

SCOMM

10:7



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

June 9, 1980

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

Mr. Murray Walsh, Coordinator
Office of Coastal Management
Pouch AP
Juneau, Alaska 99811

Dear Murray,

Enclosed herewith are the files related to the reimburseable services agreement between the Senate and House Community and Regional Affairs Committee Local Government Study 1979 and the Division of Policy Development and Planning, Office of Coastal Management.

The required products of the RSA and the corresponding documents are as follows:

- Sub-Task 1 - Work Program/Local Government Study
July, 1979
- Sub-Task 2 - See "Reports" Folder
- Sub-Task 3 - Local Government Study/1979
Local Government Study/Final Report
- Sub-Task 4 - Legislative Package
- Sub-Task 5 - A Final Report Prepared by the Joint
Senate and House Community and Regional
Affairs Committee Local Government Study
- Sub-Task 6 - General applicability of findings re
coastal management planning and imple-
mentation covered throughout Study
reports
- Sub-Task 7 - See "Legislative Package" Folder

Additional background materials for the Study as well as tapes of the public hearings and statewide teleconference on legislative package are filed with the Senate Community and Regional Affairs Local Government Study 1979 Interim Study file. Background and tapes of public hearings on the specific bills in the legislative package are filed with the Senate and House Community and Regional Affairs Committee files for 1980. These are available through the Legislative Library.

Again, our thanks for the cooperative assistance of both you and your staff during the Interim Study and the Legislative Session. Your expert testimony and the open and willing cooperation with Community and Regional Affairs Committee members and staff were most helpful. We look forward to working with you in the future.

Yours truly,

A handwritten signature in cursive script, appearing to read "Bill".

Rep. Bill Parker
Chairman, House C&RA

PLEASE NOTE: THE FOLLOWING PAGES WERE TREATED
AS A UNIT IN THE ORIGINAL DOCUMENT.



Official Business

Alaska State Legislature

House of Representatives

Committee on

Community & Regional Affairs

5/12/80

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Senator George Hohman
FROM: Senator Arliss Sturgulewski
Representative Bill Parker
RE: Joint Local Government Interim RSA from DPDP,
Office of Coastal Zone Management

Attached is correspondence relative to the Joint Local Government Interim RSA from DPDP, Office of Coastal Zone Management.

The pertinent point in the exchange of memoranda between the Chairmen of the Joint Local Government Study and administrative services is that the Chairmen indicated from the time the RSA was finalized that the Coastal Zone Management funds were to be expended after the legislative appropriation for the Study and that any unexpended portion of such monies would be returned to the Office of Coastal Zone Management. This intent was stated in memos and was restated verbally numerous times in communication with administrative services. Furthermore, there was no indication from administrative services that the requested direction from the Joint Committee was inadequate. And indeed, disbursements from the account continued into the legislative session. The fact that the RSA was not handled by administrative services in a bookkeeping manner which would have accommodated this request does not negate our commitment to the Office of Coastal Zone Management on this matter.

Therefore, we request that the \$12,000 undispersed by the Joint Committee be remanded back to DPDP, Office of Coastal Zone Management as per our agreement with that agency.

cc: Myrt Charney
Murray Walsh



Official Business

Alaska State Legislature

House of Representatives

Committee on

Community & Regional Affairs

4/18/80

Pouch V
State Capitol
Juneau, Alaska 99811

To; Myrt Charney, Executive Director
Legislative Affairs Agency

From: Senator Arliss Sturgulewski, Chairman
Senate Community & Regional Affairs
Rep. Bill Parker, Chairman
House Community & Regional Affairs

RE: Joint Local Government Interim RSA
from DPDP, Office of Coastal Zone
Management

Myrt,

It appears that there is a question related to the disposition of \$12,000 which remained in the Senate Community and Regional Affairs Interim budget and which had been allocated for use of the Joint House and Senate Community and Regional Affairs Committee Local Government Study conducted during 1979. It was our intent and direction that these funds be returned to the Division of Policy Development and Planning, Office of Coastal Management.

The history of the Reimbursable Services Agreement between OCM and Legislative Affairs Agency for \$25,000 can be reconstructed as follows. The documenting memos are attached.

1. A Reimbursable Services Agreement was approved on Sept. 14, 1979 between the Division of Policy Development & Planning, Office of Coastal Management and the Legislative Affairs Agency for services to be performed. Specifically, the RSA specified that public hearings would be conducted and staff services provided for the local government study. The amount of the RSA was \$25,000.
2. On September 26, 1979 a memo was sent to the Division of Administrative Services by staff of the Joint Committee indicating the intent of the Chairmen that funds appropriated by

the Legislative Council for the Interim Local Government Study be expended BEFORE the \$25,000 from the Office of Coastal Zone Management was to be expended.

3. Prior to the Second Session of the Eleventh Legislature, on January 11, 1980, the Division of Administrative Services was directed to encumber the \$25,000 to cover expenses incurred by the Joint Committee during the Interim for which billings had not been received by Administrative Services.
4. In early March the House and Senate C&RA Committees were advised that approximately \$12,000 remained in the Interim budget and that that amount could not be transferred back to the Office of Coastal Management as it did not specifically state on the RSA that any of the \$25,000 not expended by the Committee would be returned. Apparently, the bookkeeping procedure used in this instance was an increase in the appropriation granted to the Joint Committee instead of a reduction in the expenditures.

The Chairmen of the Committee would appreciate a resolution of the problem with the \$12,000 returned to the Office of Coastal Management.

STATE OF ALASKA
THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY

April 28, 1980

MEMORANDUM

TO : Senator Arliss Sturgulewski
Representative Bill Parker ✓

FROM : M. R. Charney, Executive Director *M.R.C.*

SUBJECT: Joint Local Government Interim RSA from DPDP,
Office of Coastal Zone Management

We have reviewed your memo of April 18 regarding the circumstances of the Community and Regional Affairs RSA.

You make four points regarding the subject for which our comments are directed as follows:

1. Agree with totally.
2. Our best recollection of the September 26, 1979 memo is that shortly after receiving that memo, Pat Costello was informed by committee staff to ignore the memorandum inasmuch as there had been a change of minds regarding the merging of funds. The best evidence of this is that, in fact, the funds were never merged as requested in Mrs. Gorsuch's September 26, 1979 memo. Perhaps there may have been a lack of communication at that time - since only one portion of the memo should have been ignored; however, we acted in the manner as we interpreted it.
3. Mrs. Gorsuch's memo of January 11, 1980 caused problems in two ways. First off, January 11 was the Friday prior to the session and the memo was not in my possession when both the Speaker and Senator Hohman (acting on behalf of Senator Tillion) met with me, individually, on January 12 to exercise their authority under Ch. 80, SLA 1979, page 51, to transfer all interim committee balances to other uses. Also contributing to the problem was that Title 37, as administered by the Department of Administration (as well as accepted accounting principles), dictates that encumbrances of funds may be made only for bonafide contracted obligations - not unsupported memo requests to encumber funds. In other words, we cannot encumber funds just because someone asks us to. There must be evidence of an obligation (contract, used TR, delivery order, etc.).

THE FOLLOWING DOCUMENT(S) MAY NOT FILM
LEGIBLY BECAUSE OF POOR QUALITY OF THE
ORIGINAL.

REIMBURSABLE SERVICES AGREEMENT

10-5K-115
RS 01-8042

The Div. of Policy Development & Planning, hereby request the following
Office of Coastal Management
services to be performed by the Legislative Affairs Agency

PROJECT OR PROGRAM TITLE: Alaska Coastal Management Program implementation

DESCRIPTION AND TERMS OF REIMBURSEMENT: to conduct public hearings and
provide staff services for the local government study.

(Attach additional information as required)

DATE COMPLETION REQUIRED: June 30, 1980

ACCOUNT CODE TO BE CHARGED: 01-48-6-019 CONTINUING FUNDS Yes
No

ESTIMATED COST OF PROJECT OR SERVICES REQUESTED

	ESTIMATE	ACTUAL
Planning, engineering, and supervision	\$ _____	\$ _____
Land acquisition and equipment	\$ _____	\$ _____
Construction	\$ _____	\$ _____
Other (itemize)	\$ _____	\$ _____
100 Personnel	\$ 5,000.00	\$ _____
200 Travel	\$ 20,000.00	\$ _____
	\$ _____	\$ _____
	\$ _____	\$ _____
TOTAL	\$ 25,000.00	\$ _____

NOTE: Requesting agency must submit an encumbrance document with this agreement.

I certify, based on the above estimate, that sufficient funds are available to pay this obligation and that the appropriation code to be charged has a sufficient balance to cover this obligation.

APPROVED: [Signature]
REQUESTING AGENCY

APPROVED: [Signature]
SERVICING AGENCY

DATE: Sept. 13 1979

DATE: 9/14/79

APPROVED: [Signature]
DEPARTMENT OF ADMINISTRATION

THE PRECEDING DOCUMENT(S) MAY NOT FILM
LEGIBLY BECAUSE OF POOR QUALITY OF THE
ORIGINAL



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:
LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Pat Costello
FROM: Marjorie Gorsuch *Marjorie Gorsuch*
DATE: 9/26/79
RE: Budget for Local Government Study

Pat,

Rep. Parker and Senator Sturgulewski have concurred in the decision that the House and Senate funds for the Local Government Study should be merged into one account. The combined House and Senate C&RA funding should be expended BEFORE the \$25,000 received from the Office of Coastal Zone Management is dispersed. Please continue to give us the monthly status of the Committee account.



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:
LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Sharron Sturrock
FROM: Marjorie Gorsuch
DATE: 1/11/80
RE: Budget

Sharon,

Please encumber the Senate C&RA Committee Budget with the \$25,000 RSA received from the Office of Coastal Zone Management and currently shown in the Senate Budget as not being encumbered.

PLEASE NOTE: THE PRECEDING PAGES WERE TREATED
AS A UNIT IN THE ORIGINAL DOCUMENT.

STATE OF ALASKA
THE LEGISLATURE
LEGISLATIVE AFFAIRS AGENCY

POUCH Y - STATE CAPITOL
JUNEAU ALASKA 99817
907-465-3600

April 28, 1980

MEMORANDUM

TO : Senator Arliss Sturgulewski ✓
Representative Bill Parker

FROM : M. R. Charney, Executive Director *M.R.C.*

SUBJECT: Joint Local Government Interim RSA from DPDP,
Office of Coastal Zone Management

We have reviewed your memo of April 18 regarding the circumstances of the Community and Regional Affairs RSA.

