

ALASKA LEGISLATURE SPECIAL COMMITTEE / SUBJECT FILES 86 / 2

319 SCOMM10: LOCAL GOVERNMENT STUDY 1979



Official Business

# Alaska State Legislature

JOINT SENATE AND HOUSE  
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE  
LOCAL GOVERNMENT STUDY

Co-Chairmen  
Senator Arliss Sturgulewski  
Representative Bill Parker

Address all  
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V  
State Capitol  
Juneau, Alaska 99811

## OBJECTIVE

- IV. Study and evaluate the social, political and cultural patterns in the unorganized borough and their relation to local government formation.

## TASK

1. Identify and analyze selected jurisdictional boundary schemes to determine how well these substate districts or regional boundaries conform to standards for borough incorporation.
  - A. Using the standards stated in the Constitution (Article X) and Title 29 (Municipal Government, Section 29.12.030, Organized Boroughs)
  - B. Selected jurisdictional boundaries shall include the following:
    1. Native Regional Corporation Boundaries
    2. Rural Educational Attendance Areas
    3. Boroughs and suggested unorganized borough divisions as defined in Alaska Regions and Substate Districts (prepared by the Division of Policy Development and Planning, Dec. '76)
    4. Boundaries as discussed in Issues of Regional Government in Alaska

## METHODOLOGY

1. Identify information gaps which make this Task difficult to accomplish.
2. Understand the petition procedures and standards related to incorporation as they relate to the role of the Dept. of Community and Regional Affairs and to the Local Boundary Commission.
3. Review the revised Local Boundary Commission regulations re any regulations that pertain to "standards".
4. Consideration should be given to expanding existing borough boundaries or reduction of borough areas.
5. Review Yukon Flats Borough Study as it relates to this Task.
6. Analyze Mobil Oil V. North Slope Borough (State Supreme Court Decision sustaining incorporation of North Slope Borough.



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## TASK

2. Identify and analyze community and regional attitudinal surveys and studies to determine recognition and perception of governmental structure and function on the federal, state, local, and quasi-governmental levels.
  - A. Review existing surveying work such as the NANA profiles, Public Forum reports, Yukon Flats Borough Study, Congressional questionnaires, etc.
  - B. Determine the need for further investigation of public attitudes and educational needs in relation to local and regional government structure.

## METHODOLOGY

1. Review techniques being developed by the Department of Transportation and Public Facilities for implementation of Ch. 168 (Public Facilities Surveying). Investigate possibility of integrating Local Government Study component in DOTPF public participation process.
2. Identify need for translators in accomplishing Task #2.

## RESOURCE



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## TASK

3. Prepare an inventory of public services and programs provided by non-governmental and quasi-governmental organization. Analyze the nature and level of services provided.
- A. Analyze the methodology used for planning and assessment of need for services.
  - B. Identify the intraregional communications mechanisms used by these organizations.
  - C. Address the question of the impact of local government formation on the existence and services of these non-governmental and quasi-governmental organizations.



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## TASK

4. Analyze the historical development of traditional, non-traditional, and quasi-governmental native methods of organization for local and regional self government. Assess the implications local and/or regional government formation would have on those structures now operative in the unorganized borough.
- A. Develop a chronology including, but not limited to:
1. Traditional organizations
    - (a) Tribal councils
  2. Non-Traditional organizations
    - (a) Indian Reorganization Act Councils
    - (b) Second Class Cities
    - (c) Boroughs
  3. Quasi-Governmental organizations
    - (a) Regional Native Corporations (profit and non-profit)
    - (b) Village Corporations (profit and non-profit)
- B. Information compiled should include:
1. Identification of local or regional jurisdiction
  2. Intended purpose and enabling authority
  3. Administering agency
  4. Funding Source
  5. Governing structure and process
  6. Analysis of intergovernmental relationships



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TO: Jack Chenoweth  
FROM: Marjorie Gorsuch  
DATE: 12/8/79  
RE: Legislative Proposals

Attached is a "basic" outline of some of the concepts we discussed for proposed legislation. I am enclosing a copy of a letter from DPDP which has a bearing on points #1 and #3. As there are some points in this letter which Arliss wants to discuss with DPDP, it is just a working draft. It is unclear at this point if DPDP has some of the necessary funds to accomplish these studies or if the legislature is to appropriate the total amount.

A couple of other points:

Home Rule -- Any thoughts on allowing second class cities to adopt home rule status?

Foundation Approach -- House Research may give us additional assistance in this area.

Management and Disposal of State Land -- We will not need any draft on this as the Municipal League will be taking the lead here.

Mayone

- Substitute District report  
p. 6?  
-  
ary - one returned?  
Ch. leg.  
Preservation of authentic

## Home Rule

In addition, an amendment to Title 29 will be developed which allows for the reclassification of a 2nd Class Borough into a Home Rule Municipality without adopting first-class status.

## Regional Study Fund

physical factors present in the entire Local Government District. The study would also have a political component which would address the implications of local control & self determination as well as the feasibility and viability of local government.

Personal appearance standards  
50% of organization

The funding for the Study will be determined using the per capita formula contained in the legislation.

4. Support of and Coordination with DPDP Study Efforts

*Handwritten: DPDP 10/8*

DPDP will develop and conduct a study and assessment of the feasibility of using Local Government District boundaries for service delivery purposes. This efficiency study will include an overview of capital facilities, recommendations on coordination of delivery from the users point of view, & consideration of colocation of facilities. The Department will report back to the Legislature on January , 1981 with its plan for delivery of services which takes into consideration the boundaries developed for the Local Government Districts.

5. Revenue Sharing

- Handwritten: 2*
- (a) Advocate full funding of existing program
  - (b) Support the minimum allotment of \$25,000 to all organized municipalities (as contained in HB 192) plus cost of living plus the per capita entitlements.
  - (c)

6. Foundation Approach

The feasibility of a foundation approach to the delivery of public services--specifically those classified as "basic services", will be explored.

7. Fiscal Impact on Municipalities

Legislation will be introduced which will require that the fiscal impact of municipalities of all bills introduced be noted with a fiscal note.

8. Amendments to Title 29

- Handwritten: Check on the*
- (a) Legislation will be developed amending the recently passed HB 66. which would return the platting power back to the municipalities. (HB 66y An act relating to the management and disposal of state land)
  - (b) Corrections will be introduced to HB 137 related to reapportionment
  - (c) Legislation to eliminate ;the third class borough but allow Haines to exist remain incorporated as a third-class borough.
  - (
- Handwritten: CL 83 10/11/80 HB 137 and 11*

9. Recording problems?

Suggested areas for legislative action/recommendations  
for 11th Legislature/2nd Session

---

1. Introduction of Chenoweth-drafted legislation *(with modifications)*
2. Proposal for a "Borough Feasibility Study" Fund *Regional strategy  
Borough Feasibility  
& data collection*
3. Resolution requiring administrative compliance with the regional boundaries established in (1)
4. Recognition of villages for purpose of receiving municipal land entitlement (as third class cities?)  
(Provide some means whereby IRA councils could function and be recognized by the state as a legitimate representative of the villagers)
5. Revenue Sharing
  - (a) Advocate full funding of existing program
  - (b) Support Dept. of C&RA's effort to raise the minimum allotment to ~~\$100,000~~ *from the existing \$25,000 plus cost living plus per capita amt.*
  - (c) Introduce legislation which would fund a study to explore a foundation approach to funding of basic services

\* Margaret Brunson - Corrections to *3 proposals*  
Reapportionment bill HB137 *Ch. Margaret to see if she wants to*

\* Impact - Fiscal impact on municipalities  
of Legislation

\* Placing powers back to municipalities  
HB66

\* Recording problems - Get testimony on bill  
introduced

\* Home Rule?

\* Eliminate 3rd Class Borough but allow Homes  
to exist

DPPP/DOITPF(?) study of service delivery patterns FY79

- \* ① DORA - immediately start looking at regional boundaries (July 80)
- \* ② DPPP & BHM - eff. study of service delivery (July 80)
  - collocation
  - coord. of st. agencies from users' viewpoint
  - review of capital facilities
- ③ require state agencies to collect data along regional boundaries
- \* ④ st. agencies do assessment of feasibility of using regional boundaries for service delivery (July 80)

next Wed.

Report due back Jan '81

Plan to direct

Timing & dollars

Agency Delivery of Services  
Horizontal Coordination

Sally Rues. Info  
due Wed.

Composite facilities

1. State agencies collect data along boundaries.

Include budgeting -

Delivery to agencies - OVERVIEW

Delivery re

Jan 1 '81

Change DPPP - study & presenting a plan

Jan 1 '81

Specific programs, taking into consideration  
recognize the District

PLEASE NOTE: THE FOLLOWING PAGES WERE TREATED  
AS A UNIT IN THE ORIGINAL DOCUMENT.



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Pouch V  
State Capitol  
Juneau, Alaska 99811

TO: Senator George Homan  
FROM: Marjorie Gorsuch, Administrative Assistant (House C&RA)  
Gene Walsh, Administrative Assistant (Senate C&RA)  
DATE: July 31, 1979  
RE: Local Government Study

## MONTHLY REPORT

During the month of July the focus of staff efforts has been planning for the Local Government Symposium to be held August 4/5 in Anchorage.

On July 2 a planning session was held in Anchorage with the following individuals in attendance:

|                               |                  |
|-------------------------------|------------------|
| Senator Arliss Sturgulewski   | Phil Smith       |
| Representative Bill Parker    | Roger Lang       |
| Vic Fischer                   | Ralph Darbyshire |
| Tom Morehouse                 | Jane Angvik      |
| Pat Poland                    | Marjorie Gorsuch |
| Jim Sanders, Graduate Intern  | Gene Walsh       |
| Lamar Cotton, Graduate Intern |                  |

The group identified needed resource material for the Symposium and discussed format and details of the Symposium. The afternoon session focused primarily on a discussion of the rural perspective of government in the unorganized borough and recent studies and actions affecting the unorganized borough.

The staff has concentrated on researching, developing, collecting and editing resource material for the Symposium. (See attached packet) In addition to staff developed materials, the booklet contains work by the following individuals:

- Jack Chenoweth - "Review and commentary on proposed legislation"
- Pat Poland - "Identification of requests regarding borough formation"
- Eric Simpson - "Review of statutory inducements and disincentives for municipal government incorporation"
- Lamar Cotton - "Development of traditional, non-traditional and quasi-governmental Native methods of organization"
- Jim Sanders - "Identification of services and programs provided by the non-governmental and quasi-governmental organizations in the unorganized borough"

Staff has also worked on the development of graphics for use at the Symposium. (See listing below)

DISPLAY MATERIALS  
AVAILABLE AT SYMPOSIUM

MAPS/OVERLAYS

1. Service Areas
2. Administrative Units
3. Land Status
  - (a) Federal
  - (b) State
  - (c) Native
4. Cities and Boroughs
5. Miscellaneous (Transportation, Communication, Renewable/Nonrenewable Resources)

MATRICES

1. Local Government Structures
2. Land Statistics

VIDEO-TAPE

"Our Land - Our Life", a video tape on the role of subsistence in the life of the Native Alaskan. Produced by Yupiktak Bista.

To: AML Board & Legislative Committee

From: Ginny Chitwood

Re: Local Government Symposium - August 4 & 5, 1979 - Anchorage

Representing AML, I participated in the Local Government Symposium sponsored by the Joint Senate and House Community and Regional Affairs Committees as part of their interim local government study.

Major emphasis of the two day session was on rural areas, but with some correlation to incorporated areas. Among the participants were a wide variety of people: legislators, representatives of many geographic areas of the state, leaders of various native associations, planning consultants, university researchers, Department of Community and Regional Affairs personnel, and municipal attorneys, including Jim Nordale and Lee Sharp who are members of the AML Legislative Committee.

The meetings, which were held in the Pioneer School House in Anchorage, started with introductions of participants, an overview of the study, and a brief history of local government in Alaska. With Roger Lang, President of the Alaska Federation of Natives, moderating, the group then proceeded to an informal discussion of "problem and issue identification" and of "alternate strategies and solutions for addressing problems and issues".

Armed with marking pens and large banner sheets of paper, Jane Angvik of Alaska Public Forum, displayed the comments. The next day the moderator was Marlene Johnson, Sealaska Board Member; recorder, Tom Morehouse of the University Institute of Social and Economic Research.

Some of the topics discussed were the lack of regional entities to coordinate planning (not platting and zoning), boundaries for such regions, need to maximize local self-determination, and to recognize or "legalize" existing village organizations, and decentralization of state government.

The area of funding was explored on a limited basis. The lack of financing for organization of regional governments was listed as a deterrent, with the \$25,000 currently allowed being only a drop in the bucket compared to actual costs. The need to find methods of funding local government other than, or in addition to, property tax was expressed, both for areas contemplating organization and for existing incorporated municipalities.

An attempt was made to itemize services to which individuals have a fundamental right: education, public safety, health, and public assistance. It was noted that the state should guarantee provision of these services to its citizens and should guarantee at least a minimal level of funding if services are provided on a local level. Roads and other transportation, communications, resource management, employment, and housing were identified as secondary governmental services.

Joint committee staff are preparing summaries of the symposium which will be available at the Valdez meetings. At that time Senator Sturgulewski and Representative Parker will report on the committee's activities and plans for the fall. Summaries of the AML questionnaires will also be available.

*copy for Rgs  
file*



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State Capitol  
Juneau, Alaska 99811

July 6, 1979

Mr. Morrie Thompson, President  
AFN  
1577 "C" Street, Suite 304  
Anchorage, AK 99501

Dear Mr. Thompson: *Morrie*

This is the follow-up letter mentioned in our telegram to you. The Alaska Senate and House Community and Regional Affairs Committees have joined forces to conduct a Local Government Study during this interim period. We are writing to ask for your assistance.

