

SCOMM

# 10:19

July 3, 1979

Dear Jane,

We found the meeting on Monday most productive and are quite pleased with your offer to handle the Symposium arrangements. Your preliminary plans sound as if the meeting would not only be productive but fun as well.

We encouraged Vic to check into the availability of the Community facilities. They appeared to be most suitable. We will need to be assured of a very large area for display of maps and graphics (weren't sure the windows in the conference room we looked at would work)

The telegrams have been sent notifying participants of the date of the Symposium. We will await word from you on the letter.

Enclosed please find the Committee stationery. Please let us know if you need anything else.

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PLEASE NOTE: THE FOLLOWING PAGES WERE TREATED  
AS A UNIT IN THE ORIGINAL DOCUMENT.

LOCAL GOVERNMENT SYMPOSIUM  
August 4-5, 1979

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842-5266, 842-5267

or:  
General Delivery  
Clarks Point, Alaska

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~~Mr. Tom Barnes~~ *Jan Erickson*  
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*Ray Kent*

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Local Government Study  
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Mr. Lamar Cotton  
Local Government Study  
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*Karen Le Bar, Personal Sec'y*

*So call back  
7/17/79 OK*

Mr. Morrie Thompson, President  
AFN  
1577 "C" St., Suite 304  
Anchorage, AK 99501  
ph-274-3611

*OK  
7/10*

Commissioner Lee McAnerney  
Community and Regional Affairs  
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ph-465-4700

Mr. Roger Lang  
ANF  
411 West 4th, Suite 314  
Anchorage, AK 99501  
ph-274-2541

*Feedback from NY  
OK  
M Calendar*

*OK  
7/10*

Mr. Don Artgetsinger  
Deputy Commissioner  
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ph-465-4700

Mr. John Havelock  
Criminal Justice Center  
U of A  
3211 Providence Drive  
Anchorage, AK 99504  
ph-279-6602 263-1810

*OK  
7/16*

Mr. George W. Rogers  
1790 Evergreen Avenue  
Juneau, AK 99801  
ph-586-1202

*7/16/79  
Reschedule chance to come  
but very interested  
may be in Anchorage  
week or so. Will  
stay near.*

Mrs. G. Chitwood, Executive Director  
Alaska Municipal League  
125 No. Franklin  
Anchorage, AK 99502  
ph-586-1325

*OK  
7/10*

Mr. James Nordale, Atty  
North Star Borough  
P. O. Box 1267  
Fairbanks, AK 99701  
ph-452-4761

*OK 7/16*

Mr. Vic Fischer  
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*OK  
7/10*

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*OK 7/16*

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Anchorage, AK 99501  
ph-279-2441 or 274-6678  
279-2511

*in case  
OK  
7/17/79*

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ph-279-0703  
W 279-5443

*OK 7/13*

Mr. Tom Morehouse  
ISER  
707 "A" St  
Anchorage, AK 99501  
ph-278-4621

*7/17/79  
OK*

*7/17/79  
call Fri 20th  
Planning Director  
more \$ exp. our  
Jepelman.  
Dennis  
P.O. Box 256  
Kobach  
442-3311*

Mr. Byron Mallott  
SEALASKA Corporation  
Yakutat, AK 99689  
Ph- 784-3378

*Julius King  
7/17-20th*

Mr. Robert Dupere  
Dupere and Associates, Inc.  
510 6th  
Juneau, AK 99801  
ph-586-3553 (w)  
586-3523 (h)

*out of  
Country*

Mr. John W. Schaeffer, President  
NANA Regional Corporation  
P. O. Box 49  
Kotzebue, AK 99752  
276-6030 Anchorage  
442-3301 Kotzebue

Mr. Richard Garnett III  
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276-7771 (w)

*OK 7/13*

Mr. Emil Notti, President  
Doyon Ltd  
209 1st  
Fairbanks, AK 99701  
ph-452-4755

*1/17/79  
Ray Barrett  
Says for Emil Notti  
Ad mtg for Doyon. Probably  
will not send  
alternate as  
careful as  
sub.*

Mr. Eben Hopson, Mayor  
North Slope Borough  
P. O. Box 69  
Barrow, AK 99723  
ph- 852-2611

*7/16  
Keep in calendar  
Have now she  
thinks he  
will come in  
shortly.*

*Tom Synthe  
Kearie Warming*

Dr. Lidia Selkregg  
P.O. Box 2217  
Anchorage, AK 99510  
ph-~~272-5522~~ X225 (w) 263-1753 (w)  
333-8260 (h)

OK 7/16

Jonathan Solomon  
Mayor - City of Ft. Yukon  
Ft. Yukon, Alaska

OK 7/13

Marlene Johnson  
Box 218  
Koonak, Alaska 99829  
North Star Alaska  
Dunbar Sea Alaska

(w) 945-3275  
(h) 945-3372

In call back  
7/17 (with  
Call Shure/Sai)

Mr. Carl Jack, Executive Director  
P. O. Box 236  
Assoc. Village Council Presidents  
Bethel, AK 99559  
ph-~~543-3112~~ 543-3521

OK 7/23

Annual leave  
until end  
of month  
receiving  
major surgery

Mr. Charlie Johnson, Executive Director  
Kawerak  
P. O. Box 1008  
Nome, AK 99762  
ph-443-5231 (w) 443-2785

Robanne Bills, Secy

Kaleb Pungowey  
Deputy Director  
been working of Sant Fuller  
re Coastal zone management Dist.  
maybe problems of #10

Mr. Larry Merculief, Executive Director  
TANADGUSIX Corp  
St. Paul, AK 99660  
~~278-5567~~ 276-2700 546-8001

% L.W. Childs  
Anchorage, Alaska  
Suite #209  
3333 Lunt Airport Rd  
Anch Alaska  
99502

7/17/79  
In call back  
called to pay  
OK

Mr. Chris Anderson  
Tanana Chiefs Conference, Inc.  
209 1st  
Fairbanks, AK 99701  
ph-452-8251  
456-5423  
456-3101

meta (copy)  
des pay ment -- send  
more information

7/17/79  
Please  
to check  
check  
7/20

Terry Miller, Lt. Governor  
Office of the Lt. Governor  
Pouch "AA", Sta. #0111  
Juneau, AK 99811  
ph-465-3520 (w) on letter will  
try + come (at)  
day

Bob Lohr  
Director Upper Tanana Development  
Corporation  
P.O. Box 459  
TOK, Alaska 99780  
ph 883-2661 7/18/79 per phone  
call

Mrs.

