

204 SHESS MENTAL HEALTH - POSTSECONDARY COMMISSION 20

THE LEGISLATURE OF THE STATE OF ALASKA - FISCAL NOTE

The present matching ratio established by policy is to fund 75% of the operating budgets of Ketchikan and Kodiak. In Fiscal Year 1975, the Legislature funded Gateway Community Mental Health Center at 138.4 and Kodiak Aleutian Center at 81.7 for a total of 220.1.

The State also has regional offices in Anchorage, Juneau and Fairbanks, which operated mental health clinics. In Fiscal Year 1975 the Legislature funded Anchorage at 227.1, Juneau at 175.1, and Fairbanks at 205.3 for a total of 607.5.

In Fiscal Year 1975 a total of 827.6 General Funds were appropriated for community mental health programs in Alaska.

The largest community mental health center is in Ketchikan with an operating budget of 281.2 in Fiscal Year 1976. This center has the only community mental health program in Alaska which we feel has an adequate staff to serve the need of its catchment area (population approximately 20,000). This center has a staff of 5 professionals, 1 aide, 1 administrative assistant, and 2 clerical staff. Contrast this with the state-operated clinic in Anchorage of 5 professionals and 2 clerical personnel responsible for a catchment area population of approximately 158,000.

Although it is anticipated that projections of cost will be unique to each community dependent on its geographical locations, its available manpower, its present mental health and its needs, a rough estimate of the cost of a community mental health program resources for Alaska can be projected.

Assuming the Ketchikan program is adequate and by projecting the figures of 20,000 population and a budget of 281.2 to the entire State would indicate that Alaska could develop a statewide community mental health program for approximately 4,639.8. Using the matching formula in this Bill of 75%, the State's General Fund share would be 3,479.9. The State already has a 827.6 General Fund appropriation for community mental health services. Consequently, an additional 2,652.3 would be required. It has been brought to our attention that the 75% match would be inadequate in poverty areas and a 90% match would be more realistic. Below is a list of mental health planning areas and their designation as poverty or non-poverty areas. 13 of the planning areas are designated as poverty areas encompassing 44,000 persons or 13% of the total population (base 330,000).

Utilizing the 90% - 10% matching ratio in the 13 planning districts would increase the total estimated General Fund cost to 3,571.6 or an additional 92.1.

District	Poverty * Non-Poverty	District Center	July 1, 1973 Population Estimates by Dept. of Labor
1	Poverty	Barrow	2,814
2	"	Kotzebue	4,352
3	"	Bettles	461
4	"	Fort Yukon	934
5	"	Nome	5,682
6	"	Galena	1,862
7	Non-poverty	Fairbanks	52,074
8	Poverty	Tok	649
9	"	Bethel	11,784
10	"	Aniak	1,881
11	"	McGrath	585
12	Non-poverty	Anchorage	158,026
13	Poverty	Glenallen	1,204
14	"	Dillingham	4,858
15	Non-poverty	Kodiak	8,868
16	Poverty	Cold Bay	6,914
17	Non-poverty	Kenai	13,781
18	"	Seward	2,446
19	"	Valdez	3,903
20	"	Juneau	21,102
21	"	Sitka	11,095
22	"	Ketchikan	13,823

*Poverty areas are determined by 15% or more of the population falling under 125% of the O. E. O. Poverty Guidelines (Per 1970 Census Data)

I. REQUEST

Bill No. HB 311

Title: Community Mental Health Services Act

Requested by: Representative Hugh Malone Date: _____

Return Date Requested: _____

Agency: Health & Social Services Program: Division of Mental Health

II. FISCAL DETAIL

Budget Request Unit(s) Affected: Community Operated Mental Health Center

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL	8.4	8.4	11.2	11.2	11.2	11.2
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.	211.7	582.5	1239.2	2002.6	2782.0	3560.4
		(264.4)	(290.8)	(319.9)	(351.9)	(387.1)
TOTAL	220.1	590.9	1250.4	2013.8	2793.2	3571.6

B. FUNDING: (Thousands of dollars)

GENERAL FUND 90.10	220.1	590.9	1250.4	2013.8	2793.2	3571.6
FEDERAL FUNDS						
OTHER	62.2	166.9	368.7	601.5	834.3	1068.2

C. POSITIONS:

PERMANENT/TEMPORARY	3/	3/	3/	4/	4/	4/
MAN MONTHS (P./T.)	36/	36/	36/	48/	48/	48/

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

IV. ATTACHMENTS

V. DATE: 3-26-75

PREPARED BY: [Signature]

1 February 1975

Mentally
Retarded
Citizens
- 1455

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Mr. Bob Swain
Staff Assistant for
Retarded Citizens
1625 Columbine
Anchorage, Alaska 99504

Dear Mr. Swain:

As you review the proposed budget outline for the Ketchikan Habilitation House, you will please notice the budget outline for the Rehabilitation part of the program. This portion of the program could be in operation with a single grant from the Office of Vocational Rehabilitation for about \$20,000.00. On repeated occasions, these people have indicated that their greatest need of services is from workshops. However, since my arrival on August 20, 1973, I have had only one formal contact from OVR, at which time they said they couldn't help us here because we don't offer the services they need. I have received perhaps \$1,000.00 in fees, and they have, obviously, kept their word about not helping. Presently, OVR sends their clients to Tacoma for evaluation and training services, spending Alaska money in Washington.

I will propose to the OVR that with a single grant for \$20,000.00, an adequate evaluation unit could be established in Ketchikan. My background includes a Masters Degree in Vocational Rehabilitation, with a specialty in work evaluation from the University of Wisconsin - Stout. Also, there is a person in our community, Dave Robinson, who has had several years' experience in evaluation at Syracuse University, and even developed his own system of evaluating manual coordination and dexterity. It is my hope that this portion of our proposed program for Ketchikan can be underway soon. Any help you may lend us in this matter will be greatly appreciated. I will send letters to OVR about this matter.

About our overall proposed program, the group home is an integral part of the entire program since it would allow us to serve all of Southeast Alaska for evaluation and training services. I am unfamiliar with the availability of monies for this project, but know this is necessary. Any information or advice on this matter would also be appreciated.

The habilitation, or activities center, program is an expensive proposition and will need continual funding. We are presently halfway through our Developmental Disabilities grant of \$17,500.00 for this year's program. We have had

Mr. Bob Swain
1 February 1975
Page 2

difficulties in setting up this program due to inadequate funding, and the first Activities Director quitting. However, an energetic and dedicated ex-social worker in our community will be assuming this responsibility as of this date. Our concern here is that the money for this program and individual will expire on July 1, 1975, and we need help to retain this part of the program. The wood product manufacturing can help out, but we will still need help. Any information would once again be appreciated.

In closing, I would like to add that I enjoyed meeting you at the recent conference in Anchorage and I only wish that I could have had more time and opportunity to explain our situation here more adequately.

Sincerely,

KETCHIKAN HABILITATION HOUSE



BY

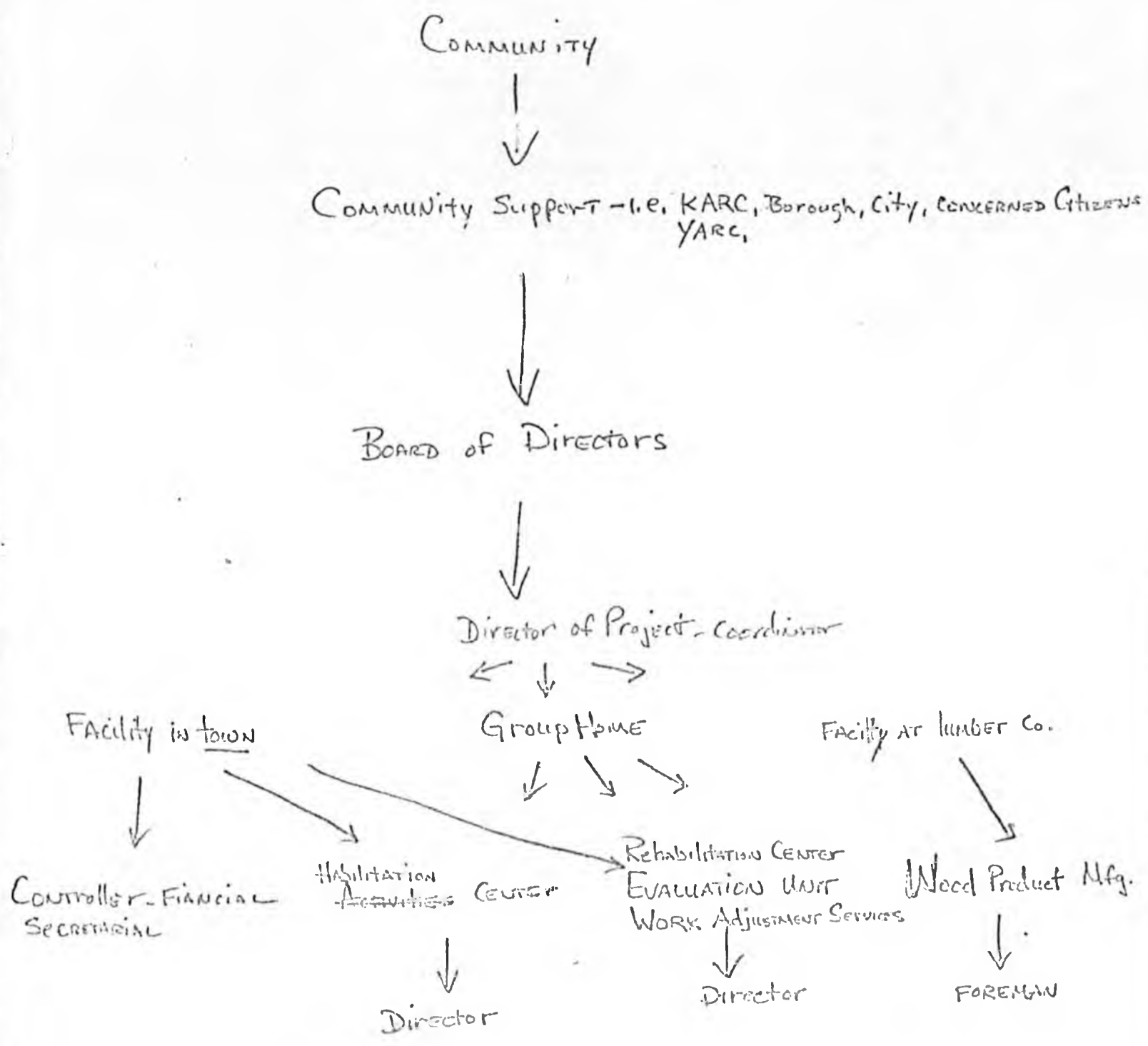
Douglas J. Saltzman, Director

DJS:jz

cc: Omar Carey
ASARC
Drawer 8-1
Anchorage, Alaska 99508

KARC
P. O. Box 1216
Ketchikan, Alaska 99901

Title of Project: KETCHIKAN Habilitation House, Inc.



SECRETARY - Bookkeeper

PERSONAL Adjustment Specialist

LEAD Supervisor

Occupational Therapy
Living Skills Program
Kitchen Facilities
Laundry " "

Supervisors

INDIVIDUALS PARTICIPATING IN PROGRAM
(up to 12)

Rehabilitation Center

Products:

Ceramic Mold items
Wood HANDCRAFTED items
CANDLES

Proposed Budget Outline of Habilitation Center

EXPENSES

Director	14,500
Sec.-BK	7,000*
Adj. Specialist	9,500*
Lead Supervisor	8,400*
Supervisors (2)	12,000**
Client WAGES	3,000
Rent + Utilities	6,000

*CETA HOURLY OR PARTIAL

65,400

INCOME

Product Sales	10,000
STAFFING MONIES	30,000
CETA through Borough or City MANAGEMENT	

40,000.00

- 25,400.00

WORK EVALUATION UNIT → Sec. Bk.
capacity upto 5

← WORK ADJUSTMENT TRAINING

Chief
FIELD EVALUATOR

EVALUATOR AIDE

HEAD - CARPENTER
capacity upto 3

CONTRACTING SERVICES
TO COMMUNITY

AT OFFERING ALL PHASES

FROM FRAMING TO FINISHING WORK

Wood product Mfg. Div.

