

ALASKA LEGISLATIVE COUNCIL / 1979

329 SCOMM10: LOCAL GOVERNMENT STUDY 1979



Official Business

# Alaska State Legislature

JOINT SENATE AND HOUSE  
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE  
LOCAL GOVERNMENT STUDY

Co-Chairmen  
Senator Arliss Sturgulewski  
Representative Bill Parker

Address all  
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V  
State Capitol  
Juneau, Alaska 99811

## OBJECTIVE

- IV. Study and evaluate the social, political and cultural patterns in the unorganized borough and their relation to local government functions.

## TASK

3. Prepare an inventory of public services and programs provided by non-governmental and quasi-governmental organization. Analyze the nature and level of services provided.
- A. Analyze the methodology used for planning and assessment of need for services.
  - B. Identify the intraregional communications mechanisms used by these organizations.
  - C. Address the question of the impact of local government formation on the existence and services of these non-governmental and quasi-governmental organizations.



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## OBJECTIVE

- IV. Study and evaluate the social, political and cultural patterns in the unorganized borough and their relation to local government formation.

## TASK

4. Analyze the historical development of traditional, non-traditional, and quasi-governmental native methods of organization for local and regional self government. Assess the implications local and/or regional government formation would have on those structures now operative in the unorganized borough.
- A. Develop a chronology including, but not limited to:
1. Traditional organizations
    - (a) Tribal councils
  2. Non-Traditional organizations
    - (a) Indian Reorganization Act Councils
    - (b) Second Class Cities
    - (c) Boroughs
  3. Quasi-Governmental organizations
    - (a) Regional Native Corporations (profit and non-profit)
    - (b) Village Corporations (profit and non-profit)
- B. Information compiled should include:
1. Identification of local or regional jurisdiction
  2. Intended purpose and enabling authority
  3. Administering agency
  4. Funding Source
  5. Governing structure and process
  6. Analysis of intergovernmental relationships

STATE OF ALASKA  
THE LEGISLATURE  
LEGISLATIVE COUNCIL

POUCH V - STATE CAPITOL  
JUNEAU, ALASKA 99811  
907-465-3800

MEMORANDUM

To: LEGISLATIVE INTERIM COMMITTEES  
From: GEORGE HOHMAN *Gthh.*  
Re: REQUEST FOR INFORMATION

The Legislative Council is preparing a series of information packets on issues confronting Alaskans.

The packets will be available to legislators and other interested parties and will provide material for a presentation on the issue selected.

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To assist the Council in preparing these packets, I am requesting that each interim committee complete the attached WORK SHEETS by JUNE 15, 1979 and forward them , along with any appropriate back-up materials, to:

Senator George Hohman, Chairman  
Alaska Legislative Council  
Pouch V  
Juneau, Alaska 99811

Having reviewed proposed interim committee action, I anticipate that committee work will facilitate and expedite workings of the 1980 legislative session.

I expect that proposed legislation will result from the work of most interim committees. In order to insure maximum benefit from committee work I am requesting the following information:

- A. Written MONTHLY progress reports on committee work.
- B. Progress report presentation to the Legislative Council at the ~~SEPTEMBER 1979~~ Council meeting.
- C. Presentation of proposed legislation to the Legislative Council at the DECEMBER 1979 Council meeting.

Written material should be submitted to:

Senator George Hohman, Chairman  
Alaska Legislative Council  
Pouch V  
Juneau, Alaska 99811

If you have any questions, please contact me at

465-3880 or  
465-4849

Thank you for your help.

STATE OF ALASKA  
THE LEGISLATURE  
LEGISLATIVE COUNCIL

POUCH Y - STATE CAPITOL  
JUNEAU, ALASKA 99811  
907-465-3800

WORK SHEET

SUBJECT OF COMMITTEE'S WORK:

HISTORICAL PERSPECTIVE: (Please outline the historical development of the issue being addressed by the committee. Include an inventory of any other efforts to address the issue you are studying.)

CURRENT STATUS: (Please outline the current status of the issue/problem being addressed by the committee. Include an inventory of all governmental and private involvement in the issue at this point.)

OTHER PERSPECTIVES: (Please include an inventory of efforts by governmental, private or other entities to address the general issue/problem being considered by the committee.)

DIRECTIONS: (Please outline any appropriate recommendations for action on the issue being addressed.)

Please include complete information, including appropriate back-up material, on all areas listed on the WORK SHEET. I am attaching an (Example) WORK SHEET as a general outline of what I am asking for.

Thank you for your cooperation.

# STATE OF ALASKA

## THE LEGISLATURE

### LEGISLATIVE COUNCIL

POUCH Y - STATE CAPITOL  
JUNEAU, ALASKA 99811  
907 465-3800

#### WORK-SHEET

( EXAMPLE )

SUBJECT OF COMMITTEE'S WORK: 17 d 2 LAND ISSUE

#### HISTORICAL PERSPECTIVE:

- A. Russian Discovery/Conquest of Alaska
- B. American Purchase of Alaska
- C. Alaska as a Territory and State
- D. ANCSA - 17 d 2
- E. Executive Actions

#### CURRENT STATUS:

- A. Current Status of Alaska Lands Overview
- B. Governmental Action
  - 1. Federal
  - 2. State
  - 3. Local
    - a. Executive
    - b. Legislative
    - c. Judicial
- C. Private Action

OTHER PERSPECTIVES:

- A. Governmental
  - 1. Federal
  - 2. State
  - 3. Local
    - a. Executive
    - b. Legislative
    - c. Judicial
- B. Private
- C. Other

DIRECTIONS:

Appropriate recommendations



Official Business

# Alaska State Legislature

## Senate Committee on Community & Regional Affairs

Pouch V  
State Capitol  
Juneau, Alaska 99811

April 28, 1979

### MEMORANDUM

TO: Senator George Hohman  
Legislative Council, Chairman

FROM: Senator Arliss Sturgulewski, Chairman  
Senate Community & Regional Affairs

SUBJECT: Interim Local Government Committee composed of the Senate and  
House Community and Regional Affairs Committee

#### LOCAL GOVERNMENT STUDY OBJECTIVES

1. Study and evaluate the sufficiency of available local government structure and methods of financing to meet the needs of existing local government entities. Study and evaluate alternatives.
2. Study and evaluate the sufficiency of available local government structures and methods of financing to meet the need for local government entities at the community and regional level in the unorganized borough. Study and evaluate alternatives.
3. Study and evaluate the difference between the planning for and delivery of services in organized boroughs and the unorganized borough.
4. Review of the question of State vs. municipal responsibility for the delivery of public services and the construction, maintenance, and operation of public facilities.

#### METHODOLOGY

1. Basic research and analysis work would be accomplished by this Interim Legislative Committee. Assistance and cooperation of other legislative staffs (such as Legislative Division of Legal Services and Division of Research Services), and administrative staffs; i.e., Department of Community and Regional Affairs, would be sought.

- A. Review the available literature and update the available research addressing the study objectives.

April 28, 1979

B. Study and evaluate the delivery of services at the local, regional, and State level.

C. Review and study various geographic boundaries currently used by State, Federal, and non-profit entities to meet the need for rationally constructed service delivery systems in Alaska. Determine the extent to which these boundaries are adaptable to the need for logically drawn government boundaries.

