

ALASKA LEGISLATURE SPECIAL COMMITTEE / SUBJECT FILES 86/2

328 SCOMM10: LOCAL GOVERNMENT STUDY 1979

2. The League supports legislation amending AS 29.28.070 to provide that the number of signatures required to initiate a petition for referendum, initiative or recall be 25% of the number of voters voting in the last regular election regardless of population of the municipality.

3. The League supports revision of the reapportionment provisions of Title 29 for clarification, simplification, flexibility, and autonomy at the local level.

PART VIII LOCAL GOVERNMENT POWERS

A. Local Autonomy

1. Because certain restrictions currently exist in the Alaska Statutes which impede effective independent local government, the League supports legislation which would promote more effective and independent local government in all organized boroughs and cities, and opposes any legislation which restricts local government powers.

2. The League supports the continued exemption of municipal officials and employees from the lobbying reporting requirements under AS 24.25.

3. The League supports legislation at both state and federal levels placing municipalities in an equal posture with state governments with respect to federal anti-trust laws.

4. The League opposes state restrictions on enforcement of municipal ordinances and supports legislation clearly establishing local autonomy in the creation of mandatory sentences and other remedies for violation of local ordinances.

5. The League supports the community council concept and also supports legislation which would require that the local governing body be the management unit for local community councils. The local governing body should be both the requester and receiver of state funds that will be used to fund community councils.

B. Public Employee Labor Relations

1. The League strongly opposes any legislation which would force municipalities to be subject to the provisions of the Alaska Public Employees Labor Relations Act. The League opposes just as strongly, any legislative efforts to dictate the provisions of local public employees labor relations ordinances. The League supports legislation to allow each municipality at any time to reject or withdraw from the terms of the Alaska Public Employees Relations Act.

2. The League opposes legislation imposing binding arbitration on local governments. Such legislation would hinder local governments' ability to determine their personnel costs and prevent local government from having complete control of determining the local tax rate.

C. Third Class Borough

1. The League supports elimination of language from Alaska Statutes which would allow for the future creation of third class boroughs. Any existing third class borough would be allowed to continue in existence until such time as it reclassifies. The League believes that a third class borough, as currently defined in statute, does not meet standards for a general purpose local government.

D. Local Government Study

1. The League endorses, and strongly supports, legislative action that would create and adequately fund a committee which would be charged with investigating current and future state/local government relations and finance in Alaska and the current and future status of local government structures, specifically including the unorganized borough. The committee shall be comprised of state administrative officials dealing with local governments, local government officials and residents from large and small cities and boroughs, specifically including the unorganized borough and legislators. The committee shall prepare a report on its findings, including proposed legislation and constitutional changes, and shall submit the report to the State Legislature and all local governments.

E. Public Officials

1. The League supports legislation to allow public officials of participating municipalities to enroll in the Public Employees Retirement System at any time during their term of office.
2. The League urges the State Legislature to extend to municipalities that opt out of the Social Security System the right to participate in the state's social security benefit substitute package.

PART IX RESOURCES

A. Non-Renewable

1. The Alaska Municipal League supports a clear policy requiring the processing of state royalty oil and gas within Alaska.
2. The League encourages a state policy requiring the distribution and sale within Alaska, to the extent it is economically feasible, the products of Alaska processed oil and gas.
3. In response to the energy shortage and its economic impact on the people of the state, the League urges the federal government, the State of Alaska, and League members to design, construct and use their buildings with an emphasis on energy efficiency.
4. In consideration of anticipated shortages of petroleum products for energy production, the League urges the State of Alaska to pursue the development of Alaska's coal resources.

5. The League supports legislation which establishes a clear mineral policy to encourage resource development; in-state ore concentration and/or reduction; and protects mineral land from imposed incompatible land uses.

B. Renewable

1. The League requests that the executive and legislative branches of state government establish a policy requiring the development and processing of renewable resources in Alaska and through appropriate inventory and management practices make all renewable resources available for development and processing on a sustained yield basis.

2. The League supports legislation which would establish and continue existing long range research and development in high value finfish and shellfish aquaculture and enhancement and for the development of an aggressive bottom fish program.

3. The Alaska Municipal League requests the executive and legislative branches of our state government to accelerate market studies and market development of Alaska's renewable resources.

4. The League supports legislation for the development of an aggressive bottomfish program including substantially accelerated marketing studies and market development for Alaskan bottomfish products.

5. The League requests the legislature and Administration to adopt by statute and for regulation the policy that hydroelectric energy is one of the most advantageous and acceptable methods of generating renewable energy for use by the many citizens of Alaska.

6. The League recommends legislation establishing a state energy policy which addresses both rural and urban situations and provides incentives to development of energy sources specific to community needs giving preference to renewable energy sources and/or new technologies.

7. The League recognizes sport fishing as an important renewable resource which has economic as well as recreational value and should be protected and developed.

C. Human Resources

1. The Alaska Municipal League supports and encourages, within the confines of the constitution and human resources limitations, any efforts on the part of the Governor and the Legislature to implement an Alaska hire policy.

2. The League encourages the State Legislature and Administration to use both the human resources and technical resources of the institutions of higher learning within the state whenever possible.

PART X
ECONOMIC DEVELOPMENT

1. The exploration, development and industrial utilization of renewable and non-renewable resources, both inside and outside municipal boundaries, creates a substantial and immediate impact on the need for municipal facilities and services which exceed the financial ability of most municipalities to meet in the short period of time available to have such facilities and services operational. The League urges adoption of legislation which would provide financial assistance to municipalities which are proposed for such impacts.

2. The League supports and urges the State Legislature to establish and provide immediate funding of programs that will create, assist, or aid both public and private enterprises to plan, finance, and develop job related industries, businesses, and facilities that are compatible with the desires of local government.

3. The League supports legislation that will aid in the exploration, development, and in-state processing of Alaska's raw materials and vast mineral wealth, and urges the state to provide state tax incentives to those industries engaging in in-state primary and secondary processing of Alaska's resources.

4. The League supports increases in State Revenue Sharing for local economic development programs.

5. The League supports a reduction of state regulation and requirement of redundant information reports for small businesses and local governments.

ALASKA MUNICIPAL LEAGUE
MINUTES OF THE ANNUAL BUSINESS MEETING
November 2, 1979

The annual business meeting of the Alaska Municipal League was called to order by President Phil Younker at 10:15 am on November 2, 1979 in the auditorium of the Centennial Building in Sitka, Alaska.

ROLL CALL - Executive Director, Ginny Chitwood called the roll and the following municipalities were represented at the meeting: Municipality of Anchorage, Barrow, Bethel, Bristol Bay Borough, Cordova, Dillingham, Fairbanks, Fairbanks North Star Borough, Haines, Haines Borough, Homer, City and Borough of Juneau, Kenai, Kenai Peninsula Borough, Ketchikan, Ketchikan Gateway Borough, King Cove, Kodiak, Kodiak Island Borough, Kotzebue, Matanuska-Susitna Borough, Nome, Palmer, Petersburg, Sand Point, Saxman, Seldovia, Seward, City and Borough of Sitka, Skagway, Soldotna, Unalaska, Valdez, Wasilla, Whittier, and Wrangell. A quorum was present.

MINUTES OF THE 1978 BUSINESS MEETING - President Younker announced that three resolutions had been inadvertently left off of the minutes that were distributed in each delegate packet. These resolutions had been passed at the business meeting last year. They included a resolution expressing support for the people of Wrangell and requesting state and federal disaster assistance; a resolution of appreciation to the Anchorage Westward Hilton Hotel; and a resolution of appreciation to the Municipality of Anchorage. Don Gilman, Mayor, Kenai Peninsula Borough, moved the minutes be approved with the inclusion of the resolutions. Dave Walsh, Assembly Member, Municipality of Anchorage, seconded. The question was called and there being no objection, the motion to adopt passed unanimously on a voice vote.

CONSTITUTION AND BY-LAWS CHANGES - The following proposed amendments to the constitution and by-laws were read on the opening day of the conference, October 30, 1979. Underlined words are additions; bracketed words are deletions.

CONSTITUTION - Article IV, Section 1, Officers: The officers of this organization shall be a president, first vice president, second vice president, immediate past president, up to five (5) past presidents, executive director, and seven (7) directors, each of whom, with the exception of the executive director, shall hold an elective or appointed position in a member city or borough. If there are more than five eligible past presidents, in addition to the immediate past president, the positions shall be filled by the five most recent past presidents who are eligible.

Article IV, Section 2, Term of Office: The terms of office of the president and vice presidents shall be one year. The terms of office of director shall be two years. [The five directors elected in 1968 shall apportion by lot 4 two year terms and 1 one year term.] The term of office of a past president shall continue until he is replaced by a more recent past president or until he is no longer eligible to serve.

Article IV, Section 3, Board of Directors: The board of directors shall consist of the president, first vice president, second vice president, immediate past president, up to five (5) past presidents, and seven (7) directors. The board of directors shall have general supervision over all the affairs of the organization, subject to the will of the organization expressed at any duly convened meeting.

BY-LAWS - Article II, Section 12: Past Presidents, who no longer hold an elective or appointed position in a member city or borough, shall be ex-officio members of the League and the board of directors.

Article VI, Section 1, Board Meetings: More than one-half ($\frac{1}{2}$) of the members of the board of directors, excluding all past presidents except the immediate past president, shall constitute a quorum at a meeting of the board of directors. More than one-half ($\frac{1}{2}$) of the votes, excluding blanks, cast where a quorum is present, shall constitute a majority vote.

CONSTITUTION - Article IV, Section 4, Vacancies: Any Vacancy in office shall be filled by appointment by the president, subject to the approval of the board of directors and the provisions of Article V, Section 1 of the constitution and Article II of the By-Laws.

Article V, New Section 1, Automatic Succession: Immediately prior to election of officers at the annual business meeting, the office of president shall be filled by succession of the first vice president; the first vice president, by the second vice president; provided, however, that any appointment to fill a vacancy in the office of second vice president shall be voted on at the annual meeting prior to succession, and further provided that additional nominations may be made from the floor for that office.

Article V, Section [1] 2, Nominations: Nominations for [elected officers] second vice president and directors shall be made by a nominating committee of five (5) members chosen by the president on the first day of the annual conference. Additional nominations may be made from the floor, and elections shall be on the last day of the session.

At that time President Younker appointed a constitution and by-laws committee consisting of Dave Walsh, Chairman; Lee Sharp, City and Borough of Juneau; Betty Glick, Kenai; Mike Ribar, Fairbanks North Star Borough; and Carol Lechner, Kodiak. The members have studied the changes and recommended their adoption.

Walsh again read the first set of proposed amendments. Walsh moved and Gilman seconded the adoption of the amendments. The question was called and the motion passed unanimously on voice vote.

Walsh again read the second set of proposed amendments. Walsh moved and Gilman seconded the adoption of the amendments. The question was called and the motion passed unanimously by voice vote.

POLICY COMMITTEE REPORTS - President Younker stated that the proposed policy statement prepared by the legislative committee at their meeting on August 23 & 24, 1979 in Valdez, and the board of directors at their meeting August 24, 1979, also in Valdez, was now before the delegation.

Ron Larson, Mayor, Matanuska-Susitna Borough, moved the adoption of the proposed policy statement. Walsh seconded.

PART I, TAXATION AND FINANCE - Lee Sharp, Attorney, City and Borough of Juneau, moved Part I be adopted as proposed. Bill Curtis, Manager, City of Palmer seconded. No changes were offered to Part I, Section A, 1 through 4. The policy committee proposed that Part V, Section B - Motor Vessel Taxation be moved to Part I, Section A-5. Sharp, Speaking on behalf of the legislative committee, recommended this section be deleted from the policy statement. He said the legislative committee further recommended the President appoint a special committee on this subject and that this committee report its findings to the legislative committee before its summer meeting. Sharp moved the legislative committee's recommendation. It was seconded. There being no objection, it was so ordered.

No changes were offered to Part I, Sections B - 1 through 3. No changes were offered to Part I, Section C - 1 through 3.

Part I, Section D, State Shared Revenues - 1. Ron Garzini, Chief Administrative Officer, Municipality of Anchorage, moved to adopt the following amendment: In the second line add a period after the word "development" and delete the rest of the sentence. Barbara Shaffer, Council Member, City of Nome, moved a substitute motion as follows: D-1. "The League strongly supports continual evaluation of the formula of revenue sharing." It was seconded. Discussion followed. The question was called on the substitute motion and the following roll call vote was recorded: AYES - Municipality of Anchorage, Barrow, Bethel, Fairbanks, Fairbanks North Star Borough, Ketchikan, Ketchikan Gateway Borough, Kotzebue, Nome, Saxman, City and Borough of Sitka, Unalaska, Wasilla, and Whittier. NAYS - Bristol Bay Borough, Cordova, Haines, Haines Borough, Homer, City and Borough of Juneau, Kenai, Kenai Peninsula Borough, King Cove, Kodiak, Kodiak Island Borough, Matanuska-Susitna Borough, Palmer, Petersburg, Sand Point, Seldovia, Seward, Skagway, Valdez and Wrangell. The Motion failed 14 to 20. After more discussion, the question was called on the main motion and the following roll call vote was recorded: AYES - Municipality of Anchorage, Bristol Bay Borough and Nome. NAYS - Barrow, Bethel, Cordova, Fairbanks, Fairbanks North Star Borough, Haines, Haines Borough, Homer, City and Borough of Juneau, Kenai, Kenai Peninsula Borough, Ketchikan, Ketchikan Gateway Borough, King Cove, Kodiak, Kodiak Island Borough, Kotzebue, Matanuska-Susitna Borough, Palmer, Petersburg, Sand Point, Saxman, Seldovia, Seward, City and Borough of Sitka, Skagway, Unalaska, Valdez, Wasilla, Whittier, and Wrangell. The Motion failed 3 to 31.

The amendment having failed the motion properly before the body was the adoption of the language in the proposed draft of the policy statement. Lehne moved to amend paragraph D-1 as follows: In the first line, strike the words "100%" and insert the word "increased"; in the second line, after the word "program" add the words "to a level at least three times the 1979 funding level,". It was seconded. The question was called and the following roll call vote was recorded: AYES - Municipality of Anchorage, Barrow, Bethel, Bristol Bay Borough, Cordova, Fairbanks, Fairbanks North Star Borough, City and Borough of Juneau, King Cove, Kodiak, Kodiak Island Borough, Kotzebue, Matanuska-Susitna Borough, Nome, Palmer, Sand Point, Skagway, Unalaska, Valdez

and Wasilla. NAYS - Haines, Haines Borough, Homer, Kenai, Kenai Peninsula Borough, Ketchikan, Ketchikan Gateway Borough, Petersburg, Saxman, Seldovia, Seward, City and Borough of Sitka, Whittier, and Wrangell. The motion passed 20 to 14.