Ms. Lisa Rudd  
2827 Lore Rd.  
Anchorage, AK 99507  
ph-344-2623

OK 7/17/79

7/16/79  
Time unrec'd  
Office the  
he will  
com.

Mr. Bobby Clark, Executive Director  
Box 247  
Bristol Bay  
Dillingham, AK  
~~842-5257~~ 842-5266  
Bristol Bay Health Corp

Send suppl. info to  
him % General Del  
Clark's Pt.  
Alaska  
Cheris 98 1 month fishing

OK w/  
Bully Benier  
7/18/79

Mr. Jack Chenoweth  
Legal Services  
Legislative Affairs Agency  
Pouch V  
Juneau, Alaska 99811

Governor Hammond  
Joni Dodson  
talked to Fran. - wants  
some from C2M  
at Placid Roy.

Staff: Jim Sanders  
Lamar Cotton  
Palma McCarter  
Pat Boland Larry Kimball  
Became  
Gene Walsh  
Marilyn Grand  
Joni Dodson  
Jim Benier.  
306 46  
3,5

Telephone (907) 452-4755

*Dozon, Limited*

*Dozon Building  
First and Hall  
Fairbanks, Alaska 99701*

July 10, 1979

Senator Arliss Sturgulewski  
2957 Sheldon Jackson St.  
Anchorage, Alaska 99504

Dear Senator Sturgulewski:

This is in reply to your telegram of July 3,  
regarding a symposium in Anchorage August 4-5.

Mr. Notti regrets he will not be available at  
that time due to previous committments.

Thank you for the invitation.

Sincerely,

*Kay Barrett*  
Kay Barrett  
for Emil Notti

KB  
cc: Bill Parker

JAY S. HAMMOND  
GOVERNOR



TERRY MILLER  
LIEUTENANT GOVERNOR

STATE OF ALASKA  
LIEUTENANT GOVERNOR  
JUNEAU

July 13, 1979

The Honorable Arliss Sturgulewski  
State Senator  
2957 Sheldon Jackson Street  
Anchorage, AK 99504

Dear Arliss:

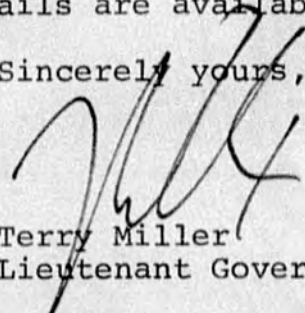
Thank you for your letter of July 6, inviting me to participate in the Alaska Senate and House Community and Regional Affairs Committee's local government symposium to be held in Anchorage on August 4.

As I indicated during our discussion in Anchorage, I will do my best to participate in the August 4--opening session. However, due to schedule uncertainties involving the special session, I am unable to confirm my participation at this time. I will do my best to attend your beginning session, so please tentatively include me; it may be that I will have to cancel out at a later date.

Should I be able to participate in the symposium, my office will absorb my transportation and per diem expenses.

Arliss, I am pleased that the legislature is pursuing the rural-local government issue so responsibly. I wish you well in your endeavors and will do my best to assist you whenever possible, both at the symposium and at other junctures in the legislative process. I expect we will be communicating further as more definitive details are available.

Sincerely yours,



Terry Miller  
Lieutenant Governor

ALASKA  
STATE LEGISLATURE

MEMORANDUM

July 9, 1979

*add  
Zemy Miller*

Arliss--

Enclosed please find the list of people to whom telegrams were sent re the Symposium. You had wanted to do followup telephoning--I'm sending the list to you not knowing if Bill will be doing half the calling.

Gene and I had questioned whether Pat Poland and Palmer McCarter should also be invited. In addition, you will probably want to call Murray Walsh (465-3540) --he was not sent a telegram as they had already gone out. Gene did talk with him about the Symposium and he seemed eager to attend but thought he might have a date conflict and talked about sending Roger Allington instead.

I've indicated Work or Home on the sheet when it was indicated on the card file for phones. Let me know if you want additional followup.

Gene is working on the overlays and I am trying to gather economic data. Will talk with you soon....

*Mayne*

*Committee  
{ Observers }  
Palmer McCarter  
Pat Poland  
Murray Walsh*

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%Bristol Bay Native Association 842-5257  
Box 237 842-5258  
Dillingham, Alaska 99576

Mr. Jack Chenoweth ✓  
Pouch Y 465-3837  
Juneau, Alaska 99811

Jerry Miller

Urgent! Please reserve Aug. 4-5 for participation  
in Local Government Symposium in Anchorage. Letter  
to follow.

Senator Arliss Sturgulewski  
Representative Bill Parker

Murray Walsh  
Fran Palmer

Johnathan  
Solomon

Gene - Your First

Names & Addresses  
in Rollodet 6/2/79

Marge has list

- ✓ Mr. Morrie Thompson, Pres. AFN
- ✓ Mr. Roger Lang, ANF
- ✓ Senator A. Sturgulewski
- ✓ Representative B. Parker
- ✓ Mr. John Havelock, Crim. Jstc Cntr  
U of A
- ✓ Mrs. G. Chitwood, Ex. Dir., Ak. Mun. Lea.
- ✓ Mr. Vic Fischer, ISER, Anc.

- ✓ Larry Mercules - St Paul
- ✓ Bobby Clark Duluth Health Ctr
- ✓ Freedom Roberts Duluth
- ✓ Charles Johnson Nat'l No. Prof
- ✓ Chris Anderson

- no Mr. Lee Gorsuch, ISER, Anc.
- ✓ Mr. Phil Smith, RURCAP, Anc.
- ✓ Mr. Jack Chenoweth, Lgl Svcs., Jnu
- ✓ Mr. Byron Mallott, SEALASKA Corp, Yakutat
- ✓ Mr. Robert Dupere, Jnu ~~(Buchardt)~~
- ✓ Mr. Eben Hopson, Myr, No. Slp. Boro. (Buchardt)

VIC - THIS LIST OF NAMES WAS PUT TOGETHER OFF THE TOP OF OUR HEADS FOR CONSIDERATION TO PARTICIPATE IN THE SYMPOSIUM AND REGIONAL WORKSHOPS. I KNOW MANY OF THESE INDIVIDUALS HAVE LESS OF THEIR BACKGROUNDS BUT NOT WELL ENOUGH TO DEVELOP THE RIGHT CONNECTIONS SO TO SPEAK, FOR PARTICIPATION. DENIOUSLY THE TOPICS & STRUCTURE OF SYMPOSIUM ARE OPEN TO A GREAT EXTENT WHO'S TO PARTICIPATE (invite) ETC.

