

SCOMM

#51:25

July 12, 1983

SCR 3 & HCR 13 - Extending the Life of the Blue Ribbon Commission on the State Personnel Act

These resolutions are identical. The House version had no hearings. The Senate version had many and was ultimately failed by the House of Representatives on reconsideration on the last day they were in session and returned to the Senate for permanent filing.

Bill History - SCR 3

2/9/83	Senate State Affairs recommended do pass
2/21/83	Senate Finance recommended do pass - used memorandum prepared for Senate State Affairs
3/1/83	Senate approved SCR 3 16-4 (No votes from Sen. Paul Fischer, Halford, Kelly and Pettyjohn)
3/7/83	House State Affairs recommended do pass
3/21/83	House Finance recommended do pass - Fiscal Note in House Journal Supp. 27 - 3/21/83
3/21/83	Referred to House Rules - I prepared a memo for Rep. Fuller to use on the floor, should he wish to do so
6/26/83	House failed SCR 3 16-22-0-2(absent). Rep. Duncan gave notice of reconsideration (or maybe Rep. Miller) and it failed on reconsideration by a vote of 17-23. Vote was along coalition lines.
6/27/83	SCR 3 returned to Senate for permanent filing.

Introduced: 2/1/83
Referred: State Affairs and
Finance

BY THE RULES COMMITTEE BY
REQUEST OF THE LEGISLATIVE
COUNCIL (for the Blue
Ribbon Commission on the
State Personnel Act)

1 IN THE SENATE

2 SENATE CONCURRENT RESOLUTION NO. 3

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 THIRTEENTH LEGISLATURE - FIRST SESSION

5 Extending the life of the Blue Ribbon
6 Commission on the State Personnel Act.

7 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 WHEREAS in 1978 the legislature through Legislative Resolve No. 27
9 authorized the Legislative Council, in cooperation with the director of
10 personnel, to form a "blue ribbon" commission to study the State Personnel
11 Act; and

12 WHEREAS the commission was formed as authorized by the resolution,
13 made its report to the First Session of the Eleventh Legislature, and, in
14 response to the commission's request for additional time to study problems
15 it had identified, was funded by the legislature for a second year; and

16 WHEREAS in 1980 the commission made its second report to the legisla-
17 ture, and the legislature through Legislative Resolve No. 38 authorized the
18 commission to continue to perform the assignments made to it by 1978 Legis-
19 lative Resolve No. 27; and

20 WHEREAS in 1981 the legislature, through Legislative Resolve No. 37,
21 found that additional time was needed for the commission to complete the
22 task to which it was assigned and authorized the commission to continue to
23 perform its assignments until June 30, 1982; and

24 WHEREAS in 1982 the legislature, through Legislative Resolve No. 17
25 found that additional time was needed for the commission to complete the
26 task to which it was assigned and authorized the commission to continue to
27 perform its assignments until June 30, 1983; and

28 WHEREAS the commission has now identified problems relating to person-
29 nel issues but is unable to adequately address those problems before

1 June 30, 1983;

2 BE IT RESOLVED by the Alaska State Legislature that the Blue Ribbon
3 Commission on the State Personnel Act is authorized to continue to perform
4 the assignments made to it by 1978 Legislative Resolve No. 27 through
5 June 30, 1984.

SCR 3 - Extending the Life of the Blue Ribbon Commission

The Blue Ribbon Commission has been working for the past four and one-half years on issues in the personnel area. During that time it has recommended legislation to address the problem created by temporary state employees; it has prepared a thorough review of the State Personnel Act which passed the Legislature last session; and it has addressed other issues in the personnel and retirement areas with legislation and with suggestions to the appropriate agency where legislation was unnecessary.

The Blue Ribbon Commission has pending before it a number of questions which it has not had time to resolve. These questions include consideration of the state's written examinations for applicants for state jobs, other issues concerning the state's hiring practices, and examination of the conflict of interest regulations which apply to state employees and limit their political activities. There are also questions pending before the commission about the state's retirement systems. The commission needs more time to consider these issues and make recommendations on them. SCR 3 extends the life of the commission for one year, to June 30, 1984. The fiscal note is based on last year's budget with a slight increase for inflation.

