

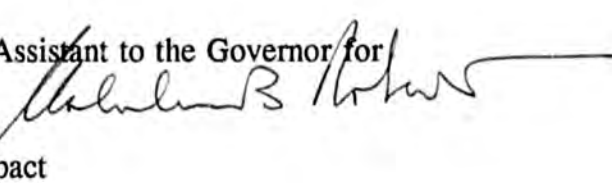
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OFFICE OF THE GOVERNOR

MEMORANDUM

To: The Honorable Sam Cotten
Alaska State Senate

From: Malcolm B. Roberts, Special Assistant to the Governor for
Policy and Cabinet Affairs 

Subject: Pacific Ocean Resources Compact

Date: March 12, 1992

Thank you for the briefing on your proposed legislation and for the background materials. I do not support joining such a Compact at this time for the following reasons:

1. Alaska's recently-enacted oil spill regulations are thorough and tough. Perhaps rightly, it's already costing industry millions of dollars to comply. In my view, joining this compact will only add more bells and whistles to an already expensive system.
2. Although I haven't seen the fiscal note, it is apparent that joining such a compact will involve an ongoing financial responsibility from the state, not a timely move when we are approaching several years of lean budgets.
3. Our strength in fighting the federal government over abrogations of the Statehood Compact lies in our ability to demonstrate that we have been singled out and discriminated against by the federal government. Joining compacts of this type may undermine that argument.

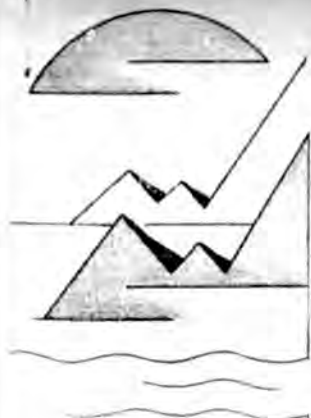
The Honorable Sam Cotten

March 11, 1992

Page 2

4. My views would be different if I felt that oil and hazardous waste shipping practices were dangerously unregulated along the Pacific coast. My understanding, however, is that California, Oregon, and Washington all have strict standards, and that this would be more of a public relations effort than addressing a real need.
5. Yes, we should have an on-going exchange and communicate with our sister states on these matters. But, let's not get locked into the creation of another layer of government which may not support Alaska's goals. For example, these five states are not in our corner on ANWR.

cc: D. Max Hodel, Chief of Staff, Office of the Governor
John Sandor, Commissioner, Department of Environmental
Conservation
Paul Fuhs, Legislative Liaison Officer, Office of the Governor



WESTERN LEGISLATIVE CONFERENCE THE COUNCIL OF STATE GOVERNMENTS

121 SECOND ST 4TH FL SAN FRANCISCO, CA 94105 PHONE (415) 974-6422 FAX (415) 974-1727

MEMORANDUM

TO: WLC Ocean Resources Committee Members
FROM: William B. Hull, Committee Staff
DATE: 27 February 1992
SUBJECT: Letter from Representative Apo

Representative Peter Apo (HI), Chair of the WLC Ocean Resources Committee, has asked me to forward the enclosed letter to all Committee members. The letter briefly outlines the progress of the Pacific Ocean Resources Compact in the Hawaii Legislature and the need for the Committee's continued work on the compact.

The next meeting of the Committee is tentatively scheduled for **May 15-17** in **Seattle, Washington**. The agenda for the meeting is still under development. I welcome input from interested committee members regarding the content of the program. Further information on the meeting, including a hotel reservation form, will be sent in a separate mailing in late March.

The meeting date of May 15-17 is after most legislative sessions have concluded and hopefully will not interfere with election year responsibilities. Please mark your calendar for those dates. Representative Apo and I look forward to continuing work on the Pacific Ocean Resources Compact as well as addressing other ocean and coastal management issues of interest to the Pacific States.

Please contact me at (415) 974-6422 if I can be of assistance.

WBH:ormemo

WESTERN STATES

ALASKA

ARIZONA

CALIFORNIA

COLORADO

HAWAII

IDAHO

MONTANA

NEVADA

NEW MEXICO

OREGON

UTAH

WASHINGTON

WYOMING

PACIFIC ISLANDS

AMERICAN SAMOA

COMMONWEALTH OF THE
NORTHERN MARIANA
ISLANDS

GUAM



PETER APO
VICE SPEAKER

HOUSE OF REPRESENTATIVES
THE SIXTEENTH LEGISLATURE

STATE OF HAWAII
STATE CAPITOL
HONOLULU, HAWAII 96813

February 12, 1992

Mr. William Hull
The Council of State Governments
Western Office
121 Second Street, 4th Floor
San Francisco, California 94105

Dear Bill:

I am forwarding a copy of the report U.S. Ocean Governance: The Next Steps. With your concurrence, please distribute copies of this report to members of the oceans committee for our next meeting.

As to the date, I prefer a mid-May meeting --- the weekend of May 16-17, or the following weekend. These dates give consideration to the fact that this is an election year and lawmakers may not want to interrupt their schedules during the summer months. The Seattle location is recommended to accommodate our Washington and Alaskan members.

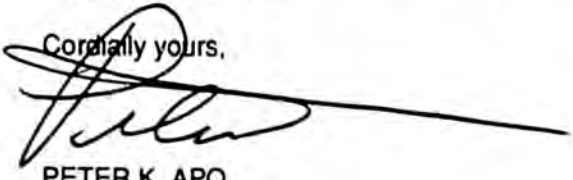
For your information, the Pacific Ocean Resources Compact bill introduced in both Hawaii State House and Senate was held in committee because of objections during public hearings. The good news is that the Governor's Office has bought in to the proposal and is establishing a special project team to work on a redraft. This office is very interested in the compact approach as a vehicle to gaining more sovereignty in the territorial sea and the EEZ, even if such authority is vested in a collective body of states --- it's far better than what we have now. Governor Waihee is even willing to personally lobby the Western Governors Conference (particularly California and Washington) to arrive at a draft which both legislative and executive branches can jointly support and send to Congress.

Of course, this'll mean getting back together with Senator Bradbury and our Oregon colleagues to discuss any proposed amendments since changes to the existing compact version triggers the need to amend the Oregon statute. In my opinion, the amendments we'll probably see would help address present objections from the California and Washington state legislatures.

At our next committee meeting I'd like to devote much time to reviewing the compact legislation and seeing if we ourselves can produce another version. To facilitate discussion, I'll be bringing the litany of objections to the current version of the Hawaii bill.

In the meantime, please circulate this letter to committee members for their information. I thank you for your call regarding our meeting dates and ask for follow-up with my assistant, Liane Kim, on any further details.

Cordially yours,



PETER K. APO
State Representative

Enclosure



December 20, 1991

Senator Sam Cotten
P. O. Box 770296
Eagle River, AK 99577

Dear Senator Cotten: *Sam*

During the Pacific Conference we had a brief opportunity to discuss the Pacific Compact legislation. While I have not had an opportunity to review the specific legislation you have introduced in Alaska, I thought it would be helpful if I outlined some of the concerns PMSA noted with respect to similar (I believe) legislation (AB393-Hauser) introduced in California.

The Pacific Ocean Resources Compact, as it is entitled in California, goes well beyond traditional compacts by extending the geographic scope of state jurisdiction.

This raises a number of issues:

- * The U.S. Congress, Alaska, California and Washington state enacted comprehensive oil spill prevention legislation in 1990 and 1991. Each provides a high degree of protection for the marine environment. Much of the regulatory proceedings necessary to implement the provisions of this legislation is still being completed. It seems premature to consider additional regulation until we have had an opportunity to evaluate the impact of the legislation so recently enacted.
- * The proposed compact appears to violate the constitutional principals that reserve admiralty and maritime jurisdiction to the federal government.
- * The Alaska legislature enacted, I believe, very comprehensive legislation that dramatically increased the State's authority over the shipping and handling of oil. Is Alaska prepared to

PACIFIC MERCHANT SHIPPING ASSOCIATION

One Kaiser Plaza, Suite 420, Oakland, California 94612 Telephone (415) 839-9650 Fax (415) 839-2980

relinquish some of this new authority to an intermediate bureaucracy not directly accountable to the Alaskan electorate?

- * Industry, and ultimately, the consumer, is already providing significant funding for federal and state oil spill prevention laws. As additional unspecified funding is required for this interstate compact, it is unrealistic and unfair to expect industry and consumers to pay yet another assessment. Will general funds be available for this proposal? Given the deficit situation facing many states, the availability of general funds appears highly doubtful.
- * The power to enact and enforce regulations governing activities off the coasts has inherent foreign policy implications, and there is a constitutional limit on the extent to which Congress may authorize a state to exercise that power. The delineation of that federal limit has been the subject of international debate and that controversy would likely be intensified if authority out to 200 miles were granted to states through the creation of this compact.

PMSA does support the concept of uniformity of maritime law and regulation throughout the United States. The U. S. Coast Guard currently provides that uniformity, as they alone have the authority over such subjects as vessel design, navigation and manning requirements. Our industry is international in scope, and we therefore believe a single agency approach is absolutely critical.

The compact language, as prepared by California (and enacted by Oregon) moves well away from this concept by creating a regulatory body with the authority to impose an unnecessary additional layer of regulations. PMSA cannot support the regulatory provisions encompassed by this legislative language. On the other hand, PMSA does recognize the value of interstate communication and cooperation in addressing oil spill prevention, planning and response. We are supportive of increased coordination among states on such issues.

Senator Cotten
Page 3

Accordingly, we believe Compact legislation should be strictly advisory in nature, emphasizing interstate cooperation and eliminating regulatory authority/requirements which go well beyond the long standing bounds on states' authority to regulate interstate and foreign commerce.

Some of the concerns I have raised may not be applicable to your legislation. I did, however, want you to be aware of our concerns with the California Compact legislation.

I would be happy to discuss this issue with you at your convenience.

Sincerely yours,



Leo Brien
President
Pacific Merchant Shipping Association

*Thoug the attached article may also be of
interest.*

LRB:rc

Voluntary Agreement concerning Liability for Oil Pollution) and CRISTAL (Contract Regarding a Supplement to Tanker Liability for Oil Pollution) — met at the end of October in Norway and agreed to extend these agreements for two years to February 20, 1994. These agreements are voluntary commitments to pay cleanup and compensation costs promptly to spill victims. TOVALOP, whose member companies represent 97% of the world's total tank-vessel tonnage, makes available a maximum of \$70 million for any one incident. CRISTAL, comprised of about 750 oil companies, raises that figure to \$135 million. According to a spokesman for the International Tanker Owners Pollution Federation, members chose to revisit the issue in no more than two years because of these "uncertain times given the new Oil Pollution Act of 1990 (OPA 90) and the debate over the protocols."

The protocols that he referred to are 1984 International Maritime Organization (IMO) protocols to the 1969 Convention on Civil Liability for Oil Pollution Damage and the 1971 International Convention on the Establishment of an International Fund for Compensation of Oil Pollution Damage. At a recent diplomatic conference in London, participants asked the IMO to adopt new protocols in place of the 1984 protocols, which have been ratified by only two of the eight countries needed for enactment (OPA 90 discouraged any hope of the US ratifying these protocols). The International Oil Pollution Compensation Fund Assembly recommended that the

IMO reduce the number of countries required to adopt the protocols to make it easier for the protocols to go into effect. The assembly had earlier rejected a suggestion that the liability limits be raised to \$283 million (currently the limit is \$80 million; the 1984 protocols would have raised the limit to \$191 million).

Five States Discuss the Need for Cooperation in the Gulf of Mexico

Kicking off the Clean Gulf '91 conference in Austin, Texas, on October 29, representatives from the five Gulf states — Texas, Louisiana, Mississippi, Alabama, and Florida — began talks on drawing up a memorandum of understanding (MOU) to "pool their resources" regarding oil spill preparedness and response. They discussed the need for a "good communications network," which would include sharing data and coordinating training, research, contingency planning, and other requirements to avoid unnecessary duplication. In discussing what form this cooperation should take, the representatives ruled out a formal compact, since such an agreement would require congressional approval. And, as was evident on the West Coast, where a similar compact gained little support, it would be faced with too many obstacles (see "Outlook for Western States' Compact Looks Bleak," *OSLR*, June 1991). Representatives instead voiced their support for an MOU and possibly a task force that could meet on a regular basis.

Hotline: On October 29, the US Senate consented to the ratification of two IMO treaties: the International Convention on Oil Pollution Preparedness, Response, and Cooperation, 1990; and the International Convention on Salvage, 1989 (see *OSLR*, August 1991) . . . The US Coast Guard (USCG) has received more than 120 comments on the advance notice of proposed rulemaking concerning vessel response plans, but one USCG officer reviewing the comments said that they were not as specific as the USCG had hoped (see *OSLR*, October 1991) . . . Around the first of October, Washington State Governor Booth Gardner appointed Barbara Herman as the new administrator of the state's Marine Safety Office. Herman was formerly the chief litigator for the state of Alaska in the Exxon Valdez case . . . For more information on any article in this issue, contact the Oil Spill Hotline: (617) 641-5110 or 648-8700; Fax: (617) 648-8707.

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Phone: 378-8148

OFFICE OF THE LEGISLATIVE COUNSEL
S101 State Capitol
Salem, Oregon 97310-0630

Date: December 18, 1991

To: Senator Sam Cotton
From: Jeannette Holman, Deputy Legislative Counsel
Subject: Pacific Ocean Resources Compact

Senator Bradbury asked me to send you the enclosed packet, which was distributed to members of the Pacific Fisheries Legislative Task Force at their meeting Saturday, December 14.

Included in the packet is a short form relating to introduction of the Compact in Alaska. Please complete the form and send it back to me, so I can begin tracking the progress of the Compact in the various legislatures.

Thanks very much for your help. Please call if I can be of any help to you or if you have any questions.

Have a wonderful New Year!

MULTISTATE OIL SPILL COOPERATION

OBJECTIVE

- o To formalize a multistate/provincial cooperative efforts to enhance oil spill prevention and preparedness measures for the state/provinces sharing the Pacific coastline

PURPOSES

- o To better coordinate and enhance oil spill prevention and response activities
- o To assist in implementing federal and state/provincial oil spill legislation and to foster synergistic relationships with agencies charged with the regulation and enforcement of such legislation

MEMBERSHIP

- o Oil spill administrators/coordinators from the Pacific states and the province of British Columbia, U. S. and Canadian Coast Guard representatives, and industry representatives

RESOURCES

- o Small administrative staff with a minimal amount of money available for studies, funded equally by the member states/province

TASKS

- o Provide input to federal, state, and provincial government agencies regarding uniform safety standards throughout the Pacific states region
- o Arrange and conduct multistate oil spill response exercise drills
- o Develop regional oil spill trajectory models
- o Review requirements and proposals for vessel traffic management, vessel traffic systems, speed limits, and vessel traffic reduction
- o Establish and maintain a regional index of potential oil spill responders, with an inventory of available response equipment
- o Coordinate volunteer training and utilization and create and implement an oil spill prevention education programs, aimed at industrial operators, and passenger and private vessels
- o Encourage and coordinate ongoing research in oil spill prevention and response by universities and other scientific organizations

TERM

- o Three year term, renewable as appropriate



BILL BRADBURY
Senate Majority Leader
OREGON STATE SENATE
SALEM, OREGON
97310-1347

July 25, 1991

Senator Richard Eliason
Alaska Senate
State Capitol, P.O.B. V
Juneau, AK 99811

Dear Richard:

The Interstate Ocean Compact bill has been passed by both houses of the Oregon Legislature and was signed into law by Oregon Governor Barbara Roberts.

The die is now cast, and if an ocean compact is going to exist to increase the Eastern Pacific Rim prevention of oil spills, other state legislatures must enact similar legislation in their states.

I have enclosed a copy of Senate Bill 500 (the Ocean Compact bill) in its final form. I am very hopeful that at least two other states will be able to enact similar legislation during their next legislative session.

Once three states have enacted comparable legislation, we can approach the federal government and ask Congress to ratify our compact. My goal would be to have the compact up and running by January of 1993. I am very hopeful we can get compact legislation through your legislature early in the 1992 session.

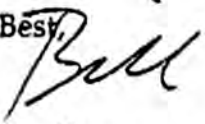
As you know, creation of a compact does not require passage of identical legislation in each member state, but the courts have ruled that each member state must pass legislation granting the compact identifiably comparable powers for it to actually be a compact under federal law.

I would strongly suggest that each state use the legislation adopted by Oregon as their starting point and determine whether any amendments are necessary to achieve passage.

I look forward to seeing many of you at the Western Legislative Conference annual meeting in Cheyenne, Wyoming this September, or at the Pacific Fishery Legislative Task Force in Alaska.

Hoping for successful enactment of this compact.

My Best,


Bill Bradbury
State Senator

66th OREGON LEGISLATIVE ASSEMBLY-1991 Regular Session

C-Engrossed Senate Bill 500

Ordered by the House June 26
Including Senate Amendments dated April 25 and June 14 and House
Amendments dated June 26

Sponsored by Senator BRADBURY; Senators BRENNEMAN, COHEN, GOLD, KITZHABER, SPRINGER, Representatives JOSI, RIJKEN, SCHROEDER, TAYLOR, WHITTY

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Ratifies Pacific Ocean Resources Compact. Appropriates money to Emergency Board for contribution to compact. Requires one member of Senate be appointed by President of Senate and one member of House of Representatives be appointed by Speaker of House to act as representatives on compact.

Declares emergency, effective July 1, 1991.

A BILL FOR AN ACT

Relating to Pacific Ocean Resources Compact; appropriating money; and declaring an emergency.

Be It Enacted by the People of the State of Oregon:

SECTION 1. (1) The Legislative Assembly of the State of Oregon hereby ratifies the Pacific Ocean Resources Compact as set forth in section 2 of this Act. This compact shall take effect after two or more of the States of Alaska, California, Hawaii or Washington ratify the compact and consent is granted by Congress as required by section 10, Article I of the Constitution of the United States.

(2) In addition to the States of Alaska, California, Hawaii and Washington, the Province of British Columbia may become an associate party to the compact, without voting power. Upon request of the Province of British Columbia and approval of Congress, the Province of British Columbia may become a full party to this compact with the same rights and powers as the party states.

SECTION 2. The provisions of the Pacific Ocean Resources Compact are as follows:

ARTICLE I

Findings and Purpose

A. The parties recognize:

(1) The States of Alaska, California, Hawaii, Oregon and Washington and the Province of British Columbia have a common interest in the protection of marine and coastal resources. This common interest results from:

(a) The fluid, dynamic ocean currents and atmospheric winds that carry pollutants beyond one party's coastal area to another.

(b) The migratory nature of many important living marine resources that depend upon the marine habitat of various parties for different parts of their lifecycle.

(c) The economic reliance of each party upon renewable resources of the ocean.

NOTE: Matter in bold face in an amended section is new; matter [italic and bracketed] is existing law to be omitted.

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1 (d) The use of the ocean for transport of oil and other hazardous substances between ports in
2 the various parties and other nations.

3 (e) A regional interest in providing a stable environment for those communities dependent upon
4 ocean resources and ocean trade for a livelihood.

5 (2) Some marine resource activities, such as fisheries, are currently highly managed with regard
6 for their regional or transboundary nature through existing state programs, regional fisheries
7 councils, interstate compacts and international treaties. Because there are existing formal mech-
8 anisms for interstate cooperation and coordination for these marine resource activities, this compact
9 is not intended to encompass these activities or to grant to the Pacific Ocean Resources Compact
10 authority to regulate resource allocation or management as it may pertain to the use and con-
11 sumption of marine resources.

12 (3) A formal interstate agreement does not exist to address and resolve issues of mutual concern
13 or to coordinate individual programs of the parties that affect regional interests in the areas of:

- 14 (a) Prevention of oil and hazardous substance spills;
- 15 (b) Transportation of oil and other hazardous substances;
- 16 (c) Oil and hazardous substance spill response planning;
- 17 (d) Environmental monitoring and research; and
- 18 (e) Ocean resource management.

19 (4) Each party has jurisdiction over the submerged and submersible lands within its territorial
20 sea and responsibility for management of many marine resources and ocean uses. Each party has
21 unique natural resource, social, economic and political conditions for which local management by
22 the individual party is the most appropriate.

23 (5) Parties now do not have an effective means to address mutual concerns related to transport
24 of oil and hazardous substances in waters within and beyond the party's jurisdiction that may
25 jeopardize ocean resources and uses important to one or more coastal parties.

26 (6) The 1983 Presidential Proclamation of the 200-mile United States Exclusive Economic Zone
27 has created the opportunity for all coastal states to more fully exercise and assert their responsi-
28 bilities pertaining to the protection, conservation and development of ocean resources under United
29 States jurisdiction.

30 (7) Citizens of the Pacific states and the Province of British Columbia are increasingly con-
31 cerned with the environmental integrity of the ocean and protection of all ocean resources.

32 (8) Recent studies conducted in the wake of major accidental releases of oil or hazardous sub-
33 stances have concluded that the existing system of response to spills could be improved in the fol-
34 lowing ways to provide better protection of ocean resources:

- 35 (a) Enhanced personnel training and qualifications;
- 36 (b) Improved vessel design and integrity;
- 37 (c) Better mechanisms for cost recovery by the states or the province;
- 38 (d) Improved coordination in regulatory oversight;
- 39 (e) Enhanced traffic management; and
- 40 (f) An improved information base dealing with marine and coastal environments.

41 (9) A spill or discharge of oil or hazardous substance from an ocean-going vessel has the po-
42 tential of causing major regional impacts.

43 B. Therefore, the purposes of this compact shall be:

44 (1) To assist in the promotion of interstate commerce by encouraging uniform regulation of the

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1 transportation of oil or hazardous substance within the compact zone.

2 (2) To provide a legal mechanism to regulate certain ocean activities within the United States
3 Exclusive Economic Zone.

4 (3) To enhance regional coordination of issues of critical importance.

5 (4) To work with federal agencies to advance the best interest of the region.

6 (5) To foster regional cooperation and pooling of resources to reduce costs and increase effective
7 use of scarce resources.

8 (6) To monitor activities of concern to the parties.

9 (7) To address issues of mutual concern to the Pacific states and the Province of British
10 Columbia and enhance the parties' influence over activities of concern that are not now addressed
11 through existing compacts, including:

12 (a) Spill prevention;

13 (b) Transportation of oil and other hazardous substances;

14 (c) Spill response planning;

15 (d) Environmental monitoring and research; and

16 (e) Ocean resource management.

17 (8) To foster cooperation and coordination among the parties in order to increase the effective-
18 ness of the individual party's ocean laws and programs.

19 (9) To provide technical assistance to parties for ocean activities covered by this compact.

20 (10) To provide for formal participation by the Province of British Columbia with the compact
21 to more fully address issues of regional concern.

22 (11) To insure that the citizens of the region have opportunities to participate in discussions and
23 deliberations of regional ocean resources issues.

24 (12) To establish an innovative system under which the parties can represent their shared in-
25 terests within the compact zone, including:

26 (a) The maintenance and protection of common ocean resources; and

27 (b) The vessel transportation of oil and other hazardous substances.

28 (13) To recommend uniform safety standards for routes, crews and equipment for vessels trans-
29 porting oil and hazardous substances within the compact zone and monitor the implementation of
30 these standards and regulations by federal agencies, states or provinces and private industry.

31 (14) To promote more coordinated management of ocean resources that are of mutual concern.

32 (15) To provide a forum for the regional coordination of the individual parties' plans for the
33 management and protection of those areas of the Pacific Ocean and adjacent waters over which the
34 compacting parties jointly or separately now have or may acquire jurisdiction.

ARTICLE II

Definitions

37 As used in this compact:

38 (1) "Compact" means the representative body created by Article IV of this compact.

39 (2) "Compact zone" means the portion of the oceans bordering the parties within the 200-mile
40 exclusive economic zone.

41 (3) "Hazardous substance" or "hazardous substances" means any element or compound that,
42 when it enters in or upon the water, presents an imminent and substantial danger to the public
43 health or welfare or the environment, including but not limited to fish, animals, vegetation or any
44 part of the natural habitat in which they are found. "Hazardous substance" includes but is not lim-

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1 ited to a substance designated under 33 U.S.C. §1321 (b)(2)(A), any element, compound, mixture,
2 solution or substance designated under 42 U.S.C. §9602, any hazardous waste having characteristics
3 identified under or listed under 42 U.S.C. § 6921, any toxic pollutant listed under 33 U.S.C. §131,
4 (a) and any imminently hazardous chemical substance or mixture with respect to which the Admin-
5 istrator of the United States Environmental Protection Agency has taken action under 15 U.S.C. §
6 2606.

7 (4) "Navigable waters" means the waters of the United States, including the territorial sea.

8 (5) "Oil" means crude petroleum oil and any other hydrocarbons regardless of gravity, which
9 are produced at the well in liquid form by ordinary production methods, and any petroleum products
10 or petrochemicals of any kind and in any form whether crude, refined or a petroleum by-product,
11 including petroleum, fuel oil, gasoline, lubricating oils, oily sludge, oily refuse or mixed with other
12 wastes, liquefied natural gas or propane.

13 (6) "Party" means a state or province that ratifies this compact as provided in Article III of this
14 compact.

15 (7) "Representative" means an individual appointed as provided in Article IV of this compact to
16 represent a party to the compact.

17 (8) "Vessel" means a watercraft or other artificial contrivance that is constructed or adapted
18 to carry, or that carries oil or hazardous substance in bulk as cargo or cargo residue, and that:

19 (a) Operates on the navigable waters of the compact zone; or

20 (b) Transfers oil or hazardous substance in a place subject to the jurisdiction of the United
21 States.

ARTICLE III

Operative Dates

24 (1) Except as provided in paragraph (2) of this Article, this compact shall become effective when
25 two or more of the States of Alaska, California, Hawaii or Washington ratify the compact and the
26 consent of Congress is or has been granted as required by section 10, Article I of the Constitution
27 of the United States.

28 (2) This agreement shall become operative as to the Province of British Columbia as a full party
29 upon request of the Province of British Columbia and approval of the Congress.

ARTICLE IV

Pacific Ocean Resources Compact

32 (1) The Pacific Ocean Resources Compact is created and shall have its offices within the terri-
33 torial limits of one of the parties, shall carry out its duties and functions in accordance with this
34 compact, shall continue in force and effect in accordance with this compact, and, except as specif-
35 ically provided in this compact, shall not be considered an agency or instrumentality of the United
36 States for the purpose of any federal law. Each party participating in this compact shall appoint two
37 persons, subject to the applicable laws of the appointing party, to undertake the functions and duties
38 of representatives of the compact. This compact shall be invested with the powers and duties set
39 forth in this compact.

40 (2) The term of each representative shall be four years. A representative shall hold office until
41 a successor is appointed and qualified but the successor's term shall expire four years from legal
42 date of expiration of the term of the predecessor. Vacancies occurring in the office of a represen-
43 tative for any reason or cause shall be filled for the unexpired term by the party represented by the
44 vacancy. Any party may remove the representative for that party in accordance with the statutes

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1 of the party concerned. Each representative may delegate to a deputy the power to be present and
2 participate, including voting as the representative or substitute, at any meeting of or hearing by or
3 other proceeding of the compact.

4 (3) The compact shall invite the Secretary of Transportation, the Administrator of the United
5 States Environmental Protection Agency and the Administrator of the National Oceanic and Atmo-
6 spheric Administration or their designees to participate as nonvoting members of the compact.

ARTICLE V

Pacific Ocean Resources Compact Authority

8
9 (1) The Pacific Ocean Resources Compact is authorized to:

10 (a) Facilitate the prevention of oil and hazardous substance spills by:

11 (A) Serving as a West Coast Spill Prevention Advisory Committee to the United States Coast
12 Guard. As such, the compact shall advise the United States Coast Guard on matters pertaining to
13 spill prevention within the compact zone and also shall advise the United States Coast Guard on
14 other matters within the compact's authority as set forth in this compact.

15 (B) Participating as an interested person in any rulemaking proceeding by the United States
16 Coast Guard related to the establishment of safety standards for routes, crews and equipment for
17 vessels transporting oil and hazardous substances. The United States Coast Guard shall adopt the
18 recommendations of the compact, unless the United States Coast Guard makes a finding, as part of
19 the rulemaking process, that the adoption of such recommendations would not further the prevention
20 of oil and hazardous-substance spills.

21 (C) As an interested person, requesting the United States Coast Guard to initiate rulemaking for
22 the establishment or amendment of safety standards for routes, crews and equipment for vessels
23 transporting oil and hazardous substances. The United States Coast Guard shall initiate rulemaking
24 as requested by the compact, unless the United States Coast Guard makes a finding that the initi-
25 ation of such rulemaking would not further the prevention of oil and hazardous substance spills.

26 (D) Making recommendations to other appropriate state, federal and regional entities regarding
27 uniform safety standards for routes, crews and equipment for vessels transporting oil and hazardous
28 substances in the compact zone.

29 (b) Insure a coordinated network of oil and hazardous substance spill response plans and pro-
30 grams of the parties, federal agencies and private organizations.

31 (c) By regulation, establish the requirements for submission of and approval by the compact of
32 a contingency plan by any vessel transporting oil or hazardous substance in the compact zone. Such
33 requirements shall be consistent with the requirements for response plans under section 4202 of the
34 Oil Pollution Act of 1990 (P.L. 101-380). A plan developed in accordance with the regulations adopted
35 by the compact and approved by the compact shall satisfy the requirements of section 4202 of the
36 Oil Pollution Act and shall supersede any requirements of an individual party for submitting a vessel
37 contingency or spill response plan. However, all plans approved by parties to this compact before
38 the operative date of the compact shall remain in full force and effect until a contingency plan is
39 approved by the compact pursuant to this paragraph. In establishing regulations under this para-
40 graph, the compact shall work closely with officials of the parties to assure that the vessel contin-
41 gency plans required under this compact include all subject areas included by the member parties,
42 in the standards for vessel contingency plans of the parties, in aggregate, before the adoption of the
43 compact.

44 (d) Establish and maintain an informational clearinghouse related to spill response, including a

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1 directory of personnel, equipment, technical expertise, organizations and other resources available
2 to assist as part of a regional oil or hazardous substance spill response.

3 (e) Provide a forum for discussion and recommendation to resolve conflicts among member par-
4 ties or the federal government regarding various ocean resources programs that have been or may
5 be established by each party.

6 (f) Provide opportunities for public participation in compact activities by holding meetings of the
7 compact in various locations within the territorial limits of the parties, providing opportunities for
8 public comment at meetings and developing a public outreach program.

9 (g) Designate state or provincial agency officials to act on behalf of the compact as liaisons with
10 federal agencies.

11 (h) Identify the regional data needs related to ocean resources and recommend a method for
12 compiling the data in a format that can be shared by all parties.

13 (i) Consult with and advise any pertinent party or federal agency with regard to problems con-
14 nected with ocean resources management and recommend the adoption of any rules or regulations
15 the compact considers advisable that are within the jurisdiction of the agency.

16 (j) Establish sanctions and a schedule of civil penalties for violations of the rules or regulations
17 of the compact and impose such sanctions or civil penalties in accordance with 5 U.S.C. §§551 to
18 559 and §§701 to 706.

19 (k) Request the United States Coast Guard to enforce or assist in the enforcement of any regu-
20 lations adopted by the compact including but not limited to regulations related to the submission
21 of a contingency plan or financial assurance requirements in the compact zone.

22 (L) Establish a schedule of reasonable fees to be assessed for the review of a contingency plan
23 submitted under paragraph (c) of this subsection. The fees shall be sufficient to recover the costs
24 of reviewing the plans and conducting any related inspections. The fees may be assessed in incre-
25 ments up to the maximum amount.

26 (2) In addition to the authority granted under paragraph (1) of this Article, the compact may:

27 (a) Accept grants and gifts.

28 (b) Enter into contracts for whose performance the compact shall be solely responsible in order
29 to support its operations.

30 (c) Conduct and prepare, independently or in cooperation with others, studies, investigations,
31 research and programs relating to the purposes of this compact.

32 (d) Conduct public hearings on matters pertaining to the purposes of this compact.

33 (e) Establish a standardized cost recovery formula for damages to other resources based on the
34 amount of oil or hazardous substance spilled.

35 (f) Enter into an agreement with the United States Coast Guard under which the compact will
36 administer compliance with the requirements for demonstrating financial responsibility under sec-
37 tion 1016 of the Oil Pollution Act of 1990 in an amount established by the compact. Such proof of
38 financial responsibility, if established by the compact, shall satisfy and supersede the requirement
39 of any individual party for demonstrating financial responsibility. However, all financial responsi-
40 bility requirements established by the parties to this compact before the compact establishes an
41 amount under this paragraph shall remain in full force and effect until the compact establishes a
42 requirement and enters into an agreement with the United States Coast Guard under this paragraph.
43 In establishing the amount of financial responsibility under this paragraph, the compact shall work
44 with officials of each party to assure that such requirements are sufficient to satisfy the require-

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1 ments of the parties, in aggregate.

2 (g) In accordance with the provisions of 5 U.S.C. §§551 to 559 and §§701-706, enforce the rules
3 and regulations adopted by the compact to carry out the authority of the compact as set forth in
4 this Article.

5 (h) Appoint technical and advisory committees for the purpose of advising the compact on re-
6 gional ocean resources issues, data needs and format and other purposes related to the compact's
7 activities. A technical or advisory committee appointed by the compact shall not be subject to the
8 provisions of the Federal Advisory Committee Act (P.L. 92-463, as amended).

9 (i) Allow a variance from the provisions of this compact or rules or regulations adopted by the
10 compact pursuant to this Article. A variance shall be based on a showing by the person or entity
11 seeking the variance that the activity allowed under the variance will have no regional impact and
12 that the variance is economically necessary. Under no circumstances may a variance result in the
13 regulation of the transportation of oil or hazardous substance according to standards less stringent
14 than standards imposed under federal law.

15 (3) The compact shall adopt all regulations necessary to carry out its duties and exercise its
16 authority under this Article. The compact shall adopt such regulations in accordance with the pro-
17 visions of 5 U.S.C. §§500 to 559.

