

196 SHESS AK. METHODIST UNIVERSITY-BRISTOL BAY

provision would wholly fail if not funded to the 5% level specified in the Contract and in my opinion would have to be fully funded or not funded at all. The other provisions of the Contract may be funded fully or to any lesser degree that the Legislature chooses. It is of course the University's position that the Legislature is morally obligated to fully fund all provisions of the Contract, having enacted the legislation which resulted in the Contract.

2. The Contract provides for an Agency Shop. Are non-union members of the bargaining unit guaranteed the same benefits and working conditions as union members?

A.S. 23.40.110 (a) (1), (2), and (3), provide for the obligation of a public employer or his agent not to interfere or discriminate in respect to membership or participation in a Union. To provide different benefits and working conditions for Union members as compared to non-Union members of the same Bargaining Unit would, of necessity, be either a punishment or reward for Union membership, would place the University in an inherently pro- or anti-union stance, and would clearly be discriminatory in violation of (3). The Contract itself prohibits any distinction between Unit members (see Sec. 3.2 of the Agreement entitled Non-Discrimination).

It appears to me that the Legislature is not bound by A.S. 23.40.110 since the Legislature is not the "Public Employer or his agent" within the meaning of the act. However, for the Legislature to act in a way prohibited to a Public Employer is clearly contrary to public policy as set out in the act. Moreover, in my opinion, the University of Alaska could not lawfully carry such discrimination into effect even if funds were appropriated in a differential manner by the Legislature because the University would be prohibited from doing so as a Public Employer under A.S. 23.40.110. Finally, it appears to me that the Community College Faculty Contract, having been negotiated by an arm of the State pursuant to statute, now constitutes a contractual obligation of the state which Article I, Sec. 10 of the United States Constitution prohibits the State of Alaska from impairing (the only exception being monetary terms of the agreement as reserved in A.S. 23.40.215). Moreover, different treatment for Union and non-Union members would raise serious questions of due process and equal protection of the law under both the federal and state constitutions. It is therefore my opinion that all members of the Bargaining Unit must be provided the same benefits and working conditions without regard to Union membership.

Department of Law

- 3 -

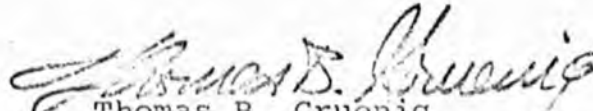
March 21, 1975

3. Is the Legislature required to fully fund the cost of non-Union members' benefits and working conditions? If not, what options are available?

Referring to my responses to questions 1 and 2, it is my opinion that the Legislature is not required to fully fund the cost of non-Union benefits and working conditions. However, Union members may not properly fare any better or worse than non-Union members. Therefore, in my opinion, the options available are those advanced in response to question 1. The option of funding non-Union members benefits and working conditions to a greater or lesser extent than Union members is not available.

I realize that this letter is coming to you after the March 17, 1975, date for response requested by the Finance Committee but I hope that it may be of some use to you anyway.

Sincerely yours,

  
Thomas B. Gruenig  
University Counsel ✓

cc· Bill Ray, Chairman, Senate Finance Committee  
Dr. Hiatt, President, University of Alaska  
Andy Warwick, Commissioner of Administration  
Rich Guthrie, Fiscal Analyst ✓

mh

MEMORANDUM OF AGREEMENT

This Memorandum of Agreement is made the 27<sup>th</sup> day of March, 1975, by and between the University of Alaska (hereinafter UA) and Alaska Methodist University (hereinafter AMU).

W I T N E S S E T H:

WHEREAS, AMU is willing to sell its campus and buildings and certain personal property at Anchorage, Alaska; and

WHEREAS, UA is desirous of purchasing said campus, buildings and personal property;

NOW, THEREFORE, the parties agree as follows:

1. AMU agrees to convey to UA in fee simple absolute its entire campus at Anchorage, Alaska, with the exception of the following described parcels:

*Am. containing 22.5 acres in all \**

Parcel No. 1

The Southwest quarter (SW 1/4) of the Northeast quarter (NE 1/4) of the Southeast quarter (SE 1/4) of Section 28 (S28), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 2

The West half (W 1/2) of the Southeast quarter (SE 1/4) of the Northeast quarter (NE 1/4) of the Southeast quarter (SE 1/4) of Section 28 (S28), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 3

The South half (S 1/2) of the Northwest quarter (NW 1/4) of the Northeast quarter (NE 1/4) of the Southeast quarter (SE 1/4) of Section 28 (S28), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 4

The Northwest quarter (NW 1/4) of the Northwest quarter (NW 1/4) of the Northeast quarter (NE 1/4) of the Southeast quarter (SE 1/4) of Section 28 (S28), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Together with a guaranteed one hundred foot (100') road easement from the Northwest corner of Parcel 4 North to University Drive and a guaranteed one hundred foot (100') road easement from the Southeast corner of Parcel 2 East to the section line.

The land which is agreed to be conveyed hereby, excluding the above-described parcels, contains approximately 267.5 acres and is more fully described as follows:

Parcel No. 1

The South half (S 1/2) of the Southwest quarter (SW 1/4) of the Southeast quarter (SE 1/4) of the Northeast quarter (NE 1/4) of Section 28 (S28), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 2

The Southwest quarter (SW 1/4) of the Southeast quarter (SE 1/4) of the Southeast quarter (SE 1/4) of the Northeast quarter (NE 1/4) of Section 28 (S28), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 3

The Northeast quarter (NE 1/4) of the Northeast quarter (NE 1/4) of the Southeast quarter (SE 1/4) of Section 28 (S28), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 4

The Northeast quarter (NE 1/4) of the Northwest quarter (NW 1/4) of the Northeast quarter (NE 1/4) of the Southeast quarter (SE 1/4) of Section 28 (S28), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 5

The East half (E 1/2) of the Southeast quarter (SE 1/4) of the Northeast quarter (NE 1/4) of the Southeast quarter (SE 1/4) of Section 28 (S28), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 6

The East half (E 1/2) of the East half (E 1/2) of the Southeast quarter (SE 1/4) of the Northeast quarter (NE 1/4) of Section 28 (S28), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 7

The South half (S 1/2) of the South half (S 1/2) of the Northwest quarter (NW 1/4) of the Southwest quarter (SW 1/4) of Section 27 (S27), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 8

The North half (N 1/2) of the South half (S 1/2) of the Northwest quarter (NW 1/4) of the Southwest quarter (SW 1/4) of Section 27 (S27), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 9

The North half (N 1/2) of the Northwest quarter (NW 1/4) of the Southwest quarter (SW 1/4) of Section 27 (S27), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 10

The Northwest quarter (NW 1/4) of the Northeast quarter (NE 1/4) of the Southwest quarter (SW 1/4) of Section 27 (S27), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 11

The North half (N 1/2) of the Southwest quarter (SW 1/4) of the Northeast quarter (NE 1/4) of the Southwest quarter (SW 1/4) of Section 27 (S27), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 12

The South half (S 1/2) of the Southwest quarter (SW 1/4) of the Northeast quarter (NE 1/4) of the Southwest quarter (SW 1/4) of Section 27 (S27), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 13

The East half (E 1/2) of the Northeast quarter (NE 1/4) of the Southwest quarter (SW 1/4) of Section 27 (S27), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 14

The South half (S 1/2) of the Northwest quarter (NW 1/4) of Section 27 (S27), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 15

The Northwest quarter (NW 1/4) of the Northwest quarter (NW 1/4) of Section 27 (S27), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 16

The South half (S 1/2) of the Northeast quarter (NE 1/4) of the Northwest quarter (NW 1/4) of Section 27 (S27), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 17

The Northwest quarter (NW 1/4) of the Northeast quarter (NE 1/4) of the Northwest quarter (NW 1/4) of Section 27 (S27), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 18

All that portion south of University Drive of the North half (N 1/2) of the Southwest quarter (SW 1/4) of the Southeast quarter (SE 1/4) of the Northeast quarter (NE 1/4) of Section 28 (S28), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

Parcel No. 19

All that portion south of University Drive of the Northwest quarter (NW 1/4) of the Southeast quarter (SE 1/4) of the Southeast quarter (SE 1/4) of the Northeast quarter (NE 1/4) of Section 28 (S28), Township 13 North (T13N), Range 3 West (R3W), Seward Meridian.

2. AMU agrees to transfer to UA all improvements on said real property. The buildings include the following:

- a. Gould Hall
- b. Grant Hall
- c. Campus Center Buildings
- d. Behavioral Science Building
- e. Faculty housing (9 units)
- f. Maintenance and storage buildings

3. UA agrees to pay the sum of \$15,427,000.00 for the above-listed real property and improvements. The terms of said payment shall be as follows:

- a. The sum of \$3,000,000.00 as a down payment. Said down payment shall be reduced by the sum of the obligations for salary at current AMU rates assumed by UA as a result of the termination by AMU of its faculty contracts due to the closure of AMU and the employment

by UA of some or all of the AMU faculty. The exact sum of said obligation shall be determined prior to May 1, 1975, by the joint UA-AMU administrative task force subject to the approval of the Presidents of the two Universities and shall be limited to the salary obligations at current AMU rates for faculty actually employed by UA for the 1975-1976 school year.

b. UA shall assume AMU's rights and obligations under that certain Indenture dated October 1, 1972, between AMU and the First National Bank of Anchorage, as Trustee, and under that certain Indenture dated April 1, 1966, between AMU and the First National Bank of Anchorage, as Trustee. The said Indentures have a principal balance of \$2,721,000.00, of which principal balance the sum of \$100,000.00 is presently in arrears. The additional sum of \$250,000.00 is presently due and owing under said Indentures, which sum includes \$95,000.00 interest in accordance with the payment schedules under said Indentures, \$140,000.00 deficiency in the sinking fund provided for in said Indentures, and the sum of \$15,000.00 in miscellaneous interest and penalties under said Indentures. UA agrees to assume all of said principal, interest and penalty obligations and bring all arrearages current. It is understood by the parties that the concurrence of the Trustee and the bond holder under said Indentures will be required prior to the assumption by UA of AMU's obligations under said Indentures. The parties agree to jointly approach said Trustee and bond holder to secure their approval to the assumption. The purchase price set out hereinabove shall be reduced by the amount of the assumed indebtedness under said Indentures.

c. The first installment of the down payment shall be due on or before April 15, 1975 and shall be the sum of \$1,000,000.00. The balance of said down payment shall be due on July 1, 1975.

4. AMU shall, in addition, sell to UA furniture, fixtures and other personal property for an additional sum not to exceed \$800,000.00. Schedules of said furniture, fixtures and other personal property shall be prepared and affixed to this agreement as exhibits. UA shall <sup>pay for</sup> ~~have the right to~~ an independent appraisal of said personal property, <sup>(the appraiser(s) to be jointly selected)</sup> ~~which appraisal may reduce~~ <sup>shall determine</sup> the price <sup>for such property.</sup> ~~set forth above.~~ <sup>AMU may withhold any item which it believes</sup> ~~AMU must agree to any reduction in~~ <sup>is priced too low by the appraisal and UA may decline to purchase any item.</sup> ~~said price.~~ The parties understand that certain personal property may be subject to restrictions in the applicable deed of gift and AMU may therefore be required to retain said property.

*Mem.*  
Inventory and  
*Re*  
↓

5. The balance of the purchase price shall be paid in ten annual installments commencing on the 1st day of July, 1976. Each annual installment shall equal one-tenth of the principal balance remaining after payment of the down payment provided for in paragraph 3(a) herein together with accrued interest on the unpaid balance. Interest on the unpaid balance shall be prime rate charged by the Bank of America as of the effective date of this memorandum of agreement.

6. The unpaid balance due under the terms of this agreement shall be evidenced by a promissory note which shall be secured by an appropriate deed of trust on the real property and improvements transferred hereby and by an appropriate security agreement covering the personal property transferred hereby. The deed of trust and security agreement shall be superior to all other security interests in said real and personal property with the exception only of the Indentures described in paragraph 3(b) hereinabove. The deed of trust and security agreement shall provide for a minimum of six months within which any default

under said deed of trust and security agreement may be cured by UA.

7. AMU shall retain its art collection and its Alaskanana library.

8. AMU shall retain AMU Press and the publication rights to all periodicals now published by AMU Press and the copyrights to all books published by AMU Press since the establishment of AMU Press, together with current inventory of books and periodicals.

9. AMU shall retain all AMU student records. AMU shall have the right to transfer said student records to UA at some future time. In such event UA agrees to maintain the AMU student records and to answer and provide information and transcripts based upon such records upon request.

10. UA shall retain in perpetuity all existing building names, memorials, monuments, plaques or other memorial or commemorative designations or identifications on the AMU campus.

11. The parties through the negotiating committees, the Board of Regents and Board of Trustees respectively, and through the parties' legal counsel shall cooperate fully in securing approval of the sale by the Legislature of the State of Alaska and by the United States Department of the Interior. Both parties agree to use their best efforts to promptly secure the approval of both of said agencies. It is understood by both parties that the price and payment terms set forth herein are subject to approval by the Legislature. AMU reserves the right to withdraw from this Agreement, without penalty or obligation, at any time prior to approval of the sale under the terms set forth herein and the funding of said sale as agreed herein by the Legislature and the Governor.

12. The details regarding the implementation of the transfer of the property and improvements of AMU to UA shall be

negotiated by the joint AMU/UA administrative task force subject to the approval of the Presidents of the two institutions. Any dispute which cannot be finally resolved between those groups shall be submitted to the sale negotiating committees appointed by the Regents and Trustees of the two universities.

<sup>2</sup> <sup>U.S.M.</sup> <sup>defend UA from and</sup> <sup>from</sup> <sup>claim</sup>  
13 AMU will hold UA harmless ~~for~~ any litigation or liability arising in relation to the operation of AMU ~~or arising~~ prior to the transfer of possession of the premises to UA.

14. It is understood and agreed by the parties hereto that this agreement is a preliminary agreement intended to express the general understanding of the parties with regard to the terms of the sale and that this agreement may require amendment, modification or substitution at a later date.

DATED the day, month and year first written herein-  
above.

UNIVERSITY OF ALASKA

ATTEST March 27, 1975  
[Signature]  
SECRETARY, BOARD OF REGENTS

By: Robert E. McFarland  
Its President, Board of Regents

ALASKA METHODIST UNIVERSITY

By: R. W. [Signature]  
Its President Rocky Hunter AMU.

