

49 HUNB 140 - ND. 1/1/19

1/1/19

Section 6:404. Definitions. The following definitions shall apply in the interpretation and enforcement of this ordinance and the following words and terms wherever they occur in this ordinance are defined as follows:

Subd. 1. "Comprehensive Plan" means a compilation of policy statements, goals, standards, and maps for guiding the physical, social and economic development, both private and public, of the City of St. Louis Park and its environs and may include, but is not limited to, the following: Statements of policies, goals, standards, a land use plan, a community facilities plan, a transportation plan. The City's Comprehensive Plan represents policies, aims, and objectives for development of the City of St. Louis Park.

Subd. 2. "Land Use Plan" means a compilation of policy statements, goals, standards, and maps, and action programs for guiding the future development of private and public property. The term includes a plan designating types of uses for the entire City as well as a specialized plan showing specific areas or specific types of land uses, such as residential, commercial, industrial, public or semi-public uses or any combination of such uses.

Subd. 3. "Thoroughfare Plan" means a compilation of policy statements, goals, standards, maps and action programs for guiding the future development and function of streets and highways in the City.

Subd. 4. "Community Facilities Plan" means a compilation of policy statements, goals, standards, maps and action programs for guiding the future development of the public or semi-public facilities of the City such as recreational, educational and cultural facilities.

Subd. 6. "Official Map" means a map adopted in accordance with this ordinance and laws of the State of Minnesota in such case provided showing the location of existing and future public land and facilities existing streets, proposed future streets and the area needed for widening of existing streets.

Section 6:406. Adoption. The City Council may by ordinance adopted by an affirmative vote of a majority of all members thereof, adopt, amend, or repeal Official Maps in the manner hereinafter set forth.

Section 6:408. Initiation of Proceedings. Proceedings for adoption, amendment, or repeal of Official Map may be initiated by (1) a recommendation of the Planning Commission; or (2) by action of the City Council on its own initiative, recommendation of an Advisory Commission, request of an outside agency, or petition of five (5) or more residents.

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5/10/12

Section 6:409. Reference to the Planning Commission. Except in case of an initial recommendation by the Planning Commission, any proposed Official Map shall be submitted to the Planning Commission and its recommendation thereon shall be submitted to the City Council, before further proceedings are taken, provided that the said Planning Commission shall meet, consider said proposed change, and submit its recommendation to the City Council within sixty (60) days after submission of the matter to it. If no recommendation is transmitted by the Planning Commission within sixty (60) days after referral of the proposal to the Planning Commission, the City Council may take action without further awaiting such recommendation.

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Section 6:410. Sketch Maps and Reports. All proposals for proceedings for Official Maps, however initiated, shall be accompanied by a sketch map or plat showing the lands proposed to be included and the public purpose to be served. Prior to the hearing, the City Council may request a report of the City Engineer as to the feasibility of any construction involved, and the City Planner shall submit a written report on the effect of the proposal on the Comprehensive Plan.

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Section 6:412. Notice. The City Council upon receiving the recommendation of the Planning Commission respecting any proposed Official Map, or after sixty (60) days from the submission thereof to the Planning Commission without a recommendation by the commission, may consider the same, and if a majority of the Council are in favor thereof, notice of a regular or special meeting, at which a public hearing will be had thereon, shall be given by publication at least once in the official newspaper, not less than ten (10) days and not more than thirty (30) days prior to said hearing, stating the time and place thereof, description of property to be included and a general statement of the nature of the purpose of the hearing. Not less than ten (10), nor more than thirty (30) days prior to said hearing, a copy of said notice shall also be mailed by the City Clerk to all owners of said land, as the same appear upon the records of the County Auditor of Hennepin County, and addressed to the last known address, as shown by said Auditor's records. If attempt is made in good faith to serve all persons in the manner and at the times above provided, failure to serve one (1) or more through inadvertance shall not invalidate the proceedings. Proof of service shall be made by the affidavit of the persons serving same and shall be filed with the City Clerk.

Section 6:414. Hearings. At the time set for the hearing, the City Council shall hear arguments for and against such proposed Official Map and may continue said hearing from time to time not exceeding sixty (60) days from the original date specified in the notice of hearing. Final vote on the proposed change shall be taken within said sixty (60) days.

Section 6:416. Maps. The Official Map or maps shall be prepared in sufficient detail to permit the establishment of the future acquisition lines on the ground. In unplatted areas a minimum of a centerline survey shall have been made prior to the preparation of the final draft of the Official Map. The accuracy of the future acquisition lines shown on the Official Map shall be attested to by a registered land surveyor.

Section 6:419. Filing. After adoption, amendment or repeal of an Official Map, a certified copy of the official map, or sections thereof with a copy of the adopting, amending or repealing ordinance attached shall be filed with the register of deeds as provided in Sections 462.351 to 462.364 of the Minnesota Statutes.

Section 6:420. Effect. After an official map has been adopted and filed, the issuance of building permits by the municipality shall be subject to the provisions of this section. The officer responsible for issuing building permits shall deny all applications for permits to expand existing buildings or structures or to establish new buildings or structures within the area identified for a public purpose on the Official Map or on property outside any building lines as shown on said Official Map. Whenever any street or highway is widened or improved or any new street is opened, or interests in lands for other public purposes are acquired by the City, it shall not be required in such proceedings to pay for any building or structure placed without a permit or in violation of conditions of a permit within the limits of the mapped street or outside of any building line that may have been established upon the existing street or within any area thus identified for public purposes. The adoption of an official map does not give the municipality any right, title, or interest in areas identified for public purposes thereon, but the adoption of the map does authorize the municipality to acquire such interests without paying compensation for buildings or structures erected in such areas without a permit or in violation of the conditions of a permit.

*St. Louis Park, Minnesota*

Section 6:422. Appeals. If a building permit is denied because of the requirements of this ordinance, the City Council shall have the power, upon appeal filed by the owner of the land and upon receiving the recommendation and advice of the Planning Commission, to grant a building permit in such location in any case in which the Council finds, upon the evidence and arguments presented to it, (a) that the entire property of the appellant of which such area identified for public purposes forms a part cannot yield a reasonable return to the owner unless such a permit is granted, and (b) that balancing the interest of the municipality in preserving the integrity of the Official Map and of the Comprehensive Plan and the interest of the owner of the property in the use of his property and in the benefits of ownership, the grant of such permit is required by considerations of justice and equity. Failure of the Planning Commission to report on the proposal within sixty (60) days after such referral or such period as may be designated by the City Council, shall be deemed to have satisfied the requirements of this ordinance. The City Council shall hold a hearing on the appeal and there shall be published a notice of said hearing in the official newspaper once at least ten (10) days before the day of the hearing. If the City Council authorizes the issuance of a permit, the City Council or other boards or commissions having jurisdiction shall have six (6) months from the date of the decision of the Council to institute proceedings to acquire such land or interest therein, and if no such proceedings are started within that time, the officer responsible for issuing building permits shall issue the permit if the application otherwise conforms to local ordinances. The City Council shall specify the exact location, ground area, type of construction, height, building bulk and other details as to the extent and character of the

building for which the permit is granted, provided such specifications are permitted within the zoning district applicable to the site and provided such specifications are not contrary to the building code.

Section 6:24. Separability. Should any section, subdivision, clause or other provision of this ordinance be declared by a court of competent jurisdiction to be invalid such decision shall not affect the validity of the ordinance as a whole nor of any part thereof other than the part so declared to be invalid.

Section 2. Violation and Penalty. Any person, firm, corporation, or voluntary association which violates or refuses to comply with any of the provisions of this ordinance shall be guilty of a misdemeanor, and upon conviction thereof be subject to a fine of not more than Three Hundred Dollars (\$300.00) for every offense or to imprisonment not exceeding ninety (90) days, or both. Each day that a violation is permitted to exist shall constitute a separate offense.

Adopted by the City Council \_\_\_\_\_ 1969.

\_\_\_\_\_  
Mayor

Attest:

\_\_\_\_\_  
City Clerk

Reviewed for administration:

Approved as to form and legality:

\_\_\_\_\_  
City Manager

\_\_\_\_\_  
City Attorney

What happens if it is  
deductible part - bor on kn!  
unfair to dr. who keeps  
open space in hands of private  
homeowner?



*density  
open space  
Wesley*

American Society of Planning Officials  
1313 East Sixtieth Street Chicago Illinois 60637 Telephone 312: 324-3400

# Planning Advisory Service

September 23, 1970

Miss Donna Matthews  
8916 Gloralee Street  
Anchorage, Alaska 99502

Dear Miss Matthews:

This letter is in reply to your inquiry of September 10, 1970, concerning official maps and dedication of land for park/school/open space in subdivisions.

We are in the middle of a report on subdivision dedication and reservation requirements for park land and school sites. Unfortunately, this will not be ready for release for several months. Nonetheless, I will give you what information I can at this time hoping that the report will also be of value to you when it is released.

*density formula*

In establishing requirements for the dedication of land in subdivisions most communities (according to ICMA's 1969 Municipal Year Book) use a formula which fixes the percentage of land to be dedicated. The others rely on other kinds of formulas, the principal one being to relate open space to be dedicated in a subdivision to the density of the development. The requirement based on density of population is probably fairer than a flat requirement--e.g. 5 per cent or 10 per cent of the land to be dedicated for recreational purposes--because a low density subdivision may have sufficient open space provided on the individual lots. On the other hand, you give the community more assurance that developers will dedicate or furnish sufficient recreational land with a density formula for those people who will inhabit more densely developed subdivisions. However, the density formula is technically more difficult to determine and keep up to date than if a flat percentage of land requirement is used.

Philip Green, in his chapter on subdivision from Principles and Practice of Urban Planning (1968), comes out strongly for requiring a provision of certain recreational facilities in subdivisions to be scaled to the number of families to be housed in the subdivision instead of a flat requirement of land. I quote the salient paragraph from his chapter:

"Once again, to assure the strongest legal basis, the regulations should contain definite standards as to when, where and how much land will be required. It is legally unwise, for example, to provide merely that the plat approval agency may

require dedication of such recreation areas as it deems necessary. On the other hand, a flat requirement that 5 or 10 per cent of the land area of every subdivision be dedicated for recreational purposes, while uniform and perhaps legal, might produce unnecessary land in some large-lot subdivisions and bits and pieces of poorly-sited, difficult to maintain recreational areas in other subdivisions. Perhaps the most reasonable solution is to require provision of certain recreational facilities scaled to the number of families to be housed in the subdivision, coupled with a requirement that land shown on the comprehensive plan as park or school sites be dedicated or reserved, a maximum limit on the percentage of land within the subdivision to be dedicated could be included."

*like what*

There are some general guidelines for development the provisions which we can recommend, irrespective of which method you employ.

Principles and Practice of Urban Planning states on page 463:

"Several definite guidelines are becoming apparent, however, for those wishing to maximize the chances of a favorable court decision. First, there should be specific statutory authorization for such a requirement, and the requirement should be stated in the written subdivision regulations and not left to the discretion of the plat approval agency. Second, the regulations should provide that any payments received will be paid into a special park and school fund and not mixed with the general revenues of the city (otherwise the courts will probably treat them as a non-uniform tax). Third, the regulations should specify that the payments which are made are to be spent for the benefit of the specific areas from which they come. Fourth, the amount of payment required should be reasonable and bear some relation to the actual costs generated by the subdivision."

We are enclosing a portion of our report to the Connecticut Development Commission, New Directions in Connecticut Planning Legislation, February, 1966. This section provides a good clear discussion of dedication and payments-in-lieu. You will notice that in this report we recommend that the payment provision be computed on the basis of the value of land that otherwise would be required to be dedicated. An example of such an ordinance comes from Saratoga County, New York, which requires a percentage dedication unless the subdivision is too small:

"Owner is required to dedicate 5 per cent of his tract for recreational uses. For any acreage in excess of 5 per cent the owner will be compensated at fair market value prior to subdivisions. If the Planning Board considers an owner's tract too small and that the dedication of 5 per cent would make a site unusable

September 23, 1970

for public purposes, the Town Board may direct the owner to make a money payment-in-lieu of land. The payment must be equal to 5 per cent of the market value of the total tract prior to subdivision and must be used by the town for the purchase of land to be used for recreational purposes by the neighborhood for which payment was made."

We are enclosing xeroxed copies of official map ordinances. These will illustrate how other communities have handled this method for land reservation. None are especially recommended because, of course, every community will have to design their ordinance to fit their particular needs.

We hope that these comments and references will be useful.

Sincerely,

*Karen E. Hapgood*

(Mrs.) Karen E. Hapgood  
Assistant Planner

KEH/ad

encls: on loan - PAS Report No. 119

to keep - xerox copies of official map ordinances

THE FOLLOWING DOCUMENT(S) MAY NOT FILM  
LEGIBLY BECAUSE OF POOR QUALITY OF THE  
ORIGINAL.

SKIP - ASPD - 1213 East 100th St  
Chicago, Illinois  
1213 East 100th St  
Chicago, Illinois  
1213 East 100th St  
Chicago, Illinois

generated by such uses over residential developments.  
street rights-of-way when provision is made for increased traffic  
from business or industrial properties (the exception is additional  
C. No land or cash dedication for public purposes shall be required  
for residential purposes.  
upon ultimate densities at the time of subdivision or development  
executed with the owner(s) of such property for dedication based  
tract of five (5) acres or more, but an agreement shall be  
D. No dedication shall be required for public purposes for land in

For Densities From:	
0 - 5 units per acre	6% of the net residential area
6 - 25 units per acre	12% of the net residential area
25 - 100 units per acre	20% of the net residential area

needs generated by) the specific area involved.  
sliding scale, related to the density proposed for (and thus the  
requirements for residential areas shall be established on a  
Planning Commission) or if no plans exist, land dedication  
facilities as indicated by the Master Land Use Plan or by the  
sites, parks, playgrounds, and other outdoor recreational  
C. Provision shall be made for the allocation of areas for school



DELETE

W. S. ...

1213 East 100th St  
Chicago, Illinois  
1213 East 100th St  
Chicago, Illinois  
1213 East 100th St  
Chicago, Illinois  
SKIP - ASPD - 1213 East 100th St  
Chicago, Illinois

2. No land or cash dedication shall be required in those instances of Planned Unit Development where an equivalent amount of privately owned open space will be provided by the developer for the use of the residents of the development, and where the preservation of such open space is guaranteed.
3. The allocation of areas for public use may be made available by one of the following methods as required by the Planning Commission:

(1) Parks, Playgrounds and Recreational Sites

- (a) The dedication to public use on the plat of the parcel proposed for subdivision, of a parcel of land equal to at least the percentage indicated by the net density of said parcel proposed for subdivision.
- (b) The conveyance by deed to an appropriate public body of a parcel of land equal to at least the percentage indicated by the net density of the parcel proposed for subdivision.
- (c) A conveyance or reservation to the owners of land within the proposed subdivision of a parcel of land equal to at least the percentage indicated by the net density of the parcel proposed for subdivision for use of the property owners within said subdivision.
- (d) Cash equal to the market appraisal of a parcel of land equal to at least the percentage indicated by the net density of the parcel proposed for subdivision.
- (e) Such other method that may be mutually agreeable to the subdivider and to the Planning Commission.

DELETE

(2) School Sites

A reservation for acquisition by the School Board, within eighteen (18) months, of land in such reasonable amount as may be determined by the Commission. Said reservation shall be made in such a manner as to provide for a release of the land to the subdivider in the event no public agency proceeds with the purchase. The eighteen (18) months reservation shall begin with the date all or any part of the proposed subdivision is officially recorded.

CHECK LEGALITY

TRUCK FOR PROBABLY 15

CONTRACT BETWEEN DEVELOPER & SCHOOL BO

NOT ASSIGNED TO PUBLIC USE

(3) Dedicated Public Sites:

Each public site, roadway, <sup>PUBLIC</sup> utility easement and/or other area to be dedicated shall be so designated as to indicate the purpose of said dedication, ~~and to whom it is to be dedicated.~~

(4) Scenic & Historical Sites:

Due regard shall be shown for preserving outstanding natural and cultural features such as scenic spots, water courses or historical sites. Dedication to and acceptance by a public agency is usually the best means of assuring their preservation.