ARTICLE VI

Pacific Ocean Resources Compact Organization

18
19
20 The compact shall select a chairperson and a vice chairperson. After the initial chairperson and
21 vice chairperson are selected, the compact shall establish a rotation for the selection of the chair-
22 person and vice chairperson so the office rotates through the parties to the compact. The compact
23 shall appoint and at its pleasure remove or discharge such officers and employees as may be re-
24 quired to carry the provisions of this compact into effect and shall fix and determine their duties,
25 qualifications and compensation. The compact shall adopt rules and regulations for the conduct of
26 its business. It may establish and maintain one or more offices for the transaction of its business
27 and may meet at any time or place within the territorial limits of the signatory parties but must
28 meet at least once a year.

ARTICLE VII

Voting and Quorum

29
30
31 (1) A majority of the representatives shall constitute a quorum.

32 (2) Each representative shall be entitled to one vote. No action or decision of the compact shall
33 be approved unless the action or decision receives a majority of the votes of the representatives,
34 including at least one affirmative vote from each party.

ARTICLE VIII

Support Agencies

35
36
37 The compact may contract for the staff support necessary to carry out the purposes of this
38 compact or request appropriate agencies of the signatory parties to act as the research agencies of
39 the compact.

ARTICLE IX

Parties' Powers Under Compact

40
41
42 Except as specifically provided in Article V of this compact, nothing in this compact shall be
43 construed to limit the powers of any party or to repeal or prevent the enactment of any legislation
44 or the enforcement of any requirement imposing additional conditions and restrictions to conserve

C-Eng. SB 500

1 ocean resources.

2 ARTICLE X

3 Absence

4 Continued absence of representation or of any compact representative from any party shall be
5 brought to the attention of the appointing authority of the party not represented.

6 ARTICLE XI

7 Funding

8 (1) Each party shall contribute to the support of the compact.

9 (2) The annual contribution of each party shall be figured to the nearest \$100.

10 (3) The compact shall prepare an annual budget which shall be approved by vote of the compact.
11 After approval, the proposed budget shall be presented to the chief executive and legislative body
12 of the signatory parties.

13 (4) Each party shall be responsible for the expenses of its own representatives.

14 ARTICLE XII

15 Withdrawal from Compact

16 This compact shall continue in force and remain binding upon each party until renounced by it.
17 Renunciation of this compact must be preceded by sending six months' notice in writing of intention
18 to withdraw from the compact to the other parties to the compact.

19
20 SECTION 3. One member of the Senate appointed by the President of the Senate and one
21 member of the House of Representatives appointed by the Speaker of the House of Representatives
22 shall act as the representatives of the State of Oregon on the Pacific Ocean Resources Compact in
23 accordance with the powers and duties set forth in the compact.

24 SECTION 4. (1) In addition to and not in lieu of any other appropriation, there is appropriated
25 to the Emergency Board, for the biennium beginning July 1, 1991, out of the General Fund, the sum
26 of \$25,000 which may be allocated by the Emergency Board only for the purpose of funding the costs
27 of contributing to the support of the Pacific Ocean Resources Compact activities, once the compact
28 becomes operational.

29 (2) If all of the moneys referred to in subsection (1) of this section are not allocated by the
30 Emergency Board prior to December 1, 1992, such moneys on that date become available for any
31 other purpose for which the Emergency Board lawfully may allocate funds.

32 SECTION 5. This Act being necessary for the immediate preservation of the public peace,
33 health and safety, an emergency is declared to exist, and this Act takes effect July 1, 1991.
34

WESTERN LEGISLATIVE CONFERENCE THE COUNCIL OF STATE GOVERNMENTS
121 SECOND ST. 4TH FL. SAN FRANCISCO, CA 94105 PHONE (415) 774-1247 FAX (415) 774-1247

MEMORANDUM

TO: WLC Ocean Resources Committee Members
FROM: Representative Peter Apo, Hawaii
Committee Chair
DATE: 26 July 1991
SUBJECT: WLC Annual Meeting

The next meeting of the WLC Ocean Resources Committee will be in conjunction with the WLC Annual Meeting in Cheyenne, Wyoming on September 22-25. The committee will meet over three days at the Annual Meeting. A draft agenda is enclosed for your reference.

On Sunday, September 22 the committee will conduct an ocean policy roundtable discussion and begin consideration of resolutions during the morning session. In the afternoon, speakers will discuss recent federal ocean-related legislation and the formation of a NOAA/Pacific States liaison program. In addition, the committee will again address the Pacific Ocean Resources Compact. On Monday, September 23, the committee will debate and adopt its resolutions for referral to the WLC Resolutions Committee. On Tuesday, September 24 the committee will hear from several speakers regarding new and changing uses of the ocean, the so-called "urban expansion into marine ecosystems."

Also enclosed are copies of the resolutions of the WLC Ocean Resources Committee adopted at the 1989 and 1990 Annual Meetings. Resolutions from the 1989 Annual Meeting will sunset at the 1991 Annual Meeting in Cheyenne. At that time, the Ocean Resources Committee may propose new resolutions for Western Legislative Conference adoption. Proposed resolutions for the upcoming Annual Meeting should be prepared in the format of the 1990 resolutions and submitted to William Hull at the CSG Western Office as soon as possible. If you have any questions concerning submission of resolutions, contact Bill at (415) 974-6422.

WLC Annual Meeting registration materials have been mailed to every western state legislator. If you have not received your registration material, please contact Tama Spencer at the CSG Western Office. I urge you to make your reservations immediately. The deadline for conference registration is August 22. After that date, registration fees increase.

I look forward to seeing you in Cheyenne.

Enclosures: Draft Meeting Agenda
1989 & 1990 Committee Resolutions

WBH:ormemo

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**WESTERN LEGISLATIVE CONFERENCE
 OCEAN RESOURCES COMMITTEE
 DRAFT AGENDA**

22-24 September 1991
 Hitching Post Inn
 Cheyenne, Wyoming

WESTERN STATES

Presiding: Representative Peter Apo, Hawaii
 Chair, WLC Ocean Resources Committee

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SUNDAY, SEPTEMBER 22

8:00 a.m. - 11:30 a.m. Ocean Resources Committee Meeting Room

8:00 a.m. Ocean Policy Roundtable Discussion

9:30 a.m. Consideration of Committee Resolutions

1:30 p.m. - 5:00 p.m. Ocean Resources Committee Meeting Room

1:30 p.m. Federal Legislative Update

Eldon Hout
 Oregon Department of Land Conservation
 & Development

2:30 p.m. NOAA/Pacific States Liaison Program

William Schramm
 National Oceanic and Atmospheric Administration

Dr. James Rote
 California Assembly Office of Research

3:30 p.m. Pacific Ocean Resources Compact Implementation

Senator Bill Bradbury, Oregon
 Chair, Western Legislative Conference

MONDAY, SEPTEMBER 23

8:00 a.m. - 10:30 a.m. Ocean Resources Committee
 Resolutions Session Room
 (with working breakfast)



TUESDAY, SEPTEMBER 24

12:00 noon - 3:00 p.m.

Ocean Resources Committee Meeting
(with working lunch)

Room

12:00 noon

Future Development of Ocean ResourcesDr. John Craven
Law of the Sea Institute
University of HawaiiPat Takahashi
Hawaii National Energy InstituteGary Magnuson
Center for Marine Conservation

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WESTERN LEGISLATIVE CONFERENCE THE COUNCIL OF STATE GOVERNMENTS
121 SECOND STREET 4TH FLOOR SAN FRANCISCO, CA 94105 TELEPHONE (415) 574-6422

APPROVED RESOLUTION NO. 89-9

COASTAL PROTECTION AND MANAGEMENT

(Urging Congress to Reauthorize the Coastal Zone Management Act and to Pass a Strict Oil Spill Liability Law)

(Introduced by the Ocean Resources Committee)

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WHEREAS, the nation's coastal areas now contain more than half of our population and that percentage is expected to grow to 75 percent by the year 2000, and

WHEREAS, the coastal areas of the country are increasingly called upon to support a tremendous and often conflicting array of critically important activities including: fisheries development and enhancement, commerce and industrial port development, energy exploration and production, public access and recreation, waterfront restoration and housing, wetland preservation and coastal preservation, ocean dumping of pollutants and clean drinking water; and

WHEREAS, the Coastal Zone Management Act (CZMA) was enacted in 1972 to establish for the first time a national program to encourage and assist state involvement in preserving, protecting, developing and, where possible, restoring or enhancing the nation's ocean and coastal resources; and

WHEREAS, Congress reaffirmed its and the nation's commitment to this program through the reauthorization of the CZMA in 1980 and 1985; and

WHEREAS, the CZMA stands today as the only comprehensive tool which allows federal, state and local governments to cooperatively manage more than 95,000 miles of our country's beaches, bays, ports and harbors, wetlands, estuaries, and fisheries; and

WHEREAS, under the CZMA a unique and successful partnership between federal, state and local governments and the public has been established to carry out the national policy objectives of the Act, which involve balanced consideration among a myriad of competing coastal resource uses; and

WHEREAS, coastal states and island governments have been encouraged to develop and implement coastal management programs, subject to review and approval by the federal government, with federal financial assistance and the promise that federal activities directly affecting the coastal zone will be consistent with approved state management programs; and

WHEREAS, the partnership established by the CZMA has been remarkably productive, with more than 90 percent of our

APPROVED RESOLUTION NO. 89-9

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national coastal zone managed through federally approved coastal management programs and 29 of 35 eligible coastal states and island governments having instituted these programs; and

WHEREAS, to sustain this national framework under which judicious consideration can be given to the interests of all legitimate users of coastal resources, the state/federal partnership established by the CZMA must continue; and

WHEREAS, in managing these programs, the coastal states and island governments have developed expertise in dealing with coastal management issues, which will become increasingly important as pressures upon the nation's finite ocean and coastal resources continue to increase; and

WHEREAS, the March, 1989, grounding of the Exxon Valdez spilled 10.8 million gallons of North Slope crude oil into Prince William Sound, killing thousands of sea birds, sea otters and other wildlife, and closing important commercial fisheries; and

WHEREAS, as of November, 1989, the cleanup efforts for attempted removal of the oil from the 1200 miles of fouled Alaskan shoreline has surpassed \$1 billion; and

WHEREAS, several coastal states presently have strict oil spill liability laws, and others are considering such legislation; and

WHEREAS, the Congress has failed to enact comprehensive oil spill legislation and for the past 15 years has included a preemption provision in the House of Representatives' version of a bill; and

WHEREAS, the U.S. Senate has passed S. 686 (Mitchell, D-Maine) which does not preempt states from establishing their own oil-spill cleanup and compensation funds, and provides for unlimited liability or higher liability limits than federal law; and

WHEREAS, the U.S. House of Representatives has recently passed H.R. 3394 (Jones, D-North Carolina) which does not preempt state law from providing for separate funds and liability but does retain gross negligence as the standard by which an oil company or carrier pays unlimited damages under federal law; and

WHEREAS, the Senate's and House of Representatives' versions of the comprehensive oil spill bill will be considered in a conference committee before the end of 1989;

NOW, THEREFORE, BE IT RESOLVED that the Western Legislative Conference of the Council of State Governments believes that the coastal states must continue to have primary responsibility

APPROVED RESOLUTION NO. 89-9

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for the wise management of our coastal resources, while the federal government must continue to provide states with regulatory incentives and financial assistance; and

BE IT FURTHER RESOLVED that the Conference further believes that Congress should reauthorize the CZMA in 1990; and

BE IT FURTHER RESOLVED that the Conference further believes that it is incumbent on Congress to provide stable and predictable grant funding to enable the states to meet their obligations under the CZMA; and

BE IT FURTHER RESOLVED that the Conference urges Congress to enact legislation to ensure that all federal activities directly affecting a state's coastal zone be clearly subject to CZMA consistency review and to clarify the meaning of "directly affecting", thus maintaining the state's consistency review authority over federal activities occurring seaward or landward of a state's coastal zone; and

BE IT FURTHER RESOLVED that the Conference supports federal oil spill legislation that retains the nonpreemptive provision of state oil spill programs and laws and sets simple negligence as the standard for damages; and

BE IT FURTHER RESOLVED that the Conference monitor the progress of the conference committee and urge the President of the United States to sign a comprehensive oil spill law which does not preempt coastal states from enacting similar, or stronger, legislation.

(RESOLUTION APPROVED BY THE CONFERENCE AT ITS 1989 ANNUAL MEETING ON NOVEMBER 15 IN MONTEREY, CALIFORNIA.)

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WESTERN LEGISLATIVE CONFERENCE THE COUNCIL OF STATE GOVERNMENTS
121 SECOND STREET 4TH FLOOR SAN FRANCISCO, CA 94105 TELEPHONE (415) 974-6422

APPROVED RESOLUTION NO. 89-10

ELIMINATES THE USE OF DRIFT NETS ON THE HIGH SEAS

(Urging the U.S. Department of State to Give Higher Priority to the Elimination of High Seas Drift Nets, to Increase International Cooperation and Research and to Foster a Greater Understanding of the Ocean)

(Introduced by the Ocean Resources Committee)

WHEREAS, the Western Legislative Conference recognizes the severe impacts high seas drift net fisheries have on the living marine resources of the ocean including salmon, steelhead, tuna, billfish, seabirds, turtles and marine mammals; and

WHEREAS, the size and scope of the high seas drift net fisheries conducted by Japan, Taiwan, and Korea results in 30,000 miles of drift net; and

WHEREAS, high seas drift nets are indiscriminate in the harvest of marine species, and make conservation and management of marine resources impossible; and

WHEREAS, high seas drift nets when severed from the fishing vessel continue indiscriminate ensnarement of living marine resources and add to the growing problem of marine debris;

NOW, THEREFORE, BE IT RESOLVED that the Western Legislative Conference of the Council of State Governments call for the immediate elimination of high seas drift nets; and

BE IT FURTHER RESOLVED that the U.S. Department of State give higher priority in international negotiations to the elimination of high seas drift nets and increase international cooperation and research to foster a greater understanding of the ocean.

(RESOLUTION APPROVED BY THE CONFERENCE AT ITS
1989 ANNUAL MEETING ON NOVEMBER 15 IN MONTEREY, CALIFORNIA.)

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APPROVED RESOLUTION NO. 90-6

STATE MANAGEMENT OF THE EXCLUSIVE ECONOMIC ZONE

(Urging the Federal Government to Enter into a Meaningful
Partnership with the Coastal States and three Pacific Island
Governments in Managing and Developing
the Exclusive Economic Zone)

(Introduced by the Ocean Resources Committee)

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WHEREAS, the Presidential Proclamation of March 10, 1983, established sovereign rights over living and nonliving resources within a 200-mile U.S. Exclusive Economic Zone (EEZ), thereby acquiring internationally-recognized rights over an area more than one and one-half times larger than the United States land mass; and

WHEREAS, the EEZ contains vast resources of known and yet-to-be-discovered resources, some of which, such as oil, gas, mineral and fishery resources, are governed by existing regulatory regimes; and

WHEREAS, in order to best manage the totality of Pacific marine resources, a comprehensive management and regulatory framework must be put in place; and

WHEREAS, the coastal states and three Pacific Island Governments have direct and inherent rights, as well as substantial expertise and experience, in the protection, conservation and development of the EEZ; and

WHEREAS, resource management of the EEZ is a domestic issue of joint concern to the coastal states and three Pacific Island Governments and the federal government, with the impacts of development falling disproportionately on the coastal states; and

WHEREAS, the recent series of oil spills has dramatically demonstrated that the U.S. needs a much improved capacity for EEZ planning and management, including much closer partnership among the coastal states and the federal government;

NOW, THEREFORE, BE IT RESOLVED that the Western Legislative Conference of the Council of State Governments urges the federal government to encourage and promote shared decision making between the federal government and the affected states and the three Pacific Island Governments in development of the EEZ, with the shared decision making encompassing the areas of resource management, development and regulatory issues; and

BE IT FURTHER RESOLVED that the Conference believes there must be an equitable division of the benefits from the development of the oil, gas, and mineral resources among the states and the three Pacific Island Governments and federal government; and

APPROVED RESOLUTION NO. 90-6

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BE IT FURTHER RESOLVED that the Conference believes effective ocean management must be based upon solid research and environmental protection and that these missions are best carried out with the shared input and shared resources of the coastal states, the three Pacific Island Governments and the federal government; and

BE IT FURTHER RESOLVED that the Conference urges Congress to include language in the legislation reauthorizing the Coastal Zone Management Act to clarify that funds received by coastal states and the three Pacific Island Governments under the CZM program can be used, at their option, to continue and expand EEZ initiatives currently being undertaken.

(RESOLUTION APPROVED BY THE CONFERENCE AT ITS
1990 ANNUAL MEETING ON SEPTEMBER 26 IN ANCHORAGE, ALASKA.)

90-OR1

WESTERN LEGISLATIVE CONFERENCE THE COUNCIL OF STATE GOVERNMENTS
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PROPOSED RESOLUTION NO. 90-7

COASTAL AND OCEAN RESOURCES MANAGEMENT

(Urging the Federal Government to Improve Management of the Coastal Zones)

(Introduced by the Ocean Resources Committee)

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WHEREAS, the Coastal Zone Management Act of 1972 (CZMA) authorized a national framework for the stewardship of our coastal resources by encouraging states to develop and implement coastal zone management programs which ensure the wise use of coastal resources; and

WHEREAS, because of their experience in managing coastal and ocean resources pursuant to the CZMA, the Pacific States and three Pacific Island Governments have developed unique expertise for addressing coastal zone management issues which will become increasingly important as pressures upon the nation's finite coastal resources continue to increase; and

WHEREAS, by the year 2000, 120 million people will live within 50 miles of the nation's coasts, resulting in increased economic, environmental and social pressures a burgeoning population brings; and

WHEREAS, nonpoint water pollution sources are a principal cause of nearshore water quality degradation and impair the productivity and use of coastal waters for ecological, economic and recreational activities; and

WHEREAS, the management of coastal hazard areas is hampered by less than comprehensive enabling legislation, by conflicting national policies and programs, by a reliance on structural responses to erosion which often result in greater shoreline destruction and by a lack of knowledge for effectively evaluating the utility and accuracy of various hazard management strategies; and

WHEREAS, the problems caused by using coastal waters as a repository for a large portion of the nation's solid waste are becoming increasingly apparent; and

WHEREAS, despite the Coastal Zone Management Act provisions calling for consistency and integration among governmental programs, recently an increasing number of disparate coastal and nearshore resource initiatives have been scattered among several federal agencies resulting in a lack of appropriate linkages and decreasing accountability for resolving the critical national coastal issues; and

APPROVED RESOLUTION NO. 90-7

Page 2

WHEREAS, the planning and management of coastal resources continue to be void of comprehensive international accord, despite recognition of the vital link between a healthy coastal zone and the ability to sustain life on our planet;

NOW, THEREFORE, BE IT RESOLVED that the Western Legislative Conference of the Council of State Governments urges Congress and the federal executive branch to improve management of the nation's coastal and ocean resources, and in so doing:

1. recognize that it is in the national interest to have the primary responsibility for regulating land use and development in the coastal zone at the state and local levels of government, and that new incentives and necessary federal financial assistance must be provided to the states and local governments to help cope with increasing pressures on coastal and ocean resources as a result of population and economic growth;
2. establish statutory authority and funding for federally-approved Coastal Zone Management programs to develop the policies, methodology and plans necessary to ensure that any activity associated with the construction or operation of any proposed development that may significantly affect coastal waters will not cause or contribute to a violation of water quality standards established under the Clean Water Act;
3. enact legislation to improve governmental leadership in the protection and management of coastal wetlands which, depending on the history of each state's development of its wetlands, achieves no net loss or in Alaska, given its special circumstances, allows for environmentally responsible wetlands development, and establishes incentives to enhance and/or restore coastal wetlands wherever possible;
4. promulgate regulations and provide the necessary federal funding to effectively implement the Ocean Dumping Act of 1988, and the Tributyltin-Based Anti-Fouling Control Act of 1987;
5. promote international cooperation in planning, information exchange and problem identification to alleviate the impacts of global sea level rise and ocean degradation;
6. amend the Coastal Zone Management Act to require states, with federal funding assistance, to identify coastal areas that will be vulnerable to sea level rise by the year 2050. Furthermore, develop policies to ensure that sea level rise considerations are incorporated into all state permitting and funding decisions;
7. consider appropriate changes in insurance and regulatory policies to encourage appropriate cross-compliance by federal agencies and to discourage inappropriate use and development in coastal hazard areas; and

APPROVED RESOLUTION NO. 90-7

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8. establish a mechanism to ensure that a single federal policy direction is pursued for managing coastal and ocean resources among disparate federal agency initiatives and programs.

(RESOLUTION APPROVED BY THE CONFERENCE AT ITS
1990 ANNUAL MEETING ON SEPTEMBER 26 IN ANCHORAGE, ALASKA.)

90-OR2



WESTERN LEGISLATIVE CONFERENCE THE COUNCIL OF STATE GOVERNMENTS
121 SECOND STREET 4TH FLOOR SAN FRANCISCO, CA 94105 TELEPHONE (415) 974-6422

APPROVED RESOLUTION NO. 90-8

ACKNOWLEDGING THE EXCLUSIVE ECONOMIC ZONES OF THE NORTHERN MARIANA ISLANDS AND OF THE ISLAND OF GUAM

(Urging the Western Legislative Conference of the Council
of State Governments to Acknowledge the Exclusive Economic
Zones of the Northern Mariana Islands and of the Island of Guam)

(Introduced by the Ocean Resources Committee)

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WHEREAS, the inhabitants of the Northern Mariana Islands and of Guam traditionally have been a seafaring people, sailing the waters and using the resources of the oceans for hundreds of miles in all directions from their home islands; and

WHEREAS, the people of the Northern Mariana Islands have historically possessed, despite hundreds of years of colonial occupation by Spanish, German and Japanese administrations, all inherent incidents of sovereignty, including jurisdiction, control and authority over the use of the surrounding seas, submerged lands, and marine resources surrounding their islands; and

WHEREAS, at the end of World War II the Security Council of the United Nations recognized the sovereignty of the people of the Northern Mariana Islands over their marine resources in Article 7, section 2 of the Trusteeship Agreement for the Former Japanese Mandated Islands between the U.S. and the Security Council of the United Nations, which obligates the U.S. to "protect the inhabitants against the loss of their lands and resources"; and

WHEREAS, the inalienable right of the people of the Northern Mariana Islands to govern themselves is clearly recognized by the community of nations and specifically acknowledged in the terms of the Trusteeship Agreement for the Former Japanese Mandated Islands; and

WHEREAS, in 1975 the people of the Northern Mariana Islands, in the exercise of their inherent sovereign rights as confirmed by the Trusteeship Agreement, approved a Covenant to Establish a Commonwealth of the Northern Mariana Islands in Political Union with the U.S. ("the Covenant"); and

WHEREAS, Guam is presently negotiating with the U.S. to change its political status from that of an unincorporated territory to a commonwealth; and

WHEREAS, one proviso that the people of Guam have adopted for inclusion in the draft Guam Commonwealth Act is control of all living and nonliving resources in Guam's exclusive economic zone; and

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WHEREAS, the people of the Northern Mariana Islands and of Guam have never, at any time, in any document, including the Covenant, waived their ownership of and sovereignty over their marine resources, and in fact Article VIII, section 801 of the Covenant confirms in the government of the Northern Mariana Islands ownership of all property and resources, including the marine resources, of those islands; and

WHEREAS, in Presidential Proclamation 5030 of March 10, 1983, former President Ronald Reagan proclaimed to the world community the existence of the exclusive economic zone surrounding the Northern Mariana Islands, beyond those Islands' territorial sea, "to the extent consistent with the Covenant and the United Nations Trusteeship Agreement"; and

WHEREAS, accordingly, Presidential Proclamation 5030 did not, and could not, operate to modify or take away the sovereign rights to the exclusive economic zone invested and residing in the people of the people of the Northern Mariana Islands pursuant to historical practice, international law, the Trusteeship Agreement, and the Covenant; and

WHEREAS, in the absence of specifically ceding authority, jurisdiction and control to the U.S. under the terms of the Covenant, the people of the Northern Mariana Islands continue to retain that authority, jurisdiction and control; and

WHEREAS, the international community, in the United Nations Convention on the Law of the Sea, agrees that peoples and nations bounded by oceans have a right to the exclusive use of an economic zone two hundred miles from their littoral; and

WHEREAS, as evidenced by established continuous use, the maritime resources of the waters roughly conforming to the 200 mile exclusive economic zones from the littorals of the Northern Mariana Islands and Guam, as defined by the United Nations Convention on the Law of the Sea, at all times have been and continue to be the property respectively of the peoples of the Northern Mariana Islands and of Guam; and

WHEREAS, by and through the Marine Sovereignty Act of 1980, Commonwealth Public Law 2-7, and by and through 1 GCA section 402, the peoples of the Commonwealth of the Northern Mariana Islands and of Guam claimed in conformity with international law and practice the 200-mile exclusive economic zones off their islands, and the exclusive right to conserve and exploit the resources in those zones; and

WHEREAS, if the Northern Mariana Islands and Guam retain control over their exclusive economic zones this will provide a greatly expanded revenue base for those islands, thereby making them less dependent on federal aid at taxpayer expense; and

WHEREAS, the Coastal Western States and the three Pacific Island Governments participating in the Western Legislative Conference of the Council of State Governments all share a

APPROVED RESOLUTION NO. 90-8

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common interest in the ownership and control of the ocean resources in the exclusive economic zones of their coastlines;

NOW, THEREFORE, BE IT RESOLVED that the Western Legislative Conference of the Council of State Governments supports and urges Congress to acknowledge the inherent right of jurisdiction, authority and control of the Commonwealth of the Northern Mariana Islands over the resources of its exclusive economic zone; and

BE IT FURTHER RESOLVED that the Conference recognizes, supports and encourages Guam to continue its quest for an improved political relationship with the U.S. and urges the U.S. Congress to honor the will of the people of Guam by recognizing their sovereign right to control the EEZ around Guam; and

BE IT FURTHER RESOLVED that the presiding officer shall certify and the secretary shall attest to the adoption of this resolution and thereafter shall transmit certified copies to the President of the U.S.; to the Secretary of the Interior; to the Secretary of State; to the Secretary of Commerce; to the chairman, House Committee on Interior; to the chairman, House Committee on Merchant Marine and Fisheries; to the chairman, Senate Committee on Energy and Natural Resources; to the chairman, United Nations Special Committee on Decolonization; to the chairman of the United Nations Trusteeship Council; to the chairman, United Nations Security Council; and to the chief executive officer and the presiding officers of each of the member states of the Western Legislative Conference.

**(RESOLUTION APPROVED BY THE CONFERENCE AT ITS
1990 ANNUAL MEETING ON SEPTEMBER 26 IN ANCHORAGE, ALASKA.)**

90-OR3/1

LEGISLATIVE COUNSEL COMMITTEE
S-101 State Capitol Building
Salem, Oregon 97310-0630
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SALEM, OREGON

DATE 1-25-91

NUMBER OF PAGES 16
(INCLUDING COVER SHEET)

RECIPIENT FAX # 907-465-4928

TO: Ginny Fay
Room 11

Cotton's office

FROM: Jeannette Holman
Legislative Counsel, Oregon

COMMENTS _____

Interstate Compact Commentary
October 15, 1990

1

Commentary for Proposed Interstate Compact
Prepared by Jeannette Holman
Oregon Legislative Counsel
S-101 State Capitol
Salem, Oregon 97310
(503) 378-8148
FAX (503) 373-1043

9/4/90
(Revised 9/12/90)
(Revised 10/15/90)

The following commentary provides an explanation for some of the proposed language for the interstate compact on oil transportation and spill response. Notes in parenthesis in column 2 indicate the source of the comment and may be referred to for a more indepth discussion of the issue. These documents are: 1) The federal act creating the Northwest Power Planning Council (P.L. 96-501); 2) Final Draft of Alaska Sea Grant Legal Research Team, "Potential Utility of an Interstate Compact as a Vehicle for Oil Spill Prevention and Response," Bader, Harry, Principal Investigator, December, 1989 (Bader); and 3) "Draft Final Report of the States/BC Task Force on Oil Spills," July 2, 1990 (States/BC Task Force).

The States/BC Task Force did not submit a formal recommendation to the Western Legislative Conference separate from the recommendations in its report. Thus, the proposed compact reflects only the broad concepts outlined in the final draft report.

Please feel free to contact me with comments or proposed changes or if you have questions about the commentary or proposed language.

(NOTE: THE LANGUAGE OF THE COMPACT FOUND IN THIS COMMENTARY HAS NOT BEEN PROOFREAD. THE FINAL LANGUAGE MAY VARY SLIGHTLY FROM THAT IN THE COMMENTARY AS NECESSARY TO CORRECT STYLE OR GRAMMATICAL ERRORS. FOR PURPOSES OF BILL INTRODUCTION, THE VERSION FOUND IN THE DOCUMENT ENTITLED "LC 20" DATED OCTOBER 26, 1990, (OR LATER IF CHANGES ARE MADE IN HAWAII) SHOULD BE USED.)

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SECTION 1. (1) The Legislative Assembly of the State of Oregon hereby ratifies the Pacific Ocean Resources Compact as set forth in section 2 of this Act. Except as provided in subsection (2) of this section, this compact shall take effect after one or more of the states of Alaska, California, Hawaii or Washington ratify the compact and consent is granted by Congress as required by section 10, Article I, of the Constitution of the United States.

(2) In accordance with the consent of Congress granted in Section 309 of the Coastal Zone Management Act, 16 U.S.C. 1456b, those portions of this compact related to the regional coordination of the parties' coastal management plans shall be in effect when one or more of the States of Alaska, California, Hawaii or Washington become parties thereto. Pursuant to 15 CFR 932.31 (b), this compact may be submitted to the Associate Administrator of the National Oceanic and Atmospheric Association for review for conflict with federal law or treaties, but such review shall not delay or otherwise affect the effectiveness of this compact between the Parties.

(3) In addition to the States of Alaska, California and Washington, the Province of British Columbia may become an associate party to the compact, without voting power. Upon request of the Province of British Columbia, and approval of Congress, the Province of British Columbia may become a full party to this compact with the same rights and powers as the party States.

SECTION 2. The provisions of the Pacific Ocean Resources Compact are as follows:

1. Paragraph (2) is included to take advantage of the federal approval already granted under Section 309 of the Coastal Zone Management Act for interstate compacts created to coordinate coastal zone management plans of adjacent states.
2. Congressional approval is necessary for all parts of the compact that relate to matters other than the interstate coordination of coastal zone management activities. The approach taken here allows the states to begin receiving federal moneys and taking actions relating to coastal management without waiting for the approval of the oil spill related activities.
3. The third tier of approval is that necessary if British Columbia elects to participate in the compact as a full member, rather than as only an associate party without voting privileges. This would elevate the compact to a status resembling a treaty.

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ARTICLE I

Findings and Purpose

A. The parties recognize:

(1) The states of Alaska, California, Hawaii, Oregon and Washington and Alaska and the Province of British Columbia have a common interest in the protection of marine and coastal resources. This common interest results from

(a) The fluid, dynamic ocean currents and atmospheric winds that carry pollutants beyond one party's coastal area to another.

(b) The migratory nature of many important living marine resources that depend upon the marine habitat of various parties for different parts of their lifecycle.

(c) The economic reliance of each party upon renewable resources of the ocean.

(d) The use of the ocean for transport of oil and other hazardous substances between ports in the various parties and other nations.

(e) A regional interest in providing a stable environment for those communities dependent upon ocean resources and ocean trade for a livelihood.

(2) Some marine resource activities, such as fisheries, are currently highly managed with regard for their regional or transboundary nature through existing state programs, regional fisheries councils, interstate compacts and international treaties. Because there are existing formal mechanisms for interstate cooperation and coordination for these marine resource activities, this compact is not intended to encompass these activities.

(3) A formal interstate agreement does not exist to address

1. This article demonstrates the regionalist justification, a required element of interstate compact. (Bader, p. 15)

2. Paragraph (2) clarifies the intent not to include fisheries regulation within the scope of this compact.

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and resolve issues of mutual concern or to coordinate individual programs of the parties that affect regional interests in the areas of:

- (a) Prevention of oil and hazardous substance spills;
- (b) Transportation of oil and other hazardous substances;
- (c) Oil and hazardous substance spill response planning; and
- (d) Environmental monitoring and research.

(4) Each party has jurisdiction over the submerged and submersible lands within its territorial sea and responsibility for management of many marine resources and ocean uses. Each party has unique natural resource, social, economic and political conditions for which local management by the individual party is the most appropriate.

(5) Parties now do not have an effective means to address mutual concerns related to transport of oil and hazardous substances in waters within and beyond the party's jurisdiction that may jeopardize ocean resources and uses important to one or more coastal parties.

(6) The 1983 Presidential Proclamation of the 200-mile United States Exclusive Economic Zone has created the opportunity for all coastal states to more fully exercise and assert their responsibilities pertaining to the protection, conservation and development of ocean resources under United States jurisdiction.

(7) Citizens of the Pacific states and British Columbia are increasingly concerned with the environmental integrity of the ocean and protection of all ocean resources.

(8) Recent studies conducted in the wake of major accidental releases of oil or hazardous substances have concluded that the existing system of

3. As per the recommendation of the States/BC Task Force to address prevention measures in this interstate compact. (States/BC Task Force, pp. 4, 10 and 49)

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response to spills fails to provide adequate protection to ocean resources in the following ways:

(a) Inadequate personnel training and qualifications;

(b) Weaknesses in vessel design and integrity;

(c) Insufficient traffic management;

(d) Gaps in regulatory oversight;

(e) Incomplete cost recovery by the states or provinces; and

(f) A lack of information about the marine and coastal environments.

(9) A spill or discharge of oil or hazardous substance from an ocean-going vessel has the potential of causing major regional impacts.

