

SCOMM

#50:6

# STATE OF ALASKA

## THE LEGISLATURE

BUDGET AND AUDIT COMMITTEE

FINANCE DIVISION  
POUCH WF-STATE CAPITOL  
JUNEAU, ALASKA 99811  
PHONE: (907) 465-3795

### MEMORANDUM

DATE: February 28, 1985

TO: John Hartle, Aide  
House Special Committee on Loans

FROM: P.S. Dhillon, Fiscal Analyst *PSD*  
Legislative Finance Division

SUBJ: Loan Programs

Attached is Table I which presents cash flows for DCED and Student revolving loan funds for FY85 and FY86.

Anticipated funding and loan activity for AHFC loan programs is provided in the the attached AHFC memo.

For C&RA and DNR loan programs, using 'cash in treasury' as a starting point for determining over-capitalization (under-capitalization) may be misleading since a high proportion of this cash is restricted for commitments already made, reserves against losses, and accounts payable.

Table I  
 Loan Programs Cash Flow  
 FY 85 & FY 86  
 (\$ 000)

	cash at 1-31-85	est cash 6-30-85	FY 86 Demand	FY 86 Receipts	est cash 6-30-86	est cash Surplus
Commercial Fish	14,249.5	4,274.7	(15,204.0)	6,107.2	( 4,822.1)	( 4,822.1)
Fish Enhancement	15,840.4	5,635.1	( 6,447.0)	.0	( 811.9)	( 811.9)
Alternative Tech	3,815.3	2,444.6	( 4,122.5)	1,110.3	( 567.6)	( 567.6)
Mining Loan Fund	29,424.8	26,789.1	( 9,600.0)	2,742.0	19,931.1	19,931.0
Small Business	5,161.7	6,474.9	.0	3,151.8	3,151.8	n/a 1)
Tourism Rev Loans	561.3	663.9	.0	471.4	471.4	n/a 1)
Veteran's	9,089.0	9,320.9	.0	556.6	9,877.5	8,824.9
Residential Energy	8,186.3	7,973.7	( 1,200.0)	718.5	7,492.2	7,312.5
Child Care Facility	764.1	566.0	( 601.5)	102.2	66.7	.0
Historical District	913.3	776.0	( 300.0)	30.6	506.6	500.0
Total DCED	88,005.7	64,918.9	(37,475.0)	14,990.6	35,295.7	30,366.8
Student loans	n/a 2)	5,300.0	(81,004.8)	11,879.8	(63,825.0)	(63,825.0)

- 1) Transfer to General Fund at end of fiscal year
- 2) Cash at 6-30-84 is \$8745.4

Source: Department of Commerce & Econ Development; Gov's Budget Forms L1 & L2.

*Alaska* HOUSING FINANCE CORPORATION



October 17, 1984

Mr. Guy Bell  
Division of Budget Review  
Pouch AM  
Juneau, AK 99811

Dear Guy:

Find attached a copy of a memo presented to our Board of Directors at the September 18, 1984 Board meeting. It provides the justification for not requesting a general fund appropriation for FY86. If you should need more information or an update, please contact Mark or myself.

Very truly yours,

A handwritten signature in cursive script that reads "Donald V. Elliott".

Donald V. Elliott  
Controller

DVE:lmg

Attachment

HOUSE LOANS COMMITTEE - 4/23/85  
 LOAN PROGRAM FUNDING (000 GENERAL FUND)

PROGRAM/DEPT	FY 85 AUTH	GOV REVISED	REC #1
-----			
EDUCATION			
-----			
STUDENT LOAN PROGRAM	60000	63600	63600
TEACHER SCHOLARSHIP LOAN	0	600	600
-----			
DEPT TOTAL	60000	64200	64200
-----			
COMMERCE & ECONOMIC DEV			
-----			
FISHERIES ENHANCEMENT	5000	812	2071.7
COMMERCIAL FISHING	3500	3710	3710
ALT TECH & ENERGY	1000	845	845
APA RURAL ELECTRIFICATIO	0	2000	1000
APA POWER PROJECT		0	3500
RED DOG PROJECT	0	0	0
-----			
DEPT TOTAL	9500	7367	11126.7
-----			
NATURAL RESOURCES			
-----			
AGRICULTURE	5000	2500	2500
GRAIN RESERVE	500	500	500
-----			
DEPT TOTAL	5500	3000	3000
-----			
REVENUE			
-----			
AHFC	16000	0	0
-----			
DEPT TOTAL	16000		0
-----			
C&RA			
-----			
HOUSING ASSISTANCE	45000	4000	4000
-----			
DEPT TOTAL	45000	4000	4000
-----			
TOTAL LOANS (GF)	136000	78567	82326.7

Alaska State Legislature

ANCHORAGE  
DOWNTOWN  
DISTRICT TWELVE

AIRPORT HEIGHTS  
CITY VIEW  
DOWNTOWN  
FAIRVIEW  
GOVERNMENT HILL  
INLET VIEW  
SOUTH ADDITION



House of Representatives

Representative  
RICK UEHLING

MEMBER

HOUSE FINANCE COMMITTEE

HOUSE SPECIAL COMMITTEE  
ON STATE LOANS

HOUSE FINANCE SUBCOMMITTEE ON  
ADMINISTRATION, REVENUE  
AND THE GOVERNOR'S OFFICE

To: Rep. John Sund, Chair  
House Special Committee on State Loans

From: Rep. Rick Uehling *R. Uehling*

Subject: FY 86 Loans Budget

Date: April 22, 1985

I would like to express support for two programs which have been funded historically as part of the Loans Budget. First, the Senior Citizen's Housing Development Fund and second, the Low Cost and Low Income Multiple Family Housing Development Fund. I believe that the Loans Committee should consider funding these two programs at 5 million and 2.5 million dollars respectively. Below, is a proposed Loans Budget which would allow for these programs to be funded. Thank you for considering this proposal.

<u>DEPARTMENT/PROGRAM</u>	<u>PROPOSED GOVERNOR</u>	<u>PROPOSED LOANS</u>
<u>EDUCATION</u>		
Alaska Student Loan Program	\$63,825,000	\$63,825,000
Teacher Scholarship Loan Program	600,000	0
<u>COMMERCE AND ECONOMIC DEVELOPMENT</u>		
Fisheries Enhancement Loan Program	\$ 812,000	\$ 812,000
Commercial Fishing Loan Program	3,710,000	3,710,000
Alt. Tech. and Energy Loan Program	845,000	0
Alaska Power Authority Rural Electrification Revolving Loan Program	2,000,000	1,000,000
Alaska Industrial Development Authority Economic Development Fund - Delong Mountains Regional Transportation Facility	0	0

NATURAL RESOURCES

Agricultural Revolving Loan Fund	\$2,500,000	\$1,000,000
Grain Reserve Program	500,000	1,000,000

REVENUE

Alaska Housing Finance Revolving Fund Special Mortgage Loan Purchase Program	0	0
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COMMUNITY AND REGIONAL AFFAIRS

Housing Assistance Loan Programs	\$4,000,000	\$4,000,000
Senior Housing Development Fund	2,000,000	5,000,000
Low Cost Low Income Multi-Family Housing Fund	<u>1,000,000</u>	<u>2,500,000</u>
TOTAL	\$81,792,000	\$82,847,000

c.c. Rep. Al Adams, Chair  
House Finance Committee  
Members, House Special Committee on State Loans

*Alaska* HOUSING  FINANCE CORPORATION

April 17, 1985

The Honorable John Sund, Chairman  
House Special Committee on Loans  
Alaska House of Representatives  
Pouch V  
Juneau, AK 99811

Dear Representative Sund:

John Hartle requested I respond to you with my thoughts on two topics of current interest: the transfer of the urban nonconforming loan program administered by DCRA/HAD to AHFC and the reappropriation of \$50 million from the Corporation's Revolving Fund to the State's General Fund.

The transfer of the urban nonconforming loan program can be accomplished smoothly and may be a logical consolidation of programs. Every attempt would be made to categorize a loan as being "conforming" as the mortgage would then be available to be leveraged with bond funds, thereby reducing the required initial capital outlay. Without legislative direction to the contrary, the following changes to the program as operated by DCRA/HAD would be suggested to conform the program to those operated by AHFC:

- A 1/2 of 1% commitment fee would be assessed.
- Primary Mortgage Insurance would be required when the loan to value ratio exceeds 80%.
- The mortgage note used would be that of the Alaska Building Equity ("ABE") Mortgage with payment increases effective the fourth through the ninth year.
- The AHFC Mortgage Program Rider would be required imposing continued owner occupancy and the "due on sale" clause.
- The 1/4 of 1% rate premium over AHFC "conforming" loans would be maintained to create an incentive for the borrower to get the housing considered conforming.
- Newly constructed nonconforming housing would be permitted only in those cases where the construction of "conforming" housing is not possible or impractical.

The Honorable John Sund  
April 17, 1985  
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Current projections indicate that the reappropriation of \$50 million will result in the acceleration of future legislative appropriation requests by the Corporation from FY 89 to FY 88. Instead of having a \$28 million balance of liquid assets in the general account of the Revolving Fund as of the end of FY 88, a \$33.5 million shortfall would exist.

The Corporation's concerns related to the reappropriation fall into two categories: legal aspects and housing market psychology.

AHFC has in excess of \$4 billion in bonds outstanding, all of which were issued as "general obligations" of the Corporation. We are urging that the question of whether the State has the ability to reappropriate assets back to the General Fund be resolved prior to passage of the legislation. For the Corporation to reduce the security available to bondholders by \$50 million, the requirement to return the funds should be a valid and binding obligation.

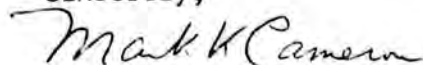
The second aspect of the reappropriation question is what effect it will have on the perception as to the permanence of the loan programs. If the State's financial situation this year requires a withdrawal of AHFC funds in the magnitude of \$50 million, how will the State be able to accommodate the future appropriations which may be required? If the ability of AHFC to fund future mortgage demand from currently available assets is diminished by reappropriation, will the State meet the full subsidy requirements which could approximate \$100 million in future fiscal years?

If the real estate community doubts that the program will be available much longer, a rush to take advantage of it now could be expected. Residential values generally appreciate significantly during a period of accelerated activity. What happens to the values of these homes if the program is dropped suddenly should the legislature choose not to fund a future appropriation request?

If funds are to be taken from AHFC without a reasonable expectation of continuing the programs in the future when surpluses have either been returned to the State or used to subsidize mortgage loan activity, a gradual reduction in the scope of the programs should be considered. With slight program modification, however, the Corporation could operate possibly as long as FY 94 or FY 95 without future requests. While recently introduced bills in both the House and the Senate (HB 378 and SB 281) effectively shut the program down in 1988, such a drastic approach may not be necessary to prevent the requirement of future appropriation requests over the next 7 to 8 years.

I hope the above assists you in the consideration of those legislative matters affecting the Corporation. Should you require anything else, please contact me at your convenience.

Sincerely,



Mark K. Cameron  
Acting Executive Director

MKC:lmg

DEPARTMENT/PROGRAM	FY 86 GOVERNOR		REVISED	
	GF	Total	GF	Total
<u>EDUCATION</u>				
Alaska Student Loan Program	\$63,600,000	\$63,825,000	\$60,900,000 <sup>a</sup>	\$61,125,000
Teacher Scholarship Loan Program	<u>600,000</u>	<u>600,000</u>	<u>600,000</u>	<u>600,000</u>
<u>DEPARTMENT TOTAL:</u>	\$64,200,000	\$64,425,000	\$61,500,000	\$61,725,000
<u>COMMERCE AND ECONOMIC DEVELOPMENT</u>				
Fisheries Enhancement Loan Program	\$ 2,071,700	\$ 2,071,700	\$ 812,000	\$ 812,000
Commercial Fishing Loan Program	3,710,000	3,710,000	3,710,000	3,710,000
Alt. Tech. and Energy Loan Program	1,060,000	1,060,000	845,000	845,000
Alaska Power Authority Rural Electrification Revolving Loan Program	2,000,000	2,000,000	2,000,000	2,000,000
Alaska Industrial Development Authority Economic Development Fund - DeLong Mountains Regional Transportation Facility	<u>18,000,000</u>	<u>18,000,000</u>	<u>0</u>	<u>0</u>
<u>DEPARTMENT TOTAL:</u>	\$26,841,700	\$26,841,700	\$ 7,367,000	\$ 7,367,000
<u>NATURAL RESOURCES</u>				
Agricultural Revolving Loan Fund	\$ 2,500,000	\$ 2,500,000	\$ 2,500,000	\$ 2,500,000
Grain Reserve Program	<u>1,000,000</u>	<u>1,000,000</u>	<u>500,000</u>	<u>500,000</u>
<u>DEPARTMENT TOTAL:</u>	\$ 3,500,000	\$ 3,500,000	\$ 3,000,000	\$ 3,000,000
<u>REVENUE</u>				
Alaska Housing Finance Revolving Fund Special Mortgage Loan Purchase Program	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>DEPARTMENT TOTAL:</u>	0	0	0	0
<u>COMMUNITY AND REGIONAL AFFAIRS</u>				
Housing Assistance Loan Program	<u>\$37,000,000</u>	<u>\$37,000,000</u>	<u>\$ 4,000,000<sup>b</sup></u>	<u>\$ 4,000,000</u>
<u>DEPARTMENT TOTAL:</u>	\$37,000,000	\$37,000,000	\$ 4,000,000	\$ 4,000,000
<u>TOTAL:</u>	\$131,541,700	\$131,766,700	\$75,867,000	\$76,092,000

<sup>a</sup> Reduced \$2.7 million below the Governor's budget.

<sup>b</sup> Assume FY 85 interest earnings in the amount of \$11,600,000 are reappropriated to the Housing Assistance Loan Fund (HALF). Assume legislative passage of statutory change to make HALF eligible to receive interest payments in FY 86 (estimated to be \$14 million).

TO: The Board of Directors

DATE: September 5, 1984

FROM: Mark K. Cameron *mkc*  
Finance Director

RE: FY 86 CAPITAL BUDGET

The mortgage demand and subsidy requirements for FY 85 have been revised to reflect the balances available as of July 1, 1984, and current projections. An analysis for FY 86 has also been prepared in connection with the State capital budget submission process. Based upon these projections assets available in the Alaska Housing Finance Corporation Revolving Fund as of July 1, 1985, combined with those estimated to be made available, are sufficient to operate the mortgage purchase activities of the Corporation through FY 86.

Mortgage demand for FY 85 was estimated to decrease 11% from that of the previous year followed by a 10% increase in FY 86. These are felt to be conservative in light of the current activity in the mortgage market. The portion of first mortgage loan activity in the Veterans Mortgage Program was dropped almost 24% in response to the change in the Federally defined eligibility requirements of qualified veterans.

As of June 30, 1983, the Corporation owned in the Alaska Housing Finance Revolving Fund \$93,254,000 of mortgage loans originated by Commerce and Economic Development, Division of Veteran's Affairs, bearing interest rates of 7% and 7 1/2%. The attached schedules reflect these loans in the "non conforming" column of the Revolving Fund since the loans were closed on non uniform documents. Staff is exploring the possibility of converting these loans to a security form guaranteed by FNMA or FHLMC enabling them to become "conforming" and available to collateralize subsequent bond issues.

The increase in amounts available for future subsidy requirements as of July 1, 1985 is a result of:

- 1) Utilization of July 1, 1984, actual balances.
- 2) Decrease in estimated FY 85 mortgage demand.
- 3) Increase in projected investment earnings.

The Board of Directors  
September 5, 1984  
Page 2

- 4) Re-implementation of the tax exempt bond funded First Time Homebuyers Program pursuant to extension of the "sunset provisions" of the Mortgage Subsidy Bond Tax Act of 1980.
- 5) Decreases in the level of subsidy required reflecting more efficient methods of raising mortgage capital.

Based upon the current projections it is not anticipated that an appropriation to the Alaska Housing Finance Corporation Revolving Fund is necessary for FY 86. Accordingly, submission of a capital budget will not be required.

su

1/14/85

ALASKA HOUSING FINANCE CORPORATION

SPECIAL MORTGAGE LOAN PURCHASE PROGRAM

Summary of Mortgage Demand and Proposed Bond Financing  
Six Months Ending June 30, 1985  
(In Millions)

	<u>Mortgage Loan Funds Available 1-1-85</u>	<u>Program Repayments and Earnings</u>	<u>Bond Proceeds</u>	<u>Sales Costs</u>	<u>Subsidy</u>	<u>Subsidy Allocation</u>	<u>Estimated Mtg. Demand Six Months Ending 6-30-85</u>	<u>Mortgage Loan Funds Available 6-30-85</u>
<u>Bonded Programs</u>								
Taxable First Mortgage Program	\$139 <sup>(3)</sup>	33 <sup>(1)</sup>	-0-	-0-	-0-	-0-	\$127	\$ 45
First Mortgage Veterans Program State Guaranteed Bonds	324		-0-	-0-	-0-	-0-	144	180
Home Mortgage Bond Program First Time Homebuyer	177		-0-	-0-	-0-	-0-	127	50
<u>Internally Funded Programs</u>								
Second Mortgage Program	-0-	7 <sup>(2)</sup>					7	
Mobile Home Loan Program	-0-	18 <sup>(2)</sup>					18	
	<u>\$640</u>	<u>\$ 58</u>					<u>\$423</u>	<u>\$275</u>

(1) Housing and Insured Mortgage Bond prepayments.

(2) Portion of earnings and prepayments of Revolving Fund including HOF Account.

(3) Includes amounts related to subsequent issuance of \$300 million collateral notes to be sold directly to FNMA.

1/14/85

## ALASKA HOUSING FINANCE CORPORATION

Projected Revolving Fund ActivitySix Months Ending June 30, 1985

(In Millions)

	HOF Account		General Account			Total
	Loans	Investments	Loans & Net Mtg. Securities		Investments	
			Conforming	Non-Conforming		
Balance: January 1, 1985	\$110	\$ (4)	\$202	\$135	\$ 27 <sup>(1)</sup>	\$470
Prepayments and principal reductions	(5)	5		(6)	6	-0-
Earnings		7			16	23
Home ownership assistance subsidies		(3)				(3)
Series G subsidy return					25	25
DMB earnings released					16	16
FY 85 legislative appropriation					16	16
Non-bonded mortgage programs						
Second mortgages				7	(7)	-0-
Mobile home loans	<u>5</u>	<u>(5)</u>	<u>—</u>	<u>18</u>	<u>(18)</u>	<u>-0-</u>
Balance: June 30, 1985	<u>\$110</u>	<u>-0-</u>	<u>\$202</u>	<u>\$154</u>	<u>\$ 81</u>	<u>\$547</u>

(1) Includes \$5 million receivable from HOF Account.

NOTE: The composition of the General Account will vary between conforming loans and investment securities depending upon the closing out of the recently sold issues. The current composition is felt to be reflective of the anticipated future mix.

1/14/85

ALASKA HOUSING FINANCE CORPORATION

SPECIAL MORTGAGE LOAN PURCHASE PROGRAM

Summary of Mortgage Demand and Proposed Bond Financing  
Fiscal Year 1986  
(In Millions)

	<u>Mortgage Loan Funds Available 7-1-85</u>	<u>Program Repayments and Earnings</u>	<u>Bond Proceeds</u>	<u>Sales Costs</u>	<u>Subsidy</u>	<u>Subsidy Allocation</u>	<u>Estimated Mortgage Demand FY 87</u>	<u>Mortgage Loan Funds Available 6-30-86</u>
<u>Bonded Programs</u>								
Taxable First Mortgage Program	\$ 45 <sup>(4)</sup>	\$ 70 <sup>(1)</sup>	\$ 200	\$ (3)	\$ 48	\$ 64	\$354	\$ 70
First Mortgage Veterans Program State Guaranteed Bonds	180	20 <sup>(2)</sup>	303	(8)	36	(28)	316	187
First Time Homebuyers Program Home Mortgage Bonds	50	7 <sup>(2)</sup>	275	(8)	44	(36)	260	72
<u>Internally Funded Programs</u>								
Second Mortgage Program	-0-	10 <sup>(3)</sup>					10	
Mobile Home Loan Program	-0-	40 <sup>(3)</sup>					40	
	<u>\$275</u>	<u>\$147</u>	778	<u>\$(12)</u>	128	<u>-0-</u>	<u>\$980</u>	<u>\$329</u>
Deferred FNMA Note Closings			<u>300</u>		<u>60</u>			
			<u>\$1,078</u>		<u>\$188</u>			

(1) Housing and Insured Mortgage Bond prepayments.

(2) Represents amounts made available for recycling subject to federal restrictions as to borrower and residence.

(3) Portion of earnings and prepayments of Revolving Fund including HOF Account.

(4) Includes amounts related to subsequent issuance of \$300 million collateral notes to be sold directly to FNMA.

1/14/85

## ALASKA HOUSING FINANCE CORPORATION

Projected Revolving Fund ActivityFiscal Year 1986

(In Millions)

	<u>HOF Account</u>		<u>General Account</u>			<u>Total</u>
	<u>Loans</u>	<u>Investments</u>	<u>Loans &amp; Net Mtg. Securities</u>		<u>Investments</u>	
			<u>Conforming</u>	<u>Non-Conforming</u>		
Balance: July 1, 1985	\$110	-0-	\$202	\$154	\$ 81	\$547
Prepayments and principal reductions	(10)	\$10		(15)	15	-0-
Earnings		11			30	41
Home ownership assistance subsidies		(7)				(7)
IMB earnings released					16	16
Non-bonded mortgage programs						
Second mortgages				10	(10)	-0-
Mobile home loans	14	(14)		26	(26)	-0-
Reduction in loans warehoused			(92)		92	-0-
Required subsidy transfers	—	—	—	—	(188)	(188)
Balance: June 30, 1986	<u>\$114</u>	<u>-0-</u>	<u>\$110</u>	<u>\$175</u>	<u>\$ 10</u>	<u>\$409</u>

NOTE: The composition of the General Account will vary between conforming loans and investment securities depending upon the closing out of the recently sold issues. The current composition is felt to be reflective of the anticipated future mix.

**TABLE I**  
**LOAN PROGRAMS FY 81 - FY 86**  
**General Fund**  
**(\$ million)**

Program	Fiscal Year					
	86	85	84	83	82	81
<b>Economic Development:</b>						
Agriculture Rev Loans	2.5	5.0	10.0	10.0	14.0	14.6
AIDA Enterprise Fund	.0	.0	.0	21.0	8.0	15.0
AIDA Eco Dev Fund	18.0	.0	.0	.0	.0	.0
AK Resources Corp	.0	.0	.0	.0	1.1	1.1
Commercial Fishing	3.7	3.5	9.1	9.4	9.5	21.0
Fish Enhancement	2.1	5.0	6.5	22.0	8.0	6.4
Fisherman Mtge & Note	.0	.0	.0	.0	1.8	.0
Grain Reserves Loans	1.0	.5	1.6	.0	.0	.0
Mining Loan Fund	.0	.0	.0	15.0	15.0	10.0
Small Business	.0	.0	(16.8)	.0	.0	46.7
Tourism Rev Loans	.0	.0	( 2.7)	.0	.0	4.3
<b>Education:</b>						
Scholarship Loans	63.6	60.0	60.0	52.0	37.7	22.8
Teacher Loans	.6	.0	.0	.0	.0	.0
<b>Energy:</b>						
Alternative Tech	1.0	1.0	2.4	4.0	5.2	2.4
Residential Energy	.0	.0	3.1	4.5	3.3	1.6
Rural Electrification	2.0	.0	1.0	.0	6.5	.0
<b>Housing:</b>						
AHFC Programs	.0	16.0	49.1	150.0	265.0	277.0
C&RA Housing Asst	37.0	45.0	45.0	45.0	40.0	21.5
<b>Medical &amp; Child Care:</b>						
Child Care Facility	.0	.0	.9	.4	.3	.0
Med Malpractice	.0	.0	.0	.0	.0	1.5
Res Care Facility	.0	.0	.0	.0	.1	.5
<b>Municipal Assistance:</b>						
Bulk Fuels	.0	.0	.0	1.0	10.0	1.5
Historical Dist	.0	.0	.5	.5	.2	.0
<b>TOTAL</b>	<b>131.5</b>	<b>136.0</b>	<b>169.7</b>	<b>334.8</b>	<b>425.7</b>	<b>447.9</b>

**Sources:**

- FY 86: Governor's Proposed FY 86 Budget
- FY 85: SLA 84, CH 171, Sec 301-313
- FY 84: SLA 83, CH 107, Sec 15-28; SLA 83, CH 106, Sec 70
- FY 83: SLA 82, CH 141, Sec 242; SLA 83, CH 106, Sec 11; SLA 82, CH 114, Sec 1-13
- FY 82: SLA 81, CH 82, Sec 9-15, 28; SLA 81, CH 76, Sec 1; SLA 81, CH 90, Sec 19, 36, 37; SLA 82, CH 141, Sec 257; State Loan Programs, House Research, 12-82.
- FY 81: SLA 80, CH 120, Sec 1-13, 52; SLA 81, CH 15, Sec 1; SLA 81, CH 3, Sec 1, 2; SLA 81, Ch 2, Sec 2; State Loan Programs, House Research, 12-82.

