

ALASKA LEGISLATURE SPECIAL COMMITTEE / SUBJECT FILE 8672

1239 SCOMM 48: HOUSE SPEC. COMMITTEE ON FISHERIES 1985-86

wildlife protection. Academy Director James Lansbery said this section probably will be expanded to 67-73 hours during the next class with the addition of cold water survival training. Captain Lansbery stressed that much training pertinent to fish and wildlife enforcement is covered in other courses.

Additional training is given once a trooper is assigned to a fish and wildlife protection post through numerous "mini-modules" covering issues such as sport fishing, trapping and commercial fishing.

When officers were specifically trained as troopers or fish and wildlife protection officers, the academy offered about five weeks of specialized training in fish and wildlife enforcement.

Also eliminated from the Academy curricula in recent years has been a course in "cross cultural" training designed to familiarize all law enforcement officers with the Alaska Native culture.

General Law Enforcement Responsibilities

I have received much concern from the public regarding the involvement of fish and wildlife protection officers in general law enforcement duties (attachment #3). According to figures by the Department of Public Safety, fish and wildlife protection officers spent 7% of patrol and investigative hours on general law enforcement and traffic responsibilities in FY85. Commissioner of Public Safety Robert Sundberg said cross training of general law enforcement troopers and fish and wildlife protection officers is critical, in part, because of the large number of one-man trooper posts and the seasonal nature of fish and wildlife responsibilities (attachment #4).

Another concern raised by the sharing of responsibilities by the troopers and fish and wildlife protection officers has been posting of personnel. Under a ruling by an arbitrator last year, the Department was forced to bid all position openings by seniority. This meant, for instance, troopers with no wildlife enforcement experience would have preference over qualified protection officers. A recently signed memorandum of understanding between the department and the employees bargaining unit (attachment #5) now allows protection officers first priority on openings within the unit, followed by seniority bidding by troopers.

STATE OF ALASKA

DEPARTMENT OF PUBLIC SAFETY

DIVISION OF FISH & WILDLIFE PROTECTION

BILL SHEFFIELD, GOVERNOR

Robert J. Sundberg
Commissioner

5700 EAST TUDOR ROAD
ANCHORAGE, ALASKA 99507
PHONE: (907) 269-5509

February 10, 1986

Representative Peter Goll
Chairman, Special Committee on Fisheries
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Representative Goll:

Col. Henderson asked me to send you this update of his reply to your letter of December 5, 1985, concerning fish and wildlife enforcement.

I have enclosed two pages of notes and two pages of capital budget summary. Please insert all of these pages in the Appendix just before the operating budget summary pages.

Sincerely,

Charles M. Preston

Lt. Charles M. Preston
Asst. to the Director

**Notes on questions 6 and 7 —
historical budgets and revenues**

Capital budget

Records of capital appropriations earlier than Fiscal Year 1981 were not readily available at the Department level, or were thought to be of questionable accuracy. Consequently, only six years of capital project funding were reported, rather than ten, as with the operating budget. This report does extend far enough back, however, to include the most recent major capital item, which is the funding for the P/V Woldstad in FY-81.

One of the capital projects for FY-85 was Aircraft Engine Replacement, for \$525,300. This project was to improve the safety and effectiveness of department aircraft patrols, including off-shore fishery patrols.

The funding was to have provided replacement of current piston engines on a Grumman Goose aircraft with turbine engines. The turbine engines would have increased speed, payload capacity, and single engine performance (a safety factor, especially over water).

Estimates obtained from vendors now indicate that the complete cost would be \$618,500 to \$700,000. The project would take up to two years to complete, due to turbine engine order delay and conversion complexity.

A preferred alternative is to have the intended "Aircraft Engine Replacement" changed to "Aircraft Replacement". This would allow purchase of a used, twin-engine, turbine aircraft, which can be used in much the same way as the converted Grumman.

The appropriation in question is found in SLA 84, Chapter 24, page 60, line 19. A copy of the page cited is included in the appendix.

If the requested change is approved, the Division's mission capability would be improved. Missions would include fishery patrols.

Revenues

The two page summary of historical operating budgets and authorized personnel also show figures for confiscated and forfeited fish. The total income figure for each year should be used as a general guide only, since some revenues were credited directly to the court system, and are not included in the totals.

CAPITAL PROJECTS/FISH AND WILDLIFE PROTECTION

COMPONENT	LOCATION	ALLOC.	APPROP.	SLA/CH	PG/LN	CLOSE OUT/COMMENTS
FY 86						
Major Vessels Repair	Statewide		94.6	85/96	11/16	
Statewide Equipment	Statewide		25.7	85/96	11/17	
FY 85						
Statewide Equipment	Statewide		100.8	84/24	60/14	Project completed 12/85
Vessel Seizure Costs	Kodiak		160.0	84/24	60/15	
Three 22' Patrol Skiffs	--		108.0	84.24	60/1	Project completed - 4 boats purchased
Two Patrol Boats	Sand Point Homer		240.0	84/24	60/17	4 boats purchased
Aircraft Hangar Improvement	Anchorage		132.4 (enc.)	84/24	60/18	
Aircraft Engine Replacement	Kodiak		525.3	84/24	60/19	Reappropriation request change intent to "aircraft replace"
FY 84						
Major Maintenance	Kodiak		162.2	83/107	73/15	Continue
Patrol Vessels	Cordova					
Marine Enforcement	Kodiak		99.9	83/107	17/16	Project completed 9/84
Warehouse						
FY 83						
Navigation System for Grunman Goose	Kodiak/Anc.	58.1	500.0	82/25		Close out 9/84
Statewide Equipment	Statewide	80.0		82/25		Close out 8/84
Patrol Boats	Seward	362.0		82/25	14/5	Close out 6/85; amended 83/106 pg 4 ln 4 to 2 patrol boats
	Haines					
	Valdez					
Office & Equipment	Bristol Bay			82/141		

<u>COMPONENT</u>	<u>LOCATION</u>	<u>ALLOC.</u>	<u>APPROP.</u>	<u>SLA/CH</u>	<u>PG/LN</u>	<u>CLOSE OUT/COMMENTS</u>
FY 82						
Patrol Vessels	Craig	282.0	552.7	81/82		Close out 6/85
Statewide Equipment	Statewide	130.0		81/82	70/21	Close out 6/85
Grumman Navigational Sys.	Dutch Harbor	50.0		81/82	140/22	Close out 6/85
One C-185 Aircraft	Fairbanks	90.7		81/82	140/23	Close out 6/85
Vessel Seizure Funds	Kodiak		100.0	81/82	140/25	
Two 28'-32' Patrol Boats	Haines					
	Petersburg		282.0	81/82	140/21	Close out 7/74
Vessel Seizure Funds	Statewide		100.0	81/82		
FY 81						
Floating Boat House	Ketchikan		40.0	80/173	14/2	Close out 4/83
121' Patrol Vessel	Kodiak		4218.0	80/91		Close out 6/83
Statewide Equipment	Statewide		100.0	80/120		
38'-42' Patrol Vessel	Sitka		267.5	80/120		
Grumman Goose Overhaul	Anchorage		77.7	80/120		
Grumman Navigation Sys.	Kodiak		55.0	80/120		

Sources: CP3 Status of Currently Authorized Capital Projects, FY82-FY87, Budget Section, DPS
 Memorandums
 RSA's

1	DEPARTMENT OF FISH & GAME (CONT.)		1
2		APPROPRIATION	APPROPRIATION FUND SOURCES
3		ALLOCATIONS	GENERAL FUND
4		ITEMS	OTHER FUNDS
4	HOME WAREHOUSE (ED 22)	212,000	212,000
5	FAIRBANKS OFFICE REPAIRS (ED 20)	110,000	110,000
6	SHEPPISHAM HATCHERY COMPLETION (ED 4)	3,019,000	3,019,000
7	HABITAT DIVISION DATA MANAGEMENT (ED 99)	265,000	265,000
8	SHELLFISH & GROUND FISH ASSESSMENTS (ED 99)	253,000	253,000
9	*****	*****	
10	***** DEPARTMENT OF PUBLIC SAFETY *****		
11	*****	*****	
12	EDUCATION		
13	FISH AND WILDLIFE PROTECTION		
14	STATEWIDE EQUIPMENT (ED 99)	100,000	100,000
15	VESSEL SEIZURE COSTS (ED 99)	160,000	160,000
16	THREE 22' PATROL SKIFFS (ED 99)	100,000	100,000
17	TWO PATROL BOATS (ED 99)	240,000	240,000
18	AIRCRAFT HANGAR IMPROVEMENTS (ED 7-15)	132,400	132,400
19	AIRCRAFT ENGINE REPLACEMENT (ED 27)	525,300	525,300
20	LIFE AND PROPERTY PROTECTION		
21	DRIVER TESTING EQUIPMENT (ED 7-15)	35,000	35,000
22	CRIME IDENTIFICATION AND APPREHENSION		
23	DALTON HIGHWAY HOUSING (ED 95)	800,000	800,000
24	COLDFOOT HANGAR (ED 95)	372,600	372,600
25	DISPATCH CONSOLE - SOLDOTNA (ED 9)	85,000	85,000

February 1, 1986 meeting

Minutes: Upper Klamath Canal Fish & Game Advisory Committee page 2

Dorothy Fossman opened the meeting to public remarks on Enforcement Procedures & Practices on commercial fishing boundary lines. (Tape Recorded Session).

Dave Nanney explained that several letters from Peter Goll indicated that his House Fisheries Committee has a long-time interest in whether or not the funding is adequate for the enforcement effort on the fishing grounds, is the training sufficient for the personnel, and is the switch-over to troopers vs. the previous Fish & Wildlife Protection Officer with specialized training proving successful. Dave also suggested general questions might also be discussed like the adequacy of boundary markers, the adequacy of enforcement effort on those boundaries, uniformity of enforcement effort (is there a standard operating procedure). He also suggested that anyone desiring to testify before the legislative committee should let him know and he would give them the timing.

Dorothy Fossman re-iterated that the Committee was interested in hearing input on whether there are problems on markers, citations, line problems, or enforcement procedures in general.

Coy Taylor felt that enforcement was not steady enough, only every three or four weeks, that northern boundary lines could be set much closer to the rivers earlier, that the southern lines were very important and that enforcement there is very sporadic, making it tempting for some fishermen to jump the line. He said that when enforcement does show up it is "with five million dollars worth of equipment where a guy with a skiff could maintain good enforcement on that line." He stated that in this area Al Hassen has a tough job with northern and southern lines 30 miles apart.

Terry Pardee stated that he was bothered that enforcement officers were not present.

Dorothy Fossman stated that the meeting was advertised in the newspaper, on the T.V., and on the radio, and that Ray Staska had to leave town, so he couldn't be present.

Coy Taylor felt that Ray Staska should be present because he sets the northern lines.

Dorothy Fossman stated that Ray and Al Hassen could give only limited testimony due to the trial status of Dave Nanney.

Terry Pardee mentioned that a member of the Committee involved with litigation might limit enforcement's remarks, but that it would be appropriate for them to be present.

Dorothy Fossman re-iterated that Ray Staska was unable to be present.

Terry Pardee stated that things stated in the meeting could put people in an adversarial role with the state, and that the remarks could be information rather than evidentiary.

Dorothy Fossman stated that the meeting could influence proposals of the Committee for next year and that was mainly what the meeting was supposed to be for, for proposals on markers, lines, etc.

Coy Taylor stated that in Taku there are highly visible double markers that can be easily lined up. He said that in Haines in the fall we don't have that, and that there is no illumination.

Jim Symanski said that he was in favor of range markers, to be set where ever practicable, because it helps clarify the lines a lot.

Carl Johnson stated that range markers were important to clarify lines like at Glacier Point, though they might not always be feasible.

Terry Pardee stated specific lines, properly marked were important. A 4'x 8' sheet of plywood, weatherproofed, with proper colors, metal strips for radar reflectance, and lighting. He felt the cost would be low and that fishermen would help with the cost.