B. Therefore the purpose of this compact shall be:

(1) To provide a legal mechanism to regulate certain ocean activities within the United States Exclusive Economic Zone that the parties cannot now individually regulate.

(2) To enhance regional sovereignty over issues of critical importance.

(3) To direct federal agencies to act in the best interest of the region.

(4) To foster regional cooperation and pooling of resources to reduce costs and increase

4. This language is drawn from the findings of the States/BC Task Force.

5. Vessels smaller than _____, such as lighter barges do not, in most instances, have the potential regional spill impact as vessels carrying more than _____ tons. Responsibility for safety of the smaller, locally operated vessels would remain with the individual parties, unless a party specifically requested assistance from the Compact. Discussion at Anchorage meeting indicated a need to clarify (9) to indicate intent to include leaks of oil carried as bunker fuel as well as oil cargo.

6. This portion of the article sets

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effective use of scarce resources.

(5) To enhance the oversight and supervision of activities of concern to the parties.

(6) To address issues of mutual concern to the Pacific states and British Columbia and enhance the parties' influence over activities of concern that are not now addressed through existing compacts, including:

(a) Spill prevention;

(b) Transportation of oil and other hazardous substances;

(c) Spill response planning;

and

(d) Environmental monitoring and research.

(7) To foster cooperation and coordination among the parties in order to increase the effectiveness of the individual party's ocean laws and programs.

(8) Provide technical assistance to parties for ocean activities covered by this Compact.

(9) Provide for formal participation by the Province of British Columbia with the Compact to more fully address issues of regional concern.

(10) To ensure that the citizens of the region have opportunities to participate in discussions and deliberations of regional ocean resources issues.

(11) To establish an innovative system under which the parties can represent their shared interests within the compact zone, including:

(a) The maintenance and protection of common ocean resources; and

(b) The vessel transportation of oil and other hazardous substances.

(12) To establish uniform safety standards for routes, crews and equipment for vessels transporting oil and hazardous substances within the compact zone

forth the intended scope of the compact; i.e., how the Compact body will address the regional issues.

7. Issues of spill response planning, spill prevention and transportation are targeted by States/BC Task Force recommendations (States/BC Task Force, pp. 4, 10 and 49)

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and to provide oversight for the implementation of these standards and regulations by federal agencies, states or provinces and private industry.

(13) To promote the better management of ocean resources that are of mutual concern;

(14) To provide a forum for the regional coordination of the individual parties' plans for the management and protection of those areas of the Pacific Ocean and adjacent waters over which the compacting parties jointly or separately now have or may acquire jurisdictions.

ARTICLE II

Definitions

As used in this compact:

(1) "Compact" means the representative body created by Article IV of this compact.

(2) "Compact zone" means the portion of the oceans bordering the parties within the 200 mile exclusive economic zone.

(3) "Hazardous substance" means any element or compound that, when it enters in or upon the water presents an imminent and substantial danger to the public health or welfare or the environment, including but not limited to fish, animals, vegetation, or any part of the natural habitat in which they are found. "Hazardous substance" includes but is not limited to a substance designated under 33 U.S.C. 1321 (b)(2)(A), any element, compound, mixture, solution or substance designated under 42 U.S.C. 9602, any hazardous waste having characteristics identified under or listed under 42 U.S.C. 6921, any toxic pollutant listed under 33 U.S.C. 1317 (a) and any imminently hazardous chemical substance or mixture with respect to which the Administrator of the United States

1. Satisfies need for clear definitions (Bader, p. 15).

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Environmental Protection Agency has taken action under 15 U.S.C. 2606.

(4) "Oil" means crude petroleum oil and any other hydrocarbons regardless of gravity, which are produced at the well in liquid form by ordinary production methods, and any petroleum products or petrochemicals of any kind and in any form whether crude, refined, or a petroleum by-product, including petroleum, fuel oil, gasoline, lubricating oils, oily sludge, oily refuse or mixed with other wastes, liquified natural gas or propane.

(5) "Party" means a state or province that joins the compact as provided in Article III of this compact.

(6) "Representative" means an individual appointed as provided in Article IV of this compact to represent a party to the compact.

(6) "Vessel" means a seagoing vessel carrying _____ of oil or hazardous substance excluding military transport, vessels carrying nuclear material or lighter barges.

2. The definition of "oil" and "hazardous substance" is an amalgamation of the definitions found in the states' statutes.

ARTICLE III

Operative Dates

(1) Except as provided in paragraph (2) of this Article, this agreement shall become operative upon approval of Congress.

(2) Those portions of this agreement pertaining to the regional coordination of states' activities under the Coastal Zone Management Act shall become operative immediately as to those parties executing it in the form that is in accordance with the laws of the executing party.

(3) This agreement shall become operative as to the Province of British Columbia as a full party upon approval of the Congress.

ARTICLE IV

Pacific Ocean Resources Compact

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(1) The Pacific Ocean Resources Compact is created which shall have its offices within the territorial limits of one of the parties, shall carry out its duties and functions in accordance with this compact, shall continue in force and effect in accordance with this compact, and except as specifically provided in this compact, shall not be considered an agency or instrumentality of the United States for the purpose of any Federal law. Each party participating in this compact shall appoint three persons, subject to the applicable laws of the appointing party, to undertake the functions and duties of representatives of the Compact. This Compact shall be invested with the powers and duties set forth in this compact.

(2) The term of each representative shall be four years. A representative shall hold office until a successor is appointed and qualified but the successor's term shall expire four years from legal date of expiration of the term of the predecessor. Vacancies occurring in the office of a representative for any reason or cause shall be filled for the unexpired term by the party represented by the vacancy. Any party may remove the representative for that party in accordance with the statutes of the party concerned. Each representative may delegate to a deputy, the power to be present and participate, including voting as the representative or substitute, at any meeting of or hearing by or other proceeding of the Compact.

(3) The Compact shall invite the Director of the United States Department of Transportation, the Administrator of the United States Environmental Protection Agency and the Administrator of the National Oceanic and Atmospheric Administration or their designees to

3. Definition of "vessel" is intended to exempt radioactive transport, military transport and local lighter barges.

1. This allows earlier operative date for Compact activities within the Section 309 of the Coastal Zone Management Act. All other functions of the Compact remain inoperative until Congress approves the compact. See also SECTION 1, supra.

1. The language establishing the Compact and relating to the appointment by the parties of representatives is adapted from the federal act creating the Pacific Northwest Electric Power and Conservation Planning Council. P.L. 96-501, Sec. 4(a)(2).

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participate as nonvoting members of the Compact.

ARTICLE V

Pacific Ocean Resources Compact Duties

The Pacific Ocean Resources Compact shall:

(1) Facilitate the prevention of oil and hazardous substance spills through the establishment of uniform safety standards for routes, crews and equipment for vessels transporting oil and hazardous substances within the compact zone.

(2) Develop a network of oil and hazardous substance spill response plans and programs of the parties and federal agencies and maintain an informational clearinghouse related to spill response, including a directory of personnel, equipment, technical expertise, organizations and other resources available to assist as part of a regional hazardous substance spill response system.

(3) Coordinate among the various ocean resources programs that may be established by each party and serve as a forum for discussion and resolution of ocean issues or conflicts of interest to the parties.

(4) Recommend to the chief executive and legislative bodies of the parties and the Congress of the United States needed state or federal legislation to further the purposes and function of this compact.

(5) Provide opportunities for public participation in Compact activities by holding meetings of the Compact in various locations within the territorial limits of the parties, providing adequate public notice of meetings, providing opportunities for public comment at meetings, appointing qualified public members to advisory committees and developing a public outreach program.

2. Three representatives from each party satisfies the equal representation requirement. (Bader, p. 14)

3. Allows input from potentially affected federal agencies. (Bader, p. 15)

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(6) Designate state or provincial agency officials to act on behalf of the Compact as liaisons with federal agencies.

(7) Identify the regional data needs related to renewable resources and the location of renewable resources, and establish a method for compiling the data in a format that can be shared by all parties.

(8) Consult with and advise any pertinent party or federal agency with regard to problems connected with ocean resources management and recommend the adoption of any rules or regulations the Compact considers advisable that are within the jurisdiction of the agency.

ARTICLE VI

Pacific Ocean Resources Compact Organization

(1) The Compact shall select a chairperson and a vice chairperson. After the initial chairperson and vice chairperson are selected, the Compact shall establish a rotation for the selection of the chairperson and vice chairperson so the office rotates through the parties to the compact. The Compact shall appoint and at its pleasure remove or discharge such officers and employees as may be required to carry the provisions of this compact into effect and shall fix and determine their duties, qualifications and compensation. The Compact shall adopt rules and regulations for the conduct of its business. It may establish and maintain one or more offices for the transaction of its business and may meet at any time or place within the territorial limits of the signatory parties but must meet at least once a year.

(2) The compact may:

- (a) Accept grants and gifts;
- (b) Enter into contracts for whose performance the Compact shall

1. Addresses in a very broad manner the recommendation of the States/BC Task Force as discussed above.

2. Gives Compact body broad standard setting, monitoring and enforcement powers as required for interstate compact. (Bader, p. 13)

3. One advantage of the interstate compact arrangement is increased regulatory responsiveness to local needs; by encouraging public participation in Compact activities,

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be solely responsible in order to support its operations.

(c) Conduct and prepare, independently or in cooperation with others, studies, investigations, research and programs relating to the purposes of this compact.

(d) Conduct public hearings on matters pertaining to the purposes of this compact.

(e) Issue subpoenas.

(f) Establish a schedule of civil penalties for violations of rules of the Compact.

(g) Enforce the rules and regulations adopted by the Compact to carry out the purposes of this compact.

ARTICLE VII

Voting and Quorum

(1) A majority of the representatives shall constitute a quorum.

(2) Each party shall be entitled to one vote. No action or decision of the Compact shall be approved unless the action or decision receives a majority of the votes of the parties.

ARTICLE VIII

Support Agencies

(1) The Compact may contract for the staff support necessary to carry out the purposes of this compact or request appropriate agencies of the signatory parties to act as the research agencies of the Compact.

(2) The Compact may appoint advisory committees for the purpose of advising the Compact on regional ocean resources issues, data needs and format and other purposes related to the Compact's activities.

ARTICLE IX

Parties' Powers Under Compact

Except as specifically provided

this advantage is even more evident.
(See Bader, pp. 7-8)

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In this agreement, nothing in this compact shall be construed to limit the powers of any party or to repeal or prevent the enactment of any legislation or the enforcement of any requirement imposing additional conditions and restrictions to conserve ocean resources.

ARTICLE X

Absence

Continued absence of representation or of any Compact representative from any party shall be brought to the attention of the appointing authority of the party not represented.

ARTICLE XI

Funding

(1) Each party shall contribute to the support of the Compact according to the party's relative proportion of the party's gross product, but each party must contribute at least 10 percent of the total annual budget for the Compact and shall not be required to contribute more than 50 percent of the total annual budget for the Compact.

(2) The annual contribution of each party shall be figured to the nearest \$100.

(3) The Compact shall prepare an annual budget which shall be approved by vote of the Compact. After approval, the proposed budget shall be presented to the chief executive and legislative body of the signatory parties.

(4) Each party shall be responsible for the expenses of its own representatives.

ARTICLE XII

Withdrawal from Compact

This compact shall continue in force and remain binding upon each party until renounced by it. Renunciation of this compact must be

1. Paragraph (2) (a) allows Compact to receive and dispose of funds, and to obtain financing beyond the parties' allocations. See Article XI. (Bader, p. 15)

1. This voting mechanism avoids a requirement for unanimous consent by the Compact, which is not acceptable. (Bader, p. 14)

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preceded by sending six months'
notice in writing of intention to
withdraw from the compact to the
other parties to the compact.

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1. Compact must be able to receive financing beyond simple allocations by member parties. (Bader, p. 15)
2. See also Article VI (2).

1. Same as Pacific Marine Fisheries Compact.

2. Should we add a requirement that remaining parties must approve withdrawal? This would be consistent with the language of the 9th Circuit Court in Seattle Master Builders v. Pacific Northwest Electric Power and Conservation Planning Council, 786 F.2d 1359, 1363 (9th Cir. 1986).



WESTERN LEGISLATIVE CONFERENCE THE COUNCIL OF STATE GOVERNMENTS

121 SECOND STREET 4TH FLOOR SAN FRANCISCO, CA 94105 TELEPHONE (415) 974-6422

MEMORANDUM

TO: WLC Ocean Resources Committee
FROM: Representative Peter Apo (HI), Chair
DATE: 23 January 1991
SUBJECT: Pacific Ocean Resources Compact

WESTERN STATES

ALASKA

ARIZONA

CALIFORNIA

COLORADO

HAWAII

IDAHO

MONTANA

NEVADA

NEW MEXICO

OREGON

UTAH

WASHINGTON

WYOMING

PACIFIC ISLANDS

AMERICAN SAMOA

COMMONWEALTH OF THE
NORTHERN MARIANA
ISLANDS

GUAM

Enclosed please find a copy of the "final" language for the Pacific Ocean Resources Compact which this committee has been preparing for the past year. I am hopeful that it is reaching you in sufficient time for introduction during your current legislative session. As we have discussed in our committee meetings, the language for the Compact as it is adopted in each of the Pacific States needs to be nearly identical. This is particularly true for Article V, the section which describes the authority of the Compact. Although we naturally expect some changes as each of our legislatures debates the Compact, it is important that the language be defended against substantive changes.

The Western Office of the Council of State Governments (CSG) will be attempting to track the progress of the Compact within the legislatures of each of the Pacific States. Bill Hull will remain the principal contact at CSG on this project. It would be helpful if each of you introducing the Compact in your legislatures could have a key staff person contact Bill and act as a continuing point of contact on this issue. Bill can be reached at (415) 974-6422.

Senator Bradbury will be contacting some of you to orchestrate a strategy for introducing the Compact in each of the Pacific States. Mara Brown of the senator's staff will be assisting him on this issue. Senator Bradbury or Ms. Brown can be reached at the Senate Majority Office in Oregon at (503) 378-8700.

Special thanks go to Jeannette Holman of the Oregon Legislative Counsel's Office. Jeannette prepared the original draft of the Compact and has worked patiently through the numerous revisions. If you have technical or legal questions regarding the Compact, Jeannette can be reached at (503) 378-8148. The Pacific Fisheries Legislative Task Force (PFLTF) was also very instrumental in the review and revision of the Compact language. Special thanks go to Mary Morgan, outgoing Executive Director of the PFLTF.

I look forward to working closely with each of you over the next few months on the passage of this Compact in each of the Pacific states. We will then be prepared to press Congress to adopt the Compact. I also hope that all of you will remain active members of the WLC Ocean Resources Committee. The CSG Western Office has recently requested appointments for the 1991-92 biennium from each of the WLC policy committees. These requests were sent to the Senate President and Speaker of the House (or Assembly) in each of the 13 western states. If you would like to remain a member of this committee, I would encourage you to approach your leadership.

DIVISION OF LEGAL SERVICES

LEGISLATIVE AFFAIRS AGENCY STATE OF ALASKA

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*Deliveries to: 240 Main Street
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MEMORANDUM

January 22, 1991

SUBJECT: Pacific Ocean Resources Compact (W.O. 7-LS0470\A)
TO: Senator Sam Cotten
FROM: David R. Dierdorff 
Revisor of Statutes

Enclosed are a draft bill enacting the referenced compact and a companion appropriation bill. The Oregon model included an appropriation, which is proper under their constitution and rules. As you know, we require that appropriations be enacted in separate bills.

Please review the compact carefully. I assume that none of the states involved have enacted the compact and that the Oregon draft was simply a draft for discussion purposes. If that is the case, we have a good opportunity to ensure that the language (and substance) of the compact is appropriate for Alaska.

I have included a draft section establishing the manner of choosing Alaska's representatives (sec. 46.47.030, on the last page of the draft). This is merely a starting point and should, obviously, be given considerable thought.

For purposes of the draft, in W.O. 7-LS0474\A I funneled the compact contribution through the governor's office. That also needs some thought.

If I may be of further assistance, please feel free to give me a call.

DRD:gc
91-024.glc

Enclosure

WORK DRAFT

WORK DRAFT

WORK DRAFT

1 be construed to limit the powers of a party or to repeal or prevent the enactment of legislation
2 or the enforcement of a requirement imposing additional conditions and restrictions to conserve
3 ocean resources.

4 ARTICLE X

5 ABSENCE

6 Continued absence of representation or of a compact representative from a party shall be
7 brought to the attention of the appointing authority of the party not represented.

8 ARTICLE XI

9 FUNDING

10 (a) Each party shall contribute to the support of the compact according to the party's
11 relative proportion of the party's gross state product, but each party shall contribute at least 10
12 percent of the total annual budget for the compact and may not be required to contribute more
13 than 50 percent of the total annual budget for the compact.

14 (b) The annual contribution of each party shall be figured to the nearest \$100.

15 (c) The compact shall prepare an annual budget which shall be approved by vote of the
16 compact. After approval, the proposed budget shall be presented to the chief executive and the
17 legislative body of each party.

18 (d) Each party shall be responsible for the expenses of its own representatives.

19 ARTICLE XII

20 WITHDRAWAL FROM COMPACT

21 This compact shall continue in force and remain binding upon each party until renounced
22 by it. Renunciation of this compact must be preceded by sending six months' notice in writing
23 of intention to withdraw from the compact to the other parties to the compact.

24 Sec. 46.47.030. REPRESENTATIVES. The representatives of the state to the Pacific
25 Ocean Resources Compact are

- 26 (1) the commissioner of fish and game;
27 (2) the commissioner of environmental conservation; and
28 (3) a public member appointed by the governor.

*3 members chosen by the governor
confirmed by the legislature*

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1/18/91 (JH/sm)

DRAFT

SUMMARY

Ratifies Pacific Ocean Resources Compact. Appropriates money.

A BILL FOR AN ACT

Relating to Pacific Ocean Resources Compact; and appropriating money.

Be It Enacted by the People of the State of Oregon:

SECTION 1. (1) The Legislative Assembly of the State of Oregon hereby ratifies the Pacific Ocean Resources Compact as set forth in section 2 of this Act. This compact shall take effect after one or more of the States of Alaska, California, Hawaii or Washington ratify the compact and consent is granted by Congress as required by section 10, Article I of the Constitution of the United States.

(2) In addition to the States of Alaska, California, Hawaii and Washington, the Province of British Columbia may become an associate party to the compact, without voting power. Upon request of the Province of British Columbia and approval of Congress, the Province of British Columbia may become a full party to this compact with the same rights and powers as the party states.

SECTION 2. The provisions of the Pacific Ocean Resources Compact are as follows:

ARTICLE I

Findings and Purpose

A. The parties recognize:

(1) The States of Alaska, California, Hawaii, Oregon and Washington and the Province of British Columbia have a common interest in the protection of marine and coastal resources. This common interest results from:

(a) The fluid, dynamic ocean currents and atmospheric winds that carry

NOTE: Matter in bold face in an amended section is new; matter *(italic and bracketed)* is existing law to be omitted.

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1 pollutants beyond one party's coastal area to another.

2 (b) The migratory nature of many important living marine resources that
3 depend upon the marine habitat of various parties for different parts of their
4 lifecycle.

5 (c) The economic reliance of each party upon renewable resources of the
6 ocean.

7 (d) The use of the ocean for transport of oil and other hazardous sub-
8 stances between ports in the various parties and other nations.

9 (e) A regional interest in providing a stable environment for those com-
10 munities dependent upon ocean resources and ocean trade for a livelihood.

11 (2) Some marine resource activities, such as fisheries, are currently highly
12 managed with regard for their regional or transboundary nature through
13 existing state programs, regional fisheries councils, interstate compacts and
14 international treaties. Because there are existing formal mechanisms for
15 interstate cooperation and coordination for these marine resource activities,
16 this compact is not intended to encompass these activities.

17 (3) A formal interstate agreement does not exist to address and resolve
18 issues of mutual concern or to coordinate individual programs of the parties
19 that affect regional interests in the areas of:

20 (a) Prevention of oil and hazardous substance spills;

21 (b) Transportation of oil and other hazardous substances;

22 (c) Oil and hazardous substance spill response planning; and

23 (d) Environmental monitoring and research.

24 (4) Each party has jurisdiction over the submerged and submersible lands
25 within its territorial sea and responsibility for management of many marine
26 resources and ocean uses. Each party has unique natural resource, social,
27 economic and political conditions for which local management by the indi-
28 vidual party is the most appropriate.

29 (5) Parties now do not have an effective means to address mutual con-
30 cerns related to transport of oil and hazardous substances in waters within
31 and beyond the party's jurisdiction that may jeopardize ocean resources and

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1 uses important to one or more coastal parties.

2 (6) The 1983 Presidential Proclamation of the 200-mile United States Ex-
3 clusive Economic Zone has created the opportunity for all coastal states to
4 more fully exercise and assert their responsibilities pertaining to the pro-
5 tection, conservation and development of ocean resources under United
6 States jurisdiction.

7 (7) Citizens of the Pacific states and the Province of British Columbia are
8 increasingly concerned with the environmental integrity of the ocean and
9 protection of all ocean resources.

10 (8) Recent studies conducted in the wake of major accidental releases of
11 oil or hazardous substances have concluded that the existing system of re-
12 sponse to spills fails to provide adequate protection to ocean resources in the
13 following ways:

- 14 (a) Inadequate personnel training and qualifications;
- 15 (b) Weaknesses in vessel design and integrity;
- 16 (c) Insufficient traffic management;
- 17 (d) Gaps in regulatory oversight;
- 18 (e) Incomplete cost recovery by the states or provinces; and
- 19 (f) A lack of information about the marine and coastal environments.

20 (9) A spill or discharge of oil or hazardous substance from an ocean-going
21 vessel has the potential of causing major regional impacts.

22 B. Therefore, the purpose of this compact shall be:

23 (1) To assist in the promotion of interstate commerce by providing uni-
24 form regulation of the transportation of oil or hazardous substance within
25 the compact zone.

26 (2) To provide a legal mechanism to regulate certain ocean activities
27 within the United States Exclusive Economic Zone that the parties cannot
28 now individually regulate.

29 (3) To enhance regional sovereignty over issues of critical importance.

30 (4) To direct federal agencies to act in the best interest of the region.

31 (5) To foster regional cooperation and pooling of resources to reduce costs

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1 and increase effective use of scarce resources.

2 (6) To enhance the oversight and supervision of activities of concern to
3 the parties.

4 (7) To address issues of mutual concern to the Pacific states and the
5 Province of British Columbia and enhance the parties' influence over activ-
6 ities of concern that are not now addressed through existing compacts, in-
7 cluding:

8 (a) Spill prevention;

9 (b) Transportation of oil and other hazardous substances;

10 (c) Spill response planning; and

11 (d) Environmental monitoring and research.

12 (8) To foster cooperation and coordination among the parties in order to
13 increase the effectiveness of the individual party's ocean laws and programs.

14 (9) To provide technical assistance to parties for ocean activities covered
15 by this compact.

16 (10) To provide for formal participation by the Province of British
17 Columbia with the compact to more fully address issues of regional concern.

18 (11) To insure that the citizens of the region have opportunities to par-
19 ticipate in discussions and deliberations of regional ocean resources issues.

20 (12) To establish an innovative system under which the parties can rep-
21 resent their shared interests within the compact zone, including:

22 (a) The maintenance and protection of common ocean resources; and

23 (b) The vessel transportation of oil and other hazardous substances.

24 (13) To establish uniform safety standards for routes, crews and equip-
25 ment for vessels transporting oil and hazardous substances within the com-
26 pact zone and to provide oversight for the implementation of these standards
27 and regulations by federal agencies, states or provinces and private industry.

28 (14) To promote more coordinated management of ocean resources that
29 are of mutual concern.

30 (15) To provide a forum for the regional coordination of the individual
31 parties' plans for the management and protection of those areas of the

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1 Pacific Ocean and adjacent waters over which the compacting parties jointly
2 or separately now have or may acquire jurisdiction.

3 ARTICLE II

4 Definitions

5 As used in this compact:

6 (1) "Compact" means the representative body created by Article IV of this
7 compact.

8 (2) "Compact zone" means the portion of the oceans bordering the parties
9 within the 200-mile exclusive economic zone.

10 (3) "Hazardous substance" or "hazardous substances" means any element
11 or compound that, when it enters in or upon the water, presents an imminent
12 and substantial danger to the public health or welfare or the environment;
13 including but not limited to fish, animals, vegetation or any part of the na-
14 tural habitat in which they are found. "Hazardous substance" includes but
15 is not limited to a substance designated under 33 U.S.C. §1321 (b)(2)(A). any
16 element, compound, mixture, solution or substance designated under 42
17 U.S.C. §9602, any hazardous waste having characteristics identified under or
18 listed under 42 U.S.C. § 6921, any toxic pollutant listed under 33 U.S.C.
19 §1317 (a) and any imminently hazardous chemical substance or mixture with
20 respect to which the Administrator of the United States Environmental
21 Protection Agency has taken action under 15 U.S.C. § 2606.

22 (4) "Navigable waters" means the waters of the United States, including
23 the territorial sea.

24 (5) "Oil" means crude petroleum oil and any other hydrocarbons regard-
25 less of gravity, which are produced at the well in liquid form by ordinary
26 production methods, and any petroleum products or petrochemicals of any
27 kind and in any form whether crude, refined or a petroleum by-product, in-
28 cluding petroleum, fuel oil, gasoline, lubricating oils, oily sludge, oily refuse
29 or mixed with other wastes, liquefied natural gas or propane.

30 (6) "Party" means a state or province that ratifies this compact as pro-
31 vided in Article III of this compact.

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1 (7) "Representative" means an individual appointed as provided in Article
2 IV of this compact to represent a party to the compact.

3 (8) "Vessel" means a watercraft or other artificial contrivance that is
4 constructed or adapted to carry, or that carries oil or hazardous substance
5 in bulk as cargo or cargo residue, and that:

6 (a) Operates on the navigable waters of the compact zone; or
7 (b) Transfers oil or hazardous substance in a place subject to the juris-
8 diction of the United States.

9 ARTICLE III

10 Operative Dates

11 (1) Except as provided in paragraph (2) of this Article, this compact shall
12 become effective when one or more of the States of Alaska, California,
13 Hawaii or Washington ratify the compact and the consent of Congress is or
14 has been granted as required by section 10, Article I of the Constitution of
15 the United States.

16 (2) This agreement shall become operative as to the Province of British
17 Columbia as a full party upon request of the Province of British Columbia
18 and approval of the Congress.

19 ARTICLE IV

20 Pacific Ocean Resources Compact

21 (1) The Pacific Ocean Resources Compact is created and shall have its
22 offices within the territorial limits of one of the parties, shall carry out its
23 duties and functions in accordance with this compact, shall continue in force
24 and effect in accordance with this compact, and, except as specifically pro-
25 vided in this compact, shall not be considered an agency or instrumentality
26 of the United States for the purpose of any federal law. Each party partic-
27 ipating in this compact shall appoint three persons, subject to the applicable
28 laws of the appointing party, to undertake the functions and duties of rep-
29 resentatives of the compact. This compact shall be invested with the powers
30 and duties set forth in this compact.

31 (2) The term of each representative shall be four years. A representative

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1 shall hold office until a successor is appointed and qualified but the succes-
2 sor's term shall expire four years from legal date of expiration of the term
3 of the predecessor. Vacancies occurring in the office of a representative for
4 any reason or cause shall be filled for the unexpired term by the party re-
5 presented by the vacancy. Any party may remove the representative for that
6 party in accordance with the statutes of the party concerned. Each repre-
7 sentative may delegate to a deputy the power to be present and participate,
8 including voting as the representative or substitute, at any meeting of or
9 hearing by or other proceeding of the compact.

10 (3) The compact shall invite the ^{Secretary} Director of the United States Department
11 of Transportation, the Administrator of the United States Environmental
12 Protection Agency and the Administrator of the National Oceanic and At-
13 mospheric Administration or their designees to participate as ~~nonvoting~~
14 members of the compact.

15 ARTICLE V

16 Pacific Ocean Resources Compact Authority

17 (1) The Pacific Ocean Resources Compact is authorized to:

18 (a) Facilitate the prevention of oil and hazardous substance spills through
19 the establishment of uniform safety standards for routes, crews and equip-
20 ment for vessels transporting oil and hazardous substances to the extent that
21 the parties and the federal government have such authority within the com-
22 pact zone.

23 (b) Insure a coordinated network of oil and hazardous substance spill re-
24 sponse plans and programs of the parties, federal agencies and private or-
25 ganizations.

26 (c) By regulation, establish the requirements for submission of and ap-
27 proval by the compact of a contingency plan by any vessel transporting oil
28 or hazardous substance in the compact zone. Such requirements shall be at
29 least as stringent as the requirements for spill response plans under section
30 4202 of the Oil Pollution Act of 1990 (P.L. 101-380). A plan developed in ac-
31 cordance with the regulations adopted by the compact and approved by the

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1 compact shall satisfy the requirements of section 4202 of the Oil Pollution
2 Act and any requirements of an individual party for submitting a vessel
3 contingency or spill response plan. In establishing regulations under this
4 paragraph, the compact shall work closely with officials of the parties to
5 assure that the vessel contingency plans required under this compact are at
6 least as comprehensive as similar plans required by the parties and to inte-
7 grate, to the fullest extent possible, any requirements for vessel contingency
8 plans in effect at the time the compact initiates its requirements under this
9 paragraph.

10 (d) Establish and maintain an informational clearinghouse related to spill
11 response, including a directory of personnel, equipment, technical expertise,
12 organizations and other resources--available to assist as part of a regional
13 oil or hazardous substance spill response.

14 (e) Provide a forum for discussion and recommendation to resolve con-
15 flicts among member parties or the federal government regarding various
16 ocean resources programs that have been or may be established by each
17 party.

18 (f) Provide opportunities for public participation in compact activities by
19 holding meetings of the compact in various locations within the territorial
20 limits of the parties, providing opportunities for public comment at meetings
21 and developing a public outreach program.

22 (g) Designate state or provincial agency officials to act on behalf of the
23 compact as liaisons with federal agencies.

24 (h) Identify the regional data needs related to ocean resources and re-
25 commend a method for compiling the data in a format that can be shared by
26 all parties.

27 (i) Consult with and advise any pertinent party or federal agency with
28 regard to problems connected with ocean resources management and recom-
29 mend the adoption of any rules or regulations the compact considers advis-
30 able that are within the jurisdiction of the agency.

31 (j) Establish sanctions and a schedule of civil penalties for violations of

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1 the rules or regulations of the compact and impose such sanctions or civil
2 penalties in accordance with 5 U.S.C. §§ 551 to 559 and §§701 to 706.

3 (k) Request the United States Coast Guard to enforce or assist in the
4 enforcement of any regulations adopted by the compact related to the pre-
5 vention of and response to oil or hazardous substance spills in the compact
6 zone.

7 (2) In addition to the authority granted under paragraph (1) of this Arti-
8 cle, the compact may:

9 (a) Accept grants and gifts.

10 (b) Enter into contracts for whose performance the compact shall be
11 solely responsible in order to support its operations.

12 (c) Conduct and prepare, independently or in cooperation with others,
13 studies, investigations, research and programs relating to the purposes of
14 this compact.

15 (d) Conduct public hearings on matters pertaining to the purposes of this
16 compact.

17 (e) Issue subpoenas.

18 (f) In accordance with the provisions of 5 U.S.C. §§551 to 559 and
19 §§701-706, enforce the rules and regulations adopted by the compact to carry
20 out the authority of the compact as set forth in this Article.

21 (g) Appoint technical and advisory committees for the purpose of advising
22 the compact on regional ocean resources issues, data needs and format and
23 other purposes related to the compact's activities. A technical or advisory
24 committee appointed by the compact shall not be subject to the provisions
25 of the Federal Advisory Committee Act (P.L. 92-463, as amended).

26 (h) Allow a variance from the provisions of this compact or rules or reg-
27 ulations adopted by the compact pursuant to this Article. A variance shall
28 be based on a showing by the person or entity seeking the variance that the
29 activity allowed under the variance will have no regional impact and that
30 the variance is economically necessary. Under no circumstances may a vari-
31 ance result in the regulation of the transportation of oil or hazardous sub-

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1 stance according to standards less stringent than standards imposed under
2 federal law.

3 (3) The compact shall adopt all regulations necessary to carry out its
4 duties and exercise its authority under this Article. The compact shall adopt
5 such regulations in accordance with the provisions of 5 U.S.C. §§500 to 559.

6 ARTICLE VI

7 Pacific Ocean Resources Compact Organization

8 The compact shall select a chairperson and a vice chairperson. After the
9 initial chairperson and vice chairperson are selected, the compact shall es-
10 tablish a rotation for the selection of the chairperson and vice chairperson
11 so the office rotates through the parties to the compact. The compact shall
12 appoint and at its pleasure remove or discharge such officers and employees
13 who may be required to carry the provisions of this compact into effect and
14 shall fix and determine their duties, qualifications and compensation. The
15 compact shall adopt rules and regulations for the conduct of its business. It
16 may establish and maintain one or more offices for the transaction of its
17 business and may meet at any time or place within the territorial limits of
18 the signatory parties but must meet at least once a year.

19 ARTICLE VII

20 Voting and Quorum

21 (1) A majority of the representatives shall constitute a quorum.

22 (2) Each party shall be entitled to one vote. No action or decision of the
23 compact shall be approved unless the action or decision receives a majority
24 of the votes of the parties.

25 ARTICLE VIII

26 Support Agencies

27 The compact may contract for the staff support necessary to carry out the
28 purposes of this compact or request appropriate agencies of the signatory
29 parties to act as the research agencies of the compact.

30 ARTICLE IX

31 Parties' Powers Under Compact

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1 Except as specifically provided in Article V of this compact, nothing in
2 this compact shall be construed to limit the powers of any party or to repeal
3 or prevent the enactment of any legislation or the enforcement of any re-
4 quirement imposing additional conditions and restrictions to conserve ocean
5 resources.