Herring Bay Lumber Co.
(Capacity up to 5)

Proposed Budget Outline for Rehabilitation Center

EXPENSES

Chief Evaluator	11,500
Evaluator Aids	6,000*
Carpenter	14,500
Sec. Bk.	7,000*
Rent + Utilities	4,000**
	<hr/>
	46,000.00

INCOME:

OVR, BIA FEES for EVALUATION SERVICES	15,000
OVR, BIA FEES for WORK ADJ. SERVICES	10,000
CONTRACTING CARPENTRY SERVICES	7,500
CETA MONIES for STAFF	12,000.
	<hr/>
	44,500.00

- 1,500.00

Proposed Cost of Setting up Program:

Evaluation Unit 10,000.00

Includes cost of
either Tower or Jaws
Evaluation systems. — 5,000.00
Production Development of — 2,500.00
Work Samples
Purchase of necessary tools — 2,500.00
Equipment

10,000.00

WORK ADJUSTMENT TRAINING

TRUCK	5,000.00
Completing wood shop	2,500.00
Tools, Equipment	
	<hr/>
	7,500.00

- Total: \$17,500

LEAD SUPERVISOR

TRUCK DRIVER

INDIVIDUALS OR CLIENTS PARTICIPATING IN PROGRAM

Products -- for K.P.C. -- pallets, spacer boxes, riser blocks
Others available

Proposed Budget Outline of Cut-off Shop Facility

EXPENSES

FOREMAN	12,000.
LEAD SUP.	9,600 *
TRUCK DRIVER	8,400 *
CLIENT WAGES	12,000
SPE. 1/2 time	3,500. *
2 TRUCKS	<u>5,000.00</u>
	48,500.00

INCOME

KPC Wood product contract	60,000.00
Others, as survey stakes, pallets, + Cut-off-trim SERVICE for LUMBER CO. CUSTOMERS easily developed ESTIMATED GAIN with INVESTMENT of 5,000.00	<u>20,000.00</u>
	80,000.00

+ 32,500.00

COST TO SET-UP WOOD MFG. SHOP

ADDITION OF LEAN-TOO WITH SETUP OF 2 LARGE RADIAL ARM SAWS	2,000.00
INDUSTRIAL QUALITY COX. BESSOR	1,000.00
ENCLOSURE OF OFFICE, LUNCH AREA	2,000.00

- 5,000.00

+ 27,500

File -
Div. of
Mental
Health

BACKGROUND ON REQUEST FOR FUNDS FOR WORK ACTIVITIES AND REHABILITATION
INDUSTRIES IN SUPPLEMENTAL BUDGET

The Association for Retarded Citizens of Anchorage has been providing a work training program for physically or mentally handicapped individuals in their Work Activities Center and Sheltered Workshop programs for the last three years.

Before July 1, 1974, the programs were funded by Title 4A of the Social Security Act.

This funding discontinued at that date and negotiations began with the Department of Health and Social Services, Division of Mental Health and the Office of Developmental Disabilities to continue the program by finding alternate sources of funding. The Department of Health and Social Services secured \$58,000 in funding for the 1974-75 fiscal year. The Association for Retarded Citizens of Anchorage, Inc., in projecting the minimum cost necessary to operate the program, needed \$40,500 to continue the program after March 1, 1975 and until June 30, 1975. This will continue the program for 22 individuals at minimum levels until June 30, 1975.

MINORITY

HIRE

FAIRBANKS NORTH STAR BOROUGH

Box 1267, Fairbanks, Alaska 99707

S.63-10.2
FABKS

February 1, 1975

State Sen. George H. Hohman
Pouch V
State Capitol Bldg
Juneau, AK 99801

Dear Sen. Hohman:

George

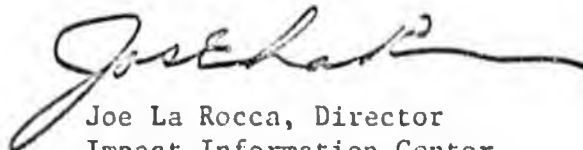
The topic we have selected to explore for our first Special Report is one that continues to mystify practically all parties concerned because of its elusive nature.

Despite a proliferation of state and federal laws, orders, regulations, agencies, and commissions designed specially to ensure that resident and minority Alaskans are given an equal, or, in some cases, preferential opportunities for employment on the pipeline project, complaints continue to abound alleging that they are not.

This staff report examines, in depth, the statutory, regulatory and agency framework aimed at achieving optimum Alaska hire, and analyzes the complex problems which confront them in dealing with this controversial issue. Our report, we believe, constitutes the most comprehensive overview and assessment of the subject ever presented for general consumption, and brings together virtually all of the pertinent and available information needed to assess the current status and effectiveness of the Alaska hire effort. While we have presented, based on this information, our own analysis and conclusions at the end of this report, readers, of course, are free to draw their own.

This paper, prepared at the request of the Fairbanks North Star Borough's Impact Advisory Committee, is intended to serve mainly as a tool to assist anyone who deals with this subject - whether employer, worker, administrator or interested observer - to understand better the way the Alaska hire program is supposed to work, the extent to which it is, or is not, working, and why. Any comments you may have on our findings are welcomed.

Sincerely,



Joe La Rocca, Director
Impact Information Center

JEL/kbp

ALASKA PLAN POLICY BOARD, INC.

2636 SPENARD ROAD
ANCHORAGE, ALASKA 99503
(907) 276-1313

CHAIRMAN
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VICE CHAIRMAN
Jacob Lestenkof

EXECUTIVE DIRECTOR
Milo S. Griffin

BOARD MEMBERS

Joe Armstrong
Laura M. Bergt
Jeff Berry
Ben Humphries
George E. Smith
"Spud" Williams
Hameed Ahmad

Senator Frank Ferguson
Pouch V
Juneau, Alaska 99811

Dear Sir:

Enclosed are copies of letters which were written by Mrs. E. Jean Reynold, Mr. George E. Williams, Mrs. Vertis Williams, and Mrs. Sandra Blackmore of our staff, regarding an unauthorized meeting that occurred on January 28, 1976 during the absence of our Executive Director, Mr. Milo S. Griffin, in the Alaska Plan Conference Room.

The unauthorized meeting also included four E.E.O. Representatives: The representatives were:

Mr. Warren Privette,
Mr. Bruce Boyd,
Mr. Aaron Lovejoy,
Mr. Randy Parker,

We, the Alaska Plan Board, the Executive Director, and the Staff feel that you should be made aware of one of the attempts to discredit the Alaska Plan.

Personnel changes have been taken in regards to two of the staff participants. If any additional information is needed, it shall be supplied upon your request.

Sincerely yours,

Milo S. Griffin
Executive Director

MSG:hh

Enclosures

MEMORANDUM

DATE: February 16, 1976
TO: Milo Griffin
FROM: George Williams *W.F.W.*
SUBJ: Meeting of Execution Contractors - 28 January, 1976

To begin with, the meeting was informal and I did not call the meeting. In fact, I was officially on leave at the time. Since Mr. Griffin was out of town I felt that if anything came up that the staff felt was important, they should call me at home. Consequently, on the morning of January 28, 1976 I received a call from Mrs. Jean Reynolds to come to the office as the four contractor's E.E.O. officers were in town for an Alyeska conference and they decided to stop and see Mr. Griffin. Since Mr. Griffin was out of town they asked to see me. When I arrived at the office, the staff, the contractor's E.E.O. officers and I sat down. The E.E.O. officers began to ask questions about the funding of the Alaska Plan. They said they had heard the Alaska Plan would not be refunded. I said that we had heard the same thing from Juneau. Then the conversation was directed to the Alaska Plan's Board of Directors. The contractors felt that the Board had not done its job in giving proper direction to Mr. Griffin so he could pass it on to his staff. They felt the Board was detrimental to the Plan. They also felt that Mr. Griffin did not know how to run the Plan, and that he hadn't taken any of the suggestions that were given to him by Mr. Lovejoy the week he spent with the Alaska Plan. Mr. Lovejoy's feeling was that the Plan had to die and another plan written up. He suggested using the D.C. Plan as a model. Mr. Lovejoy told me that, "If I were you, I would resign from the Plan". He said it might hurt me in the future if I was connected with the Plan, that everybody is talking about the Alaska Plan and regards it as a big joke.

We on the staff know the Alaska Plan has its problems, but we also feel that in time we could work these problems out. My impression was that the contractors were going to help the Plan get funding, not kill it off before it had run its course. I was highly mistaken and taken in by their approach. Sandy Parker stated he could use what influence he had in Juneau to see what he could do. I didn't know it meant he was going to try and discredit the Plan.

I must admit I was not politically astute in that matter at all. The contractors stated that any of the staff who wanted to work on the pipeline would get their help. It was also agreed that no one, not even Mr. Griffin should become aware of this meeting. That is where I made my first mistake. I, of all people, should have reported this meeting to Mr. Griffin immediately upon his return. I take full responsibility and blame for this as I was the senior member of the staff.

Mr. Warren Prevett, one of the contractors, wanted a copy of the personnel policy and by-laws of the Alaska Plan. I agreed to furnish these to him in the future.

I wish to apologize to Mr. Griffin. First, for not reporting the meeting and also for acting irresponsibly in the eyes of my fellow staff members. I deeply regret my actions. I made a grave error in judgement. I do hope you realize that I have never had any intention of discrediting the Alaska Plan. I have every desire to see this plan succeed. Please relay my apologies to the Board. I am not and will not be a part of any plot to overthrow or undermine the Alaska Plan, its staff, its director or the Board. I am totally dedicated to the Alaska Plan.

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Meeting, Wendsday, Jan. 28, 1976

On Jan. 28, 1976, four Execution contractor EEO Officers, Aaron Lovejoy, Warren Privette, Randy Parker and Bruce Boyd entered the Alaska Plan office and asked for the Executive Director, Milo Griffin. Ms. Jean Reynold told them that he was not in, so they asked, "Where's George?" Mr. Williams was on vacation leave at that time but Ms. Reynolds called him at home and he arrived at the office in about 5 min.

In the meantime, the four EEO Officers milled around amongst themselves while waiting for Mr. Williams. When he came in he asked them "What's going on?" and they replied "That's what we came to ask you!" All laughed and the four men, Mr. Williams and Ms. Reynold entered the conference room and closed the doors.

Approximately one half hour later (11:50 a.m.), Ms. Reynold came out of the meeting and said to Vertis Williams and myself, "why don't you come in and hear what they've got to say."

Mr. Aaron Lovejoy was definitely the lead speaker with Mr. Warren Privette as his vocal reinforcement. The 10-12 minutes we were in the meeting, Mr. Williams and Ms. Reynold were rather quiet and we all listened. Bruce Boyd and Randy Parker never said one word the remainder of the meeting. Mr. Lovejoy's speech consisted of his concern about the plan and how it is not working as it is. He proposed to the staff of a new plan under the same format as the Washington DC Plan and it seemed that the four EEO Officers had already specified each one's part in collecting data, writing letters, etc.. Mr. Lovejoy stated that it should only take 3-6 months to get the new plan and policies underway and during this period the staff could obtain pipeline employment from any of the attending EEO Officers. They all agreed.

Members of the Policy Board and the Executive Director were discussed unfavorably between Mr. Lovejoy and Mr. Privette. I recall no comments from any of the staff on this subject.

Since the two of us entered the meeting late, the conclusion seemed to be that this Alaska Plan with it's policies and goals would soon die and a new Alaska Plan would be formed within the next six months where the staff could retain their normal positions. Also, the staff was assured of emplyment during this interim period and immediately following the meeting, Mr. Lovejoy came to my desk and told me to sign up with the Teamsters Union or Laborers Union immediately.

If they intended to confuse us, they did. But I don't think any of us believed that a new plan could be actively working within six months. We were mostly concerned about what the E.C. Officers were trying to do! Mr. Lovejoy warned us that this meeting and information discussed was not to leave that room.

Randy Blackmore

ALASKA PLAN POLICY BOARD, INC.

2636 SPENARD ROAD
ANCHORAGE, ALASKA 99503
(907) 276-1313

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MEMORANDUM

DATE January 28, 1976

TO: Mr. Griffin *jm*

FROM: Vertis M. Williams, Resident Hire Field Coordinator

SUBJECT

A meeting was held at the Alaska Plan Office between the Execution Contractors, E. E. O. officers:

Mr. A. Lovejoy - M. K. Rivers
Mr. R. Parker - Green Association
Mr. W. Privette - Artic Constructors
Mr. B. Boyd - Perini Artic Association

Alaska Plan - Staff:

Sandy Blackmore
Jean Reynold
George Williams
Vertis Williams

This meeting had convened approximately 45 minutes before I attended. (after interviewing two clients). Therefore I was only in attendance for the final 15 minutes.

The purpose of the meeting from what I could gather was "What's Happening with the Alaska Plan", stated by Mr. Lovejoy who seemed to be chairman of the meeting with Mr. Privette as co-chairman. Mr. Boyd and Mr. Parker were rather quiet at this point. However, they seemed to endorse the general conclusion of the meeting. The fact being that the Alaska Plan is soon to be a closed book. Lovejoy stated "that we are tired of the way that the Plan has been functioning and the Policy board and the Executive Director has to go. The fact is that the plan will not get funding anyway because the word is out. What we propose to do is write a NEW Alaska Plan, and we'll get started next week.

So if you want to get out on the pipeline, between the four of us we will get you out."

Their final statement made by Mr. Lovejoy was "we don't want a word of this to leave this room if it does we will surely know from where it came. Mr. Griffin or the Board is not to know the outcome of this meeting. Neither is A. F. N. or any of the Native organizations.

The meeting adjourned with, "you will be hearing from us soon", meaning the Execution Contractors.

Mr. Lovejoy told me if I was at all interested to sign-up with Laborers and Teamster Unions.

Vertis M. Williams *VMW*
Resident Hire Field Coordinator

wj

ALASKA PLAN POLICY BOARD, INC.

2636 SPENARD ROAD
ANCHORAGE, ALASKA 99503
(907) 276-1313

MEMORANDUM

DATE February 13, 1976

TO: Mr. Griffin

FROM: Mr. Williams

SUBJECT Drop-in Visit of Four Execution Contractors

I was on leave the week of January 26, 1976. However I was called at home to come to the office, because we had visitors. The contractors wanted to see Mr. Griffin, but he was in Juneau. The four contractors and part of the staff went into the conference room to have an informal conversation about what was the status of the Alaska Plan in regards to funding.

