

**HJR**

**8**

<TARGET><BILL>HJR 8</BILL><SUBJECT>HJR  
8</SUBJECT><COMM>HFSH27</COMM></TARGET>



# Representative Scott Jiu Wo Kawasaki

Alaska State Legislature

District 9 Fairbanks

## **Sponsor Statement for HJR 8**

### **"Urging the United States Food and Drug Administration to Deny an Application to Sell Genetically Engineered Salmon in the United States"**

House Joint Resolution 8 (HJR8) is introduced to urge the United States Food and Drug Administration (FDA) to deny any application to sell genetically engineered salmon in the United States. HJR8 also calls on Congress to enact product labeling requirements that include the words "Genetically Modified" which are prominently displayed on the package if the application is approved by the FDA.

Recently, the FDA held hearings to approve a hybrid Atlantic salmon as the first genetically engineered animal for human consumption. The FDA's consideration for approval of this "frankenfish" is a risky precedent and a threat to Alaska's wild salmon. The hybrid Atlantic salmon has been engineered by crossing Chinook salmon growth genes and an antifreeze gene from an eel, the ocean pout. The genes allow the new creation dubbed the AquAdvantage salmon to grow about twice as fast as its natural cousin.

Salmon farms in Canada, Europe and South America have been criticized for crowded conditions, fecal contamination, use of chemicals, proliferation of disease and escapees. Atlantic salmon have been caught in Alaska's waters, escaping from neighboring fish farms in British Columbia; many infested with sea lice. They are considered an invasive species by Alaskans.

HJR 8 will send the clear message to the Federal Government, Alaska's Congressional Delegation, the Food and Drug Administration and President Obama that the Alaska State Legislature does not condone the growth, sale or release of genetically engineered salmon in the United States. Please join me in supporting House Joint Resolution 8 and help make Alaska's salmon safe.



# Representative Scott Jiu Wo Kawasaki

Alaska State Legislature

District 9 Fairbanks

## MEMORANDUM

Date: Thursday, February 03, 2011

To: Representative Steve Thompson, Chair  
House Special Committee on Fisheries

From: Representative Scott Kawasaki

RE: House Joint Resolution 8

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I respectfully request that you schedule a hearing in the House Fisheries Committee for HJR 8 "Urging the United States Food and Drug Administration to Deny an Application to Sell Genetically Engineered Salmon in the United States and Urging that Product Labeling Requirements Include the Words "Genetically Modified" Prominently Displayed on the Front of the Package if the Application is Approved by the United States Food and Drug Administration."

A copy of the resolution, a sponsor statement and additional support materials are attached.

There are several people who wish to testify from various locations around the state and nation. Please provide teleconferencing capabilities in Fairbanks, Anchorage and Mat-Su Legislative Information Offices.

If you have any questions or need additional information, please call Jos Govaars at 465-6890.

**HOUSE JOINT RESOLUTION NO. 8**

IN THE LEGISLATURE OF THE STATE OF ALASKA  
TWENTY-SEVENTH LEGISLATURE - FIRST SESSION

**BY REPRESENTATIVES KAWASAKI, Miller, Peggy Wilson, Kerttula, Thompson**

**Introduced: 1/18/11**

**Referred: House Special Committee on Fisheries, Resources**

**A RESOLUTION**

1 **Urging the United States Food and Drug Administration to deny <sup>any</sup> an application to sell**  
2 **genetically engineered salmon in the United States; urging compliance with the**  
3 **provision of P.L. 110-85 (Food and Drug Administration Amendments Act of 2007) that**  
4 **requires the Commissioner of Food and Drugs to consult with the National Marine**  
5 **Fisheries Service of the National Oceanic and Atmospheric Administration regarding a**  
6 **report on environmental risks associated with genetically engineered seafood products;**  
7 **and urging that product labeling requirements include the words "Genetically**  
8 **Modified" prominently displayed on the front of the package if the application is**  
9 **approved by the United States Food and Drug Administration.**

10 **BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

11 **WHEREAS ~~an~~ an application has been submitted to the United States Food and Drug**  
12 **Administration to market genetically engineered salmon for human consumption in the United**  
13 **States; and**

1           **WHEREAS** this is the first genetically engineered animal intended to be used as food  
2 in the United States; and

3           **WHEREAS** a biological opinion issued by the United States Fish and Wildlife  
4 Service and the National Marine Fisheries Service of the National Oceanic and Atmospheric  
5 Administration to the United States Army Corps of Engineers in 2003 expresses concerns that  
6 transgenic salmon would threaten and adversely affect wild Atlantic salmon, currently on the  
7 Endangered Species List; and

8           **WHEREAS** federal agencies are required by 16 U.S.C. 1536(a) (sec. 7 of the  
9 Endangered Species Act) to consult with fisheries agencies when an action may affect a  
10 protected species; and

11           **WHEREAS** the applicant proposes fertilization and incubation on Prince Edward  
12 Island, Canada, and shipment of the eyed-eggs to Panama for grow-out and processing, all  
13 processes that would occur outside the jurisdiction of the United States; and

14           **WHEREAS** the applicant proposes shipment of processed fish to the United States for  
15 retail sale; and

16           **WHEREAS** the proposed activities pose a threat to wild salmon in the Pacific  
17 Northwest and Alaska; and

18           **WHEREAS** genetically engineered fish has not been the subject of thorough scientific  
19 research and testing to ensure that its consumption by humans is safe in the long term; and

20           **WHEREAS** many consumers of wild salmon purchase the product for its widely  
21 recognized health benefits, and lack of testing could weaken consumer confidence in all  
22 salmon products; and

23           **WHEREAS** the state's wild seafood industry, which is extremely important to the  
24 state and local economies, could be severely affected by the sale of genetically engineered  
25 salmon;

26           **BE IT RESOLVED** that the Alaska State Legislature urges the United States Food  
27 and Drug Administration to deny an application to sell genetically engineered salmon in the  
28 United States; and be it

29           **FURTHER RESOLVED** that the Alaska State Legislature urges compliance with the  
30 provision of P.L. 110-85 (Food and Drug Administration Amendments Act of 2007) that  
31 requires the Commissioner of Food and Drugs to "consult with the Assistant Administrator of

*They are  
out  
There!*

1 the National Marine Fisheries Service of the National Oceanic and Atmospheric  
2 Administration to produce a report on any environmental risks associated with genetically  
3 engineered seafood products, including the impact on wild fish stocks"; and be it

4 **FURTHER RESOLVED** that, if the application, <sup>is</sup> approved by the United States  
5 Food and Drug Administration despite strong environmental and human health concerns,  
6 product labeling requirements should include the words "Genetically Modified" prominently  
7 displayed on the front of the package.

8 **COPIES** of this resolution shall be sent to the Honorable Barack Obama, President of  
9 the United States; the Honorable Joseph R. Biden, Jr., Vice-President of the United States and  
10 President of the U.S. Senate; the Honorable John Boehner, <sup>Speaker</sup> ~~Minority~~ Leader of the U.S. House  
11 of Representatives; the Honorable Timothy F. Geithner, United States Secretary of the  
12 Treasury; the Honorable Tom Vilsack, United States Secretary of Agriculture; Margaret A.  
13 Hamburg, M.D., Commissioner of Food and Drugs, United States Food and Drug  
14 Administration; and the Honorable Lisa Murkowski and the Honorable Mark Begich, U.S.  
15 Senators, and the Honorable Don Young, U.S. Representative, members of the Alaska  
16 delegation in Congress.

# FISCAL NOTE

STATE OF ALASKA  
2011 LEGISLATIVE SESSION

Fiscal Note Number \_\_\_\_\_  
Bill Version HJR 8  
( ) Publish Date \_\_\_\_\_

HJR8-LEG-COU-2-9-11  
Title "Oppose Genetically Engineered Salmon." Dept. Affected Legislature  
Sponsor Representative Scott Kawasaki Appropriation Legislative Council  
Requester House Special Committee on Fisheries, Resources Allocation Council and Subcommittees  
OMB Component Number 783

**Expenditures/Revenues** (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

	Appropriation Required	Information						
		FY 2012	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017
<b>OPERATING EXPENDITURES</b>								
Personal Services								
Travel								
Contractual								
Supplies								
Equipment								
Grants & Claims								
Miscellaneous								
<b>TOTAL OPERATING</b>		0.0	0.0	0.0	0.0	0.0	0.0	0.0
<b>CAPITAL EXPENDITURES</b>								
<b>CHANGE IN REVENUES</b>								

**FUND SOURCE** (Thousands of Dollars)

	FY 2012	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017
1002 Federal Receipts							
003 GF Match							
1004 GF							
1005 GF/Program Receipts							
1037 GF/Mental Health							
Other Interagency Receipts							
<b>TOTAL</b>		0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY2011) cost \_\_\_\_\_

**POSITIONS**

	FY 2012	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017
Full-time							
Part-time							
Temporary							

**Why this fiscal note differs from previous version**

This Legislation has zero fiscal impact on the Legislative Affairs Agency.

Prepared by Shane Miller, Finance Manager  
Division Administrative Services Division  
Approved by Pamela Varni, Executive Director  
Legislative Affairs Agency

Phone 465-6626  
Date/Time 2/9/11 1:15 PM  
Date 2/9/2011

**Analysis**

This fiscal note has zero impact on the Legislative Affairs Agency.

# Congress of the United States

Washington, DC 20510

February 8, 2011

The Honorable Mike Chenault  
Speaker  
Alaska State House of Representatives  
State Capitol Room 208  
Juneau AK, 99801

Dear Speaker Chenault:

Alaska's Congressional delegation supports passage of House Joint Resolution 8 (HJR8) to urge the United States Food and Drug Administration (FDA) to deny any application to sell genetically engineered salmon in the United States. HJR8 also calls on Congress to enact product labeling requirements to include the words "Genetically Modified" prominently displayed on the package if the application is approved by the FDA.

HJR8 would support comparable legislation now pending before the U.S. Senate and House of Representatives and send a clear signal of disapproval of "frankenfish" by the Alaska State Legislature.

The FDA's consideration of a hybrid Atlantic salmon as the first genetically engineered animal for human consumption is a risky precedent and a threat to Alaska's wild salmon. The genes allow the creation to grow about twice as fast as its natural cousin and raise serious questions about the potential impacts of this engineered species on human health, wild salmon and its habitat, and the economy of coastal fishing communities.

The FDA process to review this proposal has taken place mostly behind closed doors, without meaningful consultation with the National Marine Fisheries Service and leaves much to be desired.

Alaska was correct in banning finfish farming in state waters over 20 years ago and instead focusing its attention on the sustainable management of wild salmon stocks. Last summer's harvest of 169 million salmon worth \$534 million to fishermen demonstrates the productivity and economic value of Alaska's wild salmon.

Salmon farms in Canada, Europe and South America have been criticized for crowded conditions, contamination, use of chemicals, proliferation of disease and escapes. Atlantic salmon have been caught in Alaska's waters after escaping from neighboring fish farms in British Columbia with many infested with sea lice. They are rightly considered an invasive species by Alaskans.

The Honorable Mike Chenault

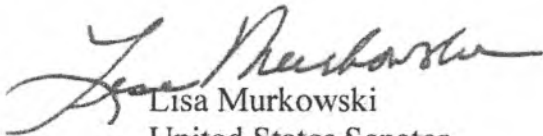
February 8, 2011

Page 2

HJR8 will send a clear message to the Food and Drug Administration and President Obama that the Alaska State Legislature does not condone the growth, sale or release of genetically engineered salmon in the United States.

