

ALASKA LEGISLATURE SPECIAL COMMITTEE / SUBJECT FILES 86/2
340 SCOM10: LOCAL GOVERNMENT STUDY 1979

PROBLEM IDENTIFICATION

- OIL AND GAS WILL COMPLICATE FORMATION (ROGER)
- 1280 ACRES OF VILLAGE CANNOT BE PASSED THROUGH A BOROUGH, ONLY CITIES (SOLOMON)
- SEVERAL DIFFERENT ORGANIZED SYSTEMS IN PLACE IN VILLAGES. NOW, IRA COUNCILS, TRADITIONAL COUNCILS, ETC. HOW TO BUILD ON THEM? (THOMPSON)
- SHOULD STATE SET REGIONAL BOUNDARIES? YES TO MAKE ALL PARTS OF THE STATE PARTICIPATE IN THEIR OWN SELF- DETERMINATION
- LOOK FROM VILLAGE PERSPECTIVE. STATE AND FEDERAL GOVERNMENT COMES IN AN UNORGANIZED MANNER. WHAT KIND OF TOOL TO HELP THEM COPE WITH THE ARRAY OF PROGRAMS(SMITY)
- + build in flexibility in government. structure home rule = develop your own thing.
- + recognize existing village structures(ray kent)
- + develop guidelines for urban/rural equity (havelock)
- + new units ought to on equal footing with urbanized areas. (thompson)
- EQUITY - HOW TO DISTRIBUTE RESOURCES(\$- CAPITAL PROJECTS- REVENUE SHARING) WITH UNEQUAL POPULATION DISTRIBUTION?(THOMPSON)
- LEGAL TIME LIMITATION IN BECOMING HOME RULE. HAVE TO BE 1ST CLASS BOROUGH FIRST (SOLOMON)
- PLANNING DOES NOT MEAN ZONING. PLANNING MEANS THIS IS WHO WE ARE AND WHERE WE WANT TO GO.(KENT)
- +limited service area concept (lidia)
- VILLAGE PERSPECTIVE NEW SERVICES VERY EXPENSIVE IE. H2O / ELECTRICITY (DARBY)
- +local areas should be able and encouraged by state to plan for themselves (kent)

-DECENTRALIZATION OF STATE GOVERNMENT IE. REAA'S = DE FACTO BOROUGHS(HAVELOCK)

FUNCTIONAL DIFFERENCES IE. CRIMINAL JUSTICE

-TITLE 29 PROBLEM IS NO DEFINITION BETWEEN CITY AND BOUOUGH. ALWAYS IN CONFLICT. (HAVELOCK)

+local government can scoop up state programs and receive the \$'s to do so.

+ira councils are currently administering and developing bia services

-LEGISLATURE NEEDS A PROCESS FOR EVALUATION/ DEVELOPING

-PROPOSALS FOR ESTABLISHING LOCAL GOVERNMENT + coordinate "readiness education" programs. afn/rural cap/anf

-NEED: 1. LOCAL SELF CONTROL
2. REGIONAL COORDINATION
3. STATE-WIDE COMPREHENSIVE PLANNING

+short range problems/ long-range

+local village planning ala lidia

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+cra legislative committee should have advisory committee composed of rural locals.

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+education on administration of local government

-DIFFERENCES THAT SHOULD BE ADDRESSED?

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+legislative resolution: it is in the interest of the state of alaska that villages exist.

-S's FOR LOCAL MATCH FOR COASTAL ZONE MANGATMENT

+rural economic development policy ie.energy

+single function to expand, like education

-AVOID PROLIFERATION OF SERVICE COORDINATORS, IE.PLANNING/HEALTH SERVICE/EDUCATION

+do it in comprehensive manner

*Do not set up a separate governmental entity to do planning

+state should contract with ira's to provide services to Native and non-Native alike

+need overall development plan for each region and each village

-TURF PROBLEMS AMONG THE MULTIPLE ROGANIZATIONS IN A VILLAGE/ REGION/IRA/CITY COUNCIL/H.S.A./REGIONAL NON-PROFIT

-NO OFFICIAL TIES BETWEEN REGIONAL CORPORATION AND VILLAGE CORP. AND THE STATE OF ALASKA

+time to get Native community and the state to gether. land planning resource management

-HOW DO YOU PAY FOR LOCAL GOVERNMENT? ECONOMIC FEASIBILITY

+not necessary to require local support

-ECONOMIC DEVELOPMENT IS LOCATED IN RURAL ALASKA-OCS/200MILE LIMIT/ TIMBER

"AMORPHOUS MASS"

+change powers of 3rd class boroughs

-UNPLANNED CONSEQUENCES OF COMMUNITY DEVELOPMENT H2O/ SEWER/ETC

-STATE DOES NOT HAVE A FRAMEWORK FOR SOLVING LOCAL GOVERNMENT. PROBLEM. SO SOLUTIONS ARE FRAGMENTED AND NOT RELATED TO OTHER ROBLEMS.

CONSTITUTIONAL MANDATE

LEGISLATURE BOROUGHS

Degree of local direction law, review, dollars, information

Provide/deliver services

pass through

Regulator controlling functions

1. What are essential state services
2. Should there be a requirement for local participation
3. Democratic participation in who provides services? standards for

1. What are the Regions?

Boundaries - Yes, Regional concept

+ Economies of scale (Region, Statewide, Local)

+ Land and Natural Resource Management?

2. Fiscal - Equity

+ State contracts to provide services

+ Property tax on Resource Development ie. pipelines

+ 7; on property taxes - Redistribution/ Sharing establishment of boroughs would establish a mechanism for revenue sharing

+ FORMULA?
100% Funded State Services*?

+ Need data base- economic/social structure (soft contribution)

+ Standards of State Services- measure of rural/urban

+ Develop a foundation financing approach to the four essential services listed

+ Require needs assessment/ not population

3. "Home Rule" - Local Representation Equitable Government/

flexibility

Distribution of powers - ie.) regulatory of Fish and Game Mandatory vs. Optional

State Services

- *- EDUCATION
- ROADS/HIGHWAYS - TRANSPORTATION
- *- POLICE PROTECTION/ FIRE= PUBLIC PROTECTION
- CRIMINAL JUSTICE
- *- HEALTH / SANITATION
- COMMUNICATIONS
- *- PUBLIC ASSISTANCE(Food stamps/ elderly/ AFDC/AB

WHAT LEVEL OF SERVICE?

4. REGIONAL FUNCTIONS AND SERVICES

CONTRACTS

- Local Control in context of Statewide plans
- Regional Coordination

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-PLANNING DOES NOT MEAN ZONING. PLANNING MEANS THIS IS WHO WE ARE AND WHERE WE WANT TO GO.(KENT)

+limited service area concept (lidia)

-VILLAGE PERSPECTIVE NEW SERVICES VERY EXPENSIVE IE. H2O / ELECTRICITY (DARBY)

+local areas should be able and encouraged by state to plan for themselves (kent)

* *How to get state to fund village development? (Kent)*
Physical state of village - what kind of energy, water, etc. - long term - long term problems
How to get state to fund village development?

DECENTRALIZATION OF STATE GOVERNMENT IE. REAA'S = DE FACTO BOUROUGH(S) (HAVELOCK)

FUNCTIONAL DIFFERENCES IE. CRIMINAL JUSTICE

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+local government can scoop up state programs and receive the \$'s to do so.

+ira councils are currently administering and developing bia services

Active wants to coordinate. (Seltreng) - Local Village Planning

Leg needs process for evaluating/developing proposals - state. local govt.

Offered 1. Local self control (Kent) 2. Regional coordination 3. Statewide coordination (responsible to land use)

Advisory committee to CRP Committee. (Solomon)
State's role in coordination means to be suggesting

National time schedule in action (Long)

Definition of "planning" needed. (Seltreng)

A.E. - Could offer select and facilities. Multitasking possible as "that problem"

1. as you go through 2. as you go through 3. as you go through (Kent)
** 2nd stage - self control (Kent)*
** 3rd stage - self control (Kent)*

6. as you go through 7. as you go through 8. as you go through (Seltreng)

9. as you go through 10. as you go through 11. as you go through (Seltreng)

* CRP need to be local. match. (Kent)

Local government - not the state (Fletcher)

* *Local people stay in village. To be happy*

People don't know what is available

CRA people came in - villages' request? McNamara

* identify what Leg. can do functioning as assembly & unorganized boys
(Long)

((Projector for maps))

HOME RULE

(Memorandum)

+Information needs resources
planning
strategies

+Title 29 etc.

