

SCOMMM

#17:2

STATE OF ALASKA

File
JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF FISH AND GAME

OFFICE OF THE COMMISSIONER

SUBPORT BUILDING
JUNEAU, ALASKA 99801

March 14, 1980

The Honorable Nels Anderson, Jr.
State House of Representatives
Pouch V, State Capitol
Juneau, Alaska 99811

Dear Nels:

Your letter of February 8 and Dr. George Rogers' analysis of January 22 speak primarily to a problem that has long plagued our Department--timely and accurate processing of fish tickets. We recognize the need both by our fisheries managers and by the Commercial Fisheries Entry Commission as well as the general public to obtain accurate catch and effort data from the fish tickets soon enough after the season to be useful to all parties. Additionally we recognize the need to clean up our historical files and make accurate historical catch and effort data available. Certainly our managers could make very good use of such comparative information to plan their management during the fishing season.

Over the years several approaches to this problem have been tried, all of which suffered from a lack of funding and personnel. Recently we determined that the only way to make the system work was to make those most familiar with the fishery and the documents responsible for the data entry and the editing of these documents. Accordingly, about two years ago we combined capital funding from the Legislature with contractual funding taken from our operating budget on a priority basis to purchase minicomputers for the Juneau, Anchorage, and Kodiak regional offices. We also placed Data Processing as a priority for new funding requests and, at some cost to other programs, funded Data Entry positions in the regional offices and a Systems Analyst II position to monitor system development in the Juneau Headquarters. The North Pacific Fishery Management Council also recognized the need for this information to support their developing fisheries management plans. They contracted with the Department to develop this system over a two year period and, in addition, to edit the historical fish ticket base.

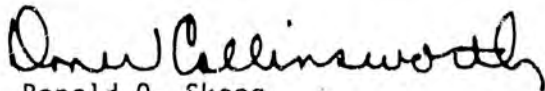
This has not been an easy process and there have been a number of problems in implementing the system. Nevertheless, it appears that we are on top of the problem and in fact will have the 1978 data file finalized shortly and 1979 data finished by late this summer. We expect final 1980 salmon and shellfish data to be available by January or February of 1981. We also anticipate as part of the Council contract that we will have the historical data files back to 1969 cleared up by June 1981.

March 14, 1980

Giving the fish ticket system a priority our Computer Services Section has fallen drastically behind in verifying and publishing catch and production statistics and in filling special data requests. Even when the new fish ticket system is completed it does not appear that the personnel that currently exist in the system will be able to keep up with these other workloads. The Administration FY 81 budget request contains funding for a Programmer IV to start getting our groundfish catch data processing in order in anticipation of the expected explosion in this fishery. A Clerk Typist III is also included to help support this effort. We expect that after the system is developed the Programmer would continue to work on the overall fish ticket system maintenance. The Clerk Typist initially would be able to assist us on some of the Section's general informational requests, although at some future time, as the groundfish fishery picks up, an additional clerical position will probably be necessary.

It is not anticipated that the additional staff in the budget will take care of the long range problems of the data processing for fish and game resources, or that they will even enable us to keep up with the requirements being placed on us by day to day requests for production data. The Department and the Commercial Fisheries Entry Commission have entered into a discussion of what would be required to resolve this problem. It is anticipated that a report will be made available to the Legislature at some time during this session on the findings of our joint technical staffs.

Sincerely,



Ronald O. Skoog
Commissioner

for

5/15/79-6/30/80

Wils Anderson

WORKING BUDGET - F. Y. 1980
Legislative Affairs Agency
Legislative Council, Subcommittees, and Commissions

<u>Item</u>	<u>Budget</u>	<u>Expenditures</u>	<u>Encumbrances</u>	<u>Balance Available</u>	<u>%</u>
<u>LIMITED ENTRY - 631</u>	160,951				
Personal Services (JV 801153)	39	23,586			
1979 Retro	147				
Travel		11,695			
Contractual		68,205	28,403		
Commodities		38			
TOTAL Limited Entry	161,137	103,524	28,403	29,210	18

DEPARTMENT LEGISLATIVE AFFAIRS

PROGRAM LEGIS & ELECT OPERAT PAGE 2402

DIVISION OPERATIONS

MONTHLY EXPENDITURE JOURNAL R03-72B-2100

03/31/80

DOCUMENT	DESCRIPTION	REFERENCE	TXN	COLLOC	OBJ REC ACT PROJ WARRANT DAY AUTHORIZATION	ENCUMBRANCES	EXPENDITURE
JV802893	CLOSE INTERIM COMMITTEES	110	31921630	000	26	1,641.00	
JV802881	1979 RETRO	110	31921631	100	26	147.00	
PR030680		360	31921631	111	07		120.06
PR030680		360	31921631	181	07		7.36
PR030680		360	31921631	182	07		14.70
PR030680		360	31921631	184	07		84
PR030680		360	31921631	186	07		3.72
FW408164	030380ELLA ANAGICK	362	31921631	211	06		19.70
TR007786	TRAVEL REFUND	363	31921631	211	03		110.00-
TR008292	TRAVEL REFUND	363	31921631	211	17		16.92-
FW408213	031080ERIC ECKHOLM	362	31921631	212	20		126.00
V3100071	022580DOUGLAS POPE	361	31921631	389	259119 10		3,281.94
V3100096	030580DOUGLAS POPE	361	31921631	389	258970 10		671.06
V3100096	030580DOUGLAS POPE	361	31921631	389	258970 10		2,600.52
V3100096	030580DOUGLAS POPE	361	31921631	389	258970 10		837.60-

THE UNIVERSITY OF BRITISH COLUMBIA

VANCOUVER, B.C., CANADA

V6T 1W5

6303 N.W. MARINE DRIVE
UNIVERSITY CAMPUS
VANCOUVER, B.C. V6T 2B2

DEPARTMENT OF
ANTHROPOLOGY AND SOCIOLOGY

April 29, 1980

Legislative Affairs Agency
Pouch V
Juneau, Alaska 99811 USA

Dear Sir or Madam:

I am conducting research on government policy related to British Columbia fisheries, and would very much appreciate receiving two reports on your own fishery.

