

292

HRES

HB

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HB

410

they would justify an exemption for all interest holders.) Yet the exemption would permit regional corporations to voluntarily hold out of production any reserves upon their lands. And since production taxes are to be credited against the ad valorem taxes, the exemption would permit them to avoid both taxes, free from any incentive to develop the property. There is no plausible justification for a legislative judgment that regional corporations should be granted such a privilege.

B. The Exemption Would Create
A Dangerous Precedent

The proposed exemption for regional corporations is the first, but presumably not the last, effort to inject into the State's tax laws a distinction based upon race. If an exemption were to be given to Indians, Eskimos, and Aleuts in this tax, similar exemptions would presumably also be permissible in the production tax, the State corporate income tax, other property taxes on corporate assets, and individual income taxes. Thus the legislature would be establishing a precedent for setting race against race in its deliberations, a precedent which surely would contravene the intent and purposes of the Fourteenth Amendment. Such a precedent would also contravene the policies underlying the Seditious Act,

in mind; since the tax is limited to interests in known oil and gas reserves under development for a five-year period, the tax is not being asserted against anyone who has no prospects for substantial revenues in the near future.

A second difficulty of the cash-flow justification is that the availability of the proposed exemption would not turn on the presence or absence of cash flow; rather, it would turn upon the racial affiliation of the taxable entity. Surely there is no compelling or even substantial justification for limiting the exemption to particular racial classes.

Further, the cash-flow problem -- if there is one -- can be cured by exemptions more properly limited to that problem. The proposed exemption apparently is not limited to the period prior to the receipt of cash royalties, but would extend beyond the time production becomes feasible and would last through the applicable period of the tax. A cash-flow difficulty could justify at most a temporary exemption or, more properly, a mere deferral of the payment date for the tax.

A blanket exemption for regional corporations has even less plausibility with respect to lands hereafter leased or placed under development. With respect to such oil and gas reserves, the present impediments to production will presumably not exist. (Of course, if the impediments continue,

a major effort by Congress to eliminate divisive legal disputes between native and non-native interests in the State. The possibility of new decades of litigation and increased antagonisms by virtue of special tax privileges for native organizations would be reason enough for the courts to strike down a racially preferential tax privilege, regardless of the asserted justifications in this particular instance.

THE PRECEDING DOCUMENT(S) MAY NOT FILM
LEGIBLY BECAUSE OF POOR QUALITY OF THE
ORIGINAL.

H B

3 1 3

TESTIMONY OF R. W. ALLINGTON FOR SEALASKA CORPORATION
CONCERNING H.B. 278 AND H.B. 313

Mr. Chairman and members of the House Resources Committee:

I am here today to testify at the request of John Borbridge, President of Sealaska Corporation, with respect to H.B. 278 and H.B. 313. These bills were introduced in the first session of the 9th legislature as a means of providing additional protection for our Alaska fisheries resource.

Sealaska Corporation, as you are aware, is the Native Regional Corporation for Southeast Alaska formed under the provisions of the Alaska Native Claims Settlement Act. As such we count many fishermen among our 15,000 plus shareowners. A number of these fishermen-shareowners also sit on the Board of Directors of the Corporation. Consequently, the Corporation is aware of, and sympathetic to, the problems presently facing the fishermen and the efforts of the State of Alaska in trying to protect this valuable natural resource.

The Corporation is quite sympathetic to the issues addressed in the subject legislation (H.B. 278 and H.B. 313). However, we feel that these bills are a "piece-meal" approach to the complex, involved problem insofar as forest lands are concerned, and as such is inconsistent with Governor Hammond's position as set forth in his State

of the State message which addressed the need for an integrated rather than piece-meal approach to resource legislation.

Sealaska Corporation as the prospective owner of 200,000 acres of private timber land, anticipates timber harvest operations on its lands which would be subject to the provisions of H.B. 278 and H.B. 313. Additionally, Sealaska Corporation will be subject to the provisions of the State Forest Practices Act which has been proposed by the Administration. As stated previously, the Corporation endorses the concept of fisheries protection, and also endorses the concept of a Forest Practices Act to ensure best current management practices insofar as forest resources are concerned. However, we are somewhat concerned at the prospect of multiple permit procedures which could result from a piece-meal approach to resource protection. Further, portions of the proposed Forest Practices Act as well as Section 208 of the Federal Water Pollution Control Act, address either directly, or indirectly through authority to promulgate regulations, most if not all of the resource protection issues addressed in H.B. 278 and H.B. 313. We believe that enactment of a "good" Forest Practices Act should among other things, establish insofar as possible, a "one-stop" notification and, if necessary, permit system so that timber operators and/or owners can minimize the governmental paper work required to conduct business. Sealaska

Corporation and other timber related companies should not be required to "bob and weave" through a maze of Departmental notification and permits in order to do business. Such a maze develops unintentionally when a piece-meal approach is taken as appears to be the case with H.B. 278 and H.B. 313. An integrated approach to resource protection can best be achieved through a comprehensive Forest Practices Act which, hopefully, would require only one contact with the State Forester for a timber operator and/or owner to manage his private timber lands in accordance with appropriate statutes and regulations.

Therefore, it appears to this timber related corporation that H.B. 278 and H.B. 313 should be tabled by the House Resources Committee until the proposed Forest Practices Act has been acted upon and we would urge this Committee to so act.

ERNEST W. MUELLER
Dept. of ENV. CONSERVATION

Comments on HB 313

"An Act relating to interference with or pollution of water inhabited by fish or shellfish."

Mr. Chairman, members of the Committee: Thank you for this opportunity to share the view of the Department of Environmental Conservation concerning House Bill 313, introduced by request of the Governor on March 19, 1975. This bill is conceptually a logical extension and amplification of Alaska Statutes, Article 1, Chapter 10, Title 16, "Interference with Streams and Waters." The bill accomplishes this task through the following:

1. First, the bill expands the coverage from purely salmonid propagation waters to include habitat waters for all species of fish and shellfish. This expansion recognizes that Alaska's commercial fishing industry has diversified from its traditional reliance largely on salmonids to its present base on a large number of fish and shellfish species, the protection of their habitat thus becomes at least as important as the protection of salmonid habitat. Also, this action recognizes the inherent value of all fishes and shellfishes, whether they are of commercial, recreational, aesthetic, or purely ecological significance.

2. This bill recognizes, as does the Governor's message transmitting it, that destruction of the habitat of wild creatures as a result of rapid development of other natural resources can, most often, result in diminution of species

populations far in excess of that occurring from increases in species harvest. Alaska's diverse natural resources are being exploited at an increasingly rapid rate. To avoid sacrifice of our renewable resources, particularly our fish and wildlife, to extract our non-renewable resources, we must have an adequate base of resource protection law and policy. HB 313, if enacted, would be an important part of that law and policy.

3. HB 313, like the initial legislation, recognizes the technical difficulty of proving that an act of interference with or pollution of water actually damages fish populations. Our experience with water pollution law, in general, is extensive enough for us to believe that the concept of pollution illegality, regardless of provable damage, is the only reasonable and effective one to face. In fact, to prove that an act is a violation, such as a water quality standard violation, is oftentimes extremely difficult in itself, without having to prove damage. Our orientation should be, therefore, to err on the conservation side, to provide a level of protection that we are certain is effective, and to compromise that orientation by exception.