- no Mr. Walter Parker, Anc.
- ✓ Commissioner L. McAnerney, C&RA
- ✓ Mr. Don Artgetsinger, Dep. Comm., C&RA
- ✓ Mr. George Rogers, Jnu
- no Mr. John Shively, V-P NANA, Anc.
- ✓ Mr. James Nordale, Atty, Fbx. N.S. Boro.
- ✓ Mr. Lee Sharp, Jnu B & C Atty

Gene - I'm sure you could find

✓ Mr. Darbyshire, Anc. 20

✓ LISA RUDD. 27

no Mr. Wm. Egan, Anc.

no Mr. Sam Kito, Goldbelt Corp., Anc.

no Mr. John Rader, Anc.

✓ Mr. Morehouse, ISER, Anc.

no Judge Vic Carlson, Anc.

no Mr. C. Courtnage, Ec. Dev. Adm., Anc.

✓ Mr. John Shaffer, Pres., NANA 27

no Ms. Susan Murphy, Bethel  
✓ Carl Jacks (ACUP) 27

no Mayor Don Gilman, Kenai

✓ Mr. Rick Garnett, Anc. 24

no Mr. Billy Berrier, Juneau

no Mr. Hank Pratt, Anc.

no Mr. Lew Dischner, Jnu & Anc.

no Rep. Mike Miller, Jnu

no Mr. Greg Machyowsky, Jnu

no Mr. Willie Hensley, NANA, Anc.

✓ Mr. Emil Notti, Pres., Doyon, Fbx.

✓ Mrs. Lidia Selkregg, Anc.

no Dr. Glenn ~~Oids~~ <sup>Pris.</sup> Oids, Ak., Pac. Univ., Anc.

- Paul Smith ~~Robert~~ ~~Carl~~  
LEGAL SERVICES

8/20 JANE ANGVIK, 28

✓ Terry Miller, Lt. Gov.

Abraham  
Marilyn Insueh.

Gene Walsh.

Jim Sanders.

LaMar Cotton.

# MAURZY THOMPSON ~~(GOV.)~~ (QUASI GOV.)

# ROGER LANG (QUASI GOV.)

# ARLESS S. (LEG)

# BILL PARKER (LEG)

# JOHN HAVELOCK (U.O.F.A)

# JENNY CHITWOOD (MUM) Ginny

# VIC FISCHER (U.O.F.A)

# BEE GORSUCH (U.O.F.A)

# PAUL SMITH (QUASI GOV.)

# JACK CHENDWETH (STATE)

# MALOTTE BYRDIN ⊕

# BOB DUDETZE (PRIVATE)

# ERIN HOPSON ⊕ Eben

# WALT PARKER ( )

# LEE McANERNY (STATE)

# DON ARGETSINGER (STATE)

# GEORGE RODGERS (PRIVATE)

# JOHN SHIVELY ⊕

# JIM NORDALE (LOCAL GOV)

# LEE SHARP (LOCAL GOV.)

# DARRYSHIRE RAUPH (PRIVATE)

# BILL Egan (PRIVATE)

# SAM KITO ⊕ (PRIVATE)

# JOHN RADER (PRIVATE)

# TOM MOREHOUSE (UNIVERSITY)

# ~~STEVE WARDING~~

# VIC CARLSON (JUDGE)

# CLYDE COURTNAIGE (EVA) COURTNAIGE

# JOHN SHAWER ( ) SHAWER

# SUSAN MURPHY (LOBBYISTS) LOWER KUSKOKWIM SCH. DIST. ASSN. OF AK SCH BODS.

# DON GILMAN (EXPORT MANAGER)

Rick Garnet (attly - private practice) →

PLEASE NOTE: THE PRECEDING PAGES WERE TREATED  
AS A UNIT IN THE ORIGINAL DOCUMENT.

Dear \_\_\_\_\_ :

Our interim committee on local government is planning to hold a symposium in Anchorage on the weekend of August 4 and 5. Thirty participants from throughout the state have been invited to attend. The list is enclosed. The primary purpose of the meeting is to encourage the participants to propose the major problem areas the committee should address, as well to suggest and to evaluate alternative legislative solutions.

Background materials prepared by the staff will be sent to all participants in advance of the workshop. The packet will include:

- a) Review of statutory inducements and disincentsives for municipal government incorporation;
- b) Current local government structure and powers;
- c) Identification of requests from locations within the unorganized borough to form service areas;
- d) Identification of services and programs provided by non-governmental, quasi-governmental organizations in the unorganized borough;
- e) Summary of all major reports previously prepared on the subject of the unorganized borough.

We are regarding the symposium participants as primary resource people since they usually have daily experience with the problems of governance in rural Alaska. Thus, the role

*at the meeting*

of the committee members<sup>is</sup> to actively solicit and take in the ideas and proposals of the participants. The committee's role will become more active in the Fall when we will travel to various communities in rural Alaska to hold hearings on legislative proposals.

Our budget is, as you know, extremely limited. Our top priority for legislative travel is the rural hearings. Thus, we ~~will be unable to pay for your travel expense to Anchorage for the weekend symposium.~~ *would prefer not to pay travel & per diem.* However, it is our hope that as many of ~~my~~ *my* committee members as possible will be able to attend. *Special arrangement can be made if travel and expenses create a problem.* If you have any suggestions or questions, please feel free to give a call.