6 ARTICLE X

7 Absence

8 Continued absence of representation or of any compact representative
9 from any party shall be brought to the attention of the appointing authority
10 of the party not represented.

11 ARTICLE XI

12 Funding

13 (1) Each party shall contribute to the support of the compact according
14 to the party's relative proportion of the party's gross state product, but each
15 party must contribute at least 10 percent of the total annual budget for the
16 compact and shall not be required to contribute more than 50 percent of the
17 total annual budget for the compact.

18 (2) The annual contribution of each party shall be figured to the nearest
19 \$100.

20 (3) The compact shall prepare an annual budget which shall be approved
21 by vote of the compact. After approval, the proposed budget shall be pre-
22 sented to the chief executive and legislative body of the signatory parties.

23 (4) Each party shall be responsible for the expenses of its own represen-
24 tatives.

25 ARTICLE XII

26 Withdrawal from Compact

27 This compact shall continue in force and remain binding upon each party
28 until renounced by it. Renunciation of this compact must be preceded by
29 sending six months' notice in writing of intention to withdraw from the
30 compact to the other parties to the compact.

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CO WA OR AL



Senator Bill Bradbury
S-223 State Capitol
Salem, OR 97310

FAX - PAGE 3 OF 4

January 16, 1991

Dear Ocean Compact Network Member,

A reasonably "final" version of the interstate compact dealing with the trans-shipment of oil and the management of other ocean resources will be arriving soon via fax.

I've been working on some finishing touches for the compact. The changes are designed to clarify the authority of the compact body and add a duty to the compact that will very likely increase the support of shippers and oil companies.

The change is still being drafted by Legislative Council here in Oregon and would provide that the compact be the group requiring contingency plans for all vessels shipping oil and hazardous substances in the compact zone. We are currently moving toward a situation where each state will require different contingency plans for each vessel plying the waters of that state. The shippers made it quite clear to me that they would very much appreciate one contingency plan per vessel, rather than five or six. I hope this centralization of contingency planning by the compact body will engender the support of shippers and oil companies for the compact while maintaining state support and will truly move the compact in the direction of assisting interstate commerce.

I plan to fax you the nearly "finished" version of the compact on Friday, and it is my hope we can introduce the bill in all the member states by the following Friday.

FAX - PAGE 4 of 4

It will be important for all of us in the various legislatures to move slowly but very surely on enacting this compact to ensure comparable language in all the member states. I welcome your immediate feedback to the proposals contained in this compact document and an indication of your willingness to introduce the bill into your assembly.

I look forward to your response either to my fax at (503) 378-6604, or my phone at (503) 378-8700, and hope I'll hear from you soon.

My best,

/s/ Bill Bradbury

Bill Bradbury
Senate Majority Leader
Chair, Western Legislative Conference

BB:dm

INTERSTATE COMPACT FAX DISTRIBUTION LIST

FROM: SEN. BILL BRADBURY
OREGON STATE SENATE
SALEM, OR 97310-6604
PHONE: 503/378-8700
FAX: 503/378-6604

COMMENTS: YOU WILL RECEIVE ENOUGH COPIES OF THIS FAX TO GIVE ONE TO EACH PERSON ON THE FOLLOWING LIST WHO SHARES THIS MACHINE. PLEASE DISTRIBUTE ACCORDINGLY.

INTERSTATE COMPACT FAX LIST

ALASKA



Senator Richard I Eliason; Alaskan Legislature
Fax: 907/463-5661
Senator Fred Zharoff; Alaskan Legislature
Fax: 907/463-5661
Rep. Cliff Davidson; Alaskan Legislature
Fax: 907/463-5661
Rep. Mike Navarre; Alaskan Legislature
Fax: 907/465-2278
Harry Bader; Alaska Sea Grant
Fax: 907/474-7204

CALIFORNIA

Bill Hull; Western Legislative Conference
Fax: 415/974-1747
Assemblyman Sam Farr; California Legislature
Fax: 916/322-5214
Assemblyman Dan Hauser; California Legislature
Fax: 916/322-5214
Assemblyman Jerry Felando; California Legislature
Fax: 916/322-5214
Mary Morgan/ Attn: Pete Bonadelli
Fax: 916/322-5214
Mike Kahi; MSRC California
Fax: 916/448-0577
Leo Brien; PMSA, (1 Kaiser Plaza, Ste 420)
Fax: 415/839-2980
Tom Robinson; US Coast Guard
Fax: 415/437-3885
Glen Kratz; Chevron Shipping
Fax: 415/894-4463
Sandy Jones; APL Shipping
Fax: 415/272-7220

FAX Page 2 of 4

WASHINGTON

Senator Jack Metcalf; Washington Legislature

Fax: 206/786-7520

Rep. Bob Basich; Washington Legislature

Fax: 206/786-7998

Rep. Ken Jacobsen; Washington Legislature

Fax: 206/786-7998

Rep. Nancy Rust; Washington Legislature

Fax: 206/786-7998

Rep. Larry Phillips; Washington Legislature

Fax: 206/786-7998

Jon Neel; Washington Department of Ecology

Fax: 206/459-6007

HAWAII

Senator Dick Matsuura; Hawaiian Legislature

Fax: 808/548-7609

Rep. Peter Apo; Hawaiian Legislature

Fax: 808/526-2044

OREGON

John Burns, MSRC Oregon

Fax: 503/224-0155

MEMORANDUM

TO: WLC Ocean Resources Committee Members
Other Interested Parties

FROM: Assemblyman Sam Farr, California, Chair

SUBJECT: WLC Annual Meeting Follow-Up

DATE: 12 November 1990

Enclosed is a copy of the summary of our meetings on September 23-25 in Anchorage. Also enclosed are copies of the resolutions which were proposed by the committee and adopted by the full conference. **I urge you to send these resolutions to the members of your state's Congressional delegation to assure the widest possible distribution.** Copies of the resolutions have been mailed to the appropriate Congressional committees and Executive Branch agencies from the Council of State Governments' Western Office in San Francisco. A copy of one of those letters has been enclosed for you to use as a model in sending these resolutions to Congressional members and other interested parties.

Based on the comments of committee members at the Anchorage meeting, final language for the Pacific Ocean Resources Compact is being prepared by Jeannette Holman, Oregon Legislative Counsel. The final review of the language will occur at the meeting of the Pacific Fisheries Legislative Task Force (PFLTF) in Hawaii the last week of November. Several WLC Ocean Resources Committee members are also PFLTF members, so our concerns should be amply represented at the PFLTF meeting. Final compact language will be distributed to Ocean Resource Committee members following the PFLTF meeting.

The WLC Annual Meeting in Anchorage marked the last official meeting of the WLC Ocean Resources Committee for the 1989-90 biennium. The Ocean Resources Committee will continue as one of five WLC policy committees for the 1991-92 WLC biennium. Letters requesting appointment to all WLC policy committees will be sent to legislative leadership in early 1991. It has been my pleasure to serve as Chair of the Ocean Resources Committee for the past four years. I appreciate the dedication all of you have shown to our common concerns over that time. I hope many of you will choose to continue in the work we have begun by serving on the WLC Ocean Resources Committee during the 1991-92 biennium.

Staff:

William Hull, Western Legislative Conference

The morning program was a roundtable discussion of recent ocean or coastal-related legislation or other initiatives in the Pacific states and island governments. Committee members shared copies of legislation and other materials of interest. Following presentations by committee members from each of the member states, corporate and public interest group representatives were invited to address the committee with their concerns.

The afternoon program concentrated on finalizing language on the Pacific Ocean Resources Compact. However, prior to the discussion on the compact the committee heard from speakers concerning state liaison programs at the National Oceanic and Atmospheric Administration (NOAA) and the final report of the Pacific States/British Columbia Oil Spill Task Force.

The first speaker was William Schramm, Chief of the National Ocean Service Ocean Applications Group and Acting Director of the NOAA Center for Ocean Analysis and Prediction (COAP) in Monterey. The COAP is a new and unique NOAA Center staffed by personnel from all five NOAA line organizations and charged with the mission of preparing and distributing oceanographic information. Mr. Schramm updated the committee on COAP's plan of action for 1991 and described the Center's efforts to foster coordination, cooperation and collaboration between NOAA and state governments.

Gail Gatton, Special Assistant to the Commissioner of the Alaska Department of Environmental Conservation, updated the committee on the work of the Pacific States/British Columbia Oil Spill Task Force. The task force was established to examine oil transportation issues and make recommendations on preventing major oil spills to Pacific waterways. The task force has issued a final report containing recommendations for intrastate and interstate actions and will now develop a plan to carry out the recommendations. Of note, the final report calls for the task force to work closely with the WLC Ocean Resources Committee in developing an interstate compact on oil transportation and oil spill response.

Following the presentations, the committee began review of the draft language for a Pacific Ocean Resources Compact. The proposed compact is an interstate agreement between Alaska, Washington, Oregon, California and Hawaii. In addition, the Province of British Columbia may participate as a nonvoting member. Upon approval of the U.S. Congress and appropriate Canadian approval, British Columbia would be able to participate as a full party.

The primary purpose of the compact is the prevention of spills through the adoption and enforcement of uniform standards and rules relating to transshipment of oil and other hazardous substances. In addition, the entity is charged with establishing a network to facilitate a regional response to a spill. Other duties include serving as a forum for discussion and resolution of conflicts among the states relating to ocean resources (excluding fisheries) and identifying the regional data needs related to transshipment of oil and ocean resources.

Those portions of the compact relating to ocean resource management would become effective upon adoption of the compact. Those portions relating to shipments of oil and hazardous substances would become effective upon adoption by at least two states and approval of Congress.

Resolution 90-7 urges the federal government to improve management of the coastal zones; and

Resolution 90-8 urges the U.S. Congress and the Western Legislative Conference of the Council of State Governments to acknowledge the Exclusive Economic Zones of the Northern Mariana Islands and the Island of Guam.

Tuesday, September 25

The committee members, staff and guests flew to Valdez and toured facilities containing the latest in oil spill retrieval technology at the Alyeska Pipeline Terminal. In addition, committee members viewed several videotapes of the results of the cleanup efforts in Prince William Sound after the oil spill from the Exxon Valdez.

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Interstate Compact Commentary
September 4, 1990

14

enforcement of any requirement imposing additional conditions and restrictions to conserve ocean resources.

ARTICLE X

Absence

Continued absence of representation or of any Compact member from any party State shall be brought to the attention of the Governor of the State not represented.

ARTICLE XI

Funding

Each party state shall contribute to the support of the Compact according to the state's relative proportion of the state's gross state product, but each state must contribute at least 10 percent of the total annual budget for the Compact and shall not be required to contribute more than 60 percent of the total annual budget for the Compact.

The annual contribution of each party State shall be figured to the nearest \$100.

The Compact shall prepare an annual budget to be presented to the Governors and legislators of the party states. The budget shall not exceed \$_____, adjusted annually according to the national consumer price index.

1. Compact must be able to receive financing beyond simple allocations by member states. (Bader, p. 15)

2. See also Article VI (2).

3. Should the budget maximum be adjusted to a CPI identified locally (i.e., West Coast), or should a national CPI be used?

ARTICLE XII

Withdrawal from Compact

This compact shall continue in force and remain binding upon each State until renounced by it. Renunciation of this compact must be

1. Same as Pacific Marine Fisheries Compact.

2. Should we add a requirement that remaining party states must

Interstate Compact Commentary
September 4, 1990

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preceded by sending six months' notice in writing of intention to withdraw from the compact to the other States that are parties to the compact.

approve withdrawal? This would be consistent with the language of the 9th Circuit Court in Seattle Master Builders v. Pacific Northwest Electric Power and Conservation Planning Council, 786 F.2d 1359, 1363 (9th Cir. 1986).

Commentary for Proposed Interstate Compact
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9/4/90

The following commentary provides an explanation of the proposed language for the interstate compact on oil transportation and spill response. The commentary also highlights some areas that need further discussion and a final decision as to language. Notes in parenthesis in column 2 indicate the source of the comment and may be referred to in some instances for a more indepth discussion of the issue. These documents are: 1) The federal act creating the Northwest Power Planning Council (P.L. 96-501); 2) Final Draft of Alaska Sea Grant Legal Research Team, "Potential Utility of an Interstate Compact as a Vehicle for Oil Spill Prevention and Response," Bader, Harry, Principal Investigator, December, 1989 (Bader); and 3) "Draft Final Report of the States/BC Task Force on Oil Spills," July 2, 1990 (States/BC Task Force).

The States/BC Task Force has not yet submitted a formal recommendation to the Western Legislative Conference. Thus, to date, the proposed compact reflects only the broad concepts outlined in the final draft report.

Please feel free to contact me with comments or proposed changes or if you have questions about the commentary or proposed language.

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SECTION 1. (1) Except as provided in paragraph (2) of this Article, this compact shall take effect on the date consent is given by Congress.

(2) In accordance with the consent of Congress granted in Section 309 of the Coastal Zone Management Act, 16 U.S.C. 1456b, those portions of this compact related to the regional coordination of the members' coastal management plans shall be in effect when one or more of the States of Alaska, California and Washington become parties thereto. Pursuant to 15 CFR 932.31 (b), this compact may be submitted to the Associate Administrator of the National Oceanic and Atmospheric Association for review for conflict with federal law or treaties, but such review shall not delay or otherwise affect the effectiveness of this compact between the party States.

(3) In addition to the States of Alaska, California and Washington, the Province of British Columbia may become an associate party to the compact, without voting power. Upon request of the Province of British Columbia, and approval of Congress, the Province of British Columbia may become a full party to this compact with the same rights and powers as the party States.

The contracting parties agree as follows:

ARTICLE I

Findings and Purpose

A. The party states recognize:

1. Paragraph (2) is included to take advantage of the federal approval already granted under Section 309 of the Coastal Zone Management Act for interstate compacts created to coordinate coastal zone management plans of adjacent states.
2. Congressional approval is necessary for all parts of the compact that relate to matters other than the interstate coordination of coastal zone management activities. The approach taken here allows the states to begin receiving federal moneys and taking actions relating to coastal management without waiting for the approval of the oil spill related activities.
3. The third tier of approval is that necessary if British Columbia elects to participate in the compact as a full member, rather than as only an associate party without voting privileges. This would elevate the compact to a status resembling a treaty.

1. This article demonstrates the regionalist justification, a

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(1) The states of California, Oregon, Washington and Alaska and the Province of British Columbia have a common interest in the protection of marine and coastal resources. This common interest results from:

(a) The fluid, dynamic ocean currents and atmospheric winds that carry pollutants beyond one state's coastal area to another.

(b) The migratory nature of many important living marine resources that depend upon the marine habitat of various states for different parts of their lifecycle.

(c) The economic reliance of each coastal state upon renewable resources of the ocean.

(d) The use of the ocean for transport of oil and other hazardous substances between ports in the various states and other nations.

(e) A regional interest in providing a stable environment for those communities dependent upon ocean resources and ocean trade for a livelihood.

(2) Some marine resource activities, such as fisheries, are currently highly managed with regard for their regional or transboundary nature through existing state programs, regional fisheries councils, interstate compacts and international treaties. For these resources and uses, states have existing formal mechanisms for interstate cooperation and coordination of management programs.

(3) A formal interstate agreement does not exist to address and resolve issues of

required element of interstate compact. (Bader, p. 15)

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mutual concern or to coordinate individual state programs that affect regional interests in the areas of:

(a) Transportation of oil and other hazardous substances;

(b) Oil and hazardous substance spill response planning;

(c) Prevention of oil and hazardous substance spills; and

(d) Environmental monitoring and research.

(4) Each Pacific coast state has jurisdiction over the submerged and submersible lands within its territorial sea and responsibility for management of many marine resources and ocean uses. Each state has unique natural resource, social, economic and political conditions for which state management is the most appropriate.

(5) States now do not have an effective means to address mutual concerns related to transport of oil and hazardous substances in waters within and beyond state jurisdiction that may jeopardize ocean resources and uses important to one or more coastal states.

(6) The 1983 Presidential Proclamation of the 200-mile United States Exclusive Economic Zone has created the opportunity for all coastal states to more fully exercise and assert their responsibilities pertaining to the protection, conservation and development of ocean resources under United States jurisdiction.

(7) Citizens of the Pacific states and British Columbia are increasingly concerned with the

2. As per the recommendation of the States/BC Task Force to address prevention measures in this interstate compact. (States/BC Task Force, pp. 4, 10 and 49)

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environmental integrity of the ocean and protection of all ocean resources.

(8) Recent studies conducted in the wake of major accidental releases of oil or hazardous substances have concluded that the existing system of response to spills fails to provide adequate protection to ocean resources in the following ways:

- (a)
- (b)
- (c)
- (d)
- (e)

(9) A spill or discharge of oil or hazardous substance from an ocean-going vessel has the potential of causing major regional impacts.

B. Therefore the purpose of this compact shall be:

(1) To provide a legal mechanism to regulate certain ocean activities within the United States Exclusive Economic Zone that states cannot now individually regulate.

(2) To enhance regional sovereignty over issues of critical importance.

(3) To direct federal agencies to act in the best interest of the region.

(4) To foster interstate cooperation and pooling of resources to reduce costs and increase effective use of scarce resources.

(5) To enhance the

3. This needs to be filled in with specific language from the reports on the Exxon spill, as well as the Nestucca spill and the American Trader spill.

4. Vessels smaller than this, such as lighter barges do not, in most instances, have the potential regional spill impact as vessels carrying more than _____ tons. Responsibility for safety of the smaller, locally operated vessels would remain with the individual states, unless a state specifically requested assistance from the Compact.

1. This portion of the article sets forth the intended scope of the compact; i.e., how the Compact body will address the regional issues.

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oversight and supervision of activities of concern to the states.

(6) To address issues of mutual concern to the Pacific states and British Columbia and enhance state influence over activities of concern that are not now addressed through existing compacts, including:

(a) Transportation of oil and other hazardous substances;

(b) Spill response planning;

(c) Spill prevention; and

(d) Environmental monitoring and research.

(7) To foster cooperation and coordination among states to increase the effectiveness of individual state ocean laws and programs.

(8) Provide technical assistance to member states for ocean activities covered by this Compact and to provide oversight for the implementation of these standards and regulations by federal agencies, states and private industry.

(9) Provide for formal participation by the Province of British Columbia with the Compact to more fully address issues of regional concern.

(10) To ensure that the citizens of the region have opportunities to participate in discussions and deliberations of regional ocean resources issues.

(11) To establish an innovative system under which the party states can represent their shared interests in the maintenance and protection of common ocean resources and the transportation of oil and other hazardous substances by vessels

2. Issues of spill response planning, spill prevention and transportation are targeted by States/BC Task Force recommendations (States/BC Task Force, pp. 4, 10 and 49)

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within the compact zone.

(12) To establish uniform safety standards for routes, crews and equipment for vessels transporting oil and hazardous substances within the compact zone.

(13) To promote the better management of ocean resources that are of mutual concern;

(14) To provide a forum for the regional coordination of the individual states' plans for the management and protection of those areas of the Pacific Ocean and adjacent waters over which the compacting parties jointly or separately now have or may acquire jurisdictions.

ARTICLE II

Definitions

As used in this compact:

(1) "Compact" means the representative body created by Article IV of this compact.

(2) "Compact zone" means the portion of the oceans bordering the member states within the 200 mile exclusive economic zone.

(3) "Hazardous substance" means any element or compound that, when it enters in or upon the water presents an imminent and substantial danger to the public health or welfare or the environment, including but not limited to fish, animals, vegetation, or any part of the natural habitat in which they are found. "Hazardous substance" includes but is not limited to a substance designated under 33 U.S.C. 1321 (b)(2)(A), any element, compound, mixture, solution or substance designated under 42

1. Satisfies, in part, need for clear definitions (Bader, p. 15); are there additional terms that need to be defined either for purposes of the Coastal Zone Management Act authorization or for oil and hazardous substance transportation issues?

2. The definition of "oil" and "hazardous substance" is an amalgamation of the definitions found in the states' statutes.

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U.S.C. 9602, any hazardous waste having characteristics identified under or listed under 42 U.S.C. 6921, any toxic pollutant listed under 33 U.S.C. 1317 (a) and any imminently hazardous chemical substance or mixture with respect to which the Administrator of the United States Environmental Protection Agency has taken action under 15 U.S.C. 2606.

(4) "Member" means an individual representative of a party state.

(5) "Oil" means crude petroleum oil and any other hydrocarbons regardless of gravity, which are produced at the well in liquid form by ordinary production methods, and any petroleum products of any kind and in any form whether crude, refined, or a petroleum by-product, including petroleum, fuel oil, gasoline, lubricating oils, oily sludge, oily refuse or mixed with other wastes, liquified natural gas or propane.

(6) "Vessel" means a seagoing vessel carrying ___ of oil or hazardous substance excluding military transport, vessels carrying nuclear material or lighter barges.

ARTICLE III
Operative Dates

(1) Except as provided in paragraph (2) of this Article, this agreement shall become operative upon approval of the Congress.

(2) Those portions of this agreement pertaining to the regional coordination of states' activities under the Coastal Zone Management Act

3. Definition of "vessel" is intended to exempt radioactive transport, military transport and local lighter barges.

1. This allows earlier operative date for Compact activities within the Section 309 of the Coastal Zone Management Act. All other functions of the

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shall become operative immediately as to those States executing it in the form that is in accordance with the laws of the executing States.

(3) This agreement shall become operative as to the Province of British Columbia as a full party upon approval of the Congress.

ARTICLE IV

Pacific Ocean Resources Compact

The Pacific Ocean Resources Compact is created which shall have its offices in one of the party states, shall carry out its duties and functions in accordance with this Compact, shall continue in force and effect in accordance with this Compact, and except as specifically provided in this Compact, shall not be considered an agency or instrumentality of the United States for the purpose of any Federal law. Each State participating in this compact shall appoint two persons, subject to the applicable laws of each State, to undertake the functions and duties of members of the Compact. This compact shall be invested with the powers and duties set forth in this compact.

The term of each commissioner shall be four years. A commissioner shall hold office until a successor is appointed and qualified but the successor's term shall expire four years from legal date of expiration of the term of the predecessor. Vacancies occurring in the office of a commissioner from any reason or cause shall be filled for the

Compact remain inoperative until Congress approves the compact. See also SECTION 1, supra.

1. The language establishing the Compact and relating to the appointment by the states of members is adapted from the federal act creating the Pacific Northwest Electric Power and Conservation Planning Council. P.L. 96-501, Sec. 4(a)(2).

2. Two members from each state satisfies the equal representation requirement. (Bader, p. 14)

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unexpired term by the State represented by the vacancy. Any State may remove the commissioner for that State in accordance with the statutes of the State concerned. Each commissioner may delegate to a deputy, the power to be present and participate, including voting as the representative or substitute, at any meeting of or hearing by or other proceeding of the commission.

The Compact shall invite the Director of the United States Department of Transportation and the Administrator of the United States Environmental Protection Agency or their designees to participate as nonvoting members of the Compact.

ARTICLE V

Pacific Ocean Resources Compact
Duties

The Pacific Ocean Resources Compact shall:

(1) Facilitate the prevention of oil and hazardous substance spills through the establishment of uniform safety standards for routes, crews and equipment for vessels transporting oil and hazardous substances within the compact zone.

(2) Coordinate a network of oil and hazardous substance spill response plans and programs of the party states and federal agencies and maintain an informational clearinghouse related to spill response, including a directory of personnel, equipment, technical expertise, organizations and other resources.

3. Allows input from potentially affected federal agencies. (Bader, p. 15)

1. Addresses in a very broad manner the recommendation of the States/BC Task Force as discussed above.

2. Gives Compact body broad standard setting, monitoring and enforcement powers as required for interstate compact. (Bader, p. 13)

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(3) Coordinate among the various state ocean resources programs that may be established by each party state and serve as a forum for discussion and resolution of ocean issues or conflicts of interest to the party states.

(4) Recommend to the governors and legislatures of the party states and the Congress of the United States needed state or federal legislation to further the purposes and function of this compact.

(5) Provide opportunities for public participation in Compact activities by holding meetings of the Compact in various locations of the party states, providing adequate public notice of meetings, providing opportunities for public comment at meetings, appointing qualified public members to advisory committees and developing a public outreach program.

(6) Designate state agency officials to act on behalf of the Compact as liaisons with federal agencies.

(7) Develop a comprehensive coastwide oil and hazardous substance spill response system.

(8) Identify the regional data needs about renewable resources and the location of renewable resources, and establish a method for compiling the data in a format that can be shared by all parties.

(9) Consult with and advise any pertinent state or federal agency with regard to problems connected with ocean resources management and

3. One advantage of the interstate compact arrangement is increased regulatory responsiveness to local needs; by encouraging public participation in Compact activities, this advantage is even more evident. (See Bader, pp. 7-8)

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recommend the adoption of any rules or regulations the commission considers advisable and that are within the jurisdiction of the agency.

ARTICLE VI

Pacific Ocean Resources Compact Organization

(1) The Compact shall select a chairperson and a vice chairperson and shall appoint and at its pleasure remove or discharge such officers and employees as may be required to carry the provisions of this compact into effect and shall fix and determine their duties, qualifications and compensation. The compact shall adopt rules and regulations for the conduct of its business. It may establish and maintain one or more offices for the transaction of its business and may meet at any time or place within the territorial limits of the signatory States but must meet at least once a year.

(2) The compact may:

(a) Accept grants and gifts;

(b) Enter into contracts for whose performance the compact shall be solely responsible in order to support its operations.

(c) Conduct and prepare, independently or in cooperation with others, studies, investigations, research and programs relating to the purposes of this compact.

(d) Conduct public hearings on matters pertaining to the purposes of this compact.

(e) Issue subpoenas.

(f) Enforce the rules and

1. Allows Compact to receive and dispose of funds, and to obtain financing beyond states' allocations. See Article XI. (Bader, p. 15)

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regulations adopted by the compact to carry out the purposes of this compact.

ARTICLE VII
Voting and Quorum

A majority of the members shall constitute a quorum. No action or decision of the Compact shall be approved unless the action or decision receives the votes of:

(1) A majority of the members appointed to the Compact, including the votes of at least one member from each State with members on the Compact; or

(2) At least six members of the Compact.

ARTICLE VIII
Support Agencies

The Compact may contract for the staff support necessary to carry out the purposes of this compact or request appropriate agencies of the signatory States to act as the research agencies of the Compact.

The compact may appoint advisory committees for the purpose of advising the Compact upon regional ocean resources issues, data needs and format and other purposes related to the Compact's activities.

ARTICLE IX
States' Powers Under Compact

Except as specifically provided in this agreement, nothing in this compact shall be construed to limit the powers of any State or to repeal or prevent the enactment of any legislation or the

1. The voting mechanism set forth here is same as for Northwest Power Planning Council. P.L. 96-501, Sec. 4 (c)(2).

2. This voting mechanism avoids a requirement for unanimous consent by the Compact, which is not acceptable. (Bader, p. 14)

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enforcement of any requirement imposing additional conditions and restrictions to conserve ocean resources.

ARTICLE X

Absence

Continued absence of representation or of any Compact member from any party State shall be brought to the attention of the Governor of the State not represented.

ARTICLE XI

Funding

Each party state shall contribute to the support of the Compact according to the state's relative proportion of the state's gross state product, but each state must contribute at least 10 percent of the total annual budget for the Compact and shall not be required to contribute more than 60 percent of the total annual budget for the Compact.

The annual contribution of each party State shall be figured to the nearest \$100.

The Compact shall prepare an annual budget to be presented to the Governors and legislators of the party states. The budget shall not exceed \$_____, adjusted annually according to the national consumer price index.

1. Compact must be able to receive financing beyond simple allocations by member states. (Bader, p. 15)

2. See also Article VI (2).

3. Should the budget maximum be adjusted to a CPI identified locally (i.e., West Coast), or should a national CPI be used?

ARTICLE XII

Withdrawal from Compact

This compact shall continue in force and remain binding upon each State until renounced by it. Renunciation of this compact must be

1. Same as Pacific Marine Fisheries Compact.

2. Should we add a requirement that remaining party states must

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preceded by sending six months' notice in writing of intention to withdraw from the compact to the other States that are parties to the compact.

approve withdrawal? This would be consistent with the language of the 9th Circuit Court in Seattle Master Builders v. Pacific Northwest Electric Power and Conservation Planning Council, 786 F.2d 1359, 1363 (9th Cir. 1986).

MEMORANDUM

TO: WLC Ocean Resources Committee Members
Other Interested Parties

FROM: Assemblymember Sam Farr (CA), Chair

DATE: 13 April 1990

SUBJECT: Committee Meeting Follow-Up

Enclosed is a copy of the summary of our meetings in Seattle on March 31 and April 1. The two-day meeting covered a broad range of topics, focusing on interstate compacts in ocean management, and was very well received. As the summary indicates, representatives of nearly every state or island government on the Ocean Resources Committee were present. Thanks to all attendees for making the meeting such a success.

The next meeting of the full Ocean Resources Committee will be at the WLC Annual Meeting in Anchorage, Alaska on September 23-26. A subcommittee of the full Ocean Resources Committee will likely meet in conjunction with the Pacific Fisheries Legislative Task Force meeting in Alaska this June to continue discussion of forming an interstate compact among the Pacific states and British Columbia. The program for the WLC Annual Meeting is still in development, but the first meeting of the Ocean Resources Committee will be on Sunday morning, September 23. Reservation materials for the 1990 WLC Annual Meeting will be mailed to every western state legislator in late May or early June.

OCEAN RESOURCES COMMITTEE
MEETING SUMMARY

Seattle, Washington
31 March & 1 April 1990

Attendance

Committee Members:

Assemblymember Sam Farr (CA), Chair
Senator Herminia Dierking (GU), Vice-Chair
Representative Peter Apo (HI), Vice-Chair
Representative Cliff Davidson (AK)
Senator Fred Zharoff (AK)
Assemblymember Dan Hauser (CA)
Senator Bill Bradbury (OR)
Representative Larry L. Campbell (OR)
Senator Jack Metcalf (WA)

Other Legislators:

Senator Drue Pearce (AK)
Senator Mike Szymanski (AK)
Representative Ken Jacobsen (WA)
Representative Larry Phillips (WA)
Representative Nancy Rust (WA)

Legislative Staff:

Jim Rote, Legislative Staff (CA)
Joy Skalbeck, Legislative Staff (CA)
Darryl Young, Legislative Staff (CA)
Ernie Cid, Legislative Staff (GU)
Peter Green, Legislative Staff (OR)
Jeannette Holman, Legislative Counsel (OR)
Harry Reinert, Legislative Staff (WA)
Andrew Grose, WLC Director
William B. Hull, WLC Staff

Guests:

Carol Alexander, Greenpeace
Xan Augerot, Washington Sea Grant
Harry Bader, University of Alaska
Steve Duca, PIRO

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Lynne Ewing, Ministry of Energy, Mines & Petroleum Resources (BC)
John Fitzpatrick, Jr., PIRO
Geoff Gibbs, British Petroleum America
Marc Hershman, University of Washington
Richard Hildreth, University of Oregon
Barbara Johnson, Ministry of Regional & Economic Development (BC)
Jeanne Moore, Consultant
Lee Rees, Attorney General's Office (WA)
Bill Schramm, NOAA/COAP
Greg Sorlie, Department of Ecology (WA)
Ron Wagner, Port Angeles Pilots

Saturday, March 31

The morning program began with a roundtable discussion of recent ocean issues and ocean-related legislation in the Pacific states and island governments. The discussion concentrated on oil spill prevention and response issues. Members distributed copies of legislation and summaries of legislation.

G. Stephen Duca, Vice President for Readiness and External Affairs for the Petroleum Industry Response Organization (PIRO), made the morning's opening presentation. PIRO was formed by representatives of the oil industry to establish a national capability to respond to catastrophic accidents such as the Exxon Valdez grounding. Mr. Duca briefed committee members on the progress of PIRO to date and answered questions concerning the time scale for implementation of the PIRO response capability.

Greg Sorlie of the Washington Department of Ecology briefed committee members on the recent work of the Pacific States/British Columbia oil spill task force. The task force is composed of representatives of the governors of California, Oregon, Washington and Alaska, as well as the premier of British Columbia. Its mission is to pool regional resources toward prevention of and response to major oil spills. Mr. Sorlie discussed the findings of the task force and answered questions concerning implementation of the task force's recommendations.

Ms. Lee Rees of the Washington Attorney General's Office discussed recent developments in federal oil spill legislation. Both the House of Representatives and the Senate have passed bills which are now being reconciled in conference committee. Ms. Rees discussed the differences in the bills and areas of concern to the states. She also briefly discussed an oil spill manual which is being prepared for state attorneys general to assist them in with legal issues concerning oil spills.

The rest of the afternoon was spent in discussion of the validity of forming an interstate compact among the Pacific States and British Columbia to deal with certain ocean management issues. The idea of an interstate compact had first been proposed by the Committee in a resolution passed at the WLC Annual Meeting in Monterey last November.

Professor Dick Hildreth of the University of Oregon made the initial presentation concerning interstate compacts and ocean management. He contended that Section 309 of the Coastal Zone Management Act (CZMA) "preauthorizes" the formation of interstate compacts in the ocean realm, as long as they do not attempt to usurp federal authority. Professor Hildreth encouraged the Committee to consider drafting such a compact. In addition, he pointed out that the current version of the CZMA being debated in Congress has deleted reference to interstate compacts. At his suggestion, the Committee drafted a letter to Congress requesting that the "preauthorization" of interstate compacts currently embodied in the CZMA be included in any reauthorization.

William Schramm, Chief of the National Ocean Service Ocean Applications Group, discussed the establishment and function of the Center for Ocean Analysis and Prediction (COAP) in Monterey. COAP is a new and unique NOAA Center staffed by personnel from all five NOAA line organizations and charged with the mission of preparing and distributing oceanographic information. Mr. Schramm presented the idea of the Pacific states pooling financial resources to provide for the establishment of a state liaison office between this new NOAA Center and the individual states. The topic will be discussed again at later Committee meetings.