Question were asked about the funding, but it appeared knew more about its funding than the staff did. The only things discussed was the Alaska Plan funding and what condition the Plan seemed to be in. They also offered many suggestions. They proposed to us to have Mr. Griffin call a meeting between the four contractors and the Alaska Plan. I didn't consider the informal meeting even worthy of note since nothing said or suggested was put in writing. To me it was only another session of pure rhetoric.

Sincerely yours,

George Williams
George Williams
Field Coordinator

MEMORANDUM

DATE: February 16, 1976

TO: Clifford Black

FROM: George E. Williams:G.E.W.

RE: Reaffirming My Loyalty to the Alaska Plan

You and I have come a long way together in the Alaska Plan. My loyalty to the Alaska Plan has recently been put in a very bad light due to a recent meeting between four contractor's representatives and the Alaska Plan's staff. I wish to set the record straight regarding this. I made a grave mistake by not reporting this meeting to Mr. Griffin. I wish to apologize to you and the Board for my negligence in not reporting the meeting. I want to reaffirm my belief and loyalty to the Alaska Plan. I have no intention of doing anything that would discredit or harm the Plan. I am hoping that I will have a chance to prove to you and the Board my allegiance to this program. My belief in the Alaska Plan is great and I have worked very hard, even with a reduction in pay for the sake of the Plan. I hope that the Board will accept my apology.

THE FOLLOWING DOCUMENT(S) MAY NOT FILM
LEGIBLY BECAUSE OF POOR QUALITY OF THE
ORIGINAL.

2nd report

To: Mike Griffin - Director
From: Jean Shepard

2-13-76

January 28, 1976 there was a meeting held in this office by Randy Parker, Harold Pruitt, Aaron Souper, and Bruce Boyd. G. Williams mason location had called to inform me that the E.C. were in town for a meeting. He also asked me to inform them when they came in. They came in asking for Milo & Geo. They asked me to call George and said let's talk. When George came the talk I gave by Aaron saying the plan would not be funded, would definitely fail and the present structure would have to go. They stated the board and the Director would have to be changed. All were assured the assistance they had tried to offer to the plan but someone had dropped the ball. He stated

The Plan was going to be re-written and submitted to Alaska and then to the Legislature for funding. None of this really meant a lot to me because I was aware of ~~the~~ political ramifications. They stated that the meeting was confidential but I felt I had already been discussed with someone. I wanted to contact Mill when he got back in town. They also stated that if any employee wanted a job that they would assist us in obtaining one. I still did not think this was formal or that anyone could tamper with a Federal approved Plan.

There are a number of things that George has mentioned and during the type of co-operations I have. I do not know when it

weight. For instance, George said that he
was in a meeting and it was discussed that
he had been contacted to take one of the
proposed Field Coordinators slots (I think ^{from} change
topic) that we are asking for under Special
Funding. He said he was told that this mon
would be added to his present salary if ^{all that}. He said
the Filipino Community was helping him or
had contacted Helma about it. Here again
is this possible? Here again, is this true?

Another thing that has bothered me since
I have been working here. Everytime George has
a problem or was unhappy, everyone on the Board
assumed that his problem was mine and his
If then his problems were aired my name
was mentioned. It was never his that way.
The only time I mention anything was when

my evaluation was up March 23, 1975 and
(an evaluation).

asked junior for one. He never gave it to me but

this was an issue between me and my boss to

be brought up in a staff meeting. I like to

get and respect my position. I have never

been involved with any type of unde-

cover activities. I would like for

any personal actions to be stricken from

my files.

To: Mrs. Griffin
From: Joan Purcell
Date: 2-10-76
Subject: ECS

2-10-76

On Tuesday Jan 27, George informed me that the EC's were to be in town for a meeting with Blyzka or someone. On Wednesday Jan 28, 1976 George called to ask me had anything new happened and I said no. He asked me to inform him if something did.

About 11:30 the Execution Contractors came in and asked for Milo. I told them he was in Geneva. They asked for George and I said he was home. They asked if I would call him to come down for a meeting as I did. They said they were just in town for a conference and thought they would come by to see Milo. But since he was out of town they would like an informal

it - , re-submit it, and get it funded like it should be.

They stated that if any one wanted a job with them to just let them know and they could get any staff member a job.

The conversation went all around the room with all asking questions and looking quizzical. It was concerned with how they knew, what could we do to save the Plan, and what assistance could ~~we~~ they give us?

They said they had checked it out, there was nothing we could do to save it and that they tried to help us last year.

Chat with the staff.

They asked how the Plan was and I answered great. In fact, our Boss was in Jones now to discuss future funding. They said the Plan would not make it because of the present structure. They were concerned because they wanted to see all minorities served equally through the Plan and this was not being done because of our present Board structure. They were also concerned about referees that had worked for them last year and whether or not we could assist them with their ^{presently} list.

They stated that since the Plan did not have a chance that they were going to rewrite

Nome

STATE
of ALASKA

MEMORANDUM

Nome

at least 2-3 wks.
before a decision
from FEAS

TO: Lois Jund
Deputy Commissioner for
Program Management
Dept. of Health & Social Services

DATE : February 18, 1976

THRU: Richard Renninger (R)
~~FROM~~ Acting Coordinator
Office of Planning & Research

SUBJECT: New Nome Hospital

FROM: Walter C. Moyle, Architect WCM
Office of Planning & Research

Telephone discussions were held February 18, 1976 with Regional Program representatives Jim Van Hooissen, Pete Van Hee and Fred Tucker concerning this application.

A negative financial feasibility report has apparently gone to Dr. David Johnson from the review people.

The basis for the negative decision is that there is no reasonable assurance that the facility will have continuous support with sufficient and timely funds by the applicant.

Although the Indian Health Service has indicated that the project would have their continuous support, this is subject to year by year availability of funds.

The application is definitely not disapproved at this point but unless further and emphatic support is provided immediately, no other action is likely.

A letter from the Office of Public Assistance to David Johnson, M.D., does not support the application. This letter indicates that the current reimbursement for ICF would not meet the projected rates forecast for this facility.

The project is currently being reviewed by an independent consultant retained by HEW. His decision will no doubt be forthcoming within the next few days.

It appears to the writer, that some other means of financing the project must be found. Cost of debt service are adding an unbearable burden to this small facility.

WCM:RR:kp

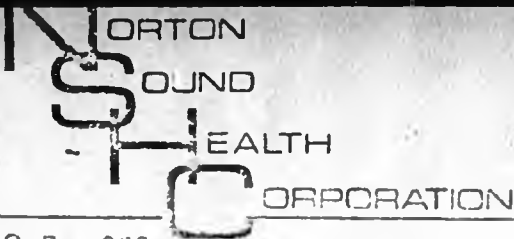
2/18/76

was 1,142,3
Now \$450,000

I spoke with James Armbrust of the Contract Health Care Program, in Indian Health Service (279-6661, ext. 368) about the Nome Hospital. He said that it was essential that approval from HEW arrive this week because if not, part of the 1.6 million State matching funds would be lost, and also the 900,000 Hillberton moneys would be lost. Also, there would be a higher cost of construction next year.

Telegram to ^{Sen} STEVENS
U.S. Sen. Don Young
Sen GRAVEL
~~Mike~~

Request your support on NSHC's efforts to secure HEW approval and Indian Health Service financial aid for the Northwest Hospital project. Delay of approval will cause state and ~~private~~ ^{fed} funds to lapse, as well as escalated costs for future construction. The health of our rural area people is at stake.



2-18-76
Nome
Delegate of Alaska Federation of Natives

P. O. Box 966

Nome, Alaska 99762

443-2261

February 15, 1976

US Senator Ted Stevens
411 Russell Building
Washington, D.C. 20510

Dear Senator Stevens:

This letter details the financial requirements of the corporation for the hospital project, which we are now dependent upon you to receive, by virtue of recent Indian Health Service action. Our financial requirements to continue the planning and architectural work on the project up to the point of drawing down the FHA mortgage money totals \$725,500 and is broken down in detail in Table I, attached to this letter.

Through January 31, 1976, the Methodist Church had paid for a total of \$240,000 worth of front-end work, and the Indian Health Service has paid another \$270,000. The total of \$510,000 received from these two sources is over and above the \$725,500 needed to complete the planning.

I was in Washington, D.C., Tuesday, February 3, meeting with Indian Health Service representatives to discuss our financial situation and requirements. During this meeting, IHS representatives indicated that they could not provide us with additional grant money because their budget add-ons had been rescinded. Further, they indicated they were at considerable risk because of lack of a Congressional mandate to support the Nome project.

Since that time, we have been told by the HEW Region 10 financial analyst, that financial feasibility is contingent upon the Indian Health Service entering into a 25 year contract with the Norton Sound Health Corporation to pay for the cost of Native care as well as make up any other operating losses of the Corporation. This position clearly discriminates against the Native population as a potential borrower, and challenges the financial creditability of the Indian Health Service. Similar requirements are not made of Medicare, Medicaid, Blue Cross, or other third party payors of health care.

When word of the HEW Region 10 position reached Indian Health Service representatives in Washington, D.C. and in Anchorage, IHS withdrew its financial support of the project entirely and said that no further money of any kind would be available. It was only after the discriminatory nature of HEW Region 10's position had been forcefully pointed out to them, that they partially reconsidered and the Alaska Area Native Health Service agreed to try to continue funding us on a week by week basis.

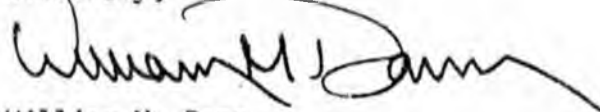
February 15, 1976

Because the architects are now in the construction documents phase of the design process, which requires that 15 to 20 people work on the project at the same time, our weekly cash requirements will run \$42,700 for each week during the next several months. The Alaska Area Health Service has promised to try to find this money on a week by week basis, until a decision has been made by HEW Region 10 in Seattle. At best, one week of support from the Alaska Area will be available. We, therefore, urgently request your assistance in providing a congressional mandate as well as any dollars required by IHS in order to continue planning this project. Funding on a grant basis is much more desirable since repaying a loan would reduce our equity, increase the mortgage amount, and the cost of the loan would be in excess of the revenue as well as the investment being made.

Secondly, funds are needed for an early construction start to get the building enclosed by late October 1976, thereby avoiding a one year construction delay and \$1.5 million in unnecessary cost escalation. The total amount required for this purpose is \$125,000. A detailed breakdown of this amount is shown in Table 2 attached. We can accomplish the early construction start if we can obtain an early drawdown of the State of Alaska matching grant monies of about \$1,600,000. In order to do this the State Attorney General's Office requires a guarantee for repayment of this money should the project not proceed. Since the NSHC has no fixed assets, the best method of providing this guarantee would be a surety bond signed by the Indian Health Service. Dr. Emery Johnson's office has agreed to consider signing such a surety bond, if provided some form of Congressional direction to participate in the project. We need authority to start drawing down the State matching grant money by March 15, 1976 so that our construction manager can order materials and arrange for their shipment to Nome.

We are grateful for the support you have given to us in the past, and are now giving to help reverse the discriminatory criteria being used by HEW Region 10 in reviewing our application, as well as your assistance in the matters discussed in this letter. We and the people of our region are extremely grateful that we have a U.S. Senator as sensitive and responsive to the needs of our people as you have been and continue to be. Thank you.

Sincerely,



William M. Dann
Executive Director

WMD:jkh

cc: Emery Johnson
Gerald Ivy
U.S. Representative Don Young
U.S. Senator Mike Gravel
Governor Jay Hammond
Representative Larry Davis

TABLE 1
 PLANNING FUNDING REQUIREMENTS 2/1 - 6/30/76

Architectural Services	\$ 379,000
Equipment Specification and Selection	60,000
Public Hearing	100
Planning Consultants	132,000
Legal Fees	15,000
Management Consultants	39,000
Construction Manager	27,000
Soils Testing	8,500
FHA Appraisal Cost	3,500
NSHC Travel and Administrative Expense	25,500
FHA Application Fee	26,000
Financial Advisors	<u>17,000</u>
	\$ 757,500
Balance IHS Funds Available (1)	<u>32,000</u>
	\$ 725,500

NOTES:

(1) Even though \$32,000 still remains in our hospital account, we have incurred \$195,000 worth of planning expenses through 2/13/76 which have not been paid.

TABLE 2
EARLY CONSTRUCTION COSTS

Barge	\$ 20,000
Piling	60,000
Air Freight	128,000
Earthwork	23,000
Drill and Drive Piling	256,000
Fabricate Structural Steel	200,000
Fabricate Exterior Wall	200,000
Procure Mechanical and Electronic Equipment	100,000
Concrete Foundation	60,000
FHA Inspection Fee	<u>78,000</u>
TOTAL	\$1,125,000

South Central Health Planning and Development

1135 West Eighth Avenue

Anchorage, Alaska 99501

(907) 278-3631

Nome



March 9, 1976

Mr. Bill Dann
Norton Sound Health Corporation
P. O. Box 966
Nome, Alaska 99762

Dear Bill:

This letter is being written as a direct response to the letter addressed to the Chairman and Board members of South Central Health Planning and Development, Inc. by Jim Hahn and dated on March 5, 1976.