**Note:** The data in this table is post-Revised program and may not equal the amounts specified in the appropriation bills.

**TABLE II**  
**LOAN PROGRAMS FY 81 - FY 86**  
**Interest Rates and Delinquency Rates \***

Program / Statute	Delinquency Rate (\$ 000)	Rate Pct	Interest Rate	
<b>Econ Development:</b>				
Agriculture Rev Loans	03.10	6,953.5	15.6	8.0
AIDA Enterprise Fund	44.88	15,270.2	4.7	varies
AIDA Eco Dev Fund	44.88	n/a	n/a	varies
Ak Resources Corp 1)	37.12	n/a	n/a	varies
Commercial Fishing	16.10	11,551.3	14.4	10.5
Fish Enhancement	16.10	.0	.0	9.5
Fish Mortgage & Note 2)	16.10	n/a	n/a	n/a
Grain Reserves Loans	03.12	.0	.0	8.0
Mining Loan Fund	27.09	10,621.0	55.9	10.0
Small Business	45.95	34,198.0	48.1	9.5
Tourism Rev Loans	45.90	1,034.0	16.3	9.5
<b>Education:</b>				
Scholarship Loans	14.43	12,470.1	6.7	5.0
Teacher Loans	14.43	n/a	n/a	5.0
<b>Energy:</b>				
Alternative Tech 3)	45.88	2,403.0	22.3	5.0/15.0
Residential Energy 4)	45.89	1,039.2	19.8	5.0
Rural Electrification	44.83	.0	.0	2.0
<b>Housing:</b>				
C&RA Housing Asst	44.47	1,977.2	2.0	varies
AHFC Programs	18.56	113,615.0	3.0	varies
<b>Medical &amp; Child Care:</b>				
Child Care Facility	44.33	103.0	15.4	7.0
Res Care Facility 2)	44.33	n/a	n/a	n/a
Med Malpractice 5)	21.88	.0	.0	6.0/7.0
<b>Municipal Assistance:</b>				
Bulk Fuels	45.87	148.0	.7	varies
Historical District	45.98	.0	.0	7.5

\* Delinquency rates are from State Loan Program: Quarterly Activity Report, Fourth Qtr FY 84; House Research Agency, October 1984.

- 1). Repealed effective July 1, 1989.
- 2). Repealed during 1982 session.
- 3). Interest rate is 5.0% on the first \$15,000 and 15% on the excess.
- 4). On loans made after 12-31/83 the interest rate is the average weekly municipal bond yield rates.
- 5). Interest rate is 6.0% if the borrower is unable to procure re-insurance from a private casualty insurer.

BILL SHEFFIELD, GOVERNOR

DEPARTMENT OF NATURAL RESOURCES

DIVISION OF AGRICULTURE

TELEPHONE  
STATE OF ALASKA DEPARTMENT OF  
NATURAL RESOURCES

TELECOPIER COVER LETTER

PLEASE DELIVER THE FOLLOWING PAGES TO:

NAME Representative John Sund

LOCATION Alaska State Legislature - Juneau

FROM Peter Prohaska - Loan Manager - Div of Agriculture - Palmer

TELEPHONE/TELECOPIER NUMBER 465-3700

TOTAL # OF PAGES 2 INCLUDING COVER SHEET

WE ARE TRANSMITTING ON THE FOLLOWING SPEED \_\_\_\_\_

DATE 3/20/85 TIME 11:00 am

IF YOU DO NOT RECEIVE ALL THE PAGES, PLEASE CALL US BACK AS SOON AS POSSIBLE.

TELEPHONE NUMBER (FOR PROBLEMS) \_\_\_\_\_

COMMENTS: \_\_\_\_\_

1499000

DRAFT

March 20, 1985

Representative John Sund  
 Pouch V  
 Juneau, Alaska 99811

Attn: John Hartle:

As per our phone conversation March 19 regarding the Agricultural Revolving Loan Fund.

At the February 6, 1985 meeting of the Loan Board of the Agricultural Revolving Loan Fund priority loan categories were established as follows:

- \* New dairies at Point MacKenzie.
- \* New dairies at Delta.
- \* Expanded crop products.
- \* Clearing loans for smaller agricultural parcels on development schedule.
- \* Miscellaneous needs of existing borrowers.
- \* Farm product processing other than red meat and dairy.
- \* Chattal loan other than dairy and red meat projects.

If the proposed 2.5 million appropriation to the Agricultural Revolving Loan Fund is reduced. ARLF would most likely reduce Point MacKenzie dairy loans since that is the largest category. A \$500,000 reduction would eliminate a dairy or more - if the dairy were to have 150 cows, that would reduce milk to ~~the~~ Natanuska Maid plant by approximately 2,000,000 lbs. this coming year. A \$1,000,000 reduction would have a proportionately larger impact. *the*

Since loans must be approved by the Loan Fund Board final determination remains with the Board.

Sincerely,

Peter M. Doherty  
 Loan Manager

# STATE OF ALASKA

ALASKA COMMISSION ON POSTSECONDARY EDUCATION

BILL SHEFFIELD, GOVERNOR

POUCH FP  
JUNEAU, ALASKA 99811  
PHONE: (907) 465-2854

## MEMORANDUM

TO: John Hartle  
Legislative Assistant to  
the Special Committee on Loans

FROM: Kerry D. Romesha *Kerry D. Romesha* Executive Director  
Alaska Commission on Postsecondary Education

DATE: March 19, 1985

The effects of less than full-funding of the Alaska Student Loan Program are outlined in the table below. If you wish additional information, please let me know.

<u>General Fund Approp</u>	<u>Students Not Funded</u>	<u>Beginning Turning Down Loans</u>
\$63.0 million	-0-	March 1986
62.0	220	December 1985
61.0	440	October 1985
60.0	660	September/October 1985
59.0	880	August 1985
58.0	1,100	August 1985
57.0	1,320	August 1985
56.0	1,540	August 1985
55.0	1,760	July 1985
54.0	1,980	June 1985
53.0	2,200	June 1985
52.0	2,420	June 1985
51.0	2,640	June 1985
50.0	2,860	June 1985

LOANS BUDGET SUMMARY

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DEPARTMENT/PROGRAM	<u>FY 85 AUTHORIZED</u>		<u>FY 86 GOVERNOR</u>	
	<u>CF</u>	<u>Total</u>	<u>CF</u>	<u>Total</u>
<u>EDUCATION</u>				
Alaska Student Loan Program	\$60,000,000	\$60,500,000	\$63,600,000	63,825,000
Teacher Scholarship Loan Program	<u>0</u>	<u>0</u>	<u>600,000</u>	<u>600,000</u>
<u>DEPARTMENT TOTAL:</u>	\$60,000,000	\$60,500,000	\$64,200,000	\$64,425,000
 <u>COMMERCE AND ECONOMIC DEVELOPMENT</u>				
Fisheries Enhancement Loan Program	\$5,000,000	\$5,000,000	\$2,071,700	2,071,700
Commercial Fishing Loan Program	3,500,000	3,500,000	3,710,000	3,710,000
Alt. Tech. and Energy Loan Program	1,000,000	1,000,000	1,060,000	1,060,000
Alaska Power Authority Rural Electrification Revolving Loan Program	0	0	2,000,000	2,000,000
Alaska Industrial Development Authority Economic Development Fund - DeLong Mountains Regional Transportation Facility	<u>0</u>	<u>0</u>	<u>18,000,000</u>	<u>18,000,000</u>
<u>DEPARTMENT TOTAL:</u>	\$9,500,000	\$9,500,000	\$26,841,700	\$26,841,700
 <u>NATURAL RESOURCES</u>				
Agricultural Revolving Loan Fund	\$5,000,000	\$5,000,000	\$2,500,000	2,500,000
Grain Reserve Program	<u>500,000</u>	<u>500,000</u>	<u>1,000,000</u>	<u>1,000,000</u>
<u>DEPARTMENT TOTAL:</u>	\$5,500,000	\$5,500,000	\$3,500,000	\$3,500,000
 <u>REVENUE</u>				
Alaska Housing Finance Revolving Fund Special Mortgage Loan Purchase Program	<u>\$16,000,000</u>	<u>\$16,000,000</u>	<u>0</u>	<u>0</u>
<u>DEPARTMENT TOTAL:</u>	\$16,000,000	\$16,000,000	0	0
 <u>COMMUNITY AND REGIONAL AFFAIRS</u>				
Housing Assistance Loan Program	<u>\$45,000,000</u>	<u>\$45,000,000</u>	<u>\$37,000,000</u>	<u>37,000,000</u>
<u>DEPARTMENT TOTAL:</u>	\$45,000,000	\$45,000,000	\$37,000,000	\$37,000,000
 <u>TOTAL:</u>	\$136,000,000	\$136,500,000	\$131,541,700	\$131,766,700

## STATE LOAN PROGRAMS

State loan programs are administered by the following departments: Commerce and Economic Development, Community and Regional Affairs, Education, Natural Resources, and Revenue. They cover such diverse areas as agriculture, housing, power development, education, and commercial fishing. Over \$5.0 billion in State subsidized loans will be committed by the end of FY 85.

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### Student Loans

The Alaska Student Loan program provides loans to Alaska residents to finance postsecondary education. The loans may be used for attendance at any accredited or approved college, university, or vocational-technical program. The terms and conditions of the loans are intended to encourage students to remain in or return to Alaska after completing their schooling. Up to \$6,000 per year is available to undergraduates and up to \$7,000 per year is available to graduate students. Loans must be repaid within ten years of termination of studies and a maximum of 50 percent of a loan can be forgiven (for five years residence in Alaska after graduation). The FY 86 request for \$63,600,000 in general funds combined with the carry forward from previous years, principal repaid, interest retained, and \$225,000 in Federal receipts will provide an estimated \$81,004,800 for this program in FY 86.

The Teacher Scholarship Loan program was established by the 1984 Legislature to encourage teachers to seek employment in rural communities. The program will provide loans for up to \$10,000 per academic year to Alaskans who intend to obtain teaching certificates. With an appropriation of \$600,000 in general funds the Council on Postsecondary Education will meet an estimated demand for 80 loans averaging \$7,500 in FY 86.

### Department of Commerce and Economic Development Business Loans

The Department of Commerce and Economic Development administers eight active revolving loan funds:

1. Commercial Fishing Loan Fund: Limited entry permits are required for commercial salmon fishing in Alaskan waters. Currently, the State provides the only active source of permit financing through the Division of Investments. The Division also provides loans for the purchase or upgrade of commercial fishing vessels to resident commercial fishermen who do not have alternative sources of income and for whom commercial fishing is a traditional way of life. The general fund request for \$3,710,000, combined with carry forward, interest retained, and principal repaid, will provide approximately \$13,572,100 for this program in FY 86.
2. Fisheries Enhancement Loan Fund: This loan fund promotes the enhancement of Alaska's fisheries through the provision of long-term, low-interest loans to regional and private nonprofit aquaculture associations for hatchery planning, construction, and operation. The Division of Investments anticipates that it will make one operational and seven capital improvement loans totaling \$6,857,000 in FY 86, of which \$2,071,700 will be funded by general fund and the remainder by carry forward from FY 85.
3. Alternative Technology and Energy Loan Fund: This fund promotes energy production alternatives to fossil or nuclear fuel. Loans assist in

the purchase, construction, and installation of wood stoves, multifuel furnaces, wind and hydroelectric systems, and passive energy systems. The general fund request for \$1,060,000, combined with principal repaid and interest retained, will enable the Division of Investments to make 362 loans totaling \$3,334,500 in FY 86.

4. Residential Energy Conservation Loan Fund: This fund provides low-interest loans for the purchase, construction, and installation of energy improvements in residential buildings as recommended by an energy auditor. No general fund appropriation is being requested for FY 86. The Division of Investments anticipates that it will make 308 loans totaling \$1,200,000 in FY 86, all of which will be funded by carry forward, principal repaid, and interest retained.
5. Historical District Loan Fund: This loan fund promotes the restoration, improvement, rehabilitation, and maintenance of structures within the boundaries of historical districts established by Alaska statute. The Division of Investments relies heavily upon the endorsement of the local and State advisory boards in granting loans. No general fund appropriation is requested for FY 86. The Division of Investments anticipates that it will make two loans totaling \$150,000 in FY 86, all of which will be funded by carry forward, principal repaid, and interest retained.
6. Child Care Facility Loan Fund: This loan program helps child care facilities in Alaska to comply with State licensing and certification standards by providing low-interest loans for facility construction, renovation, and equipment. No general fund appropriation is requested for FY 86. The Division of Investments anticipates that it will make 12 loans totaling \$450,000 in FY 86, all of which will be funded by carry forward, principal repaid, and interest retained.
7. Bulk Fuel Loan Fund: This fund provides financing to small communities for the purchase of bulk fuel. Since these loans are for one year only, principal and interest payments will fund all 44 FY 86 loans.
8. Mining Loan Fund: The Mining Loan Fund provides financing for advanced mineral exploration, development, and mining in Alaska. The Division of Investments anticipates that it will make 20 loans totaling \$7,000,000 in FY 86, all of which will be funded by carry forward, principal repaid, and interest retained.

#### Alaska Power Authority Power Development Loans

The Alaska Power Authority (APA), under the Department of Commerce and Economic Development, administers two loan programs: the Rural Electrification Revolving Loan Fund (RERLF), and the Power Project Loan Fund. The RERLF provides loans to electric utilities for the extension of transmission lines in rural areas to a minimum of three new customers. The interest rate is two percent with a 20-year maturity. The FY 86 general fund request is for \$2,000,000. The Power Project Loan Fund provides financing for preconstruction, construction, modification, improvement, and expansion of power production facilities which utilize fossil fuel, wind power, tidal, geothermal, hydroelectric, solar, or waste energy. No general fund appropriation is requested for FY 86.

## Alaska Industrial Development Authority Economic Development Fund

The appropriation of \$18,000,000 in general funds to the Economic Development Fund of the Alaska Industrial Development Authority (AIDA) for the DeLong Mountains Regional Transportation Project is to be used for the final design of the port and road facilities for the Red Dog Mine. The repayment terms of the loan shall be established by agreement between AIDA and the Department of Revenue with terms consistent with the DeLong Mountains Transportation Project finance plan required pursuant to AS 44.88.173.

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## Department of Natural Resources Agricultural Loans

Sources of credit for farming and related industries are limited in Alaska. Until Alaska develops sufficient acreage and production for a viable industry, the Agriculture Revolving Loan Fund (ARLF) will remain a prime source of credit for the State's agricultural sector. The Governor's budget includes a \$2,500,000 FY 85 general fund request for the ARLF which, combined with the carry forward from previous years, principal repaid, and interest retained, will provide an estimated \$12,900,000 for this program in FY 86. The Governor's FY 86 budget also includes a \$1,000,000 general fund request for the Grain Reserve Loan Program, which assists State grain producers in developing markets for their products by making loans secured by grain reserves.

## Housing Loans

Alaska's housing loan programs are administered by the Department of Revenue, Alaska Housing Finance Corporation, and the Department of Community and Regional Affairs, Housing Assistance Division.

### 1. ALASKA HOUSING FINANCE CORPORATION (AHFC)

Special Mortgage Loan Purchase Program (SMLPP): This is AHFC's principal financing program, accounting for approximately 90 percent of the Corporation's lending activity. The program assists Alaskans in the acquisition and development of land and in the construction, rehabilitation, and refinancing of homes. Borrowers apply to participating lending institutions which sell the mortgages to AHFC. The borrower must reside in the dwelling to which the loan would apply. SMLPP loans are funded through the sale of taxable and tax exempt bonds combined with State appropriations. No general fund subsidy is requested for FY 86.

Mobile Home Loan Purchase Program (MHLPP): This program provides low-cost financing for mobile homes. No general fund appropriation is requested for FY 86.

Home Ownership Fund: Under this program, qualified low- and moderate-income persons receive home mortgage subsidies greater than those offered by conventional AHFC programs. In FY 86, the fund will have invested assets to generate revenues in amounts sufficient to accommodate the FY 86 demand; therefore, no general fund appropriation has been requested by AHFC for FY 86.

### 2. HOUSING ASSISTANCE DIVISION

Housing Assistance Loan Fund (HALF): HALF is designed to fulfill the housing needs of rural borrowers who lack adequate service from AHFC

and those who would not qualify for home loans through conventional mortgage lenders because of housing which does not conform to building codes. HALF provides State-subsidized, low-interest loans for the purchase, construction, and rehabilitation of owner and nonowner occupied, single family homes and duplexes. Six statewide offices provide direct lending services to rural areas. Like AHFC's Home Ownership Fund, HALF provides additional home mortgage subsidies to low- and moderate-income persons. The FY 86 request for \$37,000,000 in general funds, combined with carry forward and principal repaid, will provide a total of \$54,000,000 for this program in FY 86 which will finance approximately 600 new loans.

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AGENCY PRIORITY	PROGRAM TITLE	LOCATION	FUNDING	AGENCY REQUEST	GOVERNOR
1	ALASKA STUDENT LOAN PROGRAM AS 14.43.751-806	STATEWIDE	FEDERAL RECEIPTS	225.0	225.0
			GENERAL FUNDS	67,079.3	63,600.0
			OTHER:		
			TOTAL	67,304.3	63,825.0
2	TEACHER SCHOLARSHIPS AS 14.43.600-700	STATEWIDE	FEDERAL RECEIPTS		
			GENERAL FUNDS	600.0	600.0
			OTHER:		
			TOTAL	600.0	600.0
			FEDERAL RECEIPTS		
			GENERAL FUNDS		
			OTHER:		
			TOTAL		
			FEDERAL RECEIPTS		
			GENERAL FUNDS		
			OTHER:		
			TOTAL		
			FEDERAL RECEIPTS		
			GENERAL FUNDS		
			OTHER:		
			TOTAL		
			FEDERAL RECEIPTS		
			GENERAL FUNDS		
			OTHER:		
			TOTAL		

**A3**

AGENCY LOAN PROGRAM

AGENCY ACPE

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REVISED DATE

FY 86

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TITLE		LOCATION			AGENCY PRIORITY	NAME AND PHONE OF AGENCY CONTACT
ALASKA STUDENT LOAN PROGRAM		STATEWIDE			86-1	PAUL GULYAS/465-2854
PROGRAM FUNDING	FY 84	FY 85	FY 86	GOVERNOR	OTHER FINANCIAL INFORMATION (INCLUDING FY 85)	TOTAL
TOTAL ANNUAL LOAN DEMAND	62,912.3	73,818.0	84,484.1	81,004.8	TOTAL APPROPRIATIONS	257,850.1
TOTAL APPROPRIATIONS AND REQUESTS	60,522.5	60,500.0	67,304.3		TOTAL INTEREST RETAINED	6,043.7
1002 FEDERAL RECEIPTS	522.5	500.0	225.0	225.0	TOTAL BONDS ISSUED	--
1004 GENERAL FUNDS	60,000.0	60,000.0	67,079.3	63,600.0	BONDS AUTHORIZED BUT NOT ISSUED	--
1028 PROGRAM RECEIPTS					TOTAL PROGRAM FUNDING	263,893.8
1006 GENERAL OBLIGATION BONDS					WHAT ARE THE TOTAL ADMINISTRATIVE COSTS FOR OPERATING THE LOAN PROGRAM FOR FY 86?	
OTHER					WHAT AMOUNT OF TOTAL ADMINISTRATIVE COSTS ARE OBTAINED FROM LOAN INTEREST, PRINCIPAL OR FEES?	
TOTAL OTHER PROGRAM FUNDING	11,135.2	18,672.5	17,179.8		NONE	
ESTIMATED CARRY FORWARD BALANCE	4,725.1	8,745.4	5,300.0			
INTEREST RETAINED	1,100.1	1,638.0	1,960.2			
PRINCIPAL REPAYED	5,310.0	8,289.1	9,919.6			

DESCRIBE THE PROGRAM AND EXPLAIN IMPACTS ON THE PROGRAM OF RECEIVING IN FY 86 75% OF FY 85 AUTHORIZED GENERAL FUNDS AND 50% OF FY 85 AUTHORIZED GENERAL FUNDS:

Program is administered as a component of the Commission on Postsecondary Education. Beginning with FY 85, legislation has made it possible to pay the costs of collection from the Revolving Loan Fund. At this time it is not possible to determine what the fiscal impact will be on the fund since the collections function will probably be awarded to a private vendor.

<b>L1</b>	<b>LOAN PROGRAM DESCRIPTION</b>
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AGENCY ACPE

CATEGORY EDUCATION

PROGRAM ADULT & POSTSECONDARY

TITLE STUDENT LOAN REVOLVING FUND

PAGE	1	OF	1
REVISED DATE	12/12/84		

FY 86

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OTHER FINANCIAL AND PROGRAM INFORMATION				INFORMATION FOR SUBSIDY CALCULATION			
	FY 84 ACTUAL	FY 85 AUTHORIZED	FY 86 REQUEST	STATUTORY LOAN RATE	5%		
ESTIMATED TOTAL SUBSIDY	28,213.2	33,369.6	38,190.9	STATUTORY MAXIMUM LOAN MATURITY	10 yrs.		
ESTIMATED RATE OF SUBSIDY	44.8	45.2	45.2	APPROPRIATE U.S. TREASURY INTEREST RATE	12%		
AVERAGE LOAN SIZE	4.3	4.5	4.8	ESTIMATED COST OF FUNDS FOR BOND ISSUE	-0-		
NUMBER OF LOANS MADE	14.8	16.4	17.7				
VALUE OF LOANS MADE ANNUALLY	62,912.3	73,818.0	84,484.1	ARE PRINCIPAL DEFERMENTS ALLOWED?	YEARS	YES	NO
VALUE OF OUTSTANDING LOANS AT FY END	188,728.1	252,619.0	325,223.3	IF YES, NUMBER OF YEARS:	1	<input checked="" type="checkbox"/>	<input type="checkbox"/>
AVERAGE DELINQUENCY RATE	11.9%			ARE INTEREST DEFERMENTS ALLOWED?			
OTHER PROGRAM INDICATORS				IF YES, NUMBER OF YEARS:	1	<input checked="" type="checkbox"/>	<input type="checkbox"/>
				IS LOAN FORGIVENESS ALLOWED?		<input checked="" type="checkbox"/>	<input type="checkbox"/>

PROGRAM JUSTIFICATION:

The objective of the loan program is to permit qualified Alaskans an opportunity and choice in the pursuit of their individual educational goals that may otherwise not be available to them because of economic or proximal factors. The intangible and immeasurable benefits that accrue to the State because of its broadly and diversely educated citizens is evident through a cosmopolitanism that ameliorates the parochial view, and through the appreciation for Alaska that develops only when Alaskans can compare what they have to what exists elsewhere. The benefits of education cannot be adequately measured; however, the conditions that accompany ignorance are commonly witnessed.

The Alaska State Student Loan Program permits qualified residents of Alaska (two-year minimum residency) to receive up to \$6,000/year for undergraduate study or \$7,000/year for graduate study for up to eight years (five years maximum of undergraduate or graduate) to attend institutions that are accredited by recognized accrediting agencies. Loans carry 5% simple interest and ten year payback terms. If a student elects to return to Alaska and reside here upon completion of studies, up to 50% of the principal and interest may be forgiven. See continuation sheets for history and projections.

**L2** LOAN PROGRAM  
JUSTIFICATION

(6/84)-12

AGENCY ACPE  
 CATEGORY EDUCATION  
 PROGRAM ADULT & POSTSECONDARY  
 TITLE STUDENT LOAN REVOLVING FUND

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**FY 86**

**00008**

TABLE II  
STUDENT FINANCIAL AIDS ADMINISTRATION  
Personnel Requirements  
Projected to 1989-90

Year	Loan Awards	Accounts In Repayment	Awards Staff	Repayment Staff	Records Staff	Accounting/Support	Seasonal Staff	Total Staff	
								Full-Time	Seasonal
1971-72	1,081	0	2.0	0	0	0	0	2.0	0
1972-73	1,748	0	3.0	0	0	0	0	3.0	0
1973-74	1,665	0	3.0	0	0	0	1.0	3.0	1.0
1974-75	1,457	278	3.0	2.0	0	0	1.0	5.0	1.0
1975-76	1,719	550	3.0	4.0	0	0	2.0	7.0	2.0
1976-77	1,921	1,350	3.0	4.0	0	0	2.0	7.0	2.0
1977-78	2,265	1,500	3.0	5.0	0	1.0	4.0	9.0	4.0
1978-79	2,795	2,100	4.0	7.0	0	3.0	4.0	14.0	4.0
1979-80	3,918	3,510	4.0	9.0	0	5.0	0	18.0	0
1980-81	6,460	6,008	6.0	9.0	0	5.0	4.0	20.0	4.0
1981-82	9,898	11,156	7.0	10.0	1.0	6.0	5.0	24.0	5.0
1982-83	13,058	15,669	13.0	16.0	6.0	13.0	8.0	48.0	8.0
*1983-84	14,681	21,771	13.0	14.0	6.0	13.0	8.0	46.0	8.0
1984-85	16,404	29,326	14.0	15.0	6.0	13.0	9.0	48.0	9.0*
1985-86	17,693	37,435	14.0	19.0	7.0	13.0	11.0	53.0	11.0
1986-87	17,894	46,280	14.0	23.0	7.0	14.0	11.0	58.0	11.0
1987-88	17,178	55,123	14.0	27.0	8.0	14.0	11.0	63.0	11.0
1988-89	15,212	63,380	14.0	31.0	8.0	15.0	9.0	68.0	9.0
1989-90	15,465	70,254	14.0	34.0	9.0	15.0	9.0	72.0	9.0

\*Below this line are projections; staffing estimates are based upon Division Staff Formula and derived from banking and loan industry standards.