2. Workshops and public meetings would be conducted to obtain participation by affected groups and persons. For example, organizations to be included would be AFN, RuralCAP, ANF, Alaska Municipal League, etc. Additionally, meetings will be held in rural areas to obtain testimony and views on self-governance, administrative capabilities, fiscal conditions, attitudes toward State vs. local performance of functions, delivery of services, etc.

3. Analysis and formulation of resultant proposals will be carried out in coordination with legislative staff and administrative staffs.

#### BUDGET

See attached memorandum.

Attachment



Official Business

# Alaska State Legislature

## Senate

### Committee on

### Community & Regional Affairs

Pouch V  
State Capitol  
Juneau, Alaska 99811

April 28, 1979

#### MEMORANDUM

TO: Senator George Hotman  
Legislative Council, Chairman

FROM: Senator Arliss Sturgulewski, Chairman *AS*  
Senate Community & Regional Affairs

SUBJECT Budget for Interim Local Government Study

The following estimated budget is provided for the Local Government Interim Study.

|       |                                                                                                                                                                     |         |
|-------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------|
| (100) | Personal Services                                                                                                                                                   | \$ 40.0 |
|       | 1 1/2 Project Coordinators                                                                                                                                          |         |
|       | 12 mo., \$3,000 mo., plus                                                                                                                                           |         |
|       | 10.13% benefits                                                                                                                                                     |         |
| (200) | Travel                                                                                                                                                              | 18.0    |
|       | Committee Transportation (Juneau/<br>Anch.) Chairmen/Senate & House<br>Community and Regional Affairs<br>Committee plus staff travel<br>15 trips at \$200 = \$3,000 |         |
|       | Committee per diem - 15 members +<br>staff for individual meetings and<br>conferences<br>3 days each at \$165 = \$2,475                                             |         |
|       | Hearing Committee Transportation<br>5 members<br>5 trips at \$400 = \$10,000                                                                                        |         |
|       | Committee per diem - 5 meetings<br>2 days each at \$55 = \$2,750                                                                                                    |         |

April 28, 1979

|       |                                |       |
|-------|--------------------------------|-------|
| (300) | Contractual                    | 16.0  |
|       | Professional Services=\$12,000 |       |
|       | Postage                        | 500   |
|       | Public Notices                 | 500   |
|       | Telephone                      | 2,000 |
|       | Final Report                   | 1,000 |
| (400) | Commodities                    | 1.0   |
|       | Stationery and Office          |       |
|       | Supplies=                      | 1,000 |

---

\$ 75,000

|                                              |          |
|----------------------------------------------|----------|
| House Community & Regional Affairs share -   | \$31,600 |
| (per Representative Bill Parker's discussion |          |
| with House Leadership)                       |          |
| Senate share -                               | 43,000   |



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Juneau, Alaska 99811

TO: Senator George Homan  
FROM: Marjorie Gorsuch, Administrative Assistant (House C&RA)  
Gene Walsh, Administrative Assistant (Senate C&RA)  
DATE: July 31, 1979  
RE: Local Government Study

## MONTHLY REPORT

During the month of July the focus of staff efforts has been planning for the Local Government Symposium to be held August 4/5 in Anchorage.

On July 2 a planning session was held in Anchorage with the following individuals in attendance:

|                               |                  |
|-------------------------------|------------------|
| Senator Arliss Sturgulewski   | Phil Smith       |
| Representative Bill Parker    | Roger Lang       |
| Vic Fischer                   | Ralph Darbyshire |
| Tom Morehouse                 | Jane Angvik      |
| Pat Poland                    | Marjorie Gorsuch |
| Jim Sanders, Graduate Intern  | Gene Walsh       |
| Lamar Cotton, Graduate Intern |                  |

The group identified needed resource material for the Symposium and discussed format and details of the Symposium. The afternoon session focused primarily on a discussion of the rural perspective of government in the unorganized borough and recent studies and actions affecting the unorganized borough.

The staff has concentrated on researching, developing, collecting and editing resource material for the Symposium. (See attached packet) In addition to staff developed materials, the booklet contains work by the following individuals:

|                |                                                                                                                                              |
|----------------|----------------------------------------------------------------------------------------------------------------------------------------------|
| Jack Chenoweth | - "Review and commentary on proposed legislation"                                                                                            |
| Pat Poland     | - "Identification of requests regarding borough formation"                                                                                   |
| Eric Simpson   | - "Review of statutory inducements and disincentives for municipal government incorporation"                                                 |
| Lamar Cotton   | - "Development of traditional, non-traditional and quasi-governmental Native methods of organization"                                        |
| Jim Sanders    | - "Identification of services and programs provided by the non-governmental and quasi-governmental organizations in the unorganized borough" |

Staff has also worked on the development of graphics for use at the Symposium. (See listing below)

DISPLAY MATERIALS  
AVAILABLE AT SYMPOSIUM

MAPS/OVERLAYS

1. Service Areas
2. Administrative Units
3. Land Status
  - (a) Federal
  - (b) State
  - (c) Native
4. Cities and Boroughs
5. Miscellaneous (Transportation, Communication, Renewable/Nonrenewable Resources)

MATRICES

1. Local Government Structures
2. Land Statistics

VIDEO-TAPE

"Our Land - Our Life", a video tape on the role of subsistence in the life of the Native Alaskan. Produced by Yupiktak Bista.



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TO: Senator George Homan  
FROM: Marjorie Gorsuch  
Gene Walsh  
DATE: 9/10/79  
RE: Monthly Report (August/September)

The Local Government Symposium was held in Anchorage on August 4/5 with forty-four individuals in attendance. (See attached list of participants) The group was highly successful in identifying legislative approaches to be considered by the Joint Committee in the development of local/regional government in Alaska. Several distinct avenues for dealing with local government problems were discussed with priority given to the need for regional government units in the unorganized borough.

After the Symposium, the staff worked on developing a comprehensive Report of the Symposium which could be used as an educational tool at the public hearings. The Report (attached) includes the issues and problems identified by the Local Government Symposium participants; ideas and directions supported by Local Government participants; and the action program being considered by the Committee.

A public hearing schedule has been developed with staff work on the organizational details and planning for the hearings to be held in rural regional centers and in associated villages. The hearings have been designed with a two-fold goal: to discuss the concepts being considered by the Committee for legislative actions and to educate the urban members of the Committee on the realities of village life in rural Alaska. Therefore, the legislators will overnight in each community visited enabling them to spend a full day with the residents of each area. The staff has provided statistical and general informational information as background material for each community the Committee members will visit.

The public hearing schedule is as follows:

|              |                        |
|--------------|------------------------|
| Bethel       | Friday, September 28   |
| Hooper Bay   | Saturday, September 29 |
| Dillingham   | Sunday, September 30   |
| New Stuyahok | Monday, October 1      |
| Kotzebue     | Thursday, October 11   |
| Noorvik      | Friday, October 12     |
| Fort Yukon   | Thursday, October 18   |
| Venetie      | Friday, October 19     |
| Glenallen    | Saturday, October 27   |



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Juneau, Alaska 99811

The Local Government Study Committee will hold a PUBLIC HEARING on the subject of creation of regional governmental units in the unorganized borough in

NOORVIK

Friday, October 12

COMMUNITY BUILDING 7:00 P.M.

