

ALASKA LEGISLATURE SPECIAL COMMITTEE/SUBJECT FILE 8672
1702 SCOMM 67: GUIDING AND GAME TASK FORCE, 1989-1990 270

To achieve these benefits:

- the market should set prices, by means of auction, sealed tender or other means;
- privileges must be equally available to all who meet the basic qualification requirements (an outfitter-guide permit);
- privileges must be freely transferable and divisible;
- any limit on the number of privileges held by a single outfitter should not be excessively low; and
- the privileges must have a clear legal definition, and not be subject to overly discretionary administration.

Markets, using the forces of supply and demand, will establish prices to accommodate differences in species value, hunter success, ease of access, etc. in a way that pre-set prices cannot.

Markets, operating both at initial allocation (when the Government is the seller) and for transfers (sales between outfitters), allow rights to be acquired by whoever can make the best use of them.

Setting a maximum number of guiding opportunities to be held by any outfitter in an area will prevent a few outfitters from dominating the industry, thereby restricting competition. This ceiling should not be set too low, or it will artificially sustain the number of outfitters working in each area, preventing a desired reduction in conflict and crowding. A size limit would tend to inhibit the realization of economies of scale, as well.

If market prices are initially paid for privileges, transfer at market rates does not result in any windfall.

Market sale of privileges should ensure a fair return to the Crown for the use of public resources. There will be increased value added to the provincial economy, since the top bidders for the resource will be the people who can command the highest fees from non-resident clients.

For the first sale, auction may be preferable to sealed tender, since there will initially be great uncertainty about the prices the privileges will fetch. An auction will give everyone an opportunity to see what price they have to pay to acquire the privileges they want.

Alternative allocation methods include grandfathering, draw, self allocation and distribution by business capacity. Grandfathering in this context is the one-time granting of perpetual rights based on historical use. It has been successful, both in Alberta and elsewhere, when the industry composition has been stable, with few new entrants and a relatively constant market share for each participant. However, grandfathering is unfair, because it provides a gift of public resources to a fortunate few, based solely on their past market share. If these rights are also transferable, those grandfathered will receive windfall profits when rights are sold. Grandfathering violates the principle that government should treat these businesses as business. Attempts to correct its main inequities, for example through large assignment fees, would distort competition within the industry. The current rapidly changing composition of the industry in Alberta makes grandfathering particularly difficult to implement, since allocation would be extremely sensitive to the particular grandfathering formula used.

Draws are used to allocate resident hunting licences where there are not enough to go around. These draws recognize that all applicants should be treated equally, and as owners of the resource, should not be excluded from using it for financial reasons. Individual hunters can tolerate a degree of uncertainty year to year whether they will be allowed to hunt a given species. None of these factors apply to business. Draws give no recognition of differing contributions to the industry and to the economy. Larger businesses require a larger allocation of resources, and should be prepared to pay what the resource is worth. Businesses cannot, and should not have to submit to a lottery to obtain the raw materials they need. Windfall profit taking will happen under a draw as well.

Self-allocation has also been attempted, in which all the outfitters in an area meet periodically to divide up the part of the total harvest (or associated licences) granted to the group. It resulted in a high degree of conflict and uncertainty, and was very unpopular.

"Point systems", which allocate based on the size and facilities of the business, are more appropriate in areas where outfitting requires expensive fixed assets, such as lodges. The mobility of outfitters in Alberta favours other schemes.

7. Revenues from the sale of guiding opportunities should be applied to increasing wildlife supply, rather than going into general revenue.

The industry is dependent upon the continued viability of wildlife populations, as are other consumptive and non-consumptive uses. The costs

of wildlife and habitat management should, at least in part, be borne by those that benefit from the result. This is already true for resident hunters. The Crown, through the sale of guiding opportunities, will be receiving rent from the industry for the use of these resources, and it is reasonable that this rent be used for improving the wildlife resource, by directing these revenues to the Fish and Wildlife Trust Fund and dispensing them through the Buck for Wildlife program. Certainly targeting funds in this way would make the whole policy more attractive to both outfitting and resident hunting interests.

8. The privileges allocated to outfitters should be for a three year term. It should only be the opportunity to guide non-residents, and clearly not convey any right to the wildlife resource itself.

A major advantage of relatively short tenure is that it allows future fine tuning of the policy without having to buy back or cancel privileges. Normally with this term, changes to the allowable harvest can be accommodated by adjusting the number of opportunities newly issued. Wildlife populations should only rarely decline enough over this term to require buying back privileges in order to reduce harvest in an area.

After several years experience with this term, moving to longer tenure could be considered.

Terms longer than about five years would require selling quotas, or fractions of the allowable harvest. The number of opportunities that a quota represented would be adjusted with the allowable harvest.

There are a number of advantages of long-term rights that will not be realized. Operators with a long-term interest in the resource have an economic incentive to enhance it, resulting in a degree of self management. Such benefits would accrue where an outfitter has relatively exclusive use of and control over the resource. However, the major factors affecting populations (licenced resident hunting, native hunting, poaching, habitat change) are beyond the outfitter's control, making any significant degree of self management unlikely.

9. The privileges allocated to outfitters should be to specific locations (Wildlife Management Units.)

Distributing privileges on a geographically specific basis allows wildlife managers to allocate harvest between residents and non-residents at the

WMU level. Currently, much of the crowding and over harvest is at this level.

Exclusive guiding territories are not feasible at the present time. The present large number of outfitters in the most popular hunting areas would require either unmanageably small territories or major disruption and relocation of individual businesses every time privileges are tendered.

There are theoretical and practical advantages to exclusive territories. With only one outfitter in each territory, crowding and conflict in the field between outfitters would be eliminated. The holder of a territory would have a greater interest in the health of the resource upon which his business depends. However, as in the discussion of long-term rights, above, self management benefits would be unlikely to be realized, since the main influences on wildlife populations are beyond the outfitter's control.

10. Outfitters should be required to obtain written permission from landowners before operating on their land.

Written permission should reduce conflict between landowners and outfitters, their employees and clients. While written permission does not alter the rights of the landowner, it will make regulation and compliance on private land easier.

11. The Government should encourage the formation of an industry-wide umbrella organization that can act as a single voice for the industry in resolving internal problems, in marketing outfitting services and in dealing with Government.

The current large number of outfitter organizations (seven or eight) are frequently in conflict with one another. This has inhibited any self-policing in the industry, and made communication with Government difficult. Efforts are currently under way to establish a province-wide association (in addition to the existing ones, at least initially), and should be supported. The proposed provincial association will be able to address many of the problems that Government is currently under pressure to solve for the industry. Improved standards for the industry, better relations with resident hunters and landowners, coordinated marketing services and an improved international reputation ought to result.

Experience in other jurisdictions has shown that development of a strong industry voice will take time, and be greatly facilitated by allocating

opportunities to individual outfitters, which reduces direct competition and conflict and encourages them to work together. Such an organization can become a strong ally of resident hunting interests, as they both benefit from better wildlife management and increased supply of game.

12. The outfitting and guiding policy must be able to evolve and be fine tuned, while at the same time must provide a stable climate within which the industry can evolve.

The granting of short-term privileges is a key to providing needed flexibility in the future direction of the policy. This evolution will also require a commitment to evaluate the success in implementing the current proposal, including consultation with industry, resident hunting organizations and other interested parties.

Stability should increase with a more stable composition of the industry and with the removal of uncertainty regarding the policy. The latter requires the strong support of Government to make these policy proposals work.

Where the hunting is done by hunters



RECEIVED

AUG 7 1989

JAN FAIKS
SENATE OFFICE

To: Senator Jan Faiks
3111 "C" Str. Suite 525
Anchorage, Alaska
99503

JOE WANT
P.O. BOX 10044
FAIRBANKS, ALASKA 99701

27 July 1989

Dear Senator Faiks;

Attached is a resource based proposal intended to allow the harvest of big game animals by non-residents and insure the wellbeing of these game stocks.

This proposed system would involve two levels of participation:

1. the Board of Game;
2. the Big Game Commercial Services Board.

The Attached proposal includes the following:

- a. a general description of a policy for regulating big game harvest levels by non-residents;
- b. a general scenario of how the system could be implemented;
- c. a general outline of potential industry impact;
- d. a request that the Task Force on Guiding and Game schedule a block of time in December 1989 for debating the proposal.

Thank you.

Respectfully,

Joe Want
Joe Want

You'll take home trophies and a lot more

POLICY

Regulating Harvest Level

[MINIMUM ACCEPTABLE HARVEST SIZE (MAHS) method]

The following resource proposal is intended to outline a policy and demonstrate a possible method for policy implementation. The objectives are to create a system that will maximize resource protection; minimize the necessity of monitoring guide-outfitters; and develop a system that minimizes the financial burden to the State of Alaska.

1. RESPONSIBILITY OF BOARD OF GAME

The Board of Game shall/may establish a minimum acceptable harvest size (MAHS) for any given big game species, in any area, faced with potential over harvest by non-resident hunters.

The Board of Game, in consultation with the Alaska Department of Fish and Game, would establish by specie, a reasonable size standard that will insure a healthy, viable game population. These size standards would be established through the existing process for formulating regulations.

2. RESPONSIBILITY OF THE BIG GAME COMMERCIAL SERVICES BOARD

The Big Game Commercial Services Board would develop a system for disciplining individuals licensed by the Board who fail to meet the standards, under MAHS, developed by the Board of Game.

HOW THE SYSTEM MIGHT OPERATE

Should the Board of Game, determine a statewide concern exists regarding the harvest level of a certain game animal, let's use moose as an example, by non-residents, the Board would establish a minimum antler width for all moose taken by non-residents. NON-RESIDENTS ACCOMPANIED BY SECOND-DEGREE KINDRED WOULD BE EXEMPT FROM THIS SYSTEM.

The Board of Game would have the latitude of establishing MAHS only in the game management unit (GMU) presenting potential resource problems. The MAHS could vary between GMU'S depending on the size animals produced in a particular area.

For example, in GMU 8, the MAHS for brown bear might be a minimum of 26" skull size. If warranted by the data, the MAHS GMU 9 might be 25", while in the Brooks Range a minimum of 23" might be used.

The Big Game Commercial Services Board would develop a system for disciplining guide-outfitters, class "A" guide-outfitters, and assistant guide-outfitters who fail to comply with MAHS.

One option would be a deficit point system. The following is an example of what might be considered:

BROWN BEAR: UNIT 8 - MAHS 26" Skull size;

Bear skull less than 26" but greater than 25" - 1 point

less than 25" but greater than 24" - 2 points

bear skulls less than 24" - 3 points.

Should a guide accumulate more than three points during the most recent three year calendar period he would be prohibited from guiding or outfitting for that species for a specified period. This system of regulating the harvest level merits consideration for the following reasons;

- a. It keeps decisions concerning game management strictly under the Board of Game;
- b. it creates a system for disciplining guide-outfitters while minimizing any additional burden on the court system;
- c. it allows the various land managing agencies, i.e. USF&WS, BLM, Forest Service and Native Corporations etc., to manage those lands as mandated;
- d. it allows the game management flexibility necessary to effectively meet the various big game circumstances found in Alaska;
- e. it creates a system that protects the game resources while minimizing the financial and administrative burden for the State of Alaska;
- f. it affords maximum protection of the game resources and minimizes the necessity of monitoring a particular species.

