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# 10:48

## M E M O R A N D U M

TO: Steve Reeve, P &amp; C, ADL

DATE: February 2, 1979

FROM: Vic Fischer

SUBJECT: Zoning in Unorganized Borough

Under AS 38.05.037, ADL has a general grant of authority to exercise zoning powers within the unorganized borough. Until recently, this has not been a problem because the zoning power was never used. Enactment of the homesite program, however, has forced ADL into the zoning game. And the Coastal Management Act is potentially going to expand this involvement into horrendous proportions. Unless the Division of Lands is ready to get bogged down in a massive morass, it will be wise to initiate and support legislative action that would eliminate need for ADL exercise of this zoning power.

Homesite Program

Under the act establishing the homesite program in 1977, the legislature required that zoning cover lands under the homesite disposal program both in the unorganized boroughs and in organized boroughs that do not exercise zoning covering such lands.

ADL promulgated zoning regulations in July, 1978: AAC 53. Chapter 53 provides for administration, zoning changes, variances, conditional use permits, nonconforming uses, appeals, etc. A board of adjustment is established, composed of the commissioners of Natural Resources, Community & Regional Affairs, and Environmental Conservation, or their designated representatives.

Zoning districts are classified (Article 2) as general zoning, homesite entry, and open-to-entry. All state land not specifically included in geographically defined districts (Article 3) is in the general zoning district. Use provisions and limitations are set for homesite entry and open-to-entry districts. The general zoning district permits all use not otherwise prohibited by law or regulation.

As ADL is becoming engaged in widespread disposal of state lands, administration and enforcement of zoning for lands located all over the state could become an increasingly time consuming and frustrating entanglement for the state. (I'm sure it's not necessary to elucidate the horrendous problems and conflicts that could arise, whether or not ADL chooses to seriously follow up on its own regulations.)

# UNIVERSITY OF ALASKA

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February 2, 1979

## Coastal Management

The Coastal Management Act presents a potential burden of far vaster proportions than the land disposal program, for the latter requires zoning only for state owned lands.

Under the act, implementation of an approved district coastal management program is required on the part of the appropriate state agencies. Such implementation must be in accord with comprehensive use plans or statements of needs, policies, objectives, and standards adopted by the coastal districts. Where land-use controls are involved in the unorganized borough (and most of the coast falls outside of organized local government jurisdiction), zoning will have to be established and administered by the Division of Lands.

The scope of such coastal area zoning would obviously go far beyond the regulations so far established by ADL. Likewise, the administrative machinery would have to be extremely complex, and the entire program would become extremely expensive and burdensome, especially since each coastal area would likely have different objectives, different regulations, and different local enforcement needs.

## Conclusions and Recommendations

Neither the Division of Lands nor the whole Department of Natural Resources derives any particular value from the exercise of zoning authority. ADL already has authority to establish use requirements and restrictions with respect to lands disposed of by the state, even though it would probably not want to carry permanent or long term responsibility for assuring that every lot or tract conforms to specified uses. Aside from the existing zoning authority, which was never examined from a policy-application standpoint by the legislature, ADL has no reason to concern itself with non-state lands.

If the state is deemed to have an overriding interest that requires it to exercise zoning authority in the unorganized borough, or at least within its coastal areas, neither ADL nor DNR appear to be the appropriate agency to manage the zoning program, with its strictly localized zoning, adjustment, appeals, and other aspects of continuing zoning administration. If the state is to engage in zoning, by far the most appropriate agency for the exercise of the functions is the Department of Community and Regional Affairs. (DCRA did not exist at the time ADL was granted zoning authority many years ago.)

In general, states have played only a minor role in the exercise of zoning authority beyond authorizing its use by local governments. The only exception is Hawaii, where general zoning classification is handled by the state, supplemented by local, i.e., county, regulations in urban and other development areas. Elsewhere, zoning has been applied as a local government police power.

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Steve Reeve, P & C, ADL  
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Except for the special authority given ADL, zoning in Alaska has traditionally been a power of cities and, more recently, of boroughs. Zoning would not have to be exercised by the state at all if provision were made for (1) reorganization of the unorganized borough into a series of organized boroughs with planning and zoning authority (and this could be done without forcing them to tax or even manage schools) or (2) delegating the planning and zoning power to service areas within the unorganized borough, much as was done by the legislature in the case of coastal management planning.

In view of all this, I would strongly urge the Division of Lands to do everything possible to divest itself of the existing zoning authority. I recommend that ADL and DNR take all of these three actions:

1. Obtain DCRA cooperation in resolving the zoning issue, including transfer of zoning authority to that department if it were continued to be vested in the state.
2. Obtain funds from the office of Coastal Management to examine the inter-land use control and zoning administration issue. This should be done well before the district program implementation phase is reached, so that appropriate policies and mechanisms can be established in sufficient time, especially if ameliorative legislation is found to be required. Such a study should probably be undertaken in cooperation with or through DCRA.
3. Obtain Governor's Office support for a legislative or a legislative/executive study directed toward establishment of organized boroughs or some other form of local area planning and management within the unorganized borough. A study along these lines is likely to be considered by the legislature this year.

If none of these approaches bear fruit and nothing else materializes, ADL will need to proceed on its own to figure out how otherwise to get out of this mess or, if all else fails, how to effectively manage the zoning of state lands and coastal areas.

VF:1a

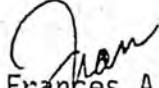
cc: Mike Smith  
Ted Smith  
Tom Morehouse

TO:  Distribution List

DATE: April 24, 1979

FILE NO:

TELEPHONE NO:

FROM:   
Frances A. Ulmer, Director  
Division of Policy Development  
and Planning  
Office of the Governor

SUBJECT: Tanana Chiefs Conference -  
Regional Planning  
Commission Proposal

I would like to share with you the results of the April 19 meeting when the Tanana Chiefs proposal to create regional and subregional planning commissions was discussed (see my memo of April 11, 1979, attached). The group which met agreed on the following points: 1) the Administration is supportive of the effort, but until certain major questions are answered (for instance the procedural mechanism for delegation of local authority, the relationship of TCC's proposed regional plans to on-going planning efforts) we will not recommend that the Governor appoint the advisory planning commissions; 2) the issue of planning in the TCC region is part of the larger question of local government authorities in unorganized areas which the state should address as a whole rather than reacting to each proposal as it comes in, and 3) since these types of problems and initiatives are increasing, it is evident that the state must look at the problem and its implications seriously and promptly, in that it affects all agency activities not only in the TCC region but throughout the state.

In order to understand better just what the problems are in the TCC region in particular, I have asked Larry Kimball and Bob Jenks, the State's Municipal Lands Trustee, to meet with us to discuss the current situation. I expect that at this meeting we will determine what direction the state should take on this issue, so I hope that you can be there. The meeting will be at 1:30 p.m., Wednesday, May 2, at the Court Building in room 320. Thank you.

Attachments

Distribution List:

- Commissioner Bob LeResche
- Commissioner Bob Ward
- Commissioner Chuck Webber
- Commissioner Lee McAnerney
- Commissioner Ron Skoog
- Commissioner Ernie Mueller
- Commissioner Marshall Lind
- Senator Arliss Sturgulewski
- Representative Bill Miles *Parker*
- Rod Pegues
- Jessie Dodson



STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
JUNEAU

December 5, 1979

Mr. Mike Walleri  
Village Government Specialist  
Tanana Chiefs Conference, Inc.  
Doyon Building  
First and Hall Streets  
Fairbanks, AK 99701

Dear Mr. Walleri:

Earlier this year, the Tanana Chiefs Conference, Inc., organized sub-regional planning commissions for the purpose of "providing comprehensive area-wide planning for their respective regions." Subsequently, Tanana Chiefs proposed on behalf of the commissions that I designate them as "regional coordinating and advisory planning groups" under AS 44.19.880(c). The stated purpose for such designation was "to provide a connection between the activities of the commission and the preparation and maintenance of the State Comprehensive Development Plan by the Division of Policy Development and Planning." In a later letter from Tanana Chiefs, the coordinating role was emphasized: "...allow the commissions to directly coordinate their activities with other state agencies." The letter went on to say: "The Division (of Policy Development and Planning) shall seek the advice of the commissions and coordinate the activities of the other State agencies with the commissions."

At the present time there is growing realization in many quarters that there is a need for greater planning and coordination in the unorganized borough. There are a number of ongoing efforts to examine this complex problem, including those of the Joint Senate-House Community and Regional Affairs Committee and the Department of Community and Regional Affairs. In addition to your project, there have also been other local or regional initiatives. The ultimate goal is greater local self-determination, which necessitates the local (or regional) assumption of greater authority over and responsibility for local and regional affairs. I fully support this goal. It is the most appropriate means of achieving this which is being considered in all these efforts, and this is the critical issue which concerns me.

The most direct and effective means of achieving maximum local control is by incorporation as provided for in the Alaska Constitution and in the Alaska statutes. In my view, this is the most desirable method. However, this is a large step for communities which have had little experience with formalized local government and which have maintained strong traditional ties, and it may be that some variation on present alternatives is appropriate. The studies mentioned above are investigating this question.

While I am in full support of efforts to enhance local control, the means chosen must be legal, they must be practicable and they must tie the advantages of increased authority to the assumption of increased responsibility. Designation of the commissions under AS 44.19.880(c) is not a step in this direction. Your immediate objective is clearly to obtain the authority to do planning. This authority can only be delegated by the legislature, either through direct legislative means or perhaps through the legislature sitting as the assembly for the unorganized borough.

Absent legislative authorization, the subregional commissions do not have legal authority to do planning. For this reason, administrative designation by me under AS 44.19.880(c) will not only fail to achieve the desired objective, it will also raise false expectations and add to the confusion you are trying to lessen. Under present laws and regulations, the Tanana Chiefs Conference, cities, villages, groups and individuals have the right to advise State agencies and foster coordination. Designation of the commissions will not increase or enhance this right, but may lead the people in the region to believe that the plans have some legal basis, thus implying that State and federal actions should be consistent with them. This misconception could serve to delay the assumption of legal planning authority, and could lead to further dissension and lack of coordination in the region. I would much rather seek and support an appropriate statewide solution to this problem than to hastily agree to a "half-way" step which could actually turn out to be a disincentive.

Disregarding the lack of legal planning authority for a moment, there are some specific problems with the proposal, of which I am sure you are aware. Among them are the following.

Assuming that the commissions constitute a public office, the use of racial criteria in the election of members is unconstitutional. In addition, it appears that a good proportion of the project's funding was monies authorized for Indian programs, raising further questions about equal representation.

A related concern is the claimed support throughout the region for the establishment and operation of these commissions. As you will recall, in a letter dated May 4, 1979, I requested documentation of this support

December 5, 1979

in the form of copies of the city and village resolutions which we were told you had. I have received only ten such resolutions.

It is not clear how the commissions would relate to existing local governments, or how their activities would relate to existing or future municipal plans. Nor is it apparent how their "coordinating and advisory" roles would be carried out vis-a-vis the Division of Policy Development and Planning and other State agencies.

In order to pursue the establishment of regional planning commissions in the unorganized borough, considerable thought must be given to whether the commissions should constitute service areas, in which case their functions would be local functions over which the governor would ordinarily have no control, or whether they should be instrumentalities of the state. In the latter case, the governor would necessarily have control over their appointment and tenure, in accordance with DeArmond v. Alaska State Development Corporation, 376 P. 2d 717 (Alaska, 1962) and Walker v. Alaska State Mortgage Association, 416 P. 2d 245 (Alaska, 1966). As they stand, the commissions' bylaws are probably not proper for either State or local instrumentalities.

In sum, I do not feel that my designation of the commissions would constitute a positive step towards better coordination of governmental activities in the unorganized borough, or towards greater local control of the future of the unorganized areas of the State. I do, however, fully support these goals and would support an appropriate legislative solution aimed toward these ends. Such a solution would have to constitute a long term incentive to organization, not just create additional jurisdictions and the fracturing of authorities, nor can it offer State assumption of responsibility (fiscal and otherwise) indefinitely while communities and regions continue to accumulate authority.

We are certainly willing to consider carefully any legislative initiatives the Tanana Chiefs Conference might propose which would move us in this direction. In the meantime, I look forward to the results of the ongoing studies and to a cooperative effort between the legislature, my administration and local and regional interests to achieve our common goals.

Sincerely yours,

Jay S. Hammond  
Governor

cc: Lieutenant Governor Terry Miller  
Senator Arliss Sturgulewski, Joint Senate-House Community &  
Regional Affairs Committee  
Representative Bill Parker, Joint Senate-House Community &  
Regional Affairs Committee

bcc: Bob LeResche, Commissioner, Department of Natural Resources  
Marshall Lind, Commissioner, Department of Education  
Lee McAnerney, Commissioner, Department of Community &  
Regional Affairs  
Ernst W. Mueller, Commissioner, Department of Environmental  
Conservation  
Ron Skoog, Commissioner, Department of Fish & Game  
Bob Ward, Commissioner, Department of Transportation &  
Public Facilities  
Charles Webber, Commissioner, Department of Commerce &  
Economic Development  
Avrum M. Gross, Attorney General  
Jerry Reinwand, Executive Assistant to the Governor  
Don Argetsinger, Administrative Assistant  
Jessie Dodson, Special Assistant to the Governor  
Jerry Madden, State-Federal Coordinator, State Clearinghouse  
Murray Walsh, Coordinator, Office of Coastal Management

JSH/SR/gs

file: Regional Planning-Tanana Chiefs Proposal

# CITY OF SKAGWAY

GATEWAY TO THE GOLD RUSH OF '98"  
P. O. BOX 415 SKAGWAY, ALASKA 99840

April 17, 1980

Joint Senate and House  
Community & Regional Affairs Committee  
Pouch U State Capital  
Juneau, Alaska 99811

Dear Co-Chairmen Sturgulewski and Parker:

The purpose here is to request your consideration of initiation of legislation to amend Title 29 - specifically Section 29.48.260 Municipal Properties. Paragraph (c) of this section specifies ". . . However, no ordinance for the sale, lease or disposition of real property or interest in real property valued at \$25,000.00 or more is valid unless ratified by a majority of the qualified voters voting at a regular or special election at which the question of the ratification of the ordinance is submitted . . . " Rationale for the proposed amendment follows:

- 1) In the light of the ongoing inflationary trend in land values, the requirement for voter ratification of ordinances for disposition of land valued above \$25,000.00 is considered to be unrealistic.
- 2) The outcome of the State's current Municipal Land Selection Program will be that many cities will initiate programs to make land available to private interests. Adherence to the election/ratification process will serve both to delay and add to the costs of the municipality's land disposal programs.
- 3) The ratification requirement is discriminatory in that it applies only to general law cities - i.e. home rule municipalities are exempt.

Accordingly, the City of Skagway respectfully requests that Section 29.48.260 (c) be amended to raise the value limitation above which disposition requires an election and voter ratification, e.g. to \$100,000 or \$150,000.

The City of Skagway would be most grateful for your consideration in this matter.

Sincerely,



Robert F. Messegee  
Mayor

cc: Senator Ray  
Representative Miller

Representative Duncan  
Commissioner McAnerney



Official Business

# Alaska State Legislature

## House of Representatives

Committee on

Community & Regional Affairs

Pouch V  
State Capitol  
Juneau, Alaska 99811

TO: Rep. Carney  
Branson  
O'Connell  
Metcalf  
Parr  
Zharoff

FROM: Rep. **Bill Parker**, Chairman

RE: Tanana Chiefs Meeting

DATE: April 12, 1979

There will be a special joint meeting of the House and Senate C&RA Committees on Tuesday, April 17 at 1:30 P.M. in the Butrovich Room of the Capital Bldg.

At this time, Ray Kent, Planning and Development Specialist for Tanana Chiefs Conference and Chris Anderson, Director of Community Resources of the Tanana Chiefs, will present their proposal for the creation of regional coordinating and advisory planning groups. (See attached information)

In addition, Ralph Darbyshire, Contractor for the Yukon Flats Borough Study will present a status report on his project.

Please notify my staff if you will be unable to attend.

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§ 44.19.800

STATE GOVERNMENT

§ 44.19.871

(2) hold hearings throughout the state to collect data related to its duties in § 797 of this chapter;

(3) solicit and obtain the services of other state departments and agencies in collecting and compiling data necessary to carry out its duties under § 797 of this chapter;

(4) seek the cooperation of and enter into agreements with other coastal states for the wise development and conservation of marine resources;

(5) receive and expend grants and appropriations from private and governmental sources for the purpose of carrying out its duties under § 797 of this chapter. (§ 2 ch 185 SLA 1972)

Article 10. Alaska Safety Council.

Section

800—850. [Repealed]

Secs. 44.19.800 — 44.19.850.

Repealed by § 20 ch 241 SLA 1976.

Editor's note. — The repealed article 4, ch. 141, SLA 1968; § 6, ch. 104, SLA 1971. derived from § 1, ch. 61, SLA 1965; §§ 1—

Article 11. Alaska Planning and Research Division.

Section

870. Alaska division of policy development and planning  
871. Director  
875. Personnel

Section

877. Powers and duties of the director  
880. Functions and duties of the division  
881. Definitions  
890. [Repealed]

Sec. 44.19.870. Alaska division of policy development and planning. There is in the Office of the Governor the Alaska division of policy development and planning. (§ 2 ch 103 SLA 1966; am § 11 ch 207 SLA 1975)

Effect of amendment. — The 1975 policy development and planning" for amendment substituted "Alaska division of "Alaska planning and research division."

Sec. 44.19.871. Director. The division of policy development and planning is administered by a director who is appointed by, and serves at the pleasure of, the governor. (§ 1 ch 219 SLA 1970; am § 12 ch 207 SLA 1975)

Effect of amendment. — The 1975 development and planning" for "planning amendment substituted "division of policy and research division."

**Sec. 44.19.875. Personnel.** The director shall employ such personnel as may be necessary to carry out the provisions of §§ 870 — 881 of this chapter. (§ 1 ch 219 SLA 1970)

**Sec. 44.19.877. Powers and duties of the director.** (a) The director shall

- (1) supervise and administer the activities of the division;
- (2) advise the governor on matters of comprehensive state planning;
- (3) make an annual report to the governor of the activities of the division.

(b) The director may

- (1) with the written concurrence of the governor, enter into contracts and subcontracts on behalf of the state to carry out the provisions of §§ 870 — 881 of this chapter;

(2) act for the state in the initiation, investigation, evaluation of or participation in any program relative to the stated purpose of §§ 870 — 881 of this chapter which may involve more than one government or governmental unit;

(3) on behalf of the state, accept and expend any gifts or grants made to the state with the approval of the governor where such gifts or grants were made for the purposes of furthering the objectives of the division. (§ 1 ch 219 SLA 1970)

**Sec. 44.19.880. Functions and duties of the division.** (a) The division shall

(1) provide technical assistance to the governor and the legislature in identifying long range goals and objectives for the state and its political subdivisions;

(2) prepare and maintain a state comprehensive development plan;

(3) provide information and assistance to state agencies to aid in governmental coordination and unity in the preparation of agency plans and programs;

(4) review planning within state government as may be necessary for receipt of federal, state or other funds;

(5) Repealed by § 10 ch 260 SLA 1972, effective July 1, 1972.

(6) participate with other countries, provinces, states or subdivisions thereof in international or interstate planning, and assist Alaska's local governments, governmental conferences and councils in planning and coordinating their activities;

(7) Repealed by § 2 ch 60 SLA 1972.

(8) encourage educational and research programs that further state planning and development, and provide administrative and technical services for them;

(9) publish such statistical information or other documentary material as will further the provisions and intent of §§ 870 — 881 of this chapter;

(10) assist the governor and the Department of Community and Regional Affairs in coordinating the activities of state agencies which

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have an impact on the solution of local and regional development problems;

(11) serve as a clearinghouse for information, data, and other materials which may be helpful or necessary to federal, state or local governmental agencies in discharging their respective responsibilities or in obtaining federal or state financial or technical assistance;

(12) review all proposals for the location of capital improvements by any state agency and advise and make recommendations concerning location of these capital improvements.

(b) The division shall, in carrying out its functions, consult with local, regional, state and federal officials, private groups and individuals, and with officials, of other countries, provinces and states, and may hold public hearings to obtain information for the purpose of carrying out the provisions of §§ 870 — 881 of this chapter.

(c) The governor may establish coordinating or advisory planning groups.

(d) The division shall

(1) coordinate its services and activities with those of other state departments and agencies to the fullest extent possible to avoid duplication;

(2) prepare an integrated annual report on the long-range development program of the state and submit it to the governor for incorporation into his report to the legislature;

(3) cooperate with the University of Alaska and other appropriate public and private institutions in research and investigations. (§ 2 ch 103 SLA 1966; am § 2 ch 219 SLA 1970; am § 2 ch 60 SLA 1972; am §§ 8, 10 ch 200 SLA 1972; am § 5 ch 207 SLA 1975)

*Effect of amendments.* — The first 1972 amendment repealed paragraph (7) in subsection (a).

The second 1972 amendment in paragraph (10) of subsection (a), substituted "Department of Community and Regional Affairs" for "Local Affairs

Agency," deleted "the activities of" following "state agencies," and substituted "problems" for "programs." The amendment also repealed paragraph (5) in subsection (a).

The 1975 amendment added subsection (d).

**Sec. 44.19.881. Definitions.** In §§ 870 — 881 of this chapter,

(1) "division" means the division of policy development and planning;

(2) "director" means the director of the division of policy development and planning. (§ 1 ch 219 SLA 1970; am § 13 ch 207 SLA 1975)

*Effect of amendment.* — The 1975 amendment substituted "division of policy development and planning" for "planning

and research division" at the end of paragraphs (1) and (2).

**Sec. 44.19.890. Division may accept grants and other aid.**

Repealed by § 3 ch 219 SLA 1970.

# Tanana Chiefs Conference, Inc.

Doyon Building  
First and Hall Streets  
Fairbanks, Alaska 99701  
Phone (907) 452-8251

March 21, 1979

Governor Jay S. Hammond  
Pouch A  
State Capitol Bldg.  
Juneau, Alaska 99811

Dear Sir:

The following commissions hereby petition for recognition as regional coordinating and advisory planning groups for their respective regions pursuant to A.S. §44.19.880(c):

Upper Tanana Planning Commission  
Flats Regional Planning Commission  
Koyutan Planning Commission  
Koyukon Central Regional Planning Commission  
Bonasila Regional Planning Commission  
Upper Kuskokwim Regional Planning Commission

Between February 19 and March 12 of this year, delegates sent by participating cities and villages organized these groups for the purpose of providing comprehensive area-wide planning for their respective regions. The recognition herein requested would provide a connection between the activities of these commissions and the preparation and maintenance of the State Comprehensive Development Plan by the Division of Policy Development and Planning. Such a connection would greatly enhance the Division's activities by providing a vehicle for local participation and input into the larger state comprehensive planning process.

The Commissions' authority to plan is based on a variety of sources. From a federal perspective, some of the villages are organized under the Indian Reorganization Act (25 U.S.C. § 9461-479), while others remain as traditional village councils. All are federally recognized as tribal organizations. Under the Indian Self-Determination Act (P.L. 93-638), tribal organizations possess authority to provide community facilities and government services, and consequently possess the authority to plan for such. The Indian Reorganization Act also recognizes these entities' authority to plan. Example: 25 C.F.R. §272.11(6)(b). In addition to this authority under federal law, many of the participating communities are organized as first and second class cities under state law. As such they certainly possess authority to plan under A.S. 29.43.040. The broad grant of authority under this statute and the fact that the communities are acting in concert suggest that these communities may well possess authority to plan on a regional basis. They may also

## BONSILLA REGIONAL COMMISSION

1.	Frank Turner	President	Holy Cross
2.	Sheryl Turner	Secretary/Treasurer	Holy Cross
3.	Carl Jerue Sr.	Commissioner	Anvik
4.	Diane Jones	Commissioner	Anvik
5.	Nicholi Walker	Commissioner	Grayling
6.	Carl Walker	Commissioner	Grayling
7.	Hamilton Hamilton	Commissioner	Shageluk
8.	Tommy Dutchman	Commissioner	Shageluk

## KOYUTAN REGIONAL COMMISSION

1.	Carlos Frank	President	Minto
2.	Cathryn Moses	Vice-President	Allakaket
3.	Alfred Grant	Secretary/Treasurer	Tanana
4.	Clara Sam	Commissioner	Alatna
5.	Ameila Edwards	Commissioner	Alatna
6.	Richard David	Commissioner	Allakaket
7.	Rhoda Musser	Commissioner	Bettles
8.	Helen McConnel	Commissioner	Bettles
9.	Dixie Dayo	Commissioner	Manley
10.	Karen Andruli	Commissioner	Manley
11.	Floyd Alexander	Commissioner	Minto
12.	Jack Irwin	Commissioner	Nenana
13.	Nita Marks	Commissioner	Nenana
14.	Ava Walsh	Commissioner	Tanana

## FLAT REGIONAL COMMISSION

1.	Wally J. Peter	President	Fort Yukon
2.	Bill Fredson	Secretary/Treasurer	Chalkyitsik
3.	Walter E. Flitt	Commissioner	Fort Yukon
4.	Steve Joseph	Commissioner	Beaver
5.	Tessie Joseph	Commissioner	Beaver
6.	Eddie James	Commissioner	Birch Creek
7.	Susan Baalam	Commissioner	Birch Creek
8.	Leah Druck	Commissioner	Chalkyitsik
9.	Margaret Henry	Commissioner	Circle
10.	Ruth Crow	Commissioner	Circle
11.	Don Stevens	Commissioner	Stevens Village
12.	Gerald Silver	Commissioner	Stevens Village
13.	David Evans	Commissioner	Rampart
14.	Paul Evans	Commissioner	Rampart
15.	Kias Peter	Commissioner	Arctic Village
16.	John Titus	Commissioner	Arctic Village

# Tanana Chiefs Conference, Inc.

Doyon Building  
First and Hall Streets  
Fairbanks, Alaska 99701  
Phone (907) 452-8251

March 21, 1979

Governor Jay S. Hammond  
Pouch A  
State Capitol Bldg.  
Juneau, Alaska 99811

Dear Sir:

The following commissions hereby petition for recognition as regional coordinating and advisory planning groups for their respective regions pursuant to A.S. §44.19.880(c):

Upper Tanana Planning Commission  
Flats Regional Planning Commission  
Koyutan Planning Commission  
Koyukon Central Regional Planning Commission  
Bonasila Regional Planning Commission  
Upper Kuskokwim Regional Planning Commission

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Governor Jay S. Hammond  
Page 2  
March 21, 1979

delegate this authority to these Commissions. These Commissions are also seeking recognition through the state legislature to clarify their planning authority.

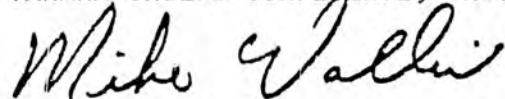
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Respectfully,

TANANA CHIEFS CONFERENCE, INC.



Mike Walleri  
Village Government Specialist

MW/7433d

cc: Frances A. Ulmer, Director  
Division of Policy Development & Planning  
John C. Sackett, State Senator

## BONSILLA REGIONAL COMMISSION

1.	Frank Turner	President	Holy Cross
2.	Sheryl Turner	Secretary/Treasurer	Holy Cross
3.	Carl Jerue Sr.	Commissioner	Anvik
4.	Diane Jones	Commissioner	Anvik
5.	Nicholi Walker	Commissioner	Grayling
6.	Carl Walker	Commissioner	Grayling
7.	Hamilton Hamilton	Commissioner	Shageluk
8.	Tommy Dutchman	Commissioner	Shageluk

## KOYUTAN REGIONAL COMMISSION

1.	Carlos Frank	President	Minto
2.	Cathryn Moses	Vice-President	Allakaket
3.	Alfred Grant	Secretary/Treasurer	Tanana
4.	Clara Sam	Commissioner	Alatna
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13.	Nita Marks	Commissioner	Nenana
14.	Ava Walsh	Commissioner	Tanana

## FLAT REGIONAL COMMISSION

1.	Wally J. Peter	President	Fort Yukon
2.	Bill Fredson	Secretary/Treasurer	Chalkyitsik
3.	Walter E. Flitt	Commissioner	Fort Yukon
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KOYUKON CONTROL REGIONAL COMMISSION

1.	Pat McCarty	President	Ruby
2.	Frank Madros	Vice-President	Kaltag
3.	Josie Jones	Secretary/Treasurer	Koyukuk
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2.	Doug Thomas	Commissioner	Northway
3.	Isaac Andrew	Commissioner	Dot Lake
4.	Bessie Berman	Commissioner	Eagle
5.	Mary Beck	Commissioner	Eagle
6.	Charlie David Sr.	Commissioner	Tetlin.
7.	Herman Jones	Commissioner	Tetlin

Proposed Draft Legislation Establishing  
Regional Planning Commissions

A BILL

To recognize six regional planning commissions within the Unorganized Borough in certain areas of the Yukon, Koyukuk, Tanana, and Kuskokwim River Drainages.

WHEREAS, a past unplanned development of certain areas of the Unorganized Borough have resulted in unplanned consequences;

AND, it is the policy of this Legislature to provide comprehensive planning in certain areas of the Unorganized Borough;

FURTHERMORE, Article X, Section 6 of the Alaska Constitution requires this legislature to allow maximum local participation and responsibility in all planning activities for the Unorganized Borough;

AND IN ADDITION, implementation of such planning activities should be invested in these same local participants in order to achieve consistent and beneficial results,

IT IS HEREBY ENACTED by the Legislature of the State of Alaska:

§1 Short Title

This measure shall be referred to as the Interior Comprehensive Planning Act.

§2 Recognition and Ratification of Prior Organization

The Charters of the Upper Tanana Planning Commission, Flatts Regional Planning Commission, Koyutan Planning Commission, Koyukon Central Regional Planning Commission, Bonasila Regional Planning Commission, and the Upper Kuskokwim Regional Planning Commission are hereby recognized and ratified as the organic ordinances of such commissions, PROVIDED that where such charters conflict with this Act the provision of this Act shall control.

§3 Authority of Commissions

The above named commissions shall constitute the planning commissions for the Unorganized Borough in those areas inclusive within their respective boundaries as defined in this Act. Within their boundaries, such commissions shall exercise the area wide powers of borough planning commissions and assemblies as defined in A.S. 29.33.070-29.33.245.

#### §4 Cities Within Affected Areas

Cities now exercising powers granted under A.S. 29.43.040 may delegate such powers to the above named commissions.

#### §5. Boundaries

The boundaries of each district shall define the territorial jurisdiction which the Commissions may exercise. The boundaries of each district shall be:

##### Upper Tanana Planning Commission

Beginning with that point where the U.S.-Canadian Border intersects with center channel of the Kandick (Charley Creek) River; thence following the center channel of the Kandick River downstream to its confluence midstream with the Yukon River; thence following midstream of the Yukon River downstream to its confluence with the Charley River; thence Southwesterly following the center channel of the Charley River to its intersection with the Fairbanks Baseline; thence West along such line to its intersection with the ridge constituting the boundary of the Fairbanks North Star Borough as it rounds the headwaters of the Salcha River; thence Westerly along this ridge to a point on the ridge which is due North of the confluence of the Goodpastor River with Slate Creek; thence Southwesterly in a straight line to the confluence of the Big Gerstle River and the Tanana River; thence along the center channel of the Big Gerstle River, crossing the Alaska Highway, to the point at which the Gerstle Glacier drains into the Big Gerstle River; thence Southerly along the center of the Gerstle Glacier to the Southeast corner of Township 16 S., Range 12 E., Fairbanks Meridian; thence West along the boundary between Ts. 16 and 17 S., F.M. to the Northwest corner of T. 16 S., R. 7 E., F.M.; thence South along the boundary between Rs. 6. and 7 E., F.M., to the Southwest corner of T. 21 S., R. 7 E., F.M.; thence East along boundary between Ts. 21 and 22 S., F.M. to the Southeastern corner of T. 8 S., R. 21 E., F.M.; thence North 7.0 to the 5th Standard Parallel South, Fairbanks Meridian; thence North 6.0 mi., East 29.9 mi., South 6.0 mi. to the 5th Standard Parallel South, Fairbanks Meridian; thence East 18.0 mi. to the closing corner of Tps. 20 and 21 S., R. 16 E., F.M., on the Western boundary of the Copper River Meridian; thence South 1.0 mi. to the closing corner of Tps. 15 and 16 N., R. 4 E., C.R.M., on the East boundary of the Fairbanks Meridian; thence East 36.5 mi. to the West corner common to surveyed Tps. 15 and 16 N., R. 11 E., C.R.M.; thence along surveyed township lines, East 708.47 chains to the Western boundary of the lands described in Executive Order No. 5365;

thence Southerly and Easterly along said boundary to its most Easterly intersection with the unsurveyed line between Tps. 10 and 11 N., R. 15 E., C.R.M.; thence East 6.1 mi., South 6.0 mi., East 6.0 mi., South 6.0 mi. to the 2nd Standard Parallel North, C.R.M.; thence East 4.8 mi. to the closing corner T. 8 N., Rs. 18 and 19 E., C.R.M.; thence South 24.0 mi. to the 1st Standard Parallel North, C.R.M.; thence West 1.2 mi. to the closing corner of T. 4 N., Rs. 18 and 19 E., C.R.M.; thence South 3.0 mi., East 5.9 mi., South 15.0 mi., East 27.1 mi. to the closing corner of Tps. 1 and 2 N., R. 24 E., C.R.M., on the United States and Canadian Boundary; thence North along such border to its intersection with the center channel of the Kandick (Charley Creek) River, the point of beginning.

#### Flats Regional Planning Commission

Beginning with the intersection of 68 degrees 30' N. latitude with the Canadian Border; thence West along such meridian to its intersection with 146 degrees 00' W. longitude; thence South along such longitude until its intersection with 68 degrees 00' N. latitude; thence West along such latitude to its intersection with 151 degrees 00' W. longitude; thence South along such longitude to its intersection with the Yukon River; thence Southeasterly in a straight line to the Northwest corner of Township 4 North, Range 5 West, Fairbanks Meridian; thence Easterly along the North line of Township 4 North to the ridge between the headwaters of Trail and Poker Creeks which constitutes the Northern boundary of the Fairbanks North Star Borough; thence Northeasterly following this ridge South of Ophir and Nome Creeks and around the headwaters of Hope and Charity Creeks; thence Southeasterly following the ridge South of the headwaters of Bachelor and McKinley Creeks across the Steese Highway at Twelve Mile Summit; thence following the divide around the headwaters of Harrington and Crooked Creeks; thence around the headwaters of Boulder Creek and the North Fork of the Chena River to the summit of Far Mountain; thence Easterly along the divide around the headwaters of Lawson Creek and Cash Creek; thence following the ridge north of the headwaters of the East Fork of the Chena River and around the headwaters of the Salcha River to an intersection of this ridge with the Fairbanks Baseline; thence East along such baseline to its intersection with the center channel of the Charley River; thence following the center channel of the Charley River, Northerly, to its confluence with the Yukon River; thence upstream of the Yukon River to its confluence with the Kandick (Charley Creek) River; thence following the center channel of the Kandick to the U.S.-Canadian Border; thence North along this border to the point of closing.

#### Koyutan Planning Commission

Beginning at the 68 degrees 00' N. latitude, 151 degrees 00' W. longitude; thence West along such latitude to its intersection with the boundary between ranges 15 and 16 East of the Kateel River meridian; thence South along such range line to the 7th Standard Parallel North K.R.M.; thence West to the closing corner of T. 28 N, Rs. 15 and 16 E, K.R.M; thence South 6.0 mi, East 5.9 mi, South 6.0 mi, East 6.0 mi, South 6.0 mi, East 6.0 mi, South 6.0 mi to the 6th Standard Parallel North, K.R.M.; thence West 1.5 mi to the closing corner of T. 24 W. Ts. 18 and 19 E, K.R.M; thence South 18.0 mi, East 12.0 mi, South 6.0 mi. to the 5th Standard

Parallel North, K.R.M.; thence East 4.2 mi. to the closing corner of T. 20 N., Rs. 21 and 22 E., K.R.M.; thence South 24 mi. to the 4th Standard Parallel North, K.R.M.; thence West 1.7 mi. to the closing corner of T. 16 N., Rs. 21 and 22 E., K.R.M.; thence Southeasterly in a straight line to the summit of Niitlitoktalogi Mountain; thence Southeasterly in a straight line, crossing the Koyukuk River to the summit of Mount George, thence Southerly in a straight line to the intersection midstream of the Yukon River and 153 degrees 30' W. longitude, thence South along such longitude to its intersection with 64 degrees 00' N. latitude; thence East along such latitude to its intersection with 153 degrees 00' W. longitude; thence South along such longitude to its intersection, with Northern border of Township 30 N. Seward Meridian; thence East along such Township line to its intersection with 152 degrees 00' W. longitude; thence North along such longitude to its intersection with the Southwest border of U.S. Survey No. 2177 (Mount McKinley National Park); thence Northwesterly along to its Northwest corner; thence Northwesterly along the Northern border of such survey to its far Northeastern corner; thence Southerly along such Northwesterly along the boundary of U.S. survey 2177 to its far Northwest corner; thence Northeasterly along the Northern border of U.S. Survey 2177 to its far Northeastern corner; thence Southerly along the Eastern border of U.S. Survey 2177 to its intersection with the South line of Township 14 South of the Fairbanks Meridian; thence East along such line to its intersection with 148 degrees 00' W. longitude; thence South along such longitude to its intersection with the South line of Township 16 South, Fairbanks Meridian; thence East along such line (the Northern boundary of the Matanuska-Susitna Borough) to the Southeast corner of Township 16 South, Range 12 East, Fairbanks Meridian; thence Northerly along the center of the Gerstle Glacier to its drainage into the Big Gerstle River; thence Northeasterly along the center channel of the Big Gerstle River crossing the Alaska Highway to its confluence with the Tanana River; thence following a straight Northwesterly line to the confluence of the Goodpastor River with Slate Creek; thence due North to an intersection with the ridge constituting the Southern boundary of the Fairbanks North Star Borough; thence Southwesterly along this ridge, encompassing the headwaters of Indian Creek, Gilles Creek, Caribou Creek, Keystone Creek, and Rosa Creek, and continuing along the ridge between Buckeye Creek and Tenderfoot Creek, and continuing along this ridge across the Richardson Highway to a point in midstream of the Tanana River; thence downstream in midstream of the Tanana River to its intersection with the South line of Township 7 South; thence West on this Township line to a point midstream in the Wood River; thence downstream in midstream of the Wood River to a point midstream in the Tanana River; thence North and East in midstream of the Tanana River to its point of intersection with the West line of Range 5 West; thence North on this range line to the Northwest corner of Township 4 North, Range 5 West; thence Northwesterly in a straight line to the intersection of 151 degrees 00' W. longitude and the Yukon River; thence North along such longitude to its intersection with 68 degrees 00' W. latitude, the point of beginning.

Koyukon Central Regional Planning Commission

Beginning at the Northwest corner of Township 15 N., Range 22 E., Kateel River Meridian; thence South 6.0 miles, West 17.8 miles, South 12.0 miles, West 17.9 miles, South 6.0 miles to the 3rd Standard Parallel

North, K.R.M.; thence West 1.2 miles to the closing corner of Township 12 N., Range 15 and 16 E., K.R.M.; thence South 12.0 miles, West 11.9 miles, North 6.0 miles, West 5.9 miles, North 6.0 miles to the 3rd Standard Parallel North, K.R.M.; thence West 11.8 miles to the closing corner of Township 12 N., Range 10 and 11 E., K.R.M.; thence South 12.0 miles, West 11.9 miles, North 12.0 miles to the 3rd Standard Parallel North, K.R.M.; thence West 23.7 miles to the closing corner of T. 12 N., Rs. 4 and 5 E., K.R.M.; thence South 24.0 miles to the 2nd Standard Parallel North, K.R.M.; thence West 29.9 miles to the closing corner of T. 8 N., Rs. 1 and 2 W., K.R.M.; thence South 12.0 miles, West 17.9 miles, South 12.0 miles to the 1st Standard Parallel North, K.R.M.; thence East 0.3 miles to the closing corner of T. 4 N., Rs. 4 and 5 W., K.R.M.; thence South 18.0 miles, East 6.0 miles, South 6.0 miles to the Kateel River Base Line; thence East 0.2 miles to the closing corner of T. 1 S., Rs. 3 and 4 W., K.R.M.; thence South 12.0 miles, West 6.0 miles, South 12.0 miles to the 1st Standard Parallel South; K.R.M.; thence East 0.3 miles to the closing corner of T. 5 S., Rs. 4 and 5 W.; K.R.M.; thence South 12.0 miles, West 6.0 miles, South 12.0 miles to the 2nd Standard Parallel South, K.R.M.; thence West 5.5 miles to the closing corner of T. 9 S., Rs. 6 and 7 W., K.R.M.; thence South 24.0 miles to the 3rd Standard Parallel South, K.R.M.; thence East 0.4 miles to the closing corner of T. 13 S., Rs. 6 and 7 W., K.R.M.; thence South 24.0 miles to the 4th Standard Parallel South, K.R.M.; thence East 6.4 miles to the closing corner of T. 17 S., Rs. 5 and 6 W., K.R.M.; thence South 18.0 miles, West 6.0 miles, South 6.0 miles to the 5th Standard Parallel South, K.R.M.; thence West 5.5 miles to the closing corner of T. 21 S., Rs. 7 and 8 W., K.R.M.; thence South 6.0 miles, West 11.9 miles, South 6.0 miles, to the Southwestern corner of Township 22 S., Range 9 W., K.R.M.; thence East along the boundary between Townships 22 S. and 23 S., K.R.M. to its intersection with the Kateel River Meridian; thence North along the Kateel River Meridian to its intersection with 64 degrees 00' N. latitude; thence East along such latitude to its intersection with 153 degrees 00' W. longitude; thence North along such longitude to its intersection midstream of the Yukon River; thence Northerly in a straight line to the summit of Mount George; thence Northwesterly in a straight line crossing the Koyukuk River to the summit of Niitltoktalogi Mountain; thence Northwesterly in a straight line to the Northwest corner of Township 15 N., Range 22 E., K.R.M., the point of beginning.

#### Bonasila Regional Planning Commission

Beginning at the Southeastern corner of Township 23 S., Range 10 W., Kateel River Meridian; thence West 6.0 miles, South 12.0 miles to the 6th Standard Parallel South, K.R.M.; thence East 0.7 miles to the closing corner of T. 25 S., Rs. 10 and 11 W., K.R.M.; thence South 6.0 miles, West 5.9 miles, South 18.9 miles to the corner of T. 29 S., Rs. 11 and 12 W., K.R.M., on the North boundary of the Seward Meridian; thence West 2.7 miles to the closing corner of T. 34 N., Rs. 61 and 62 W., Seward Meridian, on the South boundary of the Kateel River Meridian; thence South 6.9 miles to the 8th Standard Parallel North, S.M.; thence West 1.7 miles to the closing corner of T. 32 N., Rs. 62 and 63 W., S.M.; thence South 24.0 miles to the 7th Standard Parallel North, S.M.;

thence West 1.7 miles to the closing corner of T. 28 N., Rs. 63 and 64 W., S.M.; thence South 24.0 miles to the 6th Standard Parallel North, S.M.; thence East 4.3 miles to the closing corner of T. 24 N., Rs. 63 and 64 W., S.M.; thence South 18.0 miles, East 53.8 miles, North 6.0 miles, East 23.9 miles, North 6.0 miles, to the Northeast corner of Township 24 N., Range 51 W., S.M.; thence Northeasterly in a straight line to the center of Flat; thence Northeasterly in a straight line to midstream of the confluence of the Innoko River and the North Fork of the Innoko River; thence upstream along midstream at the North Fork of the Innoko River to its initial intersection with 64 degrees 00' N. latitude; thence West along such latitude to its intersection with the Kateel River Meridian; thence South along such Meridian to its intersection with the boundary between Townships 22 S. and 23 S., K.R.M.; thence West along such boundary to the Southeastern corner of Township 23 S., Range 10 W., K.R.M., the point of beginning.

#### Upper Kuskokwim Regional Planning Commission

Beginning at the Northeastern corner of Township 24 N., Range 51 W., Seward Meridian; thence East 47.6 miles, South 6.0 miles, East 107.2 miles, North 6.0 miles, East 11.9 miles, North 6.0 miles to the 6th Standard Parallel North, S.M.; thence East 10.5 miles to the Standard Corner of T. 25 N., Rs. 20 and 21 W., S.M.; thence North along such range boundary to the Northwest corner of T. 25 N., R. 20 S., S.M.; thence East along the border between Townships 25 and 26 N., S.M., to its intersection with 153 degrees 00' W. longitude; thence North along such longitude to its intersection with 64 degrees 00' N. latitude; thence West along such latitude to its intersection with a straight line which passes through Flat, Alaska and the confluence of the Innoko River and the North fork of the Innoko River; thence Southwesterly along this line to the center of Flat, Alaska; thence Southwesterly in a straight line to the Northeastern corner of Township 24 N., Range 51 W., S.M., the point of beginning.

All distances used in these descriptions are approximate only and where used are intended to follow the boundary of townships as presently or subsequently surveyed unless otherwise indicated.

#### §6 Savings and Separability

To the extent that there is a conflict between any provision of this Act and any other Statute of the State of Alaska, the provisions of this Act shall govern. If any provision of this Act or its applicability thereof is held invalid, the remainder of this ordinance shall not be affected thereby.

