PLEASE NOTE

THE ORGINAL FILE CONTAINS AN OVERSIZED DOCUMENT THAT IS UNSUITABLE FOR FILMING. PLEASE REFER TO THE ALASKA STATE ARCHIVES TO VIEW THE ORIGINAL.

DESCRIPTION: POSTER SIZED REPORT

"LOCAL GOVERNMENT STUDY - 1979"

PROBLEM IDENTIFICATION

- OIL AND GAS WILL COMPLICATE FORMATION (ROGER)
- 1280 ACRES OF VILLAGE CANNOT BE PASSED THROUGH A BOROUGH, ONLY CITIES (SOLOMON)
- SEVERAL DIFFERENT ORGANIZED SYSTEMS IN PLACE IN VILLAGES. NOW. IRA COUNCILS, TRADITIONAL COUNCILS, ETC. HOW TO BUILD ON THEM? (THOMPSON)
- SHOULD STATE SET REGIONAL BOUNDARIES? YES TO MAKE ALL PARTS OF THE STATE PARTICIPATE IN THEIR OWN SELF- DETERMINATION
- LOOK FROM VILLAGE PERSPECTIVE. STATE AND FEDERAL GOVERNMENT COMES IN AN UNORGANIZED MANNER. WHAT KIND OF TOOL TO HELP THEM COPE WITH THE ARRAY OF PROGRAMS(SMITY)

+ build in flexibility in government. structure home rule = develop your own thing.

+ recognize existing village structures(ray kent)

+ develop guidelines for urban/rural equity (havelock)

+ new units ought to on equal footing with urbanized areas (thompsen)

-EQUITY - HOW TO DISTRIBUTE RESOURCES(S- CAPITAL PROJECTS- REVENUE SHARING) WITH UNEQUAL POPULATION DISTRIBUTION?(THOMPSON)

-LEGAL TIME LIMITATION IN BECOMING HOME RULE. HAVE TO BE IST CLASS BOROUGH FIRST (SOLOMON)

-PLANNING DOES NOT MEAN ZONING. PLANNING MEANS THIS IS WHO WE ARE AND WHERE WE WANT TO GO.(KENT)

+limited service area concept (lidia)

-VILLAGE PERSPECTIVE NEW SERVICES VERY EXPENSIVE IE. H20 / ELECTRICITY (DARBY)

+local areas should be able and encouraged by state to plan for themselves (kent)

-DECENTRALIZATION OF STATE GOVERNMENT IE. REAA'S = DE FACTO BOUROUGHS(HAVELOCK)

FUNCTIONAL DIFFERENCES IE. CRIMINAL JUSTICE

-TITLE 29 PROBLEM IS NO DEFINITION BETWEEN CITY AND BOUOUGH. ALWAYS IN CONFLICT. (HAVELOCK)

+local government can scoop up state programs and receive the $'s to do so.

+ira councils are currently administering and developing bia services

-LEGISLATURE NEEDS A PROCESS FOR EVALUATIONG/ DEVELOPING

-PROPOSALS FOR ESTABLISHING LOCAL GOVERNMENT + coordinate "readiness education" programs. afn/rural cap/anf

-NEED: 1. LOCAL SELF CONTROL
2. REGIONAL COORDINATION
3. STATE-WIDE COMPREHEMENSIVE PLANNING

+short range problems/ long-range

+local village planning ala lidia

+regional coordination of governmental agencies/programs

+cra legislative committee should have advisory committee composed of rural locals.

+strengthen lines of communications between village and state. technical assistance

+education on administration of local government

-DIFFERENCES THAT SHOULD BE ADDRESSED?

* Southeast heavily organized

+need to establish a realistic time frame to create something about local government in rural alaska

+legislative resolution: it is in the interist of the state of alaska that villages exist.

-$'s FOR LOCAL MATCH FOR COASTAL ZONE MANAGEMENT

+rural economic development policy ie.energy

+single function to expand. like education

-AVOID PROLIFERATION OF SERVICE COORDINATORS, IE.PLANNING/HEALTH SERVICE/EDUCATION

+do it in comprehensive manner

*Do not set up a separate governmental entity to do planning

+state should contract with ira's to provide services to Native and non-Native alike

+need overall development plan for each region and each village

-TURF PROBLEMS AMONG THE MULTIPLE ROGANIZATIONS IN A VILLAGE/ REGION/IRA/CITY COUNCIL/U.S.A./REGIONAL NON-PROFIT

-NO OFFICIAL TIES BETWEEN REGIONAL CORPORATION AND VILLAGE CORP. AND THE STATE OF ALASKA

+time to net Native community and the state to gether. land planning resource management

-HOW DO YOU PAY FOR LOCAL GOVERNMENT? ECONOMIC FEASIBILITY

+not necessary to require local support

-ECONOMIC DEVELOPMENT IS LOCATED IN RURAL ALASKA-OCS/200MILE LIMIT/ TIMBER

"AMORPHOUS MASS"

+change powers of 3rd class boroughs

-UNPLANNED CONSEQUENCES OF COMMUNITY DEVELOPMENT H20/ SEWER/ETC

-STATE DOES NOT HAVE A FRAMEWORK FOR SOLVING LOCAL GOVERNMENT. PROBLEM. SO SOLUTIONS ARE FRAGMENTED AND HOT RELATED TO OTHER ROBLEMS.

CONSTITUTIONAL MANDATE

LEGISLATURE BOROUGHS

Degree of local direction law, review, dollars, information

Provide/deliver services
pass through

Regulator controlling functions

1. What are essential state services

2. Should there be a requirement for local participation

3. Democratic participation in who provides services?
standards for

1. What are the Regions?

Boundaries - Yes, Regional concept

+ Economies of scale (Region, Statewide, Local)

+ Land and Natural Resource Management?