No changes were offered to Part I, D-2 & 3. No changes were offered to Part I, E - Bonding. No changes were offered to Part I, F - Funding the Newly Organized Municipalities. No changes were offered to Part I, G - Public Employee Retirement, 1 & 2.

Part I, H, Cultural, Civic and Convention Centers and Museums # 1. Sharp said the policy committee recommended the following: In the third line delete the word "no" and insert the words "only minimal". Sharp said the legislative committee agreed with this amendment and so moved. It was seconded, the question was called and the motion passed unanimously on a voice vote.

No changes were offered to Part I, H-2. No changes were offered to Part I, I(eye) Local Hospital Use # 1.

Part I, I(eye) # 2. Sharp said the legislative committee recommended the following amendment: In line 4, after the word "supports" add the word "increased". After the word "construction" add the words "and operating costs". Sharp moved the two amendments. The motion to amend was seconded, the question was called and the motion passed on a voice vote.

Sharp said the policy committee recommended the addition of a new paragraph 3: "The League supports the increase of state assistance for hospitals from \$75,000 to \$100,000 annually and increase the state assistance for additional health units from \$4,000 to \$6,000." Sharp moved the amendment but said the legislative committee recommended the amendment not be adopted since the amendments to paragraph 2 had passed, and asked the members to vote no. The question was called and the motion failed on a voice vote.

Part I, J - Real Estate Transfer Information. Rocky Gutierrez, Administrator, City and Borough of Sitka, moved to delete the entire section J. It was seconded. Discussion followed, the question was called and the motion passed on a voice vote. (Note: Due to this deletion, the following sections will be renumbered in the policy statement.) Part I, K - Role of the Permanent Fund # 1, no changes were offered. Part I, K - # 2, Mitch Gravo, Assistant to the mayor, Municipality of Anchorage, moved to delete the entire section. It was seconded. Discussion followed, the question was called and the motion failed on a voice vote.

No changes were offered to Part I, L - Anti-cyclical Policy.

No changes were offered to Part I, M, Tax Credit - 1 through 3.

Part I, M-4. Sharp said the policy committee recommended adding new language as follows: "The League supports legislation that will clarify the determination of the amount of property which is exempt under the senior citizen property tax exemptions." Sharp said the legislative committee did not object to the proposed amendment. Sharp moved the amendment. Erle Cooper, Council Member, City of Homer, seconded. The question was called and the motion passed on a voice vote.

The question was called on the main motion to adopt Part I, Taxation and Finance, as amended. The motion passed on a voice vote.

PART II, EDUCATION - Gilman moved Part II be adopted as proposed. Ted Lehne, Council Member, City of Fairbanks, seconded.

Larson, reporting for the legislative committee, said the policy committee recommended the following language for Part II, A - School Support # 1. "The constitution of Alaska is very specific in its requirement that education is the responsibility of the state. Therefore, the League urges the Legislature to fund annually 100% of the cost of public education. Appropriation must reflect annually the increased cost incurred by school districts and full funding should not be used as a catalyst for the state to infringe upon the rights of local people to administer local schools." Larson said the legislative committee recommended it not be adopted. There was no motion to adopt the language proposed by the policy committee so the language was not considered.

Larson moved to amend the proposed language in the draft by adding, in the fourth line after the Word "Program" the words "special education". It was seconded, discussion followed, and the motion passed on a voice vote.

Part II, A-2. Larson said the policy committee recommended the following amendment to the proposed policy draft: In the seventh line, after the word "level" add the words "for all future years". Larson said the legislative committee recommended it not be adopted. There was no motion to adopt so the language was not considered.

Larson moved Part II, A-2 be retained as proposed. There being no objection, it was so ordered.

Part II, A-3. Larson said the policy committee recommended new language as follows: "The League recommends that the State Legislature fund fully all special programs as required by public law". Larson said the legislative committee concurred with the new language and so moved. It was seconded. The question was called and the motion passed on a voice vote.

No changes were offered to Part II, A-4. No changes were offered to Part II, A-5.

Larson said the policy committee recommended adding a new paragraph (6) to read: "The League urges the Governor and the Legislature to act as soon as possible on establishing the amount of the public school foundation support (basic educational unit) for the 1980-81 school year." Larson said the legislative committee concurred with this amendment and so moved. It was seconded, the question was called and there being no objection, the motion passed.

Larson said the policy committee recommended adding a new paragraph (7) to read: "The League supports the creation of a uniform and equitable system of financing, maintaining and operating the cost of public education, regardless of municipal status." He said the legislative committee did not have a recommendation in this new language, but moved its adoption. It was seconded. Discussion followed. Len Laurance, Assembly Member, Ketchikan Gateway Borough, moved to table.

It was seconded. The question was called and the motion passed by voice vote.

Don Smith, Assembly Member, Municipality of Anchorage, moved a new paragraph (7) to read: "The League strongly recommends that the state Legislature review and reevaluate the rural high school construction program. The League further urges that any additional funding must come from a state bond issue, rather than a direct appropriation." Shaffer seconded. Discussion followed. The question was called and the following roll call vote was recorded: AYES - Municipality of Anchorage, Bristol Bay Borough, Cordova, Dillingham, Fairbanks, Fairbanks North Star Borough, Haines, Haines Borough, Kenai, Ketchikan, Ketchikan Gateway Borough, Kotzebue, Matanuska-Susitna Borough, Nome, Palmer, Petersburg, Saxman, Seward, City and Borough of Sitka, Skagway, Unalaska, Valdez, Wasilla, and Wrangell. NAYS - Barrow, Bethel, Homer, City and Borough of Juneau, Kenai Peninsula Borough, King Cove, Kodiak, Kodiak Island Borough, Sand Point, and Seldovia. The motion passed 24 to 10.

Part II, B - Assembly/Council-School Board Relationships # 1. Carroll Fader, Mayor, Ketchikan Gateway Borough, said the policy committee and legislative committee both approved of the proposed language and moved its adoption. It was seconded, the question was called and the motion passed on a voice vote.

No changes were offered to Part II, C - Public Communications # 1 & 2.

Part II, C-3. Fader said the policy committee recommended new language as follows: "The League supports legislation which would support communities served by television cable systems that are applying for issuance of FCC construction permits for mini TV translators." He said the legislative committee had no objection to this new language, and so moved. The question was called and the motion passed on a voice vote.

The question was called on the main motion to adopt Part II, Education, as amended. The motion passed on a voice vote.

PART III, PUBLIC SAFETY - Bill Curtis, Manager, City of Palmer, moved Part III be adopted as proposed. Roberley Potter, Assembly Member, City and Borough of Sitka seconded.

Part III, # 1. Curtis, reporting for the legislative committee, said that the policy committee recommended the following amendment: Line 4, after the word "facilities" and before the word "for" insert the words "and program resources". He said the legislative committee concurred in this amendment and so moved. It was seconded, the question was called and the motion passed on a voice vote.

Part III, # 2. Curtis said the policy committee recommended paragraph 2 be replaced with the following language: "Because the Alaska Police Standards Council has lost all federal support the League recommends the establishment of state assistance proportional to the cost of on-going assistance to those members of municipal police agencies attending courses in order to meet the requirements of the Alaska Police Standards Act." He said the legislative committee concurred in this amendment

and so moved. It was seconded. The question was called and there being no objection it was so ordered.

Part III, # 3. Curtis said the policy committee recommended deleting all material in paragraph 3 and that the legislative committee concurred. He then moved to delete. It was seconded. The question was called and there being no objection, it was so ordered. (Note: with this deletion, the remaining paragraphs in Part III will be renumbered in the policy statement.)

Part III, # 4. Curtis said the policy committee recommended paragraph 4 be amended as follows: After the word "the" in the first line and before the word "to" in the second line, delete the words "Department of Health and Social Services, Division of Corrections" and insert the words "State of Alaska". He said the legislative committee concurred in this amendment and so moved. It was seconded. The question was called and there being no objection, it was so ordered.

Garzini moved to amend by restating paragraph 4 to read as follows: "Recognizing Corrections is a state function, the League urges the State of Alaska to fund the construction and/or operation of short term detention facilities within local communities." It was seconded. Discussion followed. Larson moved to amend by inserting the words ",if necessary," after the word "construction" and striking "/or". It was seconded. The chair accepted this as a friendly motion and the question was called on the motion to adopt the new statement as follows: "Recognizing Corrections is a state function, the League urges the State of Alaska to fund the construction, if necessary, and the operation of short term detention facilities within local communities." The motion carried on a voice vote.

No changes were offered to Part III, # 5 & 6.

Part III, # 7. Curtis said the policy committee recommended new language as follows: "The League urges the State of Alaska to establish a comprehensive public fire education program, through the State Fire Marshall's office, that will utilize professionally trained public fire educators." He said the legislative committee concurred with this amendment and so moved. It was seconded, the question was called and the motion passed on a voice vote.

Part III, # 8. Curtis said the policy committee recommended the following amendment: In the third line, after the word "clarified" add the words "that the state" and in the last line, after the word "arrest" add a period and delete the rest of the line. He said the legislative committee concurred in this amendment and so moved. It was seconded, the question was called and there being no objection, it was so ordered.

Part III, # 9. Curtis said the policy committee recommended a new paragraph to read: "The League urges the State of Alaska to reform the Alaska Juvenile Justice System so that the people's confidence in the rule of the law will be restored and our traditional form of government will continue to provide security for the law abiding citizen." He said the legislative committee concurred with this new material and moved its adoption. It was seconded. The question was called and there being no objection, it was so ordered.

The question was called on the main motion to adopt Part III, Public Safety, as amended. The motion passed on a voice vote.

PART IV, LAND USE - Jim Nordale, Attorney, Fairbanks North Star Borough, moved Part IV be adopted as proposed. Roberley Potter, Assembly Member, City and Borough of Sitka, seconded.

No changes were offered to Part IV, A - Local Options. No changes were offered to Part IV, B - Land Selection # 1.

Part IV, B-2. Nordale, reporting for the legislative committee, said the policy committee recommended deleting the words "either administratively or" in the 6th and 7th lines. He said the legislative committee concurred in the amendment and so moved. It was seconded, the question was called and the motion passed unanimously on a voice vote.

No changes were offered to Part IV, d(2) Lands in Alaska, # 1.

Part IV, C-2. Nordale said the policy committee recommended deleting the words "and state" in the second line. He said the legislative committee concurred with the amendment and so moved. The question was called and the motion passed unanimously on a voice vote.

President Younker announced a message had been received from Senator Gravel's office saying he would not filibuster SB 9, but reserves the right to filibuster if a substitute bill is presented.

Part IV, D - Historical Sites # 1. Nordale said the policy committee recommended the following amendment: In the third line, after the word "a" and before the word "matching" add the word "state". He said the legislative committee concurred with this amendment and so moved. It was seconded. The question was called and the motion passed on a voice vote.

No changes were offered to Part IV, E - Coastal Management # 1.

Part IV, E-2. Nordale said the policy committee recommended the following amendment: In the first line change the word "for" to "by". He said the legislative committee concurred with this amendment and so moved. It was seconded. Carol Maser, Assembly Member, Municipality of Anchorage, offered the following amendment: After the word "district" delete the rest of the line and add the words "plan is adopted". The chair accepted this as a friendly motion. The question was called on the motion to amend E-2 by changing the word "for" to "by" and substituting the words "plan is adopted" for the words "is formed in that part of the unorganized borough". The motion passed unanimously by voice vote.

Part IV, E-3. Nordale said the policy committee recommended the following amendment: Substitute new language as follows: "The League urges the state agencies to abide by a municipality's interpretation of coastal management standards from the time of conceptual approval by the municipality until final approval by the Legislature." He said the legislative committee concurred and moved the amendment. It was seconded, the question was called and there being no objection, it was so ordered.

Part IV, F - Subdivisions # 1. Nordale said the policy committee recommended the following amendment: In the last sentence, after the word "land" delete the period and add the words "and prior to any judicial partition of real property". He said the legislative committee concurred and so moved. It was seconded, the question was called and the motion passed unanimously on a voice vote.

Ben Delahay, Attorney, City of Kenai, moved the following amendment: In the third line after the word "for" and before the word "subdivision" insert the words "regulation of". It was seconded. The chair accepted this as a friendly motion and the question was called on the adoption of Section F-1 as amended. There being no objection, it was so ordered.

Part IV, F-2. Nordale said the policy committee recommended the following amendment: In the last sentence, after the word "municipality" delete the period and add the words "including regular platting board review and approval". He felt the amendment had been placed in the wrong sentence and moved the words "including regular platting review and approval" be inserted after the word "requirements". He said the legislative committee concurred in the amendment. It was seconded. The question was called and the motion passed unanimously by voice vote.

Phil Berrian, Planning Director, Fairbanks North Star Borough, moved the following amendment: In the last line, after the word "disposing" add the words "and acquiring". It was seconded and discussion followed. The question was called and the motion failed on a voice vote.

Nordale moved the adoption of the legislative committee substitute language which is as follows: "The League supports legislation which would require legal access to all state land disposals; and that, except for state subdivisions in remote areas or for dispersed entry, local subdivision improvement requirements be honored by the state by either installing such improvements or by acquiescing in the formation of service areas and local improvement districts containing such state property and honoring the obligation to pay LID assessments on such property while it is in state ownership." It was seconded. The question was called and the motion passed unanimously by voice vote.

Nordale said the policy committee recommended the addition of new material to be paragraph 3 as follows: "The League supports the concept of an Enterprise Fund as a means for the state to provide required improvements in state land disposals." He said the legislative committee concurred and so moved. It was seconded, the question was called and the motion passed unanimously by voice vote.

Nordale said the policy committee recommended the addition of a new section as follows: "G - State Land Disposal # 1. The League supports legislation which mandates land use capability and resource inventory findings for each tract of land included in the disposal bank." He said the legislative committee concurred with the new material and moved its adoption. Curtis seconded. There being no discussion, the question was called and the motion passed with no objection.

Nordale said the policy committee recommended the addition of a new section as follows: "H - Grazing Districts # 1. The League supports legislation which delegates to local governments the establishment of controlled grazing districts within organized municipalities." He said the legislative committee concurred with the new material and moved its adoption. Curtis seconded. There being no discussion, the question was called and the motion passed with no objection.

Nordale said the policy committee recommended the addition of a new section as follows: "I (eye) - Forest Land # 1. The League supports legislation which limits the applicability of the Forest Practices Act to commercial forest land, and further limits the applicability of the Act to municipal and private lands to a voluntary basis only."

"I (eye) - 2. The League supports legislation which creates incentive programs which encourage placement of private lands under sustained yield forest management."

He said the legislative committee did not feel they had adequate information and therefore had no recommendation.

Nordale moved the adoption of the new material for I (eye) - Forest Land # 1 & 2. It was seconded. The chair asked for a division of the question, therefore, the motion to adopt I - Forest Land, # 1 was before the body. Discussion followed. Gilman moved to table. It was seconded. The question was called and the motion passed on a voice vote.