Revised 9/84

AGENCY ACPE

PROGRAM ADULT & POSTSECONDARY

TITLE STUDENT LOAN REVOLVING FUND

FY 86

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ADDITIONAL  
EXPLANATION  
FORM

TABLE I  
STUDENT FINANCIAL AIDS ADMINISTRATION  
STATE STUDENT LOAN ACTIVITY  
Projected to 1989-90

Year	Loan Awards	Loan Volume	Cumulative Total	Average Loan	Loan Collections	Federal Funds	Loan Forgiveness	General Fund
1971-72	1,081	\$ 1,603,158	\$ 1,603,158	\$1,483	\$ -0-	\$ -0-	\$ -0-	\$ 1,603,158
1972-73	1,748	2,870,384	4,473,542	1,642	-0-	-0-	-0-	2,870,384
1973-74	1,665	2,986,176	7,459,718	1,793	-0-	-0-	-0-	2,986,176
1974-75	1,457	2,659,807	10,119,525	1,826	235,476	-0-	703	2,424,331
1975-76	1,719	3,382,997	13,502,522	1,968	465,530	-0-	44,233	2,977,467
1976-77	1,921	3,850,507	17,353,029	2,004	1,141,461	-0-	64,746	2,709,046
1977-78	2,265	4,604,167	21,957,196	2,033	1,191,851	-0-	314,306	3,412,316
1978-79	2,795	6,416,402	28,373,598	2,296	1,391,643	-0-	445,985	5,024,758
1979-80	3,918	9,373,949	37,747,547	2,393	1,603,436	-0-	409,501	7,770,513
1980-81	6,460	15,957,717	53,705,264	2,475	2,225,388	-0-	555,494	13,732,329
1981-82	9,898	40,559,499	94,264,763	4,098	2,779,900	1,000,000	785,769	36,819,599
1982-83	13,058	55,007,395	149,272,158	4,213	4,609,051	1,200,000	(846,028)	49,198,344
1983-84	14,785	62,912,316	212,184,474	4,255	6,410,124	522,481	1,171,239	56,162,552
1984-85	16,404	73,818,000	286,002,474	4,500	9,927,084	350,000	1,950,101	63,540,916
1985-86	17,693	84,484,075	370,486,549	4,775	11,879,790	225,000	2,325,078	72,379,285
1986-87	17,894	90,364,700	460,851,249	5,050	15,103,702	150,000	2,944,162	75,110,998
1987-88	17,178	92,761,200	553,612,449	5,400	18,421,086	65,000	3,581,196	74,275,114
1988-89	15,212	87,088,700	640,701,149	5,725	21,667,004	25,000	4,204,507	65,396,696
1989-90	15,465	92,016,750	732,717,899	5,950	24,475,215	N.A.	4,743,765	67,541,535

\*1984-85 through 1989-90 are projections

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AGENCY ACPE

PROGRAM ADULT & POSTSECONDARY

TITLE STUDENT LOAN REVOLVING FUND

FY 86

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ADDITIONAL  
EXPLANATION  
FORM

TABLE III: ALASKA STUDENT LOAN BORROWING PATTERN  
CUMULATIVE--BY MONTH

MONTH	1982-83		1983-84		1984-85	
	NUMBER	AMOUNT	NUMBER	AMOUNT	NUMBER	AMOUNT
July	4,680	\$22,726,850	9,786	\$48,324,850	12,132	\$62,227,500
August	11,160	53,216,600	11,908	58,301,100		
September	11,895	56,597,800	12,679	61,742,800		
October	12,225	57,877,591	13,026	62,557,928		
November	12,670	59,015,013	13,333	63,104,118		
December	13,233	60,478,565	13,320	62,019,340		
January	13,249	59,577,042	13,778	63,008,166		
February	12,827	56,635,639	14,118	63,271,889		
March	12,863	55,673,321	14,240	62,926,298		
April	12,910	55,249,483	14,435	63,401,389		
May	12,990	55,213,197	14,637	63,517,081		
June	13,053	55,007,395	14,785	62,912,316		

9/84

AGENCY ACPE

PROGRAM ADULT & POSTSECONDARY

TITLE STUDENT LOAN REVOLVING FUND

FY 86

L2

ADDITIONAL  
EXPLANATION  
FORM

PAGE 4 OF 4

REvised DATE

00011

TITLE		LOCATION			AGENCY PRIORITY	NAME AND PHONE OF AGENCY CONTACT	
TEACHER SCHOLARSHIPS		STATEWIDE			86-2	PAUL GULYAS/465-2854	
PROGRAM FUNDING	FY 84	FY 85	FY 86	GOVERNOR	OTHER FINANCIAL INFORMATION (INCLUDING FY 85)		TOTAL
TOTAL ANNUAL LOAN DEMAND			600.0	600.0	TOTAL APPROPRIATIONS		0.0
TOTAL APPROPRIATIONS AND REQUESTS			600.0		TOTAL INTEREST RETAINED		--
1002 FEDERAL RECEIPTS					TOTAL BONDS ISSUED		--
1004 GENERAL FUNDS			600.0	600.0	BONDS AUTHORIZED BUT NOT ISSUED		--
1028 PROGRAM RECEIPTS					TOTAL PROGRAM FUNDING		0.0
1006 GENERAL OBLIGATION BONDS					WHAT ARE THE TOTAL ADMINISTRATIVE COSTS FOR OPERATING THE LOAN PROGRAM FOR FY 86?		
OTHER					WHAT AMOUNT OF TOTAL ADMINISTRATIVE COSTS ARE OBTAINED FROM LOAN INTEREST, PRINCIPAL OR FEES?		
TOTAL OTHER PROGRAM FUNDING					NONE		
ESTIMATED CARRY FORWARD BALANCE							
INTEREST RETAINED							
PRINCIPAL REPAYED							

DESCRIBE THE PROGRAM AND EXPLAIN IMPACTS ON THE PROGRAM OF RECEIVING IN FY 86 75% OF FY 85 AUTHORIZED GENERAL FUNDS AND 50% OF FY 85 AUTHORIZED GENERAL FUNDS:

First year funding for the program as established by the 1984 Legislature. See next form (L2) for justification.

**L1** LOAN PROGRAM DESCRIPTION

AGENCY ACPE  
 CATEGORY EDUCATION  
 PROGRAM ADULT & POSTSECONDARY  
 TITLE TEACHER SCHOLARSHIPS

PAGE 1 OF 1  
 REVISED DATE

**FY 86**

**00012**

OTHER FINANCIAL AND PROGRAM INFORMATION			INFORMATION FOR SUBSIDY CALCULATION		
	FY 84 ACTUAL	FY 85 AUTHORIZED	FY 86 REQUEST	STATUTORY LOAN RATE	
ESTIMATED TOTAL SUBSIDY			600.0	STATUTORY MAXIMUM LOAN MATURITY	
ESTIMATED RATE OF SUBSIDY				APPROPRIATE U.S. TREASURY INTEREST RATE	12%
AVERAGE LOAN SIZE			7.5	ESTIMATED COST OF FUNDS FOR BOND ISSUE	
NUMBER OF LOANS MADE			8.0	ARE PRINCIPAL DEFERMENTS ALLOWED?	YEARS YES NO
VALUE OF LOANS MADE ANNUALLY				IF YES, NUMBER OF YEARS:	_____ <input type="checkbox"/> <input type="checkbox"/>
VALUE OF OUTSTANDING LOANS AT FY END				ARE INTEREST DEFERMENTS ALLOWED?	_____ <input type="checkbox"/> <input type="checkbox"/>
AVERAGE DELINQUENCY RATE				IF YES, NUMBER OF YEARS:	_____ <input type="checkbox"/> <input type="checkbox"/>
OTHER PROGRAM INDICATORS				IS LOAN FORGIVENESS ALLOWED?	_____ <input type="checkbox"/> <input type="checkbox"/>

PROGRAM JUSTIFICATION:

The 1984 Legislature passed HB 504 (now AS 14.43.600-700) creating the Teacher Scholarship Program. The program is intended to make loans for up to \$10,000 per academic year available to Alaskans who intend to obtain teaching certificates. The program is designed to encourage teachers to seek employment in rural communities and it discourages the high teacher turnover now experienced.

The estimated demand for these funds is based upon an average loan of \$7,500 for 80 students.

**L2**  
**LOAN PROGRAM  
JUSTIFICATION**

AGENCY ACPE  
CATEGORY EDUCATION  
PROGRAM ADULT & POSTSECONDARY  
TITLE TEACHER SCHOLARSHIPS

PAGE 1 OF 1  
REVISID DATE

**FY 86**

**30913**

# MEMORANDUM

# State of Alaska

0001A

TO: Peter B. McDowell, Director  
Office of Management and Budget  
Office of the Governor

DATE: September 28, 1984

FILE NO:

TELEPHONE NO: 465-2500

FROM: Richard A. Lyon, Commissioner  
Department of Commerce and  
Economic Development

SUBJECT: FY 86 Loan Budget

*RAL*

The attached loan budget submission is the department's formal budget proposal.

RAL/JB/mlm

**RECEIVED**  
OCT 4 - 1984

BUDGET REVIEW

AGENCY PRIORITY	PROGRAM TITLE	LOCATION	FUNDING	AGENCY REQUEST	GOVERNOR
1	Rural Electrification Revolving Loan Fund	Statewide	FEDERAL RECEIPTS		
			GENERAL FUNDS	2,000.0	2,000.0
			OTHER:		
			TOTAL	2,000.0	
2	Commercial Fishing Loan Act	Statewide	FEDERAL RECEIPTS		
			GENERAL FUNDS	5,500.0	3,710.0
			OTHER:		
			TOTAL	5,500.0	
3	Fisheries Enhancement Loan Program	Statewide	FEDERAL RECEIPTS		
			GENERAL FUNDS	2,071.7	2,071.7
			OTHER:		
			TOTAL	2,071.7	
4	Alternative Energy Loan Program	Statewide	FEDERAL RECEIPTS		
			GENERAL FUNDS	1,775.5	1,060.0
			OTHER:		
			TOTAL	1,775.5	
5	DeLong Mountains Regional Transportation Project	ED 22	FEDERAL RECEIPTS		
			GENERAL FUNDS	18,000.0	18,000.0
			OTHER:		
			TOTAL	18,000.0	
			FEDERAL RECEIPTS		
			GENERAL FUNDS		
			OTHER:		
			TOTAL		

**A3**

**AGENCY LOAN PROGRAM**

AGENCY Commerce & Economic Development

**FY 86**

PAGE **1** OF **1**

REVISED DATE

**00015**

TITLE		LOCATION			AGENCY PRIORITY	NAME AND PHONE OF AGENCY CONTACT	
Rural Electrification Revolving Loan Fund, AS 44.83.361		Statewide				William H. Batt Associate Executive Director, Finance/Administration (276-0001)	
PROGRAM FUNDING	FY 84	FY 85	FY 86	GOVERNOR	OTHER FINANCIAL INFORMATION (INCLUDING FY 85)		TOTAL
TOTAL ANNUAL LOAN DEMAND	2,000.0	1,100.0	4,500.0	4,500.0	TOTAL APPROPRIATIONS		7,500.0
TOTAL APPROPRIATIONS AND REQUESTS	1,000.0	0	2,000.0		TOTAL INTEREST RETAINED		0
1002 FEDERAL RECEIPTS					TOTAL BONDS ISSUED		0
1004 GENERAL FUNDS	1,000.0	0	2,000.0	2,000.0	BONDS AUTHORIZED BUT NOT ISSUED		0
1028 PROGRAM RECEIPTS					TOTAL PROGRAM FUNDING		7,500.0
1006 GENERAL OBLIGATION BONDS					WHAT ARE THE TOTAL ADMINISTRATIVE COSTS FOR OPERATING THE LOAN PROGRAM FOR FY 86? \$25,000 incl legal fees (DOL), pers. svces. Travel		
OTHER					WHAT AMOUNT OF TOTAL ADMINISTRATIVE COSTS ARE OBTAINED FROM LOAN INTEREST, PRINCIPAL OR FEES?		
TOTAL OTHER PROGRAM FUNDING	4,600.0	3,600.0	2,500.0		0		
ESTIMATED CARRY FORWARD BALANCE	4,600.0	3,600.0	2,500.0				
INTEREST RETAINED							
PRINCIPAL REPAYED							

DESCRIBE THE PROGRAM AND EXPLAIN IMPACTS ON THE PROGRAM OF RECEIVING IN FY 86 75% OF FY 85 AUTHORIZED GENERAL FUNDS AND 50% OF FY 85 AUTHORIZED GENERAL FUNDS:

This Loan Fund was created by the Legislature in Sec. 1, Ch. 118 SLA 1981. It was originally funded by a \$6.5 million appropriation in FY81. Loans can be made to certified public utilities for loans to extend transmission and distribution lines to bring central generation service to a minimum of three new customers. Loans bear an interest rate of two percent per annum on the unpaid balance. The loan must be secured by pledge of revenue, lien/mortgage, or pledge of the taxing power of the borrower. Loans must be approved by the Alaska Power Authority which is assisted by a loan advisory committee made up of local residents of the area served by the applicant utility. Loans maximum repayment term is twenty years. Loan demand is anticipated to increase during FY86 because of changes in the legislation which regulates fund, to be considered by the Legislature in SLA 1985, to remove conflict between the Rural Electrification Association (REA) and the State security requirements. REA is the federal program which provides rural utilities with low cost financing for extension and distribution of service to customers but this program has suffered substantial cutbacks and no other alternative funding sources are available to Alaska rural communities.

**L1**

**LOAN PROGRAM DESCRIPTION**

5153/184

(6/84)-11

AGENCY Department of Commerce-Alaska Power Authority

CATEGORY Development

PROGRAM Energy Development

TITLE Rural Electrification Revolving Loan Fund

**FY 86**

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REVISED DATE

**00016**

Replenishment of this loan fund through repayment of outstanding loans will not occur for several years. This funding request is to maintain the fund at a level where rural utilities demands/needs can be satisfied.

No appropriation was made to this fund in FY85. Funding this request at 75 percent or 50 percent would influence the rural communities and utilities on a direct basis. In such occurrences further restrictions regarding the size of the loans would be necessary, a clear cut analysis as to the urgency of the loan would have to be prepared, and strengthening of the definition for which the proceeds of the loan could be utilized. Funds may not be available at all for communities applying for loans later in the FY.

OTHER FINANCIAL AND PROGRAM INFORMATION				INFORMATION FOR SUBSIDY CALCULATION		
	FY 84 ACTUAL	FY 85 AUTHORIZED	FY 86 REQUEST	STATUTORY LOAN RATE	2%	
ESTIMATED TOTAL SUBSIDY	1,000.0	0	4,500.0	STATUTORY MAXIMUM LOAN MATURITY	20 years	
ESTIMATED RATE OF SUBSIDY	10%	10%	15%	APPROPRIATE U.S. TREASURY INTEREST RATE	12%	
AVERAGE LOAN SIZE	595.0	370.0	-	ESTIMATED COST OF FUNDS FOR BOND ISSUE		
NUMBER OF LOANS MADE	4	3	-			
VALUE OF LOANS MADE ANNUALLY	2,375.0	1,100.0	-	ARE PRINCIPAL DEFERMENTS ALLOWED?	YEARS	YES NO
VALUE OF OUTSTANDING LOANS AT FY END	3,845.0	4,945.0	-	IF YES, NUMBER OF YEARS:	_____	<input checked="" type="checkbox"/> <input type="checkbox"/>
AVERAGE DELINQUENCY RATE	0	0	-	ARE INTEREST DEFERMENTS ALLOWED?	_____	<input type="checkbox"/> <input checked="" type="checkbox"/>
OTHER PROGRAM INDICATORS				IF YES, NUMBER OF YEARS:	_____	<input type="checkbox"/> <input checked="" type="checkbox"/>
				IS LOAN FORGIVENESS ALLOWED?	_____	<input type="checkbox"/> <input checked="" type="checkbox"/>

PROGRAM JUSTIFICATION:

It is the policy of State to reduce consumer power costs (AS 44.83.010)  
 This loan fund AS 44.83.362 was created to provide low cost financing for the extension of electric service lines into rural areas for utilities which do not have access to the Rural Electrification Administration (REA) loan programs and for REA utility borrowers which are experiencing difficulty in obtaining REA loans due to federal cutbacks in the REA program. Utilities cannot extend service into new areas because the costs would impact rates significantly for the utilities existing customers unless the potential new customers can guarantee payments to the utility to repay the investment cost of the new subdivisions cannot afford the out front financial obligations imposed by utilities in order to extend new service. This situation continues from year to year until a new rural area is sufficiently developed to permit the utility and the new customers to come to agreement on the merits of a line extension.

**L2**  
**LOAN PROGRAM  
 JUSTIFICATION**

6789/17184

AGENCY Department of Commerce - Alaska Power Authority  
 CATEGORY Development  
 PROGRAM Energy Development  
 TITLE Rural Electrification Revolving Loan Fund

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**FY 86**

**00018**

TITLE		LOCATION			AGENCY PRIORITY	NAME AND PHONE OF AGENCY CONTACT	
Commercial Fishing Loan Act		Statewide			1	Paul Arnoldt 465-2510	
PROGRAM FUNDING	FY 84	FY 85	FY 86	GOVERNOR	OTHER FINANCIAL INFORMATION (INCLUDING FY 85)		TOTAL
TOTAL ANNUAL LOAN DEMAND	13,904.8	15,000.0	15,000.0	13,572.1	TOTAL APPROPRIATIONS		55,291.0
TOTAL APPROPRIATIONS AND REQUESTS	9,091.0	3,500.0	5,500.0		TOTAL INTEREST RETAINED		10,706.4
1002 FEDERAL RECEIPTS	-0-	-0-	-0-		TOTAL BONDS ISSUED		-0-
1004 GENERAL FUNDS	9,091.0	3,500.0	5,500.0	3,710.0	BONDS AUTHORIZED BUT NOT ISSUED		-0-
1028 PROGRAM RECEIPTS	-0-	-0-	-0-		TOTAL PROGRAM FUNDING		65,997.4
1006 GENERAL OBLIGATION BONDS	-0-	-0-	-0-		WHAT ARE THE TOTAL ADMINISTRATIVE COSTS FOR OPERATING THE LOAN PROGRAM FOR FY 86?		
OTHER	-0-	-0-	-0-		567.3		
TOTAL OTHER PROGRAM FUNDING	14,035.1	14,762.1	9,862.1		WHAT AMOUNT OF TOTAL ADMINISTRATIVE COSTS ARE OBTAINED FROM LOAN INTEREST, PRINCIPAL OR FEES?		
ESTIMATED CARRY FORWARD BALANCE	6,135.9	8,762.1	3,262.1		None		
INTEREST RETAINED	3,136.4	2,900.0	3,400.0				
PRINCIPAL REPAYED	4,762.8	3,100.0	3,200.0				

DESCRIBE THE PROGRAM AND EXPLAIN IMPACTS ON THE PROGRAM OF RECEIVING IN FY 86 75% OF FY 85 AUTHORIZED GENERAL FUNDS AND 50% OF FY 85 AUTHORIZED GENERAL FUNDS:

Description: This is a revolving loan fund which means that, as payments are collected, then those funds become available to be lent out to new borrowers. Interest accrues from the date of the loan and is generally payable on an annual basis.

Under Section A (AS 16.10.310), loans may be made for the purchase of limited entry permits. The maximum loan amount is \$300,000; the maximum maturity is 15 years and the interest rate is 10-1/2%. Limited entry permits are required for several fisheries and are expensive to purchase. Since only two entities (the Department of Commerce and Economic Development and the Commercial Fishing and Agriculture Bank) can legally take limited entry permits as collateral, Alaskan fishermen rely on these programs to assist them in purchasing permits. Currently, CFAB is not making loans for the purchase of permits and, thus, the State provides the only active source of permit financing.

**L1**

**LOAN PROGRAM DESCRIPTION**

AGENCY Commerce & Economic Development

CATEGORY Development

PROGRAM Economic Development

TITLE Commercial Fishing Loan Act

PAGE 1 OF 2

REVISED DATE

**FY 86**

**00019**

(Description continued)

Under Section B (individuals) and Section C (partnership and corporations), loans may be made to commercial fishermen who do not have alternative sources of financing available to them for the purchase of limited entry permits, and the purchase or upgrading of commercial fishing vessels and gear. The maximum loan amount is \$100,000; the maximum maturity is 15 years and the interest rate is 10-1/2%.

25% Reduction: A 25% reduction in FY '86 requested general funds will result in a corresponding reduction of 28 loans that could have been made. Since permit lending is limited primarily to the State, permit financing will become the State's top priority. As a result, the reduction of all 28 loans will take place in the purchase, construction or upgrading of commercial fishing vessels and gear under Section B cannot be made.

50% Reduction: A 50% reduction in FY '86 requested general funds will result in a corresponding reduction of 50 loans that could have been made. Again, permit financing will become the State's top priority. As a result, these loans will not be made for the purchase, construction or upgrading of commercial fishing vessels and gear under Section B.

AGENCY Commerce & Economic Development

PROGRAM Development

BRU Economic Development

COMPONENT Commercial Fishing Loan Act

FY 86

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REVISED DATE

00020

L-1  
ADDITIONAL  
EXPLANATION  
FORM

OTHER FINANCIAL AND PROGRAM INFORMATION				INFORMATION FOR SUBSIDY CALCULATION			
	FY 84 ACTUAL	FY 85 AUTHORIZED	FY 86 REQUEST	STATUTORY LOAN RATE	10.5%		
ESTIMATED TOTAL SUBSIDY	1,095.9	1,182.2	1,182.2	STATUTORY MAXIMUM LOAN MATURITY	15 yrs.		
ESTIMATED RATE OF SUBSIDY	7.9%	7.9%	7.9%	APPROPRIATE U.S. TREASURY INTEREST RATE	12%		
AVERAGE LOAN SIZE	58.0	50.0	50.0	ESTIMATED COST OF FUNDS FOR BOND ISSUE	-0-		
NUMBER OF LOANS MADE	240	300	300	ARE PRINCIPAL DEFERMENTS ALLOWED? YEARS YES NO			
VALUE OF LOANS MADE ANNUALLY	13,914.8	15,000.0	15,000.0	IF YES, NUMBER OF YEARS:	_____	<input type="checkbox"/>	<input checked="" type="checkbox"/>
VALUE OF OUTSTANDING LOANS AT FY END	48,783.3	60,683.3	72,483.3	ARE INTEREST DEFERMENTS ALLOWED?	_____	<input type="checkbox"/>	<input checked="" type="checkbox"/>
AVERAGE DELINQUENCY RATE	25.2	25.0	20.0	IF YES, NUMBER OF YEARS:	_____	<input type="checkbox"/>	<input checked="" type="checkbox"/>
OTHER PROGRAM INDICATORS				IS LOAN FORGIVENESS ALLOWED?		<input type="checkbox"/>	<input checked="" type="checkbox"/>

**PROGRAM JUSTIFICATION:**

The purpose of the loan fund is to encourage and promote Alaska's commercial fishing industry and to develop a predominantly resident fishery by making low-interest, long-term fishing loans. Section A authorizes financing of limited entry permits and is presently the only active source of funding for permits. Section B authorizes financing of permits, vessels and gear for commercial fishermen who, because of marginal earnings and credit history, cannot obtain financing from private lending institutions. Low-interest, long-term fishing loans with relaxed credit requirements would assure continuation of current lifestyles for many Alaskans and will help to retain limited entry permits in rural Alaska. The current loan subsidy should help to promote one of Alaska's main revenue resources as well as reduce the financial aid given to rural and coastal Alaskan fishing communities through the Departments of Labor and Health & Social Services.