We applaud the leadership of Representatives Scott Kawasaki, Bob Miller, Peggy Wilson, Beth Kerttula, and Steve Thompson in this matter and urge full passage of HJR8 by the Alaska State Legislature.

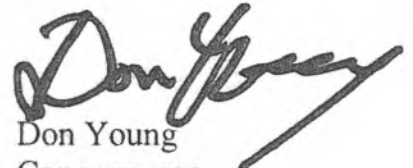
Sincerely,



Lisa Murkowski  
United States Senator



Mark Begich  
United States Senator



Don Young  
Congressman

Cc: Alaska State House of Representatives



# UNITED FISHERMEN OF ALASKA

February 4, 2011

211 Fourth Street, Suite 110  
Juneau, Alaska 99801-1172  
(907) 586-2820  
(907) 463-2545 Fax  
E-Mail: [ufa@ufa-fish.org](mailto:ufa@ufa-fish.org)  
[www.ufa-fish.org](http://www.ufa-fish.org)

Representative Steve Thompson, Chairman  
House Special Committee on Fisheries  
Alaska State Legislature  
State Capitol, 120 Fourth Street  
Juneau, AK 99801-1182

Dear Chairman Thompson and Committee Members,

United Fishermen of Alaska supports bill HJR 8.

UFA is on record with the U.S Food and Drug Administration (FDA) in opposition to approval of genetically modified salmon for production and consumption in the U.S. However, if approved for production and consumption in this country., we have strongly requested that FDA regulations require that salmon or any other genetically modified seafood products be clearly labeled as such.

Alaska has world-leading sustainable fishery management practices and we have gone to great effort and expense to differentiate our seafood products in the marketplace. We are very concerned that, if genetically modified salmon is allowed to be sold in the U.S. at all or not labeled clearly if allowed, Alaska fishermen and coastal communities will suffer job losses and economic hardship due to consumer confusion about the wholesomeness of salmon in general.

United Fishermen of Alaska represents 38 Alaska Commercial fishing organizations, and hundreds of individual fishermen and related businesses. We support HJR8 and thank you for your attention to this matter.

Sincerely,

Mark Vinsel  
Executive Director

#### MEMBER ORGANIZATIONS

Alaska Bering Sea Crabbers • Alaska Crab Coalition • Alaska Independent Fishermen's Marketing Association  
Alaska Independent Tendermen's Association • Alaska Longline Fishermen's Association • Alaska Scallop Association • Alaska Trollers Association  
Alaska Whitefish Trawlers Association • Aleutian Pribilof Islands Community Development Association • Armstrong Keta • At-sea Processors Association  
Bristol Bay Reserve • Bristol Bay Regional Seafood Development Association • Cape Barnabas Inc. • Concerned Area "M" Fishermen  
Cook Inlet Aquaculture Association • Cordova District Fishermen United • Crab Group of Independent Harvesters • Douglas Island Pink and Chum  
Fishing Vessel Owners Association • Groundfish Forum • Kenai Peninsula Fishermen's Association • Kodiak Regional Aquaculture Association  
North Pacific Fisheries Association • Northern Southeast Regional Aquaculture Association • Petersburg Vessel Owners Association  
Prince William Sound Aquaculture Corporation • Purse Seine Vessel Owner Association • Seafood Producers Cooperative  
Southeast Alaska Herring Conservation Alliance • Southeast Alaska Fisherman's Alliance • Southeast Alaska Regional Dive Fisheries Association  
Southeast Alaska Seiners • Southern Southeast Regional Aquaculture Association • United Catcher Boats • United Cook Inlet Drift Association  
United Southeast Alaska Gillnetters • Valdez Fisheries Development Association

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**From:** bobsal@gci.net  
**Sent:** Wednesday, February 02, 2011 12:45 PM  
**To:** Rep. Scott Kawasaki  
**Subject:** GMOs and Frankenfish

**Categories:** GM Fish Bill

Dear Mr. Kawasaki,

This is in response to your note to me about my letter to the editor on GMOs.

Here are two great sites regarding GMOs, both involving Jeffrey Smith, an expert on the subject.

The discussion mainly revolves around the big chemical companies and seed involvement.

The results from seed modification is disastrous and there is no reason to believe messing around with the genetics of fish will have a different outcome.

The greed by both the chemical companies and our federal involvement has the potential for great harm to the world's people, not just American's.

On a different note from GMOs is the USDA Food Guidelines for the American Diet. Government involvement thirty to fifty years ago has lead to the increased health problems of cancer, diabetes, obesity and mental health problems. They still cannot see the forest for the trees, as to the problem, blaming the people, instead of the high carbohydrate and low-fat recommendations. This problem should be investigated by legislators as it would go a long way to solving the high expense of healthcare.

I am thankful for the interest by a legislator. Sincerely, Sally Stuart

<http://www.responsibletechnology.org>

The Institute for Responsible Technology (IRT)

The Institute for Responsible Technology is a world leader in educating policy makers and the public about genetically modified (GM) foods and crops. We investigate and report their risks and impact on health, environment, the economy, and agriculture, as well as the problems associated with current research, regulation, corporate practices, and reporting.

<http://www.seedsofdeception.com/Public/Home/index.cfm>

International bestselling author Jeffrey M. Smith is the leading spokesperson on the health dangers of Genetically Modified Organisms (GMOs). He documents how the world's most powerful Ag biotech companies bluff and mislead critics, and put the health of society at risk. At this site is a video well worth the time to watch.

There are a myriad links to good sites regarding how wrong the USDA Guidelines are. These are just a start to get your interest.

<http://www.hulu.com/watch/196879/fat-head> this movie explains in a humorous but accurate way how wrong the current recommendations are by the USDA.

Many bloggers have a scientific background and are up to date on the documented research, whereas, doctors seem to be indoctrinated in the low carb theory from medical school and not open minded.

<http://www.fathead-movie.com/index.php/2011/02/01/fat-kids-and-thermodynamics/> blog: by Tom Naughton

<http://www.westonaprice.org/>

Sally Fallon

---

**From:** litsaofalaska@yahoo.com  
**sent:** Friday, January 21, 2011 5:15 PM  
**to:** Rep. Scott Kawasaki  
**Subject:** Please Introduce Bill to Label GMO Foods

**Categories:** GM Fish Bill

evangelia vlasakakis  
1601 hilton avenue  
fairbanks, AK 99701-4017

January 21, 2011

The Honorable Scott Kawasaki  
Alaska House of Representatives  
State Capitol  
Juneau, AK 99801-1182

Dear Representative Kawasaki:

Like most consumers, I want to avoid foods that contain genetically modified organisms, but they are not labeled.

In fact, the federal government does nothing to regulate, or guarantee the safety of, agricultural crops -- and now food animals -- that have been altered with foreign genes. There has never been a longitudinal scientifically rigorous health study on the impacts of eating genetically altered foods.

The little science there is shows that GMOs are more likely to trigger novel allergies, are less nutritious, sprayed with more herbicides, and contain elevated levels of hormones that correlate with common cancers.

And, there's no doubt that the most common GMO foods are linked to epidemic levels of obesity and diet-related diseases. These include artery-clogging meat and milk products from animals fed GMO grains, trans fats from GMO vegetable oils, and high fructose (GMO) corn syrup.

Public health depends on labeling GMO foods so consumers can avoid them. Mandatory GMO labels are popular with consumers, consistently earning polling numbers politicians dream of.

I am hoping that you and your colleagues in the state legislature can help. Please stand up for consumers' right to know and truth in labeling by introducing a bill to label GMO foods this year.

I look forward to hearing from you on this important topic.

Sincerely,

evangelia vlasakakis

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**From:** Kristine Niles [krniles@alaska.edu]  
**Sent:** Wednesday, February 09, 2011 4:08 PM  
**To:** Rep. Scott Kawasaki  
**Subject:** thank you for taking on the farmed salmon propositions

**Follow Up Flag:** Follow up  
**Flag Status:** Flagged

**Categories:** GM Fish Bill

Scott,  
I thank you for introducing bills that will protect our wild salmon from the potential ravages of farming and hybridizing salmon. It has happened time and again that by farming salmon- inevitably some escape and decimate the local populations of salmon because they are usually much more aggressive hybrid salmon species or they introduce pathogens that in turn decimate the local salmon populations through infection, and yet companies continue to farm salmon.

Dipnetting at Chitna is my family's main source of meat throughout the year. It is a healthy source of omega-3's and they have such low mercury levels that I can eat them throughout my pregnancy. It is vital to my family that the salmon remain strong and healthy!

I also support your efforts to ensure that all genetically modified salmon along with farmed salmon are required to be labeled as such. I, for one, will always purchase wild salmon over farmed or genetically modified.

Thank you for fighting to maintain our wild Alaskan salmon populations,  
Kristine Niles

--  
Kristine Niles, B.S.  
Nutrition Research Technician  
Center for Alaska Native Health Research  
University of Alaska Fairbanks  
(907)474-5486

---

**From:** sltack63@hotmail.com  
**Sent:** Thursday, January 13, 2011 2:49 PM  
**To:** Rep. Scott Kawasaki  
**Subject:** Please Introduce Bill to Label GMO Foods

**Categories:** GM Fish Bill

Stephen Tack  
304 Noyes St.  
Fairbanks, AK 99701-3045

January 13, 2011

The Honorable Scott Kawasaki  
Alaska House of Representatives  
State Capitol  
Juneau, AK 99801-1182

Dear Representative Kawasaki:

Like most consumers, I want to avoid foods that contain genetically modified organisms, but they are not labeled.

In fact, the federal government does nothing to regulate, or guarantee the safety of, agricultural crops -- and now food animals -- that have been altered with foreign genes. There has never been a longitudinal scientifically rigorous health study on the impacts of eating genetically altered foods.

The little science there is shows that GMOs are more likely to trigger novel allergies, are less nutritious, sprayed with more herbicides, and contain elevated levels of hormones that correlate with common cancers. And, there's no doubt that the most common GMO foods are linked to epidemic levels of obesity and diet-related diseases. These include artery-clogging meat and milk products from animals fed GMO grains, trans fats from GMO vegetable oils, and high fructose (GMO) corn syrup.

Public health depends on labeling GMO foods so consumers can avoid them. Mandatory GMO labels are popular with consumers, consistently earning polling numbers politicians dream of.

I am hoping that you and your colleagues in the state legislature can help. Please stand up for consumers' right to know and truth in labeling by introducing a bill to label GMO foods this year.

I look forward to hearing from you on this important topic.

Sincerely,

Stephen Tack

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**From:** nis@mosquitonet.com  
**Sent:** Wednesday, February 09, 2011 7:42 PM  
**To:** Rep. Scott Kawasaki  
**Subject:** GE Salmon

**Categories:** GM Fish Bill

Scott, Sen Begich has introduced S 230 to ban genetically engineered salmon so if this becomes federal law it should solve the problem. But i agree that any genetically engineered food if approved, should be conspicuously labeled as such so the public can make the decision to buy or not to buy the product. If the feds won't establish this requirement, the state should for sale of such products in AK.

Thanks for your service.

