

170

HHESS

HB

206

-

HB

325

•

Page Two
HESS Meeting
3-28-75

Ferguson From our standpoint this is an extremely complex statewide institution.

Nels Anderson Read a letter he sent to Governor Hammond per Board of Regents. Asked Governor to reconsider the list of appointments and include more geographical areas. I think we should get new blood into the system. And one question is what do we do when a Regent has a poor attendance record? This board should be made up of members throughout the state and should reflect the composition of the entire state, racial lines and geographical lines.

Ferguson I agree with you Mr. Anderson. My point was that it takes whoever is appointed several years to understand the process and workings of the U of A. Would like to remind you that it is a single statewide system. Should be representing the U of A without political undertones. If we have added a student to the Board, then why not add a faculty member also? This provides all kinds of problems.

Gardiner I disagree with the 8 year term because of the complexity of the U of A system. I don't see how this could possibly be any more complex than the Finance Committee of the Legislature and there is no 8 year term here. They are simply for two years.

Regent

Abel I would ask that you bring this bill up again at a later date in order to give other Regents a chance to speak on this bill. I have only been on the Board a few months and am not yet qualified to speak for all.

Naughton I would like to see a four year term. This is the common practise in a number of other states. My bill asks for a five year term because I couldn't see them going for the four year term from the 8 year.

Beirne Things have changed so much in the last six years. I had the feeling then that this was a prestigious job. Personally feel 8 years is too long. It should be a good hard working Board knowing what they're getting into etc. I believe a five year term is sufficient.

Ose Do they have any orientation to let you know what you'll be doing?

Regent Abel Not as such. I knew quite a bit about it because I am a graduate of the U of A.

Ferguson There are four regular meetings a year with special meetings occurring throughout the year.

Beirne Asked Mr. Naughton if he would consider a 6 year term. He replied that he and Gardiner would have to agree to the 5 year term.

Ferguson I would like to ask that the Regents be brought down to testify to the Judiciary Committee.

Ostrosky I move HB 202 out of the Committee

Swanson I ask unanimous consent with a 'do pass' recommendation.

Chairman Sullivan Without objection, so ordered.

Page Three
HESS Meeting
3-28-75

CSSB 59

Chairman Sullivan The major difference between this bill and HB 97 is that the Judge may decide to release the name.

Beirne This is very different than the last bill and makes it almost innocuous. Ose's bill made the releasing of names mandatory and this leaves the protection up to the discretion of the Judge.

Chairman Sullivan Do I have a motion on this bill?

Ostrosky I move we pass this bill out with individual recommendations.

Chairman Sullivan So ordered.

HB-225

An Act relating to the elimination of architectural barriers in public buildings and facilities for physically handicapped, aged or infirm persons; e.d."

REVISED COMMITTEE REPORT

4/17/75

HOUSE

Mr. Speaker:

Date _____

The Committee on HESS
FINANCE has had SSHB 225

under consideration. A Majority of the members of the Committee

() recommends it DO PASS

() recommends it DO NOT PASS

() recommends it DO PASS WITH ATTACHED AMENDMENT(S)

() recommends it BE REPLACED WITH CS FOR _____ AND THAT

CS FOR _____ DO PASS

() "and" recommends it BE REFERRED TO THE _____

COMMITTEE

() reports it back ^{ind.} WITHOUT RECOMMENDATION *+ w/str. am.*

() "other"

Members signing the Majority report:

Susan Sullivan Do Pass

Members NOT concurring in the Majority report:

John Hadeney recommends: NO REC
John Hadeney recommends: NO REC
John Hadeney recommends: _____
Leo J. Sugrue recommends: Do Not Pass
Leo J. Sugrue recommends: Do Not Pass

Susan Sullivan Chairman

"An Act relating to the elimination of architectural barriers in public buildings and facilities for physically handicapped, aged or infirm persons; and providing for an effective date."

COMMITTEE REPORT

4/11/75

HOUSE

FINANCE

Mr. Speaker:

Date 4/14/75

The Committee on HESS has had SSHB 225

under consideration. A Majority of the members of the Committee

() recommends it DO PASS

() recommends it DO NOT PASS

() recommends it DO PASS WITH ATTACHED AMENDMENT(S)

() recommends it BE REPLACED WITH CS FOR _____ AND THAT

CS FOR _____ DO PASS

() "and" recommends it BE REFERRED TO THE _____

COMMITTEE

reports it back WITHOUT RECOMMENDATION

() "other"

Members signing the Majority report:

<u>Susan Sullivan</u>	<u>Do Pass</u>	_____
<u>Helen Brown</u>	<u>Do Pass</u>	_____
<u>Richard Stucky</u>	<u>Do Pass</u>	_____
_____	_____	_____

Members NOT concurring in the Majority report:

<u>Lawrence Davis</u>	recommends:	<u>Do not Pass</u>
<u>Edna Swanson</u>	recommends:	<u>Do not Pass</u>
<u>Tom Jackson</u>	recommends:	<u>NO REC</u>
<u>Alvin Osterwald</u>	recommends:	<u>DO NOT PASS</u>
<u>Charles Hobson</u>	recommends:	<u>no recommendation</u>

Susan Sullivan Chairman

AMENDMENT

OFFERED IN THE HOUSE:

By: HESS COMMITTEE

To: _____ HOUSE BILL No. _____

SENATE BILL No. _____

(1) PAGE: 1

LINE: 8

(2) PAGE: 1

LINE: 19

(3) PAGE: 1

LINE: 17

(4) PAGE: 2

LINE: 25 & 26

(1) Delete "infirm" and add "infirmid"

(2) Delete "infirm" and add "infirmid"

(3) After the word "federal," add "state or other public funds,"

(4) Delete sentence after "be" through "operation" on Line 25 and insert
"initiated for planning, design, finance, and construction,"



Alaska State Legislature

House

JUNEAU ALASKA

HESS COMMITTEE MEETING

3-27-75

Members Present:

Beirne	Ostrosky
Davis	Sullivan
Hackney	Swanson
Osterback	

HB 311

Chairman Sullivan called the meeting to order at 11:00am. HB 311 was brought up for the second time and Chairman asked if there was any objection to passing it out.

Swanson I object unless we move it out with individual recommendations.

Ostrosky I vote to move this bill out with individual recommendations.

Chairman How many do passes do we have, we have a majority to the bill will be passed out with a 'do pass'.

HB 221, HB 231

Rep. Ted Smith was sponsor of the bills and gave briefing of each. Will provide facilities for campgrounds usable by handicapped people. These bills appropriate general fund money and matching federal monies.

Hackney Can this be paid for with soft money?

Smith No, 50% matching funds. I might mention this money doesn't provide full facilities but things like wheel chairs to help handicapped people to manuver.

Chairman Are there any other questions, do we have a motion to move?

Beirne I would move and ask unanimous consent that we move these bills out with a 'do pass'.

Chairman Without hearing objection, so ordered.

HB 225

Beirne gave briefing of bill and brought up the fact that there was no fiscal note.

Hackney I am wondering what this bill will do to two story buildings. Since you can't have a ramp, does it force an elevator have to be put in?

• Page Two
HESS Meeting
3-27-75

Beirne No, it doesn't mandate putting an elevator in because there are many alternatives to this problem.

Chairman Any further discussion?

Hackney Sect. 4 Pg 2 - with this I couldn't vote for the bill, it means we would be renovating a boat in 10 years that we built now.

Beirne - It really doesn't involve much money, maybe only a matter of hand rails or wider doors.

Swanson What is the effective date on this bill?

Chairman It takes effect immediately. Is there a motion to the bill?

Beirne I would like to request that the Committee accept CSIB 225 in lieu of HB 225.

Hackney I'm not prepared to vote this out.

Davis I don't think I could pass it out either.

Beirne I have no objection to holding hearings on this bill.

Chairman Sullivan called a break in order to call Commissioner Harris and request someone to come over and testify on the bill. No one came after 45 minutes and the bill was held over and meeting was adjourned.



JUNEAU ALASKA

Alaska State Legislature House

HESS COMMITTEE MEETING

April 14, 1975

Members Present:

All members

Chairman Sullivan called the meeting to order at 3:00pm.

SB 261am

Senator Change, Sponsor of the bill, gave briefing. Bill relates to the project of the year for the American Women's Club and is endorsed by American Bar Association.

Parr There is a house bill by Bradner on the same subject with more specifics.

Hackney I am in favor of the bill.

Ostrosky I Move and ask unanimous consent for a 'do pass' recommendation.

Parr Objection, I would ask for individual recommendations.

Ose Yes, I would vote no rec.

Chairman Sullivan counted the votes and the majority of the members voted do pass.

HR 12

Rep. Beirne gave briefing of the bill and recommended that since it doesn't pertain to this Committee any further, that the bill be passed out as 'no rec' and sent on to Finance where it can be studied in depth.

Hackney I would rather sit on it until next year than to pass it out, that is like saying the bill has our endorsement.

Parr I am in favor of the concept but if the figures on those pages submitted by the Dept. are correct, they are highly incorrect!

Swanson I am not in support of this bill either. I think we should move it out with individual recommendations.

Ostrosky If that is a motion Mr. Swanson, I will second it.

It was voted on that the bill be sent on to the Finance Committee with 'individual recommendations.'

HR 225 Beirne gave briefing of the bill. The wording which includes the concept of HR 400 in this bill. It is requesting that all architectural barriers be eliminated over a 10 year period in all government buildings.

Bob McGowan Deputy Commissioner, Public Works
see page 140.

McGuire Spoke of the possibilities of the bill.

John Steinman - Chief Architect/Div. of Buildings.

Should clarify that some of our people have gone through these matters and placed priorities which is not what we're suppose to do and I wish to apologise for this. A question I would raise is whether or not this can be our prerogative to make judgments on the barriers rather than making it mandatory?

Beirne I am wondering where you got the idea that a handicapped person is one in a wheelchair only?

McGuire This was over simplified abit.

Beirne This is already being mandated on a Federal level. I think you're addressing this in a very small scope. This information you have submitted to Rep. Sullivan is totally irresponsible. I can assure you that unless the State does this now, they will be subject to suits and higher costs to the State at a later date.

Swanson Have we ever been sued in your knowledge with something like this?
McGuire No, not to my knowledge.

Beirne In Anchorage it is a group of handicapped students suing the State. This is a State responsibility that we put this into law. The Federal Laws are based on the US Standards.

Steinman I don't think it is the intent here that is in question, it is the way in which we will have to carry it out.

Beirne I think the bill is very lenient.

Osterback We should start working in the rural areas first where, as you said, the majority of the handicapped people are.

Hackney How would HB 225 affect leased buildings?

McGuire I don't interpret that we would be changing the present buildings already in use. The Dept. of Admin. handles all leasing procedures. We've made requests and they're willing to do anything that we're willing to pay for. These costs to hand the handicapped are considerably higher than the average costs of construction. An expensive proposition!

Steinman In Sec. 4 I would like to suggest an amendment.

Page 2 Line 25 delete 'be planned, designed, financed, constructed, opened to public use, or otherwise placed in operation' and add after be "initiated for planning, design, finance, and construction" unless:

O'Rourke I Move for adoption of the proposed amendment.

Beirne Second

Steinman Without having objection, amended passes.

Beirne Proposed amendments: Pg 1 Line 5, add "d" to infirm

Pg 1 Line 19, "oooooooooooooooooooo"

Pg 1 Line 17, after the word 'Federal' add "state or other public funds,"

Page Two
HESS Meeting
4-14-75

Swanson Move the adoption of Rep. Beirne's Amendments.
Beirne Second
Chairman Without hearing objection, amendments adopted.

