

ALASKA LEGISLATURE SPECIAL COMMITTEE / SUBJECT FILE 86 / 2

349 SCOMM10: LOCAL GOVERNMENT STUDY 1979

the less time available for seasonal employment. The less time for earning funds, the greater the dependence on alternate resources. The demand for cash can make rational people do things that appear irrational. Problems with head hunting of walrus for money is growing, even in the subsistence dominated culture of the Yukon-Kuskokwim Delta, and is an example of people misusing a renewable resource to pay life's new cash costs.

In regard to protein harvest, generally as the price of gasoline goes, and is not matched with sufficient growth in per capita income, there is a drop off ^{more common} in protein harvest. The limited cash base of the village is then strained; fuel loans are requested on ^{local} government and corporations to be paid back later, indebting the person and the village entirely to a negative cash balance. Public assistance to purchase both fuel and food bought substitutes increases, health drops off as illnesses related to poor diet further incapacitate ^{personal} the formerly self-sufficient hunter into an appendage of dollar bill. Social and village distress shortly follows on the heels of a negative change in mental attitude. People try to get by, making do as best they can, but something significant has changed. The man and his family are no longer the same, nor is his village. His sustenance off the land is threatened, his respect in himself is threatened, and his method of being a vital clog in the machinery of subsistence events in his village is damaged. Both the subsistence and the cash economy become inured in an ongoing social problem that alters mental attitudes, and further ^{removes} disrupts the village from its former self. A system to identify, analyze, and conceptualize the trade-offs in both positive and negative terms does not exist at the village level, and the village keeps moving along, subject to every whim of capitalism and public dole, through general assistance and capital projects, that it "successfully" obtains. People are only human, desiring comforts that seem obtainable, only to have the shattering reality of illusions unsupported by carefully structure support systems there to heal the wounds that each new change will inevitably bring to the village. Of all changes, external to the village, the importation of energy is the most significant, and the most disruptive, for the gas and oil, and kilowatts are now necessities due to the poor public planning process that has dominated government's association with the villages. Luxuries of yesterday are the necessities of today, and everyone pays a dear price for this foolishness.

ALTERNATE PLANS

The major goals that should be established are the following:

1. That an assessment of each village be undertaken to establish existing energy costs, operational and maintenance costs, timelife, potential efficiencies, potential growth, support of this growth.
2. Economic analysis of various levels of funding: state, federal, private; into

each village to determine existing cash flow; village incomes, time of income, manner of collecting income, distribution of income by village, and potential growth in income required to support expected growth

3. Subsistence harvest, costs of subsistence harvest, changes in subsistence harvest and methods employed in harvesting foods; resources used when primary harvest is insufficient;

4. Mechanism of helping village analyze how a proposed change in its lifestyle will affect the village in the short term and the long term in order to allow the village to plan effectively for self-controlled change. Pilot projects should be established for school projects in which energy use will normally double in the village, and how this will influence village energy quotient

5. Development of close cooperation between wildlife managers and villages to insure sufficient resources, and assistance of wildlife managers in assisting villages in locating alternate resources when village is in great difficulty.

5. Investment of knowledge above money into village planning through creation of sub-state planning districts that will have regulatory authority over both federal and state agencies. The federal government and state governments would have the budgets and zones of authority of each line agency redesignated to coincide with the sub-state planning district thereby allowing all parties: federal/state/local to participate in long range decision making, and in answering short term crisis. An example of this is the failure of Alukanuk, Sheldon's Point and Emmonak to catch their normal allotment of commercial king salmon. They also failed to catch sufficient numbers of subsistence fish. Cash for oil and gas purchases in bulk was not available then, and by March of 1980, B.I.A. and the State will in most likelihood be asked to send general assistance and fuel to Alukanuk to relieve them at tremendous public expense. If a short range planning department existed with all agencies participating, a planning team could meet with the village council in July, plan for a loan of funds in July, the purchase of bulk supplies of oil in August, and repayment the following fishing year. In regard to long term planning, rather than continuing to dump megabucks into yearly purchase of diesel and gasoline, villages and agencies could siphon off a portion of funds to establish economic and alternate energy research for the future so that planning is set when fuels are too expensive or too limited to supply basic needs to shift over to alternate sources of energy without a crisis, and large public expenditures to bail out of a desperate situation.

HERRING - 1978

M = Maintenance, boat, motor, net repair

H = Setting nets, checking nets, travel

F = preparing racks, splitting fish, turning fish

S = smoking, poking

		HOURS				TOTALS			
		M	H	F	S	Total	Fish(lb)	Equipment	Gas
May	24		18			18	200		\$108
	25		9			9	100		\$14
	26	10	HW	12		22		\$700	
	27	8	HW	14		22		\$140	
	28	2	HW	20		22		\$51	
	29		HW						
	30		HW						
	31	10	40			50	700	\$26	\$36
June	1			4		4			
	2								
	3	6		20		26		\$48	
	4			10		10			
	5	8			20	28		\$180	
	6				14	14			
	7		12	8	16	36	500		\$40
	8								
	9								
	10			10		10			
	11			12		12			
	12								
	13				18	18			
Total		44	79	110	68	801	1,500	\$1,145	\$198

HERRING - 1979

M = Maintenance, boat, motor, net repair
H = Setting nets, checking nets, travel
F = Preparing racks, splitting fish, turning fish
S = Smoking, poking

		<u>HOURS</u>				<u>TOTALS</u>			
		M	H	F	S	Total	Fish (lb)	Equipment	Gas
May	24	4	14	7		25	600	\$600	\$48
	25		20	3		23	25	\$ 10	\$36
	26	4	6			10	200	\$ 22	\$18
	27	8	6	12		26	25		\$18
	28	10	12	8		30	100		\$36
	29	10	6	3		19	50	\$ 4	\$18
	30	1	24	2		27		\$ 44	
	31	3				3			
June	1	4				4		\$120	
	2	2		8		10		\$36	
	33	6	1		8	15		\$21	
	4	1	1		7	9		\$ 5	
	5		24	2		26	400		\$22
	6		6	3		9	50		\$36
	7		24	6	2	32	50		\$36
	8	1	1	4	1	7		\$ 4	\$ 6
	9		1	5	4	10			\$ 6
	10	9	32	1	3	45	200	\$62	\$40
	11		1		1	2			\$ 6
	12		1	8		9			
	13	1				1		\$ 8	\$ 6
	14	5				5		\$28	
	15								
	16								
	17								
	18								
	19	6				6		\$12	
	20	8			4	12		\$10	\$ 6
	21				5	5			\$ 6
		83	180	72	35	371	1700	\$946	\$344
								\$1290	

SALMON - 1979

M = Maintenance, boat, motor, net repair

H = Setting nets, checking nets, travel

F = preparing racks, splitting fish, turning fish

S = Smoking, poking

HOURS					TOTALS			
	M	H	F	S	Fish	Equipment	Gas	
June 1								
2								
3								
4								
5								
6								
7								
8								
9								
10								
11								
12		24	3		27	5	\$110	
13		4	5		9	8	\$12	
14		4	2		6	14	\$12	
15		6	3		9	2	\$13	
16		4	2		6	2	\$4	
17		12	4		16	14	\$8	
18		8	4		12	85	\$12	
19		9	8		17	35	\$17	
20		4	4		8	15	\$12	
21		3	5		8	28	\$12	
22								
23	4				4		\$187	
24	4	14	1	7	26	3	\$38	
25	5		1	10	16		\$4	
26				3	3		\$17	
27	7			1	8		\$28	
28				1	1		\$3	
29				1	1			
30				4	4			

Subtotal 20 92 42 27 181 211 412 171

SALMON - 1979

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S = Smoking, poking

		<u>HOURS</u>				<u>TOTALS</u>		
		M	H	F	S	Fish	Equipment	Gas
July	1	5	12	1	8	26	7	\$40
	2	1		3	10	14		
	3	1	8			99	4	\$2
	4	1		3		4		\$8
	5	1				1		\$17
	6	3				3		\$27
	7	4	8			12		\$3
	8	1	6	1	5	13	2	\$12
	9	1	5			6		\$18
	10	2	5			7		\$14
	11	11	3		7	21	2	\$10
	12	10	24	1		35		\$5
	13	4	24		4	32		\$41
	14	6	24	1		31	2	\$6
	15	1	24	1		26	3	\$48
	16	1	24			25		\$6
	17		24			24		\$5
	18		24			24		\$6

Subtotal	53	215	11	34	313	20	\$127	\$249
Total	73	307	53	61	494	231	\$539	\$420

SALMON - 1978

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S = smoking, poking

	<u>HOURS</u>				<u>TOTALS</u>		
	M	H	F	S	Fish	Equipment	Gas
June 1							
2							
3							
4							
5			2		2		
6			3		3		
7			-				
8			-				
9			-				
10	2	10	6		18	3	\$16
11		5	4	1	10	5	\$16
12		10	1	1	12	-	
13		8	3	1	12	45	\$16
14	3	4	7	4	18	7	\$15
15	1	4	4	-	9	3	\$86
16	8	6	5	-	19	7	\$18
17	2	4	6	-	12	2	\$86
18	2	-	1	2	4	-	
19	3	-	-	-	3	-	
20	5	-	-	2	7	-	\$4
21	1	4	1		6	3	\$16
22	1	5	5		11	5	\$16
23	4	-	-		4		\$48
24	-	-	-		-		
25	-	-	-		-		
26	2	-	1		3	8	\$14
27	-	20	8	4	32	35	\$68
28	-	20	12	2	34	51	\$16
29	6	6	20	6	38	8	\$16
30	-	18	4	2	24	37	\$16

Subtotal	40	124	93	25	281	219	\$167	\$458
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SALMON - 1978

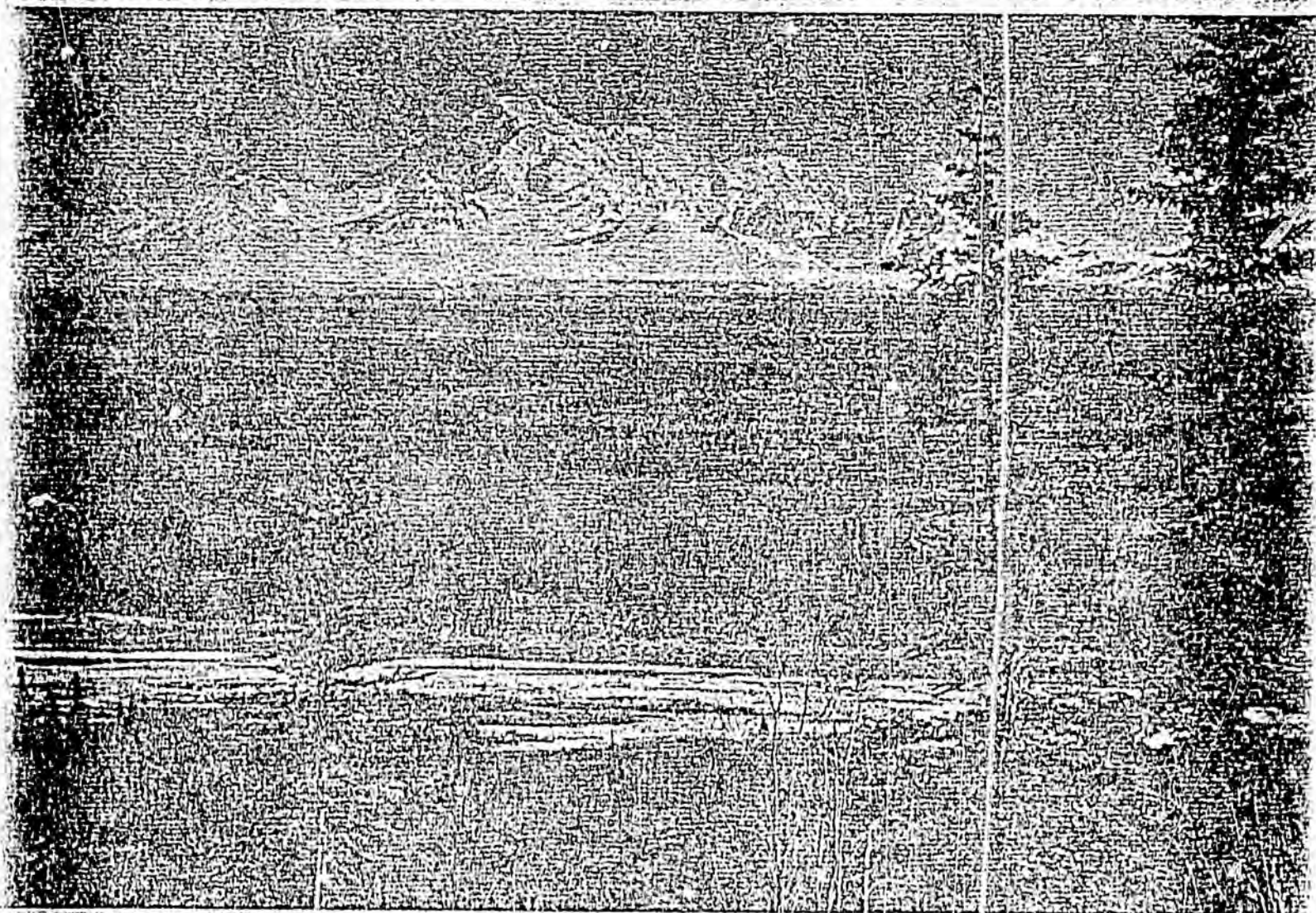
M = Maintenance, boat, motor, net repair
H = Setting nets, checking nets, travel
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S = smoking, poking

	<u>HOURS</u>				Fish	<u>TOTALS</u>	
	M	H	F	S		Equipment	Gas
July 1		4	4	-	8	15	\$16
2	4	4	4	-	12	21	\$27
3	-	5	6	-	11	15	\$12
4	-	10	4	1	15	8	\$16
5	4	8	8	-	20	35	
6	-	12	2	-	14	-	
7	-	6	4	-	10	-	
8	5	4	4	-	13	-	\$80
9	-	10	-	1	11	25	
10	-		-		0	-	
11	-				0	-	
12	4				4	-	
13	5	16	-	6	27	-	\$36
14	-	6	-		6	-	\$1,200
15	-	24	1	8	33	5	\$4
16	5	24	1	2	32	2	\$11
17	-	24	2	26	52	7	\$24
18	-	24	3	2	29	3	\$35
19	-	24	1	1	26	0	
20	1	24	-	-	25	0	
21	-	-	-	16	16	0	

Subtotal	28	229	44	63	69	233	\$1358	\$220
Totals	68	353	137	88	645	452		

PLEASE NOTE: THE PRECEDING PAGES WERE TREATED
AS A UNIT IN THE ORIGINAL DOCUMENT.