Professor Harry Bader of the University of Alaska discussed his research on the efficacy of using interstate compacts to regulate oil transportation and oil spill response. He began with an overview of interstate compacts and the general rules by which Congress finds interstate compacts to be legitimate. He discussed the advantages and disadvantages of forming an interstate compact under the "preauthorization" of CZMA Section 309 as opposed to obtaining Congressional ratification.

Senator Bill Bradbury (OR) was the final speaker of the afternoon. He outlined the key issues concerning the Committee's drafting of an interstate compact and set the agenda for the next day's discussions.

Sunday, April 1

The morning's discussions concerned the drafting of an interstate compact. Copies of compact language from California and Oregon were distributed and compared. Discussion centered on the scope of issues to be dealt with in a compact and the degree to which a legitimate interstate interest, separate from that of the federal government, could be articulated. Committee members agreed to form a subcommittee to further the discussions of an interstate compact. The subcommittee is composed of Assemblyman Hauser (CA), Senator Bradbury (OR), Representative Jacobsen (WA) and Senator Zharoff (AK). Plans call for the subcommittee to meet in conjunction with the next meeting of the Pacific Fisheries Legislative Task Force in Alaska this June.

In addition, the Committee directed staff to investigate the possibility of obtaining funding through CZMA Section 309 to fund the establishment of an interstate compact. Staff will contact the National Coastal Research Institute to determine the procedure for applying for such funding.

WBH:orsmsum

Gross State Product by Industry, 1963-86

IN this article, BEA introduces annual estimates of gross state product (GSP) by component and by industry for each State and the District of Columbia for the period 1963-86 (tables 1 and 2). These estimates are the most comprehensive measures of production available for States and will improve the basis for analyzing and forecasting trends in State economic activity.

GSP is the gross market value of the goods and services attributable to labor and property located in a State. It is the State counterpart of the Nation's gross domestic product (GDP).

BEA prepares GSP estimates for 61 industries. For each industry, GSP is composed of four components: (1) Compensation of employees (hereafter termed "compensation"); (2) proprietors' income with inventory valuation adjustment and capital consumption allowances ("proprietors' income"); (3) indirect business tax and nontax liability ("IBT"); and (4) other, mainly capital-related, charges ("capital charges").¹ For the farming, mining, construction, and manufacturing industries, BEA directly estimates total GSP and three components—compensation, proprietors' income, and IBT—and then subtracts the three components from GSP to get capital charges. For the other industries, BEA directly estimates each

of the four components of GSP and then sums the components to get GSP.

Previously, earnings by place of work—estimated in connection with State personal income—was the only part of GSP that BEA published regularly by industry. Earnings includes most of the compensation and proprietors' income GSP components, but excludes capital charges and IBT. (Table A shows in detail how GSP corresponds to earnings and GDP.) The capital charges component reflects capital stocks and profit rates by State. The IBT component reflects liabilities charged to business expense, most of which are sales and property taxes levied by State and local governments.²

In the absence of State estimates of capital charges and IBT, earnings (or wages and salaries) have often been "blown up" to approximate GSP in nonfarm industries.³ This procedure assumes that each State's share of total GSP for the Nation in an industry equals its share of earnings in the industry.⁴ That is, blowups assume away State-to-State differences in capital stocks and rates of return to capital and in tax structures and rates. Blowups are particularly prone to error where earnings are a small portion of GSP, such as in the real estate, oil and gas extraction, petroleum refining, and other capital-intensive industries. BEA's GSP estimates overcome, for the most part, the limitations of blowup estimates.

BEA estimates GSP in both current and constant dollars. Current-dollar

GSP estimates reflect changes in the command over resources associated with production and are particularly useful for analyzing the differential regional effects of large changes in relative output prices, such as the changes in energy and agricultural prices in the 1970's and 1980's.

Constant-dollar GSP estimates reflect changes in the physical volume of production and are particularly useful for comparing regional trends in labor productivity or for projecting the volume of industrial output. Consequently, the constant-dollar GSP estimates will be used in the set of BEA regional projections to be published in 1990 (when the GSP estimates will be updated).

The constant-dollar GSP estimates are now based on national price deflators by industry. At some point, it may be possible to develop State price data to improve the constant-dollar estimates. Such data would improve the estimates for those industries—such as energy, construction, real estate, and State and local government—in which prices vary regionally.

Analyzing Regional Growth Patterns Using GSP

This section focuses on changes in regional shares of national totals for GSP and its components, emphasizing what the GSP estimates show about regional growth patterns that is not shown by compensation—the component that corresponds most closely to the measures (earnings or wages and salaries) commonly used in blowups. The discussion is based on current-dollar estimates for economic census years 1967, 1977, and 1982, and for 1986 (the most recent year for which estimates have been made).

From 1977 to 1986, the share of economic activity generated in the Na-

NOTE.—Daniel Garnick, Edward Trott, Jr., and Vernon Renshaw developed the methodology for the estimates, and the last two took the lead in preparing and evaluating the estimates, under the supervision of Hugh Knox. Elizabeth Rozycki, Bruce Levine, and Kenneth Horowitz participated in the preparation of the estimates; they were assisted by Jamila Bomani, Shirley Bell, Shirley Watson, and Arletha Mason. Wendy Graves provided secretarial assistance.

1. For a discussion of the sources and methods for the GSP estimates, including a list of the 61 industries for which estimates are available, see the appendix.

2. Property taxes on owner-occupied housing are included because owner-occupied housing is treated as business in the national income and product accounts.

3. For farming, the U.S. Department of Agriculture regularly publishes the data items needed to estimate GSP directly.

4. See John W. Kendrick and C. Milton Jaycox, "The Concept and Estimation of Gross State Product," *Southern Economic Journal* 32 (October 1965): 153-68.

tion's interior regions—whether measured by GSP or compensation—declined more than 3 percentage points, while the share generated by regions along the Atlantic and Pacific coasts increased (table B). Relative weakness in the interior regions was apparent in the sharp declines in the manufacturing and farming industries of the Great Lakes and Plains regions in the late 1970's and early 1980's and then spread to the Southwest, Rocky Mountain, and interior Southeast regions after 1982, as declining oil prices adversely affected the regions' energy-oriented industries. In both the Great Lakes region in 1977-82 and in the energy-oriented regions in 1982-86, the capital charges component of GSP had substantially larger

relative declines than did compensation.

Manufacturing in the Great Lakes region

The Great Lakes region dominated the relative economic decline of the interior regions in both manufacturing and all industries combined from 1977 to 1982. Its share of GSP for manufacturing declined 5.5 percentage points (to 23.0 percent of the Nation), and its share of GSP for all industries declined 2.9 points (to 16.9 percent). The other interior regions combined, in contrast, increased their share of both manufacturing GSP (by 1.9 points) and all-industry GSP (2.6 points) over this period.

The Great Lakes' relative loss of both manufacturing and all-industry GSP occurred in part because the region's manufacturing profitability declined, relative to other regions, from the late 1960's. From 1967 to 1982, capital charges in manufacturing fell as a percentage of manufacturing GSP by 8.9 points (to 16.4 percent) in the Great Lakes region; in all other regions combined, the percentage fell only 1.8 points (to 21.8 percent). In addition, the region's loss reflected its heavy dependence on manufacturing industries that were hard hit by the 1980 and 1981-82 recessions and by increasing competition from foreign producers.

Forecasts and projections—including those of BEA—made in the late

Table A.—The Relation of Gross National Product and Gross Domestic Product to the Totals of State Earnings and Gross State Product, 1982

(Billions of dollars)

	Gross national product ¹	Rest of the world ¹	Gross domestic product ¹	State earnings ²	Gross state product				Total
					Compensation of employees	Proprietors' income with IVA and OCA	IBT and nontax liability	Capital-related charges	
Compensation of employees:									
Wages and salaries	1,586.1	-0.1	1,586.2	* 1,579.5	* 1,579.1				1,579.1
Supplements to wages and salaries:									
Employer contributions for social insurance	157.3		157.3	* 153.7	* 153.7				153.7
Other labor income	163.6		163.6	* 163.5	* 163.5				163.5
Proprietors' income with inventory valuation and capital consumption adjustments:									
Farm:									
Proprietors' income with inventory valuation adjustment	33.9		33.9	* 32.4		33.9			33.9
Capital consumption adjustment	-9.3		-9.3			(*)			
Nonfarm:									
Proprietors' income	148.5		148.5	148.5		148.5			148.5
Inventory valuation adjustment	-5		-5	-5		-5			-5
Capital consumption adjustment	2.9		2.9	2.9		(*)			
Rental income of persons with capital consumption adjustment:									
Rental income of persons	54.5		54.5					54.5	54.5
Capital consumption adjustment	-40.8		-40.8					(*)	
Corporate profits with inventory valuation and capital consumption adjustments:									
Profits before tax	169.6	28.0	141.5					141.5	141.5
Inventory valuation adjustment	-10.4		-10.4					-10.4	-10.4
Capital consumption adjustment	-9.2		-9.2					(*)	
Net interest	272.3	23.2	249.1					249.1	249.1
Business transfer payments	14.3		14.3					14.3	14.3
Indirect business tax and nontax liability	258.8		258.8				258.8		258.8
Less: Subsidies less current surplus of government enterprises	8.7		8.7					8.7	8.7
Capital consumption allowances with capital consumption adjustment:									
Capital consumption allowances:									
Corporate	225.7		225.7					225.7	225.7
Noncorporate	95.1		95.1			95.1			95.1
Less: Capital consumption adjustment:									
Corporate	-9.2		-9.2					(*)	
Noncorporate	-53.1		-53.1			* -5.9			-5.9
Statistical discrepancy	-1		-1						
Total	3,166.0	61.2	3,214.8	1,317.0	1,896.3	282.9	258.8	666.1	3,104.1

IVA Inventory valuation adjustment

OCA Capital consumption allowance

IBT Indirect business tax

1. For definitions, see SURVEY OF CURRENT BUSINESS, July 1987, pp. 104-106.

2. For definitions, see State Personal Income: Estimates for 1979-83 and a Statement of Sources and Methods (1984).

3. Differs from the gross domestic product entry in that it excludes the wages and salaries of Federal civilian and military personnel stationed abroad (\$8.8 billion) and includes wages and salaries paid to students by State colleges and universities (\$1.7 billion); other statistical revisions not yet incorporated into gross domestic product (\$0.1 billion); and wages and salaries paid to U.S. residents employed by international organizations and by foreign embassies and consulates located in the United States (\$0.3 billion).

4. Differs from the gross domestic product entry in that it excludes the wages and salaries of Federal civilian and military personnel stationed abroad (\$8.8 billion) and includes wages and salaries paid to students by State colleges and universities (\$1.7 billion).

5. Differs from the gross domestic product entry in that it excludes employer contributions for social insurance of Federal civilian and military personnel stationed abroad (\$3.6 billion).

6. Differs from the gross domestic product entry in that it excludes other labor income of Federal civilian personnel stationed abroad (\$0.1 billion).

7. Differs from the gross domestic product entry because different data sources are used.

8. When income and capital consumption allowances are parts of the same aggregate, the two associated entries for the capital consumption adjustment cancel. In the case of the capital consumption allowance for buildings and equipment owned and used by nonprofit institutions serving individuals, there is no income, and the capital consumption adjustment of \$5.9 billion is included in gross product.

Note.—Not all line items of gross domestic product or gross state product are available by industry.

1970's substantially underestimated the Great Lakes' relative decline from 1977 to 1982. Apart from not anticipating the severity of the 1981-82 recession, the forecasts were based on trends in compensation only. While the Great Lakes' share of compensation in manufacturing had been nearly constant in the decade preceding the forecasts, its share of capital charges in manufacturing had declined substantially.

[Percentage-point change in share of U.S. total for Great Lakes manufacturing]

	1967-77	1977-82
GSP	-1.30	-5.50
Capital charges	-3.56	-9.19
Compensation	-.07	-4.78

Although the Great Lakes region dominated the decline of the interior regions from 1977 to 1982, it had the smallest decline in the all-industry GSP share of any interior region from 1982 to 1986. Some of the Great Lakes' manufacturing industries that had been hard hit—such as the motor vehicles industry—recovered well from the 1981-82 recession. In addition, other manufacturing operations were restructured to improve their relative profitability. In the meantime, the interior regions that had been gaining GSP share began to decline.

Mining in three interior regions

The relative economic decline of the interior regions from 1982 to 1986 was dominated by decline in regions dependent on energy-related mining. Each of the three interior regions with large mining sectors lost share of all-industry GSP from 1982 to 1986 after gaining share from 1977 to 1982.

Energy-related mining—that is, oil and gas extraction and coal mining—dominates the U.S. mining industry, and, even with growth of oil production in Alaska, energy-related mining is concentrated in the interior regions. The Southwest, Rocky Mountain, and interior Southeast regions combined accounted for 75 percent of the Nation's mining GSP in 1977 and still accounted for over 70 percent in 1986.

Large changes in world oil prices affect the States with energy-related mining because they bring large changes in the value of production (GSP) in mining. These changes in production, in turn, can lead to large changes in oil and gas exploration and in related industries—for example, in production of oil drilling equipment and in selected distributive and service industries.

Because compensation is generally small relative to IBT and capital

charges in energy-related mining (especially in oil and gas extraction), compensation alone provides an inadequate basis for analyzing the economic effects of the ups and downs of oil prices. Substantial oil price increases in 1973 and 1979 (associated with the OPEC oil embargo and disruption of oil production in Iran, respectively) increased the value of U.S. oil, gas, and coal production and stimulated domestic exploration up through the 1981-82 recession. As a result, most of the Southwest and Rocky Mountain States and several interior Southeast States (especially Louisiana) experienced a growing share of all-industry GSP. In all three regions, the share of all-industry GSP increased faster than the share of all-industry compensation from 1977 to 1982, reflecting the substantial increase in profits for many producers involved in energy-related mining. In the interior Southeast, the share of all-industry GSP increased while the share of compensation actually declined slightly. In the Southwest, where three of the four States have important oil and gas extraction industries, the share of GSP increased by more than 2 percentage points.

Oil prices peaked in 1981, and their subsequent fall began to eliminate the gains in share of all-industry GSP in the Southwest, Rocky Mountain, and interior Southeast regions. The Southwest and Rocky Mountain regions each had declines in share from 1982 to 1986 that amounted to more than one-half of their gains from 1977 to 1982, and the interior Southeast experienced a decline more than twice its earlier gain. As in the case of the 1977-82 "boom," the 1982-86 "bust" resulted in larger changes in share of all-industry GSP than compensation for all three regions.

Table B.—GSP and Compensation as a Share of U.S. Total, All Industries, for Regions for Selected Years, 1967-86

	Percent of U.S. total				Percentage-point change in share of U.S. total		
	1967	1977	1982	1986	1977-86	1977-82	1982-86
Coastal regions:							
Total:							
GSP	52.88	51.77	52.04	55.00	3.23	0.27	2.96
Compensation	55.21	53.31	54.21	56.60	3.29	.90	2.39
New England:							
GSP	5.92	5.25	5.30	5.87	.62	.05	.57
Compensation	6.35	5.59	5.73	6.24	.65	.14	.51
Midwest:							
GSP	23.01	19.97	18.88	19.52	-.45	-1.09	-.64
Compensation	24.55	21.07	20.10	20.42	-.65	-.97	-.32
Far West:							
GSP	14.56	15.74	16.37	16.96	1.22	.63	.59
Compensation	14.87	15.58	16.52	17.02	1.44	.94	.50
Coastal Southeast:							
GSP	9.40	10.81	11.49	12.66	1.85	.68	1.17
Compensation	9.44	11.07	11.86	12.91	1.84	.79	1.06
Interior regions:							
Total:							
GSP	47.12	48.23	47.96	45.00	-3.23	-.27	-2.96
Compensation	44.79	45.69	45.79	43.40	-3.29	-.90	-2.39
Great Lakes:							
GSP	22.00	19.83	16.96	16.72	-3.11	-2.88	-.23
Compensation	21.81	20.55	17.73	17.32	-3.23	-2.82	-.41
Plains:							
GSP	7.61	7.54	7.33	6.98	-.56	-.21	-.35
Compensation	6.92	7.09	6.83	6.55	-.54	-.26	-.28
Southwest:							
GSP	7.27	9.43	11.50	10.26	.83	2.07	-1.24
Compensation	6.71	8.33	10.23	9.41	1.06	1.90	-.82
Rocky Mountain:							
GSP	2.22	2.74	3.15	2.87	.13	.41	-.28
Compensation	2.07	2.62	2.97	2.73	.11	.35	-.24
Interior Southeast:							
GSP	8.03	8.70	9.04	8.17	-.53	.34	-.87
Compensation	7.29	8.10	8.08	7.40	-.70	-.97	-.63

1. Includes Alaska and Hawaii.

2. Consists of Virginia, North Carolina, South Carolina, Georgia, and Florida.

3. Consists of West Virginia, Kentucky, Tennessee, Arkansas, Louisiana, Mississippi, and Alabama.

Appendix—Sources and Methods

The GSP estimates presented in this article are an extension of the benchmark estimates published in a 1985 BEA staff paper.⁵ The new estimates include (1) updates of the 1963,

5. See BEA Staff Paper #2, *Experimental Estimates of Gross State Product by Industry* (Washington, DC: U.S. Government Printing Office, 1985). The paper is available from the National Technical Information Service, 5285 Port Royal Road, Springfield, VA 22161; order no. PB-85-240-885; price \$13. The paper contains an extensive discussion of sources and methods.

1967, 1972, and 1977 benchmark-year estimates published previously, (2) 1982 benchmark-year estimates, and (3) annual estimates for nonbenchmark years. To make the previously published benchmark-year estimates consistent with the 1982 estimates, they are adjusted to incorporate both the 1985 revisions to the national income and product accounts and re-

cently completed revisions to the State personal income series.

Compensation and proprietors' income

Annual estimates by State and industry of two components of compensation—wages and salaries, and other labor income—as well as of proprietors' income with inventory valuation adjustment (IVA) are from BEA's State personal income series.⁶ Wages and salaries, in turn, is part of the basis for assigning to States the component of compensation not measured in the personal income account—employer contributions for social insurance—and proprietors' income with IVA is the basis for assigning noncorporate capital consumption allowances.

Capital charges

For the benchmark years, the sources and methods for capital charges differ among industries.

Goods-producing industries.—For 27 agricultural, mining, construction, and manufacturing industries, BEA estimates capital charges by first estimating total GSP and then subtracting compensation, proprietors' income, and IBT. Economic census data on value added in production, adjusted to conform to BEA's income and product definitions, are the basis for estimating total GSP.

Regulated distributive and service industries.—For seven transportation, communication, utility, and finance industries, data contained in financial reports filed by firms with regulatory agencies are the basis for estimating capital charges. BEA employs indicators of capital stock or its use—for example, airline boardings—to assign capital charges for multistate firms to States.

Real estate industry.—For this industry, BEA mainly uses data from the population and housing censuses and the U.S. Department of Agriculture to assign capital charges to States in accordance with the location of real property.

6. See *State Personal Income: Estimates for 1929-82 and a Statement of Sources and Methods* (1984). (Available from: Economic and Statistical Analysis/BEA, U.S. Department of Commerce, Citizens and Southern National Bank, 222 Mitchell Street, P.O. Box 100606, Atlanta, GA 30384; accession no. BEA REM 84-101; price \$18.) In energy-producing mining industries, proprietors' income with IVA is adjusted to reflect State of production, rather than State of receipt, of income. This adjustment is made mainly to account for income received by limited partners not living in the State where the income is produced.

Tables 1 and 2 follow;
text continues on p. 46.

Table C.—Industries for Which GSP Estimates Are Available

	1972 SIC code
Agriculture, forestry, and fisheries	A
Farms	01-02
Agricultural services, forestry, and fisheries	07-09
Mining	B
Metal mining	10
Coal mining	11-12
Oil and gas extraction	13
Nonmetallic minerals, except fuels	14
Construction	C
Manufacturing	D
Durable goods	
Lumber and wood products	24
Furniture and fixtures	25
Stone, clay, and glass products	26
Primary metal industries	33
Fabricated metal products	34
Machinery, except electrical	35
Electric and electronic equipment	36
Motor vehicles and equipment	371
Transportation equipment, excluding motor vehicles	372-79
Instruments and related products	38
Miscellaneous manufacturing industries	39
Nondurable goods	
Food and kindred products	20
Tobacco manufactures	21
Textile mill products	22
Apparel and other textile products	23
Paper and allied products	26
Printing and publishing	27
Chemicals and allied products	28
Petroleum and coal products	29
Rubber and miscellaneous plastic products	30
Leather and leather products	31
Transportation and public utilities	E
Railroad transportation	40
Local and interurban passenger transit	41
Trucking and warehousing	42
Water transportation	44
Transportation by air	45
Pipelines, except natural gas	46
Transportation services	47
Communication	48
Electric, gas, and sanitary services	49
Wholesale trade	F
Retail trade	G
Finance, insurance, and real estate	H
Banking	60
Credit agencies other than banks	61
Holding companies and investment services	62, 67
Insurance carriers	63
Insurance agents, brokers, and services	64
Real estate	65-66
Services	I
Hotels and other lodging places	70
Personal services	72
Business services	73
Auto repair services and garages	75
Miscellaneous repair services	76
Motion pictures	78
Amusement and recreation services	79
Health services	80
Legal services	81
Educational services	82
Social services and membership organizations	83, 86
Miscellaneous professional services	84, 89
Private households	88
Government	
Federal civilian government	
Federal military government	
State and local government	91-94

Data Availability

The GSP estimates presented here, as well as more detailed tabulations, are available on magnetic tape and personal computer diskettes. A magnetic tape containing total GSP by two-digit industry in both current and constant (1982) dollars for the United States, BEA regions, and States costs \$200. Diskettes cost \$20 each and are available by BEA region; a diskette for a region contains estimates for the United States, the BEA region, and each State of the region. (The Southeast region, on two diskettes, costs \$40.)

Orders should be addressed to: Economic and Statistical Analysis/BEA, U.S. Department of Commerce, Citizens and Southern National Bank, 222 Mitchell Street, P.O. Box 100606, Atlanta, GA 30384. Orders must include a check, payable to Economic and Statistical Analysis/BEA. ESA/BEA accession numbers follow.

Magnetic tape BEA REA 88-401

Diskettes:

New England BEA REA 88-402
 Midwest BEA REA 88-403
 Great Lakes BEA REA 88-404
 Plains BEA REA 88-405
 Southeast (AL-LA) BEA REA 88-406
 Southeast (MS-WV) BEA REA 88-407
 Southwest BEA REA 88-408
 Rocky Mountain BEA REA 88-409
 Far West (plus AK and HI) BEA REA 88-410

Table 1.—Total Gross State Product, by Component, for States and Regions for Selected Years, 1963-84

(Millions of dollars)

State and region	1963	1967	1972	1973	1974	1975	1976	1977	1978	1979	1980	1981	1982	1983	1984	1985	1986
United States:																	
Gross state product	698,547	803,860	1,195,975	1,340,906	1,449,062	1,571,442	1,750,905	1,957,586	2,213,303	2,458,060	2,670,299	2,966,852	3,104,127	3,339,980	3,707,011	3,963,347	4,191,708
Compensation	341,828	468,552	719,014	806,347	886,317	941,770	1,060,715	1,169,152	1,321,569	1,484,174	1,629,168	1,797,907	1,896,340	2,009,966	2,201,485	2,357,968	2,490,302
Proprietors' income	76,933	95,573	134,932	158,774	163,554	175,772	192,344	213,396	244,059	269,206	285,222	285,096	282,901	302,955	332,108	380,708	418,163
Capital charges	125,512	169,600	230,895	255,026	271,187	313,904	356,168	409,777	469,609	515,328	558,827	652,464	666,051	744,479	839,504	891,530	936,520
Indirect business taxes	54,574	70,135	111,134	120,759	129,024	139,996	161,678	165,661	178,066	189,332	213,281	251,476	258,835	282,560	313,914	333,161	347,720
New England:																	
Gross state product	34,994	47,615	68,006	74,358	78,750	83,310	92,373	102,828	114,712	126,634	138,413	155,153	164,575	183,072	204,107	225,201	245,850
Compensation	21,931	29,767	43,477	48,216	51,790	53,985	59,278	65,519	73,335	82,442	91,794	100,919	108,594	118,106	131,842	143,470	155,479
Proprietors' income	3,722	4,758	6,232	6,797	7,052	7,142	8,416	9,390	10,533	11,653	11,426	14,009	14,378	16,876	19,337	21,234	23,330
Capital charges	6,335	9,384	11,776	12,402	12,285	13,893	15,636	18,161	20,422	21,705	23,677	27,798	28,452	33,396	38,548	43,796	47,535
Indirect business taxes	8,006	3,706	6,520	7,143	7,623	8,290	9,043	9,958	10,423	10,834	11,516	12,428	13,150	14,618	16,224	17,532	18,718
Connecticut:																	
Gross state product	10,076	14,045	19,325	21,232	22,732	23,945	26,491	29,547	32,995	36,404	39,752	44,612	47,241	52,777	59,363	64,694	70,639
Compensation	6,117	8,521	12,073	13,570	14,846	15,347	16,648	18,437	20,736	23,507	26,424	29,132	31,407	34,707	37,714	41,073	44,319
Proprietors' income	1,158	1,523	1,862	1,991	2,003	2,060	2,424	2,744	3,046	3,366	3,124	3,958	4,007	4,639	5,385	6,879	6,583
Capital charges	2,001	2,987	3,439	3,535	3,604	4,083	4,751	5,433	6,092	6,363	6,690	7,933	7,723	9,529	10,770	11,867	13,437
Indirect business taxes	791	1,014	1,951	2,136	2,278	2,475	2,687	2,933	3,121	3,268	3,513	3,829	4,104	4,763	5,384	5,826	6,228
Maine:																	
Gross state product	2,401	3,128	4,584	5,150	5,575	5,857	6,811	7,515	8,457	9,432	10,200	11,325	12,099	13,375	14,782	15,896	17,326
Compensation	1,469	1,924	2,806	3,118	3,390	3,607	4,158	4,550	5,089	5,663	6,293	6,849	7,363	7,930	8,680	9,259	10,073
Proprietors' income	296	367	550	596	612	685	921	978	1,091	1,094	1,081	1,289	1,198	1,436	1,673	1,907	1,982
Capital charges	423	566	789	854	865	1,024	1,148	1,362	1,638	1,922	2,062	2,263	2,522	2,813	3,119	3,401	3,760
Indirect business taxes	214	271	458	482	507	642	684	625	689	753	824	924	1,017	1,144	1,276	1,378	1,462
Massachusetts:																	
Gross state product	17,222	22,992	33,179	36,163	37,938	40,234	44,100	49,020	54,087	59,366	65,067	72,780	77,166	85,736	96,980	106,148	115,526
Compensation	11,092	14,740	21,685	23,887	25,495	26,641	29,003	31,810	35,488	39,715	44,127	48,466	52,200	57,126	64,187	69,853	75,554
Proprietors' income	1,616	2,048	2,691	2,890	2,984	3,076	3,498	3,888	4,461	5,049	5,045	6,144	6,489	7,642	8,707	9,550	10,889
Capital charges	2,955	4,361	5,693	5,943	6,770	6,472	7,161	8,406	9,172	9,578	10,672	12,700	12,863	15,052	17,556	19,653	21,489
Indirect business taxes	1,559	1,843	3,110	3,443	3,689	4,045	4,439	4,916	4,966	5,024	5,213	6,470	6,614	8,032	8,563	7,078	7,569
New Hampshire:																	
Gross state product	1,712	2,446	3,696	4,177	4,451	4,770	5,493	6,291	7,410	8,442	9,326	10,672	11,606	13,137	14,846	16,585	18,518
Compensation	1,044	1,475	2,276	2,610	2,833	2,976	3,418	3,893	4,550	5,218	5,825	6,484	7,079	7,853	8,777	9,796	10,918
Proprietors' income	229	297	411	458	473	506	612	706	799	892	844	1,058	1,076	1,330	1,542	1,739	1,984
Capital charges	306	495	667	736	742	855	964	1,158	1,453	1,663	1,906	2,281	2,520	2,810	3,355	3,753	4,229
Indirect business taxes	181	179	341	374	401	433	478	534	609	670	749	849	981	1,050	1,172	1,270	1,351
Rhode Island:																	
Gross state product	2,528	3,482	4,983	5,350	5,469	5,728	6,393	7,057	7,771	8,521	9,184	10,236	10,592	11,528	12,921	13,961	15,205
Compensation	1,643	2,250	3,328	3,567	3,661	3,772	4,225	4,620	5,146	5,727	6,253	6,804	7,143	7,685	8,465	9,078	9,809
Proprietors' income	224	288	380	409	422	438	501	582	624	690	674	789	842	1,019	1,137	1,278	1,406
Capital charges	443	658	848	907	886	985	1,075	1,208	1,299	1,357	1,426	1,718	1,591	1,712	2,082	2,283	2,580
Indirect business taxes	219	286	428	467	500	533	592	647	703	758	831	925	1,017	1,083	1,206	1,298	1,380
Vermont:																	
Gross state product	1,054	1,522	2,238	2,487	2,584	2,767	3,086	3,399	3,992	4,468	4,894	5,527	5,871	6,519	7,215	7,915	8,636
Compensation	567	857	1,307	1,463	1,562	1,643	1,826	2,009	2,326	2,612	2,868	3,184	3,402	3,838	4,038	4,411	4,803
Proprietors' income	190	234	339	354	357	378	441	493	613	673	708	770	768	811	892	983	1,087
Capital charges	206	319	360	428	417	472	516	594	718	821	931	1,142	1,234	1,500	1,666	1,840	2,040
Indirect business taxes	92	112	222	242	248	263	283	303	335	362	387	431	467	543	625	682	717
Midwest:																	
Gross state product	138,816	184,938	267,003	290,012	307,290	328,345	356,822	390,385	429,335	464,874	499,194	555,801	586,093	641,302	706,636	760,094	818,061
Compensation	86,478	115,020	169,902	186,519	201,281	210,918	227,618	246,317	271,523	299,501	327,720	358,762	381,194	407,102	443,715	475,675	508,622
Proprietors' income	13,409	17,077	23,123	24,362	24,724	25,971	29,539	32,632	36,490	39,543	42,732	46,765	47,422	53,726	59,379	63,379	75,912
Capital charges	26,582	36,782	47,934	50,929	51,423	58,854	64,530	73,652	81,255	84,690	89,563	103,439	107,964	125,378	139,024	150,415	162,934
Indirect business taxes	12,048	16,069	26,045	28,202	29,862	32,602	35,135	38,284	40,608	41,039	42,991	46,335	49,512	56,268	61,575	66,664	70,521
Delaware:																	
Gross state product	1,748	2,409	3,784	4,309	4,298	4,655	5,155	5,609	6,077	6,539	7,047	7,879	8,435	9,275	10,186	10,966	11,706
Compensation	1,096	1,533	2,384	2,587	2,909	3,064	3,367	3,658	4,074	4,495	5,009	5,381	5,795	6,186	6,651	7,168	7,562
Proprietors' income	158	195	292	467	480	477	536	654	678	611	495	616	766	897	1,067	1,110	1,202
Capital charges	400	552	775	894	661	830	847	1,075	1,072	1,044	1,104	1,276	1,297	1,481	1,647	1,782	1,933
Indirect business taxes	96	130	233	281	258	263	306	322	353	389	439	508	577	669	816	992	1,062
District of Columbia:																	
Gross state product	4,517	6,282	9,366	10,062	11,113	12,437	13,742	14,975	16,688	17,308	19,029	20,354	21,402	22,959	25,100	27,185	28,791
Compensation	3,566	5,113	7,475	8,078	8,803	9,671	10,366	11,189	12,228	13,409	14,614	15,746	16,649	17,629	19,013	20,411	21,385
Proprietors' income	212	238	609	692	679	847	871	985	1,129	1,042	1,017	978	1,043	1,113	1,233	1,335	1,476
Capital charges	552	674	876	960	1,177	1,530	1,985	2,247	2,751	2,909	2,738	2,897	2,909	3,338	3,890	4,363	4,808
Indirect business taxes	187	258	406	432	454	490	620	656	679	606	661	736	801	884	990	1,073	1,120
Maryland:																	
Gross state product	9,884	13,756	21,969	24,380	26,282	28,578	31,346	34,361	38,199	41,643	44,912	49,854	52,583	57,898	64,465	70,580	76,504
Compensation	6,060	8,616	14,177	15,823	17,424	18,623	20,540	22,366	25,011	27,732	30,477	33,559	35,374	38,347	42,341	46,063	49,589
Proprietors' income	1,006	1,321	2,078	2,361	2,413	2,638	2,887	3,128	3,487	3,746	3,850	3,888	4,098	4,331	5,120	5,624	6,268
Capital charges	1,874	2,522	3,670	3,989	4,104	4,781	5,201	5,901	6,584	6,917</							

Table 1.—Total Gross State Product, by Component, for States and Regions for Selected Years, 1963-86—Continued