Sincerely,

Senator Arlis Sturgulewski

*ARLIS*

Representative Bill Parker  
Co-Chairmen



Official Business

# Alaska State Legislature

JOINT SENATE AND HOUSE  
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE  
LOCAL GOVERNMENT STUDY

Co-Chairmen  
Senator Arliss Sturgulewski  
Representative Bill Parker

*Arliss copy*  
Address all  
correspondence to:  
LOCAL GOVERNMENT STUDY

Pouch V  
State Capitol  
Juneau, Alaska 99811

July 23, 1979

Rep. or Sen. -

--  
--

Dear (Rep. or Sen.)

Our Joint Committee on Local Government is planning to hold a Symposium in Anchorage August 4 and 5, at the Pioneer School House (lower level) 3rd and Eagle. Thirty participants from throughout the State have been invited to attend. (See enclosed list.) The primary purpose of the meeting is to encourage the participants to propose the major problem areas which the Committee should address, as well as to suggest and evaluate alternative legislative solutions.

Background materials prepared by the staff will be sent to all participants in advance of the workshop. The packet will include:

- (A) Statement of identified problems.
- (B) Current local government structure and powers.
- (C) Identification of requests from locations within the unorganized borough to form service areas.
- (D) Identification of services and programs provided by non-governmental, quasi-governmental organizations in the unorganized borough.
- (E) Review of statutory inducements and disincentives for municipal government incorporation.
- (F) Summary of reports and legislative proposals previously prepared on the subject of the unorganized borough.

We are regarding the Symposium participants as primary resource people since they usually have daily experience with the problems of governance in rural Alaska. Thus, the role of the Committee members at the meeting is to actively solicit and take in the ideas and proposals of the participants. The Committee's role will become more active in the fall when we will travel to various communities in rural Alaska to hold hearings on legislative proposals.

July 23, 1979

As the Symposium will be held immediately prior to the Special Session, you may want to coordinate your travel arrangements with your trip to Juneau. If you have any suggestions or questions, please feel free to contact us or our staff in Juneau (465-3712.)

Sincerely,

*Arless Sturgulewski, th*

Senator Arless Sturgulewski  
Co-Chairman

*Bill Parker, th*

Representative Bill Parker  
Co-Chairman

Enclosure

August 9, 1979

Ms. Wilda Hudson, Director  
Department of Cultural and  
Recreational Services  
Municipality of Anchorage  
607 West 6th  
Anchorage, Alaska 99501

Dear Wilda:

Our sincere thanks to you for your assistance in making the Pioneer School House available for our Local Government Symposium August 4 and 5. The meeting was highly successful in identifying legislative approaches which can be considered in the development of local/regional government in Alaska.

The Pioneer School House worked beautifully as a meeting site. It was important to the success of the Symposium that we were able to keep the group together throughout the day. The weather cooperated and we were able to picnic outdoors.

Please extend our thanks to Mr. Jim Mayo and Mr. Otis Lockhart for their cooperation in making the Pioneer School House available.

Sincerely,

Senator Arliss Sturgulewski  
Co-Chairman

Representative Bill Parker  
Co-Chairman

P.S. Using our "oldest building" for a meeting held to consider how to meet some of our "today's growth problems" seemed so appropriate.

Sady

We are very pleased that you were able to take part in the Local Government Symposium last weekend (August 4-5.) We felt the meeting was highly successful in identifying legislative approaches which can be considered in the development of local/regional government in Alaska. The dialogue was certainly a good first step in what we hope will continue to be a cooperative effort.

As was mentioned at the Symposium, we are most interested in any subsequent thoughts you might have, or specific points you would like to reiterate concerning the unorganized borough and local/regional government in general.

The Committee will be working on the development of legislative proposals which will take into consideration the directions proposed at the Symposium. We hope that we can rely on your continued interest and support. It is our intent to advise you of the progress of our efforts.

You took your valuable time to participate in a good discussion of local government needs. We appreciate your having joined with us.

Sincerely,

---

Senator Arliss Sturgulewski  
Co-Chairman

---

Representative Bill Parker  
Co-Chairman

*10/11/81 Sent to all participants and staff - See memo book*

*Subject*

LOCAL GOVERNMENT SYMPOSIUM  
August 4-5, 1979

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State Senator  
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Anchorage, Alaska 99501

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Official Business

*Sent to all Jt. Committee July 7/79.*

# Alaska State Legislature

JOINT SENATE AND HOUSE  
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE  
LOCAL GOVERNMENT STUDY

Co-Chairmen  
Senator Arliss Sturgulewski  
Representative Bill Parker

Address all  
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V  
State Capitol  
Juneau, Alaska 99811

July 23, 1979

Rep. or Sen. -

--  
--

Dear (Rep. or Sen.)

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We are regarding the Symposium participants as primary resource people since they usually have daily experience with the problems of governance in rural Alaska. Thus, the role of the Committee members at the meeting is to actively solicit and take in the ideas and proposals of the participants. The Committee's role will become more active in the fall when we will travel to various communities in rural Alaska to hold hearings on legislative proposals.

July 23, 1979

As the Symposium will be held immediately prior to the Special Session, you may want to coordinate your travel arrangements with your trip to Juneau. If you have any suggestions or questions, please feel free to contact us or our staff in Juneau (465-3712.)

Sincerely,

*Arless Sturgulewski, Jr.*

Senator Arless Sturgulewski  
Co-Chairman

*Bill Parker, Jr.*

Representative Bill Parker  
Co-Chairman

Enclosure ○

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Kalab Pungowiyi, Deputy Director  
Kawerak  
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% L.W. Childs  
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3333 International Airport Rd.  
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Mr. Chris Anderson  
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452-8251, 456-5423, 456-3101

Mr. Bobby Clark, Ex. Director  
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Box 247  
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842-5266, 842-5267

(or) General Delivery  
Clarks Point, AK.

