

SCOMM

#36:29

IDENTIFICATION	BILL NAME Requesting rejection and renegotiation of the proposed United States-Canada salmon interception treaty		BILL NUMBER CSSJR 10
			DATE INTRODUCED 2/17/83
			RELATED BILLS PENDING HSR 31
	SPONSOR(S) Eliason, Ziegler, & Ray		REFERRALS Resources
INITIAL RESEARCH	INITIAL SUMMARY COMPLETED	LEGAL DIVISION SUMMARY	
	SPONSOR CONTACTED FOR BACKUP MATERIALS	DEPT OF LAW SUMMARY	
	AGENCY RESPONSE	FISCAL NOTE	
		OTHER INTERESTED LEGISLATORS NOTIFIED	
BACKGROUND RESEARCH	SIMILAR BILLS INTRODUCED IN PREVIOUS LEGISLATURES		OTHER STATE OR FEDERAL PRECEDENTS, REGULATIONS, ETC
	RESPONSES FROM INTERESTED PERSONS AND/OR GROUPS		
HEARING PREPARATION	CHAIRMAN BRIEFED	DATE & PLACE SET	
	STAFF MEMO TO COMMITTEE	TELECONFERENCE	
	BACKGROUND MATERIAL DISTRIBUTED	PSA/PRESS RELEASE	
	LIST OF WITNESSES	SUGGESTED AMENDMENTS/CS DRAFTED	

**STATE OF ALASKA
THE LEGISLATURE**

**LEGISLATIVE AFFAIRS AGENCY
LEGISLATIVE REFERENCE LIBRARY**

FOURTH - STATE CAPITOL
BUREAU, ALASKA 99511
907-465-3800

May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

House Special Committee on Fisheries
2/22/83 4:08 pm
2/24/83 4:07 pm



STATE OF ALASKA
OFFICE OF THE GOVERNOR

BILL ANALYSIS

Department Fish and Game	Sponsor (Principal) Zharoff	Bill Number HJR 10
Department Position Neutral		
Division Director Steven Penoyer <i>SP</i>	Date	Commissioner's Signature Don W. Collinsworth <i>[Signature]</i> Date 1-25-83

GOVERNOR'S OFFICE USE

Comments:

Position Noted By _____ Date _____

SUMMARY

1. a) Related Bills (Similar or Conflicting) SJR 7	1. b) Other Agencies Affected by Bill Unknown
2. a) Organizational Support for Bill Unknown	2. b) Organizational Opposition to Bill Unknown

3. Program Effects of Bill

None

4. Fiscal Impact: None Fiscal Note Attached

5. Amendments Proposed:

None

6. Comments:

The Department of Fish and Game and the Board of Fisheries are not directly involved in the management and allocation of halibut.

page 2, line 8- to the share-quota system; and others have expressed support for either the moratorium or share-quota system or both; and

page 2, line 10- WHEREAS much testimony has been given regarding the negative impact of the high incidental catch of halibut; and

page 2, line 16- FURTHER RESOLVED that the Alaska State Legislature urges the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration to consider alternate management techniques such as shorter openings over a longer period of time, area registration and harvest limits as a means of accomadating the substantial regional differences and addressing the current problem of short seasons; and be it

page 2, line 20 FURTHER RESOLVED that the Alaska State Legislature urges the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration to actively seek methods of reducing the incidental catch of halibut.

1 management council; and

2 WHEREAS numerous Alaska communities, including Akutan, Cordova, Craig,
3 Kenai, the Kenai Peninsula Borough, King Cove, Kodiak, the Kodiak Island
4 Borough, Valdez, and Whittier, and organizations, including the Kodiak Area
5 Native Association, the Kodiak Area Chamber of Commerce, the Alaska Drag-
6 gers, and the United Fishermen's Marketing Association, have passed resolu-
7 tions or otherwise expressed views in opposition to the share-quota system;
8 and

9 WHEREAS the Legislature would oppose the use of state-operated facil-
10 ities and other forms of cooperation in implementing a share-quota system;

11 BE IT RESOLVED by the Alaska State Legislature that the Secretary of
12 Commerce and the administrator of the National Oceanic and Atmospheric
13 Administration are respectfully requested to give serious consideration to
14 the comments submitted by Alaskans regarding the imposition of a moratorium
15 on Alaska halibut fisheries; and be it

16 FURTHER RESOLVED that the Secretary of Commerce and the administrator
17 of the National Oceanic and Atmospheric Administration are respectfully
18 requested to disapprove any share-quota system for halibut in Alaska that
19 is recommended by the North Pacific Fishery Management Council.