The commission has a membership of 15 people. Members include legislators, representatives of the Department of Administration and the Division of Personnel, representatives from employee unions and associations, program managers from state agencies, and the public. There are two vacancies - one from the House of Representatives (to be filled by appointment by the Speaker of the House). The second vacancy will be filled by vote of commission members from people who have expressed an interest in serving on the commission.

*Given to Rep. Fuller
for info on floor session
3/3/83*

THE LEGISLATURE OF THE STATE OF ALASKA
THIRTEENTH LEGISLATURE

FISCAL NOTE - REVISED 3/15/83

I. REQUEST

Bill/Resolution No. SENATE CONCURRENT RESOLUTION NO. 3

Title Extending the life of the Blue Ribbon Commission on the State Personnel Act

Requested by Senator Bill Ray Date 03-15-83

II. FISCAL DETAIL

Agency Affected Legislative Affairs Agency

Program Category Affected General Government

BRU, Program, Or Subprogram(s) Affected Legislative Council

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
100 PERSONAL SERVICES		87.0				
200 TRAVEL		10.6				
300 CONTRACTUAL		2.1				
400 COMMODITIES		1.1				
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		100.8				

FUNDING (Thousands of Dollars)

GENERAL FUND		100.8				
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

FULL TIME		2				
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

Continuation of present staff and activity:

One Administrative Assistant full-time and

One Secretary full-time with benefits \$ 87,000

Travel - Staff & Commission

Estimate 10 members per meeting at \$530

travel and per diem per trip for two trips \$ 10,600

Contractual - phone, public notices, etc. \$ 2,100

Commodities - Office Supplies \$ 1,100

TOTAL \$100,800

IV. DATE 3/15/83

PREPARED BY Wally Harrison, Director, Admin. Svcs

AGENCY Legislative Affairs Agency

PHONE 465-3850

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

33-001 (Rev. 12/82)

SENATE CONCURRENT RESOLUTION NO. 3:

FY 1978 -

FY 1979 -

FY 1980 - \$ 58,195

FY 1981 - Ch 120, SLA 1980 \$ 93,700

FY 1982 - Ch 82, SLA 1981 \$ 99,100

FY 1983 - Ch 139, SLA 1982 \$100,000



JUNEAU, ALASKA

Alaska State Legislature

BLUE RIBBON COMMISSION ON THE
STATE PERSONNEL ACT

Senator Bill Ray, Chairman

Pouch YG
Mail Stop 3123
Juneau, Alaska 99811
(907) 465-4442

MEMORANDUM

March 10, 1983

TO: House Finance Committee

FROM: Teresa B. Cramer *Teresa B. Cramer*
Administrative Assistant

SUBJECT: SCR 3 - Extending the Life of the Blue Ribbon Commission

The Alaska State Legislature created the Blue Ribbon Commission on the State Personnel Act in 1978 and directed it to review the personnel system and make recommendations to improve it. Since then, the commission has worked on the issues it has identified, sponsoring legislation, making recommendations to appropriate state agencies and reporting its progress to the legislature each year.

In its first year, the commission studied the temporary employee issue extensively and sponsored a bill creating the nonpermanent employee system. The bill intended to curb the administrative practice of using temporary state employees to evade departmental accountability and mask poor planning. The legislation became effective on January 1, 1980.

The commission continued to address personnel issues and also addressed issues in collective bargaining during its second year. It studied and made recommendations to the Division of Personnel concerning the state's application process, testing practices, and identified and began discussion of problems which it was not able to act on because of time constraints. In its third year, the commission sponsored a comprehensive revision of the State Personnel Act as well as several other pieces of legislation in the personnel and retirement areas. The revision of the State Personnel Act became effective in 1982.

The commission reviewed the state's practices on employment of women and minorities during its fourth year. It recommended that a local hiring preference system be implemented particularly for state government positions in rural Alaska. It identified administrative changes to address issues presented to it and made recommendations to the Governor and to the Department of Administration. The legislature extended the existence of the commission until June 30, 1983, so that it could continue to perform the assignments made to it.