2. Fiscal - Equity

+ State contracts to provide services

+ Property tax on Resource Development ie. pipelines

+ 7; on property taxes - Redistribution/ Sharing establishment of boroughs would establish a mechanism for revenue sharing

+ FORMULA?
100% Funded State Services*?

+ Need data base- economic/social structure (soft contribution)

+ Standards of State Services- measure of rural/urban

+ Develop a foundation financing approach to the four essential services listed

+ Require needs assessment/ not population

3. "Home Rule" - Local Representation
Equitable Government/
flexability

Distribution of powers - ie.) regulatory of Fish and Game
Mandatory vs. Optional

State Services

*- EDUCATION
- ROADS/HIGHWAYS - TRANSPORTATION
*- POLICE PROTECTION/ FIRE= PUBLIC PROTECTION
- CRIMINAL JUSTICE
*- HEALTH / SANITATION
- COMMUNICATIONS
*- PUBLIC ASSISTANCE(Food stamps/ elderly/ AFDC/AB

WHAT LEVEL OF SERVICE?

4. REGIONAL FUNCTIONS AND SERVICES

CONTRACTS

- Local Control in context of Statewide plans
- Regional Coordination

PROBLEM IDENTIFICATION

- OIL AND GAS WILL COMPLICATE FORMATION (ROGER)
- 1280 ACRES OF VILLAGE CANNOT BE PASSED THROUGH A BOROUGH, ONLY CITIES (SOLOMON)
- SEVERAL DIFFERENT ORGANIZED SYSTEMS IN PLACE IN VILLAGES. NOW. IRA COUNCILS, TRADITIONAL COUNCILS, ETC. HOW TO BUILD ON THEM? (THOMPSON)
- SHOULD STATE SET REGIONAL BOUNDARIES? YES TO MAKE ALL PARTS OF THE STATE PARTICIPATE IN THEIR OWN SELF- DETERMINATION
- LOOK FROM VILLAGE PERSPECTIVE. STATE AND FEDERAL GOVERNMENT COMES IN AN UNORGANIZED MANNER. WHAT KIND OF TOOL TO HELP THEM COPE WITH THE ARRAY OF PROGRAMS(SMITH)

+ build in flexibility in government. structure home rule = develop your own thing.
+ recognize existing village structures(ray kent)
+ develop guidelines for urban/rural equity (havelock)
+ new units ought to on equal footing with urbanized areas.(thompsen)

-EQUITY - HOW TO DISTRIBUTE RESOURCES($- CAPITAL PROJECTS- REVENUE SHARING) WITH UNEQUAL POPULATION DISTRIBUTION?(THOMPSON)

-LEGAL TIME LIMITATION IN BECOMING HOME RULE. HAVE TO BE IST CLASS BOROUGH FIRST (SOLOMON)

-PLANNING DOES NOT MEAN ZONING. PLANNING MEANS THIS IS WHO WE ARE AND WHERE WE WANT TO GO.(KENT)

+limited service area concept (lidia)

-VILLAGE PERSPECTIVE NEW SERVICES VERY EXPENSIVE IE. H2O / ELECTRICITY (DARBY)

+local areas should be able and encouraged by state to plan for themselves (kent)

-DECENTRALIZATION OF STATE GOVERNMENT IE. REAA'S = DE FACTO BOUROUGHS(HAVELOCK)

FUNCTIONAL DIFFERENCES IE. CRIMINAL JUSTICE.

-TITLE 29 PROBLEM IS NO DEFINITION BETWEEN CITY AND BOUOUGH. ALWAYS IN CONFLICT. (HAVELOCK)

+local government can scoop up state programs and receive the $'s to do so.

+ira councils are currently administering and developing bia services

People don't know what is available

CRA people come in - villages' request ?) McAneny

* Identify what Leg. can do [illegible] as assembly & unorganized boys
(Lang)

((Projector for maps))

(Mouhance)

HOME RULE

+Infomation needs — resources, planning, strategies

+Title 29 etc.

+One man/ one vote

+Home Rule Charter

+Boundaries

- -Legislature
- -Local Boundary Commission
- -Public Process
- -Standards

Permit Committees - each region (Fowler)
Home Rule charter by region

Solomon - 1 vote per village (can do as traditional council can do.

Subdistricting - Cities
Service Areas

Constitutional Mandate

Existing orginal/boundaries
Traditional villages

PROCESS

- -SB-35 REAA'S
- -Regional Corporations

INDIAN SELF-DETERMINATION ACT

ALASKA COMMUNITY AND REGIONAL SELF DETERMINATION ACT

+Recognition/Rights of villages
+3rd class cities
+Contracting State --- Local
+Native/Non-Native representation
+Roles, limits of existing organizations
+Planning
+A-95

Solomon - traditional justice more effective than other. Legal Tribal justice legal.

Regional IRA - South Eastern North Slope has this.