UNIVERSITY OF ALASKA  
Fairbanks, Alaska

Office of the President

April 1, 1975

Honorable Jay S. Hammond  
Governor of Alaska  
Juneau, Alaska 99801

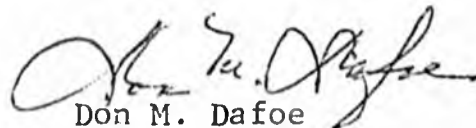
Dear Governor Hammond:

On behalf of the Board of Regents, University of Alaska, I am transmitting to you, and those listed below, a copy of the signed agreement negotiated between AMU Trustees and the Board of Regents for the purchase of the AMU campus, buildings and personal property.

Also transmitted is a copy of final recommendations of a joint AMU - UA Task Force on Personnel and Programs, including a report of estimated costs of deferred maintenance, and a proposed budget for the cost of assimilating AMU plant, programs, and personnel into the University of Alaska, Anchorage operations.

Representatives of the Board of Regents and the AMU Trustees will be available to meet with you next Tuesday, April 8, at 11:00 AM in your office to discuss these subjects and will subsequently be available to meet with members of your staff and legislative leaders as may be desired.

Yours very truly,



Don M. Dafoe  
Executive Vice President

Copies of letter and materials to:

Hon. Chancy Croft, President, State Senate  
Hon. Mike Bradner, Speaker, State House  
Hon. Bill Ray, Chairman, Senate Finance  
Hon. George Hohman, Chairman, Senate HESS  
Hon. Hugh Malone, Chairman, House Finance  
Hon. Susan Sullivan, Chairman, House HESS

COPY COMMITTEE *Jan Senator Ray*

7.43

STATE OF ALASKA  
THE LEGISLATURE

POUCH Y - STATE CAPITOL  
JUNEAU, ALASKA 99801

LEGISLATIVE AFFAIRS AGENCY

April 2, 1975

MEMORANDUM

TO: Representative Hugh Malone  
FROM: Bill Berrier, Legislative Counsel *BB*  
SUBJECT: Comments on U of A - AMU agreement

1. This document has little legal effect. The recitals in paragraph 14 on page 8 leave full leeway for an entirely new agreement to be written. Although, as a practical matter, this agreement probably would provide the terms for the operative agreement contemplated, there is no requirement of this.

2. The total purchase price is \$15,427,000 plus the sum of not to exceed \$800,000 for such furniture, fixtures and other personal property as U of A chooses to buy and AMU chooses to sell at appraised value. Presumably the question raised by inclusion of fixtures in the property for which an extra price will be paid when normally fixtures are considered part of the building will be answered in the schedules to be prepared and affixed to the operative agreement.

3. The financing method is expensive for a purchaser who has the power to issue tax exempt securities. The purchase price is to be paid as follows:

- (a) \$3,000,000 down payment
- (b) \$3,071,000 assumed indebtedness
  - (i) \$2,721,000 outstanding balance on indenture
  - (ii) \$1,000 arrearages on indenture
  - (iii) \$250,000 currently payable on indenture
- (e) remaining balance in 10 equal annual installments with interest at Bank of America prime rate as of the effective date of the agreement

Since certainly the Bank of America prime rate and possibly the interest rate on the outstanding loan are higher than the rate on tax exempt bonds, a significant interest saving could be realized if the transaction were cash financed either by appropriation or bonds. Since AMU could invest the proceeds in all probability to realize an income in excess of the prime rate, both sides lose money with this arrangement. (I have assumed that AMU is tax exempt so that no taxable gain problem or tax on income from investments is involved.)

April 2, 1975

4. This agreement creates a floating easement (page 2) which should be made definite or at least a method of determining the location should be prescribed in the conveyance.
5. Under paragraph 10, how can the items stated be retained "in perpetuity" without seriously affecting future development or construction on the property acquired? As it stands, retaining these could involve retaining whatever they are affixed to in perpetuity which is obviously not practiced.
6. I am assuming sufficient surveys and title evidence so that there is no question of the correctness of the legal descriptions and of clear title, except for the recited indenture with First National Bank of Anchorage.
7. The final agreement will be that negotiated by the joint administrative task force subject to approval of the two presidents. What this will be cannot be foreseen from this agreement because of the flexibility mentioned above.

BB:pmk



# ALASKA FEDERATION OF NATIVES, INC.

1675 C STREET  
ANCHORAGE, ALASKA 99501  
PHONE (907) 274-3611

*Integrity, Pride in Heritage, Progress*

EXECUTIVE OFFICES

March 4, 1975

Senator Frank Ferguson  
Alaska State Senate  
Pouch V  
Juneau, Alaska 99901

Dear Frank:

Your news release advocating that the Alaska Federation of Natives, Inc. and the Regional Corporations should consider purchasing Alaska Methodist University has a considerable amount of merit and is worth some serious thought by Alaska Natives. Possible justification for this statement includes:

First - the Alaska Federation of Natives, Inc. and Alaska Native Foundation's Higher Education Proposal calling for a vice-president in charge of Native programs, a headquarters in Anchorage, and 10 regional centers closer to home in rural Alaska, has been accepted in concept by the University of Alaska's Board of Regents. I see no reason why they shouldn't go one step further and propose that ANF/AFN Higher Education program be funded by the State and housed in the AMU facilities.

Second - Alaska Natives can make the facility a year-round continuing education program. Presently, Regional Corporations and the Alaska Federation of Natives, Inc. are constantly hosting training sessions; conferences; seminars on contracting, program development, investments, land management, and the list goes on and on. I see no reason why these sessions wouldn't be attached to the University system and perhaps credit given for these many sessions. Credits can be expanded to include degrees in Native affairs, land management, administration, and so on.

Third - the Alaska Federation of Natives, Inc. and Regional Corporations have developed a Health Care Policy Statement which states that within the next 10 years, we will promote the health and well-being of Native people by establishing control and management of the health care system serving them. This health system under Native leadership, would be responsible for providing comprehensive health care services, and would be financially supported principally by the Federal Government through its continuing responsibilities to Native Americans. To attain this goal will take a considerable amount of training for Alaska Natives. Perhaps the nursing program could be expanded to accommodate this immediate need.

March 4, 1975

Fourth - the new Johnson-O'Malley regulations require a local parent review committee; the Indian Education Act, Title IV, requires a local education committee; and new proposed State legislation decentralizing the State-Operated School System will require local community school committees. All of these are geared towards the overall goal of "local control" and will require a considerable amount of education and training in their future responsibilities as a school board, and eventually their new responsibilities as a municipality for communities that would like to become one. This continuing education and training to ready Alaska Natives for eventual "local control" of our schools for communities that wish, should begin now. The facility and proposed 10 learning centers can probably do this with some adequate planning.

Fifth - there is an immediate need for a facility and faculty to begin developing relevant curriculum for rural schools. In addition, there is an immediate need to begin developing audiovisual information and educational material for use in the proposed telecommunication network.

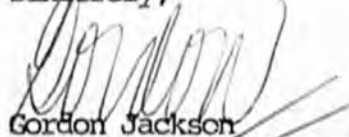
Sixth - there is an immediate need for an orientation center for Alaska Natives who will be working on the Trans-Alaska Pipeline, and for the Unions. The present facility can easily accommodate this need.

Seventh - there is an immediate need for training Alaska Natives to become involved in the Criminal Justice Delivery System.

These are only a few items that should adequately justify the merits of your proposal. I would be extremely interested in the feedback you have received from the Regions following your release last week.

My best wishes and I look forward to hearing from you.

Sincerely,



Gordon Jackson  
Executive Vice-President  
Human Resources Administration

GJ:jb

cc: Roger Lang, President  
Regional Corporations  
Eric Ekvall, Alaska Native Foundation

alaska  
methodist  
university

office of the president

February 28, 1975

The Honorable Frank R. Ferguson  
Alaska State Senate  
Pouch "V" State Capitol Building  
Juneau, Alaska 99811

Dear Senator Ferguson:

It has come to my attention that some legislators may have inaccurate information relative to Alaska Methodist University. A number of factual errors have been published recently in certain news media and/or in the January 1975 Higher Education In Alaska 1974-1975 by McLean Associates. In order that you may have accurate information for your anticipated decision making, I respectfully submit the following statements.

AMU purchased, between 1955 and 1962, a total of 505 acres of land. The land was acquired under the Recreation and Public Purposes Act, 43 USC 869, and under the regulations implementing that Act, 43 CFR Part 254. The land was acquired in accordance with the Recreational and Public Purposes Act at a reduced price based upon the appraised value of the land at the time and was not given to the University as has been indicated in the sources cited above.

The enrollment at Alaska Methodist University has not been declining in recent years. The fall semester 1974 total enrollment was 1564 headcount; 817 full time equivalents, not counting students cross registered from the University of Alaska, Anchorage, and 875 full time equivalents including cross registered students. These enrollments are the highest in the entire 15 year history of AMU. This has occurred in spite of our problems and bad press over the past many years.

Contrary to the McLean Associates report, I was not forced to select administrators from the existing faculty because of financial necessity. Three years ago, when I came to AMU, I was faced with, among other things, the recruitment and establishment of a second level of administration for the institution. Such a second level was clearly needed to accomplish necessary tasks, provide supervision, and to build a base for institutional continuity. In my judgment, it was not advisable to go Outside to find experienced administrators

Letter to Legislators  
February 27, 1975  
Page two

who would then have to learn about Alaska when we had, on our staff, highly qualified Alaskans who could learn to be administrators. Furthermore, an analysis of the relative costs of the two approaches clearly indicated that the second one would result in an annual saving of several tens of thousands of dollars.

Furthermore, everyone of the administrators, including the president, teach classes in order that we may better keep in touch with the main clientele of the institution, the students. Thus, we have built a system whereby more resources are brought to bear in decision making, and those making the decisions have continuing first hand experience with the main purpose of the University.

I hope this information will be helpful. As soon as we have the necessary data and the actions by the University of Alaska Board of Regents and the AMU Board of Trustees we shall be in contact with you.

Thank you for your continuing concern for improved higher education in Alaska.

Sincerely,



John O. Picton  
President

JOP: mb

Alcoholism

8.4

**ALCOHOL RE-EDUCATION UNIT, INC.**

2900 PROVIDENCE DRIVE  
ANCHORAGE, ALASKA 99504  
PHONE 277-6551, EX. 263 OR 265

A PROGRAM DEDICATED TO THE TREATMENT OF  
ALCOHOLISM AND ALCOHOL ABUSE

MEMORANDUM

TO: Bob Cole, Coordinator  
State Office on Alcoholism

FROM: Alcohol Re-Education Unit, Inc.

SUBJECT: Enclosed memorandum from Dr. Olivier to Dr. Schrader regarding the eviction of the Alcohol Re-Education Program from API.

DATE: March 20, 1975

Regarding our discussion of March 19, 1975, about the anticipated eviction of the Re-Ed unit from Alaska Psychiatric Institute, I have enclosed the memorandum that you requested.

In principle, we agree with the statements made by Dr. Olivier to Dr. Schrader. Indeed, by rough estimate the daily per patient cost could be reduced to somewhere between \$24 - \$33 for the first year of operation and probably between \$16 - \$27 by the second year. The total cost of operation outside of API would probably be in excess of \$400,000 per annum, however, with anticipated revenues from V.A., insurance, and client payments at between \$90,000 - \$150,000 the total cost to the state would be much reduced. As we see it the real problems at this time are as follows:

1. Securing an appropriate timetable in order to insure that any transition will be made in an orderly and responsible fashion. The Re-Ed unit is under a moral obligation to maintain and improve its standards of treatment. A move made too hastily could only have a deleterious effect on our standards.
2. The acquisition of adequate facilities; this is an issue of primary importance. As we are sure that you are well aware--an adequate environment can mean all of the difference between a productive and progressive program and one that is static with severe morale and staff turnover problems.
3. Whatever the resolution of this eviction notice the relationship between the Re-Ed unit and API will probably not be as cordial as we have enjoyed in the past. This we see as inevitable, but not necessarily detrimental to the units continued functioning. Morale of the Re-Ed staff continues to be excellent and we intend to continue with our primary mission of "treating drunks".

## ALCOHOL RE-EDUCATION UNIT, INC.

2900 PROVIDENCE DRIVE  
ANCHORAGE, ALASKA 99504  
PHONE 277-6551. EX. 263 OR 265

A PROGRAM DEDICATED TO THE TREATMENT OF  
ALCOHOLISM AND ALCOHOL ABUSE

Page 2.

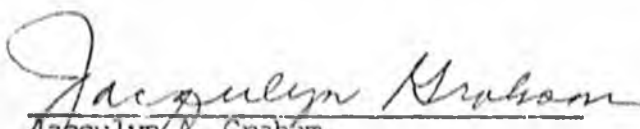
3-20-75


As we look ahead we can only foresee positive things. A well planned transition to new facilities will provide the Re-Ed unit and serve the State of Alaska with the following new capabilities:

1. An increased patient capacity of from 40 - 50.
2. Alternate treatment modes. In economic terms this means offering more services to more individuals which would go far in reducing total costs.
3. Would make the Re-Ed unit eligible for third party payments for total cost of care. It's not unlikely that the Re-Ed unit could be nearly 100% self-supporting within 3 - 5 years.
4. Many individuals suffering from alcoholism and alcohol abuse (particularly middle and upper middle class individuals) who desperately desire and need inpatient treatment, often will not consider Re-Ed unit as a treatment alternative simply because of the stigma of being an API patient. This, of course, would be no problem were the Re-Ed unit located in a separate facility.

Naturally, there are many other considerations both positive and negative that could be elucidated. However, you probably have a general idea of the gravity of the situation.

We are already well into the planning stages in the development of options available to us. Our biggest concern is that enough time be allowed for us to accomplish this move. A minimum of 15 months should be granted for the Re-Ed unit to develop and implement an orderly move.