We believe you are a person who is very knowledgeable in the area of local government in Alaska, particularly as it may relate to rural Alaska. Our joint committee has had several discussions with individuals from the Department of Community and Regional Affairs and other State agencies, as well as the Alaska Municipal League. However, we feel that we would be negligent not to seek guidance from other Alaskans, such as yourself, who have day-to-day experience in dealing with the problems associated with local/municipal/state relationships. We have selected thirty individuals from throughout the state to provide us direction in identifying current issues and proposing legislative solutions. We are inviting you to participate in a weekend symposium on August 4 and 5 to be held in Anchorage. A list of the invitees and a proposed agenda is attached.

The primary purpose of the gathering is to develop a list of concrete proposals for the Legislature to consider next session. The subjects may range from a re-evaluation of the revenue-sharing program to the establishment of service areas in rural Alaska. At this time the committee is open to all suggestions and is depending on the August symposium to flesh out the most appropriate direction for us to take. The one area where decisions have been made is in developing the process for this study. After the August symposium, the committee will travel to rural communities for the purpose of soliciting comment on the proposals to be considered by the Legislature. Thus, final recommendations will be based on public discussion.

We will be calling you in the near future in hopes of confirming your participation in the symposium. Due to the fiscal limitations of a meager budget we will generally not be able to absorb transportation and lodging expenses. If, however, your participation is solely dependent on assistance with transportation costs, we should be able to work something out. We look forward to talking with you next week.

Sincerely,

A handwritten signature in cursive script that reads "Arlis Sturgulewski".

Senator Arlis Sturgulewski

Representative Bill Parker, Co-chairman

AS/BP/kkc

PROPOSED AGENDA  
Local Government Symposium

August 4-5, 1979

Saturday, August 4:

9 AM: Welcome and Introduction's, Senator Sturgulewski, Representative Parker.

Overview of Study Components, Senator Sturgulewski;

History of Local Government in Alaska, Vic Fischer;

Problem and Issue Identification - Participants.

Possible Topics:

1. Equalization of fiscal resources between urban/rural;
2. Revenue sharing;
3. Incentives/disincentives to the formation of local and regional governments;
4. Equity in service delivery - urban/rural;
5. Role of non-profit corporations in rural Alaska;
6. Capacity for self-governance.

NOON - Lunch

Afternoon: Identify alternative strategies and solutions for addressing problems and issues - Participants.

Sunday, August 5:

10 AM: Identify Legislative Priorities - Participants

NOON - Lunch

Afternoon: Complete morning topic.

How to conduct regional meetings?

Hearings vs workshop?

Participants.

Mr. Morrie Thompson, President  
AFN  
1577 "C" St., Suite 304  
Anchorage, AK 99501  
ph-274-3611

Mr. Roger Lang  
ANF  
411 West 4th, Suite 314  
Anchorage, AK 99501  
ph-274-2541

Mr. John Havelock  
Criminal Justice Center  
U of A  
3211 Providence Drive  
Anchorage, AK 99504  
ph-279-6602

Mrs. G. Chitwood, Executive Director  
Alaska Municipal League  
125 No. Franklin  
Anchorage, AK 99502  
ph-586-1325

Mr. Vic Fischer,  
ISER  
707 "A" St.  
Anchorage, AK 99501  
ph-278-4621

Mr. Phil Smith, Executive Director  
RURALCAP  
P.O. Box 3-3908  
Anchorage, AK 99501  
ph-279-2511

Mr. Byron Mallott  
SEALASKA Corporation  
Yakutat, AK 99689  
Ph-784-3378

Mr. Robert Dupere  
Dupere and Associates, Inc.  
510 6th  
Juneau, AK 99801  
ph-586-3553 (w)  
586-3523 (h)

Mr. Eben Hopson, Mayor  
North Slope Borough  
P. O. Box 69  
Barrow, AK 99723  
ph-852-2611

Commissioner Lee McAnerney  
Community and Regional Affairs  
Pouch "B", Station #2100  
Juneau, AK 99811  
ph-465-4700

Mr. Don Artgetsinger  
Deputy Commissioner  
Community and Regional Affairs  
Pouch "B", Sta. #2100  
Juneau, AK 99811  
ph-465-4700

Mr. George V. Rogers  
1790 Evergreen Avenue  
Juneau, AK 99801  
ph-586-1202

Mr. James Nordale, Atty  
North Star Borough  
P. O. Box 1267  
Fairbanks, AK 99701  
ph-452-4761

Mr. Lee Sharp, Atty  
Borough and City of Juneau  
155 S. Seward St.  
Juneau, AK 99801  
ph-586-3300

Mr. Ralph R. Darbyshire  
629 "O" St.  
Anchorage, AK 99501  
ph-279-0703

Mr. Tom Morehouse  
ISER  
707 "A" St  
Anchorage, AK 99501  
ph-278-4621

Mr. John W. Schaeffer, President  
NANA Regional Corporation  
P. O. Box 49  
Kotzebue, AK 99752  
ph-442-3301  
Mr. Richard Garnett III  
1342 West 12th Ave  
Anchorage, AK 99501  
ph-278-9764

Mr. Emil Notti, President  
Doyon Ltd  
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Fairbanks, AK 99701  
ph-452-4755

Dr. Lidia Selkregg  
P.O. Box 2217  
Anchorage, AK 99510  
ph-272-5522 X225 (w)  
333-8260 (h)

Mr. Carl Jack, Executive Director  
AVCP  
P. O. Box 236  
Bethel, AK 99559  
ph-543-3521

Mr. Charlie Johnson, Executive Director  
Kawerak  
P. O. Box 1008  
Nome, AK 99762  
ph-443-5231

Mr. Larry Mercurief, Executive Director  
TANADGUSIX Corp  
St. Paul, AK 99660

Mr. Chris Anderson  
Tanana Chiefs Conference, Inc.  
209 1st  
Fairbanks, AK 99701  
ph-452-8251  
456-5423  
456-3101

Terry Miller, Lt. Governor  
Office of the Lt. Governor  
Pouch "AA", Sta. #0111  
Juneau, AK 99811  
ph-465-3520 (w)

Mrs. Lisa Rudd  
2827 Lore Rd.  
Anchorage, AK 99507  
ph-344-3623

Mr. Bobby Clark, Executive Director  
Bristol Bay Health Corporation  
Box 247  
Dillingham, AK 99576  
ph-842-5266 or 67

Mr. Jack Chenoweth  
Legal Services  
Legislative Affairs Agency  
Pouch "V"  
Juneau, AK 99811

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Official Business

# Alaska State Legislature

## House of Representatives

Committee on

Community & Regional Affairs

*M. D. Smith*

Pouch V  
State Capitol  
Juneau, Alaska 99811

### LEGISLATIVE PACKAGE

INTRODUCED BY THE RULES COMMITTEE  
BY REQUEST OF THE LEGISLATIVE COUNCIL FOR  
THE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE  
INTERIM JOINT LOCAL GOVERNMENT STUDY

|                        |          |                                                           |
|------------------------|----------|-----------------------------------------------------------|
| HB 580                 | (SB 348) | Establishing unorganized boroughs                         |
| HB 581                 | (SB 350) | Responsibilities of DPDP                                  |
| HB 582                 | (SB 349) | Program of Planning Assistance                            |
| <i>Unusual</i> HB 583  | (SB 351) | State aid to local governments                            |
| <i>OK</i> HB 584       | (SB 354) | Eliminating the third class borough                       |
| <i>Brookley</i> HB 585 | (SB 353) | Incorporation of second class as Home Rule boroughs       |
| <i>n</i> HB 586        | (SB 352) | Requiring fiscal notes for bills affecting a municipality |

Introduced: 1/21/80  
Referred: Community & Regional  
Affairs and Finance

BY THE RULES COMMITTEE BY REQUEST  
OF THE LEGISLATIVE COUNCIL (for the  
Community and Regional Affairs  
Committee Interim Joint Local  
Government Study)

1 IN THE HOUSE

2 HOUSE BILL NO. 580

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act establishing unorganized boroughs, amending the  
7 responsibilities of state agencies for state programs  
8 and services for residents of organized and unorganized  
9 boroughs, and authorizing adoption of home rule char-  
10 ters by unorganized boroughs; and providing for an  
11 effective date."

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

13 \* Section 1. PURPOSE. The purpose of this Act is to provide for the  
14 division of the state's single unorganized borough into unorganized boroughs  
15 to accommodate the delivery of services and programs by state agencies within  
16 common boundaries and to require the collection of data and information about  
17 state programs with reference to a set of boundaries adopted for use by all  
18 state agencies for the purpose of improving the delivery of state services  
19 and encouraging the development of regional responsibilities for the planning  
20 and implementation of these services.

21 \* Sec. 2. AS 29.03 is amended by adding new sections to read:

22 Sec. 29.03.011. ESTABLISHMENT OF UNORGANIZED BOROUGHs. Except as  
23 the boundaries are adjusted as provided in AS 29.03.021, the geographic  
24 area within each regional educational attendance area established under  
25 AS 14.08.031 is, effective 120 days after the effective date of this  
26 Act, established as an unorganized borough.

27 Sec. 29.03.021. ADJUSTMENT OF BOUNDARIES BY COMMISSIONER. The  
28 commissioner may, after public hearings in the areas affected, establish  
29 boundaries other than the boundaries of a regional educational attend-

1       ance area for an unorganized borough under AS 29.03.011. In making  
2       adjustments, the commissioner shall consider the standards applicable to  
3       the incorporation of boroughs under AS 29.18.030 and the regional boun-  
4       daries adopted by the Native regional corporations established under the  
5       Alaska Native Claims Settlement Act. The commissioner may not establish  
6       boundaries for an unorganized borough which include territory within  
7       more than one Native regional corporation established under the Alaska  
8       Native Claims Settlement Act unless the inclusion of the territory is  
9       reasonably necessary for the efficient administration of programs and  
10      services by state agencies.

*Maybe consider  
about district  
considered  
(2, 3, 4, 5, 6, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26, 27, 28, 29)*

11      \* Sec. 3. AS 44.17 is amended by adding new sections to read:

12               ARTICLE 2. COLLECTION OF DATA AND INFORMATION

13                     ABOUT STATE SERVICES IN DISTRICTS.

14               Sec. 44.17.100. DISTRICTS. Each of the following is a district of  
15      the state:

16               (1) a borough or unified municipality incorporated under  
17      AS 29; and

18               (2) an unorganized borough determined under AS 29.03.011 -  
19      29.03.021.

20               Sec. 44.17.110. DATA AND INFORMATION. Each state agency, in-  
21      cluding a board or commission assigned to an agency for administrative  
22      purposes, shall provide for the administration of the programs for which  
23      it is responsible on the basis of districts designated in AS 44.17.100  
24      by

25               (1) collecting data, processing and analyzing statistics, and  
26      providing information about programs on the basis of each of the dis-  
27      tricts;

28               (2) developing program planning for districts;

29               (3) coordinating program planning for agency activities with

1 the plans and activities of other agencies, municipalities, and federal  
2 departments and agencies in each district; and

3 (4) providing information to the governor, legislature and  
4 the public for use in the preparation and consideration of the state  
5 budget and other legislation bearing on the provision of state services  
6 in each district.

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1 CHAPTER 19. DIRECT INCORPORATION OF A HOME RULE BOROUGH.

2 Sec. 29.19.010. INCORPORATION. (a) The residents of an unorgan-  
3 ized borough established in accordance with AS 29.03.011 - 29.03.021 may  
4 apply for the incorporation of a home rule borough. The petition for  
5 borough incorporation shall be filed with the Department of Community  
6 and Regional Affairs and shall include the information and signatures  
7 required by AS 29.18.050. Petitions for incorporation filed under this  
8 section shall be processed, reviewed and determined in accordance with  
9 AS 29.18.060 - 29.18.090.

10 (b) The standards applicable to the incorporation of an organized  
11 borough under art. X, sec. 3 of the state constitution and AS 29.18.030  
12 apply to the incorporation of an organized borough under this section.

13 Sec. 29.19.020. CHARTER ELECTION. If the Local Boundary Commis-  
14 sion accepts the petition filed under AS 29.19.010, it shall immediately  
15 notify the lieutenant governor. Within 30 days after notification, the  
16 lieutenant governor shall order an election within the proposed home  
17 rule borough to determine whether the voters will elect a charter com-  
18 mission of 11 members, and to determine the persons elected to serve on  
19 the charter commission. The lieutenant governor shall provide not less  
20 than 20 or more than 30 days during which candidates for the charter  
21 commission may present nominating petitions. The election on the  
22 question of election of a charter commission and the determination of  
23 persons elected to serve on the charter commission shall be held not  
24 less than 60 or more than 75 days after the date of the election order.

25 Sec. 29.19.030. PREPARATION OF CHARTER. (a) If, at the election  
26 called by the lieutenant governor under AS 29.19.020, a majority of the  
27 voters favors election of a charter commission, the 11 persons receiving  
28 the highest number of votes cast at that election constitutes the char-  
29 ter commission. The charter commission shall prepare a proposed charter

*Concern that  
of large  
elections 11  
members.  
Action*

1 and submit it to the Department of Community and Regional Affairs within  
2 one year of the first meeting of the charter commission. The commis-  
3 sioner of community and regional affairs shall review the proposed  
4 charter for compliance with laws applicable to home rule municipalities  
5 and, if it complies, request the lieutenant governor to submit the  
6 proposed borough incorporation petition and proposed home rule charter  
7 to residents of the proposed home rule borough. If the proposed charter  
8 does not comply with law, the commissioner shall return the proposed  
9 charter to the charter commission with a statement of the legal defi-  
10 ciencies.

11 (b) Within 90 days of the receipt of comments from the commis-  
12 sioner of community and regional affairs with respect to provisions of a  
13 proposed home rule charter which are not in compliance with the laws  
14 applicable to home rule municipalities, the charter commission may  
15 prepare and submit to the commissioner an amended charter which meets  
16 the objections in the original proposed charter.

