

SCOMM

10:31

KOTZEBUE

November 16, 1979

22 Participants

COMMENTS ON PROPOSED LEGISLATION

The Committee should not create another layer of bureaucracy to provide services. A great deal of organization exists in rural Alaska already. No boroughs should be mandated. What should be mandated is financial support as the Kotzebue area has no tax base. The people are not ready for a borough.

Providing services on an areawide basis is important but the communities could get together to do this without the formation of a borough. A regional government might not benefit the villages--they might in fact receive fewer services. In the North Slope borough the regional government has consolidated power and taken it away from the villages.

(The fifteen points made by the City Council of Kotzebue in reviewing the Local Government Study proposal were discussed. See attached statement.)

Regional services can be provided on a service specific basis. State agencies could be authorized to contract for delivery of services.

GENERAL CONCERNS

Economic

At the present time, CETA is providing most of the basic funding for municipal services. A reliable source of money is needed to operate and maintain the services which have been provided by federal money. CETA does not really pay enough to live on and the turnover of employees is great. Some of the employment criteria used by CETA is too restrictive.

Providing local match money is a problem. The NANA Strategies require a 30% local match and CZM requires a 20% match. This is a very real problem for areas where there is no economic base.

Recording System

The lack of a record system for land ownership is a problem. It would be helpful to have a system. The records have been moved from Kotzebue to Fairbanks and these land records should be regionally located so they can be used by the people. Government "red tape" cited as a problem.

Regional Planning

Economic resource planning needs to be done. Planning grants need to be available on an ongoing basis.

In the NANA Regional Strategy, a recommendation is being considered which would make the overseeing group a loose organization of city mayors. These collective regional representatives would meet when necessary to make decisions related to general planning. There is time to develop their Coastal Zone Management Plan and there is a mechanism for local input in the development of the plan.

Energy

Rural energy concerns were discussed. The possibility of oil from the top of the gas cap in Prudhoe Bay was mentioned, as well as wind, hydro, and geothermal power. Congress is looking at cash subsidies to help solve the problem.

CITY OF KOTZEBUE

P.O. BOX 46
KOTZEBUE, ALASKA 99752
907-442-3401

LOCAL GOVERNMENT STUDY PUBLIC HEARING

THE CITY COUNCIL OF KOTZEBUE HAS REVIEWED THE LOCAL GOVERNMENT STUDY CHART PREPARED AFTER AUGUST 4-5 SYMPOSIUM AND OFFER THE FOLLOWING FOR YOUR CONSIDERATION;

1. THE PROPOSED LEGISLATION WOULD AUTHORIZE AN ELECTION OF UP TO ELEVEN ASSEMBLY MEMBERS. WE ALL KNOW THAT ELECTED POLITICIANS REQUIRE A STAFF, MEETING AREAS AND VARIOUS SUPPORT FUNCTIONS. THIS COSTS MONEY.
2. OUR BEST GUESS FOR COST IS \$ 250,000 to \$ 300,000 FOR PAID STAFF, TRAVEL MEETINGS AND OTHER EXPENSES FOR THE KOTZEBUE REGION.
3. HOW LONG WILL THE STATE BE ABLE TO FUND THIS TYPE GOVERNMENT? WHAT ABOUT THE OTHER BOROUGHES? SURELY THEY WILL DEMAND AND, RIGHTFULLY SO, TO BE FUNDED AT THE SAME LEVEL.
4. KOTZEBUE NOR THE VILLAGES IN THE REGION HAVE ~~NOT~~ ^{A TAX} BASE TO FUND THIS LEVEL OF GOVERNMENT.
5. IN THE KOTZEBUE REGION WE HAVE A POPULATION OF ABOUT 5000. OF THIS 5000, MAY BE 1500 HAVE STEADY INCOMES FROM WORK. THESE 1500 WILL BE REQUIRED TO SUPPORT THIS LEVEL OF GOVERNMENT AT SOME POINT IN TIME. THE MAJORITY OF THIS WORK FORCE IS IN KOTZEBUE. THEREFORE, KOTZEBUE WOULD BE CONTROLLING THE REGION. SO WHAT HAVE YOU GAINED? ONE MAN ONE VOTE LAW WILL PREVAIL,
6. IT IS PROPOSED TO CREATE A PROCESS FOR CHARTER OF HOME RULE. WE HAVE THAT RIGHT NOW UNDER EXISTING LAWS.

7. COMMUNITY AND REGIONAL AFFAIRS WOULD BE RESPONSIBLE FOR LENDING ASSISTANCE, THEY ARE CHARGED WITH THAT RESPONSIBILITY NOW. COMMUNITY AND REGIONAL AFFAIRS IS NOT ADEQUATELY FUNDED NOW TO ASSIST COMMUNITIES.
8. HOW CAN YOU PROVIDE LEGISLATION FOR HOME RULE AS CURRENTLY DEFINED AND ALLOW REAA POWERS AND RESPONSIBILITIES TO REMAIN INTACT?
9. WE HAVE THE A-95 REVIEW PROCESS NOW - THERE ARE NOT REQUIREMENTS FOR ANOTHER REVIEWING AGENCY. WE ARE REVIEWED AND STUDIED BY EVERY BUREAUCRAT THAT LANDS AT THE AIRPORT.
10. THE STATE IS PROJECTING A FUNDS SURPLUS. CREATION OF ANOTHER GOVERNMENT IS A POOR WAY TO SPEND THIS PROJECTED SURPLUS.
11. WE WERE CUT 15% ON REVENUE SHARING IN 1978 AND HELD TO THAT AMOUNT THIS YEAR; IN EFFECT, CONSIDERING INFLATION WE HAVE BEEN CUT 25% PLUS. TAKE THIS SURPLUS AND FUND REVENUE SHARING AT 100%.
12. PROVIDE A MINIMUM STATE REVENUE SHARING SAY, \$25,000.00 TO ALL SMALL CITIES SO THEY CAN BE VIABLE - DON'T CREATE ANOTHER LEVEL OF BUREAUCRACY. THE CITY OF KOBUK RECEIVES ABOUT \$6000 YEARLY FOR REVENUE SHARING. IT COST MORE THAN THIS TO APPLY AND PROPERLY MONITOR EXPENDITURES OF REVENUE SHARING.
13. THE STATE SEEMS TO HAVE A PROBLEM RECOGNIZING LOCAL GOVERNMENTS NOW. CREATE ANOTHER LEVEL AND THE GRASS ROOTS GOVERNMENT WILL BE LOST.
14. WE NOW HAVE REAA SCHOOL DISTRICT BOARDS, HEALTH CARE BOARD, MAUNELUK BOARD, NANA BOARD, IRA COUNCIL, COASTAL MANAGEMENT COUNCIL, CITY COUNCILS AND PLANNING COMMISSIONS, JUST TO NAME A FEW THAT OUR PEOPLE DEAL WITH DAILY, ~~██████████~~

YOU ARE CONSIDERING ANOTHER. YET ALL THESE VARIOUS BOARDS COMMISSIONS AND COUNCILS POWERS WILL REMAIN INTACT.

15. WHAT WE NEED IS MONEY FOR PROJECTS IN OUR COMMUNITIES TO PROVIDE JOBS FOR OUR UNEMPLOYED, NOT ANOTHER LEVEL OF GOVERNMENT TO TELL US YES, YOU HAVE AN UNEMPLOYMENT PROBLEM.



Official Business

Alaska
JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

The Local Government Study Committee will hold a PUBLIC HEARING on the subject of creation of regional governmental units in the unorganized borough in

KOTZEBUE
Thursday, October 11, 1979
City Hall, Council Chambers 7:00 P.M.

The Committee will be discussing proposed legislation which would:

- (1) Divide the single unorganized borough into unorganized boroughs generally following Regional Educational Attendance Area boundaries, or combinations of two or more REAAs, but not extending beyond the boundaries of more than one Native regional corporation established under the Alaska Native Claims Settlement Act;
- (2) Authorize the election of not more than eleven (11) member unorganized borough assemblies, defining the powers and duties of these assemblies: review, comment and recommendations in a clearinghouse approach to proposed state projects and services under the state's fiscal procedures and facilities procurement acts;
- (3) Authorize assemblies of unorganized boroughs to initiate a process by which a charter for a home rule borough may be prepared;
- (4) Name the Department of Community and Regional Affairs as the state agency responsible for lending assistance to unorganized borough assemblies;
- (5) Retain intact the powers and responsibilities of existing REAA school boards for management of school functions, of coastal service area boards in the preparation of plans for the resources of the state's coastal zone, and of existing cities of the unorganized borough.

Members of the Committee are:

Senator Arliss Sturgulewski, Co-Chairman
Representative Bill Parker, Co-Chairman
Senator Tim Kelly
Senator Bob Mulcahy
Senator Pat Rodey
Senator Terry Stimson

Representative Pat Carney
Representative Margaret Branson
Representative Ray Metcalfe
Representative Pat O'Connell
Representative Charlie Parr
Representative Fred Zharoff



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

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LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Committee Members
FROM: Marjorie Gorsuch
Gene Walsh
DATE: 11/15/79
RE: KOTZEBUE/NOORVIK ITINERARY UPDATE

Friday, Nov. 16

Depart from Anch. on Wien Flight #33 4:10 P.M.
Arrive in Kotzebue at 4:30 P.M.
Between 4:30-5:30 Stan Jones at KOTZ
would like to interview Committee members
for a radio/T.V. broadcast.
5:30 P.M. Dinner with Rep. Schaeffer,
Gene Moore, City Manager, and Royal Harris,
Mayor at the Nu-Luk-Vik Hotel. Sen.
Ferguson will try to attend.
7:00 P.M. Public Hearing
Council Chambers, City Hall
Accommodations at the Nu-Luk-Vik Hotel

Saturday,
Nov. 17

1:15 P.M. Charter on Baker Aviation to
Noorvik.
3:00 P.M. Public Hearing, Community Bldg.
(This time for the hearing was switched
from 7 P.M. because of a basketball game
which is happening at the same time.)
Meals and accommodations will be at the
Noorvik Hotel.

Sunday, Nov. 18

8:00 A.M. Charter from Noorvik to Kotzebue
on Baker Aviation
10:00 A.M. Fly Wien Flight #49 from
Kotzebue to Anchorage. Arrive in Anch.
at 12:20 P.M.



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

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LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

October 31, 1979

The Local Government Study Committee is holding a public hearing in Kotzebue on Friday, November 16 at 7 p.m., on the subject of creation of regional governmental units in the unorganized borough. We have been in contact with Mr. Gene Moore, Manager of Kotzebue, and are aware that you have been invited to participate in the Workshop for City Council Mayors and Administrators to be held in Kotzebue November 13-15. The public hearing has been arranged on the 16th so that those of you who are interested will have an opportunity to attend the hearing as well.

The Committee is interested in your Community's response to the NANA Regional Strategies planning process and its possible relationship to the legislation presently under Committee consideration, which would:

1. Divide the single unorganized borough into unorganized boroughs generally following Regional Educational Attendance Area boundaries, or combinations of two or more REAAs, but not extending beyond the boundaries of more than one Native regional corporation established under the Alaska Native Claims Settlement Act;
2. Authorize the election of not more than eleven (11) member unorganized borough assemblies, defining the powers and duties of these assemblies; review, comment and recommendations in a clearinghouse approach to proposed State projects and services under the State's fiscal procedures and facilities procurement acts;
3. Authorize assemblies of unorganized boroughs to initiate a process by which a charter for a home rule borough may be prepared;
4. Name the Department of Community and Regional Affairs as the State agency responsible for lending assistance to unorganized borough assemblies;
5. Retain intact the powers and responsibilities of existing REAA school boards for management of school functions, of coastal service area boards in the preparation of plans for the resources

of the State's coastal zone, and of existing cities of the unorganized borough.

Sincerely,

Senator Arliss Sturgulewski
Co-Chairman

Representative Bill Parker
Co-Chairman

Sub 9

CITY COUNCIL MAYORS

CITY ADMINISTRATORS

VILLAGE

- | | | |
|-------------------------|-----------------|------------------|
| 1. ROBERT Cleveland SR. | FRANK JONES | AMBLER |
| 2. WILLIE THOMAS | FRED ARMSTRONG | BUCKLAND 99727 |
| 3. GILBERT KARMUN | GILBERT BARR | DEERING 99722 |
| 4. RAYMOND HAWLEY | BERT ADAMS | KIVALINA 79951 |
| 5. MAYOR | CITY AD | KOBUK 99751 |
| 6. EUGENE GEFTE | NELLIE BEECROFT | KIANA 99749 |
| * 7. LOUIE COMMACK JR. | JACOB WELLS | NOORVIK 99763 |
| 8. GILBERT MILLS | GEORGE ONALIK | NOATAK 99761 |
| 9. JAMES COMMACK | SHIRLEY DOUGLAS | SHUNGNALIK 99771 |
| 10. GRANT BALLOT | WANDA STANDLEY | SELAWIK 99771 |

cc: City Administrators
Howard Monroe, Health Director



Official Business

Alaska State Legislature

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Pouch V
State Capitol
Juneau, Alaska 99811

TO: Joint Committee Members
FROM: Marjorie Gorsuch *MG*
Gene Walsh
DATE: October 3, 1979
RE: Public Hearings / KOTZEBUE...NOORVIK

Enclosed you will find background for next week's public hearings. The material includes:

A Community Profile, Kotzebue prepared by the City of Kotzebue and the State Division of Economic Enterprise

Municipal League Directory information--
Kotzebue and Noorvik

Community Profile -- Noorvik

NANA Survey Summary, March 1979. Prepared by the Alaska Public Forum

*Chartering back to Noorvik
Please Williamson
Clark
Translator*

The itinerary for the KOTZEBUE/NOORVIK public hearings, which we hope are as successful and informative as the Bethel/Dillingham meetings, is as follows:

THURSDAY, OCTOBER 11 Leave Anchorage on Wien Flight #47 at 7:40 A.M. (non-stop) Arrive in Kotzebue at 8:00 A.M. Lunch - 12:00 with Gene Moore, City Mgr., Royal Harris, Mayor, and whatever legislators are able to attend. 7:00 P.M. Public Hearing, City Hall-Council Chambers

FRIDAY, OCTOBER 12 *4:55 min* 10:00 A.M. Charter on Baker Aviation (Cessna 207) to Noorvik. Public Hearing, 7:00 P.M. Community Building Accommodations in the Noorvik Hotel.

SATURDAY, OCTOBER 13 Charter on Baker Aviation from Noorvik to Kotzebue. 7:00 A.M. 8:40 A.M. Flight #47 Wien to Anchorage Arrive in Anchorage at 12:20 P.M.

If you do not have TRs, there will be some available for you in Anchorage. Please make your own connecting flight arrangements to and from Anchorage. Accommodations will be in hotels so sleeping bags will not be needed for this trip.



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Pouch V
State Capitol
Juneau, Alaska 99811

TO: COMMITTEE MEMBERS
FROM: Marjorie Gorsuch
DATE: 9/10/79
RE: Latest Itinerary and other miscellaneous information for
KOTZEBUE/NOORVIK

THURSDAY, OCTOBER 11

- * Leave Anchorage on Wien Flight #47 at 7:40 A.M. (non-stop)
Arrive in Kotzebue at 8:00 A.M.
Mary Schaeffer of the Legislative Information Office will try to get a van to meet you but did say that the airstrip is close enough to town to walk.
- * Accommodations will be at the Nu-Luk-Vik Hotel. (I spoke with "Helen" there)
- * Lunch will be at the Nu-Luk-Vik Hotel Restaurant, Gene Moore, City Mr., Royal Harris, Mayor, and Senator Frank Ferguson were invited to join the group. (12:00 P.M.)
- * Public Hearing - 7:00 P.M. in the Council Chambers, City Hall

FRIDAY, OCTOBER 12

- * 10:00 A.M. Charter on Baker Aviation to Noorvik.
Jake Wells, City Administrator, has been my contact person. He is planning to give you a tour of the community; has discussed the proposed concepts with the council members; will meet with the group at Noon for Lunch at the Noorvik Hotel Restaurant.
- * Public Hearing, Community Building 7:00 P.M. (There will be a dinner served with the meeting)
Accommodations in the Noorvik Hotel.

