

ALASKA LEGISLATURE SPECIAL COMMITTEE / SUBJECT FILE 8672

327 SCOMM10: LOCAL GOVERNMENT STUDY 1979



TELEPHONES
(907) 586-1325
586-6526

204 N. FRANKLIN ST.
JUNEAU, ALASKA 99801

5/16/79

To: Gene Walsh

From: Ginny Chitwood

G.C.

Re: Local Government Study

AML Policy Statement: "The League endorses, and strongly supports, legislative action that would create and adequately fund a committee which would be charged with investigating current and future state/local government relations and finance in Alaska and the current and future status of local government structures, specifically including the unorganized borough. The committee membership shall be comprised of a broad representation of state and local government residents. The committee shall prepare a report on its findings, including proposed legislation and constitutional changes, and shall submit the report to the Second Session of the 11th State Legislature".

The basic local government structures in Alaska appear to be adequate to meet the needs of existing municipalities. However, annexation, 3rd class borough, reapportionment, and "instant unification" should be evaluated. I'm assuming that whether or not these structures are suitable for extension into the unorganized borough will be addressed by the study.

Of concern to the League members are the broad questions of what are state services, what are municipal services, and who is going to pay for them? It appears that the state pays 100% of the cost of services in the unorganized borough, while the organized municipalities must foot part or all of the bill for some services within their boundaries.

Directly related to "who pays?" is evaluating the ability to pay. Municipalities are forced to rely on the regressive property or sales taxes, methods of raising revenue that have problems in application to the unorganized borough.

Another issue related to revenue is the state mandating costs to the municipalities without corresponding increases in funding support. Examples include legislation dealing with public employees and requirements for run-off elections.

Page 2

Local Government Study

In addition to the fiscal matters, League members are interested in maximizing self-government and local determination. Should grants of authority to general law municipalities be broadened? Should some limitations to home rule be eliminated and further limitations discouraged?

Looking at these issues plus a broad-brush overview of Title 29 are aspects that the League believes should be included in a local government study. Please continue to call on us for anything we can do to further this project.



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Draft / survey

electoral officials
administrative head
attorney
clerk

Dear Municipal Official:

The Joint Senate & House Community - Regional Affairs committee has asked the Municipal League to assist them in a Local Government Study, which is an interim work program for the committee.

Although the primary thrust of the study is "what to do" in the unorganized borough, the committee is also interested in identifying municipal problems and concerns which may be addressed legislatively. They are also interested in addressing the question of state versus municipal responsibility for the funding & delivery of public services and the construction, maintenance & operation of public facilities. This question of course, raises issues with application both in the organized and unorganized areas.

In an attempt to quantify municipal problem areas, we have devised the enclosed questionnaire and ask that you please find a few minutes in your busy schedule to jot down your ideas on it.

As you can see by the enclosed Local Government Study Exhibit C, the committee would like to have the results of this survey prior to their local government

symposium tentatively scheduled for
the 1st weekend in August^{H-5}. We sure
would appreciate your returning the
completed questionnaire before the end
of July to:

Alaska Municipal League

204 N. Franklin St.

Juneau, Ak 99801

Thank you very much for your
cooperation

Sincerely

1. ^{second}
class cities

Local Government Study

Please return completed questionnaire before
the end of July to:

AML

204 NF

Tnu, AK 99801

name _____

position held _____

municipality _____

Do you believe the authority granted by State
law to second class cities is

too broad? _____

about right? _____

too restrictive _____

Please explain your answers. _____

Do you have any legislative changes to propose?

Do you believe the provision of services
could be easier if there was a form of regional
government for your area? _____ Please

b)

explain. _____

③ Does your ^{city} ~~municipality~~ provide any service that you believe could be better provided by another entity, such as the state or federal government, native non-profit corporation, etc.? _____ If so, which services and by whom? _____

④ Are there services provided by others that you believe could be better provided by your city? _____. If so, which services? _____

Is there or should there be a difference between who provides a service & who pays for it? _____ Please explain your answer. _____

⑤ Rank the following in order of importance in financing your city?

- _____ property tax
- _____ sales tax
- _____ user fees & service charges
- _____ state revenue sharing
- _____ federal revenue sharing
- _____ state grants
- _____ federal grants
- _____ other, such as land sales (please specify) _____

_____ need for increase in 2nd class city powers
_____ " " decrease " " " "
_____ other (please specify)

Q) What do you consider the #1 problem
facing your city today? _____

Q) Is there anyone in your city who would
be willing to work on this study? _____

ed munis
hs
least class cities

Local Government Study

use return completed questionnaire before
end of July to:

AML

204-

3m

AK

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me

sition held

municipality

Do you believe the authority granted by
state law to your municipality is

too broad?

about right?

too restrictive

Do you have any legislative changes to
propose?

Do you have service areas? for
what purposes?

problems with
statutory definition?
method of creation?
taxing method?
manageability?
administrative cost?
etc.?

1) Does the service area $\neq$ concept "work" as a method of delineating different services + differing levels of service? _____ 5

2) With respect to planning + zoning powers, do you favor
borough retaining control _____
cities obtaining more control _____ 5
other method (please specify) _____

3) Have you altered or attempted to alter the boundaries of your municipality in the last 10 years, including unification? _____ If so, any problems with the procedure? (please specify) _____

list any suggested changes _____

4) Has your council or assembly been apportioned or reapportioned in the last 10 years? _____ Or are you considering reapportionment? _____ Any problems with the procedure? _____
Any suggested changes? _____

Does your municipality receive revenue
in service charges and/or user fees? _____
o, what kind? water _____, sewer _____,
at harbor _____, parking _____, swimming
l _____, other parks + recreation _____
q licenses _____, solid waste disposal
_____, other _____

Do you have self-supporting activities, whereby
user charge covers the cost of operation,
such as a water utility? _____ If so, what
and? _____

Rank the following in order of importance
for financing your municipality?

property tax

sales tax

~~other~~ ^{user} local fees + service charges

state revenue sharing

federal revenue sharing

~~state grant~~
~~federal grant~~

other, such as land sales (please specify)

you believe that a different ranking would be
better? _____ If so, what? _____

1) Are you satisfied with the current state revenue sharing program? _____ What do you think are its major positive & negative points?

Do you believe there should be a different distribution to local governments of revenues generated by taxation of the state's resources? _____ If so, any suggestions on how? _____

How does the timing of legislative approval of the budget impact your budgetary process? _____ Is predictability from year to year a factor? _____

Does your municipality provide any service that you believe could be better ^{provided} ~~performed~~ by another entity, such as the federal or state government, non-profit corporation, or profit corporation? _____ If so, which services and by whom? _____

3) Are there services provided by others that you believe could be better provided by your municipality? _____ If so, what service?

4) Is there or should there be a difference between who provides the service & who pays for it? _____ Please explain your answer.

5) What are the major issues you would like the Legislature to address in the next session?

- _____ state revenue sharing method
- _____ city/borough roles
- _____ need for increase or decrease in municipal powers
- _____ formation of borough in unorganized borough
- _____ need for increase or decrease in school board powers
- _____ other (please specify)

6) What do you consider the #1 problem facing your municipality today? _____

7) Is there anyone in your municipality who would be willing to work on this Study?

Are there services provided by others that
- believe could be better provided by your
municipality? _____ If so, what service?

Is there or should there be a difference
between who provides the service & who pays
it? _____ Please explain your answer.

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- _____ need for increase or decrease in school
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- _____ other (please specify)

1) What do you consider the #1 problem
facing your municipality today? _____

2) Is there anyone in your municipality who
would be willing to work on this study? _____

Alaska Municipal League

Local Gov. Survey

8-9-79 11:45

Arlice,

THE LEAGUE HAS NOT COMPILED THE SURVEY INFORMATION
AT THIS TIME. THEY WILL SEND YOU A COPY WHEN THEY HAVE DONE SO.

L. Quinn

LOCAL GOVERNMENT STUDY

Please return completed questionnaire before July 31, 1979 to:

(Printed responses would be appreciated)

Alaska Municipal League
204 North Franklin
Juneau, Alaska 99801

NAME _____

POSITION _____

MUNICIPALITY _____

(1) Do you believe the authority granted by state law to your municipality is:

Too Broad _____ About Right _____ Too Restrictive _____

Do you have any legislative changes to propose? _____

(2) Do you have service areas? _____ For what purposes? _____

Any Problem with: Statutory Definition _____ Method of Creation _____

Taxing Method _____ Manageability _____ Administrative Cost _____

Other _____

(3) Does the service area concept "work" as a method of delivering different services and differing levels of service? YES _____ NO _____

(4) With respect to planning and zoning powers, do you favor:

Borough Retaining Control _____

Cities Obtaining More Control _____

Other Methods (please specify) _____

Have you altered or attempted to alter the boundaries of your municipality in the last 10 years (excluding unification)? YES _____ NO _____

If so, any problems with the procedures? (please specify) _____

(6) Has your council or assembly been apportioned or reapportioned in the last 10 years? _____ Are you considering reapportionment? _____

Any problems with the procedure? _____

Any suggested changes? _____

(7) Does your municipality receive revenue from service charges and/or user fees? YES _____ NO _____

If so, what kind? Water _____ Sewer _____ Boat Harbor _____ Parking _____

Swimming Pool _____ Other Parks & Recreation _____ Dog Licenses _____

Solid Waste Disposal _____ Other _____

(8) Do you have self-supporting activities, whereby the user charge covers the cost of operation, such as a water utility? YES _____ NO _____

If so, what kind? _____

(9) Rank the following in order of importance to financing your municipality:

Property Tax _____ Sales Tax _____ Fees & Service Charges _____

State Revenue Sharing _____ Federal Revenue Sharing _____

State Grants _____ Federal Grants _____

Other, such as land sales (please specify) _____

Do you believe a different ranking would be better? _____

If so, what? _____

(10) Do you believe there should be a different distribution to local governments of revenues generated by taxation of the state's resources? YES _____ NO _____

If so, any suggestions on how? _____

(11) How does the timing of legislative approval of the budget impact your budgetary process? _____

Is predictability from year to year a factor? _____

(12) Does your municipality provide any services that you believe could be better provided by another entity, such as the federal or state government, non-profit corporation, or profit corporation? YES _____ NO _____

If so, which services and by whom? _____

(13) Are there services provided by others that you believe could be better provided by your municipality? YES _____ NO _____

If so, what services? _____

(14) Is there or should there be a difference between who provides the service and who pays for it? YES _____ NO _____

Please explain your answer. _____

(15) What are the major issues you would like the legislature to address in the next session:

State Revenue Sharing Method _____ City/Borough Roles _____ Fees for Increase

or Decrease in Municipal Powers _____ Formation of Boroughs in Unorganized

Borough _____ Need for Increase or Decrease in School Board Powers _____

Other (please specify) _____

(16) What do you consider the #1 problem facing your municipality today?

(17) Is there anyone in your municipality who would be willing to work on this study? _____

Thank you for your cooperation.

to: elected officials
administrative head
attorney
clerk

Dear Municipal Official:

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Alaska Municipal League

204 N. Franklin St.

Juneau, Ak 99801

Thank you very much for your
cooperation.

Sincerely,

2 class cities

7nd

Local Government Study

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the end of July to:

AW.L

204 NF

Jnu. AK 99801

name _____

position held _____

municipality _____

Do you believe the authority granted by State
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about right? _____

too restrictive _____

Please explain your answers. _____

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- _____ federal revenue sharing
- _____ state grants
- _____ federal grants
- _____ other, such as land sales (please specify) _____

- _____ need for increase in 2nd class city powers
- _____ " " decrease " " " "
- _____ other (please specify)

Q What do you consider the #1 problem facing your city today? _____

Q Is there anyone in your city who would be willing to work on this study? _____

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en 1st class cities
Local Government Study

Please return completed questionnaire before
the end of July to:

Am L

204-

Sm

At

77

name _____

position held _____

municipality _____

Do you believe the authority granted by
state law to your municipality is
too broad? _____
about right? _____
too restrictive _____

Do you have any legislative changes to
propose? _____

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what purposes? _____
any problems with
statutory definition?
method of creation?
testing method?
management?
administration?
administration cost?

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Any suggested changes? _____

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so, what kind? water _____, sewer _____,
boat harbor _____, parking _____, swimming
pool _____, other parks & recreation _____
dog licenses _____, solid waste disposal
_____, other _____

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sales tax

other ^{user} local fees & service charges

state revenue sharing

federal revenue sharing

~~state grants~~
~~federal grants~~
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10) Is there anyone in your municipality who would be willing to work on this study? _____

①

11/1/79 addendum to

~~Alaska Municipal League~~ ^{Alaska Municipal League} ~~here with you~~ ^{with you} S. H. K.

in a staunch supporter of local government. Even more so, perhaps, after just one session in the State Senate. Too often the impacts to local governments are not fully considered when legislation is before the state legislature. The increased visibility of Alaska Municipal League is really ^{important for future sessions} ~~standing~~. We can look at past sessions HB 66, the land bill, to point ^{out} how severe ~~the~~ impact on local government can be through legislation that fails to consider back home impacts. ~~By the way~~ Along this line, I will ask the joint committee to introduce an ~~act~~ act that would require fiscal notes for bills affecting municipalities. ^{for example,} After times legislation affecting the state employees also impacts local governments. We need to be constantly aware of what we do to you.

I'd like to make just a couple of comments regarding the upcoming session and then on to the local

② Government Study / ^{after} ~~year~~ ^{years}

1st - As you know when I chaired the AMB Legislative Committee I strongly urged League to draft that legislation that was important to carry out certain policy & items I still urge that approach. I will work with you and your staff to see that the legislation gets introduced and receives a fair hearing. Learn about the Legislature's increased title conference capability and ask for Statute public hearings and. I notice the major emphasis on resource and economic development. Without question you are seeing a trend that will increasingly dominate local government during the decade of the 80's. A word of caution may be in order. Whenever possible I think we should encourage maximum leverage of our \$'s through programs such as the Bond Bank and the Alaska Industrial Development Authority

③ If the state and municipalities feel it is appropriate to be in housing, we should look to tax exempt funding through A/H 7C or a similar mechanism instead of tying up vast amounts of general surplus \$'s in less than market interest equities. We are so dependent on a single source tax base that we must consider liquidity of our general fund.