17 (c) Only one original and one amended charter may be submitted to  
18 the commissioner of community and regional affairs under this section.

19 Sec. 29.19.040. RATIFICATION OF CHARTER. The lieutenant governor  
20 shall order an election on the question of whether the area shall be  
21 incorporated as a home rule borough in accordance with the charter  
22 approved by the commissioner of community and regional affairs. The  
23 proposed charter shall be posted throughout the proposed borough by the  
24 lieutenant governor before the election is held. The election shall be  
25 held not less than 60 or more than 90 days following the election order.

26 Sec. 29.19.050. RESULTS OF RATIFICATION ELECTION. (a) If a  
27 majority of the votes cast by the qualified voters of the proposed  
28 borough is against the incorporation of a borough under the proposed  
29 home rule charter, the proposal is defeated.

1 (b) If a majority of the votes cast by the qualified voters of the  
2 proposed borough favors incorporation of the borough under the proposed  
3 home rule charter, the lieutenant governor shall declare that the un-  
4 organized borough in which the election was held is incorporated as an  
5 organized borough and a municipal corporation in accordance with the  
6 provisions of the home rule charter. The (lieutenant governor) shall  
7 provide for the election of the officers provided for in the charter.

8 (c) The election and qualification of officers under (b) of this  
9 section shall be completed by the lieutenant governor in accordance with  
10 AS 29.18.120 and the provisions of the home rule charter of the borough.

11 Sec. 29.19.060. VOTERS, ELECTIONS AND COSTS. (a) A person is  
12 qualified to vote in an election authorized by AS 29.19.010 - 29.19.060  
13 if he is qualified to vote in state elections and if he is a resident of  
14 the unorganized borough proposed for incorporation as a home rule  
15 borough.

16 (b) The lieutenant governor shall conduct elections authorized by  
17 AS 29.19.010 - 29.19.050 substantially in the manner provided in the  
18 Alaska Election Code (AS 15.05 - 15.60), and shall certify the results  
19 of all elections under this chapter. Costs of elections under this  
20 chapter shall be paid by the office of the lieutenant governor.

21 (c) Costs of charter preparation under this chapter shall  
22 be paid by the Department of Community and Regional Affairs.

23 Sec. 29.19.070. APPLICABILITY OF GENERAL TRANSITIONAL PROVISIONS.  
24 The provisions of AS 29.18.130 - 29.18.180 apply to home rule boroughs  
25 incorporated under this chapter.

26 \* Sec. 5. AS 29.03.010 and 29.03.020 are repealed.

27 \* Sec. 6. This Act takes effect immediately in accordance with AS 01.10.-  
28 070(c).

*Director of  
Elections -  
select  
revisions  
of  
statutes*

Introduced: 1/21/80  
Referred: Community & Regional  
Affairs

BY THE RULES COMMITTEE BY REQUEST  
OF THE LEGISLATIVE COUNCIL (for  
the Community and Regional Affairs  
Committee Interim Joint Local  
Government Study)

1 IN THE HOUSE

2 HOUSE BILL NO. 581

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the responsibilities of the divi-  
7 sion of policy development and planning, Office of the  
8 Governor; and providing for an effective date "

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA.

10 \* Section 1. The division of policy development and planning shall study  
11 and report to the legislature, not later than January 31, 1981, as to the  
12 conformity by state agencies, boards and commissions with the program re-  
13 quirements under AS 44.17.100 - 44.17.120, including but not limited to  
14 recommendations which require legislation and for the development and im-  
15 plementation of a master geographical coding system to report on the coordi-  
16 nation of delivery of state services by districts.

17 \* Sec. 2. This Act takes effect on the effective date of a version of a  
18 bill entitled "An Act establishing unorganized boroughs, amending the respon-  
19 sibilities of state agencies for state programs and services for residents of  
20 organized and unorganized boroughs, and authorizing adoption of home rule  
21 charters by unorganized boroughs; and providing for an effective date."

Introduced: 1/21/80  
Referred: Community & Regional  
Affairs and Finance

BY THE RULES COMMITTEE BY REQUEST  
OF THE LEGISLATIVE COUNCIL (for  
the Community and Regional Affairs  
Committee Interim Joint Local  
Government Study)

1 IN THE HOUSE

2 HOUSE BILL NO. 582

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act establishing a program of planning assistance  
7 for unorganized boroughs; and providing for an effective date."  
8

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. AS 44.47 is amended by adding a new section to read:

11 Sec. 44.47.085. ASSISTANCE FOR DEVELOPMENT OF REGIONAL MANAGEMENT  
12 PROGRAMS IN THE UNORGANIZED BOROUGH. (a) For the purpose of preparing  
13 a management program for an unorganized borough, the commissioner may  
14 contract as provided by this section with

15 (1) a municipality or group of municipalities; or

16 (2) a nonprofit corporation organized under the laws of the  
17 state.

18 (b) The commissioner may contract for the preparation of only one  
19 management program for each unorganized borough. The commissioner may  
20 contract only if he is satisfied that the municipality, group of municipalities,  
21 or corporation with which he contracts is capable of preparing a management  
22 program that considers the entire population of the  
23 unorganized borough.

24 (c) A municipality, group of municipalities, or corporation interested  
25 in preparing a management program for an unorganized borough  
26 may ask the commissioner to request a proposal or the commissioner may  
27 request a proposal on his own initiative. A request for proposal shall  
28 be advertised. The advertisement of a request for a proposal for the  
29 preparation of a management program for the unorganized borough shall

1 outline the work to be completed, and contain other information which  
2 the commissioner believes necessary and which he requires to advise the  
3 public of the work to be completed under the contract, and which will  
4 assist him in evaluating proposals received. The commissioner shall  
5 advertise for a period of not less than 45 days by any means which he  
6 believes will provide adequate notice to interested parties and resi-  
7 dents of the unorganized borough.

8 (d) After receiving the proposals the commissioner shall evaluate  
9 them. The commissioner may refuse all proposals and readvertise, or may  
10 accept a proposal and contract in accordance with (e) of this section.

11 (e) A contract entered into under this section shall

12 (1) require that the report to be completed under the con-  
13 tract include an analysis and recommendations concerning incorporation  
14 of a borough government for all or a portion of the unorganized borough;  
15 and

16 (2) provide that

17 (A) the work to be performed shall be completed not  
18 later than the June 30 following the third anniversary of the date  
19 of the contract;

20 (B) payment for work performed under the contract is  
21 subject to legislative appropriation to the account established in  
22 (g) of this section; and

23 (C) payment for work performed under the contract during  
24 each fiscal year in which the contract is in effect may not exceed  
25 the limit established in (h) of this section.

26 (f) A contract entered into under this section may require the  
27 contractor to consider additional topics, including but not limited to,

28 (1) evaluation of the economic development potential of the  
29 unorganized borough;

1 (2) determination of housing and capital facility needs;  
2 (3) examination of demographic, social and environmental  
3 factors; and

4 (4) presentation of a process for developing the report and  
5 implementing its recommendations.

6 (g) There is established in the Department of Community and Re-  
7 gional Affairs the unorganized borough planning account. The account  
8 shall be administered by the commissioner and shall be used to pay for  
9 contracts entered into under this section.

10 (h) During each fiscal year, the commissioner may not pay to a  
11 contractor under a contract authorized by this section more than \$25,000  
12 plus \$25 per capita for each person residing within the unorganized  
13 borough, as determined by the commissioner.

14 (i) In this section, "unorganized borough" means a subdivision  
15 established under AS 29.03.011 - 29.03.021.

16 \* Sec. 2. This Act takes effect on the effective date of a version of an  
17 Act entitled, "An Act establishing unorganized boroughs, amending the respon-  
18 sibilities of state agencies for state programs and services that benefit  
19 residents of organized and unorganized boroughs, and authorizing adoption of  
20 home rule charters by unorganized boroughs; and providing for an effective  
21 date."

Introduced: 1/21/80  
Referred: Community & Regional  
Affairs and Finance

BY THE RULES COMMITTEE BY REQUEST  
OF THE LEGISLATIVE COUNCIL (for  
the Community and Regional Affairs  
Committee Interim Joint Local  
Government Study)

1 IN THE HOUSE

2 HOUSE BILL NO. 583

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to state aid to local governments; and  
7 providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. AS 43.18 is amended by adding a new section to read:

10 Sec. 43.18.015. ADDITIONAL ENTITLEMENT. A city or organized  
11 borough of any class which is entitled to state aid under AS 43.18.010  
12 shall receive additional state aid for each fiscal year in the amount of  
13 \$25,000 adjusted to include an area cost-of-living differential deter-  
14 mined in accordance with AS 43.18.012.

15 \* Sec. 2. This Act takes effect July 1, 1980.

Introduced: 1/21/80  
Referred: Community & Regional  
Affairs and Judiciary

BY THE RULES COMMITTEE BY REQUEST  
OF THE LEGISLATIVE COUNCIL (for the  
Community and Regional Affairs  
Committee Interim Joint Local  
Government Study)

1 IN THE HOUSE

2 HOUSE BILL NO. 584

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act eliminating third class boroughs."

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 \* Section 1. AS 29.08.030 is amended to read:

9 Sec. 29.08.030. CLASSES OF GENERAL LAW. General law municipali-  
10 ties are of four [FIVE] classes:

- 11 (1) first class boroughs;
- 12 (2) second class boroughs;
- 13 (3) [THIRD CLASS BOROUGHs;]
- 14 (4) first class cities;
- 15 (5) second class cities.

16 \* Sec. 2. AS 29.08.040(g) is amended to read:

17 (g) A second class borough may reclassify as a first class [OR  
18 THIRD CLASS] borough [, AND A THIRD CLASS BOROUGH MAY RECLASSIFY AS A  
19 FIRST CLASS OR SECOND CLASS BOROUGH,] in the manner provided by AS 29.-  
20 33.270 - 29.33.290 for the addition of powers by boroughs, except the  
21 petition or proposal requests reclassification instead of requesting  
22 addition of powers.

23 \* Sec. 3. AS 29.78.010(1) is amended to read:

24 (1) "borough" means a general law first or [,] second [OR  
25 THIRD] class organized borough;

26 \* Sec. 4. AS 02.15.260(10) is amended to read:

27 (10) "municipality" means a home rule or general law municipal  
28 corporation and political subdivision, which is a first or second class  
29 borough or city [, OR A THIRD CLASS BOROUGH,] incorporated under the

1 laws of the state;

2 \* Sec. 5. AS 14.12.110 is amended to read:

3 Sec. 14.12.110. SINGLE BODY AS ASSEMBLY AND SCHOOL BOARD. Not-  
4 withstanding the provisions of this chapter or other law, a single body  
5 may serve as both the borough assembly and borough school board in the  
6 manner provided for in this section [THIRD CLASS BOROUGHs UNDER AS 07.-  
7 17.030], if a borough ordinance for that purpose is approved by the  
8 assembly and ratified by a referendum of a majority of the qualified  
9 borough voters voting on the question at a regular or special election,  
10 and if the public school population within the borough is 500 pupils or  
11 less. If a single body serves as both the borough assembly and school  
12 board, the borough executive is the presiding officer of the borough  
13 assembly and president of the school board and the borough executive  
14 has all powers of a borough executive under AS 29.23 except for the  
15 veto power.

16 \* Sec. 6. AS 38.05.037(a) is amended to read:

17 (a) In areas of the state outside first and [,] second [OR THIRD]  
18 class boroughs where there is no municipality with a zoning power, the  
19 division of lands shall exercise the zoning power by adopting zoning  
20 regulations.

21 \* Sec. 7. AS 40.15.070 is amended to read:

22 Sec. 40.15.070. PLATTING AUTHORITY. If land proposed to be sub-  
23 divided or dedicated is situated within a first or second class borough,  
24 the proposed subdivision or dedication shall be submitted to the borough  
25 planning commission for approval. If the land is situated within a city  
26 in the unorganized borough, [OR THE THIRD CLASS BOROUGH] the proposed  
27 subdivision or dedication shall be submitted to the city planning com-  
28 mission for approval. The borough planning commission is the platting  
29 authority for the first or second class borough, the city planning

1 commission is the platting authority for the city, and the division of  
2 lands is the platting authority in the remaining areas of the state [AND  
3 THIRD CLASS BOROUGH] for the change or vacation of existing plats or a  
4 portion of such plats, as provided in AS 40.15.075. If the borough or  
5 the city does not have a planning commission, the borough assembly or  
6 the city governing body, respectively, is the platting authority and the  
7 proposed subdivision or dedication shall be submitted to it. No sub-  
8 division may be filed for record until it is approved by the platting  
9 authority.

10 \* Sec. 8. AS 40.15.075 is amended to read:

11 Sec. 40.15.075. AUTHORITY IN THE UNORGANIZED BOROUGH [AND THIRD  
12 CLASS BOROUGH]. The division of lands is the platting authority in the  
13 area outside organized boroughs and outside cities in the unorganized  
14 borough [AND IN THE THIRD CLASS BOROUGH] for only the purposes of  
15 hearing and acting on petitions for the change or vacation of plats and  
16 shall execute this function substantially in conformity with the provi-  
17 sions of AS 29.33.210 - 29.33.240. Costs of publication and mailing as  
18 well as other costs authorized in AS 29.33.210 shall be paid to the  
19 division by the petitioner. The Department of Natural Resources shall  
20 adopt reasonable regulations governing the exercise of the authority  
21 conferred by this section upon the division of lands.

22 \* Sec. 9. AS 43.35.130 is amended to read:

23 Sec. 43.35.130. REFUND TO LOCAL GOVERNMENTS. The department shall  
24 refund 75 percent of the tax collected from sales of punchboards in an  
25 organized borough or city of the first or [,] second [, OR THIRD] class  
26 to the local government. The balance shall be deposited in the general  
27 fund.

