

ALASKA LEGISLATURE SPECIAL COMMITTEE/SUBJECT FILE 8672

1703 SCOMM 67: GUIDING AND GAME TASK FORCE, 1989-1990

1271

HOW THE GAME MANAGEMENT PROPOSAL WORKS

- Purposes
- Area Determination
- Public Offering
- Applications Taken
- Ranking
- Permit Determinations
- Conditions
- Transfer and Renewal

PURPOSES OF GAME MANAGEMENT AREA ALLOCATION:

- Enhancing Wildlife Conservation
- Providing Economic Benefits
- Benefits to Residents
- Revenue to the State

FIRST. AREAS ARE DETERMINED:

- 1) ADF&G calls for nominations.
- 2) Public proposes areas.
- 3) ADF&G reviews, accepts, modifies or rejects nominations.
- 4) ADF&G publishes proposed areas.
- 5) Public comment and review.
- 6) ADF&G reviews areas.
- 7) ADF&G makes final decisions on configuration.
- 8) Designated areas made available for competitive bidding.

SECOND. AREAS ARE OFFERED TO THE PUBLIC:

- 1) Staggered basis: at least one-fifth offered each year for first five years.
- 2) First awards up to five years.
- 3) Subsequent awards up to ten years.
- 4) Unawarded and expired areas are re-offered.
- 5) Public notice of unawarded areas, registered Guide-Outfitters licensed for that GMU can hunt.

THIRD. APPLICATIONS ARE TAKEN:

- 1) Licensed Guide-Outfitters pay application fee and specify:
 - a) Sole or joint use;
 - b) Term of years; and
 - c) Species and numbers.
- 2) CSB determines eligible applicants.
- 3) CSB determines number of Guide-Outfitters to be awarded an area.
- 4) CSB establishes weighted point system to evaluate and rank applications. System is fair to new entrants.

FOURTH APPLICANTS ARE RANKED USING AWARD CRITERIA:

- 1) Experience/knowledge.
- 2) Economic viability.
- 3) Record of safe operations or demonstrated capability to operate safely.
- 4) Fish and Wildlife legal compliance.
- 5) Compliance with trespass limitations.
- 6) Applicant must hold or acquire within ninety days permits and licenses or permit forfeited.
- 7) Applicant must hold or acquire within ninety days authorization to conduct activity on land within area.
- 8) Extra points if applicant has no other areas.
- 9) Extra points the first time applicant with good track record applies to renew.

FIFTH. CSB DETERMINES WHO RECEIVE PERMITS:

- 1) CSB reviews applications and makes initial determinations.
- 2) CSB may allow applications to be revised.
- 3) Modified or revised applications received.
- 4) CSB reviews and proposes final determinations.
- 5) In case of ties, applicants may reach a resolution or lottery or draw is employed.

SIXTH. PERMITTEES MUST ADHERE TO CONDITIONS:

- 1) Permits give either sole or limited joint use.
- 2) Permits may limit which species can be taken.
- 3) Permit time limits:
 - a) Initially, five years or less;
 - b) Thereafter, ten years or less; and
 - c) Following ADF&F Findings, CSB can issue up to fifteen year permit to advance wildlife management and conservation objectives.
- 4) Guide-Outfitters with permits in designated areas get preference on non-resident tags for species in that area.
- 5) Revocation for failure to use permit for one year without good cause.
- 6) Permittees pay fee to State.

SEVENTH, PERMITS MAY BE TRANSFERRED OR RENEWED:

- 1) CBS may allow permit transfer to qualified Guide-Outfitters for good cause.
- 2) Permittees must compete for renewal at end of term.

#2
Marianne See
ADF&G
10/18/89

Meeting Summary

INTERAGENCY MEETING ON BIG GAME-GUIDE-OUTFITTING

ADF&G October 18, 1989

Participants Representing:

BLM	Terry O'Sullivan
NPS	Rebecca Kaiser
USFWS	John Kurtz
USFS	Leo Keeler
ADNR	Ron Swanson
	Mike Sullivan
ADF&G	Marianne See
Sen. Faiks	Mark Riehle

The following text summarizes specific recommendations or issues identified by topic during the discussions.

BIG GAME GUIDE-OUTFITTER RESOURCE AREA MAPS

ADF&G indicated that their proposed ranking of game management units for preparing draft maps would be submitted to the task force for comment and public review at an upcoming meeting.

All agencies agreed that it will be important to include the input of guide-outfitters along with agency biologists and the general public in the process of developing the maps of guide-outfitter resource areas.

The federal representatives all indicated that:

a) the state should try to align guide-outfitter resource areas with landowner/land manager boundaries, as much as possible, and boundaries should be easily recognizable in the field,

b) federal land management agencies want to be involved in the process of delineating guide-outfitter resource areas,

c) they are concerned that the size of the new areas could be large enough for the potential of joint use by guide-outfitters. These agencies clearly stated that in any system that designates where commercial operators could be, the federal land managers' concern is the quality of experience for the user of public lands, which in this case is the guided hunter. The agencies provide public use for a broad spectrum of users, and have to allocate opportunities among many types of users.

NPS indicated that they do not favor joint use on lands they manage because of past problems with joint use, as well as their concessions program criteria which encourages as few

c) Operational Plan (Plan of Operations)

The federal agencies currently require an operational plan from guide-outfitters seeking a land use permit. The state and federal representatives indicated that, if the state adopts this requirement too, the state and federal requirements for information in these plans should be the same, where possible. Even so, there will likely be some differences between agencies on certain required information. Also it is likely that each applicant's plan may be evaluated somewhat differently by each agency because of specific agency mandates.

FEDERAL INPUT TO THE TASK FORCE

The federal land management agency representatives discussed possible options that would allow them to present advisory comments to the task force during meetings regarding pertinent federal regulations and policy. They requested that federal agency representatives be recognized in an advisory capacity during task force meetings by the Chairman, whose representative indicated that he would forward this concern.

NOTE: Regarding the following topics, ADF&G noted during the meeting that these could be taken up with the Big Game Commercial Services Board.

DELINEATING LEVELS OF USE BY GUIDE-OUTFITTERS IN RESOURCE AREAS, AND ALLOCATING THE AREAS

DNR indicated that there may be a need to place a limit on the number of guide-outfitters in resource areas to prevent excessive pressures on state lands. With substantial fees required for using federal and private lands, state lands are likely to attract more guide-outfitters to state lands than in past years.

All federal representatives indicated that their agencies wanted a say in:

- a) how many resource areas for guide-outfitters would be designated in the federal land units (parks, preserves, forests, refuges, etc.),
- b) who would be selected to use those areas.

If the federal agencies were taking the lead in making these allocation determinations instead of the state, it would generally be done through their respective federal land use

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

#2
Marianne See
ADF&G
10/18/89

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All agencies agreed that it will be important to include the input of guide-outfitters along with agency biologists and the general public in the process of developing the maps of guide-outfitter resource areas.

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NPS indicated that they do not favor joint use on lands they manage because of past problems with joint use, as well as their concessions program criteria which encourages as few

Oct. 18, 1989

operators per area as necessary. FWS indicated that they might have to subdivide any large guide-outfitter areas in order to minimize joint use.

COMPATIBILITY OF FEDERAL AND STATE AUTHORIZATIONS FOR GUIDE-OUTFITTER RESOURCE AREAS

The DNR and the federal managers indicated that:

a) they favor the state issuing permits for guide-outfitter resource areas; they do not favor issuing leases. The comparable federal authorizations are permits, not leases, and would not be compatible with leases. DNR also noted that under state law, leases must be competitively awarded at auction.

b) administrative requirements for the guide-outfitter applicant should be the same wherever possible, for all land managing agencies. This would minimize burdensome paperwork for guide-outfitters as well as state and federal agencies. Examples could include required elements in operational plans, and insurance requirements.

Terms of Authorizations for Guide-Outfitter Resource Areas

a) Landowner or Land Manager Permission

The FS indicated that a federal land use permit can be issued prior to an applicant receiving all necessary state licences, authorizations, proof of insurance, etc. The FS does this, then calls the licensing board prior to the hunting season to verify that their permit holder is licensed and authorized to use a guide-outfitter area. If not, the permit is cancelled.

b) Transferability

With the exception of NPS, the federal land managers do not allow their permits to be transferred. The BLM, FS and FWS do allow a new owner of a guide-outfitter business to apply for the necessary permit(s), but they must assess the new owner's application and plan, and thus do not automatically issue the permit. NPS concessions policies allow NPS to approve sales of concessions, then transfer the authorization.

The federal representatives agreed that if the state incorporates transferability into the new guide-outfitter management system, each federal agency would have to evaluate each proposed new operator against federal agency standards before issuing a new authorization to use federal lands.

c) Operational Plan (Plan of Operations)

The federal agencies currently require an operational plan from guide-outfitters seeking a land use permit. The state and federal representatives indicated that, if the state adopts this requirement too, the state and federal requirements for information in these plans should be the same, where possible. Even so, there will likely be some differences between agencies on certain required information. Also it is likely that each applicant's plan may be evaluated somewhat differently by each agency because of specific agency mandates.

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All federal representatives indicated that their agencies wanted a say in:

- a) how many resource areas for guide-outfitters would be designated in the federal land units (parks, preserves, forests, refuges, etc.),
- b) who would be selected to use those areas.

If the federal agencies were taking the lead in making these allocation determinations instead of the state, it would generally be done through their respective federal land use

planning processes, with the exception of NPS. In these processes, they would consider commercial guide-outfitting as one of many components of the public. The NPS concessions program is distinctly different in that the public (guided hunter) initiates the need for the commercial service, not the guide-outfitter. NPS generally limits commercial development to one vendor per type of service in an area, and seeks service continuity by contracting with one business as long as possible. NPS is not likely to return to the former CUL (commercial use license) system, and instead will probably continue to manage guide-outfitting under the concessions program.

The federal representatives indicated that the federal land managers need to work with the allocating entity (Big Game Commercial Services Board), and need to work within certain timeframes. Federal agencies need enough time for their evaluation process, which include:

a) All federal land management agencies are required to carry out an ANILCA Sec. 810 evaluation of subsistence uses in their consideration of all uses for any given area in relation to an application for a use permit.

b) For any new permit for a guide-outfitter, BLM and FS must use the Environmental Assessment (EA) process, which includes public notification and public comments. The FWS makes a compatibility determination. FWS indicated that if the provisions of the new systems for (a) delineating guide-outfitter resource areas and (b) assigning their use would be compatible with FWS permits, then FWS may potentially be able to do a blanket EA on the whole system instead of on each individual guide-outfitter resource area. When individual EAs are required for each proposed federal land use permit, there must be sufficient time for the process, including public review, prior to having the state authorize the use of a specific area for guide-outfitting. FS needs 60 days for the public review before they issue permits.

c) NPS is also concerned about having adequate lead time to process applicants prior to the hunting season. They must release a prospectus (request for proposals or applications) in advance. For example, for guide-outfitting in 1991, NPS must release the prospectus by April 1990.

Federal representatives suggested ways that federal land managers could interface with the Big Game Commercial Services Board, for areas on federal lands:

- a) A 3-step process was suggested:
 - 1. guide-outfitter areas area established
 - 2. land manager indicates desired number of guide-outfitters per area
 - 3. guide-outfitters are selected per area
- b) three alternative selection options were suggested:
 - 1. the CSB could jointly select permittees with the federal land manager,
 - 2. the CSB could select, with federal land manager having a veto authority,
 - 3. the CSB could select a qualified pool (if more than one applicant per area), then federal land manager could select finalist

SELECTION METHODS

The state representatives indicated this has not yet been determined, but that a sequence of methods could potentially be used by the state, depending upon the relationship of the number of applicants to the numbers of available authorizations. For example, if there were more applicants than authorizations in an area, those found to be qualified could then be entered into a lottery or other selection method. Any authorizations issued would need to be consistent with any current state area or management land use plan. Where a plan does not exist a site specific plan might be needed. It was noted by the federal representatives that in cases with more applicants than authorizations, lotteries are more readily defended against possible legal challenge than are more subjective selection methods.

FEEES

The FS and BLM noted that the 3% fee (of gross revenues) for that portion of any guide-outfitting business on those federal lands was negotiated with the guide-outfitting industry in the lower 48.