Hackney Still not happy as to whether or not this applies to leased buildings.

Beirne Sec 4 Pg 2 Line 27 - I believe this covers Mr. Hackney's problem.

Ostrosky I move to pass this bill out of Committee with individual rec.
Beirne Seconded

Vote= Yea 3 Nay 5

see Committee Report enclosed.

HB 225



Alaska State Legislature
House

JUNEAU ALASKA

Pouch V
Juneau, Alaska 99801
May 28, 1975

Gerald D. Kainulainen
336 So. 175th Street
Sitka, Alaska 98188

Dear Mr. Kainulainen:

Thanks for your letter of May 1 in which you present so well the case against architectural barriers as addressed in House Bill 225.

A committee substitute for this bill has passed the House and is presently in the Senate State Affairs Committee. Hopefully, it will pass the Senate this session, but as the session is so near its close, the bill may be held over until next year. I strongly favor this bill, agreeing with you that greater consideration for our disabled population is called for in the construction of public buildings and facilities.

I am enclosing a copy of the substitute for the original bill which passed the House, CSSHB 225, in case you have not already seen it.

Yours truly,

A handwritten signature in cursive script that reads "Susan Sullivan".

Susan Sullivan, Chairwoman
House HESS Committee

SS:la

3361 So. 175th St.
Seattle, Wash. 98188
May 1, 1975

The Honorable Susan Sullivan
Chairman of the HESS Committee
State House of Representatives
State Capitol
Pouch V
Juneau, Alaska 99811

Dear Ms. Sullivan,

In reference to House Bill 225 pertaining to architectural barriers to the disabled and the difficulty this bill is having in committee is very disheartening to me.

It is too bad that all of us can not be as physically fit as I assume you are that are sitting in on this committee. The trouble is that few able-bodied persons recognize or appreciate the architectural problems encountered everyday by those who are physically handicapped. The disabled and elderly are often prevented from participating as contributing and productive members of our society due to these architectural barriers. Statistically by 1985 it is predicted that the physically handicapped may total 40 million and this includes our returning soldiers. These statistics come from the National Easter Seal Society for Crippled Children and Adults. Today even 1 in 10 persons has some disability preventing their use of the buildings and facilities that were designed for the physically fit.

I enjoyed my role as an able-bodied resident of Alaska too. I was a journeyman electrician, had my own appliance repair service and was a chief officer of a fire dept. Supposedly I was past the most dangerous part of fire fighting, that of actually entering the building with a fire hose and fighting the fire, however I became a T-4 paraplegic while conducting my duties outside the building.

My present condition is now as a college student and am being treated by a T-6 paraplegic physician who is also an Asst. Professor of Medicine practicing in a hospital which has overcome it's architectural barriers problems. There are other handicapped persons employed and serving as productive employees in this establishment.

I was born and raised in Alaska, it is my home and I can not compare it to any other state in the union in my estimation. The physician mentioned above and I believe you will find that most physically handicapped persons continue on to higher education to prepare themselves to be contributing and productive citizens of our society. Their largest obstacle is architectural barriers.

Our returning home plans had to be changed because even our newest Marine Highway System ferry the "Columbia" has architectural barriers preventing it's use by the wheelchair handicapped.

How can a group of people sit in judgement of disabled and infirmed persons and in clear conscience impede these persons mobility by negative legislation. We are all someday going to become old and possibly infirm but I hope sincerely none of you become physically handicapped and that the predicted statistics will drop. At this time however there is only one thing to do. Improve the accessability to the disabled person by approving House Bill 225.

Who is it that knows when one of us is going to become disabled some day and could use the effect this bill can provide. I certainly never thought it could happen to me.

Sincerely,

Gerald D. Kainulainen
Gerald D. Kainulainen
Sitka, Alaska

GDK/gdk

cc: Ms. Helen D. Beirne
Senator Pete Meland
Representative Richard Eliason

225-

2700 McRae Road
Spenard, Alaska
April 4, 1975

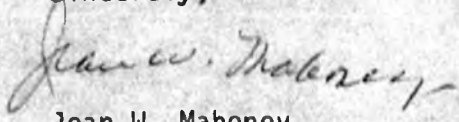
Rep. Susan Sullivan, Chairman
Pouch V
Juneau, Alaska 99811

Dear Rep. Sullivan:

Please give your support to House Bill 225 on Architectural Barriers, submitted by Helen Beirne. This is needed and definitely should have your interest.

I feel I know something about architectural barriers as I wear braces and have crutches. Your consideration will be appreciated. Thank you.

Sincerely,



Jean W. Mahoney



Susan Sullivan

ALASKA STATE LEGISLATURE



7330 MARGE COURT
ANCHORAGE, ALASKA 99504

333-6412

POUCH V
JUNEAU, ALASKA 99801
465-3797
RESIDENCE 586-6159

HOUSE OF REPRESENTATIVES

May 9, 1975

Ms. Nancy A. Keith, R.P.T.
Elks P.T. for S.E. Alaska
Alaska State Elks Major
Projects Committee
P.O. Box 2417
Juneau, Alaska 99803

Dear Ms. Keith:

Thank you for your letter of April 26 pertaining to House Bill 225, relative to architectural barriers. I am aware of the problems of the aged and disabled in our State, and supported this bill with a "Do Pass" recommendation when we passed it out of our committee. It has since been passed out of the Finance Committee as a Committee Substitute, and is presently in the Rules Committee.

Yours truly,

Susan Sullivan, Chairman
House HESS Committee

SS:la



Alaska State Elks Major Projects Committee

Box 2417
Juneau, Alaska 99803
26 April 1975

The Hon. Susan Sullivan
Alaska House of Representatives
Pouch V
Juneau, Alaska 99811

Dear Ms. Sullivan:

I have recently been informed that House Bill 225 relative to architectural barriers is experiencing difficulties in your committee and that some of you are of the opinion that this measure applies to too small a minority to warrant the necessary expenditures.

I am currently employed by the Alaska State Elks Association as the only itinerant Physical Therapist in Southeast Alaska. My services are extended to anyone in need of physical therapy, free of charge, in every community in Southeast. I am in a unique position wherein I see many of the persons in Southeast who are disabled. I might add that of my active patient list of over two hundred persons (and this does not come anywhere near the total number of disabled, or elderly in Southeast, let alone all of Alaska), the vast majority would benefit from passage of this bill.

Can we, as able bodied Alaskans, deny less able bodied Alaskan citizens the right to live in the country they love and choose to live in? And what's more, can we deny the experience of Alaska to disabled tourists? To do so is discrimination in its worst form--no minority is too small in this case!

In our time we will all become senior citizens and to some of us, disability may occur at an even earlier age. I ask you to literally or figuratively put yourself in a wheelchair or in heavy long-leg braces for a day or even an hour sometime... Could you get to work? Live in your present home? Go to the bathroom? Make a pay phone call? Go to the post office? Cross the street and get up on a curb? Open heavy swinging doors? Not to mention dine in your favorite restaurant? Go to the movies? Go to church? Take a trip on the ferry or get on a jet? We CANNOT exclude the disabled in our society, for to do that is to exclude OURSELVES!

I am asking you on behalf of all the senior citizens and especially all the disabled citizens of Alaska, both present and future, to think this matter over seriously, considering the quality of a human being's life and not the almighty buck (for in reality, if this isn't done now it's going to cost much more to do it later) and see that this bill is passed through your committee. I would be willing to come and talk to you and show you an excellent film on the subject if you would like when I am in Juneau. My Juneau phone number is 789-0390.

Yours very truly,

Nancy A. Keith
ELKS PT. for SE Alaska

STATE OF ALASKA

DEPARTMENT OF PUBLIC WORKS

OFFICE OF THE COMMISSIONER

POUCH Z — JUNEAU 99801

JAY S. HAMMOND, Governor

HB 225

March 17, 1975

Honorable Susan Sullivan, Chairman
House Health Education & Social
Services Committee
Pouch V
Juneau, Alaska 99811

Dear Representative Sullivan:

We have received the requirements of AS 35.10.015 "Architectural Barrier Regulations" and respectfully request that in your deliberations that you consider the following:

1. AS 35.10.015 provides that the Department of Public Works is responsible for preparing and promulgating regulations..... to insure that the public buildings are accessible to and usable by the physically handicapped. The law also provides that the regulations shall conform to the publication entitled "American Standard Specifications for Making Buildings and Facilities Accessible to and Usable by the Physically Handicapped." (48 SLA 1972 effective May 13, 1972).
2. As required, the Department of Public Works adopted Section 010 of Chapter 15, Title 15, effective 30 days after May 22, 1973. A copy of this regulation is attached and applies to all buildings of the State and political subdivisions.
3. The question at this time is whether the regulations should apply to all buildings and particularly those schools and public buildings which are in the small or rural population centers.
4. The standard which was adopted defines the physically handicapped as those requiring wheel chairs (non-ambulatory) or totally blind or totally deaf.
5. Personal observations and interviews with a number of people who have traveled extensively in the rural areas indicates that the physically handicapped are nonexistent. The environment of these areas is not conducive to the existence of people who have major physical impairments.
6. The Department of Education provides special education for children with various impairments. As an example, the program includes 784 children in the military and 1,191 children in the rural elementary system. Of these children, the statistical information indicates the following:

	Military		Rural	
	Special Education (784)	Total Enrollment (5,845)	Special Education (1,191)	Total Enrollment (5,728)
Cripples	0.3%	0.04%	1.3%	0.27%
Visually handicapped	2.8%	0.38%	0.8%	0.16%
Deaf-Blind	0.0%	0.0 %	0.3%	0.06%
Deaf	0.0%	0.0 %	0.5%	0.10%
Hard of Hearing	2.2%	0.3 %	6.8%	1.41%

7. The Department of Education, Division of Special Education, further tried to refine the above information and while the program does include children with some degree of handicap, they were unable to specifically identify any children who were confined to wheel chairs, totally blind or totally deaf. The differences in the percentages between the military and rural schools is interesting to note since it is apparent that military personnel with partial impairments are apparently not assigned to Alaska.

8. The only child which could be located is one near Talkeetna who apparently has a frozen foot and was receiving correspondence study in lieu of attending school.

Based on the above, it is my recommendation that the regulations (Item 2) be revised to exclude public buildings and schools in rural areas. It is also suggested that the regulation be flexible so that only one school be required to be equipped for physically handicapped in the larger communities where more than one school exists. A certain amount of flexibility would also be desirable for public buildings in larger communities. As an example, the State Capital should have facilities for the physically handicapped while a record center or a similar facility would not require provisions for the physically handicapped.

Sincerely,



Donald Harris
Commissioner

cc: Senator Bill Ray

STATE OF ALASKA

DEPARTMENT OF EDUCATION

OFFICE OF VOCATIONAL REHABILITATION

JAY S. HAMMOND, Governor

HB 225

April 11, 1975

The Honorable Susan Sullivan, Chairman
HESS Committee
The House of Representatives
Alaska State Legislature

Dear Susan;

In discussions with some legislative staff members and Helen Beirne, it would seem that the House HESS Committee is experiencing some problems with House Bill 225 on Architectural Barriers. Apparently there are some members of the Committee that feel that because this bill addresses itself to only a small number of people, the necessary expenditures and state guidelines cannot be justified.

I would certainly agree that it is a more expensive proposition to construct a building having free access for handicapped individuals than one without such considerations. However, we have made a long standing commitment over the last 55 years towards the less fortunate, disabled citizens in our country. I sincerely feel that we must be concerned about the total individual rather than just a part, and that the needs of the handicapped include any easement of mobility and access problems that are within our grasp to provide.

