

ALASKA LEGISLATURE SPECIAL COMMITTEE / SUBJECT FILE 8672  
1270 SCOMM 49: JOINT SPEC. COMM. ON LEGISLATIVE SALARIES 1985-86



# RECORDS CERTIFICATION



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ALASKA STATE LEGISLATURE  
HOUSE OF REPRESENTATIVES  
RESEARCH AGENCY

Pouch Y. State Capitol  
Juneau, Alaska 99811  
(907) 465-3991

October 2, 1985

MEMORANDUM

TO: Representative Ron Larson  
ATTN: Linda Firestone  
FROM: Brad Pierce *BP*  
Legislative Analyst  
RE: Legislative Salaries  
Research Request 86-031

Your staff requested this office to do some follow-up [REDACTED]

In addition, we were asked to compare Alaska legislative salaries to those received by legislators in other states.

Alaska [REDACTED]

According to the FY 85 Association of Alaska School Boards survey of Alaska Teacher Salary and Benefits, the average teacher's salary is \$38,266 per year, or \$44,350 when all benefits are included. The state-wide average base salary is \$26,770 and the average top salary is \$48,789. Of the total of 7,039 full-time equivalent positions reported in the survey, [REDACTED]

University of Alaska Salaries

We contacted Brian Rogers, Director of the University Statewide Budget Office for information on salaries. According to Mr. Rogers, most university employees are not paid on a full-time basis. Many teachers work part-time and others are on 9-month contracts. The average annual salary for the 3,873 employees with permanent positions in the University system is \$33,374. There are [REDACTED]

Alaska Rail Salaries

The Alaska Railroad Corporation has 541 employees. [REDACTED]

Representative Larson  
October 2, 1985  
Page Two

### Alaska State Employees

During 1984, the 19,304 State employees in Alaska earned an average salary of \$32,403. There are 1,521 [REDACTED]

### Other States

Differences in session length, interim responsibilities and in the philosophy of compensation for public service make it difficult to compare between legislative salaries in various states. Some states, including Alaska, pay their legislators on a straight salary basis. Other states pay salaries and per diem (often prorated to reflect the amount of travel time from an individual's district) and some states pay on a strictly per diem basis. [REDACTED]

We caution that the 1982 data used to compile these tables is for a particular legislative session and may not accurately reflect an average legislative year for any given state. For example, the Alaska legislature is now limited to a 120-day session which would raise their salary to \$400 per day and move it up to fourth in rank. In addition, the expenses used for states with per diem allowances are probably uniformly overestimated. Many states have some sort of voucher reimbursement policy. The per diem calculations used in these tables should be considered the maximum amount possible for each state.

Another method of ranking the Alaska Legislature pay scale with that in other states is to look at the ratio of total legislative salaries to the average teacher's salary in each state. In an attempt to correct for salary differences between states, we have also compared legislators salaries with the average salaries of teachers and state employees in each state. The attached [REDACTED] did 1.4 times the [REDACTED] Alaska ranks fifth when legislative salaries are compared to state employee wages.

The printouts attached to this memorandum give a fair description of how Alaska legislative salaries compare to those in other states. We hope we have provided sufficient information for your purposes. Please feel free to call us if you have any questions

BP

Attachments

| RANK | STATE          | 1982                           | SESSION | SPECIAL | 1982   |        |
|------|----------------|--------------------------------|---------|---------|--------|--------|
|      |                | LEGISLATORS' SALARIES PER DIEM |         |         | TOTAL  |        |
|      |                |                                | LENGTH  | SESSION | SALARY |        |
| 1    |                | 35,000                         | 75      | 64      | 0      | 39,800 |
| 2    | New York       | 32,960                         | 55      | 73      | 5      | 37,250 |
| 3    | Illinois       | 28,000                         | 36      | 65      | 0      | 30,340 |
| 4    | Indiana        | 9,600                          | 65      | 30      | 0      | 11,550 |
| 5    | Minnesota      | 18,500                         | 36      | 34      | 23     | 20,552 |
| 6    |                | 48,000                         | 0       | 144     | 0      | 48,000 |
| 7    | Tennessee      | 8,308                          | 66      | 32      | 0      | 10,420 |
| 8    | New Jersey     | 25,000                         | 0       | 76      | 1      | 25,000 |
| 9    | Maryland       | 21,000                         | 68      | 90      | 1      | 27,188 |
| 10   | Oklahoma       | 20,000                         | 35      | 86      | 0      | 23,010 |
| 11   | Virginia       | 11,000                         | 75      | 51      | 1      | 15,650 |
| 12   | Georgia        | 7,200                          | 59      | 40      | 6      | 9,914  |
| 13   | Ohio           | 22,500                         | 0       | 108     | 0      | 22,500 |
| 14   | Missouri       | 15,000                         | 35      | 70      | 19     | 18,115 |
| 15   | Florida        | 12,000                         | 50      | 67      | 19     | 16,300 |
| 16   | Washington     | 13,750                         | 44      | 90      | 7      | 18,018 |
| 17   | Wisconsin      | 22,631                         | 42      | 130     | 43     | 29,897 |
| 18   | Iowa           | 13,700                         | 30      | 104     | 0      | 16,820 |
| 19   | South Carolina | 10,000                         | 50      | 90      | 0      | 14,500 |
| 20   | Arkansas       | 7,500                          | 44      | 66      | 0      | 10,404 |
| 21   | Hawaii         | 13,650                         | 20      | 99      | 2      | 15,670 |
| 22   | California     | 28,110                         | 62      | 257     | 56     | 47,516 |
| 23   | South Dakota   | 3,200                          | 50      | 35      | 0      | 4,950  |
| 24   | Colorado       | 14,000                         | 40      | 139     | 0      | 19,560 |
| 25   | West Virginia  | 5,136                          | 50      | 60      | 2      | 8,236  |
| 26   | Massachusetts  | 30,000                         | 50      | 364     | 0      | 48,200 |
| 27   | Connecticut    | 10,500                         | 0       | 63      | 27     | 10,500 |
| 28   | Mississippi    | 8,100                          | 44      | 96      | 16     | 13,028 |
| 29   | North Carolina | 6,936                          | 50      | 127     | 5      | 13,536 |
| 30   | Idaho          | 4,200                          | 44      | 73      | 0      | 7,412  |
| 31   | Alabama        | 4,800                          | 65      | 105     | 29     | 13,510 |
| 32   | Michigan       | 33,200                         |         | 351     | 0      | 33,200 |
| 33   | Arizona        | 15,000                         | 40      | 103     | 177    | 26,200 |
| 34   | Oregon         | 8,400                          | 44      | 203     | 39     | 19,048 |
| 35   | Louisiana      |                                | 75      | 60      | 0      | 4,500  |
| 36   | Kentucky       |                                | 75      | 60      | 0      | 4,500  |
| 37   | Delaware       | 12,255                         | 0       | 170     | 1      | 12,255 |
| 38   | Nebraska       | 4,800                          | 0       | 60      | 7      | 4,800  |
| 39   | Wyoming        |                                | 60      | 20      | 0      | 1,200  |
| 40   | Nevada         |                                | 56      | 101     | 0      | 5,656  |
| 41   | Kansas         |                                | 50      | 66      | 0      | 3,400  |
| 42   | Texas          | 7,200                          | 0       | 140     | 8      | 7,200  |
| 43   | Maine          |                                | 45      | 50      | 0      | 2,385  |
| 44   | Montana        |                                | 45      | 70      | 0      | 4,320  |
| 45   | Vermont        |                                | 25      | 56      | 0      | 1,048  |
| 46   | Utah           |                                | 25      | 20      | 5      | 625    |
| 47   | New Mexico     |                                | 0       | 30      | 19     | 0      |
| 48   | New Hampshire  |                                | 0       | 49      | 10     | 0      |
| 49   | Rhode Island   |                                | 0       | 66      | 3      | 0      |
| 50   | North Dakota   |                                |         | 60      | 0      | 0      |

Average

15,570

Source 1984-1985 Book of the States

Prepared by the House Research Agency, October 1985

# A RANKING OF LEGISLATORS' SALARIES TO STATE EMPLOYEES' SALARIES

| RANK    | STATE          | 1982                           |    | SESSION LENGTH | SPECIAL SESSION | 1982         |                | 1982                          | TOTAL  |
|---------|----------------|--------------------------------|----|----------------|-----------------|--------------|----------------|-------------------------------|--------|
|         |                | LEGISLATORS' SALARIES PER DIEM |    |                |                 | TOTAL SALARY | SALARY PER DAY | AVERAGE STATE EMPLOYEE SALARY | SALARY |
| 1       |                | 30,000                         | 50 | 364            | 0               | 48,200       | 132            | 17,900                        | 2.68   |
| 2       |                | 35,000                         | 75 | 64             | 0               | 39,800       | 622            | 18,840                        | 2.11   |
| 3       |                | 28,110                         | 62 | 257            | 50              | 47,516       | 152            | 24,756                        | 1.92   |
| 4       |                | 32,960                         | 55 | 73             | 5               | 37,250       | 478            | 20,940                        | 1.78   |
| 5       |                | 48,000                         | 0  | 144            | 0               | 48,000       | 333            | 28,084                        |        |
| 6       | Maryland       | 21,000                         | 68 | 90             | 1               | 27,188       | 299            | 17,856                        | 1.52   |
| 7       | Illinois       | 28,000                         | 36 | 65             | 0               | 30,340       | 467            | 20,808                        | 1.46   |
| 8       | Michigan       | 33,200                         |    | 351            | 0               | 33,200       | 95             | 22,836                        | 1.45   |
| 9       | Wisconsin      | 22,631                         | 42 | 130            | 43              | 29,897       | 173            | 20,592                        | 1.45   |
| 10      | Oklahoma       | 20,000                         | 35 | 86             | 0               | 23,010       | 268            | 18,060                        | 1.27   |
| 11      | Arizona        | 15,000                         | 40 | 103            | 177             | 26,200       | 94             | 21,360                        | 1.23   |
| 12      | New Jersey     | 25,000                         | 0  | 76             | 1               | 25,000       | 325            | 20,568                        | 1.22   |
| 13      | Missouri       | 15,000                         | 35 | 70             | 19              | 18,115       | 204            | 15,612                        | 1.16   |
| 14      | Ohio           | 22,500                         | 0  | 108            | 0               | 22,500       | 208            | 20,040                        | 1.12   |
| 15      | Oregon         | 8,400                          | 44 | 203            | 39              | 19,048       | 79             | 19,764                        | 0.96   |
| 16      | Colorado       | 14,000                         | 40 | 139            | 0               | 19,560       | 141            | 20,760                        | 0.94   |
| 17      | Florida        | 12,000                         | 50 | 67             | 19              | 16,300       | 190            | 17,628                        | 0.92   |
| 18      | Mississippi    | 8,100                          | 44 | 96             | 16              | 13,028       | 116            | 14,292                        | 0.91   |
| 19      | Minnesota      | 18,500                         | 36 | 34             | 23              | 20,552       | 361            | 22,944                        | 0.90   |
| 20      | Washington     | 13,750                         | 44 | 90             | 7               | 18,018       | 186            | 20,856                        | 0.86   |
| 21      | Virginia       | 11,000                         | 75 | 61             | 1               | 15,650       | 252            | 18,240                        | 0.86   |
| 22      | South Carolina | 10,000                         | 50 | 90             | 0               | 14,500       | 161            | 16,944                        | 0.86   |
| 23      | Iowa           | 13,700                         | 30 | 104            | 0               | 16,820       | 162            | 19,860                        | 0.85   |
| 24      | North Carolina | 6,936                          | 50 | 127            | 5               | 13,536       | 103            | 16,800                        | 0.81   |
| 25      | Hawaii         | 13,650                         | 20 | 99             | 2               | 15,670       | 155            | 19,740                        | 0.79   |
| 26      | Alabama        | 4,800                          | 65 | 105            | 29              | 13,510       | 101            | 18,240                        | 0.74   |
| 27      | Delaware       | 12,255                         | 0  | 170            | 1               | 12,255       | 72             | 17,172                        | 0.71   |
| 28      | Arkansas       | 7,500                          | 44 | 66             | 0               | 10,404       | 158            | 16,332                        | 0.64   |
| 29      | Tennessee      | 8,308                          | 66 | 32             | 0               | 10,420       | 326            | 17,712                        | 0.59   |
| 30      | Georgia        | 7,200                          | 59 | 40             | 6               | 9,914        | 216            | 17,232                        | 0.58   |
| 31      | Connecticut    | 10,500                         | 0  | 63             | 27              | 10,500       | 117            | 18,252                        | 0.58   |
| 32      | Indiana        | 9,600                          | 65 | 30             | 0               | 11,550       | 385            | 20,664                        | 0.56   |
| 33      | West Virginia  | 5,136                          | 50 | 60             | 2               | 8,236        | 133            | 15,264                        | 0.54   |
| 34      | Idaho          | 4,200                          | 44 | 73             | 0               | 7,412        | 102            | 19,140                        | 0.39   |
| 35      | Texas          | 7,200                          | 0  | 140            | 8               | 7,200        | 49             | 19,728                        | 0.36   |
| 36      | Nebraska       | 4,800                          | 0  | 60             | 7               | 4,800        | 72             | 15,516                        | 0.31   |
| 37      | South Dakota   | 3,200                          | 50 | 35             | 0               | 4,950        | 141            | 17,184                        | 0.29   |
| 38      | Louisiana      | 0                              | 75 | 60             | 0               | 4,500        | 75             | 16,728                        | 0.27   |
| 39      | Kentucky       | 0                              | 75 | 60             | 0               | 4,500        | 75             | 17,004                        | 0.26   |
| 40      | Nevada         | 0                              | 56 | 101            | 0               | 5,656        | 56             | 22,404                        | 0.25   |
| 41      | Montana        | 0                              | 45 | 90             | 6               | 4,320        | 45             | 20,388                        | 0.21   |
| 42      | Kansas         | 0                              | 50 | 68             | 0               | 3,400        | 50             | 17,736                        | 0.19   |
| 43      | Maine          | 0                              | 45 | 50             | 3               | 2,365        | 45             | 17,640                        | 0.14   |
| 44      | Vermont        | 0                              | 28 | 66             | 0               | 1,848        | 28             | 18,036                        | 0.10   |
| 45      | Wyoming        | 0                              | 60 | 20             | 0               | 1,200        | 60             | 22,500                        | 0.05   |
| 46      | Utah           | 0                              | 25 | 20             | 5               | 625          | 25             | 18,936                        | 0.03   |
| 47      | New Mexico     | 0                              | 0  | 30             | 19              | 0            | 0              | 17,676                        | 0.00   |
| 48      | New Hampshire  | 0                              | 0  | 47             | 13              | 0            | 0              | 15,540                        | 0.00   |
| 49      | Rhode Island   | 0                              | 0  | 66             | 3               | 0            | 0              | 19,140                        | 0.00   |
| 50      | North Dakota   | 0                              | 0  | 60             | 0               | 0            | 0              | 19,392                        | 0.00   |
| Average |                |                                |    |                |                 | 15,570       |                | 19,050                        | 0.82   |

Source: 1984-1985 Book of the States

## A RANKING OF STATE LEGISLATORS' SALARIES TO TEACHERS' SALARIES

| RANKING OF STATE LEGISLATORS' SALARIES TO TEACHERS' SALARIES |                |                                |                |                 |              |                |                            | TOTAL                 |      |
|--------------------------------------------------------------|----------------|--------------------------------|----------------|-----------------|--------------|----------------|----------------------------|-----------------------|------|
| RANK                                                         | STATE          | 1982                           | SESSION LENGTH | SPECIAL SESSION | 1982         | SALARY PER DAY | 1982/83                    | LEGISLATOR            |      |
|                                                              |                | LEGISLATORS' SALARIES PER DIEM |                |                 | TOTAL SALARY |                | AVERAGE TEACHERS' SALARIES | SALARY/TEACHER SALARY |      |
| 1                                                            |                | 30,000                         | 50             | 364             | 0            | 48,200         | 132                        | 19,000                | 2.54 |
| 2                                                            |                | 28,110                         | 62             | 257             | 56           | 47,516         | 152                        | 23,555                | 2.02 |
| 3                                                            |                | 35,000                         | 75             | 64              | 0            | 39,800         | 622                        | 21,000                | 1.90 |
| 4                                                            |                | 32,960                         | 55             | 73              | 5            | 37,250         | 478                        | 25,100                | 1.48 |
| 5                                                            |                | 22,631                         | 42             | 130             | 43           | 29,697         | 173                        | 20,940                | 1.43 |
| 6                                                            |                | 48,000                         | 0              | 144             | 0            | 48,000         | 333                        | 33,953                |      |
| 7                                                            | Arizona        | 15,000                         | 40             | 103             | 177          | 26,200         | 94                         | 18,849                | 1.39 |
| 8                                                            | Michigan       | 33,200                         |                | 351             | 0            | 33,200         | 95                         | 23,965                | 1.39 |
| 9                                                            | Illinois       | 28,000                         | 36             | 65              | 0            | 30,340         | 467                        | 22,618                | 1.34 |
| 10                                                           | Oklahoma       | 20,000                         | 25             | 86              | 0            | 23,010         | 268                        | 18,110                | 1.27 |
| 11                                                           | Maryland       | 21,000                         | 68             | 90              | 1            | 27,183         | 299                        | 22,786                | 1.19 |
| 12                                                           | New Jersey     | 25,000                         | 0              | 76              | 1            | 25,000         | 325                        | 21,642                | 1.16 |
| 13                                                           | Ohio           | 22,500                         | 0              | 108             | 0            | 22,500         | 208                        | 20,360                | 1.11 |
| 14                                                           | Missouri       | 15,000                         | 35             | 70              | 19           | 18,115         | 204                        | 17,726                | 1.02 |
| 15                                                           | Minnesota      | 18,500                         | 36             | 34              | 23           | 20,552         | 361                        | 22,296                | 0.92 |
| 16                                                           | Mississippi    | 8,100                          | 44             | 96              | 16           | 13,028         | 116                        | 14,285                | 0.91 |
| 17                                                           | Colorado       | 14,000                         | 40             | 139             | 0            | 19,560         | 141                        | 21,500                | 0.91 |
| 18                                                           | Iowa           | 13,700                         | 30             | 104             | 0            | 16,820         | 162                        | 18,709                | 0.90 |
| 19                                                           | South Carolina | 10,000                         | 50             | 90              | 0            | 14,500         | 161                        | 16,380                | 0.89 |
| 20                                                           | Florida        | 12,000                         | 50             | 67              | 19           | 16,300         | 190                        | 18,538                | 0.88 |
| 21                                                           | Oregon         | 8,400                          | 44             | 203             | 39           | 19,048         | 79                         | 22,334                | 0.85 |
| 22                                                           | Virginia       | 11,000                         | 75             | 61              | 1            | 15,650         | 252                        | 18,707                | 0.84 |
| 23                                                           | Washington     | 13,750                         | 44             | 90              | 7            | 18,018         | 186                        | 23,413                | 0.77 |
| 24                                                           | North Carolina | 6,936                          | 50             | 127             | 5            | 13,536         | 103                        | 17,836                | 0.76 |
| 25                                                           | Alabama        | 4,800                          | 65             | 105             | 29           | 13,510         | 101                        | 17,850                | 0.76 |
| 26                                                           | Arkansas       | 7,500                          | 44             | 66              | 0            | 10,404         | 158                        | 15,156                | 0.69 |
| 27                                                           | Hawaii         | 13,650                         | 20             | 99              | 2            | 15,670         | 155                        | 24,796                | 0.63 |
| 28                                                           | Tennessee      | 8,308                          | 66             | 32              | 0            | 10,420         | 326                        | 17,425                | 0.60 |
| 29                                                           | Delaware       | 12,255                         | 0              | 170             | 1            | 12,255         | 72                         | 20,665                | 0.59 |
| 30                                                           | Indiana        | 9,600                          | 65             | 30              | 0            | 11,550         | 385                        | 20,067                | 0.58 |
| 31                                                           | Georgia        | 7,200                          | 59             | 40              | 6            | 9,914          | 216                        | 17,412                | 0.57 |
| 32                                                           | Connecticut    | 10,500                         | 0              | 63              | 27           | 10,500         | 117                        | 20,300                | 0.52 |
| 33                                                           | West Virginia  | 5,136                          | 50             | 60              | 2            | 8,236          | 133                        | 17,370                | 0.47 |
| 34                                                           | Idaho          | 4,200                          | 44             | 73              | 0            | 7,412          | 102                        | 17,549                | 0.42 |
| 35                                                           | Texas          | 7,200                          | 0              | 140             | 8            | 7,200          | 49                         | 19,500                | 0.37 |
| 36                                                           | South Dakota   | 3,200                          | 50             | 35              | 0            | 4,950          | 141                        | 15,595                | 0.32 |
| 37                                                           | Nebraska       | 4,800                          | 0              | 60              | 7            | 4,800          | 72                         | 17,412                | 0.28 |
| 38                                                           | Nevada         |                                | 56             | 101             | 0            | 5,656          | 56                         | 20,944                | 0.27 |
| 39                                                           | Kentucky       |                                | 75             | 60              | 0            | 4,500          | 75                         | 18,400                | 0.24 |
| 40                                                           | Louisiana      |                                | 75             | 60              | 0            | 4,500          | 75                         | 19,265                | 0.23 |
| 41                                                           | Montana        |                                | 45             | 90              | 6            | 4,320          | 45                         | 19,463                | 0.22 |
| 42                                                           | Kansas         |                                | 50             | 60              | 0            | 3,400          | 50                         | 18,299                | 0.19 |
| 43                                                           | Maine          |                                | 45             | 50              | 3            | 2,385          | 45                         | 15,722                | 0.15 |
| 44                                                           | Vermont        |                                | 28             | 66              | 0            | 1,848          | 28                         | 15,338                | 0.12 |
| 45                                                           | Wyoming        |                                | 60             | 20              | 0            | 1,200          | 60                         | 24,000                | 0.05 |
| 46                                                           | Utah           |                                | 25             | 20              | 5            | 625            | 25                         | 19,677                | 0.03 |
| 47                                                           | New Mexico     |                                | 0              | 30              | 19           | 0              | 0                          | 20,600                | 0.00 |
| 48                                                           | New Hampshire  |                                | 0              | 49              | 13           | 0              | 0                          | 15,353                | 0.00 |
| 49                                                           | Rhode Island   |                                | 0              | 66              | 3            | 0              | 0                          | 23,175                | 0.00 |
| 50                                                           | North Dakota   |                                |                | 60              | 0            | 0              | 0                          | 18,390                | 0.00 |
| Average                                                      |                |                                |                |                 |              | 15,570         |                            | 19,867                | 0.78 |

Source: 1984-1985 Book of the States



# RECORDS CERTIFICATION



I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

  
Signature of Camera Operator

  
Date

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THE  
CONSTITUTION  
of the  
STATE OF  
ALASKA



*Sen. Abood*

## ARTICLE XI

### INITIATIVE, REFERENDUM, AND RECALL

and  
Application

#### SECTION 1

SECTION 2. An initiative or referendum is proposed by an application containing the bill to be initiated or the act to be referred. The application shall be signed by not less than one hundred qualified voters as sponsors, and shall be filed with the lieutenant governor. If he finds it in proper form he shall so certify. Denial of certification shall be subject to judicial review.

(The amendment to this section was approved by the voters of the state August 25, 1970 and became effective October 10, 1970. The words "secretary of state" were changed to "lieutenant governor".)

Petition

SECTION 3. After certification of the application, a petition containing a summary of the subject matter shall be prepared by the lieutenant governor for circulation by the sponsors. If signed by qualified voters, equal in number to ten per cent of those who voted in the preceding general election and resident in at least two-thirds of the election districts of the State, it may be filed with the lieutenant governor.

(The amendment to this section was approved by the voters of the state August 25, 1970 and became effective October 10, 1970. The words "secretary of state" were changed to "lieutenant governor".)

Initiative  
Election

#### SECTION 4

and shall place them on the ballot for the first statewide election held more than one hundred twenty days after adjournment of the legislative session following the filing.

Referendum  
Election

was approved by the voters of the state August 25, 1970 and became effective October 10, 1970. The words "secretary of state" were changed to "lieutenant governor".)

SECTION 5. A referendum petition may be filed only within ninety days after adjournment of the legislative session at which the act was passed. The lieutenant governor shall prepare a ballot title and proposition summarizing the act and shall place them on the ballot for the first statewide election held more than one hundred eighty days after adjournment of that session.

(The amendment to this section was approved by the voters of the state August 25, 1970 and became effective October 10, 1970. The words "secretary of state" were changed to "lieutenant governor".)

Enactment

SECTION 6. If a majority of the votes cast on the proposition favor its adoption, the initiated measure is enacted. If a majority of the votes cast on the proposition favor the rejection of an act referred, it is rejected. The lieutenant governor shall certify the election returns.

rejected by referendum is void thirty days after certification. Additional procedures for the initiative and referendum may be prescribed by law.

(The amendment to this section was approved by the voters of the state August 25, 1970 and became effective October 10, 1970. The words "secretary of state" were changed to "lieutenant governor".)

Restrictions

SECTION 7. to create courts, define the jurisdiction of courts or prescribe their rules, or enact local or special legislation. The referendum shall not be applied to dedications of revenue, to appropriations, to local or special legislation, or to laws necessary for the immediate preservation of the public peace, health, or safety.



**Title and  
Authority**

**SECTION 14.** When the lieutenant governor succeeds to the office of governor, he shall have the title, powers, duties and emoluments of that office.

(The amendment to this section was approved by the voters of the state August 25, 1970 and became effective October 10, 1970. The words "secretary of state" were changed to "lieutenant governor".)



(The amendment to this section was approved by the voters of the state August 25, 1970 and became effective October 10, 1970. The words "secretary of state" were changed to "lieutenant governor".)

**Governor:  
Authority**

**SECTION 16.** The governor shall be responsible for the faithful execution of the laws. He may, by appropriate court action or proceeding brought in the name of the State, enforce compliance with any constitutional or legislative mandate, or restrain violation of any constitutional or legislative power, duty, or right by any officer, department, or agency of the State or any of its political subdivisions. This authority shall not be construed to authorize any action or proceeding against the legislature.

**Convening  
Legislature**

**SECTION 17.** Whenever the governor considers it in the public interest, he may convene the legislature, either house, or the two houses in joint session.

**Message to  
Legislature**

**SECTION 18.** The governor shall, at the beginning of each session, and may at other times, give the legislature information concerning the affairs of the State and recommend the measures he considers necessary.

**Military  
Authority**

**SECTION 19.** The governor is commander-in-chief of the armed forces of the State. He may call out these forces to execute the laws, suppress or prevent insurrection or lawless violence, or repel

## Retirement

## Impeachment

21

# STATE OF ALASKA THE LEGISLATURE

POUCH Y - STATE CAPITOL  
JUNEAU, ALASKA 99801  
907-465-3800

## LEGISLATIVE AFFAIRS AGENCY

### MEMORANDUM

September 24, 1985

**SUBJECT:** Legislator's salaries (Work Orders No. 14-1373, 14-1374, and 14-1375)

**TO:** Senator Mitch Abood, Chairman  
Joint Special Committee on Legislative Salaries

**FROM:** Teresa B. Cramer *JBC*  
Legislative Counsel

Enclosed are drafts of three work orders addressing legislator's salaries and a copy of chapter 263, SLA 1976, creating the Alaska Salary Commission. I have some comments about each draft.