+One man/ one vote

+Home Rule Charter

+Boundaries

- Legislature
- Local Boundary Commission
- Public Process
- Standards

*Permit. Convention each region
(Foster)*

Home Rule Charter by region

*Solomon - 1 note per village
Can do an traditional council even do.*

Subdistricting - Cities
Service Areas

Constitutional Mandate

Existing original/boundaries
Traditional villages

PROCESS

-SB-35 REAA'S

-Regional Corporations

INDIAN SELF-DETERMINATION ACT

ALASKA COMMUNITY AND REGIONAL
SELF DETERMINATION ACT

- +Recognition/Rights of villages
- +3rd class cities
- +Contracting State --- Local
- +Native/Non-Native representation
- +Roles, limits of existing
organizations
- +Planning
- +A-95

*Solomon - traditional justice
efficient than other. Leg. on
tribal justice legal.*

*Regional IRA - South Eastern
North Slope has this.*

IRA 34/36

Local "const'l" process

Contracting

- State-Local-Inter local
- Organized and Unorganized
Boroughs

Financing

- + Principles
- + Revenue Sharing
- + CETA prospects
- + Other Federal Programs

2. Fiscal - Equity

- State contracts to provide services
- Property tax on Resource Development ie. pipelines
- 7; on property taxes - Redistribution/ Sharing
establishment of boroughs would establish a mechanism for revenue sharing

FORMULA?

100% Funded State Services*?

- need - income formula*
Need data base- economic/social structure
(soft contribution)

Standards of State Services- measure of rural/urban

Develop a foundation financing approach to the four essential services listed

Require needs assessment/ not population

3. "Home Rule" - Local Representation Equitable Government/ flexability

Distribution of powers -- ie.) regulatory of Fish and Game
Mandatory vs. Optional

State Services

- *- EDUCATION
- ROADS/HIGHWAYS - TRANSPORTATION *justice*
- *- POLICE PROTECTION/ FIRE= PUBLIC PROTECTION *Public Safety*
- CRIMINAL JUSTICE
- *- HEALTH / SANITATION
- COMMUNICATIONS
- *- PUBLIC ASSISTANCE (Food stamps/ elderly/ AFDC/AB)

*Foundation approach might be best for all of these areas
Hawthorne*

WHAT LEVEL OF SERVICE?

*Distinction between delivery & financing of 6.
Minimum just as financed?
Distinction between provided & delivered.
Control by citizens & means are one
financing! full grant & local govt. functions?
(Stamps)
Fish & Game administration attempt (Smith)*

** Impact of Indian Child Welfare Act?*

*Public assistance based on level need
Needs assessment per capita base
ordered. (Hawthorne)*

*State could allocate by regions if they
were established. (Fischer)*

Wally Hosted to include state responsibilities

Fiscal Equity

- 1. What is essential state to do?*
- 2. Requirement of local effort - should it be any?*
- 3. Standards - democratic access - policy
(Hawthorne)*

*What base of support for regional area
develops.*

*It not all included in the base. Must be carefully
done in villages (Smith)*

- +rural economic development policy ie.energy
- +single function to expand, like education
- AVOID PROLIFERATION OF SERVICE COORDINATORS, IE.PLANNING/HEALTH SERVICE/EDUCATION
- +do it in comprehensive manner
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IRA 34/36

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-\$'s FOR LOCAL MATCH FOR COASTAL ZONE MANGAEMENT

10:23

SCOMM

****PLEASE NOTE****

THE ORIGINAL FILE CONTAINS AN OVERSIZED DOCUMENT THAT
IS UNSUITABLE FOR FILMING. PLEASE REFER TO THE ALASKA
STATE ARCHIVES TO VIEW THE ORIGINAL.

DESCRIPTION: POSTER SIZED REPORT

"LOCAL GOVERNMENT STUDY - 1979"

8-2-79 Rep. Parker's Copy

*This sent to all
participants and
observers*

We are very pleased that you were able to take part in the Local Government Symposium last weekend (August 4-5.) We felt the meeting was highly successful in identifying legislative approaches which can be considered in the development of local/regional government in Alaska. The dialogue was certainly a good first step in what we hope will continue to be a cooperative effort.

As was mentioned at the Symposium, we are most interested in any subsequent thoughts you might have, or specific points you would like to reiterate concerning the unorganized borough and local/regional government in general.

The Committee will be working on the development of legislative proposals which will take into consideration the directions proposed at the Symposium. We hope that we can rely on your continued interest and support. It is our intent to advise you of the progress of our efforts.

You took your valuable time to participate in a good discussion of local government needs. We appreciate your having joined with us.

Sincerely,

Senator Arliss Sturgulewski
Co-Chairman

Representative Bill Parker
Co-Chairman

LOCAL GOVERNMENT SYMPOSIUM
August 4-5, 1979

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State Senator
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Anchorage, Alaska 99501

Mr. Morris Thompson
Alaska Federation of Natives
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Anchorage, Alaska 99501

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Anchorage, Alaska 99501

Rural Alaska Community Action Program, Inc.

August 14, 1979

Senator Arliss Sturgelewski, Chairman
Senate Community and Regional
Affairs Committee
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Arliss:

Just a note to thank you for a most productive two-day symposium on the many organizational problems in the "unorganized Borough." Even though Whittier beckoned, I personally feel that it was an extraordinarily successful first step in involving the Legislature in the process of devising appropriate solutions to the many problems in rural Alaska.

You can be sure that we will be submitting our "white paper," in the near future. The instructive dialogue at the symposium will provide an excellent background to making such a paper of real use.

Also, I would like to invite you to attend the Rural CAP Board meeting in Tok, which will be held on September 5 and 6. I believe it is important that the work you are doing receive a wider audience (see copies of our Board of Directors roster attached), and would therefore suggest that a presentation to the Board would be highly appropriate. Although the meeting is scheduled to last two full days, the most appropriate time for you to appear would be on the afternoon of the second day (Sept. 6). We will be chartering a bus from the Rural CAP office at 327 Eagle Street in Anchorage (to be leaving at 1 p.m. on the afternoon of the 4th) and, if you wish, you are more than welcome to take advantage of that transportation at no cost. This invitation also extends to other members of your committee (I am also inviting Bill Parker). Please let me know soon whether or not you can attend so that we can begin to make the necessary arrangements.

Again, my thanks for a productive weekend.

Sincerely,



Phil Smith
Executive Director

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The Local Government Study Committee is currently working on the development of an Action Program which takes into consideration the recommendations and directions proposed at the Local Government Symposium at which you were a participant. The enclosed report includes a summary of the Symposium discussion--problems and issues identified; directions and ideas generated; and recommendations for action presently being considered by the Committee.

The general discussion at the Symposium indicated several very distinct avenues which it was felt should be pursued: Creation of regional boundaries; elaboration of the "home rule" concept; establishment of a working relationship between the State and village organizations; and approaches to equalization and management of revenues as well as for the delivery of services. Based on your experience and knowledge of local government, we would welcome your comments on the specific implementation of any of the recommended Action Program items.

Attached with the Symposium report you will find a chart of the process being followed by the Local Government Study Committee along with a projected time table for the fall. (The indicated village public hearing locations are subject to change.)

Again, we thank you for your participation in the Symposium. We continue to value your cooperative assistance in our effort.

Sincerely,

Senator Arliss Sturgulewski
Co-Chairman

Representative Bill Parker
Co-Chairman

Enclosures

"City of Petersburg"

*P. O. Box 329
Petersburg, Alaska 99833
(907) 772-4511*

September 27, 1979

Senator Arliss Sturgulewski, Co-Chairman
Representative Bill Parker, Co-Chairman
Joint Senate and House Community & Regional Affairs Committee
Pouch V
Juneau, Alaska
99811

Re: Local Government Study

Dear Senator Sturgulewski and Representative Parker:

A copy of Local Government Study - 1979 has been received and reviewed by myself. The following comments are offered:

1. Apparently there is agreement that "rural Alaska is characterized by lack of adequate governmental services and by absence of appropriate vehicles for meeting local and regional needs". No one should argue the need for adequate services, however, I disagree with the idea that appropriate local governmental structures do not exist. Specifically, organized boroughs (whether general law, home rule, or unified home rule) do provide a great degree of choice so that each region of the state may determine locally its local government needs. You are reminded that there are five types of organized boroughs (three general law, home rule, and unified home rule), and one of those five can certainly provide the basic structure of a regional government.
2. State laws do provide adequate flexibility for rural Alaska. The provisions contained in Title 29 are minimal, so as to protect the public's interest (eg. basic election requirements).
3. Which level of government should provide municipal type services? The question is self answering; municipal services should be provided by cities and boroughs, not unorganized (disorganized ?) boroughs. Until local governments are established throughout Alaska, the State will have to play an ever increasing role to satisfy resident's demands for services.
4. Self government also demands local responsibility. One without the other is irrational, and will perpetuate existing problems. Why should unorganized boroughs be created to provide local participation, when those same residents are unwilling (and in some cases, financially unable) to accept local responsibility.

"City of Petersburg"

P. O. Box 329
Petersburg, Alaska 99833
(907) 772-4511

5. The lack of a coordinated approach to delivery of services will be maintained under the proposed scheme.
6. The State of Alaska is capable of, but unwilling to, provide planning services in rural Alaska (planning, platting & zoning).
7. The proposed unorganized borough's principal "functions will be regional planning and advice on the exercise of state responsibilities within the region". Please tell me what the difference is between the proposed unorganized borough and a second class borough (realizing that a second class borough's minimum legal responsibilities are education and planning, platting and zoning).
8. The concept that cities will retain planning responsibilities while the unorganized borough plans for the area outside cities will not foster good regional planning, but rather, sloppy, disjointed and disorganized planning. Imagine an unorganized borough with five cities within it; six different plans would be prepared, and no coordinated regional planning is possible.