(Lydia Schuerch, a person connected with the Native Ass'n, who is doing administrator's training in Noorvik would like to charter with the group from Kotzebue to Noorvik. Also, the clerk from Noorvik who will be in Kotzebue would like to charter back to Noorvik with the Committee.)

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LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

October 30, 1979

Mr. Albro Gregory
Nome Nugget News
Nome, Ak.

Dear Mr. Gregory:

Please print the following announcement in the Nov. 9 edition of the Nome Nugget News with a bold border, 2 columns by 3" with capitalizations as indicated.

The Local Government Study Committee, co-chaired by Senator Arliss Sturgulewski and Representative Bill Parker will hold a PUBLIC HEARING on the subject of creation of regional governmental units in the unorganized borough in

KOTZEBUE
Friday, Nov. 16
7:30 P.M.
City Hall

NOORVIK
Saturday, Nov. 17
7:00 P.M.
Community Building

Please send the bill for the above ad to:

Local Government Study Committee, Legislative Affairs Agency,
Pouch Y, Juneau, Alaska 99811.

Thank you.

Yours truly,

Handwritten signature of Marjorie Gorsuch.

Marjorie Gorsuch
Administrative Assistant



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

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Pouch V
State Capitol
Juneau, Alaska 99811

Mary, here is an overview of what the committee will be discussing. This was sent to all of the city officials and the regional corporation people. Please see that the radio and TV stations get it. They might want to arrange an interview with Arliss and Bill before the hearing. Please check that with them.

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Representative Bill Parker, Co-Chairman
Senator Tim Kelly
Senator Bob Mulcahy
Senator Pat Rodey
Senator Terry Stimson

Representative Pat Carney
Representative Margaret Branson
Representative Ray Metcalfe
Representative Pat O'Connell
Representative Charlie Parr
Representative Fred Zharoff

CITY OF KOTZEBUE

P.O. BOX 46
KOTZEBUE, ALASKA 99752
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"GATEWAY TO NORTHWEST ALASKA"

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KOTZEBUE

P.O. Box 46
Kotzebue, Alaska 99752

Second Class City

Phone: (907) 442-3401

INCORPORATION DATE: October 14, 1958
POPULATION: 2,431
REGULAR ELECTION: First Tuesday in October
SALES TAX: 3%
CITY COUNCIL MEETS: First and third Thursdays of each month

MAYOR: Royal Harris 1980

CITY COUNCIL MEMBERS

June Nelson 1979
Burton Haviland 1979
Jeffery Smith 1979
Nellie Ward 1980
Ida Hadley 1980
Paul Harris 1980

CITY PLANNING COMMISSION

Alfred Francis 1979
John Schaeffer 1979
Dick Martin 1980
Randall Hill 1980
Charles Huss 1981
Anthony Schuerch 1981
Patricia Peacock 1981

ADVISORY SCHOOL BOARD

Dennis Tiepelman
Charles Huss
Joseph Ryan
Paul Harris
Carolyn Schuerch
Donel O'Hara
Bernard Schwind

CLERK.....Helen Gudmundson
MANAGER.....Gene Moore
CHIEF OF POLICE.....Donald Buehler
FIRE CHIEF.....Donald Tucker
PUBLIC WORKS DIRECTOR.....Dallas Hanna
MAGISTRATE.....Roswell Schaeffer
SUPERINTENDENT OF SCHOOLS.....George White
ATTORNEY.....Merdes, Schaible, Staley & Delosio

CITY COUNCIL MAYORSCITY ADMINISTRATORSVILLAGE

1. ROBERT Cleveland SR.	FRANK JONES	AMBLER
2. WILLIE THOMAS	FRED ARMSTRONG	Buckland 99727
3. GILBERT KARMUN	GILBERT BARR	DEERING 99726
4. RAYMOND HAWLEY	BERT ADAMS	KIVALINA 99750
5. MAYOR	CITY AD	KOBUK 99751
6. Eugene GEFPE	NELLIE BEECROFT	KIANA 99749
* 7. LOUIE Commack JR.	JACOB WELLS	NOORVIK 99763
8. GILBERT MILLS	GEORGE ONALIK	NOATAK 99761
9. JAMES Commack	SHIRLEY Douglas	SHUNGNAIK 99773
10. GRANT BALLOT	WANDA STANDLEY	SELAWIK 99770

TO: City Council Mayors
FROM: ^{Lydia} Lydia Schuerch, City Administrator Trainer
SUBJECT: Workshop
DATE: October 25, 1979

Enclosed is an agenda for November 13, 14, and 15 workshop to be held in Kotzebue.

Since we are scheduling the workshop for both City Council Mayors and City Administrators, it will be held in the NANA conference room upstairs at the Nul-Luk-Vik Hotel beginning at 8:00 a.m. We are asking you to travel on the 12th of November with the scheduled mail run from your village.

The city administrators will charge the air fare in care of me, to the Title VI Program of Mauneluk Manpower. The city council mayors will charge the air fare in care of Howard Monroe, Mauneluk Health Division. We would like for you to make your own hotel reservations.

Indian Health Service personnel from Anchorage will be here to give an overview of the operations and maintenance of the water and sewer facilities on the 13th and 14th. The day of the 15th will be on assertiveness training by Bud Sands.

The workshop should be interesting, since the agency personnel from IHS will talk about problems, we are experiencing as far as costs in operating these facilities and what alternatives we might seek to remedy these problems.

This will probably be the only time all of the mayors and administrators will have a chance to get together for training of this kind, so please plan to attend the workshop.

We will be looking forward to your attendance.

LS/etk

cc: City Administrators
Howard Monroe, Health Director

WORKSHOP AGENDA

City Council Mayors
City Administrators
November 13 - 16, 1979

November 13, 1979 (Tuesday)

- 8:00 - 8:30 - Welcome
Introduction of City
Council Mayors, City
Administrators and Guest
- 8:30 - 9:00 - Explanation of Training
Objectives
- 9:00 - 10:00 - The IHS Sanitation facilities construction program
 - A. Funding
 - B. Planning
 - C. Design and Construction
 - D. Operation and Maintenance
- 10:00-11:00 - Village Operation and Maintenance Responsibilities
 - A. Managerial
 - B. Technical
 - C. Financial
- 11:00-11:30 - Planning (an IHS effort)
 - A. Types of systems
- 11:30-12:00 - Questions by participants
- 12:00- 1:30 - L - U - N - C - H
- 1:30 - 2:00 - Continuation of Planning
 - B. Projected costs and revenues
 - C. Health effects
- 2:00 - 4:00 - Operation of existing systems
 - A. Up/dated costs
 - B. Projected costs
 - C. Bookkeeping and collection
 - D. Maintenance
- 4:00 - 4:30 - Source of operating revenue
 - A. House hold user fee
 - B. Public Buildings
- 4:30 - 5:00 - Questions by participants

* PLEASE NOTE THAT BREAKS WILL BE UP TO THE INSTRUCTOR.

November 14, 1979 (Wednesday)

- 8:00 - 8:30 - Coffee
- 8:30 - 10:00 - Continuation of source of operating revenue
 - C. Commercial buildings
 - D. Washeteria
 - E. Revenue sharing
 - F. Connection fee
- 10:00-11:00 - Energy and water conservation
- 11:00-12:00 - Village safe water program
- 12:00- 1:30 - L - U - N - C - H
- 1:30 - 2:30 - Ordinances
- 2:30 - 3:30 - Management of Operation and Maintenance Organizations
- 3:30 - 4:30 - Local view point
- 4:30 - 5:00 - Questions by participants

November 15, 1979 (Thursday)

- 9:00 - 12:00 - Bud Sands
- 12:00- 1:30 - L - U - N - C - H
- 1:30 - 4:30 Bud Sands

* PLEASE NOTE THAT BREAKS WILL BE UP TO THE INSTRUCTOR. ALSO, SOME TOPICS MAY NOT BE AS LONG AS THE GIVEN TIME SLOT OR THEY MAY BE LONGER.



STATE OF ALASKA
LEGISLATIVE INFORMATION OFFICE
KOTZEBUE, ALASKA

*We are pleased to send the enclosed material in
response to your recent request.*

Mary J. Schaffer

Marge,

*For us info as you
requested.*

Mary

R. S. J. #50
Subj.



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

October 29, 1979

The Local Government Study Committee has rescheduled a public hearing in Kotzebue on Friday, November 16 at 7 p.m. in the Council Chambers, City Hall. We apologize for any inconvenience the postponement of the originally scheduled hearing may have caused you.

The Committee is interested in learning of the progress of the NANA Regional Strategies and its possible relationship to the legislation under consideration by the Committee which would:

1. Divide the single unorganized borough into unorganized boroughs generally following Regional Educational Attendance Area boundaries, or combinations of two or more REAAs, but not extending beyond the boundaries of more than one Native regional corporation established under the Alaska Native Claims Settlement Act;
2. Authorize the election of not more than eleven (11) member unorganized borough assemblies, defining the powers and duties of these assemblies; review, comment and recommendations in a clearinghouse approach to proposed State projects and services under the State's fiscal procedures and facilities procurement acts;
3. Authorize assemblies of unorganized boroughs to initiate a process by which a charter for a home rule borough may be prepared;
4. Name the Department of Community and Regional Affairs as the State agency responsible for lending assistance to unorganized borough assemblies;
5. Retain intact the powers and responsibilities of existing REAA school boards for management of school functions, of coastal service area boards in the preparation of plans for the resources of the State's coastal zone, and of existing cities of the unorganized borough.

We are eager to receive your comments on this proposal and hope that you will be able to attend the public hearing.

Sincerely,

Senator Arliss Sturgulewski
Co-Chairman

Representative Bill Parker
Co-Chairman

Subject

KOTZEBUE - Letters also sent to following, as well as to the attached:

Tribal Chief
Noatak, Alaska 99761

Municipality Administrator
Deering, Alaska 99736

Mr. John Jemewouk, President
Kawerak, Inc.
P.O. Box 948
Nome, Alaska 99762

Mr. John Schaeffer, President
NANA Regional Corporation
4706 Hardina Drive
Anchorage, Alaska 99503

Representative Fuller

Representative Schaefer

Senator Ferguson

#1
REAA

REAA Bd.
members

subject

Seat A Vince Schweich
Kiana, AK 99749

Seat B Arthur S. Douglas
Ambler, AK 99786

Seat C Samuel P. Barr, Sr.
Gen Del
Kivalina, AK 99750

Seat D Bert Hreist
P.O. Box 73
Selawik, AK 99770

Seat E Calvin E. Moto
Gen Del
Deering, AK 99736

Seat F Robert Neulin, Sr.
Gen Del
Noowik, AK 99763

X Seat G Evelyn L. Conwell
Box 125
Kotzebue AK 99752

X Seat H Mary J. Schaeffer
Box 106
Kotzebue, AK 99752

Seat I

Robert Bobby Schaeffer
Kotzebue, Ak 99752

X

Seat J

Sophie Ferguson
Box 131
Kotzebue, Ak 99752

X

Seat K

June Nelson

X

already
with
as city

Box 158

Box 158

Kotzebue Ak 99752

Subject

9/13/79

Wrange -

Names — other than City Council,
Planning Commission, R & AA Supt & Bd,
State Senator & Representative(s)

Kotzebue Hearing 99752

All Kotzebue addresses — 5

- 1. John Schaffer NANA Reg. Corp.
Box 49 Katz.
- 2. John Schively " "

- 3. Dennis ~~Trapp~~ ^{Tropelmann} Exec. Dir. MAunelak
Box 256

- x 4. Jeff Smith, Dir. of Planning "
- x 5a. Bob Knoll, Econ. Planner "
- x b. MATT Conover, Regional Strategist "

- 6. June Nelson, President Kotzebue I.R. A. Council
(also Pres. N.W. Sch. Bd (REAA), City Council; Village Corp.;
Gov's Office) St. Bd. of Educat.)

- 7. Gene Moore City Mng. City of Kotzebue

- 8. June Nelson (?) Governor's Rep. Office of Governor, N.W.
Box 235

- 9. Mary Schaffer, Director Pioneers Home

- 10. Sophie Ferguson (Certified)

- 11. Al Adams, Pres. Ki KAK-tawak — Katz

- * 12. Fred Muhs Kotzebue Extension Center
Unit A -

12. note audio, note name, copy etc.

Kotzebue ⁹⁹⁷⁵² cont

Nome addresses - 99762

- X 1. Myrtle Johnson, Gov's Rep. Office of Governor
Box 25
- 2. Charlie Johnson, Exec. Dir. Kaweruk
Box 948
- X 3. Bill DANN, Exec. Dir. Norton Sound Health Corp.
Box 966
- X 4. Ray VAN Ostrom, PHS Sanitarian " "
- X 5. Geo. Walters, Pres. Bering Straits Reg. Corp.
Box 1008
- X 6. Ron Homan, Supt. Bering Straits Reg. School Bd.
Box 1008
- X 7. K NOM Radio
- X 8. KIC Radio
- X 9. Albero Gregory, Editor Nome Nugget
- X 10. Editor Bering Straits Newspaper
- X 11. DAN KARMAN, President Reindeer Herders Assoc.

Mayor Roy Harris
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Randall Hill
City Planning Commission
P.O. Box 46
Kotzebue, Alaska 99752

Mayor Roy Pungalik
P.O. Box 146
Noorvik, Alaska 99763

Ms. June Nelson
City Council Member
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Charles Huss
City Planning Commission
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Thomas Pungalik, Sr.
City Council Member
P.O. Box 146
Noorvik, Alaska 99763

Mr. Burton Haviland
City Council Member
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Anthony Schuerch
City Planning Commission
P.O. Box 45
Kotzebue, Alaska 99752

Mr. Paul Brown, Sr.
City Council Member
P.O. Box 146
Noorvik, Alaska 99763

Mr. Jeffery Smith
City Council Member
P.O. Box 46
Kotzebue, Alaska 99752

Ms. Patricia Peacock
City Planning Commission
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Louie Commack, Jr.
City Council Member
P.O. Box 146
Noorvik, Alaska 99763

Ms. Nellie Ward
City Council Member
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Dennis Tiepelman
Advisory School Board
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Alfred Wells, Sr.
City Council Member
P.O. Box 146
Noorvik, Alaska 99763

Ms. Ida Hadley
City Council Member
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Mr. Joseph Ryan
Advisory School Board
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Kotzebue, Alaska 99752

Mr. Charlie Nazuruk
City Council Member
P.O. Box 146
Noorvik, Alaska 99763

Mr. Alfred Francis
City Planning Commission
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Paul Harris
Advisory School Board
P.O. Box 46
Kotzebue, Alaska 99752

Mr. William Sheldon
Advisory School Board
P.O. Box 146
Noorvik, Alaska 99763

Mr. John Schaeffer
City Planning Commission
P.O. Box 46
Kotzebue, Alaska 99752

Ms. Carolyn Schuerch
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Ms. Minnie Sheldon
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P.O. Box 46
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Mr. Donel O'Hara
Advisory School Board
P.O. Box 46
Kotzebue, Alaska 99752

Ms. Pina Jackson
Advisory School Board
P.O. Box 146
Noorvik, Alaska 99763

Mr. Gene Moore
Manager
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Bernard Schwind
Advisory School Board
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Louie Commack, Jr.
Advisory School Board
P.O. Box 146
Noorvik, Alaska 99763

Incremental Rental Resources
CZM Resource Service Area
Bd. members

- July 72
- ~~X~~ ① Samuel P. Barr, Sr.
Gen. Del.
Kivalina AK 99750
 - X ② Larry Westlake, Sr.
Kiana, AK 99749
 - X ③ Levi Cleveland
Shungnak Alaska 99773
 - X ④ John Carter Sr.
General Delivery
Buckland AK 99727
 - X ⑤ John W. Schaeffer, Jr.
Box 106
Kotzebue, AK 99752
 - X ⑥ Albert P. Adams
Box 333
Kotzebue, AK 99752
 - X ⑦ Dennis J. Tiepelman
Box 136
Kotzebue, AK 99752

Nov. 8, 1979

Arliss and Bill,

For oyour information, this is the itinerary for what will be happening in Kotzebue immediately prior to our arrival on the 16th. We have written to all of those mayors and administrators and specifically requested that they attend the hearing.