Expected economic benefits will be seen in the growth of Alaska's fishing industry, by creating direct jobs, and by assisting in maintaining the percentage of Alaskans holding limited entry permits. The loan program strengthens and diversifies Alaska's economic base by supporting a self-sustaining, private economic base in rural and coastal Alaska.

**L2** LOAN PROGRAM  
JUSTIFICATION

(6/84)-12

AGENCY Commerce & Economic Development

CATEGORY Development

PROGRAM Economic Development

TITLE Commercial Fishing Loan Act

**FY 86**

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REVISED DATE \_\_\_\_\_

**00021**

TITLE		LOCATION		AGENCY PRIORITY	NAME AND PHONE OF AGENCY CONTACT	
Fisheries Enhancement Loan Program		Statewide		2	Paul Arnoldt 465-2510	
PROGRAM FUNDING	FY 84	FY 85	FY 86	GOVERNOR	OTHER FINANCIAL INFORMATION (INCLUDING FY 85)	TOTAL
TOTAL ANNUAL LOAN DEMAND	6,775.8	15,260.0	6,857.0*	6,857.0	TOTAL APPROPRIATIONS	47,500.0
TOTAL APPROPRIATIONS AND REQUESTS	6,500.0	5,000.0	-0-		TOTAL INTEREST RETAINED	-0-
1002 FEDERAL RECEIPTS	-0-	-0-	-0-		TOTAL BONDS ISSUED	N/A
1004 GENERAL FUNDS	6,500.0	5,000.0	2,071.7	2,071.7	BONDS AUTHORIZED BUT NOT ISSUED	N/A
1028 PROGRAM RECEIPTS	-0-	-0-	-0-		TOTAL PROGRAM FUNDING	47,500.0
1006 GENERAL OBLIGATION BONDS	-0-	-0-	-0-		WHAT ARE THE TOTAL ADMINISTRATIVE COSTS FOR OPERATING THE LOAN PROGRAM FOR FY 86?	
OTHER	-0-	-0-	-0-		\$150.2	
TOTAL OTHER PROGRAM FUNDING	15,496.9	15,045.3	4,785.3		WHAT AMOUNT OF TOTAL ADMINISTRATIVE COSTS ARE OBTAINED FROM LOAN INTEREST, PRINCIPAL OR FEES?	
ESTIMATED CARRY FORWARD BALANCE	15,190.9	15,045.3	4,785.3		None	
INTEREST RETAINED	56.0	-0-	-0-			
PRINCIPAL REPAYED	250.0	-0-	-0-			

DESCRIBE THE PROGRAM AND EXPLAIN IMPACTS ON THE PROGRAM OF RECEIVING IN FY 86 75% OF FY 85 AUTHORIZED GENERAL FUNDS AND 50% OF FY 85 AUTHORIZED GENERAL FUNDS:

Description: This program promotes the private ownership of salmon hatcheries by qualified nonprofit corporations for the purpose of contributing to the rehabilitation of Alaska's salmon fishery. These State loans further the economic development of commercial and sportfishing industries and benefit subsistence fisheries.

AS 16.10.500-620 authorizes loans for hatchery planning, construction and operation and for enhancement and rehabilitation activities, including, but not limited to, lake fertilization and habitat improvement. The maximum loan amount is \$10,000,000 per project for a qualified regional aquaculture association and \$1,000,000 per project for a local nonprofit corporation as approved by the regional aquaculture association. The maximum loan maturity is 30 years and the interest rate is 9-1/2%. This is a revolving loan fund which means that, as payments are collected, then those funds become available to be lent out to new borrowers. Interest does not accrue during the initial period of the loan, which is a period of time (as determined by the Commissioner), of not less than six years nor more than 10 years from the date the loan is made. In addition, repayment of principal and interest does not begin until after this initial period. Payments are generally made on an annual basis.

\*Includes contingency loans (see page 6 of 8).

<b>L1</b>	<b>LOAN PROGRAM DESCRIPTION</b>
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(6/84)-11

AGENCY Commerce & Economic Development  
 CATEGORY Economic Development  
 PROGRAM Investments  
 TITLE Fisheries Enhancement Loan Program

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REVISED DATE	11/08/84		

FY 86

00622

(Description continued)

25% Reduction: A 25% reduction in FY '86 requested general funds will result in a reduction in the number of loans that could be made. Operation loans to existing facilities would receive highest priority and would account for \$2,955,000 of the FY '86 request. This would leave \$3,384,175 available to fund capital improvement and contingency loans that are estimated to be \$3,902,000. Some capital improvement and contingency loans to existing facilities would not be funded, placing the financial feasibility of the facilities in jeopardy.

50% Reduction: A 50% reduction in FY '86 requested general funds would have a more drastic effect. Again, continuation of operating loans would account for \$2,955,000 leaving \$2,866,150 available to make capital improvement and contingency loans to existing hatchery facilities capital improvement and contingency loans again are estimated to be \$3,902,000. The shortfall would require allocation of loans for capital improvement and contingencies, most likely on a first-come-first-serve basis. This also would mean that loans to existing facilities would not be funded, placing the financial feasibility of these facilities in jeopardy.

The Governor has placed a moratorium on loans for new hatcheries in FY '85. The Governor's Mini-cabinet on Fisheries is reviewing State policy on all hatchery development in the State. The following summary indicates which projects will be funded under the moratorium in FY '85 and if continued in FY '86 as well as additional proposed projects which would not be funded under a moratorium in FY '85 or FY '86.

PROJECTS NOT SUBJECT TO MORATORIUM AND TO BE FUNDED IN FY '85

Operation Loan Requests - During the start up period of each hatchery, until broodstock and surplus returns can be built to capacity, assistance in meeting the annual operating costs will be given in the form of operating loans. Without these loans most facilities would be forced to close their doors.

<u>Facility Name</u>	<u>FY '85 Request</u>
Alaska Aquaculture Foundation (Burnett Inlet)	\$ 80,000
Armstrong-Keta, Inc. (Port Armstrong)	251,000

AGENCY Commerce & Economic Development

PROGRAM Economic Development

BRU Investments

COMPONENT Fisheries Enhancement Loan Program



ADDITIONAL  
EXPLANATION  
FORM

(6/84)-ae1

FY 86

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REVISED DATE 11/08/84

00023

(Description Continued)

<u>Facility Name</u>	<u>FY '85 Request</u>
Cook Inlet Aquaculture (Eklutna Lake)	\$ 130,000
Douglas Island Pink & Chum (Sheep Creek)	5,000
Kake Nonprofit Fishery (Gunnuk Creek)	170,000
Meyers Chuck Aquaculture Association	98,000
Nerka, Inc. (Perry Island)	44,000
Northern Southeast Regional Aquaculture Association (Salmon Creek)	300,000
Northern Southeast Regional Aquaculture Association (Medvejie)	210,000
Southern Southeast Regional Aquaculture Association (Whitman Lake)	500,000
Southern Southeast Regional Aquaculture Association (Neets Bay)	200,000
Tlingit Haida Fisheries (Sandy Bay)	230,000
Valdez Fisheries Development (Solomon Gulch)	450,000
Additional Requests and Increases	300,000
TOTAL Operation Loans	\$ 2,968,000

Capital Improvement Loans - These loans are to be made to existing facilities who are building in phases or purchasing capital items to bring a facility to its maximum permitted potential.

<u>Facility Name</u>	<u>FY '85 Request</u>
Alaska Aquaculture Foundation (Burnett Inlet)	\$ 300,000
Armstrong-Keta, Inc. (Port Armstrong)	85,000
Cook Inlet Aquaculture (Eklutna Lake)	200,000
Kake Nonprofit Fishery (Gunnuk Creek)	85,000
Meyers Chuck Aquaculture Association	44,000
Northern Southeast Regional Aquaculture Association (Salmon Creek)	500,000
Southern Southeast Regional Aquaculture Association (Whitman Lake)	50,000
Southern Southeast Regional Aquaculture Association (Neets Bay)	150,000
Valdez Fisheries Development (Solomon Gulch)	300,000
TOTAL Capital Improvement Loans	\$ 1,714,000

AGENCY Commerce & Economic Development

PROGRAM Economic Development

BRU Investments

COMPONENT Fisheries Enhancement Loan Program

FY 86

00024

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REVISED DATE 10/23/84

ADDITIONAL  
EXPLANATION  
FORM

L-1

(Description Continued)

Additional new construction projects to be funded in FY '85:

Prince William Sound Aquaculture Association (Ester Lake) new construction	\$10,000,000
Meyers Chuck Aquaculture Association	570,000
TOTAL	<u>\$10,578,000</u>

SUMMARY OF PROJECTS TO BE FUNDED IN FY '85:

Operations Loans	\$ 2,968,000
Capital Improvements	1,714,000
Additional New Construction Projects	<u>10,578,000</u>
TOTAL	<u>\$15,260,000</u>

PROJECTS SUBJECT TO MORATORIUM AND NOT FUNDED IN FY '85:

Preconstruction Loans - These loans are made to preliminary permit holders who need engineering work done before ADF&G will issue a final permit.

<u>Facility Name</u>	<u>FY '85 Request</u>
Douglas Island Pink & Chum (Fish Creek)	\$ 100,000
Northern Southeast Regional Aquaculture Association (Medvejie)	125,000
Projects Receiving New Permits	104,000
TOTAL, Preconstruction Loans	<u>\$ 329,000</u>

AGENCY Commerce & Economic Development

PROGRAM Economic Development

BRU Investments  
Fisheries Enhancement Loan  
Program

COMPONENT

FY 86

L-1

ADDITIONAL  
EXPLANATION  
FORM

PAGE 4 OF 8  
10/25/84  
REVISED DATE

00025

(Description Continued)

New Construction Loans - for the initial phase of new facilities.

<u>Facility Name</u>	<u>FY '85 Request</u>
Douglas Island Pink & Chum (Fish Creek)	\$ 3,000,000
Nerka, Inc. (Perry Island)	861,000
Northern Southeast Regional Aquaculture Association (Medvejie)	1,500,000
Projects Not Yet Permitted	1,200,000
TOTAL, New Construction Loans	<u>\$ 6,561,000</u>

SUMMARY OF PROJECTS NOT FUNDED IN FY '85

Preconstruction Loans	\$ 329,000
New Construction Loans	6,561,000
TOTAL	<u>\$ 6,890,000</u>

PROJECTS NOT SUBJECT TO MORATORIUM AND TO BE FUNDED IN FY '86

<u>Operations Loans</u>	<u>FY '86 Request</u>
Alaska Aquaculture Foundation (Burnett Inlet)	\$ 130,000
Armstrong-Keta (Port Armstrong)	250,000
Cook Inlet Aquaculture Association (Eklutna Lake)	150,000
Douglas Island Pink & Chum (Sheep Creek)	225,000
Kake Nonprofit (Gunnuck Creek)	195,000
Meyers Chuck Aquaculture Association (Meyers Chuck)	145,000

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PROGRAM Economic Development

BRU Investments

COMPONENT Fisheries Enhancement Loan Program

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(Description Continued)

Northern Southeast Regional Aquaculture Association (Medvejie)	250,000
Prince William Sound Aquaculture Association (Ester Lake)	750,000
Southern Southeast Regional Aquaculture Association (Neets Bay)	200,000
Tlingit-Haida Fisheries (Sandy Bay)	410,000
Valdez Fish Development Association (Solomon Gulch)	450,000
TOTAL	<u>\$ 2,955,000</u>

Capital Improvement Loans

FY '86 Request

Alaska Aquaculture Foundation (Burnett Inlet)	\$ 50,000
Kake Nonprofit (Gunnuck Creek)	155,000
Meyers Chuck Aquaculture Association (Meyers Chuck)	75,000
Northern Southeast Regional Aquaculture Association (Medvejie)	200,000
Southern Southeast Regional Aquaculture Association (Neets Bay)	1,000,000
Tlingit-Haida Fisheries (Sandy Bay)	272,000
Valdez Fish Development Association (Solomon Gulch)	150,000
TOTAL	<u>\$ 1,902,000</u>

Contingency

Both private nonprofit and regional aquaculture association hatcheries have experienced unscheduled shortfalls in funds due to inadequate returns on fish, natural disasters and other contingencies.

AGENCY Commerce & Economic Development

PROGRAM Economic Development

BRU Investments

COMPONENT Fisheries Enhancement Loan  
Program

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(Description Continued)

Based on this experience, the department anticipates that by the end of FY '86 an additional \$2,000,000 will be necessary for these kinds of loans to assure the viability of existing hatchery operations. Management of the return of fish to the hatcheries to permit economic operation of the hatcheries is a problem that is being addressed by the Division of Commercial Fisheries, Department of Fish and Game.

TOTAL \$ 2,000,000

SUMMARY OF PROJECTS TO BE FUNDED:

Operations Loans	\$ 2,955,000
Capital Improvement Loans	1,902,000
SUBTOTAL	\$ 4,857,000
Contingency	2,000,000
TOTAL	\$ 6,857,000

PROJECTS SUBJECT TO MORATORIUM AND NOT FUNDED IN FY '86

Preconstruction Loans

Cook Inlet Aquaculture Association (Ekultna Lake)	\$ 250,000
Gro-Fish Incorporated (Santa Ana Creek)	50,000
Kodiak Regional Aquaculture Association	500,000
TOTAL	\$ 800,000

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PROGRAM Economic Development

BRU Investments

COMPONENT Fisheries Enhancement Loan Program

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(Description continued)

New Construction Loans

Douglas Island Pink and Chum (Eastern)	\$ 5,000,000
Douglas Island Pink and Chum (Fish Creek)	3,000,000
Gro-Fish Incorporated (Santa Ana Creek)	155,000
TOTAL	<u>\$ 8,155,000</u>

Operations Loans

Douglas Island Pink and Chum (Eastern)	\$ 300,000
Douglas Island Pink and Chum (Fish Creek)	250,000
Gro-Fish Incorporated (Santa Ana Creek)	182,000
Kodiak Regional Aquaculture Association	200,000
Nerka	200,000
	<u>\$ 1,132,000</u>

SUMMARY OF PROJECTS NOT FUNDED IN FY '86

Preconstruction	\$ 800,000
New Construction	8,155,000
Operations	1,132,000
TOTAL	<u>\$10,087,000</u>

AGENCY Commerce & Economic Development

PROGRAM Economic Development

BRU Investments

COMPONENT Fisheries Enhancement Loan  
Program

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ADDITIONAL  
EXPLANATION  
FORM

OTHER FINANCIAL AND PROGRAM INFORMATION				INFORMATION FOR SUBSIDY CALCULATION			
	FY 84 ACTUAL	FY 85 AUTHORIZED	FY 86 REQUEST	STATUTORY LOAN RATE	9 1/2%		
ESTIMATED TOTAL SUBSIDY	3,912.6	8,811.7	3,959.5	STATUTORY MAXIMUM LOAN MATURITY	30 yrs.		
ESTIMATED RATE OF SUBSIDY	57.7	57.7	57.7	APPROPRIATE U.S. TREASURY INTEREST RATE	12%		
AVERAGE LOAN SIZE	374.4	610.4	269.8*	ESTIMATED COST OF FUNDS FOR BOND ISSUE	-0-		
NUMBER OF LOANS MADE	18	25	18*	ARE PRINCIPAL DEFERMENTS ALLOWED?	YEARS	YES	NO
VALUE OF LOANS MADE ANNUALLY	6,775.8	15,260.0	6,857.2	IF YES, NUMBER OF YEARS:	6-10	<input checked="" type="checkbox"/>	<input type="checkbox"/>
VALUE OF OUTSTANDING LOANS AT FY END	27,108.2	42,368.2	49,225.2	ARE INTEREST DEFERMENTS ALLOWED?	6-10	<input checked="" type="checkbox"/>	<input type="checkbox"/>
AVERAGE DELINQUENCY RATE	-0-	-0-	-0-	IF YES, NUMBER OF YEARS:			
OTHER PROGRAM INDICATORS				IS LOAN FORGIVENESS ALLOWED?		<input checked="" type="checkbox"/>	<input type="checkbox"/>
				Interest Only - First six years			

**PROGRAM JUSTIFICATION:**

Long-term, low-interest loans to qualified nonprofit corporations will enhance the development of Alaska's salmon resources, increase egg production, and create additional jobs. The measure of success of the program will be increased egg capacity due to construction of new nonprofit hatcheries and funding of operational and enhancement loans for existing nonprofit facilities.

Egg production should increase by 90.0 million eggs as a result of three new loans to be made in FY '86. In addition, a total of 11 operational and enhancement loans will be made. Existing facilities currently have a combined egg capacity of 633.7 million eggs.

Financing for these projects is not available from the private sector because of the subsidized interest rates and liberal loan terms necessary to make the projects feasible. Private financial institutions cannot afford to forgive interest and forego principal payments for a six-to-ten year period, nor incur the high risk involved in these loans. It takes several years before revenue from the sale of returning fish is available to make payments.

\*Does not include contingency loans.

**L2**  
**LOAN PROGRAM  
JUSTIFICATION**

(6/84)-12

AGENCY Commerce & Economic Development  
 CATEGORY Economic Development  
 PROGRAM Investments  
 TITLE Fisheries Enhancement Loan  
Program

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**00030**

TITLE		LOCATION			AGENCY PRIORITY	NAME AND PHONE OF AGENCY CONTACT	
Alternative Technology and Energy Revolving Loan Fund		Statewide				Paul Arnoldt 465-2510	
PROGRAM FUNDING	FY 84	FY 85	FY 86	GOVERNOR	OTHER FINANCIAL INFORMATION (INCLUDING FY 85)		TOTAL
TOTAL ANNUAL LOAN DEMAND	3,509.4	5,290.0	4,050.0	3,334.5	TOTAL APPROPRIATIONS		15,035.4
TOTAL APPROPRIATIONS AND REQUESTS	2,400.0	1,000.0	1,775.5		TOTAL INTEREST RETAINED		1,774.9
1002 FEDERAL RECEIPTS	-0-	-0-	-0-		TOTAL BONDS ISSUED		-0-
1004 GENERAL FUNDS	2,400.0	1,000.0	1,775.5	1,060.0	BONDS AUTHORIZED BUT NOT ISSUED		-0-
1028 PROGRAM RECEIPTS	-0-	-0-	-0-		TOTAL PROGRAM FUNDING		16,810.3
1006 GENERAL OBLIGATION BONDS	-0-	-0-	-0-		WHAT ARE THE TOTAL ADMINISTRATIVE COSTS FOR OPERATING THE LOAN PROGRAM FOR FY 86?		
OTHER	-0-	-0-	-0-		\$398.5		
TOTAL OTHER PROGRAM FUNDING	4,286.4	4,714.5	2,274.5		WHAT AMOUNT OF TOTAL ADMINISTRATIVE COSTS ARE OBTAINED FROM LOAN INTEREST, PRINCIPAL OR FEES?		
ESTIMATED CARRY FORWARD BALANCE	1,897.7	3,053.2	424.5		None		
INTEREST RETAINED	524.9	500.0	550.0				
PRINCIPAL REPAYED	1,863.8	1,161.3	1,300.0				

DESCRIBE THE PROGRAM AND EXPLAIN IMPACTS ON THE PROGRAM OF RECEIVING IN FY 86 75% OF FY 85 AUTHORIZED GENERAL FUNDS AND 50% OF FY 85 AUTHORIZED GENERAL FUNDS:

**Description:** AS 45.88.010-500 authorizes making loans for energy production utilizing energy sources other than fossil or nuclear fuel. The maximum loan amount is \$30,000; the maximum maturity is 20 years and the interest rate is 5% for the first \$15,000 of the loan and 15% for the amount of the loan that exceeds \$15,000. This is a revolving loan fund which means that, as payments are collected, then those funds become available to be lent out to new borrowers. Interest accrues from the date of the loan and is generally payable on a monthly basis. Loan projects will emphasize the use of renewable energy resources within the State as opposed to nonrenewable resources. These loans will promote economic development in the alternative energy industry and the construction industry.

**25% Reduction:** A 25% reduction in FY '86 authorized funding will result in a corresponding reduction of 113 loans that could have been made. Lending priorities that emphasize wood stoves, multi-fuel furnaces, wind and hydroelectric systems as top priorities would be established. This will result in a reduction in passive energy systems such as solar heating units and solar sunspaces.

<b>L1</b>	<b>LOAN PROGRAM DESCRIPTION</b>
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(6/84)-11

AGENCY Commerce & Economic Development  
Economic Development

CATEGORY \_\_\_\_\_

PROGRAM Investments  
Alternative Technology and  
Energy Revolving Loan Fund

TITLE \_\_\_\_\_

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(Description continued)

50% Reduction: A 50% reduction in FY '86 authorized funding will result in a corresponding reduction of 225 loans that could have been made. Again, woodstoves, multi-furnaces, wind and hydro-electric systems would be identified as top priorities. These loans will be in lieu of other types of energy loans.

AGENCY Commerce & Economic Development

PROGRAM Economic Development

BRU Investments

COMPONENT Alternative Technology and  
Energy Revolving Loan Fund

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OTHER FINANCIAL AND PROGRAM INFORMATION				INFORMATION FOR SUBSIDY CALCULATION			
	FY 84 ACTUAL	FY 85 AUTHORIZED	FY 86 REQUEST	STATUTORY LOAN RATE	5% up to \$15,000 *15% over \$15,000		
ESTIMATED TOTAL SUBSIDY	1,361.9	2,052.8	1,571.6	STATUTORY MAXIMUM LOAN MATURITY	20		
ESTIMATED RATE OF SUBSIDY	38.8%	38.8%	38.8%	APPROPRIATE U.S. TREASURY INTEREST RATE	12%		
AVERAGE LOAN SIZE	9.0	9.2	9.2	ESTIMATED COST OF FUNDS FOR BOND ISSUE	N/A		
NUMBER OF LOANS MADE	392	575	450	ARE PRINCIPAL DEFERMENTS ALLOWED? YEARS YES NO			
VALUE OF LOANS MADE ANNUALLY	3,509.4	5,290.0	4,050.0	IF YES, NUMBER OF YEARS:	_____	<input type="checkbox"/>	<input checked="" type="checkbox"/>
VALUE OF OUTSTANDING LOANS AT FY END	11,571.2	15,699.9	18,449.9	ARE INTEREST DEFERMENTS ALLOWED?	_____	<input type="checkbox"/>	<input checked="" type="checkbox"/>
AVERAGE DELINQUENCY RATE	8.0	8.0	7.0	IF YES, NUMBER OF YEARS:	_____	<input type="checkbox"/>	<input checked="" type="checkbox"/>
OTHER PROGRAM INDICATORS				IS LOAN FORGIVENESS ALLOWED?		<input type="checkbox"/>	<input checked="" type="checkbox"/>

**PROGRAM JUSTIFICATION:**

The purpose of the loan fund is to encourage the use of renewable energy resources within Alaska and limit Alaska's dependence on nonrenewable resources. Recognizing that it takes several years to achieve substantial energy savings, a long-term, low-interest loan program was established. Although some funding is available through private lending institutions, this funding is at a higher interest rate and under stricter terms.

Long-term, low-interest loans make alternative energy projects attractive to homeowners. Energy planning and development is a goal of the State; therefore, alternative energy projects should be encouraged through State loan subsidies.

Expected economic benefits will be seen through a decrease in the number of power projects required to supply the State's energy needs and a decrease in the State's dependence on oil and gas. Subsidizing renewable energy projects now is money which will reduce the long-term costs of additional power projects and the dependency of the State on fossil fuel.

\* For purposes of subsidy calculation, a composite interest rate of 5.25 per cent is assumed. This is based upon actual data in FY '84.

**L2**  
**LOAN PROGRAM  
JUSTIFICATION**

AGENCY Commerce & Economic Development

CATEGORY Economic Development

PROGRAM Investments

TITLE Alternative Technology and  
Energy Revolving Loan Fund

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Some of the types of loans being made under this program that have shown to be cost-effective are catalytic wood-stoves, multi-fuel furnaces, wind generators and hydroelectric systems. Solar heating units and solar sunspaces are not proving to be as cost effective as these other types of energy loans.