The motion to adopt I - Forest Land # 2, was now before the body. The question was called and the motion failed on a voice vote.

Judi Slajer, Manager, Ketchikan Gateway Borough, moved a new section as follows: "The League supports legislation that the state provide funds for necessary quantitative definition studies of natural resources." She said this language had been proposed by the policy committee for Part X, Economic Development, but that the legislative committee recommended that it be put in the section on Land Use. She moved adoption of the new language. It was seconded.

Jim Ekstedt, Council Member, City of Palmer, moved to amend the new language to read as follows: The League supports legislation that the state provide funds for necessary quantitative definition studies and market analysis of minerals other than oil and gas." The amendment to the new section was seconded. Discussion followed. The question was called and the motion passed on a voice vote.

The question was called on the motion to adopt the new section as amended and it passed on a voice vote.

The question was called on the main motion to adopt Part IV, Land Use, as amended. The motion passed unanimously on a voice vote.

PART V, TRANSPORTATION, DOCKS AND PORTS - David Jensen, Manager, cities of Sand Point and King Cove moved the adoption of Part V as proposed. It was seconded.

No changes were offered to Part V, A-Surface and Marine Highways # 1.

Part V, A-2. Jensen said the policy committee recommended deletion of the old material and adoption of new language as follows: "Since Alaska's economy depends heavily upon ocean and inland water shipping, fishing, and other marine travel, the League finds the existing port and harbor grant programs to be inadequately funded and urges expansion of those programs. Major port and harbor facility plans should be prepared and developed consonant with the municipality's plans." He said the legislative committee concurred in the new language and moved its adoption. It was seconded, the question was called and the motion passed unanimously by voice vote.

Part V, A-3. Jensen said the policy committee recommended the following amendment: Delete the word "jurisdictions" and substitute the word "criteria" or the word "justifications". He said the legislative committee concurred and moved to substitute the word "criteria". It was seconded. The question was called and the motion passed unanimously by voice vote.

No changes were offered to Part V, A-4 & 5.

Part V, A-6. Jensen said the policy committee recommended the following amendment: In the last line delete the period and add the words "and trails systems". He said the legislative committee concurred and moved the adoption of the amendment. There being no objection, it was so ordered.

No changes were offered to Part V-7 & 8.

Part V, A-9. Jensen said the policy committee recommended deleting the entire statement and that the legislative committee concurred. He moved to delete. It was seconded, and there being no objection, it was so ordered.

(Note: The following material will be renumbered in the policy statement.)

No changes were offered to Part V-10, 11, 12 & 13.

Part V, A-14. Jensen said neither the policy committee nor the legislative committee recommended changing the proposed wording. Jim Dunn, Department of Transportation, Municipality of Anchorage, offered the following amendment: In the last line, delete the period and add the words "and provide state financial support on the basis of actual maintenance costs as appropriated". It was seconded. Discussion followed. The question was called and the following roll call vote was recorded: AYES - Bristol Bay Borough, Cordova, Dillingham, King Cove, Nome, Sand Point, Unalaska, Wasilla, Whittier, Anchorage, and Kotzebue. NAYS - Bethel, Fairbanks, Fairbanks North Star Borough, Haines, Haines Borough, Homer, City and Borough of Juneau, Kenai, Kenai Peninsula Borough, Ketchikan, Ketchikan Gateway Borough, Kodiak, Kodiak Island Borough, Matanuska-Susitna Borough, Palmer, Petersburg, Saxman, Seldovia, Seward, City and Borough of Sitka, Skagway, Soldotna, Wrangell, and Barrow. The motion failed 11 to 24.

Betty Wallin, Mayor, Kodiak Island Borough, moved to add new material to read as follows: "The League requests that the state join in asking the President of the United States to intervene in the interpretation of the Jones Act by allowing foreign-bottom and subsidized-bottom ships to carry domestic freight between Alaska and the continental

United States:" It was seconded. . Discussion followed.

Delahay moved the adoption of the new material be tabled. It was seconded. The question was called and the motion to table passed on a voice vote.

No changes were offered to Part V-15.

Jensen said the policy committee recommended adding new material (Part V-16) as follows: "The League requests the state consider a transportation system comprised of marine and land highway components. This system would embody shorter ferry runs between adjacent communities with extensions to the land highway system and by the utilization of high speed ferries and end-loading vessels with more frequent ferry service with minimal on-board facilities for passengers." He said the legislative committee concurred with the new language and moved its adoption. It was seconded. There being no discussion, the question was called and the motion passed unanimously by voice vote.

Jensen said the policy committee recommended adding new material (17) as follows: "The League supports major and minor in-state ferry maintenance". He said the legislative committee concurred with the new language and moved its adoption. It was seconded. There being no discussion, the question was called and the motion passed unanimously by voice vote.

Jensen said the policy committee recommended adding new material (18) as follows: "The League requests the Division of Marine Highways improve the ferry reservation system and initiate a personnel public relations program." He said the legislative committee did not recommend the adoption of the new material. Jo Ann Elson, Assembly Member, Kenai Peninsula Borough, moved adoption of the new material. It was seconded. Darlene Crawford, Mayor, City of Seldovia, moved to amend by placing a period after the word "system" and deleting the words "and initiate a personnel public relations program". It was seconded. Discussion followed. The question was called on the motion to amend the new material and the motion passed on a voice vote. The question was then called on the motion to adopt the new material as amended and the motion passed on a voice vote.

Jensen said the policy committee recommended adding new material (19) as follows: "The League urges the state to make an increased level of road construction funding available to all municipalities subject to state land disposals within their jurisdictions." He said the legislative committee concurred in this new language and moved its adoption. It was seconded, the question was called and the motion passed by voice vote.

Section B, Motor Vessel Taxation, was previously moved to Part I, Taxation and Finance.

Jensen said the policy committee recommended adding new material (B.) to read as follows: "B. Air Transportation. # 1. The League supports the concept of continued expansion and upgrading of airports and air navigational aids in Alaska." He said the legislative committee concurred with the new material and moved its adoption. It was seconded. The question was called and the motion passed on a voice vote.

Jensen said the policy committee recommended new material to read as follows: "B. Air Transportation. # 2. The League supports the free enterprise system and further supports competitive air service in Alaska." He said the legislative committee did not recommend adoption of the new language. Jensen moved its adoption. It was seconded and discussion followed. The question was called and the motion failed on voice vote.

Jensen said the policy committee recommended adding new material to read as follows "B-3. The League supports municipal acquisition of federal and state lands to provide for needed expansion of port and airport facilities and operations." He said the legislative committee concurred with the new language and moved its adoption. It was seconded, the question was called and the motion passed unanimously by voice vote.

Len Laurance, Assembly Member, Ketchikan Gateway Borough, moved the adoption of new language to be added to Section A as follows: "The League supports early construction of the Sitka-Rodman Bay Road which would make available daily ferry service to all major communities in Southeast Alaska." It was seconded. Discussion followed. The question was called and the motion passed on a voice vote.

Larson moved an amendment to Part V, A-5, as follows: In the last line delete the period and add the words "in the Point McKenzie development area.". It was seconded. The Chair, upon advice of the parliamentarian, ruled that the proper motion would be to reconsider Part V, A-5. It was so moved and seconded. It was moved to amend the motion to reconsider paragraph 5 to also include paragraph 7. It was seconded. Larson accepted this as part of his main motion. Discussion followed on the motion to reconsider paragraphs 5 and 7.

The chair said that the motion to reconsider required a two-thirds majority vote. The question was called and the motion failed by voice vote.

Leo Rasmussen, Mayor, City of Nome, moved the adoption of new language under section B as follows: "The League supports de-regulation of airlines and air service in Alaska." The motion failed for lack of a second.

The question was called on the motion to adopt Part V as amended. The motion passed unanimously by voice vote.

President Younker turned the gavel over to Second Vice President Potter. Mayor Crawford moved to rescind the action taken on Part I, D-1. The Chair ruled this out of order since the motion to accept the whole policy statement had not been adopted.

Mayor Crawford asked for a privileged motion. The chair ruled this in order and said that, although a motion to rescind took a two-thirds majority vote, that only a majority vote was needed since Crawford had given notice to the Chair. Crawford moved that the adoption of the new language for Part I, D-1, be rescinded and that the original proposed language be adopted. An objection was raised on the interpretation of "notice to the chair".

Gilman requested a roll call vote on whether or not Crawford's motion was properly before the body. The following roll call vote was recorded: AYES - Homer, Kenai, Kenai Peninsula Borough, Ketchikan, Ketchikan Gateway Borough, Kodiak, Kodiak Island Borough, Matanuska-Susitna Borough, Nome, Palmer, Seldovia, Seward, City and Borough of Sitka, Soldotna, and Wrangell. NAYS - Municipality of Anchorage, Barrow, Bethel, Bristol Bay Borough, Cordova, Dillingham, Fairbanks, Fairbanks North Star Borough, Haines, City and Borough of Juneau, King Cove, Kotzebue, Petersburg, Sand Point, Saxman, Unalaska, and Wasilla. The motion failed 15 to 17.

PART VI, MUNICIPAL UTILITIES - Larson moved Part VI be adopted as proposed. John Spencer, Director, Enterprise Activities, Municipality of Anchorage, seconded. Larson moved the adoption of the policy committee's recommendation for Part VI, A-1, 2, 3, 4, 5; Part C-1 & 2 as follows:

A. State Regulation # 1, no change to proposed language.

A-2. "Despite the demonstrated ability of municipal and cooperatives' utilities to operate their respective utilities in the best interest of consumer public, efforts are constantly being made to subject these utilities to regulation by the Alaska Public Utility Commission. Regulation by the Alaska Public Utility Commission is an unnecessary infringement on local government authority as well as that of federally regulated cooperatives. The League opposes any legislation which would continually inflict this undue regulation by the state."

A-3. In the second line, delete the words "REA financed" and insert the word "cooperative".

A-4. In the first line, delete "subsidization" and insert the words "grants and low interest loans".

A-5. No change in the proposed language.

B. Acquisition. No change to proposed language.

C. Sewage Disposal. # 1. "Amendments were passed by the U.S. Congress to allow exemptions to the Clean Water Act with respect to sewerage disposal in tide water with sufficient fluctuation. The League opposes any regulations which would unduly burden the Alaska communities in receiving these exemptions. The cost of preparing and presenting the applications should be an eligible expense and be reimbursed by the State of Alaska."

C-2. No change to the proposed language.

Larson's motion to adopt the above was seconded. There being no discussion the question was called and the motion passed unanimously by voice vote.

C-3. Larson said the policy committee recommended the following amendment: At the end of the sentence, delete the period and add the words "in the form of state revenue sharing.". He said the legislative committee did not concur with the new language. Larson moved the adoption of the language originally proposed in the draft. It was

seconded. Spencer moved to amend by adopting the language recommended by the policy committee. It was seconded. The question was called and the motion failed by voice vote.

The Chair ruled Larson's motion to adopt the language originally proposed in the draft was before the body. Spencer challenged the ruling of the Chair on the inadequacy of the information before the vote. The Chair called for a vote on the motion to override the Chair's ruling. The motion failed on a voice vote.

The motion was made to sustain the chair. It was seconded and the following roll call vote was recorded: AYES - Barrow, Bethel, Dillingham, Fairbanks, Fairbanks North Star Borough, Haines, Homer, City and Borough of Juneau, Kenai, Kenai Peninsula Borough, King Cove, Kodiak Island Borough, Kotzebue, Mataniska-Susitna Borough, Nome, Palmer, Petersburg, Sand Point, Saxman, Seldovia, Seward, Soldotna, Unalaska, Wasilla and Wrangell. NAYS - Municipality of Anchorage, Bristol Bay Borough, Cordova, Ketchikan, Ketchikan Gateway Borough, Kodiak, City and Borough of Sitka. The motion to sustain the chair passed 25 to 7.

Larson's motion to adopt the language originally proposed in the draft was again before the body. The question was called and the motion passed on a voice vote.

D. Solid Waste. Larson said the policy committee recommended the following: In the first sentence delete "75%" and insert "50%". He said the legislative committee concurred in the amendment and moved its adoption. It was seconded, the question was called and the motion passed by voice vote.

Larson said the policy committee also recommended the same paragraph be amended by adding, at the end of the paragraph, new language as follows: "The League also supports legislation which would allow the operational cost of solid waste disposal systems to receive general support in the form of state revenue sharing from the State of Alaska." He said the legislative committee did not concur in the new language and moved to adopt the language in the proposed draft as it reads with the first amendment. It was seconded.

Spencer moved to amend the motion by adopting the language as recommended by the policy committee. It was seconded. Discussion followed. The question was called on the motion to amend and the following roll call vote was recorded: AYES - Municipality of Anchorage, Barrow, Bethel, Bristol Bay Borough, Cordova, Kenai Peninsula Borough, Ketchikan, Ketchikan Gateway Borough, King Cove, Kodiak Island Borough, Sand Point, Saxman, Seldovia, Seward, City and Borough of Sitka, Soldotna, Unalaska, and Wasilla. NAYS - Fairbanks, Fairbanks North Star Borough, Haines, Homer, City and Borough of Juneau, Kenai, Kodiak, Matanuska-Susitna Borough, Nome, Palmer, Petersburg, and Wrangell. The motion passed, 18 to 12.

E. Fresh Water. Larson said the policy committee recommended deleting the entire section but that the legislative committee did not concur. Larson moved to adopt the proposed language in the draft. It was seconded. Spencer moved a substitute motion which would add the words "as long as public health is protected." at the end of the sentence. It was seconded, the question was called and the motion passed on a voice vote.

Larson said the policy committee recommended adding two new sections to read as follows: E-2. "The League endorses a comprehensive effort by the state and federal officials to develop alternative energy sources in Alaska, as well as innovative and appropriate technologies, including cogeneration. Specific emphasis should be placed on the uses of these in the provision of sewage treatment and water supplies and solid waste facilities in the state."

E-3. "The League supports legislation which would make available funds to municipal energy conservation programs as well a low cost home improvement loans which demonstrate energy conservation approaches."

Larson said the legislative committee concurred in this new language and moved the adoption of the two new sections. It was seconded. The question was called and the motion passed by voice vote.

The question was called on the main motion to adopt Part VI, as amended and the motion passed by voice vote.

PART VII, MUNICIPAL ELECTIONS - Larson moved to adopt Part VII as proposed. It was seconded.

No changes were offered to Part VII, A - Majority Elections; Part VII, B - Poll Hours; Part VII, C - Registration # 1 & 2; Part VII, D - Administration.

E. Disclosure Restrictions. The Chair said the policy committee recommended changing the last sentence to read as follows: "The League specifically supports legislation which would exempt from campaign disclosure and/or financial disclosure elected or appointed advisory boards as defined in 29.63.090." The legislative committee did not concur. It was moved and seconded to adopt the new language for the last sentence. Discussion followed. The question was called and the motion passed on a voice vote.