ERGO

1. The idea of creating separate unorganized boroughs from the single unorganized borough will just compound the problem, and delay the inevitable (organized boroughs).
2. An adequate funding mechanism must be found to eliminate current inequities in local and state funding sources. Also, disincentives to organize boroughs must be eliminated.
3. The legislature is unwilling to say that all areas of the state should be in unorganized boroughs. Why?
4. The Local Government Study - 1979 was an arrow missing the target.
5. Interesting that no hearings are scheduled in Southeast Alaska.

If I may provide you with additional comments and criticism please contact me.

Sincerely,

Bruce Aronson
City Manager

BA/plc

Rural Alaska Community Action Program, Inc.

*Sally Carpenter - Travel Officer
Call 10 am Mon 30th re possible
transportation. ask for copy
members.*

*Alaska Legal Services -
Gordon Jackson*

August 14, 1979

*9/4/79 Give Phil itinerary.
asked for his help from participants
in our travel schedule.*

Senator Arliss Sturgelewski, Chairman
Senate Community and Regional
Affairs Committee
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Arliss:

Just a note to thank you for a most productive two-day symposium on the many organizational problems in the "unorganized Borough." Even though Whittier beckoned, I personally feel that it was an extraordinarily successful first step in involving the Legislature in the process of devising appropriate solutions to the many problems in rural Alaska.

You can be sure that we will be submitting our "white paper," in the near future. The instructive dialogue at the symposium will provide an excellent background to making such a paper of real use.

Also, I would like to invite you to attend the Rural CAP Board meeting in Tok, which will be held on September 5 and 6. I believe it is important that the work you are doing receive a wider audience (see copies of our Board of Directors roster attached), and would therefore suggest that a presentation to the Board would be highly appropriate. Although the meeting is scheduled to last two full days, the most appropriate time for you to appear would be on the afternoon of the second day (Sept. 6). We will be chartering a bus from the Rural CAP office at 327 Eagle Street in Anchorage (to be leaving at 1 p.m. on the afternoon of the 4th) and, if you wish, you are more than welcome to take advantage of that transportation at no cost. This invitation also extends to other members of your committee (I am also inviting Bill Parker). Please let me know soon whether or not you can attend so that we can begin to make the necessary arrangements.

Again, my thanks for a productive weekend.

Sincerely,

Phil

Phil Smith
Executive Director

*1-2 m 6 ch
Lott joining the ch*

DEPARTMENT OF COMMUNITY AND REGIONAL AFFAIRS

Larry Kimball
Lois Lind
Palmer McCarter

August 14, 1979

Don Argetsinger
Deputy Commissioner

Local Government Symposium
Follow-up

Last week I met with Arliss, Bill and Vic Fischer to discuss the department's participation with the Joint C&RA Committee in the follow-up to the Anchorage Symposium.

Although we will very likely be involved with most of the work undertaken between now and January, our immediate concentrated assistance is needed in addressing topics 3 and 4 on the attached draft work plan. Brief notes on these follow.

3A Revenue Sharing - Are we going to make a concerted effort to obtain changes in the present program? If so, what is our plan and what is our strategy? Are we going to concentrate on amending the Gardiner bill, designing a new Administration package, does the Administration support Gardiner, etc.?

Do we have and are we conversant with the 1969 Rural Area Development legislation? (This was referenced by Vic Fischer at the Symposium and developed by Byron Mellott, John Shively and others at Rural CAP in 1969.) Do we have on hand or can we get from Archives all of the working papers from 1972-73 pertaining to the department's concerted effort to develop a petroleum taxation sharing formula as part of the statewide oil and gas property tax? A great deal of work was done at that time; Jack Chenoweth was a key participant in that effort. Larry may recall others and additional details.

3B Foundation Plan for Health, Public Assistance, Public Safety, Education - Jack will be working with us on this. I believe he intends to begin with Public Safety. We need to verify this. Palmer, please meet with Jack soon to determine how we can best assist. We also need to determine what the Governor has in mind with respect to modifying the foundation program for education. Check with Bill Thompson. OK

3C Intergovernmental Contracting - Jack will also be working on this one. I have suggested that the Joint Committee hold a day of oversight hearings sometime in September for the purpose of bringing in agencies such as Fish and Game, Health and Social Services, DOT and others to discuss what they are doing or not doing in terms of contracting at the local level. We need to get a better fix on how the Committee staff intends to proceed. question how
- to proceed

Larry Kimball, Lois Lind,
Palmer McCarter
August 14, 1979
Page 2

3D Financial Needs (CETA) - Lois, Arliss made reference to something coming from LB & A regarding the impact of CETA now, what happens when it diminishes, how should it be replaced? You may already have this document.

3E Training and Technical Assistance - What will help the Committee most is a paper on how these needs are being addressed at the present time; what in our judgment is the best approach; and a sketch of the trials, tribulations, and failures of the past. This is one which should be addressed by the three of you with Palmer taking the lead.

4A Municipal Trust Lands 14(c) (3) - Larry should be briefed by Veronica on the references made to 14(c) during the Symposium. There were a number of comments regarding the inability of non-municipal entities to take title to these lands. The reason for Congress selecting the municipal option was not fully explored, i.e., these are to remain public lands. Although this decision can be changed by Congress, such a change would require the participation of many parties not represented at the Symposium and is, in my judgment, very unlikely. However, in any discussion of new or modified classes of municipalities the effect on the Trust Program needs to be understood. Larry and Bob Jenks can assist Committee staff in this respect.

4B Recognition of Villages - I am not certain if the staff, including Vic Fischer, have been fully apprised of all of the efforts since 1972 to address a third-class city or "village" concept. Reference was made to an "old proposal" which I assume is post 1972.

In reference to item 1A concerning the boundaries, the Committee staff needs to be briefed on the work we are doing through the Coastal Zone Management Program in assisting regions like AVCP in devising workable boundaries for CZM districts or sub-districts. Larry can assist in addressing this question.

As a general matter, we will need to soon advise the Committee of our general reaction to a Senate Bill 35 approach to boundary construction for unorganized boroughs. Our ability to implement such an approach is of key interest.

After you have reviewed the above, I'll schedule a time to discuss more specific plans for assisting the Committee.

Thank you.

Attachment



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Don Argetsinger, Deputy Commissioner (C&RA)
FROM: Marjorie Gorsuch
Gene Walsh
DATE: 8/14/79
RE: Research Projects/Local Government Study

Attached please find a copy of the draft "Recommendations for Action Program" discussed during our meeting of August 9. Based on our conversation at that meeting, we understand that the Department of Community and Regional Affairs will continue to function in its supportive role relative to the Local Government Study project and will specifically undertake research on the following points of the Action Program.

3. LOCAL GOVERNMENT FINANCING AND SERVICE
 - A. REVENUE SHARING
 - B. FOUNDATION PLAN FOR HEALTH, PUBLIC ASSISTANCE, PUBLIC SAFETY, EDUCATION
 - C. INTERGOVERNMENTAL CONTRACTING
 - D. FINANCIAL NEEDS (CETA)
 - E. TRAINING AND TECHNICAL ASSISTANCE
 - F. FINANCING OF EDUCATION

A. Generally, under "Revenue Sharing", it is our understanding that the Department will review the concepts of redistribution of the state's wealth, as embodied in the current revenue sharing method as well as those proposed in previous legislative proposals. (Attached see copies of HB 738, HB 596, HB 597, HB 598 -- The last three mentioned bills are analyzed in Richard Garnett's "Equalization of Local Government Revenues in Alaska" of which you probably have a copy--). We are interested in an evaluation of these, and the revenue sharing proposal introduced by Rep. Gardiner during the Eleventh Legislature (HB 192), in terms of fiscal equity and also in terms of the incentive for local and regional government formation contained therein.

B. & C. Jack Chenoweth will be giving some consideration to these areas and you might want to consult with him on these issues. Also, the graduate interns, Lamar Cotten and Jim Sanders, are doing research on the contracting procedures currently practiced by the BIA and CETA in regard to service delivery. (Enclosed is a letter by John Havelock pertaining to this general area)

E. It would be helpful to have a statement of what training and technical assistance is currently available for municipal government formation.

In addition to the above discussed subject matter, we have become aware through a meeting with Governor Hammond that it is the Governor's view that the concept of some local effort (i.e., some evidence of local involvement) be an integral part of any financial assistance proposal. Recognizing his interest in this as a component of any financial equalization effort, we would like some information on the subject of local effort. We are particularly interested in knowing if the Department has generally accepted any "in kind" local effort in lieu of financial contributions especially in rural Alaska.

The work being done by the Department for the Study will be considered in the development of legislative proposals to be introduced during the Second Session of the Eleventh Legislature.

During the last week of September and early October, the Committee members will take the concepts embodied in the legislative proposals being considered to rural regional centers and villages in the unorganized borough for public hearings. Therefore, it would be most helpful to receive the information you are preparing by September 7 so that it can be reviewed prior to the hearings.

Again, our thanks for your cooperation and assistance.