4. To manage those exceptions, HB 313 continues and broadens the permit program of AS 16.10.020. Whereas the existing statute speaks only of granting permits in the cases of structures designed to obtain water or to provide power, HB 313 expands the permissible actions to any which, upon determination, constitute an activity whose benefits outweigh the risks of

damage to the fish or habitat, and the human interests dependent upon them. In addition, the permit process in HB 313 enables us to include permit conditions which mitigate damage, not simply structural modifications as are presently in AS 16.10.020. Thus, we would be able to specify, within the permit, critical times when certain actions should not take place, methods to minimize damage (such as siltation control systems, etc.).

5. HB 313 also increases penalties for violations so that they are more in line with current environmental law. To be effective, environmental laws must include penalty mechanisms rigorous enough to preclude large, prosperous, industrial operations from wilfully violating, and when convicted, paying a token fine. HB 313 remedies this, by significantly increasing the penalty provisions. Also, by applying AS 46.03.780 to these violations, the violators can become liable for full cost of restoration of the damaged environment.

6. HB 313 also repeals AS 16.10.50:

"Sections 10-50 of this chapter do not affect the vested rights or privileges granted by federal statute to any person."

This section essentially removed State control over federal projects, or many private projects on federal lands. As many such projects, particularly water resources projects, forestry projects, mining, etc., are conducted on federal lands, the State must, in order to protect its resource interest, exercise control over the habitat disruption that results.

This bill, by placing implementation in the Department of Environmental Conservation, and by becoming a water pollution control statute, establishes our jurisdiction over federal projects and actions, as required by 33 U.S.C. 1323 under the Federal Water Pollution Control Act Amendments of 1972. The fish and Wildlife Coordination Act of 1934 does require consultation between State and Fish and Wildlife agencies and federal agencies, however 16 U.S.C. 662(h) of the Act states:

"The provisions of Sections 661-666c (essentially the entire Act) of this title shall not be applicable ...to activities for or in connection with programs primarily for land management and use carried out by federal agencies with respect to federal lands under their jurisdiction."

Thus, in a very real sense, projects thus specified on federal lands are not subject to review by State Fish and Wildlife agencies, but are subject to regulation by the State's water pollution control agency. By placing the permitting authority with our Department, and by requiring close coordination with the Department of Fish and Game, HB 313 accomplishes the dual purpose of allowing regulation of the quality of fisheries habitat on a holistic basis, and of extending jurisdiction to federal activities, not as a "guest," but as a co-equal regulatory authority.

Finally, I would like to remark that we have discussed, at some length, the mechanics of the permit program with appropriate

Fish and Game personnel. In all probability, the program would constitute an amplification of the existing review process under AS 16.05.870-900, which refers to structures in and modifications to designated anadromous fish streams and lakes. As a result of these discussions, we feel there will be no significant difficulties in implementing the permit program within our two agencies.

Thank you for this opportunity to comment, and if there are any questions, I would be happy to attempt to answer them.

* * * * *

Producers of DISSOLVING PULP

KETCHIKAN PULP COMPANY

#310 Prospector Hotel, 340 Whittier St., Juneau, Alaska

EDWARD W. BORGEN, Sr.
Legislative Representative

April 3, 1975

The Honorable Nels A. Anderson, Jr.
Chairman, House Resources Committee
State Capitol Building
Juneau, Alaska

Dear Representative Anderson: Re: HB 313

This bill proposes to make some rather drastic changes in AS 16.10, and are so broad that they constitute a definite peril to the survival of the logging and milling segments of the timber industry.

Where the present statute deals with salmon spawning streams, and being seasonal can be observed, -although with some disruption to the logging program. The new measure would be year-around in scope, and by adding other fish and shellfish, make observance of the law impossible - if the logger wished to try to stay in business and fulfill his contract with the U. S. Forest Service.

Under present laws and regulations, it appears that adequate protection is being given to fish and to wildlife in the National Forests and on State lands. Before the logger can cut the first tree, he must have contracts, licenses, leases and agreements with over 30 State and Federal agencies, all acting to protect the best interests of the departments they represent. Adding further regulations appears to defeat the purpose of utilization of the timber, much of it over-aged, and the added restrictions only tend to stifle industry, one badly needed in the economy of Southeastern Alaska in particular, and the State in general.

The fact that the State does not have to even demonstrate actual damage, or the likelihood of damage, in order to prosecute, and this with the rather large increase in the maximum fine, being raised from \$500 to a proposed \$25,000, coupled with each day of violation being considered a separate offense, in our opinion, constitutes a threat of destruction, and certainly is excessive.

We do not feel that the need to change the present statute has been sufficiently demonstrated. If there has been an infraction of the law, perhaps by only a few, this does not require such drastic action that those who are honest and law abiding must face possible ruin.

Since there also may be an area of conflict between Federal and State laws and jurisdictions in this bill, we feel that the role of the State of Alaska should be carefully checked. We ask, therefore, that you give serious consideration to retaining the present statute.

cc Committee Members
House Resources
Senator Robert H. Ziegler, Sr.
Rep. Oral Freeman
Rep. Terry Gardiner

Respectfully,
Ketchikan Pulp Co.
Edward W. Borgen, Sr.
Edward W. Borgen, Sr.
Legislative Advisor

UNITED STATES DEPARTMENT OF AGRICULTURE
FOREST SERVICE

P. O. Box 1628, Juneau, Alaska 99802

T560
APR 23 1973



Honorable Nels A. Anderson, Jr.
House Resources Committee
Alaska Legislature
Pouch "V" State Capitol Building
Juneau, Alaska 99811

Dear Mr. Anderson:

During Resource Committee hearings on State of Alaska House Bill 313, you requested Bob Tracy to comment for the Forest Service. Although he was prepared to do so, he did not testify due to the tabling of the bill. You also asked that he testify when hearings were held on H. B. 278. Those have not yet been rescheduled.

Because Forest Service management of National Forests was a major topic during the hearing, we are anxious that you and the Resources Committee members understand our view regarding both House Bills 313 and 278. Also we want to respond to some of the points that came up in discussing the bill. We hope this is helpful to you in deliberating these or other bills that may have a bearing on National Forest management. We have enclosed a copy of the letter we had expected to use as testimony at the H. B. 313 hearing.

The following speaks to points of discussion brought up during the hearing of H. B. 313.

Commissioner Brooks indicated that H. B. 313 was aimed at water pollution prevention since it was thought that the Federal Government would be required to comply with pollution prevention laws. Through the Federal Water Pollution Control Act and Presidential Executive Order 11752, we are required to meet State water quality standards developed in conformance with Environmental Protection Agency guidelines. Alaska's water quality standards are embodied in Title 18, Chapter 70 and do conform to EPA guidelines. The State standards are incorporated into our Forest Service Manual as direction to our field people. Executive Order 11752 clearly indicates that we are to comply with the standards, but we are not to be bound by State administrative procedures, which is what H. B. 313 would attempt to do.

Commissioner Brooks was misinformed in stating to you that timber industry people laid out the boundaries of cutting units on National Forest lands subject to Forest Service approval. This was more or less true at one time on our long-term sales, but has never been true on the short-term sale program. This was always done entirely by the Forest Service. We now do the entire job on the Ketchikan Pulp Company long-term sale and are rapidly

acquiring the entire job on the Alaska Lumber and Pulp Company sale. Even on that sale, Company work is merely in accordance with what the Forest Service prescribes. The Committee should also know that Commissioner Brooks on March 20, 1975, before the Forest Practices Committee of the Alaska Loggers Association, stated that logging was not the cause of the depletion in the salmon runs, it was over-fishing.

The Commissioner made reference to having seen a Forest Service letter from someone other than the Regional Forester regarding Forest Service jurisdictional attitude. He stated a copy could be made available to your committee. We do not know what letter he means but believe it may be the same as one the Department inquired about recently. On the chance that it may be, we are enclosing a copy of the ADF&G inquiry and our reply. We have heard nothing further on it. We hope you will find our response positive and in a spirit of cooperation. We are not defiant of State authority but when it seriously conflicts with Federal authorities we simply cannot abrogate our management responsibilities.