The Committee will be discussing proposed legislation which would:

- (1) Divide the single unorganized borough into unorganized boroughs generally following Regional Educational Attendance Area boundaries, or combinations of two or more REAAs, but not extending beyond the boundaries of more than one Native regional corporation established under the Alaska Native Claims Settlement Act;
- (2) Authorize the election of not more than eleven (11) member unorganized borough assemblies, defining the powers and duties of these assemblies: review, comment and recommendations in a clearinghouse approach to proposed state projects and services under the state's fiscal procedures and facilities procurement acts;
- (3) Authorize assemblies of unorganized boroughs to initiate a process by which a charter for a home rule borough may be prepared;
- (4) Name the Department of Community and Regional Affairs as the state agency responsible for lending assistance to unorganized borough assemblies;
- (5) Retain intact the powers and responsibilities of existing REAA school boards for management of school functions, of coastal service area boards in the preparation of plans for the resources of the state's coastal zone, and of existing cities of the unorganized borough.

Members of the Committee are:

Senator Arliss Sturgulewski, Co-Chairman  
Representative Bill Parker, Co-Chairman  
Senator Tim Kelly  
Senator Bob Mulcahy  
Senator Pat Rodey  
Senator Terry Stimson

Representative Pat Carney  
Representative Margaret Branson  
Representative Ray Metcalfe  
Representative Pat O'Connell  
Representative Charlie Parr  
Representative Fred Zharoff

LOCAL GOVERNMENT SYMPOSIUM  
August 4-5, 1979

PARTICIPANTS

Mr. Chris Anderson  
Tanana Chiefs Conference, Inc.  
209 First and Hall  
Fairbanks, Alaska 99701  
(PHONE: 452-8251, 456-5423 or  
456-3101)

Ms. Jane Angvik, Director  
Alaska Public Forum  
429 "D" Street, Suite 310  
Anchorage, Alaska 99501  
(PHONE: 276-5262)

Mr. Don Argetsinger  
Deputy Commissioner  
Department of Community and  
Regional Affairs  
Pouch B  
Juneau, Alaska 99811  
(PHONE: 465-4700)

Mr. Steve Augdahl  
Kawerak, Incorporated  
Box 948  
Nome, Alaska 99762  
(PHONE: 443-5231)

Mr. Jack Chenoweth  
Legal Services Office  
State Legislature  
Pouch Y  
Juneau, Alaska 99811  
(PHONE: 465-3837)

Mrs. Ginny Chitwood  
Executive Director  
Alaska Municipal League  
204 North Franklin Street  
Juneau, Alaska 99801  
(PHONE: 586-1325)

Ms. Veronica Clark  
Division of Community Planning  
Department of Community and  
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Mr. Dallas Cross  
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Mr. Ralph Darbyshire  
629 "O" Street  
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(PHONE: 279-0703)

Ms. Jessie Dodson  
Special Assistant  
Office of the Governor  
Pouch A  
Juneau, Alaska 99811  
(PHONE: 465-3500)

Ms. Jan Erickson  
Coastal Zone Management Office  
Office of the Governor  
Pouch AP  
Juneau, Alaska 99811  
(PHONE: 465-3540)

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Institute of Social and Economic  
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Mr. Richard Garnett, III  
1342 West 12th Avenue  
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Mr. John Havelock  
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University of Alaska  
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(PHONE: 263-1810)

Mr. Mathew Iya  
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Mr. Carl Jack, Executive Director  
Alaska Village Council Presidents  
P.O. Box 236  
Bethel, Alaska 99559  
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Mrs. Marlene Johnson  
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Mr. Ray Kent  
Tanana Chiefs Conference  
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Mr. Bob Knoll  
Mauneluk Association  
Box 256  
Kotzebue, Alaska 99752  
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Mr. Roger Lang  
Alaska Native Foundation  
P.O. Box 10-1509  
Anchorage, Alaska 99511  
(PHONE: 274-2541)

Mr. Bob Lohr  
Upper Tanana Development  
Corporation  
Box 459  
Tok, Alaska 99780

The Honorable Lee McAnerney  
Commissioner  
Department of Community and  
Regional Affairs  
Pouch B  
Juneau, Alaska 99811  
(PHONE: 465-4700)

Mr. Palmer McCarter, Director  
Division of Local Government Assistance  
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Mr. Tom Morehouse  
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The Honorable Bob Mulcahy  
State Senator  
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Mr. James Nordale, Attorney  
North Star Borough  
P.O. Box 1267  
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(PHONE: 452-4761)

Mr. Pat Poland  
Local Government Specialist  
Department of Community and  
Regional Affairs  
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Anchorage, Alaska 99501

The Honorable Patrick Rodey  
State Senator  
601 West 5th Avenue, Suite 820  
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Mrs. Lisa Rudd  
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Dr. Lidia Selkregg  
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333-8260 (Home)

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(PHONE: 586-3300)

Mr. Phil Smith, Executive Director  
RuralCAP  
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Anchorage, Alaska 99501  
(PHONE: 279-2511)

Mr. Tom Smythe  
Alaska Consultants  
704 West 2nd Avenue  
Anchorage, Alaska 99501  
(PHONE: 276-1456)

Mayor Jonathan Solomon  
Box 98  
Fort Yukon, Alaska 99740

The Honorable Terry Stimson  
State Senator  
1610 "E" Street  
Anchorage, Alaska 99501

Mr. Morris Thompson  
Alaska Federation of Natives  
1577 "C" Street, Suite 304  
Anchorage, Alaska 99501

SYMPOSIUM CO-CHAIRPERSONS

Representative Bill Parker  
200 Denali Street  
Anchorage, Alaska 99501

Senator Arliss Sturgulewski  
2957 Sheldon Jackson Street  
Anchorage, Alaska 99504

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Managing Editor  
Tundra Times  
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Anchorage, Alaska 99501

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Anchorage, Alaska 99501

Ms. K.B. Patterson  
Alaska Native Foundation  
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Anchorage, Alaska 99501

Ms. Julie Simon  
Kotzebue, Alaska 99752

STAFF

Mrs. Marjorie Gorsuch  
Mr. Gene Walsh  
Local Government Study  
State Capitol  
Pouch V  
Juneau, Alaska 99811  
(PHONE: 465-3712 or  
465-3758/3759)

Mr. Lamar Cotton, Graduate Intern  
Mr. Jim Sanders, Graduate Intern  
Local Government Study  
225 Cordova, Building B  
Anchorage, Alaska 99501

PLEASE NOTE: THE FOLLOWING PAGES WERE TREATED  
AS A UNIT IN THE ORIGINAL DOCUMENT.



Official Business

# Alaska State Legislature

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## LOCAL GOVERNMENT STUDY BACKGROUND

The Joint Senate and House Community and Regional Affairs Committee Local Government Study was initiated as the legislative response to long-perceived problems related to local government in Alaska. The Department of Community and Regional Affairs, as well as the Municipal League, have supported such a study to clarify and resolve questions dealing with municipal relationships and the broader questions related to municipal/state relationships.

The need for such a study became evident to the chairmen of the Community and Regional Affairs Committees during the First Session of the Eleventh Legislature with consideration of legislation dealing with annexation, revenue sharing, delegation of borough powers, and "instant" unification.

Overlapping jurisdictional boundaries in the unorganized borough became an issue again when a proposal by the Tanana Chiefs Conference to create regional and subregional planning commissions was brought to the attention of the legislature. This proposal raised the question of the effectiveness of the present service delivery systems. There was renewed concern that there was no state rural policy against which to weigh this proposal and other legislative action.