IRA 34/36

Local "const'l" process

Contracting

- State-Local-Inter local
- Organized and Unorganized Boroughs

Financing

+ Principles
+ Revenue Sharing
+ CETA prospects
+ Other Federal Programs

2. Fiscal - Equity

+ State contracts to provide services

+ Property tax on Resource Development ie. pipelines

+ 7; on property taxes - Redistribution/ Sharing
establishment of boroughs would establish a mechanism for revenue sharing

+ FORMULA?
100% Funded State Services*?
need + income formula

+ Need data base- economic/social structure
(soft contribution)

+ Standards of State Services- measure of rural/urban

+ Develop a foundation financing approack to the four essential services listed

+ Require needs assessment/ not population

State could allocate $ by regions of Borough estab. (Fischer)

Mostly Vested to Include state responsibilities
Fiscal Equity
1- Market Resources/ State
2 Measurement of local effort - should it be used?
3 Standards - Comparable access - policy
(Hinchcliff)

Data base (of ... geographic) ... develops

* not all undertaken ... Must be carefully done ... (Smith)

3. "Home Rule" - Local Representation
Equitable Government/
flexability

Distribution of powers - ie.) regulatory of Fish and Game
Mandatory vs. Optional

State Services

*- EDUCATION
- ROADS/HIGHWAYS - TRANSPORTATION
*- POLICE PROTECTION/ FIRE= PUBLIC PROTECTION
- CRIMINAL JUSTICE
*- HEALTH / SANITATION
- COMMUNICATIONS
*- PUBLIC ASSISTANCE(Food stamps/ elderly/ AFDC/AB

WHAT LEVEL OF SERVICE?

Distinctions } = delivery + financing = 6.
Minimum must be funded ?
Distinction } of providers + deliverers.
Control by Legislature ... ?
financing - full gamut - Local govt. functions?
(Stamps)
Fair + Home Rule Legislation attempt (Smith)
*Impact of Indian Child Welfare Act?
Public assistance } based on local need
Needs assessment } ... data capacity (PM)
ordered. (Hinchcliff)

Foundation approach might be applied to all of these areas (Hinchcliff)

+rural economic development policy ie.energy

+single function to expand, like education

-AVOID PROLIFERATION OF SERVICE COORDINATORS, IE.PLANNING/HEALTH SERVICE/EDUCATION

+do it in comprehensive manner

*Do not set up a seperate governmental entity to do planning

+state should contract with ira's to provide services to Native and non-Native alike

+need overall development plan for each region and each village

-TURF PROBLEMS AMONG THE MULTIPLE ROGANIZATIONS IN A VILLAGE/REGION/IRA/CITY COUNCIL/H.S.A./REGIONAL NON-PROFIT

-NO OFFICIAL TIES BETWEEN REGIONAL CORPORATION AND VILLAGE CORP. AND THE STATE OF ALASKA

+time to get Native community and the state to gether. land planning resource management

-HOW DO YOU PAY FOR LOCAL GOVERNMENT? ECONOMIC FEASIBILITY

+not necessary to require local support

-ECONOMIC DEVELOPMENT IS LOCATED IN RURAL ALASKA-OCS/200MILE LIMIT/TIMBER

"AMORPHOUS MASS"

+change powers of 3rd class boroughs

-UNPLANNED CONSEQUENCES OF COMMUNITY DEVELOPMENT H2O/ SEWER/ETC

-STATE DOES NOT HAVE A FRAMEWORK FOR SOLVING LOCAL GOVERNMENT. PROBLEM. SO SOLUTIONS ARE FRAGMENTED AND NOT RELATED TO OTHER ROBLEMS.

CONSTITUTIONAL MANDATE

LEGISLATURE BOROUGHS

Degree of local direction law, review, dollars, information

Provide/deliver services

pass through

Regulator controlling functions

1. What are essential state services

2. Should there be a requirement for local participation

3. Democratic participation in who provides services?
standards for

HOME RULE

+Infomation needs — resources, planning, strategies

+Title 29 etc.

+One man/ one vote

+Home Rule Charter

+Boundaries

- -Legislature
- -Local Boundary Commission
- -Public Process
- -Standards

Subdistricting - Cities, Service Areas

Constitutional Mandate

Existing orginal/boundaries
Traditional villages

PROCESS

- -SB-35 REAA'S
- -Regional Corporations

INDIAN SELF-DETERMINATION ACT

ALASKA COMMUNITY AND REGIONAL SELF DETERMINATION ACT

+Recognition/Rights of villages
+3rd class cities
+Contracting State --- Local
+Native/Non-Native representation
+Roles, limits of existing organizations
+Planning
+A-95

IRA 34/36

Local "const'l" process

Contracting

- State-Local-Inter local
- Organized and Unorganized Boroughs

Financing

+ Principles
+ Revenue Sharing
+ CETA — prospects
+ Other Federal Programs

PROBLEM IDENTIFICATION

- OIL AND GAS WILL COMPLICATE FORMATION (ROGER)
- 1280 ACRES OF VILLAGE CANNOT BE PASSED THROUGH A BOROUGH, ONLY CITIES (SOLOMON)
- SEVERAL DIFFERENT ORGANIZED SYSTEMS IN PLACE IN VILLAGES. NOW. IRA COUNCILS, TRADITIONAL COUNCILS, ETC. HOW TO BUILD ON THEM? (THOMPSON)
- SHOULD STATE SET REGIONAL BOUNDARIES? YES TO MAKE ALL PARTS OF THE STATE PARTICIPATE IN THEIR OWN SELF- DETERMINATION
- LOOK FROM VILLAGE PERSPECTIVE. STATE AND FEDERAL GOVERNMENT COMES IN AN UNORGANIZED MANNER. WHAT KIND OF TOOL TO HELP THEM COPE WITH THE ARRAY OF PROGRAMS(SMITY)

+ build in flexibility in government. structure home rule = develop your own thing.