You make four points regarding the subject for which our comments are directed as follows:

1. Agree with totally.
2. Our best recollection of the September 26, 1979 memo is that shortly after receiving that memo, Pat Costello was informed by committee staff to ignore the memorandum inasmuch as there had been a change of minds regarding the merging of funds. The best evidence of this is that, in fact, the funds were never merged as requested in Mrs. Gorsuch's September 26, 1979 memo. Perhaps there may have been a lack of communication at that time - since only one portion of the memo should have been ignored; however, we acted in the manner as we interpreted it.
3. Mrs. Gorsuch's memo of January 11, 1980 caused problems in two ways. First off, January 11 was the Friday prior to the session and the memo was not in my possession when both the Speaker and Senator Hohman (acting on behalf of Senator Tillion) met with me, individually, on January 12 to exercise their authority under Ch. 80, SLA 1979, page 51, to transfer all interim committee balances to other uses. Also contributing to the problem was that Title 37, as administered by the Department of Administration (as well as accepted accounting principles), dictates that encumbrances of funds may be made only for bonafide contracted obligations - not unsupported memo requests to encumber funds. In other words, we cannot encumber funds just because someone asks us to. There must be evidence of an obligation (contract, used TR, delivery order, etc.).

Sen. Sturgulewski
Sen. Parker
April 28, 1980
Page - 2

4. I am unaware who gave you this information, but as of January 13, 1980 when the interim ended, no interim committee had any balance remaining, officially. Some of the paper work may have been still in process, but, in fact, all balances as of January 13 were transferred to other activities by authority of Ch. 80, SLA 1989, page 51.

Accordingly, there is nothing I can do to assist you. The Council has even taken the authority to make correcting transfers away from me. The only means of transferring money back to the Department of Community and Regional Affairs at this time would be by Council action.

You should also be aware that Legislative Finance advises us that Coastal Zone Management lapsed over \$200,000 last fiscal year, which may indicate that they really don't need the money.

cc: Sen. George H. Hohman, Jr.

MEMORANDUM

*Done for
for study*

TO: Jay S. Hammond, Governor
State of Alaska

DATE: October 29, 1979

FILE NO: RP 80-117

TELEPHONE NO:

FROM: Ronald D. Lehr, Director
Division of Budget & Management
Office of the Governor

SUBJECT: Office of the Governor
Request to Receive and
Expend \$193,400 Federal
Funds

The Office of the Governor, Division of Policy Development and Planning, Office of Coastal Management (OCM), requests authority to receive and expend \$193,400 federal funds from the Office of Coastal Zone Management (OCZM), National Oceanic and Atmospheric Administration. Funds will be used to initiate involvement of local communities within the unorganized borough in coastal management planning (\$133,400) and to determine the optimum sites for two energy facilities (\$60,000).

These funds represent the difference between OCM's FY 80 budget request for federal funds in the CZM Administration component (\$4540.0) and the amount appropriated by the legislature (\$4346.6). The legislative budget cut was a result of last session's general reduction program. Receipt of these funds was approved by the federal OCZM in the Alaska Coastal Management Program's first year 306 grant application dated July, 1979.

To date, coastal management planning has been concentrated on areas served by municipalities; planning in the unorganized borough has been minimal. Of the requested funds \$123,400 will be utilized as follows:

- (a) To determine the areas in the unorganized borough in which there are development projects pending or projected;
- (b) Once these areas and the respective communities within them are identified, community leaders will be contacted to inform them of the advantages of planning for the projected development and how planning funds may be obtained.

It is anticipated that at least 15 to 20 rural communities will be identified and involved in the above process. These tasks will be completed by budgeted personnel within OCM and consultant contracts, primarily with non-profit native organizations.

If rural communities in the unorganized borough desire to obtain planning funds from OCM as a result of the aforementioned process, two elections must be held:

- (a) The first election would establish a Coastal Resource District comprising several rural communities;
- (b) Once a Coastal Resource District has been formed, an election will be held to elect members of the respective Coastal Resource Board.

To assist in this effort, \$10,000 of the requested funds will be transferred to the Department of Community and Regional Affairs through an RSA. DCRA will subsequently transfer these funds to local communities holding the aforementioned elections for the purpose of informing the affected electorate of the substance of the upcoming election. The majority of these funds will be expended by the local community for the printing of informational material and for travel to outlying areas which will participate in the election. ✓

Of the requested funds, an additional \$60,000 will be used to determine the optimum sites for energy facilities in the Beaufort Sea and Norton Sound areas. The purpose of the energy facilities siting plans is to recommend the best location for facilities related to energy development, such as tanker terminals, processing plants, product storage, etc. The optimum site would be one which balances economic considerations with minimal effect on the surrounding ecosystem. ✓

Of this \$60,000, approximately \$20,000 will be used to complete an energy facility siting plan in the Beaufort Sea. The majority of the background information for this study has been compiled and the requested funds will be used to complete a summary report and recommendation by June, 1980. ✓

The remaining \$40,000 will be used to initiate a study in the Norton Sound area, where an oil and gas lease sale is presently scheduled for 1982. These funds would support the first phase of the Norton Sound study which will be completed by June, 1980. Further study of this area may be required in subsequent years. ✓

Your approval is requested.

Ronald D. Lehr

Ronald D. Lehr, Director
Division of Budget and Management
Office of the Governor

Approved this 30 day of Oct., 1979.

Jay S. Hammond
Jay S. Hammond, Governor
State of Alaska

Legislative Budget & Audit Committee
Date: _____

STATE
of ALASKA

MEMORANDUM

OCT 22 1979

TO: [Ron Lind
Director, Budget & Management

DATE: October 19, 1979

FILE NO

TELEPHONE NO.

FROM: Murray Walsh, Coordinator
Office of Coastal ManagementSUBJECT: Request to Receive and
Expend Additional Federal
Funds

The Office of the Governor, Division of Policy Development and Planning (DPDP) requests authorization to receive and expend \$193,400 in federal funds. These funds will be expended within the Office of Coastal Management (OCM) to enable a number of small communities participating in the unorganized borough to become more involved in the Alaska Coastal Management Program (ACMP). There is a dual purpose for the use of these additional funds. One is promoting participation by the smaller coastal communities in coastal planning (\$133,400) and the other is completing a special study for determining the most desirable site locations for energy facilities in terms of economics and the environment (\$60,000). Both of these planned expenditures will primarily affect and concentrate on the involvement of the unorganized borough in the ACMP.

These additional funds will allow for the completion of activities described in the current FY 80 Operating Budget and reflect the difference between the Governor's FY 80 request in federal funds (\$4540.0) and the amount authorized by the legislature in the CZM Administration component (\$4356.6) of the BRU.

Rural Assistance - \$133,400

Approximately \$123,400 will be expended to encourage rural villages and cities, primarily within the unorganized borough to participate in the development of coastal plans for their areas. While the Alaska Coastal Management Act (Ch. 84, SLA 1977) requires coastal planning by municipalities, it also allows for sections of the unorganized borough without present planning and zoning powers to address impending economic development needs through the development of a coastal resource plan. Because of the legal mandate relating to organized communities, OCM has concentrated its funding on those areas. The purpose of these additional funds will be to assist the rural areas to understand the ACMP and its use to them.

It is anticipated that 15 or 20 communities will be identified as priorities which are in need of assistance from the State in exploring the benefits and expected results of such planning efforts. OCM staff will familiarize themselves with the rural areas and will help identify the villages and cities which, at the present time, could potentially most

benefit from coastal management planning because of pending economic development activities and the like. Staff will then assist the identified communities in reviewing state, federal, and existing local plans and activities as to impacts and ramifications of such plans on the area. At the same time, OCM will assist these communities in understanding rural Alaska to assist in the project.

Additionally, an approximate sum of \$10,000 will be made available for public information and education efforts on coastal management in the unorganized borough prior to elections on the question of whether to establish coastal resource districts. Some funds for this information effort are currently made available by the Department of Community and Regional Affairs to non-profit organizations. These additional funds will supplement this effort.

Energy Facility Siting - \$60,000

The expenditure of these funds will be directed towards conducting a special study of proposed energy facility sites and various alternatives as they affect coastal resources. The study which will focus on the Beaufort Sea and Norton Sound, will be of use to the local areas as they begin to participate in the ACMP.

Beaufort Sea

In cooperation with the North Slope Borough, the Office of Coastal Management will assist in developing an interim report on current and proposed site development in the Beaufort Sea. The report will include a summation of the differences between the Beaufort and other areas of the state where development is imminent. In addition, the report will address the difficulties of offshore development, identification of possible exploration sites and potential amendments to the ACMP siting regulations.

Norton Sound

In western Alaska, very little is known about the Norton Sound, either in regards to the preferred offshore technology or the onshore requirements. It is important that a large amount of background effort be put into this area before site identification can begin. The report will be completed by June 1980.

The Office of Coastal Management proposes that discussion take place with industry, scientists and local residents in helping to define and understand local concerns as it relates to the management of coastal resources.

To date, no coastal resource districts have been formed in the area, including Nome which is the only community in the region with planning and zoning authority.

Energy facility siting is extremely important to the success of local coastal plans as well as to the ACMP. And as a

Ron Lind

-3-

October 19, 1979

result OCM plans to carry out additional energy facility siting in FY 81.

These funds are due to expire June 30, 1980 and no additional funds will be required.

cc: Janet Green
Administrative Officer
Office of the Governor

Frances Ulmer
Director
DPDP

MEMORANDUM

No HA

OCM

Technical name of
Federal Agency

TO: Ron Lind
Director, Budget & Management

DATE: October 19, 1979

FILE NO:

Included in approved
ACMP program: 1st year 306
grant application

TELEPHONE NO:

FROM: Murray Walsh, Coordinator
Office of Coastal Management

SUBJECT: Request to Receive and
Expend Additional Federal
Funds

The Office of the Governor, Division of Policy Development and Planning (DPDP) requests authorization to receive and expend \$193,400 in federal funds. These funds will be expended within the Office of Coastal Management (OCM) to enable a number of small communities participating in the unorganized borough to become more involved in the Alaska Coastal Management Program (ACMP). There is a dual purpose for the use of these additional funds. One is promoting participation by the smaller coastal communities in coastal planning (\$133,400) and the other is completing a special study for determining the most desirable site locations for energy facilities in terms of economics and the environment (\$60,000). Both of these planned expenditures will primarily affect and concentrate on the involvement of the unorganized borough in the ACMP.

Already
Participating?
No

These additional funds will allow for the completion of activities described in the current FY 80 Operating Budget and reflect the difference between the Governor's FY 80 request in federal funds (\$4540.0) and the amount authorized by the legislature in the CZM Administration component (\$4346.6) of the BRU.