As an agency working in the field of rehabilitation, we would certainly support this bill and its concept. Since I was out of town at the time of your initial hearings on this bill, I am uncertain as to whether you received a copy of my prepared testimony. I am therefore enclosing a copy for your use. I have also attached a copy of the standards from the state of Washington, which have been promulgated as a result of their state statutes.

If I can be of any further assistance in this matter, please do not hesitate to call me at 465-2897.

Sincerely yours,



Michael C. Morgan
Director

MCM:sw

Enclosures: As stated

cc: Helen Beirne

April 16, 1975

The House Health, Education and Social Services Committee submits a revised committee report to SPONSOR SUBSTITUTE FOR HOUSE BILL NO. 225 with the attached amendments:

- Pg. 2 Line 25 delete sentence after "be" through "operation" on Line 26 and insert " initiated for planning, design, finance, and construction,"
- Pg. 1 Line 8, delete "infirm" and add "infirm"
- Pg. 1 Line 19, delete "infirm" and add "infirm"
- Pg. 1 Line 17, after the word "federal" add ", state or other public funds,"

THE EASTER SEAL SOCIETY FOR ALASKA CRIPPLED CHILDREN AND ADULTS

EASTER SEAL INFORMATION AND REFERRAL SERVICE

P. O. BOX 2432
ANCHORAGE, ALASKA 99510
274-1641



STATE SOCIETY OFFICE

P. O. BOX 2432 99510
726 E STREET 99501
ANCHORAGE, ALASKA
277-1324

16 April 1975

Susan Sullivan, Chairman
House Health, Education and Social Services Committee,
Pouch V
Juneau, Alaska 99801

Dear Mrs. Sullivan:

The Easter Seal Society for Alaska Crippled Children and Adults, Inc. continues to be concerned with the elimination of architectural barriers in public buildings and facilities for use by all people, including the handicapped. We recognize the inherent right of all citizens to the full development of their potential, regardless of their physical disability through the free use of the man-made environment.

Enclosed are some materials on architectural barriers which we hope you will share with your committee members.

Hopefully, the committee will realize the importance of having a law which will eliminate the loopholes of non enforcement and the waiver clause of conforming "as far as feasible". In the long run House Bill #225 will save the state money as existing construction wouldn't have to be changed to comply at a later date.

Please support House Bill #225.

Yours very truly,

Mary Tomaszewicz, Coordinator
Information and Referral Service

cc: Rep. Helen Beirne
Mrs. E. Mackin, President ACCA

CS A/B 229

"An Act making a special appropriation to the Department of Education for a study of the public school foundation program and providing for an effective date."

COMMITTEE REPORT

2/27/75

HOUSE

FINANCE

Mr. Speaker:

Date April 24/75

The Committee on BESS has had CC HB 229

under consideration. ~~A Majority of the~~ members of the Committee

- recommends it DO PASS
- recommends it DO NOT PASS
- recommends it DO PASS WITH ATTACHED AMENDMENT(S)
- recommends it BE REPLACED WITH CS FOR _____ AND THAT
CS FOR _____ DO PASS
- "and" recommends it BE REFERRED TO THE _____
COMMITTEE
- reports it back WITHOUT RECOMMENDATION
- "other"

Members signing the Majority report:

<u>[Signature]</u>	<u>Do Pass</u>	<u>Do Pass</u>
<u>[Signature]</u>	<u>Do Pass</u>	<u>Do Pass</u>
<u>[Signature]</u>	<u>Do Pass</u>	<u>Do Pass</u>
<u>[Signature]</u>	<u>Do Pass</u>	<u>Do Pass</u>

Members NOT concurring in the Majority report:

<u>[Signature]</u>	recommends: <u>Do not pass</u>
<u>[Signature]</u>	recommends: <u>DO NOT PASS UNLESS AMENDMENTS</u>
<u>[Signature]</u>	recommends: <u>Do not pass</u>
<u>[Signature]</u>	recommends: <u>Do not pass</u>
<u>[Signature]</u>	recommends: _____

[Signature] Chairman



JUNEAU ALASKA

Alaska State Legislature House

HESS COMMITTEE MEETING

April 24, 1975

Members Present:

All Present

Chairman Sullivan called the meeting to order at 3:00-. The first order of business was HB 435 by McKinnon.

HB 435 McKinnon gave briefing of the bill.
The actual fiscal note is \$49,200, this will actually cost considerably less in consideration of the revenue for the State of Alaska.

Hackney I am not in favor of just sending this directly on to Finance Committee.

McKinnon Since HB 111 will most likely be held up in Finance Committee because of a inaccurate fiscal note, that is the purposed of this bill. \$420,000 a year in Anchorage spent on animal control, this will be reduced in future years.

Hackney Still opposed to the concept, The State cant' afford this at the present time.

Ose Seems like it would be cheaper for the Anchorage Borough to carry this program on itself.

Ostrosky In support of the bill. In contact with the Anchorage Animal Shelter and it is true that the problem is getting out of hand.

Davis Motion to Table the bill.

Hackney Seconded

Motion failed 4 to 4.

Ostrosky Motion to move out with 'individual recommendation'.

Parr Seconded

Chairman Motion passes the Committee.

CSHB 229

Overstreet The present system is subject to inequitable funding. A careful study needs to be undertaken. Our primary thrust in the past three years has been exactly what this bill would take care of.

Swanson Who will be doing the hiring for this study, someone from the outside?

Page Two
HESS Meeting
4-24-75

Overstreet I will not be doing the hiring, You should direct your question to Commissioner Lind.

Lind Outside assistance would only happen if we could not do it ourselves. It is not our intent to get outside help for the build of the work. This is a necessary report. BIA funds will be for 18 months of personal services = \$62,000 (confirmed figure). Spencer Foundation for \$20,000 requested (unlikely), and Ford Foundation a requested \$25,000 (verbal approval). \$15,000 from other State sources, \$5,000 from the Dept. of Educ. and \$10,000 from the Legislative Interim Comm. Grant approved 10-25-74.

Dea Coons Dept. of H&SS
Will be studying means of adding BIA schools into regional attendance areas.

Hackney How much is your dept. spending on studies of the various kinds?

Lind I can't answer that, I would have to take a closer look. Smaller studies with teachers of reading etc.

Parr I don't have a problem with this need of the study itself. One change, no way of accessing quality. What is intended by quality as far as that is concerned?

Lind My perception is that our frustration with determining quality in education, in order for a workable situation is means that it is a degree to which the instruction is individualized.

Swanson Where will your attentions be focused?

Lind Enable us to study busing, construction, hardship areas etc.

Davis Would like to see the fiscal note.

Swanson We've got enough studies in this state.

Beirne See this as being an extremely invaluable study for the State in future education of our young people.

Hackney We never actually adopted the CS. Would like to move for the adoption of the Committee Substitute for HB 229.

Parr Seconded

Chairman Hearing no objection, so ordered.

Hackney Would like to move of the adoption of an amendment in Line 11 changing \$143,000 to 43,000.

Parr Objection.

Chairman (Took Vote) Motion failed

Parr Motion to move this bill out of Committee with a 'do pass'

Ostrosky Seconded

Chairman (Took Vote) Yea 5 Nay 4

CSHB 229 passes the Committee.

Page Three
HESS Committee
4-24-75

SSHB 256 Rep. Wallis gave briefing of the bill.

Beirne Why do you want them not to have to take the exam?

Wallis This will only be until the exam comes up, then they will have to take the exam. So he can practise up until that time, he is able to take the exam which is only offered once a year.

Davis In Nome, there are not enough Dentists in the area, they have to cover 22 villages

Hackney Would that mean that a Peace Corp Dentist could work for a non-profit organization for one years time, would he be able to do this?

Wallace Yes, as long as he had a license from some other State.

Pratt Representing the State Board of Dentistry.

Dr. Riddell Local Dentist and also on Board.

Spoke against the bill. Board's function to maintain quality in the State. Under the present law it is possible for a temporary permit to be issued anywhere in the bush area. Under this bill the Board would not be able to do anything about an unqualified dentist practising for a year. It does not address the problem of dentistry in the bush at all. 386 licensed dentists since statehood. 250 are practising now. Concerned with the loss of control of practising dentists.

Dr. Horschover Local Dentist

Representing the Dental Association. Has no legal authority as does the Board. As I see it there is no problem under the present law. Against the bill.

Beirne By putting shall in you are taking away the Boards power of criteria.

Wa-lis Perhaps it can be amended in Judiciary, language that 'if a corporation had more than 3 or 5 temporary permittees that there would have to be a licensed dentist working with them.'

Parr Move for the adoption of an amendment, changing shall to may.

Ostrosky Seconded

Chairman Hearing no objection, so ordered.

Parr Move for the adoption of SSHB 256 as amended
No Objection, so ordered.

Meeting adjourned until 8:00 pm to take up HB 387.



JUNEAU ALASKA

Alaska State Legislature
House

HB 229
HB 131

HESS COMMITTEE MEETING

3-20-75

Members All Present:

Chairman Sullivan called the meeting to order at 2:30 pm. to take up first HB 251.

Mr. Muller, Program Services

Our request is for \$21,800, component is for instructional care for children.

Hackney Were these all additional funds to private child care facilities and are there listings as to the breakdown of each?

Muller Yes, schedule is available and we will submit them to you.

Medicade Program - The Division is asking for \$3,028,000. The projections were made by the consultant for the legislature last year and his figures were way off. We are presently facing a 3.6% deficit. There is also the increase of 35% of costs in the medical care in the State.

Ose If I remember correctly, you folks agreed at the time to the projected figures!

Mr. Sullivan No. We did not see these figures before or after they came out of Free Conference Committee.

Hackney You are getting 1,008,000 from Federal Program Receipts?

Sullivan Once we sign the contract for medi cade with the Federal people, we must issue services to all eligible recipients. This is 100% a state authorization for 1974. - As of this date we are down to \$50,000 in the account. Costs have gone up in this program and we need at least \$26,600 to meet the requirements of the program.

Hackney What places would be closed down if the funds weren't available?

Sullivan We would have to close people off from the GR Medical Program, not necessarily close down the place. You people have complete authority for the GR Medical Program. We would have to reduce services immediately.

Parr I have limitations on how long people can wait before remitting a bill?

Sullivan 6 months from the date of the services rendered, this is now the law on the books.

HESS Meeting

Page Two

3-20-75

Milo Fritz One point, many times doctors don't get their bills for medications from 60 to 90 days under the GR Medical Program.

Mental Health - Dr. Schrader

This division is requesting \$113,200 for additional funds to pay for services in care of BRU. One problem is that we were budgeted for a five patient facility, presently we have 12, which is a large increase in the number of patients. We had to raise the rates. In the process of this transfer, many expenses were incurred. There is a \$39,300 deficit in this area presently.

Sullivan What is the sudden rise in people who need to be sent outside?

Schrader This was not unexpected, there has been more consideration of mental health in the Judicial process. There has been a change in the way cases are being handled.

Violent Crimes - Mr. Benson

We are in need of \$75,000 to cover pending fiscal 74 planes, also to cover the planes in 75. Five completed Board planes would mean an expense of \$37,000. We now have \$2,880 for this work. In the 75 planes we have 38 with 30 completed in file. We concurred that this would be an additional cost of \$101,000. There are also 24 incomplete applications. \$50,000 appropriation for 75 is totally inadequate.