The Ahtna Region



Background for Regional
and Community Planning

Div. of Community Planning

THE AHTNA REGION

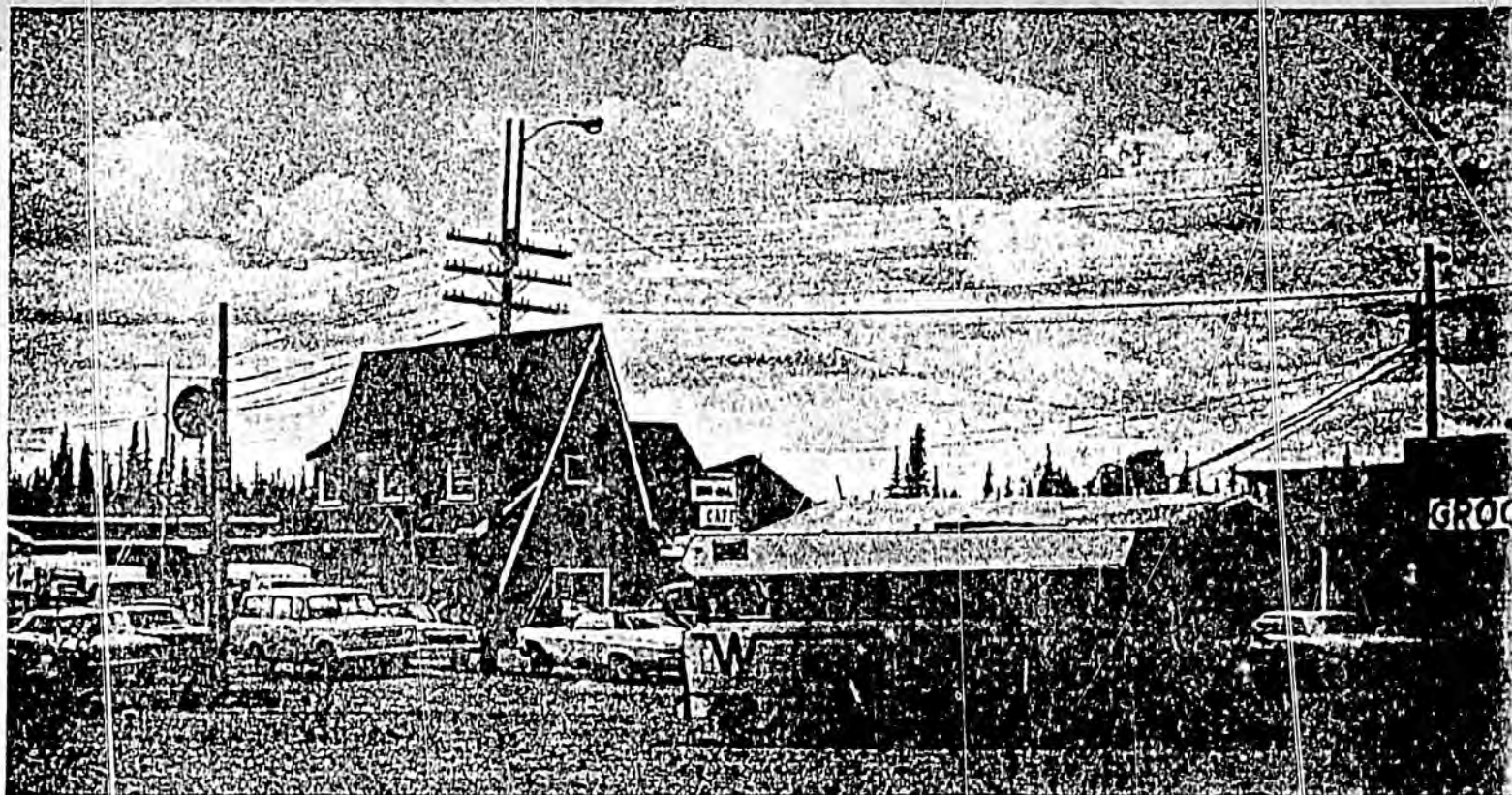
Background for Regional and Community Planning

Prepared by the AHTNA, Inc.

with the assistance of

The Arctic Environmental Information and Data Center
University of Alaska
October, 1973

The preparation of this report and all maps contained herein was financed in part through a comprehensive planning grant from the Department of Housing and Urban Development, under provision of Section 701 of the Housing Act of 1954 as amended, and administered through the Community Research and Planning Division of the Alaska State Department of Community and Regional Affairs.



GLENNALLEN

By HERBERT SMELCER

Location: Glennallen is located on the Glenn Highway, two miles west of the junction of the Glenn and Richardson Highways, in the Copper River Basin. It is in the Valdez-Chitina-Whittier Census District.

History: Glennallen is a road stop and highway junction. Its name is derived from the combined last names of Capt. Edwin F. Glenn and Lt. Henry Tureman Allen, both leaders in early exploration of the Copper River region.

Economy: Glennallen is the center of growth in the AHTNA region. Most of its economy is based on highway oriented businesses and governmental services.

Climate: The Copper River Basin is a smooth plain 1,000 to 2,000 feet above sea level, trenched by the 100- to 500-foot valleys of the Copper River and its tributaries. To the southwest is the Lake Louise Plateau, a 2,200- to 3,500-foot-high upland with morainal and stagnant ice topography. The surrounding mountains block any maritime influences; the

climate is rather continental. The annual temperatures range from -16° to 68° . Precipitation amounts to twelve inches annually. Snow measures 42.4 inches per winter. The prevailing wind blows from the southeast at a mean hourly rate of 6.5 mph. The growing season is only seventy-eight days long.

Floods: Glennallen itself is at an altitude of 1,572 feet above sea level. It has no serious flood problems, although local drainage leaves something to be desired.

Soil: Permafrost present in the Glennallen area has caused problems with settlement of foundations and construction of roads.

Water: There is no central water system. Individual wells average about 150 feet in depth. Water is difficult to obtain and, when found, it is reported to be highly mineralized. (The Road Commission has an eight-inch well, 185 feet deep which supplies 50,000 gallons per day).

Liquid waste: Individual seepage pits and septic tanks are used for waste disposal.

Solid waste: Commercial pickup and disposal service—dumping in a gravel pit site.

Telephone: The Copper Valley Telephone Cooperative provides telephone services for Glennallen. The monthly rates are between \$16 and \$18 for businesses and between \$10 and \$12 for residential.

Electricity: The Copper Valley Electric Association provides electricity for Glennallen. The annual total KWH is 3,699,990; installed capacity is 2,400 KW (internal combustion). Rates are as follows: Under 2500 KWH @ \$0.085/KWH; over 2500 KWH @ \$0.065/KWH. For the first 10 KW, there is no demand charge; \$3 per KW over 10 KW of demand.

Fire Protection: There is a volunteer fire department with an approximately sixteen-man force. State fire protection revenue sharing is received.

Schools: Elementary and secondary education is provided by a State Operated School (SOS) rural school. There are 319 students in kindergarten through twelfth grade. Alaska Bible College has three full-time and seven half-time faculty members, and thirteen full-time and two half-time students.

Library: Library services are provided by the State Library Mail Service and School Mail Service.

Business: There are sixty-eight businesses licensed to operate in Glennallen.

Community Facilities

Medical/Dental: Faith Hospital and Clinic has seven beds and two doctors. There is one dentist. However, dental care is obtained primarily in Anchorage and Palmer.

General: There are three churches, newspapers from Anchorage, and one financial institution (National Bank of Alaska).

Community Hall: The high school is used for movies, meetings, etc., and by business and social organizations, such as the Lions, PTA, etc.

Recreation: There are several campgrounds for campers, hunting, fishing, and numerous scenic views.

Radio/Television: KCAM radio is located in Glennallen, and Cable TV and radio broadcasts are received from other communities.

Police Protection: There are six State Troopers serving the whole region.

Planning Considerations

We have included information on Glennallen, the present regional growth center, because the future of this community is of great importance to the physical, economic, and social planning of the whole region.

To date, Glennallen's growth has been scattered and without the guidelines of an overall community plan, (Figure 51).

The impact of the pipeline construction will result in quick expansion of residential, commercial, and industrial sites. Unless coordinated through an overall community growth plan, the present random, scattered pattern of land use will be compounded. The result will be great cost to private and public owners for the development of services and facilities, and a general deterioration of the landscape.

The Glennallen area has great potential for becoming the main distribution center of the whole region. It is at the crossroad of major highways, and is in an area where long-lasting tourist potential will continue to attract people for many years. The mineral potential of areas which gain access through these major highways is still untapped. Decisions made in response to the temporary developments for pipeline-oriented uses, should give consideration to the long-range potential of this community. Controls should be developed for land use to allow for both the functional use of the land and protection of the environment. In areas such as this, where tourism is based upon the beauty of physical features, protection of the environment means dollars.

Glennallen should join the Native community in their concern for development of long-lasting land use development policies. No local government is presently available in the area to set guidelines for orderly growth. Lack of government will prevent effective assistance from the State and Federal government during the next critical years of pipeline construction. People will come to the area with and without jobs. These people will bring an increased demand for governmental services and controls.

The possibility of developing a municipal corporation should be considered and assistance should be sought from the State Department of Community and Regional Affairs to evaluate governmental alternatives and to develop a long-range community development plan which would consider the physical, social, and economic needs of this area.

Table 56

GLENNALLEN

SELECTED CENSUS DATA, 1970Age and Sex of Population

<u>Age</u>	<u>Male</u>	<u>Female</u>
Under 5	22	19
5-9	28	25
10-14	20	29
15-19	16	22
20-24	11	9
25-34	26	30
35-44	28	27
45-54	16	13
55-64	12	8
65+	1	1
Total	180	183
Median Age	22.0	19.3

Total Population by Race

White	326
Non-white	37
Total	363

HOUSING DATACount of Housing Units

Owner-Occupied	40
Renter-Occupied	51
Vacant	18
Total Year-round Housing	109
Seasonal Housing	0
Total Housing Units	109

Plumbing Facilities

With all plumbing facilities	67
Lacking one or more plumbing facilities	42
Total	109

Occupancy - Persons Per Room (ppr)

	<u>No. of Units</u>
1.00 ppr or less	63
1.01-1.50 ppr	12
1.51 ppr or more	16
Total	91

Type of Structure (Year-round Housing)

1 Unit	58
2 or More Units	25
Occupied Mobile Home/Trailer	26
Total	109

Toilet Facilities

Flush toilet for own use	67
Shared flush toilet	3
No flush toilet	39
Total	109

Value of Owner-Occupied Units

<u>Value</u>	<u>Number</u>
Less than \$5,000	5
\$5,000 - \$9,999	1
\$10,000 - \$14,999	4
\$15,000 - \$19,999	2
\$20,000 - \$24,999	0
\$25,000 - \$34,999	1
\$35,000 - \$49,000	1
\$50,000 or more	0
Total	14
Total Owner-Occupied	40

Prepared by the State Department of Community and Regional Affairs.

Table 57

GLENNALLEN

LOCATION AND REGION

Lat. $62^{\circ}07'N$. Long. $145^{\circ}33'W$.
Twn. 4N Rnge. 2W Mer. Copper River

COMMUNITY UTILITIES-FACILITIES

Water source/system/quality analysis:
Obtained from central watering point
(Old Highway Camp). Individual wells.
Water in most homes.

Sewerage system/disposal:
Septic tanks and privies.

Power:
Copper Valley REA.

Community Building Yes Churches 3
Alaska Bible College, Catholic,
Pentacostal.