28 \* Sec. 10. A municipality which is incorporated as a third class borough  
29 on the effective date of this Act may continue to operate as such until

1 December 31, 1984 and shall retain all the rights, powers and privileges  
2 which it possessed on the effective date of this Act. A third class borough  
3 which has not reclassified itself in the manner provided by AS 29.33.270 -  
4 29.33.290 before December 31, 1984, is reclassified as a second class borough  
5 on that date.

6 \* Sec. 11. The following laws are repealed: AS 29.08.040(h), (i), and  
7 (j); AS 29.41; AS 29.43.040(b); and AS 38.05.037(b)(2).  
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Introduced: 1/21/80  
Referred: Community & Regional  
Affairs

BY THE RULES COMMITTEE BY REQUEST  
OF THE LEGISLATIVE COUNCIL (for  
the Community and Regional Affairs  
Committee Interim Joint Local  
Government Study)

1 IN THE HOUSE

2 HOUSE BILL NO. 585

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the incorporation of second class  
7 boroughs as home rule boroughs."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. AS 29.13.010 is amended to read:

10 Sec. 29.13.010. MUNICIPAL CHARTER ADOPTION. A first class muni-  
11 cipality or second class borough may adopt a charter for its own govern-  
12 ment. A home rule municipality may amend its charter or adopt a new  
13 one. A charter is framed by a charter commission of seven members  
14 chosen by the municipal voters at a regular or special election. A  
15 candidate for the commission must be a qualified voter of the muni-  
16 cipality and a resident of the municipality for three years immediately  
17 preceding the election. A charter commission election is called by  
18 filing a petition with the borough assembly or the city council, or by  
19 resolution of the borough assembly or city council. The petition must  
20 be signed by a number of municipal voters equal to 10 percent of the  
21 votes cast in the last regular election of the municipality.  
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Introduced: 1/21/80  
Referred: Community & Regional  
Affairs

BY THE RULES COMMITTEE BY REQUEST  
OF THE LEGISLATIVE COUNCIL (for  
the Community and Regional Affairs  
Committee Interim Joint Local  
Government Study)

1 IN THE HOUSE

2 HOUSE BILL NO. 586

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act requiring fiscal notes for bills affecting a  
7 municipality."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. AS 24.30.035 is amended to read:

10 Sec. 24.30.035. FISCAL NOTES ON BILLS. Before a bill is reported  
11 from the committee of first referral, there shall be attached to the  
12 bill a fiscal note containing an estimate of the amount of the appropria-  
13 tion increase or decrease which would result from enactment of the bill  
14 for the ensuing fiscal year and at least two succeeding fiscal years.  
15 If enactment of the bill would require an expenditure or appropriation  
16 by any municipality, a fiscal note shall be attached to the bill con-  
17 taining an estimate of the amount of the total expenditure or appropria-  
18 tion which would be required during each of the first three fiscal  
19 years by all affected municipalities. If [OR, IF] the bill has no  
20 fiscal impact, a statement to that effect shall be attached. The fiscal  
21 note or statement relating to a state program shall be prepared by the  
22 department or departments affected. The fiscal note or statement relat-  
23 ing to municipalities shall be prepared by the Department of Community  
24 and Regional Affairs, but that department may obtain the assistance of  
25 any other state agency in the preparation of the note or statement. If  
26 the bill is presented by the governor for introduction in accordance  
27 with AS 24.30.060(b) and the uniform rules of the legislature, the  
28 fiscal note or statement shall be attached to the bill before the bill  
29 is introduced. An amendment or a substitute bill proposed by a commit-

tee of referral that changes the fiscal impact of a bill shall be  
explained in a revised fiscal note or statement attached to the bill.

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SCOMM

#10:8A

**\*\*PLEASE NOTE\*\***

THE ORIGINAL FILE CONTAINS AN OVERSIZED DOCUMENT THAT  
IS UNSUITABLE FOR FILMING. PLEASE REFER TO THE ALASKA  
STATE ARCHIVES TO VIEW THE ORIGINAL.

DESCRIPTION: LARGE POSTER SIZED REPORT

LOCAL GOVERNMENT STUDY 1979, FINAL REPORT

DILLINGHAM

September 30, 1979

16 Participants

Generally, Dillingham was described by the participants as a well knit one with fishing being the unifying ingredient. Subsistence and commercial fishing is the backbone of the outlying village economics.

GENERAL CONCERNS

More tax on fishing boats needs <sup>ad</sup> and dock facilities need to be improved. It is anticipated that there will be little direct impact from bottom fish and oil development, but there may be some indirect effects.

Lack of local match money.

Increasing cost of freight being flown in is a problem, and smaller communities are suffering as a result.

Sewer and water is needed for Aleknigik.

An extended health care facility is needed in Dillingham.

Working on development of the herring industry. Cooperative members are being sought.

CONCERNS RELATED TO PROPOSED LEGISLATION

How would Bristol Bay be handled? Perhaps the area would get less grant money with a regional government.

Frightened by fear of taxes if borough is formed.

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Setp. 30, 1979  
16 participants

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*General*  
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*(Capt)*  
*for Aleknigik extended health care facility is needed.*  
*Dillingham*  
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*Working on development of the herring industry. Cooperatives members are being sought.*

KOTZEBUE

November 16, 1979

22 Participants

COMMENTS ON PROPOSED LEGISLATION

The Committee should not create another layer of bureaucracy to provide services. A great deal of organization exists in rural Alaska already. No boroughs should be mandated. What should be mandated is financial support as the Kotzebue area has no tax base. The people are not ready for a borough.

Providing services on an areawide basis is important but the communities could get together to do this without the formation of a borough. A regional government might not benefit the villages--they might in fact receive fewer services. In the North Slope borough the regional government has consolidated power and taken it away from the villages.

(The fifteen points made by the City Council of Kotzebue in reviewing the Local Government Study proposal were discussed. See attached statement.)

Regional services can be provided on a service specific basis. State agencies could be authorized to contract for delivery of services.

GENERAL CONCERNS

Economic

At the present time, CETA is providing many of the basic funding for municipal services. A reliable source of money is needed to operate and maintain the services which have been provided by federal money. CETA does not really pay enough to live on and the turnover of employees is great. Some of the employment criteria used by CETA is too restrictive.

Providing local match money is a problem. The NANA Strategies require a 30% local match and CZM requires a 20% match. This is a very real problem for areas where there is no economic base.

Recording System

The lack of a record system for land ownership is a problem. It would be helpful to have a system. The records have been moved from Kotzebue to Fairbanks and these land records should be regionally located so they can be used by the people. Government "red tape" cited as a problem.

Regional Planning

Economic resource planning needs to be done. Planning grants need to be available on an ongoing basis.

In the NANA Regional Strategy, the recommendation is being considered to make the overseeing group a loose organization of city mayors. These collective regional representatives would meet when necessary to make decisions related to general planning. There is time to develop their Coastal Zone Management Plan and there is a mechanism for local input in the development of the plan.

NOORVIK  
November 17, 1979  
32 Participants

47

## GENERAL CONCERNS

### Public Safety

One of the first concerns mentioned in Noorvik was that cited in the NANA Regional Strategy Report, as a priority for the need for funding for "Search and Rescue." The local organization is reimbursed for some expenses from the state; however, when they do not have formal authorization from the state troopers for an operation, they do not receive funding. The \$15,000 allocated for Search and Rescue for the current year has almost been expended. Local control over spending for these activities is desired.

The turnover in police personnel has been high. There are a number of factors which may be responsible, primarily peer pressure exerted on the individuals who are policemen. There are family resentments as certain families seem to be singled out by the police. Also, the courts do not support the public safety people. The District Attorney does not back the local police and this has a demoralizing effect.

In Noorvik it appears that the CETA pay for police is adequate as they are only needed on weekends. There is not much happening weekdays. It seems as if those who become police are only in it for the money as once they get paid, they quit. Even those who have received training seem subject to the pressures mentioned. Law Enforcement Assistance Administration seemed to be more effective in this regard than CETA, as the former paid for two individuals who could be supportive of each other and some continuity was provided in this way.

### Schools

There was a concern that the role of the advisory school boards has not been clearly defined. In hiring, the Board acts on the recommendations of the REAA advisory members and there are often personality problems between the teachers and principal.

Also, the question was raised on the relationship of village school personnel with the villagers. It was felt that some isolation existed between the village and the school community and that there was not enough informal and personal interaction.

### Economic

Unemployment is a major problem. Bingo is one of the few sources of revenue. The finances of the city organization are dependent on CETA monies.

Some mineral wealth exists and could be developed for job opportunities. With the introduction of a cash economy, the villagers cannot survive without money. Reindeer herding is a possibility but does not employ too many people. BLM is cutting off grazing ranges and caribou are a problem when considering reindeer herding. Fish and Game are not managing caribou properly according to the Noorvik residents.

VENETIE

Oct. 19, 1979

40 participants (among this number were members of the Arctic Village Council who had flown to Venetie for the hearing)

### Concept of Borough Government

There was discussion of the Yukon Flats Borough Study. It was stated that the group didn't know much about local government but must be prepared for it. They want to figure out something that would be for the good of the people in the future. They-- They are ready to sit down, talk, and figure out something that will benefit the people. They are ready to work with Doyon, the Tanana Chiefs, the state and the rest of the villages in the Yukon Flats area. Unity was seen as important. They must work together, support one another; they are one people, one tribe. And they should accomplish one thing at a time.

There was a feeling that they were being asked to respond to the idea of borough government when in fact it was a new concept for them. They have no basis for comparison between the effectiveness of state and borough government as they know nothing of the latter. They would need a chance to review the borough idea, explain it to their tribal members, sit down and discuss it in their own language. They have just been introduced to the concept.

The representatives from Arctic Village are not interested in the creation of a borough. They feel they don't want any part of the borough idea. They don't want to be bribed into being a borough and have passed a resolution in opposition to the borough concept.

### RELATIONSHIP WITH THE FEDERAL GOVERNMENT

It was pointed out that the villages of Venetie and Arctic Village have a unique relationship with the federal government in that they have opted to maintain a reservation status under ANCSA. With the passage of ANCSA, the villages did not get a monetary settlement, instead choose to keep fee simple title to a large amount of land which had traditionally been used by their people. A main concern was the fear that in 1991 their land might be taxed. It was their understanding at the time the ANCSA was passed that there would be no taxation. Also, there has been no clarification of the status of the land which surrounds the reservation.

The orientation of these villages appears to be toward the federal rather than the state government. Through federal government grants the villages are implementing a long range plan which consists of airport projects, housing, sewer, water, timber development, status of land clarification

clarification

*At Native  
Chieftain  
Settlement  
Act*

~~GENNALL~~EN

organization of tribal government, offices, etc.

They are trying to move from a subsistence way of life into the mainstream of America by studying laws, and trying to make acts of congress work for them. Bureaucratic red tape has been a stumbling block. They listen to the people, and get instruction from the people. They live their lives virtually the way their grandfathers did. They are finally realizing what is theirs. They want to keep their old ways but work with modern things. They feel independent as a tribe.

#### RECOGNITION OF EXISTING GOVERNMENTS

*Indian Reorganization Act*  
The question of recognition of IRA and Tribal Councils was raised. The question was asked if the Constitution would need to be changed to accomplish this. The point was made that tribal councils are recognized by Federal government but not by state government for contracting.

## DELTA JUNCTION

December 15, 1979

26 participants

### GENERAL CONCERNS

#### Service Delivery

*noted*  
Self-sufficiency of residents living in the surrounding areas of Delta Junction. They live in the hinterland by choice, realize their situation and are prepared to provide their own basic services or are able and willing to do without them.

Expressed concern related to how to resolve the question of service delivery cost equity. Where you have an area with a regional center surrounded by a sparsely populated areas over considerable distances, they felt the quality/quantity of services decreases as the distance increases from the center and there should be a cost equity factor built into the service area concept to recognize these factors.

#### Land

Getting land in to private ownership was seen as a top priority. Control of land is seen as the basis of power and economic survival and the basis of our capitalistic system. Very opposed to government control of land which they feel is contrary to the system. Interested in seeing the 10 % selection entirely reinstated.

#### Comments re proposed legislation

*Generally opposed to the formation of a borough*  
The pipeline was seen as only a temporary vehicle for funding local government. There was concern that once the oil companies would "die" and they would be responsible for supporting the established bureaucracy. They recognized however that while they have an incorporated city in Delta Junction, it is a state supported local government. They impose no sales or property tax upon themselves.

Opposed to elimination of the 3rd class borough.

There were concerns that the Delta/Greely REA could possibly be consumed by another area in the formation of local government. The REA boundary as presently delineated is artificial and should have related to natural watersheds.

*own*  
They objected to the Tanana Chiefs planning proposal but they didn't object if it only affected Native interest and their land.

SCOMM

# 10.9

TO: Bill  
FROM: Marjorie  
DATE: 4/20/79  
RE: Coastal Zone Management Introductory Brochure Review

In following through on our Letter of Intent on SCR12 which indicated an interest in the Dept. of C&RA's development of and "adequate plan for the organization of effective, locally-controlled coastal resource districts." I requested a copy of the introductory brochure being developed for the rural areas on Coastal Zone Management.

Having reviewed the draft, I told Veronica Clark that we commended the efforts, indicated on the draft, to simplify and edit the original draft so that the reading level was more basic.

I also suggested that while this brochure (approx. 12 pages) might be helpful for those who are actually involved in the CZM planning process, that a 1-page flyer might be helpful if it were generally circulated in the bush communities so that some awareness of the existence of the CZM could be developed.

Veronica said she thought that the latter might be a good idea. She also mentioned that the Dept. has not been actively developing support for the creation of CZM resource districts in the unorganized borough as they are not sure that the creation of these service areas is the best way to go. They are taking a low profile, a kind of wait and see position, until they assess the success of the resource districts currently forming.