# Tanana Chiefs Conference, Inc.

Doyon Building  
First and Hall Streets  
Fairbanks, Alaska 99701  
Phone (907) 452-8251

March 21, 1979

Governor Jay S. Hammond  
Pouch A  
State Capitol Bldg.  
Juneau, Alaska 99811

Dear Sir:

The following commissions hereby petition for recognition as regional coordinating and advisory planning groups for their respective regions pursuant to A.S. §44.19.880(c):

Upper Tanana Planning Commission  
Flats Regional Planning Commission  
Koyutan Planning Commission  
Koyukon Central Regional Planning Commission  
Bonasila Regional Planning Commission  
Upper Kuskokwim Regional Planning Commission

Between February 19 and March 12 of this year, delegates sent by participating cities and villages organized these groups for the purpose of providing comprehensive area-wide planning for their respective regions. The recognition herein requested would provide a connection between the activities of these commissions and the preparation and maintenance of the State Comprehensive Development Plan by the Division of Policy Development and Planning. Such a connection would greatly enhance the Division's activities by providing a vehicle for local participation and input into the larger state comprehensive planning process.

The Commissions' authority to plan is based on a variety of sources. From a federal perspective, some of the villages are organized under the Indian Reorganization Act (25 U.S.C. § 461-479), while others remain as traditional village councils. All are federally recognized as tribal organizations. Under the Indian Self-Determination Act (P.L. 93-638), tribal organizations possess authority to provide community facilities and government services, and consequently possess the authority to plan for such. The Indian Reorganization Act also recognizes these entities' authority to plan. Example: 25 C.F.R. §272.11(6)(b). In addition to this authority under federal law, many of the participating communities are organized as first and second class cities under state law. As such they certainly possess authority to plan under A.S. 29.43.040. The broad grant of authority under this statute and the fact that the communities are acting in concert suggest that these communities may well possess authority to plan on a regional basis. They may also

Governor Jay S. Hammond

Page 2

March 21, 1979

delegate this authority to these Commissions. These Commissions are also seeking recognition through the state legislature to clarify their planning authority.

These Commissions' activities and staff are currently funded by a federal H.U.D. grant (State I.D. #78062102) through the Ruby Village Council and administered by Tanana Chiefs Conference, Inc. (see Packet A). Each participating village is supplying local planners/surveyors for the initial data gathering phase. A variety of sources are utilized, including B.I.A. 104 and C.E.T.A. grants. The current project of these Commissions is outlined in the grant project narrative enclosed in Packet A.

Original copies of the various Commissions' Charters and By-laws are enclosed (see Packets B-G). All but six (6) villages in the area (who have not yet formally considered the matter) have approved the concept of the planning commissions by formal resolution. These communities are now acting on specific ratification of the Commissions' formation. You will find enclosed evidence of such ratification by those communities who have already acted.

At each of the Commission's organizational meetings, Tanana Chiefs Conference, Inc. was requested by resolution to act as agent for the commission with respect to this petition. Therefore, on behalf of these Commissions, we respectfully petition for appointment by the Governor as regional coordinating and advisory planning groups for the respective Commissions' regions pursuant to A.S. §14.19.880(c).

Respectfully,

TANANA CHIEFS CONFERENCE, INC.

*Mike Walleri*

Mike Walleri  
Village Government Specialist

MW/7433d

cc: Frances A. Ulmer, Director  
Division of Policy Development & Planning  
John C. Sackett, State Senator

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3.	Isaac Andrew	Commissioner	Dot Lake
4.	Bessie Berman	Commissioner	Eagle
5.	Mary Beck	Commissioner	Eagle
6.	Charlie David Sr.	Commissioner	Tetlin
7.	Herman Jones	Commissioner	Tetlin

Arctic Slope Regional Corp.

Bering Sea

Mona

Dagon

Calista

Cook Inlet

Attina

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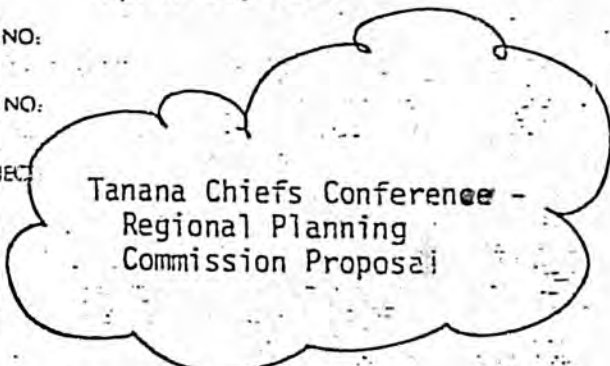
TO: [ Distribution List

DATE: April 24, 1979

FILE NO:

TELEPHONE NO:

FROM:   
Frances A. Ulmer, Director  
Division of Policy Development  
and Planning  
Office of the Governor

SUBJECT:   
Tanana Chiefs Conference -  
Regional Planning  
Commission Proposal

I would like to share with you the results of the April 19 meeting when the Tanana Chiefs proposal to create regional and subregional planning commissions was discussed (see my memo of April 11, 1979, attached). The group which met agreed on the following points: 1) the Administration is supportive of the effort, but until certain major questions are answered (for instance the procedural mechanism for delegation of local authority, the relationship of TCC's proposed regional plans to on-going planning efforts) we will not recommend that the Governor appoint the advisory planning commissions; 2) the issue of planning in the TCC region is part of the larger question of local government authorities in unorganized areas which the state should address as a whole rather than reacting to each proposal as it comes in, and 3) since these types of problems and initiatives are increasing, it is evident that the state must look at the problem and its implications seriously and promptly, in that it affects all agency activities not only in the TCC region but throughout the state.

In order to understand better just what the problems are in the TCC region in particular, I have asked Larry Kimball and Bob Jenks, the State's Municipal lands Trustee, to meet with us to discuss the current situation. I expect that at this meeting we will determine what direction the state should take on this issue, so I hope that you can be there. The meeting will be at 1:30 p.m., Wednesday, May 2, at the Court Building in room 320. Thank you.

Attachments

Distribution List:


Commissioner Bob LeResche  
Commissioner Bob Ward  
Commissioner Chuck Webber  
Commissioner Lee McAnerney  
Commissioner Ron Skoog  
Commissioner Ernie Mueller  
Commissioner Marshall Lind  
Senator Arliss Sturgulewski  
Representative Bill ~~Miles~~ *Parker*  
Rod Pegues  
Jessie Dodson

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Representative Bill Miles *Parlier*  
Rod Pegues  
Jessie Dodson

# Tanana Chiefs Conference, Inc.

Doyon Building  
First and Hall Streets  
Fairbanks, Alaska 99701  
Phone (907) 452-8251

March 21, 1979

Governor Jay S. Hammond  
Pouch A  
State Capitol Bldg.  
Juneau, Alaska 99811

Dear Sir:

The following commissions hereby petition for recognition as regional coordinating and advisory planning groups for their respective regions pursuant to A.S. §44.19.880(c):

Upper Tanana Planning Commission  
Flats Regional Planning Commission  
Koyutan Planning Commission  
Koyukon Central Regional Planning Commission  
Bonasila Regional Planning Commission  
Upper Kuskokwim Regional Planning Commission

Between February 19 and March 12 of this year, delegates sent by participating cities and villages organized these groups for the purpose of providing comprehensive area-wide planning for their respective regions. The recognition herein requested would provide a connection between the activities of these commissions and the preparation and maintenance of the State Comprehensive Development Plan by the Division of Policy Development and Planning. Such a connection would greatly enhance the Division's activities by providing a vehicle for local participation and input into the larger state comprehensive planning process.

The Commissions' authority to plan is based on a variety of sources. From a federal perspective, some of the villages are organized under the Indian Reorganization Act (25 U.S.C. § 5461-479), while others remain as traditional village councils. All are federally recognized as tribal organizations. Under the Indian Self-Determination Act (P.L. 93-638), tribal organizations possess authority to provide community facilities and government services, and consequently possess the authority to plan for such. The Indian Reorganization Act also recognizes these entities' authority to plan. Example: 25 C.F.R. §272.11(6)(b). In addition to this authority under federal law, many of the participating communities are organized as first and second class cities under state law. As such they certainly possess authority to plan under A.S. 29.43.040. The broad grant of authority under this statute and the fact that the communities are acting in concert suggest that these communities may well possess authority to plan on a regional basis. They may also

Governor Jay S. Hammond  
Page 2  
March 21, 1979

delegate this authority to these Commissions. These Commissions are also seeking recognition through the state legislature to clarify their planning authority.

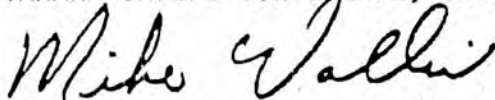
These Commissions' activities and staff are currently funded by a federal H.U.D. grant (State I.D. #78062102) through the Ruby Village Council and administered by Tanana Chiefs Conference, Inc. (see Packet A). Each participating village is supplying local planners/surveyors for the initial data gathering phase. A variety of sources are utilized, including B.I.A. 104 and C.E.T.A. grants. The current project of these Commissions is outlined in the grant project narrative enclosed in Packet A.

Original copies of the various Commissions' Charters and By-laws are enclosed (see Packets B-G). All but six (6) villages in the area (who have not yet formally considered the matter) have approved the concept of the planning commissions by formal resolution. These communities are now acting on specific ratification of the Commissions' formation. You will find enclosed evidence of such ratification by those communities who have already acted.

At each of the Commission's organizational meetings, Tanana Chiefs Conference, Inc. was requested by resolution to act as agent for the commission with respect to this petition. Therefore, on behalf of these Commissions, we respectfully petition for appointment by the Governor as regional coordinating and advisory planning groups for the respective Commissions' regions pursuant to A.S. §14.19.880(c).

Respectfully,

TANANA CHIEFS CONFERENCE, INC.



Mike Walleri  
Village Government Specialist

MW/7433d

cc: Frances A. Ulmer, Director  
Division of Policy Development & Planning  
John C. Sackett, State Senator

1.	Frank Turner	President	Holy Cross
2.	Sheryl Turner	Secretary/Treasurer	Holy Cross
3.	Carl Jerue Sr.	Commissioner	Anvik
4.	Diane Jones	Commissioner	Anvik
5.	Nicholi Walker	Commissioner	Grayling
6.	Carl Walker	Commissioner	Grayling
7.	Hamilton Hamilton	Commissioner	Shageluk
8.	Tommy Dutchman	Commissioner	Shageluk

KOYUTAN REGIONAL COMMISSION

1.	Carlos Frank	President	Minto
2.	Cathryn Moses	Vice-President	Allakaket
3.	Alfred Grant	Secretary/Treasurer	Tanana
4.	Clara Sam	Commissioner	Alatna
5.	Ameila Edwards	Commissioner	Alatna
6.	Richard David	Commissioner	Allakaket
7.	Rhoda Musser	Commissioner	Bettles
8.	Helen McConnel	Commissioner	Bettles
9.	Dixie Dayo	Commissioner	Manley
10.	Karen Andruli	Commissioner	Manley
11.	Floyd Alexander	Commissioner	Minto
12.	Jack Irwin	Commissioner	Nenana
13.	Nita Marks	Commissioner	Nenana
14.	Ava Walsh	Commissioner	Tanana

FLAT REGIONAL COMMISSION

1.	Wally J. Peter	President	Fort Yukon
2.	Bill Fredson	Secretary/Treasurer	Chalkyitsik
3.	Walter E. Flitt	Commissioner	Fort Yukon
4.	Steve Joseph	Commissioner	Beaver
5.	Tessie Joseph	Commissioner	Beaver
6.	Eddie James	Commissioner	Birch Creek
7.	Susan Baalam	Commissioner	Birch Creek
8.	Leah Druck	Commissioner	Chalkyitsik
9.	Margaret Henry	Commissioner	Circle
10.	Ruth Crow	Commissioner	Circle
11.	Don Stevens	Commissioner	Stevens Village
12.	Gerald Silver	Commissioner	Stevens Village
13.	David Evans	Commissioner	Rampart
14.	Paul Evans	Commissioner	Rampart
15.	Kias Peter	Commissioner	Arctic Village
16.	John Titus	Commissioner	Arctic Village

KOYUKON CONTROL REGIONAL COMMISSION

1.	Pat McCarty	President	Ruby
2.	Frank Madros	Vice-President	Kaltag
3.	Josie Jones	Secretary/Treasurer	Koyukuk
4.	Bessie Clever	Commissioner	Galena
5.	Dick Evans	Commissioner	Galena
6.	Ella Sam	Commissioner	Hughes
7.	Lillian Oldman	Commissioner	Hughes
8.	Kenny Sam	Commissioner	Huslia
9.	Al Yatlan	Commissioner	Huslia
10.	Fred Alexie	Commissioner	Kaltag
11.	David Dayton	Commissioner	Koyukuk
12.	Ivan Sipary	Commissioner	Nulato
13.	Andrew Demoski	Commissioner	Nulato
14.	Ester McCarty	Commissioner	Ruby

UPPER KUSKOKWIM REGIONAL PLANNING COMMISSION

1.	Pauline Penland	President	McGrath
2.	Benny Edwards	Vice-President	Takotna
3.	Bob Juettner	Secretary/Treasurer	McGrath
4.	Bob Esai Sr.	Commissioner	Nikolai
5.	Junior Esai	Commissioner	Nikolai
6.	Rose Marie Edwards	Commissioner	Takotna
7.	Steve Eluska	Commissioner	Telida
8.	Bill Woolard	Commissioner	Medfra
9.	Leonard F. Andrews	Commissioner	Medfra

UPPER TANANA PLANNING COMMISSION

1.	Jerry Isaac	President	Tanacross
2.	Doug Thomas	Commissioner	Northway
3.	Isaac Andrew	Commissioner	Dot Lake
4.	Bessie Berman	Commissioner	Eagle
5.	Mary Beck	Commissioner	Eagle
6.	Charlie David Sr.	Commissioner	Tetlin.
7.	Herman Jones	Commissioner	Tetlin

JOINT HOUSE AND SENATE  
COMMUNITY AND REGIONAL AFFAIRS COMMITTEES  
MEETING

CAPITOL BUILDING, ROOM 207  
APRIL 17, 1979  
1:30 p.m.

PURPOSE: To hear presentations by Mr. Raymond L. Kent, Planning and Development Specialist/Grantsman, for the Tanana Chiefs Conference, Inc., concerning the Doyon Area in the Unorganized Borough and by Mr. Ralph Darbyshire, Darbyshire & Associates, concerning Yukon Flats Borough Area Study in the Unorganized Borough.

PRESENT: Chairman Arliss Sturgulewski  
Senator Tim Kelly  
Senator Terry Simpson  
Senator Patrick Rodey  
Senator Bob Mulcahy (absent)

Above Senate C/RA Committee Members

Representative Margaret Branson  
All other Representatives absent.

Above House C/RA Committee Members

Senator Bettye Fahrenkamp

Also in Attendance

April 17, 1979

1:30 p.m. Chairman Sturgulewski called the meeting to order, introduced those legislators present and stated that since the House was having a caucus, many of their Committee members could not join our meeting. School students from the Tanana High School were noticed in the audience and welcomed.

The two guest speakers were welcomed and introduced:

Mr. Raymond L. Kent, Planning and Development Specialist/Grantsman for the Tanana Chiefs Conference, Inc., concerning the Doyon Area in the Unorganized Borough; and

Mr. Ralph Darbyshire, Darbyshire & Associates, concerning the Yukon Flats Borough Area Study, in the Unorganized Borough.

It was noted their presentations would be concerning the unorganized borough and that the Doyon Region has 37% of the land mass in Alaska.

#### PRESENTATION BY MR. RAYMOND L. KENT

Mr. Kent gave a brief history to familiarize everyone with the program. In February of last year, the Tanana Chiefs decided to get involved in a major effort towards development of a comprehensive plan for the Doyon Region. At that time, they had a small grant \$70,000 from EDA to do economic development planning. The responsibility for this plan was sent to Mr. Kent's office and he was advised to find a mechanism to develop a comprehensive plan for the entire Doyon Region. Because of the magnitude of the problem, and the small amount of money involved, other resources were checked. The community desires were checked, so individual communities could be tied in the overall comprehensive plan. Mr. Kent visited all 37 villages in the Doyon Region and met with the Village Councils to discuss comprehensive planning at the local level. Village Councils literally gave unanimous support, as well as participating city governments, approximately 20 municipalities, mostly second class cities. There appeared to be no mechanism for comprehensive planning in any of the villages and even the municipalities that had planning powers were, for the most part, not exercising those planning powers. So, by initiative from the village and the resolution from those meetings, the villages unanimously resolved to involve themselves in economic development planning. As part of their resolve, they unanimously committed varying amounts of money; the smallest \$5,000 from Dot Lake; the largest \$20,000 from Fort Yukon. Approximately a total of one-half million dollars was committed by all of the communities. Following those meetings, a grant application was submitted to HUD to allow the hiring of professional planners and place them out in the various regions. Sub-regions were organized. Going back into these regions, the communities were asked to elect two representatives who would all together form some kind of a planning body in order to create a vehicle to work through on the regional level, and to prepare a comprehensive plan. The field planners also worked with these representatives so area plans were consistent with the desires of the people. The result of

those meetings, are the established boundaries. Mr. Kent stressed the boundaries were established by the people in the area, not by the Tanana Chiefs.

Mr. Kent displayed a large map and showed in detail the outline of the Doyon Region and sub-regions to the audience and legislators.

Mr. Kent stated the boundaries were selected because of their geographics and need base. It was noted how they fit on the river systems, and all kind of grouped together, Fort Yukon villages here and so on around. The transportation problems are similar, the life styles are similiar, and everything pretty well fits together.

Much work needs to be done, and unless it became part of the State process, unless the State somehow gets involved, the impact might not be as it might otherwise. A combination funding from the villages totalled \$906,000 in order to develop the Regional Comprehensive Plan.

A range of possibilities were investigated that existed for developing this plan within the State system, and four were noted; two through DPDP, in the Governor's Office, and one through the Legislature, which sits as the borough assembly for the unorganized borough. One option is provided in Alaska Law that allows the organized municipalities to do areawide planning and include by ordinance, delegate, or designate these planning commissions as the planning executors for those districts. The preferable option was to go to the State Legislature and to seek some kind of recognition as a planning entity in order to be able to join into the State system of planning and to become part of the State mechanism.

Mr. Kent referred to the packets passed to the legislators and to the proposed legislation in which Legislative Affairs had found constitutional problems with the wording. The amendment containing the correct language to solve the constitutional question was also reviewed.

After briefly noting both pieces of legislation, Mr. Kent stressed that the additional legislation would make the creation of planning districts within the Interior possible. It was hoped that legislation would be introduced to address the problem and provide for hearings to occur in the interim, and also to pass legislation next year to get local input in planning, and some local involvement moving. It appears that this could be accomplished in having a vehicle outside the borough system providing for local involvement in planning and zoning and long-range comprehensive planning activities. Most importantly, for the first time, it would create a need base, based on some logical kind of activity. This could be used to direct economic development resources to the greatest need areas and public works development projects, which if properly organized and properly controlled could develop an economic base that is necessary to support a borough structure. This would be a prelude, or a vehicle that could lead into the formation of organized government in the Interior. It would not be threatening anybody. There are no taxable properties out there now and there is no way to provide services on any kind of equitable basis. Planning would be put first (with good organization in implementing the plan and good follow-through.) The potential is there for developing the economic base required and the potential is there for State and Federal resources, which is better for the areas of greater need.

Mr. Kent stated again he has not looked at a tax base and that this has not been taken on as a Tanana Chiefs project, except in a facilitators capacity. The suggestions being made are that these regional planning districts be autonomous, the proposal involves elected people from the region, who in turn would elect their own chairman, who would conduct themselves in the manner of any other borough type planning commission.

Chairman Sturgulewski thanked Mr. Kent for his presentation and asked if he would stay for a few questions. She noted Senator Kelly had to leave for an appointment and Senator Simpson had just joined the meeting.

Chairman Sturgulewski asked about the timing of the study and where Mr. Kent was on his time line. Mr. Kent replied they are in the process now of placing the field planners out in the field, and have a total of 62 people employed within the boundaries of Doyon.

Chairman Sturgulewski asked Mr. Kent to explain how that was going to be carried out? Mr. Kent replied under a grant from HUD they received \$150,000 which allows them to hire six planners, (professional planners), and a statistician. One will be placed in each region to act as technical assistant and staff person to the regional commission. Also, a grant was received from CETA to hire six CETA planners, so each of the sub-regions will set up an office.

Flats area - Fort Yukon  
Upper Tanana Area -- Tok  
Koyutan area - Tanana  
Koyukon Central Area - Galena  
Bonasila area - Holy Cross  
Upper Kuskokwim - McGrath

TCC (Tanana Chiefs Conference) will be providing the clerical support.

The intent is that each of the planners will spend the majority of their time in the field, working with individual villages and development of individual village plans. Each village, through its own contribution of funds, is hiring a professional planner. Mr. Kent stated the people that they hire and put in the sub-regions will train these planners. The result will be each village having a comprehensive plan of its own; and by use of the regional commission, each region will have a comprehensive plan of its own. The plan deals with everything except health. The health plan is already done and will simply be combined with the activities of this planning process.

Chairman Sturgulewski inquired if this had been published and made available? Mr. Kent replied he thought it had been published. Chairman Sturgulewski requested copies.

Senator Fahrenkamp questioned the effect economic development planning would have on those persons wishing to develop mines, or the timber industry within the areas. Would they have to get permission of these various planning commissions in order to go ahead with their development plan? Mr. Kent stated if they could get the planning done, it would include planning, zoning, planning for long-range economic development, natural resources development and human resources development, including the questions she had asked. They will be designated through zoning.

Senator Fahrenkamp inquired if it would be correct that the plans presently on the drawing board would have to wait for the development of these plans. Mr. Kent hoped the development of the plans would be coordinated, as the first go-around of the plan should be finished by the end of September.

Chairman Sturgulewski repeated that had been one of her earlier questions, not answered. What was the time line? Mr. Kent expected the first draft to be published by September end, stating it was not a lot of time. They had 60 some people working and good cooperation from all the communities. It was realistic to think the plan would be pretty well drafted by early fall. Economic development interest is out there and currently in the planning stage. It would seem that others could join and perhaps provide a lot of information on economic development potential for the area, which would be very important for the planning process.

Senator Fahrenkamp felt that would indeed have to wait until the plan was completed. Mr. Kent replied it would depend on the authority granted. He would say no, because until the Legislature acts and grants the commissions some powers, they have no power. The same thing would continue to occur that has always occurred in the past. Special interest groups will go out, do their own planning, do their own thing and sell whatever they can sell without the input, coordination and involvement of the surrounding country.

Chairman Sturgulewski stated that the Legislature obviously has within that area a tremendous amount of State concerns and many acres of Federal concerns. She asked what planning was being done to bring in major interests of Statewide concern - in lands and possible mineral development, oil, recreation sites, land for disposal under the Legislature's attempt to get land out to the people? How were all those brought into the process? Mr. Kent stated they can be brought in as they wish to join, at this point. Individual communities are asked what they want, what their needs are. If anybody is working in the area, or if there are any plans going on in the area, they are asked to cooperate. There is no ability without some action to force coordination; like the creation of a planning district, etc., to force that kind of creation. There is no vehicle to do that, but there would be tremendous advantage in doing that. As then, they would have the ability to really look at what the area could support, what it could not support and what the economic impact might be, as a result of some of these projects. Right now, everything has to be done on a voluntary basis.

Chairman Sturgulewski stated she knew Mr. Kent understood it is going to be a major issue. Extraordinary powers were being requested without the kind of moderating impact you get through local government structures. Why not a possible end result of a borough through the organized borough method of government -- only fear of taxation? Mr. Kent replied there is the ability to provide services, in most of the areas. Since the funding base for providing services is usually some kind of tax base, it is unlikely that without some sort of organization, planning and direction, an economic base is not just going to appear. The planning process would create the need base of the direction required to assist in economic development, to assist in community development that would lead to the creation of an economic base that would support the services.

Representative Branson asked that if a million dollars had been received to do this planning, what were the plans for funding over the long run? Grants? Mr. Kent replied initially, yes. Grants are hard to acquire for entities that do not have the ability to implement, so planning is really hit and miss. The local interest groups can not get grants for planning purposes as a rule because they do not have the ability to implement; plans get done, get stuck on a shelf and collect dust - kind of like what they are running into here. He felt the question is what is the Legislature planning? He stressed they were trying to facilitate the creation of a mechanism to allow the districts, the local people to be involved in the State planning process, to become part of State Government, to act as a planning commission for the unorganized borough within that boundary. If that kind of a structure were set up, the Legislature would sit as the Assembly, create the planning district, and would assign responsibility for administration to an agency of State, probably Community and Regional Affairs. The planning commission would provide for planning and would provide for a board of adjustment; Community and Regional Affairs would make the ordinance and policy, not the commissions. The commissions would submit to the Legislature as proposed here and the Legislature would act either in favor or against the suggestions on the commission. If the Legislature acted in favor, then the commission would have the power to implement the plan.

Senator Fahrenkamp expressed curiosity about the timber management programs, mining development, or something of this nature being helpful in creating the tax base needed, instead of waiting for plans to be developed, etc. Mr. Kent replied yes. If an area has a timber industry, once it develops the timber industry, it is a logical tax base. The question is, what does the local area want in terms of economic development and what are its options? Right now they knew timber, fish, some mineral resources, etc., may or may not be exploitable depending upon the ability to ship or utilize them locally.

Senator Fahrenkamp created a hypothetical situation using the Nenana area. If a timber management program wanted to implement in June and the people did not want the timber management business in that area, would it then be stopped? Mr. Kent replied that would depend upon the power granted the planning commission. If people did not want it, he expected the Legislature would still be able to decide that question. However, he did not expect those commissions to have this kind of power. They would have the power granted to them, based upon what the Legislature decided they should give.

Chairman Sturgulewski inquired about the rationale used in setting up the districts, topography, drainage systems, etc. It was mentioned earlier that the Yukon Flat boundary line is different, occurring when the boundary lines were set up and that it was not checked if they were economically viable. She questioned if economics did not have to be brought in? Mr. Kent agreed. He stated when this was first looked at, it was as a plan for the Tanana Chiefs. A lot of pieces have come together since, and beyond that point. They were looking at ways to identify need bases, at ways to write economic development plans; and direct economic funding resources and public works funding resources to areas of greatest need; that was the primary concern. Since progressing, many things have come up. For example, the land disposal program. The Legislature has not acted as a borough assembly and has not done any planning or zoning. There have been no public hearings in the local areas where these land disposals are proposed. This kind of commission would provide input back in that kind of activity. Say if there is a conflict of interest where the local area wants to use a piece of land for recreation or subsistence, or some other activity, and the land disposal program comes in and says well, we are going to use this for residential areas, which might be contrary use, what happens is the people in the area get mad, you have battles and all kinds of problems. It would be avoided by the use of local planning entities, by the use of some logical local input and involvement in planning and zoning process. What land is disposed of is at least considered most appropriate by the area for that kind of activity.

Senator Rodey understood that regarding the legal mechanism, the commission will be formed by Statute; it will be located for administrative purposes in the Department of Community and Regional Affairs; will act autonomously but with the support of the Department; that is, it will take its direction for policies and such, or internal decision, from the people that sit on the commission from the Interior area; those recommendations will be reduced to writing and presented to the Legislature in the first ten days and if the Legislature does not approve, they will become the planning mechanism for the unorganized borough, at least for that portion of the unorganized borough. Mr. Kent stated that was his understanding. It has to be part of State Government. The only way to make it part of the State Government was to combine with an agency of the State Government, thus the suggestion of the State Department of Community and Regional Affairs. Senator Rodey thought it was an interesting approach and one which has never been put forth, to his knowledge.

Chairman Sturgulewski asked if there was a method for boundary resolution in the study; for instance, on the Yukon Flats, or on the others, where it was found as a result from the people's input that maybe the lines were not drawn so well. Mr. Kent said yes, that had been discussed in the regional meetings. Certainly with the pipeline running through, the line was not logical. If the pipeline is going to provide an economic base for a potential borough, the line proposed by the borough study is probably the most logical line. These commissions individually are willing to alter those boundaries to conform to the wishes of the Legislature, to make sure that this is consistent with what everybody wants. Mr. Kent stated they were not trying to impose anything, just make suggestions for discussion.

Chairman Sturgulewski asked about communication with the various village councils and what would be the mechanism after the election of people in those districts to inform their people. Was there good communication with all the village councils? Mr. Kent stated they had met individually with each village council and also invited other members in the community to participate in the meetings, if they wished. All were excellent meetings.

What is proposed is that the commission would consist of two representatives from each community. Each community would elect their own officers and set up their own administrative structure. Those two representatives would be responsible to know what their community wanted and would represent their interest, as well as keeping the village councils informed of the commission's activities.

Senator Simpson asked if they had talked to the other regional corporations and was it something that could easily be used by some of the other corporations for laying the ground work, keeping in mind the conceptual framework for this creation? Mr. Kent thought that was what made it all so interesting. The answer was yes. If this kind of a system works, it would be very easy to implement throughout the State; it would not be exclusive to Doyon. It is a concept of planning which has probably been looked at many times with the size of the region involved, breaking it down into sub-regions, but has not been looked at from the point of view of joining with the State. The Native groups have felt they have the power to plan on their own land, they do within the federal structure, and with the self-determination efforts that the Federal Government is making, the State has kind of been ignored, by a lot of communities. What they were saying now is here is a vehicle to join with the State, so that everybody can coordinate, there will be coordination with the State Government, the Federal Government and with the communities. A portion of representation on the commission would be interested in protecting the interests of the people in the area and at the same time, the commission would have the ability to find out what the other interests are and get involved with the whole picture helping in making logical decisions.

Chairman Sturgulewski felt the whole question of the development of the unorganized borough is a sleeping giant facing State Government, both in delivery in services and meeting the needs of the people in the local communities. One thought might be to request the representatives who are conducting the regional strategy in the Nana regions to meet with the Senate committee. They are taking a somewhat different approach from this. The Committee has also had interests in the list of regions. There are other areas looking at different ways of finding funding to embark on studies, some under Coastal Zone Management. This is by far the biggest study.

Mr. Kent stressed his only objective here was to get a piece of legislation introduced so that hearings could be held during the interim. During the next session, there might be some activity then. Whether defeated or not, hoped to get as far as they could with it.

Chairman Sturgulewski thanked Mr. Kent for his presentation.

2:15 p.m., following a brief recess, Chairman Sturgulewski called the meeting back to order. Mr. Darbyshire was introduced as the next speaker.

PRESENTATION BY MR. RALPH DARBYSHIRE

Mr. Darbyshire felt that Mr. Kent's presentation was very good and clearly showed the problem the Legislature, and the rest of the State, is being faced with. The people in the unorganized borough are seeing some planning problems, some delivery problems, and are looking at the capabilities of a borough.

The State, by a Legislative appropriation, put out a request for proposals to study the feasibility and the alternatives of borough government in the Yukon Flats area; his agency responded and was selected. They started knowing a tax base was there, the pipeline. It would definitely be possible to organize a borough and provide some delivery services and facilities to the people.

The area involved is about the size of Alabama, it has around 1400 to 1500 people all total and the villages are spread all over. Investigated first were available local government options. There are some choices; Home Rule Borough, First Class Borough, Second Class Borough, Third Class Borough. A series of small reports will be released saying what the options are. The study basically gives alternatives and choices. Other people who do not have a tax base, do not have a choice. Secondly, the State Law, and constitutional provisions concerning standards for incorporation were checked. If you incorporate into a borough form of government, you have to meet certain standards and this has been sustained in some respects by court cases in fights with oil industries. The standards for incorporation for this area were checked. The boundary might have to be adjusted. They also looked at the Rural Education Attendance Area.

Mr. Darbyshire briefly showed the boundary lines to the audience and legislators.

In summary, Mr. Darbyshire stated they looked at how the region meets the State law, the Constitutional law, and the court law relative to incorporating into a borough.

Chairman Sturgulewski inquired about the checking of service delivery and dollar flow into that community.

Mr. Darbyshire stated he was getting to that. They next investigated reconnaissance because other State Federal revenue sharing programs relate to population. They needed to know how many people were there. They needed to know what the land status was because Federal land ownership controls the amount of money the Federal Government gives in lieu of taxes, an important aspect of financing a borough ultimately.

Mr. Darbyshire continued by stating that the reconnaissance also included a look at the tax base. They looked at not only the tax base in each of the essential communities, but the value of the pipeline that occurs within the region, as well; which is the tax base of that borough. The initial showed somewhere between \$600 million and \$1 billion, a final accounting should be ready in the next few days. With \$600 million, one tax mill levy rate equals \$600,000; 4 or 5 would raise it to \$3 million. It could provide services for facilities for residents. Reconnaissance is being done in terms of land status, tax base, sales tax potential, population, schools, etc.

The next item checked was the borough service cost estimate, and what services this particular borough would provide. Mr. Darbyshire stated he had traveled to each of the communities in the area, met with the people and generally inventoried the communities for their problems. Of the eleven villages, only two had electricity, none had a water distribution system, one had a honey-bucket collection system, whereas the rest used privys. It is a different world out there concerning facilities and services needs and Mr. Darbyshire urged anyone to visit who could for a couple of days to realize the impact of this statement. Many items are needed, electrification, water, sewer, schools, public safety, other utilities, solid waste disposal, etc. His agency is going to put together a service mix package, which states the different costs involved (electrification costs, educational programs costs, the three basic functions of borough government with planning and zoning costs, tax assessment costs, etc.) and will basically try to identify what it will cost to run that government with alternatives. What they finally select may not be the whole package, as they probably cannot afford the whole package, he stressed.

Senator Fahrenkamp stated she had travelled in most all the areas and asked if the alternatives were checked with an eye towards the normal sewer and water situations as we know them, or were alternative methods of handling these problems being checked also? Mr. Darbyshire stated that with respect to water and sewer, all of the communities except for two, are Native communities. The Public Health Service has a program of providing water and sewer facilities to these communities. The difficulty is when Public Health comes in, builds a facility and walks away, leaving the community with a high maintenance cost. An example is in Stevens Village, a town of about 85, with no tax base, no income to speak of, and the Public Health Service built a nice water distribution plant, estimated to cost \$20,000 a year to maintain. Where do they get \$20,000 a year to pay for this? Those are the types of water and sewer facilities looked at. Obviously with a population count of 85, they were not looking at pipe and water systems; but something that a town of that size can handle and finance in the long run. Service cost estimates are arrived from this.

Chairman Sturgulewski inquired if sources of funding were being checked, feeling that had to be part of it. Mr. Darbyshire stated that is a revenue source, the other segment. The taxing actually comes back from the State. The State collects the 20 mill taxation from the pipeline. What the local government collects is subtracted from what the oil industry owes the State. Mr. Darbyshire stressed his agency was looking at all revenues that most borough governments collect, and were trying to determine what amount that would be.

Mr. Darbyshire continued on to state that the service package would have an estimate of cost. They knew where the revenues were going to come from and finally that would transform into what it will cost the local residents. Stated are the amounts to provide these services with these revenues, and how that transforms into dollars the resident has to come up with, in terms of a millage levy.

He stated his agency was also looking beyond a little. There are some issues about regional government that they call regional self-determination and local control. By becoming a borough government, there are certain things that can be done to help the area more. There is a more effective voice with the Legislature through the borough assembly, and the communities can deal with the local representatives, special legislators, etc. There is a way to provide employment, as borough employees will be needed, there is a small employment base. If capital construction is kept in-house, done on a construction management program instead of letting it out on contract, local people can get the jobs, on the electrical systems, the water systems, the sewer systems, etc. These are some of the things the borough can do in addition to just providing services and facilities. When the package is completed in the next 1 1/2 months, around the first of June, Mr. Darbyshire stressed his agency will go back to each of the communities and say, here is what has been discovered and here are the alternatives. At that point they are done with their study. It is then up to the communities to proceed from there, draft the necessary corporation petition and keep the ball rolling. This is the logical way to determine what is wanted in a borough form of government.

Mr. Darbyshire stated it would be different in the Nana or Bethel areas. This is no tax base there. His agency could do the study, show services that are needed, costs that are needed, but people could not form the borough government as they just do not have the tax base. Ultimately, economically it has to be feasible to form a borough government. They know there is enough tax base in some other areas. Tok and Delta Junction have talked about it, but have never gotten their act together to really do anything. But the general area, sometimes called the pipeline borough, has the economic feasibility to support the borough government.

Mr. Darbyshire stated the Legislature has a real problem Statewide, in parts of the unorganized borough, areas with no tax base but needing the same services and facilities. How is the solution to those needs going to be addressed? That is where the Legislature will have to step in and bring some equity to all the people in the State.

Chairman Sturgulewski felt those options are somewhat limited, but there does seem to be an apparent need to get the planning done. People want to know about their areas and they want to know what their options are.

Mr. Darbyshire stated there have been a couple of ideas suggested in years past, both of which seem good. One, the Department of Community and Regional Affairs has discussed a regional government study on a Statewide basis. They could begin to address issues and problems that do appear up there. The other was that the Municipal League was supporting a Blue Ribbon Commission of some sort to also address this. The need is there, the problems are there, and something should be done.

Chairman Sturgulewski asked about coordination between the study he was doing and that of the Tanana Chief's? Mr. Darbyshire replied none yet. Mr. Kent replied only through Mayor John Solomon, who has been pretty heavily involved in the Borough study. Between the two organizations, at this point, the answer was none. His agency was looking at the problem differently from Mr. Darbyshire. The example of water and sewer are good points. All over the State, Public Health will come in, do something, or another agency will without regard to the long-term maintenance, or the problems of continuing the program. That is what he was talking about when he refers to the comprehensive plan. What can the community support is the question and he wants the individual communities to do that; whereas Mr. Darbyshire is doing a lot of that for the public. Mr. Kent stressed his agency was going to attempt to do the same thing in the other communities.

Chairman Sturgulewski asked Mr. Kent if he saw these as mutually exclusive? Did he see a conflict between one that may decide they wanted to become a borough? What was he doing in his planning? Mr. Kent stated no, the only real problem with the borough is the basis of what is there. If that base is not there, the effort has to be made either to create that base or provide some long-term activity as an unincorporated borough; and that is the kind of thing his plan will produce.

Chairman Sturgulewski told Mr. Darbyshire it was unfortunate that every time the issue of the unorganized borough comes up, there seems to be the defensive attitude you are trying to tax them. Perhaps that has been a lot of the discussion before - let's make those people organize and let's get a tax base. Obviously, it is well known there are many areas that just cannot produce a tax base. There seem to be many good studies and plans which have been aborted, because of the fear that somebody is going to do something to somebody. Now we are getting people out in the areas saying - hey, we need to know more about ourselves, we have an interest in the kinds of services. There seems to be a lot of things leading toward local government, or that was her perception. What is the the reaction received when dealing with the communities, how do people in the area look toward government? Can we separate the fact that they have an economic base here, that many areas would not. What about the idea of having some ability to having some control over what happens and what they get?

Mr. Darbyshire stated is is all tied together and gets very complex. First people recognize the need for housing, water, and sewer facilities, better air service, etc., are there. They recognize in this particular case there is something they can do about it, and everybody can grapple with the problem. He stated his reaction in traveling around the area was interesting; in that before when he lived in Kenai and travelled around the State, "borough" was a dirty word; but now, he found people were asking, what are our alternatives?

They recognized one alternative at this point, which is stated in a bill, introduced by Representative Parr to provide a 7-mill tax rate on the unorganized borough. The people did not want a 7-mill tax, but knew this is a possibility. It may not pass this year, but it is felt that passage will occur in the future. Another alternative is to incorporate into the North Star Borough; but that is an urban sort of borough, and they are running somewhere between 4 to 7 mills. The proposed Yukon Flats Borough looks pretty good, there is a lot of value, and few people, so would maybe run 2 or 3 mills. They are waiting to see what the study arrives at. Then the question is what is the most economical and will provide the most services? The Native communities visited are in dire straits for some assistance in providing community services and facilities. There is not a lot of income. Mr. Darbyshire stressed he was careful to point out this was not going to be free, it would cost, and the people would have to be taxed. The question was if they were willing to put forth \$20-\$100 a year maybe out of their pockets to pay for these increased services? The general reaction was when could they get their borough going? They could see they had a need for electricity and that the study would show they could get electricity for maybe \$50-\$100 a head. Preliminary estimates were given.

Chairman Sturgulewski thought one of the big problems coming to light is the ability of the nonprofit groups and others to go and deal directly with Washington, and felt in the long run a horrible delivery is being built because no one knows what anyone else is doing. The various State departments have different service areas and in the ability to go directly for dollars, and they do not flow through any A-95 delivery service. Had these items, which are so critical to the delivery system, been looked at? Mr. Darbyshire stated in this particular case, the Legislature had appropriated the money to study the problem. If a borough petition is submitted, the law provides that 15 percent of the local residents who voted in the last election will have to sign a petition requesting this and then there is a public hearing process. Ultimately, an election on the question versus most of the boroughs that now exist, excepting maybe Bristol Bay and the North Slope Borough, were mandated by the Legislature in 1964, which said there would be boroughs; i.e., a Kenai borough, an Anchorage Borough, etc. The area was given a choice of a mayor or manager. In the case now, these people want to find a way out, what their problems are and how to resolve these problems. These people are beginning to talk, there are a lot of people moving on this.

Chairman Sturgulewski stated the Committee would appreciate receiving his information as soon as it was available. Mr. Darbyshire stated his contract was with the Department of Community and Regional Affairs.

Representative Branson felt a precipitating factor is not only the pipeline, but the REAA's finding they had been given a lot of responsibility, but no discretion on really how to spend the money. They get all the criticism, all the pressure, but there is no responsibility to really decide how to spend the money. She thought it was making them realize -- "if you don't pay the piper, you don't call the tune."

Chairman Stugulewski stated without question we are developing an urban rural backlash situation and thought these basic economic facts need to get out in the communities also. It is fine to say you should govern and you should do this, but if the where-for-all is not there, people feel hopeless. She felt out of these studies answers will perhaps develop that will help in other ways. It is an interesting learning process, not only for that area doing the study.

Mr. Darbyshire stated he had designed the studies so that many elements would come out, and the process of incorporation would be available to all areas of the State, so the Yukon Flat area will not be the only one to benefit. They can see how to go about incorporation and where local revenues come from for operating a borough, etc.

Representative Branson noted another interesting point about the Yukon Flats area was that a transportation system exists on the Yukon River between villages. Mr. Darbyshire stated there are four villages off the river.

Chairman Sturgulewski thanked the speakers for their presentations and adjourned the meeting at 3 p.m.

PLEASE NOTE: THE FOLLOWING PAGES WERE TREATED  
AS A UNIT IN THE ORIGINAL DOCUMENT.

XXXX  
XXXXXX  
XXXXXX  
XXXXXX

PACKET A  
H.U.D GRANT

XXXX  
XXXXXX  
XXXXXX  
XXXXXX

AMENDED

3 is amended to read

"The above named Commissions shall constitute instrumentalities of the State, organized within the Department of Community and Regional Affairs. The Commissions shall act as the planning commissions for the Unorganized Borough in those areas within their respective boundaries and shall exercise the area wide powers of borough planning commissions, board of adjustment as defined in A.S.29.33.070.

The Commission shall submit recommendations pursuant to A.S.29.33.080 (b) to the legislature sitting as the assembly for the Unorganized Borough in the ten days of any regular session. Such recommendations will be adopted and become effective forty-five (45) days after presentation or at the end of the session, whichever is earlier, unless disapproved by a resolution concurred in by the majority of the members of each house."

The 1st paragraph of section 5 is amended to read

"The boundaries of each district shall define the territorial jurisdiction which the Commission may exercise. The interior boundaries of each district shall exclude those areas within the boundaries of the organized municipal governments. The exterior boundaries of each district shall be;

# Tanana Chiefs Conference, Inc.

Doyon Building  
First and Hall Streets  
Fairbanks, Alaska 99701  
Phone (907) 452-8251

April 2, 1979

The Honorable John C. Sackett  
State Senate  
Pouch V  
Juneau, Alaska 99801

Dear Senator Sackett:

Attached you will find a packet of materials aimed at establishing six regional planning districts in the interior of Alaska.

Through use of other funding sources (i.e. H.U.D. Grant attached) these planning districts have already been organized and are beginning the planning process. Also the Governor's office of D.P.D.P. has been contacted and the machinery set in motion to give them advisory status within the state comprehensive planning system.

Your assistance is hereby requested to seek legislative designation and proper planning authority and implementation authority as is provided for under state law. A proposed piece of draft legislation is included in your packet.

This kind of activity will, for the first time give local control to such activities as a land use plan and will substantially further the "Self Determination" process now being implemented by the federal government. Additionally, for the first time it will provide a valuable tool for the administration and the law makers for long range comprehensive planning activities in the interior. Through a local planning commission, much can be governed in terms of local control and decision making.

Especially since this program is totally funded for the first year the opportunity seems too good to pass up. Project funding is as follows:

1.	H.U.D.	\$150,000
2.	A.N.A.	70,000
3.	B.I.A.	500,000
4.	E.D.A.	40,000
5.	C.E.T.A.	86,000
6.	T.C.C.	60,000
	Total	\$906,000

John C. Sackett  
Page Two  
April 2, 1979

All that remains to be accomplished to make these planning districts a vital part of state government is legislative recognition, and delegation of authority, for which you are requested to assist. We certainly hope you will support this effort. If you need further information, please contact me.

Thank you.