MANPOWER--State Department of Labor

Category	Primary Occupations, Surveyed Population		
	Em-		Unem-
	Total	ployed	ployed
Total	130	66	64
Prof/Tech/Mgt	29	21	8
Cler. & Sales	22	10	12
Service	17	9	8
Farm/Fish/Forest	4	1	3
Processing	1	0	1
Machine Trades	6	3	3
Bench Work	1	0	1
Structural	29	15	14
Miscellaneous	10	7	3
Not Identified	11	0	11

MINERALS

Metallic: None reported.
Nonmetallic: None reported.
Coal: None reported.
Petroleum: Drilling in the area to
date has resulted in dry
holes.

GOVERNMENT

Local Unincorporated
Borough Unorganized

Townsite
Elec. Dist: Old 8 New 6
Census Division Valdez-Chitina

TRANSPORTATION-COMMUNICATION

Airport: Loc. 12 m. from Glennallen
Class Civ. Elev. 1578 Beacon/Ltg Yes
Lgth & Surf. 5200 Asphalt
Bush plane based/community Yes
(comm'l services 5 days per week).

Land: Road/trail/rail/connections
A road stop and highway junction,
Glenn & Richardson Highways.
Served by freight transportation companies.

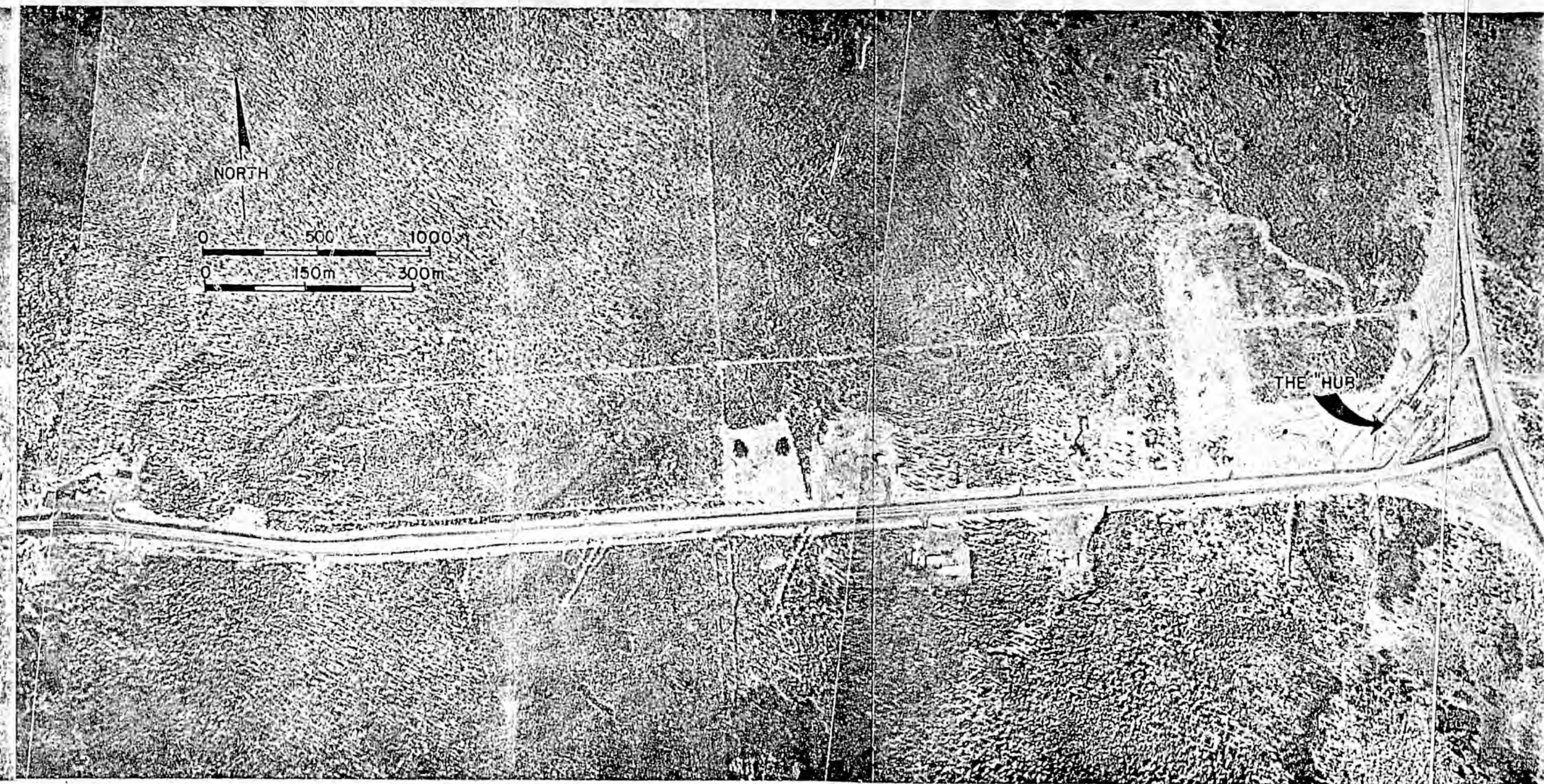
Age Distribution, Surveyed Population		Years of School Completed	
Range	Total	Range	Total
Total	130	Total	130
16-17	7	1-4	3
18-21	49	5-6	5
22-35	50	7-8	16
36-49	21	9-12	64
50-65	2	13-16	26
65+	1	16+	15
Unknown		Unknown	1

FISHERIES - Subsistence: Burbot,
grayling, salmon, sucker, trout,
whitefish.

WILDLIFE - Subsistence: Black bear,
beaver, caribou, coyote, red fox,
hare, land otter, lynx, marten, mink,
moose, muskrat, porcupine, Dall sheep,
ground squirrel, weasel, wolverine,
wolf. Ducks, geese, ptarmigan,
spruce hen, grouse.

FORESTS - VEGETATION - Subsistence:
Berries, greens/roots. Timber is
utilized for firewood.

Extracted from tables developed by the Joint Federal-State Land Use Planning Commission.



SCOMM

10:30



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

Sept. 14, 1979

The Local Government Study Committee will hold a PUBLIC HEARING
on the subject of creation of regional governmental units in the
unorganized borough in

HOOPER BAY
SATURDAY, SEPTEMBER 29

The Committee will be discussing proposed legislation which would:

- (1) Divide the single unorganized borough into unorganized boroughs generally following Regional Educational Attendance Area boundaries, or combinations of two or more REAAs, but not extending beyond the boundaries of more than one Native regional corporation established under the Alaska Native Claims Settlement Act;
- (2) Authorize the election of not more than eleven (11) member unorganized borough assemblies, defining the powers and duties of these assemblies: review, comment and recommendations in a clearinghouse approach to proposed state projects and services under the state's fiscal procedures and facilities procurement acts;
- (3) Authorize assemblies of unorganized boroughs to initiate a process by which a charter for a home rule borough may be prepared;
- (4) Name the Department of Community and Regional Affairs as the state agency responsible for lending assistance to unorganized borough assemblies;
- (5) Retain intact the powers and responsibilities of existing REAA school boards for management of school functions, of coastal service area boards in the preparation of plans for the resources of the state's coastal zone, and of existing cities of the unorganized borough.

Members of the Committee are:

Senator Arliss Sturgulewski, Co-Chairman
Representative Bill Parker, Co-Chairman
Senator Tim Kelly
Senator Bob Mulcahy
Senator Pat Rodey
Senator Terry Stimson

Representative Pat Carney
Representative Margaret Branson
Representative Ray Metcalfe
Representative Pat O'Connell
Representative Charlie Parr
Representative Fred Zharoff



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

September 18, 1979

*Sent to attached
list - Subject File*

Honorable Richard Nanuk
Mayor
Hooper Bay
P.O. Box 37
Hooper Bay, Alaska 99604

Dear Mayor Nanuk,

The Local Government Study Committee will be holding a public hearing in
Hooper Bay, September 29 on the subject of creation of regional
governmental units in the unorganized borough.

The Committee will be discussing proposed legislation which would:

1. Divide the single unorganized borough into unorganized boroughs generally following Regional Educational Attendance Area boundaries, or combinations of two or more REAAs, but not extending beyond the boundaries of more than one Native regional corporation established under the Alaska Native Claims Settlement Act;
2. Authorize the election of not more than eleven (11) member unorganized borough assemblies, defining the powers and duties of these assemblies; review, comment and recommendations in a clearinghouse approach to proposed State projects and services under the State's fiscal procedures and facilities procurement acts;
3. Authorize assemblies of unorganized boroughs to initiate a process by which a charter for a home rule borough may be prepared;
4. Name the Department of Community and Regional Affairs as the State agency responsible for lending assistance to unorganized borough assemblies;
5. Retain intact the powers and responsibilities of existing REAA school boards for management of school functions, of coastal service area boards in the preparation of plans for the resources of the State's coastal zone, and of existing cities of the unorganized borough.

We are eager to receive your comments on this proposal and hope that you will be able to attend the public hearing.

Sincerely,

Arliss Sturgulewski

Senator Arliss Sturgulewski
Co-Chairman

Bill Parker

Representative Bill Parker
Co-Chairman

HOOPER BAY

P.O. Box 37
Hooper Bay, Alaska 99604

Second Class City

Phone: (907) ~~329-8001~~ 758-4311

INCORPORATION DATE: February 7, 1966
POPULATION: 648
REGULAR ELECTION: Second Tuesday in October
SALES TAX: 2%
CITY COUNCIL MEETS: As required

MAYOR: Richard Nanuk 1980

CITY COUNCIL MEMBERS

Bosco Olson	1980
Arthur Lake	1980
Gabriel Seton	1981
Theodore Hunter, Sr.	1980
August Seton	1979
Carl Smith	1980

ADVISORY SCHOOL BOARD

Bosco Olson
Christopher Lake
Dolores Kawagley
Theodore Hunter, Sr.

CLERK.....Josephine Smith
TREASURER.....Gabriel Seton
ADMINISTRATOR.....Agnes Holscher
CHIEF OF POLICE.....Larry Lake
HEALTH AIDE DIRECTOR.....Magdalene Smith
AVEC OPERATOR.....Phillip Smart
AIRPORT MANAGER.....Harold Smith
SUPERINTENDENT OF SCHOOLS.....Laverne Etter

HOUSTON

Star Route Box 2727
Wasilla, Alaska 99687

Second Class City

Phone: (907) 892-6869

INCORPORATION DATE: June 6, 1966
POPULATION: 440
REGULAR ELECTION: First Tuesday in October
SALES TAX: None
CITY COUNCIL MEETS: Second and fourth Thursdays of each month

MAYOR: Bruce Tornberg 1979

CITY COUNCIL MEMBERS

Bud Lyons	1980
Marcia Padie	1979
John Eder	1981
Gary Miller	1981
Perlia Strassburg	1980
Louise Wallace	1980

CLERK/TREASURER.....Inez King
FIRE CHIEF.....Mr. Scott



Official Business

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
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LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

9/27/79

LATEST ITINERARY - BETHEL/HOOPER BAY/DILLINGHAM/NEW STUYAHOK

Friday, Sep'ember 28

Depart Anchorage 7:20 A.M. Wien, #27

Arrive in Bethel 8:35 A.M.

The group will be met by Nancy Kraning, Assistant City Manager of Bethel who will take the Committee on a tour of the city.

11:30 A.M. Lunch at the Kuskokwim Inn with Carl Jack of AVCP, Nancy Kraning, and Donald Elliott, Mayor.

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Accommodations in Kuskokwim Inn.

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The public hearing time was to be set by Richard Nanuk, Mayor of Hooper Bay.
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Public HEaring 1:30 P.M. Youth Center
Dinner with Rep. and Mrs. Nels Anderson, David Carlson, Mayor, and Laura Schroeder, City Manager.

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6:00 P.M. Public Hearing

Multipurpose Room/ School

Accommodations in School

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10:00 A.M. Charter Yutt Air to Dillingham

2:25 P.M. Wien Flight #5 to Anchorage

3:30 P.M. Arrive in Anchorage

LOWER YUKON REGIONAL ATTENDANCE AREA #3
 Box 200
 Mountain Village, Alaska 99632
 Phone: 543-2811

Superintendent: Laverne E. Etter

End of Term	Seat	School Board Member	Date Elected	No. of Votes	Term
1980	A	John P. Moses Kotlik, AK 99620	10/4/77	268	3 years
1978	B	Peter A. Black Box 84 Alakanuk, AK 00554	2/24/76	253	2 years
1980	C	Axel C. Johnson Emonak, AK 99581	10/4/77	294	3 years
1980	D	Cecil Owen Riffe, Jr. Hooper Bay, AK 99604	10/4/77	436	3 years
1979	E	August Seton Box 15 Hooper Bay, AK 99604	2/24/76	276	3 years
1978	F	Frank P. Chayalkun Chevak, AK 99563	10/4/77	287	1 year
1979	G	Andrew Brown, Sr. Box 182 Mountain Village, AK 99632	2/24/76	283	3 years
1979	H	Willie Francis Pitkas Point, AK 99658	2/24/76	210	3 years
1978	I	Alex S. Nick Russian Mission, AK 99657	2/24/76	190	2 years

Marge Benson

**STATE OF ALASKA
SAMPLE BALLOT**

FOLD BALLOT TO THIS LINE

**YUKON-KUSKOKWIM COASTAL RESOURCE SERVICE AREA BOARD ELECTION
SEPTEMBER 11, 1979**

- Mark only by use of cross marks, "X" marks, checks or plus signs. Place marks in square at the left of the candidates.
- Marks must be inside or touching the square so as to indicate the intent of the voter. Erasures and corrections will invalidate only that part of the ballot in which it appears.
- Do not vote for more than the indicated number of names for each office. To vote for a person whose name is not printed on the ballot, you may write his or her name in the blank spaces provided. Stickers with candidates' names may be used in lieu of writing in the name.
- If you spoil or mar your ballot, you may return it to the election judge and receive another ballot. Your spoiled ballot will be destroyed in your presence.