DELETE

RIGHTS OF REFUSAL OF PROPOSED DEDICATIONS

7. - Drainage

- a. The Planning Commission shall not approve any subdivision having inadequate storm and/or sanitary drainage as determined by the Borough <sup>DIRECTOR OF PUBLIC WORKS</sup> Engineer and the Borough Sanitary Engineer.

THE PRECEDING DOCUMENT(S) MAY NOT FILM  
LEGIBLY BECAUSE OF POOR QUALITY OF THE  
ORIGINAL.

## OFFICIAL MAP ACT

Enabling legislation is needed to allow the adoption of official maps. The rationale for an official map is described in this selection from Land-Use Controls Quarterly:

The need for construction of new public improvements is rising continuously as development moves out steadily from urban centers. Reservation of land for future street, school, park, and other public facility sites in areas subject to impending development is vital so that communities may prevent unfortunate developments within these areas. An official map, based on planning studies and approved by the local government, has much potential, for it allows the community to reserve, with the intent of later acquiring, needed public lands in developing areas. From the public standpoint, the official map is designed to delay any proposed development long enough for the community to buy property before construction makes it unduly expensive. An official map should be considered primarily as a short-term regulatory adjunct to a property acquisition campaign. From the private standpoint, the map serves as a notification and warning of the location of proposed public improvements.

We recommend that enabling legislation allow first- and second-class boroughs and first-class cities in the unorganized borough to adopt by ordinance official maps for street, school, and park land reservations showing detail sufficient to permit the establishment of future acquisition lines on the ground. The reservation of a particular property for public use under the map should lapse and become void eighteen months after the owner of the property reserved makes application for a building (construction or land use) permit within the area reserved unless during that time the property is acquired or eminent domain proceedings are filed to acquire the property.

If the land is not acquired within five years after filing the map in the district recorder's office, the property should be released from the restrictions of the map. Provisions should be included for variances and relief under certain conditions. We recommend also that the State have authority to participate with the local governments in planning routes to be reserved and in later acquisition of those rights-of-way needed by the State.

GREATER ANCHORAGE AREA BOROUGH

PLANNING AND ZONING COMMISSION RESOLUTION NO. 2-

A RESOLUTION URGING ENACTMENT OF ENABLING LEGISLATION TO PERMIT ADOPTION BY LOCAL UNITS OF GOVERNMENT OF "OFFICIAL MAPS"

WHEREAS, the need for construction of new public improvements is rising at a rapid rate as development moves steadily out from the urban centers; and

WHEREAS, reservation of land for future street rights-of-way, schools, parks, and other public facility sites in areas subject to development is vital so that communities may prevent development on these sites; and

WHEREAS, an "official map", based on appropriate planning studies and adopted by the local unit of government, as much potential in allowing the local community to reserve these needed lands with the intent of later acquiring them; and

WHEREAS, the "official map" is intended, from the public standpoint, to delay development of these sites sufficiently long enough to permit the local community to acquire said sites prior to construction upon them; and

WHEREAS, an "official map" is to be considered a short term regulatory device adjuncted to property acquisition; and

WHEREAS, from the private standpoint, the map serves as a notification and warning of the impending location of proposed public improvements;

NOW, THEREFORE, BE IT RESOLVED that the Greater Anchorage Area Borough Planning Commission recommends to the Eighth State Legislature of the State of Alaska the amendment of enabling legislation to allow first and second class Boroughs and first class Cities within the unorganized Borough to adopt, by ordinance, an "official map" for street, school, parkland and trail right-of-way reservations, said official map to show projected rights-of-way and areas of use in sufficient detail to permit the establishment of future acquisition lines on the ground;

FURTHER, BE IT RESOLVED, that said enabling legislation should contain provisions whereby the reservation of a particular property for a particular public use should lapse and become void eight months after the owner of the property makes application for a building, construction, or land use permit within the area reserved unless during said eighteen months time the property is actually acquired or eminent

domain proceedings are filed to acquire said property by the local unit of government.

FURTHER, BE IT RESOLVED, that said enabling legislation should contain provisions stipulating that if said reserved land is not acquired within five years after the date of filing of the official map in the office of the district recorder, said property shall be released from the restrictions of the map.

FURTHER, BE IT RESOLVED, that said enabling legislation should include proper provisions for a variance and relief from said reservation under appropriate conditions and that the State of Alaska be granted the authority to participate with local units of government in planning highway routes, school and park land use to be reserved and in later acquisition of those rights-of-way.

Introduced:

Referred:

IN THE \_\_\_\_\_

BY \_\_\_\_\_

\_\_\_\_\_ BILL NO. \_\_\_\_\_

IN THE LEGISLATURE OF THE STATE OF ALASKA

EIGHTH LEGISLATURE - SECOND SESSION

A BILL

For an Act entitled: "An Act relating to the adoption of official maps by first class cities in the unorganized borough and first and second class boroughs."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

\* Section 1. AS 07.15 is amended by adding a new section to read:

Sec. 07.15.345. OFFICIAL MAP. (a) The assembly of a first or second class borough may adopt and modify, by ordinance, an official map based upon the recommendations of the planning commission and consistent with the comprehensive plan. The map may show existing and proposed future streets, schools, park land and trails and the area needed to acquire, widen and enlarge them. It shall be prepared in sufficient detail to permit the establishment of the future acquisition lines on the ground and shall be attested to by a registered land surveyor. After adoption a certified copy of the map shall be recorded in each recording district within which any of the land shown on the map is located.

(b) For the purpose of preserving the integrity of such official map, no plat shall be recorded and no permit shall hereafter be issued for any building in the bed any street, school site, park land or trail etc. shown or laid out on such map except as provided in this section. However, the reservation of particular property for public use under the map shall lapse and become void 18 months after an owner of the property reserved makes application for a preliminary plat or for a building permit for the location or construction of a building or structure within the area reserved, unless during that time the borough acquires the property or files eminent domain proceedings to acquire the property. Property reserved on the map but not acquired within five years after the reservation is recorded in the district recorder's office, shall automatically be released from the restrictions

of the map unless affirmative action is taken by ordinance to hold or reserve the property on the map for another five year period.

(c) The adoption of an official map does not of itself give the borough a right, title, or interest in areas identified for public purposes but authorizes the borough to acquire an interest without paying compensation for buildings or structures which are erected in those areas without a permit or in violation of the conditions of a permit.

(d) At the request of the state, the assembly may reserve land for the state in the same manner and on the same terms that it reserves lands for the borough.

(e) Any owner of property reserved on the official map shall receive an option to purchase from the municipality at the time the owner files a preliminary plat or requests a building permit. The option should reflect the amount of taxes accruing to the property during the 18 month reserve period.

\*Section 2 AS 29.10.244 is added to read:

AS 29.10.244 OFFICIAL MAP. First class cities in the unorganized borough may provide for an official map in the manner provided in AS 07.15.545.

Note Changes

(Please return)  
to S. Stark

dnp - Luk  
R.K.

OFFICIAL MAP ACT

GAAB Commission  
request to legislators  
12/1/11

Enabling legislation is needed to allow the adoption of official maps.

The rationale for an official map is described in this selection from Land-

Use Controls Quarterly:

Yodan

The need for construction new public improvements is rising continuously as development moves out steadily from urban centers. Reservation of land for future street, school, park, and other public facility sites in areas subject to impending development is vital so that communities may prevent unfortunate developments within these areas.

An official map, based on planning studies and approved by the local government, has much potential, for it allows the community to reserve, with the intent of later acquiring, needed public lands in developing areas. From the public standpoint, the official map is designed to delay any proposed development long enough for the community to buy property before construction makes it unduly expensive.

An official map should be considered primarily as a short-term regulatory adjunct to a property acquisition campaign. From the private standpoint, the map serves as a notification and warning of the location of proposed public improvements.

We recommend that enabling legislation allow first- and second-class boroughs and first-class cities in the unorganized borough to adopt by ordinance official maps for <sup>(SCHOOL AND PARK LAND)</sup> street reservations showing detail sufficient to permit the establishment of future acquisition lines on the ground. The reservation of a particular property for public use under the map should lapse and become void eighteen months after the owner of the property reserved makes application for a building (construction or land use) permit within the area reserved unless during that time the property is acquired or eminent domain proceedings are filed to acquire the property.

If the land is not acquired within five years after filing the map in the district recorder's office, the property should be released from the restrictions of the map. (Provisions should be included for variances and relief under certain conditions.) We recommend also that the State have authority to participate with the local governments in planning routes to be reserved and in later acquisition of those rights-of-way needed by the State.

GREATER ANCHORAGE AREA BOROUGH

PLANNING AND ZONING COMMISSION RESOLUTION NO. 8-71

A RESOLUTION URGING ENACTMENT OF ENABLING LEGISLATION TO PERMIT ADOPTION BY LOCAL UNITS OF GOVERNMENT OF "OFFICIAL MAPS"

WHEREAS, the need for construction of new public improvements is rising at a rapid rate as development moves steadily out from the urban centers; and

WHEREAS, reservation of land for future street rights-of-way, schools, parks, and other public facility sites in areas subject to development is vital so that communities may prevent development on these sites; and

WHEREAS, an "official map", based on appropriate planning studies and adopted by the local unit of government, has much potential in allowing the local community to reserve these needed lands with the intent of later acquiring them; and

WHEREAS, the "official map" is intended, from the public standpoint, to delay development of these sites sufficiently long enough to permit the local community to acquire said sites prior to construction upon them; and

WHEREAS, an "official map" is to be considered a short term regulatory device adjunct to property acquisition; and

WHEREAS, from the private standpoint, the map serves as a notification and warning of the impending location of proposed public improvements;

NOW, THEREFORE, BE IT RESOLVED that the Greater Anchorage Area Borough Planning Commission recommends to the Seventh State Legislature of the State of Alaska the enactment of enabling legislation to allow first and second class Boroughs and first class Cities within the unorganized Borough to adopt, by ordinance, an "official map" for street, <sup>School, Park, Library, etc.</sup> right-of-way reservations, said official map to show projected rights-of-way <sup>ADD AREAS OF USE</sup> in sufficient detail to permit the establishment of future acquisition lines on the ground;


FURTHER, BE IT RESOLVED, that said enabling legislation should contain provisions whereby the reservation of a particular property for a particular public use should lapse and become void eighteen months after the owner of the property makes application for a building, construction, or land use permit within the area reserved unless during said eighteen months time the property

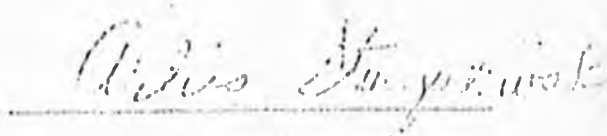
is actually acquired or eminent domain proceedings are filed to acquire said property by the local unit of government.

FURTHER, BE IT RESOLVED, that said enabling legislation should contain provisions stipulating that if said reserved land is not acquired within five years after the date of filing of the official map in the office of the district recorder, said property shall be released from the restrictions of the map.

FURTHER, BE IT RESOLVED, that said enabling legislation should include proper provisions for a variance and relief from said reservation under appropriate conditions and that the State of Alaska be granted the authority to participate with local units of government in planning highway routes <sup>SCHOOL AND PARK LAND</sup> to be reserved and in later acquisition of those rights-of-way.

PASSED AND APPROVED this 3rd day of February, 1971 by the Greater Anchorage Area Borough Planning and Zoning Commission.

  
Vernon R. Higgins  
Secretary

  
Artiss Sturgulevski  
Chairman

Introduced:  
Referred:

IN THE \_\_\_\_\_

BY \_\_\_\_\_

\_\_\_\_\_  
" BILL NO. "  
\_\_\_\_\_

IN THE LEGISLATURE OF THE STATE OF ALASKA

SEVENTH LEGISLATURE - FIRST SESSION

A BILL

For an Act entitled: "An Act relating to the adoption of official maps  
by first class cities, <sup>by the boroughs, boroughs</sup> and first and second class  
boroughs."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

\* Section 1. AS 07.15 is amended by adding a new section to read:

Sec. 07.15.345. OFFICIAL MAP. (a) The assembly of a first  
or second class borough may adopt and modify, by ordinance, an official  
map based upon the recommendations of the planning commission. The map  
may show existing and proposed future streets, highways, <sup>parkways</sup> parkways, and  
the area needed to acquire, widen and enlarge them. It shall be pre-  
pared in sufficient detail to permit the establishment of the future  
acquisition lines on the ground and shall be attested to by a registered  
land surveyor. After adoption a certified copy of the map shall be re-  
corded in each recording district within which any of the land shown on  
the map is located.

(b) For the purpose of preserving the integrity of such official  
map, no permit shall hereafter be issued for any building in the bed of  
any street, highway, <sup>school, or park land</sup> parkway, <sup>etc.</sup> shown or laid out on such map except as  
provided in this section. However, the reservation of particular property

for public use under the map shall lapse and become void 18 months after

an owner of the property reserved makes application for a building per-

*preliminary plat or*

*omit*

mit for the location or construction of a building or structure within the

area reserved, unless during that time the borough acquires the property

*(see page 2 notes)*

or files eminent domain proceedings to acquire the property. A Property

reserved on the map but not acquired within five years after the reservation

is recorded in the district recorder's office, shall automatically be

released from the restrictions of the map unless affirmative action is

taken by ordinance to hold or reserve the property on the map for another

five year period.

(c) The adoption of an official map does not of itself give the borough a right, title, or interest in areas identified for public purposes but authorizes the borough to acquire an interest without paying compensation for buildings or structures which are erected in those areas without a permit or in violation of the conditions of a permit.

(d) At the request of the state, the assembly may reserve land for the state in the same manner and on the same terms that it reserves lands for the borough.

~~(e)~~ If land reserved on the map is not yielding a fair return, the assembly may sit as a board of appeals and shall have power to grant a permit for a building which will as little as practicable increase the cost of opening such street, highway, <sup>School at Park Lane</sup> parkway, or tend to cause a change of such official map; and such board may impose reasonable requirements as a condition of granting such permit. Such board shall refuse a permit where the applicant will not be substantially damaged by placing his building outside the mapped street, highway or parkway.

*omit*

\* Section 2 AS 29.10.244 is added to read:

AS 29.10.244. OFFICIAL MAP. First class cities in the unorganized borough may provide for an official map in the manner provided in AS 07.15.345.

(1)  
Carol Dennis  
Jan 1974

FLOODPLAINS

This report will review past and pending floodplain legislation

1968: National Flood Insurance Act authorized sale of flood insurance to areas that used appropriate land use control measures consistent with flood plain management. (This federally subsidized insurance is 10x less expensive than private insurance firms)

1969 13NOV69 GAAB Resolution 322  
This resolution recognized that the GAAB had several flood hazard areas (Chester, Campbell & Glacier Creeks). In order to qualify for the new national flood insurance the GAAB said it intended to comply with criteria (specified in Federal Register 34: 9553-60) prior to 30 June 1970.

Dec 69

Amendment to National Flood Insurance Act of 1968  
Local land use and control measures which have to be adopted in order to qualify for flood insurance do not need to be enacted before Dec. 31, 1971.

1970 12June70

The federal Insurance Administration of HUD authorized sale of flood insurance (pursuant to section 1336 of Nat. Flood Act of 1968 ) for portions of GAAB effective 12June70.

16Nov70 GAAB Ordinance No. 122-70

Added Chapter 23 (Regulation and Control of Flood Hazard Areas) to Code of Ordinances. Established flood hazard areas

Chester, Campbell and Glacier Creeks as a result of US Army Corps Engineers reports of June 68, June 68, & Aug 69.

\*Cap\*

Required a permit to develop any lot, structure, or right-of-way within a flood hazard area. A permit would be issued if (1) there was no expansion of flood hazard area due to proposed development and (2) if there was adequate protection from inundation without any appreciable interference with the flow of any water course.

6March70

Federal criteria, to which a community's land use and control measures must conform in order to qualify for flood insurance, was published in Federal Register 35:4200-09.