- 1) Steve Langdon, Transfer Patterns in Alaska Limited Entry Fisheries
- 2) Daughtery and Orth, Multinational Investment in Alaska Fishery

Please let me know of any expense involved in obtaining these publications.

Thank you very much.

Sincerely yours,

Evelyn Pinkerton

Evelyn Pinkerton

5/8/1980 - Sent info. to Evelyn Pinkerton.

Alaska State Legislature

REPRESENTATIVE
NELS A. ANDERSON, JR.
BOX 234
DILLINGHAM, ALASKA 99576
HOME PHONE 842-5302

WHILE IN JUNEAU
POUCH V
JUNEAU, ALASKA 99811
PHONE 465-3738 OR 3739
HOME PHONE 789-7897



REPRESENTING DISTRICT 16
BRISTOL BAY — LOWER KUSKOKWIM

HOUSE MAJORITY LEADER
VICE CHAIRMAN JUDICIARY COMMITTEE
MEMBER, RULES COMMITTEE
MEMBER, SPECIAL COMMITTEE
ON SUBSISTENCE

House of Representatives

May 5, 1980

MEMORANDUM

TO: Sharon Sturrock
Administrative Services
Legislative Affairs Agency

FROM: Representative Nels A. Anderson, Jr.

A handwritten signature in cursive script, reading "Nels A. Anderson, Jr.", written over the printed name in the "FROM:" field.

Attached are two bills, one from Arthur Young & Company and the other from the Snowshoe Messenger. Please pay these from the Limited Entry Account.

ARTHUR YOUNG & COMPANY

2100 THE FINANCIAL CENTER
SEATTLE, WASHINGTON 98161

April 8, 1980

Representative Nels Anderson
c/o Dave Grey
Pouch V
Juneau, Alaska 99811

For professional services rendered
in connection with the Alaska
Rural Energy Subsidy Study for
the period January 15, 1980 through
March 15, 1980.

Fees

Sitkin	27 hours @ \$70.00	\$1,890.00	
O'Brien	1 hour	15.00	
	Total Fees:		\$1,905.00

Expenses

Telephone	\$ 73.00	
Printing	170.00	
Per Diem @ \$55/day	220.00	
Local Transportation	80.00	
Air Fare @ coach (allocated)	205.00	
	Total Expenses:	\$ 748.00
	TOTAL BILL:	<u>\$2,653.00</u>

LEGISLATIVE AFFAIRS AGENCY

MEMORANDUM

January 24, 1980

To: Rep. Nels A. Anderson, Jr.

From: Lynn Ager, Spec. Assistant to Myrt Charney

Enclosed for your records is the signed amendment to your contract with Dr. George Rogers. This amendment deletes the late penalty paragraph. Please let me know if I can be of further assistance.

*file
limited
entry*

AMENDMENT NO. 1

CONTRACT BETWEEN

STATE OF ALASKA - LEGISLATIVE AFFAIRS AGENCY

AND

GEORGE ROGERS
1790 Evergreen Avenue
Juneau, Alaska 99801

IT IS MUTUALLY AGREED THAT THE CONTRACT BETWEEN THE ABOVE PARTIES DATED SEPTEMBER 20, 1979, IS HEREBY AMENDED AS FOLLOWS:

CLAUSE III, page 2 is amended to read:

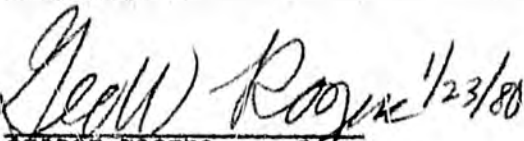
CLAUSE III - COMPENSATION AND METHOD OF PAYMENT

- (A) The Contractor shall be paid at the rate of \$27.00 per hour for work specified in Clause I of this agreement. Total compensation under this agreement shall not exceed \$10,000 (Ten Thousand Dollars), inclusive of all expenses.
- (B) Billing for work performed under this agreement shall be submitted to the Project Director with the written report described in Clause I.
- (C) Office space, equipment and clerical support necessary to carry out the obligations of the Contractor under this agreement shall be supplied by the Contractor at no cost to the agency.
- (D) Any travel and per diem expenses incurred by the Contractor in carrying out the obligations of the Contractor under this agreement shall be paid by the Contractor at no additional cost to the agency.


IN WITNESS WHEREOF, the parties have executed this amendment to this agreement on the dates indicated.

CONTRACTOR

LEGISLATIVE AFFAIRS AGENCY



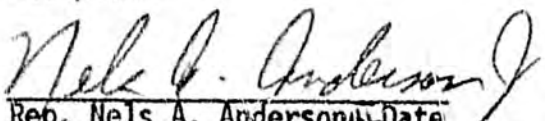
GEORGE ROGERS Date 1/23/80
IRS Ident. No. 556-01-7815



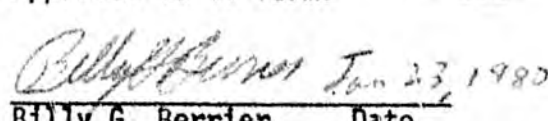
M.R. CHARNEY Date
Executive Director

Accepted:

Approved as to form:



Rep. Nels A. Anderson Date
Chairman, Joint Interim Committee
on Limited Entry



Billy G. Berrier Date Jan 23, 1980
Agency Legal Counsel

Alaska State Legislature

REPRESENTATIVE
NELS A. ANDERSON, JR.
BOX 234
DILLINGHAM, ALASKA 99576
HOME PHONE 842-5302

WHILE IN JUNEAU
POJCH V
JUNEAU, ALASKA 99811
PHONE 465-3738 OR 3739
HOME PHONE 789-7897



House of Representatives

April 17, 1980

MEMORANDUM

TO: Jan Quinn
FROM: Rep. Nels A. Anderson, Jr.