Corrections-Mr. Adams

\$791,800 is our request. Adult confinement costs are \$176,000, which covers food fuel etc. All of these expenses have been rising by inflation. We are running an additional 45 offenders over case load. In the Juvenile confinement we need 19 beds to provide care. Adult Rehabilitation, the same 45 beds and mental and dental expenditures. Costs have gone up in medical care. The state building we are using in, for example, Ketchikan and Nome have increased rent. The increases in these buildings are \$25,000 alone.

Hackney Do you feel that some of this is a reflect of pipeline impact and did the Division go before the Budget & Audit Committee?

Adams We could not apply for enough additional monies. The impact funding permitted us to take on the assignment. The main problem is the increase of food costs and in the numbers of offenders. Foods are a very important part of this.

Parr The inflation has been numbered, what inflation factor did you put in for this year?

Swanson 34% assistance costs. The rest of the Budget we used the figures from the Budget and Audit Committee.

Chairman Sullivan asked the pleasure of the Committee on HB 251.

Parr Would like to see some of this backup data on the 7 Million dollars.

Swanson I would also like to know under what authority do we have to expend monies without authority from the Finance Committee. Unless there has been authorization from last year.

HB 251 was held over until another day when there could be more testimony to the bill.

Continuation of Meeting at 3:00pm. Concerning package of Education Bills.

HB 229 HB 182
HB 131 HB 179

HB 229

Dr. Coons -Public School Foundation Program

The major recommendation which was done for the HESS Committee in 1974 was to coordinate the State. The ultimate recipient will be these groups: Study and Costs: 1) Quality Cost & Financing - involving citizens and educators and a basic look of education for children in Alaska. What they want to be done in Alaska as far as education.

- a) Basic study itself - examine costs of all areas.
- b) Involvement of agencies Committies, NEA, AFN, Alaska Schools Board Assoc. etc.
- c) Involvement of citizens in rural areas.

2) General Study Areas \$143,000, we would need this amount for a 19 month professional help and 13 months fo clerical help.

Sullivan Would you recommend a substitute phrase in this bill as an amendment?

Coons Yes, this could be replaced by using the title of our study here.

Hackney What happens if this is not funded? Will the sky fall?

Coons It hasn't fallen yet.

Overstreet This bill is very critical. The major problem is the understanding of the real needs of communities. The largest school districts in the state receive the lesser amount of money and spend the lesser amount per student from State aid. Because of pipeline impact this will change. Someone needs to look at all these factors. So There are so many areas now where there is a real question about the equity. We should take the objective look that will help us distribute the money which leads to serious inequities.

Swanson Don't feel that we have to go outside for anymore experts. We should use what we have through the Dept of Education. I am not in favor of hiring anymore outside experts.

Ostros'y It seems to me that this has been looked at before and has already been explored thoroughly in the last few years.

Coons This would continue this. CSRA is relying on the conference in Wasilla. We would utilize those, and a summary of all these services and studies haven't been put together into one summarized unit.

Doime I think its going to cost \$200,000. This bill is for \$100,000 and we should let this go out with this notation. I don't think this budget would bring in many people in from outside. Shouldn't overlook the agencies that are available specifically for this financial matter.

Hackney How many people would be involved in traveling?

Coons These figures are all available and I can certainly get them for you at a later date.

Page Four
HESS Meeting
3-20-75

Hackney For \$24,000 where would you propose to go?

Coons There would be a regular staff and affiliated staff. We will also provide these information figures for you.

HB 182 - BY Gov
HB 179 - By Beirne

Beirne Gave briefing of bill. This bill has a three year history. The concept has been accepted in both Houses. HB 179 is very similar to last years bill.

Mr. Piola These bills should be included. Concerning HB 182, the intent of the legislation is the same as HB 179, however it is written in the Governor's language. Sec. 36 040 - See changes on attached bill.

I believe the amount of this grant is miserly but our State financial position being what it is this will be sufficient. On the national level the program is 6 to 8% above the present service.

Hackney Does the State Board of Educ. assume the responsibility of this program?

Commissioner Lind

The intent of the Committee Council is to bring the policies together within the State. It was felt that reading effort also applies to community schools. The Board can't deal specifically with community schools approach.

At this point the bills were held over until such time as more information could be produced for the Committee. By request of the members.

MEMORANDUM

Susan Sullivan, Chairman
House H&SS Committee

DATE : March 21, 1975

FROM: Ed Mitchell
Administrative Officer
Division of Corrections

SUBJECT: Correction and clarification
of testimony on HB251 before
H&SS Committee on 3/20/75

During the meeting you asked what percentage the Division of Corrections supplemental request of 791.8 was of the total Division appropriation for FY75.

My erroneous reply was 4%, when in fact the request represents 6.6% of our total FY75 appropriation.

As further clarification, our request is 18.4% of our non-personal services appropriation for FY75. That relationship gives a better indication of the influence of increased workload and inflation on food, fuel, medical, and "full cost of care" categories of our budget.

Please convey this information to the Committee.

EM:d1

cc: Charles G. Adams

FISCAL NOTE

First Session - Ninth Legislature

I. REQUEST

Bill No. CSHB 229

Title: Making a special appropriation to the Dept. of Education

Requested by: House Finance Committee

Date: 5/16/75

Return Date Requested: 5/16/75

Agency: Education

Program: Executive Administration

II. FISCAL DETAIL

Budget Request Unit(s) Affected: Office of the Commissioner

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL		143,000				
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		143,000	-0-	-0-	-0-	-0-

B. FUNDING: (Thousands of dollars)

GENERAL FUND		143,000				
FEDERAL FUNDS		-0-				
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	/	/	/	/	/	/
MAN MONTHS (P./T.)	/	/	/	/	/	/

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

300 Contractual Services Estimated Expenditures

Personal Services	73,010
Travel	39,600
Contractual Services	27,900
Commodities	1,140
Equipment	1,350

IV. ATTACHMENTS

V. DATE: 5/16/75

PREPARED BY: *William A. ...*

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)



UNIVERSITY OF ALASKA

FAIRBANKS, ALASKA 99701

March 17, 1975

Representative Susan Sullivan
House of Representatives
Pouch V
State Capitol
Juneau, Alaska 99811

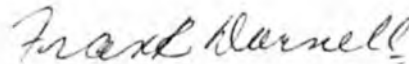
Dear Representative Sullivan:

This letter is to inform you that the analysis of the quality, cost and financing of Alaskan public education now being undertaken at the Center for Northern Educational Research of the University of Alaska is progressing well. The most recent support has come from the Bureau of Indian Affairs. They are contributing in-kind services in excess of \$60,000 by providing a full-time fiscal expert from their Washington office to the project who will be in residence at the Center for Northern Educational Research for at least 18 months. We remain dependent, however, on the State of Alaska for our main source of funds and, of course, it is the state that will be the ultimate beneficiary of the work. The final product of our analysis will be recommendations to the State Department of Education and to the Legislature on the means and manner by which all public education should be financed. This will cover much more than the foundation program and will include federal programs, capital outlay, transportation and all extraordinary educational programs. Thus, the study is recognized as being especially timely what with the changing situation in rural Alaska and the interest of many legislators in full state support for operations. The attached brief description of the study will give you a better idea on how we are proceeding with the work.

House Bill No. 229 introduced on February 27 calls for an appropriation of \$100,000 to the Department of Education to provide the necessary financial support for the analysis. I believe, hearings by the House HESS Committee have been scheduled for March 20. Incidentally, the bill refers to only the foundation plan while the actual analysis will cover much more, including the cost and financing of all educational facets both for districts and unorganized borough. The need for the work has had acceptance throughout Alaskan educational circles and if the appropriation is made, the Department will be contracting with the Center for Northern Educational Research so that the effort may continue. When hearings are held on the bill, I am sure Dr. Marshall Lind will be able to explain the details of the study and the benefits to the

state he sees as a result of the work. Also, Dr. E. Dean Coon, Assistant Director for CNER, will be in Juneau for the hearing and will try to arrange other meetings as may be needed to more fully explain the study. We are anxious for your support in this matter and hope that you agree with us that the analysis of the quality, cost and financing of Alaskan education is especially important and necessary at this time.

Sincerely,



Frank Darnell
Director, Center for Northern
Educational Research
(907) 479-7143

FD/ijs

c.c.

cc: Dr. Marshall Lind
Sue Green
Bill Overstreet
Robert Van Houte

The Quality, Cost and Financing of Prehigher Education in Alaska

(Alaska School Finance Study)

PROPOSED OPERATING BUDGET

FY '75 - FY '76 - FY '77

and

Request for State Appropriations for FY '76

- CONTENTS -

Brief Description of the Study	1
Background and Need for the Study	
Study Topics	
Overview of Work Plan	
Organization of the Study	
The Operating Budget	
Operating Budget Summary, FY '75 - '77	5
Request for State appropriations	6

Prepared by the
Center for Northern Educational Research
University of Alaska - Fairbanks
February 3, 1975

Brief Description of the Study

Background and Need for the Study

The Alaska School Finance Study, formally titled "A Study of the Quality, Cost and Financing of Pre-higher Education in Alaska", began in the Fall of 1974, with modest financial support provided by the Alaska Department of Education, the Legislative Interim Committee on the Study of School Finance, and the Center for Northern Educational Research (CNER), University of Alaska, Fairbanks. Agencies which earlier had called for such a study included the State Board of Education, the Alaska Federation of Natives, the Alaska Association of School Boards, the Alaska Association of School Administrators, Alaska - NEA, Alaska Association of Secondary School Principals and the 1973 - 74 Legislative Interim Committee on Prehigher Education in the Unorganized Borough. Preplanning for the Study was done by CNER in cooperation with most of the groups listed above. Official beginning of the Study was November 26, 1974 at a General Planning Session in Anchorage.

Alaska's changing economic, political and social scene attests to the need for a comprehensive review of how Alaska will meet its obligations for prehigher education. Other reasons for the Study include the need to resolve the many views regarding state and local responsibilities for education, by the general lack of understanding about what constitutes basic education costs and full education costs, and by the need to reevaluate the Public School Foundation Act. The study now underway proposes to address these needs, as well as others, during the next two years.

Study Topics: School Finance Study topics which will be investigated, discussed and analysed include:

1. The school finance reform movement nationwide;
2. The educational programs in Alaska, including the basic program, curriculum, alternatives and special purpose programs;
3. Questions of equity - for the student and for the taxpayer;
4. Organization and management of prehigher education;
5. Current and future prospects for federal funding;
6. Supporting services, such as buildings, food services, and transportation;
7. Costs of education for the basic program and alternatives, regional differentials, and alternatives computed upon anticipated change in status for schools now operated by the Alaska State-Operated School System and the Bureau of Indian Affairs.
8. Methods of financing the schools; and
9. Revenue projections.

Discussion on these topics will be held throughout Alaska. Citizens will have opportunity in many formal and informal ways to state the kind of education programs they want for Alaska's boys and girls. Periodic reports of these deliberations will be provided.

Organization of the Study: CNER will coordinate the three components of the Study, which are:

1. The Basic Study. This includes data collection and analysis for each of the topic areas. This component is a prime requirement of any comprehensive school finance study. It becomes more important than ever in Alaska where major organizational changes will probably revamp the educational delivery system. The project staff will be heavily involved in this component with assistance from supporting agencies and organizations. Facts and figures collected in this component will be utilized for discussions and consideration by participants in Components 2 and 3.
2. "Establishment" Involvement This component will provide a means whereby suggestions regarding school finance design would be obtained from education agency personnel, teacher groups, school board members, school administrators, legislators, business and civic representatives, and other organized bodies. Persons in this group would generally have some direct experience in operation of schools or related governmental agencies.
3. Citizen Involvement. This component would provide a means to solicit suggestions from a vast cross-section of Alaskans, especially rural residents and members of cultural minorities. This is intended to provide the "consumer" viewpoint so vital to designing the kind of school program desired by Alaskans. Identification of needs in the presently unorganized area of the state would be obtained in this manner.