Norm Elank stated that when he worked for the Department that they used orange blinking lights, and that metal reflectors would be a good idea.

Dorothy asked how many fishermen had problems with the Pt. St. Mary line and how were the markings. Were the problems due to currents. She said there were lots of violations down there.

Carl Johnson said that the tides were a problem.

Carmen DeFranco asked why a line and not a zone.

Terry Pardee stated that a zone is too arbitrary, what size should it be? A fixed point, posted, made it easier for an enforcement officer. He said loran was used in some areas now to fix location.

John Hagen questioned the Fish & Game policy of holding back the fleet to southern lines early, then opening the fleet to the river later.

Dorothy suggested he talk to Ray Staska, that he could explain.

John felt that there was little reason, but it was Juneau policy.

Terry Pardee felt that Ray should be present, that he has a lot to say about the lines here, and that perhaps Ray feels he has been too conservative in the past. Last season managing by computer model might have been a problem, he stated. He felt the Board of Fish and Game had not been supportative on the Berner's Bay line proposal last year.

Dorothy Fossman stated that more fishermen should appear at Board of Fish meetings and that travel expenses could be helped by the committee. She stated that there was a mixed stocks problem at Pt. St. Mary especially with kings.

Coy Taylor stated that bringing the line back to Sherman point would solve several problems.

Terry Pardee expressed concern over lack of fishermen representation at the Board of Fish meetings to back up their representatives.

Dorothy stated that she had lots of success this year before the Board in spite of a lack of support.

Carl Johnson said that he testified several years ago and the Board was not paying attention.

Dorothy stated that the new Board is excellent and that they pay close attention to the testimony.

Ken Gross stated he was arrested for going across the line, with a strong wind that came up, and unexpected numbers of fish, and that it was more like an act of god with no criminal intent. He said that the enforcement officers came out and said he had his ticket so he could take his time reeling in. He felt with a warning he could have done something to prevent the violation and that they were trying to justify the big ship in the harbor rather than giving the fishermen a chance in adverse conditions. He stated that in court it was a guilty or not guilty situation and that in court the statement he filled out at the time of violation was not brought up but was only for the Fish & Game reference so filling out the forms is a waste of time. He stated he doesn't feel good about the Fish and Game effort and the judge never got to see his form.

Dorothy stated that it seems the protection officer is always right and she wondered how many times in court the fisherman was right.

Bob Becker stated that you don't expect a cop to stop you on the road and say your going 55 and go another mile an hour and your getting pinched. He said that Ken's argument is for range markers, because you can't tell if your over the line. He said the skiff

mounted troopers have an "ace in the hole" because they can line up on one marker and look to the other and run their skiff out to you in a straight line and peel off to you to show you you are over. He said it is a strict law, but the range markers are the one item we should stand together on and go for.

David Land stated that with one marker you can't see if you are lined up, but with two markers you can because when the double marker lines up you can see it.

Dave Nanney stated that surveyors don't even try to get on a line in between two points because you can't do it, there is an ambiguous diamond shaped zone which is most pronounced in the middle where anywhere inside of it you might appear to be on the line. With single markers there are visibility problems, but with larger range markers you know within a foot if you are on the line and it eliminates the ambiguous zone. Fish and game would also benefit as they have the same problem really being sure and it becomes your word against theirs although you might have been doing the very best job you could.

Carl Johnson stated that he had gotten a ticket when he was over the line with pop weed in his net, that he had made the mistake, it was his fault. He felt warnings were a problem because some would get warnings and some tickets.

Dorothy stated there was a fisherman warned about setting his net early and he wouldn't take it back in and he was sentenced and fined.

Dave Nanney mentioned that another question within the judiciary and among legislators is the type of offence on lines, eg. the act of god or inadvertent offence vs. obvious pirate fishing. Also the guy that goes asleep and drifts over the line, as with a recent higher court case, where a fisherman in Bristol Bay drifted over the line while asleep and was found not guilty of a severe criminal offense because there was no provable criminal intent. He explained the limited liability type of offense vs. the 1 yr. in jail, \$5,000 max. fine category of offense with criminal intent, and that it is a question still being addressed in Juneau.

Norm Blank stated when in court you can plead guilty, or have a trial before the Magistrate, or have a jury trial, and that you have those options, depending on how serious you think it is.

Dorothy stated it sounds like we should have some proposals going in on markers for the next Board of Fish hearings.

Coy Taylor mentioned steadier enforcement.

Dave Nanney stated that the Advisory Committee had submitted a proposal several years ago on the same question but that the Board of Fish had not approved it. He said it was the standard way to get desired changes.

David Land asked if enforcement officers had to be troopers. He felt that it might discourage people interested in fish and game protection if they had to be a trooper.

Norm Blank explained that due to circumstances they required training in trooper functions, eg. evidence, law, etc. and that they were all under the Department of Public Safety.

Ron Josephson said that he had training in enforcement as a member of the Department of Fish and Game, and that seasonal workers could be deputized to do enforcement as required.

Terry Pardee stated that in remote areas Fish and Wildlife enforcement officers were the only enforcement around and that the

Department had to bring everyone under standardized training as to law enforcement capabilities.

Bob Becker stated that funding was a consideration in tying the two together, and that fisheries enforcement was ensured funding by tying them together and that it was well accepted at the time.

Carmen DeFranco stated that he understood that a range marker system was desired by fishermen, and possibly Moran.

Terry Pardee stated that proposals would have to be specific and should stick to our own area.

Carmen DeFranco stated that the Coast Guard all over has been using range markers "from day one" and that seems to be the only way.

Pardee said taking care of the local area was most important.

Dave Nanney said that if it is a good idea, it will blossom, and that range markers have slowly been put in place in spite of the previous rejection by the Board. He said we can work with Ray Staska on the posting of range markers, and although he wasn't present he was well aware of the issue and could be worked with.

Dorothy reminded the audience that any individual could send proposals in to the Board of Fish and that many do this. She asked for any other remarks on the hearing, and being none, she went on to the next item of business.

Letter to Committee: Dorothy read a short letter from Jerry Myers of Skagway thanking the Committee for their efforts on his request for king salmon eggs for the student hatchery program.

Organization of Committee: Dorothy opened an executive session of the Advisory Committee to selection of officers and the setting of terms of office. Jerry Myers nominated Dorothy Fossman for Chairperson, Craig Loomis nominated Carmen DeFranco for Vice-Chairman, Craig Loomis nominated Dave Nanney for Secretary-Treasurer. Jerry Myers moved that the nominations be closed and that a unanimous ballot be cast for the nominees and Bob Becker seconded the motion all in favor, motion carried.

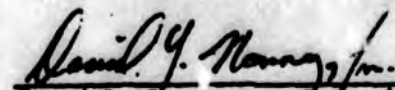
Terms of office were then set for the entire committee being the following:

Jerry Myers 3 years	Dorothy Fossman 2 yrs.	John Frey 1 yr.
Craig Loomis 3 years	David Nanney 2 yrs.	Tom Ward 1 yr.
Norm Blank 3 years	Carmen DeFranco 2 yrs.	Bob Becker 1 yr.
	Jeff Graham 2 yrs.	

All present except Jeff Graham, John Frey, Tom Ward
Ron Josephson mentioned that committee support of planned Sockeye Salmon mitigation projects was important as there were sockeye losses in the U.S.- Canada Treaty on salmon. He also stated that the Area Biologist position was open in the Juneau area and that he was applying for that position.

Jerry Myers moved that the Committee write a letter in support of Ron Josephson for the Juneau Area Biologist position and Dorothy Fossman seconded the motion, all in favor, motion carried.

Adjournment: There being no further business before the Advisory Committee, the meeting was adjourned at 1:30 p.m.; Feb. 1, 1986.


David Nanney, Sec./Treas.

**A SPECIAL REPORT ON THE
DEPARTMENT OF PUBLIC SAFETY
DIVISION OF FISH AND WILDLIFE PROTECTION
MARINE ENFORCEMENT SECTION**

October 5, 1984

Audit Control Number

12-4208-85-S

**Commissioner, Department
of Public Safety**

Robert J. Sundberg

**Deputy Commissioner, Department
of Public Safety**

James D. Vaden

STATE OF ALASKA

THE LEGISLATURE BUDGET AND AUDIT COMMITTEE

AUDIT DIVISION
POUCH W
JUNEAU, ALASKA 99811

October 5, 1984

Members of the Legislative Budget
and Audit Committee:

In accordance with the provisions of Title 24 of the Alaska
Statutes, the attached report is submitted for your review.

A SPECIAL REPORT ON THE DEPARTMENT OF PUBLIC SAFETY DIVISION OF FISH AND WILDLIFE PROTECTION MARINE ENFORCEMENT SECTION

October 5, 1984

Audit Control Number

12-4208-85-S



Gerald L. Wilkerson, CPA
Legislative Auditor
Division of Legislative Audit

TABLE OF CONTENTS

	<u>Page</u>
Purpose of the Report	1
Organization and Function	3
Findings and Recommendations.	5
Appendix:	
A. Schedule of Vessel Activity	11
Agency Response:	
Department of Public Safety	13

PURPOSE OF THE REPORT

In accordance with the provisions of Title 24 of the Alaska Statutes and a special request of the Legislative Budget and Audit Committee, we reviewed the Department of Public Safety, Division of Fish and Wildlife Protection, Marine Enforcement Section, to determine the activity of the patrol vessels, Woldstad and Vigilant.

(Intentionally left blank)

ORGANIZATION AND FUNCTION

The Department of Public Safety's Division of Fish and Wildlife Protection is charged with the responsibility of enforcing fish, game, and guiding laws promulgated by the State of Alaska. Fish and Wildlife Protection officers are stationed at 34 different posts throughout the State and perform vehicle, aircraft, and vessel patrols, as well as investigations and search and rescue.

The Marine Enforcement Section presently has 18 vessels comprised of two high endurance vessels, two medium endurance vessels, and fourteen smaller vessels. The two high endurance patrol vessels, the P/V Woldstad and the P/V Vigilant, are capable of patrolling year round and during adverse weather conditions. The Woldstad, due to its size and capacity, may stay at sea for the longest time and, therefore, can reach outlying areas in the Bering Sea and Aleutian Islands.

(Intentionally left blank)

FINDINGS AND RECOMMENDATIONS

Recommendation No. 1

The Division of Fish and Wildlife Protection should review the operations of the patrol vessels, Vigilant and Woldstad, to ensure that they are being effectively utilized under the current enforcement plan and analyze alternative approaches to enforcement.

We reviewed the daily activity of the Marine Enforcement Section's patrol vessel (P/V) Vigilant during FY 82, FY 83, and FY 84 and the P/V Woldstad during FY 83 and FY 84. We utilized vessel log books and activity reports to identify daily locations and activities of each vessel. These activities were then summarized into "patrol days" and "non-patrol days" as seen in Appendix-A.

Patrol activities include crab, salmon, and herring patrols, as well as village visits, search and rescue, and other marine enforcement activities. Non-patrol activities include moorage in the home port of Kodiak, as well as dry dock repairs in Seattle.

The P/V Vigilant was engaged in actual patrol activities for a total of 103 days during FY 82, 97 days during FY 83, and 93 days during FY 84. Days of non-patrol activities totalled 262 in FY 82, 268 in FY 83, and 273 in FY 84.

The P/V Woldstad began operations in Alaskan waters in August of 1982. The Woldstad spent 136 days on patrol during FY 83 and 160 days on patrol in FY 84. Total days of non-patrol activities were 184 and 206 days, respectively.

According to the Division, a reasonable standard for measuring the effectiveness of the two major vessels' patrol activities is a norm of 180 days of patrol a year per vessel. Elements considered by the Division in setting this standard include:

1. Preventative and major maintenance requirements.
2. Crew morale and turnover resulting from extended absence from their home port.
3. Major vessels cannot operate without a full crew. While some crew members can be temporarily replaced, others cannot.
4. Employee leave and training requirements.
5. Mandatory court appearances by crew members.