1972

Sept 25, 1972

The Borough Assembly held a public hearing on an Ordinance 136-72 (Floodplain Regulations). The Assembly postponed action on Ordinance 136-72 until specific requests of the Assembly have been met. These requests are: (1) Prepare two foot interval contour maps (rather than 10 foot) to show floodway and floodway fringe areas. (2) Prepare a list of numbers and locations of all inadequate culverts and give an indication of replacement costs. ("Inadequate culverts and bridge openings are largely responsible for flooding of all streams in the area"- US Army Corps April 72 report on Chester, Campbell, Fish & Ship Creeks) (3) Notify all landowners affected by floodplain regulations of any new public hearing.

April 72

Special Flood Hazard Report Greater Anchorage Area  
Chester, Campbell, Fish, & Ship Creeks prepared by  
Corps of Engineers, US Army

1973

April 73

Meadow Creek US Army Corps of Engineers Flood Plain  
Information Report

May 1973

Rabbit Creek US Army Corps of Engineers Flood Plain  
Information Report

19Nov 73

GAAB Ordinance 73-167

Amends Chpt 23 of Code of Ordinances to include Rabbit, Meadow, Fish, and Ship Creeks in flood hazard areas, thus making them eligible for federal flood insurance. (According to Dick Hart-Borough- the Federal Insurance Administration (of HUD) from Washington, DC has not yet formally accepted Rabbit, Fish, Meadow, & Ship Creek for national flood insurance. He expects them to be accepted

According to Mr. Hart, at present Chester & Campbell (Glacier-?) Creeks are eligible for flood insurance under an emergency or temporary program.

It is possible that BAAB is not complying with the National Flood Act of 68 and its 69 Amendment because as yet the GAAB does not have a land use control measure for flood hazard areas. This non-compliance may mean that Chester and Campbell Creeks are in fact ineligible for flood insurance as would be Fish, Meadow, Ship & Rabbit Creeks.

*This I have to check on further,*

1974

According to Dick Hart at the Borough

- (1) The cost analysis of replacing all inadequate culverts has been done
- (2) The re-drawing of maps using a 2 ft. contour interval rather than 10 ft. interval is underway. Aerial photography is in progress now. The US Army Corps will redraw (check) maps. This is expected to take until the end of the summer
- (3) It is anticipated that the next hearing on floodplain regulations will take place at the end of the summer.

1975

According to Dick Hart

New federal legislation just passed makes it mandatory for a community to have land use control measures with regard to floodplains or lose all federal monies with regard to those flood hazard areas.

*This I have to check on further,*

## TERMS

**FLOODWAY:** stream channel and adjacent land necessary to carry and discharge floodwaters without increasing flood heights more than one foot above the level of the 100 year flood

**FLOODWAY FRINGE:** the area of land lying between the outer limit lines of the floodway and the 100 yr. flood

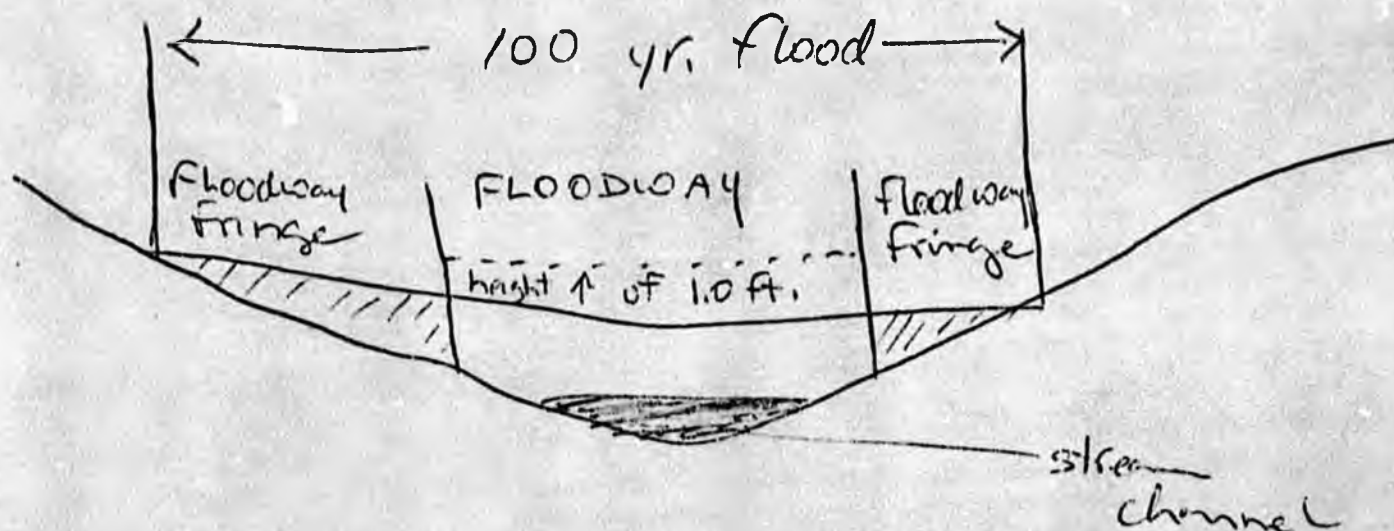
floodway + floodway fringe = floodplain

**100 yr flood (Intermediate Regional Flood)** a flood that has a 1% chance of occurrence in any one year (or an average frequency of occurrence of once in one hundred years)

100 yr. flood projections are ~~derived~~<sup>derived</sup> from data obtained in the general area

**Regulatory Flood:** the flood used to define the outer boundary lines of the flood hazard area. In the case of Ordinance 136-72 it is the 100 yr. flood.

**Standard Project Flood:** the largest flood that can be experienced from the most severe combination of meteorological and hydrological conditions (conditions that are reasonably characteristic of the geographical region)



SUMMARY of pending legislation  
Ordinance 136-72 "Floodplain Regulations"

All lands in GAAB affected: ie Girdwood, Eagle River, etc.

Zoning map adopted by reference; subsequent maps adapted by amendment

To delete land from official maps, submit data which is substantiated by Army Corps and Public Works Dept

To add land to maps: after public hearing; approved by Assembly; technical data provided by US Army Corps

Annual update and review of maps; review conducted by Borough, substantiated by Corps, submitted to Planning Comm. & Assembly for final adoption

Boundaries of floodway and floodway fringe shall be determined from maps. Interpretation of exact boundaries by GAAB Planning Commission.

Uses in Floodway:

- a) all uses are permitted provided they do not require structures, fill, or storage of materials
- b) the following uses are allowed only upon issuance of a special land hazard permit and provided they do not increase flood heights
  - (1) extraction of sand, gravel, & natural resources
  - (2) RR, streets, bridges, utility lines and pipe lines
  - (3) storage yards for equipment, machinery, or materials
  - (4) other uses similar in nature to uses described

Uses in Floodway Fringe:

- a) all uses permitted provided they do not require structures, fill, or storage of materials
- b) the following uses are allowed upon issuance of a special land hazard permit provided they do not increase flood heights
  - (1) extraction of sand, gravel & Natural resources
  - (2) RR, streets, bridges, utility and pipe lines
  - (3) storage yards for equipment, machinery or materials
  - (4) other uses similar in nature to uses described

c) all other uses and structures that are adequately flood proofed or protected

EXAMPLES (1) the top finished surface of the 1st. floor shall be 1 ft. above the level of 100 yr. flood. LR, DR, baths, kitchens, & BR shall be located 1 ft. above regulatory flood level (100 yr. flood level). (2) structures anchored to resist flotation (3) installation of water tight doors (4) cutoff ~~XXXXX~~ valves on sewer lines; elimination of gravity flow basement drains (5) buried fuel oil tanks need to be anchored; vent and fill pipes need to have openings 1 ft. above level of 100 yr. flood (6) all furnaces and electrical distribution centers shall be located at least 1 ft. above level of 100 yr. flood. (7) required bridges, leaves,

culverts, dikes (8) impose operational controls, sureties,  
and deed restrictions (9) modified waste and water supply  
facilities (10) limited use and operation

**Administration and Enforcement**

Borough chairman shall designate an official to administer &  
enforce ordinance

Board of Adjustment .....has the power to hear & decide  
City- City Council appeals & to authorize variances  
Borough- borough Assembly ( a majority vote of full membership  
is needed)

The BAAB Board of Examiners and Appeals shall assist the Boards of  
Adjustment

Appeals alleging error in enforcement or interpretation:  
Appeal to Board of Examiners ( in writing) within 10 days  
The Examiners decision may be appealed to B. of Adjustment  
within 20 days

**Appeals for variances**

Appeal to Examiners (in writing) within 10 days(Personally I'm  
not sure what this 10 day time period refers to). A public  
hearing shall be held. A majority vote of the full membership of  
the Board of Examiners is required to grant a variance. An  
appeal to the Board of Adjustment must be made within 20 days  
days or forfeited. NO NEW EVIDENCE OR ISSUES SHALL BE CONSIDERED  
BY THE BOARD OF ADJUSTMENT. A majority vote of the full  
membership is necessary to grant a variance by the Board of  
Adjusters.

Any variance granted shall become null & void if the variance  
is not exercised within one year or if a structure or  
characteristic use is moved, removed, or discontinued.

An appeal from the board of Adjustment may be taken to the  
Superior Court of the State of Alaska, Third Judicial District.

**Nonconforming Uses**

Non nonconforming structure shall be substantially altered  
until certification of zoning compliance shall have been  
issued by Planning Dept

Any structure , or use, which was lawful previous to ordinance,  
but is non conforming after the ordinance is subject to the  
following conditions:

- (1) no use shall be expanded, changed, enlarged or altered
- (2) no structural alteration or addition shall exceed 50% of its  
value at the time of its becoming a nonconforming use.
- (3) if use is discontinued for 12 months any future use  
shall conform to ordinance
- (4) if any use or structure is destroyed up to 50% of its  
market value, it can be reconstructed only in conformity  
with ordinance

## Amendments

Changes to Ordinance may be initiated thru the Planning Comm. Recommend to Assembly. No action may be taken until after a public hearing.

## Penalties for violation

Misdemeanor, upon conviction fines of \$200 \$300.00 per day  
(Each day a separate offense)

Things yet to be done:

- (1) Check Federal requirements: FR 34 NRK 35 (pg 1)
- (2) Check to see if Borough is complying (pg 3A)
- (3) Obtain flood plain regulations from other states & boroughs
- (4) Compare GAAE 1970-72 to these other regulations
- (5) Check for Federal legislation (refer pg 3A-197)
- (6) ~ 4% of Anchorage Bowl is in flood hazard area. What % of population is residing in flood hazard area?

Insert A

The recording of the official map shall establish a reservation of the areas shown for future acquisition by the borough for the public purpose indicated thereon. The official map shall be notification to developers and subdividers as to the planned future location of major streets, schools, parks and trails, but does not relieve the borough of the obligation to ~~provide~~ acquire these areas in the manner prescribed by law at such time as the assembly determines such acquisition to be necessary.

M E M O R A N D U M

TO: Susan Andrews  
EDP Coordinator  
Division of Legislative Finance  
Room 409  
Capitol Building

FROM: Chief Clerk  
House of Representatives

SUBJ: Legislation  
Identification \_\_\_\_\_

Secretary of the Senate

The following information is transmitted for the bill or resolution named above:

1. **KEYWORDS** - Keywords are important words from the title or from the body of the legislation under which the measure will be listed in the alphabetic index.

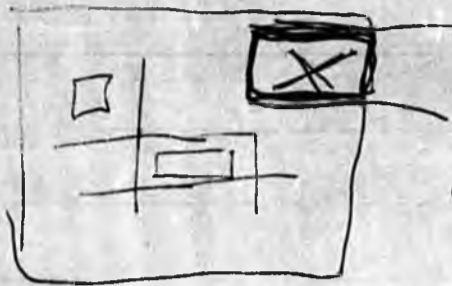
*Official maps - adoption of  
boroughs and cities - official map*

2. **STATUTE REFERENCES** - List sections of the statutes added, amended, repealed, or repealed and reenacted.

*29 33 100*

3. **DEPARTMENTS** - List departments or agencies referred to or principally affected by the legislation.

Restrict



Does the minis. always have the Condensation rights

Is the opt on New available

sec. (b.) what if the owner files a permit say, 2 months before the 5 year plan runs out? must they still wait <sup>18 mos.</sup> 5 yrs. or can the Boro decided to by opportunistic action of ordinance void the prop for another 5 yrs.

sec. (c) what this means is (opta condensation of this act.) the Boro has this right.

sec. (d) ???

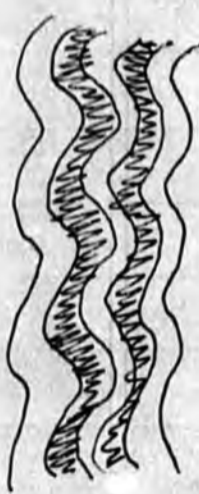
possible abuses? land plan? <sup>obviously</sup> not consistent w/ public interest.

2943.050 (may)!!

permanent?!! what if the plan is reusable?

[sec. 6] add

Between (Building, or other structure) located w/in the bed of, street school site



45140

HEARING

Notified

Present

Testified

2/24/75 Commissioner Lee McAnerney, CRA X X

Kevin Waring, Director Community Planning, CRA X X X

Art Hertenberger, Director, City & Borough of Juneau X X X

3/21/75

Bob Pavitt, Planning Consultant ~~X~~ X

9-9882

Kevin Waring, CRA X X

Municipal League X X

3/25

Pavitt X X X

C&B X

ML X

4/7/75

Pavitt 9-9882 X

CRA, Waring X

Municipal League X

HB-161

House Committee on  
COMMUNITY & REGIONAL AFFAIRS

Meeting Minutes  
April 1, 1975

Meeting was called to order at 9:00 for discussion of HB 161, 162 & SB 120am, 121. Present:

Rep. Sam Cotten, Chairman	Rep. Al Ose
" Kathryn Ostrosky	" Mike Hershberger-late
" Oral Freeman	" Glenn Hackney-late
" Larry Davis	

Barbara Englert Thomas, Staff  
Andrea Guernsey, Staff  
Eric Lee, SECO, Dept. of C&RA  
Susan Clark  
Jennifer Peterson, Juneau Model Cities

(1365) Ostrosky, presiding Chairperson, asked Ms. Clark to give a run down on the differences between HB 161 and SB 120.

Pg. 1 line 11— "who either do not qualify... with dependent children" was considered to go better under the Eligibility section.. Was put on page 2 line 14 under eligibility. "Whether the family receives aid to families with dependent children and is eligible for day care service under aid to families with dependent children." Intent: people who get AFDC are not eligible for day care under this program but people who are eligible for AFDC but who don't use it may get day care.

Page 1 line 21—wording simply changed from "the provision of" to "assist in providing".

Page 1 line 29—added section 5 under powers and duties to insure local control and input.

Page 2 line 2—two additional subsections were added under "the dept may: contract with local agencies to perform duties and solicit recommendations from local governing bodies. Local control would be better for state. Less money, city could easily do it.

(1560) Ostrosky asked what the contractual duties would be? Lee answered: selecting recipients, dealing with day care centers, billing centers, paying billing, seeing that the homes are licensed.

(1575) Freeman asked what was the cities reaction to this. Eric said Senators had been in touch with cities and had gotten favorable reaction. It would only be a %5 or %10 match for the cities and often they would already have someone on the payroll who could administer the program. The parents would be free to be more productive and their earnings would then add to the tax base. (1618) Freeman doesn't like the idea of the State mandating a program and then expecting the city to carry it out.

(1630) Cotten -- Should the dept. make contact with the local agency? Lee—if the local community is incorporated they would have a choice whether they want the program or not. Cotten said that would be bypassing the local administration. Freeman didn't like that either so Lee suggested adding an amendmtn on page 2 line 12 "the incorporated city or borough shall give approval to and pay the cost."

Page 2 line 20—drafting error.. Contributions will be paid to the day care facility instead of the dept.

page 3 line 14— added to definition of licensed day care " or recognized by the federal government". This was so head start centers in rural areas would be included.

page 3 line 29— definition of child chaged to read " up to the mandatory school age" instead of 5 years.

(end of tape)

Cotten moves to accept the Senate amendments and include the amendment by C&RA and to adopt a committee substitute.