The Chairmen of the Community and Regional Affairs Committees laid the groundwork for the Study in a series of meetings involving individuals from the legislature, the executive branch and the Alaska Municipal League. During these meetings, specific concerns were identified and there was consensus that legislative action in this area could be productive.



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## WORK PROGRAM

The Local Government Study has been designed with recognition of the abundant amount of existing research and material which has documented the problems in the unorganized borough. Problem areas which have been identified deal with:

1. Sufficiency of available local government structures to meet the need for local government entities at the community and regional level.
2. Sufficiency of the economic base in the unorganized borough in financing the basic local government functions.
3. Continually developing jurisdictional boundaries within the unorganized borough used for both administrative and service delivery purposes.
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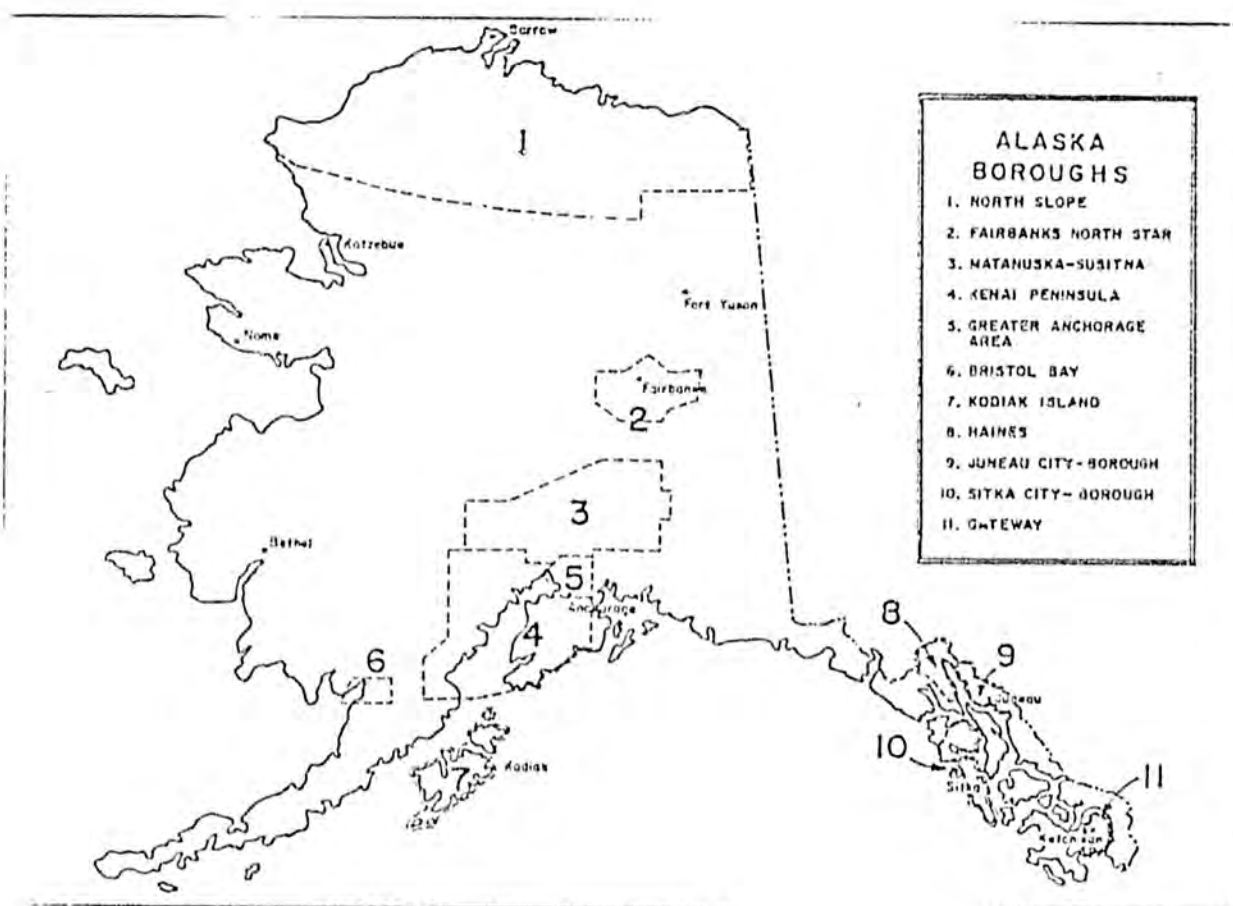
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Official Business

# Alaska State Legislature

JOINT SENATE AND HOUSE  
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE  
LOCAL GOVERNMENT STUDY

Co-Chairmen  
Senator Arliss Sturgulewski  
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Address all  
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Pouch V  
State Capitol  
Juneau, Alaska 99811

June 15, 1979

## SUBJECT OF COMMITTEE WORK

Local Government in Alaska  
(Focus on the Unorganized Borough)

## HISTORICAL PERSPECTIVE

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Article X of the State Constitution establishes the purpose and construction of local government and provides for maximum local self-government with a minimum of local government units and seeks to prevent duplication of tax-levying jurisdictions. It directs that the entire State shall be divided into boroughs, organized or unorganized, and that in the unorganized boroughs the legislature shall provide for the performance of services it deems necessary or advisable while allowing for maximum local participation and responsibility.

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Systems of subdivisions of the State were analyzed, mapped and compared for their capability to serve as vehicles for governmental planning and program delivery. Each one was also evaluated in terms of its long-term usefulness for governmental purposes. Although specific recommendations for the creation of planning regions and substate districts were incorporated into the study, no action was taken.

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The issues which cause this item to be a priority for special study by the coastal management program are several. The new lease sale schedule, proposed bottomfish expansion, and suggested new port development all affect the unorganized borough which at the present time has no satisfactory regulatory mechanisms by state or local governments.

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The product will present findings with respect to alternatives available in borough incorporation; advantages and disadvantages of borough incorporation; and the legal, political, social and financial ramifications of borough incorporation.

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Relevant to the historical perspective and current status of local government in Alaska is the bibliography developed for use in the Local Government Study. ( See Exhibit A )

PLEASE NOTE: THE PRECEDING PAGES WERE TREATED  
AS A UNIT IN THE ORIGINAL DOCUMENT.

JOINT SENATE AND HOUSE  
COMMUNITY AND REGIONAL AFFAIRS COMMITTEES  
ALASKA STATE LEGISLATURE  
Pouch V  
Juneau, Alaska 99811

May 11, 1979

The Honorable Jay S. Hammond  
Governor  
Pouch A  
Juneau, Alaska 99811

Dear Governor Hammond:

The First Session of the Eleventh State Legislature has recently approved the formation of an Interim Local Government Committee composed of the Senate and House Community and Regional Affairs Committees, and has appropriated \$74,000 (Seventy Four Thousand Dollars) for that purpose.

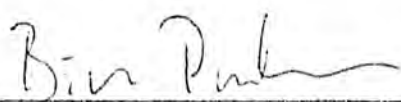
During the course of this Session, we, as Chairmen of the Community and Regional Affairs Committees, became aware of the long-standing need to address the problems of rural Alaska. We have met with representatives of the following departments and agencies, all of whom have been most supportive in our efforts to define the scope of the study: Department of Community and Regional Affairs, Department of Transportation and Public Facilities, Department of Revenue, Division of Policy Development and Planning, and the Office of Coastal Management.