Rural Assistance - \$133,400

Approximately \$123,400 will be expended to encourage rural villages and cities, primarily within the unorganized borough to participate in the development of coastal plans for their areas. While the Alaska Coastal Management Act (Ch. 84, SLA 1977) requires coastal planning by municipalities, it also allows for sections of the unorganized borough without present planning and zoning powers to address impending economic development needs through the development of a coastal resource plan. Because of the legal mandate relating to organized communities, OCM has concentrated its funding on those areas. The purpose of these additional funds will be to assist the rural areas to understand the ACMP and its use to them.

It is anticipated that 15 or 20 communities will be identified as priorities which are in need of assistance from the State in exploring the benefits and expected results of such planning efforts. OCM staff will familiarize themselves with the rural areas and will help identify the villages and cities which, at the present time, could potentially most

benefit from coastal management planning because of pending economic development activities and the like. Staff will then assist the identified communities in reviewing state, federal, and existing local plans and activities as to impacts and ramifications of such plans on the area. At the same time, OCM will assist these communities in understanding rural Alaska to assist in the project.

Additionally, an approximate sum of \$10,000 will be made available for public information and education efforts on coastal management in the unorganized borough prior to elections on the question of whether to establish coastal resource districts. Some funds for this information effort are currently made available by the Department of Community and Regional Affairs to non-profit organizations. These additional funds will supplement this effort.

Energy Facility Siting - \$60,000

The expenditure of these funds will be directed towards conducting a special study of proposed energy facility sites and various alternatives as they affect coastal resources. The study which will focus on the Beaufort Sea and Norton Sound, will be of use to the local areas as they begin to participate in the ACMP.

Beaufort Sea

In cooperation with the North Slope Borough, the Office of Coastal Management will assist in developing an interim report on current and proposed site development in the Beaufort Sea. The report will include a summation of the differences between the Beaufort and other areas of the state where development is imminent. In addition, the report will address the difficulties of offshore development, identification of possible exploration sites and potential amendments to the ACMP siting regulations.

Norton Sound

In western Alaska, very little is known about the Norton Sound, either in regards to the preferred offshore technology or the onshore requirements. It is important that a large amount of background effort be put into this area before site identification can begin. The report will be completed by June 1980.

The Office of Coastal Management proposes that discussion take place with industry, scientists and local residents in helping to define and understand local concerns as it relates to the management of coastal resources.

To date, no coastal resource districts have been formed in the area, including Nome which is the only community in the region with planning and zoning authority.

Energy facility siting is extremely important to the success of local coastal plans as well as to the ACMP. And as a

How to use coastal management planning in solving the problems?
Propaganda?
Samples
Pass sheets to Douglas

Money split between projects

finish up report

When completed

Whew's lease sat. scheduled

1/3

40,000

Ron Lind

-3-

October 19, 1979

result OCM plans to carry out additional energy facility
siting in FY 81.

These funds are due to expire June 30, 1980 and no additional
funds will be required.

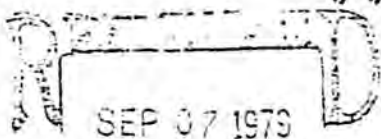
cc: Janet Green
Administrative Officer
Office of the Governor

Frances Ulmer
Director
DPDP

What proportion of coastline is unorganized
Enough. 75%

STATE
of ALASKA

MEMORANDUM



SEP 12 1979

TO: Ron Lind, Director of
Budget & Management OFFICE

DATE: September 4, 1979

FILE NO:

THRU: Janet Green, Administrative Officer TELEPHONE NO:
Div. of Policy Development & Planning

XXXX

SUBJECT: Request to receive and expend
additional federal funds

THRU: Fran Ulmer, Director
Div. of Policy Development & Planning

FROM: Murray Walsh, Coordinator *MW*
Office of Coastal Management

The Office of the Governor, Division of Policy Development and Planning, Office of Coastal Management requests authority to receive and expend additional federal funds in the amount of \$193.4. A federal grant in the amount of \$4.5 million has been awarded to the Alaska Coastal Management Program (ACMP), as indicated by the attached award document and grant application. Additionally, the program anticipates federal receipts from a small grant from USGS in the amount of \$40.0, for total federal receipts of \$4,540.0. The CZM Administration Component of the Coastal Zone Management BRU currently has an appropriation level of federal receipts of \$4,346.6; therefore, approval is requested to receive and expend an additional \$193.4.

These additional funds will be used to support an increment of the ACMP work program which will have significant effect on the number of local communities in the unorganized borough which are able to participate in the ACMP. \$133.4 will be used to expand ACMP efforts to involve rural communities in the writing of local coastal plans. These communities are located primarily in the unorganized borough, however, some communities within boroughs will also be involved. An additional \$60.0 will be used to complete a special study on energy facility siting in areas where economic development is pending. The areas where economic development is projected to occur are in the unorganized borough which is just beginning to understand the need for local coastal planning. Both of these efforts will be important in assisting the unorganized borough to participate more effectively in the ACMP. Both efforts will be contracted out to identified experts.

The intent of the Alaska Coastal Management Act (ACMA) is to allow and encourage local units of government to be responsible for management of their coastal resources. In much of the unorganized borough, communities are just beginning to develop local controls and expertise and they still require a great deal of assistance from the state in order to participate in a program such as the ACMP.

September 4, 1979

Because of the mandate in the ACMA, it is extremely important for the ACMP to encourage the involvement of local governments in the planning process. As currently funded, the program is meeting the required needs of first and second class boroughs and home rule and first class cities outside organized boroughs, who are required by the ACMA to complete local coastal plans by December 1979, or with an extension of up to 24 months on a case by case basis. In addition, the ACMP is funding education programs in the unorganized borough where interest has been shown in coastal resource service organization, a special study of the unorganized borough coordinated between DCRA and a joint CRA legislative interim committee, and local coastal planning efforts where coastal districts have formed in the unorganized borough. The requested revised program is necessary to expand these efforts to more effectively assist the rural areas of Alaska in adequately participating in the coastal planning effort. Through efforts such as those dealt with in this revised program, the efforts of the ACMP can be expanded to include more comprehensive technical assistance to the rural parts of Alaska where the necessary expertise has not yet been developed to participate fully in the ACMP.

With the requested revised program, smaller communities in Alaska (primarily in the unorganized borough) will be able to participate more knowledgeably in the management of coastal resources in their locale. Significant secondary social and economic impacts of this revised program will be derived from the recognition and encouragement on the part of the ACMP of the need to involve the unorganized borough in management of coastal resources. Much of rural Alaska feels that decisions are made by the state and federal agencies without much regard for local needs and concerns, i.e., lease sale schedules. Through the ACMP, local governments are beginning to play a much stronger role in planning for the use and management of resources in their area. However, it is becoming evident to OCM that it is necessary to set aside special funding to be used by the state to assist the unorganized borough in understanding and participating in the ACMP. With the requested revised program, OCM hopes to actively involve the smaller communities in the unorganized borough in the ACMP through two means in addition to those already used by the ACMP: 1) by helping rural communities who need special assistance efforts if they are to understand the importance of the ACMP, and 2) by carrying out special studies (this year specifically energy facility siting), which will be useful to entire areas of the unorganized borough as they write their local plans but which no section of the unorganized borough would be able to afford.

The receipt of these additional federal funds will not obligate the state to spend additional general funds and no request for additional general funds to carry out these elements in future years is anticipated. The federal funds available to states under Sec. 306 of the federal Coastal Zone Management Act, under which this program is funded, are limited to not exceed 10% of the total amount appropriated for the purposes of 306 activities. The maximum amount available to Alaska was awarded and no additional funds are allowable to cover indirect costs. These new receipts have been included in the Governor's budget request for next year. We feel that this effort will take several years to accomplish.

September 4, 1979

OCM is planning on spending the requested funding between the present date and June 30, 1979. It will not be necessary to authorize additional personnel for these projects. OCM is planning on contracting for work outlined in the revised program with project supervision by staff members already on board.

This revised program does not represent a bid to continue activities authorized by a previous program. This is the first year of the implementation phase of the ACMP. Previous programs by this office have been carried out under a program development phase.

Although strictly speaking the state's participation in the activities of this increment is not mandatory, it should be pointed out that the ACMP will be severely hampered without this funding. The ACMA mandates that coastal planning will be done in the unorganized borough if economic development is pending or if the people who live in various sections of the unorganized borough so desire. It has already become apparent through several pilot projects in the unorganized borough, that a great deal of assistance will have to be rendered by the Office of Coastal Management before most of the unorganized borough is able to participate effectively in this program. If the rural areas are not assisted, then the state may find itself with the burden of developing and implementing coastal plans for the coastline which falls in the unorganized borough. If the state assists in the assistance effort in the manner described in this revised program, it is conceivable that the state would have a much smaller responsibility overall for coastal planning in the rural areas as the majority of the planning could be done on a local level.

The effect of delaying approval of the proposed revised program until the full legislature could consider it would be one of tremendous confusion and a lack of coordinated planning. Organized local governments throughout the coastal areas are carrying out local coastal planning efforts; the federal and state agencies are proceeding with many coastal activities including those of oil and gas exploration and production and bottomfish development; the rural areas are being affected but have relatively little knowledge about how to become involved in these decision-making processes. If the work described in the revised program is not started soon then much harm could be done because of the lack of involvement of local rural areas in the decisions made regarding their area and the lack of coordination of all local, state and federal agencies involved.

Revised Program Description

1. Rural Assistance

As mentioned, \$133.4 will be used to expand the present efforts of the ACMP to encourage the participation of rural villages and small cities throughout coastal Alaska in the ACMP. The ACMA not only mandates coastal planning by municipalities but also allows sections of the unorganized borough to write local coastal plans if economic development is pending or if they so desire. The Act provides guidance for local coastal planning in the unorganized borough; however, a need has been

recognized to provide additional services to the villages of these areas participating in the ACMP to assist the villages in responding and participating in the local planning effort of their area as well as the state program. For example, Southwest Alaska (REAA's 3-4) has voted to form as a coastal resource district. Included in this area are one first class city, St. Mary's which has chosen to participate in the resource district planning effort, one large second class city, Bethel, which has planning and zoning powers and which has elected to carry out their own planning effort as a single district, and numerous small cities and villages. Many of these small cities and villages lack the local government infrastructure to support their participation in a planning effort. These smaller cities and villages are the clientele we wish to benefit by these additional funds. A contractual arrangement will be made with appropriate people, either newly created or existing organizations, well familiar with the rural areas, to identify those villages and cities most in need of assistance, to review state and local plans and initiatives that would affect these areas and inform and consult with the village or city leadership of probable impacts, and to respond with comments or proposals on behalf of the city or village. For FY'80, this effort is anticipated to involve 15 to 20 communities with an additional 30 communities during FY'81.