L-2

ADDITIONAL  
EXPLANATION  
FORM

AGENCY Commerce & Economic Development

PROGRAM Economic Development

BRU Investments

COMPONENT Alternative Technology and  
Energy Revolving Loan Fund

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TITLE		LOCATION			AGENCY PRIORITY	NAME AND PHONE OF AGENCY CONTACT	
DeLong Mountains Regional Transportation Project		Northwest Alaska				Bertram Wagon 274-1651	
PROGRAM FUNDING	FY 84	FY 85	FY 86	GOVERNOR	OTHER FINANCIAL INFORMATION (INCLUDING FY 85)		TOTAL
TOTAL ANNUAL LOAN DEMAND			18,000.0	18,000.0	TOTAL APPROPRIATIONS		
TOTAL APPROPRIATIONS AND REQUESTS			18,000.0		TOTAL INTEREST RETAINED		
1002 FEDERAL RECEIPTS					TOTAL BONDS ISSUED		
1004 GENERAL FUNDS			18,000.0		BONDS AUTHORIZED BUT NOT ISSUED		
1028 PROGRAM RECEIPTS					TOTAL PROGRAM FUNDING		
1006 GENERAL OBLIGATION BONDS					WHAT ARE THE TOTAL ADMINISTRATIVE COSTS FOR OPERATING THE LOAN PROGRAM FOR FY 86?		0.0
OTHER					WHAT AMOUNT OF TOTAL ADMINISTRATIVE COSTS ARE OBTAINED FROM LOAN INTEREST, PRINCIPAL OR FEES?		0.0
TOTAL OTHER PROGRAM FUNDING							
ESTIMATED CARRY FORWARD BALANCE							
INTEREST RETAINED							
PRINCIPAL REPAYED							

DESCRIBE THE PROGRAM AND EXPLAIN IMPACTS ON THE PROGRAM OF RECEIVING IN FY 86 75% OF FY 85 AUTHORIZED GENERAL FUNDS AND 50% OF FY 85 AUTHORIZED GENERAL FUNDS:

In FY '85, AIDA received a \$3,400.0 appropriation to design a 55 mile road and regional port system linking DeLong Mountains mineral resource area with the coast. This request will fund first year of estimated three to four years construction program for road, dock and port facilities. The total transportation project is estimated to cost approximately \$155 - \$160 million. A finance plan is being prepared that will outline alternative feasible sources of funding. User fees will be charged to pay operational costs and recover capital costs, including loan repayments. Since the finance plan has not been completed, the terms of the loan are not yet known. Hence, the extent of the subsidy requested, if any, is not known at this time.

**L1** LOAN PROGRAM DESCRIPTION

(6/84)-11

AGENCY Alaska Industrial Development Authority  
 CATEGORY Development  
 PROGRAM Economic Development Fund  
 TITLE DeLong Mountains Regional Transportation Project

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OTHER FINANCIAL AND PROGRAM INFORMATION				INFORMATION FOR SUBSIDY CALCULATION		
	FY 84 ACTUAL	FY 85 AUTHORIZED	FY 86 REQUEST	STATUTORY LOAN RATE		
ESTIMATED TOTAL SUBSIDY			**	STATUTORY MAXIMUM LOAN MATURITY		
ESTIMATED RATE OF SUBSIDY				APPROPRIATE U.S. TREASURY INTEREST RATE	12%	
AVERAGE LOAN SIZE				ESTIMATED COST OF FUNDS FOR BOND ISSUE		
NUMBER OF LOANS MADE						
VALUE OF LOANS MADE ANNUALLY				ARE PRINCIPAL DEFERMENTS ALLOWED?	YEARS	YES NO
VALUE OF OUTSTANDING LOANS AT FY END				IF YES, NUMBER OF YEARS:	_____	<input type="checkbox"/> <input type="checkbox"/>
AVERAGE DELINQUENCY RATE				ARE INTEREST DEFERMENTS ALLOWED?	_____	<input type="checkbox"/> <input type="checkbox"/>
OTHER PROGRAM INDICATORS				IF YES, NUMBER OF YEARS:	_____	<input type="checkbox"/> <input type="checkbox"/>
				IS LOAN FORGIVENESS ALLOWED?		<input type="checkbox"/> <input type="checkbox"/>

PROGRAM JUSTIFICATION:

\*\*Subsidy unknown at this time, since terms of loan have not yet been decided (see L1). If completed, project will be used to open up DeLong Mountains area to major mineral development. The initial user would be Cominco Alaska, for the Red Dog mine. This project will create an estimated 350 - 400 new direct permanent jobs, with a payroll between \$11.2 to \$12.9 million. Additionally, approximately 225 secondary and indirect jobs will be created. State taxes generated from this project are estimated to range from \$9 to \$20 million annually.

**L2** LOAN PROGRAM  
JUSTIFICATION

(6/84)-12

AGENCY Alaska Industrial Development Authority

CATEGORY Development

PROGRAM Economic Development Fund

TITLE DeLong Mountains Regional  
Transportation Project

FY 86

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TITLE		LOCATION			AGENCY PRIORITY	NAME AND PHONE OF AGENCY CONTACT
Bulk Fuel Revolving Loan Fund		Statewide				Paul Arnoldt 465-2510
PROGRAM FUNDING	FY 84	FY 85	FY 86	GOVERNOR	OTHER FINANCIAL INFORMATION (INCLUDING FY 85)	TOTAL
TOTAL ANNUAL LOAN DEMAND	1,979.5	1,700.0	1,700.0		TOTAL APPROPRIATIONS	3,500.0
TOTAL APPROPRIATIONS AND REQUESTS	-0-	-0-	-0-		TOTAL INTEREST RETAINED	-0-
1002 FEDERAL RECEIPTS	-0-	-0-	-0-		TOTAL BONDS ISSUED	-0-
1004 GENERAL FUNDS	-0-	-0-	-0-		BONDS AUTHORIZED BUT NOT ISSUED	-0-
1028 PROGRAM RECEIPTS	-0-	-0-	-0-		TOTAL PROGRAM FUNDING	3,500.0
1006 GENERAL OBLIGATION BONDS	-0-	-0-	-0-		WHAT ARE THE TOTAL ADMINISTRATIVE COSTS FOR OPERATING THE LOAN PROGRAM FOR FY 86?	\$78.7
OTHER	-0-	-0-	-0-		WHAT AMOUNT OF TOTAL ADMINISTRATIVE COSTS ARE OBTAINED FROM LOAN INTEREST, PRINCIPAL OR FEES?	None
TOTAL OTHER PROGRAM FUNDING	2,509.0	2,609.4	2,759.4			
ESTIMATED CARRY FORWARD BALANCE	1,107.4	609.4	909.4			
INTEREST RETAINED	-0-	-0-	-0-			
PRINCIPAL REPAYED	1,401.6	2,000.0	1,850.0			

DESCRIBE THE PROGRAM AND EXPLAIN IMPACTS ON THE PROGRAM OF RECEIVING IN FY 86 75% OF FY 85 AUTHORIZED GENERAL FUNDS AND 50% OF FY 85 AUTHORIZED GENERAL FUNDS:

The loan program provides financing for small communities to purchase bulk fuel oil. An organized municipality or unincorporated village with a population under 2,000, or an individual endorsed by the municipality may apply for a loan. Depending upon a community's needs, up to \$50,000 can be borrowed. In most cases, a community is not required to pay any interest on its first bulk fuel loan. An interest rate of 5 percent may be assessed on a community's second bulk fuel loan, and an interest rate based upon the municipal bond rate may be charged on subsequent loans. A bulk fuel loan must be repaid within one year.

No general fund appropriation is requested in FY '86. Loans will be made from the existing loan fund balance and repayments of principal and interest from prior loans.

**L1** LOAN PROGRAM DESCRIPTION

AGENCY Commerce & Economic Development  
 CATEGORY Development  
 PROGRAM Economic Development  
Bulk Fuel Revolving Loan Fund  
 TITLE \_\_\_\_\_

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FY 86

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OTHER FINANCIAL AND PROGRAM INFORMATION				INFORMATION FOR SUBSIDY CALCULATION		
	FY 84 ACTUAL	FY 85 AUTHORIZED	FY 86 REQUEST	STATUTORY LOAN RATE	*	
ESTIMATED TOTAL SUBSIDY	79.1	48.8	37.3	STATUTORY MAXIMUM LOAN MATURITY	1 year	
ESTIMATED RATE OF SUBSIDY	4.0%	2.9%	2.2%	APPROPRIATE U.S. TREASURY INTEREST RATE	12%	
AVERAGE LOAN SIZE	38.8	38.8	38.8	ESTIMATED COST OF FUNDS FOR BOND ISSUE	N/A	
NUMBER OF LOANS MADE	51	44	44	ARE PRINCIPAL DEFERMENTS ALLOWED?	YEARS	YES NO
VALUE OF LOANS MADE ANNUALLY	1,979.5	1,700.0	1,700.0	IF YES, NUMBER OF YEARS:	_____	<input type="checkbox"/> <input checked="" type="checkbox"/>
VALUE OF OUTSTANDING LOANS AT FY END	403.9	400.0	400.0	ARE INTEREST DEFERMENTS ALLOWED?	_____	<input type="checkbox"/> <input checked="" type="checkbox"/>
AVERAGE DELINQUENCY RATE	12%	12%	12%	IF YES, NUMBER OF YEARS:	_____	<input type="checkbox"/> <input checked="" type="checkbox"/>
OTHER PROGRAM INDICATORS				IS LOAN FORGIVENESS ALLOWED?	_____	<input type="checkbox"/> <input checked="" type="checkbox"/>

**PROGRAM JUSTIFICATION:**

This loan program, established in 1980, is to assist communities in purchasing bulk fuel. A community, or a private individual who has written endorsement from the governing body of the community is eligible for a loan. The program is part of the overall goal of the Investments BRU: "to promote economic development through direct State lending within those industries that are not adequately served by the private sector." The program intended to reduce the cost of energy in the State by promoting regional and local energy self-sufficiency and development of efficient methods to distribute local energy resources.

Economic benefits from the program consist primarily in creating economies of scale for small communities in purchasing bulk fuel and the avoidance of high cost emergency fuel shipments in the winter. Given the magnitude of the subsidy, the direct economic benefits that can accrue to a community are a highly effective way of distributing State resources.

If this program was eliminated, private financial institutions might fill the need for this assistance. However, it is unlikely that the terms of such loans would be as favorable as the loans under this program and collateral requirements might be imposed.

\* The interest rate under the program varies according to the number of prior loans under the program. See 3 AAC 87.030. For purposes of subsidy calculation interest rates are assumed to be 4.5% in FY '84, 6.5% in FY '85 and 8.0% in FY '86.

AGENCY Commerce & Economic Development

CATEGORY Development

PROGRAM Economic Development

TITLE Bulk Fuel Revolving

Loan Fund

**L2**

**LOAN PROGRAM  
JUSTIFICATION**

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**FY 86**

**00038**

TITLE		LOCATION			AGENCY PRIORITY	NAME AND PHONE OF AGENCY CONTACT	
Child Care Facility Revolving Loan Fund		Statewide				Paul Arnoldt 465-2510	
PROGRAM FUNDING	FY 84	FY 85	FY 86	GOVERNOR	OTHER FINANCIAL INFORMATION (INCLUDING FY 85)		TOTAL
TOTAL ANNUAL LOAN DEMAND	391.4	450.0	450.0		TOTAL APPROPRIATIONS		1,578.5
TOTAL APPROPRIATIONS AND REQUESTS	869.5	-0-	-0-		TOTAL INTEREST RETAINED		117.4
1002 FEDERAL RECEIPTS	-0-	-0-	-0-		TOTAL BONDS ISSUED		-0-
1004 GENERAL FUNDS	869.5	-0-	-0-		BONDS AUTHORIZED BUT NOT ISSUED		-0-
1028 PROGRAM RECEIPTS	-0-	-0-	-0-		TOTAL PROGRAM FUNDING		1,695.9
1006 GENERAL OBLIGATION BONDS	-0-	-0-	-0-		WHAT ARE THE TOTAL ADMINISTRATIVE COSTS FOR OPERATING THE LOAN PROGRAM FOR FY 86?		
OTHER	-0-	-0-	-0-				\$26.7
TOTAL OTHER PROGRAM FUNDING	509.9	1,038.6	695.6		WHAT AMOUNT OF TOTAL ADMINISTRATIVE COSTS ARE OBTAINED FROM LOAN INTEREST, PRINCIPAL OR FEES?		
ESTIMATED CARRY FORWARD BALANCE	355.1	902.6	588.6		None		
INTEREST RETAINED	31.5	36.0	42.0				
PRINCIPAL REPAID	123.3	100.0	65.0				

DESCRIBE THE PROGRAM AND EXPLAIN IMPACTS ON THE PROGRAM OF RECEIVING IN FY 86 75% OF FY 85 AUTHORIZED GENERAL FUNDS AND 50% OF FY 85 AUTHORIZED GENERAL FUNDS:

The loan program provides financing for the construction, renovation, or purchase of equipment for the operation of child care facilities in the State. Depending upon the needs of the applicant, up to \$50,000 can be borrowed at an interest rate of 7 percent on the outstanding loan balance. Up to 20 years may be allowed to repay the loan. Collateral will be required to secure the loan.

No general fund appropriation is requested in FY '86. Loans will be made from the existing loan fund balance and repayments of principal and interest from prior loans.

**L1** LOAN PROGRAM DESCRIPTION

AGENCY Commerce & Economic Development

CATEGORY Development

PROGRAM Economic Development  
Child Care Facility Revolving

TITLE Loan Fund

**FY 86**

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OTHER FINANCIAL AND PROGRAM INFORMATION				INFORMATION FOR SUBSIDY CALCULATION			
	FY 84 ACTUAL	FY 85 AUTHORIZED	FY 86 REQUEST	STATUTORY LOAN RATE	7%		
ESTIMATED TOTAL SUBSIDY	115.9	133.3	133.3	STATUTORY MAXIMUM LOAN MATURITY	20 years		
ESTIMATED RATE OF SUBSIDY	29.6%	29.6%	29.6%	APPROPRIATE U.S. TREASURY INTEREST RATE	12%		
AVERAGE LOAN SIZE	35.6	37.5	37.5	ESTIMATED COST OF FUNDS FOR BOND ISSUE	N/A		
NUMBER OF LOANS MADE	11	12	12	ARE PRINCIPAL DEFERMENTS ALLOWED? YEARS YES NO			
VALUE OF LOANS MADE ANNUALLY	391.4	450.0	450.0	IF YES, NUMBER OF YEARS:	_____	<input type="checkbox"/>	<input checked="" type="checkbox"/>
VALUE OF OUTSTANDING LOANS AT FY END	708.6	1,058.6	1,443.6	ARE INTEREST DEFERMENTS ALLOWED?	_____	<input type="checkbox"/>	<input checked="" type="checkbox"/>
AVERAGE DELINQUENCY RATE	5.0	5.0	3.0	IF YES, NUMBER OF YEARS:	_____	<input type="checkbox"/>	<input checked="" type="checkbox"/>
OTHER PROGRAM INDICATORS				IS LOAN FORGIVENESS ALLOWED?		<input type="checkbox"/>	<input checked="" type="checkbox"/>

**PROGRAM JUSTIFICATION:**

This loan program, established in 1976, is intended to make funds available for the construction, renovation and equipping of child care facilities, including private nonprofit child care facilities. This program is part of the overall goal of the Investments BRU: "to promote economic development through direct State lending within those industries that are not adequately served by the private sector." Loans under the program will make additional child care facilities available statewide.

Success of the program is generally measured by the number of new facilities opened pursuant to loans granted by the department and the number of new child care slots created. The overall level of subsidy is modest when compared to the social and economic benefits of the program. The availability of child care services in the State permits many individuals to enter the workforce and engage in productive careers.

While loans from private financial institutions would be available to potential borrowers under this program if the program were discontinued, it would be at higher interest rates. Additionally, there would be a substantial risk that borrowers might be crowded out by other requests for financing from more traditional enterprises.

**L2** LOAN PROGRAM  
JUSTIFICATION

(6/84)-12

AGENCY Commerce & Economic Development

CATEGORY Development

PROGRAM Economic Development

TITLE Child Care Facility

Revolving Loan Fund

**FY 86**

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REVISED DATE

**00040**

TITLE		LOCATION			AGENCY PRIORITY	NAME AND PHONE OF AGENCY CONTACT
Historical District Revolving Loan Fund		Statewide				Paul Arnoldt 465-2510
PROGRAM FUNDING	FY 84	FY 85	FY 86	GOVERNOR	OTHER FINANCIAL INFORMATION (INCLUDING FY 85)	TOTAL
TOTAL ANNUAL LOAN DEMAND	100.0	150.0	150.0		TOTAL APPROPRIATIONS	1,200.0
TOTAL APPROPRIATIONS AND REQUESTS	500.0	-0-	-0-		TOTAL INTEREST RETAINED	76.9
1002 FEDERAL RECEIPTS	-0-	-0-	-0-		TOTAL BONDS ISSUED	-0-
1004 GENERAL FUNDS	500.0	-0-	-0-		BONDS AUTHORIZED BUT NOT ISSUED	-0-
1028 PROGRAM RECEIPTS	-0-	-0-	-0-		TOTAL PROGRAM FUNDING	1,276.9
1006 GENERAL OBLIGATION BONDS	-0-	-0-	-0-		WHAT ARE THE TOTAL ADMINISTRATIVE COSTS FOR OPERATING THE LOAN PROGRAM FOR FY 86?	\$13.4
OTHER	-0-	-0-	-0-		WHAT AMOUNT OF TOTAL ADMINISTRATIVE COSTS ARE OBTAINED FROM LOAN INTEREST, PRINCIPAL OR FEES?	None
TOTAL OTHER PROGRAM FUNDING	496.6	1,019.7	891.9			
ESTIMATED CARRY FORWARD BALANCE	475.8	997.7	869.7			
INTEREST RETAINED	17.4	18.0	17.7			
PRINCIPAL REPAID	3.4	4.0	4.5			
DESCRIBE THE PROGRAM AND EXPLAIN IMPACTS ON THE PROGRAM OF RECEIVING IN FY 86 75% OF FY 85 AUTHORIZED GENERAL FUNDS AND 50% OF FY 85 AUTHORIZED GENERAL FUNDS:						
<p>The loan program is for the restoration, improvement, rehabilitation, or maintenance of historical buildings. Individuals 18 years old or older, firms, businesses or municipalities may apply for a loan. The building must be located in a historical district and the project must be approved by a local Historical District Commission and by the Historic Sites Advisory Committee. Up to \$250,000 can be borrowed under the loan program. An interest rate of 7 1/2 percent per year will be charged on the total amount of outstanding loan balance and up to 30 years may be allowed for repayment. Collateral is required to secure loans.</p> <p>No general fund appropriation is requested in FY '86. Loans will be made from the existing balance of the loan fund.</p>						

<b>L1</b>	<b>LOAN PROGRAM DESCRIPTION</b>
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AGENCY Commerce & Economic Development  
 CATEGORY Development  
 PROGRAM Economic Development  
 TITLE Historical District Revolving Loan Fund

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**FY 86**

**00041**

OTHER FINANCIAL AND PROGRAM INFORMATION				INFORMATION FOR SUBSIDY CALCULATION		
	FY 84 ACTUAL	FY 85 AUTHORIZED	FY 86 REQUEST	STATUTORY LOAN RATE	7-1/2%	
ESTIMATED TOTAL SUBSIDY	32.0	48.0	48.0	STATUTORY MAXIMUM LOAN MATURITY	30 years	
ESTIMATED RATE OF SUBSIDY	32.0%	32.0%	32.0%	APPROPRIATE U.S. TREASURY INTEREST RATE	12%	
AVERAGE LOAN SIZE	100.0	75.0	75.0	ESTIMATED COST OF FUNDS FOR BOND ISSUE	-0-	
NUMBER OF LOANS MADE	1	2	2			
VALUE OF LOANS MADE ANNUALLY	100.0	150.0	150.0	ARE PRINCIPAL DEFERMENTS ALLOWED?	YEARS	YES <input type="checkbox"/> NO <input checked="" type="checkbox"/>
VALUE OF OUTSTANDING LOANS AT FY END	242.7	388.7	534.2	IF YES, NUMBER OF YEARS:		
AVERAGE DELINQUENCY RATE	-0-	-0-	-0-	ARE INTEREST DEFERMENTS ALLOWED?		YES <input type="checkbox"/> NO <input checked="" type="checkbox"/>
OTHER PROGRAM INDICATORS				IF YES, NUMBER OF YEARS:		
				IS LOAN FORGIVENESS ALLOWED?		YES <input type="checkbox"/> NO <input checked="" type="checkbox"/>

**PROGRAM JUSTIFICATION:**

This loan program, established in 1977, is intended to make funds available to those seeking to restore or improve buildings of historic value. Accordingly, the program is part of the overall objective of the Investments BRU - "to promote economic development through direct State lending within those industries that are not adequately served by the private sector.

In establishing the program, the Legislature declared: "It is the intent of the Legislature to foster an awareness of the need to preserve our historic past; to protect those visible aspects of our invaluable heritage so that present and future generations may continue to be enriched by the originality and strength of Alaska's architectural and cultural beginnings."

Financing projects under the program will be of benefit to the local construction and tourism industries. Most program benefits are unquantifiable, although in the subjective view of some citizens individual projects may be of great importance and value given the modest degree of the subsidy.

Absent this program, private financing for improvements to historical properties would continue to be available through traditional lending sources, although at higher interest rates. No new funds for this program are requested in FY '84. The last appropriation for the program was in FY '84. The program has little effect on private lending institutions.

**L2**  
**LOAN PROGRAM  
JUSTIFICATION**

AGENCY Commerce & Economic Development  
 CATEGORY Development  
 PROGRAM Economic Development  
Historical District  
 TITLE Revolving Loan Fund

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**FY 86**

**00042**

TITLE		LOCATION			AGENCY PRIORITY	NAME AND PHONE OF AGENCY CONTACT	
Mining Loan Fund		Statewide				Paul Arnoldt 465-2510	
PROGRAM FUNDING	FY 84	FY 85	FY 86	GOVERNOR	OTHER FINANCIAL INFORMATION (INCLUDING FY 85)		TOTAL
TOTAL ANNUAL LOAN DEMAND	3,863.2	7,000.0	4,000.0		TOTAL APPROPRIATIONS	55,000.0	
TOTAL APPROPRIATIONS AND REQUESTS	-0-	-0-	-0-		TOTAL INTEREST RETAINED	3,830.0	
1002 FEDERAL RECEIPTS	-0-	-0-	-0-		TOTAL BONDS ISSUED	-0-	
1004 GENERAL FUNDS	-0-	-0-	-0-		BONDS AUTHORIZED BUT NOT ISSUED	-0-	
1028 PROGRAM RECEIPTS	-0-	-0-	-0-		TOTAL PROGRAM FUNDING	58,830.5	
1006 GENERAL OBLIGATION BONDS	-0-	-0-	-0-		WHAT ARE THE TOTAL ADMINISTRATIVE COSTS FOR OPERATING THE LOAN PROGRAM FOR FY 86?		
OTHER	-0-	-0-	-0-		\$186.6		
TOTAL OTHER PROGRAM FUNDING	32,993.0	30,861.1	26,661.1		WHAT AMOUNT OF TOTAL ADMINISTRATIVE COSTS ARE OBTAINED FROM LOAN INTEREST, PRINCIPAL OR FEES?		
ESTIMATED CARRY FORWARD BALANCE	28,691.6	28,361.1	23,861.1		None		
INTEREST RETAINED	2,206.5	1,000.0	1,000.0				
PRINCIPAL REPAYED	2,094.9	1,500.0	1,800.0				

DESCRIBE THE PROGRAM AND EXPLAIN IMPACTS ON THE PROGRAM OF RECEIVING IN FY 86 75% OF FY 85 AUTHORIZED GENERAL FUNDS AND 50% OF FY 85 AUTHORIZED GENERAL FUNDS:

The loan program provides funds for advanced mineral exploration, development or mining in the State. Residents with five or more years mining or prospecting experience in the State may apply for loans as may partnerships if at least half of the partners each have five years mining or prospecting experience and at least half are residents. A corporation may apply if at least 51 percent of its shares are held by persons with at least five years mining or prospecting experience and are residents.

Up to \$5,000,000 may be borrowed under the program. Interest is charged at a rate of 10 percent on the total amount of the outstanding loan. Collateral, in the form of mortgages on real property, an assignment of a leasehold interest in mining claims or a security interest in machinery or equipment, may be required to protect the investment of the State. Up to 15 years may be allowed to repay the loan.

No general fund appropriation is requested in FY '86. Loans will be made from the existing loan fund balance and repayments of principal and interest from prior loans.

**L1**

**LOAN PROGRAM DESCRIPTION**

AGENCY Commerce & Economic Development

CATEGORY Development

PROGRAM Economic Development

TITLE Mining Loan Fund

**FY 86**

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**00043**

OTHER FINANCIAL AND PROGRAM INFORMATION				INFORMATION FOR SUBSIDY CALCULATION			
	FY 84 ACTUAL	FY 85 AUTHORIZED	FY 86 REQUEST	STATUTORY LOAN RATE	10 %		
ESTIMATED TOTAL SUBSIDY	1,014.9	1,839.0	1,839.0	STATUTORY MAXIMUM LOAN MATURITY	15 years		
ESTIMATED RATE OF SUBSIDY	26.3	26.3	26.3	APPROPRIATE U.S. TREASURY INTEREST RATE	12%		
AVERAGE LOAN SIZE	275.9	350.0	350.0	ESTIMATED COST OF FUNDS FOR BOND ISSUE	N/A		
NUMBER OF LOANS MADE	14	20	20	ARE PRINCIPAL DEFERMENTS ALLOWED?	YEARS	YES	NO
VALUE OF LOANS MADE ANNUALLY	3,863.2	7,000.0	7,000.0	IF YES, NUMBER OF YEARS: up to 5 years*		<input checked="" type="checkbox"/>	<input type="checkbox"/>
VALUE OF OUTSTANDING LOANS AT FY END	20,811.9	26,311.9	28,511.9	ARE INTEREST DEFERMENTS ALLOWED?		<input type="checkbox"/>	<input checked="" type="checkbox"/>
AVERAGE DELINQUENCY RATE	40.0	40.0	40.0	IF YES, NUMBER OF YEARS:		<input type="checkbox"/>	<input checked="" type="checkbox"/>
OTHER PROGRAM INDICATORS				IS LOAN FORGIVENESS ALLOWED?		<input type="checkbox"/>	<input checked="" type="checkbox"/>
				*Assumed on average to be two years for purposes of subsidy calculation.			