  
Jacquelyn A. Graham,  
Executive Director

  
James S. Spalding,  
Project Administrator

JSS/tas

cc: Frances Williamson, Commissioner of Health & Social Services  
Jerry Schrader, M.D., Director, Division of Mental Health  
Jim Price, Assistant Administrator to Jerry Schrader, M.D.  
Ed Stewart, Program Manager, CATP, Greater Anchorage Area Borough  
Howard Scaman, Chairman, Association of Alaska Alcoholism Professionals  
Susan Sullivan, Chairperson, House HESS Committee  
A. B. Colyar, M.D., Medical Director, Greater Anchorage Area Health  
Department  
Board of Directors, Alcohol Re-Education Unit, Inc.  
George Hohman, Chairperson, Senate HESS Committee

TO:  Jerry L. Schrader, M.D.  
Director DMH  
Juneau

DATE : March 18, 1975

FROM: J. Edward Olivier, M.D.  
Superintendent API

SUBJECT: Eviction of the Alcohol Re-Ed  
Program from API

Further to our discussion in Juneau on March 15, 1975, it is my understanding that you agree in principle that API is an unnecessarily expensive facility in which to house a program such as the Alcohol Re-Ed Unit. (Most such programs in other communities operate with a total budget in the range of \$15-\$25/day/patient which is approximately 25% to 30% of the daily costs at API) We did not have sufficient time to discuss this issue in detail, but I would be very interested in knowing more of your feelings re the political realities involved and some sort of timetable for implementing such a plan.

The relocating of this unit would solve not one, but several otherwise very difficult problems for API:

1. It would permit the relocation of the school to the present Children's Unit, providing for more adequate space than is now available for the 50 children who urgently need better school facilities.
2. It would allow reopening of the Intensive Care Unit which is very urgently needed to provide us with the only secure beds in the entire hospital for seriously disturbed and high security risk patients. To reopen this unit without provision for school space, would be to very seriously handicap the entire therapeutic program for children and adolescents. (Also from the Koutsky Unit, eleven children receive their schooling at API).
3. Five nursing positions on the Alcohol Unit would be returned to us for providing psychiatric care, which would go a long way toward helping us staff the Intensive Care Unit adequately and safely.
4. The 50 bed Admission Unit could again become an open ward. In my opinion, it is most regrettable that 50 patients have to be locked in for the sake of the handful who legitimately require locked doors.
5. The Rehabilitation Unit could be located in the present Re-Ed Unit space, allowing relocation of the Children's Unit to the 3rd Floor next to the Adolescent Unit. This would help to consolidate these two programs in a functional way which would permit more efficient and effective nursing coverage.

Jerry L. Schraeder, M.D.

-2-

3/18/75

Because the present Rehab Unit is accredited for 25 beds, the number of children receiving inpatient care could be increased somewhat if this seemed to be the wisest way to utilize the extra space that would be freed up.

The plan I am advocating requires decisions that are neither easy nor happy ones in view of the reputation that the Re-Ed Unit enjoys, both in the hospital and in the community. It is my understanding that this program is widely and highly acclaimed for its excellence. Nevertheless, I believe that, both from a dollars and cents standpoint, and because closing the Unit would lead to a very major upgrading of psychiatric services (our primary mission), I don't see how we have any other reasonable option.

JFO/mem

# SOCIAL DEVELOPMENT CENTER

POUCH 6540  
ANCHORAGE, ALASKA 99502  
PHONE (907) 272-8575

February 19, 1975

Susie Moss  
House HESS Committee  
Pouch V  
Juneau, Alaska 99801

Dear Susie:

Thank you for your note of February 13th. Is that a typographical error in your last paragraph? All of us who are coming to Southeastern Alaska will be in Petersburg on the 28th for the State Advisory Board meeting. I hope that the hearing has been scheduled for 3:00 o'clock on the 27th, as we requested. Is it a joint House-Senate hearing?

The basic problems facing the State's alcoholism programs are outlined in my letter to the Governor which I hope was circulated to members of your Committee. This and a number of similar letters from programs and associations throughout the state have received no direct response from Governor Hammond's office yet. We are, however, aware that he is moving with all possible dispatch to correct the situation. Hopefully, by February 27th a number of items will be already corrected by administrative action. However, if this has not been accomplished by the 27th, we will request the following action from the legislature;

- 1) Moving the Office of Alcoholism from a "sub-basement" level in the Division of Family and Children's Services to a ranking office along with the Office of Drug Abuse, Office of Ageing, etc., and reporting directly to the Commissioner of Health and Social Services.

This would literally eliminate about one hundred miles of red tape and give the office an opportunity to perform its function properly.

- 2) We will request that the legislature insist that this administration comply with legislative intent, and staff the office to its proper compliment of people. The position of Coordinator (the Chief Executive Officer of the Office of Alcoholism) has been vacant for fifteen months and the resignation of the current Acting Coordinator leaves the office understaffed and operating at approximately forty percent efficiency. This, at the most crucial time of the year when the entire Grant renewal process is underway.
- 3) We will request that the legislature insist upon a heavy evaluation component within the Office of Alcoholism budget. Those of us who run viable and effective programs in the state want to be evaluated on our performance, receive technical assistance and advice and do our jobs properly. However, a tremendous amount of State and Federal money is being wasted daily by inefficient and poor programs which have never been evaluated by the State they just continue to get funding.

- 4) We will request that the State Legislature transfer the monies currently being spent in alcoholism (Title IVa and SVI) to another division of the Department of Health and Social Services and replace them with monies from that division which have their origins and general revenue funds.
- 5) We will recommend to the State Legislature that they carefully review and examine the budget submitted by the former Commissioner of Health and Social Services which is in effect, less than a maintenance level budget for the same period last year, at a time when we are finally beginning to see some progress in combating this disease. Hopefully a number of other legislators not on the HESS Committee will be in attendance that afternoon to hear our presentation.

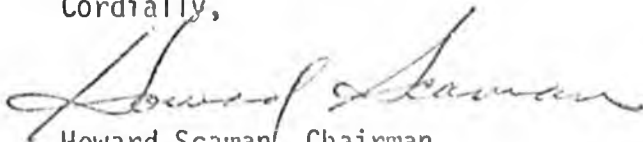
At this time I would like to request that time on the agenda be scheduled for:

- 1) National Council on Alcoholism Alaska Region.
- 2) The Alaska Association of Alcoholism Professionals.
- 3) The Alaska Native Commission on Alcoholism and Drug Abuse.

If possible, and within your perogatives, it would be extremely helpful to us if the Committee could request the appearance of Commissioner Frank Williamson, Deputy Commissioner McGinnis, Mr. Stanley Harris, Director of Division of Family and Children's Services, Ms Barbara Miklos, Acting Coordinator of the Office of Alcoholism and Mrs. Virginia Blanchard, Auditor Division of Administrative Services. We will be making some rather serious allegations regarding administrative inefficiency as well as a deliberate attempt to negate legislative intent and I'm sure that they would want to respond to these allegations.

I look forward to seeing you and the members of the Committees in Juneau.

Cordially,



Howard Scaman, Chairman  
Alaska Association of Alcoholism Professionals

HS/mb

cc: Susan Sullivan  
George Hohman

# Alaska Native Commission on Alcoholism and Drug Abuse

528 West 5th Avenue, Suite 3  
Anchorage, Alaska 99501  
Phone (907) 274-7435

February 20, 1975

Office of the Governor  
Governor Jay Hammond  
State Capitol  
3rd Floor, Pouch A  
Juneau, Alaska 99801

Dear Governor Hammond:

This letter is an official communication of the Alaska Native Commission on Alcoholism and Drug Abuse. The Commission represents the twelve Native corporations in matters concerning alcoholism and drug abuse statewide as outlined in the state plan.

At various times throughout your campaign you spoke of implementing evaluation processes in alcoholism programs and we agree that in order for state funded programs to deliver services in a responsible manner this must be done. However, it cannot be done on a maintenance level budget which is again proposed for the coming fiscal year. We feel that in order to implement some kind of responsibility within the Office of Alcoholism, various steps need to be accomplished. Among these are the appointment as soon as possible of a coordinator for the State Office of Alcoholism. Also permanent and competent staffing for that office. This is not to say that the previous acting coordinator (Ms. Barbara Miklos) was not a competent administrator. We applaud her efforts as she did the best she could under the circumstances. However, the efforts of one person however competent that person may be is not enough to insure order and responsibility within that office. We believe also the Office of Alcoholism cannot function properly under the Department Of Family And Children Services and should be a department of it's own under the Department Of Health And Social Services.

I believe you have received communication from other programs within the state addressing these same problems and others which we will be speaking on in more detail on the 27th of February. We are scheduled to meet with members of the Health, Education & Social Services Committee on that date and we expect at that time that members of that committee will be aware of the problems as we program people have stated them. We look forward to meeting with either yourself or your representative while we are in Juneau.

Sincerely,



George Barril  
Executive Director

GB/dd

cc: Lowell Thomas, Jr., Lt. Governor  
Bob Paimer  
Clem Tillion  
Sue Green  
Fred McGinnis  
Stan Harris  
Ben Iverson  
Virginia Blanchard  
Mike Bradner  
Chancy Croft  
John Keating  
A. B. Colyar  
Ed Stewart  
Dennis Tiepelman  
Members - Alaska Association of Alcoholism Professionals  
Members - Governor's Advisory Board on Alcoholism  
Members - Committees H. E. & S. S. House and Senate

**ALCOHOL RE-EDUCATION UNIT, INC.**

2900 PROVIDENCE DRIVE  
ANCHORAGE, ALASKA 99504  
PHONE 277-6551, EX. 203 OR 205

A PROGRAM DEDICATED TO THE TREATMENT OF  
ALCOHOLISM AND ALCOHOL ABUSE

February 10, 1975

The Honorable Jay Hammond  
Governor of the State of Alaska  
Pouch H  
Juneau, Alaska 99801

Dear Governor Hammond:

For the past fifteen months the position of Coordinator of the State Office on Alcoholism has been vacant. We find this to be a deplorable situation, creating confusion and inefficiency at the highest administrative levels of alcoholism programming in the State of Alaska.

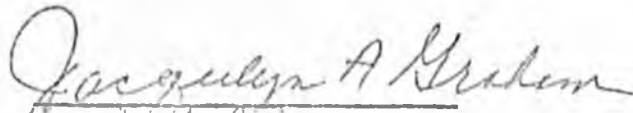
As a result of this situation, the individual agencies have had to assume many of the responsibilities for decisions and actions that rightfully belong within the scope of the State Office. It can be easily extrapolated that this improper lower level decision making is creating needless duplication of effort and political in-fighting. And, in the end, it is the alcoholic and the alcohol abuser who is getting the "short end of the stick".

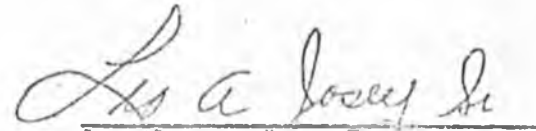
The conception, development and implementation of the highest qualitative standards, applied universally over the State of Alaska, are the responsibilities of the State Office; in the absence of proper staffing it is impossible to expect the State Office on Alcoholism to fulfill this vital function.

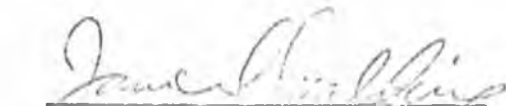
Our request is that all haste be made to fill all vacancies within the State Office on Alcoholism, and insure that this office is imbued with the authority to adequately insure that qualitative standards in alcoholism treatment are being maintained throughout the state. It is also our suggestion that the State Office on Alcoholism be given the capability,

by the appropriate means, to have "a voice of authority" in order to insure that the problems facing Alaska as a result of alcoholism are not shuttled off into a corner.

Sincerely,

  
Jacquelyn A. Graham,  
Executive Director

  
Leo Jossey, Sr., Chairman  
Board of Directors

  
James S. Spalding,  
Project Administrator

JAG/tas

cc: Lt. Governor, Lowell Thomas Jr.  
James Williamsen, Commissioner of Health & Social Services  
Frederick McGinnis, Deputy Commissioner Health & Social Services  
Edward Naughton, Finance Committee  
Representative Susan Sullivan, Health & Social Services Committee  
Representative William Parker, State of Alaska  
Stanley Harris, Director of Family & Children Services  
Representative Hugh Malone, Chairman of the Finance Committee  
Andy Warwick, Commissioner of Administration  
Barbara Mikles, Acting Coordinator, State Office on Alcoholism  
John Keating, National Council on Alcoholism-Alaska Region  
Edward Stewart, Alcohol Program Manager-GAAB Health Department  
Howard Searen, Social Development Center  
Sue Greene, Assistant to the Governor, Office of the Governor  
Clem Tillion, Office of the Governor  
George Barrill, Executive Director - ANCALA

COMMUNITY	PROGRAM TYPE	ESTIMATED AMOUNT	
		74-75	75-76
Ketchikan	Comprehensive Staffing	\$ 35,364	\$ 26,523
Juneau	Comprehensive Staffing	145,452	120,000? Reduced
Tok	Native Comprehensive	114,900	No Commitment
Aleut League	Native Inpatient	93,750	No Commitment
Anchorage ANB	Native Half-way House	62,250	No Commitment
Rural Cap Statewide	Counselors	100,000	No Commitment
AFN/ANCADA Statewide	Training Counselors	<del>80,000</del> 85,000	<del>105,000</del> 105,000
Labor/ Management	Pipeline Impact	51,500	No Commitment
Anchorage SDC	Detoxification & Rehabilitation Staffing <i>QUARTERLY REPORT DIRECT TO WASH. D.C.</i>	✓ 125,500	No Commitment
Office of Alco- holism-Statewide	Prevention	50,000	50,000
NCA-AR Statewide	Prevention	750,000	750,000
167 Villages	Prevention/Treatment <i>WHO CHOSE 116 VILLAGES?</i>	✓ 1,600,000 ✓	No Commitment (Some Carryover)
Mt. Edgecumbe	Education/Treatment	62,300	62,300
Metlakatla	Counseling	62,154	62,154
ANCADA Statewide	Technical Assistance/Rural Alaska	246,318	No Commitment
State of Alaska	Various	200,000	200,000
State of Alaska	Pipeline Impact	300,000	300,000
TOTALS		\$3,937,334	\$1,555,977

ERIC Reply -  
File - Alcoholism

# Alaska Native Commission on Alcoholism and Drug Abuse

## "Mini-grants Program"

528 W. FIFTH AVENUE, SUITE 9  
ANCHORAGE, ALASKA 99501

PHONE: 277-2578

March 3, 1975

Gail C. Shortell  
Drug Abuse Office  
329 Barrow Street  
Anchorage, Alaska 99501

Dear Ms. Shortell:

Thank you for your letter clarifying some issues about the Bethel Rap Center. I regret that I felt it necessary to use some rather strong language; however, the surface appearance did raise some rather strong questions in my mind concerning the sincerity and integrity of the Drug Abuse Office.