DNR pointed out that if fees for use of state lands are comparable to those for federal lands it could substantially increase costs for guide-outfitters, however if fees for state lands are substantially lower than for using federal or private lands, there may be an increased demand on state lands.

The pros and cons of flat fees (e.g. FWS) versus percentage fees were discussed, noting that a percentage fee:

- a) is proportional and fair to operations of any scale
- b) requires much more bookkeeping by guide-outfitters, and becomes especially burdensome for operators dealing with several land managers/landowners
- c) requires more administrative agency staff to handle all the paperwork.

BIG GAME GUIDE-OUTFITTER RESOURCE AREA MAPS

STATUS REPORT

NOVEMBER 3, 1989

**ALASKA DEPARTMENT OF FISH AND GAME
DIVISION OF WILDLIFE CONSERVATION**

Background

In a recent decision by the Alaska Supreme Court, the former system for managing big game guide-outfitters was declared invalid, which nullified those areas previously designated for use by specific guide-outfitters. As a result, the Legislative Task Force on Guiding and Game has initiated development of a new resource based management system that may be used to assist in allocating access to big game hunting opportunities among guide-outfitters. The Alaska Department of Fish and Game is the designated lead agency to create maps of guide-outfitter resource areas that could be the basis of the management system.

Progress to Date

Mapping criteria

The Task Force evaluated a wide array of factors that should be considered when developing the new guide-outfitter resource areas. They determined that the primary concerns are wildlife management, and enforcement. Ranking next in importance are several co-equal factors that include land ownership, administrative restrictions, easily recognizable field boundary features, available access and type of transportation, general approach to the size and number of individual areas, other land uses, and other considerations.

The basic "building block" for new resource areas for guide-outfitting will be watersheds that have already been mapped on a statewide basis as part of the Alaska Department of Fish and Game's system for managing wildlife harvest data. These mapped watersheds are referred to as uniform geographic coding units. They will be evaluated in terms of wildlife management concerns and enforcement, as well as the other factors listed above. Units may be aggregated into larger areas, based upon these evaluations.

Public Involvement

Through a thorough public review process, the public will be closely involved with developing the proposed guide-outfitter resource areas. Public proposals for these areas will soon be solicited and reviewed along with agency concerns regarding the wildlife resources. Draft maps resulting from this process will be reviewed by the public prior to being revised and submitted to the Big Game Commercial Services Board.

Schedule

The map development phase is planned for a two year period. During this time the 26 game management units in the state will be mapped in a sequence that reflects the degree of industry interest and potential pressure on the wildlife resources. The proposed priority list for the 26 units will soon be made available for public comment.

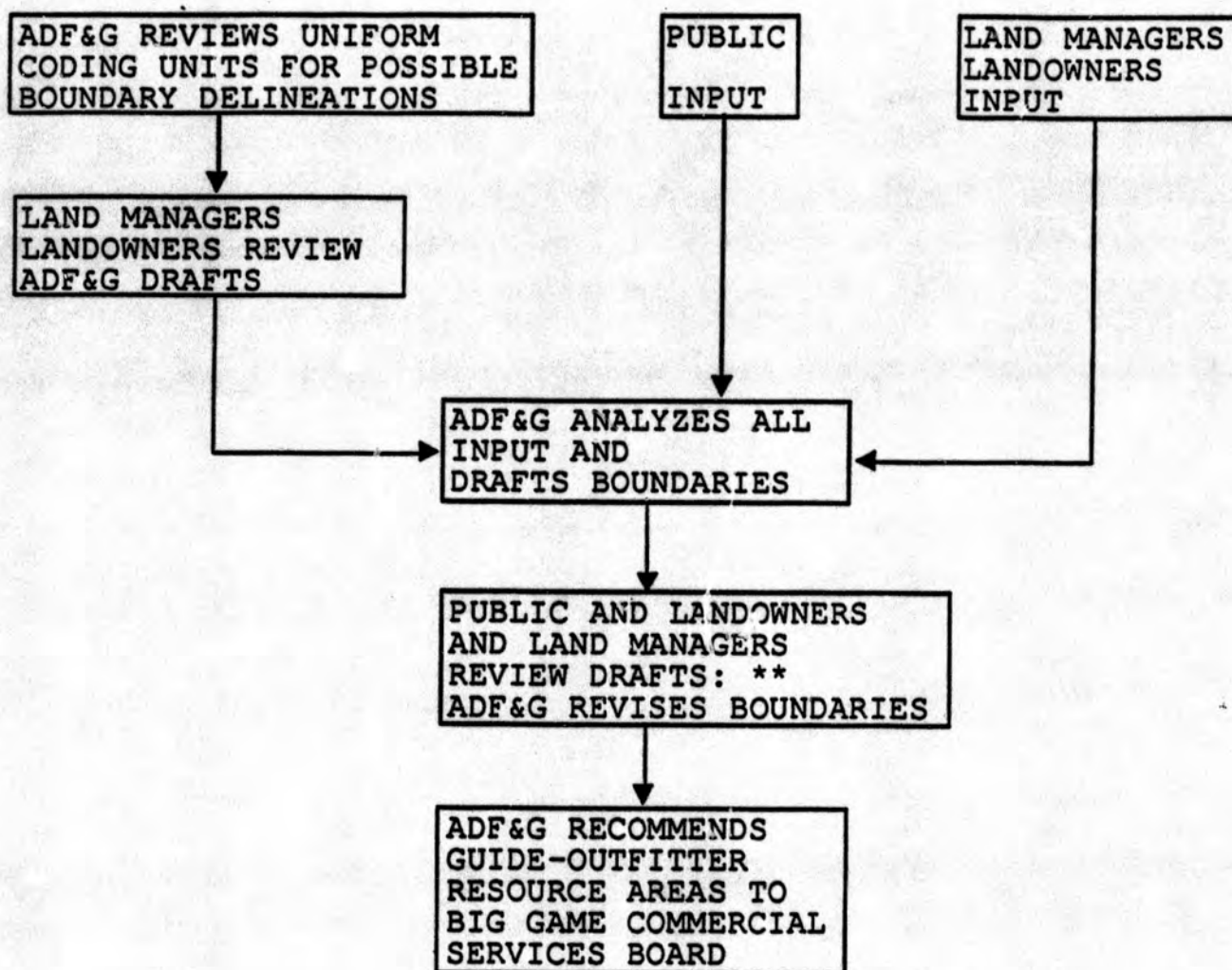
Future Progress Reports

The Alaska Department of Fish and Game will be reporting on map project progress at upcoming meetings of the Task Force. Additional information may be obtained by contacting the project coordinator, Marianne See, in Anchorage at 907-267-2179.

Handout
Fig
11/8/89

PROCESS FOR DEVELOPING BIG GAME GUIDE-OUTFITTER
RESOURCE AREA MAPS

ALASKA DEPARTMENT OF FISH AND GAME
DIVISION OF WILDLIFE CONSERVATION
NOVEMBER 1989



** Review methods would include sending packets of draft maps out for review; also holding public meetings for comments.

SCHEDULE: For the entire state this process is expected to take two years, within which higher priority areas would be completed first.

PUBLIC PROCESS FOR DEVELOPING BIG GAME GUIDE-OUTFITTER
RESOURCE MAPS

DIVISION OF WILDLIFE CONSERVATION
ALASKA DEPARTMENT OF FISH AND GAME

November 7, 1989

The Legislative Task Force on Guiding and Game has directed the Alaska Department of Fish and Game to solicit initial public input as part of developing big game guide-outfitter resource maps. The following steps could be used to achieve the goal of obtaining public input regarding the locations of boundaries for new guide-outfitter resource areas.

Step 1: ADF&G OPENS PUBLIC INPUT PERIOD

A. ADF&G conducts a public information campaign to alert people to the process, and how to participate.

B. ADF&G distributes an order packet for the public to submit to ADF&G to get the actual maps and forms for public comment. Includes a statewide index map of GMUs and titles of 1:250,000 scale quads, and a sheet explaining (a) the process, (b) that the public should designate on the index maps which quad maps they want, and (c) that they have to submit the index map as an order form to ADF&G.

C. ADF&G sends map order information to organizations and individuals that could include licensed guide-outfitters, APHA, landowners, as well as all who request map sets.

Step 2: PUBLIC INPUT

A. ADF&G sends out packets of maps and forms to match public orders. Maps are 1:250,000 scale blue-line copies with subunit and UCU boundaries. Forms are for written boundary information, species to be used, ideas and concerns about how boundaries would be determined, and other helpful information. The resource mapping criteria approved by the task force would be clearly presented in the explanatory sheet for the public.

B. Statewide, ADF&G allows 60 days for the public to obtain maps/forms and return them to ADF&G. Sends letter upon receiving each set of comments/maps, explaining the next steps in the process, and upcoming schedule.

C. During the public review period, ADF&G begins evaluations of each GMU based upon wildlife resource criteria, and reviews uniform coding units for possible boundaries for guide-outfitter areas. ADF&G provides these preliminary drafts to landowners/land managers for their initial review and comment. Landowners/land managers include but are not limited to regional Native corporations, village corporations, boroughs, municipalities, DNR, BLM, FWS, FS, and NPS.

profit & non-profit

Step 3: ADF&G ANALYZES ALL INPUT AND DRAFTS BOUNDARIES

At the end of the public review period, ADF&G evaluates all submitted comments, by GMU, and revises earlier proposed boundaries as necessary. Areas will be examined in priority order according to the departmental list.

Step 4: PUBLIC REVIEW OF ADF&G DRAFTS

The new maps are then provided for public review, including landowners/land managers. ADF&G considers all final review comments, and makes any necessary revisions to the draft maps resulting from the review.

Step 5: ADF&G RECOMMENDS GUIDE-OUTFITTER AREAS TO BIG GAME COMMERCIAL SERVICES BOARD

A. ADF&G prepares legal descriptions and digitized boundaries for the recommended guide-outfitter resource areas.

B. ADF&G transmits final recommendations to the BGCSB.

STATE OF ALASKA

DEPARTMENT OF LAW

OFFICE OF THE ATTORNEY GENERAL

STEVE COWPER, GOVERNOR

REPLY TO:

- ☐ 1031 W 4th AVENUE SUITE 200
ANCHORAGE, ALASKA 99501-1994
PHONE: (907) 276-3550
FAX: (907) 276-3697
- ☐ 1st NATIONAL CENTER
100 CUSHMAN ST. SUITE 400
FAIRBANKS, ALASKA 99701-4679
PHONE: (907) 452-1568
FAX: (907) 456-1317
- ☐ P.O. BOX K—STATE CAPITOL
JUNEAU, ALASKA 99811-0300
PHONE: (907) 465-3600
FAX: (907) 463-5295

November 7, 1989

The Honorable Jan Faiks
Alaska State Senator
Chairman, Legislative Task
Force on Guiding and Game
3111 C Street, Suite 525
Anchorage, Alaska 99503

Dear Senator Faiks:

You have asked us whether fees generated by a concession type system for allocating access to big game hunting opportunities among guide-outfitters may be automatically deposited (i.e. without legislative appropriation) into the Fish and Game Fund. Our answer to this question is no.

The Fish and Game Fund was established as a funding source for carrying out the purposes and provisions of Title 16, Alaska Statutes. AS 16.05.100. The composition of the Fund is provided for in AS 16.05.110. This statute says that, in addition to money appropriated by the legislature, the fund may receive money from particular sources as well as "money from any other source". AS 16.05.110(6). Because concession fees do not satisfy any of the particular descriptions, they could only come in under the catch-all provision.

Automatic deposit, however, must be examined in light of article IX, section 7 of the Alaska Constitution. This section generally prohibits legislation that dedicates revenue to special purposes. It does, however, allow some limited exceptions and exemptions. The section provides in full:

The proceeds of any state tax or license shall not be dedicated to any special purpose except as provided in section 15 of this article (i.e. the Alaska Permanent Fund) or when required by the federal government for state participation in federal programs. This provision shall not prohibit the continuance of any dedication for special purposes on the date of the ratification by the people of Alaska (i.e. on April 24, 1956).

We have interpreted the term "proceeds of any state tax or license" to apply generally to all public funds. See 1975 Op.