Sincerely,

TANANA CHIEFS CONFERENCE, INC.



Ray Kent  
Director  
Office of Planning & Development

RK/7591s

BONSILLA REGIONAL COMMISSION

1.	Frank Turner	President	Holy Cross
2.	Sheryl Turner	Secretary/Treasurer	Holy Cross
3.	Carl Jerue Sr.	Commissioner	Anvik
4.	Diane Jones	Commissioner	Anvik
5.	Nicholi Walker	Commissioner	Grayling
6.	Carl Walker	Commissioner	Grayling
7.	Hamilton Hamilton	Commissioner	Shageluk
8.	Tommy Dutchman	Commissioner	Shageluk

KOYUTAN REGIONAL COMMISSION

1.	Carlos Frank	President	Minto
2.	Cathryn Moses	Vice-President	Allakaket
3.	Alfred Grant	Secretary/Treasurer	Tanana
4.	Clara Sam	Commissioner	Alatna
5.	Amaila Edwards	Commissioner	Alatna
6.	Richard David	Commissioner	Allakaket
7.	Rhoda Musser	Commissioner	Bettles
8.	Helen McConnel	Commissioner	Bettles
9.	Dixie Dayo	Commissioner	Manley
10.	Karen Andruli	Commissioner	Manley
11.	Floyd Alexander	Commissioner	Minto
12.	Jack Irwin	Commissioner	Nenana
13.	Nita Marks	Commissioner	Nenana
14.	Ava Walsh	Commissioner	Tanana

FLAT REGIONAL COMMISSION

1.	Wally J. Peter	President	Fort Yukon
2.	Bill Fredson	Secretary/Treasurer	Chalkyitsik
3.	Walter E. Flitt	Commissioner	Fort Yukon
4.	Steve Joseph	Commissioner	Beaver
5.	Tessie Joseph	Commissioner	Beaver
6.	Eddie James	Commissioner	Birch-Creek
7.	Susan Baalam	Commissioner	Birch Creek
8.	Leah Druck	Commissioner	Chalkyitsik
9.	Margaret Henry	Commissioner	Circle
10.	Ruth Crow	Commissioner	Circle
11.	Don Stevens	Commissioner	Stevens Village
12.	Gerald Silver	Commissioner	Stevens Village
13.	David Evans	Commissioner	Rampart
14.	Paul Evans	Commissioner	Rampart
15.	Kias Peter	Commissioner	Arctic Village
16.	John Titus	Commissioner	Arctic Village

KOYUKON CONTROL REGIONAL COMMISSION

1.	Pat McCarty	President	Ruby
2.	Frank Madros	Vice-President	Kaltag
3.	Josie Jones	Secretary/Treasurer	Koyukuk
4.	Bessie Clever	Commissioner	Galena
5.	Dick Evans	Commissioner	Galena
6.	Ella Sam	Commissioner	Hughes
7.	Lillian Oldman	Commissioner	Hughes
8.	Kenny Sam	Commissioner	Huslia
9.	Al Yatlan	Commissioner	Huslia
10.	Fred Alexie	Commissioner	Kaltag
11.	David Dayton	Commissioner	Koyukuk
12.	Ivan Sipary	Commissioner	Nulato
13.	Andrew Demoski	Commissioner	Nulato
14.	Ester McCarty	Commissioner	Ruby

UPPER KUSKOKWIM REGIONAL PLANNING COMMISSION

1.	Pauline Penland	President	McGrath
2.	Benny Edwards	Vice-President	Takotna
3.	Bob Juettner	Secretary/Treasurer	McGrath
4.	Bob Esai Sr.	Commissioner	Nikolai
5.	Junior Esai	Commissioner	Nikolai
6.	Rose Marie Edwards	Commissioner	Takotna
7.	Steve Eluska	Commissioner	Telida
8.	Bill Woolard	Commissioner	Medfra
9.	Leonard F. Andrews	Commissioner	Medfra

UPPER TANANA PLANNING COMMISSION

1.	Jerry Isaac	President	Tanacross
2.	Doug Thomas	Commissioner	Northway
3.	Isaac Andrew	Commissioner	Dot Lake
4.	Bessie Berman	Commissioner	Eagle
5.	Mary Beck	Commissioner	Eagle
6.	Charlie David Sr.	Commissioner	Tetlin
7.	Herman Jones	Commissioner	Tetlin

Proposed Draft Legislation Establishing  
Regional Planning Commissions

A BILL

To recognize six regional planning commissions within the Unorganized Borough in certain areas of the Yukon, Koyukuk, Tanana, and Kuskokwim River Drainages.

WHEREAS, a past unplanned development of certain areas of the Unorganized Borough have resulted in unplanned consequences;

AND, it is the policy of this Legislature to provide comprehensive planning in certain areas of the Unorganized Borough;

FURTHERMORE, Article X, Section 5 of the Alaska Constitution requires this legislature to allow maximum local participation and responsibility in all planning activities for the Unorganized Borough;

AND IN ADDITION, implementation of such planning activities should be invested in these same local participants in order to achieve consistent and beneficial results,

IT IS HEREBY ENACTED by the Legislature of the State of Alaska:

§1 Short Title

This measure shall be referred to as the Interior Comprehensive Planning Act.

§2 Recognition and Ratification of Prior Organization

The Charters of the Upper Tanana Planning Commission, Flatts Regional Planning Commission, Koyutan Planning Commission, Koyukon Central Regional Planning Commission, Bonasila Regional Planning Commission, and the Upper Kuskokwim Regional Planning Commission are hereby recognized and ratified as the organic ordinances of such commissions, PROVIDED that where such charters conflict with this Act the provision of this Act shall control.

§3 Authority of Commissions

The above named commissions shall constitute the planning commissions for the Unorganized Borough in those areas inclusive within their respective boundaries as defined in this Act. Within their boundaries, such commissions shall exercise the area wide powers of borough planning commissions and assemblies as defined in A.S. 29.33.070-29.33.245.

#### §4 Cities Within Affected Areas

Cities now exercising powers granted under A.S. 29.43.040 may delegate such powers to the above named commissions.

(Note: This statute effectively interferes with the Commissions and must be dealt with to achieve any success at all).

#### §5 Boundaries

The boundaries of each district shall define the territorial jurisdiction which the Commissions may exercise. The boundaries of each district shall be:

##### Upper Tanana Planning Commission

Beginning with that point where the U.S.-Canadian Border intersects with center channel of the Kandick (Charley Creek) River; thence following the center channel of the Kandick River downstream to its confluence midstream with the Yukon River; thence following midstream of the Yukon River downstream to its confluence with the Charley River; thence Southwesterly following the center channel of the Charley River to its intersection with the Fairbanks Baseline; thence West along such line to its intersection with the ridge constituting the boundary of the Fairbanks North Star Borough as it rounds the headwaters of the Salcha River; thence Westerly along this ridge to a point on the ridge which is due North of the confluence of the Goodpastor River with Slate Creek; thence Southwesterly in a straight line to the confluence of the Big Gerstle River and the Tanana River; thence along the center channel of the Big Gerstle River, crossing the Alaska Highway, to the point at which the Gerstle Glacier drains into the Big Gerstle River; thence Southerly along the center of the Gerstle Glacier to the Southeast corner of Township 16 S., Range 12 E., Fairbanks Meridian; thence West along the boundary between Ts. 16 and 17 S., F.M. to the Northwest corner of T. 16 S., R. 7 E., F.M.; thence South along the boundary between Rs. 6. and 7 E., F.M., to the Southwest corner of T. 21 S., R. 7 E., F.M.; thence East along boundary between Ts. 21 and 22 S, F.M. to the Southeastern corner of T. 8 S., R. 21 E., F.M.; thence North 7.0 to the 5th Standard Parallel South, Fairbanks Meridian; thence North 6.0 mi., East 29.9 mi., South 6.0 mi. to the 5th Standard Parallel South, Fairbanks Meridian; thence East 18.0 mi. to the closing corner of Tps. 20 and 21 S., R. 16 E., F.M., on the Western boundary of the Copper River Meridian; thence South 1.0 mi. to the closing corner of Tps. 15 and 16 N., R. 4 E., C.R.M., on the East boundary of the Fairbanks Meridian; thence East 36.5 mi. to the West corner common to surveyed Tps. 15 and 16 N., R. 11 E., C.R.M.; thence along surveyed township lines, East 708.47 chains to the Western boundary of the lands described in Executive Order No. 5365;

thence Southerly and Easterly along said boundary to its most Easterly intersection with the unsurveyed line between Tps. 10 and 11 N., R. 15 E., C.R.M.; thence East 6.1 mi., South 6.0 mi., East 6.0 mi., South 6.0 mi. to the 2nd Standard Parallel North, C.R.M.; thence East 4.8 mi. to the closing corner T. 8 N., Rs. 18 and 19 E., C.R.M.; thence South 24.0 mi. to the 1st Standard Parallel North, C.R.M.; thence West 1.2 mi. to the closing corner of T. 4 N., Rs. 18 and 19 E., C.R.M.; thence South 3.0 mi., East 5.9 mi., South 15.0 mi., East 27.1 mi. to the closing corner of Tps. 1 and 2 N., R. 24 E., C.R.M., on the United States and Canadian Boundary; thence North along such border to its intersection with the center channel of the Kandick (Charley Creek) River, the point of beginning.

#### Flats Regional Planning Commission

Beginning with the intersection of 68 degrees 30' N. latitude with the Canadian Border; thence West along such meridian to its intersection with 146 degrees 00' W. longitude; thence South along such longitude until its intersection with 68 degrees 00' N. latitude; thence West along such latitude to its intersection with 151 degrees 00' W. longitude; thence South along such longitude to its intersection with the Yukon River; thence Southeasterly in a straight line to the Northwest corner of Township 4 North, Range 5 West, Fairbanks Meridian; thence Easterly along the North line of Township 4 North to the ridge between the headwaters of Trail and Poker Creeks which constitutes the Northern boundary of the Fairbanks North Star Borough; thence Northeasterly following this ridge South of Ophir and Nome Creeks and around the headwaters of Hope and Charity Creeks; thence Southeasterly following the ridge South of the headwaters of Bachelor and McKinley Creeks across the Steese Highway at Twelve Mile Summit; thence following the divide around the headwaters of Harrington and Crooked Creeks; thence around the headwaters of Boulder Creek and the North Fork of the Chena River to the summit of Far Mountain; thence Easterly along the divide around the headwaters of Lawson Creek and Cash Creek; thence following the ridge north of the headwaters of the East Fork of the Chena River and around the headwaters of the Salcha River to an intersection of this ridge with the Fairbanks Baseline; thence East along such baseline to its intersection with the center channel of the Charley River; thence following the center channel of the Charley River, Northerly, to its confluence with the Yukon River; thence upstream of the Yukon River to its confluence with the Kandick (Charley Creek) River; thence following the center channel of the Kandick to the U.S.-Canadian Border; thence North along this border to the point of closing.

#### Koyutan Planning Commission

Beginning at the 68 degrees 00' N. latitude, 151 degrees 00' W. longitude; thence West along such latitude to its intersection with the boundary between ranges 15 and 16 East of the Kateel River meridian; thence South along such range line to the 7th Standard Parallel North K.R.M.; thence West to the closing corner of T. 28 N, Rs. 15 and 16 E, K.R.M; thence South 6.0 mi, East 5.9 mi, South 6.0 mi, East 6.0 mi, South 6.0 mi, East 6.0 mi, South 6.0 mi to the 6th Standard Parallel North, K.R.M.; thence West 1.5 mi to the closing corner of T. 24 W. Ts. 18 and 19 E, K.R.M; thence South 18.0 mi, East 12.0 mi, South 6.0 mi. to the 5th Standard

Parallel North, K.R.M.; thence East 4.2 mi. to the closing corner of T. 20 N., Rs. 21 and 22 E., K.R.M.; thence South 24 mi. to the 4th Standard Parallel North, K.R.M.; thence West 1.7 mi. to the closing corner of T. 16 N., Rs. 21 and 22 E., K.R.M.; thence Southeasterly in a straight line to the summit of Niitlitoktalogi Mountain; thence Southeasterly in a straight line, crossing the Koyukuk River to the summit of Mount George, thence Southerly in a straight line to the intersection midstream of the Yukon River and 153 degrees 30' W. longitude, thence South along such longitude to its intersection with 64 degrees 00' N. latitude; thence East along such latitude to its intersection with 153 degrees 00' W. longitude; thence South along such longitude to its intersection, with Northern border of Township 30 N. Seward Meridian; thence East along such Township line to its intersection with 152 degrees 00' W. longitude; thence North along such longitude to its intersection with the Southwest border of U.S. Survey No. 2177 (Mount McKinley National Park); thence Northwesterly along to its Northwest corner; thence Northwesterly along the Northern border of such survey to its far Northeastern corner; thence Southerly along such Northwesterly along the boundary of U.S. survey 2177 to its far Northwest corner; thence Northeasterly along the Northern border of U.S. Survey 2177 to its far Northeastern corner; thence Southerly along the Eastern border of U.S. Survey 2177 to its intersection with the South line of Township 14 South of the Fairbanks Meridian; thence East along such line to its intersection with 148 degrees 00' W. longitude; thence South along such longitude to its intersection with the South line of Township 16 South, Fairbanks Meridian; thence East along such line (the Northern boundary of the Matanuska-Susitna Borough) to the Southeast corner of Township 16 South, Range 12 East, Fairbanks Meridian; thence Northerly along the center of the Gerstle Glacier to its drainage into the Big Gerstle River; thence Northeasterly along the center channel of the Big Gerstle River crossing the Alaska Highway to its confluence with the Tanana River; thence following a straight Northwesterly line to the confluence of the Goodpastor River with Slate Creek; thence due North to an intersection with the ridge constituting the Southern boundary of the Fairbanks North Star Borough; thence Southwesterly along this ridge, encompassing the headwaters of Indian Creek, Gilles Creek, Caribou Creek, Keystone Creek, and Rosa Creek, and continuing along the ridge between Buckeye Creek and Tenderfoot Creek, and continuing along this ridge across the Richardson Highway to a point in midstream of the Tanana River; thence downstream in midstream of the Tanana River to its intersection with the South line of Township 7 South; thence West on this Township line to a point midstream in the Wood River; thence downstream in midstream of the Wood River to a point midstream in the Tanana River; thence North and East in midstream of the Tanana River to its point of intersection with the West line of Range 5 West; thence North on this range line to the Northwest corner of Township 4 North, Range 5 West; thence Northwesterly in a straight line to the intersection of 151 degrees 00' W. longitude and the Yukon River; thence North along such longitude to its intersection with 68 degrees 00' W. latitude, the point of beginning.

Koyukon Central Regional Planning Commission

Beginning at the Northwest corner of Township 15 N., Range 22 E., Kateel River Meridian; thence South 6.0 miles, West 17.8 miles, South 12.0 miles, West 17.9 miles, South 6.0 miles to the 3rd Standard Parallel

North, K.R.M.; thence West 1.2 miles to the closing corner of Township 12 N., Range 15 and 16 E., K.R.M.; thence South 12.0 miles, West 11.9 miles, North 6.0 miles, West 5.9 miles, North 6.0 miles to the 3rd Standard Parallel North, K.R.M.; thence West 11.8 miles to the closing corner of Township 12 N., Range 10 and 11 E., K.R.M.; thence South 12.0 miles, West 11.9 miles, North 12.0 miles to the 3rd Standard Parallel North, K.R.M.; thence West 23.7 miles to the closing corner of T. 12 N., Rs. 4 and 5 E., K.R.M.; thence South 24.0 miles to the 2nd Standard Parallel North, K.R.M.; thence West 29.9 miles to the closing corner of T. 8 N., Rs. 1 and 2 W., K.R.M.; thence South 12.0 miles, West 17.9 miles, South 12.0 miles to the 1st Standard Parallel North, K.R.M.; thence East 0.3 miles to the closing corner of T. 4 N., Rs. 4 and 5 W., K.R.M.; thence South 18.0 miles, East 6.0 miles, South 6.0 miles to the Kateel River Base Line; thence East 0.2 miles to the closing corner of T. 1 S., Rs. 3 and 4 W., K.R.M.; thence South 12.0 miles, West 6.0 miles, South 12.0 miles to the 1st Standard Parallel South, K.R.M.; thence East 0.3 miles to the closing corner of T. 5 S., Rs. 4 and 5 W., K.R.M.; thence South 12.0 miles, West 6.0 miles, South 12.0 miles to the 2nd Standard Parallel South, K.R.M.; thence West 5.5 miles to the closing corner of T. 9 S., Rs. 6 and 7 W., K.R.M.; thence South 24.0 miles to the 3rd Standard Parallel South, K.R.M.; thence East 0.4 miles to the closing corner of T. 13 S., Rs. 6 and 7 W., K.R.M.; thence South 24.0 miles to the 4th Standard Parallel South, K.R.M.; thence East 6.4 miles to the closing corner of T. 17 S., Rs. 5 and 6 W., K.R.M.; thence South 18.0 miles, West 6.0 miles, South 6.0 miles to the 5th Standard Parallel South, K.R.M.; thence West 5.5 miles to the closing corner of T. 21 S., Rs. 7 and 8 W., K.R.M.; thence South 6.0 miles, West 11.9 miles, South 6.0 miles, to the Southwestern corner of Township 22 S., Range 9 W., K.R.M.; thence East along the boundary between Townships 22 S. and 23 S., K.R.M. to its intersection with the Kateel River Meridian; thence North along the Kateel River Meridian to its intersection with 64 degrees 00' N. latitude; thence East along such latitude to its intersection with 153 degrees 00' W. longitude; thence North along such longitude to its intersection midstream of the Yukon River; thence Northerly in a straight line to the summit of Mount George; thence Northwesterly in a straight line crossing the Koyukuk River to the summit of Niitluktalogi Mountain; thence Northwesterly in a straight line to the Northwest corner of Township 15 N., Range 22 E., K.R.M., the point of beginning.

#### Bonasila Regional Planning Commission

Beginning at the Southeastern corner of Township 23 S., Range 10 W., Kateel River Meridian; thence West 6.0 miles, South 12.0 miles to the 6th Standard Parallel South, K.R.M.; thence East 0.7 miles to the closing corner of T. 25 S., Rs. 10 and 11 W., K.R.M.; thence South 6.0 miles, West 5.9 miles, South 18.9 miles to the corner of T. 29 S., Rs. 11 and 12 W., K.R.M., on the North boundary of the Seward Meridian; thence West 2.7 miles to the closing corner of T. 34 N., Rs. 61 and 62 W., Seward Meridian, on the South boundary of the Kateel River Meridian; thence South 6.9 miles to the 8th Standard Parallel North, S.M.; thence West 1.7 miles to the closing corner of T. 32 N., Rs. 62 and 63 W., S.M.; thence South 24.0 miles to the 7th Standard Parallel North, S.M.;

thence West 1.7 miles to the closing corner of T. 28 N., Rs. 63 and 64 W., S.M.; thence South 24.0 miles to the 6th Standard Parallel North, S.M.; thence East 4.3 miles to the closing corner of T. 24 N., Rs. 63 and 64 W., S.M.; thence South 18.0 miles, East 53.8 miles, North 6.0 miles, East 23.9 miles, North 6.0 miles, to the Northeast corner of Township 24 N., Range 51 W., S.M.; thence Northeasterly in a straight line to the center of Flat; thence Northeasterly in a straight line to midstream of the confluence of the Innoko River and the North Fork of the Innoko River; thence upstream along midstream at the North Fork of the Innoko River to its initial intersection with 64 degrees 00' N. latitude; thence West along such latitude to its intersection with the Kateel River Meridian; thence South along such Meridian to its intersection with the boundary between Townships 22 S. and 23 S., K.R.M.; thence West along such boundary to the Southeastern corner of Township 23 S., Range 10 W., K.R.M., the point of beginning.

#### Upper Kuskokwim Regional Planning Commission

Beginning at the Northeastern corner of Township 24 N., Range 51 W., Seward Meridian; thence East 47.6 miles, South 6.0 miles, East 107.2 miles, North 6.0 miles, East 11.9 miles, North 6.0 miles to the 6th Standard Parallel North, S.M.; thence East 10.5 miles to the Standard Corner of T. 25 N., Rs. 20 and 21 W., S.M.; thence North along such range boundary to the Northwest corner of T. 25 N., R. 20 S., S.M.; thence East along the border between Townships 25 and 26 N., S.M., to its intersection with 153 degrees 00' W. longitude; thence North along such longitude to its intersection with 64 degrees 00' N. latitude; thence West along such latitude to its intersection with a straight line which passes through Flat, Alaska and the confluence of the Innoko River and the North fork of the Innoko River; thence Southwesterly along this line to the center of Flat, Alaska; thence Southwesterly in a straight line to the Northeastern corner of Township 24 N., Range 51 W., S.M., the point of beginning.

All distances used in these descriptions are approximate only and where used are intended to follow the boundary of townships as presently or subsequently surveyed unless otherwise indicated.

#### §6 Savings and Separability

To the extent that there is a conflict between any provision of this Act and any other Statute of the State of Alaska, the provisions of this Act shall govern. If any provision of this Act or its applicability thereof is held invalid, the remainder of this ordinance shall not be affected thereby.

# Tanana Chiefs Conference, Inc.

Doyon Building  
First and Hall Streets  
Fairbanks, Alaska 99701  
Phone (907) 452-8251

March 21, 1979

Governor Jay S. Hammond  
Pouch A  
State Capitol Bldg.  
Juneau, Alaska 99811

Dear Sir:

The following commissions hereby petition for recognition as regional coordinating and advisory planning groups for their respective regions pursuant to A.S. §44.19.380(c):

Upper Tanana Planning Commission  
Flats Regional Planning Commission  
Koyutan Planning Commission  
Koyukon Central Regional Planning Commission  
Bonasila Regional Planning Commission  
Upper Kuskokwim Regional Planning Commission

Between February 19 and March 12 of this year, delegates sent by participating cities and villages organized these groups for the purpose of providing comprehensive area-wide planning for their respective regions. The recognition herein requested would provide a connection between the activities of these commissions and the preparation and maintenance of the State Comprehensive Development Plan by the Division of Policy Development and Planning. Such a connection would greatly enhance the Division's activities by providing a vehicle for local participation and input into the larger state comprehensive planning process.

The Commissions' authority to plan is based on a variety of sources. From a federal perspective, some of the villages are organized under the Indian Reorganization Act (25 U.S.C. § 461-479), while others remain as traditional village councils. All are federally recognized as tribal organizations. Under the Indian Self-Determination Act (P.L. 93-638), tribal organizations possess authority to provide community facilities and government services, and consequently possess the authority to plan for such. The Indian Reorganization Act also recognizes these entities' authority to plan. Example: 25 C.F.R. §272.11(6)(b). In addition to this authority under federal law, many of the participating communities are organized as first and second class cities under state law. As such they certainly possess authority to plan under A.S. 29.43.040. The broad grant of authority under this statute and the fact that the communities are acting in concert suggest that these communities may well possess authority to plan on a regional basis. They may also

.13

Governor Jay S. Hammond  
Page 2  
March 21, 1979

delegate this authority to these Commissions. These Commissions are also seeking recognition through the state legislature to clarify their planning authority.

These Commissions' activities and staff are currently funded by a federal H.U.D. grant (State I.D. #78062102) through the Ruby Village Council and administered by Tanana Chiefs Conference, Inc. (see Packet A). Each participating village is supplying local planners/surveyors for the initial data gathering phase. A variety of sources are utilized, including B.I.A. 104 and C.E.T.A. grants. The current project of these Commissions is outlined in the grant project narrative enclosed in Packet A.

Original copies of the various Commissions' Charters and By-laws are enclosed (see Packets B-G). All but six (6) villages in the area (who have not yet formally considered the matter) have approved the concept of the planning commissions by formal resolution. These communities are now acting on specific ratification of the Commissions' formation. You will find enclosed evidence of such ratification by those communities who have already acted.

At each of the Commission's organizational meetings, Tanana Chiefs Conference, Inc. was requested by resolution to act as agent for the commission with respect to this petition. Therefore, on behalf of these Commissions, we respectfully petition for appointment by the Governor as regional coordinating and advisory planning groups for the respective Commissions' regions pursuant to A.S. §14.19.880(c).

Respectfully,

TANANA CHIEFS CONFERENCE, INC.

Mike Walleri  
Village Government Specialist

MW/7433d

cc: Frances A. Ulmer, Director  
Division of Policy Development & Planning  
John C. Sackett, State Senator

# FEDERAL ASSISTANCE

2. APPLICANTS APPLICATION

1. NUMBER  
7077801

3. STATE APPLICATION IDENTIFIER

4. NUMBER

b. DATE Year month day  
ASSIGNED 19

1. TYPE OF ACTION  
(Mark appropriate box)

- PREAPPLICATION APPLICATION
- NOTIFICATION OF INTENT (Opl)
- REPORT OF FEDERAL ACTION

Leave Blank

SECTION I - APPLICANT/RECIPIENT DATA

6. LEGAL APPLICANT/RECIPIENT

1. Applicant Name : Ruby Village Council  
 2. Organization Unit :  
 3. Street/P.O. Box : Box 28  
 4. City : Ruby  
 5. State : Alaska  
 6. Contact Person (Name & telephone No.) : Donald V. Honea Sr. 539-8001

5. FEDERAL EMPLOYER IDENTIFICATION NO.

8-78-SR-02-0075

5. PRO-GRAM (From Federal Catalog)

a. NUMBER  
b. TITLE  
Community Development Block Grants/Discretionary Grants

7. TITLE AND DESCRIPTION OF APPLICANT'S PROJECT

Regional Comprehensive Planning

8. TYPE OF APPLICANT/RECIPIENT

- A-State
  - B-Interstate
  - C-Substate District
  - D-County
  - E-City
  - F-School District
  - G-Special Purpose District
  - H-Community Action Agency
  - I-Higher Educational Institution
  - J-Indian Tribe
  - K-Other (Specify):
- Enter appropriate letter  J

9. TYPE OF ASSISTANCE

- A-Basic Grant
  - B-Supplemental Grant
  - C-Loan
  - D-Insurance
  - E-Other
- Enter appropriate letter(s)  A

10. AREA OF PROJECT IMPACT (Name of cities, counties, States, etc.)

Interior Alaska

11. ESTIMATED NUMBER OF PERSONS BENEFITING

10,164

12. TYPE OF APPLICATION

- A-New
  - B-Renewal
  - C-Revision
  - D-Continuation
  - E-Augmentation
- Enter appropriate letter  A

13. PROPOSED FUNDING

1. FEDERAL \$	150,000	.02
2. APPLICANT		.03
3. STATE		.03
4. LOCAL		.03
5. OTHER		.03
6. TOTAL \$	150,000	.02

14. CONGRESSIONAL DISTRICTS OF:

a. APPLICANT: Alaska  
b. PROJECT: Alaska

15. TYPE OF CHANGE (For use of 15c)

- A-Increase Dollars
  - B-Decrease Dollars
  - C-Increase Duration
  - D-Decrease Duration
  - E-Cancellation
  - F-Other (Specify):
- N/A
- Enter appropriate letter(s)  I

16. PROJECT START DATE Year month day  
19 78 1 13

17. PROJECT DURATION  
12 Months

18. ESTIMATED DATE TO BE SUBMITTED TO FEDERAL AGENCY  
19 78 12 15

19. EXISTING FEDERAL IDENTIFICATION NUMBER  
None

20. FEDERAL AGENCY TO RECEIVE REQUEST (Name, City, State, ZIP code)

21. REMARKS ADDED

Yes  No

SECTION II - CERTIFICATION

THE APPLICANT CERTIFIES THAT:

a. To the best of my knowledge and belief, data in this preapplication/application are true and correct, the document has been duly authorized by the governing body of the applicant and the applicant will comply with the attached assurance if the assistance is approved.

b. If received by OMB Circular A-35 this application was submitted, pursuant to instructions therein, to appropriate clearinghouses and all responses are attached.

No response returned

(1) Submitted 7/14/78

22. CERTIFYING REPRESENTATIVE

a. TYPED NAME AND TITLE  
Donald V. Honea Sr.  
President

b. SIGNATURE

*Donald V. Honea Sr.*

c. DATE SIGNED

19

24. AGENCY NAME

25. APPLICATION RECEIVED 19

25. ORGANIZATIONAL UNIT

27. ADMINISTRATIVE OFFICE

23. FEDERAL APPLICATION IDENTIFICATION

26. ADDRESS

20. FEDERAL GRANT IDENTIFICATION

21. ACTION TAKEN

	FEDERAL	APPLICANT	STATE	LOCAL	OTHER	TOTAL
1. AWARDED						
2. REQUESTED						
3. RETURNED FOR AMENDMENT						
4. DEFERRED						
5. WITHDRAWN						

23. ACTION DATE 19

24. STARTING DATE 19

25. CONTACT FOR ADDITIONAL INFORMATION (Name and telephone number)

26. ENDING DATE 19

27. REMARKS ADDED

Yes  No

28. FEDERAL AGENCY ACTION

a. In taking above action, any comments received from clearinghouses were considered. If agency response is due under provisions of Part I, OMB Circular A-35, it has been or is being made.

b. FEDERAL AGENCY A-35 OFFICIAL (Name and telephone no.)

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT  
COMMUNITY DEVELOPMENT BUDGET

A.  ORIGINAL  
 AMENDMENT

B. APPLICATION NO.  
7077801

C. NAME OF APPLICANT: Ruby Village Council  
D. PROGRAM YEAR: FROM: 1/15/79 TO: 1/15/80

LINE NO.	E. PROGRAM ACTIVITY	AMOUNT	FOR HUD USE ONLY
1.	ACQUISITION OF REAL PROPERTY	-0-	
2.	PUBLIC WORKS, FACILITIES, SITE IMPROVEMENTS	-0-	
3.	CODE ENFORCEMENT	-0-	
4.	CLEARANCE, DEMOLITION, REHABILITATION	-0-	
5.	REHABILITATION LOANS AND GRANTS	-0-	
6.	SPECIAL PROJECTS FOR ELDERLY AND HANDICAPPED	-0-	
7.	PAYMENTS FOR LOSS OF RENTAL INCOME	-0-	
8.	DISPOSITION OF REAL PROPERTY	-0-	
9.	PROVISION OF PUBLIC SERVICES	-0-	
10.	PAYMENT OF NON-FEDERAL SHARES	-0-	
11.	COMPLETION OF URBAN RENEWAL/NDP PROJECTS	-0-	
12.	RELOCATION PAYMENTS AND ASSISTANCE	-0-	
13.	PLANNING AND MANAGEMENT DEVELOPMENT	103,397.00	
14.	ADMINISTRATION	46,603.00	
15.	CONTINUATION OF MODEL CITIES ACTIVITIES	-0-	
16.	SUBTOTAL (Sum of Lines 1 thru 15)	150,000.00	
17.	CONTINGENCIES AND/OR UNSPECIFIED LOCAL OPTION ACTIVITIES (Not to exceed 10% of line 16)	-0-	
18.	TOTAL PROGRAM ACTIVITY COSTS (Sum of Lines 16 and 17)	150,000.00	
LINE NO.	F. RESOURCES FOR PROGRAM ACTIVITY COSTS		
1.	ENTITLEMENT OR DISCRETIONARY AMOUNT	150,000.00	
2.	LESS DEDUCTIONS	-0-	
3.	ENTITLEMENT/DISCRETIONARY AMOUNT FOR PROGRAM ACTIVITIES (Line 1 minus 2)	150,000.00	
4.	PROGRAM INCOME	N/A	
5.	SURPLUS FROM URBAN RENEWAL/NDP SETTLEMENT	N/A	
6.	LOAN PROCEEDS	N/A	
7.	REPROGRAMMED UNOBLIGATED FUNDS FROM PRIOR PROGRAM YEAR	N/A	
8.	TOTAL RESOURCES FOR PROGRAM ACTIVITY COSTS (Sum of Lines 3-7)	150,000.00	

Check box if costs include indirect costs which require approval of a cost allocation plan as required by Federal Management Circular 74-4.

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT  
COMMUNITY DEVELOPMENT PROGRAM

NAME OF APPLICANT

Ruby Village Council

2. APPLICATION NO.

7077801

3. ORIGINAL  
 AMENDMENT

ENTITLEMENT APPLICANTS ONLY

4. PROGRAM YEAR:

FROM: 1/15/79 TO: 1/15/80

ACTIVITY DESCRIPTION (1)	RELATED SHORT-TERM OBJECTIVE (2)	CENSUS TRACT/ENUMERATION DISTRICT (3)	ENVIRONMENTAL REVIEW STATUS (4)	RELATED BUDGET LINE ITEM (5)	ESTIMATED COST (\$000)				
					BLOCK GRANT FUNDS			OTHER FUNDS	
					PROGRAM YEAR (6)	SUBSEQUENT YEAR (7)	TOTAL (8)	AMOUNT (9)	SOURCE (10)
1. Hire Subregional Planning Coordinators 2. Conduct Subregional Workshops for Area Villages 3. Assist Village Paraplanners in Developing work plan including: 3 (a) Strategies for Community Development 3 (b) Developing Resource Library 3 (c) Data gathering & analysis 3 (d) Data Summary 3 (e) Developing pre-planning analysis: The Goals Summary. 3 (f) Communicating/informing community each step along the way 3 (g) Draft Plan 3 (h) Review by community 3 (i) Final Draft Plan 3 (j) Implementation process First steps in Data gathering Regular weekly training/counseling sessions. Assist in Anaysis Assist in Final Report	C		N/A	13	150,000	-0	150,000		
<b>GRAND TOTAL</b>					<b>\$150,000</b>	<b>\$ -0-</b>	<b>\$ 150,000</b>		

COMMUNITY DEVELOPMENT PLAN SUMMARY  
(STATEMENT OF NEEDS)

1. NAME OF APPLICANT

Ruby Village Council

2. APPLICATION NUMBER  
7077801

3.  ORIGINAL  
 AMENDMENT

4. PROGRAM YEAR (Entitlement Applicants Only)

FROM: 1/15/79

TO: 1/15/80

A. PLANNING

Because of the independent and self reliant Native of Rural Alaskans, formal modes of organization are viewed with a suspicion and avoided whenever possible. For this reason, the Collective resources of communities "in the bush" have been poorly allocated, and the management of resources, including planning for the future, is almost non-existent. Given the fact that a majority of Alaskan live in three urban areas are without any resources to support them, and given fact that the state of Alaska is attempting to develop an economy to support those urban Alaskans it is clear that Rural Alaska can expect considerable pressure for Resource development in the future. Both Federal and State land policies, primarily, focused on the Rural areas will create additional pressures in the future, as the political decision of what the "highest and best use" of those lands are made by an increasingly urban state legislature and an increasingly resource poor nation.

Data Source:

A. INFORMATION

For too long the rural areas have remained outside the normal channels of information flow and increasingly "information and communication" is required to track rapidly changing events and their implications on the regulations and laws that govern the life of a community. Working with public agencies and private interests in pursuit of community goals requires a reliable system of information management. Changing events often mean changing options; changing options means changing plans. There is a need here, then, for an information resource available to the communities in our region for planning and decision making purposes.

Data Source:

A. DEVELOPMENT OF HUMAN RESOURCES

The human potential in Rural Alaska is under developed and or underutilized. Not only does Rural Alaska import goods and services from the outside, it imports knowledge and expertise. There is a need to determine, even in a general way, the human resource needs of the rural areas and to develop a long range program for meeting those needs with rural based persons. Rural Alaska needs its own indigenous network of professionals and technical experts with the ability to inject appropriate sensitivities into the planning and program implementation processes of State and Federal policy makers.

Data Source:

Ruby Village Council  
Application # 7077801  
Program Year form 1/15/79 to 1/15/80

A.

DEVELOPMENT OF AN ECONOMIC BASE.

While the rural areas of our state are populated by a proud and independent people increasing pressures from the cash economy have led to the importation of goods and services from the outside which in turn results in a incredible, balance-of-trades problem for those areas. The reliance upon imported goods, fuel, and food threatens to foster a depending upon a system vulnerable to the slightest disruption due to acts of God or man. There is a need to develop an appropriately scaled economic infrastructure in our region along with potential export base industry to provide necessary cash flow into and out from the rural areas for essential imports.

A.

PLANNING (CONT.)

Additionally, the pressures upon Regional and Village Native Corporations to develop their economic base will directly involve the rural communities. Clearly there is need to systematically and comprehensively determine where rural communities want to be in time and what it takes as well as how to get there.

COMMUNITY DEVELOPMENT PLAN SUMMARY  
(LONG-TERM OBJECTIVES)

1. NAME OF APPLICANT  Ruby Village Council	2. APPLICATION NUMBER 7077801	3. <input checked="" type="checkbox"/> ORIGINAL <input type="checkbox"/> AMENDMENT
	4. PROGRAM YEAR (Entitlement Applicants Only)  FROM: 1/15/79 TO: 1/15/80	

B- HUMAN RESOURCE DEVELOPMENT  
Through the long range planning process the commitment to developing the human resource potential of rural Alaska will be realized. Once the individual community goals and the regional goals have been determined, a coordinated effort will be undertaken on the local and regional level to inventory the skills and aptitudes of the area, determine base line skill needs for reaching the goals indentified, and develop a series of programs with the cooperation of the appropriate agencies and institutions at all levels to provide the necessary professional and technical training.

B. DEVELOPMENT OF ECONOMIC BASE  
Once goals have been indentified and required human resources have been developed both public and private economic opportunities appropriate to the identified community and regional goals will be exploited. Public opportunities present themselves in the form of regional, subregional, or local contracting, with public agencies for performing Federal and State land and resource management

Supports Need(s) No:   
  
XX activities, for instance. Biological and geological studies, Fish and Game monitoring, surface resource inventory, and other forms of environmental analysis are going to be areas on on-going demand by State and Federal agencies. Such activities might well be designed to be highly compatible with the lifestyle of rural people. Surveying, technical engineering and cartography are other skills that will be in demand in areas contiguous to rural communities. Private opportunities for bringing cash into Rural Alaska abound, selective export marketing of crafts, art, finished for products, and other by products of Rural Alaskan culture, might be encouraged. Inevitably, Rural Alaskans will look more to internal production of essential imports to reduce their economic defects. Agriculture and food processing and preservation.

Supports Need(s) No: A(3) A(4)

B-

Supports Need(s) No:

COMMUNITY DEVELOPMENT PLAN SUMMARY  
(SHORT-TERM OBJECTIVES)

1. NAME OF APPLICANT

2. APPLICATION NUMBER

3.  ORIGINAL  
 AMENDMENT

7077201

4. PROGRAM YEAR (Entitlement Applicants Only)

Ruby Village Council

FROM: 1/15/79

TO: 1/15/80

C. REGIONAL COMPREHENSIVE PLANNING

The development of a regional long range planning system is a principal short range goal of this proposal project. Such a system is an attempt to get the people of this region to determine what their particular needs are for the future and to begin the on-going process of developing strategies to meet those needs. In this process, it is hoped, the communities will be brought together under a unified goal and through this process, each community will come to recognize its unique strengths and character. By learning this, the potential of coming to appreciate other communities will be developed, and the recognitions of a shared circumstance and destiny could promote one village or several villages in combination to find some creative solutions to their problems. This specific planning project will fund subregional positions staffed.

Support Needs No: (A) 1

C. INFORMATION

An essential function of planning is information management. One valuable by-product of this paraplanning training program is the training of an information manager in each village. The paraplanner in his/her effort to involve the community in the needs, goals, and objectives "process will be in a position to inform the council and the community at large of information which he reviews. In fact, in the job description being used by the council for supervising the paraplanner's activities" in the villages, the paraplanner is viewed as a "community information assistant" as well as a planner.

Support Needs No: (A) 2

C. HUMAN RESOURCE DEVELOPMENT

By the completion of the first planning year in the villages, there will be at least 40 trained paraprofessionals in our region, living in the villages with some basic skills, in planning, information management and some considerable knowledge of how "the system" works. At some point, it would be appropriate to replace the subregional planning coordinators originally hired with the village trained staff, when feasible, of course. (A) 3

C. PLANNING

by Planning Technicians who will provide the training and assistance necessary to get this process underway in each of the villages.

Support Needs No:

Page \_\_\_\_\_ of \_\_\_\_\_ Pages

HCC-7013.4 (11-75)

C E R T I F I C A T I O N

HUD Grant Application No. 7077801

- (1) I certify that I possess the legal authority to apply for the above identified grant and execute the proposed program.
- (2) The Tribal Council has duly authorized the filing of the application, including all understandings and assurances contained in the application and directing and authorizing the person identified as the official representative of the applicant to act in connection with the application and to provide such additional information as may be required.
- (3) Prior to submission of the application, the governing body of the applicant has:
  - (i) Prepared and followed a written citizen participation plan which provides Tribal citizens, especially those living in areas where activities are proposed or on-going, with adequate information concerning the amount of funds available for proposed community development and housing activities, the range of activities that may be assisted, the most highly rated activities under the approved rating system; other important program requirements and solicited their views and participation.
  - (ii) We have followed traditional Tribal means of citizen involvement that meet the standards required in Sub-part H of this part as well as this sub-section or held at least two adequately publicized meetings of the Tribal Council at a time and location convenient to Tribal citizens which provided an adequate opportunity to articulate needs, express preferences about proposed community development and housing activities, assist in the selection of priorities and otherwise participate in the development of the application. (No part of this paragraph shall be construed to restrict the responsibility and authority of the applicant for the development of the application and the execution of its Basic Grant Program. Accordingly, the citizen participation requirements of this paragraph do not include concurrence by any person or group involved in citizen participation in making final determinations concerning the findings and contents of the application. The sole responsibility and authority to take such final determinations rests exclusively with the applicant.)

(4) As Tribal Chairman I consent:

- (1) To assume the status of a responsible Federal official under the National Environmental Policy Act of 1969 insofar as the provisions of such Act apply to the applicant's proposed program pursuant to 24 CFR 571.602; and
- (11) I am authorized and consent on behalf of the Tribe to accept the jurisdiction of the Federal Courts for the purpose of enforcement of my responsibilities as such an official. (Applicants for whom HUD has approved a claim of incapacity to accept the responsibilities of the Federal government for purpose of complying with the environmental review requirements of 24 CFR Part 58 pursuant to 571.602 need not include the provisions of the paragraph in their resolution/certifications.)
- (5) The Program has been developed principally to benefit low and moderate income persons.
- (6) The Tribe will comply with the regulations of FMC 74-4 and OMB Circular A-102 as they apply to applicants under this Part...
- (7) I will administer and enforce the labor standards requirements prescribed by these regulations.
- (8) I will comply with the requirements of Title II of Pub L. 90-284 (25 U.S.C. 1310) (the Indian Civil Rights Act).
- (9) I will comply with the Indian preference provisions required in 571.507 of these regulations.
- (10) I will establish written safeguards to prevent employees from using positions funded under this section for a purpose that is, or gives the appearance of being, motivated by private gain for themselves or their close family or business associates. Nothing in this certification should be construed as to limit employees from benefiting from program activities for which they would otherwise be eligible.
- (11) I will give HUD and the Comptroller General access to and right to examine all books, records, papers or documents related to the grant for a period of no less than three years after project completion.

UNITED STATES OF AMERICA

Department of Housing and Urban Development

Signed: Donald J. Horan, Jr.  
Tribal Chairman

Date: 12-13-74

RESOLUTION 76-

Ft. Yukon Village Council

WHEREAS, the Department of H.U.D. (Community Development Block Grant) have comprehensive planning funds available to eligible recipients, and

WHEREAS, the Ruby Native Council of Ruby, Alaska, has agreed to develop a regional comprehensive plan, and

WHEREAS, comprehensive planning is vital to the long term success of the region, be it therefore,

RESOLVED that the Ruby Native Council of Ruby, Alaska, is authorized to apply for and administer grant funds by and for this village for the purpose of developing a comprehensive long range plan.

CERTIFICATION

I certify that the foregoing resolution was duly passed at a special meeting of the village council held on this 12 day of July, 1978, and that there was a quorum present.

7/12/78  
Date

Arthur Peter (Executive Director)  
Title (Pres., V. Pres. Sec./Treasury)

RESOLUTION 78- 5

TARNAKISS Village Council

WHEREAS, the Department of H.U.D. (Community Development Block Grant) have comprehensive planning funds available to eligible recipients, and

WHEREAS, the Ruby Native Council of Ruby, Alaska, has agreed to develop a regional comprehensive plan, and

WHEREAS, comprehensive planning is vital to the long term success of the region, be it therefore,

RESOLVED that the Ruby Native Council of Ruby, Alaska, is authorized to apply for and administer grant funds by and for this village for the purpose of developing a comprehensive long range plan.

CERTIFICATION

I certify that the foregoing resolution was duly passed at a special meeting of the village council held on this 12<sup>th</sup> day of July, 1978, and that there was a quorum present.

July 12 1978  
DATE

Ray A. Decker  
Title (Pres., V. Pres. Sec./Treasury)

Billy Thomas

RESOLUTION 78-

DOT LAKE 78-3 Village Council.

WHEREAS, the Department of H.U.D. (Community Development Block Grant) have comprehensive planning funds available to eligible recipients, and

WHEREAS, the Ruby Native Council of Ruby, Alaska, has agreed to develop a regional comprehensive plan, and

WHEREAS, comprehensive planning is vital to the long term success of the region, be it therefore,

RESOLVED that the Ruby Native Council of Ruby, Alaska, is authorized to apply for and administer grant funds by and for this village for the purpose of developing a comprehensive long range plan.