Herbert R.Melchior  
[nis@mosquitonet.com](mailto:nis@mosquitonet.com)

[print](#)

## Banning GMOs

---

by Sally Stuart, North Pole

01.11.11 - 12:13 am

### Letter to the Editor

Jan. 7, 2011

To the editor:

How do we stop the genetic engineering of our food supply? First, the public has to be made aware of the dangers of genetically modified organisms.

The FDA has left it up to Monsanto to do its own safety testing and accepts the results. The vast majority of Americans would not buy GMOs if they were labeled as such. Economics would eliminate the problem. Who knows what the future holds for people eating GMOs?

Evidence is strong that GMOs for animals are catastrophic.

The seeds involved are soybeans, corn, canola, cottonseed and sugar beets. These foods are in everything, especially processed foods. Our dairy, poultry and meat animals are affected, as they are fed these grains.

Monsanto, Syngenta, Bayer, Dow and DuPont have bought more than 200 other seed companies, allowing them to dominate access to seeds.

Monsanto's motto is "No Food Shall Be Grown That We Don't Own."

The takeover has made it difficult for farmers to find natural seeds. In 1999, with the help of Arthur Anderson (Enron fame), Monsanto designed a plan to have the world use 100 percent of all commercial seeds genetically modified and patented by them in 15-20 years.

They developed strategies and tactics to achieve this aim. They want dominance in a world in which natural seeds would become extinct.

Monsanto has been ruthless. Following are two sites to follow up on and learn about this subject: [www.seedsofdeception.com](http://www.seedsofdeception.com) and [www.responsibletechnology.org](http://www.responsibletechnology.org).

Scientists have been threatened, blackballed and fired. Government agencies have been infiltrated, and they have seized control. This has happened around the world.

However, the European Union, Australia and a few more countries have banned GMOs.

There are 65 health risks from GMOs. We need to insist the biochemistry industry take each of those risks and prove each is not harmful with independent

How For  
Food

data.

Think over the last 20 years about changes happening to people in greater numbers: infertility, food allergies, autism, autoimmune diseases. Now “frankenfish” is in the news, another attempt to mess with our food.

People need to be informed of the truth about our food supply. The FDA has been grossly negligent.

---

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### Alaska Fun Center

1817 College Road  
Fairbanks, AK 99709

www.alaskafuncenter.com

### Fax Transmission

- Please call to confirm receipt
- Please respond by return fax
- Call only if transmission is incomplete

Date: 1/5

To: Scott Kawasaki

Fax number: 456-3346

From: Bill Larry

Our phone: (907) 452-3455

Our fax: (907) 451-8134

1. # of pages including cover page:

Notes:

Just wanted to clarify. I would like  
the "Bill" to state, that Any genetic  
manipulation, adding chromosomes, genes  
or gene splicing will not be allowed.

We don't want to give Fish & Game a  
way to manipulate or get around the  
intent of the "Bill".

Lets remember these are the guy who can't even  
get their filters to work at the new F&G hatchery.



DEPARTMENT OF HEALTH AND HUMAN SERVICES

Food and Drug Administration  
Silver Spring, MD 20993

December 6, 2010

Representative Scott Kawasaki  
Alaska State Legislature, Interior Delegation  
State Capitol, Room 428  
Juneau, AK 99801-1182

Dear Representative Kawasaki:

Thank you and Senators Joe Thomas, Albert Kookesh, and Joe Paskvan and Representatives Woodie Salmon, Mike Kelly, and David Guttenberg for the letter dated October 4 concerning AquAdvantage Salmon. We share your view that this product is of particular public interest. The Food and Drug Administration (FDA or the agency) is committed to a thorough review process that is transparent to the public and comprehensive in its attention to safety for humans, for animals, and for the environment.

FDA regulates genetically engineered (GE) animals under the new animal drug provisions of the Federal Food, Drug, and Cosmetic Act. Legally, the genetic material, or rDNA construct, used to engineer the salmon, meets the definition of a drug because it is intended to affect the structure or function of the animal. This regulatory pathway prohibits introducing food from the AquAdvantage Salmon into the United States without specific FDA approval. As part of the approval process, the producer of the GE salmon with the rDNA construct must meet safety standards not only for the animal, but also for the environment and for any food derived from the animal.

### **Environmental Safety**

With regard to the environment, FDA's regulations implement the National Environmental Policy Act (NEPA), and require the agency to assess the environmental impact of an approval. For AquAdvantage Salmon, this requirement has meant evaluating the sponsor's plans for preventing the escape or breeding of the genetically engineered salmon by use of multiple, redundant systems of mechanical, biological, and geographical containment. These include the production of single sex, sterile populations of genetically engineered salmon by AquaBounty, and keeping them contained in inland tanks in areas unsuitable for survival outside the facility. With on-going consultation with sister agencies such as the National Oceanic and Atmospheric Administration, FDA will analyze the possibility of escape, survival, and breeding as part of its determination of the likelihood of any significant impact on the environment, including on populations of wild salmon. The specific conditions of use being considered by the agency are described in our briefing materials were made available to the public before the found at our Web site at:

<http://www.fda.gov/downloads/AdvisoryCommittees/CommitteesMeetingMaterials/VeterinaryMedicineAdvisoryCommittee/UCM224762.pdf>.

If this application were to be approved, it would be approved only for the particular conditions of use specified in the application. If the sponsor wishes to make any changes in location, in containment systems, or in the genetic alteration, then a new application and environmental assessment will be required, and will be subject to the same rigorous safety standards.

### **Food Safety**

In addition to adherence to our statutory and regulatory requirements to demonstrate food safety as outlined in our guidance for industry, (<http://www.fda.gov/downloads/AnimalVeterinary/GuidanceComplianceEnforcement/GuidanceforIndustry/UCM113903.pdf>), FDA's review is also consistent with internationally-adopted scientific consensus guidelines for the food safety assessment of foods from GE animals as outlined by the Codex Alimentarius, ([http://www.codexalimentarius.net/download/standards/11023/CXG\\_068e.pdf](http://www.codexalimentarius.net/download/standards/11023/CXG_068e.pdf)). FDA conducts on-site inspections to ensure (among other things) the accuracy of the data submitted pursuant to these studies. In addition to information from studies conducted by the sponsor, the agency reviews relevant studies from peer-reviewed journals. FDA reviewers use this combination of materials to reach an independent judgment on the safety of any changes caused by the genetic construct.

FDA also considers specific food safety issues, such as allergenicity. Because salmon are finfish, which as a group are among the eight most allergenic foods in the United States, the AquAdvantage Salmon would likely cause allergic reactions in anyone who is already allergic to conventionally bred salmon. FDA is looking closely at the biology of the GE salmon to determine if there is cause to believe the AquAdvantage Salmon would pose additional allergy issues for persons who at present eat salmon safely.

### **FDA's Review Process**

The AquAdvantage Salmon review has followed the procedure described in Guidance for Industry 187, "Regulation of Genetically Engineered Animals Containing Heritable Recombinant DNA Constructs," which was issued in final form in 2009 after public comment.

Key steps to date have included:

- Web publication of background documents on August 25, 2010. These documents contained detailed information on the review process, on the AquAdvantage Salmon, and on the ecology and biology of salmon in general. They presented a summary of all the information and data on which FDA relied for its analyses to date, and an explanation for the preliminary conclusions it would present to an advisory committee for discussion. See <http://www.fda.gov/NewsEvents/PublicHealthFocus/ucm224089.htm> for these documents.

- FDA held a public Veterinary Medicine Advisory Committee (VMAC) meeting, on September 19-20, 2010. Members of the public were invited to provide written comments for the committee and to make oral presentations.
- FDA had a second meeting, on September 21, 2010, to offer the public a chance to engage in a focused discussion on requirements for food labeling and how they might apply to foods derived from AquaAdvantage Salmon in the event that the agency approves AquaBounty's application. Members of the public were invited to speak at the labeling meeting, and to submit written comments both before and after the meeting. Written comments were accepted for 60 days following the labeling meeting (until November 22).

FDA has not made a decision on the AquaAdvantage Salmon application. The agency's next steps entail a review of the VMAC meeting discussions and any new information brought to the agency's attention, as well as completion of the environmental review and analysis.

If FDA's environmental review results in a proposed finding of no significant impact (FONSI), the agency will publish a *Federal Register* notice to announce the availability of the environmental assessment and the FONSI, and invite public comment on these documents for 30 days.

If FDA decides to prepare an environmental impact statement (EIS), either initially or after reviewing public comment on a proposed FONSI, the public will have an opportunity to participate in the EIS development process. Either of these actions must be completed before the new animal drug application could be approved.

### **Food Labeling**

If FDA approves the AquaAdvantage Salmon, the agency will have to decide on the question of labeling food from the salmon. The September 21 meeting provided a chance for members of the public to learn about the relevant food labeling principles and federal court decisions. These were summarized in a background document available at:

<http://www.fda.gov/Food/LabelingNutrition/FoodLabelingGuidanceRegulatoryInformation/Topic-SpecificLabelingInformation/ucm222608.htm>.

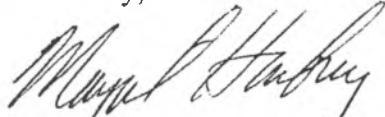
FDA may require special labeling for "material" differences, such as nutritional content or range of uses (e.g., usability for frying). But as interpreted by the courts to date, the fact that a food comes from a GE source does not trigger mandatory food labeling absent a material change in the food itself. Food labels are geared to informing consumers about the attributes of the product, not about the production method. As a result, it has been held that consumer interest alone is not sufficient for FDA to force a manufacturer to put something on the label.

Manufacturers are free, however, to offer information to consumers provided it is truthful and not misleading. Therefore, if food from this salmon is permitted for sale in the United States, sellers will be free to label the foods as GE or non-GE to meet consumer demand, provided it is truthful and not misleading. This is similar to the system used for other foods, in which terms such as "natural" are used on voluntary basis to meet a growing consumer interest in the

information, whether or not the foods have attributes that could trigger a mandatory labeling requirement.

Thank you again for your interest in this matter. If you have any further questions or concerns, please let us know.

Sincerely,



Margaret A. Hamburg, M.D.  
Commissioner of Food and Drugs

Cc: Senator Joe Thomas, Alaska State Legislature, Interior Delegation  
Senator Albert Kookesh, Alaska State Legislature, Interior Delegation  
Senator Joe Paskvan, Alaska State Legislature, Interior Delegation  
Representative Woodie Salmon, Alaska State Legislature, Interior Delegation  
Representative Mike Kelly, Alaska State Legislature, Interior Delegation  
Representative David Guttenberg, Alaska State Legislature, Interior Delegation



UNITED STATES DEPARTMENT OF COMMERCE  
National Oceanic and Atmospheric Administration  
NATIONAL MARINE FISHERIES SERVICE  
NORTHEAST REGION  
One Blackburn Drive  
Gloucester, MA 01930-2298

NOV 19 2003

Christine Godfrey  
Chief, Regulatory Branch  
Construction/ Operations Division  
New England District, Corps of Engineers  
696 Virginia Road  
Concord, Massachusetts 01742-2751

Ref: Transmittal of Final Biological Opinion and Response to Comments on Draft  
F/NER/2002/00936

Dear Ms. Godfrey:

Enclosed is a biological opinion (Opinion) issued by the National Marine Fisheries Service (NOAA Fisheries) on the U.S. Army Corps of Engineers (ACOE) proposed continuation and modification of existing permits authorizing the installation and maintenance of net pens to raise finfish off the coast of Maine. The NOAA Fisheries national Section 7 tracking number is F/NER/2002/00936.