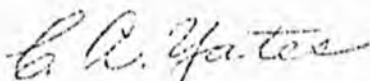
One of the reasons given in support of H. B. 313 was that control over mining activity was needed. We point out that new Mining Regulations applicable to National Forest lands were adopted by the Secretary of Agriculture and have been in effect since last September. Among other things, these regulations require submission of an operating plan and approval by the Forest Service for any mining operation which will cause significant surface disturbance. We believe we have adequate control.

One last point is with regard to considerable criticism of National Forest logging activity. We acknowledge a number of past violations. In fact we can compile quite a list of them. However, we do not believe this should be allowed to obscure the many good practices and good results there have been over the years. We also think it important to recognize recent changes made in cutting policies and administrative capabilities which we have developed to give added protection to other resource values. It will take a few years before these are very noticeable but they are in effect right now. Our staffing has increased greatly in the last year, specifically to enable us to do a better job of managing the resource activities, particularly timber harvest. We have taken strong steps to correct mistakes. Our timber sale contracts have teeth with which we can and intend to enforce good practices

We believe the wise use and protection of our natural resources is the aim of the State of Alaska, just as it is the aim of the Forest Service. We think a spirit of close cooperation and trust must be fostered between the two levels of government if the citizens of Alaska and the nation are to be properly represented. It is our desire to develop such an atmosphere of cooperation and trust.

We thank you for the opportunity to comment on these bills.

Sincerely,



C. A. YATES
Regional Forester

Enclosures

cc: Resource Committee members
Repr. Haugen

UNITED STATES DEPARTMENT OF AGRICULTURE
FOREST SERVICE
Box 1628, Juneau, Alaska 99802

1550

April 3, 1975

(not mailed)



Honorable Nels A. Anderson, Jr.
House Resources Committee
Alaska Legislature
Pouch "V" State Capitol Building
Juneau, Alaska 99811

Dear Mr. Anderson:

We have reviewed State of Alaska House Bill No. 278, entitled "An Act requiring fishery water protection reports," and House Bill No. 313, entitled "An Act relating to interference with or pollution of water inhabited by fish or shellfish." Of course, we are fully supportive of the need to provide ample protection to the fish waters of our State. Federal laws, regulations, and policies which direct the management of National Forest lands are specific in recognizing Forest Service responsibilities for protection and management of all the National Forest resources. In commenting on these bills, we hope this support of the objective of providing protection is recognized.

In a number of places throughout proposed H. B. 278, the wording ". . . person or governmental agency. . ." is used. While proposed H. B. 313 makes no mention of "governmental agency," neither does it clearly exclude governmental agencies. It is our recommendation that this wording be revised, or some definition inserted, which would clarify that the Federal Government is not included under the terms of the bills.

The authorities under which National Forests are managed assure a high degree of protection including requirements to give full consideration of various alternative actions, to select the most desirable alternatives, and to provide for minimizing adverse effects.

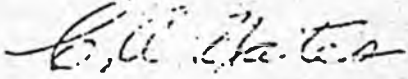
We want to point out the opportunity for close State-Federal coordination through procedures established by Office of Management and Budget Circular A-95. We are pleased to have entered into a cooperative Memorandum of Understanding with the State of Alaska to implement the direction of the Circular. We believe this is an efficient way for the Forest Service to keep the State informed of our activities and to solicit comment from State agencies regarding those activities.

We believe the clarification we have requested is important in understanding the separation of authorities that exist between State and

Federal governments on Federally administered lands. It would not be possible for the Forest Service to relinquish its jurisdictional responsibilities on National Forests to the State.

We thank you for the opportunity to comment on these bills.

Sincerely,



C. A. YATES
Regional Forester

P.O. Box 1628, Juneau, Alaska 99802

1560
2600

February 28, 1975

Mr. James W. Brooks, Commissioner
Alaska Department of Fish and Game
Support Building
Juneau, Alaska 99801

Dear Jim:

This will acknowledge your letter of February 10, signed by Mr. Rosier, which refers to a memorandum to the files from one of our Resource Management Assistants. We have not seen the letter you refer to, do not know who wrote it, nor in what context it was written.

We presume the letter refers to a permit or license which would be obtained from the Department of Health and Welfare under AS 16.10.010 (3) before rendering water inaccessible or uninhabitable for salmon spawning or propagation purposes.

As you know, Jim, the Forest Service has never considered the need for permits for activities involving non-navigable streams on National Forest lands. To my knowledge we have not been asked to obtain such permits in the past. For one thing, we do not believe our activities are rendering waters "inaccessible or uninhabitable" since the precautions, developed in consultation with your staff, which we take are specifically designed to prevent that from happening.

We recognize, partially as a result of the Leo Nelson case, that our agencies do have differences in interpreting applicability of AS 16, and particularly AS 16.10.010. We hope most strongly that those differences will disappear through development of a mutual understanding and respect for each agency's goals and objectives in resource management. We intend that the requirements of our timber sales and other contracts provide the control necessary for the protection of the fishery values and water quality under the concept of multiple use management. We think that our proper enforcement of those requirements will accomplish the same objectives we believe AS 16 is intended to do.

We believe our best chance of establishing strong working relations between us will be through our professional people responsible for

managing the resources. It would be most unfortunate for both our agencies if we had to resolve our differences through legal disputes.

Some of our people will already have met, when you receive this letter, for the purpose of clarifying problem areas and recommending solutions. We will be most disappointed if they do not identify many opportunities for promoting understanding and developing management practices that better recognize the needs of all the resources. If they can not do that, our troubles are more serious than we presently believe.

This letter skirts a direct confrontation over your question regarding AS 16. That was intentional and I hope my expressed thoughts explain why. We have not issued any policy direction to our field people that they will or will not obtain permits. We do not contemplate issuing such direction and certainly hope the approach of working together to provide the needed protection will be found to be the desirable way to go.

• Sincerely,

C. A. YATES

C. A. YATES
Regional Forester

STATE OF ALASKA

DEPARTMENT OF FISH AND GAME

OFFICE OF THE COMMISSIONER

JAY S. HAMMOND, Governor

SUPPORT BUILDING
JUNEAU 99801

February 10, 1975

Mr. Charles Yates
Regional Forester
US Forest Service
709 West 9th Street
Juneau, Alaska 99801

Dear Mr. Yates:

We have a memorandum to "Files" from a US Forest Service Resource Management Assistant that says in part:

"ADF&G feels that we must obtain permits for any activity that affects salmon streams. However, until they win their appeal in the Starrigavan case, the Forest Service does not feel that permits are required. The decision in the Starrigavan case recognizes the supremacy of Federal law and the Forest Service's direction from Congress and the Secretary of Agriculture over State law."

If this is Forest Service policy, it is important that we know it so we might act accordingly. I would appreciate your early reply regarding Forest Service policy on the applicability of AS 16 on Forest Service lands.

Sincerely,

James W. Brooks
Commissioner

W. R. A.
David

The Legislature of the State of Alaska
FISCAL NOTE

First Session - Ninth Legislature

I. REQUEST

Bill No. House Bill Number 313
 Title: Pollution of Water Constituting Fish or Shellfish Habitat
 Requested by: House Finance Committee Date: April 2, 1975
 Return Date Requested: April 9, 1975
 Agency: Fish and Game Program: Natural Resources Management and Environmental Conservation

II. FISCAL DETAIL

Budget Request Unit(s) Affected: Habitat Protection

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

B. FUNDING: (Thousands of dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	/	/	/	/	/	/
MAN MONTHS (P./T.)	/	/	/	/	/	/

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

As per AS 16.05.870 and other permit review processes (Corps of Engineers, discharge permits, highway design review, etc.) the Department of Fish and Game is presently engaged in permitting and review of such activities as are regulated by this act. Therefore, administration of the Act will require no significant expenditure of funds in addition to those already budgeted for these functions.