During the two-day meeting held on the 5th and 6th of March, the Board took action related to that letter and some of the concerns that were expressed in it. First of all, they asked me to come into the office and write this letter (I am on annual leave from my full-time responsibilities) and further asked that I call you today with a more personal response. I have been trying to call you for several hours now, and have been unsuccessful in reaching you, so as I write this letter I do so with a view to covering both the information that I would relay personally over the telephone and that which I would have normally have addressed in writing.

Dealing with the allegations concerning my "lobbying", I would relate that I have never stated to anyone, nor do I personally feel, that the hospital in Nome should not be constructed. I have, in a manner in which I shall describe, made the statement that the project should be subjected to scrutiny, and further that the appropriate body to do this would be the Hill-Burton Committee of the State Comprehensive Health Advisory Council. I made that statement (after the CHAC had taken formal action requesting the same) primarily as a concerned citizen, and have never, under any circumstances represented that as the view of any one of the several formal and informal organizations with which I am associated. The fact of the matter is that I am not personally opposed to the construction of a hospital in Nome if that project proves to be the most effective and cost-effective way to solve the health delivery problem of that area. I have expressed the fact that I have been approached by several people in the Anchorage area who were concerned about the potential "ripple effect" that such a costly project would have on the delivery of health care throughout the state--and have had that same concern myself. The only other occasion that I have had to state anything at all about the project is to use it as an example--in respect to the review provisions inherent in a Certificate of Need law of one sort or another, should such a piece of legislation become part of the Alaska Statutes.

Bill Dann
March 9, 1976
page 2

I can state clearly that I have not lobbied against the project. If such were the case, and if any of the organizations with whom I work would have directed me to lobby for any cause, I would have contacted many more people than those you refer to in your letter.

Again, in response to specific concerns from your letter, I agree that the (b) agency has no authority to review the Nome Hospital project and as a result has never considered that topic as a discrete subject nor has it contemplated such an endeavor. Secondly, I have never approached the representative from Nome with a "plea of non-support for the MMM project" or with any other plea. Until moments before preparing the draft of this letter, I didn't even know who the representative from Nome was. Once again, I may have, in testimony before the House HSS Committee, mentioned the project in reference to Certificate of Need, and as such, it would be possible to misconstrue the purpose of such testimony, particularly if quoted out of context. Finally, the Board of Directors of South Central Health Planning and Development, Inc., has not, nor to the best of my knowledge do they intend to review or to make any comment on the project in question. In fact, as a result of the March 5th letter they passed the following resolution and emphasized that this action should be communicated to the full board as it is seated:

Moved that: "Every member of the interim Board of Directors and staff is instructed to be explicit about whom they are representing or not representing when lobbying or influencing opinion on health matters. No member of the interim board of Directors or staff will speak for the interim Board of Directors of the H.S.A. unless a position has been established by action of the interim board."

The motion was carried unanimously.

In addition, the following was passed:

"That a letter be drafted stating that the Board of South Central Health Planning and Development, Inc. has taken no stand on any project, nor has the Board reviewed any project, nor has anyone been authorized by the Board to speak for it on any project with the exception of P.L. 93-641 and that the letter indicate that the minutes of the Board meetings reflect this, and that the letter encourage Norton Sound Health Corporation to participate in the selection process and in the formulation of the full board of directors."

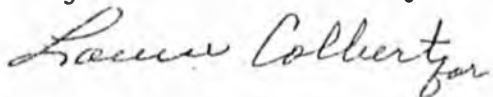
As president of the corporate board, I have responded in reaction to those actions of the board. I can fully understand also, wearing the several hats that I do, how cautious I must be in expressing personal opinions while carrying the banner of an organization with which I am affiliated. To the extent that I have not fully identified personal feelings as contrasted to organizational positions, I have erred. It is regrettable that others have understood references to the project in question on my behalf to be lobbying efforts aimed at defeating the project-- for I have made no such effort. I have asked questions, used illustrations that

Bill Dann
March 9, 1976
page 3

I felt appropriate, and passed along concerns expressed by others, and hopefully this has been done in a professional way and for professional, and not, personal reasons.

On a personal as well as professional level, I would like to express my sincere hope that Norton Sound Health Corporation will remain as an active partner in the implementation of Public Law 94-641 and in that, the development of a viable health systems agency that can and must serve all of the people in the area for which it is responsible. If there are any further questions, please call me. While on vacation, I can be reached at 745-4732.

Sincerely,
(Letter drafted by H. F. Janneck;
Signed in his absence by



H. F. Janneck, President
South Central Health Planning and Development, Inc.

HFJ/lc

cc: Mr. Peter Van Hee, HSA Coordinator, Region X
Interim Board Members
Mr. Jerry Ivey, Area Director, Alaska Area Native Health Service
Chairman, MMM Hospital Board, Nome, Alaska
Chairman, NSHC Board, Nome, Alaska
Representative Larry Davis, State of Alaska
Representative Frank Ferguson, State of Alaska
Dr. Williamson, Commissioner, State Department of Health & Social Services
Senator Mike Gravel, Washington, D.C.
Senator Ted Stevens, Washington, D.C.
Representative Don Young, Washington, D.C.
Mr. Jerome Trigg, Bering Straits Native Corp., Nome, Alaska
Mr. Robert Renshaw, Mayor, Nome, Alaska
Mr. Lar Krug, Task Coordinator, South Central Health Planning & Development, Inc.

Nome

March 5, 1976

Chairman & Board Members
Interim Board
South Central Health Planning & Development, Inc.
1135 West Eighth Avenue
Anchorage, Alaska

Dear Sirs:

During the past five years the Norton Sound and Seward Peninsula communities have pursued replacement of the Maynard McDougall Memorial (MMM) Hospital facility located in Nome, Alaska. The major thrust of this effort was carried by the MMM Hospital Board and the Board of the Norton Sound Health Corporation by application through the Hill-Burton process with professional consultants of Tribrook Group, Inc., a health planning firm, and the architectural firm of Henningson, Durham and Richardson.

Throughout the course of our project, we have anticipated negative opinions and criticism as to the scope and feasibility of replacing the MMM Hospital facility. These are more than welcome when channeled through the proper application procedures, as constructive criticism can only lead to a better product and more competent health delivery.

We have, however, been informed that some negative lobby efforts have been initiated by Mr. Hal Janneck, Interim Executive Director of the South Central Health Planning and Development, Inc., which is the HSA agency applicant for the Region encompassing the Norton Sound Area. These have allegedly been a statement advocating non-support for the MMM Hospital facility at a 314 (b) agency meeting, lobby encounters with the State of Alaska Representative from Nome, and a lobby effort with Senator Mike Gravel's office in Washington, D. C.

Several issues emerge here. First, is that the 314 (b) agencies have no review authority for hospital replacement projects, therefore, any statement of position indicating support or non-support, if made, would be totally improper and not be within the legislated scope of the 314 (b). Second, while all private citizens have the right to approach their elected representatives on any issue, there is certainly some question as to the intent of such approach should that individual be construed to represent a formal agency position. In this case, if again the allegation is true and Mr. Janneck, in fact, did approach the legislative constituents with a plea of non-support for the MMM project, then we would question whether or not it was a formal HSA position. If so, we at the NSHC did not, as a participating member of the Interim Board, receive any communication as to what our vote as a Board member would be.

March 5, 1976
Page 2

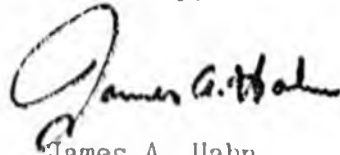
We realize, of course, that the NSHC as a Native dominated health corporation is exempt from following the HSA mandates, as the Native groups are specifically excluded from the Act if they so choose. We have up to this point participated on a good faith effort in the interest of better health care through competent planning. This participation has been encouraged also by the Alaska Area Native Health Service. We are now wondering if our participation has been a shuck, and if we are eating the first worm from a rather large political platter designed to impede and coerce the Native and "bush" health interests.

Our present position is as follows:

1. We would like for an explanation and position statement from either the Interim Board, or the seated Board before continuing further in the HSA process. This we see coming through:
 - a. An investigation into the above allegations by appointed committee of either the HSA Board or the seated Board.

Until something is resolved and forwarded to Norton Sound Health Corporation, we must temporarily abstain from HSA participation and withhold our letter of support for the applicant agency. We await your prompt reply.

Sincerely,



James A. Hahn
Research & Development Specialist
Norton Sound Health Corporation

cc: Mr. Peter Van Hee, HSA Coordinator, Region X
Interim Board Members
Mr. Jerry Ivey, Area Director, Alaska Area Native Health Service
MM Hospital Board, Nome, AK
NSHC Board, Nome, AK
Representative Larry Davis & Frank Ferguson, State of Alaska
Mr. Williamson, Commissioner, State Dept. Health & Social Services
Senator Mike Gravel, Washington, D. C.
Senator Ted Stevens, Washington, D. C.
Representative Don Young, Washington, D. C.
Mr. Jerome Trigg, Bering Straits Native Corp., Nome, AK
Mr. Robert Renshaw, Mayor, Nome, AK

DON YOUNG
CONGRESSMAN FOR ALL ALASKA

COMMITTEES:
INTERIOR AND INSULAR
AFFAIRS
MERCHANT MARINE AND
FISHERIES

Congress of the United States
House of Representatives
Washington, D.C. 20515

WASHINGTON OFFICE

1210 LONGWORTH BUILDING
TELEPHONE 202/225-5765

DISTRICT OFFICES

115 U.S. FEDERAL BUILDING
ANCHORAGE, ALASKA 99501
TELEPHONE 907/279-1587

202 U.S. FEDERAL BUILDING
FAIRBANKS, ALASKA 99701
TELEPHONE 907/456-6949

February 18, 1976

Senator Frank Ferguson
Pouch V
Juneau, Ak. 99811

Dear Senator Ferguson:

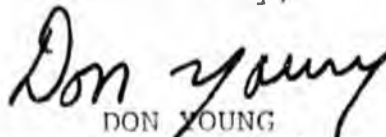
Thank you for your telegram expressing support for the Norton Sound Health Corporation's application for a loan for the construction of a new hospital in Nome.

I am aware of the situation and have expressed my strong support for this project. I know the unsafe condition of the present health facility and agree that a new hospital is essential to prompt and adequate health care delivery.

As you may know, this proposal is currently under review in the H.E.W. Region X office. I understand that F.H.A. is inclined to guarantee a loan providing H.E.W. finds the plan a viable one. I have spoken with Mr. James Neiffert in the Washington office of the Indian Health Service and he has assured me that I.H.S. supports the Corporation's project.

I appreciate your taking the time to let me know of your concern in this matter.

Sincerely,



DON YOUNG
Congressman for all Alaska

DY:dcv

OFFICE
of
CHILD
ADVOCACY

STATE OF ALASKA

OFFICE OF CHILD ADVOCACY

JAY S. HAMMOND, Governor

Pouch AL
Juneau, Ak. 99811
Phone: (907) 465-3584

January 20, 1976

Senator Frank Ferguson, Chr.
Health, Education, Social Services Comm.
Pouch V
Juneau, Ak. 99811

Dear Senator Ferguson:

At its meeting on January 13 and 14, 1975 the Board of Directors for the Office of Child Advocacy prepared the following Policy Statement concerning legislation during this session:

1. The Board's highest priority is the support of the recommended legislative changes as part of developing a Children's Code for the State of Alaska.
2. The Board will support bills which reduce duplication of services and increases the coordination and quality of services provided for Alaskan Children.
3. The Board will support legislation which supports the legal rights of children and families, advocates for the protection of those rights, and public services to protect those rights.
4. The Board supports the development of a computerized data system with full protection for privacy for gathering information for planning for the delivery of human services and evaluation of those services.
5. The Board supports the Regionalization of the State service delivery system by boundaries which provide the most effective service delivery system of the highest quality possible, with the greatest equality of services.
6. The Board will generally NOT support legislation which would designate the Office of Child Advocacy as a Service Delivery Division.
7. The Board believes that the State, either directly or by contract, should provide an acceptable level of treatment: and that, priorities should be given to preventive programs. Each service: education, child welfare, juvenile justice, etc. should each establish an "acceptable" level of treatment.

page 2
Senator Ferguson

If you have any questions, please do not hesitate to call Betsey McGuire, Executive Director of the Office of Child Advocacy, 465-3584.

