

ALASKA LEGISLATURE SPECIAL COMMITTEE / SUBJECT FILES 86 / 2

306 SCOM10: LOCAL GOVERNMENT STUDY 1979

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Special Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

LOCAL GOVERNMENT STUDY

PUBLIC HEARINGS ITINERARY

Bethel	Friday, September 28
Hooper Bay	Saturday, September 29
Dillingham	Sunday, September 30
New Stuyahok	Monday, October 1
Kotzebue	Thursday, October 11
Noorvik	Friday, October 12
Fort Yukon	Thursday, October 18
Venetie	Friday, October 19
Glennallen	Saturday, October 27

Tenneyla -
Please do one of these
letters with these places
indicated

↓
Hatzelme Oct. 11

Marvick Oct. 12 (in 1st &
3rd paragraphs)

for
~~Ben Fuller~~ Schaeffer
Sen Ferguson

And another with

Fort Yukon Oct. 18

Venetic Oct. 19

for
Sen Sackett
Rep

sent
10-5-79
T



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS (LOCAL GOVERNMENT STUDY

Co-Chairmen

Senator Arliss Sturgulewski
Representative Bill Parker

September 17, 1979

The Honorable Phillip Guy
State Representative
Kwethluk, Alaska 99621

The Honorable Vernon L. Hurlbert
State Representative
General Delivery
Sleetmute, Alaska 99668

The Honorable John C. Sackett
State Senator
1547 LaTouche
Anchorage, Alaska 99501

The Honorable Phillip Guy
State Representative
Kwethluk, Alaska 99621

Dear Representative Guy:

The Local Government Study Committee is holding a series of public hearings on the subject of regional local government and plans to be in Bethel on September 28, and in Hooper Bay September 29. Our itinerary will bring the Joint Committee to the rural regional centers as well as to the villages. (See enclosed schedule.)

As a result of a major Local Government Symposium, held in Anchorage August 4/5, 1979, several distinct legislative approaches to local government problems were developed with priority given to dealing with the need for regional governmental units in the unorganized borough. The Committee plans to take the basic concepts contained in the enclosed notice to the unorganized borough to receive public comment and testimony on the creation of boundaries and the functioning of unorganized boroughs prior to developing legislation.

We would welcome your attendance at the public hearing in Bethel, Hooper Bay, or at any of the scheduled meetings. Please notify us if you have any questions related to the proposed hearings.

Sincerely,

Arliss

Senator Arliss Sturgulewski
Co-Chairman

Bill Parker (ms)

Representative Bill Parker
Co-Chairman

Enclosures



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Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
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Pouch V
State Capitol
Juneau, Alaska 99811

Sept. 14, 1979

The Local Government Study Committee will hold a PUBLIC HEARING on the subject of creation of regional governmental units in the unorganized borough in

BETHEL
FRIDAY, SEPTEMBER 28
KUSKOKWIM COMMUNITY COLLEGE - 7:00 P.M.

The Committee will be discussing proposed legislation which would:

- (1) Divide the single unorganized borough into unorganized boroughs generally following Regional Educational Attendance Area boundaries, or combinations of two or more REAAs, but not extending beyond the boundaries of more than one Native regional corporation established under the Alaska Native Claims Settlement Act;
- (2) Authorize the election of not more than eleven (11) member unorganized borough assemblies, defining the powers and duties of these assemblies: review, comment and recommendations in a clearinghouse approach to proposed state projects and services under the states fiscal procedures and facilities procurement acts;
- (3) Authorize assemblies of unorganized boroughs to initiate a process by which a charter for a home rule borough may be prepared;
- (4) Name the Department of Community and Regional Affairs as the state agency responsible for lending assistance to unorganized borough assemblies;
- (5) Retain intact the powers and responsibilities of existing REAA school boards for management of school functions, of coastal service area boards in the preparation of plans for the resources of the state's coastal zone, and of existing cities of the unorganized borough.

Members of the Committee are:

Senator Arliss Sturgulewski, Co-Chairman
Representative Bill Parker, Co-Chairman
Senator Tim Kelly
Senator Bob Mulcahy
Senator Pat Rodey
Senator Terry Stimson

Representative Pat Carney
Representative Margaret Branson
Representative Ray Metcalfe
Representative Pat O'Connell
Representative Charlie Parr
Representative Fred Zharoff



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Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
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Representative Bill Parker

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Pouch V
State Capitol
Juneau, Alaska 99811

TO: Debi Smith (Bethel Leg. Information Office)
FROM: Marjorie Gorsuch, A.A. Local Government Study-
DATE: 9/5/79
RE: Public Hearings in Bethel and Dillingham

Debi,

MANY THANKS FOR THE CONTACTS. ALL OF YOUR ARRANGEMENTS ARE FINE. THIS IS OUR TENTATIVE AGENDA FOR THE BETHEL/DILLINGHAM TRIP AND ALSO FOR OUR OTHERS FOR YOUR OWN INFORMATION.

BETHEL

- Sept. 28 - Depart Anchorage 7:20 A.M. Wien
- Arrive Wien 8:35 A.M. in Bethel
Public Hearing 7:00 P.M.
Kuskokwim Community College
- Sept. 29 - Charter to Hooper Bay
Public Hearing
- Sept. 30 - Charter from Hooper Bay to Dillingham
or return to Bethel and fly to Dillingham
Public Hearing
- Oct. 1 - Charter to New Stuyahok
Public Hearing
- Oct. 2 - Charter back to Dillingham
Wien Flight #5 2:25 from Dillingham to Anchorage
Arrive Anchorage 3:30 P.M.