Official Business

# Alaska State Legislature

## House of Representatives

Committee on

Community & Regional Affairs

LEITER OF INTENT

SCR 12

Pouch V  
State Capitol

Juneau, Alaska 99811

The concept of local control in coastal zone management has been basic to the development of the state's coastal zone management program. A predominant concern of the committee is the functioning of this local control in the unorganized borough.

This letter is intended to condition legislative approval of these regulations on a requirement that the Department of Community and Regional Affairs submit an adequate development plan for the organization of effective, locally-controlled coastal resource districts. Appropriations for the coastal management program will be allocated accordingly. The committee suggests that the Department of Community and Regional Affairs work with the Legislative Council to satisfy this requirement.

While rural communities may not initially want to involve themselves in coastal zone management, it is doubtful they will want to entrust it to others when fully understood. Considering the implications district coastal zone management has for subsistence habitat protection and rehabilitation, one can probably expect strong local participation in district coastal zone management policy making.

The Legislative Council will establish an interim program to monitor the state's coastal resource districts' community organization. Important to this organization is fair local-level understanding of the phrase "land and water uses of state concern". The energy siting regulations are designed to guide local coastal resource districts to properly regulate such land and water uses of state concern.

In addition, the committee is aware that the proposed standard 6 AAC 80.160 (a) introduces a new element in the coastal management program. Existing public participation regulations ( 6 AAC 80.020 and 6 AAC 85.130 ) apply specifically to adoption of district programs and amendments to district programs. In districts which develop district programs containing areas which merit special attention, the public involvement provisions of 6 AAC 85.130 apply. It is the intent of this committee that regulations for public involvement be developed for areas not in districts which are designated as meriting special attention by the Council. Council designation should include evidence of effective and significant opportunity for public participation in the specified "concurrence" and such public involvement process should be specified in the Alaska Coastal Management Plan Guidelines.

Further, it is the intent of the committee that the letter of intent of the Senate Community and Regional Affairs Committee which appears on page 463 of the Senate Journal be approved.



Official Business

# Alaska State Legislature

JOINT SENATE AND HOUSE  
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE  
LOCAL GOVERNMENT STUDY

Co-Chairmen  
Senator Arliss Sturgulewski  
Representative Bill Parker

Marge  
Address all  
correspondence to:  
LOCAL GOVERNMENT STUDY

Pouch V  
State Capitol  
Juneau, Alaska 99811

November 29, 1979

TO: Joint C&RA Committee Members *AS*  
FROM: Senator Arliss Sturgulewski  
Co-Chairman  
SUBJECT: Status of Coastal Resource Service Area Organization

As you may know, the Senate and House Community and Regional Affairs Committees will have four coastal resource service area plans in this year for consideration. Additionally, a number of coastal resource service areas are in the organizational process. I thought it would be of interest to you to see the status of some of the proposed plans. You will be receiving information at the beginning of the Session as to the specific plans that have been completed. These plans have to go to the Coastal Policy Council for their consideration and possible adoption. After the Council acts, they will submit the plans to the Senate and House Community and Regional Affairs Committees for their consideration and action.

Enclosures

# MEMORANDUM

# State of Alaska

TO: Senator Arliss Sturgulewski

DATE: Nov. 26, 1979.

FILE NO:

TELEPHONE NO:

FROM: Murray Walsh, Coordinator *MW*  
Office of Coastal Management

SUBJECT: Status of Coastal Resource  
Service Area Organization

You asked for a status report on the progress of Coastal Resource Service Area (CRSA) organization progress. I am sorry this comes so late, but I hope this memo will still be of some use. For discussion purposes the unorganized area of the state should be divided into three areas: Western Alaska/Aleutian Islands; Prince William Sound; and, Southeast.

## Western Alaska/Aleutian Islands

As you may recall, two or more REAAs may be combined by DCRA to form one CRSA. This has occurred twice so far, resulting in seven potential CRSAs in this part of the state. More such consolidations could occur but this is seen as unlikely by most observers. So, by potential CRSA, this is what is happening:

NANA or Kotzebue Region: Both an organization election and a planning board election have been held with affirmative votes in both cases. As of this writing, the planning board has met at least once. Much remains, but grants are now in the works, and the area has been involved already in the "regional strategies" program funded by HUD.

Norton Sound or Nome Region: The first organization election has been scheduled for late January

AVCP or Bethel Region: Both elections have been successfully held and the planning board has met once or twice. A small grant to develop an extensive work program is pending. Major activity should start in just a few months.

Bristol Bay or Dillingham Region: No elections held or scheduled thus far, but this region contains both the City of Dillingham and the Bristol Bay Borough. Both of these districts are now active in ACMP and are negotiating with DCRA for program development grants.

Aleutian Islands/Lower Alaska Peninsula Region: The Aleutian-Pribilof Islands Association is seeking an education grant from DCRA to begin groundwork for elections.

Adak: Adak is still a separate REAA and so far, there has not been much enthusiasm from any quarter for consolidating Adak with the rest of the Aleutian Chain in a single CRSA. There has been no other activity other than raising the consolidation question well over a year ago.

Pribilof Islands: Basically the same situation as Adak. However, the Aleutian-Pribilofs Islands Association request is apparently aimed at all three areas.

Summary All told, we are fairly optimistic about the Western Alaska/Aleutian region. In fact, I rather think that the unorganized borough provisions in the Alaska Coastal Management Act had this part of the state in mind. Many problems remain, not the least of which is the current five year leasing schedule planned by BLM. This has caused the fear that CRSA planning efforts will come too late to be of much use to the residents. There are a good many other reasons for engaging in coastal planning and we hope to emphasize these as well as seek delays in the sales, and a speed-up of organizational and planning efforts.

#### Prince William Sound

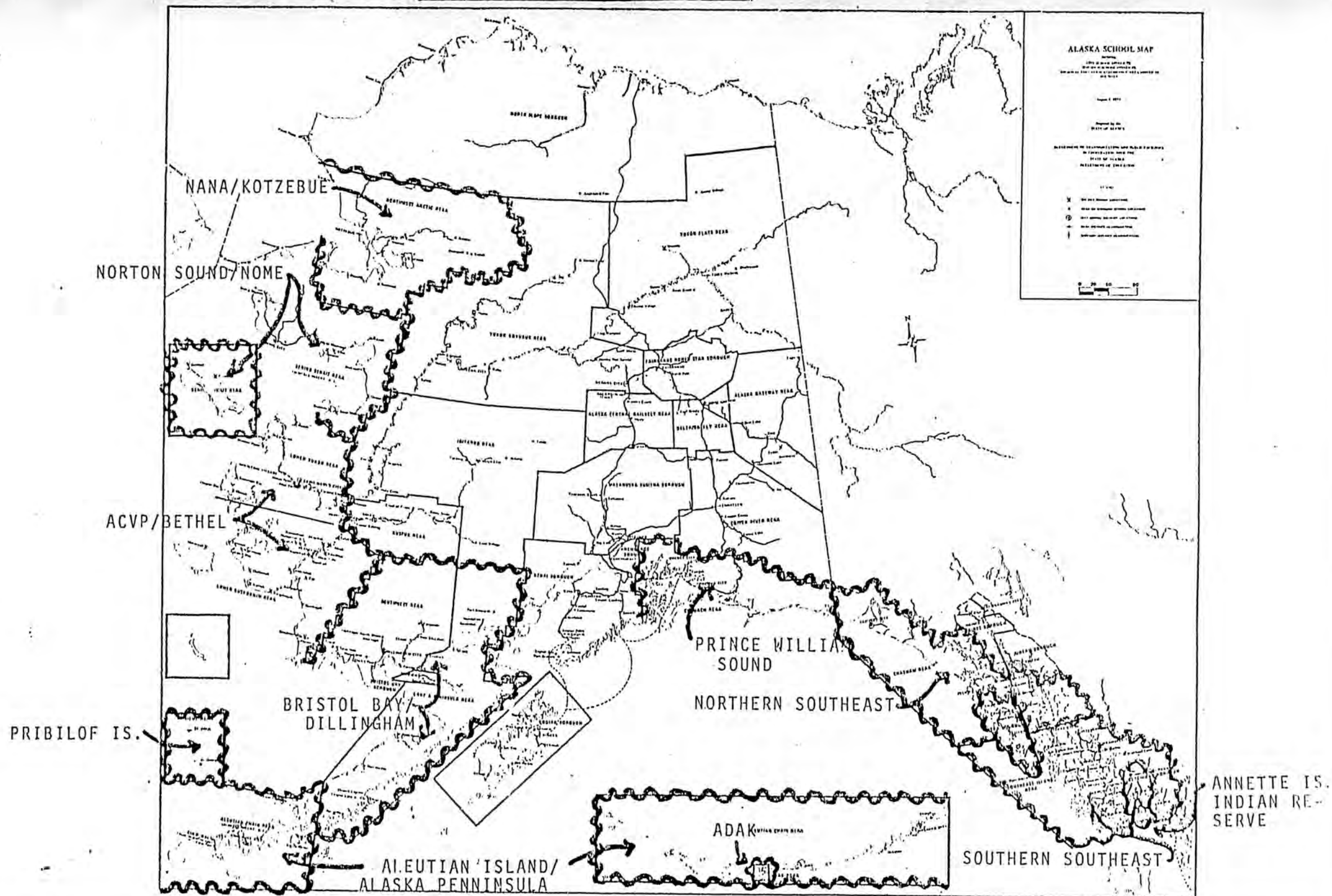
While we have had some inquiries from residents of this area, I do not anticipate much effort toward forming a CRSA. Apart from a very few people who live in small settlements, most of the residents live in Cordova, Valdez and Whittier. Cordova and Valdez have active coastal programs now underway. Cordova's should be done in a few more months. Whittier is negotiating for a program development grant. About the only reason for creating a CRSA in Prince William Sound would be if the three cities wanted to get together and create a regional plan for the area. This can be done because a city may choose to include itself within an REAA for the purpose of developing a coastal program. Such an event would be a deviation, I think, from the original purpose of the CRSA provisions in the coastal Act, but not necessarily a bad idea.

#### Southeast Alaska

Here too, we have had inquiries but no substantive action. Southeast is not at all well suited to the CRSA format because of the extensive waterways and other separations between groups. Southeast has three REAAs: the entire northern half, the Southern half; and a part of the southern for the the Annette Islands Indian Reserve. Much more sensible planning units would be whole islands or other geographic features rather than the rather huge regions that are now available. It was for this reason that OCM and the Coastal Policy Council sought an amendment to the coastal Act that would have allowed less-than-REAA-sized CRSAs last year. As well, most Southeast residents already live in first or second class cities or boroughs and can develop programs through the normal method. A number of the second class cities are so small that this will be difficult, but the means are available if the locality is sufficiently interested. In a number of cases as well, there are no burning issues or fearful trends that could stimulate a demand for a local coastal program, and so we tend to concentrate our efforts where problems exist or are pending.

I hope this memop provides you with the information you need. Please do not hesitate to contact me again if you need more details. Thank you for your interest in ACMP.

# COASTAL RESOURCE SERVICE AREAS



*Juneau to Juneau  
merge 11/29*

RR4, Box 4183  
Juneau, Alaska 99803  
November 14, 1979

Senator Arliss Sturgulewski, Chairman  
Local Government Study Committee  
2957 Sheldon Jackson  
Anchorage, Alaska 99504

Dear Senator Sturgulewski,

It was a pleasure to meet you in Sitka and again, it was reassuring to hear how receptive you were to the comments and statements made by rural Alaskans on your draft bill.

There is one point that I want to clarify regarding the Coastal Resource Service Area Boards and the special assemblies in the unorganized boroughs. Nunam Kitlutsisti is not advocating that the CRSA boards serve as Interim Governments, but that they work with the assemblies as their land planning authority. The CRSA boards will already be working on Coastal Zone Management plans and it makes sense that yet another branch of government not be formed to deal with land and resource management.

If you have any questions on this matter, you can contact me in Juneau (phone: 789-9042) or Harold Sparck in Bethel.

Sincerely,

*Elizabeth C. Ali*

Elizabeth C. Ali

enclosure

cc: Harold Sparck, Director  
Nunam Kitlutsisti

## Coastal Zone Management in the Unorganized Borough

Nunam Kitlutsisti has the following legislative goals(1980 session) and seeks the support of the Alaska Coastal Policy Council (ACPC):

1. The Local Government Study Committee's draft bill to create special assemblies in the unorganized borough addressess coastal zone management where the powers and responsibilities of the Coastal Resource Service Area Boards will remain intact. However, these powers are limited and Nunam Kitlutsisti wants the *boards* to have zoning and platting authority. <sup>also call</sup> (AS 46.35.090)

2. Under the existing state Coastal Zone Management Act of 1977, CRSA boards have a thirty(30) month lifetime and no enforcement authority. Once, the CRSA coastal zone management plans are approved by the ACPC and the State Legislature, the boards dissolve and appropriate state agencies take over to implement and enforce the plans. An amendment is needed in this legislation to extend the boards beyond thirty months. (AS 46.35.050)

Why the changes? There are several reasons:

1. There are vast unorganized areas and at some point in time, they must organize and take the responsibility to govern themselves and manage their coastal zones and resources.

2. State agencies face difficulties in dealing with unorganized districts that cover large geographic areas to accomplish goals and objectives of various programs. An example here is, what is the state's rural policy and who develops it? Ideally, the rural areas should participate in developing this policy and work with the government to implement it. If there is no self government then the alternative is for the state agencies to continue to go out into the rural areas and do the work that rural people should be doing.

3. It is difficult for state agencies to represent regional interests: an example is the dispute between the North Slope Borough and the Department of Natural Resources over the Beaufort Sea Lease sales.

The necessity for these changes can best be seen by describing how the CRSA boards are being formed and the impact of Outer Continental Shelf(OCS) oil development on coastal communities.