20 COPIES of this resolution shall be sent to the Honorable Malcolm
21 Baldrige, Secretary of Commerce; Mr. John V. Byrne, Administrator, Nation-
22 al Oceanic and Atmospheric Administration; Mr. Clem Tillion, Chairman,
23 North Pacific Fishery Management Council; and to the Honorable Ted Stevens
24 and the Honorable Frank Murkowski, U.S. Senators, and the Honorable Don
25 Young, U.S. Representative, members of the Alaska delegation in Congress.

page 2, line 8- to the share-quota system; and others have expressed support for either the moratorium or share-quota system or both; and

page 2, line 10- WHEREAS much testimony has been given regarding the negative impact of the high incidental catch of halibut; and

page 2, line 16- FURTHER RESOLVED that the Alaska State Legislature urges the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration to consider alternate management techniques such as shorter openings over a longer period of time, area registration and harvest limits as a means of accomadating the substantial regional differences and addressing the current problem of short seasons; and be it

page 2, line 20 FURTHER RESOLVED that the Alaska State Legislature urges the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration to actively seek methods of reducing the incidental catch of halibut.

Offered: 2/14/83
Referred: Rules

Original sponsor: Mulcahy

1 IN THE SENATE BY THE RESOURCES COMMITTEE
2 CS FOR SENATE JOINT RESOLUTION NO. 7 (Resources)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 THIRTEENTH LEGISLATURE - FIRST SESSION

5 Relating to the imposition of a halibut
6 moratorium and the establishment of a
7 shares system for halibut in Alaska.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 WHEREAS the North Pacific Fishery Management Council has recommended
10 imposition of a moratorium on Alaska's halibut fisheries and is considering
11 recommending the establishment of a share-quota system for the allocation
12 of the fishery resource; and

13 WHEREAS the proposed moratorium would exclude fishermen who did not
14 participate from 1978 to 1982; and

15 WHEREAS many people in Alaska oppose imposition of a moratorium in any
16 form, while many others in Alaska favor imposition of a moratorium as
17 proposed or in another form; and

18 WHEREAS a share system could result in the concentration of ownership
19 of the fishery resource in the hands of a few fishermen; and

20 WHEREAS a share system could encourage speculation and the making of
21 exorbitant profits at the expense of Alaska fishermen; and

22 WHEREAS concentration of ownership in and speculation by nonresidents
23 could result in a loss to Alaska fishing communities and to the state of a
24 fishery resource valued at \$50,000,000 annually; and

25 WHEREAS a share system could tend to eliminate competition among
26 halibut fishermen; and

27 WHEREAS existing management tools, such as harvest levels, size lim-
28 its, gear restrictions, and area closures, are less drastic alternatives to
29 a share-quota system and have not been adequately considered by the

1 management council; and

2 WHEREAS numerous Alaska communities, including Akutan, Cordova, Craig,
3 Kenai, the Kenai Peninsula Borough, King Cove, Kodiak, the Kodiak Island
4 Borough, Valdez, and Whittier, and organizations, including the Kodiak Area
5 Native Association, the Kodiak Area Chamber of Commerce, the Alaska Drag-
6 gers, and the United Fishermen's Marketing Association, have passed resolu-
7 tions or otherwise expressed views in opposition to the share-quota system;
8 and

9 WHEREAS the Legislature would oppose the use of state-operated facil-
10 ities and other forms of cooperation in implementing a share-quota system;

11 BE IT RESOLVED by the Alaska State Legislature that the Secretary of
12 Commerce and the administrator of the National Oceanic and Atmospheric
13 Administration are respectfully requested to give serious consideration to
14 the comments submitted by Alaskans regarding the imposition of a moratorium
15 on Alaska halibut fisheries; and be it

16 FURTHER RESOLVED that the Secretary of Commerce and the administrator
17 of the National Oceanic and Atmospheric Administration are respectfully
18 requested to disapprove any share-quota system for halibut in Alaska that
19 is recommended by the North Pacific Fishery Management Council.