As previously indicated, CNER is serving as the coordinating agency for the study. In this capacity, CNER will provide a central base of operations for the study, provide direct professional assistance, analyse and factor the data obtained in the study, manage project resources (both financial and contributed staff), and prepare and issue reports.

The Operating Budget: The proposed operating budget for this study totals \$257,500 for FY's '75, '76 and '77. The budget summary presents this budget by source and by object of expenditure. In addition, detailed schedules have been prepared to support the request for State appropriations for FY '76 - \$144,039, and FY '77 - \$53,461.

Current plans call for the FY '76 appropriation for the Study to be included as a single line item appropriation for the Department of Education. The Alaska Department of Education would then provide the funds to CNER to carry out the specified activities. Authority to begin using these funds before the beginning of the fiscal year will be requested. The proposed operating budget does not reflect contributed services provided by CNER and by other participating agencies.

Overview of Work Plan

Fall 1974

General preplanning period; study designed
Agency and organization support sought
Potential resources identified
First general planning session conducted (Nov. 26)

1975

January

Work plan finalized; detailed budget completed.
Liaison established with additional interested
agencies and groups.
Preparation of first report underway.

February - April

Legislative hearings on FY '76 budget request for
the study.
Supplementary financial assistance requested from the
Spencer Foundation.
Report No. 1 issued (deals with overview of school
reform, Alaska's status, description of funding
sources for district, state-operated and Bureau
of Indian Affairs schools, and describes present
foundation support programs).
Basic study commences.

May - June

Staff and consultant recruitment completed.
Study steering committee finalizes master schedule
of events and reports.
Materials for involvement sessions prepared.

July - October

Basic study continues.
Involvement components of study underway - state
and local meetings and discussions conducted.
Legislative Interim Committee on Financing Public
Education active.

November - December

Report No. 2 prepared and published (one technical
version; one non-technical version).

Overview of Work Plan - continued

1976

January - March	Preliminary findings of study presented to the Legislators and others. Budget request for FY '77 appropriation for the Study submitted.
April - August	Basic study completed. Final involvement sessions scheduled
September	Statewide Public Forum concludes formal involvement components
October - December	Final reports prepared and distributed

1977

January - April	Findings and recommendations of the study presented to the Legislators and general public. Suggested plan of action and alternatives ready for legislative consideration.
May	Study completed.

ALASKA SCHOOL FINANCE STUDY

Operating Budget Summary, FY '75 - '77, By Source of Funds

State Budget Schedule	Object of Expenditures	FY 1974 -75			FY 1975 -76		FY 1976 - 77		TOTALS	
		Department of Education	Legislature via Leg. Council	FORD Foundation	SPENCER Foundation	SPENCER Foundation	Legislature via Dept. of Ed.	Legislature via Dept. of Ed.	By Source	By Object
11 - 12	Personnel - salaries Staff and Leave Benefits Subtotal:		1,319 371 <u>1,690</u>	2,250 750 <u>3,000</u>			54,560 19,489 <u>74,049</u>	24,894 9,179 <u>34,073</u>		112,812
14	Travel	3,400	7,000	16,750	1,000	6,000	39,600	11,000		84,750
15	Contractual Services	800	1,110	5,250	2,000	11,000	27,900	8,000		56,060
16	Commodities	800	200				1,140	388		2,528
17	Equipment						<u>1,350</u>			<u>1,350</u>
	OBJECT TOTAL:									<u>\$257,500</u>
Source of Funds: [*]										
	Department of Education	5,000							5,000	
	State Legislature		10,000						207,500	
	Ford Foundation			25,000			144,039	53,461	25,000	
	Spencer Foundation				3,000	17,000			20,000	
	SOURCE TOTAL:								<u>\$257,500</u>	

*Excluding CNER Contributions

Center for Northern Educational Research
University of Alaska - Fairbanks 479-7143
January 28, 1975

Request for State Appropriations

Personnel costs for FY '76 are based on FY '75 figures plus 11% for professionals and 4% for classified. Staff and leave benefits must be provided in the appropriation since the entire costs of each position must be borne by the appropriation for the study. Personnel costs for FY '77, although not required at this time, are provided so as to document the true estimated costs of the study. For example, reporting phases of the study will be necessary in the early months of 1977, when the Legislature is considering the final report.

Care is being taken to coordinate study efforts with ongoing activities of other state agencies and with the non-state participating groups, such as Alaska Federation of Natives. Liaison has already been established with the State Division of Planning and Research and the Department of Community and Regional Affairs. Both have planned activities which will complement and supplement the study. Several elements of the basic study will be developed in cooperation with the Legislative Finance Division. The Alaska Department of Education will, of course, be a very active participant in all phases of the study. Prospects are good that the Bureau of Indian Affairs may be able to contribute some staff time to this project. All these efforts to utilize people and activities have been planned (1) to keep the budget and central staff small, and (2) to involve these agencies in a meaningful way.

Finally, here is the status on sources of funds (again, not including CNER contributions):

<u>AMOUNT</u>	<u>SOURCE</u>	<u>STATUS</u>
\$ 5,000	Department of Education	Grant to CNER, Sept. 1974
10,000	Interim Committee	Approved October 25, 1974
25,000	Ford Foundation	Requested December 18, 1974
20,000	Spencer Foundation	To be requested February, 1975
144,039	State (via DOI)	Requested for FY '76
33,461	State (via DOE)	To be requested for FY '77
<u>\$257,500</u>		

Approved March, 1975
62,000 (In kind service)

BIA

To be initiated May 1, 1975
for 18 month program

HB-244

The Legislature of the State of Alaska
FISCAL NOTE

First Session - Ninth Legislature

I. REQUEST

Bill No. House Bill 244
 Title: An act relating to evaluation and planning in the Dept. of Health & Soc. Svcs
 Requested by: _____ Date: _____
 Return Date Requested: _____
 Agency: Dept. of Health & Soc. Svcs. Program: DH&SS Administration

II. FISCAL DETAIL

Budget Request Unit(s) Affected: DH&SS Administration

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL		232.1	255.3	280.8	308.9	339.8
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		232.1	255.3	280.8	308.9	339.8

B. FUNDING: (Thousands of dollars)

GENERAL FUND		232.1	255.3	280.8	308.9	339.8
FEDERAL FUNDS						
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	/	0 /	0 /	0 /	0 /	0 /
MAN MONTHS (P./T.)	/	/ 0	/ 0	/ 0	/ 0	/ 0

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

IV. ATTACHMENTS

V. DATE: 2-12-78 PREPARED BY: Richard M. Lloyd

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

POSITION PAPER

ON

HOUSE BILL NO. 244

An Act relating to evaluation and planning in the Department of Health and Social Services.

This bill adds a new section to the chapter on the Department of Health and Social Services to mandate evaluative studies and planning for improved operations, the cost to be met by earmarking .0025 of the departmental budget for this purpose. The results of these studies are to be presented annually to the Legislature.

The objective of this measure is to ensure that departmental operations are accompanied by evaluation, which in turn can provide guidance for subsequent program developments.

This approach and the accompanying budgetary provision are most urgently needed today, when there are many new developments which affect the department. The claims settlement act, pipeline and outer continental shelf developments, new federal legislation, and anticipated influx of population - all necessitate a fresh review of previous activities, a thorough exploration of all facets of key issues, and discriminating decisions concerning departmental policies and use of resources.

The bill as currently written does not specify whether the .0025 appropriation is to be based upon the full budget (including federal and state funds) or only on the state general fund budget. The amount of the appropriation will depend, of course, on which computation is used: based on the proposed FY 76 budget, \$232,100 would be provided if both state and federal funds are considered whereas \$160,000 would be provided if the appropriation is based only on the state general fund budget.

In view of the uncertainties concerning federal funding and lack of state control over this factor, the department recommends that the bill specify that the appropriation be based only on the state general fund budget.

If the legislative intent was to finance this bill at the higher figure, then the percentage would have to be raised, perhaps to .0033, if only state general funds are used in the computation.

The department favors the objective of the measure but cannot recommend any increase in the Governor's authorized budget.

Recommended By: Lois M. Jund
Lois Jund
Acting Division Director
Division of Public Health

4/16/75
(Date)

Approved By: Francis S.L. Williamson
Francis S.L. Williamson, Commissioner
Dept. of Health and Social Services

4/17/75
(Date)

Comments by Governor's Office:

By: _____

(Date)

STATE
of ALASKA**MEMORANDUM**

TO: The Honorable Susan Sullivan, Chairwoman
Committee of Health, Education and Social Services

THRU: Francis S. L. Williamson, Commissioner *for* DATE : April 17, 1975
Department of Health and Social Services

FROM: Jerry L. Madden, Coordinator SUBJECT: Substitute language from
Office of Comprehensive Health Planning House Bill No. 244

As per your request to assist Representatives Bierne and Hackney, I am submitting to you substitute language which might be incorporated into House Bill No. 244 in order to have it address the questions which were posed during hearing on the afore-mentioned bill held before the House HESS Committee on May 16, 1974.

Beginning on line 10 of the original bill, following "...PLANNING.

A sum of \$25,000 will be appropriated to the Department to conduct a study that would define the specific amounts of money and total of such monies being spent by the department for planning and evaluation activities and would make specific recommendations to the Ninth Legislature, Second Session, as to the effectiveness of such expenditures, their role in the total human services activities of the Department, and how resources presently available and available in the future might be capitalized upon to insure more efficient service delivery through on-going planning and evaluation activities.

It should be stressed that the purpose of this proposed amendment is not to exceed the Governor's budget allotment to the Department but is to comply with a legislative request which, I believe, was made in the interest of seeking to assist the department to better accomplish its mission.

A position paper on this matter will be submitted by the department upon request.

cc: Representatives Bierne and Hackney

JLM:hew

H/B-245

FISCAL NOTE

First Session - Ninth Legislature

I. REQUEST

Bill No. House Bill 245
 Title: Relating to evaluation & Planning in the Dept. of Education
 Requested by: House HESS Date: 4/16/75
 Return Date Requested: 4/16/75
 Agency: Education Program: _____

II. FISCAL DETAIL

Budget Request Unit(s) Affected: Executive Administration
 A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL	-0-	315.0	340.2	367.4	396.8	428.6
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	315.0	340.2	367.4	396.8	428.6

B. FUNDING: (Thousands of dollars)

GENERAL FUND	-0-	315.0	340.2	367.4	396.8	428.6
FEDERAL FUNDS						
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	/	/	/	/	/	/
MAN MONTHS (P./T.)	/	/	/	/	/	/

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Assumption: That the program evaluation would be conducted on individual program basis which are short term in nature, thus not requiring additional personnel in the DOE. Existing personnel would coordinate and conduct long-range planning.

300 Contractual Services

380 Professional Services \$315.0

Formula: $.025 \times \$315.0$ (approx.); Assume 8% growth in DOE operating budget

IV. ATTACHMENTS for succeeding fiscal years.

V. DATE: 4/16/75 PREPARED BY: [Signature]

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

DEPARTMENT OF EDUCATION

AGENCY COMMENTS

HB 245

BACKGROUND

Under AS 14.07.020, Duties of the Department of Education, the Department is directed to "study the conditions and needs of the public schools of the state and adopt or recommend plans for the improvement of education". However, until the advent of significant federal funding for state departments of education in the late 1960's, the Department had no internal planning and research capabilities through which it could fulfill this duty.