Due to the complexity of this issue, which transcends any single departmental jurisdiction, other departments might be called upon to contribute to the study. We would appreciate your assistance in informing all State departments of the existence of this Committee.

We welcome your support of our joint interim efforts and will keep you advised of the ongoing progress of this study.

Sincerely,

  
Senator Arliss Sturgulewski

  
Representative Bill Parker

Attachment

June 28, 1979

Ms. Jessie Dodson  
Special Assistant  
Office of the Governor  
Pouch A  
Juneau, Alaska

Dear Jessie Dodson,

We thought you might be interested in the work program developed for the Local Government Study. As charted on Exhibit C, the solution-oriented approach of the Study will revolve around a series of meetings: Local Government Symposium, Regional Workshops and Public Hearings.

Contacts have been made with ~~the~~ leaders who will be involved in the initial Symposium planning meeting to be held in Anchorage on July 2.

We would be happy to furnish you with any additional information you may need and are available to answer questions and to receive your comments on the project.

Yours truly,

Senate C&RA  
Administrative Assistant

House C&RA  
Administrative Assistant



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## LOCAL GOVERNMENT STUDY BACKGROUND

The Joint Senate and House Community and Regional Affairs Committee Local Government Study was initiated as the legislative response to long-perceived problems related to local government in Alaska. The Department of Community and Regional Affairs, as well as the Municipal League, have supported such a study to clarify and resolve questions dealing with municipal relationships and the broader questions related to municipal/state relationships.

The need for such a study became evident to the chairmen of the Community and Regional Affairs Committees during the First Session of the Eleventh Legislature with consideration of legislation dealing with annexation, revenue sharing, delegation of borough powers, and "instant" unification.

Overlapping jurisdictional boundaries in the unorganized borough became an issue again when a proposal by the Tanana Chiefs Conference to create regional and subregional planning commissions was brought to the attention of the legislature. This proposal raised the question of the effectiveness of the present service delivery systems. There was renewed concern that there was no state rural policy against which to weigh this proposal and other legislative action.

The Chairmen of the Community and Regional Affairs Committees laid the groundwork for the Study in a series of meetings involving individuals from the legislature, the executive branch and the Alaska Municipal League. During these meetings, specific concerns were identified and there was consensus that legislative action in this area could be productive.



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## WORK PROGRAM

The Local Government Study has been designed with recognition of the abundant amount of existing research and material which has documented the problems in the unorganized borough. Problem areas which have been identified deal with:

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2. Sufficiency of the economic base in the unorganized borough in financing the basic local government functions.
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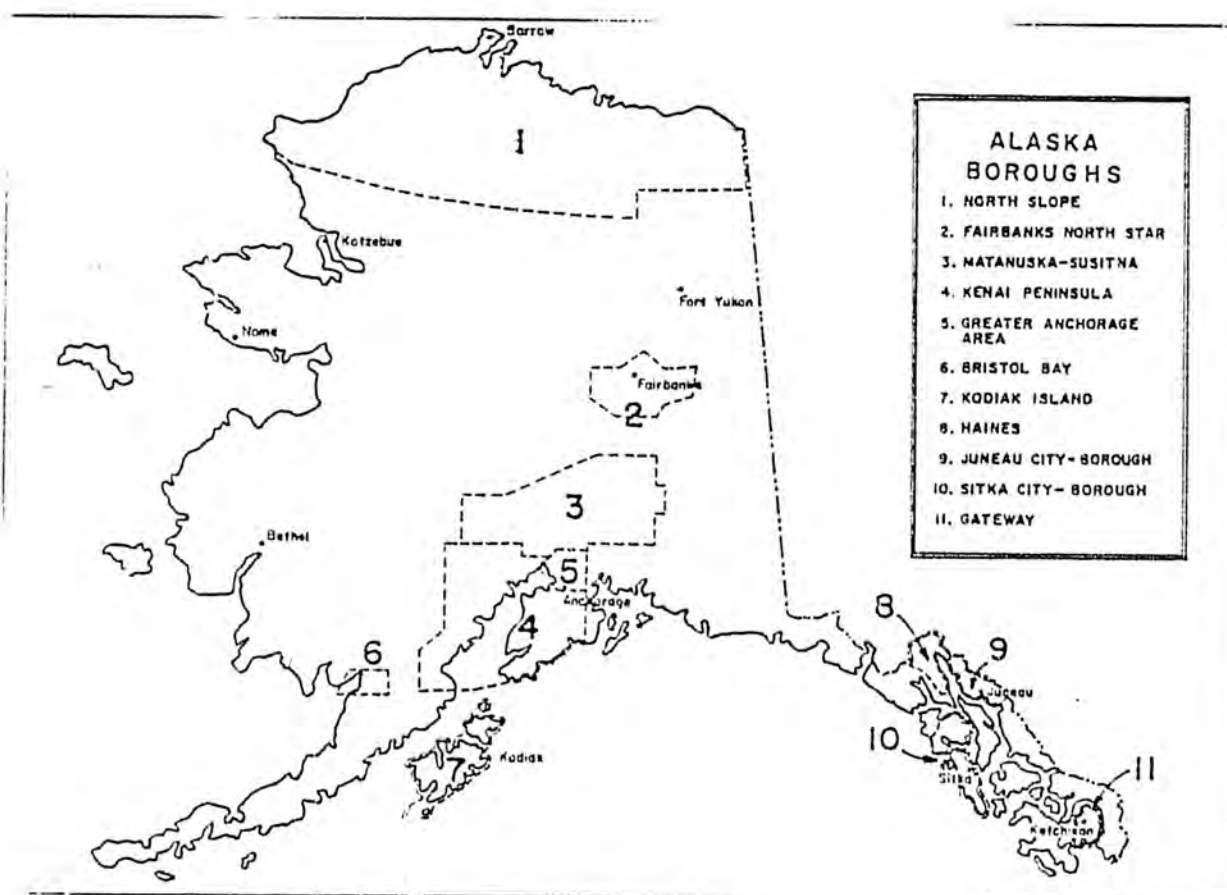
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6/15/76, 3-pages

Pat Poland to Palmer McCarter  
Proposed Legislation - Draft legislation that may be suitable for implementation of levy and collection of tax in the unorganized borough together with redistribution to individual boroughs based upon an equalization formula.  
8/23/76, 5-pages

✓ From: Rebecca Burch to Pat Poland  
The Feasibility of Health Powers in Proposed Region Governments  
9/3/76, 2-pages

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Third Class Cities - A first draft of a proposed bill to establish third class cities  
6/25/76, 9- pages

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6/23/76, 2- pages



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DRAFT - May, 1979

## LOCAL GOVERNMENT STUDY OBJECTIVES

- I. Study and evaluate the sufficiency of available local government structures to meet the need for local government entities at the community and regional level. Study and evaluate alternatives.
- II. Study and identify present public services provided by federal, state, and municipal levels of government and assess their relationship to local government formation.
- III. Study and evaluate the economic base of the unorganized Borough and its sufficiency in financing the basic local government functions.
- IV. Study and evaluate the social, political and cultural patterns in the unorganized borough and their relation to local government formation.

## STUDY OBJECTIVE

1. Study and evaluate the sufficiency of available local government structures to meet the need for local government entities at the community and regional level. Study and evaluate alternatives.