SEAT 1

(Vote for One)

- ☐ BLACK, PETER A. *Alakanuk 99554*
- ☐ HANSON, JOHN A. *Alakanuk*
- ☐ PHILLIP, PAUL M. *- Alakanuk*
- ☐

(Candidates must reside in Kotlik, Emmonak,
Alakanuk or Sheldon Point)

SEAT 2

(Vote for One)

- ☐ CHAYALKUN, FRANK P. *Chevak 99563*
- ☐

(Candidates must reside in Scammon Bay,
Hooper Bay or Chevak)

SEAT 3

(Vote for One)

- ☐ AFGAN, JOHN E. *St Marys 99655*
- ☐ VIRG-IN, RAY *Russian Mission 99657*
- ☐ WILDE, HARRY, SR. *Mt Village 99632*
- ☐

(Candidates must reside in Mt. Village, St. Mary's,
Andreafsky, Pitkas Pt., Pilot Station, Fortuna Ledge
or Russian Mission)

SEAT 4

(Vote for One)

- ☐ ABRAHAM, JOBE, SR. *Cheformak 99561*
- ☐ CHANAR, NICK S. *Toksook Bay 99637*
- ☐ JUMBO, THOMAS *Nightmute*
- ☐ KING, LARSON *Mekoryuk 99650*
- ☐ LEWIS, DAVID, SR. *Cheformak 99561*
- ☐ MATHEW, PETER, SR. *Cheformak 99561*
- ☐

(Candidates must reside in Newtok, Tununak, Toksook Bay,
Nightmute, Mekoryuk or Cheformak)

SEAT 5

(Vote for One)

- ☐ DAVID, DAVID O. *Twiz 99622*
- ☐ KUGTSUN, TEDDY *Kipnuk 99614*
- ☐

(Candidates must reside in Kipnuk, Kwigillingok,
Kongiganak, Tuntutuliak, Nunapitchuk,
Kasigluk or Atmautluak)

SEAT 6

(Vote for One)

- ☐ ANDREW, WILLIE M. *Kwethluk 99621*
- ☐ ANGELLAN, MAX P. *Kwethluk*
- ☐ NICORI, FRANK D. *Kwethluk*
- ☐ PAUL, STEVEN H., SR. *Napakiaik 99634*
- ☐ WILLIE, FRITZ J. *Napakiaik 99634*
- ☐

(Candidates must reside in Napakiak, Napaskiak, Oscarville,
Kwethluk, Akiachak, Akiak or Tuluksak)

SEAT 7

(Vote for One)

- ☐ *Manilla Roberts Goodnews Bay*

(Candidates must reside in Eek, Quinhagak,
Goodnews Bay or Platinum)

Donald C. Lamont

Shirley Rogers Fortuna Ledge

PUBLIC HEARING__MAILING LIST__HOOPER BAY

Municipal League Directory - p. 48

Glayds Hale
Hooper Bay

Sen. John Sackett ✓

Rep. Verr Hurlbert ✓

Raphael Moran

PLEASE SIGN - IF YOU WISH TO TESTIFY AT THIS HEARING

9/29/79?

Hooper Bay

NAME

MAILING ADDRESS

GROUP NAME OR ORGANIZATION
IF REPRESENTING SUCH

Juan O'Brien	P.O. Box 934	
Fred Rivers	Box 133	
Eddie Bell	194	
David T. Smith	Gen. Del.	
Dion Rivers	Box 138	
Henriette Maney	Box 114	
James James	Box 96	
Carl Smith	Box 183	
Damion, Jackson	Box 177	
Joseph Lake Jr.	Box 135	
Angela H. H. H.	Box 177	
Joseph Smart	Box 36	
Richard Nank	Box 83	
Patty Smith	Gen. Del.	
Debra Green	Box 123	
Charlene Smith	Gen. Del. H.P.B.	
Ommy Simon	Gen. Del.	
Lynora Night	Gen. Del.	
Adams Hake		
Robert Kaian	Gen. Del.	
Paul Lake		
Agness	Box 204	

Buster Smith Box 178

(over)

Artis Sturgulewski
Bill Parker
Pat Carney
Margaret Brunson
Tini Kelly
Bob Muleahy
Maureen Donagh
Jack Erickson
Gene Walsh
Palmer M. Carter

(others didn't sign in)

9/29/19

Hooper Bay

MAILING A

GROUP NAME OR ORGANIZATION
IF REPRESENTING SUCH

* Walter A. Johnson Mt. Village, AK		BOX 314-99632
Alberta Mann	Hooper Bay	
Walter Mann		
Johanna Loh	Hooper Bay, AK	
Adrian Loh	Hooper Bay, AK	
Clement Smart	Hooper Bay, AK	
Lt. B. J. J.	Hooper Bay	
Walter J. J.	" "	
Edgar J. J.	" "	
Cyril J. J.	" "	
Benjamin J. J.	" "	



DRAFT

ALASKA COASTAL COMMUNITY PROFILES

Prepared for



Alaska Department of Environmental Conservation
Division of Water Programs
Environmental Analysis Section

Prepared by

Homan Associates
Juneau, Alaska



December 1975

COMMUNITY PROFILE # _____

MAP REFERENCE PAGE # _____

Hooper Bay, 99604

LOCATION

Latitude: 61° 32'N
Longitude: 166° 06'W

Borough: Unorganized
Native Regional Corporation Within Which Located: Calista
Township: 17N
Range: 93W
Meridian: Seward

CLIMATE

See Scammon Bay for approximate weather data

Average Daily Maximum Temperature for January: NA
Average Daily Minimum Temperature for January: NA
Average Monthly Temperature for January: NA

Average Daily Maximum Temperature for July: NA
Average Daily Minimum Temperature for July: NA
Average Monthly Temperature for July: NA

Highest Recorded Temperature: NA Date: NA
Lowest Recorded Temperature: NA Date: NA

Degree Days at Base 65°F: Heating: NA Cooling: NA Date: NA

Mean Annual Precipitation: NA
Highest Monthly Precipitation Recorded: NA Date: NA
Lowest Monthly Precipitation Recorded: NA Date: NA

Mean Annual Snowfall: NA
Highest Monthly Snowfall Recorded: NA Date: NA

Mean Hourly Speed of Wind: NA
Fastest Recorded Wind Speed: NA Date: NA
Prevailing Wind Direction: Winter: NA Summer: NA
Climatological Data Base: NA

LOCAL GOVERNMENT

Date of Incorporation: 1966
Form of Government: 2nd Class

LOCAL GOVERNMENT - continued

Property Tax: None

Sales Tax

Rate: 2% Date: 1974

Assessed Value of Real Property: None

Assessed Value of Personal Property: None

Local Police

Full-time: None

Part-time: 2

Date: 1973

State Troopers: From St. Marys Date: 1975

Local Constables: None Date: 1975

Judiciary

Number: 1

Type: Magistrate

Date: 1974

Firefighters

Paid: NA

Volunteer: NA

Date: 1975

Number of Pieces of Firefighting Equipment: NA Date: 1975

Ambulances: NA

Fire Insurance Classification: 10

PEOPLE

Population

1950: 307

1960: 460

1970: 490

Latest Population Estimate: 556 Date: 1974

Population Projections: NA Date: NA Source: NA

1970 Population Statistics

Native Population: 477

Non-native Population: 13

Male Population: 245

Female Population: 245

Male Median Age: 14.4

Female Median Age: 13.3

Males Under Five Years of Age: 35

Females Under Five Years of Age: 37

Total Children Under Five Years of Age: 72

Males 5-19 Years of Age: 119

Females 5-19 Years of Age: 121

Total Persons 5-19 Years of Age: 230

PEOPLE - continued

Males 20-44 Years of Age: 56
Females 20-44 Years of Age: 60
Total Persons 20-44 Years of Age: 116

Males 45-64 Years of Age: 29
Females 45-64 Years of Age: 25
Total Persons 45-64 Years of Age: 54

Males Over 65 Years of Age: 6
Females Over 65 Years of Age: 2
Total Persons Over 65 Years of Age: 8

Main Industries: NA

Employment

Total Employment: NA
Percent Unemployed: NA
Source: NA
Date: NA

Number Employed In

Agriculture: NA
Construction: NA
Finance, Insurance, Real Estate: NA
Government: NA
Mining: NA
Manufacturing/Processing: NA
Service: NA
Trade--Wholesale/Retail: NA
Transportation: NA
Miscellaneous: NA

Business Licenses Issued Within ZIP Code Area

Number: 12
Date: 1974

Gross Business Receipts Within ZIP Code Area

Gross Business Receipts: \$37,757
Date: 1973

TRANSPORTATION FACILITIES

Highway Links to Other Parts of Alaska: None

Number of Miles of Locally Maintained Roads in 1975: NA (1.6 mi State roads in Area)

Number of Vehicles Registered in ZIP Code Area - 1975

Total Number of Vehicles Registered: 4

Automobiles: 3
Motorcycles: 0
Pickups: 1
Trucks: 0
Busses: 0
Mobile Homes: 0
Commercial Trailers: 0
For Hire: 0
Farm: 0
Off Highway: 0
State: 0
City/Borough: 0

TRANSPORTATION FACILITIES - continued

Rail Service: None

Airfields

<u>Length</u>	<u>Width</u>	<u>Surface Composition</u>	<u>Operator</u>
4000'	100'	Asphalt	City

Air Carriers Serving Community

<u>Scheduled Air Carriers</u>	<u>Frequency of Service</u>
Wien Air Alaska	5 per week

Locally Based Non-scheduled Air Carriers: 2

Bus Lines: None

Taxi Companies: None

Local Surface Freight Carriers: None

Waterborne Carriers: BIA - NORTH STAR III

Docks: Lighter to beach

Alaska Marine Highway Service: No

Cruiseship Port of Call: No

Breakwaters: None

Small Boat Harbors

Number of Small Boat Harbors: 1

Number of Moorage Spaces: Open Moorage

Typical Method(s) of Access to the Community From Elsewhere in Alaska: Air

UTILITIES

Water

<u>Source</u>	<u>Supplier</u>	<u>Capacity</u>	<u>Consumption/Production Data</u>
Community Well with CL & FL	City	10M GPD to Watering Point	NA

Sewer

<u>Treatment Type and/or Disposal Method</u>	<u>Operator</u>	<u>System Capacity</u>
Honeybuckets to Bunkers	NA	NA

Electricity

<u>Source</u>	<u>Supplier</u>	<u>Capacity</u>	<u>No. of Consumers</u>
Diesel	AVEC	425 KW	97

Solid Waste Disposal

<u>Type of Solid Waste Disposal</u>	<u>Operator</u>
NA	NA

COMMUNICATIONS FACILITIES

Telephone: None

Radio-Telephone

<u>Operator</u>	<u>Call Sign or Phone Number</u>
State	KWE 58
RCA	NA
ADMA	NA
BIA	NA
PHS	NA

COMMUNICATIONS FACILITIES - continued

Television Stations Received: KYUK-TV, Public, From Bethel

Cable Television: None

Radio

<u>Station</u>	<u>Frequency</u>	<u>Type (AM, FM, Public, Military - Local)</u>
KYUK	580 KZ	AM, Public - From Bethel
AFRS	1240 KZ	AM, Military - From Cape Romanzof

Newspapers: None

Post Office

Class: 3rd

Number of Deliveries: 80

HEALTH FACILITIES

Hospitals: None

Clinics or Health Centers: Clinic

Total Doctors: None

Total Licensed Nurses: None

Total Dentists: None

Nursing Homes: None

Other Medical Facilities: None

Other Medical Personnel: 3 Health Aides, PH Nurse from Bethel

EDUCATIONAL FACILITIES

Name of College/University: None

Number of Secondary Schools: None

Number of Intermediate Schools (Junior High School): None

Number of Elementary Schools: 1

<u>Grades</u>	<u>Operator</u>	<u>Enrollment</u>	<u>Teachers</u>	<u>Facilities Open to Public</u>
K-9	BIA	192	12	NA

Name of Vocational Schools: None

COMMUNITY AND RECREATIONAL FACILITIES

Libraries: 1

Banks: None

Savings and Loan Institutions: None

Churches: 2

Campgrounds: None

Theaters: 1

Ski Areas: None

Other Facilities: Community Hall

HOUSING FACILITIES

1970 Housing (Census)

Total Housing Units: 74

Single Units: 70

Two or More Units: 4

Mobile Homes: 0

Vacancies: 1

1975 USPHS Housing Data or Other Housing Estimate (Total Units): NA

Hotel/Motels: None

OTHER GOVERNMENT FACILITIES

Federal: Post Office

State: NA

Local: Jail

Military: Armory

FOOTNOTES

None

SOURCES OF COMMUNITY INFORMATION

Mayor

City of Hooper Bay

General Delivery

Hooper Bay, Alaska 99604

Phone 543-2029

HOOPER BAY

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Second Class City

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Juneau, Alaska 99811

9/27/79
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PUBLIC HEARINGS

Bethel
Hooper Bay
Dillingham
New Stuyahok
9/28-10/1

Kotzebue
Noorvik
10/11-10/12

Fort Yukon
Venetie
10/18-10/19

Glenallen
10/27

SENATE

Sturgulewski

X

X

X

X

Kelly

X

X

-

Maybe

Mulcahy

X

X

X

Rodey

-

-

-

-

Stimson

-

-

-

-

HOUSE

Parker

X

X

X

X

Carney

X

X

X

X

Branson

X

X

X

Metcalfe

-

-

-

-

O'Connell

X (Not New Stuyahok)

Parr

X

X

X

X

Zharoff

X

X

X

X

STAFF

Gorsuch

X

X

X

X

Walsh

X

X

Chenoweth

Kimball

X

X

X

X

Erickson

X

X

X Attending
- Not attending



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
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Juneau, Alaska 99811

TO: Committee Members
FROM: Marjorie Gorsuch *mg*
DATE: Sept. 19, 1979
RE: Public Hearings

Enclosed is some additional background information on village life and a Tundra Times article on the Local Government Symposium. "The Other Village" by Harold Sparck has been highly recommended for Committee reading by leaders in rural Alaska.