IV. ATTACHMENTS

V. DATE: April 7, 1975 PREPARED BY: John T. Stewart

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

File
313

February 6, 1975

Mr. Rodger Peguez
Attorney General's Office
Pouch "K"
Juneau, Alaska 99801

Dear Rod:

Re: Problems Surrounding Present Timber Sales

On behalf of the Alaska Loggers Association I invite you to our offices to commence conversations designed to identify problems surrounding proposed timber sales and to narrow the issues which presently may be contributing to misunderstanding. The further objective of such meetings would be to identify items which might be worthy of inclusion on an agenda for a meeting between State, Federal and Industry policy makers. It is likely that a series of discussions will have to be held to achieve the goals set forth herein. Accordingly, it would seem wise to begin at the earliest possible moment.

Please advise whether or not the State, through your office, would be amenable to such discussions. As I envision it, it would be appropriate at this time that the only participants be the lawyers representing the various interests involved. In addition, it would be most helpful to keep the meeting small so that conversations can move rapidly. Therefore, the Alaska Loggers Association will be represented by Bill Royce, from Ketchikan, and myself. I intend, also, to invite Al Gaskill from the Forest Service. If it would be possible to limit your delegation to two or three persons it would expedite our conversations. Naturally, more persons should be included in these meetings as the discussions develop.

I am looking forward to hearing from you on this matter.

Yours very truly,

c.c. Mr. Al Gaskill
Mr. Robert Jernberg
Mr. Clarence Kramer
Mr. Jim Rynearson

James F. Clark

JFC:k

HB

351

"An Act relating to the issuance of commercial fishing entry permits."

COMMITTEE REPORT

3/27/75

HOUSE

JUDICIARY

Mr. Speaker:

Date 4-1-75

The Committee on RESOURCES has had HB 351

under consideration. A Majority of the members of the Committee

- recommends it DO PASS
- recommends it DO NOT PASS
- recommends it DO PASS WITH ATTACHED AMENDMENT(S)
- recommends it BE REPLACED WITH CS FOR _____ AND THAT
CS FOR _____ DO PASS
- "and" recommends it BE REFERRED TO THE _____
COMMITTEE
- reports it back WITHOUT RECOMMENDATION
- "Other"

Members signing the Majority report:

Walter A. Anderson _____

Members NOT concurring in the Majority report:

_____ recommends: No Rec
 _____ recommends:
 _____ recommends:
 _____ recommends:
 _____ recommends:

Walter A. Anderson Chairman

Committee Report.

It is the intent of the House Resource Committee in reporting out House Bill 351 to allow ~~hardship~~ a ~~case~~ person who can demonstrate "undue hardship" to receive a permit.

The committee's intent is not to undermine the present limited entry law, but to ~~to~~ help persons who have demonstrated active participation in, and intend to continue in the fisheries and who are not ~~able~~ ^{eligible} to fish under the present law.

Testimony presented to the House Resource Committee by the the CFEI indicated that ~~the~~

HB

353



ALASKA GEOLOGICAL SOCIETY, INC.

P. O. Box 1288, Anchorage, Alaska 99510

April 7, 1975

The Honorable Mike Bradner
House of Representatives
Juneau, Alaska

Dear Mr. Bradner:

The Alaska Geological Society is very interested in your House Bill No. 353, "An Act Transferring Geological and Geophysical Surveys to the University of Alaska."

We would appreciate some background information on your bill. Specifically, we would like to know

1. Why was this bill submitted?
2. The reason why you feel the University can handle the surveys better than the Department of Natural Resources?
3. In what way would this bill be more beneficial to the State of Alaska than the present one on this subject?
4. Would you consider alternatives, if necessary, to this bill?
5. How would the chain of responsibility be handled?
6. What costs are involved?

The Alaska Geological Society has 280 paid members. Most of the geologists in the state are members. They represent mining, oil and gas, environmental, engineering and the teaching and research professions.

The Honorable Mike Bradner
April 7, 1975

2

Mr. Thomas Wilson, our President for this year, recently requested that I find out all I could about this Bill.

Thank you for your cooperation.

Sincerely,

Alex Sisson

Alexander Sisson
Chairman, Legislative Affairs
Alaska Geological Society

4.9.75

Ted:

Since you are on the Resource Committee, I thought you would be interested to know that I am very much interested in H.B. 353. I am a geologist for Union Oil and Chairman of the ^(AGS) Legislative Affairs Committee.

Our input into the original creation of the Geological & Geophysical Survey was tremendous - but to little avail because Chuck Hurlbert put it into the realm of politics.

We are interested in getting this survey out of politics. One should not mix professionalism with the day-by-day political way of getting things done. The U.S.G.S. is a "clean" agency of the Federal Government. This is the way the State Div. of Geol. & Geophysics should be set up.

As soon as I hear from Mr. Bradner, I'd like to express our thoughts further with you. Please do not do anything on this bill unless you at least get some ideas & data from me or other Geological Society officers.

Sincerely

Alex

HB

360

"An Act relating to the regulation of entry into commercial fisheries; and providing for an effective date."

COMMITTEE REPORT

3/28/75

HOUSE

JUDICIARY

Mr. Speaker:

Date 4-8-75

The Committee on RESOURCES has had HB 360

under consideration. A Majority of the members of the Committee

recommends it DO PASS

recommends it DO NOT PASS

recommends it DO PASS WITH ATTACHED AMENDMENT(S)

recommends it BE REPLACED WITH CS FOR _____ AND THAT

CS FOR _____ DO PASS

"and" recommends it BE REFERRED TO THE _____

COMMITTEE

reports it back WITHOUT RECOMMENDATION

"other"

Members signing the Majority report:

<u>Walter A. Anderson</u>	_____	_____
<u>Richard Anderson</u>	_____	_____
<u>W. J. ...</u>	_____	_____
<u>P. ...</u>	_____	_____

Members NOT concurring in the Majority report:

_____ recommends: _____

_____ recommends:

_____ recommends:

_____ recommends:

_____ recommends:

Walter A. Anderson Chairman

FROM DEPT. OF FISH : COME

YEAR 1974

Li Gear Number	No. of residents	No. of non-residents
1 - purse-seine	949	378
2 - beach seine	70	5
3 - drift gillnet	3,205	879 8,079
4 - set gillnet	2,663	138
5 - hand troll	1,924	204
P5 - power troll	695	172
6 - long line	1,239	119
11 - herring seine	23	5
	<u>10,758</u>	<u>1910</u>

1974 figures

figures taken from license applications - not completely accurate.

ball-park figures

HB

361

"An Act making a special appropriation to the Department of Fish and Game to purchase real property known as the Rabbit Creek rifle range within Potter Point State Game Refuge; and providing for an effective date."