The Division has also stated that a major challenge in meeting the 180 day standard is scheduling coordination with the Department of Fish and Game on fishery openings and closings. Vessel patrols cannot always be reprogrammed on short notice.

Considering the 180 day standard, our review showed that the P/V Vigilant has not been within an acceptable range of the standard. The P/V Woldstad, during its first full year of activity (FY 84), was on patrol 160 days or 89% of the standard.

In addition to ensuring the P/V Vigilant and the P/V Woldstad are effectively utilized under the current enforcement plan, we recommend that the Division should formally analyze the positive and negative aspects and associated costs of alternatives to the current enforcement approach. The analysis of the various alternatives should be made available to the Administration and the Legislature for review and consideration.

Recommendation No. 2

The Division of Fish and Wildlife Protection should improve its budget projections for the Marine Enforcement Section.

Our review of the Division's Marine Enforcement Section budgets for FY 82, FY 83, and FY 84 disclosed that certain assumptions employed in estimating vessel operating costs were not supported by actual performance data. For example, anticipated requirements for diesel fuel for the P/V Vigilant were based on 250 sea days for FY 82 and FY 83, and 220 sea days for FY 84. Actual days at sea for the Vigilant during the three fiscal years were 118, 112, and 93, respectively. The following table compares budgeted costs with actual costs for the P/V Vigilant:

P/V Vigilant - Diesel Fuel Costs

<u>FY</u>	<u>Budget</u>	<u>Actual</u>	<u>Difference</u>
1982	\$207,100	\$58,094	\$149,006
1983	\$216,000	\$58,586	\$157,414
1984	\$190,100	\$34,413	\$155,687

These overestimated budgets are also due to other variables, such as unrealistic per gallon fuel costs and bulk rate discounts. Overall, the Marine Enforcement Section over-budgeted diesel fuel for all its vessels as follows:

MARINE ENFORCEMENT SECTION - DIESEL FUEL COSTS

<u>FY</u>	<u>Budget</u>	<u>Actual</u>	<u>Difference</u>
1982	\$459,800	\$200,800	\$259,000
1983	\$682,100	\$262,632	\$419,468
1984	\$716,800	\$221,018	\$495,782

Other budget components such as sea pay and various supplies were also based on unrealistic planned levels of activity.

Budgeting for variable costs necessitates accurate estimates based on performance data. In preparing its annual budgets, the Division of Fish and Wildlife Protection should place an emphasis on analyzing historical data to ensure that budget estimates more closely approximate actual performance.

(Intentionally left blank)

APPENDIX

(Intentionally left blank)

APPENDIX A

DEPARTMENT OF PUBLIC SAFETY DIVISION OF FISH AND WILDLIFE PROTECTION MARINE ENFORCEMENT SECTION SCHEDULE OF VESSEL ACTIVITY For Fiscal Years 1982, 1983, and 1984

	<u>F Y 1982</u>		<u>F Y 1983</u>		<u>F Y 1984</u>	
	<u>Days</u>	<u>Percent</u>	<u>Days</u>	<u>Percent</u>	<u>Days</u>	<u>Percent</u>
<u>P/V Vigilant</u>						
Crab Patrols	44	12.0%	56	15.4%	45	12.3%
Bristol Bay Salmon Patrol	30	8.2	27	7.4	33	9.0
Togiak Herring Patrol	29	8.0	14	3.8	-	0.0
Village Visits	-	0.0	-	0.0	4	1.1
Search and Rescue	-	0.0	-	0.0	1	.3
Vessel Seizure - Dutch Harbor	-	0.0	-	0.0	10	2.7
Seattle Maintenance	46	12.6	50	13.7	-	0.0
In Port - Kodiak	216	59.2	218	59.7	273	74.6
Total P/V Vigilant	365	100.0%	365	100.0%	366	100.0%
Patrol Activities	103	28.2%	97	26.6%	93	25.4%
Non-Patrol Activities	262	71.8	268	73.4	273	74.6
Total P/V Vigilant	365	100.0%	365	100.0%	366	100.0%
<u>P/V Woldstad</u>						
Crab Patrols			81	25.3%	99	27.0%
Southern Peninsula Salmon Patrol			12	3.8	-	0.0
Togiak Herring Patrol			27	8.4	45	12.3
Village Visits			16	5.0	16	4.4
Seattle Maintenance			-	0.0	25	6.8
In Port - Kodiak	Note 1		184	57.5	181	49.5
Total P/V Woldstad			320	100.0%	366	100.0%
Patrol Activities			136	42.5%	160	43.7%
Non-Patrol Activities			184	57.5	206	56.3
Total P/V Woldstad			320	100.0%	366	100.0%

Note 1: P/V Woldstad began patrol operations on August 15, 1982.

(Intentionally left blank)

BILL SHEFFIELD, GOVERNOR

DEPARTMENT OF PUBLIC SAFETY

OFFICE OF THE COMMISSIONER

POUCH W
JUNEAU, ALASKA 99811
PHONE:

November 15, 1984

465-4322

Gerald L. Wilkerson, CPA
Legislative Auditor
Division of Legislative Audit
Pouch W
Juneau, Alaska 99811

R E C E I V E D
NOV 19 1984
**LEGISLATIVE
AUDIT**

Dear Mr. Wilkerson:

RE: Special Report on the Department of Public Safety,
Division of Fish & Wildlife, Marine Enforcement

Thank you for the opportunity to reply to your CONFIDENTIAL preliminary audit report. Since several of our comments made in response to your preliminary letter have been incorporated into your report, our reply will be brief.

Recommendation No. 1:

The Division of Fish and Wildlife Protection should review the operations of the Patrol Vessels, Vigilant and Woldstad, to ensure that they are being effectively utilized under the current enforcement plan and analyze alternative approaches to enforcement.

Agree. Major vessel operations will be reviewed and short-run improvements will be implemented immediately, where practicable. The Division of Fish and Wildlife Protection, Marine Enforcement will complete an analysis of alternative approaches to enforcement during FY 86.

Recommendation No. 2:

The Division of Fish and Wildlife Protection should improve its budget projections for the Marine Enforcement Section.

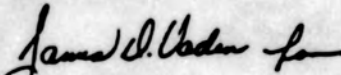
Agree. Assumptions about vessel operating costs have been changed effective with preparation of the FY 85 budget which included \$587,000 for diesel fuel costs. This is a reduction of \$129,800 from the amount budgeted the previous year. When the FY 86 budget request is presented to the legislature, it will show a further reduction based upon historical data available for budget preparation. Other costs such as sea pay and various supplies are also budgeted on more likely estimates of enforcement activity.

Gerald L. Wilkerson
November 15, 1984
Page Two

However, funds ought to be budgeted for planned vessel patrols even though all of those patrols may not be needed by fisheries management. Should the need occur and sufficient funds were not available to protect the renewable fisheries resource, fisheries managers would be inclined to limit or cancel the planned opening because of insufficient enforcement.

Your analysis is appreciated.

Sincerely,



Robert J. Sundberg
Commissioner

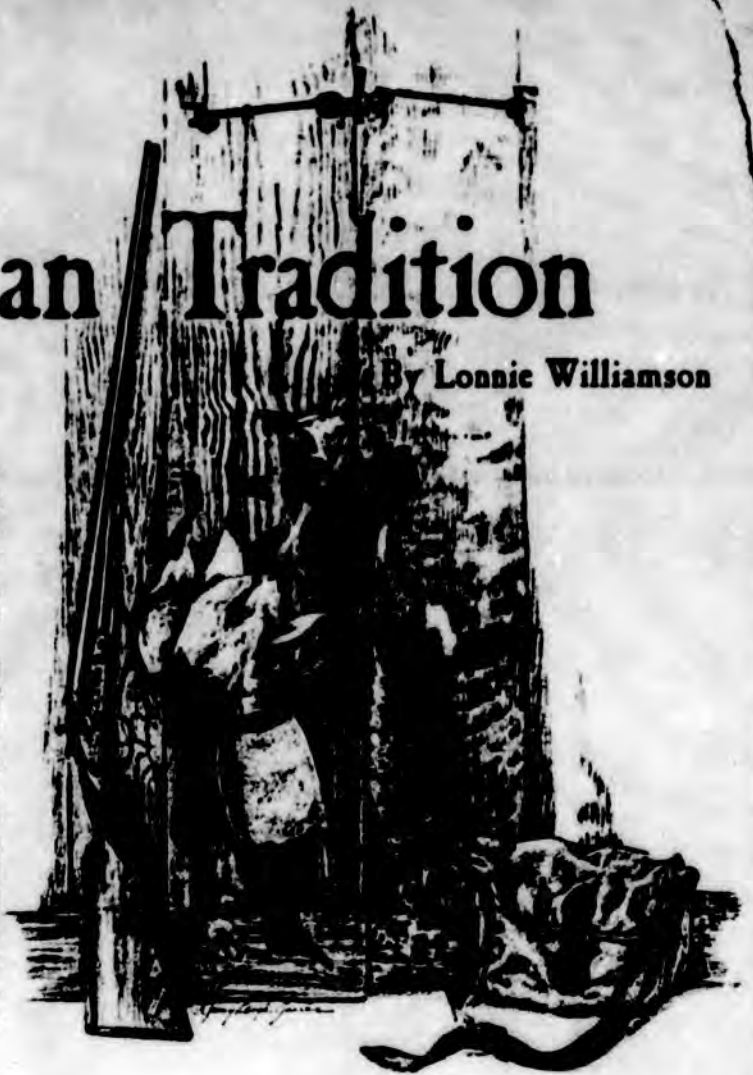
cc: Colonel Robert M. Henderson, Director, Fish & Wildlife Protection

Hunting— An American Tradition

By Lonnie Williamson

Three barefooted and shirtless boys broke through a thicket of young pines on a dead run and dove headlong into a chest-high briar patch alongside an old abandoned farmhouse. They crow-hopped through the blackberry thicket with amazing speed and jumped a wide ditch, landing in a dusty red-clay road. A half-mile sprint from there they were safe in the loft of Joe Sanders' barn.

It was a hot day in Jackson County, Georgia. The mad dash uphill from the Oconee River produced plenty of sweat to mix with blood oozing from scratches made by the red-tipped blackberry briars. The kids, all 12 years old, lay back in Sanders' new-mowed hay to assess the damage. Their feet were cut and bruised, and their upper bodies were raw. There were hundreds of claw-like briars sticking into their flesh. Little blue circles were forming around each one. Bloody sweat ran down the boys' bellies and puddled in their navels. The wounds burned like fire. A bucket of cool water would help douse the pain, but Sanders' well was on the back porch. The boys dared not leave the safety of the barn because game wardens were out there, and maybe close by.



Could the Garcia Decision cripple wildlife law enforcement?

It was night when my buddies and I slipped outside the barn and trudged five miles home to clean up and lie to our mothers about what had happened.

Seining the Oconee River on a steamy July afternoon had seemed like a great idea, even though it was against the law. The water always was muddy from cotton-field and dirt-road runoff. The only fishes abundant in the turbid flow were catfish and carp. But the river was cool and seemed like a good friend. Besides, game and fish laws for some reason weren't like other laws in Jackson County during the 1940s and early 1950s of my youth. Hardworking dirt farmers and sawmillers who wouldn't take 10 cents from a Rockefeller thought nothing about stealing a sack of catfish or rabbits from the general public. And the young towheads in my age group had no problem living with that philosophy.

Seining back then was community recreation, with an assortment of kin and neighbors taking part. The older men would hold the seine while the younger men and boys drove fish, snakes, muskrats, turtles, and whatever else was under the banks and fallen trees into the netting. Everybody converged around the seine at drive's end and lifted.