During the past year, the commission has considered a variety of issues and topics which were identified in public testimony and inquiries. It has sponsored legislation this session addressing seven of these issues, including amending the nepotism statute to provide statutory authorization for the current Personnel Rule, proposing a system of legislative review of labor agreements between the state and employee unions and associations, addressing issues in the retirement statutes, creating and protecting the state's interests in the discoveries and inventions of its employees when they are job-related, and resolving issues in the personnel system.

The commission is currently considering issues in the retirement and personnel fields which it has not had time to fully investigate and make recommendations on. These include questions concerning the appropriateness of some of the written tests used to evaluate applicants for state jobs, studying conflict of interest regulations which limit state employees' right to speak on public issues relating to their job duties, problems with disability retirement and other personnel issues.

The commission is composed of representatives from groups and persons most concerned about the state personnel system. In addition to legislators, the membership includes representatives from the unions and associations representing state employees, from the Department of Administration and the Division of Personnel, from the Ombudsman, other state agencies and the public. The breadth of expertise insures that a diversity of viewpoints is heard on the issues raised before the commission.

The commission has been unable to resolve all the questions it has considered. It therefore requests that the legislature authorize the Blue Ribbon Commission on the State Personnel Act to continue to perform the assignments delegated to it through June 30, 1984.

TBC:lmk

MEMORANDUM

February 3, 1983

TO: Wally Harrison, Director
LAA, Division of Administrative Services

FROM: Teresa B. Cramer
Administrative Assistant

SUBJECT: Fiscal Note for SCR 3

Please prepare a fiscal note for SCR 3, Extending the Life of the Blue Ribbon Commission. The note should be based on the current budget with any modifications for inflation which you believe are advisable. I am enclosed copies of SCR 3 and last year's Fiscal Note for your information. Please deliver the note to Senator Ray's office, attention Terry Cramer. Thanks.

TBC:lmk
Attachments

MEMORANDUM

January 18, 1983

TO: Legislative Affairs Legal Services

FROM: Teresa B. Cramer
Administrative Assistant

SUBJECT: Work Order Request to Extend the Life of the Blue Ribbon
Commission

I am enclosing a copy of SCR 44 from last session. Please prepare a similar resolution for introduction in both houses to extend the commission until June 30, 1984. If you have questions, please give me a call. The resolution should be delivered to Senator Ray's office.

The commission's activities this past year focused on personnel issues, and several have been identified for which the commission has been unable to recommend solutions in the time available to it.

Thanks.

TBC:lmk
Enclosure

SENATE
JOURNAL SUPPLEMENT

2/21/83

No. 6

- I. REQUEST SCR 3
 Bill/Resolution No. SENATE CONCURRENT RESOLUTION NO. 3
 Title Extending the life of the Blue Ribbon Commission on the State
 Requested by Senator Ray | Personnel Act Date 2/4/83
- II. FISCAL DETAIL
 Agency Affected Legislative Affairs Agency
 Program Category Affected General Government
 BRU, Program, Or Subprogram(s) Affected Legislative Council
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)
 EXPENDITURES (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
100 PERSONAL SERVICES	87.0	87.0				
200 TRAVEL	10.0	10.6				
300 CONTRACTUAL	2.0	2.1				
400 COMMODITIES	1.0	1.1				
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	100.0	100.8				

FUNDING (Thousands of Dollars)

GENERAL FUND	100.0	100.8				
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

FULL TIME	2	2				
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

Continuation of present staff and activity:
 One Administrative Assistant full-time and
 One Secretary full-time with benefits \$ 87,000

Travel - Staff & Commission
 Estimate 10 members per meeting at \$530
 travel and per diem per trip for two trips \$ 10,600

Contractual - phone, public notices, etc. \$ 2,100

Commodities - Office Supplies \$ 1,100

TOTAL ----- \$100,800

IV. DATE 2/7/83

PREPARED BY Wally Harrison, Director, Admin.
 AGENCY Legislative Affairs Agency
 PHONE 465-3850

- FILE -

STATE OF ALASKA
THE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

MEMORANDUM

February 7, 1983

TO: Teresa B. Cramer
Administrative Assistant
Blue Ribbon Commission on the
State Personnel Act

FROM: Wally Harrison, Director
Division of Administrative Services

SUBJECT: Fiscal Note - SCR No. 3

Attached is the fiscal note you requested January 4.