POTENTIAL INDUSTRY IMPACT

1. Initially, guide-outfitters may have to reduce the number of hunters they booked each year;
2. The training period for assistant guide-outfitters would be extended, thus reducing the pool of qualified assistant guide-outfitter available for employment;

3. Some guide-outfitters who have worked for guide-outfitters having exclusive guide areas may start booking their own hunts;
4. The average number of hunting days per trophy may increase for those animals designated under MAHS.

GENERAL STATEMENT

The concept of applying a minimum standard to regulate the harvest level of a particular species is not new. The State of Alaska currently employs a minimum size standard in conjunction with season length to regulate the harvest of dall sheep on a statewide basis and to regulate the harvest of moose in some GMU's.

To what degree can the Board of Game differentiate between residents and non-residents? If example can serve as the basis for the legal argument, the current Alaska Game Regulation No. 30 contains the following:

- a. thirteen plus examples of non-residents being excluded from specific big game seasons;
- b. six plus examples of permits being required for non-residents but not for residents;
- c. a minimum of four different bag limits for non-residents compared to residents;
- d. six examples of different bag limit compositions, i.e. bulls only, etc.

The above comparisons deal only with the differences between residents and non-residents and excludes subsistence hunters.

The ability of the guiding industry to determine whether a particular animal meets MAHS will vary depending on species and the standard established. Sheep will be the easiest and either caribou or bears the most difficult. Bears will probably create the greatest debate as to the feasibility of developing the MAHS system.

To maximize the opportunity for participation in the debating of this proposal, I would respectfully request that the Task Force schedule, in December 1989, a block of time for debating the above proposal. This allows the development of healthy debate concerning the above proposal.

Thank you.

Respectfully,

Joe Waut
Joe Waut

STATE OF ALASKA

DEPARTMENT OF COMMERCE & ECONOMIC DEVELOPMENT

DIVISION OF OCCUPATIONAL LICENSING

STEVE COWPER, GOVERNOR

P.O. BOX D-LIC
JUNEAU, ALASKA 99811-0800
PHONE: (907) 485-2534

July 20, 1989

RECEIVED

JUL 31 1989

JAN FAIKS
SENATE OFFICE

Dear Guide-Outfitter:

As you are aware, there has been considerable controversy over the insurance requirements of the new guide-outfitter bill (HB 112). In addition to unhappiness over the requirements, many of you have felt that the Division of Occupational Licensing's interpretation of the requirement has been incorrect. At a recent meeting of the Task Force on Guiding and Game, the issue of the division's interpretation of the insurance requirement was debated at length.

As a result of those discussions, the division is backing off from its requirement that, in order to maintain your license status as a guide-outfitter, you must provide proof of maintaining comprehensive general liability insurance. It had been our position that guide-outfitters not carrying the insurance, for whatever reason (e.g., working for another guide-outfitter; not hunting this fall; or simply not working as a guide-outfitter at all this year), would have to "downgrade" to a class A assistant guide-outfitter. We will not go forward with our intention to downgrade at this time.

Therefore, the division will proceed as follows:

1. We will not require proof that a guide-outfitter, while engaged in providing big game commercial hunting services, carries the necessary general comprehensive liability insurance or, if applicable, the aviation passenger liability insurance at the levels required by AS 08.54.305.

The Task Force believes that the insurance requirement is not a condition of licensure, and therefore the division cannot require proof that you meet this requirement. If, however, as a result of an accident in the field, it is discovered that the guide-outfitter contracting for the hunt did not carry the required general liability and/or aviation insurance, or the pilot did not meet the required experience levels, then failure to comply with those requirements will be grounds for discipline.

2. Guide-outfitters working for other guide-outfitters (whether as an employee or as a subcontractor) will not have to inform us of their employment status.

The following letter was sent to all native corporations in Alaska as well as federal agencies interested in the task force activities.

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

STATE OF ALASKA

DEPARTMENT OF COMMERCE & ECONOMIC DEVELOPMENT

DIVISION OF OCCUPATIONAL LICENSING

STEVE COWPER, GOVERNOR

P.O. BOX D-LIC
JUNEAU, ALASKA 99811-0800
PHONE: (907) 485-2534

July 20, 1989

RECEIVED

JUL 31 1989

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Therefore, the division will proceed as follows:

1. We will not require proof that a guide-outfitter, while engaged in providing big game commercial hunting services, carries the necessary general comprehensive liability insurance or, if applicable, the aviation passenger liability insurance at the levels required by AS 08.54.395.

The Task Force believes that the insurance requirement is not a condition of licensure, and therefore the division cannot require proof that you meet this requirement. If, however, as a result of an accident in the field, it is discovered that the guide-outfitter contracting for the hunt did not carry the required general liability and/or aviation insurance, or the pilot did not meet the required experience levels, then failure to comply with those requirements will be grounds for discipline.

2. Guide-outfitters working for other guide-outfitters (whether as an employee or as a subcontractor) will not have to inform us of their employment status.

July 21, 1989

3. Guide-outfitters (whether contracting to provide hunts or working for other guide-outfitters) must still pay the commercial use permit fee. If you wish to maintain your status as a guide-outfitter, you must pay the \$100.00. This requirement is separate from the insurance requirement and is a condition of licensure.
4. We will continue to publish a roster of all licensed master guide-outfitters and guide-outfitters. The roster will make no reference to whether or not a particular guide-outfitter is properly insured, since we will not have this information.

It is the responsibility of each licensed guide-outfitter to make sure that every hunter to whom big game commercial hunting services are provided is protected by the insurance provisions of AS 08.54.395. We assume that the guide-outfitter actually contracting with a client will be the one most likely to carry the required insurance (whether general comprehensive or aviation passenger liability or both). However, regardless of who carries the insurance, the bottom line is clear: no person being guided can be without the protections provided by the insurance and pilot experience provisions of the new law.

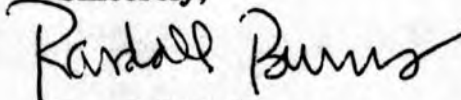
The division apologizes for the confusion and anger that this matter has engendered among the guide-outfitting industry. As you know, the Task Force opposed the insurance requirement and the division itself argued before legislative committees against adding an insurance requirement for guide-outfitters.

However, the Legislature having acted, the division felt that the public purpose behind requiring insurance mandated that we clearly establish who did and who did not carry the necessary insurance and downgrade to class A assistant guide-outfitters those licensees who did not. We wanted to be able to represent to the public that all licensed guide-outfitters met all provisions of the law, whether or not every provision was strictly a requirement of licensure itself.

Enclosed with this letter, which has been sent to the most current address we have on file for each licensed master and registered guide, is another form for payment of the commercial use permit fee. If you have already submitted payment, please toss this form out. If you have not made payment, please remit immediately as the original July 17, 1989 deadline has passed.

We look forward to the appointment of the Big Game Commercial Services Board so that the board itself can assist the division in implementation of a law whose ramifications on the commercial gaming industry are already becoming abundantly clear.

Sincerely,



Randall P. Burns
Director

RPB/mm1413t
072189b

cc: Commissioner Merculieff
Ron Clarke, Special Assistant to Governor Cowper
All Members, Task Force on Guiding and Game
All Legislators
Steve White, Assistant Attorney General

The following letter was sent to all native corporations in Alaska as well as federal agencies interested in the task force activities.

August 18, 1989

Dear:

As you may be aware, the Alaska Legislature has created the Task Force on Guiding and Game. It is charged with formulating a recommendation for a comprehensive resource-based management system for the allocation of big game hunting opportunities among guide-outfitters.

The task force was formed in May, 1988 as part of the effort to find a legislative resolution to a growing conflict between licensed big game guides and unlicensed "outfitters". The panel recommended the sweeping changes incorporated in House Bill 112 which was signed into law in May, 1989. Legislation also passed to extend the life of the task force to January, 1990. This extension became necessary as a result of the October 1988 Alaska Supreme Court decision in the Owsichuk case. The court declared unconstitutional the previously used restrictive guide area system of big game industry management. It is now necessary for the Legislature to formulate a new management system.

In its directive to the task force, the Legislature stressed that conservation of the resource is the foremost purpose of the management system. The system must also provide broad access as guaranteed by the common use clause of the state's constitution. The plan must have statewide applicability to help ensure a more standardized system among state, federal and private landowners. The panel is required to present its findings and recommendations to the Legislature by January 15, 1990.

Because of the limited time frame for the panel's work, it retained the law firm of Birch, Horton, Bittner and Cherot to assist in developing recommendations for a management plan which would survive a constitutional challenge. The firm will also assist the task force in writing related legislation.

The 15 member task force met in June and July to organize and establish a work plan. The panel is scheduled to meet again October 5th and 6th in Anchorage.

I will keep you apprised of our meeting schedule. Additionally, the task force would welcome any comments or questions you may have regarding the development of the management plan. You may write to the task force at my office at 3111 C Street, Suite 525, Anchorage, 99503. Thank you for your interest.

Sincerely,

Senator Jan Faiks, Chairman
Alaska Legislative Task Force
on Guiding and Game

JF:mr



BERING STRAITS NATIVE CORPORATION

P.O. Box 1008 • Nome, Alaska 99762 • Phone (907) 443-5252

RECEIVED

September 8, 1989

SEP 19 1989

JAN FAIKS
SENATE OFFICE

Honorable Jan Faiks, Chairman
Alaska Legislative Task Force on Guiding & Game
3111 C Street, Suite 525
Anchorage, AK 99503

Dear Senator Faiks:

Thank you for your letter of 8/23/89. I have just two comments regarding the Management Plan.

Recommendation #16 from the task force states in part that "The major land owners need to participate in the formulation of the management system". I would purpose to you as the Chairman that there is still the issue on the back burner of private land. In other words, I would suggest that recommendation #16 is very important.

Recommendation #14 is also a very good idea. This recommendation is the key to making the "common use" clause work.

The task force has done a good job to identify the issues.

Respectfully,

Arthur "Guy" Martin
Land Manager

GM/dlb

cc: File

STEVE COWPER, GOVERNOR

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

400 WILLOUGHBY AVE.
JUNEAU, ALASKA 99801-1796
PHONE: (907) 465-2400

August 31, 1989

*Maub
C41*

The Honorable Jan Faiks
P.O. Box V
Juneau, AK 99811

Dear Senator Faiks:

Thank you for keeping me informed about the work of the Task Force on Guiding and Game. As the state's land manager, the Department of Natural Resources continues its interest in the development of a new system for allocating big game hunting opportunities among guide-outfitters.

Please let me know if we may provide information or assistance to task force members.

Sincerely,

Lennie Gorsuch
Lennie Gorsuch
Commissioner

cc: Gary Gustafson, Director
Division of Land and Water Management

STATE OF ALASKA

DEPARTMENT OF FISH AND GAME

OFFICE OF THE COMMISSIONER

STEVE COWPER, GOVERNOR

P.O. BOX 3-2000
JUNEAU, ALASKA 99802-2000
PHONE: (907) 465-4100

RECEIVED

SEP 25 1989

JAN FAIKS
SENATE OFFICE

September 11, 1989

The Honorable Jan Faiks
Chairman
Alaska Legislative Task Force
on Guiding and Game
Alaska State Senate
P.O. Box V
Juneau, AK 99811

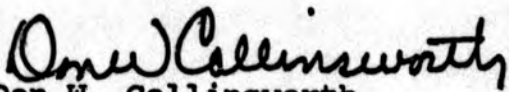
Dear Senator Faiks:

Thank you for your letter on the progress of the Task Force on Guiding and Game. Capable legal support will provide assistance in developing a workable management system for the big game industry in Alaska.