Reps. Hershberger and Hackney arrived late and Cotten explained the Senate amendments to them. Hackney asked lee how many people SEOO will need. Two. And how will you pay for it? The Finance committee will appropriate for a new position.

Cotten withdraws his motion and moves to offer amendment for SB 120am, also to move SB 121 out.

Without objection they were moved out of committee with individual recommendations.

Meeting was adjourned at 10:00.

BACKGROUND INFORMATION  
HB 161

The League of Women Voters strongly supports HB 161 with the substitutes and amendments added to it by the Senate. Some of the changes were due simply to misunderstandings and oversights in drafting. Other changes to the bill we feel have strengthened it and would urge your concurrence.

\*Pg. 1, ln. 11-12: "who either do not qualify...with dependent children." This was considered to belong better under the Eligibility section. Under that section (44.47.200) was added:

(4) "Whether the family receives aid to families with dependent children and is eligible for day care service under aid to families with dependent children;"

\*Pg. 1, ln. 21-22: "a program to assist in providing day care..." This wording was simpler.

\*Pg. 1, ln. 29: Subsection (5) was added to "the dept. shall" requiring that the Dept. of CRA... "Provide notification to the local government body of the request for a contract with a day care facility. This insures local input and control of the program, one of the important aims of this bill. Too often programs are run thru Juneau and local governments or participants are unable to have adequate input on what should have been a local concern.

\*Pg. 2, ln. 1: Under the heading "the dept. may" were added two additional subsections. (2) "contract with local agencies to perform its duties under secs. 180-230 of this chapter;" This is important not only to local control, but also because it cuts down on the potential bureaucracy of a dept.

(3) "Solicit recommendations from local governing bodies regarding local agencies which may provide contractual services under this section."

This again strengthens local control and allows some local say as to who runs the program in that area.

\*Pg. 2, ln. 1: Section 44.47.185 was added by the Senate Finance Committee and we basically support the concept.

"When a contract is made under sec. 180(b)(2) of this chapter between the depart. and a local agency within an incorporated borough or city of the state, the incorporated borough or city shall pay the costs of administering the contractual duties within its jurisdiction."

This section makes the program a type of revenue-sharing tagged specifically for day care. The cost to any single city would be slight, yet the cost to the state in terms of money, peoplepower, and added bureaucracy were this section not added would be high.

For example, in Juneau, an individual already hired by the city would take on the duties of this contract as a small part (currently four days a month) of her job at no additional cost to city or state.

In Anchorage, this could similarly be the case. Several people already hired for compatible duties (say, in the Borough Health Dept.) could incorporate these as a part of their job. The maximum staff that Anchorage should have to hire for the approximately 750 slots would be two people - a

small price to pay for an estimated \$685,000 in sharing from the state.

In smaller cities, only a couple days a month need be set aside for these contractual duties. On the other hand, the state would have to hire considerably more staff, including travel expenses, etc. at the estimated cost of \$100,000.

\*Pg. 2, ln. 15: ~~As was mentioned; this was taken out of the purpose of the bill and put here instead;~~

(4) "Whether the family receives aid to families with dependent children and is eligible for day care service under aid to families with dependent children;

(5) "Other factors..."

\*Pg. 2, ln. 20: "The contribution of the parent or guardian shall be paid to the day care facility."

This was simply a misunderstanding in the drafting.

\*Pg. 3, ln. 23: "licensed by the Dept. of H.S.S. or recognized by the Federal government for the care of children".

This was added so that Head Start children could also benefit from this bill. In some areas where necessary Head Start programs have been expanded to a full day program and can include "private" children as well as federal funded children.

\*Pg. 2, ln. 28: "'child' means a person up to the mandatory school age" Five was originally an arbitrary age given the limitations of the \$1.2 million appropriation. It was thought that the inclusion of all "pre-school" children was more reasonable since some areas of the state do not have kindergarten. Once the program has proven itself, and more money is available to it, we would hope that children in need up to age 12 or 14 would be included in subsequent years to provide before and after-school care and care during vacation and holidays.

Of course the most persistent question people have had on this bill is why it has been put in CRA rather than HSS. We feel that the placement in CRA is important to this piece of legislation for the following reasons:

- (1) Following the lead of the Federal government in this year's social services amendments, we believe it is important to separate from this program the "stigma" of welfare. This is a program to keep people off or remove them from the welfare rolls. In Juneau, over one-third of the participants (37%) were eligible for welfare, but just knowing that their children were adequately cared for allowed them to side-step AFDC and retain their independent lives. At any rate we surely don't need more folk standing in lines at 5 AM in sub-zero weather at the HSS eligibility office in Anchorage, for example.
- (2) HSS does not have an extensive history of contracting out services to local control, which is one of the main aims of this bill. In a dept. always underfunded, always needing more personnel and top heavy with bureaucracy, we feel that this program might simply get "lost" in the process. HSS has some serious problems on which we need to work. This is not the time to throw yet another program onto their already over burdened laps.
- (3) This bill was intended as a revenue-sharing idea, a community self-help program. CRA would only handle the money, would probably always contract out the administration of local programs, and would not concern itself with specific day care problems other than to see that the facilities contracted with were paid on time. HSS is frequently months behind in their payments seemingly due to the large bulk of programs it has to deal with.

HSS (DFCS) would continue to license and monitor the programs of the day care facilities as is its job. It should perhaps be noted here that when time comes to consider the HSS budget, serious thought should be given to assuring additional licensing staff to carry out this important job of quality control for the children of the state.

HB - 171

"An Act relating to creation of a water resources revolving loan fund; and providing for an effective date."

2/18/75

COMMITTEE REPORT

FINANCE

HOUSE

Mr. Speaker:

Date \_\_\_\_\_

COMMUNITY & REGIONAL  
AFFAIRS

The Committee on \_\_\_\_\_ has had CS HB 171

under consideration. A Majority of the members of the Committee

( ) recommends it DO PASS

( ) recommends it DO NOT PASS

() recommends it DO PASS WITH ATTACHED AMENDMENT(S)

( ) recommends it BE REPLACED WITH CS FOR \_\_\_\_\_ AND THAT

CS FOR \_\_\_\_\_ DO PASS

( ) "and" recommends it BE REFERRED TO THE \_\_\_\_\_

COMMITTEE

( ) reports it back WITHOUT RECOMMENDATION

( ) "other"

Members signing the Majority report:

<u>Sam R. Carter</u>	<u>Do Pass</u>	<u>CS HB 171</u>
<u>William R. ...</u>	<u>Do Pass</u>	
<u>F. ...</u>		
<u>J. ...</u>		

Members NOT concurring in the Majority report:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

\_\_\_\_\_ recommends:

Sam R. Carter Chairman

AMENDMENT

OFFERED IN THE HOUSE:

Community &  
By: Regional Affairs Committee

To: Amend HOUSE BILL No. CS HB 171

SENATE BILL No. \_\_\_\_\_

PAGE: 2

LINE: 11

On page 2, line 11, after the word "commerce," insert  
the words "the commissioner of natural resources,".

Joint Finance & CRA

March 19, 1975

Meeting was called to order at 3:00 for an informational meeting on HB 171.

Present were the House Finance and Community & Regional Affairs Committees and Staff. (See attached list of witnesses testifying.)

I. N.L. Pat Teague, City Manager, Ketchikan

Submitted statement.

II. Rocky Gutierrez, City Administrator, Sitka

Submitted statement.

III. Ole Johnson, Kodiak Electric, Kodiak

Submitted statement.

IV. Dr. Roger Kempel, City Attorneys office, Anchorage

Mr. Kempel stated that Anchorage gets 9 million/gals/day from wells in Anchorage. Ship Creek gives 10 1/2 million gals/day. They're approaching the end of the line with the wells because they are reducing the ground water table. An estimate by the U.S. Geological Survey says that with full developemnt of ground water resources water will last until 1976. Need a new alternative. Might be possible to either damn ship creek or put in an off stream storage, but the soil is not right for dams. Anchorage is quickly running out of water.

V. Jim eide, City Manager, Wrangell

Wrangell is 100% dependent on diesel generation. Fuel costs have gone up 160% in last few years. Utility rates were increased 44% last year--this year another 16%. The average cost for a home is \$43/month. Hydro power is dependable, cheaper, renewable and non polluting.

VI. H.D. Scougal, City Manager, Petersburg

Heating fuel--\$90/month for home  
electricity---\$50/month for home

VII. Dick Ballard, Thomas Bay Power Authority (Chairman), Wrangell

Reiterated basically same opinions as others.

IX. Herb Lehfelt, City Manager, Valdez

All energy by diesel generators. Agrees with others.

X. Bill Boardman, Legislative Representaive, Southeastern Conference

He said financing was the problem. REA is not available. EDA as a funding agency is not available either. Same opinion as others

XI. R.W. Beck and Associates

Submitted written statements.

XII. Don Meyer, Bond Consultant

Urged passage. The problem is too big for communities to handle themselves.

XIII. Joseph Henry, Juneau Chamber of Commerce

Supports concept but the vehicle is not good. Advocates creation of Alaska Power Authority to develop hydro potential. Submitted proposed substitute. Mr. Boardman said they had already discussed the idea and decided it wouldn't work; it would add another state department and won't solve financing. Constitutionality of State guaranteeing loans.

XIV. Bill Ruddy, Atty of Thomas Bay Power Authority

Rejects power Authority idea. It would take three years to get going. Keep local control of projects.

Meeting was adjourned at 5:20.

SEC. 1. Short Title. -- This chapter may be cited as the "Power Authority Act."

SEC. 2. Power Authority of the State of Alaska. -- There is hereby created a corporate municipal instrumentality of the State to be known as "Power Authority of the State of Alaska," in this chapter referred to as "the authority," which shall be a body corporate and politic, a political subdivision of the State, exercising governmental and public powers, perpetual in duration, capable of suing and being sued, and having a seal, and which shall have the powers and duties hereinafter enumerated, together with such others as may hereafter be conferred upon it by law.

It shall report annually to the governor and the legislature upon its operations and transactions.

It is an instrumentality of the State within the Department of Natural Resources, but has a legal existence independent of and separate from the State. It is not bound by the Alaska Administrative Procedures Act.

SEC. 3. Trustees. -- The authority shall consist of five trustees, who shall serve respectively for terms of one, two, three, four, and five years, to be appointed by the governor, subject to confirmation by a majority of the members of the legislature in joint session. Each trustee shall hold office until his successor has been appointed and qualified. At the expiration of the terms of each trustee and of each succeeding trustee the governor shall, subject to confirmation by a majority of the members of the legislature in joint session, appoint a successor who shall hold office for a term of five years, or until his successor has been appointed and qualified. In the event of a vacancy occurring in the office of a trustee by death, resignation or otherwise, the governor shall, subject to confirmation by a majority of the members of the legislature in joint session, appoint his successor, who shall hold office for the unexpired term. Three trustees shall constitute a quorum for the purpose of organizing the authority and conducting the business thereof.

The salaries of the trustees shall be established by the authority. In addition, each trustee shall receive his reasonable expenses in the performance of his duties hereunder, and may elect to become a member of the Alaska public employees retirement system on the basis of such compensation to which he shall be entitled.

SEC. 4. Officers and employees; expenses. -- The trustees shall choose from among their own number a chairman and vice-chairman. They shall from time to time select such employees, including engineering, marketing and legal skill, as they may require for the performance of their duties and shall prescribe the duties and compensation of each officer and employee. They shall adopt by-laws and rules and regulations suitable to the purpose of this title. As long as and to the extent that the authority is dependent upon appropriations for the payment of its expenses, it shall incur no obligations for salary, office or other expenses prior to the making of appropriations adequate to meet the same.

SEC. 5. Powers and duties of authority. -- Forthwith upon the appointment and organization of the trustees and subject to the conditions and limitations in this chapter contained, the authority, in cooperation where appropriate with the proper Canadian authorities and those of the United States as hereinafter directed, shall proceed with the improvement and development of hydroelectric power sites and facilities for the aid and benefit of commerce or navigation and for the development of the hydroelectric power inherent therein in accordance with the provisions of this title.

The authority is authorized to construct throughout the State or Canada where necessary (a) such hydroelectric projects, as it deems necessary or desirable to supplement the supply of electric power and energy, and (b) to supply low cost power and energy to high load factor manufacturers which will build new facilities in the State or expand existing facilities provided such power and energy is made available to them, and (c) to supply the needs of the State's municipal electric, rural electric cooperative and private electric utilities.

A high load factor manufacturer is one which normally utilizes a minimum electric demand of five thousand kilowatts and which will normally utilize energy at the rate of approximately five hundred forty kilowatt hours per month for each kilowatt of demand and of which the cost of electricity normally represents at least seven and one-half percent of its total product value.

The authority is authorized and directed:

1. To cooperate with the appropriate agencies and officials of the United States government to the end that any hydroelectric project undertaken under this title shall be consistent with and in aid of any plans of the United States for the improvement of commerce and navigation along any rivers and shall be so planned and constructed as to be adaptable to the plans of the United States therefor, so that the necessary channels, locks, canals, and other navigational facilities may be constructed and installed by the United States, in, through, and as part of such project, if any such are planned for execution in the period of construction.

2. To negotiate with the appropriate Canadian authorities and agencies respecting the improvement and development of any river or body of water under the jurisdiction of Canada for the aid and benefit of commerce or navigation and the development of hydroelectric power therefrom, and to plan and agree with them upon cooperative action to that end and upon the use, control and disposition of the facilities to be created and the hydroelectric power to be developed by any project constructed in such rivers. Such negotiations and agreements shall be conducted and concluded with due regard to the position of the United States in respect to international agreements, and any such agreements as may be reached with Canadian authorities or agencies may be submitted by the authority to the government of the United States for its approval, if it be advised that such approval is necessary or desirable.

3. To apply to the appropriate agencies and officials of the United States government and/or of Canada or its provinces for such licenses, permits or approval of its plans or projects as it may deem necessary or advisable, and in its discretion, and upon such terms and conditions as it may deem appropriate, to accept such licenses, permits or approvals as may be tendered to it by such agencies or officials and such federal or other public or governmental assistance as is now or may hereafter become available to it; and to enter into contracts with such agencies or officials or utility

companies relating to the construction or operation of any project authorized by this chapter. Neither the authority nor any trustee, officer or agent thereof shall have any power to waive or surrender for any purpose whatsoever any right of the State of Alaska, whether sovereign or proprietary in character, in and to the other waters of the State, power, channels, beds, or uses, or the right of the State to assert such rights at any future time; provided, however, that nothing herein contained shall be construed as limiting the power of the authority to accept licenses issued by the federal power commission pursuant to the provisions of the federal power act, as amended, and the terms and conditions therein imposed pursuant to law. If for any reason the authority shall fail to secure any such license, permit or approval as it may deem necessary or advisable, or shall decide not to make application therefor, it is authorized to institute suit, or to apply to congress for legislation, or take such other action in the premises as it may deem necessary or advisable, in the furtherance of the project and for the protection of its rights and those of the State.

4. To study the desirability and means of attracting industry to the State of Alaska.

5. To develop, maintain, manage and operate those parts of the hydroelectric projects owned or controlled by it in such manner as to give effect to the policy hereby declared (and all plans and acts, and all contracts for the use, sale, transmission and distribution of the power generated by such projects, shall be made in the light of, consistent with and subject to this policy), namely, that such projects shall be in all respects for the aid, improvement, and benefit of commerce or navigation in the State, and that in the development of hydroelectric power therefrom such projects shall be considered primarily as for the benefit of the people of the State as a whole and particularly the domestic and rural consumers to whom the power can economically be made available, and accordingly that sale to and use by ~~the~~ industry shall be a secondary purpose, to be utilized principally to secure a sufficiently high load factor and revenue returns to permit domestic and rural use at the lowest possible rates and in such manner as to encourage increased domestic and rural use of electricity. In furtherance of this policy and to secure a wider distribution of such power and use of the greatest value to the general public of the State; the authority shall in addition to other methods which it may find advantageous make provision so that municipalities, rural cooperatives or private utilities now or hereafter authorized by law to engage in the distribution of electric power may secure a reasonable share of the power generated by such projects, and shall sell the same or cause the same to be sold at prices representing cost of generation, plus capital and operating charges, plus a fair cost of transmission, all as determined by the trustees, and subject to conditions which shall assure the resale of such power to domestic and rural consumers at the lowest possible price. To that end, the authority may provide in any contract or contracts which it may make for the sale, transmission and distribution of the power that the purchaser, transmitter or distributor shall construct, maintain and operate, on such terms as the authority may deem proper, such connecting lines as may be necessary for transmission of the power from main transmission lines to such municipalities, cooperatives or utilities.