The Honorable Jan Faiks
Alaska State Senator

November 7, 1989
Page 2

Att'y Gen. No. 9 at 16 (May 2); 1982 Op. Att'y Gen. No. 13 at 7 (Nov. 30); see also State v. Alex, 646 P.2d 203 (Alaska 1982). Thus, the prohibition against dedicated funds would apply to concession fees unless they fall under one of the exceptions or exemptions contained in this section of the constitution.

The exception for the Alaska Permanent Fund and the exception for funds required by the federal government for state participation in federal programs would not apply to concession fees. Therefore, the only remaining issue is whether the exemption applies, that is, whether an automatic dedication of the concession fees to the Fish and Game Fund would be a continuation of a dedication that existed on April 24, 1956, the date that this constitutional section was ratified.

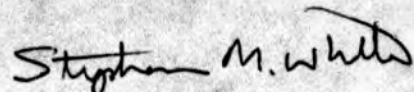
The pre-statehood predecessor to the Fish and Game Fund was the "Fisheries Contingent Receipts Fund" established by the Territorial Legislature in 1953. In this fund, there is only one specific dedication. There, funds "received in settlement of a claim for damages to the fish and wildlife resources of the Territory" may be "expended for the protection, rehabilitation, preservation or conservation of such resources." Sec. 3, Ch. 64 SLA 1953. We have found no instance, however, where fees collected from guides for access to big game hunting opportunities were dedicated to a fund for fish and game purposes prior to the ratification of Article IX, section 7 of the Alaska Constitution.

Although we conclude that legislation that automatically dedicates concession fees to the Fish and Game Fund would be unconstitutional, there is nothing that prevents the legislature from annually appropriating these fees to the same purpose. This can be achieved by identifying the fees as an appropriation source and accounting for them as "program receipts" as they are collected.

We hope this answers your question.

Sincerely yours,

DOUGLAS B. BAILY
ATTORNEY GENERAL

By: 
Stephen M. White
Assistant Attorney General

SMW:jf

STATE OF ALASKA
THE LEGISLATURE
LEGISLATIVE AFFAIRS AGENCY

RECEIVED

POUCH Y. STATE CAPITOL
NOV 13 1989
JUN 10, 1989 A 99811
907-465-3800
JAN FAIKS
SENATE OFFICE

MEMORANDUM

November 8, 1989

SUBJECT: Legislation implementing the proposals of
the Task on Guiding and Game
(Work Order No. 6-1718)

TO: Steven Pradell
Birch, Horton, Bittner, and Cherot

FROM: George Utermohle *GU*
Legislative Counsel

Yesterday morning I received your fax of material relating to the legislation that will be proposed by the Task Force on Guiding and Game. I should begin drafting the bill today. Considerable work will be involved in translating the proposal into bill form. It is not possible to make a firm commitment as to when a draft will be available for your review, but I would hope to have something for you by Friday, November 17.

Please let me know if the Task Force decides to change parts of the proposal at its meeting today.

I am sure that I will have to consult with you on a number of issues as the bill is drafted. Please feel free to contact me at any time.

GU:lmb
L8/019

cc: Senator Faiks

Mark F.I.

SCOMM

67:11

LEGISLATIVE TELECONFERENCE NETWORK



SIGN-IN SHEET

SPONSOR: Sen Fairs

SUBJECT: Guide Task Force

START/END TIME: 9-9p DATE: 11.20.89

PLEASE PRINT

PG 1

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	Tom Hundley	P.O. Box 2772 Palmer	745-2084	✓		
2	Jim McRehouse	CRACK River, AK 20120 New ENGLAND Dr.	694-5128		✓	
3	Ray McQuinn	Chisana AK	345-1160		✓	
4	REUBEN G. HAWKE	P.O. Box 52-1249 BIG LAKE			✓	
5	Mary Walter/DNR	PO Box 10-7005 Anch	762-2270		✓	
6	Mike Sullivan/DNR	"	"		✓	
7	Margaret Hathaway	NPS			✓	
8	Rebecca Kaiser	NPS	257-2594		✓	
9	Randall P Burns	Commerce	465-2535			
10	JOHN KURTZ	USFWS	786-3355		✓	
11	Dave Hanson	AKI	276-8827		✓	
12	BRENT JONES	12441 SHELBURNE RD, Anch 99516	345-0359		✓	
13	Hugh L. Krank	610 W. 91st Ave Anch. AK 99515		✓		
14	Steve White	Dept of Law	465-3000		✓	
15	Edward Beeman	P.O. B. 134, Chugiak, AK.	688-2722		✓	
16	WAYNE WOODS	PO Box 3037 Palmer, AK	316-3892	✓		
17	Karin Preston	Chugach NF	271-2550		✓	
18	Margaine See	ADFG	267-2177			

LEGISLATIVE TELECONFERENCE NETWORK

89-10-054



SIGN-IN SHEET

SPONSOR: Sen. Fairs

SUBJECT: Guide Task Force

START/END TIME: 9-9p DATE: 11-20-89

PLEASE PRINT pg 2

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	PAUL D SCHMIDT	FISH & WILDLIFE SERVICE	786-3345		X	
2	Roger Morris	2820 Lexington Ave Anchorage	243-1067	✓	done	
3	Jim Bailey	P.O. Box 770695 EAGLE RIVER, AK 99577	696-2163		✓	
4	Karl Braendel	Box 74-1148 Chickadee Alaska 99674	745-9064		(done)	
5	Rob Hunt	5901 E. 6th Ave #82A Anchorage AK 99504	737-7809	✓	(done)	
6	David L. Lazer	HCOI Box 6877, Palmer, AK	743-3006		✓	
7	GARY PINARD	P.O. Box 808 Talkeetna 99676	—		✓	
8	TERRY OVERLY	CHISANA AK 99780 PIONEER OUTFITTERS	—	✓	(done)	
9	DEB OVERLY	Chisana AK 99780 Pioneer Outfitters	—			
10	Steve R. HAKALA	Box 187 SAND POINT Alaska	383-3844	✓	(done)	
11	WALT SHERIDAN	US FOREST SERVICE POB 21628, JUNEAU 99802	586-8755		✓	
12	John Merrick	4300 B St #407 Anchorage 99503	561-2668			
13	Wayne Kubat	P.O. Box 874867 Wasilla, AK 99687	376-9568			
14	Ben Longesth	1200 W Diamond St Anchorage AK 99503	344-0293		✓	
15	Dennis Brannan	P.O. Box 190184 Anchorage 99519	243-4601			
16	Michael Litzon	7351 Aurenda Ct Anchorage 99507	349-4042		✓	
17						
18						

LEGISLATIVE TELECONFERENCE NETWORK



SIGN-IN SHEET 89.10.054

SPONSOR: Sen Fairs

SUBJECT: Guide Task Force

START/END TIME: 9-9 DATE: 11.20-89

pg 3

PLEASE PRINT

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	Michael J. Bruner	Box 168 Palmer, Alaska 99645	344 ~ 0357		X	
2	George Palmer	Box 887 Palmer, AK 99645			X	
3	ELINOR JONES	PO BOX 92495 ANCHORAGE, AK 99509	243 6500		X	
4	Jay King	Box 344 King Salmon 99613	246 7426		X	
5	Joe Teles	207 E 92nd Anchorage 99501	271-2542		X	
6	JERRY JACQUES	PO 4316 ~~ANCHORAGE~~ KINGSTON ANCH. 99504				
7	Patrick Alvarez	PO Box 200055 Anch, AK 99520	337-4019			
8	Andy Kline		272-5689			
9	Sandra Jacques	4316 Kingston St Anch, AK 99504			X	
10	Bill Stevenson	HCO3 Box 8449 Palmer AK 99645	546-1696			
11	Dennis Brundage	Box 14018 Anch.	243-1901		X	
12	MILDRED BRANTHAU	Box 190184 ANCH. AK 99519	243-4824		X	
13	Wade Garfield	HCO-3 8365 Palmer AK 99645	745-5724		X	
14	David Cohen	HCO 3 Box 8378 Palmer AK	745-0465		X	
15	MARIO CERAMI	P.O. Box 92012 Anch 99509	344-7464		X	
16	John G. Doore	1418 Wintargum 99508	276-6179			
17	Nelson Hautanen	3157 W 64th Ave 99502	243-3683		X	
18	Dennis Harms	PO Box 670071 CHUGIAK AK	696-2484	X	(done)	

LEGISLATIVE TELECONFERENCE NETWORK



SIGN-IN SHEET

SPONSOR:

Sam Fairs

SUBJECT:

Guide Task Force

START/END TIME:

DATE:

11-20-89

P. 4

PLEASE PRINT

NAME/REPRESENTING

ADDRESS

PHONE #

TESTIFY

OBSERVE

BILL #

1	S. K. PARTCH	3601 C St, Suite 722			X	
2	CHRIS. R. BRANHAM	Box 190184 ANC 99519			X	
3	Dave Wolfe	PO Box 1572 ANC 99510			X	
4	~~TERRY L. BRANHAM~~ COOSEN	3419 Murphy Cir #1 Anch 99502	248/628		X	
5	GARY POGANY	Box 323 E. R AK 99577	646 7390		X	
6	Kelly Vram	PO Box 742 Chugiak AK 99577	689 4131	X		
7	GARY PAHL	H/O-3-Box 8422 Palmer AK	745 7610	X		
8	DALE SWARTZLENDER	PO BOX 173 KASLOF AK	262 3109		X	
9						
10						
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16						
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LEGISLATIVE TELECONFERENCE NETWORK



SIGN-IN SHEET

SPONSOR: SEN FAIKS

SUBJECT: GUIDE TASK FORCE

START/END TIME: [REDACTED] DATE: 11-20-89.

PLEASE PRINT

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	Don Sisson	Box 670707 Anchorage AK	688-2502			
2	CW Hutcheson	Eagle River P.O. Box 770033 99577-0033	694-2541		✓	
3	Byron Lyman	4100 Debor Ave	337-3867			
4	Bill Ballard	EAGLE 11469 MAUSEL ST RIVER	694-5134			
5	over young	4110 Debor SP F2	537-3867			
6	Steve Wells	2841 Gilliam Anchorage 99507	743-6554			
7	Rebecca L. Kaiser	NPS 2525 Gambell	257-2594		✓	
8	Mark Miller	1317 W Northern Anchorage 99503	563-3272			
9	Bruce A. Swanger	Anchorage 411E 211 200 W. 34th St. 99503	349-8374	✓		
10						
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LEGISLATIVE TELECONFERENCE NETWORK



SIGN-IN SHEET

Pg 5

SPONSOR:

Sen. Faiks

SUBJECT:

Guide Task Force

START/END TIME:

DATE:

11.20.89

PLEASE PRINT

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	Sharon Eluska	5028 Mills Dr Anch.			X	
2	Ralph Eluska Jr.	" Same "	5028 Mills		X	
3	Jim Hennessey	13830 SARON Drive	345 2891	X		
4						
5						
6						
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 * DELIVER TO: LIOCINE *
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 *
 * ORIGINAL *
 * SENT: 11/20/89 TIME: 16:04 *
 * FROM: LIOCKOT *
 * SUBJECT: GUIDE TASK FORCE/89-10-054DATE *
 * PRINT DATE: 11/20/89 TIME: 16:04 *
 *

T/C NO: 89-10-054
 DATE: 11/20/89
 SPONSOR: FAIKS
 SUBJECT: GUIDE TASK FORCE
 MODERATOR: DOUG NEAL
 SITE: [REDACTED]

PARTICIPANT LIST

NAME/REPRESENTING ADDRESS PHONE BILL NO.
 1. [REDACTED] A BOX 49 442-3301
 2.
 3.
 4.
 5.

OBSERVED

NAME/REPRESENTING ADDRESS PHONE BILL NO.
 1.
 2.
 3.
 4.
 5.