3rd - note of caution. The legislature faces such a year. The effects of Prop 13 are present and you will see a thrust to reduce ^{state} operating budgets and a hold back on new program. But you will see the greatest thrust for all the glories of a finance ~~to~~ free conference committee out of control. ~~The~~ Great Capital projects, when the economy is slow, speak to great goals of increased employment and business. We need to be aware of the soundness of the projects and most critically the ~~cost~~ operational

(14) cost implications that frequently
face local governments.

Now to the local government study
League has had a study item for
some years calling for a Blue Ribbon
Study Committee on local government.
After major ^{wanting} thorough formation in
early sixties and of the evolution
since, a feeling has been growing
that a real need exists to take a
good look at where we are. ~~Boroughs~~
~~have not been~~ with the major
exception of the North Slope Borough, we
have not seen several Alaska embrace
the Borough concept. But if a trend
it is apparent it is in the
development of the service area
approach - special purpose
districts are now in place:

1. Aquaculture Service Areas
2. Coastal Reserve " "
3. Regional Education " "

⑤ House & Senate CRA's joined
w/ SB 12. Tawana Chief req.
for P & Z service areas.
What to do w/ Coastal resource
districts when in ^{the} an emergency.
brought a part in & part out.
SB 12 from health service areas -
councils to with the power to
review and determine health
budgets. SB 1 - permanent fund
bill that would state guarantee
~~local~~ bonds of non-profits for
various capital projects. In addition

Interviews - - some 14-15
Local government symposium.
Cite outcome

Talked about approaches CRA not at
log of the way.
Freshman - urban legislation.

Why areas selected - time table -
Developments ⁱⁿ ~~and not~~ Alaska
are not waiting for a study to end
all studies. Things are going on -

(1) Tawana Region in 2nd year of
Regional Study

(6)

(1) Yukon & Lake Borough study
capably done by Derbyshire & Co.

(2) Certainly possible, as to go
other pipeline boroughs.

(3) Request to the Alaska Coastal
Policy Council yesterday for extension
of time for districts plus implementation
powers for those districts in the
unorganized borough.

If we are to move toward the realization of
~~then~~ ~~our effort~~ ~~article X which calls for~~ ~~most local self government~~
~~that of all this~~ ~~two major thrusts~~
~~appear~~. Then our efforts need to
be directed in 4 major areas.

(1) Changes in how state gov.
conducts its services coordinated here.

(2) Kind of mechanism used in
rural Alaska - to meet the ^{emerging} needs
of construction of services - resource
planning etc. Regional lines for planning
for coordination. Also in resource poor areas.

Discussions

A - 97

Recording

Revenue Sharing

Unorganized Assemblies

Home rule

(7)

not my final note

SB137 re-appointment

and vote of several general

& talk given.

work with you re recording of land
map problem of land transfer in
years to come —

local gov. etc.

Alaska **MUNICIPAL** *League*

29th Annual
Local Government Conference



October 29-November 2, 1979

Sitka, Alaska

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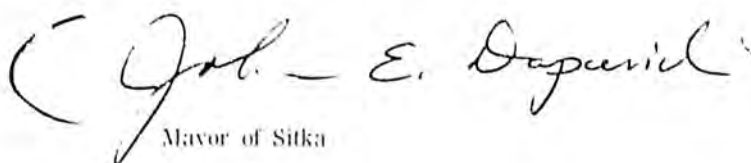
City and Borough of Sitka

P.O. BOX 79 · SITKA, ALASKA · 99835

Dear Members of the Alaska Municipal League:

On behalf of the City and Borough of Sitka, I welcome you to scenic, historic Sitka-by-the-sea.

We sincerely hope your deliberations will be fruitful and that you enjoy the fine hospitality Sitka is noted for.


Mayor of Sitka

TOPS & THINGS

•T-shirts •Jewelry

•Tote Bags

•Fabric Designed in Sitka
by Stella's Designs

In Cathedral Bldg.
Behind Russian Church
747-6310

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In the Heart of
Downtown Sitka

You will enjoy a stay
with us at the
Sitka Hotel

.. Comfortable
.. Friendly
.. Reasonable rates
.. Access to Cafe, Liquor Store & Barber
Shop

For reservations call
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and Management

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Sitka, Alaska 99835
907-747-8077

Tower Building
7th Avenue at Olive Way
Seattle, Washington
206-622-5000



Greater Sitka Chamber of Commerce, Inc.

To the Members of the Alaska Municipal League:

I wish to take this opportunity to extend best wishes for a successful session of the Alaska Municipal League.

As our land matures, so does our appreciation of you who are making it happen as we are guided by your wisdom.

Among the men and women, individually and collectively, who are striving to bring Alaska through these crucial times, we wish to express our appreciation and gratitude for your efforts and diligence.

Thank you,

David Knapp
President of the Greater Sitka
Chamber of Commerce

Foster & Marshall Inc.



ALASKA MUNICIPAL BOND SPECIALISTS UNDERWRITING & CONSULTING

Anchorage
Pouch 7-503
544 Fifth Avenue
Anchorage, Alaska 99510
(907) 277-6512

Fairbanks
Two Eleven Cushman Building
Fairbanks, Alaska 99701
(907) 452-4493

Juneau
114 South Franklin Street
Juneau, Alaska 99801
(907) 586-6000

Seattle
205 Columbia Street
Seattle, Washington 98104
(206) 344-3500

Thanks for thinking of
Sheffield.



SHEFFIELD HOTELS

ANCHORAGE: SHEFFIELD HOUSE ANCHORAGE, ANCHORAGE TRAVEL LODGE
RED RAM MOTOR LODGE • FAIRBANKS: FAIRBANKS INN • JUNEAU: BARANOF HOTEL
KENAI: SHEFFIELD HOUSE • KODIAK: SHEFFIELD HOUSE • SITKA:
SHEFFIELD HOUSE • VALDEZ: SHEFFIELD HOUSE
WHITEHORSE: WHITEHORSE TRAVEL LODGE

ALASKA MUNICIPAL LEAGUE

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Director.....	Harry Aase <i>Assembly Member, City and Borough of Juneau</i>
Director.....	Ted Lehne <i>Council Member, City of Fairbanks</i>
Director.....	John Nash <i>Assembly Member, Matanuska-Susitna Borough</i>
Director.....	Raymond Hugli <i>Mayor, City of Seward</i>
Director.....	Don Gilman <i>Mayor, Kodiak Peninsula Borough</i>
Director.....	Ernie Brannon <i>Assembly Member, Municipality of Anchorage</i>

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Roger Allington.....	Assembly Member, City and Borough of Juneau
Paul Baer.....	Assembly Member, Municipality of Anchorage
William Curtis.....	Manager, City of Palmer
Mike Emmick.....	Assembly Member, Kodiak Island Borough
Mitch Gravo.....	Assistant to the Mayor, Municipality of Anchorage
Lyman Hoffman.....	Manager, City of Bethel
David Jensen.....	Manager, Cities of Sand Point/King Cove
Dan Keck.....	Assembly Member, City and Borough of Sitka
Carol Maser.....	Assembly Member, Municipality of Anchorage
J.D. Nordale.....	Attorney, Fairbanks North Star Borough
Joyce Rasler.....	Acting City Manager, City of Wrangell
Judith Slajer.....	Manager, Ketchikan Gateway Borough
Lee Sharp.....	Attorney, City and Borough of Juneau
Bob Sundberg.....	Council Member, City of Fairbanks
Lee Wareham.....	Assembly Member, Fairbanks North Star Borough

Municipal Members

Anaktuvuk Pass	Kachemak	Palmer
Akhiok	Kaktovik	Petersburg
Municipality of Anchorage	Kenai	Point Hope
Barrow	Kenai Peninsula Borough	Port Lions
Bethel	Ketchikan	Saint Mary's
Bristol Bay Borough	Ketchikan Gateway Borough	Sand Point
Cordova	King Cove	Saxman
Delta Junction	Kodiak	Seldovia
Dillingham	Kodiak Island Borough	Seward
Fairbanks	Kotzebue	City and Borough of Sitka
Fairbanks North Star Borough	Larson Bay	Skagway
Fort Yukon	Matanuska-Susitna Borough	Soldotna
Haines	Nome	Tenakee Springs
Haines Borough	North Pole	Unalaska
Homer	North Slope Borough	Valdez
Hoonah	Nuiqsut	Wasilla
Houston	Old Harbor	Whittier
City and Borough of Juneau	Ouzinkie	Wrangell
		Yakutat

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 RICHARD W. GARNETT III, ATTORNEY
 ROLLINS, BURDICK, HUNTER OF ALASKA
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 ALASKA CONFERENCE OF MAYORS
 ALASKA MUNICIPAL ATTORNEYS ASSOCIATION
 ALASKA MUNICIPAL MANAGEMENT ASSOCIATION
 ALASKA PARKS AND RECREATION ASSOCIATION
 MUNICIPAL FINANCE OFFICERS ASSOCIATION
 PLANNING ASSOCIATION OF ALASKA

"New Directions For a New Decade"

Conference Agenda

Monday, October 29

PLANNING ASSOCIATION MEETING

New Archangel Room, Sheffield House.....Afternoon/Evening

CONFERENCE REGISTRATION

Lobby, Sheffield House.....4:00 pm - 7:00 pm

MUNICIPAL FINANCE OFFICERS ASSOCIATION BOARD OF DIRECTORS MEETING

Shee Atika Lodge.....4:00 pm - 7:00 pm

BOARD OF DIRECTORS MEETING

Roberley Potter Residence.....8:00 pm

ELECTION REFORM COMMITTEE HEARING

Pioneer Room, Sheffield House.....8:00 pm

Tuesday, October 30

REGISTRATION

Lobby, Centennial Building.....7:30 am - 7:00 pm

OPENING SESSION

Auditorium, Centennial Building.....8:00 am - 9:00 am

Presiding:

Phil Younker, President, Alaska Municipal League

Alaska Flag Song

History of Sitka - Gene Prewitt

Welcome by Sitka Mayor, John Dapceovich

Roll Call

Appointment of Conference Committees

Conference Keynote Address

Frank Francois, President, National Association of Counties

Introduction by: John Carlson, Mayor, Fairbanks North Star Borough

MUNICIPAL FINANCE OFFICERS MEETING

Auditorium, Centennial Building.....9:00 am - 5:00 pm

FINANCIAL MANAGEMENT TRAINING PROGRAM

Pioneer Room, Sheffield House.....9:00 am - 12 noon

Conducted by:

Municipal Finance Officers Association

Pent, Marwick, Mitchell and Company

PANEL DISCUSSION ON STATE & FEDERAL LANDS

Maksoutoff Room, Centennial Building.....9:00 am - 12 noon

Moderator:

Don Gilman, Director, Alaska Municipal League

Speakers:

Senator H.D. "Pete" Meland

Representative Bill Miles

Ted Smith, Division of Lands, Department of Natural Resources

Phil Berrian, Planning Director - Fairbanks North Star Borough

Lee Sharp, Attorney - City and Borough of Juneau

Deming Cowles, Deputy Commissioner, Department of Environmental Conservation

Linda Bennett, Public Lands Staffer, National Association of Counties

DELEGATE LUNCHEON

New Archangel Room, Sheffield House.....12:15 pm - 1:45 pm

Presiding:

Phil Younker, President, Alaska Municipal League

Speaker:

Lieutenant Governor, Terry Miller

Wine Courtesy of:

URS Company

FINANCIAL MANAGEMENT TRAINING PROGRAM (continued)

Pioneer Room, Sheffield House.....2:00 pm - 6:00 pm

PUBLIC TRANSPORTATION & PARATRANSIT WORKSHOP

Rousseau Room, Centennial Building.....2:00 pm - 4:00 pm

Conducted By:

Stan Feinsod, Executive Director, American Public Transit Association

Lloyd Robinson, Planner, DOT/PF

Pete Eckland, Transportation Consultant

MUNICIPAL TORT LIABILITY

Maksoutoff Room, Centennial Building.....2:00 pm - 3:15 pm

Conducted By:

Richard Garnett III, Attorney

HOW TO INCREASE ECONOMIC ACTIVITY IN YOUR AREA

Maksoutoff Room, Centennial Building.....3:30 pm - 5:00 pm

Conducted By:

Dave Rose, Executive Director, AIDA/Alaska Municipal Bond Bank Authority

CENSUS WORKSHOP

Rousseau Room, Centennial Building.....4:30 pm - 6:00 pm

Conducted By:

Marvin Postma, Regional Census Manager

MUNICIPAL ATTORNEYS ASSOCIATION MEETING

Pestchoureff Room, Centennial Building.....2:00 pm - 6:00 pm

BOARD OF DIRECTORS MEETING

President's Suite, Shee Atika Lodge.....4:30 pm - 6:00 pm

GET ACQUAINTED BEER AND PIZZA PARTY

Auditorium, Centennial Building.....7:00 pm - 8:30 pm

Masters of Ceremonies:

Roberley Potter, 2nd Vice President, Alaska Municipal League

Dan Keck, Member, Legislative Committee

Entertainment:

The Baranof Blue Grass Band

Beer & Wine Courtesy of:

Rollins, Burdick, Hunter of Alaska

Wednesday, October 31

REGISTRATION

Lobby, Centennial Building.....9:00 am - 5:00 pm

NLC UPDATE BREAKFAST

New Archangel Room, Sheffield House.....7:30 am - 9:30 am

Presiding:

Ted Lehne, Director, Alaska Municipal League

"Reenactment of General Revenue Sharing & Other NLC Priorities"

Speaker: Don Jones, Assistant to the Executive Director for State Programs

Wake Up Cart Courtesy of:

Tippets-Abbott-McCarthy-Stratton

Policy Committee Meetings

POLICY COMMITTEE MEETINGS.....9:30 am - 12 noon

Municipal Utilities - Pioneer Room, Sheffield House

Moderators:

Joyce Rasler, Member, Legislative Committee

Lee Wareham, Member, Legislative Committee

Resource Personnel:

Ernst Mueller, Commissioner, Department of Environmental Conservation

David Hutchens, Alaska Rural Electric Cooperative

Local Government Powers - Auditorium, Centennial Building

Moderators:

Roberley Potter, 2nd Vice President, Alaska Municipal League

Carol Maser, Member, Legislative Committee

Resource Personnel:

Sue S. Greene, Deputy Commissioner, Department of Administration

Palmer McCarter, Director, Local Government Assistance - CRA

Elections - Rousseau Room, Centennial Building

Moderators:

Dan Keck, Member, Legislative Committee
Lyman Hoffman, Member, Legislative Committee

Resource Personnel:

Patty Ann Polley, Director of Elections

Transportation, Docks and Ports - Maksoutoff Room, Centennial Building

Moderators:

Harry Aase, Director, Alaska Municipal League
David Jensen, Member, Legislative Committee

Resource Personnel:

Representative Joyce Munson, Alaska State Legislature
Bob Ward, Commissioner, DOT/PF

Resources - New Archangel Room, Sheffield House

Moderators:

Ted Lehne, Director, Alaska Municipal League
Roger Allington, Member, Legislative Committee

Resource Personnel:

Robert LeResche, Commissioner, Department of Natural Resources
Terry Dale, Division of Energy & Power Development

OPEN LUNCH.....12 noon - 2:00 pm

Visit Exhibits

Bus tour of Sitka

ALASKA CONFERENCE OF MAYORS LUNCHEON MEETING

Shee Atika Lodge.....12 noon - 2:00 pm

POLICY COMMITTEE MEETINGS.....2:00 pm - 4:30 pm

Taxation and Finance - Pioneer Room, Sheffield House

Moderators:

Dave Walsh, 1st Vice President, Alaska Municipal League
Mitch Gravo, Member, Legislative Committee
Lee Sharp, Member, Legislative Committee

Resource Personnel:

Representative Russ Meekins, Alaska State Legislature
Catherine M. Lloyd, Deputy Commissioner, Department of Health & Social Services

Land Use - New Archangel Room, Sheffield House

Moderators:

Don Cilman, Director, Alaska Municipal League
James Nordale, Member, Legislative Committee

Resource Personnel:

Fran Ulmer, Director, Division of Policy Development & Planning
Al Cronk, Lands Manager, Fairbanks North Star Borough

Public Safety - Maksoutoff Room, Centennial Building

Moderators:

Bill Curtis, Member, Legislative Committee

Robert Sundberg, Member, Legislative Committee

Resource Personnel:

Terry Hanson, Law Enforcement Specialist, Criminal Justice Planning Agency

Education - Rousseau Room, Centennial Building

Moderators:

Carroll Fader, Immediate Past President, Alaska Municipal League

Ron Larson, Chairman, Legislative Committee

Resource Personnel:

Ernie Polley, Coordinator, Department of Education

Economic Development - Auditorium, Centennial Building

Moderators:

Phil Younker, President, Alaska Municipal League

Judi Slajer, Member, Legislative Committee

Resource Personnel:

Representative Dick Eliason, Alaska State Legislature

Dave Rose, Executive Director, AIDA & Municipal Bond Bank Authority

Ben Hardin, Fairbanks North Star Borough

In addition to the resource people listed above, Community & Regional Affairs personnel - Patrick Poland, Herv Hensley, Suzanne Perry-Piper, Terry Earley, Steve Van Sant and Dave Griffin will assist AML officials at the policy committee meetings.

RECEPTION

Auditorium, Centennial Building.....5:30 pm - 7:00 pm

Hosts:

City and Borough of Sitka

Masters of Ceremonies:

Roberley Potter

Dan Keck

EVENING FREE

ALASKA MUNICIPAL MANAGEMENT ASSOCIATION BANQUET

Sheffield House.....7:30 pm

MUNICIPAL FINANCE OFFICERS ASSOCIATION BANQUET

Shee Atika Lodge.....7:30 pm

Thursday, November 1

REGISTRATION

Centennial Building.....8:30 am - 5:00 pm

LEGISLATIVE COMMITTEE MEETING

Disco Room, Sheffield House.....9:00 am - 12 noon

NOMINATIONS AND ELECTIONS COMMITTEE MEETING

Shee Atika Lodge.....9:00 am - 12 noon

PARLIAMENTARY PROCEDURE TRAINING PROGRAM

Pioneer Room, Sheffield House.....9:00 am - 12 noon

Conducted By:

Eleanor Rohrbach, CMC, Des Plaines, Illinois

HISTORIC PRESERVATION WORKSHOP

Maksoutoff Room, Centennial Building.....9:00 am - 12 noon

Conducted By:

Bill Hanable, Division of Parks, Department of Natural Resources

DELEGATE LUNCHEON

New Archangel Room, Sheffield House.....12:15 pm - 1:45 pm

Presiding:

Dave Walsh, 1st Vice President, Alaska Municipal League

Speaker:

Geno Baroni, U.S. Department of Housing and Urban Development

Wine Courtesy of:

Marshall and Meyer

Preston, Thorgrimson, Ellis, Holman and Fletcher

Rainier National Bank

LEGISLATIVE COMMITTEE MEETING (continued)

Disco Room, Sheffield House.....2:00 pm - 5:00 pm

PARLIAMENTARY PROCEDURE TRAINING PROGRAM (continued)

Pioneer Room, Sheffield House.....2:00 pm - 5:00 pm

ENERGY WORKSHOP

Maksoutoff Room, Centennial Building.....2:00 pm - 6:00 pm

Presiding:

Carroll Fader, Immediate Past President, Alaska Municipal League

Moderator: Clarissa Quinlan, Division of Energy & Power Development

Federal Panelists:

John G. Duffy, Acting Area Manager, Anchorage Office, HUD

Fred Chief, Director, Alaska Field Office, U.S. Department of Energy

State Panelists:

Mark Fryer, Mark Fryer and Associates

Steve Reeves, Division of Lands, Department of Natural Resources

David Rogers, AA, House Resources Committee

Dave Gray, AA, Senate Rural Energy Committee

Municipal Panelists:

Ernie Polley, City and Borough of Juneau

Ben Harding, Fairbanks North Star Borough

RECEPTION

Auditorium, Centennial Building.....7:00 pm - 8:00 pm

Hosts:

Alaska Airlines
Foster and Marshall

BANQUET

Auditorium, Centennial Building.....8:00 pm

Master of Ceremonies:

Jim Johnson, Vice President, Alaska Airlines

Guest of Honor:

Lee McAnerney, Commissioner, Department of Community & Regional Affairs

Entertainment:

New Archangel Dancers

Dinner Music:

Pam Raney at the organ

Section Meetings

MUNICIPAL FINANCE OFFICERS MEETING

Rousseau Room, Centennial Building.....9:00 am - 5:00 pm

ALASKA ASSOCIATION OF MUNICIPAL CLERKS

Rousseau Room, Centennial Building.....2:00 pm - 6:00 pm

ALASKA ASSOCIATION OF ASSESSING OFFICERS

Auditorium, Centennial Building.....2:00 pm - 6:00 pm

ALASKA COASTAL POLICY COUNCIL MEETING

Shee Atika Lodge.....9:00 am - 5:00 pm

Friday, November 2

REGISTRATION

Lobby, Sheffield House.....8:30 am - 9:30 am

ALASKA COASTAL POLICY COUNCIL MEETING

Shee Atika Lodge.....9:00 am - 5:00 pm

LOCAL GOVERNMENT STUDY

New Archangel Room, Sheffield House.....8:30 am - 9:30 am

Presiding:

Dave Walsh, First Vice President

Speaker:

Senator Arliss Sturgulewski, Alaska State Legislature

ANNUAL BUSINESS MEETING

New Archangel Room, Sheffield House.....9:30 am - 12 noon

Presiding:

Phil Younker, President

DELEGATES CAUCUS LUNCHEON SANDWICH BAR

New Archangel Room, Sheffield House.....12 noon - 1:00 pm

BUSINESS MEETING CONTINUED

New Archangel Room, Sheffield House.....1:00 pm

PRESIDENT'S RECEPTION

New Archangel Room, Sheffield House.....Immediately Following Meeting

Hosts:

First Southwest Company

BOARD OF DIRECTORS MEETING

Pioneer Room, Sheffield House.....5:30 pm

BOARD OF DIRECTORS & LEGISLATIVE COMMITTEE DINNER

ALP Hill House.....8:00 pm

Cocktails Courtesy of:

Alaska Lumber & Pulp Company

Dinner Hosts:

Wohlforth and Flint

Atlantic Richfield Company

Dupere and Associates

Saturday, November 3

BOARD OF DIRECTORS MEETING

Pioneer Room, Sheffield House.....9:00 am

LEGISLATIVE COMMITTEE MEETING

Disco Room, Sheffield House.....9:00 am

FIELD TRIP TO GREEN LAKE HYDROELECTRIC PROJECT.....9:00 am - 11:30 am

* * * * *

SPECIAL THANKS

John Mueven and Company for hosting coffee and donuts at all the meetings.

Sohio Petroleum Company for providing the delegate portfolios.

And to all the other individuals, firms and organizations listed in this program who contributed so generously to the success of this conference. We urge you to show your appreciation by supporting them whenever possible.

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THE COVER

..The cover illustration depicts Sitka as the community appeared in the late nineteenth century. The engraving, based on a photograph, originally appeared in a French publication of that period.

The advertising in this program
was solicited by
The Greater Sitka Chamber of Commerce

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Past Presidents

1950-51	Z.J. LOUSSAC.....	Anchorage
1951-52	LEE BETTINGER.....	Kodiak
1952-53	MAYNARD TAYLOR.....	Anchorage
1953-54	RALPH J. RIVERS.....	Fairbanks
1954-55	RUSSELL PAINTER.....	Seward
1955-56	DOUGLAS PRESTON.....	Fairbanks
1956-57	J.H. CODING.....	Ketchikan
1957-58	ANTON ANDERSON.....	Anchorage
1958-59	M.L. MacSPADDEN.....	Juneau
1959-60	STEFFEN ANDERSON.....	Nome
1960-61	R.M. HARDCASTLE.....	Ketchikan
1961-62	WILLIAM A. BESSER.....	Anchorage
1962-63	LAURIS S. PARKER.....	Juneau
1963-64	PERRY R. STOCKTON.....	Seward
1964-65	ROBERT W. WARD.....	Ketchikan Gateway Borough
1965-66	JAMES G. DYE.....	Kenai
1966-67	JOHN O'CONNELL.....	Sitka
1967-68	R.M. CLEMENTS.....	Palmer
1968-69	B.W. MATHENY.....	Greater Juneau Borough
1969-70	ARTHUR P. KNIGHT.....	Cordova
1970-71	DONALD E. KING.....	Ketchikan Gateway Borough
1971-72	GEORGE M. SULLIVAN.....	Anchorage
1972-73	JOHN CARLSON.....	Fairbanks North Star Borough
1973-74	HAZEL HEATH.....	Homer
1974-75	VIRGINIA CHITWOOD.....	City and Borough of Juneau
1975-76	DAVE ROSE.....	Municipality of Anchorage
1976-77	ROBERT RENSHAW.....	Nome
1977-78	CARROLL FADER.....	Municipality of Anchorage



The Alaska Municipal League (AML) is a voluntary, non-profit, nonpartisan organization of over 50 cities, boroughs and unified municipalities in Alaska.

The League's basic operating funds are provided by its members through payment of membership fees on a per-capita basis. It is governed by a board of directors elected from the membership.

As a state municipal league, AML provides a forum through which local officials may assist each other in the solution of municipal problems and may express their common concerns to state and federal officials.

The central purpose of AML is to advance the interests and welfare of the people residing throughout the state. To accomplish this, the League carries on a broad program of research, information, technical assistance and legislative activity to improve the capability of local governments to meet increasingly complex civic problems. This program is implemented through a variety of activities, including an annual conference, newsletters, workshops and legislative analysis.

Each year at the annual conference, delegates from the League's membership adopt a statement of policy and specific legislative goals which provide direction for the service and legislative programs of AML.

Also during the annual business meeting, delegates elect officers and a board of directors from among the member representatives throughout the state. The Board of Directors provides continuing policy guidance for the League throughout the year.

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Carol Ginny

September 25, 1979

The Honorable Arliss Sturgulewski
Alaska State Senate
2957 Sheldon Jackson Street
Anchorage, Alaska 99504

11/1
il

Arliss
Dear Senator Sturgulewski:

The Alaska Municipal League is holding its 29th Annual Local Government Conference in Sitka, October 30 through November 2, 1979.

The officers and staff of the League cordially invite you to attend this important conference and meet with the municipal officials who will be in attendance from throughout Alaska.

We sincerely hope you will be able to accept our invitation and look forward to seeing you in Sitka.