COMMITTEE REPORT

3/28/75

HOUSE

FINANCE

Mr. Speaker:

Date January

The Committee on RESOURCES has had HB 361

under consideration. A Majority of the members of the Committee

recommends it DO PASS

recommends it DO NOT PASS

recommends it DO PASS WITH ATTACHED AMENDMENT (S)

recommends it BE REPLACED WITH CS FOR _____ AND THAT

CS FOR _____ DO PASS

"and" recommends it BE REFERRED TO THE _____

COMMITTEE

reports it back WITHOUT RECOMMENDATION

"other"

Members signing the Majority report:

<u>W. B. Anderson</u>	<u>W. C. Haskins</u>	_____
<u>_____</u>	<u>_____</u>	_____
<u>_____</u>	<u>_____</u>	_____
<u>_____</u>	<u>_____</u>	_____

Members NOT concurring in the Majority report:

_____ recommends:

_____ recommends:

_____ recommends:

_____ recommends:

_____ recommends:

W. B. Anderson, Chairman

A M E N D M E N T

OFFERED IN THE SENATE:

BY: House Resources Committee

To: _____ SENATE BILL No. _____

HOUSE BILL No. _____

PAGE: 1 _____

LINE: 20 _____

Change effective date to July 1, 1976

PUBLIC SHOOTING RANGES

WHEREAS there is a recognized absence of organized, controlled public shooting ranges in most Alaska communities, the safe use of firearms in the vicinity of villages and cities depends upon the presence of such facilities and the availability of Federal funding for shooting facilities has been increasing and is presently available through Alaska Department of Fish and Game,

THEREFORE be it resolved that the Council support the construction, operation and maintenance of Public Shooting Ranges in all Alaska communities.

Adopted by the Alaska Wildlife Federation and Sportsmen's Council, November 1, 1975,
Juneau, Alaska

WHEREAS the Department of Fish and Game
tional funding is necessary and
sportsmen is eligible for m
it resolved that th
ast a 25% in
ntial in
cens

NON-RESIDENT TAG FEES

SRA BOX 1946-B
ANCHORAGE, AK,
MAY 4, 1975


HON. CLARK GRUENING
HOUSE OF REPRESENTATIVES
STATE OF ALASKA
JUNEAU, AK.

SUBJECT: ~~SENATE~~ BILL 361

SIR:

PLEASE GIVE THIS BILL YOUR ENDORSEMENT
AND ACTIVE SUPPORT.

SINCERELY YOURS,


GENE A. CARLEY

Dear Sir

Re HB 361

It has been brought to my attention that ~~the~~ the Fish and Game Dept ~~will~~ supports HB 361 for the purchase of the Rabbit Creek Rifle Range. I endorse this purchase and will check your voting record to make certain that you do too. The Range is quite necessary to the anchorage community, also there is no alternate site within reasonable distance of anchorage for such a facility. I know, I have looked. Also, I suggest that some language be put in the bill requiring the use of the land only as a shooting range,

Sincerely
John Fletcher

Rep. Bob Bradley -

Due to the rapid growth of Anchorage facilities for sportsmen are becoming more and more limited.

I would appreciate your support of house bill 361 for the continued operation of the Rabbit Creek Rifle Range. Such support would be appreciated by thousands of shooting enthusiasts in the Anchorage area.

Sincerely
R. E. Bob Rubin
7216 Michelson Pl
Anchorage 99502

J.E. Gum
PO Drawer 8829
ANCH AK 99508

Dear Senator Bradley,

Due to the limited shooting facilities in the anchorage area, the Rabbit Creek range is a very important sportsman's function. Rather than force the sportsman to sight in his guns in the woods, I hope you will use some small effort to keep the Rabbit Creek open.

Sincerely
J.E. Gum

Senator BRADNEY

You are aware of the
No. of Shooting Facilities
in the Arch. AREA.

Hope fully you will
SUPPORT House Bill 361.
To continue operation
in the RABBIT CREEK
Range.

I thank you
Milt Larrison
1002 - W 30th
ANCHORAGE, AK
99503

Dear Senator Bradner

Please add my endorsement
to bill 361 to your list - I
am a concerned sportsman and
feel there is a need for such
an area. I think Rabbit Creek
area is the only appropriate place
at this time.

Allen J. Saenger
2825 Koonville St.
Anchorage, AK.

Sam Fejes Jr.
Box 6403 ANNEX
Anch, ALASKA
99502.

MR. CHAMBER CRAFT

MAY 3 1975

The Rabbit Creek shooting Range.
is the only place I know were to
shoot here in Anchorage. I would
like to see this range be improved
and be able to use it. I would
like you to support Bill 361
so that we may have a place
to shoot in the future.

I thank You
Joseph J. King
455 Condit DR.
Anchorage. ALASKA

A ALASKAN FOR ALASKA

Mike Bradner,

Dear Representative

We badly need shooting areas
in the Anchorage area for the
targeting sportsman. At present,
Rabbit Creek is the only one available.
Let's retain & improve this please?
I do strongly support bill #361.

Sincerely,

Ronald L. Green
7325 Madlygne.

Dear Sir, Mike Bradner

As an interested sportsman
on and target shooter, I realize
we do not have any shooting
facilities in the Anchorage Area
besides the one at Rabbit Creek
Rifle Range. I would like to
strongly request the passage of
Bill 361 to keep this range
open and improved.

Sincerely

Douglas P. Elling
2537 N. Tahiti
Loop, Anchorage
99507

Dear Senator Radan

Please add my endorsement
of Bill 361 to your list.
I am a concerned sportsman
and feel there is a need
for a range in the anchorage
area. Since Rabbit Creek is
the only local range, I
think we should provide
for its continuation

Robert M. Zook

4001 Seaward Hwy
Anch. 99503

~~SENATOR~~ SENATOR MILLER

SIR:

THE STATE OF ALASKA HAS MANY FORMS OF HUNTING OPEN TO THE SPORTSMAN. BUT WITH A LIMITED NUMBER OF RANGES WITHOUT A PROPER PLACE FOR SIGHTING IN A FIREARM THE CHANCES OF INJURING WILDLIFE GIVING THEM A SLOW PAINFUL DEATH IS MUCH HIGHER. WE DO NOT NEED TO WASTE ANIMALS THIS WAY.

A RANGE ALSO TELL THE HUNTER HIS OWN CAPABILITIES AS A MARKSMAN. THIS KNOWLEDGE ~~WILL~~ ^{MAY} BE SPREAD TO HIS FRIENDS SO THEY WILL FOLLOW THE EXAMPLE.

THERE IS ALSO A GREAT AMOUNT OF ENJOYMENT IN STRICTLY TARGET SHOOTING. ~~IT IS~~

THESE ARE ONLY A FEW OF THE REASONS WHY I AM SUPPORTING THIS SENATE BILL NO. 361.

SINCERELY

ANCHORAGE, ALASKA

David E. Hansen

Sgt. Chasney Craft
Unalakleet, Alaska

Dear Chasney

I would like to urge you
to support Senate Bill 341 which
will enable the development of a
more adequate shooting facility
in Anchorage.

at the present time the range
was almost every shooting station
filled and some people left
who had wanted to shoot.

I would be happy to support
this bill in any way that
you might require

Sincerely

Jim Hatchler
2256 St Elias Dr
Anchorage.

Dear Sir. Bill # 361

OUR CITY IS GROWING RAPIDLY
BY THE MONTH. AND WE NEED TO
EXPAND ALL OF OUR SERVICES ACCORDINGLY
BUT AS OF YET WE DONT HAVE
A SUITABLE PUBLIC RIFLE / PISTOL / SHOT GUN

RANGE AT WHICH TO PRACTICE AT.
I BELIEVE THAT THIS BILL WHICH IS BEING
DRAFTED WOULD SOLVE A CONSIDERABLE
PROBLEM, AS TO WHERE TO GO (INSTEAD
OF GRAVE YARDS ETC WHICH CAUSE HAZARDS
TO THE NON SHOOTING PUBLIC I SINCERELY
HOPE WE CAN PASS A BILL OF THIS
NATURE.