Camille Zachary

CITY COUNCIL MAYORS

1. ROBERT Cleveland SR.
2. WILLIE THOMAS
3. GILBERT KARIMUN
4. RAYMOND HAULEY
5. MAYOR
6. Eugene GEFPE
- * 7. LOUIE Commack JR.
8. GILBERT MILLS
9. JAMES Commack
10. GRANT BALLOT

CITY ADMINISTRATORS

- FRANK JONES
FRED ARMSTRONG
GILBERT BARR
BERT ADAMS
City AD
NELLE BEECROFT
JACOB WELLS
GEORGE ONALIK
SHIRLEY Douglas
WANDA STANDLEY

VILLAGE

- AMBIER
Buckland 99727
DEERING 99721
KIVALINA 99720
KOBUK 99721
KIANA 99749
NOORVIK 99720
NOATAK 99724
SHUNGNAIK 99721
SELAWIK 99721

cc: City Administrators
Howard Monroe, Health Director



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:
LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Herv Hensley
FROM: Marjorie Gorsuch *mg*
RE: Public Hearing
DATE: 11/5/79

Herv,

Palmer has indicated that you will probably accompany the legislative group travelling to Kotzebue and Noorvik for a public hearing.

I have enclosed a copy of the itinerary--not the resource information as you are most likely VERY familiar with it all.

We have asked that those in attendance at the public hearings address the progress of the NANA Regional Strategies and its possible relationship to the legislation under consideration by the Local Government Committee as well as their general reactions to the proposed key points.

We will look forward to seeing you on the 16th. If you have any questions, don't hesitate to call me at 465-3712.

Mammoth

Municipal Directory

p. 95, 17, 100

Tribal Chief

Keana, Ak. 99149

Tribal Chief

Robuck, Ak. 99751

Mammoth

Saturday, Nov. 17

7:00 P.M. Community Meeting

Mayor Royal Harris
P.O. Box 46
Kotzebue, Alaska 99752

Ms. June Nelson
City Council Member
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Burton Haviland
City Council Member
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Jeffery Smith
City Council Member
P.O. Box 46
Kotzebue, Alaska 99752

Ms. Nellie Ward
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Mr. John Schaeffer
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Mr. Dick Martin
City Planning Commission
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Gene Moore
Manager
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Randall Hill
City Planning Commission
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Charles Huss
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Mr. Anthony Schuerch
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Ms. Patricia Peacock
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Mr. Charlie Nazuruk
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Ms. Minnie Sheldon
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Noorvik, Alaska 99763

Ms. Pina Jackson
Advisory School Board
P.O. Box 146
Noorvik, Alaska 99763

Mr. Louie Commack, Jr.
Advisory School Board
P.O. Box 146
Noorvik, Alaska 99763

99752

Kotzebue can't

Nome addresses - 99762

- X 1. Myrtle Johnson, Gov's Rep. Office of Governor
Box 25
- 2. Charlie Johnson, Exec. Dir. Kaweruk
Box 948
- X 3. Bill JANN, Exec. Dir. Norton Sound Health Corp.
Box 966
- X 4. Ray VAN OSTROM, PHS SANITARIAN "
- X 5. Geo. Waetens, Pres. , Bering Straits Reg. Corp.
Box 1008
- X 6. Ron Homan, Sup't. Bering Straits Reg. School Bd.
~~Box 1008~~
- X 7. KNOM Radio
- X 8. K107 Radio
- X 9. Albers Gregory, Editor Nome Nugget
- X 10. Editor Bering Straights Newspaper
- X 11. DAN KARMAN, President Reindeer Herders Assoc.

- ~~X~~ ① Samuel P. Barr, Sr.
Gen. Del.
Kivalina Ak 99750

- X ② Lamy Westlake, Sr.
Kiana, Ak 99749

- X ③ Levi Cleveland
Shungnak Alaska 99773

- X ④ John Carter Sr.
General Delivery
Buckland Ak 99727

- X ⑤ John W. Schaeffer, Jr.
Box 106
Kotzebue, Ak 99752

- X ⑥ Albert P. Adams
Box 333
Kotzebue, Ak 99752

- X ⑦ Dennis J. Tiepelman
Box 136
Kotzebue, Ak 99752

9/13/79

Marge -

Names - other than City Council,
Planning Commission, REAA Supt. Bd.,
State Senate & Representative(s)

Kotzebue Hearing 9752

All Kotzebue addresses -

- 1. John Schaffer NANA Reg. Corp.
Box 49 Kotz.
- 2. John Schwely "

- 3. Dennis ~~Repetina~~ ^{Tiepelman} Exec. Dir. MAuneluk
Box 256

- x 4 Jeff Smith, Dir. of Planning "
- x 5a Bob Knoll, Econ. Planner "
- x b MATT Conover, Regional Strategies "

- 6. June Nelson, President Kotzebue I.R.A. Council
(also Pres. N.W. Sch. Bd (REAA); City Council; Village Corp.;
Gov's Office; St. Bd. of Educ.)

- 7. Gene Moore City Mng. City of Kotzebue

- 8. June Nelson (?) Governor's Rep. Office of Govern. N.W.
Box 235

- 9. Mary Schaffer, Director Pioneers Home

- 10. Sophie Ferguson (Citizen)

- 11. Al Adams, Pres. Kikaklawak - Kotz (OWE)
- x 12. Fred Muhs Kotzebue Extension Center
Unit A-

12. KOTZ Radio, New Ward, Prog. Dir.

TO Marge Gorsuch

DATE 9/26

FROM

DATE

FROM Mark Stephens

*Diana Stephenson,
Secretary for*

TO

REPLY MEMO

State of Alaska

MESSAGE

REPLY

We regret that there are no distribution copies left of the Kotzebue profile. Hopefully the enclosed land use plan (which, by the way, was not adopted by the City) will provide the basic community specific data you need.

The profile on Noorvik is our very last distribution copy. Regretfully, we cannot provide more.

The excerpt from "The Ahtna Region" is the only current community data we have in the office at present on Glennallen. 15 copies, as requested, are enclosed.

1. KEEP YELLOW COPY. 2. SEND WHITE AND PINK COPIES WITH CARBON INTACT.

1. WRITE REPLY. 2. DETACH STUB, KEEP PINK COPY. RETURN WHITE COPY TO SENDER.

Nov. 20, 1979

Mr. & Mrs. Gene Moore
P.O. Box 186
Kotzebue, Ak. 99752

Dear Catherine and Gene,

We appreciated meeting with you and residents of Kotzebue on Friday, Nov 16. The public hearing gave members of the Local Government Committee an opportunity to see your community, some of them for the first time; to learn of some of the problems you are experiencing; and to receive valuable comment on the ideas being considered for legislative action by the Committee.

Special thanks to you both for your hospitality and company. We were pleased to know that you are enjoying your experience in rural Alaska—it is obvious that your enthusiasm is well received.

We will continue to keep you informed of any action the Committee plans for the legislative session and please do not hesitate to write any additional thoughts you may have on the subject of regional government in the unorganized borough.

Yours truly,

Sen. Arliss Sturgulewski

Rep. Bill Parker

Nov. 20, 1979

Senator Frank Ferguson
Box 131
Kotzebue, Ak. 99752

Dear Frank,

We appreciated meeting with you and residents of Kotzebue on Friday, Nov. 16. The public hearing gave members of the Local Government Committee an opportunity to see your community; to learn of some of the problems you are experiencing; and to receive valuable comment on the ideas being considered for legislative action by the Committee.

The testimony received from you and the other participants both in Kotzebue and Noorvik is being reviewed and we will keep you advised of any legislative action being considered for the legislative session.

Our thanks to you for sending Robert Newland along to Noorvik with us. He was most helpful as a translator and our hearing in Noorvik was most successful. What a warm and hospitable community! We had excellent attendance at the hearing and also were able to attend a basketball game between Noorvik and Kiana.

Again, our thanks for attending the hearing.

Yours truly,

Senator Arliss Sturgulewski

Rep. Bill Parker

Nov. 20, 1979a

Mr. and Mrs. J. Schaeffer
Box 49
Kotzebue, Alaska 99752

Dear Mary and John,

We appreciated meeting with you and residents of Kotzebue on Friday, Nov. 18. The public hearing gave members of the Local Government Committee an opportunity to see your community; to learn of some of the problems you are experiencing; and to receive valuable comment on the ideas being considered for legislative action by the Committee.

Mary, our thanks for all your assistance in helping to plan for the hearing. Everything worked out so smoothly thanks to your competent arrangements.

John, your testimony was a significant statement of NANA's concerns related to the formation of regional government and we appreciated your thoughtful consideration of the concept.

We will continue to advise you of any action program being considered by the Committee for the upcoming legislative session.

Yours truly,

Senator Arliss Sturgulowski

Rep. Bill Parker

PUBLIC HEARING PARTICIPANTS

LOCATION

Kotzebue

DATE

11/16/79

NAME

MAILING ADDRESS

GROUP NAME OR ORGANIZATION
IF REPRESENTING SUCH

Carleim Moon	POB 186 Koty. AK 99752	
ROYAL HARRIS	PO 261 11072, AK 99752	
Janice White	Box 713 Kotzebue	
Howard Mairioff	c/o Box 256 Kotzebue	99752 Mairioff
Bill Brown	NPS, 540 W 5th Anch 99501	National Park Service
Pamela Krause	Mairioff Mairioff Box 125, OTZ	99752 Mairioff Mairioff
Carolyn Schuerch	P.O. Box 606, Kotzebue	
Tony Schuerch	Box 606, Kotzebue	
John Schaeffer	Box 49 - Kotzebue	NANA
Mary Jo Schaeffer	Box 106	Kotzebue LTD
Pat Deacock	Box 635	Kotzebue Planner Comm
Stan Jones	Box 554, OTZ	KOTZ-AM
x Gene Moore	P.O. Box 46 Kotzebue	City of Kotzebue
Ed Robb	Box 193	Kotzebue
Jean Robb	Box 193, Kotzebue	
Al Udel	Box 316 Kotzebue	Alaska Legal Services
Frank Ferguson		
Ue Haldsberry		
Pat Carney		
Arless Sturgulwale		
Bill Parker		
Margaret Storaasli		
Judith Andrade		

PUBLIC HEARING PARTICIPANTS

LOCATION

Kotzebue

DATE

11/16/79

NAME

MAILING ADDRESS

GROUP NAME OR ORGANIZATION
IF REPRESENTING SUCH

Caroline Moss	POB 186 Koty. AK 99752	
ROYAL HARRIS	POB 261 KOTZ, AK 99752	
Janice White	Box 713 Kotzebue	
Howard Mairisch	c/o Box 256 Kotzebue	99752 Mairisch
Bill Brown	NPS, 540 W 5th Anch 99501	National Park Service
Pamela Homan	Maimelike Mairisch, Box 125, OTZ	99752 Maimelike Mairisch
Carolyn Schuerch	P.O. Box 606, Kotzebue	
Tony Schuerch	Box 606, Kotzebue	
John Schaeffer	Box 49 - Kotzebue	NANA
Mary J. Schaeffer	Box 106	Kotzebue LTD
Pat Deacock	Box 635	Kotzebue Planner Kotzebue Comm
Stan Jones	Box 554, OTZ	KOTZ-AM
x Gene Moore	P.O. Box 46 Kotzebue	City of Kotzebue
Ed Robb	Box 193	Kotzebue
Jean Robb	Box 193, Kotzebue	
Al Welch	Box 316 Kotzebue	Alaska Legal Services
Frank Ferguson		
Urs Goldsberry		
Pat Corney		
Arline Stungelwisch		
Bill Parker		
Margaret Horne		

STATE OF ALASKA

JAY S. HAMMOND, Governor

OFFICE OF THE GOVERNOR

DIVISION OF POLICY DEVELOPMENT AND PLANNING

POUCH AD
JUNEAU, ALASKA 99811
PHONE: 465-3512

October 29, 1979

Dear Strategy Participant:

Enclosed is the agenda for the annual update meeting for the NANA Regional Strategy. The meeting will be held from 9:00 a.m. Thursday, November 15, until Friday, November 16, 4:00 p.m. in Kotzebue.

The Governor's Office has assisted in the initiation and support of the NANA Regional Strategy in conjunction with the U.S. Department of Housing and Urban Development and the State Department of Community and Regional Affairs. Last year, over 20 agencies attended the initial meeting to discuss the region's problems, the strategy concept, and each agency's activities in the region. This year we hope to update these reports, and to discuss problems and successes in formulation of the strategy. An important element will be discussion of needs and arrangements for the new fiscal year.

You will soon be receiving a package of materials produced for the NANA Regional Strategy during the first year of operation. The package will include a Progress Report, the Bibliography of Physical and Environmental Resources, and Results of the Village Survey on needs and priorities. We would appreciate your becoming familiar with its contents prior to the meetings.

You will also receive a questionnaire to update the information you may have provided last year. Some agencies did not return the questionnaire last year, or provided incomplete information. Included will be a form on which to outline the schedules for research and construction projects anticipated for this coming fiscal year, including completion of earlier projects. Please fill out all the materials and send them to Mauneluk Association by October 31. Do not wait until the meeting to send them. Mauneluk's address is: Mauneluk Association, P. O. Box 256, Kotzebue, Alaska 99752.

The materials will be redistributed in a compiled package at the meeting so that you will have a summary of all agency activities in the region. There have been earlier attempts at gaining much of this information, but they met with limited cooperation by several agencies. Please make sure you complete these in a timely manner, as thoroughly as possible.

The meeting will include work sessions at which you will have the opportunity to participate in analytical exercises to help identify innovative approaches to solving the complex problems facing the region.

(over)

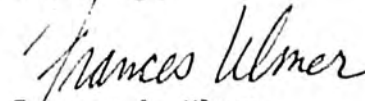
October 29, 1979

Printed materials prepared by regional staff will provide input to the workshop groups. A technical coordinator will be working with each group to ensure that analysis moves forward rapidly, and to ensure that specific management recommendations are produced from each workshop.

We hope you will make every effort to ensure that these working sessions are productive. This is an opportunity for you to demonstrate that agencies can work together. Please come prepared to provide detailed information on your entire agency's activities and projects in the work sessions.