Sincerely,

Ginny

Ginny Chitwood
Executive Director

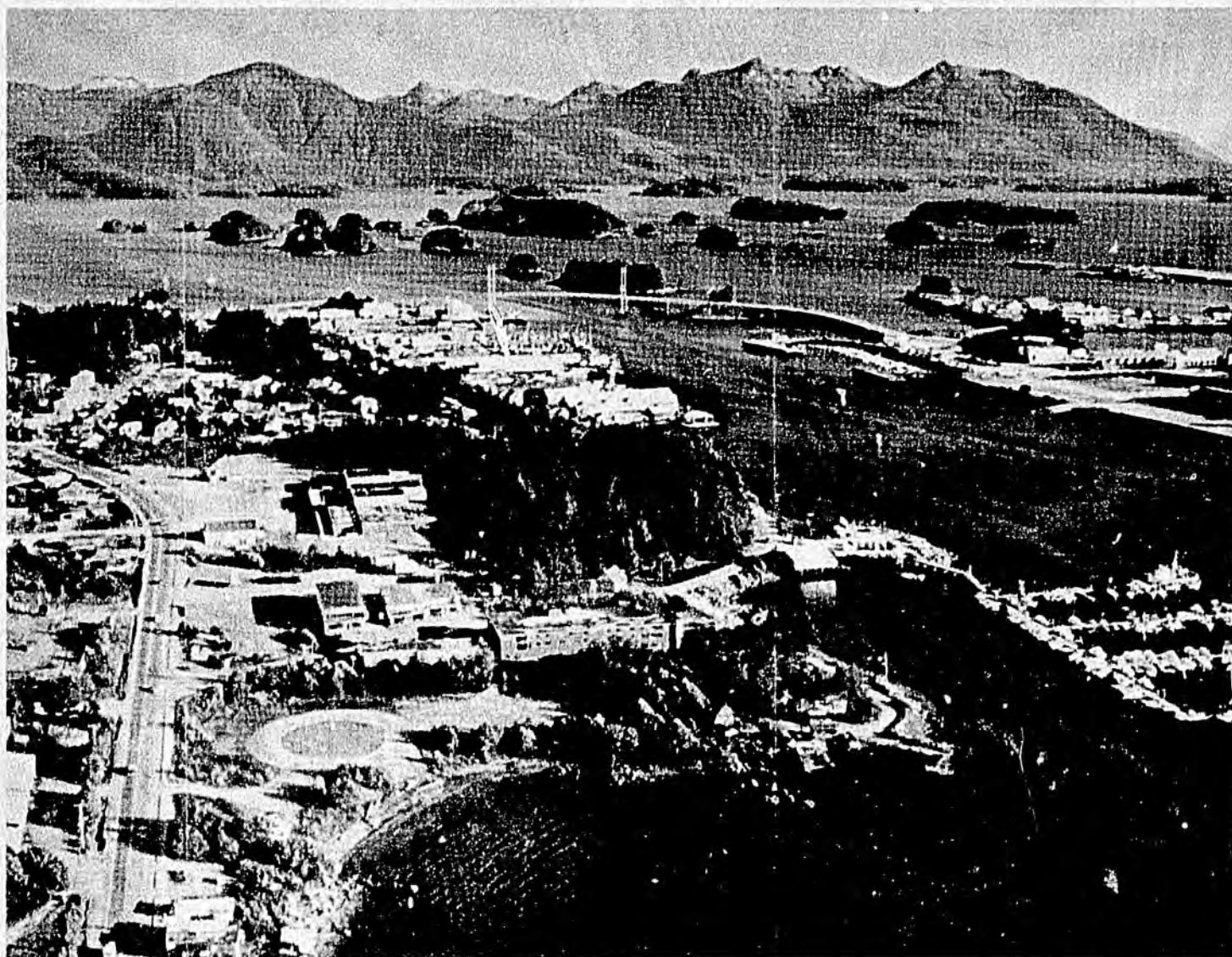
*Looking forward to
your presentation
Friday in Sitka!*
G.



Volume 1, No. 2
October 2, 1979

Newsletter

See You in Sitka



Alaska Municipal League 29th Annual Local Government Conference
"NEW DIRECTIONS FOR A NEW DECADE"

October 30 through November 2, 1979

29th Annual Local Government Conference Program

29TH ANNUAL LOCAL GOVERNMENT CONFERENCE PROGRAM

MONDAY, OCTOBER 29

Planning Association Meeting
Sheffield House.....Afternoon & Evening

AML Conference Registration
Sheffield House.....4:00 pm - 7:00 pm

Board of Directors Meeting
Shee Atika Lodge.....8:00 pm

Special Hearing on Election Reform
Sheffield House.....8:00 pm

TUESDAY, OCTOBER 30

Registration
Centennial Building.....7:30 am - 7:00 pm

Opening Session
Centennial Building.....8:00 am - 9:00 am

Municipal Finance Officers Meeting
Centennial Building.....9:00 am - 5:00 pm

Financial Management Training Program
Sheffield House.....9:00 am - 6:00 pm

Panel Discussion on State & Federal Lands
Centennial Building.....9:00 am - 12:00 pm

Luncheon
Sheffield House.....12:15 pm - 1:45 pm

Citizen Participation Workshop
Centennial Building.....2:00 pm - 5:00 pm

Economic Development Workshop
Centennial Building.....2:00 pm - 4:00 pm

Census Workshop
Centennial Building.....4:30 pm - 6:00 pm

Municipal Attorneys Association Meeting
Centennial Building.....2:00 pm - 6:00 pm

Board of Directors Meeting
Sheffield House.....4:30 pm - 6:00 pm

Beer and Pizza Party - Featuring the Baranof Blue Grass Band
Centennial Building.....7:00 pm - 8:30 pm

WEDNESDAY, OCTOBER 31

Registration
Centennial Building.....9:00 am - 5:00 pm

Breakfast
Sheffield House.....7:30 am - 9:30 am

Policy Committee Meetings.....9:30 am - 12:00 pm
Municipal Utilities - Sheffield House
Local Government Powers - Centennial Building
Education - Centennial Building
Transportation, Docks and Ports - Centennial Building
Resources - Sheffield House

Lunch-Open: Visit Exhibits, Take a Bus Tour of Sitka.....12:00 pm - 2:00 pm

Policy Committee Meetings.....2:00 pm - 4:30 pm
Taxation and Finance - Sheffield House
Land Use - Sheffield House
Public Safety - Centennial Building
Municipal Elections - Centennial Building
Economic Development - Centennial Building

Reception
Centennial Building.....5:30 pm - 7:00 pm

Alaska Municipal Management Association Banquet.....7:00 pm

THURSDAY, NOVEMBER 1

Registration
Centennial Building.....8:30 am - 5:00 pm

Municipal Finance Officers Meeting
Centennial Building.....9:00 am - 5:00 pm

Alaska Coastal Policy Council Meeting
Shee Atika Lodge.....9:00 am - 5:00 pm

Legislative Committee Meeting
Centennial Building.....9:00 am - 5:00 pm

Nominations and Elections Committee Meeting
Shee Atika Lodge.....9:00 am - 12:00 pm

Parliamentary Procedure Training Program
Sheffield House.....9:00 am - 12:00 pm

Historic Preservation Workshop
Centennial Building.....9:00 am - 12:00 pm

Luncheon
Sheffield House.....12:15 pm - 1:45 pm

Parliamentary Procedure Training Program
Sheffield House.....2:00 pm - 6:00 pm

Energy Workshop
Centennial Building.....2:00 pm - 6:00 pm

Alaska Association of Assessing Officers Meeting
Sheffield House.....2:00 pm - 6:00 pm

Alaska Association of Municipal Clerks Meeting
Sheffield House.....2:00 pm - 6:00 pm

Reception
Centennial Building.....7:00 pm - 8:00 pm

Banquet
Centennial Building.....8:00 pm

FRIDAY, NOVEMBER 2

Registration
Sheffield House.....8:30 am - 9:30 am

Local Government Study
Sheffield House.....8:30 am - 9:30 am

Annual Business Meeting
Sheffield House.....9:30 am - 12:00 pm

Alaska Coastal Policy Council Meeting
Shee Atika Lodge.....9:00 am - 5:00 pm

Delegates Caucus Luncheon
Sheffield House.....12:00 pm - 1:00 pm

Business Meeting (cont)
Sheffield House.....1:00 pm

President's Reception
Sheffield House.....Following Business Meeting

Board of Directors' Meeting
ALP Hill House.....5:30 pm - 8:00 pm

Board of Directors & Legislative Committee Dinner
ALP Hill House.....8:00 pm

SATURDAY, NOVEMBER 3

Board of Directors' Meeting
Sheffield House.....9:00 am

Legislative Committee Meeting
Sheffield House.....9:00



From Ginny's Chair

by Ginny Chitwood
Executive Director

Continuing Dynamics of Developing Legislative Policy

One of the most important purposes of the Alaska Municipal League is to serve as a vehicle through which local government officials from all over the state can define their mutual problems and develop positive proposals for their solutions.

To accomplish this purpose, a three step process has been established: (1) after studying the issues, the legislative committee prepares a draft policy statement for the upcoming year, (2) conference delegates review it in depth and redraft it at policy committee meetings, and then (3) member municipalities vote on proposed resolutions and the final adoption of the policy statement at the annual business meeting on the last day of the conference.

The policy statement and resolutions, when adopted, will provide the League Board and staff with a clear set of guidelines when testifying before legislative committees or taking other actions which have legislative or policy implications. The statements of policy present, in broad terms, the municipal policy which will guide the actions of the organization during the coming year. Resolutions are developed on subjects which are of current interest but of a less permanent nature.

In the fast-paced legislative session, we need guidelines because there is simply not enough time to consult with the League's members when each and every question arises. With a policy like this, we need only to determine if a given bill falls into the guidelines established by the AML membership. The other

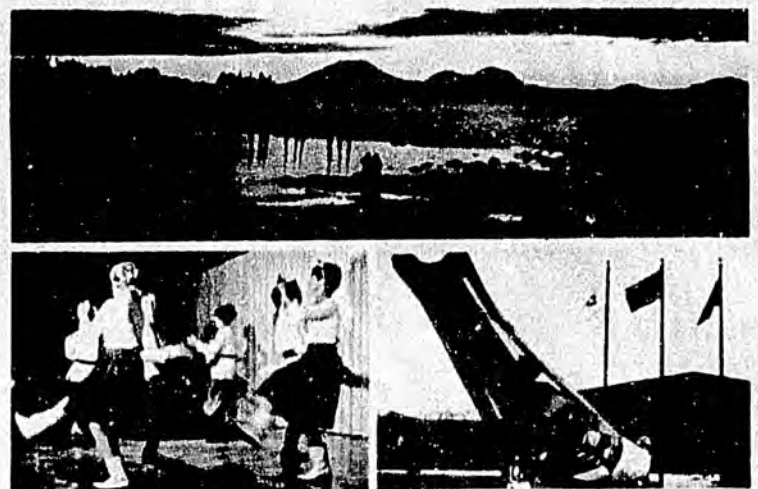
side of the coin is this policy gives the full membership assurance that the staff and leadership have clear objectives to follow in conducting business during the year.

At the 1979 annual conference, policy committee meetings are scheduled for Wednesday, October 31. Municipal Utilities, Local Government Powers, Education, Resources, and Transportation/ Docks/Ports will be held in the morning; Taxation/Finance, Land Use, Public Safety, Municipal Elections, and Economic Development in the afternoon. Members of the AML Board and Legislative Committee will co-chair these meetings, and officials knowledgeable in the various subjects will serve as resource personnel.

On Thursday the policy committee recommendations and proposed resolutions will be typed and duplicated for distribution at Friday's business meeting. At this time each committee will report its findings to the rest of the delegates and final debate and voting will take place.

It is vitally important that every municipality be represented, that everyone be heard, and that healthy debate take place. It is also important that the final product represent our best effort, a culmination of the many hours spent weighing the pros and cons of the various alternatives.

In order to achieve this goal, we need your input. Do not rely on someone else to represent your views or speak your mind. The quality of the policy statement depends on your participation. SEE YOU IN SITKA!



ELECTION OF AML OFFICERS

At the business meeting of the AML conference in Sitka, delegates will elect a president, first vice president, second vice president, and 4 directors.

The term of office of the president and vice president is one year; directors two years. The AML Constitution precludes the president from succeeding himself, but does not limit any other position.

Names and biographical information of potential candidates should be sent to the League office prior to the conference or to the nominating committee in Sitka. The committee, chaired by immediate past president Carroll Fader, will meet Thursday, November 1, and will present its slate for consideration at the Friday business meeting. Nominations may also be made from the conference floor.

Directors whose terms expire this year are Raymond Hugli, Seward; John Nash, Matanuska-Susitna Borough, L.F. MacDonald, Valdez; and Harry Aase, Juneau. See page 5 for complete list of AML officers and directors.

MEMBER ASSOCIATIONS

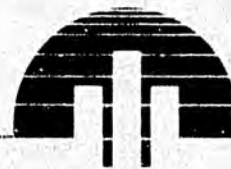
The Planning Association, the Municipal Finance Officers Association, the Municipal Attorneys Association, the Alaska Association of Assessing Officers, and the Alaska Association of Municipal Clerks will be meeting in conjunction with the AML conference. The times and places are listed in the schedule on page 2. Be sure and attend these important meetings.

Municipal Tort Liability

Recent judicial and legislative developments have radically affected the potential tort liability of municipalities, their officers and employees.

Richard W. Garnett, experienced municipal attorney, will review U.S. Supreme Court decisions on the status of municipalities under the civil rights and antitrust laws, and Alaska decisions on general standards of municipal tort liability. Special attention will focus on judicial response to the limited tort immunity statute passed by the legislature in 1977 (AS 09.65.070). Discussion will follow concerning steps municipalities may take to minimize risks in this area.

The Eighties Begin This Year.



**Get a Head Start at the 1979
Congress of Cities & Exposition.**

**Saturday, November 24,
through
Wednesday, November 28,
Las Vegas, Nevada**

For more information on the 1979 Congress of Cities & Exposition, write or call: Conference Registration Center, National League of Cities, 1620 Eye Street, NW, Washington, D.C. 20006 • (202) 293-6812.

National League of Cities



New Directions for a New Decade

"New Directions for a New Decade" is the theme for the AML 29th Annual Local Government Conference scheduled for October 30 through November 2, 1979 in Sitka, Alaska.