Fish and turtles were dropped into a burlap bag that usually was dragged along by someone afraid of snakes and reluctant to poke their arms and legs under the riverbanks. The snakes generally slithered through the netting and created a comical, lively dance around the seine as they invariably escaped across someone's legs. No one was interested in muskrats, and they paddled away frantically, diving under something at the first opportunity. It was all great fun, made even more so by the promise of fresh, fried catfish and grits for supper.

So we three striplings had gone seining with the menfolk that July day in 1951. Everyone was having a good time. We were catching fish and enjoying a cool break from the stifling heat. The fish sack was about half-filled when two game wardens appeared on a sandbar and announced their intention to arrest the whole lot.

Everybody in the river froze except the guy holding the sack. He eased the bag underwater and started releasing the fish very slowly. I knew an exodus was at hand.

The wardens finished their preliminaries and asked that we all join them on the sandbar for a discussion of names and addresses. With that, one of the seine holders replied in a very matter-of-fact voice: "Mr. Officer, you're welcome to this seine, but we've got to go." The river exploded. Men and boys popped onto the bank opposite the wardens like penguins boarding an iceberg. Someone

yelled: "Hit the woods and spread out! I'll get the truck! Get home the best way you can!"

One of the wardens was an older fellow; he stood anchored to the sandbar and yelled "Halt!" as we fled the scene. The other, evidently a young recruit, decided that he could wade the river and catch one of the violators. He probably could have if he had chosen the right one. But he happened to pick the three youngsters, probably because we were running together and making the most noise.

The warden didn't have a chance. A 200-pound uni-

The "comp time" alternative is at best a halfway measure.

formed officer toting a revolver and used to getting around in a state pickup is no match in a footrace through the piney woods with three barefoot, skinny, scared farm boys.

That encounter with law and order was a sobering experience to lads of our age. It convinced us that we were doing wrong, despite tradition. It's something I would rather forget, but can't. Needless to say, neither my buddies nor I went seining again.

It's been a long time since that educational summer day. The Oconee River runs mostly clear now. Pine plantations and fescue pastures have replaced the cotton fields, and most of the dirt roads have been paved. There are largemouth bass in the river, and more game wardens walk the sandbars to check licenses and ticket violators. There also have been some attitude adjustments among the three briar-patch boys. They grew to respect and support game wardens, conservation officers, and other wildlife law enforcement people. Love for the animals and knowledge of their plight tend to cause that. Furthermore, legal hunting and fishing are much more relaxing.

In the modern, razzle-dazzle world of computerized, statistical analyses of wildlife populations and habitat, many people tend to forget that law enforcement is a basic ingredient of wildlife management. In fact, it was the first ingredient.

The organized system of wildlife management in America today actually began in the mid-1800s. Sportsmen, offended by the uncontrolled killing of wildlife, created numerous game protection associations around the country. By 1900, at least 374 of these self-styled societies had been formed.

This movement spawned state and federal wildlife agencies as well as game laws and regulations. Then came the call for officers to enforce the new rules. Many were hired, and wildlife management was underway. Law enforcement would be the primary focus of game management until the 1930s, when habitat protection and enhancement gained equal status.

Today (according to an independent study by W. Bill Morse, western representative of the Wildlife Management Institute), there are more than 7,100 law enforcement officers working for state fish and wildlife agencies. They make up 32.5% of the agencies' employees and receive 29.7% of the budgeted funds (more than \$275 million in 1984). Today's officers reflect this interest and investment. They are better trained and more efficient than their predecessors. However, there are problems, and efforts are underway to solve them.

A 1984 report by the Wildlife Management Institute

contained five recommendations for improving state wildlife law enforcement: 1) establish a uniform, computerized record system nationwide so that all information would be readily available to any state; 2) improve planning so that enforcement goals would jibe with agency goals; 3) improve officer safety through in-service training and better supervision; 4) keep enforcement and ecological divisions of agencies in close contact to avoid separatism; and 5) increase pressure on activities that destroy habitat, such as illegal dredge and fill operations.

This is all well and good. But who is going to pay the bill? Better educated, trained, and equipped officers cost more money. The lion's share of enforcement costs is paid by hunting and fishing license receipts. Most state wildlife agencies do not have the authority to increase license fees. They must rely on the legislatures for those increases, which is a hit-and-miss proposition at best. State wildlife budgets have yet to recoup the tremendous losses in real dollars suffered from double-digit inflation during the late 1970s. And to make matters worse, the U.S. Supreme Court has complicated matters.

In February 1985, the Supreme Court issued what is known as the "Garcia Decision." That ruling required that all state and municipal governments abide by overtime pay provisions in the federal Fair Labor Standards Act (FLSA). In essence, that statute requires that employees be paid time-and-a-half for hours in excess of 40 per week.

Realizing the ramifications of this move, wildlife program administrators almost panicked. They visualized the huge overtime bills that would be incurred during peak hunting and fishing seasons, and they had no money with which to pay. Many anticipated a significant reduction in their enforcement effort. Their concerns drifted to Washington, D.C., and Congress has provided a measure of relief.

Urge your state legislature to increase funds for wildlife officers.

President Reagan signed legislation in November 1985 that partially overrode the Supreme Court decision. The new language allows wildlife agencies to give employees time off in lieu of overtime pay. Workers must get one-and-a-half hours of "comp time" for each hour of overtime worked. But any way you cut it, there will be less wildlife law enforcement for the dollar in future years.

The new amendment to FLSA gives state wildlife program administrators until next fall to comply. The big decision between now and then will be whether to reduce law enforcement activities or find more money to continue the current effort. And where will that additional funding come from?

This situation does not reflect negatively on the officers, unions, administrators or any other group. It is but more evidence of a changing world. No one ever said that success is problem-free.

So far, all groups concerned, except the state legislatures, have reacted in a positive manner to the new era and its new problems. Perhaps it is time for these governing bodies to help by providing the needed funds. Reasonable license fee increases and general revenue support to continue improving wildlife law enforcement programs are not nearly as hard to swallow as grits without fried catfish. ■



Alaska State Legislature

House of Representatives

**SPECIAL
COMMITTEE ON FISHERIES**

Pouch V
State Capitol
Juneau, Alaska 99811
(907) 465-4833

HEARING DATE:

Feb. 25, 1986

Fish/Wildlife Hearings

[illegible]



Alaska State Legislature

House of Representatives

**SPECIAL
COMMITTEE ON FISHERIES**

Pouch V
State Capitol
Juneau, Alaska 99811
(907) 465-8333

HEARING DATE:

March 4, 1986 Fish & Wildlife Continued

[illegible]

[illegible]

[illegible]

*
* DELIVER TO: TCJNU *
*
* ORIGINAL *
* SENT: 02/25/86 TIME: 11:12 *
* FROM: LIODJT *
* SUBJECT: 2/25 FINAL STATS *
* PRINT DATE: 02/25/86 TIME: 11:12 *
*

***** DELTA FINAL STATS *****

SPONSOR: HOUSE SPEC COM ON FISHERIES
SUBJECT: FISH AND WILDLIFE ENFORCEMENT OVERSIGHT
DATE: FEBRUARY 25, 1986
SITE: DELTA
LOCAL MODERATOR: LIZ SARVER
NO PARTICIPANTS

EAGLE:

UNABLE TO TESTIFY DUE TO LACK OF TIME:

1. ROGER DUNBAR, P.O. BOX 143, EAGLE, AK 99738

OBSERVED:

1. DON CHASE, P.O. BOX 64, EAGLE, AK 99738
2. STEVE ULVI, P.O. BOX 94, EAGLE, AK 99738
3. RON SUTTEN, P.O. BOX 64, EAGLE, AK 99738
4. BRUCE COLLINS, P.O. BOX 74680, FAIRBANKS, AK 99701

DELTA:	TESTIFIED:	0
	OBSERVED:	0
	TOTAL:	0

EAGLE: UNABLE TO TESTIFY DUE TO LACK OF TIME:	- 1
OBSERVED:	- 4
TOTAL:	- 5

 *
 * DELIVER TO: TCJNU *
 *
 * ORIGINAL *
 * SENT: 02/25/86 TIME: 11:14 *
 * FROM: LIOKOD *
 * SUBJECT: KODIAK FINAL STATS *
 * PRINT DATE: 02/25/86 TIME: 11:14 *
 *

***** FINAL T/C STATS *****

DATE: ___TUESDAY, FEBRUARY 25, 1986___
 SITE: ___KODIAK L.I.O._____
 SPONSOR: ___HOUSE SPEC. COMMITTEE ON FISHERIES_____
 SUBJECT: ___FISH AND WILDLIFE OVERSIGHT_____
 LOCAL MODERATOR: ___LORNA STEELMAN_____
 ✓

OBSERVED:
 NAME/REPRESENTING ADDRESS PHONE

1. TOM SCHWANTES, BOX 1911, KODIAK 99615, 487-2754
2. STEVE REYNOLDS, BOX 1005, KODIAK 99615, 486-4121
3. SCOTT GIBBENS, BOX 4214, KODIAK 99615, 486-8360
4. DAVE HENLEY, BOX 1545, KODIAK 99615, 486-3858
5. DAVID SHRADER, 412 WILLOW, KODIAK 99615, 486-5819
6. BOB LOCHMAN, BOX 2023, KODIAK 99615, 487-2546
7. DAVE WOODRUFF, 105 MARINE WAY, KODIAK 99615, 486-5746

TESTIFIED: ___0_____
 OBSERVED: ___7_____
 TOTAL: ___7_____

TIME START: 8:40AM
 TIME END: 10:40AM

 *
 * DELIVER TO: TCJNU *
 *
 * ORIGINAL *
 * SENT: 02/25/86 TIME: 10:53 *
 * FROM: HARRY MANDREGAN *
 * SUBJECT: FINAL STATS T/C 02/25/86 *
 * PRINT DATE: 02/25/86 TIME: 10:54 *
 *

*** FINAL T/C STATS ***

DATE: FEBRUARY 25TH, 1986
 SITE: ANCHORAGE, ALASKA
 SPONSOR: HOUSE SPECIAL COMMITTEE ON FISHERIES
 SUBJECT: FISH & WILDLIFE ENFORCEMENT OVERSIGHT
 LOCAL MODERATOR: HARRY TRACY MANDREGAN

TESTIFY:

NAME/REPRESENTING	ADDRESS	PHONE
-------------------	---------	-------

OBSERVE:	NAME/REPRESENTING	ADDRESS	PHONE
1.	JOSEPH W. CAMPBELL	3835 HAMPTON	269-5751
2.	GOO GALLIS	5922 PROSPERITY ANCHORAGE	338-2589

TESTIFIED: 0
 OBSERVED: 2
 TOTAL: 2

TIME START: 8:30 AM
 TIME END: 10:33 AM

*
* DELIVER TO: LTCJ
*
*
* ORIGINAL
* SENT: 02/25/86 TIME: 11:04
* FROM: LIODLG
* SUBJECT: 2\25\86 F&W ENFORCEMENT OVERST
* PRINT DATE: 02/25/86 TIME: 11:06
*

***** FINAL STATS *****

DATE: 2\25\86
SITE: DILLINGHAM
SPONSOR: HOUSE SPECIAL COMMITTEE ON FISHERIES
SUBJECT: FISH AND WILDLIFE ENFORCEMENT OVERSIGHT
LOCAL MODERATOR: INEZ WEBB

DILLINGHAM

TESTIFIED:

- 1.) CALVIN SKONBERG, FARWEST CORP. BOX 2527, KODIAK, AK.
486-5900 (MAY BE 486-5700)
- 2.) JIM TIMMERMAN, BRISTOL BAY NATIVE ASSOC, BOX 189,
DILLINGHAM, AK. 99576 842-5257

UNABLE TO TESTIFY:

- 1.) LEE GOODMAN, BERING SEA FISHERMENS ASSOC., 817 W. 19TH,
ANCHORAGE, AK. 279-6519

OBSERVED:

- 1.) ROM KMIETIK, DEPT OF PUBLIC SAFETY, FISH AND WILDLIFE
PROTECTION, PO BOX 223, DILLINGHAM, AK. 99576 842-5351

TESTIFIED: -2-

OBSERVED: -2-

TOTAL: -4-

NAKNEK

OBSERVED:

- 1.) RONALD HOOD, BOX 277, KING SALMON, AK. 99613 246-3339
- 2.) DICK DYKEMA, BOX 272, KING SALMON, AK. 99613 246-3307

TESTIFIED: -0-

OBSERVED: -2-

TOTAL: -2-

EOM

 *
 * DELIVER TO LTCJ *
 *
 * ORIGINAL *
 * SENT: 02/25/86 TIME: 10:40 *
 * FROM: LIOPSG *
 * SUBJECT: SPEC.COMM.FISH-T/C *
 * PRINT DATE: 02/25/86 TIME: 10:43 *
 *

*** FINAL T/C STATS ***

DATE: FEB 25 1986
 SITE: PETERSBURG
 SPONSOR: SPEC. COMM. ON FISH
 SUBJECT: FISH & GAME PROTECTION
 LOCAL MODERATOR: DOROTHY PENTTILA

TESTIFIED:

NAME/REPRESENTING
 -NONE-

ADDRESS

PHONE

2. LEW BRANTLEY

OBSERVED:

	NAME/REPRESENTING	ADDRESS	PHONE
1.	SUE RAPPLEYE (KFSK RADIO)	BOX 149	772-3808
2.	LEW BRANTLEY	BOX 238	772-4737
3.	BRIAN LYNCH	BOX 1247	772-3801

TESTIFIED: 0 _____ TIME START: 8:30
 OBSERVED: 3 _____ TIME END: 10:40
 TOTAL: 3

 *
 * DELIVER TO: TCJNU *
 *
 *
 * ORIGINAL *
 * SENT: 02/25/86 TIME: 11:26 *
 * FROM: EVELYN JOHNSON *
 * SUBJECT: FINAL T/C STATS *
 * PRINT DATE: 02/25/86 TIME: 11:40 *
 *

***** FINAL T/C STATS *****

DATE: __FEBRUARY 25, 1986__
 SITE: __KETCHIKAN LIO__
 SPONSOR: __HOUSE SPECIAL COMMITTEE ON FISHERIES__
 SUBJECT: __FISH AND WILDLIFE ENFORCEMENT OVERSIGHT__
 LOCAL MODERATOR: __BONNIE POTTER__

 TESTIFIED:
 NAME/REPRESENTING ADDRESS PHONE

 OBSERVED:
 NAME/REPRESENTING ADDRESS PHONE

NO PARTICIPANTS IN KETCHIKAN

TESTIFIED: ____0____
 OBSERVED: ____0____
 TOTAL: ____0____

TIME START: __8:30 AM__
 TIME END: _____

AME/REPRESENTING

ADDRESS

PHONE

OBSERVED:

NAME/REPRESENTING

ADDRESS

PHONE

NO PARTICIPANTS IN KETCHIKAN

TESTIFIED: ____0____

TIME START: __8:30 AM__

OBSERVED: ____0____

TIME END: _____

TOTAL: ____0____

DELIVER TO: TCJNU

FINAL STATS

T/C: HOUSE SPECIAL COMMITTEE ON FISHERIES

SUBJECT: FISH AND WILDLIFE ENFORC. OVERSIGHT

DATE: 2-25-86

SITE: BETHEL

IN BETHEL NO PARTICIPANTS

 *
 * DELIVER TO: LTCJ
 *
 *
 * ORIGINAL
 * SENT: 02/25/86 TIME: 10:17
 * FROM: LIODLG
 * SUBJECT: 2\25\86 F&W ENFORCEMENT OVERST
 * PRINT DATE: 02/25/86 TIME: 10:22
 *

*****FINAL STATS

DATE: FEBUARY 25, 1986
 SITE: DILLINGHAM
 SPONSOR: HOUSE SPECIAL COMMITTEE ON FISHERIES
 SUBJECT: FISH AND WILDLIFE INFORCEMENT OVERSIGHT
 LOCAL MODERATOR: INEZ WEBB

 DILLINGHAM

TESTIFIED:

- 1.) CALVIN SKONBERG, FARWEST CORP. BOX 2527, KODIAK, AK.
 486-5900 (MAY BE 486-5700)
- 2.) JIM TIMMERMAN, BRISTOL BAY NATIVE ASSOC. BOX 189,
 DILLINGHAM, AK. 99576 842-5257

OBSERVED:

- 1.) RON KMIETIK, DEPT. OF PUBLIC SAFETY, FISH AND WILDLIFE
 PROTECTION, PO BOX 223, DILLINGHAM, AK. 99576 842-5351

UNABLE TO TESTIFY:

- 1.) LEE GOODMAN, BERING SEA FISHERMENS ASSOC., 817 W. 19TH,
 ANCHORAGE, AK. 279-6519

TESTIFIED: -2-

OBSERVED: -2-

TOTAL: -4-

 *
 * DELIVER TO: TCJNU *
 *
 *
 * ORIGINAL *
 * SENT: 02/25/86 TIME: 14:37 *
 * FROM: LIO SOL *
 * SUBJECT: FINAL STATS *
 * PRINT DATE: 02/25/86 TIME: 14:38 *
 *

*** FINAL STATS ***

DATE: 2/28/86 2/25
 SITE: SOLDOTNA
 SPONSOR: HOUSE SPEC. COMMITTEE ON FISHERIES
 SUBJECT: FISH AND WILDLIFE ENFORCEMENT OVERSITE

OBSERVED:
 1. CHUCK RODGERS/FWP 265 WEST WILSON LN, SOLDOTNA 99669
 262-4573
 2. JIM EVENSON/UCIDA BOX 324, KENAI, 99611 776-8060
 3. PHIL GILSON/FWP BOX 3594, SOLDOTNA, 99669 262-3124
 TOTAL OBSERVED: 3

```

*****
*
* DELIVER TO: TCJNU
*
*
* ORIGINAL
* SENT: 02/25/86 TIME: 13:28
* FROM: TCGLN
* SUBJECT: FINAL STATS
* PRINT DATE: 02/25/86 TIME: 13:33
*
*****

```

LEGISLATIVE TELECONFERENCE NETWORK

E_I_N_A_L_____S_I_A_I_S

```

DATE: 02-25-86
SITE: MODERATOR: GLENN ALLEN-REBA
SPONSOR: H S C ON FISHERIES
SUBJECT: FISH AND WILDLIFE ENFORCEMENT

```

0 TESTIFIED	TC BEGAN: XX:XX
0 OBSERVED	TC ENDED: XX:XX
0 TOTAL	MODERATOR AIIN XXXXXXXX

NAME--REPRESENTING	ADDRESS--PHONE
--------------------	----------------

WE DID NOT SIGN ON.

* DELIVER TO: TCJNU

*

*

* ORIGINAL

* SENT: 02/26/86 TIME: 10:00

* FROM: LIOVAL

* SUBJECT: TC FISH & WILDLIFE

* PRINT DATE: 02/26/86 TIME: 11:40

*

*** FINAL T/C STATS ***

DATE: FEB. 25, 1986

SITE: VALDEZ

SPONSOR: K SPEC COMM ON FISHERIES

SUBJECT: FISH & WILDLIFE ENFORCEMENT

LOCAL MODERATOR: PAT VON BARGEN

TESTIFIED: 0

NAME/REPRESENTING

ADDRESS

PHONE

OBSERVED: 0

NAME/REPRESENTING

ADDRESS

PHONE

TESTIFIED: 0

TIME START: 8:30 AM

OBSERVED: 0

TIME END: ?

TOTAL: 0

NOT ON LINE

*

* DELIVER TO: TCJNU

*

*

* ORIGINAL

* SENT: 02/26/86 TIME: 10:05

* FROM: LIOVAL

*

*

*

*

*

*

*

*

*

*

*

*
* DELIVER TO: TCJNU
*
*
* ORIGINAL
* SENT: 02/27/86 TIME: 10:16
* FROM: LIOBAR
* SUBJECT: FINAL STATS
* PRINT DATE: 02/27/86 TIME: 10:47
*

*****FINAL STATS*****FINAL STATS*****FINAL STATS*****FINAL STATS*****

BARROW LIO
2/25 AND 2/27/86
HOUSE SPECIAL COMMITTEE ON FISHERIES
FISH AND WILDLIFE ENFORCEMENT

-----TESTIFY/OBSERVE

BARROW PARTICIPANTS:
1) NO ONE

TESTIFIED: 0 OBSERVED: 0 TOTAL: 0

*
* DELIVER TO: TCJNU *
*
* ORIGINAL *
* SENT: 02/25/86 TIME: 14:39 *
* FROM: FALEENE BIGGS *
* SUBJECT: FINAL STATS--HAINES LTC *
* PRINT DATE: 02/25/86 TIME: 14:39 *
*

*** FINAL T/C STATS ***

DATE: TUESDAY, FEBRUARY 25, 1986_____
SITE: HAINES LTC_____
SPONSOR: HOUSE SPECIAL COMMITTEE ON FISHERIES_____
SUBJECT: FISH & WILDLIFE ENFORCEMENT OVERSIGHT_____
LOCAL MODERATOR: ALETA ADKINS_____

OBSERVED:

1. DAVE NANNEY, P.O. BOX 387, HAINES, AK 99827 766-2763
2. EDNA HALES, P.O. BOX 256, HAINES, AK 99827
3. REBECCA HALES, P.O. BOX 256, HAINES, AK 99827

TESTIFIED: ____0____ TIME START: ____8:30____
OBSERVED: ____3____ TIME END: ____10:00____
TOTAL: ____3____

***** END OF PAGE *****

```

*****
*
* DELIVER TO: TCJNU
*
* ORIGINAL
* SENT: 02/25/86 TIME: 12:25
* FROM: TCMAT
* SUBJECT: FNL STTS-CRDVA 2/25 FISHERIES
* PRINT DATE: 02/25/86 TIME: 12:25
*
*****

```

*** FINAL T/C STATS***

DATE: 2/25/86
SITE: CORDOVA
SPONSOR: H SPEC CMTE FISHERIES, ETC
SUBJECT: ENFORCEMENT OVERSIGHT
LOCAL MODERATOR: BARCLAY JONES-KOPCHAK

TESTIFIED:
NAME/REPRESENTING ADDRESS PHONE

(TWO WHO WERE UNABLE TO TESTIFY TODAY WANT TO THURSDAY)

OBSERVED:

	NAME/REPRESENTING	ADDRESS	PHONE
1.	GERALD MCCUNE	POB 572 CORDOVA	99574 424-3447
2.	JEFF GUARD	POB 815 CORDOVA	99574 424-7750
3.	STANLEY SAMUELSON	POB 936 CORDOVA	99574 424-7714
4.	RONEL STEPHENS	POB 843 CORDOVA	99574 424-7600

TESTIFIED: 0
OBSERVED: 4
TOTAL: 4

TIME START: 8:30 A
TIME END:

* DELIVER TO: TCJNU
* ORIGINAL
* SENT: 02/25/86 TIME: 12:11
* FROM: EVELYN JOHNSON
* SUBJECT: FINAL T/C STATS
* PRINT DATE: 02/25/86 TIME: 12:12

*** FINAL T/C STATS ***

DATE: FEBRUARY 25, 1986
SITE: WRANGELL LTC
SPONSOR: HOUSE SPECIAL COMMITTEE ON FISHERIES
SUBJECT: ENFORCEMENT OVERSIGHT
LOCAL MODERATOR: MABEL FENNIMORE

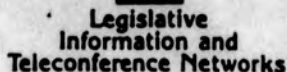
TESTIFIED:
NAME/REPRESENTING ADDRESS PHONE

