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MEMORANDUM

State of Alaska

DEPARTMENT OF COMMUNITY & REGIONAL AFFAIRS

TO: Palmer McCarter, Director
LGAD Staff

DATE: June 15, 1976

FILE NO:

TELEPHONE NO:

FROM: Patrick Poland
Local Government Specialist

SUBJECT: Third Class City - "Food for Thought"

So that we might all have something to talk about when I mention the term "third class city," I would offer the following as a point of departure for purposes of discussing an alternative to second class city status.

Essentially, I envision the third class city as a basic municipality with only minimal services and functions. The primary purpose would be to grant a community legal, recognizable status so that it might participate in certain State, federal and private programs requiring the participation of a legal entity.

The procedures for incorporation of such a municipality would be essentially the same as those for a second class city. Standards would not, however, be as strict as those currently applicable to proposed second class cities. More specifically, I would suggest that any community with a population of more than 25, but less than 400, and displaying an interest in obtaining municipal status be allowed to incorporate as a third class city (actually, this is the situation we had with second class cities until a few days ago). No "heavy" standards would be placed upon the community desiring this status, although they would be required to demonstrate that their boundaries were logical, and assuming that they might some day reclassify upward, conducive to the provision of efficient municipal services.

As an afterthought, I think too, that we would require some basic showing of capability to operate a municipality.

The governing body of my hypothetical third class city would be composed of a city council of five members. One of the members would be selected from amongst the council to be the mayor who would have both executive and administrative responsibilities although, as with current law, he would have the option of employing a professional administrator. The option of adopting the manager form of government seems an unnecessary provision to me. Other officers would be limited to a city clerk and treasurer whose office would be combined unless the council provided otherwise by ordinance - the reverse of what we have today. Of course council terms would be staggered and the relationship between the city clerk/treasurer and council would be as it is for second class cities.

The election of initial council members would be by secret ballot and would be conducted by the State. However, the manner in which subsequent elections were conducted would be specified by the city council by ordinance. It would be their option to determine whether or not they wish to conduct elections through the "town meeting" method or by written ballot. I would anticipate that we would have to have detailed ordinances on hand that would be made available immediately to the council after the incorporation election at which time they would determine which method they choose. There would be no majority election or run-off requirement.

Council meetings would have to be held at least once each quarter and the council would specify the manner in which their meetings were conducted. Again, they could be in the traditional form that we know or they could be in a much more loosely defined form set forth by the council. Additionally, the council would be required to conduct a "town meeting" at least once a year at which time all local residents would have an opportunity to state their views with regard to the manner in which city affairs have been run during the preceding year in order to be run in the following year.

Powers of the city would be severely limited. They would have most of the general powers that we know including the power to contract. However, with respect to specific powers it would be much more limited. I envision only the following:

- fire protection
- health
- cemetaries
- community centers
- libraries.

A community would be authorized upon popular referendum to levy a sales tax of up to three percent. No property tax would be permitted. In concert with the theme of no property tax would be the provision that the municipality would not be permitted to enter into debt beyond the first fiscal year subsequent to the current fiscal year. Too, because of the limited taxing and bonding capability, I would think that special assessments in service areas as well as differential zones of taxation would not be applicable to this form of government.

Some general comments: I would imagine a section of the piece of legislation providing for third class cities would contain language effectively stating that cities presently with a population of 25 people or more but less than 400, and engaged in providing only those municipal services set forth at whatever section it is that sets forth the powers of third class cities, would be automatically reclassified as a third class city. The task of determining the population of those cities would, I imagine, be placed upon the Department. Additionally, I would envision language

effectively stating that the Boundary Commission investigate all second class cities with a population less than 400 and determine whether they should be reclassified as a third class city. Of course, provisions of law permitting reclassification to third class status from second class status would be established. I would suggest too that we amend the incorporation standards for a second class city to a minimum population of 250 people. Financial reporting requirements would not change from the present.

At any rate, I think the above will probably give us all something to discuss (yell about) at our next staff meeting.

PKP: ljd

MEMORANDUM

State of Alaska

DEPARTMENT OF COMMUNITY AND REGIONAL AFFAIRS

TO: Palmer McCarter
LGAD Staff

DATE: June 25, 1976

FILE NO:

FROM: Pat Poland
Local Government Specialist

TELEPHONE NO:

Third Class Cities

SUBJECT:

The following is a first draft of a proposed bill to establish third class cities.

Section 1. Title 29 is amended by adding the following chapter.

Chapter 20. Village Incorporation Act.

Article

1. Incorporation (§§29.20.010 - 29.20.120)
2. Transitional assistance (§§29.20.130 - 29.20.140)
3. Council (§§29.20.150 - 29.20.180)
4. Chief executive and administrator (§§29.20.190 - 29.20.220)
5. Other officers and employees (§§29.20.230 - 29.20.250)
6. Elections (§§29.20.260 - 29.20.270)
7. Initiative and referendum (§§29.20.280 - 29.20.290)
8. Recall (§§29.20.300)
9. Powers (§§29.20.310 - 29.20.350)
10. Taxes (§§29.20.360 - 29.20.380)
11. General provisions (§§29.20.390)

Article 1. Incorporation.

Section

10. Purpose of chapter
20. "Incorporated village" defined
30. Villages authorized to incorporate
40. Petition
50. Contents of petition
60. Review
70. Time and place of hearing
80. Hearing and decision
90. Nominations for office of city councilman
100. Election
110. Limitation in holding incorporation election
120. Challenge of legality

Sec. 29.20.010. Purpose of chapter. It is the purpose of this chapter to provide for limited self-government through the establishment of incorporated villages in rural areas where the local residents are unable to bear the financial burden of supporting a more comprehensive form of government. It is the purpose,

too, to recognize the social and cultural difference between rural and urban areas and to provide a vehicle of government which meets the social and cultural needs of rural Alaska.

Sec. 29.20.020. "Incorporated Village" defined. "Incorporated village" means and is synonymous with the term "city of the third class."

Sec. 29.20.030. Villages authorized to incorporate. A village that has 25 or more permanent inhabitants residing within it may incorporate if:

1) ^{could} the services proposed to be provided by the incorporated village may not be provided by annexation to an existing city; and

2) ~~if located within an organized borough~~, the services proposed to be provided by the incorporated village, ^{in which it is located} can not be provided by the borough on an areawide or nonareawide basis.

Sec. 29.20.040. Petition. (a) Incorporation of a village is proposed by filing a petition with the Department of Community and Regional Affairs.

(b) The petition shall contain the signature and resident address of at least 10 permanent resident voters of the village.

(c) Notwithstanding the provisions of (b) of this section, if there are less than 20 registered voters in the village, only 50% of the registered voters need sign the petition.

Sec. 29.20.050. Contents of Petition. In addition to the signatures required by AS 29.20.040 a petition for incorporation of a village shall include :

(1) class;

(2) name;

(3) boundaries;

(4) composition and apportionment of the council if other than at an at large basis;

(5) maps, documents, and other information required by the Department of Community and Regional Affairs.

Sec. 29.20.060. Review. The Department of Community and Regional Affairs shall review petitions for content and signatures and shall return deficient petitions for correction or completion.

Sec. 29.20.070. Time and place of hearings. (a) Within 30 days of the date a petition is determined sufficient the commissioner of the department, in consultation with the Chairman of the Local Boundary Commission, shall ~~issue~~ *shall be issued* an order scheduling a public hearing on the petition. The public hearing shall be held in the village proposed for incorporation not less than 20 nor more than 60 days after the date of the order.

(b) Copies of the order shall be posted in at least three public and prominent locations in the village.

Sec. 29.20.080. Hearing and decision. (a) The Local Boundary Commission shall conduct the public hearing and shall hear all interested persons. If the commission is satisfied that it is in the best interests and welfare of the village to incorporate, it shall, by order, so declare.

(b) If the commission determines that it is in the best interests of the community to amend the boundaries of the area proposed for incorporation it may do so.

(c) For purposes of this section, two or more commission members may conduct the hearing and enter a decision.

Sec. 29.20.090. Nominations for office of city councilman. (a) If the Local Boundary Commission accepts the petition for incorporation it shall adjourn the hearing and convene a village meeting. The chairman of the commission shall act as chairman of the meeting and shall receive nominations for the council from the floor. The meeting shall be conducted, substantially, in compliance with Robert's Rules of Order.

(b) The lieutenant governor shall furnish the commission with a current list of registered voters prior to the hearing.

Sec. 29.20.100. Election. (a) The Local Boundary Commission shall immediately notify the lieutenant governor of its acceptance of a petition and the names of those individuals nominated to serve on the city council. Within 30 days after notification the lieutenant governor shall order an election on the question of incorporation and council membership.

(b) The election shall be conducted in accordance with AS 29.18.110 - 120.

Sec. 29.20.110. Limitation on holding incorporation election. No election on the question of incorporation shall be presented to the voters of a village more than once in any six month period.

Sec. 29.20.120. Challenge of legality. No person may challenge the incorporation of a village except within six months of the date of its incorporation.

Article 2. Transitional Assistance

Section

- 130. Organization grants
- 140. State land

Section 29.20.130. Organization grant. Incorporated villages are entitled to an organization grant equal to the amount which would have been provided by AS 29.18.180 if the village had incorporated as a second class city.

Section 29.20.140. State land. Incorporated villages are eligible to select state lands on the same basis as if they had incorporated as a city of the second class.

Article 3. Council.

Section

- 150. Composition, eligibility, election and term
- 160. Procedure
- 170. Filling a vacancy
- 180. Increase in council

Sec. 29.20.150. Composition, eligibility, election and term. The provisions of AS 29.23.200 apply to incorporated villages except that the council is composed of five members.

Sec. 29.20.160. Procedure. The council shall adopt rules governing its body.

Sec. 29.20.170. Filling a vacancy. If a vacancy occurs in the council, the council by vote of a majority of its remaining members shall designate a person to fill the vacancy until the next regular election, and until a successor is elected and has qualified.

Sec. 29.20.180. Increase in council. The council may by ordinance increase the number of councilmen from five to seven.

Article 4. Village Executive and Administrator.

Section

- 190. Mayor
- 200. Election and term of mayor
- 210. Mayor's vote
- 220. Filling a vacancy

Sec. 29.20.190. Mayor. The chief executive and administrator of an incorporated village is the mayor who shall preside at council meetings, act as ceremonial head of the city and sign documents on the city's behalf upon council authorization.

Sec. 29.20.200. Election and term of mayor. The provisions of AS 29.23.200 as they apply to second class cities apply to incorporated villages.

Sec. 29.20.210. Mayor's vote. (a) The mayor of an incorporated village is a council member and may vote on all matters.

(b) The mayor of an incorporated village has no veto power.

Sec. 29.20.220. Filling a vacancy. A vacancy in the office of the mayor is filled by and from the council.

Article 5. Officers and Employees.

Section

- 230. Appointment of officers
- 240. Village attorney
- 250. Village clerk-treasurer

Sec. 29.20.230. Appointment of officers. The village clerk-treasurer and attorney are appointed by the council and serve at their pleasure.

Sec. 29.20.240. Village attorney. The provisions of AS 29.23.370 apply.

Sec. 29.20.250. Village clerk-treasurer. The duties of a village clerk-treasurer are the same as those set forth at AS 29.23.380 and AS 29.32.390 except that the office of the clerk and the office of the treasurer are combined unless the council provides otherwise by ordinance.

Article 6. Elections.

Section

- 260. Rules governing elections
- 270. Voter qualification

Sec. 29.20.260. Rules governing elections. (a) Within 120 days of the date the initial council members of an incorporated village are sworn in, the council shall adopt a comprehensive elections ordinance governing regular and special elections.

(b) The election^s ordinance shall specifically address the issues of election administration, nominations for council, election dates, majority elections and contest and appeal of elections. The elections ordinance may contain provision for elections to be held by other than secret ballot.

Sec. 29.20.270. Voter qualification. The provisions of AS 29.28.030 apply.

Article 7. Initiative and Referendum.

Section

- 280. Reservation of power
- 290. Exercise of power

Sec. 29.20.280. Reservation of power. The powers of initiative and referendum are reserved to the residents of incorporated villages except the powers do not extend to matters restricted by § 7, art. XI, of the state constitution.

Sec. 29.20.290. Exercise of power. Exercise of the initiative or referendum power shall be in the manner specified at AS 29.28.052 - 110.

Article 8. Recall.

Section

- 300. Recall

Sec. 29.20.300. Recall. An elected official of an incorporated village may be recalled by the voters in accordance with the provisions of AS 29.28.130 -250.

Article 9. Powers.

Section

- 310. General powers
- 320. Facilities and services
- 330. Regulatory powers
- 340. Extraterritorial jurisdiction
- 350. Construction of powers

Sec. 29.20.310. General Powers. The provisions of AS 29.48.010 apply to incorporated villages.

Sec. 29.20.320. Facilities and Services. An incorporated village may exercise

the powers necessary to provide the following public facilities and services:

- (1) cemeteries;
- (2) community centers;
- (3) libraries;
- (4) recreation facilities;
- (5) garbage and solid waste disposal service and facilities subject to AS 29.48.033;
- (6) fire protection service and facilities;
- (7) preservation, maintenance and protection of historic sites, buildings and monuments;
- (8) trails.

Sec. 29.20.330. Regulatory powers. The provisions of AS 29.48.035 apply to incorporated villages.

Sec. 29.20.340. Extraterritorial jurisdiction. To the extent that they are consistent with this title the provisions of AS 29.48.310-330 apply to the construction and interpretation of powers conferred upon incorporated villages.

Article 10. Taxes.

Section

360. Sales and Use Tax

370. Property Tax

380. Combining sales tax with incorporation

Sec. 29.20.360. Sales and use tax. Incorporated villages may levy and collect a sales or use tax in the manner provided for boroughs subject to the restriction of AS 29.53.415 -420.

Sec. 29.20.370. Property tax. Incorporated villages may not levy ad valorem taxes.

Sec. 29.20.380. Combining sales tax with incorporation. The provisions of AS 29.53.460 apply to a petition proposing incorporation of a village.

Article 11.

Section

390. Extension of other provisions of law

Sec. 29.20.390. Extension of other provisions of law. To the extent that they are consistent with the purpose of this chapter, other provisions of law applicable to second class cities apply to incorporated villages.

Section 2. AS 29.08.030 is amended to read:

Sec. 29.08.030. Classes of general law. General law municipalities are of [five] six classes:

- (1) first class boroughs;
- (2) second class boroughs;
- (3) third class boroughs;
- (4) first class cities;
- (5) second class cities [.];
- (6) third class cities.

Section 3. AS 29.08.040 is amended to read:

(g) A third class city may reclassify as a first or second class city, in the manner provided for incorporation by Chapter 18 of this Title except that the petition need not address the issue of boundaries.

Section 4. AS 29.78.010. is amended to read:

Sec. 29.78.010. In this title, unless otherwise provided, or the context otherwise requires.

- (1) "borough" means a general-law first or second class organized borough;
- (2) "city" means a general law first, [or] second or third class city;
- (3) ...
- (8) "municipality" means a general law municipal corporation and

political subdivision, which is a first or second class borough or city, or a third class borough or city, incorporated under the laws of the state;

(9) ...

Section 5. AS 29.08.050 is amended by adding a new section to read:

AS 29.08.050(d) on July 1, 1977, the current classification of existing home rule cities, first class cities and second class cities having 250 or more permanent residents is not affected by this act. Second class cities having less than 250 permanent residents are subject to reclassification under the provisions of (e) of this section. The city council shall certify by resolution the number of permanent residents within the city. Upon failure to certify, or if the certification reports a permanent resident population less than 250, the Local Boundary Commission shall hold a public hearing and make a determination as to classification as provided in (e) of this section.