No changes were offered to Part VII, F - Voter Qualifications.

G - Qualifications for Elective Office, # 1. Dan Keck, Assembly Member, City and Borough of Sitka, said the policy committee recommended the following amendment: In the third line, after the word "to" and before the word "school" insert the word "municipal". He said the legislative committee concurred. Keck moved and it was seconded the adoption of the amendment. The question was called and the motion passed on a voice vote.

No changes were offered to Part VII, G-2.

H - Title 29 Revisions, # 1. Keck said the policy committee recommended the following amendment: In the third line after the word "last" and before the word "election" insert the word "regular". He said the legislative committee concurred. Keck moved the adoption and it was seconded. The question was called and the motion passed by voice vote.

H-2. The Chair said the policy committee recommended the following amendment: In the fourth line, delete the words "general or special" and insert the word "regular". He said the legislative committee concurred with the amendment. Nancy Kraning, Assistant Manager, City of Bethel, moved the adoption of the amendment. It was seconded, the question was called and the motion passed by voice vote.

H-3. Keck said the policy committee recommended the following amendment: In the second line, after the word "clarification" and before the word "flexibility" insert the word "simplification". He said the legislative committee concurred in the amendment. Keck moved its adoption. It was seconded. The question was called and the motion passed by voice vote.

The question was called on the main motion to adopt Part VII, as amended. The motion passed on a voice vote.

Bryan MacLean, Manager, City of Barrow, moved that the rules be suspended and that a resolution on coastal management be taken up at this time. Leo Rasmussen, Mayor, City of Nome, seconded. The question was called and there being no objection, it was so ordered.

MacLean moved, and it was seconded, the adoption of the following resolution:

"A RESOLUTION OF THE ALASKA MUNICIPAL LEAGUE LAND USE COMMITTEE PROPOSING A POSITION POLICY FOR THE ALASKA MUNICIPAL LEAGUE FOR INCLUSION IN THE 1980 POLICY STATEMENT SUBMITTED BY THE CITY OF BARROW

"WHEREAS the state of Alaska specifically provides statutory authority for municipalities to develop local coastal management programs, throughout the coastal areas of the state; and

"WHEREAS the Alaska Coastal Management Act specifically outlines the procedures for utilizing local existing coastal zone management regulatory authorities; and

"WHEREAS the Coastal Zone Management Policy specifically mandates that all coastal activities, including those of the state and federal governments, must conform to the provisions of local coastal management programs; and

"WHEREAS several municipalities have been diligently working to exercise their statutory authority by implementing well developed responsible and meaningful coastal zone management programs, within their respective jurisdictions; and

"WHEREAS certain percipitous state actions are being made or have been proposed in such a manner that is inconsistent with the development, implementation, and enforcement of local coastal zone management programs and such state actions are unduly frustrating and hindering these programs prior to their completion, development and implementation; and

"WHEREAS the local communities, within the jurisdiction of a coastal zone management district, have provided input at all levels of the development of their respective coastal zone management programs and depend upon such programs to insure that the economic development of their natural resources will take place in a manner that insures orderly and safe growth/development; and

"WHEREAS the development of some coastal zone management programs are being unduly threatened and potentially frustrated by the recently announced decisions on the proposed Beaufort Sea oil and gas lease sale; and

"WHEREAS there has been announced a proposed 5 year OCS lease schedule that will encompass other areas of Alaska's coastal regions; and

"WHEREAS coastal zone management programs for the areas affected by the proposed leasing schedule are currently being developed or yet to be developed;

"NOW THEREFORE BE IT RESOLVED by the Alaska Municipal League Land Use Committee, that

"1. The State of Alaska's OCS Leasing and related activities affecting Alaska's coastal areas should be delayed until completion of local coastal management district or proposed district specifically requests delaying of such action prior to the completion of their coastal zone management programs.

"2. The recently announced federal and state decision regarding the Beaufort Sea oil and gas lease sale is not consistent with the state coastal zone management policy mandate and should be delayed until such time as the coastal zone management program submitted for that region is fully approved.

"3. The recently announced proposed 5 year lease schedule should be deferred until such time as the coastal zone management programs, for areas having jurisdiction in the proposed lease areas, have been fully approved, if so requested by the local municipality exercising statutory authority within the proposed areas.

"4. The above provisions be presented to the Board of Directors of the Alaska Municipal League at their annual meeting to be held on November 2nd with the request that the above provision be considered for inclusion in the 1980 general policy statement for the Alaska Municipal League."

Discussion followed. Ekstedt moved the motion be tabled. It was seconded. The question was called and the motion passed on a voice vote.

PART VIII, LOCAL GOVERNMENT POWERS - Carol Maser, Assembly Member, Municipality of Anchorage, moved to adopt Part VIII as proposed. It was seconded.

No changes were offered to Part VIII, A - Local Autonomy # 1.

Part VIII, A-2. Maser said the policy committee recommended deleting paragraph 2 since it said essentially the same as paragraph 1. She said the legislative committee concurred. Maser moved to delete A-2. It was seconded. The question was called and the motion passed by voice vote.

(Note: with the deletion, the following paragraphs will be renumbered in the policy statement.)

No changes were offered to Part VIII. A-3, 4, & 5.

Part VIII, A-6. Maser said the policy committee recommended the following amendment: In the first line, after the word "supports" and before the word "legislation" add the words "the community council concept and also supports". She said the legislative committee concurred with this amendment and moved its adoption. It was seconded,

the question was called and the motion passed on a voice vote.

No changes were offered to Part VIII, B - Public Employee Labor Relations # 1.

Part VIII, B-2. Maser said the policy committee recommended the following amendment: In the third line, delete the word "therefore"; in the fourth line after the word "from" and before the word "determining" insert the words "having complete control of". She said the legislative committee concurred in the amendment and moved its adoption. It was seconded. The question was called and the motion passed by voice vote.

Part VIII, C - Title 29 Revision. Maser said the policy committee recommended that the legislative committee revise or delete the entire paragraph. She said the legislative committee recommended deletion and so moved. It was seconded. The question was called on the motion to delete section C, and it passed on a voice vote.

(Note: With this deletion, the following sections will be renumbered in the policy statement.)

Part VIII, D - Third Class Borough. Maser said the policy committee recommended adoption of new language as follows: "The League believes that a third class borough, as currently defined in statute, does not meet standards for a general purpose local government. The League supports elimination of third class boroughs." She said the legislative committee did not concur with the new language. Discussion followed. No motion to adopt the new language was offered, therefore the proposed language in the policy draft will remain.

Part VIII, E - Local Government Study. Maser said the policy committee recommended adopting the following new language: "The League strongly endorses and supports legislative action that would create and adequately fund a committee which would be charged with investigating current and future state/local government relations and finance in Alaska and the current and future status of local government structures, specifically including the unorganized borough. The committee shall be comprised of state administrative officials dealing with local governments, local government officials, and residents from large and small cities and boroughs, specifically including the unorganized borough, and legislators. The committee shall prepare a report on its findings, including proposed legislation and constitutional changes, and shall submit the report to the state legislature and all local governments." Maser said the legislative committee concurred with the new language and moved its adoption. It was seconded, the question was called and the motion passed on a voice vote.

No changes were offered to Part VIII, F - Public Officials, # 1 & 2.

The question was called on the main motion to adopt Part VIII, as amended and the motion passed on a voice vote.

PART IX, RESOURCES - Ted Lehne, Council Member, City of Fairbanks, moved to adopt Part IX as proposed. It was seconded.

No changes were offered to Part IX, A - Non-Renewable # 1.

Part IX, A-2, Lehne said the policy committee recommended the following amendment: "In the first line, strike the word "also" and after the word "encourages" and before the word "state" add the word "a". He said the legislative committee concurred with this amendment and moved its adoption. It was seconded. The question was called and the motion passed on a voice vote.

No changes were offered to Part IX, A-3 & 4.

Lehne said the policy committee recommended the following new section (5). "The League supports legislation which establishes a clear mineral policy to encourage resource development; in-state ore concentration and/or reduction; and protects mineral land from imposed incompatible land uses." Lehne said the legislative committee concurred in this new language and moved its adoption. It was seconded. The question was called and the motion passed on a voice vote.

Part IX, B - Renewable, # 1. Lehne said the policy committee recommended the proposed language in the draft be replaced with the following: "The League requests that the executive and legislative branches of state government establish a policy requiring the development and processing of renewable resources in Alaska and through appropriate inventory and management practices make all renewable resources available for development and processing on a sustained yield basis." He said the legislative committee concurred with the new language and moved its adoption. It was seconded. The question was called and the motion passed on a voice vote.

Part IX, B-2. Lehne said the policy committee recommended the following: "The League supports legislation which would establish and continue existing long range research and development in high value finfish and shellfish aquaculture and enhancement and for the development of an aggressive bottom-fish program." He said the legislative committee recommended the following: "The League supports legislation which would establish and continue long range research and development in fishery aquaculture and enhancement for the development of an aggressive bottomfish program." Lehne moved the adoption of the policy committee language. It was seconded. Perry Lovett, Manager, City of Cordova, moved to amend by substituting the following: "The League supports legislation which would establish and continue existing long range research and development in high value finfish and shellfish aquaculture and enhancement." It was seconded. Discussion followed. The question was called and the motion to amend failed on a voice vote.

The question was called on Lehne's motion to adopt the language recommended by the policy committee. The motion passed on a voice vote.

No changes were offered to Part IX, B-3.

Lehne said the policy committee recommended the adoption of a new paragraph (4) to be written by the legislative committee which would be composite of the bottomfish portion of paragraph two and a marketing statement directed to the bottomfish similar to paragraph three.

The legislative committee recommendation is as follows: "The League supports legislation for the development of an aggressive bottomfish program including substantially accelerated marketing studies and market development for Alaskan bottomfish products."

Lehne moved the adoption of the legislative committee language. It was seconded. Discussion followed. The question was called and the motion passed on a voice vote.

Lehne said the policy committee proposed two new policy statements on hydroelectric power. He said they had adopted the Southeast Conference resolution for the purpose of supplying intent for the legislative committee language. The two policy statements would address (1) policy on hydroelectric development (Resources) and (2) policy on funding (Taxation and Finance). A resolution similar to the Southeast Conference resolution was also recommended for adoption.

Lehne moved the adoption of a new paragraph (5) to read as follows: "The League requests the legislature and administration to adopt by statute and for regulation the policy that hydroelectric energy is one of the most advantageous and acceptable methods of generating renewable energy for use by the many citizens of Alaska." It was seconded, the question was called and the motion passed on a voice vote.

Lehne moved the adoption of a new paragraph to be included in Part I, Taxation and Finance, as follows: "The League supports uninterrupted continuance of loan funds from the state for feasible hydroelectric projects within the state and further supports that long term, low interest loans for these projects be funded from non-renewable resource revenues such as those presently being generated by oil and gas receipts." Lehne moved adoption. It was seconded, the question was called and the motion passed on a voice vote.

Lehne said the policy committee recommended a new paragraph (6) to read as follows: "The League recommends legislation establishing a state energy policy which addresses both rural and urban situations and provides incentives to development of energy sources specific to community needs giving preference to renewable energy sources and/or new technologies." He moved to adopt. It was seconded, the question was called and the motion passed on a voice vote.

Lehne said the policy committee recommended a new paragraph (7) to read as follows: "The League recognizes sport fishing as an important renewable resource which has economic as well as recreational value, and should be protected and developed." He moved its adoption and it was seconded. The question was called and the motion passed on a voice vote.

No changes were offered to Part IX, C - Human Resources, # 1.

Lehne said the policy committee recommended a new paragraph (2) to read as follows: "The League encourages the State Legislature and Administration to use both the human resources and technical resources of institutions of higher learning within the state whenever possible." He moved the adoption of the policy committee language. It was seconded. The question was called and the motion passed on a voice vote.

The question was called on the main motion to adopt Part IX as amended. the motion passed on a voice vote.

PART X, ECONOMIC DEVELOPMENT - Judi Slajer, Manager, Ketchikan Gateway Borough, moved to adopt Part X as proposed. It was seconded.

Part X-1. Slajer said the policy committee recommended the following amendment. In the next to the last line, after the word "assistance" add the words "through grants, low cost loans, and direct services". It was seconded. Slajer said the legislative committee did not concur with the amendment. The question was called and the following roll call vote was recorded. AYES - Bethel, Cordova, Ketchikan, Ketchikan Gateway Borough, King Cove, Kotzebue, Sand Point, and Unalaska. NAYS - Municipality of Anchorage, Fairbanks, Fairbanks North Star Borough, Haines Borough, City and Borough of Juneau, Kenai, Kenai Peninsula Borough, Kodiak, Kodiak Island Borough, Matanuska-Susitna Borough, Nome, Palmer, Petersburg, Saxman, Seldovia, City and Borough of Sitka, Soldotna, and Wrangell. The motion failed 8 to 18.

Part X-2. Slajer said the policy committee recommended amending the proposed paragraph so it would read as follows: "The League supports and urges the legislature to establish and provide immediate funding of programs that will create, assist and develop job related industries, businesses and facilities (roads, ports, harbors, power, etc.)." She said the legislative committee recommended the following: In the last line, after the word "facilities" delete the material and add "that are compatible with the desire of local government". Slajer moved the adoption of the policy committee amendment. It was seconded. Slajer moved to amend by adopting the legislative committee amendment. It was seconded. The question was called and the motion to amend passed on a voice vote. The Chair ruled that the vote on the amendment carried the main motion.

Part X-3. Slajer said the policy committee recommended adding the words "that is compatible with the desires of local government." at the end of the sentence. She said the legislative committee recommended deletion of the entire paragraph. Slajer moved the additional wording by the policy committee. It was seconded. Slajer moved to amend the motion by adopting the legislative committee recommendation to delete the entire paragraph. It was seconded. The question was called and the motion passed by voice vote. The Chair ruled that the vote on the amendment carried the main motion.

(Note: With this deletion, the following sections will be renumbered in the policy statement.)

Part X-4. Slajer said the policy committee recommended new wording as follows: "The League supports legislation that will aid in the exploration, development and in-state processing of Alaska's raw materials and vast mineral wealth and urges the state to provide state tax incentives to those industries engaging in in-state primary and secondary processing of Alaska's resources." She said the legislative committee concurred. Slajer moved the adoption of the policy committee recommendation. It was seconded, the question was called and the motion passed with no objection.

Part X-5. Slajer said the policy committee recommended the following language: "The League supports immediate establishment of, and funding of, grants for local economic development programs." She said the legislative committee recommended the following: "The League supports legislation to establish state programs to financially assist communities with local economic development programs." Slajer moved the adoption of the wording of the policy committee. It was seconded. Slajer moved to amend by adopting the legislative committee wording. It was seconded. The question was called and the motion passed on a voice vote. The Chair ruled the vote on the amendment carried the main motion.