The Wildlife Conservation Division has hired an experienced and knowledgeable individual, Ms. Marianne See, to develop wildlife resource information for use by the Task Force. She and Wildlife Conservation Director, Lew Pamplin will continue to work closely with the Task Force during development of the management plan.

Thank you again for keeping us abreast of your progress.

Sincerely,


Don W. Collinsworth
Commissioner



United States Department of the Interior
NATIONAL PARK SERVICE

ALASKA REGIONAL OFFICE
2525 Gambell Street, Room 107
Anchorage, Alaska 99503 - 2892



SEP 26 1989

JAN FAIKS
SENATE OFFICE

SEP 25 1989

IN REPLY REFER TO:

C38(ARO-OC)

Senator Jan Faiks, Chairman
Alaska Legislative Task Force
on Guiding and Game
3111 C Street, Suite 525
Anchorage, Alaska 99503

Dear Senator Faiks:

Thank you for forwarding to me a copy of your August 22 letter to Director James Ridenour, National Park Service. The state task force on big game guiding and outfitting has a monumental mission.

Our Regional Division of Concessions Management has provided you with documents outlining concessions management in the National Park Service system. It is hoped these documents assisted you in your research. If you need any additional information or have any questions about our concessions program, do not hesitate to contact the Division's Chief, Rebecca Kaiser, at 257-2594 in Anchorage.

As outlined in our presentation to the Guide Licensing Control Board last December, the National Park Service developed an interim, emergency program that maintains a status-quo of hunting guides in the national preserves through 1990. Next year, we will solicit proposals from interested hunting guides and will, through a competitive process, select hunting guides to begin concessions operations in the national preserves in 1991.

We are interested in meeting with the task force or its representative to determine if compatible state and federal programs can be instituted. It is to the benefit of the guides, the clients, the state, and the national preserves if such a cooperative effort occurs.

We offer our support and assistance to the state task force.

Sincerely,

David B. Ames
David B. Ames
Regional Director
Alaska Region

STATE OF ALASKA

DEPARTMENT OF FISH AND GAME

STEVE COWPER, GOVERNOR

333 RASPBERRY ROAD
ANCHORAGE, ALASKA 99518-1599
PHONE: (907) 344-0541

August 30, 1989

*Mark
F4T*

RECEIVED

SEP 1 1989

JAN FAIKS
SENATE OFFICE

The Honorable Jan Faiks
Chairman
Alaska Legislative Task Force
on Guiding and Game
3111 "C" Street, Suite 525
Anchorage, Alaska 99503

Dear Senator Faiks:

I am pleased to announce that we have appointed Marianne See to the Wildlife Biologist position in charge of developing the guide-outfitter resource area maps which may be used in the future to assist in regulating this industry. Marianne has extensive experience as a biologist in Alaskan state, federal, and private sectors. Her diverse background includes statewide wildlife map and report production, geographic information management, technical writing, project coordination and management, interagency coordination, and biological research.

She previously has worked for the Department of Fish and Game, as well as the Bureau of Land Management, and an environmental consulting firm. She holds a Bachelor's degree in Environmental Sciences, and a Master's degree in Ecology from the University of Alberta.

We are fortunate to attract Marianne back to state service to work on this challenging project. Her phone number is 267-2420 in the Statistics Section, Division of Wildlife Conservation in Anchorage.

Sincerely,

W. Lewis Pamplin, Jr.

W. Lewis Pamplin, Jr.
Director
Division of Wildlife Conservation

cc: Task Force Members
SuzAnne Miller, Information Management Coordinator, Division
of Wildlife Conservation
Marianne See, Wildlife Biologist, Division of Wildlife
Conservation

STATE OF ALASKA

DEPARTMENT OF FISH AND GAME

STEVE COWPER, GOVERNOR

333 RASPBERRY ROAD
ANCHORAGE, ALASKA 99518-1599
PHONE: (907) 344-0541

August 30, 1989

Mr. Walter O. Stieglitz, Regional Director
U.S. Fish and Wildlife Service
1011 E. Tudor Road
Anchorage, Alaska 99503

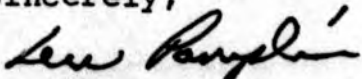
Dear Mr. ~~Stieglitz~~:

The Legislative Task Force on Guiding and Game has initiated development of a new resource based management system that may be used to assist in allocating access to big game hunting opportunities among guide-outfitters. Toward this end, the Department of Fish and Game is the designated lead agency to create maps of guide-outfitter resource areas that could be the basis of the management system. The criteria developed by the Task Force for delineating these areas include wildlife management concerns, enforcement concerns, land ownership, administrative restrictions (federal, state, and local government regulations), recognizable field boundaries, access availability and transportation considerations, and others. The task force plans to initiate a public process to receive input from interested parties.

Because it will be essential to keep federal and state agencies informed and involved in the development of this new system, we are asking your help with identifying the key people in your agency who should receive information and participate in the necessary meetings. Please indicate, at your earliest convenience, the names (and addresses) of your staff who should be included on our mailing lists.

Thank you for your assistance. Any specific inquiries may be directed to Marianne See, our project staff coordinator in Anchorage (267-2420).

Sincerely,


W. Lewis Pamplin, Jr.

Director
Division of Wildlife Conservation

cc: Senator Jan Faiks
SuzAnne Miller, Information Management Coordinator, Division
of Wildlife Conservation
Marianne See, Division of Wildlife Conservation

The same letter sent to the following:

VNameVMr. Walter O. Stieglitz, Regional Director
U.S. Fish and Wildlife Service
1011 E. Tudor Road
Anchorage, Alaska 99503
VNameIIVMr. Stieglitz

VNameVMr. Boyd Evison, Regional Director
U.S. National Park Service
2525 Gambell Street
Anchorage, Alaska 99503-2892
VNameIIVMr. Evison

VNameVMr. Gary Gustafson, Director
Division of Land and Water Management
Department of Natural Resources
Pouch 7-005
Anchorage, Alaska 99510
VNameIIVMr. Gustafson

VNameVMr. Michael Penfold, State Director
Alaska State Office
U.S.D.I. Bureau of Land Management
222 West 7th Avenue, #13
Anchorage, Alaska 99513-7599
VNameIIVMr. Penfold

VNameVMr. Michael A. Barton, Regional Forester
U.S.D.A. Forest Service
Alaska Regional Office
P. O. Box 21628
Juneau, Alaska 99802-1628
VNameIIVMr. Barton



United States Department of the Interior

BUREAU OF LAND MANAGEMENT
ALASKA STATE OFFICE
222 W. 7th Avenue, #13
ANCHORAGE, ALASKA 99513-7599



September 14, 1989

8372 (933)

Mr. W. Lewis Pamplin, Jr.
Director
Division of Wildlife Conservation
State of Alaska, Department of Fish and Game
333 Raspberry Road
Anchorage, AK 99518-1599



Dear Mr. Pamplin:

In response to your letter of August 30, 1989, we look forward to participating in your efforts in development of a new resource based management system to be used in allocating opportunities among guide/outfitters. The following is a list of key people who should receive information as you proceed.

Terry O'Sullivan
Branch of Renewable Resources
Alaska State Office
Bureau of Land Management
222 West 7th Avenue, #13
Anchorage, Alaska 99513-7599

Dick Vernimen
Anchorage District Manager
Bureau of Land Management
6881 Abbott Loop Road
Anchorage, Alaska 99507

Gene Keith
Glennallen District Manager
Bureau of Land Management
P.O. Box 147
Glennallen, Alaska 99588

Roger Bolstad
Kobuk District Manager
Bureau of Land Management
1150 University Avenue
Fairbanks, Alaska 99707

M. Thomas Dean
Arctic District Manager
Bureau of Land Management
1150 University Avenue
Fairbanks, Alaska 99707

Don Runberg
Steese/White Mts. District Manager
Bureau of Land Management
1150 University Avenue
Fairbanks, Alaska 99707

Thank you for this opportunity. If you have any questions, please contact Terry O'Sullivan at 271-5508.

Sincerely,

Bishop T. Buckle
Deputy State Director
Division of Lands & Renewable Resources



United States
Department of
Agriculture

Forest
Service

Alaska Region

P.O. Box 21628
Juneau, AK 99802-1628

P.O.

See

Reply to: 2600

Date: SEP 15 1989

Mr. W. Lewis Pamplin, Jr., Director
Division of Wildlife Conservation
333 Raspberry Road
Anchorage, Alaska 99518-1599

Dear Mr. Pamplin:

Thank you for your letter of August 30 regarding the Alaska Legislative Task Force on Guiding and Game. We will be most pleased to participate in the development of this new allocation system. As you know, National Forest System lands provide very important hunting and guiding opportunities.

Please place on your mailing list the persons listed on the enclosed sheet. They will be very interested in receiving information as it becomes available and participating in the necessary meetings. Jack Capp, Director of Wildlife and Fisheries in this office, will be overall coordinator for our involvement. He can be reached at (907) 586-8752.

Sincerely,

Mike Barton
MICHAEL A. BARTON
Regional Forester

Enclosure





Alaska Region
USDA Forest Service

Contact List - Alaska Legislative Task Force
on Guiding and Big Game

1. John C. Capp - Director of Wildlife and Fisheries
2. Fred B. Samson - Regional Wildlife Program Manager
3. James Cochrane - Director of Recreation, Subsistence, and Cultural Resources

All can be reached at:

USDA Forest Service
P.O. Box 21628
Juneau, Alaska 99802





United States Department of the Interior

TAKE
PRIDE IN
AMERICA

IN REPLY REFER TO:

RF/CC-9609r

FISH AND WILDLIFE SERVICE
1011 E. TUDOR RD.
ANCHORAGE, ALASKA 99503

SEP 18 1989

Mr. W. Lewis Pamplin, Jr.
Director, Division of Wildlife Conservation
Alaska Department of Fish and Game
333 Raspberry Road
Anchorage, AK 99518-1599

Dear Mr. Pamplin:

This is in response to your August 30, 1989, letter requesting that we identify key Service personnel that we would like to have involved in the process of delineating guide-outfitter resource areas. Our list is enclosed. We have included all of our refuge managers on the list because we feel that they can contribute to your efforts through their knowledge of the areas involved. At the same time, their involvement will help them manage more effectively by making them thoroughly familiar with resource area boundaries and the rationale for them. We would like the refuge manager to be notified of, and to participate in, any delineation effort involving lands within a particular refuge.

Thank you very much for providing for our input in this important process. We believe that your cooperative approach to this resource allocation problem will help both of our agencies manage resources better while facilitating our subsequent dealings with guides and outfitters.