(e) The Local Boundary Commission shall, within two years of July 1, 1977, hold a public hearing in each city which was second class before that date and whose population is under 250 permanent residents. The commission shall determine in each case whether the city should be classified as second or third class under the new classification. The commission's decision must be published at least once. Unless objections are filed with the Local Boundary Commission by at least five percent of the permanent residents of the city within 60 days, the classification recommended by the commission becomes effective on the 61st day. If objections are filed by at least five per cent of the permanent residents of the city, the commission shall submit its recommendation to the legislature in the manner provided for submission of boundary changes in § 12, art. X of the state constitution.

PLEASE NOTE: THE PRECEDING PAGES WERE TREATED
AS A UNIT IN THE ORIGINAL DOCUMENT.

April 12, 1980

TO: Members of Alaska Local Boundary Commission
with copies to Members of Alaska State Legislature, Governor, Lt. Governor, and
Commissioner of Local and Regional Affairs
FROM: Miss Patricia Oakes, resident, Central, Alaska 99730

File local gov. study

I am writing to bring to your attention some of the methodology of the Yukon Flats borough study and the treatment of the residents of the Central/Circle Springs area by the study teams. Other residents of the Yukon Flats may also have received the same sort of treatment.

Since the Darbyshire and Associates study began, this area has not had one scheduled meeting with the Darbyshire team. The researchers have sent word twice during the winter (1979) that they would arrive on certain dates and then have either proposed coming ahead of schedule, providing no advance notice of the change to the people of the area, or have cancelled out "until later" and then again come ahead of their re-scheduled dates. Since these were times when planes were flying and others were well able to get in and out of the community, it appears to be a deliberate attempt to avoid the full community participation which occurred when Pat Poland held a scheduled meeting on schedule here, at our request for general borough information, in January, 1979.

We are vitally interested in the facts of borough government, and, as Americans and Alaskans, it is our right to have these meetings held with reasonable notice and at a reasonable hour at which residents can attend.

To illustrate how this lack of consideration has affected the Central area, as well as the Livengood area, Mr. Darbyshire and a member of the Community and Regional Affairs staff were here in August, 1979. A casual message was sent to Central from Circle City on August 4 that the team would be in Central the evening of August 6, no time nor place designated. Mr. Darbyshire and a never-introduced member of the Community and Regional Affairs staff did not turn up then nor send word to cancel the meeting, but did arrive the morning of Tuesday, August 7, wanting to hold a noontime meeting. Mr. Darbyshire admitted he had sent the message through Circle City about the meeting Monday night and then told us he was due in Livengood at the same time and had to cancel out because the plane couldn't get through. How he planned to hold meetings in both places at the same time, he didn't explain. Nor did he explain why he was flying around when rental cars are available and Livengood is just over an hour's drive from Fairbanks and Central is a mere three hours' drive.

To expect the people of this area to meet at midday and without notice is unreasonable and inexcusable. Permanent residents are busy earning a living at that time of year. Some are scattered out in the hills mining 30 or more miles away. Others are engaged in business activities which simply cannot be dropped due to the whim, lack of courtesy, and capricious attitude of these researchers. Yet without having actually held a single scheduled meeting here at which residents had a chance to attend, express their feelings, and correct factual errors in the draft reports, I have no doubt Darbyshire and Associates have collected State monies for their travels in this area and have turned in reports on their "meetings" with the citizens.

I feel you should be aware that at least this community, and perhaps others, has not only been deprived of its opportunity to gain information from the study team, but also has been deprived of their rights to express their views on borough government due to the lack of consideration of the study team in giving adequate notice of meetings and in holding meetings when scheduled. As tax-payers whose taxes fund such studies, we are being short-changed.

One of the reasons local residents were particularly anxious to have a scheduled meeting with Darbyshire and Associates was that in studying the limited number of draft copies of the three preliminary reports available to us, we found factual errors concerning

this area, partly because the research team used the US Forest Service study and the Fairbanks Town and Village study, neither of which included Central by more than hearsay, and because they failed to seek accurate primary information themselves. Mr. Darbyshire was not willing to stay for or return for a scheduled meeting, publicized in the area, in which these matters would be corrected. He stated that he had an August 15 deadline on the publication of the study and intended to meet it, as his reputation was at stake. Needless to say, to those who were able to get together to protest the unannounced and unpublicized meeting August 7, his reputation for accuracy is now very much at stake.

When I was in Juneau in December, 1978, I talked by phone to Community and Regional Affairs concerning a long-standing request of people in this area that a CRA representative come to the area to discuss borough government with us. At that time, I was told about the forecoming study team and was told quite clearly that there would be 30 days written notice for all community meetings. This has certainly not been true. In fact, quite the opposite. Such unscheduled and unpublicized meetings seem a deliberate effort to keep the people from making their views known.

The first word we had on the Yukon Flats study's meeting with people from this area at Fort Yukon in January, 1979, was when Mr. Pat Poland came here at our request. Because we had received no word of the study-committee meeting, Mr. Poland offered to take our representative over on his charter. We quickly elected a representative for that particular meeting, a willing, but temporary resident who could attend. Others could not attend at such short notice because temperatures were cold--and housesitters are not to be found on 12-hours notice. We understand that the Livengood residents were not even informed of that meeting, so had no opportunity for representation.

Having traveled in the bush in State service, I know it is possible to meet a schedule and to show respect for the interested citizens in the bush. As a longtime bush resident, I know also how discouraging it is for bush residents to have government people coming in, holding unpublicized and unscheduled meetings at which it is often impossible to get the involved people notified and gathered to express their opinions--and then have these "traveling experts" report that they have met with the people. The number of agencies who manage these unscheduled or short-notice meetings is frightening, for it represents use of a technique which comes mighty close to government ~~by~~ secret sessions!

That the people of the Circle Mining District may feel themselves a separate unit from the proposed Yukon Flats borough, that they may have different cultural, social and economic needs, that they may have different feelings about the layers of local government services they wish are issues that have been ignored and overlooked by the Yukon Flats Regional Government study. The success of organizing the "unorganized borough" into organized units cannot be predicted by someone looking at a map in the state capital nor by legislative mandating of borough government; it depends upon the expressed needs and wishes of the people in the area involved. Many people would not live in the bush or remain there if they wanted the complexities of lifestyle and urban organization. This feeling and lifestyle deserves as much respect as does the lifestyle of the larger majority of population in urban areas.

Thank you for taking the time to consider these points of view.

Patricia Currier

Samuel J. George
City Administrator
City of Akiachak
Akiachak, Alaska
99551

Governor Jay Hammond
Pouch A
Juneau, Alaska 99811

May 6, 1980

*Final
1980*

Dear Governor Jay Hammond;

On behalf of the Municipality of Akiachak, and our constituents residing in the Akiachak Native Community, I would like to ask for your support on the appropriation through House Bill 60 the 140,000.00 dollars for Community Improvement Project; the 200,000.00 dollars for the Electrification Innovation Project; and, the 1.4 million dollars for the Bethel Based Kuskokwim Dredging Project.

The 140,000.00 community improvement project will enable the City of Akiachak to take drastic measures of up grading the living conditions of the community. The community improvement monies will be used to install watering points, and establishing sewage disposal areas to up grade the health standards. Another use for the monies will be to hook up the Lower Kuskokwim School District(LKSD) High School to our village safe water facility which will have positive impact on the State's economy. The municipality with this project will develop an economic base to be more self sufficient. The primary purpose of this project will be to eliminate the unsafe sanitary conditions caused by inadequate sewage disposal areas and water quality. This project will involve Land Use and Economic Development Planning within the community to establish an economic base before oil development takes place. Our project will not create any financial burden to the State of Alaska due to the intend use of the mony in the future. The State revenues from this appropriation will aide the Municipality of Akiachak to better serve the public by providing a safer environment to live in. The result of this project will be important to conserve energy within the community. The BIA School and the High School will save more fossil fuel from this project. Our effort on this project will be for the good of the public in Alaska who need cleaner and healthier environment. This project of providing safe sewer and water service will be in operation as soon as the Appropriation Bill passes. The completion of this project will not be effected by the length of the project to be completed. Another project deals with innovation of the Electrical System.

The intend use of the 200,000.00 dollars will be to innovate the electrical system of the community. This project will have a positive impact on the State's economy. More tax revenues would be created by this project. The local economy will be developed by the increase sale of electricity. Only the State Revenues will be used in this project establishing job opportunities during the construction phase. The purpose of this project is to help conserve consumption of energy by the BIA School and the High School. Our intend will be to help decrease the operating cost of the public schools by eliminating the wasteful use of energy to operate their

own electrical generators. This project will cut energy consumption of the community to a degree to save more revenues. The result of this project will not create any expense for the operation of the State Government. The out come of this project will be a establishment of the economic base for the community. Once the project have been executed, the electrical system will be self sufficient. The most important aspect of this project will be to help conserve energy. The innovation of the electrical system will help cut the use of fossil fuel by the BIA School and the LKSD High School. The decrease of energy consumption by the public schools will be the most positive impact of this project. Another positive impact of this project will be the involvement of the Akiachak Native Community on the national Energy Conservation effort. This project will be executed soon as the monies have been received early this summer. No negative impact will be create , If the project takes more than one year to complete. Another concern of the constituents was the preservation of the main Kuskokwim Channel.

The 1.4 million dollar appropriation for the Bethel Kuskokwim Dredging Project will be the solution to the preservation of the main Kuskokwim Channel. The economy of the Southwestern Native Villages depend on the Kuskokwim River Fisheries. The fisherman of the Kuskokwim will lose their only economic base once the main Kuskokwim Channel dries up within the Akiachak Native Community.

Your effort as the Governor of Alaska will help obtain these monies appropriated in House Bill 60. I hope your support will enable our dreams come true. Your support for our request will greatly be appreciated for many years to come.

Best Regards,

Samuel J. George
Samuel J. George
City Administrator

cc/Senator John Sackett
Clem Tillion
George Hohman
Arliss Sturgulewski ✓

Representative Rush Meacons
Phillip Guy
Vernon Hurlbert
Bill Parker

January 4, 1980

Mr. Thomas F. Klinkner
Law Offices of Richard W.
Garnett III
900 West 5th Avenue, Suite 540
Anchorage, Alaska 99501

Dear Tom:

Thank you very much for your comments regarding the Local Government Study. Our final report is due out very soon and I will see that you are added to this mailing list. Overall, I am pleased with the results of this study. Although the proposals may seem modest, they seem to follow well the constitutional directions set for local governments and certainly can bring some cohesiveness and coordination to the delivery of services to rural Alaska. Your indepth comments and support can certainly help in seeing that this needed legislation is adopted by this session of the Legislature.

Your voice adds to a growing chorus speaking to the need for thorough technical revision of Title 29 of the Alaskan Statutes. When a certain number of amendments have been made to the Statutes, a recommendation is made for a revision of the Title. This is the case, as I understand it, with Title 29 and the recommendation is being made that Title 29 be the next title to be revised. I have had preliminary discussions with Representative Bill Parker regarding this and with several other interested parties, such as the Alaska Municipal League. One possible approach might be the establishment of a short-term committee composed of chairs of the Senate and House Community and Regional Affairs, Mr. Jack Chenoweth, from the Legislative Legal Department, other attorneys who are familiar with working on the Statutes, and other interested persons. I would see this as a working group that would produce revisions to Title 29 for introduction to the next Legislature. It seems to me there needs to be a careful delineation of the so-called house-keeping aspects and other issues that may be of major policy impact. For example, issues dealing with service areas, annexation procedures, etc., may take some special review and consideration.

Mr. Thomas F. Klinkner

-2-

January 4, 1980

I will discuss this matter further with Mrs. Ginny Chitwood, Alaska Municipal League, and with Representative Bill Parker as to possible methods for best proceeding with the revision of Title 29. I am sending copies of this letter to a number of people in hopes that both you, Tom, and the ones receiving copies will send me their thoughts and comments as to how best to proceed. It would be very helpful to have some input as to the number of policy issues, in addition to overall revisions that may well need to be addressed. Again, thank you for your interest and I will look forward to hearing from you further on this.

Sincerely,

Artiss Sturgulewski
Senator, District 10-h

cc: Mr. Lee Sharp
Juneau City Attorney
Mr. Bruce Aronson
Petersburg City Manager
Mrs. Ginny Chitwood, Ex. Dir.
Alaska Municipal League
Mr. Alan Tesche
Mat-Su Borough Attorney
Mr. Jim Nordale
North Star Borough
The Honorable Bill Parker
House of Representatives
Mr. Jim Nordale
North Star Borough



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JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Subj
Address all
correspondence to:
LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

November 29, 1979

Mr. Bruce Aronson
City Manager
City of Petersburg
P.O. Box 329
Petersburg, Alaska 99833

Dear Bruce:

I have not forgotten your interest in the Local Government Study. It was the wish of the Co-Chairman of the Committee, Representative Bill Parker, that we go through the process of the public hearings before making firm decisions of what the legislative approach would be. Now that the public hearings are completed, with one exception - that being Delta Junction, who has asked us to come to their area for a public hearing - we have in fact determined the legislative approach which we will consider.

As soon as we have the concept prepared, we will see that you and others are copied with information. Once the Session is under way, public hearings will be set so that there will be opportunities for comment.

As I indicated at the Sitka meeting, it is no longer my intention, and I believe that of Representative Parker, to pursue the idea of "unorganized boroughs within the larger organized borough assemblies" approach. It seems to me that the testimony we received, including letters such as yours, plus further reflection and study, indicate that we would be institutionalizing a costly intermediate area of government that would truly be a half approach.

I have every intention of working closely with the Alaska Municipal League to address legislative concerns of the Municipal League, as well as responding to specific concerns brought to the attention of the Committee. I know that you have felt more attention should have been paid this Session to the organized governments, and yet the survey done by the Municipal League at the end of the last Session, did not indicate major areas of concern being evident by organized governments. The great bulk of legislative proposals received last Session had been in the area of rural and "unorganized" areas of the State. Therefore, it seems to me logical that our major thrust was in that area. I really do

Mr. Bruce Aronson

-2-

November 29, 1979

appreciate your interest and offer of assistance and I look forward to hearing from you as we consider items affecting local government during this next session.

Sincerely,

Arliss Sturguliewski
Senator Arliss Sturguliewski 14
Co-Chairman

AS:th



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Subj.
Address all
correspondence to:
LOCAL GOVERNMENT STUDY
Pouch V
State Capitol
Juneau, Alaska 99811

November 29, 1979

Ms. Irene M. Adams
Office Manager
The Northern Institute
650 West International Airport
Road
Anchorage, Alaska 99502

Dear Irene:

As I promised you, I am sending a complete copy of the material received from Mr. Milt Barker, Fiscal Analyst for the Legislative Finance Division, relating to financial disincentive to borough formation.

As you know from my presentation, I am intensely interested in the outcome of the discussion on a revised foundation program for school support. The "in-lieu" funds presently included create a major disincentive to formation of regional governments and although it presents a difficult equity, I am very pleased that the Committee working on the revised foundation plan, seems willing to address the issue.

I will look forward to further communication with the Committee.

Sincerely,

Arliss Sturgulewski
Senator

Enclosure

November 29, 1979

Mr. James Edwards
McCarthy
Via Glenallen, Alaska 99588

Dear Mr. Edwards:

I understand that you called the Legislative Information Office requesting information about the unorganized boroughs and that the Anchorage Office mailed you certain information from the Constitution and Statutes pertaining to the subject. It seems to me that you will find of interest the study being conducted by the Joint Senate and House Community and Regional Affairs Committee of the Legislature.

Enclosed please find the first report submitted by the Joint Committee. This material was prepared prior to the Committee's traveling to the various parts of the State, conducting public hearings on a number of the concepts that are set forth in the report. As a result of the public hearings and the development of further information, we will be recommending specific legislation to the upcoming session of the Legislature.

If you have further specific questions regarding the progress of this study, I would be very happy to hear further from you.