Sincerely,

Westeen Holmes

Westeen Holmes, Chairperson
Board of Directors of the
Office of Child Advocacy

WH/kh



STATE OF ALASKA
OFFICE OF CHILD ADVOCACY

7.14 7.13
JAY S. HAMMOND, Governor

2457 ARCTIC BLVD.
ANCHORAGE 99503
PHONE: (907) 274-2648

March 24, 1975

George H. Hohman, Chairperson
Senate Health, Educ. & Soc. Svcs. Committee
Pouch V
Juneau, Alaska 99811

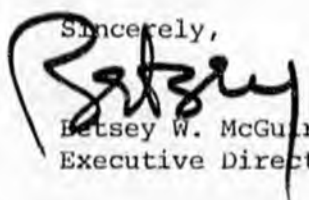
Dear Mr. Hohman:

The Workplan for the Office of Child Advocacy for FY 74 calls for an Evaluation of the Board and staff; we have been able to arrange with Preston Bruce from the Office of Child Development, Washington, D.C. and Dr. Howard Schrag from the Office of Child Development, Idaho, to perform this Task for us the week of April 14. The primary goals of the Evaluation are:

- a. To help determine the impact of the OCA on the State's awareness of children's needs, validity of goals for OCA as defined by the Law which established it in 1972;
- b. To help determine the validity for such an Office as a comprehensive planning mechanism (as defined by law), needs assessor, etc.;
- c. To review the workplan for FY74 (6 mos. of operation), FY 75 (9 mos. of operation), the FY76 Workplan, and provide recommendations and goals for the Workplan for FY77; examine cost/effectiveness, work plans and budgets;
- d. To help determine whether changes in legislation concerning the OCA should be planned & presented to the FY76 legislature;
- e. To help determine the role of the OCA in relation to: other agencies also legally responsible for planning, OCA & the Pipeline-impact, OCA & the Region X OCD, SRS, OE, Mental Health, etc. OCA & Private Agencies, etc.

I am wondering whether you could arrange for your committee to meet after 4:30 p.m. on Monday, April 14, or between 8 & 9 a.m. or after 11 a.m. on Tuesday, the 15th. If your Administrative Assistant could call this Office, we would try to arrange our schedule to your convenience and would meet wherever it would be easiest for your committee.

Sincerely,


Betsey W. McGuire
Executive Director

BWM/hj

cc: Committee members

STATE OF ALASKA

OFFICE OF CHILD ADVOCACY

WILLIAM A. EGAN, GOVERNOR

2457 ARCTIC BLVD.
ANCHORAGE 99503
PHONE: (907) 274-2648

March 24, 1975

Bill Ray, Chairperson
Senate Finance Committee
Pouch V
Juneau, Alaska 99811

Dear Senator Ray:

The Workplan for the Office of Child Advocacy for FY 74 calls for an Evaluation of the Board and staff; we have been able to arrange with Preston Bruce from the Office of Child Development, WASHINGTON, D.C. and Dr. Howard Schrag from the Office of Child Development, Idaho, to perform this Task for us the week of April 14. The Primary goals of the Evaluation would be:

- a. To help determine the impact of the OCA on the State's awareness of children's needs, validity of goals for OCA as defined by the Law which established it in 1972;
- b. To help determine the validity for such an Office as a comprehensive planning mechanism (as defined by law) needs assessor, etc.;
- c. To review the workplan for FY74 (6 mos. of operation), FY75 (9 mos. of operation), the FY76 Workplan, and provide recommendations and goals for the Workplan for FY77; examine cost/effectiveness, work plans and budgets;
- d. To help determine whether changes in legislation concerning the OCA should be planned & presented to the FY76 legislature;
- e. To help determine the role of the OCA in relation to: other agencies also legally responsible for planning, OCA & the Pipeline-impact, OCA and the Region X OCD, SRS, OE, Mental Health, etc., OCA & Private Agencies, etc.

I am wondering whether you could arrange for your committee to meet after 4:30 p.m. on Monday, April 14, or between 8 & 9 a.m. or after 11 a.m. on Tuesday, the 15th. If your Administrative Assistant could call this Office, we would try to arrange our schedule to your convenience & would meet wherever it would be easiest for your committee.

Sincerely,


Betsy W. McGuire
Executive Director

BUM/hj

cc: Committee members.

STATE OF ALASKA

OFFICE OF CHILD ADVOCACY

JAY S. HAMMOND, Governor

2457 ARCTIC BLVD.
ANCHORAGE 99503
PHONE: (907) 274-2648

February 19, 1975

Dear Legislator:

As you know, the Board of the Office of Child Advocacy met in Juneau on February 12 & 13, 1975. We were sorry if you were unable to locate us, but we did review the legislation that was available to us at that time and the following are the recommendation of the Board:

SB 11-...relating to the legitimization of children conceived by artificial insemination;

DO PASS

SB 24-...relating to community mental health services;

DO PASS

SB 28-...relating to the capacity of persons to consent to marriage; we also reviewed the amendments available on 2/12 and suggest the following changes:

- 1) a complete rewrite of the bill as we had such questions as: who will counsel? who will pay the counselor? we recommend that a Court order be necessary for marriage of children 16 years and under and not just parental consent.

SB 59-...relating to the publication of names of juveniles

DON'T PASS unless recommended by the Supreme Court Children's Rules Committee.

SB 79-...creating a public service facility revolving loan fund;

DO PASS but recommend an Advisory Board to set priorities & determine allocations.

SB 120-...relating to day care facilities;

DO PASS with suggested changes - line 29 (page 2) should include... "or recognized by a federal agency"; there are some programs which are funded partially by federal funds & cannot be licensed by DHSS. It should also be assured that DHSS maintains its level of day care funding for AFDC or WIN families, or other federal programs. On page 3 a child should be defined "below mandatory school attendance age". The Board also recommends that the level of eligibility be similar to that of Title XX of the Social Security Amendments, or as later amended.

letter to legislators
re: legislation recommendations

2-19-75

SB 120 (cont'd.)

The Board also attended the hearing in Anchorage & made comments & the Office submitted informational material to the Community & Regional Affairs House & Senate committees.

SB 128-...requiring that coverage for newly born children be included in... health & disability plans.

DO PASS

HB 68-...creating an Alaska Youth Hostel Plan;

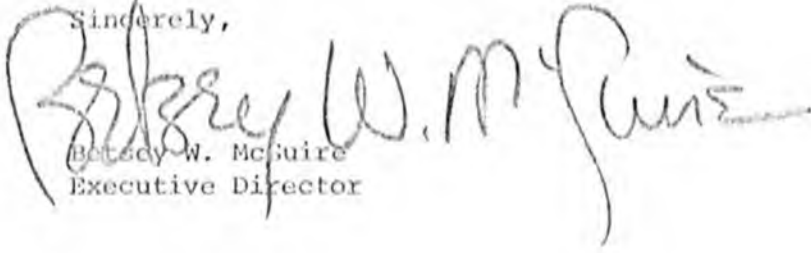
DO PASS

One of the recommendations of the Conference on "The Child & the Law" sponsored by the Office of Child Advocacy in June & October of 1974 was subsequently voted on by the Child Advocacy Board and reads:
"That no legislation be passed in areas where critical studies are being conducted concerning children's services...".
The attached letter was therefore written in December to appropriate agencies and departments. Attached for your information are the responses from each agency. We hope in your further legislative issues, this information will be useful to you.

We will continue to review legislation as possible and appropriate, and will try to keep you informed of recommendations.

If you have any specific requests, please do not hesitate to contact this Office.

Sincerely,


Betsy W. McGuire
Executive Director

BWM/hj

Encls.



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

February 5, 1975

Mrs. Westeen Holmes
Office of Child Advocacy
2457 Arctic Boulevard
Anchorage, Alaska 99503

Dear Mrs. Holmes:

It has come to my attention that in order to qualify for Federal funding under the Child Abuse Prevention and Treatment Act, Alaska should accomplish two things: (1) Change State legislation to define a child, as under 18, to be in accord with the Federal act, and (2) designate a State agency to serve as contact point for matters pertaining to this Act.

In order to fulfill the second of these recommendations, please consider this letter official designation of the Office of Child Advocacy as the Alaska contact agent to coordinate information and action related to this Act.

Any further questions related to this role for the Office of Child Advocacy can be discussed during our visit February 14.

Sincerely,

Jay S. Hammond
Governor

cc: Mrs. Betsey McGuire
Office of Child Advocacy

Commissioner McGinnis
Department of Health and
Social Services

Doctor David Spence, Chief
Family Health

Doctor George Brown
Child Abuse Board

February 10, 1975

State of Alaska
Office of Child Advocacy
Betsey W. McGuire
Executive Director
2457 Arctic Blvd.
Anchorage, Alaska 99503

Dear Ms. McGuire,

I feel that the State Criminal Justice Planning System as part of the State process for developing Standards and Goals for the Prevention of Juvenile Delinquency with Community Involvement is very important. I feel that the chief source of money that will be available is from LEAA, State Criminal Justice Planning Commission. I am in great favor of the proposal that you are encountering for Bethel.

If there is any way that I can help you in pursuing this matter, please contact my office here in Bethel. The phone number is 543-2286.

Sincerely,

Martin W. Moore
Special Assistant to
the Governor

MBM/rr

cc: Sue Taylor
Sue Greene
Keith Stubblefield
Senator Holman

STATE OF ALASKA

OFFICE OF CHILD ADVOCACY

~~WILLIAM W. EGAN, GOVERNOR~~

Jay S. Hammond, Governor

2457 ARCTIC BLVD.
ANCHORAGE 99503
PHONE: (907) 274-2648

February 5, 1975

Mr. Andrew Edge
City Manager, City of Bethel
P.O.Box 537
Bethel, Alaska 99559

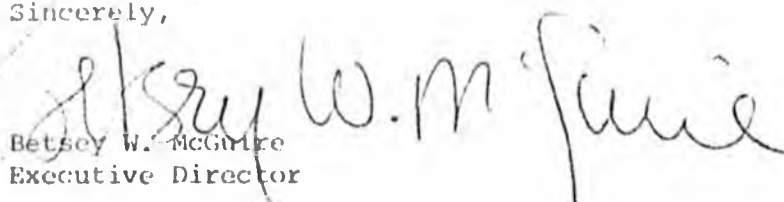
Dear Mr. Edge:

Last week I met briefly with Sue Taylor, who told me that she had discussed with you the possibility of the Office of Child Advocacy employing part-time a resident of Bethel to work on the process of developing a local planning mechanism for children's services, being funded by an LEAA Grant from the State Criminal Justice Planning System as part of the State process for developing Standards and Goals for the Prevention of Juvenile Delinquency with Community Involvement. We now have a staff person, part-time, in Ketchikan; a volunteer in Barrow, and hopefully, a part-time staff person in Bethel. As soon as Mr. Stubblefield of Criminal Justice Planning and I have a chance to meet, I shall be able to establish a State-wide task force of Child Advocacy Board members, representatives of other LEAA Task Forces and representatives from Ketchikan, Barrow, and Bethel. Funds will be available for at least one person from Bethel to attend these Task Force meetings to provide local in-put. For your information, I am enclosing a copy of the proposal, a sample of the kind of Ad which should be used for recruiting a staff person, and some other material which we are using as basic concepts in developing local planning mechanisms.

We are delighted your Office is willing to cooperate in this matter; while I met you briefly while I was in town a few months ago, I will plan on having more time to discuss this plan with you on my next trip. I would hope after a small committee has been established by you and Sue and other appropriate people, especially from the Criminal Justice System you would interview prospective employees; then I will come and work with you to make the final decision.

If you have any questions, please either talk to Sue or contact me directly.

Sincerely,


Betsy W. McGuire
Executive Director

Encls.

BWM/hj

cc: Sue Taylor, Keith Stubblefield, Senator Hohman
O/G Bethel, Sue Greene

STATE OF ALASKA

OFFICE OF CHILD ADVOCACY

WILLIAM A. EGAN, GOVERNOR

2457 ARCTIC BLVD.
ANCHORAGE 99503
PHONE: (907) 274-2648

letter sent to: Stanley Friese, SOS
Commissioner ~~John Blumhardt~~, Labor
Commissioner Marshall Lind, Education
Mike Harper, Rural CAP
Commissioner Lee McAnerney, Comm. & Reg. Affairs
Robert Pavitt, Planning & Research
Commissioner Fredrick McGinnis, H&SS

December 5, 1974

Dear _____ :

One of the responsibilities of the Office of Child Advocacy is to "provide leadership in recommending legislative change which affects the provision of children's and child development services..." At the Board meeting in October, 1974, the Board voted to recommend: "That no legislation be passed in areas where critical studies are being conducted..." This motion was based on information from the Conference on "The Child & the Law", at which time, for instance, we learned that there is a study being done here in Anchorage on the Runaway Child, from which, presumeably, information and data will be made available in FY 75 concerning who the Runaway is, where s/he goes, who helps the Runaway, etc. It is apparent that such information would be useful in developing legislation concerning that group of children. The Board is therefore recommending that no such legislation on the Runaway be considered this session.

It is also apparent that other such studies are being conducted about which most legislators and other Departments are uninformed. It is for these reasons that I have therefore been requested to seek information from all appropriate agencies on what studies your Department is conducting at this time -- or plans to conduct or contract for during FY 75. Some of these may well be research projects funded with federal monies, or they may be studies being conducted by the University or some other Research group. Our Office is concerned with children ages 0-18, in the field of health, education, institutional care, families and children, etc.

I would appreciate your notifying me of these projects as soon as possible, either by sending me a copy of the contract, the proposal, or a brief description of the area to be studied and the Objectives of the study.

Any help you can give us in this area will be greatly appreciated. If we could receive this information this month, it would assist the Board in reviewing legislation that is presented to us in January.

Sincerely,

Betsy W. McGuire
Executive Director

BWM/hj

cc: Margaret Sanstad, Reg. X
Doug Bailly, Adm. Asst.