Alaska municipal officials face a new decade which will produce new problems and challenges, refinements of old and existing frustrations, and new demands for innovative leadership. This year's conference will address these issues which confront Alaska's cities, boroughs, and unified municipalities.

Workshops, training programs, panel discussions, speeches by state and national leaders, and policy committee deliberations will be featured at the four day conference. In addition, there will be numerous social activities to allow for the unstructured idea exchanges that are so important to keeping up with the latest happenings in local governments.

The Special Election Reform Committee has scheduled a hearing on its proposed package of bills for Monday, October 29. Also meeting that day will be the Planning Association of Alaska and the AML Board of Directors.

Tuesday morning, AML President Phil Younker will preside at the opening session, the official start of the conference. Scheduled for the rest of the day are training programs, workshops, panel discussions, a luncheon and a get acquainted beer and pizza party.

Wednesday will start with a breakfast talk by Don Jones on "Reenactment of General Revenue Sharing and Other National League of Cities Priorities". Jones is a top official with NLC, working in Washington, DC.

The rest of the morning and all afternoon will be devoted to the important work of final drafting of the 1980 policy statement. A series of concurrent policy committee meetings are scheduled to discuss and debate the various subjects included in the proposed statement.

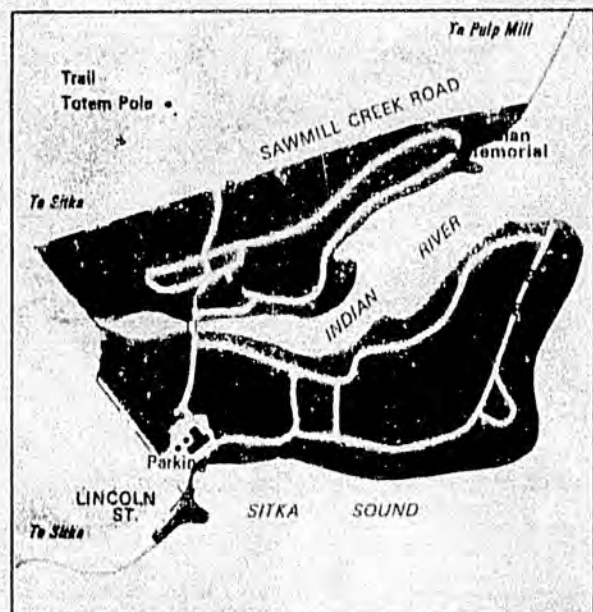
Lunch time is open, with time to sample the varied restaurants in Sitka, visit the exhibit area in the Centennial Building, or take a bus tour of Sitka. The City and Borough of Sitka is sponsoring a reception that evening.

Slated for Thursday are more workshops, training programs, panel discussions and a Legislative Committee meeting. That evening is a reception and banquet, with entertainment provided by "The New Archangel Russian Dancers".

Prior to Friday's business meeting, Senator Sturgulewski will report on the activities of the Joint Senate and House Community and Regional Affairs Committee Local Government Study. Adoption of the 1980 policy statement and resolutions, consideration of Constitution and By-Laws changes, and election of the Board of Directors for the upcoming year are on the agenda for the business meeting.

Immediately following the business meeting, is the President's reception, honoring the new AML President and other officers and members of the Board of Directors.

Post conference activities include meetings of the AML Legislative Committee and the Board of Directors.



Sitka National Historic Park

TRAINING PROGRAMS FOR '79

The annual conference will feature two training programs for elected officials. We hope you will take advantage of these valuable programs.

ELECTED OFFICIALS ROLE IN FINANCIAL PLANNING AND CONTROL. This seminar will provide you and other elected officials with valuable tools and knowledge of government finance to better equip you to effectively carry out your public responsibilities. Specifically, the seminar will enable you to:

- * Understand the participatory role of the elected officials in the planning and budgeting process;

- * Undertake your expected role in monitoring and controlling financial resources;

- * Understand your auditor's role and utilize his/her services;

- * Become familiar with the more important financial warning indicators that could suggest existing or developing problems.

PARLIAMENTARY PROCEDURE: A TOOL OR A WEAPON? While not every council and assembly member will be likely to know all the rules in "Robert's Rules of Order" by heart, a person will be most effective if he/she becomes familiar with as many of them as he/she can. Eleanor Rohrbach will conduct this day-long session. She comes highly recommended by our own municipal clerks who valued her presentation during their spring meeting. As part of the program, participants will act out mock meetings, and will receive a paper-back copy of "Robert's Rules of Order Revised".

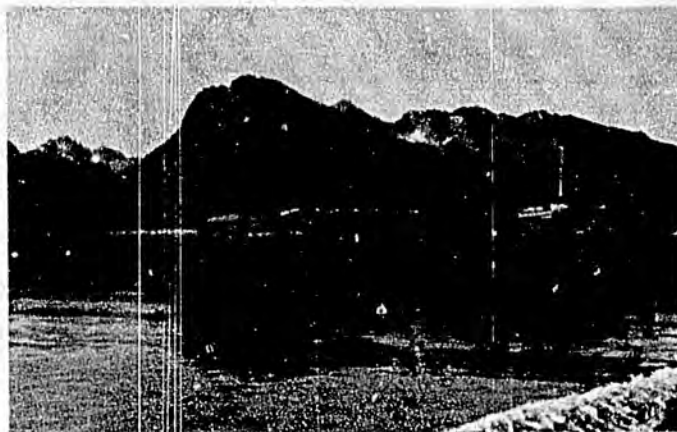
SUMMER BOARD & LEGISLATIVE COMMITTEE MEETINGS HELD IN VALDEZ



Left to right - Chairman Ron Larson, Bill Curtis, Joyce Rasler, Judi Slajer and Dan Keck



Front row, left to right - Harry Aase, Roberley Potter, "Mac" MacDonald and Representative Margaret Branson. Back row - Phil Younker, Ted Lehne, Carroll Fader, Dave Walsh, Don Gilman and Senator Arliss Sturgulewski.



Leaving Valdez via the "Glacier Queen"

Newsletter

of the Alaska Municipal League

Published by the Alaska Municipal League, representing 55 municipalities, 26 associate members, and the people of Alaska. The AML office is located at 204 North Franklin, Juneau, AK 99801. Telephone (907) 586-1325.

Officers

President

Phil Younker, Fairbanks North Star Borough

First Vice-President

David Walsh, Municipality of Anchorage

Second Vice-President

Robertly Potter, City & Borough of Sitka

Immediate Past President

Carroll Fader, Ketchikan Gateway Borough

Directors

Raymond Hugli, City of Seward

L.F. "Mac" MacDonald, City of Valdez

John Nash, Matanuska-Susitna Borough

Don Gilman, Kenai Peninsula Borough

Ernie Brannon, Municipality of Anchorage

Ted Lehne, City of Fairbanks

Harry Aase, City & Borough of Juneau

Staff

Glinny Chitwood, Executive Director

Marilyn Miller, Director, Program Services

Susan King, Administrative Assistant

DUES SCHEDULE

Adopted by the Board of Directors
December 13, 1970

POPULATION	BASE RATE	PER CAPITA
Under 200	\$ 100.00	
201-500	300.00	
501-5000	400.00	.70 over 500
5001-15000	3600.00	.60 over 5000
15001-25000	8600.00	.50 over 15000
Over 25000	15000.00	.34 over 25000

Non-direct member service charge

Population	Charge
Under 500	\$ 50.00
501-2000	100.00
2001-5000	200.00
Over 5000	300.00

AML ASSOCIATE MEMBERS

Alaska Airlines, Inc.
Sea-Tac International Airport
P.O. Box 68900
Seattle, Washington 98188

Atlantic Richfield Company
Box 360
Anchorage, Alaska 99510

Dean Witter Reynolds Company
45 Montgomery Street
San Francisco, California 94106

Department of
Community and Regional Affairs
Pouch B
Juneau, Alaska 99811

Department of
Environmental Conservation
Pouch O
Juneau, Alaska 99811

Dupere and Associates
510 Sixth Avenue
Juneau, Alaska 99801

Exxon Company, USA
Pouch 6601
Anchorage, Alaska 99502

Foster and Marshall
510 Fifth Avenue
Anchorage, Alaska 99501

Marshall and Meyer
1705 Norton Building
Seattle, Washington 98101

National Bank of Alaska
P.O. Box 600
Anchorage, Alaska 99501

John Nuveen and Company
209 South LaSalle Street
Chicago, Illinois 60604

Peat, Marwick, Mitchell
and Company
601 West Fifth Avenue
Anchorage, Alaska 99501

RCA Alascom
4489 Business Park Blvd.
Anchorage, Alaska 99503

Seattle Northwest
1000 Logan Building
Fifth and Union
Seattle, Washington 98101

Tippets-Abbott-McCarthy-Stratton
1301 Fifth Avenue, Room 3320
Seattle, Washington 98101

URS Company
Fourth and Vine
Seattle, Washington 98121

Wohlforth and Flint
900 West Fifth Avenue, Suite 505
Anchorage, Alaska 99501

Preston, Thorgrimson, Ellis,
Holman, and Fletcher
2000 IBM Building
Seattle, Washington 98101

First Southwest Company
Mercantile Bank Building
Dallas, Texas 75201

Yupitak Bista, Inc.
Box 848
Bethel, Alaska 99559

Alaska Association of
Assessing Officers
Ed Haney, President
P.O. Box 1246
Kodiak, Alaska 99615

Alaska Association of
Chiefs of Police
Louis Bencardino, President
P.O. Box 337
Seward, Alaska 99664

Alaska Association of
Municipal Clerks
Beverley Buchanan, President
P.O. Box 1267
Fairbanks, Alaska 99707

Alaska Conference of Mayors
Ben Grussendorf, President
P.O. Box 79
Sitka, Alaska 99835

Alaska Municipal Management
Association
C.E. Johnson, President
P.O. Box 337
Seward, Alaska 99664

Alaska Parks and Recreation
Association
Terry McWilliams, President
619 Warehouse
Anchorage, Alaska 99501

Municipal Finance Officers
Association
Jim Kennedy, President
155 South Seward
Juneau, Alaska 99801

Planning Association of Alaska
Phillip Berrian, President
P.O. Box 1267
Fairbanks, Alaska 99707

Alaska Municipal Attorneys
Association
Ted Berns, President
Pouch 6-650
Anchorage, Alaska 99502

REGISTRATION AND RESERVATIONS

PRE-REGISTRATION: Please send form and check to the Alaska Municipal League, 204 North Franklin, Juneau, Alaska 99801.

NAME _____

TITLE _____

MUNICIPALITY OR FIRM _____

ADDRESS _____

SPOUSE (if registering) _____

ITS NOT TOO LATE! If you pre-register, your badges, tickets and programs will be prepared in advance and can be picked up with a minimum of delay at the registration desk in Sitka. Tickets for individual meal functions will be available at slightly higher prices at the registration desk.

	Advance Registration	On-Site Registration
MEMBER REGISTRATION FEE	\$ 85.00	\$ 100.00
NON-MEMBER REGISTRATION	100.00	125.00
SPOUSE	50.00	55.00

ALASKA MUNICIPAL LEAGUE
October 31, November 1, 2, 1979



SHEFFIELD HOUSE/SITKA
BOX 318
SITKA, ALASKA 99835
(907) 747-6616

Name _____

Address _____ City/State _____ Zip _____

Arriving on date _____ Time _____ AM PM For a _____ night's stay

RESERVATIONS ARE HELD UNTIL 6:00 PM UNLESS
GUARANTEED FOR LATER ARRIVAL. GUARANTEED _____ YES _____ NO

PLEASE CHECK DESIRED ACCOMMODATIONS

PLUS 4% TAX	RATES
☐ SINGLE ROOM FOR ONE PERSON	SGL \$37.00
☐ DOUBLE (ONE BED/TWO PEOPLE)	DBL \$37.00
☐ TWIN (TWO BEDS/TWO PEOPLE)	Suite \$65.00
☐ SUITE	

REQUESTS RECEIVED AFTER 9/30/79
WILL BE ON A SPACE AVAILABLE BASIS

SHEFFIELD HOUSE (60) Rooms - starting at \$37; SHEE ATIKA LODGE (107) Rooms - starting at \$40; POTLATCH HOUSE (31) Rooms - starting at \$27; SITKA HOTEL (65) Rooms - starting at \$25 with bath, \$18 without. Send the above hotel reservation form to the address shown. The Sheffield House will place delegates in their hotel on a first come, first served basis, then into the other hotels.