Sincerely,

Walt Stiglich

Regional Director

Enclosure

NOTE

per Paul Schmidt
phone callmain contacts: Paul Schmidt
John Kuntz

> Anchorage

copy maps listed

KEY FISH AND WILDLIFE SERVICE PERSONNEL
TO BE INVOLVED IN GUIDE-OUTFITTER RESOURCE AREA DELINEATIONS
(September 13, 1989 - Page 1 of 2)

Please notify the following person of all delineations involving refuge lands:

Regional Director
U.S. Fish and Wildlife Service
1011 E. Tudor Road
Anchorage, AK 99503
Telephone: 786-3542

Mr. John Kurtz
Chief, Refuge Operations
U.S. Fish and Wildlife Service
1011 E. Tudor Road
Anchorage, AK 99503
Telephone: 786-3355

Also, please notify and provide for participation of the appropriate refuge manager, listed below, in any delineation effort involving lands on a particular refuge:

John Martin, Refuge Manager
Alaska Maritime NWR
202 Pioneer Avenue
Homer, Alaska 99603
(907) 235-6546

Jay Bellinger, Refuge Manager
Kodiak NWR
1390 Buskin River Road
Kodiak, Alaska 99615
(907) 487-2600

Mike Boylan, Refuge Manager
Aleutian Island Unit
Alaska Maritime NWR
Box 5251, Naval Air Station Adak
FBO Seattle, Washington 98791
(907) 592-2406

Mike Nunn, Refuge Manager
Koyukuk/Nowitna NWRs
Box 287
Galena, Alaska 99741
(907) 656-1231

Glenn Elison, Refuge Manager
Arctic NWR
101 12th Avenue, Box 20
Fairbanks, Alaska 99701
(907) 456-0250

Jerry Stroebele, Refuge Manager
Selawik NWR
Box 270
Kotzebue, Alaska 99572
(907) 442-3799

Ronald Hood, Refuge Manager
Alaska Peninsula/Becharof NWRs
P.O. Box 277
King Salmon, Alaska 99613
(907) 246-3339

Steve Breaser, Refuge Manager
Terlin NWR
Box 155
Tok, Alaska 99780
(907) 883-5312

Phil Feiger, Refuge Manager
Innoko NWR
Box 69
McGrath, Alaska 99627
(907) 524-3251

Dave Fisher, Refuge Manager
Togiak NWR
P.O. Box 270
Dillingham, Alaska 99576
(907) 842-1063

KEY FISH AND WILDLIFE SERVICE PERSONNEL
TO BE INVOLVED IN GUIDE-OUTFITTER RESOURCE AREA DELINEATIONS
(September 13, 1989 - Page 2 of 2)

Robin West, Refuge Manager
Izembek NWR
Box 127
Cold Bay, Alaska 99571
(907) 532-2445

Ron Perry, Refuge Manager
Yukon Delta NWR
Box 346
Bethel, Alaska 99559
(907) 543-3151

Tom Early, Refuge Manager
Kanutai NWR
101 12th Avenue, Box 11
Fairbanks, Alaska 99701
(907) 456-0329

Lou Swenson, Refuge Manager
Yukon Flats NWR
101 12th Avenue, Box 14
Fairbanks, Alaska 99701
(907) 456-0440

Daniel Doshier, Refuge Manager
Kenai NWR
2139 Ski Hill Road
Soldotna, Alaska 99669-2139
(907) 262-7021

ON THE ISSUE OF USER'S FEES...

Alaskan guides are not taking resources from Alaskans, they are providing a service in the tourist industry. Non resident hunters pay an enormous tag fee which should cover a "users fee".

Alaska maybe in an economic slump and the state may feel this lack of revenue, but no more so than the small business operator, the Alaskan guide. The state should be warned against undue taxes and fees to supplement their over spending.

ON THE ISSUE OF GUIDE'S INSURANCE:

It seems like the fix-all of all state departments is to require insurance. The guiding industry is a private business. It should be up to those private businesses whether they can or cannot provide insurance. The state could provide names of guides who do provide insurance to the consumer. Then the state would be doing its job by letting the consumer and the business work things out privately. When the state interferes by mandating such insurance requirements, one can only feel that the state is giving the insurance industry more than its fair share of revenue at the expense of both consumer and business.

Insurance today is not economically feasible for the small business man and it is upsetting that the state is giving this overpriced industry such favoritism.

Requiring insurance is not a fix-all; to protect the guiding industry and the resources involved the state needs to give the state licensing agency the control to set and maintain high, professional standards and requirements so that the Alaskan guiding industry can stop being a free-for-all and become a professional, and accountable service.

In conclusion, the new board was set up to solve problems relating to guiding and outfitting, and to preserve the industry and the resource. Now, all I see is insurance requirements and user's fees. Once again the state is passing the buck while taking a little under the counter. Let's work together to make us proud of both the control board and Alaskan guides.

Ernest Miller

MARK MILLER
Box 833627

REVISION DATE: 09/18/89

BIG GAME COMMERCIAL SERVICES

MEMBER	APPT	REAAPT	REAPPT	TERM
Glen Alsworth The Farm Port Alsworth 99653 BIG GAME/Transporter/restricted	89/08/29	0/00/00	0/00/00	90/06/30
Art Clark P.O. Box 241424 Anchorage 99524 BIG GAME/Public	89/08/29	0/00/00	0/00/00	93/06/30
Michael J Doody P.O. Box 771853 Eagle River 99577 BIG GAME/Commercial use permit holder/restricted	89/08/29	0/00/00	0/00/00	90/06/30
Paul E Johnson P.O. Box 22 Elfin Cove 99825 BIG GAME/Guide-outfitter	89/08/29	0/00/00	0/00/00	92/06/30
Stephen T Mahay P.O. Box 705 Talkeetna 99676 BIG GAME/Transporter/restricted	89/08/29	0/00/00	0/00/00	91/06/30
Sharon McClintock P.O. Box 671089 Chugiak 99567 BIG GAME/Native landholders rep.	89/08/29	0/00/00	0/00/00	92/06/30
Remie n Murray P.O. Box 2181 Kodiak 99615 BIG GAME/Public	89/08/29	0/00/00	0/00/00	93/06/30
VACANT	0/00/00	0/00/00	0/00/00	93/06/30
BIG GAME/Board of Game/restricted				
Clark Whitney 43735-A Sport Lake Road Soldotna 99669 BIG GAME/Guide-outfitter	89/08/29	0/00/00	0/00/00	91/06/30

~~new~~
~~Part~~
~~Went~~
~~the~~
~~the~~
~~the~~
~~the~~
~~the~~
~~the~~

~~Reddick~~
~~Stove/Bell~~

old fee structure (all)

current fee structure (all)

letters to:

labels

For
Indian Affairs
AFA

1. Village corporations - send letter.
CED OK 2. licensee guide/outfitter
3. Tel conference to all sites
4. Federal agencies
5. appropriate state agencies -

DNR

CEP/PAOK

CED OK

AML??

6. air tax operator
7. commercial use permit
8. housing government - no policy
9. US Army & military

10/5/89

Senator Faiks:

Unfortunately, due to other gaming
(charitable, that is) matters, I will not
be present on Friday for the discussions.
I hereby give my ^{proxy} vote to Lew
Pamplin.

Thank you,

Randall Burns

SCOMM

67:10

11/8/89

Task Force on Guiding & Jono CH-Fairies

- ① Lett Brust ⑤ Matthew Dya ⑧ Fanning - yakut ^{online}
② Richard Stern ⑥ Phil Gibson ⑨ Lew Pampelin (LP)
③ Randall Burns ⑦ Nick Piorshella ⑩ Bob Hinman } joined at meet
④ Vernita Cassiday (VC) ⑪ Paul Johnson }
⑫ Rep Navarre }

counsel - Steve White - AG^(SW) Federal

counsel - Steven Pradell

{ Paul Schmidt
John Gusto
Leo Keiller
Rebecca Kaiser
Margaret

Tape 1 side 1
000

Mary Ann See + Suzanne Miller

CH Fairies called the TF to order.

70x on line 3 observations

Glenn

1230-145

025 RB moved agenda
approved

030 Federal staff present identified

040 Lew Pampelin -

Mary Ann See - ^(MAS) presented maps previously. ÷ State
resources over. Given map + quad map. Paper handout
#1. (

130 MAS continues on process for developing

140 VC - ~~NON~~ NON-Profit & profit - add to P 2

150 LP

170 SW - adopt regs

173 LP - maps B6 @ SB -

175 SW - Bd will have to follow procedure for public
input too.

190 RB - duplicative, could be simultaneous

195 MAS - step 3 (P2)

210 CH - Revisit or 145 P

11/8/89

255 MAS - summary - handout #2

10 minute recess

2:10 Reconvene

2:30 K7

2:49 Paul Schmidt - responds to K7.

3:15 K7 - cross boundaries - don't preclude campsites currently guaranteed.

3:40 LP - main pt - every camp w/ some boundary. no guarantee same

3:50 RB - operational plans

(RK) 4:00 Rebecca Kaiser - NPS - JT use. other users. cannot flood an area, 4 or 5 gui. in an area. all want own base camps.

4:20 RB

4:30 RK - # of clients - only limit for interim period.

4:40 NP - Quality of exp. - don't see how to regulate. also competition

4:50 RK - visitor - getting what you expect.

5:00 CH - comments

5:01 PB - quality - worry about backpackers coming - consumptive use might have effect on process.

5:25 RK - some don't, ^{know hunting} allowed.

5:30 PB - concerns NPS - qual. argument to construct GUI - old.

5:50 RK - no - not for harvest 30 back, kayakers, etc. - if problem, no longer wilderness, may restrict (mult. use)

5:50 RB - P5

Tape 1
Side 2

6:00 RB - selection process

RK -

6:10 LP don't lose site of award selection

3
11/8/89

Tapel Side B

022 LP-

030 RB-JTly or set standard + ^(not) most people agree. Private land
mgrs - potential of impact

038 FWS - Paul Schmidt - example - policy - if committed
w/ 5 yrs of game vic. - no permit issued. That could
could be aired at that time.

050 NP - quality?

055 PS - over 48 - no spec. guidelines

067 095 - C14 Fails. Mike Barton - Juneau lead for N375. Eager to
wk with SOA. NPS - John Ridenauer, OSW - Walt Dobney,
FWS, John Turner, BLM (Bill Horn - 2 hrs). Fed. no common
use clause. Liked pre-check. Explained SOA problems.

1st - quality of hunt + AVC. Feds don't want too many in area.

(# of JT use areas) ^{concerned about}. (game packet). Feds that well balanced.

background. workbook. ^{Concerns:} Do not stress economic viability
enough. + we did not give emphasis for long term. want us
to reconsider. Revisit the issue 10+10 - or 10+15. Limit fed
paperwork. Conc. about fees (to extent exclude particip

150 J. Turner - 3 generation outfitter wyo. Ridenauer (west) -
has exp. in gui. Primary. Criteria - liked but econ.
Viab. of ind. spelled out. #7 ^{liked} Permits - nec. for feds to give
authorization. Conc. 7:6. For 8 yrs feds have allowed 7:6
mgmt has prevailed. want st to mgr. want input. meet
again in Dec. Mike Barton.

190 VC - communication. Balt. selection - anything but feds for
having feds participate C9B ex-officio Slater.

200 9W - NO Prob as advisor - but cannot integrate as dec. makes.