In the early years of the Research and Planning Section of the Department, funding for personnel and auxiliary services directed toward research and planning activities was totally supplied from federal sources. As late as Fiscal Year 1972, the budget of the section, which totalled \$302.4, was primarily federally-funded, with only \$23.4 of the total supplied from state funds.

Since FY 72, the state's share of the resources allocated to educational planning and research has steadily increased, until, in the FY 75 budget of \$352,200, total, \$208,960 is general fund. Of the general fund contribution, however, \$200,000 was earmarked for a special research and planning project in statewide student skill level assessment.

DISCUSSION

Over the past five years, several movements on both the national and state level have had considerable impact on the direction of the Department of Education. The nationwide thrust for educational accountability -- that is, accountability by professional educators for the results of educational programs -- puts tremendous pressure on the state departments of education both to describe the present status of their educational programs, and to develop plans to move education from where it is to where it should be, in terms of results. The Department's student assessment program addresses the first need, that is, the need to get an accurate description, in terms of student achievement, of the present educational program. The second charge, to design educational programs which achieve or approximate the results desired by the state for its citizens, has not yet been fully addressed in Alaska. Nor will significant steps be taken to improve educational programs until the planning and development functions are recognized and sufficient resources allocated to such functions.

Statewide, the problems of SOS decentralization, expanded secondary programs, continuing education for adults, and educational uses of an operational satellite system are areas which require careful analysis and planning if the solutions to these problems are to be more successful than present practice. Again, within the limits of the present DOE budget for research and planning, such planning and analysis cannot occur on an organized and effective basis.

The strategy outlined in HB 245 appears a reasonable approach to the problem of inadequate resources. It follows a commonly accepted practice in private industry, that of expending a stable percentage of the agency's total operating resources on research, planning and development functions directed toward product improvement.

RECOMMENDATIONS

The agency recommends that HB 245 be passed as submitted, with the planning and development monies authorized being placed in the budget of the Office of the Commissioner and with reports on planning, research and development activities within the Department made annually to the Legislature.

Name:

Title: Special Assistant to the Commissioner

Date: April 16, 1975

REGARDING HB 245

Proposed Activities for an Expanded
Planning and Evaluation Capability
within the
Department of Education

Activities funded under the provisions of HB 245 will be directed to the following three functions which are essential to an effective planning/evaluation process.

<u>Activity</u>	<u>Estimated Cost</u>
1. Planning Planning efforts will be directed to the design of procedures and a management structure necessary to effectively use satellite technology for educational purposes.	\$250,000
2. Evaluation Funds will be used to provide technical assistance to local districts for the evaluation of local educational programs.	35,000
3. Research Research activities will focus on the design and development of a coordinated management information information system for use by the Department of Education and local districts.	30,000
TOTAL	\$315,000

HB-281



Alaska State Legislature

House

JUNEAU ALASKA

HESS COMMITTEE MEETING

May 5, 1975

Members Present:

Beirne Sullivan
 Swanson
Hackney
Ostrosky
Parr

Chairman Sullivan called the meeting to order.

HB 281 & HB 393

Don Clocksin HB 281 ties the Public Assistance Grants to OEO guidelines. HB 393 as we see the bill has the problem of not enough money being provided for needy persons to live on. One purpose of these bills is to increase the funding. There is also a problem here as to the people who are on both Federal and State programs. The way it is set up a Federal increase ends in a State decrease, adding no extra increases for cost of living at all. Alternatives, cheapest first:

- 1) Provide that the State shall pass along the Federal cost of living increase.
 - a. \$140,000 top cost of this change
 - b. \$117,000 - expanded eligibility and recipients of the State share only.
- 2) Federal cost of living plus the required State grant increase by the same Federal percentage.
 - a. Effective next fiscal year \$348,000 State funds = \$250-271 increase per person.
- 3) Same as #2, making it retroactive to July 1, 1974 (changing effective date)
 - a. \$348,000 plus additional cost of \$212,000.
- 4) Fed. Cost of living plus a State supplement increase
 - a. Slightly more than #2 (uncalculated at this time)
- 5) Increases in dollar amounts that the recipient will receive.
 - a. \$250-350 - (SB 219) would affect elderly only
 - b. 4.1 million for Old Age Assistance only
- 6) Same increase as #5 for everyone. (Includes cost of #5).
 - a. 7.1 million

Would recommend the the State cost of living be increased (#4). This can be done at relatively resonable cost. #2 above is the present HB 393.

Marcia Hubbard AA to Genie Chance.

Explained intent of these bills and each alternative listed above.

Page Two
HESS Committee
May 5, 1975

Parr Any possibility of giving supplemental assistance out of Title 20?

Hubbard No, we could not use Title 20 monies to supplement a Title 19 program.

Mr. Kemp Div. of FCS

There's going to be additional costs on any of these options, the Federal regulations will be reducing their checks as of next January and the State will have to pick up the extra costs. Trying to get the Federal law changed to make the Longevity waiver permanent.

Mr. Charney Dept. of H&SS

Explained that there are funds left over from last year's grant money and the funds from this year are in the general fund that will lapse if not used. This could allow the use of alternative #3, making it retroactive without any extra funding or appropriation by using this money.

Marcia This would take a letter of intent to authorize that in the June check of this year that they (the recipients) be given the cost of living increase over the last 12 months, by changing the effective date in this bill back to 1974.

Beirne Move CS for HB 393 be passed with a 'do pass' recommendation.

Ostrosky Seconded.

Chairman Hearing no objection, so ordered.



JUNEAU ALASKA

Alaska State Legislature
House

HB 281

HESS COMMITTEE MEETING

April 17, 1975

Members Present:

Beirne	Davis
Hackney	Parr
Osterback	Sullivan
Ostrosky	Swanson

Chairman Sullivan called the meeting to order at 3:00pm.

HB 394 Rep. Gardiner gave a briefing of the bill. \$71.00 per sq. ft. to build. This is a low figure because they have done alot of the work themselves. They own the land and have done everything possible to complete as much as they could before asking for funds.

Hackney Is that an SOS School?

Gardiner Some of the areas in the State that have already gone to independent school districts, this is one of them.

Mr. Thompson 1962 the Hydaburg School was condemed. It is a first class city. The Legislature made them a loan of \$350,000 and as repayment they pay a tobacco tax and have reduced it to \$207,000. In 1972 there was a \$420,000 bond issue under the Dept. and Federal matching funds.

Parr The fiscal amount is the same of the amount specified in the bill.

Swanson What about the Galena School, could this be added to this bill?

Thompson The Galena School will go to bid next week. Galena can obtain the facility for the funds available. This is a priority in my opinion.

Ostrosky Motion and ask unanimous 'do pass'

Parr Second

Chairman Hearing no objection, so ordered.

HCR 26 by Guy - gave briefing of the bill.

There are no proper places for disposal, leads to many problems. If this Resolution should pass, I am hoping that a better means will be found. There is no fiscal note because we are uncertain as to how this will be carried out.

Swanson I have introduced a bill that will possibly be able to help with all villages and their disposal problems.

Page Two
HESS Meeting
4-17-75

Mr. Mueller Dept. Environmental Conservation

This is a real problem throughout the state. The present statutory responsibility limits itself. We do have a program which does this by water supply and sewage disposal. These could possibly be adjusted to include a wider ranged project. The Dept. is highly in favor of this project. We do have a draft solid waste management plan for Alaska, Perhaps this will help the problem. Probably uneconomical to send recycling materials to Anchorage.

Hackney Move and ask for unanimous do pass.

Swanson Second

Chairman Hearing no objection, so ordered.

HB 281, HB 393

Don Clocksin - HB 281 grants our flexibility so that they can take the cost of living allowance into account. This covers all welfare programs, all cash grant programs. HB 393 relates only to Adult programs. This would require that the State pass along the Federal cost of living increase and also requires this in the State portion of the grant. Just adult programs only.

SB 309 applies just to aid to families, children, AFDC programs, not adult programs. It eliminates distinction between young kids and old kids, fiscal note explains the cost. The two House Bills, important principals are that we must tie the grants to the cost of living allowance.

Hackney Was that included in the Governor's Budget?

Clocksin None of the three bills were included in his budget.

Don Kemp Dept. of H&SS

Stated that he could not recommend these bills. HB 281's major problem is interpreted in Sec. 8 (see attached material). For the general relief program, this would increase the Dept. expenditures considerably. At the present time, the Dept. is only able to serve 1/4 of the eligibles. (see position paper attached). OEO poverty guidelines are based on gross income. AFDC is based on Net income.

Clocksin I don't understand why the fiscal is based on \$3200, it should be based on the present case load. I don't agree with Mr. Kemp here.

Kemp As i read it, i felt that the intent of the bill was to take care of all the eligible people.

Beirne Right now we only have 800 recipients but there are 2400 that could apply and be eligible.

Kemp Our best estimates are that only 1/4 of those that apply are actually given assistance.

Parr Why is the proposed change going to raise the average amount to such a person?

Kemp There will be a minimum amount of assistance, Art. 8 of the bill - pg. 1
Lines 18-20, proposed amendment showing this.

Page Three
HESS Meeting
4-17-75

Parr Wonder if Line 18 is necessary for some kind of relief, don't no how you would define subsistence.

Sullivan I am distressed to know that we can only help 1/4 of the people that apply.

Hackney I read this bill that there should be no fiscal impact. we are saying you are going to help even fewer than the 1/4 because if they're going to be mandated to make to much money they won't be eligible.

Kemp Without an appropriation that may be true, but it depends on whether or not they are applying to the present maximum.

Beirne What's happening to that other 2400 eligible people?

Kemp Sometimes churches, salvation army etc. are able to help some of them. So what we are doing is operating purely on emergency.

Clocks Back to the position paper of 281. Para. #3 is no longer applicable because (pg 2 grants) one person would require \$250 per month, statutory amount, OEO guidelines offer \$244 per month, problem illimated by providing greater of the two. Para #4 I disagree with. OEO amounts are larger than the present grants that the State has. Suggest changes here, possible on Pg. 2 Line 26-27- to change 'general relief', no floor (minimum grant) in the present Statute.

Hackney Where does it get the money to fund them.

Beirne HB 281 would actually take the cieling off?

Kemp Yes, that is correct.

The bills were held over for vote at a later date.

Adjourned @ 5:30pm.

proposed
amendment

POSITION PAPER
ON
HOUSE BILL 281

An act qualifying maximum amount of assistance payable under Public Assistance to conform to the Office of Economic Opportunity Poverty Guidelines.

This bill is identical to HB 554 which was introduced in the last Legislative session and for which the Department prepared a position paper. The purpose of this bill is to revise the assistance standards and payment levels as defined by the Office of Economic Opportunity (OEO) in all assistance programs except Old Age Assistance.

For FY76 and beyond the Department has the following comments regarding the impact of HB 281.