Both Wien and Great Northern serve Kotzebue from Anchorage. Return arrangements on Friday should be made through Fairbanks on the 5:10 p.m. flight, for a connection to Anchorage. You should make your own reservations at the Nul-Luk-Vik Hotel. Please RSVP as soon as possible so Mauneluk, NANA and the School District know how many people to plan for.

Sincerely,



Frances A. Ulmer
Director

Enclosures

AGENDA

ANNUAL UPDATE MEETING
NANA REGIONAL STRATEGY
KOTZEBUE, ALASKA

Thursday, November 15

9:00 am INTRODUCTION - Dennis J. Tiepelman, President
Mauneluk Association
- Meeting objectives organization and products

BACKGROUND

The National Program for Strategies - John Duffy, Area Office Director
U.S. Department of Housing & Urban Development

State Involvement in the Strategy - John Halterman, Deputy Director
Governor's Division of Policy Development and
Planning

History of NANA Region's Strategy - John Schaeffer, President
NANA Regional Corporation

UPDATE

Planning Process and Products - Matt Conover, Regional Strategy Planner
Mauneluk Association

Economic Development Component: Justifying Projects & Program Proposals
Bob Knoll, Economic Planner
Mauneluk Association

Coordination of Review of Project & Program Proposals from the Strategy
Jerry Madden, State-Federal Coordinator
Governor's Division of Policy Development
and Planning

12:00 pm - L U N C H

(over)

1:00 pm - Task Force Working Sessions 1)Lands 2)Facilities 3)Health, Education
Social Services

- Update on Agency Activities

- Identifying Problem Relationships--(Barriers to Rural
Development in the NANA Region)--and Prioritizing

4:00 pm - Reassemble to present results of work sessions

5:00 pm - D I N N E R

7:00 pm - Mixer: Slide show of NANA villages and people.

- Casual gathering to discuss individual opportunities
for coordination.

Friday, November 16

9:00 am - General Session--Procedures for Identifying Alternatives

10:00 am - Work Session--Identifying Alternatives to Meet the Needs

12:00 pm - L. U N C H

1:00 pm - Work Sessions Continued--Scheduling Multi-Agency Action for FY80

3:00 pm - General Session for Summary and Conclusion

4:00 pm - End

5:10 pm - Plane departs for Fairbanks to connect to Anchorage,
Juneau, and Seattle.

LANDS WORKSHOP AGENDA

NANA REGIONAL STRATEGY MEETING
Kotzebue, Alaska
November 15, 16, 1979

Objectives of this workshop

- A. Update on Agency Activities.
- B. Establish priority list for action in region
(eg., caribou management studies, monument facility plans,
etc.)
- C. Define goals and output format for a regional land
use plan. (How do you want to do it?)
- D. Establish schedule for this year for cooperative planning
sessions.

A. Update

- A. Regional activities: Forest assessment due December,
(preliminary findings) SCS village surveys, gravel mapping.
- B. Status of D-2 Monument Regs in NANA Region. Next steps.
- C. Status of Agency Planning.
- D. Status of State DNR planning for Ambler District.
- E. Status of BLM resources (schedule process, staff).
- F. Water planning guides (Report on fieldwork, date of
publication).
- G. Each agency should tell its schedule and draw it on board,
or submit a sheet.

D. Establish Schedule for Preparation of a Regional Land Use

Plan for this year to guide DOT/PF

- List stages, and activities needed.
- Needed frequency of meetings and reports.
- Establish deadlines.

E. Effects of Coastal Management - Discussion of Experience by

whatever agency has done work with a CZM plan

PRODUCTS

- A. Multi-agency schedule of activities for coming year.
- B. Priority list (adjusted alternatives list).
- C. Structure and Schedule for Regional Land Use Plan.

H. Effects of Coastal Management on Agency Land Planning.

B. Priority list for agency actions (Workshop will add items and
develop a priority ranking)

- A. Monument Concept Plans.
- B. Monument Facility Construction Plans.
- C. Caribou Management Plans.
- D. Regional Land Use Plan to send to DOT/PF for Western Arctic
Transportation Study.
- E. NANA Lands Management Plan.
- F. Forest Management Plan.
- G. Map indexing and sharing project.
- H. Aerial photo indexing and sharing.
- I. Flood plain identification study.
- J. Archaeological mapping.
- K. Land use plan for Ambler Mining District.
- L. Water use plan for Ambler Mining District.
- M. Same for LIK/Red Dog.
- N. Gravel and water problems for Kotzebue.
- O. Agricultural Studies.

C. Output Format for Cooperative Ecosystem Planning

- How to do it:
 - Sum of separate agency plans?
 - Work together on team like NPRA?
 - What budget?
 - What staff?

MANAGER
NUL-LUK-VIK HOTEL
BOX 336
KOTZEBUE, AK. 99752

WE WILL BE ATTENDING THE REGIONAL STRATEGY UPDATE MEETING ON
NOVEMBER 15 and 16.

THE NUMBER OF PERSONS ATTENDING THE CONFERENCE FROM OUR GROUP
WILL BE _____.

PLEASE RESERVE _____ SINGLES AND _____ TWINS FOR ROOM RESERVATIONS.

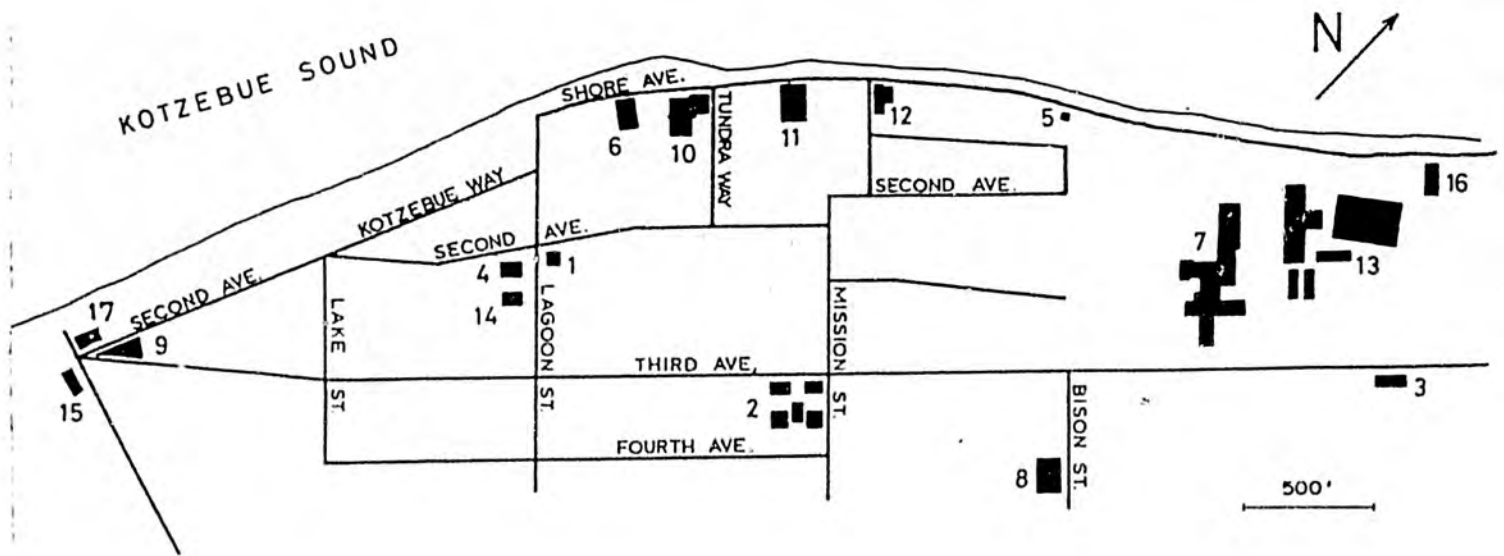
PLEASE RESERVE THE ROOMS UNDER THE NAMES BELOW:

THANK YOU.

Signed _____

Agency _____

Date _____



- 1. Bank
- 2. City Buildings
City Hall
Fire Dept.
Police Dept.
- 3. Community College

- 4. Dairy Queen
- 5. Hamburger Hut
- 6. Hanson Trading Co.
- 7. Hospital
- 8. Kotzebue Square
- 9. N.A.N.A. Museum
- 10. Nul-luk-vik Hotel

- 11. Post Office
- 12. Rolman's Store
- 13. School
- 14. Val-U-House
- 15. Wien Air Alaska
- 16. Wien Hotel
- 17. Northwest Arctic
School District Central
Office

CITY OF KOTZEBUE

P.O. BOX 46
KOTZEBUE, ALASKA 99752
907-442-3401

LOCAL GOVERNMENT STUDY PUBLIC HEARING

THE CITY COUNCIL OF KOTZEBUE HAS REVIEWED THE LOCAL GOVERNMENT STUDY CHART PREPARED AFTER AUGUST 4-5 SYMPOSIUM AND OFFER THE FOLLOWING FOR YOUR CONSIDERATION;

1. THE PROPOSED LEGISLATION WOULD AUTHORIZE AN ELECTION OF UP TO ELEVEN ASSEMBLY MEMBERS. WE ALL KNOW THAT ELECTED POLITICIANS REQUIRE A STAFF, MEETING AREAS AND VARIOUS SUPPORT FUNCTIONS. THIS COSTS MONEY.
2. OUR BEST GUESS FOR COST IS \$ 250,000 to \$ 300,000 FOR PAID STAFF, TRAVEL MEETINGS AND OTHER EXPENSES FOR THE KOTZEBUE REGION.
3. HOW LONG WILL THE STATE BE ABLE TO FUND THIS TYPE GOVERNMENT? WHAT ABOUT THE OTHER BOROUGHES? SURELY THEY WILL DEMAND AND, RIGHTFULLY SO, TO BE FUNDED AT THE SAME LEVEL.
4. KOTZEBUE NOR THE VILLAGES IN THE REGION HAVE ~~NOT~~^A TAX BASE TO FUND THIS LEVEL OF GOVERNMENT.
5. IN THE KOTZEBUE REGION WE HAVE A POPULATION OF ABOUT 5000. OF THIS 5000, MAY BE 1500 HAVE STEADY INCOMES FROM WORK. THESE 1500 WILL BE REQUIRED TO SUPPORT THIS LEVEL OF GOVERNMENT AT SOME POINT IN TIME. THE MAJORITY OF THIS WORK FORCE IS IN KOTZEBUE. THEREFORE, KOTZEBUE WOULD BE CONTROLLING THE REGION. SO WHAT HAVE YOU GAINED? ONE MAN ONE VOTE LAW WILL PREVAIL,
6. IT IS PROPOSED TO CREATE A PROCESS FOR CHARTER OF HOME RULE. WE HAVE THAT RIGHT NOW UNDER EXISTING LAWS.

"GATEWAY TO NORTHWEST ALASKA"

7. COMMUNITY AND REGIONAL AFFAIRS WOULD BE RESPONSIBLE FOR LENDING ASSISTANCE, THEY ARE CHARGED WITH THAT RESPONSIBILITY NOW. COMMUNITY AND REGIONAL AFFAIRS IS NOT ADEQUATELY FUNDED NOW TO ASSIST COMMUNITIES.
8. HOW CAN YOU PROVIDE LEGISLATION FOR HOME RULE AS CURRENTLY DEFINED AND ALLOW REAA POWERS AND RESPONSIBILITIES TO REMAIN INTACT?
9. WE HAVE THE A-95 REVIEW PROCESS NOW - THERE ARE NOT REQUIREMENTS FOR ANOTHER REVIEWING AGENCY. WE ARE REVIEWED AND STUDIED BY EVERY BUREAUCRAT THAT LANDS AT THE AIRPORT.
10. THE STATE IS PROJECTING A FUNDS SURPLUS. CREATION OF ANOTHER GOVERNMENT IS A POOR WAY TO SPEND THIS PROJECTED SURPLUS.
11. WE WERE CUT 15% ON REVENUE SHARING IN 1978 AND HELD TO THAT AMOUNT THIS YEAR; IN EFFECT, CONSIDERING INFLATION WE HAVE BEEN CUT 25% PLUS. TAKE THIS SURPLUS AND FUND REVENUE SHARING AT 100%.
12. PROVIDE A MINIMUM STATE REVENUE SHARING SAY, \$25,000.00 TO ALL SMALL CITIES SO THEY CAN BE VIABLE - DON'T CREATE ANOTHER LEVEL OF BUREAUCRACY. THE CITY OF KOBUK RECEIVES ABOUT \$6000 YEARLY FOR REVENUE SHARING. IT COST MORE THAN THIS TO APPLY AND PROPERLY MONITOR EXPENDITURES OF REVENUE SHARING.
13. THE STATE SEEMS TO HAVE A PROBLEM RECOGNIZING LOCAL GOVERNMENTS NOW. CREATE ANOTHER LEVEL AND THE GRASS ROOTS GOVERNMENT WILL BE LOST.
14. WE NOW HAVE REAA SCHOOL DISTRICT BOARDS, HEALTH CARE BOARD, MAUNELUK BOARD, NANA BOARD, IRA COUNCIL, COASTAL MANAGEMENT COUNCIL, CITY COUNCILS AND PLANNING COMMISSIONS, JUST TO NAME A FEW THAT OUR PEOPLE DEAL WITH DAILY, ~~THE~~

YOU ARE CONSIDERING ANOTHER. YET ALL THESE VARIOUS BOARDS COMMISSIONS AND COUNCILS POWERS WILL REMAIN INTACT.

15. WHAT WE NEED IS MONEY FOR PROJECTS IN OUR COMMUNITIES TO PROVIDE JOBS FOR OUR UNEMPLOYED, NOT ANOTHER LEVEL OF GOVERNMENT TO TELL US YES, YOU HAVE AN UNEMPLOYMENT PROBLEM.



Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Official Business

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:
LOCAL GOVERNMENT STUDY
Pouch V
State Capitol
Juneau, Alaska 99811

TO: Mary Schaeffer
FROM: Marjorie Gorsuch *MJG*
RE: Public Hearings
DATE: 10/3/79

Mary,

Enclosed are copies of the Local Government Study Report as well as copies of the public announcement of the subject matter of the hearing. I would appreciate it if you could get a copy of each to the radio station and T.V.

Also, I am sending a few copies to the villages located near Kotzebue and Noorvik in case anyone would be interested in attending; to Noatak, Selawik, Buckland, Kiana, Ambler, Shuqgnak Kivalina, Deering, and Kobuk.

I will be talking with you about the charter to and from Noorvik. Also, if a tour of Kotzebue could be arranged, that would be most helpful. We will be arriving on Flight #47 at 8:00 A.M. (WIEN).

We would also like to have lunch with Gene Moore and the Mayor and with Reps. Schaffer and Fuller, and Sen. Ferguson if they happen to be in town and available. We also want to invite them to accompany us to Noorvik. I will have talked with them by the time you get this communication, but will you confirm the availability of the Mayor and Manager for the luncheon meeting?

I'll be in contact. Sorry this is getting to you so late. I did the advance work I could prior to the Bethel/Dillingham public hearings then was gone for 5 days.

I'll be talking with you.

*Fluka - Marjorie - Open Line
Nancy CRT
Dund
Charter - 2000
7030*

*Nook Utah Hotel reservation 10
Beber - 2000 Charter
Stanger - KOTZ
Contact legislators*



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen-

Senator Arliss Sturgulewski
Representative Bill Parker

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I'll be talking with you.