BETHEL - HOOPER BAY - DILLINGHAM - NEW STUYAHOK

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3:30 P.M. Arrive in Anchorage

Rep. Nels Anderson is planning to accompany the group from Dillingham to New Stoyahok.

Reservations have been made for those who are indicated on the attached sheet as "attending". These reservations will cover those portions of the trip from Anchorage and back to Anchorage. It is expected that you will make your own connecting arrangements and will bring a TR for the purchase of your ticket at the airport in Anchorage.

If there are any last minute cancellations, please notify staff immediately at 465-3712 or 586-1714 (home).

The main points to be discussed at the public hearing related to the creation of regional governmental units, unorganized boroughs, are listed below. Copies of the Symposium Report are currently being printed in Anchorage and will be made available prior to the public hearings.

The Committee will be discussing proposed legislation which would:

- (1) Divide the single unorganized borough into unorganized boroughs generally following Regional Educational Attendance Area boundaries, or combinations of two or more REAAs, but not extending beyond the boundaries of more than one Native regional corporation established under the Alaska Native Claims Settlement Act;
- (2) Authorize the election of not more than eleven (11) member unorganized borough assemblies, defining the powers and duties of these assemblies; review, comment and recommendations in a clearinghouse approach to proposed state projects and services under the states fiscal procedures and facilities procurement acts;
- (3) Authorize assemblies of unorganized boroughs to initiate a process by which a charter for a home rule borough may be prepared;
- (4) Name the Department of Community and Regional Affairs as the state agency responsible for lending assistance to unorganized borough assemblies;
- (5) Retain intact the powers and responsibilities of existing REAA school boards for management of school functions, of coastal service area boards in the preparation of plans for the resources of the state's coastal zone, and of existing cities of the unorganized borough.

PUBLIC HEARINGS

Bethel
Hooper Bay
Dillingham
New Stuyahok
9/28-10/1

Kotzebue
Noorvik
10/11-10/12

Fort Yukon
Venetie
10/18-10/19

Glenallen
10/27

SENATE

Sturgulewski	X	X	X	X
Kelly	X	X	-	Maybe
Mulcahy	X	X	X	
Rodey	-	-	-	-
Stimson				

HOUSE

Parker	X	X	X	X
Carney	X	X	X	X
Branson	X		X	X
Metcalfe	-	-	-	-
O'Connell	X (Not New Stuyahok)			
Parr	X	X	X	X
Zharoff	X	X	X	X

STAFF

Gorsuch	X	X	X	X
Walsh	X	X		
Chenoweth				
Kimball	X	X	X	X
Erickson	X	X		

X Attending
- Not attending

Original schedule.

{ 9/28 - 9/30 Bethel to Hooper Bay
9/30 10/12 Dellingham New Stuyakoh

10/11 - 13 Ketchikan Koonik

10/18 - 20 Ft Yukon / Vinita

10/27 - 28 Glen Allen

H

With the Dryden Schedule

Rural Camp 9/28 - 10/1

Arliss--

I will talk with Jane, Roger, Maurie, Phil Smith to get the names of the native leaders who should be invited.

Also, I think we should invite REAA board members, Planning / Commission and Assembly people as well as those involved with the IRAs, etc. I'll check Jane's thinking on this.

I plan to be at work most of Thursday and Friday afternoon probably.

Margine

LA32 1398 12.19 JA01 0008 12.19 09/05/79

TO MARLENE
FOR MARGE GORSUCH
FROM DEBI IN BETHEL

MARLENE,
PLEASE PASS THIS INFORMATION ON TO MARGE GORSUCH WITH THE COMM. AND REG.
AFFAIRS COMM.. MARGE, I HAVE REQUESTED THE KUSKOKWIM COMMUNITY COLLEGE
FOR YOUR MEETING. I REQUESTED IT THROUGH FRAN RICH OF STUDENT SERVICES.
HE SAID HE WOULD CONFIRM IT THROUGH WALLY BUT SAW NO PROBLEM. I SET IT
FOR 7PM AS HE SAID THAT WOULD BE THE BEST TIME FOR TURN OUT.

COREY FLINTOFF OR KYUK IS VERY EXCITED ABOUT A 5 MINUTE INTERVIEW WITH
A SPOKESMAN FROM BOTH COMMITTEES. HE WOULD LIKE AN AGENDA AS SOON AS POSSIBLE
AND VOLUNTERED TO DO SOME ADVANCE PUBLICITY. I TOLD HIM THAT I THOUGHT
THAT PROBABLY BOTH CHAIRMEN WOULD BE HONORED TO SPEAK WITH HIM. THE INTERVIEW
WILL BE SHOWN AT 5:55 IN ENGLISH, AND IF THEY GET IT TRANSLATED INTO YUPIK,
IT WOULD BE SHOWN AT 5:25. IT SEEMS LIKE THE PERFECT TIME FOR GENERATING LAST
MINUTE INTEREST IN YOUR MEETING.

I SPOKE WITH PEOPLE DOWN HERE AND NO ONE SAW A NEED FOR A TRANSLATOR. IT DOESNT
SEEM THAT THEY EVEN CONSIDER IT THAT MUCH OF A COURTESY. ALTHOUGH THE PERSON
I SPOKE TO ASKED IF YOU WOULD HAVE MONEY TO PAY THE TRANSLATOR. IF YOU DID
YOU SHOULD NOTIFY CITY COUNCIL OF THAT FACT. I DONT KNOW WHAT THE GOING
RATE IS.

WILL LET YOU KNOW MORE ABOUT HOOPER BAY AS I FIND OUT. PLEASE DO SEND THE
AGENDA AS SOON AS POSSIBLE, EVEN IF IT IS ONLY TENTATIVE, AS THAT WAS EVERYONES
FIRST QUESTION.

LET ME KNOW IF ANY OF THE ABOVE ARRANGEMENTS ARE UNACCEPTABLE SO I CAN CHANGE
THEM
DEBI
EOM

LA32 1618 13.00 JA01 0011 13.00 09/05/79

TO MARLENE IN JNU
FROM DEBI IN BETHEL

MARLENE,
A BIT OF ADDED INFORMATION TO MARGE GORSUCH
THEY DO HAVE A C&RA OFFICE HERE IN BETHEL. I UNDERSTAND THE HEAD HONCHOS
NOME IS SHARON REICH. HER PHONE # IS 543-2885. I DON'T KNOW HOW INTERESTED
MARGE WILL BE IN THIS.



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Debi Smith (Bethel Leg. Information Office)
FROM: Marjorie Gorsuch, A.A. Local Government Study-
DATE: 9/5/79
RE: Public Hearings in Bethel and Dillingham

Debi,

MANY THANKS FOR THE CONTACTS. ALL OF YOUR ARRANGEMENTS ARE FINE. THIS IS OUR TENTATIVE AGENDA FOR THE BETHEL/DILLINGHAM TRIP AND ALSO FOR OUR OTHERS FOR YOUR OWN INFORMATION.

BETHEL

- Sept. 28 - Depart Anchorage 7:20 A.M. Wien
- Arrive Wien 8:35 A.M. in Bethel
Public Hearing 7:00 P.M.
Kuskokwim Community College
- Sept. 29 - Charter to Hooper Bay
Public Hearing
- Sept. 30 - Charter from Hooper Bay to Dillingham
or return to Bethel and fly to Dillingham
Public Hearing
- Oct. 1 - Charter to New Stuyahok
Public Hearing
- Oct. 2 - Charter back to Dillingham
Wien Flight #5 2:25 from Dillingham to Anchorage
Arrive Anchorage 3:30 P.M.

(We would welcome your comments on hotel availability in both Bethel and Dillingham. Will probably use sleeping bags in schools in the villages)

(Would welcome your comments on the best way to do this. I can't give you the number of people travelling but I doubt it would be more than 10)

Oct. 11 - Kotzebue

Oct. 12 - Noorvik

Oct. 18 - Fort Yukon

Oct. 19 - Venetie

Oct. 27 - Glenallen

PUBLIC HEARINGS

9/4/79 Status re Planning

BETHEL -- Friday, Sept. 28

HOOPER BAY -- Sat., Sept. 29

DILLINGHAM -- Sun., Sept. 30

NEW STUYAHOK -- Monday, Oct. 1

"Wally" (Ruth) Richardson-Leg. Info Office

BETHEL

Lower Kuskokwim REAA (REAA 4)

Calista

Yukon/Kuskokwim Delta Coastal Resource Service Area (REAA 3 & 4)

AVCP

KEY PEOPLE

Carl Jack, AVCP

Senator George Homan

Donald Elliott, Mayor

Lyman Hoffman

Nancy Kraning, Ass't.

Eddie Hoffman, Chief (Council Member)*

Rayfield Mirrand - Native Corp. (Pres. United Utilities)

Tony Vachra (PhD, Anthropologist, Native)

Bobby Clark, Ex. Director, Health Corp.

Oscar Kogale

Nelson Angwaruk (Calista)

BETHEL

P.O. Box 388
Bethel, Alaska 99559

Second Class City

Phone: (907) 543-2097 or 543-2297

INCORPORATION DATE: August 1957
POPULATION: 3,608
REGULAR ELECTION: First Tuesday in October
SALES TAX: 3%
CITY COUNCIL MEETS: Second and Fourth Mondays of each month

MAYOR: Donald Elliott 1979

CITY COUNCIL MEMBERS

Louise Charles	1979
Mary Gregory	1979
Peter Twitchell	1980
Bob Hoffman	1980
Diane Carpenter	1980
Edward Hoffman, Sr.	1979

CITY PLANNING COMMISSION

Virginia Burrego	1980
Pat Harrington	1980
Rosemary Porter	1979
Bob Carpenter	1980
Jay Livey	

CLERK.....	Irene Williams
FINANCE DIRECTOR.....	Ralph Engbreth
CITY MANAGER.....	Lyman Hoffman
ASSISTANT CITY MANAGER.....	Nancy Kraning
ATTORNEY.....	Dickson, Evans, Eshe & Papas
CHIEF OF POLICE.....	Randall Cry
FIRE CHIEF.....	John Sanchez
PLANNING DIRECTOR.....	Jay Livey
PUBLIC WORKS DIRECTOR.....	Gary Volkman
ALCOHOL TREATMENT CENTER DIRECTOR.....	Bob Buttane
PARKS AND RECREATION DIRECTOR.....	John Alder
SUPERINTENDENT OF SCHOOLS.....	Al Weinburg

Tues. A.M.

Arliss..

Here is the missing draft on the "instantaneous unification" proposal. Jack didn't draft it and had never seen it.

Also enclosed is a copy of the memo I sent to Jack re the legislative proposals--obviously, it will have to be revised but thought you should have a copy.

We have chosen McGrath as the Western Interior hearing site. And have put down Chalkyitsek as the village out of Fort Yukon for discussion purposes until we hear differently from Darbyshire.

We are trying to hunt down Ruth Allington to do some typing.

I talked with Carl Jack who suggested that we go to Hooper Bay rather than Chevak out of Bethel. He was very helpful and will send a list of the people we should contact--also some substate district plans he mentioned to you at the Symposium. I would suggest that we follow his recommendation and go to Hooper Bay. I mentioned that we wanted the committee members exposed to a small village but he repeated twice that Hooper Bay had the largest Eskimo community outside of Bethel. Apparently it is important to him that we go there. What do you think? He said the 28th of Sept. would be a good time to come to Bethel and suggested that we go to Hooper Bay on a weekend. (the 29th) From there we could go to Dillingham.