		(Millions of dollars)																	
State and region		1963	1967	1972	1973	1974	1975	1976	1977	1978	1979	1980	1981	1982	1983	1984	1985	1986	
Great Lakes																			
Gross state product	133,425	176,814	246,484	275,578	289,778	307,681	345,033	388,106	432,963	467,946	480,518	523,757	526,210	559,774	624,118	662,480	700,852		
Compensation	74,540	102,197	151,082	170,460	184,105	190,262	214,346	240,230	269,875	297,307	310,070	331,723	336,231	351,337	385,370	409,971	431,330		
Proprietors' income	15,109	19,179	22,605	26,637	27,170	30,373	32,681	36,629	38,966	42,867	39,745	44,002	41,051	43,043	54,471	58,592	63,884		
Capital charges	30,765	40,170	61,318	56,637	54,855	62,334	71,751	83,020	93,443	95,039	95,896	109,561	107,969	120,455	135,632	142,240	150,773		
Indirect business taxes	13,011	18,268	21,479	22,843	23,648	24,712	26,255	28,227	30,696	32,731	34,807	38,471	40,969	45,063	49,214	52,464	56,627		
Illinois																			
Gross state product	39,325	53,048	74,129	82,447	88,592	95,385	104,481	115,465	127,867	137,989	143,110	156,693	159,778	168,074	187,484	196,138	209,666		
Compensation	22,707	31,022	44,956	50,051	54,922	57,501	63,666	70,340	78,445	85,922	90,874	97,772	100,862	104,382	114,214	120,345	128,641		
Proprietors' income	4,581	5,775	7,310	8,945	9,299	11,043	11,368	12,375	13,278	14,796	15,244	15,244	13,669	14,359	18,164	19,733	21,185		
Capital charges	8,544	11,969	15,068	16,165	16,744	18,803	20,862	23,527	26,292	26,950	28,743	31,882	32,752	35,542	39,672	41,772	44,577		
Indirect business taxes	3,494	4,282	6,795	7,286	7,628	8,039	8,585	9,224	9,852	10,321	10,893	11,796	12,494	13,858	15,297	16,178	17,133		
Indiana																			
Gross state product	16,330	21,640	30,024	34,184	35,594	37,718	42,629	47,726	53,386	57,914	59,050	64,456	64,042	67,877	76,086	80,262	84,922		
Compensation	8,898	12,209	17,971	20,329	21,968	22,571	25,760	29,075	32,766	36,217	37,406	40,426	40,553	42,516	48,633	48,951	51,372		
Proprietors' income	2,015	2,454	2,855	4,018	4,548	4,205	4,746	4,766	5,164	5,382	4,844	5,188	4,867	4,889	6,812	7,079	7,896		
Capital charges	3,909	5,184	6,596	7,122	7,288	8,024	9,025	10,534	11,870	12,570	12,908	14,634	14,249	15,569	17,588	18,320	19,364		
Indirect business taxes	1,509	1,794	2,601	2,715	2,790	2,918	3,099	3,351	3,586	3,764	3,892	4,208	4,274	4,863	5,517	6,116	6,508		
Michigan																			
Gross state product	31,434	40,834	56,323	62,894	62,954	65,781	76,702	88,484	98,620	104,512	103,541	111,249	108,627	118,373	132,369	143,719	153,240		
Compensation	18,284	22,922	35,009	39,981	41,733	42,336	49,073	61,125	63,507	69,747	70,517	74,283	73,503	77,848	86,369	94,598	100,670		
Proprietors' income	4,129	4,002	4,222	4,605	4,862	5,042	5,466	6,397	6,761	7,124	6,964	7,654	7,237	7,968	9,530	10,488	11,280		
Capital charges	7,775	9,289	12,230	13,074	10,991	12,869	16,263	19,549	21,156	20,020	18,282	20,276	18,367	22,562	25,699	27,384	29,361		
Indirect business taxes	4,247	4,621	4,862	5,233	5,368	5,533	5,900	6,414	7,096	7,622	8,078	9,087	9,620	10,250	11,069	11,689	12,354		
Ohio																			
Gross state product	33,624	44,488	62,036	69,051	73,692	77,312	86,105	96,613	108,193	117,472	121,642	133,627	134,204	142,682	158,543	167,465	176,102		
Compensation	19,664	26,523	38,845	43,862	47,536	48,852	54,604	60,992	68,146	75,190	78,958	84,618	85,485	89,455	97,692	103,423	107,858		
Proprietors' income	3,472	4,486	5,316	5,798	6,254	6,598	7,304	8,202	8,733	9,568	8,848	9,549	9,127	10,093	12,779	13,826	14,768		
Capital charges	7,785	10,167	12,919	14,164	14,520	16,245	18,245	21,058	24,324	25,166	25,693	30,273	29,644	32,235	36,674	38,343	40,627		
Indirect business taxes	2,703	3,312	4,955	5,228	5,382	5,617	5,953	6,361	6,990	7,548	8,143	9,187	9,948	10,868	11,674	12,319	13,098		
Wisconsin																			
Gross state product	12,712	16,803	23,972	27,001	28,947	31,484	35,115	39,818	44,917	50,059	52,876	57,732	59,558	62,969	69,636	72,716	76,922		
Compensation	6,988	9,522	14,300	16,238	17,948	19,001	21,243	23,698	26,911	30,232	32,315	34,624	35,828	37,366	40,732	42,654	44,789		
Proprietors' income	1,913	2,462	2,902	3,270	3,208	3,485	3,798	4,890	5,030	6,018	6,490	6,368	6,151	5,834	7,186	7,467	8,756		
Capital charges	2,733	3,560	4,504	5,112	5,312	6,394	7,356	8,352	9,802	10,333	10,269	12,496	12,956	14,563	16,099	16,422	18,445		
Indirect business taxes	1,089	1,259	2,266	2,381	2,480	2,605	2,718	2,877	3,175	3,476	3,802	4,244	4,623	5,219	5,667	6,164	6,535		
Minnesota																			
Gross state product	46,418	61,142	90,065	105,823	110,885	121,041	132,332	147,583	167,717	187,820	197,637	222,019	227,437	237,702	265,745	278,528	292,523		
Compensation	24,020	32,414	49,215	55,230	61,357	66,317	74,619	82,920	93,612	105,476	114,436	124,193	129,542	136,236	148,200	156,118	163,006		
Proprietors' income	9,681	11,456	16,670	24,034	20,302	21,166	18,899	22,052	26,770	29,309	23,407	30,797	26,774	23,953	33,376	37,254	42,252		
Capital charges	9,027	12,496	16,718	18,576	20,910	24,683	29,387	32,588	36,315	40,944	46,188	51,248	54,542	58,884	63,625	62,972	64,049		
Indirect business taxes	3,690	4,775	7,463	7,884	8,316	8,875	9,427	10,024	11,019	12,091	13,606	15,782	16,579	18,686	20,514	22,009	23,081		
Iowa																			
Gross state product	8,236	11,052	15,346	18,563	19,408	21,665	23,545	26,233	29,995	33,059	34,442	38,917	37,634	37,157	41,407	42,100	43,836		
Compensation	3,687	5,076	7,519	8,546	9,740	10,660	12,065	13,535	15,048	16,847	18,007	19,139	19,175	19,688	20,785	21,266	21,812		
Proprietors' income	2,384	2,857	3,516	5,288	4,156	4,688	4,029	4,390	6,202	6,019	4,597	6,970	4,848	3,725	6,584	7,141	8,673		
Capital charges	1,522	2,289	3,064	3,453	4,206	4,955	6,065	6,889	7,143	8,384	9,825	10,509	11,084	10,961	11,145	10,302	9,776		
Indirect business taxes	643	829	1,247	1,276	1,306	1,362	1,386	1,418	1,802	1,809	2,013	2,299	2,528	2,807	3,081	3,257	3,464		
Kansas																			
Gross state product	6,449	8,234	12,385	14,334	15,438	16,958	18,775	20,341	22,936	26,433	28,066	31,831	33,287	34,966	38,495	40,364	42,472		
Compensation	3,167	4,146	6,197	7,067	7,964	8,792	9,955	11,103	12,536	14,425	15,964	17,635	18,442	19,218	20,844	21,790	22,789		
Proprietors' income	1,281	1,508	2,689	3,305	3,061	2,934	2,947	3,037	3,360	4,199	2,954	3,841	4,227	4,064	4,747	5,416	6,077		
Capital charges	1,415	1,862	2,466	2,869	3,246	3,961	4,618	4,761	5,358	6,091	7,069	7,683	7,960	8,807	9,789	9,884	10,069		
Indirect business taxes	586	718	1,032	1,092	1,167	1,272	1,366	1,440	1,580	1,718	2,089	2,673	2,657	2,823	3,068	3,408	3,483		
Minnesota																			
Gross state product	10,708	14,291	21,273	25,182	26,638	28,399	31,310	35,595	40,285	45,401	48,846	53,766	55,919	59,371					

Table 1.—Total Gross State Product, by Component, for States and Regions for Selected Years, 1963-86—Continued

(Millions of dollars)

State and region	1963	1967	1972	1973	1974	1975	1976	1977	1978	1979	1980	1981	1982	1983	1984	1985	1986
Alabama:																	
Gross state product	7,196	9,954	15,008	16,986	18,768	20,517	22,132	25,768	29,607	32,769	34,969	38,829	46,328	45,918	48,716	51,919	55,007
Compensation	4,170	5,870	9,157	10,386	11,654	12,509	14,248	16,004	18,165	20,140	21,338	23,785	24,709	26,321	28,632	30,836	32,540
Proprietors' income	1,074	1,192	1,733	2,032	2,376	2,294	2,672	2,782	3,289	3,565	3,301	3,672	3,685	3,866	4,539	4,744	5,124
Capital charges	1,463	2,220	3,041	3,389	3,875	4,338	4,709	5,331	6,315	7,081	7,519	8,861	9,234	10,816	12,247	12,713	13,558
Indirect business taxes	488	674	1,076	1,179	1,262	1,377	1,508	1,661	1,838	2,004	2,211	2,520	2,700	3,093	3,513	3,819	4,016
Arkansas:																	
Gross state product	3,858	5,249	8,336	9,756	10,767	11,551	13,010	14,665	17,154	18,911	20,128	22,885	25,462	25,394	28,716	29,926	31,632
Compensation	1,949	2,723	4,440	5,075	5,721	6,073	7,003	7,979	9,138	10,238	11,138	12,150	12,681	13,639	14,944	15,770	16,628
Proprietors' income	844	976	1,514	2,046	2,223	2,279	2,330	2,593	3,664	3,211	2,781	3,467	3,244	2,996	3,973	4,145	4,317
Capital charges	785	1,180	1,801	2,008	2,144	2,461	2,873	3,215	3,839	4,414	5,042	5,885	6,114	7,089	7,887	7,912	8,624
Indirect business taxes	279	370	581	628	679	738	803	877	963	1,047	1,183	1,393	1,451	1,693	1,923	2,098	2,173
Florida:																	
Gross state product	14,443	20,837	38,478	45,470	49,711	52,989	57,486	64,830	75,367	86,060	97,830	110,787	118,301	132,580	149,554	164,340	177,729
Compensation	7,896	11,543	22,870	27,140	30,262	31,483	34,153	38,126	44,068	50,716	58,625	66,842	72,430	79,150	88,293	96,618	104,448
Proprietors' income	2,467	3,111	5,308	5,992	6,340	6,837	7,736	9,097	10,931	12,441	13,565	15,338	15,506	16,627	18,517	20,725	22,725
Capital charges	2,831	4,069	6,844	8,109	8,508	9,677	10,293	11,826	13,939	15,732	17,389	21,123	21,994	24,832	30,796	33,940	36,292
Indirect business taxes	1,259	1,813	3,656	4,229	4,601	4,893	5,304	5,781	6,430	7,170	8,251	9,484	10,770	11,949	13,942	15,770	16,339
Georgia:																	
Gross state product	10,330	14,867	24,354	27,631	29,646	31,373	35,631	40,354	46,868	51,038	55,503	62,481	68,768	74,968	86,213	94,121	102,922
Compensation	5,894	8,954	15,070	17,159	18,785	19,543	22,202	24,989	28,325	31,857	35,512	39,566	42,734	46,979	52,949	58,290	63,555
Proprietors' income	1,539	1,850	2,633	3,118	3,101	3,236	3,598	3,703	4,332	4,979	4,318	5,210	5,520	6,899	7,259	7,485	8,406
Capital charges	2,110	3,064	4,888	5,410	5,664	6,345	7,381	8,934	10,014	10,888	12,018	13,614	14,014	17,101	19,891	21,572	24,006
Indirect business taxes	697	999	1,767	1,948	2,096	2,249	2,450	2,727	2,996	3,314	3,655	4,092	4,498	5,306	6,048	6,682	7,088
Kentucky:																	
Gross state product	8,570	11,312	16,813	18,762	21,022	22,744	25,444	28,434	32,028	35,234	36,828	40,947	42,286	44,565	49,512	51,234	53,135
Compensation	3,843	5,415	8,635	9,851	11,049	11,868	13,479	15,155	17,199	19,369	20,519	22,222	23,669	25,845	28,018	27,027	28,078
Proprietors' income	1,369	1,610	2,109	2,324	2,526	2,548	3,033	3,592	4,747	4,097	4,238	5,030	4,968	4,449	5,816	5,569	5,689
Capital charges	1,939	2,637	3,897	4,281	4,964	5,790	6,266	7,091	8,063	8,570	8,510	9,381	9,381	10,408	11,998	13,629	14,068
Indirect business taxes	1,420	1,650	2,172	2,306	2,583	2,538	2,666	2,746	3,000	3,199	3,331	3,613	3,844	4,541	4,979	6,106	6,307
Louisiana:																	
Gross state product	9,589	14,134	20,305	22,557	26,662	29,543	34,245	38,003	43,896	51,178	62,166	74,506	75,743	73,990	79,084	79,719	74,426
Compensation	4,480	6,665	9,917	11,041	12,528	14,151	16,325	18,405	21,394	24,377	28,244	32,602	34,342	34,209	35,822	36,375	34,967
Proprietors' income	1,217	1,566	2,205	2,636	3,266	3,390	3,843	4,234	4,999	5,185	5,626	6,084	6,458	6,444	6,866	7,118	7,298
Capital charges	2,817	4,433	5,963	6,577	8,383	9,773	11,201	12,293	14,245	17,184	21,285	24,873	24,729	24,845	26,715	26,820	23,917
Indirect business taxes	1,074	1,471	2,220	2,304	2,485	2,628	2,876	3,071	3,758	4,432	5,010	5,947	6,204	6,763	7,993	9,522	8,581
Mississippi:																	
Gross state product	4,186	5,602	8,841	10,268	10,983	11,870	13,958	15,786	17,959	20,178	21,470	24,545	25,537	26,610	29,637	30,819	31,830
Compensation	2,117	3,055	5,055	5,794	6,445	6,788	7,723	8,700	9,861	11,024	11,974	13,172	13,703	14,265	15,282	16,087	16,706
Proprietors' income	940	1,018	1,448	1,689	1,595	1,555	2,067	2,333	2,455	2,944	2,260	2,526	2,771	2,439	3,287	3,284	3,267
Capital charges	767	1,044	1,78	1,983	2,068	2,563	3,110	3,596	4,360	4,804	5,607	6,857	7,069	7,841	8,786	8,924	9,259
Indirect business taxes	356	486	740	802	875	965	1,059	1,158	1,284	1,407	1,629	1,990	2,006	2,036	2,248	2,426	2,506
North Carolina:																	
Gross state product	12,692	17,124	27,408	30,861	33,033	34,339	39,160	43,754	49,737	54,532	58,576	65,940	68,123	77,669	87,748	93,821	100,961
Compensation	6,381	9,482	15,957	18,033	19,849	20,706	23,313	25,971	29,396	33,029	36,363	40,139	42,322	46,121	51,328	55,462	59,512
Proprietors' income	1,825	2,192	2,957	3,661	3,747	3,841	4,419	4,454	5,294	5,188	5,241	6,142	6,369	6,413	8,349	8,658	9,432
Capital charges	2,429	3,370	5,444	6,114	6,308	7,119	7,971	9,718	11,159	12,144	12,620	14,721	15,052	16,081	20,623	21,698	23,628
Indirect business taxes	1,958	2,080	2,871	3,063	3,134	3,273	3,557	3,888	4,171	4,452	4,988	5,384	5,384	7,208	7,614	8,145	8,506
South Carolina:																	
Gross state product	5,112	7,468	11,714	13,349	14,712	16,514	17,676	19,709	22,391	25,102	27,275	30,788	31,940	35,224	39,581	41,832	44,727
Compensation	3,059	4,564	7,616	8,738	9,843	10,773	11,750	13,037	14,763	16,608	18,414	20,454	21,378	23,159	25,540	27,087	28,762
Proprietors' income	697	885	1,149	1,322	1,478	1,489	1,646	1,740	2,081	2,341	2,096	2,424	2,387	2,232	2,945	3,012	3,181
Capital charges	1,009	1,553	2,160	2,411	2,443	2,728	3,153	3,698	4,157	4,612	5,054	5,964	6,139	7,775	8,254	8,623	9,438
Indirect business taxes	347	467	789	878	949	1,023	1,127	1,234	1,389	1,541	1,712	1,968	2,137	2,423	2,822	3,094	3,290
Tennessee:																	
Gross state product	8,897	12,436	19,842	22,490	24,228	25,990	29,543	33,196	38,289	42,235	45,018	49,881	51,967	56,319	63,207	67,560	72,328
Compensation	4,938	7,149	11,781	13,363	14,864	15,559	17,617	19,891	22,821	25,434	27,528	30,155	31,330	33,436	36,668	39,247	42,007
Proprietors' income	1,445	1,692	2,314	2,772	2,677	2,728	3,372	3,539	4,130	4,687	4,656	4,906	4,920	4,787	6,234	6,522	6,904
Capital charges	1,916	2,749	4,282	4,717	4,917	5,680	6,421	7,390	8,707	9,404	9,781	11,574	12,067	13,983	16,231	16,170	17,370
Indirect business taxes	598	847	1,466	1,637	1,764	1,928	2,133	2,575	2,631	2,840	3,053	3,546	3,561	4,070	4,718	5,281	5,671
Virginia:																	
Gross state product	11,067	16,229	25,232	28,566	31,431	34,345	38,359	42,880	48,434	53,415	58,634	65,816	70,775	78,506	87,589	96,369	104,155
Compensation	6,718	9,369	15,235	18,506	20,558	21,993	24,545	27,316	30,651	34,318	38,209	42,636	46,081	50,043	55,177	60,342	65,414
Proprietors' income	1,188	1,584	2,248	2,462	2,613	2,808	3,091	3,386	4,182	4,296	4,294	4,832	4,683	4,196	6,322	6,777	7,603
Capital charges	2,197	2,895	4,430	4,966	5,270	6,529	7,410	8,638	9,909	10,771	11,770	13,599	14,764	17,021	19,371	21,052	23,385
Indirect business taxes	964	1,380	2,319	2,682	2,791	3,016	3,314	3,539	3,822	4,039	4,361	4,750	5,044	6,236	6,720	7,224	7,708
West Virginia:																	
Gross state product	4,672	5,830	8,443	9,165	10,543	11,781	13,178	14,477	16,172	17,722	19,197	20,702	21,370	21,619	22,885	23,541	24,096
Compensation	2,512	3,266	4,944	5,381	6,337	6,930	7,639	8,556	9,524	10,588	11,385	12,064	12,464	12,801	13,162	13,381	13,581
Proprietors' income	353	457	685	767	909	978	1,167	1,270	1,370	1,319	1,473	1,499					

Table I.—Total Gross State Product, by Component, for States and Regions for Selected Years, 1963-86—Continued

(Millions of dollars)

State and region	1963	1967	1972	1973	1974	1975	1976	1977	1978	1979	1980	1981	1982	1983	1984	1985	1986
Oklahoma:																	
Gross state product	6,354	8,367	13,202	14,026	14,807	18,704	20,970	23,587	27,240	32,067	37,739	45,225	48,700	47,592	50,077	50,842	49,814
Compensation	3,317	4,621	7,033	7,895	8,980	9,915	11,189	12,679	14,625	16,866	19,840	23,341	25,774	25,391	26,470	26,919	26,255
Proprietors' income	967	1,263	2,163	2,686	2,634	2,882	3,123	3,314	3,822	5,011	5,029	5,158	5,779	5,347	5,640	5,918	6,429
Capital charges	1,487	1,658	2,877	2,253	3,568	4,454	5,140	5,912	6,960	8,137	10,008	12,521	13,065	12,809	13,703	13,678	12,961
Indirect business taxes	582	725	1,129	1,191	1,325	1,453	1,538	1,682	1,833	2,063	2,862	4,206	4,082	4,093	4,340	4,396	4,230
Texas:																	
Gross state product	30,064	41,158	65,747	75,507	87,558	100,471	115,881	132,091	152,098	175,889	205,047	243,539	254,508	264,156	289,239	307,615	303,510
Compensation	15,203	21,829	35,351	40,234	46,148	51,870	59,917	68,152	79,360	92,201	107,177	125,839	137,514	142,106	154,595	164,690	164,080
Proprietors' income	4,036	5,043	9,569	11,327	11,836	13,921	15,742	17,600	19,529	22,162	22,366	23,388	25,012	27,185	27,784	30,421	31,202
Capital charges	7,935	10,717	14,700	17,212	21,947	26,080	30,668	35,637	41,594	48,776	58,353	69,831	68,371	70,465	79,926	84,172	80,159
Indirect business taxes	2,891	3,568	6,128	6,734	7,628	8,600	9,554	10,701	11,614	12,730	17,132	24,481	23,611	23,761	26,743	28,047	27,902
Rocky Mountain:																	
Gross state product	14,298	17,811	29,061	33,913	38,381	42,531	47,579	53,543	63,370	72,899	82,837	93,558	97,639	102,720	111,605	117,232	120,192
Compensation	7,547	9,680	16,476	18,889	21,396	23,727	26,984	30,633	35,571	40,979	46,128	52,400	56,321	58,452	63,352	66,589	68,047
Proprietors' income	2,300	2,761	4,662	5,562	6,290	6,366	6,651	7,087	7,104	7,430	10,726	9,769	9,282	10,032	10,611	11,004	12,433
Capital charges	3,319	3,891	6,492	6,758	7,678	9,064	10,214	11,697	13,924	17,087	19,087	22,362	22,726	24,151	26,771	28,200	28,281
Indirect business taxes	1,133	1,479	2,431	2,706	3,019	3,374	3,731	4,175	4,771	5,423	6,895	9,026	9,310	9,821	10,662	11,181	11,202
Colorado:																	
Gross state product	6,066	7,861	13,597	15,890	17,694	19,628	21,884	24,772	28,941	33,435	37,620	42,099	45,252	48,462	53,373	56,713	59,177
Compensation	3,346	4,498	8,214	9,473	10,620	11,665	13,146	14,820	17,263	20,130	23,017	26,559	29,364	30,741	33,419	35,257	36,550
Proprietors' income	957	1,161	1,870	2,152	2,488	2,675	2,842	3,159	3,696	4,212	4,716	4,037	4,123	4,656	4,946	5,117	5,701
Capital charges	1,273	1,647	2,329	2,926	3,097	3,622	4,042	4,718	5,719	6,618	7,044	8,143	8,186	9,004	10,446	11,437	12,825
Indirect business taxes	489	665	1,183	1,339	1,489	1,666	1,855	2,077	2,268	2,475	2,844	3,359	3,579	3,926	4,403	4,766	4,964
Idaho:																	
Gross state product	1,872	2,402	3,822	4,527	5,200	5,600	6,311	6,914	8,202	8,967	9,670	10,384	10,432	11,346	12,299	13,027	13,170
Compensation	948	1,227	2,003	2,289	2,619	2,972	3,451	3,914	4,449	4,967	5,312	5,795	5,864	6,261	6,718	7,046	7,108
Proprietors' income	385	481	839	1,042	1,379	1,129	1,181	1,106	1,803	1,516	1,935	1,896	1,715	2,019	1,947	2,092	2,164
Capital charges	420	523	723	919	903	1,169	1,325	1,513	1,524	2,015	1,910	2,130	2,231	2,355	2,778	3,059	2,921
Indirect business taxes	119	171	257	276	299	330	356	382	426	469	512	674	621	728	816	875	924
Montana:																	
Gross state product	2,016	2,482	3,785	4,505	4,931	5,402	5,855	6,317	7,576	8,576	9,525	10,831	11,007	11,381	11,726	11,543	11,163
Compensation	1,021	1,245	1,862	2,106	2,384	2,630	2,961	3,306	3,783	4,230	4,563	5,004	5,199	5,448	5,678	5,745	5,709
Proprietors' income	456	481	910	1,161	1,094	1,106	992	859	1,310	1,205	1,324	1,461	1,191	1,114	1,228	1,269	1,830
Capital charges	360	542	682	858	1,073	1,255	1,466	1,666	1,914	2,467	2,758	3,174	3,388	3,543	3,565	3,267	3,374
Indirect business taxes	179	215	332	350	380	411	446	487	569	674	881	1,203	1,228	1,271	1,247	1,244	1,235
Utah:																	
Gross state product	2,979	3,479	5,465	6,185	6,970	7,798	8,960	10,122	11,861	13,498	15,121	17,007	17,892	19,381	21,739	23,172	24,006
Compensation	1,660	2,046	3,328	3,758	4,245	4,696	5,370	6,148	7,129	8,143	9,072	10,239	10,944	11,587	12,772	13,564	13,943
Proprietors' income	308	403	629	735	806	891	1,045	1,218	1,383	1,523	1,603	1,323	1,276	1,327	1,338	1,606	1,781
Capital charges	787	747	1,071	1,205	1,381	1,613	1,782	2,015	2,511	2,901	3,310	4,003	4,187	4,802	5,415	5,715	6,014
Indirect business taxes	225	283	438	487	536	596	663	741	839	981	1,134	1,443	1,465	1,665	1,946	2,133	2,179
Wyoming:																	
Gross state product	1,366	1,586	2,393	2,806	3,586	4,104	4,669	5,417	6,790	8,434	10,900	13,238	13,056	12,150	12,468	12,771	11,673
Compensation	672	664	1,070	1,284	1,526	1,765	2,066	2,446	2,945	3,519	4,163	4,803	4,950	4,616	4,764	4,977	4,737
Proprietors' income	195	235	415	472	524	565	591	697	912	975	1,148	1,073	975	917	955	1,021	958
Capital charges	478	532	687	819	1,223	1,404	1,600	1,786	2,281	2,065	4,065	4,915	4,734	4,447	4,567	4,662	4,147
Indirect business taxes	121	156	221	252	313	370	412	488	670	874	1,524	2,447	2,397	2,232	2,241	2,174	1,900
Far West:																	
Gross state product	83,754	112,487	167,630	187,110	206,204	229,584	257,812	291,722	336,489	380,514	417,715	455,110	474,230	518,193	577,453	625,446	672,204
Compensation	48,767	66,655	100,076	111,573	123,594	134,976	151,668	171,585	197,821	226,786	252,885	280,595	296,385	316,450	348,589	377,296	408,521
Proprietors' income	11,516	14,365	20,921	23,578	27,153	29,940	34,118	37,156	43,020	48,478	54,988	65,512	66,531	67,522	66,298	60,577	67,785
Capital charges	15,854	20,706	28,986	32,528	34,319	41,206	46,263	54,229	65,919	74,677	77,965	92,257	94,742	108,471	126,215	138,314	148,739
Indirect business taxes	7,618	10,781	17,647	19,432	21,138	23,462	25,769	28,713	29,729	30,573	32,877	36,746	36,572	40,705	46,096	48,584	51,872
California:																	
Gross state product	65,905	88,653	132,199	146,473	160,979	179,858	201,536	227,590	260,296	293,600	325,171	354,906	372,541	408,216	456,874	496,850	533,816
Compensation	38,791	52,717	79,042	87,587	96,799	105,693	118,254	133,360	152,666	174,595	195,362	218,041	229,603	276,541	300,898	322,266	342,521
Proprietors' income	8,749	10,789	16,592	18,505	21,297	23,606	27,155	29,695	34,092	38,787	44,351	55,618	56,992	61,095	64,147	67,775	58,178
Capital charges	12,194	16,409	22,274	24,553	25,798	31,592	34,275	49,736	56,370	64,777	77,965	92,257	94,742	108,471	126,215	138,314	148,739
Indirect business taxes	6,171	8,739	14,290	16,728	17,086	18,967	20,849	23,259	23,601	23,748	25,428	28,335	27,656	30,471	34,521	36,363	38,925
Nevada:																	
Gross state product	1,647	2,152	3,761	4,350	4,744	5,322	6,074	7,118	8,306	10,394	11,970	13,387	13,796	14,890	16,350	17,918	19,436
Compensation	1,009	1,307	2,353	2,714	2,990	3,314	3,786	4,446	5,422	6,362	7,306	8,278	8,607	9,043	9,782	10,540	11,323
Proprietors' income	182	199	376	432	450	499	589	681	854	898	1,010	828	808	897	982	1,094	1,287
Capital charges	327	467	707	822	872	1,024	1,143	1,390	1,841	2,352	2,745	3,216	3,287	3,771	4,317	4,682	5,333
Indirect business taxes	129	179	325	382	432	485	547	601	688	782	909	1,036	1,099	1,240	1,434	1,587	1,666
Oregon:																	
Gross state product	5,896	7,969	12,311	14,090	15,536	16,610	19,112	21,842	25,519	28,656	30,219	31,578	31,148	33,526	36,882	38,922	41,278
Compensation	3,299	4,506	7,251	8,252	9,133	9,737	11,211	12,642	14,922	16,989	18,285	19,123	19,130	19,962	21,566	22,738	23,750
Proprietors' income	964	1,255	1,604	1,823	2,128	2,198	2,516	2,671	3,069	3,390	3,685	3,513	3,190	3,771	4,256	4,580	6,126
Capital charges	1,270	1,583	2,597</														

Table 2.—Gross Product by Industry.
[Millions]

Line		1963	1967	1972	1977	1982	1983	1984	1985	1986	1963	1967	1972	1977	1982	1983
United States																
1	Total gross state product	596,847	803,860	1,195,975	1,967,586	3,194,127	3,339,996	3,797,011	3,963,347	4,191,796	24,994	47,615	68,006	107,828	164,575	183,072
2	Farms	20,167	22,222	32,793	50,427	76,975	59,318	77,608	75,103	76,388	367	374	488	696	1,065	992
3	Agricultural services, forestry, and fisheries	1,676	2,663	4,570	8,469	12,621	15,027	15,322	15,477	16,606	126	170	287	483	589	824
4	Mining	13,419	15,152	20,228	50,152	132,122	118,351	119,362	118,196	95,281	34	42	56	94	145	195
5	Construction	28,929	39,659	62,997	97,895	140,908	149,559	171,478	184,383	197,876	1,700	2,395	3,864	3,902	6,463	7,514
6	Manufacturing	168,141	222,909	292,484	465,346	634,648	682,205	771,884	799,267	824,302	11,139	15,350	17,633	27,610	43,025	45,938
7	Durable goods	98,044	133,748	172,598	277,673	362,512	385,633	451,120	469,949	478,500	6,773	9,996	10,994	18,506	29,552	31,505
8	Nondurable goods	70,097	89,161	119,886	187,673	272,136	297,572	320,764	329,318	345,802	4,366	5,353	6,638	9,104	13,474	14,433
9	Transportation and public utilities	54,805	70,672	107,990	178,852	288,441	319,989	354,352	376,242	391,444	2,699	3,324	5,468	8,610	12,792	14,659
10	Wholesale trade	40,156	54,469	83,146	139,804	219,004	226,461	263,136	281,492	294,586	2,111	2,847	4,307	6,918	11,207	12,114
11	Retail trade	58,068	78,468	119,404	192,951	287,480	316,419	350,845	382,156	407,927	3,508	4,680	6,943	10,415	15,360	17,485
12	Finance, insurance, and real estate	86,493	115,609	174,837	280,349	475,139	536,377	572,784	622,809	694,965	5,685	7,606	11,256	16,736	27,735	32,016
13	Services	63,275	90,577	144,646	253,431	463,633	515,509	580,167	643,673	700,180	4,074	5,986	9,596	15,648	28,829	32,565
14	Federal civilian government	15,686	22,556	35,354	54,447	80,065	85,856	93,349	100,453	101,962	869	1,097	1,717	2,435	3,735	3,968
15	Federal military	9,776	13,344	20,918	27,807	46,667	49,909	52,330	55,738	57,856	548	832	987	926	1,537	1,658
16	State and local government	37,756	55,560	96,608	147,556	246,404	280,744	308,358	332,333	342,044	2,133	3,113	5,423	8,353	12,091	13,143
New England																
Massachusetts																
1	Total gross state product	17,222	23,992	38,179	49,020	77,164	85,736	96,960	106,148	115,526	1,712	2,444	3,696	6,291	11,604	12,187
2	Farms	91	88	104	148	256	267	228	257	360	28	29	33	46	71	68
3	Agricultural services, forestry, and fisheries	60	73	114	193	277	346	341	422	486	6	7	17	32	29	50
4	Mining	11	14	18	23	36	54	63	69	70	2	4	6	10	11	16
5	Construction	801	1,096	1,905	1,586	2,941	3,349	4,079	4,658	5,441	97	153	242	368	757	896
6	Manufacturing	5,144	6,844	8,124	12,585	19,104	20,293	23,818	24,891	25,100	529	775	999	1,728	3,353	3,632
7	Durable goods	2,859	4,143	4,848	8,351	13,256	14,094	16,927	17,884	17,851	247	412	516	1,041	2,387	2,559
8	Nondurable goods	2,284	2,701	3,276	4,235	5,849	6,198	6,891	7,007	7,249	283	362	483	687	966	1,072
9	Transportation and public utilities	1,401	1,709	2,785	4,379	5,989	6,853	7,341	8,076	8,245	183	175	304	497	789	923
10	Wholesale trade	1,161	1,596	2,322	3,439	5,483	6,038	7,268	7,856	8,563	71	102	164	332	618	701
11	Retail trade	1,749	2,291	3,330	4,929	7,061	8,095	9,210	10,377	11,477	188	261	418	722	1,116	1,279
12	Finance, insurance, and real estate	2,818	3,694	5,419	7,905	12,631	14,373	15,407	17,085	19,734	283	390	591	944	2,062	2,411
13	Services	2,243	3,267	5,231	8,213	15,615	17,671	20,205	22,616	25,437	191	281	480	881	1,679	1,542
14	Federal civilian government	416	497	729	990	1,389	1,469	1,611	1,731	1,781	33	67	77	128	201	214
15	Federal military	218	247	355	297	504	565	584	589	643	41	30	58	77	121	131
16	State and local government	1,109	1,576	2,762	4,331	5,880	6,362	6,825	7,520	8,190	111	182	307	525	797	874
New Hampshire																
1	Total gross state product	138,816	184,938	267,003	390,585	586,093	641,302	704,636	760,094	818,061	1,748	2,409	3,784	5,609	8,435	9,275
2	Farms	1,279	1,506	1,756	2,648	4,320	3,697	4,547	4,533	4,727	88	47	66	97	140	151
3	Agricultural services, forestry, and fisheries	274	402	624	970	1,417	1,649	1,737	1,783	1,988	6	8	11	17	26	31
4	Mining	675	696	960	2,168	2,648	2,706	2,830	2,804	2,593	1	2	2	32	0	448
5	Construction	6,254	8,113	13,082	14,743	22,537	24,795	28,997	32,400	36,522	85	114	283	356	437	481
6	Manufacturing	40,836	52,983	64,292	90,153	120,183	126,092	137,859	141,649	144,528	714	983	1,290	1,813	2,713	2,981
7	Durable goods	21,957	29,882	35,227	50,197	62,740	63,794	72,133	74,366	74,794	214	291	361	406	613	734
8	Nondurable goods	18,880	23,101	29,065	39,956	57,443	62,299	65,725	67,283	69,734	500	692	919	1,406	2,100	2,247
9	Transportation and public utilities	13,609	17,125	25,097	38,465	59,281	64,496	70,926	75,102	78,129	158	198	321	532	862	747
10	Wholesale trade	10,622	14,349	20,899	31,728	46,221	48,575	56,327	59,685	63,038	60	85	162	283	505	481
11	Retail trade	12,906	17,065	24,791	35,138	49,384	54,775	60,288	65,864	71,476	158	222	357	502	676	744
12	Finance, insurance, and real estate	20,602	27,667	43,242	64,855	100,065	117,132	124,866	137,216	156,531	192	271	475	681	1,212	1,474
13	Services	17,173	24,345	37,822	59,246	106,225	117,144	131,389	146,190	159,934	164	229	389	618	1,064	1,182
14	Federal civilian government	4,956	6,547	9,791	14,984	22,223	23,435	25,563	27,235	27,503	29	37	59	87	131	139
15	Federal military	1,095	1,441	2,134	2,377	3,980	4,433	4,649	4,917	5,109	45	61	78	97	146	158
16	State and local government	8,535	12,696	22,512	33,411	48,589	52,371	56,658	60,717	65,981	99	153	301	495	704	737
Delaware																
1	Total gross state product	22,998	36,707	65,423	66,916	104,796	118,337	131,776	142,392	154,748	66,649	86,473	121,487	170,337	256,484	282,764
2	Farms	153	155	160	255	410	400	447	510	485	523	589	658	901	1,564	1,296
3	Agricultural services, forestry, and fisheries	67	81	125	198	297	344	375	411	457	119	174	246	349	493	567
4	Mining	49	42	70	61	87	88	98	102	96	109	124	152	261	356	511
5	Construction	1,144	1,561	2,287	2,403	4,393	4,884	6,078	6,789	7,591	2,851	3,354	5,154	4,877	8,755	9,909
6	Manufacturing	8,150	10,497	13,448	17,820	24,959	26,784	29,100	29,561	30,529	17,049	21,669	25,496	35,365	48,649	51,729
7	Durable goods	4,087	5,356	6,415	8,242	11,058	11,688	13,102	13,137	13,329	8,694	11,776	13,738	19,626	25,843	27,021
8	Nondurable goods	4,062	5,142	7,031	9,578	13,901	15,096	15,998	16,424	17,200	8,355	9,893	11,759	15,538	22,806	24,708
9	Transportation and public utilities	2,109	2,712	4,345	6,891	10,865	12,355	13,981	15,120	16,242	6,535	8,317	11,531	16,818	26,875	28,155
10	Wholesale trade	1,271	1,859	3,176	5,735	9,008	9,733	11,687	12,514	13,478	6,177	8,242	11,668	17,027	23,084	24,058
11	Retail trade	2,029	2,751	4,229	6,270	9,956	10,181	11,298	12,563	13,962	8,927	7,665	10,701	13,822	20,111	22,380
12	Finance, insurance, and real estate	3,502	4,806	7,153	10,754	18,759	21,202	22,746	25,037	28,706	10,624	14,355	22,781	33,723	49,218	59,853
13	Services	2,483	3,481	5,630	9,098	17,462	19,998	22,519	25,339	27,870	9,108	12,684	19,077	28,127	48,633	63,891
14	Federal civilian government	432	593	891	1,379	2,279	2,423	2,636	2,755	2,793	1,271	1,354	1,995	2,822	4,150	4,324
15	Federal military	239	352	479	417	636	732	782	783	809	279	296	422	527	812	916
16	State and local government	1,279	1,817	3,433	5,632	8,622	9,234	10,029	10,820	11,896	4,476	6,652	11,581	16,738	22,978	25,173
New Jersey																
1	Total gross state product	22,998	36,707	65,423	66,916	104,796	118,337	131,776								