Mr. Jack Chenoweth  
Legal Services  
Legislative Affairs Agency  
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Mrs. Marlene Johnson  
P.O. Box 219  
Hoonah, AK 99829

Mr. Bob Lohr, Director  
Upper Tanana Development Corp.  
Box 459  
Tok, Alaska 99780

Mrs. Lisa Rudd  
2827 Lore Rd.  
Anchorage, AK 99507  
344-3623

Lt. Gov. Terry Miller  
Office of the Lt. Gov.  
Pouch AA, Station #0111  
Juneau, AK 99811  
465-3520 (w)

Governor Jay Hammond  
Office of the Governor  
Pouch A  
Juneau, AK 99811

LOCAL GOVERNMENT SYMPOSIUM  
RESOURCE PEOPLE

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Division of Local Gov't. Assistance  
Dept. of Community and Regional Affairs  
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Juneau, AK 99811

Mr. Larry Kimball, Director  
Div. of Community Planning  
Dept. of Community and Regional Affairs  
225 Cordova, Bldg. B  
Anchorage, AK 99501

Mr. Tom Barns  
Office of Coastal Management  
Pouch AP  
Juneau, AK 99811

Mr. Pat Poland  
Local Gov't. Specialist  
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Anchorage, AK.99501

Gene Walsh  
Local Government Study  
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State Capitol  
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Marjorie Gorsuch  
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Pouch V'  
State Capitol  
Juneau, AK 99811

Mr. Jim Sanders  
Local Government Study  
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Anchorage, AK 99501

Mr. Lamar Cotton  
Local Government Study  
225 Cordova, Bldg. B  
Anchorage, AK 99501

July 3, 1979

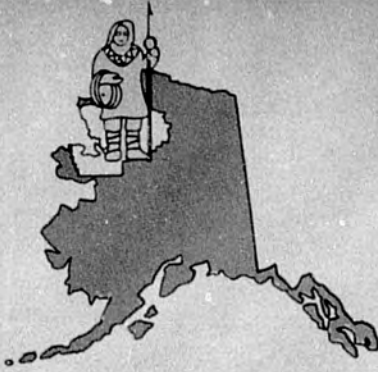
Dear Jane,

We found the meeting on Monday most productive and are quite pleased to offer to handle the Symposium arrangements. Your preliminary plans sound as if the meeting would not only be productive but fun as well.

We encouraged Vic to check into the availability of the Community facility. They appeared to be most suitable. We will need to be assured of a very large area for display of maps and graphics (weren't sure the windows in the conference room we looked at would work)

The telegrams have been sent notifying participants of the date of the Symposium. We will await word from you on the letter.

Enclosed please find the Committee stationery. Please let us know if you need anything else.



# NANA REGIONAL CORPORATION, INC.

BOX 49, KOTZEBUE, ALASKA 99752  
TELEPHONE (907) 442-3301

July 12, 1979

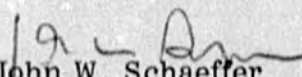
Senator Arlis Sturgulewski  
Representative Bill Parker  
Alaska State Legislature  
Pouch V  
State Capitol  
Juneau, AK 99811

Dear Arlis and Bill:

Thank you for your invitation to attend the Local Government Seminar August 4 and 5. Unfortunately, I will be out of the country on those dates and would suggest that you contact Dennis Tiepelman, President of Mauneluk, to attend instead. Good luck on your symposium.

Sincerely yours,

NANA REGIONAL CORPORATION, INC.

  
John W. Schaeffer  
President

JWS/dcs

cc: Dennis Tiepelman



# Rural Alaska Community Action Program, Inc.

August 14, 1979

Senator Arliss Sturgelewski, Chairman  
Senate Community and Regional  
Affairs Committee  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811

Dear Arliss:

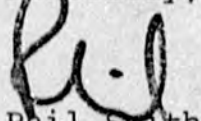
Just a note to thank you for a most productive two-day symposium on the many organizational problems in the "unorganized Borough." Even though Whittier beckoned, I personally feel that it was an extraordinarily successful first step in involving the Legislature in the process of devising appropriate solutions to the many problems in rural Alaska.

You can be sure that we will be submitting our "white paper," in the near future. The instructive dialogue at the symposium will provide an excellent background to making such a paper of real use.

Also, I would like to invite you to attend the RurAL CAP Board meeting in Tok, which will be held on September 5 and 6. I believe it is important that the work you are doing receive a wider audience (see copies of our Board of Directors roster attached), and would therefore suggest that a presentation to the Board would be highly appropriate. Although the meeting is scheduled to last two full days, the most appropriate time for you to appear would be on the afternoon of the second day (Sept. 6). We will be chartering a bus from the RurAL CAP office at 327 Eagle Street in Anchorage (to be leaving at 1 p.m. on the afternoon of the 4th) and, if you wish, you are more than welcome to take advantage of that transportation at no cost. This invitation also extends to other members of your committee (I am also inviting Bill Parker). Please let me know soon whether or not you can attend so that we can begin to make the necessary arrangements.

Again, my thanks for a productive weekend.

Sincerely,



Phil Smith  
Executive Director

DUPERE & ASSOCIATES, INC.

510 6TH STREET  
JUNEAU, ALASKA 99801

TELEPHONE 586-3553

July 13, 1979

Senator Arliss Sturgulewski  
Representative Bill Parker  
Local Government Study  
Pouch V  
State Capitol  
Juneau, Alaska 99811

Dear Senator Sturgulewski and Representative Parker

Your wire and letter arrived too late for me to work an alternate schedule. Therefore, I must decline participation in your symposium.

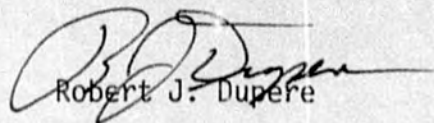
If by chance you reschedule the program, I certainly would be happy to participate.

The latter part of October or the first week of November would be a good time period for me.

Good luck with your endeavor.

Sincerely

DUPERE & ASSOCIATES, INC.