- 1) The Department is concerned about the potential financial consequences of Article 8, Section 47.25.995 of the bill. The Department interpretation of this section is that a person once found eligible for assistance, would be provided with monthly assistance equal to 1/12 of the appropriate OEO poverty guide regardless of any other income available to him. If the bill were amended to read that the assistance grant would be the difference between 1/12 of the appropriate OEO poverty guideline and available income, then the potential fiscal impact becomes more reasonable but is still of considerable consequence relative to current and projected appropriations and expenditures. These consequences are discussed below by assistance category.
- 2) General Relief Assistance - in this category it is estimated that currently only 1/4 of the potential eligibles are provided assistance and if assisted only at a rate of about \$43.45 per recipient per month. Further, it is estimated that an average of 800 recipients per month are served. If, the 800 represents one fourth of the total eligible, 3200 would be the new monthly recipient count under the provisions of HB 281. Further, if we assume a family of four as the average sized family assisted by General Relief, the new average payment per recipient per month under HB 281 would be \$118.50 for an average payment increase of \$75.05 per recipient. Thus, HB 281 would increase the number of recipients served and the average amount of assistance per recipient. In all, under HB 281, General Relief costs for FY76 would increase from an expected \$401.0 to \$4,550.4 (3200 X 118.50 X 12).
- 3) In the blind and disabled categories HB 281 is not workable as written because by using the OEO poverty guidelines as a need standard from which income is subtracted to arrive at an assistance payment amount, the State would in effect be creating a \$230 need standard which is lower than the current \$250 need standard. This action would cause the State to lose Medicaid matching funds under the provisions of the

Supplemental Security Income law which requires the State to keep all those who were receiving assistance for the month of December, 1973 at the same or a greater level of assistance or the State will lose Federal matching funds for Medicaid.

- 4) Section 2, AS 47.25.320 (b) of HB 281 deals with Aid to Families with Dependent Children (AFDC). Since the legal maximum payment amounts in the AFDC program were increased effective July 1, 1974 and the current State need standard is based on net income while the OEO poverty guidelines are based on gross income, the State's current need and payment standards exceed the OEO level in Family sizes of 2 through 5, and are only marginally below the OEO level in the larger families.

Department Recommendations

The Department supports the basic concept of building cost of living increases in the assistance programs based on a nationally recognized index. The Office of Economic Opportunity (OEO) Poverty Guidelines provide such an index. However, the OEO poverty guidelines present conflicts with Alaska's current standards some of which may be unresolvable. In addition, HB 281 as presented leaves doubt as to the assistance standards and amount of payment the legislature wants to establish for the assistance programs. Finally, as written, the bill considerably increases the total amounts to be expended in the 100% State funded General Relief Program. The Department does not recommend an increase in the Governor's budget and thus does not recommend passage of HB 281 for the reasons cited.

Recommended by: Judith M. Barwick 4-17-75
(Acting Director) (Date)

Approved by: Francis S. Williamson 5/4/75
(Commissioner) (Date)

Comments by Governor's Office:

(By) (Date)

OEO POVERTY GUIDELINES FOR ALL STATES EXCEPT ALASKA AND HAWAII

<u>Family size</u>	<u>Nonfarm family</u>	<u>Farm family</u>
1	\$2,330	\$1,980
2	3,070	2,610
3	3,810	3,240
4	4,550	3,870
5	5,290	4,500
6	6,030	5,130
7	6,770	5,750

For families with more than 7 members, add \$740 for each additional member in a nonfarm family and \$630 for each additional member in a farm family.

OEO POVERTY GUIDELINES FOR ALASKA

<u>Family size</u>	<u>Nonfarm family</u>	<u>Farm family</u>
1	\$2,910	\$2,480
2	3,840	3,260
3	4,760	4,050
4	5,690	4,830
5	6,610	5,620
6	7,540	6,410
7	8,460	7,190

For families with more than 7 members, add \$920 for each additional member in a nonfarm family and \$780 for each additional member in a farm family.

OEO POVERTY GUIDELINES FOR HAWAII

<u>Family size</u>	<u>Nonfarm family</u>	<u>Farm family</u>
1	\$2,680	\$2,280
2	3,530	3,000
3	4,380	3,720
4	5,230	4,450
5	6,080	5,170
6	6,930	5,890
7	7,790	6,620

For families with more than 7 members, add \$850 for each additional member in a non farm family and \$720 for each additional member in a farm family.

LAW OFFICES OF
ALASKA LEGAL SERVICES CORPORATION
315 FIFTH STREET, SUITE 8
JUNEAU, ALASKA 99801
TELEPHONE 586-XXXX 6425

file

MEMORANDUM

TO : House HESS Committee
FROM : Don Cloecksin *DC*
SUBJECT: HB 281, HB 393, SB 309 - Welfare Grants
DATE : April 17, 1975

A brief summary of these bills is made so that you can see where they overlap. All are desirable, but a combination of all three would be best.

PRESENT GRANTS

<u>AFDC:</u> Two People (1 child under 13)	=	\$250/month
Two People (1 child 13-18)	=	\$300/month
Three People	=	\$300-350/month
Four People	=	\$350-400/month
(maximum of \$520/month/household)		
<u>General Relief:</u> One Person	=	\$ 80/month
<u>Adult Public Assistance:</u> (SSI; aged, blind, and disabled)		
One Person (shelter costs under \$35/month)	=	\$185/month
One Person (shelter costs over \$35/month)	=	\$250/month
Two People (recipient and ineligible spouse)	=	\$250/month
Two People (recipient and eligible spouse)		
(shelter costs under \$35/month)	=	\$285/month
(shelter costs over \$35/month)	=	\$350/month

1. HB 281.

This bill would set the amount of welfare assistance paid at the level of OEO poverty guidelines or the present state, statutory maximums, whichever is greater. The Office of Economic Opportunity (OEO) is now technically the Community Services Administration (CSA). These guidelines are updated periodically for increases in the consumer price index and are adjusted for Alaska prices.

GRANTS UNDER HB 281.All Programs:

One Person	=	\$ 250/month
Two People	=	\$ 310/month*
Three People	=	\$ 388/month
Four People	=	\$ 474/month

*Two adults, both eligible, with shelter costs over \$35/month, would receive \$350/month.

2. HB 393.

This bill applies only to the Adult Public Assistance programs - not AFDC or General Relief. The federal government makes a basic payment for these aged, blind, and disabled poor, and the state supplements that payment up to the amounts referred to above under PRESENT GRANTS. Although the federal law requires a cost of living increase in the basic payment, it does the recipient no good, since the state supplement is reduced as the federal share increases. This bill would, 1) require the state to pass-along the federal cost-of-living increase, and 2) require the state to increase its own supplement by the same percentage.

GRANTS UNDER HB 393Adult Public Assistance:

Before Federal Cost of Living Increase:

SSI payment (federal)	=	\$ 160/month (approx.)
<u>Supplement (state)</u>	=	<u>\$ 90/month (approx.)</u>
Total Grant	=	\$ 250/month

After Federal Cost of Living Increase:

SSI payment (federal)	=	\$ 170/month (6% approx.)
<u>Supplement (state)</u>	=	<u>\$ 95/month (6% approx.)</u>
Total Grant	=	\$ 265/month

AFDC and General Relief: no change

3. SB 309.

This bill adjusts AFDC grants to comply with federal law.
See Governor's transmittal letter.

GRANTS UNDER SB 309

<u>AFDC</u> :	Two People	=	\$ 300/month
	Three People	=	\$ 350/month
	Four People	=	\$ 400/month
	(no maximum; increases at \$50/person)		

4. COMPARISON OF THE BILLSa. HB 281:

- 1) covers all programs (AFDC, GR, APA)
- 2) automatic cost of living adjustments
- 3) higher grants for most people

b. HB 393:

- 1) applies only to APA program
- 2) automatic cost of living adjustments
- 3) higher grants when cost of living increases

c. SB 309:

- 1) applies only to AFDC program
- 2) no cost-of-living adjustments
- 3) higher grants for families with at least one child under 13 years of age.
- 4) higher grants for large families (over six in family).

DEC:btg

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TELEPHONE 586-6145

MEMORANDUM

To: Sen. Hohman and Rep. Sullivan
From: Don Clocksin
Subject: Welfare grants - cost of living increases
Date: Feb. 16, 1975

As we discussed, there are several alternative ways of assuring that the poor people of Alaska are protected from large increases in the cost of living.

1. The first is to tie AFDC and Adult Public Assistance (APA, for the aged, blind and disabled) grants to an objective standard that guarantees automatic cost of living increases. House Bill 554 (Eighth Legislature) would have tied grants to OEO poverty guidelines for Alaska (copy of bill attached). These guidelines are updated periodically for increases in the consumer price index and are adjusted for Alaska. The amounts established in these guidelines are what the Dept. of Health and Social Services considers the level of need in Alaska.

If you pass a bill similar to HB 554, the grants would be adjusted as follows. The federal share of each of these totals is substantial.

AFDC- PRESENT GRANTS:

Two people (1 child under 13)	= \$250/month
(1 child 13-18)	= 300 "
Three people	= 300-350 "
Four people	= 350-400 "

ADULT PUBLIC ASSISTANCE - PRESENT GRANTS:

One person (shelter costs under \$35/m.)	= \$185/month
(shelter costs over \$35/m.)	= 250 "
Two people (recipient and ineligible spouse)	= 250 "
Two people (recipient and eligible spouse)	
(shelter costs under \$35/m.)	= 285 "
(shelter costs over \$35/m.)	= 350 "

BY THE HEALTH, EDUCATION AND SOCIAL
SERVICES COMMITTEE BY REQUEST OF THE
INTERIM COMMITTEE ON HEALTH CARE,
SOCIAL SERVICES AND MENTAL HEALTH
DELIVERY SYSTEMS

1 IN THE HOUSE

2 HOUSE BILL NO. 554

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 EIGHTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act qualifying maximum amount of assistance payable
7 under public assistance to conform to Office of Econ-
8 omic Opportunity poverty guidelines."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 47.25.130 is amended to read:

11 Sec. 47.25.130. AMOUNT OF ASSISTANCE. The amount of assistance
12 for a needy person shall be determined by the department with regard to
13 the resources and needs of the person and the conditions existing in
14 each case. Where possible, assistance shall be sufficient to provide
15 the applicant with reasonable subsistence according to standards of
16 assistance established by the department. However, the amount of
17 assistance for subsistence needs may not exceed \$80 a person a calendar
18 month unless that amount is less than the Office of Economic Opportunity
19 poverty guidelines for the state, in which case the maximum amount pay-
20 able does not apply.

21 * Sec. 2. AS 47.25.320(b) is amended to read:

22 (b) The monetary maximums in (a) of this section do not apply
23 (1) to payments made under this program for the care of a
24 dependent child in a foster family home; [. THE PAYMENT SHALL CONFORM
25 TO FOSTER CARE RATES AS PROVIDED BY THE DEPARTMENT.]
26 (2) if the amount is less than the Office of Economic Oppor-
27 tunity poverty guidelines for the state.

28 * Sec. 3. AS 47.25.640 is amended to read:

29 Sec. 47.25.640. AMOUNT OF ASSISTANCE. The department shall

Alaska's situation into account.

UNDER ALTERNATIVE # 3

Before Federal Cost of Living Increase:
SSI payment = \$150/month
Supplement = 100/month
Total Grant = \$250/month

After Federal Cost of Living Increase:
SSI payment = \$159/month (6%)
Supplement = 100/month (no change)
Total Grant = \$259/month

1 determine the amount of assistance granted for a needy blind person with
2 due regard to the resources and needs of the person and the conditions
3 existing in each case. Assistance shall be sufficient to provide the
4 applicant with reasonable subsistence compatible with decency and
5 health, and according to the standards of assistance established by the
6 department. However, assistance may not exceed \$250 a calendar month
7 unless that amount is less than the Office of Economic Opportunity
8 poverty guidelines for the state, in which case the maximum amount pay-
9 able does not apply. Direct payments for medical services and remedial
10 care may not be considered in determining the maximum amount payable.