A small portion of these funds will also be used to supplement public information and education projects in the unorganized borough prior to elections on the question of coastal resource district organization. It is becoming increasingly evident that there is a need for public education on the issue of coastal management and how such planning can assist local people in managing their coastal resources and pending development. The need for this education is particularly evident in the unorganized borough where there is little local planning done at the present time. Funds are currently available to non-profit organizations through the Department of Community and Regional Affairs for this effort and additional funds will be available upon approval of this revised program.

2. Energy Facility Siting

The second part of the proposed revised program for the ACMP that will be supported by the receipt of \$60.0 additional federal funds is that of a special study of proposed energy facility sites and various alternatives. Although other federal and state agencies are presently conducting some studies, the studies do not seem to meet the specific needs of the ACMP in regards to local communities writing local coastal plans which should address energy development and siting as it affects their respective coastal area. The ACMP work program plans to fund a state agency to undertake preliminary siting work during FY'80 with expansion of the proposed effort during FY'81. Two areas, Beaufort Sea, and Norton Basin, both of which are scheduled for lease sales in the next two years, were felt to be the most essential to be covered in as comprehensive fashion as possible. Each of these areas is at a different stage of development in siting work and each will require a different degree of assistance from the ACMP.

September 4, 1979

The North Slope Borough is developing its district coastal management program and is doing some independent research. However, the state has a responsibility according to the amended ACMP regulations, to do site identification in cooperation with the borough. The Office of Coastal Management proposes to augment the ongoing efforts of the Borough. A contractor would work cooperatively with the Borough and the state to develop an interim report on the siting situation in the Beaufort Sea. The report would include a summation of the differences between that area and other parts of the state where development is imminent; the difficulties of offshore development in the Beaufort Sea area; possible recommended amendments to the ACMP siting regulations; and identification of possible exploration sites. This interim siting report should be completed by January 1980 in order to coincide with lease sale activities in that area.

In western Alaska, the Norton Basin lease sale is scheduled for less than three years from now (1982). Very little is known about this region, the preferred offshore technology or the onshore requirements. It is important to put a large amount of background effort into this area before site identification can begin. To begin this effort, the Office of Coastal Management proposes that interviews take place with the industry, scientists, and local people concerning development, their thoughts and desires for the area. To date these areas have not organized as a coastal resource district nor has Nome, the only city in the region with planning and zoning authority, begun its local coastal management plan. A contractor will do much of the work independently, at least until such time as a district is formed or Nome begins to develop a coastal plan. The second phase of this effort will be identification of exploration sites for this region. This report should be completed by June 1980. It is recognized that these energy facility siting efforts are preliminary and a continuing work effort is being planned for FY'81. Energy facility siting is important to the success of the local coastal plans and the ACMP and will continue to be a special study element for the next few years.

STATE OF ALASKA
Office of the Governor
Budget & Management Div.

REVISED PROGRAM SUMMARY
by
BUDGET COMPONENT

CATEGORY	NRMEC
COVER PROGRAM	Natural Resources Mgmt. Admin.
AGENCY	Office of the Governor
DIVISION	Div. of Policy Delp. and Planning
BUDGET REQUEST UNIT	Coastal Zone Management
BUDGET COMPONENT	CZM Administration
APPROPRIATION	Coastal Zone Management
ALLOCATION	CZM Administration

		INITIAL AUTHORIZATION	RP # 80-97X	This RP Request	RP	RP	RP	RP	RP	AMENDED AUTHORIZATION
01	PERSONAL SERVICES	359.2	58.7							417.9
02	TRAVEL	78.8								78.8
03	CONTRACTUAL	1602.4	440.3	195.4						2236.1
04	COMMODITIES	4.0	.5							4.5
05	EQUIPMENT	2.2	.5							2.7
06	LANDS, BUILDINGS									
07	GRANTS, CLAIMS	2500.0	(500.0)							2000.0
08	MISCELLANEOUS									
		4546.6	- 0 -	195.4						4740.0
1002	FEDERAL RECEIPTS	4346.6		195.4						4540.0
1003	G/F MATCH	200.0								200.0
1004	GENERAL FUND									
1005	I/A RECEIPTS									
1028	PROGRAM RECEIPTS									
		4546.6		195.4						4740.0
15	FULL TIME	13.0	- 0 -							13.0
16	PART TIME									
17	TEMPORARY	.75	1.95							2.7
18	MAN-MONTHS	165.0	25.4							188.4



UNITED STATES DEPARTMENT OF COMMERCE
National Oceanic and Atmospheric Administration
~~XXXXXXXXXXXXXXXXXXXX~~

Office of Coastal Zone Management
3300 Whitehaven Street, N.W.
Washington, D.C. 20232

July 6, 1979

Ms. Fran Ulmer, Director
Division of Policy Development
and Planning
Pouch AP
Juneau, Alaska 99811

RECEIVED
JUL 11 1979
O.C.M.

Re: Grant No. NA-79-AA-D-CZ052

Dear Ms. Ulmer:

It is my pleasure to inform you that the National Oceanic and Atmospheric Administration has approved a Coastal Zone Management Program Administration Grant for \$4,500,000 in response to the application submitted by your organization in accordance with Section 306 of P.L. 92-583, the Coastal Zone Management Act of 1972, as amended. The purpose of this grant is to provide assistance in the implementation of the State's approved Coastal Zone Management Program.

I am transmitting to you three copies of the Grant-In-Aid Award, including the Special and Standard Terms and Conditions. Please sign and return, within ten working days, the original and one copy of the Grant-In-Aid Award to: Grants Officer, Code AD113, National Oceanic and Atmospheric Administration, 6010 Executive Boulevard, Rockville, Maryland 20852. You should retain the third copy of the Grant-In-Aid Award for your files.

It is recommended that the staff members responsible for administering the grant thoroughly familiarize themselves with the provisions of the Grant Award and the Terms and Conditions. Please note in particular the change in financial reporting requirements as indicated in Special Term and Condition D.1. Please contact me or my staff if you need assistance.

I extend our best wishes for success in the management of the land and water resources of your State's coastal zone.

Sincerely,

Samuel A. Blecher
Robert W. Knecht
Assistant Administrator

RECEIVED
JUL 10 1979
POLICY DEVELOPMENT
& PLANNING

Enclosures



U. S. DEPARTMENT OF COMMERCE
NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

GRANT NO. (Leave blank)

GRANT-IN-AID AWARD

NA-79-AA-D-C2052

1. STATE
Alaska

2. PROJECT TITLE

Coastal Zone Management Program Administration

3. PROJECT NUMBER

4. SEGMENT NUMBER

5. TOTAL ESTIMATED COST
\$5,629,463

6.

FROM

TO

AWARD PERIOD

July 8, 1979

June 30, 1981

7. GRANTEE'S SHARE OF COST

\$1,129,463

8. U. S. SHARE OF COST

\$4,500,000

9. GRANTEE - NAME

Division of Policy Development and Planning

STREET ADDRESS

Pouch AP

CITY

Juneau

STATE

Alaska

ZIP CODE

99811

10. SPECIAL AWARD CONDITIONS

See attached Special Terms and Conditions and Standard Terms and Conditions.

Accounting Code: AC1000-HH221902-4113

11.

The grantee agrees to execute the work in accordance with the act checked below, and the pertinent rules and regulations; the handbook or manual applicable to the act checked, the previously approved application to the extent encompassed by this award; the attached documents; and the equal employment opportunity requirements set forth on the reverse of this document.

COMMERCIAL FISHERIES RESEARCH AND DEVELOPMENT ACT, AS AMENDED:
(86 Stat. 1303, 16 U. S. C. 779 et. seq.)

SUBSECTION

4(a) 4(b) 4(c)

ANADROMOUS FISH CONSERVATION ACT, AS AMENDED
(84 Stat. 214; 16 U. S. C. 757 et seq.)

OTHERS:

SECTION

305 306 312

COASTAL ZONE MANAGEMENT ACT OF 1972, PL92-583, as amended

13. SIGNATURE (Authorized Grantee Official)

William A. Walker

TITLE

Director

DATE

7/16/79

12. APPROVED FOR THE SECRETARY OF COMMERCE

SIGNATURE

Samuel A. Bleser

TITLE

Assistant Administrator for CZM

DATE

JUL 6 1979

SIGNATURE

Ann H. Arkes

TITLE

Grants Officer, NOAA

DATE

JUL 11 1979

PART III - BUDGET INFORMATION

SECTION A - BUDGET SUMMARY

Grant Program, Function or Activity (a)	Federal Catalog No. (b)	Estimated Unobligated Funds		New or Revised Budget		
		Federal (c)	Non-Federal (d)	Federal (e)	Non-Federal (f)	Total (g)
1. CZM	11.419	\$	\$	\$ 4,500,000	\$ 1,129,463	\$5,629,463
2.						
3.						
4.						
5. TOTALS		\$	\$	\$ 4,500,000	\$ 1,129,463	\$5,629,463

SECTION B - BUDGET CATEGORIES

6. Object Class Categories	- Grant Program, Function or Activity				Total (5)
	(1)	(2)	(3)	(4)	
a. Personnel	\$ 353,800	\$	\$	\$	\$353,800
b. Fringe Benefits	88,700				88,700
c. Travel	114,300				114,300
d. Equipment	12,700				12,700
e. Supplies	4,500				4,500
f. Contractual	4,942,163				4,942,163
g. Construction	-0-				-0-
h. Other	113,300				113,300
i. Total Direct Charges	5,629,463				5,629,463
j. Indirect Charges	-0-				-0-
k. TOTALS	\$ 5,629,463	\$	\$	\$	\$5,629,463
Program Income	\$ -0-	\$	\$	\$	\$ -0-

STATE
of ALASKA

MEMORANDUM

SEP -

TO: Ron Lind, Director of
Budget & Management OFFICE

DATE: September 4, 1979

THRU: Janet Green, Administrative Officer TELEPHONE NO:
Div. of Policy Development & Planning

FILE NO:

~~XXXX~~ SUBJECT: Request to receive and expend
additional federal funds

THRU: Fran Ulmer, Director
Div. of Policy Development & Planning

FROM: Murray Walsh, Coordinator *MW*
Office of Coastal Management

The Office of the Governor, Division of Policy Development and Planning, Office of Coastal Management requests authority to receive and expend additional federal funds in the amount of \$193.4. A federal grant in the amount of \$4.5 million has been awarded to the Alaska Coastal Management Program (ACMP), as indicated by the attached award document and grant application. Additionally, the program anticipates federal receipts from a small grant from USGS in the amount of \$40.0, for total federal receipts of \$4,540.0. The CZM Administration Component of the Coastal Zone Management BRU currently has an appropriation level of federal receipts of \$4,346.6; therefore, approval is requested to receive and expend an additional \$193.4.