(Enclosed also are some publications received from the Advisory Council on Intergovernmental Relations which might be of interest to you)

UPPER TANANA DEVELOPMENT CORPORATION

P. O. BOX 459 • TOK, ALASKA 99780

(907) 883-2661

September 7, 1979

Senator Arliss Sturgulewski
2957 Sheldon Jackson Street
Anchorage, Alaska 99504

Dear Senator Sturgulewski:

At the Rural CAP State Board meeting yesterday in Tok Phil Smith announced the tentative schedule for your Committee's rural visits. He indicated that you plan to be in the Glenallen area on October 27 and 28. I don't know whether Tok is in the Glenallen area or not, but I hope that it is.

The principles brought up at the symposium in early August will probably be harder to apply in the Upper Tanana region than in other parts of the state. And yet, we need local or regional government badly. The gas pipeline will pass through the heart of our region. Pressure for rapid state land desposal has resulted in very poor planning before. The future of our region is being shaped now, largely by forces beyond our control, with present patterns of decision making. We still have time to gain this control, but only if we are willing to limit ourselves as well.

I appreciated the opportunity to participate in the symposium August 4 and 5. It was highly instructive but also frustrating to realize that so much brainpower had made such a small dent in the problem.

People in the Upper Tanana Region deserve the opportunity to speak to you directly, not through mouthpieces here at UTDC or Tanana Chiefs Conference. I realize that your travel funds are limited. However, I hope that you might be able to stretch them up to Tok.

Sincerely,

Robert A. Lohr
Robert A. Lohr
Executive Director

RAL/dn

*9/14/79 Lufs to Bob Lohr see notes
blue notebook. Give info to
Marge Bruch.*

Symposium Chart

- 1) LEGISLATORS
- 2) LEGISLATIVE AFFAIRS STAFF
- 3) GOV'S OFFICE
- 4) ALL DEPTS (COMMISSIONERS)
- 5) SEVERAL COPIES TO CRA
- 6) OFFICE OF COASTAL MANAGEMENT
- 7) OIL COMPANIES
- 8) ISER
- 9) SYMPOSIUM PARTICIPANTS
- 10) NATIVE PROFIT & NONPROFIT CORPORATIONS. (SEE NEW DIRECTORY)
- 11) BOROUGH OFFICIALS
- 12) BOROUGH ASSEMBLIES
- 13) INC. CITIES
- 14) MUNICIPAL LEAGUE
- 15) SELECTED CONSULTANTS
- 16) INDIVIDUALS ASSOCIATED WITH RURAL HEARINGS.
- 17) MUNICIPAL ASSOCIATIONS OTHER THAN LEAGUE
- 18) RURAL CAP MEMBERS (BOARD)
19. Local Boundary Commission

Shirley Morrison
Action Action Program
Atlantic Piedmont Co.
P.O. Box 360
Incl. At. 99510

THURSDAY

ARLISS,

I took the labels for the people in Juneau and put them on envelopes thinking that it would be faster to send them from here then decided you would want to sign the letters so am sending you everything--which includes:

1. Envelopes for mailing (there is a rubber band around those for Symposium participants which I already put the labels on) o/c
2. Letters to participants which need to be signed o/c
3. Labels for committee members, rest of legislators, leaders of native organizations (from Directory of Rural Alaskan Organizations) and incorporated municipalities. o/c
(# 2&3 are in folder)

((Bethel and Dillingham mailing labels are attached to this memo if you decide to mail the charts ahead to those communities))

sent
o/c

You wanted to send a number of Symposium Reports to Ginny Chitwood for distribution to her Board.

Enclosed are the draft copies of legislation for the Committee members + 1 for CLRA (whomever they are sending!!)

M

SCOMM

#10:24

p. 3

Noorvik hearing

KIANA is close - & perhaps might be invited?

X City Council - KIANA
X Christine Westlake, IRA Council of KIANA

Noorvik

Robert Newlin, President NANA Reg. Corp.

X Teachers - Elementary & Secondary
School of Noorvik

(over)

p. 4

Fort Yukon Hearing

All Fort of address

Jonathan Solomon, Pres. 2 G's

Ms. Nancy James (City Council)

Others (near vicinity)

Steve Knapton, Bessie

Juan Baalam, Birch Creek

Lincoln Tritt, Arctic Village

Wm. Fredson, Chalkyitsik

All Fairbanks address

Emil Nottli, President

Dayon, Ltd.

Dayon Bldg.

1st & Hall - 99701

Wm. C. Williams, Exec. Dir

TANANA Chiefs Conf.

Dayon Bldg.

1st & Hall

Chris Anderson

"

Ray Kent

"

Vikki Lord Irwin

Dena AKA

200 No. Cushman

Gerry Smetzer
Gerald

Fairbanks

Town & Village Assoc.

P.O. Box 74080

PLEASE SIGN - IF YOU WISH TO TESTIFY AT THIS HEARING

10/1/79

New Hampshire
~~State~~

NAME

MAILING ADDRESS

GROUP NAME OR ORGANIZATION
IF REPRESENTING SUCH

~~Peter Andrew~~		
Thick Chris Taphar		
Opalena Andrew		
Pete Andrew		
Elena Dumlickpuk		
Banghara Wankula		
Morie Andrew		
Anna Andrew		
Anuska Kusma		
~~Thomas Wilson~~		
Orick on gogon		
Mary Walcott		
Anuska Oyaluk		
Camilla Andrew		
Annie Chocknok		
Evan Chocknok Sr.		
Warrill Andrew		
Wassily Shimen		
Maasa Humlickpuk		
Charlie Humlickpuk		
Claudia Wilcox		
Larry Arthur		

Remained - Ben - Shimen?

William Humlickpuk - master

PLEASE SIGN - IF YOU WISH TO TESTIFY AT THIS HEARING

10/1/79

New Stuyahok

NAME	MAILING ADDRESS	GROUP NAME OR ORGANIZATION IF REPRESENTING SUCH
Annie Woods	New Stuyahok	
Mabel Parikka	" "	
Natalia L. Blumka	" "	
Ivan Blumka		
Ernst Blumka		
Vako I. Blumka		
Stephan Blumka		
Vera Blumka	New Stuyahok	
Simon Chockok	" "	
Natalia Yukaluk	New Stuyahok	
Nancy Maskey	New Stuyahok	
John Humlickpak		
Ross Hanson	" "	
Peter Christopher	" "	
Mary M. Moko	" "	
Sam Church	" "	
Yves Gumblickpak	" "	
Steph Enegok		
Paul Kenna	" "	
Simon		
Warwick Humlickpak		
Must Ojaluk		

William) 7/30/79

GROUP NAME OR ORGANIZATION
IF REPRESENTING SUCH

[illegible]

PLEASE SIGN - IF YOU WISH TO TESTIFY AT THIS HEARING

9/29/77

Hopewell Bay

NAME MAILING ADDRESS GROUP NAME OR ORGANIZATION
IF REPRESENTING SUCH

Ann Brown	PO Box 93	
Frank Brown	Box 133	
Edna Brown	194	
David Smith	Gen. Del.	
Don Brown	Box 133	
Marjorie Brown	Box 114	
John Brown	Box 96	
Carl Smith	Box 183	
Dan Brown	Box 177	
Joseph Lake	Box 135	
John Brown	Box 177	
Joseph Smart	Box 36	
John Brown	Box 83	
Pat Smith	Gen. Del.	
John Brown	Box 102	
Marjorie Brown	Box 114	
Don Brown	Gen. Del.	
Linda Smith	Box 133	
Blanche Lake		
Robert Lake	Gen. Del.	
Paul Lake		
John Brown	Box 104	

Buster Smith Box 178

9/29/19

Lower Bar

MAILING 1

GROUP NAME OR ORGANIZATION
IF REPRESENTING SUCH

[illegible]



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Senator Arliss Sturgulewski
FROM: Marjorie Gorsuch
DATE: 9/7/79
RE: Draft letter to committee members

Arliss,

Here is a draft. Please let me know how you want it changed. Will it be signed from both you and Bill for both committees? Twyla is on hand to type it Monday P.M. and get it out then.

I have had good contacts with Dillingham Leg. Info Office and things seem to be shaping up well.

I can not be in Anchorage on Tuesday as I have a Planning Commission meeting that evening which I need to attend but will plan on coming Wed. if it is necessary.

The availability of the committee members appears to be outstanding for the hearings!!!! I am giving 12 as a tentative number to work with in my contacts.

Phil Smith is sending me lists of people to contact and I will check with Roger and Maurie.

c h e e r s

I have great confidence that everything
will work out....

Draft 9/7/79
Sept. 10

Dear Pat,

The Local Government Symposium was highly successful and more than met our expectations and hopes. Thirty-eight individuals (see enclosed list) participated in the discussion for the two-day session even though the sun shone vividly during the entire weekend.

The *group* identified legislative approaches which can be considered in the development of local/regional government in Alaska. Several distinct avenues for dealing with local government problems were developed with priority given to the need for regional governmental units in the unorganized borough. A Report of the Symposium will be mailed to you prior to the public hearings with a specific outline of the concepts to be discussed at the hearings. (including creation of unorganized boroughs?)