Since passage of the state Coastal Zone Management Act two out of five CRSA boards in Western Alaska have been formed. The Yukon Kuskokwim Delta District has elected it's board and has it's first meeting scheduled for November 10 and 11, 1979. (The success in getting this area organized is due to the ability of C&RA Division of Community Planning to contract with Nunam Kitlutsisti, an organization with contacts with villages in the YK Delta). The Northwest Alaska Native Association Area(NANA) has also elected it's board. On the other hand, the Aleutian Pribiloffs, Bristol Bay and Bering Straits have just begun to organize.

The Aleutian Pribiloffs is several months away from getting organized as Community Planning. C&RA is in the process of getting some questions asked and answered (who should get organized? There are three first class cities and there is a question on whether they should be included or not). Bristol Bay is also in the initial stages with inquiries being conducted through Bristol Bay Native Association. Petitions to hold elections are being circulated by Kawerak in the Bering Straits area, a board should be established within the next three months.

If these areas follow the pattern of the other two districts, then they will have their boards elected in 1980 and have their CZM plans developed in 1982. So you see, the Western Alaska districts are still two years away from developing OCS plans. This is due in part to the time restrictions with the impending lease nominations and sales and also to limited manpower within the Division of Community Planning. Presently, there are two planners who work with Western Alaska. They devote part of their time to CRSA related work and

have to deal with regions spread over a large geographic area. (Note: \$2.15 million has been allocated in Direct Planning Assistance in 15 separate programs by the government to speed up efforts to protect areas of imminent impact. Also, I was informed by Larry Kinbell, C&RA that two additional planners will soon be stationed in Anchorage and in Juneau).

In the meantime, a call for nomination for potential lease tracts in the Norton Sound Basin ends today(November 1, 1979). To date, the Division of Community Planning has been unable to contact all the villages in the Norton Sound District to develop an OCS plan. (Community Planning is currently working with Kawerak in Nome on port and OCS development). Since the CRSA board has not been formed yet, no mechanism for local participation exists yet, villages in this area will have been left out in the important decisions on lease tracts and on the location of marine support facilities.

This region may have an opportunity to develop a coastal zone plan if there is a delay in the lease sales. This is unlikely, unless Governor Hammond is successful in delaying the sales.(The Department of Community and Regional Affairs and the Office of the Governor have requested a delay of the lease sales).

It is difficult enough for an organized district such as the North Slope Borough to develop a coastal zone management plan, go through the long process of approval by the ACPC, the State Legislature and then have to contest the government and oil companies over lease sales. Unorganized districts face even more political hurdles since lease sales are impending and by the time CRSA boards are formed, their plans drawn up, the call for nomination for potential lease sales or the sales themselves will have already taken place.

A state agency can not be expected to support regional interests. The North Slope Borough and Department of Natural Resources current conflict over the Beaufort Sea lease sales is an example:

The North Slope Borough developed a plan making a subsistence zone along the North Slope coastline, excluding Prudhoe Bay; and stipulations to protect the marine environment when oil development occurs. Here, the borough sought to have federal tracts north of the barrier islands removed from the sale and proposed that permits be issued to build island in the icefield over a five year period, during which no exploration be allowed. Governor Hammond was unable to get the federal tracts excluded from the sale, but a concession to hold off exploration until manmade structures have withstood two "ice season" and drilling limited to depths of less than 13 meters. The borough is unsatisfied with these environmental concessions. The outcome of this dispute has yet to be seen.

In conclusion, I would like to discuss the Eastern Gulf of Alaska OCS sale. In this instance, the city of Yakutat, the Native village and regional corporations, the state of Alaska(C&RA, Community Planning) and the U.S. Forest Service cooperated to develop an OCS plan which was well thought out and in the end was beneficial for the several parties involved.

In 1975, Arco, Shell and Mobile Oil Companies moved into the municipality of Yakutat to establish marine support facilities for oil exploration in the Eastern Gulf. Private lands within the city proper were purchased. Once, the city, Native village and regional corporations, and the state realized what happened, a plan was developed where the oil companies were to give up holdings within the city proper and move their operations across the harbor where it would not disrupt the community. An industrial park was built involving a land exchange between the state, the native corporations, and the city of Yakutat occurred. Land was made available for marine support facilities away from the community of Yakutat.

The Eastern Gulf of Alaska proved to be a bust as dusters were repeatedly

drilled. The most significant aspect of this operation was that a place for the oil companies was designated for their needs without disrupting the community of Yakutat. This went on over a period of three to four years in a reasonable manner, an example of how development of a nonrenewable resource can occur.

The ACPC gives coordination consistency and public participation a high priority. After all,

Both the federal Coastal Management Act and the Alaska Coastal Management Act<sup>\*</sup> set up a system to coordinate federal, state and private activities so that efforts are not duplicated and standards are consistent and known well in advance of a proposal. A coastal management program will also help us understand the results of choices we have to make when we decide how coastal areas differ greatly from each other, it is very important that local people become involved in developing their own coastal management program.

The rural areas want to make their own choices, take responsibility of own future, that is to have an opportunity at last to govern themselves and to manage their coastal zones and resources.

\*District Guidebook Series; Book 1, page 6 Community Planning Divn. C&RA

*Questions or comments can be directed to:*

*Elizabeth C. Ali  
RR4, Box 4183  
Juneau, Alaska 99803*

FORM 02-001BC  
FOR BRIEF COMMUNICATIONS.  
MAY BE HANDWRITTEN

# MEMORANDUM

TO: ☐ Whom It May Concern

State of Alaska

DEPT. \_\_\_\_\_  
DIV. \_\_\_\_\_  
SEC. \_\_\_\_\_

DATE : September 16, 1979

FROM: Judith Andereggs

SUBJECT: 1430 Fall 1977 Workshops  
1439 / 1450

I hereby give Marjory Gorsuch permission to review public participation files of the Alaska Coastal Management Program contained in Records Center and Archives.

TO: Bill  
FROM: Marjorie  
DATE: 4/20/79  
RE: Coastal Zone Management Introductory Brochure Review

In following through on our Letter of Intent on SCR12 which indicated an interest in the Dept. of C&RA's development of and "adequate plan for the organization of effective, locally-controlled coastal resource districts." I requested a copy of the introductory brochure being developed for the rural areas on Coastal Zone Management.

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Veronica said she thought that the latter might be a good idea. She also mentioned that the Dept. has not been actively developing support for the creation of CZM resource districts in the unorganized borough as they are not sure that the creation of these service areas is the best way to go. They are taking a low profile, a kind of wait and see position, until they assess the success of the resource districts currently forming.



Official Business

# Alaska State Legislature

## House of Representatives

Committee on

Community & Regional Affairs

LETTER OF INTENT

SCR 12

Pouch V

State Capitol

Juneau, Alaska 99811

The concept of local control in coastal zone management has been basic to the development of the state's coastal zone management program. A predominant concern of the committee is the functioning of this local control in the unorganized borough.

This letter is intended to condition legislative approval of these regulations on a requirement that the Department of Community and Regional Affairs submit an adequate development plan for the organization of effective, locally-controlled coastal resource districts. Appropriations for the coastal management program will be allocated accordingly. The committee suggests that the Department of Community and Regional Affairs work with the Legislative Council to satisfy this requirement.

While rural communities may not initially want to involve themselves in coastal zone management, it is doubtful they will want to entrust it to others when fully understood. Considering the implications district coastal zone management has for subsistence habitat protection and rehabilitation, one can probably expect strong local participation in district coastal zone management policy making.

The Legislative Council will establish an interim program to monitor the state's coastal resource districts' community organization. Important to this organization is fair local-level understanding of the phrase "land and water uses of state concern". The energy siting regulations are designed to guide local coastal resource districts to properly regulate such land and water uses of state concern.

In addition, the committee is aware that the proposed standard 6 AAC 80.130 (a) introduces a new element in the coastal management program. Existing public participation regulations ( 6 AAC 80.020 and 6 AAC 85.130 ) apply specifically to adoption of district programs and amendments to district programs. In districts which develop district programs containing areas which merit special attention, the public involvement provisions of 6 AAC 85.130 apply. It is the intent of this committee that regulations for public involvement be developed for areas not in districts which are designated as meriting special attention by the Council. Council designation should include evidence of effective and significant opportunity for public participation in the specified "concurrence" and such public involvement process should be specified in the Alaska Coastal Management Plan Guidelines.

Further, it is the intent of the committee that the letter of intent of the Senate Community and Regional Affairs Committee which appears on page 463 of the Senate Journal be approved.



Official Business

# Alaska State Legislature

JOINT SENATE AND HOUSE  
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE  
LOCAL GOVERNMENT STUDY

Co-Chairmen  
Senator Arliss Sturgulewski  
Representative Bill Parker

*Marge*  
Address all  
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V  
State Capitol  
Juneau, Alaska 99811

November 29, 1979

TO: Joint C&RA Committee Members *JS*  
FROM: Senator Arliss Sturgulewski  
Co-Chairman  
SUBJECT: Status of Coastal Resource Service Area Organization

As you may know, the Senate and House Community and Regional Affairs Committees will have four coastal resource service area plans in this year for consideration. Additionally, a number of coastal resource service areas are in the organizational process. I thought it would be of interest to you to see the status of some of the proposed plans. You will be receiving information at the beginning of the Session as to the specific plans that have been completed. These plans have to go to the Coastal Policy Council for their consideration and possible adoption. After the Council acts, they will submit the plans to the Senate and House Community and Regional Affairs Committees for their consideration and action.

Enclosures

# MEMORANDUM

## State of Alaska

TO: Senator Arliss Sturgulewski

DATE: Nov. 26, 1979.

FILE NO:

TELEPHONE NO:

FROM: Murray Walsh, Coordinator  
Office of Coastal Management

SUBJECT: Status of Coastal Resource  
Service Area Organization

You asked for a status report on the progress of Coastal Resource Service Area (CRSA) organization progress. I am sorry this comes so late, but I hope this memo will still be of some use. For discussion purposes the unorganized area of the state should be divided into three areas: Western Alaska/Aleutian Islands; Prince William Sound; and, Southeast.

### Western Alaska/Aleutian Islands

As you may recall, two or more REAAs may be combined by DCRA to form one CRSA. This has occurred twice so far, resulting in seven potential CRSAs in this part of the state. More such consolidations could occur but this is seen as unlikely by most observers. So, by potential CRSA, this is what is happening:

NANA or Kotzebue Region: Both an organization election and a planning board election have been held with affirmative votes in both cases. As of this writing, the planning board has met at least once. Much remains, but grants are now in the works, and the area has been involved already in the "regional strategies" program funded by HUD.

Norton Sound or Nome Region: The first organization election has been scheduled for late January

AVCP or Bethel Region: Both elections have been successfully held and the planning board has met once or twice. A small grant to develop an extensive work program is pending. Major activity should start in just a few months.

Bristol Bay or Dillingham Region: No elections held or scheduled thus far, but this region contains both the City of Dillingham and the Bristol Bay Borough. Both of these districts are now active in ACMP and are negotiating with DCRA for program development grants.

Aleutian Islands/Lower Alaska Peninsula Region: The Aleutian-Pribilof Islands Association is seeking an education grant from DCRA to begin groundwork for elections.

Adak: Adak is still a separate REAA and so far, there has not been much enthusiasm from any quarter for consolidating Adak with the rest of the Aleutian Chain in a single CRSA. There has been no other activity other than raising the consolidation question well over a year ago.

Pribilof Islands: Basically the same situation as Adak. However, the Aleutian-Pribilofs Islands Association request is apparently aimed at all three areas.

Summary All told, we are fairly optimistic about the Western Alaska/Aleutian region. In fact, I rather think that the unorganized borough provisions in the Alaska Coastal Management Act had this part of the state in mind. Many problems remain, not the least of which is the current five year leasing schedule planned by BLM. This has caused the fear that CRSA planning efforts will come too late to be of much use to the residents. There are a good many other reasons for engaging in coastal planning and we hope to emphasize these as well as seek delays in the sales, and a speed-up of organizational and planning efforts.