Sincerely,


Arliss Sturgulewski
Co-Chairman

Enclosure

ALASKA STATE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY

Pouch Y - State Capitol
Juneau, Alaska 99811

REGIONAL INFORMATION OFFICE

1024 West 6th Avenue
Anchorage, Alaska
99501
(907) 278-3668

November 2, 1979

Dear Arliss:

James Edwards of McCarthy called wanting information about the unorganized boroughs, and I have mailed him those portions of the Constitution and the statues pertaining to the subject. He was under the impression that all boroughs were mandated to become first class boroughs and was inquiring about the time frame.

He was going to call you but you were out of town on a hearing.

He has no phone. Mail can be sent to him at McCarthy via Glenallen, 99588. Perhaps if you have any extra copies of your Local Government study, you might send him one.

Carol

↑ send

LAA 11
(1-26-79 M)

November 15, 1979

Mr. Sidney Martin, Chairman
Committee on Community Affairs
Florida House of Representatives
316 House Office Building
Tallahassee, Florida 32304

Dear Mr. Martin:

I have been asked to respond to your inquiry regarding approaches used in Alaska in establishing salaries for county officials.

There are no counties in Alaska. The regional form of local government in this state is the borough. The state has no jurisdiction in setting salaries or even establishing guidelines for salaries of borough officials. The great differences in living cost throughout the state would make any standardized salary structure inequitable.

I contacted the Alaska Municipal League to find out what information it may have on this subject. An AML staff member said that the latest salary study they had was out-of-date and that they may conduct an update in the near future.

I hope this response has been of some assistance to you. If you have any further questions please do not hesitate to contact me.

Sincerely,

Doug Griffin
Local Government Specialist

DG:jh

✓cc: Marge Gorsuch, Local Government Study Committee



FLORIDA HOUSE OF REPRESENTATIVES

Tallahassee

J. HYATT BROWN, Speaker/RICHARD S. HODES, Speaker Pro Tempore

COMMITTEE ON COMMUNITY AFFAIRS

Sidney Martin
Chairman

Harold J. Dyer
Vice Chairman

November 5, 1979

Honorable Terry Gardiner
Speaker, House of Representatives
State Capitol
Juneau, AK 99811

Dear Speaker Gardiner:

Early last month I wrote one of the committees regarding a project we have undertaken which we believe to be the first of its kind. We are compiling information nationwide on the various approaches used by the states in establishing salaries for county officials, i.e., sheriff, property appraiser, tax collector, clerk of the circuit court, and supervisor of elections.

Every contribution to this study is important. The final report, which will be finished by late November or early December, will be incomplete without information from Alaska. Data on each state will be shown and identified with the state of its origin.

Yours is one of only six states from which we have not received a response. If there is someone in particular to whom this request should be addressed, would you please pass along this letter to that individual?

If our letters cross in the mail, let me thank your Legislature for its part in making possible the successful completion of this project.

Sincerely,

A handwritten signature in cursive script that reads "Sid".

Sidney Martin
Chairman

SM/Aju

William R. Kynoch, Staff Director

316 House Office Building, Tallahassee, Florida 32301 (904) 488-1791

Gene

Rural Alaska Community Action Program, Inc.

October 26, 1979

Senator Arlis Sturgulewski
2957 Sheldon Jackson Street
Anchorage, Alaska 99504

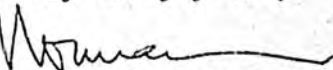
Dear Senator Sturgulewski:

This letter is to confirm our conversation of October 24, 1979, regarding your acceptance to participate as a speaker at the AFN, ANF, ALSC and RurAL CAP sponsored meeting entitled: Who Controls the Coast: Outer Continental Shelf, Coastal Zone Management and the Unorganized Borough. The meeting will be held in the Alaska Room of the Anchorage Westward Hilton on November 19th and 20th, at 9:00 AM.

You and Bill Parker will be addressing the topic of the "Local Government Committee". This is to take place on the 19th at 4:00 P.M. Under this topic we would like for you and Bill to discuss the activities of your committee and how they may effect the coastal resource service areas. Specifically, whether some provision could be made for coastal planning power short of the creation of a borough. We would expect that this session would generate many questions about the committee's work.

I have enclosed a tentative agenda along with a copy of the general invitation. If you have any questions or concerns, please contact me at RurAL CAP at 279-2511. I will be in touch with more information as it becomes available.

Very truly yours,



Norman A. Cohen, Director
Subsistence and Natural Resources Program

NC:lw
Att.

Rural Alaska Community Action Program, Inc.

October 26, 1979

TO:

The Alaska Federation of Natives, Alaska Native Foundation, Alaska Legal Services Corporation and the Rural Alaska Community Action Program, Inc. are sponsoring a two-day meeting entitled: "Who Controls the Coast: Outer Continental Shelf, Coastal Zone Management and the Unorganized Borough". This meeting is to be held in the Alaska Room of the Anchorage Westward Hilton from 9:00 AM until 5:00 PM both days. John Schaeffer will chair the sessions.

In 1977, the Alaska Native Foundation sponsored a conference, "The Management for Change", in which all of the issues concerning developing of the Outer Continental Shelf were discussed. Since that time, the Beaufort Sea lease sale is nearing a reality, the North Slope Borough has formulated its coastal management ordinances and nine other lease sales are being scheduled along our coast through 1985. In only two areas, the NANA and Calista Regions, have coastal resource areas been formed. No regions other than the North Slope have developed a strategy to deal with this impending development. However, the time has come for action to be taken. Participation by all the regions affected by OCS and State of Alaska oil and gas leasing is important if there is going to be any local control over these activities.

Attached is a tentative agenda for the meeting. Final arrangements will be made at the AFN Convention. We hope that your organization will be able to attend. Contact Norman Cohen at Rural CAP, 279-2511, if you are interested or if you have any questions.

WHO CONTROLS THE COAST:
OUTER CONTINENTAL SHELF
COASTAL ZONE MANAGEMENT & THE UNORGANIZED BOROUGH

November 19-20, 1979
Anchorage Westward Hilton--Alaska Room

TENTATIVE AGENDA

Monday, November 19, 1979

9:00 AM Introduction
9:15 AM The Yakutat Experience
9:45 AM The Shetland Island Experience
10:00 AM Break
10:15 AM The North Slope Experience
The North Slope Borough's Coastal Management Program
11:15 AM The Coastal Zone Management Acts--State and Federal
12:00 N Lunch
1:00 PM How to Form a Coastal Resource District in the Unorganized Borough
1:45 PM Writing a Coastal Resource Plan
3:00 PM Break
3:15 PM Oil and Gas Transportation Systems: Marine and Land Corridors
4:00 PM Local Government Committee
5:00 PM Adjournment

Tuesday, November 20, 1979

9:00 AM Outer Continental Shelf Leasing Act
9:30 AM State of Alaska Leasing Law
10:00 AM The Leasing Schedule Chronology
10:30 AM Break
10:45 AM How to Review an Environmental Impact Statement
12:00 N Lunch
1:00 PM Available Resources for Reviewing Environmental Impact Statement
1:30 PM How to Deal With the Oil Companies
2:00 PM Strategies for Action on the State Level
3:00 PM Break
3:15 PM Strategies for Action on the Federal Level
4:00 PM Regional Caucuses
5:00 PM Adjournment

AVCP

Local Gov. Study

Association of Village Council Presidents
P.O. Box 219 • Bethel, Alaska 99559 • Phone 543-3521

*copy - Bill
Margie
Gene*

September 20, 1979

Senator Arliss Sturgulewski
2957 Sheldon Jackson St.
Anchorage, Alaska 99504

Dear Senator Sturgulewski:

This letter is to reconfirm our telephone conversation of September 14, 1979 concerning your presence at the AVCP Convention October 29, 30 & 31, 1979. The primary topics we would like for you to address are; the study you have done on the Unorganized Borough, and our (AVCP) desire to see the formation of a Sub-State Planning District.

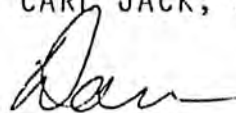
As you can see from the enclosed agenda, we're allotted approximately one hour's time to the above subject. Since we try to get through a lot of separate topics in three days, we are asking all the guests that will address the convention keep to the key topics.

For your information the theme of this year's convention is "The Past, Our Heritage; The Future, Our Children."

Thanks again.

Sincerely,

CARL JACK, PRESIDENT



Dan Boyette
Planner

Enclosure

DB:rs

cc: Carl Jack, President

AVCP CONVENTION AGENDA

October 29, 1979

- 9:00 a.m. Registration
- 10:00 Call to Order - Edward Hoffman, Sr., Chairman
- 10:05 Invocation
- 10:15 Opening Remarks - Edward Hoffman, Sr.
- 10:30 Welcome Address - Mayor Don Elliott
- 10:45 Convention Committee Appointments:
Credentials/Resolutions/Nominations/Other
Committees
- 11:00 President's Report - Carl Jack
- 11:30 First Reading - By-Law Changes
- 12:00 NOON-LUNCH
- 1:15 p.m. Reconvene
- 1:30 Keynote Speaker - Mr. Willie Hensley
- 2:00 Agency Reports Introductions
- 2:05 AVCP Program Report - Dan Laughlin, Vice President
- 3:05 Yupiktak Bista Manpower - John Angaiak, Director
- 4:00 Film of Maggie Lind
- 4:15 AVCP Housing Authority - Marlin Knight, Director
- 5:00 - DINNER
- 7:00 Reconvene at the KVNA Building
- 7:05 Yukon Kuskokwim Health Corporation - Mary Pavil, Director
- 8:05 Nunam Kitlutsisti - Harold Sparck, Director
- 9:00 RECESS

PAGE 2

AVCP CONVENTION AGENDA

October 30, 1979

- 9:00 a.m. Call to Order - Chairman
- 9:05 Credentials Committee Report
 Nominations Committee Report
- 9:30 D-2 Update - Panel
 Don Mitchell - John Katz - Morris Thompson - John Shively
- 10:30 Kuskokwim Community College - George Irvin, President
- 11:00 Calista Panel - Oscar Kawagley, President
- 12:00 NOON-LUNCH
- 1:15 p.m. Reconvene
- 1:30 Energy Panel - Tunis Wentink, U. OF A.; Dee Lane, Rural CAP;
 Clarissa Quinlan, State of Alaska, Division
 of Energy & Power Develop.
- 2:30 Sub-State Planning Districts - Senator Arliss Sturgulewski,
 (Un-organized Borough Study) Representative Bill Parker
- 3:30 Eskimo Dancers
- 4:00 Fish & Wildlife Report - Chuck Hunt, Charles Strickland
- 5:00 DINNER
- 7:00 Reconvene if Necessary
- 9:00 RECESS


PAGE 3

AVCP CONVENTION AGENDA

October 31, 1979

- 9:00 a.m. Call to Order - Chairman
- 9:05 Credentials Committee Report
- 9:30 Nominations Committee Report
- 10:00 Appointments:
 - A) AVCP Housing Authority Board
 - B) Nunam Kitlutsisti Board
- 10:30 Awards:
 - A) Employee of the Year
 - B) Health Aide of the Year
- 11:00 Resolutions
- 1:00 p.m. Action of By-Law Changes
- 1:30 Closing Remarks
- 2:00 ADJOURNMENT

Copper River School District



Chistochina
Copper Center
Gakona
Glennallen
Komy Lake
Paxson

Superintendent's Office
Box 108
Glennallen, Alaska 99588
(907) 822-3234

November 21, 1979

Local Government Study Committee
Pouch V
Juneau, Alaska 99811

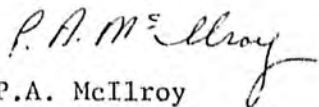
Dear Sir:

It would be appreciated if you would forward this office copies of any brochures, pamphlets, etc. pertaining to the local government study.

We would also like to be provided with the results of this study when it is published.

Thank you for this service.

Sincerely,


P.A. McIlroy
Secretary



Matanuska-Susitna Borough

BOX B, PALMER, ALASKA 99645 • PHONE 745-3246

DEPARTMENT OF ADMINISTRATION

November 1, 1979

Local Government Study
Committee
Pouch V
Juneau, Alaska 99811

Gentlemen:

Please forward to the attention of the undersigned six copies of
Local Government Study--1979. Thank you.

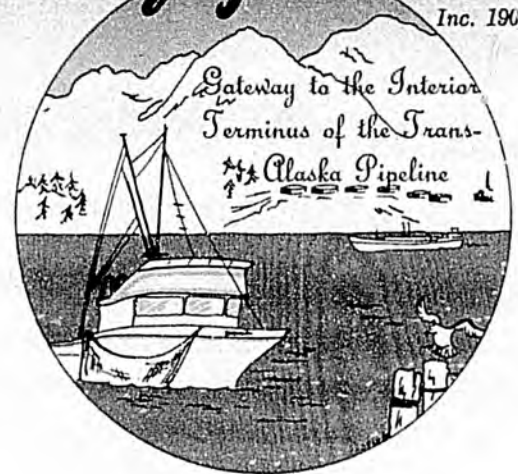
Sincerely,

Norman J. Levesque
Norman J. Levesque
Borough Manager

er

*Sent 6 copies
11/5/79*

City of Valdez
Inc. 1961



OFFICE OF ADMINISTRATION
October 29, 1979

Alaska State Legislative
Community & Regional Committee
Local Government Study
Pouch V
State Capitol
Juneau, AK 99811

Gentlemen:

On October 19, 1979 our mayor received a letter from the Community and Regional Affairs Committee on the subject of creation of regional governmental units in unorganized boroughs.

This letter advised us of a meeting which was to take place in Glennallen to discuss proposed legislation concerning the creation of these government units.

We would appreciate being kept advised by sending us copies of all proposed legislation and pertinent information on this subject.

Thanks for your cooperation.

Sincerely,

A handwritten signature in cursive script, appearing to read "Mark Lewis".

Mark Lewis
City Manager

TG/js



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:
LOCAL GOVERNMENT STUDY
Pouch V
State Capitol
Juneau, Alaska 99811

October 12, 1979

RECEIVED

OCT 19 1979

City of Anchorage, Alaska

L.F. "Mac" MacDonald, Mayor
P.O. Box 307
Valdez, Alaska 99686

Dear Mac:

The Local Government Study Committee will be holding a public hearing in Glennallen, Saturday, October 27, 1979 on the subject of creation of regional governmental units in the unorganized borough. The hearing will be held at 2:00 p.m. in the Glennallen High School Gymnasium.

The Committee will be discussing proposed legislation which would:

1. Divide the single unorganized borough into unorganized boroughs generally following Regional Educational Attendance Area boundaries, or combinations of two or more REAAs, but not extending beyond the boundaries of more than one Native regional corporation established under the Alaska Native Claims Settlement Act;
2. Authorize the election of not more than eleven (11) member unorganized borough assemblies, defining the powers and duties of these assemblies; review, comment and recommendations in a clearinghouse approach to proposed State projects and services under the State's fiscal procedures and facilities procurement act;
3. Authorize assemblies of unorganized boroughs to initiate a process by which a charter for a home rule borough may be prepared;
4. Name the Department of Community and Regional Affairs as the State agency responsible for lending assistance to unorganized borough assemblies;
5. Retain intact the powers and responsibilities of existing REAA school boards for management of school functions, of coastal service area boards in the preparation of plans for the resources of the State's coastal zone, and of existing cities of the unorganized borough.

We are eager to receive your comments on this proposal and hope that you will be able to attend the public hearing.

Sincerely,

Arliss Sturgulewski

Senator Arliss Sturgulewski
Co-Chairman

Bill Parker

Representative Bill Parker
Co-Chairman

5-
came D info -
please get copy
of proposal
legislation
m

August 13, 1979

Mr. John E. Havelock
Director
Criminal Justice Center
University of Alaska
3211 Providence Avenue
Anchorage, Alaska 99504

Dear John:

Thank you very much for your comments regarding the Local Government Symposium. Both Representative Bill Parker and I were pleased over the strong consensus points that seem to emerge from this meeting. As soon as we complete a report on the Symposium, we will certainly see that you are copied.