11 * Sec. 4. AS 47.25.810 is amended to read:

12 Sec. 47.25.810. AMOUNT OF ASSISTANCE. The amount of assistance
13 for a permanently and totally disabled person shall be determined by the
14 department with regard to the resources and needs of the person and the
15 conditions existing in each case. Where possible, assistance shall be
16 sufficient to provide reasonable subsistence compatible with decency and
17 health and according to the standards of assistance established by the
18 department. However, the amount of assistance may not exceed \$250 a
19 calendar month unless that amount is less than the Office of Economic
20 Opportunity poverty guidelines for the state, in which case the maximum
21 amount payable does not apply. Direct payments for medical services and
22 remedial care may not be considered in determining the maximum amount
23 payable.

24 * Sec. 5. AS 47.25 is amended by adding a new section to read:

25 ARTICLE 8. STANDARDS FOR ASSISTANCE PAYMENTS.

26 Sec. 47.25.995. MINIMUM AMOUNT OF ASSISTANCE. (a) All public
27 assistance payments authorized under this chapter shall be no less than
28 the federally established Office of Economic Opportunity poverty guide-
29 lines for the state.

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(b) To the extent that any maximums are established by statute to limit the amount payable under a program authorized in this chapter, they do not apply so long as they are below the minimums required in (a) of this section.

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TELEPHONE 586-~~XXXX~~ 6425

MEMORANDUM

TO: Interested Legislators
FROM: Donald E. Clocksin
RE: SSI pass-along questions
DATE: February 14, 1975

There are several questions that need to be answered regarding this proposal:

1. What will the cost to the state be of increasing grants when the SSI payments increase pursuant to section 1617 of the Social Security Act (Sec. 6, P.L. 93-368, August 7, 1974). The current estimated SSI increase necessary will be 11.5% annually.
2. Will the state benefit increase be solely at state expense or will the federal "hold harmless" provision allow a federal contribution? (See Sec. 401 of P.L. 92-603 adopting the SSI program.)
3. What are the results of the study mandated by AS 47.25.320 regarding the cost of cost of living increases in the AFDC program? Should these increases be incorporated into this proposal?
4. This proposal will in effect create a flexible state payment maximum which adjusts to cost-of-living increases. The result is amendment by implication of AS 47.25.430 (Old Age), AS 47.25.640 (blind), and AS 47.25.810 which impose grant maximums of \$250 per month. Should these be amended?

5. What is cost of keeping state supplan. some
DEC:mjb when fed. share incorporated?

LAW OFFICES OF
ALASKA LEGAL SERVICES CORPORATION
315 FIFTH STREET, SUITE B
JUNEAU, ALASKA 99801
TELEPHONE 595-~~5544~~ 6425

MEMORANDUM

TO: Interested Legislators

FROM: Donald E. Clocksin

RE: Cost-of-living up-dates in grants for the aged,
blind and disabled.

DATE: February 14, 1975

Effective January 1, 1974-one year ago - the federal government took over the basic responsibility of providing welfare for the aged, blind and disabled. The federal Supplemental Security Income (SSI) program provides a basic grant to eligible persons. The State supplemented that basic federal grant to assure that no one received less money than before January 1, 1974.

The federal law provides for automatic cost-of-living increases in its Old Age, Survivors and Disability Assistance (OASDI) and SSI programs. A cost of living increase in the OASDI program is "passed-along" so that the SSI grant is also increased.

The state law has no such requirement of a pass-along. An increase in the federal SSI payment results in a corresponding decrease in the state supplement. As a result, the aged, blind, or disabled individual receives no benefit - his or her grant stays the same.

For example, under the present law:

Before Cost-of-Living Increase

SSI payment (federal)	=	\$146/month
Supplement (state)	=	\$ 60/month
Total Grant		<u>\$206/month</u>

After Cost-of-Living Increase

SSI payment (federal)	=	\$161/month (+\$15)
Supplement (state)	=	\$ 45/month (-\$15)
Total Grant		<u>\$206/month</u>

This attached amendment would "pass-along" the federal increase to the recipient.

DEC:mjb
Attachment

Section 1. Amend AS 47.25 by adding a new section as follows:

AS 47.25.005. Whenever benefit amounts under Title II or Title XVI of the Social Security Act are increased as a result of an increase in the cost of living, as determined under sections 215(i) and 1617 of that Act, the benefit amounts paid by the state as a supplement to the federal Supplemental Security Income program shall be increased by the same amount.

Sec. 2. This Act takes effect January 1, 1975.

POSITION PAPER
OF
HOUSE BILL 393

An Act relating to assistance to the aged, blind, and disabled; and providing for an effective date.

This bill would build an automatic cost of living increase into the Old Age Assistance, Aid to the Blind and Aid to the Disabled programs. Using the current legal maximum payment amount of \$250 per month as a base, this bill would "pass along" to Aged, Blind or Disabled recipients any increase in Supplemental Security Income (SSI) or Social Security (SSA) benefits and in addition increase current state payments by the same percentage as the SSI or SSA percentage increase. For example, if a current recipient receives \$250 per month in assistance (\$146 SSI & \$104 State) and SSI benefits are increased by ten percent, this recipient's total income will be increased by \$25 per month, which is distributed by source as follows:

<u>SSI</u>	<u>State</u>
\$146 Current SSI Payment	\$104 Current State Payment
<u>10% Increase</u>	<u>10% Increase</u>
14.60 Amount of Increase	10.40 Amount of Increase
\$160.60 New SSI Payment	\$114.40 New State Payment
<u>Total Assistance = \$275.00 per Month</u>	

To figure State costs under this bill will be difficult because, the state is never sure of the exact amount of expected SSI and SSA increases. However, once the SSI and SSA percentage increases are known, computing State costs will not be difficult.

The following formula may be used:

Estimated Regular Expenditures X SSI and SSA percentage increases =
Increased costs for Fiscal year.

Increased costs for FY76 for each assistance category are as follows using a range between 5 and 10%.

Expected Increased Cost of FY76
If State Payment Were Increased
By Percentages As Indicated

Program	PERCENTAGE INCREASES					
	5%	6%	7%	8%	9%	10%
Aged	\$ 59.1	70.9	82.8	94.6	106.4	118.4
Blind	3.2	3.9	4.5	5.2	5.2	6.5
Disabled	<u>60.1</u>	<u>72.1</u>	<u>84.1</u>	<u>96.1</u>	<u>108.1</u>	<u>120.1</u>
Total	122.4	146.9	171.4	195.9	202.3	245.0

Two points should be noted concerning this bill.

- 1) Few new recipients would be added to the assistance rolls as a result of this bill. Very few potentially new welfare recipients have income other than SSA. Therefore, those who are currently ineligible because of SSA income will continue to be ineligible as SSA payments increase.
- 2) The above information assumes that the Federal waiver for disregarding the Alaska Longevity Bonus as income will continue through FY76.

Department Recommendations

This Department supported Senate Bill 219 which increases the legal maximum payments in Old Age Assistance from \$250 to \$350. The Blind and Disabled recipients may be included in this bill and the costs for this group were included in the Department's position paper on Senate Bill 219.

While House Bill 393 builds an automatic cost of living increase into the Aged, Blind, and Disabled programs, this department believes that increasing the basic floor amount to \$350 (which SB 219 does) would be more appropriate at this time. Possibly, then, a cost of living increase could be built on the \$350 floor in a year or two. Therefore, the Department of Health and Social Services does not support House Bill 393 at this time.

Recommended by: *[Signature]* 4-17-75
(Acting Director) (Date)

Approved by: *Francis S. Williamson* 4-17-75
(Commissioner) (Date)

Comments by Governor's Office:

(By) (Date)

The Legislature of the State of Alaska
FISCAL NOTE

First Session - Ninth Legislature

I. REQUEST

Bill No. House Bill 393
 Title: An act relating to Assistance to the aged, blind, and disabled
 Requested by: House HCSS Date: April 17, 1975
 Return Date Requested: _____
 Agency: Health and Social Services Program: Social Services - Assistance Payments

II. FISCAL DETAIL

Budget Request Unit(s) Affected: _____

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		*	**	**	**	**

B. FUNDING: (Thousands of dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	/	/	/	/	/	/
MAN MONTHS (P./T.)	/	/	/	/	/	/

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

- * For potential costs see attached chart
- ** Future costs estimated at 10% per year, see attached chart

All costs would be 100% SCF
 Formula for costs is: Current FY '76 Request X SSI and SSI percentages increase = Increased costs

IV. ATTACHMENTS

V. DATE: 4/17/75 PREPARED BY: [Signature]

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

Expected Increased Cost of 1976
If State Payment Were Increased
By Percentages As Indicated

Program	PERCENTAGE INCREASE					
	5%	6%	7%	8%	9%	10%
State	\$ 50.1	70.8	92.6	115.6	141.1	169.1
Medicaid	5.2	3.9	4.5	5.1	5.7	6.3
Medicare	69.1	72.1	81.1	90.1	100.1	110.1
Total	124.4	146.8	178.2	210.8	246.9	285.5

The points should be noted concerning this bill:

- 1) The bill would increase the amount of the state's contribution to the Medicaid program from \$50.1 million in 1975 to \$169.1 million in 1976. This represents a 238% increase in the state's contribution to the Medicaid program. The bill also provides for a 10% increase in the state's contribution to the Medicare program from \$69.1 million in 1975 to \$110.1 million in 1976. The bill also provides for a 10% increase in the state's contribution to the Medicaid program from \$5.2 million in 1975 to \$6.3 million in 1976.
- 2) The bill also provides for a 10% increase in the state's contribution to the Medicaid program from \$5.2 million in 1975 to \$6.3 million in 1976.

HB-325

STATE OF ALASKA

DEPARTMENT OF PUBLIC SAFETY

OFFICE OF THE COMMISSIONER

POUCH H - JUNEAU 99811

JAY S. HAMMOND, GOVERNOR

March 11, 1976

The Honorable Susan Sullivan
Chairman
Health, Education & Social
Services Committee
Alaska House of Representatives
Pouch V
Juneau, Alaska 99811

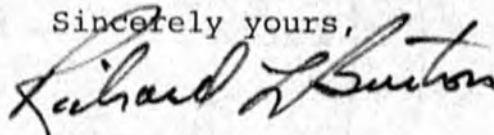
Dear Chairman Sullivan:

I am pleased at the introduction of House Bill 325 to establish a State Medical Examiner System. This department has observed a continuing need for the establishment of a professional medical examiner system.

I have reviewed House Bill 325 and am enclosing my written testimony on the subject. The same information is being sent to Terry Gardiner, Chairman of the House Judiciary Committee.

If I can be of additional assistance, please notify me.

Sincerely yours,



Richard L. Burton
Commissioner

Enclosure

Comments on House Bill No. 325

Relating to Medical Examiners

March 11, 1976

Page 1, lines 14-21

I think a seven member board might be unwieldy and, therefore, suggest a three-man board. In addition, the Commissioner of Public Safety should be substituted for the Director of the Division of State Troopers. Finally, I think only the Departments of Health and Social Services, Law, and Public Safety need be represented. It is my understanding that the courts do not desire to be represented, and I see no need for a representative of the general public. While representation by the State Medical Association and a local police department might be useful, I do not think it necessary.

Page 1, lines 27 - 28

I feel very strongly that simply being a "pathologist" is not sufficient qualification for the chief medical examiner. Pathologist should be defined to require certification by the American Board of Pathology and two years of experience in forensic pathology should be required.

Page 2, lines 8 - 27

I consider this section setting forth the "duties" to be quite inadequate and much prefer the comparable section attached as Appendix A. In addition to such duties as establishing uniform forensic autopsy procedures, conducting death investigation training programs for assistant medical examiners and law enforcement personnel, I think it should be required that the medical examiner certify the cause and manner of all deaths requiring investigation.

Section 12.65.041(a)

The death of a person in police custody should be included in this category of death requiring investigation.