29TH ANNUAL LOCAL GOVERNMENT CONFERENCE AGENDA

Monday, October 29

Planning Association Meeting	Afternoon & Evening
Special Hearing - Election Reform	8:00 pm
Board of Directors Meeting	8:00 pm

Tuesday, October 30

Opening Session	8:00 am - 9:00 am
Financial Management Training Program	9:00 am - 6:00 pm
Panel Discussion - State & Federal Lands	9:00 am - 12:00 pm
Municipal Finance Officers Association	9:00 am - 5:00 pm
Luncheon	12:15 pm - 1:45 pm
Citizen Participation Workshop	2:00 pm - 5:00 pm
Economic Development Workshop	2:00 pm - 4:00 pm
Census Workshop	4:30 pm - 6:00 pm
Municipal Attorneys Association	2:00 pm - 6:00 pm
Board of Directors Meeting	4:30 pm - 6:00 pm

Wednesday, October 31

Breakfast	7:30 am - 9:30 am
Policy Committee Meetings	9:30 am - 12:00 pm
Municipal Utilities; Local Government Powers; Resources;	
Elections; Transportation, Docks and Ports	
Lunch - Open; Bus Tour of Sitka - Exhibits	12:00 pm - 2:00 pm
Policy Committee Meetings	2:00 pm - 4:30 pm
Taxation & Finance; Land Use; Public Safety;	
Municipal Elections; Economic Development	
City and Borough of Sitka Reception	5:30 pm - 7:00 pm
Alaska Municipal Management Association	7:00 pm

Thursday, November 1

Parliamentary Procedure Training Program	9:00 am - 6:00 pm
Historic Preservation Workshop	9:00 am - 12:00 pm
Alaska Coastal Policy Council Meeting	9:00 am - 5:00 pm
Municipal Finance Officers Association	9:00 am - 5:00 pm
Legislative Committee Meeting	9:00 am - 5:00 pm
Luncheon	12:15 pm - 1:45 pm
Energy Workshop	2:00 pm - 6:00 pm
Alaska Association of Assessing Officers	2:00 pm - 6:00 pm
Alaska Association of Municipal Clerks	2:00 pm - 6:00 pm
Reception & Banquet	7:00 pm

Friday, November 2

Local Government Study	8:30 am - 9:30 am
Annual Business Meeting	9:30 am - 12:00 pm
Delegates Caucus Luncheon	12:00 pm - 1:00 pm
Business Meeting (cont)	1:00 pm
President's Reception - Immediately Following Business Meeting	
Board of Directors Meeting	5:30 pm - 7:30 pm
Board of Directors/Legislative Committee Dinner	8:00 pm

Saturday, November 3

Board of Directors Meeting	9:00 am
Legislative Committee Meeting	9:00 am

ALASKA MUNICIPAL LEAGUE
29TH ANNUAL LOCAL GOVERNMENT CONFERENCE
October 30 - November 2, 1979
Sitka, Alaska

"NEW DIRECTIONS FOR A NEW DECADE"

PRE-REGISTRATION: *Please send form and check to the Alaska Municipal League, 204 North Franklin, Juneau, Alaska 99801.*

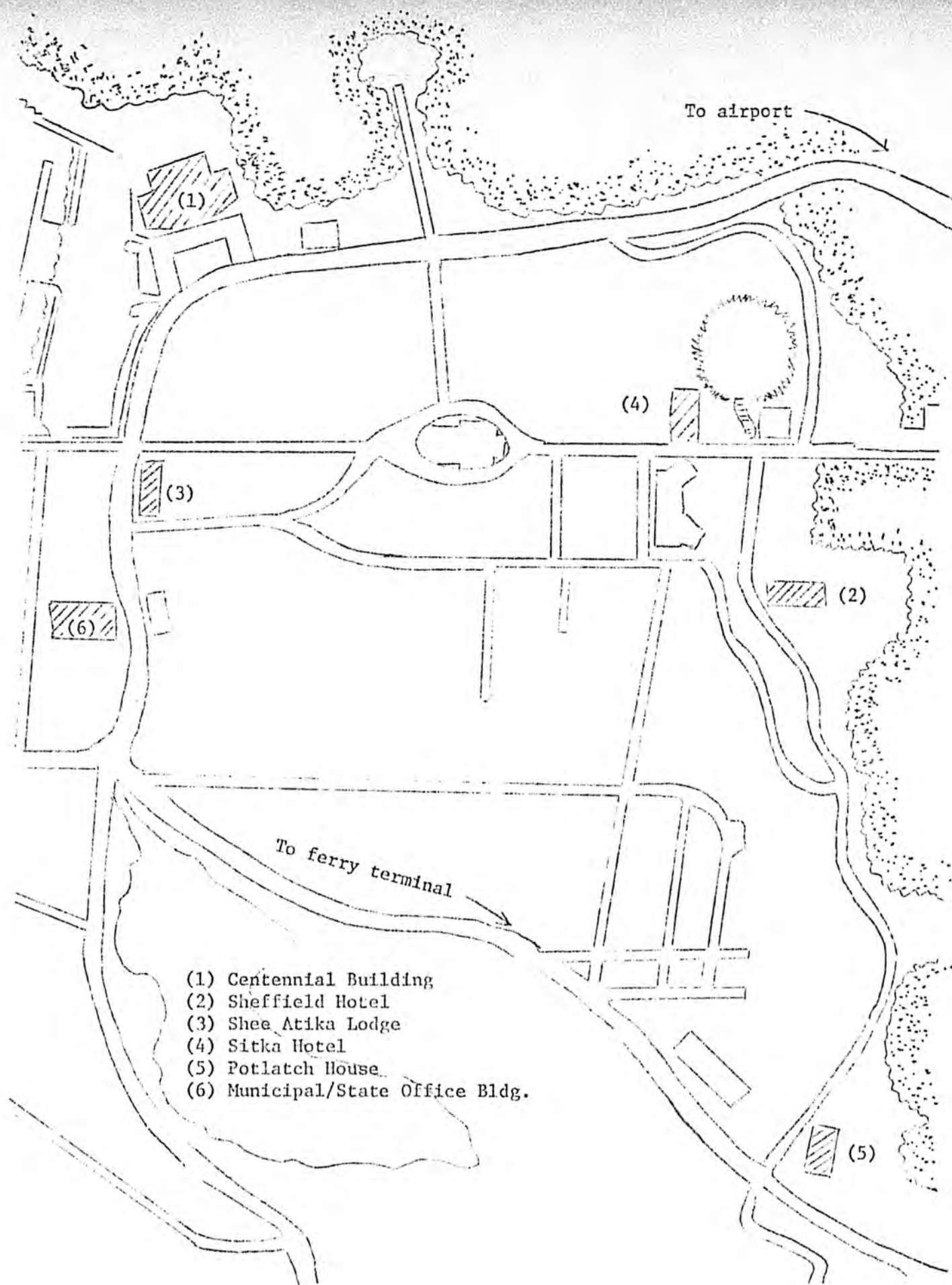
NAME _____
TITLE _____
MUNICIPALITY OR FIRM _____
ADDRESS _____

SPOUSE (if registering) _____

	Advance Registration (before Oct. 16)	On-Site Registration (after Oct. 16)
MEMBER REGISTRATION FEE	\$ 85.00	\$ 100.00
NON-MEMBER REGISTRATION FEE	100.00	125.00
SPOUSE	50.00	55.00

If you pre-register, your badges, tickets, and programs will be prepared in advance and can be picked up with a minimum of delay at the registration desk in Sitka. The fee includes, in addition to basic registration, one breakfast, two luncheons, one "sandwich board", three receptions, one beer and pizza party, one banquet, and all other conference activities. Tickets for individual conference activities will be available at slightly higher prices at the registration desk in Sitka.

HOTEL ACCOMODATIONS: The Sheffield House has been designated the headquarters hotel for the conference. Enclosed are reservation cards that should be filled out and mailed DIRECTLY TO THE HOTEL. You will be placed in the Sheffield House on a first come, first served, space available basis, and then at the Snee Atika Lodge. If you have different 1st and 2nd choices, please so indicate on the hotel reservation card.



- (1) Centennial Building
- (2) Sheffield Hotel
- (3) Shee Atika Lodge
- (4) Sitka Hotel
- (5) Potlatch House
- (6) Municipal/State Office Bldg.

ALASKA MUNICIPAL LEAGUE
29TH ANNUAL LOCAL GOVERNMENT CONFERENCE
October 30 - November 2, 1979
Sitka, Alaska

HOW TO GET THERE: *Listed below are the Alaska Airlines flights between Sitka and Anchorage, Juneau, and Ketchikan. Check with your travel agent or the airlines for connections to those points. Wien flies into Juneau, but not Sitka. There are also several aircraft charter companies operating in Southeast Alaska.*

ANC/JNU/SIT:	AS #62	8:10 am - 12:20 pm - 12:50 pm, daily
	AS #66	11:55 am - 5:30 pm - 6:00 pm, MWF
KTN/SIT:	AS #65	9:35 am - 11:50 am, daily
	AS #67	3:45 pm - 4:25 pm, daily
SIT/JNU/ANC:	AS #67	5:10 pm - 5:40 pm - 5:40 pm, daily
SIT/JNU	AS #65	12:25 pm - 12:55 pm, daily
SIT/KTN:	AS #62	1:25 pm - 2:05 pm, daily

ALASKA MARINE HIGHWAY SYSTEM

KTN 10/26, 3:30 pm; WRG 10/26, 10:30 pm; PSG 10/27, 2:15 am; SIT 10/27, 11:15 am
SGY 10/29, 8:30 am; HNS 10/29, 1:00 pm; JNU (AB) 10/29, 6:00 pm; SIT 10/30, 2:45 am
SIT 11/3, 12:30 pm; JNU (AB) 11/4, 1:45 am; HNS 11/4, 7:15 am; SGY 11/4, 8:15 am
SIT 11/6, 8:45 am; PSG 11/6, 11:45 pm; WRG 11/7, 3:15 am; KTN 11/7, 9:15 am

WHERE TO STAY: *The Sheffield House has been designated the headquarters hotel for the conference. Most of the meetings will be held there or in the Centennial Building, with some of them in the Shee Atika Lodge, (See map on reverse side for locations). Because hotel rooms are limited, we urge you to make your reservations as soon as possible. The Sheffield House will place delegates in their hotel on a first come, first served, space available basis, and next in the Shee Atika Lodge. If you have different 1st and 2nd choices, please so indicate. The Sheffield House, Sitka Hotel, Shee Atika Lodge and Centennial Building are all within walking distance of each other. The Potlatch House has a courtesy car operated on a "time available" basis by the desk clerk. Hertz and Avis rental cars are available.*

SHEFFIELD HOUSE (60) rooms - starting at \$37; SHEE ATIKA LODGE (107) rooms starting at \$40; POTLATCH HOUSE (31) rooms - starting at \$27; and the SITKA HOTEL (65) rooms - starting at \$25 with bath, \$18 without.



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

A *your copy*
Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

August 10, 1979

TO: Representative Bill Parker
Co-Chairman

FROM: Senator Arliss Sturgulewski
Co-Chairman

SUBJECT: Alaska Municipal League

Bill, I am sending you information regarding the Alaska Municipal League meeting to be held in Valdez later on this month. I think it is important that we are represented to bring the Municipal League Legislative Committee up-to-date on exactly what we are doing with the Local Government Study. We are meeting quite a few of the League concerns in the approach that we are utilizing, but they may well have other areas of interest as far as particular problems in the organized municipalities. I know that Representative Margaret Branson plans on attending this meeting and I am going. I will be talking to Mrs. Ginny Chitwood to get further details on when an appropriate time might be to appear both before the Legislative Committee and the Municipal League Board.

I am sending along this advance word in case you would also like to attend all or part of that session. I will see that Marge will get additional information to you as soon as it is available.

Attachment

cc: Mrs. M. Gorsuch
Mr. G. Walsh

Genny

G.M.L.
586-1325
586-6526

Y.aldy - Talk to Ginny C.

① Contact Ginny re appropriate
dates/times

② Discuss w/ Ginny
content of presentation

a. "approach as result
symposium"

b. Role A.M.L. - other items

c. result questionnaire

c. AB-37 needed revisions



TELEPHONES
(907) 586-1325
586-6526

204 N. FRANKLIN ST.
JUNEAU, ALASKA 99801

August 7, 1979

Senator Arliss Sturgulewski
Chairman
Community and Regional Affairs Committee

Dear Senator Sturgulewski:

The Alaska Municipal League has scheduled the meeting of the Board of Directors and the Legislative Committee for Valdez beginning at 1:30 p.m. on August 22 in the Valdez Council Chambers.

They will be considering additions, deletions and changes to the League's policy statement along with other League business.

I would like to take this opportunity to invite you and/or members of your staff to participate in these meetings.

Please advise the League office if you and your staff will be able to attend.

Sincerely,

Ginny Chitwood (mm)
Ginny Chitwood
Executive Director

Mark Lewer, Mgr, Valdez
835-4313

ALASKA MUNICIPAL LEAGUE
LEGISLATIVE COMMITTEE MEETING - 1979
VALDEZ, ALASKA

T E N T A T I V E A G E N D A

August 22 Convene - Valdez Council Chambers 1:30 p.m.

- I. Municipal Lands Selection
- II. Legislative Report by staff
 - A. Special Session
 - B. Status of League bills
- III. Policy Statement - Deletions, additions or changes
- IV. Items for consideration
 - A. Instant Unification
 - B. Reapportionment
 - C. Funding for Community Councils
 - D. In-state use of natural resources vs. sale
 - E. Initiative to eliminate state income tax
 - F. Form for bill analysis
 - G. CRA guideline for the administration of senior citizen exemptions

August 23 Convene - Valdez Council Chambers 9:00 a.m.

Continue Agenda.

August 24 AML Board convenes at 9:00 a.m.
Legislative Committee chairman's report scheduled
for afternoon. Interested members invited to
participate.

Members please note:

If you have additional items for the agenda, notify the
League office immediately.

If you have not done so already, contact Mark Lewis, City
Manager, Valdez, at 835-4313, for hotel reservations.

ALASKA MUNICIPAL LEAGUE
BOARD OF DIRECTORS' MEETING - 1979
VALDEZ, ALASKA

T E N T A T I V E A G E N D A

August 24

Convene - Valdez Council Chambers

9:00 a.m.