The Opinion is submitted in accordance with section 7 of the Endangered Species Act (ESA) of 1973, as amended (16 U.S.C. 1531 *et seq.*). This Opinion concludes that the proposed continuation and modification of existing permits authorizing the installation and maintenance of fish pens in the state of Maine (including incorporation of the special conditions to protect the Gulf of Maine Distinct Population Segment (DPS) of Atlantic salmon) may adversely affect but is not likely to jeopardize the continued existence of the endangered Atlantic salmon within the DPS. Please note that any changes to the proposed action, including any changes to the special conditions proposed to protect wild Atlantic salmon, may change the conclusion in this Opinion and would warrant further Section 7 consultation. No other federally-listed species is likely to be affected by the proposed action.

While the ACOE's proposed permit modifications do contain conditions for the protection of wild Atlantic salmon, the incorporation of these conditions does not eliminate the potential for the permitted activities to result in "take" of Atlantic salmon within the DPS; therefore, an Incidental Take Statement (ITS) has been issued with this Opinion. The anticipated incidental take from the existing aquaculture industry's marine sites that were the subject of this consultation (42 sites) is the detection at weirs or traps of up to 21 escaped fish per year, based on a three year rolling average. If the ITS is exceeded, consultation must be reinitiated. To validate the ITS, the ACOE must implement the non-discretionary Reasonable and Prudent Measures contained therein. Discretionary Conservation Recommendations are also included with this Opinion.

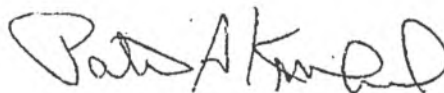


Reinitiation of this consultation is required if: (1) the amount or extent of taking specified in the ITS is exceeded; (2) new information reveals effects of these actions may affect listed species or critical habitat in a manner or to an extent not previously considered; (3) project activities are subsequently modified in a manner that causes an effect to the listed species that was not considered in this Opinion; (4) significant changes to the proposed action are made that may change the conclusion in this Opinion; or (5) a new species is listed or critical habitat designated that may be affected by the identified actions. If any one of the conditions requiring reinitiation of consultation is triggered, the ACOE should contact NOAA Fisheries. Alternatively, NOAA Fisheries may provide written advice to the ACOE relative to the need to reinitiate consultation. Requests for reinitiation must be in writing and must contain sufficient information to record the nature of the change in the action or its effects and the rationale for any modifications.

### Conclusion

NOAA Fisheries greatly appreciate your cooperation during this Section 7 consultation. If you have any questions concerning this Opinion, please contact Jessica Anthony of my staff at (978) 281-9328 ext 6532. We look forward to working with you in the future to ensure compliance with permit conditions and protection of the Atlantic salmon DPS.

Sincerely,



Patricia A. Kurkul  
Regional Administrator

cc:

Jessica Anthony - NOAA Fisheries  
Rick Bennett - USFWS  
Wende Mahaney - USFWS



# THE CENTER FOR FOOD SAFETY

February 10, 2011

## Testimony to Alaska House of Representatives on House Joint Resolution 8 (HJR8)

Jaydee Hanson  
Senior Policy Analyst

Good afternoon. My name is Jaydee Hanson and I am the Senior Policy Analyst for the Center for Food Safety, an organization based in Washington, D.C. that works to protect human health and the environment by curbing the proliferation of harmful food production technologies. Thank you for allowing me the opportunity to provide testimony today on this important and precedent setting decision.

### Overview of Flawed Process

As you are aware, on August 25, 2010, U.S. Food and Drug Administration (FDA) officials announced their process for making a decision on an application relating to the first genetically engineered (GE) animal intended for human consumption, the AquaAdvantage Salmon (AA Salmon) produced by Aqua Bounty Technologies. FDA held two back to back public meetings in September less than three weeks after announcing they would probably approve the application to discuss the AA Salmon. The first FDA meeting was a convening of the Veterinary Medicine Advisory Committee (VMAC) on September 19-20 to consider issues regarding the safety and effectiveness of the transfer of genes from two fish species into an Atlantic salmon as a “new animal drug” (NAD) that is the subject of the GE fish new animal drug application (NADA).<sup>i</sup> Unlike other animal drugs, these new “drugs” reside in every cell of the animal while it is eaten. The second meeting was a public hearing on September 21 to present the public with FDA’s existing legal framework for food labeling, and to receive public input on whether food from GE Salmon should be labeled.<sup>ii</sup>

The decision-making process proposed by FDA failed to provide the public with sufficient time or available data that would have allowed for full and meaningful participation prior to the VMAC and labeling meetings. The exceedingly short timelines for public comment were exacerbated by the lack of transparency. AquaBounty filed a New Animal Drug (NAD) application for AquaAdvantage salmon with FDA in 2001, yet the agency chose not to disclose any data relating to its decision until just 10 working days before the public meeting. Despite the short time line, some 79, 000 people wrote the FDA asking them not to approve the salmon.

FDA’s announcement regarding its process is the first of its kind, for any GE food animal. Similarly the decision whether to label any such GE animal if approved will be a first. FDA and the VMAC recognize that whether or not to approve the first GE animal for use as food is a critical and precedent-setting decision. As such, the public must demand that FDA must require additional environmental and food safety data as well as gather as much information as possible about its next steps from all interested parties, especially the public.

The data the FDA provided to the public on food safety was altogether deficient given that the FDA had 10 years to review the product. The study on changes in the morphology of the new GE salmon involved only 12 fish. The limited study on possible allergic reactions involved only 6 fertile GE fish and 6 infertile GE fish. These small sample sizes are completely inadequate for a full review of the health and safety of these fish when they are raised in a commercial operation. The absence of data on disease resistance and inadequate nutritional composition data leave the safety of these animals largely unknown. Additionally, the Environmental Assessment (EA), a less comprehensive review, compiled by AquaBounty for the FDA is inherently flawed and does not take into account the full and broad range of impacts the approval of the GE salmon will have on the environment, such as what would happen if these fish escaped.

The VMAC raised many concerns during the public meeting regarding small sample sizes, incomplete data, questionable culling practices, the numerous physical abnormalities that may occur after fish reach market size and poor scientific assessments. Regarding the potential allergenicity, one Committee member noted "I don't have adequate evidence to determine if it's safe." This was followed by his colleague who said "the short answer as a professor is I don't know." In light of the numerous unknowns raised throughout the VMAC meeting, FDA officials announced that any approval will require post-market review and data requirements. Yet the VMAC expressed its concerns with FDA's plan to require post-market reviews as sufficient for gaps in current safety data. Post-market review and labeling are not an adequate substitution for proper regulation and safety assessments. Additionally, Dr. Gary Thorgaard, the only fisheries biologist on the committee, called on FDA to conduct a full Environmental Impact Statement, a sentiment reiterated by other members of the Committee.

#### Human Health Risks of Genetically Engineered Salmon

We are very concerned about the potential toxicity, allergenicity, and diseases posed by the commercialization of transgenic fish. While data on human health impacts of GE fish are sparse, especially since FDA has yet to share all the data it has reviewed, there is cause for concern. With regard to food allergies, FDA stated: "the technical flaws in this [AquaBounty's allergy] study so limit its interpretation that we cannot rely on its results."<sup>iii</sup> Additionally, AquaBounty salmon went largely untested for increased disease susceptibility, despite focal inflammations and elevated white blood cell counts suggestive of infection.<sup>iv</sup>

Disease is a massive problem in crowded farmed salmon operations, and increased susceptibility would mean unhealthy fish treated liberally with antibiotics, resistant bacteria, and antibiotic residues in fish [6]. Some research suggests that transgenic fish may be susceptible to more diseases than fish currently grown in aquaculture facilities.<sup>v</sup> Consequently, the amount of antibiotics given to transgenic fish may be higher than the amount currently given to farmed fish; already farmed salmon are given more antibiotics than any other livestock by weight. Aqua Bounty Technologies provided no data on their antibiotic use with these fish. The absence of data on disease resistance and inadequate nutritional composition data leaves the safety of these animals largely unknown. By eating genetically engineered farmed fish treated with more antibiotics humans will be ingesting antibiotics that may be harmful.<sup>vi</sup> Indeed, some antibiotics are toxic and can even cause fatal allergic reactions.<sup>vii</sup> Finally, if these genetically engineered fish increase the use of antibiotics in aquaculture, they would also exacerbate the significant problem of antibiotic resistant bacteria.

The potential human health concerns connected with the use of antibiotics in aquaculture, including the unique role transgenic fish may play in exacerbating such use, must be fully assessed by FDA.

A 2009 study commissioned by the European Union revealed that fish engineered to grow faster have a resultant high tolerance to environmental toxins.<sup>viii</sup> The study's authors expressed grave concerns that both toxins and growth hormones engineered into the fish had a high potential to end up in consumers' bodies, calling for further tests to determine safety.

#### Ecological Risks of Genetically Engineered Salmon

Genetically engineered fish pose serious risks to wild populations of fish and our marine environment. Each year millions of farmed salmon escape from open-water net pens, outcompeting wild populations for resources and straining ecosystems. We believe any approval of GE salmon would represent a serious threat to the survival of native salmon populations, many of which have already suffered severe declines.

Escaped GE salmon can pose an additional threat – genetic pollution resulting from what scientists call the “Trojan gene” effect. Research published in the *Proceedings of the National Academy of Sciences* notes that a release of just sixty GE fish into a wild population of 60,000 would lead to the extinction of the wild population in less than 40 fish generations. It could be inferred that the fish could also breed with Atlantic salmon being farmed in the Pacific Basin.

In addition to the threat of these GE salmon displacing native salmon populations, such farming of these GE salmon could encourage the propagation of deadly fish diseases, the concentration of harmful wastes and industrial drugs and chemicals escaping into open waters, and the over-fishing of vast quantities of non-commercial fish to feed carnivorous farmed fish, such as salmon; it generally takes three pounds of wild fish to grow one pound of farmed salmon<sup>ix</sup>. Since these salmon have been engineered for fast growth, it stands to reason that their feed requirements will be even higher.

#### Economic Risks to Fishermen

A potential escape of GE salmon will both directly and indirectly affect the livelihoods of the tens of thousands of salmon fishers and fishing communities in the U.S. and will have ripple effects throughout markets. In the Northeastern United States, wild Atlantic salmon is on the endangered species list and commercial fishing is prohibited. Therefore, the escape of GE salmon would pose serious risks to the restoration of wild populations of fish and any approval of GE fish will have direct and indirect effects on wild stocks as well as the fisheries themselves.

As you are well aware, in the Northwest the salmon industry is a paramount sector of the economy. The seafood industry in Alaska is the largest private sector employer creating 56,600 direct and 22,000 indirect jobs annually, more jobs than oil, gas and mining combined.<sup>x</sup> In 2007, the overall value of the Alaska seafood industry alone was over \$1.5 billion paid to fishermen and \$3.6 billion at the wholesale level. Total 2007 value at the dock for the non-Indian commercial salmon fisheries within Washington, Oregon and California was \$11.6 million.<sup>xi</sup> Research published by Andrew Dyke and U. Rashid Sumaila notes that wild fisheries can also have significant economic impacts in other sectors, such as agriculture, forestry, manufacturing and financial services, observing that “changes in the fishing industry could affect livelihoods in and the viability of many economic sectors.” The researchers found that regionally, every \$1 of fisheries-sector output supports more than \$3 of output throughout the North American economy.<sup>xii</sup> Many of Alaska's salmon processors are based in Seattle and elsewhere in Washington, Oregon or California, meaning that revenue and value is generated and spread across many states. At the same time, the increased demands by salmon farms for forage fish and fishmeal additionally affect the health of wild stocks and place an added stress on wild fisheries.