In studying the actual expenditures for FY 82 and reviewing the expenditures for the first half of FY 83 and providing for a slight inflation factor, it appears that the \$100,800 will be enough to cover your operations for FY 84.

WH:mm

Attachment

THE LEGISLATURE OF THE STATE OF ALASKA
THIRTEENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SENATE CONCURRENT RESOLUTION NO. 3
Title Extending the life of the Blue Ribbon Commission on the State
Requested by Senator Ray | Personnel Act Date 2/4/83

II. FISCAL DETAIL

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Program Category Affected General Government
BRU, Program, Or Subprogram(s) Affected Legislative Council
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TOTAL ----- \$100,800

IV. DATE 2/7/83

PREPARED BY Wally Harrison, Director, Admin. Svcs.
AGENCY Legislative Affairs Agency
PHONE 465-3850

Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)
33-001 (Rev. 12/82)

M E M B E R S H I P

February, 1983

Senator Bill Ray, Chairman

Rep. Jack Fuller, Vice Chairman

Members and Alternates:

Myrton Charney, Executive Director, Legislative Affairs Agency

John Chenoweth, Ombudsman

Senator Richard Eliason

William Huston, Superintendent, S.E. Regional Correctional Institution

Lois Jund, Retired State Employee
(Dorothy Whitney)

Frank Raye, Director, Division of Personnel

Lynda McCurry, Personnel Officer, Department of Labor
(Roger Thayer, Personnel Officer, DOT)

Greg O'Claray, Inlandboatmen's Union - SIUNA

John Pugh, Director, Division of Social Services
(Robert Maurant, DOT)

Lisa Rudd, Commissioner, Department of Administration
(Director, Division of Labor Relations)
(Deputy Commissioner, Department of Administration)
(James Fisher, Director Division of EEO)

Cherie Shelley, Executive Director, APEA
(Darlene Livermore, APEA)
(Doryce Eggleston, APEA)
(Dianne Corso, APEA)

(Alternates)

Two vacancies

Introduced: 1/28/83
Referred: State Affairs
and Finance

BY THE RULES COMMITTEE BY
REQUEST OF THE LEGISLATIVE
COUNCIL (for the Blue
Ribbon Commission on the
State Personnel Act)

1 IN THE HOUSE

2

HOUSE CONCURRENT RESOLUTION NO. 13

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

THIRTEENTH LEGISLATURE - FIRST SESSION

5

Extending the life of the Blue Ribbon

6

Commission on the State Personnel Act.

7 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8

WHEREAS in 1978 the legislature through Legislative Resolve No. 27

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authorized the Legislative Council, in cooperation with the director of

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WHEREAS the commission was formed as authorized by the resolution,

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lative Resolve No. 27; and

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WHEREAS in 1981 the legislature, through Legislative Resolve No. 37,

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perform its assignments until June 30, 1982; and

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WHEREAS in 1982 the legislature, through Legislative Resolve No. 17

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WHEREAS the commission has now identified problems relating to person-

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nel issues but is unable to adequately address those problems before

1 June 30, 1983;

2 BE IT RESOLVED by the Alaska State Legislature that the Blue Ribbon
3 Commission on the State Personnel Act is authorized to continue to perform
4 the assignments made to it by 1978 Legislative Resolve No. 27 through
5 June 30, 1984. ♦



JUNEAU, ALASKA

Alaska State Legislature

BLUE RIBBON COMMISSION ON THE
STATE PERSONNEL ACT

Senator Bill Ray, Chairman

Pouch YG
Mail Stop 3123
Juneau, Alaska 99811
(907) 465-4442

MEMORANDUM

February 7, 1983

TO: House State Affairs Committee

FROM: Teresa B. Cramer *Teresa B Cramer*
Administrative Assistant

SUBJECT: HCR 13 - Extending the Life of the Blue Ribbon Commission

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In its first year, the commission studied the temporary employee issue extensively and sponsored a bill creating the nonpermanent employee system. The bill intended to curb the administrative practice of using temporary state employees to evade departmental accountability and mask poor planning. The legislation became effective on January 1, 1980.