OK -
Reviewed by
Majors

Majors

Gladys Thompson Fed. Grant
Community Support

14th Wed
1-3

Residential Care Facilities

Daily
mental Health
~~Fed employee~~

Adv. Council on Boarding House.
facts / figures needs

mentally Disabled
all

HOOPER BAY
September 29, 1979
50 Participants

GENERAL CONCERNS

Economic

Lack of an economic base in the community was a dominant issue. In order to have a borough, some source of income would be needed. Services are needed now, not boroughs, as there is no money.

There was discussion of some areas which might provide an economic base if developed: commercial fishing, reindeerling, seal hunting. At the present time there is nothing other than subsistence. Now that they are involved in a cash economy, it is essential that there be a way of earning money. Their children need a place to work.

Revenue sharing does not provide enough money. There are currently four CETA employees. What would happen if CETA funding is reduced or discontinued? The police force needs additional training and money for uniforms. Regional distribution of revenues might be a way of bringing government closer to the people.

Needed Public Services

Water is a problem. An Attorney General's Opinion was involved in the delay and application of the Village Safe Water Act. The problem was complicated by overlapping authorities. Permafrost was cited as a stumbling block in bringing about the construction of the water plant which was built in 1976 but which just became operative in 1979.

Hooper Bay is one of the largest Native villages and yet there is no adequate method of sewer disposal. There is sufficient oil money. So some of the residents made a number of references to the non-delivery by elected representatives of needed services.

The road from the airstrip to town is in need of repair and needs to be rebuilt.

Television sets are in the village, but they do not receive signals.



OFFICIAL BUSINESS

Alaska State Legislature

Senate

POUCH V
CAPITOL BUILDING
JUNEAU, ALASKA 99811

HOOPER BAY
September 29, 1979
50 Participants

GENERAL CONCERNS

Economic

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SCOMM

10:31

KOTZEBUE

November 16, 1979

22 Participants

COMMENTS ON PROPOSED LEGISLATION

The Committee should not create another layer of bureaucracy to provide services. A great deal of organization exists in rural Alaska already. No boroughs should be mandated. What should be mandated is financial support as the Kotzebue area has no tax base. The people are not ready for a borough.

Providing services on an areawide basis is important but the communities could get together to do this without the formation of a borough. A regional government might not benefit the villages--they might in fact receive fewer services. In the North Slope borough the regional government has consolidated power and taken it away from the villages.

(The fifteen points made by the City Council of Kotzebue in reviewing the Local Government Study proposal were discussed. See attached statement.)

Regional services can be provided on a service specific basis. State agencies could be authorized to contract for delivery of services.

GENERAL CONCERNS

Economic

At the present time, CETA is providing most of the basic funding for municipal services. A reliable source of money is needed to operate and maintain the services which have been provided by federal money. CETA does not really pay enough to live on and the turnover of employees is great. Some of the employment criteria used by CETA is too restrictive.

Providing local match money is a problem. The NANA Strategies require a 30% local match and CZM requires a 20% match. This is a very real problem for areas where there is no economic base.

Recording System

The lack of a record system for land ownership is a problem. It would be helpful to have a system. The records have been moved from Kotzebue to Fairbanks and these land records should be regionally located so they can be used by the people. Government "red tape" cited as a problem.

Regional Planning

Economic resource planning needs to be done. Planning grants need to be available on an ongoing basis.

In the NANA Regional Strategy, a recommendation is being considered which would make the overseeing group a loose organization of city mayors. These collective regional representatives would meet when necessary to make decisions related to general planning. There is time to develop their Coastal Zone Management Plan and there is a mechanism for local input in the development of the plan.

Energy

Rural energy concerns were discussed. The possibility of oil from the top of the gas cap in Prudhoe Bay was mentioned, as well as wind, hydro, and geothermal power. Congress is looking at cash subsidies to help solve the problem.

CITY OF KOTZEBUE

P.O. BOX 46
KOTZEBUE, ALASKA 99752
907-442-3401

LOCAL GOVERNMENT STUDY PUBLIC HEARING

THE CITY COUNCIL OF KOTZEBUE HAS REVIEWED THE LOCAL GOVERNMENT STUDY CHART
PREPARED AFTER AUGUST 4-5 SYMPOSIUM AND OFFER THE FOLLOWING FOR YOUR CONSIDERATION;

1. THE PROPOSED LEGISLATION WOULD AUTHORIZE AN ELECTION OF UP TO ELEVEN
ASSEMBLY MEMBERS. WE ALL KNOW THAT ELECTED POLITICIANS REQUIRE A STAFF,
MEETING AREAS AND VARIOUS SUPPORT FUNCTIONS. THIS COSTS MONEY.
2. OUR BEST GUESS FOR COST IS \$ 250,000 to \$ 300,000 FOR PAID STAFF, TRAVEL
MEETINGS AND OTHER EXPENSES FOR THE KOTZEBUE REGION.
3. HOW LONG WILL THE STATE BE ABLE TO FUND THIS TYPE GOVERNMENT? WHAT ABOUT
THE OTHER BOROUGHES? SURELY THEY WILL DEMAND AND, RIGHTFULLY SO, TO BE
FUNDED AT THE SAME LEVEL.
4. KOTZEBUE NOR THE VILLAGES IN THE REGION HAVE ~~NOT A~~ ^{A TAX} BASE TO FUND THIS
LEVEL OF GOVERNMENT.
5. IN THE KOTZEBUE REGION WE HAVE A POPULATION OF ABOUT 5000. OF THIS 5000,
MAY BE 1500 HAVE STEADY INCOMES FROM WORK. THESE 1500 WILL BE REQUIRED TO
SUPPORT THIS LEVEL OF GOVERNMENT AT SOME POINT IN TIME. THE MAJORITY OF
THIS WORK FORCE IS IN KOTZEBUE. THEREFORE, KOTZEBUE WOULD BE CONTROLLING
THE REGION. SO WHAT HAVE YOU GAINED? ONE MAN ONE VOTE LAW WILL PREVAIL,
6. IT IS PROPOSED TO CREATE A PROCESS FOR CHARTER OF HOME RULE. WE HAVE THAT
RIGHT NOW UNDER EXISTING LAWS.

7. COMMUNITY AND REGIONAL AFFAIRS WOULD BE RESPONSIBLE FOR LENDING ASSISTANCE, THEY ARE CHARGED WITH THAT RESPONSIBILITY NOW. COMMUNITY AND REGIONAL AFFAIRS IS NOT ADEQUATELY FUNDED NOW TO ASSIST COMMUNITIES.
8. HOW CAN YOU PROVIDE LEGISLATION FOR HOME RULE AS CURRENTLY DEFINED AND ALLOW REAA POWERS AND RESPONSIBILITIES TO REMAIN INTACT?
9. WE HAVE THE A-95 REVIEW PROCESS NOW - THERE ARE NOT REQUIREMENTS FOR ANOTHER REVIEWING AGENCY. WE ARE REVIEWED AND STUDIED BY EVERY BUREAUCRAT THAT LANDS AT THE AIRPORT.
10. THE STATE IS PROJECTING A FUNDS SURPLUS. CREATION OF ANOTHER GOVERNMENT IS A POOR WAY TO SPEND THIS PROJECTED SURPLUS.
11. WE WERE CUT 15% ON REVENUE SHARING IN 1978 AND HELD TO THAT AMOUNT THIS YEAR; IN EFFECT, CONSIDERING INFLATION WE HAVE BEEN CUT 25% PLUS. TAKE THIS SURPLUS AND FUND REVENUE SHARING AT 100%.
12. PROVIDE A MINIMUM STATE REVENUE SHARING SAY, \$25,000.00 TO ALL SMALL CITIES SO THEY CAN BE VIABLE - DON'T CREATE ANOTHER LEVEL OF BUREAUCRACY. THE CITY OF KOBUK RECEIVES ABOUT \$6000 YEARLY FOR REVENUE SHARING. IT COST MORE THAN THIS TO APPLY AND PROPERLY MONITOR EXPENDITURES OF REVENUE SHARING.
13. THE STATE SEEMS TO HAVE A PROBLEM RECOGNIZING LOCAL GOVERNMENTS NOW. CREATE ANOTHER LEVEL AND THE GRASS ROOTS GOVERNMENT WILL BE LOST.
14. WE NOW HAVE REAA SCHOOL DISTRICT BOARDS, HEALTH CARE BOARD, MAUNELUK BOARD, NANA BOARD, IRA COUNCIL, COASTAL MANAGEMENT COUNCIL, CITY COUNCILS AND PLANNING COMMISSIONS, JUST TO NAME A FEW THAT OUR PEOPLE DEAL WITH DAILY, ~~██████████~~

YOU ARE CONSIDERING ANOTHER. YET ALL THESE VARIOUS BOARDS COMMISSIONS AND COUNCILS POWERS WILL REMAIN INTACT.

15. WHAT WE NEED IS MONEY FOR PROJECTS IN OUR COMMUNITIES TO PROVIDE JOBS FOR OUR UNEMPLOYED, NOT ANOTHER LEVEL OF GOVERNMENT TO TELL US YES, YOU HAVE AN UNEMPLOYMENT PROBLEM.



Official Business

Alaska
JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

The Local Government Study Committee will hold a PUBLIC HEARING on the subject of creation of regional governmental units in the unorganized borough in

KOTZEBUE
Thursday, October 11, 1979
City Hall, Council Chambers 7:00 P.M.

The Committee will be discussing proposed legislation which would:

- (1) Divide the single unorganized borough into unorganized boroughs generally following Regional Educational Attendance Area boundaries, or combinations of two or more REAAs, but not extending beyond the boundaries of more than one Native regional corporation established under the Alaska Native Claims Settlement Act;
- (2) Authorize the election of not more than eleven (11) member unorganized borough assemblies, defining the powers and duties of these assemblies: review, comment and recommendations in a clearinghouse approach to proposed state projects and services under the state's fiscal procedures and facilities procurement acts;
- (3) Authorize assemblies of unorganized boroughs to initiate a process by which a charter for a home rule borough may be prepared;
- (4) Name the Department of Community and Regional Affairs as the state agency responsible for lending assistance to unorganized borough assemblies;
- (5) Retain intact the powers and responsibilities of existing REAA school boards for management of school functions, of coastal service area boards in the preparation of plans for the resources of the state's coastal zone, and of existing cities of the unorganized borough.

Members of the Committee are:

Senator Arliss Sturgulewski, Co-Chairman
Representative Bill Parker, Co-Chairman
Senator Tim Kelly
Senator Bob Mulcahy
Senator Pat Rodey
Senator Terry Stimson

Representative Pat Carney
Representative Margaret Branson
Representative Ray Metcalfe
Representative Pat O'Connell
Representative Charlie Parr
Representative Fred Zharoff



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Committee Members
FROM: Marjorie Gorsuch
Gene Walsh

DATE: 11/15/79

RE: KOTZEBUE/NOORVIK ITINERARY UPDATE

Friday, Nov. 16

Depart from Anch. on Wien Flight #33 4:10 P.M.
Arrive in Kotzebue at 4:30 P.M.
Between 4:30-5:30 Stan Jones at KOTZ
would like to interview Committee members
for a radio/T.V. broadcast.
5:30 P.M. Dinner with Rep. Schaeffer,
Gene Moore, City Manager, and Royal Harris,
Mayor at the Nu-Luk-Vik Hotel. Sen.
Ferguson will try to attend.
7:00 P.M. Public Hearing
Council Chambers, City Hall
Accommodations at the Nu-Luk-Vik Hotel

Saturday,
Nov. 17

1:15 P.M. Charter on Baker Aviation to
Noorvik.
3:00 P.M. Public Hearing, Community Bldg.
(This time for the hearing was switched
from 7 P.M. because of a basketball game
which is happening at the same time.)
Meals and accommodations will be at the
Noorvik Hotel.

Sunday, Nov. 18

8:00 A.M. Charter from Noorvik to Kotzebue
on Baker Aviation
10:00 A.M. Fly Wien Flight #49 from
Kotzebue to Anchorage. Arrive in Anch.
at 12:20 P.M.



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

October 31, 1979

The Local Government Study Committee is holding a public hearing in Kotzebue on Friday, November 16 at 7 p.m., on the subject of creation of regional governmental units in the unorganized borough. We have been in contact with Mr. Gene Moore, Manager of Kotzebue, and are aware that you have been invited to participate in the Workshop for City Council Mayors and Administrators to be held in Kotzebue November 13-15. The public hearing has been arranged on the 16th so that those of you who are interested will have an opportunity to attend the hearing as well.

The Committee is interested in your Community's response to the NANA Regional Strategies planning process and its possible relationship to the legislation presently under Committee consideration, which would:

1. Divide the single unorganized borough into unorganized boroughs generally following Regional Educational Attendance Area boundaries, or combinations of two or more REAAs, but not extending beyond the boundaries of more than one Native regional corporation established under the Alaska Native Claims Settlement Act;
2. Authorize the election of not more than eleven (11) member unorganized borough assemblies, defining the powers and duties of these assemblies; review, comment and recommendations in a clearinghouse approach to proposed State projects and services under the State's fiscal procedures and facilities procurement acts;
3. Authorize assemblies of unorganized boroughs to initiate a process by which a charter for a home rule borough may be prepared;
4. Name the Department of Community and Regional Affairs as the State agency responsible for lending assistance to unorganized borough assemblies;
5. Retain intact the powers and responsibilities of existing REAA school boards for management of school functions, of coastal service area boards in the preparation of plans for the resources

of the State's coastal zone, and of existing cities of the unorganized borough.