14-1373, 14-1374, and 14-1375. None of these drafts changes the current constitutional provisions permitting the legislature to establish a per diem allowance for session expenses, payment of travel expenses to and from sessions, and payment of additional compensation for presiding officers.

14-1373. The amount at which legislator's salaries are fixed is left blank.

14-1374. The amount at which legislator's salaries is set is left blank. The draft provides for a maximum percentage increase for salaries, regardless of the increase in the CPI. The amount of the maximum is left blank in the draft. (Line 16). The committee may wish to delete this provision. Any increase in salaries takes effect not more than 30 days after the release of the CPI. The draft sets June 30, 1986 as the reference base index. The committee may wish to set different dates.

14-1375. The committee may wish to remove retirement benefits from the scope of the responsibilities of the Commission on Compensation of Elected Officers. A resolution

Senator Mitch Abood  
Page 2  
September 24, 1985

which treats retirement in this fashion (SJR 15) is enclosed  
for your information.

If I may be of further assistance, please advise.

TC:lmb  
M1/019

Enclosures

14-1373  
Cramer  
9/23/85

1 IN THE SENATE

2 SENATE JOINT RESOLUTION NO.

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FOURTEENTH LEGISLATURE - SECOND SESSION

5 Proposing an amendment to the Constitu-  
6 tion of the State of Alaska relating to  
7 salaries for legislators.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. Article II, Sec. 7, Constitution of the State of Alaska,  
10 is amended to read:

11 SECTION 7. SALARY AND EXPENSES. Legislators shall receive  
12 annual salaries of \$ \_\_\_\_\_. They may receive a per diem allowance  
13 for expenses while in session and are entitled to travel expenses  
14 going to and from sessions. Presiding officers may receive additional  
15 compensation.

16 \* Sec. 2. The amendment proposed by this resolution shall be placed  
17 before the voters of the state at the next general election in conformity  
18 with art. XIII, sec. 1, Constitution of the State of Alaska, and the elec-  
19 tion laws of the state.  
20  
21  
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23  
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25  
26  
27  
28  
29

14-1374  
Cramer  
9/23/85

1 IN THE SENATE

2 SENATE JOINT RESOLUTION NO.

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FOURTEENTH LEGISLATURE - SECOND SESSION

5 Proposing an amendment to the Constitu-  
6 tion of the State of Alaska relating to  
7 salaries for legislators.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. Article II, Sec. 7, Constitution of the State of Alaska,  
10 is amended to read:

11 SECTION 7. SALARY AND EXPENSES. Legislators shall receive  
12 annual salaries of \$ . For fiscal years beginning after  
13 June 30, 1987, the annual salary shall be increased one percent for  
14 each percent increase in the consumer price index of Anchorage,  
15 Alaska, as determined by the United States Department of Labor, Bureau  
16 of Labor Statistics, not to exceed an annual increase of percent.  
17 The increase, if any, takes effect not more than 30 days after the  
18 release of the consumer price index. The consumer price index that is  
19 published immediately after July 1, 1986, is the reference base index.  
20 They may receive a per diem allowance for expenses while in session  
21 and are entitled to travel expenses going to and from sessions.  
22 Presiding officers may receive additional compensation.

23 \* Sec. 2. The amendment proposed by this resolution shall be placed  
24 before the voters of the state at the next general election in conformity  
25 with art. XIII, sec. 1, Constitution of the State of Alaska, and the elec-  
26 tion laws of the state.  
27  
28  
29

14-1375  
Cramer  
9/20/85

1 IN THE SENATE

2 SENATE JOINT RESOLUTION NO.

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FOURTEENTH LEGISLATURE - SECOND SESSION

5 Proposing an amendment to the Constitu-  
6 tion of Alaska relating to establishment  
7 of compensation of elected officials.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. Article II, Sec. 7, Constitution of the State of Alaska is  
10 amended to read:

11 SECTION 7. SALARY AND EXPENSES. Legislators shall receive  
12 annual salaries. They may receive a per diem allowance for expenses  
13 while in session and are entitled to travel expenses going to and from  
14 sessions. Presiding officers may receive additional compensation.  
15 The compensation of legislators shall be prescribed by the Commission  
16 on Compensation of Elected Officers under Section 14 of Article XII of  
17 the Constitution and may not be diminished during their term of  
18 office.

19 \* Sec. 2. Article III, Sec. 15, Constitution of the State of Alaska is  
20 amended to read:

21 SECTION 15. COMPENSATION. The compensation of the governor and  
22 the lieutenant governor shall be prescribed by the Commission on  
23 Compensation of Elected Officers under Section 14 of Article XII of  
24 this constitution [BY LAW] and shall not be diminished during their  
25 term of office [, UNLESS BY GENERAL LAW APPLYING TO ALL SALARIED  
26 OFFICERS OF THE STATE].

27 \* Sec. 3. Article XII, Constitution of the State of Alaska is amended  
28 by adding a new section to read:

29 SECTION 14. COMMISSION ON COMPENSATION OF ELECTED OFFICERS. (a)

1 There is established a Commission on Compensation of Elected Officers.  
2 The commission is composed of five members appointed for staggered  
3 terms of four years. The commission shall be composed of at least one  
4 business executive, one representative of a nonpartisan voters'  
5 organization, one person with experience in public administration, and  
6 one representative of a labor organization. The governor shall  
7 appoint the members subject to confirmation by a majority of the  
8 members of the legislature in joint session.

9 (b) A member of the commission may not be employed by the State  
10 during the term for which appointed or hold elective state office  
11 during the member's term or within one year thereafter.

12 (c) The commission shall establish the compensation, including  
13 salaries, benefits, and allowances, if any, of elected officials. A  
14 decision of the commission takes effect at the beginning of the next  
15 fiscal year.

16 (d) The commission shall afford an opportunity for the public to  
17 be heard before rendering a decision that changes the compensation of  
18 an elected official. Every two years, the commission shall review the  
19 compensation of elected officials. The commission shall render its  
20 decision with respect to salaries not later than ninety days before  
21 the date of the general election.

22 \* Sec. 2. The amendments proposed by this resolution shall be placed  
23 before the voters of the state at the next general election in conformity  
24 with art. XIII, sec. 1, Constitution of the State of Alaska, and the elec-  
25 tion laws of the state.  
26  
27  
28  
29

Introduced: 2/18/85  
Referred: State Affairs, Judiciary  
and Finance

1 IN THE SENATE

BY JOSEPHSON

2

SENATE JOINT RESOLUTION NO. 15

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FOURTEENTH LEGISLATURE - FIRST SESSION

5

Proposing an amendment to the Constitu-

6

tion of the State of Alaska creating a

7

commission on compensation of elected

8

officials.

9 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. Article II, sec. 7, Constitution of the State of Alaska is  
11 amended to read:

12 SECTION 7. SALARY AND EXPENSES. Legislators shall receive  
13 annual salaries. They may receive a per diem allowance for expenses  
14 while in session and are entitled to travel expenses going to and from  
15 sessions. Presiding officers may receive additional compensation.  
16 Compensation of legislators shall be set by the Commission on Compen-  
17 sation of Elected Officials.

18 \* Sec. 2. Article III, sec. 15, Constitution of the State of Alaska is  
19 amended to read:

20 SECTION 15. COMPENSATION. The compensation of the governor and  
21 the lieutenant governor shall be prescribed by the Commission on  
22 Compensation of Elected Officials [LAW] and shall not be diminished  
23 during their term of office, unless by order of the commission consis-  
24 tent with a general law applying to all salaried officers of the  
25 State.

26 \* Sec. 3. Article XII, Constitution of the State of Alaska is amended  
27 by adding new sections to read:

28 SECTION 14. COMPENSATION COMMISSION. There is established a  
29 Commission on Compensation of Elected Officials. The commission is

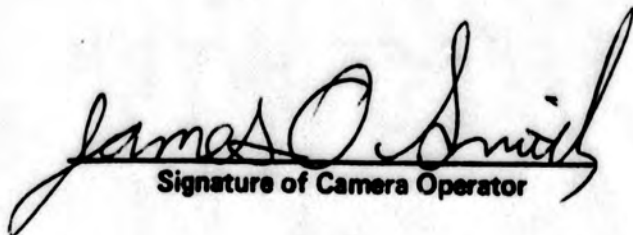
1 with art. XIII, sec. 1, Constitution of the State of Alaska, and the elec-  
2 tion laws of the state.



# RECORDS CERTIFICATION



I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

  
Signature of Camera Operator

  
Date

SCOMM

#49:22

The entire sample of contributed data is used in averaging the rates. For purposes of computation, hourly rates were multiplied by 173.33 to determine monthly salaries based on a 40-hour week.

Monthly salaries and hourly rates for governmental agencies are listed without adjustment, even though most State of Alaska employees are on a 37½-hour week while other public agencies operate on a 40-hour week, and not withstanding the tax-free effect of the 22.5% cost-of-living adjustment granted Federal employees in Anchorage. The tax-free salary benefits of Federal employees are offset by the shorter work day of State employees.

Salaries of State government employees in surveyed job classes in California, Oregon and Washington have been averaged to arrive at a mean salary and adjusted by a graduated cost-of-living differential. The differential is derived from the U.S. Department of Labor, Bureau of Labor Statistics report, "Autumn 1981 Urban Family Budgets and Comparative Indexes for Selected Urban Areas." This report compares costs of living in specific urban areas for precisely defined families at three (3) budget levels. The cost-of-living adjustments used in this survey have been derived from the three (3) budget levels presented in the B.L.S. report, with Anchorage compared to Seattle as a base of 100 for percentage figures.

*Explains Formula*

83 average

|             |         | 81         | 83  |       | 83  |       |                |
|-------------|---------|------------|-----|-------|-----|-------|----------------|
|             | Average | 100        |     | 100   |     | 100   | 83             |
|             |         | Lower      |     | Mid   |     | Upper |                |
| 129         | Alaska  | <u>150</u> | 147 | 126   | 123 | 119   | <del>116</del> |
|             |         |            |     | ↑     | ↑   |       |                |
| 103         | Calif   | 107        | 107 | 102.5 | 100 | 102.3 | 102            |
| 101         | NY      | 96         | 97  | 104   | 105 | 102   | 103            |
| 97          | Mich    | 99         | 96  | 99    | 97  | 99    | 97             |
| 101 (100.6) | Penn    | 100.5      | 103 | 101   | 102 | 100   | 97             |

81

~~U.S. 272.54~~  
~~City 298.4~~  
~~Av. 272.54~~

(48)

(20)

This is actual formula used  
to figure 1983 update  
using CPI.

8:00

CPI

|           |       |       |   |        |    |                     |         |
|-----------|-------|-------|---|--------|----|---------------------|---------|
|           | 83    | 81    | = | ↑      | LB | 83                  | LB      |
| Anchorage | 264.8 | 246.5 | = | 1.0742 | x  | 22,939 =            | *24,641 |
|           |       |       |   |        |    | IB                  | IB      |
|           |       |       |   |        |    | 31,890 =            | 34,256  |
|           |       |       |   |        |    | HB                  | HB      |
|           |       |       |   |        |    | 45,119 =            | 48,466  |
|           |       |       |   |        |    | 107363 ÷ 3 = 35,788 |         |

|              |                        |                 |        |    |
|--------------|------------------------|-----------------|--------|----|
| Buffalo - NY | 284.5 ÷ 257.6 = 1.1044 | x (LB) 14,710 = | 16,245 | 97 |
|              | (MB) 26,473 =          | 29,237          | 105.05 |    |
|              | (HB) 38,919 =          | 42,972          | 103.09 |    |

|                   |                        |                 |        |    |
|-------------------|------------------------|-----------------|--------|----|
| Michigan, Detroit | 296.5 ÷ 277.1 = 1.0700 | x (LB) 15,107 = | 16,164 | 96 |
|                   | (MB) 25,208 =          | 26,972          | 97     |    |
|                   | (HB) 37,721 =          | 40,361          | 97     |    |

|              |                        |                 |        |       |
|--------------|------------------------|-----------------|--------|-------|
| Pennsylvania | 297.8 ÷ 269.3 = 1.1058 | x (LB) 15,649 = | 17,305 | 1.030 |
|              | (MB) 25,642 =          | 28,354          | 1.018  |       |
|              | (HB) 32,137 =          | 40,348          | 96.7   |       |

|             |                        |    |          |          |        |
|-------------|------------------------|----|----------|----------|--------|
|             | 83                     | 81 | =        | ↑        | LB     |
| US. average | 298.4 ÷ 272.4 = 1.0954 | x  | 15,323 = | 16,785   |        |
|             |                        |    |          | IB       |        |
|             |                        |    |          | 25,407 = | 27,830 |
|             |                        |    |          | HB       |        |
|             |                        |    |          | 38,060 = | 41,690 |

86,305 ÷ 3 = 28,768 An.  
 ————— Anch

Formula Anch ÷ US %

Calc

1A

$$292.7 \div 271.4 = 1.0784$$

$$334.6 \div 304.6 = 1.0984$$

$$302.5 \div 279.0 = 1.0842$$

CP1

$$83 \div 81$$

↗

$$3.261 \div 3 = 1.087$$

ST

1A

16,618

LB

SD

15,690

ST

17,080

49,388 ÷ 3

16,463

$$\times 1.087 =$$

17,895

LB

106.6

Calc

I B

25,025

24,776

27,082

76,883

25,628

27,857

100.09

H B

38,516

37,722

40,906

117,144

39,048

42,445

101.81

# Cost of Living - Up-Date Formula

CPI = City Average

LB, IB + HB

$$83 \div 81 = 0.000 \times \$ 00,000. = 00,000 \text{ new } 83 \text{ pieces}$$

(81)

Other cities same as above

$$\text{new city pieces} \div \text{city average} = \% \text{ above or below average}$$

and  $\boxed{\div}$  as  $\boxed{\%}$  146.8  
 large small

## CPI

|              |                   | <u>1981</u>  | <u>1983</u>  |                               |                     |
|--------------|-------------------|--------------|--------------|-------------------------------|---------------------|
| Alaska       | Anchorage         | 246.5        | 264.8        | <del>= 1.0742</del><br>1.0742 | <del>18</del><br>18 |
| NY           | Buffalo, NY       | 257.6        | 284.5        | = <del>1.1039</del>           | 27                  |
| Michigan     | Detroit, MI       | 277.1        | 296.5        | = <del>1.0699</del>           | 19                  |
|              | LA, LB, Anaheim   | 271.4        | 292.7        |                               |                     |
|              | San Diego         | 304.6        | 334.6        |                               |                     |
|              | San F + Oakland   | <u>279.0</u> | <u>302.5</u> |                               |                     |
| California   |                   | 855.3        | 929.8        |                               |                     |
|              |                   | 285          | 309.9        | = <del>1.0873</del>           | <del>25</del>       |
| Pennsylvania | Philadelphia - NJ | <u>266.0</u> | 287.1        |                               |                     |
|              | Pittsburgh        | <u>272.5</u> | <u>308.4</u> | =                             |                     |
|              |                   | 538.5 ÷ 2    | 595.5 ÷ 2    |                               |                     |
|              |                   | 269.25       | 297.8        | = <del>1.0873</del>           | 29                  |
|              |                   |              |              | 1.0954                        |                     |
| City Average |                   | 272.4        | 298.4        | = <del>1.0954</del>           | 26                  |

Institute of Social & Economic Research  
Scott Goldsmith (278-4621) U. of AA  
701 A St. ypsanti

COL

NY

Calif

Mich

Penn

Anchorage CPI + selected communities  
use to up-date (81-84 little change)

U.S. - Dept of Labor Bureau of Labor Stats - 1981 Anchorage & Selected Cities  
3 family budget

Alaska - State differential & Alaska as a whole?

COST OF LIVING ANALYSIS

|              |     |                        |
|--------------|-----|------------------------|
| ALASKA       | 29% | ABOVE NATIONAL AVERAGE |
| CALIFORNIA   | 3%  | ABOVE NATIONAL AVERAGE |
| NEW YORK     | 1%  | ABOVE NATIONAL AVERAGE |
| MICHIGAN     | 3%  | BELOW NATIONAL AVERAGE |
| PENNSYLVANIA | 1%  | ABOVE NATIONAL AVERAGE |

NOTE: THIS FIGURES ARE UPDATED TO 1983 USING THE  
NATIONAL CPI. NO CPI IS AVAILABLE AFTER 1983.

## NO. 794. CONSUMER PRICE INDEXES—SELECTED CITIES OR SMSA'S: 1970 TO 1983

(1967=100, except as noted. Annual averages of monthly figures. For coverage details, see headnote, table 789, and text, p. 488. Area is generally the standard metropolitan statistical area (SMSA), exclusive of farms. Los Angeles-Long Beach, Anaheim, CA is a combination of two SMSA's, and New York, NY-Northeastern NJ, and Chicago, IL-Northwestern IN are the more extensive standard consolidated areas. Area definitions are those established by the Office of Management and Budget in 1973, except for Denver-Boulder, CO which does not include Douglas County. Definitions do not include revisions made since 1973.)

| CITY/SMSA                   | ALL ITEMS |       |       |       |       |       |       |       |       |       |
|-----------------------------|-----------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
|                             | 1970      | 1973  | 1974  | 1975  | 1976  | 1977  | 1978  | 1979  | 1980  | 1981  |
| City average <sup>1</sup>   | 116.3     | 133.1 | 147.7 | 161.2 | 170.5 | 181.5 | 195.4 | 217.4 | 246.8 | 272.4 |
| Atlanta, GA                 | (NA)      | 120.8 | 133.9 | 152.3 | 164.1 | 175.0 | 187.5 | 207.0 | 228.2 | 252.0 |
| Baltimore, MD               | 118.5     | 133.7 | 148.5 | 161.7 | 169.2 | 179.8 | 192.6 | 212.7 | 242.3 | 272.0 |
| Boston, MA                  | 117.0     | 134.9 | 152.4 | 165.2 | 173.9 | 185.9 | 199.6 | 218.2 | 250.3 | 273.6 |
| Chicago, IL-Northwestern IN | 116.7     | 134.7 | 148.7 | 162.1 | 174.5 | 183.4 | 193.1 | 212.9 | 240.0 | 266.7 |
| Cincinnati, OH-KY-IN        | 115.1     | 134.8 | 149.5 | 161.8 | 170.6 | 181.7 | 193.0 | 211.3 | 235.6 | 269.0 |
| Cleveland, OH               | 116.3     | 132.0 | 146.1 | 157.6 | 165.1 | 175.6 | 190.7 | 214.6 | 245.5 | 269.0 |
| Dallas-Fort Worth, TX       | 115.7     | 132.1 | 146.3 | 160.3 | 170.1 | 182.2 | 199.1 | 223.8 | 254.0 | 272.1 |
| Denver-Boulder, CO          | 119.3     | 134.1 | 147.8 | 160.9 | 169.0 | 180.5 | 193.9 | 219.5 | 252.9 | 279.3 |
| Honolulu, HI                | 117.8     | 132.0 | 145.3 | 158.2 | 167.7 | 180.2 | 194.0 | 218.6 | 255.6 | 284.9 |
| Houston, TX                 | (NA)      | 131.9 | 146.5 | 161.3 | 170.3 | 184.7 | 202.1 | 233.5 | 261.5 | 290.8 |
| Kansas City, MO-KS          | 117.4     | 134.5 | 149.0 | 160.1 | 168.8 | 180.4 | 194.1 | 218.8 | 253.5 | 282.4 |
| Miami, FL <sup>2</sup>      | 114.2     | 128.3 | 141.9 | 155.0 | 162.8 | 171.0 | 184.1 | 204.6 | 228.5 | 252.4 |
| Minneapolis-St. Paul, MN-WI | 116.8     | 132.3 | 147.8 | 164.9 | 177.3 | 190.2 | 208.2 | 235.7 | 265.4 | 291.9 |
| New York, NY-Northeast NJ   | 115.8     | 130.3 | 144.2 | 157.9 | 166.5 | 178.3 | 191.8 | 219.2 | 248.1 | 268.6 |
| Portland, OR-WA             | 114.3     | 129.2 | 142.5 | 157.6 | 166.0 | 179.6 | 192.8 | 213.7 | 247.3 | 278.2 |
| St. Louis, MO-IL            | (NA)      | (NA)  | (NA)  | (NA)  | (NA)  | (NA)  | 104.5 | 114.8 | 130.8 | 145.8 |
| Seattle-Everett, WA         | 115.8     | 131.5 | 144.1 | 157.0 | 167.1 | 177.9 | 192.3 | 218.8 | 251.5 | 280.1 |
| Washington, DC-MD-VA        | 117.5     | 133.0 | 148.3 | 160.9 | 170.9 | 183.0 | 199.7 | 222.6 | 247.8 | 278.3 |
| Atlanta, GA                 | 119.0     | 139.7 | 154.8 | 166.6 | 176.3 | 185.5 | 196.1 | 213.1 | 237.2 | 260.5 |
| Baltimore, MD               | 116.3     | 134.7 | 151.1 | 164.7 | 170.9 | 179.9 | 191.9 | 210.7 | 237.1 | 264.1 |
| Boston, MA                  | 117.8     | 135.5 | 151.6 | 164.2 | 172.4 | 183.5 | 194.3 | 213.6 | 241.4 | 270.1 |
| Chicago, IL-Northwestern IN | 116.4     | 132.9 | 147.3 | 160.0 | 168.3 | 179.8 | 195.5 | 217.3 | 247.2 | 278.2 |
| Cincinnati, OH-KY-IN        | 113.2     | 127.3 | 142.8 | 155.5 | 167.0 | 180.2 | 196.4 | 225.4 | 255.4 | 282.2 |
| Cleveland, OH               | 115.2     | 129.3 | 142.2 | 155.1 | 165.1 | 176.6 | 191.5 | 215.8 | 244.9 | 267.5 |
| Dallas-Fort Worth, TX       | 115.3     | 132.5 | 147.2 | 160.8 | 170.7 | 182.0 | 200.1 | 233.1 | 266.5 | 291.9 |
| Denver-Boulder, CO          | 115.8     | 131.5 | 144.4 | 159.1 | 168.0 | 180.8 | 197.8 | 214.6 | 247.3 | 279.7 |
| Honolulu, HI                | 114.0     | 127.5 | 141.5 | 155.8 | 164.5 | 177.6 | 194.8 | 218.3 | 252.1 | 279.7 |
| Houston, TX                 | 117.6     | 135.0 | 150.0 | 161.6 | 171.1 | 183.0 | 197.0 | 218.6 | 244.7 | 267.3 |
| Kansas City, MO-KS          |           |       |       |       |       |       |       |       |       |       |
| Miami, FL <sup>2</sup>      |           |       |       |       |       |       |       |       |       |       |
| Minneapolis-St. Paul, MN-WI |           |       |       |       |       |       |       |       |       |       |
| New York, NY-Northeast NJ   |           |       |       |       |       |       |       |       |       |       |
| Portland, OR-WA             |           |       |       |       |       |       |       |       |       |       |
| St. Louis, MO-IL            |           |       |       |       |       |       |       |       |       |       |
| Seattle-Everett, WA         |           |       |       |       |       |       |       |       |       |       |
| Washington, DC-MD-VA        |           |       |       |       |       |       |       |       |       |       |

| CITY/SMSA                   | 1983            |           |                    |         |                          |                    |                |              |
|-----------------------------|-----------------|-----------|--------------------|---------|--------------------------|--------------------|----------------|--------------|
|                             | 1982, all items | All items | Food and beverages | Housing | Fuel and other utilities | Apparel and upkeep | Transportation | Medical care |
| City average <sup>1</sup>   | 289.1           | 286.4     | 284.4              | 323.1   | 370.3                    | 196.5              | 298.4          | 357.3        |
| Atlanta, GA                 | 280.1           | 281.2     | 281.2              | 261.4   | 247.2                    | 201.8              | 269.2          | 359.2        |
| Baltimore, MD               | 289.5           | 290.5     | 290.5              | 333.8   | 330.0                    | 194.6              | 262.1          | 356.5        |
| Boston, MA                  | 285.8           | 282.4     | 282.4              | 329.9   | 346.4                    | 211.7              | 291.2          | 337.6        |
| Chicago, IL-Northwestern IN | 277.7           | 280.0     | 285.2              | 307.9   | 378.3                    | 214.7              | 223.7          | 328.4        |
| Cincinnati, OH-KY-IN        | 267.2           | 278.5     | 303.6              | 496.1   | 221.7                    | 192.2              | 293.4          | 250.4        |
| Cleveland, OH               | 287.4           | 273.6     | 332.5              | 339.3   | 165.5                    | 295.7              | 361.4          | 259.3        |
| Dallas-Fort Worth, TX       | 293.5           | 312.0     | 298.8              | 341.9   | 414.1                    | 223.8              | 278.0          | 375.3        |
| Denver-Boulder, CO          | 301.2           | 324.3     | 289.0              | 363.2   | 405.6                    | 193.5              | 293.5          | 402.0        |
| Honolulu, HI                | 301.3           | 312.6     | 295.1              | 347.4   | 350.4                    | 204.8              | 298.3          | 357.9        |
| Houston, TX                 | 317.0           | 335.1     | 267.9              | 411.5   | 344.9                    | 184.4              | 301.4          | 340.1        |
| Kansas City, MO-KS          | 288.3           | 270.0     | 327.7              | 402.6   | 168.6                    | 293.7              | 365.5          | 221.4        |
| Miami, FL <sup>2</sup>      | 267.6           | 273.5     | 296.0              | 257.5   | 339.9                    | 207.7              | 253.7          | 357.6        |
| Minneapolis-St. Paul, MN-WI | 312.2           | 320.6     | 314.3              | 355.9   | 455.2                    | 236.3              | 274.9          | 406.5        |
| New York, NY-Northeast NJ   | 282.0           | 286.4     | 280.6              | 322.4   | 383.1                    | 215.1              | 287.0          | 372.4        |
| Portland, OR-WA             | 287.6           | 280.9     | 314.9              | 322.4   | 171.7                    | 305.7              | 381.8          | 213.5        |
| St. Louis, MO-IL            | 155.8           | 161.9     | 152.9              | 164.6   | 153.7                    | 133.9              | 172.9          | 174.5        |
| Seattle-Everett, WA         | 296.3           | 309.5     | 275.4              | 347.4   | 413.3                    | 222.3              | 301.1          | 349.6        |
| Washington, DC-MD-VA        | 306.2           | 312.6     | 288.9              | 362.1   | 387.0                    | 191.4              | 279.0          | 329.4        |
| Atlanta, GA                 | 275.6           | 286.6     | 285.4              | 300.5   | 390.8                    | 184.7              | 317.8          | 352.4        |
| Baltimore, MD               | 273.8           | 283.6     | 269.2              | 301.7   | 450.5                    | 196.5              | 285.2          | 363.1        |
| Boston, MA                  | 279.0           | 291.2     | 294.3              | 369.3   | 181.4                    | 304.7              | 376.3          | 233.7        |
| Chicago, IL-Northwestern IN | 288.0           | 289.8     | 343.9              | 355.8   | 197.6                    | 315.7              | 375.7          | 245.8        |
| Cincinnati, OH-KY-IN        | 287.0           | 284.0     | 300.1              | 372.5   | 195.4                    | 288.7              | 363.0          | 233.6        |
| Cleveland, OH               | 286.9           | 284.0     | 326.8              | 330.9   | 192.3                    | 281.3              | 339.6          | 241.7        |
| Dallas-Fort Worth, TX       | 325.3           | 295.6     | 404.1              | 344.6   | 201.5                    | 298.4              | 335.6          | 241.1        |
| Denver-Boulder, CO          | 300.0           | 283.2     | 334.9              | 359.5   | 201.9                    | 301.5              | 348.2          | 236.5        |
| Honolulu, HI                | 297.8           | 279.3     | 335.6              | 359.7   | 193.8                    | 280.1              | 348.8          | 248.5        |
| Houston, TX                 | 281.9           | 294.7     | 295.4              | 308.9   | 349.0                    | 206.7              | 291.0          | 375.8        |
| Kansas City, MO-KS          |                 |           |                    |         |                          |                    |                |              |
| Miami, FL <sup>2</sup>      |                 |           |                    |         |                          |                    |                |              |
| Minneapolis-St. Paul, MN-WI |                 |           |                    |         |                          |                    |                |              |
| New York, NY-Northeast NJ   |                 |           |                    |         |                          |                    |                |              |
| Portland, OR-WA             |                 |           |                    |         |                          |                    |                |              |
| St. Louis, MO-IL            |                 |           |                    |         |                          |                    |                |              |
| Seattle-Everett, WA         |                 |           |                    |         |                          |                    |                |              |
| Washington, DC-MD-VA        |                 |           |                    |         |                          |                    |                |              |

NA Not available. <sup>1</sup> Based on 56 urban areas and 85 areas beginning 1978. Includes medium and small sized cities, not shown separately, 1970-1978, excludes Portland. <sup>2</sup> October 1967=100. <sup>3</sup> November 1977=100.