Your point is very well taken regarding the depth of analytical work needed to carry out some of the general consensus areas. It is hoped that we can develop a broad plan of where we must go and then begin to take those steps that will lend to specific solutions. I can certainly see in the area of foundation approach, whether for criminal justice in its broadest aspects or in the area of health, that we are going to need some very specific task force approaches developed.

Please be assured that the capabilities of your organization will be kept in mind as we move forward with this study. Your participation was one of the highlights in the weekend program, and we are really happy that you were on hand to share with us the wealth of background information which you possess.

Sincerely,

Arliiss Sturgulewski
Senator, District 10-H



UNIVERSITY OF ALASKA
CRIMINAL JUSTICE CENTER
3211 PROVIDENCE AVENUE
ANCHORAGE, ALASKA 99504

August 6, 1979

Honorable Arliss Sturgulewski
State Capitol
Pouch V
Juneau, Alaska 99811

Re: Local Self-Government Seminar

Dear Arliss:

Thank you for the invitation to the seminar. Though I did more than my share of complaining about the imposition on private time, I will have to admit that I was a net winner from the occasion in the extent to which my knowledge of some of these issues was improved upon.

I was particularly intrigued by the way a "foundation program" for public safety emerged without a whole lot of special interest prodding on my part.

You might keep in mind the rather extensive work and current involvement which we are in professionally at the Center on this and related topics.

I believe you have a copy of John Angell's comprehensive germinal study of Alaska bush justice. Roger Endell has been working with Russ Meekins' special committee and with the administration on their bush justice corrections facilities planning committees. Steve Conn has been directing a project in which we are all involved on control of alcohol distribution. A report on this topic which will feature local control issues will be out in the fall. Steve has been involved from the beginning in the study of adaptations of traditional problem and dispute resolution techniques. We have also been involved in field para-legal and governmental education projects in Barrow under the auspices of the Alaska Federation of Natives. These are only some of our more prominent activities in the delivery of justice services.

The variety serves, in part, as a reminder that the definition of public safety services is considerably broader than law enforcement, fire fighting and search and rescue. There is a penumbra of essential service activities, of which alcohol control and treatment management is but one cluster, which make up a fully stated public safety function.

Honorable Arliss Sturgulewski
August 6, 1979
Page 2

Dr. Angell has been working with Commissioner Nix and University of Michigan on a federal grant project on social justice training or retraining for police officers which also underlines this aspect of public safety services.

As you know from your experience with the City of Anchorage, there has never been any comprehensive rationale for the division of responsibility between municipal and state governmental entities for public safety functions. If a public safety foundation program is to be developed, that question, too, must receive careful study, and possible solution options formulated.

I realize that the interim committee has little or no money at the time being for the kind of analytical work and studies which the breadth of the topic suggests. However, it may be that some of these matters may emerge as major state issues because of the groundwork done by the committee. If that is the case, I hope that you will keep the Justice Center in mind as a resource cutting across institutional boundaries.

We all share your belief that issues of local control and governmental administration have a very high priority and have strong linkages with those topics, such as the source of funding for state services, which are usually identified as the top state priorities.

I hope these observations are of some use to you and encourage your continuing aggressive pursuit of local control over essential state services.

Sincerely yours,



John E. Havelock
Director
Criminal Justice Center

JEH:pb
cc: Representative Bill Parker

June 13, 1979

Mr. Roger Lang
411 West 4th
Anchorage, Alaska 99501

Dear Roger:

I really appreciate the fact that you took the time to come in and talk to Gene Walsh about the Local Government Study. As you know, this is a joint project of the Senate and House Community and Regional Affairs Committees. I am sorry that I did not have the opportunity to talk to you personally, as I went to Sitka in the afternoon, on what turned out to be a rather ill-fated mission. I had hoped for the benefit of the Legislature-at-large to see the retention of the research arm of the Legislative Affairs Agency.

The information you gave to Gene was most helpful, both in your indicating overall support for what we are trying to do, plus the suggestion of some very good people that we might bring into the study. I know Gene pointed out to you that our resources are relatively limited and will be primarily utilized by staff and later on getting Committee members out to the more rural areas, so they will gain some appreciation of the magnitude of the problems and resource needs of the more rural parts of our State.

We are going to make every effort to gain input and advice from knowledgeable people, such as yourself. You know the problems, as well as the opportunities, and we want to take advantage of that knowledge and hopefully produce legislation and policies that can meet some of the many needs that exist. We will be communicating with you in greater detail within a relatively short period of time.

Right now, we are tentatively looking toward the first weekend in August as a possible target date for getting together a group of people, including yourself, for specific discussion on problems confronting the unorganized borough. It would be helpful if you could communicate to others, as you go about your busy world, that we are carrying on work in the area of the Unorganized Borough, and that we are looking for the broadest kind of support and input into that process. Again, thanks for sharing your time with us.

Sincerely,

ArLiss Sturgulewski

Ms. Lare
225 Cordova
Anchorage, Ak. 99501
Bldg. B

Dear Lare,

Many thanks for your material from the Northwest Territories
Metis Development Corporation. It is always helpful to view a
familiar scene through the eyes of others.

Enclosed please find the direction and plan of action for
the Local Government Study. In recognition of the time available
to us and of the abundant amount of material which has documented
the problems, the Study is now geared toward problem solving.

It was our conversation during the Community and Regional
Affairs Staff meeting most enlightening and have passed along
your comments on the Health Councils to the graduate student
interns who are working on the relevant portion of the Study.
No doubt you have met Jim Sanders and Lamar Cotton who are
working for the Dept. of Community and Regional Affairs and the
Joint Committee in your building. (Phone number 276-1721) I
am sure they would welcome your perceptions on the subject
matter of the Study.

Again, our thanks for your interest in this work. We
look forward to your comments on the proposed work program.

Yours truly,

Enc.

JOINT SENATE AND HOUSE INTERIM LOCAL GOVERNMENT COMMITTEES
ALASKA STATE LEGISLATURE
Pouch V
Juneau, Alaska 99811

Address all correspondence to: Local Government Committee

May 25, 1979

Mr. Robert J. Walker
Exxon Company, U.S.A.
Pouch 6601
Anchorage, Alaska 99502

Dear Bob:

Thank you for your letter of May 16 expressing interest in the interim study on local government being conducted jointly by the Senate and House Community and Regional Affairs Committees. Currently we are developing the program outline. As soon as it is completed, we will see that you are on the mailing list to receive information.

The delivery of governmental services in Alaska is extremely complex. Our study will be taking a look at the unorganized borough, the implementation of Coastal Zone Management plans, the delivery of basic governmental services, the potential for creation of additional government units, etc.

It would be most helpful for us to learn of specific concerns that you might have. We are going to make every attempt to communicate with as many affected individual communities and firms as is possible. Again, thank you for sharing your interest.

Sincerely,

Arliss Sturgulewski, Senator
Co-Chairman, Local Government Committee

3) 45

EXXON COMPANY, U.S.A.

POUCH 6601 • ANCHORAGE, ALASKA 99502

ALASKA PUBLIC AFFAIRS

ROBERT J. WALKER

May 16, 1979

Senator Arliss Sturgulewski
2957 Sheldon Jackson Street
Anchorage, AK 99504

Dear Senator Sturgulewski:

It was nice to see you at the Legislative Council meeting yesterday, and I am sorry that we did not have a chance to visit.

Pursuant to the announcement that your Community and Regional Affairs Committee was funded for some activities during the interim, we would appreciate your having notices and agendas for your meetings sent to us. We are particularly interested in matters relating to local government and unorganized borough taxing authority, coastal zone management, zoning and planning and progress of the creation of new boroughs and expansion of existing boroughs along the pipeline and in the sedimentary basins.

I hope you have a really nice summer, and if we can be of any assistance to your committee during the interim, I hope you will not hesitate to let me know.

Yours very truly,

Bob Walker

Robert J. Walker

RJW:sab

JOINT SENATE AND HOUSE INTERIM LOCAL GOVERNMENT COMMITTEES
ALASKA STATE LEGISLATURE
Pouch V
Juneau, Alaska 99811

Address all correspondence to: Local Government Committee

May 25, 1979

Ms. Debra J. Schnabel
Committee for Optimum Government
City of Haines
P.O. Box 576
Haines, Alaska 99827

Dear Debra:

Mr. Jack Chenoweth, staff attorney for the Division of Legal Services, was kind enough to give me a copy of your May 21 letter to him regarding the panel discussion you are going to be holding on alternative municipal governments. As Co-Chairman of a Local Government Study being conducted jointly by the Senate and House Community and Regional Affairs Committees, I wanted to indicate my interest in your panel discussion.

As soon as we have completed the program for our local government study, I will be sure that you are placed on the mailing list for information. We will be taking a look at both organized and unorganized municipalities, service districts in the organized and unorganized boroughs, etc. It would be most helpful to our study to have any summary results of your meeting or general comments that you might be able to make available to us.

I would hope that, if you do happen to come to Juneau, you will come in to my office, which is located in Room 107 of the Assembly Building. My Administrative Assistant, Gene Walsh, and Representative Parker's Administrative Assistant, Marge Gorsuch, will be staffing the study effort. It would be most helpful if you would have an opportunity to sit down with them and discuss the results of your panel discussion and also some of the problems that exist in the Haines area. It would certainly be good background information for us. Good luck on your bringing together an excellent group of very knowledgeable people to discuss the local government options for your area.

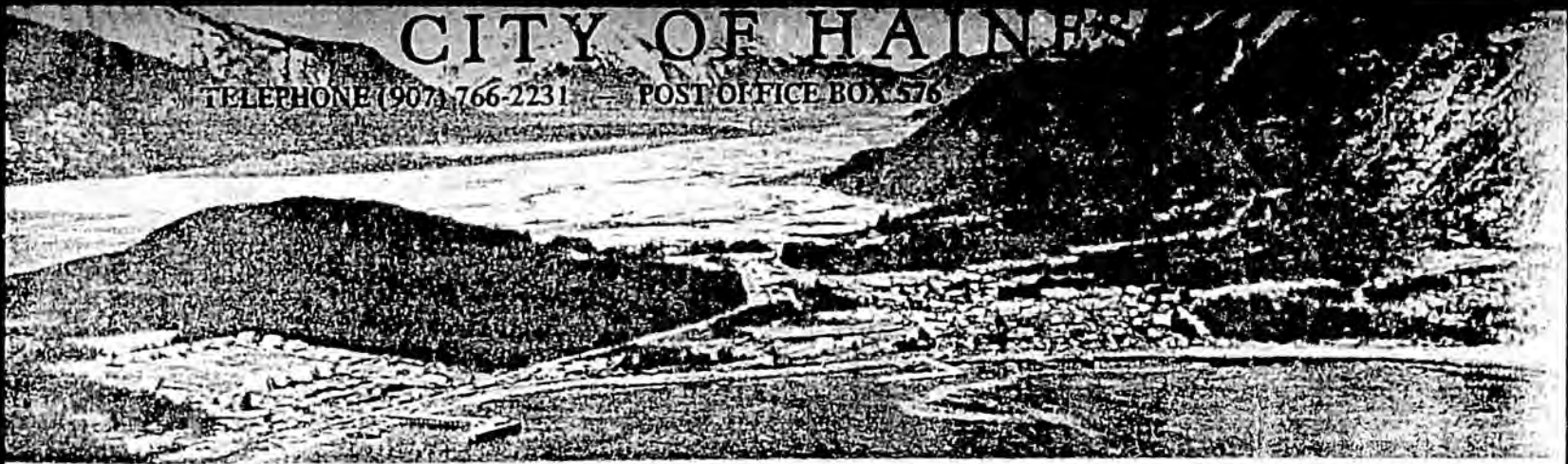
Sincerely,

Arliss Sturgulewski, Senator
Co-Chairman, Local Government Committee

CITY OF HAINES

TELEPHONE (907) 766-2231

POST OFFICE BOX 576



May 21, 1979

(4)
73

Mr. Jack Chenoweth, Staff Attorney
Division of Legal Services
State Capitol, Room 503 Pouch Y
Juneau, Alaska 99811

Dear Mr. Chenoweth:

The Committee for Optimum Government, a joint subcommittee of the Haines City Council and Haines Borough Assembly, is co-ordinating a panel discussion on Alternative Municipal Governments. We hope to conduct the panel in Haines sometime during the week of June 3-9. Because of your special experience and expertise, we are inviting you to join us.

The purpose of the panel discussion is to educate the local public to the alternatives for government organization and to provide technical answers to many of our local questions.

Secondarily, the Dept. of Community and Regional Affairs has made arrangements with Capitol Community Broadcasting to video-tape the panel discussion and the question-answer session immediately following. The video tape will be edited to provide an education/reference tape for use by other Alaskan communities that wish to research these same questions. The tape will be a resource document held by the Dept. of Community and Regional Affairs.

To insure a successful and productive discussion, our panel will include Alaskans who have past or current experience in Municipal law, administration, financing, and land planning and management. The Dept. of Community and Regional Affairs and the Office of Local Government Assistance will also be represented.

We would like you to contribute a brief presentation of your own professional experiences with Municipal government. A pre-panel conference among participants will probably be conducted, perhaps by phone, to insure

Committee for Optimum Government, Haines
May 21, 1979
Page 2

a thoroughly well-rounded discussion of most issues, and to avoid duplication.

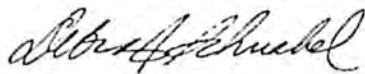
The panel discussion and video-taping will take place at one setting. The date and time of day has not been set, as we are waiting to hear what is best for most participants.

I will be in touch with you by phone within the week to determine whether you are interested and will be able to participate. In the meantime, if you have any questions, please do not hesitate to call me at 766-2878, or Dan Bockhorst at Haines City Hall, 766-2231.

The City of Haines may be able to assist in the financing of your trip to Haines, if needed. We do recognize that if you participate, your choice to do so is one of civic purpose and responsibility. We appreciate that fact,

Please seriously consider helping us to put together this much needed informational resource.

Sincerely,



Debra J. Schnabel
Committee for Optimum Government
Haines City Council and Haines Borough Assembly

xerox: Palmer McCarter, Community and Regional Affairs
Jack Chenoweth, Legislative Affairs
Judy Slager, Ketchikan Gateway Borough
Richard Garnett, lawyer
Jim Nordale, lawyer
Ben Grussendorf, Mayor, Sitka Borough
Bob Pavitt, Planning Consultant
Dave Rose, Alaska Municipal Bond Bank Authority
Charles Northrup, Capital Community Broadcasting

5/19/79

*Committee for
optimal
government*

ARLISS-

JACK CHENOWETH CALLED ON FRIDAY AND MENTIONED AN EFFORT OF DEBRE SCHNABEL, A CITY COUNCIL MEMBER FROM HAINES. SHE IS APPARENTLY INTERESTED IN GETTING SOME PEOPLE TOGETHER TO DISCUSS THE PROBLEMS OF THIRD CLASS BOROUGHS. THE IDEA SHE PRESENTED TO JACK WAS TO GET SOME LAWYER TYPES TOGETHER AND VIDEO TAPE THEIR OBSERVATIONS AND IMPRESSIONS OF THE SUCCESS AND FAILURES OF THIRD CLASS BOROUGHS. THIS TAPE WOULD THEM BE SHOWN TO HAINES RESIDENTS TO STIMULATE THEIR THINKING IN REGARD TO LOCAL GOVERNMENT. JACK SUGGESTED TO HER THAT JUST LAWYER TYPES WAS NOT THE BEST WAY TO GO AND HE SUGGESTED TO HER THAT A GROUP OF PEOPLE FAMILAR WITH LOCAL GOVERNMENT AND CONCERN FOR IT GO TO HAINES AND SIT DOWN WITH A FEW OF THE LOCALS AND AT SOME TIME IN THE FUTURE DO A VIDEO TYPE FOR THE COMMUNITY RESIDENTS. ANYWAY HE THOUGHT WE AND THE COMMITTEE MIGHT BE INTERESTED IN PARTICIPATING IN SUCH A THINGS IF IT COMES OF. DEBRA'S NUMBER IN HAINES IS 766-2878. SHE WILL PASS THROUGH JUNEAU THIS COMING WEEK ON HER WAY TO ANCHORAGE. AND WILL CONTACT YOU. I THINK THIS MAY HAVE SOME VALUE TO OUR EFFORTS SINCE IT IS THE ONLY THIRD CLASS BOROUGH AND HAS BEEN FUNCTIONING WITH SOME DEGREE OF SUCESS OR FAILURE FOR SOME TIME. I SUGGEST YOU TALK TO JACK BEFORE YOU CONTACT HER. TEL - 3837.