  
Robert J. Dupere

PLEASE SIGN - IF YOU WISH TO TESTIFY AT THIS HEARING

Local Gov't Symposium

8/4/79

22

NAME	MAILING ADDRESS	GROUP NAME OR ORGANIZATION IF REPRESENTING SUCH
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PAT BLAND	885 Cordova Anch	DCRA
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JESSIE DODSON	POUCH A <sup>99811</sup> JUNEAU	Gov's OFFICE
Lee McANERNEY	Pouch B Juneau <sup>99811</sup>	C/RA
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Terry Stinson	1610 E St	Senate
Lee Sharp	155 50 Seward Juneau	City & Borough of Juneau
Dorl Angetsinger	Pouch B	JUNEAU
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Jim Nordale	Box 1267 FAIRBANKS AK. 99701	FBKS NORTH STAR BORO
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Matthew Igo	Box 401 Nome AK <sup>99762</sup> 99762	Nome Eskimo Community/Kawerak
Maudene Johnson	Box 218 - Homer, AK 99829	Sealaska
Ray Kent	First + Hall Fairbanks	T.C.C.
Chris Anderson	1st + Hall Street Fair	TCC
Bob Lohr	Box 459 Tok 99780	Upper Tanana Dev. Corp.
Lidia Selkryg	Box 2217	Univ of Alaska City of Anchorage
ROGER LANS	P.O. Box 10-1589 ANCH AK 99511	ANCH AK 99511
Tom Mowbray	707A St 206 Anch 99501	UA - ISEK



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*Please add one for additional*

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1. *Lamar Cotton*
3. *Pat Calver* *Palmer CRA*
2. *Gary Kimball* *CRA*
4. *Tom Barnes* *C2M*
1. *Palmer McPartter* *CRA*
5. *Marjorie Josselyn*
6. *Bene Walsh*

x Terry Miller, Lt. Governor

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Representative B. Parker

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Mayor Don Gilman, Kenai

Mr. Rich Garnett, Anc.

Mr. Billy Berrier, Juneau

Mr. Hank Pratt, Anc.

Mr. Lew Dischner, Jnu & Anc.

Rep. Mike Miller, Jnu

Mr. Greg Machyowsky, Jnu

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Governor Jay Hammond  
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*Attn: Jessica Dodson*

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Subject

July 2, 1979 MEETING - held in Anchorage

Letters sent to following individuals with background material:

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Rural Alaska Community  
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327 Eagle  
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Official Business

# Alaska State Legislature

JOINT SENATE AND HOUSE  
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE  
LOCAL GOVERNMENT STUDY

Co-Chairmen  
Senator Arliss Sturgulewski  
Representative Bill Parker

Address all  
correspondence

LOCAL GOVERNMENT

Pouch V  
State Capitol  
Juneau, Alaska 99811

July 6, 1979

*Sample*

Mr. Morrie Thompson, President  
AFN  
1577 "C" Street, Suite 304  
Anchorage, AK 99501

Dear Mr. Thompson: *Morrie*

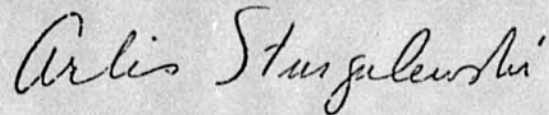
This is the follow-up letter mentioned in our telegram to you. The Alaska Senate and House Community and Regional Affairs Committees have joined forces to conduct a Local Government Study during this interim period. We are writing to ask for your assistance.

We believe you are a person who is very knowledgeable in the area of local government in Alaska, particularly as it may relate to rural Alaska. Our joint committee has had several discussions with individuals from the Department of Community and Regional Affairs and other State agencies, as well as the Alaska Municipal League. However, we feel that we would be negligent not to seek guidance from other Alaskans, such as yourself, who have day-to-day experience in dealing with the problems associated with local/municipal/state relationships. We have selected thirty individuals from throughout the state to provide us direction in identifying current issues and proposing legislative solutions. We are inviting you to participate in a weekend symposium on August 4 and 5 to be held in Anchorage. A list of the invitees and a proposed agenda is attached.

The primary purpose of the gathering is to develop a list of concrete proposals for the Legislature to consider next session. The subjects may range from a re-evaluation of the revenue-sharing program to the establishment of service areas in rural Alaska. At this time the committee is open to all suggestions and is depending on the August symposium to flesh out the most appropriate direction for us to take. The one area where decisions have been made is in developing the process for this study. After the August symposium, the committee will travel to rural communities for the purpose of soliciting comment on the proposals to be considered by the Legislature. Thus, final recommendations will be based on public discussion.

We will be calling you in the near future in hopes of confirming your participation in the symposium. Due to the fiscal limitations of a meager budget we will generally not be able to absorb transportation and lodging expenses. If, however, your participation is solely dependent on assistance with transportation costs, we should be able to work something out. We look forward to talking with you next week.

Sincerely,

A handwritten signature in cursive script that reads "Arlis Sturgulewski".

Senator Arlis Sturgulewski

Representative Bill Parker, Co-chairman

AS/BP/kkc

MAILING LIST - SYMPOSIUM Aug. 4-5, 1979

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Urgent! Please reserve Aug. 4-5 for participation  
in Local Government Symposium in Anchorage. Letter  
to follow.

Senator Arliss Sturgulewski  
Representative Bill Parker

LOCAL GOVERNMENT SYMPOSIUM  
August 4-5, 1979

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Sunday

Bill &  
Arliiss--

Attached please find a draft copy of the material which will be sent to Symposium participants. It is not numbered and must be retyped with noted corrections. It will be put in order after we receive the interns' work and the material from C&RA.

We would welcome any suggestions you might have for cutting down the length. I plan to chart the pertinent info from Chenoweth's work and put it on 1 sheet of paper..Any suggestions on how to handle his long paper on the Getches' article. He is also working up some further comments on the question of the 20 mil tax limit which I believe he wants discussed at the Symposium. (under the subject of "equalization of revenue from Alaska's resources" I would suggest--but will he just expound on the subject as part of the group or should he be given an opportunity for a presentation??

The letters to the committees will be in the mail Monday A.M.

The material in the packet will be zeroxed on different colored paper--subject keyed. Jane suggested that this makes it more attractive and I agree.

Gene may be making some changes on the list of display material to be available as his work progresses.

I'm planning to incorporate the comments on the Local Boundary Commission actions (#11) on the info Pat Poland is sending ~~to the committee~~ ~~for merge~~ areas.

7/22/79

PROPOSED AGENDA  
LOCAL GOVERNMENT SYMPOSIUM  
Aug. 4/5, 1979  
Pioneer School House  
3rd and Eagle  
Anchorage, Ak.