Source: U.S. Bureau of Labor Statistics, *Monthly Labor Review*, and in *Consumer Price Indexes, Detailed Report*, monthly.

Representative

INDEX

1. All items

2. Food and beverages

3. Housing

4. Fuel and other utilities

5. Apparel and upkeep

6. Transportation

7. Medical care

8. Entertainment

9. All items

10. All items

11. All items

12. All items

13. All items

14. All items

15. All items

16. All items

17. All items

18. All items

19. All items

20. All items

21. All items

22. All items

23. All items

24. All items

25. All items

26. All items

27. All items

28. All items

29. All items

30. All items

## NO. 794. CONSUMER PRICE INDEXES—SELECTED CITIES OR SMSA'S: 1970 TO 1983

(1967 = 100, except as noted. Annual averages of monthly figures. For coverage details, see headnote, table 789, and text, p. 466. Area is generally the standard metropolitan statistical area (SMSA), exclusive of farms. Los Angeles-Long Beach, Anaheim, CA is a combination of two SMSA's, and New York, NY-Northeastern NJ, and Chicago, IL-Northwestern IN are the more extensive standard consolidated areas. Area definitions are those established by the Office of Management and Budget in 1973, except for Denver-Boulder, CO which does not include Douglas County. Definitions do not include revisions made since 1973.)

| CITY/SMSA                          | ALL ITEMS       |           |                    |         |                          |                    |                |              |               |       |
|------------------------------------|-----------------|-----------|--------------------|---------|--------------------------|--------------------|----------------|--------------|---------------|-------|
|                                    | 1970            | 1973      | 1974               | 1975    | 1976                     | 1977               | 1978           | 1979         | 1980          | 1981  |
| City average <sup>1</sup>          | 118.3           | 133.1     | 147.7              | 161.2   | 170.5                    | 181.5              | 195.4          | 217.4        | 246.8         | 272.4 |
| Anchorage, AK <sup>2</sup>         | (NA)            | 120.8     | 133.9              | 152.3   | 164.1                    | 175.0              | 187.5          | 207.0        | 228.2         | 248.5 |
| Atlanta, GA                        | 116.5           | 133.7     | 148.5              | 161.7   | 169.2                    | 179.6              | 192.6          | 212.7        | 242.3         | 272.0 |
| Baltimore, MD                      | 117.0           | 134.9     | 152.4              | 165.2   | 173.9                    | 185.9              | 199.6          | 218.2        | 250.3         | 273.6 |
| Boston, MA                         | 116.7           | 134.7     | 148.7              | 162.1   | 174.5                    | 183.4              | 193.1          | 212.9        | 240.0         | 266.7 |
| Buffalo, NY                        | 119.1           | 134.6     | 149.5              | 161.8   | 170.6                    | 181.7              | 193.0          | 211.3        | 235.6         | 257.6 |
| Chicago, IL-Northwestern IN        | 116.3           | 132.0     | 146.1              | 157.6   | 165.1                    | 175.6              | 190.7          | 214.6        | 245.5         | 269.0 |
| Cincinnati, OH-KY-IN               | 115.7           | 132.1     | 146.3              | 160.3   | 170.1                    | 182.2              | 199.1          | 223.8        | 254.0         | 272.1 |
| Cleveland, OH                      | 119.3           | 134.1     | 147.8              | 160.9   | 169.0                    | 180.5              | 193.9          | 219.5        | 252.9         | 279.3 |
| Dallas-Fort Worth, TX              | 117.8           | 132.0     | 145.3              | 158.2   | 167.7                    | 180.2              | 194.0          | 218.6        | 255.6         | 284.9 |
| Denver-Boulder, CO                 | (NA)            | 131.9     | 146.5              | 161.3   | 170.3                    | 184.7              | 202.1          | 233.5        | 261.5         | 290.8 |
| Detroit, MI                        | 117.4           | 134.5     | 149.0              | 160.1   | 168.6                    | 180.4              | 194.1          | 218.8        | 253.5         | 277.1 |
| Honolulu, HI                       | 114.2           | 128.3     | 141.9              | 155.0   | 162.8                    | 171.0              | 184.1          | 204.6        | 228.5         | 252.4 |
| Houston, TX                        | 116.8           | 132.3     | 147.8              | 164.9   | 177.3                    | 190.2              | 206.2          | 235.7        | 265.4         | 291.9 |
| Kansas City, MO-KS                 | 115.8           | 130.3     | 144.2              | 157.9   | 166.5                    | 178.3              | 191.8          | 219.2        | 248.1         | 268.6 |
| Los Angeles-Long Beach-Anaheim, CA | 114.3           | 129.2     | 142.5              | 157.6   | 168.0                    | 179.6              | 192.8          | 213.7        | 247.3         | 271.4 |
| Miami, FL <sup>3</sup>             | (NA)            | (NA)      | (NA)               | (NA)    | (NA)                     | (NA)               | 104.5          | 114.8        | 130.8         | 145.8 |
| Minneapolis-St. Paul, MN-WI        | 115.8           | 131.5     | 144.1              | 157.0   | 167.1                    | 177.9              | 192.3          | 218.8        | 251.5         | 280.1 |
| Minneapolis-St. Paul, MN-WI        | 117.5           | 133.0     | 148.3              | 160.9   | 170.9                    | 183.0              | 199.7          | 222.6        | 247.8         | 278.3 |
| New York, NY-Northeast NJ          | 119.0           | 139.7     | 154.8              | 166.6   | 176.3                    | 185.5              | 196.1          | 213.1        | 237.2         | 260.5 |
| Northeast PA                       | 116.3           | 134.7     | 151.1              | 164.7   | 170.9                    | 179.9              | 191.9          | 210.7        | 237.1         | 264.1 |
| Philadelphia, PA-NJ                | 117.8           | 135.5     | 151.6              | 164.2   | 172.4                    | 183.5              | 194.3          | 213.6        | 241.4         | 266.0 |
| Pittsburgh, PA                     | 116.4           | 132.9     | 147.3              | 160.0   | 168.3                    | 179.8              | 195.5          | 217.3        | 247.2         | 272.5 |
| Portland, OR-WA                    | 113.2           | 127.3     | 142.8              | 156.5   | 167.0                    | 180.2              | 196.4          | 225.4        | 255.4         | 278.2 |
| St. Louis, MO-IL                   | 115.2           | 129.3     | 142.2              | 156.1   | 165.1                    | 176.6              | 191.5          | 215.8        | 244.9         | 267.5 |
| San Diego, CA                      | 115.3           | 132.5     | 147.2              | 160.8   | 170.7                    | 182.0              | 200.1          | 233.1        | 268.5         | 304.6 |
| San Francisco-Oakland, CA          | 115.8           | 131.5     | 144.4              | 159.1   | 168.0                    | 180.8              | 197.8          | 214.6        | 247.3         | 279.0 |
| Seattle-Everett, WA                | 114.0           | 127.5     | 141.5              | 155.8   | 164.5                    | 177.6              | 194.8          | 218.3        | 252.1         | 279.7 |
| Washington, DC-MD-VA               | 117.6           | 135.0     | 150.0              | 161.6   | 171.1                    | 183.0              | 197.0          | 218.6        | 244.7         | 267.3 |
| 1983                               |                 |           |                    |         |                          |                    |                |              |               |       |
| City average <sup>1</sup>          | 1982, all items | All items | Food and beverages | Housing | Fuel and other utilities | Apparel and upkeep | Transportation | Medical care | Entertainment |       |
|                                    | 269.1           | 266.4     | 284.4              | 323.1   | 370.3                    | 196.5              | 296.4          | 357.3        | 246.0         |       |
| Anchorage, AK <sup>2</sup>         | 260.1           | 264.8     | 291.2              | 261.4   | 247.2                    | 201.8              | 269.2          | 359.2        | 259.7         |       |
| Atlanta, GA                        | 289.5           | 301.3     | 290.5              | 333.8   | 330.0                    | 194.6              | 282.1          | 356.5        | 201.8         |       |
| Baltimore, MD                      | 285.8           | 298.6     | 282.4              | 329.9   | 346.4                    | 211.7              | 291.2          | 337.6        | 243.7         |       |
| Boston, MA                         | 277.7           | 290.0     | 265.2              | 307.9   | 378.3                    | 214.7              | 323.7          | 328.4        | 250.3         |       |
| Buffalo, NY                        | 287.2           | 284.5     | 278.5              | 303.8   | 496.1                    | 221.7              | 278.2          | 293.4        | 250.4         |       |
| Chicago, IL-Northwestern IN        | 287.4           | 298.6     | 273.6              | 332.5   | 339.3                    | 185.5              | 295.2          | 361.4        | 259.3         |       |
| Cincinnati, OH-KY-IN               | 293.5           | 312.0     | 298.8              | 341.9   | 414.1                    | 223.8              | 278.0          | 375.3        | 232.6         |       |
| Cleveland, OH                      | 301.2           | 324.3     | 289.0              | 363.2   | 405.6                    | 193.5              | 293.5          | 402.0        | 241.5         |       |
| Dallas-Fort Worth, TX              | 301.3           | 312.6     | 295.1              | 347.4   | 350.4                    | 204.8              | 298.3          | 357.9        | 248.2         |       |
| Denver-Boulder, CO                 | 317.0           | 335.1     | 287.9              | 411.6   | 344.9                    | 184.4              | 301.4          | 340.1        | 279.4         |       |
| Detroit, MI                        | 288.3           | 296.5     | 270.0              | 327.7   | 402.6                    | 186.6              | 293.7          | 365.5        | 221.4         |       |
| Honolulu, HI                       | 267.6           | 273.5     | 296.0              | 257.5   | 339.9                    | 207.7              | 253.7          | 357.6        | 257.6         |       |
| Houston, TX                        | 313.2           | 320.6     | 314.3              | 355.9   | 455.2                    | 236.3              | 274.9          | 406.5        | 266.8         |       |
| Kansas City, MO-KS                 | 282.0           | 298.4     | 280.6              | 322.4   | 383.1                    | 215.1              | 287.0          | 372.4        | 230.6         |       |
| Los Angeles-Long Beach-Anaheim, CA | 287.6           | 292.7     | 280.9              | 314.0   | 322.4                    | 171.7              | 305.7          | 381.8        | 213.5         |       |
| Miami, FL <sup>3</sup>             | 155.8           | 161.0     | 152.9              | 164.0   | 153.7                    | 133.9              | 172.9          | 174.5        | 129.0         |       |
| Minneapolis-St. Paul, MN-WI        | 296.3           | 309.5     | 275.4              | 347.4   | 413.3                    | 222.3              | 301.1          | 349.6        | 256.8         |       |
| Minneapolis-St. Paul, MN-WI        | 306.2           | 312.8     | 288.9              | 382.1   | 387.0                    | 191.4              | 279.0          | 329.4        | 271.3         |       |
| New York, NY-Northeast NJ          | 275.6           | 286.6     | 265.4              | 300.5   | 390.8                    | 184.7              | 317.8          | 352.4        | 254.3         |       |
| Northeast PA                       | 273.8           | 283.6     | 269.2              | 301.7   | 450.5                    | 196.5              | 285.2          | 363.1        | 231.6         |       |
| Philadelphia, PA-NJ                | 279.0           | 287.1     | 291.2              | 294.3   | 369.3                    | 181.4              | 304.7          | 376.3        | 233.7         |       |
| Pittsburgh, PA                     | 238.0           | 306.4     | 289.8              | 340.9   | 355.6                    | 197.6              | 315.7          | 375.7        | 245.8         |       |
| Portland, OR-WA                    | 287.0           | 290.1     | 284.0              | 300.1   | 372.5                    | 195.4              | 288.7          | 363.0        | 233.6         |       |
| St. Louis, MO-IL                   | 286.9           | 297.2     | 284.0              | 326.8   | 330.9                    | 192.3              | 281.3          | 339.6        | 241.7         |       |
| San Diego, CA                      | 325.3           | 334.6     | 295.6              | 404.1   | 344.6                    | 201.5              | 298.4          | 335.6        | 241.1         |       |
| San Francisco-Oakland, CA          | 300.0           | 302.5     | 283.2              | 334.9   | 359.5                    | 201.9              | 301.5          | 348.2        | 236.5         |       |
| Seattle-Everett, WA                | 297.8           | 302.8     | 279.3              | 335.6   | 359.7                    | 193.8              | 280.1          | 346.8        | 248.5         |       |
| Washington, DC-MD-VA               | 281.9           | 294.7     | 295.4              | 306.9   | 349.0                    | 206.7              | 291.0          | 375.8        | 226.6         |       |

NA Not available. <sup>1</sup> Based on 56 urban areas and 85 areas beginning 1978. Includes medium and small sized cities, not shown separately. 1970-1978, excludes Portland. <sup>2</sup> October 1967 = 100. <sup>3</sup> November 1977 = 100.

Source: U.S. Bureau of Labor Statistics, *Monthly Labor Review*, and in *Consumer Price Indexes, Detailed Report*, monthly.

(Representative sample)

MINERALS

Aluminum  
Bauxite  
Copper  
Copper wire  
Iron ore  
Lead  
Natural gas  
Nickel  
Petroleum  
Radium  
Silver  
Tungsten  
Zinc

199.5 percent  
Administration Annual  
major U.S. local  
unit of contained  
Peak price  
Ontario  
Source: 1970-1974  
Minerals

NO. 7

(1967 = 100, index)

FOOD

All commodities

Apples  
Bananas  
Beans  
Cereals  
Livestock  
Meats  
Milk

NA Not available  
Source: Commodities

NO. 797. F

(In cents per retail  
unit sold at retail  
represents approx.)

FOOD ITEM

Beef, choice  
Pork  
Broilers  
Eggs, grade A  
Milk, sold in stores  
Bread, white  
Potatoes, russet  
Oranges, CA  
Lettuce, CA  
Orange juice, frozen  
Tomatoes, CA

NA Not available  
Includes value  
Includes some  
assembly cost  
Source: U.S. Dept.

Table 4. Indexes of comparative costs based on a [redacted] for a 4-person family, 1/ autumn 1981  
(U.S. urban average costs = 100)

| Area                                 | Total budget | Cost of family consumption |       |              |          |           |                |                      |          |               |              |                          | Personal income taxes |
|--------------------------------------|--------------|----------------------------|-------|--------------|----------|-----------|----------------|----------------------|----------|---------------|--------------|--------------------------|-----------------------|
|                                      |              | Total consumption          | Food  |              | Housing  |           | Transportation |                      | Clothing | Personal care | Medical care | Other family consumption |                       |
|                                      |              |                            | Total | Food at home | Total 2/ | Renter 3/ | Total          | Automobile owners 5/ |          |               |              |                          |                       |
| Urban United States-----             | 100          | 100                        | 100   | 100          | 100      | 100       | 100            | 100                  | 100      | 100           | 100          | 100                      | 100                   |
| Metropolitan areas 3/-----           | 101          | 101                        | 101   | 101          | 102      | 103       | 95             | 103                  | 100      | 103           | 103          | 104                      | 102                   |
| Nonmetropolitan areas 9/-----        | 95           | 96                         | 95    | 97           | 93       | 87        | 121            | 91                   | 99       | 88            | 88           | 83                       | 91                    |
| Northeast:                           |              |                            |       |              |          |           |                |                      |          |               |              |                          |                       |
| Boston, Mass.-----                   | 107          | 105                        | 98    | 99           | 119      | 125       | 113            | 138                  | 106      | 102           | 91           | 112                      | 124                   |
| [redacted]-----                      | 96           | 99                         | 101   | 88           | 85       | 85        | 99             | 104                  | 119      | 97            | 80           | 102                      | 96                    |
| New York-Northeastern N.J.-----      | 102          | 101                        | 109   | 108          | 99       | 100       | 83             | 105                  | 88       | 102           | 100          | 109                      | 113                   |
| Philadelphia, Pa.-----               | 99           | 109                        | 105   | 89           | 88       | 88        | 94             | 116                  | 71       | 93            | 106          | 101                      | 128                   |
| Pittsburgh, Pa.-----                 | 97           | 102                        | 101   | 90           | 88       | 88        | 102            | 104                  | 74       | 98            | 91           | 99                       | 114                   |
| Nonmetropolitan areas 9/-----        | 99           | 99                         | 96    | 100          | 94       | 93        | 132            | 99                   | 97       | 83            | 87           | 81                       | 99                    |
| North Central:                       |              |                            |       |              |          |           |                |                      |          |               |              |                          |                       |
| Chicago, Ill.-Northwestern Ind.----- | 102          | 102                        | 101   | 103          | 99       | 102       | 104            | 122                  | 89       | 101           | 109          | 120                      | 101                   |
| Cincinnati, Ohio-Ky.-Ind.-----       | 99           | 98                         | 104   | 106          | 84       | 84        | 87             | 90                   | 119      | 94            | 96           | 102                      | 105                   |
| Cleveland, Ohio-----                 | 93           | 99                         | 102   | 99           | 89       | 89        | 97             | 99                   | 109      | 121           | 100          | 105                      | 98                    |
| [redacted]-----                      | 97           | 102                        | 102   | 89           | 90       | 94        | 95             | 95                   | 89       | 106           | 101          | 99                       | 112                   |
| Kansas City, Mo.-Kans.-----          | 97           | 98                         | 100   | 100          | 89       | 86        | 95             | 97                   | 106      | 121           | 99           | 102                      | 94                    |
| Milwaukee, Wis.-----                 | 101          | 100                        | 97    | 97           | 100      | 101       | 95             | 97                   | 113      | 109           | 97           | 102                      | 116                   |
| Minneapolis-St. Paul, Minn.-----     | 99           | 98                         | 98    | 97           | 101      | 103       | 94             | 96                   | 101      | 110           | 86           | 105                      | 106                   |
| St. Louis, Mo.-Ill.-----             | 99           | 99                         | 106   | 108          | 92       | 90        | 98             | 102                  | 94       | 111           | 91           | 98                       | 97                    |
| Nonmetropolitan areas 9/-----        | 97           | 97                         | 95    | 97           | 100      | 99        | 115            | 87                   | 109      | 92            | 82           | 84                       | 94                    |
| South:                               |              |                            |       |              |          |           |                |                      |          |               |              |                          |                       |
| Atlanta, Ga.-----                    | 94           | 95                         | 95    | 95           | 90       | 85        | 96             | 92                   | 110      | 101           | 89           | 104                      | 85                    |
| Baltimore, Md.-----                  | 100          | 97                         | 92    | 90           | 110      | 108       | 94             | 98                   | 94       | 97            | 93           | 102                      | 122                   |
| Dallas, Tex.-----                    | 94           | 97                         | 95    | 91           | 95       | 95        | 94             | 96                   | 92       | 101           | 113          | 98                       | 70                    |
| Houston, Tex.-----                   | 97           | 100                        | 99    | 95           | 92       | 88        | 88             | 93                   | 111      | 119           | 117          | 97                       | 75                    |
| Washington, D.C.-Md.-Va.-----        | 109          | 105                        | 100   | 100          | 120      | 124       | 95             | 98                   | 101      | 106           | 102          | 112                      | 141                   |
| Nonmetropolitan areas 9/-----        | 90           | 91                         | 92    | 94           | 83       | 72        | 119            | 89                   | 87       | 85            | 89           | 81                       | 75                    |
| West:                                |              |                            |       |              |          |           |                |                      |          |               |              |                          |                       |
| Denver, Colo.-----                   | 98           | 99                         | 97    | 96           | 95       | 91        | 98             | 100                  | 133      | 97            | 92           | 102                      | 95                    |
| [redacted]-----                      | 109          | 100                        | 98    | 124          | 114      | 107       | 109            | 109                  | 98       | 101           | 131          | 91                       | 98                    |
| [redacted]-----                      | 104          | 99                         | 96    | 108          | 115      | 102       | 101            | 100                  | 100      | 100           | 121          | 101                      | 85                    |
| [redacted]-----                      | 112          | 103                        | 103   | 129          | 135      | 104       | 114            | 114                  | 116      | 116           | 116          | 104                      | 105                   |
| Seattle-Everett, Wash.-----          | 112          | 113                        | 102   | 102          | 136      | 143       | 101            | 105                  | 118      | 121           | 113          | 109                      | 102                   |
| Honolulu, Hawaii-----                | 133          | 126                        | 134   | 141          | 143      | 150       | 98             | 105                  | 111      | 118           | 110          | 114                      | 184                   |
| Nonmetropolitan areas 9/-----        | 107          | 104                        | 99    | 100          | 110      | 111       | 124            | 93                   | 119      | 96            | 95           | 85                       | 130                   |
| Anchorage, Alaska-----               | 150          | 146                        | 118   | 121          | 195      | 201       | 168            | 126                  | 120      | 123           | 160          | 101                      | 183                   |

See footnotes following table 6.

Footnotes for 3 budgets, autumn 1981

1/ The family consists of an employed husband, age 38, a wife not employed outside the home, an 8-year-old girl, and a 13-year-old boy.

2/ Total budget costs include personal income taxes, social security, other items, and total consumption.

3/ Housing includes shelter, housefurnishings and household operations. The higher budget also includes an allowance for lodging away from home city.

4/ The average costs of shelter were weighted by the following proportions: lower budget, 100 percent for families living in rented dwellings; intermediate budget, 25 percent for renters, 75 percent for homeowners; higher budget, 15 percent for renters, 85 percent for homeowners.

5/ Renter costs include average contract rent plus the costs of required amounts of heating fuel, gas, electricity, water, specified equipment, and insurance on household contents.

6/ Homeowner costs include interest and principal payments plus taxes; insurance on house and contents; water, refuse disposal, heating fuel, gas, electricity, and specified equipment; and home repair and maintenance costs.

7/ The average costs of automobile owners and nonowners in the lower budget were weighted by the following proportions of families: Boston, Chicago, New York, and Philadelphia, 50 percent for both automobile owners and nonowners; all other metropolitan areas, 65 percent for automobile owners, 35 percent for nonowners; nonmetropolitan areas, 100 percent for automobile owners. The intermediate budget proportions are: Boston, New York, Chicago, and Philadelphia, 80 percent for owners, 20 percent for nonowners; Baltimore, Cleveland, Detroit, Los Angeles, Pittsburgh, San Francisco, St. Louis, and Washington, D.C., with populations of 1.4 million or more in 1960, 95 percent for automobile owners and 5 percent for nonowners; all other areas, 100 percent for automobile owners. The higher budget weight is 100 percent for automobile owners in all areas.

8/ In total medical care, the average costs of medical insurance were weighted by the following proportions: 30 percent for families paying full cost of insurance; 26 percent for families paying half cost; 44 percent for families covered by noncontributory insurance plans (paid by employer).

9/ Other family consumption includes the average costs for reading, recreation, tobacco products, alcoholic beverages, education, and miscellaneous expenditures.

10/ Other items includes allowances for gifts and contributions, life insurance, and occupational expenses.

11/ As defined in 1960-61. For a detailed description of these and other geographical boundaries, see the 1967 edition of Standard Metropolitan Statistical Areas, prepared by the Office of Management and Budget.