In your letter of February 24, 1975, you affirmed a sincere desire to help people. I believe that you meant that, and I'd like to offer a few constructive suggestions that may assist you in accomplishing that goal in certain areas of the State.

Alexander Pope wrote, "A little Knowledge is a dangerous thing." The danger lies in attempting to apply generally accepted concepts, notions, and principles from social psychology and sociology to rural Alaska, especially in predominantly Native populations. Last December, it was my privilege to read in a learned tome on sociology that "Eskimos have no social structure." This indicated to me that the notion of social structure under which the author functioned was inadequate as it made no provision for the type of society the Eskimos have. Slowly, other facts are becoming evident concerning the inapplicability of sociology concepts developed within Western Civilization to the American Indians and Alaska Natives. For example, it has been fairly well determined that "sensitivity groups" and counseling (in a classical sense) have little effect toward desired behavioral modification.

It is therefore important to cultivate an attitude that these concepts from the academic world and experience in the lower 48 are worthless and inapplicable until demonstrated otherwise. It is also advantageous to examine one's own thinking constantly to assure that the bias introduced by learning these concepts remains inoperative.

One concept that probably applies is the theory of Sapir, Whorf, and Lee relating ethnic background to Weltanschau. As many Natives have learned English only as a secondary language, and as many others speak only one of the Native languages, it is important to familiarize oneself

Ms. Gail C. Shortell  
March 3, 1975  
Page two

with the perceptual and operating structures which their words cue.

In re-reading the comments suggesting that a counseling program was not evident, I perceive that the statements must have appeared to be an example of cultural and/or bureaucratic arrogance to the personnel of the Bethel Rap Center. This may explain some of the difficulties in communication experienced. Perhaps I could interpret the comments to mean that the type of counseling employed by the Bethel Rap Center is difficult to evaluate as a counseling program because its organization differs from a "standard" format, and it therefore is not readily comparable with other programs, but I'm certain that those more directly involved would have considerable difficulty reaching this conclusion.

I'd also like to suggest that some more relevant objective than number of hours spent be used in evaluating the rendering of technical assistance, particularly that directed toward an instructional objective. My concept (perhaps biased) is that a teacher can be said to teach only if a student learns. As a technical assistant and previously as a teacher, I use every available means to evaluate the achievement of whatever educational objectives I must accomplish. In preparation for this measurement, I consider it of paramount importance to maintain a mutual confidence and trust so that I may solicit student opinion on whether learning is taking place or not. I have found that student selection of instructional modality is not only beneficial to development of an easy working relationship, but is also very often an effective pedagogical practice. The appearance to the personnel in Bethel as expressed to me was that you made nearly all the decisions concerning the technique of instruction. For that reason, and perhaps others, they developed the impression that you were both supercilious and condescending. Of course, the fact that your attitude was otherwise would be irrelevant to the effect of the impression. It is truly unfortunate that such erroneous impressions may occur but the fact that they do is something I'm certain you've learned to recognize and deal with in other cultural contexts.

Alaska Natives as a whole are faced with the task of cultural transition. Their former culture and life style has been largely wrecked by the intrusion of the white man (How can one be honored as a great walrus hunter when there are very few walrus left to hunt?) and they must now develop a new culture that is viable within the dominant society but still their own. Their heritage includes patience and a careful consideration (which we whites often interpret as "slowness" when we bother to notice that in a group discussion no Natives are speaking) before stating an opinion. I sincerely hope that they are able to develop something different and better than our sick society with all its terrorism and kinky crime. As a result, I react strongly to even the hint that someone is applying WASP concepts to Alaska Natives; thus, my report on my impressions from Bethel.

Your letter may have convinced me of your sincerity, but that people who must really be convinced that they're not having something thrust upon

Ms. Gail C. Shortell  
March 3, 1975  
Page three

them by an overbearing culture and a pompous bureaucracy are those who live in rural Alaska. I hope that these few suggestions may contain the clues you need to begin educating yourself toward developing a working relationship with Alaska Natives in rural areas that will include mutual respect and productive results.

I know that it's difficult to admit that all the knowledge gained in academic training and years of experience may in certain situations reduce one to a few steps below ignorance, even to becoming an actual danger. I went through that mill when I left my rural Alaska background for the lower 48 at the tender age of 14 and became a danger to myself. However, after reading your letter, I believe that your character is equal to the task.

I hope that you will accept these suggestions for consideration in the spirit that they were offered. If I can be of any assistance in referring you to some Native experts on Native and rural Alaska culture or on matters requiring liaison with Native groups, please call on me.

Sincerely,



Michael G. Moore  
Technical Assistant

P. S. I recently noted a story about a Raven project deserter (director?) in a publication by the Alaska Native Brotherhood. I have it from a generally reliable source that this is how SODA is perceived in Southeast Alaska. I wish you the best of luck in changing this image.

MGM:eh

cc: Dennis Tiepleman  
Senator Ted Stevens  
Lt. Governor Lowell Thomas, Jr.  
State Senator George Holman  
Martin Moore  
Gordon Jackson  
George Barril  
Charles Oxereok  
Tom Anderson  
Fred Pete, Sr.  
Margaret Wilmore  
Dr. Nightingale  
Dave Vallo  
Herb Powless  
Steve LaBuff  
State Senator John Sackett  
State Senator Chancy Crofts  
Carl Jack  
Dr. Bill Richards  
Members of ANCADA Board  
Mary Beth Hilburn

April 11, 1975

FROM: Alaska Association of Alcoholism Professionals  
Pouch 6540  
Anchorage, Alaska 99502

RE: Office of Alcoholism Budget 1975-76

Dear Legislator,

The attached copies of: a letter to Governor Hammond, the current fiscal request for the Office of Alcoholism, a copy of The NCA - Alaska Region News, and a recommended budget are for your information. . . and we hope action.

The State Office of Alcoholism has just advised all programs in Alaska that they must submit budget requests for the exact same dollar amount as last year. If this budget situation is effective, many programs may have to close down completely. Others will have to cut services 30 to 40%.

We recognize the tremendous fiscal pressure you bear this year when each special interest group pleads for funds to meet soaring inflation costs. We do ask, however, that you consider some facts and then determine if alcoholism treatment in the state is receiving proper priority.

1. Alcoholism is Alaska's number one health, mental health, corrections and welfare problem.

2. Alaska has the dubious distinction of competing with the District of Columbia for the number one alcoholism problem area in the United States.

3. State general revenue funds requested by the Administration for 1975-76 are only 65% of the general revenue funds which were allocated in 1971 ('71 - \$600,000 - '75 - \$399,000). We (the state) have a smaller commitment to alcoholism today than we did four years ago.

4. The priorities of the current Department of Health and Social Services budget which includes huge increases for Mental Health, Public Health, Corrections and Welfare and actually cut back on direct service programs for alcoholism seem (to say the least) to be unrealistic.

5. Office of Alcoholism programs are contracted to private not-for-profit local agencies which provide services at a lower cost than state operated programs.

These local not-for-profit agencies, however, are not part of the self perpetuating bureaucracy which is involved in the process of Administration budget development.

6. Alcohol causes this disease, and liquor tax revenue to the state was in excess of \$6,000,000 last year. Our budget request asks for 25% of this income to treat and prevent the problem.

We urge you to:

1. Examine the current and recommended fiscal notes.
2. Examine the NCA News article page four which details an existing formulae for distribution to low-cost effective local programs in your district.
3. Check with your local constituents in alcoholism and get their input.
4. Look at the state budget and see where funds might be directed or transferred from less pressing and cost-effective areas to the vitally important program area of alcoholism.
5. Urge your colleagues in the HESS, Finance and Free Conference committees to support the proposed AAAP recommended budget.

Thank you for your attention to our request.

Howard Scaman, Chairman  
Alaska Association of Alcoholism Professionals

HS/mt

# SOCIAL DEVELOPMENT CENTER

POUCH 6540  
ANCHORAGE, ALASKA 99502  
PHONE (907) 272-8575

April 2, 1975

For: Alaska Association of Alcoholism Professionals

Governor Jay Hammond  
Pouch A  
Juneau, Alaska 99801

Dear Governor Hammond:

We wish to thank you for your prompt response to our letter of February 7th.

First, the reply from Mrs. Green was both courteous and positive. Secondly, Commissioner Williamson, after investigation of the problems besetting the entire system of alcoholism programming statewide, made immediate decisions and took prompt administrative action.

His decision to appoint Bob Cole as Coordinator of the Office of Alcoholism and his decision to transfer the office to a level in which it can function effectively, should alleviate ninety percent of the administrative problems which have plagued this office for the last seventeen months.

Because of these decisions as well as our assessment of his administrative capabilities, the Association voted unanimously to endorse his confirmation for the office of Commissioner and we have both informally and formally lobbied with members of the State Legislature urging his confirmation.

Dr. Williamson made absolutely no commitments to us other than he would again investigate the matter of the level of funding for this office during fiscal year 1975-76.

We have for a long time been recommending a level of four million dollars (\$4,000,000.00) for the operation of the State office and its grant and aid program. There seems to be a great deal of confusion regarding your current intent to support your written campaign statement which indicated that your administration would initiate a budget request for four million dollars (\$4,000,000.00) level for the State Office of Alcoholism.

Fiscal notes are often confusing. The attached suggestion of income to support a four million dollar (\$4,000,000.00) state program may be of interest both to you and Mrs. Green.

The former Commissioner submitted a budget request to the legislature which asked for an increase of ten thousand seven hundred dollars (\$10,700.00) over fiscal year 1974-75. This is less than 5/10th of one percent in a year which has produced almost disastrous inflationary increases and almost crippled the existing programming. At the same time the Commissioner submitted a budget request for the Division of Mental Health which included an increase of over three million dollars (\$3,000,000.00) worth of general revenue funds to support that activity. An increase of approximately 40 percent. Considering that "most mental health" problems as well as 80% of the corrections, problems in the state are directly related to alcohol abuse I think you will agree that Fred's priorities (tempered by his moral attitude towards alcohol use of any kind) were more than a little out of line.

We are circulating the attached fiscal notes and suggestions to the legislature and requesting that the HESS and Finance Committees work with you and Dr. Williamson to see if something like this might be appropriate to continue the effort against Alaska's number one health problem. In order to bring the office program level up to the four million dollar (\$4,000,000.00) mark it would require an addition of only 1.1 million of state revenue funds or a total budget request of approximately 1.6 million in general revenue funds. May we point out that this is approximately 25% of the income received by the state in direct liquor taxes.

We will appreciate your re-examination of the entire funding situation as relates to the Office of Alcoholism and your comment as to whether the administration will support or oppose such a recommendation.

We compliment you on your selection of Dr. Williamson for the position of Commissioner of Health and Social Services and your active interest in alcoholism programming statewide. Thank you again for your consideration.

Cordially,



Howard Scaman, Chairman  
Alaska Association of  
Alcoholism Professionals

HS/mb

cc: Frank Williamson, Commissioner

Attachment

CURRENT REQUEST:

	<u>ALLOCATION</u>	<u>APPROP</u>	<u>SOURCES</u> <u>CENTRAL FUND</u>	<u>OTHER</u>
<u>ALCOHOLISM</u>				
Administration & Consultation	230,800			*
Grants to Communities	<u>2,000,000</u>		<u>399,900</u>	<u>1,830.900</u>
Sub Total		2,230,800		

Explanation:

\* "Other" in this request includes

1) 1,327,800	HEW TITLE VIa & XVI
2) 200,000	HEW NIAAAA State Formulae Grant
3) 25,000	HEW NIAAAA Prevention Grant
4) 278,100	Local cash from communities

It is to be noted:

1. Actual money available to support local community programs statewide from the state is only \$1,392,600
2. While total Program request is 2,230,800 - an apparent increase of \$10,700 over FY 75 budget of \$2,217,100 - (approximately .05% increase)...
3. The 25,000 Prevention Grant was not included in FY 75 budget - and is part of administration...
4. Actual monies available for programs decreases in this budget request by approximately 1.2%.
5. In light of inflation this fiscal request is a decrease of over 30% at a time when programs are just beginning to reach maturity and produce measurable results.

Governors Budget  
Current Request

Proposed by Alaska Association of Alcoholism Professionals

Recommended Fiscal Request - 1975-1976

	<u>Allocation</u>	<u>Appropriation</u>	<u>Sources</u>	
			<u>General Fund</u>	<u>Other</u>
Alcoholism				
Administration & Consultation	400,000			
Grants to Communities	<u>3,600,000</u>			*
		<u>4,000,000</u>	= <u>1,519,100</u>	<u>2,480,900</u>

-----  
In this budget "other" includes:

1.	1,327,800	HEW Title IVa & XVI
	200,000	HEW NIAAA State Formulae Grant
	25,000	HEW NIAAA Prevention
	278,100	Local Community Cash
	<u>650,000</u>	HEW NIAAA Pipeline Impact (3 years)
	<u>\$2,480,900</u>	

A \$650,000 NIAAA "pipeline" impact award has been received by the state and approved by the legislature. \$200,000 of this, however, is committed to direct services on the pipeline.

The \$1,519,000 general revenue request is approximately 25% of the state's direct income from liquor taxes.

# SOCIAL DEVELOPMENT CENTER

POUCH 6540  
ANCHORAGE, ALASKA 99502  
PHONE (907) 272-8575

April 18, 1975

Mr. George Hohman  
Chairman, HESS  
Senate of the State of Alaska  
Pouch V  
Juneau, Alaska 99801

Dear George,

The attached letter to Commissioner Williamson is self explanatory.

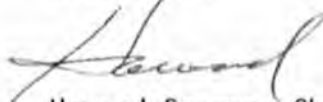
The shut-down authorization voted on yesterday in Anchorage is a serious issue which we hope can be resolved without action.

*PROBABLY STARTED BY  
MAY 1.*

Would you please be our guest at lunch noon Wednesday the 23rd of April at the Latchstring to meet with Commissioner Williamson and see if the problem can be solved.

I realize your schedules are busy and every special interest group in the state is pressing with demands for your time. Please send someone to represent you if your schedule is committed that day.  
Thanks.

Cordially,



Howard Scaman, Chairman  
Alaska Association of  
Alcoholism Professionals

HS/mt

attach.