- I. Call to Order
- II. Roll Call
- III. Minutes of previous meeting
 - A. Ratification of minutes dated January 19
 - B. Approval of minutes dated February 3
 - C. Ratification of conference call and executive committee action in hiring executive director on February 14 and February 24.
- IV. Staff Reports
 - A. Activities
 - 1. Executive Director
 - a. Federal/State Land Use Planning Meeting
 - b. NACo meeting
 - c. DEC contract
 - 2. Director, Program Services
 - a. IPA - 1979, Spring
 - b. IPA - 1979, Conference
 - c. Special Session
 - d. Salary survey
 - e. State Aid Catalog revision
 - 3. Administrative Assistant
 - a. Newsletter
 - B. Financial
 - 1. Monthly Operating Statement
 - 2. Murray, Bradley and Rockey bill
 - 3. 1980 Preliminary budget
 - 4. Membership - status of those members in arrears
 - 5. 1978-79 Audit
- V. Old Business
 - A. DOT Contract
 - B. NLC
 - 1. Steering Committee appointments
 - 2. Small Cities' Advisory Council Appointments

VI. New Business

- A. Tentative Conference Schedule
- B. AML Reorganization
 - 1. Election of directors
 - 2. Past presidents as voting board members
 - 3. Legislative committee appointments
- ✓ C. Interim Committee on Local Government Study
- D. Natural Resources
 - 1. Governor's Points on (d)2
 - 2. In-state use of natural resources vs. sale

VII. Legislative Committee Report

- A. Recommended changes to policy statement
- B. Municipal Land Selection and State Land Disposal update
- C. Form for bill analysis
- D. Initiative to eliminate state income tax

VIII. Meeting announcements

- A. Public Lands
- B. NLC Congress of Cities
- C. NLC and NACo Legislative meetings in Washington, D. C.
- D. WIR
- E. NACo annual conference

August 25 Continue if necessary
 (A boat and fishing trip is planned courtesy City of Valdez)

Members please note:

If you have additional items for the agenda, notify the League office immediately.

Please bring the 3-ring notebook the staff prepared for you last spring which contains minutes of past meetings, etc.

If you have not done so already, contact Mark Lewis, City Manager, at 835-4313 for hotel reservations.

ALASKA MUNICIPAL LEAGUE
LEGISLATIVE COMMITTEE MEETING

Tentative Agenda
~~10:00-AM~~, Juneau
9:30

Dec. 14
~~November 22~~, 1979
Municipal Offices

STAFF TO PROVIDE:

1. Status of League sponsored Bills pending
2. List of League membership by municipality
3. List of the complete Legislative Committee - Board of Directors, Officers and Staff.

ACTION LIST: (From Policy Statement for November 30, 1979)

1. Page 3, G(2) Public Employee Retirement.
 - A. ACTION NEEDED: Draft and get legislation pre-filed (by Ron Larson, Chairman).
2. Bill to "split-out hospital funding from Revenue-Sharing" (to Health & Social Services)
 - A. ACTION NEEDED: Draft and get legislation pre-filed (by Legislative Committee)
 - B. PHILOSOPHY: AML supports hospital funding, but not under Revenue-Sharing (retain present funding of Revenue-Sharing in Revenue-Sharing)
3. Page 4, M(4) Senior Citizens.
 - A. ACTION NEEDED: Draft bills:
 - (1) to exempt entire parcel;
 - (2) to exempt "reasonable" amount with a lien.(by Lee Sharp)
4. House Bill 66 Corrections. Lee Sharp will draft and circulate to municipal attorneys.
 - A. Will be presented to Legislative Committee at it's November 30, 1979 meeting.
5. Grazing. Jim Nordale will have appropriate legislation for Committee consideration during November 30, 1979 meeting.
6. Land Disposal. Page 7, B(2) Mental Health Lands. Legislation will be drafted by Mike Mikell and Allen Cronk for the November 30, 1979 meeting.
7. Page 8, E(2): Judi Slajer will try and have something for the November 30, 1979 meeting
8. Page 11, A Majority Elections. There is a Bill drafted, and we need to determine status for November 30, 1979 meeting

9. Page 11, D Solid Waste. Perry Lovett will have draft for November 30, 1979 meeting.
10. Page 14, F(2) Social Security Participation. Jim Nordale will draft legislation on this for the November 30, 1979 meeting (local option).
11. Page 15, A(5) - (PART IX). Jim Nordale and Allan Tesche will draft legislation for the November 30, 1979 meeting.
12. Long Range Low Interest Loans for Water & Sewer Projects.
13. Title 29 Revision. Jim Nordale will give report at November 30, 1979 meeting.

OTHER:

1. Boat Tax (Committee)
 - A. ACTION NEEDED: To find out committee status and make up.
 - B. League should have volunteers to serve on this committee.
 - (1) League in-put should be completed before the committee on "Boat Tax" meets next summer.
 - (2) Help can be obtained from DOT, Division of Harbors, Wharves, etc.
 - (3) Legal aid can be obtained through the AML Legislation Committee
2. Reapportionment Bill (Sponsored by Branson)
 - A. Objective to be a "Title 29 clean-up" bill.
 - B. Need to circulate to all municipalities for comments and in-put.
 - (1) Purpose: Workable Bill - League drafted if necessary.
 - (a) Sub-committee: Borough Attorneys from:
Matanuska-Susitna Borough
Kenai Peninsula Borough
Ketchikan Gateway Borough
 - (b) Need to get direction from President Walsh on committee and its direction
 - (c) Marilyn Dimmick, Kenai Peninsula Borough, will assist.

ALASKA MUNICIPAL LEAGUE

POLICY STATEMENT

1980

Adopted at the Business Meeting
of The Twenty-Ninth Annual Conference of the

ALASKA MUNICIPAL LEAGUE

Sitka, Alaska - November 2, 1979

PART I
TAXATION AND FINANCE

A. State Collected, Locally Shared Taxes

1. Municipalities in Alaska presently derive significant revenues from state-collected, locally-shared taxes to help meet their basic operating expenses. Any curtailment of such revenues would have a serious adverse effect upon the operation of municipal governments, resulting in either a marked increase of local property taxes or a reduction in the level of services offered to the public. The League, therefore, opposes reduction of such revenues through elimination of such taxes unless other equal sources of revenue are made available to local government, or appropriations to compensate for lost revenues are made by the state.

2. The League continues to urge adequate funding of the Abandoned Motor Vehicle Fund with special emphasis paid to the cost incurred in handling abandoned vehicles which have no value.

3. The League supports legislation which would enable municipalities to levy, by local option, a tax on the same tax sources as are authorized for levy under the Alaska Income Tax Act, without restricting municipalities' rights to levy taxes on other sources. The League further recommends that the municipal income tax be collected and administered by the state and refunded to the jurisdiction levying the tax.

4. The League urges the Legislature to fund the local government share of the Corporate Income Tax at no less than the minimum authorized by law.

B. Locally Collected Taxes

1. Sources of local revenue for municipalities in Alaska are limited to a very extensive degree, to the income derived from local property and sales taxes. Therefore, the League opposes the imposition of state-mandated exemptions of certain classes of property, individuals, organizations or commodities from the applications of such taxes unless adequate compensation is made by the state to reimburse local government for revenues lost due to these exemptions.

2. Several laws have been enacted in the past few years which have mandated exemptions, partial exemptions and deferrals from local property taxes or assessments. In most cases provisions have been included which cause the state to reimburse municipalities for lost revenue. The League urges the Legislature to include in all such reimbursement legislation the provision that this reimbursement is a lien in favor of the State against the property exempted, except that this lien provision will not apply to exemptions granted under AS 29.53.020(e).

3. The State of Alaska is increasingly acquiring property within the various municipalities and as such demands the local governmental services for such property to include fire, police and other amenities from the human resource standpoint. The League, therefore, endorses the position whereby the state would pay to the local governments a payment in lieu of ad valorem taxes for the state owned property, as well as payments for its share of the cost of improvements which benefit such property.

C. Local Taxing Powers

1. The League opposes any further effort on the part of the State to levy a property tax which would infringe upon the rights of local governments to levy the same rate of tax as levied on other property within the taxing jurisdiction.

2. The municipalities in Alaska must assess property at 100% of its fair market value for purposes of taxation. To assure the public of fair and equitable treatment to protect the property owner from improper assessing practices, municipalities have established adequate procedures for hearings and appeal. The League, therefore, opposes any attempt to restrict local assessment procedures without a thorough review of the statewide impact those restrictions might have.

3. The League supports efforts by the Department of Community and Regional Affairs and the Alaska Association of Assessing Officers to promote more professional standards among municipal assessors and appraisers through expanded educational programs.

D. State Shared Revenues

1. The League strongly supports increased funding of the State Shared Revenue Program to a level at least three times the 1979 funding level, including any new programs to foster economic development, and continues to support the philosophy of HB 192 as introduced in the 1st Session of the 11th Legislature.

2. The League supports legitimate and reasonable changes in the amount of money requested for the municipal services shared revenue program and remains adamant in the belief that each Legislature has the obligation to fund the program 100% annually.

3. State road maintenance of local roads (under the state revenue sharing program) has been set at \$1,500 per mile for a number of years. Over this period of years, the actual cost of road maintenance has increased substantially. The League hereby supports an increase of available state funding for road maintenance to realistically reflect today's cost of road maintenance with this increase funded by an additional legislative appropriation.

E. Bonding

1. The League opposes any legislation which would limit the municipal authority to levy taxes for payment of bonded debt.

F. Funding the Newly Organized Municipalities

1. The League requests the enactment of legislation to provide adequate block grants to assist in the formation of new municipalities.

G. Public Employee Retirement

1. The League urges that legislation which increases benefits under the Public Employees Retirement System provide that the increased cost shall be borne by contributions from the employees. The League urges the Legislature to recognize the effect on participating municipal employers if any amendments are made to PERS.

2. The League supports legislation that would allow locally elected officials, including those who are active members in the Alaska State Teachers Retirement System, and former elected officials to participate in the Public Employees Retirement System.

H. Cultural, Civic and Convention Centers and Museums

1. While legislation has been enacted into law to enable the state to assist local communities in the construction, maintenance and operation of cultural, civic, convention and community recreation centers, only minimal funding has been available for this purpose. The League, therefore, urges the Legislature to authorize the issuance of bonds for this or any similar legislation in an amount sufficient to meet the construction requirements in Alaska communities.

2. The League urges the Legislature to provide state assistance for the acquisition, construction, maintenance and operation of museums by Alaskan communities in order to preserve and display materials illustrative of the history of the state, the community and its people.

I. Local Hospital Use

1. It is the practice of the Public Health Service and other health agencies to transport patients from local communities with modern hospital facilities and professional expertise to regional hospitals for treatment and convalescence. If local community hospitals are to survive and provide the professional services communities require, these cases should remain in the local hospitals. The League, therefore, urges the state and federal agencies responsible for health care to utilize the local health facilities and to transport patients to regional centers only when the necessary services are not available.

2. The League supports legislation that would retain full funding of the State Shared Revenue Program but would remove "aid to hospital construction" funding from the state shared revenue program. The League strongly supports increased state funding of hospital construction and operating costs but feels that this should be funded outside the State Revenue Sharing Program and within the Department of Health and Social Services.

J. Role of the Permanent Fund

1. The League supports legislation which would mandate the investment of a percentage of the permanent fund into the development of energy resources and potable water supplies.
2. The League, which recognizes that the concept of the permanent fund is to take revenues from a non-renewable resource and turn these revenues into a renewable resource, urges the Legislature to increase the percentage of income going into the fund to help guarantee the economic stability of the state.

K. Anti-Cyclical Policy

1. The Alaska Municipal League requests the executive and legislative branches of state government to develop a clear anti-cyclical policy to provide as much as possible for the scheduling of state capital projects projected for municipalities during periods of lower economic activity in the municipality and to direct other state activities with consideration of municipalities whose economies are depressed from normal levels.

L. Tax Credit

1. The League strongly supports the development and implementation of a tax credit program which would allow state income tax payers to use as a tax credit on their state income tax return that portion of Alaska local taxes they pay for local school support.
2. The League supports efforts to amend current legislative programs authorizing state funded property tax exemptions limited to certain classes of Alaskan citizens (i.e. senior citizens, farmers, etc.) to provide a broader, more comprehensive property tax relief program available to all citizens of Alaska.
3. The League supports tax credit programs being installed to reduce the net income tax paid by Alaskan residents and property owners through the existing state income tax system.
4. The League supports legislation that will clarify the determination of the amount which is exempt under the senior citizens property tax exemptions.

M. Loans for Hydroelectric Projects

1. The League supports uninterrupted continuance of loan funds from the state for feasible hydroelectric projects within the state and further supports that long term, low interest loans for these projects be funded from non-renewable resource revenues such as those presently being generated by oil and gas receipts.

PART II EDUCATION

A. School Support

1. The Constitution of Alaska is very specific in its requirement that education is the responsibility of the state. Therefore, the League urges the Legislature to fund annually 100% of the costs of Public School Foundation Program, special education, student transportation (including kindergarten, hazardous bus routes and inclement weather), and community schools. Appropriations for these programs must reflect annually the increased costs incurred by school districts and full funding should not be used as a catalyst for the state to infringe upon the rights of local people to administer local schools.
2. The League further encourages the Legislature to continue to support school capital projects at 80% construction level or higher (as defined by the rules and regulations established by the Department of Education) and calls upon the Legislature and the Governor to fund this amount annually. The League strongly supports legislation that will provide for a supplemental appropriation to fully fund the 1979 fiscal year school capital project fund at the legislated 80% level. The League also supports legislation under which the state will provide the 80% funding for all approved school capital projects to the local district at the time of approval.
3. The League recommends that the state Legislature fund fully all special programs required by Public Law.
4. The League recommends that the state reduce and simplify the paper work requirement for local school districts receiving state and federal funds.
5. The League recommends that the state Legislature adopt legislation to endorse and fund education programs in the area of alcohol and drug abuse with staff training, such programs being optional by each school district.
6. The League urges the Governor and the Legislature to act as soon as possible on establishing the amount of the public school foundation support (basic educational unit) for the 1980-81 school year.
7. The League strongly recommends that the State Legislature review and reevaluate the rural high school construction program. The League further urges that any additional funding must come from a state bond issue rather than a direct appropriation.

B. Assembly/Council-School Board Relationships

1. The League supports legislation to clarify assembly/council-school board relationships and opposes legislation which would diminish assembly/council authority in education matters.