STATE OF ALASKA

WILLIAM A. EGAN, GOVERNOR

DEPARTMENT OF LABOR

P. O. BOX 1149 — JUNEAU 99801

December 16, 1974

Ms. Betsey W. McGuire
Executive Director
Office of Child Advocacy
2457 Arctic Boulevard
Anchorage, AK 99503

Dear Ms. McGuire:

In response to your letter of December 5, 1974 requesting information on studies our department may be conducting presently or plans to conduct in FY '75 in regard to children's and child development services, I have reviewed your request with my staff and am advised that we have not planned or contemplated any studies in this regard during FY '75 or FY '76. If something does develop though we will be glad to keep you advised.

If I can be of further service, please advise.

Sincerely,



Leiford T. Dalby
Acting Commissioner

File
copy

TO: Betsy W. McGuire
Executive Director
Office of Child Advocacy

DATE: December 19, 1974

FROM: David A. Eide *DAE*
Research Analyst
Department of Education

SUBJECT: Child Studies

This is written at the request of Commissioner Lind in response to your letter of December 5.

There are apparently only two projects in the Department which may be of interest to your Office. The first you are, of course, aware of; the Early Childhood Development Ad Hoc Workshop in Anchorage on January 7 and 8.

The second is a survey of schools which lack a kindergarten program, done last summer. A tabulation of the results, the reasons for lack of program, is attached.

We would appreciate learning the results of your survey. As a member of the Alaska Committee on Evaluation and Information Systems (CEIS/Alaska), we have a responsibility to inform the membership of studies regarding their clientele group. The committee is composed largely of local school district representatives.

Please let us know if we can be of further assistance.

DAE:lb

Attachment

cc: J. Jeffers
E. Polley
R. Walker

STATE OF ALASKA

DEPARTMENT OF LABOR

File
JAY S. HAMMOND, Governor

P.O. BOX 1149 - JUNEAU 99801

December 9, 1974

Betsy W. McGuire
Executive Director
Office of Child Advocacy
2527 Arctic Blvd.
Anchorage, Alaska 99503

Dear Betsy:

Thank you for your letter asking for information on studies dealing with children. I think you will have better luck with Dr. McGinnis than with the Department of Labor since none of our programs deal with children, per se. However, what we have, we will give you.

Basically, the only program which impinges directly on children 0-18 years of age is our Summer Employment for Economically Disadvantaged Youth (SEEDY) which is similar to the old Neighborhood Youth Corps. We also assisted in operating the Youth Employment Services (YES) with the Department of Education. In Anchorage this function is presently being operated at 2636 Spenard Road under the Auspices of the Employment Service, The Greater Anchorage Area Borough, and the Office of Vocational Education.

Data from these services is continuously analyzed in terms of (1) client group served, (2) needs of the group, (3) labor markets affected, and (4) impact of the program. This kind of data is also kept continuously for our normal Employment Service operation in Anchorage and throughout the State. There is literally so much data available that it might be best for you to contact Mr. Arthur Zillig of our Anchorage Office who can assist you in location specific factors.

The Department of Education, too, has studies relating generally to your area of concern and I am certain that Mr. Gerald Wiley would be happy to respond to any inquiries you may care to make.

STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

POUCH B-JUNEAU 99801

JAY S. HAMMOND, Governor

December 10, 1974

Ms. Betsy McGuire
Executive Director
Office of Child Advocacy
2457 Arctic Boulevard
Anchorage, Alaska 99503

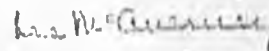
Dear Ms. McGuire:

This is in regard to your letter of December 5, 1974, requesting information about studies this Department has or will undertake which are of interest to the Office of Child Advocacy.

After checking with our various division directors I find we presently have nothing underway which is of concern to your agency. However, I do want to commend the Office of Child Advocacy for taking steps to insure agency coordination within your area of concern and have asked Ms. Lare from the Anchorage office of the Division of State Economic Opportunity to advise you of future undertakings which may be of interest to you.

Kindest regards,

Sincerely,



Lee McAnerney
Commissioner

LYSA: mw

cc: Ms. Lare

PhARMACY

Alaska Medical Center Pharmacies, Inc.

207 E. Northern Lights Blvd.
Anchorage, Alaska 99503

Joy H. Donelson, R.Ph. Pres.
Ralph W. Donelson, V. Pres.
Marsha Holloman, R.Ph. Sect.
Chas. Decker, R.Ph. Treas.



Lake Otis Pharmacy
4050 Lake Otis
Chas Decker Man

Medical Arts Pharmacy
207 E. Northern Lights
Joy Donelson, Mgr.

March 6, 1976

Sen. Frank Ferguson
Room 109, Capitol
Juneau, Ak.

Dear Sen. Ferguson,

In regard to the committee substitute for House Bill 575 which passed the House this week, we do not feel that this bill is in the best interests of the Alaskan consumers. We feel that the bill would create more problems than it would solve. Contrary to popular belief, pharmacy is not reaping huge profits at the consumers' expense. Pharmacists in this state do not earn as much in salary per hour as the lowest paid pipe line worker. We feel that purchasing prescription medication solely on the basis of the least expensive generic equivalent should not be the sole factor. As you can see from the enclosed literature, therapeutic equivalence is based on many factors.

The advertising and price posting clauses in the bill could force small, locally owned drug stores in the smaller communities in the state out of business. The large chain drug stores can take advantage of quantity buying and offer lower prices. If these small operations are forced out of business these small communities will then be left without pharmaceutical services not always offered by a large chain located many miles away. The people in Nome and Valdez still remember

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4050 Lake Otis
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Joy Donelson, Mgr.

how inconvenient it is to have their nearest drug store in Fairbanks and Anchorage. Advertising and price posting could also result in the purchase of large quantities of medications by the patient. All too often this practice leads to incorrect dosing by the patient and the use of the drug for persons other than the one for which the drug was prescribed. In other words, rather than waste the medication, the patient often "loans" his prescription to a friend who might have similar symptoms. Quite frankly, this practice is a nightmare for both physicians and pharmacists. Finally, we feel that advertising and price posting tend to call attention to the use of drugs at a time when we are trying to prevent drug abuse and its myriad of problems.

We feel that the people of Alaska are currently receiving excellent pharmaceutical services. Purchasing prescription medications solely on the basis of price will lead to the deterioration of these services. The Alaskan consumer is the one who will suffer from reduced pharmaceutical services. The patients who purchase their medications at our pharmacy have always been willing to pay for quality pharmaceutical services. We feel that this is the attitude of Alaskans in general. We feel that Alaskans will resent any attempt to sacrifice quality in their prescription services.

We further feel that our patients will object violently to any

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attempt on our part to tamper with the medication prescribed by their physician, whether it be brand name or generic equivalent. Since the physician would be held responsible for any liability incurred from the use of that drug, we feel that the physician, and only the physician, should have the final choice in which drug he prescribes for his patient. When the physician writes a prescription, he should have every assurance that his patient will receive only that item and not a substitute.

Sincerely,

Joy H. Donelson

A handwritten signature in cursive script that reads "Joy H. Donelson".

Marsha S. Holloman

A handwritten signature in cursive script that reads "Marsha S. Holloman".



ALASKA PHARMACEUTICAL ASSOCIATION

March 31, 1976

The Honorable Frank R. Ferguson
The State Senate
Room 109, Capitol
Juneau, Alaska 99811

Dear Senator Ferguson:

The Board of Directors of the Alaska Pharmaceutical Association is of the opinion that a lay person (public member) does not have enough knowledge of the profession of pharmacy and its problems. The Board meets only three or four times a year and the lay person would just be getting the feel of the job when his term expires.

Sec. 4, 08.01.064 - Waiver of Educational Requirement for Admission to Examination for License to Practice Occupation. A waiver would completely eliminate Sec. 46, Sec. 08.80.110 - Qualifications for Registration. The qualifications for registration as now stated has been the result of hard work of pharmacy members over a period of years and a vote of Pharmaceutical Association members. We highly recommend that this be followed with no waivers. This waiver would set us back at least 20 years.

Removing control from the professional Boards, whose primary objective is to protect the people of the State of Alaska will undoubtedly deteriorate the quality of health care.

We believe that the reciprocity status now enjoyed by the pharmacists in Alaska may be jeopardized. Other states may discredit the Alaska pharmacists and refuse reciprocity because of this section regarding the Waiver of Educational Requirements.

Sec. 08.01.068 - License by Endorsement. Our standards of Pharmacy Education are much higher than in foreign countries. The quality of the profession would suffer. We believe that reciprocity with the other states is the only answer.

The other professions should have similar arguments and we believe they are justified.

Sincerely yours,

ALASKA PHARMACEUTICAL ASSOCIATION

Stanley P. Thompson, President

CAD/dd

POLICE

STANDARDS

STATE OF ALASKA

ALASKA POLICE STANDARDS COUNCIL

JAY S. HAMMOND, GOVERNOR

610 C STREET - RMS. 205 AND 206
ANCHORAGE 99501
PHONE: (907) 279-0564

April 6, 1976

Senator Frank R. Ferguson
Alaska State Legislature
Pouch V
Juneau, Ak 99811

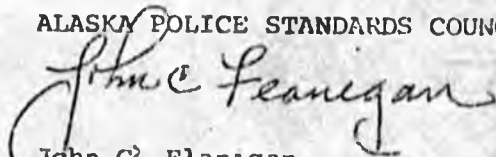
Dear Senator Ferguson:

Attached hereto you will find a copy of the Notice of Proposed Changes in the Regulations for the Alaska Police Standards Council.

The proposed regulations, once in effect, will affect law enforcement agencies and their personnel. We feel these proposed regulations are important; and we ask if you have any views or comments relating these proposed changes to contact our office as soon as you have had an opportunity to review the regulations. Written testimony will also be accepted relating to the proposed changes.

Yours truly

ALASKA POLICE STANDARDS COUNCIL



John C. Flanigan,
Executive Director

JCF:blh

Encl.

GOVERNOR'S OFFICE

PART 4. ALASKA POLICE STANDARDS COUNCIL

Register _____, _____, 1976

6 AAC 70.020

6 AAC 70.040

6 AAC 70.080

6 AAC 70.020 is amended by adding a new provision as (b)(3) and renumbering existing (b)(3) as (b)(4).

(3) upon written application of the chief of police due to an exceptional lack of personnel, the council grants an extension of the probationary period for a police officer who cannot meet the requirements of the Act. An extension based on exceptional lack of personnel may not exceed six months at a time. Additional extensions may be granted upon request and proper documentation.
(Eff. 8/10/73, Register 47, am / /76, Register _____)

Authority: AS 18.65.220
AS 18.65.240

6 AAC 70.040 is amended as follows: BASIC, INTERMEDIATE AND ADVANCED CERTIFICATES. (a) The council will issue basic, intermediate and advanced certificates to police officers meeting prescribed standards of training, education and experience.

(1) To be eligible for the award of a certificate each applicant shall:

(A) be a full time paid police officer and a member of a law enforcement unit located within the State of Alaska;

(B) attest that he subscribes to the Law Enforcement Code of Ethics;

(C) meet the minimum standards prescribed by section 10 of this chapter;

(D) meet the additional requirements for the level of certification sought.

(2) In addition to the requirements set forth in subsection (a)(1), each applicant for a basic certificate shall:

(A) have completed a probationary period of not less than 12 months with his present department, and

(B) have successfully completed the required basic training, or the equivalent as determined by the council.

(3) In addition to the requirements set forth in subsection (a)(1), each applicant for an intermediate certification shall:

(A) possess or be eligible to possess a basic certificate, and

(B) have acquired the following combination of education and training points in conjunction with the prescribed years of law enforcement experience:

Minimum Training Points, Including APSC Basic Course (Equivalent Hours)	15 (300)	23 (460)	30 (600)	38 (760)	45 (900)	APSC Basic Course	APSC Basic Course
Minimum Education Points, in college Credit Hours	15	23	30	38	45	AA or AS Degree	BA or BS Degree
Years of Law Enforce- ment Experience	8	7	6	5	4	4	2

(4) In addition to the requirements set forth in subsection (a)(1), each applicant for an advanced certificate shall:

(A) possess or be eligible to possess a basic certificate, and

(B) have acquired the following combination of education and training points in conjunction with the prescribed years of law enforcement experience:

Minimum Training Points, Including APSC Basic Course (Equivalent Hours)	30 (600)	35 (700)	40 (800)	45 (900)	APSC Basic Course	APSC Basic Course	APSC Basic Course
Minimum Education Points, in college Credit Hours	30	35	40	45	AA or AS Degree	BA or BS Degree	Masters Degree

Years of Law
Enforcement

12 11 10 9 9 6 4

(C) or, in lieu of the requirements in (a)(4)(B), the council may issue an advanced certificate, upon application, to each applicant who has acquired 12 combined education and training points and 20 years of law enforcement experience, or 30 combined education and training points and 15 years experience; provided that the last 5 years of law enforcement experience shall have been in a supervisory position or above. A supervisory position is one occupied by a police officer with supervisory or command responsibilities where he directly supervises or commands full-time employees of a law enforcement unit.

(5) Education points are awarded on the following basis:

(A) One quarter term unit of college credit shall equal one education point.

(B) One semester term unit of college credit shall equal one and one-half education points.

(6) Twenty classroom hours of police approved training shall equal one training point.

(A) Advanced, supervisory, middle management, executive, or specialized courses certified by the council will be approved towards training points.