The public hearings have been scheduled as follows:

Bethel	-	Friday, Sept. 28
Hooper Bay		Sat., Sept. 29
Dillingham		Sun., Sept. 30
New Stuyahok		Monday, Oct. 1

Kotzebue	Oct. 11
Noorvik	Oct. 12

Fort Yukon	Oct. 18
Venetie	Oct. 19

Glenallen	Oct. 27
-----------	---------

The schedule provides for a hearing in a rural regional center and in an accompanying village. Background information on the communities we will be visiting will be provided prior to the hearings along with specific information on the flight schedules from Anchorage.

We plan to make reservations for the group from Anchorage but trust that those travelling from points beyond will plan their own connecting flight arrangements to and from Anchorage. Charter flights are being arranged between hearing sites.

Don't hesitate to contact us if you have any questions. Staff is available in Juneau at 465-3712, and 465-3758.

Yours truly,

Arliss

Bill

PUBLIC HEARINGS__

SENATE

Sturgulewski

- Mulcahy - All but Glenallen
Stimson - *Honors reached yet*
Rodey - *Calling back*
Kelly - All except Fort Yukon. Maybe Glenallen.

HOUSE

Parker

- Carney - *Still call back*
Parr - All Fine.
Branson - All except Kotzebue
O'Connell - *Calling back*
Zharoff - All seem O.K. Definitely Glen Allen. Check 3 days before each trip.
Metcalfe - Not available.

STAFF

Walsh

Gorsuch

Chenoweth

Kimball

6cc
November, 1978
Jan Riley

ASSOCIATION OF ALASKA SCHOOL BOARDS

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Dermott O'Toole
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Tatitlek, Alaska 99677

Betty Totomoff
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Tatitlek, Alaska 99677

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Whittier, Alaska 99502

COPPER RIVER

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✓ Lincoln Smith
Box 155
Copper Center, Alaska 99573

✓ Patricia Hunt
Kenny Lake Road
Copper Center, Alaska 99573

✓ Carol Neeley
Box 165
Glennallen, Alaska 99588

Ken Roberson
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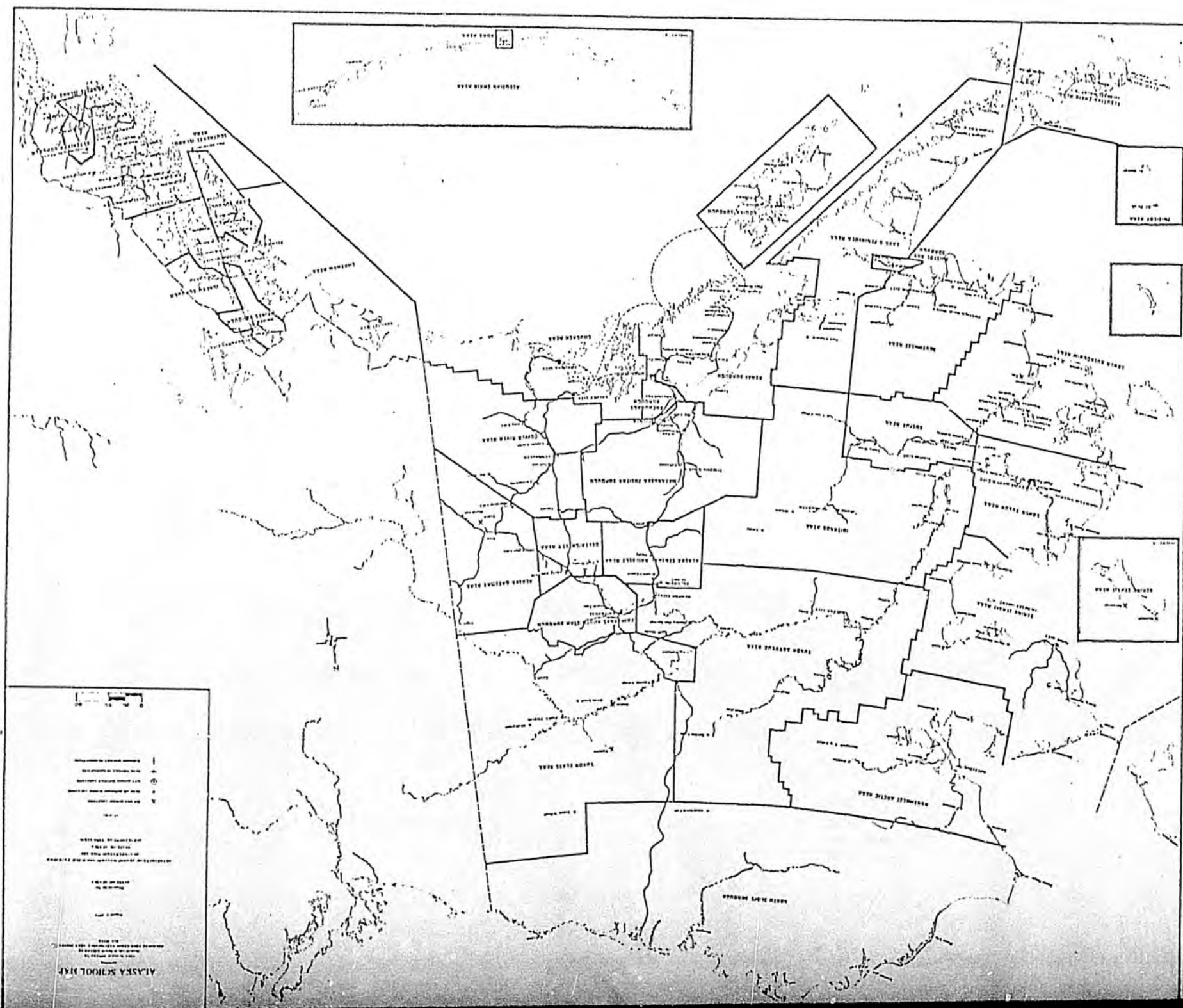
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June 22, 1979

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Dear Jane,

We have been trying unsuccessfully to reach you between trips and thought it might be helpful if we communicated some idea of the approach the Local Government Study is now taking so that you could clarify what you would see as your part in the effort.

As you will note from the chart (Exhibit C), the direction is now a solution-oriented one revolving around a series of meetings. The written material outlines the general plan of action.

We would like to talk with you as soon as possible so that we can begin planning the Regional Workshops and Local Hearings with your assistance. In regard to the Local Hearings, it has been mentioned that (a) one-day visits to the bush are not viewed favorably by the residents (b) that if hearings are held in the larger bush cities, and given our budgetary limitations that is probably what is possible, that there should be some thought given to bringing individuals from some of the more remote villages to the meetings.

Probably some thought should be given to what kind of advance educational effort (if any) would be helpful prior to the Local Hearings although that may be difficult not knowing the outcome of the meetings.

We would appreciate hearing from you on your return to Anchorage. We found your input and suggestions during our meetings in Juneau quite helpful and look forward to working with you.

Yours truly,

[Handwritten signature]

DRAFT 9/6/79

Letter to local area legislators re public hearings

Dear Rep. Guy,

Sept 27
1979
10/1/79
The Local Government Study Committee is holding a series of public hearings on the subject of regional local government ~~the creation of unorganized boroughs~~ and plans to be in Bethel on Sept. 28. Our itinerary will bring the Joint Committee to the rural regional centers as well as to the villages (See attached schedule)

As a result of a major Local Government Symposium held in Anchorage August 4/5, 1979, several distinct legislative approaches to local government problems were developed with priority given to dealing with the need for regional governmental units in the unorgnaized borough. The Committee plans to take the basic concepts contained in the enclosed Report to the unorganized borough to receive public comment and testimony on the creation of boundaries and the functioning of the unorganized boroughs prior to developing legislation.

We would welcome your attendance at the public hearing in Bethel ^{Sept 27} or at any of the scheduled ^{meetings} hearings. Please notify us if you have any questions related to the proposed hearings.

Yours truly,

Senator Sturgulewski

Rep. Bill Parker

TELECONFERENCE HEARINGS



LEGISLATIVE TELECONFERENCE NETWORK

THE LEGISLATIVE TELECONFERENCE NETWORK (LTN) IS AVAILABLE ON A YEAR 'ROUND BASIS TO "PRIORITY USERS". THOSE ELIGIBLE TO USE THIS NETWORK, IN ORDER OF PRIORITY, ARE:

- *State Legislature
- *Legislative Affairs Agency
- *Executive and Judicial Branches
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THE CONFERENCE NETWORK INCLUDES...Juneau, Anchorage, Fairbanks Ketchikan, Bethel, Nome, Barrow, Kodiak, Sitka, Kotzebue and Soldotna. Dillingham will join the LTN in the Fall of 1979.

WE ENCOURAGE USE OF THE NETWORK DURING THE INTERIM PERIOD. WHEN IN SESSION, THE LEGISLATURE USES THE NETWORK FREQUENTLY; GOOD ADVANCE SCHEDULING IS IMPORTANT. TO SCHEDULE TELECONFERENCES, CALL THE JUNEAU LTN OFFICE, 465-3836 or 465-4980.

DURING THE INTERIM, OUR MODERATORS ARE ON AN "ON CALL" BASIS, THEREFORE IT IS HELPFUL THAT YOU SCHEDULE CONFERENCES AS FAR IN ADVANCE AS POSSIBLE.