*Baker Airlines 10: Fri. 442-3108
207 Cessna 2 planes*

*50 min. -
8 AM - 4 PM -
Flight*

*Medea
Ferguson
Charter*

30

Lydia Schuerch



Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Address all
correspondence to:
LOCAL GOVERNMENT STUDY

Official Business

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Committee Members
FROM: Marjorie Gorsuch *MG*
Gene Walsh
RE: Public Hearings
DATE: 11/2/79

Here is schedule
[Signature]

KOTZEBUE/NOORVIK ITINERARY

Friday, Nov. 16 Depart from Anchorage International Airport
on Wien Flight #33 at 4:10 P.M.
Arrive in Kotzebue at 4:30 P.M.

Public Hearing 7:00 P.M.
Council Chambers, City Hall

Accommodations at the Nu-Luk-Vik Hotel

Saturday, Nov. 17 Charter on Baker Aviation 2:00 P.M. to
Noorvik

Public HEaring 7:00 P.M.
Community Building

Accommodations at the Noorvik Hotel

Sunday, Nov. 18 8:00 A.M. Charter from Noorvik to
Kotzebue on Baker Aviation

10:00 A.M. Fly Wien Flight #49 from
Kotzebue to Anchorage.

Arrive in Anchorage at 12:20 P.M.

Reaching should meet

Background materials on the Kotzebue area sent to you on October 3
included;
A Community Profile, Kotzebue prepared by the City of Kotzebue and the
State Division of Economic Enterprise
Municipal League Directory Information--Kotzebue and Noorvik
Community Profile -- Noorvik
NANA Survey Summary, March 1979. Prepared by the Alaska Public Forum

Public
Hearing

to ~~no~~ 1/17/29

John Wells, Administrator	✓
Louis Comstock, Mayor	✓
Elsie Williamson, City Clerk	✗
Robert Newland	✓

at the party mtg. - Chm of Bd -
Harry Harvey - Parker - trying to build club
there. want to get club closer

Elmer Armstrong -

Marge Insult

Judith Anderson.

McC Goldsmy



File - L.G.S. - public hearings & meetings -

1/9/80

COOPERATIVE EXTENSION SERVICE

UNIVERSITY OF ALASKA
FAIRBANKS ALASKA 99701

2651 Providence Avenue
Anchorage, Alaska 99504
Phone: (907)263-1866

December 17, 1979

Senator Arliss Sturgulewski
Local Government Study
Alaska State Legislature
2957 Sheldon Jackson Street
Anchorage, AK 99504

Dear Senator Sturgulewski:

This is to follow-up on today's telephone conversation regarding the Mayors/Legislative Conference being held at Kotzebue on January 9, 10, and 11, 1980.

Your presentation on local government study to the mayors will certainly be an added interest to our audience and I am sure it will create a good response. As we discussed, the first day of the conference will be devoted to interaction between the legislators and mayors. This will be when the village leaders will identify the needs and problems from their respective villages. The next two days will be devoted to local government as it relates to second class city local government.

Thank you for accepting this invitation to give your presentation on local government study.

Have good holidays.

Sincerely,

David Hendrickson, Sr.
Local Government Program Coordinator

baf



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen

Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

1/4/80 Mon To 7:40 AM 9:30
Lv 5-10 - 7:30 7:40 - 9:15 to Anch -

OK

OK

David Handrickson ^{OK} 1/9-10-11

213-1866
Regulation
Mayor

Mon 243 - ⁴¹⁰⁰ ~~7737~~

no. slope through
Harriman -
Harriman

Nome / Kotzebue area mayors - interest in
Congress in 1st day
Hobman - Ferguson - Name day to actual
1/9 day in legislation / mayors

UFA
Cooperative Ext. Serv. Kotzebue
Local Business Program

Cooperative Ext. Service ^{OK}

Ferguson / Hobman / Rep Fuller / Sturgulewski ^{OK}

Other Dept leads for support & funds

Peepne - local involvement information ~~to~~ issued letter.

^{OK} Bee Hallcraft ^{OK} } need reporting / Strategy session

^{OK} Vii - Roger Long - Bill P. ^{OK}
^{OK} Obed Smith - Curtis S.

air for rpm Receipt - Monday

274-2541
Roger Long ANF

UNIVERSITY OF ALASKA
COOPERATIVE EXTENSION SERVICE
MAYORS/LEGISLATIVE CONFERENCE
JANUARY 9, 10, 11 1980
NANA BOARD ROOM, NUL LUK VIK HOTEL
KOTZEBUE, ALASKA

AGENDA

January 9, 1980 -- Wednesday

9:00 a.m.	Welcome Remarks	Mr. John Schaeffer, President NANA, Inc.
9:10 a.m.	Agenda	Mr. David Hendrickson, Sr. University of Alaska Cooperative Extension Service
9:15 a.m. to 10:30 a.m.	Mayors/Legislative Session	
	Coffeebreak	MODERATOR Mr. Willie Hensley Senators Hohman, Ferguson, Sturgulewski
10:30 a.m. to 12:00 p.m.	Mayors/Legislative Session (cont)	
12:00 p.m. to 1:30 p.m.	Lunch	
1:30 p.m. to 3:15 p.m.	Mayors/Legislative Session	
	Coffeebreak	MODERATOR Mr. Willie Hensley Senators Hohman, Ferguson, Sturgulewski
3:30 p.m. to 5:00 p.m.	Mayors/Legislative Session (cont)	

Mayors/Legislative Conference

January 11, 1980 -- Friday

1:30 p.m. to 2:30 p.m.	State Revenue Sharing	Mr. Palmer McCarter, Director Department of Community and Regional Affairs
2:30 p.m.	Powers of 2nd Class Cities	Mr. Palmer McCarter, Director Department of Community and Regional Affairs
	Coffeebreak	
3:45 p.m. to 4:30 p.m.	Federal Revenue	Mr. David Hendrickson Cooperative Extension Service University of Alaska
4:30 p.m. to 5:00 p.m.	Review and Evaluation	
5:00 p.m.	ADJOURN	

In order for the Local Government Program to achieve its maximum potential in meeting its educational goal, we are asking your opinion or advisement in the following questions so that we may better the delivery of local government education.

1. Is the delivery or presentation simple enough for everyone to understand?
2. Is the time allotted for the workshop long enough?
3. What areas of programming should we spend more time in?
4. Do you share with other local government leaders what you have learned in the workshop once you have returned to your village?
5. Do you feel your local government leaders are better leaders after being participants at our local government workshops?
6. What other areas of interest related to local government should be included in our workshops?

7. What is your opinion of the opportunity provided by this workshop to interact with your legislator prior to the legislative session in Juneau?

8. Lastly, what is your unbiased opinion of the Local Government Workshop we just concluded?

JAN 17 1980



COOPERATIVE EXTENSION SERVICE

UNIVERSITY OF ALASKA
FAIRBANKS ALASKA 99701

2651 Providence Avenue
Anchorage, Alaska 99504
Phone: (907)263-1866

January 11, 1980

Senator Arliss Sturgulewski
Alaska State Senate
Pouch V - Mail Stop 3100
Juneau, Alaska 99811

Dear Arliss:

I appreciated the opportunity to visit with you in our going and coming to Kotzebue and while in Kotzebue. We appreciate very much your participation in the Local Government Workshop in Kotzebue and your interest in our program.

I have enclosed a copy of our last program report, possibly you have already had a copy. It reports on all of our Extension programs. If you have a need for more information about the Cooperative Extension Service, please let me know.

My best wishes for a successful legislative session.

Sincerely,

A handwritten signature in cursive script, appearing to read 'Peter M. Probasco'.

Peter M. Probasco
Associate Director

baf

Attachment

*see University of Alaska
for report.*

PUBLIC HEARING PARTICIPANTS

LOCATION

Kotzebue

DATE

11/16/79

NAME

MAILING ADDRESS

GROUP NAME OR ORGANIZATION
IF REPRESENTING SUCH

Catherine Mason	POB 186 Koty. AK 99752	
ROYAL HARRIS	POB 261 1A072, AN 99752	
Janice White	Box 713 Kotzebue	
Howard Mairloch	c/o Box 256 Kotzebue 99752	Mairloch
Bill Brown	NPS, 540 W 5th Anch 99501	National Park Service
Pennelattman	Maimulak Maimpook, Box 125, OTZ 99752	Maimulak Maimpook
Carolyn Schuerch	P.O. Box 606, Kotzebue	
Tony Schuerch	Box 606, Kotzebue	
John Schaeffer	Box 49 - Kotzebue	NANA
Jenny Schaeffer	Box 106	Kotzebue LTO
Pat Deacock	Box 635	Kotzebue Planning Commission
Stan Jones	Box 554, OTZ	KOTZ-AM
x Gene Moore	? O Box 46 Kotzebue	City of Kotzebue
Ed Robb	Box 193	Kotzebue
Jean Robb	Box 193, Kotzebue	
Ed Welch	Box 316 Kotzebue	Alaska Legal Services
Frank Ferguson		
Vic Goldsberry		
Pat Carney		
Artis Sturgulwaski		
Bill Parker		
Mayjane Gorsuch		

KOTZEBUE

P.O. Box 46
Kotzebue, Alaska 99752

Second Class City

Phone: (907) 442-3401

INCORPORATION DATE: October 14, 1958
POPULATION: 2,431
REGULAR ELECTION: First Tuesday in October
SALES TAX: 3%
CITY COUNCIL MEETS: First and third Thursdays of each month

MAYOR: Royal Harris 1980

CITY COUNCIL MEMBERS

June Nelson 1979
Burton Haviland 1979
Jeffery Smith 1979
Nellie Ward 1980
Ida Hadley 1980
Paul Harris 1980

CITY PLANNING COMMISSION

Alfred Francis 1979
John Schaeffer 1979
Dick Martin 1980
Randall Hill 1980
Charles Huss 1981
Anthony Schuerch 1981
Patricia Peacock 1981

ADVISORY SCHOOL BOARD

Dennis Tiepelman
Charles Huss
Joseph Ryan
Paul Harris
Carolyn Schuerch
Donel O'Hara
Bernard Schwind

CLERK.....Helen Gudmundson
MANAGER.....Gene Moore
CHIEF OF POLICE.....Donald Buehler
FIRE CHIEF.....Donald Tucker
PUBLIC WORKS DIRECTOR.....Dallas Hanna
MAGISTRATE.....Roswell Schaeffer
SUPERINTENDENT OF SCHOOLS.....George White
ATTORNEY.....Merdes, Schaible, Staley & Delosio

****PLEASE NOTE****

THE ORIGINAL FILE CONTAINS AN OVERSIZED DOCUMENT THAT IS UNSUITABLE FOR FILMING. PLEASE REFER TO THE ALASKA STATE ARCHIVES TO VIEW THE ORIGINAL.

DESCRIPTION: MAP AND COMMUNITY DESCRIPTION

"KOTZEBUE"

PREPARED BY U OF A, ARTIC ENVIRONMENTAL INFORMATION AND DATA CENTER
FOR THE ALASKA DEPARTMENT OF COMMUNITY AND REGIONAL AFFAIRS, DECEMBER 1976

****PLEASE NOTE****

THE ORIGINAL FILE CONTAINS AN OVERSIZED DOCUMENT THAT
IS UNSUITABLE FOR FILMING. PLEASE REFER TO THE ALASKA
STATE ARCHIVES TO VIEW THE ORIGINAL.

DESCRIPTION:

POSTER SIZED FORMAT

"LAND USE PLAN - KOTZEBUE"
ALASKA CONSULTANTS, INC., JULY 1976

MAUNELUK ASSOCIATION

P. O. Box 256
Kotzebue, Alaska 99752

~~PROGRESS REPORT~~ on
NANA REGIONAL STRATEGY
~~ANNUAL UPDATE MEETING~~

and TASK FORCE WORKSHOPS

*file
LGP.*

I. OVERALL MEETING SUMMARY

Verbal presentations were made, based on the following reports:

- A. 1979 Regional Strategy Report, Part I (Brown cover) by Alaska Public Forum, Mauneluk & NANA
 - 1) Goals & Objectives
 - 2) Preliminary regional development policies
- B. 1979 Report Part II (Black cover)
 - 1) Facility Priorities
 - 2) Service Priorities
 - 3) Comparison of Survey Results and Meeting Results
- C. Annual Regional Strategy Progress Report by Mauneluk (White cover)
 - 1) Planning Process
 - 2) Coordination Procedures
- D. 1980 Contract Between Mauneluk and the Department of Community & Regional Affairs
 - 1) Data Collection Tasks
 - 2) Community Development Planning
 - 3) Management System
 - 4) Task Force Functions
- E. 1979 Overall Economic Development Plan
 - 1) Integrated Social and Economic Goals
 - 2) Projects to meet the Goals

II. TASK FORCE WORKSHOPS

Objectives of Task Forces: To identify barriers to rural development, and recommend actions to eliminate barriers.

Workshop Purpose: To begin formal listing of problems and start action recommendations where possible.

(Note: This report includes staff recommendations)

A. FACILITIES TASK FORCE

Purpose: To identify intermediate barriers to achieving regional objectives.

Prime Regional Objective: "To encourage acquisition and use of efficient and reliable utility systems that are appropriate to the environment, need, and village ability to operate and maintain them."

Related Objective: To increase local management capability.

Problem #1: High operation & maintenance costs of community facilities and housing.

Possible Solutions:

- a. Establish energy-efficiency as a primary design criterion.
- b. Review alternative fuel sources and retrofiting possibilities.
- c. Consolidate facilities to reduce unit overhead costs.
- d. Use low-maintenance local materials.
- e. Adjust cost projections with realistic inflation factors.
- f. Encourage life-cycle cost analysis.
- g. Clarify agency and municipal responsibilities for O & M costs.
- h. Publicize constraints on local municipalities for taking over facilities (eg. Lack of ability to generate operation revenues from low-income populations)
- i. Seek alternative local revenue sources to provide incentives to local operators. (eg. Increasing revenue sharing to provide adequate incentive)
- j. Establish training programs and workshops to improve local training (eg. PHS workshop for city administrators)

Problem #2: Proliferation of site restrictions and permit requirements can delay projects past grant deadlines, and raise the cost of projects above grant budgets. This sometimes necessitates re-application for funds or loss of project.

Alternative Solutions:

- a. Ease the burden of uncertainty by systematically gathering site-scale information needed for permit review.
- b. Identify preferred development sites in every community and systematically get permit clearance for each.
- c. Conduct comprehensive inventories on preferred sites (eg. Archaeological inventory). The economy of scale should be less cost than the incremental visits required for reviewing each permit.
- d. Provide regional coordination services for permits on multi-agency projects.

Problem #3: Some granting agencies lack staff for early engineering review, limiting their ability to ensure appropriate designs.

Possible Solutions:

- a. Exchange engineering services between agencies with technical assistance agreements.
- b. Conduct joint reviews with engineering agencies.
- c. On multi-agency community development projects, make one agency the lead for engineering matters.

Problem #4: Appropriate designs and local materials are difficult to use because of national property standard regulations, which often are not sensitive to arctic conditions.

Possible Solutions:

- a. Seek support for changing to performance standards, so the agency objectives are met, but with local materials to reduce cost.
- b. Seek special waivers for arctic region.

Problem #5: Many agencies do not have the same funding cycles.

Possible Solutions:

- a. Amendment of administrative regulations to synchronize funding cycles with related agencies.
- b. Seek coordination assistance by State - Federal Rural Development Task Force.

Problem #6: Supplies of local building materials are uncertain, preventing agencies from committing to use of local materials on public projects.

Possible Solutions:

- a. Accelerate inventory of resources.
- b. Accelerate resource management plans.
- c. Settle land and resource ownership.
- d. Settle pricing procedures.
- e. Ensure stable supply.