+ recognize existing village structures(ray kent)

+ develop guidelines for urban/rural equity (havelock)

+ new units ought to on equal footing with urbanized areas.(thompsen)

-EQUITY - HOW TO DISTRIBUTE RESOURCES($- CAPITAL PROJECTS- REVENUE SHARING) WITH UNEQUAL POPULATION DISTRIBUTION?(THOMPSON)

-LEGAL TIME LIMITATION IN BECOMING HOME RULE. HAVE TO BE IST CLASS BOROUGH FIRST (SOLOMON)

-PLANNING DOES NOT MEAN ZONING. PLANNING MEANS THIS IS WHO WE ARE AND WHERE WE WANT TO GO.(KENT)

+limited service area concept (lidia)

-VILLAGE PERSPECTIVE NEW SERVICES VERY EXPENSIVE IE. H2O / ELECTRICITY (DARBY)

+local areas should be able and encouraged by state to plan for themselves (kent)

-DECENTRALIZATION OF STATE GOVERNMENT IE. REAA'S = DE FACTO BOUROUGHS(HAVELOCK)

FUNCTIONAL DIFFERENCES IE. CRIMINAL JUSTICE

-TITLE 29 PROBLEM IS NO DEFINITION BETWEEN CITY AND BOUOUGH. ALWAYS IN CONFLICT. (HAVELOCK)

+local government can scoop up state programs and receive the $'s to do so.

+ira councils are currently administering and developing bia services

-LEGISLATURE NEEDS A PROCESS FOR EVALUATIONG/ DEVELOPING

-PROPOSALS FOR ESTABLISHING LOCAL GOVERNMENT

+ coordinate "readiness education" programs. afn/rural cap/anf

-NEED: 1. LOCAL SELF CONTROL
2. REGIONAL COORDINATION
3. STATE-WIDE COMPREHEHENSIVE PLANNING

+short range problems/ long-range

+local village planning ala lidia

+regional coordination of governmental agencies/programs

+cra legislative committee should have advisory committee composed of rural locals.

+strengthen lines of communications between village and state. technical assistance

+education on administration of local government

-DIFFERENCES THAT SHOULD BE ADDRESSED?

* Southeast heavily organized

+need to establish a realistic time frame to create something about local government in rural alaska

+legislative resolution: it is in the interist of the state of alaska that villages exist.

-$'s FOR LOCAL MATCH FOR COASTAL ZONE MANGAEMENT

scomm

#10:23

PLEASE NOTE

THE ORGINAL FILE CONTAINS AN OVERSIZED DOCUMENT THAT IS UNSUITABLE FOR FILMING. PLEASE REFER TO THE ALASKA STATE ARCHIVES TO VIEW THE ORIGINAL.

DESCRIPTION: POSTER SIZED REPORT

"LOCAL GOVERNMENT STUDY - 1979"

8-2-79 Rep Parker's copy
This sent to all participants and observers

We are very pleased that you were able to take part in the Local Government Symposium last weekend (August 4-5.) We felt the meeting was highly successful in identifying legislative approaches which can be considered in the development of local/regional government in Alaska. The dialogue was certainly a good first step in what we hope will continue to be a cooperative effort.

As was mentioned at the Symposium, we are most interested in any subsequent thoughts you might have, or specific points you would like to reiterate concerning the unorganized borough and local/regional government in general.

The Committee will be working on the development of legislative proposals which will take into consideration the directions proposed at the Symposium. We hope that we can rely on your continued interest and support. It is our intent to advise you of the progress of our efforts.

You took your valuable time to participate in a good discussion of local government needs. We appreciate your having joined with us.

Sincerely,

Senator Arliss Sturgulewski
Co-Chairman

Representative Bill Parker
Co-Chairman

LOCAL GOVERNMENT SYMPOSIUM
August 4-5, 1979

PARTICIPANTS

Mr. Chris Anderson
Tanana Chiefs Conference, Inc.
209 First and Hall
Fairbanks, Alaska 99701
(PHONE: 452-8251, 456-5423 or
456-3101)

Ms. Jane Angvik, Director
Alaska Public Forum
429 "D" Street, Suite 310
Anchorage, Alaska 99501
(PHONE: 276-5262)

Mr. Don Argetsinger
Deputy Commissioner
Department of Community and
Regional Affairs
Pouch B
Juneau, Alaska 99811
(PHONE: 465-4700)

Mr. Steve Augdahl
Kawerak, Incorporated
Box 948
Nome, Alaska 99762
(PHONE: 443-5231)

Mr. Jack Chenoweth
Legal Services Office
State Legislature
Pouch Y
Juneau, Alaska 99811
(PHONE: 465-3837)

Mrs. Ginny Chitwood
Executive Director
Alaska Municipal League
204 North Franklin Street
Juneau, Alaska 99801
(PHONE: 586-1325)

Ms. Veronica Clark
Division of Community Planning
Department of Community and
Regional Affairs
Pouch B
Juneau, Alaska 99801
(PHONE: 465-4750)

Mr. Dallas Cross
NANA
Box 4-U
Anchorage, Alaska 99503
(PHONE: 276-6030)

Mr. Ralph Darbyshire
629 "O" Street
Anchorage, Alaska 99501
(PHONE: 279-0703)

Ms. Jessie Dodson
Special Assistant
Office of the Governor
Pouch A
Juneau, Alaska 99811
(PHONE: 465-3500)

Ms. Jan Erickson
Coastal Zone Management Office
Office of the Governor
Pouch AP
Juneau, Alaska 99811
(PHONE: 465-3540)

Mr. Vic Fischer
Institute of Social and Economic
Research
707 "A" Street
Anchorage, Alaska 99501
(PHONE: 278-4621)