TESTIFIED:
 UNABLE:
 OBSERVED:
 TOTAL:

START TIME: END TIME:

 *
 * DELIVER TO: LIOCINE *
 *
 * ORIGINAL *
 * SENT: 11/20/89 TIME: 18:52 *
 * FROM: LTCCSOL *
 * SUBJECT: SEN.FAIXS;FL#4-G.T.F.;11-20 *
 * PRINT DATE: 11/20/89 TIME: 18:53 *
 *

T/C NO: 89-10-054
 DATE: 11-20-89
 SPONSOR: SEN. FAIXS
 SUBJECT: GUIDE TASK FORCE
 MODERATOR: SANNE
 [REDACTED]
 [REDACTED]

 TESTIFIED

NAME/REPRESENTING	ADDRESS	PHONE	BILL NO.
1. TED FORSI	PO BOX 2470 SODDINGTON 99669	262-3116	
2. [REDACTED]	[REDACTED]		
3. [REDACTED]	[REDACTED]		
4. [REDACTED]	[REDACTED]		
5. [REDACTED]	[REDACTED]		

 OBSERVED

NAME/REPRESENTING	ADDRESS	PHONE	BILL NO.
1. PAT MALONE/ REP. MIKE NAVARRE'S OFFICE			
2. ERIC			
3. [REDACTED]			
4. [REDACTED]			
5. [REDACTED]			

 TESTIFIED:
 UNABLE:
 OBSERVED:
 TOTAL:
 START TIME:
 END TIME:

11-20-89

~~Transferability of~~ Panglin Motion

Legislative Task Force on Guiding and Game

yes no

y	- Pete Buist - Fairbanks - 451-2707 -
y	- Randall Burns - Juneau - 465-2534 -
y	Vernita Cassidy - Anchorage - 349-1041 -
y	Ralph Eluska - Anchorage - 338-2322 -
y	Ken Fanning - Yakutat - 784-3232 -
y	Phil Gilson - Anchorage - 269-5589 -
y	Bob Hinman - Juneau - 789-2244 -
	Rep. Lyman Hoffman - Bethel - 561-7611 -
y	Paul Johnson - Elfin Cove - 239-2211 - (463-5374)
y	Mathew Iya - Nome - 443-5231 - Telecomm
	Rep. Mike Navarre - Kenai - 561-8459 - Pat Malone?
y	Lew Pamplin - Anchorage - 267-2231 -
	~~Nick Pierskalla~~ - Wasilla - 376-0502 -
y	Richard Stern - Nome - 443-5638 -
y	Jan Faiks - Anchorage - 561-7610 -

~~At Telecomm~~

unanimous

attendance - 11-20-89

Legislative Task Force on Guiding and Game

- ✓ - Pete Buist - Fairbanks - 451-2707 -
- ✓ - Randall Burns - Juneau - 465-2534 -
- ✓ - Vernita Cassidy - Anchorage - 349-1041 -
- ✓ - Ralph Eluska - Anchorage - 338-2322 -
- Teleconf. ✓ - Ken Fanning - Yakutat - 784-3232 -
- ✓ - Phil Gilson - Anchorage - 269-5589 -
- ✓ - Bob Hinman - Juneau - 789-2244 -
- Rep. Lyman Hoffman - Bethel - 561-7611 -
- Paul Johnson - Elfin Cove - 239-2211 -
- Teleconf. ✓ - Mathew Iya - Nome - 443-5231 - Teleconf.
- malone-Teleconf. - Rep. Mike Navarre - Kenai - 561-8459 - Pat Malone
- ✓ - Lew Pamplin - Anchorage - 267-2231 -
- NA - Nick Pierskalla - Wasilla - 376-0502 -
- ✓ - Richard Stern - Nome - 443-5638 -
- ✓ - Jan Faiks - Anchorage - 561-7610 -

TP present a Teleconf.

Burns motion failed

11-20-89

Pamplin motion
Favor ~~the~~ use area lic.

Legislative Task Force on Guiding and Game

yes	no		yes	no
	N	- Pete Buist - Fairbanks - 451-2707 -	y	
y		- Randall Burns - Juneau - 465-2534 -	~~A~~	N
	N	Vernita Cassidy - Anchorage - 349-1041 -	y	
	N	Ralph Eluska - Anchorage - 338-2322 -	y	
	N	Ken Fanning - Yakutat - 784-3232 - Teleconf.		
	N	Phil Gilson - Anchorage - 269-5589 -	y	
	N	Bob Hinman - Juneau - 789-2244 -	y	
		~~Rep. Lyman Hoffman - Bethel - 561-7611 -~~		
	N	~~Paul Johnson - Elfin Cove - 239-2211 - (proxy to Buist)~~	y	
y		Mathew Iya - Nome - 443-5231 - Teleconf.		N
		~~Rep. Mike Navarre - Kenai - 561-8459 - Pat Malone?~~		
	N	Lew Pamplin - Anchorage - 267-2231 -	y	
		~~Nick Pierskalla - Wasilla - 376-0502 -~~		
	N	Richard Stern - Nome - 443-5638 -	y	
~~1~~	N	Jan Faiks - Anchorage - 561-7610 -	y	
		~~at a Teleconf.~~		
3			9	2
		10 To 3 NO		1 absent

Passed

SLI-282

11-20-89 -- Task Force on Guiding & Game

Tape on - 9:50am -

pre meeting

Jan asked DNR - To report to TF on what DNR is doing - under what st law - how broad is ~~scope~~ scope - Cstern suggests aircraft oper -

Feds here:

John Kurtz - FWS

Becky Kainer NPS

Margaret Hathaway

Karen Preston - Chugach Park Soc -

Tape I

~~Stem noted~~
90 - Lew Panglin - (Marianne See To give report on)
(UCU's) Uniform Coding Units - proposed use them as building blocks
To develop guide mens. (2600 UCU's in AK)

next Tues - will meet w/ who w/ reps of Native Corps to discuss -
Jan asked for list of who she met w/.

158 - Stern - Fees for the map program ??

159 - Marianne - response ↑ "To us"

166 - Panglin -

178 - Brust -

Vernita -

TAPE INOPERATIVE ↓↑

Panglin - Tape 1 -

Stern - question - why 30 yrs - length -

Panglin - Just authorization for 30 yrs -

Jan - only decision for Today - on Transferability -

Ralph S. -

Panglin -

Side 2

o Panglin -

164 - White - legal problems unless it offers protection of resource -
like many aspects - 30 yrs a problem.

200 - Panglin - would like to see someone intro a similar proposal -

222 - Hinman -

223 - Panglin -

P-2.11-2019

231 Jan - wants to discuss 'p.9' of last mtgs. work pages -
Transferability

248 Burns Motion - we not allow Transferability - 2d motion -

253 Burns - Transferability =

TAPE 2 Burns - removed amendment to his motion -

23 Fanning - Transferability is vital / common practice

Bust - must limit # of entrants -

Eluska - favors allowing equity - but shouldn't cut off Transferability completely

80 Fanning - question -

85 Jan - "comments -

97 Fanning -

125 White - ~~only~~ Transferability now only problem - if Transfer ~~price~~ is
out of reach w/ value of equity being transferred - maybe limit
price to fair market value of improvements so ~~not~~ selling permits.

135 Jan - Bd would determine under present draft.

Burns -

147 Vermita - Bd oversight -

160 Gilson - what about Transfer if guide loses permit for violation.

167 Bust -

Burns -

179 Horn -

190 ~~NOTE~~ vote on Burns motion to prohibit Transferability

10 TO 3 NO. Motion Failed.

Eluska - question

240 Horn - response

270 Gilson - ^{motion} use area

Ramplin Motion - ~~favor~~ use area license

~~NOTE~~ Passed - 9-2 - Fanning absent.

371? Phil Gilson motion - guide violation suspension of permit
winding to bill -

373 - Jan - be ready for Dec. 11 mtg - To discuss line x line
draft

Public Testimony

406 - Patrick Alvarez - 1st NAT Bank of Ariz. - Loan officer -

Max - 15 yrs - For Hunting - Fishing loans - Dept Service = difficult typically.

lease must exceed loan by 5 yrs - at least - 1

past 25 yrs - done 8 such loans himself - -

534 - Tom Hundley - Transfers -

Side 2 - Tape 2

overharvest etc

222 - Hugh Cranck -

323 - Wayne Woods - opposed to Transfer of permits (risk is assumed by
any business - should revert to state.) like all areas to be joint use -
"sub contracting" abuse.

Mike Mitzkey - Denali State Bank - re. loan to guide ^{not projected ability}
improvements - will look at - credibility - historic ability
to repay - collateral - (not - guide/camping equipment)
length of permit (longer the better)

of guide loans - "relatively few".

Tape #3

George Utermole - expl. bill -

Side A -

Jan - "Loophole" - p. 2 of bill - F&G vs CS8 -

Panglin -

White - legal question - purpose of regulatory authority for Bd prev -

271 - Burns - comments on awarding criteria - fairly general - no allowance
to establish permit differentials - w/in the categories.

313 - Sect. C - Utermole -

* 406 - Jan - need list of policy issues IF must go over at next mtg -
made request of B. Horn.

538 - Jan to George - please do a copy of bill incorporating Panglin proposal.

P4

Tape 3 - side A (cont)

11.20.89

Tape 4

614

Jan asked Rynlin for draft of fiscal note on the bill

80

Jan to Bill Horn - ^{ask} next mtg - provide 3 alternatives - (on #670)

100?

Burns - re: dedicated funds - need legis ^{intent} to earmark the funds -

* 250

Jan instructions for next mtg - have amend for next mtg

PUBLIC TESTIMONY - 4:30 - 5:30

- Ted

Joe Miller - Delta -

Rob Hunt - Anch -

Cecil Jones - Haver -

Steve Hakala - Anch -

Tape 5

Roger Morris - Anch -

Terry Overly - Anch -

Kelly Rhum

AIR TAXI'S are a problem - must get a handle on them. They're out of control.

Jim Herod

transferability - should be ok - like any business -

Length of lease - - 15 yrs absolute minimum -

Weather very bad this yr - so didn't notice incursion into his former area by other guides.

AIR TAXI NOT real problem for him in most of his area except for the easy access areas -

Bruce ~~Soesinger~~ Soesinger -

VCUs - NOT more than 5 yrs max - / any game violations - should

lose area - / state should buy back - then lease the guide areas (equity - etc).

Halford - re Transferability / repayment -

David ~~Laiser~~ Laiser - MATSU -

Legislative Task Force on Guiding and Game

Meeting
of
November 20, 1989

AGENDA

9 a.m. to 12:30 p.m. and 2:30 to 4:30 p.m.

- I. Call to Order - Senator Jan Faiks, Chairman
- II. Approval of Agenda
- III. Business
 - A. Update on Fish and Game mapping project
 - B. Review and discussion of Proposed Guide-Outfitter Resource Area Allocation Program, including proposed legislation - Birch Horton
- IV. Other Business
- V. Member Comments

1:30 to 2:30 p.m., 4:30 to 5:30 p.m. and 7 to 9 p.m.

