

SCOMM

95:21

Alaska State Legislature

REPRESENTATIVE
PETER KELLY

Mailing Address:
119 N. Cushman, Suite 203
Fairbanks, Alaska 99701
(907) 456-8161



While in Juneau
State Capitol
Juneau, Alaska
99801-1182
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House District 31

House Of Representatives

Sponsor Statement

House Bill 165

The board of fish is charged with the difficult task of allocating between various resource users, it is also a vital link in the conservation of Alaska's fisheries resources. Appointments to the board become highly political as various competing interests vie for representation on the board.

It is generally acknowledged that governor's select appointments with a goal of balancing the various interests, and balancing the political impact between the various interest groups. HB 165 codifies what is the generally acknowledged and preferred practice for the board.

Providing for the "common use" (Alaska Constitution) has become a difficult tug-of-war between commercial, sport, personal use, and subsistence users. There is a perception of conflict between regional protection of the resource and utilization of the resource throughout the state. Fisherman in one area complain that fishermen elsewhere are allocated too many fish. The high dollar fisheries appear best able to lobby for increased allocations. Low dollar fisheries cry foul.

HB 165 recognizes the need to balance the geographic representation on the board to prevent the appearance of conflict. The most knowledgeable individuals on a particular issue may well be actively involved in the affected fishery as a part of their livelihood. With an established balance, individual board members may not have to abstain from voting in their personal areas of expertise as often.

**DIVISION OF LEGAL SERVICES
LEGISLATIVE AFFAIRS AGENCY
STATE OF ALASKA**

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130 Seward Street, Suite 409
Juneau, Alaska 99801-2105

MEMORANDUM

February 20, 1995

SUBJECT: Sectional Summary of HB 165; An Act relating to membership on the Board of Fisheries.

TO: Representative Pete Kelly

FROM: George Utermohle *GU*
Legislative Counsel

You have requested a sectional summary of HB 165; An Act relating to membership on the Board of Fisheries.

As a preliminary matter, note that a sectional summary of a bill is not an authoritative interpretation of the bill. The bill itself is the best statement of its contents.

Section 1 of the bill repeals and reenacts AS 16.05.221(a) in order to provide that at least one member, but not more than two members, of the Board of Fisheries shall be residents of each of the following regions of the state: southeast, southcentral, western, interior and Arctic. Also, at least one member, but not more than two members, of the board shall be from each of the following groups: commercial fishermen, subsistence fishermen, personal use fishermen, and sport fishermen; however at least one member, but not more than three members, shall be public members who do not have a vested interest in the utilization of fishery resources.

GU:klb
95-082.klb

HB 165:

Representation on the Board of Fish:

The members of the Board of Fish shall include:

At least one, but not more than two persons who reside in each of the following:

Southeast
Southcentral
Western
Interior
Arctic

One person, but not more than two from each of the following groups:

Commercial fishermen
Subsistence fishermen
Personal use fishermen
Sport fishermen

One person but not more than three:

public members who do **not** have a vested economic interest in the utilization of the fishery resources of the state.

STATE OF ALASKA - OFFICE OF THE GOVERNOR
Boards and Commissions Office**Membership Roster****(037) FISHERIES**

Member	Appointed	Reappointed	Term Exp.
Kay Andrew Public -- Chair P.O. Box 7211 Ketchikan, AK 99901	05/12/93		01/31/96
Trefon Angasan Public Bristol Bay Native Corporation P.O. Box 100220 Anchorage, AK 99510	01/31/92	02/09/95	01/31/98
Dick H. Bower, Sr. Public P.O. Box 3662 Soldotna, AK 99669	02/04/94		01/31/97
Irving Carlisle Public P.O. Box 2349 Soldotna, AK 99669	02/20/91		01/31/94
Mike Chihuly Public -- Vice-Chair P.O. Box 39294 Ninilchik, AK 99639	09/19/88		01/31/91
Loren Croxton Public P.O. Box 1410 Petersburg, AK 99833	04/04/91		01/31/93
Larry Edfelt Public 1212 Pike Court Juneau, AK 99801	07/23/91	01/31/93	01/31/96
Thomas M. Elias Public 822 West International Anchorage, AK 99518	07/23/91		01/31/94
Larry J. Engel Public -- Vice-Chair P.O. Box 197 Palmer, AK 99645	02/04/94		01/31/97
John A. Hanson Public P.O. Box 1 Alakanuk, AK 99554	02/08/89	07/13/92	01/31/95

STATE OF ALASKA - OFFICE OF THE GOVERNOR
Boards and Commissions Office

Membership Roster

(037) FISHERIES

Member	Appointed	Reappointed	Term Exp.
John R. White Public P.O. Box 190 Bethel, AK 99559	02/09/95		01/31/98

STATE OF ALASKA - OFFICE OF THE GOVERNOR

Boards and Commissions Office

Membership Roster

(037) FISHERIES

Member	Appointed	Reappointed	Term Exp.
Bud Hodson Public (THIS TERM EXPIRATION IN ERROR SINCE 1976! S/B 910131! -- Chair 6661 Lawlor Circle Anchorage, AK 99502	11/20/87	02/08/89	01/31/92
Bud R. Ivey Public 9438 Patricia Place Juneau, AK 99801	01/31/90		01/31/93
Dick Jacobsen Public P.O. Box 54 Sand Point, AK 99861	01/31/93		01/31/96
Deborah Lyons Public P.O. Box 296 Petersburg, AK 99833	01/31/90	01/31/93	01/31/96
Michael R. Martin Public -- Chair 13300 Venus Way Anchorage, AK 99515	01/31/90		01/31/93
Carl Rosler Commissioner/Fish and Game/ex officio secretary Commissioner Department of Fish and Game P.O. Box 25526 Juneau, AK 99802-5526	03/01/00		
Frank Rue Commissioner/Fish and Game/ex officio secretary Commissioner Department of Fish & Game P.O. Box 25526 Juneau, AK 99802-5526	02/21/95		
Robin Samuelson Public Box 412 Dillingham, AK 99576	02/08/89		01/31/92
Virgil L. Umphenour Public 2400 Davis Road Fairbanks, AK 99701	07/22/94		01/31/96
Ken Wardwell Public (1976 TERM ERROR NOW CORRECTED TO 940131) 1444 Hillcrest Drive Anchorage, AK 99503	02/19/91		01/31/94