These additional funds will be used to support an increment of the ACMP work program which will have significant effect on the number of local communities in the unorganized borough which are able to participate in the ACMP. \$133.4 will be used to expand ACMP efforts to involve rural communities in the writing of local coastal plans. These communities are located primarily in the unorganized borough, however, some communities within boroughs will also be involved. An additional \$60.0 will be used to complete a special study on energy facility siting in areas where economic development is pending. The areas where economic development is projected to occur are in the unorganized borough which is just beginning to understand the need for local coastal planning. Both of these efforts will be important in assisting the unorganized borough to participate more effectively in the ACMP. Both efforts will be contracted out to identified experts.

The intent of the Alaska Coastal Management Act (ACMA) is to allow and encourage local units of government to be responsible for management of their coastal resources. In much of the unorganized borough, communities are just beginning to develop local controls and expertise and they still require a great deal of assistance from the state in order to participate in a program such as the ACMP.

Because of the mandate in the ACMA, it is extremely important for the ACMP to encourage the involvement of local governments in the planning process. As currently funded, the program is meeting the required needs of first and second class boroughs and home rule and first class cities outside organized boroughs, who are required by the ACMA to complete local coastal plans by December 1979, or with an extension of up to 24 months on a case by case basis. In addition, the ACMP is funding education programs in the unorganized borough where interest has been shown in coastal resource service organization, a special study of the unorganized borough coordinated between DCRA and a joint CRA legislative interim committee, and local coastal planning efforts where coastal districts have formed in the unorganized borough. The requested revised program is necessary to expand these efforts to more effectively assist the rural areas of Alaska in adequately participating in the coastal planning effort. Through efforts such as those dealt with in this revised program, the efforts of the ACMP can be expanded to include more comprehensive technical assistance to the rural parts of Alaska where the necessary expertise has not yet been developed to participate fully in the ACMP.

With the requested revised program, smaller communities in Alaska (primarily in the unorganized borough) will be able to participate more knowledgeably in the management of coastal resources in their locale. Significant secondary social and economic impacts of this revised program will be derived from the recognition and encouragement on the part of the ACMP of the need to involve the unorganized borough in management of coastal resources. Much of rural Alaska feels that decisions are made by the state and federal agencies without much regard for local needs and concerns, i.e., lease sale schedules. Through the ACMP, local governments are beginning to play a much stronger role in planning for the use and management of resources in their area. However, it is becoming evident to OCM that it is necessary to set aside special funding to be used by the state to assist the unorganized borough in understanding and participating in the ACMP. With the requested revised program, OCM hopes to actively involve the smaller communities in the unorganized borough in the ACMP through two means in addition to those already used by the ACMP: 1) by helping rural communities who need special assistance efforts if they are to understand the importance of the ACMP, and 2) by carrying out special studies (this year specifically energy facility siting), which will be useful to entire areas of the unorganized borough as they write their local plans but which no section of the unorganized borough would be able to afford.

The receipt of these additional federal funds will not obligate the state to spend additional general funds and no request for additional general funds to carry out these elements in future years is anticipated. The federal funds available to states under Sec. 306 of the federal Coastal Zone Management Act, under which this program is funded, are limited to not exceed 10% of the total amount appropriated for the purposes of 306 activities. The maximum amount available to Alaska was awarded and no additional funds are allowable to cover indirect costs. These new receipts have been included in the Governor's budget request for next year. We feel that this effort will take several years to accomplish.

September 4, 1979

OCM is planning on spending the requested funding between the present date and June 30, 1979. It will not be necessary to authorize additional personnel for these projects. OCM is planning on contracting for work outlined in the revised program with project supervision by staff members already on board.

This revised program does not represent a bid to continue activities authorized by a previous program. This is the first year of the implementation phase of the ACMP. Previous programs by this office have been carried out under a program development phase.

Although strictly speaking the state's participation in the activities of this increment is not mandatory, it should be pointed out that the ACMP will be severely hampered without this funding. The ACMA mandates that coastal planning will be done in the unorganized borough if economic development is pending or if the people who live in various sections of the unorganized borough so desire. It has already become apparent through several pilot projects in the unorganized borough, that a great deal of assistance will have to be rendered by the Office of Coastal Management before most of the unorganized borough is able to participate effectively in this program. If the rural areas are not assisted, then the state may find itself with the burden of developing and implementing coastal plans for the coastline which falls in the unorganized borough. If the state assists in the assistance effort in the manner described in this revised program, it is conceivable that the state would have a much smaller responsibility overall for coastal planning in the rural areas as the majority of the planning could be done on a local level.

The effect of delaying approval of the proposed revised program until the full legislature could consider it would be one of tremendous confusion and a lack of coordinated planning. Organized local governments throughout the coastal areas are carrying out local coastal planning efforts; the federal and state agencies are proceeding with many coastal activities including those of oil and gas exploration and production and bottomfish development; the rural areas are being affected but have relatively little knowledge about how to become involved in these decision-making processes. If the work described in the revised program is not started soon then much harm could be done because of the lack of involvement of local rural areas in the decisions made regarding their area and the lack of coordination of all local, state and federal agencies involved.

Revised Program Description

1. Rural Assistance

As mentioned, \$133.4 will be used to expand the present efforts of the ACMP to encourage the participation of rural villages and small cities throughout coastal Alaska in the ACMP. The ACMA not only mandates coastal planning by municipalities but also allows sections of the unorganized borough to write local coastal plans if economic development is pending or if they so desire. The Act provides guidance for local coastal planning in the unorganized borough; however, a need has been

September 4, 1979

recognized to provide additional services to the villages of these areas participating in the ACMP to assist the villages in responding and participating in the local planning effort of their area as well as the state program. For example, Southwest Alaska (REAA's 3-4) has voted to form as a coastal resource district. Included in this area are one first class city, St. Mary's which has chosen to participate in the resource district planning effort, one large second class city, Bethel, which has planning and zoning powers and which has elected to carry out their own planning effort as a single district, and numerous small cities and villages. Many of these small cities and villages lack the local government infrastructure to support their participation in a planning effort. These smaller cities and villages are the clientele we wish to benefit by these additional funds. A contractual arrangement will be made with appropriate people, either newly created or existing organizations, well familiar with the rural areas, to identify those villages and cities most in need of assistance, to review state and local plans and initiatives that would affect these areas and inform and consult with the village or city leadership of probable impacts, and to respond with comments or proposals on behalf of the city or village. For FY'80, this effort is anticipated to involve 15 to 20 communities with an additional 30 communities during FY'81.

A small portion of these funds will also be used to supplement public information and education projects in the unorganized borough prior to elections on the question of coastal resource district organization. It is becoming increasingly evident that there is a need for public education on the issue of coastal management and how such planning can assist local people in managing their coastal resources and pending development. The need for this education is particularly evident in the unorganized borough where there is little local planning done at the present time. Funds are currently available to non-profit organizations through the Department of Community and Regional Affairs for this effort and additional funds will be available upon approval of this revised program.

2. Energy Facility Siting

The second part of the proposed revised program for the ACMP that will be supported by the receipt of \$60.0 additional federal funds is that of a special study of proposed energy facility sites and various alternatives. Although other federal and state agencies are presently conducting some studies, the studies do not seem to meet the specific needs of the ACMP in regards to local communities writing local coastal plans which should address energy development and siting as it affects their respective coastal area. The ACMP work program plans to fund a state agency to undertake preliminary siting work during FY'80 with expansion of the proposed effort during FY'81. Two areas, Beaufort Sea, and Norton Basin, both of which are scheduled for lease sales in the next two years, were felt to be the most essential to be covered in as comprehensive fashion as possible. Each of these areas is at a different stage of development in siting work and each will require a different degree of assistance from the ACMP.

The North Slope Borough is developing its district coastal management program and is doing some independent research. However, the state has a responsibility according to the amended ACMP regulations, to do site identification in cooperation with the borough. The Office of Coastal Management proposes to augment the ongoing efforts of the Borough. A contractor would work cooperatively with the Borough and the state to develop an interim report on the siting situation in the Beaufort Sea. The report would include a summation of the differences between that area and other parts of the state where development is imminent; the difficulties of offshore development in the Beaufort Sea area; possible recommended amendments to the ACMP siting regulations; and identification of possible exploration sites. This interim siting report should be completed by January 1980 in order to coincide with lease sale activities in that area.

In western Alaska, the Norton Basin lease sale is scheduled for less than three years from now (1982). Very little is known about this region, the preferred offshore technology or the onshore requirements. It is important to put a large amount of background effort into this area before site identification can begin. To begin this effort, the Office of Coastal Management proposes that interviews take place with the industry, scientists, and local people concerning development, their thoughts and desires for the area. To date these areas have not organized as a coastal resource district nor has Nome, the only city in the region with planning and zoning authority, begun its local coastal management plan. A contractor will do much of the work independently, at least until such time as a district is formed or Nome begins to develop a coastal plan. The second phase of this effort will be identification of exploration sites for this region. This report should be completed by June 1980. It is recognized that these energy facility siting efforts are preliminary and a continuing work effort is being planned for FY'81. Energy facility siting is important to the success of the local coastal plans and the ACMP and will continue to be a special study element for the next few years.

STATE OF ALASKA
Office of the Governor
Budget & Management Div.

REVISED PROGRAM SUMMARY
by
BUDGET COMPONENT

CATEGORY	NRMEC
COVER PROGRAM	Natural Resources Mgmt. Admin.
AGENCY	Office of the Governor
DIVISION	Div. of Policy Delp. and Planning
BUDGET REQUEST UNIT	Coastal Zone Management
BUDGET COMPONENT	CZM Administration
APPROPRIATION	Coastal Zone Management
ALLOCATION	CZM Administration

		INITIAL AUTHORIZATION	RP # 80-97X	This RP Request	RP	RP	RP	RP	RP	AMENDED AUTHORIZATION
01	PERSONAL SERVICES	359.2	58.7							417.9
02	TRAVEL	78.8								78.8
03	CONTRACTUAL	1602.4	440.3	193.4						2236.1
04	COMMODITIES	4.0	.5							4.5
05	EQUIPMENT	2.2	.5							2.7
06	LANDS, BUILDINGS									
07	GRANTS, CLAIMS	2500.0	(500.0)							2000.0
08	MISCELLANEOUS									
		4546.6	- 0 -	193.4						4740.0
1002	FEDERAL RECEIPTS	4346.6		193.4						4540.0
1003	G/F MATCH	200.0								200.0
1004	GENERAL FUND									
1005	I/A RECEIPTS									
1028	PROGRAM RECEIPTS									
		4546.6		193.4						4740.0
15	FULL TIME	13.0	- 0 -							13.0
16	PART TIME									
17	TEMPORARY	.75	1.95							2.7
18	MAN-MONTHS	165.0	23.4							188.4



UNITED STATES DEPARTMENT OF COMMERCE
National Oceanic and Atmospheric Administration

~~XXXXXXXXXXXXXXXXXXXX~~
Office of Coastal Zone Management
3300 Whitehaven Street, N.W.
Washington, D.C. 20232

July 6, 1979

Ms. Fran Ulmer, Director
Division of Policy Development
and Planning
Pouch AP
Juneau, Alaska 99811

O.C.M.