P.S. GUN CONTROL IS THE FIRST
STEP HITLER TOOK IN HIS TAKE OVER
OF GERMANY.

Sincerely
C. E. [Signature]

Bill # 361 H.B.

Sir:

Being a sometime hunter and
having been a purchaser of sporting
licenses for 21 years my interest
in a place to give in hunting
rifles in the Andover area is
of some current concern.

Spending per se. by you truly there
in Juneau has been astoundingly
over zealous for so many poorly
thought out and ill advised pet
projects. It is time to pass
an appropriation for some real
benefit to the language. Curt Wolff

SIR :

JUST WANT TO DROP YOU A
SHORT NOTE TO LET YOU KNOW
I AM STRONGLY IN FAVOR
OF KEEPING THE POTTER
MARSH FIRING RANGE OPEN.

... IN FACT, I WOULD LIKE
TO SEE THE AREA HAVE
SOME MINOR IMPROVEMENTS &
KEEP THE PLACE OPEN 7 DAYS
A WEEK.

I BELIEVE THIS AREA IS
A VALUABLE ASSET TO
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IF MONEY IS A PROBLEM,
I DON'T THINK ANYONE WOULD
MIND PAYING AN ENTRANCE
FEE TO HELP MAINTAIN THE
AREA.

THANK-YOU FOR TAKING THE
TIME TO LISTEN TO MY VIEWS.

BRAD MEYERS
1024 E 12 #3
ANCHORAGE

Michael J. Davin
WMR Box 9436
Elmendorf AFB 99501
3 May 1975

William Parker
337 E. 10th Ave.
Anchorage, AK 99501

Dear Sir, I know that you are well aware of the limited shooting range facilities here in Anchorage. The Rabbit Creek Range has been the only range open to the general shooting public. I would like to see it ~~open~~ remain open and its facilities ~~improve~~ improve. I am sure that the shooters of Anchorage would like to see you support Bill 361 in the House for the improvement of the Rabbit Creek Range.

Yours truly
Mike Davin

21-336 B LEMOW
Elmendorf AFB, AK.
3 May 75

Dear Senator Bradley:

I am sure you are aware of the limited number of shooting facilities in The Anchorage Area. I am, therefore, hopeful that you will support House Bill # 361 and any other measures to continue operation of the Rabbit Creek Range.

Very truly yours,

Ronald A. Graw
Major, USAF

5/3/75

Dear Senator - Representative

Shooting ranges with anchorage
bowls are limited. At present the
Rabbit Creek Rifle Range is the
only area where public shooting
is condoned.

I like to see other shooters in
the community and request the
passage of House Bill 361 apparently
funds is being sent back to House
for passage. I would like
to see Rabbit Creek range.

Sincerely,

Anchorages Alaska 99504

J.E. Snyder
2707 Park Place
Anchorage 99503

Dear Mr. Hershberger,

I am writing in reference
to the Rabbit Creek Rifle
Range and House Bill 361.
I enjoy recreational shooting
and strongly believe we need
the Rabbit Creek range and
others like it. Such public
ranges will perhaps lessen
the amount of indiscriminate
shooting at signs and lights.
I am a police officer for the
Dept of Commerce and I urge
the passage of HB 361

Sincerely
J.E. Snyder

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WMR 1099436
Edmond 1AFB 99501
3 May 1975

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5/3/75

Dear Senator - Representative
Shooting areas in the Anchorage
bowl are limited. At present the
Rabbit Creek Rifle range is the
only area where public shooting
is condoned.

I like 30,000 other shooters in
the anchorage area request the
passage of S. 1000 bill for apparently
funds to be used for the purchase
for purchase of land and use
of the Rabbit Creek range.

Sincerely,
C. J. [unclear]
Anchorage, Alaska 99504

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Due to the rapid growth of Archorage facilities for spectators are becoming more and more limited.

I would appreciate your support of house bill 361 for the continued operation of the Rabbit Creek Rifle Range. Such support would be appreciated by thousands of shooting enthusiasts in the Archorage area.

Sincerely
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4216 Michigan St
Archorage 99502

MR. CHANCY CRAFT

May 3 1975

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is the only place I know were to
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455 Canal St. DR.
Anchorage. ALASKA

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As an interested sportsman
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we do not have any shooting
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Loop, Anchorage
99507

Seaton Brosey

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To continue operation

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1002-W 30th

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Allen L. Sawyer
2825 Kumbie St.
Anchorage, Ak.

Sam Fejes Jr.
Box 6403 ANNEX
ANCH, ALASKA
99502

Sen. Chas. C. Croft
Juneau, Alaska

Dear Chas.

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Bill # 361 H.B.

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Spending per se. by you truly there
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~~SENATOR~~ SENATOR MILLER

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THE STATE OF ALASKA HAS MANY FORMS OF HUNTING OPEN TO THE SPORTSMAN. BUT WITH A LIMITED NUMBER OF RANGES, WITHOUT A PROPER PLACE FOR SIGHTING IN A FIREARM THE CHANCES OF INJURING WILDLIFE GIVING THEM A SLOW PAINFUL DEATH IS MUCH HIGHER. WE DO NOT NEED TO WASTE ANIMALS THIS WAY.

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THESE ARE ONLY A FEW OF THE REASONS WHY I AM SUPPORTING THIS SENATE BILL NO. 361.

SINCERELY

ANCHORAGE, ALASKA *David E. Hansen*

SRA BOX 1440-B
ANCHORAGE, AK,
MAY 4, 1975


HON. CLARK GRUENING
HOUSE OF REPRESENTATIVES
STATE OF ALASKA
TINEAU AK.

SUBJECT: SENATE BILL 361

SIR:

PLEASE GIVE THIS BILL YOUR ENDORSEMENT
AND ACTIVE SUPPORT.

SINCERELY YOURS,


GENE A. CARLEY

SIR :

JUST WANT TO DROP YOU A
SHORT NOTE TO LET YOU KNOW
I AM STRONGLY IN FAVOR
OF KEEPING THE POTTER
MARSH FIRING RANGE OPEN.

... IN FACT, I WOULD LIKE
TO SEE THE AREA HAVE
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A WEEK.

I BELIEVE THIS AREA IS
A VALUABLE ASSET TO
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IF MONEY IS A PROBLEM,
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MIND PAYING AN ENTRANCE
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AREA.

THANK-YOU FOR TAKING THE
TIME TO LISTEN TO MY VIEWS.

BRAD MEYERS

1024 E 12 #3

ANCHORAGE

HB

374

"An Act making a special appropriation to the Department of Natural Resources, division of parks; and providing for an effective date."

COMMITTEE REPORT

4/3/75

HOUSE

FINANCE

Mr. Speaker:

Date 4-28-75

The Committee on RESOURCES has had HB 374

under consideration. A Majority of the members of the Committee

recommends it DO PASS

recommends it DO NOT PASS

recommends it DO PASS WITH ATTACHED AMENDMENT(S)

recommends it BE REPLACED WITH CS FOR _____ AND THAT
CS FOR _____ DO PASS

"and" recommends it BE REFERRED TO THE _____
COMMITTEE

reports it back WITHOUT RECOMMENDATION

"other"

Members signing the Majority report:

<u>Walter Anderson</u>	<u>Steve Hoagshberger</u>	_____
_____	_____	_____
_____	_____	_____
_____	_____	_____

Members NOT concurring in the Majority report:

_____ recommends:

_____ recommends: to be

_____ recommends: to be

_____ recommends:

_____ recommends:

Walter B. Anderson, Chairman

The Legislature of the State of Alaska
FISCAL NOTE

First Session - Ninth Legislature

I. REQUEST

Bill No. HB 374
 Title: Special appropriation to Dept. of Natural Resources, division of Parks
 Requested by: House Finance Committee Date: April 9, 1975
 Return Date Requested: _____
 Agency: Division of Parks Program: _____

II. FISCAL DETAIL

Budget Request Unit(s) Affected: _____

A. EXPENDITURES: (Thousands of dollars)

-0-

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		60.				
TOTAL	.	60.				