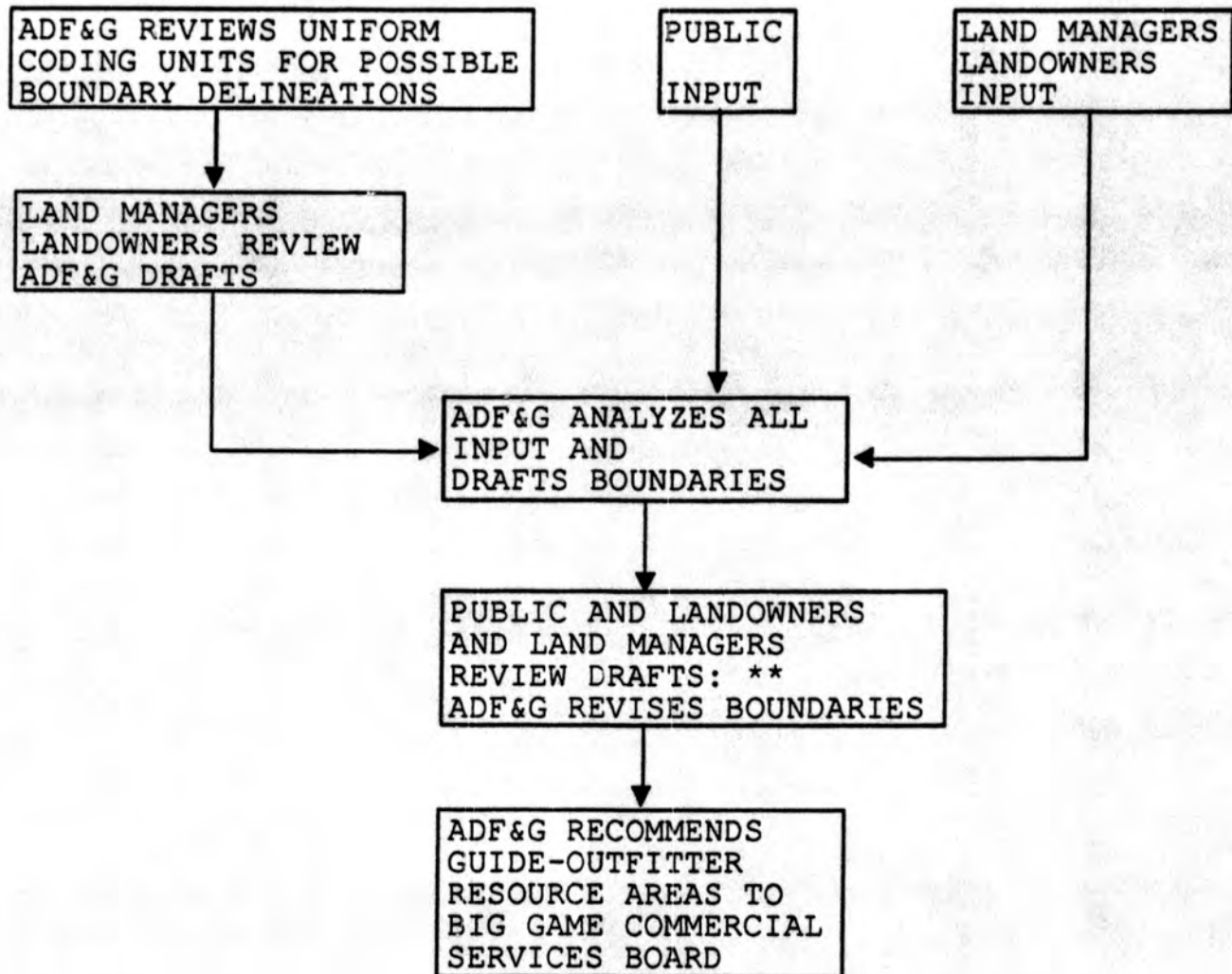
- VI. Public Comment
- VII. Adjournment

SEVENTH, PERMITS MAY BE TRANSFERRED OR RENEWED:

- 1) CBS may allow permit transfer to qualified Guide-Outfitters for good cause.
- 2) Permittees must compete for renewal at end of term.

PROCESS FOR DEVELOPING BIG GAME GUIDE-OUTFITTER
RESOURCE AREA MAPS

ALASKA DEPARTMENT OF FISH AND GAME
DIVISION OF WILDLIFE CONSERVATION
NOVEMBER 1989



** Review methods would include sending packets of draft maps out for review; also holding public meetings for comments.

SCHEDULE: For the entire state this process is expected to take two years, within which higher priority areas would be completed first.

**PUBLIC PROCESS FOR DEVELOPING BIG GAME GUIDE-OUTFITTER
RESOURCE MAPS ****

DIVISION OF WILDLIFE CONSERVATION
ALASKA DEPARTMENT OF FISH AND GAME

November 8, 1989

The Legislative Task Force on Guiding and Game has directed the Alaska Department of Fish and Game to solicit initial public input as part of developing big game guide-outfitter resource maps. The following steps could be used to achieve the goal of obtaining public input regarding the locations of boundaries for new guide-outfitter resource areas.

Step 1: ADF&G OPENS PUBLIC INPUT PERIOD

A. ADF&G conducts a public information campaign to alert people to the process, and how to participate.

B. ADF&G distributes an order packet for the public to submit to ADF&G to get the actual maps and forms for public comment. Includes a statewide index map of game management units (GMUs) and titles of 1:250,000 scale quads, and a sheet explaining (a) the process, (b) that the public should designate on the order form which quad maps they want, and (c) that they have to submit the order form to ADF&G.

C. ADF&G sends order packets to organizations and individuals that could include licensed guide-outfitters, APHA, landowners, land managers, as well as all who request map sets.

Step 2: PUBLIC INPUT

A. ADF&G sends out packets of maps and forms to match public orders. Maps are 1:250,000 scale blue line copies with GMU, subunit and uniform geographic coding unit (UCU) boundaries. Forms are for written boundary information, species to be used, ideas and concerns about how boundaries would be determined, and other helpful information. The resource mapping criteria approved by the task force would be clearly presented in the explanatory sheet for the public.

B. Statewide, ADF&G allows 60 days for the public to obtain maps/forms and return them to ADF&G. Sends letter upon receiving each set of comments/maps, explaining the next steps in the process, and upcoming schedule.

** Approved by the task force, November 8, 1989.

November 9, 1989

Senator Jan Faiks, Chairman
Alaska Legislative Task Force on Guiding and Game
P.O. Box V
Juneau, Alaska 99811

Dear Senator Faiks;

Thank you for the opportunity to address my concerns to you and the Task Force regarding licensing and guiding in the State of Alaska.

First of all by way of background, my name is Gordon Windell, Registered Guide and Outfitter, License number AA 12. I have been a resident of the state since 1950. I was an assistant guide from 1960 until 1965 when I became a registered guide.

From 1981 thru May of 1989 I worked as a pilot for King Air in Naknek, Alaska owned by the late Ed King. In June of this year I formed my own Air Taxi. I currently hold a Commercial Use Permit, Transporter's Permit, Special Use Permit (for transporting only) from U.S. Department of Fish & Wildlife, a Certificate of Financial Responsibility from the State of Alaska, an Air Carrier Certificate from FAA. With all these licenses and permits I was precluded from guiding for big game this past season. My Air Taxi currently does some survey flying for the Alaska Department of Fish and Game King Salmon Office and some survey work for the biologist in Dillingham. As you can see I am not a novice or newcomer to the subject of game and guiding.

I would like to sketch some background for you on the history of Big Game Guiding in the state, particularly as it pertains to the Guide Board.

I was a staunch supporter of Exclusive Use Areas at their inception. However, over a period of years I have become very disenchanted with the Cronyism that has crept into the system. To be more specific, early on a select few guides formed APHA, Alaska Professional Hunters Association. Many of our numbers, not being politically astute, allowed the situation to continue. Over the years their members have effectively controlled the guide board, in some instances the President of APHA also chaired the Guide Board. I found this to be a direct conflict of interest, yet could find no one to hear my grievances. I will not go into specific abuses at this point.

One of the big problems I have had with the system is finding out what is going on. There doesn't appear to be a mailing list to inform all guides of upcoming meetings or legislation affecting their profession. Since I live in Naknek I have limited access to any public notices that might be published in an Anchorage newspaper. Last spring I

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

**PUBLIC PROCESS FOR DEVELOPING BIG GAME GUIDE-OUTFITTER
RESOURCE MAPS ****

DIVISION OF WILDLIFE CONSERVATION
ALASKA DEPARTMENT OF FISH AND GAME

November 8, 1989

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** Approved by the task force, November 8, 1989.

C. During the public review period, ADF&G begins evaluations of each GMU based upon wildlife resource criteria, and reviews UCUs for possible boundaries for guide-outfitter areas. ADF&G provides these preliminary drafts to landowners/land managers for their initial review and comment. Landowners/land managers include but are not limited to regional Native corporations (non-profit and for profit), village corporations, boroughs, municipalities, DNR, BLM, FWS, FS, and NPS.

Step 3: ADF&G ANALYZES ALL INPUT AND DRAFTS BOUNDARIES

At the end of the public review period, ADF&G evaluates all submitted comments, by GMU, and revises earlier proposed boundaries as necessary. Areas will be examined in priority order according to the departmental list.

Step 4: PUBLIC REVIEW OF ADF&G DRAFTS

The new maps are then provided for public review, including landowners/land managers. ADF&G considers all final review comments, and makes any necessary revisions to the draft maps resulting from the review.

Step 5: ADF&G RECOMMENDS GUIDE-OUTFITTER AREAS TO BIG GAME COMMERCIAL SERVICES BOARD

A. ADF&G prepares legal descriptions and digitized boundaries for the recommended guide-outfitter resource areas.

B. ADF&G transmits final recommendations to the BGCSB.

November 9, 1989

Senator Jan Faiks, Chairman
Alaska Legislative Task Force on Guiding and Game
P.O. Box V
Juneau, Alaska 99811

Dear Senator Faiks;

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One of the big problems I have had with the system is finding out what is going on. There doesn't appear to be a mailing list to inform all guides of upcoming meetings or legislation affecting their profession. Since I live in Naknek I have limited access to any public notices that might be published in an Anchorage newspaper. Last spring I

learned about a Task Force meeting on the day it was being held. Numerous phone calls to Anchorage and Juneau to inquire how I might participate resulted in my being told it was too late to get on line with a Teleconference hook-up. I was however assured that I would be sent a copy of all material covered at the Task Force meeting. Nothing was ever sent to me from that meeting.

The Bristol Bay Borough has in the past allowed another local guide to remove the Teleconference equipment from the Borough Building and take it to his residence. I was informed by the then Borough Manager on two occasions that I could call that guide to arrange participating. This was totally unacceptable as that particular guide is one of the problems.

Now that I have covered some personal gripes let me address the broader problem. Let us assume that the Supreme Court did not make a mistake in the Owsichuk decision. Mr. Owsichuk's treatment by the guide board created the situation that led to the Supreme Court ruling. I have much sympathy for the man, as I have had similar treatment from the guide board in the past. Unless you belonged to this very select group, APHA, you did not get fair treatment from the guide board, especially where guide areas were concerned.

In last night's teleconference much of the testimony by guides seemed to center around the preservation of the old system. The major concern of many of those who testified was protecting their large investments in real estate within their guide areas, some of it on private land but for the record, many of these so-called lodges are on public land. Let me point out to the Task Force that their complaints are not dissimilar to the individual who, for instance, purchases a property, be it gas station, mall or whatever and sinks vast sums of money into development of that property. In our scenario the state or federal government comes along and moves the highway 20 miles away. That real estate holder and his investment are left high and dry.

Let me draw another parallel for you. Say that the commercial fishing industry after issuing limited entry permits to the fishery determined that only those fishermen who previously owned a \$250,000.00 vessel were qualified to participate in the fishery. Obviously that type of decision would exclude many well qualified fishermen who did not presently have a boat of that size, even though they could fish with a \$50,000 vessel and earn a living. I sympathize with anyone who faces financial loss, but, be aware, many of us, equally well qualified guides have taken a financial loss over the years at the hands of the individuals who have had a stranglehold on the guide board and guide areas.

After all my complaints about how the system has failed to work in the past, I would like to offer what I believe to be an equitable solution to the problem. I believe that control of the system needs to be kept outside the profession to a degree, as the profession has demonstrated its inability to treat all licensees equally. Therefore it is imperative that those individuals who set on the Commercial Services Board be knowledgeable, fairminded people. My question is how was

this board selected? By whom? If these appointments were made by the governor then how does one learn when a seat comes up for review?

A harvest tag lottery type system for the taking of Big Game, (bear, sheep, moose and goats) must be established. These tags should be issued by a computer controlled program based on random selection, thereby eliminating the possibility of human intervention, favoring one faction or the other, such as we experienced back in the late 60's and early 70's with the fiasco surrounding polar bear permits. Application for a harvest tag should require a non-refundable fee of at least \$50.00 to eliminate non-hunters or non-serious hunters from making application and sucking up all the permits. Further, in the case of non-resident hunters a hunter must demonstrate within a given time period that he or she has booked a hunt with a guide, thereby eliminating possible clogging of the system by environmentalists types.

The local biologist should establish the level of harvest in each unit. (For the most part these biologist have a better handle on the game population than does the general public or guides, as many guides only go into their areas during the hunting season). For instance a determination that the optimum harvest in a specific area would be 15 moose. It would be necessary to determine how many moose permits would be purchased by resident hunters. Should residents purchase 7 moose harvest permits for the area there would be 8 permits available for nonresidents requiring a guide.

Since we are dealing with a game management situation here we need to also remember the subsistence hunter and resident hunter have first choice. I believe, knowing that guides view the animals in their area as a dollar sign, there will be little incentive for a guide to play fair with resident hunters under the proposed plan, as stated in the Memorandum to the Task Force, Page 3, paragraph 2. Such a recommendation shows total naivete on the part of the individuals who drafted the proposal. Guides are not going to willingly allow someone else to take a trophy animal that could be worth \$10,000 to them if taken by one of their clients. Resident hunters need to be protected from the guides. Over a period of time I have witnessed numerous situations where a guide has spoiled a resident's hunt simply because he didn't want anyone hunting in "his area". It doesn't seem to make a difference to the guide that there is adequate game in his area, he just doesn't want anyone else on his turf.