Contracts for the sale, transmission and distribution of power generated by such projects shall provide for the effectuation of the

foregoing policy and shall provide:

a. Payment of all operating and maintenance expenses of the project.

b. Interest on and amortization and reserve charges sufficient within fifty years of the date of issuance to retire the bonds of the power authority issued for the project.

c. Continuous control and operation of the project by the authority.

d. The effectuation of the policy declared in this sub-paragraph.

e. Full and complete disclosure to the authority of all factors of cost in the transmission and distribution of power, so that rates to consumers may be fixed initially in the contract and may be adjusted from time to time on the basis of true cost data, provided that in fixing such cost of transmission and distribution no account shall be given to any franchise value, going value or goodwill based upon the existence of the contract and the availability of the power for sale by the transmitting or distributing company or any company associated therewith.

f. Periodic revisions of the service and rates to consumers on the basis of accurate cost data obtained by such accounting methods and systems as shall be approved by the trustees and in furtherance and effectuation of the policy declared in this sub-paragraph.

g. That the rates, services and practices of the purchasing, transmitting and/or distributing public agencies or companies in respect to the power generated by such projects shall be governed by the provisions and principles established in the contract, and not by regulations of the public ~~service~~ <sup>utilities</sup> commission or by general principles of public ~~service~~ law regulating rates, services and practices.

h. The rate structures agreed upon in such contract may provide different rates for different localities, classes of consumers, and amounts of current consumed, and for changes in the rates resulting from variation in operating costs and fixed charges.

i. For the cancellation and termination of any such contract upon violation of the terms thereof by the purchasing, transmitting or distributing public agency or company, or any subsidiary or associate thereof.

j. For such security for performance as the authority may deem practicable and advisable, including provisions assuring the continuance of service by the purchasing, transmitting and/or distributing public agencies or companies and/or the use of their facilities for such service and/or the continuance of an outlet and adequate market for the power generated by such projects.

k. Such other terms not inconsistent with the provisions and policy of this title as the authority may deem advisable.

6. To develop, maintain, manage and operate its projects so as (i) to provide an adequate supply of energy for optimum utilization of its hydroelectric projects, (ii) to attract and expand high load factor industry, (iii) to provide for the additional needs of its municipal electric and rural electric cooperative and private utility customers and (iv) to assist in maintaining an adequate dependable electric power supply for the State.

~~Contracts for the sale, transmission and distribution of power and energy generated by such projects shall provide for the effectuation of the policy set forth in this chapter relating to such projects and shall provide:~~

~~a. Payment of all operating and maintenance expenses of the projects.~~

~~b. Interest on and amortization and reserve charges sufficient within fifty years of the date of issuance to retire the bonds of the authority issued for the projects.~~

~~c. For the cancellation and termination of any such contract upon violation of the terms thereof by the purchasing, transmitting or distributing public agency or company, or any subsidiary thereof.~~

~~d. That the rates, services and practices of the purchasing, transmitting and/or distributing agencies, electric cooperatives and private utilities in respect to the power and energy from such projects shall be governed by the provisions and principles established in the contract, and not by regulations of the public service commission or by general principles of public service law regulating rates, services and practices.~~

~~e. Such other terms not inconsistent with the provisions and policy of this title as the authority may deem advisable.~~

7. To proceed with the physical construction of any project authorized by this chapter, including the erection of the necessary dams, power houses and other facilities, instrumentalities and things necessary or convenient to that end, and including also the erection of such transmission lines as may be necessary to conduct electricity to industrial users located at or near the site; and including also the acquisition of transmission lines or the use of such transmission lines, available or which may be made available, to conduct electricity to such point or points at which the electricity is sold by the authority to any person, corporation or association, public or private, engaged in the business of distribution and sale of electricity to ultimate consumers or if the authority is unable to so acquire the ownership or use of such transmission lines, including also the erection by the authority of transmission lines necessary for such purposes; and thereafter to maintain and operate the project in accordance with the provisions and policy of this chapter. The authority is specifically authorized to undertake the construction of any project in one or more steps as it may find economically desirable or advantageous, and as it may agree with the appropriate Canadian and/or United States authorities. Whenever in this chapter reference is made to "project," it shall be understood to refer to such part of any project authorized by this chapter as may from time to time be in existence or immediately projected.

8. To exercise all the powers necessary or convenient to carry out and effectuate the purposes and provisions of this chapter; and as incidental thereto to own, lease, build, operate, maintain and dispose of real and personal property of every kind and character, to acquire real property and any or every interest therein for its lawful purposes by purchase, or by condemnation as hereinafter provided, to borrow money and secure the same by bonds or liens upon revenue from any property or contracts held or to be held by it, to sell water or electric power, and generally to do any and every thing necessary or convenient to carry out the purposes of this chapter, provided that the authority shall have no power at any time to pledge the credit of the State nor shall any of its obligations or securities be deemed to be obligations of the State nor shall the authority have the power to lease or sell any dam, or power house at the site.

9. Notwithstanding any limitations hereinbefore expressed, the authority is authorized and directed forthwith or from time to time as it shall deem advisable and within the limitations of the

appropriations made available for it to initiate and prosecute all inquiries, investigations, surveys and studies which it may deem necessary or desirable as preliminary to the effectuation of the other powers and duties conferred upon it by this chapter.

SEC. 6. Power to compel attendance of witnesses. -- For the purpose of exercising its powers and performing its duties hereunder and of securing such information as it may deem necessary hereunder, the authority shall have the power to compel the attendance of witnesses and the production of documents. The power hereby conferred upon the authority may be exercised by any one or more of the trustees if he or they are authorized so to act on behalf of the authority by resolution or by law. A subpoena issued under this section shall be regulated by the civil practice law and rules.

SEC. 7. Acquisition of property. -- If, for any of the purposes hereunder, including temporary construction purposes and the making of additions or improvements, the authority shall find it necessary or convenient for it to acquire any real property as herein defined, whether for immediate or future use, then the authority may find and determine that such property is required for a public use, and upon such due determination, such property shall be and shall be deemed to be required for such public use until otherwise determined by the authority and with the exceptions hereinafter specifically noted such determination of fact shall not be affected by the fact that such property has theretofore been taken for, or is then devoted to, a public use; but the public use in the hands or under the control of the authority shall be deemed superior to the public use in the hands of any other person, association or corporation. If the authority is unable to agree for the acquirement of any such property, or if the owner thereof shall be incapable of disposing of the same, or if, after diligent search and inquiry, the name and residence of any such owner cannot be ascertained, or if any such property has been acquired or attempted to be acquired and title or other rights therein have been found to be invalid or defective, the authority may acquire such property by condemnation under and pursuant to the provisions of this chapter.

1. When any real property within this State is sought to be acquired by condemnation, the authority shall cause a survey and map to be made thereof, and shall cause such survey and map to be filed in its office. There shall be annexed to such survey and map a certificate executed by the chief engineer of the authority, or by such other officer or employee as may be designated by the trustees, stating that the property or interest therein described in such survey and map are necessary for its purposes.

2. Upon filing such survey and map the authority may proceed to acquire the real property by eminent domain as set forth in AS 09.55.240-460, including the power of declaration of taking set forth in AS 09.55.420 et seq.

3. The authority may, at its option, acquire such real property within the State of Alaska, under the aforesaid eminent domain law or, in the event it is a licensee of the federal power commission it may acquire such real property as is necessary for its purposes through the exercise of the right of eminent domain as provided in section twenty-one of the federal power act, as amended.

4. The authority and its duly authorized agents and employees may enter upon any real property for the purpose of making the surveys or maps mentioned in this section, or for such other surveys or examinations of real property as may be necessary or convenient for the purposes of this chapter.

5. The term "real property" as used in this chapter is defined to include lands, structures, franchises and interests in land, including lands under water and riparian rights, and any and all other things and rights usually included within the said term, and includes also any and all interests in such property less than full title, such as easements, rights of way, uses, leases, licenses and all other incorporeal hereditaments and every estate, interest or right, legal or equitable, including terms for years and liens thereon by ways of judgments, mortgages or otherwise, and also all claims for damages for such real estate.

SEC. 8. Consent of State. -- The State of Alaska hereby consents to the occupation and use by the authority of any and all property of the State of whatever kind or character for any hydroelectric facility authorized herein, and hereby vests the authority with and delegates to it the rights to exercise any and every right and power of the State in connection therewith, whether proprietary or sovereign in character, which the State itself might exercise.

SEC. 9. Contracts negotiated by authority. -- Contracts negotiated by the authority as provided in sub-paragraph five or six of section five of this chapter shall be entered into and executed as follows:

1. After agreement upon the terms of any such contracts shall have been reached by the authority and its co-party or co-parties, the authority shall hold a public hearing or hearings upon the terms thereof. At least thirty days' notice of such hearing shall be given by publication once in each week during such period in each of six newspapers within the State to be selected by the authority. Copies of proposed contracts shall be available for public inspection during such period of thirty days at the office or offices of the authority and at such other places throughout the State as it may designate.

2. Following such public hearing, the authority shall reconsider the terms of the proposed contract or contracts and shall negotiate such changes and modifications in the contract or contracts as it then deems necessary or advisable.

3. When such contract or contracts are finally agreed upon in terms satisfactory to the authority and its co-party or co-parties, and which the authority believes to be in the public interest, the authority shall thereupon report the proposed contract or contracts, together with its recommendations and the record of the public hearings thereon to the governor of the State who shall within sixty days thereafter indicate his approval or disapproval thereof and give his reasons therefor.

4. If the governor shall approve such contract, then the same shall be executed by the chairman and secretary of the authority and it shall thereupon come into full force and effect and be binding upon the authority and all other parties thereto in accordance with its terms.

SEC. 10. Notes of the authority. -- The authority shall have the power and is hereby authorized from time to time to issue its negotiable notes in conformity with applicable provisions of the uniform commercial code for any corporate purpose and renew from time to time any notes by the issuance of new notes, whether the notes to be renewed have or have not matured. The authority may issue notes partly to renew notes or to discharge other obligations then outstanding and partly for any other purpose. The notes may be authorized, sold, executed and delivered in the same manner as bonds. Any resolution or resolutions authorizing notes of the authority or any issue thereof may contain any provisions which the authority is authorized to include in any resolution or resolutions authorizing bonds of the authority or any issue thereof, and the authority may include in any notes any terms, covenants or conditions which it is authorized to include in any bonds. All notes shall be general obligations of the authority payable out of any of its moneys or revenues, subject only to any contractual rights of the holders of any of its notes or other obligations then outstanding.

SEC. 11. Bonds of the authority. -- 1. The authority shall have power and is hereby authorized from time to time to issue its negotiable bonds in conformity with applicable provisions of the uniform commercial code for the purpose of financing any project authorized by this title, including the acquisition of any real or personal property or facilities deemed necessary by the authority.

2. In anticipation of the sale of such bonds the authority may issue negotiable bond anticipation notes in conformity with applicable provisions of the uniform commercial code and may renew the same from time to time but the maximum maturity of any such note, including renewals thereof, shall not exceed five years from the date of issue of such original notes. Such notes shall be paid from any moneys of the authority available therefor and not otherwise pledged, or from the proceeds of sale of the bonds of the authority in anticipation of which they were issued. Such notes shall not be issued in an amount in excess of the amount of bonds which the authority is authorized to issue, less the amount of any bonds or other notes theretofore issued and outstanding. The notes shall be issued in the same manner as the bonds. Such notes and the resolution or resolutions authorizing the same may contain any provisions, conditions or limitations which a bond resolution of the authority may contain.

3. Except as may be otherwise expressly provided by the authority, the bonds and notes of every issue shall be general obligations of the authority payable out of any moneys or revenues of the authority, subject only to any agreements with the holders of particular bonds or notes pledging any particular moneys or revenues.

4. The authority shall have power from time to time, whenever it deems refunding expedient, to refund any bonds by the issuance of new bonds, whether the bonds to be refunded have or have not matured, and may issue bonds partly to refund bonds then outstanding and partly for any other purpose hereinbefore described. Refunding bonds may be exchanged for the bonds to be refunded, with such cash adjustments as may be agreed, or may be sold with the proceeds applied to the purchase or payment of the bonds to be refunded.

5. The bonds may be issued payable in annual installments or may be issued as term bonds or the authority, in its discretion, may issue bonds of both types. The bonds shall be authorized by resolution of the trustees of the authority and shall bear such date or dates, mature at such time or times, not exceeding fifty years from their respective dates, bear interest at such rate or rates, payable annually or semi-annually, be in such denominations, be in such form, either coupon or registered, carry such registration privileges, be executed in such manner, be payable in lawful money of the United States of America at such place or places, and be subject to such terms of redemption, as such resolution or resolutions may provide. In the event that term bonds are issued, the resolution authorizing the same may make such provisions for the establishment and management of adequate sinking funds for the payment thereof, as the authority may deem necessary. The bonds or notes may be sold at public or private sale for such price or prices as the authority shall determine. Pending preparation of the definite bonds, the authority may issue interim receipts which shall be exchanged for such bonds.

6. Any resolution or resolutions authorizing any bonds or any issue of bonds may contain provisions, which shall be a part of the contract with the holders of the bonds to be authorized as to

(a) pledging all or any part of the revenues of the project or any revenue producing contract or contracts made by the authority with any individual, partnership, corporation or association to secure the payment of the bonds or of any particular issue of bonds, subject to such agreements with bondholders as may then exist;

(b) the rentals, fees and other charges to be charged, and the amounts to be raised in each year thereby, and the use and disposition of the revenues;

(c) the setting aside of reserves or sinking funds, and the regulation and disposition thereof;

(d) limitations on the right of the authority to restrict and regulate the use of any project;

(e) limitations on the purpose to which the proceeds of sale of any issue of bonds then or thereafter to be issued may be applied and pledging such proceeds to secure the payment of the bonds or of any issue of the bonds;

(f) limitations on the issuance of additional bonds; the terms upon which additional bonds may be issued and secured; the refunding of outstanding bonds;

(g) the procedure, if any, by which the terms of any contract with bondholders may be amended or abrogated, the amount of bonds the holders of which must consent thereto, and the manner in which such consent may be given;

(h) limitations on the amount of moneys derived from a project to be expended for operating, administrative or other expenses of the authority;

(i) defining the acts or omissions to act which shall constitute a default in the duties of the authority to holders of its obligations and providing the rights and remedies of such holders in the event of a default.

7. Notwithstanding any other provisions of this chapter, any such resolution or resolutions shall contain a covenant by the authority that it will at all times maintain rates, fees or charges

sufficient to pay, and that any contracts entered into by the authority for the sale, transmission or distribution of power shall contain rates, fees or charges sufficient to pay the costs of operation and maintenance of the project, the principal of and interest on any obligations issued pursuant to such resolution as the same severally become due and payable, and to maintain any reserves required by the terms of such resolution or resolutions.

8. It is the intention hereof that any pledge of revenues or other moneys or of a revenue producing contract or contracts made by the authority shall be valid and binding from the time when the pledge is made; that the revenues or other moneys or proceeds of any contract or contracts so pledged and thereafter received by the authority shall immediately be subject to the lien of such pledge without any physical delivery thereof or further act; and that the lien of any such pledge shall be valid and binding as against all parties having claims of any kind in tort, contract or otherwise against the authority irrespective of whether such parties have notice thereof. Neither the resolution or any other instrument by which a pledge is created need be recorded.

9. Neither the members of the authority nor any person executing the bonds or notes shall be liable personally on the bonds or notes or be subject to any personal liability or accountability by reason of the issuance thereof.

10. The authority shall have power out of any funds available therefor to purchase bonds or notes. The authority may hold, pledge, cancel or resell such bonds, subject to and in accordance with agreements with bondholders.