205 VC -

11/8/89

Tape 1 - 2

250 Steve Pradell - owawek

250 CH - 7 sections

3P - unregulated season CH

300 LP - resource allocation. Out-out Resource allocation program. instead of GMA allocation.

330 SW - Bd of Game function, sm pt. (leg. hearings) about chaos with this season. 40 substantive hearing.

350 KF - 1st para. limited JT use. benefit - 1 person, if more people (5) unless they are limited. sole or limited JT use

380 LP -

K7 - reads from memo Bill Horn 1 1/2 - outline - P2 - parenthesis.

410 CH - one guy bear + sheep, other - moose - JT use but diff. spec., not 5 bears + each 2 1/2 bears.

430 K7 - not competition by 5 diff guides. Then incentive doesn't exist.

446 RB - adj. - assume JT use -

460 CH - if 100 moose, don't allow 100 people.

465 NP - P2

CH - ^{wants} additions or deletions. P

475 NP - P2 - reads P2 sent. 4, ~~this~~ In contrast,

LP - we have harvest monitoring. sole or JT use would assist AD76. Discuss concepts. In 2 wks, come in with specific detail. ^{CH} laborious. critique.

530 Steve Pradell - draft baseline today. technical review of draft.

KF + NP brought out -

570 NP - because we reg. closely, good scheme.

CH Part of pic - Tell why this is important
NP - wildlife

000 TAPE 2 - Side 1

NP -

CH - our mission - just our part, not whole

005 NP - thinks creating some chaos, transports.

012 VC - not same perspective.

030 CH work doc in narrative, then legislation
Rep. narrow joins or.

040 PB - chaos. w/ last yr. thinks historical (previous chaos) imp't to
considers.

050 CH - Feds want more.

060 MI - weight?

060 CH - reasons for new system - equally weighted.

RB - wants to delete final sent P 3.

075 KF - make array to avoid? Res. hunters should know who is
C. operating. could then contact.

RB - ST should know.

PB

100 Spradell - sugg. chg.

102 MI -

CH - B6 Gui - the resident, all res. should be able
to ask who comm. of. are.

lew - will be able to know who has authority
to ~~operate~~ operate

130 NP - CS Provides.

130 CH - Justification - limit to 2 rather than area - safety
was a concern.

5 min break

TF66

Tape 2 side 1

solved by

140 CH - called mtg to order - Bob Hummer, Reef Naverre +
review Paul Johnson

181 Richard Stern - need to include details of admin. process

188 CH - must be in legislation politically

200 Bob Hummer - need legal authority in AS.

205 SP - Public + Competitive. In order to pass Const. musters.

215 LP - #6 areas.

240 CH - spec. on Federal input

241 RB - stronger if to satisfy ADF6 rather than CSB

250 LP -

260 R Naverre - auth. CSB + ADF6 authorities

280 CH - public + federal -

283 LP - Bandwidths CH Vote of 145 P

285 CH - again, Federal

296 SP - definition - incl. federal (as Public)

300 RB - agrees, ³⁰³ PB - State DNR absent; LP - agrees w RB

310 Mike Sullivan - DNR - present

LP - State land mgr ADF6

330 SW - prim. dec. makers - ADF6 rather than Bd.

function of ADF6 - game mgmt.

330 RB - comm. role in approving.

340 CH - CSB can chg recommendations.

340 SW - inherent COI - not same bds

350 CH - final auth on areas

352 LP - BGCSB - have to implement + ADF6 - subsy
to comm. comm ADF6

360 LP - not game allocation, allocating areas for C. V.
has mjr effect.

T-6+G
11/8/89

7

Tape 2 Side 1 (A)

370 CH - comments on P 3 - review

395 RH - P 4 -

410 LP

CH - offered annually unless w/mt reasons
can't be offered Discussion on areas:

440 MI -

450 M-Nasser - as expir have to be offered.

460 VC

470 MN - apply

490 LP - expired areas come up for review. Unawarded is
admin. IF wanted, would be avail for nomination.
Few doesn't want public offer ea yr.

500 RB - orig awarded, now unawarded. reoffered.

SP - under conditions

- P 6 of memo.

520 BH - guidelines? or elements

525 CH - elements clarification

545 CH

560 RStem - 115 UCC.

570 SW - how determine which ones. LP - Priority Based on
Public + AD76. AD76 would determine.

580 SW - not all at once. opportunities?

CH. Practical.

Tape 2 Side 2

000 LP - Clarifies. Progressive sense. 80% could be out but
want to guarantee rotation. Discussion.

030 PS - ^{Paul Schmidt} emerg sit.

040 PS - could be legal problem. may be in violation.

Tape 2 side 2

045 - LP -

050 - PS at 25% hopes more 25%

055 ^{CH} FWS + F&B, interagency understanding.

090 NP -

095 PJ -

096 RB - P3 - incl ranking (item 4), in legis?

LP - legis.

LP - areas may be modified.

100 RB - in legis. LP agrees.

121 BH - ^(Bob Hinman) awards max time unless CSB agree less.

125 CH - 10 yrs unless person req. shrt period of time.

130 BH - res. Discuss.

140 S. Pradell - 1st time rec. area, are leg up. get pts.

R.M.N. - how wgt'd. Could continue forever

170 CH - after 10 yrs, not getting extra pts., exp +

Knowledge of area will count. discuss

motion 188 Richard Stein - raise award lengths, on shaky ground?

motion 7 + 13. And by Bob Hinman.

P4. (RB - opposed)

205 RB - field will limit # of people in apt.

220 Paul - very favorable to this.

230 SW - longer length, more difficult to defend.

SB - where Owsichek

237 SW - broad public access. more exp. in lifetime,

5 WB 4 opp.

245 S.P. - Low Press to get area out. For next 5 yrs will allow
for opportunity each yr. (int. ^{looking like} of a prop interest)

250 CH - 5 yr in # 2, suba up to 15 yrs.

11/8/89
TF60

9

- 260 SW - Person will take worst pos. + that w/b argued in
LT.
- 265 CH - less emph on econ. invest. in areas.
SW - economics. no sleep
- 270 SP - prop interest. Ct trying to get as far as possible.
other safeguards, still nervous about 10, 15 yrs stretching
(trophy animal to reach size - resource 1st) 1st Purpose.
Biggest flaw ^{w/b} - too much up front.
- 270 PS - g-mgmt.
- 292 LP - depend on spec. (85 sheep) 5 to 7. or 10.
lg. ram.
LP. - appx. long period. weakest link.
- 320 Vote - motion fails. Chg
CH - Phil gives proxy to LP Recess 1225 PM
1:45 Recess
- After lunch:**
- 356 Vote on Fe Game Process
- 356 Quorum 9 Present
CH Fails. Rebecca, comment, looks fine.
- 371 - Fanning / Fails
- 380 Hinman - will cost money - budget for it?
- 388 - Panglin - answer to above - if the maps?
- 401 - Stern - maps (407)
- 409 - Panglin - agreed To
- 416 - Jan - adopting resource area maps Unanimous
- 423 Buons -
- 440 - Panglin - will provide narrative - Rationale - for what we did

- 458 - Fanning - unawarded areas etc - "Understanding of it?"
 492 - Hinman -
 497 - Panglin - " " "concerned with"
 519 - Fanning - * Terminated area = his concern - would be likely in the system. "Joint use area"

561 - Burns -

TAPE 3 - Side A -

- 60 - Panglin - 'unawarded areas' - "what Fanning says"
 25 - Fanning - " (response) - "To hunting" (Fails guide)
 41 - Fanning - Fails -
 45 - Fanning / Fails - can add it - "middle part"
 50 - Panglin -
 55 - Fanning - CSB - "gonna apply"
 68 - Panglin - "I just I guess"
 83 - Pradell - response -
 88 - Hinman - re Fanning - "who they are"
 95 - Fanning - '40 animals' / Fails -
 105 - Stern - 'the applicants'
 113 - John Kurtz - (Fed FWSvc) - re: special use permits -
 140 - Lee Keeler - (US Forest svc) - 'difficult'
 150 - ~~John~~ Panglin - narrative pg 5 - question to Pradell - where did '9 mo.' period come from - - not sure - "wants it '12 months'"
 187 - Burns -
 194 - Hinman - "that estimate"
 205 - Navane - / Fails - "in legalese"
 218 - Pradell / Navane - "in favor of that"
 223 - Fanning - ps workbook - AIC questions - "To me"

- 244 - Fairbairn - response To Eng - (Joint use)
- 255 - Burns - leave To CSB To decide #s etc - 'the statute'
- 264 - Fanning - Joint/sole use - 'applicant'
- 273 - Pierchalla - - 'application'
- 275 - Pradell -
- 286 - Burns - legisl doesn't need the detail -
- 289 - Pierchalla - statute
- 292 - Pamplin - 'Randell says - motion - strike A-BC - under Part 1 and ~~the word~~
- 306 - Fanning - #3 p5 - 'got in there'
- 320 - Fairbairn - problem is there -
- 326 - Burns -
- 328 - Fanning -
- 333 - Pamplin - # ^{in area} guides based on
- 340 - Fanning - CSB decision on # in area - 'correct?'
- ~~349 - Pierchalla~~
- 354 - Navane - #4 p5 - comment - wait n see etc
P6 -
- 365 - Fairbairn - award criteria - p6 - most important
- X 370 - Paul Johnson - Boroughs as landowners - new issue (Fairbairn)
- 406 - Johnson - to Steve White - explanation of problem -
- 430 - Pradell -
- 448 - White - can ST
- 450 - Johnson - question - Pradell - ^{Johnson} too many layers
- 471 - Stern - -
- 485 - Fanning - specified - statement - landowners land -
- 492 -
- 503 - Pamplin -

524- Keeler - ¹⁶⁰~~158~~ ^{Forest Svc} - borough permits - Taxing similar uses -

531- Hinman -

552- Navane -

564- Sampson -

573- Pradell -

side B

80 - Johnson

9 - Piershalla - 'program'

12 - Sampson -

25 - Navane -

32 - Sampson - incl language re. Navane -

38 Navane - language A

43 - Sampson -

50 - Piershalla - #6 p 6 - Time

54 - Fanning -

59 - Sampson -

66 - Burns - 90 days limit in statute -

72 - Piershalla -

77 - Fanning - ^{90 day} permits

87 - Keeler - Forest Svc - permitting process - need coordinated effort - Fairlie

98 - Piershalla - permitting -

101 - Fairlie - state process should be come ahead of Fed system -

108 - Biust -

119 - Pradell -

122 - Fanning -

133 - Fairlie - chg wording - #6 § 7 p 6 -

136 Fanning - add to wording - Award to next qualified on list

153 White - weak link in system - #9, p 6 - seniority points

163 - Fairlie -

- 166 - Faiks - TF saying
- 179 Johnson - To white -
- 184 ~~Faiks~~ Stern -
- 204 Fanning - 1st time applicant -
- 216 White - seniority issue -
- 221 Pradell - worst case scenario -
- 225 Burns -
- 235 Faiks - #9 question - (p6)
- 241 Iya -
- 261 Panglin -
- 272 White - "
- 274 Pierashalla - points weighting -
- 280 Burns -
- 296 Faiks - philosophical look at issue -
- 301 Burns -
- 306 Faiks - integrity of industry / gone mgmt
- 322 White -
- 330 ~~ST~~ Faiks
- 335 Stern -
- 338 Faiks / Pradell -
- 356 Fanning
- 376 Pierashalla - limits to # of areas - / Faiks - response -
- 393 Iya -
- 406 Burns - E&C violators will not be eligible
- 416 Navarre -