Mr. Richard Garnett, III
1342 West 12th Avenue
Anchorage, Alaska 99501
(PHONE: 276-2221)

Mr. John Havelock
Criminal Justice Center
University of Alaska
3211 Providence Drive
Anchorage, Alaska 99504
(PHONE: 263-1810)

Mr. Mathew Iya
Kawerak, Inc.
Box 401
Nome, Alaska 99762
(PHONE: 443-5231)

Mr. Carl Jack, Executive Director
Alaska Village Council Presidents
P.O. Box 236
Bethel, Alaska 99559
(PHONE: 543-3521)

Mrs. Marlene Johnson
SeAlaska
P.O. Box 218
Hoonah, Alaska 99829

Mr. Ray Kent
Tanana Chiefs Conference
First and Hall
Fairbanks, Alaska 99701
(PHONE: 452-8251, 456-5423)

Mr. Bob Knoll
Mauneluk Association
Box 256
Kotzebue, Alaska 99752
(PHONE: 442-3311)

Mr. Roger Lang
Alaska Native Foundation
P.O. Box 10-1509
Anchorage, Alaska 99511
(PHONE: 274-2541)

Mr. Bob Lohr
Upper Tanana Development
Corporation
Box 459
Tok, Alaska 99780

The Honorable Lee McAnerney
Commissioner
Department of Community and
Regional Affairs
Pouch B
Juneau, Alaska 99811
(PHONE: 465-4700)

Mr. Palmer McCarter, Director
Division of Local Government Assistance
Department of Community and Regional
Affairs
Pouch B
Juneau, Alaska 99811
(PHONE: 465-4707)

Mr. Tom Morehouse
Institute of Social and Economic
Research
707 "A" Street, #206
Anchorage, Alaska 99501
(PHONE: 278-4621)

The Honorable Bob Mulcahy
State Senator
Box 246
Kodiak, Alaska 99615

Mr. James Nordale, Attorney
North Star Borough
P.O. Box 1267
Fairbanks, Alaska 99701
(PHONE: 452-4761)

Mr. Pat Poland
Local Government Specialist
Department of Community and
Regional Affairs
225 Cordova, Building B
Anchorage, Alaska 99501

The Honorable Patrick Rodey
State Senator
601 West 5th Avenue, Suite 820
Anchorage, Alaska 99501

Mrs. Lisa Rudd
2827 Lore Road
Anchorage, Alaska 99507
(PHONE: 344-3623)

Dr. Lidia Selkregg
P.O. Box 2217
Anchorage, Alaska 99510
(PHONE: 272-5522, Ext. 225 (Work)
333-8260 (Home)

Mr. Lee Sharp, Attorney
City and Borough of Juneau
155 South Seward Street
Juneau, Alaska 99801
(PHONE: 586-3300)

Mr. Phil Smith, Executive Director
RuralCAP
327 Eagle Street
Anchorage, Alaska 99501
(PHONE: 279-2511)

Mr. Tom Smythe
Alaska Consultants
704 West 2nd Avenue
Anchorage, Alaska 99501
(PHONE: 276-1456)

Mayor Jonathan Solomon
Box 98
Fort Yukon, Alaska 99740

The Honorable Terry Stimson
State Senator
1610 "E" Street
Anchorage, Alaska 99501

Mr. Morris Thompson
Alaska Federation of Natives
1577 "C" Street, Suite 304
Anchorage, Alaska 99501

SYMPOSIUM CO-CHAIRPERSONS

Representative Bill Parker
200 Denali Street
Anchorage, Alaska 99501

Senator Arliss Sturgulewski
2957 Sheldon Jackson Street
Anchorage, Alaska 99504

OBSERVERS

Mr. James D. Babb, Jr.
Managing Editor
Tundra Times
639 "I" Street
Anchorage, Alaska 99501

Mr. Tom Klinkner
Law offices of R.W. Garnett
900 West 5th Avenue
Anchorage, Alaska 99501

Ms. K.B. Patterson
Alaska Native Foundation
411 West 4th Avenue, Suite 314
Anchorage, Alaska 99501

Ms. Julie Simon
Kotzebue, Alaska 99752

STAFF

Mrs. Marjorie Gorsuch
Mr. Gene Walsh
Local Government Study
State Capitol
Pouch V
Juneau, Alaska 99811
(PHONE: 465-3712 or
465-3758/3759)

Mr. Lamar Cotton, Graduate Intern
Mr. Jim Sanders, Graduate Intern
Local Government Study
225 Cordova, Building B
Anchorage, Alaska 99501

Rural Alaska
Community Action Program, Inc.

August 14, 1979

Senator Arliss Sturgelewski, Chairman
Senate Community and Regional
Affairs Committee
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Arliss:

Just a note to thank you for a most productive two-day symposium on the many organizational problems in the "unorganized Borough." Even though Whittier beckoned, I personally feel that it was an extraordinarily successful first step in involving the Legislature in the process of devising appropriate solutions to the many problems in rural Alaska.

You can be sure that we will be submitting our "white paper," in the near future. The instructive dialogue at the symposium will provide an excellent background to making such a paper of real use.

Also, I would like to invite you to attend the RurAL CAP Board meeting in Tok, which will be held on September 5 and 6. I believe it is important that the work you are doing receive a wider audience (see copies of our Board of Directors roster attached), and would therefore suggest that a presentation to the Board would be highly appropriate. Although the meeting is scheduled to last two full days, the most appropriate time for you to appear would be on the afternoon of the second day (Sept. 6). We will be chartering a bus from the RurAL CAP office at 327 Eagle Street in Anchorage (to be leaving at 1 p.m. on the afternoon of the 4th) and, if you wish, you are more than welcome to take advantage of that transportation at no cost. This invitation also extends to other members of your committee (I am also inviting Bill Parker). Please let me know soon whether or not you can attend so that we can begin to make the necessary arrangements.