## TASK

1. Research the historical and legal evolution of local government structure. Review proposed legislation related to organization of the unorganized borough and assess the viability of these proposals. Analyze the relationships between municipalities at the community and regional level and their relationship with state government.
2. Investigate adequacy of existing local government structures, (i.e. three classes of boroughs, two classes of cities plus development cities), and their legally authorized sub-units (i.e., differential tax zones, service areas, and assessment districts), and modify existing or devise alternative forms of local government which could better provide the services.
3. Research the local government structures and intergovernmental relationships of other states and areas which may be pertinent to the Alaska experience. Evaluate relevancy in both rural and urban situations.
4. Review pertinent major studies (Tanana Chiefs Conference Proposal, Yukon Flats Borough Study, NANA Regional Strategies, etc.) and ascertain trends and implications related to local government formation.
5. Review the role of the Local Boundary Commission. Analyze statutory provisions for alteration of local government boundaries. Study and evaluate alternative mechanisms for affecting local government boundary changes.

## STUDY OBJECTIVE

- II. Study and identify present public services provided by state, federal and municipal levels of government.

### TASK

1. Update previous studies relating to state and federal jurisdictional boundaries. Delineate boundaries, authority and functions.
2. Prepare an inventory of programs and services being provided by federal, state and municipal entities within the municipalities and unorganized area of the state.
3. Identify the allocation and level of service provided by federal, state and municipal entities within the municipalities and unorganized area of the state.
4. Review existing intergovernmental loan programs and grant procedures as they function as incentives or disincentives to the formation of local government.
5. Review the question of state vs. municipal responsibility for delivery of public services and the construction, maintenance and operation of public facilities.
6. Review the service area concept as it relates to service delivery, specifically in the unorganized borough (REAAs, Coastal Resource Service Districts, etc.). Delineate the boundaries, authority, and function of these rural service areas and their relationship to state government.

## STUDY OBJECTIVE

- III. Study and evaluate the economic base of the unorganized borough and its sufficiency in financing the basic local government functions.

### TASK

1. Review potential revenue sources in the unorganized borough including, but not limited to sales, real and personal property tax, income tax, and gross business receipts in addition to revenue associated with natural resource development.
2. Prepare a land status analysis including, but not limited to, a general identification of private, public and Native-owned land. Such analysis would include estimates of acreage by category of existing and anticipated real property.
3. Review statutory inducements and disincentives related to municipal government incorporation. Determine workable approaches for studying the feasibility of and funding new municipal incorporations.
4. Identify the local cost of providing the services which are mandatory functions of the basic local governmental unit and those administrative costs associated with the establishment of local government.

## STUDY OBJECTIVE

- IV. Study and evaluate the social, political and cultural patterns in the unorganized borough and their relation to local government formation.

### TASK

1. Identify and analyze selected jurisdictional boundary schemes to determine how well these substate districts or regional boundaries conform to standards for borough incorporation.
2. Identify and analyze community and regional attitudinal surveys and studies to determine thoughts and perceptions on various levels of government (federal, state, local, quasi-governmental)  
Determine the need for further investigation of public attitudes, perceptions and ideas on the need for local and regional government structure.
3. Prepare an inventory of public services and programs provided by non-governmental organizations within the unorganized borough.  
Analyze the nature and level of services being provided.
4. Analyze historical and non-traditional methods of organization for local and regional self determination in the state (i.e., IRA Villages, Native regional profit and Native non-profit corporations).



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## OBJECTIVE

- II. Study and identify present public services provided by federal, state and municipal levels of government and assess their relationship to local government formation.

## TASKS

1. Review and update previous studies relating to state and federal jurisdictional boundaries. Delineate boundaries, authority and functions.
2. Prepare an inventory of programs and services provided by federal, state and municipal entities within the municipalities and unorganized area of the state. Identify the allocation and level of these services.
3. Review existing intergovernmental loan programs, grant procedures and the state's contractual practices as they function as incentives or disincentives to the formation of local government.
4. Review the question of state versus municipal responsibility for funding and delivery of public services and the construction, maintenance and operation of public facilities.
5. Review the service area concept as it relates to service delivery in the unorganized borough and the relationship of the service areas to state government.

## OBJECTIVE

- II. Study and identify present public services provided by federal, state and municipal levels of government and assess their relationship to local government formation.

## TASK

1. Review and update previous studies relating to state and federal jurisdictional boundaries. Delineate boundaries, authority and functions.
  - A. Substate Districts/Regions  
Collect maps that delineate the existing regions and districts utilized by federal and state agencies to operate programs or deliver services. Special emphasis should be given to reviewing and updating the recommendations and analysis in the report entitled Alaska Regions and Substate Districts, prepared by the Division of Policy Development and Planning in 1976.
  - B. Authority  
The review of the enabling authority for the existing jurisdictional units should include:
    1. Citation of the specific enabling authority
    2. Length of time operative/date instituted
    3. Basis for choice of boundaries. Mandatory borough incorporation standards should also be reviewed.
  - C. Function  
This review should include a statement of the purpose for which the unit was created. The units should be categorized as administrative units or service areas.

## OBJECTIVE

- II. Study and identify present public services provided by federal, state and municipal levels of government and assess their relationship to local government formation.

## TASK

3. Review existing intergovernmental loan programs, grant procedures and the state's contractual practices as they function as incentives or disincentives to the formation of local government.

## OBJECTIVE

- II. Study and identify present public services provided by state, regional and municipal levels of government and assess their relationship to local government formation.

## TASK

4. Review existing intergovernmental loan and grant programs and contractual practices as they function as incentives or disincentives to the formation of local government.
  - A. Identify state and federal loan and grant programs with municipalities. Analyze state and federal procedures and practices re municipalities as they relate to local government formation.
  - B. Analyze the state's contractual policies for delivery of services to municipalities and unorganized areas (i.e. with the non-profit corporations)
  - C. Document state financial assistance and non-financial inducements for organization ("organizational grants, land conveyances, etc.)



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## OBJECTIVE

- IV. Study and evaluate the social political and cultural patterns in the unorganized borough and their relation to local government formation.

## TASKS

1. Identify and analyze selected jurisdictional boundary schemes to determine how well these substate districts or regional boundaries conform to standards for borough incorporation.
2. Identify and analyze community and regional attitudinal surveys and studies to determine recognition and perception of governmental structure and function on the federal, state, local, and quasi-governmental levels.
3. Prepare an inventory of public services and programs provided by non-governmental and quasi-governmental organization. Analyze the nature and level of services provided.
4. Analyze the historical development of traditional, non-traditional, and quasi-governmental native methods of organization for local and regional self government. Assess the implications local and/or regional government formation would have on those structures now operative in the unorganized borough.



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## OBJECTIVE

- IV. Study and evaluate the social, political and cultural patterns in the unorganized borough and their relation to local government formation.

## TASK

1. Identify and analyze selected jurisdictional boundary schemes to determine how well these substate districts or regional boundaries conform to standards for borough incorporation.
  - A. Using the standards stated in the Constitution (Article X) and Title 29 (Municipal Government, Section 29.18.030, Organized Boroughs)
  - B. Selected jurisdictional boundaries shall include the following:
    1. Native Regional Corporation Boundaries
    2. Rural Educational Attendance Areas
    3. Boroughs and suggested unorganized borough divisions as defined in Alaska Regions and Substate Districts (prepared by the Division of Policy Development and Planning, Dec. '76)
    4. Boundaries as discussed in Issues of Regional Government in Alaska

## METHODOLOGY

1. Identify information gaps which make this Task difficult to accomplish.
2. Understand the petition procedures and standards related to incorporation as they relate to the role of the Dept. of Community and Regional Affairs and to the Local Boundary Commission.
3. Review the revised Local Boundary Commission regulations re any regulations that pertain to "standards".
4. Consideration should be given to expanding existing borough boundaries or reduction of borough areas.
5. Review Yukon Flats Borough Study as it relates to this Task.
6. Analyze Mobil Oil V. North Slope Borough (State Supreme Court Decision sustaining incorporation of North Slope Borough.