LUNCH WITH JESSE DODSON ON TUESDAY THE 22ND

I TALKED WITH TYWLA ABOUT COMING IN. SHE'S AVAILABLE, BUT DOES HAVE AN DOC'S APPOINTMENT ON TUESDAY AT 1:30.

*June 3rd
through
June 9th*

Dave Rose

*Palmer
Judy Sloper
nodale*

*Her
Paul
walking*



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

June 22, 1979

Ms. Jane Angvik, Director
Alaska Public Forum
429 D St. Suite 310
Anchorage, Alaska 99501

Dear Jane,

We have been trying unsuccessfully to reach you between trips and thought it might be helpful if we communicated some idea of the approach the Local Government Study is now taking so that you could clarify what you would see as your part in the effort.

As you will note from the chart (Exhibit C), the direction is now a solution-oriented one revolving around a series of meetings. The written material outlines the general plan of action.

We would like to talk with you as soon as possible so that we can begin planning the Regional Workshops and Local Hearings with your assistance. In regard to the Local Hearings, it has been mentioned that (a) one-day visits to the bush are not viewed favorably by the residents (b) that if hearings are held in the larger bush cities, and given our budgetary limitations that is probably what is possible, that there should be some thought given to bringing individuals from some of the more remote villages to the meetings.

Probably some thought should be given to what kind of advance educational effort (if any) would be helpful prior to the Local Hearings although that may be difficult not knowing the outcome of the meetings.

We would appreciate hearing from you on your return to Anchorage. We found your input and suggestions during our meetings in Juneau quite helpful and look forward to working with you.

Yours truly,

[Handwritten signature]

JOINT SENATE AND HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
ALASKA STATE LEGISLATURE
Pouch V
Juneau, Alaska 99811

Address all correspondence to: Local Government Study

May 25, 1979

Mr. Sam Coxson
Alaska Public Management
Services
6754 Blackberry Street
Anchorage, Alaska 99502

Dear Sam:

I appreciated the opportunity to chat with you briefly during the recent Federal-State Land Use Planning Commission Meeting on municipal land. I just wanted to acknowledge that conversation and let you know that we will place your name on the mailing list for information regarding the Joint Senate and House Community and Regional Affairs Committee look at local government.

At this time we are in the process of defining the various components of that study. As I indicated to you, our resources must of necessity be primarily devoted to staff. We look toward a great deal of assistance from various departments and agencies of the State Government.

We are going to make every effort to seek input from knowledgeable people, such as yourself. You work with local government, you know the problems, as well as the opportunities, and we want to take advantage of such knowledge and hopefully produce legislation and policies that can meet some of the many needs that exist.

Thank you for sharing your interest.

Sincerely,

Arliss Sturgulewski, Senator
Co-Chairman, Local Government Study

JOINT SENATE AND HOUSE INTERIM LOCAL GOVERNMENT COMMITTEES
ALASKA STATE LEGISLATURE
Pouch V
Juneau, Alaska 99811

Address all correspondence to: Local Government Committee

May 25, 1979

The Honorable Bryan MacLean
City Manager
City of Barrow
P.O. Box 629
Barrow, Alaska 99723

Dear Bryan:

I was pleased to have an opportunity to chat with you briefly at the recent municipal land seminar held by the Federal-State Land Use Planning Commission. I did want to let you know that we are in the process of developing the interim local government study, which is a joint effort by the Senate and House Community and Regional Affairs Committees.

Your name will be added to our mailing list and hopefully we can keep you advised periodically of the course of the study. It would be most helpful to me if you could convey some of the particular concerns that are faced by your municipality, looking at the structures of your local government and how it is working in your area.

Thank you for sharing your concern over your land issues.

Sincerely,

Arliss Sturgulewski, Senator
Co-Chairman, Local Government Committee

Ben Carver

JOINT SENATE AND HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
ALASKA STATE LEGISLATURE
Pouch V
Juneau, Alaska 99811

Address all correspondence to: Local Government Study

May 25, 1979

The Honorable Jay S. Hammond
Governor
State of Alaska
Pouch A
Juneau, Alaska 99811

Dear Governor Hammond:

During the course of the First Session of the Eleventh State Legislature, we, as Chairmen of the Senate and House Community and Regional Affairs Committees, have become aware of the long-standing need to address local government problems in both rural and urban Alaska. In response, the Legislature has approved a Local Government Study to be conducted by us and appropriated \$74,000 for that purpose.

We have met with representatives of many State departments and agencies, all of whom have been most supportive in our efforts to define the scope of this study and to identify problem areas related to local government. The objectives of the study and the tasks involved (see enclosures) represent a broad approach to the subject under study. In meeting with Mr. Jerry Reinwand and Ms. Jessie Dodson, an indication has been given that you are supportive of our efforts in this regard. Due to the complexity of this issue, which transcends any single departmental jurisdiction, we will need to depend on the resources of many of the State departments. We would appreciate your support in making these resources available.

We expect that this study will ultimately lead to legislation which would address problem areas of Title 29, as well as the broad question of achieving self-determination through local government in the unorganized borough. The question of service area formation will be addressed in some detail. In addition, we would hope that the information developed would serve as a framework for evaluating future legislation in terms of its effect as an incentive or disincentive to local government formation.

The Honorable Jay S. Hammond

-2-

May 25, 1979

We are aware of the wide scope of this study and realize the need for the executive and legislative branches to work together to achieve such a comprehensive goal. We welcome your support of our joint efforts and will keep you advised as the study progresses.

Sincerely,

Senator Artiss Sturgulewski
Co-Chairman

Representative Bill Parker
Co-Chairman

Enclosures

Atlantic Richfield Company Alaska State and Local Government Relations
P. O. Box 360
Anchorage, Alaska 99510
Telephone 907 277 5637
Dave Harbour
Regional Director



May 10, 1979

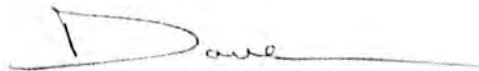
Honorable Arliss Sturgelewski
Alaska Senate
2957 Sheldon Jackson Street
Anchorage, Alaska 99504

Dear Arliss:

Working with you during the legislative session has been a pleasure. I appreciated the careful consideration you gave the several issues which we discussed and hope we have an opportunity to meet during this interim period.

Please be sure to call if Charles Cavness, 586-3680 in our Juneau office, or I, can be of assistance to you at any time.

Sincerely,


Dave Harbour

DFH:dk

*Please put on
the copy for Gov. Study - done*
Put down as Gov. Study - done
contact if needed - done

5/21

Please in
correspondence
file - local study

Arline -

Thanks again for picking me up at airport last Thursday & for ride to town. Also for kind words at lands workshop.

Apologies for the unkind words for some of your colleagues. We would have had a much better bill if you had chaired the meeting.

I think there was something gained by giving the municipalities an opportunity for some heat beating & letting off steam fairly privately. Later in the afternoon the point was made that it is necessary for us to talk to the legislators, not just each other. With Friday behind us, the ensuing contacts should be calmer.

My president, however, is ready to go on the warpath. He wants the AMU to sue & that's why I had to mention that as a possibility. My preference is for proposing revisions to the law after more study & more cooling off. We will discuss it more after the June 7th

meeting with Natural Resources
people.

Late in the afternoon, the
man from Barrow complained about the
emphasis on larger areas vs. small cities -
a point I marked down for consideration
as we plan our fall conference. Then the
man from Kake commented on a book,
Up the Organization, by Townsend, which
refers to the mistakes rural areas
make by mimicking urban structures.
That book might be interesting background
reading for the Local Government Study.

Sorry I'm missing you
this trip - have a good week.
Gummy

P.S. We had a great time soaking
up the sun on our boat in Taku
Harbor over the weekend. If you're
ever stuck in town during a weekend,
we'd love to have you join us.

JOINT SENATE AND HOUSE INTERIM LOCAL GOVERNMENT COMMITTEES
ALASKA STATE LEGISLATURE
Pouch V
Juneau, Alaska 99811

Address all correspondence to: Local Government Committee

May 23, 1979

The Honorable Bruce Aronson
City Manager
City of Petersburg
P.O. Box 329
Petersburg, Alaska 99833

Dear Bruce:

Thank you for your letter regarding the Local Government Study, which will be conducted by the Senate and House Community and Regional Affairs Committees. Right at this moment, we are attempting to take this very large and unwieldy subject and put it into manageable form. We have had offers of support and assistance from the Legislative Affairs Agency, the Department of Community and Regional Affairs, the Office of Coastal Zone Management, Division of Policy Development and Planning, and the Office of the Governor. Additionally, as you know, the Alaska Municipal League has for a number of years been interested in seeing work done in this area.

One of my major concerns has been in the whole area of the delivery of services to the unorganized borough. We seem to be developing many institutionalized delivery systems and yet have not encouraged the development of local government in many parts of the State. I would be very interested if you could jot down for the Committee some of your observations about areas of government that are particularly troublesome in your particular situation. It is going to be impossible to address all of the issues during our study. However, it would be very helpful, I think, to develop a laundry list of items causing concern with a view of continuing effort to address them.

Please be assured that as the study develops, we will make every effort to solicit assistance and keep people advised as to the course of the study. Thank you for contacting me.

Sincerely,

Arliss Sturgulewski, Senator
Co-Chairman, Local Government Study

CITY OF PETERSBURG

P. O. Box 329 • PETERSBURG, ALASKA 99833

May 16, 1979

Arliss Sturgulewski, Senator
State Legislature
2957 Sheldon Jackson Street
Anchorage, Alaska
99504

Re: Alaska Local Government Study

Dear Senator Sturgulewski,

It is my understanding that you and the remaining members of the Senate Community and Regional Affairs Committee will be examining the structure of local government in Alaska. To many people, this review is long overdue. Additionally, an examination of the need for regional governments (boroughs) throughout Alaska seems pertinent.

Because of my deep concern for the form and content of existing and future local governments (as well as managing a home rule city in the unorganized borough), please consider this letter as notification of interest in the study.

Also, I would be available to assist in the examination of Alaskan local government.

Sincerely,



Bruce Aronson
City Manager

BA/plc



JOINT SENATE AND HOUSE INTERIM LOCAL GOVERNMENT COMMITTEES
ALASKA STATE LEGISLATURE
Pouch V
Juneau, Alaska 99811

Address all correspondence to: Local Government Committee

May 23, 1979

The Honorable Joyce Munson
State Representative
935 East 79th
Anchorage, Alaska 99502

Dear Joyce:

I am including information received from the Legislative Affairs Agency regarding the formula for highway funds allocation in the Anchorage Municipality. This information should be of value as you begin your interim work on roads and highways.

I have a particular interest in the formula used for revenue sharing as it deals with ice roads and also maintenance dollars for municipal roads. The present maintenance allocation figures are \$900 for ice roads and some \$1500 for local public roads. There has been a great deal of pressure to increase these allocations and yet under our present method of revenue sharing it merely means that the revenue dollar is split in somewhat different ways. I would really appreciate your committee taking a look at the adequacy and method of funding.

Please notify me of your meeting schedule. If it would be of any help to you, I would be very happy to come and make a presentation regarding the study that we are going to be doing involving local government and also talk about the amount of revenue sharing for local roads.

Sincerely,

Arliss Sturgulewski, Senator
Co-Chairman, Local Government Study

Enclosures

STATE OF ALASKA
THE LEGISLATURE
LEGISLATIVE AFFAIRS AGENCY

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

MEMORANDUM

May 1, 1979

SUBJECT: Formula for Highway Funds Allocation in Anchorage Municipality
(W.O. 7099)

TO: The Honorable Arliss Sturgulewski

FROM: Elke Kallab *ek*
Policy Analyst

The State of Alaska receives federal highway aid from numerous sources. For your information I have enclosed a copy of a summary listing of all the federal programs which are available under the many federal highway programs. However, Alaska receives the bulk of its federal-aid highway dollars from four sources:

construction of the federal-aid primary system (FY 1979-\$40,162,113),
federal-aid secondary system (FY 1979-\$21,004,036),
Interstate system (FY 1979-\$15,607,695), and
resurfacing, restoring and rehabilitating of the federal-aid
primary system (FY 1979-\$10,232,385).

I am enclosing information which lists these and other federal-aid highway funds which the state is receiving in FY 1979. The categories are starred in red. The total amount the state is receiving in FY 1979 under these various programs is \$110,441,466. If you wish a key to the codes, please let me know.

The formula determining the state's share of federal-aid highway funds varies from program to program, but it is usually determined by ratios of population, area, or mileage of highways of a particular state to all states. If you wish more detailed information or breakdowns on this, we would be happy to provide them.

The State of Alaska uses a different formula to determine allocation of highway funds. The state is divided into five regions. Anchorage is one of five districts in Region 1. I am enclosing a map which shows Region 1. The Department of Transportation and Public Facilities does an annual performance evaluation of all state highways, testing each section of highway for ride, patching, rudding and cracking. The results of these tests are ranked into categories of perfect, tolerable or

May 1, 1979

deficient. The allocation of highway funds is based on the ratio of deficient mileage in a region, determined by the above performance evaluation process.

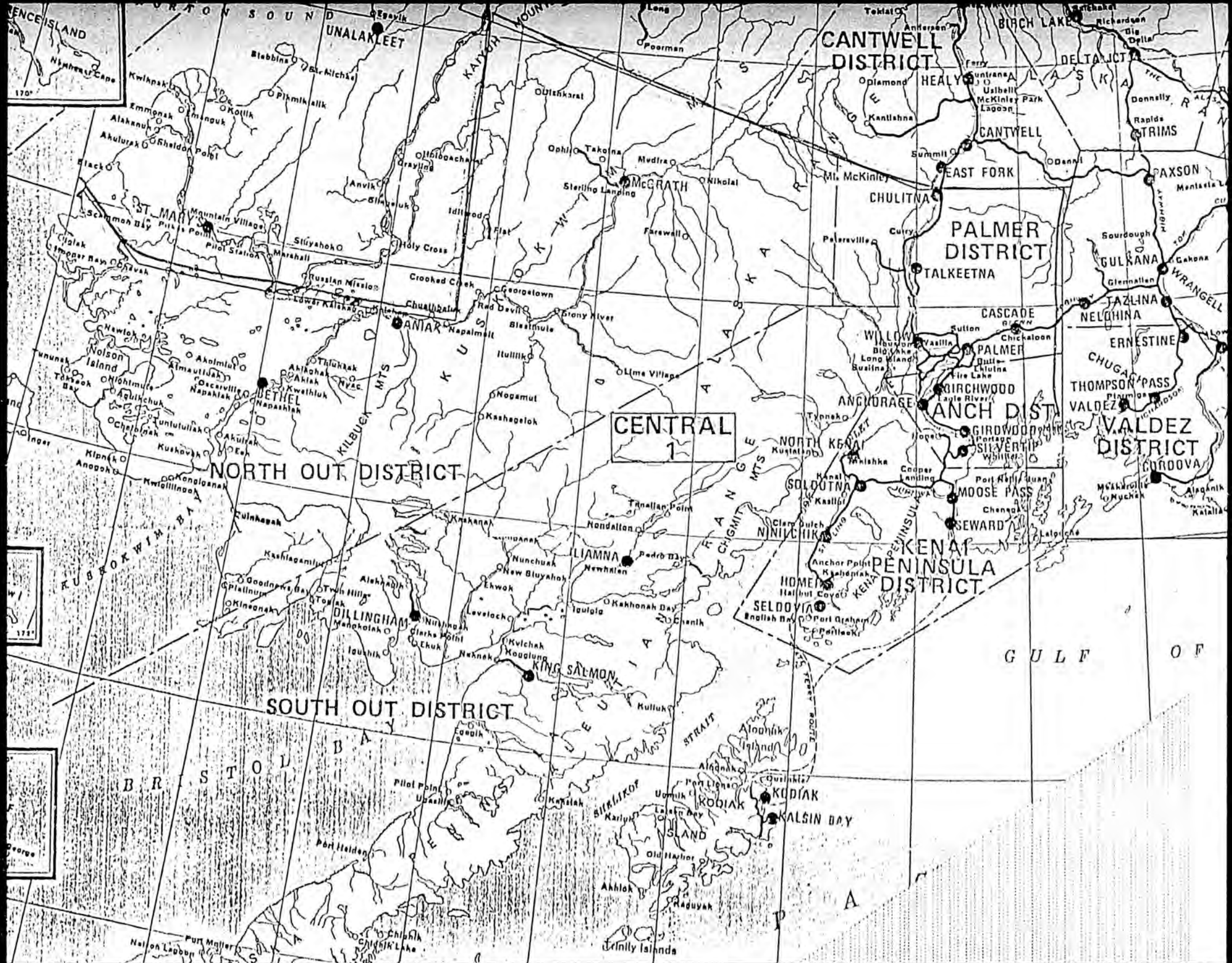
In the past, Region 1 has received from 42 percent to 48 percent of the available funds based on the deficiency formula. The Anchorage Bowl (Potter to the Muldoon intersection), which is smaller than the boundaries of the Anchorage Municipality, has traditionally received one-half, or at least \$20 million of the allocation of deficiency funds for Region 1. The current allocation is approximately \$25 million. We have been advised by the Department of Transportation and Public Facilities that allocations of highway funds to Anchorage have been, and continue to be, more generous than would be required if the deficiency mileage formula were strictly enforced.