**PROGRAM JUSTIFICATION:**

This program, established in 1980, is intended to make funds available "to underwrite advanced mineral exploration, development, or mining in the State." Accordingly, it is a key part of the overall objective of the Investments BRU: "to promote economic development through direct State lending within those industries that are not adequately served by the private sector." This program represents one of the classic methods of economic development available to a State Government and should be continued.

The economic benefits that are generated from the program are directly tied to the successful development of a primary industry: mineral production. Operating mines produce economic development and benefits across a broad spectrum of the economy including construction, direct employment, processing, manufacturing, transportation, finance and service industries. The benefits of the program cannot be fully appreciated by reference to the subsidy. Mining ventures traditionally have difficulty in raising investment capital and, therefore, perhaps the primary benefit under the program is the simple availability of funds. Given the potential that exists for mineral development in the State and the permanent economic benefit that can be created through operating mines, the subsidy represents an appropriate expenditure of State funds.

Few, if any, alternatives exist that can generate the kinds of direct benefits offered by this loan program. A technical assistance program to mining enterprises would supplement but not replace the loan program. If available, private financing would only be possible at substantially higher cost.

**L2**  
LOAN PROGRAM  
JUSTIFICATION

(6/84)-12

AGENCY Commerce & Economic Development  
 CATEGORY Development  
 PROGRAM Economic Development  
 TITLE Mining Loan Fund

**FY 86**

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 REVISED DATE

**00044**

TITLE		LOCATION			AGENCY PRIORITY	NAME AND PHONE OF AGENCY CONTACT	
Residential Energy Conservation Fund		Statewide				Paul Arnoldt 465-2510	
PROGRAM FUNDING	FY 84	FY 85	FY 86	GOVERNOR	OTHER FINANCIAL INFORMATION (INCLUDING FY 85)		TOTAL
TOTAL ANNUAL LOAN DEMAND	1,280.0	1,500.0	1,200.0		TOTAL APPROPRIATIONS	13,330.0	
TOTAL APPROPRIATIONS AND REQUESTS	3,123.4	-0-	-0-		TOTAL INTEREST RETAINED	869.9	
1002 FEDERAL RECEIPTS	-0-	-0-	-0-		TOTAL BONDS ISSUED	-0-	
1004 GENERAL FUNDS	3,123.4	-0-	-0-		BONDS AUTHORIZED BUT NOT ISSUED	-0-	
1028 PROGRAM RECEIPTS	-0-	-0-	-0-		TOTAL PROGRAM FUNDING	14,226.9	
1006 GENERAL OBLIGATION BONDS	-0-	-0-	-0-		WHAT ARE THE TOTAL ADMINISTRATIVE COSTS FOR OPERATING THE LOAN PROGRAM FOR FY 86?		
OTHER	-0-	-0-	-0-		\$344.9		
TOTAL OTHER PROGRAM FUNDING	5,787.4	9,057.5	8,982.5		WHAT AMOUNT OF TOTAL ADMINISTRATIVE COSTS ARE OBTAINED FROM LOAN INTEREST, PRINCIPAL OR FEES?		
ESTIMATED CARRY FORWARD BALANCE	4,244.3	7,707.5	7,557.5		None		
INTEREST RETAINED	268.9	250.0	225.0				
PRINCIPAL REPAYED	1,274.2	1,100.0	1,200.0				

DESCRIBE THE PROGRAM AND EXPLAIN IMPACTS ON THE PROGRAM OF RECEIVING IN FY 86 75% OF FY 85 AUTHORIZED GENERAL FUNDS AND 50% OF FY 85 AUTHORIZED GENERAL FUNDS:

The program is for the purchase, construction or installation of energy conservation improvements in existing residential buildings. Depending upon the needs of the borrower and the potential energy benefits from the improvements, up to \$5,000 can be borrowed under the loan program. Up to 10 years may be allowed for repayment of the loan. Collateral will be required to secure the obligation to the State. The interest rate charged under the program is based upon an index of municipal bond and varies slightly from month to month. As an example, the interest rate charged in January 1984 was 10.25 percent and the rate for April 1984 was 10.05 percent.

No general fund appropriation is requested in FY '86. Loans will be made from the existing loan fund balance and repayments of principal and interest from prior loans.

**L1** LOAN PROGRAM DESCRIPTION

AGENCY Commerce & Economic Development  
 CATEGORY Development  
 PROGRAM Economic Development  
Residential Energy Conservation Fund  
 TITLE \_\_\_\_\_

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**FY 86**

**00045**

OTHER FINANCIAL AND PROGRAM INFORMATION				INFORMATION FOR SUBSIDY CALCULATION			
	FY 84 ACTUAL	FY 85 AUTHORIZED	FY 86 REQUEST	STATUTORY LOAN RATE	*		
ESTIMATED TOTAL SUBSIDY	281.2	88.6	62.5	STATUTORY MAXIMUM LOAN MATURITY	10 years		
ESTIMATED RATE OF SUBSIDY	26.1%/7.0%	5.9%	5.2%	APPROPRIATE U.S. TREASURY INTEREST RATE	12%		
AVERAGE LOAN SIZE	3.9	3.9	3.9	ESTIMATED COST OF FUNDS FOR BOND ISSUE	-0-		
NUMBER OF LOANS MADE	322	385	308	ARE PRINCIPAL DEFERMENTS ALLOWED?	YEARS	YES	NO
VALUE OF LOANS MADE ANNUALLY	1,280.0	1,500.0	1,200.0	IF YES, NUMBER OF YEARS:	_____	<input type="checkbox"/>	<input checked="" type="checkbox"/>
VALUE OF OUTSTANDING LOANS AT FY END	5,352.6	5,752.6	5,752.6	ARE INTEREST DEFERMENTS ALLOWED?	_____	<input type="checkbox"/>	<input checked="" type="checkbox"/>
AVERAGE DELINQUENCY RATE	5.9	5.0	5.0	IF YES, NUMBER OF YEARS:	_____	<input type="checkbox"/>	<input checked="" type="checkbox"/>
OTHER PROGRAM INDICATORS				IS LOAN FORGIVENESS ALLOWED?		<input type="checkbox"/>	<input checked="" type="checkbox"/>

**PROGRAM JUSTIFICATION:**

This loan program, established in 1980, is intended to make funds available to those seeking to make energy conservation improvements to residential buildings. As has been seen on the national level in recent years, these kinds of improvements, when taken in the aggregate, can have a significant impact on the growth of energy demand.

The program is part of the overall objective of the Investment BRU: "to promote economic development through direct State lending within those industries that are not adequately served by the private sector." The program additionally serves as an ongoing incentive to residents of the State to make energy conservation improvements. Under the terms of the program's enabling legislation, loans may not exceed the total energy savings attributable to the improvement over a 10 year period or \$5,000, whichever is less.

Economic benefits in the form of sustained demand and availability of energy saving products and energy savings to consumers accrue to local merchants and borrowers. The State, in general, benefits from reduced reliance on high cost energy sources such as oil, natural gas and electrical generation facilities. The 10 year payback calculation, expressed in terms of energy dollars, and the number of loans made, are good indicators of the success of the program.

\* The interest rate for the program was changed by the Legislature on January 1, 1984. Loans made prior to that date were at 5%. Loans made after that date vary according to an average of municipal revenue bond yields. For the second half of the FY '84, the rate is assumed to 10.25%. For FY '85, 10.5% and FY '86, 10.75%.

**L2** LOAN PROGRAM  
JUSTIFICATION

(6/84)-12

AGENCY Commerce & Economic Development  
 CATEGORY Development  
 PROGRAM Economic Development  
 TITLE Residential Energy Conservation Fund

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 REVISED DATE

**FY 86**

**00046**

The rate of subsidy under the program has been reduced and stabilized following the implementation of a market-related interest rate in January 1984. Alternatives to the loan program include reinstatement of the grant program for energy conservation improvements which existed prior to July 1983 and elimination of the loan fund. The grant program would have a far greater impact on the State's general fund if the same improvements would be eligible for funding and the funds are made available on an equitable basis throughout the State. Elimination of the loan program would simply shift the demand for these kinds of home improvements to private financial institutions. While interest rates would be higher through private lending institutions, the lack of eligibility would ensure that the new demand would be easily absorbed. Obviously, however, an effective incentive to making energy conservation improvements would be lost.

L-2

ADDITIONAL  
EXPLANATION  
FORM

(6/84)-ae1

AGENCY Commerce & Economic Development  
PROGRAM Development  
BRU Economic Development  
COMPONENT Residential Energy  
Conservation Fund

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FY 86

00047

AGENCY PRIORITY	PROGRAM TITLE	LOCATION	FUNDING	AGENCY REQUEST	GOVERNOR
	Agricultural Revolving Loan Fund	Statewide	FEDERAL RECEIPTS		
			GENERAL FUNDS	15,000.0	2,540.0
			OTHER:		
			TOTAL	15,000.0	
	Grain Reserve Program	Statewide	FEDERAL RECEIPTS		
			GENERAL FUNDS	1,500.0	1,000.0
			OTHER:		
			TOTAL	1,500.0	
			FEDERAL RECEIPTS		
			GENERAL FUNDS		
			OTHER:		
			TOTAL		
			FEDERAL RECEIPTS		
			GENERAL FUNDS		
			OTHER:		
			TOTAL		
			FEDERAL RECEIPTS		
			GENERAL FUNDS		
			OTHER:		
			TOTAL		

**A3**

**AGENCY LOAN PROGRAM**

AGENCY Natural Resources

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**FY 86**

**00048**

TITLE		LOCATION			AGENCY PRIORITY	NAME AND PHONE OF AGENCY CONTACT	
Agricultural Revolving Loan Fund		Statewide				Pete Probasco, Loan Manager 745-7200	
PROGRAM FUNDING	FY 84	FY 85	FY 86	GOVERNOR	OTHER FINANCIAL INFORMATION (INCLUDING FY 85)		TOTAL
TOTAL ANNUAL LOAN DEMAND *	14,000.0	20,000.0	30,000.0	12,923.2	TOTAL APPROPRIATIONS		67,500.0
TOTAL APPROPRIATIONS AND REQUESTS	10,000.0	5,000.0	15,000.0		TOTAL INTEREST RETAINED		7,994.8
1002 FEDERAL RECEIPTS					TOTAL BONDS ISSUED		
1004 GENERAL FUNDS	10,000.0	5,000.0	15,000.0	2,500.0	BONDS AUTHORIZED BUT NOT ISSUED		
1028 PROGRAM RECEIPTS					TOTAL PROGRAM FUNDING		75,494.8
1006 GENERAL OBLIGATION BONDS					WHAT ARE THE TOTAL ADMINISTRATIVE COSTS FOR OPERATING THE LOAN PROGRAM FOR FY 86?		691.3
OTHER					WHAT AMOUNT OF TOTAL ADMINISTRATIVE COSTS ARE OBTAINED FROM LOAN INTEREST, PRINCIPAL OR FEES?		100%
TOTAL OTHER PROGRAM FUNDING	11,630.5	15,217.5	12,818.9				
ESTIMATED CARRY FORWARD BALANCE	8,109.1*	10,772.2**	7,259.7**				
INTEREST RETAINED	1,092.1	1,329.6	1,616.5				
PRINCIPAL REPAYED	2,429.3	3,165.7	3,942.7				

DESCRIBE THE PROGRAM AND EXPLAIN IMPACTS ON THE PROGRAM OF RECEIVING IN FY 86 75% OF FY 85 AUTHORIZED GENERAL FUNDS AND 50% OF FY 85 AUTHORIZED GENERAL FUNDS:

\* We used this line to represent actual loan demands. It does not represent the amount of actual loans made for each fiscal year. Please see L2 for actual amounts of loans made or projected annually.

\*\* The total amount is not available for loans since administrative costs are deducted and 67% of this is unavailable total remains in reserve per Department of Revenue categories for doubtful account reserves, loan amounts committed but not drawn, and other authorizations.

The program provides long-term, low-interest loans to qualified applicants throughout agricultural areas in Alaska for development capital and operating funds for farms and agricultural processing plants. Sources of credit generally available to farmers and related industries are limited in Alaska. Until such time as Alaska establishes sufficient acreage and production to become a viable low-risk industry, the Ag Revolving Loan Fund will continue to be the prime source of credit available, supplying an estimated 90-95% of all ag funding in the state. An example of the need for low-interest loans to provide for an increased chance for a positive cash flow as quickly as possible to allow self-sufficiency of the farming units and weaning to other financing sources is provided:

<b>L1</b>	<b>LOAN PROGRAM DESCRIPTION</b>
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(6/84)-11  
RRLP

AGENCY Natural Resources  
 CATEGORY Agricultural Management  
 PROGRAM Agricultural Management  
 TITLE Agricultural Revolving Loan Fund

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FY 86

00049

**Average ARLF investment for  
Pt. MacKenzie dairy farm = \$900.0**

\$121.5	\$900,000 @ 13.5%
72.0	\$900,000 @ 8%
<u>\$ 49.5</u>	Average difference in Interest between Commercial & ARLF

**Average Total Investment  
Pt. MacKenzie dairy farm = \$1,500.0**

\$1,500.0	total
900.0	ARLF financed
<u>\$ 600.0</u>	non-ARLF financed (private)

Full funding is needed to prevent failure in the final stages of dairy development on the Pt. MacKenzie Agricultural Project. Marketing questions with Matanuska Maid slowed the development of some of the dairy parcels. This delayed development at Pt. MacKenzie was the major reason the limited funding of FY 85 was able to meet the loan demand. The ninth Pt. MacKenzie dairy loan was closed in August 1984, leaving nine projects to be funded and completed. The full appropriation is needed to provide funding for the remaining dairy development loans, plus the increasing number of spring planting loans. A reserve of \$5 million is being designated by the ARLF Board to meet operating loan demands, which would almost eliminate making any types of loans other than operating for that year. Nine more dairy parcels at Pt. MacKenzie will need to be funded by FY 86 at approximately \$900,000 per farm. Without a \$15 million appropriation, other development loans will not be met and other agricultural-rights contract owners with development requirements would lose their parcels due to lack of financing.

Increased loan demand is expected due to increasing numbers of Alaska farms. The USDA Statistical Reporting Service estimates the number of farms in Alaska during 1984 at a record 650, up 50 farms from 1983. This is double the 320 farms reported in 1970. New loan demand also comes as more state and borough disposal agricultural lands have clearing and planting development contractual requirements that must be met or the farmers will have their properties foreclosed by the state and borough. Increased road access construction during 1984 will increase loan demand as farmers in some areas will for the first time be able to effectively execute their development programs and also realistically look at marketing farm produce. A number of development schedules have been delayed pending completion of road access. Since 1978, 440 DNR agricultural tracts, 68 project tracts, and 50 borough tracts have moved into private hands.

Growth of the red meat processing industry is expected to continue to generate demand for loans to expand existing livestock bases and increased grain production. A couple of groups have been evaluating large pork production units

AGENCY Natural Resources

PROGRAM Agricultural Management

BRU Agricultural Management

COMPONENT Agricultural Revolving Loan Fund

**FY 86**

**L1**  
**ADDITIONAL  
EXPLANATION  
FORM**

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**00050**

in Delta and in the Matanuska Valley. If one of these groups moves as indicated to the press and to others, a significantly increased market for Alaska barley will be available. The addition of the slaughter facility at Fairbanks will further increase loan demand for expanded red meat production. The increased barley production (6,000 acres increase in 1983) held in 1984 with a possible 1,000 to 2,000 acres above the 1983 total. The development requirements required to qualify for land and clearing loan payment moratorium under SB 45 and SB 47 will further stimulate loan demands for increased crop acreage. If 50 existing and/or new borrowers have new loan demands for expanded crops and/or increased red meat production for an average of \$150,000 each, increased loan demand in this area alone would exceed \$7 million.

Agricultural development remains in a critical stage where continued financing to meet the essential demands from existing agricultural production and from the newly developing parcels must be met. Failure to do so at this point will cripple the existing industry as well as seriously curtail the present agricultural expansion.

CARRY FORWARD CALCULATIONS:	<u>FY 84</u>	<u>FY 85</u>	<u>FY 86</u>
Est carryforward balance	8,109.1	10,772.2	7,259.7
x 67% to indicate reserves and funds unavailable for loans	x <u>.67</u>	x <u>.67</u>	x <u>.67</u>
Carryforward available for making loans	5,433.1	7,217.4	4,864.0
+ interest retained	+ 1,092.1	+ 1,329.6	+ 1,616.5
+ principal repaid	+ 2,429.3	+ 3,165.7	+ 3,942.7
+ appropriation	+ <u>10,000.0</u>	+ <u>5,000.0</u>	+ <u>15,000.0</u>
Available for loans	18,954.5	16,712.7	25,423.2
- loans made (from L2)	- <u>8,182.3</u>	- <u>9,453.0</u>	- <u>21,319.0</u>
Balance becomes next carryforward	10,772.2	7,259.7	4,104.2

AGENCY Natural Resources  
 PROGRAM Agricultural Management  
 BRU Agricultural Management  
 COMPONENT Agricultural Revolving Loan Fund

FY 86

L1  
 ADDITIONAL  
 EXPLANATION  
 FORM

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00051

OTHER FINANCIAL AND PROGRAM INFORMATION				INFORMATION FOR SUBSIDY CALCULATION			
ESTIMATED TOTAL SUBSIDY ESTIMATED RATE OF SUBSIDY AVERAGE LOAN SIZE NUMBER OF LOANS MADE VALUE OF LOANS MADE ANNUALLY VALUE OF OUTSTANDING LOANS AT FY END AVERAGE DELINQUENCY RATE OTHER PROGRAM INDICATORS	FY 84 ACTUAL	FY 85 AUTHORIZED	FY 86 REQUEST	STATUTORY LOAN RATE	8%		
				STATUTORY MAXIMUM LOAN MATURITY	1 to 30 years		
				APPROPRIATE U.S. TREASURY INTEREST RATE	12%		
				ESTIMATED COST OF FUNDS FOR BOND ISSUE			
	46.2	47.3	96.9				
	177	200	220	ARE PRINCIPAL DEFERMENTS ALLOWED?	YEARS	YES	NO
	8,182.3	9,453.0	21,319.0	IF YES, NUMBER OF YEARS:	5	<input checked="" type="checkbox"/>	<input type="checkbox"/>
	44,516.0	49,569.0	65,388.0	ARE INTEREST DEFERMENTS ALLOWED?		<input checked="" type="checkbox"/>	<input type="checkbox"/>
	29.13	31.0	25.0	IF YES, NUMBER OF YEARS:		<input checked="" type="checkbox"/>	<input type="checkbox"/>
				IS LOAN FORGIVENESS ALLOWED?		<input type="checkbox"/>	<input checked="" type="checkbox"/>

**PROGRAM JUSTIFICATION:**

\*Principal deferments have been allowed on 9 loans (760 as of 6/30/84 in resume) which were specifically designed for periods up to 18 months only as dairy farms in order to allow time for construction and generation of cash flow-- repayments to occur as soon as milking begins with maximum of 18 months deferment.

Long-term, low-interest loans for farming and farm processing operations has been the purpose of ARLF since its formation in 1953. Growth of the fund from \$7.0 in 1978 to \$68.0 in FY 85 has been a result of the major commitment made to agriculture by the state in disposal of ag lands and in major Ag Projects such as Pt. MacKenzie and Delta I & II. ARLF is the major source of funding for agriculture in the state, supplying 90-95% of all ag funding, in spite of attempts by the state to encourage other ag funding participation such as CFAB (which has less than 1% of its portfolio in ag loans, and they include all timber loans under that category). Long established existing farmers depend annually on ARLF for operating funds and equipment replacement monies as well as the new farms being developed. More than 163,000 acres of ag rights land has been disposed of and is in various stages of development required by land purchase contracts which must be financed in order to fulfill their contractual obligations. Those, plus the ag project developments in grains and dairy, are at a critical stage. Ag processing facilities for these products have been financed by either ARLF or Ag Action Council and are depending on the expanding production capacities from these developing farms. Because of the fact that both infrastructure and ag production are interdependent and being financed simultaneously, any decrease in funding at this point could create a devastating collapse of the existing ag production and marketing structure, including those well established farms.

AGENCY Natural Resources

CATEGORY Agricultural Management

PROGRAM Agricultural Management

TITLE Agricultural Revolving Loan Fund

**L2**

**LOAN PROGRAM  
JUSTIFICATION**

(6/84)-12  
ARLF

**FY 86**

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Until such time as Alaska has established sufficient acreage in production to become a low-risk industry, financing participation from the private section will occur only for the blue-chip farmers, who when they are forced to pay the higher interest rates may well become non-competitive with neighboring farmers. Sources of such credit are quite limited to even well established farmers, although ARLF encourages joint participation in funding with private financing institutions.

Present capitalization of \$68.5 million into the revolving fund and a projected demand for \$20.0 during FY 85 indicates continued need to increase the funding available. Detailed justification based on types of production, known production costs, geographic differences, and known loan demands from development schedules will be supplied during the budget process.

AGENCY Department of Natural Resources

CATEGORY Agricultural Management

PROGRAM Agricultural Management

TITLE Agricultural Revolving Loan Fund

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Revised Date

**FY85/6**

00053

L-2

ADDITIONAL  
EXPLANATION  
FORM

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TITLE		LOCATION			AGENCY PRIORITY	NAME AND PHONE OF AGENCY CONTACT	
Grain Reserve Program		Statewide				Pete Probasco, Loan Manager 745-7200	
PROGRAM FUNDING	FY 84	FY 85	FY 86	GOVERNOR	OTHER FINANCIAL INFORMATION (INCLUDING FY 85)		TOTAL
TOTAL ANNUAL LOAN DEMAND	218.0	1,800.0	1,800.0	1,299.4	TOTAL APPROPRIATIONS		2,082.4
TOTAL APPROPRIATIONS AND REQUESTS	1,582.4	500.0	1,500.0		TOTAL INTEREST RETAINED		
1002 FEDERAL RECEIPTS					TOTAL BONDS ISSUED		
1004 GENERAL FUNDS	1,582.4	500.0	1,500.0	1,000.0	BONDS AUTHORIZED BUT NOT ISSUED		
1028 PROGRAM RECEIPTS					TOTAL PROGRAM FUNDING		2,082.4
1006 GENERAL OBLIGATION BONDS					WHAT ARE THE TOTAL ADMINISTRATIVE COSTS FOR OPERATING THE LOAN PROGRAM FOR FY 86?		
OTHER							68.0
TOTAL OTHER PROGRAM FUNDING	104.4	1,364.4	299.4		WHAT AMOUNT OF TOTAL ADMINISTRATIVE COSTS ARE OBTAINED FROM LOAN INTEREST, PRINCIPAL OR FEES?		
ESTIMATED CARRY FORWARD BALANCE	104.4	1,364.4	64.0				none
INTEREST RETAINED			17.4				
PRINCIPAL REPAYED			218.0				

DESCRIBE THE PROGRAM AND EXPLAIN IMPACTS ON THE PROGRAM OF RECEIVING IN FY 86 75% OF FY 85 AUTHORIZED GENERAL FUNDS AND 50% OF FY 85 AUTHORIZED GENERAL FUNDS:

The loan program is designed to allow farmers to handle grain that is not marketable at harvest time by placing it in the grain reserve program. They are able to borrow money to cover crop expenses for that season and then market the grain in response to demand during the course of the year. The program allows the farmers to realize short term cash flow through the loan and then sell by orderly marketing. Grain quality standards, which parallel the USDA program, determine eligibility for loans. Periodic inspections insure conformance of quantity and quality and secure the state's collateral.

The effect of reduced funding in FY 86 should be viewed with knowledge of the constraints that limited loans in FY84. Since loan qualification is entirely dependent upon grain that meets a specified grade and moisture content, the effect of the weather at harvest time creating high moisture content in the grain and additional storage problems due to wet grain resulted in several farmers who were interested in the program not qualifying. At this date, the Delta grain harvest is underway with good weather conditions which will minimize grain drying costs and maximize the number

<b>L1</b>	<b>LOAN PROGRAM DESCRIPTION</b>
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AGENCY Natural Resources

CATEGORY Agricultural Management

PROGRAM Agricultural Management

TITLE Grain Reserve Project

**FY 86**

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**00054**

of farmers who can qualify with good grain for the program. We anticipate significantly increased participation in the program for both this reason and the fact that farmers have experienced positive results from the program which has mitigated initial skepticism and reticence to participate.