P.7 -

430 - Fairbairn -

449 - Burns - are we concerned - what may occur in "resolution" process - inviting problems -

P-8 - (memo p 12)

475 Navane - #3, c - 'stewardship'

495 - 11 -

501 Fairbairn - re: Navane - more pts for stewardship -

506 Pradell -

530 Fairbairn - re: wording for stewardship pts -

534 Panglin -

555 Navane -

560 White -

574 Panglin -

00 - 16 - White / Panglin

X 30 Stern -

38 Pradell - 1E/01 ^{add #3}

50 Burns - - motion - "CSB may revoke/modify a ~~permit~~ ^{For violations by permittee or -}
at any time" - For game mgmt purposes

56 Pradell -

58 Burns -

59 Pradell -

60 Panglin - Burns / Panglin -

78 Fairbairn - re-wording

85 Johnson - question w/ 'violations'

95 Panglin - #4 p8 - ~~remove~~ delete Stern 4 -

101 Biust - permit drawings destroy planning

108 ~~Hinman~~ - "Tags" incorrect. Permits - its function of Game Bd. - Conference
of Permit winners

115 Fanning - should be permit prof. For guides

133 - Panglin - authority for allocation - is w/ Bd of game -

150 - Fanning -

155 - Hinman -

163 - Biust -

169 - Johnson -

173 - Fanning - question

181 - Panglin - proposal would override Bd of game

188 - Fanning -

191 - Panglin - not issued to guide - To hunter -

195 - Fanning - Kodiak

197 - Panglin - Overruled then it at

Fanning

207 - Panglin - permits ~~is~~ issued to hunters not guides.

215 - Verita - called for question.

delete #4, PS

yes - 8 - May 4

Public hearing 4pm

11-8-89

257 - Intro - Jan -

268 - Tom Hundley - lic - gun-out, snowball rolling down a hill. He's shocked at this. addresses econ. viability.

no accountability - lic guide must be w/ hunter in field - not assistant guides.

386 - Panglin - response - Commercial sees Bd will have to resolve those problems.

400 - Hundley - regs must have teeth -

443 - Burns -

to 481 Hundley - developing a manageable system -

490 - Burns - limit # of guides & animals -

493 - Hundley -

513 - Haddell - lack of enforcement

535 - Brent Jones - discouraged to extent - too many regs -
fears 'Joint Use' area. Maybe - growth system - (animals)
classify VCU's - i.e. an area where $X \neq Y$ caribou
Class 1 permit, ~~1~~ so 1 to 5 yrs - ~~1~~ Class 2 - 5 to 10 yrs -
stability in business.

00 - don't know what the future is - / under proposal - little incentive / likelihood
for biz after 10 yrs - / need incentives.

25 - Panglin - (BJ) / P -

~~52 - Dan Trethman~~

~~Lead to~~

59 - Kirk Ellis - Slana - air taxis take 3-4 times game the guide
take in his area -

Observers
re. Fishing

133 - Burns - response - 1

148 - Gordon Wendell - Naknek - Q / Finks / GW /

To FOX Packet

205 - Joe Hendricks (Arch) - outside - limited guiding duration emphasized.
the 5yr initial permit = absurd - too short. Only a limit - no set time -

255 - White - broad public access - access for new - shorter limit means more
opportunity for new folks -

Hendricks - would like to keep small ops in biz - too many rules / regs -
Joint use - real problem.

348 - Wendell - on Outside Time limit -

385 - ~~385~~ Dave Wolf - wildlife biologist P6 - application for guide permit -
need enforcement - ongoing research to ensure healthy resource.
population report w/ permit modification if necessary - during
life of permit.

504 - Panglin - agree lack of enforcement - non resident Tuka - under 10%

552 Hinman -

595 Cole Ellis - concerned w/ resource - Synguit -

00 - Tape 5 - Ellis -

11 - Hugh Crank - Arch -

33 - BUST - response -

38 - Burns -

47 - Bradell / C /

91 - Faiks summary etc - / Hundley / Faiks -

Evening Public Hearing

114 - Bill Stevenson - (Arch) - / Jan /

268 - Will Stewart - (Arch) - wants exclusive areas - ^{worried} guide only.
Pamplin - response

404 Hamann - "

432 Kelly Vroom - (Arch) - criteria - wants options avail in case doesn't get
chosen - qualified guide areas - so can hunt other areas -
- pre-qualify all guides for all areas -

- appeal process for nominations - - Jan said

X 593 - appeal process will be checked - put in chart form - For Nov. 20
mtg

Side B 00 - Don Fell - (Owner) commercial use permit -

15 - Burns - would need amendment to NB112 -

29 - Fell - expands on it -

52 - Burns - recs - CDB maybe can come up w/ minimum fee
for non-active guides - (not commercially involved)

+ Rather than amendment.

X 74 - Pierchulla - comment - / Jan - will look into options &
Get back to him

83 - Donald Troutman (FBX) -

93 - Johnson - response

96 - Troutman - wants to be able to sell lease/permit whatever -

~~125~~ Panglin -

127 - Gary Paul - (and) Time limits on permits - need incentive to invest in area(s).

203 Hinman - response - /GP/

228 - BOST - resp - preference rights (reimbursement required) maybe need to look into this -

247 Tracy Vrem - 5yr permit too short - To offer stability. Joint use no good. AIR TAXIS -

289 - Panglin response - Joint use - /

297 - Stern - 5yr permit - /

319 - Burns - response - 5yr - /Vrem - investment in area Pradell - discuss constitutionality -

371 - Vrem - Ntl Wildlife refuge hunting someday will be closed.

383 - Panglin - response - /Vrem/

421 - Tom Christian (FBX) - Fees /UCVS -

565 - Pradell - /TC/

Tape 6 00 - P. Johnson - response

18 - Phil Shoemaker - (and) award criteria - quality of svc offered.

37 ~~X~~ Jan - will offer during Nov. 20th mtg.

45 - Panglin - a Commercial Hunting Division? ^{SVCs} ~~like~~ Shoemaker question - resp - cost \$4-6 mill so doesn't support -

61 - Paul PREISbilla - GTF - done good so far -

93 - Chris Bradham - (And) / mgmt Plan = Justified requirement.

207 - Keith Johnson - (And)

256 - Burns - commercial use permit

272 - KJ -

293 - Rich Halford - (And)

361 - Burns - commercial use permit -

368 - Nick Brigman (And - Kodak) must compensate for improvements -

400 - Sanglin response - Fall hunting season of '91

418 - Fairlie -

438 - Sanglin - response

~~445 - Phil Driver~~

463 - Sanglin - new plan

X 509 - Pierskalla - response - adjacent landowner must agree - !!

527 - Sanglin - should look into DNR provisions (State land)

537 - Pierskalla -

576 - Gary King Jr - quality of hunt - for 'criteria' opposes joint use for that reason. It's part of

entertainment industry - AK compares w/ Canada - accomodations provided by applicant should be considered.

5 yr permit too short.

38 - Burns -

43 - Fairlie - on outside

53 - Burns - "

79 - Carol Driver -

144 - Bill Stevenson - retired Guide - Licensed - will they be eligible for area? (To sell?)

174 - Pradell -
193 Burns -
194 - Pradell -

Send write up of logist sample -
To all who signed up. I will guide it -
For ~~Nov.~~ Nov. 20th.

Morning TC

*
* DELIVER TO: LIOCMAB *
* *
* *
* ORIGINAL *
* SENT: 11/08/89 TIME: 10:13 *
* FROM: LIOCINE *
* SUBJECT: SEN FAIKS; BRIDGE #6; GUIDE; 11-8 *
* PRINT DATE: 11/08/89 TIME: 10:51 *
* *

TO: TELECONFERENCE SITES
FROM: INEZ- ANCHORAGE LIO

TC #: 89-10-053
SPON: SENATOR FAIKS
SUBJ: GUIDE TASK FORCE

SITES FOR TODAYS TELECONFERENCE:

- 1.) ANCHORAGE *CHAIRING SITE*
- 2.) YAKUTAT -- KEN FANNING
- 3.) FAIRBANKS -- 1
- 4.) HOMER -- 2
- 5.) SLANA -- THELMA SCHRANK, BILL ELLIS,
DOUG FREDERICK, COLE ELLIS
- 6.) SOLDOTNA -- 1
- 7.) DELTA -- 2
- 8.) MAT-SU -- 1
- 9.) NORTHWAY -- MS. CHRIS WORKER, MAT WORKER
- 10) NOME -- 1

EMAIL ADDRESS: LIOCINE
BACKUP NUMBER: 561-1199

INEZ

*
* DELIVER TO: LIOCMA8
*
*
* ORIGINAL
* SENT: 11/08/89 TIME: 14:19
* FROM: LIOCINE
* SUBJECT: SEN FAIKS; BRIDGE #2; GUIDE; 11-8
* PRINT DATE: 11/08/89 TIME: 14:19
*

P.M.
Afternoon

TO: TELECONFERENCE SITES
FROM: INEZ- ANCHORAGE LIO

TC #: 89-10-053
SPON: SENATOR FAIKS
SUBJ: GUIDE TASK FORCE

SITES FOR TODAYS TELECONFERENCE:

- | | |
|-------------------|--|
| 1.) ANCHORAGE | *CHAIRING SITE* |
| 2.) NORTHWAY | -- MAT WORKER |
| 3.) FAIRBANKS | -- 6 |
| 4.) YAKUTAT | -- KEN FANNING |
| 5.) SLANA | -- THELMA SCHRANK, BILL ELLIS, COLE ELLIS,
DOUG FREDERICK, KIRK ELLIS |
| 6.) NAKNEK | -- CYNTHIA OSBORN, GORDON WINDEL |
| 7.) HOMER | -- 2 |
| 8.) NOME | -- 1 |
| 9.) SOLDOTNA | -- 2 |
| 10) MAT-SU | -- 1 |
| 11) <i>Kodiak</i> | <i>-- 2</i> |
| 12) | |
| 13) | |
| 14) | |
| 15) | |

EMAIL ADDRESS: LIOCINE

LEGISLATIVE TELECONFERENCE NETWORK



SIGN-IN SHEET

SPONSOR: Sen Fairbairn
 SUBJECT: Guide Task Force
 START/END TIME: 9AM-12PM DATE: 11/8/89