Again, my thanks for a productive weekend.

Sincerely,

Phil Smith
Executive Director

The Local Government Study Committee is currently working on the development of an Action Program which takes into consideration the recommendations and directions proposed at the Local Government Symposium at which you were a participant. The enclosed report includes a summary of the Symposium discussion--problems and issues identified; directions and ideas generated; and recommendations for action presently being considered by the Committee.

The general discussion at the Symposium indicated several very distinct avenues which it was felt should be pursued: Creation of regional boundaries; elaboration of the "home rule" concept; establishment of a working relationship between the State and village organizations; and approaches to equalization and management of revenues as well as for the delivery of services. Based on your experience and knowledge of local government, we would welcome your comments on the specific implementation of any of the recommended Action Program items.

Attached with the Symposium report you will find a chart of the process being followed by the Local Government Study Committee along with a projected time table for the fall. (The indicated village public hearing locations are subject to change.)

Again, we thank you for your participation in the Symposium. We continue to value your cooperative assistance in our effort.

Sincerely,

Senator Arliss Sturgulewski
Co-Chairman

Representative Bill Parker
Co-Chairman

Enclosures

"City of Petersburg"

P. O. Box 329
Petersburg, Alaska 99833
(907) 772-4511

September 27, 1979

Senator Arliss Sturgulewski, Co-Chairman
Representative Bill Parker, Co-Chairman
Joint Senate and House Community & Regional Affairs Committee
Pouch V
Juneau, Alaska
99811

Re: Local Government Study

Dear Senator Sturgulewski and Representative Parker:

A copy of Local Government Study - 1979 has been received and reviewed by myself. The following comments are offered:

1. Apparently there is agreement that "rural Alaska is characterized by lack of adequate governmental services and by absence of appropriate vehicles for meeting local and regional needs". No one should argue the need for adequate services, however, I disagree with the idea that appropriate local governmental structures do not exist. Specifically, organized boroughs (whether general law, home rule, or unified home rule) do provide a great degree of choice so that each region of the state may determine locally its local government needs. You are reminded that there are five types of organized boroughs (three general law, home rule, and unified home rule), and one of those five can certainly provide the basic structure of a regional government.

2. State laws do provide adequate flexability for rural Alaska. The provisions contained in Title 29 are minimal, so as to protect the public's interest (eg. basic election requirements).

3. Which level of government should provide municipal type services? The question is self answering; municipal services should be provided by cities and boroughs, not unorganized (disorganized ?) boroughs. Until local governments are established throughout Alaska, the State will have to play an ever increasing role to satisfy resident's demands for services.

4. Self government also demands local responsibility. One without the other is irrational, and will perpetuate existing problems. Why should unorganized boroughs be created to provide local participation, when those same residents are unwilling (and in some cases, financially unable) to accept local responsibility.

"City of Petersburg"

P. O. Box 329
Petersburg, Alaska 99833
(907) 772-4511

5. The lack of a coordinated approach to delivery of services will be maintained under the proposed scheme.

6. The State of Alaska is capable of, but unwilling to, provide planning services in rural Alaska (planning, platting & zoning).

7. The proposed unorganized borough's principal "functions will be regional planning and advice on the exercise of state responsibilities within the region". Please tell me what the difference is between the proposed unorganized borough and a second class borough (realizing that a second class borough's minimum legal responsibilities are education and planning, platting and zoning).

8. The concept that cities will retain planning responsibilities while the unorganized borough plans for the area outside cities will not foster good regional planning, but rather, sloppy, disjointed and disorganized planning. Imagine an unorganized borough with five cities within it; six different plans would be prepared, and no coordinated regional planning is possible.

ERGO

1. The idea of creating separate unorganized boroughs from the single unorganized borough will just compound the problem, and delay the inevitable (organized boroughs).

2. An adequate funding mechanism must be found to eliminate current inequities in local and state funding sources. Also, disincentives to organize boroughs must be eliminated.

3. The legislature is unwilling to say that all areas of the state should be in unorganized boroughs. Why?

4. The Local Government Study - 1979 was an arrow missing the target.

5. Interesting that no hearings are scheduled in Southeast Alaska.

If I may provide you with additional comments and criticism please contact me.

Sincerely,

Bruce Aronson
City Manager

BA/plc

Sally Carpenter - Travel Office
called 10 am Thurs 30th re possible transportation. Ask for copy memo.

Rural Alaska Community Action Program, Inc.

Alaska Legal Services - Gordon Tans Rose

9/4/79 Jane Phil's secretary asked for help from participants in our travel schedule.

August 14, 1979

Senator Arliss Sturgelewski, Chairman
Senate Community and Regional
Affairs Committee
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Arliss:

Just a note to thank you for a most productive two-day symposium on the many organizational problems in the "unorganized Borough." Even though Whittier beckoned, I personally feel that it was an extraordinarily successful first step in involving the Legislature in the process of devising appropriate solutions to the many problems in rural Alaska.

You can be sure that we will be submitting our "white paper," in the near future. The instructive dialogue at the symposium will provide an excellent background to making such a paper of real use.