Additionally, the risk of market confusion or rejection resulting from GE salmon approval would have additional effects on the U.S. salmon and seafood industry. Consumer confusion about what types of salmon or seafood are genetically engineered may deter shoppers from purchasing such products. This confusion would be made worse by the absence of mandatory GE labeling requirements. Approving GE salmon is a sharp contradiction to the agreements the United States has signed at the North Atlantic Salmon Conservation Organization, where transgenic salmonids are considered a serious threat to wild salmon. Furthermore, GE salmon could result in trade disparities and the potential loss of foreign markets that may have differing opinions on labeling or safety assessments - for example in the EU, all GE animals must be labeled. Virtually, every European and Canadian fish farming association has announced that their members will not grow these GE salmon. If the US approves these GE salmon for growth in the US without labeling. Consumers will fear that every US salmon is genetically engineered. Concerns over potential food contamination or environmental impacts may also affect consumer choice in the U.S. which could lead to consumers' forgoing buying wild and farmed salmon altogether. A recent poll from Lake Research Partners found that 91 percent of Americans felt FDA should not introduce GE fish and meat into the marketplace.<sup>xiii</sup> A 2008 Consumer Reports poll found that 95 percent of respondents said they thought food from genetically engineered animals should be labeled.<sup>xiv</sup>

### Labeling

To ensure meaningful public comment and confidence in the Agency's processes, the agency should have separately convened the labeling hearing, only if and after any initial decision on approval. To have a discussion about labeling presupposes that FDA has already made up its mind on the approval without proper input, yet even labeling is not an adequate substitution for proper regulation and safety assessments prior to approval. The deadline for comments on the labeling of the fish was Nov. 22, 2010 and this time some 400,000 people asked the FDA to require labeling. The public clearly wants these fish labeled.

Should FDA decide to approve the transgenic salmon despite overwhelming consumer opposition and potential threats to the environment, human health, and native salmon populations, mandatory labeling must be unconditional.

### Conclusion

I would like to finish by expressing the Center for Food Safety's support for House Joint Resolution 8 (HJR8), which we feel takes the necessary strides toward protecting human health, the environment and Alaska's thriving fishing economy from the risks association with genetically engineered salmon.

Respectfully Submitted,

*Jaydee Hanson*

Senior Policy Analyst  
Center for Food Safety  
(202)547-9359 | [jhanson@icta.org](mailto:jhanson@icta.org)

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<sup>i</sup> Federal Register / Vol. 75, No. 165 / Thursday, August 26, 2010 / Notices/ pp. 52605. (Public VMAC Meeting)

<sup>ii</sup> Federal Register / Vol. 75, No. 165 / Thursday, August 26, 2010 / Notices/ pp. 52602. (Public Meeting on Labeling)

<sup>iii</sup> *AquAdvantage Salmon Briefing Packet for Veterinary Medicine Advisory Committee*, Center for Veterinary Medicine, Food and Drug Administration, Sept. 20, 2010, page 104

<sup>iv</sup> Briefing Packet, p. 41: “Comprehensive disease challenge tests have not been conducted on these fish.” “An increased presence of focal inflammation in various tissue types in AquAdvantage salmon has the **strongest correlation** with the presence of the AquAdvantage construct [inserted gene] among the findings in this study. That these fish *may* have been immunocompromised as a result of seasonality *or other factors* confounds the interpretation of these findings.” In other words, FDA waves off the strongest finding of difference between GE and control salmon with airy speculation, and fails to demand further study to clarify these “confounded” findings. In particular, FDA does not demand “comprehensive disease challenge” tests to determine, based on SCIENCE and DATA, whether these GE salmon are more susceptible to disease. This is inexcusable, particularly given peer-reviewed literature showing that salmon engineered with a growth hormone gene are more susceptible to a significant salmon pathogen (*Vibrio anguillarum*) that causes the devastating salmon disease vibriosis than non-GE salmon. See Jhingan et al (2003). “Disease resistance, stress response and effects of triploidy in growth hormone transgenic coho salmon,” *Journal of Fish Biology* 63: 806-823. For elevated white blood cell (lymphocyte) counts, see p. 35, and Figure 5, p. 147).

<sup>v</sup> William Muir et al., Possible ecological risks of transgenic organism release when transgenes affect mating success: Sexual selection and the Trojan gene hypothesis, 96 PNAS 13853-13856, at 13853 (Nov. 23, 1999).

<sup>vi</sup> Rebecca Goldberg and Tracy Triplett, Murky Waters: The Environmental Effects of Aquaculture in the U.S. (p 44). Environmental Defense Fund (1997).

<sup>vii</sup> Id.

<sup>viii</sup> Centre for Aquaculture and Environmental Research. (2009) “Ecological Risk Assessment of Transgenic Salmon.” Study commissioned by the European Union, the Swedish Research Council Formas and the University of Gothenburg. Vancouver, Canada.

<sup>ix</sup> Naylor et al, Effect of Aquaculture on World Fish Supplies. *Nature*, Vol.405, June 29, 2000, pg.1017-1024 and Dr. Rebecca Goldberg, *Murky Waters: Environmental Effects of Aquaculture in the United States*. Environmental Defense Fund, October 1997.

<sup>x</sup> Northern Economics of Anchorage (January 2009) *The Seafood Industry in Alaska's Economy*. Commissioned by the Marine Conservation Alliance, At-sea Processors Association and the Pacific Seafood Processors Association.

<sup>xi</sup> Pacific Fishery Management Council. 2008. *Review of 2007 Ocean Salmon Fisheries*. (Document prepared for the Council and its advisory entities.) Pacific Fishery Management Council, 7700 NE Ambassador Place, Suite 200, Portland, Oregon 97220-1384

<sup>xii</sup> Dyck, A.J. and U.R. Sumaila. 2010. Economic impact of ocean fish populations in the global fishery.

*Journal of Bioeconomics*. DOI: 10.1007/s10818-010-9088-3 [See attached summary by PEW Environment Group]

<sup>xiii</sup> Lake Research Partners, Commissioned by Food and Water Watch. 9/20/10

<http://documents.foodandwaterwatch.org/release-FWW-Omnibus.pdf>

<sup>xiv</sup> Consumer Reports. 11/11/08 <http://www.greenerchoices.org/pdf/foodpoll2008.pdf>

JANUARY 28, 2011

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Alaska Beat

## FDA ignored FWS and NOAA biological opinions on GMO salmon?

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Alaska Dispatch

Documents released in October indicate the The U.S. Fish and Wildlife Service and NOAA's National Marine Fisheries Service issued biological opinions that growing genetically modified salmon in marine net pens would pose a threat to wild Atlantic salmon protected under the Endangered Species Act and should be prohibited. A FOIA request by the Center for Food Safety, a non-profit group which says its mission is "to protect human health and the environment by curbing the use of harmful food production technologies and by promoting organic and other forms of sustainable agriculture," resulted in the release of biological opinions issued by the agencies in 2003 and 2001, as well supplemental documents. The documents indicate that the FDA was aware of the opinions as it conducted recent hearings over AquaBounty's genetically modified AquaAdvantage salmon. Read more of the non-profit's statement concerning the documents, and find links to the documents themselves, [here](#).

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# The Washington Post

## FDA rules won't require labeling of genetically modified salmon

Advertisement

By Lyndsey Layton

Saturday, September 18, 2010; 11:20 PM

As the Food and Drug Administration considers whether to approve genetically modified salmon, one thing seems certain: Shoppers staring at fillets in the seafood department will find it tough to pick out the conventional fish from the one created with genes from another species.

Despite a growing public demand for more information about how food is produced, that won't happen with the salmon because of idiosyncracies embedded in federal regulations.

The FDA says it cannot require a label on the genetically modified food once it determines that the altered fish is not "materially" different from other salmon - something agency scientists have said is true.

Perhaps more surprising, conventional food makers say the FDA has made it difficult for them to boast that their products do not contain genetically modified ingredients.

The labeling question has emerged as the FDA determines whether to approve the fish, an Atlantic salmon known as AquAdvantage that grows twice as fast as its natural counterpart. The decision carries great weight because, while genetically modified agriculture has been permitted for years and engineered crops are widely used in processed foods, this would be the first modified animal allowed for human consumption in the United States. The AquAdvantage salmon has been given a gene from the ocean pout, an eel-like fish, and a growth hormone from a Chinook salmon.

### 'The public wants to know'

Consumer advocates say they worry about labeling for genetically engineered beef, pork and other fish, which are lining up behind the salmon for federal approval.

"The public wants to know and the public has a right to know," said Marion Nestle, a professor in the Nutrition, Food Studies and Public Health Department at New York University. "I think the agency has discretion, but it's under enormous political pressure to approve [the salmon] without labeling."

The debate will be taken up this week, with an advisory committee meeting Sunday and Monday on whether to allow the modified fish, and a separate panel meeting Tuesday on whether the fish should be labeled. The panels will offer recommendations to the FDA commissioner, who will decide both matters.

The biotechnology industry is opposed to mandatory labeling, saying it will only bewilder a public that is not well informed about genetic engineering.

"Extra labeling only confuses the consumer," said David Edwards, director of animal biotechnology at the Biotechnology Industry Organization. "It differentiates products that are not different. As we stick more labels on products that don't really tell us anything more, it makes it harder for consumers to make their choices."

The FDA defends its approach, saying it is simply following the law, which prohibits misleading labels on food. And the fact that a food, in this case salmon, is produced through a different process, is not sufficient to require a label.

The controversy comes at a time when Americans seem to want to know more about their food - where it is

grown, how it is produced and what it contains. Books criticizing industrial agriculture have become bestsellers, farmers markets are expanding and organic food is among the fastest-growing segments of the food industry.

The FDA itself is part of a new effort to improve nutrition information on processed foods.

In the European Union and Japan, it is nearly impossible to find genetically modified foods, largely because laws require labeling, said William K. Hallman, director of the Food Policy Institute at Rutgers University. "No one wants to carry products with such a label," he said. "The food companies figure that consumers won't buy it."

There is nothing to stop salmon producers or food makers in the United States from voluntarily labeling their products as genetically engineered - except a fear of rejection in the marketplace, Hallman said. "I don't know of a single company that does that," he said.

The FDA maintains it can only require labeling if a genetically engineered food is somehow different from the conventional version - if it has an unusual texture, taste, nutritional component or allergen, for example.

Although some consumer advocates maintain there are important differences, the agency's scientists have already said they see no "biologically relevant" variations between the AquAdvantage salmon and traditional salmon.

Consumers could be certain of getting the non-modified version if they bought salmon labeled as "wild," but most salmon consumed in this country is farmed.

Ever since the FDA approved the first genetically altered material for use in food in 1992, when Monsanto developed a synthetic hormone injected into cows to increase milk production, the agency has held that it cannot require food producers to label products as genetically engineered.

In the intervening years, the use of genetically engineered crops has skyrocketed; 93 percent of this year's soybean crop is genetically engineered, according to the U.S. Agriculture Department.