You asked if a change in allocation of highway funds would be possible. The answer is yes. The state could change its current policy of using deficiency mileage as the determining factor. Such variables as population, area, highway mileage, vehicle miles, highway lanes, cost to maintain or build roads in a particular region, etc. could be utilized to change the allocation of funds. The feeling of the Department of Transportation and Public Facilities is that any formula which is too restrictive or inflexible would run the risk of being unable to respond to the needs of all Alaskans. For instance, the Anchorage Municipality has 225.5 miles of highways compared to a total of 1,163.2 miles in Region 1; yet Anchorage receives approximately 50 percent of the funds allocated to Region 1. On the other hand, Anchorage's 1978 estimated population was 184,775 compared to a 1978 estimated population for Region 1 of 261,967; clearly, Anchorage has considerably more than 50 percent of the region-wide population. While the Department of Transportation and Public Facilities has and continues to look at other formulas, the deficiency formula appears to be the most equitable formula for distribution of highway funds at this time.

Another way the allocation of highway funds could be changed would be to pass enabling legislation. Regulations could then be adopted to implement legislative intent.

We trust this answers all of your questions. If you wish further details, please let us know.

EK:jm
Enclosures



AUTHORIZATIONS
FEDERAL-AID HIGHWAY ACT OF 1978, HIGHWAY SAFETY ACT OF 1978
(millions of dollars)

HIGHWAY DEVELOPMENT	From Highway Trust Fund						From General Funds						FOUR YEAR GRAND TOTAL
	1978 FY*	1979 FY	1980 FY	1981 FY	1982 FY	Four Year Total	1978 FY*	1979 FY	1980 FY	1981 FY	1982 FY	Four Year Total	
Interstate ¹	\$3,250	\$3,250	\$3,500	\$3,500	\$3,200	\$13,450	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$13,450
Interstate—Min. 1/2 % ¹	125	125	125	125	125	500	—	—	—	—	—	—	500
Interstate—RRR ¹	175	175	175	275	275	900	—	—	—	—	—	—	900
Primary	1,350	1,550	1,700	1,800	1,500	6,550	—	—	—	—	—	—	6,550
Secondary (Rural)	400	500	550	600	400	2,050	—	—	—	—	—	—	2,050
Urban System	800	800	800	800	800	3,200	—	—	—	—	—	—	3,200
Forest Highways	33	33	33	33	33	132	—	—	—	—	—	—	132
Public Lands Highways	16	16	16	16	16	64	—	—	—	—	—	—	64
Economic Growth Center Dev. Highways	50	50	50	50	50	200	—	—	—	—	—	—	200
Territorial Highways	—	—	—	—	—	—	11	12	12	12	12	48	48
Billboard Control & HBA Adm'n. Expenses	—	—	—	—	—	—	66.5	31.5	31.5	31.5	31.5	126	126
Great River Road	25	25	25	25	25	100	10	10	10	10	40	140	140
Safer Off-System Roads	—	—	—	—	—	—	200	200	200	200	200	800	800
Access Highways	—	—	—	—	—	—	15	15	15	15	15	60	60
Traffic Control Signalization	40	—	—	—	—	—	—	—	—	—	—	—	—
Urban High Density	65	85	—	—	—	85	—	—	—	—	—	—	85
Railroad Relocation Demo	34.3	46.67	60	66.67	66.67	240	17.1	23.33	30	33.33	33.33	120	360
Bridges on Dams	—	15	—	—	—	15	—	—	—	—	—	—	15
Overseas Highway	—	8.8	—	—	—	8.8	—	—	—	—	—	—	8.8
Carpooling & Vanpooling	—	4	10	1	—	15	—	—	—	—	—	—	15
Bicycle Program	—	10	10	10	10	40	—	10	10	10	10	40	80
Multimodal Concept	—	9	—	—	—	9	—	—	—	—	—	—	9
Bloomington Br. EIS	—	0.2	—	—	—	0.2	—	—	—	—	—	—	0.2
Integrated Motorist Information System	—	1.5	2.5	26	—	30	—	—	—	—	—	—	30
Bypass Highway Demo	—	5	25	20	—	50	—	—	—	—	—	—	50
Access Control Demo Project	—	10	20	—	—	30	—	—	—	—	—	—	30
Emergency Relief ²	60	—	—	—	—	—	40	—	—	—	—	—	—
Northeast Corridor Demo	—	—	—	—	—	—	—	45	40	—	—	85	85
Appalachian Project	—	—	—	—	—	—	—	1.8	—	—	—	1.8	1.8
Forest Dev. Roads & Trails	—	—	—	—	—	—	140	140	140	140	140	560	560
Public Lands Dev. Roads & Trails	—	—	—	—	—	—	10	10	10	10	10	40	40
Park Roads & Trails	—	—	—	—	—	—	30	30	30	30	30	120	120
Parkways	—	—	—	—	—	—	45	45	45	45	45	180	180
Indian Res. Roads & Bridges	—	—	—	—	—	—	83	83	83	83	83	332	332
Rail Crossing Study	—	—	—	—	—	—	—	—	0.35	—	—	0.35	0.35
Gasohol Study Comm.	—	—	—	—	—	—	—	1.5	—	—	—	1.5	1.5
TOTAL FISCAL YEAR AUTHORIZATIONS—HIGHWAY DEVELOPMENT	\$6,423.3	\$6,719.17	\$7,101.5	\$7,347.67	\$6,500.67	\$27,669	\$667.6	\$658.13	\$656.65	\$619.83	\$619.83	\$2,554.65	\$30,223.65
HIGHWAY SAFETY													
State & Community Grants													
NHTSA	\$ 137	\$ 175	\$ 175	\$ 200	\$ 200	\$ 750	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ 750
FHWA	25	25	25	25	25	100	—	—	—	—	—	—	100
Research & Development Grants													
NHTSA	50	50	50	50	50	200	—	—	—	—	—	—	200
FHWA	10	10	10	10	10	40	—	—	—	—	—	—	40
Bridge Replacement & Rehabilitation	180	900	1,100	1,300	900	4,200	—	—	—	—	—	—	4,200
Pavement Marking	50	65	65	85	—	195	—	—	—	—	—	—	195
Hazard Elimination Program	125	125	150	150	200	625	—	—	—	—	—	—	625
Rail-Highway Crossings	125	190	190	190	190	760	75	—	—	—	—	—	760
55 mph Enforcement	—	50	67.5	67.5	67.5	252.5	—	—	—	—	—	—	252.5
Innovative Safety Grants	15	—	5	10	15	30	—	—	—	—	—	—	30
Schoolbus Driver Training	—	2.5	2.5	2.5	2.5	10	—	—	—	—	—	—	10
Accident Data Acquisition	—	5	5	5	5	20	—	—	—	—	—	—	20
Highway Safety Education	—	16	—	—	—	16	—	—	—	—	—	—	16
TOTAL FISCAL YEAR AUTHORIZATIONS—HIGHWAY SAFETY	\$ 717.0	\$1,613.5	\$1,845.0	\$2,075.0	\$1,665.0	\$ 7,198.5	\$ 75	\$ —	\$ —	\$ —	\$ —	\$ —	\$ 7,198.5
TOTAL	\$7,140.3	\$8,332.67	\$8,946.5	\$9,422.67	\$8,165.67	\$34,867.5	\$742.6	\$658.13	\$656.65	\$619.83	\$619.83	\$2,554.65	\$37,422.15

* Authorized in Federal-Aid Highway Act and Highway Safety Act of 1976.
¹ FY-1980-1983 Interstate funds apportioned one year in advance of fiscal year authorization.
² Emergency Relief, \$100 million continuing authorization all from Highway Trust Fund.

	\$1,575	\$1,470	\$1,575	\$1,765
Section 3—Discretionary				
Section 5—Formula	1,515	1,580	1,665	1,765
Basic Tier	(850)	(900)	(900)	(900)
Second Tier	(250)	(250)	(250)	(250)
Commuter	(115)	(130)	(145)	(160)
Bus	(300)	(300)	(370)	(455)
Rural Assistance	90	100	110	120
Miscellaneous	90	95	100	105
Bus Terminals	40	40	40	40
Intercity Operations	30	30	30	30
Transportation Institutes	10	10	10	10
Waterborne Demo	20	5	—	—

TOTAL FUNDING \$13,580,000,000 (four year authorization)

*Includes HPS -

FUNDS		UNOBLIGATED	OBLIGATED P S & E	AGREEMENT	ANNUAL APPORTIONMENT
F	1979	40,162,113			40,162,113 *
F	1978	16,193,916	3,861,690	35,782,490	55,838,096
F	1977			55,871,200	55,871,200
	Subtotal F (010)	56,356,029	3,861,690	91,653,690	151,871,409
FR	1979 (110)	10,232,385			10,232,385 *
	TOTAL - F	66,588,414	3,861,690	91,653,690	162,103,794
F	1961 thru 1973 (012)			322,592,372	322,592,372
F	HPS 1961 & Subs.			994,957	994,957
F	1960 & Prior * (112)			25,319,104	25,319,104
	TOTAL - F			348,906,433	348,906,433
S	1961 thru 1973 (022)	36,259		194,303,145	194,339,404
S	HPS 1961 & Subs.			666,948	666,948
S	1960 & Prior * (122)			16,823,094	16,823,094
	TOTAL - S	36,259		211,793,187	211,829,446
U	1961 thru 1976 (032)			2,808,998	2,808,998
U	HPS 1961 & Subs.			5,606	5,606
U	1960 & Prior * (132)			209,975	209,975
	TOTAL - U			3,024,579	3,024,579
M	1979	3,841,894			3,841,894 *
M	1978		56,276	4,602,286	4,658,562
M	1974 thru 1977			15,980,413	15,980,413
	Subtotal - M (W32)	3,841,894	56,276	20,582,699	24,480,869
PR	1978 (W08)			19,452	19,452
	TOTAL - M	3,841,894	56,276	20,602,151	24,500,321
I	1979	15,607,695			15,607,695 *
	TOTAL - I (050)	15,607,695			15,607,695
RF	1976	80,914	769,568	40,671,743	41,522,225
RF	1970 thru 1975			57,810,319	57,810,319
	TOTAL - RF (073)	80,914	769,568	128,482,062	129,332,544
RS	1979	16,532,528	4,471,508		21,004,036 *
RS	1978		2,652,598	22,923,077	25,575,675
RS	1970 thru 1977			100,791,562	100,791,562
	Subtotal - RS (075)	16,532,528	7,124,106	123,714,639	147,371,273
SR	1979 (079)	5,351,347			5,351,347 *
	TOTAL - RS	21,883,875	7,124,106	123,714,639	152,722,620
HPR	1979	1,464,964			1,464,964 *
HPR	1978	265,040		1,046,000	1,311,040
HPR	1964 thru 1977			10,858,114	10,858,114
	TOTAL - HPR (080)	1,730,004		11,904,114	13,634,118
PL	1979	74,549		79,189	153,738 *
PL	1978			146,014	146,014
PL	1974 thru 1977			610,900	610,900
	TOTAL - PL (082)	74,549		836,103	910,652
MQ	1976 (124)	299,557	28,872	54,380,447	54,708,876
	TOPICS 1970 thru 1973			424,214	424,214
	D & L FUNDS			6,560,423	6,560,423
	GRAND TOTAL	110,143,161	11,840,512	1,002,282,042	1,124,265,715
	FY RECAP				
	1961 & Subs.	110,143,161	11,840,512	953,369,446	1,075,353,119
	1960 & Prior			48,912,596	48,912,596
	TOTAL - FY RECAP	110,143,161	11,840,512	1,002,282,042	1,124,265,715

STATUS OF FEDERAL AID FUNDS

MONTH ENDING January 31, 1978

FUNDS	OBLIGATED		ANNUAL APPORTIONMENT
	UNOBLIGATED	P S & E AGREEMENT	
EMERGENCY RELIEF FUNDS			
ER-AO APPN 098	437,144	45,184,645	45,621,789
ERFO APPN 099		18,686,674	18,686,674
TOTAL - ER	437,144	63,871,319	64,308,463
ROW REVOLVING FUNDS			
Q APPN 102 FY 1973-78		20,933,710	20,933,710
TOTAL - ROW		20,933,710	20,933,710
ECONOMIC GROWTH FUNDS			
EGC APPN 106 FY 1979	2,819,676		2,819,676 *
EGC APPN 106 FY 1978	504,990	2,370,828	2,875,818
EGC APPN 106 FY 1972-77		13,952,649	13,952,649
TOTAL - EGC	3,324,666	16,323,477	19,648,143
BRIDGE REPLACEMENT & REHABILITATION FUNDS			
ER/BH APPN 114 FY 1979	314,000		314,000 *
ER APPN 115 FY 1978	40,644	124,144	164,788
ER APPN 115, 1973-77		7,284,926	7,284,926
TOTAL - ER 115	40,644	7,409,070	7,449,714
ER/BH APPN 117 FY 1979 (OS)	219,500	16,000	235,500 *
ER/BH APPN 118 FY 1979	916,500	104,000	1,020,500 *
ALASKA ASSISTANCE FUNDS			
AL APPN 133 FY 1972-76		100,000,000	100,000,000
AA APPN 691		3,212,760	3,212,760
FOREST HIGHWAY FUNDS			
FH APPN 151 FY 1979	3,013,198		3,013,198 *
FH APPN 151 FY 1978	627,609	2,129,934	2,757,543
FH APPN 151 FY 1972-77		16,915,391	16,915,391
TOTAL - FH	3,640,807	19,045,325	22,586,132
PUBLIC LANDS HIGHWAY FUNDS			
FLH APPN 153 FY 1979	1,575,000		1,575,000 *
FLH APPN 153 FY 1978		777,472	777,472
FLH APPN 153 FY 1975-77		4,000,000	4,000,000
TOTAL - FLH	1,575,000	4,777,472	6,352,472
HIGHWAY BEAUTIFICATION FUNDS			
APPN 646		7,500	7,500
APPN 649		148,750	148,750
TOTAL - OA		156,250	156,250
APPN 659 - JU		570,750	570,750
APPN 666		539,434	539,434
APPN 667		562,965	562,965
APPN 669		336,796	336,796
TOTAL - Lands		1,489,195	1,489,195