Sincerely,

Senator Arliss Sturgulewski
Co-Chairman

Representative Bill Parker
Co-Chairman

Sub 7⁰

CITY COUNCIL MAYORS

CITY ADMINISTRATORS

VILLAGE

1. ROBERT Cleveland SR.	FRANK JONES	AMBLER
2. WILLIE THOMAS	FRED ARMSTRONG	Buckland 99727
3. GILBERT KARMUN	GILBERT BARR	DEERING 99725
4. RAYMOND HAWLEY	BERT ADAMS	KIVALINA 79751
5. MAYOR	CITY AD	KOBUK 99751
6. EUGENE GEFKE	NELLIE BEECROFT	KIANA 99749
* 7. LOUIE COMMACK JR.	JACOB WELLS	NOORVIK 99763
8. GILBERT MILLS	GEORGE ONALIK	NOATAK 99764
9. JAMES COMMACK	SHIRLEY DOUGLAS	SHUNGNALIK 99771
10. GRANT BALLOT	WANDA STANDLEY	SELAWIK 99771

cc: City Administrators
Howard Monroe, Health Director



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:
LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Joint Committee Members
FROM: Marjorie Gorsuch *MG*
Gene Walsh
DATE: October 3, 1979
RE: Public Hearings / KOTZEBUE...NOORVIK

Enclosed you will find background for next week's public hearings. The material includes:

A Community Profile, Kotzebue prepared by the City of Kotzebue and the State Division of Economic Enterprise

Municipal League Directory information--
Kotzebue and Noorvik

Community Profile -- Noorvik

NANA Survey Summary, March 1979. Prepared by the Alaska Public Forum

*Chartering back to Noorvik
Please Williamson
Clerk
Translator*

The itinerary for the KOTZEBUE/NOORVIK public hearings, which we hope are as successful and informative as the Bethel/Dillingham meetings, is as follows:

THURSDAY, OCTOBER 11 Leave Anchorage on Wien Flight #47 at 7:40 A.M. (non-stop) Arrive in Kotzebue at 8:00 A.M. Lunch - 12:00 with Gene Moore, City Mgr., Royal Harris, Mayor, and whatever legislators are able to attend. 7:00 P.M. Public Hearing, City Hall-Council Chambers

FRIDAY, OCTOBER 12 *4/5 min* 10:00 A.M. Charter on Baker Aviation (Cessna 207) to Noorvik. Public Hearing, 7:00 P.M. Community Building Accommodations in the Noorvik Hotel.

SATURDAY, OCTOBER 13 Charter on Baker Aviation from Noorvik to Kotzebue. 7:00 A.M. 8:40 A.M. Flight #47 Wien to Anchorage Arrive in Anchorage at 12:20 P.M.

If you do not have TRs, there will be some available for you in Anchorage. Please make your own connecting flight arrangements to and from Anchorage. Accommodations will be in hotels so sleeping bags will not be needed for this trip.



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:
LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

TO: COMMITTEE MEMBERS
FROM: Marjorie Gorsuch
DATE: 9/10/79
RE: Latest Itinerary and other miscellaneous information for
KOTZEBUE/NOORVIK

THURSDAY, OCTOBER 11

- * Leave Anchorage on Wien Flight #47 at 7:40 A.M. (non-stop)
Arrive in Kotzebue at 8:00 A.M.
Mary Schaeffer of the Legislative Information Office will try to get a van to meet you but did say that the airstrip is close enough to town to walk.
- * Accommodations will be at the Nu-Luk-Vik Hotel. (I spoke with "Helen" there)
- * Lunch will be at the Nu-Luk-Vik Hotel Restaurant, Gene Moore, City Mr., Royal Harris, Mayor, and Senator Frank Ferguson were invited to join the group. (12:00 P.M.)
- * Public Hearing - 7:00 P.M. in the Council Chambers, City Hall

FRIDAY, OCTOBER 12

- * 10:00 A.M. Charter on Baker Aviation to Noorvik.
Jake Wells, City Administrator, has been my contact person. He is planning to give you a tour of the community; has discussed the proposed concepts with the council members; will meet with the group at Noon for Lunch at the Noorvik Hotel Restaurant.
- * Public Hearing, Community Building 7:00 P.M. (There will be a dinner served with the meeting)
Accommodations in the Noorvik Hotel.

(Lydia Schuerch, a person connected with the Native Ass'n, who is doing administrator's training in Noorvik would like to charter with the group from Kotzebue to Noorvik. Also, the clerk from Noorvik who will be in Kotzebue would like to charter back to Noorvik with the Committee.)

SATURDAY, OCTOBER 13

- * Charter on Baker Aviation from Noorvik to Kotzebue. 7:00 A.M.
- * 8:40 A.M. Flight #47 Wien to Anchorage
Arrive in Anchorage at 12:20 P.M.



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

October 30, 1979

Mr. Albro Gregory
Nome Nugget News
Nome, Ak.

Dear Mr. Gregory:

Please print the following announcement in the Nov. 9
edition of the Nome Nugget News with a bold border, 2 columns
by 3" with capitalizations as indicated.

The Local Government Study Committee, co-chaired by
Senator Arliss Sturgulewski and Representative Bill
Parker will hold a PUBLIC HEARING on the subject of
creation of regional governmental units in the
unorganized borough in

KOTZEBUE
Friday, Nov. 16
7:30 P.M.
City Hall

NOORVIK
Saturday, Nov. 17
7:00 P.M.
Community Building

Please send the bill for the above ad to:

Local Government Study Committee, Legislative Affairs Agency,
Pouch Y, Juneau, Alaska 99811.

Thank you.

Yours truly,

A handwritten signature in cursive script, reading "Marjorie Gorsuch".

Marjorie Gorsuch
Administrative Assistant



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

Mary, here is an overview of what the committee will be discussing. This was sent to all of the city officials and the regional corporation people. Please see that the radio and TV stations get it. They might want to arrange an interview with Arliss and Bill before the hearing. Please check that with them.

The Local Government Study Committee will hold a PUBLIC HEARING on the subject of creation of regional governmental units in the unorganized borough in

KOTZEBUE

Thursday, October 11, 1979

City Hall, Council Chambers 7:00 P.M.

The Committee will be discussing proposed legislation which would:

- (1) Divide the single unorganized borough into unorganized boroughs generally following Regional Educational Attendance Area boundaries, or combinations of two or more REAAs, but not extending beyond the boundaries of more than one Native regional corporation established under the Alaska Native Claims Settlement Act;
- (2) Authorize the election of not more than eleven (11) member unorganized borough assemblies, defining the powers and duties of these assemblies: review, comment and recommendations in a clearinghouse approach to proposed state projects and services under the state's fiscal procedures and facilities procurement acts;
- (3) Authorize assemblies of unorganized boroughs to initiate a process by which a charter for a home rule borough may be prepared;
- (4) Name the Department of Community and Regional Affairs as the state agency responsible for lending assistance to unorganized borough assemblies;
- (5) Retain intact the powers and responsibilities of existing REAA school boards for management of school functions, of coastal service area boards in the preparation of plans for the resources of the state's coastal zone, and of existing cities of the unorganized borough.

Members of the Committee are:

Senator Arliss Sturgulewski, Co-Chairman
Representative Bill Parker, Co-Chairman
Senator Tim Kelly
Senator Bob Mulcahy
Senator Pat Rodey
Senator Terry Stimson

Representative Pat Carney
Representative Margaret Branson
Representative Ray Metcalfe
Representative Pat O'Connell
Representative Charlie Parr
Representative Fred Zharoff

CITY OF KOTZEBUE

P.O. BOX 46
KOTZEBUE, ALASKA 99752
907-442-3401

LOCAL GOVERNMENT STUDY PUBLIC HEARING

THE CITY COUNCIL OF KOTZEBUE HAS REVIEWED THE LOCAL GOVERNMENT STUDY CHART
PREPARED AFTER AUGUST 4-5 SYMPOSIUM AND OFFER THE FOLLOWING FOR YOUR CONSIDERATION;

1. THE PROPOSED LEGISLATION WOULD AUTHORIZE AN ELECTION OF UP TO ELEVEN
ASSEMBLY MEMBERS. WE ALL KNOW THAT ELECTED POLITICIANS REQUIRE A STAFF,
MEETING AREAS AND VARIOUS SUPPORT FUNCTIONS. THIS COSTS MONEY.
2. OUR BEST GUESS FOR COST IS \$ 250,000 to \$ 300,000 FOR PAID STAFF, TRAVEL
MEETINGS AND OTHER EXPENSES FOR THE KOTZEBUE REGION.
3. HOW LONG WILL THE STATE BE ABLE TO FUND THIS TYPE GOVERNMENT? WHAT ABOUT
THE OTHER BOROUGHES? SURELY THEY WILL DEMAND AND, RIGHTFULLY SO, TO BE
FUNDED AT THE SAME LEVEL.
4. KOTZEBUE NOR THE VILLAGES IN THE REGION HAVE ~~NOT~~^A TAX BASE TO FUND THIS
LEVEL OF GOVERNMENT.
5. IN THE KOTZEBUE REGION WE HAVE A POPULATION OF ABOUT 5000. OF THIS 5000,
MAY BE 1500 HAVE STEADY INCOMES FROM WORK. THESE 1500 WILL BE REQUIRED TO
SUPPORT THIS LEVEL OF GOVERNMENT AT SOME POINT IN TIME. THE MAJORITY OF
THIS WORK FORCE IS IN KOTZEBUE. THEREFORE, KOTZEBUE WOULD BE CONTROLLING
THE REGION. SO WHAT HAVE YOU GAINED? ONE MAN ONE VOTE LAW WILL PREVAIL,
6. IT IS PROPOSED TO CREATE A PROCESS FOR CHARTER OF HOME RULE. WE HAVE THAT
RIGHT NOW UNDER EXISTING LAWS.

"GATEWAY TO NORTHWEST ALASKA"

7. COMMUNITY AND REGIONAL AFFAIRS WOULD BE RESPONSIBLE FOR LENDING ASSISTANCE, THEY ARE CHARGED WITH THAT RESPONSIBILITY NOW. COMMUNITY AND REGIONAL AFFAIRS IS NOT ADEQUATELY FUNDED NOW TO ASSIST COMMUNITIES.
8. HOW CAN YOU PROVIDE LEGISLATION FOR HOME RULE AS CURRENTLY DEFINED AND ALLOW REAA POWERS AND RESPONSIBILITIES TO REMAIN INTACT?
9. WE HAVE THE A-95 REVIEW PROCESS NOW - THERE ARE NOT REQUIREMENTS FOR ANOTHER REVIEWING AGENCY. WE ARE REVIEWED AND STUDIED BY EVERY BUREAUCRAT THAT LANDS AT THE AIRPORT.
10. THE STATE IS PROJECTING A FUNDS SURPLUS. CREATION OF ANOTHER GOVERNMENT IS A POOR WAY TO SPEND THIS PROJECTED SURPLUS.
11. WE WERE CUT 15% ON REVENUE SHARING IN 1978 AND HELD TO THAT AMOUNT THIS YEAR; IN EFFECT, CONSIDERING INFLATION WE HAVE BEEN CUT 25% PLUS. TAKE THIS SURPLUS AND FUND REVENUE SHARING AT 100%.
12. PROVIDE A MINIMUM STATE REVENUE SHARING SAY, \$25,000.00 TO ALL SMALL CITIES SO THEY CAN BE VIABLE - DON'T CREATE ANOTHER LEVEL OF BUREAUCRACY. THE CITY OF KOBUK RECEIVES ABOUT \$6000 YEARLY FOR REVENUE SHARING. IT COST MORE THAN THIS TO APPLY AND PROPERLY MONITOR EXPENDITURES OF REVENUE SHARING.
13. THE STATE SEEMS TO HAVE A PROBLEM RECOGNIZING LOCAL GOVERNMENTS NOW. CREATE ANOTHER LEVEL AND THE GRASS ROOTS GOVERNMENT WILL BE LOST.
14. WE NOW HAVE REAA SCHOOL DISTRICT BOARDS, HEALTH CARE BOARD, MAUNELUK BOARD, NANA BOARD, IRA COUNCIL, COASTAL MANAGEMENT COUNCIL, CITY COUNCILS AND PLANNING COMMISSIONS, JUST TO NAME A FEW THAT OUR PEOPLE DEAL WITH DAILY, ~~FOR THE~~

YOU ARE CONSIDERING ANOTHER. YET ALL THESE VARIOUS BOARDS COMMISSIONS AND COUNCILS POWERS WILL REMAIN INTACT.