Also, I would like to invite you to attend the RurAL CAP Board meeting in Tok, which will be held on September 5 and 6. I believe it is important that the work you are doing receive a wider audience (see copies of our Board of Directors roster attached), and would therefore suggest that a presentation to the Board would be highly appropriate. Although the meeting is scheduled to last two full days, the most appropriate time for you to appear would be on the afternoon of the second day (Sept. 6). We will be chartering a bus from the RurAL CAP office at 327 Eagle Street in Anchorage (to be leaving at 1 p.m. on the afternoon of the 4th) and, if you wish, you are more than welcome to take advantage of that transportation at no cost. This invitation also extends to other members of your committee (I am also inviting Bill Parker). Please let me know soon whether or not you can attend so that we can begin to make the necessary arrangements.

Again, my thanks for a productive weekend.

Sincerely,

Phil

Phil Smith
Executive Director

1, 2 or 6th
Late leaving the

Administration • P.O. Box 3-3908, Anchorage, Alaska 99501 • (907) 279-2411

3511

DEPARTMENT OF COMMUNITY AND REGIONAL AFFAIRS

Larry Kimball
Lois Lind
Palmer McCarter

August 14, 1979

Don Argetsinger
Deputy Commissioner

Local Government Symposium
Follow-up

Last week I met with Arliss, Bill and Vic Fischer to discuss the department's participation with the Joint C&RA Committee in the follow-up to the Anchorage Symposium.

Although we will very likely be involved with most of the work undertaken between now and January, our immediate concentrated assistance is needed in addressing topics 3 and 4 on the attached draft work plan. Brief notes on these follow.

3A Revenue Sharing - Are we going to make a concerted effort to obtain changes in the present program? If so, what is our plan and what is our strategy? Are we going to concentrate on amending the Gardiner bill, designing a new Administration package, does the Administration support Gardiner, etc.?

Do we have and are we conversant with the 1969 Rural Area Development legislation? (This was referenced by Vic Fischer at the Symposium and developed by Byron Mallott, John Shively and others at RurAL CAP in 1969.) Do we have on hand or can we get from Archives all of the working papers from 1972-73 pertaining to the department's concerted effort to develop a petroleum taxation sharing formula as part of the statewide oil and gas property tax? A great deal of work was done at that time; Jack Chenoweth was a key participant in that effort. Larry may recall others and additional details.

3B Foundation Plan for Health, Public Assistance, Public Safety, Education - Jack will be working with us on this. I believe he intends to begin with Public Safety. We need to verify this. Palmer, please meet with Jack soon to determine how we can best assist. We also need to determine what the Governor has in mind with respect to modifying the foundation program for education. Check with Bill Thompson.

OK

question how to proceed.

3C Intergovernmental Contracting - Jack will also be working on this one. I have suggested that the Joint Committee hold a day of oversite hearings sometime in September for the purpose of bringing in agencies such as Fish and Game, Health and Social Services, DOT and others to discuss what they are doing or not doing in terms of contracting at the local level. We need to get a better fix on how the Committee staff intends to proceed.

3D Financial Needs (CETA) - Lois, Arliss made reference to something coming from LB & A regarding the impact of CETA now, what happens when it diminishes, how should it be replaced? You may already have this document.

3E Training and Technical Assistance - What will help the Committee most is a paper on how these needs are being addressed at the present time; what in our judgment is the best approach; and a sketch of the trials, tribulations, and failures of the past. This is one which should be addressed by the three of you with Palmer taking the lead.

4A Municipal Trust Lands 14(c) (3) - Larry should be briefed by Veronica on the references made to 14(c) during the Symposium. There were a number of comments regarding the inability of non-municipal entities to take title to these lands. The reason for Congress selecting the municipal option was not fully explored, ie., these are to remain public lands. Although this decision can be changed by Congress, such a change would require the participation of many parties not represented at the Symposium and is, in my judgment, very unlikely. However, in any discussion of new or modified classes of municipalities the effect on the Trust Program needs to be understood. Larry and Bob Jenks can assist Committee staff in this respect.

4B Recognition of Villages - I am not certain if the staff, including Vic Fischer, have been fully apprised of all of the efforts since 1972 to address a third-class city or "village" concept. Reference was made to an "old proposal" which I assume is post 1972.

In reference to item 1A concerning the boundaries, the Committee staff needs to be briefed on the work we are doing through the Coastal Zone Management Program in assisting regions like AVCP in devising workable boundaries for CZM districts or sub-districts. Larry can assist in addressing this question.

As a general matter, we will need to soon advise the Committee of our general reaction to a Senate Bill 35 approach to boundary construction for unorganized boroughs. Our ability to implement such an approach is of key interest.

After you have reviewed the above, I'll schedule a time to discuss more specific plans for assisting the Committee.

Thank you.

Attachment

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Official Business

Address all correspondence to:

LOCAL GOVERNMENT STUDY
Pouch V
State Capitol
Juneau, Alaska 99811

TO: Don Argetsinger, Deputy Commissioner (C&RA)
FROM: Marjorie Gorsuch
Gene Walsh
DATE: 8/14/79
RE: Research Projects/Local Government Study

Attached please find a copy of the draft "Recommendations for Action Program" discussed during our meeting of August 9. Based on our conversation at that meeting, we understand that the Department of Community and Regional Affairs will continue to function in its supportive role relative to the Local Government Study project and will specifically undertake research on the following points of the Action Program.