B. LANDS TASK FORCE

Purpose: To coordinate planning projects in which problems will be identified, and use workshops as a forum for problem-resolution.

Prime Regional Objective: To protect subsistence resources, while accomodating economic and community development.

Summary: Agency planning projects were introduced, and a Priority List for agency actions was discussed. The region suggested the priorities, and several agencies have already started work on the list.

All items are important, but some are at the bottom due to less-imminent deadlines. The list will be updated periodically, but will be an element of the draft strategy.

Priority List for Agency Actions

1. Caribou Habitat Survey & Management Plan.
2. Gravel source inventory: Location & quality.
3. Coal inventory - follow-up on State - DNR Reconnaissance 1979.
4. Timber survey - (Detailed timber-yield information)
5. NANA Lands Management Plan.
6. Regional Land Use Plan for Western Arctic Transportation and Public Facilities.
7. Soils survey.
8. Prime Agricultural potential areas.
9. Drafting Cooperative Management & Concessions Agreements:
 - Park Service
 - U.S. Fish and Wildlife Service
 - State-NANA
10. Fire Control Management Plan - Contracts for Services.
11. Flood Plain Identification.
12. Archaeological mapping.
13. Land Use Plan for Ambler - Lik/Red Dog Mining Districts.
14. Water Use Plan for Ambler - Lik/Red Dog Mining Districts.

Resource inventories (gravel, soils, timber) will be tied into land management plans and community development plans. The Coastal Management Plan will provide guidance to all of them.

Federal agency land planning will be limited until d-2 is resolved and funds are freed from Congress.

C. HESS ISSUES LIST FINAL DRAFT AS REVISED 16 NOVEMBER 1979

1. Abuse of alcohol, and other mood-altering drugs, is a prominent problem of the regional lifestyle, and is related to:
 - a. tremendous loss of human potential,
 - b. severe family disruption,
 - c. gross abuse and neglect of family members,
 - d. criminal assault and other violent and destructive crimes,
 - e. fatal accidents,
 - f. suicides,
 - g. high levels of alcohol-related medical problems, and
 - h. other demoralizing and disintegrating actions.

2. Methods of raising children, and of teaching self-control and self-motivation, are inadequate in the present day. This results in:
 - a. parental feelings of confusion, discouragement and isolation,
 - b. an inability of communities to control the actions of delinquent teenagers and young adults,
 - c. an unfair distribution of workload within the family unit and community,
 - d. and contributes to job and scholastic failures.

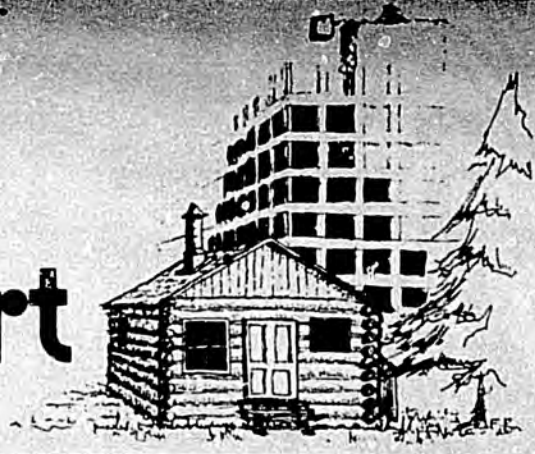
3. Lack of community support for law enforcement encourages lack of restraint, and compounds an already inadequate judicial system.
 - a. Victims often go entirely unsupported in their personal dilemmas.
 - b. It is very difficult for victims to escape continued abuse and for police officers and witnesses to escape retribution.
 - c. Resources and facilities are inadequate.

4. Values and skills important to the self-concept and self-sufficiency of individuals and families are quickly being lost. Lack of these skills may make the person the subject of ridicule by others in the community. Examples are:
 - a. Inupiat language and oral tradition,
 - b. subsistence living skills,
 - c. patterns of sharing

5. Externally organized governmental and quasi-governmental structures are constantly changing, and are not tied to existing village systems of power and decision-making. This exaggerates the dependence of the residents on external agencies, rather than fostering local independence. Also:

- a. Requirements for planning projects, applying for funds, etc., demand timelines and public meeting format foreign to village life and uncomfortable to its residents.
 - b. Educational institutions do not use local ways of relating to and teaching children. Family support of students' academic achievements and goals is limited, in part due to lack of knowledge about the contents of current education. Dropping out of school does not carry negative weight. Educational facilities are not adequate for the region's needs.
 - c. Family relationships and responsibilities are such that people have difficulty interacting with standard Western institutional requirements, and rarely are able to complete a college education or advance in a career.
 - c. Leadership can not develop naturally, but takes unnatural forms mandated by external structures, regulations, and electoral process.
6. Relationships between people from different backgrounds (even from different villages in the region) are strained. This is often due to misunderstanding motives and behaviors, discomfort with styles of relating and communicating, and interpreting differences as personal peculiarities rather than social phenomena.
7. Changes in lifestyle have caused dramatic changes in certain aspects of personal health and fitness.
8. Introduction of a cash economy to the region has brought with it all sorts of (predictable) problems. "Soft" money carries with it special difficulties, such as:
- a. creating dependencies, then removing support for them,
 - b. requiring layers of bureaucracy, and an additional influx of outsiders,
 - c. fashioning programs according to outsiders' preconceptions and priorities.
9. Employment opportunities in the region have been limited by:
- a. lack of available jobs and stimuli to create jobs,
 - b. lack of skills training for those jobs that are available,
 - c. difficulty in predicting future skills needs to train for,
 - d. the relative youth of the region's vocational training institutions and programs
 - e. work situations that do not fit with a mixed economy lifestyle, and
 - f. personal attitudes and actions that are incompatible with sustained employment.

Durkin



planning insert

no. 5

THE NANA REGIONAL STRATEGY: PLANNING FOR THE DEVELOPMENT OF A REGION

The NANA region, in northwest Alaska, comprises an area of 36,000 square miles and approximately 4800 people located in 11 communities. Kotzebue, the largest community, with 2400 people, functions as a regional transportation and service center for the NANA region.

A few years ago, the NANA Regional Housing Authority (RHA) requested the assistance of the Division of Community Planning in compiling basic demographic and environmental data necessary for sound land use planning decisions. In response to the RHA's request, the Division contracted for development of the Northwest Alaska Community Profiles.

The NANA region has expressed considerable interest in developing a regional planning strategy as the next logical step in a planning process. Building largely upon information presented in the Community Profiles, a proposal was made for Division assistance in developing a regional planning strategy. Subsequent to that request, planning funds were made available from HUD to assist in this program.

The issues seen by regional officials as central to the regional strategy concern the environmental carrying capacity (capability to support development) of the NANA region and its inherent affects on the patterns of development, identifying and analyzing alternatives to transportation systems and public facilities and an accurate assessment of the present socioeconomic characteristics of the region's population. This information, together with appropriate forecasts of population and economic indices, will provide the framework for specific community development plans and regional development policies.

Development of a regional planning program requires the collection of a substantial amount of background data. Information on the physical and socioeconomic environment of the NANA region must be collected to establish existing community and regional characteristics and provide a basis for reasonable projections.

The regional strategy process will of necessity be a dynamic one, responding to varying conditions and priorities and changes in public and private programs. Key to the successful implementation of the regional strategy is the necessary coordination of the various public and private entities with responsibilities in the NANA region. Thus, substantial effort will be directed towards identifying those entities, delineating their capabilities and missions, and specifying roles and avenues of coordination.

Such coordination is already underway, involving a number of state agencies. The Department of Transportation and Public Facilities is presently developing a comprehensive regional transportation plan that includes the NANA region. The Department of Natural Resources is formulating a program for evaluating the availability of water in the Kotzebue Sound area, a situation that has already become serious. The Alaska Public Forum is conducting a survey region-wide to ascertain the preferences and attitudes of residents concerning issues to be addressed in the strategy. A National Science Foundation grant recipient is actively engaged in establishing a process for determining, and then applying, the concept of environmental carrying capacity.

continued on page 3

*How is conducting done
How could this be accomplished
of native from
native residents*

state of alaska
dept. of community & regional affairs
division of community planning

feb. 1979

community briefs

COMMUNITY INVOLVEMENT IN PLANNING FOR STATE LANDS

Despite delays in receiving title to its land, the State is a major land owner in and around many Alaskan communities. What the State does with its land concerns many people, since it will have a tremendous influence on the future of their communities. Land disposal legislation (Alaska Land Policy Act, Chapter 181, SLA 1978) has increased pressure on the State to dispose of land and at the same time has required the Department of Natural Resources (DNR) to plan for and classify all State land before disposal or use.

If State land lies within municipal boundaries DNR's plan must be consistent with the city's comprehensive development plan or coastal management program. But how do communities influence State land use decision if State land lies outside municipal jurisdiction? Two Southeastern communities, **Haines** and **Pelican**, are faced with the latter situation.

The City of **Haines** has a comprehensive development plan. However, the Haines Borough which encompasses the state land surrounding the City, is third class and has not assumed planning powers. Since there is no

borough plan to give direction to state planning the people of Haines have had to rely on the public participation process (and alternatives prepared by interest groups) to influence future decisions on State land use and disposal. Although DNR has made a good effort to solicit public reaction to its recommendations, this reactive position gives the people of Haines less influence over State planning than would the positive statement of a local plan.

The first class city of **Pelican** is a small community both in population (221 permanent residents) and land area (114 acres) and is surrounded by 2,038 acres of recently selected State land. Much of the land in the City is tideflat, steep, or already committed, so most new growth will have to occur on State land outside the present city limits. As in Haines, DNR has to prepare a land use plan for State land around Pelican before it can dispose of or classify that land. To be sure it has close involvement in DNR's planning for the land around it, the City of Pelican will participate in a joint planning program. Using staff planners from the Division of Community Planning, the City will coordinate coastal management and comprehensive planning for the City with State planning occurring around it.

The proposal is to achieve coordinated planning by using one work program and dividing the work tasks among the City, the Division of Community Planning and Department of Natural Resources. The Pelican planning commission might, for instance, be responsible for defin-

continued on page 3



City of Pelican

COMMUNITY INVOLVEMENT IN PLANNING FOR STATE LANDS continued from page 2

ing local issues, goals, and objectives, developing local policies and implementation techniques and recommending classifications for State land. The Division of Community Planning might be responsible for a social and economic inventory and analysis, while DNR might define State goals, prepare a natural resource inventory and analysis for State land and land within city limits, develop State policies, classify State land after considering local recommendations and develop a management plan for State land. The City plan and the State plan could be separate documents which

refer to a common information and analysis base.

By working together and sharing information and ideas, both the State and the City of Pelican will profit: the needs and concerns of Pelican will be addressed in State planning and the State will attain local participation in its planning. Furthermore, the City will gain a coastal management/comprehensive plan which benefits from a thorough analysis of the State land around it. Work is scheduled to begin in late January or early February and will continue through December of 1979.

INFORMATIONAL MEETINGS AND HEARINGS HELD ON PROPOSED MUNICIPAL LANDS TRUST PROGRAM REGULATIONS

During the month of November, 1978, the Department of Community and Regional Affairs held informal, informational meetings and public hearings on Municipal Lands Trustee proposed regulations. Meetings and/or hearings were held at **Noatak, Andreafski, Kipnuk, Nome, Bettler Field, Point Lay, Klukwan, Toylina, Tok, Cordova, Naknek, Takotna, Aniak, and Anchorage**. Meetings scheduled for **Kwigillingok, Karluk, Chignak Lake, Akutan and Tyonek** were cancelled because of bad weather.

and have been considered for inclusion in the proposed regulations to assure the program can be applied properly to all anticipated village situations.

A total of thirty-eight of the potential one hundred trust villages were represented in the effort with extensive testimony given by non-profit associations, regional and village corporations, and federal and State agencies. Testimony generally supported the Department's approach to its trustee responsibilities. Several technical changes were suggested

Following redrafting, the proposed regulations will be forwarded to the Attorney General's office for review. It is anticipated that regulations will be filed with the Lt. Governor and subsequently adopted in early 1979. Copies of the final regulations will be mailed to trust villages and persons known to be interested in them. To obtain copies of the regulations, write to Municipal Lands Trust Officer, Department of Community and Regional Affairs, Division of Community Planning, 225 Cordova St., Building B, Anchorage, Alaska 99501.

For further information on the Municipal Lands Trustee Program, see Planning Insert, September issue.

THE NANA REGIONAL STRATEGY: continued from page 1

The NANA regional strategy, being carried out by Mauneluk Association, the regional non-profit corporation, is one of the first attempts in Alaska to develop, on a regional basis, a policy framework upon which local,

state, and federal officials and the private sector can base decisions related to future development. It is hoped that this effort can also serve as a guide for future such programs in other regions of the state.

reports & events

EVENTS

There will be a workshop on **THE PERMIT SYSTEM** of land use control and growth management. It will be held in Anchorage on February 15 and 16 at the Lucy Cuddy Center, University of Alaska and will include discussions of the system's application to Alaska. The Permit System as applied in Breckenridge, Colorado was awarded the 1978 Meritorious Award by the American Institute of Planners. Registration fee is \$50 per individual or \$100 for any number of participants from a local or State government unit or private organization. For more information, call 465-4750.

The **ALASKA COASTAL POLICY COUNCIL** will be meeting February 1 and 2 at the Hilton Inn in Juneau. Among other things, the Council will consider definitions for uses of State concern. Call 465-3541 for more information.

The **ALASKA RURAL DEVELOPMENT COUNCIL** meeting will be held in Juneau on March 6 and 7. For more information contact James Mathews, Cooperative Extension Service, University of Alaska, Fairbanks, Alaska 99701.

PUBLIC HEARINGS ON THE DRAFT ENVIRONMENTAL IMPACT STATEMENT PREPARED ON THE PROPOSED ALASKA COASTAL MANAGEMENT PROGRAM will be held February 27 in Juneau and February 28 in Anchorage. For information on the times and places of hearings, call the Office of Coastal Management (465-3541).

Planning Insert is presented by the Division of Community Planning, Department of Community and Regional Affairs. The purpose of this publication is twofold: 1) to provide local governments, public agencies, unincorporated communities and the private sector with information relative to the Division's programs and activities, and 2) to focus on planning issues and activities being initiated at the local and regional level.

For more information on items in the Newsletter, or to add additional items, contact the Director of the Division of Community Planning, 225 Cordova Street, Building B, Anchorage, Alaska 99501, phone no. 279-8636.

The preparation of this newsletter was financed in part through a comprehensive planning grant from the Department of Housing and Urban Development, under the provisions of Section 701 of the Housing Act of 1954, as amended.

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Division of Community Planning
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LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Committee Members
FROM: Marjorie Gorsuch *mg*
Gene Walsh
RE: Public Hearing - Kotzebue/Noorvik
DATE: 11/5/79

Enclosed is some additional information for the KOTZEBUE/
NOORVIK hearings to be held Nov. 16/17.

We have asked that those at the public hearing address the progress of the NANA Regional Strategies and its possible relationship to the legislation under consideration by the Local Government Committee. Therefore, we are including a synopsis of some of the information included in the NANA Regional Strategy First Year Progress Report for your review.

In 1978 NANA requested state assistance in order to begin a process to establish an overall regional strategy plan. The Division of Policy Development and Planning developed a HUD grant proposal to help accomplish this goal. The issues seen by regional officials as central to the regional strategy concern the environmental carrying capacity of the NANA region and its innerent affects on the patterns of development, the necessity for identifying and analyzing alternatives to transportation systems and public facilities and an accurate assessment of the present socio-economic characteristics of the region's population.