CERTIFICATION

I certify that the foregoing resolution was duly passed at a special meeting of the village council held on this 11<sup>th</sup> day of July, 1978, and that there was a quorum present.

7-11-78  
Date

*Carl O. [Signature]*  
Title (Pres., V. Pres. Sec./Treasury)

RESOLUTION 78-6

NORTHWAY Village Council

WHEREAS, the Department of H.U.D. (Community Development Block Grant) have comprehensive planning funds available to eligible recipients; and

WHEREAS, the Ruby Native Council of Ruby, Alaska, has agreed to develop a regional comprehensive plan, and

WHEREAS, comprehensive planning is vital to the long term success of the region, be it therefore,

RESOLVED that the Ruby Native Council of Ruby, Alaska, is authorized to apply for and administer grant funds by and for this village for the purpose of developing a comprehensive long range plan.

CERTIFICATION

I certify that the foregoing resolution was duly passed at a special meeting of the village council held on this 13 day of July, 1978, and that there was a quorum present.

7/13/78  
Date

Lorraine L. Felicit  
Title: (Pres), V. Pres. Sec./Treasury

RESOLUTION 78-5

The Village Council

Whereas, the Department of H.U.D. (Community Development Block Grant) have comprehensive planning funds available to eligible recipients, and

Whereas, the Ruby Native Council of Ruby, Alaska, has agreed to develop a regional comprehensive plan, and

Whereas, comprehensive planning is vital to the long term success of the region, be it therefore,

Resolved that the Ruby Native Council of Ruby, Alaska, is authorized to apply for and administer grant funds by and for this village for the purpose of developing a comprehensive long range plan.

CERTIFICATION

I certify that the foregoing resolution was duly passed at a special meeting of the village council held on this 17<sup>th</sup> day of Nov, 1978, and that there was a quorum present.

17<sup>th</sup> Nov 1978  
Date

David M. ...  
Title (Pres. V-Pres. Sec/T

RESOLUTION 78-7

Tetlin Village Council

WHEREAS, the Department of H.U.D. (Community Development Block Grant) have comprehensive planning funds available to eligible recipients, and

WHEREAS, the Ruby Native Council of Ruby, Alaska, has agreed to develop a regional comprehensive plan, and

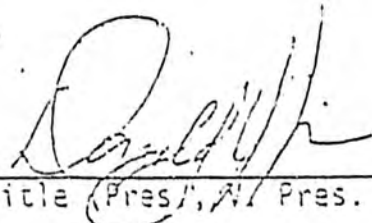
WHEREAS, comprehensive planning is vital to the long term success of the region, be it therefore,

RESOLVED that the Ruby Native Council of Ruby, Alaska, is authorized to apply for and administer grant funds by and for this village for the purpose of developing a comprehensive long range plan.

CERTIFICATION

I certify that the foregoing resolution was duly passed at a special meeting of the village council held on this 12<sup>th</sup> day of JULY, 1978, and that there was a quorum present.

7/12/78  
Date

  
Title (Pres./V. Pres. Sec./Treasury)

BUDGET ANALYSIS

1.	Contractual Services		\$146,500.00
2.	Management Costs		3,500.00
		TOTAL	\$150,000.00

Contractual Services

1. Personnel:			
A.	Field Planner (3)		\$75,000.00
B.	Statistician ½ time		12,500.00
		TOTAL	\$87,500.00
2. Fringe Benefits:			
A.	Tax Ins., vacation, etc.		\$12,825.00
		TOTAL	\$12,825.00
3. Travel:			
A.	Field Planners (air)		\$2,903.00
B.	Field Planners (per diem)		1,475.00
		TOTAL	\$4,378.00
4. Administration:			
A.	Rent		\$16,879.00
B.	Administrative salaries		12,835.00
C.	Accounting salaries		11,181.00
D.	Dues & Subscriptions		475.00
E.	Liability ins.		950.00
F.	Xerox & IBM Rental		3,308.00
G.	Repair of Office Equip.		500.00
H.	Postage		475.00
		TOTAL	\$46,603.00
			\$46,603.00
		TOTAL CONTRACTUAL SERVICES.	\$146,500.00

MANAGEMENT COSTS

1.	Audit Expense		\$2,500.00
2.	Quarterly Reports		500.00
3.	Miscellaneous Costs		500.00
		TOTAL	\$3,500.00
			\$3,500.00

## BUDGET NARRATIVE

Please note that the budget is broken down into two categories: (1) contractual services, and (2) management costs. These two categories are then broken down to identify specific cost items relative to each. Since it is the intention of this proposal to contract with a third party for the services described herein, all direct project costs have been placed into contractual services. The management cost category provides funding for the grant recipient to fulfill his responsibility in supervising the contractual services.

### CONTRACTUAL SERVICES

#### a) Personnel:

This category provides for three field planners at the salary of \$25,000 per annum each, and one statistician on a half-time basis for \$12,500 per annum.

#### b) Fringe Benefits:

This category provides for employer costs for the above mentioned positions, i.e., taxes, insurance, vacation benefits, etc., and is equal to 19% of the gross salaries.

#### c) Travel:

This category provides for travel for the three field planners and for per diem for same. According to the budgeted amount this will allow nine trips for each of the field planners to the communities in their region. Each region contains six to seven communities, so approximately one and one-half trips to each community is provided for.

SECTION III

A. Project Narrative

## NARRATIVE

In order to keep this proposal in the proper perspective, the reader must keep in mind that this project is proposed for the interior of Alaska, which is an isolated geographic area the size of Texas, 2,200 road miles from the nearest other state. In its center is the urban area of Fairbanks characterized by abnormally high unemployment, and surrounding Fairbanks are 45 cities, villages and settlements unconnected by roads, rails or telephones. Rural unemployment officially and persistently remains between 15% and 25% and unofficially as high as 80%. There is an economic history of boom and bust, heavy federal involvement in resource exploitation. The regional population is characterized by strong Indian cultural tradition, pioneer traditions and attitudes interspersed with high levels of education. Newcomers and transients alike are all bound by reverence for the physical beauty of the interior, and almost total lack of organized and comprehensive planning has resulted in extremely poor allocation of available resources, high incidences of poverty and a fostering of dependency upon welfare programs that are creating poverty conditions.

The object of this proposal is to attempt to demonstrate a plan to alter that condition and provide a sound basis for allocation based upon need. The anticipated result will be a logical and coordinated effort in the future to resolve the more basic problems of adequate food, clothing, shelter, etc., and to provide a systematic approach to resolving problems such as poverty and the prevention of poverty creating conditions.

As is true with all efforts to accomplish change, the initial approach must be via a comprehensive long range plan. In this case the plan must consider things such as a comprehensive range of social, economic and cultural services capable of meeting the needs. It must consider new and innovative methods of delivering the necessary services and it must consider development alternatives for economic, human and natural resource development in order to eventually eliminate dependency on subsidized support programs.

This project proposes to develop the necessary planning document, the approach to be used is perhaps new and certainly unique, at least for the interior of Alaska. The approach previously has always been to hire a consulting firm or some staff people and send them out into the communities to do survey work, which would then be analyzed and from the data gathered a plan written. Over the years most of the communities have been surveyed hundreds of times and literally millions of dollars have been expended. Still no plan exists, in fact, even the most basic of demographic data is so inaccurate and unreliable that it is practically useless for planning purposes. The other factor to be considered with this type of approach is citizen participation. By utilizing the independent survey format, very little is done to advise the population being surveyed of the intention of the plan to be developed, its impact on their locality, and/or to solicit involvement from the various community residents.

This is particularly important due to the severe isolation of the majority of these communities particularly during the winter months. Each community is unique in and of itself, and in order for a plan to be successful it is essential that each community involved in the plan actively participate in this development.

In all previous planning efforts this has not been accomplished, and it is this factor that has led primarily to the lack of success of comprehensive planning within this region. In order to avoid making the same mistakes again, this project proposes to employ regional field planners. The region has been divided into five subregions. Beginning in a systematic fashion, region by region, this project will provide professional expertise to each village on an individual basis and will teach each village how to survey itself and how to develop needs assessments, and subsequently how to develop its own plan. Result, each individual community in the region will have its own comprehensive plan. These plans will then be combined on a subregional basis to produce subregional comprehensive plans, and on a regional basis to produce a regional comprehensive plan.

Areas of need or depressed areas will be readily evident based upon accurate and relevant data, and upon extensive citizen input; and for the first time an objective rationale will be established for allocation of resources and a systematic plan can be developed for eliminating detrimental and/or adverse conditions.

PACKET B

UPPER TANANA PLANNING COMMISSION

CHARTER FOR THE  
UPPER TANANA PLANNING COMMISSION

PREAMBLE - BE IT DECLARED,

The purposes of the Upper Tanana Planning Commission herein created shall be:

- 1) to provide comprehensive planning, as authorized under Alaska State law, for the district.
- 2) to implement such planning to the full extent State and/or federal law allows;
- 3) to advise State and federal agencies concerned with comprehensive planning of local concerns, desires and needs;
- 4) to coordinate planning activities between villages and cities located within the district, other planning commissions, borough planning commissions, state agencies and any other governmental body concerned with planning which might affect the district;
- 5) to exercise any and all powers, and duties which the commission may be entitled to exercise under State and federal law.

Article I. Name

The name of this commission shall be the Upper Tanana Planning Commission.

Article II. Boundary

The boundary of the district shall be established in the by-laws. Such boundary shall define the territorial jurisdiction which the commission may exercise.

Article III. Board

- 1) Commissioners. The commission shall be comprised of 4 members to be elected according to the provisions set forth below.
- 2) Qualifications of Commission Members. The qualifications of the Commissioners shall be specified by the bylaws.
- 3) Election and Tenure of Commissioners. Beginning with November, 1979, each village or city shall elect two Commissioners. At the first meeting, the Commissioners shall draw lots so that one third (1/3) of the Commission will serve for one (1) year, one third (1/3) for two (2) years, and one third (1/3) for three (3) years. As the terms of the respective Commissioners end, and thereafter, each village and city within the district shall elect two (2) commissioners every three (3) years from the date

of his installation, however, if any village shall fail to duly elect such commissioners to succeed existing commissioners, the respective existing commissioner shall hold over in office until the village duly elects a succeeding commissioner who shall immediately take office.

- 4) Procedure and Organization. All procedures of the commission, including notice of meetings, quorum, rule making procedures, etc., shall be established by the commission's bylaws.
- 5) Compensation. The commissioners shall not receive compensation above their expenses as defined in the bylaws.
- 6) Removal. Procedures for removal of commissioners shall be set forth in the bylaws.

ARTICLE IV. Powers

The Commission shall have the power to:

- 1) formulate comprehensive planning for the district;
- 2) advise and coordinate local, State, and federal planning agencies;
- 3) employ planners and necessary staff;
- 4) perform all other duties and powers which the commission may be authorized to perform by local, State and/or federal government(s).

ARTICLE V. Bylaws

The Commission shall establish bylaws to govern the operation and procedures of the Commission by two-thirds (2/3) vote.

ARTICLE VI. Dissolution & Amendment

- 1) The commission shall have the power to dissolve itself upon three-fourths (3/4) majority vote of all the commissioners.
- 2) The commission shall have the power to amend this charter upon two-thirds (2/3) majority vote of all the commissioners except for the dissolution clause.

ARTICLE VII. Adoption and Certification

The Charter shall be adopted and certified by two-thirds (2/3) vote of all commissioners.

We, the undersigned, having been elected to temporarily represent our respective villages and cities on this Commission, do hereby adopt and certify this Charter this 20th day of February, 1979.

Jerry Isaac, Tanacross  
 Beanie Buchanan Eagle AK.  
 Klumun Lane Teller  
 Bob Egan TANACROSS  
 Charlie Davidson Teller  
 Lonia Erickson - Healy Lake

Ernest  
 Beanie Buchanan  
 Healy Lake

BYLAWS FOR THE UPPER TANANA  
PLANNING COMMISSION

ARTICLE ONE  
COMMISSIONERS

SECTION I. NUMBER

Each city and village within the District shall annually elect two (2) Commissioners to the Commission. If for any reason the office of a Commissioner becomes vacant, the respective city or village shall elect a new commissioner to fill the vacancy for the prior commissioner's remaining term. Such elections shall be held on the first Tuesday of November. Each village and city shall conduct and certify such elections.

SECTION II. QUALIFICATIONS

Only persons resident in the city or village, or persons having existing significant personal contacts within the village or city are eligible for election to the Commission. To insure apportioned representation which complies with the Federal policy of Self-Determination for Indian Communities and to provide equal protection and representation to formerly disenfranchised Native groups, at least one (1) of the two (2) Commissioners from every village or city shall be a qualified Native.

SECTION III. CHAIRMAN

The Commission shall elect by majority vote a chairman from their number at the first Commission meeting after the election of the Commissioners. The Chairman shall serve as such for an annual term. The Chairman shall serve as principal executive officer of the Commission and preside at all Commission meetings. If for any reason the office of chairman shall become vacant, the Vice-Chairman shall succeed to the position of Chairman for the remaining term of the prior chairman. The Chairman may be removed from office in the same manner and upon the same grounds as provided for removal of Commissioners.

SECTION IV. VICE-CHAIRMAN

The Commission shall elect a Vice-Chairman from their number at the same time and in the same manner as prescribed for election of Chairman.

SECTION V. SECRETARY/TREASURER

The Commission shall elect a Secretary/Treasurer from their number at the same time and in the same manner as prescribed for election of Chairman. The Secretary/Treasurer shall have charge and custody of all funds of the Commission, receive and give receipts for monies due and paid to the Commission, deposit all monies in the name of the Commission, and perform all the duties incident to the office of Treasurer. In addition he/she shall cause to be made and certify minutes of each commission meeting, certify actions taken by the Commission, maintain records of the Commission's actions, make available for public inspection such records, and in general perform all duties incident to the office of Secretary.

SECTION VI. REMOVAL

The grounds for removal of a Commissioner shall be conflict of interest; three (3) consecutive, unexcused absences; or conduct injurious to the best interests of the Commission. The Commission may remove a Commissioner upon findings of such grounds and a two-thirds (2/3) vote of the Commission. A Commissioner may be recalled by village or city election.

ARTICLE TWO  
COMMISSION MEETINGS

SECTION I. REGULAR MEETINGS

The Commission shall meet quarterly. The place and times of the regular meetings shall be determined by motion of the Commission at the prior meeting.

SECTION II. SPECIAL MEETINGS

The Chairman of the Commission in conjunction with a majority of other Commissioners may call special meetings PROVIDED that notice of the special meeting be sent by the Chairman to all existing Commissioners by certified mail, telegraph, or telephone at least 10 days prior to such meeting. In the case of telephone notice, such notice must be given personally.

SECTION III. QUORUM

A majority of the Commission present at any meeting shall constitute a quorum for the purpose of transacting business of the Commission. A majority of any Committee of the Commission present at any meeting shall constitute a quorum for the purpose of transacting the business of the Committee of the Commission.

## SECTION IV. AGENDA

The Chairman shall provide to each Commissioner an agenda for each Commission meeting at least 10 days prior to each Commission meeting. In the case of a special meeting, such agenda must be provided at such time as notice is given for the meeting. Any Commissioner may request items be placed on the agenda. The Chairman will honor such requests if the requesting Commissioner gives reasonable notice prior to publication of the agenda.

## ARTICLE THREE RULE MAKING PROCEDURES

### SECTION I. RULE MAKING PROCESSES

The rule making processes of the Commission shall be those processes in which the Commission provides for adoption of operation procedures, staff policies, plans, zoning ordinances, implementation policies and procedures, and any other processes which promulgate regulations, rules, or procedures of general application with regards to the district or any city or village therein.

### SECTION II. VOTES & VETO POWERS

The Commission shall adopt all regulations, rules and procedures by majority vote of the Commissioners present at any meeting, provided that the Commissioners present at such a meeting who represent the same village or city shall together have the right to veto any such regulation, rule or procedure which deals exclusively with the village or city that they respectively represent. Any veto may be invalidated by three-quarters (3/4) vote of the Commissioners.

### SECTION III. LOCAL FILE

The Commissioners who represent each village or city, either jointly, severally, or by their joint appointment of a governmental body or clerk, shall maintain a file of all Commission regulations, rules and procedures. A file of all commission documents shall be reasonably available for public inspection at a central locality which the Commissioners designate.

## ARTICLE FOUR ADJUDICATIVE PROCEDURE

### SECTION I. ADJUDICATIVE PROCESSES

The adjudicative processes of the Commission shall be those processes which provide for a hearing and decision on matters of special application to an individual or group of individuals.

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SECTION II. HEARINGS

The Commission shall provide a hearing to such individuals or groups who make applications under Article VI or appeals from prior determinations. The Commission shall have the power to establish and refer to a committee of the Commission, or an examiner, any such applications for hearings and decisions. All such hearings are subject to the same procedural requirements as a hearing conducted by the whole Commission. All hearing determinations must be supported by findings of fact.

SECTION III. NOTICE & RIGHT OF REPRESENTATION

All hearings under this article must afford reasonable notice and the opportunity for representation to parties whose interests are affected by the hearing determination.

SECTION IV. RECORDS

The Commission shall maintain a record of all hearings and determinations under this Article. Copies of such records shall be made available to those parties referred to in Section III of this Article, PROVIDED that such parties bear the cost of reproduction and reasonable clerical expenses incurred by the Commission.

SECTION V. EFFECT OF DETERMINATIONS

Determinations under this Article shall have the full effect as authorized under local, state or federal authorization.

ARTICLE FIVE  
ADOPTION AND MAINTENANCE OF COMPREHENSIVE PLAN

The Commission shall prepare and maintain a comprehensive plan for the district.

ARTICLE SIX  
APPLICATION PROCEDURES

The Commission shall accept from individuals or groups of individuals applications for use, variance, or adjustment permits as required by regulations adopted by the Commission.

ARTICLE SEVEN  
BOUNDARIES

The boundaries for the district shall be set forth on the attached map.

ARTICLE EIGHT  
DEFINITIONS

For the purposes of this document, the following definitions shall apply:

- 1) District shall mean the area including the cities and villages of:  
  
Northway  
Dot Lake  
Healy Lake  
Tanacross  
Tok  
Eagle  
Tetlin
- 2) City or village shall mean those communities which ratify and adopt the Charter for the Upper Tanana Planning Commission.
- 3) Qualified Native shall mean a person of at least  $\frac{1}{2}$  Native blood who has demonstrated his/her ability to represent Native interests by having been elected as a village or city delegate to a non-profit regional Native Association within one year prior to his election as Commissioner.
- 4) Expenses shall be defined as the usual per diem and travel allowances incurred in the course of the regular meeting of the Commission. For special meetings of the Commission or the subcommittees thereof, expenses shall be defined as equitable compensation for lost salary or wages incurred by attendance at such meetings.
- 5) All Commissioners means the total number of Commissioners presently holding office at the time of the respective action.

We, the undersigned, as representatives of our respective villages and cities, do hereby adopt these bylaws this 20th day of February, 1979:

Jerry Isaac, Acting Chairman. Tanacross Village

Bob Green, TANACROSS

Herman Gene Setlin

Gary Thomas Northway Ak.

Bessie Biederman Eagle AK.

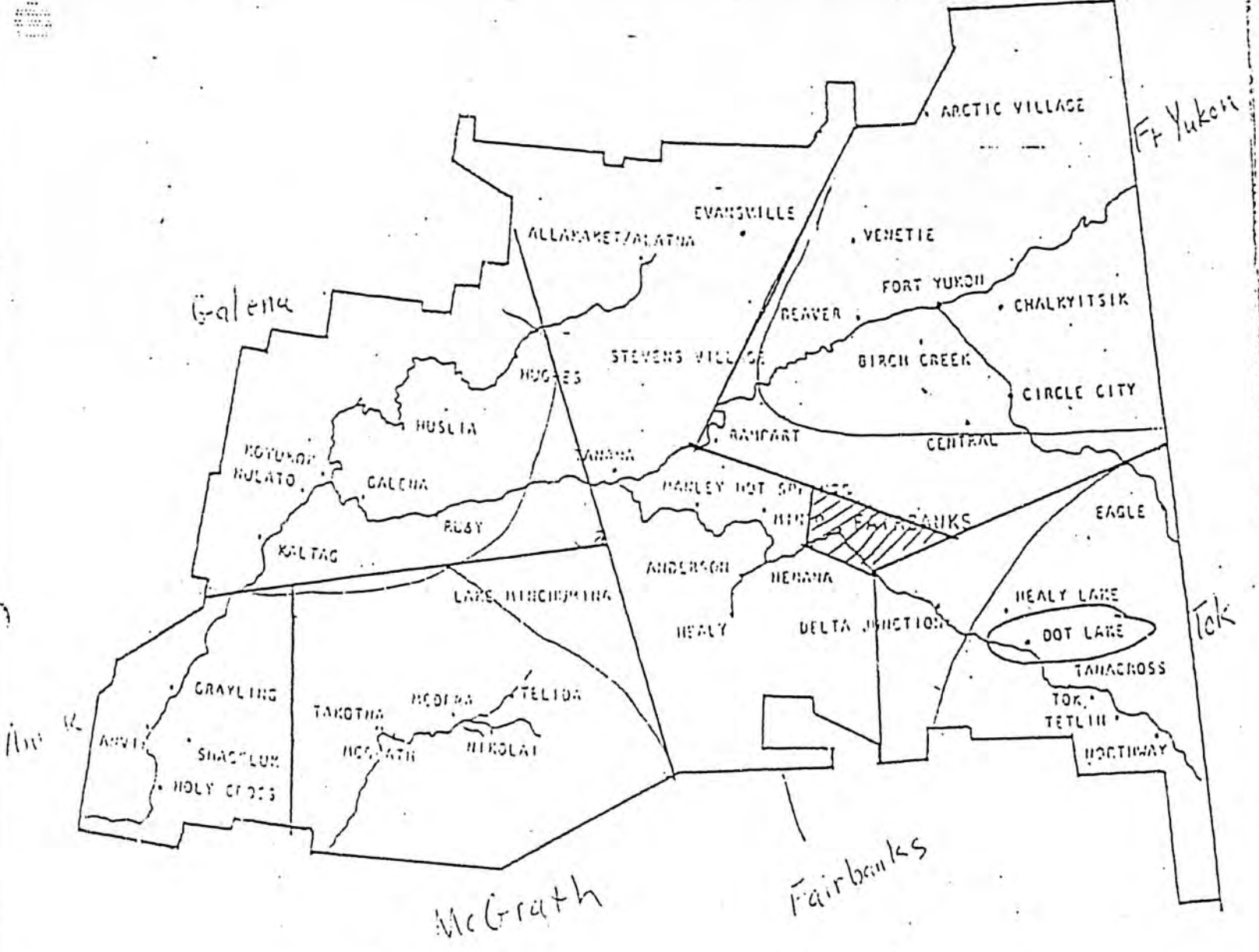
Charlie David 502 Titlin AK

Linda Erickson Henry Lake

MR Erickson Healy Lake

I, Linda Erickson, as Secretary/Treasurer do hereby witness and certify these presents as the duly adopted bylaws for the Upper Tanana Planning Commission this 20th day of February, 1979.

U.S. GEOLOGICAL SURVEY  
BULLETIN 1000  
1958



100 MILES  
Scale

Model Ordinance Establishing Subregional Planning Commissions

ORDINANCE NO. \_\_\_\_\_

AN ORDINANCE OF THE VILLAGE OF NORTHWAY, ALASKA

PROVIDING FOR ESTABLISHMENT AND AUTHORITY OF

THE UPPER TANANA PLANNING COMMISSION

BE IT ENACTED BY THE COUNCIL OF THE VILLAGE OF NORTHWAY :

Section 1. PURPOSE

IT is the purpose of this ordinance to provide for coordinated, comprehensive planning and implementation for the district, and to coordinate such planning and implementation with other subregional planning commissions, state and federal agencies.

Section 2. CHARTER RATIFICATION AND ADOPTION

The Charter for the Upper Tanana Planning Commission is hereby adopted and ratified for the Village of Northway. The Commission shall, on behalf of the Village of Northway, have the powers and duties set forth in this ordinance.

Section 3. POWERS OF THE COMMISSION

The Commission shall have the jurisdiction and powers to:

- a. prepare and maintain a comprehensive plan for the city and subregio.
- b. adopt zoning regulations, hear and decide all requests for variances from such regulations, and hear and decide all appeals from such decisions for the village and district;
- c. platt all land, hear and decide all applications for platt approval, and hear and decide all appeals from such decisions for the village and district;

- d. establish all easements or profits, which the city might validly establish, by entering into contracts on behalf of the city and subregion, or exercising the village's rights of condemnation, Provided the Commission seek and obtain prior to such actions specific authorization by the village;
  - e. adopt and maintain a building code;
  - f. require the issuance of a permit for construction of any building of 100 square feet or more, if such construction fails to comply with an adopted building code, or if such construction is not subject to the requirements of the adopted building code;
  - g. provide procedures for application of such permits, and hear and decide all appeals from the denial of such applications;
  - h. authorize a Committee of the Commission, or an appeals examiner to hear and decide all applications and appeals authorized under subsections (b), (c), and (g) of this section;
  - i. provide for funding of the Commission; and
  - j. exercise all other powers that the village might validly exercise pursuant to A.S. 29.43.040.
- FROVIDED, that the city, by ordinance, may invalidate any action taken by the Commission pursuant to this section, which relates to land within the village boundary.

Section 4. DUTIES OF THE COMMISSION

The Commission shall:

- a. adopt procedures referred to in Section 3(h), which comply with state law and constitutional principles;
- b. require all meetings of the Commission to be open to the public;
- c. provide procedures for public notice of all meetings and procedures which allow maximum expression of local concerns and opinion; and
- d. exercise all powers in compliance with state and federal law.

Section 5. DEFINITIONS

For the purpose of this ordinance,

- a. village shall mean the village of Northway;
- b. district shall mean the Upper Tanana District, as defined in the Charter for the Upper Tanana Planning Commission; and
- c. Commission shall mean the Upper Tanana Planning Commission.

Section 6. SAVINGS AND SEPARABILITY CLAUSE

To the extent that there is a conflict between any provision of this ordinance and any other ordinances of the city, the provisions of this ordinance shall govern. If any provision of this ordinance or the applicability thereof is held invalid, the remainder of this ordinance shall not be affected thereby.

PACKET C

FLATS REGIONAL PLANNING COMMISSION

BY-LAWS FOR THE Flats Regional

PLANNING COMMISSION

ARTICLE ONE  
COMMISSIONERS

SECTION I. NUMBER

The Commissioners shall be elected in accordance with the charter. If for any reason the office of a Commissioner becomes vacant, the respective city or village shall elect a new Commissioner to fill the vacancy for the prior Commissioner's remaining term. Such elections shall be held on the first Tuesday of November. Each respective village or city shall conduct and certify such elections.

SECTION II. QUALIFICATIONS

Only persons resident in the city or village, or persons having existing significant personal contacts within the village or city, are eligible for election to the commission. To insure apportioned representation which complies with the federal policy of self-determination for Indian communities and to provide equal protection and representation to formerly disenfranchised Native groups, at least one (1) of the two (2) Commissioners from every village or city shall be a qualified Native.

SECTION III. CHAIRMAN

The commission shall elect, by majority vote, a Chairman from their number at the first commission meeting after the election of the Commissioners. The Chairman shall serve as such for an annual term. The Chairman shall serve as principal executive officer of the commission and preside at all commission meetings. If for any reason the office of Chairman shall become vacant, the Vice-Chairman shall succeed to the position of Chairman for the remaining term of the prior Chairman. The Chairman may be removed from office in the same manner and upon the same grounds as provided for removal of Commissioners.

SECTION IV. VICE-CHAIRMAN

The commission shall elect a Vice-Chairman from their number at the same time and in the same manner as prescribed for election of Chairman.

SECTION V. SECRETARY/TREASURER

The commission shall elect a Secretary/Treasurer from their number at the same time and in the same manner as prescribed for election of Chairman. The Secretary/Treasurer shall have charge and custody of all funds of the commission, receive and give receipts for monies due and paid to the commission, deposit all monies in the name of the commission, and perform all the duties incident to the office of Treasurer. In addition, he/she shall cause to be made and certify minutes of each commission meeting, certify actions taken by the commission, maintain records of the commission's actions, make available for public inspection such records, and in general, perform all duties incident to the office of Secretary.

SECTION VI. REMOVAL

The grounds for removal of a Commissioner shall be conflict of interest; three (3) consecutive, unexcused absences; or conduct injurious to the best interests of the commission. The commission may remove a Commissioner upon findings of such grounds and a two-thirds (2/3) vote of the commission. A Commissioner may be recalled by village or city election.

ARTICLE TWO  
COMMISSION MEETINGS

SECTION I. REGULAR MEETINGS

The commission shall meet quarterly. The place and times of the regular meetings shall be determined by motion of the commission at the prior meeting.

SECTION II. SPECIAL MEETINGS

The Chairman of the commission, in conjunction with a majority of other Commissioners, may call special meetings, PROVIDED that notice of the special meeting be sent by the Chairman to all existing Commissioners by certified mail, telegraph, or telephone at least 10 days prior to such meeting. In the case of telephone notice, such notice must be given personally.

SECTION III. QUORUM

A majority of the commission present at any meeting shall constitute a quorum for the purpose of transacting business of the commission. A majority of any committee of the commission present at any meeting shall constitute a quorum for the purpose of transacting the business of the committee of the commission.

#### SECTION IV. AGENDA

The chairman shall provide to each Commissioner an agenda for each commission meeting at least 10 days prior to each commission meeting. In the case of a special meeting, such agenda must be provided at such time as notice is given for the meeting. Any Commissioner may request items be placed on the agenda. The Chairman will honor such requests if the requesting Commissioner gives reasonable notice prior to publication of the agenda.

### ARTICLE THREE RULE MAKING PROCEDURES

#### SECTION I. RULE MAKING PROCESSES

The rule making processes of the commission shall be those processes in which the commission provides for adoption of operation procedures, staff policies, plans, zoning ordinances, implementation policies and procedures, and any other processes which promulgate regulations, rules, or procedures of general application with regards to the district or any city or village therein.

#### SECTION II. VOTES & VETO POWERS

The commission shall adopt all regulations, rules and procedures by majority vote of the Commissioners present at any meeting, provided that the Commissioners present at such a meeting who represent the same village or city, shall together have the right to veto any such regulation, rule or procedure which deals exclusively with the village or city that they respectively represent. Any veto may be invalidated by three-quarters (3/4) vote of the Commissioners.

#### SECTION III. LOCAL FILE

The Commissioners who represent each village or city, either jointly, severally, or by their joint appointment of a governmental body or clerk, shall maintain a file of all commission regulations, rules and procedures. A file of all commission documents shall be reasonably available for public inspection at a central locality which the Commissioners designate.

### ARTICLE FOUR ADJUDICATIVE PROCEDURE

#### SECTION I. ADJUDICATIVE PROCESSES

The adjudicative processes of the commission shall be those processes

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which provide for a hearing and decision on matters of special application to an individual or group of individuals.

SECTION II. HEARINGS

The commission shall provide a hearing to such individuals or groups who make applications under Article VI or appeals from prior determinations. The commission shall have the power to establish and refer to a committee of the commission, or an examiner, any such applications for hearings and decisions. All such hearings are subject to the same procedural requirements as a hearing conducted by the whole commission. All hearing determinations must be supported by findings of fact.

SECTION III. NOTICE & RIGHT OF REPRESENTATION

All hearings under this article must afford reasonable notice and the opportunity for representation to parties whose interests are affected by the hearing determination.

SECTION IV. RECORDS

The commission shall maintain a record of all hearings and determinations under this Article. Copies of such records shall be made available to those parties referred to in Section III of this Article, PROVIDED that such parties bear the cost of reproduction and reasonable clerical expenses incurred by the commission.

SECTION V. EFFECT OF DETERMINATIONS

Determinations under this Article shall have the full effect as authorized under local, state or federal authorization.

ARTICLE FIVE  
ADOPTION AND MAINTENANCE OF COMPREHENSIVE PLAN

The commission shall prepare and maintain a comprehensive plan for the district.

ARTICLE SIX  
APPLICATION PROCEDURES

The commission shall accept from individuals or groups of individuals, applications for use, variance, or adjustment permits as required

by regulations adopted by the commission.

## ARTICLE SEVEN BOUNDARIES

The boundary for the district shall include all territory west of the Canadian Border; east of longitude 151°; south of the North Slope Borough, and North of a straight line connecting the far south east corner of the North Star Borough border with the Canadian Border which passes through Twelve Mile House, and then follows the eastern and northern border of the North Star Borough to the far north western corner of the North Star Borough and continues from that point in a straight line to the intersection of the Yukon River and longitude 151°.

## ARTICLE EIGHT DEFINITIONS

For the purposes of this document, the following definitions shall apply:

- 1) District shall mean the area including the cities and villages of Beaver, Birch Creek, Chalkyitsik, Circle, Fort Yukon, Arctic Village, Venetie, Rampart, and Stevens Village.
- 2) City or village shall mean those communities which ratify and adopt the Charter for the Flats Regional Planning Commission.
- 3) Qualified Native shall mean a person of at least  $\frac{1}{4}$  Native blood, who has demonstrated his/her ability to represent Native interests by having been elected as a village or city delegate to a nonprofit, regional Native association within one year prior to his election as Commissioner.
- 4) Expenses shall be defined as the usual per diem and travel allowances incurred in the course of the regular meeting of the commission. For special meetings of the commission, or the sub-committees thereof, expenses shall be defined as equitable compensation for lost salary or wages incurred by

- attendance at such meetings.
- 5) All Commissioners means the total number of Commissioners presently holding office at the time of the respective action.

We, the undersigned, as representatives of our respective villages and cities, do hereby adopt these by-laws this 6th day of March, 1979:

Margaret Kerry - Circle  
Ruth A. Crow - Circle  
Grah (Mark): (Chal Kijitsik)  
Shalte E. Flitt - Fort Yukon  
Steve Joseph - Beaver  
Pessie Joseph - Beaver  
Walter (Pete) - Fort Yukon  
Don Stammers, Stammers Village AK  
Eddie James Birch Creek  
Susan Baalam - Birch Creek

I, William B. Seeborn, as Secretary/Treasurer, do hereby witness and certify these presents as the duly adopted by-laws for the Flats Regional Planning Commission this 6th day of March, 1979 ..

CHARTER FOR THE

Flats Regional PLANNING COMMISSION

PREAMBLE - BE IT DECLARED,

The purposes of the Flats Regional Planning Commission herein created shall be:

- 1) to provide comprehensive planning, as authorized under Alaska State law, for the district.
- 2) to implement such planning to the full extent state and/or federal law allows;
- 3) to advise state and federal agencies concerned with comprehensive planning of local concerns, desires and needs;
- 4) to coordinate planning activities between villages and cities located within the district, state agencies and any other governmental body concerned with planning which might affect the district;
- 5) to exercise any and all powers, and duties which the commission may be entitled to exercise under state and federal law.

ARTICLE I. NAME

The name of this commission shall be the Flats Regional Planning Commission.

ARTICLE II. BOUNDARY

The boundary of the district shall be established in the by-laws. Such boundary shall define the territorial jurisdiction which the commission may exercise.

ARTICLE III. BOARD

- 1) COMMISSIONERS. The commission shall be comprised of two members elected from each village or city in the district according to the provisions set forth below.
- 2) QUALIFICATIONS OF COMMISSION MEMBERS. The qualifications of the Commissioners shall be specified in the by-laws.
- 3) ELECTION AND TENURE OF COMMISSIONERS. Beginning with November, 1979, each village or city shall elect two Commissioners. At the first meeting, the Commissioners shall draw lots so that one-third (1/3) of the Commission will serve for one (1) year, one-third (1/3) for two (2) years, and one-third (1/3) for three (3) years. As the terms of the respective Commissioners end, and thereafter, each village and city within the district shall elect a qualified Commissioner in order to replace the prior Commissioner, HOWEVER, if any village shall fail to duly elect such Commissioners to succeed existing Commissioners, the respective existing Commissioner shall hold over in office until the village duly elects a succeeding Commissioner who

- shall immediately take office.
- 4) PROCEDURE AND ORGANIZATION. All procedures of the commission, including notice of meetings, quorum, rule making procedures, etc., shall be established by the commission's by-laws.
  - 5) COMPENSATION. The Commissioners shall not receive compensation above their expenses as defined in the by-laws.
  - 6) REMOVAL. Procedures for removal of Commissioners shall be set forth in the by-laws.

ARTICLE IV. POWERS

The commission shall have the power to:

- 1) formulate comprehensive planning for the district;
- 2) advise and coordinate local, state and federal planning agencies;
- 3) employ planners and necessary staff;
- 4) perform all other duties and powers which the commission may be authorized to perform by local, state and/or federal government(s).

ARTICLE V. BY-LAWS

The commission shall establish by-laws to govern the operation and procedures of the commission by two-thirds (2/3) vote.

ARTICLE VI. DISSOLUTION & AMENDMENT

- 1) The commission shall have the power to dissolve itself upon three-fourths (3/4) majority vote of all the Commissioners.
- 2) The commission shall have the power to amend this charter upon two-thirds (2/3) majority vote of all the Commissioners except for the dissolution clause.

ARTICLE VII. ADOPTION AND CERTIFICATION

The charter shall be adopted and certified by two-thirds (2/3) vote of all Commissioners.

We, the undersigned, having been elected to temporarily represent our respective villages and cities on this commission, do hereby adopt and certify this charter this 6th day of March, 1979.

Margaret Henry - Circle  
 Ruth A. Crow - Circle  
 Leah N. Smith - Chalchicomula  
 William E. Hudson - Chalchicomula  
 Shelton E. Hunt - Fort Yukon  
 Steve Joseph - Beaver  
 Frank Joseph - Bismarck  
 Whitey Pele - Fort Yukon

PACKET D

KOYUTAN PLANNING COMMISSSION

CHARTER FOR THE  
Koyutan Regional PLANNING COMMISSION

PREAMBLE - BE IT DECLARED,

The purposes of the Koyutan Regional Planning Commission herein created shall be:

- 1) to provide comprehensive planning, as authorized under Alaska State law, for the district.
- 2) to implement such planning to the full extent state and/or federal law allows;
- 3) to advise state and federal agencies concerned with comprehensive planning of local concerns, desires and needs;
- 4) to coordinate planning activities between villages and cities located within the district, state agencies and any other governmental body concerned with planning which might affect the district;
- 5) to exercise any and all powers, and duties which the commission may be entitled to exercise under state and federal law.

ARTICLE I. NAME

The name of this commission shall be the Koyutan Regional Planning Commission.

ARTICLE II. BOUNDARY

The boundary of the district shall be established in the by-laws. Such boundary shall define the territorial jurisdiction which the commission may exercise.

ARTICLE III. BOARD

- 1) COMMISSIONERS. The commission shall be comprised of two members elected from each village or city in the district according to the provisions set forth below.
- 2) QUALIFICATIONS OF COMMISSION MEMBERS. The qualifications of the Commissioners shall be specified in the by-laws.
- 3) ELECTION AND TENURE OF COMMISSIONERS. Beginning with November, 1979, each village or city shall elect two Commissioners. At the first meeting, the Commissioners shall draw lots so that one-third (1/3) of the Commission will serve for one (1) year, one-third (1/3) for two (2) years, and one-third (1/3) for three (3) years. As the terms of the respective Commissioners end, and thereafter, each village and city within the district shall elect a qualified Commissioner in order to replace the prior Commissioner, HOWEVER, if any village shall fail to duly elect such Commissioners to succeed existing Commissioners, the respective existing Commissioner shall hold over in office until the village duly elects a succeeding Commissioner who

BYLAWS FOR THE KOYUTAN  
PLANNING COMMISSION

ARTICLE ONE  
COMMISSIONERS

SECTION I. NUMBER

The Commissioners shall be elected in accordance with the charter. If for any reason the office of a Commissioner becomes vacant the respective city or village shall elect a new Commissioner to fill the vacancy for the prior Commissioner's remaining term. Each respective village or city shall conduct and certify such elections.

SECTION II. QUALIFICATIONS

Only persons resident in the city or village, or persons with existing traditional family, employment, and voting contacts with the village or city are eligible for election to the commission. To insure apportioned representation which complies with the federal policy of self-determination for Indian communities and to provide equal protection and representation to formerly disenfranchised Native groups, at least one (1) of the two (2) Commissioners from every village or city shall be qualified Native.

SECTION III. CHAIRMAN

The commission shall elect, by majority vote, a Chairman from their number at the first commission meeting after the election of the Commissioners. The Chairman shall serve as such for an annual term. The Chairman shall serve as principal executive officer of the commission and preside at all commission meetings. If for any reason the office of Chairman shall become vacant, the Vice-Chairman shall succeed to the position of Chairman for the remaining term of the prior Chairman. The Chairman may be removed from office in the same manner and upon the same grounds as provided for removal of Commissioners.

SECTION IV. VICE-CHAIRMAN

The commission shall elect a Vice-Chairman from their number at the same time and in the same manner as prescribed for election of Chairman.

SECTION V. SECRETARY/TREASURER

The commission shall elect a Secretary/Treasurer from their number at the same time and in the same manner as prescribed for election of Chairman. The Secretary/Treasurer shall have charge and custody of all funds of the commission, receive and give receipts for monies due and paid to the commission, deposit all monies in the name of the commission, and perform all the duties incident to the office of Treasurer. In addition, he/she shall cause to be made and certify minutes of each commission meeting, certify actions taken by the commission, maintain records of the commission's actions, make available for public inspection such records, and in general, perform all duties incident to the office of Secretary.

SECTION VI. REMOVAL

The grounds for removal of a Commissioner shall be conflict of interest; three (3) consecutive, unexcused absences; or conduct injurious to the best interests of the commission. The commission may remove a Commissioner upon findings of such grounds and a two-thirds (2/3) vote of the commission. A Commissioner may be recalled by village or city election.

*From Meeting*

ARTICLE TWO  
COMMISSION MEETINGS

SECTION I. REGULAR MEETINGS

The commission shall meet quarterly. The place and times of the regular meetings shall be determined by motion of the commission at the prior meeting.

SECTION II. SPECIAL MEETINGS

The Chairman of the commission, in conjunction with a majority of other Commissioners, may call special meetings, PROVIDED that notice of the special meeting be sent by the Chairman to all existing Commissioners by certified mail, telegraph, or telephone at least 10 days prior to such meeting. In the case of telephone notice, such notice must be given personally.

SECTION III. QUORUM

A majority of the commission present at any meeting shall constitute a quorum for the purpose of transacting business of the commission. A majority of any committee of the commission present at any meeting shall constitute a quorum for the purpose of transacting the business of the committee of the commission.

SECTION IV. AGENDA

The chairman shall provide to each Commissioner an agenda for each commission meeting at least 10 days prior to each commission meeting. In the case of a special meeting, such agenda must be provided at such time as notice is given for the meeting. Any Commissioner may request items be placed on the agenda. The Chairman will honor such requests if the requesting Commissioner gives reasonable notice prior to publication of the agenda.

ARTICLE THREE  
RULE MAKING PROCEDURES

SECTION I. RULE MAKING PROCESSES

The rule making processes of the commission shall be those processes in which the commission provides for adoption of operation procedures, staff policies, plans, zoning ordinances, implementation policies and procedures, and any other processes which promulgate regulations, rules, or procedures of general application with regards to the district or any city or village therein.

SECTION II. VOTES & VETO POWERS

The commission shall adopt all regulations, rules and procedures by majority vote of the Commissioners present at any meeting, provided that the Commissioners present at such a meeting who represent the same village or city, shall together have the right to veto any such regulation, rule or procedure which deals exclusively with the village or city that they respectively represent. Any veto may be invalidated by three-quarters (3/4) vote of the Commissioners.

SECTION III. LOCAL FILE

The Commissioners who represent each village or city, either jointly, severally, or by their joint appointment of a governmental body or clerk, shall maintain a file of all commission regulations, rules and procedures. A file of all commission documents shall be reasonably available for public inspection at a central locality which the Commissioners designate.

ARTICLE FOUR  
ADJUDICATIVE PROCEDURE

SECTION I. ADJUDICATIVE PROCESSES

The adjudicative processes of the commission shall be those processes

which provide for a hearing and decision on matters of special application to an individual or group of individuals.

## SECTION II. HEARINGS

The commission shall provide a hearing to such individuals or groups who make applications under Article VI or appeals from prior determinations. The commission shall have the power to establish and refer to a committee of the commission, or an examiner, any such applications for hearings and decisions. All such hearings are subject to the same procedural requirements as a hearing conducted by the whole commission. All hearing determinations must be supported by findings of fact.

## SECTION III. NOTICE & RIGHT OF REPRESENTATION

All hearings under this article must afford reasonable notice and the opportunity for representation to parties whose interests are affected by the hearing determination.

## SECTION IV. RECORDS

The commission shall maintain a record of all hearings and determinations under this Article. Copies of such records shall be made available to those parties referred to in Section III of this Article, PROVIDED that such parties bear the cost of reproduction and reasonable clerical expenses incurred by the commission.

## SECTION V. EFFECT OF DETERMINATIONS

Determinations under this Article shall have the full effect as authorized under local, state or federal authorization.

## ARTICLE FIVE ADOPTION AND MAINTENANCE OF COMPREHENSIVE PLAN

The commission shall prepare and maintain a comprehensive plan for the district.

## ARTICLE SIX APPLICATION PROCEDURES

The commission shall accept from individuals or groups of individuals, applications for use, variance, or adjustment permits as required

by regulations adopted by the commission.