Table 5. Indexes of comparative costs based on a [redacted] for a 4-person family, 1/ autumn 1981  
(U.S. urban average cost=100)

| Area                                | Total<br>budget | Total<br>consump-<br>tion | Cost of family consumption |                    |             |              |                      |                |                           |          |                  |                 | Personal<br>income<br>taxes |                                        |
|-------------------------------------|-----------------|---------------------------|----------------------------|--------------------|-------------|--------------|----------------------|----------------|---------------------------|----------|------------------|-----------------|-----------------------------|----------------------------------------|
|                                     |                 |                           | Food                       |                    | Housing     |              |                      | Transportation |                           | Clothing | Personal<br>care | Medical<br>care |                             | Other<br>family<br>consump-<br>tion 7/ |
|                                     |                 |                           | Total                      | Food<br>at<br>home | Total<br>2/ | Renter<br>3/ | Home-<br>owner<br>4/ | Total<br>5/    | Auto-<br>mobile<br>owners |          |                  |                 |                             |                                        |
| Urban United States-----            | 100             | 100                       | 100                        | 100                | 100         | 100          | 100                  | 100            | 100                       | 100      | 100              | 100             | 100                         | 100                                    |
| Metropolitan areas 5/-----          | 102             | 102                       | 101                        | 100                | 102         | 104          | 103                  | 100            | 102                       | 100      | 102              | 102             | 103                         | 104                                    |
| Nonmetropolitan areas 9/-----       | 91              | 93                        | 94                         | 98                 | 91          | 82           | 87                   | 92             | 94                        | 95       | 93               | 91              | 85                          | 84                                     |
| Northeast:                          |                 |                           |                            |                    |             |              |                      |                |                           |          |                  |                 |                             |                                        |
| Boston, Mass.-----                  | 115             | 112                       | 101                        | 103                | 127         | 119          | 137                  | 117            | 132                       | 109      | 100              | 91              | 111                         | 131                                    |
| New York-Northeastern N.J.-----     | 115             | 101                       | 101                        | 103                | 99          | 93           | 100                  | 106            | 101                       | 120      | 96               | 80              | 102                         | 120                                    |
| Philadelphia, Pa.-N.J.-----         | 115             | 109                       | 113                        | 110                | 121         | 110          | 131                  | 91             | 103                       | 89       | 102              | 100             | 103                         | 146                                    |
| Pittsburgh, Pa.-----                | 102             | 112                       | 107                        | 101                | 86          | 86           | 104                  | 92             | 111                       | 71       | 90               | 106             | 102                         | 115                                    |
| Nonmetropolitan areas 9/-----       | 102             | 97                        | 103                        | 103                | 89          | 83           | 87                   | 105            | 104                       | 95       | 96               | 91              | 101                         | 97                                     |
| North Central:                      |                 |                           |                            |                    |             |              |                      |                |                           |          |                  |                 |                             |                                        |
| Chicago, Ill.-Northwestern Ind----- | 100             | 102                       | 99                         | 100                | 101         | 105          | 103                  | 105            | 118                       | 93       | 95               | 109             | 117                         | 92                                     |
| Cincinnati, Ohio-Ky.-Ind.-----      | 100             | 100                       | 102                        | 103                | 97          | 81           | 101                  | 97             | 93                        | 121      | 92               | 96              | 98                          | 101                                    |
| Cleveland, Ohio-----                | 101             | 102                       | 100                        | 95                 | 100         | 84           | 107                  | 99             | 92                        | 110      | 120              | 100             | 105                         | 97                                     |
| Detroit, Mich.-----                 | 99              | 99                        | 101                        | 101                | 101         | 93           | 104                  | 96             | 95                        | 90       | 106              | 101             | 97                          | 99                                     |
| Kansas City, Mo.-Kans.-----         | 97              | 96                        | 98                         | 99                 | 89          | 80           | 96                   | 104            | 99                        | 107      | 119              | 99              | 102                         | 92                                     |
| Milwaukee, Wis.-----                | 106             | 102                       | 97                         | 95                 | 106         | 99           | 111                  | 102            | 97                        | 114      | 106              | 97              | 103                         | 122                                    |
| Minneapolis-St. Paul, Minn.-----    | 102             | 97                        | 96                         | 95                 | 96          | 103          | 95                   | 99             | 94                        | 102      | 102              | 97              | 104                         | 121                                    |
| St. Louis, Mo.-Ill.-----            | 96              | 98                        | 104                        | 105                | 90          | 86           | 88                   | 103            | 103                       | 95       | 106              | 97              | 96                          | 91                                     |
| Nonmetropolitan areas 9/-----       | 91              | 93                        | 93                         | 97                 | 92          | 96           | 33                   | 96             | 91                        | 107      | 98               | 83              | 80                          | 83                                     |
| South:                              |                 |                           |                            |                    |             |              |                      |                |                           |          |                  |                 |                             |                                        |
| Atlanta, Ga.-----                   | 92              | 93                        | 96                         | 95                 | 82          | 82           | 76                   | 97             | 93                        | 112      | 99               | 90              | 101                         | 85                                     |
| Baltimore, Md.-----                 | 99              | 97                        | 95                         | 92                 | 99          | 112          | 89                   | 97             | 96                        | 97       | 97               | 93              | 102                         | 108                                    |
| Dallas, Tex.-----                   | 89              | 95                        | 95                         | 92                 | 86          | 99           | 82                   | 103            | 98                        | 93       | 99               | 113             | 96                          | 65                                     |
| Houston, Tex.-----                  | 93              | 98                        | 100                        | 96                 | 87          | 86           | 84                   | 99             | 94                        | 113      | 117              | 117             | 98                          | 70                                     |
| Washington, D.C.-Md.-Va.-----       | 108             | 103                       | 102                        | 103                | 105         | 117          | 103                  | 99             | 93                        | 102      | 111              | 102             | 110                         | 127                                    |
| Nonmetropolitan areas 9/-----       | 86              | 89                        | 93                         | 97                 | 83          | 68           | 75                   | 97             | 93                        | 87       | 90               | 89              | 83                          | 71                                     |
| West:                               |                 |                           |                            |                    |             |              |                      |                |                           |          |                  |                 |                             |                                        |
| Denver, Colo.-----                  | 93              | 99                        | 94                         | 93                 | 97          | 90           | 93                   | 102            | 97                        | 129      | 99               | 92              | 101                         | 92                                     |
| Los Angeles-Long Beach, Calif.----- | 100             | 100                       | 98                         | 95                 | 98          | 125          | 94                   | 104            | 103                       | 94       | 100              | 100             | 99                          | 89                                     |
| San Diego, Calif.-----              | 99              | 99                        | 95                         | 91                 | 90          | 105          | 100                  | 101            | 96                        | 95       | 90               | 100             | 101                         | 87                                     |
| San Francisco-Oakland, Calif.-----  | 107             | 101                       | 100                        | 100                | 109         | 153          | 101                  | 107            | 107                       | 110      | 118              | 116             | 102                         | 105                                    |
| Seattle-Everett, Wash.-----         | 102             | 106                       | 101                        | 99                 | 109         | 140          | 102                  | 103            | 95                        | 112      | 120              | 112             | 109                         | 83                                     |
| Honolulu, Hawaii-----               | 126             | 113                       | 131                        | 137                | 117         | 146          | 112                  | 102            | 97                        | 107      | 116              | 110             | 118                         | 162                                    |
| Nonmetropolitan areas 9/-----       | 96              | 95                        | 94                         | 97                 | 92          | 95           | 36                   | 95             | 91                        | 115      | 104              | 98              | 87                          | 100                                    |
| Anchorage, Alaska-----              | 126             | 127                       | 113                        | 116                | 142         | 189          | 122                  | 124            | 119                       | 116      | 137              | 140             | 100                         | 124                                    |

See footnotes following table 6.

Table 6. Indexes of comparative costs based on a [redacted] for a 4-person family, 1/ autumn 1981  
(U.S. urban average cost=100)

| Area                                | Total<br>budget | Total<br>consump-<br>tion | Cost of family consumption |                    |             |              |                      |                        |          |                  |                       |                                        | Per-<br>sonal<br>income<br>taxes |     |
|-------------------------------------|-----------------|---------------------------|----------------------------|--------------------|-------------|--------------|----------------------|------------------------|----------|------------------|-----------------------|----------------------------------------|----------------------------------|-----|
|                                     |                 |                           | Food                       |                    | Housing     |              |                      | Transpor-<br>tation 5/ | Clothing | Personal<br>care | Medical<br>care<br>6/ | Other<br>family<br>consump-<br>tion 7/ |                                  |     |
|                                     |                 |                           | Total                      | Food<br>at<br>home | Total<br>2/ | Renter<br>3/ | Home-<br>owner<br>4/ |                        |          |                  |                       |                                        |                                  |     |
| Urban United States-----            | 100             | 100                       | 100                        | 100                | 100         | 100          | 100                  | 100                    | 100      | 100              | 100                   | 100                                    | 100                              | 100 |
| Metropolitan areas 5/-----          | 103             | 102                       | 102                        | 100                | 103         | 108          | 103                  | 102                    | 101      | 101              | 103                   | 104                                    | 105                              | 105 |
| Nonmetropolitan areas 9/-----       | 88              | 90                        | 91                         | 98                 | 88          | 66           | 86                   | 93                     | 93       | 96               | 88                    | 84                                     | 77                               | 77  |
| Northeast:                          |                 |                           |                            |                    |             |              |                      |                        |          |                  |                       |                                        |                                  |     |
| Boston, Mass.-----                  | 118             | 114                       | 100                        | 101                | 128         | 118          | 141                  | 127                    | 112      | 99               | 91                    | 110                                    | 133                              | 133 |
| Buffalo, N.Y.-----                  | 102             | 98                        | 99                         | 101                | 96          | 81           | 95                   | 97                     | 120      | 96               | 80                    | 102                                    | 114                              | 114 |
| New York-Northeastern N.J.-----     | 124             | 112                       | 113                        | 108                | 123         | 145          | 130                  | 105                    | 91       | 104              | 100                   | 109                                    | 163                              | 163 |
| Philadelphia, Pa.-N.J.-----         | 104             | 103                       | 111                        | 105                | 101         | 121          | 100                  | 109                    | 72       | 89               | 106                   | 103                                    | 103                              | 103 |
| Pittsburgh, Pa.-----                | 96              | 95                        | 103                        | 102                | 93          | 71           | 91                   | 103                    | 96       | 95               | 91                    | 105                                    | 91                               | 91  |
| Nonmetropolitan areas 9/-----       | 96              | 96                        | 95                         | 100                | 100         | 69           | 109                  | 100                    | 104      | 93               | 87                    | 85                                     | 93                               | 93  |
| North Central:                      |                 |                           |                            |                    |             |              |                      |                        |          |                  |                       |                                        |                                  |     |
| Chicago, Ill.-Northwestern Ind----- | 98              | 102                       | 100                        | 101                | 98          | 103          | 98                   | 113                    | 90       | 95               | 108                   | 117                                    | 88                               | 88  |
| Cincinnati, Ohio-Ky.-Ind.-----      | 96              | 96                        | 102                        | 105                | 93          | 66           | 95                   | 90                     | 121      | 90               | 96                    | 96                                     | 91                               | 91  |
| Cleveland, Ohio-----                | 98              | 101                       | 101                        | 99                 | 93          | 75           | 103                  | 95                     | 110      | 118              | 100                   | 105                                    | 92                               | 92  |
| Detroit, Mich.-----                 | 99              | 100                       | 101                        | 103                | 104         | 100          | 107                  | 92                     | 90       | 102              | 102                   | 98                                     | 97                               | 97  |
| Kansas City, Mo.-Kans.-----         | 97              | 99                        | 101                        | 100                | 92          | 81           | 89                   | 101                    | 107      | 118              | 98                    | 101                                    | 92                               | 92  |
| Milwaukee, Wis.-----                | 104             | 101                       | 99                         | 95                 | 101         | 84           | 104                  | 95                     | 114      | 104              | 96                    | 101                                    | 116                              | 116 |
| Minneapolis-St. Paul, Minn.-----    | 102             | 97                        | 99                         | 96                 | 95          | 96           | 91                   | 93                     | 102      | 106              | 87                    | 104                                    | 116                              | 116 |
| St. Louis, Mo.-Ill.-----            | 94              | 97                        | 105                        | 106                | 88          | 74           | 82                   | 104                    | 96       | 100              | 91                    | 96                                     | 86                               | 86  |
| Nonmetropolitan areas 9/-----       | 88              | 91                        | 91                         | 98                 | 89          | 73           | 89                   | 88                     | 109      | 101              | 83                    | 85                                     | 78                               | 78  |
| South:                              |                 |                           |                            |                    |             |              |                      |                        |          |                  |                       |                                        |                                  |     |
| Atlanta, Ga.-----                   | 91              | 93                        | 97                         | 95                 | 82          | 75           | 76                   | 95                     | 114      | 98               | 90                    | 93                                     | 84                               | 84  |
| Baltimore, Md.-----                 | 100             | 98                        | 97                         | 92                 | 99          | 93           | 91                   | 94                     | 99       | 99               | 92                    | 102                                    | 107                              | 107 |
| Dallas, Tex.-----                   | 89              | 96                        | 97                         | 92                 | 91          | 124          | 86                   | 101                    | 95       | 98               | 112                   | 97                                     | 65                               | 65  |
| Houston, Tex.-----                  | 91              | 99                        | 102                        | 97                 | 88          | 80           | 85                   | 97                     | 115      | 116              | 117                   | 96                                     | 69                               | 69  |
| Washington, D.C.-Md.-Va.-----       | 108             | 103                       | 102                        | 103                | 103         | 107          | 102                  | 100                    | 104      | 117              | 101                   | 109                                    | 124                              | 124 |
| Nonmetropolitan areas 9/-----       | 83              | 87                        | 90                         | 97                 | 82          | 58           | 75                   | 93                     | 87       | 91               | 89                    | 81                                     | 67                               | 67  |
| West:                               |                 |                           |                            |                    |             |              |                      |                        |          |                  |                       |                                        |                                  |     |
| Denver, Colo.-----                  | 97              | 99                        | 97                         | 94                 | 96          | 105          | 90                   | 97                     | 124      | 100              | 92                    | 103                                    | 91                               | 91  |
| Los Angeles-Long Beach, Calif.----- | 101             | 102                       | 101                        | 96                 | 101         | 137          | 98                   | 105                    | 92       | 100              | 130                   | 90                                     | 99                               | 99  |
| San Diego, Calif.-----              | 99              | 100                       | 97                         | 92                 | 103         | 120          | 107                  | 94                     | 93       | 96               | 122                   | 104                                    | 95                               | 95  |
| San Francisco-Oakland, Calif.-----  | 107             | 106                       | 104                        | 101                | 107         | 134          | 100                  | 106                    | 107      | 119              | 117                   | 103                                    | 112                              | 112 |
| Seattle-Everett, Wash.-----         | 98              | 105                       | 101                        | 100                | 107         | 128          | 104                  | 96                     | 108      | 118              | 112                   | 109                                    | 79                               | 79  |
| Honolulu, Hawaii-----               | 132             | 120                       | 132                        | 138                | 121         | 136          | 124                  | 105                    | 103      | 116              | 110                   | 118                                    | 175                              | 175 |
| Nonmetropolitan areas 9/-----       | 92              | 92                        | 90                         | 99                 | 90          | 76           | 84                   | 88                     | 110      | 109              | 95                    | 90                                     | 89                               | 89  |
| Anchorage, Alaska-----              | 119             | 122                       | 110                        | 117                | 135         | 152          | 122                  | 113                    | 108      | 149              | 159                   | 101                                    | 113                              | 113 |

See footnotes at end of table.

# News

United States  
Department  
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This is the last release of four-person family budget data. The Bureau of Labor Statistics eliminated the program as part of the recent budget reduction. The expenditure data on which the budgets are based are now 20 years old. Continuation of the program would have required revision of concepts and expenditure data and extensive price collection, for which funding was not available.

## AUTUMN 1981 URBAN FAMILY BUDGETS AND COMPARATIVE INDEXES FOR SELECTED URBAN AREAS

The Bureau of Labor Statistics of the U.S. Department of Labor today issued updated estimates for three hypothetical annual family budgets and the comparative indexes that can be used to compare the cost of these budgets in selected urban areas. This updating reflects changes in prices and personal taxes from autumn 1980 to autumn 1981.

In autumn 1981, the U.S. average cost of the lower budget for an urban family of four was \$15,323 a year, while the intermediate and higher levels were \$25,407 and \$38,060, respectively, as shown in table A. (Costs for 24 metropolitan areas, four nonmetropolitan regions, and Anchorage, Alaska, are shown in tables 1-3, and comparative indexes for these areas are shown in tables 4-6.)

### Method of Updating

The 1981 consumption budgets were estimated by applying price changes for individual areas from autumn 1980 to autumn 1981, as reported in the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W), to the appropriate autumn 1980 budget costs for each main class of goods and services. The budgets have been updated by the CPI since 1969 when the last direct pricing took place. This method of updating is only approximate because the CPI reflects spending patterns and prices paid for commodities and services purchased by urban wage earners and clerical workers generally, without regard to their family type and level of living, and because the updating is done at a relatively aggregated level.

- 2 -

Table A. Summary of annual budgets for a four-person family at three levels of living, urban United States, autumn 1981

|                                 | Budget level |                   |          |
|---------------------------------|--------------|-------------------|----------|
|                                 | Lower        | Inter-<br>mediate | Higher   |
| Total budget -----              | \$15,323     | \$25,407          | \$38,060 |
| Total family consumption -----  | 12,069       | 18,240            | 25,008   |
| Food -----                      | 4,545        | 5,843             | 7,366    |
| Housing -----                   | 2,817        | 5,546             | 8,423    |
| Transportation -----            | 1,311        | 2,372             | 3,075    |
| Clothing -----                  | 937          | 1,333             | 1,947    |
| Personal care -----             | 379          | 508               | 719      |
| Medical care -----              | 1,436        | 1,443             | 1,505    |
| Other family consumption ----   | 644          | 1,196             | 1,972    |
| Other items -----               | 621          | 1,021             | 1,718    |
| Social security & disability -- | 1,036        | 1,703             | 1,993    |
| Personal income taxes -----     | 1,596        | 4,443             | 9,340    |

Note: Because of rounding, sums of individual items may not equal totals.

### Changes in Budgets, 1980-81

From autumn 1980 to autumn 1981, the total cost of the lower budget rose 9.1 percent, the intermediate budget rose 9.8 percent, and the higher budget rose 10.6 percent. The increases in 1981 were approximately 3 percentage points less than those in 1980. Consumption costs rose approximately 7.5 percent at all three levels with the largest increases among consumption components occurring in transportation and medical care.

Personal income taxes shown in the three budgets include estimated 1981 Federal, State, and local tax payments. The large increases in personal income taxes, approximately 19 percent at the lower level and 18 percent at both the intermediate and higher levels, are a result of the Federal income tax structure, as well as that of many States, which calls for higher tax rates as income rises. Although the increases in taxes were quite large, they are approximately 10 percentage points less than in 1980 at the lower level and approximately 7 percentage points less at both the intermediate and higher levels. This was due to the more moderate price increases for consumption items and the rate reduction in Federal income tax rates in 1981. While the percent increase in income taxes for the lower budget was higher than for the other levels, the impact of the increase is more pronounced at the higher levels because taxes constitute a larger share of the total budget at these levels. Changes in State tax codes occurred in a number of States.

Table B. Percent change in four-person family budgets, autumn 1980 to autumn 1981

| Component                         | Budget level |                   |        |
|-----------------------------------|--------------|-------------------|--------|
|                                   | Lower        | Inter-<br>mediate | Higher |
| Food-----                         | 5.2          | 4.9               | 4.9    |
| Housing-----                      | 8.0          | 8.6               | 8.7    |
| Shelter 1/-----                   | 7.9          | 8.8               | 8.7    |
| Renter costs-----                 | 7.9          | 7.9               | 7.9    |
| Homeowner costs 2/-----           | --           | 8.9               | 8.8    |
| Housefurnishings & operations     | 8.2          | 8.2               | 8.1    |
| Transportation-----               | 13.0         | 12.1              | 11.8   |
| Clothing-----                     | 3.3          | 3.2               | 3.1    |
| Personal care-----                | 7.7          | 7.9               | 7.6    |
| Medical care-----                 | 10.6         | 10.7              | 10.7   |
| Other family consumption-----     | 7.9          | 7.8               | 7.8    |
| Total consumption less shelter--- | 7.2          | 7.1               | 7.1    |
| Total consumption-----            | 7.3          | 7.5               | 7.5    |
| Other items-----                  | 6.5          | 6.7               | 6.7    |
| Social security-----              | 17.6         | 19.3              | 21.9   |
| Personal income taxes-----        | 19.4         | 17.5              | 17.9   |
| Total budget-----                 | 9.1          | 9.8               | 10.6   |

1/ Includes only rental housing in the lower budget.

2/ On the assumption that the home was purchased 6 years ago, these costs reflect changes in purchase prices and mortgage interest rates from 1974 to 1975 and changes in property taxes, insurance, fuels and utilities, and repairs and maintenance from 1980 to 1981.

Social security deductions increased approximately 18 percent at the lower level, 19 percent at the intermediate level, and 24 percent at the higher level. The large increases were the result of both an increase in the social security contribution rate from 6.13 percent in 1980 to 6.65 percent in 1981 and an increase from \$25,900 to \$29,700 in the maximum income on which contributions are made into the social security system.

The shelter component of housing includes only rental housing in the lower budget and shows an increase of 8 percent at that level. Both homeownership and rental housing are included in the intermediate and higher budgets with homeownership costs based on the assumption that the budget family bought its home 6 years ago. The 9 percent increase in shelter costs for the intermediate and higher budgets is the result of combining the increase in rental costs with increases in homeowner costs. For the homeowner component, large increases in fuels and utilities from 1980 to 1981 were offset somewhat by modest increases in interest costs from 1974 to 1975.

The budget costs are annual estimates reflecting autumn 1981 price levels. During the period from October 1981 to February 1982, the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W) rose 1.1 percent. However, the change in the total family budget differs from the change in the All Items CPI-W for at least three important reasons: (1) The CPI-W does not include changes in personal taxes and social security contributions; (2) the weights used in the CPI-W are different from the weights used in the budgets; and (3) the treatment of homeowner costs is different.

#### Differences in Budgets among Urban Areas

Area indexes reflect not only differences among the areas in price levels, but also regional variations in consumption patterns and differences in climate, types of transportation facilities, and taxes.

For the lower budget, costs were 5.9 percent higher in the metropolitan areas than in the nonmetropolitan urban areas. The metropolitan-nonmetropolitan differences were 11.4 percent for the intermediate budget and 17.3 percent for the higher. Total budget levels were lowest in small cities in the South.

Detailed indexes are presented in tables 4, 5, and 6.

#### Description of the Three Budgets

The budgets represent the costs of three hypothetical lists of goods and services that were specified in the mid-1960's to portray three relative standards of living--described as lower, intermediate, and higher.

These budgets are for a precisely defined urban family of four: A 38-year-old husband employed full time, a non-working wife, a boy of 11, and a girl of 8. After about 15 years of married life, the family is settled in the community, and the husband is an experienced worker. The family has, for each budget level, average inventories of clothing, housefurnishings, major durables, and other equipment. The budgets pertain only to an urban family with the specified characteristics. (Estimates of family consumption budgets for urban families of different size and composition are shown in table C.) No budgets are available for rural families.

The budgets do not represent how families of this type actually do or should spend their money, nor are they intended to represent a minimum level of adequate income or a subsistence level of living. Rather, they reflect the assumptions made about the manner of living at each of the three hypothetical levels. The geographic indexes do not measure cost differences associated with moving from one area to another or the living costs of newly arrived residents in a given community. Information on actual spending patterns is available from the 1972-73 Consumer Expenditure Survey. Preliminary data for 1980 from the

Table C. Annual consumption budgets for selected family types, urban United States, autumn 1981 <sup>1/</sup>

| Family size, type, and age                              | Budget Level |                   |         |
|---------------------------------------------------------|--------------|-------------------|---------|
|                                                         | Lower        | Inter-<br>mediate | Higher  |
| Single person, under 35 years -----                     | \$4,220      | \$6,380           | \$8,750 |
| Husband and wife under 35 years:                        |              |                   |         |
| No children -----                                       | 5,910        | 8,940             | 12,250  |
| 1 child under 6 -----                                   | 7,480        | 11,310            | 15,500  |
| 2 children, both under 6 -----                          | 8,690        | 13,130            | 18,010  |
| Husband and wife 35-54 years:                           |              |                   |         |
| 1 child, 6-15 years -----                               | 9,900        | 14,960            | 20,510  |
| 2 children, older 6-15 years <sup>2/</sup> -----        | 12,069       | 18,240            | 25,008  |
| 3 children, oldest 6-15 years <sup>3/</sup> -----       | 14,000       | 21,160            | 29,010  |
| Husband and wife, 65 years and over <sup>3/</sup> ----- | 6,160        | 9,300             | 12,750  |
| Single person, 65 years and over <sup>4/</sup> -----    | 3,380        | 5,110             | 7,000   |

<sup>1/</sup> For details on estimating procedures, see "Revised Equivalence Scale," BLS Bulletin 1570-2.

<sup>2/</sup> Costs for the BLS budgets for a four-person family from which estimates for other family types are derived.

<sup>3/</sup> Estimated from the equivalence scale value of 51 percent of the base (four-person) family. Costs based on detailed BLS budgets for a retired couple may differ slightly from estimates obtained by the scale values.

<sup>4/</sup> Estimated from the equivalence scale value of 28 percent of the base (four-person) family. May differ slightly from estimates obtained by applying a ratio of 55 percent to the BLS budget for a retired couple.

Ongoing Consumer Expenditure Survey is expected to be available in 1982, and for later periods on a regular basis thereafter.

Food-at-home costs in the budgets are based on quantities in the 1964 low-, moderate-, and liberal-cost food plans developed by the U.S. Department of Agriculture in accordance with nutritional standards formulated by the National Research Council of the National Academy of Sciences. The food total also includes an allowance for a specified number of meals away from home at each level.

Total housing costs include not only shelter, but also housefurnishings and household operations. At the lower level, the shelter component provides only for a rented dwelling unit. Rental costs include contract rent, estimated costs for fuels and utilities where these are not part of the rent, and insurance on household contents. At the intermediate and higher levels, shelter reflects primarily homeowner costs which include average mortgage interest and principal payments for a house purchased 6 years ago. Also included are costs for

property taxes, homeowner insurance, repairs and maintenance, and heating fuels and utilities.

Medical care costs at the three budget levels include a family membership in a group hospital and surgical insurance plan, a specified number of visits to physicians, provisions for dental and eye care, and prescriptions. The higher budget also provides for major medical insurance coverage.

The source of data, methods of calculation, and quantities of goods and services for each budget level are described in detail in BLS Bulletin 1570-5, "Three Standards of Living for an Urban Family of Four Persons" (spring 1967). Copies may be obtained under accession number PB 227542/LK at a cost of \$10.50 from the National Technical Information Service, U.S. Department of Commerce, Springfield, Virginia 22151. Supplements, with budgets for spring 1969-70 and autumn 1971 through 1980 are available from any BLS Regional Office listed below. Selected publications from the 1972-73 Consumer Expenditure Survey may also be obtained from these offices.