11. Any bonds or notes issued by the authority are hereby made securities in which all public officers and bodies of this State and all municipalities and municipal subdivisions, all insurance companies and associations and other persons carrying on an insurance business, all banks, bankers, trust companies, savings banks and savings associations, including savings and loan associations, building and loan associations, investment companies and other persons carrying on a banking business, and all other persons whatsoever, except as hereinafter provided, who are now or may hereafter be authorized to invest in bonds or other obligations of the State, may properly and legally invest funds including capital in their control or belonging to them; provided that, notwithstanding the provisions of any other general or special law to the contrary, such bonds and notes shall not be eligible for the investment of funds, including capital, of trusts, estates or guardianships under the control of individual administrators, guardians, executors, trustees and other individual fiduciaries except when any such individual fiduciary shall be acting in such capacity with one or more corporate co-fiduciaries. The bonds and notes are also hereby made securities which may be deposited with and shall be received by all public officers and bodies of this State and all municipalities and municipal subdivisions for any purpose for which the deposit of bonds or other obligations of this State is now or may hereafter be authorized.

SEC. 12. Deposit and investment of moneys of the authority. -- All moneys of the authority from whatever source derived shall be deposited in a separate bank account or accounts. All deposits of such moneys shall, if required by the authority, be secured by

obligations of the United States or of the State of Alaska of a market value equal at all times to the amount of the deposit and all banks and trust companies are authorized to give such security for such deposits. The Commissioner of Administration and his legally authorized representatives are hereby authorized and empowered from time to time to examine the accounts and books of the authority, including its receipts, disbursements, contracts, leases, sinking funds, investments and any other matters relating to its financial standing.

Notwithstanding the provisions of this section, the authority shall have power to contract with the holders of any of its notes or bonds as to the custody, collection, securing, investment and payment of any moneys of the authority, or any moneys held in trust or otherwise for the payment of notes or bonds or in any way to secure notes or bonds, and to carry out any such contract. Moneys held in trust or otherwise for the payment of notes or bonds or in any way to secure notes or bonds and deposits of such moneys may be secured in the same manner as moneys of the authority, and all banks and trust companies are authorized to give such security for such deposits.

Moneys of the authority not required for immediate use may, in the discretion of the authority, be invested in obligations of the United States government or of the State of Alaska.

Subject to agreements with noteholders and bondholders and the approval of the Commissioner of Administration the authority shall prescribe a system of accounts.

SEC. 13. Agreement of the State. -- 1. The State of Alaska does hereby pledge to and agree with the holders of any obligations issued under this title, and with those parties who may enter into contracts with the authority pursuant to the provisions in sub-paragraph five or six of section five above, that the State will not limit or alter the rights hereby vested in the authority until such obligations together with the interest thereon are fully met and discharged and/or such contracts are fully performed on the part of the authority, provided that nothing herein contained shall preclude such limitation or alteration if and when adequate provision shall be made by law for the protection of the holders of such obligations of the authority or those entering into such contracts with the authority. The authority as agent for the State is authorized to include this pledge and undertaking for the State in such obligations or contracts.

2. Nothing in this chapter shall be construed as diminishing or enlarging any valid existing rights under any license heretofore issued pursuant to the provisions of the federal power act.

SEC. 14. Exemption from taxation. -- It is hereby found and declared that the projects authorized by this chapter are for the aid and improvement of commerce or navigation and that such aid and improvement of commerce or navigation and the development, sale and distribution of hydroelectric power is primarily for the benefit of the people of the State of Alaska, for the improvement of their health and welfare and material prosperity, and is a public purpose, and the authority shall be regarded as performing a governmental function in undertaking such projects and in carrying out the provisions of this chapter, and shall be required to pay no taxes or assessments upon any of the property acquired by it for such projects or upon its activities in the operation and maintenance

thereof, provided that nothing herein shall prevent the authority from entering into agreements to make payments in lieu of taxes or assessments.

The securities and other obligations issued by the authority, their transfer and the income therefrom shall, at all times, be free from taxation within this State. It is furthermore declared that the object and purpose of this chapter is that such projects shall be in all respects self-supporting.

SEC. 15. Repayment of State appropriations. -- All appropriations made by the State to the authority shall be treated as advances by the State to the authority, and shall be repaid to it without interest either out of the proceeds of securities, or other obligations issued by the authority for the construction of any project pursuant to the provisions of this chapter, or by the delivery of non-interest bearing obligations of the authority to the State for all or any part of such advances, or out of excess revenues from such project subject however to any pledges of such revenues made pursuant to any resolution or resolutions of the authority authorizing the issuance of obligations of the authority.

S T A T E M E N T

March 19, 1975

Mr. Chairman and Members:

My name is Leon Ole Johnson, I'm a 33 year resident of Kodiak. For the past 26 years, I've served as Manager of the Kodiak Electric Association. I appear in support of SB 185 and HB 171.

Kodiak Electric Association is the sole source of electric energy for Kodiak on environs as well as Port Lions. In this capacity we generate and destribute electrical power for both communities. Generation at both areas is by diesel. Our consumers total 2,300 including 19 seafood processing plants, requireing large amounts of power. Demand for power has multiplied 16 times in 25 years. Recent statistics show Kodiak as number two in the nation for landing and processing seafood.

I'm sure you are aware that every electric utility in our state is experiencing problems. Probably more problems in the past year then ever before. Our system is not an exception.

About 10 years ago it became evident that we look for an alternate to diesel as a power source. In 1966 and 1967 we spent in excess of a 1/2 million dollars doing necessary studies for funding and licensing a Hydro project called Terror Lake. At about the same time the 'tight' money market became a factor in our Federal government and our loan for the total project was turned down by the R.E.A. We tried to scale the project down to obtain financing, but this too was turned down because of the lack of money available to R.E.A.

Since that time we have continued generating with diesel at initial fuel costs of 13 - 14 cents per gallon. Early last year our ability to obtain sufficient quantities of fuel became a critical factor. This was followed by a series of price increases for diesel that at one time reached 34.9 cents per gallon at Kodiak and 42 cents at Port Lions in spite of our demand for 2.5 to 3 million gallons per year.

Other cost also 'skyrocketed' and as a result we suffered losses in excess of \$300,000 for 1974. In 1972 our *BUS-BAR* cost was 22 mils. These costs are now 39 - 40 mils per KWH. Fortunately we were able to absorb losses for 1974 but it left us with little or no reserves. It became quite apparent that we had better take a long hard look again at Hydro.

We found a completely new ball game. All of the work that had been done must now be augmented with additional studies if the project were to become a reality even on a reduced scale.

Underwriting the losses of 1974 preclude our financing further studies at this time. What could we do about it? Our solution was to install more high cost diesel generation to take care of load projections. ~~This~~ <sup>To</sup> this end we recently submitted a loan application to R.E.A. totaling almost 6 million dollars for 13,000 KW of diesel generating capacity. Lets not kid ourselves, the association, the directors or the manager are not going to pay for this - The consumers will foot the bill. We don't believe this can continue on, we need relief from high costs to produce power. We also know - its going to get worse if we don't find an alternate source of energy.

As a former city councilman and Mayor of our community I'm also concerned about our city water utility at Kodiak. The City has spent many millions of dollars to stay abreast of ~~wide~~ <sup>WATER</sup> demands for our community. Federal funds for this endeavor, available in the past are drying up. In a phone conversation with the Kodiak City Manager this morning he relates the interest in these bills and informs me that the City will soon be looking for funding, additions to their system.

We believe SB 185 and HB 171 is a way out of the del~~am~~ia we're in. It is a means of using a non renewable energy source of our State to create a renewable energy source with the use of water. It's not a gift but a financing tool to get the states utilities out of an ~~unturnable~~ <sup>UNTOLEABLE</sup> position. Thank you.

Leon 'Ole' Johnson

LOJ/bw

MEMO TO CHAIRMEN HUGH MALONE & SAM COTTEN

Regarding: Joint hearing on HB 171 (companion bill SB 185), "An Act relating to creation of a water resources revolving loan fund; and providing for an effective date"

TENTATIVE ORDER OF WITNESSES TO TESTIFY BEFORE THE JOINT COMMITTEES

- ✓ 1. N. L. "Pat" Teague, City Manager, Ketchikan
- ✓ 2. Rocky Gutierrez, City Administrator, Sitka
- ✓ 3. Ole Johnson, Kodiak Electric, Kodiak
- ✓ 4. Dr. Roger Kempfle--City of Anchorage
- ✓ 5. James Eide, City Manager, Wrangell
- ✓ 6. H. D. Scougal, City Manager, Petersburg
- ✓ 7. Dick Ballard, <sup>cum.</sup> Thomas Bay Power Authority, Wrangell
- ✓ 8. Mark Chisum, City Manager, Cordova
9. Herb Lehfelt, City Manager, Valdez
  
10. Bill Boardman, Legislative Representative, Southeastern Conference
  
11. R. W. BECK & ASSOCIATES (Analytical & Consulting Engineers)
  - A) James V. Williamson
  - B) Donald E. Bowes
  
12. Don Meyers (Marshall & Meyers), Bond CONSULTANT

5  
MINUTE  
BREAK AT  
4 PM

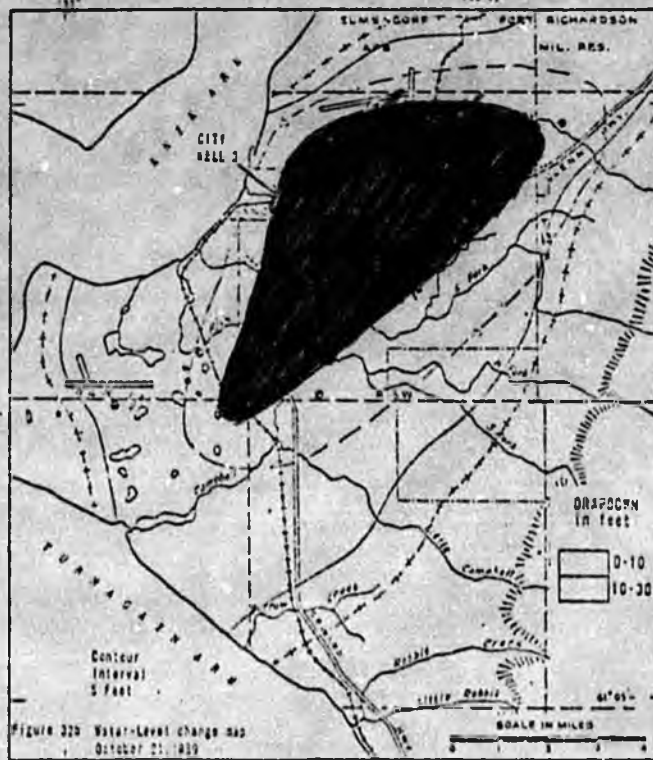
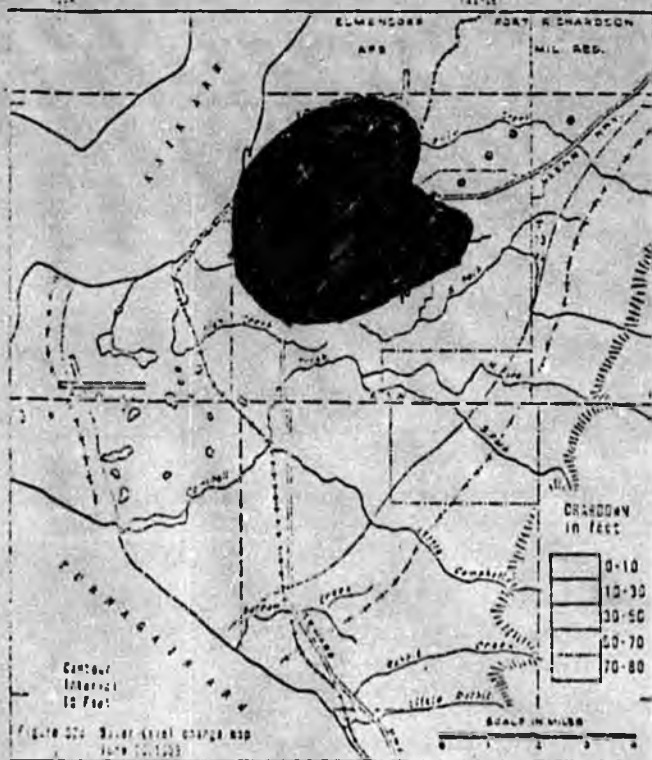
SUPPLEMENTAL EXHIBITS  
TO THE TESTIMONY OF THE  
CITY OF ANCHORAGE IN SUPPORT  
OF THE CREATION OF A "WATER  
RESOURCES REVOLVING LOAN FUND"

HB 171

SB 185

March 18, 1975

## WELL PUMPDOWN OF GROUND WATER LEVEL



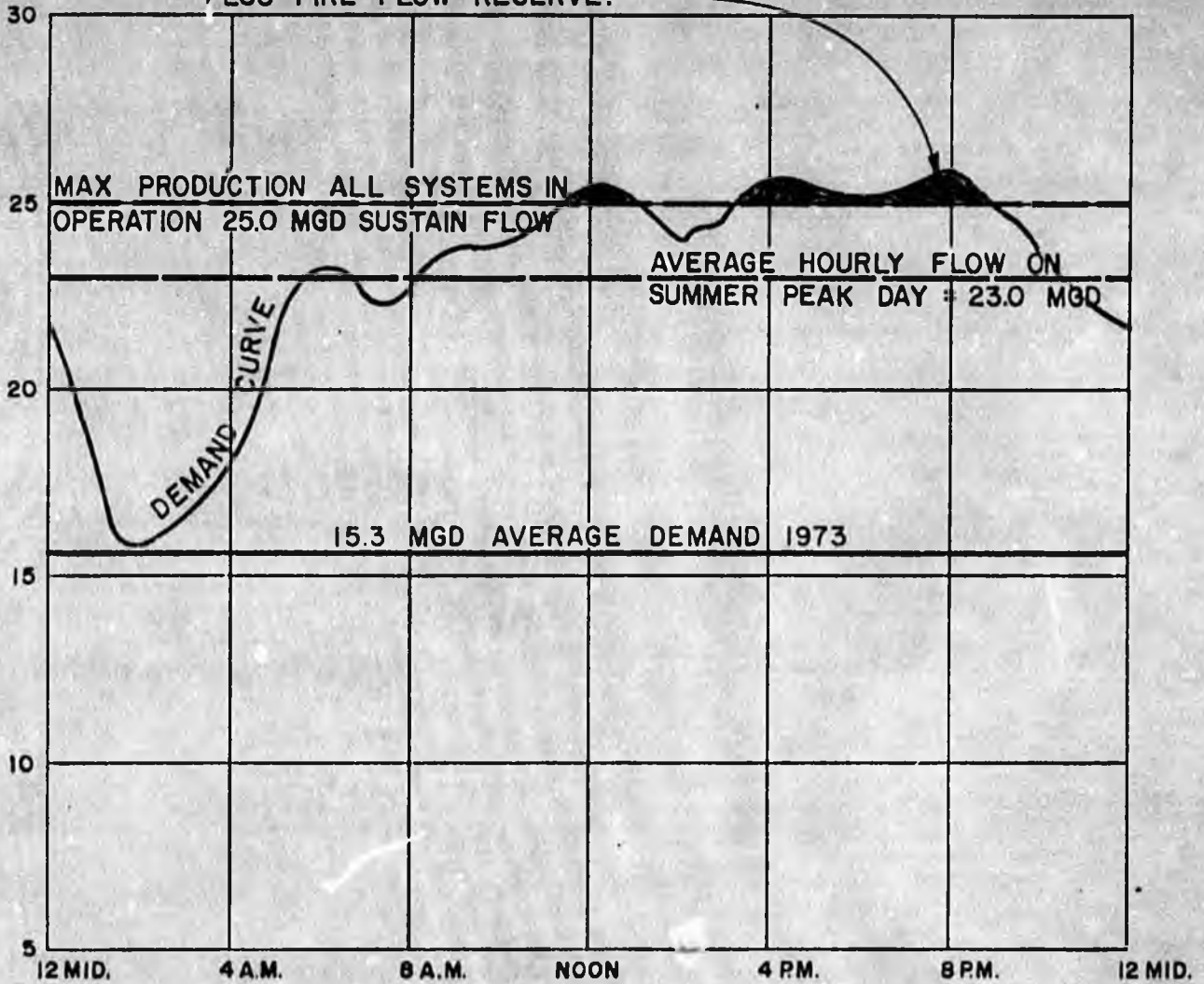
—10— The contours show the areal drawdown, or change in feet, in confined water levels on the indicated dates from the static water levels in 1955.