Selected Years, 1963-86

(\$ dollars)

dollars																						Line
1964	1965	1966	1963	1967	1972	1977	1982	1983	1984	1985	1986	1963	1967	1972	1977	1982	1983	1984	1985	1986		
New England			Connecticut									Maine										
204,197	225,281	245,434	10,076	14,045	19,325	29,547	47,241	62,777	59,343	64,494	76,639	1,401	3,128	4,584	7,515	12,099	13,375	14,782	15,896	17,326	1	
1,026	1,035	1,214	86	87	108	144	216	198	233	209	281	87	85	117	206	226	208	238	218	189	2	
781	970	1,106	29	43	63	90	137	162	172	175	203	22	31	46	113	73	158	118	189	208	3	
213	209	209	9	9	18	34	63	84	86	77	75	1	2	1	2	4	8	9	8	7	4	
8,928	10,170	11,154	518	704	1,072	1,102	1,670	2,041	2,417	2,661	2,949	108	180	266	396	586	629	800	896	1,079	5	
52,914	55,018	56,433	3,764	5,322	5,593	8,643	13,368	14,404	16,168	16,550	17,181	652	878	1,068	1,786	2,015	3,147	3,479	3,499	3,663	6	
37,208	39,028	39,790	2,889	4,186	4,089	6,488	9,774	10,484	11,994	12,369	12,680	166	278	411	614	1,076	1,346	1,473	1,508	1,628	7	
15,706	16,990	16,643	875	1,136	1,505	2,155	3,593	3,920	4,174	4,280	4,501	486	601	677	1,172	1,839	1,901	2,005	1,990	2,036	8	
15,965	17,436	18,134	657	832	1,398	2,236	3,508	4,081	4,622	5,077	5,383	224	258	413	669	1,283	1,404	1,489	1,582	1,619	9	
14,281	15,785	17,118	510	666	1,127	2,076	3,429	3,576	4,132	4,708	5,026	153	194	287	444	688	738	847	943	1,031	10	
19,830	22,199	24,739	944	1,276	1,862	2,745	4,289	4,856	5,510	6,088	6,813	249	336	556	893	1,262	1,425	1,595	1,765	1,989	11	
34,432	38,242	44,272	1,721	2,367	3,574	5,412	8,548	9,973	10,777	11,964	14,063	330	431	612	991	1,751	2,062	2,222	2,441	2,826	12	
37,218	41,699	46,616	1,045	1,565	2,420	4,037	7,235	8,188	9,399	10,553	11,779	212	302	623	960	1,636	1,793	2,042	2,248	2,506	13	
4,384	4,710	4,822	193	283	510	796	1,325	1,400	1,592	1,707	1,754	105	110	156	268	438	471	505	542	536	14	
1,752	1,849	1,990	72	90	192	262	393	432	475	506	522	94	97	138	178	276	296	313	337	338	15	
14,323	15,890	17,154	529	802	1,390	1,972	3,059	3,383	3,779	4,322	4,611	163	243	400	609	962	1,035	1,125	1,229	1,336	16	
New Hampshire			Rhode Island									Vermont										
14,846	16,585	18,518	3,528	3,482	4,983	7,067	10,592	11,528	12,921	13,941	15,206	1,054	1,522	2,238	3,399	5,871	6,519	7,216	7,915	8,634	1	
72	79	85	11	10	13	17	42	44	49	52	84	66	74	113	187	258	208	207	220	236	2	
50	53	65	8	11	18	34	49	69	60	96	106	8	4	10	21	23	38	40	34	38	3	
19	22	25	1	3	3	4	8	9	11	11	10	9	11	11	21	22	25	25	23	23	4	
934	1,142	1,350	116	177	232	281	223	253	300	346	403	60	106	146	170	287	345	398	468	538	5	
4,262	4,589	4,612	796	1,111	1,370	2,074	2,791	2,877	3,423	3,501	3,696	254	419	458	793	1,494	1,585	1,765	1,888	1,981	6	
3,069	3,377	3,573	445	681	836	1,438	1,919	1,935	2,404	2,467	2,586	167	297	296	574	1,139	1,188	1,322	1,421	1,472	7	
1,173	1,212	1,239	350	430	534	636	872	943	1,019	1,034	1,110	88	123	163	219	355	399	443	466	509	8	
1,007	1,075	1,158	194	248	374	506	760	839	893	962	1,028	89	107	193	324	463	549	613	664	691	9	
827	944	1,049	162	217	315	458	680	729	818	896	972	55	72	112	168	309	333	389	439	478	10	
1,474	1,689	1,970	262	357	517	741	1,057	1,186	1,321	1,473	1,617	116	159	259	385	576	644	719	807	873	11	
2,660	2,983	3,463	363	488	694	1,018	1,772	2,043	2,188	2,388	2,715	170	237	367	466	671	1,155	1,238	1,390	1,572	12	
2,215	2,562	2,962	253	377	628	1,044	1,802	1,997	2,255	2,506	2,771	129	194	314	613	863	975	1,102	1,215	1,373	13	
232	352	262	93	123	202	178	281	284	303	325	333	29	26	44	75	121	129	140	153	158	14	
140	148	159	119	161	256	96	219	207	211	240	266	6	7	9	17	24	26	28	29	33	15	
952	1,046	1,159	152	204	361	607	928	991	1,090	1,167	1,225	68	106	202	309	465	507	561	596	648	16	
Delaware			District of Columbia									Maryland										
19,186	19,966	11,794	4,517	6,282	9,366	14,978	21,402	22,959	25,106	27,185	28,791	9,884	13,754	21,969	34,341	52,553	57,888	64,466	70,586	76,504	1	
213	192	218	0	0	0	0	0	0	0	0	0	129	169	234	313	506	408	559	521	623	2	
31	31	33	1	1	3	4	3	4	4	5	6	28	47	76	126	182	224	233	274	308	3	
1	1	2	1	1	1	1	2	6	8	8	7	85	25	41	43	95	107	122	117	114	4	
480	511	565	191	201	298	359	1,360	1,349	1,548	1,746	1,991	558	779	1,414	1,983	2,213	2,541	3,076	3,533	4,012	5	
3,346	3,777	3,325	185	244	281	434	650	818	886	989	1,060	2,498	3,065	3,833	5,397	7,249	7,811	8,579	9,023	9,106	6	
811	906	963	25	28	25	48	41	46	90	136	177	1,413	1,674	2,123	3,036	3,549	4,120	4,709	4,993	4,963	7	
2,436	2,472	2,462	160	216	256	386	609	771	796	852	872	1,065	1,390	1,710	2,361	3,300	3,691	3,871	4,029	4,243	8	
806	821	912	414	495	751	1,136	1,429	1,616	1,729	1,769	1,806	926	1,263	1,754	2,925	4,591	5,249	5,722	6,294	6,590	9	
553	611	667	251	332	339	408	473	470	506	515	532	566	834	1,394	2,123	3,738	4,032	4,720	5,081	5,469	10	
820	902	964	387	459	548	700	987	1,044	1,148	1,210	1,274	1,056	1,544	2,519	3,997	5,748	6,427	7,251	8,077	8,769	11	
1,437	1,874	2,129	433	591	1,026	2,032	1,791	2,029	2,113	2,364	2,675	1,266	1,781	3,297	5,448	8,381	9,356	10,119	11,238	12,827	12	
1,298	1,469	1,618	789	1,168	1,974	3,160	5,543	6,079	6,840	7,532	8,251	1,124	1,746	3,014	5,110	9,433	10,628	12,108	13,716	15,336	13	
153	160	165	1,548	2,352	3,297	5,437	7,737	8,016	8,682	9,324	9,366	796	1,075	1,881	2,901	4,214	4,565	5,043	5,254	5,400	14	
161	166	172	145	156	314	388	572	611	636	668	704	254	413	670	935	1,126	1,193	1,287	1,361	1,432	15	
787	851	927	191	281	535	916	854	917	1,001	1,067	1,129	649	995	1,942	3,362	5,110	6,347	6,646	6,089	6,519	16	
New York			Pennsylvania									Great Lakes										
311,727	336,871	362,736	34,620	44,311	66,066	96,668	141,282	150,058	163,383	172,990	183,569	133,425	176,814	244,484	388,104	526,219	589,774	624,118	662,486	700,862	1	
1,436	1,448	1,497	436	546	637	1,061	1,700	1,440	1,893	1,861	1,894	3,608	4,296	5,543	10,349	18,129	8,406	18,118	12,652	12,085	2	
583	604	664	63	91	163	275	417	479	501	457	520	273	384	609	1,017	1,497	1,779	1,885	1,708	1,852	3	
511	551	497	480	503	694	1,770	2,127	1,994	2,092	2,025	1,876	1,106	1,095	1,420	3,086	5,429	5,287	5,495	5,400	4,691	4	
11,622	18,174	14,908	1,42,24																			

SURVEY OF CURRENT BUSINESS

May 1988

Table 2.—Gross Product by Industry.
(Millions)

Line		1963	1967	1972	1977	1982	1983	1984	1985	1986	1963	1967	1972	1977	1982	1983
Illinois																
1	Total gross state product	39,325	53,048	74,129	115,465	159,778	168,074	187,484	198,138	209,644	16,330	21,449	30,024	47,726	64,842	67,877
2	Farms	1,157	1,477	1,718	3,460	3,834	1,777	3,726	3,821	3,385	694	787	973	1,864	2,278	1,226
3	Agricultural services, forestry, and fisheries	83	115	197	314	489	557	585	515	558	31	43	66	116	186	209
4	Mining	542	496	519	1,102	1,798	1,806	1,879	1,826	1,599	119	121	190	301	556	581
5	Construction	1,793	2,613	3,713	5,383	6,250	6,419	7,502	8,007	8,630	678	1,102	1,364	2,209	2,945	3,003
6	Manufacturing	12,369	16,740	21,158	31,398	36,840	37,064	41,682	41,886	42,277	6,735	8,693	11,680	17,599	19,658	20,852
7	Durable goods	7,599	10,730	13,388	19,839	21,085	20,216	23,603	23,326	23,238	4,864	6,423	8,572	13,190	14,086	14,782
8	Nondurable goods	4,769	6,010	7,769	11,559	15,755	16,848	18,079	18,560	19,039	1,871	2,270	3,108	4,409	5,571	6,070
9	Transportation and public utilities	3,813	4,810	7,002	10,974	16,214	17,860	20,004	21,545	22,637	1,412	1,800	2,628	4,493	6,067	6,708
10	Wholesale trade	3,095	4,268	5,942	9,856	13,542	13,588	15,936	16,920	17,771	815	1,084	1,582	2,820	3,779	3,873
11	Retail trade	3,680	4,923	6,902	10,727	14,583	15,714	17,243	18,498	19,690	1,483	2,002	2,810	4,704	6,209	6,756
12	Finance, insurance, and real estate	5,817	7,663	11,262	17,035	25,522	28,837	30,408	32,811	36,728	2,055	2,710	3,597	5,256	8,954	9,871
13	Services	4,033	5,646	8,469	14,583	25,033	27,966	30,902	33,735	36,656	1,160	1,639	2,553	4,456	7,393	8,148
14	Federal civilian government	623	932	1,456	1,909	2,807	3,058	3,321	3,518	3,633	206	305	496	720	1,018	1,104
15	Federal military	249	396	507	726	1,126	1,150	1,242	1,383	1,477	62	88	132	173	315	361
16	State and local government	2,071	2,969	5,283	7,999	11,741	12,278	13,053	13,675	14,622	880	1,267	1,963	3,015	4,694	4,985
Indiana																
1	Total gross state product	12,712	16,863	23,973	39,818	59,558	62,969	69,636	72,718	76,322	46,418	61,142	90,045	147,583	227,437	237,702
2	Farms	652	850	1,188	2,139	3,242	2,509	2,991	2,842	3,093	4,672	5,349	8,468	12,052	18,384	12,062
3	Agricultural services, forestry, and fisheries	36	49	79	148	232	299	319	273	291	186	264	481	754	1,154	1,298
4	Mining	29	35	46	69	63	81	86	87	84	932	807	982	1,760	2,943	3,442
5	Construction	599	884	1,145	1,982	1,690	1,780	2,037	2,126	2,345	2,382	3,121	4,535	7,624	8,487	9,013
6	Manufacturing	4,587	5,859	7,557	13,105	17,258	18,112	20,636	20,778	21,297	9,656	13,580	18,648	31,006	44,329	47,851
7	Durable goods	2,999	3,855	4,861	8,445	10,354	10,778	12,660	12,456	12,525	5,267	7,646	10,778	18,467	24,765	26,930
8	Nondurable goods	1,588	2,004	2,697	4,659	6,904	7,335	7,976	8,322	8,772	4,389	5,934	7,870	12,549	19,564	20,921
9	Transportation and public utilities	1,010	1,238	1,928	2,980	4,536	4,970	5,549	5,789	6,076	4,783	5,928	9,086	14,480	22,349	24,877
10	Wholesale trade	675	918	1,367	2,399	3,615	3,743	4,228	4,427	4,602	3,257	4,207	6,359	11,941	17,579	17,578
11	Retail trade	1,260	1,713	2,520	3,879	5,208	5,749	6,161	6,447	7,071	4,812	6,429	9,458	15,012	20,880	22,769
12	Finance, insurance, and real estate	1,860	2,343	3,313	4,981	9,987	10,954	11,527	12,321	13,513	7,439	9,552	12,490	19,859	36,822	40,705
13	Services	1,045	1,506	2,365	4,366	7,611	8,275	9,118	9,956	10,656	4,314	5,964	9,369	16,863	30,004	32,986
14	Federal civilian government	135	173	280	436	670	704	762	823	836	458	1,037	1,869	3,100	3,081	3,352
15	Federal military	42	44	64	78	160	202	246	278	298	578	687	1,178	1,512	2,349	2,534
16	State and local government	782	1,192	2,123	3,256	5,287	5,592	5,975	6,369	6,761	2,950	4,220	7,164	11,617	18,074	19,235
Wisconsin																
1	Total gross state product	10,706	14,291	21,273	35,596	55,919	59,371	67,258	71,183	75,626	13,532	17,907	26,397	41,338	61,226	66,640
2	Farms	887	994	1,419	2,745	3,401	2,358	3,368	3,047	3,324	629	658	1,066	1,632	2,102	1,418
3	Agricultural services, forestry, and fisheries	36	50	75	147	228	262	287	237	251	36	48	89	148	223	262
4	Mining	293	187	293	403	419	398	419	435	406	59	97	130	259	269	290
5	Construction	559	805	1,138	1,849	1,855	1,977	2,328	2,499	2,763	697	897	1,297	1,971	2,237	2,442
6	Manufacturing	2,267	3,384	4,506	7,511	11,968	12,855	14,686	15,288	15,813	3,680	4,892	6,730	10,195	13,845	15,413
7	Durable goods	1,188	1,890	2,507	4,517	6,970	7,466	8,704	9,028	9,228	2,097	2,845	4,124	6,369	7,933	9,028
8	Nondurable goods	1,079	1,495	1,998	2,994	4,998	5,390	5,982	6,260	6,585	1,583	2,046	2,606	3,826	5,912	6,385
9	Transportation and public utilities	1,056	1,341	2,118	3,281	5,019	5,585	6,369	6,682	6,851	1,507	1,878	2,883	4,570	6,789	7,675
10	Wholesale trade	796	1,047	1,676	3,062	4,628	4,726	5,532	5,786	6,022	1,087	1,429	2,106	3,459	4,964	4,826
11	Retail trade	1,068	1,430	2,222	3,600	5,315	5,806	6,461	6,945	7,282	1,387	1,870	2,669	4,264	6,042	6,756
12	Finance, insurance, and real estate	1,805	2,331	3,142	5,028	9,661	10,808	11,583	12,484	13,829	1,938	2,516	3,517	5,340	9,212	10,379
13	Services	1,039	1,457	2,332	4,262	7,849	8,580	9,743	10,804	11,667	1,371	1,900	2,952	5,125	9,204	10,245
14	Federal civilian government	116	187	312	582	672	730	770	836	860	330	504	827	1,243	1,706	1,866
15	Federal military	43	53	78	101	121	135	151	163	183	142	216	305	352	533	613
16	State and local government	741	1,063	1,965	3,035	4,783	5,065	5,673	5,978	6,373	669	1,001	1,747	2,771	4,121	4,456
Minnesota																
1	Total gross state product	10,706	14,291	21,273	35,596	55,919	59,371	67,258	71,183	75,626	13,532	17,907	26,397	41,338	61,226	66,640
2	Farms	887	994	1,419	2,745	3,401	2,358	3,368	3,047	3,324	629	658	1,066	1,632	2,102	1,418
3	Agricultural services, forestry, and fisheries	36	50	75	147	228	262	287	237	251	36	48	89	148	223	262
4	Mining	293	187	293	403	419	398	419	435	406	59	97	130	259	269	290
5	Construction	559	805	1,138	1,849	1,855	1,977	2,328	2,499	2,763	697	897	1,297	1,971	2,237	2,442
6	Manufacturing	2,267	3,384	4,506	7,511	11,968	12,855	14,686	15,288	15,813	3,680	4,892	6,730	10,195	13,845	15,413
7	Durable goods	1,188	1,890	2,507	4,517	6,970	7,466	8,704	9,028	9,228	2,097	2,845	4,124	6,369	7,933	9,028
8	Nondurable goods	1,079	1,495	1,998	2,994	4,998	5,390	5,982	6,260	6,585	1,583	2,046	2,606	3,826	5,912	6,385
9	Transportation and public utilities	1,056	1,341	2,118	3,281	5,019	5,585	6,369	6,682	6,851	1,507	1,878	2,883	4,570	6,789	7,675
10	Wholesale trade	796	1,047	1,676	3,062	4,628	4,726	5,532	5,786	6,022	1,087	1,429	2,106	3,459	4,964	4,826
11	Retail trade	1,068	1,430	2,222	3,600	5,315	5,806	6,461	6,945	7,282	1,387	1,870	2,669	4,264	6,042	6,756
12	Finance, insurance, and real estate	1,805	2,331	3,142	5,028	9,661	10,808	11,583	12,484	13,829	1,938	2,516	3,517	5,340	9,212	10,379
13	Services	1,039	1,457	2,332	4,262	7,849	8,580	9,743	10,804	11,667	1,371	1,900	2,952	5,125	9,204	10,245
14	Federal civilian government	116	187	312	582	672	730	770	836	860	330	504	827	1,243	1,706	1,866
15	Federal military	43	53	78	101	121	135	151	163	183	142	216	305	352	533	613
16	State and local government	741	1,063	1,965	3,035	4,783	5,065	5,673	5,978	6,373	669	1,001	1,747	2,771	4,121	4,456
Missouri																
1	Total gross state product	10,706														

Selected Years, 1963-86—Continued

(in dollars)

1984	1985	1986	1963	1967	1972	1977	1982	1983	1984	1985	1986	1963	1967	1972	1977	1982	1983	1984	1985	1986	Line
Indiana			Michigan									Ohio									
76,066	86,262	84,922	31,434	40,834	54,323	88,484	108,437	118,373	132,369	143,719	153,210	33,624	44,488	62,936	96,613	134,204	142,682	158,543	167,445	176,192	1
2,422	2,100	2,061	505	513	733	1,238	1,796	1,487	1,741	1,816	1,637	595	660	931	1,649	1,979	1,410	2,237	2,074	1,909	2
918	192	205	48	77	115	195	246	305	329	318	358	75	100	151	244	344	409	436	405	439	3
637	631	556	201	166	205	618	1,147	1,079	1,065	1,152	1,011	214	278	460	995	1,864	1,741	1,828	1,705	1,441	4
3,244	3,573	3,891	1,093	1,783	2,576	3,450	3,308	3,358	3,676	4,315	4,877	1,431	2,132	2,729	4,190	4,351	4,419	5,046	5,289	5,563	5
23,943	24,588	25,305	14,868	17,765	22,092	35,987	31,690	35,706	42,265	46,020	47,540	13,380	17,392	22,712	34,591	40,578	42,956	48,754	50,454	51,421	6
17,317	17,750	18,109	12,535	15,001	18,282	29,999	24,493	27,779	33,550	36,733	37,722	9,615	12,498	16,126	24,635	26,865	27,959	32,409	33,475	33,590	7
6,626	6,838	7,196	2,233	2,764	3,809	5,987	7,197	7,927	8,715	9,286	9,818	3,765	4,893	6,586	9,955	13,713	14,997	16,345	16,980	17,331	8
7,334	7,827	8,187	2,060	2,737	4,007	6,715	8,603	9,580	10,288	10,858	11,347	2,994	3,735	5,484	9,141	12,828	13,711	15,098	15,569	16,308	9
4,424	4,703	4,984	1,626	2,359	3,635	4,798	5,541	6,353	8,279	8,803	9,484	1,892	2,522	3,842	6,248	8,907	9,903	10,331	11,053	11,445	10
7,401	7,973	8,538	2,572	3,552	5,206	8,069	10,266	11,119	12,167	13,152	14,188	3,040	4,136	5,811	9,145	12,635	13,722	15,082	16,245	17,258	11
10,492	11,181	12,296	3,801	5,241	6,903	9,423	17,554	19,237	20,381	21,872	24,178	4,428	5,790	7,794	11,054	19,823	21,716	22,771	24,472	27,058	12
9,080	10,057	10,956	2,414	3,595	5,523	9,704	15,343	16,912	18,689	21,199	23,189	2,918	4,222	6,459	10,791	18,174	20,033	22,284	24,697	26,725	13
1,194	1,296	1,338	299	405	628	922	1,360	1,448	1,562	1,687	1,678	703	867	1,250	1,747	2,492	2,633	2,804	2,999	3,021	14
368	409	450	141	156	216	269	383	423	455	480	501	150	219	274	347	545	602	644	704	725	15
5,329	5,732	6,154	1,805	2,484	4,482	7,096	10,391	10,867	11,473	12,047	13,252	1,804	2,436	4,141	6,471	9,784	10,427	11,228	11,977	12,789	16
Iowa			Kansas									North Dakota									
265,745	278,528	292,523	8,236	11,052	15,346	26,233	37,634	37,167	41,407	42,100	43,836	8,449	8,234	12,385	20,341	33,287	34,946	38,495	40,364	42,472	1
17,605	17,540	18,900	1,269	1,559	2,126	3,111	4,608	2,491	4,418	4,142	4,574	580	568	1,274	1,388	2,463	1,794	2,073	2,361	2,823	2
1,311	1,063	1,127	51	71	135	194	312	348	340	244	253	26	39	72	109	145	154	158	182	138	3
3,597	3,413	2,531	34	44	47	59	62	82	99	99	90	395	370	378	717	1,486	1,356	1,435	1,332	877	4
10,110	10,490	11,263	377	567	695	1,349	1,273	1,225	1,349	1,366	1,396	306	360	570	1,094	1,322	1,408	1,580	1,581	1,721	5
64,162	55,587	67,122	1,783	2,513	3,562	4,572	8,515	8,615	9,265	9,189	9,228	1,188	1,684	2,285	3,910	5,934	6,602	7,427	7,579	7,922	6
31,804	32,341	32,861	1,001	1,464	2,061	3,945	4,807	4,731	5,313	5,257	5,210	669	946	1,296	2,163	3,119	3,584	4,286	4,210	4,336	7
22,356	23,246	24,281	782	1,049	1,501	2,627	3,708	3,884	3,952	3,932	4,018	518	738	989	1,747	2,816	3,018	3,142	3,369	3,586	8
27,920	28,863	29,703	712	894	1,312	2,135	2,904	3,075	3,344	3,452	3,555	731	873	1,313	2,128	3,828	4,309	4,858	4,940	5,090	9
19,944	20,722	21,129	507	637	890	1,871	2,634	2,611	2,899	2,948	2,959	351	451	720	1,556	2,369	2,431	2,737	2,881	2,947	10
24,914	26,747	28,035	845	1,159	1,602	2,496	3,162	3,437	3,663	3,806	3,951	674	884	1,319	2,034	2,889	3,099	3,366	3,644	3,823	11
42,637	45,214	49,394	1,428	1,842	2,123	3,309	6,481	7,012	7,190	7,364	7,835	1,013	1,277	1,659	2,728	5,011	5,417	5,697	6,019	6,572	12
36,589	39,996	42,905	690	942	1,429	2,621	4,322	4,692	5,097	5,532	5,873	550	758	1,201	2,238	4,063	4,393	4,906	5,285	5,635	13
3,616	3,906	3,966	-5	65	159	356	137	148	159	170	176	7	138	245	378	389	419	465	502	523	14
2,644	2,806	2,950	21	27	35	46	64	78	85	90	101	174	167	356	436	743	757	763	836	880	15
20,695	22,161	23,496	523	731	1,231	2,114	3,161	3,348	3,499	3,700	3,845	454	664	993	1,624	2,642	2,825	3,028	3,275	3,522	16
Missouri			Nebraska									South Dakota									
74,493	79,229	83,534	4,177	5,570	8,417	13,619	21,244	21,546	24,248	25,639	26,521	1,421	1,592	3,201	5,342	10,293	10,000	10,808	10,725	10,733	1
1,884	2,061	1,943	551	730	1,145	1,572	2,587	1,940	2,975	3,244	3,190	380	373	723	726	1,442	974	1,398	1,302	1,544	2
273	220	254	22	32	62	89	142	150	161	127	132	6	8	14	29	45	51	60	41	48	3
282	307	293	62	38	36	46	74	73	83	83	70	87	61	62	222	1,566	1,153	1,184	1,028	679	4
2,907	3,139	3,458	237	293	479	619	762	777	904	950	958	108	105	207	419	756	885	708	605	592	5
17,810	18,418	18,912	586	907	1,229	2,034	2,915	3,075	3,501	3,586	3,648	45	71	137	356	473	522	576	612	622	6
10,888	11,225	11,420	266	424	646	1,090	1,831	1,833	2,183	1,831	1,831	11	30	59	154	211	227	253	267	260	7
6,922	7,193	7,492	319	483	683	943	1,524	1,675	1,668	1,774	1,817	34	41	78	202	262	295	323	344	362	8
8,533	8,791	9,155	444	542	858	1,402	2,247	2,511	2,775	2,935	2,989	182	210	320	481	860	956	1,156	1,139	1,130	9
5,506	6,794	5,873	273	350	529	1,117	1,870	1,878	1,829	1,862	1,872	130	169	244	488	745	756	834	839	841	10
7,528	8,211	8,707	450	598	925	1,423	1,910	2,014	2,126	2,272	2,363	189	235	351	584	759	800	847	884	893	11
10,912	11,742	13,042	717	922	1,227	2,006	3,574	3,928	4,033	4,235	4,586	266	325	409	767	1,594	1,707	1,710	1,763	1,813	12
11,403	12,507	13,484	886	541	858	1,485	2,559	2,780	3,061	3,332	3,568	133	178	288	566	1,049	1,141	1,230	1,292	1,351	13
2,017	2,178	2,181	23	86	170	275	46	50	54	58	60	-55	28	65	111	-7	-7	-8	-8	-8	14
636	680	695	106	95	184	287	422	445	476	506	533	56	84	143	200	287	317	337	351	348	15
4,806	5,163	5,537	322	436	724	1,286	2,034	2,148	2,301	2,450	2,551	120	167	239	393	704	745	786	848	884	16
Arkansas			Alabama									Louisiana									
772,396	824,281	872,348	7,196	9,954	15,008	25,748	40,328	43,918	48,710	51,919	55,007	3,858	5,249	8,336	14,645	23,463	25,394	28,716	29,926	31,633	1
18,583	16,583	16,058	338	250	462	693	1,179	1,001	1,264	1,128	1,134	444	401	692	1,159	1,513	1,196	1,786	1,7		

Table 2.—Gross Product by Industry.
(Millions)