Region I  
1603 JFK Federal Bldg.  
Boston, MA 02203

Region II  
1515 Broadway  
New York, NY 10036

Region III  
P. O. Box 13309  
Phila., PA 19101

Region IV  
1371 Peachtree St., N.E.  
Atlanta, GA 30309

Region V  
230 South Dearborn St.  
Chicago, IL 60604

Region VI  
555 Griffin Sq. Bldg.  
Dallas, TX 75202

Regions VII and VIII  
911 Walnut St.  
Kansas City, MO 64106

Regions IX and X  
Box 36017  
San Francisco, CA 94102

Table 1. Annual costs of a lower budget for a 4-person family, 1/ autumn 1981

| Area                                 | Total budget 2/ | Total consumption | Family consumption |              |                     | Total 4/ | Housing 3/ (Renter) | House-furnishings & operations |
|--------------------------------------|-----------------|-------------------|--------------------|--------------|---------------------|----------|---------------------|--------------------------------|
|                                      |                 |                   | Total              | Food at home | Food away from home |          |                     |                                |
| United States-----                   | 115323          | 112069            | 14545              | 13894        | 1651                | 12817    | 12114               | 1783                           |
| Metropolitan areas 11/-----          | 15481           | 12179             | 4597               | 3922         | 674                 | 2863     | 2175                | 688                            |
| Nonmetropolitan areas 12/-----       | 14619           | 11579             | 4313               | 3768         | 546                 | 2612     | 1842                | 770                            |
| North Atlantic                       |                 |                   |                    |              |                     |          |                     |                                |
| Boston, Mass.-----                   | 16402           | 12487             | 4444               | 3872         | 572                 | 3353     | 2646                | 707                            |
| New York, N.Y.-----                  | 14710           | 11579             | 4317               | 3948         | 369                 | 2477     | 1787                | 690                            |
| New York-Northeastern N.J.-----      | 15705           | 12197             | 4956               | 4222         | 734                 | 2796     | 2105                | 691                            |
| Philadelphia, Pa.-N.J.-----          | 15593           | 11892             | 4964               | 4104         | 860                 | 2508     | 1861                | 647                            |
| Pittsburgh, Pa.-----                 | 15116           | 11684             | 4618               | 3938         | 680                 | 2530     | 1854                | 676                            |
| Nonmetropolitan areas 12/-----       | 15160           | 11919             | 4447               | 3894         | 553                 | 2652     | 1962                | 690                            |
| North Central                        |                 |                   |                    |              |                     |          |                     |                                |
| Chicago, Ill.-Northwestern Ind.----- | 15587           | 12306             | 4604               | 3996         | 608                 | 2790     | 2147                | 643                            |
| Indianapolis, Ohio-Ky.-Ind.-----     | 15110           | 11820             | 4737               | 4117         | 620                 | 2427     | 1779                | 648                            |
| Cleveland, Ohio-----                 | 15176           | 11986             | 4623               | 3854         | 769                 | 2496     | 1886                | 610                            |
| Detroit, Mich.-----                  | 15107           | 11699             | 4638               | 3987         | 651                 | 2500     | 1899                | 601                            |
| Kansas City, Mo.-Kans.-----          | 14925           | 11825             | 4545               | 3894         | 651                 | 2502     | 1811                | 691                            |
| Minneapolis, Minn.-----              | 15505           | 12011             | 4431               | 3774         | 657                 | 2811     | 2144                | 667                            |
| St. Louis-St. Paul, Minn.-----       | 15118           | 11809             | 4444               | 3775         | 669                 | 2858     | 2180                | 678                            |
| St. Louis, Mo.-Ill.-----             | 15112           | 11947             | 4830               | 4214         | 614                 | 2596     | 1907                | 689                            |
| Nonmetropolitan areas 12/-----       | 14852           | 11758             | 4320               | 3796         | 524                 | 2825     | 2100                | 725                            |
| South                                |                 |                   |                    |              |                     |          |                     |                                |
| Atlanta, Ga.-----                    | 14419           | 11497             | 4335               | 3689         | 646                 | 2537     | 1797                | 740                            |
| Baltimore, Md.-----                  | 15315           | 11738             | 4175               | 3511         | 664                 | 3089     | 2273                | 816                            |
| Dallas, Tex.-----                    | 14392           | 11704             | 4317               | 3559         | 758                 | 2466     | 2001                | 665                            |
| Houston, Tex.-----                   | 14810           | 12016             | 4479               | 3705         | 774                 | 2581     | 1867                | 714                            |
| Washington, D.C.-Md.-Va.-----        | 14702           | 12709             | 4565               | 3897         | 668                 | 3370     | 2665                | 705                            |
| Nonmetropolitan areas 12/-----       | 13741           | 11033             | 4200               | 3660         | 540                 | 2343     | 1525                | 818                            |
| West                                 |                 |                   |                    |              |                     |          |                     |                                |
| Denver, Colo.-----                   | 15093           | 11952             | 4391               | 3742         | 649                 | 2690     | 1927                | 763                            |
| Los Angeles-Long Beach, Calif.-----  | 14618           | 13210             | 4549               | 3835         | 714                 | 3501     | 2826                | 675                            |
| San Diego, Calif.-----               | 15690           | 12569             | 4485               | 3720         | 765                 | 3040     | 2426                | 614                            |
| San Francisco-Oakland, Calif.-----   | 17080           | 13511             | 4683               | 4022         | 661                 | 3621     | 2864                | 757                            |
| Seattle-Everett, Wash.-----          | 17124           | 13683             | 4640               | 3964         | 676                 | 3825     | 3020                | 805                            |
| Honolulu, Hawaii-----                | 20319           | 15240             | 6108               | 5501         | 607                 | 4022     | 3171                | 851                            |
| Nonmetropolitan areas 12/-----       | 16410           | 12601             | 4488               | 3903         | 585                 | 3105     | 2343                | 762                            |
| Alaska-----                          | 22939           | 17612             | 5377               | 4718         | 659                 | 5492     | 4258                | 1234                           |

See footnotes following table 3.

Lower budget continued:

| Area                                 | Family consumption |                   |          |               |                 |                             | Other items 10/ | Social Security & disability payments | Personal income taxes |
|--------------------------------------|--------------------|-------------------|----------|---------------|-----------------|-----------------------------|-----------------|---------------------------------------|-----------------------|
|                                      | Transportation 7/  |                   | Clothing | Personal care | Medical care 8/ | Other family consumption 9/ |                 |                                       |                       |
|                                      | Total              | Automobile owners |          |               |                 |                             |                 |                                       |                       |
| United States-----                   | 11311              | 11740             | 6937     | 1379          | 11436           | 1644                        | 1621            | 11036                                 | 11596                 |
| Metropolitan areas 11/-----          | 1268               | 1795              | 938      | 389           | 1475            | 670                         | 624             | 1049                                  | 1629                  |
| Nonmetropolitan areas 12/-----       | 1591               | 1591              | 932      | 333           | 1266            | 532                         | 606             | 981                                   | 1453                  |
| North Atlantic                       |                    |                   |          |               |                 |                             |                 |                                       |                       |
| Boston, Mass.-----                   | 1478               | 2394              | 995      | 388           | 1310            | 719                         | 640             | 1091                                  | 1434                  |
| New York, N.Y.-----                  | 1293               | 1817              | 1112     | 369           | 1154            | 657                         | 606             | 993                                   | 1532                  |
| New York-Northeastern N.J.-----      | 1087               | 1829              | 827      | 387           | 1443            | 701                         | 625             | 1074                                  | 1809                  |
| Philadelphia, Pa.-N.J.-----          | 1226               | 2019              | 668      | 351           | 1525            | 650                         | 616             | 1048                                  | 2037                  |
| Pittsburgh, Pa.-----                 | 1338               | 1814              | 878      | 370           | 1312            | 638                         | 610             | 1004                                  | 1818                  |
| Nonmetropolitan areas 12/-----       | 1729               | 1729              | 1003     | 316           | 1251            | 521                         | 617             | 1039                                  | 1585                  |
| North Central                        |                    |                   |          |               |                 |                             |                 |                                       |                       |
| Chicago, Ill.-Northwestern Ind.----- | 1364               | 2115              | 831      | 382           | 1565            | 770                         | 628             | 1037                                  | 1616                  |
| Indianapolis, Ohio-Ky.-Ind.-----     | 1144               | 1562              | 1119     | 357           | 1377            | 659                         | 614             | 1005                                  | 1671                  |
| Cleveland, Ohio-----                 | 1275               | 1723              | 1025     | 459           | 1431            | 677                         | 619             | 1011                                  | 1560                  |
| Detroit, Mich.-----                  | 1234               | 1659              | 837      | 403           | 1451            | 636                         | 610             | 1003                                  | 1795                  |
| Kansas City, Mo.-Kans.-----          | 1250               | 1693              | 992      | 459           | 1418            | 659                         | 614             | 991                                   | 1495                  |
| Minneapolis, Minn.-----              | 1249               | 1680              | 1063     | 412           | 1387            | 658                         | 619             | 1031                                  | 1844                  |
| St. Louis-St. Paul, Minn.-----       | 1228               | 1679              | 949      | 416           | 1240            | 674                         | 613             | 1004                                  | 1692                  |
| St. Louis, Mo.-Ill.-----             | 1287               | 1771              | 877      | 420           | 1506            | 631                         | 617             | 1005                                  | 1543                  |
| Nonmetropolitan areas 12/-----       | 1510               | 1510              | 1024     | 347           | 1121            | 551                         | 612             | 988                                   | 1494                  |
| South                                |                    |                   |          |               |                 |                             |                 |                                       |                       |
| Atlanta, Ga.-----                    | 1258               | 1602              | 1035     | 381           | 1283            | 668                         | 604             | 958                                   | 1360                  |
| Baltimore, Md.-----                  | 1233               | 1697              | 885      | 369           | 1329            | 658                         | 611             | 1017                                  | 1949                  |
| Dallas, Tex.-----                    | 1226               | 1679              | 810      | 381           | 1622            | 632                         | 610             | 958                                   | 1120                  |
| Houston, Tex.-----                   | 1157               | 1625              | 1041     | 452           | 1682            | 624                         | 619             | 984                                   | 1191                  |
| Washington, D.C.-Md.-Va.-----        | 1244               | 1703              | 947      | 401           | 1461            | 721                         | 640             | 1110                                  | 2243                  |
| Nonmetropolitan areas 12/-----       | 1557               | 1557              | 813      | 324           | 1273            | 523                         | 590             | 920                                   | 1198                  |
| West                                 |                    |                   |          |               |                 |                             |                 |                                       |                       |
| Denver, Colo.-----                   | 1281               | 1744              | 1250     | 369           | 1317            | 654                         | 618             | 1004                                  | 1519                  |
| Los Angeles-Long Beach, Calif.-----  | 1402               | 1893              | 914      | 383           | 1874            | 587                         | 655             | 1193                                  | 1560                  |
| San Diego, Calif.-----               | 1339               | 1759              | 937      | 379           | 1739            | 650                         | 636             | 1133                                  | 1352                  |
| San Francisco-Oakland, Calif.-----   | 1361               | 1976              | 1069     | 440           | 1667            | 670                         | 664             | 1226                                  | 1679                  |
| Seattle-Everett, Wash.-----          | 1330               | 1827              | 1103     | 457           | 1824            | 704                         | 669             | 1137                                  | 1635                  |
| Honolulu, Hawaii-----                | 1288               | 1827              | 1042     | 448           | 1583            | 749                         | 716             | 1424                                  | 2939                  |
| Nonmetropolitan areas 12/-----       | 1624               | 1624              | 1113     | 365           | 1361            | 545                         | 637             | 1091                                  | 2081                  |
| Alaska-----                          | 2198               | 2198              | 1124     | 467           | 2304            | 650                         | 787             | 1616                                  | 2924                  |

See footnotes following table 3.

Table 2. Annual costs of an intermediate budget for a 4-person family, 1/2 autumn 1981

| Area                                 | Total<br>Budget<br>2/ | Total<br>consumption | Family consumption |                 |                        |            |          |              |                 | House-<br>hold savings<br>& transfers |
|--------------------------------------|-----------------------|----------------------|--------------------|-----------------|------------------------|------------|----------|--------------|-----------------|---------------------------------------|
|                                      |                       |                      | Food               |                 |                        | Housing 3/ |          |              |                 |                                       |
|                                      |                       |                      | Total              | Food at<br>home | Food away<br>from home | Total      | Total 4/ | Renter<br>5/ | Homeowner<br>6/ |                                       |
| Urban United States-----             | 125407                | 618240               | 15243              | 14866           | 1977                   | 15546      | 14745    | 12732        | 14206           | 1199                                  |
| Metropolitan areas 11/-----          | 22563                 | 15523                | 5515               | 4529            | 1026                   | 5659       | 4704     | 2542         | 5031            | 1175                                  |
| Nonmetropolitan areas 12/-----       | 23235                 | 16978                | 5521               | 4762            | 759                    | 5645       | 3740     | 2245         | 4239            | 1305                                  |
| Northeast:                           |                       |                      |                    |                 |                        |            |          |              |                 |                                       |
| Boston, Mass.-----                   | 29213                 | 20353                | 5918               | 5025            | 893                    | 7043       | 5244     | 3261         | 4705            | 1199                                  |
| Buffalo, N.Y.-----                   | 24673                 | 18342                | 5090               | 5014            | 874                    | 5476       | 4300     | 2551         | 4883            | 1176                                  |
| New York-Northeastern N.J.-----      | 29540                 | 19910                | 6578               | 5360            | 1210                   | 6717       | 5140     | 3002         | 4386            | 1177                                  |
| Philadelphia, Pa.-N.J.-----          | 26567                 | 18625                | 6516               | 5206            | 1310                   | 5621       | 4439     | 2354         | 5201            | 1132                                  |
| Pittsburgh, Pa.-----                 | 24717                 | 17766                | 6040               | 5026            | 1014                   | 4939       | 3768     | 2266         | 4269            | 1171                                  |
| Nonmetropolitan areas 12/-----       | 25639                 | 18417                | 5772               | 4929            | 802                    | 6019       | 4553     | 2458         | 5651            | 1166                                  |
| North Central:                       |                       |                      |                    |                 |                        |            |          |              |                 |                                       |
| Chicago, Ill.-Northwestern Ind.----- | 25358                 | 18552                | 5779               | 4872            | 907                    | 5607       | 4497     | 2866         | 5041            | 1110                                  |
| Cincinnati, Ohio-Ky.-Ind.-----       | 25475                 | 18290                | 5939               | 5024            | 915                    | 5392       | 4273     | 2226         | 4955            | 1119                                  |
| Cleveland, Ohio-----                 | 25598                 | 18567                | 5659               | 4769            | 1090                   | 5566       | 4485     | 2300         | 5213            | 1081                                  |
| Detroit, Mich.-----                  | 25208                 | 18115                | 5686               | 4913            | 973                    | 5604       | 4531     | 2346         | 5192            | 1073                                  |
| Kansas City, Mo.-Kans.-----          | 24828                 | 17822                | 5727               | 4801            | 926                    | 4951       | 3765     | 2406         | 4218            | 1186                                  |
| Milwaukee, Wis.-----                 | 24875                 | 18651                | 5660               | 4634            | 1026                   | 5839       | 4730     | 2494         | 5408            | 1159                                  |
| Minneapolis-St. Paul, Minn.-----     | 25799                 | 17701                | 5607               | 4605            | 1002                   | 5336       | 4175     | 2319         | 4627            | 1161                                  |
| St. Louis, Mo.-Ill.-----             | 24498                 | 17814                | 6081               | 5127            | 954                    | 5014       | 3796     | 2348         | 4276            | 1218                                  |
| Nonmetropolitan areas 12/-----       | 23191                 | 16969                | 5434               | 4702            | 732                    | 5098       | 3070     | 2623         | 4286            | 1228                                  |
| South:                               |                       |                      |                    |                 |                        |            |          |              |                 |                                       |
| Atlanta, Ga.-----                    | 23273                 | 16974                | 5614               | 4640            | 974                    | 4551       | 3326     | 2235         | 3689            | 1225                                  |
| Baltimore, Md.-----                  | 25114                 | 17636                | 5526               | 4467            | 1059                   | 5476       | 4023     | 2059         | 4344            | 1453                                  |
| Dallas, Tex.-----                    | 22670                 | 17302                | 5540               | 4475            | 1065                   | 4772       | 3670     | 2709         | 3990            | 1102                                  |
| Houston, Tex.-----                   | 23601                 | 17931                | 5516               | 468             | 1135                   | 4839       | 3656     | 2355         | 4090            | 1153                                  |
| Washington, D.C.-Md.-Va.-----        | 27352                 | 18866                | 5992               | 4992            | 977                    | 5027       | 4077     | 3106         | 5041            | 1250                                  |
| Nonmetropolitan areas 12/-----       | 21829                 | 16248                | 5450               | 4706            | 744                    | 4592       | 3206     | 1870         | 3631            | 1306                                  |
| West:                                |                       |                      |                    |                 |                        |            |          |              |                 |                                       |
| Denver, Colo.-----                   | 24820                 | 18049                | 5480               | 4535            | 945                    | 5379       | 4037     | 2465         | 4561            | 1342                                  |
| Los Angeles-Long Beach, Calif.-----  | 25025                 | 18298                | 5700               | 4623            | 1077                   | 5436       | 4285     | 2422         | 4571            | 1151                                  |
| San Diego, Calif.-----               | 24776                 | 18133                | 5569               | 4449            | 1120                   | 5415       | 4007     | 2673         | 4092            | 1028                                  |
| San Francisco-Oakland, Calif.-----   | 27582                 | 19674                | 5905               | 4873            | 1032                   | 6044       | 4732     | 4104         | 4914            | 1312                                  |
| Seattle-Everett, Wash.-----          | 25131                 | 19355                | 5500               | 4307            | 1073                   | 6031       | 4697     | 3022         | 4929            | 1334                                  |
| Honolulu, Hawaii-----                | 31193                 | 21530                | 7026               | 6649            | 977                    | 6493       | 5173     | 3791         | 5477            | 1395                                  |
| Nonmetropolitan areas 12/-----       | 24402                 | 17361                | 5518               | 4734            | 784                    | 5103       | 3103     | 2592         | 4204            | 1305                                  |
| Anchorage, Alaska-----               | 21290                 | 23130                | 6156               | 5642            | 944                    | 7065       | 5763     | 5174         | 5959            | 2102                                  |

See footnotes following table 3.

Intermediate budget continued:

| Area                                 | Family consumption |                   |          |               |                 |                             | Other items 10/ | Social Security Administration payments | Personal income taxes |
|--------------------------------------|--------------------|-------------------|----------|---------------|-----------------|-----------------------------|-----------------|-----------------------------------------|-----------------------|
|                                      | Transportation 2/  |                   | Clothing | Personal care | Medical care 3/ | Other family consumption 4/ |                 |                                         |                       |
|                                      | Total              | Automobile owners |          |               |                 |                             |                 |                                         |                       |
| Urban United States-----             | 12372              | 12408             | 11333    | 1508          | 11443           | 11154                       | 11021           | 11703                                   | 16443                 |
| Metropolitan areas 11/-----          | 2300               | 2526              | 1337     | 516           | 1401            | 1215                        | 1021            | 1716                                    | 1602                  |
| Nonmetropolitan areas 12/-----       | 2333               | 2333              | 1312     | 473           | 1274            | 1020                        | 970             | 1552                                    | 3730                  |
| Northeast:                           |                    |                   |          |               |                 |                             |                 |                                         |                       |
| Boston, Mass.-----                   | 2782               | 3293              | 1458     | 509           | 1316            | 1327                        | 1095            | 1942                                    | 5823                  |
| Buffalo, N.Y.-----                   | 2513               | 2513              | 1574     | 488           | 1159            | 1272                        | 1025            | 1778                                    | 5328                  |
| New York-Northeastern N.J.-----      | 2160               | 2554              | 1190     | 518           | 1444            | 1301                        | 1000            | 1964                                    | 6566                  |
| Philadelphia, Pa.-N.J.-----          | 2334               | 2770              | 949      | 459           | 1530            | 1216                        | 1035            | 1779                                    | 5128                  |
| Pittsburgh, Pa.-----                 | 2501               | 2596              | 1265     | 409           | 1319            | 1213                        | 1005            | 1643                                    | 4303                  |
| Nonmetropolitan areas 12/-----       | 2492               | 2492              | 1396     | 445           | 1256            | 1034                        | 1028            | 1748                                    | 4646                  |
| North Central:                       |                    |                   |          |               |                 |                             |                 |                                         |                       |
| Chicago, Ill.-Northwestern Ind.----- | 2498               | 2926              | 1204     | 499           | 1566            | 1399                        | 1032            | 1685                                    | 4086                  |
| Cincinnati, Ohio-Ky.-Ind.-----       | 2312               | 2312              | 1613     | 469           | 1387            | 1178                        | 1023            | 1694                                    | 4468                  |
| Cleveland, Ohio-----                 | 2358               | 2450              | 1468     | 611           | 1443            | 1262                        | 1033            | 1702                                    | 4296                  |
| Detroit, Mich.-----                  | 2166               | 2354              | 1199     | 537           | 1401            | 1163                        | 1017            | 1677                                    | 4399                  |
| Kansas City, Mo.-Kans.-----          | 2474               | 2474              | 1421     | 606           | 1426            | 1217                        | 1007            | 1632                                    | 4067                  |
| Milwaukee, Wis.-----                 | 2424               | 2424              | 1519     | 537           | 1395            | 1227                        | 1036            | 1769                                    | 5399                  |
| Minneapolis-St. Paul, Minn.-----     | 2349               | 2349              | 1365     | 548           | 1249            | 1247                        | 1003            | 1716                                    | 5179                  |
| St. Louis, Mo.-Ill.-----             | 2455               | 2562              | 1264     | 536           | 1313            | 1151                        | 1006            | 1631                                    | 4067                  |
| Nonmetropolitan areas 12/-----       | 2273               | 2273              | 1425     | 496           | 1192            | 1051                        | 977             | 1542                                    | 3703                  |
| South:                               |                    |                   |          |               |                 |                             |                 |                                         |                       |
| Atlanta, Ga.-----                    | 2307               | 2307              | 1498     | 503           | 1296            | 1205                        | 977             | 1549                                    | 3773                  |
| Baltimore, Md.-----                  | 2292               | 2385              | 1295     | 494           | 1335            | 1215                        | 1000            | 1649                                    | 4309                  |
| Dallas, Tex.-----                    | 2437               | 2437              | 1239     | 502           | 1631            | 1153                        | 909             | 1510                                    | 2877                  |
| Houston, Tex.-----                   | 2349               | 2349              | 1509     | 595           | 1635            | 1130                        | 1011            | 1569                                    | 3090                  |
| Washington, D.C.-Md.-Va.-----        | 2350               | 2466              | 1359     | 566           | 1667            | 1320                        | 1043            | 1019                                    | 5624                  |
| Nonmetropolitan areas 12/-----       | 2308               | 2308              | 1166     | 456           | 1282            | 994                         | 952             | 1457                                    | 3172                  |
| West:                                |                    |                   |          |               |                 |                             |                 |                                         |                       |
| Denver, Colo.-----                   | 2423               | 2423              | 1723     | 502           | 1331            | 1211                        | 1015            | 1647                                    | 4107                  |
| Los Angeles-Long Beach, Calif.-----  | 2464               | 2558              | 1249     | 507           | 1076            | 1066                        | 1023            | 1752                                    | 3952                  |
| San Diego, Calif.-----               | 2392               | 2392              | 1284     | 490           | 1755            | 1220                        | 1018            | 1738                                    | 3067                  |
| San Francisco-Oakland, Calif.-----   | 2544               | 2655              | 1465     | 501           | 1673            | 1222                        | 1065            | 1691                                    | 4652                  |
| Seattle-Everett, Wash.-----          | 2465               | 2465              | 1496     | 612           | 1633            | 1290                        | 1060            | 1722                                    | 3702                  |
| Honolulu, Hawaii-----                | 2421               | 2421              | 1432     | 590           | 1590            | 1378                        | 1137            | 2049                                    | 7117                  |
| Nonmetropolitan areas 12/-----       | 2263               | 2263              | 1536     | 527           | 1365            | 1042                        | 941             | 1623                                    | 4457                  |
| Anchorage, Alaska-----               | 2949               | 2949              | 1541     | 698           | 2300            | 1191                        | 1193            | 2060                                    | 5491                  |

See footnotes following table 3.

Table 3. Annual costs of a higher budget for a 4-person family, 1/2 autumn 1981

| Area                                | Total budget 2/ | Family consumption 3/ |       |              |                     |            |          |            |               | Other 4/ |
|-------------------------------------|-----------------|-----------------------|-------|--------------|---------------------|------------|----------|------------|---------------|----------|
|                                     |                 | Total consumption     | Food  |              |                     | Housing 5/ |          |            |               |          |
|                                     |                 |                       | Total | Food at home | Food away from home | Total      | Total 6/ | Renter 5a/ | Homeowner 5b/ |          |
| Urban United States-----            | 638040          | 625008                | 67366 | 65788        | 61578               | 10423      | 15751    | 64302      | 16124         | 10266    |
| Metropolitan areas 11/-----         | 39117           | 25560                 | 7512  | 5814         | 1699                | 3682       | 6166     | 4631       | 6320          | 2039     |
| Nonmetropolitan areas 12/-----      | 33333           | 22545                 | 6713  | 5674         | 1037                | 7403       | 4710     | 2334       | 5293          | 2122     |
| Northeast:                          |                 |                       |       |              |                     |            |          |            |               |          |
| Boston, Mass.-----                  | 44321           | 28492                 | 7371  | 5870         | 1501                | 10773      | 1778     | 8063       | 8609          | 2354     |
| Buffalo, N.Y.-----                  | 38919           | 24581                 | 7258  | 5853         | 1405                | 8275       | 5722     | 1501       | 5820          | 2057     |
| New York-Northeastern N.J.-----     | 47230           | 28126                 | 8360  | 6246         | 2094                | 10391      | 7710     | 4249       | 7979          | 2325     |
| Philadelphia, Pa.-N.J.-----         | 39540           | 25726                 | 6170  | 6070         | 2100                | 5534       | 5967     | 5197       | 6103          | 2021     |
| Pittsburgh, Pa.-----                | 36714           | 24517                 | 7562  | 5892         | 1670                | 7822       | 5134     | 3049       | 5572          | 2062     |
| Nonmetropolitan areas 12/-----      | 36482           | 24129                 | 6975  | 5806         | 1169                | 6424       | 5129     | 2978       | 6625          | 2119     |
| North Central:                      |                 |                       |       |              |                     |            |          |            |               |          |
| Chicago, Ill.-Northwestern Ind----- | 37368           | 25440                 | 7353  | 5860         | 1493                | 8255       | 5741     | 4424       | 5997          | 2148     |
| Cincinnati, Ohio-Ky.-Ind.-----      | 36599           | 24422                 | 7486  | 6057         | 1429                | 7532       | 5117     | 2520       | 5817          | 2119     |
| Cleveland, Ohio-----                | 37457           | 25178                 | 7451  | 5754         | 1705                | 8235       | 6032     | 3226       | 6292          | 2060     |
| Detroit, Mich.-----                 | 37721           | 24985                 | 7476  | 5955         | 1521                | 8718       | 6221     | 4300       | 6573          | 2136     |
| Kansas City, Mo.-Kans.-----         | 36988           | 24729                 | 7464  | 5797         | 1667                | 7765       | 5181     | 3465       | 5649          | 2068     |
| Milwaukee, Wis.-----                | 39709           | 25162                 | 7320  | 5644         | 1676                | 8494       | 5987     | 3630       | 6363          | 2191     |
| Minneapolis-St. Paul, Minn.-----    | 38698           | 24182                 | 7272  | 5541         | 1731                | 7960       | 5303     | 4118       | 5553          | 2066     |
| St. Louis, Mo.-Ill.-----            | 35965           | 24232                 | 7769  | 6162         | 1607                | 7421       | 4748     | 3175       | 5922          | 2130     |
| Nonmetropolitan areas 12/-----      | 33509           | 22685                 | 6691  | 5689         | 1002                | 7510       | 5034     | 3160       | 5423          | 2102     |
| South:                              |                 |                       |       |              |                     |            |          |            |               |          |
| Atlanta, Ga.-----                   | 34623           | 23209                 | 7146  | 5523         | 1623                | 6940       | 4413     | 3209       | 4625          | 2181     |
| Baltimore, Md.-----                 | 38090           | 24463                 | 7172  | 5342         | 1830                | 8341       | 5316     | 3998       | 5572          | 2059     |
| Dallas, Tex.-----                   | 33769           | 24032                 | 7139  | 5330         | 1809                | 7446       | 5266     | 3145       | 5252          | 2034     |
| Houston, Tex.-----                  | 34728           | 24637                 | 7488  | 5598         | 1890                | 7454       | 4966     | 3690       | 5236          | 2140     |
| Washington, D.C.-Md.-Va.-----       | 41137           | 25809                 | 7525  | 5981         | 1544                | 8655       | 6019     | 4605       | 6263          | 2170     |
| Nonmetropolitan areas 12/-----      | 31473           | 21647                 | 6621  | 5599         | 1022                | 6574       | 4302     | 2486       | 4620          | 2450     |
| West:                               |                 |                       |       |              |                     |            |          |            |               |          |
| Denver, Colo.-----                  | 36979           | 24772                 | 7115  | 5455         | 1660                | 8121       | 5176     | 4534       | 5502          | 2401     |
| Los Angeles-Long Beach, Calif.----- | 38516           | 25464                 | 7476  | 5503         | 1973                | 8306       | 6002     | 5912       | 6015          | 2140     |
| San Diego, Calif.-----              | 37722           | 25047                 | 7146  | 5331         | 1815                | 8639       | 5167     | 3164       | 6571          | 2126     |
| San Francisco-Oakland, Calif.-----  | 40906           | 26603                 | 7624  | 5362         | 1762                | 9134       | 6077     | 5762       | 6135          | 2057     |
| Seattle-Everett, Wash.-----         | 37396           | 26239                 | 7463  | 5300         | 1663                | 9117       | 6071     | 5009       | 6344          | 2155     |
| Honolulu, Hawaii-----               | 50317           | 27952                 | 9708  | 7772         | 1736                | 10100      | 7189     | 5236       | 7623          | 2499     |
| Nonmetropolitan areas 12/-----      | 34933           | 23040                 | 6660  | 5715         | 945                 | 7530       | 4857     | 3267       | 5142          | 2065     |
| Anchorage, Alaska-----              | 45119           | 30493                 | 8077  | 6776         | 1301                | 11120      | 7107     | 4520       | 7451          | 2119     |

See footnotes at end of table.