20 COPIES of this resolution shall be sent to the Honorable Malcolm
21 Baldrige, Secretary of Commerce; Mr. John V. Byrne, Administrator, Nation-
22 al Oceanic and Atmospheric Administration; Mr. Clem Tillion, Chairman,
23 North Pacific Fishery Management Council; and to the Honorable Ted Stevens
24 and the Honorable Frank Murkowski, U.S. Senators, and the Honorable Don
25 Young, U.S. Representative, members of the Alaska delegation in Congress.

AMENDMENT

OFFERED IN THE HOUSE:

By: Fisheries Committee

To: _____ HOUSE BILL No. _____

SENATE BILL No. CSSJR 10(Res)

PAGE: _____

LINE: _____

P. 2, line 26: DELETE the word "reject" and INSERT
urge greater consideration of Alaska's
interests in

P. 3, line ² 2: INSERT after "Senate" the words in its
present form

P. 3, line ⁵ 5: INSERT after "negotiations," the words
with renewed efforts to secure terms
to better protect the Alaska fishing
industry.

AMEND the title to read: Requesting [REJECTION AND]
renegotiation of the proposed United
States-Canada salmon interception treaty
and rejection in its present form.

C O R R E C T I O N

Discard H J R # 10
and retain this corrected version.

Introduced: 1/18/83
Referred: House Special Committee
on Fisheries and Resources

BY ZHAROFF, KOPONEN, MALONE,
PHILLIPS AND SZYMANSKI

1 IN THE HOUSE

2 HOUSE JOINT RESOLUTION NO. 10

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 THIRTEENTH LEGISLATURE - FIRST SESSION

5 Oposing the imposition of a halibut
6 moratorium and the establishment of a
7 shares system for halibut in Alaska.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 WHEREAS the North Pacific Fishery Management Council has recommended
10 imposition of a moratorium on Alaska's halibut fisheries and is considering
11 recommending the establishment of a share-quota system for the allocation
12 of the fishery resource; and

13 WHEREAS the proposed moratorium would exclude fishermen who have not
14 participated since 1978; and

15 WHEREAS a share system would result in the concentration of ownership
16 of the fishery resource in the hands of a few wealthy fishermen; and

17 WHEREAS a share system would encourage speculation and the making of
18 exorbitant profits at the expense of Alaska fishermen; and

19 WHEREAS concentration of ownership in and speculation by nonresidents
20 could result in a loss to Alaska fishing communities and to the state of a
21 fishery resource valued at \$50,000,000 annually; and

22 WHEREAS a share system would tend to eliminate competition among
23 halibut fishermen; and

24 WHEREAS existing management tools, such as harvest levels, size and
25 sex limits, gear restrictions, and area closures, are less drastic alterna-
26 tives to a share-quota system and have not been adequately considered by
27 the management council; and

28 WHEREAS numerous Alaska communities, including Akutan, Cordova, Craig,
29 Kenai, the Kenai Peninsula Borough, King Cove, Kodiak, the Kodiak Island

1 Borough, Valdez, and Whittier, and organizations, including the Kodiak Area
2 Native Association, the Kodiak Area Chamber of Commerce, the Alaska Drag-
3 gers, and the United Fishermen's Marketing Association, have passed resolu-
4 tions or otherwise expressed views in opposition to the share-quota system
5 or moratorium; and

6 WHEREAS the Legislature would oppose the use of state-operated facil-
7 ities and other forms of cooperation in implementing a share-quota system;

8 BE IT RESOLVED by the Alaska State Legislature that the Secretary of
9 Commerce and the administrator of the National Oceanic and Atmospheric
10 Administration are respectfully requested to disapprove the imposition of a
11 moratorium on Alaska halibut fisheries; and be it

12 FURTHER RESOLVED that the Secretary of Commerce and the administrator
13 of the National Oceanic and Atmospheric Administration are respectfully
14 requested to disapprove any share-quota system for halibut in Alaska that
15 is recommended by the North Pacific Fishery Management Council.