ARTICLE SEVEN  
BOUNDARIES

The boundary for the region shall be determined by the following reference: All territory within the Doyon region (as defined by the Alaska Native Claims Settlement Act), and \_\_\_\_\_

\_\_\_\_\_

Withstanding the above, such district shall include all land selected under the Alaska Native Claims Settlement Act for Native village corporations within the district and all Native allotment land attributable to such district.

ARTICLE EIGHT  
DEFINITIONS

For the purposes of this document, the following definitions shall apply:

- 1) District shall mean the area including the cities and villages of:

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

- 2) City or village shall mean those communities which ratify and adopt the Charter for the \_\_\_\_\_ Planning Commission.
- 3) Qualified Native shall mean a person of at least  $\frac{1}{4}$  Native blood, who has demonstrated his/her ability to represent Native interests by having been elected as a village or city delegate to a non-profit, regional Native association within one year prior to his election as Commissioner.
- 4) Expenses shall be defined as the usual per diem and travel allowances incurred in the course of the regular meeting of the commission. For special meetings of the commission, or the sub-committees thereof, expenses shall be defined as equitable compensation for lost salary or wages incurred by

attendance at such meetings.

- 5) All Commissioners means the total number of Commissioners presently holding office at the time of the respective action.

We, the undersigned, as representatives of our respective villages and cities, do hereby adopt these by-laws this 11<sup>th</sup> day of March, 1979:

- Dilie Days - Manley Hot Springs Alaska
- Wes Welch - Igroona Alaska
- Alfred Grant - Ianna Alaska
- Clara Sam. - Alatna, Alaska
- Alton J. Muser - Eganville, Badger Creek
- David Evans - Rampart Alaska
- Jack Swin - Nenana
- Carlos Frank - Minto Alaska
- Floyd Alexander
- Amelia Edwards - Alatna, Alaska
- Catherine A. Moses - Allakaket, Alaska

I, Alfred Grant, as Secretary/Treasurer, do hereby witness and certify these presents as the duly adopted by-laws for the 11 KAVUTAN Planning Commission this 12 day of March, 1979.

Plan-

PACKET E

KOYUKON CENTRAL REGIONAL PLANNING COMMISSION

CHARTER FOR THE  
KOYUKON CENTRAL PLANNING COMMISSION

PREAMBLE- BE IT DECLARED,

The purposes of the Koyukon Central Planning Commission herein created shall be:

- 1) to provide comprehensive planning, as authorized under Alaska State law, for the district;
- 2) to implement such planning to the full extent state and/or federal law allows;
- 3) to advise state and federal agencies concerned with comprehensive planning of local concerns, desires and needs;
- 4) to coordinate planning activities between villages and cities located within the district, state agencies and any other governmental body concerned with planning which might affect the district;
- 5) to exercise any and all powers and duties which the commission may be entitled to exercise under state and federal law.

ARTICLE I. NAME

The name of this commission shall be the Koyukon Central Planning Commission.

ARTICLE II. BOUNDARY

The boundary of the district shall be established in the bylaws. Such boundary shall define the territorial jurisdiction which the commission may exercise.

ARTICLE III. BOARD

- 1) COMMISSIONERS. The commission shall be comprised of two members elected from each village or city in the district according to the provisions set forth below.
- 2) QUALIFICATIONS OF COMMISSION MEMBERS. The qualifications of the Commissioners shall be specified in the bylaws.
- 3) ELECTION AND TENURE OF COMMISSIONERS. Beginning with November, 1979, each village or city shall elect two Commissioners. At the first meeting, the Commissioners shall draw lots so that one-third (1/3) of the Commission will serve for one (1) year, one-third (1/3) for two (2) years, and one-third (1/3) for three (3) years. As the terms of the respective Commissioners end, and thereafter, each village and city within the district shall elect a qualified Commissioner in order to replace the prior Commissioner, HOWEVER, if any village shall fail to duly elect such Commissioners to succeed existing Commissioners, the respective existing Commissioner shall hold

over in office until the village duly elects a succeeding Commissioner who shall immediately take office.

- 4) Procedure and Organization. All procedures of the commission, including notice of meetings, quorum, rule making procedures, etc., shall be established by the commission's by-laws.
- 5) Compensation. The Commissioners shall not receive compensation above their expenses as defined in the by-laws.
- 6) Removal. Procedures for removal of Commissioners shall be set forth in the by-laws.

ARTICLE IV. Powers

The commission shall have the power to:

- 1) formulate comprehensive planning for the district;
- 2) advise and coordinate local, state and federal planning agencies;
- 3) employ planners and necessary staff;
- 4) perform all other duties and powers which the commission may be authorized to perform by local, state and/or federal government(s).

ARTICLE V. By-laws

The commission shall establish by-laws to govern the operation and procedures of the commission by two-thirds (2/3) vote.

ARTICLE VI. Dissolution & Amendment

- 1) The commission shall have the power to dissolve itself upon three-fourths (3/4) majority vote of all the Commissioners.
- 2) The commission shall have the power to amend this charter upon two-thirds (2/3) majority vote of all the Commissioners except for the dissolution clause.

ARTICLE VII. Adoption and Certification

The charter shall be adopted and certified by two-thirds (2/3) vote of all Commissioners.

We, the undersigned, having been elected to temporarily represent our respective villages and cities on this commission, do hereby adopt and certify this charter this 23 day of Feb, 1979.

*Patrick McCarty - Ribby*  
*Gene R. Jones - Kayserkuk*  
*Andrew Pimental - Mableton*  
*Franklin Moulton - Hattley*  
*Jack W. Allen - Hattley*  
*David W. Dwyer - Kayserkuk*

*Gene Cleaver - Gibson*  
*Al Yather - Hoshia*  
*Don B. Spang - Hoshia*  
*Kenneth Sam - Hoshia*  
*Ella D. Sam - Hughes*  
*Eather M. McCarty - Ribby*

BYLAWS FOR THE  
KOYUKON CENTRAL PLANNING COMMISSION

ARTICLE ONE  
COMMISSIONERS

SECTION I. NUMBER

The Commissioner's shall be elected in accordance with the Charter. If for any reason the office of a Commissioner becomes vacant, the respective city or village shall elect a new Commissioner to fill the vacancy for the prior Commissioner's remaining term. Such elections shall be held on the first Tuesday of November. Each respective village or city shall conduct and certify such elections.

SECTION II. QUALIFICATIONS

Only persons resident in the city or village, or persons having existing significant personal contacts within the village or city, are eligible for election to the commission. To insure apportioned representation which complies with the federal policy of self-determination for Indian communities and to provide equal protection and representation to formerly disenfranchised Native groups, at least one (1) of the two (2) Commissioners from every village or city shall be a qualified Native.

SECTION III. CHAIRMAN

The commission shall elect, by majority vote, a Chairman from their number at the first commission meeting after the election of the Commissioners. The Chairman shall serve as such for an annual term. The Chairman shall serve as principal executive officer of the commission and preside at all commission meetings. If for any reason the office of Chairman shall become vacant, the Vice-Chairman shall succeed to the position of Chairman for the remaining term of the prior Chairman. The Chairman may be removed from office in the same manner and upon the same grounds as provided for removal of Commissioners.

SECTION IV. VICE-CHAIRMAN

The commission shall elect a Vice-Chairman from their number at the same time and in the same manner as prescribed for election of Chairman.

SECTION V. SECRETARY/TREASURER

The commission shall elect a Secretary/Treasurer from their number at the same time and in the same manner as prescribed for election of

7)

Chairman. The Secretary/Treasurer shall have charge and custody of all funds of the commission, receive and give receipts for monies due and paid to the commission, deposit all monies in the name of the commission, and perform all the duties incident to the office of Treasurer. In addition, he/she shall cause to be made and certify minutes of each commission meeting, certify actions taken by the commission, maintain records of the commission's actions, make available for public inspection such records, and in general, perform all duties incident to the office of Secretary.

#### SECTION VI. REMOVAL

The grounds for removal of a Commissioner shall be conflict of interest; three (3) consecutive, unexcused absences; or conduct injurious to the best interests of the commission. The commission may remove a Commissioner upon findings of such grounds and a two-thirds (2/3) vote of the commission. A Commissioner may be recalled by village or city election.

### ARTICLE TWO COMMISSION MEETINGS

#### SECTION I. REGULAR MEETINGS

The commission shall meet quarterly. The place and times of the regular meetings shall be determined by motion of the commission at the prior meeting.

#### SECTION II. SPECIAL MEETINGS

The Chairman of the commission, in conjunction with a majority of other Commissioners, may call special meetings, PROVIDED that notice of the special meeting be sent by the Chairman to all existing Commissioners by certified mail, telegraph, or telephone at least 10 days prior to such meeting. In the case of telephone notice, such notice must be given personally.

#### SECTION III. QUORUM

A majority of the commission present at any meeting shall constitute a quorum for the purpose of transacting business of the commission. A majority of any committee of the commission present at any meeting shall constitute a quorum for the purpose of transacting the business of the committee of the commission.

#### SECTION IV. AGENDA

The chairman shall provide to each Commissioner an agenda for each

commission meeting at least 10 days prior to each commission meeting. In the case of a special meeting, such agenda must be provided at such time as notice is given for the meeting. Any Commissioner may request items be placed on the agenda. The Chairman will honor such requests if the requesting Commissioner gives reasonable notice prior to publication of the agenda.

ARTICLE THREE  
RULE MAKING PROCEDURES

SECTION I. RULE MAKING PROCESSES

The rule making processes of the commission shall be those processes in which the commission provides for adoption of operation procedures, staff policies, plans, zoning ordinances, implementation policies and procedures, and any other processes which promulgate regulations, rules, or procedures of general application with regards to the district or any city or village therein.

SECTION II. VOTES & VETO POWERS

The commission shall adopt all regulations, rules and procedures by majority vote of the Commissioners present at any meeting, provided that the Commissioners present at such a meeting who represent the same village or city, shall together have the right to veto any such regulation, rule or procedure which deals exclusively with the village or city that they respectively represent. Any veto may be invalidated by three-quarters (3/4) vote of the Commissioners.

SECTION III. LOCAL FILE

The Commissioners who represent each village or city, either jointly, severally, or by their joint appointment of a governmental body or clerk, shall maintain a file of all commission regulations, rules and procedures. A file of all commission documents shall be reasonably available for public inspection at a central locality which the Commissioners designate.

ARTICLE FOUR  
ADJUDICATIVE PROCEDURE

SECTION I. ADJUDICATIVE PROCESSES

The adjudicative processes of the commission shall be those processes which provide for a hearing and decision on matters of special application to an individual or group of individuals.

SECTION II. HEARINGS

The commission shall provide a hearing to such individuals or groups who make applications under Article VI or appeals from prior determinations. The commission shall have the power to establish and refer to a committee of the commission, or an examiner, any such applications for hearings and decisions. All such hearings are subject to the same procedural requirements as a hearing conducted by the whole commission. All hearing determinations must be supported by findings of fact.

SECTION III. NOTICE & RIGHT OF REPRESENTATION

All hearings under this article must afford reasonable notice and the opportunity for representation to parties whose interests are affected by the hearing determination.

SECTION IV. RECORDS

The commission shall maintain a record of all hearings and determinations under this Article. Copies of such records shall be made available to those parties referred to in Section III of this Article, PROVIDED that such parties bear the cost of reproduction and reasonable clerical expenses incurred by the commission.

SECTION V. EFFECT OF DETERMINATIONS

Determinations under this Article shall have the full effect as authorized under local, state or federal authorization.

ARTICLE FIVE  
ADOPTION AND MAINTENANCE OF COMPREHENSIVE PLAN

The commission shall prepare and maintain a comprehensive plan for the district.

ARTICLE SIX  
APPLICATION PROCEDURES

The commission shall accept from individuals or groups of individuals, applications for use, variance, or adjustment permits as required by regulations adopted by the commission.

ARTICLE SEVEN  
BOUNDARIES

The boundary for the region shall be determined by the following reference: All territory within the Doyon region (as defined by the Alaska Native Claims Settlement Act), and East of a line running North to South which passes through Noghalindin (on the Koyukuk River) and the Boneyard (on the Yukon River), and North of a line running East to West through Eagle Island (on the Yukon River) and Poorman (south of Ruby). Withstanding the above, such district shall include all land selected under the Alaska Native Claims Settlement Act for Native village corporations within the district and all Native allotment land attributable to such district.

ARTICLE EIGHT  
DEFINITIONS

For the purposes of this document, the following definitions shall apply:

1) District shall mean the area including the cities and villages of:

Galena	Nulato
Hughes	Kaltag
Huslia	Ruby
Koyukuk	

- 2) City or village shall mean those communities which ratify and adopt the Charter for the Kuyukon Central Planning Commission.
- 3) Qualified Native shall mean a person of at least  $\frac{1}{4}$  Native blood, who has demonstrated his/her ability to represent Native interests by having been elected as a village or city delegate to a non-profit, regional Native association within one year prior to his election as Commissioner.
- 4) Expenses shall be defined as the usual per diem and travel allowances incurred in the course of the regular meeting of the Commission. For speical meetings of the Commission or the sub-committees thereof, expenses shall be defined as equitable compensation for lost salary or wages incurred by attendance at such meetings.
- 5) All Commissioners means the total number of Commissioners holding office at the time of the respective action.

We, the undersigned, as representatives of our respective villages and cities, do hereby adopt these bylaws this 23rd day of February, 1979:

- Patrick M. Carty - Ruby
- Josie R. Jones - Koyukuk
- Andrew Demaski - M. W. Lato
- Franklin Waldrup - Kaitay
- Fred W. Alder - Kaitay
- Bass Crowe - Galien
- David Hayton - Koyukuk
- Al Yutkin - Huslia
- Dean B. Jones - Thulete
- Kenneth Sam - Huslia
- Ella D. Sam - Hughes
- Lillian M. Oldman - Hughes

*Esther A. M. Carty - Ruby*

I, Josie R. Jones, as Secretary/Treasurer, do hereby witness and certify these presents as the duly adopted bylaws for the Koyukon Central Planning Commission this 23rd day of February, 1979.

We, the undersigned, as representatives of our respective villages and cities, do hereby adopt these bylaws this 23rd day of February, 1979:

Patrick M. Carty - Ruby  
Josie R. Jones - Koyukuk  
Andrew Demacki - M. V. Lato  
Franklin Madras - Kattay  
Fred W. Allee - Kattay  
Bass Grove - Gwich'in  
David Kayton - Koyukuk  
A. Yattin - Kuslia  
Ivan B. Spens - Thulete  
Kenneth Sam - Kuslia  
Ella D. Sam - Hughes  
Lillian M. Aldman - Hughes

I, Josie R. Jones, as Secretary/Treasurer, do hereby witness and certify these presents as the duly adopted bylaws for the Koyukon Central Planning Commission this 23rd day of February, 1979.

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HUGHES VILLAGE COUNCIL

RESOLUTION NO. 79-2

WHEREAS, The Village of Hughes recognizes the Koyukon Central Planning Commission.

AND WHEREAS, The Hughes Village Council shall want to be an active participant of the Koyukon Central Planning Commission.

THEREFORE BE IT RESOLVED, That the Hughes Village Council approves and adopt the Koyukon Central Planning Commission on this day of February 26, 1979.

*Ella D. Sam*  
Ella Sam-secretary  
*Henry Beatus*  
Henry Beatus-President

HUGHES VILLAGE COUNCIL

RESOLUTION NO. 79-2

WHEREAS, The Village of Hughes recognizes the Koyukon Central Planning Commission.

AND WHEREAS, The Hughes Village Council shall want to be an active participant of the Koyukon Central Planning Commission.

THEREFORE BE IT RESOLVED, That the Hughes Village Council approves and adopt the Koyukon Central Planning Commission on this day of February 26, 1979.

*Elia D. Sam*  
Elia Sam-secretary

*Henry Beatus*  
Henry Beatus-President

- decisions for the city and subregion;
- d. establish all easements or profits, which the city might validly establish, by entering into contracts on behalf of the city and district or exercising the city's rights of condemnation, Provided the Commission seek and obtain prior to such actions specific authorization by the city;
- e. adopt and maintain a building code;
- f. require the issuance of a permit for construction of any building of \_\_\_\_\_ square feet or more, if such construction fails to comply with an adopted building code, or if such construction is not subject to the requirements of the adopted building code;
- g. provide procedures for application of such permits, and hear and decide all appeals from the denial of such applications;
- h. authorize a Committee of the Commission, or an appeals examiner to hear and decide all applications and appeals authorized under subsections (b), (c) and (g) of this section;
- i. provide for funding of the Commission; and
- j. exercise all other powers that the city might validly exercise pursuant to A.S. 29.43.040.

PROVIDED, that the city, by ordinance, may invalidate any action taken by the Commission pursuant to this section, which relates to land within the city's boundary.

Section 4. DUTIES OF THE COMMISSION

The Commission shall:

decisions for the city and subregion;

- d. establish all easements or profits, which the city might validly establish, by entering into contracts on behalf of the city and district or exercising the city's rights of condemnation, Provided the Commission seek and obtain prior to such actions specific authorization by the city;
- e. adopt and maintain a building code;
- f. require the issuance of a permit for construction of any building of \_\_\_\_\_ square feet or more, if such construction fails to comply with an adopted building code, or if such construction is not subject to the requirements of the adopted building code;
- g. provide procedures for application of such permits, and hear and decide all appeals from the denial of such applications;
- h. authorize a Committee of the Commission, or an appeals examiner to hear and decide all applications and appeals authorized under subsections (b), (c) and (g) of this section;
- i. provide for funding of the Commission; and
- j. exercise all other powers that the city might validly exercise pursuant to A.S. 29.43.040.

PROVIDED, that the city, by ordinance, may invalidate any action taken by the Commission pursuant to this section, which relates to land within the city's boundary.

Section 4. DUTIES OF THE COMMISSION

The Commission shall:

PACKET F

UPPER KUSKOKWIM REGIONAL PLANNING COMMISSION



CHARTER FOR THE UPPER

KUSKOKWIM REGIONAL PLANNING COMMISSION

PREAMBLE - BE IT DECLARED,

The purposes of the Upper Kuskokwim Regional Planning Commission herein created shall be:

- 1) to provide comprehensive planning, as authorized under Alaska State law, for the district.
- 2) to implement such planning to the full extent state and/or federal law allows;
- 3) to advise state and federal agencies concerned with comprehensive planning of local concerns, desires and needs;
- 4) to coordinate planning activities between villages and cities located within the district, state agencies and any other governmental body concerned with planning which might affect the district;
- 5) to exercise any and all powers, and duties which the commission may be entitled to exercise under state and federal law.

ARTICLE I. NAME

The name of this commission shall be the Upper Kuskokwim Regional Planning Commission.

ARTICLE II. BOUNDARY

The boundary of the district shall be established in the by-laws. Such boundary shall define the territorial jurisdiction which the commission may exercise.

ARTICLE III. BOARD

- 1) COMMISSIONERS. The commission shall be comprised of two members elected from each village or city in the district according to the provisions set forth below.
- 2) QUALIFICATIONS OF COMMISSION MEMBERS. The qualifications of the Commissioners shall be specified in the by-laws.
- 3) ELECTION AND TENURE OF COMMISSIONERS. Beginning with November, 1979, each village or city shall elect two Commissioners. At the first meeting, the Commissioners shall draw lots so that one-third (1/3) of the Commission will serve for one (1) year, one-third (1/3) for two (2) years, and one-third (1/3) for three (3) years. As the terms of the respective Commissioners end, and thereafter, each village and city within the district shall elect a qualified Commissioner in order to replace the prior Commissioner, HOWEVER, if any village shall fail to duly elect such Commissioners to succeed existing Commissioners, the respective existing Commissioner shall hold over in office until the village duly elects a succeeding Commissioner who

- shall immediately take office.
- 4) PROCEDURE AND ORGANIZATION. All procedures of the commission, including notice of meetings, quorum, rule making procedures, etc., shall be established by the commission's by-laws.
  - 5) COMPENSATION. The Commissioners shall not receive compensation above their expenses as defined in the by-laws.
  - 6) REMOVAL. Procedures for removal of Commissioners shall be set forth in the by-laws.

ARTICLE IV. POWERS

The commission shall have the power to:

- 1) formulate comprehensive planning for the district;
- 2) advise and coordinate local, state and federal planning agencies;
- 3) employ planners and necessary staff;
- 4) perform all other duties and powers which the commission may be authorized to perform by local, state and/or federal government(s).

ARTICLE V. BY-LAWS

The commission shall establish by-laws to govern the operation and procedures of the commission by two-thirds (2/3) vote.

ARTICLE VI. DISSOLUTION & AMENDMENT

- 1) The commission shall have the power to dissolve itself upon three-fourths (3/4) majority vote of all the Commissioners.
- 2) The commission shall have the power to amend this charter upon two-thirds (2/3) majority vote of all the Commissioners except for the dissolution clause.

ARTICLE VII. ADOPTION AND CERTIFICATION

The charter shall be adopted and certified by two-thirds (2/3) vote of all Commissioners.

We, the undersigned, having been elected to temporarily represent our respective villages and cities on this commission, do hereby adopt and certify this charter this 22 day of March, 1977.

Pauline L. Penland      Mc Grath, Alaska  
 Barry Evans      Tuxana, AK  
 Bill Woodard      Medora      Steese, Alaska  
 Leonard E. Andrews      Belvidere  
 Bobby W. ...      T. ...  
 99691

BY-LAWS FOR THE UPPER KUSKOKWIM REGIONAL  
PLANNING COMMISSION

ARTICLE ONE  
COMMISSIONERS

SECTION I. NUMBER

The Commissioners shall be elected in accordance with the charter. If for any reason the office of a Commissioner becomes vacant, the respective city or village shall elect a new Commissioner to fill the vacancy for the prior Commissioner's remaining term. Such elections shall be held on the first Tuesday of November. Each respective village or city shall conduct and certify such elections.

SECTION II. QUALIFICATIONS

Only persons resident in the city or village, or persons having existing significant personal contacts within the village or city, are eligible for election to the commission. To insure apportioned representation which complies with the federal policy of self-determination for Indian communities and to provide equal protection and representation to formerly disenfranchised Native groups, at least one (1) of the two (2) Commissioners from every village or city shall be a qualified Native.

SECTION III. CHAIRMAN

The commission shall elect, by majority vote, a Chairman from their number at the first commission meeting after the election of the Commissioners. The Chairman shall serve as such for an annual term. The Chairman shall serve as principal executive officer of the commission and preside at all commission meetings. If for any reason the office of Chairman shall become vacant, the Vice-Chairman shall succeed to the position of Chairman for the remaining term of the prior Chairman. The Chairman may be removed from office in the same manner and upon the same grounds as provided for removal of Commissioners.

SECTION IV. VICE-CHAIRMAN

The commission shall elect a Vice-Chairman from their number at the same time and in the same manner as prescribed for election of Chairman.

SECTION V. SECRETARY/TREASURER

The commission shall elect a Secretary/Treasurer from their number at the same time and in the same manner as prescribed for election of Chairman. The Secretary/Treasurer shall have charge and custody of all funds of the commission, receive and give receipts for monies due and paid to the commission, deposit all monies in the name of the commission, and perform all the duties incident to the office of Treasurer. In addition, he/she shall cause to be made and certify minutes of each commission meeting, certify actions taken by the commission, maintain records of the commission's actions, make available for public inspection such records, and in general, perform all duties incident to the office of Secretary.

SECTION VI. REMOVAL

The grounds for removal of a Commissioner shall be conflict of interest; three (3) consecutive, unexcused absences; or conduct injurious to the best interests of the commission. The commission may remove a Commissioner upon findings of such grounds and a two-thirds (2/3) vote of the commission. A Commissioner may be recalled by village or city election.

ARTICLE TWO  
COMMISSION MEETINGS

SECTION I. REGULAR MEETINGS

The commission shall meet quarterly. The place and times of the regular meetings shall be determined by motion of the commission at the prior meeting.

SECTION II. SPECIAL MEETINGS

The Chairman of the commission, in conjunction with a majority of other Commissioners, may call special meetings, PROVIDED that notice of the special meeting be sent by the Chairman to all existing Commissioners by certified mail, telegraph, or telephone at least 10 days prior to such meeting. In the case of telephone notice, such notice must be given personally.

SECTION III. QUORUM

A majority of the commission present at any meeting shall constitute a quorum for the purpose of transacting business of the commission. A majority of any committee of the commission present at any meeting shall constitute a quorum for the purpose of transacting the business of the committee of the commission.

#### SECTION IV. AGENDA

The chairman shall provide to each Commissioner an agenda for each commission meeting at least 10 days prior to each commission meeting. In the case of a special meeting, such agenda must be provided at such time as notice is given for the meeting. Any Commissioner may request items be placed on the agenda. The Chairman will honor such requests if the requesting Commissioner gives reasonable notice prior to publication of the agenda.

### ARTICLE THREE RULE MAKING PROCEDURES

#### SECTION I. RULE MAKING PROCESSES

The rule making processes of the commission shall be those processes in which the commission provides for adoption of operation procedures, staff policies, plans, zoning ordinances, implementation policies and procedures, and any other processes which promulgate regulations, rules, or procedures of general application with regards to the district or any city or village therein.

#### SECTION II. VOTES & VETO POWERS

The commission shall adopt all regulations, rules and procedures by majority vote of the Commissioners present at any meeting, provided that the Commissioners present at such a meeting who represent the same village or city, shall together have the right to veto any such regulation, rule or procedure which deals exclusively with the village or city that they respectively represent. Any veto may be invalidated by three-quarters (3/4) vote of the Commissioners.

#### SECTION III. LOCAL FILE

The Commissioners who represent each village or city, either jointly, severally, or by their joint appointment of a governmental body or clerk, shall maintain a file of all commission regulations, rules and procedures. A file of all commission documents shall be reasonably available for public inspection at a central locality which the Commissioners designate.

### ARTICLE FOUR ADJUDICATIVE PROCEDURE

#### SECTION I. ADJUDICATIVE PROCESSES

The adjudicative processes of the commission shall be those processes

which provide for a hearing and decision on matters of special application to an individual or group of individuals.

## SECTION II. HEARINGS

The commission shall provide a hearing to such individuals or groups who make applications under Article VI or appeals from prior determinations. The commission shall have the power to establish and refer to a committee of the commission, or an examiner, any such applications for hearings and decisions. All such hearings are subject to the same procedural requirements as a hearing conducted by the whole commission. All hearing determinations must be supported by findings of fact.

## SECTION III. NOTICE & RIGHT OF REPRESENTATION

All hearings under this article must afford reasonable notice and the opportunity for representation to parties whose interests are affected by the hearing determination.

## SECTION IV. RECORDS

The commission shall maintain a record of all hearings and determinations under this Article. Copies of such records shall be made available to those parties referred to in Section III of this Article, PROVIDED that such parties bear the cost of reproduction and reasonable clerical expenses incurred by the commission.

## SECTION V. EFFECT OF DETERMINATIONS

Determinations under this Article shall have the full effect as authorized under local, state or federal authorization.

## ARTICLE FIVE ADOPTION AND MAINTENANCE OF COMPREHENSIVE PLAN

The commission shall prepare and maintain a comprehensive plan for the district.

## ARTICLE SIX APPLICATION PROCEDURES

The commission shall accept from individuals or groups of individuals, applications for use, variance, or adjustment permits as required

by regulations adopted by the commission.

#### ARTICLE SEVEN BOUNDARIES

The boundary for the region shall be determined by the following reference: All territory within the Doyon region (as defined by the Alaska Native Claims Settlement Act), and West of the Matanuska-Susitna Borough, Mount McKinley National Park and 153 degrees W. longitude; East of a line passing between Flat, Alaska and the intersection of the Innoko River and the North Fork of the Innoko River; and South of 64 degrees N. latitude. Withstanding the above, such district shall include all land selected under the Alaska Native Claims Settlement Act for Native village corporations within the district and all Native allotment land attributable to such district.

#### ARTICLE EIGHT DEFINITIONS

For the purposes of this document, the following definitions shall apply:

- 1) District shall mean the area including the cities and villages of McGrath, Telida, Medfra, Takotna and Nickolai.
- 2) City or village shall mean those communities which ratify and adopt the Charter for the Upper Kuskokwin Regional Planning Commission.
- 3) Qualified Native shall mean a person of at least  $\frac{1}{2}$  Native blood, who has demonstrated his/her ability to represent Native interests by having been elected as a village or city delegate to a non-profit, regional Native association within one year prior to his election as Commissioner.
- 4) Expenses shall be defined as the usual per diem and travel allowances incurred in the course of the regular meeting of the commission. For special meetings of the commission, or the sub-committees thereof, expenses shall be defined as equitable compensation for lost salary or wages incurred by

attendance at such meetings.

- 5) All Commissioners means the total number of Commissioners presently holding office at the time of the respective action.

We, the undersigned, as representatives of our respective villages and cities, do hereby adopt these by-laws this 2ed day of March, 1979 :

Bobby W. Esai & Nikolai Ak. 99691  
 Junior Gregory Nikolai Ak.  
 Leonard F. Andrews Medford AK 99629  
 Steve Eluska Felix, AK 99627  
 Pauline L. Penland Mc. Nath, AK 99627  
 Bony Edwards Takotna AK 99675  
 Bill Woodard Medfra  
 Rose Marie Edwards Takotna, AK  
 Robert S. [unclear] Mc. Nath, AK

I, Robert S. [unclear], as Secretary/Treasurer, do hereby witness and certify these presents as the duly adopted by-laws for the Upper Kuskokwim Regional Planning Commission this 2ed day of March, 1979.

PACKET G

BONASILA REGIONAL PLANNING COMMISSION

CHARTER FOR THE

BONASILA REGIONAL PLANNING COMMISSION

PREAMBLE - BE IT DECLARED,

The purposes of the Bonasila Regional Planning Commission herein created shall be:

- 1) to provide comprehensive planning, as authorized under Alaska State law, for the district.
- 2) to implement such planning to the full extent state and/or federal law allows;
- 3) to advise state and federal agencies concerned with comprehensive planning of local concerns, desires and needs;
- 4) to coordinate planning activities between villages and cities located within the district, state agencies and any other governmental body concerned with planning which might affect the district;
- 5) to exercise any and all powers, and duties which the commission may be entitled to exercise under state and federal law.

ARTICLE I. NAME

The name of this commission shall be the Bonasila Regional Planning Commission.

ARTICLE II. BOUNDARY

The boundary of the district shall be established in the by-laws. Such boundary shall define the territorial jurisdiction which the commission may exercise.

ARTICLE III. BOARD

- 1) COMMISSIONERS. The commission shall be comprised of two members elected from each village or city in the district according to the provisions set forth below.
- 2) QUALIFICATIONS OF COMMISSION MEMBERS. The qualifications of the Commissioners shall be specified in the by-laws.
- 3) ELECTION AND TENURE OF COMMISSIONERS. Beginning with November, 1979, each village or city shall elect two Commissioners. At the first meeting, the Commissioners shall draw lots so that one-third (1/3) of the Commission will serve for one (1) year, one-third (1/3) for two (2) years, and one-third (1/3) for three (3) years. As the terms of the respective Commissioners end, and thereafter, each village and city within the district shall elect a qualified Commissioner in order to replace the prior Commissioner, HOWEVER, if any village shall fail to duly elect such Commissioners to succeed existing Commissioners, the respective existing Commissioner shall hold over in office until the village duly elects a succeeding Commissioner who

- shall immediately take office.
- 4) PROCEDURE AND ORGANIZATION. All procedures of the commission, including notice of meetings, quorum, rule making procedures, etc., shall be established by the commission's by-laws.
  - 5) COMPENSATION. The Commissioners shall not receive compensation above their expenses as defined in the by-laws.
  - 6) REMOVAL. Procedures for removal of Commissioners shall be set forth in the by-laws.

#### ARTICLE IV. POWERS

The commission shall have the power to:

- 1) formulate comprehensive planning for the district;
- 2) advise and coordinate local, state and federal planning agencies;
- 3) employ planners and necessary staff;
- 4) perform all other duties and powers which the commission may be authorized to perform by local, state and/or federal government(s).

#### ARTICLE V. BY-LAWS

The commission shall establish by-laws to govern the operation and procedures of the commission by two-thirds (2/3) vote.

#### ARTICLE VI. DISSOLUTION & AMENDMENT

- 1) The commission shall have the power to dissolve itself upon three-fourths (3/4) majority vote of all the Commissioners.
- 2) The commission shall have the power to amend this charter upon two-thirds (2/3) majority vote of all the Commissioners except for the dissolution clause.

#### ARTICLE VII. ADOPTION AND CERTIFICATION

The charter shall be adopted and certified by two-thirds (2/3) vote of all Commissioners.

We, the undersigned, having been elected to temporarily represent our respective villages and cities on this commission, do hereby adopt and certify this charter this 27 day of February, 1979.

*A.V. Diane Jones - Anvik, Ak.*

*Cheryl Turner - Holy Cross Ak.*

*Carl A. Walker Sr - Grayling Ak.*

*William D. Nichol Grayling Ak.*

*Hamilton E. Hamilton Sr, Skagway Ak.*

*Frank H. Turner Holy Cross, Ak.*

*Carl J. Jensen sr Anvik Ak.*

BY-LAWS FOR THE BONASILA REGIONAL  
PLANNING COMMISSION

ARTICLE ONE  
COMMISSIONERS

SECTION I. NUMBER

The Commissioners shall be elected in accordance with the charter. If for any reason the office of a Commissioner becomes vacant, the respective city or village shall elect a new Commissioner to fill the vacancy for the prior Commissioner's remaining term. Such elections shall be held on the first Tuesday of November. Each respective village or city shall conduct and certify such elections.

SECTION II. QUALIFICATIONS

Only persons resident in the city or village, or persons having existing significant personal contacts within the village or city, are eligible for election to the commission. To insure apportioned representation which complies with the federal policy of self-determination for Indian communities and to provide equal protection and representation to formerly disenfranchised Native groups, at least one (1) of the two (2) Commissioners from every village or city shall be a qualified Native.

SECTION III. CHAIRMAN

The commission shall elect, by majority vote, a Chairman from their number at the first commission meeting after the election of the Commissioners. The Chairman shall serve as such for an annual term. The Chairman shall serve as principal executive officer of the commission and preside at all commission meetings. If for any reason the office of Chairman shall become vacant, the Vice-Chairman shall succeed to the position of Chairman for the remaining term of the prior Chairman. The Chairman may be removed from office in the same manner and upon the same grounds as provided for removal of Commissioners.

SECTION IV. VICE-CHAIRMAN

The commission shall elect a Vice-Chairman from their number at the same time and in the same manner as prescribed for election of Chairman.

SECTION V. SECRETARY/TREASURER

The commission shall elect a Secretary/Treasurer from their number at the same time and in the same manner as prescribed for election of Chairman. The Secretary/Treasurer shall have charge and custody of all funds of the commission, receive and give receipts for monies due and paid to the commission, deposit all monies in the name of the commission, and perform all the duties incident to the office of Treasurer. In addition, he/she shall cause to be made and certify minutes of each commission meeting, certify actions taken by the commission, maintain records of the commission's actions, make available for public inspection such records, and in general, perform all duties incident to the office of Secretary.

SECTION VI. REMOVAL

The grounds for removal of a Commissioner shall be conflict of interest; three (3) consecutive, unexcused absences; or conduct injurious to the best interests of the commission. The commission may remove a Commissioner upon findings of such grounds and a two-thirds (2/3) vote of the commission. A Commissioner may be recalled by village or city election.

ARTICLE TWO  
COMMISSION MEETINGS

SECTION I. REGULAR MEETINGS

The commission shall meet quarterly. The place and times of the regular meetings shall be determined by motion of the commission at the prior meeting.

SECTION II. SPECIAL MEETINGS

The Chairman of the commission, in conjunction with a majority of other Commissioners, may call special meetings, PROVIDED that notice of the special meeting be sent by the Chairman to all existing Commissioners by certified mail, telegraph, or telephone at least 10 days prior to such meeting. In the case of telephone notice, such notice must be given personally.

SECTION III. QUORUM

A majority of the commission present at any meeting shall constitute a quorum for the purpose of transacting business of the commission. A majority of any committee of the commission present at any meeting shall constitute a quorum for the purpose of transacting the business of the committee of the commission.

SECTION IV. AGENDA

The chairman shall provide to each Commissioner an agenda for each commission meeting at least 10 days prior to each commission meeting. In the case of a special meeting, such agenda must be provided at such time as notice is given for the meeting. Any Commissioner may request items be placed on the agenda. The Chairman will honor such requests if the requesting Commissioner gives reasonable notice prior to publication of the agenda.

ARTICLE THREE  
RULE MAKING PROCEDURES

SECTION I. RULE MAKING PROCESSES

The rule making processes of the commission shall be those processes in which the commission provides for adoption of operation procedures, staff policies, plans, zoning ordinances, implementation policies and procedures, and any other processes which promulgate regulations, rules, or procedures of general application with regards to the district or any city or village therein.

SECTION II. VOTES & VETO POWERS

The commission shall adopt all regulations, rules and procedures by majority vote of the Commissioners present at any meeting, provided that the Commissioners present at such a meeting who represent the same village or city, shall together have the right to veto any such regulation, rule or procedure which deals exclusively with the village or city that they respectively represent. Any veto may be invalidated by three-quarters (3/4) vote of the Commissioners.

SECTION III. LOCAL FILE

The Commissioners who represent each village or city, either jointly, severally, or by their joint appointment of a governmental body or clerk, shall maintain a file of all commission regulations, rules and procedures. A file of all commission documents shall be reasonably available for public inspection at a central locality which the Commissioners designate.

ARTICLE FOUR  
ADJUDICATIVE PROCEDURE

SECTION I. ADJUDICATIVE PROCESSES

The adjudicative processes of the commission shall be those processes

which provide for a hearing and decision on matters of special application to an individual or group of individuals.

SECTION II. HEARINGS

The commission shall provide a hearing to such individuals or groups who make applications under Article VI or appeals from prior determinations. The commission shall have the power to establish and refer to a committee of the commission, or an examiner, any such applications for hearings and decisions. All such hearings are subject to the same procedural requirements as a hearing conducted by the whole commission. All hearing determinations must be supported by findings of fact.

SECTION III. NOTICE & RIGHT OF REPRESENTATION

All hearings under this article must afford reasonable notice and the opportunity for representation to parties whose interests are affected by the hearing determination.

SECTION IV. RECORDS

The commission shall maintain a record of all hearings and determinations under this Article. Copies of such records shall be made available to those parties referred to in Section III of this Article, PROVIDED that such parties bear the cost of reproduction and reasonable clerical expenses incurred by the commission.

SECTION V. EFFECT OF DETERMINATIONS

Determinations under this Article shall have the full effect as authorized under local, state or federal authorization.

ARTICLE FIVE  
ADOPTION AND MAINTENANCE OF COMPREHENSIVE PLAN

The commission shall prepare and maintain a comprehensive plan for the district.

ARTICLE SIX  
APPLICATION PROCEDURES

The commission shall accept from individuals or groups of individuals, applications for use, variance, or adjustment permits as required

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by regulations adopted by the commission.

ARTICLE SEVEN  
BOUNDARIES

The boundary for the region shall be determined by the following reference: All territory within the Doyon region (as defined by the Alaska Native Claims Settlement Act), and West of a line passing between Flat, Alaska and the intersections of the Innoko River and the North Fork of the Innoko River; South of line running East to West which passes through Noghalindin (on the Koyukuk River) and the Boneyard (on the Yukon River).

ARTICLE EIGHT  
DEFINITIONS

For the purposes of this document, the following definitions shall apply:

- 1) District shall mean the area including the cities and villages of Anvik, Grayling, Shageluk, and Holy Cross.
- 2) City or village shall mean those communities which ratify and adopt the Charter for the Bonasila Regional Planning Commission.
- 3) Qualified Native shall mean a person of at least  $\frac{1}{2}$  Native blood, who has demonstrated his/her ability to represent Native interests by having been elected as a village or city delegate to a non-profit, regional Native association within one year prior to his election as Commissioner.
- 4) Expenses shall be defined as the usual per diem and travel allowances incurred in the course of the regular meeting of the commission. For special meetings of the commission, or the sub-committees thereof, expenses shall be defined as equitable compensation for lost salary or wages incurred by

attendance at such meetings.

- 5) All Commissioners means the total number of Commissioners presently holding office at the time of the respective action.

We, the undersigned, as representatives of our respective villages and cities, do hereby adopt these by-laws this 27 day of February, 1979:

A.V. Diane Jones - Anvik, AK.  
Cheyd Turner - Holy Cross Ak  
Carl A. Halder - Dr. Grayling A. 98580  
William B. Nichol - Grayling Ak.  
Hamilton E. Hamilton - Etahok Ak  
Frank H. Turner - Holy Cross, AK.  
Carl J. Jones - Anvik Ak

I, Cheyd Turner, as Secretary/Treasurer, do hereby witness and certify these presents as the duly adopted by-laws for the Bonsila Regional Planning Commission this 27 day of February, 1979.

Resolution No. - 1-79

WHEREAS: the city of Holy Cross reviewed the charter and by-laws of the Konsilla Regional Planning Commission.

WHEREAS: the city of Holy Cross approved of the concept.

NOW THEREFORE BE IT RESOLVED that the city of Holy Cross authorize the commission to do area wide planning.

CITY COUNCIL OF HOLY CROSS, ALASKA

Holy Cross City Council  
introduced by

Frank H. Turner  
Frank Turner - Mayor

March 6, 1977  
introduction and adoption date

Beverly Turner - city clerk  
attested by

Bob Turner (member)  
Linda Frank (member)  
Elizabeth Magnusson (member)  
Joyce Demientieff (member)  
Clayton Turner (Secretary)

Governor Jay S. Hammond  
Page 2  
March 21, 1979

delegate this authority to these Commissions. These Commissions are also seeking recognition through the state legislature to clarify their planning authority.

These Commissions' activities and staff are currently funded by a federal H.U.D. grant (State I.D. #78062102) through the Ruby Village Council and administered by Tanana Chiefs Conference, Inc. (see Packet A). Each participating village is supplying local planners/surveyors for the initial data gathering phase. A variety of sources are utilized, including B.I.A. 104 and C.E.T.A. grants. The current project of these Commissions is outlined in the grant project narrative enclosed in Packet A.

Original copies of the various Commissions' Charters and By-laws are enclosed (see Packets B-G). All but six (6) villages in the area (who have not yet formally considered the matter) have approved the concept of the planning commissions by formal resolution. These communities are now acting on specific ratification of the Commissions' formation. You will find enclosed evidence of such ratification by those communities who have already acted.

At each of the Commission's organizational meetings, Tanana Chiefs Conference, Inc. was requested by resolution to act as agent for the commission with respect to this petition. Therefore, on behalf of these Commissions, we respectfully petition for appointment by the Governor as regional coordinating and advisory planning groups for the respective Commissions' regions pursuant to A.S. §14.19.880(c).

Respectfully,

TANANA CHIEFS CONFERENCE, INC.

Mike Walleri  
Village Government Specialist

MW/7433d

cc: Frances A. Ulmer, Director  
Division of Policy Development & Planning  
John C. Sackett, State Senator

PLEASE NOTE: THE PRECEDING PAGES WERE TREATED  
AS A UNIT IN THE ORIGINAL DOCUMENT.

PLEASE NOTE: THE FOLLOWING PAGES WERE TREATED  
AS A UNIT IN THE ORIGINAL DOCUMENT.

AMENDED

3 is amended to read

"The above named Commissions shall constitute instrumentalities of the State, organized within the Department of Community and Regional Affairs. The Commissions shall act as the planning commissions for the Unorganized Borough in those areas within their respective boundaries and shall exercise the area wide powers of borough planning commissions, board of adjustment as defined in A.S.29.33.070.

The Commission shall submit recommendations pursuant to A.S.29.33.080 (b) to the legislature sitting as the assembly for the Unorganized Borough in the ten days of any regular session. Such recommendations will be adopted and become effective forty-five (45) days after presentation or at the end of the session, whichever is earlier, unless disapproved by a resolution concurred in by the majority of the members of each house."

The 1st paragraph of section 5 is amended to read

"The boundaries of each district shall define the territorial jurisdiction which the Commission may exercise. The interior boundaries of each district shall exclude those areas within the boundaries of the organized municipal governments. The exterior boundaries of each district shall be;

# Tanana Chiefs Conference, Inc.

Doyon Building  
First and Hall Streets  
Fairbanks, Alaska 99701  
Phone (907) 452-8251

April 2, 1979

The Honorable John C. Sackett  
State Senate  
Pouch V  
Juneau, Alaska 99801

Dear Senator Sackett:

Attached you will find a packet of materials aimed at establishing six regional planning districts in the interior of Alaska.

Through use of other funding sources (i.e. H.U.D. Grant attached) these planning districts have already been organized and are beginning the planning process. Also the Governor's office of D.P.D.P. has been contacted and the machinery set in motion to give them advisory status within the state comprehensive planning system.

Your assistance is hereby requested to seek legislative designation and proper planning authority and implementation authority as is provided for under state law. A proposed piece of draft legislation is included in your packet.

This kind of activity will, for the first time give local control to such activities as a land use plan and will substantially further the "Self Determination" process now being implemented by the federal government. Additionally, for the first time it will provide a valuable tool for the administration and the law makers for long range comprehensive planning activities in the interior. Through a local planning commission, much can be governed in terms of local control and decision making.