PROFILE

CONSERVATION DISTRICTS

Conservation Districts are:

- composed of local land owners (cooperators) within a district
- legal sub-divisions of state government that can administer some natural resource programs
- self-governed by locally elected supervisors who set policy and assign priorities
- "grass roots" - rural landowners assisting in managing and developing Alaska's natural resources
- originally from "Territorial days" established to encourage residents to settle the land, particularly for agricultural development
- funded from grants and very limited state funds, as well as by income-producing projects such as equipment rental and office rental
- supported jointly by federal and state governments: the U.S. Soil Conservation Service and the Alaska Department of Natural Resources
- expanding their scope of concerns and services to include rural development of all natural resources.



SERVICES

FOR RURAL COMMUNITIES

Conservation Districts provide:

- Land Conservation Plans at the request of land owners/cooperators for agricultural and forest lands
- emergency erosion protection through several unique programs with U.S. Soil Conservation Service (USSCS)
- opportunities for rural economic development by sponsoring Resource Conservation & Development offices (another USSCS program)
- flood control project administration to protect rural communities and residents
- water quality protection and restoration project administration and coordination
- Best Management Practices direction for forest, land, water, agriculture, and mining activities
- educational programs about conservative use of resources available to communities and schools
- three-way communication between communities, federal, and state governments.



OUTLOOK

GRASS ROOTS SOLUTIONS

Soil & Water Conservation Districts connect landowners and cooperators with technical and financial assistance needed to solve resource development and conservation problems. They provide local knowledge and resources for development of compliance programs.

State and national programs emphasize the necessity of local participation for planning and implementing resource management programs.

NEW PROGRAMS FOR ALASKA

Districts' proven track record for putting conservation on the ground has caught the attention of state and federal agencies. Local districts are being asked to take on more tasks such as:

- sponsor flood & erosion protection projects for communities on major river systems
- sponsor & administer water quality projects
- participate in forest stewardship programs
- assist in development of Best Management Practices
- develop *Coordinated Resource Management Plans* with communities.

FISCAL NOTE

STATE OF ALASKA
1995 LEGISLATIVE SESSION

BILL NO. HB 165

Revision Date: _____
Title: Qualifications for Board of Fish Members

Dept. Affected: Fish and Game

BRU: Board of Fisheries and Game

Component: Boards Services

Sponsor: Rep. Kelly
Requester: House Fisheries

COMPONENT SERIAL NO. 482

Expenditures/Revenues

(Thousands of Dollars)

OPERATING EXPENDITURES	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES	0.0	0.0	0.0	0.0	0.0	0.0
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0
EQUIPMENT	0.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0
MISCELLANEOUS	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ()						
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FUND SOURCE

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY95) cost: \$ 0.0

POSITIONS

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

Prepared by: Geron Bruce
Division: Commissioner's Office
Approved by Commissioner: [Signature]
Agency: _____

Phone: 465-6143
Date: 2/24/95
Date: 2-27-95

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Kodiak Fish Co. - **F/V PROVIDER** -
326 Center Ave. suite 205
Kodiak Alaska, 99615

Feb.22,1995
Tel . (907) 486-3309
Fax. (907) 486-3676

My Name is Mark Kandianis. I have resided in Kodiak Alaska since 1980. I have been registered with the state of Alaska for scallop fishing for fifteen years and worked under Alaska's Fish and Game regulations for the same period.

In 1990 I attended a fisheries meeting in Kodiak chaired by Sen. Ted Steven's on the pending vessel moratorium for vessels fishing in the federal waters off Alaska. I found out at this meeting that this vessel moratorium would not apply to the scallop fishery. There had never been a federal management plan written for this species, though this fishery has taken place off Alaska in federal waters since the late 60's.

In 1991 I started talking to Alaska Dept. of Fish and Game, the North Pacific Management Council and the National Marine Fisheries Service about developing a Fisheries Management plan for scallops in the EEZ waters off Alaska. It has been a long process with little reward. A moratorium control date was set of July 1, 1993. Still after this date new arrivals from the collapsed overcapitalized east coast fishery entered the scallop fishery here. The control date was moved ahead after some questionable lobbying and the new arrivals' efforts to invalidate the original control date in the federal register in Washington D.C. All of these new entrants arrived with two boats each. Some of the earlier ones came with unusually large crews. The results were quick depletion of some localized stocks and intense scrutiny of potential bycatch problems.

Since the arrival of these new boats we have had regulation upon regulation imposed on us as well more than doubling of the fleet size. We started the process of developing a management plan with the intent of trying to maintain a viable fishery and we have come out this process the biggest losers period. Our fishing time and income has been cut in less than half. We are now outnumbered by the newly arrived east coast scallop boats by more than two to one.

All of the long time participants in the Alaska scallop fishery are now suffering severe financial distress without exception. This appears to be the reward for years of hard work trying to maintain a once viable fishery.

Mark Kandianis
Mark Kandianis F/V PROVIDER

Applies to ~~EPAB~~ + other fish?