#### Prince William Sound

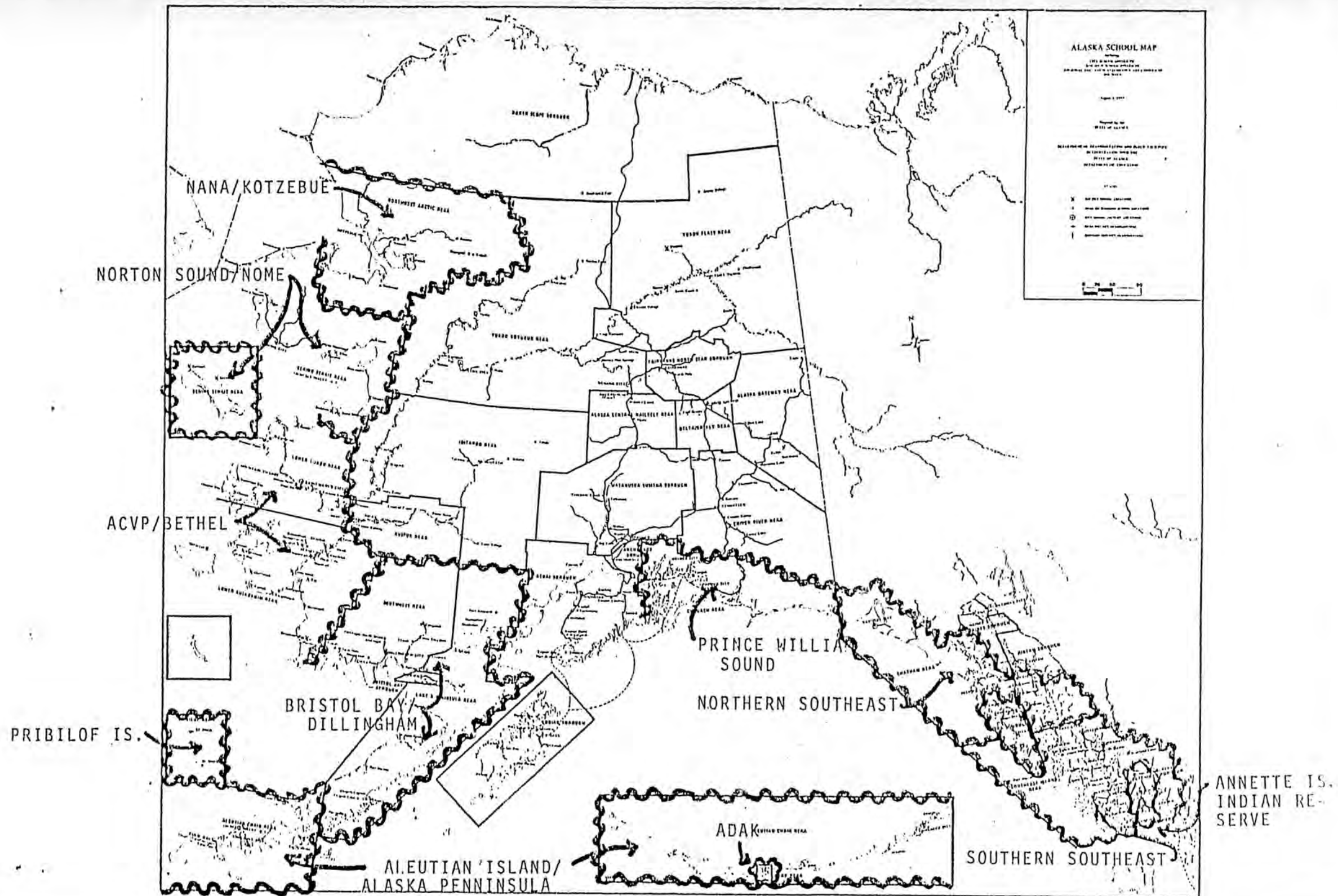
While we have had some inquiries from residents of this area, I do not anticipate much effort toward forming a CRSA. Apart from a very few people who live in small settlements, most of the residents live in Cordova, Valdez and Whittier. Cordova and Valdez have active coastal programs now underway. Cordova's should be done in a few more months. Whittier is negotiating for a program development grant. About the only reason for creating a CRSA in Prince William Sound would be if the three cities wanted to get together and create a regional plan for the area. This can be done because a city may choose to include itself within an REAA for the purpose of developing a coastal program. Such an event would be a deviation, I think, from the original purpose of the CRSA provisions in the coastal Act, but not necessarily a bad idea.

#### Southeast Alaska

Here too, we have had inquiries but no substantive action. Southeast is not at all well suited to the CRSA format because of the extensive waterways and other separations between groups. Southeast has three REAAs: the entire northern half; the Southern half; and a part of the southern for the the Annette Islands Indian Reserve. Much more sensible planning units would be whole islands or other geographic features rather than the rather huge regions that are now available. It was for this reason that OCM and the Coastal Policy Council sought an amendment to the coastal Act that would have allowed less-than-REAA-sized CRSAs last year. As well, most Southeast residents already live in first or second class cities or boroughs and can develop programs through the normal method. A number of the second class cities are so small that this will be difficult, but the means are available if the locality is sufficiently interested. In a number of cases as well, there are no burning issues or fearful trends that could stimulate a demand for a local coastal program, and so we tend to concentrate our efforts where problems exist or are pending.

I hope this memop provides you with the information you need. Please do not hesitate to contact me again if you need more details. Thank you for your interest in ACMP.

# COASTAL RESOURCE SERVICE AREAS



# MEMORANDUM

TO: Village Service Personnel

FROM: Mike Walleri

DATE: February 15, 1979

SUBJECT: Proposed Subregional Planning Commissions-OPTIONS

\*\*\*\*\*

The actual authority to organize the Commissions may be based on one or all of the following options:

(1) A.S. 44.19.880(c) authorizes the Governor to establish "coordinating or advisory planning groups". The duties and powers of such groups is unclear. Since the authorization is made in conjunction with the establishment of the Alaska Division of Policy Development and Planning, (D.P.D.P.) these groups would probably not exercise any authority in their own right. Rather, they would merely provide input into that agency who is ultimately responsible for the production and implementation of the State Comprehensive plan. A.S. 44.19.877.880. At most, such groups could only coordinate and present local opinions to the primary planning authorities (D.P.D.P.).

(2) A.S. 44.19.<sup>887</sup> (b)(1) authorizes the Director of D.P.D.P., with concurrence of the Governor, to contract on behalf of the state to carry out duties of the D.P.D.P. The Commissions? could contract to provide planning for their respective subregions. This would include actual preparation and maintenance of the respective portions of the state comprehensive plan, provide assistance to local government bodies, review planning within state government, coordinate planning efforts on intra-and inter- subregional levels, and other functions performed by the D.P.D.P. The commissions would have substantial planning authority under the state contract, but they would not have implementation powers. It should be noted that although such a contract could not grant implementation powers, preparation of the comprehensive plan would include recommendations for plan implementation.

(3) A.S. 29.33.010(b) and 29.33.070-245 exclusively authorize areawide planning, zoning, adjustment, etc., to the Borough. Art. X §6 of the Alaska Constitution vests such authority in the unorganized boroughs to the state legislature. Since the areas in question fall into this category, it is possible for the state legislature to delegate these powers and responsibilities to the subregional planning commission. Depending upon the grant of the legislature, the Commissions could do the comprehensive planning: implementation; possesses platting, zones subdivision, and adjustment powers, which would include authority over variances, conditional use permits, etc. This option would vest in the commission maximum power granted under current state law. 29.33.245

(4) The effect of option #3 may be achieved by a more direct manner. A.S. 29.43.040 authorizes 1st and 2nd class cities outside organized boroughs to exercise planning, platting and zoning powers normally reserved for the boroughs. The statute, read literally, grants all the borough powers, including the exercise of such powers on an areawide basis. It is possible for the 2nd and 1st class cities to form the subregional commissions as inter-city planning councils. A.S. 44.19.880 requires the D.P.D.P. to "assist Alaska's local governments, government conferences and councils" in planning. Under this option, the commissions would be the prime regional planners with the normal powers of an organized borough without having to actually organize as boroughs. The commissions would only require the cities to pass authorizing and enabling ordinances.

# STATE OF ALASKA

## COASTAL POLICY COUNCIL

### AGENDA

#### LOCAL MEMBERS:

Roger Allington,  
Northern Southeast,  
Co-Chairman  
Stanley Anderson,  
Bering Straits  
Donald Gilman,  
Lower Cook Inlet  
Eben Hopson,  
Northwest  
Malcolm "Pete" Isleib,  
Prince William Sound  
John Nicori,  
Southwest  
Robert Sanderson,  
Southern Southeast  
Lidia Selkregg,  
Upper Cook Inlet  
Betty Wallin,  
Kodiak-Aleutians

#### STATE MEMBERS:

Frances Ulmer,  
Director of Policy  
Development &  
Planning,  
Co-chairman  
Robert Ward,  
Commissioner of  
Transportation &  
Public Facilities  
Charles Webber,  
Commissioner of  
Commerce &  
Economic  
Development  
Robert LeRasche,  
Commissioner of  
Natural Resources  
Leo McAnerney,  
Commissioner of  
Community &  
Regional Affairs  
Ernst Mueller,  
Commissioner of  
Environmental  
Conservation  
Ronald Skoog,  
Commissioner of  
Fish & Game

NOVEMBER 1, 1979 MEETING OF THE ALASKA COASTAL POLICY COUNCIL

Shee-Atika Lodge, Sitka Alaska

9:00 AM Call to Order--Introductions

- A. Special Business: Election of New Public Member Co-Chairman
- B. Approval of August 1 Meeting Minutes
- C. Coordinator's Report--Meeting Overview--Correspondence (See Packet #1)
- D. Deadline Extension Requests From Districts--Council Action (Packet #2)
- E. Wetlands Project--Choosing a Direction (Packet #3)
- F. CEIP Resolution--By Request of Mayor Gilman, Held from Aug. 1. (#4)

- G. Changes to ACMP Regulations (Packet #5)
  - a) "Feasible and Prudent"--Dept. of Law
  - b) "Floodplains"--Cooperative Land Managers Task Force
  - c) "Local Approval Process"--OCM

- H. District Programs--Expectations (OCM anticipates having three, and possibly four district programs submitted just prior to the Nov. 1 meeting. These will be the North Slope Borough, Anchorage, Annette Islands and possibly Haines. If these programs arrive in a timely fashion, copies, along with OCM's preliminary findings, will be distributed at this meeting. No action will be required of the Council at this time, except for the planning of the January meeting in agenda item I below. Representatives of some of the districts may be on hand to make brief presentations to the Council as background information.

- I. Planning the January Meeting of the Council

- J. Rural Alaska Perspective--Presentations by staff from the Joint House and Senate Committee on Community and Regional Affairs, Harold Sparck of Nunam Kitlusi, and OCM. A draft bill for creation of special assemblies in unorganized borough regions will be presented for Council discussion. The Council may wish to take a position on this legislation. (Packet #6)

- K. Coordinator's Report Continued--(Because of the length of this agenda The Council may wish to set aside some of the items raised in the earlier report for later discussion if time permits. Among the items of interest will be the California-Interior Mediation proceeding.)

- L. Adjourn.





STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
JUNEAU

February 12, 1979

The Honorable Clem Tillion  
President of the Senate  
Alaska State Legislature  
Juneau, Alaska 99811

Dear Mr. President:

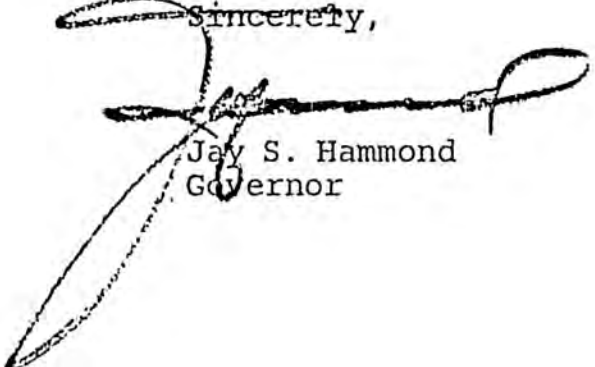
Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting to you a bill which would make certain amendments to the Alaska Coastal Management Act (AS 46.40). Those changes were recommended to me by resolution of the Alaska Coastal Policy Council at the council's December 14-15, 1978 meeting. The council is the administering body of the Coastal Management Program, and is composed of both state and local government representatives.

Under the Alaska Coastal Management Act, the council has established guidelines and standards for the preparation of local government coastal programs. These programs are then submitted to the council for its review to determine conformity with the guidelines and standards. This legislation would authorize an additional time period for preparation of local plans. Under current law, plans must be completed by December 1979 -- an unrealistic deadline for many local governments. The proposed amendments would afford an additional two years for preparation of plans if an adequate justification for the delay was presented to the council.

Under AS 46.40.080, the "Alaska Coastal Management Program" is effective only after approval by the legislature by concurrent resolution. A great deal of confusion has arisen as to what, in fact, constitute the components of the Alaska "program." In fact, the guidelines and standards for local program preparation were submitted to, and approved by, the legislature pursuant to that section last year. It has been suggested by some that, additionally, each local district program must, in addition to obtaining council approval, also obtain legislative approval under sec. 80. The suggestion makes no sense. Approval of local district programs is a quasi-judicial action of the council. AS

attendance areas. The Coastal Policy Council feels strongly that, in certain cases, these districts might be better drawn on rational cultural or geographic features, rather than educational attendance areas. Current law also provides that, in resource service areas which do not exercise planning and zoning powers, state agencies will be the sole implementing tool for the program. A change in the law proposed by the Department of Community and Regional Affairs would make it clear that within these service areas, those cities which in fact exercise zoning powers would implement the programs within their municipal boundaries.