STATUS OF FEDERAL AID FUNDS

MONTH ENDING January 31, 1979

FUNDS	UNOBLIGATED	OBLIGATED		ANNUAL APPORTIONMENT
		P S & E	AGREEMENT	
HIGHWAY SAFETY				
RRS APPN 138 FY 1979	1,441,460			1,441,460 *
RRS APPN 138 FY 1978	24,284	45,000	630,716	700,000
RRS APPN 138 FY 1974-77			1,422,746	1,422,746
TOTAL - RRS	1,465,744	45,000	2,053,462	3,564,206
RRP APPN 139 FY 1979	1,441,460			1,441,460 *
RRP APPN 139 FY 1978	782,482	52,815		835,297
RRP APPN 139 FY 1974-77		6,585	35,126	41,711
TOTAL - RRP	2,223,942	59,400	35,126	2,318,468
PMS APPN 140 FY 1979	150,000			150,000 *
PMS APPN 140 FY 1978	133,375		16,625	150,000
RHS-PMS APPN 140 FY 1977			150,000	150,000
RHS-PMS APPN 140 FY 1974-77			265,095	265,095
TOTAL PMS-RHS	283,375		431,720	715,095
HES APPN 141 FY 1979	612,500			612,500 *
TOTAL - HES	612,500			612,500
HHS APPN 142 FY 1976		30,150	2,172,658	2,202,808
HHS APPN 142 FY 1974-75			1,968,756	1,968,756
TOTAL - HHS		30,150	4,141,414	4,171,564
ROS APPN 144 FY 1974-76			852,500	852,500
TOTAL - ROS			852,500	852,500
HHS APPN 145 FY 1978	64,789	1,586,897	943,107	2,594,793
HHS APPN 145 FY 1977			4,120,640	4,120,640
TOTAL - HHS	64,789	1,586,897	5,063,747	6,715,433
SRS APPN 148 FY 1976	440,883	37,087		477,970
SRS APPN 148 FY 1975		402,349	97,651	500,000
SRS APPN 148 FY 1974			250,000	250,000
TOTAL - SRS	440,883	439,436	347,651	1,227,970
GRAND TOTAL HWY SAFETY	5,091,233	2,160,883	12,925,620	20,177,736

OFF-SYSTEM ROADS				
OS APPN 627 FY 1976	494,399	547,234	9,702,154	10,743,787

SAFER OFF-SYSTEM ROADS				
SCS APPN 679 FY 1978			18,629	18,629
SOS APPN 680 FY 1979 **	7,314,302			7,314,302 **
SOS APPN 680 FY 1978	3,344,351	5,620,882		8,965,233
SOS APPN 680 FY 1977		7,883,256	1,513,513	9,396,769
TOTAL 679 - 680	10,658,653	13,504,138	1,532,142	25,694,933

**No Appropriation - Not available for obligation
OFF-SYSTEM RAILWAY-HIGHWAY CROSSINGS

RRO APPN 685 FY 1977-78				-0-
RRO APPN 685 TQ 1976		270,184		270,184
TOTAL - 685		270,184		270,184
RRO APPN 686 FY 1978	409,632			409,632
RRO APPN 686 FY 1977				-0-
RRO APPN 686 TQ 1976	5,760	264,416		270,185
TOTAL - 686	415,401	264,416		679,817

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

DIVISION OF LOCAL GOVERNMENT ASSISTANCE

225 CORDOVA, BUILDING B
ANCHORAGE, ALASKA 99501

August 16, 1979

The Honorable Arliss Sturgulewski
Alaska State Senator
2957 Sheldon Jackson Street
Anchorage, Alaska 99504

Dear Arliss:

RE: Task Force for Rural Development

Many thanks for taking time from your busy schedule to address the status of the Local Government Study with the Task Force members. It appeared the perennial questions of federal/Alaska Native relationship, village status, and government coordination were the same concerns of Task Force members.

As you requested, I will send the summary of the Local Government Study symposium to the Task Force members.

Enclosed is a list of the people attending, as requested.

Again, many thanks.

Cordially,



Lare
Community Development Coordinator

L:jb

Enclosures: (1)

TASK FORCE FOR RURAL DEVELOPMENT

Attendees: August 15, 1979

Pete McGee
U.S. Housing and Urban Development
Community Development Block Grants

Joe Ferguson and Jim Deagen
Department of Commerce and Economic Development

Clyde Courtnage and Cynthia Meinke
U.S. Department of Commerce, EDA

Ms. Lare' and Mark Stevens
Department of Community and Regional Affairs

Bob Peterson
Kodiak Area Native Association

Jack Roderick
Farmer's Home Administration

Sally Rue
Division of Policy Planning and Development

Ray Kent
Tanana Chiefs Conference

Dan Boyette
Alaska Village Council President

Bob Bradley
Department of Transportation and Public Facilities

James Fisher
U.S. Department of Agriculture

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

DIVISION OF LOCAL GOVERNMENT ASSISTANCE

225 CORDOVA, BUILDING B
ANCHORAGE, ALASKA 99501

August 2, 1979

279-3462 *Call & put
in calendar*

Honorable Arliss Sturgulewski
Alaska State Senator
2957 Sheldon Jackson Street
Anchorage, Alaska 99504

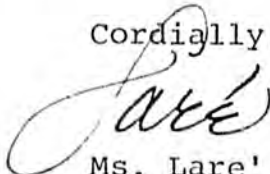
Dear Arliss:

Re: Task Force for Rural
Development

Enclosed is the Agenda for the Task Force meeting. If you have any questions, please call. Otherwise, we are looking forward to seeing and hearing from you on August 15, 1979, at 8:15 a.m.

Do hope your symposium goes well this weekend. It sounds exciting.

Cordially,



Ms. Lare'
Community Development Coordinator

L:am
Enclosure

AGENDA

TASK FORCE FOR RURAL DEVELOPMENT

August 15, 1979

8:15 a.m.

First Floor Conference Room
225 Cordova, Bldg. "B"
Anchorage

Local Government Study

Senator Arliss
Sturgulewski

about an hour - no background

Agency Reports

Alaska

Housing and Urban Development

John Duffy

Town & Village Association

Rynneva Wescott

Division of Policy Development & Planning

John Halterman

HUD/CDBG

✓ Pete McGee

Tanana Chiefs Conference

Ray Kent

Environmental Health, PHS

Fred Reiff

Mauneluk

Bob Knoll

Farmer's Home Administration

Jack Roderick

Kodiak Area Native Association

Bob Peterson ✓

Economic Development Administration

Clyde Courtnage

Tlingit Haida Central Council

Sandra Borbridge

Commerce & Economic Development

Joe Ferguson

Bristol Bay Native Association

Val Angason

Transportation & Public Facilities

Kit Duke

Alaska Village Council Presidents

Dan Boyette

Community Planning, DCRA

Larry Kimball

RDA, DCRA

Lare'

Other

Committee of unannounced affairs

Next Meeting:

Date:

Time:

Place:

Major Topic:

Bob Bradley

Jim Fisher

Joe Ferguson

STATE OF ALASKA


THE LEGISLATURE


BUDGET AND AUDIT COMMITTEE

Copied 2. 8. 8.

FINANCE DIVISION
POUCH WF-STATE CAPITOL
JUNEAU, ALASKA 99811
PHONE: (907) 465-3795

MEMORANDUM

TO:  Sen. Arliss Sturgulewski

FROM:  Jim Duncan, Chairman
Legislative Budget & Audit Committee

SUBJECT: Coordination of CETA Programs
(Your Request for Comment)

DATE: Aug. 30, 1979

As Milt Barker summarizes in his memo to you, the authority of the Public CETA Prime Sponsors and Native Prime Sponsors (CETA Title III) are distinctly separate under Federal Law (The Native American Self-Determination Act). Because they are different entities the State has no clear authority or basis in law to impose any regulation of the Title III Prime Sponsor's activities. In the past, any suggestion of subordination of Title III activities to State Agency Coordination or oversight has been responded to very negatively.

The appropriate agency to act in this capacity for Title III primes is the Alaska Federation of Natives. I know that Morris Thompson considers this coordination to be a major goal to achieve during his tenure as President of AFN. I believe the mood for cooperation via Native agencies is better than it may have been in the past.

Recently, the Carter administration introduced legislation that could significantly alter the character of CETA programs. Additionally, incentives are provided to demonstrate the highest possible degree of coordination. I know some work has been completed along these lines but I am not certain of the current status of that work with AFN and the Native Prime Sponsors.

I would suggest talking to Roger Lang, President of the Alaska Native Foundation, and Morris Thompson, President of

Sen. Arliss Sturgulewski

-2-

Aug. 30, 1979

the Alaska Federation of Natives about this subject. These agencies have recently been working cooperatively on this and similar subjects, and of course they have the perspective of the history of past efforts to organize and coordinate Title III activities statewide.

JD:jp

STATE OF ALASKA

DEPARTMENT OF EDUCATION
THE X-CED CONSORTIUM BOARD
CROSS-CULTURAL EDUCATION DEVELOPMENT PROGRAM

had you
Local Ed
Education
JAY S. HAMMOND
GOVERNOR

2221 E. NORTHERN LIGHTS BLVD.
SUITE 220
ANCHORAGE, ALASKA 99504
PHONE (907) 279-0503

October 10, 1979

Hon. Arliss Sturgulewski
Alaska Senate
2957 Sheldon Jackson St.
Anchorage, AK 99504

re: Native Educators for Village Schools;
Career Employment Opportunities in
Rural Communities; EEO & Affirmative
Action

Dear Senator Sturgulewski:

As you are aware, the issue of the instate preparation of teachers and school administrators, particularly for our rural schools, has long been with us. The issue has been becoming increasingly prominent, particularly among the Native citizens who are expressing their view that many more Native teachers and administrators are needed. We, the Community Council and Consortium Board of the Cross-Cultural Education Program represent many such citizens.

The continual 'importation' of several hundred educators each year from outside of Alaska, and the fact that education is one of the largest employers in both rural and urban Alaska while unemployment in rural areas is extremely high, is an obviously contradictory situation. Teacher turnover, and the lack of preparation of non-Alaskan educators to function effectively in the culturally different village and village school environments, are factors which cause public dissatisfaction with the rural schools, and which call into question the provision of equal educational opportunities for rural children and youth.

Statistically, Alaska's teacher education programs graduate fewer than 15% of the teachers needed annually by the State's schools, the problem being greatest in the rural school districts. Fewer than 4% of the teachers in Native village schools are Natives. The percentage is far less for Native school administrators.

Rural Community Colleges serving predominantly Native areas offer little relief for the situation, limited in part by the fact that Community College programs are not aimed at educating people to the Bachelor degree and subsequent state teacher certification. The Rural Education unit of the University is not involved in teacher education and does not offer, nor has it yet designed, an academic program, and is not a degree granting unit.

The Cross-Cultural Education Program (X-CED), administered by the State Dept. of Education and academically conducted by the Univ. of Alaska-Fairbanks School of Education, and a small program offered by Sheldon Jackson College in Southeast Alaska, are the only accredited, certificating teacher education programs in the State which are offered onsite to students in rural Alaska. X-CED offers the only cross-cultural emphasis curricula.

X-CED has historically been funded primarily by federal grants, with small State General Fund support. At its current funding level, and with its present resources, it cannot meet the large need described above. Also, although it and the Center for Cross-Cultural Studies at the University of Alaska-Fairbanks are working on the development of a program to prepare teachers for the new small rural high schools, again the resources available to meet this need are limited.

The issues of the need for Native (and other minority) school administrators was addressed in CSSS HB 125, a Bill to establish an Alaska Education Administration Internship program, but the Bill has twice failed.

In sum, there are five important needs which should be immediately addressed.

They are:

1. Preparation of Native persons to teach in rural elementary schools and to contribute to their improvement.
2. Preparation of Native and other persons to teach in rural small high schools and to contribute to their improvement.
3. Preparation of Native and other persons especially qualified to administer rural schools and school districts.
4. Orientation and cross-cultural training of experienced teachers who:
 - a. Come as new hires to Alaska from other states.
 - b. Have taught in Alaska but need education in cross-cultural areas.
5. An activity to provide applied research in cross-cultural education, to assess progress, to recommend future educational policy.

Of the five, numbers 1 and 2 are the present focus of the X-CED program. We, the X-CED Consortium Board, believe that there must be sufficient qualified Native educators in the rural school districts which serve Native communities to insure that cultural

perspectives and Native Societal goals influence the development and operation of such schools. Although many rural school boards have majorities of Native members, the administrative and teaching staffs remain non-Native. We ask you, therefore, to approve an appropriation of State General Funds for 1980-81 adequate to enable X-CED to expand its program into at least two new regions, to add at least one instructor to the one currently serving in each of seven regions, to provide for increased help to students by adding part-time village-based tutors, and to enable X-CED to cover salary costs necessary to draw the most qualified instructors to it. The program needs a solid base of State funding in order that it can become less reliant on federal grants, since they are not intended to provide for ongoing program operations.

Important need 3 requires a new program to prepare Native (and other minority) school administrators. This could be implemented by the University of Alaska's Center for Cross-Cultural Studies or other qualified unit, either through direct appropriation or through the Cross-Cultural Education BRU in the State Department of Education.

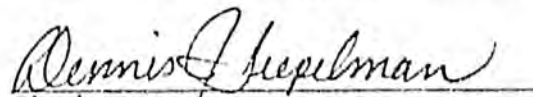
Important need 4 might be financed by school districts which want orientation and cross-cultural training for incoming new teachers, but a small State appropriation to the University of Alaska-Fairbanks to initiate such a program would be a positive step.

Meeting the fifth need is a University responsibility from which a request for funds should be initiated and, if so, viewed favorably by the State.

Please consider all these needs, but particularly items 1 and 2 which are addressed in the budget request of the Cross-Cultural Education Program.

Respectfully yours,

THE X-CED CONSORTIUM BOARD*


Chairman

Approved by the Consortium at its Meeting in Fairbanks, Oct. 9 & 10, 1979.

CB:slw

*Members:

Dennis Tiepelman, Chairman
Beverly Huhndorf, Vice-Chairman
Johnson Eningawuk, Shishmaref
Joe Noongwook, Savoonga
James Gooden, Kiana
Ida Olemaun, Barrow
George Edwardson, Barrow
Christine Wilson, Ft. Yukon
Sarah Knudson, Ft. Yukon
Marion Acker, Allakaket

Robert Greene, AASB, Juneau
Dora Gauthier, Dillingham
Dawn Madara, Aniak
Pius Tuluk, Chevak
Amelia Dickerson, Nome
Charles Ray, UA, Fairbanks
George White, AASA, Kotzebue
Charlie Arteaga, NEA-Alaska, Anch.
Marge Walker, RE, Anchorage
Mike Gaffney, UA, Native Studie, F
Judy Franklet, ADOE, Juneau
Dennis Demmert, ANEA, Fairbanks

STATE OF ALASKA

JAY S. HAMMOND
GOVERNOR

DEPARTMENT OF EDUCATION

CROSS-CULTURAL EDUCATION DEVELOPMENT PROGRAM

2221 E. NORTHERN LIGHTS BLVD.
SUITE 220
ANCHORAGE, ALASKA 99504
PHONE (907) 279-0503

THE X-CED CONSORTIUM BOARD

October 2, 1979

Rep. Thelma Buchholdt, Chairman
House Committee on Health, Education and
Social Services
2607 Kona Lane
Anchorage, AK 99503

Dear Rep. Buchholdt:

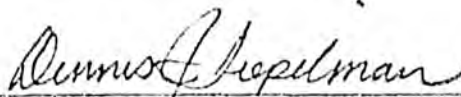
This is to again call your attention to the need for a program for the preparation of Native educators to become principals, superintendents, and other administrators in Alaska's rural schools. Such a program might later be extended to foster the preparation of other minority school administrators for urban schools, but at present the need is greatest in the rural schools where in the entire State there is only one superintendent (Southeastern) and only 2 or 3 principal-teachers who are Native. This situation, we feel, calls for remedy.