I did give authorization for John Sackett's travel to Nulato to be charged to the Limited Entry Study Group account and any expenses he may have had while on that trip.

Alaska State Legislature

L.E. file

HOME ADDRESS
P.O. BOX 65
GALENA, ALASKA 99741

WHILE IN JUNEAU
POUCI, V
JUNEAU, ALASKA 99811
TELEPHONE 465-3713



Senate

SENATOR
John C. Sackett
CHAIRMAN
SENATE FINANCE COMMITTEE
MEMBER
LABOR & MANAGEMENT COMMITTEE

May 8, 1979

Hon. Nels Anderson
Alaska House of Representatives
Pouch V
Juneau, Alaska
99811

Dear Nels:

The fiscal note for HB 141 includes \$40,000. requested by me for a fresh water fishery study. Doug Pope will be responsible for the contractual work with myself as the project director. We plan to focus primarily on the upper Yukon, but we would welcome any suggestions from you regarding other regions and scope of work.

Sincerely,

A handwritten signature in cursive script that reads "John C. Sackett".

John C. Sackett



UNITED FISHERMEN OF ALASKA

MAILING ADDRESS & OFFICE:
197 SOUTH FRANKLIN ST.
JUNEAU, ALASKA 99801
907 586-2820

October 31, 1979

Representative Nels Anderson
Chairman, Limited Entry Interim Committee
Pouch V
Juneau, Alaska 99801

Dear Representative Anderson:

I wanted to take this opportunity to thank you for allowing United Fishermen of Alaska's input at the last meeting of the Limited Entry Interim Committee which was held October 23, in Juneau.

I was also pleased to see that you have directed your staff to research several different possibilities which would alleviate the existing problems with limited entry.

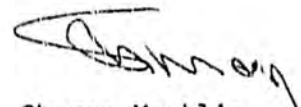
After discussing the apprenticeship program presented at the meeting with several fishermen it became apparent that it would be least acceptable to our members. Problems with limiting transferability and changing from one fishery to another are a few unacceptable areas. Thus we encourage further exploration of different forms.

Although U.F.A. does not have a particular plan which we are currently supporting we hope to be able to focus on an equitable solution soon. Areas which we feel warrant further research include the possibility of a capital gains tax; a ceiling on selling prices; and restructuring of the existing loan program which would make it more available to individuals trying to enter the fisheries and who have not alternative means of financing it. This can be done in several ways such as incorporating a sliding scale based on income, such as the current state student loan program.

Again, let me state that U.F.A. is not endorsing these concepts, but feel they do need to be explored.

Limited entry is vital to the continued success of the salmon fisheries in Alaska, as such we will be working with you as much as possible to create an acceptable solution to the problems which you have outlined.

Sincerely


Sharon Macklin
Executive Director

cc: all Committee Members

Alaska State Legislature



REPRESENTATIVE
NELS A. ANDERSON, JR.
BOX 234
DILLINGHAM, ALASKA 99578
HOME PHONE 843-5302

WHILE IN JUNEAU
POUCH V
JUNEAU, ALASKA 99811
PHONE 465-3738 OR 3739
HOME PHONE 789-7897

House of Representatives

March 7, 1980

Mr. Jack Snyder
P.O. Box 45
Togiak, Alaska 99678

Dear Mr. Snyder:

Enclosed please find a copy of the report
by the Limited Entry Study Group.

Sincerely,

Nels A. Anderson, Jr.
Representative Nels A. Anderson, Jr.

NAA/ah
Enclosure:

REPRESENTATIVE
NELS A. ANDERSON, JR.
BOX 234
DILLINGHAM, ALASKA 99576
HOME PHONE 842-5302

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JUNEAU, ALASKA 99811
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REPRESENTING DISTRICT 18
BRISTOL BAY — LOWER KUSKOKWIM

HOUSE MAJORITY LEADER
VICE CHAIRMAN JUDICIARY COMMITTEE
MEMBER, RULES COMMITTEE
MEMBER, SPECIAL COMMITTEE
ON SUBSISTENCE

House of Representatives

February 20, 1980

Mr. Micheal Hough
Attorney at Law
P.O. Box 291
Homer, Alaska 99603

Dear Mike:

Thank you for the letter regarding the late filers bill, HB 665. Yes, I would appreciate any help you can give me. Letters of support and testimony would be very beneficial.

For your information, the House Resources Committee plans to hold a teleconferenced hearing on HB 665 as well as HB 630 and HB 631 on March 3, 1980. This is very opportune for anyone near a legislative information office to offer direct testimony.

I also would appreciate your review of any bill mark up, changes or amendments that may develop and I will keep you informed on these.

Thank you for your concern.

Sincerely,

Nels A. Anderson, Jr. /ah
Representative Nels A. Anderson, Jr.

NAA/ah
Enclosures:

Need

1. Who to?
2. Enclosures

Draft

January 24, 1980

Dear Speaker Gardner
~~Limited Entry Study Group~~
Dear President Tillon

The basic charter of the Limited Entry Study Group was to look at the known problems of limited entry and to ascertain whether a new system of limited entry could be devised to resolve the existing problems in limited entry or whether modifications could be made to the existing program.

Along with this letter are copies of the many consultant reports and staff reports that were produced under the auspices of the limited entry study group. These address the many tasks that were assigned to the committee.

Briefly, I would like to state the conclusions of the Limited Entry Study Group. The Limited Entry Study Group spent a great deal of its effort on several specific alternatives systems to our present limited system. Among these were an apprentice program approach, a reduction of permit values through taxation, and the removal of transferability and values on permits. There were many variations of these basic three themes and other alternatives examined as well. Basically, the committee has concluded that with ^{the} existing development of any of these alternatives, we are not able to recommend an alternative system of limited entry that would improve the existing ~~system~~. In fact, it is highly likely that any one of the alternatives proposed would create additional problems of substantial measure, ~~while~~ not necessarily overcoming the problems of the existing system.