⊙ High-capacity well pumping

• Observation well

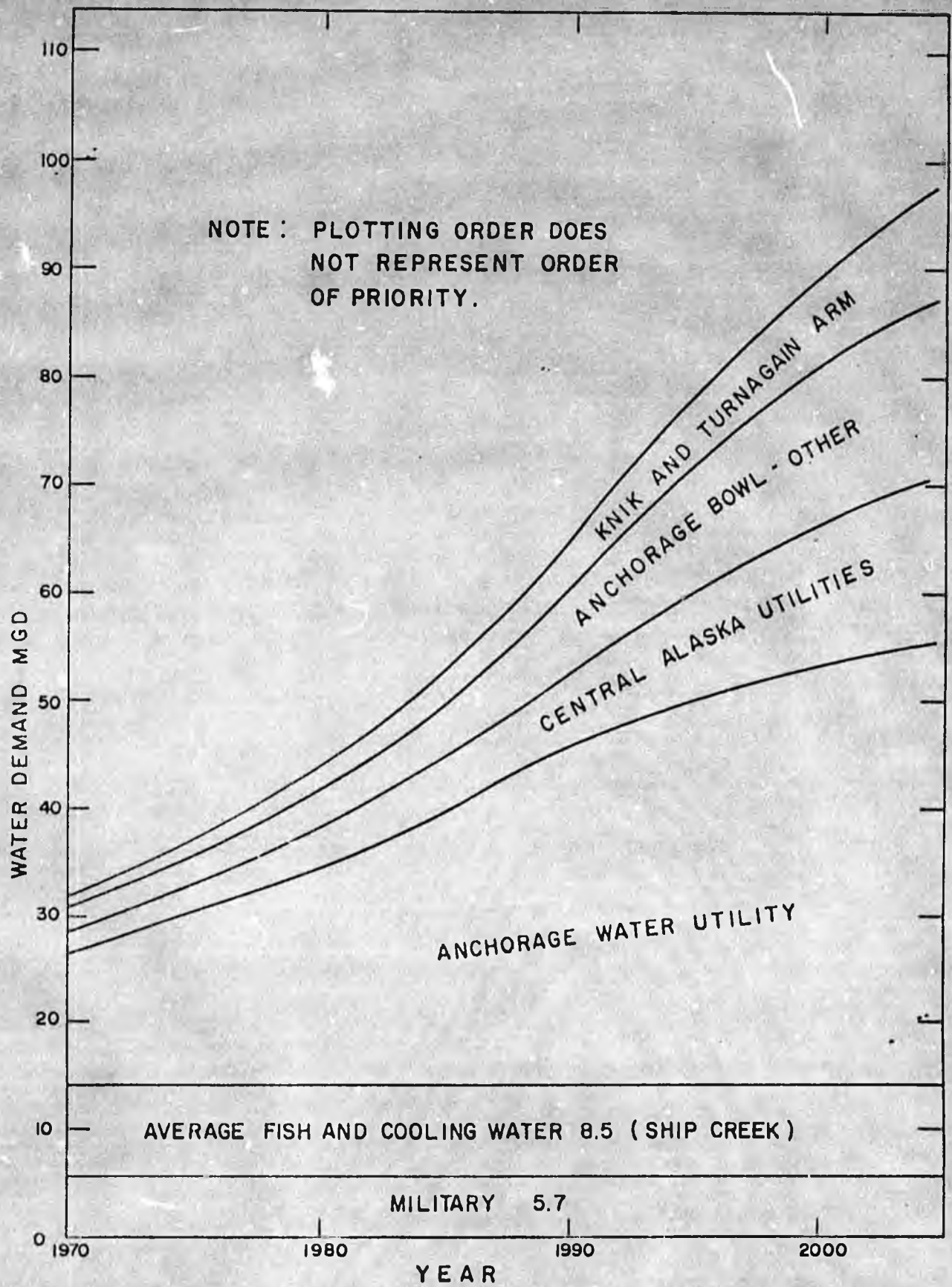
\*\*\* Transitional area where principal confining beds thin out.

DISTRIBUTION STORAGE REQUIRED  
TO MEET DEMAND DURING THIS PERIOD  
PLUS FIRE FLOW RESERVE.



TYPICAL PEAK DAY  
24 HOUR DEMAND CURVE - JULY 1973

ADAPTED FROM [ 103 ]



MEAN ANNUAL  
PROJECTED WATER DEMANDS

My name is F. "Rocky" Gutierrez, and I am the Administrator of the City and Borough of Sitka. The testimony I am about to offer at this hearing relative to SB 185 and HB 171 is perhaps repetitious to some of you in attendance, but the gospel never changes.

I believe that it is the responsibility of our State government to enact responsible legislation which will provide local units of government with the means to assist themselves. The proposed legislation contained in SB 185 and HB 171 is unique in this day and age of give-away programs, in that the loans will be repaid in full. It is the responsibility of our State to insure the energy requirements of its citizens are met, now and in the future, regardless of geographic location. Our State is in an enviable position to assist in insuring its citizens will be provided with a non-depletable source of electric energy. I would like to share my thoughts on this matter with you.

There are many municipalities throughout our State, which generate electricity with diesel, even though they have excellent and feasible hydro sites available. For instance, Petersburg, Wrangell, Ketchikan and Sitka in Southeast Alaska. Diesel is expensive and an expendable resource. Alaska is fortunate in that it can, for a large part, create a non-depletable source of energy out of oil, if only a small percentage of the funds derived from the sale of same are made available for the construction of hydroelectric plants. I urge the legislature to take a hard look at this concept; we would merely be exchanging

an expendable resource for a non-depletable resource, making money on the exchange, and providing a firm source of energy for our citizens today and in the future.

Since Sitka has approached the capacity of its existing hydroelectric facility, we have done some serious investigation regarding the direction we should proceed. I will illustrate the findings of the proposed Sitka hydroelectric when compared to diesel generation.

The proposed Sitka hydro plant would have an installed capacity of 15,000 kw, capable of producing 78,000,000 kWhr annually at a current estimated construction cost of \$39,000,000. We will make the assumption that we already have diesel generators capable of producing the same amount of energy as the proposed hydro, so we are dealing only with fuel cost. Using a production ratio of 13.5 kWhr/gal, the required consumption of diesel fuel over the next 20 years, to produce an equivalent amount of energy to the hydro plant production, would be 116,000,000 gallons or 2.8 million barrels of oil.

Further assuming there is no escalation of fuel costs (which there has been since I put this illustration together) and fuel remains available, it would cost \$40,600,000 over the next 20 years just for fuel, which surpasses the cost of the proposed hydro in less than 20 years. Of course, the hydro will last 75 to 100 years, and the savings go up astronomically. Alaska can ill afford to use diesel fuel, if not required, when we can at current prices receive a 5 to 1 return by its non-use.

There are those who claim the contents of SB 185 and HB 171 is special legislation. I fail to see where the proposed legislation favors one geographical location, individual or municipality over the other. We are interested in putting our resources to work for Alaskans. A good example of Alaska utilizing its natural resources for its people is demonstrated in those villages, town and cities where our natural gas is available. The citizens in these areas avail themselves of the cheapest source of power and heat in our State -- why should hydro energy be different?

It is imperative that this session of the legislature effectuate legislation which will provide low interest, long term loans for the construction of feasible hydroelectric projects. We must not lose sight of the fact our new found wealth is energy in the form of oil, and a small percentage of that wealth must be invested to replace our energy exports if the citizens of Alaska are to be insured their immediate and future energy requirements are met.

Testimony of N.L. Teague, Ketchikan City  
Manager, at joint legislative hearing before  
the Community and Regional Affairs Committee  
and House Finance Committee, March 19, 1975,  
at 3:00 P.M.

MR. CHAIRMAN, MEMBERS OF THE COMMITTEE

MY NAME IS N. L. TEAGUE, I AM CITY MANAGER OF KETCHIKAN, WITH A  
TENURE OF JUST SIX SHORT WEEKS. HAVING BEEN IN ALASKA BEFORE,  
IT HAS BEEN MY DESIRE TO RETURN, FOR THIS STATE HAS GREAT AND  
UNIQUE ATTRIBUTES. A BEAUTIFUL COUNTRY CONTAINING VERY PROUD  
PEOPLE WITH A WILLINGNESS AND DESIRE TO BE SELF-SUFFICIENT,  
YET ALWAYS WILLING TO ASSIST THEIR FELLOW MAN WHEN ASSISTANCE  
IS REQUIRED. THIS CONCEPT APPEARS PREVALENT THROUGHOUT THE  
WHOLE STATE, AND BECAUSE OF THE GREAT VASTNESS, THE PIONEERING  
SPIRIT IS STILL GREATLY PREDONINANT. I NOW RESIDE AND REPRESENT  
A COMMUNITY LOCATED IN SOUTHEAST ALASKA THAT HAS BEEN A  
 VIABLE PORTION OF THE ECONOMIC STRUCTURE OF  
THE STATE OF ALASKA IN THE PAST. THERE HAS NOW BEEN MINERAL  
WEALTH DISCOVERED TO THE NORTH WHICH WILL BRING NEW REVENUE TO  
THE STATE OF ALASKA; NOT TO THE EXTENT THAT WILL ENABLE  
FINANCING OF ANY AND ALL PROJECTS, BUT WILL PROVIDE FUNDING FOR  
AREAS OR ITEMS CONSIDERED OF GREAT CONCERN. THE HEARING TODAY  
BEFORE THIS GROUP IS ON PROPOSED LEGISLATION, THAT IF ADOPTED,  
WOULD INVEST DOLLARS DERIVED FROM THE AREA CONTAINING THE  
MINERAL WEALTH INTO AREAS WHERE IDENTIFIABLE PROBLEMS EXIST  
AND RETURN ON THE INVESTMENT CAN BE EXPECTED. WE ALL REALIZE  
THAT THE MINERAL WEALTH OF THE STATE BELONGS TO ALL THE PEOPLE  
OF THE STATE, AND THIS ASPECT SHOULD BE KEPT IN MIND WHEN

PRIORITIES ARE SET AND DISTRIBUTION OF FUNDING IS MADE. LONG TERM POWER GENERATION, AVAILABILITY, AND SUFFICIENT POTABLE WATER RESOURCES ARE OBVIOUSLY AMONG THESE PRIORITIES.

KETCHIKAN HAS BY NECESSITY, BEEN RELIANT UPON DIESEL GENERATED POWER, AND AS SUCH HAS BEEN SUBJECTED TO THE EVER INCREASING PRICES OF DIESEL OIL. THOSE WITH GREATER EXPERTISE THAN I ESTIMATE THESE COSTS TO CONTINUE ON AN UPPER TREND AND BECOME AN EVEN MORE UNREALISTIC METHOD OF GENERATING POWER. THIS METHOD OF GENERATION WAS AT ONE TIME SUPPLEMENTED BY A HYDRO ELECTRIC GENERATING FACILITY SUPPORTED LOCALLY THROUGH DOLLARS AND EFFORTS OF LOCAL CITIZENS THEREBY PROVIDING POWER AT ONE-THIRD THE COSTS OF THAT REQUIRED BY UTILIZING DIESEL FIRED GENERATION. AN UNFORTUNATE LANDSLIDE CAUSED DAMAGE TO THIS FACILITY AND IT HAS NOW BEEN DETERMINED THAT MANY DOLLARS AND MUCH TIME WILL BE REQUIRED TO PLACE THIS FACILITY BACK ON LINE TO ASSIST IN THE FINANCIAL CRUNCH OF DIESEL GENERATION AND POWER RELIABILITY. THE DIESEL GENERATION NOW IN EXISTANCE IS NOT ONLY EXTREMELY EXPENSIVE BUT IS MECHANICALLY UNRELIABLE AS THE FIRST LINE SOURCE OF ELECTRIC POWER GENERATION, WITH RESIDENTS PAYING FROM FORTY DOLLARS TO OVER ONE HUNDRED DOLLARS A MONTH FOR POWER. IT WOULD SEEM ONLY APPROPRIATE THAT THE POWER THEY RECEIVE BE PROVIDED TO THEM ON A CONSISTANT BASIS WHICH IS

UNFORTUNATLY NOT THE CASE. POWER OUTAGES DUE TO MECHANICAL FAILURE ARE NOT UNCOMMON, POWER SURGES DOING DAMAGE TO CERTAIN ELECTRIC HOUSEHOLD EQUIPMENT HAS BEEN EXPERIENCED, AND YET THE PRICE OF THIS SERVICE CONTINUES TO RISE. THE CONCEPT OF THE LEGISLATION ON WHICH TESTIMONY IS BEING GIVEN TODAY IS CONSISTENT WITH THE, "HELPING THOSE WHO HELP THEMSELVES", CONCEPT SO READILY IDENTIFIABLE IN THIS STATE. THE ~~AREAS~~<sup>AREAS</sup> IN NEED ARE NOT ASKING FOR A GRANT OR HANDOUT, BUT AN OPPORTUNITY TO UTILIZE A SHARE OF THE MINERAL REVENUE TO INVEST IN POWER AND WATER FACILITIES TO BENEFIT PEOPLE OF THIS STATE WITH THE CONDITION OF REPAYMENT IN FUTURE YEARS. THE CONCEPT OF THIS LEGISLATION HAS GREAT MERIT, AND SHOULD RECEIVE VERY SERIOUS CONSIDERATION. THIS LEGISLATIVE CONCEPT CAN BE REALISTICALLY DEFINED AS AN INVESTMENT IN THE FUTURE. INVESTING DOLLARS INTO FACILITIES SO OBVIOUSLY BENEFICIAL TO SO MANY BY UTILIZATION OF A RENEWABLE RESOURCE WITH CONDITION THAT THE MONEY BE RETURNED TO THE STATE SHOULD RECEIVE VERY FAVORABLE CONSIDERATION AND QUITE HIGH PRIORITY. THE ESTABLISHMENT OF A WATER RESOURCE REVOLVING LOAN FUND IS NOT JUST GOOD BUSINESS, BUT IS GREATLY BENEFICIAL TO THE PEOPLE OF ALASKA. IT ALLOWS LOCAL DECISIONS TO BE MADE BY THOSE LOCALLY RESPONSIBLE, THEREBY COMPLIMENTING THE PREMISE ON WHICH ALASKAN COMMUNITIES WERE

ORIGINALLY FOUNDED. IT IS LENDING A HAND TO THOSE WILLING TO ASSUME THE RESPONSIBILITY OF SOLVING THEIR PROBLEMS AND ALSO WILLING TO RETURN THOSE DOLLARS TO THE ORIGINAL SOURCE WITH INTEREST. ALL MEASURES PRESENTED TO THIS LEGISLATURE MUST OBVIOUSLY BE VIEWED ON A PRIORITY BASIS, HOWEVER, SOUND AND ACCEPTABLE FINANCIAL CONCEPTS SHOULD BE PREVALENT GUIDELINES WHEN MATTERS OF THIS NATURE ARE CONSIDERED. IF MODIFICATION IS NECESSARY, CONSIDERATION SHOULD BE GIVEN TO THE MAGNITUDE OF THE PROBLEM, THAT THE PASSAGE OF TIME IS COSTLY, AND THE PREPARATION FOR ADDRESSING THE CONCERN SHOULD BEGIN AS SOON AS POSSIBLE.

OTHER TESTIMONY GIVEN TODAY WILL DEAL WITH SPECIFICS AND OTHER POSITIVE ASPECTS OF THIS LEGISLATION.

I APPRECIATE THE OPPORTUNITY TO PRESENT THIS POINT OF VIEW ON A LEGISLATIVE FINANCIAL CONCEPT THAT CONTAINS VERY LONG RANGE BENEFITS TO THE PEOPLE OF THIS STATE.