# SOCIAL DEVELOPMENT CENTER

POUCH 6540  
ANCHORAGE, ALASKA 99502  
PHONE (907) 272-8575

April 18, 1975

Francis S. L. Williamson  
Commissioner  
Health and Social Services  
Pouch H  
Juneau, Alaska 99801

Dear Commissioner Williamson,

David Freer has set up an appointment for us on Wednesday, April 23, at 11:15 a.m. I hope you will be able to join me for lunch with several members of the legislature also.

There are two areas of concern.

1. The Re-Education Unit eviction at A.P.I. may be solved by construction of another wing at the SDC facility and combining the two programs. Mental Health officials have indicated a relocations willingness to assist financially in the move in lieu of the \$195,000 yearly contribution Mental Health makes to that program.

Here we need your arbitration, judgement, and perhaps a friendly assist at the Division of Lands.

2. The more serious problem is the funding question. If the current budget is all we can expect, some programs will be forced to close completely, others will have to cut direct services by 35 to 40%. We realize your position and are directing our action and efforts to the Governor and the state legislature.

Unfortunately it may be necessary to take positive action to draw attention to the problem. The Alaska Association of Alcoholism Professionals of the Anchorage area, by unanimous vote of all Program Directors and employees, authorized an indefinite strike/shut-down of all programs in Anchorage based on the decision of a negotiating committee to be appointed. We are awaiting the formal written authorization from the other areas of the state before I can officially announce that this would be a statewide shut-down (telephone commitments have indicated that all other programs would join the shut-down) the results of such action would be chaotic.

Unlike other strikes or shut-downs where employee groups are demanding personal salary increases, this group asks for funds to provide services to clients.

The State legislature took the responsibility for handling alcoholism out of the hands of local police and city governments and gave the same responsibility to local not-for-profit agencies through the Office of Alcoholism, and then has forgotten to provide funding ever since.

In Anchorage alone it used to cost the city government \$600,000 per year in 1972 dollars to merely "keep the streets clean" by locking up drunks. The city now contributes nothing and the state's total commitment is \$399,000 in general revenue funds, \$200,000 less than 1971. We really do not want to force the issue by closing down local programs, but we are prepared with no reservations to act on the shut-down authorization.

The budget process which led to this fiasco is simple to understand. While alcoholism people are all in effect contract employees of the Commissioner, we had no input whatsoever in the budget process. The Office was without staff for seventeen months, and there was no effective voice to either assess needs or speak to the issue.

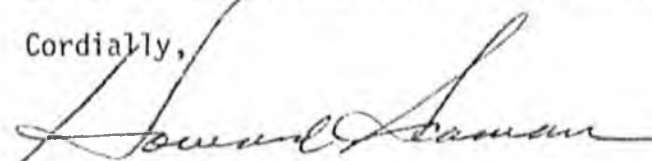
I sincerely believe that the question can be worked out privately, simply by an understanding of the facts, and a possible re-allocation of funds.

We are not publicity seekers as you know, and will studiously avoid communications with the media in order to avoid any embarrassment or public conflict with the Administration, unless it becomes absolutely necessary to implement a shut-down. In no event would any shut-down action be taken without giving a few days notice to the state so that corrections clients could be returned to prisons, the local hospitals could prepare to accept the detox clients and the local police departments could gear-up to handle the problem on the streets.

By copy of this letter and phone calls I am inviting Senators Croft, Ray, and Hohman, and Representatives, Bradner, Sullivan, and Malone to discuss the issue at lunch with us on Wednesday, April 23.

We again wish to compliment you on Bob Cole, he is doing an excellent job picking up the pieces in the Office of Alcoholism.

Cordially,



Howard Scaman, Chairman  
Alaska Association of  
Alcoholism Professionals

HS/mt

Commissioner Williamson

Page 3

cc: A. Governor Jay Hammond  
1. Chancy Croft  
2. Bill Ray  
3. George Hohman  
4. Mike Bradner  
5. Hugh Malone  
6. Susan Sullivan

# SOCIAL DEVELOPMENT CENTER

8.4

POUCH 6540  
ANCHORAGE, ALASKA 99502  
PHONE (907) 272-8575

FOR: Alaska Association of Alcoholism Professionals

February 7, 1975

Governor Jay Hammond  
Juneau, Alaska 99801

Dear Governor Hammond,

This letter is an official communication, authorized at a meeting held on February 6, 1975 in Anchorage, from the Alaska Association of Alcoholism Professionals who represent program directors and staff of all urban and rural alcoholism programs statewide.

Many of us (at least 290 that I can think of) voted for you partially on the basis of your written campaign pledges to initiate administrative order in the Department of Health and Social Services and most specifically because of your stated commitment to combating the State's number one problem: Alcoholism.

You pledged heavy financial support (\$4,000,000) and the necessary administrative support to implement and evaluate the programs.

We applaud your acceptance of Commissioner McGinnis' resignation. Although personally, I would have been much happier if he had been reassigned to some other duty such as Chaplain to the House or Senate, rather than retain an influential position with the Department.

We are sure that you are not aware of the chaos and disorder which you have inherited in the Office of Alcoholism. However, we are confident that you can correct the situation as soon as you are aware of the facts.

The reason for this letter is another major crisis which is bringing the entire statewide program down in shambles. The Associate Coordinator of the Office (Acting Coordinator for the past two months) has resigned effective March 15th. She is an extremely competent administrator who had the humility to recognize her lack of experience in the field of Alcoholism and she did an admirable job in spite of the impossible handicaps within the Department. We are officially on record in commending her to you for her efforts as Acting Coordinator.

Barbara's resignation leaves the office with one staff member and clerical assistants while the office is budgeted for three positions this year.

Simply stated, here are the facts as we see them:

1. We cannot operate Alcoholism programs in the state without a State Office.
2. Since the Coordinator (John Keating) resigned in October of 1973, the office has been a mess.

3. This position (Coordinator) has been vacant for 15 months.
4. The Office of Alcoholism was placed by order of the Commissioner under the Division of Family and Children's Services. Repeated attempts during the past years to move it from this absolutely irrational structure have been ignored.
5. Almost every recommendation of the Governor's Advisory Board on Alcoholism has been noted by the Commissioner, approved and then ignored completely.
6. The real policy direction of the Office of Alcoholism has been, by default and assumption of authority, delegated to the audit section of the Division of Administration.
7. NIAAA, (the National Institute of Alcoholism and Alcohol Abuse) which is the major funding source for the state's programs, makes direct grants to the state programs. While they attempt to cooperate with the state in the planning process, they send us the grant applications for review. The grants are sent by Administrative order to the Division of Comprehensive Health Planning which has no relationship to the State Office of Alcoholism or to your Advisory Board.
8. In the budget review process, your Commissioner ignored your stated campaign promises, and submitted a maintenance level budget for the Office. From the little information we can gather, no one in the department or your office attempted to support your intent.
9. While the "State Plan" for Alcoholism calls for evaluation of the grantee/contract programs, no evaluation has been done during the past year, and the only technical advise available to the programs has been in the form of after the fact audits, which attempt to control and regulate by budget audit.
10. Grant/contract applications were submitted to the State before April 1, 1974 last year. Bureaucratic bungling between the Division of Family and Children's Services, the Commissioner and the Division of Administrative Services delayed the processing of most of these contracts until October 1st, 1974, (3 months after the initiation date of July 1st) and then most grants were cut 5% (retroactively) by administrative action.  
  
Can you imagine operating the State government from July through September with no revenue and then finding out your budget was \$20,000,000 less than you thought?
11. Renewal funding grants are being written today all over the state for submission on March 1st. As of March 15th, there will be only one person in the office to review them.

3. This position (Coordinator) has been vacant for 15 months.
4. The Office of Alcoholism was placed by order of the Commissioner under the Division of Family and Children's Services. Repeated attempts during the past years to move it from this absolutely irrational structure have been ignored.
5. Almost every recommendation of the Governor's Advisory Board on Alcoholism has been noted by the Commissioner, approved and then ignored completely.
6. The real policy direction of the Office of Alcoholism has been, by default and assumption of authority, delegated to the audit section of the Division of Administration.
7. NIAAA, (the National Institute of Alcoholism and Alcohol Abuse) which is the major funding source for the state's programs, makes direct grants to the state programs. While they attempt to cooperate with the state in the planning process, they send us the grant applications for review. The grants are sent by Administrative order to the Division of Comprehensive Health Planning which has no relationship to the State Office of Alcoholism or to your Advisory Board.
8. In the budget review process, your Commissioner ignored your stated campaign promises, and submitted a maintenance level budget for the Office. From the little information we can gather, no one in the department or your office attempted to support your intent.
9. While the "State Plan" for Alcoholism calls for evaluation of the grantee/contract programs, no evaluation has been done during the past year, and the only technical advise available to the programs has been in the form of after the fact audits, which attempt to control and regulate by budget audit.
10. Grant/contract applications were submitted to the State before April 1, 1974 last year. Bureaucratic bungling between the Division of Family and Children's Services, the Commissioner and the Division of Administrative Services delayed the processing of most of these contracts until October 1st, 1974, (3 months after the initiation date of July 1st) and then most grants were cut 5% (retroactively) by administrative action.

Can you imagine operating the State government from July through September with no revenue and then finding out your budget was \$20,000,000 less than you thought?

11. Renewal funding grants are being written today all over the state for submission on March 1st. As of March 15th, there will be only one person in the office to review them.

The Alaska Association of Alcoholism Professionals will probably be presenting testimony to the Health, Education and Social Services Committees of the House and Senate on the 27th of February. It is my understanding that the National Council of Alcoholism, the Alaska Native Commission on Alcoholism and Drug Abuse and the Greater Anchorage Area Borough Health Department will also be there. We are hopeful that we can build support within the legislature to assist you in rectifying the situation.

We urge you in the strongest possible terms to:

1. Support the programs.
2. Staff the Office immediately so they can do their job (2 out of 3 positions will be vacant). Perhaps an immediate appointment of a contracted team of Administrative organizers would straighten it out (with your direct backing) until your new Commissioner can choose a permanent Coordinator. We suggest you re-open the recruitment immediately.
3. Re-open the budget hearings and insist upon a strong Alcoholism evaluation unit to both monitor programs for effectiveness and provide badly needed field technical assistance.
4. Reconsider the placement of the office under the Division of Family and Children's Services. The Department's erroneous rationale for moving the office there in the first place was that "Federal Regulations" (Title IVa and XVI of the Social Security Act) required it. This is pure unadulterated bullshit!
5. Please have someone from your office attend the House (and perhaps Senate) hearings on February 27th.
6. Please have someone from your office attend the meeting of the Governor's Advisory Board on Alcoholism February 28th, March 1st and 2nd in Petersburg.

The operating programs and agencies in the field of Alcoholism are disgraced, demoralized and confused. We look to you confidently, to correct these errors with dispatch. We thank you for your assistance.

Cordially,



Howard Scaman, Chairman  
Alaska Association of Alcoholism Professionals

HS/sj

cc: Lowell Thomas, Jr.  
Bob Palmer  
Clem Tillion  
Sue Green  
Fred McGinnis

cc: (cont'd) Stan Harris  
Ben Iverson  
Virginia Blanchard  
Mike Bradner  
Chancy Croft  
John Keating  
George Barril  
A. B. Colyar  
Ed Stewart  
Members - Alaska Association of Alcoholism Professionals  
Members - Governor's Advisory Board on Alcoholism  
Members - Committees H. E. & S. S. House and Senate

# Alaska Native Commission on Alcoholism and Drug Abuse

528 West 5th Avenue, Suite 3  
Anchorage, Alaska 99501  
Phone (907) 274-7435

February 20, 1975

Office of the Governor  
Governor Jay Hammond  
State Capitol  
3rd Floor, Pouch A  
Juneau, Alaska 99801

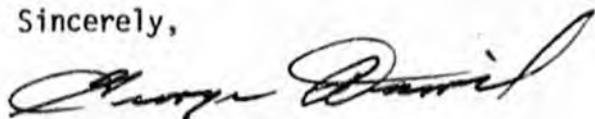
Dear Governor Hammond:

This letter is an official communication of the Alaska Native Commission on Alcoholism and Drug Abuse. The Commission represents the twelve Native corporations in matters concerning alcoholism and drug abuse statewide as outlined in the state plan.

At various times throughout your campaign you spoke of implementing evaluation processes in alcoholism programs and we agree that in order for state funded programs to deliver services in a responsible manner this must be done. However, it cannot be done on a maintenance level budget which is again proposed for the coming fiscal year. We feel that in order to implement some kind of responsibility within the Office of Alcoholism, various steps need to be accomplished. Among these are the appointment as soon as possible of a coordinator for the State Office of Alcoholism. Also permanent and competent staffing for that office. This is not to say that the previous acting coordinator (Ms. Barbara Miklos) was not a competent administrator. We applaud her efforts as she did the best she could under the circumstances. However, the efforts of one person however competent that person may be is not enough to insure order and responsibility within that office. We believe also the Office of Alcoholism cannot function properly under the Department Of Family And Children Services and should be a department of it's own under the Department Of Health And Social Services.

I believe you have received communication from other programs within the state addressing these same problems and others which we will be speaking on in more detail on the 27th of February. We are scheduled to meet with members of the Health, Education & Social Services Committee on that date and we expect at that time that members of that committee will be aware of the problems as we program people have stated them. We look forward to meeting with either yourself or your representative while we are in Juneau.

Sincerely,



George Barril  
Executive Director

GB/dd

cc: Lowell Thomas, Jr., Lt. Governor  
Bob Palmer  
Clem Tillion  
Sue Green  
Fred McGinnis  
Stan Harris  
Ben Iverson  
Virginia Blanchard  
Mike Bradner  
Chancy Croft  
John Keating  
A. B. Colyar  
Ed Stewart  
Dennis Tiepelman  
Members - Alaska Association of Alcoholism Professionals  
Members - Governor's Advisory Board on Alcoholism  
Members - Committees H. E. & S. S. House and Senate

March 31, 1975

Theodore H. Cordua  
President, Board of Directors  
National Council on Alcoholism  
4510 International Airport Road  
Suite 1  
Anchorage, Alaska 99502

Dear Mr. Cordua:

Thank you very much for your letter of March 13, 1975,  
relating to the alcoholism budget in Alaska.

I am very concerned about the alcoholism program and  
doing everything I can to promote its recognition as  
one of the serious diseases that afflicts many people  
in the State of Alaska.