C. Public Communications

1. The League encourages state and federal governments to seek immediate and expeditious activation of satellite communication facilities for education in the State.
2. The Second Session of the Ninth State Legislature implemented initial funding for limited televising of legislative sessions. The League now urges adequate funding of the program to assure that the general public has the greatest access possible, not only to floor sessions, but also to committee hearings.
3. The League supports legislation that would support communities served by television cable systems that are applying for issuance of FCC construction permits for mini TV translators.

PART III PUBLIC SAFETY

1. The demand for trained competent local police and fire departments is accelerating throughout Alaska. It is urged that the Legislature, at an early date, assure that police, fire and emergency medical personnel training programs throughout the state have adequate facilities and program resources for training of local safety people, and provide financial support to assist the communities who participate.
2. Because the Alaska Police Standards Council has lost all federal support, the League recommends the establishment of state assistance proportional to the cost of on-going assistance to those members of municipal police agencies attending courses in order to meet the requirements of the Alaska Police Standards Act.
3. Recognizing corrections is a state function, the League urges the State of Alaska to fund the construction, if necessary, and the operation of short term detention facilities within local communities.
4. The League supports legislation which would permit municipalities to tax, assess or impose a surcharge on the distribution and/or sale of alcohol within its boundaries.
5. The League supports legislation authorizing municipalities to establish additional standards for the issuance, renewal and transfer by the state of liquor licenses within the jurisdiction of the municipality.
6. The League urges the State of Alaska to establish a comprehensive fire education program, through the State Fire Marshall's office, that will utilize professionally trained public fire educators.
7. The League urges the state to develop policies on those who are arrested on "state charges" in Alaska. When a municipal police officer makes an arrest for a state violation, it should be clarified that the state has the legal and financial responsibility for the alleged violator at the time of his arrest.

8. The League urges the State of Alaska to reform the Alaska Juvenile Justice System so that the peoples' confidence in the rule of the law will be restored and our traditional form of government will continue to provide security for the law abiding citizen.

PART IV LAND USE

A. Local Options

1. The League feels strongly that laws pertaining to the powers of local planning and zoning must allow for the greatest flexibility at the local level.

B. Land Selection

1. The League urges (1) immediate conveyance of Native and State lands presently identified and jointly agreed upon for selection, and (2) the State of Alaska move expeditiously to convey lands to municipalities. (3) The League encourages a cooperative intergovernmental land use planning process that considers municipal, state and federal lands affected by the land selection process.

2. The language of chapter 180 SLA 1978, which was enacted to solve the problems municipalities have faced in acquiring lands within their boundaries for local management appears to contain certain language which prevents the use of "redesignated" mental health lands to calculate the entitlement of "cities" which are not located within a borough. Every effort should be made to correct this interpretation by statutory amendment.

C. d(2) Lands in Alaska

1. The League supports land use recommendations which follow the multiple use concepts, and would be based on professionally thorough and unbiased analysis of land use potential and compatibility of uses, giving appropriate weight to economic, social and environmental factors.

2. The League urges that potential hydroelectric projects be eliminated from federal d(2) selections by providing headwater rights, sites for dam sites, corridors for water and electric transmission lines, power houses, associated substations and all attendant facilities. The League further supports the preservation of rights-of-way across all land selection and classification for the purpose of providing for future construction of public accesses of various types.

D. Historic Sites

1. In order to help municipalities to retain as much as possible of Alaska's colorful and historic past, the League supports establishment of a state matching grant program and funding for acquisition, maintenance and rehabilitation of monuments and historic sites.

E. Coastal Management

1. The League supports continued and maximum local control in the development and management of the coastal policies, coastal planning and implementation of coastal policies.
2. The League supports the concept of "extra-territorial" planning by municipalities in the unorganized borough with statutory provisions to permit the Alaska Coastal Policy Council to adopt said "extra-territorial" planning as part of the Alaska Coastal Management Program until such time as a resource district plan is adopted.
3. The League urges the state agencies to abide by a municipality's interpretation of coastal management standards from the time of conceptual approval by the municipality until fiscal approval by the Legislature.

F. Subdivisions

1. Subdivision of land is a major factor in community development creating patterns which have long lasting effects. Although present legislation clearly recognizes the need for regulation of subdivision, means of enforcement are inadequate. The League supports legislation which would require proof of approval by local authorities prior to the filing of an instrument affecting the boundaries of land and prior to any judicial partition of real property.
2. The League supports legislation which would require legal access to all state land disposals; and that, except for state subdivisions in remote areas or for dispersed entry, local subdivision improvement requirements be honored by the state by either installing such improvements or by acquiescing in the formation of service areas and local improvement districts containing such property and honoring the obligation to pay LID assessments on such property while it is in state ownership.
3. The League supports the concept of an Enterprise Fund as a means for the state to provide required improvements in state land disposals.

G. State Land Disposal

1. The League supports legislation which mandates land use capability and resource inventory findings for each tract of land included in the disposal bank.

H. Grazing Districts

1. The League supports legislation which delegates to local governments the establishment of controlled grazing districts within organized municipalities.

I. Minerals

1. The League supports legislation that the state provide funds for necessary quantitative definition studies and market analysis of minerals other than oil and gas.

PART V
TRANSPORTATION, DOCKS AND PORTS

A. Surface and Marine Highways

1. With the ongoing development of natural resources in Alaska, the League supports legislation which will expand the Alaska Marine Highway to Western Alaska and improve transportation to tie the Central Alaskan ports in with the Aleutian Alaskan ports and further supports the expeditious procurement of an ocean going vessel to accomplish the expansion of the Alaska Marine Highway System as stated above.
2. Since Alaska's economy depends heavily upon ocean and inland water shipping, fishing and other marine travel, the League finds the existing port and harbor grant programs to be inadequately funded and urges expansion of those programs. Major port and harbor facility plans should be prepared and developed consonant with the municipalities' plans.
3. The League supports efforts to provide efficiencies in the operation of the Alaska Marine Highway System providing these efficiencies are based on publically available economic and technical data. However the League strongly objects to any reduction in existing marine highway systems absent technical, economic or other criteria, strongly urges community input be required prior to establishing marine highway rates, schedules and operational changes, and requests public input for any studies affecting the operation of the Alaska Marine Highway System be solicited on a state-wide basis.
4. With the difficulty in acquiring public rights-of-way throughout the state, primarily due to different land classification and ownerships, the League supports the identification of adequate corridors for construction for public access through such lands and early acquisition of adequate rights-of-way.
5. The League supports efforts toward an expanded railroad system to serve areas beyond the current northerly railroad terminus and southeasterly extensions linking the State of Alaska with Canadian rail facilities. The League supports the extension of the existing line to the Kenai Industrial Complex.
6. Since the Alaska economy depends on the existence of transportation routes, the League supports the continued use and state maintenance of the state highways and trails systems.
7. The League supports an effort by the state to improve the land transportation service between Southcentral Alaska and the Whittier Gateway to Prince William Sound.
8. The League requests that the State of Alaska support mandatory shipping corridors within Alaskan waters.

9. The League requests the state to intervene in the matter of interpretation and enforcement of federal regulations pertaining to the transportation of hazardous cargo on passenger vessels and aircraft in order to reduce the financial penalties now imposed upon certain communities.
10. The League supports the expeditious development of a transportation program based on technical data with the maximum public participation possible which identifies the needs and establishes an improvement program for all forms of transportation in Alaska to include commercial and private air, marine and land transportation systems and adequate consideration for emergency airstrips.
11. The League requests that the state join in asking the President of the United States to intervene in the interpretation of the Jones Act by the Customs Service, as it limits the time permitted and number of port calls in Alaska by foreign bottom cruise ships.
12. Port Authorities: Insufficient mechanisms exist under Alaska law to create joint port authorities, free port of entries and trade zones. Therefore, the League supports legislation to expand the powers of home rule and general law municipalities to create, finance and operate port facilities and ancillary authorities to enhance commerce within the State of Alaska.
13. The League requests the state provide the option for municipalities to assume jurisdiction over control of the movement of local street and highway traffic within its boundaries.
14. The League urges DOT/PF to make planning funds available to enable all municipalities to do the transportation planning within their boundaries that is required of coastal municipalities by the Alaska Coastal Management Program.
15. The League requests that the state consider a transportation system comprised of marine and land highway components. This system would embody shorter ferry runs between adjacent communities with extensions to the land highway system and by the utilization of high speed ferries and end-loading vessels with more frequent ferry service with minimal on-board facilities for passengers.
16. The League supports major and minor in-state ferry maintenance.
17. The League requests the Division of Marine Highways improve the ferry reservation system.
18. The League urges the state to make an increased level of road construction funding available to all municipalities subject to state land disposals within their jurisdictions.
19. The League supports early construction of the Sitka-Rodman Road which would make daily ferry service available to all major communities in Southeast Alaska.

B. Air Transportation

1. The League supports the concept of continued expansion and upgrading of the airports and air navigational aids in Alaska.
2. The League supports municipal acquisition of federal and state lands to provide for needed expansion of port and airport facilities and operations.

PART VI MUNICIPAL UTILITIES

A. State Regulation

1. Alaska is undoubtedly unique among the fifty states in its preponderance of municipally-owned utilities. However, most of these utilities are currently over-burdened because of unprecedented growth of recent years. The League supports expeditious funding which would make available to the various municipal utilities in the State of Alaska low interest loans in order that they may immediately be brought into adequate service for the people, and that the Alaska Power Authority be adequately funded to meet the needs of the municipalities for water and power source development and distribution.
2. Despite the demonstrated ability of municipal and cooperatives' utilities to operate their respective utilities in the best interest of consumer public, efforts are constantly being made to subject these utilities to regulation by the Alaska Public Utility Commission. Regulation by the APUC is an unnecessary infringement on local government authority as well as that of federally regulated cooperatives. The League opposes any legislation which would continually inflict this undue regulation by the state.
3. The League supports legislation which would make it clear that municipalities and cooperative utilities may include construction work in progress in the utilities rate base.
4. The League supports the concept of direct grants and low interest loans from state funds for the construction of power and water projects in order that rates paid by the Alaska consumer for these necessary services may be set at a reasonable level which is within the ability of the citizen to pay.
5. The League supports the strengthening of laws relating to the alteration, tampering with and bypassing of utility meters.

B. Acquisition

1. One of the alleged benefits to accrue from the enactment of the Alaska Public Utility Commission Act was the amicable solution to the service area conflicts between competing utilities. To further this commendable objective, the League, therefore, supports legislation which would allow municipalities operating utilities to acquire the facilities of a competing utility under specific terms which would fairly compensate the competing utility.

C. Sewage Disposal

1. Amendments were passed by the U.S. Congress to allow exemptions to the Clean Water Act with respect to sewerage disposal in tide water with sufficient fluctuation. The League opposes any regulations which would unduly burden the Alaska communities in receiving these exemptions. The costs of preparing and presenting the applications should be an eligible expense and be reimbursed by the State of Alaska.
2. The League also endorses the concept of the State of Alaska's paying up to 75% for sewage and water systems constructed by municipalities under the State of Alaska Construction Grant Program.
3. The League endorses an amendment to Federal law which would allow the operational cost of sewage treatment facilities to receive general fund support from the State of Alaska and its municipalities.

D. Solid Waste

1. The League supports legislation which would authorize up to 50% of the costs of capital improvements for construction of solid waste disposal facilities by municipalities under the State of Alaska Construction Grant Program. This program shall be applicable to those facilities currently under construction at the time the Act passes. The League also supports legislation which would allow the operational cost of solid waste disposal systems to receive general support in the form of state revenue sharing from the State of Alaska.

E. Fresh Water

1. The League endorses amendments to federal and state regulations to permit waivers of the Fresh Water Drinking Standards as long as public health is protected.
2. The League endorses a comprehensive effort by state and federal officials to develop alternative energy sources in Alaska, as well as innovative and appropriate technologies including cogeneration. Specific emphasis should be placed on the uses of these in the provision of sewage treatment and water supplies and solid waste facilities in the State.
3. The League supports legislation which would make available funds to municipal energy conservation programs as well as low cost home improvement loans which demonstrate energy conservation approaches.

PART VII MUNICIPAL ELECTIONS

A. Majority Elections

1. The League strongly supports legislation which would permit a municipality, with voter ratification, to opt out of the 40% plurality requirement for election to office and which would clarify the 40% rule for municipalities that continues to use it.

B. Poll Hours

1. Experience has proven that extension of polling hours has not increased voter turnout and has been costly. The League, therefore, opposes legislation which would extend the hours beyond the present 8:00 am to 8:00 pm.

C. Registration

1. The League opposes legislation which would eliminate or erode the State of Alaska registration system.

2. The League supports legislation which would expand the state voter registration laws (AS 15.07.030) to include as part of voter history for registration and purging purposes, voting in a municipal election.

D. Administration

1. The League supports legislation which consolidates all functions pertaining to election, conflict of interest, campaign disclosure reporting, and qualifications for candidates into one agency.

E. Disclosure Restrictions

1. Although the League opposes campaign and financial disclosure restrictions imposed upon local governments, it recognizes the improbability of complete repeal of these statutes. The League, however, urges the Legislature to review and revise the laws making the reporting requirement less onerous than presently in effect. The League specifically supports legislation which would exempt from campaign disclosure and/or financial disclosure elected or appointed advisory boards as defined in 29.63.090.

F. Voter Qualification

1. The League supports legislation which would require a person to be registered to vote, under the state registration system, in the municipality in which he seeks to vote.

G. Qualifications for Elective Office

1. The League supports legislation that would include provisions in Title 29 for municipalities to set qualifications for all elected municipal officials and to delete that section in Title 14 relating to municipal school board member qualifications.

2. The League supports legislation that would amend Title 29 to include reference to the requirements of AS 15.13 and AS 39.50 pertaining to qualifications of candidates.

H. Title 29 Revisions

1. The League supports legislation which would clarify AS 29.28.070(b) to specify that signature requirements for petitions be based upon the last regular election held just preceeding the date of first circulation of the petition.