On Page 1, paragraph 2 of that document it is stated that "Chaos previously existed". I believe without a harvest tag system there will be more chaos if not open warfare in the field if the proposed plan is adopted..

Under a harvest tag system the small operator, be he semi-retired or new to the game, who wishes to guide on a limited basis has the opportunity to do so. The larger operator also has the opportunity to remain in his "lodge" and pick up the hunters being qualified for hunting in that area. Over time the hunter will be allowed to make the determination of who is the best qualified.

This method would also effectively control the problem addressed during testimony by some guides that air-taxi operators are "dumping" large numbers of hunters into their areas. This has been a real problem. I have seen the same thing happening here on the Peninsula. With a lottery harvest permit type system controlled by Fish and Game this would control that problem, as only that number of hunters an area could support could go into the area to hunt. Lets be honest. Are we concerned with conservation and management of a resource or only protecting our own selfish interests?

Any type of assigned area for guides will not be legal. The Supreme Court has already ruled on that point. The proposal as it is drafted now is an attempt to protect the old guard and reestablish the same system under a new cloak. With a harvest permit system equal opportunity is given to each guide. I believe the statement in the Memorandum, Page 2, paragraph 2, (i.e. an individual who must rely on a specific area for a number of years is unlikely to decimate the resource he depends on)" is naive. If, as other guides stated in testimony last night a guide knows he will likely be bounced out of an area after 5 or 10 years there is little incentive to practice sound conservation and game management. A harvest permit system would eliminate the temptation by unscrupulous guides to overhunt an area near the end of their tenure in a specific area. The harvest in an area would be based on a biological study, rather than a monetary cycle forced on a guide during his limited stay in an area. A harvest permit system such as is used in other states would eliminate many of the problems. I do not understand this states reluctance to adopt such a program, since it works in other areas. The "good old days" are gone, its time to move on to a more equitable program.

One of the problems I addressed in my testimony yesterday was the protectionist tactics practiced by some guides. This fall two parties of resident hunters set out for bear and caribou were harrassed one party by a guide who claims the area, the other party of hunters by a fly-by-night outfitter who does not have a guide/outfitter license or any of the other required licenses to be flying hunters. I was informed he had an interim use Transporter's Permit, when I complained to our local Fish & Game Enforcement about his illegal activity. To the best of my knowledge no effort was made to investigate his activity. I did not see anything in the regulations permitting "interim use permits".

This same so called outfitter last year dumped large numbers of hunters into the Becharof area. The population of bear and moose was virtually wiped out. Fifty bear and 52 moose were taken out of this area. In my aerial survey flying for ADF&G I have a good handle on the game population in different areas and I am appalled that such a situation as this is allowed to exist.

I was unable to guide for bear this past season as U.S. Fish and Wildlife would not grant me a permit to hunt in the preserves since a "Catch 22" exists. I had not met the arbitrary requirements of hunting the previous year in these areas, even though, as a matter of fact I signed the bear contracts for the King family, following Ed's

death, as the sons did not at that time have the necessary licenses for the hunters their father had booked prior to his death. I was told this did not count.

Having been around this state for many years it is my understanding that one of the conditions, provisions or concessions made by the Federal Government at the time of Statehood was that management of the game within the state would remain with the state. It seems to me the Federal Government overrules the Alaska Supreme Court when they issue Special Use Permits to only those who held exclusive guide areas prior to the Supreme Court decision and deny me the opportunity to guide in the preserves. I believe that every effort should be made to maintain control of game management by the state without interference from the Fed. In other words, if sound game management is the objective let's eliminate all these levels of bureaucracy. In talking with our local Federal Fish and Wildlife officials one gets the feeling that they are going off on their own tangent where game management is concerned. It is time to reclaim the controls the state was given at time of statehood. I believe that you instantly put any guide who has not established his area within Wildlife Refuge Lands at a disadvantage, by requiring the applicant to obtain authorization from the U.S. Fish and Wildlife Service, (as required on page 10, paragraph numbered 7).

At this point in my life I do not wish to pursue guiding as my main source of income, a determination I made in the past several years due to the uncertainties surrounding the industry. However, I do feel my rights and the rights of all other licensed guides, young or old, should be protected. I have guided for Polar Bear, Brown and Grizzly Bear, Black Bear, Dall Sheep, Moose, Caribou and Mountain Goats over a period of years since 1960. I am at an age where I cannot wait around 20 years to have this situation resolved, as the number of years I intend to guide is certainly limited.

If the Task Force is to help all the people, be they resident hunters or guides, they had better go back to the drawing board with their proposal. Better that more time is spent on drafting the package than to give us something that cannot possibly work or be upheld by the courts. Why, as was stated at the teleconference, are you so eager to get this matter back in the courts? Do it right and it won't have to go to the courts again.

I appreciate your offices help in Faxing the information to me, How the Game Management Proposal works, etc. Unfortunately I was told by one of your staff when I requested this information and requested that I be put on a mailing list for all relevant material that "this was not his job and there was no time to develop mailing lists". That statement by a member of your staff bears out my earlier contention that there is a lack of communication in the area of guiding which precludes participation by all the guides. This matter needs to be looked at and addressed. There should be a master mailing list which everyone works from with any information regarding guiding.

I appreciate very much your efforts to resolve a situation that is not strictly speaking, a problem created by the legislature. While I have no quarrel with professional organizations I hope you will bear in mind as you develop and finalize these guiding regulations that there are many guides out here that would like to be heard, if they were only given the opportunity.

Regards,

Gordon E. Windell

cc: Governor Steve Cowper
Pete R. Buist
Randall T. Burns
Vernita Cassidy
Ralph L. Eluska, Sr.
Ken Fanning
Phillip Gilson
Robert A. Hinman
Lyman Hoffman
Matthew Iya
Paul E. Johnson
Mike Navarre
W. Lewis Pamplin
Nick Pierskalla
Richard Stern
Glen Alsworth
Art Clark
Michael J. Doody
Stephen T. Mahay
Sharon McClintock
Remie N. Murray
Samantha Castle
Clark Whitney

6-1718A
Utermohle
11/17/89

1 IN THE SENATE

2 SENATE BILL NO.

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SIXTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to guide-outfitter use areas."

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 * Section 1. FINDINGS AND PURPOSE. (a) The legislature finds that

9 (1) unregulated access to game management units by guide-
10 outfitters has hindered management of hunters guided or outfitted by guide-
11 outfitters, led to conflicts among guide-outfitters, and decreased the
12 quality of the hunting experience for clients of guide-outfitters and other
13 hunters;

14 (2) an economically viable guide-outfitter industry can offer a
15 quality hunting experience to hunters from throughout the world who seek a
16 unique opportunity to pursue and take trophy game animals;

17 (3) the guide-outfitter industry provides an opportunity for
18 enhancing the underdeveloped economies of the rural regions of the state;

19 (4) intense competition exists for big game in certain parts of
20 the state and allocation of hunting areas among guide-outfitters will limit
21 competition in those areas, will allow continued open access to the big
22 game resource, and will obviate the need for restrictive permit and lottery
23 hunts that are common in the lower 48 states;

24 (5) a resource-based management system for allocating access to
25 big game hunting opportunities among guide-outfitters will alleviate con-
26 flicts among guide-outfitters, will provide an effective basis for regulat-
27 ing guide-outfitters, and will enhance conservation and management of
28 wildlife.

29 (b) The purpose of this Act is to enhance wildlife conservation and

1 management, enhance the role of the state in the conservation and manage-
2 ment of wildlife, provide economic benefits to the state and to the citi-
3 zens of the state, provide noneconomic benefits to the citizens of the
4 state, and generate revenue for the state from the utilization of wildlife
5 for commercial purposes.

6 * Sec. 2. AS 08.54 is amended by adding new sections to read:

7 ARTICLE 5. GUIDE-OUTFITTER USE AREAS.

8 Sec. 08.54.610. GUIDE-OUTFITTER USE AREAS. (a) The board shall
9 establish by regulation a system of guide-outfitter use areas for
10 allocating access to big game hunting opportunities among guide-
11 outfitters. The board shall establish use areas throughout the state,
12 except for those parts of the state where guide-outfitting activities
13 are prohibited by federal law or are impractical as a result of urban-
14 ization. The board shall consider the recommendations of the Depart-
15 ment of Fish and Game in identifying the boundaries of the use areas
16 and, unless the boundaries of a proposed use area significantly and
17 adversely affect the economic viability of the use area, the board
18 shall adopt the proposal of the Department of Fish and Game. If the
19 boundaries of a use area proposed by the Department of Fish and Game
20 significantly and adversely affect the economic viability of the use
21 area, the board shall consult with the Department of Fish and Game and
22 shall obtain a finding from the Department of Fish and Game that the
23 use area boundary as amended will not adversely affect wildlife con-
24 servation and management before adopting the amended use area bounda-
25 ry.

26 (b) The board may amend the boundaries of established use areas
27 if the Department of Fish and Game finds that the proposed amendment
28 will not adversely affect wildlife conservation and management.

29 (c) The board shall annually offer available use areas to

1 qualified guide-outfitters and shall grant use area licenses to the
2 most qualified applicants.

3 (d) The board may request nominations for use areas to be offer-
4 ed at the next offering of use areas.

5 (e) The board shall stagger the offering of use areas so as to
6 offer, to the extent possible, an approximately equal number of use
7 areas each year.

8 (f) Use area licenses that have expired, have been relinquished
9 or abandoned by the licensee, or have been revoked by the board may be
10 offered at the next offering of use areas.

11 (g) The notice of the offering of the use areas shall include
12 for each use area

13 (1) the location and a brief description of the use area;

14 (2) the use area license issuance fee established under
15 AS 08.54.670;

16 (3) whether the use area is available for sole or joint
17 use.

18 Sec. 08.54.620. GUIDE-OUTFITTER USE AREA LICENSE. (a) A guide-
19 outfitter use area license authorizes a guide-outfitter to conduct
20 guide-outfitted hunts in the use area for those big game species
21 specified by the license. A sole use area license grants to the
22 licensee the exclusive privilege to conduct guide-outfitted hunts for
23 all big game species that occur within the use area. A joint use area
24 license grants to the licensee the privilege to conduct guide-
25 outfitted hunts in the use area for the big game species specified in
26 the license.

27 (b) All use areas that are not subject to a sole or joint use
28 area license and all allocations of big game species in a joint use
29 area that have not been committed to a guide-outfitter under a joint

1 use area license are open to or available for use by qualified guide-
2 outfitters.

3 (c) A guide-outfitter may not conduct a guide-outfitted hunt in
4 a use area for which the guide-outfitter does not hold a use area li-
5 cense unless the use area is open under (b) of this section and the
6 guide-outfitter is qualified to operate in the use area.

7 (d) A guide-outfitter may not conduct a guide-outfitted hunt for
8 a big game species in a use area, unless the guide-outfitter has a use
9 area license, or is otherwise authorized by the board, to guide-outfit
10 hunts for that species in that use area.

11 Sec. 08.54.630. APPLICATION FOR A GUIDE-OUTFITTER USE AREA
12 LICENSE. (a) A guide-outfitter who is licensed under AS 08.54.350
13 and in good standing may apply for a guide-outfitter use area license.

14 (b) A guide-outfitter shall submit a separate application for
15 each guide-outfitter use area license sought. The application shall
16 be made on a form provided by the board and must be accompanied by the
17 application fee.

18 Sec. 08.54.640. PROCEDURES FOR GRANTING GUIDE-OUTFITTER USE AREA
19 LICENSES. (a) The board shall adopt procedures for evaluating and
20 ranking applications for guide-outfitter use area licenses. The
21 system shall appropriately balance the criteria set out in (b) of this
22 section to ensure that new licensees under this chapter are not un-
23 fairly disadvantaged or denied an opportunity to obtain a use area
24 license.