Part X-6. Slajer said the policy committee recommended adoption of the following: "The League supports a reduction of state regulation and requirement of redundant information reports (establishment of one information report from all agencies) for small businesses and local governments." She said the legislative committee recommended the following: Delete the words "(establishment of one information report from all agencies)". Slajer moved the adoption of the policy committee recommendation. It was seconded. Slajer moved to amend by adopting the legislative committee amendment. It was seconded. The question was called and the motion passed on a voice vote. The Chair ruled the vote on the amendment carried the main motion.

Part X-7. Slajer reminded the body that the new language proposed by the policy committee had been previously adopted under Part IV, Land Use.

Slajer said the policy committee recommended adding another paragraph as follows: "The League supports the appropriation of leveraging funds (reserve funds and long term subordinate loans) to support the construction of ports, hydroelectric and other capital projects." She said the legislative committee did not concur as they felt this was included in paragraph 2. Slajer moved the adoption of the policy committee recommendation. It was seconded, the question was called and the motion failed on a voice vote.

Slajer said the policy committee had requested that the legislative committee draft a statement on the gas resolution. She said the legislative committee felt this was already covered in paragraph two.

The question was called on the main motion to adopt Part X as amended. The motion passed on a voice vote.

Larson moved the League endorse the opposition of the elimination of state income tax and encourage the Governor and the Legislature to adopt a system of tax credits and rebates that recognizes Alaskan residents, and asked that this be included in the policy statement. It was seconded. Discussion followed. Gilman pointed out that many of the delegates had already left the auditorium and questioned whether or not it would be proper to consider this motion now. Larson withdrew his motion.

The main motion to adopt the 1980 policy statement as amended was now before the body. The question was called and the motion passed on a voice vote.

The Chair stated that the consideration of resolutions was proper at this time.

RESOLUTION # 1 - "A resolution of the Alaska Municipal League Urging the Governor and Legislature to use Surplus Royalty Oil Revenues to Finance Hydroelectric Power Projects Through Long Term, Low Interest Loans", (see attached). Larson moved its adoption, it was seconded, the question was called and the motion passed on a voice vote.

RESOLUTION # 2 - "Endorsement of HR 5662 and S 1680, Bills To Divest The Federal Government of the Public Domain and Vest Title Therein with the Respective States", (see attached). Larson moved its adoption. It was seconded. Lehne moved to amend by striking the last resolve. It was seconded. The question was called and the motion to amend passed with no objection. The question was called on the motion to adopt as amended and the motion passed on a voice vote.

RESOLUTION # 3 - "A Resolution of the Alaska Municipal League Regarding Pupil Transportation Reimbursement", (see attached). Larson moved its adoption and it was seconded. The question was called and the motion passed on a voice vote.

RESOLUTION # 4 - "A Resolution Concerning the Alaska Lands Bill", (see attached). Larson moved its adoption. It was seconded. The question was called and the motion passed on a voice vote.

RESOLUTION # 5 - "A Resolution Encouraging State Financial Participation in the Prudhoe Bay Natural Gas Project", (see attached). Larson moved its adoption. It was seconded, the question was called and the motion passed on a voice vote.

RESOLUTION # 6 - "A Resolution of the Alaska Municipal League Dealing With Land Selection and Grant Regulation", (see attached). Larson moved its adoption. It was seconded. The question was called and the motion passed on a voice vote.

RESOLUTION # 7 - "A Resolution for Summons to Action for Reform of the Juvenile Justice System", (see attached). Larson moved its adoption. It was seconded, the question was called and the motion passed on a voice vote.

Larson moved that a resolution be drafted based on the policy item on the opposition of the elimination of the state income tax in favor of a tax credit system and that the resolution be presented to the Board of Directors for their consideration. It was seconded. Discussion followed. Delahay moved to table. It was seconded, the question was called and the motion failed on a voice vote. The motion to draft a resolution on the opposition of the elimination of the state income tax for presentation to the board was properly before the body. The question was called and the motion passed on a voice vote.

Larson presented the following resolutions : (1) Resolution on Full Funding of Pupil Transportation; (2) Resolution on 100% State Funding of Capital Projects; (3) Resolution on Taxing Authorities; (4) Resolution on Alaska Coastal Council; (5) Resolution on Beaufort Sea Sale. He moved the consideration of these five resolutions be tabled. It was seconded. The question was called and the motion passed unanimously by voice vote.

Larson moved the adoption of a resolution of thanks and appreciation to the City and Borough of Sitka for hosting the 1979 conference. It was seconded. The question was called and the motion passed unanimously.

Larson moved the delegates concur with a resolution from the chairman and members of the legislative committee in appreciation to the League officers, director and staff for their work during the past year. It was seconded, the question was called and the motion passed unanimously by voice vote.

Larson moved the adoption of a resolution of thanks and appreciation to the staff of the Sheffield House, The Shee Atika Lodge, The Potlatch Hotel, and the Centennial Building for their cooperation during the 1979 conference, and to the Older Ones for furnishing coffee and tea to the delegates in the Centennial Building. It was seconded. The question was called and the motion passed unanimously by voice vote.

President Younker announced the new officers for the Alaska Association of Municipal Clerks as follows: President, Evelyn Thompson, Matanuska-Susitna Borough; Vice-President, Georgiana Booth, Ketchikan Gateway Borough; Secretary/Treasurer, Micki Miller, Kodiak Island Borough.

New officers for the Alaska Municipal Management Association are as follows: President, Judi Slajer, Ketchikan Gateway Borough; Vice-President, Mark Lewis, City of Valdez; 2nd Vice President, Clair Harmony, City of Kodiak; Secretary/Treasurer, Norm Levesque, Matanuska-Susitna Borough.

New officers for the Planning Association are as follows: President, Art Hartenberger, City and Borough of Juneau; Vice President, Mike Schmidt, City of Valdez; Secretary/Treasurer, Jim Weideman, State Department of Commerce and Economic Development.

New officers for the Alaska Municipal Attorneys Association are as follows: President, Lee Sharp, City and Borough of Juneau; Vice President, Jim Nordale, Fairbanks North Star Borough; Secretary/Treasurer, Allan Tesche, Matanuska-Susitna Borough.

The Conference of Mayors present officers will remain in office until their meeting in January.

NOMINATIONS AND ELECTIONS COMMITTEE - President Younker announced that with the adoption of the amendments to the constitution and by-laws previously in the meeting, the first vice president will automatically move to the office of president; the second vice president will automatically move to the office of first vice president; and the offices of second vice president, two one-year directors, and four two-year directors will be filled. Gilman and Lehne are hold-over directors with one more year to serve on their terms. President Younker asked for a report from the nominations and elections committee, which he had appointed at the opening session and consisted of Carroll Fader (Chairman); Dave Rose, Anchorage; John Carlson, Fairbanks North Star Borough; Bill Overstreet, City and Borough of Juneau; and Rocky Gutierrez, City and Borough of Sitka.

Fader announced the following: For the term of second vice president the committee recommended Ted Lehne, Council Member, City of Fairbanks. For the two unexpired one-year terms the committee recommended Leo Rasmussen, Mayor, City of Nome, and Chuck Freeman, Assembly Member, Ketchikan Gateway Borough. For the four two-year terms the committee recommended Jack Foster, Mayor, City of Sand Point, Harry Aase, Assembly Member, City and Borough of Juneau, Jo Ann Elson, Assembly Member, Kenai Peninsula Borough, Jim Ekstedt, Council/Assembly Member, City of Palmer/Matanuska-Susitna Borough.

Yunker asked for nominations from the floor for the office of second vice president. It was moved and seconded that the nominations be closed and a unanimous ballot be cast for Ted Lehne. There being no objection, it was so ordered.

Yunker asked for nominations from the floor for the two one-year terms. It was moved and seconded the nominations close and unanimous ballots be cast for Rasmussen and Freeman. There being no objection, it was so ordered.

Yunker asked for nominations from the floor for the four two-year terms. It was moved and seconded to nominate Betty Wallin, Mayor, Kodiak Island Borough. Yunker announced that there would be a written ballot with each member voting for four of the five candidates nominated. The ballots were counted and Yunker announced the four who received the most votes were Foster, Aase, Elson and Ekstedt.

Yunker congratulated the new officers on their election.

Yunker announced the new officers of the Alaska Association of Assessing Officers: President, Mike Worley, Ketchikan Gateway Borough; Vice President, Elizabeth Barry, Matanuska-Susitna Borough; Secretary/Treasurer, Grace Moore, City of Ketchikan.

Yunker turned the gavel over to the new President, Dave Walsh, who made the following remarks:

"Thank you all for electing me your new president. I appreciate your trust and confidence and will do my best to validate your trust and confirm your confidence.

"I want to give special thanks to Phil Yunker for the fine job he has done this past year. He stepped in as president at a time when the League was having financial problems, facing the imposition of a dues increase upon its members, personnel problems and an uncertain future. Thanks to Phil's guidance and a common effort on the part of the board and the staff, the League is no longer in financial difficulty, it is no longer necessary to increase the dues, the League office has at its helm someone worthy of trust and respect, and the League's future has never looked brighter. It was his quality of leadership and strength of dedication that turned the League around. It is for this measure of devotion that he deserves our thanks now and for generations to come.

"Let us talk now about the future of the League and the focus necessary for the coming year. Two issues which need immediate attention are energy and motor vessel taxation. I intend to appoint committees today whose duties will be to study the issues and present possible solutions for the problems involved. •

"The League's board and staff will continue their effort to increase communication among its member municipalities. None of us is strong, rich, or big enough to survive alone in hard economic times, but we can and will survive by a union of our common interests.

"This next session of the Legislature will see legislation considered that the municipalities desperately need. Our goal is adequate state assistance but without unneeded and unwanted interference with local government options. We must see to it that the assistance is provided and the interference avoided. Toward that end, the board and the legislative committee will set legislative priorities; now, at our December meeting and during the legislative session.

"As the League enters its 30th year and we enter a new decade, it seems appropriate to make a few general philosophical comments on our past and future. We are faced with greater challenge and great opportunity.

"As we enter the 80's the eyes of all Alaska will be on us and our governments. In every way, we must be, in the words of Sir Thomas Moore, as a city built on a hill; constructed by those aware of their grave trust and their great responsibility.

"The history of the League has been one of unparalleled success in reducing the size and breadth and depth of our state to one unified voice of local communities, united for our common good, for our common heritage, for our common future. We must continue our progress, not being blind to our differences but by directing our attention to our common interests and to the means by which those differences can be resolved. What we have all seen this last week, particularly in the development of the policy statement, shows a common unity, a common interest that is beyond regionalism. I am convinced that when Alaskans say they love Alaska, they mean not only the hills of Fairbanks, the forests of Southeastern, the beauty of the bush or the commerce of South Central. They mean they love the inner air, the inner light in which the Alaskan spirit lives and in which a person can draw a breath of life and of self respect. That is what brings us here today and that is the tone to which we should dedicate ourselves during the coming year. We local officials at this conference can be the architects of Alaska. In our hands rests the future. By our labors at this conference and in the coming years we shall know if our municipalities and our state will meet the challenges of the 80's and whether we can hand down undiminished to the next generation of Alaskans, as was handed down to us by those who went before, the natural wealth and beauty which is ours and the means to develop the kind of life we all came here to seek.

"When, at some future date, the high court of history sits in judgement on each of us, recording, whether in our brief span of service, we fulfilled our responsibilities to our communities, our success or our failure in whatever office we hold and in whatever programs we began, we will be measured by the answers to four questions posed to American people thirty years ago by Harry Truman, when the League was being born: Did we have courage?; did we have judgement?; did we have integrity?; and did we have dedication?.

"For our state to prosper, we must answer these questions with a resounding "yes". We can meet the challenges to the 80's, and we will fulfill our state's promise and our people's heritage.

"We will not finish in 1980, nor will we finish in 1985, nor in 1990, nor perhaps even in our lifetime. But let us begin today."

Walsh made the following committee appointments:

Interim Energy Committee: Chair, John Spencer, Municipality of Anchorage; Sterling Gallagher, John Nuveen and Company; Jim Wakefield, City and Borough of Juneau; and Dave Hutchens, Chairman of AREC. He added that he would like to appoint someone to the committee from the Anchorage and Fairbanks Assemblies and someone with a financial background and would announce those names at a later date.

1980 Legislative Committee: Chair, Ron Larson, Matanuska-Susitna Borough; Paul Baer, Municipality of Anchorage; Stuart Bowdoin, Bristol Bay Borough; Ruth Burnett, City of Fairbanks; Sam Coxson, City of Whittier; Al Cronk, Fairbanks North Star Borough; Bill Curtis, City of Palmer; Ben Delahay, City of Kenai; Marilyn Demmick, Kenai Peninsula Borough; Mitch Gravo, Municipality of Anchorage; Lyman Hoffman, City of Bethel; Dave Jensen, Cities of Sand Point and King Cove; Nancy Kraning, City of Bethel; Dan Keck, City and Borough of Sitka; Carol Lechner, City of Kodiak; Perry Lovett, City of Cordova; Carol Maser, Municipality of Anchorage; Bryan MacLean, City of Barrow; Gene Moore, City of Kotzebue; Jim Nordale, Fairbanks North Star Borough; Ernie Polley, City and Borough of Juneau; Joyce Rasler, City of Wrangell; Mike Ribar, Fairbanks North Star Borough; Lidia Selkregg, Municipality of Anchorage; Lee Sharp, City and Borough of Juneau; Barbara Shaffer, City of Nome; Judi Slajer, Ketchikan Gateway Borough; John Solomon, City of Fort Yukon; Bob Sundberg, City of Fairbanks; Bill Walker, City of Valdez; Betty Wallin, Kodiak Island Borough; and Ed Zastrow, Ketchikan Gateway Borough.

Water Vessel Taxation Committee: Perry Lovett and Bill Hall, City of Cordova; and Mike Worley and Ed Zastrow, Ketchikan Gateway Borough.

ADJOURNMENT - There being no further business to come before the body, Leo Rasmussen moved the annual business meeting be adjourned. It was seconded. There being no objection, the meeting was adjourned at 5:20 pm.

SCOMM

10:14



Official Business

Alaska State Legislature

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MONTHLY NEWSLETTER AUG.-SEPT.

The Local Government Symposium was highly successful and more than met the expectations and hopes of the Chairmen. Thirty-eight individuals (see enclosed list) participated in the discussions and identified legislative approaches which can be considered in the development of local/regional government in Alaska.

Several distinct avenues for dealing with local government problems were discussed with priority given to the need for regional governmental units in the unorganized borough. A report of the Symposium will be mailed to you prior to the public hearings with a specific outline of the concepts to be discussed at the hearings.