Especially since this program is totally funded for the first year the opportunity seems too good to pass up. Project funding is as follows:

1.	H.U.D.	\$150,000
2.	A.N.A.	70,000
3.	B.I.A.	500,000
4.	E.D.A.	40,000
5.	C.E.T.A.	86,000
6.	T.C.C.	60,000
	Total	\$906,000

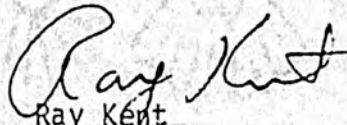
John C. Sackett  
Page Two  
April 2, 1979

All that remains to be accomplished to make these planning districts a vital part of state government is legislative recognition, and delegation of authority, for which you are requested to assist. We certainly hope you will support this effort. If you need further information, please contact me.

Thank you.

Sincerely,

TANANA CHIEFS CONFERENCE, INC.



Ray Kent  
Director  
Office of Planning & Development

RK/7591s

### BONSILLA REGIONAL COMMISSION

1.	Frank Turner	President	Holy Cross
2.	Sheryl Turner	Secretary/Treasurer	Holy Cross
3.	Carl Jerue Sr.	Commissioner	Anvik
4.	Diane Jones	Commissioner	Anvik
5.	Nicholi Walker	Commissioner	Grayling
6.	Carl Walker	Commissioner	Grayling
7.	Hamilton Hamilton	Commissioner	Shageluk
8.	Tommy Dutchman	Commissioner	Shageluk

### KOYUTAN REGIONAL COMMISSION

1.	Carlos Frank	President	Minto
2.	Cathryn Moses	Vice-President	Allakaket
3.	Alfred Grant	Secretary/Treasurer	Tanana
4.	Clara Sam	Commissioner	Alatna
5.	Ameila Edwards	Commissioner	Alatna
6.	Richard David	Commissioner	Allakaket
7.	Rhoda Musser	Commissioner	Bettles
8.	Helen McConnel	Commissioner	Bettles
9.	Dixie Dayo	Commissioner	Manley
10.	Karen Andruli	Commissioner	Manley
11.	Floyd Alexander	Commissioner	Minto
12.	Jack Irwin	Commissioner	Nenana
13.	Nita Marks	Commissioner	Nenana
14.	Ava Walsh	Commissioner	Tanana

### FLAT REGIONAL COMMISSION

1.	Wally J. Peter	President	Fort Yukon
2.	Bill Fredson	Secretary/Treasurer	Chalkyitsik
3.	Walter E. Flitt	Commissioner	Fort Yukon
4.	Steve Joseph	Commissioner	Beaver
5.	Tessie Joseph	Commissioner	Beaver
6.	Eddie James	Commissioner	Birch-Creek
7.	Susan Baalam	Commissioner	Birch Creek
8.	Leah Druck	Commissioner	Chalkyitsik
9.	Margaret Henry	Commissioner	Circle
10.	Ruth Crow	Commissioner	Circle
11.	Don Stevens	Commissioner	Stevens Village
12.	Gerald Silver	Commissioner	Stevens Village
13.	David Evans	Commissioner	Rampart
14.	Paul Evans	Commissioner	Rampart
15.	Kias Peter	Commissioner	Arctic Village
16.	John Titus	Commissioner	Arctic Village

## KOYUKON CONTROL REGIONAL COMMISSION

1.	Pat McCarty	President	Ruby
2.	Frank Madros	Vice-President	Kaltag
3.	Josie Jones	Secretary/Treasurer	Koyukuk
4.	Bessie Clever	Commissioner	Galena
5.	Dick Evans	Commissioner	Galena
6.	Ella Sam	Commissioner	Hughes
7.	Lillian Oldman	Commissioner	Hughes
8.	Kenny Sam	Commissioner	Huslia
9.	Al Yatlan	Commissioner	Huslia
10.	Fred Alexie	Commissioner	Kaltag
11.	David Dayton	Commissioner	Koyukuk
12.	Ivan Sipary	Commissioner	Nulato
13.	Andrew Demoski	Commissioner	Nulato
14.	Ester McCarty	Commissioner	Ruby

## UPPER KUSKOKWIM REGIONAL PLANNING COMMISSION

1.	Pauline Penland	President	McGrath
2.	Benny Edwards	Vice-President	Takotna
3.	Bob Juettner	Secretary/Treasurer	McGrath
4.	Bob Esai Sr.	Commissioner	Nikolai
5.	Junior Esai	Commissioner	Nikolai
6.	Rose Marie Edwards	Commissioner	Takotna
7.	Steve Eluska	Commissioner	Telida
8.	Bill Woolard	Commissioner	Medfra
9.	Leonard F. Andrews	Commissioner	Medfra

## UPPER TANANA PLANNING COMMISSION

1.	Jerry Isaac	President	Tanacross
2.	Doug Thomas	Commissioner	Northway
3.	Isaac Andrew	Commissioner	Dot Lake
4.	Bessie Berman	Commissioner	Eagle
5.	Mary Beck	Commissioner	Eagle
6.	Charlie David Sr.	Commissioner	Tetlin
7.	Herman Jones	Commissioner	Tetlin

Proposed Draft Legislation Establishing  
Regional Planning Commissions

A BILL

To recognize six regional planning commissions within the Unorganized Borough in certain areas of the Yukon, Koyukuk, Tanana, and Kuskokwim River Drainages.

WHEREAS, a past unplanned development of certain areas of the Unorganized Borough have resulted in unplanned consequences;

AND, it is the policy of this Legislature to provide comprehensive planning in certain areas of the Unorganized Borough;

FURTHERMORE, Article X, Section 6 of the Alaska Constitution requires this legislature to allow maximum local participation and responsibility in all planning activities for the Unorganized Borough;

AND IN ADDITION, implementation of such planning activities should be invested in these same local participants in order to achieve consistent and beneficial results,

IT IS HEREBY ENACTED by the Legislature of the State of Alaska:

§1 Short Title

This measure shall be referred to as the Interior Comprehensive Planning Act.

§2 Recognition and Ratification of Prior Organization

The Charters of the Upper Tanana Planning Commission, Flatts Regional Planning Commission, Koyutan Planning Commission, Koyukon Central Regional Planning Commission, Bonasila Regional Planning Commission, and the Upper Kuskokwim Regional Planning Commission are hereby recognized and ratified as the organic ordinances of such commissions, PROVIDED that where such charters conflict with this Act the provision of this Act shall control.

§3 Authority of Commissions

The above named commissions shall constitute the planning commissions for the Unorganized Borough in those areas inclusive within their respective boundaries as defined in this Act. Within their boundaries, such commissions shall exercise the area wide powers of borough planning commissions and assemblies as defined in A.S. 29.33.070-29.33.245.

#### §4 Cities Within Affected Areas

Cities now exercising powers granted under A.S. 29.43.040 may delegate such powers to the above named commissions.

(Note: This statute effectively interferes with the Commissions and must be dealt with to achieve any success at all).

#### §5 Boundaries

The boundaries of each district shall define the territorial jurisdiction which the Commissions may exercise. The boundaries of each district shall be:

##### Upper Tanana Planning Commission

Beginning with that point where the U.S.-Canadian Border intersects with center channel of the Kandick (Charley Creek) River; thence following the center channel of the Kandick River downstream to its confluence midstream with the Yukon River; thence following midstream of the Yukon River downstream to its confluence with the Charley River; thence Southwesterly following the center channel of the Charley River to its intersection with the Fairbanks Baseline; thence West along such line to its intersection with the ridge constituting the boundary of the Fairbanks North Star Borough as it rounds the headwaters of the Salcha River; thence Westerly along this ridge to a point on the ridge which is due North of the confluence of the Goodpastor River with Slate Creek; thence Southwesterly in a straight line to the confluence of the Big Gerstle River and the Tanana River; thence along the center channel of the Big Gerstle River, crossing the Alaska Highway, to the point at which the Gerstle Glacier drains into the Big Gerstle River; thence Southerly along the center of the Gerstle Glacier to the Southeast corner of Township 16 S., Range 12 E., Fairbanks Meridian; thence West along the boundary between Ts. 16 and 17 S., F.M. to the Northwest corner of T. 16 S., R. 7 E., F.M.; thence South along the boundary between Rs. 6. and 7 E., F.M., to the Southwest corner of T. 21 S., R. 7 E., F.M.; thence East along boundary between Ts. 21 and 22 S, F.M. to the Southeastern corner of T. 8 S., R. 21 E., F.M.; thence North 7.0 to the 5th Standard Parallel South, Fairbanks Meridian; thence North 6.0 mi., East 29.9 mi., South 6.0 mi. to the 5th Standard Parallel South, Fairbanks Meridian; thence East 18.0 mi. to the closing corner of Tps. 20 and 21 S., R. 16 E., F.M., on the Western boundary of the Copper River Meridian; thence South 1.0 mi. to the closing corner of Tps. 15 and 16 N., R. 4 E., C.R.M., on the East boundary of the Fairbanks Meridian; thence East 36.5 mi. to the West corner common to surveyed Tps. 15 and 16 N., R. 11 E., C.R.M.; thence along surveyed township lines, East 708.47 chains to the Western boundary of the lands described in Executive Order No. 5365;

thence Southerly and Easterly along said boundary to its most Easterly intersection with the unsurveyed line between Tps. 10 and 11 N., R. 15 E., C.R.M.; thence East 6.1 mi., South 6.0 mi., East 6.0 mi., South 6.0 mi. to the 2nd Standard Parallel North, C.R.M.; thence East 4.8 mi. to the closing corner T. 8 N., Rs. 18 and 19 E., C.R.M.; thence South 24.0 mi. to the 1st Standard Parallel North, C.R.M.; thence West 1.2 mi. to the closing corner of T. 4 N., Rs. 18 and 19 E., C.R.M.; thence South 3.0 mi., East 5.9 mi., South 15.0 mi., East 27.1 mi. to the closing corner of Tps. 1 and 2 N., R. 24 E., C.R.M., on the United States and Canadian Boundary; thence North along such border to its intersection with the center channel of the Kandick (Charley Creek) River, the point of beginning.

#### Flats Regional Planning Commission

Beginning with the intersection of 68 degrees 30' N. latitude with the Canadian Border; thence West along such meridian to its intersection with 146 degrees 00' W. longitude; thence South along such longitude until its intersection with 68 degrees 00' N. latitude; thence West along such latitude to its intersection with 151 degrees 00' W. longitude; thence South along such longitude to its intersection with the Yukon River; thence Southeasterly in a straight line to the Northwest corner of Township 4 North, Range 5 West, Fairbanks Meridian; thence Easterly along the North line of Township 4 North to the ridge between the headwaters of Trail and Poker Creeks which constitutes the Northern boundary of the Fairbanks North Star Borough; thence Northeasterly following this ridge South of Ophir and Nome Creeks and around the headwaters of Hope and Charity Creeks; thence Southeasterly following the ridge South of the headwaters of Bachelor and McKinley Creeks across the Steese Highway at Twelve Mile Summit; thence following the divide around the headwaters of Harrington and Crooked Creeks; thence around the headwaters of Boulder Creek and the North Fork of the Chena River to the summit of Far Mountain; thence Easterly along the divide around the headwaters of Lawson Creek and Cash Creek; thence following the ridge north of the headwaters of the East Fork of the Chena River and around the headwaters of the Salcha River to an intersection of this ridge with the Fairbanks Baseline; thence East along such baseline to its intersection with the center channel of the Charley River; thence following the center channel of the Charley River, Northerly, to its confluence with the Yukon River; thence upstream of the Yukon River to its confluence with the Kandick (Charley Creek) River; thence following the center channel of the Kandick to the U.S.-Canadian Border; thence North along this border to the point of closing.

#### Koyutan Planning Commission

Beginning at the 68 degrees 00' N. latitude, 151 degrees 00' W. longitude; thence West along such latitude to its intersection with the boundary between ranges 15 and 16 East of the Kateel River meridian; thence South along such range line to the 7th Standard Parallel North K.R.M.; thence West to the closing corner of T. 28 N, Rs. 15 and 16 E, K.R.M; thence South 6.0 mi, East 5.9 mi, South 6.0 mi, East 6.0 mi, South 6.0 mi, East 6.0 mi, South 6.0 mi to the 6th Standard Parallel North, K.R.M.; thence West 1.5 mi to the closing corner of T. 24 W. Ts. 18 and 19 E, K.R.M; thence South 18.0 mi, East 12.0 mi, South 6.0 mi. to the 5th Standard

Parallel North, K.R.M.; thence East 4.2 mi. to the closing corner of T. 20 N., Rs. 21 and 22 E., K.R.M.; thence South 24 mi. to the 4th Standard Parallel North, K.R.M.; thence West 1.7 mi. to the closing corner of T. 16 N., Rs. 21 and 22 E., K.R.M.; thence Southeasterly in a straight line to the summit of Niitlitoktalogi Mountain; thence Southeasterly in a straight line, crossing the Koyukuk River to the summit of Mount George, thence Southerly in a straight line to the intersection midstream of the Yukon River and 153 degrees 30' W. longitude, thence South along such longitude to its intersection with 64 degrees 00' N. latitude; thence East along such latitude to its intersection with 153 degrees 00' W. longitude; thence South along such longitude to its intersection, with Northern border of Township 30 N. Seward Meridian; thence East along such Township line to its intersection with 152 degrees 00' W. longitude; thence North along such longitude to its intersection with the Southwest border of U.S. Survey No. 2177 (Mount McKinley National Park); thence Northwesterly along to its Northwest corner; thence Northwesterly along the Northern border of such survey to its far Northeastern corner; thence Southerly along such Northwesterly along the boundary of U.S. survey 2177 to its far Northwest corner; thence Northeasterly along the Northern border of U.S. Survey 2177 to its far Northeastern corner; thence Southerly along the Eastern border of U.S. Survey 2177 to its intersection with the South line of Township 14 South of the Fairbanks Meridian; thence East along such line to its intersection with 148 degrees 00' W. longitude; thence South along such longitude to its intersection with the South line of Township 16 South, Fairbanks Meridian; thence East along such line (the Northern boundary of the Matanuska-Susitna Borough) to the Southeast corner of Township 16 South, Range 12 East, Fairbanks Meridian; thence Northerly along the center of the Gerstle Glacier to its drainage into the Big Gerstle River; thence Northeasterly along the center channel of the Big Gerstle River crossing the Alaska Highway to its confluence with the Tanana River; thence following a straight Northwesterly line to the confluence of the Goodpastor River with Slate Creek; thence due North to an intersection with the ridge constituting the Southern boundary of the Fairbanks North Star Borough; thence Southwesterly along this ridge, encompassing the headwaters of Indian Creek, Gilles Creek, Caribou Creek, Keystone Creek, and Rosa Creek, and continuing along the ridge between Buckeye Creek and Tenderfoot Creek, and continuing along this ridge across the Richardson Highway to a point in midstream of the Tanana River; thence downstream in midstream of the Tanana River to its intersection with the South line of Township 7 South; thence West on this Township line to a point midstream in the Wood River; thence downstream in midstream of the Wood River to a point midstream in the Tanana River; thence North and East in midstream of the Tanana River to its point of intersection with the West line of Range 5 West; thence North on this range line to the Northwest corner of Township 4 North, Range 5 West; thence Northwesterly in a straight line to the intersection of 151 degrees 00' W. longitude and the Yukon River; thence North along such longitude to its intersection with 68 degrees 00' W. latitude, the point of beginning.

Koyukon Central Regional Planning Commission

Beginning at the Northwest corner of Township 15 N., Range 22 E., Kateel River Meridian; thence South 6.0 miles, West 17.8 miles, South 12.0 miles, West 17.9 miles, South 6.0 miles to the 3rd Standard Parallel

North, K.R.M.; thence West 1.2 miles to the closing corner of Township 12 N., Range 15 and 16 E., K.R.M.; thence South 12.0 miles, West 11.9 miles, North 6.0 miles, West 5.9 miles, North 6.0 miles to the 3rd Standard Parallel North, K.R.M.; thence West 11.8 miles to the closing corner of Township 12 N., Range 10 and 11 E., K.R.M.; thence South 12.0 miles, West 11.9 miles, North 12.0 miles to the 3rd Standard Parallel North, K.R.M.; thence West 23.7 miles to the closing corner of T. 12 N., Rs. 4 and 5 E., K.R.M.; thence South 24.0 miles to the 2nd Standard Parallel North, K.R.M.; thence West 29.9 miles to the closing corner of T. 8 N., Rs. 1 and 2 W., K.R.M.; thence South 12.0 miles, West 17.9 miles, South 12.0 miles to the 1st Standard Parallel North, K.R.M.; thence East 0.3 miles to the closing corner of T. 4 N., Rs. 4 and 5 W., K.R.M.; thence South 18.0 miles, East 6.0 miles, South 6.0 miles to the Kateel River Base Line; thence East 0.2 miles to the closing corner of T. 1 S., Rs. 3 and 4 W., K.R.M.; thence South 12.0 miles, West 6.0 miles, South 12.0 miles to the 1st Standard Parallel South, K.R.M.; thence East 0.3 miles to the closing corner of T. 5 S., Rs. 4 and 5 W., K.R.M.; thence South 12.0 miles, West 6.0 miles, South 12.0 miles to the 2nd Standard Parallel South, K.R.M.; thence West 5.5 miles to the closing corner of T. 9 S., Rs. 6 and 7 W., K.R.M.; thence South 24.0 miles to the 3rd Standard Parallel South, K.R.M.; thence East 0.4 miles to the closing corner of T. 13 S., Rs. 6 and 7 W., K.R.M.; thence South 24.0 miles to the 4th Standard Parallel South, K.R.M.; thence East 6.4 miles to the closing corner of T. 17 S., Rs. 5 and 6 W., K.R.M.; thence South 18.0 miles, West 6.0 miles, South 6.0 miles to the 5th Standard Parallel South, K.R.M.; thence West 5.5 miles to the closing corner of T. 21 S., Rs. 7 and 8 W., K.R.M.; thence South 6.0 miles, West 11.9 miles, South 6.0 miles, to the Southwestern corner of Township 22 S., Range 9 W., K.R.M.; thence East along the boundary between Townships 22 S. and 23 S., K.R.M. to its intersection with the Kateel River Meridian; thence North along the Kateel River Meridian to its intersection with 64 degrees 00' N. latitude; thence East along such latitude to its intersection with 153 degrees 00' W. longitude; thence North along such longitude to its intersection midstream of the Yukon River; thence Northerly in a straight line to the summit of Mount George; thence Northwesterly in a straight line crossing the Koyukuk River to the summit of Niitltoktalugi Mountain; thence Northwesterly in a straight line to the Northwest corner of Township 15 N., Range 22 E., K.R.M., the point of beginning.

#### Bonasila Regional Planning Commission

Beginning at the Southeastern corner of Township 23 S., Range 10 W., Kateel River Meridian; thence West 6.0 miles, South 12.0 miles to the 6th Standard Parallel South, K.R.M.; thence East 0.7 miles to the closing corner of T. 25 S., Rs. 10 and 11 W., K.R.M.; thence South 6.0 miles, West 5.9 miles, South 18.9 miles to the corner of T. 29 S., Rs. 11 and 12 W., K.R.M., on the North boundary of the Seward Meridian; thence West 2.7 miles to the closing corner of T. 34 N., Rs. 61 and 62 W., Seward Meridian, on the South boundary of the Kateel River Meridian; thence South 6.9 miles to the 8th Standard Parallel North, S.M.; thence West 1.7 miles to the closing corner of T. 32 N., Rs. 62 and 63 W., S.M.; thence South 24.0 miles to the 7th Standard Parallel North, S.M.;

thence West 1.7 miles to the closing corner of T. 28 N., Rs. 63 and 64 W., S.M.; thence South 24.0 miles to the 6th Standard Parallel North, S.M.; thence East 4.3 miles to the closing corner of T. 24 N., Rs. 63 and 64 W., S.M.; thence South 18.0 miles, East 53.8 miles, North 6.0 miles, East 23.9 miles, North 6.0 miles, to the Northeast corner of Township 24 N., Range 51 W., S.M.; thence Northeasterly in a straight line to the center of Flat; thence Northeasterly in a straight line to midstream of the confluence of the Innoko River and the North Fork of the Innoko River; thence upstream along midstream at the North Fork of the Innoko River to its initial intersection with 64 degrees 00' N. latitude; thence West along such latitude to its intersection with the Kateel River Meridian; thence South along such Meridian to its intersection with the boundary between Townships 22 S. and 23 S., K.R.M.; thence West along such boundary to the Southeastern corner of Township 23 S., Range 10 W., K.R.M., the point of beginning.

#### Upper Kuskokwim Regional Planning Commission

Beginning at the Northeastern corner of Township 24 N., Range 51 W., Seward Meridian; thence East 47.6 miles, South 6.0 miles, East 107.2 miles, North 6.0 miles, East 11.9 miles, North 6.0 miles to the 6th Standard Parallel North, S.M.; thence East 10.5 miles to the Standard Corner of T. 25 N., Rs. 20 and 21 W., S.M.; thence North along such range boundary to the Northwest corner of T. 25 N., R. 20 S., S.M.; thence East along the border between Townships 25 and 26 N., S.M., to its intersection with 153 degrees 00' W. longitude; thence North along such longitude to its intersection with 64 degrees 00' N. latitude; thence West along such latitude to its intersection with a straight line which passes through Flat, Alaska and the confluence of the Innoko River and the North fork of the Innoko River; thence Southwesterly along this line to the center of Flat, Alaska; thence Southwesterly in a straight line to the Northeastern corner of Township 24 N., Range 51 W., S.M., the point of beginning.

All distances used in these descriptions are approximate only and where used are intended to follow the boundary of townships as presently or subsequently surveyed unless otherwise indicated.

#### §6 Savings and Separability

To the extent that there is a conflict between any provision of this Act and any other Statute of the State of Alaska, the provisions of this Act shall govern. If any provision of this Act or its applicability thereof is held invalid, the remainder of this ordinance shall not be affected thereby.

# Tanana Chiefs Conference, Inc.

Doyon Building  
First and Hall Streets  
Fairbanks, Alaska 99701  
Phone (907) 452-8251

March 21, 1979

Governor Jay S. Hammond  
Pouch A  
State Capitol Bldg.  
Juneau, Alaska 99811

Dear Sir:

The following commissions hereby petition for recognition as regional coordinating and advisory planning groups for their respective regions pursuant to A.S. §44.19.880(c):

Upper Tanana Planning Commission  
Flats Regional Planning Commission  
Koyutan Planning Commission  
Koyukon Central Regional Planning Commission  
Bonasila Regional Planning Commission  
Upper Kuskokwim Regional Planning Commission

Between February 19 and March 12 of this year, delegates sent by participating cities and villages organized these groups for the purpose of providing comprehensive area-wide planning for their respective regions. The recognition herein requested would provide a connection between the activities of these commissions and the preparation and maintenance of the State Comprehensive Development Plan by the Division of Policy Development and Planning. Such a connection would greatly enhance the Division's activities by providing a vehicle for local participation and input into the larger state comprehensive planning process.

The Commissions' authority to plan is based on a variety of sources. From a federal perspective, some of the villages are organized under the Indian Reorganization Act (25 U.S.C. § 5461-479), while others remain as traditional village councils. All are federally recognized as tribal organizations. Under the Indian Self-Determination Act (P.L. 93-638), tribal organizations possess authority to provide community facilities and government services, and consequently possess the authority to plan for such. The Indian Reorganization Act also recognizes these entities' authority to plan. Example: 25 C.F.R. §272.11(6)(b). In addition to this authority under federal law, many of the participating communities are organized as first and second class cities under state law. As such they certainly possess authority to plan under A.S. 29.43.040. The broad grant of authority under this statute and the fact that the communities are acting in concert suggest that these communities may well possess authority to plan on a regional basis. They may also

Governor Jay S. Hammond  
Page 2  
March 21, 1979

delegate this authority to these Commissions. These Commissions are also seeking recognition through the state legislature to clarify their planning authority.

These Commissions' activities and staff are currently funded by a federal H.U.D. grant (State I.D. #78062102) through the Ruby Village Council and administered by Tanana Chiefs Conference, Inc. (see Packet A). Each participating village is supplying local planners/surveyors for the initial data gathering phase. A variety of sources are utilized, including B.I.A. 104 and C.E.T.A. grants. The current project of these Commissions is outlined in the grant project narrative enclosed in Packet A.

Original copies of the various Commissions' Charters and By-laws are enclosed (see Packets B-G). All but six (6) villages in the area (who have not yet formally considered the matter) have approved the concept of the planning commissions by formal resolution. These communities are now acting on specific ratification of the Commissions' formation. You will find enclosed evidence of such ratification by those communities who have already acted.

At each of the Commission's organizational meetings, Tanana Chiefs Conference, Inc. was requested by resolution to act as agent for the commission with respect to this petition. Therefore, on behalf of these Commissions, we respectfully petition for appointment by the Governor as regional coordinating and advisory planning groups for the respective Commissions' regions pursuant to A.S. §14.19.880(c).


Respectfully,

TANANA CHIEFS CONFERENCE, INC.

Mike Walleri  
Village Government Specialist


MW/7433d

cc: Frances A. Ulmer, Director  
Division of Policy Development & Planning  
John C. Sackett, State Senator



PACKET A

H.U.D GRANT



# FEDERAL ASSISTANCE

2. APPLICANT'S APPLICACION

2. NUMBER  
7077801

b. DATE  
19 78 12 13

3. STATE APPLICATION IDENTIFIER

a. NUMBER

b. DATE ASSIGNED  
19

1. TYPE OF ACTION
- PREAPPLICATION
  - APPLICATION
  - NOTIFICATION OF INTENT (Opt)
  - REPORT OF FEDERAL ACTION
- (Mark appropriate box)

Leave Blank

LEGAL APPLICANT/RECIPIENT

a. Applicant Name : Ruby Village Council  
 b. Organization Unit :  
 c. Street/P.O. Box : Box 28  
 d. City : Ruby e. County :  
 f. State : Alaska g. ZIP Code: 99768  
 h. Contact Person (Name & telephone No.) : Donald V. Honea Sr. 689-8001

5. FEDERAL EMPLOYER IDENTIFICATION NO.  
B-78-SR-02-0075

6. PROGRAM (From Federal Catalog)

a. NUMBER  
b. TITLE  
Community Development Block Grants/Discretionary Grants

7. TITLE AND DESCRIPTION OF APPLICANT'S PROJECT

Regional Comprehensive Planning

8. TYPE OF APPLICANT/RECIPIENT

- A-State
  - B-Interstate
  - C-Substate District
  - D-County
  - E-City
  - F-School District
  - G-Special Purpose District
  - H-Community Action Agency
  - I-Higher Educational Institution
  - J-Indian Tribe
  - K-Other (Specify):
- Enter appropriate letter  J

9. TYPE OF ASSISTANCE

- A-Basic Grant
  - B-Supplemental Grant
  - C-Loan
  - D-Insurance
  - E-Other
- Enter appropriate letter(s)  A

10. AREA OF PROJECT IMPACT (Names of cities, counties, States, etc.)

Interior Alaska

11. ESTIMATED NUMBER OF PERSONS BENEFITING

10,164

12. TYPE OF APPLICATION

- A-New
  - B-Renewal
  - C-Revision
  - D-Continuation
  - E-Augmentation
- Enter appropriate letter  A

13. PROPOSED FUNDING

a. FEDERAL	\$ 150,000	.00
b. APPLICANT		.00
c. STATE		.00
d. LOCAL		.00
e. OTHER		.00
f. TOTAL	\$ 150,000	.00

14. CONGRESSIONAL DISTRICTS OF:

a. APPLICANT: Alaska  
 b. PROJECT: Alaska

15. TYPE OF CHANGE (For Use or Use)

- A-Increase Dollars
  - B-Decrease Dollars
  - C-Increase Duration
  - D-Decrease Duration
  - E-Cancellation
  - F-Other (Specify):
- N/A

16. PROJECT START DATE  
19 79 1 15

17. PROJECT DURATION  
12 Months

18. ESTIMATED DATE TO BE SUBMITTED TO FEDERAL AGENCY  
19 78 12 15

19. EXISTING FEDERAL IDENTIFICATION NUMBER  
None

20. FEDERAL AGENCY TO RECEIVE REQUEST (Name, City, State, ZIP code)

21. REMARKS ADDED

Yes  No

SECTION II - CERTIFICATION

22. THE APPLICANT CERTIFIES THAT:  
 a. To the best of my knowledge and belief, data in this preapplication/application are true and correct, the document has been duly authorized by the governing body of the applicant and the applicant will comply with the attached assurances if the assistance is approved.

b. If required by OMB Circular A-95 this application was submitted, pursuant to instructions therein, to appropriate clearinghouses and all responses are attached:  
 (1) Submitted 7/14/78  No response  Response attached  
 (2)  No response  Response attached  
 (3)  No response  Response attached

23. CERTIFYING REPRESENTATIVE

a. TYPED NAME AND TITLE  
Donald V. Honea Sr.  
President

b. SIGNATURE

*Donald V. Honea Sr.*

c. DATE SIGNED

Year month day  
19

24. AGENCY NAME

25. APPLICATION RECEIVED 19

26. ORGANIZATIONAL UNIT

27. ADMINISTRATIVE OFFICE

28. FEDERAL APPLICATION IDENTIFICATION

29. ADDRESS

30. FEDERAL GRANT IDENTIFICATION

31. ACTION TAKEN

- a. AWARDED
- b. REJECTED
- c. RETURNED FOR AMENDMENT
- d. DEFERRED
- e. WITHDRAWN

32. FUNDING

f. FEDERAL	\$	.00
g. APPLICANT		.00
h. STATE		.00
i. LOCAL		.00
j. OTHER		.00
k. TOTAL	\$	.00

33. ACTION DATE

19

35. CONTACT FOR ADDITIONAL INFORMATION (Name and telephone number)

34. STARTING DATE 19

36. ENDING DATE 19

37. REMARKS ADDED

Yes  No

38. FEDERAL AGENCY A-95 ACTION

a. In taking above action, any comments received from clearinghouses were considered. If agency response is due under provisions of Part 1, OMB Circular A-95, it has been or is being made.

b. FEDERAL AGENCY A-95 OFFICIAL (Name and telephone no.)

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT COMMUNITY DEVELOPMENT BUDGET	A. <input checked="" type="checkbox"/> ORIGINAL <input type="checkbox"/> AMENDMENT	B. APPLICATION NO. 7077801
--	---	-------------------------------

C. NAME OF APPLICANT Ruby Village Council	D. PROGRAM YEAR FROM: 1/15/79 TO: 1/15/80
--	--

LINE NO.	E. PROGRAM ACTIVITY	AMOUNT	FOR HUD USE ONLY
1.	ACQUISITION OF REAL PROPERTY	-0-	
2.	PUBLIC WORKS, FACILITIES, SITE IMPROVEMENTS	-0-	
3.	CODE ENFORCEMENT	-0-	
4.	CLEARANCE, DEMOLITION, REHABILITATION	-0-	
5.	REHABILITATION LOANS AND GRANTS	-0-	
6.	SPECIAL PROJECTS FOR ELDERLY AND HANDICAPPED	-0-	
7.	PAYMENTS FOR LOSS OF RENTAL INCOME	-0-	
8.	DISPOSITION OF REAL PROPERTY	-0-	
9.	PROVISION OF PUBLIC SERVICES	-0-	
10.	PAYMENT OF NON-FEDERAL SHARES	-0-	
11.	COMPLETION OF URBAN RENEWAL/NDP PROJECTS	-0-	
12.	RELOCATION PAYMENTS AND ASSISTANCE	-0-	
13.	PLANNING AND MANAGEMENT DEVELOPMENT	103,397.00	
14.	ADMINISTRATION	46,603.00	
15.	CONTINUATION OF MODEL CITIES ACTIVITIES	-0-	
16.	SUBTOTAL (Sum of Lines 1 thru 15)	150,000.00	
17.	CONTINGENCIES AND/OR UNSPECIFIED LOCAL OPTION ACTIVITIES (Not to exceed 10% of line 16)	-0-	
18.	TOTAL PROGRAM ACTIVITY COSTS (Sum of Lines 16 and 17)	150,000.00	
LINE NO.	F. RESOURCES FOR PROGRAM ACTIVITY COSTS		
1.	ENTITLEMENT OR DISCRETIONARY AMOUNT	150,000.00	
2.	LESS DEDUCTIONS	-0-	
3.	ENTITLEMENT/DISCRETIONARY AMOUNT FOR PROGRAM ACTIVITIES (Line 1 minus 2)	150,000.00	
4.	PROGRAM INCOME	N/A	
5.	SURPLUS FROM URBAN RENEWAL/NDP SETTLEMENT	N/A	
6.	LOAN PROCEEDS	N/A	
7.	REPROGRAMMED UNOBLIGATED FUNDS FROM PRIOR PROGRAM YEAR	N/A	
8.	TOTAL RESOURCES FOR PROGRAM ACTIVITY COSTS (Sum of Lines 3-7)	150,000.00	

Check box if costs include indirect costs which require approval of a cost allocation plan as required by Federal Management Circular 74-4.

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT  
COMMUNITY DEVELOPMENT PROGRAM

NAME OF APPLICANT

Ruby Village Council

2. APPLICATION NO.

7077801

3. ORIGINAL -  
 AMENDMENT

ENTITLEMENT APPLICANTS ONLY  
4. PROGRAM YEAR:

FROM: 1/15/79 TO: 1/15/80

ACTIVITY DESCRIPTION (1)	RELATED SHORT-TERM OBJECTIVE (2)	CENSUS TRACT/ENUMERATION DISTRICT (3)	ENVIRONMENTAL REVIEW STATUS (4)	RELATED BUDGET LINE ITEM (5)	ESTIMATED COST (\$000)				
					BLOCK GRANT FUNDS			OTHER FUNDS	
					PROGRAM YEAR (6)	SUBSEQUENT YEAR (7)	TOTAL (8)	AMOUNT (9)	SOURCE (10)
1. Hire Subregional Planning Coordinators 2. Conduct Subregional Workshops for Area Villages 3. Assist Village Paraplanners in Developing work plan including: 3 (a) Strategies for Community Development 3 (b) Developing Resource Library 3 (c) Data gathering & analysis 3 (d) Data Summary 3 (e) Developing pre-planning analysis: The Goals Summary. 3 (f) Communicating/informing community each step along the way 3 (g) Draft Plan 3 (h) Review by community 3 (i) Final Draft Plan 3 (j) Implementation process 4. First steps in Data gathering 5. Regular weekly training/counseling sessions. 6. Assist in Analysis 7. Assist in Final Report	C		N/A	13	150,000	-0	150,000		
GRAND TOTAL					\$150,000	\$ -0-	\$150,000	\$	

COMMUNITY DEVELOPMENT PLAN SUMMARY  
(STATEMENT OF NEEDS)

1. NAME OF APPLICANT

Ruby Village Council

2. APPLICATION NUMBER

7077801

3.  ORIGINAL

AMENDMENT

4. PROGRAM YEAR (Entitlement Applicants Only)

FROM: 1/15/79

TO: 1/15/80

A. PLANNING

Because of the independent and self reliant Native of Rural Alaskans, formal modes of organization are viewed with a suspicion and avoided whenever possible. For this reason, the Collective resources of communities "in the bush" have been poorly allocated, and the management of resources, including planning for the future, is almost non-existent. Given the fact that a majority of Alaskans live in three urban areas are without any resources to support them, and given fact that the state of Alaska is attempting to develop an economy to support those urban Alaskans it is clear that Rural Alaska can expect considerable pressure for Resource development in the future. Both Federal and State land policies, primarily, focused on the Rural areas will create additional pressures in the future, as the political decision of what the "highest and best use" of those lands are made by an increasingly urban state legislature and an increasingly resource poor nation.

Data Source:

A. INFORMATION

For too long the rural areas have remained outside the normal channels of information flow and increasingly "information and communication" is required to track rapidly changing events and their implications on the regulations and laws that govern the life of a community. Working with public agencies and private interests in pursuit of community goals requires a reliable system of information management. Changing events often mean changing options; changing options means changing plans. There is a need here, then, for an information resource available to the communities in our region for planning and decision making purposes.

Data Source:

A. DEVELOPMENT OF HUMAN RESOURCES

The human potential in Rural Alaska is under developed and or underutilized. Not only does Rural Alaska import goods and services from the outside, it imports knowledge and expertise. There is a need to determine, even in a general way, the human resource needs of the rural areas and to develop a long range program for meeting those needs with rural based persons. Rural Alaska needs its own indigenous network of professionals and technical experts with the ability to inject appropriate sensitivities into the planning and program implementation processes of State and Federal policy makers.

Data Source:

Ruby Village Council  
Application # 7077801  
Program Year form 1/15/79 to 1/15/80

A.

DEVELOPMENT OF AN ECONOMIC BASE.

While the rural areas of our state are populated by a proud and independent people increasing pressures from the cash economy have led to the importation of goods and services from the outside which in turn results in an incredible, balance-of-trades problem for those areas. The reliance upon imported goods, fuel, and food threatens to foster a depending upon a system vulnerable to the slightest disruption due to acts of God or man. There is a need to develop an appropriately scaled economic infrastructure in our region along with potential export base industry to provide necessary cash flow into and out from the rural areas for essential imports.

A.

PLANNING (CONT.)

Additionally, the pressures upon Regional and Village Native Corporations to develop their economic base will directly involve the rural communities. Clearly there is a need to systematically and comprehensively determine where rural communities want to be in time and what it takes as well as how to get there.

**COMMUNITY DEVELOPMENT PLAN SUMMARY  
(LONG-TERM OBJECTIVES)**

1. NAME OF APPLICANT  Ruby Village Council	2. APPLICATION NUMBER 7077801	3. <input checked="" type="checkbox"/> ORIGINAL <input type="checkbox"/> AMENDMENT
	4. PROGRAM YEAR (Entitlement Applicants Only)  FROM: 1/15/79 TO: 1/15/80	

B. HUMAN RESOURCE DEVELOPMENT  
Through the long range planning process the commitment to developing the human resource potential of rural Alaska will be realized. Once the individual community goals and the regional goals have been determined, a coordinated effort will be undertaken on the local and regional level to inventory the skills and aptitudes of the area, determine base line skill needs for reaching the goals indentified, and develop a series of programs with the cooperation of the appropriate agencies and institutions at all levels to provide the necessary professional and technical training.

B. DEVELOPMENT OF ECONOMIC BASE  
Once goals have been indentified and required human resources have been developed Both public and private economic oportunites appropriate to the identified community and regional goals will be exploited. Public oportunites present themselves in the form of regional, subregional, or local contracting, with public agencies for performing Federal and State land and resource management

Supports Need(s) No:

EX activities, for instance. Biological and geological studies, Fish and Game monitoring, surface resource inventory, and other forms of environmental analysis are going to be areas on on-going demand by State and Federal agencies. Such activites might well be designed to be highly compatable with the lifestyle of rural people. Surveying, technical engineering and cartography are other skills that will be in demand in areas coniguous to rural communityes. Private oportunites for bringing cash into Rural Alaska abound, selective export marketing of crafts, art, finished for products, and other by products of Rural Alaskan culture, might be encouraged. Inevitably, Rural Alaskans will look more to internal production of essential imports to reduce their economic defects. Agriculture and food processing and preservation.

Supports Need(s) No: A(3) A(4)

B.

Supports Need(s) No:

COMMUNITY DEVELOPMENT PLAN SUMMARY  
(SHORT-TERM OBJECTIVES)

1. NAME OF APPLICANT

2. APPLICATION NUMBER

3.  ORIGINAL  
 AMENDMENT

Ruby Village Council

7077801

4. PROGRAM YEAR (Entitlement Applicants Only)

FROM: 1/15/79

TO: 1/15/80

C. REGIONAL COMPREHENSIVE PLANNING

The developemnt of a regional long range planning system is a principal short range roal of this proposal project. Such a system is an attempt to get the people of this region to determine what their particular needs are for the future and to begin the on-going process of developing strategies to meet those needs. In this process, it is hoped, the communitis will be brought together under a unified goal and through this process, each community will come to recognize its unique strengths and character. By learning this, the potential of coming to appreciate other communities will be developed, and the recognitions of a shared circumstance and destiny could promote one village or several villages in combination to find some creative solutions to their problems. This specific planning project will fund subregional positions staffed.

Supports Need(s) No: (A) 1

C. INFORMATION

An essential function of planning is information management. One valuable by-product of this paraolanning training program is the training of an information manager in each village. The paraplanner in his/her effort to involve the community in the needs, goals, and objectives "process will be in a position to inform the council and the community at large of information which he reviews. In fact, in the job description being used by the council for supervising the paraplanner's activites" in the villages, the paraplanner is viewed as a "community information assitant" as well as a planner.

Supports Need(s) No: (A) 2

C. HUMAN RESOURCE DEVELOPMENT

By the completion of the first planning year in the villages, there will be at least 40 trained paraprofessionals in our region, living in the villages with some basic skills, in planning, information managment and some considerable knowledge of how "the system" works. At some point, it would be appropriate to replace the subregional planning coordiators originally hired with the village trained staff, when feasible, of course. (A) 3

C. PLANNING

by Planning Technicians who will provide the training and assistance necessary to get this process underway in each of the villages.

Supports Need(s) No:

Page \_\_\_ of \_\_\_ Pages

HUD-7015.4 (11-75)

C E R T I F I C A T I O N

HUD Grant Application No. 7077801

- (1) I certify that I possess the legal authority to apply for the above identified grant and execute the proposed program.
- (2) The Tribal Council has duly authorized the filing of the application, including all understandings and assurances contained in the application and directing and authorizing the person identified as the official representative of the applicant to act in connection with the application and to provide such additional information as may be required.
- (3) Prior to submission of the application, the governing body of the applicant has:

- (i) Prepared and followed a written citizen participation plan which provides Tribal citizens, especially those living in areas where activities are proposed or on-going, with adequate information concerning the amount of funds available for proposed community development and housing activities, the range of activities that may be assisted, the most highly rated activities under the approved rating system; other important program requirements and solicited their views and participation.

- (ii) We have followed traditional Tribal means of citizen involvement that meet the standards required in Sub-part H of this part as well as this sub-section or held at least two adequately publicized meetings of the Tribal Council at a time and location convenient to Tribal citizens which provided an adequate opportunity to articulate needs, express preferences about proposed community development and housing activities, assist in the selection of priorities and otherwise participate in the development of the application. (No part of this paragraph shall be construed to restrict the responsibility and authority of the applicant for the development of the application and the execution of its Basic Grant Program. Accordingly, the citizen participation requirements of this paragraph do not include concurrence by any person or group involved in citizen participation in making final determinations concerning the findings and contents of the application. The sole responsibility and authority to make such final determinations rests exclusively with the applicant.)

(4) As Tribal Chairman I consent:

- (1) To assume the status of a responsible Federal official under the National Environmental Policy Act of 1969 insofar as the provisions of such Act apply to the applicant's proposed program pursuant to 24 CFR 571.602: and
- (ii) I am authorized and consent on behalf of the Tribe to accept the jurisdiction of the Federal Courts for the purpose of enforcement of my responsibilities as such an official. (Applicants for whom HUD has approved a claim of incapacity to accept the responsibilities of the Federal government for purpose of complying with the environmental review requirements of 24 CFR Part 58 pursuant to 571.602 need not include the provisions of the paragraph in their resolution/certifications.)
- (5) The Program has been developed principally to benefit low and moderate income persons.
- (6) The Tribe will comply with the regulations of FMC 74-4 and OMB Circular A-102 as they apply to applicants under this Part..
- (7) I will administer and enforce the labor standards requirements prescribed by these regulations.
- (8) I will comply with the requirements of Title II of Pub. L. 90-284 (25 U.S.C. 1310) (the Indian Civil Rights Act).
- (9) I will comply with the Indian preference provisions required in 571.507 of these regulations.
- (10) I will establish written safeguards to prevent employees from using positions funded under this section for a purpose that is, or gives the appearance of being, motivated by private gain for themselves or their close family or business associates. Nothing in this certification should be construed as to limit employees from benefiting from program activities for which they would otherwise be eligible.
- (11) I will give HUD and the Comptroller General access to and right to examine all books, records, papers or documents related to the grant for a period of no less than three years after project completion.

UNITED STATES OF AMERICA

Department of Housing and Urban Development

Signed: Donald W. Horan Jr.  
Tribal Chairman

Date: 12-13-78

RESOLUTION 78-

Ft. Yukon Village Council

WHEREAS, the Department of H.U.D. (Community Development Block Grant) have comprehensive planning funds available to eligible recipients, and

WHEREAS, the Ruby Native Council of Ruby, Alaska, has agreed to develop a regional comprehensive plan, and

WHEREAS, comprehensive planning is vital to the long term success of the region, be it therefore,

RESOLVED that the Ruby Native Council of Ruby, Alaska, is authorized to apply for and administer grant funds by and for this village for the purpose of developing a comprehensive long range plan.

CERTIFICATION

I certify that the foregoing resolution was duly passed at a special meeting of the village council held on this 12 day of July, 1978, and that there was a quorum present.

Date

7/12/78

Title (Pres., V. Pres. Sec./Treasury)

Nitua Peter (Executive Director)

RESOLUTION 78- 5

TARNAKROSS Village Council

WHEREAS, the Department of H.U.D. (Community Development Block Grant) have comprehensive planning funds available to eligible recipients, and

WHEREAS, the Ruby Native Council of Ruby, Alaska, has agreed to develop a regional comprehensive plan, and

WHEREAS, comprehensive planning is vital to the long term success of the region, be it therefore,

RESOLVED that the Ruby Native Council of Ruby, Alaska, is authorized to apply for and administer grant funds by and for this village for the purpose of developing a comprehensive long range plan.