OBSERVED:
NAME/REPRESENTING ADDRESS PHONE

1. BOB RODRIGUES, BOX 1847, WRANGELL 99929 874-2228
2. JIM GOVE, BOX 531, WRANGELL, 99929 874-2381

TESTIFIED: 0
OBSERVED: 2
TOTAL: 2

TIME START: 8:30 AM
TIME END: 10:00 AM



Date: 2/25

Site/Location:

Sponsor/Subject:

Special Committee on Fisheries
and Wildlife Enforcement
oversight

Name/Representing	Address	Phone	Here to Testify	Here to Observe
Lep Goll				
Navarre				
Barkley				
Jenkins				
Thompson				
Marrou				
Witness: Commissioner -				
Deputy Com. Vada				
Director Henderson				
Island Sharks Dept of Fish & Game				
Clonid Henderson				
John Sean from Klawoh				
Observers: 24				
Calvin Skonberg - Chignik				
486-5900				

```

*****
*
* DELIVER TO: TCJNU
*
* ORIGINAL
* SENT: 02/26/86 TIME: 12:48
* FROM: TCFBX
* SUBJECT: 2\25 - HSC FISHERIES - T/C
* PRINT DATE: 02/26/86 TIME: 12:49
*
*****

```

FINAL T/C STATS

DATE: 2\25\86
 SITE: FAIRBANKS AK MODERATOR: PAULA GRAY

SPONSOR: HOUSE SPECIAL COMMITTEE ON FISHERIES
 SUBJECT: FISH AND WILDLIFE ENFORCEMENT OVERSIGHT

NAME/REPRESENTING	ADDRESS	PHONE
TESTIFIED:		
1. BRANDON ANDERSON	P.O. BOX 82301, FBKS, 99708	479-3320
OBSERVED		
1. TERRY JORDON	73 RANGEVIEW DR, FBKS, 99705	488-2970
2. TED RUDDLELL	521 PANORAMA DR, FBKS, 99701	457-7560
3. RON SILAS	201 1ST. AVE, FBKS, 99701	452-8251
4. OSCAR FRANK	201 1ST. AVE, FBKS, 99701	452-8251
5. MITCH DEMIENTIEFF	1300 COLLEGE, FBKS, 99709	479-6211
6. PHILIP TITUS	GEN DEL., MINTO, 99758	NONE

TESTIFIED: 1 TIME START: 8:30 A.M. TIME END: 10:00 A.M.

OBSERVED: 6
 TOTAL: 7

*
* DELIVER TO: TCJNU *
*
* ORIGINAL *
* SENT: 02/25/86 TIME: 14:37 *
* FROM: LIOSOL *
* SUBJECT: FINAL STATS *
* PRINT DATE: 02/26/86 TIME: 11:35 *
*

*** FINAL STATS ***

25
DATE: 2/28/86
SITE: SOLDOTNA
SPONSOR: HOUSE SPEC. COMMITTEE ON FISHERIES
SUBJECT: FISH AND WILDLIFE ENFORCEMENT OVERSITE

OBSERVED:
1. CHUCK RODGERS/FWP 265 WEST WILSON LN, SOLDOTNA 99669
262-4573
2. JIM EVENSON/UCIDA BOX 324, KENAI, 99611 776-8060
3. PHIL GILSON/FWP BOX 3594, SOLDOTNA, 99669 262-3124

TOTAL OBSERVED: 3

 *
 * DELIVER TO: TCJNU *
 *
 *
 * ORIGINAL *
 * SENT: 02/25/86 TIME: 14:37 *
 * FROM: LIOSOL *
 * SUBJECT: FINAL STATS *
 * PRINT DATE: 02/26/86 TIME: 11:35 *
 *

* * * FINAL STATS * * *

DATE: 2/28/86
 SITE: SOLDOTNA
 SPONSOR: HOUSE SPEC. COMMITTEE ON FISHERIES
 SUBJECT: FISH AND WILDLIFE ENFORCEMENT OVERSITE

OBSERVED:

1. CHUCK RODGERS/FWP	265 WEST WILSON LN, SOLDOTNA 99669
262-4573	
2. JIM EVENSON/UCIDA	BOX 324, KENAI, 99611 776-8060
3. PHIL GILSON/FWP	BOX 3594, SOLDOTNA, 99669 262-3124

TOTAL OBSERVED: 3

att: Sharon

C-17

TD Rep. GOLL

*
* DELIVER TO: TCJNU
*
* ORIGINAL
* SENT: 02/28/86 TIME: 17:08
* FROM: LIODJT
* SUBJECT: 2/27 FINAL STATS
* PRINT DATE: 02/28/86 TIME: 17:08
*

***** DELTA FINAL STATS *****

SPONSOR: SPEC COM ON FISH.
SUBJECT: FISH AND WILDLIFE ENFORCEMENT OVERSIGHT
DATE: FEBRUARY 27, 1986
SITE: DELTA

LOCAL MODERATOR: LIZ SARVER

UNABLE TO TESTIFY DUE TO LACK OF TIME:

- 1. JANE GOODMAN, P.O. BOX 1108, DELTA JCT., AK 99737
- 2. STEVE DEWAR, P.O. BOX 293, DELTA JCT., AK 99737 895-4543

OBSERVED:

- 1. DEAN CUMMINGS, P.O. BOX 862, DELTA JCT., AK 99737 895-4619
- 2. D.W. BUNSELEMEIER, P.O. BOX 465, DELTA JCT., AK 99737

EAGLE:

TESTIFIED:

- 1. ROGER DUNBAR, P.O. BOX 143, EAGLE, AK 99738

DELTA: UNABLE TO (DUE TO LACK OF TIME)
TESTIFY : 2
OBSERVED: 2
TOTAL: 4

EAGLE: TESTIFIED: - 1
OBSERVED: - 0
TOTAL: - 1

*
* DELIVER TO: TCJNU *
*
*
* ORIGINAL *
* SENT: 02/27/84 TIME: 15:55 *
* FROM: EVELYN JOHNSON *
* SUBJECT: HYDER/UFO STATS *
* PRINT DATE: 02/27/84 TIME: 15:56 *
*

*** FINAL T/C STATS ***

DATE: FEBRUARY 27, 1984
SITE: HYDER, ALASKA (NOTE: UFO SITE)
SPONSOR: HOUSE SPECIAL COMMITTEE ON FISHERIES
SUBJECT: ENFORCEMENT OVERSIGHT/FISH & WILDLIFE
LOCAL MODERATOR: DON HAGEN (GENERAL DELIVERY) 99923

TESTIFIED:
NAME/REPRESENTING ADDRESS PHONE

NOTE: ALL PERSONS WERE UNABLE TO TESTIFY.

1. LAWRENCE MAX
2. DAVID DOYLE
3. WILLIAM HEAPE
4. TONY TOPPA
5. DEAN MASHINTER

OBSERVED:
NAME/REPRESENTING ADDRESS PHONE

TESTIFIED: 5 UNABLE TIME START: 8:30 AM
OBSERVED: 0 TIME END: 10:45 AM
TOTAL: 5

```

*****
*
* DELIVER TO: TCJNU
*
*
* ORIGINAL
* SENT: 02/27/86 TIME: 10:50
* FROM: EVELYN JOHNSON
* SUBJECT: T/C STATS/FISHERIES
* PRINT DATE: 02/27/86 TIME: 11:05
*
*****

```

*** FINAL T/C STATS ***

```

DATE: ___FEBRUARY 27, 1986___
SITE: ___KETCHIKAN LIO___
SPONSOR: ___HOUSE SPECIAL COMM ON FISHERIES___
SUBJECT: ___ENFORCEMENT OVERSIGHT/FISH AND WILDLIFE___
LOCAL MODERATOR: ___BONNIE POTTER___

```

```

*****
TESTIFIED:
NOTE:  UNABLE TO TESTIFY  NAME/REPRESENTING  ADDRESS
      PHONE

```

1. D. AUSTIN MCKINNEY, BOX 540, KTN 99901 225-6255

```

*****
OBSERVED:
NAME/REPRESENTING  ADDRESS  PHONE

```

1. AL CAIN, ROUTE 1-BOX 394-E, KTN 99901 225-4076

```

TESTIFIED: (UNABLE)1
OBSERVED:  _____
TOTAL: 2

```

```

TIME START: 8:40 AM
TIME END: 10:20 AM

```

 *
 * DELIVER TO: TCJNU *
 *
 * ORIGINAL *
 * SENT: 02/27/86 TIME: 11:13 *
 * FROM: HARRY MANDREGAN *
 * SUBJECT: FINAL STATS T/C 02/27/86 *
 * PRINT DATE: 02/27/86 TIME: 11:15 *
 *

*** FINAL T/C STATS ***

DATE: __FEBRUARY 27TH, 1986_____
 SITE: __ANCHORAGE, ALASKA_____
 SPONSOR: __HOUSE SPECIAL COMMITTEE ON FISHERIES_____
 SUBJECT: __FISH AND WILDLIFE ENFORCEMENT OVERSIGHT_____
 LOCAL MODERATOR: __HARRY TRACY MANDREGAN_____

 TESTIFY:

	NAME/REPRESENTING	ADDRESS	PHONE
1.	JOHN DURKIN	BOX 140752 ANCHORAGE 99514	337-1593
2.	BOB PIAZZA	801 WEST FIREWEED LANE #201	276-6464

	OBSERVE:	NAME/REPRESENTING	ADDRESS	PHONE
1.		CHRISTINE/GEORGE GALLIS	5922 PROSPERITY 99504	338-2589
2.		JOSEPH W. CAMPBELL	3835 HAMPTON DRIVE 99504	337-5755
3.		SCOTT W. JONES	5645 CHILKOOT CT. 99504	333-1168
4.		ROD MILLS S.R.1-B, BOX 1721 E.R., AK.	99577	694-2022
5.		LAMA BLISS (KIMO)	2700 EAST TUDOR	561-1313
6.		J.R. NUTGRASS/OPS-FWP	TUDOR RD. ANCHORAGE	269-5589
7.		KIMO TV CAMERA MAN		561-1313

TESTIFIED: ____2_____
 OBSERVED: ____8_____
 TOTAL: ____10_____

TIME START: __8:30 AM_____
 TIME END: 10:05 AM_____

```

*
* DELIVER TO: TCJNU
*
*
* ORIGINAL
* SENT: 02/27/86 TIME: 11:04
* FROM: EVELYN JOHNSON
* SUBJECT: T/C STATS/FISHERIES/WRG
* PRINT DATE: 02/27/86 TIME: 11:14
*
*

```

```

*****

```

*** FINAL T/C STATE ***

```

DATE: ___FEBRUARY 27, 1986___
SITE: ___WRANGELL LTC___
SPONSOR: ___HOUSE SPECIAL COMM ON FISHERIES___
SUBJECT: ___ENFORCEMENT OVERSIGHT___
LOCAL MODERATOR: ___MABEL FENNIMORE___

```

```

*****

```

```

TESTIFIED:
NAME/REPRESENTING ADDRESS PHONE

```

```

*****

```

```

OBSERVED:
NAME/REPRESENTING ADDRESS PHONE

```

1. BOB RODRIGUES, BOX 1847, WRG 99929 874-2228
2. JIM COVE, BOX 531, WRG 99929 874-2381

```

*****

```

```

TESTIFIED: ___0___
OBSERVED: ___2___
TOTAL: ___2___

```

```

TIME START: ___8:30 AM___
TIME END: ___10:20 AM___

```

```

*****
*
* DELIVER TO: TCJNU
*
* ORIGINAL
* SENT: 02/27/86 TIME: 11:33
* FROM: LIOKOD
* SUBJECT: SAND POINT FINAL STATS
* PRINT DATE: 02/27/86 TIME: 11:44
*
*****

```

***** FINAL T/C STATS *****

```

DATE: _____ FEBRUARY 27, 1986 - THURSDAY _____
SITE: _____ SAND POINT TELECONFERENCE CENTER _____
SPONSOR: _____ HOUSE SPECIAL COMMITTEE ON FISHERIES _____
SUBJECT: _____ FISH AND WILDLIFE OVERSIGHT _____
LOCAL MODERATOR: _____ SUSAN SPARGO _____