The Legislature is considering many avenues of attack  
on the alcoholism problem and although we feel that  
the program cannot be funded to the level that will really  
make serious inroads into the problem, I am working as  
hard as possible to make certain that the State continues  
to devote much of their efforts in health and social  
services to the problem of alcoholism.

Thank you very much for your correspondence.

Sincerely,

George Hohman  
State Senator

GH:pt

*Reply  
file Alcoholism*

**National  
Council  
on  
Alcoholism**  **Alaska Region**

4510 International Airport Road, Suite 1  
Anchorage, Alaska 99502  
Phone 279-3575

March 13, 1975

Mr. George Hohman  
Box 100  
Bethel, AK 99559

Dear Mr. Hohman:

The National Council on Alcoholism-Alaska Region requests that you take two actions in reporting out the Governor's budget for the next fiscal year:

1. Apply not less than Four Million Dollars (\$4,000,000.00) in funds to the Office of Alcoholism's budget to carry on the work just begun in Alaska's most serious health and social problem area.
2. Provide a specific line-item in the University of Alaska's budget for not less than Seventy Thousand Dollars (\$70,000.00) to provide core staff for the U. of A. Center for Alcohol and Addiction Studies.

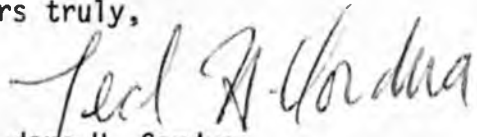
The adoption of these two actions by your committee will use less than the equivalent of two-thirds of the dollar amount generated to the State by the sale of alcoholic beverages. It is our contention that, unless funds are provided in reasonable amounts to deal with this problem, the residual cost of policing, of welfare and medical services will continue to increase. These are the only funds provided by the State to deal specifically with reducing the cost associated with alcoholism and alcohol abuse. These programs should be encouraged even at the expense of other maintenance programs dealing with the problems of alcoholism which are unable to provide solutions.

The request for a specific line-item in the University's budget is to provide so-called "hard money" for the continuation of core staff for that project which has been maintained over the period of the past three years by funds from the Office of Alcoholism and other sources.

Page 2  
March 13, 1975  
Finance Committee Members

The justification for the savings which can be affected by these moves can be obtained by discussing the matter with our Executive Director, Mr. John H. Keating, and his staff at our offices in Anchorage.

Yours truly,

A handwritten signature in cursive script, appearing to read "Theodore H. Cordua".

Theodore H. Cordua  
President, Board of Directors

THC/les

# STATE OF ALASKA

## DEPT. OF HEALTH AND SOCIAL SERVICES

*File Alcohol Budget*  
JAY S. HAMMOND, Governor

March 5, 1975

Mr. George Hohman, Chairperson  
Senate HESS Committee  
Pouch V  
Juneau, Alaska 99801

Dear Mr. Hohman:

The Governor's Advisory Board on Alcoholism, by official action, urges you to consider and support the inclusion of the budget line item which supports staffing for the Center for Alcohol and Addiction Studies of the University of Alaska.

We consider training and research to be vital components of the comprehensive statewide program which is developing into an effective system of combating Alaska's number one health problem.

The budget allocated to the Office of Alcoholism is directed primarily at supporting treatment and prevention programs. Without an active training program, their effectiveness is reduced.

Please consider and support this staffing line item. In so doing, we will be answering a major need, and these state monies will be proof of commitment to federal funding agencies which are, at this time, considering financial support of the Center for Alcohol and Addiction Studies.

Thank you for your attention.

Cordially,

*Joseph L. Fuller*  
Joseph L. Fuller  
Vice Chairman  
Governor's Advisory Board on Alcoholism

cc: Joseph Fuller  
William Diebels  
Robert Cole  
Robert Winslow  
Marcello Quinto  
William Rader  
10 copies: Please distribute

AB 190

# STATE OF ALASKA

JAY S. HAMMOND, Governor

## DEPT. OF HEALTH AND SOCIAL SERVICES

March 5, 1975

Mr. George Hohman, Chairperson  
Senate HESS Committee  
Pouch V  
Juneau, Alaska 99801

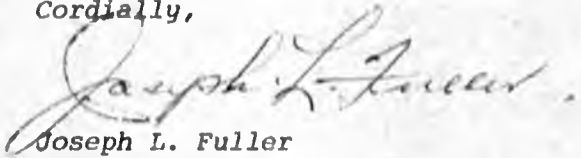
Dear Mr. Hohman:

The Governor's Advisory Board on Alcoholism, by official action, urges you to consider and support House Bill No. 190, "An Act relating to treatment of alcoholism and drug addiction under group health and disability insurance plans."

Alcoholism is the number one health problem in Alaska and drug addiction is all too rapidly on the increase. We must recognize these health menaces for the illnesses they are and provide the fullest possible measure of treatment as well as prevention and education programs. To do so properly requires the implementation of inpatient treatment at licensed health facilities. To facilitate such treatment, coverage of alcoholism and drug addiction by group and blanket disability insurance policies becomes imperative.

We, therefore, urge that you give House Bill No. 190 your sincere consideration and support.

Cordially,



Joseph L. Fuller  
Vice Chairman  
Governor's Advisory Board on Alcoholism

cc: Dr. Francis Williamson  
Robert Cole  
Joseph Fuller  
William Diebels  
Marcello Quinto  
William Rader  
Robert Winslow  
10 Copies: Please distribute

My Bet  
1/20

Box 208  
Sellington, Alaska 99576  
January 14, 1975

Senator George H. Hollman  
Box 100  
Bethel, Alaska 99557

Dear George:

The legislature has not yet come into session, so I assume you probably are still in Bethel.

If there is any vacancy to be filled on the Alaska General Council Board, we, in Sellington, will appreciate you recommending MARIE KALLSTRON to the governor. I have already made contact with Jay Hammond about this, but do not know of any vacancy spots now.

You may know Marie Kallstrom, and you need feel no hesitation in mentioning her as a candidate. She is respected in the business community and is known for her friendly nature and conduct.

She has been more than ten years now as manager of the Anchorage Hotel. She has been assistant to the manager, city manager and even that as a Northern Commercial's district manager.

It is about time that more of the ladies be appointed to the regulatory boards and more of them from the bush areas.

Sincerely yours,

Julia B. Carson

# SOCIAL DEVELOPMENT CENTER

POUCH 6510  
ANCHORAGE, ALASKA 99502  
PHONE (907) 272-8575

March 3, 1975

Susan Sullivan, Chairperson  
House HESS Committee  
Pouch V,  
Juneau, Alaska 99801

Dear Ms. Sullivan:

Thank you very much for arranging the hearings on alcoholism problems on February 27th, 1975, in Juneau. We had no idea there would be so many questions from the Committee and I apologize that the hearings lasted until such a late hour. As you are all aware from the tone of our testimony, we were merely attempting to offer positive suggestions rather than criticize anyone for past performance. As a direct result of the impending hearings and the hearings themselves, Commissioner Williamson has taken some very positive steps:

- 1) A Coordinator has been appointed for the first time in sixteen months. Mr. Bob Cole who now holds that position, has met with us individually and collectively. We believe his appointment should solve a number of problems within the statewide system of alcoholism treatment and prevention.
- 2) Commissioner Williamson has, after investigating the administrative dilemma of the Office of Alcoholism, formally agreed to transfer this office from the Division of Family and Children's Services to a level which will permit direct communication between the Commissioner and the Coordinator of the State Office.

In these two areas the administration has made a positive response to the action we requested from your Committee, and taken steps which hopefully will solve most of the internal problems of the State Office of Alcoholism.

There are two points remaining which are most properly the province of the legislature and we again bring them to your attention:

- 1) Transfer of Title IVa and XVI funding: It is apparent from everything we know that the transfer of Title IVa and XVI funding to another division of the Department of Health Education and Social Services is both legal and desirable. It is evident, however, that this kind of transfer would be a "bureaucratic" impossibility in the short time remaining before final approval of the state budget. Therefore, we

have agreed to work with the Department and assist them in preparing fiscal notes for recommendation of this transfer to the legislature next year. We have lived with the state imposed regulations for three years now, and hopefully many of the "mickey mouse" rules and regulations which impede us in the Title IVa and XVI funding process can be removed or softened by the State Office itself.

2) This leaves the only major problem of alcoholism program funding which is currently requested at the level of approximately two million dollars (\$2,000,000). This is less than a maintenance level budget! You have heard us ask for a funding level of approximately four million dollars (\$4,000,000) statewide to continue and upgrade the programs of Prevention, Treatment, Research, and Training which are so badly needed to combat Alaska's number one health problem. By leaving the Federal Title IVa and XVI monies in the State Office of Alcoholism budget, and considering the six hundred fifty thousand dollars (\$650,000) "pipeline impact" NIAAA funds which will be added to our state budget during the next three years annually, it would require only a relatively small addition of state general revenue funds to augment and compliment the large Federal portion in order to bring the funding level up to the State Office of Alcoholism to the four million dollar (\$4,000,000) required budget.

Therefore, we again urge you to support a budget request for the Office of Alcoholism which totals four million dollars (\$4,000,000) including both Title IVa and XVI as well as the "pipeline impact" monies.

The State funds required to meet this level would amount to less than two million dollars (\$2,000,000). May we also point out that liquor tax revenues are in excess of six million dollars (\$6,000,000) annually.

Again, thank you for your cooperation and assistance. The very fact that both sides were able to come together in a spirit of good will and cooperation before your Committee has produced remarkably practical results in a very short time. The Alaska Association of Alcoholism Professionals was extremely impressed with the performance, personality and actions of Dr. Williamson and we have requested his confirmation by the legislature (this official notification is being sent under separate cover).

Cordially,



Howard Scaman, Chairman  
Alaska Association of  
Alcoholism Professionals

HS/mb

cc: Senator Hohman, Chairman HESS  
Committee members, HESS, House & Senate  
Committee members, Finance, House & Senate  
Speaker of the House  
President of the Senate

# SOCIAL DEVELOPMENT CENTER

POUCH 6540  
ANCHORAGE, ALASKA 99502  
PHONE (907) 272-8575

8.4  
Alcoholism  
Jt. Meeting  
2/27

January 8, 1975

Honorable George Hohman  
Senate of the State of Alaska  
Pouch V,  
Juneau, Alaska 99801

Dear Senator Hohman,

We have made arrangements with the House Committee on H.E. & S.S. to present testimony regarding Alcoholism programming problems on February 27th in Juneau.

The attached copies of our letter to Governor Hammond are for distribution to your Committee members and present a very brief description of the problem.

We believe that legislative intent regarding Alcoholism programming in the state has been, and is being, deliberately thwarted by the Department of Health and Social Services and we would like to present information to you to justify the allegations made in our letter to the Governor.

Would it be possible to appear before your Committee on the 27th of February, or perhaps hold a joint hearing with the House Committee on that date? I have asked Susan Moss to coordinate with Eric to see if arrangements could be made for this.

Our travel budgets are very limited and the four individuals who represent the major components of the statewide programs will be in Juneau on the 27th on our way to Petersburg.

The situation is really critical, George, and we need the help of the legislature in supporting the new Governor's pledge to get the mess straightened out.

Please advise me if that date would be convenient, either directly or through the House Committee.

Cordially,



Howard Scaman, Chairman  
Alaska Association of Alcoholism Professionals

cc: House Committee on H.E. & S.S.  
Attachments (10)

# SOCIAL DEVELOPMENT CENTER

POUCH 6540  
ANCHORAGE, ALASKA 99502  
PHONE (907) 272-8575

FOR: Alaska Association of Alcoholism Professionals

February 7, 1975

Governor Jay Hammond  
Juneau, Alaska 99801

Dear Governor Hammond,

This letter is an official communication, authorized at a meeting held on February 6, 1975 in Anchorage, from the Alaska Association of Alcoholism Professionals who represent program directors and staff of all urban and rural alcoholism programs statewide.

Many of us (at least 290 that I can think of) voted for you partially on the basis of your written campaign pledges to initiate administrative order in the Department of Health and Social Services and most specifically because of your stated commitment to combating the State's number one problem: Alcoholism.

You pledged heavy financial support (\$4,000,000) and the necessary administrative support to implement and evaluate the programs.

We applaud your acceptance of Commissioner McGinnis' resignation. Although personally, I would have been much happier if he had been reassigned to some other duty such as Chaplain to the House or Senate, rather than retain an influential position with the Department.

We are sure that you are not aware of the chaos and disorder which you have inherited in the Office of Alcoholism. However, we are confident that you can correct the situation as soon as you are aware of the facts.

The reason for this letter is another major crisis which is bringing the entire statewide program down in shambles. The Associate Coordinator of the Office (Acting Coordinator for the past two months) has resigned effective March 15th. She is an extremely competent administrator who had the humility to recognize her lack of experience in the field of Alcoholism and she did an admirable job in spite of the impossible handicaps within the Department. We are officially on record in commending her to you for her efforts as Acting Coordinator.

Barbara's resignation leaves the office with one staff member and clerical assistants while the office is budgeted for three positions this year.

Simply stated, here are the facts as we see them:

1. We cannot operate Alcoholism programs in the state without a State Office.
2. Since the Coordinator (John Keating) resigned in October of 1973, the office has been a mess.

3. This position (Coordinator) has been vacant for 15 months.
4. The Office of Alcoholism was placed by order of the Commissioner under the Division of Family and Children's Services. Repeated attempts during the past years to move it from this absolutely irrational structure have been ignored.
5. Almost every recommendation of the Governor's Advisory Board on Alcoholism has been noted by the Commissioner, approved and then ignored completely.
6. The real policy direction of the Office of Alcoholism has been, by default and assumption of authority, delegated to the audit section of the Division of Administration.
7. NIAAA, (the National Institute of Alcoholism and Alcohol Abuse) which is the major funding source for the state's programs, makes direct grants to the state programs. While they attempt to cooperate with the state in the planning process, they send us the grant applications for review. The grants are sent by Administrative order to the Division of Comprehensive Health Planning which has no relationship to the State Office of Alcoholism or to your Advisory Board.
8. In the budget review process, your Commissioner ignored your stated campaign promises, and submitted a maintenance level budget for the Office. From the little information we can gather, no one in the department or your office attempted to support your intent.
9. While the "State Plan" for Alcoholism calls for evaluation of the grantee/contract programs, no evaluation has been done during the past year, and the only technical advise available to the programs has been in the form of after the fact audits, which attempt to control and regulate by budget audit.
10. Grant/contract applications were submitted to the State before April 1, 1974 last year. Bureaucratic bungling between the Division of Family and Children's Services, the Commissioner and the Division of Administrative Services delayed the processing of most of these contracts until October 1st, 1974, (3 months after the initiation date of July 1st) and then most grants were cut 5% (retroactively) by administrative action.