Bethel	Friday, September 28
Hooper Bay	Saturday, September 29
Dillingham	Sunday, September 30
New Stuyahok	Monday, October 1
Kotzebue	Thursday, October 11
Noorvik	Friday, October 12
Fort Yukon	Thursday, October 18
Venetie	Friday, October 19
Glennallen	Saturday, October 27

The schedule provides for a hearing in a rural regional center and in an accompanying village. Airplane reservations will be made for the group from Anchorage, but we would like those travelling from points beyond to arrange for their own connecting flights. Charter flights have been arranged for the village hearings. Accommodations in the smaller villages will probably be in a school, so please bring a sleeping bag.

ITINERARY

Friday, September 28 --- Depart Anchorage 7:20 A.M. Wien, #27
Arrive Wien 8:35 A.M. in Bethel
Public Hearing 7:00 P.M.
Kuskokwim Community College

Saturday, September 29 - Charter to Hooper Bay
Public Hearing

Sunday, September 30 --- Charter from Hooper Bay to Dillingham
Public Hearing

Monday, October 1 ----- Charter to New Stuyahok
Public Hearing

Tuesday, October 2 ----- Charter back to Dillingham
Wien Flight #5; 2:25 P.M. from Dillingham
to Anchorage
Arrive Anchorage 3:30 P.M.

Reservations have been made for the group September 28 to Bethel on Flight #27, Wien; and again for the return flight from Dillingham to Anchorage on October 2. Tickets for those portions of the trip will be available at the Wien counter on September 28. PLEASE BRING YOUR TRAVEL REQUEST BOOKS SO THAT YOU CAN PURCHASE YOUR TICKETS AT THAT TIME.

BACKGROUND INFORMATION

Enclosed is a packet of general information on each of the communities we will be visiting. Included is:

Bethel, An Alaskan Community Profile
Dillingham, An Alaskan Community Profile
Census material compiled in 1975 on Hooper Bay
Community Project Matrix, Department of Commerce and Economic
Development, March 1979. (See Community Projects Matrix for
Dillingham, Bethel, Bristol Bay Native Association based on
community priority of needs.

Also, the material developed for the Symposium which was mailed to you last month is basic reading for the public hearings.

If you have any questions, please do not hesitate to contact the staff in Juneau at 465-3712 or 465-3758.



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LEGISLATIVE PROPOSALS Second Session-Eleventh Legislature

* CREATION OF REGIONAL UNITS

Geographic, regional boundary lines will be developed for the collection of data for planning and programming purposes. The bill will provide for the division of the state's single unorganized borough into unorganized boroughs by the Department of Community and Regional Affairs after public hearings in the areas affected. The Regional Educational Attendance Areas, and/or combinations thereof, will be considered the regional units subject to public hearing modification. The Dept. of C&RA will have a four-month period of time during which to conduct the necessary hearings and to implement the creation of the regional units.

* HOME RULE

Legislation will provide that regional units may incorporate as home rule municipalities without prior incorporation as a first class municipality. The Local Boundary Commission would be involved in determining the acceptability of the regional unit boundaries and the compliance of such boundaries with borough incorporation standards.

In addition, legislation will be introduced which allows for the reclassification of second class boroughs as home rule municipalities without first adopting first class status.

* REGIONAL STRATEGY STUDY FUND

The Regional Strategy Study Fund would provide monies to be used for regional studies which would address economic, social and physical factors present in the regional unit. The studies would also address the feasibility and viability of local government formation. The Fund would be administered by the Department of Community and Regional Affairs which would consider proposals for a study after having been petitioned by a representative segment of the population of the regional unit.

The Department of C&RA will select the proposal which best meets the standards and criteria contained in the legislation. The Study will be conducted during the prescribed time period. Funding for the studies will be determined using the per capita formula contained in the legislation.

* SUPPORT OF AND COORDINATION WITH DIVISION OF POLICY DEVELOPMENT AND PLANNING

DPDP will develop and conduct a study and assessment of the feasibility of using the regional units established by the Department of Community and Regional Affairs for planning and for the coordination and delivery of services provided by the Federal and State governments. This study will include an overview of capital facilities and colocation of such facilities for efficiency and recommendations on coordination of delivery of services. The Division will report to the Legislature in January, 1981 with its plan for delivery of services taking into consideration the regional unit boundaries.

* REVENUE SHARING

Legislation will provide that the minimum entitlement for organized municipalities be \$25,000 plus cost of living plus per capita entitlements.

* FOUNDATION APPROACH

The feasibility of a foundation approach to delivery of the basic services will be explored.

* FISCAL NOTES RE IMPACT ON MUNICIPALITIES

Legislation will be introduced which will require that the fiscal impact on municipalities of all bills introduced be determined in a fiscal note.

* MANAGEMENT AND DISPOSAL OF STATE LAND

Legislation will be developed which would return platting power to the municipalities.

* ELIMINATION OF THE THIRD CLASS BOROUGH

Legislation would eliminate the third class borough but allow Haines to exist as presently incorporated.

PLEASE NOTE: THE FOLLOWING PAGES WERE TREATED
AS A UNIT IN THE ORIGINAL DOCUMENT.



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MONTHLY REPORT

NOVEMBER, 1979

With the completion of the scheduled public hearings (one additional hearing has been planned for December 15 in Delta Junction--information on this meeting has been mailed under separate cover), the Chairmen have revised proposed Committee legislation based on the testimony presented at the hearings.

A capsule summary of the proposals being considered for introduction during the Second Session is attached for your review. You will note that the substantive change is the elimination of the "elected advisory assemblies" which were discussed during the public hearings. There was a negative reaction to what was seen as "another layer of bureaucracy" and a concern that such bodies might become "institutionalized" rather than functioning as transitional bodies for areas which might eventually become boroughs.

There was strong support indicated at the hearings for the creation of regional boundary lines to be used uniformly by the state and federal governments. In addition, there was a general feeling that the concept of regional government could not rationally be considered for areas which lacked pertinent data information. The Regional Strategy Study Fund would provide the means for collecting such information.

A Final Report with a synopsis of the testimony received at the public hearings is being prepared and will be made available prior to the Second Session of the Legislature.

The Chairmen will be contacting you during the week of December 10 for your comments on the proposals.



HAPPY HOLIDAYS

P.S. Chairman Bill is now the proud father of a girl born Dec. 4!



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Monthly Newsletter

May & June

Senator Arliss Sturgulewski and Representative Bill Parker have been working with staff during the past month to develop the framework and direction for the Local Government Study. The enclosed information provides the general background as well as the action plan for the Study.

Good working relationships have been established with the Municipal League, executive branch departmental personnel, and the Legislative Affairs Agency. Components of the Study will be addressed by each.

The major involvement for the Committee members will be attendance at the Local Hearings to be held in the rural areas during late September and October. At that time, the proposals developed at the Symposium and Regional Workshops will be discussed.

The staff is presently concentrating its efforts on:

1. Coordinating and complementing its activities with the Office of Coastal Zone Management to avoid duplication. (See Page 4 for description of DPDP grant proposal.)
2. Developing the list of participants for the Symposium and planning the details of the Symposium.
3. Working on background material to be used for the Symposium and developing graphics.
4. Coordinating the efforts of the interns and directing their involvement in the work program.
5. Researching information related to the subject of the Study.

As the Study progresses, we will communicate with you through a Monthly Report and welcome your comments, thoughts, and perceptions at any time.

The House and Senate staff is sharing office space in the Assembly Apts., Room 100, and can be reached at 465-3712, 465-3758, 465-3759, or by writing to the Local Government Study, Pouch V, Juneau, Alaska 99811.

For your information, the home addresses of the Chairmen are:

Senator Arliss Sturgulewski
2957 Sheldon Jackson Street
Anchorage, Alaska 99504
PHONE: 279-4939

Representative Bill Parker
200 Denali Street
Anchorage, Alaska 99501
PHONE: 272-4192

Enclosures

LOCAL GOVERNMENT STUDY - ESTIMATED BUDGET

The following estimated budget was approved for the Local Government Study.

(100)	PERSONAL SERVICES		\$ 40.0
	1 1/2 Project Coordinators		
	12 mon., \$3,000 mon., plus		
	10.13 % benefits		
(200)	TRAVEL		18.0
	Committee Transportation (Juneau/		
	Anch.) Chairmen/Senate & House		
	Community and Regional Affairs		
	Committee plus staff travel		
	15 trips at \$200 = \$3,000		
	Committee per diem - 15 members +		
	staff for individual meetings and		
	conferences		
	3 days each at \$165 = \$2,475		
	Hearing Committee Transportation		
	5 members		
	5 trips at \$400 = \$10,000		
	Committee per diem - 5 meetings		
	2 days each at \$55 = \$2,750		
(300)	CONTRACTUAL		16.0
	Professional Services	\$12,000	
	Postage	500	
	Public Notices	500	
	Telephone	2,000	
	Final Report	1,000	
(400)	COMMODITIES		1.0
	Stationery and Office		
	Supplies	1,000	
			<u>\$ 75.0</u>
	House Community & Regional Affairs Committee share		\$ 31,600
	(per Representative Bill Parker's discussion with		
	House Leadership)		
	Senate share		<u>43,000</u>
			\$ 74,600

LOCAL GOVERNMENT STUDY STAFF

Committee staff includes:

Gene Walsh, Administrative Assistant, Senate C&RA (full-time)
Marjorie Gorsuch, Administrative Assistant, House C&RA (part-time)
Twyla Hartsock, Secretary (part-time, as needed)

The Joint Local Government Study will be funding the activities of two graduate student interns, who will be hired by the Department of Community and Regional Affairs during June and by the LGS Study through July/August. Their specific work tasks will lend itself to development of papers which will serve as partial fulfillment of degree requirements. They are currently working on specific components of the Study.

Mr. Lamar Cotten, of Eagle River, Alaska, is working toward a Masters in Urban and Regional Planning at the University of Oregon and Mr. Jim Sanders, originally of Juneau, Alaska, is working on a Masters in Public Administration at the University of Washington.

The interns can be contacted at 225 Cordova, Building B, Anchorage, telephone: 276-1721.



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Anchorage, Alaska 99501
PHONE: 272-4192

Enclosures

SCOMR

10:15

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEES
ALASKA STATE LEGISLATURE
Pouch V
Juneau, Alaska 99811

May 11, 1979

The Honorable Jay S. Hammond
Governor
Pouch A
Juneau, Alaska 99811

Dear Governor Hammond:

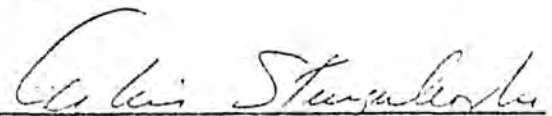
The First Session of the Eleventh State Legislature has recently approved the formation of an Interim Local Government Committee composed of the Senate and House Community and Regional Affairs Committees, and has appropriated \$74,000 (Seventy Four Thousand Dollars) for that purpose.

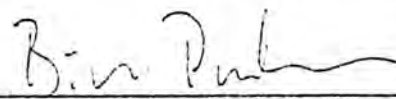
During the course of this Session, we, as Chairmen of the Community and Regional Affairs Committees, became aware of the long-standing need to address the problems of rural Alaska. We have met with representatives of the following departments and agencies, all of whom have been most supportive in our efforts to define the scope of the study: Department of Community and Regional Affairs, Department of Transportation and Public Facilities, Department of Revenue, Division of Policy Development and Planning, and the Office of Coastal Management.

Due to the complexity of this issue, which transcends any single departmental jurisdiction, other departments might be called upon to contribute to the study. We would appreciate your assistance in informing all State departments of the existence of this Committee.

We welcome your support of our joint interim efforts and will keep you advised of the ongoing progress of this study.

Sincerely,


Senator Arliss Sturgulewski


Representative Bill Parker

Attachment



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

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LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Senator George Homan
FROM: Marjorie Gorsuch
Gene Walsh
DATE: 9/10/79
RE: Monthly Report (August/September)

The Local Government Symposium was held in Anchorage on August 4/5 with forty-four individuals in attendance. (See attached list of participants) The group was highly successful in identifying legislative approaches to be considered by the Joint Committee in the development of local/regional government in Alaska. Several distinct avenues for dealing with local government problems were discussed with priority given to the need for regional government units in the unorganized borough.

After the Symposium, the staff worked on developing a comprehensive Report of the Symposium which could be used as an educational tool at the public hearings. The Report (attached) includes the issues and problems identified by the Local Government Symposium participants; ideas and directions supported by Local Government participants; and the action program being considered by the Committee.

A public hearing schedule has been developed with staff work on the organizational details and planning for the hearings to be held in rural regional centers and in associated villages. The hearings have been designed with a two-fold goal: to discuss the concepts being considered by the Committee for legislative actions and to educate the urban members of the Committee on the realities of village life in rural Alaska. Therefore, the legislators will overnight in each community visited enabling them to spend a full day with the residents of each area. The staff has provided statistical and general informational information as background material for each community the Committee members will visit.

The public hearing schedule is as follows:

Bethel	Friday, September 28
Hooper Bay	Saturday, September 29
Dillingham	Sunday, September 30
New Stuyahok	Monday, October 1
Kotzebue	Thursday, October 11
Noorvik	Friday, October 12
Fort Yukon	Thursday, October 18
Venetie	Friday, October 19
Glenallen	Saturday, October 27



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Alaska State Legislature

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The Local Government Study Committee will hold a PUBLIC HEARING on the subject of creation of regional governmental units in the unorganized borough in

NOORVIK
Friday, October 12
COMMUNITY BUILDING 7:00 P.M.

The Committee will be discussing proposed legislation which would:

- (1) Divide the single unorganized borough into unorganized boroughs generally following Regional Educational Attendance Area boundaries, or combinations of two or more REAAs, but not extending beyond the boundaries of more than one Native regional corporation established under the Alaska Native Claims Settlement Act;
- (2) Authorize the election of not more than eleven (11) member unorganized borough assemblies, defining the powers and duties of these assemblies; review, comment and recommendations in a clearinghouse approach to proposed state projects and services under the state's fiscal procedures and facilities procurement acts;
- (3) Authorize assemblies of unorganized boroughs to initiate a process by which a charter for a home rule borough may be prepared;
- (4) Name the Department of Community and Regional Affairs as the state agency responsible for lending assistance to unorganized borough assemblies;
- (5) Retain intact the powers and responsibilities of existing REAA school boards for management of school functions, of coastal service area boards in the preparation of plans for the resources of the state's coastal zone, and of existing cities of the unorganized borough.