25 (b) The board shall evaluate and rank applications for guide-
26 outfitter use area licenses according to the following criteria:

27 (1) the applicant's experience in and knowledge of the
28 area;

29 (2) the economic viability of the applicant's proposed

1 guide-outfitting operation in the use area;

2 (3) the applicant's history of safety in guide-outfitting
3 hunts or demonstrated ability to guide-outfit hunts safely;

4 (4) the applicant's history of compliance with state and
5 federal fish and game and guide-outfitting laws and regulations;

6 (5) the applicant's history of compliance with AS 08.54.-
7 520(a) in regard to prior authorization to enter or remain on state,
8 federal, or private land, and whether the applicant has obtained the
9 prior authorizations necessary to guide-outfit hunts on land within
10 the use area or has demonstrated the ability to acquire the necessary
11 prior authorizations;

12 (6) whether the applicant holds all permits and licenses
13 necessary to conduct big game commercial services or has demonstrated
14 the ability to obtain the necessary permits and licenses;

15 (7) whether the applicant holds any other use area licen-
16 ses;

17 (8) whether the applicant is seeking a first renewal of a
18 use area license to use a specific use area and whether the applicant
19 complied with the terms of the use area license.

20 (c) The board shall review and rank applications according to
21 the procedures adopted under (a) of this section. The board shall
22 give notice of the rankings of applicants for each use area to the
23 applicants for that use area. Applicants shall have 30 days to amend
24 their applications. If amended applications are received by the
25 board, the board shall reconsider those applications and the ranking
26 of the applicants according to the procedures adopted under (a) of
27 this section. The board shall award the use area license to the
28 highest ranking applicant.

29 (d) If two or more applicants have the same highest ranking, the

1 board shall notify the applicants of the tie. These applicants shall
2 have 30 days in which to reach an agreement as to which applicant is
3 to receive the license for the use area in question. If the appli-
4 cants reach an agreement as to which applicant shall receive the use
5 area license, the board shall review the agreement to determine wheth-
6 er the agreement is consistent with the purposes of AS 08.54.610 -
7 08.54.670. If the board determines that the agreement is consistent
8 with AS 08.54.610 - 08.54.670, the board shall issue the use area
9 license in accordance with the agreement. If at the conclusion of the
10 30 days, the applicants do not reach an agreement, or if the appli-
11 cants notify the board before the expiration of the 30 days that they
12 cannot or do not want to reach an agreement, the board shall determine
13 the successful applicant by lot.

14 (e) If a successful applicant does not provide, at the time of
15 granting the use area license, proof of the permits and licenses
16 necessary to conduct guide-outfitted hunts in the use area or the
17 authorizations required to enter state, federal, or private land
18 within the use area, the board shall issue a conditional use area
19 license that is valid for 120 days. If the successful applicant
20 provides proof satisfactory to the board within 120 days after issu-
21 ance of the conditional use area license that the applicant received
22 the necessary permits and licenses and land use authorizations within
23 90 days after the conditional use area license was issued, the appli-
24 cant shall receive a use area license. If the successful applicant
25 does not provide the required proof within 120 days after issuance of
26 the use area license, the use area license is void. If a conditio-
27 use area license is voided under this subsection, the board shall
28 offer the use area license to the next highest ranking applicant for
29 the use area.

(f) The successful applicant for a guide-outfitter use area license shall pay the license issuance fee established under AS 08.54.670(b).

Sec. 08.54.650. CONDITIONS OF GUIDE-OUTFITTER USE AREA LICENSE.

(a) The board shall grant guide-outfitter use area licenses for a term not to exceed 10 years, unless the board determines, after consultation with the Department of Fish and Game, that a longer term will further promote the wildlife conservation and management objectives of the use areas. The term of a use area license may not in any instance exceed 15 years.

(b) Use area licenses may be suspended or revoked for

- (1) violation of the conditions of the license;
- (2) wildlife conservation and management considerations;
- (3) fraud in applying for the license; and
- (4) other good cause as determined by the board.

(c) A use area license may be revoked by the board if the licensee fails to exercise the privileges conferred by the use area license for one year.

(d) A use area license may not be transferred unless the transfer is consistent with the purposes of AS 08.54.610 - 08.54.670, is for good cause, as defined by the board, and is approved by the board. A transferred license is valid only for the period for which the license was originally issued.

Sec. 08.54.660. INFORMATION ON GUIDE-OUTFITTER USE AREAS. (a)

The board shall maintain and publish on a regular basis a comprehensive list of all guide-outfitter use areas and allocations of big game species within a guide-outfitter use area that are open to or available for use by qualified guide-outfitters.

(b) The board, in conjunction with the Department of Fish and

Game, shall maintain a centralized information center where information on guide-outfitter use areas and guide-outfitters can be readily obtained by guide-outfitters, government agencies, and the public.

Sec. 08.54.670. FEES FOR APPLICATION FOR AND ISSUANCE OF GUIDE-OUTFITTER USE AREA LICENSES. (a) The department shall set appropriate fees for applications for a guide-outfitter use area license under AS 08.01.065.

(b) Notwithstanding AS 08.01.065, the department shall charge a fee for the issuance of guide-outfitter use area licenses that reflects the value of the privileges conferred by the use area license and that ensures a fair return to the people of the state for the commercial use of the big game resources in the use area.

* Sec. 3. IDENTIFICATION OF PROPOSED GUIDE-OUTFITTER USE AREAS. (a) The Department of Fish and Game shall propose guide-outfitter use areas for use by the Big Game Commercial Services Board in establishing a resource-based management system for allocating access to big game hunting opportunities among guide-outfitters. The department shall identify proposed guide-outfitter use areas for all regions and areas of the state, except where guide-outfitting activities are prohibited by federal law or are impractical as a result of urbanization. The department may set priorities for identifying use areas and may determine the extent and number of use areas to be identified at one time. The department shall complete the identification of proposed use areas within two years after publishing the first public notice of nominations for proposed use areas. The department shall complete the identification of proposed use areas for a significant portion of the state within nine months after publishing the first public notice of nominations of proposed use areas.

(b) The Big Game Commercial Services Board may recommend to the department those areas of the state that should receive priority in

1 identifying use areas.

2 (c) The department shall publish a public notice that it is accepting
3 nominations of areas for identification as proposed guide-outfitter use
4 areas. The department shall accept nominations for use areas for 60 days
5 after the notice is first published.

6 (d) The department shall review nominations for proposed use areas
7 and accept, amend, or reject the nominations in light of the following
8 criteria:

9 (1) wildlife management concerns, including abundance and diver-
10 sity of wildlife, historical take of wildlife from the area, and existing
11 administrative boundaries established for wildlife management purposes;

12 (2) wildlife law enforcement concerns;

13 (3) land ownership in the area;

14 (4) administrative restrictions;

15 (5) existence of boundaries that can be readily identified in
16 the field;

17 (6) accessibility of the area and other transportation consid-
18 erations;

19 (7) existence of complementary and non-complementary land uses
20 within the area;

21 (8) existing facilities within the area; and

22 (9) other considerations relevant to the purposes of this sec-
23 tion.

24 (e) Upon completion of the review of nominations under (c) of this
25 section, the department shall publish a map or description of the proposed
26 use areas and shall solicit public comment on the proposed use areas. The
27 public shall have 45 days after the map or descriptions are published to
28 comment on the use areas proposed by the department. At the close of the
29 comment period, the department shall review the proposed use areas in light

1 of the public comment received and shall make a final determination of the
2 boundaries of the proposed use areas. The department shall transmit its
3 determinations of the boundaries of the proposed use areas to the Big Game
4 Commercial Services Board as the final determinations are made.

5 (f) The actions of the department under this section are exempt from
6 the Administrative Procedure Act (AS 44.62).

7 (g) In this section

8 (1) "department" means the Department of Fish and Game;

9 (2) "public" includes a natural person, corporation, association,
10 tion, organization, society, company, partnership, or state, federal, or
11 local government agency.

12 * Sec. 4. Notwithstanding AS 08.54.650(a), as enacted by sec. 2 of this
13 Act, for five years after the effective date of sec. 2 of this Act, guide-
14 outfitter use area licenses shall be issued for a period of not more than
15 five years.

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SCOMM

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LEGISLATIVE TELECONFERENCE NETWORK



SIGN-IN SHEET

SPONSOR: Sen. Faiks
SUBJECT: Task Force on Guiding & Game
START/END TIME: 9AM DATE: 12-11-89

PLEASE PRINT

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	Curt Deans	Eagle River			✓	
2	BRENT JONES	12441 SHELBOURNE RD Anch	345-0399		✓	
3	Pete Buist	Task Force				
4	JOHN KURTZ	USFWS	796 3365		✓	
5	Leo Keefer	U.S. Forest Service	271 2547		✓	
6	ROD HANO	Palmer AK	376-2913		✓	
7	Margaret Hathaway	NPS			✓	
8	Rose Chilcoat	NPS			✓	
9	Henry Springer	Game Board			✓	
10	Paul Johnson	Task Force				
11	SEN. FAIKS					
12	John T. Surres	129 F Str Anch.			✓	
13	JIM BAILEY	EAGLE RIVER, AK			✓	
14	Rebecca Kaiser	NPS 2525 Gambell			✓	
15	EVA R. PRUTHANK	ANCHORAGE	276-2068		✓	
16	Mike Sullivan	8601 1st DR			✓	
17	Gus Lamoureux	3230 W. 79th			✓	
18	GO RDON Bissell	CHickaloon Ak.	745195		✓	

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LEGISLATIVE TELECONFERENCE NETWORK



SIGN-IN SHEET

SPONSOR: SEN. FAIKS
 SUBJECT: GUIDE GAME TASK FORCE
 START/END TIME: 9:00 DATE: DEC. 11

PLEASE PRINT

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	Karl Braendel	Box 74-1148 Chickaloon	745-9001		✓	
2	Serga Pantch	Box 1000 L. L. Lenz, Jr. 3601 C St, Suite 722	521-2878		✓	
3	Brian Peterson	Box 485 Birdwood			✓	
4	DENNIS SIMMONS	Box 843 BIRDWOOD			✓	
5	DARRELL FARMER	12800 Ridgewood			✓	
6	Rocky Keen	HCO 1 Box 6316 Palmer 99645			✓	
7	SCOTT MILEUR	P.O. BOX 2661 PALMER, AK 99665			✓	
8	Bob Eubank	12900 Van Scheben Anch AK 99503	345-0110		✓	
9	Met Lillie	P.O. Box 20247 Anchorage AK 99522-4475			✓	
10	GARY GUSTAFSON	DEPT. OF NATL RESORUCE		✓		
11	Joe Kluttsch	Box 313 King Salmon			✓	
12	MARYANN SEE	ADF & G		✓		
13	SUZANNE MILLER			✓		
14	Michael Litzon	7351 Durenda Anch	349-4042		✓	
15	LEE A. WYATT	PO BOX 6049 GUENAWATON, AK 99566	822-3476		✓	
16	DAVE FLYNN	9800 Tolson Cir Anch. AK 99515	349-5752		✓	
17	F					
18						

LEGISLATIVE TELECONFERENCE NETWORK



SIGN-IN SHEET

SPONSOR: _____

SUBJECT: _____

START/END TIME: _____ DATE: _____

PLEASE PRINT

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	Steve White	AGs				
2	Clint Mayew					
3	Roger Morris	Anch.				
4	Bettina Lee Miloux	Palmer	245-1792			
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LEGISLATIVE TELECONFERENCE NETWORK



SIGN-IN SHEET

SPONSOR: SEN. FAIKS

SUBJECT: GUIDE GAME TASK FORCE

START/END TIME: 9:00-12:40 DATE: 12-11-89

1:45-

PLEASE PRINT

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	TRACY VREM	P.O. Box 130 Chugiak Alaska 99554	243 2419		X	
2	ELINOR JONES	PO Box 93509 Anch AK 99509	243 6500		X	
3	Nelson Hautanen	3157 W 64th Anch AK 99502	243 5683		X	
4	Dennis Brannon	Box 190181 Anch AK 99519	243 4901		X	
5	Bradley Fitch	1572 Eagle River Rd			X	
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Meeting on Legis. Task Force on Guiding and Control
November 28 - AFN Conference Room - 2:30 AM.

Name

Representing - Address

GUY MARTIN

BSNC Box 1008 Nome, AK 9976

KUTHE STREETER

BSNC - ANCHORAGE

Ralph C. Elusker

AKI 5028 Mills Dr Anch AK

Dave Hansen

AKI (Anaktos 1577 CSX, Anch)

Don Tomlin

BIA - ANCHORAGE

Dave Thomas

The Tushetwim Corporation

Charlie Dannwell

Arctic Slope Regional Corp.