The committee's deliberations were also effected by recent information that indicates that permit values may be on a decline in those areas where either poor or moderate seasons were had by the commercial fishermen of that area. It also appears that there may be a severely depressed price in many of Alaska's salmon fisheries in the up-coming year. These facts would certainly seem to dictate that we should not move overly quickly in changing our present limited entry system which has really only been in effect four or five years.

Portions of our study effort have pointed out one area of modification of state programs that could make a large difference in the availability of permits to Alaskans. With recent modifications to the state commercial fishermen's loan program, ^{there} has been a drastic increase in the amount of limited entry permit

loans to Alaskans. The committee has looked into many additional improvements that could be made to the state's commercial fishermen's loan program that would further increase the availability of financing to those Alaskans who need and desire financing to enter the fishery. This is probably the best of course of action that we can recommend *at this time* for the known problems with limited entry.

An additional assignment to the limited entry study group was the problems encountered in the Yukon River Fisheries. Because of the historical and legal differences with the limited entry problems on the Yukon River this problem was approached under a separate study effort. A copy of that final report and recommendations are also enclosed.

Sincerely,

Nels Anderson, Chairman
Limited Entry Study Group

NA:ss

Alaska State Legislature

REPRESENTATIVE
NELS A. ANDERSON, JR.
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REPRESENTING DISTRICT 16
BRISTOL BAY — LOWER KUSKOKWIM

HOUSE MAJORITY LEADER
VICE CHAIRMAN JUDICIARY COMMITTEE
MEMBER, RULES COMMITTEE
MEMBER, SPECIAL COMMITTEE
ON SUBSISTENCE

House of Representatives

February 8, 1980

Commissioner Ronald O. Skoog
Department of Fish and Game
Support Building
Juneau, Alaska 99801

Dear Commissioner Skoog:

Please find a letter written by Dr. George W. Rogers concerning current fisheries catch and economic data. Dr. Rogers assisted the Limited Entry Study Group gather information on the socio-economic impact of the Limited Entry program and found a two year lag in data that we needed for our project.

I have been told that the situation is improving. However, I would appreciate your comments on this matter and any recommendations you may have that would correct the situation.

Very Sincerely,

A handwritten signature in cursive script that reads "Nels A. Anderson, Jr.".

Representative Nels A. Anderson, Jr.

Enclosure:

cc: Representative Terry Gardiner
Senator Clem Tillion
Representative Russ Meekins
Senator John Sackett

January 22, 1980

Representative Nels A. Anderson, Jr.
Committee Chairman
Limited Entry Study Group
Pouch V
Juneau, Alaska 99811

Dear Nels,

In the performance of work for your committee, we were hampered and frustrated in meeting our objectives by difficulty in extracting available information from fisheries sources. This is a long-standing problem and the key to its solution is the timely processing of fish ticket returns which is, in turn, simply a matter of funding and manpower. The problem has been repeatedly addressed by State and Federal groups. Two years ago, for example, it was a major topic of discussion at and resolution by the Alaska Science Conferences. Currently the North Pacific Fisheries Management Council is seeking ways to improve data processing, and recently Dr. Richard Morasco of the National Marine Fisheries Services surveyed both Federal and State sources in Alaska and submitted recommendations for improved organization and joint funding of these activities. But to date there have been no changes in the situation.

Before your group dissolves, therefore, I would strongly urge that you recommend support for a co-ordinated and adequately funded program of basic fisheries data gathering and publication. At the close of your meeting on January 21, John Williams of the Commercial Fisheries Entry Commission met briefly with Dr. Steve Langdon and myself to discuss the calling of a two-day meeting of agencies which collect data and users of such data to formulate specific recommendations. It would be very useful if you could have the Legislature represented in this effort.

This may seem like a minor matter and in terms of budget it probably is. But improved and current fisheries catch and economic data are essential to our fisheries development efforts. It is also basic to legislative review of the effectiveness of programs and attempts at reform and revision.

Sincerely yours,



George W. Rogers

GWR/dm



ALASKA LEGISLATIVE COUNCIL

-Minutes-

Meeting of

May 15, 1979

Anchorage, Alaska - Court Building

The meeting was convened by Chairman George Hohman in Room 402 of the Anchorage Court Building, at 10:10 a.m., Tuesday, May 15, 1979.

Prior to taking the roll, Chairman Hohman presented a letter, dated May 6, 1979, from Senate President Tillion announcing his resignation from the Council and appointing Senator Mike Colletta in his stead.

Roll call was then taken and in attendance were Council members Brown, Colletta, Fuller, Gardiner, Hackney, Hohman, McKinnon and Miller. Absent were Eliason, Kelly, Meland, Phillips, Ray and Ziegler. Staff members in attendance were Charney, Berrier, Endicott, Erickson, Kadow and Ciraulo. Other legislators in attendance were Bradley, Cotten, Kerttula, Miles, Osterback, Sturgulewski and Sumner.

ACTION BY COUNCIL SINCE LAST MEETING

Since the last meeting on March 17, 1979, the Council has conducted polling on three matters as follows:

1. Approved expenditures of up to \$2,000.00 from the Council Reserve for expenses of visiting dignitaries from Canada. Voting Yes were: Hohman, Hackney, Kelly, Meland, Tillion, Ziegler, Gardiner, Miller and Phillips. Voting No were: none. Not voting were Ray, McKinnon, Brown, Fuller and Eliason.
2. Approved allocation of \$30,000.00 from the Council Reserve for the purpose of increasing the Telecommunications Consultant's contract. Voting Yes were: McKinnon, Brown, Eliason, Fuller, Gardiner, Miller, Phillips, Hohman, Kelly, Meland, Ray, Tillion and Ziegler. Voting No was Hackney.
3. Reinstated Ms. Sharman Haley, Policy Analyst, with full pay and benefits and terminate her effective the close of business on May 7, 1979 - authorizing normal severance pay in lieu of giving notice. Voting Yes were: Hohman, Eliason, Hackney, Ray, Ziegler, Colletta, Phillips, Meland, Kelly and Fuller. Voting No were Gardiner and Miller. Not voting were Brown and McKinnon.