16 COPIES of this resolution shall be sent to the Honorable Malcolm
17 Baldrige, Secretary of Commerce; Mr. John V. Byrne, Administrator, Nation-
18 al Oceanic and Atmospheric Administration; Mr. Clem Tillion, Chairman,
19 North Pacific Fishery Management Council; and to the Honorable Ted Stevens
20 and the Honorable Frank Murkowski, U.S. Senators, and the Honorable Don
21 Young, U.S. Representative, members of the Alaska delegation in Congress.

- page 2, line 8- to the share-quota system; and others have expressed support for either the moratorium or share-quota system or both; and
- page 2, line 10- WHEREAS much testimony has been given regarding the negative impact of the high incidental catch of halibut; and
- page 2, line 16- FURTHER RESOLVED that the Alaska State Legislature urges the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration to consider alternate management techniques such as shorter openings over a longer period of time, area registration and harvest limits as a means of accomadating the substantial regional differences and addressing the current problem of short seasons; and be it
- page 2, line 20 FURTHER RESOLVED that the Alaska State Legislature urges the Secretary of Commerce and the administrator of the National Oceanic and Atmospheric Administration to actively seek methods of reducing the incidental catch of halibut.

Offered: 2/14/83
Referred: Rules

Original sponsor: Mulcahy

1 IN THE SENATE BY THE RESOURCES COMMITTEE
2 CS FOR SENATE JOINT RESOLUTION NO. 7 (Resources)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 THIRTEENTH LEGISLATURE - FIRST SESSION

5 Relating to the imposition of a halibut
6 moratorium and the establishment of a
7 shares system for halibut in Alaska.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 WHEREAS the North Pacific Fishery Management Council has recommended
10 imposition of a moratorium on Alaska's halibut fisheries and is considering
11 recommending the establishment of a share-quota system for the allocation
12 of the fishery resource; and

13 WHEREAS the proposed moratorium would exclude fishermen who did not
14 participate from 1978 to 1982; and

15 WHEREAS many people in Alaska oppose imposition of a moratorium in any
16 form, while many others in Alaska favor imposition of a moratorium as
17 proposed or in another form; and

18 WHEREAS a share system could result in the concentration of ownership
19 of the fishery resource in the hands of a few fishermen; and

20 WHEREAS a share system could encourage speculation and the making of
21 exorbitant profits at the expense of Alaska fishermen; and

22 WHEREAS concentration of ownership in and speculation by nonresidents
23 could result in a loss to Alaska fishing communities and to the state of a
24 fishery resource valued at \$50,000,000 annually; and

25 WHEREAS a share system could tend to eliminate competition among
26 halibut fishermen; and

27 WHEREAS existing management tools, such as harvest levels, size lim-
28 its, gear restrictions, and area closures, are less drastic alternatives to
29 a share-quota system and have not been adequately considered by the

1 management council; and

2 WHEREAS numerous Alaska communities, including Akutan, Cordova, Craig,
3 Kenai, the Kenai Peninsula Borough, King Cove, Kodiak, the Kodiak Island
4 Borough, Valdez, and Whittier, and organizations, including the Kodiak Area
5 Native Association, the Kodiak Area Chamber of Commerce, the Alaska Drag-
6 gers, and the United Fishermen's Marketing Association, have passed resolu-
7 tions or otherwise expressed views in opposition to the share-quota system;
8 and

9 WHEREAS the Legislature would oppose the use of state-operated facil-
10 ities and other forms of cooperation in implementing a share-quota system;

#1 to be inserted here

11 BE IT RESOLVED by the Alaska State Legislature that the Secretary of
12 Commerce and the administrator of the National Oceanic and Atmospheric
13 Administration are respectfully requested to give serious consideration to
14 the comments submitted by Alaskans regarding the imposition of a moratorium
15 on Alaska halibut fisheries; and be it

#2 to be inserted here

16 FURTHER RESOLVED that the Secretary of Commerce and the administrator
17 of the National Oceanic and Atmospheric Administration are respectfully
18 requested to disapprove any share-quota system for halibut in Alaska that
19 is recommended by the North Pacific Fishery Management Council.