## Higher budget continued:

| Area                                | Family consumption |                      |          |                  |                    |                                   | Other<br>taxes '04 | Social Security<br>& disability<br>payments | Personal<br>income<br>taxes |
|-------------------------------------|--------------------|----------------------|----------|------------------|--------------------|-----------------------------------|--------------------|---------------------------------------------|-----------------------------|
|                                     | Transportation 7/  |                      | Clothing | Personal<br>care | Medical<br>care 8/ | Other family<br>consumption<br>9/ |                    |                                             |                             |
|                                     | Total              | Automobile<br>owners |          |                  |                    |                                   |                    |                                             |                             |
| Urban United States-----            | 63075              | 63075                | 61947    | 6719             | 61505              | 61972                             | 61718              | 61993                                       | 69340                       |
| Metropolitan areas 11/ -----        | 3126               | 3126                 | 1957     | 726              | 1544               | 2043                              | 1746               | 1995                                        | 9317                        |
| Nonmetropolitan areas 12/ -----     | 2847               | 2847                 | 1903     | 692              | 1331               | 1657                              | 1595               | 1984                                        | 7215                        |
| Northeast:                          |                    |                      |          |                  |                    |                                   |                    |                                             |                             |
| Boston, Mass.-----                  | 3918               | 3918                 | 2172     | 709              | 1375               | 2169                              | 1893               | 1975                                        | 12461                       |
| Buffalo, N.Y.-----                  | 2994               | 2994                 | 2338     | 690              | 1211               | 2015                              | 1697               | 1991                                        | 10650                       |
| New York-Northeastern N.J.-----     | 3228               | 3228                 | 1763     | 746              | 1511               | 2149                              | 1874               | 2007                                        | 18221                       |
| Philadelphia, Pa.-N.J.-----         | 3345               | 3345                 | 1403     | 639              | 1599               | 2036                              | 1754               | 1987                                        | 10093                       |
| Pittsburgh, Pa.-----                | 3160               | 3160                 | 1868     | 683              | 1375               | 2067                              | 1694               | 1975                                        | 8523                        |
| Nonmetropolitan areas 12/ -----     | 3064               | 3064                 | 2021     | 669              | 1308               | 1668                              | 1674               | 2005                                        | 8674                        |
| North Central:                      |                    |                      |          |                  |                    |                                   |                    |                                             |                             |
| Chicago, Ill.-Northwestern Ind----- | 3464               | 3464                 | 1758     | 686              | 1623               | 2301                              | 1740               | 1975                                        | 8213                        |
| Cincinnati, Ohio-Ky.-Ind.-----      | 2763               | 2763                 | 2351     | 644              | 1446               | 1900                              | 1689               | 1975                                        | 8513                        |
| Cleveland, Ohio-----                | 2923               | 2923                 | 2141     | 850              | 1506               | 2061                              | 1727               | 1975                                        | 8607                        |
| Detroit, Mich.-----                 | 2840               | 2840                 | 1754     | 735              | 1531               | 1931                              | 1717               | 1975                                        | 9044                        |
| Kansas City, Mo.-Kans.-----         | 3097               | 3097                 | 2076     | 850              | 1477               | 2000                              | 1704               | 1975                                        | 8580                        |
| Milwaukee, Wis.-----                | 2936               | 2936                 | 2221     | 746              | 1446               | 1999                              | 1726               | 1975                                        | 10844                       |
| Minneapolis-St. Paul, Minn.-----    | 2855               | 2855                 | 1989     | 760              | 1303               | 2043                              | 1677               | 1975                                        | 10864                       |
| St. Louis, Mo.-Ill.-----            | 3192               | 3192                 | 1865     | 722              | 1366               | 1897                              | 1680               | 1975                                        | 8078                        |
| Nonmetropolitan areas 12/ -----     | 2712               | 2712                 | 2114     | 728              | 1244               | 1686                              | 1602               | 1975                                        | 7247                        |
| South:                              |                    |                      |          |                  |                    |                                   |                    |                                             |                             |
| Atlanta, Ga.-----                   | 2906               | 2906                 | 2228     | 706              | 1350               | 1933                              | 1628               | 1975                                        | 7811                        |
| Baltimore, Md.-----                 | 2892               | 2892                 | 1934     | 713              | 1391               | 2020                              | 1691               | 1975                                        | 9961                        |
| Dallas, Tex.-----                   | 3091               | 3091                 | 1867     | 707              | 1691               | 1911                              | 1670               | 1975                                        | 6092                        |
| Houston, Tex.-----                  | 2970               | 2970                 | 2242     | 835              | 1759               | 1889                              | 1700               | 1975                                        | 6416                        |
| Washington, D.C.-Md.-Va.-----       | 3080               | 3080                 | 2034     | 839              | 1525               | 2151                              | 1758               | 1975                                        | 11593                       |
| Nonmetropolitan areas 12/ -----     | 2849               | 2849                 | 1701     | 657              | 1342               | 1603                              | 1550               | 1981                                        | 6295                        |
| West:                               |                    |                      |          |                  |                    |                                   |                    |                                             |                             |
| Denver, Colo.-----                  | 2972               | 2972                 | 2422     | 721              | 1384               | 2037                              | 1707               | 1975                                        | 8525                        |
| Los Angeles-Long Beach, Calif.----- | 3234               | 3234                 | 1783     | 720              | 1943               | 1782                              | 1741               | 2064                                        | 9247                        |
| San Diego, Calif.-----              | 2882               | 2882                 | 1814     | 688              | 1635               | 2043                              | 1720               | 2064                                        | 8891                        |
| San Francisco-Oakland, Calif.-----  | 3272               | 3272                 | 2075     | 856              | 1754               | 2038                              | 1798               | 2064                                        | 10461                       |
| Seattle-Everett, Wash.-----         | 2957               | 2957                 | 2106     | 848              | 1693               | 2155                              | 1780               | 1975                                        | 7402                        |
| Honolulu, Hawaii-----               | 3220               | 3220                 | 2010     | 834              | 1657               | 2325                              | 1956               | 2049                                        | 16350                       |
| Nonmetropolitan areas 12/ -----     | 2712               | 2712                 | 2132     | 782              | 1425               | 1779                              | 1620               | 1975                                        | 8298                        |
| Anchorage, Alaska-----              | 3484               | 3484                 | 2096     | 1072             | 2388               | 1996                              | 1993               | 2068                                        | 10565                       |

See footnotes at end of table.

Table 4. Indexes of comparative costs based on a lower budget for a 4-person family, 1/ autumn 1961  
(U.S. urban average cost=100)

| Area                                | Total budget | Cost of family consumption |       |              |         |        |                |                   |          |               |              |                          | Personal income taxes |
|-------------------------------------|--------------|----------------------------|-------|--------------|---------|--------|----------------|-------------------|----------|---------------|--------------|--------------------------|-----------------------|
|                                     |              | Total consumption          | Food  |              | Housing |        | Transportation |                   | Clothing | Personal care | Medical care | Other family consumption |                       |
|                                     |              |                            | Total | Food at home | Total   | Renter | Total          | Automobile owners |          |               |              |                          |                       |
| Urban United States-----            | 100          | 100                        | 100   | 100          | 100     | 100    | 100            | 100               | 100      | 100           | 100          | 100                      | 100                   |
| Metropolitan areas 3/-----          | 101          | 101                        | 101   | 101          | 102     | 103    | 95             | 103               | 100      | 103           | 103          | 104                      | 102                   |
| Nonmetropolitan areas 9/-----       | 95           | 96                         | 95    | 97           | 93      | 87     | 121            | 91                | 99       | 88            | 88           | 83                       | 91                    |
| Northeast:                          |              |                            |       |              |         |        |                |                   |          |               |              |                          |                       |
| Boston, Mass.-----                  | 107          | 105                        | 98    | 99           | 119     | 125    | 113            | 138               | 106      | 102           | 91           | 112                      | 124                   |
| Buffalo, N.Y.-----                  | 96           | 96                         | 99    | 101          | 88      | 85     | 99             | 104               | 119      | 97            | 80           | 102                      | 96                    |
| New York-Northeastern N.J.-----     | 102          | 101                        | 109   | 108          | 99      | 100    | 83             | 105               | 88       | 102           | 100          | 109                      | 113                   |
| Philadelphia, Pa.-N.J.-----         | 102          | 99                         | 109   | 105          | 89      | 88     | 94             | 116               | 71       | 93            | 106          | 101                      | 128                   |
| Pittsburgh, Pa.-----                | 99           | 97                         | 102   | 101          | 90      | 88     | 102            | 104               | 94       | 98            | 91           | 99                       | 114                   |
| Nonmetropolitan areas 9/-----       | 99           | 99                         | 98    | 100          | 94      | 93     | 132            | 99                | 107      | 83            | 87           | 81                       | 99                    |
| North Central:                      |              |                            |       |              |         |        |                |                   |          |               |              |                          |                       |
| Chicago, Ill.-Northwestern Ind----- | 102          | 102                        | 101   | 103          | 99      | 102    | 104            | 122               | 89       | 101           | 109          | 120                      | 101                   |
| Cincinnati, Ohio-Ky.-Ind.-----      | 99           | 98                         | 104   | 106          | 86      | 84     | 87             | 90                | 119      | 94            | 96           | 102                      | 105                   |
| Cleveland, Ohio-----                | 99           | 99                         | 102   | 99           | 89      | 89     | 97             | 99                | 109      | 121           | 100          | 105                      | 98                    |
| Detroit, Mich.-----                 | 99           | 97                         | 102   | 102          | 89      | 90     | 94             | 95                | 89       | 106           | 101          | 99                       | 112                   |
| Kansas City, Mo.-Kans.-----         | 97           | 98                         | 100   | 100          | 89      | 86     | 95             | 97                | 106      | 121           | 99           | 102                      | 94                    |
| Milwaukee, Wis.-----                | 101          | 100                        | 97    | 97           | 100     | 101    | 95             | 97                | 113      | 109           | 97           | 102                      | 116                   |
| Minneapolis-St. Paul, Minn.-----    | 99           | 98                         | 98    | 97           | 101     | 103    | 94             | 96                | 101      | 110           | 86           | 105                      | 106                   |
| St. Louis, Mo.-Ill.-----            | 99           | 99                         | 106   | 108          | 92      | 90     | 98             | 102               | 94       | 111           | 91           | 98                       | 97                    |
| Nonmetropolitan areas 9/-----       | 97           | 97                         | 95    | 97           | 100     | 99     | 115            | 87                | 109      | 92            | 82           | 86                       | 94                    |
| South:                              |              |                            |       |              |         |        |                |                   |          |               |              |                          |                       |
| Atlanta, Ga.-----                   | 94           | 95                         | 95    | 95           | 90      | 85     | 96             | 92                | 110      | 101           | 89           | 104                      | 85                    |
| Baltimore, Md.-----                 | 100          | 97                         | 92    | 90           | 110     | 108    | 94             | 98                | 94       | 97            | 93           | 102                      | 122                   |
| Dallas, Tex.-----                   | 94           | 97                         | 95    | 91           | 95      | 95     | 94             | 96                | 92       | 101           | 113          | 98                       | 70                    |
| Houston, Tex.-----                  | 97           | 100                        | 99    | 95           | 92      | 88     | 88             | 93                | 111      | 119           | 117          | 97                       | 75                    |
| Washington, D.C.-Pa.-Va.-----       | 109          | 105                        | 100   | 100          | 120     | 126    | 95             | 98                | 101      | 106           | 102          | 112                      | 141                   |
| Nonmetropolitan areas 9/-----       | 90           | 91                         | 92    | 94           | 83      | 72     | 119            | 89                | 87       | 85            | 89           | 81                       | 75                    |
| West:                               |              |                            |       |              |         |        |                |                   |          |               |              |                          |                       |
| Denver, Colo.-----                  | 98           | 99                         | 97    | 96           | 95      | 91     | 98             | 100               | 133      | 97            | 92           | 102                      | 95                    |
| Los Angeles-Long Beach, Calif.----- | 108          | 109                        | 100   | 98           | 124     | 114    | 107            | 109               | 98       | 101           | 131          | 91                       | 98                    |
| San Diego, Calif.-----              | 102          | 104                        | 99    | 96           | 108     | 115    | 102            | 101               | 100      | 100           | 121          | 101                      | 85                    |
| San Francisco-Oakland, Calif.-----  | 111          | 112                        | 103   | 103          | 129     | 135    | 104            | 114               | 114      | 116           | 116          | 104                      | 105                   |
| Seattle-Everett, Wash.-----         | 112          | 113                        | 102   | 102          | 136     | 143    | 101            | 105               | 118      | 121           | 113          | 109                      | 102                   |
| Honolulu, Hawaii-----               | 133          | 126                        | 124   | 141          | 143     | 150    | 98             | 105               | 111      | 118           | 110          | 116                      | 184                   |
| Nonmetropolitan areas 9/-----       | 107          | 104                        | 99    | 100          | 110     | 111    | 124            | 93                | 119      | 96            | 95           | 85                       | 130                   |
| Anchorage, Alaska-----              | 150          | 146                        | 118   | 121          | 195     | 201    | 168            | 126               | 120      | 123           | 160          | 101                      | 183                   |

See footnotes following table 4.

Footnotes for 3 budgets, autumn 1961

1/ The family consists of an employed husband, age 38, a wife not employed outside the home, an 8-year-old girl, and a 13-year-old boy.

2/ Total budget costs include personal income taxes, social security, other items, and total consumption.

3/ Housing includes shelter, housefurnishings and household operations. The higher budget also includes an allowance for lodging away from home city.

5/ The average costs of shelter were weighted by the following proportions: Lower budget, 100 percent for families living in rented dwellings; intermediate budget, 25 percent for renters, 75 percent for homeowners; higher budget, 15 percent for renters, 85 percent for homeowners.

5/ Renter costs include average contract rent plus the costs of required amounts of heating fuel, gas, electricity, water, specified equipment, and insurance on household contents.

6/ Homeowner costs include interest and principal payments plus taxes, insurance on house and contents, water, refuse disposal, heating fuel, gas, electricity, and specified equipment; and home repair and maintenance costs.

7/ The average costs of automobile owners and nonowners in the lower budget were weighted by the following proportions of families: Boston, Chicago, New York, and Philadelphia, 50 percent for both automobile owners and nonowners; all other metropolitan areas, 65 percent for automobile owners, 35 percent for nonowners; nonmetropolitan areas, 100 percent for automobile owners. The intermediate budget proportions are: Boston, New York, Chicago, and Philadelphia, 80 percent for owners, 20 percent for nonowners; Baltimore, Cleveland, Detroit, Los Angeles, Pittsburgh, San Francisco, St. Louis, and Washington, D.C., with populations of 1.4 million or more in 1960, 95 percent for automobile owners and 5 percent for nonowners; all other areas, 100 percent for automobile owners. The higher budget weight is 100 percent for automobile owners in all areas.

8/ In total medical care, the average costs of medical insurance were weighted by the following proportions: 30 percent for families paying full cost of insurance; 26 percent for families paying half cost; 44 percent for families covered by noncontributory insurance plans (paid by employer).

9/ Other family consumption includes the average costs for reading, recreation, tobacco products, alcoholic beverages, education, and miscellaneous expenditures.

10/ Other items includes allowances for gifts and contributions, life insurance, and occupational expenses.

11/ As defined in 1960-61. For a detailed description of these and previous geographical boundaries, see the 1967 edition of Standard Metropolitan Statistical Areas, prepared by the Office of Management and Budget.

12/ Places with population of 2,500 to 50,000.

Table 5. Indexes of comparative costs based on an intermediate budget for a 4-person family, 1/2 autumn 1951  
(U.S. urban average cost=100)

| U.S. urban average cost (100)       |              |                   |                            |               |          |                |     |                |     |          |               |              |                       |                          |
|-------------------------------------|--------------|-------------------|----------------------------|---------------|----------|----------------|-----|----------------|-----|----------|---------------|--------------|-----------------------|--------------------------|
| Area                                | Total budget | Total consumption | Cost of family consumption |               |          |                |     |                |     |          |               |              | Personal income taxes |                          |
|                                     |              |                   | Food                       |               | Housing  |                |     | Transportation |     | Clothing | Personal care | Medical care |                       | Other family consumption |
| Total                               | Food at home | Total 2/          | Renter 3/                  | Home-owner 4/ | Total 5/ | Auto-mobile 6/ |     |                |     |          |               |              |                       |                          |
| Urban United States-----            | 100          | 100               | 100                        | 100           | 100      | 100            | 100 | 100            | 100 | 100      | 100           | 100          | 100                   | 100                      |
| Metropolitan areas 8/-----          | 102          | 102               | 101                        | 100           | 102      | 104            | 103 | 100            | 102 | 100      | 102           | 103          | 103                   | 104                      |
| Nonmetropolitan areas 9/-----       | 91           | 93                | 94                         | 98            | 91       | 82             | 87  | 92             | 94  | 98       | 93            | 85           | 85                    | 84                       |
| Northeast:                          |              |                   |                            |               |          |                |     |                |     |          |               |              |                       |                          |
| Boston, Mass.-----                  | 115          | 112               | 101                        | 103           | 127      | 119            | 137 | 117            | 132 | 109      | 100           | 91           | 111                   | 131                      |
| Buffalo, N.Y.-----                  | 104          | 101               | 101                        | 103           | 99       | 93             | 100 | 106            | 101 | 120      | 94            | 85           | 102                   | 120                      |
| New York-Northeastern N.J.-----     | 116          | 109               | 113                        | 110           | 121      | 110            | 131 | 91             | 103 | 89       | 102           | 100          | 103                   | 148                      |
| Philadelphia, Pa.-N.J.-----         | 105          | 102               | 112                        | 107           | 101      | 86             | 104 | 92             | 111 | 71       | 90            | 106          | 102                   | 115                      |
| Pittsburgh, Pa.-----                | 97           | 97                | 103                        | 103           | 89       | 83             | 87  | 105            | 104 | 95       | 94            | 91           | 101                   | 97                       |
| Nonmetropolitan areas 9/-----       | 102          | 101               | 99                         | 102           | 109      | 90             | 110 | 105            | 100 | 105      | 83            | 87           | 85                    | 105                      |
| North Central:                      |              |                   |                            |               |          |                |     |                |     |          |               |              |                       |                          |
| Chicago, Ill.-Northwestern Ind----- | 100          | 102               | 99                         | 100           | 101      | 105            | 103 | 105            | 118 | 93       | 98            | 109          | 117                   | 92                       |
| Cincinnati, Ohio-Ky.-Ind.-----      | 100          | 100               | 102                        | 103           | 97       | 81             | 101 | 97             | 93  | 121      | 92            | 96           | 98                    | 101                      |
| Cleveland, Ohio-----                | 101          | 102               | 100                        | 98            | 100      | 84             | 107 | 99             | 98  | 110      | 120           | 100          | 104                   | 97                       |
| Detroit, Mich.-----                 | 99           | 99                | 101                        | 101           | 101      | 93             | 104 | 96             | 95  | 90       | 106           | 101          | 97                    | 99                       |
| Kansas City, Mo.-Kans.-----         | 97           | 98                | 98                         | 99            | 89       | 83             | 84  | 104            | 99  | 107      | 119           | 99           | 102                   | 92                       |
| Milwaukee, Wis.-----                | 104          | 102               | 97                         | 95            | 106      | 99             | 111 | 102            | 97  | 114      | 106           | 87           | 103                   | 122                      |
| Minneapolis-St. Paul, Minn.-----    | 102          | 97                | 96                         | 95            | 96       | 103            | 95  | 99             | 94  | 102      | 102           | 87           | 104                   | 121                      |
| St. Louis, Mo.-Ill.-----            | 96           | 98                | 104                        | 105           | 90       | 86             | 80  | 103            | 103 | 95       | 106           | 91           | 94                    | 91                       |
| Nonmetropolitan areas 9/-----       | 91           | 93                | 93                         | 97            | 92       | 96             | 88  | 94             | 91  | 107      | 92            | 83           | 80                    | 83                       |
| South:                              |              |                   |                            |               |          |                |     |                |     |          |               |              |                       |                          |
| Atlanta, Ga.-----                   | 92           | 93                | 94                         | 95            | 82       | 82             | 74  | 97             | 93  | 112      | 99            | 90           | 101                   | 85                       |
| Baltimore, Md.-----                 | 99           | 97                | 95                         | 92            | 99       | 112            | 89  | 97             | 96  | 97       | 97            | 93           | 102                   | 108                      |
| Dallas, Tex.-----                   | 89           | 95                | 95                         | 92            | 86       | 99             | 82  | 103            | 98  | 93       | 99            | 113          | 94                    | 65                       |
| Houston, Tex.-----                  | 93           | 98                | 100                        | 96            | 87       | 86             | 84  | 99             | 94  | 113      | 117           | 117          | 93                    | 70                       |
| Washington, D.C.-Md.-Va.-----       | 108          | 103               | 102                        | 103           | 105      | 117            | 103 | 99             | 93  | 102      | 111           | 102          | 110                   | 127                      |
| Nonmetropolitan areas 9/-----       | 86           | 89                | 93                         | 97            | 83       | 68             | 75  | 97             | 93  | 87       | 90            | 89           | 83                    | 71                       |
| West:                               |              |                   |                            |               |          |                |     |                |     |          |               |              |                       |                          |
| Denver, Colo.-----                  | 98           | 99                | 94                         | 93            | 97       | 90             | 93  | 102            | 97  | 129      | 99            | 92           | 101                   | 92                       |
| Los Angeles-Long Beach, Calif.----- | 93           | 100               | 98                         | 95            | 98       | 125            | 94  | 104            | 103 | 94       | 100           | 130          | 89                    | 89                       |
| San Diego, Calif.-----              | 90           | 99                | 95                         | 91            | 90       | 105            | 100 | 101            | 96  | 96       | 92            | 102          | 102                   | 87                       |
| San Francisco-Oakland, Calif.-----  | 107          | 107               | 101                        | 100           | 109      | 153            | 101 | 107            | 107 | 110      | 113           | 114          | 102                   | 105                      |
| Seattle-Everett, Wash.-----         | 102          | 106               | 101                        | 99            | 109      | 140            | 102 | 103            | 98  | 112      | 120           | 113          | 109                   | 83                       |
| Honolulu, Hawaii-----               | 126          | 113               | 131                        | 137           | 117      | 146            | 112 | 102            | 97  | 107      | 116           | 110          | 118                   | 162                      |
| Nonmetropolitan areas 9/-----       | 96           | 95                | 94                         | 97            | 92       | 95             | 86  | 95             | 91  | 115      | 104           | 95           | 87                    | 100                      |
| Anchorage, Alaska-----              | 126          | 127               | 113                        | 116           | 142      | 189            | 122 | 124            | 119 | 116      | 137           | 140          | 100                   | 124                      |

See footnotes following table 6.

Table 6. Indexes of comparative costs based on a higher budget for a 4-person family, 1/2 autumn 1951  
(U.S. urban average cost=100)

| Area                                | Total budget | Total consumption | Cost of family consumption |                    |             |              |                      |                        |          |                  |                       |                                        | Per-<br>inc.<br>tax |     |
|-------------------------------------|--------------|-------------------|----------------------------|--------------------|-------------|--------------|----------------------|------------------------|----------|------------------|-----------------------|----------------------------------------|---------------------|-----|
|                                     |              |                   | Food                       |                    | Housing     |              |                      | Transpor-<br>tation 5/ | Clothing | Personal<br>care | Medical<br>care<br>6/ | Other<br>family<br>consump-<br>tion 7/ |                     |     |
|                                     |              |                   | Total                      | Food<br>at<br>home | Total<br>2/ | Renter<br>3/ | Home-<br>owner<br>4/ |                        |          |                  |                       |                                        |                     |     |
| Urban United States-----            | 100          | 100               | 100                        | 100                | 100         | 100          | 100                  | 100                    | 100      | 100              | 100                   | 100                                    | 100                 | 100 |
| Metropolitan areas 8/-----          | 103          | 102               | 102                        | 100                | 103         | 108          | 103                  | 102                    | 101      | 101              | 103                   | 104                                    | 105                 | 105 |
| Nonmetropolitan areas 9/-----       | 88           | 90                | 91                         | 98                 | 88          | 66           | 86                   | 93                     | 93       | 96               | 88                    | 84                                     | 77                  | 77  |
| Northeast:                          |              |                   |                            |                    |             |              |                      |                        |          |                  |                       |                                        |                     |     |
| Boston, Mass.-----                  | 118          | 114               | 100                        | 101                | 128         | 118          | 141                  | 127                    | 112      | 99               | 91                    | 110                                    | 133                 | 133 |
| Buffalo, N.Y.-----                  | 102          | 98                | 99                         | 101                | 94          | 81           | 95                   | 97                     | 120      | 96               | 80                    | 102                                    | 114                 | 114 |
| New York-Northeastern N.J.-----     | 124          | 112               | 113                        | 108                | 123         | 145          | 130                  | 105                    | 91       | 104              | 100                   | 109                                    | 163                 | 163 |
| Philadelphia, Pa.-N.J.-----         | 104          | 103               | 111                        | 105                | 101         | 121          | 100                  | 109                    | 72       | 89               | 106                   | 103                                    | 108                 | 108 |
| Pittsburgh, Pa.-----                | 96           | 98                | 103                        | 102                | 93          | 71           | 91                   | 103                    | 96       | 95               | 91                    | 105                                    | 91                  | 91  |
| Nonmetropolitan areas 9/-----       | 96           | 96                | 95                         | 100                | 100         | 69           | 109                  | 100                    | 104      | 93               | 87                    | 85                                     | 93                  | 93  |
| North Central:                      |              |                   |                            |                    |             |              |                      |                        |          |                  |                       |                                        |                     |     |
| Chicago, Ill.-Northwestern Ind----- | 98           | 102               | 100                        | 101                | 98          | 103          | 98                   | 113                    | 90       | 95               | 108                   | 117                                    | 88                  | 88  |
| Cincinnati, Ohio-Ky.-Ind.-----      | 96           | 96                | 102                        | 105                | 93          | 66           | 95                   | 90                     | 121      | 90               | 96                    | 96                                     | 91                  | 91  |
| Cleveland, Ohio-----                | 98           | 101               | 101                        | 99                 | 98          | 75           | 103                  | 95                     | 110      | 118              | 100                   | 105                                    | 92                  | 92  |
| Detroit, Mich.-----                 | 99           | 100               | 101                        | 103                | 104         | 100          | 107                  | 92                     | 90       | 102              | 102                   | 98                                     | 97                  | 97  |
| Kansas City, Mo.-Kans.-----         | 97           | 99                | 101                        | 100                | 92          | 81           | 89                   | 101                    | 107      | 118              | 98                    | 101                                    | 92                  | 92  |
| Milwaukee, Wis.-----                | 104          | 101               | 99                         | 98                 | 101         | 84           | 104                  | 95                     | 114      | 104              | 96                    | 101                                    | 116                 | 116 |
| Minneapolis-St. Paul, Minn.-----    | 102          | 97                | 99                         | 96                 | 95          | 96           | 91                   | 93                     | 102      | 106              | 87                    | 104                                    | 116                 | 116 |
| St. Louis, Mo.-Ill.-----            | 96           | 97                | 105                        | 106                | 88          | 74           | 82                   | 104                    | 96       | 100              | 91                    | 96                                     | 86                  | 86  |
| Nonmetropolitan areas 9/-----       | 88           | 91                | 91                         | 98                 | 89          | 73           | 89                   | 88                     | 109      | 101              | 83                    | 85                                     | 78                  | 78  |
| South:                              |              |                   |                            |                    |             |              |                      |                        |          |                  |                       |                                        |                     |     |
| Atlanta, Ga.-----                   | 91           | 93                | 97                         | 95                 | 82          | 75           | 76                   | 95                     | 114      | 98               | 90                    | 98                                     | 84                  | 84  |
| Baltimore, Md.-----                 | 100          | 98                | 97                         | 92                 | 99          | 93           | 91                   | 94                     | 99       | 99               | 92                    | 102                                    | 107                 | 107 |
| Dallas, Tex.-----                   | 89           | 96                | 97                         | 92                 | 91          | 124          | 86                   | 101                    | 95       | 98               | 112                   | 97                                     | 65                  | 65  |
| Houston, Tex.-----                  | 91           | 99                | 102                        | 97                 | 88          | 80           | 85                   | 97                     | 115      | 116              | 117                   | 96                                     | 69                  | 69  |
| Washington, D.C.-Md.-Va.-----       | 108          | 103               | 102                        | 103                | 103         | 107          | 102                  | 100                    | 104      | 117              | 101                   | 109                                    | 124                 | 124 |
| Nonmetropolitan areas 9/-----       | 83           | 87                | 90                         | 97                 | 82          | 58           | 75                   | 93                     | 87       | 91               | 89                    | 81                                     | 67                  | 67  |
| West:                               |              |                   |                            |                    |             |              |                      |                        |          |                  |                       |                                        |                     |     |
| Denver, Colo.-----                  | 97           | 99                | 97                         | 94                 | 96          | 105          | 90                   | 97                     | 124      | 100              | 92                    | 103                                    | 91                  | 91  |
| Los Angeles-Long Beach, Calif.----- | 101          | 102               | 101                        | 96                 | 101         | 137          | 98                   | 105                    | 92       | 100              | 130                   | 90                                     | 99                  | 99  |
| San Diego, Calif.-----              | 99           | 100               | 97                         | 92                 | 103         | 120          | 107                  | 94                     | 93       | 96               | 122                   | 104                                    | 95                  | 95  |
| San Francisco-Oakland, Calif.-----  | 107          | 106               | 104                        | 101                | 107         | 134          | 100                  | 106                    | 107      | 119              | 117                   | 103                                    | 112                 | 112 |
| Seattle-Everett, Wash.-----         | 98           | 105               | 101                        | 100                | 107         | 128          | 104                  | 96                     | 108      | 118              | 112                   | 109                                    | 79                  | 79  |
| Honolulu, Hawaii-----               | 132          | 120               | 132                        | 138                | 121         | 136          | 124                  | 105                    | 103      | 115              | 110                   | 118                                    | 173                 | 173 |
| Nonmetropolitan areas 9/-----       | 92           | 92                | 90                         | 99                 | 90          | 76           | 84                   | 88                     | 110      | 109              | 95                    | 90                                     | 89                  | 89  |
| Anchorage, Alaska-----              | 119          | 122               | 110                        | 117                | 135         | 152          | 122                  | 113                    | 108      | 149              | 159                   | 101                                    | 113                 | 113 |

See footnotes at end of table.