APPROVAL OF MINUTES

Representative Brown moved and asked unanimous consent that the minutes of the meeting of March 17, 1979, be approved. Motion carried without objection.

INTERIM AND SPECIAL COMMITTEES AND FUNDING ALLOCATIONS

Chairman Hohman and Vice-Chairman McKinnon announced the formation of the Legislative Council's Joint, House and Senate Interim Committees, as well as allocation of funds to these committees and for other uses by the Agency and Special Committees of the Legislature. A listing of committees, membership, chairmen and funding allocation is attached and incorporated as part of these minutes.

A memorandum from the Chairman to all interim committees, regarding basic information and progress reports to be furnished the Chairman during the interim, was distributed (copy attached).

STATE LEASED-LAND TRANSFERS

Representative Miles appeared before the Council and presented a memorandum from him to the Council outlining recent developments and apparent plans by the Division of Lands concerning immediate disposal of state-land to municipalities, which is presently held by lease-holders thus circumventing legislative intent contained in FCCSHB 66, which, when signed into law by the Governor, would go into effect on July 1, 1979 (memo attached).

Representative Brown moved that the Council authorize up to \$10,000.00 for legal action to be taken, in the event that an administrative settlement by negotiation is not reached by June 4, with the understanding that even if legal action becomes unnecessary - a portion of the \$10,000.00 would be expended for preparatory legal work. Mr. Berrier would be authorized to engage the services of outside counsel and the Chairman would appoint a committee to attempt to resolve the problem without having to ask for judicial relief. In addition, the Chairman would be authorized to direct that the suit be filed on behalf of the Legislature should the negotiations fail. Senator Hackney asked for unanimous consent to the motion. Motion carried without objection.

Chairman Hohman appointed Senators Sumner, Colletta and Kerttula to a committee for the purpose of immediate negotiation of the problem and to report back to the Chairman in a timely manner in order that a suit could be filed to prevent these land transfers, should that be necessary.

AUTHORITY TO TRANSFER F.Y. 1979 FUNDS

Mr. Charney referred to past practice of the Legislative Council in authorizing year end transfer of appropriations and allocations and recommended the same action be taken this year. Representative Miller moved and asked unanimous consent that, under provisions of AS 24.20.140, the Executive Director be authorized to make the annual transfer between Council appropriations and allocations for the current fiscal year in order that any surplus funds may be used for the pre-payment of lease obligations and the pre-ordering of regular supplies and equipment before the funds lapse on June 30. Motion carried without objection.

ADMINISTRATIVE REPORTS

Mr. Endicott directed the Council's attention to the April 30, 1979 Financial Report which was distributed.

SELECTION OF F.Y. 1979 AUDITORS

On recommendation of Mr. Endicott, Representative Miller moved and asked unanimous consent that Touche Ross & Co. be hired to conduct the required annual audit of the Agency for the second year in succession. Motion carried without objection.

REVIEW OF AGENCY BUDGET FOR F.Y. 1980

Mr. Endicott briefly summarized the new appropriations for the upcoming year, pointing out the major changes from this years activity are the interim work of the committees and the creation of five year-round and three session information offices (Bethel, Nome, Kotzebue, Dillingham and Barrow are year-round; Soldotna, Sitka and Kodiak are to be session only). Total working budget is as follows:

Legislative Salaries & Allowances	\$1,216,000
Legislative Leadership	474,900
Executive Director	142,500
Administrative Services	2,415,100
Research Services	671,400
Legal Services	850,100
Session Expenses	2,139,000
Office Space Rental	325,000
Equipment	146,000
Directly Funded Committees	399,300 *

Council & Subcommittees	2,719,100 *
Ch. 6, SLA 1979 Directly Funded Committees	316,100 *
Research Services - Special Studies	425,000
Railroad	265,000
d-2	225,000
	<hr/>
TOTAL	\$12,729,500

*See Interim & Special Committees List attached to these minutes for detailed breakdown.

PUBLIC SERVICES

Mr. Charney announced to the Council the creation of the new Division of Public Services, which will have supervision of all information offices and the teleconferencing function, and introduced Mrs. Kadow who has been appointed Director of the new division.

EXECUTIVE SESSION

Representation Brown moved and asked unanimous consent that the Council recess for the purpose of going into executive session to discuss litigation filed against the Council and staff by Ms. Sharman Haley on the basis that personalities of particular individuals would be discussed. Motion carried without objection. The meeting was recessed at 11:20 a.m.

ENGAGING LEGAL COUNSEL

The meeting was called back to order at 11:55 a.m. Representative Gardiner moved and asked unanimous consent that Mr. Berrier be authorized to hire the necessary legal counsel to defend both the Legislative Council and the legislative staff in the Sharman Haley case. Motion carried without objection.

Chairman Hohman appointed Representatives Gardiner and McKinnon, and Senators Colletta and Hohman, to a committee to work with Messrs. Berrier, Charney and Erickson in selecting legal counsel and defending the suit.

ADJOURNMENT

Representative Fuller moved and asked unanimous consent to adjourn the meeting. Chairman Hohman indicated that the next meeting would probably be sometime in July. Hearing no objection, the meeting was adjourned at 12:05 p.m.

Enclosures (3)

Interim and Special Committees
and
Funding Allocations

Directly Funded Committees - Regular Budget

Limited Entry (Joint)	\$165,000
Members: Anderson Chmn., Gardiner, Branson, Sumner, Mulcahy and Sackett	
Minority Relations (Senate)	\$ 34,300
Members: Stimson Chmn., Sackett and Rodey	
Gas Pipeline Financing (Joint)	\$170,000
Members: Miles Co-Chmn., Colletta Co-Chmn., Gardiner, Parr, Hayes, Chatterton, Sumner and Ferguson	
Licensed Guides (House)	\$ 30,000
Member: Guy Chmn.	