Re: Grant No. NA-79-AA-D-CZ052

Dear Ms. Ulmer:

It is my pleasure to inform you that the National Oceanic and Atmospheric Administration has approved a Coastal Zone Management Program Administration Grant for \$4,500,000 in response to the application submitted by your organization in accordance with Section 306 of P.L. 92-583, the Coastal Zone Management Act of 1972, as amended. The purpose of this grant is to provide assistance in the implementation of the State's approved Coastal Zone Management Program.

I am transmitting to you three copies of the Grant-In-Aid Award, including the Special and Standard Terms and Conditions. Please sign and return, within ten working days, the original and one copy of the Grant-In-Aid Award to: Grants Officer, Code AD113, National Oceanic and Atmospheric Administration, 6010 Executive Boulevard, Rockville, Maryland 20852. You should retain the third copy of the Grant-In-Aid Award for your files.

It is recommended that the staff members responsible for administering the grant thoroughly familiarize themselves with the provisions of the Grant Award and the Terms and Conditions. Please note in particular the change in financial reporting requirements as indicated in Special Term and Condition D.1. Please contact me or my staff if you need assistance.

I extend our best wishes for success in the management of the land and water resources of your State's coastal zone.

Sincerely,

Samuel A. Blecher
Robert W. Knecht
Assistant Administrator

RECEIVED
13 1979
POLICY DEVELOPMENT
& PLANNING

Enclosures



U. S. DEPARTMENT OF COMMERCE
NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

GRANT-IN-AID AWARD

GRANT NO. (Leave blank)

NA-79-AA-D-CZ052

1. STATE
Alaska

2. PROJECT TITLE

Coastal Zone Management Program Administration

3. PROJECT NUMBER

4. SEGMENT NUMBER

5. TOTAL ESTIMATED COST
\$5,629,463

6.

FROM

TO

AWARD PERIOD

July 8, 1979

June 30, 1981

7. GRANTEE'S SHARE OF COST

\$1,129,463

8. U. S. SHARE OF COST

\$4,500,000

9. GRANTEE - NAME

Division of Policy Development and Planning

STREET ADDRESS

Pouch AP

CITY

Juneau

STATE

Alaska

ZIP CODE

99811

10. SPECIAL AWARD CONDITIONS

See attached Special Terms and Conditions and Standard Terms and Conditions.

Accounting Code: AC1000-HH221902-4113

11. The grantee agrees to execute the work in accordance with the act checked below, and the pertinent rules and regulations; the handbook or manual applicable to the act checked, the previously approved application to the extent encompassed by this award; the attached documents and the equal employment opportunity requirements set forth on the reverse of this document.

COMMERCIAL FISHERIES RESEARCH AND DEVELOPMENT ACT, AS AMENDED:
(86 Stat. 1303, 16 U. S. C. 779 et. seq.)

SUBSECTION
 4(a) 4(b) 4(c)

ANADROMOUS FISH CONSERVATION ACT, AS AMENDED
(84 Stat. 214; 16 U. S. C. 757 et seq.)

OTHERS:

SECTION

305 306 312

COASTAL ZONE MANAGEMENT ACT OF 1972, PL92-503, as amended

13. SIGNATURE (Authorized Grantee Official)

William A. Miller

TITLE

Director

DATE

7/16/79

12. APPROVED FOR THE SECRETARY OF COMMERCE

SIGNATURE

Samuel A. Blewett

TITLE

Assistant Administrator for CZM

DATE

JUL 6 1979

SIGNATURE

Conn E. Brooks

TITLE

Grants Officer, NOAA

DATE

JUL 11 1979

PART III - BUDGET INFORMATION

SECTION A - BUDGET SUMMARY

Grant Program, Function or Activity (a)	Federal Catalog No. (b)	Estimated Unobligated Funds		New or Revised Budget		
		Federal (c)	Non-Federal (d)	Federal (e)	Non-Federal (f)	Total (g)
1. CZM	11.419	\$	\$	\$ 4,500,000	\$ 1,129,463	\$5,629,463
2.						
3.						
4.						
5. TOTALS		\$	\$	\$ 4,500,000	\$ 1,129,463	\$5,629,463

SECTION B - BUDGET CATEGORIES

6. Object Class Categories	- Grant Program, Function or Activity				Total (5)
	(1)	(2)	(3)	(4)	
a. Personnel	\$ 353,800	\$	\$	\$	\$353,800
b. Fringe Benefits	88,700				88,700
c. Travel	114,300				114,300
d. Equipment	12,700				12,700
e. Supplies	4,500				4,500
f. Contractual	4,942,163				4,942,163
g. Construction	-0-				-0-
h. Other	113,300				113,300
i. Total Direct Charges	5,629,463				5,629,463
j. Indirect Charges	-0-				-0-
k. TOTALS	\$ 5,629,463	\$	\$	\$	\$5,629,463
Program Income	\$ -0-	\$	\$	\$	\$ -0-

Grant No. NA-79-AA-D-CZ052

D-232 (12-72)

PLEASE NOTE: THE FOLLOWING PAGES WERE TREATED
AS A UNIT IN THE ORIGINAL DOCUMENT.



Official Business

Alaska State Legislature

House of Representatives

Committee on

Community & Regional Affairs

5/12/80

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Senator George Hohman
FROM: Senator Arliss Sturgulewski
Representative Bill Parker
RE: Joint Local Government Interim RSA from DPDP,
Office of Coastal Zone Management

Attached is correspondence relative to the Joint Local Government Interim RSA from DPDP, Office of Coastal Zone Management.

The pertinent point in the exchange of memoranda between the Chairmen of the Joint Local Government Study and administrative services is that the Chairmen indicated from the time the RSA was finalized that the Coastal Zone Management funds were to be expended after the legislative appropriation for the Study and that any unexpended portion of such monies would be returned to the Office of Coastal Zone Management. This intent was stated in memos and was restated verbally numerous times in communication with administrative services. Furthermore, there was no indication from administrative services that the requested direction from the Joint Committee was inadequate. And indeed, disbursements from the account continued into the legislative session. The fact that the RSA was not handled by administrative services in a bookkeeping manner which would have accommodated this request does not negate our commitment to the Office of Coastal Zone Management on this matter.

Therefore, we request that the \$12,000 undisposed by the Joint Committee be remanded back to DPDP, Office of Coastal Zone Management as per our agreement with that agency.

cc: Myrt Charney
Murray Walsh



Official Business

Alaska State Legislature

House of Representatives

Committee on

Community & Regional Affairs

4/18/80

Pouch V
State Capitol
Juneau, Alaska 99811

To: Myrt Charney, Executive Director
Legislative Affairs Agency

From: Senator Arliss Sturgulewski, Chairman
Senate Community & Regional Affairs
Rep. Bill Parker, Chairman
House Community & Regional Affairs

RE: Joint Local Government Interim RSA
from DPDP, Office of Coastal Zone
Management

Myrt,

It appears that there is a question related to the disposition of \$12,000 which remained in the Senate Community and Regional Affairs Interim budget and which had been allocated for use of the Joint House and Senate Community and Regional Affairs Committee Local Government Study conducted during 1979. It was our intent and direction that these funds be returned to the Division of Policy Development and Planning, Office of Coastal Management.

The history of the Reimbursable Services Agreement between OCM and Legislative Affairs Agency for \$25,000 can be reconstructed as follows. The documenting memos are attached.

1. A Reimbursable Services Agreement was approved on Sept. 14, 1979 between the Division of Policy Development & Planning, Office of Coastal Management and the Legislative Affairs Agency for services to be performed. Specifically, the RSA specified that public hearings would be conducted and staff services provided for the local government study. The amount of the RSA was \$25,000.
2. On September 26, 1979 a memo was sent to the Division of Administrative Services by staff of the Joint Committee indicating the intent of the Chairmen that funds appropriated by

the Legislative Council for the Interim Local Government Study be expended BEFORE the \$25,000 from the Office of Coastal Zone Management was to be expended.

3. Prior to the Second Session of the Eleventh Legislature, on January 11, 1980, the Division of Administrative Services was directed to encumber the \$25,000 to cover expenses incurred by the Joint Committee during the Interim for which billings had not been received by Administrative Services.
4. In early March the House and Senate C&RA Committees were advised that approximately \$12,000 remained in the Interim budget and that that amount could not be transferred back to the Office of Coastal Management as it did not specifically state on the RSA that any of the \$25,000 not expended by the Committee would be returned. Apparently, the bookkeeping procedure used in this instance was an increase in the appropriation granted to the Joint Committee instead of a reduction in the expenditures.

The Chairmen of the Committee would appreciate a resolution of the problem with the \$12,000 returned to the Office of Coastal Management.

STATE OF ALASKA
THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY

April 28, 1980

MEMORANDUM

TO : Senator Arliss Sturgulewski
Representative Bill Parker ✓

FROM : M. R. Charney, Executive Director *M.R.C.*

SUBJECT: Joint Local Government Interim RSA from DPDP,
Office of Coastal Zone Management

We have reviewed your memo of April 18 regarding the circumstances of the Community and Regional Affairs RSA.

You make four points regarding the subject for which our comments are directed as follows:

1. Agree with totally.
2. Our best recollection of the September 26, 1979 memo is that shortly after receiving that memo, Pat Costello was informed by committee staff to ignore the memorandum inasmuch as there had been a change of minds regarding the merging of funds. The best evidence of this is that, in fact, the funds were never merged as requested in Mrs. Gorsuch's September 26, 1979 memo. Perhaps there may have been a lack of communication at that time - since only one portion of the memo should have been ignored; however, we acted in the manner as we interpreted it.
3. Mrs. Gorsuch's memo of January 11, 1980 caused problems in two ways. First off, January 11 was the Friday prior to the session and the memo was not in my possession when both the Speaker and Senator Hohman (acting on behalf of Senator Tillion) met with me, individually, on January 12 to exercise their authority under Ch. 80, SLA 1979, page 51, to transfer all interim committee balances to other uses. Also contributing to the problem was that Title 37, as administered by the Department of Administration (as well as accepted accounting principles), dictates that encumbrances of funds may be made only for bonafide contracted obligations - not unsupported memo requests to encumber funds. In other words, we cannot encumber funds just because someone asks us to. There must be evidence of an obligation (contract, used TR, delivery order, etc.).

wski

80

CH Y. STATE CAPITOL
EAU, ALASKA 99811
907.465.3800

4. I am unaware who gave you this information, but as of January 13, 1980 when the interim ended, no interim committee had any balance remaining, officially. Some of the paper work may have been still in process, but, in fact, all balances as of January 13 were transferred to other activities by authority of Ch. 80, SLA 1989, page 51.