Saturday, August 4

8:30 A.M. Welcome

9:00 A.M. Introductions  
Senator Sturgulewski  
Representative Parker

Background of Study and Overview of Study Components  
Senator Sturgulewski

History of Local Government in Alaska  
Vic Fischer

9:45 A.M. Problem and Issue Identification  
Participants

Facilitator - Roger Lang

Possible Topics:

1. Rural capacity for self governance
2. Equitable distribution of revenue from Alaska's resources
3. Role of non-profit corporations in rural Alaska
4. Equity in service Delivery
5. Incentives and disincentive to the formation of local and regional government

12:15 P.M. Recess. An informal buffet lunch will be served in the Pioneer School House.(?)

1:15 P.M. Focus on identification of alternative strategies and solutions for addressing problems and issues  
Participants

Sunday, August 5

9:30 A.M. Continue discussion of legislative and non-legislative solutions  
Identify issues in need of further policy study, evaluation and research.  
Identify legislative priorities  
Participants

NOON Lunch

1:15 P.M. Continue morning discussion.  
Discuss plan for public hearings.  
Participants

Subj:  
Regional Govt  
Study

November 12, 1976

Sylvia Carlson  
Department of Education  
650 International Airport Road  
Anchorage, Alaska 99502

Dear Ms. Carlson:

Re: Unorganized Borough Study

Enclosed is a copy of the outline used for the presentation regarding the regional government problems in the unorganized borough. If you have any further comments and/or questions, please call or write us.

Sincerely,

Bruce Aronson  
Local Government Specialist

BA/be

Enclosure

*Regional  
Local  
Study*

OUTLINE FOR COMMENTS TO PUBLIC

- PREFACE -
- I. HISTORY
- II. PROBLEM STATEMENT
- II. ALTERNATIVES AVAILABLE
- IV. WHAT WE THINK & WHY SOLICIT THEIR INPUT

PREFACE -

A STATEMENT AS TO WHY WE ARE ENGAGED IN THIS STUDY.

- 1) PRIOR LEGISLATIVE PROPOSALS -
  - T. FINKS - REGIONAL ANSCA BOROUGH - 1977
  - ORSINIS - TAX ON THE UNORGANIZED BOROUGH
  - EGAN'S - UNORGANIZED BOROUGH AND TAXES ON PIPELINE
- 2) REQUEST FROM GROUPS FOR SERVICES
  - AVCP PLANNING
  - NON-PROFIT HEALTH CORPORATIONS
  - AND PRIOR TO LAST YEAR, SCHOOLS
  - HEALTH DISTRICTS
  - FEDERAL LEGISLATIONS
  - CZM
  - OCS
  - REGIONAL PLANNING
- 3) THE DEPARTMENT (IBC TOO) IS CHARGED WITH STUDYING LOCAL

## I. HISTORY

### TERRITORIAL DAYS

CITIES AND TOWNS INCORPORATED UNDER FEDERAL LAW

MANY UNINCORPORATED VILLAGES

INDEPENDENT SCHOOL DISTRICTS

PUBLIC UTILITY DISTRICTS FOR

SEWER, WATER, ELECTRIC, ETC.

### STATEHOOD CAME

CITIES - 1ST THROUGH 4TH CLASS

BOROUGHS - AS A REGIONAL FORM

UNORGANIZED BOROUGHS OF GOVERNMENT

ALL SPECIAL DISTRICTS WERE OUTLAWED AND HAD TO BE  
INTEGRATED WITH UNICIPAL CORPORATIONS

BY 1962 -- 3 YEARS AFTER STATEHOOD ONLY ONE BOROUGH  
HAD BEEN FORMED - THE BRISTOL BAY BOROUGH

IN 1963 -- IN ORDER TO REPLACE THE SPECIAL DISTRICTS  
OUTLAWED BY THE CONSTITUTION - THE LEGISLATURE PASSED  
THE MANDATORY BOROUGH ACT - BASICALLY IT PROVIDED THAT

ON JANUARY 1, 1964

ANCHORAGE

FAIRBANKS

MAT-SU

KENAI - MANDATORILY BECAME 2ND CLASS BOROUGH

NOTHING HAPPENED UNTIL 1968 WHEN HAINES - AFTER THE PASSAGE OF SPECIAL LEGISLATION CREATING A NEW CLASS OF BOROUGH (3RD CLASS) ESSENTIALLY SCHOOL DISTRICTS - INCORPORATED.

AGAIN, NOTHING HAPPENED UNTIL 1972 WHEN FOLLOWING THE DISCOVERY OF OIL AT PRUDHOE BAY - THE NORTH SLOPE BOROUGH INCORPORATED.

SINCE 1972, LITTLE HAS HAPPENED IN THE DEVELOPMENT OF BOROUGH GOVERNMENT - ALTHOUGH IN 1975, THE UNORGANIZED BOROUGH WAS DIVIDED INTO REAAs FOR SCHOOL PURPOSES.

URBAN AREAS ARE SERVED BY BOROUGH AND RURAL AREAS - JUST AS IN 1959 ARE SERVED BY THE UNORGANIZED BOROUGH.

GIVEN THIS BACKGROUND, LET ME EXPLAIN WHY - AT LEAST IN OUR OPINION - THE UNORGANIZED BOROUGH IS NOT WORKING AS A SERVICE DELIVERY SYSTEM.

## II. PROBLEM STATEMENT

*and Problem*

- NO LOCALLY ELECTED REPRESENTATIVES RESPONSIBLE FOR MUNICIPAL SERVICES (OTHER THAN THE SINGLE PURPOSE SCHOOL BOARD - REAA)
- TO A CERTAIN EXTENT MUNICIPAL SERVICES (E.G. EDUCATION, POLIC PROTECTION, HEALTH) ARE CURRENTLY BEING PROVIDED
- RESOURCE DEVELOPMENT ENCOURAGES NEED FOR MUNICIPAL SERVICES
- DUPLICATION OF SERVICES AND WASTE DUE TO NO EFFECTIVE GOVERNING BODY REVIEWING ACTIONS OF STATE AND FEDERAL AGENCIES
- NON-MUNICIPAL ENTITIES ENTERING VOID DUE TO LACK OF MUNICIPAL GOVERNMENTS (E.G. NON-PROFIT HEALTH CORPORATIONS)

II. ALTERNATIVES

A. STATUS QUO

(MOST SERVICES PROVIDED BY STATE (E.G. POLICE PROTECTION))