Council Funded Committees - Regular Budget (\$2,719,100 available)

House Standing Committees (House)	\$264,000	
HESS	60,000	Buchholdt
Judiciary	50,000	Parr
Commerce	53,000	Brown
Labor & Mgmt.	28,000	Hurlbert
State Affairs	32,000	Miller
C&RA	31,000	Parker
Rules	10,000	Cotten
Senate Standing Committees (Senate)	\$300,000	
HESS	35,000	Hackney
Judiciary	25,000	Ziegler
Commerce	82,000	Bradley
C&RA	43,000	Sturgulewski
Rules	70,000	Colletta
Resources	45,000	Sumner
Services for Elderly (Joint)	\$ 50,000	
Members: Rodey Chmn., Hackney, Miller and Buchholdt		
Subsistance (House)	\$ 31,000	
Members: Fuller Chmn., Anderson, Osterback, Halford and Hayes		

Council Funded Committees -- (continued)

Agriculture (House) Members: Carney Chmn., Moss and Bettisworth	\$ 52,000
Foreign Investment (House) Members: Zharoff Chmn., Miles and Eliason	\$ 45,000
Land (House) Member: Miles Chmn.	\$ 65,000
Roads and Highways (House) Members: Munson Chmn., Barnes, Freeman, Parr and Halford	\$ 29,000
Energy (House) Member: Anderson Chmn.	\$30,000
Telecommunications (House) Legislative Affairs Agency Contract with Consultants	\$ 70,000
Leasing Policy (House) Members: McKinnon Chmn., Miles, Malone, Rogers, Chatterton, Hayes and Cotten	\$150,000
Code Revision Commission (Permanent)	\$117,500
Alaska Commission on Intergovernmental Cooperation (Permanent)	\$ 70,000
Chairman's Discretionary Account (Permanent)	\$ 10,000
Vice-Chairman's Discretionary Account (Permanent)	\$ 10,000
Retirement Benefits Board (Permanent)	\$ 13,000
Council Travel, Per Diem and Incidentals Account (Permanent)	\$100,000
Alaska International Trade Activities (Senate) Members: Colletta Chmn., Sumner, Hohman and Sackett	\$200,000
Bottomfish (Joint) (P) Members: Osterback Chmn., Eliason, Fuller, Miles, Sumner, Stimson, Ferguson and Ray	\$154,000

Council Funded Committees -- (continued)

Teleconferencing (Permanent) Legislative Affairs Agency for full- time moderator during interim	\$ 20,800
Blue Ribbon Personnel Commission (Permanent)	\$ 57,800
Administrative Regulation Review (Permanent)	\$ 45,000
Telecommunications (Senate) Members: Ferguson Chmn., Sackett, Hohman, Kerttula and Colletta	\$ 85,000
Tax Policy (Senate) Members: Sumner Chmn., Colletta and Hohman	\$200,000
Constitutional Convention (Joint) Members: Hohman and Rogers Co-Chairmen	\$ 95,000
Legislative Information Chmn. Hohman	\$150,000
Legislative Internship Program Chmn. Hohman	\$157,000
Pacific Rim Economic Seminar Series Chmn. Hohman	\$148,000

Other Committees Who Received Funding in Ch. 6, SLA 79

Administrative Regulation Review (Permanent) Chmn. Bennett	\$ 86,100
Rural Energy (Senate) Chmn. Ferguson	\$ 60,000
Election Reform (Senate) Chmn. Kelly	\$100,000
Agricultural Policy (Permanent) Liaison, Kerttula	\$ 10,000
Transportation (Senate) Chmn. Ray	\$ 44,000
Permanent Fund (House) Chmn. Malone	\$ 16,000

STATE OF ALASKA
THE LEGISLATURE
LEGISLATIVE COUNCIL

POUCH V - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

MEMORANDUM

To: LEGISLATIVE INTERIM COMMITTEES
From: GEORGE HOHMAN *G.H.*
Re: REQUEST FOR INFORMATION

The Legislative Council is preparing a series of information packets on issues confronting Alaskans.

The packets will be available to legislators and other interested parties and will provide material for a presentation on the issue selected.

These packets will be the first elements in the Council's program to develop a bank of information that will be available to inform Alaskans on key issues confronting them and requiring resolution through appropriate action.

To assist the Council in preparing these packets, I am requesting that each interim committee complete the attached WORK SHEETS by JUNE 15, 1979 and forward them, along with any appropriate back-up materials, to:

Senator George Hohman, Chairman
Alaska Legislative Council
Pouch V
Juneau, Alaska 99811

Having reviewed proposed interim committee action, I anticipate that committee work will facilitate and expedite workings of the 1980 legislative session.

I expect that proposed legislation will result from the work of most interim committees. In order to insure maximum benefit from committee work I am requesting the following information:

- A. Written MONTHLY progress reports on committee work,
- B. Progress report presentation to the Legislative Council at the ~~SEPTEMBER~~ ^{XXXXXXXXXXXX} 1979 Council meeting.
- C. Presentation of proposed legislation to the Legislative Council at the DECEMBER 1979 Council meeting.

Written material should be submitted to:

Senator George Hohman, Chairman
Alaska Legislative Council
Pouch V
Juneau, Alaska 99811

If you have any questions, please contact me at

465-3880 or
465-4849

Thank you for your help.

STATE OF ALASKA
THE LEGISLATURE
LEGISLATIVE COUNCIL

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

WORK SHEET

SUBJECT OF COMMITTEE'S WORK:

HISTORICAL PERSPECTIVE: (Please outline the historical development of the issue being addressed by the committee. Include an inventory of any other efforts to address the issue you are studying.)