Accordingly, there is nothing I can do to assist you. The Council has even the authority to make correcting transfers away from me. The only means of transferring money back to the Department of Community and Regional Affairs at this time would be by Council action.

You should also be aware that Legislative Finance advises us that Coastal Management lapsed over \$200,000 last fiscal year, which may indicate that you really don't need the money.

cc: Sen. George H. Hohman, Jr.

THE FOLLOWING DOCUMENT(S) MAY NOT FILM
LEGIBLY BECAUSE OF POOR QUALITY OF THE
ORIGINAL.

The Div. of Policy Development & Planning, hereby request the following
Office of Coastal Management
services to be performed by the Legislative Affairs Agency

PROJECT OR PROGRAM TITLE: Alaska Coastal Management Program implementation

DESCRIPTION AND TERMS OF REIMBURSEMENT: to conduct public hearings and provide staff services for the local government study.

(Attach additional information as required)

DATE COMPLETION REQUIRED: June 30, 1980

ACCOUNT CODE TO BE CHARGED: 01-48-6-019 CONTINUING FUNDS Yes No

ESTIMATED COST OF PROJECT OR SERVICES REQUESTED

	ESTIMATE	ACTUAL
Planning, engineering, and supervision	\$ _____	\$ _____
Land acquisition and equipment	\$ _____	\$ _____
Construction	\$ _____	\$ _____
Other (itemize)	\$ _____	\$ _____
100 Personnel	\$ 5,000.00	\$ _____
200 Travel	\$ 20,000.00	\$ _____
	\$ _____	\$ _____
	\$ _____	\$ _____
TOTAL	\$ 25,000.00	\$ _____

NOTE: Requesting agency must submit an encumbrance document with this agreement.

I certify, based on the above estimate, that sufficient funds are available to pay this obligation and that the appropriation code to be charged has a sufficient balance to cover this obligation.

APPROVED: [Signature]
REQUESTING AGENCY

APPROVED: [Signature]
SERVICING AGENCY

DATE: Sept. 13 1979

DATE: 9/14/79

APPROVED: [Signature]
DEPARTMENT OF ADMINISTRATION

THE PRECEDING DOCUMENTS MAY NOT FILM
LEGIBLY BECAUSE OF POOR QUALITY OF THE
ORIGINAL



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:
LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Pat Costello
FROM: Marjorie Gorsuch *Marjorie Gorsuch*
DATE: 9/26/79
RE: Budget for Local Government Study

Pat,

Rep. Parker and Senator Sturgulewski have concurred in the decision that the House and Senate funds for the Local Government Study should be merged into one account. The combined House and Senate C&RA funding should be expended BEFORE the \$25,000 received from the Office of Coastal Zone Management is dispersed. Please continue to give us the monthly status of the Committee account.



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:
LOCAL GOVERNMENT STUDY
Pouch V
State Capitol
Juneau, Alaska 99811

TO: Sharron Sturrock
FROM: Marjorie Gorsuch
DATE: 1/11/80
RE: Budget

Sharon,

Please encumber the Senate C&RA Committee Budget with the \$25,000 RSA received from the Office of Coastal Zone Management and currently shown in the Senate Budget as not being encumbered.

PLEASE NOTE: THE PRECEDING PAGES WERE TREATED
AS A UNIT IN THE ORIGINAL DOCUMENT.

THE FOLLOWING DOCUMENT(S) MAY NOT FILM
LEGIBLY BECAUSE OF POOR QUALITY OF THE
ORIGINAL.

THE PRECEDING DOCUMENT(S) MAY NOT FILM
LEGIBLY BECAUSE OF POOR QUALITY OF THE
ORIGINAL.

RSA - July 9, 1979 through June 30, 1980

The Legislative Affairs Agency will allocate the following personnel for fulfilling the terms and conditions of this agreement.

See attached RSA

Funding Requirements

	Federal	State	Total
100 Personnel	\$5,000.00		
200 Travel	20,000.00		
300 Contractual			
400 Supplies			
TOTAL:			

TERMS AND CONDITONS OF REIMBURSABLE SERVICE AGREEMENT WITH THE OFFICE OF THE GOVERNOR, DIVISION OF POLICY DEVELOPMENT AND PLANNING TO ASSIST IN THE IMPLEMENTATION OF THE ALASKA COASTAL MANAGEMENT PROGRAM.

INTRODUCTION

The Legislative Affairs Agency serves as an administrative arm for the Alaska State Legislature and administers funds for legislative committe activities. The agency will allocate to the Joint Senate and House Committee on Regional and Community Affairs Local Government Study the amount of \$25,000.00 for their activities in connection with management alternatives for the unorganized borough.

The joint committee, working with the State Department of Community and Regional Affairs, will assist the Office of Coastal Management in the implementation of the Alaska Coastal Management Program. This agreement describes the tasks that make up the committee's component of program, which is supported by federal grant funds from the Department of Commerce pursuant to the first year 306 grant application, as approved. A copy of the grant program is attached.

The task numbers in this Reimbursable Service Agreement correspond to the numbers of the objectives in the first year 306 grant application of the Alaska Coastal Management Program (ACMP).

B. Products and Schedule

Sub-Task 1. The Joint Senate House Committee on Community and Regional Affairs will develop a work program and hearing schedule for activities funded by this agreement, due at OCM by August 30, 1979.

Sub-Task 2. The Joint committee will submit copies of all reports and analyses prepared in connection with service provision in organized and unorganized boroughs and of suggested management structures and mechanisms as they are produced.

Sub-Task 3. Records of regional symposia and rural hearing proceedings will be forwarded to OCM as they are completed, no later than Dec. 31, 1979.

Sub-Task 4. Any legislative proposals which are developed through this effort will be sent to OCM as they are prepared.

Sub-Task 5. A copy of recommendations developed by the joint committee for the legislature will be sent to OCM upon completion, no later than Feb. 1.

Sub-Task 6. A paper addressing specific findings and conclusions with regard to coastal management planning and implementation will be prepared by the committee and submitted to OCM no later than Feb. 1.

Sub-Task 7. Final report prepared at conclusion of legislative session reporting on action taken, if any, due to OCM by June 1, 1980.

STATE OF ALASKA

OFFICE OF THE GOVERNOR
DIVISION OF POLICY DEVELOPMENT AND PLANNING

JAY S. HAMMOND, Governor

POUCH AP
JUNEAU, ALASKA 99811
(907) 465-3541 OR 465-3574


September 6, 1979

Sen. Arliss Sturgelewski
2957 Sheldon Jackson Place
Anchorage, Alaska 99504

Dear Arliss:

Enclosed please find a copy of a proposed Reimbursable Services Agreement with Legislative Affairs Agency which will pass \$25,000 to the Joint Senate-House Committee on Community and Regional Affairs for the conduct of their local government study. We are hoping to process this agreement as soon as possible so if you should have any suggested modifications please contact me (phone: 465-3540).

As ever,


Jan Erickson
State Agency Liaison

JE:es



ALASKA
COASTAL MANAGEMENT PROGRAM

01-A17LH

REIMBURSABLE SERVICES AGREEMENT

The Div. of Policy Development & Planning, _____ hereby request the following
 (Agency)
Office of Coastal Management
 services to be performed by the Legislative Affairs Agency _____
 (Agency)

PROJECT OR PROGRAM TITLE: Alaska Coastal Management Program implementation

DESCRIPTION AND TERMS OF REIMBURSEMENT: to conduct public hearings and
provide staff services for the local government study.

(Attach additional information as required)

DATE COMPLETION REQUIRED: June 30, 1980

ACCOUNT CODE TO BE CHARGED: 01.48.6.019 CONTINUING FUNDS Yes
No

ESTIMATED COST OF PROJECT OR SERVICES REQUESTED

	<u>ESTIMATE</u>	<u>ACTUAL</u>
Planning, engineering, and supervision	\$ _____	\$ _____
Land acquisition and equipment	\$ _____	\$ _____
Construction	\$ _____	\$ _____
Other (itemize) 100 Personnel	\$ <u>5,000.00</u>	\$ _____
200 Travel	\$ <u>20,000.00</u>	\$ _____
	\$ _____	\$ _____
	\$ _____	\$ _____
TOTAL	\$ <u>25,000.00</u>	\$ _____

NOTE: Requesting agency must submit an encumbrance document with this agreement.

I certify, based on the above estimate, that sufficient funds are available to pay this obligation and that the appropriation code to be charged has a sufficient balance to cover this obligation.

APPROVED: _____
 REQUESTING AGENCY

APPROVED: _____
 SERV CING AGENCY

DATE: _____

DATE: _____

APPROVED: _____
 DEPARTMENT OF ADMINISTRATION

RSA - July 9, 1979 through June 30, 1980

The Legislative Affairs Agency will allocate the following personnel for fulfilling the terms and conditions of this agreement.

See attached RSA

Funding Requirements

	Federal	State	Total
100 Personnel	\$ 5,000	35,000	40,000
200 Travel	20,000	16,000	36,000
300 Contractual	-0-	22,000	22,000
400 Supplies	-0-	1,000	1,000
	<hr/>	<hr/>	<hr/>
	25,000	74,000	99,000

TERMS AND CONDITIONS OF REIMBURSABLE SERVICE AGREEMENT WITH THE OFFICE OF THE GOVERNOR, DIVISION OF POLICY DEVELOPMENT AND PLANNING TO ASSIST IN THE IMPLEMENTATION OF THE ALASKA COASTAL MANAGEMENT PROGRAM.

INTRODUCTION

The Legislative Affairs Agency serves as an administrative arm for the Alaska State Legislature and administers funds for legislative committee activities. The agency will allocate to the Joint Senate House Committee on Regional and Community Affairs Local Government Study the amount of \$25,000.00 for their activities in connection with management alternatives for the unorganized borough.

The joint committee, working with the State Department of Community and Regional Affairs, will assist the Office of Coastal Management in the implementation of the Alaska Coastal Management Program. This agreement describes the tasks that make up the committee's component of the program, which is supported by federal grant funds from the Department of Commerce pursuant to the first year 306 grant application, as approved. A copy of the grant program is appended by reference.*

The task numbers in this Reimbursable Service Agreement correspond to the numbers of the objectives in the first year 306 grant application of the Alaska Coastal Management Program (ACMP).

* Available from the Office of Coastal Management.