X X X X X X X X X X

*Presented to House Joint Conference  
3/19/75. J.V. Williamson, Partner  
R.W. Beck and Associates*

STATE OF ALASKA  
WATER RESOURCES REVOLVING LOAN FUND  
ESTIMATE OF FUND REQUIREMENT

To assist in the drafting of a Bill for creation of a water resources revolving loan fund, a broad estimate has been made of potential fund requirements from 1975 into the mid-1980's. Projects which are included are those considered to be essential to providing reliable and economic power in the areas of the State which have hydroelectric potential, and which would otherwise be dependent in the future on diesel generation. These areas are generally in Southeastern Alaska, but projects at Kodiak are included together with assumptions for other miscellaneous hydro generation, and water supply projects. The list is not intended to be all-inclusive; it simply enables a reasonable assumption of the order of magnitude of loans and their timing to be developed.

The estimates are generally based on preliminary costs developed and presented at the Southeastern Conference in Skagway in October, 1974. Estimated project costs are of course very broad. Costs have been escalated to the various projected schedules using the escalation rates shown in Table A. In this table the cost of a typical 15,000 kW diesel installation, with 6% financing and coming on-line in January 1980, is compared to a similar hydro installation assuming both 6% and 3% financing. As can be seen the cost of power from such a new hydro installation with 3% financing is about one-half of the diesel costs (29.5-mills/kWh versus 56.6 mills/kWh). As shown graphically in Table B, the cost differential becomes significantly more marked with time since the major cost of the hydro is the uniform debt service, while the principal cost of the diesel generation is fuel which can be assumed to continue to escalate.

To develop an estimate of revolving loan fund requirements over the next ten years or so, schedules have been developed in Table C, for a typical hydroelectric installation, assuming average and accelerated programs. The average schedule assumes that an FPC license application can be prepared (incomplete) in 8 or 9 months and it will take two years for receipt of the license (this is currently typical). This shows that from the beginning of project investigations it takes six years for the project to be completed. The accelerated schedule assumes that the FPC license will be received in 18 months after application (which is optimistic), and that other items of work are accelerated. It results in shaving a year off the schedule so that the project would be completed in five years. In either case it is essential that access road construction starts about two years ahead of receipt of the FPC license; if not at least one, and possibly two, more years would be added to the schedule. Since the hydrogeneration is needed by all utilities now, while the earliest practicable date for completion is generally the end of 1980, it is essential that project investigations and the related financing proceed immediately. Hence there is great urgency for passage of the Bill creating a loan fund.

STATE OF ALASKA  
WATER RESOURCES REVOLVING LOAN FUND  
ESTIMATE OF FUND REQUIREMENT

A proposed projected schedule for various projects, assuming about a 6% annual electrical load growth, is shown in Table D. The estimated requirements from the loan fund, including investments less debt service repayment, are shown in this table. As can be seen by about 1985 the loan fund will have accumulated loan amounts, less debt service repayment, totalling about \$300,000,000 which would increase to more than \$400,000,000 some two years later. Prior to royalties being received from the North Slope Oil (1977) the loaned amounts would add up to about \$23 million. Large commitments occur in 1979 and 1980 (\$76 and \$79 million) which are not exceeded on annual basis again until 1986.

Table E demonstrates the effect on the loan requirements of a schedule delayed so that loans from the fund are limited until 1977. The only expenditures incurred during the next three years would be those for completion of the Lake Silvis Plant, construction of the Blind Slough Project Expansion, and investigations and FPC licensing of other projects, for a total of about \$9 million. Of this the costs of project investigations and FPC licensing would be less than \$4 million. The estimated cumulative loan amounts less debt service requirement from Tables D and E (proposed, and delayed schedule) are shown in Table F.

The additional cost of the delayed schedule compared to the proposed schedule is shown in Table G, based on 1975 dollars. As can be seen the delay will result in Ketchikan and Sitka having to install additional diesel generation, and an overall increase in costs to the various municipalities of about \$16 million. Obviously it just makes good economic sense for the State to budget the additional \$14 million expenditures over the next three years for the loan fund, even if it had to borrow it, rather than the municipalities incurring an additional expenditure of \$16 million if the program is delayed.

WATER RESOURCES REVOLVING LOAN FUND

COMPARISON OF ANNUAL COSTS OF TYPICAL  
15,000-KW DIESEL AND HYDROELECTRIC INSTALLATIONS  
COMING ON-LINE IN JANUARY 1980

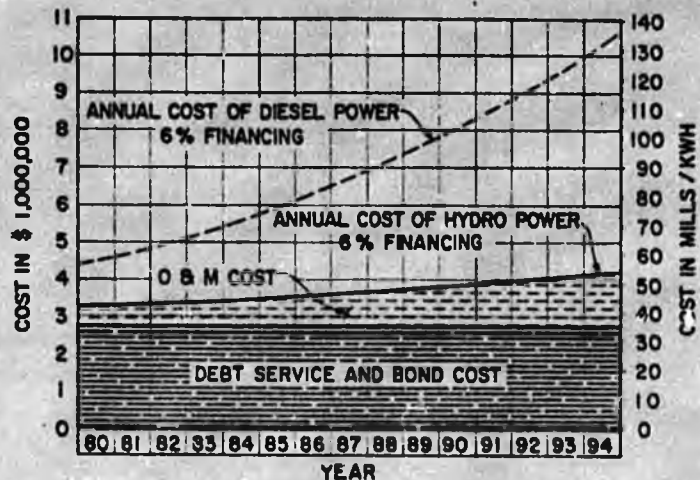
	<u>Diesel Installation</u>	<u>Hydroelectric Installation</u>	<u>Hydroelectric Installation</u>
Dependable Capacity, kW .....	15,000	15,000	15,000
Average Annual Energy Generated, kWh .....	78,000,000	78,000,000	78,000,000
Estimated Investment Cost per kW .....	\$524	\$2,600	\$2,487
Total Investment Cost .....	\$ 7,860,000	\$39,000,000	\$37,300,000
Annual Costs:			
Debt Service and Bond Cost .....	\$ 668,000	\$ 2,769,000	\$ 1,753,000
Operation and Maintenance .....	470,000	546,000	546,000
Fuel Costs at 42 Mills/kWh .....	<u>3,276,000</u>	-	-
	\$ 4,414,000	<u>\$ 3,315,000</u>	<u>\$ 2,299,000</u>
Cost of Power, Mills/kWh .....	56.6	42.5	29.5

ASSUMPTIONS:

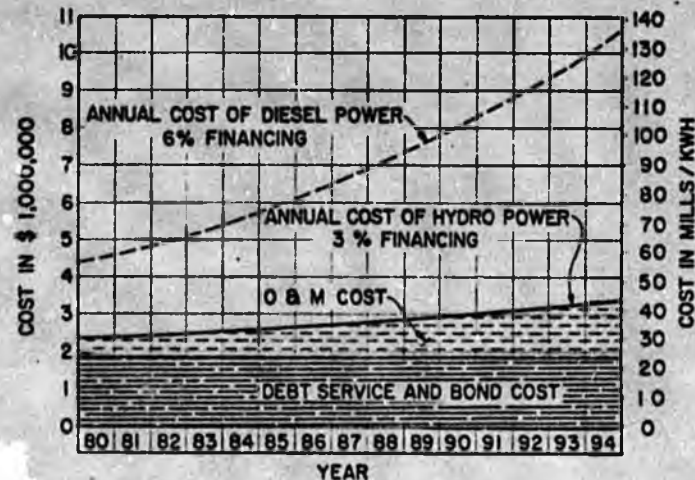
Project Completion .....	Jan. 1980 (Bid July 1978)	Jan. 1980 (Bid Apr. 1977)	Jan. 1980 (Bid Apr. 1977)
Escalation for Capital Investment .....	7%	1974=20%; 1975=10%; 1976=8%; 1977& Beyond = 7%	1974=20%; 1975=10%; 1976=8%; 1977 & Beyond = 7%
Escalation for O&M Cost .....	7%	7%	7%
Escalation for Fuel Costs .....	1974-80=10%; and Beyond = 7%	-	-
Financing .....	6%, 25 Years	6%, 50 Years	3%, 50 Years
Bond Costs as % of Investment Cost .....	0.7%	0.7%	0.7%
O&M Costs as % of Investment Cost .....	5.4%	1.4%	1.4%

WATER RESOURCES REVOLVING LOAN FUND

COMPARISON OF COST OF POWER FOR TYPICAL  
DIESEL AND HYDRO INSTALLATION

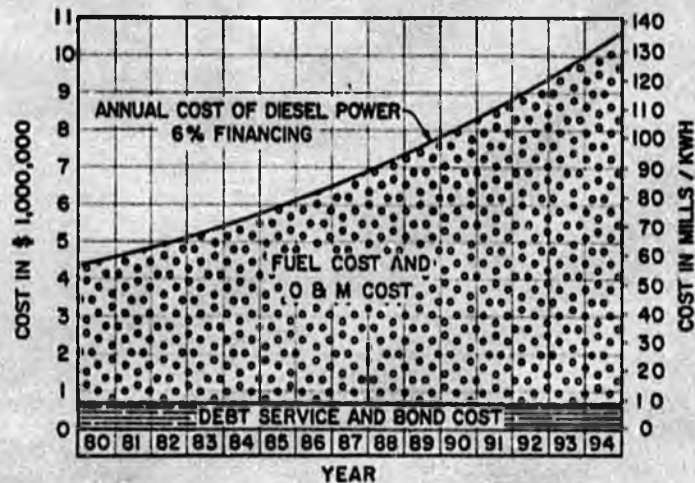


Cost of Power, Jan. 1980 = 42.5 Mills / kWh



Cost of Power, Jan. 1980 = 29.5 Mills / kWh

15,000 KW HYDROELECTRIC INSTALLATION



Cost of Power, Jan. 1980 = 56.6 Mills / kWh

15,000 KW DIESEL INSTALLATION

WATER RESOURCES REVOLVING LOAN FUND  
TYPICAL SCHEDULE FOR HYDROELECTRIC PROJECT CONSTRUCTION

AVERAGE SCHEDULE

Y E A R

ITEM OF WORK	1 (1975)	2 (1976)	3 (1977)	4 (1978)	5 (1979)	6 (1980)
Evaluation Report	_____					
FPC License Application		Prepare Incomplete	Apply Perfect Application		Receive License	
Feasibility Report		_____				
Final Design			Access Road	Major Equip.	Bid Drawings	Detail Drawings
Access Road			_____	_____		
Major Equipment				Order		Deliver Rotating Parts
Major Construction					_____	On-Line Dec. 1980
Transmission					_____	_____
<b>ESTIMATED EXPENDITURES</b>	\$100,000	\$300,090	\$3,000,000	\$5,500,000	\$14,700,000	\$16,300,000

ACCELERATED SCHEDULE

Y E A R

ITEM OF WORK	1 (1975)	2 (1976)	3 (1977)	4 (1978)	5 (1979)	6 (1980)
Evaluation Report	_____					
FPC License Application		Prepare Incomplete	Apply Perfect Application	Receive License		
Feasibility Report		_____				
Final Design		Access Road	Major Equip.	Bid Drawings	Detail Drawings	
Access Road		_____	_____			
Major Equipment			Order		Deliver Rotating Parts	
Major Construction				_____	_____	
Transmission				_____	_____	On-Line Dec. 1979
<b>ESTIMATED EXPENDITURES</b>	\$150,000	\$2,100,000	\$3,650,000	\$12,000,000	\$13,200,000	

**WATER RESOURCES REVOLVING LOAN FUND**

**BROAD ESTIMATE OF FUND REQUIREMENTS  
BASED ON PROPOSED SCHEDULE**

PROJECT	ASSIGNED CAPACITY (M)	ASSIGNED ON-LINE DATE	ESTIMATED CAPITAL INVEST. \$1,000	ESTIMATED INVESTMENT REQUIREMENTS AND DEBT SERVICE REPAYMENT ( ), IN \$1,000														
				1975	1976	1977	1978	1979	1980	1981	1982	1983	1984	1985	1986	1987	1988	
<b>SIXA</b>																		
Green Lake	15,000	Dec. 79	31,100	100	2,100	3,650	12,000	13,200	(1,240)	(1,240)	(1,240)	(1,240)	(1,240)	(1,240)	(1,240)	(1,240)	(1,240)	
Blue Lake Unit 3	4,000	Dec. 86	4,300								200	300	1,600	2,000	(1,100)	(1,120)		
<b>PETERSBURG - WANGTALA</b>																		
Blind Slough	2,600	Dec. 77	4,100	600	1,750	1,750	(160)	(160)	(160)	(160)	(160)	(160)	(160)	(160)	(160)	(160)	(160)	
Thomas Bay, Stage I	12,000	Dec. 80	35,000	100	300	3,000	4,500	13,000	14,100	(1,400)	(1,400)	(1,400)	(1,400)	(1,400)	(1,400)	(1,400)	(1,400)	
Thomas Bay, Stage II	13,000	Dec. 87	64,100							200	300	4,600	7,200	24,400	27,000	(2,360)		
<b>KEYPHEKAY</b>																		
Lake Silvia Rehabilitation	2,100	Dec. 75	900	900	(35)	(35)	(35)	(35)	(35)	(35)	(35)	(35)	(35)	(35)	(35)	(35)	(35)	
Swan Lake	13,000	Dec. 80	39,900	100	300	3,000	4,500	13,200	14,800	(1,600)	(1,600)	(1,600)	(1,600)	(1,600)	(1,600)	(1,600)	(1,600)	
Lake Grace	20,000	Dec. 86	79,800							200	600	3,000	10,000	23,000	29,000	10,000	(3,190)	
<b>SODIAK</b>																		
Terror Lake, Stage I	12,000	Dec. 80	35,000	100	300	3,000	4,500	13,000	14,100	(1,400)	(1,400)	(1,400)	(1,400)	(1,400)	(1,400)	(1,400)	(1,400)	
Terror Lake, Stage II	3,000	Dec. 83	9,300					200	200	1,500	3,500	3,900	(370)	(370)	(370)	(370)	(370)	
Terror Lake, Stage III Diversions	13,000	Dec. 86	13,000								300	1,000	6,700	7,000	(600)	(600)		
<b>NEPLAVATLA</b>																		
Project A	3,000	Dec. 80	9,000	30	200	1,000	2,000	2,750	3,000	(360)	(360)	(360)	(360)	(360)	(360)	(360)	(360)	
Project B	3,000	Dec. 88	13,300							100	400	2,000	3,500	4,300	5,000			
<b>ASSIGNED MISC. HYDRO. PROJECTS</b>																		
Project A	13,000	Dec. 81	42,700	100	150	150	3,200	4,800	16,300	18,000	(1,710)	(1,710)	(1,710)	(1,710)	(1,710)	(1,710)	(1,710)	
Project B	13,000	Dec. 87	64,100							200	300	4,800	7,200	24,400	27,000	(2,360)		
<b>ASSIGNED MISC. WATER SUPPLY PROJECTS</b>																		
Project A		Dec. 80	30,000			300	2,000	13,300	14,200	(1,200)	(1,200)	(1,200)	(1,200)	(1,200)	(1,200)	(1,200)	(1,200)	
Project B		Dec. 83	30,000							300	2,000	13,300	14,200	(1,200)	(1,200)	(1,200)	(1,200)	
<b>SUBTOTAL INVESTMENT REQUIREMENTS</b>				310,000	2,100	5,100	15,650	32,700	73,650	78,700	19,700	4,800	12,300	33,000	64,100	90,300	68,300	3,000
<b>SUBTOTAL DEBT SERVICE REPAYMENT</b>				(68,343)	-	(35)	(33)	(193)	(193)	(1,433)	(7,393)	(9,103)	(9,103)	(9,473)	(9,473)	(10,673)	(12,433)	(19,763)
<b>CUMULATIVE LOANED AMOUNT LESS DEBT SERVICE REPAYMENT</b>				421,653	2,100	7,165	22,980	35,483	130,940	208,203	220,310	218,203	219,600	143,123	299,750	379,373	434,420	421,433
					1975	1976	1977	1978	1979	1980	1981	1982	1983	1984	1985	1986	1987	1988

TABLE D  
3/18/75