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TELECONFERENCE HEADQUARTERS ARE IN THE NEW JUNEAU LEGISLATIVE INFORMATION OFFICE, GROUND FLOOR, ROOM 30, CAPITOL. THE OFFICE IS OPEN MONDAY THROUGH FRIDAY, 8:00 am to 4:30 pm. PLEASE DROP BY OR CALL IF YOU HAVE INQUIRIES AND FOR SCHEDULING ASSISTANCE.



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:
LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Senator George Homan
FROM: Marjorie Gorsuch
Gene Walsh
DATE: 9/10/79
RE: Monthly Report (August/September)

The Local Government Symposium was held in Anchorage on August 4/5 with forty-four individuals in attendance. (See attached list of participants) The group was highly successful in identifying legislative approaches to be considered by the Joint Committee in the development of local/regional government in Alaska. Several distinct avenues for dealing with local government problems were discussed with priority given to the need for regional government units in the unorganized borough.

After the Symposium, the staff worked on developing a comprehensive Report of the Symposium which could be used as an educational tool at the public hearings. The Report (attached) includes the issues and problems identified by the Local Government Symposium participants; ideas and directions supported by Local Government participants; and the action program being considered by the Committee.

A public hearing schedule has been developed with staff work on the organizational details and planning for the hearings to be held in rural regional centers and in associated villages. The hearings have been designed with a two-fold goal: to discuss the concepts being considered by the Committee for legislative actions and to educate the urban members of the Committee on the realities of village life in rural Alaska. Therefore, the legislators will overnight in each community visited enabling them to spend a full day with the residents of each area. The staff has provided statistical and general informational information as background material for each community the Committee members will visit.

The public hearing schedule is as follows:

Bethel	Friday, September 28
Hooper Bay	Saturday, September 29
Dillingham	Sunday, September 30
New Stuyahok	Monday, October 1
Kotzebue	Thursday, October 11
Noorvik	Friday, October 12
Fort Yukon	Thursday, October 18
Venetie	Friday, October 19
Glenallen	Saturday, October 27



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
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Senator Arliss Sturgulewski
Representative Bill Parker

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Pouch V
State Capitol
Juneau, Alaska 99811

The Local Government Study Committee will hold a PUBLIC HEARING on the subject of creation of regional governmental units in the unorganized borough in

NOORVIK
Friday, October 12
COMMUNITY BUILDING 7:00 P.M.

The Committee will be discussing proposed legislation which would:

- (1) Divide the single unorganized borough into unorganized boroughs generally following Regional Educational Attendance Area boundaries, or combinations of two or more REAAs, but not extending beyond the boundaries of more than one Native regional corporation established under the Alaska Native Claims Settlement Act;
- (2) Authorize the election of not more than eleven (11) member unorganized borough assemblies, defining the powers and duties of these assemblies; review, comment and recommendations in a clearinghouse approach to proposed state projects and services under the states fiscal procedures and facilities procurement acts;
- (3) Authorize assemblies of unorganized boroughs to initiate a process by which a charter for a home rule borough may be prepared;
- (4) Name the Department of Community and Regional Affairs as the state agency responsible for lending assistance to unorganized borough assemblies;
- (5) Retain intact the powers and responsibilities of existing REAA school boards for management of school functions, of coastal service area boards in the preparation of plans for the resources of the state's coastal zone, and of existing cities of the unorganized borough.

Members of the Committee are:

Senator Arliss Sturgulewski, Co-Chairman
Representative Bill Parker, Co-Chairman
Senator Tim Kelly
Senator Bob Mulcahy
Senator Pat Rodey
Senator Terry Stimson

Representative Pat Carney
Representative Margaret Branson
Representative Ray Metcalfe
Representative Pat O'Connell
Representative Charlie Parr
Representative Fred Zharoff

TELECONFERENCE HEARINGS



LEGISLATIVE TELECONFERENCE NETWORK

THE LEGISLATIVE TELECONFERENCE NETWORK (LTN) IS AVAILABLE ON A YEAR 'ROUND BASIS TO "PRIORITY USERS". THOSE ELIGIBLE TO USE THIS NETWORK, IN ORDER OF PRIORITY, ARE:

- *State Legislature
- *Legislative Affairs Agency
- *Executive and Judicial Branches
- *Other State Agencies, Public and Non-profit organizations

THE CONFERENCE NETWORK INCLUDES...Juneau, Anchorage, Fairbanks, Ketchikan, Bethel, Nome, Barrow, Kodiak, Sitka, Kotzebue and Soldotna. Dillingham will join the LTN in the Fall of 1979.

WE ENCOURAGE USE OF THE NETWORK DURING THE INTERIM PERIOD. WHEN IN SESSION, THE LEGISLATURE USES THE NETWORK FREQUENTLY; GOOD ADVANCE SCHEDULING IS IMPORTANT. TO SCHEDULE TELECONFERENCES, CALL THE JUNEAU LTN OFFICE, 465-3836 or 465-4980.

DURING THE INTERIM, OUR MODERATORS ARE ON AN "ON CALL" BASIS, THEREFORE IT IS HELPFUL THAT YOU SCHEDULE CONFERENCES AS FAR IN ADVANCE AS POSSIBLE.

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Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

June 22, 1979

Ms. Jane Angvik, Director
Alaska Public Forum
429 D St. Suite 310
Anchorage, Alaska 99501

Dear Jane,

We have been trying unsuccessfully to reach you between trips and thought it might be helpful if we communicated some idea of the approach the Local Government Study is now taking so that you could clarify what you would see as your part in the effort.

As you will note from the chart (Exhibit C), the direction is now a solution-oriented one revolving around a series of meetings. The written material outlines the general plan of action.

We would like to talk with you as soon as possible so that we can begin planning the Regional Workshops and Local Hearings with your assistance. In regard to the Local Hearings, it has been mentioned that (a) one-day visits to the bush are not viewed favorably by the residents (b) that if hearings are held in the larger bush cities, and given our budgetary limitations that is probably what is possible, that there should be some thought given to bringing individuals from some of the more remote villages to the meetings.

Probably some thought should be given to what kind of advance educational effort (if any) would be helpful prior to the Local Hearings although that may be difficult not knowing the outcome of the meetings.

We would appreciate hearing from you on your return to Anchorage. We found your input and suggestions during our meetings in Juneau quite helpful and look forward to working with you.

Yours truly,

James Sturgulewski
Bill Parker

DRAFT 9/6/79

Letter to local area legislators re public hearings

Letter #2

Dear Rep. Guy,

Good Day
upstair
The Local Government Study Committee is holding a series of public hearings on the subject of regional local government ~~the~~ ~~the creation of unorganized boroughs~~ and plans to be in Bethel on Sept. 28. ^{*W. Cooper Bay Sept 29*} Our itinerary will bring the Joint Committee to the rural regional centers as well as to the villages (See attached schedule)

As a result of a major Local Government Symposium held in Anchorage August 4/5, 1979, several distinct legislative approaches to local government problems were developed with priority given to dealing with the need for regional governmental units in the un-organized borough. The Committee plans to take the basic concepts ~~contained~~ ^{*notice*} in the enclosed ~~Report~~ to the unorganized borough to receive public comment and testimony on the creation of boundaries and the functioning of the unorganized boroughs prior to developing legislation.

We would welcome your attendance at the public hearing in Bethel ^{*W. Cooper Bay*} or at any of the scheduled ^{*meetings*} hearings. Please notify us if you have any questions related to the proposed hearings.

Yours truly,

Senator Sturgulewski

Rep. Bill Parker

Enclosure
Schedule
"Bethel Notice"

PUBLIC HEARINGS

Bethel
Hooper Bay
Dillingham
New Stuyahok
9/28-10/1

Kotzebue
Noorvik
10/11-10/12

Fort Yukon
Venetie
10/18-10/19

Glenallen
10/27

SENATE

Sturgulewski

X

X

X

*

X

Kelly

X

~~X~~

-

Maybe X

Mulcahy

X

~~X~~

X

*

X

Rodey

-

-

-

-

Stimson

-

-

-

-

Reservations

HOUSE

Parker

X

X

X

*

X

Carney

X

X

X

*

X

Branson

X

Can go 18/19

X

*

X

Metcalf

-

Call Metcalf - maybe

-

- Call show

O'Connell

X (Not New Stuyahok)

✓

Parr

X

may be call he can come

X

*

X

Zharoff

X

X

*

X

STAFF

Gorsuch

X

X

X

*

X

Walsh

X

X

*

X

Chenoweth

Kimball

X

Call Kimball

X

X

*

X

Erickson

X

X

X Attending
- Not attending

Reservations for 10 on show

Mass
Sue Perry - Ripert



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

September 18, 1979

The Local Government Study Committee will be holding a public hearing in
on the subject of creation of regional
governmental units in the unorganized borough. The hearing will be held

The Committee will be discussing proposed legislation which would:

1. Divide the single unorganized borough into unorganized boroughs generally following Regional Educational Attendance Area boundaries, or combinations of two or more REAAs, but not extending beyond the boundaries of more than one Native regional corporation established under the Alaska Native Claims Settlement Act;
2. Authorize the election of not more than eleven (11) member unorganized borough assemblies, defining the powers and duties of these assemblies; review, comment and recommendations in a clearinghouse approach to proposed State projects and services under the State's fiscal procedures and facilities procurement acts;
3. Authorize assemblies of unorganized boroughs to initiate a process by which a charter for a home rule borough may be prepared;
4. Name the Department of Community and Regional Affairs as the State agency responsible for lending assistance to unorganized borough assemblies;
5. Retain intact the powers and responsibilities of existing REAA school boards for management of school functions, of coastal service area boards in the preparation of plans for the resources of the State's coastal zone, and of existing cities of the unorganized borough.