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## OBJECTIVE

- IV. Study and evaluate the social, political and cultural patterns in the unorganized borough and their relation to local government formation.

## TASK

2. Identify and analyze community and regional attitudinal surveys and studies to determine recognition and perception of governmental structure and function on the federal, state, local, and quasi-governmental levels.
  - A. Review existing surveying work such as the NANA profiles, Public Forum reports, Yukon Flats Borough Study, Congressional questionnaires, etc.
  - B. Determine the need for further investigation of public attitudes and educational needs in relation to local and regional government structure.

## METHODOLOGY

1. Review techniques being developed by the Department of Transportation and Public Facilities for implementation of Ch. 168 (Public Facilities Surveying). Investigate possibility of integrating Local Government Study component in DOTPF public participation process.
2. Identify need for translators in accomplishing Task #2.

## RESOURCE



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## OBJECTIVE

- IV. Study and evaluate the social, political and cultural patterns in the unorganized borough and their relation to local government functions.

## TASK

3. Prepare an inventory of public services and programs provided by non-governmental and quasi-governmental organization. Analyze the nature and level of services provided.
- A. Analyze the methodology used for planning and assessment of need for services.
  - B. Identify the intraregional communications mechanisms used by these organizations.
  - C. Address the question of the impact of local government formation on the existence and services of these non-governmental and quasi-governmental organizations.



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## OBJECTIVE

- IV. Study and evaluate the social, political and cultural patterns in the unorganized borough and their relation to local government formation.

## TASK

4. Analyze the historical development of traditional, non-traditional, and quasi-governmental native methods of organization for local and regional self government. Assess the implications local and/or regional government formation would have on those structures now operative in the unorganized borough.
- A. Develop a chronology including, but not limited to:
1. Traditional organizations
    - (a) Tribal councils
  2. Non-Traditional organizations
    - (a) Indian Reorganization Act Councils
    - (b) Second Class Cities
    - (c) Boroughs
  3. Quasi-Governmental organizations
    - (a) Regional Native Corporations (profit and non-profit)
    - (b) Village Corporations (profit and non-profit)
- B. Information compiled should include:
1. Identification of local or regional jurisdiction
  2. Intended purpose and enabling authority
  3. Administering agency
  4. Funding Source
  5. Governing structure and process
  6. Analysis of intergovernmental relationships

## OBJECTIVE

- II. Study and identify present public services provided by federal, state and municipal levels of government and assess their relationship to local government formation.

## TASK

3. Review existing intergovernmental loan programs, grant procedures and the state's contractual practices as they function as incentives or disincentives to the formation of local government.



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## OBJECTIVE

- II. Study and identify present public services provided by federal, state and municipal levels of government and assess their relationship to local government formation.

## TASKS

## RESOURCE

1. Review and update previous studies relating to state and federal jurisdictional boundaries. Delineate boundaries, authority and functions.
2. Prepare an inventory of programs and services provided by federal, state and municipal entities within the municipalities and unorganized area of the state. Identify the allocation and level of these services.
3. Review existing intergovernmental loan programs, grant procedures and the state's contractual practices as they function as incentives or disincentives to the formation of local government.
4. Review the question of state versus municipal responsibility for funding and delivery of public services and the construction, maintenance and operation of public facilities.
5. Review the service area concept as it relates to service delivery in the unorganized borough and the relationship of the service areas to state government.

## OBJECTIVE

- II. Study and identify present public services provided by federal, state and municipal levels of government and assess their relationship to local government formation.

## TASK

1. Review and update previous studies relating to state and federal jurisdictional boundaries. Delineate boundaries, authority and functions.
  - A. Substate Districts/Regions  
Collect maps that delineate the existing regions and districts utilized by federal and state agencies to operate programs or deliver services. Special emphasis should be given to reviewing and updating the recommendations and analysis in the report entitled Alaska Regions and Substate Districts, prepared by the Division of Policy Development and Planning in 1976.
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The review of the enabling authority for the existing jurisdictional units should include:
    1. Citation of the specific enabling authority
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This review should include a statement of the purpose for which the unit was created. The units should be categorized as administrative units or service areas.

### STUDY OBJECTIVES

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- II. Study and identify present public services provided by state, regional and municipal levels of government.
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- IV. Study and evaluate the social, political and cultural patterns in the unorganized borough and their relation to local government formation.

## STUDY OBJECTIVE

- I. Study and evaluate the sufficiency of available local government structures to meet the need for local government entities at the community and regional level. Study and evaluate alternatives.

### TASK

### RESOURCE

1. Research the historical and legal evolution of local government structure. Review proposed legislation related to organization of the unorganized borough and assess the viability of these proposals. Analyze the relationships between municipalities at the community and regional level and their relationship with state government.
2. Investigate adequacy of existing local government structures, (i.e. three classes of boroughs, two classes of cities plus development cities), and their legally authorized sub-units (i.e., differential tax zones, service areas, and assessment districts), and modify existing or devise alternative forms of local government which could better provide the services.
3. Research the local government structures and intergovernmental relationships of other states and areas which may be pertinent to the Alaska experience. Evaluate relevancy in both rural and urban situations.
4. Review pertinent major studies (Tanana Chiefs Conference Proposal, Yukon Flats Borough Study, NANA Regional Strategies, etc.) and ascertain trends and implications related to local government formation.
5. Review the role of the Local Boundary Commission. Analyze statutory provisions for alteration of local government boundaries. Study and evaluate alternative mechanisms for affecting local government boundary changes.

## STUDY OBJECTIVE

- II. Study and identify present public services provided by state, regional and municipal levels of government.

### TASK

### RESOURCE

1. Update previous studies relating to state and federal jurisdictional boundaries. Delineate boundaries, authority and functions.
2. Prepare an inventory of programs and services being provided by federal, state and municipal entities within the municipalities and unorganized area of the state.
3. Identify the allocation and level of service provided by federal, state and municipal entities within the municipalities and unorganized area of the state.
4. Review existing intergovernmental loan programs and grant procedures as they function as incentives or disincentives to the formation of local government.
5. Review the question of state vs. municipal responsibility for delivery of public services and the construction, maintenance and operation of public facilities.
6. Review the service area concept as it relates to service delivery, specifically in the unorganized borough (REAs, Coastal Resource Service Districts, etc.). Delineate the boundaries, authority, and function of these rural service areas and their relationship to state government.

## STUDY OBJECTIVE

- III. Study and evaluate the economic base of the unorganized borough and its sufficiency in financing the basic local government functions.

### TASK

### RESOURCE

1. Review potential revenue sources in the unorganized borough including, but not limited to sales, real and personal property tax, income tax, and gross business receipts in addition to revenue associated with natural resource development.
2. Prepare a land status analysis including, but not limited to, a general identification of private, public and Native-owned land. Such analysis would include estimates of acreage by category of existing and anticipated real property.
3. Review statutory inducements and disincentives related to municipal government incorporation. Determine workable approaches for studying the feasibility of and funding new municipal incorporations.
4. Identify the local cost of providing the services which are mandatory functions of the basic local governmental unit and those administrative costs associated with the establishment of local government.