1/ The family consists of an employed husband, age 38, a wife not employed outside the home, an 8-year-old girl, and a 13-year-old boy.

2/ Housing includes shelter, housefurnishings and household operations. The higher budget also includes an allowance for lodging away from home city.

3/ Renter costs include average contract rent plus the cost of required amounts of heating fuel, gas, electricity, water, specified equipment, and insurance on household contents.

4/ Homeowner costs include interest and principal payments plus taxes; insurance on house and contents; water, refuse disposal, heating fuel, gas, electricity, and specified equipment; and home repairs and maintenance costs.

5/ The average costs of automobile owners and nonowners in the lower budget were weighted by the following proportions of families: Boston, Chicago, New York, and Philadelphia, 50 percent for both automobile owners and nonowners; all other metropolitan areas, 65 percent for automobile owners, 35 percent for nonowners; nonmetropolitan areas, 100 percent for automobile owners. The intermediate budget proportions are: Boston, New York, Chicago, and Philadelphia, 80 percent for owners, 20 percent for nonowners; Baltimore, Cleveland, Detroit, Los Angeles, Pittsburgh, San Francisco, St. Louis, and Washington, D.C., with populations of 1.4 million or more in 1960, 95 percent for automobile owners and 5 percent for nonowners; all other areas, 100 percent for automobile owners. The higher budget weight is 100 percent for automobile owners in all areas.

6/ In total medical care, the average costs of medical insurance were weighted by the following proportions: 30 percent for families paying full cost of insurance; 26 percent for families paying half cost; 44 percent for families covered by noncontributory insurance plans (paid by employer).

7/ Other family consumption includes average costs for reading, recreation, tobacco products, alcoholic beverages, education, and miscellaneous expenditures.

8/ As defined in 1960-61. For a detailed description of these and previous geographical boundaries, see the 1967 edition of Standard Metropolitan Statistical Areas, prepared by the Office of Management and Budget.

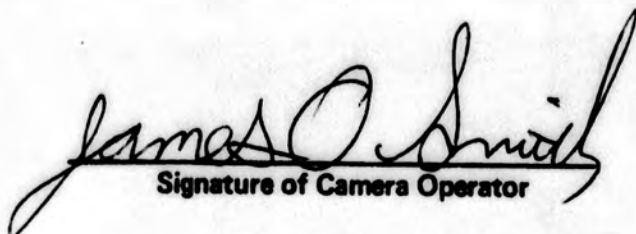
9/ Places with population of 2,500 to 50,000.

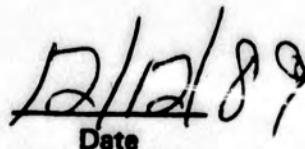


# RECORDS CERTIFICATION



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Date

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#49:23

STATE OF ALASKA  
THE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY

*Linda*  
*M*  
POUCH Y - STATE CAPITOL  
JUNEAU, ALASKA 99811  
907-465-3800

MEMORANDUM

August 26, 1985

SUBJECT: Initiative petition regarding legislative salaries (Work Order No. 14-1355)

TO: Senator Mitch Abood  
Chairman, Legislative Salary Commission

FROM: Teresa B. Cramer *JB*  
Legislative Counsel

You have asked several questions regarding the initiative petition relating to the compensation for state legislators.

1. [REDACTED]

Article XI, Section 7, of the constitution of the State of Alaska prohibits the use of initiatives to make or repeal appropriations. The Alaska Supreme Court has recognized that generally appropriations may be defined as

The setting aside from the public revenue of a certain sum of money for a specified object, in such manner that the executive officers of the government are authorized to use that money, and no more, for that object, and no other. Thomas v. Rosen, 569 P2d 793 (1977) at 796. (Citations omitted.)

If the legislative compensation initiative withdrew a sum of money from the general fund then it would be an appropriation and prohibited by the constitution. However, the initiative merely sets the level of a legislator's salary if an appropriation bill is enacted.  
[REDACTED]

2. If the initiative petition is adopted, when does it take effect and when can the legislature amend it?

The state constitution provides that following an election, the lieutenant governor shall certify the results of the election.

Article XI, Section 6.

This raises a question concerning the distinction between amending or repealing an initiated law. In Warren v. Thomas, 568 P.2d 400 (1977), the court considered whether legislative amendments to AS 39.50, the conflict of interest law which was enacted by initiative, were so substantial as to constitute a repeal of the initiative. The court held that although there were considerable language changes made by the amendments, they did not rise to the level of a legislative repeal. The court, citing Warren v. Boucher, 543 P.2d 731 (1975), stated:

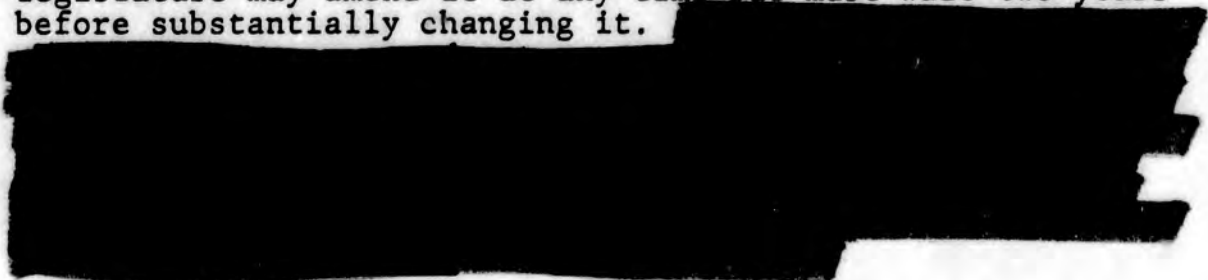
The central issue in the case at bar is whether the legislature has exceeded that broad power (to amend an initiative) by passing an amendment which so vitiates the initiative as to "constitute its repeal." Id at 737. Warren argues that the changes are so drastic that they make a mockery of the law, that the trial court erred in concluding the legislation was merely "housekeeping," and that the amendments to AS 39.50 amount to a repeal of the law. We disagree. "(A)n amendment of an act operates as a repeal of its provisions to the extent that they are materially changed by, and rendered repugnant to, the amendatory act." Meyers v. Board of Sup'rs of Los Angeles County, 110 Cal.App.2d 623, 243 P.2d 38, 42 (1952) . . . ; The implied repeal of an act is disfavored and will be limited to that which is necessary to carry out the intent of the legislature. (Citations omitted). In the case at bar, one section and two subsections were expressly repealed in 1975 when the legislature amended the initiated law. Sec. 26, ch. 25, SLA 1975.

Other sections were impliedly repealed by virtue of inconsistent amendatory provisions. However, this does not necessarily mean that the act as a whole was repealed. When AS 39.50 was amended certain of its provisions or portions thereof were repealed and reenacted

in a modified form. Where it is reasonable to do so, these provisions are considered to be a continuation of the original law which is to be construed with amendments. (Citations omitted.)

Of course there remains the question whether the amendments so emasculate the law that it is effectively repealed. We conclude that they do not. There are considerable language changes, but these clarify and render the law more precise. The fines for violations of the law have been reduced but the penalties are still significant. See AS 39.50.060(a) and AS 39.50.070. Finally, the amended law still imposes substantial disclosure requirements on public officials and effectuates the intent of the electorate that those in a position of public trust be held to a high standard of financial disclosure. Id at 403.

If the legislative compensation initiative is adopted, the legislature may amend it at any time but must wait two years before substantially changing it.



3. If the legislature enacts legislation establishing a commission to set legislative compensation before the initiative election, what effect will that have on the initiative petition?

Article XI, section 4 of the Alaska Constitution states that

If, before the election (on an initiative), substantially the same measure has been enacted, the petition is void.

The question, then, is whether legislation implementing a compensation commission is substantially the same as the initiative. The initiative is straightforward. It reinstates the provisions for legislative salaries and per diem

that the legislature changed in 1983. Section 1 reenacts provisions for payment of per diem; section 2 reduces legislative salaries from range 22 to range 10; and section 3 requires the reporting of payments to legislators for salaries, per diem and additional allowances.

Creation of a legislative compensation commission would not have an effect "substantially the same as" the enactment of the initiative petition. The commission would presumably be given authority to determine the appropriate level of legislative salaries and allowances.

In Warren v. Boucher, 543 P.2d 731, (1975), the Alaska Supreme Court found that an initiative regarding campaign financing was substantially the same as an act that the legislature passed in the session following the filing of the petition. The court said

If in the main the legislative act achieves the same general purpose as the initiative, if the legislative act accomplishes that purpose by means or systems which are fairly comparable, then substantial similarity exists. It is not necessary that the two measures correspond in minor particulars, or even as to all major features, if the subject matter is necessarily complex or if it requires comprehensive treatment. The broader the reach of the subject matter, the more latitude must be allowed the legislature to vary from the particular features of the initiative. (Emphasis added) Id at 736.

Boucher was decided by a 3 - 2 majority, with a strong dissent finding that the measures were not substantially similar.



4. What provisions in the initiative could be changed in legislation adopted next session without removing the legislation from being "substantially similar" to the initiative?

[REDACTED]

The legislature could certainly make changes to the language to conform the style to the drafting manual and also could make minor changes (such as adding to subsection (d) of section 1 that in no case could a legislator receive more than the appropriate per diem rate for expenses) or to section 3's system of reporting (changing dates, for example, or the organization of the report) as long as the basic information sought by the initiative continued to be included.

[REDACTED]

The section could not be less complicated. While the court will consider the entire package of the initiative, clearly section 2 is the centerpiece and evaluation of the complexity and of the intended substance must begin with it.

[REDACTED]

5. If the legislature enacts legislation "substantially similar" to the initiative, thereby removing the initiative from the ballot, what restrictions are there on subsequent legislation concerning legislative compensation.

If the initiative does not pass, either because the legislature enacts measures found by the lieutenant governor to be substantially similar to the subject of the initiative or because the voters decide against the merits of the initiative, then the legislature may act in this subject area without regard to the proposed initiative. There would be no restrictions on subsequent legislation.

If I can be of further assistance please advise.

TC:lmb  
L5/010

## INITIATIVES AND REFERENDA INFORMATION

The initiative and referendum procedures appear in AS 15.45.010-15.45.460. The information contained in these sheets is taken from the statutes, however, interested sponsoring committees should still read the statutes.

### DEFINITIONS

The initiative is the procedure by which the law-making powers of the legislature are exercised by the people. It enables a specified number of voters to propose the enactment or repeal of a law and secure its submission to the general electorate.

The referendum is the procedure by which the people approve or reject a measure passed by the legislature. The referendum petition must be filed within 90 days after the adjournment of the legislative session at which the act was passed.

### RESTRICTIONS

#### Initiative

No initiative may be proposed:

- (1) to dedicate revenues;
- (2) to make or repeal appropriations;
- (3) to create courts;
- (4) to define the jurisdiction of courts or prescribe their rules; or
- (5) to enact local or special legislation.

#### Referendum

No referendum may be applied:

- (1) to dedication of revenues;
- (2) to appropriation;
- (3) to local or special legislation; or
- (4) to laws necessary for the immediate preservation of the public peace, health, or safety.

### FILING OF APPLICATION PROCEDURES

#### Initiative

An initiative is proposed by filing an application with the lieutenant governor. A deposit of \$100 must accompany this application. The form of an application must include:

- (1) the proposed bill to be initiated;
- (2) a statement that the sponsors are qualified voters who signed the application with the proposed bill attached;
- (3) the designation of an initiative committee of three sponsors who represent all sponsors relating to the initiative; and
- (4) the signatures and addresses of no less than 100 qualified voters.

The form of the proposed bill must conform to the following specifications:

- (1) it must be confined to one subject;
- (2) the subject of the bill must be expressed in the title;
- (3) the enacting clause of the bill must be:  
"Be it enacted by the People of the State of Alaska"; and
- (4) the bill must not include restricted subjects.  
(See "Restrictions" outlined above.)

Initiative and Referendum Information  
Page Two

Referendum

A referendum is proposed by filing an application with the lieutenant governor. A deposit of \$100 must accompany the application. The form of the application must include:

- (1) the act to be referred;
- (2) a statement that the sponsors are qualified voters who signed the application with the proposed bill attached;
- (3) the designation of a referendum committee of three sponsors who represent all sponsors relating to the referendum; and
- (4) the signatures and addresses of no less than 100 qualified voters.

REVIEW OF APPLICATIONS

Initiative

After review of the application by the Department of Law, the lieutenant governor either certifies the application or denies certification. In either case, he notifies the initiative sponsoring committee of his action.

The lieutenant governor must deny certification if he determines:

- (1) that the proposed bill to be initiated is not in the required form;
- (2) the application is not substantially in the required form; or
- (3) there is an insufficient number of qualified sponsors.

Referendum

Within seven calendar days after the date the application is received, the lieutenant governor must canvass the application. Legal advisement from the Department of Law is obtained. The lieutenant governor either certifies or denies certification and informs the referendum committee of his action.

The lieutenant governor must deny certification if he determines:

- (1) the application is not substantially in the required form;
- (2) there is an insufficient number of qualified sponsors; or
- (3) more than 90 days have expired since the adjournment of the legislative session at which the referred act was passed.

### PREPARATION OF PETITIONS

#### Initiative

If the application is certified, the lieutenant governor prepares petitions containing:

- (1) a copy of the proposed bill (if 500 words or less);
- (2) an impartial summary of the subject matter of the bill;
- (3) a statement of warning;
- (4) sufficient space for signatures and addresses; and
- (5) other specifications prescribed by lieutenant governor.

The impartial summary will be forwarded to the sponsoring committee for review. If the committee does not like the proposed language, the committee may suggest language for further review. This summary will appear on the ballot if the petition is properly filed.

#### Referendum

If the application is certified, the lieutenant governor, within 7 calendar days after the date of certification, prepares petitions containing:

- (1) a copy of the act to be referred (if 500 words or less);
- (2) an impartial summary of the subject matter of the act;
- (3) a statement of warning;
- (4) sufficient space for signatures and addresses; and
- (5) other specifications prescribed by lieutenant governor.

For both the initiative and the referendum, petition books are printed in a quantity which will allow full circulation throughout the state. The lieutenant governor keeps a record of the petitions delivered to each sponsor.

### FILING OF PETITIONS

Before either an initiative or referendum petition is filed, the petition book must be certified by an affidavit by the sponsor who circulated the petition. This affidavit states:

- (1) the person signing the affidavit is a sponsor;
- (2) the person is the only circulator of the petition;
- (3) the signatures were made in his actual presence; and
- (4) the signatures, to the best of the sponsor's knowledge, are those of the persons whose names are signed.

#### Initiative

The sponsors must file the petition within one year from the time the sponsors received notice from the lieutenant governor that the petitions were ready for delivery to them. If the petition is not filed within one year, the petition has no force or effect.

Initiative and Referendum Information  
Page Four

The petition must be signed by qualified voters:

- (a) equal in number to 10% of those who voted in the preceding general election; and
- (b) resident in at least two-thirds of the election districts of the state.

<sup>213,173</sup>  
(~~123,706~~ persons voted in the 19~~88~~<sup>84</sup> General Election. There are ~~27~~<sup>27</sup> election districts in Alaska.)

Referendum

The sponsors must file the petition only within 90 days after the adjournment of the legislative session at which the act was passed.

The petition must be signed by qualified voters:

- (a) equal in number to 10% of those who voted in the preceding general election; and
- (b) resident in at least two-thirds of the election districts of the state.

REVIEW OF PETITIONS

For either an initiative or a referendum, the lieutenant governor must review it within 60 days from the date the petition was filed. The lieutenant governor then notifies the committee whether the petition was properly or improperly filed and also at which election the proposition will appear on the ballot.

IMPROPER FILING

Initiative

An initiative is improperly filed if:

- (1) there is an insufficient number of qualified subscribers; or
- (2) the subscribers were not resident in at least two-thirds of the election districts of the state.

Referendum

A referendum is improperly filed if:

- (1) there is an insufficient number of qualified subscribers;
- (2) the subscribers were not resident in at least two-thirds of the election districts of the state; or
- (3) the petition was not filed within 90 days after the adjournment of the legislative session at which the act was passed.

FILING OF SUPPLEMENTARY PETITION

Initiative

If an initiative is improperly filed, the sponsoring committee may amend and correct the petition by circulating and filing a supplementary petition within 30 days of the date the notice was given by the lieutenant governor.

Referendum

If a referendum is improperly filed, the sponsoring committee may amend and correct the petition by circulating and filing a supplementary petition within 10 days of the date that notice was given by the lieutenant governor. However, 90 days must not have expired since the adjournment of the legislative session at which the act was passed.

If the initiative or referendum is properly filed, the \$100 deposit will be refunded.

PLACING PROPOSITION ON BALLOT

Initiative

The proposition will be placed on the election ballot of the first statewide general, special or primary election that is held after:

- (1) the petition and any supplementary petition has been filed;
- (2) a legislative session has convened and adjourned; and
- (3) a period of 120 days has expired since the adjournment of the legislative session.

Referendum

The proposition will be placed on the election ballot for the first statewide general, special or primary election that is held more than 180 days after adjournment of the legislative session at which the act was passed.

# STATE OF ALASKA THE LEGISLATURE

## LEGISLATIVE AFFAIRS AGENCY

POUCH Y STATE CAPITOL  
JUNEAU, ALASKA 99811  
907 465-3800

### MEMORANDUM

August 12, 1985

SUBJECT: Relation of initiative petition and statute  
TO: Frank Bickford  
Legislative Salary Commission  
FROM: Billy G. Berrier   
Director  
Division of Legal Services

You have asked whether a vote on an initiative may be precluded by enactment of legislation and if so what is required in the statute.

If before the election substantially the same measure has been enacted the initiative petition is void.

Section 4 of Art. XI of the Constitution of the State of Alaska provides:

SECTION 4. INITIATIVE ELECTION. An initiative petition may be filed at any time. The lieutenant governor shall prepare a ballot title and proposition summarizing the proposed law, and shall place them on the ballot for the first statewide election held more than one hundred twenty days after adjournment of the legislative session following the filing. If, before the election, substantially the same measure has been enacted, the petition is void.

The determination of whether the enactment voids the petition is made by the lieutenant governor with formal concurrence of the attorney general under AS 15.45.210 which provides:

#### Sec. 15.45.210. DETERMINATION OF VOID PETITION.

If the lieutenant governor, with the formal concurrence of the attorney general, determines that an act of the

legislature that is substantially the same as the proposed law was enacted after the petition had been filed, and before the date of the election, the petition is void and the lieutenant governor shall so notify the committee.

The question of what constitutes "substantially the same measure" has been before our Supreme Court in Warren v. Boucher, 543 P.2d 731 (Alaska 1975). In that case an initiative regarding campaign financing had been filed and an act was passed in the session following the filing on the same subject. The court held that the act, despite some differences, voided the petition saying:

The words "substantial" or "substantially" are relative, inexact terms. Their meaning is quite elusive.

Application of Scroggins, 103 Cal. App.2d 281, 229 P.2d 489 (1951). The meaning of such terms can be derived only by reference to all the circumstances surrounding the context in which they are used. Atcheson, T. & S.F. Ry. v. Kings county Water District, 47 Cal.2d 140, 302 P.2d 1, 3 (1956). So here, we believe that the term "substantially the same measure" must be viewed against the total structure contemplated in Art. XI of our constitution in the matter of direct legislation.

. . .

It is clear that the legislative act need not conform to the initiative in all respects, and that the framers intended that the legislature should have some discretion in deciding how far the legislative act should differ from the provisions of the initiative. The question, of course, is how great is the permitted variance before the legislative act becomes no longer substantially the same.

Upon reflection we have concluded that the legislature's discretion in this matter is reasonably broad. If in the main the legislative act achieves the same general purpose as the initiative, if the legislative act accomplishes that purpose by means or systems which are fairly comparable, then substantial similarity exists. It is not necessary that the two measures correspond in minor particulars, or even as to all major features, if the subject matter is necessarily complex or if it requires comprehensive treatment. The

Frank Bickford  
August 12, 1985  
Page 3

broader the reach of the subject matter, the more latitude must be allowed the legislature to vary from the particular features of the initiative.

The court in that case also held constitutional the delegation of the power to determine whether the petition was void to the lieutenant governor and the attorney general.

The case was decided on a 3 to 2 vote with the dissent taking the position that the act was not substantially the same measure.

A copy of the case is enclosed.

It is clear that an act need not be identical in order to void a petition. However, the degree of deviation allowed is a factual matter that must be determined by comparing the petition and the statute enacted.

BGB:ojb  
J16/029

Enclosure

659

**FREE COPY**

  
The above Sponsor is duly  
authorized to circulate

INITIATIVE PETITION

ENTITLED "PRESCRIBING COMPENSATION FOR STATE LEGISLATORS"

PROPOSITION #83-04

If enacted, this proposed bill would amend state law providing for compensation to state legislators. It would establish the monthly salary for legislators at Step A, Range 10 (currently equal to \$1,757) of the salary schedule in AS 39.27.011(a). The bill would also authorize per diem payments for legislators while the legislature is in session. When not in session, legislators on interim committee business would receive reimbursement of actual expenses only. In addition, the proposed bill would require the legislative fiscal officer to report annually to the Office of Management and Budget on all vouchers approving payments to legislators during the year.

WARNING

"A PERSON WHO SIGNS A NAME OTHER THAN HIS OWN ON THIS PETITION, OR WHO KNOWINGLY SIGNS HIS NAME MORE THAN ONCE FOR THE SAME PROPOSITION AT ONE ELECTION, OR WHO SIGNS THE PETITION KNOWING HE OR SHE IS NOT A QUALIFIED VOTER, UPON CONVICTION IS PUNISHABLE BY A FINE OF NOT MORE THAN \$1,000 OR BY IMPRISONMENT FOR NOT MORE THAN ONE YEAR, OR BOTH. (AS 15.45.100)"

(See next page for text of bill.)

AN INITIATIVE

For An Act Entitled: "An Act relating to the compensation for state legislators."

BE IT ENACTED BY THE PEOPLE OF THE STATE OF ALASKA:

\*Section 1. AS 24.15.010 is reenacted to read:

Sec. 24.15.010. Legislature per diem.

(a) During the legislative session, each member of the legislature is entitled to receive per diem at the same rate allowed for a state employee under AS 39.20.110 and 39.20.160, including regional variations in the rate where applicable.

(b) A legislator is entitled to receive per diem at the short-term rate during a legislative session if he does not live in his place of permanent residence during the session.

(c) A legislator is entitled to receive per diem at the long-term rate during a legislative session if he lives in his place of permanent residence during the session.

(d) When the legislature is not in session, instead of receiving per diem a legislator is entitled to be reimbursed for actual expenses incurred while he is on committee business for an interim committee of the legislature in a place which is not his place of permanent residence.

(e) In this section

- (1) "long-term rate" means the long-term per diem rate established in regulations adopted by the commissioner of administration under AS 39.20.160;
- (2) "short-term rate" means the short-term per diem rate established in regulations adopted by the commissioner of administration under AS 39.20.160.

\*Section 2. AS 24.15.020 is amended to read:

Sec. 24.15.020. Salary of legislators. The monthly salary for each member of the legislature is equal to Step A, Range 10, [22] of the salary schedule in AS 39.27.011(a) for Juneau, Alaska. The president of the senate and the speaker of the house of representatives are each entitled to an additional \$500 a year during tenure of office.

\*Section 3. AS 24.15.040 is amended to read:

Sec. 24.15.040. Method of Payment. Salaries, per diem and additional allowances for members of the legislature shall be paid by warrants drawn on vouchers approved by the legislative fiscal officer. The Legislative fiscal officer shall, by January 31 of each calendar year, file with the Office of Management and Budget a report of all vouchers approved for payment pursuant to this section during the preceding calendar year. The report shall provide, by legislator, the date of each voucher, the amount paid and the basis for approval for payment.

\*Section 4. Any provisions of the Alaska Statutes inconsistent with this Act are hereby repealed.