We have been working with the Legislative Information Office in Bethel in an effort to arrange a time and a place for the meeting which would be satisfactory with you. At the time of this writing, Wally Richardson has still not been able to contact you. We will arrive on Sept. 29 and hope that

LOCAL GOVERNMENT STUDY
PUBLIC HEARING ITINERARY

Sept. 28	Bethel
Sept. 29	Hooper Bay
Sept. 30	Dillingham
Oct. 1	New Stuyahok

Oct. 11	Kotzebue
Oct. 12	Noorvik

Oct. 18	Fort Yukon
Oct. 19	Venetie

Oct.	Glenallen
------	-----------

MEMORANDUM

State of Alaska

TO: ☐

Whom It May Concern

DEPT. _____

DIV. _____

SEC. _____

FROM:

Judith Anderegg

DATE : September 16, 1979

SUBJECT:

1430 Fall 1977 Workshops
1439 / 1450

I hereby give Marjory Gersuch permission to review public participation files of the Alaska Coastal Management Program contained in Records Center and Archives.



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
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Pouch V
State Capitol
Juneau, Alaska 99811

Vic,

Enclosed are the summaries of the hearing testimony. I don't know exactly how you would suggest using it in the Report--I thought you might want to look it over prior to next week to get an idea of what's there. We will also have the Delta Junction hearing comments (hearing to be held on the 15th of Dec.) to include.

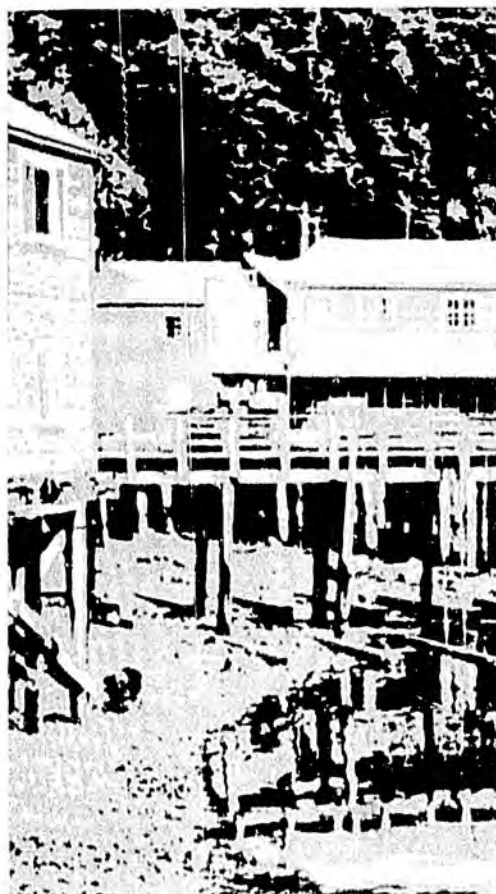
As you can see this is my rough draft copy but thought it would be best to do it this way so that we can finalize it the way you want it.

Gene is compiling a bibliography of the papers done during the Interim to include so hopefully we will be ready to go on the 12th. Any ideas on the time framework? I assume that the Report will need to go to the printers during the first week in January to be ready for distribution. Another tight deadline...is there any other kind???

cheers

Mayo

Community Project Matrix



ALASKA

Department of Commerce & Economic Development
Division of Economic Enterprise

March 1979

What are the economic development needs in the State of Alaska? This matrix provides some of the answers in a graphic display. Each number on the matrix represents one of the highest economic development needs of a given community. Each vertical column contains the top ten priorities of a particular community, borough or organization. "1" is priority 1 for that community, "2" is priority 2, and so on. Project descriptions are indicated in the horizontal columns.

* City Within an Organized Borough * Projects Not Prioritized
 ** See North Slope Borough and Kodiak Area
 Native Association Village priorities in Appendix
 (N) Note: Ketchikan grouped priorities; see form
 within for details.

COMMUNITY MATRIX
for Development Projects

Governor
Jay S. Hammond

Commissioner
Charles R. Webber

Director
Richard H. Eakins

prepared by

State of Alaska
Department of Commerce
and Economic Development
Division of Economic Enterprise
March 1979

ACKNOWLEDGEMENT

We would like to thank the people who took the necessary time from their busy schedules to respond to our survey and thus provide the information contained in this report. These people are actively involved in the improvement of their communities, and for them there is no convenient time to fill out more forms. We thank them for doing so, and hope that they will receive assistance in planning and completing other projects in return for their effort.

The preparation of this publication was financed in part by an EDA 302(a) planning grant.

CONTENTS

Community Projects Matrix	Inside Front Cover
Project Description	1
Map	3
Matrix of First-Priority Projects	4
1978 Matrix Review	5
Project Status	7
Respondents' Forms	15
Index: Projects Listed by Matrix Category	I-1
Appendix: Village Priorities Kodiak Area Native Association and the North Slope Borough	A-1

PROJECT DESCRIPTION

In 1978, the State of Alaska was allotted funds by the Economic Development Administration (EDA) to continue the economic development planning process begun in 1976. This joint State and federal program, commonly called the "302 program" after the section of the act which authorized it, affords the State the opportunity to contact local communities to identify their needs and priorities and coordinate these with State economic planning. An annual publication, entitled the **Community Projects Matrix**, was developed and distributed in 1977 and again in 1978. This third edition of the Matrix, for 1979, maintains the same intent of the two earlier issues: To inform the Governor's Office, State Legislature, and agencies at all government levels about economic needs and projects of many of the State's communities.

The 1979 Community Matrix is based on the needs of those communities throughout Alaska which prepared Overall Economic Development Plan (OEDP) documents in 1978. The Overall Economic Development Program is a community planning process designed to create employment opportunities, foster more stable and diversified local economies, improve local conditions, and provide a mechanism for guiding and coordinating the efforts of local individuals and organizations concerned with economic development in their areas. The OEDP document describes an area's overall economic development program and charts the course for development action. The document is necessary for meeting the statutory requirement that public works and business development projects funded by the Economic Development Administration be consistent with an approved overall program for economic development of an area.

The OEDP committee that prepares the OEDP document and development program is comprised of local citizens representing the diversity within the community. It is a public planning organization which assists the planning efforts within the local and State governments. A total of 32 cities, boroughs, and organizations responded to the Community Matrix survey. Several of the communities did not write new OEDP's this year, so their old plans were used. In all cases, the information reported in this survey was provided by the respondents. Because some of the OEDP's were written for entire boroughs or regions, the Community Matrix covers most of the State's geographic area.

The Planning Section (EDA 302 office) of the Division of Economic Enterprise, Department of Commerce and Economic Development, contacted communities for assistance in compiling this report. Those contacted included OEDP committees, economic development planners, city managers, city planners, administrators, and others. Communities were requested to complete two forms showing the current year's ten highest priority economic development projects as well as information regarding the current status of projects listed last year.

As the completed and signed forms were received, the priorities of each community were plotted on the matrix found on the inside front cover of this report. Copies of the forms listing current projects are provided within the report for the reader's review. Forms displaying information on last year's projects are available for review in the 302 office. Some of the communities in Southeast Alaska had the assistance of the Tlingit and Haida Central Council in the preparation of their OEDP's. The OEDP committees worked with the Council in completing the matrix forms used in compiling the matrix. In the North Slope Borough, planners work closely with Borough villages in determining economic development priorities. Four priority projects are listed on the matrix which were derived from a 1978 list, but specific village projects are listed in the Appendix. The Kodiak Island Borough also works with villages in preparing development priorities, but the specific village priorities, submitted by the Kodiak Area Native Association, are also listed in the Appendix.

Throughout the Community Matrix the outline of matrix categories is based on the Standard Industrial Codes and the categories used for legislative budget appropriations, and is essentially the same outline used in the 1977 and 1978 publications. OEDP committees were encouraged to list, on a separate form, other needed projects in addition to the "top ten." Only the top ten projects are included on the matrix, but all additional projects are shown on the forms received from respondents.