Members of the Committee are:

Senator Arliss Sturgulewski, Co-Chairman
Representative Bill Parker, Co-Chairman
Senator Tim Kelly
Senator Bob Mulcahy
Senator Pat Rodey
Senator Terry Stimson

Representative Pat Carney
Representative Margaret Branson
Representative Ray Metcalfe
Representative Pat O'Connell
Representative Charlie Parr
Representative Fred Zharoff



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Senator Arliss Sturgulewski
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Pouch V
State Capitol
Juneau, Alaska 99811

TO: Senator George Homan
FROM: Marjorie Gorsuch, Administrative Assistant (House C&RA)
Gene Walsh, Administrative Assistant (Senate C&RA)
DATE: July 31, 1979
RE: Local Government Study

MONTHLY REPORT

During the month of July the focus of staff efforts has been planning for the Local Government Symposium to be held August 4/5 in Anchorage.

On July 2 a planning session was held in Anchorage with the following individuals in attendance:

Senator Arliss Sturgulewski	Phil Smith
Representative Bill Parker	Roger Lang
Vic Fischer	Ralph Darbyshire
Tom Morehouse	Jane Angvik
Pat Poland	Marjorie Gorsuch
Jim Sanders, Graduate Intern	Gene Walsh
Lamar Cotton, Graduate Intern	

The group identified needed resource material for the Symposium and discussed format and details of the Symposium. The afternoon session focused primarily on a discussion of the rural perspective of government in the unorganized borough and recent studies and actions affecting the unorganized borough.

The staff has concentrated on researching, developing, collecting and editing resource material for the Symposium. (See attached packet) In addition to staff developed materials, the booklet contains work by the following individuals:

Jack Chenoweth	- "Review and commentary on proposed legislation"
Pat Poland	- "Identification of requests regarding borough formation"
Eric Simpson	- "Review of statutory inducements and disincentives for municipal government incorporation"
Lamar Cotton	- "Development of traditional, non-traditional and quasi-governmental Native methods of organization"
Jim Sanders	- "Identification of services and programs provided by the non-governmental and quasi-governmental organizations in the unorganized borough"

Staff has also worked on the development of graphics for use at the Symposium. (See listing below)

DISPLAY MATERIALS
AVAILABLE AT SYMPOSIUM

MAPS/OVERLAYS

1. Service Areas
2. Administrative Units
3. Land Status
 - (a) Federal
 - (b) State
 - (c) Native
4. Cities and Boroughs
5. Miscellaneous (Transportation, Communication, Renewable/Nonrenewable Resources)

MATRICES

1. Local Government Structures
2. Land Statistics

VIDEO-TAPE

"Our Land - Our Life", a video tape on the role of subsistence in the life of the Native Alaskan. Produced by Yupiktak Bista.

STATE OF ALASKA
THE LEGISLATURE
LEGISLATIVE COUNCIL

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

MEMORANDUM

September 24, 1979

TO :Interim Committee Chairperson and staff

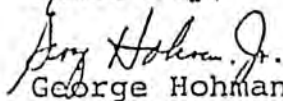
FROM:Senator George Hohman

The Legislative Council has scheduled its next meeting for Wednesday, October 10 in Juneau. The meeting will begin at 1:30 p.m. The Council will be hearing progress reports on the work of the various legislative interim committees.

As you probably know, the Legislative Internship Program is providing staff training for legislative assistants. We feel it would be highly beneficial for the interns to meet with the various legislators and staff members to discuss their work, if possible. The Legislative Internship Program would like to schedule meetings with the interim committee chairpersons and staffers during the morning of Thursday, October 11th (the day following the Legislative Council meeting). If there is some other time more convenient for you to meet with the interns, please notify the Legislative Internship Program Office as soon as possible (465-3828 or 465-3891). Katie Drennan can assist you in this regard.

I am hopeful that the interns will be afforded an opportunity to discuss your committee's activities. Please contact the Internship Office regarding any scheduling of a meeting prior to or after the Legislative Council meeting. Thank you for your cooperation in this regard.

Sincerely,


George Hohman, Jr.
Chairman
Legislative Council



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Alaska State Legislature

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Representative Bill Parker

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Pouch V
State Capitol
Juneau, Alaska 99811

DATE: June 14, 1979

TO: Senator George Hohman

FROM: Marjorie Gorsuch, A.A. House C&RA
Gene Walsh, A.A., Senate C&RA

RE: Local Government Study

Enclosed you will find the preliminary background material for the Senate & House Joint Community and Regional Affairs Committee Local Government Study as requested. We are pleased to learn that the Legislative Council plans to develop an information bank for this data.

Reviewing the list of interim committees, we note that a number of them may interrelate with the Local Government Study and we would like to coordinate efforts. To this end, we would like to receive the monthly progress reports as well as the projected work program for the following committees:

- House Resources - Subsistence
- House Roads and Highways
- Constitutional Convention
- Senate Election Reform

A major component of our Study will be the public hearings to be held in rural Alaska. It would be helpful in our planning to have the travel schedules of the other interim committees so that we can coordinate itineraries.

Thank you for your assistance.



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Juneau, Alaska 99811

June 15, 1979

SUBJECT OF COMMITTEE WORK

Local Government in Alaska
(Focus on the Unorganized Borough)

HISTORICAL PERSPECTIVE

A. State Constitution

Article X of the State Constitution establishes the purpose and construction of local government and provides for maximum local self-government with a minimum of local government units and seeks to prevent duplication of tax-levying jurisdictions. It directs that the entire State shall be divided into boroughs, organized or unorganized, and that in the unorganized boroughs the legislature shall provide for the performance of services it deems necessary or advisable while allowing for maximum local participation and responsibility.

B. Borough Incorporation

Eight of the eleven existing boroughs were established in 1963 and 1964. The Mandatory Borough Act of 1963 directed incorporation of boroughs in eight urban areas within one year or mandatory incorporation would occur. Ketchikan, Sitka, Juneau and Kodiak incorporated while Anchorage, Kenai, Matanuska-Susitna and Fairbanks boroughs were incorporated directly by the state on January 1, 1964. Bristol Bay Borough was the only one of the original nine boroughs to incorporate voluntarily in 1962. Haines incorporated as a third class borough in 1968 and in 1972 the North Slope Borough voluntarily incorporated prompted by the hundreds of millions of dollars in taxable property values at the Prudhoe Bay oil fields.

C. Significant Legislative Proposals

Although there were numerous city incorporations in the unorganized borough, only the North Slope Borough has chosen to organize a regional government. Motivated by awareness of the need for a vehicle for social and political unity and a mechanism for more efficient and equitable distribution of public revenues, a series of legislative proposals have been introduced during the last decade.

In 1972 a comprehensive legislative program was introduced which included a plan to subdivide the unorganized borough (HB 596), levy a 15 mill tax on property located in the unorganized borough with distribution of revenue among unorganized boroughs (HB 597) and a levy of 20 mill tax on the pipeline with distribution to local governments, organized and unorganized (HB 598). Governor Egan's bills, while bringing before the legislature and the public much useful information and debate, were not passed.

Other significant legislation related to the unorganized borough included Representative Tom Fink's HB 122 introduced in 1973 which would have required the incorporation of organized boroughs in all of unorganized Alaska by 1977. Representative Terry Gardiner of Ketchikan introduced HB 291 (1973) which would have established structures that could either remain unincorporated with elected advisory councils, or choose to incorporate at a future date as boroughs of any class or as home rule boroughs.

Since 1973 there have been piecemeal legislative approaches to the problem of providing services in the unorganized borough. In addition, Representative Charlie Parr of Fairbanks has introduced legislation which would provide for taxation of developed land in the unorganized borough (HB 202 - Tenth Legislative Session and HB 9 - Eleventh Legislative Session). None of the above mentioned legislation became law.

In 1972 a number of municipal concerns were addressed in the drafting of a Municipal Government Code, Title 29 which replaced the repealed Title 7 (Boroughs) and the former Title 29 (Municipal Corporations).

D. Service Delivery to the Unorganized Borough

The State Constitution provides that the legislature shall provide for the performance of services it deems necessary or advisable in unorganized boroughs allowing for maximum local participation and responsibility. It may exercise any power or function in an unorganized borough which the assembly may exercise in an organized borough.

In response to the need for delivery of certain services, the state has established a number of jurisdictional boundaries within the unorganized borough.

1. Regional Educational Attendance Areas (REAA's) were created in 1975 as the mechanism through which the legislature delegates to regional school boards the authority to operate the public schools using the boundaries or sub-boundaries of the regional corporations established under the Alaska Native Settlement Act or a combination of such boundaries.

2. Coastal Resource Service Areas are authorized by the Alaska Coastal Management Act of 1977 to plan for the coastal areas. Each regional educational attendance area containing a part of the coastal area may be organized for this purpose or two or more REAAs may be consolidated as a single coastal resource service area. Implementation of the plans which are developed is the responsibility of the state.
3. Salmon Enhancement Service Areas were authorized by 59 SLA 1979. A qualified regional association, when it becomes a nonprofit corporation under AS 10.20, is established as a service area in the unorganized borough under AS 29.03.020 for the purpose of providing salmon enhancement services.

A study prepared by the Division of Policy Development and Planning in December 1976 entitled "Alaska Regions and Substate Districts" documented the proliferation of district boundaries used by governmental agencies for both administrative and service delivery functions. It depicted these overlapping jurisdictional boundaries as confusing and as roadblocks to the efficient delivery of services to citizens therefore preventing the Federal, State and local governments from fulfilling their responsibilities to Alaskans.

Systems of subdivisions of the State were analyzed, mapped and compared for their capability to serve as vehicles for governmental planning and program delivery. Each one was also evaluated in terms of its long-term usefulness for governmental purposes. Although specific recommendations for the creation of planning regions and substate districts were incorporated into the study, no action was taken.

CURRENT STATUS

Current efforts which have a bearing on the subject matter of the Local Government Study include:

A. Alaska Coastal Management Program First Year 306 Grant

The Office of Coastal Management, Division of Policy Development and Planning, Office of the Governor has applied for a 306 Grant and has identified as one of its special studies within the grant proposal a study of unorganized borough management alternatives.

The grant proposal states that structures or mechanisms for local planning in the unorganized borough raise questions and have implications for the Alaska Coastal Management Program as well as every other state program in the unorganized borough. The state needs to carefully identify and analyze alternative approaches and structures for planning in the unorganized borough. The Legislature is sufficiently concerned about the problems of local government and the discrepancies between the organized and unorganized areas, that a special legislative committee has been organized to study alternatives for the provision of all services to all local areas (both organized and unorganized) during the next interim.

The issues which cause this item to be a priority for special study by the coastal management program are several. The new lease sale schedule, proposed bottomfish expansion, and suggested new port development all affect the unorganized borough which at the present time has no satisfactory regulatory mechanisms by state or local governments.

B. Housing and Urban Development Grant Application by Division of Policy Development and Planning for FY 80-81

The application by DPDP includes a program subcategory, Regional Planning in the Unorganized Borough, with the objective of establishing a uniform regional planning structure in the unorganized borough. The Division proposes to work jointly with the Local Government Study on this issue and to develop an official policy in regard to regional planning in the unorganized borough and the structure through which sustained local involvement can be obtained.

C. Yukon Flats Regional Government Study

The Alaska State Legislature, acting on a request from the people of the Yukon Flats region, directed that a study be carried out to explore the feasibility of establishing a regional government in that area. The Department of Community and Regional Affairs, in concert with an Advisory Committee from the region, designed the general contract which has been implemented by Ralph R. Darbyshire and Associates. The Yukon Flats Regional Government Study is in the final stages of development with the final summary report scheduled for completion in June, 1979.

The product will present findings with respect to alternatives available in borough incorporation; advantages and disadvantages of borough incorporation; and the legal, political, social and financial ramification of borough incorporation.

D. Northwest Alaska Native Association Regional Strategies

In 1978 NANA requested state assistance in order to begin a process to establish an overall regional strategy plan. The Division of Policy Development and Planning has developed a HUD grant proposal to help accomplish this goal. The issues seen by regional officials as central to the regional strategy concern the environmental carrying capacity of the NANA region and its innerent affects on the patterns of development, the necessity for identifying and analyzing alternatives to transportation systems and public facilities and an accurate assessment of the present socio-economic characteristics of the region's population.

E. Tanana Chiefs Conference Proposal

During the First Session of the Eleventh Legislature the Tanana Chiefs Conference brought to the attention of the legislators a proposal to establish six sub-regional planning commissions within the boundaries of the Doyon Regional Corporation. While it is the intention of TCC to proceed with this effort, they have requested the Governor designate these commissions as planning advisory councils pursuant to AS 44.19.880 (c). Legislation which would have established these regional planning commission vested with substantial local government powers was drafted.

As this proposal posed questions with significant ramifications, including the relationship of these planning commissions to the activities of federal and state agencies in the region and the relationship of these new entities to existing local governments organized under state law, no legislative action was taken.

Relevant to the historical perspective and current status of local government in Alaska is the bibliography developed for use in the Local Government Study. (See Exhibit A)



Official Business

Alaska State Legislature

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LOCAL GOVERNMENT STUDY

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Representative Bill Parker

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LOCAL GOVERNMENT STUDY BACKGROUND

The Joint Senate and House Community and Regional Affairs Committee Local Government Study was initiated as the legislative response to long-perceived problems related to local government in Alaska. The Department of Community and Regional Affairs, as well as the Municipal League, have supported such a study to clarify and resolve questions dealing with municipal relationships and the broader questions related to municipal/state relationships.

The need for such a study became evident to the chairmen of the Community and Regional Affairs Committees during the First Session of the Eleventh Legislature with consideration of legislation dealing with annexation, revenue sharing, delegation of borough powers, and "instant" unification.

Overlapping jurisdictional boundaries in the unorganized borough became an issue again when a proposal by the Tanana Chiefs Conference to create regional and subregional planning commissions was brought to the attention of the legislature. This proposal raised the question of the effectiveness of the present service delivery systems. There was renewed concern that there was no state rural policy against which to weigh this proposal and other legislative action.

The Chairmen of the Community and Regional Affairs Committees laid the groundwork for the Study in a series of meetings involving individuals from the legislature, the executive branch and the Alaska Municipal League. During these meetings, specific concerns were identified and there was consensus that legislative action in this area could be productive.



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WORK PROGRAM

The Local Government Study has been designed with recognition of the abundant amount of existing research and material which has documented the problems in the unorganized borough. Problem areas which have been identified deal with:

1. Sufficiency of available local government structures to meet the need for local government entities at the community and regional level.
2. Sufficiency of the economic base in the unorganized borough in financing the basic local government functions.
3. Continually developing jurisdictional boundaries within the unorganized borough used for both administrative and service delivery purposes.
4. The ability of the state to deliver services effectively to the unorganized borough through the creation of service areas.
5. The role of the quasi-governmental organizations as service deliverers and the functioning of such organizations as substitutes for local government.
6. The question of state vs. municipal responsibility for funding and delivery of public services and the construction, maintenance and operation of public facilities.

The approach of the Local Government Study will be solution oriented. Specific problems will be articulated and solutions proposed. The process for accomplishing this will be a series of meetings as described below.