```

PARTICIPANTS:

NAME/REPRESENTING	ADDRESS	PHONE
-------------------	---------	-------

"THESE PEOPLE WANTED TO TESTIFY BUT WERE NOT CALLED ON"

1. MARTIN SPARGO, BOX 35 SAND POINT, 99661, 383-3788
2. MARIE OSTERBACH, BOX 156 SAND POINT, 99661, 383-2363

TO
OBSERVE

ONLY:

NAME/REPRESENTING	ADDRESS	PHONE
-------------------	---------	-------

1. DAN DUNAWAY, BOX 127 SAND POINT, 99661, 383-2066

TESTIFIED: _____ 0 _____	TIME START: 8:30AM
OBSERVED: _____	TIME END: 10:05AM
TOTAL: _____ 3 _____	

```

*****
*
* DELIVER TO: TCJNU
*
* ORIGINAL
* SENT: 02/27/86 TIME: 12:04
* FROM: TCMAT
* SUBJECT: FNL STTS M-S 2/27 F&G
* PRINT DATE: 02/27/86 TIME: 12:14
*
*****

```

*** FINAL T/C STATS ***

```

DATE: 2/27/86
SITE: M-S LIO
SPONSOR: H/SPEC CMTE
SUBJECT: ENFORCEMENT OVERSIGHT
LOCAL MODERATOR: JUDY MATHIS

```

TESTIFIED:

NAME/REPRESENTING	ADDRESS	PHONE
-------------------	---------	-------

OBSERVED:

NAME/REPRESENTING	ADDRESS	PHONE
1. JACK JORDAN, F&G	453 SO. VALLEY WAY PALMER	99645 745-2131

TESTIFIED: 0
OBSERVED: 1
TOTAL: 1

TIME START: 8:30
TIME END:

```

*****
*
* DELIVER TO TCJNU
*
*
* ORIGINAL
* SENT: 02/27/86 TIME: 10:35
* FROM: TCGLN
* SUBJECT: FINAL STATS - FISHERIES
* PRINT DATE: 02/27/86 TIME: 10:50
*
*****

```

LEGISLATIVE TELECONFERENCE NETWORK

E-I-N-A-L-L-S-I-A-I-S

```

DATE: 02-27-86
SITE MODERATOR: GLENN ALLEN-REBA
SPONSOR: H S C ON FISHERIES
SUBJECT: FISH & WILDLIFE ENFORCEMENT

```

```

0 TESTIFIED TC BEGAN: XX:XX
0 OBSERVED TC ENDED: XX:XX
0 TOTAL MODERATOR AIIN XXXXXXXX

```

```

NAME--REPRESENTING ADDRESS--PHONE

```

DID NOT SIGN ON.

* DELIVER TO: TCJNU

* ORIGINAL

* SENT: 02/27/86 TIME: 10:28

* FROM: ELAINE SUNDE

* SUBJECT: SPEC COMM FISH-2/27 FINAL

* PRINT DATE: 02/27/86 TIME: 10:50

TO MODERATOR
FR ELAINE, SITKA

FINAL STATS, 2/27 SPEC. COMM/FISHERIES

_SITKA:

WAITING TO TESTIFY (WILL RETURN TUESDAY):

1. BRUCE LESTER, 747-3254

OBSERVING:

1. R. YOUNG, 747-3254

HAINES:

TESTIFIED:

1. DAVE NANNEY, BOX 387, HAINES

OBSERVING:

1. EDNA HALES, BOX 256

2. SIMONE CARDER, BOX 101, HAINES

KAKE :

TESTIFIED:

1. BILL CHENEY, MAGISTRATE, KAKE

2. ALBERT DAVIS, BOX 231, KAKE

3. LONNIE ANDERSON, KAKE

KLAWOCK:

TESTIFIED:

✓ 1. JAMES MARTINEZ, KLAUOCK

OBSERVED:

1. WILLIAM WOODS

2. ROBERT GEORGE JR.

3. (MODERATOR DID NOT GET 3RD OBSERVER'S NAME...WILL SEND LATER.)

INITIALS:

TESTIFIED = 5

UNABLE TO TESTIFY = 1

OBSERVING = 6

THERE WERE NO OTHER DISTRICT 2 VTS. MODERATORS ONLINE.

* SENT: 02/27/86 TIME: 11:27
* FROM: LIOKOD
* SUBJECT: KODIAK FINAL STATS
* PRINT DATE: 02/27/86 TIME: 11:27
*

***** FINAL T/C STATS *****

DATE: FEBRUARY 27, 1986 - THURSDAY
SITE: KODIAK L.I.O.
SPONSOR: HOUSE SPECIAL FISHERIES COMMITTEE
SUBJECT: FISH AND WILDLIFE OVERSIGHT
LOCAL MODERATOR: LORNA STEELMAN

TESTIFIED:

NAME/REPRESENTING ADDRESS PHONE

✓ 1. BOB LOCHMAN, BOX 2023 KODIAK, 99615, 487-2546

OBSERVED:

NAME/REPRESENTING ADDRESS PHONE

1. STEVE REYNOLDS/F.W.P., BOX 1005 KODIAK, 99615, 486-4121
2. TOM SCHWANTES/F.W.P., BOX 1005 KODIAK, 99615, 486-4121
3. SCOTT GIBBENS, BOX 4214 KODIAK, 99615, 486-8360
4. C. JENE WINNS/F.W.P., BOX 1005 KODIAK, 99615, 486-4121
5. CHARLES BEALTY, BOX 2564 KODIAK, 99615, 486-5862
6. DAVID HENLEY, BOX 1545 KODIAK, 99615, 486-3858
7. JOHN LEONARD, BOX 1005 KODIAK, 99615, 486-4121
8. ROGER B. SMITH, BOX 2473 KODIAK, 99615, 486-4832
9. JERRY A. MCCRARY, BOX 235 KODIAK, 99615, 486-4791
10. ROGER BLACKETT, BOX 593 KODIAK, 99615, 486-3505

THIS GENTLEMAN WANTED TO TESTIFY BUT THERE WAS NOT TIME

11. LONNIE WHITE, BOX 1661 KODIAK, 99615, 487-2792

TESTIFIED: 1

TIME START: 8:30AM

OBSERVED: 11

TIME END: 10:05AM

TOTAL: 12

```

*
* DELIVER TO: TCJNU
*
* ORIGINAL
* SENT: 02/27/86 TIME: 14:05
* FROM: TCFBX
* SUBJECT: 2/27 HSP FISH, ENFORCE
* PRINT DATE: 02/27/86 TIME: 14:05
*
*****

```

***** FINAL T/C STATS *****

DATE: 2/27/86
 SITE: FAIRBANKS MODERATOR MAXINE WALTON

SPONSOR: HOUSE SPECIAL COMMITTEE ON FISHERIES
 SUBJECT: FISH & WILDLIFE ENFORCEMENT OVERSITE

NAME/REPRESENTING TESTIFIED:	ADDRESS	PHONE
---------------------------------	---------	-------

OBSERVED

1. OSCAR FRANK, JR.	320 2ND AVE, FBX 99701	452-8251
2. RON SILAS	201 1ST AVE, FBX 99701	452-8251
3. TERRY JORDAN	73 RANGEVIEW DR, FBX 99705	488-2970
4. TED RUDELL	521 PANARAMA DR, FBX 99712	457-7500
5. BRANDON ANDERSON	P.O. BX 82301, FBX 99708	479-3320
6. JOE ABRAMS	2999 DYKE RD., NTH POLE, 99705	488-1534
7. TRUDY CAIN	2290 YANKOVICH, FBX 99709	452-1545

TESTIFIED: TIME START: 8:30 AM TIME END: 10 AM

OBSERVED: 7

TOTAL:

DELIVER TO: TCJNU
ORIGINAL
SENT: 02/27/86 TIME: 11:58
FROM: TCMAT
SUBJECT: FNL STTS CORDVA 2/27 F&G
PRINT DATE: 02/27/86 TIME: 11:58

*** FINAL T/C STATS ***

DATE: 2/27/86
SITE: CORDOVA
SPONSOR: H SPEC CMTE
SUBJECT: ENFORCEMENT OVERSIGHT
LOCAL MODERATOR: BARCLAY JONES-KOPCHAK

TESTIFIED:

NAME/REPRESENTING	ADDRESS	PHONE
1. JERRY MCCUNE	POB 372 CORDOVA	99574 424-3447

OBSERVED:

NAME/REPRESENTING	ADDRESS	PHONE
1. ROY VANDERPOOL, F&W	POB 283 CORDOVA	99574 424-3138
2. JEFF GUARD	POB 375 CORDOVA	99574 424-7750
3. JOHN E GRAHAM	POB 1067 CORDOVA	99574 424-7396
4. TABOR ASHMENT	POB 789 CORDOVA	99574 424-7327

TESTIFIED: 1
OBSERVED: 4
TOTAL: 5

TIME START: 8:30
TIME END:

```

*****
*
* DELIVER TO: TCJNU
*
* ORIGINAL
* SENT: 02/27/86 TIME: 11:47
* FROM: TCMAT
* SUBJECT: FNL STTS SWD 2/27 F&G
* PRINT DATE: 02/27/86 TIME: 11:47
*
*****

```

*** FINAL T/C STATS***

```

DATE: 2/27/86
SITE: SEWARD
SPONSOR: H/SPEC CMTE
SUBJECT: ENFORCEMENT OVERSIGHT
LOCAL MODERATOR: VICKY

```

TESTIFIED:

NAME/REPRESENTING	ADDRESS	PHONE
1. JOHN TAYLOR, PSEA	POB 85 MOOSE PASS	99631 288-3640

OBSERVED:

NAME/REPRESENTING	ADDRESS	PHONE
-------------------	---------	-------

TESTIFIED: 1
OBSERVED: 0
TOTAL: 1

TIME START: 8:30
TIME END:

```

*****
*
* DELIVER TO: TCJNU
*
* ORIGINAL
* SENT: 02/27/86 TIME: 13:44
* FROM: LIOVAL
* SUBJECT: T/C FISH AND WILDLIFE
* PRINT DATE: 02/27/86 TIME: 13:57
*
*****

```

***** FINAL T/C STATS *****

```

DATE: FEB. 27, 1986
SITE: VALDEZ
SPONSOR: H. SPEC. COMM. ON FISHERIES
SUBJECT: FISH & WILDLIFE ENFORCEMENT
LOCAL MODERATOR: PAT VON BARGEN

```

```

*****
TESTIFIED: 0
NAME/REPRESENTING ADDRESS PHONE

```

```

*****
OBSERVED: 0
NAME/REPRESENTING ADDRESS PHONE

```

```

*****
TESTIFIED: 0 TIME START: 8:30 AM
OBSERVED: 0 TIME END: ?
TOTAL: 0 NOT ON LINE
*****

```

FINAL STATE

HOUSE SPECIAL COMMITTEE ON FISHERIES-FISH AND WILDLIFE
ENFORCEMENT OVERSIGHT

DATE: FEBRUARY 27, THURSDAY AT 8:30 - 10 AM

SITE: DILLINGHAM LIO

OBSERVED:

1. JIM TIMMERMAN, BRISTOL BAY NATIVE ASSOCIATION, DILLINGHAM,
AK. 99576 -- PH-842-5257

2. VAL ANGASAN, DILLINGHAM, ALASKA 99576

NAKNEK LTC

OBSERVED:

1. DICK DYKEMA, FISH AND WILDLIFE ENFORCEMENT, KING SALMON,
ALASKA

 *
 * DELIVER TO: TCJNU *
 *
 *
 * ORIGINAL *
 * SENT: 02/28/86 TIME: 10:38 *
 * FROM: LIOSOL *
 * SUBJECT: FINAL STATS *
 * PRINT DATE: 02/28/86 TIME: 10:39 *
 *