(B) For the purpose of certification above the basic level, the council may approve in-service training which is recorded and documented by the trainee's department. These records must confirm successful completion and must include the subject, classroom hours, time and date.

(7) When college credit is awarded for law enforcement related subjects, it may be counted for either training points or education points.

(8) Education and training must be supported by copies of transcripts, certificates, diplomas, or other verifying documents attached to the application.

(9) The acceptability of law enforcement experience shall be determined by the council. Law enforcement experience acquired in a police agency whose standards are lower than those required by the provisions of sections (10) and (40) may be rejected.

(b) All applications for the award of the basic, intermediate or advanced certificate shall be completed on the prescribed council form entitled "Application for Award of Certificate."

(c) The council may revoke the certification of a person, under the Administrative Procedures Act (AS 44.62) upon a finding that the holder falsified information required for eligibility for a certificate or upon a finding that the holder has been discharged for cause from employment as a law enforcement officer by a police agency in this state or any other jurisdiction.

(d) A basic, intermediate or advanced certificate lapses if the holder is not employed as a law enforcement officer with a police agency in this state, or any other jurisdiction, for a period of 12 consecutive months.

(e) The holder of a basic, intermediate or advanced certificate shall return his certificate to the council upon the revocation of his certificate.

(f) A police officer may have a lapsed certificate reinstated upon the satisfactory completion of a probationary period of 12 months employment as a police officer with a participating police department and upon the successful completion of any supplemental and remedial training and education which the council determines is necessary for him to meet current standards of police officers in the state.

(Eff. 8/10/73, Register 47, am / /76, Register _____)

Authority: AS 18.65.220
AS 18.65.240

6 AAC 70.080 is amended as follows: DISCRIMINATION PROHIBITED. No regulation in this chapter may be construed or applied in such a manner as to permit the disqualification of or unlawful discrimination against an applicant for a certificate, or for employment as a police officer based on the applicant's race, color, creed, sex, ethnic origin, religious or political affiliation, or religious or political beliefs.

(Eff. 8/10/73, Register 47, am / /76, Register _____)

Authority: AS 18.65.220
AS 18.65.240

Post -
SECONDARY
Comm.

ALASKA STATE ADVISORY COUNCIL FOR VOCATIONAL & ADULT EDUCATION

SUITE 213 - GOLDSTEIN BLDG.
130 SEWARD STREET
JUNEAU, ALASKA 99801

FRANCES ROSE
CHAIRPERSON

WALTER WARD
VICE CHAIRPERSON

February 13, 1976

(907) 586-2149
OR (907) 586-1736

DALE E. STALEY
EXECUTIVE DIRECTOR

To: Commissioner of Education, State Board of Education, 1202 Commission, Board of Regents University of Alaska, State Superintendent Association, Association of Alaska School Boards, Office of the Governor, Alaska State Legislature, Commissioner of Administration and Commissioner of Education for Region X.

From: Frances H. Rose, Chairperson *FHR*

Subject: Post-Secondary Vocational Education Funding

The State Advisory Council for Vocational and Adult Education unanimously passed the following resolution at its regular meeting on February 10, 1976, in Juneau, Alaska. This resolution is a response to a situation which has been unresolved for a year; and if it is allowed to continue, it will seriously hamper efforts in vocational education in the state.

Therefore, we hope that by bringing this matter to your attention you may be able to assist in corrective action within the area of your jurisdiction. We know that you are as concerned as we are that the maximum effort in vocational education be put forth in this state; and we hope that through cooperation between those of us who have influence in the field of education in Alaska the problem will be resolved.

The Council is willing to assist you in any way we can. Please feel free to contact us. Thank you.

JIM EVANS ANCHORAGE	BERTRACE CHASE WRANGELL	CARROLL FADER KETCHIKAN	JIM CARROLL JUNEAU	DONALD THIEDEMAN KODIAK
STAN SUMMERS NOME	ROBERT HAVERFIELD FAIRBANKS	MIKE FREEMAN ANCHORAGE	ROBERT THWING ANCHORAGE	HELEN BEIRNE ANCHORAGE
CLYDE COURTNAGE ANCHORAGE	MARIE DARLIN JUNEAU	FRANK CHAPADOS FAIRBANKS	WALTER WARD KENAI	ROGER BLAIR ANCHORAGE
LOUIS J. LICARI SITKA	CHARLIE MAE MOORE JUNEAU	DICK BOWER ANCHORAGE	GLEN LUNDELL ANCHORAGE	RICHARD H. EAKINS JUNEAU
		FRANCES ROSE ANCHORAGE		

RESOLUTION

Whereas, the State of Alaska continues to rank high among the fifty states in unemployment levels, and communities throughout the State have indicated a high priority for educational programs leading to gainful employment,

And whereas, a major source of financial aid for such program leadership comes from the federal Vocational Education Act of 1963, as amended, which requires that "Any state desiring to receive Federal funds under the Act shall designate or create by State law a State board which is the sole State agency responsible for the administration of vocational education, or for the supervision of the administration thereof by local educational agencies, in the State",

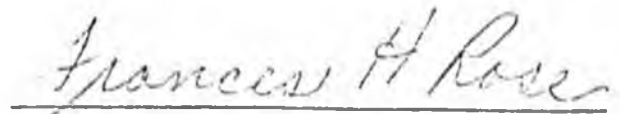
And whereas, the State of Alaska has designated the State Board of Education as the sole State agency for receipt and disbursement of such funds,

And whereas, through administrative action which channeled funds directly to the University of Alaska, thereby circumventing the State Plan and the designated sole State agency, the State of Alaska has jeopardized in excess of one million dollars which flows through the State, which could make the State ineligible for federal vocational education funds because of a lack of acceptable local effort expenditures,

Be it therefore resolved by the Alaska State Advisory Council for Vocational and Adult Education that funds so distributed be recouped and such administrative action must not again occur which is in violation of established federal and state regulations and the responsibilities designated thereby,

Be it further resolved that this Council stands fully behind cooperative and coordination efforts by which articulation and maximum return from limited resources will be realized. However, it is the Council's position that such decisions should result from deliberate action by the State Board of Education and the 1202 Commission for the State of Alaska. Involvement or concurrence of both of the above bodies should be required on all matters related to program standards or fiscal allocations which may directly or indirectly serve as a bridge between secondary and post secondary programs.

Passed by unanimous action of the Council in a meeting held in Juneau, Alaska, February 10-11, 1976.



Frances H. Rose, Chairperson

UNIVERSITY OF ALASKA

MEMORANDUM

March 17, 1976

TO: Frances Rose, Chairperson
Alaska State Advisory Council for Vocational and Adult Education

FROM: Don M. *Dafoe*
Executive Vice President

SUBJECT: Your Memo of 2/13/76 re Postsecondary Vocational Education Funding

Dr. Robert Hiatt, President of the University, and Mr. Brian Brundin, President of the Board of Regents' have asked me to respond to your memorandum of February 13, 1976.

I do not know what your sources of information were for preparation of this memo but it is apparent to me that it must have been based on insufficient and faulty information. The persons who are best informed in this matter include Dr. Lind, Mr. Nat Cole, and Dr. Spaziani of the Department of Education, Mr. Rich Guthrie, former Legislative Budget Analyst, and myself. Perhaps you did have the benefit of hearing from the Department of Education people and/or Mr. Guthrie, but I was not consulted.

There is some pertinent historical background of which you should be aware. For several years beginning with Fiscal 1972 and continuing through Fiscal 1974 there had been an appropriation to the Department of Education for post-secondary vocational funding through the community colleges. The determination of fund allocations was arrived at through discussions between Mr. Ridle, then Director of Vocational Education, and community college directors. Allocation formulae were developed as a basis for distribution. However, vocational education personnel appeared not to really believe in the allocation concept and insisted upon a great deal of paperwork, most of which our directors believed to be unnecessary, and an attitude that some of our people felt bordered on harassment.

For fiscal year 1974 the amount of \$1,350,000 was appropriated but actually only \$1,206,000 reached the community colleges. Some of the difference was "administrative expense" which we had agreed to reluctantly. For FY 1975 we had provided information to the Department of Education, noting that more than \$1,800,000 should be provided to provide for increased enrollments.

Frances Rose, Chairperson
Alaska State Advisory Council for
Vocational and Adult Education

-2-

March 17, 1976

The Legislative Finance Committees for several years had raised questions regarding the allocation of these funds and had expressed concern that the community college budgets were not complete--that is, that the budget from the University covered primarily academic and community service budgets but did not encompass all vocational education sources.

In the Spring of 1974 the chairman of the Senate Finance Committee and Mr. Guthrie raised the question as to whether the State funding for community college vocational education had to go through the Department of Education. There were several discussions involving Mr. Cole, Mr. Lind, Mr. Guthrie, Senator Groh and myself. At no time was the question of "sole State agency" or possible loss of funding brought up.

The legislative appropriation act placed the \$1350.0 in the University budget with the legislative intent on page 14 of the education budget document stating the following:

"LEGISLATIVE INTENT"

"\$1,350,000 has been transferred from the Department of Education for community college voc. ed. programs support. The entire amount is to be distributed to community colleges based upon a formula that is approved by all community college directors and advisory boards.

"The FY 76 budgets for community colleges shall be complete program budgets that include funding from all sources for all courses, programs and activities."

On May 5-6, 1974, at a meeting of community college directors in Fairbanks, we worked out the fund allocations as required under the intent note and requested the directors to inform advisory boards accordingly and reflect any concerns. The allocations were then incorporated in the FY 75 working budgets of the various units. The budgets for FY 75, in accord with stated legislative intent, incorporated these funds as state support funds in the overall budget.

In April 1975 we received a letter from Dr. Staley inviting participation in an Advisory Council meeting in Sitka May 14-15. His letter raised some questions. In a letter dated April 18 I responded to his letter, answering several of the questions. I noted that because of commencement activities and legislative pressures I doubted that either Dr. Hiatt or myself could attend. However, I did designate, through the Provosts, representatives of each region to attend, and requested them to be prepared to report to the Council on specific items. Later we designated Mr. O'Mahoney as our official liaison representative to the Council.

In May of 1975, Dr. Spaziani told me in Juneau that Region X HEW lawyers were raising some questions. Subsequently their concerns were discussed by Dr. Lind, Dr. Hiatt, and myself. At one point in April Verdell Jackson was involved in discussion concerning reporting.

UNIVERSITY OF ALASKA

Frances Rose, Chairperson
Alaska State Advisory Council for
Vocational and Adult Education

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March 17, 1976

On July 22 I received a letter from Dr. Spaziani in which he stated that Alaska legal counsel did not concur with USOE interpretations. The counsel proposed that we sign an agreement to provide information required to satisfy Federal reporting requirements. In a reply dated July 28 I noted that we would be pleased to sign an agreement to provide fiscal, personnel, and student enrollment information as required to meet Federal commitments. I indicated our appreciation for the need to satisfy Federal maintenance of efforts requirements and for the State Department of Education to have a comprehensive view of what goes on in Vocational Education. I noted that we assumed that such reports would be made available to the Advisory Council.

I asked that the agreement form be forwarded for my signature. I also suggested that reporting forms be sent to our units and that I be notified when they were sent so I could follow up with our reporting entities.

On August 15 I was copied with a letter from Dr. Spaziani to Mr. Rockefeller proposing a proposal for an agreement by the University of Alaska to provide necessary information for the State Plan Year End Report.

On August 26, following a telephone conversation with Dr. Spaziani, I noted that I had executed and forwarded the agreement requested. I noted again our willingness to submit reports and on that same day forwarded the reporting forms to our community colleges with a request for return to me by September 20 so I could review and transmit them to Dr. Spaziani. In that letter I noted that Mr. Jackson reportedly had stated that the University was not willing to agree to report. That is, of course, blatantly untrue.

On September 8 I received a letter from Dr. Spaziani with a copy of a memo to Verdell Jackson dated September 5 from Mr. Lorensen of the Attorney General's office which, in essence, approved the agreement arrangement. I am enclosing a copy of the signed agreement and Mr. Lorensen's memo for your information.

On October 14 we received a telephone call from Dr. Spaziani noting that Mr. Sam Kerr of Region X would be conferring further with legal counsel in Washington and we would be kept informed.

In the meantime, we did send in reports from all of our community colleges to Mr. Jackson and invited his review and comment.

Our position has consistently been that we are willing to cooperate in reporting to the State Department of Education on post-secondary vocational education. We understand and respect the need to provide maintenance of effort information and the need for the Department of Education (and, through them, your Council to have comprehensive vocational education information).

We do not in any way want to have vocational education funding adversely affected.

UNIVERSITY OF ALASKA

Frances Rose, Chairperson
Alaska State Advisory Council for
Vocational and Adult Education

-4-

March 17, 1976

However, we do not believe that a Federal office through its legal counsel can dictate how a State legislature appropriates its funds. We believe that the position of the Alaska Attorney General's office is sound.

If the Federal lawyers persist in narrow bureaucratic interpretation we believe that a hearing should be requested before the United States Commissioner of Education.

I am willing to discuss this whole matter with your Council at any time.