CERTIFICATION

I certify that the foregoing resolution was duly passed at a special meeting of the village council held on this 12<sup>th</sup> day of July, 1978, and that there was a quorum present.

Date

July 12, 1978

Title (Pres., V. Pres. Sec./Treasury)

Betty Thomas

Betty Thomas

RESOLUTION 78-

DOT LAKE 78-3 Village Council

WHEREAS, the Department of H.U.D. (Community Development Block Grant) have comprehensive planning funds available to eligible recipients, and

WHEREAS, the Ruby Native Council of Ruby, Alaska, has agreed to develop a regional comprehensive plan, and

WHEREAS, comprehensive planning is vital to the long term success of the region, be it therefore,

RESOLVED that the Ruby Native Council of Ruby, Alaska, is authorized to apply for and administer grant funds by and for this village for the purpose of developing a comprehensive long range plan.

CERTIFICATION

I certify that the foregoing resolution was duly passed at a special meeting of the village council held on this 11th day of July, 1978, and that there was a quorum present.

7-11-78  
Date

Carl Chisler  
Title (Pres., V. Pres. Sec./Treasury)

RESOLUTION 78-5

NORTHWAY Village Council

WHEREAS, the Department of H.U.D. (Community Development Block Grant) have comprehensive planning funds available to eligible recipients; and

WHEREAS, the Ruby Native Council of Ruby, Alaska, has agreed to develop a regional comprehensive plan, and

WHEREAS, comprehensive planning is vital to the long term success of the region, be it therefore,

RESOLVED that the Ruby Native Council of Ruby, Alaska, is authorized to apply for and administer grant funds by and for this village for the purpose of developing a comprehensive long range plan.

CERTIFICATION

I certify that the foregoing resolution was duly passed at a special meeting of the village council held on this 13 day of July, 1978, and that there was a quorum present.

7/13/78  
Date

Lorraine L. Atliq  
Title: (Pres), V. Pres. Sec./Treasury

RESOLUTION 78-5

       Village Council

Whereas, the Department of H.U.D. (Community Development Block Grant) have comprehensive planning funds available to eligible recipients, and

Whereas, the Ruby Native Council of Ruby, Alaska, has agreed to develop a regional comprehensive plan, and

Whereas, comprehensive planning is vital to the long term success of the region, be it therefore,

Resolved that the Ruby Native Council of Ruby, Alaska, is authorized to apply for and administer grant funds by and for this village for the purpose of developing a comprehensive long range plan.

CERTIFICATION

I certify that the foregoing resolution was duly passed at a special meeting of the village council held on this 13<sup>th</sup> day of June, 1978, and that there was a quorum present.

13<sup>th</sup> June 1978  
Date

David M. [Signature]  
Title (Pres. V-Pres. Sec/Tr

RESOLUTION 78-7

Tetlin Village Council

WHEREAS, the Department of H.U.D. (Community Development Block Grant) have comprehensive planning funds available to eligible recipients, and

WHEREAS, the Ruby Native Council of Ruby, Alaska, has agreed to develop a regional comprehensive plan, and

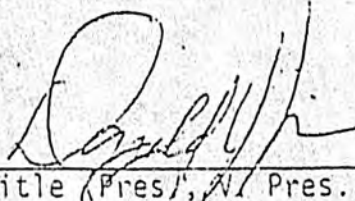
WHEREAS, comprehensive planning is vital to the long term success of the region, be it therefore,

RESOLVED that the Ruby Native Council of Ruby, Alaska, is authorized to apply for and administer grant funds by and for this village for the purpose of developing a comprehensive long range plan.

CERTIFICATION

I certify that the foregoing resolution was duly passed at a special meeting of the village council held on this 12<sup>th</sup> day of JULY, 1978, and that there was a quorum present.

7/12/78  
Date

  
Title (Pres./V. Pres. Sec./Treasury)

## BUDGET ANALYSIS

1.	Contractual Services	\$146,500.00
2.	Management Costs	3,500.00
	TOTAL	<u>\$150,000.00</u>

### Contractual Services

1. Personnel:

A.	Field Planner (3)	\$75,000.00	
B.	Statistician ½ time	12,500.00	
	TOTAL	<u>\$87,500.00</u>	\$87,500.00

2. Fringe Benefits:

A.	Tax Ins., vacation, etc.	\$12,825.00	
	TOTAL	<u>\$12,825.00</u>	\$12,825.00

3. Travel:

A.	Field Planners (air)	\$2,903.00	
B.	Field Planners (per diem)	1,475.00	
	TOTAL	<u>\$4,378.00</u>	\$4,378.00

4. Administration:

A.	Rent	\$16,879.00	
B.	Administrative salaries	12,835.00	
C.	Accounting salaries	11,181.00	
D.	Dues & Subscriptions	475.00	
E.	Liability ins.	950.00	
F.	Xerox & IBM Rental	3,308.00	
G.	Repair of Office Equip.	500.00	
H.	Postage	475.00	
	TOTAL	<u>\$46,603.00</u>	\$46,603.00
			<u>\$146,500.00</u>

### MANAGEMENT COSTS

1.	Audit Expense	\$2,500.00
2.	Quarterly Reports	500.00
3.	Miscellaneous Costs	500.00
	TOTAL	<u>\$3,500.00</u>
		\$3,500.00

## BUDGET NARRATIVE

Please note that the budget is broken down into two categories: (1) contractual services, and (2) management costs. These two categories are then broken down to identify specific cost items relative to each. Since it is the intention of this proposal to contract with a third party for the services described herein, all direct project costs have been placed into contractual services. The management cost category provides funding for the grant recipient to fulfill his responsibility in supervising the contractual services.

### CONTRACTUAL SERVICES

#### a) Personnel:

This category provides for three field planners at the salary of \$25,000 per annum each, and one statistician on a half-time basis for \$12,500 per annum.

#### b) Fringe Benefits:

This category provides for employer costs for the above mentioned positions, i.e., taxes, insurance, vacation benefits, etc., and is equal to 19% of the gross salaries.

#### c) Travel:

This category provides for travel for the three field planners and for per diem for same. According to the budgeted amount this will allow nine trips for each of the field planners to the communities in their region. Each region contains six to seven communities, so approximately one and one-half trips to each community is provided for.

d) Administration:

This category covers the general overhead costs of supporting three field planner positions. I believe most of the items to be self-explanatory. The rent category provides for acquisition of office space at three locations; administrative salaries and accounting salaries provide for supervision in at those three locations. This category represents approximately 32% of the total amount budgeted for this planning activity.

MANAGEMENT COST

This category provides for audit expense, quarterly reports and miscellaneous costs. The audit expense category provides for an independent audit of the grant activity upon completion of the project. The quarterly reports category covers staff time and expenses in preparing and submitting the quarterly reports, includes office space, supplies and materials for the grant recipients. The category of miscellaneous costs has been provided to cover any unforeseen contingencies and will be accounted for accordingly.

SECTION III

A. Project Narrative

## NARRATIVE

In order to keep this proposal in the proper perspective, the reader must keep in mind that this project is proposed for the interior of Alaska, which is an isolated geographic area the size of Texas, 2,200 road miles from the nearest other state. In its center is the urban area of Fairbanks characterized by abnormally high unemployment, and surrounding Fairbanks are 45 cities, villages and settlements unconnected by roads, rails or telephones. Rural unemployment officially and persistently remains between 15% and 25% and unofficially as high as 80%. There is an economic history of boom and bust, heavy federal involvement in resource exploitation. The regional population is characterized by strong Indian cultural tradition, pioneer traditions and attitudes interspersed with high levels of education. Newcomers and transients alike are all bound by reverence for the physical beauty of the interior, and almost total lack of organized and comprehensive planning has resulted in extremely poor allocation of available resources, high incidences of poverty and a fostering of dependency upon welfare programs that are creating poverty conditions.

The object of this proposal is to attempt to demonstrate a plan to alter that condition and provide a sound basis for allocation based upon need. The anticipated result will be a logical and coordinated effort in the future to resolve the more basic problems of adequate food, clothing, shelter, etc., and to provide a systematic approach to resolving problems such as poverty and the prevention of poverty creating conditions.

As is true with all efforts to accomplish change, the initial approach must be via a comprehensive long range plan. In this case the plan must consider things such as a comprehensive range of social, economic and cultural services capable of meeting the needs. It must consider new and innovative methods of delivering the necessary services and it must consider development alternatives for economic, human and natural resource development in order to eventually eliminate dependency on subsidized support programs.

This project proposes to develop the necessary planning document, the approach to be used is perhaps new and certainly unique, at least for the interior of Alaska. The approach previously has always been to hire a consulting firm or some staff people and send them out into the communities to do survey work, which would then be analyzed and from the data gathered a plan written. Over the years most of the communities have been surveyed hundreds of times and literally millions of dollars have been expended. Still no plan exists, in fact, even the most basic of demographic data is so inaccurate and unreliable that it is practically useless for planning purposes. The other factor to be considered with this type of approach is citizen participation. By utilizing the independent survey format, very little is done to advise the population being surveyed of the intention of the plan to be developed, its impact on their locality, and/or to solicit involvement from the various community residents.

This is particularly important due to the severe isolation of the majority of these communities particularly during the winter months. Each community is unique in and of itself, and in order for a plan to be successful it is essential that each community involved in the plan actively participate in this development.

In all previous planning efforts this has not been accomplished, and it is this factor that has led primarily to the lack of success of comprehensive planning within this region. In order to avoid making the same mistakes again, this project proposes to employ regional field planners. The region has been divided into five subregions. Beginning in a systematic fashion, region by region, this project will provide professional expertise to each village on an individual basis and will teach each village how to survey itself and how to develop needs assessments, and subsequently how to develop its own plan. Result, each individual community in the region will have its own comprehensive plan. These plans will then be combined on a subregional basis to produce subregional comprehensive plans, and on a regional basis to produce a regional comprehensive plan.

Areas of need or depressed areas will be readily evident based upon accurate and relevant data, and upon extensive citizen input; and for the first time an objective rationale will be established for allocation of resources and a systematic plan can be developed for eliminating detrimental and/or adverse conditions.

SECRET  
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PACKET B

UPPER TANANA PLANNING COMMISSION

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NOVAL

CHARTER FOR THE  
UPPER TANANA PLANNING COMMISSION

PREAMBLE - BE IT DECLARED,

The purposes of the Upper Tanana Planning Commission herein created shall be:

- 1) to provide comprehensive planning, as authorized under Alaska State law, for the district.
- 2) to implement such planning to the full extent State and/or federal law allows;
- 3) to advise State and federal agencies concerned with comprehensive planning of local concerns, desires and needs;
- 4) to coordinate planning activities between villages and cities located within the district, other planning commissions, borough planning commissions, state agencies and any other governmental body concerned with planning which might affect the district;
- 5) to exercise any and all powers, and duties which the commission may be entitled to exercise under State and federal law.

Article I. Name

The name of this commission shall be the Upper Tanana Planning Commission.

Article II. Boundary

The boundary of the district shall be established in the by-laws. Such boundary shall define the territorial jurisdiction which the commission may exercise.

Article III. Board

- 1) Commissioners. The commission shall be comprised of ~~7~~4 members to be elected according to the provisions set forth below.
- 2) Qualifications of Commission Members. The qualifications of the Commissioners shall be specified by the bylaws.
- 3) Election and Tenure of Commissioners. Beginning with November, 1979, each village or city shall elect two Commissioners. At the first meeting, the Commissioners shall draw lots so that one third (1/3) of the Commission will serve for one (1) year, one third (1/3) for two (2) years, and one third (1/3) for three (3) years. As the terms of the respective Commissioners end, and thereafter, each village and city within the district shall elect two (2) commissioners every three (3) years from the date

of his installation, however, if any village shall fail to duly elect such commissioners to succeed existing commissioners, the respective existing commissioner shall hold over in office until the village duly elects a succeeding commissioner who shall immediately take office.

- 4) Procedure and Organization. All procedures of the commission, including notice of meetings, quorum, rule making procedures, etc., shall be established by the commission's bylaws.
- 5) Compensation. The commissioners shall not receive compensation above their expenses as defined in the bylaws.
- 6) Removal. Procedures for removal of commissioners shall be set forth in the bylaws.

ARTICLE IV. Powers

The Commission shall have the power to:

- 1) formulate comprehensive planning for the district;
- 2) advise and coordinate local, State, and federal planning agencies;
- 3) employ planners and necessary staff;
- 4) perform all other duties and powers which the commission may be authorized to perform by local, State and/or federal government(s).

ARTICLE V. Bylaws

The Commission shall establish bylaws to govern the operation and procedures of the Commission by two-thirds (2/3) vote.

ARTICLE VI. Dissolution & Amendment

- 1) The commission shall have the power to dissolve itself upon three-fourths (3/4) majority vote of all the commissioners.
- 2) The commission shall have the power to amend this charter upon two-thirds (2/3) majority vote of all the commissioners except for the dissolution clause.

ARTICLE VII. Adoption and Certification

The Charter shall be adopted and certified by two-thirds (2/3) vote of all commissioners.

We, the undersigned, having been elected to temporarily represent our respective villages and cities on this Commission, do hereby adopt and certify this Charter this 20th day of February, 1979.

Jerry Isaac, Tanacross  
 Bessie Buehman Eagle AK.  
 Herman Lane Iditar  
 Bob Green TANACROSS  
 Charlie David Iditar  
 Lurica Erickson - Healy Lake  
 Amy Thomas Iditar  
 Iditar  
 Iditar

Certified  
 Lurica Erickson  
 Secretary/Iditar

BYLAWS FOR THE UPPER TANANA  
PLANNING COMMISSION

ARTICLE ONE  
COMMISSIONERS

SECTION I. NUMBER

Each city and village within the District shall annually elect two (2) Commissioners to the Commission. If for any reason the office of a Commissioner becomes vacant, the respective city or village shall elect a new commissioner to fill the vacancy for the prior commissioner's remaining term. Such elections shall be held on the first Tuesday of November. Each village and city shall conduct and certify such elections.

SECTION II. QUALIFICATIONS

Only persons resident in the city or village, or persons having existing significant personal contacts within the village or city are eligible for election to the Commission. To insure apportioned representation which complies with the Federal policy of Self-Determination for Indian Communities and to provide equal protection and representation to formerly disenfranchised Native groups, at least one (1) of the two (2) Commissioners from every village or city shall be a qualified Native.

SECTION III. CHAIRMAN

The Commission shall elect by majority vote a chairman from their number at the first Commission meeting after the election of the Commissioners. The Chairman shall serve as such for an annual term. The Chairman shall serve as principal executive officer of the Commission and preside at all Commission meetings. If for any reason the office of chairman shall become vacant, the Vice-Chairman shall succeed to the position of Chairman for the remaining term of the prior chairman. The Chairman may be removed from office in the same manner and upon the same grounds as provided for removal of Commissioners.

SECTION IV. VICE-CHAIRMAN

The Commission shall elect a Vice-Chairman from their number at the same time and in the same manner as prescribed for election of Chairman.

-2-

SECTION V. SECRETARY/TREASURER

The Commission shall elect a Secretary/Treasurer from their number at the same time and in the same manner as prescribed for election of Chairman. The Secretary/Treasurer shall have charge and custody of all funds of the Commission, receive and give receipts for monies due and paid to the Commission, deposit all monies in the name of the Commission, and perform all the duties incident to the office of Treasurer. In addition he/she shall cause to be made and certify minutes of each commission meeting, certify actions taken by the Commission, maintain records of the Commission's actions, make available for public inspection such records, and in general perform all duties incident to the office of Secretary.

SECTION VI. REMOVAL

The grounds for removal of a Commissioner shall be conflict of interest; three (3) consecutive, unexcused absences; or conduct injurious to the best interests of the Commission. The Commission may remove a Commissioner upon findings of such grounds and a two-thirds (2/3) vote of the Commission. A Commissioner may be recalled by village or city election.

ARTICLE TWO  
COMMISSION MEETINGS

SECTION I. REGULAR MEETINGS

The Commission shall meet quarterly. The place and times of the regular meetings shall be determined by motion of the Commission at the prior meeting.

SECTION II. SPECIAL MEETINGS

The Chairman of the Commission in conjunction with a majority of other Commissioners may call special meetings PROVIDED that notice of the special meeting be sent by the Chairman to all existing Commissioners by certified mail, telegraph, or telephone at least 10 days prior to such meeting. In the case of telephone notice, such notice must be given personally.

SECTION III. QUORUM

A majority of the Commission present at any meeting shall constitute a quorum for the purpose of transacting business of the Commission. A majority of any Committee of the Commission present at any meeting shall constitute a quorum for the purpose of transacting the business of the Committee of the Commission.

#### SECTION IV. AGENDA

The Chairman shall provide to each Commissioner an agenda for each Commission meeting at least 10 days prior to each Commission meeting. In the case of a special meeting, such agenda must be provided at such time as notice is given for the meeting. Any Commissioner may request items be placed on the agenda. The Chairman will honor such requests if the requesting Commissioner gives reasonable notice prior to publication of the agenda.

### ARTICLE THREE RULE MAKING PROCEDURES

#### SECTION I. RULE MAKING PROCESSES

The rule making processes of the Commission shall be those processes in which the Commission provides for adoption of operation procedures, staff policies, plans, zoning ordinances, implementation policies and procedures, and any other processes which promulgate regulations, rules, or procedures of general application with regards to the district or any city or village therein.

#### SECTION II. VOTES & VETO POWERS

The Commission shall adopt all regulations, rules and procedures by majority vote of the Commissioners present at any meeting, provided that the Commissioners present at such a meeting who represent the same village or city shall together have the right to veto any such regulation, rule or procedure which deals exclusively with the village or city that they respectively represent. Any veto may be invalidated by three-quarters (3/4) vote of the Commissioners.

#### SECTION III. LOCAL FILE

The Commissioners who represent each village or city, either jointly, severally, or by their joint appointment of a governmental body or clerk, shall maintain a file of all Commission regulations, rules and procedures. A file of all commission documents shall be reasonably available for public inspection at a central locality which the Commissioners designate.

### ARTICLE FOUR ADJUDICATIVE PROCEDURE

#### SECTION I. ADJUDICATIVE PROCESSES

The adjudicative processes of the Commission shall be those processes which provide for a hearing and decision on matters of special application to an individual or group of individuals.

## SECTION II. HEARINGS

The Commission shall provide a hearing to such individuals or groups who make applications under Article VI or appeals from prior determinations. The Commission shall have the power to establish and refer to a committee of the Commission, or an examiner, any such applications for hearings and decisions. All such hearings are subject to the same procedural requirements as a hearing conducted by the whole Commission. All hearing determinations must be supported by findings of fact.

## SECTION III. NOTICE & RIGHT OF REPRESENTATION

All hearings under this article must afford reasonable notice and the opportunity for representation to parties whose interests are affected by the hearing determination.

## SECTION IV. RECORDS

The Commission shall maintain a record of all hearings and determinations under this Article. Copies of such records shall be made available to those parties referred to in Section III of this Article, PROVIDED that such parties bear the cost of reproduction and reasonable clerical expenses incurred by the Commission.

## SECTION V. EFFECT OF DETERMINATIONS

Determinations under this Article shall have the full effect as authorized under local, state or federal authorization.

## ARTICLE FIVE ADOPTION AND MAINTENANCE OF COMPREHENSIVE PLAN

The Commission shall prepare and maintain a comprehensive plan for the district.

## ARTICLE SIX APPLICATION PROCEDURES

The Commission shall accept from individuals or groups of individuals applications for use, variance, or adjustment permits as required by regulations adopted by the Commission.

ARTICLE SEVEN  
BOUNDARIES

The boundaries for the district shall be set forth on the attached map.

ARTICLE EIGHT  
DEFINITIONS

For the purposes of this document, the following definitions shall apply:

- 1) District shall mean the area including the cities and villages of:  
  
Northway  
Dot Lake  
Healy Lake  
Tanacross  
Tok  
Eagle  
Tetlin
- 2) City or village shall mean those communities which ratify and adopt the Charter for the Upper Tanana Planning Commission.
- 3) Qualified Native shall mean a person of at least  $\frac{1}{4}$  Native blood who has demonstrated his/her ability to represent Native interests by having been elected as a village or city delegate to a non-profit regional Native Association within one year prior to his election as Commissioner.
- 4) Expenses shall be defined as the usual per diem and travel allowances incurred in the course of the regular meeting of the Commission. For special meetings of the Commission or the subcommittees thereof, expenses shall be defined as equitable compensation for lost salary or wages incurred by attendance at such meetings.
- 5) All Commissioners means the total number of Commissioners presently holding office at the time of the respective action.

We, the undersigned, as representatives of our respective villages and cities, do hereby adopt these bylaws this 20th day of February, 1979:

Jerry Isaac, Acting Chairman, Tanacross Village

Bob Green, TANACROSS

Herman Gene Setlin

Gary Thomas Northway Ak.

Bessie Biederman Eagle AK,

Charlie Davidson Tilton AK

Linda Erickson Healy Lake

W. Erickson Healy Lake

I, Linda Erickson, as Secretary/Treasurer do hereby witness and certify these presents as the duly adopted bylaws for the Upper Tanana Planning Commission this 20th day of February, 1979.



Model Ordinance Establishing Subregional Planning Commissions

ORDINANCE NO. \_\_\_\_\_

AN ORDINANCE OF THE VILLAGE OF NORTHWAY, ALASKA

PROVIDING FOR ESTABLISHMENT AND AUTHORITY OF

THE UPPER TANANA PLANNING COMMISSION

BE IT ENACTED BY THE COUNCIL OF THE VILLAGE OF NORTHWAY :

Section 1. PURPOSE

IT is the purpose of this ordinance to provide for coordinated, comprehensive planning and implementation for the district, and to coordinate such planning and implementation with other subregional planning commissions, state and federal agencies.

Section 2. CHARTER RATIFICATION AND ADOPTION

The Charter for the Upper Tanana Planning Commission is hereby adopted and ratified for the Village of Northway. The Commission shall, on behalf of the Village of Northway, have the powers and duties set forth in this ordinance.

Section 3. POWERS OF THE COMMISSION

The Commission shall have the jurisdiction and powers to:

- a. prepare and maintain a comprehensive plan for the city and subregion;
- b. adopt zoning regulations, hear and decide all requests for variances from such regulations, and hear and decide all appeals from such decisions for the village and district;
- c. platt all land, hear and decide all applications for platt approval, and hear and decide all appeals from such decisions for the village and district;

- d. establish all easements or profits, which the city might validly establish, by entering into contracts on behalf of the city and subregion, or exercising the village's rights of condemnation, Provided the Commission seek and obtain prior to such actions specific authorization by the village;
  - e. adopt and maintain a building code;
  - f. require the issuance of a permit for construction of any building of 100 square feet or more, if such construction fails to comply with an adopted building code, or if such construction is not subject to the requirements of the adopted building code;
  - g. provide procedures for application of such permits, and hear and decide all appeals from the denial of such applications;
  - h. authorize a Committee of the Commission, or an appeals examiner to hear and decide all applications and appeals authorized under subsections (b), (c), and (g) of this section;
  - i. provide for funding of the Commission; and
  - j. exercise all other powers that the village might validly exercise pursuant to A.S. 29.43.040.
- PROVIDED, that the city, by ordinance, may invalidate any action taken by the Commission pursuant to this section, which relates to land within the village boundary.

Section 4. DUTIES OF THE COMMISSION

The Commission shall:

- a. adopt procedures referred to in Section 3(h), which comply with state law and constitutional principles;
- b. require all meetings of the Commission to be open to the public;
- c. provide procedures for public notice of all meetings and procedures which allow maximum expression of local concerns and opinion; and
- d. exercise all powers in compliance with state and federal law.

Section 5. DEFINITIONS

For the purpose of this ordinance,

- a. village shall mean the village of Northway;
- b. district shall mean the Upper Tanana District, as defined in the Charter for the Upper Tanana Planning Commission; and
- c. Commission shall mean the Upper Tanana Planning Commission.

Section 6. SAVINGS AND SEPARABILITY CLAUSE

To the extent that there is a conflict between any provision of this ordinance and any other ordinances of the city, the provisions of this ordinance shall govern. If any provision of this ordinance or the applicability thereof is held invalid, the remainder of this ordinance shall not be affected thereby.

PACKET C

FLATS REGIONAL PLANNING COMMISSION

BY-LAWS FOR THE Flats Regional

PLANNING COMMISSION

ARTICLE ONE  
COMMISSIONERS

SECTION I. NUMBER

The Commissioners shall be elected in accordance with the charter. If for any reason the office of a Commissioner becomes vacant, the respective city or village shall elect a new Commissioner to fill the vacancy for the prior Commissioner's remaining term. Such elections shall be held on the first Tuesday of November. Each respective village or city shall conduct and certify such elections.

SECTION II. QUALIFICATIONS

Only persons resident in the city or village, or persons having existing significant personal contacts within the village or city, are eligible for election to the commission. To insure apportioned representation which complies with the federal policy of self-determination for Indian communities and to provide equal protection and representation to formerly disenfranchised Native groups, at least one (1) of the two (2) Commissioners from every village or city shall be a qualified Native.

SECTION III. CHAIRMAN

The commission shall elect, by majority vote, a Chairman from their number at the first commission meeting after the election of the Commissioners. The Chairman shall serve as such for an annual term. The Chairman shall serve as principal executive officer of the commission and preside at all commission meetings. If for any reason the office of Chairman shall become vacant, the Vice-Chairman shall succeed to the position of Chairman for the remaining term of the prior Chairman. The Chairman may be removed from office in the same manner and upon the same grounds as provided for removal of Commissioners.

SECTION IV. VICE-CHAIRMAN

The commission shall elect a Vice-Chairman from their number at the same time and in the same manner as prescribed for election of Chairman.

SECTION V. SECRETARY/TREASURER

The commission shall elect a Secretary/Treasurer from their number at the same time and in the same manner as prescribed for election of Chairman. The Secretary/Treasurer shall have charge and custody of all funds of the commission, receive and give receipts for monies due and paid to the commission, deposit all monies in the name of the commission, and perform all the duties incident to the office of Treasurer. In addition, he/she shall cause to be made and certify minutes of each commission meeting, certify actions taken by the commission, maintain records of the commission's actions, make available for public inspection such records, and in general, perform all duties incident to the office of Secretary.

SECTION VI. REMOVAL

The grounds for removal of a Commissioner shall be conflict of interest; three (3) consecutive, unexcused absences; or conduct injurious to the best interests of the commission. The commission may remove a Commissioner upon findings of such grounds and a two-thirds (2/3) vote of the commission. A Commissioner may be recalled by village or city election.

ARTICLE TWO  
COMMISSION MEETINGS

SECTION I. REGULAR MEETINGS

The commission shall meet quarterly. The place and times of the regular meetings shall be determined by motion of the commission at the prior meeting.

SECTION II. SPECIAL MEETINGS

The Chairman of the commission, in conjunction with a majority of other Commissioners, may call special meetings, PROVIDED that notice of the special meeting be sent by the Chairman to all existing Commissioners by certified mail, telegraph, or telephone at least 10 days prior to such meeting. In the case of telephone notice, such notice must be given personally.

SECTION III. QUORUM

A majority of the commission present at any meeting shall constitute a quorum for the purpose of transacting business of the commission. A majority of any committee of the commission present at any meeting shall constitute a quorum for the purpose of transacting the business of the committee of the commission.

#### SECTION IV. AGENDA

The chairman shall provide to each Commissioner an agenda for each commission meeting at least 10 days prior to each commission meeting: In the case of a special meeting, such agenda must be provided at such time as notice is given for the meeting. Any Commissioner may request items be placed on the agenda. The Chairman will honor such requests if the requesting Commissioner gives reasonable notice prior to publication of the agenda.

### ARTICLE THREE RULE MAKING PROCEDURES

#### SECTION I. RULE MAKING PROCESSES

The rule making processes of the commission shall be those processes in which the commission provides for adoption of operation procedures, staff policies, plans, zoning ordinances, implementation policies and procedures, and any other processes which promulgate regulations, rules, or procedures of general application with regards to the district or any city or village therein.

#### SECTION II. VOTES & VETO POWERS

The commission shall adopt all regulations, rules and procedures by majority vote of the Commissioners present at any meeting, provided that the Commissioners present at such a meeting who represent the same village or city, shall together have the right to veto any such regulation, rule or procedure which deals exclusively with the village or city that they respectively represent. Any veto may be invalidated by three-quarters (3/4) vote of the Commissioners.

#### SECTION III. LOCAL FILE

The Commissioners who represent each village or city, either jointly, severally, or by their joint appointment of a governmental body or clerk, shall maintain a file of all commission regulations, rules and procedures. A file of all commission documents shall be reasonably available for public inspection at a central locality which the Commissioners designate.

### ARTICLE FOUR ADJUDICATIVE PROCEDURE

#### SECTION I. ADJUDICATIVE PROCESSES

The adjudicative processes of the commission shall be those processes

which provide for a hearing and decision on matters of special application to an individual or group of individuals.

## SECTION II. HEARINGS

The commission shall provide a hearing to such individuals or groups who make applications under Article VI or appeals from prior determinations. The commission shall have the power to establish and refer to a committee of the commission, or an examiner, any such applications for hearings and decisions. All such hearings are subject to the same procedural requirements as a hearing conducted by the whole commission. All hearing determinations must be supported by findings of fact.

## SECTION III. NOTICE & RIGHT OF REPRESENTATION

All hearings under this article must afford reasonable notice and the opportunity for representation to parties whose interests are affected by the hearing determination.

## SECTION IV. RECORDS

The commission shall maintain a record of all hearings and determinations under this Article. Copies of such records shall be made available to those parties referred to in Section III of this Article, PROVIDED that such parties bear the cost of reproduction and reasonable clerical expenses incurred by the commission.

## SECTION V. EFFECT OF DETERMINATIONS

Determinations under this Article shall have the full effect as authorized under local, state or federal authorization.

## ARTICLE FIVE ADOPTION AND MAINTENANCE OF COMPREHENSIVE PLAN

The commission shall prepare and maintain a comprehensive plan for the district.

## ARTICLE SIX APPLICATION PROCEDURES

The commission shall accept from individuals or groups of individuals, applications for use, variance, or adjustment permits as required

by regulations adopted by the commission.

#### ARTICLE SEVEN BOUNDARIES

The boundary for the district shall include all territory west of the Canadian Border; east of longitude 151°; south of the North Slope Borough, and North of a straight line connecting the far south east corner of the North Star Borough border with the Canadian Border which passes through Twelve Mile House, and then follows the eastern and northern border of the North Star Borough to the far north western corner of the North Star Borough and continues from that point in a straight line to the intersection of the Yukon River and longitude 151°.

#### ARTICLE EIGHT DEFINITIONS

For the purposes of this document, the following definitions shall apply:

- 1) District shall mean the area including the cities and villages of Beaver, Birch Creek, Chalkyitsik, Circle, Fort Yukon, Arctic Village, Venetie, Rampart, and Stevens Village.
- 2) City or village shall mean those communities which ratify and adopt the Charter for the Flats Regional Planning Commission.
- 3) Qualified Native shall mean a person of at least  $\frac{1}{4}$  Native blood, who has demonstrated his/her ability to represent Native interests by having been elected as a village or city delegate to a nonprofit, regional Native association within one year prior to his election as Commissioner.
- 4) Expenses shall be defined as the usual per diem and travel allowances incurred in the course of the regular meeting of the commission. For special meetings of the commission, or the sub-committees thereof, expenses shall be defined as equitable compensation for lost salary or wages incurred by

attendance at such meetings.

- 5) All Commissioners means the total number of Commissioners presently holding office at the time of the respective action.

We, the undersigned, as representatives of our respective villages and cities, do hereby adopt these by-laws this 6th day of March, 1979:

Margaret Henry - Circle  
Ruth A. Crow - Circle  
Jack Amick - (Chalkyitsid)  
Shalle E. Gitt - Fort Yukon  
Steve Joseph - Beaver  
Pessie Joseph - Beaver  
Walter (Pet) - Fort Yukon  
Don Stowers - Stowers Village AK  
Eddie James - Birch Creek  
Susan Baclam - Birch Creek

I, William B. Jackson, as Secretary/Treasurer, do hereby witness and certify these presents as the duly adopted by-laws for the Flats Regional Plan-ning Commission this 6th day of March, 1979.

CHARTER FOR THE  
Flats Regional PLANNING COMMISSION

PREAMBLE - BE IT DECLARED,

The purposes of the Flats Regional Planning Commission herein created shall be:

- 1) to provide comprehensive planning, as authorized under Alaska State law, for the district.
- 2) to implement such planning to the full extent state and/or federal law allows;
- 3) to advise state and federal agencies concerned with comprehensive planning of local concerns, desires and needs;
- 4) to coordinate planning activities between villages and cities located within the district, state agencies and any other governmental body concerned with planning which might affect the district;
- 5) to exercise any and all powers, and duties which the commission may be entitled to exercise under state and federal law.

ARTICLE I. NAME

The name of this commission shall be the Flats Regional Planning Commission.

ARTICLE II. BOUNDARY

The boundary of the district shall be established in the by-laws. Such boundary shall define the territorial jurisdiction which the commission may exercise.

ARTICLE III. BOARD

- 1) COMMISSIONERS. The commission shall be comprised of two members elected from each village or city in the district according to the provisions set forth below.
- 2) QUALIFICATIONS OF COMMISSION MEMBERS. The qualifications of the Commissioners shall be specified in the by-laws.
- 3) ELECTION AND TENURE OF COMMISSIONERS. Beginning with November, 1979, each village or city shall elect two Commissioners. At the first meeting, the Commissioners shall draw lots so that one-third (1/3) of the Commission will serve for one (1) year, one-third (1/3) for two (2) years, and one-third (1/3) for three (3) years. As the terms of the respective Commissioners end, and thereafter, each village and city within the district shall elect a qualified Commissioner in order to replace the prior Commissioner, HOWEVER, if any village shall fail to duly elect such Commissioners to succeed existing Commissioners, the respective existing Commissioner shall hold over in office until the village duly elects a succeeding Commissioner who

- shall immediately take office.
- 4) PROCEDURE AND ORGANIZATION. All procedures of the commission, including notice of meetings, quorum, rule making procedures, etc., shall be established by the commission's by-laws.
  - 5) COMPENSATION. The Commissioners shall not receive compensation above their expenses as defined in the by-laws.
  - 6) REMOVAL. Procedures for removal of Commissioners shall be set forth in the by-laws.

ARTICLE IV. POWERS

The commission shall have the power to:

- 1) formulate comprehensive planning for the district;
- 2) advise and coordinate local, state and federal planning agencies;
- 3) employ planners and necessary staff;
- 4) perform all other duties and powers which the commission may be authorized to perform by local, state and/or federal government(s).

ARTICLE V. BY-LAWS

The commission shall establish by-laws to govern the operation and procedures of the commission by two-thirds (2/3) vote.

ARTICLE VI. DISSOLUTION & AMENDMENT

- 1) The commission shall have the power to dissolve itself upon three-fourths (3/4) majority vote of all the Commissioners.
- 2) The commission shall have the power to amend this charter upon two-thirds (2/3) majority vote of all the Commissioners except for the dissolution clause.

ARTICLE VII. ADOPTION AND CERTIFICATION

The charter shall be adopted and certified by two-thirds (2/3) vote of all Commissioners.

We, the undersigned, having been elected to temporarily represent our respective villages and cities on this commission, do hereby adopt and certify this charter this 6th day of March, 1979.

Margaret Henry - Circle  
 Russ A. Crow - Circle  
 Leah N. Munk - Chalkyitik  
 William B. Judson - Chalkyitik  
 Shelton E. Hunt - Fort Yukon  
 Steve Joseph - Beaver  
 Jessie Joseph - Beaver  
 Wilton Peter - Fort Yukon  
 Don Stinson - Stanton Village, AK  
 Eddie James Birch Creek  
 Susan Baalam Birch Creek

PACKET D

KOYUTAN PLANNING COMMISSSION

CHAPTER FOR THE

Koyutan Regional PLANNING COMMISSION

PREAMBLE - BE IT DECLARED,

The purposes of the Koyutan Regional Planning Commission herein created shall be:

- 1) to provide comprehensive planning, as authorized under Alaska State law, for the district.
- 2) to implement such planning to the full extent state and/or federal law allows;
- 3) to advise state and federal agencies concerned with comprehensive planning of local concerns, desires and needs;
- 4) to coordinate planning activities between villages and cities located within the district, state agencies and any other governmental body concerned with planning which might affect the district;
- 5) to exercise any and all powers, and duties which the commission may be entitled to exercise under state and federal law.

ARTICLE I. NAME

The name of this commission shall be the Koyutan Regional Planning Commission.

ARTICLE II. BOUNDARY

The boundary of the district shall be established in the by-laws. Such boundary shall define the territorial jurisdiction which the commission may exercise.

ARTICLE III. BOARD

- 1) COMMISSIONERS. The commission shall be comprised of two members elected from each village or city in the district according to the provisions set forth below.
- 2) QUALIFICATIONS OF COMMISSION MEMBERS. The qualifications of the Commissioners shall be specified in the by-laws.
- 3) ELECTION AND TENURE OF COMMISSIONERS. Beginning with November, 1979, each village or city shall elect two Commissioners. At the first meeting, the Commissioners shall draw lots so that one-third (1/3) of the Commission will serve for one (1) year, one-third (1/3) for two (2) years, and one-third (1/3) for three (3) years. As the terms of the respective Commissioners end, and thereafter, each village and city within the district shall elect a qualified Commissioner in order to replace the prior Commissioner, HOWEVER, if any village shall fail to duly elect such Commissioners to succeed existing Commissioners, the respective existing Commissioner shall hold over in office until the village duly elects a succeeding Commissioner who

- shall immediately take office.
- 4) PROCEDURE AND ORGANIZATION. All procedures of the commission, including notice of meetings, quorum, rule making procedures, etc., shall be established by the commission's by-laws.
- 5) COMPENSATION. The Commissioners shall not receive compensation above their expenses as defined in the by-laws.
- 6) REMOVAL. Procedures for removal of Commissioners shall be set forth in the by-laws.

ARTICLE IV. POWERS

The commission shall have the power to:

- 1) formulate comprehensive planning for the district;
- 2) advise and coordinate local, state and federal planning agencies;
- 3) employ planners and necessary staff;
- 4) perform all other duties and powers which the commission may be authorized to perform by local, state and/or federal government(s).

ARTICLE V. BY-LAWS

The commission shall establish by-laws to govern the operation and procedures of the commission by two-thirds (2/3) vote.

ARTICLE VI. DISSOLUTION & AMENDMENT

- 1) The commission shall have the power to dissolve itself upon three-fourths (3/4) majority vote of all the Commissioners.
- 2) The commission shall have the power to amend this charter upon two-thirds (2/3) majority vote of all the Commissioners except for the dissolution clause.

ARTICLE VII. ADOPTION AND CERTIFICATION

The charter shall be adopted and certified by two-thirds (2/3) vote of all Commissioners.

We, the undersigned, having been elected to temporarily represent our respective villages and cities on this commission, do hereby adopt and certify this charter this 12<sup>th</sup> day of March, 1979.

*Dixie Dayo-Manley - Hot Spring, Alaska*  
*Uma Walsh - Igroona, Alaska*  
*Alfred Grant - Iganon, Alaska*  
*Clara Sam - Anom, Alaska*  
*Thomas M. M... - Eganville Littlefield*  
*Amy Edwards - Alatna, Alaska*  
*Jack Swin - NEANA*  
*Carl... - Mint, Alaska*  
*John Alexander - ... Alaska*  
*... - ... Alaska*

*Catherine A. Moses - Allatakot, Alaska*

BYLAWS FOR THE KOYUTAN  
PLANNING COMMISSION

ARTICLE ONE  
COMMISSIONERS

SECTION I. NUMBER

The Commissioners shall be elected in accordance with the charter. If for any reason the office of a Commissioner becomes vacant the respective city or village shall elect a new Commissioner to fill the vacancy for the prior Commissioner's remaining term. Each respective village or city shall conduct and certify such elections.

SECTION II. QUALIFICATIONS

Only persons resident in the city or village, or persons with existing traditional family, employment, and voting contacts with the village or city are eligible for election to the commission. To insure apportioned representation which complies with the federal policy of self-determination for Indian communities and to provide equal protection and representation to formerly disenfranchised Native groups, at least one (1) of the two (2) Commissioners from every village or city shall be qualified Native.

SECTION III. CHAIRMAN

The commission shall elect, by majority vote, a Chairman from their number at the first commission meeting after the election of the Commissioners. The Chairman shall serve as such for an annual term. The Chairman shall serve as principal executive officer of the commission and preside at all commission meetings. If for any reason the office of Chairman shall become vacant, the Vice-Chairman shall succeed to the position of Chairman for the remaining term of the prior Chairman. The Chairman may be removed from office in the same manner and upon the same grounds as provided for removal of Commissioners.

SECTION IV. VICE-CHAIRMAN

The commission shall elect a Vice-Chairman from their number at the same time and in the same manner as prescribed for election of Chairman.

SECTION V. SECRETARY/TREASURER

The commission shall elect a Secretary/Treasurer from their number at the same time and in the same manner as prescribed for election of Chairman. The Secretary/Treasurer shall have charge and custody of all funds of the commission, receive and give receipts for monies due and paid to the commission, deposit all monies in the name of the commission, and perform all the duties incident to the office of Treasurer. In addition, he/she shall cause to be made and certify minutes of each commission meeting, certify actions taken by the commission, maintain records of the commission's actions, make available for public inspection such records, and in general, perform all duties incident to the office of Secretary.

SECTION VI. REMOVAL

The grounds for removal of a Commissioner shall be conflict of interest; three (3) consecutive, unexcused absences; or conduct injurious to the best interests of the commission. The commission may remove a Commissioner upon findings of such grounds and a two-thirds (2/3) vote of the commission. A Commissioner may be recalled by village or city election.

*From Meeting*

ARTICLE TWO  
COMMISSION MEETINGS

SECTION I. REGULAR MEETINGS

The commission shall meet quarterly. The place and times of the regular meetings shall be determined by motion of the commission at the prior meeting.

SECTION II. SPECIAL MEETINGS

The Chairman of the commission, in conjunction with a majority of other Commissioners, may call special meetings, PROVIDED that notice of the special meeting be sent by the Chairman to all existing Commissioners by certified mail, telegraph, or telephone at least 10 days prior to such meeting. In the case of telephone notice, such notice must be given personally.

SECTION III. QUORUM

A majority of the commission present at any meeting shall constitute a quorum for the purpose of transacting business of the commission. A majority of any committee of the commission present at any meeting shall constitute a quorum for the purpose of transacting the business of the committee of the commission.

SECTION IV. AGENDA

The chairman shall provide to each Commissioner an agenda for each commission meeting at least 10 days prior to each commission meeting. In the case of a special meeting, such agenda must be provided at such time as notice is given for the meeting. Any Commissioner may request items be placed on the agenda. The Chairman will honor such requests if the requesting Commissioner gives reasonable notice prior to publication of the agenda.

ARTICLE THREE  
RULE MAKING PROCEDURES

SECTION I. RULE MAKING PROCESSES

The rule making processes of the commission shall be those processes in which the commission provides for adoption of operation procedures, staff policies, plans, zoning ordinances, implementation policies and procedures, and any other processes which promulgate regulations, rules, or procedures of general application with regards to the district or any city or village therein.

SECTION II. VOTES & VETO POWERS

The commission shall adopt all regulations, rules and procedures by majority vote of the Commissioners present at any meeting, provided that the Commissioners present at such a meeting who represent the same village or city, shall together have the right to veto any such regulation, rule or procedure which deals exclusively with the village or city that they respectively represent. Any veto may be invalidated by three-quarters (3/4) vote of the Commissioners.

SECTION III. LOCAL FILE

The Commissioners who represent each village or city, either jointly, severally, or by their joint appointment of a governmental body or clerk, shall maintain a file of all commission regulations, rules and procedures. A file of all commission documents shall be reasonably available for public inspection at a central locality which the Commissioners designate.

ARTICLE FOUR  
ADJUDICATIVE PROCEDURE

SECTION I. ADJUDICATIVE PROCESSES

The adjudicative processes of the commission shall be those processes

which provide for a hearing and decision on matters of special application to an individual or group of individuals.

## SECTION II. HEARINGS

The commission shall provide a hearing to such individuals or groups who make applications under Article VI or appeals from prior determinations. The commission shall have the power to establish and refer to a committee of the commission, or an examiner, any such applications for hearings and decisions. All such hearings are subject to the same procedural requirements as a hearing conducted by the whole commission. All hearing determinations must be supported by findings of fact.

## SECTION III. NOTICE & RIGHT OF REPRESENTATION

All hearings under this article must afford reasonable notice and the opportunity for representation to parties whose interests are affected by the hearing determination.

## SECTION IV. RECORDS

The commission shall maintain a record of all hearings and determinations under this Article. Copies of such records shall be made available to those parties referred to in Section III of this Article, PROVIDED that such parties bear the cost of reproduction and reasonable clerical expenses incurred by the commission.

## SECTION V. EFFECT OF DETERMINATIONS

Determinations under this Article shall have the full effect as authorized under local, state or federal authorization.

## ARTICLE FIVE ADOPTION AND MAINTENANCE OF COMPREHENSIVE PLAN

The commission shall prepare and maintain a comprehensive plan for the district.

## ARTICLE SIX APPLICATION PROCEDURES

The commission shall accept from individuals or groups of individuals, applications for use, variance, or adjustment permits as required

by regulations adopted by the commission.