# MEMORANDUM

TO: Honorable Steve McAlpine  
[REDACTED]

FROM: Norman C. Gorsuch  
[REDACTED]

By: Diane T. Colvin  
Assistant Attorney General

STATE OF ALASKA  
**RECEIVED**  
SEP 1 1983  
DATE: August 31, 1983  
FILE NO: 366-10884  
TELEPHONE NO: 465-3600  
LIEUTENANT GOVERNOR  
DIRECTOR OF ELECTIONS  
SUBJECT: Review of  
Application  
for Initiative  
Petition Regarding  
Compensation of  
Legislators

You have asked us to review the application for an initiative petition for a bill concerning salary and per diem payments for legislators. [REDACTED]

The application meets the requirements of AS 15.45.030 in that it includes a proposed bill, a statement that the sponsors are qualified voters who signed the application with the proposed bill attached, and a designation of a three-member initiative committee. The remaining requirement of that section is that the application contain the signatures and addresses of not less than 100 qualified voters. Your office must determine that this requirement has been met before you issue a petition.

The proposed bill meets the requirements of AS 15.45.040, in that it is confined to one subject, the subject is expressed in the title, and the enacting clause is in proper form. We also conclude that the bill contains no subjects restricted by AS 15.45.010. That section restates the restrictions provided in article XI, section 7 of the state constitution, as follows:

The law-making powers assigned to the legislature may be exercised by the people through the initiative. However, no initiative may be proposed to dedicate revenues, to make or repeal appropriations, to create courts, to define the jurisdiction of courts or prescribe their rules, or to enact local or special legislation.

AS 15.45.010.

[REDACTED] that this initiative violates the portion of AS 15.45.010 regarding repeal of an appropriation, since it could

[REDACTED] There is a question whether the initiative may be made effective to prohibit expenditure of funds appropriated by the legislature because of this constitutional restriction on the use of the initiative to repeal an appropriation. [REDACTED]

[REDACTED] If the initiative may be used to prohibit expenditure of funds already appropriated, then the constitutional limitation on the use of the initiative to repeal appropriations would appear to have no real meaning. It remains to be decided whether the initiative would be effective to bar expenditure of funds already appropriated at its effective date. In the meantime, we rely on the general rule that the right to enact legislation by initiative is to be interpreted liberally. Thomas v. Bailey, 595 P.2d 1 (Alaska 1979).

There is also a question as to whether an initiative may be used to repeal a law. The proposed bill would, if enacted, have the effect of repealing the salary currently set by law for legislators, and, in sec. 4, states:

Any provisions of the Alaska Statutes inconsistent with this Act are hereby repealed.

Doubts regarding the ability to repeal by initiative are based on the plain language of Article XI, § 1:

The people may propose and enact laws by the initiative, and approve or reject acts of the legislature by referendum.

An Opinion of this office dated April 14, 1975 finds that an initiative may be used to repeal a law. There is authority to the contrary, however, and the question has yet to be decided by the Alaska Supreme Court. See, e.g., Forman v. Eagle Thrifty Drugs and Markets, Inc., 516 P.2d 1234 (Nev. 1974).

These and other questions regarding the implementation or constitutionality of the proposed bill should not affect your review of the form of the application. Boucher v. Engstrom, 528 P.2d 456 (Alaska 1974). See also our memorandum dated April 15, 1977, stating that the constitutionality of a proposed initiative is not to be decided until it is enacted.

A proposed ballot title and impartial summary is attached. If you have further questions, please contact us.

DTC:eja

## "PRESCRIBING COMPENSATION FOR STATE LEGISLATORS"

If enacted, this proposed bill would amend state law providing for compensation to state legislators. It would establish the monthly salary for legislators at Step A, Range 10 of the salary schedule in AS 39.27.011(a), currently set at \$1,757. The bill would also authorize per diem payments for legislators while the legislature is in session. When not in session, legislators on interim committee business would receive reimbursement of actual expenses only. In addition, the proposed bill would require the legislative fiscal officer to report annually to the Office of Management and Budget on all vouchers approving payments to legislators during the year.

AN INITIATIVE

For An Act Entitled: "An Act relating to the compensation for state legislators."

BE IT ENACTED BY THE PEOPLE OF THE STATE OF ALASKA:

\*Section 1. AS 24.15.010 is reenacted to read:

Sec. 24.15.010. Legislature per diem.

(a) During the legislative session, each member of the legislature is entitled to receive per diem at the same rate allowed for a state employee under AS 39.20.110 and 39.20.160, including regional variations in the rate where applicable.

(b) A legislator is entitled to receive per diem at the short-term rate during a legislative session if he does not live in his place of permanent residence during the session.

(c) A legislator is entitled to receive per diem at the long-term rate during a legislative session if he lives in his place of permanent residence during the session.

(d) When the legislature is not in session, instead of receiving per diem a legislator is entitled to be reimbursed for actual expenses incurred while he is on committee business for an interim committee of the legislature in a place which is not his place of permanent residence.

(e) In this section

- (1) "long-term rate" means the long-term per diem rate established in regulations adopted by the commissioner of administration under AS 39.20.160;
- (2) "short-term rate" means the short-term per diem rate established in regulations adopted by the commissioner of administration under AS 39.20.160.

\*Section 2. AS 24.15.020 is amended to read:

Sec. 24.15.020. Salary of legislators. The monthly salary for each member of the legislature is equal to Step A, Range 10, [22] of the salary schedule in AS 39.27.011(a) for Juneau, Alaska. The president of the senate and the speaker of the house of representatives are each entitled to an additional \$500 a year during tenure of office.

\*Section 3. AS 24.15.040 is amended to read:

Sec. 24.15.040. Method of Payment. Salaries, per diem and additional allowances for members of the legislature shall be paid by warrants drawn on vouchers approved by the legislative fiscal officer. The Legislative fiscal officer shall, by January 31 of each calendar year, file with the Office of Management and Budget a report of all vouchers approved for payment pursuant to this section during the preceding calendar year. The report shall provide, by legislator, the date of each voucher, the amount paid and the basis for approval for payment.

\*Section 4. Any provisions of the Alaska Statutes inconsistent with this Act are hereby repealed.

659

**FREE COPY**

  
The above Sponsor is duly  
authorized to circulate

INITIATIVE PETITION

ENTITLED "PRESCRIBING COMPENSATION FOR STATE LEGISLATORS"

PROPOSITION #83-04

If enacted, this proposed bill would amend state law providing for compensation to state legislators. It would establish the monthly salary for legislators at Step A, Range 10 (currently equal to \$1,757) of the salary schedule in AS 39.27.011(a). The bill would also authorize per diem payments for legislators while the legislature is in session. When not in session, legislators on interim committee business would receive reimbursement of actual expenses only. In addition, the proposed bill would require the legislative fiscal officer to report annually to the Office of Management and Budget on all vouchers approving payments to legislators during the year.

WARNING

"A PERSON WHO SIGNS A NAME OTHER THAN HIS OWN ON THIS PETITION, OR WHO KNOWINGLY SIGNS HIS NAME MORE THAN ONCE FOR THE SAME PROPOSITION AT ONE ELECTION, OR WHO SIGNS THE PETITION KNOWING HE OR SHE IS NOT A QUALIFIED VOTER, UPON CONVICTION IS PUNISHABLE BY A FINE OF NOT MORE THAN \$1,000 OR BY IMPRISONMENT FOR NOT MORE THAN ONE YEAR, OR BOTH. (AS 15.45.100)"

(See next page for text of bill.)

JOINT SPECIAL COMMITTEE ON LEGISLATIVE SALARIES

INITIATIVE PETITION

ENTITLED "PRESCRIBING COMPENSATION FOR STATE LEGISLATORS"

PROPOSITION #83-04

IF ENACTED, THIS PROPOSED BILL WOULD AMEND STATE LAW PROVIDING FOR COMPENSATION TO STATE LEGISLATORS. IT WOULD ESTABLISH THE MONTH SALARY FOR LEGISLATORS AT STEP A, RANGE 10 (CURRENTLY EQUAL TO \$1,757) OF THE SALARY SCHEDULE IN AS 39.27.011(a). THE BILL WOULD ALSO AUTHORIZE PER DIEM PAYMENTS FOR LEGISLATORS WHILE THE LEGISLATURE IS IN SESSION. WHEN NOT IN SESSION, LEGISLATORS ON INTERIM COMMITTEE BUSINESS WOULD RECEIVE REIMBURSEMENT OF ACTUAL EXPENSES ONLY. IN ADDITION, THE PROPOSED BILL WOULD REQUIRE THE LEGISLATIVE FISCAL OFFICER TO REPORT ANNUALLY TO THE OFFICE OF MANAGEMENT AND BUDGET ON ALL VOUCHERS APPROVING PAYMENTS TO LEGISLATORS DURING THE YEAR.

personnel rule, of any employee of the state, if the employee does not purport to speak or act in an official capacity.

(b) The heads of the administrative departments of the state may adopt internal management regulations for their respective departments, specifying exceptions to (a) (5) of this section. These regulations shall be submitted for approval to the personnel board provided for in AS 39.25.060.

(c) The provisions of (a) of this section do not diminish the authority of an authorized law enforcement agency to conduct criminal investigations of state employees suspected of being involved in criminal activity. (§ 1 ch 102 SLA 1971)

**Sec. 39.26.015. Dress codes and appearance standards.** Dress codes and appearance standards adopted by a department, division, agency, official, or other employee of the state, that are to be applied to state employees shall be in the form of a regulation subject to legislative review under the Administrative Procedure Act (AS 44.62). (§ 1 ch 13 SLA 1976)

**Sec. 39.26.020. Application of provisions.** The provisions of AS 39.26.010 and 39.26.015 apply to those state employees in the classified and partially exempt services. (§ 1 ch 102 SLA 1971; am § 2 ch 13 SLA 1976)

## Chapter 27. Pay Plan for State Employees.

### Section

- 11. Salary schedule
- 12. Temporary salary schedules
- 20. Pay step differentials by election district and in other states
- 22. Pay increments for longevity in state service
- 25. Swing and graveyard shift differentials

### Section

- 30. Annual salary survey
- 35. Preparation and submission of pay schedules
- 40. University salary survey
- 45. Definition

**Sec. 39.27.010. Basic salary schedule.** [Repealed, § 12 ch 80 SLA 1978. For current law covering the subject matter, see AS 39.27.011.]

**Sec. 39.27.011. Salary schedule.** (a) The following monthly basic salary schedule is approved as the pay plan for classified and partially exempt employees in the executive branch of the state government who are not members of a collective bargaining unit established under the authority of the Public Employment Relations Act:

| Range | Step  | Step  | Step  | Step  | Step  | Step  |
|-------|-------|-------|-------|-------|-------|-------|
| No.   | A     | B     | C     | D     | E     | F     |
| 05    | 1,321 | 1,357 | 1,397 | 1,435 | 1,478 | 1,517 |
| 06    | 1,397 | 1,435 | 1,478 | 1,517 | 1,561 | 1,607 |
| 07    | 1,478 | 1,517 | 1,561 | 1,607 | 1,657 | 1,708 |
| 08    | 1,561 | 1,607 | 1,657 | 1,708 | 1,757 | 1,812 |

| Range | Step  | Step  | Step  | Step  | Step  | Step  |
|-------|-------|-------|-------|-------|-------|-------|
| No.   | A     | B     | C     | D     | E     | F     |
| 09    | 1,657 | 1,708 | 1,757 | 1,812 | 1,871 | 1,924 |
| 10    | 1,757 | 1,812 | 1,871 | 1,924 | 1,983 | 2,043 |
| 11    | 1,871 | 1,924 | 1,983 | 2,043 | 2,111 | 2,177 |
| 12    | 1,983 | 2,043 | 2,111 | 2,177 | 2,252 | 2,329 |
| 13    | 2,111 | 2,177 | 2,252 | 2,329 | 2,410 | 2,498 |
| 14    | 2,252 | 2,329 | 2,410 | 2,498 | 2,586 | 2,684 |
| 15    | 2,410 | 2,498 | 2,586 | 2,684 | 2,771 | 2,876 |
| 16    | 2,586 | 2,684 | 2,771 | 2,876 | 2,980 | 3,088 |
| 17    | 2,771 | 2,876 | 2,980 | 3,088 | 3,193 | 3,303 |
| 18    | 2,980 | 3,088 | 3,193 | 3,303 | 3,411 | 3,540 |
| 19    | 3,193 | 3,303 | 3,411 | 3,540 | 3,649 | 3,785 |
| 20    | 3,411 | 3,540 | 3,649 | 3,785 | 3,900 | 4,045 |
| 21    | 3,649 | 3,785 | 3,900 | 4,044 | 4,170 | 4,321 |
| 22    | 3,900 | 4,044 | 4,170 | 4,321 | 4,464 | 4,628 |
| 23    | 4,170 | 4,321 | 4,464 | 4,628 | 4,782 | 4,961 |
| 24    | 4,464 | 4,628 | 4,782 | 4,961 | 5,129 | 5,303 |
| 25    | 4,782 | 4,961 | 5,129 | 5,303 | 5,498 | 5,705 |
| 26    | 4,961 | 5,129 | 5,303 | 5,498 | 5,705 | 5,910 |
| 27    | 5,129 | 5,303 | 5,498 | 5,705 | 5,910 | 6,135 |
| 28    | 5,303 | 5,498 | 5,705 | 5,910 | 6,135 | 6,349 |
| 29    | 5,498 | 5,705 | 5,910 | 6,135 | 6,349 | 6,572 |
| 30    | 5,705 | 5,910 | 6,135 | 6,349 | 6,572 | 6,804 |

(b) [Repealed, § 38 ch 3 SLA 1980.]

(c) If a state officer or employee is appointed a deputy department head or a division director and, at the time of appointment, the officer or employee is receiving a salary higher than that set for the position to which appointment has been made, the officer or employee is entitled to continue receiving the higher salary. This subsection does not apply to the salary of a person appointed to a position other than a deputy department head or a division director. (§ 12 ch 148 SLA 1976; am § 1 ch 92 SLA 1977; am §§ 1, 10 ch 80 SLA 1978; am §§ 1, 16, 30, 31, 38 ch 3 SLA 1980; am § 1 ch 50 SLA 1982; am § 1 ch 83 SLA 1983)

**Cross references.** — For applicability of the salary schedule in (a) of this section to employees of the judicial and legislative branches, see § 4, ch. 83, SLA 1983, in the Temporary and Special Acts; for the Public Employment Relations Act, see AS 23.40.

**Effect of amendments.** — Sections 1, 16, and 30, ch. 3, SLA 1980, all rewrote subsection (a). Section 1 of ch. 3 is retroactive to January 1, 1979 and applied to calendar year 1979; section 16 of ch. 3 is retroactive to January 1, 1980, and applies to calendar year 1980; and section 30 of ch. 3 is effective January 1, 1981. Sections 31

and 38 of ch. 3 repealed subsection (b) and added subsection (c).

The 1982 amendment rewrote subsection (a). Section 6, ch. 50, SLA 1982 provides that the salary increases for the governor and lieutenant governor made by the 1982 amendment through the operation of AS 39.20.010 and 39.20.030, respectively, take effect when the new governor and lieutenant governor take office following November 1982 general election.

The 1983 amendment rewrote subsection (a).

**Editor's notes.** — Section 6, ch. 83, SLA 1983, provides that the 1983 amendment is retroactive to January 1, 1983.

**Sec. 39.27.012. Temporary salary schedules.** The director of personnel may establish salary schedules providing lesser amounts than those in the basic salary schedule in order to meet salary limit requirements for receipt and expenditure of federal funds. Salary rates established under authority of this section do not affect the salaries of employees provided for by a collective bargaining agreement negotiated under the authority of the Public Employment Relations Act (AS 23.40). (§ 2 ch 138 SLA 1975)

**Revisor's notes.** — Section 6, ch. 138, SLA 1975, provides: "This Act takes effect immediately in accordance with AS 01.10.070(c), and terminates upon the effective date of the pay schedule established by the State Personnel Board under

AS 39.25.070(7) (as enacted by a version of SB 318, "An Act relating to public employment; and providing for an effective date"). AS 39.25.070(7) was never enacted by a version of SB 318, so no pay schedule was adopted under it.

**Sec. 39.27.015. Cost-of-living adjustments.** [Repealed, § 12 ch 80 SLA 1978.]

**Sec. 39.27.020. Pay step differentials by election district and in other states.** (a) The following pay step differentials are approved as an amendment to the basic salary schedules provided in AS 39.27.011:

| Election District                   | Pay Steps Above Basic Salary Schedule |
|-------------------------------------|---------------------------------------|
| 1                                   | 0                                     |
| 2                                   | 1                                     |
| 3                                   | 1                                     |
| 4                                   | 0                                     |
| 5                                   | 2                                     |
| 6a (excluding Valdez Duty Station)  | 4                                     |
| 6b (Valdez Duty Station)            | 5                                     |
| 7                                   | 1                                     |
| 8                                   | 0                                     |
| 9                                   | 2                                     |
| 10                                  | 2                                     |
| 11                                  | 2                                     |
| 12                                  | 7                                     |
| 13                                  | 7                                     |
| 14                                  | 8                                     |
| 15a (excluding Nenana Duty Station) | 9                                     |
| 15b (Nenana Duty Station)           | 8                                     |
| 16a (south of Arctic Circle)        | 4                                     |
| 16b (north of Arctic Circle)        | 9                                     |

## Election District

Pay Steps Above Basic  
Salary Schedule

|                 |         |
|-----------------|---------|
| 17              | 9       |
| 18              | 9       |
| 19              | 8       |
| In other states | minus 6 |

(b) For purposes of (a) of this section, "election district" means an election district designated in the governor's proclamation of reapportionment and redistricting of December 7, 1961.

(c) The director shall establish salary differentials for positions in foreign countries. The differentials shall be adjusted annually, effective July 1, to maintain equitable relationships between salaries for positions in foreign countries and salaries for positions in Alaska. (§ 1 ch 158 SLA 1966; am § 8 ch 101 SLA 1969; am § 2 ch 87 SLA 1971; am § 3 ch 47 SLA 1974; am § 3 ch 138 SLA 1975; am § 13 ch 148 SLA 1976; am §§ 32, 33 ch 3 SLA 1980)

**Revisor's notes.** — Section 6, ch. 138, SLA 1975 provides: This Act takes effect immediately in accordance with AS 01.10.070(c), and terminates upon the effective date of the pay schedule established by the State Personnel Board under AS 39.25.070(7) (as enacted by a version of SB 318, "An Act relating to public employment; and providing for an effective date"). AS 39.25.070(7) was never enacted by a

version of SB 318, so no pay schedule was adopted under it.

**Effect of amendments.** — The 1980 amendment deleted the reference to AS 39.27.010 in the introductory language of subsection (a), substituted "In other states" for "Outside the State" in the last-listed election district in the chart of pay step differentials in subsection (a), and added subsection (c).

### Sec. 39.27.022. Pay increments for longevity in state service.

(a) Pay increments, computed at the rate of 3.75 per cent of the employee's base salary, shall be provided after an employee has remained in the final step within a given range for two years, provided that the employee has worked continuously for the state for seven years and provided that the current annual rating by the employee's supervisors is designated as "good" or higher.

(b) Additional increments, each computed at the rate of 3.75 per cent of the employee's base salary, shall be provided under the same restrictions as provided in (a) of this section when the employee has remained in the final step for four, nine and thirteen years.

(c) Longevity pay increments provided for in (a) and (b) of this section are approved under AS 39.25.150(2) as an amendment to the pay plan for employees of the state. (§ 1 ch 163 SLA 1972)

**Opinions of attorney general.** — Interpreting the longevity pay increments provided for by this section, so as to suggest that these increments may not be salary steps and therefore employees receiving these longevity increments who are promoted to a higher job series are not entitled to the salary increases required by

Personnel Rule 9.02.13 and article 7 of the agreement between the state of Alaska and Alaska Public Employees Association covering the general government unit would be at variance with the legislative intent expressed in this section. September 11, 1974, Op. Att'y Gen.

## NOTES TO DECISIONS

The purposes of this section are twofold, namely: To provide a reward for longevity in state employ, and to reestablish an incentive for employees who have attained the final step within a given range to continue in their employment. *Alaska Pub. Employees Ass'n v. State*, Sup. Ct. Op. No. 1066 (File No. 1999), 525 P.2d 12 (1974).

**Legislative history.** — See *Alaska Pub. Employees Ass'n v. State*, Sup. Ct. Op. No. 1066 (File No. 1999), 525 P.2d 12 (1974).

The language of this section is not clear and unambiguous as to when the pay increments in either subsection (a) or (b) should be granted. *Alaska Pub. Employees Ass'n v. State*, Sup. Ct. Op. No. 1066 (File No. 1999), 525 P.2d 12 (1974).

But at least some increment intended for immediate implementation. — The language of this section is not clear and unambiguous as to when the pay increments should be implemented. However, the Free Conference Committee Report indicates an intention that at least some increment be implemented immediately. *Alaska Pub. Employees Ass'n v. State*, Sup. Ct. Op. No. 1066 (File No. 1999), 525 P.2d 12 (1974).

No basis for assigning different implementation times to increments of subsections (a) and (b). — Since the wording of subsections (a) and (b) is nearly identical, there would seem to be no basis

for assigning different implementation times to the increments, unless an indication of such legislative intent is to be found elsewhere. The supreme court has discovered no such expression of contrary legislative intent. *Alaska Pub. Employees Ass'n v. State*, Sup. Ct. Op. No. 1066 (File No. 1999), 525 P.2d 12 (1974).

Thus, employees entitled retroactively to pay increments in subsection (b). — As of July 1, 1972, state employees who otherwise met the statutory eligibility requirements and had been in the last step of their pay range for four, nine, or 13 years should have immediately received the pay increments provided by subsection (b) of this section. *Alaska Pub. Employees Ass'n v. State*, Sup. Ct. Op. No. 1066 (File No. 1999), 525 P.2d 12 (1974).

Given an indication of retroactivity in the Free Conference Committee Report on the original bill and the similarity in the phrasing of subsections (a) and (b), the most intrinsically reasonable interpretation of the bill would seem to be that, in the absence of any indications of legislative intent to the contrary, if eligibility for the initial pay increase was to become effective on July 1, 1972, then eligibility for all the incremental increases should become effective on that date. *Alaska Pub. Employees Ass'n v. State*, Sup. Ct. Op. No. 1066 (File No. 1999), 525 P.2d 12 (1974).

**Sec. 39.27.025. Swing and graveyard shift differentials.** (a) Classified and partially exempt state employees who regularly work a "swing" shift beginning between 12:00 noon and 7:59 p.m. are entitled to a one-step increase over their normal pay established by this chapter.

(b) Classified and partially exempt state employees who regularly work a "graveyard" shift beginning between 8:00 p.m. and 3:59 a.m. are entitled to a two-step increase over their normal pay established by this chapter. (§ 3 ch 87 SLA 1971)

**Sec. 39.27.030. Annual salary survey.** (a) The director of the division of personnel shall conduct an annual salary survey in the manner prescribed by AS 39.27.030 — 39.27.040, and make recommendations in pay ranges to be applied to all classes of positions in the state's partially exempt and classified service. This survey shall

(1) reflect the costs of living in the various election districts of the state by using the cost of living in Seattle, Washington, as a base of 100;

(2) reflect the competitive position of the state, first, by comparing state salary levels with salary levels of comparable classes in private industry, in other governmental agencies throughout the state, and in other states constituting the prime recruiting areas, using "bench-mark" classes selected by the director of personnel, based on the principle of like pay for like work, from as many employment categories as is necessary to reflect correctly the competitive position of the state salary levels with those paid other employees under this paragraph; and secondly, by comparing fringe benefits in the state service with other governmental agencies and major employers throughout the state.

(b) The director shall use United States Department of Labor statistics or other reliable statistical data in carrying out the provisions of (a) (1) of this section. If reliable statistics are not available, the director shall gather the data by field studies for the survey required by (a) (1) of this section.

(c) The director may use any reliable source of data in carrying out the provisions of (a) (2) of this section. When reliable statistics are not available, the director shall by field studies gather the data to carry out the provisions of (a) (2) of this section.

(d) The director shall, on a regular basis, report to the state employees association by providing a summary of the information accumulated during the data-gathering process; the director shall consult with the employees association and consider its findings before any final recommendation. (§ 1 ch 226 SLA 1970; am §§ 1, 2, 4 ch 42 SLA 1971)

**Cross references.** — For gathering data reflecting the cost of living in various election districts, see AS 44.31.020(4).

**Sec. 39.27.035. Preparation and submission of pay schedules.** The director shall prepare an annual pay schedule setting out the base pay for all classes of positions in the state's partially exempt and classified service, taking into account the statistics and reasonable internal pay relationships. The director shall also prepare annual pay schedules for persons in the state service in each election district. These annual pay schedules shall either add to or subtract from the base pay of the person in state service according to the data obtained by the annual salary survey conducted under AS 39.27.030 — 39.27.040. The base pay schedule and the election district differentials shall be prepared annually from data obtained by the annual salary survey provided for in AS 39.27.030 — 39.27.040. The salary schedule shall be reviewed by the personnel board before submission to the legislature. A report and recommended salary schedules shall be submitted to each regular session of the legislature no later than five days after the session convenes. (§ 1 ch 226 SLA 1970)

**Sec. 39.27.040. University salary survey.** The director shall conduct an annual salary survey in the manner prescribed by AS 39.27.030 — 39.27.035, and make recommendations to the Board of Regents of the University of Alaska on pay ranges to be applied to all classes of positions excluding academic and research positions in the university system. The Board of Regents shall consider these recommendations when establishing pay schedules for employees. (§ 1 ch 226 SLA 1970)

**Sec. 39.27.045. Definition.** In AS 39.27.030 — 39.27.040, "director" means the director of the division of personnel. (§ 1 ch 226 SLA 1970)

## **Chapter 30. Insurance and Supplemental Employee Benefits.**

### **Article**

1. Old Age and Survivors Insurance (§§ 39.30.010 — 39.30.080)
2. Group Life and Health Insurance (§§ 39.30.090 — 39.30.100)
3. Special Hazard Insurance (§ 39.30.130)
4. Supplemental Employee Benefits on Withdrawal from Social Security (§§ 39.30.150 — 39.30.180)

### **Article 1. Old Age and Survivors Insurance.**

#### **Section**

10. Federal territorial agreement
20. Contributions by employees
30. Plans for coverage of employees of political subdivisions
40. Deposits and withdrawals

#### **Section**

50. Administrative costs
60. Regulations
70. Studies and reports
80. Definitions

**Sec. 39.30.010. Federal territorial agreement.** (a) The director of finance, with the approval of the governor, may on behalf of the territory enter into an agreement with the Federal Security Administrator, consistent with AS 39.30.010 — 39.30.080, for the purpose of extending the benefits of the federal old age and survivors insurance system to employees of the territory or a political subdivision with respect to services specified in the agreement that constitute employment.

(b) The agreement may contain provisions relating to coverage, benefits, contributions, effective date, modification and termination of the agreement, administration, and other appropriate provisions that the parties agree upon, but, except as may be otherwise required under the Social Security Act as to the services to be covered, the agreement shall provide in effect that

(1) benefits will be provided for employees whose services are covered by the agreement, and their dependents and survivors, on the same basis as though the services constituted employment within the meaning of 42 U.S.C. 401 — 433 (Title II, Social Security Act);