CSSS HB 125, a Bill establishing an "Alaska Education Administration Internship" program has been introduced and has failed several times. Its philosophy and purposes are excellent because it addresses this need. But we think it is not well thought out. For one thing, to place the administration of such a program in the Postsecondary Commission is inappropriate. It should be placed in the State Department of Education which, in turn, could contract with Alaska colleges and universities which have the capability of carrying out the program. Also, financial support for persons preparing to become school administrators should be provided since the State Student Loan program alone could not enable a person to support himself or herself and a family. Some suggested changes to the Bill have been sent to you in the past and bear consideration.

We hope that this serious absence of Native and other minority school administrators in Alaska will be seen by the Legislature as an issue warranting solution.

Sincerely yours,

THE X-CED CONSORTIUM BOARD*


Chairman

CB:slw

cc: Hon. John Sackett, Alaska Senate
Hon. Russ Meekins, Jr., Alaska House of Representatives
Hon. Glenn Hackney, Alaska Senate
Hon. Arliss Sturgulewski, Alaska Senate
Hon. Bill Parker, Alaska House of Representatives
Commissioner Marshall Lind, Alaska Dept. of Education

*

Members:

Dennis Tiepleman, Chairman, Kotzebue
Beverly Huhndorf, Vice-Chairman, Galena
Johnson Eningawuk, Shishmaref
Joe Noongwook, Savoonga
James Gooden, Kiana
Ida Olemaun, Barrow
George Edwardson, Barrow
Christine Wilson, Ft. Yukon
Sarah Knudson, Ft. Yukon
Marion Acker, Allakaket
Dora Gauthier, Dillingham
Dawn Madara, Aniak
Pius Tuluk, Chevak
Amelia Dickerson, Nome
Charles Ray, Dean, School of Education, UA-F
George White, Alaska Assn. of School Administrators, Kotzebue
Charlie Arteaga, President, NEA-Alaska, Anchorage
Marge Walker, Dean, RE, UA, Anchorage
Mike Gaffney, Director, Native Studies, UA-F
Judy Franklet, Director, Bilingual/Bicultural, ADOE, Juneau
Dennis Demmert, Alaska Native Education Assn., Fairbanks
Robert Greene, Exec. Secretary, Assn. of Alaska School Boards, Juneau

August 13, 1979

Ms. Muriel Dobbin
The Sun
2040 Franklin Street
Baltimore, Maryland 21203

Dear Muriel:

I wanted to send you a few brief thoughts in response to your April 24th letter regarding my comments about possible conflicts between rural and urban Alaskans. I think the potential for those conflicts exists and will grow greater in the immediate years to come.

It seems to me the conflicts will fall into two major areas: 1) the issue of self-determination; In the last session of the Legislature, we had the issue of the regional Fish and Game Boards. The proposal was to allow for regional boards to give input on local management issues for fish and game resources to the State Government. The Native leadership wished to see not only advisory powers, but actual regulatory powers granted to the areas, particularly where subsistence hunting is a major resource. Other such conflicts will arise due to the special Indian-Native programs that are funded directly to the Native people; and 2) the issue of distribution; i.e., distribution of Alaska's energy riches to the Alaskan people. Certain areas of the State are resource poor and others resource rich. The State Government has not successfully grappled with the distribution of special nonrecurring resource-revenue dollars. There exists a great need for an orderly process of distributing these dollars. The political makeup of the State Legislature will be vastly changed as a result of reapportionment in 1982. It is expected that there will be a substantial increase in the number of seats held by Anchorage, Fairbanks and the growing urbanizing area in between. The ability of the rural areas to capture a share of the overall State's resources will certainly become more difficult.

The issues are many and certainly varied, but what an exciting time and place to be involved. Good luck to you.


Sincerely,

Arliiss Sturgulewski
Senator, District 10-H

MORNING

EVENING

SUNDAY

THE  SUNTHE A. S. ABELL COMPANY, PUBLISHER
BALTIMORE, MD. 21203West Coast Bureau,
2040 Franklin Street,
San Francisco 94109

April 24, 1979

Dear Arliss,

Thank you so much for your letter of April 11 and I am glad you enjoyed my Alaska articles.

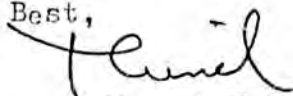
Congratulations on your Senate success -- when I was there it sounded as if you were well on your way to election and obviously the soundings were accurate.

I haven't been in Alaska since I saw you-- have been much involved in stories about the nuclear fallout survivors in Utah and Nevada, which as you know, has become a tremendous national issue, and probably rightly so.

I am particularly interested in your comments about the conflict between rural and urban Alaska, and the possibility of stories on this issue. If you have any further thoughts or material along these lines, I would be grateful to hear about it, as I am always looking for story ideas and Alaska is so immense that you do have to be selective about what you decide to do.

However, I will hope to come up with something soon that will produce a trip to Alaska -- I never did get to Juneau last time around, and would like to see it, even if it isn't the best qualified town to be a State Capital!

Best,



Muriel Dobbin

BERING SEA FISHERMAN'S ASSOCIATION

now gov study

October 17, 1979

GREETINGS:

On October 7th and 8th the people who fish in Western Alaska met with one thought in mind, to unite all the fishermen under one organization. This was the beginning of BERING SEA FISHERMAN'S ASSOCIATION.

Five regions make up the geographic breakdown and they are Nana, Bering Straits, Calista, Bristol Bay and the Aleut corporations. The Board of Directors are three elected members from each of the five regions.

The purposes of this organization is to influence State and/or Federal legislation and/or regulations which affect its members; to engage in educational activities for the benefit of its members; to operate on a non-profit basis for the mutual benefit of its members; to assist any region in marketing their products and providing services to its members and to employ its members in the production of goods for sale.

Due to high interest the first order of business was targeted at the herring regulations and industry. Eventually as the organization expands it will cover all fisheries in the Bering Sea. One of the first notions made was identifying the priorities with the fisheries. The first notion was to protect the resource, second was protect subsistence use and third was to enhance fishing commercially for local development in all regions.

Presently this association is operating with generous assistance from several regional profit and non-profit corporations in their affected areas. Several of the State legislatures have assisted with seminars and information. We are seeking funds to operate the administration from different sources. Until we do, we will need continued support financially and with resolutions from all the profit and non-profit corporations.

The next scheduled meeting for the Board of Directors has been called for in Anchorage on December 1st and 2nd, just before the Board of Fisheries meeting. It is unknown if we will have money for transportation and per diem in time.

If you have any questions and suggestions please write or call me.

GARRETT S. AUKON
PRESIDENT, BERING SEA FISHERMAN'S ASSOCIATION
P.O. BOX 561
NOME, ALASKA 99762
Phone # 443-5231 work
443-5563 home

Sincerely

GARRETT S. AUKON

BERING SEA FISHERMAN'S ASSOCIATION

INITIAL BOARD

NANA

CALVIN MOTO

GIDEON BARR

ENOCH SHIEDT - TREASURER

BERING STRAITS

WEAVER IVANOFF - SECRETARY

JOHN JEMEWOUK

GARRETT S. AUKON - PRESIDENT

CALISTA

JOHN PAUL JONES - VICE-PRESIDENT

HARRY WILDE

MARK ROY

BRISTOL BAY

TOMMY HOSETH

WILLIAM NICHOLSON

DAN NANALOOK SR.

ALEUT

DAVID OSTERBACK

RICHARD KOSO

MARTIN GUNDERSON

Cook Inlet Aquaculture Assn.

P. O. Box 850 — Soldotna, Alaska 99669
262-4441 Ext. 257

July 19, 1979

Senator Arliss Sturgulewski
2957 Sheldon Jackson St.
Anchorage, Ak. 99504

Dear Senator Sturgulewski:

Please overlook the fact this is a duplicated letter. It is being done because the information to each of you is identical and time is important. Thank you for your understanding of this means of communication.

The lawsuit questioning the constitutionality of private-non-profit aquaculture as established in Alaska has received a Superior Court decision. Judge Compton has ruled against the defendants (State of Alaska, Northern Southeast Aquaculture Association, and several processors) on all counts.

This is a serious blow to the aquaculture efforts throughout the state. The attitude of many legislators, commissioners of various depts., fishermen and others involved is no doubt less positive and optimistic. A willingness by legislators to continue support is important.

To continue that support you need logical reasons supported by facts. In Cook Inlet there are facts to validate your continued support of aquaculture efforts by member organizations of Cook Inlet Aquaculture Association.

FACT NO. 1: Thousands of hours of volunteer time are being invested by all user groups in this effort.

FACT NO. 2: Cook Inlet has several good project sites. The biological, the user group utilization, and the harvest management problems are such they have viable solutions. A 50 to 75% annual increase in salmon runs in Cook Inlet is possible.

FACT NO. 3: The economy of the area requires a strong fishery base. This base is composed of both sport and commercial utilization of the resource. That base is enhanced by the aquaculture focus on production rather than harvest.

Your support is needed so that the financial problems caused by this decision can be overcome before the associations must close down. The Attorney General's office, the Governor's office, the Dept. of Commerce & Economic Development and the Dept. of Fish & Game must be aware of your support to:

1. Continue legislative efforts to overcome the deficiencies in the law.
2. Continue financial support until that happens.
3. Your unwillingness to let this idea die while it is not yet strong enough to live on its own.

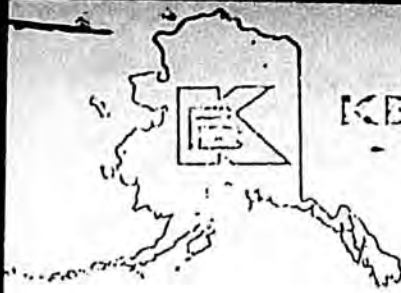
I hope that during the upcoming special session you can convey your willingness to support aquaculture efforts to the proper sources. Thank you.

Sincerely,



Floyd E. Heimbuch
Executive Director

FEH:sa



KENAI PENINSULA BOROUGH

BOX 850 • SOLEDNA, ALASKA 99669
PHONE 262-4441

July 30, 1979

DON GILMAN
MAYOR

Lee McAnerney, Commissioner
Dept. of Community & Regional Affairs
Pouch B
Juneau, Alaska 99811

Re: Senior Citizen Exemptions

Dear Commissioner McAnerney:

This letter is written to question the method which the Department of Community and Regional Affairs is using to compute Senior Citizen exemptions. Your guidelines specify that the home and one acre (inside cities) and five acres (outside cities) are eligible for Senior Citizen reimbursement to local taxing jurisdiction. I am questioning the propriety of this ruling for the following reasons:

1. We cannot find any regulation promulgated through the Alaska Administrative Code which specifies this acreage, only the guidelines.

2. The law, A.S. 29.53.020(e), simply states "The real property owned and occupied as a permanent place of abode.....is exempt." Our borough attorney has indicated that we cannot bill Senior Citizens for any of the difference between one and five acres and the actual property amount, based upon the clear language of the statute as amended in 1977. In other words, one cannot allocate a portion of the real estate known as the residence, anymore than one can allocate between the real estate known as the land. He also states that we must submit this amount to your department for reimbursement, and he questions the basis for discrimination in terms of dollar exemption against senior citizens who own large residences on small acreage and those with small residences on large acreage; and the one and five acre distinction.

3. The area legislators and ex-legislators maintain that the legislative intent was to exempt Senior Citizens

Lee McAnerney, Commissioner
July 30, 1979
Page 2

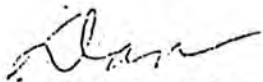
from taxation on their home and land on which the home is located, regardless of the size of acreage. (See attached letter.)

It appears to us that there are two issues at stake in this case. One is exemption, affecting the individual, and reimbursement, affecting the local taxing jurisdiction. We feel that the department must request from the legislature sufficient funds to reimburse the local governments fully, regardless of the acreage, in order to comply with the amended exemption statute.

Finally, the borough attorney advises that a class action by the Senior Citizens challenging the administrative action, as opposed to the legislative action, is likely to succeed in the courts. We should avoid forcing the Senior Citizens to resort to the courts unless we can clearly point to the basis for the administrative action under authority of the legislative amendment in 1977.

May I have your thoughts on this matter in the very near future?

Sincerely,



Donald E. Gilman, Mayor
Kenai Peninsula Borough

DEG:mw

Enc.

cc: Hugh Malone
Pat O'Connell
Clem Tillion

bcc: Mr. & Mrs. Waldo Coyle

REC'D JUL 20 1979

POUCH V
JUNEAU
00001P. O. BOX 0
KENAI
00611

HUGH MALONE

Terry Earley, state assessor
Dept. of Comm. & Reg. Affairs
Room 210 Community Bldg.
Pouch B
Juneau Alaska 99811

July 18, 1979

Dear Mr. Earley:

This letter is a follow up of our conversation of July 6 by phone.

Mrs. Ruby Coyle of Kenai asked me what was the statute or regulation providing for the limitation of the homeowners exemption for residents over 65 to one acre for "urban" and five acres for "rural".

She showed me a copy of a three page document (Municipal guidelines application form 21-400/ Homeowners exemption) provided her by the Kenai Peninsula Borough.

As far as I know, neither the Alaska statutes nor the A.A.C. provide for any limitation of the amount of land exempted. "Guidelines may explain the administrative execution of the law, but I do not believe they may change the law itself. Also, past practice may not serve to change a law that is otherwise clear on its face.

The fact that the legislature appropriated to the amount of the departments request (which apparently was based on the "guideline") should not change the benefits to qualified residents, though the reimbursement to local governments may be reduced if the appropriation is not enough.

I believe that the law states qualified persons with timely filings are exempt from real property tax on the real estate which is owned and occupied as a permanent place of abode. The law places no limitation on either the value or area.

I request that your division review the homeowners exemption with the departments legal council. If, as I believe, no limitation applies, please advise the municipalities so that qualified persons may receive the full benefits for this tax year.

As we discussed, I am sending separate copies to those shown below.

Thank you for your help.

Sincerely,

cc: Ruby Coyle, Kenai
Roger Pegues, Law
Don Gilman, Kenai Peninsula Borough

CITY OF SKAGWAY

GATEWAY TO THE GOLD RUSH OF "98"
P. O. BOX 415 SKAGWAY, ALASKA 99840

April 17, 1980

Joint Senate and House
Community & Regional Affairs Committee
Pouch U State Capital
Juneau, Alaska 99811

Dear Co-Chairmen Sturgulewski and Parker:

The purpose here is to request your consideration of initiation of legislation to amend Title 29 - specifically Section 29.48.260 Municipal Properties. Paragraph (c) of this section specifies ". . . However, no ordinance for the sale, lease or disposition of real property or interest in real property valued at \$25,000.00 or more is valid unless ratified by a majority of the qualified voters voting at a regular or special election at which the question of the ratification of the ordinance is submitted . . ." Rationale for the proposed amendment follows:

- 1) In the light of the ongoing inflationary trend in land values, the requirement for voter ratification of ordinances for disposition of land valued above \$25,000.00 is considered to be unrealistic.
- 2) The outcome of the State's current Municipal Land Selection Program will be that many cities will initiate programs to make land available to private interests. Adherence to the election/ratification process will serve both to delay and add to the costs of the municipality's land disposal programs.
- 3) The ratification requirement is discriminatory in that it applies only to general law cities - i.e. home rule municipalities are exempt.

Accordingly, the City of Skagway respectfully requests that Section 29.48.260 (c) be amended to raise the value limitation above which disposition requires an election and voter ratification, e.g. to \$100,000 or \$150,000.

The City of Skagway would be most grateful for your consideration in this matter.

Sincerely,



Robert F. Messegee
Mayor

cc: Senator Ray
Representative Miller

Representative Duncan
Commissioner McAnerney