Task E2: Unorganized Borough Management Alternatives

A. Discussion

As part of a comprehensive attempt by both the executive and legislative branches of Alaskan State government, the Joint Senate-House Committee on Community and Regional Affairs will conduct a series of studies and public hearings on local government during the grant year. The objective will be to study alternatives for the provision of governmental services in the local areas of Alaska, in both the organized and unorganized boroughs. At present, in many parts of the state there is no formal governmental structure for planning, administration and provision of service as usually performed by local governments.

This, of course, has serious implications for the Alaska Coastal Management Program (ACMP) in that capabilities for district development of coastal management programs may often be quite limited and once those programs become officially approved, there is no local entity for their implementation. An attempt to resolve this problem was made in the Alaska Coastal Management Act of 1977 when interests within the Rural Education Attendance (REAA's) were extended the opportunity to form Coastal Resource Service Areas in order to plan for the coastal areas. Implementation of these plans would then be carried out by state agencies. But as to how the agencies would actually exercise these new duties remains unclear. There is even serious reservation as to whether this is an effective approach and as to which state agency would be most appropriate for these functions. A brief analysis of the problem appears in the attached excerpt from "Local Government Symposium" publication, prepared by the committee.

Many areas which are currently within the unorganized boroughs have taken steps to organize into Coastal Resource Service Areas or have expressed an interest in doing so soon. Pressures on coastal communities are steadily escalating as proposals proliferate for bottom-fisheries development, outer continental shelf oil and gas leasing, refinery siting, port developments, etc. Fully 75% of Alaska's coastline is outside of organized municipalities hence governmental ability to plan for an accommodate large scale development in a way that would minimize physical impacts is highly limited. A means of dealing with these potential effects through development of district coastal management programs and of an effective mechanism for implementation must be clearly established.

The Joint Senate-House Committee on Community and Regional Affairs, working in conjunction with the Department of Community and Regional Affairs, the Governor's Office, Division of Policy Development and Planning, and the Office of Coastal Management (and other state agencies) has identified the following objectives for research efforts:

1. Study and evaluate the sufficiency of available local government structures to meet the need for local government entities at the community and regional level.
2. Study and identify present public services provided by federal, state, and municipal levels of government and assess their relationship to local government formation.
3. Study and evaluate the economic base of the unorganized borough and its sufficiency in financing the basic local government functions.
4. Study and evaluate the social, political, and cultural patterns in the unorganized borough and their relation to local government formation.

The joint committee will do so by staff research activities, supplemented with Department of Community and Regional Affairs staff assistance and reports, and by conducting public hearings in regional centers and selected rural communities. Findings from these activities will be gathered, analyzed, and presented to the Legislature, January, 1980, in the form of recommended legislation. Part of that package will be a recommended resolution for the effective implementation of coastal management plans in the currently unorganized parts of the state. Of special importance is information to be developed through the public participation process. OCM will support the public hearing phase of the joint committee's work program and some staff assistance activities in this regard.

Copies of all official committee reports, hearing records, analyses, committee reports, work program, hearing schedule, proposed legislation and recommendations will be provided the Office of Coastal Management in a timely manner. Additionally, a separate paper addressing specific findings and conclusions with regard to coastal management concerns will be prepared and submitted to OCM no later than February 1, 1980.

B. Products and Schedule

Sub-task 1. The Joint Senate-House Committee on Community and Regional Affairs will develop a work program and hearing schedule for activities funded by this agreement, due at OCM by Sept. 15, 1979.

Sub-task 2. The joint committee will submit copies of all reports and analyses prepared in connection with service provision in organized

and unorganized boroughs and of suggested management structures and mechanisms as they are produced.

Sub-task 3. Records of regional and local hearing proceedings will be forwarded to OCM as they are completed, no later than Nov. 30, 1979.

Sub-task 4. Any legislative proposals which are developed through this effort will be sent to OCM as they are prepared.

Sub-task 5. A copy of recommendations developed by the joint committee for the Legislature and committee report, if any, will be sent to OCM upon completion no later than February 1, 1980.

Sub-task 6. A paper addressing specific findings and conclusions with regard to coastal management planning and implementation in the unorganized borough will be prepared by the committee and submitted to OCM no later than Feb. 1, 1980.

Sub-task 7. Final report prepared at the conclusion of the legislative session reporting on action taken, if any, and on recommendations for further action prepared by the committee and due at OCM by June 1, 1980.

C. Contracts and Costs

A copy of the joint committee's local government study budget is attached.

	Federal	State	Total
100 Personnel Admin. Asst. 2.31 mm	\$ 5,000	35,000	40,000
200 Travel	20,000	16,000	36,000
300 Contractual	-0-	22,000	22,000
400 Supplies	<u>-0-</u>	<u>1,000</u>	<u>1,000</u>
	\$ 25,000	74,000	99,000

Local Government Study Budget*

(revised 9/4/79)

(100) <u>Personal Services</u>		\$40,000
1-1/2 Administrative Assistants		
12 person months.		
2 Summer Interns		
4 person months		
(200) <u>Travel</u>		\$36,000
(A) Committee Transportation (Juneau - Anchorage)		
Chairmen of Senate and House Community and		
Regional Affairs Committees, plus staff travel & per diem		
(B) Travel cost related to symposium for six participants		
to attend,		
Symposium participants per diem in Anchorage		
(C) Regional Public Hearings (It is assumed that on an		
average, that eight Committee members and two staff		
members would attend the hearings and two days would		
be spent in each community)		
(D) Regional hearing participants (three people from		
each area will be invited to participate in the hearings)		
(300) <u>Contractual</u>		\$22,000
(400) <u>Commodities</u>		\$1,000
	Total	<u>\$99,000</u>

* This would cover the time period commencing May 15, 1979 through June 30, 1980.

SERVICE DELIVERY TO THE UNORGANIZED BOROUGH (Cont'd)

COASTAL RESOURCE SERVICE AREAS

Coastal Resource Service Areas are authorized by the Alaska Coastal Management Act of 1977 to plan for the coastal areas. Each regional educational attendance area containing a part of the coastal area may be organized for this purpose or two or more REAAs may be consolidated as a single coastal resource service area. Implementation of the plans which are developed is the responsibility of the state.

At the present time, residents of two areas in the unorganized borough have voted to create coastal resource service areas. The Northwest Coastal Resource Service Area, comprising the area covered by REAA 1, has elected its seven-member board and will develop a coastal management plan.

On May 15, 1979, residents of REAA 3 and 4 voted to create the Yukon/Kuskokwim Delta Coastal Resource Service Area and will elect its board members on September 11, 1979. The City of Bethel opted to be excluded from this service area. In the Yukon/Kuskokwim area, the Department of Community and Regional Affairs entered into an agreement with Nunam Kitlutsisti, Inc. (Protectors of the Land,) the environmental planning area of Association of Village Council Presidents (AVCP) to provide a public outreach program presenting organizational options and procedures for coastal management in the area.

There have been expressed concerns related to how the state, through the appropriate state agencies, will actually implement an approved district coastal management program in the unorganized borough. Under AS 38.05.037, the Division of Lands has a general grant of authority to exercise zoning powers within the unorganized borough. Until recently, this has not been a problem because the zoning power was never used. However, where land-use controls are involved in coastal resource service areas, zoning will have to be established and administered by the Division of Lands.

On this subject, Mr. Vic Fischer in a memorandum to Mr. Steve Reeve, DNR, (February 2, 1979) recommends:

"If the state is deemed to have an overriding interest that requires it to exercise zoning authority in the unorganized borough, or at least within its coastal areas, neither ADL (Alaska Division of Lands) or DNR (Department of Natural Resources) appear to be the appropriate agency to manage the zoning program, with its strictly localized zoning, adjustment, appeals, and other aspects of continuing zoning administration. If the state is to engage in zoning, by far the most appropriate agency for the exercise of the function is the Department of Community and Regional Affairs (DCRA did not exist at the time ADL was granted zoning authority many years ago.)

In general, states have played only a minor role in the exercise of zoning authority beyond authorizing its use by local governments. The only exception is Hawaii, where general zoning classification is handled by the state, supplemented by local government; i.e., county, regulations in urban and other development areas. Elsewhere, zoning has been applied as a local government police power.

SERVICE DELIVERY TO THE UNORGANIZED BOROUGH (Cont'd)

COASTAL RESOURCE SERVICE AREAS (Cont'd)

Except for the special authority given ADL, zoning in Alaska has traditionally been a power of cities and, more recently, of boroughs. Zoning would not have to be exercised by the state at all if provisions were made for (1) reorganization of the unorganized borough into a series of organized boroughs with planning and zoning authority (and this could be done without forcing them to tax or even manage schools) or (2) delegating the planning and zoning power to service areas within the unorganized borough, much as was done by the legislature in the case of coastal management planning."

REGIONAL EDUCATION ATTENDANCE AREAS (REAs)

REAs were created in 1975 as the mechanism through which the Legislature delegates to regional school boards the authority to operate the public schools using the boundaries or sub-boundaries of the regional corporations established under the Alaska Native Settlement Act or a combination of such boundaries.

Because the REAs represent a major effort in regionalization, local control and decentralization of service delivery in the unorganized borough, the boundaries of which are also to be used for coastal zone management purposes, an in-depth history and analysis of the REAs is included for your review.

During the early 1970's, the Center for Northern Educational Research was requested by the Department of Education to initiate a study of the delivery of educational services in the unorganized borough and the Interim Legislative Committee on Pre-Higher Education of the Eighth Legislature identified decentralization of the Alaska State-Operated Schools as the subject it wanted to study. The final report published in 1974, entitled "Pre-Higher Education in the Unorganized Borough: Analysis and Recommendations," included a wide range of recommendations. A primary point was the recognition of the need for local control of education and the relationship of that local control with local government creation.

"In order that any plan be more than temporary, the authority for controlling education should be aligned with the development of local governmental units as envisioned by Alaska's Constitution. If local control can be defined as that measure of control which a state delegates to local units of government, then the issues of local control of education cannot be treated separately from the broad issue of the creation of local units of government. And local government units formed around the delivery of education can provide the vanguard for local control over delivery of other governmental services. Therefore, the structure created to serve educational needs must be formed in anticipation of increases in appetites for control of other governmental functions. To ignore the need for legislative support to move toward creating local government units will only blunt the emerging desire of local citizens to assume the reigns and responsibility for their own destiny." p. 34



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:
LOCAL GOVERNMENT STUDY
Pouch V
State Capitol
Juneau, Alaska 99811

TO: Pat Costello
FROM: Marjorie Gorsuch *Marjorie Gorsuch*
DATE: 9/26/79
RE: Budget for Local Government Study

Pat,

Rep. Parker and Senator Sturgulewski have concurred in the decision that the House and Senate funds for the Local Government Study should be merged into one account. The combined House and Senate C&RA funding should be expended BEFORE the \$25,000 received from the Office of Coastal Zone Management is dispersed. Please continue to give us the monthly status of the Committee account.