Byproducts of those crops - soy lecithin, for example - are found in thousands of processed foods from chocolate bars to breakfast cereal; none is labeled as containing genetically modified ingredients.

### **No 'Hormone Free' either**

The labeling matter is further complicated because the FDA has maintained a tough stance for food makers who don't use genetically engineered ingredients and want to promote their products as an alternative. The agency allows manufacturers to label their products as not genetically engineered as long as those labels are accurate and do not imply that the products are therefore more healthful.

The agency warned the dairy industry in 1994 that it could not use "Hormone Free" labeling on milk from cows that are not given engineered hormones, because all milk contains some hormones.

It has sent a flurry of enforcement letters to food makers, including B&G Foods, which was told it could not use the phrase "GMO-free" on its Polaner All Fruit strawberry spread label because GMO refers to genetically modified organisms and strawberries are produce, not organisms.

It told the maker of Spectrum Canola Oil that it could not use a label that included a red circle with a line through it and the words "GMO," saying the symbol suggested that there was something wrong with genetically engineered food.

"This to me raises questions about whose interest the FDA is protecting," said Rep. Dennis J. Kucinich (D-Ohio), who has introduced legislation that would require labeling for genetically engineered food. "They are clearly protecting industry and not the public."

One state with a sizable salmon fishing industry - Alaska - passed a law in 2005 that requires labeling of any genetically engineered fish sold there.

"One side of the argument says let's give consumers sovereignty over their food choices," Hallman said. "The other says we've done the science on this and it's no different, so if we put a label on it, we're implying it's somehow risky and that's like government imposed false advertising."

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## Frankenfish a disaster for Alaska salmon

**COMPASS: Other points of view**

By DAVE KUBIAK

(02/07/11 19:48:12)

Alaska Sens. Mark Begich and Lisa Murkowski are on the right track opposing the approval of transgenic salmon, or "Frankenfish," on at least two levels: economic and biological.

On the economic level, the approval of Frankenfish will have huge potential impacts on Alaska's wild salmon markets, which are at this point still recovering their profitability from the setbacks of the Exxon Valdez spill, which caused a huge loss of market share to farmed salmon. Yes, it takes that long to recover your market after having it torpedoed by an oil spill or by the confusion over the safety of a product. Confusion over safety and the inconsistent labeling of fish as to origin, species, or provenance leads consumers to buy something else, like chicken.

Alaska's salmon is a huge part of our state's economy, with hundreds of millions of dollars invested in boats, gear, processing plants, and other infrastructure. Guarding against Frankenfish is important to Alaska.

On the biological level, Frankenfish, if approved as the first transgenic agricultural product, will have far-reaching and unknown consequences for nature and for consumers. Mixing the genes of Atlantic salmon with that of an eelpout to promote accelerated growth (10 times faster than normal) is an "Island of Dr. Moreau" experiment that deserves much more scrutiny for the health of our environment and for the well being of consumers.

We have heard of the various doctored chemicals imported in foods and medicines, of the dangers of plasticizers in our bottles and food containers; what we do not need now are unknown and unproven biologicals in our food supply. Approval of Frankenfish will take us into the world of experimentation on new and recombined growth enzymes and genes; we need assurance that these biological compounds will not lead to effects on human health.

We are assured by the developer that these fish, so engineered, are such freaks of nature that they cannot survive in the wild, and yet we are supposed to accept them as wholesome food.

Support Sens. Begich and Murkowski in blocking approval of transgenic Frankenfish for Alaska's economic and public health.

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Dave Kubiak is a former Kodiak salmon fisherman and current chairman of the Alaska Marine Conservation Council.

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# Bloomberg Businessweek

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AQUACULTURE September 23, 2010, 5:00PM EST

## This Genetically Altered Salmon Is No Fish Story

Inching toward FDA approval, AquaBounty's mega-fish stir critics

By Molly Peterson

For 15 years, AquaBounty Technologies has tried to win U.S. approval to sell a genetically modified salmon that can reach full size up to twice as fast as its naturally occurring brethren. Now the effort by the Waltham (Mass.) company may be drawing to a close. U.S. Food and Drug Administration advisers last week held what may be the agency's final hearing on whether AquaBounty's salmon is safe to eat.

The FDA hasn't set the timing of a final decision. Its staff, though, has already agreed that the meat from the altered fish is safe and has no biologically relevant differences from that of the naturally occurring variety. So AquaBounty's fish finally may be headed for American kitchens. FDA approval could make the salmon the first in a series of animals with mix-and-match DNA that have the potential to change the U.S. food chain.

AquaBounty's Atlantic salmon contain a growth gene implanted from another variety of salmon that's activated by DNA from an eel-like creature called the ocean pout. The altered fish can grow to "market weight" of as much as 13 pounds in two or three years, compared with three to four years required for natural salmon, says Chief Executive Officer Ronald L. Stotish.

The company would sell its AquAdvantage brand salmon eggs to fish farms isolated from the ocean that then could see their catch reach supermarkets in about two years. Stotish says the enhanced fish could "increase the availability of a high-quality product that is indistinguishable from the traditional food."

Not everyone is firing up their grills just yet. Groups opposed to genetically modified foods on Sept. 16 held a protest in Washington. "Today it's a fish that we're talking about. But very soon it will be genetically engineered pigs, chicken, and our beloved cows," Ben & Jerry's CEO Jostein Solheim told protesters.

Critics say they're particularly miffed that the FDA is reviewing AquaBounty's altered fish as a veterinary drug rather than creating a new review process for gene-altered foods. FDA spokeswoman Siobhan DeLancey says the genetic material used in the AquaBounty fish meets the statutory definition of a veterinary drug because it alters the structure and function of the animal. She says veterinary drug approval is stringent: "The review of the AquAdvantage salmon, conducted under that process, includes a rigorous analysis of food safety and application of a stringent safety standard: 'reasonable certainty of no harm.'"

The FDA's decision, critics say, allows some testing data reviewed by regulators to be kept confidential, as trade secrets. "They're obviously using this veterinary designation to keep the data confidential," says Wenonah Hauter, executive director of Food & Water Watch, an environmental and food-safety group in Washington. "I think they're afraid of the public reaction."

Alaska Senators Mark Begich and Lisa Murkowski, whose state harvested 163 million commercial salmon last year, are also against AquAdvantage. "Let's call this genetically engineered fish for what it is: Frankenfish,"

Begich said in a statement. "Approval of genetically modified salmon, the first such hybrid to be considered for human consumption, is unprecedented, risky, and a threat to the survival of wild species."

The modified fish, all female, are sterile, so they can't reproduce with regular salmon, Stotish says. "People who take the time to look" at the regulatory data "will satisfy themselves that the FDA has taken a very cautious, very robust regulatory approach," he says.

Stotish says 97 percent of the total tonnage of salmon now consumed in the U.S. is imported. Almost 427,000 tons, valued at \$1.39 billion, was imported last year from countries led by Chile, Canada, and Norway, according to Agriculture Dept. data. Although he says it's too early to project the sales potential of AquaAdvantage eggs, Stotish says the fast-growing salmon could help domestic fisheries gain a larger share of the market.

The genetically engineered salmon eggs are produced at an AquaBounty facility in Prince Edward Island, Canada, and the fish are grown to market weight at an AquaBounty farm in Panama. If the FDA approves the aquaculture company's salmon, another company would sell the Panama-grown fish in the U.S., Stotish told reporters at a Sept. 20 FDA advisory panel meeting. He declined to identify the company because the product hasn't been approved yet. "AquaBounty does not plan to be in the fish business," he said. "We're a technology company."

***The bottom line:*** Although genetically modified crops have been used for 20 years, AquaBounty's gene-altered salmon is facing fierce scrutiny and protests.

*Peterson is a reporter for Bloomberg News.*

✕ [Click here to find out more!](#)

## Labeling Genetically Engineered Food: The Consumer's Right to Know?

Carolyn Raab and Deana Grobe  
Oregon State University

A statewide survey assessed Oregon voters' reasons for supporting or opposing a November 2002 ballot measure requiring labeling of genetically engineered (GE) foods. Of the 499 who voted on the measure, 34% supported labeling and 55% opposed it. Women, urban dwellers, and households with environmental organization membership tended to favor labeling. Reasons behind voting decisions varied widely. Consumers' right to know was a major reason for support. Cost was a major concern of the opposition. A higher percentage of those who favored labeling was "not at all likely" or "not too likely" to purchase GE-labeled food.

**Key words:** consumer attitudes, food, genetically engineered, genetically modified, labeling, likelihood to buy, Oregon ballot measure, organic.

Do consumers have the right to know whether the food they are buying has been genetically modified? Traditional crossbreeding has created genetically modified crops for many years. Genetic engineering now makes it possible to modify individual genes more precisely in order to grow crops with desired characteristics (Institute of Food Technologists, 2000). These genetically engineered (GE) foods began to appear in the marketplace in the mid-1990s—unbeknownst to most consumers.

Proponents of genetic modification in agriculture claim that it is a safe, valuable tool for efficiently producing more food (Jaeger, 2002). Critics claim that the safety of genetically modified foods for human health and the environment is unproven. These issues have led to questions about consumers' right to know what is in their food and how best to make this information available to them.

Labeling of biotech foods in the United States has been controversial (Korwek, 2000). Such labeling is required in the European Union and several other countries (Carter & Gruère, 2003; Jaeger, 2002; McCullum, 2000). The US Food and Drug Administration (FDA) does not require such labeling unless genetically modified products differ significantly from their traditional counterparts. Proposed FDA guidelines for voluntary labeling have not yet been finalized (Tegene, Huffman, Rousu, & Shogren, 2003). Some have suggested that voluntary labeling could increase industry credibility and consumer acceptance (Brown & Ping, 2003).

### GE Labeling Issues in Oregon

Surveys have shown that consumers want genetically engineered food to be labeled (Brown & Ping, 2003;

Hoban & Kendall, 1993; Nestle, 1998). Consumers' desires to make informed decisions about food purchases have made the biotechnology food labeling issue an important public policy concern. Labeling genetically modified food presents major challenges for policymakers, however (Carter & Gruère, 2003). The state of Oregon has been in the forefront of this debate.

In November 2002, Oregonians voted on a ballot measure that would have required labeling of genetically engineered foods sold or distributed in or from Oregon (State of Oregon, 2002). Ballot Measure 27 required labels on all foods containing at least 0.1% of genetically modified ingredients. Any foods grown or distributed in Oregon for human or animal consumption were affected. The measure defined *genetically engineered* as "grown, manufactured, processed or otherwise produced or altered with techniques that change the molecular or cell biology of an organism by means or in a manner not possible under natural conditions or processes, including but not limited to recombinant DNA techniques, cell fusion, micro-and macro-encapsulation, gene deletion and doubling, introducing a foreign gene, and changing the positions of genes." Furthermore, the measure's definition of genetic engineering excluded "breeding, conjugation, fermentation, hybridization, in-vitro fertilization and tissue culture processes" (State of Oregon, 2002).

Proponents of the ballot measure (Citizens for Safe Food) argued for the consumers' right to know. They questioned whether safety to human health and the environment had been proven. Opponents (Coalition against Costly Labeling Law) raised concerns about potential costs (including the impact on farmers), as reflected in the media campaign.