The commission continued to address personnel issues and also addressed issues in collective bargaining during its second year. It studied and made recommendations to the Division of Personnel concerning the state's application process, testing practices, and identified and began discussion of problems which it was not able to act on because of time constraints. In its third year, the commission sponsored a comprehensive revision of the State Personnel Act as well as several other pieces of legislation in the personnel and retirement areas. The revision of the State Personnel Act became effective in 1982.

The commission reviewed the state's practices on employment of women and minorities during its fourth year. It recommended that a local hiring preference system be implemented particularly for state government positions in rural Alaska. It identified administrative changes to address issues presented to it and made recommendations to the Governor and to the Department of Administration. The legislature extended the existence of the commission until June 30, 1983, so that it could continue to perform the assignments made to it.

During the past year, the commission has considered a variety of issues and topics which were identified in public testimony and inquiries. It has sponsored legislation this session addressing seven of these issues, including amending the nepotism statute to provide statutory authorization for the current Personnel Rule, proposing a system of legislative review of labor agreements between the state and employee unions and associations, addressing issues in the retirement statutes, creating and protecting the state's interests in the discoveries and inventions of its employees when they are job-related, and resolving issues in the personnel system.

The commission is composed of representatives from groups and persons most concerned about the state personnel system. In addition to legislators, the membership includes representatives from the unions and associations representing state employees, from the Department of Administration and the Division of Personnel, from the Ombudsman, other state agencies and the public. The breadth of expertise insures that a diversity of viewpoints is heard on the issues raised before the commission.

The commission has been unable to resolve all the questions it has considered. It therefore requests that the legislature authorize the Blue Ribbon Commission on the State Personnel Act to continue to perform the assignments delegated to it through June 30, 1984.

TBC:lmk

THE LEGISLATURE OF THE STATE OF ALASKA
THIRTEENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HOUSE CONCURRENT RESOLUTION NO. 13
 Title Extending the life of the Blue Ribbon Commission on the State
 Requested by Senator Ray /Personnel ACT Date 2/14/83

II. FISCAL DETAIL

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600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	100.0	100.8				

FUNDING (Thousands of Dollars)

GENERAL FUND	100.0	100.8				
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POSITIONS

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TEMPORARY						

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TOTAL \$100,800

IV. DATE 2/14/83

PREPARED BY Wally Harrison, Director, Admin. Svcs.

AGENCY Legislative Affairs Agency

PHONE 465-3850

Original: Legislative Finance
 cc: Budget and Management



JUNEAU, ALASKA

Alaska State Legislature

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Senator Bill Ray, Chairman

Pouch YG
Mail Stop 3123
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TBC: lmk

THE LEGISLATURE OF THE STATE OF ALASKA
THIRTEENTH LEGISLATURE

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\$ 1,100

\$100,800

IV. DATE 3/15/83

PREPARED BY Wally Harrison, Director, Admin. Svcs.

AGENCY Legislative Affairs Agency

Original: Legislative Finance

PHONE 465-3850

cc: Budget and Management

Primary Sponsor (First Legislator Named)

33-001 (Rev. 12/82)

THE LEGISLATURE OF THE STATE OF ALASKA
THIRTEENTH LEGISLATURE

FISCAL NOTE

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III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

Continuation of present staff and activity:
 One Administrative Assistant full-time and
 One Secretary full-time with benefits \$ 87,000
 Travel - Staff & Commission
 Estimate 10 members per meeting at \$530
 travel and per diem per trip for two trips \$ 10,600
 Contractual - phone, public notices, etc. \$ 2,100
 Commodities - Office Supplies \$ 1,100
 TOTAL \$100,800