CURRENT STATUS: (Please outline the current status of the issue/problem being addressed by the committee. Include an inventory of all governmental and private involvement in the issue at this point.)

OTHER PERSPECTIVES: (Please include an inventory of efforts by governmental, private or other entities to address the general issue/problem being considered by the committee.)

DIRECTIONS: (Please outline any appropriate recommendations for action on the issue being addressed.)

Please include complete information, including appropriate back-up material, on all areas listed on the WORK SHEET. I am attaching an (Example) WORK SHEET as a general outline of what I am asking for.

Thank you for your cooperation.

STATE OF ALASKA
THE LEGISLATURE
LEGISLATIVE COUNCIL

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465 3300

WORK SHEET

(EXAMPLE)

SUBJECT OF COMMITTEE'S WORK: 17 d 2 LAND ISSUE

HISTORICAL PERSPECTIVE:

- A. Russian Discovery/Conquest of Alaska
- B. American Purchase of Alaska
- C. Alaska as a Territory and State
- D. ANCSA - 17 d 2
- E. Executive Actions

CURRENT STATUS:

- A. Current Status of Alaska Lands Overview
- B. Governmental Action
 - 1. Federal
 - 2. State
 - 3. Local
 - a. Executive
 - b. Legislative
 - c. Judicial
- C. Private Action

OTHER PERSPECTIVES:

- A. Governmental
 - 1. Federal
 - 2. State
 - 3. Local
 - a. Executive
 - b. Legislative
 - c. Judicial
- B. Private
- C. Other

DIRECTIONS:

Appropriate recommendations

MEMORANDUM

TO: Senator George Hohman, Chairman
Legislative Council

FROM: Representative Bill Miles, ^{AM} CO-chairman
House Resources Committee

RE: State leased-land transfers

DATE: May 15, 1979

According to the director of the division of lands and public notices in the newspapers, State leased-land will be transferred to the Municipality of Anchorage next month, prior to the effective date of FCCSHB 66 which was passed overwhelmingly during the recent legislative session. If this is done, a number of undesirable effects will result:

- a. Legislative intent will be frustrated once again. The past legislature specifically addressed the question of sale of leased land and included language in FCCSHB 66 so that lease-holders would be able to purchase their lease-hold land from the State;
- b. Land would effectively be transferred from government(State) to government(Local) without the opportunity of allowing Alaskan residents to purchase it for private ownership;
- c. Lease-holders intent to purchase land from the State will be frustrated.

HISTORY

During the last legislative session, the lease-holders approached a number of legislators to secure passage of legislation allowing them to purchase lease-hold land. I indicated I would have drafted and introduced a bill to allow this type of purchase, assuming the sale price would be the fair market value or reasonably close to the fair market value. Subsequently, such legislation was introduced and the House Resources Committee began its deliberations. The Committee asked a number of specific questions of the department of natural resources; at no time was the committee ever provided complete and timely information and answers to its questions. Although the Committee worked long and hard on the bill, when it passed into House Rules, a number of uncertainties still existed because of the lack of information.

Hence, a different approach to the problem was considered, as the session was drawing to a close, and a single section was included in FCCSHB 66:

"Sec. 43. State land which is leased under a lease for which an application was made for conversion to an amended lease under sec. 12, ch. 138, SLA 1977, as amended by sec. 21, ch. 182, SLA 1978, may not be selected by a unified municipality to satisfy a general grant land entitlement granted under AS 29.18.201 until the expiration of the lease or until January 1, 1981, whichever is earlier."

INTENT

The intent of the language in FCCSHB 66 was twofold:

- a. As the original bill to sell leased land appeared dead for the session due to time constraints and lack of information, the free confirees wished to allow lease-holders the option of purchasing the land under existing law. Obviously, if the land is transferred to a new landlord, i.e., a local government, extensive delay would result;
- b. Further, the confirees wished to allow the legislature to gather the missing information and continue its work on a fair, equitable sale law next session.

In essence, we placed in limbo the transfer of lease-hold land to give lease-holders an opportunity to purchase the land and/or to give the legislature a chance to adopt a bill next session. Transferring lease-hold land at this time would be a direct violation of this intent.

SOLUTION

Two solutions are possible at this time. Either administrative or judicial relief could be sought. Administrative relief would foreclose the option of substantive public or legislative input, as the transfer is to take place next month.

Secondly, the Legislative Council could seek judicial relief to delay the transfer until the legislature resolves the matter next session or until the lease-holders, at the minimum, have an opportunity to purchase the land from the current landlord.

Having discussed the proposed judicial relief route with members of the bar, such temporary relief would cost approximately \$10,000.00.

SUMMARY AND RECOMMENDATION

If lease-holders and legislators had not made a good-faith effort to secure passage of a bill allowing purchase of lease-hold land, I would not be before you today. However, such an effort was made...and was frustrated at virtually every bend in the road. Now, the lease-holders are faced with the onset of a new landlord in June, never having the opportunity of purchasing land on which many of them have spent entire lifetimes.

A simple one-year delay of this transfer, should the Legislative Council see fit to pursue the matter in court and should the court see fit to grant the delay, when it is so absolutely in line with the lease-holders wishes and legislative intent, seems not only appropriate but the essence of fairness to all.

SPECIAL ~~FILE~~ COMMITTEE FILE #17

JOINT INTERIM COMMITTEE ON LIMITED ENTRY 1979
FILE CONTENTS

Copy of file contents.

1. HB141 and HB142 (1979) - Establishing Limited Entry committee, appropriation for ...
2. 1980 - Limited Entry Reading file and correspondence.
3. Transcription from: The Limited Entry Study Group Committee meeting. December 12, 1979 Anchorage, Alaska.
4. Memorandum to ^{the} Honorable Nels Anderson from the Commercial Fisheries Entry Commission. Subject: HB 665: Additional Application Period for Limited Entry Permits. 2/25/80
5. "Before a legislative committee of the Alaska State Legislature." Testimony of Frederick Paul. April 16, 1979.
6. Koslow, J. Anthony. "Limited Entry Policy and the Bristol Bay, Alaska Salmon Fisherman; a report prepared for the Alaska State Legislature based on a survey conducted in Summer, 1979" January 1980 Institute of Marine Resources. IMR No. 79-7 56p.