The grain reserve program was passed by legislation in 1984 and had \$1.6 million appropriated. The current acreage planted could utilize the entire amount of carryover FY 84 and additional FY 85 funding. We realistically project that 20,000 acres will be planted in FY 86 which could qualify for this loan program. This year's acreage is between 16,000-18,000 planted in barley; the exact numbers will be known after harvest. The FY 84 carryover funds and the FY 85 appropriation of \$.5 million will adequately provide funding through FY 85. Cutting the FY 86 request to either 75% or 50% of the FY 85 request would severely effect the program at a time when the loan demand is increasing. The Governor's request for FY 85 was \$3 million and the appropriation was \$.5 million. The projected loan demand indicates that any decrease in funding below the \$.5 million could mean that insufficient loan funds were available

The Governor's plan for agriculture was to have \$1.0 appropriated annually for three years. Since only \$.5 million was appropriated for FY 85, and projected demand justifies it, the FY 86 request is for \$1.5 million.

AGENCY Department of Natural Resources

CATEGORY Agricultural Management

PROGRAM Agricultural Management

TITLE Grain Reserve Project

L-1

ADDITIONAL  
EXPLANATION  
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FY85/6

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OTHER FINANCIAL AND PROGRAM INFORMATION				INFORMATION FOR SUBSIDY CALCULATION		
ESTIMATED TOTAL SUBSIDY ESTIMATED RATE OF SUBSIDY AVERAGE LOAN SIZE NUMBER OF LOANS MADE VALUE OF LOANS MADE ANNUALLY VALUE OF OUTSTANDING LOANS AT FY END AVERAGE DELINQUENCY RATE OTHER PROGRAM INDICATORS	FY 84 ACTUAL	FY 85 AUTHORIZED	FY 86 REQUEST	STATUTORY LOAN RATE	8%	
				STATUTORY MAXIMUM LOAN MATURITY	3 years	
				APPROPRIATE U.S. TREASURY INTEREST RATE	12%	
				ESTIMATED COST OF FUNDS FOR BOND ISSUE		
	36.3	99.4	78.3	ARE PRINCIPAL DEFERMENTS ALLOWED?	YEARS	YES NO
	6	15	23	IF YES, NUMBER OF YEARS:	_____	<input type="checkbox"/> <input checked="" type="checkbox"/>
	218.0	1,500.0	1,800.0	ARE INTEREST DEFERMENTS ALLOWED?	_____	<input type="checkbox"/> <input checked="" type="checkbox"/>
	218.0	1,718.0	3,518.0	IF YES, NUMBER OF YEARS:	_____	<input type="checkbox"/> <input checked="" type="checkbox"/>
	-0-	-0-	-0-	IS LOAN FORGIVENESS ALLOWED?	_____	<input type="checkbox"/> <input checked="" type="checkbox"/>

PROGRAM JUSTIFICATION:

This loan program was established by HB 309 in the 1983 legislature. The first loan in FY 84 in this program was closed in March 1984 and the last loans approved in June 1984. Difficult harvest due to rain, high moisture grain and storage problems reduced grain quality which limited the FY 84 participation. Crop and harvest conditions appear to be considerably different in early September 1984, participation in FY 85 could result in 14,000 to 16,000 tons requiring loans under the grain reserve program.

Since the loan program requirements can allow up to three years for storage before repayment, operation funding to continue moisture testing, and fulfilling USDA grain grading requirements must be funded for three successive years, as must be administration of the loans themselves which will occur through the Agricultural Revolving Loan Fund staff and the governor appointed Agricultural Revolving Loan Fund Board.

**L2** LOAN PROGRAM  
JUSTIFICATION

(6/84)-12  
Grain Reserve

AGENCY Natural Resources

CATEGORY Agricultural Management

PROGRAM Agricultural Management

TITLE Agricultural Revolving Loan Fund

FY 86

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00056

*Alaska* HOUSING  FINANCE CORPORATION

00057

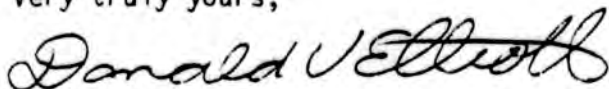
October 17, 1984

Mr. Guy Bell  
Division of Budget Review  
Pouch AM  
Juneau, AK 99811

Dear Guy:

Find attached a copy of a memo presented to our Board of Directors at the September 18, 1984 Board meeting. It provides the justification for not requesting a general fund appropriation for FY86. If you should need more information or an update, please contact Mark or myself.

Very truly yours,



Donald V. Elliott  
Controller

DVE:lmg

Attachment



TO: The Board of Directors

DATE: September 5, 1984

FROM: Mark K. Cameron *MKC*  
Finance Director

RE: FY 86 CAPITAL BUDGET

The mortgage demand and subsidy requirements for FY 85 have been revised to reflect the balances available as of July 1, 1984, and current projections. An analysis for FY 86 has also been prepared in connection with the State capital budget submission process. Based upon these projections assets available in the Alaska Housing Finance Corporation Revolving Fund as of July 1, 1985, combined with those estimated to be made available, are sufficient to operate the mortgage purchase activities of the Corporation through FY 86.

Mortgage demand for FY 85 was estimated to decrease 11% from that of the previous year followed by a 10% increase in FY 86. These are felt to be conservative in light of the current activity in the mortgage market. The portion of first mortgage loan activity in the Veterans Mortgage Program was dropped almost 24% in response to the change in the Federally defined eligibility requirements of qualified veterans.

As of June 30, 1983, the Corporation owned in the Alaska Housing Finance Revolving Fund \$93,254,000 of mortgage loans originated by Commerce and Economic Development, Division of Veteran's Affairs, bearing interest rates of 7% and 7 1/2%. The attached schedules reflect these loans in the "non conforming" column of the Revolving Fund since the loans were closed on non uniform documents. Staff is exploring the possibility of converting these loans to a security form guaranteed by FNMA or FHLMC enabling them to become "conforming" and available to collateralize subsequent bond issues.

The increase in amounts available for future subsidy requirements as of July 1, 1985 is a result of:

- 1) Utilization of July 1, 1984, actual balances.
- 2) Decrease in estimated FY 85 mortgage demand.
- 3) Increase in projected investment earnings.

The Board of Directors  
September 5, 1984  
Page 2

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- 4) Re-implementation of the tax exempt bond funded First Time Homebuyers Program pursuant to extension of the "sunset provisions" of the Mortgage Subsidy Bond Tax Act of 1980.
- 5) Decreases in the level of subsidy required reflecting more efficient methods of raising mortgage capital.

Based upon the current projections it is not anticipated that an appropriation to the Alaska Housing Finance Corporation Revolving Fund is necessary for FY 86. Accordingly, submission of a capital budget will not be required.

su

ALASKA HOUSING FINANCE CORPORATION  
SUMMARY OF MORTGAGE DEMAND AND PROPOSED FINANCING

Revised 9-1-84

EXHIBIT A

Fiscal Year 1985  
(In Millions)

09000

	REVOLVING FUND					Total
	HOF Acct		Loans			
	Loans	Investments	Conforming	Non-Conforming	Investments	
Balance: July 1, 1984	\$103		\$100	\$153	\$135	\$491
Funding of currently warehoused mortgages into Euro issue			(77)		77	
Loan transfers to IMB & HMB			(23)		23	
Non-bonded mortgage programs						
Second mortgages				13	(13)	
Mobile home loans	17	\$(17)		33	(33)	
Prepayments and principal reduction	(12)	12		(22)	22	
Earnings		11			35	46
Equity returned from N.V. Subsidiary					33	33
Return of Series G Subsidy					25	25
IMB earnings released from indenture					44	44
FY 85 Legislative appropriation					16	16
Home Ownership Assistance Program-Subsidy		(6)				(6)
Withdrawal of SMIF Contributions					12	12
FY 85 Subsidy utilization					(200)	(200)
Balance: June 30, 1985	<u>\$108</u>	<u>\$-0-</u>	<u>\$-0-</u>	<u>\$177</u>	<u>\$176</u>	<u>\$461</u>

sb:fd/24

Revised 9-1-84

ALASKA HOUSING FINANCE CORPORATION  
 SPECIAL MORTGAGE LOAN PURCHASE PROGRAM  
 SUMMARY OF MORTGAGE DEMAND AND PROPOSED BOND FINANCINGS  
 Fiscal Year 1985

EXHIBIT B

(In Millions)

	Estimated Carry-Over From FY '84	Program Repayments And Earnings	Bond Proceeds	Sales Costs	Subsidy	Subsidy Allocation	Estimated Carry-Over To FY '86	Estimated FY '85 Mortgage Demand
Taxable First Mortgage Program	\$ 93 (1)	57 (5)	\$ 350 (3)	\$ (6)	\$ 80	\$ 65	\$ 100	\$ 539
First Mortgage Veterans' Program - State Guaranteed Veterans' Bonds	58		400	(10)	44	(34)	160	298
Home Mortgage Bond Program			200	(6)	22	(16)	20	180
Taxable Second Mortgage Program - Second Mortgage Bonds		\$ 13 (4)					-0-	13
Mobile Home Loan Program		50 (4)					-0-	50
Reserve to Complete Open Series	—	—	—	—	15	(15)	—	—
TOTAL	<u>\$ 151</u>	<u>\$ 120</u>	<u>\$ 950</u>	<u>\$(22)</u>	<u>\$ 161</u>	<u>\$ -0-</u>	<u>\$ 280</u>	<u>\$ 1080</u>
Deferred FNMA Note Closings			175		39 (2)			
			<u>\$1,125</u>		<u>\$ 200</u>			

(1) Includes amounts related to subsequent issuance of \$175 million collateral notes to be sold directly to FNMA.

(2) \$35 million of overcollateralization and 2% commitment fee to FNMA.

(3) Allocated as follows: \$125 million FNMA collateral notes; \$275 million publicly sold Bonds.

(4) Earnings and prepayments of Revolving Fund including HOF Account.

(5) Housing and Insured Mortgage Bond prepayments.

ALASKA HOUSING FINANCE CORPORATION  
 SUMMARY OF MORTGAGE DEMAND AND PROPOSED FINANCING

9-1-84  
 EXHIBIT C

00062

Fiscal Year 1986  
 (In Millions)

	HOF Account		REVOLVING FUND		Total
	Loans	Investments	Non-Conforming Loans	Investment	
Balance: July 1, 1985	\$108		\$177	\$176	\$461
Earnings		\$ 12		27	39
Prepayments and principal reduction	(13)	13	(23)	23	
Non-bonded mortgage programs:					
Second Mortgages			13	(13)	
Mobile home loans	18	(18)	32	(32)	
IMB earnings released				10	10
Home Ownership Assistance Program Subsidy		(7)			(7)
FY 86 Subsidy utilization				(162)	(162)
	<u>\$113</u>	<u>\$-0-</u>	<u>\$199</u>	<u>\$ 29</u>	<u>\$341</u>

Revised 9-1-84

## EXHIBIT D

ALASKA HOUSING FINANCE CORPORATION  
 SPECIAL MORTGAGE LOAN PURCHASE PROGRAM  
 SUMMARY OF MORTGAGE DEMAND AND PROPOSED BOND FINANCINGS  
 Fiscal Year 1986

(In Millions)

	<u>Estimated Carry-Over From FY '84</u>	<u>Program Repayments And Earnings</u>	<u>Bond Proceeds</u>	<u>Sales Costs</u>	<u>Subsidy Subsidy</u>	<u>Subsidy Allocation</u>	<u>Estimated Carry-Over To FY '86</u>	<u>Estimated FY '85 Mortgage Demand</u>
Taxable First Mortgage Program	\$100	\$ 80 (1)	\$ 400	\$ (7)	\$ 92	\$ 57	\$ 95	\$ 627
First Mortgage Veterans' Program - State Guaranteed Veterans' Bonds	160		300	(7)	33	(26)	150	310
Home Mortgage Bond Program	20		200	(6)	22	(16)	30	190
Second Mortgage Bonds		13 (2)					-0-	13
Mobile Home Loan Program		50 (2)					-0-	50
Reserve to Complete Open Series	—	—	—	—	15	(15)	—	—
TOTAL	<u>\$ 280</u>	<u>\$143</u>	<u>\$ 900</u>	<u>\$(20)</u>	<u>\$ 162</u>		<u>\$ 275</u>	<u>\$1,190</u>

\*Anticipates existing mortgages held by the Corporation utilized for subsidy overcollateralization requirements.

(1) Housing and Insured Mortgage Bond prepayments

(2) Earnings and prepayments in Revolving Fund (Including HOF Account).

sb-fd/22

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# MEMORANDUM

State of Alaska  
Community and Regional Affairs

00064

TO: Jay Hogan  
Associate Director  
Division of Budget Review  
Office of Management & Budget

FROM: *Emil Notti*  
Emil Notti  
Commissioner

DATE: October 3, 1984

FILE NO:

TELEPHONE NO: 465-4700

SUBJECT: FY 86 Loan Budget

Attached is the official FY 86 Loan Budget submission for the Department of Community and Regional Affairs.

## Attachment

cc: Jeff Smith  
Remond Henderson  
Marge Listberger  
Sana Efird

RECEIVED  
OCT 10 1984

BUDGET REVIEW

AGENCY PRIORITY	PROGRAM TITLE	LOCATION	FUNDING	AGENCY REQUEST	GOVERNOR
1	Housing Assistance Development	Statewide	FEDERAL RECEIPTS	-0-	
			GENERAL FUNDS	45,000.0	37,000.0
			OTHER: Prg Rcpts	8,000.0	8,000.0
			Carry Forward	9,000.0	4,000.0
			TOTAL	62,900.0	54,000.0
			FEDERAL RECEIPTS		
			GENERAL FUNDS		
			OTHER:		
			TOTAL		
			FEDERAL RECEIPTS		
			GENERAL FUNDS		
			OTHER:		
			TOTAL		
			FEDERAL RECEIPTS		
			GENERAL FUNDS		
			OTHER:		
			TOTAL		
			FEDERAL RECEIPTS		
			GENERAL FUNDS		
			OTHER:		
			TOTAL		

**A3** AGENCY LOAN PROGRAM

AGENCY Community & Regional Affairs

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REVISED DATE

FY 86

00065

TITLE		LOCATION			AGENCY PRIORITY	NAME AND PHONE OF AGENCY CONTACT
Housing Assistance Loan Fund		Statewide			86-1	Barbara Morse-Quinn - 561-0900
PROGRAM FUNDING	FY 84	FY 85	FY 86	GOVERNOR	OTHER FINANCIAL INFORMATION (INCLUDING FY 85)	TOTAL
TOTAL ANNUAL LOAN DEMAND	55,400.0	62,400.0	65,000.0	54,000.0	TOTAL APPROPRIATIONS	185,000.0
TOTAL APPROPRIATIONS AND REQUESTS	45,000.0	45,000.0	45,000.0		TOTAL INTEREST RETAINED	
1002 FEDERAL RECEIPTS	-0-	-0-	-0-		TOTAL BONDS ISSUED	-0-
1004 GENERAL FUNDS	45,000.0	45,000.0	45,000.0	37,000.0	BONDS AUTHORIZED BUT NOT ISSUED	-0-
1028 PROGRAM RECEIPTS	-0-	-0-	-0-		TOTAL PROGRAM FUNDING	185,000.0
1006 GENERAL OBLIGATION BONDS	-0-	-0-	-0-		WHAT ARE THE TOTAL ADMINISTRATIVE COSTS FOR OPERATING THE LOAN PROGRAM FOR FY 86?	
OTHER					2703.5	
TOTAL OTHER PROGRAM FUNDING					WHAT AMOUNT OF TOTAL ADMINISTRATIVE COSTS ARE OBTAINED FROM LOAN INTEREST, PRINCIPAL OR FEES?	
ESTIMATED CARRY FORWARD BALANCE	12,000.0	15,300.0	9,900.0		829.9	
INTEREST RETAINED						
PRINCIPAL REPAYED	3,900.0	6,000.0	8,000.0			

DESCRIBE THE PROGRAM AND EXPLAIN IMPACTS ON THE PROGRAM OF RECEIVING IN FY 86 75% OF FY 85 AUTHORIZED GENERAL FUNDS AND 50% OF FY 85 AUTHORIZED GENERAL FUNDS:

The Housing Assistance Loan Fund was created to provide money to originate, purchase or participate in the purchase of loans for rural housing and nonconforming urban housing. Approximately 97% of all loans have been made through a private financial institution and purchased by the Division. The remaining 3% are loans made directly to borrowers by the Division because no private financial institution was willing to service the borrowers' area. The Division has total loans in excess of 1,900 which require computerized accounting. Payments are collected for 30 years and are received for principal and interest. Section 12, Chapter 102, SLA 1983 changed the fund to a revolving loan fund and allows the Division to retain loan principal payments. In FY 86, approximately 14% of the total funds available are from principal payments.

<b>L1</b>	<b>LOAN PROGRAM DESCRIPTION</b>
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AGENCY Community & Regional Affairs  
 CATEGORY Economic Development  
 PROGRAM Development  
 TITLE Housing Assistance

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FY 86  
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 OCT 10 1984  
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Based on past fiscal years' activities, the Division projects financing in FY'86 approximately 643 new loans with \$45.0 million in new appropriations, \$9.9 million in carryover funds, and \$8 million in repaid principal and payoffs. By statute a minimum of 80% of the funds will be utilized in rural Alaska with the remainder available for urban nonconforming properties. The Division is projecting 505 loans for rural housing and 138 loans for nonconforming housing in urban areas. The \$50.0 million allocated to rural Alaskan properties represents in most cases the only available source of mortgage funds. These rural funds will construct approximately 231 new dwellings, finance the sale of 208 existing structures, renovate 60 existing structures and finance 160 rental units. It should be noted that in addition to benefits for individual property investors, the expenditure of these loan funds translates into direct employment opportunities for primary consumers in construction labor, materials suppliers, freight companies, and banks. Funds also indirectly affect the local economy when homeowners purchase goods and services in the community.

The analysis of the programmatic effect of receiving 75% of FY 85 general funds in FY 86 must also discuss the overall impact based on the other funds available during FY 85. The FY 85 general fund allocation of \$45 million, \$15.3 in carry forward funds, and \$6.0 in principal repayments will finance 543 loans for rural housing and 128 loans for nonconforming in urban areas. At 75%, the FY 86 general fund allocation would be \$33.75 million plus \$8 million in principal repayments, and \$9.9 million in carryover funds. At 75%, the net dollar effect is a drop from \$62.4 million in FY 85 to \$47.75 million in FY 86 or about a 24% decrease in the total funding scope of the program. At this level it is estimated that the Division can finance approximately 520 loans, of which about 416 loans would be for rural housing and 104 loans for urban nonconforming housing. This drop in funding would depress economic activity in the regional centers, primarily through a substantial reduction in the number of new housing starts.

AGENCY Community and Regional Affairs

PROGRAM Economic Development

BRU Development

COMPONENT Housing Assistance

FY 86

L1

ADDITIONAL  
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FORM

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The impact on the FY 86 program of receiving only 50% of the FY 85 general funds is even more drastic. At 50% of the FY 85 general fund allocation, \$22.5 million from the general fund, \$9.9 million in carryover funds, and \$8 million from principal repayments would be available in FY 86. At the 50% level, the net dollar effect is a drop from \$62.4 million in FY 85 to \$36.5 million in FY 86, or a decrease of about 47% of the FY 85 total funds available. The results would be a dramatic decrease in the number of total loans made through the program, from 671 in FY 85 to about 400 in FY 86. This decrease would have its greatest impact on the rural regional centers, and a secondary impact on the Anchorage and Fairbanks economies since most of the supplies flow through those cities. It should be noted that the Division projects a demand for financing in FY 86 of \$65.0 million and at this level, the Division would only meet about 50% of that demand. With very little other secondary financing available, many Alaskans could not enjoy the safety and affordability of housing now provided.

AGENCY Community and Regional Affairs

PROGRAM Economic Development

BRU Development

COMPONENT Housing Assistance

FY 86

00068

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ADDITIONAL  
EXPLANATION  
FORM

OTHER FINANCIAL AND PROGRAM INFORMATION				INFORMATION FOR SUBSIDY CALCULATION			
	FY 84 ACTUAL	FY 85 AUTHORIZED	FY 86 REQUEST	STATUTORY LOAN RATE	See AE3		
ESTIMATED TOTAL SUBSIDY	22,305.0	36,736.0	49,721.0	STATUTORY MAXIMUM LOAN MATURITY	Page		
ESTIMATED RATE OF SUBSIDY	21.9	23.0	23.5	APPROPRIATE U.S. TREASURY INTEREST RATE	12%		
AVERAGE LOAN SIZE	80.0	84.0	91.7	ESTIMATED COST OF FUNDS FOR BOND ISSUE			
NUMBER OF LOANS MADE	560	671	643	ARE PRINCIPAL DEFERMENTS ALLOWED? YEARS YES NO			
VALUE OF LOANS MADE ANNUALLY	46,700.0	56,400.0	59,000.0	IF YES, NUMBER OF YEARS:	_____	<input type="checkbox"/>	<input checked="" type="checkbox"/>
VALUE OF OUTSTANDING LOANS AT FY END	102,000.0	159,778.0	211,653.0	ARE INTEREST DEFERMENTS ALLOWED?	_____	<input type="checkbox"/>	<input checked="" type="checkbox"/>
AVERAGE DELINQUENCY RATE	1.77%	1.85%	1.85%	IF YES, NUMBER OF YEARS:	_____	<input type="checkbox"/>	<input checked="" type="checkbox"/>
OTHER PROGRAM INDICATORS				IS LOAN FORGIVENESS ALLOWED?		<input type="checkbox"/>	<input checked="" type="checkbox"/>

PROGRAM JUSTIFICATION:

The Housing Assistance Loan Fund BRU is designed to ensure that, through the delivery of loan funds, the maximum number of eligible Alaskans have access to safe, affordable housing. To meet this objective, the Housing Assistance Division offers to eligible Alaskans housing loan programs that focus on the development of rural housing stock and the upgrade or conversion of nonconforming housing stock statewide. Borrowers are assisted with mortgage loan applications through seven offices of the Division, located in Anchorage, Juneau, Bethel, Dillingham, Nome, Kotzebue and Fairbanks. Direct lending services are also available to qualified borrowers whose loan applications are unattractive to private lending institutions.

The administration and delivery of loan funds throughout Alaska assists in meeting the Division's continuous goal of developing safe, affordable, and quality housing for all Alaskan citizens. Economic development is enhanced regionally as well as locally through creation of construction employment, use of professional services, transportation of building materials, expenditures in local areas by construction laborers, and improvements to the community in quality housing stock.

**L2** LOAN PROGRAM  
JUSTIFICATION

AGENCY Community and Regional Affairs

CATEGORY Economic Development

PROGRAM Development

TITLE Housing Assistance

FY 86

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The improvement of rural housing stock is a major factor in stabilizing growth of both regional and remote sites through the enhanced quality of life that it provides. Attractive, affordable housing is a catalyst in encouraging the private investment necessary to develop a healthy diversified economic base and a high standard of living.

As the loan portfolio increases, staff travel needs grow. Current staff activities include assistance with applications, housing inspections, loan closings, and construction management assistance to grant recipients. Further travel funds requested will provide for development of education and information outreach programs within the Division. Such programs will focus on basic mortgage lending information, collection of housing need data and general assistance functions by field staff.

The Division believes that the successful transition to healthy self-sufficient economies in rural communities of Alaska is affected by two factors: (1) loan fund delivery, and (2) an accompanying understanding by potential borrowers of the role such funds play in general economic development of their region. The request for loan funds supports the plans of this division to contribute to the growth and development of rural Alaska.

The Home Ownership Assistance Fund (HOAF) consists of money appropriated to it by the legislature. Money in the fund is used solely to assist persons of lower and moderate income to purchase single-family homes financed under AS 44.47.460 - 44.47.560 by providing a subsidy to those persons in the amount that is necessary to reduce the annual interest rate paid on the mortgage loan to a minimum of six percent.

Approximately 36% of the Housing Assistance Loan Fund BRU request and other available funds will be used to fund 251 loans under the HOAF program. The amount required in subsidy funds for FY 86 is \$630,000.

A major benefit of the HOAF subsidy is to increase the number of rural residents served by the housing program. The only positive alternative to a HOAF subsidy would be to lower interest rates for all Housing Assistance loan programs to six percent.