GOOD ASPECTS

- SERVICES ARE BEING PROVIDED

BAD ASPECTS

LITTLE COORDINATION BETWEEN AGENCIES PROVIDING

- INEQUITABLE (NON-BOROUGH RESIDENTS DON'T PARTICIPATE TO THE SAME EXTENT AS BOROUGH RESIDENTS IN FINANCING MUNICIPAL SERVICES)
- CITIES ALONE LACK, IN MANY CASES, HUMAN AND FINANCIAL RESOURCES
- INHIBITS THE FORMATION OF BOROUGHES

#### B. MORE REAAs

(REGIONAL SERVICE WITH STATE \$ WITH REGIONAL DECISION MAKING)

#### GOOD ASPECTS

- DECISION MAKING ON REGIONAL LEVEL

#### BAD ASPECTS

- INEQUITABLE IN THAT RESIDENTS OF THE UNORGANIZED BOROUGH RECEIVE 100% SUPPORT FOR MAINTENANCE, OPERATION AND CONSTRUCTION OF PROGRAMS WHILE RESIDENTS OF BOROUGHES AND FIRST CLASS CITIES DO NOT.
- INHIBITS THE FORMATION OF BOROUGHES
- EXCLUSIVELY SINGLE PURPOSE WHICH TENDS TO LESSEN THE LEVEL OF SERVICE IF SEVERAL BOARDS ARE FORMED

BE GIVEN

- HAS NOT BEEN TESTED IN COURT

### C. SERVICE AREAS

#### GOOD ASPECTS

- EXISTING, RECOGNIZED MECHANISM FOR DELIVERY OF MUNICIPAL SERVICES
- PROVIDES FLEXIBILITY (ADDITIONAL SERVICES MAY BE PROVIDED)
- RESPONSIVE (ONE BOARD COULD ACT ON PROVIDING ALL SERVICES)
- LOCAL TAXES COULD BE COLLECTED TO PROVIDE A HIGHER LEVEL OF SERVICE

#### BAD ASPECTS

- SERVICES DEPENDENT ON LEGISLATURE (THEY CAN ADD OR DELETE SERVICES, TAXES, FUNDING, ETC.)
- BOARDS WOULD BE ADVISORY ONLY

### D. UNORGANIZED BOROUGHS (SIMILAR TO SERVICE AREAS)

#### GOOD ASPECTS

- COORDINATES STATE AND FEDERAL GOVERNMENT

#### BAD ASPECTS

- ADVISORY POWERS ONLY
- TEMPORARY FORM OF GOVERNMENT

#### E. ORGANIZED BOROUGHES

##### GOOD ASPECTS

- RECOGNIZED FORM OF GOVERNMENT
- PROVIDES REGIONAL DECISION MAKING
- COORDINATES STATE AND FEDERAL GOVERNMENT
- MUNICIPAL POWERS CLEARLY ESTABLISHED

##### BAD ASPECTS

- ACQUIRED "DIRTY" CONNOTATION AS A PRODUCT OF THE MANDATORY BOROUGH ACT
- SOME AREAS OF THE STATE LACK TAXABLE RESOURCES
- RIGID FORM OF GOVERNMENT
- SEPARATE ASSEMBLIES, BOARDS, ETC. ARE ESTABLISHED -  
DRAWS ON HUMAN RESOURCES

*Work sheet from (2/10)  
grant submitted by  
CRA*

Structures or mechanisms for local planning in the unorganized borough raise questions and have implications for the ACMP as well as every other state program in the unorganized borough. The state needs to carefully identify and analyze alternative approaches and structures for planning in the unorganized borough. The Legislature is sufficiently concerned about the problems of local government and the discrepancies between the organized and unorganized areas, that a special legislative committee has been organized to study alternatives for the provision of all services to all local areas (both organized and unorganized) during the next interim. The appropriate state agencies including DPDP, DCRA and DNR, Dept. of Education, and Dept. of Health & Social Services will be involved in making recommendations to this committee and assisting them in their study. In addition, the Coastal Policy Council has directed the OCM and DCRA to study the alternatives for coastal planning and in the unorganized borough. The DCRA has submitted a request to do the following study which will be used to assist both the legislative interim committee and the Coastal Policy Council in making recommendations to the legislature next fall.

The issues which cause this item to be a priority for special study by the coastal management program are several. The new lease sale schedule, proposed bottomfish expansion, and suggested new port development all affect the unorganized borough which at the present time has no satisfactory regulatory management mechanisms by state or local governments.

If funded at the requested level, DCRA will fund one person for this project to study alternatives for planning in the unorganized borough. They will begin their effort by researching the issue thoroughly. Their research will include studying other states which have portions with sparse population and little local government, determining the legal parameters of local government versus state control; and completing necessary background work. After this work is completed, DCRA will work up summation of the alternatives which will be presented to various rural communities throughout the state for community input.

Workshops will be held in the regional centers (i.e. Kotzebue, Nome, Bethel, Dillingham, Unalaska, Sand Point, Valdez, Cordova, Sitka, Ketchikan) or other locations which would afford good representation of residents in the unorganized borough. The workshops would be held in conjunction with other meetings as much as possible to reduce expenses. They would be designed to explore with residents of the unorganized borough alternative ways of managing coastal areas in the unorganized borough.

Each regional workshop would culminate in endorsement of a "position paper" by workshop participants and designation of one participant to attend a statewide meeting. Each position paper would summarize key coastal management issues, and recommendations to be considered by the

Administration, the Coastal Policy Council, and the Legislature. After all regional workshops have been conducted, a statewide meeting will be held, probably in Anchorage, and attended by delegates designated at the regional workshops. At the Statewide meeting, delegates would discuss position papers prepared at each regional workshop and prepare a consolidated set of recommendations to the Administration, the Coastal Policy Council, and the Legislature.

Products and Schedule

A transcript of workshop proceedings would be printed as part of this task. Recommendations would be available in January, if legislative action is required. A final report would be prepared in June, after the Legislature adjourns and would reflect legislative deliberations.

Contracts and Costs of Task E2: Unorganized Borough Management Alternatives

		<u>Federal Share</u>	<u>Match</u>	<u>Total</u>
DCRA	16 person months	\$ 77,200	\$ 19,300	\$96,500