The structure and process for work during the second and third years of funding for the Strategies has also been developed and can be made available to you upon request.

Selawik's 'broke,' but the mayor has dreams

By DON HUNTER
Daily News reporter

SELAWIK — On Saturday morning, Grant Ballot sits down to breakfast with his wife and their three children. The kids are scrubbed clean, quick with a smile, polite to strangers, a bit shy. Along one wall, book shelves are lined with inspirational and do-it-yourself volumes and a collection of Readers' Digest condensed books several years in the making. Time and U.S. News and World Report rest beneath a Bible on an end table.

The scene is as all-American as a Norman Rockwell sketch of a Kansas farm family preparing for a day of plowing fields, canning preserves, feeding chickens.

But when Ballot pulls on his boots and steps out the door, the image falls like the face of the cherubic 4-year-old when Rockwell's brush-black mitt swipes the ice cream cone.

Ballot steps outside his house onto the sidewalks of Selawik, Alaska. There's not a cow in sight, not even a barn. No fields to be tilled, no chickens squawking in the yard.

Even the sound of his boots clomping on the town sidewalk strikes a strange chord. In this town, located about 80 miles southeast of Kotzebue, the sidewalk is made of wood.

Ballot — 38 years old, lean, black-haired, brown-eyed, face and hands strong — is a man of endless uncontrived surprises. A writer trying to describe him struggles against an impulse to resort to the trite language of the science fiction buff, to say that Ballot seems caught in a vortex of time, with images and ideas of staggered centuries, different worlds, swirling about him.

A high school drop-out from about as far back in the sticks as you can get in this country, Ballot is more articulate than many a campaign advance man. As far removed as any American citizen from Pennsylvania Avenue — and without benefit of Cronkite's nightly analysis — he wonders if you've heard Tip O'Neill's nickname for the president's right-hand honcho: "Hannibal Jerkin." He is, for the most part, calm, intelligent, unassuming, meticulous, impressive as hell.

Ballot is the mayor of Selawik, a village with more problems than people, and a lot more people than solutions.

Virtually all of the problems, one way or another, are tied to rural Alaska's attempts to shift into the 20th century. Many are directly the result of a modern economy's most widely-distributed symbols — bills.

"Slowly, our people are becoming more and more indebted," Ballot says. The bills mount up — of the 90 or so families in Selawik, only one is not hooked up to the generating system installed by the Alaska Village Electrical Cooperative.

Ballot says his family is "very conservative with electricity, yet our



Grant Ballot is the mayor of a community plagued by problems, most of which are linked with rural Alaska's attempts to join the 20th century.

bills run \$65 to \$70 a month. It's quite a bit higher in the winter."

When a new water and sewer system is completed, villagers will decide whether to hook up to it. Most, probably, will. Telephones arrived a year back. According to some, they took some Selawik residents by surprise: Not everyone realized the relatively low monthly charge did not cover long-distance calls. At least not until the phone bills started mounting into the post-\$100 range. Service isn't what it's cracked up to be, either. One phone had been out of order for three weeks. Repair crews have yet to respond.

The city itself is not in any better financial shape. Selawik's local revenues average about \$1,500 a month, based on a 3 percent sales tax. Property taxes — the staple of most local-government appetites — would be meaningless in Selawik, where all but one or two pieces of property are still federally owned. The city's small work force — all of it — is funded by the federal Comprehensive Employment and Training Act, at \$833 a month per employee.

In Ballot's word, Selawik is, for all practical purposes, "broke." Ballot, however, has a couple of dreams he'd like to see brought to

"My father kept our family fairly well off," Ballot says. "We always had something to eat, but that lifestyle didn't require money as it does now. Now, everything that comes into Selawik requires money."

fruition. One is an agricultural project. Ballot thinks the arctic farm could be situated on a 300-acre chunk of land about 12 miles from the village.

"We've found good topsoil there. We figure we can grow potatoes, garden vegetables. We believe we can at least grow enough to give us potatoes and some vegetables through the winter."

That, says Ballot, could take a big load off Selawik's food budget, now about treble that of Anchorage because of the cost of transporting goods. But he acknowledges that farming may not be an easy idea to sell to a people more accustomed to hunting and fishing for subsistence.

"We have to educate our young people to grow up with this new idea." And, even if the people of Selawik come to accept the idea, there apparently is a mountain of red tape between the village and the farm.

A road is needed to link the two. And the state, says Ballot, has serious questions whether a road can be built across the sensitive arctic tundra. Especially at a cost approaching \$1 million a mile.

Another plan for encouraging Selawik's embryonic economy is development of a local parka squirrel fur-farming industry. That, Ballot says, might be an ideal solution for some of the village's woes. "They're

easy to catch, eat little or nothing and hibernate in the winter."

Development of some sort of local economy is, in Ballot's view, the first step in curing the social ills that have taken hold.

Most of the money in the village comes in one form of welfare or another, and Ballot says that's no good. Picking up a monthly check at the Post Office does not compare favorably with having to go one-on-one with nature in a year-round battle for survival. The resulting culture shock undermines traditional social relationships and is a prime cause of the village's chronic alcoholism problem — a situation that has led, in Selawik, to an emergency 60-day ban on alcohol in the village.

"We find that we cannot maintain the present lifestyle we've been put into," he notes.

But why can't villagers simply go on living the same lives their ancestors had known for hundreds, probably thousands, of years in the arctic northland? A good question, but one, Ballot suggests, that might also be asked of people elsewhere. Why don't the people of Kentucky still dress in buckskins and live in log houses?

In his own lifetime, Ballot has watched Selawik make changes that other cultures achieved over a period of centuries. "When my father raised the 11 of us — there were 13 originally and only nine now alive — we wouldn't see any money for months. He used to get, say, \$3,000 in season, muskrat trapping. The hardest part of the year was February. March. If you didn't do a good job of storing up food, you got hungry. My father kept our family fairly well off; we always had something to eat, but that lifestyle didn't require money as it does now. Now, everything that comes into Selawik requires money."

"We've been forced into a money economy when we don't have any way to make money, and that's not good."

"When ASHA housing came in, everybody opted to have oil heat." Not only did fuel oil require money — it now costs about \$70 a barrel; an average family needs two to four barrels a month during winter — but it also cut back on an existing barter system.

Ballot's father used to haul wood to the village and trade it for other goods. "His way of life was wiped out, and he finally had to ask for welfare. There was nothing he could do about it. The same thing has happened to a lot of people here."

Back in Kotzebue — in itself fully qualified to be a "remote outpost" — but, as a town of about 3,000, years more advanced in luxuries than Selawik — a young woman approaches in a restaurant. She is pretty, with an Iowa drawl and a bible-belt blush. She, too, has just been to Selawik.

A teacher?

No, she says she is a representative of the Unification Church.

Doing missionary work?

No, "fund-raising, mostly..."



Alaska State Legislature

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COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
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Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Committee Members
FROM: Marjorie Gorsuch *MG*
Gene Walsh
RE: Public Hearings
DATE: 11/2/79

KOTZEBUE/NOORVIK ITINERARY

Friday, Nov. 16 Depart from Anchorage International Airport
on Wien Flight #33 at 4:10 P.M.
Arrive in Kotzebue at 4:30 P.M.

Public Hearing 7:00 P.M.
Council Chambers, City Hall

Accommodations at the Nu-Luk-Vik Hotel

Saturday, Nov. 17 Charter on Baker Aviation 2:00 P.M. to
Noorvik

Public HEaring 7:00 P.M.
Community Building

Accommodations at the Noorvik Hotel

Sunday, Nov. 18 8:00 A.M. Charter from Noorvik to
Kotzebue on Baker Aviation

10:00 A.M. Fly Wien Flight #49 from
Kotzebue to Anchorage.

Arrive in Anchorage at 12:20 P.M.

Background materials on the Kotzebue area sent to you on October 3
included:
A Community Profile, Kotzebue prepared by the City of Kotzebue and the
State Division of Economic Enterprise
Municipal League Directory Information--Kotzebue and Noorvik
Community Profile -- Noorvik
NANA Survey Summary, March 1979. Prepared by the Alaska Public Forum



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Pouch V
State Capitol
Juneau, Alaska 99811

TO: Joint Committee Members
FROM: Marjorie Gorsuch
Gene Walsh
DATE: October 3, 1979
RE: Public Hearings / KOTZEBUE...NOORVIK

Enclosed you will find background for next week's public hearings. The material includes:

A Community Profile, Kotzebue prepared by the City of Kotzebue and the State Division of Economic Enterprise

Municipal League Directory information--
Kotzebue and Noorvik

Community Profile -- Noorvik

NANA Survey Summary, March 1979. Prepared by the Alaska Public Forum

The itinerary for the KOTZEBUE/NOORVIK public hearings, which we hope are as successful and informative as the Bethel/Dillingham meetings, is as follows:

THURSDAY, OCTOBER 11 Leave Anchorage on Wien Flight #47 at 7:40 A.M. (non-stop) Arrive in Kotzebue at 8:00 A.M. Lunch - 12:00 with Gene Moore, City Mgr., Royal Harris, Mayor, and whatever legislators are able to attend. 7:00 P.M. Public Hearing, City Hall Council Chambers

FRIDAY, OCTOBER 12 10:00 A.M. Charter on Baker Aviation (Cessna 207) to Noorvik. Public Hearing, 7:00 P.M. Community Building Accommodations in the Noorvik Hotel.

SATURDAY, OCTOBER 13 Charter on Baker Aviation from Noorvik to Kotzebue. 7:00 A.M. 8:40 A.M. Flight #47 Wien to Anchorage Arrive in Anchorage at 12:20 P.M.

If you do not have TRs, there will be some available for you in Anchorage. Please make your own connecting flight arrangements to and from Anchorage. Accommodations will be in hotels so sleeping bags will not be needed for this trip.

KOTZEBUE

P.O. Box 46
Kotzebue, Alaska 99752

Second Class City

Phone: (907) 442-3401

INCORPORATION DATE: October 14, 1958
 POPULATION: 2,431
 REGULAR ELECTION: First Tuesday in October
 SALES TAX: 3%
 CITY COUNCIL MEETS: First and third Thursdays of each month

MAYOR: Royal Harris 1980

CITY COUNCIL MEMBERS

June Nelson 1979
 Burton Haviland 1979
 Jeffery Smith 1979
 Nellie Ward 1980
 Ida Hadley 1980
 Paul Harris 1980

CITY PLANNING COMMISSION

Alfred Francis 1979
 John Schaeffer 1979
 Dick Martin 1980
 Randall Hill 1980
 Charles Huss 1981
 Anthony Schuerch 1981
 Patricia Peacock 1981

ADVISORY SCHOOL BOARD

Dennis Tiepelman
 Charles Huss
 Joseph Ryan
 Paul Harris
 Carolyn Schuerch
 Donel O'Hara
 Bernard Schwind

CLERK.....Helen Gudmundson
 MANAGER.....Gene Moore
 CHIEF OF POLICE.....Donald Buehler
 FIRE CHIEF.....Donald Tucker
 PUBLIC WORKS DIRECTOR.....Dallas Hanna
 MAGISTRATE.....Roswell Schaeffer
 SUPERINTENDENT OF SCHOOLS.....George White
 ATTORNEY.....Merdes, Schaible, Staley & Delosio



kotzebue

*An Alaskan
Community Profile*

Kotzebue

Location

Kotzebue is located 26 miles above the Arctic Circle on the northwestern shore of Baldwin Peninsula. The city is bounded on the west by Kotzebue Sound and on the east by Hotham Inlet. Kotzebue is only 200 miles from the eastern tip of the Soviet Union. It shares with Nome and Barrow the distinction of being more distant than any other major settlement on the North American continent from Washington, D.C., approximately 4,000 miles away.

Population

Within Region 4,900
Within City Limits 2,435

Transportation

Rail: None
Truck: Local Service

Air: Kotzebue is a regional center for air transportation. Travelers into or out of the surrounding villages make connections through Kotzebue. Wien Air Alaska provides daily jet service from Anchorage, with stops at Fairbanks or Nome. Munz Northern Airlines has bush flights to the villages with Islanders Aircraft based in Kotzebue. The villages surrounding Kotzebue depend on the bush flights for much of their food and other essentials. Kotzebue is also the base for several private air taxis.

Kotzebue has one airport, Ralph Wien Memorial - length 6,000 feet; surface-asphalt. North-South Runway - length 4,000 feet; surface-gravel.

Water: Kotzebue Sound is free of ice three months out of the year. During this time, deep-draft ocean-going vessels carrying fuel, building materials, heavy equipment and food supplies arrive. However, due to gravel and sand deposited by the Noatak River, which enters the Sound four miles above Kotzebue, these vessels are forced to anchor about 15 miles offshore. Arctic Lighterage has shallow draft barges that are able to provide lightering services. Freight is unloaded and stored at Kotzebue and later delivered to the outlying villages by barge. Lightering services for the last 15 miles make up one-fourth of the total shipping cost from Seattle, location of the major suppliers, 3,000 miles away.

Overland Transportation: Kotzebue has approximately 11 miles of gravel roads. Over 180 cars, trucks and motorcycles make use of the roads.

During the winter months, although cars and trucks are used providing the roads are clear, most of the people use snowmobiles. Over the last decade in Kotzebue, this machine has taken the place of the dog team. The "sno-go" enables the people to travel greater distances, and more frequently get to the favored hunting grounds.

Climate

During the summer months the temperature averages between 40-50 degrees with a prevailing west wind coming out of Kotzebue Sound. The highest recorded temperature was 85 degrees. During the summer the sun does not set for approximately 36 days. During the long winter months the average temperature is between 15-20 degrees below zero with a prevailing wind from the east. The lowest temperature recorded was 58 degrees below zero. Average annual precipitation is about nine inches, including 40 inches of snow.

Average Temperature

Period	Min.	Mean	Max.
December	-10.3	-3.9	2.6
July	47.1	52.9	58.7
Annual	14.2	20.8	27.3

Average Annual Precipitation8.87 inches

ElevationSea Level to 20 feet

Prevailing Wind

DirectionEast (winter), West (summer)

Mean Hourly Speed13 mph

Economy

Kotzebue is the central city of a vast area of Northwest Alaska which includes the villages of Ambler, Buckland, Deering, Kiana, Kivalina, Kobuk, Noatak, Noovik, Pt. Hope, Selawik and Shungnak. Local residents hunt and fish for subsistence, gather berries, etc. Much of the food is stored for the winter. During July and August commercial fishing goes into full swing, most of the catch being chin salmon and, later in the season, trout. Most of the fish are sold to the locally owned Kotzebue Sound Area Fisheries. At least half of this region's livelihood is from non-monetary subsistence income; caribou and moose are most important to the inland villages.

The wage economy is overwhelmingly concentrated in Kotzebue, which provides govern-

mental services, including a Public Health Service Hospital, and transportation services. A commercial fishery selling to buyers through the Kotzebue Sound Area Fisheries Co-op provides substantial, but seasonal, employment for Native people. There is little other manufacturing or natural resource development in the region, with the exception of some reindeer activity on the Seward Peninsula for local consumption demand.

Estimated Area Employment - 1976

Agriculture	0
Construction	86
Finance	5
Government	224
Mining	10
Manufacturing/Processing	10
Service	148
Trade	55
Transportation, Comm.	82
Other	135
Total	755

Employment figures are about 25% higher during the summer and early fall. This is to accommodate the influx of tourists and the commercial fishing season.