Ed Hattness

Chugach Alaska Corp.

Carol Peoples

NANA

Brian Curtis

CIRL

MIKE FRANKER

CIRI

BOB STANTON

ALEUT

John Rense

UNAA

Larry Kimball

AFN

Tregor Angerson

BSNC

Val Angason

APC

LEE A. WYATT

AHTNA, INC.

John Merrick

KONIAG, INC

LEGISLATIVE TELECONFERENCE NETWORK

①



SIGN-IN SHEET

SPONSOR: Sen. Fair
 SUBJECT: Leg. Task Force on Guiding & Game
 START/END TIME: 9AM - 2pm DATE: 12-12-89

PLEASE PRINT

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	JOHN KURTZ	USFWS			X	
2	Marianne See	ADF+G			X	
3	Suzanne Miller	ADF+G			X	
4	Margaret Hathaway	NPS			X	
5	Mike Shillie	PO-Box 220247 Anchorage AK 99522			Y	
6	Henry Springer	Game Board			X	
7	Rose Chilcoat	NPS			X	
8	Mike Sullivan	ADNR				
9	LEE A. WYATT	AHTNA, INC P.O. BOX 609 GLENNDALE 99566			X	
10	DENNIS SIMMONS	Box 843 GIRDWOOD AK 99587			X	
11	Brian Petrun	Box 485 Girdwood			X	
12	Phil Diney					
13	Zoe Keeler	U.S. Forest Service			X	
14	Don Bailey	EAGLE Bay Ak.			X	
15	EVA TRAUTMAN	ANCH.			X	
16	Kath/Vren	Chugiak	688-3226		X	
17	Brent Jones	Arach	345-0309		X	
18	Sereya Patch	Div. of Occup. Licensing 3601 C. St., Suite 722	561-2878		X	

LEGISLATIVE TELECONFERENCE NETWORK

2



SIGN-IN SHEET

SPONSOR: Sen Fair's

SUBJECT: Guide Task Force

START/END TIME: 9am - 2pm DATE: 12-12-89

PLEASE PRINT

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	Dick Lowmery	601 W 20th Ave Anchorage AK 99503	272 5126		☒	
2	Dave Hanson	1577 C St Anchorage AK 99501	274- 8827			
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12-11-89
Vote #1

~~from To apply~~ ~~G Bd det.~~ ~~Sole use or Joint use~~

~~Svc Game Bd~~

Big Game Com. Svc Bd
To determine whether sole or
Joint Use prior To Application.

Yes No

Legislative Task Force on Guiding and Game

✓	Pete Buist - Fairbanks - 451-2707 -
✓	Randall Burns - Juneau - 465-2534 -
✓	Vernita Cassidy - Anchorage - 349-1041 -
✓	Ralph Eluska - Anchorage - 338-2322 -
✓	Ken Fanning - Yakutat - 784-3232 -
✓	Phil Gilson - Anchorage - 269-5589 -
✓	Bob Hinman - Juneau - 789-2244 -
NA	Rep. Lyman Hoffman - Bethel - 561-7611 - NA
✓	Paul Johnson - Elfin Cove - 239-2211 -
NA	Mathew Iya - Nome - 443-5231 - NA
NA	Rep. Mike Navarre - Kenai - 561-8459 - NA
✓	Lew Pamplin - Anchorage - 267-2231 -
✓	Nick Pierskalla - Wasilla - 376-0502 -
✓	Richard Stern - Nome - 443-5638 -
✓	Jan Faiks - Anchorage - 561-7610 -

12 | 0
3NA

Vote #2

12-11-89

Vernita's amendment to motion

line 19 of 5 - substitute

Legislative Task Force on Guiding and Game

yes NO

☒ Pete Buist - Fairbanks - 451-2707 -

☒ Randall Burns - Juneau - 465-2534 -

☒ Vernita Cassidy - Anchorage - 349-1041 -

☒ Ralph Eluska - Anchorage - 338-2322 -

☒ Ken Fanning - Yakutat - 784-3232 -

☒ Phil Gilson - Anchorage - 269-5589 -

☒ Bob Hinman - Juneau - 789-2244 -

☒ Rep. Lyman Hoffman - Bethel - 561-7611 -

☒ Paul Johnson - Elfin Cove - 239-2211 -

☒ Mathew Iya - Nome - 443-5231 -

☒ Rep. Mike Navarre - Kenai - 561-8459 -

☒ Lew Pamplin - Anchorage - 267-2231 -

☒ Nick Pierskalla - Wasilla - 376-0502 -

☒ Richard Stern - Nome - 443-5638 -

☒ Jan Faiks - Anchorage - 561-7610 -

9 4

12-11-89

VOTE #3

2 Through 5 adopted

~~Amend #5 To add.~~

~~"including land ownership, mgmt. & law enforcement concerns."~~

Legislative Task Force on Guiding and Game

yes	no	
	X	Pete Buist - Fairbanks - 451-2707 -
X		Randall Burns - Juneau - 465-2534 -
X		Vernita Cassidy - Anchorage - 349-1041 -
	X	Ralph Eluska - Anchorage - 338-2322 -
	X	Ken Fanning - Yakutat - 784-3232 -
	X	Phil Gilson - Anchorage - 269-5589 -
	X	Bob Hinman - Juneau - 789-2244 -
X		Rep. Lyman Hoffman - Bethel - 561-7611 -
	X	Paul Johnson - Elfin Cove - 239-2211 -
	NA	Mathew Iya - Nome - 443-5231 -
	NA	Rep. Mike Navarre - Kenai - 561-8459 -
	X	Lew Pamplin - Anchorage - 267-2231 -
	X	Nick Pierskalla - Wasilla - 376-0502 -
X		Richard Stern - Nome - 443-5638 -
	NA	Jan Faiks - Anchorage - 561-7610 -

Paragraph C

rejected

(Lines 6-19)
P-3

3 AB.

Vote #4

Legislative Task Force on Guiding and Game

Steve Whites
Amendments

yes	no	
X	X	Pete Buist - Fairbanks - 451-2707 -
X		Randall Burns - Juneau - 465-2534 -
	X	Vernita Cassidy - Anchorage - 349-1041 -
	X	Ralph Eluska - Anchorage - 338-2322 -
	X	Ken Fanning - Yakutat - 784-3232 -
	X	Phil Gilson - Anchorage - 269-5589 -
	X	Bob Hinman - Juneau - 789-2244 -
	X	Rep. Lyman Hoffman - Bethel - 561-7611 -
	X	Paul Johnson - Elfin Cove - 239-2211 -
	NA	Mathew Iya - Nome - 443-5231 -
	NA	Rep. Mike Navarre - Kenai - 561-8459 -
	X	Lew Pamplin - Anchorage - 267-2231 -
	NA	Nick Pierskalla - Wasilla - 376-0502 -
X		Richard Stern - Nome - 443-5638 -
	NA	Jan Faiks - Anchorage - 561-7610 -

2/9
3 Abs-

Vote #5

Legislative Task Force on Guiding and Game

yes	no	
X		Pete Buiot - Fairbanks - 451-2707 -
X		Randall Burns - Juneau - 465-2534 -
X		Vernita Cassidy - Anchorage - 349-1041 -
X		Ralph Eluska - Anchorage - 338-2322 -
X		Ken Fanning - Yakutat - 784-3232 -
X		Phil Gilson - Anchorage - 269-5589 -
X		Bob Hinman - Juneau - 789-2244 -
X		Rep. Lyman Hoffman - Bethel - 561-7611 -
		Paul Johnson - Elfin Cove - 239-2211 -
		Mathew Iya - Nome - 443-5231 -
		Rep. Mike Navarre - Kenai - 561-8459 -
X		Lew Pamplin - Anchorage - 267-2231 -
		Nick Pierskalla - Wasilla - 376-0502 -
X		Richard Stern - Nome - 443-5638 -
X		Jan Faiks - Anchorage - 561-7610 -

11 yes - 1 no -

3 Abs -

Vote # 1

12-12-89

Passed

Failed ✓

YES NO Legislative Task Force on Guiding and Game

X	Pete Buist - Fairbanks - 451-2707 -
X	Randall Burns - Juneau - 465-2534 -
X	Vernita Cassidy - Anchorage - 349-1041 -
X	Ralph Eluska - Anchorage - 338-2322 -
X	Ken Fanning - Yakutat - 784-3232 -
X	Phil Gilson - Anchorage - 269-5589 -
X	Bob Hinman - Juneau - 789-2244 -
-	Rep. Lyman Hoffman - Bethel - 561-7611 -
X	Paul Johnson - Elfin Cove - 239-2211 -
-	Mathew Iya - Nome - 443-5231 -
-	Rep. Mike Navarre - Kenai - 561-8459 -
X	Lew Pamplin - Anchorage - 267-2231 -
X	Nick Pierskalla - Wasilla - 376-0502 -
-	Richard Stern - Nome - 443-5638 -
X	Jan Faiks - Anchorage - 561-7610 -

yes 5 no 6

ABSENT:

4

Vote # 2

12-12-89

Passed

Failed

yes

YES NO

Legislative Task Force on Guiding and Game

	X	Pete Buist - Fairbanks - 451-2707 -
X		Randall Burns - Juneau - 465-2534 -
X		Vernita Cassidy - Anchorage - 349-1041 -
X	~~X~~	Ralph Eluska - Anchorage - 338-2322 - <i>Johnson</i>
	X	Ken Fanning - Yakutat - 784-3232 -
X		Phil Gilson - Anchorage - 269-5589 -
X		Bob Hinman - Juneau - 789-2244 -
	NA	Rep. Lyman Hoffman - Bethel - 561-7611 -
X		Paul Johnson - Elfin Cove - 239-2211 -
	NA	Mathew Iya - Nome - 443-5231 -
	NA	Rep. Mike Navarre - Kenai - 561-8459 -
X		Lew Pamplin - Anchorage - 267-2231 -
	X	Nick Pierskalla - Wasilla - 376-0502 -
	NA	Richard Stern - Nome - 443-5638 -
	~~X~~	Jan Faiks - Anchorage - 561-7610 - <i>Fanning proxy</i>

yes 7

NO 4

ABSENT: 4

Vote # 3

12-12-89

Passed
yes

Failed

yes NO Legislative Task Force on Guiding and Game

X	Pete Buist - Fairbanks - 451-2707 -
X	Randall Burns - Juneau - 465-2534 -
X	Vernita Cassidy - Anchorage - 349-1041 -
X	Ralph Eluska - Anchorage - 338-2322 -
X	Ken Fanning - Yakutat - 784-3232 -
X	Phil Gilson - Anchorage - 269-5589 -
X	Bob Hinman - Juneau - 789-2244 -
	Rep. Lyman Hoffman - Bethel - 561-7611 -
X	Paul Johnson - Elfin Cove - 239-2211 -
	Mathew Iya - Nome - 443-5231 -
	Rep. Mike Navarre - Kenai - 561-8459 -
X	Lew Pamplin - Anchorage - 267-2231 -
X	Nick Pierskalla - Wasilla - 376-0502 -
	Richard Stern - Nome - 443-5638 -
X	Jan Faiks - Anchorage - 561-7610 -

yes 10

NO 1

ABSENT: 4

Vote # 4

12-12-89

Passed

Failed
X

YES NO Legislative Task Force on Guiding and Game

X	Pete Buist - Fairbanks - 451-2707 -
X	Randall Burns - Juneau - 465-2534 -
X	Vernita Cassidy - Anchorage - 349-1041 -
X	Ralph Eluska - Anchorage - 338-2322 -
X	Ken Fanning - Yakutat - 784-3232 -
X	Phil Gilson - Anchorage - 269-5589 -
X	Bob Hinman - Juneau - 789-2244 -
NA	Rep. Lyman Hoffman - Bethel - 561-7611 -
X	Paul Johnson - Elfin Cove - 239-2211 -
NA	Mathew Iya - Nome - 443-5231 -
NA	Rep. Mike Navarre - Kenai - 561-8459 -
X	Lew Pamplin - Anchorage - 267-2231 -
X	Nick Pierskalla - Wasilla - 376-0502 -
NA	Richard Stern - Nome - 443-5638 -
X	Jan Faiks - Anchorage - 561-7610 -

ABSENT: 4

yes
5

NO
6