3. LOCAL GOVERNMENT FINANCING AND SERVICE
   - A. REVENUE SHARING
   - B. FOUNDATION PLAN FOR HEALTH, PUBLIC ASSISTANCE, PUBLIC SAFETY, EDUCATION
   - C. INTERGOVERNMENTAL CONTRACTING
   - D. FINANCIAL NEEDS (CETA)
   - E. TRAINING AND TECHNICAL ASSISTANCE
   - F. FINANCING OF EDUCATION

A. Generally, under "Revenue Sharing", it is our understanding that the Department will review the concepts of redistribution of the state's wealth, as embodied in the current revenue sharing method as well as those proposed in previous legislative proposals. (Attached see copies of HB 738, HB 596, HB 597, HB 598 -- The last three mentioned bills are analyzed in Richard Garnett's "Equalization of Local Government Revenues in Alaska" of which you probably have a copy--) We are interested in an evaluation of these, and the revenue sharing proposal introduced by Rep. Gardiner during the Eleventh Legislature (HB 192), in terms of fiscal equity and also in terms of the incentive for local and regional government formation contained therein.

B.& C. Jack Chenoweth will be giving some consideration to these areas and you might want to consult with him on these issues. Also, the graduate interns, Lamar Cotten and Jim Sanders, are doing research on the contracting procedures currently practiced by the BIA and CETA in regard to service delivery. (Enclosed is a letter by John Havelock pertaining to this general area)

E. It would be helpful to have a statement of what training and technical assistance is currently available for municipal government formation.

In addition to the above discussed subject matter, we have become aware through a meeting with Governor Hammond that it is the Governor's view that the concept of some local effort (i.e., some evidence of local involvement) be an integral part of any financial assistance proposal. Recognizing his interest in this as a component of any financial equalization effort, we would like some information on the subject of local effort. We are particularly interested in knowing if the Department has generally accepted any "in kind" local effort in lieu of financial contributions especially in rural Alaska.

The work being done by the Department for the Study will be considered in the development of legislative proposals to be introduced during the Second Session of the Eleventh Legislature.

During the last week of September and early October, the Committee members will take the concepts embodied in the legislative proposals being considered to rural regional centers and villages in the unorganized borough for public hearings. Therefore, it would be most helpful to receive the information you are preparing by September 7 so that it can be reviewed prior to the hearings.

Again, our thanks for your cooperation and assistance.

(Enclosed also are some publications received from the Advisory Council on Intergovernmental Relations which might be of interest to you)

UPPER TANANA DEVELOPMENT CORPORATION
P. O. BOX 459 • TOK, ALASKA 99780
(907) 883-2661

September 7, 1979

Senator Arliss Sturgulewski
2957 Sheldon Jackson Street
Anchorage, Alaska 99504

Dear Senator Sturgulewski:

At the Rural CAP State Board meeting yesterday in Tok Phil Smith announced the tentative schedule for your Committee's rural visits. He indicated that you plan to be in the Glenallen area on October 27 and 28. I don't know whether Tok is in the Glenallen area or not, but I hope that it is.

The principles brought up at the symposium in early August will probably be harder to apply in the Upper Tanana region than in other parts of the state. And yet, we need local or regional government badly. The gas pipeline will pass through the heart of our region. Pressure for rapid state land desposal has resulted in very poor planning before. The future of our region is being shaped now, largely by forces beyond our control, with present patterns of decision making. We still have time to gain this control, but only if we are willing to limit ourselves as well.

I appreciated the opportunity to participate in the symposium August 4 and 5. It was highly instructive but also frustrating to realize that so much brainpower had made such a small dent in the problem.

People in the Upper Tanana Region deserve the opportunity to speak to you directly, not through mouthpieces here at UTDC or Tanana Chiefs Conference. I realize that your travel funds are limited. However, I hope that you might be able to stretch them up to Tok.

Sincerely,

Robert A. Lohr
Executive Director

RAL/dn

9/14/79 Copy to Bob Lohr see note blue notebook. Same copy to Margie Brandt.

1) LEGISLATORS (Symposium Chart)
2) LEGISLATIVE AFFAIRS STAFF
3) GOV'S OFFICE
4) ALL DEPTS (COMMISSIONERS)
5) SEVERAL COPIES TO CRA
6) OFFICE OF COASTAL MANAGEMENT
7) OIL COMPANIES
8) ISER
9) SYMPOSIUM PARTICIPANTS
10) NATIVE PROFIT & NONPROFIT CORPORATIONS. (SEE NEW DIRECTORY)
11) BOROUGH OFFICIALS
12) BOROUGH ASSEMBLIES
13) INC. CITIES
14) MUNICIPAL LEAGUE
15) SELECTED CONSULTANTS
16) INDIVIDUALS ASSOCIATED WITH RURAL HEARINGS.
17) MUNICIPAL ASSOCIATIONS OTHER THAN LEAGUE
18) RURAL CAP MEMBERS (BOARD)
19. Local Boundary Commission

Gloria Morrison
Affirmative Action Program
Atlantic Richfield Co.
P.O. Box 360
Anch. Ak. 99510

THURSDAY

ARLISS,

I took the labels for the people in Juneau and put them on envelopes thinking that it would be faster to send them from here then decided you would want to sign the letters so am sending you everything--which includes:

1. Envelopes for mailing (there is a rubber band around those for Symposium participants which I already put the labels on) O/C

2. Letters to participants which need to be signed O/C

3. Labels for committee members, rest of legislators, leaders of native organizations (from Directory of Rural Alaskan Organizations) and incorporated municipalities. O/C
(# 2&3 are in folder)

((Bethel and Dillingham mailing labels are attached to this memo if you decide to mail the charts ahead to those communities)) Sent O/C

You wanted to send a number of Symposium Reports to Ginny Chitwood for distribution to her Board.

Enclosed are the draft copies of legislation for the Committee members + 1 for CIRA (whomever they are sending!!)

MM