AGENCY Community and Regional Affairs

PROGRAM Economic Development

BRU Development

COMPONENT Housing Assistance

L2

ADDITIONAL  
EXPLANATION  
FORM

FY 86

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STATUTORY LOAN RATE

Nonconforming Housing: The interest rate on a mortgage loan for nonconforming housing that is not defined as rural, and which is originated or purchased in whole or in part under AS 44.47.380, is one-quarter percent more than the interest rate, as determined under AS 19.56.098(g)(1)-(4), on a mortgage loan purchased under 18.56.098(a) from the proceeds of the most recent applicable issue of taxable bonds before the origination or purchase of the nonconforming housing mortgage loan.

Rural Owner Occupied Housing: The interest rate on a mortgage loan for rural housing originated or purchased in whole or in part under AS 44.47.380 is one percent less than the interest rate, as determined under AS 18.56.098(g)(1)-(4), on a mortgage loan purchased under AS 18.56.098(a) from the proceeds of the most recent applicable issue of taxable bonds before the origination or purchase of the rural housing mortgage loan.

Nonowner Occupied Housing: The interest rate on a mortgage loan for non-owner occupied housing, currently 10.5%, is established in AS 44.47.520(b).

L2

ADDITIONAL  
EXPLANATION  
FORM

AGENCY Community and Regional Affairs

PROGRAM Economic Development

BRU Development

COMPONENT Housing Assistance

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Original sponsor: Rules/Governor

1  
2 IN THE HOUSE

BY THE HOUSE SPECIAL  
COMMITTEE ON STATE LOANS

3 CS FOR HOUSE BILL NO. 105 (Loans)  
4 IN THE LEGISLATURE OF THE STATE OF ALASKA  
5 FOURTEENTH LEGISLATURE - FIRST SESSION

6 A BILL

7 For an Act entitled: "An Act relating to the authorization of bonds or  
8 notes, establishing conditions under which the bonds  
9 or notes for the DeLong Mountain transportation  
10 project may be issued; and providing for an effective  
11 date."

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

13 \* Section 1. AS 37.15.410 is amended to read:

14 Sec. 37.15.410. BOND AUTHORIZATION. For the purpose of provid-  
15 ing part or all of the money to be used, with or without any grants or  
16 other money that [WHICH] may become available, the issuance and sale  
17 of revenue bonds of the state in the total principal sum of not to  
18 exceed \$86,525,000 [\$62,825,000] is authorized to acquire, equip,  
19 construct, and install the additions, improvements, extensions, and  
20 facilities authorized in AS 37.15.510. The principal of and interest  
21 on these bonds shall be paid out of and secured by the gross revenues  
22 derived by the state from the ownership, lease, use, and operation of  
23 the airports, and of all the facilities of them and out of any other  
24 revenues or money that [WHICH] the state legislature may provide  
25 exclusive of any state tax or license.

26 \* Sec. 2. The Alaska Industrial Development Authority is authorized to  
27 issue bonds or notes in a principal amount not to exceed \$175,000,000 to  
28 provide financing for the DeLong Mountain transportation project.

29 \* Sec. 3. Before bonds or notes authorized under sec. 2 of this Act may  
be issued the Alaska Industrial Development Authority shall comply with

1  
2 AS 44.88.173 and, to the extent feasible, shall incorporate into the final  
3 finance plan for the DeLong Mountain transportation project the following  
4 terms and conditions:

5 (1) Cominco, Ltd. is required to agree in writing that

6 (A) Cominco, Ltd. will pay for all or a portion of the  
7 operation and maintenance of facilities constructed as part of the  
8 project based on the use Cominco Alaska makes of the facilities com-  
9 pared to the use made by others;

10 (B) if Cominco Alaska ceases to develop the Red Dog Mine  
11 after costs or debts have been incurred for the project, Cominco, Ltd.  
12 will repay the Alaska Industrial Development Authority for those costs  
13 and debts;

14 (C) toll fees paid by Cominco Alaska for the use of facil-  
15 ities constructed as part of the project to the Alaska Industrial  
16 Development Authority may be periodically adjusted if the price of  
17 zinc rises above a level that yields a return on investment commen-  
18 surate with risk;

19 (2) land in the Cape Krusenstern National Monument is conveyed  
20 to NANA Regional Corporation by the United States Department of the In-  
21 terior;

22 (3) NANA Regional Corporation is required to agree in writing to  
23 make available to the Alaska Industrial Development Authority, at no more  
24 than fair market value, land needed for the port and road constructed as  
25 part of the project and land needed for future expansion of the road and  
26 port;

27 (4) tax exempt financing for the project is used to the maximum  
28 extent possible;

29 (5) a toll schedule, that may be periodically adjusted, is  
established for use of facilities constructed as part of the project that

1  
2 (A) ensures a reasonable return on the state's investment  
3 in the project; and

4 (B) guarantees equitable access to the facilities by all  
5 users.

6 \* Sec. 4. Before bonds or notes authorized under sec. 2 of this Act may  
7 be issued the Alaska Industrial Development Authority shall

8 (1) report in writing to the legislative budget and audit  
9 committee that the conditions under sec. 3 of this Act have been met; and

10 (2) agree with the Department of Revenue in writing to deliver  
11 all money generated by the DeLong Mountain transportation project, other  
12 than money necessary for payment of the principal and interest on bonds or  
13 notes issued under sec. 2 of this Act, to the Department of Revenue for  
14 deposit in the general fund.

15 \* Sec. 5. This Act takes effect immediately in accordance with AS 01.-  
16 10.070(c).

**Department of Commerce & Economic Development**  
**Division of Accounting and Collections**  
**Loan Program Funding Summary**  
(In thousands of dollars)

October 28, 1985

			WWII Veterans	Small Business	Commercial Fish	Tourism	Bulk Fuel	Child Care	Historical District	Mining	Alternative Technology & Energy	Residential Energy	Fisheries Enhance.	Water Resources	Residential Care	Fisherman's Mtg & Note	Power Develop.	Line Total
Established	SLA 1946 Ch 27	SLA 1971 Ch 108 § 1	SLA 1972 Ch 134 § 1	SLA 1972 Ch 171 § 1	SLA 1980 Ch 83 § 41	SLA 1976 Ch 253 § 9	SLA 1977 Ch 139 § 3	SLA 1980 Ch 106 § 35	SLA 1980 Ch 29 § 1	SLA 1980 Ch 83 § 35	SLA 1976 Ch 190 § 1	SLA 1975 Ch 218 § 1	SLA 1978 Ch 153 § 6	SLA 1980 Ch 106 § 9	SLA 1984 Ch 169			
Repealed		SLA 1980 Ch 106 § 71		SLA 1980 Ch 106 § 71								SLA 1980 Ch 83	SLA 1982 Ch 113 § 72	SLA 1982 Ch 113 § 72				
SLA 55	Ch 5	1,000.0																1,000.0
SLA 80	Ch 136	1,200.0																1,200.0
SLA 72	Ch 109			1,000.0														1,000.0
SLA 72	Ch 158				1,000.0													1,000.0
SLA 72	Ch 34		135.4															135.4
SLA 76	Ch 237											2,500.0						2,500.0
SLA 77	Ch 153	Vetoed																
SLA 80	Ch 120	Sec 6	38,500.0	24,000.0	6,500.0		300.0			600.0		6,000.0		400.0	6,500.0			80,800.0
SLA 80	Ch 120	Sec 7							10,000.0									10,000.0
SLA 80	Ch 120	Sec 52					1,500.0				1,600.0							3,100.0
SLA 80	Ch 120	Sec 52 Lapsed 6-30-81					[1,450.0]				[995.0]							[2,445.0]
RP 08-81-	258X	(JV 81-2222)		11,000.0	[3,000.0]	[5,000.0]										[3,000.0]		0.0
RP 08-81-	292X	(JV 81-2436)								1,000.0						[1,000.0]		0.0
RP 08-81-	486X	(JV 81-13626)		[1,700.0]						1,700.0								0.0
SLA 81	Ch 82	Sec 13			4,500.0		1,000.0	180.0	200.0	20,000.0	500.0	500.0	8,000.0		120.0	1,800.0		36,800.0
SLA 81	Ch 72	Sec 1 (FY 82 only)								10,000.0								10,000.0
SLA 81	Ch 90	Sec 36								3,750.0	3,750.0							7,500.0
SLA 81	Ch 90	Sec 37								1,250.0	1,250.0							2,500.0
RP 08-81-	635X	(JV 81-14253)				1,739.0										[1,739.0]		0.0
RP 08-81-	664X	(JV 82-0062)		886.8		1,079.8		[291.0]			[914.6]		354.1		[354.1]	[761.0]		0.0
SLA 82	Ch 141	Sec 257 Repealed Ch 90 Sec 37 SLA 81									[1,250.0]	[1,250.0]						[2,500.0]
SLA 82	Ch 114	Sec 5			9,400.0		1,000.0	400.0	500.0	15,000.0	4,000.0	4,500.0	17,000.0					51,800.0
SLA 82	Ch 141	Sec 242											6,350.0					6,350.0
RP 08-82-	472X	(JV 82-4742)			5,000.0					[5,000.0]								0.0
RP 08-82-	524X	(JV 82-4836)						120.0							[120.0]			0.0
RP 08-82-	634X	(JV 82-5378)									1,000.0	[1,000.0]						0.0
SLA 83	Ch 107	Sec 22			9,091.0			869.5	500.0		2,400.0	3,123.4	6,500.0					22,483.9
SLA 83	Ch 106	Sec 11 (See Ch 141 Sec 242 SLA 82)											[1,350.0]					[1,350.0]
SLA 83	Ch 107	Sec 17 and 18		[16,800.0]		[2,700.0]												[19,500.0]
SLA 83	Ch 106	Sec 265		[1,000.0]														[1,000.0]
SLA 84	Ch 171	Sec 306			3,500.0						1,000.0		5,000.0					9,500.0
SLA 84	Ch 171	Sec 313															210,000.0	210,000.0
SLA 84	Ch 156	Sec 3 and 4		[Annual Receipts]		[Annual Receipts]												[Annual Receipts]
SLA 85	Ch 98	Sec 20			3,710.0						845.0		812.0					5,367.0
SLA 85	Ch 105	Sec 118	[8,824.9]						[500.0]	[19,931.1]		[7,312.5]					[14,000.0]	[50,568.5]

October 31, 1985

DEPARTMENT OF COMMERCE AND ECONOMIC DEVELOPMENT  
 DIVISION OF ACCOUNTING AND COLLECTIONS  
 CASH AVAILABLE SUMMARY BY FUND  
 (in thousands of dollars)

	Veterans	Small Business	Commercial Fish	Tourism	Bulk Fuel	Child Care	Hist Dist	Mining	Alternate Energy	Resid Energy	Fish Enhance	Power Dev	Water Resource	Total
<b>CASH WITH TREASURY POOL</b>	9,924.4	7,487.3	12,245.3	1,117.8	753.4	911.1	937.0	33,361.4	4,706.3	9,051.8	7,341.5	17,071.5	-0-	104,908.8
Current Period Adjustments	595.4	497.2	2,660.3	33.9	170.1	8.0	.5	15.5	113.5	67.4	-0-	-0-	-0-	4,161.8
Unredeemed Warrants	(172.0)	(27.1)	(844.0)	(.6)	(293.2)	-0-	(.4)	(22.2)	(132.1)	(5.4)	(289.0)	-0-	-0-	(1,786.0)
<b>OTHER CURRENT LIABILITIES</b>														
Unapplied Suspense	(220.8)	(83.8)	(707.6)	(2.6)	(9.4)	-0-	-0-	(35.2)	(20.7)	(11.9)	-0-	-0-	-0-	(1,092.0)
Undistributed Suspense	-0-	(14.1)	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	(5,084.4)	-0-	(5,098.5)
Unposted Suspense	(.5)	(5.0)	(41.9)	-0-	-0-	-0-	-0-	-0-	(.3)	(.5)	-0-	-0-	-0-	(48.2)
Escrow	(40.8)	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	(40.8)
<b>RESTRICTED FUNDS</b>														
Foreclosure Reserve	(200.0)	(200.0)	(250.0)	(150.0)	(25.0)	(75.0)	(25.0)	(500.0)	(150.0)	(150.0)	(200.0)	-0-	-0-	(1,925.0)
Operating Budget Appropriation	(498.0) <sup>1</sup>	-0-	(440.6) <sup>1</sup>	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	(938.6)
Other Reappropriations	(8,824.9) <sup>2</sup>	(5,447.4) <sup>1</sup>	-0-	(568.5) <sup>3</sup>	-0-	-0-	(500.0) <sup>2</sup>	(19,931.0) <sup>2</sup>	-0-	(7,312.5) <sup>2</sup>	-0-	(2,000.0) <sup>2</sup>	-0-	(44,584.3)
<b>CASH AVAILABLE SUB-TOTAL</b>	562.8	2,207.1	12,621.5	430.0	595.9	844.1	412.1	12,888.5	4,516.7	1,638.9	6,852.5	9,987.1	-0-	53,557.2
<b>LESS COMMITMENTS<sup>4</sup></b>	-0-	<del>(118.7)</del>	(2,359.1)	-0-	(47.1)	(314.7)	-0-	-0-	(131.5)	(3.2)	(175.0)	-0-	-0-	(3,149.3)
<b>TOTAL CASH AVAILABLE</b>	<u>562.8</u>	<u><del>2,088.4</del></u>	<u>10,262.4</u>	<u>430.0</u>	<u>548.8</u>	<u>529.4</u>	<u>412.1</u>	<u>12,888.5</u>	<u>4,385.2</u>	<u>1,635.7</u>	<u>6,677.5</u>	<u>9,987.1</u>	<u>-0-</u>	<u>50,407.9</u>

<sup>1</sup>Sec. 26, Ch 98, SLA 85, Pg. 6 - Operating Budget & Sec. 16, Ch 98, SLA 85, Pg 3 & Sec 27, Ch 98 SLA 85 (HB 243) Pg. 122 - Salary Increase

<sup>2</sup>Sec. 118, Ch 105, SLA 85 -

<sup>3</sup>Sec. 3 and 4, Ch 156, SLA 84

<sup>4</sup>Funds committed but not yet requested

**STATISTICS ON DCED LOAN PROGRAMS**  
(Thousands of Dollars)

October 31, 1985

	Veterans	Small Business	Commercial Fish	Tourism	Bulk Fuel	Child Care	Hist Dist	Mining	Alternate Energy	Resid. Energy	Fish Enhance	Power Dev.	Water Resource	Total
<b>COMMITMENTS</b>														
Total No. Loans Committed FY 72-86	7,718	1,338	2,852 <sup>5</sup>	59	188	51	9	70	2,846	2,218	111	4	5	17,469
Total Dollar Amount Committed FY 72-86	371,795.2	202,529.3	<del>166,088.2</del> <sup>5</sup>	29,874.7	6,942.1	<del>1,697.7</del>	667.7	28,326.4	18,483.8	8,296.7	47,694.3	192,847.0	2,500.0	1,077,743.1
Total No. Loans Committed FY 86	-0-	-0-	<del>34</del> <sup>5</sup>	-0-	14	5	-0-	1	80	29	9	-0-	-0-	172
Total Dollar Amount Committed FY 86	-0-	-0-	2,179.3 <sup>5</sup>	-0-	456.6	214.8	-0-	22.3	694.7	92.4	1,652.8	-0-	-0-	5,312.9
<b>APPROPRIATIONS</b>														
FY 83	-0-	-0-	9,400.0	-0-	1,000.0	400.0	500.0	15,000.0	4,000.0	4,500.0	22,000.0 <sup>1</sup>	N/A	-0-	56,800.0
FY 84	-0-	-0-	9,091.0	-0-	-0-	869.5	500.0	-0-	2,400.0	3,123.4	6,500.0	N/A	-0-	22,483.9
FY 85	-0-	-0-	3,500.0	-0-	-0-	-0-	-0-	-0-	1,000.0	-0-	5,000.0	210,000.0	-0-	219,500.0
FY 86	-0-	-0-	3,710.0	-0-	-0-	-0-	-0-	-0-	845.0	-0-	812.0	-0-	-0-	5,367.0
<b>LOANS OUTSTANDING</b>														
<b>FY 87</b>														
<b>Owned by Fund</b>														
Number of Loans Outstanding	128	263	1,333	5	47	25	3	54	1,882	1,455	91	4	1	5,291
Principal Amount Outstanding	5,662.7	27,381.8	59,943.7	2,932.8	1,199.0	843.4	336.2	19,535.8	12,033.6	4,245.3	40,425.6	189,321.4	897.8	364,759.1
Average Loan Amount Outstanding	44.2	104.1	45.0	586.7	25.5	33.7	112.1	361.8	6.4	2.9	444.2	47,330.4	897.8	68.9
<b>Serviced for AIDA<sup>2</sup></b>														
Number of Loans Outstanding	1,729	94	405	8	N/A	2	3	N/A	N/A	N/A	13	N/A	N/A	2,254
Principal Amount Outstanding	77,545.9	7,626.9	15,438.7	1,037.4		11.0	113.0				6,368.7			108,141.6
Average Loan Amount Outstanding	44.8	81.1	38.1	129.7		5.5	37.7				489.9			48.0
<b>Summary</b>														
Total No. of Loans Outstanding	1,857	357	1,738	13	47	27	6	54	1,882	1,455	104	4	1	7,545
Total Principal Amount Outstanding	83,208.6	35,008.7	75,382.4	3,970.2	1,199.0	854.4	449.2	19,535.8	12,033.6	4,245.3	46,794.3	189,321.4	897.8	472,900.7
<b>DELINQUENCY RATES AND DEFAULT STATISTICS</b>														
<b>Statistics Based on Balances Outstanding</b>														
% Delinquent <sup>3</sup>	4.0%	6.4%	7.3% <sup>5</sup>	2.9%	21.3%	7.2%	-0-	8.9%	4.2%	5.3%	-0-	-0-	-0-	2.9%
% in Default <sup>4</sup>	1.7%	9.8%	3.1%	2.1%	0	-0-	-0-	36.4%	0.4%	0.5%	<del>-0-</del>	-0-	-0-	3.1%
<b>Statistics Based on Number of Loans</b>														
% Delinquent <sup>3</sup>	3.2%	9.0%	5.2%	7.8%	25.5%	7.4%	-0-	5.6%	5.2%	4.8%	-0-	-0-	-0-	4.9%
% in Default <sup>4</sup>	1.6%	6.1%	2.0%	7.6%	0	0	-0-	29.6%	0.5%	0.3%	-0-	-0-	-0-	1.6%

<sup>1</sup> See Sec 5, Ch 114, SLA 1982; Sec 242, Ch 141, SLA 1982 and Sec 11, Ch 106, SLA 1983

<sup>2</sup> Ch 67, SLA 1985

<sup>3</sup> Delinquent is defined as 60 days or more past due, not in litigation.

<sup>4</sup> Default is defined as in litigation.

<sup>5</sup> Includes Prequalifications

**LOAN PROGRAM ESTIMATED CASH FLOW ANALYSIS  
DEPARTMENT OF COMMERCE AND ECONOMIC DEVELOPMENT  
(in thousands of dollars)**

AKSAS Fund	Fund Name	Adj Cash Balance 7-1-85	FY 86 Loan Demand	Subtotal	FY 86 Loan Repayment	FY 86 YE Balance	FY 87 Requested Appro./ [Transfer]	Adjusted Cash Balance 7-1-86	FY 87 Transfer to Oper. Budgets	Subtotal	FY 87 Loan Demand	Subtotal +	Repayment FY 87	FY 87 YE Balance
21605	Veterans	51.9	Inactive	51.9	1,275.7	1,327.6	[829.6]	498.0	[498.0]	-0-	Inactive	-0-	1,302.4	1,302.4
21607	Small Business	-0-	Inactive	---	6,085.5	<u>6,085.5</u>	---	to GF	---	-0-	Inactive	---	6,200.4	6,200.4 to GF ✓
21608	Commercial Fish	9,973.5	[17,400.0]	[7,426.5]	9,468.5	2,042.0	6,400.0	8,442.0	[422.3]	8,019.7	[17,400.0]	[9,380.3]	9,461.5	81.2
21609	Tourism	-0-	Inactive	---	536.4	536.4	---	to GF	---	-0-	Inactive	---	511.2	511.2 to GF ✓
21612	Child Care	637.5	[479.6]	157.9	125.8	283.7	100.0	383.7	---	383.7	[519.6]	[135.9]	136.9	1.0
21614	Historical District	401.2	[150.0]	251.2	28.1	279.3	[130.0]	149.3	---	149.3	[150.0]	[0.7]	30.6	29.9
21625	Mining	11,292.7	[4,000.0]	7,292.7	2,917.1	<u>(10,209.8)</u>	[7,000.0]	3,209.8	---	3,209.8	[3,999.6]	[789.8]	2,996.6	2,206.8
21619	Alternate Energy	4,851.2	[2,200.0]	2,651.2	1,928.0	<u>(4,579.2)</u>	[4,000.0]	579.2	---	579.2	[2,200.0]	[1,620.8]	2,082.4	461.6
21623	Resid. Energy Con.	1,199.0	[577.5]	621.5	1,292.3	1,913.8	[1,500.0]	413.8	---	413.8	[577.5]	[163.7]	1,392.2	1,228.5
21622	Bulk Fuel		[1,886.5]		1,900.0	revolves through more than once every year								1,859.0
21615	Fish Enhancement	8,863.1	[3,764.8]	5,098.3	-0-	<u>5,098.3</u>	---	5,098.3	---	5,098.3	[3,275.2]	1,823.1	54.2	1,877.3
11100	Water Resources	-0-	Inactive	-0-	75.0	75.0	---	to GF	---	-0-	Inactive	-0-	75.0	75.0 to GF ✓
21626	<del>(Power Develop.)</del>	4,620.3 *	Unknown		7,735.0				---		Unknown		10,594.0	

\* Investment Income of \$10,969.1 is due the PDRLF from the GF; actual cash on hand as of 7-1-85 is \$4,620.3.

Prepared by Division of Accounting and Collections, 465-2555. 9-13-85

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13.  
~~22.~~  
36.

**ACTIVE LOAN PROGRAM LOAN DEMAND ANALYSIS**  
**DEPARTMENT OF COMMERCE AND ECONOMIC DEVELOPMENT**  
**FY 86 and FY 87**  
**(in thousands of dollars)**

AKSAS Fund#	Fund Name	FY 86 Loan Demand ×	Est. Ave. Loan Size =	Est. Cash Required to 6-30-86	FY 87 Loan Demand ×	Est. Ave. Loan Size =	Est. Cash Required FY 87
21608	<b>Commercial Fishing</b>	300	58.0	17,400.0	300	58.0	17,400.0
21612	<b>Child Care</b>	11	43.6	479.6	12	43.3	519.6
21614	<b>Historical Districts</b>	2	75.0	150.0	2	75.0	150.0
21622	<b>Bulk Fuel</b>	49	38.5	1,886.5	49	38.5	1,886.5
21625	<b>Mining</b>	<u>8</u>	<u>500.0</u>	4,000.0	9	444.4	3,999.6
21619	<b>Alternate Energy</b>	275	8.0	2,200.0	275	8.0	2,200.0
21623	<b>Residential Energy Conserv.</b>	175	3.3	577.5	175	3.3	577.5
21615	<b>Fish Enhancement</b>	13	289.6	3,764.8	16	204.7	3,275.2
21626	<b>Power Development</b>	Unknown			Unknown		

Estimated loan demand and average loan size obtained from Division of Investments FY 87 Loan Budget as of 9-12-85.

Prepared by Division of Accounting and Collections, 465-2555. 9-13-85

**DRAFT**

**LOAN PROGRAM REVENUE ANALYSIS FOR FY 86 AND FY 87**  
**DEPARTMENT OF COMMERCE AND ECONOMIC DEVELOPMENT**  
(in thousands of dollars)

AKSAS Fund #	Fund Name	FY 86 Estimated Cash Flow	FY 87 Estimated Cash Flow	FY 88 Estimated Cash Flow
21605	<b>Veterans</b>	1,275.7	1,302.4	1,334.1
21607	<b>Small Business</b>	6,085.5	6,200.4	6,326.4
21608	<b>Commercial Fish</b>	9,468.5	9,461.5	9,390.6
21609	<b>Tourism</b>	536.4	511.2	508.9
21612	<b>Child Care</b>	125.8	136.9	136.9
21614	<b>Historical Districts</b>	28.1	30.6	30.7
21625	<b>Mining</b>	2,917.1	2,996.6	2,651.3
21619	<b>Alternate Energy</b>	1,928.0	2,082.4	2,186.7
21623	<b>Residential Energy Conser.</b>	1,292.3	1,392.2	1,463.9
21622	<b>Bulk Fuel</b>	1,900.0	1,859.0	1,818.0
21615	<b>Fish Enhancement</b>	—0—	54.2	4,414.8
11100	<b>Water Resources</b>	75.0	75.0	75.0
21626	<b>Power Development</b>	7,735.0	10,594.0	12,844.0

Source: FY 87 revenue budget pages. Revenue estimates arrived at from forecast report net delinquency factor plus principal recovery adjusted for estimated early payoffs based on FY 85 actuals.