FROM THE OFFICES OF...  
SENATOR LISA MURKOWSKI & SENATOR MARK BEGICH  

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ALASKA

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**FOR IMMEDIATE RELEASE**  
January 31, 2011

**Senators Introduce Legislation Banning “Frankenfish”**  
***Effort to stop genetically-engineered salmon protects Alaska fish***

U.S. Senators Mark Begich (D-Alaska) and Lisa Murkowski (R-Alaska) today formally introduced legislation to ban genetically-engineered (GE) salmon. The legislation, and a companion bill that would require labeling of GE fish, are in response to a proposal by AquaBounty Technologies currently under consideration by the Food and Drug Administration (FDA).

“Frankenfish threatens our wild stocks, their habitat, our food safety, and would bring economic harm to Alaska’s wild salmon fishermen,” Begich said. “Genetically-modified salmon, the first such hybrid to be considered for human consumption, is risky, unprecedented and unnecessary.”

“I am strongly opposed to the FDA approval of genetically engineered salmon. It is completely irresponsible for the FDA to even consider this action without evaluating the impacts on Alaska’s wild salmon fisheries,” **Murkowski** said. “The FDA has not studied the environmental effects, let alone the economic impacts on the salmon and seafood markets that would result from approval.”

Today’s bill introduction is actually a reintroduction of legislation Sen. Begich sponsored and Sen. Murkowski co-sponsored in the last Congressional session. The FDA has not indicated when it will make a decision on the AquaBounty proposal, and the senators are hoping to move the legislation quickly.

In September, Begich and Murkowski were among a group of ten senators who sent a letter to the FDA questioning the review process and the safety of a genetically-engineered animal for human consumption. The FDA is considering AquaBounty’s proposal to produce a hybrid

Atlantic salmon modified with a Chinook salmon growth gene and an antifreeze gene from an eel-like fish, the ocean pout.

In addition to Begich and Murkowski, the bill to ban GE fish is co-sponsored by Sen. Patty Murray (D-Washington) and the bill requiring labeling, should GE fish get approved, is co-sponsored by Sen. Murray and Sen. Ron Wyden (D-Oregon).

###

# FDA holds public hearing on the labeling of food made from AquAdvantage Salmon

Source: The Acta Group, L.L.C. and The Acta Group EU, Ltd

On September 21, 2010, the U.S. Food and Drug Administration (FDA) held a public hearing on the issue of labeling food made from the genetically engineered (GE) fish AquAdvantage Salmon, an Atlantic salmon produced by AquaBounty Technologies, Inc. The purpose of this hearing was to present the relevant legal principles for food naming and labeling, and describe information made available prior to the hearing about characteristics of AquAdvantage Salmon (e.g., the chemical composition and standardized methods used to identify species in the market place) that may be relevant to food naming and labeling. The FDA sought comment on the application of the relevant food labeling principles to products that are made from AquAdvantage Salmon. The FDA's August 2010 background document is available online.

According to the FDA, the following five key principles for labeling foods are applicable to the issue of labeling foods made from GE animals, such as AquAdvantage Salmon:

- Food labeling that is false is prohibited;
- Food labeling that is misleading is prohibited, particularly in light of material facts about the product;
- Voluntary labeling about production methods is allowed, as long as the labeling is not false or misleading;
- The label must include a name that accurately describes the basic nature of the food; and
- FDA cannot require additional labeling about production methods, unless it is necessary to ensure that the labeling is not false or misleading.

The FDA sought input on two issues:

- Which facts about the AquAdvantage Salmon seem most pertinent for FDA's consideration of whether there are any 'material' differences between foods from the GE salmon and foods from other Atlantic salmon? The FDA asked stakeholders to keep in mind that the use of genetic engineering does not, in and of itself, constitute a 'material' difference under the law.
- If the FDA determined there are 'material' differences, how would the differences be described on a food label in a way that is truthful and non-misleading? FDA noted that it is the difference in composition, or in functional, organoleptic, or other material properties that must be described, not the underlying methods of production.

Speakers presented many comments to and asked questions of the FDA panelists, expressing their views for and against labeling the GE AquAdvantage Salmon. Some of the views shared included:

- The safety of GE foods;
- The difference in taste of GE foods versus non-GE foods;
- Endogenous allergens in fish;
- Country of origin labeling;
- Lack of adequate means to assess the origin of food;
- Uses in modern agriculture to increase productivity;
- Absence labeling;
- Relationship of material fact to nutritional value;
- Food ingredient analysis;
- Labeling as a risk management tool;
- Proper safety assessments;
- Food ingredient concerns;
- Environmental impact associated with production;
- Use of sound science as basis for regulation;
- Cost to consumers for a mandatory label;
- Examples of previously released GE foods; and
- Emphasis on food surveys to determine consumer opinion on labeling.

The FDA noted that the Veterinary Medicine Advisory Committee (VMAC) planned a separate public meeting to consider issues regarding the safety and effectiveness of the new drugs that are the subject of the new animal drug application (NADA) concerning AquAdvantage Salmon. If the FDA approves the NADA, public comments from the September 21 hearing on labeling of food from AquAdvantage Salmon will assist the FDA in the application of its food labeling principles. These principles will determine if the FDA should require labeling for such food, beyond that required for food from other varieties of Atlantic salmon.

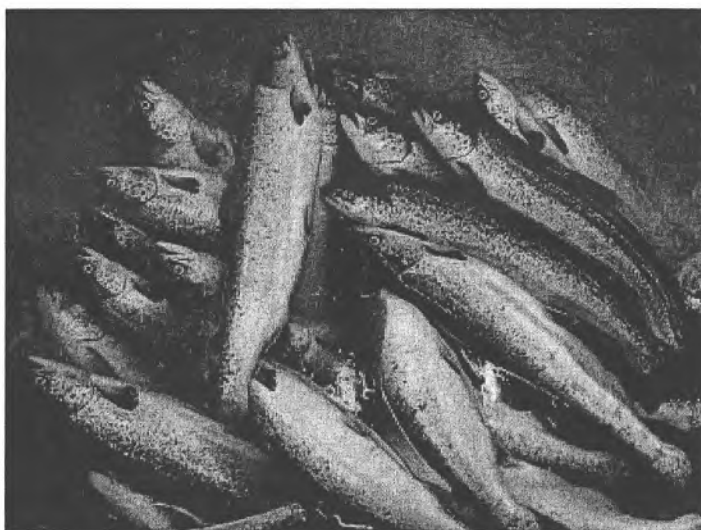
# Canadian 'Frankenfish' Named One of 2010 Top Inventions

## FDA could soon approve genetically modified salmon, lawsuit threatened

By Joan Delaney  
Epoch Times Staff

*Last Updated:* Dec 30, 2010

*Created:* Dec 30, 2010



Salmon wait to be processed at a fish factory in Chile. A controversial fast-growing genetically engineered salmon developed in Canada could soon be approved for sale in the U.S. (Francisco Negroni/AFP/Getty Images)

Administration (FDA) to sell the salmon in the U.S. If it gets the green light, the salmon, called AquAdvantage, will be the first GE animal ever approved for human consumption.

AquaBounty engineered Atlantic salmon to grow faster by inserting a growth hormone from Chinook salmon and genetic material from the eel-like ocean pout, which can survive in extremely cold waters. The technology was developed by scientists at Newfoundland's Memorial University.

"The problem is that salmon make bad farm animals; it takes 3 lb. (1.36 kilos) of feed to grow 1

A controversial fast-growing genetically engineered salmon developed in Canada has been named one of the 50 best inventions of 2010 in the online version of Time Magazine.

U.S. biotech company AquaBounty Technologies Inc.'s GE salmon—dubbed "Frankenfish" by environmentalists—could soon be approved for sale in the U.S.

AquaBounty plans to produce the GE salmon eggs at its facility on Prince Edward Island, then ship them to Panama to be grown and processed in controlled facilities.

The company is currently seeking approval from the Food and Drug

lb. (.45 kilo) of salmon,” Time said. “AquAdvantage Atlantic salmon can grow twice as fast, making them easier to farm.”

But opposition to the transgenic salmon—from environmental and consumer groups, food safety advocates, and commercial and recreational fisheries associations, among others—has been growing on both sides of the border.

Just last week, the U.S. chapter of Trout Unlimited said it is prepared to take legal action if the FDA approves AquAdvantage for sale.

Trout Unlimited

CEO

Chris

Wood

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- [‘Frankenfish,’ Genetically Modified Salmon, Face Review by FDA Panel](#)

says the FDA is not equipped to estimate the environmental risk posed by GE animals and doesn’t have any fisheries scientists—“and that’s who we need looking at this now.”

“We are not a litigious organization, but we are just so profoundly concerned that while the FDA may have done a great job in terms of looking at the potential impacts on human health of genetically modified salmon, the FDA is patently unqualified to be able to look at the potential environmental effects of allowing these fish to be brought to market.”

## ‘Enviropig’ Next?

The FDA declared in September that the genetically altered salmon are safe to eat and “are not expected to have a significant impact” on the environment.

AquaBounty has said there will be tight regulations around marketing the salmon. But that’s not enough, says Wood.

“Once these get on the market and other countries get a hold of them and other companies get a hold of them, there’s no guarantees and there’s no assurances or safeguards that they won’t be released into the environment, either inadvertently or intentionally.

“We want to see the affects of that almost inevitability very carefully studied and researched before the government makes a decision.”

Biotech opponents in Canada fear that if AquaBounty’s salmon is approved for the U.S. market, Canadians will be the next to find unlabelled GE salmon on their store shelves—followed by the GE “Enviropig” engineered by scientists at the University of Guelph. The university has asked Health Canada to approve Enviropig for human consumption.

A coalition representing fisheries and oceans conservation, environmental, and social justice groups—60 organizations in all—is working to block the GE salmon completely in Canada.

The coalition has released a statement of

*‘The consequences of an accident are so huge that the risks are just*

“categorical objection” to the raising of GE fish and fish eggs and has called on Environment Minister John Baird to take action to prevent the eggs from being produced in Canada.

*too big to consider releasing this GE salmon.’—Lucy Sharratt*

Lucy Sharratt of the Canadian Biotechnology Action Network calls the technology dangerous and says the GE salmon pose a “profound threat” to wild fish if they escape.

“There’s always going to be a risk, and the consequences of an accident are so huge that the risks are just too big to consider releasing this GE salmon. Consumers don’t want it. Even the aquaculture industry doesn’t want it. So it’s not wanted and yet it represents a huge risk to an endangered wild fish population.”

## Minimal Risk of Escape

AquaBounty, which does not yet have permission from Environment Canada to commercially produce its salmon eggs in P.E.I., says the likelihood of escape is minimal due to stringent containment measures at its land-based facilities in both P.E.I. and Panama.

If an accidental escape did occur, “environmental conditions at the facilities are such that survival of the organisms would be highly unlikely,” the company said in its Environmental Risk Assessment.

“We believe the economic and environmental benefits of our salmon will very effectively help to meet the demand for food from the growing world population,” said Ronald Stotish, president and CEO of AquaBounty, in an August press release.

Ruth Salmon, spokeswoman for the Canadian Aquaculture Industry Alliance, says the aquaculture industry doesn’t support producing genetically engineered salmon for human consumption.

“We have done quite a bit of research and the market doesn’t want [GE salmon], our customers don’t want it,” Salmon told the Vancouver Sun.

“The aquaculture industry knows that if genetically engineered salmon are approved, consumers will start rejecting farmed salmon as a means of avoiding genetically engineered salmon,” says Sharratt.