ARTICLE SEVEN  
BOUNDARIES

The boundary for the region shall be determined by the following reference: All territory within the Doyon region (as defined by the Alaska Native Claims Settlement Act), and \_\_\_\_\_

Withstanding the above, such district shall include all land selected under the Alaska Native Claims Settlement Act for Native village corporations within the district and all Native allotment land attributable to such district.

ARTICLE EIGHT  
DEFINITIONS

For the purposes of this document, the following definitions shall apply:

- 1) District shall mean the area including the cities and villages of:  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_
- 2) City or village shall mean those communities which ratify and adopt the Charter for the \_\_\_\_\_ Planning Commission.
- 3) Qualified Native shall mean a person of at least  $\frac{1}{4}$  Native blood, who has demonstrated his/her ability to represent Native interests by having been elected as a village or city delegate to a non-profit, regional Native association within one year prior to his election as Commissioner.
- 4) Expenses shall be defined as the usual per diem and travel allowances incurred in the course of the regular meeting of the commission. For special meetings of the commission, or the sub-committees thereof, expenses shall be defined as equitable compensation for lost salary or wages incurred by

attendance at such meetings.

- 5) All Commissioners means the total number of Commissioners presently holding office at the time of the respective action.

We, the undersigned, as representatives of our respective villages and cities, do hereby adopt these by-laws this 12<sup>th</sup> day of March, 1979:

Dicie Dargo Marley Hot Springs Alaska

Wesley Walsh - Ionia, Alaska

Alfred Grant - Ionia, Alaska

Clara Sam. Alutna, Alaska

Alfred Mussen Evansville, Boulder Field

David Evans Rimsport Alaska

Jack Swin Norana

Carlos Frank - Mintu Alaska

Floyd Alexander

Amelia Edwards - Alutna, Alaska

Catherine A. Moses - Allakaket, Alaska

I, Alfred Grant, as Secretary/Treasurer, do hereby witness and certify these presents as the duly adopted by-laws for the 11 KAVUTAN Planning Commission this 12 day of March, 1979. Plan-

PACKET E

KOYUKON CENTRAL REGIONAL PLANNING COMMISSION

CHARTER FOR THE  
KOYUKON CENTRAL PLANNING COMMISSION

PREAMBLE- BE IT DECLARED,

The purposes of the Koyukon Central Planning Commission herein created shall be:

- 1) to provide comprehensive planning, as authorized under Alaska State law, for the district;
- 2) to implement such planning to the full extent state and/or federal law allows;
- 3) to advise state and federal agencies concerned with comprehensive planning of local concerns, desires and needs;
- 4) to coordinate planning activities between villages and cities located within the district, state agencies and any other governmental body concerned with planning which might affect the district;
- 5) to exercise any and all powers and duties which the commission may be entitled to exercise under state and federal law.

ARTICLE I. NAME

The name of this commission shall be the Koyukon Central Planning Commission.

ARTICLE II. BOUNDARY

The boundary of the district shall be established in the bylaws. Such boundary shall define the territorial jurisdiction which the commission may exercise.

ARTICLE III. BOARD

- 1) COMMISSIONERS. The commission shall be comprised of two members elected from each village or city in the district according to the provisions set forth below.
- 2) QUALIFICATIONS OF COMMISSION MEMBERS. The qualifications of the Commissioners shall be specified in the bylaws.
- 3) ELECTION AND TENURE OF COMMISSIONERS. Beginning with November, 1979, each village or city shall elect two Commissioners. At the first meeting, the Commissioners shall draw lots so that one-third (1/3) of the Commission will serve for one (1) year, one-third (1/3) for two (2) years, and one-third (1/3) for three (3) years. As the terms of the respective Commissioners end, and thereafter, each village and city within the district shall elect a qualified Commissioner in order to replace the prior Commissioner, HOWEVER, if any village shall fail to duly elect such Commissioners to succeed existing Commissioners, the respective existing Commissioner shall hold

- over in office until the village duly elects a succeeding Commissioner who shall immediately take office.
- 4) Procedure and Organization. All procedures of the commission, including notice of meetings, quorum, rule making procedures, etc., shall be established by the commission's by-laws.
  - 5) Compensation. The Commissioners shall not receive compensation above their expenses as defined in the by-laws.
  - 6) Removal. Procedures for removal of Commissioners shall be set forth in the by-laws.

#### ARTICLE IV. Powers

The commission shall have the power to:

- 1) formulate comprehensive planning for the district;
- 2) advise and coordinate local, state and federal planning agencies;
- 3) employ planners and necessary staff;
- 4) perform all other duties and powers which the commission may be authorized to perform by local, state and/or federal government(s).

#### ARTICLE V. By-laws

The commission shall establish by-laws to govern the operation and procedures of the commission by two-thirds (2/3) vote.

#### ARTICLE VI. Dissolution & Amendment

- 1) The commission shall have the power to dissolve itself upon three-fourths (3/4) majority vote of all the Commissioners.
- 2) The commission shall have the power to amend this charter upon two-thirds (2/3) majority vote of all the Commissioners except for the dissolution clause.

#### ARTICLE VII. Adoption and Certification

The charter shall be adopted and certified by two-thirds (2/3) vote of all Commissioners.

We, the undersigned, having been elected to temporarily represent our respective villages and cities on this commission, do hereby adopt and certify this charter this 23 day of Feb, 1979.

Patrick McCarty - Raby  
 Josie R. Jones - Kayukuk  
 Andrew Demaska - Nulato  
 Franklin Madsen - Kattay  
 Fred W. Allen - Kattay  
 David Dayton - Kayukuk

Bess Cleaver - Glem  
 Al Jathin - Huslia  
 Owen B. Nyman - Nulato  
 Kenneth Sam - Huslia  
 Ella D. Sam - Hughes  
 Esther M. McCarty - Raby  
 Lillian M. Oldman - Hughes

BYLAWS FOR THE  
KOYUKON CENTRAL PLANNING COMMISSION

ARTICLE ONE  
COMMISSIONERS

SECTION I. NUMBER

The Commissioner's shall be elected in accordance with the Charter. If for any reason the office of a Commissioner becomes vacant, the respective city or village shall elect a new Commissioner to fill the vacancy for the prior Commissioner's remaining term. Such elections shall be held on the first Tuesday of November. Each respective village or city shall conduct and certify such elections.

SECTION II. QUALIFICATIONS

Only persons resident in the city or village, or persons having existing significant personal contacts within the village or city, are eligible for election to the commission. To insure apportioned representation which complies with the federal policy of self-determination for Indian communities and to provide equal protection and representation to formerly disenfranchised Native groups, at least one (1) of the two (2) Commissioners from every village or city shall be a qualified Native.

SECTION III. CHAIRMAN

The commission shall elect, by majority vote, a Chairman from their number at the first commission meeting after the election of the Commissioners. The Chairman shall serve as such for an annual term. The Chairman shall serve as principal executive officer of the commission and preside at all commission meetings. If for any reason the office of Chairman shall become vacant, the Vice-Chairman shall succeed to the position of Chairman for the remaining term of the prior Chairman. The Chairman may be removed from office in the same manner and upon the same grounds as provided for removal of Commissioners.

SECTION IV. VICE-CHAIRMAN

The commission shall elect a Vice-Chairman from their number at the same time and in the same manner as prescribed for election of Chairman.

SECTION V. SECRETARY/TREASURER

The commission shall elect a Secretary/Treasurer from their number at the same time and in the same manner as prescribed for election of

Chairman. The Secretary/Treasurer shall have charge and custody of all funds of the commission, receive and give receipts for monies due and paid to the commission, deposit all monies in the name of the commission, and perform all the duties incident to the office of Treasurer. In addition, he/she shall cause to be made and certify minutes of each commission meeting, certify actions taken by the commission, maintain records of the commission's actions, make available for public inspection such records, and in general, perform all duties incident to the office of Secretary.

#### SECTION VI. REMOVAL

The grounds for removal of a Commissioner shall be conflict of interest; three (3) consecutive, unexcused absences; or conduct injurious to the best interests of the commission. The commission may remove a Commissioner upon findings of such grounds and a two-thirds (2/3) vote of the commission. A Commissioner may be recalled by village or city election.

### ARTICLE TWO COMMISSION MEETINGS

#### SECTION I. REGULAR MEETINGS

The commission shall meet quarterly. The place and times of the regular meetings shall be determined by motion of the commission at the prior meeting.

#### SECTION II. SPECIAL MEETINGS

The Chairman of the commission, in conjunction with a majority of other Commissioners, may call special meetings, PROVIDED that notice of the special meeting be sent by the Chairman to all existing Commissioners by certified mail, telegraph, or telephone at least 10 days prior to such meeting. In the case of telephone notice, such notice must be given personally.

#### SECTION III. QUORUM

A majority of the commission present at any meeting shall constitute a quorum for the purpose of transacting business of the commission. A majority of any committee of the commission present at any meeting shall constitute a quorum for the purpose of transacting the business of the committee of the commission.

#### SECTION IV. AGENDA

The chairman shall provide to each Commissioner an agenda for each

commission meeting at least 10 days prior to each commission meeting. In the case of a special meeting, such agenda must be provided at such time as notice is given for the meeting. Any Commissioner may request items be placed on the agenda. The Chairman will honor such requests if the requesting Commissioner gives reasonable notice prior to publication of the agenda.

ARTICLE THREE  
RULE MAKING PROCEDURES

SECTION I. RULE MAKING PROCESSES

The rule making processes of the commission shall be those processes in which the commission provides for adoption of operation procedures, staff policies, plans, zoning ordinances, implementation policies and procedures, and any other processes which promulgate regulations, rules, or procedures of general application with regards to the district or any city or village therein.

SECTION II. VOTES & VETO POWERS

The commission shall adopt all regulations, rules and procedures by majority vote of the Commissioners present at any meeting, provided that the Commissioners present at such a meeting who represent the same village or city, shall together have the right to veto any such regulation, rule or procedure which deals exclusively with the village or city that they respectively represent. Any veto may be invalidated by three-quarters (3/4) vote of the Commissioners.

SECTION III. LOCAL FILE

The Commissioners who represent each village or city, either jointly, severally, or by their joint appointment of a governmental body or clerk, shall maintain a file of all commission regulations, rules and procedures. A file of all commission documents shall be reasonably available for public inspection at a central locality which the Commissioners designate.

ARTICLE FOUR  
ADJUDICATIVE PROCEDURE

SECTION I. ADJUDICATIVE PROCESSES

The adjudicative processes of the commission shall be those processes which provide for a hearing and decision on matters of special application to an individual or group of individuals.

SECTION II. HEARINGS

The commission shall provide a hearing to such individuals or groups who make applications under Article VI or appeals from prior determinations. The commission shall have the power to establish and refer to a committee of the commission, or an examiner, any such applications for hearings and decisions. All such hearings are subject to the same procedural requirements as a hearing conducted by the whole commission. All hearing determinations must be supported by findings of fact.

SECTION III. NOTICE & RIGHT OF REPRESENTATION

All hearings under this article must afford reasonable notice and the opportunity for representation to parties whose interests are affected by the hearing determination.

SECTION IV. RECORDS

The commission shall maintain a record of all hearings and determinations under this Article. Copies of such records shall be made available to those parties referred to in Section III of this Article, PROVIDED that such parties bear the cost of reproduction and reasonable clerical expenses incurred by the commission.

SECTION V. EFFECT OF DETERMINATIONS

Determinations under this Article shall have the full effect as authorized under local, state or federal authorization.

ARTICLE FIVE  
ADOPTION AND MAINTENANCE OF COMPREHENSIVE PLAN

The commission shall prepare and maintain a comprehensive plan for the district.

ARTICLE SIX  
APPLICATION PROCEDURES

The commission shall accept from individuals or groups of individuals, applications for use, variance, or adjustment permits as required by regulations adopted by the commission.

ARTICLE SEVEN  
BOUNDARIES

The boundary for the region shall be determined by the following reference: All territory within the Doyon region (as defined by the Alaska Native Claims Settlement Act), and East of a line running North to South which passes through Noghalindin (on the Koyukuk River) and the Boneyard (on the Yukon River), and North of a line running East to West through Eagle Island (on the Yukon River) and Poorman (south of Ruby). Withstanding the above, such district shall include all land selected under the Alaska Native Claims Settlement Act for Native village corporations within the district and all Native allotment land attributable to such district.

ARTICLE EIGHT  
DEFINITIONS

For the purposes of this document, the following definitions shall apply:

1) District shall mean the area including the cities and villages of:

Galena	Nulato
Hughes	Kaltag
Huslia	Ruby
Koyukuk	

- 2) City or village shall mean those communities which ratify and adopt the Charter for the Kuyukon Central Planning Commission.
- 3) Qualified Native shall mean a person of at least  $\frac{1}{4}$  Native blood, who has demonstrated his/her ability to represent Native interests by having been elected as a village or city delegate to a non-profit, regional Native association within one year prior to his election as Commissioner.
- 4) Expenses shall be defined as the usual per diem and travel allowances incurred in the course of the regular meeting of the Commission. For speical meetings of the Commission or the sub-committees thereof, expenses shall be defined as equitable compensation for lost salary or wages incurred by attendance at such meetings.
- 5) All Commissioners means the total number of Commissioners holding office at the time of the respective action.

We, the undersigned, as representatives of our respective villages and cities, do hereby adopt these bylaws this 23rd day of February, 1979:

Patrick M. Carty - Ruby  
Josie R. Jones - Koyukuk  
Andrew Demacki - Mirlato  
Franklin Madra - Kattay  
Fred W. Allice - Kattay  
Bass Grove - Galena  
David Kayton - Koyukuk  
Ole Yutkin - Huslia  
Ivan B. Spang - Thuleto  
Kenneth Sam - Huslia  
Ella D. Sam - Hughes  
Lillian M. Aldman - Hughes

I, Josie R. Jones, as Secretary/Treasurer, do hereby witness and certify these presents as the duly adopted bylaws for the Koyukon Central Planning Commission this 23rd day of February, 1979.

We, the undersigned, as representatives of our respective villages and cities, do hereby adopt these bylaws this 23rd day of February, 1979:

Patrick M. Carty - Ruby  
Josie R. Jones - Koyukuk  
Andrew Demaski - M. Ulati  
Franklin Madrac - Kattay  
Fred W. Alessi - Kattay  
Bass C. Jones - Galien  
David Kayton - Koyukuk  
Ole Yutina - Huslia  
Ivan B. Jones - Thulete  
Kenneth Sam - Huslia  
Ella D. Sam - Hughes  
Lillian M. Aldman - Hughes

I, Josie R. Jones, as Secretary/Treasurer, do hereby witness and certify these presents as the duly adopted bylaws for the Koyukon Central Planning Commission this 23rd day of February, 1979.

HUGHES VILLAGE COUNCIL

RESOLUTION NO. 79-2

WHEREAS, The Village of Hughes recognizes the Koyukon Central Planning Commission.

AND WHEREAS, The Hughes Village Council shall want to be an active participant of the Koyukon Central Planning Commission.

THEREFORE BE IT RESOLVED, That the Hughes Village Council approves and adopt the Koyukon Central Planning Commission on this day of February 26, 1979.

*Ella D. Sam*  
Ella Sam-secretary

*Henry Beatus*  
Henry Beatus-President

HUGHES VILLAGE COUNCIL

RESOLUTION NO. 79-2

WHEREAS, The Village of Hughes recognizes the Koyukon Central Planning Commission.

AND WHEREAS, The Hughes Village Council shall want to be an active participant of the Koyukon Central Planning Commission.

THEREFORE BE IT RESOLVED, That the Hughes Village Council approves and adopt the Koyukon Central Planning Commission on this day of February 26, 1979.

*Ella D. Sam*  
Ella Sam-secretary

*Henry Beatus*  
Henry Beatus-President

- decisions for the city and subregion;
- d. establish all easements or profits, which the city might validly establish, by entering into contracts on behalf of the city and district or exercising the city's rights of condemnation, Provided the Commission seek and obtain prior to such actions specific authorization by the city;
  - e. adopt and maintain a building code;
  - f. require the issuance of a permit for construction of any building of \_\_\_\_\_ square feet or more, if such construction fails to comply with an adopted building code, or if such construction is not subject to the requirements of the adopted building code;
  - g. provide procedures for application of such permits, and hear and decide all appeals from the denial of such applications;
  - h. authorize a Committee of the Commission, or an appeals examiner to hear and decide all applications and appeals authorized under subsections (b), (c) and (g) of this section;
  - i. provide for funding of the Commission; and
  - j. exercise all other powers that the city might validly exercise pursuant to A.S. 29.43.040.

PROVIDED, that the city, by ordinance, may invalidate any action taken by the Commission pursuant to this section, which relates to land within the city's boundary.

Section 4. DUTIES OF THE COMMISSION

The Commission shall:

- decisions for the city and subregion;
- d. establish all easements or profits, which the city might validly establish, by entering into contracts on behalf of the city and district or exercising the city's rights of condemnation, Provided the Commission seek and obtain prior to such actions specific authorization by the city;
  - e. adopt and maintain a building code;
  - f. require the issuance of a permit for construction of any building of \_\_\_\_\_ square feet or more, if such construction fails to comply with an adopted building code, or if such construction is not subject to the requirements of the adopted building code;
  - g. provide procedures for application of such permits, and hear and decide all appeals from the denial of such applications;
  - h. authorize a Committee of the Commission, or an appeals examiner to hear and decide all applications and appeals authorized under subsections (b), (c) and (g) of this section;
  - i. provide for funding of the Commission; and
  - j. exercise all other powers that the city might validly exercise pursuant to A.S. 29.43.040.

PROVIDED, that the city, by ordinance, may invalidate any action taken by the Commission pursuant to this section, which relates to land within the city's boundary.

Section 4. DUTIES OF THE COMMISSION

The Commission shall:

PACKET F

UPPER KUSKOKWIM REGIONAL PLANNING COMMISSION



CHARTER FOR THE UPPER  
KUSKOKWIM REGIONAL PLANNING COMMISSION

PREAMBLE - BE IT DECLARED,

The purposes of the Upper Kuskokwim Regional Planning Commission herein created shall be:

- 1) to provide comprehensive planning, as authorized under Alaska State law, for the district.
- 2) to implement such planning to the full extent state and/or federal law allows;
- 3) to advise state and federal agencies concerned with comprehensive planning of local concerns, desires and needs;
- 4) to coordinate planning activities between villages and cities located within the district, state agencies and any other governmental body concerned with planning which might affect the district;
- 5) to exercise any and all powers, and duties which the commission may be entitled to exercise under state and federal law.

ARTICLE I. NAME

The name of this commission shall be the Upper Kuskokwim Regional Planning Commission.

ARTICLE II. BOUNDARY

The boundary of the district shall be established in the by-laws. Such boundary shall define the territorial jurisdiction which the commission may exercise.

ARTICLE III. BOARD

- 1) COMMISSIONERS. The commission shall be comprised of two members elected from each village or city in the district according to the provisions set forth below.
- 2) QUALIFICATIONS OF COMMISSION MEMBERS. The qualifications of the Commissioners shall be specified in the by-laws.
- 3) ELECTION AND TENURE OF COMMISSIONERS. Beginning with November, 1979, each village or city shall elect two Commissioners. At the first meeting, the Commissioners shall draw lots so that one-third (1/3) of the Commission will serve for one (1) year, one-third (1/3) for two (2) years, and one-third (1/3) for three (3) years. As the terms of the respective Commissioners end, and thereafter, each village and city within the district shall elect a qualified Commissioner in order to replace the prior Commissioner, HOWEVER, if any village shall fail to duly elect such Commissioners to succeed existing Commissioners, the respective existing Commissioner shall hold over in office until the village duly elects a succeeding Commissioner who

- 4) shall immediately take office.
- 4) PROCEDURE AND ORGANIZATION. All procedures of the commission, including notice of meetings, quorum, rule making procedures, etc., shall be established by the commission's by-laws.
- 5) COMPENSATION. The Commissioners shall not receive compensation above their expenses as defined in the by-laws.
- 6) REMOVAL. Procedures for removal of Commissioners shall be set forth in the by-laws.

ARTICLE IV. POWERS

The commission shall have the power to:

- 1) formulate comprehensive planning for the district;
- 2) advise and coordinate local, state and federal planning agencies;
- 3) employ planners and necessary staff;
- 4) perform all other duties and powers which the commission may be authorized to perform by local, state and/or federal government(s).

ARTICLE V. BY-LAWS

The commission shall establish by-laws to govern the operation and procedures of the commission by two-thirds (2/3) vote.

ARTICLE VI. DISSOLUTION & AMENDMENT

- 1) The commission shall have the power to dissolve itself upon three-fourths (3/4) majority vote of all the Commissioners.
- 2) The commission shall have the power to amend this charter upon two-thirds (2/3) majority vote of all the Commissioners except for the dissolution clause.

ARTICLE VII. ADOPTION AND CERTIFICATION

The charter shall be adopted and certified by two-thirds (2/3) vote of all Commissioners.

We, the undersigned, having been elected to temporarily represent our respective villages and cities on this commission, do hereby adopt and certify this charter this 2 day of March, 1979.

*Pauline L. Penland*      *McGrath, Alaska*  
*Berry Luando*      *TAKOTVA AK*  
*Bill Woodard*      *Medfra*      *St. Ignace*  
*Leonard J. Andrews*      *Delida*  
*Bobby W. Esai*      *Talida*  
*Junior Grey*      *99691*  
*Nikolai*

BY-LAWS FOR THE UPPER KUSKOKWIM REGIONAL  
PLANNING COMMISSION

ARTICLE ONE  
COMMISSIONERS

SECTION I. NUMBER

The Commissioners shall be elected in accordance with the charter. If for any reason the office of a Commissioner becomes vacant, the respective city or village shall elect a new Commissioner to fill the vacancy for the prior Commissioner's remaining term. Such elections shall be held on the first Tuesday of November. Each respective village or city shall conduct and certify such elections.

SECTION II. QUALIFICATIONS

Only persons resident in the city or village, or persons having existing significant personal contacts within the village or city, are eligible for election to the commission. To insure apportioned representation which complies with the federal policy of self-determination for Indian communities and to provide equal protection and representation to formerly disenfranchised Native groups, at least one (1) of the two (2) Commissioners from every village or city shall be a qualified Native.

SECTION III. CHAIRMAN

The commission shall elect, by majority vote, a Chairman from their number at the first commission meeting after the election of the Commissioners. The Chairman shall serve as such for an annual term. The Chairman shall serve as principal executive officer of the commission and preside at all commission meetings. If for any reason the office of Chairman shall become vacant, the Vice-Chairman shall succeed to the position of Chairman for the remaining term of the prior Chairman. The Chairman may be removed from office in the same manner and upon the same grounds as provided for removal of Commissioners.

SECTION IV. VICE-CHAIRMAN

The commission shall elect a Vice-Chairman from their number at the same time and in the same manner as prescribed for election of Chairman.

SECTION V. SECRETARY/TREASURER

The commission shall elect a Secretary/Treasurer from their number at the same time and in the same manner as prescribed for election of Chairman. The Secretary/Treasurer shall have charge and custody of all funds of the commission, receive and give receipts for monies due and paid to the commission, deposit all monies in the name of the commission, and perform all the duties incident to the office of Treasurer. In addition, he/she shall cause to be made and certify minutes of each commission meeting, certify actions taken by the commission, maintain records of the commission's actions, make available for public inspection such records, and in general, perform all duties incident to the office of Secretary.

SECTION VI. REMOVAL

The grounds for removal of a Commissioner shall be conflict of interest; three (3) consecutive, unexcused absences; or conduct injurious to the best interests of the commission. The commission may remove a Commissioner upon findings of such grounds and a two-thirds (2/3) vote of the commission. A Commissioner may be recalled by village or city election.

ARTICLE TWO  
COMMISSION MEETINGS

SECTION I. REGULAR MEETINGS

The commission shall meet quarterly. The place and times of the regular meetings shall be determined by motion of the commission at the prior meeting.

SECTION II. SPECIAL MEETINGS

The Chairman of the commission, in conjunction with a majority of other Commissioners, may call special meetings, PROVIDED that notice of the special meeting be sent by the Chairman to all existing Commissioners by certified mail, telegraph, or telephone at least 10 days prior to such meeting. In the case of telephone notice, such notice must be given personally.

SECTION III. QUORUM

A majority of the commission present at any meeting shall constitute a quorum for the purpose of transacting business of the commission. A majority of any committee of the commission present at any meeting shall constitute a quorum for the purpose of transacting the business of the committee of the commission.

SECTION IV. AGENDA

The chairman shall provide to each Commissioner an agenda for each commission meeting at least 10 days prior to each commission meeting. In the case of a special meeting, such agenda must be provided at such time as notice is given for the meeting. Any Commissioner may request items be placed on the agenda. The Chairman will honor such requests if the requesting Commissioner gives reasonable notice prior to publication of the agenda.

ARTICLE THREE  
RULE MAKING PROCEDURES

SECTION I. RULE MAKING PROCESSES

The rule making processes of the commission shall be those processes in which the commission provides for adoption of operation procedures, staff policies, plans, zoning ordinances, implementation policies and procedures, and any other processes which promulgate regulations, rules, or procedures of general application with regards to the district or any city or village therein.

SECTION II. VOTES & VETO POWERS

The commission shall adopt all regulations, rules and procedures by majority vote of the Commissioners present at any meeting, provided that the Commissioners present at such a meeting who represent the same village or city, shall together have the right to veto any such regulation, rule or procedure which deals exclusively with the village or city that they respectively represent. Any veto may be invalidated by three-quarters (3/4) vote of the Commissioners.

SECTION III. LOCAL FILE

The Commissioners who represent each village or city, either jointly, severally, or by their joint appointment of a governmental body or clerk, shall maintain a file of all commission regulations, rules and procedures. A file of all commission documents shall be reasonably available for public inspection at a central locality which the Commissioners designate.

ARTICLE FOUR  
ADJUDICATIVE PROCEDURE

SECTION I. ADJUDICATIVE PROCESSES

The adjudicative processes of the commission shall be those processes

which provide for a hearing and decision on matters of special application to an individual or group of individuals.

SECTION II. HEARINGS

The commission shall provide a hearing to such individuals or groups who make applications under Article VI or appeals from prior determinations. The commission shall have the power to establish and refer to a committee of the commission, or an examiner, any such applications for hearings and decisions. All such hearings are subject to the same procedural requirements as a hearing conducted by the whole commission. All hearing determinations must be supported by findings of fact.

SECTION III. NOTICE & RIGHT OF REPRESENTATION

All hearings under this article must afford reasonable notice and the opportunity for representation to parties whose interests are affected by the hearing determination.

SECTION IV. RECORDS

The commission shall maintain a record of all hearings and determinations under this Article. Copies of such records shall be made available to those parties referred to in Section III of this Article, PROVIDED that such parties bear the cost of reproduction and reasonable clerical expenses incurred by the commission.

SECTION V. EFFECT OF DETERMINATIONS

Determinations under this Article shall have the full effect as authorized under local, state or federal authorization.

ARTICLE FIVE  
ADOPTION AND MAINTENANCE OF COMPREHENSIVE PLAN

The commission shall prepare and maintain a comprehensive plan for the district.

ARTICLE SIX  
APPLICATION PROCEDURES

The commission shall accept from individuals or groups of individuals, applications for use, variance, or adjustment permits as required

by regulations adopted by the commission.

#### ARTICLE SEVEN BOUNDARIES

The boundary for the region shall be determined by the following reference: All territory within the Doyon region (as defined by the Alaska Native Claims Settlement Act), and West of the Matanuska-Susitna Borough, Mount McKinley National Park and 153 degrees W. longitude; East of a line passing between Flat, Alaska and the intersection of the Innoko River and the North Fork of the Innoko River; and South of 64 degrees N. latitude. Withstanding the above, such district shall include all land selected under the Alaska Native Claims Settlement Act for Native village corporations within the district and all Native allotment land attributable to such district.

#### ARTICLE EIGHT DEFINITIONS

For the purposes of this document, the following definitions shall apply:

- 1) District shall mean the area including the cities and villages of McGrath, Telida, Medfra, Takotna and Nickolai.
- 2) City or village shall mean those communities which ratify and adopt the Charter for the Upper Kuskokwin Regional Planning Commission.
- 3) Qualified Native shall mean a person of at least  $\frac{1}{2}$  Native blood, who has demonstrated his/her ability to represent Native interests by having been elected as a village or city delegate to a non-profit, regional Native association within one year prior to his election as Commissioner.
- 4) Expenses shall be defined as the usual per diem and travel allowances incurred in the course of the regular meeting of the commission. For special meetings of the commission, or the sub-committees thereof, expenses shall be defined as equitable compensation for lost salary or wages incurred by

attendance at such meetings.

- 5) All Commissioners means the total number of Commissioners presently holding office at the time of the respective action.

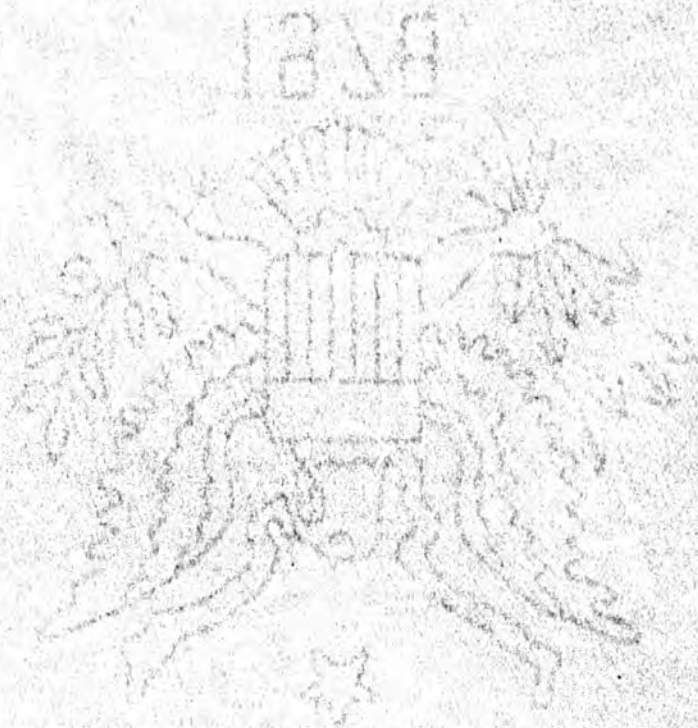
We, the undersigned, as representatives of our respective villages and cities, do hereby adopt these by-laws this 2ed day of March, 1979:

Bobby W. Esai & Nikolai AK. 99691  
Junior Gregory Nikolai AK  
Leonard & Clarence Medfra AK 99629  
Steve Eluska Zelich, AK. 99627  
Pauline & Lenland McMath, AK 99627  
Benny Edwards Takotna AK 99675  
Bill Woolard Medfra  
Rose Marie Edwards Takotna, AK  
Robert & Patricia McMath, AK

I, Robert & Patricia McMath, as Secretary/Treasurer, do hereby witness and certify these presents as the duly adopted by-laws for the Upper Kuskokwim Regional Plan-  
ning Commission this 2ed day of March, 1979.

PACKET G

BONASILA REGIONAL PLANNING COMMISSION



100  
100  
100  
100  
100

CHARTER FOR THE

BONASILA REGIONAL PLANNING COMMISSION

PREAMBLE - BE IT DECLARED,

The purposes of the Bonasila Regional Planning Commission herein created shall be:

- 1) to provide comprehensive planning, as authorized under Alaska State law, for the district.
- 2) to implement such planning to the full extent state and/or federal law allows;
- 3) to advise state and federal agencies concerned with comprehensive planning of local concerns, desires and needs;
- 4) to coordinate planning activities between villages and cities located within the district, state agencies and any other governmental body concerned with planning which might affect the district;
- 5) to exercise any and all powers, and duties which the commission may be entitled to exercise under state and federal law.

ARTICLE I. NAME

The name of this commission shall be the Bonasila Regional Planning Commission.

ARTICLE II. BOUNDARY

The boundary of the district shall be established in the by-laws. Such boundary shall define the territorial jurisdiction which the commission may exercise.

ARTICLE III. BOARD

- 1) COMMISSIONERS. The commission shall be comprised of two members elected from each village or city in the district according to the provisions set forth below.
- 2) QUALIFICATIONS OF COMMISSION MEMBERS. The qualifications of the Commissioners shall be specified in the by-laws.
- 3) ELECTION AND TENURE OF COMMISSIONERS. Beginning with November, 1979, each village or city shall elect two Commissioners. At the first meeting, the Commissioners shall draw lots so that one-third (1/3) of the Commission will serve for one (1) year, one-third (1/3) for two (2) years, and one-third (1/3) for three (3) years. As the terms of the respective Commissioners end, and thereafter, each village and city within the district shall elect a qualified Commissioner in order to replace the prior Commissioner, HOWEVER, if any village shall fail to duly elect such Commissioners to succeed existing Commissioners, the respective existing Commissioner shall hold over in office until the village duly elects a succeeding Commissioner who

- shall immediately take office.
- 4) PROCEDURE AND ORGANIZATION. All procedures of the commission, including notice of meetings, quorum, rule making procedures, etc., shall be established by the commission's by-laws.
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  - 6) REMOVAL. Procedures for removal of Commissioners shall be set forth in the by-laws.

#### ARTICLE IV. POWERS

The commission shall have the power to:

- 1) formulate comprehensive planning for the district;
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- 3) employ planners and necessary staff;
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#### ARTICLE V. BY-LAWS

The commission shall establish by-laws to govern the operation and procedures of the commission by two-thirds (2/3) vote.

#### ARTICLE VI. DISSOLUTION & AMENDMENT

- 1) The commission shall have the power to dissolve itself upon three-fourths (3/4) majority vote of all the Commissioners.
- 2) The commission shall have the power to amend this charter upon two-thirds (2/3) majority vote of all the Commissioners except for the dissolution clause.

#### ARTICLE VII. ADOPTION AND CERTIFICATION

The charter shall be adopted and certified by two-thirds (2/3) vote of all Commissioners.

We, the undersigned, having been elected to temporarily represent our respective villages and cities on this commission, do hereby adopt and certify this charter this 27 day of February, 1979.

*A. V. Diane Jones - Anvik, AK.*  
*Cheryl Turner - Holy Cross Ak.*  
*Carl A. Walker Sr - Grayling Ak.*  
*William D. Nishi - Grayling Ak.*  
*Hamilton E. Hamilton Sr. - Shageluk Ak.*  
*Mark H. Turner - Holy Cross, AK.*  
*Carl J. Jensen sr - Anvik Ak.*

BY-LAWS FOR THE BONASILA REGIONAL

PLANNING COMMISSION

ARTICLE ONE  
COMMISSIONERS

SECTION I. NUMBER

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The commission shall elect, by majority vote, a Chairman from their number at the first commission meeting after the election of the Commissioners. The Chairman shall serve as such for an annual term. The Chairman shall serve as principal executive officer of the commission and preside at all commission meetings. If for any reason the office of Chairman shall become vacant, the Vice-Chairman shall succeed to the position of Chairman for the remaining term of the prior Chairman. The Chairman may be removed from office in the same manner and upon the same grounds as provided for removal of Commissioners.

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The commission shall elect a Vice-Chairman from their number at the same time and in the same manner as prescribed for election of Chairman.

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SECTION VI. REMOVAL

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ARTICLE TWO  
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SECTION I. REGULAR MEETINGS

The commission shall meet quarterly. The place and times of the regular meetings shall be determined by motion of the commission at the prior meeting.

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The Chairman of the commission, in conjunction with a majority of other Commissioners, may call special meetings, PROVIDED that notice of the special meeting be sent by the Chairman to all existing Commissioners by certified mail, telegraph, or telephone at least 10 days prior to such meeting. In the case of telephone notice, such notice must be given personally.

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SECTION I. RULE MAKING PROCESSES

The rule making processes of the commission shall be those processes in which the commission provides for adoption of operation procedures, staff policies, plans, zoning ordinances, implementation policies and procedures, and any other processes which promulgate regulations, rules, or procedures of general application with regards to the district or any city or village therein.

SECTION II. VOTES & VETO POWERS

The commission shall adopt all regulations, rules and procedures by majority vote of the Commissioners present at any meeting, provided that the Commissioners present at such a meeting who represent the same village or city, shall together have the right to veto any such regulation, rule or procedure which deals exclusively with the village or city that they respectively represent. Any veto may be invalidated by three-quarters (3/4) vote of the Commissioners.

SECTION III. LOCAL FILE

The Commissioners who represent each village or city, either jointly, severally, or by their joint appointment of a governmental body or clerk, shall maintain a file of all commission regulations, rules and procedures. A file of all commission documents shall be reasonably available for public inspection at a central locality which the Commissioners designate.

ARTICLE FOUR  
ADJUDICATIVE PROCEDURE

SECTION I. ADJUDICATIVE PROCESSES

The adjudicative processes of the commission shall be those processes

which provide for a hearing and decision on matters of special application to an individual or group of individuals.

SECTION II. HEARINGS

The commission shall provide a hearing to such individuals or groups who make applications under Article VI or appeals from prior determinations. The commission shall have the power to establish and refer to a committee of the commission, or an examiner, any such applications for hearings and decisions. All such hearings are subject to the same procedural requirements as a hearing conducted by the whole commission. All hearing determinations must be supported by findings of fact.

SECTION III. NOTICE & RIGHT OF REPRESENTATION

All hearings under this article must afford reasonable notice and the opportunity for representation to parties whose interests are affected by the hearing determination.

SECTION IV. RECORDS

The commission shall maintain a record of all hearings and determinations under this Article. Copies of such records shall be made available to those parties referred to in Section III of this Article, PROVIDED that such parties bear the cost of reproduction and reasonable clerical expenses incurred by the commission.

SECTION V. EFFECT OF DETERMINATIONS

Determinations under this Article shall have the full effect as authorized under local, state or federal authorization.

ARTICLE FIVE  
ADOPTION AND MAINTENANCE OF COMPREHENSIVE PLAN

The commission shall prepare and maintain a comprehensive plan for the district.

ARTICLE SIX  
APPLICATION PROCEDURES

The commission shall accept from individuals or groups of individuals, applications for use, variance, or adjustment permits as required

by regulations adopted by the commission.

ARTICLE SEVEN  
BOUNDARIES

The boundary for the region shall be determined by the following reference: All territory within the Doyon region (as defined by the Alaska Native Claims Settlement Act), and West of a line passing between Flat, Alaska and the intersections of the Innoko River and the North Fork of the Innoko River; South of line running East to West which passes through Noghalindin (on the Koyukuk River) and the Boneyard (on the Yukon River).

ARTICLE EIGHT  
DEFINITIONS

For the purposes of this document, the following definitions shall apply:

- 1) District shall mean the area including the cities and villages of Anvik, Grayling, Shageluk, and Holy Cross.
- 2) City or village shall mean those communities which ratify and adopt the Charter for the Bonasila Regional Planning Commission.
- 3) Qualified Native shall mean a person of at least  $\frac{1}{2}$  Native blood, who has demonstrated his/her ability to represent Native interests by having been elected as a village or city delegate to a non-profit, regional Native association within one year prior to his election as Commissioner.
- 4) Expenses shall be defined as the usual per diem and travel allowances incurred in the course of the regular meeting of the commission. For special meetings of the commission, or the sub-committees thereof, expenses shall be defined as equitable compensation for lost salary or wages incurred by

- attendance at such meetings.
- 5) All Commissioners means the total number of Commissioners presently holding office at the time of the respective action.

We, the undersigned, as representatives of our respective villages and cities, do hereby adopt these by-laws this 27 day of February, 1979:

A.V. Diane Jones - Anvik, AK.  
Cheryl Turner - Holy Cross Ak  
Carl A. Halder Sr. Grayling AK 98580  
William D. Nichol Grayling Ak.  
Hamilton E. Hamilton Sr. Etogeluk Ak  
Frank H. Turner Holy Cross, AK.  
Carl J. Jensen sr Anvik ak

I, Cheryl Turner, as Secretary/Treasurer, do hereby witness and certify these presents as the duly adopted by-laws for the Borsila Regional Planning Commission this 27 day of February, 1979.. Plan-

Resolution No. - 1-79

WHEREAS: the city of Holy Cross reviewed the charter and by-laws of the Kenai Regional Planning Commission.

WHEREAS: the city of Holy Cross approved of the concept.

NOW THEREFORE BE IT RESOLVED that the city of Holy Cross authorize the commission to do area wide planning.

CITY COUNCIL OF HOLY CROSS, ALASKA

Holy Cross City Council  
introduced by

Frank H. Turner  
Frank Turner - Mayor

March 6, 1977  
introduction and adoption date

Beverly Turner - city clerk  
attested by

Pete Turner (member)  
Linda Frank (member)  
Elizabeth M. Johnson (member)  
Joyce Demientieff (member)  
Cheryl Turner (Secretary/Treasurer)

Governor Jay S. Hammond  
Page 2  
March 21, 1979

delegate this authority to these Commissions. These Commissions are also seeking recognition through the state legislature to clarify their planning authority.

These Commissions' activities and staff are currently funded by a federal H.U.D. grant (State I.D. #78062102) through the Ruby Village Council and administered by Tanana Chiefs Conference, Inc. (see Packet A). Each participating village is supplying local planners/surveyors for the initial data gathering phase. A variety of sources are utilized, including B.I.A. 104 and C.E.T.A. grants. The current project of these Commissions is outlined in the grant project narrative enclosed in Packet A.

Original copies of the various Commissions' Charters and By-laws are enclosed (see Packets B-G). All but six (6) villages in the area (who have not yet formally considered the matter) have approved the concept of the planning commissions by formal resolution. These communities are now acting on specific ratification of the Commissions' formation. You will find enclosed evidence of such ratification by those communities who have already acted.

At each of the Commission's organizational meetings, Tanana Chiefs Conference, Inc. was requested by resolution to act as agent for the commission with respect to this petition. Therefore, on behalf of these Commissions, we respectfully petition for appointment by the Governor as regional coordinating and advisory planning groups for the respective Commissions' regions pursuant to A.S. §14.19.880(c).

Respectfully,

TANANA CHIEFS CONFERENCE, INC.

Mike Walleri  
Village Government Specialist

MW/7433d

cc: Frances A. Ulmer, Director  
Division of Policy Development & Planning  
John C. Sackett, State Senator

PLEASE NOTE: THE PRECEDING PAGES WERE TREATED  
AS A UNIT IN THE ORIGINAL DOCUMENT,

TO: [ Frances A. Ulmer, Director  
Division of Policy, Dev., & Planning

DATE: September 19, 1979

FILE NO: J-66-071-80

TELEPHONE NO:

FROM: AVRUM M. GROSS  
ATTORNEY GENERAL

SUBJECT: Proposal on regional  
planning from Tanana  
Chiefs' Conference

By:

Rodger W. Pegues  
Assistant Attorney General

The following responds to your request for advice on the proposal for regional planning from the Tanana Chiefs' Conference. Because of the many variables involved, we have not responded to some of your specific questions. We believe, however, that our more general answers cover them by implication.

1. The authority possessed by "coordinating or advisory planning groups" established by the governor under AS 44.19.880(c) depends entirely upon the circumstances in each instance. Under no circumstances would they possess the authority to plan and zone geographic areas or to oversee and control planning and zoning of geographic areas by others. Their authority under AS 44.19.880(c) relates solely to the functions of the Division of Policy Development and Planning. With respect to land-use planning and zoning, the division's only functions are to provide assistance, to serve as a clearinghouse, and to consult. To possess authority for regional land-use planning, new legislation would be required. While an organized borough may delegate some aspects of planning and zoning to a city within it, delegation of municipal planning and zoning power is not otherwise authorized by law. AS 29.33.070.

2. Without new enabling legislation, the plans or zoning regulations of the regional commissions can have no legal force or effect. A municipality could contract with a commission to develop a plan and zoning ordinance, and the municipality could adopt a zoning ordinance to carry out the plans. As a general rule, the state must comply with local land-use regulations with respect to the construction of public works. AS 35.10.020, 025, and with respect to the subdivision and sale of land. AS 40.15.200.

3. Any enabling legislation would have to specify the relationship between regional and local zoning ordinances and other forms of land-use regulation, building codes, and so forth. Conflicts would otherwise be intolerable.

Frances A. Ulmer  
September 19, 1979  
Page #2

4. Ordinarily, the governor has no control over local government functions. The regional commissions could constitute service areas, as do REAA's, in the unorganized borough, and the governor would not have control over them. If on the other hand, they were made instrumentalities of the state, the governor would have to have control over their appointment and tenure. That is the gist of the rulings in DeArmond v. Alaska State Dev. Corp., 376 P.2d 717 (Alaska 1962), and Walker v. Alaska State Mtg. Assn., 416 P.2d 245 (Alaska 1966).

5. The commission's by-laws probably are not proper for them either as state or local instrumentalities of government. Enabling legislation should prescribe the details of their organization. With an exception not relevant here, racial criteria for public office are unconstitutional.

6. As must be apparent by now, designation under AS 44.19.080(c) is not the proper method by which to establish regional planning commissions.

7. So long as there is an appeal to the courts, due process does not forbid the conjunction of the rule-making power with the authority to hear an appeal from the rules.

As a legal proposition, we would recommend that the proposal not be accepted. It would only create confusion and false expectations. If regional planning is to be achieved, legislation must be enacted. Interested groups, such as the Tanana Chiefs' Conference, local governments, the municipal league, the Department of Community and Regional Affairs, your office, and the two local government committees of the legislature should all be involved.

We enclose your original document on this.

RWP/pjg

Enc.