Line		1963	1967	1972	1977	1982	1983	1984	1985	1986	1963	1967	1972	1977	1982	1983
Florida																
1	Total gross state product	14,443	20,337	38,478	54,220	118,301	132,596	149,554	164,348	177,729	10,336	14,847	24,384	40,384	66,766	74,966
2	Farms	594	711	1,148	1,717	2,902	3,047	3,188	3,382	3,208	478	489	657	836	1,740	1,478
3	Agricultural services, forestry, and fisheries	108	161	282	624	897	1,010	1,067	1,160	1,224	54	65	94	148	203	279
4	Mining	136	166	228	539	1,723	1,840	1,917	1,923	1,536	64	84	197	222	340	426
5	Construction	928	1,322	3,138	5,557	8,612	9,223	11,167	12,089	12,892	471	740	1,420	1,842	3,040	3,408
6	Manufacturing	1,890	2,856	4,280	7,018	13,120	14,663	16,960	18,191	19,194	2,688	3,853	6,918	9,070	14,323	16,512
7	Durable goods	875	1,508	2,197	3,584	7,425	8,453	10,031	10,909	11,541	1,066	1,531	2,512	3,706	5,118	6,041
8	Nondurable goods	1,015	1,349	2,083	3,435	5,696	6,200	6,929	7,282	7,652	1,621	2,322	3,606	5,364	9,206	10,471
9	Transportation and public utilities	1,382	1,955	3,558	6,696	11,671	13,264	14,802	15,795	16,518	933	1,359	2,315	4,248	7,354	8,576
10	Wholesale trade	1,061	1,507	2,780	4,508	8,577	9,266	10,799	11,922	12,587	923	1,296	2,116	3,778	6,384	6,926
11	Retail trade	1,762	2,562	4,906	8,233	14,031	15,802	17,830	19,785	21,477	1,028	1,481	2,598	4,202	6,478	7,279
12	Finance, insurance, and real estate	2,566	3,719	7,081	12,257	20,385	23,677	25,907	29,243	33,365	1,318	1,877	3,121	4,955	8,739	10,021
13	Services	2,010	3,071	6,742	10,509	21,360	24,424	28,142	31,371	34,592	976	1,446	2,537	4,614	8,501	9,672
14	Federal civilian government	378	565	980	1,560	2,509	2,770	3,098	3,401	3,502	394	612	907	1,508	2,260	2,450
15	Federal military	461	625	1,131	1,602	2,654	2,811	2,938	3,169	3,430	427	596	897	1,485	2,207	2,396
16	State and local government	1,075	1,616	3,224	6,008	8,853	10,803	11,739	12,909	14,204	581	968	1,538	2,548	4,598	6,043
Georgia																
1	Total gross state product	4,184	5,502	8,841	15,784	25,537	26,619	29,637	30,319	31,833	12,592	17,124	37,408	43,754	69,128	77,689
2	Farms	529	409	600	992	1,323	936	1,355	1,138	948	741	787	1,038	1,481	2,310	1,753
3	Agricultural services, forestry, and fisheries	21	28	46	79	116	163	165	132	141	36	53	96	164	222	286
4	Mining	214	175	191	369	1,550	1,185	1,182	1,152	827	29	42	65	107	182	228
5	Construction	208	330	447	826	1,500	1,378	1,380	1,400	1,428	483	769	1,358	1,896	2,216	2,496
6	Manufacturing	836	1,284	2,168	4,275	6,969	6,718	7,947	8,263	8,670	4,977	6,438	9,898	15,365	22,068	26,278
7	Durable goods	389	698	1,273	2,238	3,196	3,797	4,474	4,628	4,748	1,005	1,724	3,021	5,021	7,822	9,061
8	Nondurable goods	447	587	894	2,038	2,772	2,920	3,474	3,634	3,921	3,972	4,714	6,877	10,344	14,296	17,217
9	Transportation and public utilities	345	460	711	1,238	2,056	2,259	2,551	2,634	2,720	916	1,236	2,196	3,633	5,933	6,778
10	Wholesale trade	251	338	501	971	1,378	1,406	1,559	1,608	1,640	765	1,078	1,677	2,626	4,482	4,560
11	Retail trade	450	625	1,025	1,701	2,484	2,711	2,993	3,228	3,402	1,072	1,519	2,529	4,248	6,481	7,399
12	Finance, insurance, and real estate	509	679	992	1,657	3,251	3,572	3,730	3,934	4,268	1,303	1,800	2,835	4,196	6,467	9,664
13	Services	383	587	887	1,582	2,614	2,806	3,051	3,338	3,579	1,027	1,476	2,400	4,320	7,429	8,359
14	Federal civilian government	29	141	245	414	671	602	650	706	713	107	282	478	756	1,233	1,342
15	Federal military	133	165	264	353	624	639	677	713	763	390	582	842	1,227	2,328	2,478
16	State and local government	277	431	764	1,332	2,102	2,240	2,398	2,573	2,732	745	1,131	2,065	3,628	5,798	6,050
Mississippi																
1	Total gross state product	11,067	16,329	25,232	42,886	70,376	78,506	87,599	96,349	104,158	4,671	8,536	8,443	14,477	21,370	23,619
2	Farms	255	333	445	542	969	714	1,004	900	966	59	65	73	85	148	118
3	Agricultural services, forestry, and fisheries	34	49	69	135	192	247	252	299	339	5	8	13	24	36	44
4	Mining	126	161	278	851	1,215	1,118	1,211	1,177	1,117	518	648	1,017	2,227	3,968	3,565
5	Construction	610	796	1,410	2,386	3,130	3,619	4,387	5,145	6,014	157	276	672	889	1,092	1,018
6	Manufacturing	2,675	4,495	6,255	8,760	13,096	15,251	17,005	17,478	18,606	1,535	1,830	2,072	3,118	5,226	5,153
7	Durable goods	897	1,230	2,082	3,318	4,716	5,493	6,478	6,862	7,207	776	1,064	1,170	1,688	2,624	2,611
8	Nondurable goods	1,778	2,265	3,173	5,442	8,380	9,758	10,627	10,628	11,398	759	766	902	1,429	2,602	2,542
9	Transportation and public utilities	1,061	1,892	2,235	4,150	6,090	7,083	8,210	8,911	9,577	635	696	1,046	1,870	2,727	2,932
10	Wholesale trade	524	782	1,314	2,285	4,002	4,275	4,933	5,222	5,698	229	293	477	796	1,068	1,063
11	Retail trade	1,029	1,485	2,450	4,063	6,439	7,191	7,950	8,907	9,801	401	525	810	1,404	1,811	1,912
12	Finance, insurance, and real estate	1,458	1,983	3,183	5,338	10,021	11,253	12,167	13,462	15,352	424	533	823	1,306	2,840	3,088
13	Services	1,088	1,564	2,682	4,148	9,893	11,216	12,771	14,699	16,589	363	481	723	1,280	2,287	2,436
14	Federal civilian government	846	1,042	2,031	3,126	4,975	5,384	5,810	6,195	6,295	51	78	136	226	340	360
15	Federal military	702	1,107	1,932	2,604	4,864	5,153	5,495	5,929	6,208	12	18	27	30	47	55
16	State and local government	668	1,042	1,948	3,441	5,589	5,993	6,404	7,045	7,806	283	391	641	1,124	1,812	1,871
North Carolina																
1	Total gross state product	11,067	16,329	25,232	42,886	70,376	78,506	87,599	96,349	104,158	4,671	8,536	8,443	14,477	21,370	23,619
2	Farms	255	333	445	542	969	714	1,004	900	966	59	65	73	85	148	118
3	Agricultural services, forestry, and fisheries	34	49	69	135	192	247	252	299	339	5	8	13	24	36	44
4	Mining	126	161	278	851	1,215	1,118	1,211	1,177	1,117	518	648	1,017	2,227	3,968	3,565
5	Construction	610	796	1,410	2,386	3,130	3,619	4,387	5,145	6,014	157	276	672	889	1,092	1,018
6	Manufacturing	2,675	4,495	6,255	8,760	13,096	15,251	17,005	17,478	18,606	1,535	1,830	2,072	3,118	5,226	5,153
7	Durable goods	897	1,230	2,082	3,318	4,716	5,493	6,478	6,862	7,207	776	1,064	1,170	1,688	2,624	2,611
8	Nondurable goods	1,778	2,265	3,173	5,442	8,380	9,758	10,627	10,628	11,398	759	766	902	1,429	2,602	2,542
9	Transportation and public utilities	1,061	1,892	2,235	4,150	6,090	7,083	8,210	8,911	9,577	635	696	1,046	1,870	2,727	2,932
10	Wholesale trade	524	782	1,314	2,285	4,002	4,275	4,933	5,222	5,698	229	293	477	796	1,068	1,063
11	Retail trade	1,029	1,485	2,450	4,063	6,439	7,191	7,950	8,907	9,801	401	525	810	1,404	1,811	1,912
12	Finance, insurance, and real estate	1,458	1,983	3,183	5,338	10,021	11,253	12,167	13,462	15,352	424	533	823	1,306	2,840	3,088
13	Services	1,088	1,564	2,682	4,148	9,893	11,216	12,771	14,699	16,589	363	481	723	1,280	2,287	2,436
14	Federal civilian government	846	1,042	2,031	3,126	4,975	5,384	5,810	6,195	6,295	51	78	136	226	340	360
15	Federal military	702	1,107	1,932	2,604	4,864	5,153	5,495	5,929	6,208	12	18	27	30	47	55
16	State and local government	668	1,042	1,948	3,441	5,589	5,993	6,404	7,045	7,806	283	391	641	1,124	1,812	1,871
Virginia																
1	Total gross state product	11,067	16,329	25,232	42,886	70,376	78,506	87,599	96,349	104,158	4,671	8,536	8,443	14,477	21,370	23,619
2	Farms	255	333	445	542	969	714	1,004								

Selected Years, 1963-86—Continued

of dollars

1964	1965	1966	1963	1967	1972	1977	1982	1983	1984	1985	1986	1963	1967	1972	1977	1982	1983	1984	1985	1986	Line
Georgia			Kentucky									Louisiana									
94,218	94,121	102,922	8,570	11,312	16,813	28,434	42,286	44,545	49,512	61,234	53,135	9,589	14,134	20,305	38,003	75,743	73,936	79,034	79,719	74,426	1
2,023	1,811	1,797	503	646	767	1,303	2,148	1,406	2,153	1,973	1,705	336	342	477	707	989	823	960	672	873	2
306	308	339	19	24	39	78	152	179	192	189	206	35	45	88	156	207	252	226	240	231	3
661	667	572	314	361	691	2,233	3,397	3,130	3,258	3,207	3,007	1,882	2,983	3,828	7,756	19,934	17,158	16,855	17,076	12,516	4
4,350	4,864	5,535	403	549	847	1,359	2,140	2,075	2,274	2,395	2,621	1,68	970	1,165	2,478	4,838	4,728	4,871	4,452	3,905	5
18,819	19,927	21,531	3,002	3,996	5,594	8,420	9,962	11,226	12,769	12,598	12,764	1,549	2,186	3,121	6,611	8,722	8,401	9,483	9,501	9,670	6
7,334	8,016	8,615	1,106	1,592	2,552	4,213	4,680	5,159	6,356	6,268	6,207	487	732	965	2,000	2,899	2,680	3,054	3,041	2,777	7
11,482	11,911	12,916	1,296	2,314	3,042	4,207	5,283	6,068	6,414	6,330	6,557	1,081	1,454	2,156	4,611	6,823	6,721	6,429	6,459	6,893	8
9,838	10,548	11,302	697	963	1,313	2,244	3,548	3,773	4,269	4,495	4,641	949	1,291	1,985	3,551	6,867	7,461	8,336	8,447	8,297	9
8,409	9,396	9,841	395	528	854	1,535	2,264	2,226	2,484	2,627	2,643	613	880	1,386	2,314	4,031	3,807	4,266	4,416	4,263	10
8,456	9,582	10,328	745	1,020	1,607	2,637	3,781	4,072	4,433	4,630	5,127	827	1,183	1,802	3,329	5,416	5,766	6,293	6,573	6,595	11
10,971	12,295	14,165	987	1,298	1,737	2,863	5,581	6,327	6,769	7,187	7,909	1,164	1,635	2,322	3,822	10,609	10,581	11,597	11,385	11,027	12
11,275	12,905	14,584	661	935	1,475	2,570	4,414	4,882	5,358	5,839	6,356	820	1,185	1,928	3,676	7,801	8,275	9,110	9,568	9,755	13
2,726	3,014	3,648	192	287	424	711	1,029	1,126	1,186	1,284	1,297	171	248	345	595	806	873	932	1,007	1,021	14
1,974	2,026	2,106	215	321	377	650	993	1,063	1,066	1,123	1,118	169	232	334	426	771	813	845	888	929	15
4,517	7,072	7,775	438	646	1,089	1,830	2,879	3,078	3,299	3,489	3,743	606	953	1,524	2,583	4,754	5,013	5,261	5,495	5,542	16
North Carolina			South Carolina									Tennessee									
87,748	93,821	100,961	5,112	7,468	11,714	19,709	31,940	35,224	39,581	41,832	44,727	8,897	12,436	19,842	33,196	61,967	56,319	63,207	67,560	72,328	1
2,521	2,162	2,065	247	232	295	412	658	408	649	525	434	397	348	532	833	1,515	1,102	1,534	1,395	1,184	2
293	329	357	19	28	46	80	120	151	160	166	179	21	34	53	103	167	201	209	187	199	3
292	300	284	15	19	33	49	69	85	115	110	103	68	79	113	287	366	350	362	371	361	4
3,133	3,636	4,015	262	454	614	847	1,142	1,299	1,561	1,641	1,790	403	605	1,027	1,589	2,111	2,203	2,578	2,847	3,188	5
29,129	29,699	31,671	1,670	2,446	3,790	6,280	9,015	10,099	11,234	11,279	11,949	2,591	3,834	5,912	9,571	13,441	14,927	16,949	17,335	18,097	6
11,056	11,574	12,062	307	591	1,106	1,936	2,916	3,304	3,972	4,052	4,218	1,003	1,649	2,649	4,375	5,904	6,737	8,827	9,116	9,499	7
18,073	18,124	19,610	1,363	1,854	2,684	4,344	6,099	6,795	7,262	7,228	7,731	1,588	2,185	3,263	5,196	7,537	8,189	8,121	8,218	8,598	8
7,667	8,194	8,713	324	525	787	1,396	2,761	3,175	3,638	3,717	3,781	655	868	1,387	2,409	3,864	4,289	4,847	5,254	5,614	9
5,450	6,115	6,444	291	415	654	1,095	1,895	1,974	2,325	2,474	2,596	721	1,019	1,622	2,725	3,838	4,017	4,607	4,964	5,274	10
8,476	9,475	10,241	517	730	1,208	2,058	3,155	3,566	4,104	4,581	4,966	871	1,237	2,080	3,584	5,533	6,061	6,811	7,586	8,190	11
10,388	11,347	12,781	586	812	1,210	2,099	3,920	4,440	4,768	5,178	5,786	1,228	1,664	2,443	3,778	7,058	7,946	8,515	9,189	10,326	12
9,674	10,849	11,853	450	666	1,100	1,971	3,519	3,924	4,488	5,060	5,571	914	1,300	2,162	3,857	7,182	7,971	9,119	10,109	11,135	13
1,460	1,596	1,655	151	247	358	575	883	970	1,049	1,105	1,127	314	415	768	1,592	2,539	2,609	2,713	2,902	2,935	14
2,620	2,761	2,805	272	405	684	1,014	1,702	1,822	1,968	1,938	1,978	106	144	218	246	401	420	440	455	452	15
6,443	7,358	8,078	307	491	935	1,804	3,101	3,302	3,623	4,059	4,468	609	890	1,527	2,623	3,953	4,215	4,524	4,966	5,383	16
West Virginia			Southwest									Arizona									
22,485	23,541	24,996	43,476	58,475	94,943	184,654	356,834	378,289	406,432	438,934	430,188	4,231	5,600	10,843	18,996	33,605	27,631	43,442	48,589	53,353	1
144	115	186	1,922	1,682	2,881	4,408	7,448	8,242	7,288	7,675	7,800	234	225	321	531	797	619	884	779	812	2
44	37	39	136	211	444	866	1,543	1,471	1,526	1,511	1,521	18	25	69	137	225	239	270	310	3	
3,602	2,408	3,177	5,134	5,704	7,310	20,081	58,382	51,344	51,418	51,041	40,163	248	170	340	484	614	663	608	648	688	4
1,071	1,128	1,153	2,136	3,059	5,808	12,457	21,049	22,281	24,870	25,754	25,263	312	331	1,120	1,392	2,906	3,470	4,324	5,029	5,330	5
3,372	3,438	3,485	7,261	10,533	15,925	31,806	53,029	54,943	62,221	64,556	64,871	504	798	1,471	2,633	4,686	6,113	6,088	6,813	7,172	6
1,715	1,821	1,829	3,290	5,325	8,340	16,468	30,022	29,221	33,518	35,786	35,008	378	636	1,183	2,124	3,731	4,060	4,932	5,358	5,796	7
1,657	1,617	1,656	3,972	5,507	7,585	15,358	23,007	25,722	28,405	28,870	29,863	127	162	288	509	955	1,053	1,156	1,225	1,376	8
3,200	3,258	3,287	4,620	5,860	9,419	17,401	33,969	37,506	41,042	44,774	45,587	405	547	913	1,753	2,996	3,465	3,878	4,329	4,646	9
1,178	1,221	1,232	2,841	3,862	6,719	12,706	25,214	24,709	28,020	29,980	29,998	239	331	598	1,079	1,820	1,954	2,381	2,680	2,902	10
2,034	2,151	2,253	4,317	5,781	9,768	18,182	31,045	33,631	37,754	40,674	41,519	500	670	1,263	2,298	3,854	4,293	4,961	5,696	6,181	11
3,196	3,323	3,509	6,774	7,601	13,112	24,096	44,873	49,684	53,432	57,310	60,447	697	945	1,799	3,199	5,235	6,104	6,811	7,765	8,909	12
2,601	2,824	3,008	4,185	6,070	10,612	20,756	42,873	47,347	53,609	59,107	62,246	492	703	1,344	2,555	5,175	5,986	7,071	8,028	9,045	13
893	414	421	1,070	2,031	3,223	5,045	7,459	8,048	8,938	9,877	10,048	126	202	355	647	990	1,074	1,214	1,311	1,342	14
59	64	69	1,250	1,717	2,645	3,566	5,714	6,092	6,222	6,568	6,760	106	175	336	438	698	782	790	788	839	15
1,987	2,190	2,276	2,771	4,064	7,077	13,291	24,436	26,992	29,082	32,007	33,962	343	479	915	1,852	3,606	3,868	4,141	4,650	5,232	16
Oklahoma			Texas									Rocky Mountain									
50,877	50,843	49,814	30,064	41,158	65,747	132,091	254,508	264,156	289,229	307,615	303,310	14,298	17,311	29,061	53,543	97,639	102,720	111,666	117,332	120,192	1
1,400	1,																				

Table 2.—Gross Product by Industry.
(Millions)

Line	1963	1967	1972	1977	1982	1983	1984	1985	1986	1963	1967	1972	1977	1982	1983
Colorado										Idaho					
1 Total gross state product.....	6,064	7,841	13,597	24,772	45,352	48,462	53,273	54,713	59,177	1,872	2,402	2,822	6,314	10,432	11,346
2 Farms.....	246	311	544	700	1,218	1,158	1,273	1,335	1,272	264	311	495	646	1,166	1,122
3 Agricultural services, forestry, and fisheries.....	25	27	53	101	207	234	247	233	245	8	15	29	60	92	126
4 Mining.....	240	158	263	861	2,079	1,889	1,883	1,867	1,704	33	21	30	81	157	200
5 Construction.....	369	449	1,026	1,656	3,134	3,285	3,601	3,572	3,510	99	136	229	584	385	363
6 Manufacturing.....	906	1,160	1,833	3,490	5,890	6,248	7,069	7,393	7,631	298	380	653	1,184	1,576	1,795
7 Durable goods.....	500	654	1,000	2,189	3,787	3,950	4,580	4,810	4,961	143	208	390	711	784	937
8 Non-durable goods.....	406	506	833	1,301	2,103	2,298	2,489	2,583	2,670	156	172	263	473	792	858
9 Transportation and public utilities.....	623	818	1,317	2,266	1,714	5,332	5,923	6,273	6,564	206	256	373	592	1,089	1,196
10 Wholesale trade.....	403	534	939	1,725	3,082	3,131	3,607	3,779	3,784	89	121	199	453	665	696
11 Retail trade.....	636	834	1,527	2,729	4,717	5,170	5,723	6,069	6,285	207	278	460	773	1,002	1,117
12 Finance, insurance, and real estate.....	1,038	1,362	2,145	4,045	6,973	7,617	8,178	8,904	9,688	285	356	472	846	1,572	1,785
13 Services.....	596	926	1,694	3,393	7,038	7,734	8,727	9,574	10,218	171	253	416	840	1,431	1,558
14 Federal civilian government.....	256	350	613	931	1,384	1,496	1,613	1,714	1,760	48	67	110	194	252	265
15 Federal military.....	179	270	462	645	1,046	1,057	1,105	1,220	1,313	35	81	70	109	155	183
16 State and local government.....	448	663	1,181	2,230	3,773	4,110	4,422	4,779	5,202	130	178	296	672	890	941
Wyoming										Far West					
1 Total gross state product.....	1,364	1,584	2,393	5,417	13,054	12,150	12,468	12,777	11,473	83,754	112,487	167,430	291,722	474,238	518,199
2 Farms.....	101	119	189	177	260	206	207	196	188	2,575	2,890	4,390	7,158	11,138	10,136
3 Agricultural services, forestry, and fisheries.....	3	5	10	20	31	35	35	30	31	407	676	1,036	2,190	3,437	4,032
4 Mining.....	378	392	513	1,726	4,962	4,362	4,253	4,013	3,079	974	938	1,197	2,963	8,211	8,051
5 Construction.....	88	81	179	484	1,545	1,071	1,114	1,456	1,379	4,804	5,467	8,277	15,949	21,271	22,248
6 Manufacturing.....	88	95	140	309	294	314	312	311	331	18,782	24,553	32,279	54,473	87,517	96,061
7 Durable goods.....	23	26	45	88	114	112	122	124	125	12,460	16,456	21,126	35,915	57,863	64,533
8 Non-durable goods.....	64	70	96	221	180	202	190	187	206	6,322	8,097	11,153	18,558	29,653	31,527
9 Transportation and public utilities.....	153	189	276	493	1,328	1,416	1,623	1,620	1,584	7,094	9,769	14,570	23,741	39,111	43,850
10 Wholesale trade.....	38	50	72	187	470	403	426	436	403	5,719	7,636	11,488	20,996	33,584	35,683
11 Retail trade.....	112	136	216	453	718	710	729	775	766	8,877	11,911	17,694	30,585	48,967	53,837
12 Finance, insurance, and real estate.....	163	197	287	586	1,576	1,656	1,658	1,710	1,621	13,412	18,166	28,142	50,195	76,208	86,080
13 Services.....	97	121	196	422	812	793	839	882	906	10,468	15,039	23,579	44,409	84,042	93,526
14 Federal civilian government.....	37	43	65	113	168	180	195	209	214	2,290	3,345	4,963	7,499	11,209	12,217
15 Federal military.....	22	27	42	64	102	112	118	127	134	1,867	2,587	4,139	5,513	9,386	10,069
16 State and local government.....	85	127	208	382	791	899	958	1,011	1,037	6,486	9,611	15,875	26,050	40,147	42,404
Oregon										Washington					
1 Total gross state product.....	5,896	7,849	12,311	21,842	31,148	33,526	34,882	38,922	41,278	19,306	13,814	19,348	35,172	54,748	61,541
2 Farms.....	271	314	445	672	1,108	1,058	1,204	1,186	1,255	392	440	696	1,028	1,725	1,725
3 Agricultural services, forestry, and fisheries.....	29	46	74	171	263	369	347	336	374	58	86	142	289	464	645
4 Mining.....	13	20	33	66	47	69	59	62	58	23	15	25	78	127	140
5 Construction.....	335	432	686	1,244	1,058	1,021	1,150	1,261	1,355	501	776	996	2,359	3,809	3,809
6 Manufacturing.....	1,419	1,812	3,051	5,356	6,329	6,900	7,840	7,849	8,181	2,600	3,082	3,963	7,203	9,311	9,980
7 Durable goods.....	1,030	1,312	2,288	4,084	5,587	5,064	5,871	5,796	6,047	1,759	2,106	2,713	5,163	6,163	6,686
8 Non-durable goods.....	390	501	764	1,282	1,742	1,836	1,968	2,053	2,134	840	976	1,250	2,040	3,148	3,294
9 Transportation and public utilities.....	628	807	1,300	2,107	3,184	3,483	3,835	3,989	4,141	814	1,103	1,651	2,842	4,921	5,496
10 Wholesale trade.....	872	545	833	1,548	2,449	2,531	2,890	3,069	3,213	823	1,071	1,529	2,774	4,652	4,935
11 Retail trade.....	638	837	1,258	2,272	2,986	3,212	3,493	3,700	3,913	1,115	1,562	2,198	3,990	6,191	6,865
12 Finance, insurance, and real estate.....	930	1,239	1,708	3,178	5,295	5,842	6,197	6,665	7,365	1,596	2,189	2,745	4,802	8,484	9,402
13 Services.....	580	851	1,355	2,628	4,395	4,800	5,369	5,914	6,382	929	1,445	2,164	4,363	8,020	8,851
14 Federal civilian government.....	175	228	353	584	833	889	969	1,028	1,038	337	496	712	1,260	1,834	2,048
15 Federal military.....	38	41	48	80	106	120	122	140	160	266	345	459	808	1,423	1,522
16 State and local government.....	466	694	1,167	1,978	3,104	3,239	3,407	3,725	3,843	853	1,206	2,070	3,281	5,782	6,141

Selected Years, 1963-86—Continued

(of dollars)

1964	1965	1966	1963	1967	1972	1977	1982	1983	1984	1985	1986	1963	1967	1972	1977	1982	1983	1984	1985	1986	Line
Idaho			Montana									Utah									
12,299	13,027	13,176	2,019	2,482	3,788	6,317	11,097	11,381	11,728	11,543	12,163	2,379	3,479	6,465	10,122	17,892	19,381	21,739	23,172	24,006	1
1,156	1,236	1,076	299	282	543	431	875	660	521	348	348	78	106	147	191	340	302	338	317	349	2
128	114	119	6	9	21	43	78	76	76	67	61	4	7	12	25	42	51	56	56	51	2
217	217	170	76	98	148	423	1,334	1,169	1,119	1,079	888	259	187	197	517	1,043	914	862	762	625	4
414	424	436	120	139	244	496	1,107	1,129	1,080	1,064	1,022	158	162	349	774	946	1,033	1,267	1,296	1,220	5
2,064	2,163	2,152	223	313	420	698	677	769	862	881	817	617	600	840	1,501	2,797	3,026	3,658	3,904	3,989	6
1,049	1,067	1,048	136	153	269	451	333	410	477	455	450	470	413	602	1,038	1,926	2,062	2,520	2,664	2,669	7
1,015	1,095	1,104	87	130	151	246	344	359	385	402	421	146	187	239	463	871	974	1,138	1,240	1,320	8
1,305	1,381	1,380	242	311	435	694	1,214	1,304	1,481	1,480	1,488	295	370	566	1,078	2,262	2,598	2,845	2,965	3,035	9
752	758	769	100	116	180	358	610	631	697	688	663	202	248	394	720	1,221	1,264	1,422	1,529	1,576	10
1,239	1,319	1,365	218	270	406	692	899	977	1,026	1,054	1,046	283	356	526	1,096	1,680	1,855	2,095	2,283	2,402	11
1,868	1,982	2,080	300	378	508	876	1,777	1,972	1,932	1,943	2,008	375	476	747	1,405	2,567	2,863	3,086	3,323	3,574	12
1,677	1,849	1,980	177	234	372	741	1,207	1,326	1,439	1,530	1,607	277	351	596	1,215	2,318	2,562	2,962	3,263	3,500	13
288	306	310	53	80	133	209	265	280	304	320	322	203	328	445	616	915	992	1,068	1,208	1,244	14
187	189	207	53	66	72	101	127	135	136	140	148	29	40	74	111	207	231	247	269	284	15
1,006	1,089	1,125	150	166	304	555	871	947	1,003	1,060	1,081	199	299	513	913	1,554	1,691	1,815	1,997	2,162	16
Far West			California									Nevada									
577,153	625,448	672,204	65,905	88,633	132,199	227,590	372,541	408,216	454,374	496,850	533,316	1,647	2,152	3,761	7,118	13,796	14,890	16,350	17,918	19,426	1
11,571	11,353	11,357	1,890	2,102	3,183	5,385	8,188	7,238	8,370	8,390	7,963	32	34	67	72	122	114	128	105	110	2
4,083	4,245	4,563	316	439	809	1,507	2,671	2,965	3,122	3,126	3,319	4	5	10	24	40	52	62	54	58	3
8,346	8,120	8,706	399	868	1,062	2,721	7,695	7,468	7,728	7,452	5,927	39	35	67	103	342	382	411	451	548	4
26,155	28,241	31,184	3,900	5,148	6,326	11,761	15,286	16,303	19,668	21,563	23,816	167	111	270	585	1,123	1,115	1,216	1,309	1,505	5
108,944	114,830	120,209	14,675	19,514	25,106	41,544	71,250	78,499	88,697	93,772	97,680	58	114	159	361	626	681	829	896	933	6
74,414	78,854	82,098	9,616	12,962	16,028	26,435	46,727	52,376	60,057	64,013	66,090	66	77	98	234	386	408	536	569	583	7
34,530	35,976	38,111	5,059	6,583	9,078	15,109	24,524	26,123	28,640	29,759	31,584	33	38	61	127	240	273	293	327	361	8
48,091	51,603	54,565	5,496	7,634	11,272	18,134	29,698	33,359	36,678	39,179	41,928	156	226	348	659	1,308	1,510	1,658	1,705	1,834	9
42,427	45,793	48,957	4,467	5,951	8,997	16,420	25,327	27,640	33,185	36,081	38,711	57	69	130	253	546	678	671	739	790	10
59,506	64,781	69,366	6,958	9,296	13,836	23,538	38,397	42,302	47,077	51,514	55,216	166	217	402	784	1,394	1,467	1,624	1,787	1,907	11
92,683	102,302	116,068	10,652	14,410	23,160	41,245	60,651	68,843	74,384	82,415	93,790	234	327	528	971	1,777	1,992	2,180	2,441	2,746	12
106,032	117,953	128,367	8,441	12,008	18,833	35,029	66,778	74,657	85,108	94,831	103,397	518	735	1,227	2,391	4,849	5,217	5,723	6,439	6,901	13
13,164	14,212	14,436	1,726	2,532	3,771	5,530	8,280	8,994	9,705	10,544	10,742	52	69	127	175	261	286	320	344	359	14
10,613	11,389	11,626	1,522	2,133	3,525	4,460	7,570	8,100	8,802	9,217	9,406	40	46	107	165	287	326	312	307	309	15
45,838	50,624	54,798	5,072	7,547	12,318	20,216	30,140	31,846	34,553	38,343	41,881	94	164	319	576	1,120	1,179	1,230	1,341	1,426	16
Washington			Alaska									Hawaii									
67,347	71,754	77,483	985	1,478	2,619	7,370	19,648	20,684	20,502	21,237	19,575	2,179	3,064	5,299	9,007	24,359	18,833	16,724	17,994	19,329	1
1,972	1,673	2,029	1	2	5	7	14	17	19	20	24	189	132	160	205	325	336	355	377	386	2
562	728	812	22	25	37	126	143	215	123	296	298	7	10	18	32	49	67	60	62	68	3
149	156	174	21	84	223	722	8,720	7,478	7,450	7,638	6,530	10	0	5	0	2	4	8	3	2	4
4,120	4,109	4,468	92	168	294	1,401	2,367	2,938	2,929	2,500	1,981	148	214	416	566	892	987	945	1,036	1,183	5
11,578	12,314	13,416	69	96	187	396	533	665	772	862	976	202	231	328	562	713	738	866	944	1,000	6
7,950	8,477	9,373	16	38	48	110	169	183	179	184	184	34	45	79	153	110	127	130	143	154	7
3,629	3,837	4,042	53	59	89	286	364	481	589	684	792	168	187	250	409	603	609	736	801	847	8
5,921	6,329	6,661	108	142	237	723	1,317	1,424	1,573	1,587	1,495	190	308	532	922	1,389	1,517	1,682	1,783	1,911	9
5,681	5,904	6,243	31	52	85	232	409	458	511	525	490	161	212	319	447	634	661	748	803	841	10
7,311	7,780	8,330	80	114	202	616	859	1,019	1,131	1,176	1,108	207	320	555	1,035	1,608	1,739	1,891	2,036	2,151	11
9,923	10,761	12,167	116	164	321	898	1,470	1,621	1,686	1,784	1,805	294	459	784	1,460	2,388	2,670	2,775	3,022	3,298	12
9,833	10,767	11,687	79	121	221	862	1,332	1,519	1,675	1,720	1,648	240	383	774	1,444	2,574	2,930	3,248	3,509	3,823	13
2,170	2,296	2,297	140	164	226	383	515	562	616	616	640	202	288	423	590	932	1,015	1,110	1,184	1,182	14
1,577	1,725	1,751	141	184	296	400	593	626	649	690	711	224	257	428	628	964	1,532	1,588	1,689	1,848	15
6,649	7,215	7,648	89	153	333	706	1,374	1,542	1,669	1,833	1,873	181	252	449	810	1,220	1,292	1,349	1,423	1,526	16

Unregulated distributive and service industries.—For 23 transportation, trade, finance, insurance, and service industries, BEA uses economic census data on business receipts or sales and data on wages and salaries to assign capital charges to States.

Government.—For Federal Government enterprises, BEA uses data specific to each enterprise to assign capital charges—that is, surplus or deficit—to States. For State and local government enterprises, BEA uses data on current revenues and expenses, by type of enterprise, from the census of governments to assign the surplus or deficit.

For the nonbenchmark years, capital charges in all industries—except in farming, in real estate, and in manufacturing for 1983 and 1984—are interpolated or extrapolated using movement in wages and salaries and

in national control totals. Farm estimates for all years are directly estimated based on U.S. Department of Agriculture data. Real estate estimates for intercensal years are based on data developed in the course of estimating the rental income of persons in the State personal income series. Manufacturing estimates for 1983 and 1984 are based on data from the Census Bureau's Annual Survey of Manufactures (ASM). As resources permit, BEA expects to incorporate ASM data for additional years (extending backward as well as forward) and other annual data, particularly that contained in regulatory agency reports.

IBT

For the benchmark years and for the years 1983–85, IBT estimates are based on the following data: (1) Taxes

collected, broken down by State and type of tax, from the census of governments (for State and local IBT) and the Internal Revenue Service (for Federal IBT) and (2) taxes collected, broken down by industry and type of tax for the Nation, from BEA's National Income and Wealth Division.⁷

For the nonbenchmark years prior to 1982, estimates for IBT for all levels of government and types of taxes by industry are interpolated, based on movement in compensation of employees, proprietors' income, and national control totals. In the absence of 1986 information, the 1986 estimates were derived using the 1985 distribution by State.

7. IBT estimates for the years 1982–85 are based on more detailed State data by type of tax (25 types of State and local taxes and nearly as many types of Federal taxes) than are the estimates for benchmark years prior to 1982 (10 types of State and local taxes and 5 types of Federal taxes).