 ~~preliminary report~~ "Sociological Study of Limited Entry in the Bristol Bay Salmon Fishery: a preliminary report on field work conducted in Summer 1979."
7. Kreinheder, Jack. "An analysis of the legislative options under consideration by the limited entry study group." Commercial Fisheries Entry Commission. 12/10/79. 14p.
8. Langdon, Steve. "Transfer Patterns in Alaskan Limited Entry Fisheries." Final Report for the Limited Entry Study Group, the Alaska State Legislature. January 17, 1980. 154 p.

 working draft. January 7, 1980.

 preliminary report. October 15, 1979.

Jt. Interim Committee on Limited Entry 1979 - page 2

9. M^cCorkle, Pat, ~~and~~ " Fisheries Management in Alaska — A Comparison." Revised by Donna Mayer. December 6, 1979
10. Pope, Douglas. " The Freshwater Salmon Fisheries; findings, conclusions and recommendations regarding the effects of controlling commercial entry into the upper Yukon and other freshwater salmon fisheries in the State." February 22, 1980.
_____ . Interim report. October 22, 1979.
11. Rogers, George W. and Jack Kreinheder. " Socioeconomic analysis for fishery areas and census divisions." January 21, 1980.
241 p.
_____ [Graph] "Units of gear fished by fishery and residence of operator." 1962-1976.
12. Rogers, George W. " Economic Hardship — Definition and Measurement." December 4, 1979. 7 p.
13. Rogers, George W. and Jack Kreinheder. " Socioeconomic data base for fishery areas and census divisions." October 23, 1979.
14. Memorandum to Ella Anagick, Limited Entry Study Group, from Avrum M. Gross, Attorney General, by Jonathan K. Tillinghast. Subject: Proposals to amend Limited Entry act. September 6, 1979. 8 p.
15. Commercial Fisheries Entry Commission. Annual Report. 1975-1978.
_____ . " Costs and Earnings of Alaskan Fishing Vessels — an Economic Survey." September 10, 1974.
_____ . " Proposed Regulations Limited Entry; report to the Fishermen of Alaska." July 15, 1974.
_____ . " Report to the legislature on Entry permit transfers. January 15, 1975.

1979 Lt. Limited Entry Committee - p. 4

23. Limited Entry Symposium - Naknek. October 12, 1978.
31 p.

24. Transcript - Iliamna. 1978 102 p.

27. ~~27.~~ Division of Legislative Audit. "A performance review of the Office of the Governor Commercial Fisheries Entry Commission (and related aspects of) the Department of Fish and Game and the Department of Public Safety, May 15, 1979." 35 ^{with additional pages.} ~~plus appenda~~

25. Limited Entry Symposiums. Final Report. n.d. ~~7 p.~~
2 p. plus ^{attached} legal memoranda and correspondence.

26. John Williams, LAA. "Limited Entry Symposiums in Bristol Bay." October 16, 1978. (to Anderson) 3 p.

~~Permits ^{March 15, 1979} plus supplements of March 7 and March 15, 1979~~
~~Supplement to L.A.A. 6882~~
~~March 14, 1979.~~

March 15, 1979, plus attachments.

~~John Garner, Commercial Fisher.~~

1979 H. Interim Committee on Limited Entry - page 3

16. Baker, June and Ben Muse, Commercial Fisheries Entry Commission. "Summary of cost and net return information for the Cote D'Ilet drift gill-net fishery." Aug. 1978. 24p.

"... Prince William Sound drift gillnet fishery." December 1978. 26p.

"... Bristol Bay Drift Gill-net fishery." February 1979. [29p.]
17. Ciceri-Sain, Biliena, et al. "Management Approaches for Marine Fisheries: the case of the California Abalone." U. of California, ~~Sea Grant College Program~~ ^{Institute of Marine Resources}. IMR 77-101, Sea Grant Publication 54. January 1977. 223p.
18. Commercial Fisheries Entry Commission. "Participation in the Commercial Salmon Fisheries of the Upper Yukon." Jan. 24, 1980. ~~15 p.~~ [15 p.]
19. Memorandum to Limited Entry Steering Committee from David S. Jackman. ~~1972~~ "Limited Entry proposals received by the study group." December 19, 1972. 19p.

"Interim report." December 19, 1972.
20. Memorandum to Honorable H.A. "Red" Bouchor, Lieutenant Governor, from Michael R. Petersen. "Limited Entry Regulations." November 18, 1974. 34+p.
21. HB 126 - House Resources Committee January 29, 1973. transcript. 103p.
22. SB 39 - Limited Entry Special Committee on Fisheries. January 24, 1973. 49p.

LIMITED ENTRY STUDY GROUP

1978—1979

LIST OF TAPES - AUDIOCASSETTES

<u>Tape No.</u>	<u>Date</u>	<u>Information</u>
1	4/7/78(?)	Interview with Nels Anderson, Jr.
2-7	10/11/78	Symposium--Dillingham
8-10	10/13/78	Symposium--Iliamna
11*	1/21/79	Final meeting
12	1/29/79	ALS, Nels Anderson, Jr., Don Clocksin, Terry Gardiner, Limited Entry Commission, Fuller, Zharoff, Osterback
13-15**	9/5/79	Kotzebue
16-18	9/7/79	Hearing, King Island
19-21	9/9/79	Unknown
22-26*	12/12/79	Limited Entry Study Group Committee meeting
27	n.d.	Marketing Bristol Bay Salmon. McBride on KDLG

* Nos. 11 and 26 are reel-to-reel audiotapes.

** Note on tapes states that "not comprehensible."