“There’s [Related Articles](#)

going to be a huge consumer backlash

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and it’s the aquaculture industry that’s going to feel that when consumers stop buying farmed salmon.”

A U.S. survey conducted in September found that, overall, 78 percent of adults believe the FDA

should not approve GE salmon for human consumption, compared to 16 percent who want to see it approved.

A group of 12 U.S. organizations, including the Union of Concerned Scientists, Greenpeace, and the Ocean Conservancy, has sent a letter to President Barack Obama and the FDA demanding that the agency conduct a rigorous environmental impact study before deciding whether to approve the GE salmon.

# United States Senate

WASHINGTON, DC 20510

November 17, 2010

The Editor  
*Time*  
Time & Life Building, Rockefeller Center  
New York, NY 10020-1393

Via email to: [letters@time.com](mailto:letters@time.com)

To the Editor:

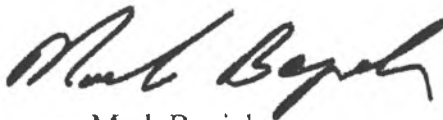
*Time's* editors must have been watching too many mad scientist movies if they consider genetically-engineered salmon among the 50 best inventions of the year (Nov. 22, page 73).

Despite the supposed advantage of growing twice as fast as wild salmon, serious concerns remain about the environmental and human health impacts of these gene-spliced fish. There are glaring deficiencies in the Food and Drug Administration's closed-door review process and public opposition to eating these creatures is so strong proponents are fearful of labeling their product what it is: genetically-engineered.

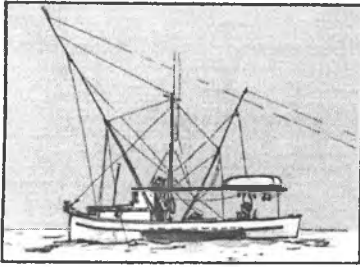
Want more salmon? Here's a better idea: protect its natural habitat, maintain water quality and manage wild stocks for sustainability. That's what Alaska has done for over 50 years and now returns of wild salmon are at historically high levels. And wild salmon taste a lot better than anything you'll ever cook up in a laboratory.

Let's leave "Frankenfish" on the operating table and not the dinner table.

Sincerely,



Mark Begich  
United States Senator



## **Alaska Trollers Association**

130 Seward #205  
Juneau, AK 99801  
(907) 586-9400 phone  
(907) 586-4473 fax

February 3, 2011

Representative Steve Thompson, Chairman  
House Fisheries Committee  
Alaska State Legislature  
Juneau, AK 99811

### **RE: HJR 8 Opposing Genetically Engineered Salmon**

Dear Representative Thompson and Committee Members:

The Alaska Trollers Association (ATA) strongly supports HJR 8, which encourages Congress to ban the sale of genetically engineered (GE) salmon in the United States; comply with consultation requirements, as defined in the Food and Drug Administration Amendments Act of 2007 (FDA); and, requires labeling should the nation allow the sale of GE salmon.

ATA represents hook and line commercial salmon fishermen. Our members take quite seriously the job of delivering a wholesome, high quality product to market and are firmly committed to sound science underpinning the decisions made regarding the food people eat. ATA is also concerned about the health of fishing communities, most of which have already suffered the negative impacts of seafood markets glutted with farmed fish.

ATA strongly opposes the genetic engineering of seafood and has called on FDA to deny approval of these engineered animals. To date, FDA has failed to conduct the appropriate studies to prove the claim that this product, and how it will be raised, will ultimately be safe for human health and the environment. Despite that fact, FDA has signaled that the product may be approved. Therefore we are also compelled to say that our members strongly support mandatory labeling to distinguish GE salmon if it ever should reach the marketplace. We are proud that Alaska has already taken action to support labeling for such products and we support strengthening and enforcing the existing law.

Fishermen are particularly alarmed by the cavalier approach the nation has taken on the issue of genetically engineered foodstuffs. FDA is treating the approval of genetically engineered salmon as if it were a drug. This has shrouded the process in secrecy, in part to protect the patent rights of the developers. The failure of our country to vision a transparent approval process and strict regulatory program for genetically engineered animals/foods is shameful and potentially harmful.

It is already well documented that when it comes to safe food production and GE, the jury is out amongst the scientific community. FDA's own veterinary advisory committee suggested that the science presented was incomplete, particularly if these fish will be raised outside of the two test farms studied and under full scale production scenarios. We can be certain this is the goal.

While FDA and industry backgrounders try to calm the public by explaining that these fish will be just like any other Atlantic salmon, that's simply not true. Once you allow an organism to be modified, it becomes different and the level of risk changes, period. FDA's own scientists pointed that out during the 1990s debate on FDA's policy on GE plants. GE salmon could pose enhanced allergy risks to consumers. This issue lacks robust study and is not well-understood by the consuming public.

Those of us in the seafood industry know far too well that there exists a great deal of confusion when it comes to the seafood market. Engineered salmon certainly aren't like any other salmon, yet the public could easily become confused about which fish are modified and which are not, and opt out of salmon altogether if they fear they are not safe. Our industry could bear a direct cost if this happens.

It appears that FDA and the nation are more than willing to place the burden of proving or disproving food safety on either a multi-national industry that stands to gain financially from GE salmon; or the smaller seafood industry that stands to lose by being overwhelmed by increased farmed production or consumer fears about salmon; or, perhaps even the public themselves if problems arise.

While FDA might not currently believe that GE salmon is markedly different, we have to wonder what other countries think, and why, since so many of them have strongly disagreed with the US on this and other policy questions swirling around GE foods. While current trade agreements and the tendency to lean towards agency discretion may be forcing the hand of the courts and nations, there is obviously no consensus amongst scientists on the matter of GE food and policy. In the court of public appeal, we suggest most people do believe GE salmon is different, and most aren't certain it's safe, therefore, if approved, it should be labeled.

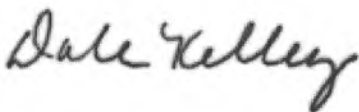
Labeling of GE foods boils down to one of the most fundamental of human needs and rights –access to wholesome foods and information about how they are produced. While the GE salmon may ultimately prove safe, there is no doubt that it is unlike any other salmon available today. It is a processed food at its most basic level, and should be labeled accordingly, particularly when no independent science exists to prove that it is safe. Such a label is not misleading, nor is it in any way false, it is simply telling the consumer the truth about a type of food that until just a few years ago was inconceivable. People should have the right to choose.

Furthermore, there are many reasons beyond food safety that people may choose to avoid GE foods. Social, cultural, religious, and other factors all have a role in food selection. Respect for those choices can also be accomplished through labeling.

While the use of genetic engineering may be appropriate and beneficial for a variety of purposes, such as medical advancement, it does not appear that the science exists to underpin decisions with regard to what, if any, genetically engineered foods belong in the food chain and environment. We hope you will agree, and vote to support HJR8.

Thank you for considering ATA's point of view. Please let me know if I can answer questions on ATA's position or otherwise be of assistance as you work through this matter.

Best regards,



Dale Kelley  
Executive Director

## Southeast Alaska Fishermen's Alliance

9369 North Douglas Highway

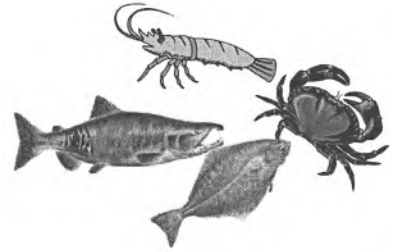
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February 10, 2011

Representative Steve Thompson, Chairman  
House Special Committee on Fisheries  
Alaska State Legislature  
State Capitol, 120 Fourth Street  
Juneau, AK 99801-1182

Dear Chairman Thompson and Committee Members,

RE: Support HJR 8

Southeast Alaska Fishermen's Alliance (SEAFA) supports HJR 8, a resolution urging FDA to deny an application to sell genetically engineered salmon in the US and requiring product labeling if the product is approved.

SEAFA has been in opposition to genetically engineered fish since the beginning of the permit process in approximately 2000. As you know the process to consider the application has been flawed as the FDA only looked at the aspect if the fish were safe for human consumption but failed to consult adequately with NMFS. Genetically engineered fish must be considered in light of the effect to the environment as well much as you would evaluate the effect of an invasive species.

Salmon is an important resource in the State of Alaska for commercial, personal use, subsistence, and sport fishermen and approval of genetically modified salmon into the environment and market place can be damaging. SEAFA members fully support the House Joint Resolution 8 and urges a speedy approval by the Alaska State Legislature.

Sincerely,

A handwritten signature in black ink that reads "Kathy Hansen". The signature is written in a cursive style and is followed by a long horizontal line.

Kathy Hansen  
Executive Director



**Chris Wood**  
*Chief Executive Officer*

January 6, 2011

Representative Scott Kawasaki  
Alaska State Capitol  
Juneau, AK 99801

Dear Representative Kawasaki:

On behalf of Trout Unlimited's 140,000 members nationwide, I would like to thank you for formally opposing AquaBounty's proposal to produce and distribute genetically modified salmon in the U.S. We commend you on your leadership and for ensuring that Alaska's wild fish and fisheries are protected from potentially irreversible threats.

As you know, AquaBounty Technology's proposal to the U.S. Food and Drug Administration is concerning for multiple reasons. Trout Unlimited is particularly concerned about the Food and Drug Administration not properly investigating the potential environmental consequences to wild stocks when genetically modified fish escape into the wild. That is why we support your move to ban the production of genetically engineered fish in Alaska's waters as a way to ensure that Alaska's salmon fisheries are not compromised by this experimental technology. It is encouraging to see Alaska's lawmakers continue to make wild fish a priority and to protect this sustainable and renewable resource from harmful industries and actions.

Trout Unlimited has been working for several years with salmon retailers, restaurants and commercial fishermen to promote the sustainable harvest of wild salmon from places such as Alaska's Bristol Bay (see [www.whywild.org](http://www.whywild.org)). Our focus is on maintaining productive habitat that supports abundant salmon runs, sustainable fisheries, and healthy communities. Our work has helped build public awareness so that salmon consumers around the country can make informed choices that support our nation's sustainable salmon fisheries. Having genetically engineered salmon on grocery store shelves and restaurant menus without proper labeling would create confusion among salmon consumers, making it more difficult for them to make an educated decision. Lack of labeling could also discourage consumers who are opposed to genetically modified fish from buying salmon at all, thus impacting Alaska's salmon fishing industry and communities. Your proposed bill to require labeling of any genetically modified and farmed fish sold in Alaska will enable Alaskan consumers to continue making informed decisions when they purchase salmon and the ability to vote with their dollars for wild Alaska salmon.

Alaska has long been the leader when it comes to sustainable fishery management, and so we are pleased to see Alaska continue to protect the ecological and economic health of its wild fisheries. We thank you again for your work on this important issue and we look forward to working with you, the Alaska Legislature, and the Alaska Congressional Delegation to ensure that Alaska's wild salmon and sustainable fisheries are not compromised by the commercial production of genetically engineered fish. Please feel free to contact me or Elizabeth Dubovsky in our Juneau office if you have any questions about our work ([edubovsky@tu.org](mailto:edubovsky@tu.org) / 907.586.2588).

Sincerely,

Chris Wood

Cc: Senator Mark Begich  
Senator Lisa Murkowski  
Congressman Don Young