Community Facilities

Medical/Dental: Kotzebue has one Public Health Service Hospital with three doctors, seven nurses, two pharmacists, three dentists, and 50 beds. This hospital is utilized by all the outlying villages comprising an area of approximate 43,000 square miles. Also a State-PHS Health Clinic serves the area. One private dentist is located in Kotzebue.

Education: Kotzebue Community School - run by the Northwest Arctic School District. Grades K-6, approximately 340 students and grades 7-12, 293 students. Staff includes 44 teachers and 17 teachers aides.

Communications: Radio Station - KOTZ broadcasts 126 hours weekly, one of the three public radio stations in Alaska. RCA Alaska Communications - telegraph office. Caribou News - published every two weeks. Television - KOTZ TV Cable Station.

General: Six churches, two museums, library, one financial institution, and community center.

Housing

Efficiency rentals	\$350/month and up
1 bedroom house	\$300/month and up
2 bedroom house	\$400/month and up

1 bedroom apartment rental	\$500 month
2 bedroom apartment rental	\$600 month

The housing supply in Kotzebue is very limited. In summer, virtually no housing is available.

Hotels: There are three hotels in Kotzebue, two being seasonal. Price ranges from \$19 per person to \$51.50 per single.

Industrial Sites

There are none classified as such in Kotzebue, but there is zoning in the city.

Industrial Utilities Available

Water/Sewer:

Water Supplier: City of Kotzebue
Source: Water piped from lake 1-1/2 miles east of city.

Distribution System: 4" plastic pipe

Cost/home: \$20 per month

Number of houses with water hookup: 240+

Sewer: \$5 month

Number of houses with sewer hookup: 150+

Garbage rates: \$12-20 month

Garbage and honeybucket disposal: open pit

Electricity:

Supplier: Kotzebue Electric Association

Range of Rates

First 50 KWH/month	\$0.260/KWH
Next 50 KWH/month	\$0.220/KWH
Next 9900 KWH/month	\$0.135/KWH
Over 10,000 KWH/month	\$0.125/KWH

Average cost per month/home: \$60.00

Telephone:

Supplier: OTZ Telephone Co-operative

Rates: Private: \$14.50 month

Commercial: \$21.00 month

Local Government

City: Second Class - City Manager form of government.

City Sales Tax: 3%

Police Department: One State Trooper, One Chief of Police, six patrolmen.

Fire Department: One Fire Chief, two paid firemen, volunteer fire department, one fire truck on tracks, one quick attack truck.

Insurance Classification: 9A - Rural 8.

*For further
information
contact:*

City of Kotzebue
City Manager
Box 46
Kotzebue, Alaska 99752

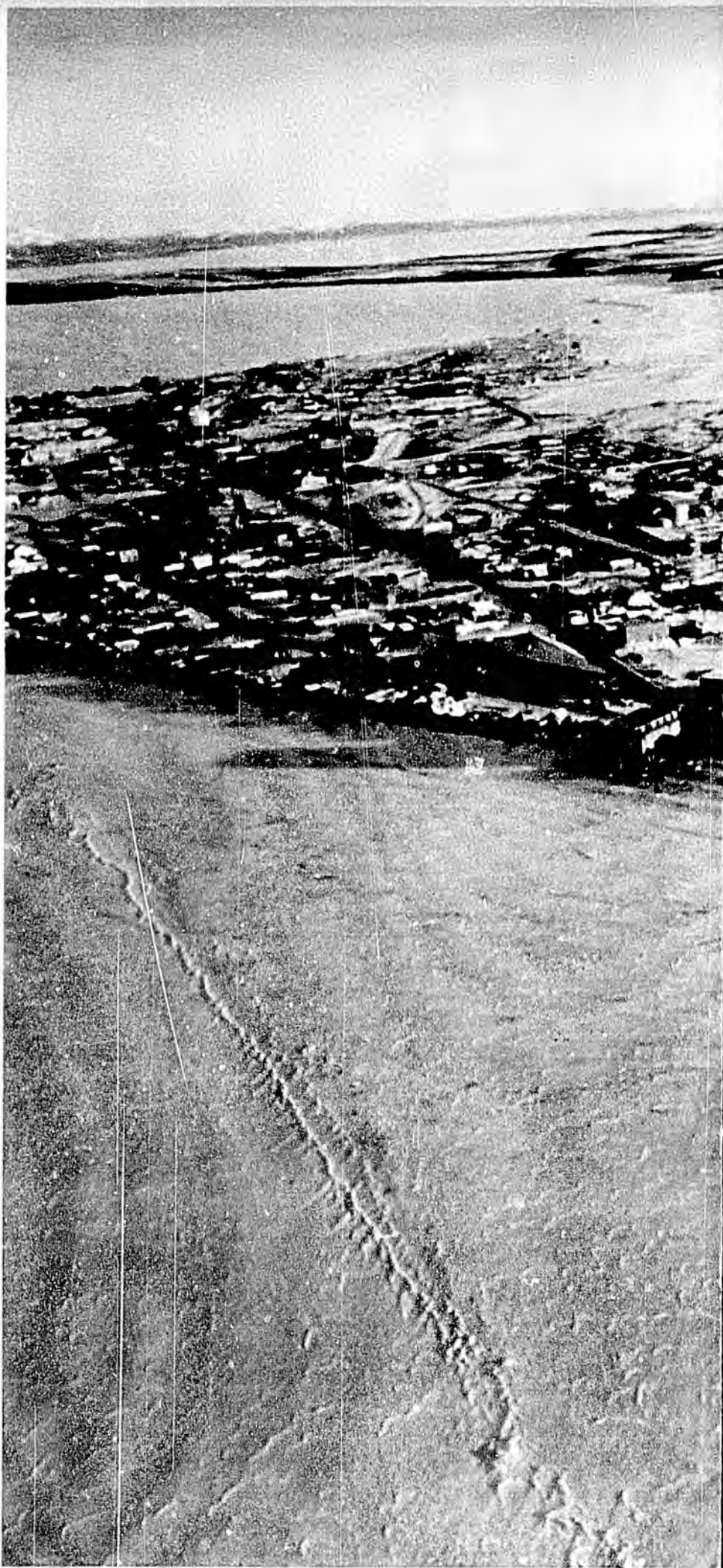
Arctic Circle Chamber of Commerce
Box 284
Kotzebue, Alaska 99752

NANA Regional Corporation
Box 49
Kotzebue, Alaska 99752

State of Alaska
Department of Commerce &
Economic Development
Division of Economic Enterprise
Pouch EE
Juneau, Alaska 99811



Produced by:
City of Kotzebue
and
State of Alaska
Division of Economic Enterprise



NOORVIK

P.O. Box 146
Noorvik, Alaska 99763

Second Class City

Phone: (907) 636-2100

INCORPORATION DATE: March 11, 1964
POPULATION: 527
REGULAR ELECTION: Third Tuesday in October
SALES TAX: 2%
CITY COUNCIL MEETS: First Tuesday of each month

MAYOR: Roy Pungalik 1979

CITY COUNCIL MEMBERS

Thomas Pungalik, Sr. 1979
Paul Brown, Sr. 1979
Louie Commack, Jr. 1979
Alfred Wells, Sr. 1979
Carl Foster, Sr. 1980
Charlie Nazuruk 1979

ADVISORY SCHOOL BOARD

William Sheldon
Minnie Sheldon
Pina Jackson
Louie Commack, Jr.
Wilbur Sampson

CLERK.....Hilda Sheldon
FINANCE OFFICER.....Roy Barr, Sr.
ATTORNEY.....Charles Silvey, Jr.
CHIEF OF POLICE.....Kim Nay
FIRE CHIEF.....William Field
PUBLIC WORKS DIRECTOR.....Charlie Gregg
HEALTH AIDE DIRECTOR.....Sally Harvey
PERKS & RECREATION DIRECTOR.....Katherine Jack
PLANT OPERATOR.....Harold Curtis
AIRPORT MANAGER.....Frank Wells
MAGISTRATE.....Charlie Harvey, Sr.
SUPERINTENDENT OF SCHOOLS.....Ross King

Hoorvik, 99763

LOCATION

Latitude: 66° 50'N
Longitude: 161° 03'W

Borough: Unorganized
Native Regional Corporation Within Which Located: Nana
Township: 17N
Range: 11W
Meridian: Kateel River

CLIMATE

Average Daily Maximum Temperature for January: 0.9° F
Average Daily Minimum Temperature for January: -14.7° F
Average Monthly Temperature for January: -6.9° F

Average Daily Maximum Temperature for July: 67.7° F
Average Daily Minimum Temperature for July: 47.2° F
Average Monthly Temperature for July: 57.5° F

Highest Recorded Temperature: 87° F Date: July 1925
Lowest Recorded Temperature: -54° F Date: January 1919

Degree Days at Base 65°F: Heating: NA Cooling: NA Date: NA

Mean Annual Precipitation: 16.20"
Highest Monthly Precipitation Recorded: 6.43" Date: September 1925
Lowest Monthly Precipitation Recorded: NA Date: NA

Mean Annual Snowfall: 60.3"
Highest Monthly Snowfall Recorded: 37.9" Date: February 1920

Mean Hourly Speed of Wind: NA
Fastest Recorded Wind Speed: NA Date: NA
Prevailing Wind Direction: Winter: NA Summer: NA
Climatological Data Base: Based on 5-8 year periods 1919-37

LOCAL GOVERNMENT

Date of Incorporation: 1964
Form of Government: 2nd Class

LOCAL GOVERNMENT - continued

Property Tax: None

Sales Tax

Rate: 2% Date: 1974

Assessed Value of Real Property: None

Assessed Value of Personal Property: None

Local Police

Full-time: None

Part-time: 1

Date: 1973

State Troopers: From Kotzebue Date: 1975

Local Constables: NA Date: 1975

Judiciary

Number: 1

Type: Magistrate

Date: 1974

Firefighters

Paid: NA

Volunteer: NA

Date: 1975

Number of Pieces of Firefighting Equipment: NA Date: 1975

Ambulances: NA

Fire Insurance Classification: 10

PEOPLE

Population

1950: 243

1960: 384

1970: 462

Latest Population Estimate: 527 Date: 1974

Population Projections: NA Date: NA Source: NA

1970 Population Statistics

Native Population: 443

Non-native Population: 19

Male Population: 244

Female Population: 218

Male Median Age: 16.0

Female Median Age: 14.4

Males Under Five Years of Age: 37

Females Under Five Years of Age: 28

Total Children Under Five Years of Age: 65

Males 5-19 Years of Age: 114

Females 5-19 Years of Age: 115

Total Persons 5-19 Years of Age: 229

PEOPLE - continued

Males 20-44 Years of Age: 62
Females 20-44 Years of Age: 46
Total Persons 20-44 Years of Age: 108

Males 45-64 Years of Age: 23
Females 45-64 Years of Age: 21
Total Persons 45-64 Years of Age: 44

Males Over 65 Years of Age: 8
Females Over 65 Years of Age: 8
Total Persons Over 65 Years of Age: 16

Main Industries: NA

Employment

Total Employment: NA
Percent Unemployed: NA
Source: NA
Date: NA

Number Employed In

Agriculture: NA
Construction: NA
Finance, Insurance, Real Estate: NA
Government: NA
Mining: NA
Manufacturing/Processing: NA
Service: NA
Trade--Wholesale/Retail: NA
Transportation: NA
Miscellaneous: NA

Business Licenses Issued Within ZIP Code Area

Number: 13
Date: 1974

Gross Business Receipts Within ZIP Code Area

Gross Business Receipts: \$148,950
Date: 1973

TRANSPORTATION FACILITIES

Highway Links to Other Parts of Alaska: None
Number of Miles of Locally Maintained Roads in 1975: 1.7 mi
Number of Vehicles Registered in ZIP Code Area - 1975

Total Number of Vehicles Registered: 5

Automobiles: 2
Motorcycles: 1
Pickups: 2
Trucks: 0
Busses: 0
Mobile Homes: 0
Commercial Trailers: 0
For Hire: 0

TRANSPORTATION FACILITIES - continued

Farm: 0
 Off Highway: 0
 State: 0
 City/Borough: 0

Rail Service: None

Airfields

<u>Length</u>	<u>Width</u>	<u>Surface Composition</u>	<u>Operator</u>
2000'	65'	Gravel	City

Air Carriers Serving Community

<u>Scheduled Air Carriers</u>	<u>Frequency of Service</u>
Wien Air Alaska	5 per week

Locally Based Non-scheduled Air Carriers: None

Bus Lines: None

Taxi Companies: None

Local Surface Freight Carriers: None

Waterborne Carriers: BIA - NORTH STAR III (via Kotzebue), B & R Tug and Barge

Docks: Lighter to Beach

Alaska Marine Highway Service: No

Cruiseship Port of Call: No

Breakwaters: None

Small Boat Harbors: None

Typical Method(s) of Access to the Community From Elsewhere in Alaska: Air

UTILITIES

Water

<u>Source</u>	<u>Supplier</u>	<u>Capacity</u>	<u>Consumption/Production Data</u>
Kobuk River to 100M gal. Tank with CL	City	100 GPM in Circulating System	NA

Sewer

<u>Treatment Type and/or Disposal Method</u>	<u>Operator</u>	<u>System Capacity</u>
Surface Lagoon	City	4 acres

Electricity

<u>Source</u>	<u>Supplier</u>	<u>Capacity</u>	<u>No. of Consumers</u>
Diesel	AVEC	210 KW	89

Solid Waste Disposal

<u>Type of Solid Waste Disposal</u>	<u>Operator</u>
Dump	NA

COMMUNICATIONS FACILITIES

Telephone: None

Radio-Telephone

<u>Operator</u>	<u>Call Sign or Phone Number</u>
ADE	WDT 88
AFRS	NA
PHS	NA

Television Stations Received: None

Cable Television: None

Radio

<u>Station</u>	<u>Frequency</u>	<u>Type (AM, FM, Public, Military - Local)</u>
KOTZ	720 KZ	AM - From Kotzebue
AFRS	1340 KZ	AM, Military - From Kotzebue

Newspapers: None

Post Office

Class: 3rd

Number of Deliveries: 85

HEALTH FACILITIES

Hospitals: None

Clinics or Health Centers: Clinic

Total Doctors: None

Total Licensed Nurses: None

Total Dentists: None

Nursing Homes: None

Other Medical Facilities: None

Other Medical Personnel: 2 Health Aides, PH Nurse from Kotzebue

EDUCATIONAL FACILITIES

Name of College/University: None

Number of Secondary Schools: Combined with Elementary

Number of Intermediate Schools (Junior High School): None

Number of Elementary Schools: 1

<u>Grades</u>	<u>Operator</u>	<u>Enrollment</u>	<u>Teachers</u>	<u>Facilities Open to Public</u>
1-12	District	195	11	NA

Name of Vocational Schools: None

COMMUNITY AND RECREATIONAL FACILITIES

Libraries: 1

Banks: None

Savings and Loan Institutions: None

Churches: 1

Campgrounds: None

Theaters: None

Ski Areas: None

Other Facilities: Community Hall

HOUSING FACILITIES

1970 Housing (Census)

Total Housing Units: 76

Single Units: 74

Two or More Units: 2

Mobile Homes: 0

Vacancies: 5

1975 USPHS Housing Data or Other Housing Estimate (Total Units): 83

Hotel/Hotels: None

OTHER GOVERNMENT FACILITIES

Federal: Post Office

State: NA

Local: Jail

Military: Armory

FOOTNOTES

None

SOURCES OF COMMUNITY INFORMATION

Mayor

City of Noorvik

General Delivery

Noorvik, Alaska 99763