DMD/jbg

Encl:
cc:

8/15 Agreement & 9/5 Lorensen Memo
Board of Regents
President's Council
Community College Directors
Commissioner of Education
Chairman, State Board of Education, and Members
Director, 1202 Commission, and Members
Secretary, Association of Alaska School Boards
Governor Hammond
Speaker of the House of Representatives
President of the Senate
Chairman, HESS Committee, House of Representatives
Chairman, HESS Committee, Senate
Members, Alaska State Advisory Council for
Vocational and Adult Education
W. Phillip Rockefeller, Regional Commissioner, Region X
Verdell Jackson, Director, Vocational Education

Added information:

1. On March 11 the House Select Subcommittee on Education introduced HCR 112 which relates to this subject and is apparently based on the same misinformation which prompted your memo! I will ask Representative Parr who requested its introduction.

2. On March 18 I received a letter from Verdell Jackson enclosing a revised agreement form suggested by Region X concerning reporting and access to records. It differs only slightly from the one I signed last August. His letter states "It appears at this time that we can comply with the USOE request for information and finally resolve the year long conflict with USOE". !!!

THIS LATEST ACTION CERTAINLY CONFIRMS THE POINT THAT SOMEONE, EITHER THROUGH LACK OF KNOWLEDGE OR BY DESIGN, MISINFORMED YOU AND THE COUNCIL (AND A LOT OF OTHER PEOPLE BY SPREADING COPIES OF YOUR MEMORANDUM)!

STATE OF ALASKA

DEPARTMENT OF EDUCATION

OFFICE OF THE COMMISSIONER

JAY S. HAMMOND, Governor

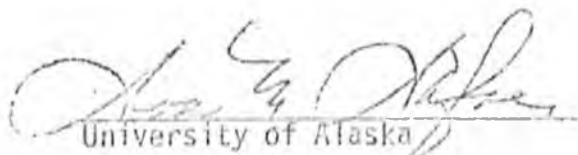
POUCH F -- ALASKA OFFICE BUILDING
JUNEAU 99301

AGREEMENT BETWEEN THE

ALASKA DEPARTMENT OF EDUCATION
AND
THE UNIVERSITY OF ALASKA

Public Law 90-576, as amended (Vocational Education Act) requires that the State Board of Education act as the "sole agency for administration of the State Plan, or for supervision of the administration thereof by local education agencies." However, the Alaska constitution places sole authority over the State's University System in the Board of Regents of the University. Some portions of the program under the State Plan for P.L. 90-576 are operated by the Board of Regents within its university system and it is therefore not within the authority of the State Board of Education to administer them. In order to satisfy the alternative federal requirement that the State Board of Education be the sole agency for supervision of the administration of these portions of the Plan by the Board of Regents, the following agreement is entered between the University of Alaska and the Alaska Department of Education.

1. The University of Alaska will provide to the Department of Education for fiscal year 1975 and 1976 timely fiscal, personnel, and student enrollment data necessary to complete DOE and Federal reporting requirements under P.L. 90-576, as amended.
2. The University of Alaska will permit during regular working hours, access to the relevant fiscal, personnel, and student enrollment records to representatives of the Department of Education for the purpose of reviewing administration of vocational education programs.
3. This agreement may be terminated upon mutual agreement of the University of Alaska and the Department of Education.


University of Alaska

Date: August 20, 1975


Alaska Department of Education

Date: 8/15/75

MEMORANDUM

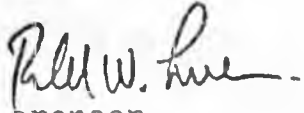
State of Alaska

TO: Verdell Jackson, Coordinator
Career & Vocational Education
Department of Education

DATE: September 5, 1975

FILE NO:

TELEPHONE NO:

FROM: 
Ronald W. Lorensen
Assistant Attorney General
Department of Law

SUBJECT: State Plan for Vocational
Education and Sole State
Agency

At your request, we have reviewed the agreement between the Department of Education and the University of Alaska dated August 20, 1975. Under this agreement, the University has agreed to provide the department with certain information and to permit access to and review of relevant records relating to the university's administration of portions of the state's Plan for Vocational Education.

You have asked, with respect to this agreement, whether it satisfies the federal requirement that there be a "sole agency for administration of the State Plan (for Vocational Education), or for supervision of the administration thereof by local educational agencies." Your question arises from the fact that while the state plan designates the state Board of Education as that sole agency, under the plan some programs are to be operated within the university system by the State Board of Regents over which the Board of Education has no legal authority. (Alaska Constitution, Art. VII, Sec. 3). In an effort to satisfy the federal requirement while remaining within the confines of their respective operational authorities, the Department of Education and the University of Alaska have established, by this agreement, a supervisory relationship whereby the department can supervise and review the university's operation of its vocational education programs without encroaching on the university's operational authority over those programs.

While the Department of Law is charged only with the enforcement and interpretation of state law, so that any interpretation we would place on federal law would be of no binding effect, absent the concurrence of the U.S. Attorney General, we would indicate that this supervisory relationship does appear to come within the purview of the alternative federal requirement that there be a sole agency for supervision of the administration of the state plan. Presumably this alternative requirement was inserted in the legislation to avoid precisely the kind of conflict in the various states which would arise in Alaska were the state Board of Education to try to exert its authority over university-run programs.

RWL:jf

How the States Support Colleges

Here are estimates of their comparative efforts,
based on the latest available figures

	1974-75		Appropriations		Appropriations		Approp. per \$1,000	
	Amount (add 000)	Rank	per student (b) Amount	Rank	per capita (c) Amount	Rank	of personal income (d) Amount	Rank
Alabama.....	\$ 158,110	25	\$2,088*	35	\$ 44.68	36	\$11.54	19
Alaska.....	36,073	44	8,552	1	109.31	1	18.42	1
Arizona.....	152,549	26	2,229	28	74.12	2	15.80	5
Arkansas.....	82,421	35	2,431	18	40.46	45	10.24	31
California.....	1,365,861	1	2,204	30	66.30	8	12.01	18
Colorado.....	167,154	24	2,024	36	68.59	6	13.64	11
Connecticut.....	135,247	28	2,648	12	43.97	39	7.40	46
Delaware.....	37,206	43	2,378	21	64.59	12	11.18	10
Florida.....	412,299	7	2,855*	7	53.70	23	10.91	20
Georgia.....	237,416	14	2,881	6	49.61	30	11.29	21
Hawaii.....	58,740	38	2,020	37	70.60	4	12.74	13
Idaho.....	50,238	39	2,631	13	65.24	11	14.78	8
Illinois.....	612,545	3	2,914	5	54.52	21	9.45	37
Indiana.....	247,119	12	2,499	15	46.49	35	9.32	40
Iowa.....	147,785	27	2,407*	20	50.89	25	9.65	36
Kansas.....	126,502	31	1,873*	44	55.51	18	10.47	29
Kentucky.....	169,604	23	2,676	11	50.75	26	12.58	14
Louisiana.....	185,531	19	2,119	34	49.29	32	12.54	15
Maine.....	46,705	41	2,454	17	44.46	38	10.89	22
Maryland.....	181,704	20	2,233*	26	44.64	37	8.13	45
Massachusetts †.....	199,761	16	2,179	31	34.33	49	5.54	49
Michigan.....	524,173	4	2,490*	16	57.96	16	10.44	28
Minnesota.....	194,311	18	2,162*	32	49.86	28	9.71	35
Mississippi.....	130,729	29	2,270	24	57.31	17	16.12	3
Missouri.....	197,911	17	2,207	29	41.60	42	8.59	43
Montana.....	38,249	42	1,854	45	53.05	24	11.33	20
Nebraska.....	85,400	34	2,292	23	55.38	20	10.51	27
Nevada.....	29,720	47	2,244	25	54.23	22	9.44	38
New Hampshire.....	18,380	50	1,162	50	23.24	50	4.95	50
New Jersey.....	289,512	11	2,724*	10	39.33	47	6.73	48
New Mexico.....	61,382	37	1,967	39	55.50	19	14.40	10
New York.....	1,159,880	2	3,515*	2	63.50	14	11.13	23
North Carolina.....	337,044	9	3,025	4	63.92	13	14.93	7
North Dakota.....	31,730	46	1,380	49	49.58	31	8.71	42
Ohio.....	386,017	8	1,919*	41	35.97	48	7.09	47
Oklahoma.....	105,970	32	1,475	48	39.79	46	9.17	41
Oregon.....	129,889	30	1,913	42	58.38	15	12.08	17
Pennsylvania †.....	485,242	6	2,770*	8	40.77	44	8.17	44
Rhode Island.....	47,036	40	2,752	9	48.34	33	9.99	33
South Carolina.....	180,558	21	3,409	3	66.24	9	17.06	2
South Dakota.....	32,221	45	1,908	43	47.04	34	9.98	39
Tennessee.....	169,833	22	2,161	33	41.16	43	10.05	24
Texas.....	509,180	5	1,788*	46	43.17	41	9.44	34
Utah.....	75,740	36	1,950	40	65.46	10	16.08	4
Vermont.....	20,120	49	1,760	47	43.36	40	10.70	26
Virginia.....	242,359	13	2,417*	19	50.38	27	10.31	30
Washington.....	232,343	15	2,016	38	67.76	7	13.15	12
West Virginia.....	89,034	33	2,231	27	49.63	29	12.53	16
Wisconsin †.....	327,321	10	2,542*	14	71.64	3	15.08	6
Wyoming.....	24,306	48	2,308	22	68.86	5	14.67	9
Total U.S.	\$10,965,160		\$2,373		\$52.25		\$10.36	

* Indicates states whose appropriations included at least one percent specifically appropriated for private institutions or students attending private institutions.

† Estimate

(a) Reported by M. M. Chambers of Illinois State University.

(b) State appropriations divided by number of full-time students in public institutions in fall, 1973, reported by U.S. Office of Education.

(c) State appropriations divided by July, 1973, population, reported by U.S. Bureau of the Census.

(d) Per capita appropriations divided by thousands of dollars of per capita personal income for 1973, reported by U.S. Department of Commerce.

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

COMMISSION ON POSTSECONDARY EDUCATION

Division of Student Financial Aid
Division of Postsecondary Education
Western Region Higher Education Compact

907-465-2855
Pouch F — State Office Building
Juneau 99811

February 13, 1976

TO: The Honorable Frank R. Ferguson
Alaska State Senate

FROM: Kerry D. Romesburg, Executive Director
Alaska Commission on Postsecondary Education

The Alaska Commission on Postsecondary Education, at its February 6 and 7, 1976 meeting, discussed a number of bills currently being considered by the Alaska Legislature. The Commission would like to offer its endorsement and recommendations for the pending legislation outlined below. Any assistance which you may provide in these matters will be appreciated.

HB 143 "An Act relating to the regulation of postsecondary educational institutions;"

Comments: The Commission views this legislation as its first priority for support. This bill would provide "consumer protection" to the citizens of the State for the area of postsecondary education. Current legislation and regulations do not effectively prevent "consumer abuse" in many cases.

This bill has passed the House unanimously (last session) and is presently in the Senate Finance Committee.

HB 142 "An Act relating to the Alaska Commission on Postsecondary Education;"

Comments: This bill adds two additional fields of study for inclusion in Alaska's participation in the WICHE Student Exchange Program, and provides for a number of general "housekeeping" changes which will assist in clarifying Commission duties and programs.

HB 144 "An Act revising the Community College Act;"

Comments: The Commission endorses this bill as written, but omitting Section 14.40.605 (a).

SB 239 - 240 "Acts providing for the delivery of postsecondary educational services to rural areas by the University of Alaska;"

The Honorable Frank R. Ferguson
February 13, 1976
Page 2

Comments: While it appears the University of Alaska and the Alaska Board of Regents have already taken steps to effect the provisions of these bills, the Commission wishes to formally endorse the concepts and the provisions therein.

HB 708 "An Act establishing the Alaska community service internship program;"

Comments: The Commission endorses and supports the establishment of this community service internship program for Alaskans. The benefits of experiential education have been well documented throughout our country, as well as here in our State. This bill provides the structure by which such educational endeavors can be greatly expanded, and is designed to prevent possible program abuses.

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

COMMISSION ON POSTSECONDARY EDUCATION

Division of Student Financial Aid
Division of Postsecondary Education
Western Region Higher Education Compact

907-465-2855
Pouch F — State Office Building
Juneau 99811

TO: Jay S. Hammond
Governor

FROM: Kerry D. Romesburg, Executive Director
Alaska Commission on Postsecondary Education



DATE: March 8, 1976

On March 5 and 6, 1976, the Alaska Commission on Postsecondary Education met at a special meeting called to discuss possible alternatives for the State's involvement with Alaska Methodist University. After considerable study and deliberation, the Commission unanimously approved a course of action to be recommended to your office and to the Legislature. The recommendation, adopted March 6, 1976, is:

1. That, the State of Alaska establish a contractual* relationship between the State and Alaska Methodist University for the provision of educational services to the citizens of the State; and
2. That, the State ensure, by option or other agreement that the State retain first right to the purchase or lease of Alaska Methodist University in the event of eventual sale or desire for sale; and further
3. That, the State of Alaska seriously consider the purchase or lease of Alaska Methodist University as soon as possible and in such a manner as to ensure the viability of Alaska Methodist University as an educational institution in the interim.

Attachment

cc: Dr. Robert Dellenbach, President, Alaska Methodist University
Members, Alaska State Legislature

*Contract as outlined in the attachment to this memorandum.