Sincerely,



Jay S. Hammond  
Governor

COASTAL ENERGY IMPACT PROGRAM  
FY 77-78 Funding - Round 2  
Municipal Allocations for Planning

6-29-78

| MUNICIPALITY                         | REQUEST    | ALLOCATION FROM<br>308(b) | 308(c)    | REQUIRED LOCAL<br>MATCH |
|--------------------------------------|------------|---------------------------|-----------|-------------------------|
| CORDOVA (Rd. 1)<br>Solid wastes plan | \$ 40,000  | \$ 25,000                 |           |                         |
| *****                                |            |                           |           |                         |
| KENAI PENIN. BOROUGH                 |            |                           |           |                         |
| 1) Facility siting study             | \$160,000  | \$160,000                 |           |                         |
| 2) Comp. plan for Kenai City         | 80,000     |                           | \$ 58,000 | \$ 14,500               |
| 3) Comp. plan for Seldovia           | 32,000     |                           | 25,600    | 6,400                   |
| HOMER - Water system design          | 280,000    | 248,643                   |           |                         |
| SELDOVIA - Water system design       | 65,000     | 55,000                    |           |                         |
| KODIAK ISLAND BOROUGH                |            |                           |           |                         |
| Management plan                      | 48,000     |                           | 46,000    | 11,500                  |
| HOMER - Drainage plan                | 50,000     |                           | 37,400    | 9,350                   |
| SUB TOTAL:                           |            |                           | \$167,000 |                         |
| PROGRAM ADMIN - C&RA                 | 170,274    |                           | \$136,219 | 34,055                  |
| includes admin. of total CEIP:       |            |                           |           |                         |
| FY77 programs in progress plus       |            |                           |           |                         |
| FY78 funding:                        |            |                           |           |                         |
| Planning grants:                     | \$ 514,591 |                           |           |                         |
| Loans                                | 20,348,664 |                           |           |                         |
| Env/Rec. grants                      | 278,700    |                           |           |                         |
| TOTALS AWARDED:                      |            | \$488,643                 | \$303,219 |                         |
| TOTALS AVAILABLE                     |            |                           |           |                         |
| FY77 Sec. 308(b)                     |            | \$488,643                 |           |                         |
| FY78 Sec. 308(c)                     |            |                           | \$303,219 |                         |
| FY78 Sec. 308(b)                     |            | \$211,372                 |           |                         |

DEFERRED PROJECTS

|                                |           |       |
|--------------------------------|-----------|-------|
| HOMER - Port & spit plan       | \$120,000 | Rd. 1 |
| SEWARD - Port plan             | 180,000   |       |
| KENAI - Street design          | 125,000   | Rd. 1 |
| HOMER - Street surveys         | 45,000    | Rd. 1 |
| SELDOVIA - Mapping             | 42,000    |       |
| HOMER - Sewerage design        | 75,000    |       |
| HOMER - Community complex plan | 50,000    |       |
| HOMER - Social serv. plan      | 15,000    |       |
| HOMER - Recreation plan        | 25,000    |       |

REJECTED PROJECTS

|                                      |           |
|--------------------------------------|-----------|
| SELDOVIA - Water exploration         | \$ 34,000 |
| YAKUTAT - Implementation<br>planning | 45,000    |

Department of Community  
& Regional Affairs  
Division of Community Planning  
Pouch B  
Juneau, Alaska 99811

# ALASKA COASTAL ENERGY IMPACT PROGRAM

## ROUND 2 ENVIRONMENTAL/RECREATIONAL GRANT AWARDS

### Summary of Round 1 Awards:

|                               |           |
|-------------------------------|-----------|
| Available E/R FY '77 funding  | \$662,904 |
| Amount awarded in Round 1     | 306,636   |
| Available funding for Round 2 | \$356,268 |

### Round 2 Projects funded (listed in order of priority)

| <u>Applicant</u>      | <u>Project</u>                                         | <u>Award</u>     |
|-----------------------|--------------------------------------------------------|------------------|
| 1. City of Homer      | Campground relocation/expansion<br>Planning and design | \$230,700        |
| 2. City of Valdez     | Salmon rehabilitation project study                    | 13,244           |
| 3. City of Cordova    | Long-range salmon planning                             | 79,543           |
| 4. AK Dept. Fish/Game | Salmon stock evaluation                                | 33,481 (partial) |
|                       |                                                        | \$356,268        |

### Round 2 Projects not funded--deferred projects

|                       |                               | <u>Request not funded</u> |
|-----------------------|-------------------------------|---------------------------|
| 5. AK Dept. Fish/Game | Broodstock selection          | \$35,000                  |
| 6. City of Yakutat    | Oil spill contingency plan    | \$75,000                  |
| 7. City of Seldovia   | Recreation plan for boardwalk | \$85,000                  |
| 8. City of Seldovia   | Park Plan for Beach           | \$65,000                  |

### Round 2 Projects not funded--rejected projects

|                  |                    |           |
|------------------|--------------------|-----------|
| 9. City of Kenai | Erosion Prevention | \$200,000 |
|------------------|--------------------|-----------|

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ORIGINAL.

# Department of Community Planning

| Municipality<br>or<br>Agency      | Project                                 | Planning<br>Requested | Grant<br>Env./Fed.<br>Secured | Local<br>Fund |
|-----------------------------------|-----------------------------------------|-----------------------|-------------------------------|---------------|
| City of Seldovia                  | 1) Water System Master Plan             | 37,500                |                               |               |
|                                   | 2) Municipal Complex Plan               | 27,500                |                               |               |
|                                   | 3) Water Storage Reservoir              | 77,500                |                               |               |
| City of Seward                    | 4) Master Plan                          | 40,000                |                               |               |
| City of Homer                     | 5) Roads and Streets Master Plan        | 95,000                |                               |               |
|                                   | 6) Sewer Treatment Plant Exp.           | 75,000                |                               |               |
|                                   | 7) Port Feasibility Study               | 20,000                |                               |               |
|                                   | 8) Community Complex Design             | 50,000                |                               |               |
|                                   | 9) Recreation Plan                      | 60,000                |                               |               |
| Kenai Peninsula<br>City of Kodiak | 10) Solid Waste Disposal Plan           | 50,000                |                               |               |
|                                   | 11) Labor Resource Study                | 20,000                |                               |               |
|                                   | 12) Hospital & Emergency Services Study | 53,000                |                               |               |
| City of Seward                    | 13) Air Quality Study                   | 150,500               |                               |               |
|                                   | 14) Hydroelectric Feas. Study           | 91,000                |                               |               |
| City of Homer                     | 15) CIP/OCS Planning                    | 138,000               |                               |               |
| City of Kodiak                    | 16) Community Building Design           | 238,000               |                               |               |
|                                   | 17) Contour Mapping                     | 125,000               |                               |               |
| AC & ED                           | 18) Sewer Facility Planning             | 24,242                |                               |               |
| City of Seward                    | 19) Water & Sewer Line Design           | 22,500                |                               |               |
| MR/Permit                         | 20) Recreation Resource Plan            |                       | 11,000                        |               |
| City of Anchorage                 | 21) Iceberg Base Study                  | 100,000               |                               |               |
|                                   | 22) Solid Utilization Study             | 55,000                |                               |               |
|                                   | 23) Kitchen Supply Study                | 1,000,000             |                               |               |
|                                   | 24) Wastewater Treatment Plan           | 100,000               |                               |               |
|                                   | 25) Air quality Study                   | 77,000                |                               |               |
|                                   | 26) Surface Drainage Plan               | 165,000               |                               |               |
|                                   | 27) Police Data Processing              | 750,000               |                               |               |
|                                   | 28) Urban Resources Study               | 33,800                |                               |               |
|                                   | 29) Terminal Facilities Study           | 240,000               |                               |               |
|                                   | 30) Port Study                          | 175,000               |                               |               |
|                                   | 31) Water Utility Planning              | 220,000               |                               |               |
|                                   | 32) Police Academy Design               | 75,000                |                               |               |
| City of Anchorage                 | 33) Planner                             | 122,700               |                               |               |
|                                   | Total                                   | 4,000,000             | 11,000                        |               |

Department of Community  
& Regional Affairs  
Division of Community Planning  
Floor B  
Juneau, Alaska 99811

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*Confidential*

# Coastal Management Corporation

Nelson Island • Toksook Bay, Alaska • 99637

March 29, 1979

Dr. Lidia Selkregg  
University of Alaska  
2651 Providence Drive  
Anchorage, Alaska 99504

Dear Lidia:

This is a follow-up letter per our discussion on March 16, 1979 regarding my inquiry for future training in land use planning and resource management for villages in the Coastal Management area.

In order to give you some idea why CMC is interested in future training, it is necessary to explain some of its history and desire to achieve an ultimate goal on behalf of the people it was organized to serve.

About fifteen years ago, the villages of Chefornek, Nightmute, Toksook Bay, Mekoryuk, Tununak and Newtok formed an organization called United Villages. This organization came to being because the above villages realized that the non-profit regional Native association, AVCP, was working with 52 villages and setting their priorities according to village populations. Realizing that the CMC villages were close to the bottom of the list for services, the villages realized they could not afford to wait for three or four years to pursue solutions to existing problems and needs. As a result, following the passage of the Alaska Native Claims Settlement Act, the Coastal Management Corporation came into being to be the overseer of the lands and monies from the Alaska Native Fund that the above seven village corporations would be entitled to. Refer to the attached management agreement between CMC and the respective village corporations.

Because the United Villages organization was somewhat inactive at the time CMC was organized, CMC inherited the responsibilities of the United Villages, Inc.

As discussed with you earlier this month, there is an immediate need for training and technical assistance in the field of land use planning and future management of resources. It is of great importance that the CMC villages become involved in planning for future use and management of their lands prior to some of the following outside agencies initiating enforcement of rules and regulations in the CMC area--1) OCS; 2) CZM; and 3) Effects of D-2 legislation. All of the CMC villages fall under the jurisdiction of rules and regulations resulting from the above and because the CMC villages are subsistence-oriented, negative effects can result if involvement of the people is not insured through land use planning and future management within the near future.

Planning Seminar  
March 29, 1979

As discussed with you earlier, the best time for training in our area is in the winter; however, the first part of June is also acceptable. If in fact, the training does materialize, it is highly recommended that the sessions be progressive -- starting with basics, reinforcing what was covered and moving on to another step in planning.

It is my belief that with your assistance in the field of planning and resource management that the people in the CMC area will have a much better opportunity to be involved in the process of planning land uses and manage those lands effectively in the future.

Your consideration of the above will be greatly appreciated. Should you have any questions of me please contact me by calling CMC at 243-1121 in Anchorage, or by writing CMC, P.O. Box 4-1168, Anchorage, Alaska 99509.

Respectfully,

COASTAL MANAGEMENT CORPORATION

*Charlie Kairaiuak*

Charlie Kairaiuak  
President

CK/hr

Enclosure: 1

# Planning & Applied Research Center

P.O. Box 2217  
Anchorage, Alaska 99510  
(907) 333-8260 or 263-1767

Consulting In:  
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Economic Studies  
Social Science  
Geology  
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Architectural Design

July 5, 1979

## M E M O R A N D U M

TO: Bob and Dean  
FROM: Lidia  
SUBJECT: AHTNA "Model Region Program"

As per our meeting of July 3, 1979, following is an outline of events and documents to be prepared by the end of September to insure the development of a long range program for planning, coordination, and implementation of activities directed to the physical, social, and economic development of the AHTNA Region.

Because the region has no local planning capability or a recognized governmental structure that could initiate short and long range studies and coordinate the activities of state and federal agencies with programs in the region, AHTNA, as it has in the past, must take the leadership and develop a mechanism for interagency planning and funds allocation for this Region.

It is my recommendation that to accomplish the first step of a long range program of planning coordination and projects development, we prepare a "Feasibility Study" comprising papers prepared by experts in various topics. This study should be done as soon as possible.

The "feasibility study" will be prepared in a way as to satisfy the requirements of government applications of various agencies, including but not limited to HUD, EDA, DPDP, DNR, DCRA, BLM, DEC, Park Service, State Department of Transportation, Department of Energy, etc. I will get a copy of a standard feasibility study outline for EDA and HUD. I have prepared similar studies for both agencies; they are suitable as a general outline for federal, state, or private agencies.

A preliminary outline of a feasibility study and possible participants and contacts to be informed of the AHTNA intent is as follows:

1. Title - the AHTNA FUTURE - A Model for development of a mechanism of federal/state/private coordination to maximize the participation of various agencies in the development of the region.
2. Intent - It is the intent of AHTNA, INC. to initiate the interagency coordination necessary to develop a strategy for funding of studies directed to the development of a comprehensive plan including the following: transportation, mineral resources, timber, farming, fishing, subsistence, new concepts of economic developments, social needs, land status, future land use, environmental considerations, development of parks and tourism, future land use and governmental structure, community expansion and growth centers.
3. Description of the region - A brief summary will be presented mostly through maps and charts with a brief narrative (use previous material developed for AHTNA).

as exhibits papers on the following topics:

- a) Transportation - Roads, rails, airport - ports - (This will lead to the special study requested as part of the D-2 legislation - Denali Highway)

State contact: Commissioner Bob Ward

Possible Writer: Walt Parker (unless the state offers to do it).

- b) Mineral Resources - Evaluation of possibility of involving private and public interests in determining the mineral value of the region.

State contact: Ross Schoff, WGM Ted Foss (private)

Federal: USGS (?)

Writer: Ted Foss

- c) Natural Resources other than mineral - farming, fishing, timber, subsistence - This paper should point to the need of evaluating these resources in relation to the short and long range growth of the region. (see Section I)

State Contact: Ted Smith

Federal: Jimmy Fisher

Writer: Lidia, Dean

- d) New Concepts for Economic Development Strategies

Federal Representative: Clyde Courtnage

State Contact: Commissioner Webber

Writer: Dean

- e) Land Status - Land availability for trade and development, evaluation of state disposal policies.

State Contact: Ted Smith

Federal: Kirk McVee

Writers: Bob, Herb, Lidia

- f) Social Structure and Present and Future Needs - An evaluation of needed statistical facts, citizen involvement, to arrive at delivery of federal and state programs - health, education and welfare.

State Contact: Commissioner Beirne

Federal: (?)

Writer: AHTNA representative, Dean, Bob, Lidia

- g) Parks and Support Facilities - Prepare a document insuring AHTNA involvement in the implementation of D-2 legislation and developing overall coordination between Federal/State/private land use.

State Contact: Terry McWilliams

Federal: Janet McCabe, Fritz

Writers: Fritz, McCabe, Selkregg

- h) Environmental Considerations - Evaluation of present laws; development of new methodologies for environmental protection and safety; evaluation of need for water/sewer studies.

State Contact: Commissioner Muller

Federal: EPA (?)

Writer: Peg Tileston

i) Future Land Use and Growth Centers

State Contact: Fran Ulmer, Ted Smith

Federal: BLM, HUD (?)

Writer: Lidia, Dean

j) Governmental Structure - Need to evaluate future governmental systems - service areas - P/Z commission - others.

State contact: Department of Community & Regional Affairs (?)

All position papers will follow the same outline, tentatively listed below:

- (1) Present Conditions
- (2) Proposed Study Areas
- (3) Invisioned Applications and Results
- (4) Funding Agency - estimated time and cost of study
- (5) Methods for Interagency Coordination - Citizen participation and input - tentative schedule of meetings. Participating agencies' letters of support.
- (6) Time Table
- (7) Budget
- (8) AHTNA ability to perform the task - (Staff and consultants' resumes)

As stated at the July 3 meeting, this first effort should lead to funding for:

- (1) Establishing a permanent method for coordination among agencies and private interests in the Region.