B. FUNDING: (Thousands of dollars)

GENERAL FUND	60.	60.				
FEDERAL FUNDS						
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	/	/	/	/	/	/
MAN MONTHS (P./T.)	/	/	/	/	/	/

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

There are no expenses anticipated within the Division of Parks to administer the Act.

See attachments for further information.

IV. ATTACHMENTS

V. DATE: April 9, 1975 PREPARED BY: Kathy Jacobson for
 William A. Scheck, Director
 Division of Parks

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

FISCAL NOTE NARRATIVE

HB 374

Fish Creek

The Spenard Service area is very densely populated, particularly in the vicinity of Fish Creek. Housing approximately 19 percent of the total population of the Greater Anchorage Area Borough, Spenard is the third largest community in Alaska, ranking only behind the cities of Anchorage and Fairbanks. Yet Spenard residents suffer from neglect by their local and state governments in regard to the provision of community programs and improvements in their area. An example of this neglect lies in the field of open space and recreational needs. According to the Spenard Service area plan of the Greater Anchorage Area Borough Parks and Recreation Department, Spenard is far lacking in the amount of parkland needed for the population that exists. Efforts are being made to correct this deficiency, but in a highly developed area as Spenard, land costs are high and therefore land acquisition is slow.

Fish creek is the only body of water flowing through Spenard. It is overgrown and polluted from both garbage and leaking sewer pipes which run parallel to its banks. Although pollution exists and it is no longer an anadromous stream, wildlife still exist in its waters. Beaver, muskrat, and ducks reside in Fish Creek. Since it serves as a recreational area, of which the Borough has acquired 12 1/2 acres and has plans to acquire 7 1/2 more, the creek desperately needs restoration. The water is currently not a health hazard, but deep stagnant pools and steep banks are physical hazards which exist and threaten the small children who use the area. The creek bed and waters need cleaning and the channel needs to be improved to eliminate stagnant pools. The banks must be graded to avoid steep areas and some grating must be done to improve the areas where sewer anholes are found.

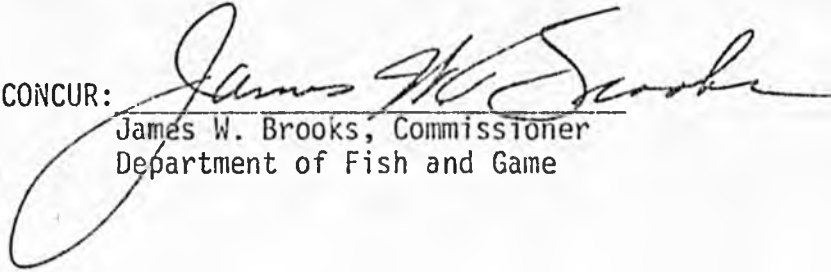
There are currently no development funds for Fish Creek from the Borough. Acquisition is their top priority now, and development will proceed when acquisition is complete. The Greater Anchorage Area Borough Parks and Recreation Department has a proposed development plan which includes bike and ski trails, picnic areas, play fields, tennis courts, footbridges, and a walkway to open up a passageway for school children to their neighborhood school. The Public Works Department of the Borough will be charged with the responsibility of maintaining this recreational area, but there are currently no funds available to restore it.

The amount requested in the Fiscal note is the best cost estimate available from the G.A.A.B. Department of Parks and Recreation. It is proposed that these monies will clean the creek for approximately 1 3/4 miles from tidewater. The proposed project is not just a matter of aesthetics, but one of improving a current recreation area so it

will be free from physical hazards, resulting in a safe play area for the children of Spenard.

It is the hope of Spenard residents that the Fish Creek Linear Park, as proposed by the Borough, will one day be expanded to include the area north to the inlet and south to Spenard Road. Attempts now to restore Fish Creek and it's environs and make it a safe recreational area are important so that Fish Creek can be better utilized by the residents and the needs for expansion can be better assessed.

CONCUR:

A handwritten signature in cursive script, appearing to read "James W. Brooks". The signature is written in dark ink and is positioned above the typed name and title.

James W. Brooks, Commissioner
Department of Fish and Game

HB

378

"An Act making a special appropriation to the Department of Public Safety for additional wildlife protection staff; and providing for an effective date."

COMMITTEE REPORT

4/3/75

HOUSE

FINANCE

Mr. Speaker:

Date 4-8-75

The Committee on RESOURCES has had TB 379

under consideration. A Majority of the members of the Committee

recommends it DO PASS

recommends it DO NOT PASS

recommends it DO PASS WITH ATTACHED AMENDMENT(S)

recommends it BE REPLACED WITH CS FOR _____ AND THAT

CS FOR _____ DO PASS

"and" recommends it BE REFERRED TO THE _____

COMMITTEE

reports it back WITHOUT RECOMMENDATION

"other"

Members signing the Majority report:

<u>[Signature]</u>	_____	_____
<u>[Signature]</u>	_____	_____
<u>[Signature]</u>	_____	_____
<u>[Signature]</u>	_____	_____

Members NOT concurring in the Majority report:

<u>[Signature]</u>	recommends: <u>No recommendation</u>
_____	recommends:
_____	recommends:
_____	recommends:
_____	recommends:

[Signature] Chairman

STATE OF ALASKA

JAY S. HAMMOND, Governor

DEPARTMENT OF PUBLIC SAFETY

DIVISION OF FISH AND WILDLIFE PROTECTION

March 26, 1975

The Honorable James H. Huntington
Representative
Alaska State Legislature
Pouch V
Juneau, Alaska. 99801

Dear Representative Huntington:

Re: Additional Protection Staff
Bethel, Galena, Bettie, Ft.
Yukon, Aniak

In reply to your request for staffing needs for these locations, I have found the total cost will be:

Bethel	\$150,250.
Galena	150,150.
Bettles	49,400.
Ft. Yukon	140,550.
Aniak	<u>139,550.</u>
	\$629,900

The wildl. e resources of the State have come under increasing and additional pressure and future predictions are that the trend will continue. This forecast is based upon the information of increased license sales and from observation of field officers of the hunter, fishermen and sportsman engaged in the activity.

Continued inflation and the upward spiral in the cost of living leads to the erroneous conclusion that it is economically feasible for the urban hunter to take to the field to secure the family's winter meat. The population increase resulting from the pipeline often times is reflected in hunting pressure, and blatant violations, when employment is not secured and the

persons lack financial security to see him through the period of time or to return to his place of origin.

Recreational sport fishing and hunting have followed the same increasing trend, with areas of the State now being utilized that heretofore have not been bothered. Considering our limited personnel and the time frame involved to adequately select, train, and field a competent Wildlife Officer, the State will continue to be in the position of trying to "catch up" with the demand in these areas of service.

Game populations throughout many areas of the State and fishery resources are at a point of critical concern. Smaller remote communities are experiencing dramatic increases in effort and competition for resources available. Subsistence economy is in jeopardy in many areas where wildlife resources are unable to withstand the increased effort and unlawful activity.

The only available means to combat the intense hunting effort and its effect when unlawful methods and means are used, is to place additional personnel and equipment in the smaller communities to secure adherence to fish and game regulation.