#3 to be inserted here

20 COPIES of this resolution shall be sent to the Honorable Malcolm
21 Baldridge, Secretary of Commerce; Mr. John V. Byrne, Administrator, Nation-
22 al Oceanic and Atmospheric Administration; Mr. Clem Tillion, Chairman,
23 North Pacific Fishery Management Council; and to the Honorable Ted Stevens
24 and the Honorable Frank Murkowski, U.S. Senators, and the Honorable Don
25 Young, U.S. Representative, members of the Alaska delegation in Congress.

Original sponsors: Eliason, Ziegler
and Ray

1
2 IN THE SENATE

BY THE RESOURCES COMMITTEE

3 CS FOR SENATE JOINT RESOLUTION NO. 10 (Resources)

4 IN THE LEGISLATURE OF THE STATE OF ALASKA

5 THIRTEENTH LEGISLATURE - FIRST SESSION

6 Requesting rejection and renegotiation
7 of the proposed United States-Canada
8 salmon interception treaty.

9 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 WHEREAS the commercial salmon industry is an integral and important
11 part of the economy of Alaska; and

12 WHEREAS the proposed treaty between the United States and Canada
13 concerning Pacific salmon calls upon Southeast Alaska's salmon fishermen to
14 take further reductions in harvest, while calling upon Canadian fishermen
15 to take only minimal cutbacks; and

16 WHEREAS the Southeast Alaska trollers have already made considerable
17 unilateral reductions in their harvests of chinook salmon for the sake of
18 conservation, while Canadian fishermen have been allowed unrestricted
19 harvest of the same stocks; and

20 WHEREAS chinook salmon conservation measures proposed in the treaty
21 are based on catch statistics for years in which Canadian catches were at
22 record high levels and their fishery was expanding, while during the same
23 years the Alaskan fishery was already being restricted; and

24 WHEREAS under the proposed treaty a substantial portion of Stikine
25 River salmon, which traditionally has been harvested by United States
26 gillnetters, would be allocated to a recently established Canadian fishery
27 without compensation to United States

28 WHEREAS the proposed treaty does not preclude the possibility of an
29 expansion of the Canadian gillnet fishery on the Taku River and a reduction
30 in allowable harvest by United States gillnetters; and

1 WHEREAS, though the provisions of the proposed treaty addressing Yukon
2 River salmon require an accounting of United States and Canadian interests
3 in those salmon prior to the effective date of the treaty, the United
4 States and Canada possess virtually no biological information upon which to
5 base such an accounting; and

6 WHEREAS there are no guarantees in the proposed treaty that United
7 States fishermen will automatically and directly benefit from their own
8 successful fisheries enhancement projects; and

9 WHEREAS all commercial salmon gear groups have expressed opposition to
10 certain provisions in the proposed treaty; and

11 WHEREAS the proposed treaty does not address the issue of high seas
12 foreign interception of all species of salmon; and

13 WHEREAS the language in the proposed treaty is not sufficiently speci-
14 fic to insure the conservation and rational management sought by the par-
15 ties to the treaty; and

16 WHEREAS implementation of the proposed treaty would have a disastrous
17 economic impact on many Alaskan fishermen; and

18 WHEREAS it is vitally important that a treaty transferring significant
19 management authority from the state to an international commission include
20 clear safeguards to protect Alaska's fisheries; and

21 WHEREAS the Alaska State Legislature recognizes the value of a coast-
22 wide agreement and the need to work towards the development of a fair
23 treaty;

24 BE IT RESOLVED that the Alaska State Legislature respectfully requests
25 the Governor of the State of Alaska to reject the proposed United States-
26 Canada salmon interception treaty; and be it

27 FURTHER RESOLVED that the Alaska State Legislature is
28 respectfully requested to use its best efforts to prevent ratification of
29 the United States-Canada salmon interception treaty by the United States

1 Senate; and be it

2 FURTHER RESOLVED that the Legislature respectfully requests the Secre-
3 tary of State to seek reopening of United States-Canada salmon treaty
4 negotiations.

5 COPIES of this resolution shall be sent to the Honorable George
6 Shultz, Secretary of State; and to the Honorable Ted Stevens and the Hon-
7 orable Frank Murkowski, U. S. Senators, members of the Alaska Senate dele-
8 gation in Congress; and to the Honorable William Sheffield, Governor of the
9 State of Alaska.