There are ten major project categories represented on the matrix diagram. The **utilities** category includes projects such as those relating to water, sewer, or solid waste, as well as electricity and needs for telephone or satellite service. **Transportation** includes construction or improvement of roads, airports, docks, harbors, ferry terminals, and others. **Housing** normally relates to projects in communities with housing shortages, the replacement of dilapidated housing, and similar projects. **Natural resources** is a category referring to community projects aimed at the development of fisheries, forestry, agriculture, energy, or minerals--these may include a wide range of activities such as developing a bottomfishery, construction of a cold storage plant, canneries or others. **Community facilities** may include such projects as public health clinics, fire stations, recreation halls, police equipment and others. **Community and social services** refer to service-oriented projects, such as alcoholism programs, public health nurses, fire protection plans, a need for teachers or education programs. **Economic assessment and planning** may relate to needs for community plans, architectural and engineering services necessary to qualify for grants, economic development planning, and similar projects. The category of **trade and finance** includes such projects as establishing a bank in a community, an industrial development district or other enterprises. **Tourism** refers to projects generally aimed at developing a tourism sector in the local economy, and may include a totem park, better tourist accommodations, guided tours, and others. **Land** may relate to projects seeking to fulfill community needs for lands, including parks, community facilities, erosion control or other land needs.

There are several additional points about the matrix which should be considered by the user: Although the communities are represented graphically together on the matrix, they are, of course, not statistically equal. Each community is culturally, demographically, and geographically different. Also, not all projects displayed on the matrix and listed by communities were derived through rigorous economic analysis even though that is an element of the OEDP process. Some OEDP committees are more effective than others, and many have adequate professional support staff while some do not. And a few communities, in absence of adequate economic analysis, listed capital improvement projects or represented social needs in their choice of some projects. Yet it is still safe to say that the majority of projects represented here resulted from the OEDP process required by EDA to qualify for economic development funds from that federal agency. It is the only program which requires combined economic analysis, citizen participation, definition of goals and objectives and coordinated economic development projects. As such, the OEDP procedure affords insight to local level economic needs and funding problems not available elsewhere.

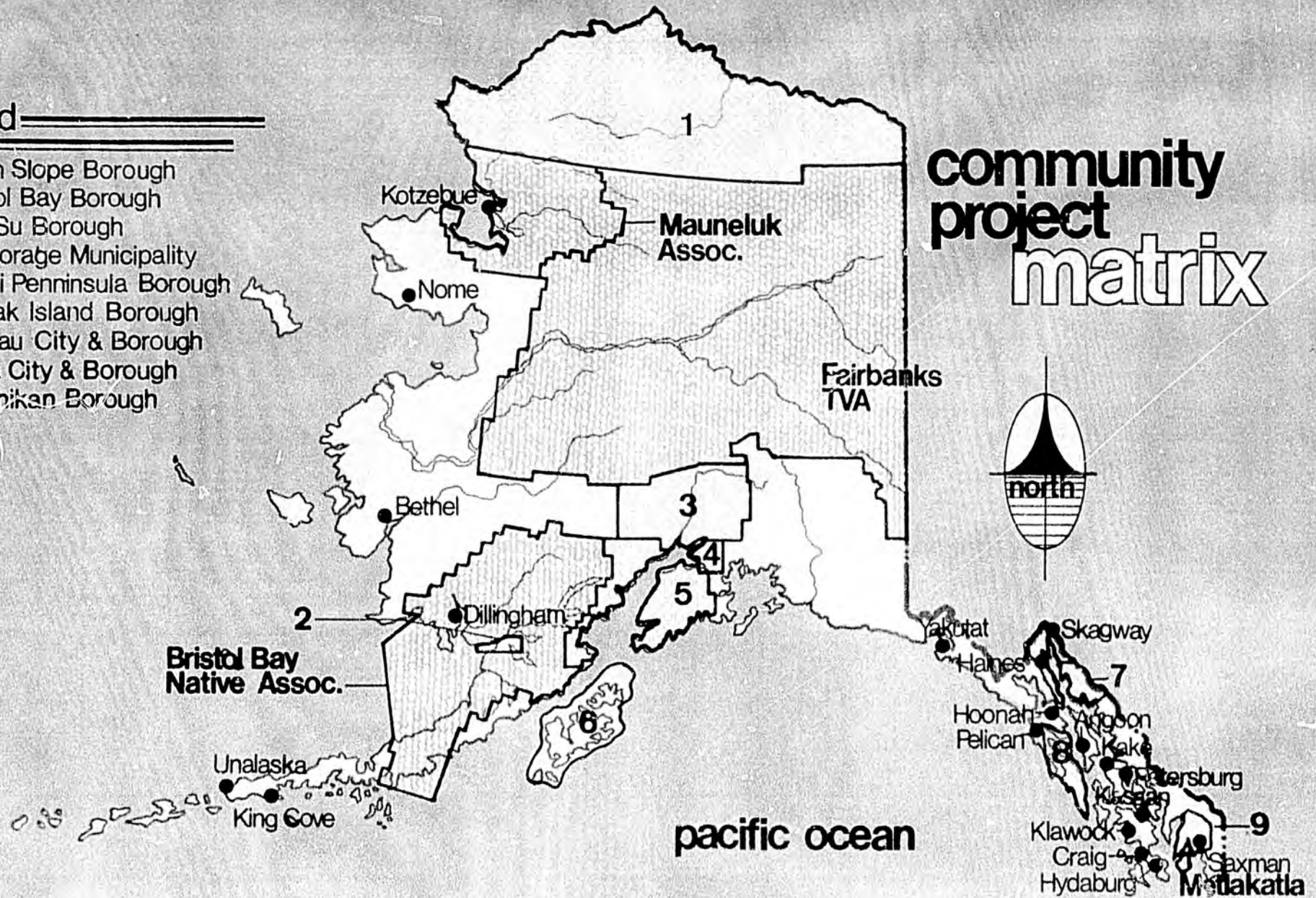
This project was designed to be of value to you, the decision maker. If it does not provide you with useful information, or if you believe the design or methods need revision, we hope you will contact the Division of Economic Enterprise and submit your comments and recommendations.

arctic ocean

legend

- 1 North Slope Borough
- 2 Bristol Bay Borough
- 3 Mat-Su Borough
- 4 Anchorage Municipality
- 5 Kenai Peninsula Borough
- 6 Kodiak Island Borough
- 7 Juneau City & Borough
- 8 Sitka City & Borough
- 9 Ketchikan Borough

community
project
matrix



pacific ocean

This matrix displays the first priority in each community, borough, or organization participating in the survey.

* City Within an Organized Borough
 ** See North Slope Borough and Kodiak Area Native Association village priorities in Appendix
 ● Note: Ketchikan grouped priorities; see form within for details.

● Respondents' First Priority Project
 O Hoonah did not assign priorities but listed two of their projects in Economic Assessment, Bristol Bay Native Association did not assign priorities, but two of their projects were in Energy/Power.

1979 MATRIX REVIEW

The Community Matrix is designed to look at economic development needs in a broad but specified set of villages, cities, boroughs and organizations in the State. One technique for discussing a summary of results is to review the kinds of projects that received the most number-one priority "votes" by respondents. (See Matrix of first priority projects on the preceding page.) Viewed in this way, economic assessment/planning and utilities were tied for highest category with transportation running a close second. Another method of review is by the total number of projects within general categories. By this method, community facilities, transportation, utilities, and economic assessment/planning were the four highest categories, in that order. The following paragraphs present more specific summaries from this year's matrix.

Across the State, community facilities received high priority consideration by responding communities. This appeared to hold true for organized boroughs as well as communities in the unorganized borough. A total of 66 community facility projects appeared in this year's community matrix. Three respondents, Bethel, Klawock and Metlakatla, listed their number one projects in this category. The community facilities most needed appeared to be safety projects, especially fire, police, and emergency medical care, and facilities for health care, such as health clinics and hospitals. Many miscellaneous projects were listed this year, covering such facilities as washeterias, cemeteries, a seawall, correctional facilities, warm storage buildings, equipment, and others. Of particular importance here is Bethel's first ranked project for constructing a seawall and the Mauneluk Association's second ranked project for a Sno-go repair shop in Deering. In general, the pattern of need for community facilities showed up in most areas of the State, but it was especially pronounced in the unorganized borough.

Transportation was a general category in which many high priority projects occurred consistently. A total of 64 projects was listed in this category, with seven communities placing number-one priorities here: Bristol Bay Borough, Kasaan, Kotzebue, Skagway, Unalaska, Valdez, and Fairbanks T.V.A. Water transportation especially received attention, with 35 projects of this type listed and five of those assigned a first priority status. Typical projects in the water transportation category included public dock construction, a barge and ferry pier project, boat harbor expansion, and other similar needs. Land transportation, essentially the need for roads and bridges, also received much attention in this year's survey. A total of 21 projects in land transportation were listed, and eight projects listed in air transportation. Transportation project needs seemed distributed rather evenly across the State.

The utilities general category ranked very high, with 47 utilities projects, none of which was a number one priority. Among these, water and sewer projects were most numerous, with 23 projects listed, such as first priority water projects in the Kenai Peninsula Borough (Seldovia) and in Saxman. If the subcategories of energy and electricity are viewed together, there was a total of 13 projects with four communities having first ranked projects there. These included Sitka's Green Lake hydroelectric project, King Cove's electrical distribution system, Petersburg Tyee Lake hydro project, and Wrangell's hydroelectric plant and transmission lines. An additional utilities need that was pronounced in the survey results was for solid waste projects. Three of these were first ranked needs, including facilities for Craig, Dillingham, and Pelican. In general, utilities needs occurred throughout the State and were somewhat more pronounced in the unorganized borough.