## STUDY OBJECTIVE

- IV. Study and evaluate the social, political and cultural patterns in the unorganized borough and their relation to local government formation.

| <u>TASK</u>                                                                                                                                                                                                                                                                                                                                          | <u>RESOURCE</u> |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------|
| 1. Identify and analyze selected jurisdictional boundary schemes to determine how well these substate districts or regional boundaries conform to standards for borough incorporation.                                                                                                                                                               |                 |
| 2. Identify and analyze community and regional attitudinal surveys and studies to determine thoughts and perceptions on various levels of government (federal, state, local, quasi-governmental)<br>Determine the need for further investigation of public attitudes, perceptions and ideas on the need for local and regional government structure. |                 |
| 3. Prepare an inventory of public services and programs provided by non-governmental organizations within the unorganized borough.<br>Analyze the nature and level of services being provided.                                                                                                                                                       |                 |
| 4. Analyze historical and non-traditional methods of organization for local and regional self determination in the state (i.e., IRA Villages, Native regional profit and Native non-profit corporations).                                                                                                                                            |                 |

PLEASE NOTE: THE FOLLOWING PAGES WERE TREATED  
AS A UNIT IN THE ORIGINAL DOCUMENT.

REVISED LOCAL GOVERNMENT  
STUDY OBJECTIVES

Study Objectives

1. Study and evaluate the sufficiency of available local government structures to meet the need for local government entities at the community and regional level in the unorganized borough. Study and evaluate alternatives.
2. Study and evaluate the economic base of the unorganized borough and its sufficiency in financing the basic local government functions.
3. Study and evaluate the social, political and cultural patterns in the unorganized borough and their relation to local government formation.
4. Study and evaluate the difference between the planning for and delivery of services in the unorganized borough.

GOALS

1. Develop legislation which would provide a state policy related to the developemtn of local government in theunorganized borough.
2. Develop a clearly enunciated state rural policy which would serve as a guideline in evaluating legislation in terms of its effect as an incentive or disincentive to local government formation in the unorganized borough.

## LOCAL GOVERNMENT STUDY

### STUDY OBJECTIVE

1. Study and evaluate the sufficiency of available local government structures to meet the need for local government entities at the community and regional level in the unorganized borough. Study and evaluate alternatives.

### TASK

### RESOURCE

Research the local government structures of other states which may be pertinent to the Alaska experience (in particular, Maine and Hawaii) and examine Canada's system for handling local government in the remote areas within Canadian jurisdiction.

Evaluate relevancy of "outside" local gov't. system of financing and delivery of services.

Dept. of C&RA  
(Veronica Clark)

Municipal Leagues  
(Ginny Chitwood)

Review the history of the unorganized borough. Catalog existing inventories of proposed legislation related to the unorganized borough (see Fischer's works). Include any analytic material of proposed bills with legislative history.

Legislative Affairs  
(Jack Chenoweth)

Review the implications the Yukon-Flats Study has for formation of local government in other areas of the unorganized borough, in particular for other areas along the pipeline corridor.

Contract-  
Ralph Darbyshire

## LOCAL GOVERNMENT STUDY

### STUDY OBJECTIVE

2. Study and evaluate the economic base of the unorganized borough and its sufficiency in financing the basic local government functions.

### TASK

### RESOURCE

Investigate alternatives to methods of generating local taxes in addition to sales and property tax and provide a more equitable distribution to local governments of state revenues generated by taxation of the State's resources.

Investigate disparity and differences among taxation practices of the state and local governments and standardize taxation of the State's resources.

Research other states' local government laws, specifically "Share-the-Wealth" taxation concepts to seek out models which could be appropriately used in Alaska.

Analyze the implications for the unorganized borough of the existing revenue sharing method and compare it with others which have been proposed.

Div. of Policy Development  
and Planning  
(Dona Lehr)

Analyze the implication for the unorganized borough of the various Permanent Fund proposals which have been suggested in legislation.

Div. of Policy Development  
And Planning  
(Dona Lehr)

Determine the best approach for funding and studying the feasibility of requested new municipal incorporations.

Dept. of C&RA  
(Doug Griffin)

Review economic base information for the unorganized borough including sales tax, gross business receipts, etc.

Identify state and federal monies/programs and the extent of financial support in the unorganized borough.

Legislative Affairs  
(Elke Kallab)

Review existing loan programs and grant procedures as they function as incentives or disincentives to local government formation in the unorganized borough.

Look at the financing of existing REASS's, coastal resource districts, IRA councils, and native

regional and village non-profit organizations and  
determine their relationship to the role of state and  
local government.

## LOCAL GOVERNMENT STUDY

### STUDY OBJECTIVE

3. Study and evaluate the social, political and cultural patterns in the unorganized borough and their relation to local government formation.

### TASKS

### RESOURCE

Identify the various jurisdictional boundaries in the unorganized borough (REAA, Native Corp. election districts, etc.) and analyze how well these boundaries reflect the historic social, political, cultural and economic groupings of the native peoples.

Jim Sanders

Develop, circulate and analyze an attitudinal survey related to services needed, awareness of and interest in local government formation in the unorganized borough.

Jim Sanders

Prepare an inventory of services currently being provided by corporations in the unorganized borough. Analyse the nature and level of services being provided.

Jim Sanders.

Develop advance educational information related to the findings of the Local Government Study. Arrange for public meeting schedules, agendas, and public notice needs for public hearings.

Contract-  
Jane Anvik

## LOCAL GOVERNMENT STUDY

### STUDY OBJECTIVE

4. Study and evaluate the difference between the planning for and delivery of services in the unorganized borough.

### TASKS

Using the budget as a guide, identify the allocation and level of state and federal services provided in the unorganized borough.

Evaluate the implication of the Yukon-Flats Study in regard to delivery of services in the unorganized borough.

### RESOURCE

Senate C&RA  
(Gene Walsh)

Contract-  
Ralph Darbyshire

# LOCAL GOVERNMENT STUDY - ESTIMATED BUDGET

The following estimated budget was approved for the Local Government Study.

(100) PERSONAL SERVICES \$ 40.0

1 1/2 Project Coordinators  
12 mon., \$3,000 mon., plus  
10.13 % benefits

(200) TRAVEL 18.0

Committee Transportation (Juneau/  
Anch.) Chairmen/Senate & House  
Community and Regional Affairs  
Committee plus staff travel  
15 trips at \$200 = \$3,000

Committee per diem - 15 members +  
staff for individual meetings and  
conferences  
3 days each at \$165 = \$2,475

Hearing Committee Transportation  
5 members  
5 trips at \$400 = \$10,000

Committee per diem - 5 meetings  
2 days each at \$55 = \$2,750

(300) CONTRACTUAL 16.0

Professional Services \$12,000  
Postage 500  
Public Notices 500  
Telephone 2,000  
Final Report 1,000

(400) COMMODITIES 1.0

Stationery and Office  
Supplies 1,000

\$ 75.0

House Community & Regional Affairs Committee share \$ 31,600  
(per Representative Bill Parker's discussion with  
House Leadership)

Senate share 43,000

\$ 74,600

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