* * * FINAL STATS * * *

DATE: 2/27/86
 SITE: SOLDOTNA
 SPONSOR: HOUSE SPECIAL FISHERIES COMMITTEE
 SUBJECT: FISH AND WILDLIFE ENFORCEMENT OVERSIGHT

TESTIFIED:

✓ 1. WENDELL JONES BOX 844, SOLDOTNA, AK 99669 262-7175
 ✓ 2. DON ROBERTS BOX 364, ANCHOR POINT, AK 99669
 ✓ 3. JIM EVENSON BOX 324, KENAI, 99611
 ✓ 4. BILL HOLT RT. 2 #715, KASLOF 283-7260

OBSERVED:

1. CHUCK RODGERS 43725 ROSS DR., SOLDOTNA, 99669 262-5547
 2. PHILLIP GILSON BOX 3594, SOLDOTNA, 99669 262-3124
 3. WELDON MARTIN BOX 247, SOLDOTNA, 99669 262-4573
 4. MIKE BOSCOVINS 845 SAND DOLLAR DRIVE, KENAI, 99611
 283-9523

TOTAL TESTIFIED: 4
 TOTAL OBSERVED: 4
 TOTAL: 8

ATTACHMENT NUMBER SIX

DETAILED COMMENTS SUBMITTED BY THE
DIVISION OF FISH AND WILDLIFE PROTECTION

29/9
VACANCIES
blue/brown
1.4 ALL BLUE (11)

DEPARTMENT OF PUBLIC SAFETY

DIVISION OF FISH & WILDLIFE PROTECTION

BILL SHEFFIELD, GOVERNOR

**Robert J. Sundberg
Commissioner**

**P.O. BOX 6188 ANNEX
ANCHORAGE, ALASKA 99502
PHONE:**

January 2, 1986

**Representative Peter Goll
Chairman, Special Committee on Fisheries
Alaska State Legislature
Pouch V
Juneau, Alaska 99811**

Dear Representative Goll:

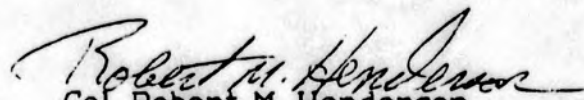
**Thank you for your recent letter concerning Fish & Wildlife
Protection resources and performance.**

**It appears that you have several questions, which I would like to
answer in the form of a summary, and then elaborate on the details.
The summary is provided since some of the questions ask for a
considerable amount of detailed information.**

**I hope that the enclosed report and appendix will answer the
questions and concerns expressed in your letter.**

**If you have any further questions or if I can be of further service
please do not hesitate to contact me.**

Sincerely,


**Col. Robert M. Henderson
Director**

**Reply to Representative Goll:
Chairman, Special Committee on Fisheries
Communication of December 5, 1985**

Summary

1. Is there adequate enforcement on the hunting and fishing grounds?

This is primarily a question that depends on public policy and the perceived value of law enforcement vs. cost. Although this is a question that must be answered by your committee and other public officials, I can perhaps assist by giving my professional opinion, and by quoting some results of a public survey recently completed.

In my opinion there is generally adequate enforcement on a statewide basis. Even with three times the budget and personnel, not every area could have year-round complete enforcement coverage.

- ✓ This Division must work with the Department of Fish & Game to provide adequate enforcement for Alaska wildlife and fisheries activities. For this reason I have made a special effort to communicate with, and cooperate with, the management of that department.

✓ This effort began over two years ago with personal communications and meetings. Since the first budget I prepared for the Division, also more than two years ago, this cooperation has been the most important management goal of the Division.

2. Does Fish & Wildlife Protection have sufficient resources to deal with the state's population growth and needs of the seafood industry?

- ✓ Yes. The Governor's budget will answer the Division's needs for Fiscal Year 1987, assuming Legislative support for certain modifications to current laws on commercial fishing penalties. While there are some specific possible uses for additional funding, such funding may not be as important in the overall picture as support for the legislation.

3. Have Division enforcement efforts been consistent?

✓ Enforcement emphasis and priority must change as required by outside events. These events include new or different resource management priorities by the Department of Fish and Game, shifting state population, and changes in laws. This type of change is considered good management practice in all enforcement agencies.

During Fiscal Year 1985 the Division spent the following percentages of time in protection activities:

Percent of patrol time		Percent of investigative time	
Game	32%	Game	38%
Sport Fish	16%	Sport Fish	3%
Commercial Fish	37%	Commercial Fish	25%
Guiding	2%	Guiding	13%
	87		79

An additional 7% of patrol and investigative hours combined was devoted to general criminal law enforcement and traffic. Some of this time was "returned" by troopers from AST assisting in wildlife and fishery work. ✓

✓ **4. Have Division personnel been adequately trained to deal with complex enforcement issues?**

Does not answer
To meet the standards imposed by Alaska courts and the exceptionally high values of the wildlife and fisheries resources in Alaska, enforcement officers must be well trained. Successful prosecutions under Alaskan conditions require officers to have about seventy-five percent law-enforcement knowledge and skill and twenty-five percent outdoor and fish and game knowledge or skill.

The Department of Public Safety is currently training both Fish & Wildlife Protection and Alaska State Troopers Division personnel in specific fish and game enforcement techniques.

5. What were the results of the increased enforcement efforts in the Bristol Bay fishery?

People in the area noticed and appeared pleased by the additional enforcement.

Over 170 citations were issued, with 95 for fishing in closed waters. Four vessels were seized, and two have already been

forfeited to the state. By the end of the fishing period, 65 defendants had pled guilty or no contest. Total fines and forfeitures of fish were \$212,300 by the end of the fishing period.

6. What are the total budget and personnel amounts for the Division for the past ten years?

The authorized funding in the operating budget for FY-86 is \$13,412,000. In each of the past three years (FY-83 through FY-85) the amount actually expended from the operating budget has been approximately \$13,400,000. The largest yearly increases in expended funds occurred in FY-81 and FY-82, with each year being approximately \$2,000,000 higher than the year before.

In FY-76, operating budget expenditures totaled \$5,000,000.

Authorized personnel figures for FY-86 show 139 permanent full-time and 36 seasonal employees. There are fewer positions in FY-86 than during the most recent preceding years.

In FY-76 there were 104 permanent full-time and 9 seasonal employees authorized.

Not all of these positions were filled in any year, of course, due to the assigned vacancy factors for each budget period.

7. What revenues do Division enforcement efforts bring into the state treasury, including confiscated fish, gear and vessels?

For cases initiated during Calendar Year 1984, total fines were \$1,018,480. Of this total, \$554,635 was actually to be paid, and the rest was suspended by the courts. Approximate fines for game were \$177,000; for commercial fishing, \$632,000; and for sport fishing \$158,000.

Total fines were also over \$1,000,000 for Calendar Years 1983 and 1982.

Total fines for cases initiated in FY-76 were \$429,000.

These amounts do not include large civil settlements, such as the Baranof case, which was just settled after five years for a total of \$200,000.

8. What is the Division's role in enforcement of habitat protection standards, especially relating to anadromous salmon streams?

Fish & Wildlife Protection regularly brings charges for pollution of, or interference with, streams, including anadromous fish streams. These cases are not discovered or brought to our attention in large numbers, but they involve violations of the law, and are enforced by the Division.

**Reply to Representative Goll:
Chairman, Special Committee on Fisheries
Communication of December 5, 1985**

Detailed answers to questions

1. Is there adequate enforcement on the hunting and fishing grounds?

I believe that there is adequate enforcement if considered on a statewide basis. Not every area in every season will receive full attention, as adjustments are made on the basis of priorities and changing conditions.

I regard it as essential that this Division work closely with the Department of Fish & Game. For that reason, since I assumed the position as Director, I have made special efforts to ensure that this took place.

Please see the appendix for letters to the Department of Fish and Game management and to Division personnel concerning the designation of high priority areas, hunts, or fisheries to be patrolled by Fish & Wildlife Protection.

The Division's most important management goal, from the first budget I prepared to the present one, states the following:

Effective enforcement must be used to the maximum extent possible to protect fish and wildlife resources from major harmful impact.

Certain species, in certain areas, are more in need of enforcement action to protect future stocks and accomplish Alaska's resource goals. I have asked officials of the Department of Fish and Game to assist in establishing these high priority areas. During this current fiscal year at least 30 priority areas, including special hunts, or fisheries, or geographic areas, will get special attention.

The following excerpts from Commissioner's Monthly Highlight Reports show that this extra cooperative effort is not just recent, but dates from 1983. Troopers at individual posts have been working closely with many area biologists for many years.

Commissioner's Monthly Highlight Report 12/5/83:

"B" Detachment - Juneau:

Our Detachment's primary activity during the month of November was the opening of the winter commercial king crab fishery in northern Southeast. **With the assistance of the P/V Trooper and two ADF&G vessels plus Detachment vessels and aircraft** our officers put considerable enforcement effort into this fishery. Over fifty commercial crab pots were seized and numerous citations were issued. The opening of the fishery went off smoothly and without any problems. Plans are now being formulated for coverage of the commercial tanner crab season beginning on February 10, 1984.

Commissioner's Monthly Highlight Report 3/2/84:

"B" Detachment - Juneau:

During the month of February "B" Detachment Headquarters personnel met with all of the regional biologists for both the Sport Fish Division and Commercial Fisheries Division at two separate meetings in Juneau. Both meetings were very beneficial towards improving working relationships and communications between ADF&G and FWP.

Commissioner's Monthly Highlight Report 11/2/84:

"B" Detachment - Juneau:

During October "B" Detachment's major enforcement efforts focused on the commercial king crab opening. **A minimum of four patrol vessels including the use of ADF&G's research vessel, Steller,** were utilized along with the Grumman Goose aircraft. Unlike in the past the opening went relatively smoothly and with a minimum of violations. Patrols will be continuing into the other months for coverage of the commercial king and dungeness crab fisheries and deer hunting and trapping patrols.

2. Does Fish & Wildlife Protection have sufficient resources to deal with the state's population growth and needs of the seafood industry?

I believe that the Governor's budget provides sufficient funding for FY-87.

Perhaps more important than any additional funding is legislative support for two changes to current penalties for commercial fishing offenses.

At the present time, most commercial fishing violations are misdemeanor crimes, involving potential imprisonment. If these

offenses simply had a high maximum fine, perhaps \$15,000, and no possible jail time, the legal principle of "strict liability" would apply. This would assist in bringing cases to court in light of recent court decisions.

Limited entry permits could have a point system, similar to the present driver's license system. This would involve eventual loss of property rights in valuable permits for persistent violators, and take away some of their inducement to try to "beat the system" and then sell the permit.

Another important way of assuring adequate resources for enforcement is to make the best use of those available.

Another of my management goals is:

Fish and wildlife resource laws must be enforced while maintaining the most effective cost/benefit ratio.

The workload distribution between regions of the state will be monitored to ensure the best use of personnel. Using techniques developed by a researcher in fish and wildlife enforcement, data is being gathered from all areas of the state to show how much activity there is in each area. Indicators used in the computer program include area population, road mileage, number of resource user days spent, total patrol area, and miles of navigable rivers.

The Division continues to support cross-training, which means that Troopers from AST are being trained to do wildlife work, and Troopers from FWP are receiving training in work normally handled by the Alaska State Troopers.

Commissioner's Monthly Highlight Report 8/2/83:

"E" Detachment - Kodiak:

The two Fish and Wildlife Officers in Dutch Harbor are in a transition period preparing to assume AST duties in that geographical area, in addition the AST Officer in Sand Point is now assuming a dual role in that he is handling FWP cases in the area.

If the Department of Public Safety were to place commissioned personnel from both divisions in eighteen posts where now only one Division is represented, costs would exceed \$1.5 million. By having the most appropriate division at those locations, but able to handle other work as needed, more attention can be given to the highest priorities statewide.