Can you imagine operating the State government from July through September with no revenue and then finding out your budget was \$20,000,000 less than you thought?

11. Renewal funding grants are being written today all over the state for submission on March 1st. As of March 15th, there will be only one person in the office to review them.

The Alaska Association of Alcoholism Professionals will probably be presenting testimony to the Health, Education and Social Services Committees of the House and Senate on the 27th of February. It is my understanding that the National Council of Alcoholism, the Alaska Native Commission on Alcoholism and Drug Abuse and the Greater Anchorage Area Borough Health Department will also be there. We are hopeful that we can build support within the legislature to assist you in rectifying the situation.

We urge you in the strongest possible terms to:

1. Support the programs.
2. Staff the Office immediately so they can do their job (2 out of 3 positions will be vacant). Perhaps an immediate appointment of a contracted team of Administrative organizers would straighten it out (with your direct backing) until your new Commissioner can choose a permanent Coordinator. We suggest you re-open the recruitment immediately.
3. Re-open the budget hearings and insist upon a strong Alcoholism evaluation unit to both monitor programs for effectiveness and provide badly needed field technical assistance.
4. Reconsider the placement of the office under the Division of Family and Children's Services. The Department's erroneous rationale for moving the office there in the first place was that "Federal Regulations" (Title 1Va and XVI of the Social Security Act) required it. This is pure unadulterated bullshit!
5. Please have someone from your office attend the House (and perhaps Senate) hearings on February 27th.
6. Please have someone from your office attend the meeting of the Governor's Advisory Board on Alcoholism February 28th, March 1st and 2nd in Petersburg.

The operating programs and agencies in the field of Alcoholism are disgusted, demoralized and confused. We look to you confidently, to correct these errors with dispatch. We thank you for your assistance.

Cordially,



Howard Scaman, Chairman  
Alaska Association of Alcoholism Professionals

HS/sj

cc: Lowell Thomas, Jr.  
Bob Palmer  
Clem Tillion  
Sue Green  
Fred McGinnis

cc: (cont'd) Stan Harris  
Ben Iverson  
Virginia Blanchard  
Mike Bradner  
Chancy Croft  
John Keating  
George Barril  
A. B. Colyar  
Ed Stewart  
Members - Alaska Association of Alcoholism Professionals  
Members - Governor's Advisory Board on Alcoholism  
Members - Committees H. E. & S. S. House and Senate

# SOCIAL DEVELOPMENT CENTER

POUCH 6540  
ANCHORAGE, ALASKA 99502  
PHONE (907) 272-8575

February 19, 1975

Susie Moss  
House HESS Committee  
Pouch V  
Juneau, Alaska 99801

Dear Susie:

Thank you for your note of February 13th. Is that a typographical error in your last paragraph? All of us who are coming to Southeastern Alaska will be in Petersburg on the 28th for the State Advisory Board meeting. I hope that the hearing has been scheduled for 3:00 o'clock on the 27th, as we requested. Is it a joint House-Senate hearing?

The basic problems facing the State's alcoholism programs are outlined in my letter to the Governor which I hope was circulated to members of your Committee. This and a number of similar letters from programs and associations throughout the state have received no direct response from Governor Hammond's office yet. We are, however, aware that he is moving with all possible dispatch to correct the situation. Hopefully, by February 27th a number of items will be already corrected by administrative action. However, if this has not been accomplished by the 27th, we will request the following action from the legislature;

- 1) Moving the Office of Alcoholism from a "sub-basement" level in the Division of Family and Children's Services to a ranking office along with the Office of Drug Abuse, Office of Ageing, etc., and reporting directly to the Commissioner of Health and Social Services.

This would literally eliminate about one hundred miles of red tap and give the office an opportunity to perform its function properly.

- 2) We will request that the legislature insist that this administration comply with legislative intent, and staff the office to its proper compliment of people. The position of Coordinator (the Chief Executive Officer of the Office of Alcoholism) has been vacant for fifteen months and the resignation of the current Acting Coordinator leaves the office understaffed and operating at approximately forty percent efficiency. This, at the most crucial time of the year when the entire Grant renewal process is underway.
- 3) We will request that the legislature insist upon a heavy evaluation component within the Office of Alcoholism budget. Those of us who run viable and effective programs in the state want to be evaluated on our performance, receive technical assistance and advice and do our jobs properly. However, a tremendous amount of State and Federal money is being wasted daily by inefficient and poor programs which have never been evaluated by the State they just continue to get funding.

*Alcoholism  
2-24*

*Alcoholism  
2/27  
jt. meeting*

- why?
- 4) We will request that the State Legislature transfer the monies currently being spent in alcoholism (Title IVa and SVI) to another division of the Department of Health and Social Services and replace them with monies from that division which have their origins and general revenue funds.
  - 5) We will recommend to the State Legislature that they carefully review and examine the budget submitted by the former Commissioner of Health and Social Services which is in effect, less than a maintenance level budget for the same period last year, at a time when we are finally beginning to see some progress in combating this disease. Hopefully a number of other legislators not on the HESS Committee will be in attendance that afternoon to hear our presentation.

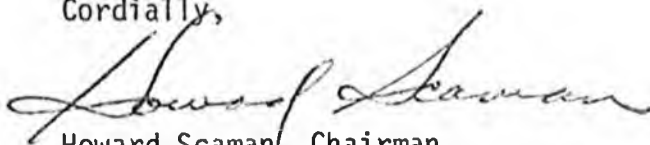
At this time I would like to request that time on the agenda be scheduled for:

- 1) National Council on Alcoholism Alaska Region.
- 2) The Alaska Association of Alcoholism Professionals.
- 3) The Alaska Native Commission on Alcoholism and Drug Abuse.

If possible, and within your perogatives, it would be extremely helpful to us if the Committee could request the appearance of Commissioner Frank Williamson, Deputy Commissioner McGinnis, Mr. Stanley Harris, Director of Division of Family and Children's Services, Ms Barbara Miklos, Acting Coordinator of the Office of Alcoholism and Mrs. Virginia Blanchard, Auditor Division of Administrative Services. We will be making some rather serious allegations regarding administrative inefficiency as well as a deliberate attempt to negate legislative intent and I'm sure that they would want to respond to these allegations.

I look forward to seeing you and the members of the Committees in Juneau.

Cordially,



Howard Scaman, Chairman  
Alaska Association of Alcoholism Professionals

HS/nb

cc: Susan Sullivan  
George Hohman

# SOCIAL DEVELOPMENT CENTER

POUCH 6540  
ANCHORAGE, ALASKA 99502  
PHONE (907) 272-8575

Ms. Susan Moss  
Administrative Assistant  
Committee on H.E. & S.S.  
House of Representatives  
Pouch V, Juneau, Alaska 99801

Dear Ms. Moss,

Thanks for your cooperation on the phone yesterday. Attached are copies of our letter to Governor Hammond for distribution to the members of your committee.

We would greatly appreciate an opportunity to present our problem to your committee on February 27th. Most of the concerned individuals will be able to stop in Juneau inexpensively that day on our way to Petersburg for the meeting of the State Advisory Board.

Those wishing to testify before your committee are: Mr. John Keating - Executive Director of the National Council on Alcoholism, Alaska Region (representing the forty plus councils on Alcoholism statewide); Mr. George Barril - Executive Director of the Alaska Native Commission on Alcoholism and Drug Abuse, (representing Native programs statewide); myself - Chairman of the Alaska Association of Alcoholism Professionals (representing staff of programs statewide); and Mr. Ed Stewart - Director of the Anchorage Borough Health Department Comprehensive Alcoholism Program.


We feel that legislative intent regarding alcoholism has been and is being deliberately thwarted by the Department. You may wish to ask members of the Department to attend to respond to our allegations.

I am addressing a similar letter to Senator Hohman requesting, if possible, that the Senate hold similar hearings the same day or join you in a joint hearing.

We have no preference for a closed or open hearing. We are not looking for publicity, only to rectify the situation. Is it possible for us all to testify under oath?

Please advise me if the 27th is a firm date. Thanks for your help.

Cordially,



Howard Scaman, Chairman  
Alaska Association of Alcoholism Professionals

Attachments (11)

BRISTOL

BAY

- X for letter  
- indicate EOO goals  
statistics for state minority  
min  
5.6  
8.91

May 16, 1975

Mr. Fred Cook  
Alaska Department of Fish & Game  
Support Building  
Juneau, Alaska 99801

Dear Mr. Cook:

We support the Alaska Department of Fish & Game's (ADF & G) proposal for funding from the Economic Development Administration (EDA) for a rehabilitation facility to be constructed at Lake Nunavagaluk. We feel that the State of Alaska is making every effort to restore the fishery to a sound economic resource.

We do not support the ADF & G's hiring practices. We received a call from Mr. William Grinley, Civil Rights Officer from EDA and he indicated that the ADF & G has 420 employees within that department and has a total of 14 Natives on their payroll. We feel that this is contrary to the State's policy on local hire. We strongly encourage the State of Alaska to investigate this gross abuse of their hiring practices and we demand that your department openly recruit more Natives for management positions within your department.

Sincerely,

BRISTOL BAY NATIVE ASSOCIATION

Trefon Angasan, Jr.  
Executive Director

TA:ls

cc: William Grinley  
Willard Downen  
Representative Nels A. Anderson, Jr.  
Senator George Hoban  
Commissioner James Brooks

C  
O  
P  
Y

# Alaska State Legislature

5.37  
8.91

REPRESENTATIVE  
JOE MCGILL  
BOX 218  
DILLINGHAM, ALASKA 99576

WHILE IN JUNEAU  
POUCH V  
JUNEAU, ALASKA 99801



CHAIRMAN  
HOUSE RESOURCES COMMITTEE  
  
CHAIRMAN  
SPECIAL COMMITTEE ON FISHERIES  
  
CHAIRMAN  
INTERIM COMMITTEE ON FISHERIES

## House of Representatives

February 25, 1974

Dear Friends:

My newsletter this week is in regard to an article which appeared in the Pacific Fisheries Review written by Robert L. Burgner who is the Director of Fisheries Research Institute.

### BRISTOL BAY---A Ten-Year Forecast

An unenviable record was set this past summer in the World's largest producing area for sockeye salmon. The 1973 sockeye run to Bristol Bay was only 1/4 that of any year since 1897. Looking ahead to the 1974 season, prospects are for a complete or near-complete closure of the Bristol Bay fishery for the first time since the fishery began some 80 years ago. Indications for 1975 are that the peak year of the cyclic run will be far below the 1965 and 1970 levels.

How did this all come about? And with such low runs at present, what does the future hold for the Bristol Bay fishery? To consider these questions I will review the historic sequence of events, then discuss future prospects and possible actions needed.

The magnificent lake systems of the Bristol Bay drainage which provide enormous spawning and nursery areas for sockeye were modified and exposed by the retreating Cordilleran Ice Sheet at the end of the Wisconsin glacial epoch some 10,000 years ago. The concomitant rise in sea level with the melting of world glaciers formed a new Bristol Bay into which the trunk rivers from the lake chains flowed. Sockeye salmon straying from ice age refuge areas gradually colonized, or perhaps recolonized, the lake systems, and in time the sockeye runs to Bristol Bay rivers became the major population complex of this species in the world. Near the northern edge of their range, the populations undoubtedly were sensitive to changing climatic conditions, waxing and waning with climatic changes over the perhaps thousand or more generations since their establishment.

The sockeye populations of Bristol Bay remained essentially unmolested by man except for native eskimo and Aleut subsistence utilization until the late 1800's when coastal commercial fishing began. This fishery intensified in the present century to create a substantial stress to which some weaker stocks of the population complied in each lake probably succumbed. In the mid-1950's the further stress of a Japanese high seas mothership gill-net fishery was added west of 175°W longitude (INPFC "abstention line"), removing annually a variable but significant portion of maturing and immature sockeye of Bristol Bay origin.

1965 Bonanza

By the late 1950's the Bristol Bay runs had declined significantly and a modification in the 5-year cyclic sequence of runs and occurred. However, surprisingly, the runs to Bristol Bay greatly improved in the 1960's and showed signs of returning to former historic levels under enlightened management by Alaska's Department of Fish and Game. In 1965 the total sockeye run to the Kvichak River, including mothership catch, was established at 42.1 million fish, the largest run of sockeye ever recorded to a single river. (Larger runs may have occurred before 1940 but spawning escapement estimates are not available).

By late 1970, prospects continuation of a high level of production in Bristol Bay still looked excellent. Fry production in Lake Iliamna from the large pre-peak cycle year spawning escapement of 9 million spawners in 1969 was favorable, and a 14 million fish escapement in 1970 was considered more than adequate to maintain the flourishing peak cycle years. The other Bristol Bay population were also doing well. Then disaster struck.

The winter of 1970-71 was unusually cold and prolonged in Alaska, resulting in late breakup of lake ice, low stream temperatures, record low summer lake temperatures, and delayed seaward migration of sockeye smolts into an unusually cold Bristol Bay. The first indications of resultant poor survival were seen in the summer of 1971 in severely reduced survival and poor growth of progeny from the peak spawning of 1970 in the Kvichak, Wood River and Naknek systems, where biologists of the Fisheries Research Institute and National Marine Fisheries Service were concentrating studies. However, the yearling smolt outmigrations measured by State biologists in spring 1971 from the 1969 spawning were strong and apparently unaffected. At this point the prospects for a favorable low-cycle inshore run of 13-15 million sockeye to Bristol Bay in 1973 lessened the concern for future runs.

Bad news for 1973 was delayed until summer 1972, when high seas forecast sampling was conducted by the Fisheries Research Institute under contract to National Marine Fisheries Service (See Rogers, 1973, for description of the forecast and method). The purse seine index sampling indicated that the 1971 smolts had suffered dismally low survival and poor growth during their first year in the ocean. Sampling by research vessels of the Japan Fisheries Agency and National Marine Fisheries Service confirmed the low early marine survival. The preliminary 1973 forecast of 13-15 million sockeye was replaced with a 5-6 million forecast, but the industry was warned that even this was on the optimistic side. (The actual inshore run was 2.4 million.) With prior warning, plans to open additional canneries in 1973 were reversed and instead fewer canneries and canning lines were readied than in 1972. To give the run protection the Alaska Board of Fish and Game announced a severe gear timetable to sharply reduce fishing effort. The Japanese mothership industry was also fully notified of the critical situation and was requested to share in conservation measures by reducing their fishing effort on Bristol Bay sockeye in 1973. (This request was not honored; preliminary estimates indicate that the mothership fishery in fact took a higher than average portion of the 1973 Bristol Bay run.)