PLEASE PRINT

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	MATTHEW IMA/PUBLIC	Box 948 Nome AK 99762	445-5251			
2	JOHN KURTZ	1011 E TUDOR	756-3355		X	
3	Tom Hundley	P.O. Box 2772	745-2084	✓		
4	Steven L Morris	POB 112164 Anchorage	333-0220		✓	
5	Cyndi Chadd	HC 33 Box 2893N Wasilla	373-7976		✓	
6	TOR HANO	PO Box 87-1410	376-2913		✓	
7	Johanna Munson	Rep. Curt Menard 165 E. Parks Hwy Wasilla	373-2878		✓	
8	BRENT JONES	12441 SHADLANE RD ANCHORAGE AK 99516	345-0399	✓	✓	
9	JIM MOREHOUSE	20120 NEW ENGLAND DR EAGLE RIVER, AK 99577	694-4218		✓	
10	Dave Hanson / Ralph Eluska AKHIOK	1577 C St. Anchorage, Ak. 99501	276-8827		✓	
11	Vernita Cassidy / RCAF / Rural Department of Law	2921 E. 84th Ave #1 99507	344-1041			
12	Steve White	P.O. Box K, Juneau AK 99801	465-3600			
13	Randall P Burns / Dept of Commerce Div of Rec Lic	P.O. BOX D-LIC Juneau 99811-0800	465-2535			
14	Richard Stern / Task Force member	P.O. Box 1650 Nome, AK 99762-1650	443-5464			
15	Steve Pradell / Birch Horton	1127 W. 7th Ave. 99501	276-1550	✓		
16	Jan Fairbairn					
17	Pete Buist	Box 1561 Fbx 99707	457-7189			
18	NICK PIERSKALLA	P.O. Box 870834 WASILLA AK 99791	376-0502			

LEGISLATIVE TELECONFERENCE NETWORK

89.10.053



SIGN-IN SHEET

SPONSOR: SENATOR FAIKS
 SUBJECT: GUIDE TASK FORCE
 START/END TIME: 7-9 PM DATE: 11.8.89

PLEASE PRINT

Page 1

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	JOHN D GOUCK / UAA	3510 HAZEN CIR. ANCH. AK 99515	394-8977			
2	MARIO CERAMI	P.O. Box 92012, ANC. 99509	384-7464		✓	
3	Bill Stevenson	HCO3 Box 8449 Palmer AK 99645	746-1696	✓		
4	WILL STEWART	HCO3 Box 8108-D PALMER AK 99645	746-0311	✓		
5	RON Bridenback	HCO 2 Box 7534A Palmer AK 99645	745-2433		✓	
6	LEO BOREIS	Box 671565 CHUGIAK	373-7188		✓	
7	DAVID Mulneaux	909 Chugachway #58 Anch AK 99501	583-1834		X	
8	Don Spurr	3800 Kenneyhill Drive	333-7157		X	
9	Kelly Vrem	742 Chugach AK	689-0736	X		
10	Gary Pahl	HCO-3-Box 8422 Palmer AK	745-7610	X		
11	TRACY VREM	P.O. Box 130 Chugach AK 99567	688-2919	X		
12	Don Sisson	P.O. Box 670707 Anch AK	688-2802		✓	
13	Bill Burwell	Box 603 Glenallen, AK	822-3402		✓	
14	Phil Shremaker	Box 273 King Salmon		X		
15	DALE SWARTZLENDER	P.O. Box 173 Kasilof AK	262-3109		✓	
16	Nick BRIGMAN	2016 WALDRON Anch	963-1002		✓	
17						
18						

LEGISLATIVE TELECONFERENCE NETWORK



SIGN-IN SHEET

SPONSOR: _____

SUBJECT: _____

START/END TIME: _____ DATE: _____

PLEASE PRINT *page 2*

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1						
2	Joe Klutsch	Box 313 King Salmon AK	246 3030		✓	
3	Paul Przybyla	7446 Bern Anch. AK.	349-3151	✓		
4	Jay King	Box 344 King Salmon			✓	
5	Gary Larkson	5025 Whispering Spruce ANCH. AK. 99517	345-6321		✓	
6	V. E. Zelle	4803 WHITE KIRCH LN			✓	
7	James M. Miller	ADF & B			✓	
8	Mananina See	"			✓	
9	NICK PERSKALLA	P.O. Box 970334 WASILLA AK 99599				
10	Ellie Jones	Dep of Agr PO Box 99509 Anch AK 99509	243-6500		✓	
11	Rod Elg	LEES OF AK PO Box 221163 Anch 99522	248 87817		✓	
12	Dennis Brankman	Box 190184 Anch AK 99519			✓	
13	Mark Brankman	Box 190184 Anch AK 99519	243 4901		✓	
14						
15						
16						
17						
18						

LEGISLATIVE TELECONFERENCE NETWORK



SIGN-IN SHEET

SPONSOR: Sen. Fairbanks
 SUBJECT: Guide Task Force
 START/END TIME: 9AM-12PM DATE: 11/8/89

PLEASE PRINT

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	Hugh L. Kravik	610 W. 91st Ave Anch	522-1712	✓		
2	Margaret Haskeway	Nat'l Park Soc			✓	
3	Rebecca Kaiser	Nat'l Park Soc			✓	
4	Phil Drwin	Marine Bands / Outfitters				
5	Joe Klutsch	Box 313 King Salmon	246-3030		✓	
6	John Merrick	4300 B ST #407 ANCH ⁹⁹⁵⁰³	561-2608		✓	
7	Sgt. Anne Miller	ADF & S				
8	Per Teiler	U.S.F.S. 221-2547			✓	
9	Joe Sullivan	ADNR			✓	
10						
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LEGISLATIVE TELECONFERENCE NETWORK



SIGN-IN SHEET

SPONSOR: _____

SUBJECT: Guide Task Force

START/END TIME: _____

DATE: _____

PLEASE PRINT

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	Phillip Gilson DPS/F.W.P	5700 E Tudor Road	269-5509			
2	Lew Pamplin ADK66	333 Raspberry Road Anchorage	267-2231			
3	Jim LKSTLDT	Box 876014 Wasilla	373-1,60		✓	
4	Dave Wolfe Wildlife District	PO Box 1512 Anch. 99510	272-7112		✓	
5	CAROL DRIVER	1306 EA 26 th ANCH 08	277-8829		✓	
6	A.P. LUTTON JR	1704 CLEVELAND AVE 17	563-5570		✓	
7	Jim Bickman	P.O. B. 2117-233 EAGLE RIVER	694-9694		✓	
8	Ted Feisi	P.O. Box 2470 Soldotna	262-3116			
9	Joe Hendricks	P.O. Box 10-1104 ANC	274-5116	✓	✓	
10	MARID CERAMI	P.O. Box 92012, ANC, 99509	344-7464		✓	
11	Phil Shoemaker	PO Box 876110 WASILLA	376-2234		✓	
12						
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LEGISLATIVE TELECONFERENCE NETWORK



SIGN-IN SHEET

SPONSOR: Sen. Fawks

SUBJECT: _____

START/END TIME: _____ DATE: 11-8-89

PLEASE PRINT

Page 3

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	Tuck Shlosar Guide	3408 Bruce Lane	243-1199	X	X	
2	Mike Golick	3510 Hazen Circle	344-8477		✓	
3	Tad Gilbert	2938 AMBERGATE	337-7159		✓	
4	DICK CARLSON	3900 GREENLAND	562-4994		✓	
5	JOE HENDRICKS, M.C.	Box 10-2104 ANC 99510	274-3996		✓	
6	J.R. NUTERASS	P.O. Box 770868 AK	694-9411		✓	
7	C. R. BRANTHAM	P.O. Box 190184 ANC 99519	243-4901	✓		
8	GARY KING JR	1820 Red Ridge Dr ANC 99504	337-6995		✓	
9	K Johnson	3646 N Point D Anc	243 5087	✓		
10	Rick Halford	Box 190 Chugiak	688-9500	✓		
11						
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LEGISLATIVE TELECONFERENCE NETWORK



SIGN-IN SHEET

SPONSOR: _____

SUBJECT: _____

START/END TIME: _____ DATE: 11-8-89

PLEASE PRINT

	NAME/REPRESENTING	ADDRESS	PHONE #	TESTIFY	OBSERVE	BILL #
1	✓ Nick BRIGMAN	2010 WALDRON AVE	563-8322	✓		
2	✓ Bill Stevenson	1403 Box 8449 Palmer AK 99645	746-1696	✓		
3	✓ Paul Quinn	1306 E 24TH AV ANCH 99504	271-8829	✓		
4	✓ Gary King Jr	1820 Rebel Ridge Dr ANCH 99504	337-6995	✓		
5	✓ CAROL DRIVER	1306 E. 26TH ANCH 99508	277-8829	✓		
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~~10 to 13 yrs~~
5 Y
5 N

year days

8 1

NOISE REDUCTION ON OFF

change the length of the classes from 5 to 7, and 10 to 13 years.

Handwritten: *Handwritten note on page 15*

To delete #4, p. 8

Guiding and Game Task Force

11/7/89 4/29/89
10:04-11m

Present on call

Present

Last Name	First Name	Address	City	Zip	
Buist	Pete	Post Office Box 1561	Fairbanks	99707	R
Burns	Randall	Post Office Box D	Juneau	99811	R
Cassidy	Vernita	12041 Johns Road	Anchorage	99501	R
Eluska	Ralph	5028 Mills Drive	Anchorage	99508	R
Fanning	Ken	Post Office Box 80929	College	99708	R
Gilson	Phillip	5700 East Tudor Road	Anchorage	99507	R
Hinman	Bob	9119 Tournure Street	Juneau	99801	R
Hoffman	Lyman	Post Office Box 886	Bethel	99559	R
Johnson	Paul	Post Office Box 22	Elfin Cove	99825	R
Lya	Matthew	Post Office Box 948	Nome	99762	R
Navarre	Mike	Post Office Box 169	Kenai	99611	R
Pamplin	Lew	333 Raspberry Road	Anchorage	99502	R
Pierskalla	Nick	Post Office Box 870834	Wasilla	99687	R
Ranney	Gayle	Post Office Box 51	Yakutat	99689	R

present

present

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Yakutat

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59/Mark

October 30, 1989

MEMORANDUM:

TO: All Interested

FROM: Senator Jan Faiks, Chairman
Legislative Task Force on Guiding and Game

SUBJECT: Upcoming Meetings

WEDNESDAY NOVEMBER 8th:

- Work Session
9 a.m. - 12:30 p.m.
1:30 - 4 p.m.
- Public Testimony
4 p.m. - 5:30 p.m.
7 p.m. - 9 p.m.
- Location
Anchorage Legislative Information Office
3111 C Street - 5th floor conference room
* Teleconferenced to all interested locations
- Agenda to include
report from Birch Horton
report on interagency staff meeting
update on Alaska Department of Fish and Game
mapping project

MONDAY NOVEMBER 20th:

- Work Session
9 a.m. - 12:30 p.m.
1:30 - 4 p.m.
- Public Testimony
4 p.m. - 5:30 p.m.
7 p.m. - 9 p.m.
- Location
Anchorage Legislative Information Office
3111 C Street - 1st Floor Conference Room
* Teleconferenced to all interested locations

Legislative Task Force on Guiding and Game

Meeting
of
November 8, 1989

AGENDA

9 a.m. to 4 p.m.

- I. Call to Order - Senator Jan Faiks, Chairman
- II. Approval of Agenda
- III. Business
 - A. Update on Fish and Game mapping project
 - B. Report on October 18, 1989 interagency staff meeting
 - C. Report from Chairman on meeting with National Park Service and Federal Fish and Wildlife Service
 - D. Review and discussion of Proposed Game Management Area Allocation Plan - Birch Horton
- IV. Other Business
- V. Member Comments

4 to 5:30 p.m. and 7 to 9 p.m.