Preliminary organizational work will consist of development of study goals, objectives and work program design as well as planning and preparation for a Local Government Symposium. Background material related to the objectives will be made available to the participants of the Symposium. (See preliminary draft of these objectives - Exhibit B)

PROCESS - The process is outlined in Exhibit C with a project schedule.

1. LOCAL GOVERNMENT SYMPOSIUM

The Symposium will bring together native leaders, local government specialists, representatives of the Alaska Municipal League and other pertinent organizations for a weekend meeting. This knowledgeable group of individuals representing diverse interests will address the problem areas and develop solutions.

An intensive product analysis will follow the Symposium and the results of this analysis will be circulated for comment by the Symposium participants.

2. REGIONAL WORKSHOPS

A series of regional workshops (Fairbanks, Anchorage, Juneau) will be held to broaden participation in the Study and include those individuals with local and regional perspective. Proposed solutions will be further discussed and refined.

3. PUBLIC HEARINGS

The last level of meetings would take the Senate and House Community and Regional Affairs Committee members to the rural areas of the state to discuss the findings of the Symposium and Regional Workshops.

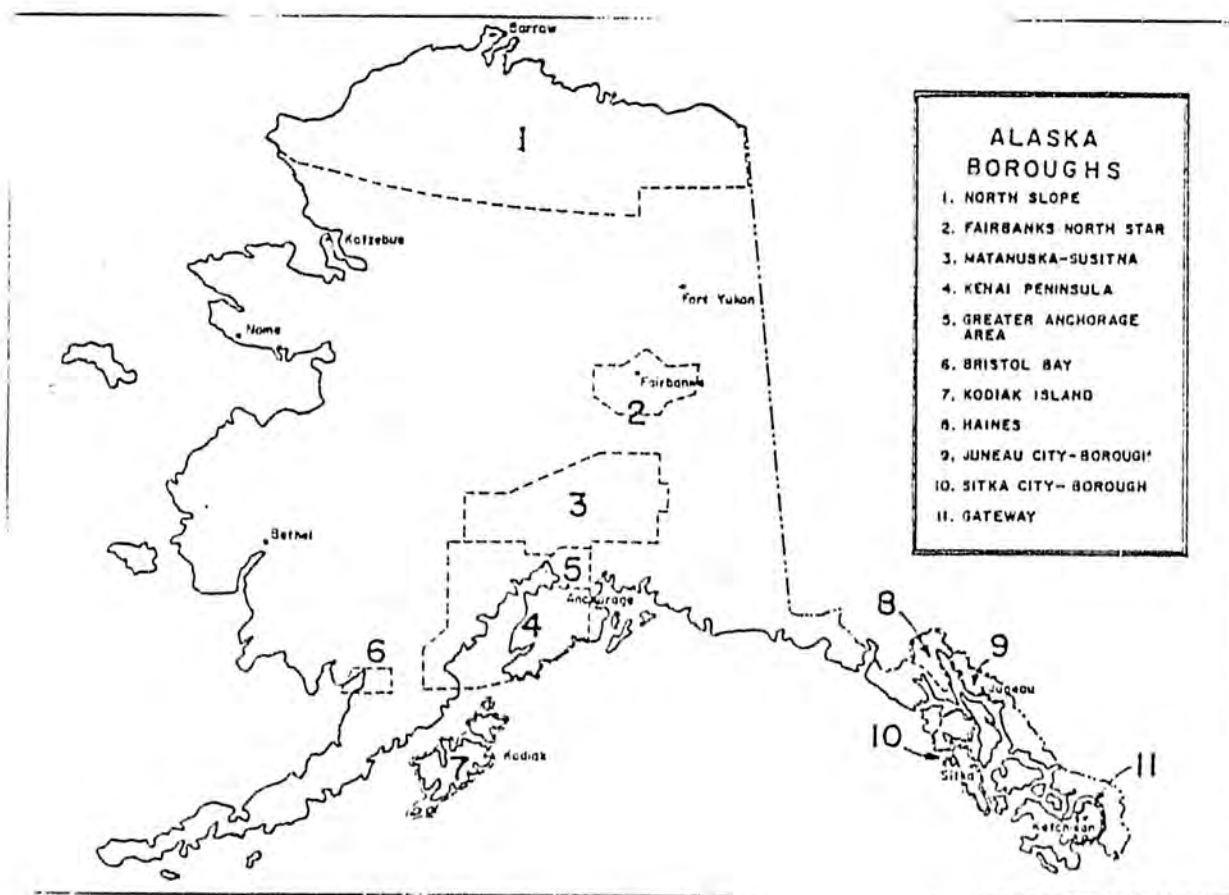
The findings of the Symposium and Workshops will be supported by the production and use of tables, charts, graphs and maps. Such tools support the intent of simplifying the subject matter and making it suitable for public educational use.

Testimony received at this time will be a major ingredient in the development of a final product. Throughout the process there will be development and consideration of proposed legislation. Specific legislative goals include addressing problem areas of Title 29 specifically service area formation as well as the broad question of achieving self determination through local government in the unorganized borough. In addition, the information developed will serve as a framework for evaluating future legislation in terms of its effect as an incentive or disincentive to local government formation.

ORGANIZED MUNICIPALITIES

Concurrent with the activities described above, and in conjunction with the Local Government Study, the Alaska Municipal League will concentrate on defining municipal problems which could have legislative solutions. This effort will be accomplished in close cooperation with the Department of Community and Regional Affairs.

A survey will be developed and circulated by the Municipal League and the survey analysis will become part of the subject matter for discussion and consideration at the Local Government Symposium and Regional Workshops.



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DRAFT - May, 1979

LOCAL GOVERNMENT STUDY OBJECTIVES

- I. Study and evaluate the sufficiency of available local government structures to meet the need for local government entities at the community and regional level. Study and evaluate alternatives.
- II. Study and identify present public services provided by federal, state, and municipal levels of government and assess their relationship to local government formation.
- III. Study and evaluate the economic base of the unorganized borough and its sufficiency in financing the basic local government functions.
- IV. Study and evaluate the social, political and cultural patterns in the unorganized borough and their relation to local government formation.

STUDY OBJECTIVE

1. Study and evaluate the sufficiency of available local government structures to meet the need for local government entities at the community and regional level. Study and evaluate alternatives.

TASK

1. Research the historical and legal evolution of local government structure. Review proposed legislation related to organization of the unorganized borough and assess the viability of these proposals. Analyze the relationships between municipalities at the community and regional level and their relationship with state government.
2. Investigate adequacy of existing local government structures, (i.e. three classes of boroughs, two classes of cities plus development cities), and their legally authorized sub-units (i.e., differential tax zones, service areas, and assessment districts), and modify existing or devise alternative forms of local government which could better provide the services.
3. Research the local government structures and intergovernmental relationships of other states and areas which may be pertinent to the Alaska experience. Evaluate relevancy in both rural and urban situations.
4. Review pertinent major studies (Tanana Chiefs Conference Proposal, Yukon Flats Borough Study, NANA Regional Strategies, etc.) and ascertain trends and implications related to local government formation.
5. Review the role of the Local Boundary Commission. Analyze statutory provisions for alteration of local government boundaries. Study and evaluate alternative mechanisms for affecting local government boundary changes.

STUDY OBJECTIVE

- II. Study and identify present public services provided by state, federal and municipal levels of government.

TASK

1. Update previous studies relating to state and federal jurisdictional boundaries. Delineate boundaries, authority and functions.
2. Prepare an inventory of programs and services being provided by federal, state and municipal entities within the municipalities and unorganized area of the state.
3. Identify the allocation and level of service provided by federal, state and municipal entities within the municipalities and unorganized area of the state.
4. Review existing intergovernmental loan programs and grant procedures as they function as incentives or disincentives to the formation of local government.
5. Review the question of state vs. municipal responsibility for delivery of public services and the construction, maintenance and operation of public facilities.
6. Review the service area concept as it relates to service delivery, specifically in the unorganized borough (REAA's, Coastal Resource Service Districts, etc.). Delineate the boundaries, authority, and function of these rural service areas and their relationship to state government.

STUDY OBJECTIVE

- III. Study and evaluate the economic base of the unorganized borough and its sufficiency in financing the basic local government functions.

TASK

1. Review potential revenue sources in the unorganized borough including, but not limited to sales, real and personal property tax, income tax, and gross business receipts in addition to revenue associated with natural resource development.
2. Prepare a land status analysis including, but not limited to, a general identification of private, public and Native-owned land. Such analysis would include estimates of acreage by category of existing and anticipated real property.
3. Review statutory inducements and disincentives related to municipal government incorporation. Determine workable approaches for studying the feasibility of and funding new municipal incorporations.
4. Identify the local cost of providing the services which are mandatory functions of the basic local governmental unit and those administrative costs associated with the establishment of local government.

STUDY OBJECTIVE

- IV. Study and evaluate the social, political and cultural patterns in the unorganized borough and their relation to local government formation.

TASK

1. Identify and analyze selected jurisdictional boundary schemes to determine how well these substate districts or regional boundaries conform to standards for borough incorporation.
2. Identify and analyze community and regional attitudinal surveys and studies to determine thoughts and perceptions on various levels of government (federal, state, local, quasi-governmental)
Determine the need for further investigation of public attitudes, perceptions and ideas on the need for local and regional government structure.
3. Prepare an inventory of public services and programs provided by non-governmental organizations within the unorganized borough.
Analyze the nature and level of services being provided.
4. Analyze historical and non-traditional methods of organization for local and regional self determination in the state (i.e., IRA Villages, Native regional profit and Native non-profit corporations).



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OBJECTIVE

- II. Study and identify present public services provided by federal, state and municipal levels of government and assess their relationship to local government formation.

TASKS

1. Review and update previous studies relating to state and federal jurisdictional boundaries. Delineate boundaries, authority and functions.
2. Prepare an inventory of programs and services provided by federal, state and municipal entities within the municipalities and unorganized area of the state. Identify the allocation and level of these services.
3. Review existing intergovernmental loan programs, grant procedures and the state's contractual practices as they function as incentives or disincentives to the formation of local government.
4. Review the question of state versus municipal responsibility for funding and delivery of public services and the construction, maintenance and operation of public facilities.
5. Review the service area concept as it relates to service delivery in the unorganized borough and the relationship of the service areas to state government.

OBJECTIVE

- II. Study and identify present public services provided by federal, state and municipal levels of government and assess their relationship to local government formation.

TASK

1. Review and update previous studies relating to state and federal jurisdictional boundaries. Delineate boundaries, authority and functions.
 - A. Substate Districts/Regions
Collect maps that delineate the existing regions and districts utilized by federal and state agencies to operate programs or deliver services. Special emphasis should be given to reviewing and updating the recommendations and analysis in the report entitled Alaska Regions and Substate Districts, prepared by the Division of Policy Development and Planning in 1976.
 - B. Authority
The review of the enabling authority for the existing jurisdictional units should include:
 1. Citation of the specific enabling authority
 2. Length of time operative/date instituted
 3. Basis for choice of boundaries. Mandatory borough incorporation standards should also be reviewed.
 - C. Function
This review should include a statement of the purpose for which the unit was created. The units should be categorized as administrative units or service areas.

OBJECTIVE

- II. Study and identify present public services provided by federal, state and municipal levels of government and assess their relationship to local government formation.

TASK

3. Review existing intergovernmental loan programs, grant procedures and the state's contractual practices as they function as incentives or disincentives to the formation of local government.

OBJECTIVE

- II. Study and identify present public services provided by state, regional and municipal levels of government and assess their relationship to local government formation.

TASK

4. Review existing intergovernmental loan and grant programs and contractual practices as they function as incentives or disincentives to the formation of local government.
 - A. Identify state and federal loan and grant programs with municipalities. Analyze state and federal procedures and practices re municipalities as they relate to local government formation.
 - B. Analyze the state's contractual policies for delivery of services to municipalities and unorganized areas (i.e. with the non-profit corporations)
 - C. Document state financial assistance and non-financial inducements for organization ("organizational grants,)and conveyances, etc.)



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OBJECTIVE

- IV. Study and evaluate the social political and cultural patterns in the unorganized borough and their relation to local government formation.

TASKS

1. Identify and analyze selected jurisdictional boundary schemes to determine how well these substate districts or regional boundaries conform to standards for borough incorporation.
2. Identify and analyze community and regional attitudinal surveys and studies to determine recognition and perception of governmental structure and function on the federal, state, local, and quasi-governmental levels.
3. Prepare an inventory of public services and programs provided by non-governmental and quasi-governmental organization. Analyze the nature and level of services provided.
4. Analyze the historical development of traditional, non-traditional, and quasi-governmental native methods of organization for local and regional self government. Assess the implications local and/or regional government formation would have on those structures now operative in the unorganized borough.



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OBJECTIVE

- IV. Study and evaluate the social, political and cultural patterns in the unorganized borough and their relation to local government formation.

TASK

1. Identify and analyze selected jurisdictional boundary schemes to determine how well these substate districts or regional boundaries conform to standards for borough incorporation.
 - A. Using the standards stated in the Constitution (Article X) and Title 29 (Municipal Government, Section 29.18.030, Organized Boroughs)
 - B. Selected jurisdictional boundaries shall include the following:
 1. Native Regional Corporation Boundaries
 2. Rural Educational Attendance Areas
 3. Boroughs and suggested unorganized borough divisions as defined in Alaska Regions and Substate Districts (prepared by the Division of Policy Development and Planning, Dec. '76)
 4. Boundaries as discussed in Issues of Regional Government in Alaska

METHODOLOGY

1. Identify information gaps which make this Task difficult to accomplish.
2. Understand the petition procedures and standards related to incorporation as they relate to the role of the Dept. of Community and Regional Affairs and to the Local Boundary Commission.
3. Review the revised Local Boundary Commission regulations re any regulations that pertain to "standards".
4. Consideration should be given to expanding existing borough boundaries or reduction of borough areas.
5. Review Yukon Flats Borough Study as it relates to this Task.
6. Analyze Mobil Oil V. North Slope Borough (State Supreme Court Decision sustaining incorporation of North Slope Borough.



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OBJECTIVE

- IV. Study and evaluate the social, political and cultural patterns in the unorganized borough and their relation to local government formation.

TASK

2. Identify and analyze community and regional attitudinal surveys and studies to determine recognition and perception of governmental structure and function on the federal, state, local, and quasi-governmental levels.
 - A. Review existing surveying work such as the NANA profiles, Public Forum reports, Yukon Flats Borough Study, Congressional questionnaires, etc.
 - B. Determine the need for further investigation of public attitudes and educational needs in relation to local and regional government structure.

METHODOLOGY

1. Review techniques being developed by the Department of Transportation and Public Facilities for implementation of Ch. 168 (Public Facilities Surveying). Investigate possibility of integrating Local Government Study component in DOTPF public participation process.
2. Identify need for translators in accomplishing Task #2.

RESOURCE