To make matters worse, the unusually cold winter of 1970-71 was followed by an equally cold winter in 1971-72. Progeny of the 1970 escapement experienced poor growth and few migrated to sea in 1972. Although the remaining progeny from 1969 spawning migrated in good numbers in 1972, they likewise encountered low Bering Sea temperatures, and their low measured abundance at sea this past summer indicated a second year of adverse conditions for early marine survival. With a forecasted 1974 return only half that desired for escapement, the Alaska Department of Fish and Game is anxious to give the run full protection to begin a restoration of the Bristol Bay populations. In 1974, any interception of the returning Bristol Bay sockeye by catcher boats of the Japanese mothership gill-net fishery will have a direct effect on restoration of the runs.

#### BEYOND 1974

What of the future beyond 1974? It is apparent at this point, with low production from the peak cycle year, 1970, that the 1975 run to Bristol Bay will not begin to approach the level of the 1965 and 1970 cycle years. The progeny migrating to sea from the Kvichak system in 1973 were in reduced abundance but had recovered to approximately normal size and encountered normal sea temperatures. The 1975 forecast to be developed from high seas purse seine sampling south of Adak Island this coming summer will be of particular importance in determining allowable harvest in 1975. At present, my guess is that the run will be between 12 and 20 million sockeye. Decisions on needed escapement goals in 1975 for each river system will need to be reached, keeping in mind the economic need to maintain a variable processing capacity for the future and the financial need of those that largely depend for a living on the Bristol Bay run.

Although the Bristol Bay sockeye runs can be re-established in time, it is difficult to be optimistic about the years immediately following 1975 because of the low freshwater survival of progeny from the 1970 and 1971 spawning population and the low spawning levels in 1972 and 1973. Still, survival is highly variable and favorable survival conditions could produce modest runs in these normally low years of the Bristol Bay sockeye cycle. Bristol Bay escapements in the years 1952, 1953, and 1954, were also extremely low, yet the runs came back in strength with no fishery closure. Some harvest should be permitted in the coming years in rivers that show sufficient run strength to still achieve minimum escapement goals. Cooperation by Japan in moderating its high seas take of Bristol Bay sockeye will be an important component in run restoration. In the meantime present tentative programs to rehabilitate Bristol Bay runs through artificial fry production, predator control and lake fertilization need to be evaluated critically for their relative potential in the different lake systems, and full-scale programs initiated where cost-benefit warrants in order to increase production and freshwater survival of juvenile sockeye.

#### PREDATOR CONTROL

In some systems such as the Wood River Lakes, control of predation by Arctic char on seaward-migrating smolts offers the most immediate and probably the most effective means to obtain significant increase in smolt production, with results within two years in terms of increased returns of adult salmon. Estimates by Rogers et al. (1972) indicate that the Arctic char may devour 30-60 percent of the seaward-bound smolts at one location in the Wood River lakes during years of low smolt migration. The idea of char control is not

new; in fact it was practiced in the 1930's and strongly re-advocated by Bristol Bay fishermen for years. Intervention of sports interests provides the stumbling block to the State in instituting effective char control, even though rainbow trout, grayling and salmon are first choice targets of the sportsmen and though control of char populations would undoubtedly be beneficial to survival of these other species. Removal of predator and competitor species is in fact a common practice in management of lake sport fisheries.

Lake fertilization is a less direct means of trying to increase survival of juvenile sockeye through speeding up their growth rate and shortening their time in freshwater. A full scale pilot study is planned for one of the smaller Wood River Lakes in 1974, and preliminary results in terms of food production and juvenile growth will be examined in 1975. Any effect in terms of more adult salmon would not be detectable until 1978.

Supplementation of sockeye fry production by means of hatcheries and incubation boxes is being tested on a large scale in a joint program by Alaska Department of Fish and Game and National Marine Fisheries Service in Lake Nunavaugluk in the Nushagak District. Spawning area is limited in the lake and it is notable a poor producer of sockeye salmon. Measured results in terms of increased downstream migrants could be possible in 2 years after initiation and in terms of returning adults, 4 years later. Success of the program here would suggest application to other lake nursery areas underutilized because of poor spawning production.

It must be recognized that large scale enhancement or supplementation of natural production cannot occur overnight and will be costly. However, the state of knowledge is such that sockeye production problems in each underproducing lake system in Bristol Bay can be assessed with reasonable certainty, and decisions can be reached as to whether or not one or more of the alternate means of enhancement is worth the investment.

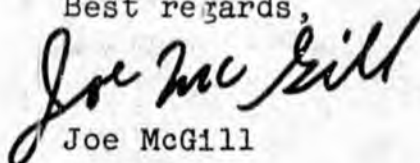
Full recovery of the Bristol Bay stocks cannot occur in one generation, but the spawning-rearing potential of the Bristol Bay lake systems in fact remains undisturbed. If genetic deterioration of the stocks has not occurred and if recruitment from the less productive stocks can be enhanced (Ricker, 1973), the Bristol Bay fishery will revive in due course.

-----  
\* \* \* \*

I hope that this article will be of great interest to you as it describes fully our situation in Bristol Bay.

If, at any time I can be of assistance to you personally or otherwise, please drop me a line here in Juneau.

Best regards,

  
Joe McGill

THE FOLLOWING PAGES WERE TREATED AS  
A UNIT IN THE ORIGINAL FILE.

BRISTOL BAY NATIVE ASSOCIATION

P. O. BOX 176  
DILLINGHAM, ALASKA 99576  
PHONE (907) 842-3322

5.61  
8.91

March 19, 1975

The Honorable George Hohman, Chairman  
Senate Health, Education & Social Services Committee  
Pouch V  
Juneau, Alaska 99801

Sir:

At the Bristol Bay Native Association Board Meeting on February 20, 1975,  
the Board of Directors passed the enclosed resolutions.

We urge you to assist us in our efforts to enrich the lives of our Native  
people.

Sincerely,

BRISTOL BAY NATIVE ASSOCIATION

*Herman Schroeder*

Herman Schroeder  
President

HS:ts

Enclosures - Resolutions # 75-14  
75-15  
75-18  
75-20  
75-21  
75-24  
75-26  
75-29  
75-30  
75-31  
75-34

RESOLUTION 75-14

WHEREAS, there is only one elementary school to serve both North Shore Aleknagik and South Shore Aleknagik,

WHEREAS, in excess of seventy-five percent or (20) students of the school age population reside on North Shore Aleknagik,

WHEREAS, the only mode of transportation for the North Shore Aleknagik students is traveling by boat in the spring and fall,

WHEREAS, this method of transportation is extremely hazardous to the lives of these students,

WHEREAS, there is an available facility in North Shore Aleknagik to conduct school,

NOW THEREFORE BE IT RESOLVED by the First permanent Board of Directors meeting on this 20th day of February that the Division of State operated schools begin school in North Shore Aleknagik in September, 1975.

\_\_\_\_\_  
President

ATTEST:

\_\_\_\_\_  
Secretary

\_\_\_\_\_  
DATE

RESOLUTION 75-15

WHEREAS, the State of Alaska, Division of Aviation is responsible to maintain State funded airports in Rural Alaska,

WHEREAS, villages in Bristol Bay need to supplement their income due to the depressed State of our fisheries,

WHEREAS, State of Alaska, Division of Aviation is in the position to award contracts to villages to maintain airports and access roads,

NOW THEREFORE BE IT RESOLVED by the First Permanent Board of Directors of Bristol Bay Native Association on this 20th day of February, 1975, that the State of Alaska, Division of Aviation begin negotiating contracts for airport maintenance with all villages in Bristol Bay during calendar year 1975.

\_\_\_\_\_  
President

ATTEST:

\_\_\_\_\_  
Secretary

\_\_\_\_\_  
DATE

RESOLUTION 75-18

- WHEREAS, there will be by fall, 1975, approximately twenty-seven (27) ninth and tenth grade students resident in the villages of Ivarof Bay, Perryville, Chignik, Chignik Lake, Chignik Lagoon, and Port Heiden; and
- WHEREAS, the villages of Egegik and Pilot Point may increase this number of available resident ninth and tenth grade students; and
- WHEREAS, the present Boarding Home Program is unsuccessful for many of these students, in that some are now enrolled in correspondence program which have traditionally enjoyed limited success; and
- WHEREAS, State Boarding Home efforts to assist these students are inadequately funded; and
- WHEREAS, many parents are distressed about sending their sons and daughters alone to urban centers, at ages fourteen and fifteen, to the extent that several refuse to do so with much regret; and
- WHEREAS, a number of parents are in fact forced to move from their home communities for the winter months in order to be with their children causing serious dislocation to our communities; and
- WHEREAS, in the present elementary program at Port Heiden there are seven students on correspondence, and it is anticipated that between five and ten students would be able to attend these grades on a boarding home basis from nearby communities,

NOW THEREFORE BE IT RESOLVED by the Bristol Bay Native Association on this 20th day of February, 1975, that a ninth and tenth grade program be added to the present Alaska State-Operated School System elementary program at Port Heiden.

BE IT FURTHER RESOLVED that the present facilities be utilized with minor modifications to the classrooms and cafeteria, and that Alaska State-Operated School System consider rental of the new community hall to accommodate the projected enrollment of: grades 1-6, ten students, one teacher; grades 7-10, twenty-three students, two teachers.

BE IT FURTHER RESOLVED that this resolution be sent to the Alaska State-Operated School Board of Directors; Stan Friese, Superintendent, ASOESS; BILL Ray, Chairman of the Senate Finance Committee; Genie Chance, Vice Chairman; George Hohman, Member; Nels Anderson, Jr., Representative; Hugh Malone, Chairman, House Finance Committee; Alvin Osterback, Representative; Mike Bradner, Speaker of the House; Gancy Croft, President of the Senate; Governor Jay Hammond; and all other responsible officials.

\_\_\_\_\_  
President

ATTEST:

\_\_\_\_\_  
DATE

\_\_\_\_\_  
Secretary

RESOLUTION 75-20

- WHEREAS, there currently is no program to provide rural Alaska Natives with higher education and skill training through an integrated regional and statewide delivery system; and
- WHEREAS, there currently is no field centered program of higher education in the Bristol Bay area, with an appropriate curriculum for our people; and
- WHEREAS, the University of Alaska can respond to many of the needs of rural Native people through more flexible delivery system for higher education; and
- WHEREAS, rural Alaskans need and deserve educational opportunities equivalent to those now available at the University's several campuses; and
- WHEREAS, there is an immediate and pressing need for the establishment of a Vice President for Rural Education and Native Affairs within the University of Alaska,

NOW THEREFORE BE IT RESOLVED by the Bristol Bay Native Association on this 20th day of February, 1975, that the University of Alaska and State Legislature be strongly urged to implement the proposal of the Alaska Federation of Natives, Inc. and Alaska Native Human Resources Development Program of the University of Alaska and Alaska Native Foundation entitled "A STATEWIDE HIGHER AND ADULT EDUCATION DELIVERY SYSTEM," with particular attention to the establishment of a Vice Presidency for Rural Education and Native Affairs within the University of Alaska.

BE IT FURTHER RESOLVED that the proposed program does not intend to replace existing on-campus or off-campus educational programs, but that it does anticipate fundamental changes in these programs for more effective delivery of higher education and skill training to the rural areas.

\_\_\_\_\_  
President

APPROVE:

\_\_\_\_\_  
Secretary

\_\_\_\_\_  
DATE

RESOLUTION 75-21

WHEREAS, the Bristol Bay Region has many citizens who are bilingual and protected under the Civil Rights Act of 1964 from discrimination in public services; and

WHEREAS, the State Legislature has arbitrarily set a minimum enrollment criterion of fifteen (15) pupils in order to establish a program in which the primary language is other than English; and

WHEREAS, the minimum enrollment criterion for any non-bilingual school program is eight (8) students; and

WHEREAS, this discrepancy between the two criteria represents a clear discrimination against children and parents whose primary language is not English; and

WHEREAS, there is established within the Department of Education a bilingual education fund to receive and administer money appropriated by the Legislature for bilingual education,

NOW THEREFORE BE IT RESOLVED by the Bristol Bay Native Association on this 20th day of February, 1975, that the State legislature eliminate the discriminatory statute which deprives many of our children of their right to bilingual education.

BE IT FURTHER RESOLVED that the Legislature put bilingual education under the State Basic Support Core Curriculum and provide bilingual education in the Native languages with proper annual funding.

\_\_\_\_\_  
President

ATTEST:

\_\_\_\_\_  
Secretary

\_\_\_\_\_  
DATE

RESOLUTION 75-24

WHEREAS, many students of the Dillingham High School System are Boarding Home transients who are originally from the surrounding communities; and

WHEREAS, many of the brothers and sisters of these students wish to attend the Dillingham School District; and

WHEREAS, the Dillingham High School System will have to refuse these prospective students unless additional facilities are constructed; and

WHEREAS, these students are left with few alternatives other than the Dillingham High School System; and

WHEREAS, many special facilities have had to be eliminated to cope with the existing over registration in the 1974-75 school year; and

WHEREAS, remodeling of the existing gymnasium would provide for these needed special educational facilities such as a library, media center, science laboratory, and additional classroom space; and

WHEREAS, no special bond issues have been proposed to cover these immediately needed expansions;

NOW THEREFORE BE IT RESOLVED, this 20th day of February, 1975 by the Bristol Bay Native Association Board of Directors that the State Legislature appropriate funds immediately for such desperately needed construction and alterations, as the City of Dillingham cannot provide the needed improvements.

BE IT FURTHER RESOLVED that a replacement gym be provided in order that some form of recreation can be made available to the students and community.

\_\_\_\_\_  
President

ATTEST:

\_\_\_\_\_  
Secretary

\_\_\_\_\_  
DATE

THE FOLLOWING DOCUMENT(S) MAY NOT FILM  
LEGIBLY BECAUSE OF POOR QUALITY OF THE  
ORIGINAL.