The placement of personnel to secure and protect a resource now at a diminished level includes the following priorities:

Aircraft
BETHEL- 1 Trooper needed. Equipment necessary includes a house trailer and vehicle. Area of responsibility includes approximately 25 villages of significant size including KWINHAGAK, MEKORYUK, NAPAKIAK, TOKSOOK BAY, TANUNAK, KWETHILUK, AKIACHAK, AKIAK, KIPNUK, EEK, and KWIGILLINGOK.

GALENA- 1 Trooper needed. Equipment necessary includes a house trailer, vehicle and aircraft. Area of responsibility includes nine major communities of significant size including ALLAKAKET, GALENA, HUGHES, HUSLIA, KALTAG, KOYUKUK, NULATO, RUBY, and RAMPART.

ETTLES-Trooper available. Equipment only necessary including a trailer and vehicle suitable for use on the pipeline road. Area includes primarily the southern slopes of the Brooks Range, Artic Village, Anaktuvuk plus numerous mining locations.

FORT YUKON - 1 Trooper needed. Equipment necessary includes a trailer for housing and an aircraft. The area includes approximately 6 major communities including BEAVER, CHALKYLIK, CIRCLE, STEVENS VILLAGE and VENETIE.

ANIAK - 1 Trooper needed. Equipment necessary includes a housing unit and an aircraft. The area includes CHEVAK, EMANGUK, HOOPER BAY, ST. MARYS, SCAMON BAY, PILOT STATION, RUSSIAN MISSION, KOTLIK, MOUNTAIN VILLAGE, plus several small localities.

If I can be of further assistance to you, please do not hesitate to call on me.

Sincerely yours,

RICHARD L. BURTON
COMMISSIONER

when an... and equipment in the ...

By: Fred Woldstad, Deputy Director
Fish & Wildlife Protection

The Legislature of the State of Alaska
FISCAL NOTE

First Session - Ninth Legislature

I. REQUEST

Bill No. House Bill No. 378

Title: - Appn. to Public Safety for Additional Wildlife Protection Staff

Requested by: Huntington and Guy

Date: 4/3/75

Return Date Requested: 4/8/75

Agency: Public Safety

Program: Fish and Game Resources

II. FISCAL DETAIL

Protection Detachments

Budget Request Unit(s) Affected: 04.41.05.01.01

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES		73.4	77.1	80.9	84.9	89.2
200 TRAVEL		1.4	1.5	1.5	1.6	1.7
300 CONTRACTUAL		20.6	22.7	24.9	27.4	30.2
400 COMMODITIES		14.0	13.6	15.0	16.5	18.1
500 EQUIPMENT		191.0	5.0	5.0	5.0	5.0
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		300.4	119.9	127.3	135.4	144.2

B. FUNDING: (Thousands of dollars)

GENERAL FUND		300.4	119.9	127.3	135.4	144.2
FEDERAL FUNDS						
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	/	2 /	2 /	2 /	2 /	2 /
MAN MONTHS (P./T.)	/	24 /	24 /	24 /	24 /	24 /

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Officer for Galena--The position would provide a permanent wildlife officer for an area of over 5,000 residents primarily dependent upon wildlife resources for subsistence and well-being of the local economy. Equipped with an aircraft and a vehicle the officer would provide enforcement surveillance of the subsistence fishing within the river systems.

Officer for Bethel--The position would provide a permanent Wildlife Officer for an area of over 8,000 population encompassing the lower Yukon and Kuskakwim river systems; monitoring the commercial fishing activity of these river systems and securing the compliance necessary for management of these river systems. The officer

IV. ATTACHMENTS supported with an aircraft would provide enforcement for fall and winter hunting of the up-river areas and close the existing void between present stations of Dillingham and Nome.

V. DATE: 3/8/75

PREPARED BY: Vona L. Hall

Fiscal Officer

Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

HB

4088

"An Act relating to acquisition and other development of outdoor recreational, open space, and historic properties; and providing for an effective date."

COMMITTEE REPORT

4/11/75

HOUSE

FINANCE

Mr. Speaker:

Date 4-28-75

The Committee on RESOURCES has had HB 408

under consideration. A Majority of the members of the Committee

recommends it DO PASS

recommends it DO NOT PASS

recommends it DO PASS WITH ATTACHED AMENDMENT(S)

recommends it BE REPLACED WITH CS FOR _____ AND THAT
CS FOR _____ DO PASS

"and" recommends it BE REFERRED TO THE _____
COMMITTEE

reports it back WITHOUT RECOMMENDATION

"other"

Members signing the Majority report:

<u>Nels A. Anderson</u>	_____	_____
_____	_____	_____
_____	_____	_____
<u>Wm. Heubinger</u>	_____	_____

Members NOT concurring in the Majority report:

_____ recommends:

_____ recommends:

_____ recommends:

_____ recommends:

_____ recommends:

Nels A. Anderson Chairman

I. REQUEST

Bill No. HB 408 and HB 409
 Title: ...Acquisition and other Development...Outdoor Recreational...
 Requested by: T. G. Smith Date: 4/21/75
 Return Date Requested: None
 Agency: Division of Parks Program: Parks and Recreation

II. FISCAL DETAIL

Budget Request Unit(s) Affected: Parks and Recreation
 A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES						
200 TRAVEL		23.0	23.0	23.0	23.0	23.0
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		4000.0	4000.0	4000.0	4000.0	4000.0
TOTAL		4023.0	4023.0	4023.0	4023.0	4023.00

B. FUNDING: (Thousands of dollars)

GENERAL FUND						
FEDERAL FUNDS		2000	2000	2000	2000	2000
OTHER (local gov. or organization shares)		2023.0	2023.0	2023.0	2023.0	2023.0

C. POSITIONS:

PERMANENT/TEMPORARY		0/0	0/0	0/0	0/0	0/0
MAN MONTHS (P./T.)	/	0/0	0/0	0/0	0/0	0/0

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Assumptions: (1) Council would meet four times a year for fund review; (2) existing ~~staff~~ staff would absorb a part of the work, but required additional work, per Section 080, may require re-evaluation of work load as program evolves; (3) assumption is two million dollar program including 1.8 million LWCF and .2 historic preservation grants; (4) we recommend omission of travel and per diem for inter-agency committee and show travel and per diem as follows:

Council and Staff: 6.0
 Inter-agency Committee: 15.0
 Technical Assistance Travel: 2.0

IV. ATTACHMENTS

V. DATE: April 25, 1975 PREPARED BY: [Signature]

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

HB

410

COMMITTEE REPORT

4/11/75

HOUSE

FINANCE

Mr. Speaker:

Date

4-24-75

The Committee on RESOURCES has had HB 410

under consideration. A Majority of the members of the Committee

recommends it DO PASS

recommends it DO NOT PASS

recommends it DO PASS WITH ATTACHED AMENDMENT(S)

recommends it BE REPLACED WITH CS FOR _____ AND THAT

CS FOR _____ DO PASS

"and" recommends it BE REFERRED TO THE _____

COMMITTEE

reports it back WITHOUT RECOMMENDATION

"other"

Members signing the Majority report:

<u>W. A. Anderson</u>	_____	_____
<u>W. C. ...</u>	_____	_____
<u>...</u>	_____	_____
<u>...</u>	_____	_____

Members NOT concurring in the Majority report:

<u>W. A. Anderson</u>	recommends: <u>No</u>
<u>...</u>	recommends: <u>Do not Pass unless effective date</u>
_____	recommends: <u>7/1/78</u>
_____	recommends:
_____	recommends:
_____	recommends:

W. A. Anderson Chairman