15. WHAT WE NEED IS MONEY FOR PROJECTS IN OUR COMMUNITIES TO PROVIDE JOBS FOR OUR UNEMPLOYED, NOT ANOTHER LEVEL OF GOVERNMENT TO TELL US YES, YOU HAVE AN UNEMPLOYMENT PROBLEM.

KOTZEBUE

P.O. Box 46
Kotzebue, Alaska 99752

Second Class City

Phone: (907) 442-3401

INCORPORATION DATE: October 14, 1958
POPULATION: 2,431
REGULAR ELECTION: First Tuesday in October
SALES TAX: 3%
CITY COUNCIL MEETS: First and third Thursdays of each month

MAYOR: Royal Harris 1980

CITY COUNCIL MEMBERS

June Nelson	1979
Burton Haviland	1979
Jeffery Smith	1979
Nellie Ward	1980
Ida Hadley	1980
Paul Harris	1980

CITY PLANNING COMMISSION

Alfred Francis	1979
John Schaeffer	1979
Dick Martin	1980
Randall Hill	1980
Charles Huss	1981
Anthony Schuerch	1981
Patricia Peacock	1981

ADVISORY SCHOOL BOARD

Dennis Tiepelman
Charles Huss
Joseph Ryan
Paul Harris
Carolyn Schuerch
Donel O'Hara
Bernard Schwind

CLERK.....	Helen Gudmundson
MANAGER.....	Gene Moore
CHIEF OF POLICE.....	Donald Buehler
FIRE CHIEF.....	Donald Tucker
PUBLIC WORKS DIRECTOR.....	Dallas Hanna
MAGISTRATE.....	Roswell Schaeffer
SUPERINTENDENT OF SCHOOLS.....	George White
ATTORNEY.....	Merdes, Schaible, Staley & Delosio

CITY COUNCIL MAYORSCITY ADMINISTRATORSVILLAGE

1. ROBERT Cleveland SR.	FRANK JONES	AMBLER
2. WILLIE THOMAS	FRED ARMSTRONG	BUCKLAND 99727
3. GILBERT KARMUN	GILBERT BARR	DEERING 99726
4. RAYMOND HAWLEY	BERT ADAMS	KIVALINA 99750
5. MAYOR	CITY AD	KOBUK 99751
6. EUGENE GEFKE	NELLIE BEECROFT	KIANA 99749
* 7. LOUIE COMMACK JR.	JACOB WELLS	NOORVIK 99763
8. GILBERT MILLS	GEORGE ONALIK	NOATAK 99761
9. JAMES COMMACK	SHIRLEY DOUGLAS	SHUNGNALIK 99773
10. GRANT BALLOT	WANDA STANDLEY	SELAWIK 99770

TO: City Council Mayors
FROM: ^{Lydia} Lydia Schuerch, City Administrator Trainer
SUBJECT: Workshop
DATE: October 25, 1979

Enclosed is an agenda for November 13, 14, and 15 workshop to be held in Kotzebue.

Since we are scheduling the workshop for both City Council Mayors and City Administrators, it will be held in the NANA conference room upstairs at the Nul-Luk-Vik Hotel beginning at 8:00 a.m. We are asking you to travel on the 12th of November with the scheduled mail run from your village.

The city administrators will charge the air fare in care of me, to the Title VI Program of Mauneluk Manpower. The city council mayors will charge the air fare in care of Howard Monroe, Mauneluk Health Division. We would like for you to make your own hotel reservations.

Indian Health Service personnel from Anchorage will be here to give an overview of the operations and maintenance of the water and sewer facilities on the 13th and 14th. The day of the 15th will be on assertiveness training by Bud Sands.

The workshop should be interesting, since the agency personnel from IHS will talk about problems, we are experiencing as far as costs in operating these facilities and what alternatives we might seek to remedy these problems.

This will probably be the only time all of the mayors and administrators will have a chance to get together for training of this kind, so please plan to attend the workshop.

We will be looking forward to your attendance.

LS/etk

cc: City Administrators
Howard Monroe, Health Director

WORKSHOP AGENDA

City Council Mayors
City Administrators
November 13 - 16, 1979

November 13, 1979 (Tuesday)

- 8:00 - 8:30 - Welcome
Introduction of City
Council Mayors, City
Administrators and Guest
- 8:30 - 9:00 - Explanation of Training
Objectives
- 9:00 - 10:00 - The IHS Sanitation facilities construction program
 - A. Funding
 - B. Planning
 - C. Design and Construction
 - D. Operation and Maintenance
- 10:00-11:00 - Village Operation and Maintenance Responsibilities
 - A. Managerial
 - B. Technical
 - C. Financial
- 11:00-11:30 - Planning (an IHS effort)
 - A. Types of systems
- 11:30-12:00 - Questions by participants
- 12:00- 1:30 - L - U - N - C - H
- 1:30 - 2:00 - Continuation of Planning
 - B. Projected costs and revenues
 - C. Health effects
- 2:00 - 4:00 - Operation of existing systems
 - A. Up/dated costs
 - B. Projected costs
 - C. Bookkeeping and collection
 - D. Maintenance
- 4:00 - 4:30 - Source of operating revenue
 - A. House hold user fee
 - B. Public Buildings
- 4:30 - 5:00 - Questions by participants

* PLEASE NOTE THAT BREAKS WILL BE UP TO THE INSTRUCTOR.

November 14, 1979 (Wednesday)

- 8:00 - 8:30 - Coffee
- 8:30 - 10:00 - Continuation of source of operating revenue
 - C. Commercial buildings
 - D. Washeteria
 - E. Revenue sharing
 - F. Connection fee
- 10:00-11:00 - Energy and water conservation
- 11:00-12:00 - Village safe water program
- 12:00- 1:30 - L - U - N - C - H
- 1:30 - 2:30 - Ordinances
- 2:30 - 3:30 - Management of Operation and Maintenance Organizations
- 3:30 - 4:30 - Local view point
- 4:30 - 5:00 - Questions by participants

November 15, 1979 (Thursday)

- 9:00 - 12:00 - Bud Sands
- 12:00- 1:30 - L - U - N - C - H
- 1:30 - 4:30 Bud Sands

* PLEASE NOTE THAT BREAKS WILL BE UP TO THE INSTRUCTOR. ALSO, SOME TOPICS MAY NOT BE AS LONG AS THE GIVEN TIME SLOT OR THEY MAY BE LONGER.



STATE OF ALASKA
LEGISLATIVE INFORMATION OFFICE
KOTZEBUE, ALASKA

*We are pleased to send the enclosed material in
response to your recent request.*

Mary J. Schaffer

Marge,

*For us info as you
requested.*

Mary



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

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LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

October 29, 1979

The Local Government Study Committee has rescheduled a public hearing in Kotzebue on Friday, November 16 at 7 p.m. in the Council Chambers, City Hall. We apologize for any inconvenience the postponement of the originally scheduled hearing may have caused you.

The Committee is interested in learning of the progress of the NANA Regional Strategies and its possible relationship to the legislation under consideration by the Committee which would:

1. Divide the single unorganized borough into unorganized boroughs generally following Regional Educational Attendance Area boundaries, or combinations of two or more REAAs, but not extending beyond the boundaries of more than one Native regional corporation established under the Alaska Native Claims Settlement Act;
2. Authorize the election of not more than eleven (11) member unorganized borough assemblies, defining the powers and duties of these assemblies; review, comment and recommendations in a clearinghouse approach to proposed State projects and services under the State's fiscal procedures and facilities procurement acts;
3. Authorize assemblies of unorganized boroughs to initiate a process by which a charter for a home rule borough may be prepared;
4. Name the Department of Community and Regional Affairs as the State agency responsible for lending assistance to unorganized borough assemblies;
5. Retain intact the powers and responsibilities of existing REAA school boards for management of school functions, of coastal service area boards in the preparation of plans for the resources of the State's coastal zone, and of existing cities of the unorganized borough.

We are eager to receive your comments on this proposal and hope that you will be able to attend the public hearing.

Sincerely,

Senator Arliss Sturgulewski
Co-Chairman

Representative Bill Parker
Co-Chairman

Subject

KOTZEBUE - Letters also sent to following, as well as to the attached:

Tribal Chief
Noatak, Alaska 99761

Municipality Administrator
Deering, Alaska 99736

Mr. John Jemewouk, President
Kawerak, Inc.
P.O. Box 948
Nome, Alaska 99762

Mr. John Schaeffer, President
NANA Regional Corporation
4706 Hardina Drive
Anchorage, Alaska 99503

Representative Fuller

Representative Schaefer

Senator Ferguson

#1
REAA

REAA Bd.
members

Sargent

Seat A Vince Schweich
Kiana, Ak 99749

Seat B Arthur S. Douglas
Ambler, Ak 99786

Seat C Samuel P. Barr, Sr.
Gen Del
Kivalina, Ak 99750

Seat D Bert Hreist
P.O. Box 73
Selawik, AK 99770

Seat E. Calvin E. Moto
Gen Del
Deering, Ak 99736

Seat F Robert Neulin, Sr.
Gen Del
Noowik, Ak 99763

X Seat G. Evelyn L. Conwell
Box 125
Kotzebue Ak 99752

X Seat H. Mary J. Schaeffer
Box 106
Kotzebue, Ak 99752

Seat I

Robert Bobby Schaeffer
Kotzebue, Ak 99752

X

Seat J

Sophie Ferguson
Box 131
Kotzebue, Ak 99752

X

Seat K

June Nelson

X

already
with
as city

Box 158

Box 158

Kotzebue Ak 99752

Kotzebue

99752

cont

Nome addresses - 99762

- X 1. Myrtle Johnson, Gov's Rep. Office of Governor
Box 25
- 2. Charlie Johnson, Exec. Dir. Kaweruk
Box 948
- X 3. Bill DANN, Exec. Dir. Norton Sound Health Corp.
Box 966
- X 4. Ray Van Ostrom, PHS Sanitarian "
- X 5. Geo. Walters, Pres. Bering Straits Reg. Corp.
Box 1008
- X 6. Ron Roman, Sup't. Bering Straits Reg. School Bd.
Box 1008
- X 7. KNOM Radio
- X 8. KICF Radio
- X 9. Albero Gregory, Editor Nome Nugget
- X 10. Editor Bering Straits Newspaper
- X 11. DAN KARMAN, President Reindeer Herders Assoc.

Mayor Roy Harris
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Randall Hill
City Planning Commission
P.O. Box 46
Kotzebue, Alaska 99752

Mayor Roy Pungalik
P.O. Box 146
Noorvik, Alaska 99763

Ms. June Nelson
City Council Member
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Charles Huss
City Planning Commission
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Thomas Pungalik, Sr.
City Council Member
P.O. Box 146
Noorvik, Alaska 99763

Mr. Burton Haviland
City Council Member
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Anthony Schuerch
City Planning Commission
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Paul Brown, Sr.
City Council Member
P.O. Box 146
Noorvik, Alaska 99763

Mr. Jeffery Smith
City Council Member
P.O. Box 46
Kotzebue, Alaska 99752

Ms. Patricia Peacock
City Planning Commission
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Louie Commack, Jr.
City Council Member
P.O. Box 146
Noorvik, Alaska 99763

Ms. Nellie Ward
City Council Member
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Dennis Tiepelman
Advisory School Board
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Alfred Wells, Sr.
City Council Member
P.O. Box 146
Noorvik, Alaska 99763

Ms. Ida Hadley
City Council Member
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Kotzebue, Alaska 99752

Mr. Charles Huss
Advisory School Board
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Carl Foster, Sr.
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Noorvik, Alaska 99763

Mr. Paul Harris
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Mr. Joseph Ryan
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Mr. Paul Harris
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Mr. William Sheldon
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Ms. Carolyn Schuerch
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P.O. Box 46
Kotzebue, Alaska 99752

Ms. Minnie Sheldon
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Noorvik, Alaska 99763

Mr. Dick Martin
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P.O. Box 46
Kotzebue, Alaska 99752

Mr. Donel O'Hara
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P.O. Box 46
Kotzebue, Alaska 99752

Ms. Pina Jackson
Advisory School Board
P.O. Box 146
Noorvik, Alaska 99763

Mr. Gene Moore
Manager
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Bernard Schwind
Advisory School Board
P.O. Box 46
Kotzebue, Alaska 99752

Mr. Louie Commack, Jr.
Advisory School Board
P.O. Box 146
Noorvik, Alaska 99763

August 7
Maurice J. Cantel Resource
Service Area
Bd. members

- ~~14~~ ① Samuel P. Barr, Sr.
Gen. Del.
Kivalina AK 99750
- X ② Larry Westlake, Sr.
Kisnoa, AK 99749
- X ③ Levi Cleveland
Shungnak Alaska 99773
- X ④ John Carter Sr.
General Delivery
Buckland AK 99727
- X ⑤ John W. Schaeffer, Jr.
Box 106
Kotzebue, AK 99752
- X ⑥ Albert P. Adams
Box 333
Kotzebue, AK 99752
- X ⑦ Dennis J. Tiepelman
Box 136
Kotzebue, AK 99752

Nov. 8, 1979

Arliss and Bill,

For oyour information, this is the itinerary for what will be happening in Kotzebue immediately prior to our arrival on the 16th. We have written to all of those mayors and administrators and specifically requested that they attend the hearing.

Camille Zachary