- VI. Public Comment
- VII. Adjournment

MEMORANDUM

TO: Legislative Task Force on Guiding and Game
THROUGH: Honorable Jan Faiks, Chairman
FROM: William P. Horn
Steven Pradell
DATE: November 2, 1989
SUBJ: Outline of Proposed Game Management Area
Allocation Program

At the Task Force Meeting on October 5 and 6, a new Game Management Area Allocation program proposal was developed. The Task Force directed that the proposal be written up to enable subsequent thorough review and scrutiny.

I. GAME MANAGEMENT AREA ALLOCATION PURPOSES

A program to competitively allocate designated game management areas is designed to achieve four general purposes: (1) enhance wildlife conservation, (2) provide economic benefits, (3) confer benefits to Alaska citizens, and (4) increase revenue for the State

Legislative Task Force on
Guiding and Game
November 2, 1989
Page 2

of Alaska. Each purpose is an item of legitimate State interest and particular benefits will accrue to the wildlife resources held in common.

Wildlife conservation and management will be enhanced by the program. Unregulated access by guides-outfitters to game management units has previously created chaos. This chaos has hampered efficient wildlife management and been contrary to accepted principles of professional wildlife management. In contrast, a program which competitively awards areas to guides-outfitters for sole or limited joint use assists game management by permitting the creation of efficient and effective wildlife population and harvest monitoring systems. Moreover, guides-outfitters that receive sole or limited joint use of specific areas for a reasonable period of time have a clear incentive to engage in sound conservation practices (i.e., an individual who must rely on a specific area for a number of years is unlikely to decimate the resources he depends on). The combination of a more orderly system that improves management and encourages wildlife conservation will directly facilitate achieving the Alaska Constitutional goal of sustained yield of public wildlife resources. Lastly, these same factors will assist the State in meeting its subsistence obligations pursuant to State and Federal law.

A game management area allocation system will create general economic benefits for Alaska. An economically viable guide and outfitter industry that can offer a quality hunting experience attracts non-residents willing to spend substantial sums of money in-State. This is especially true with a program that is keyed in part to producing trophy animals. These dollars are spent throughout Alaska and create substantial benefits through the multiplier effect. A sound guide and outfitter industry also enhances the economies of rural Alaska as it is one of the few industries situated in rural and remote areas of Alaska. Lastly, a program which provides ample opportunities to new entrants can offer economic benefits to a wide array of citizens.

Alaska residents will also receive important non-economic benefits from the program. Better wildlife management and conservation will ensure continued open access to wildlife resources and obviate the need for permit, lottery, or draw systems that characterize big game management programs throughout the other states. Safety will be enhanced because of limited numbers of people present in areas designated for sole or limited use. Additionally, resident hunters (and non-hunters) intending to enter a competitively allocated area will be able to check with specific

commercial operators and make arrangements to avoid each other. Finally, better wildlife management provides tangible and intangible benefits to all residents.

The State will acquire significant revenues from an allocation program. It is necessary and appropriate that the State, on behalf of the public, receives valuable consideration for the award of a limited but valuable interest to guides-outfitters. A program that encourages properly regulated non-resident hunting is crucial as seventy-five percent of hunting license and game tag fees are paid by non-residents although they take only ten percent or less of big game species. These revenues are critical to administration of sound wildlife management programs and an allocation system that maintains and enhances quality hunting for non-residents will ensure continued wildlife funding.

II. OPEN COMPETITION

The Task Force agreed that a competitive program should be established. The process to be employed is outlined below:

A. Area Determination

A six step process shall be used to establish the areas which may be awarded to guides-outfitters for sole or limited joint use. First, the Alaska Department of Fish and Game (ADF&G) will issue a call for nominations. The call will ask the public to propose areas to be offered for competitive award. Second, nominations consisting of a Uniform Coding Unit (UCU) or groups of UCU's will be forwarded to ADF&G. ADF&G has mapped the entire state and established the UCU's. These units enable better management of game populations and use of UCU's ensures that the designated areas have sound biological bases. Third, ADF&G will review the nominations and accept, modify or reject them pursuant to the criteria previously adopted by the Task Force (see Attachment). Fourth, ADF&G will publish its proposed areas for public comment and review. Fifth, the areas will be reviewed again by ADF&G in the wake of comments and final decisions made on configuration. Sixth, the designated areas will be made available for competitive award.

The designation process may be regionalized or divided in a manner that ensures that a significant portion of the State will be covered within nine months of enactment. The remainder of

the State must be subjected to this designation process within two years of enactment.

B. Public Offering

ADF&G designated areas shall be offered to the public on an appropriately staggered basis. Each year some areas will be made available. To facilitate the transition to a new system and ensure some appropriate level of annual competition, at least one-fifth of designated areas will be offered each year for the first five years following enactment provided that every designated area shall be offered at least once in the first five years. Awards of sole or limited joint use in these first offerings will be for a term of up to five years. Subsequent awards will be for periods of up to ten years. The offering of awarded areas that have expired, terminated, or been relinquished, and the reoffering of unawarded areas will ensure that annual public offerings will occur.

C. Unawarded Areas

In the case of ADF&G designated areas that are not awarded to a guide/outfitter, the following arrangement governs

which guides-outfitters may offer hunts in such areas. Following the award process, public notice of unawarded areas shall be published. An unawarded area within a Game Management Unit (GMU) may be hunted by a guide/outfitter licensed for that GMU provided that the guide/outfitter "registers" (i.e., timely notifies) the State of his intent to take hunters into an unawarded area. The State shall maintain a central notification point and ensure that the process is simple and quick.

III. APPLICATION AND AWARD CRITERIA

A. Application

Only properly licensed guides-outfitters may apply for sole or limited joint use of ADF&G designated areas. The application must specify the following facts: (1) whether sole use or joint use is being sought, (2) the term of years (up to the legal maximum) being sought, and (3) the species and specific numbers (if applicable) being sought. Applications may be amended pursuant to special notice provided by the State as outlined below.

B. Award Criteria

The Commercial Services Board (CSB) shall make the award determinations among eligible applicants. It shall consult closely with ADF&G in making these decisions. The CSB shall determine the number of guide-outfitters to be awarded an area provided that this number is consistent with sustained yield principles and the wildlife resource parameters provided by ADF&G.

The CSB shall establish a weighted point system to provide for an objective evaluation and ranking of the applications for areas. Each application shall be evaluated an assigned appropriate points for each criterion it satisfies. Points for each criterion may be awarded within a specified range (e.g., ten points for minimum safety compliance v. fifteen points for an excellent safety record). The system must be properly balanced to ensure that new entrants are not unfairly prejudiced and effectively denied an opportunity to win an award in head-to-head competition with an experienced operator.

There shall be nine award criteria:

1. Guide/outfitter experience in the designated area or on-the-ground knowledge of the area.
2. Economic viability of the proposed guide/outfitter activity. (NOTE: This is designed to screen out "fly by night" operations unable to effectively utilize an area award; however, it is to be a minimum threshold so that large financially secure operations do not automatically gain a significant advantage over smaller operators especially new entrants.)
3. A record of safe operations or demonstrated capability to operate safely.
4. Compliance with fish and wildlife laws and regulations. (NOTE: This might be used as a deduct -- an applicant automatically gets ten points and receives deductions for any previous infractions.)

5. Compliance with trespass limitations. (NOTE: See note immediately above.)
6. Applicant holds necessary permits and licenses necessary to operate and hunt or demonstrates capability to acquire such. Failure to acquire necessary permits and licenses within ninety days of area award results in automatic forfeiture.
7. Applicant holds necessary authorization(s) to conduct activity on land within the designated area (i.e., special use permit from U.S. Fish and Wildlife Service for National Wildlife Refuge lands; permission from native corporations) or demonstrates capability to acquire such. Failure to acquire necessary authorization(s) within ninety days of area award results in automatic forfeiture.
8. An applicant will receive additional points if he has not been awarded the right to guide/outfit in other areas; an applicant seeking his first award will have an advantage over an applicant who already holds the award for one or more other areas.

9. In the case of renewals only, the holder of an award shall receive "bonus" points if he has operated in accordance with regulations, terms, and conditions applicable to that award.

C. Award Process

Following review of applications and initial determinations by the CSB, it may issue notice permitting applications to be revised (e.g., guide A applied for sole use of area 1, CSB decides to allow three joint users into area 1, guide A may amend application for joint use). After modified applications are received and reviewed, proposed final determinations are made by CSB.

In the event of ties (e.g., three applicants receive equal points on sole use applications; five applicants receive equal points for applications to an area for three joint users), the tied applicants will be afforded an opportunity to reach a resolution. If resolution cannot be timely achieved, a lottery or draw shall be used to determine who receives the award.

IV. PERMIT CONDITIONS

The successful guide/outfitter applicant shall receive a permit from the CSB which will authorize the guide/outfitter to either have the sole use or limited joint use to provide hunting services in an ADF&G designated area. The permit may also contain limitations regarding species (e.g., guide A may be awarded sole use of area 1 for Dall sheep, guides B and C may awarded joint use of Area 1 for brown bear).

Permits will initially be awarded for five year terms although an applicant may request and be granted a shorter term permit. After the first cycle of five year permits are issued, the basic permit term shall be ten years. ADF&G may authorize the CSB to issue longer term permits not to exceed fifteen years if the longer term will advance specified wildlife management and conservation objectives. In addition, a guide/outfitter who holds a permit for a designated area shall be accorded a preference in the award of non-resident tags for big game species in that area.

Permits are subject to revocation or suspension for violation of specified terms and conditions. One specific condition shall be a diligence requirement: failure to use the permit for one

Legislative Task Force on
Guiding and Game
November 2, 1989
Page 13

year, in the absence of good cause, shall result in revocation
(NOTE: revoked permits will be made available in the following
competitive offering .

Permits may be transferred to other qualified guide/
outfitters. Such transfer is subject to CSB review and may be
approved if transfer is for good cause.

A holder of a permit may seek to have it renewed at the end
of the term. Renewal is not automatic. Instead, a holder must
participate in the competitive process. He shall be awarded
additional points per the award criteria if he has conducted
himself in accord with the permit terms and conditions, as well as
other applicable law, during the permit term. This limited
preferred treatment shall be accorded to a holder for only one
renewal. He may continue to apply for a designated area in the
future but shall not receive any additional renewal points.

The State shall charge appropriate fees for application and
permit award. These fees will ensure that the public receives
valuable consideration for an area permit.

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Attachment

Possible Criteria for Developing the Guide-Outfitter Resource Area Maps*

In order of priority

- 1. Wildlife management concerns**
 - Species abundance and diversity**
 - Administrative wildlife management boundaries (Game Management Unit/Subunits)**
 - Harvest history (target number of potential hunt opportunities)**
- 2. Enforcement concerns**
- 3. Land ownership**
- 4. Administrative restrictions**
- 5. Easily recognizable (in the field) boundary features**
- 6. Access availability and transportation considerations (methods and means restrictions)**
- 7. General approach to the size and number of individual areas**
- 8. The number of guide-outfitters per area**
- 9. Other land uses**
- 10. Existing facilities**
- 11. Others considerations**

*** Provided to the Legislative Task Force on Guiding and Game
by Lew Pamplin, ADF&G, June 29, 1989**