We would welcome your comments on hotel availability in both Bethel and Dillingham. Will probably use sleeping bags in schools in the villages)

(Would welcome your comments on the best way to do this. I can't give you the number of people travelling but I doubt it would be more than 10)

-
- Oct. 11 - Kotzebue
- Oct. 12 - Noorvik
-
- Oct. 18 - Fort Yukon
- Oct. 19 - Venetie
-
- Oct. 27 - Glenallen

LA32 1398 12.19 JA01 0008 12.19 09/05/79

TO MARLENE
FOR MARGE GORSUCH
FROM DEBI IN BETHEL

MARLENE,
PLEASE PASS THIS INFORMATION ON TO MARGE GORSUCH WITH THE COMM. AND REG.
AFFAIRS COMM.. MARGE, I HAVE REQUESTED THE KUSKOKWIM COMMUNITY COLLEGE
FOR YOUR MEETING. I REQUESTED IT THROUGH FRAN RICH OF STUDENT SERVICES.
HE SAID HE WOULD CONFIRM IT THROUGH WALLY BUT SAW NO PROBLEM. I SET IT
FOR 7PM AS HE SAID THAT WOULD BE THE BEST TIME FOR TURN OUT.

COREY FLINTOFF OR KYUK IS VERY EXCITED ABOUT A 5 MINUTE INTERVIEW WITH
A SPOKESMAN FROM BOTH COMMITTEES. HE WOULD LIKE AN AGENDA AS SOON AS POSSIBLE
AND VOLUNTERED TO DO SOME ADVANCE PUBLICITY. I TOLD HIM THAT I THOUGHT
THAT PROBABLY BOTH CHAIRMEN WOULD BE HONORED TO SPEAK WITH HIM. THE INTERVIEW
WILL BE SHOWN AT 5:55 IN ENGLISH, AND IF THEY GET IT TRANSLATED INTO YUPIK,
IT WOULD BE SHOWN AT 5:25. IT SEEMS LIKE THE PERFECT TIME FOR GENERATING LAST
MINUTE INTEREST IN YOUR MEETING.

I SPOKE WITH PEOPLE DOWN HERE AND NO ONE SAW A NEED FOR A TRANSLATOR. IT DOESNT
SEEM THAT THEY EVEN CONSIDER IT THAT MUCH OF A COURTESY. ALTHOUGH THE PERSON
I SPOKE TO ASKED IF YOU WOULD HAVE MONEY TO PAY THE TRANSLATOR. IF YOU DID
YOU SHOULD NOTIFY CITY COUNCIL OF THAT FACT. I DONT KNOW WHAT THE GOING
RATE IS.

WILL LET YOU KNOW MORE ABOUT HOOPER BAY AS I FIND OUT. PLEASE DO SEND THE
AGENDA AS SOON AS POSSIBLE, EVEN IF IT IS ONLY TENTATIVE, AS THAT WAS EVERYONES
FIRST QUESTION.

LET ME KNOW IF ANY OF THE ABOVE ARRANGEMENTS ARE UNACCEPTABLE SO I CAN CHANGE
THEM
DEBI
EOM

LA32 1618 13.00 JA01 0011 13.00 09/05/79

TO MARLENE IN JNU
FROM DEBI IN BETHEL

MARLENE,
A BIT OF ADDED INFORMATION TO MARGE GORSUCH
THEY DO HAVE A C&RA OFFICE HERE IN BETHEL. I UNDERSTAND THE HEAD HONCHOS
NOME IS SHARON REICH. HER PHONE # IS 543-2885. I DON'T KNOW HOW INTERESTED
MARGE WILL BE IN THIS.



Official Business

Alaska State Legislature

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Pouch V
State Capitol
Juneau, Alaska 99811

TO: Lamar Cotten/Jim Sanders
FROM: Marjorie Gorsuch *mg*
Gene Walsh
DATE: 8/20/79
RE: Work Tasks

Lamar & Jim

Thank you for the memo detailing your work program. We still can not confirm the Sept. 7 employment date (unless you have already discussed this with Arliss and she has confirmed independently). You might want to think about what you can complete by the end of August in case our additional CZM appropriation does not come through.

I have only some minor additions/comments on your outline.

Under I (1) You will probably want to include the 10% of state land entitlement which accrues to boroughs as of incorporation. This would seem to function as a disincentive in some areas if the state doesn't yet have title to some of its lands in the specific area.

Also, the need for boroughs to perform the taxing and assessing function is obviously a disincentive. This might be explored.

Under II, there was reference made to viewing the existing contracting procedures as they might function as "operational models" for intergovernmental contracting. I think that is probably what you have in mind under II (1) (iii) and II (2) (iii). You might want to check if the Anchorage Municipality does any of this type of contracting with the Cook Inlet Regional Corporation.

Under III, it might be helpful to have Roger Land and Maurie Thompson look at your review of the State Municipal Land Trustee Program after you have defined the trust relationship and have them look at it in terms of problem solving. There have been questions relative to whether or not the problems in this area are real or imagined. I think we need a definitive statement of why it is not satisfactory to have the state function as the trustee.

You might also find some of the Federal Land Use Planning Commission's work helpful in this area.

Do you see that you will actually have the results of the survey in time to tabulate and analyze them? What deadline are you planning to put on them? That might be something that we will need to finish up on.

We are still doing some of the initial set-up work for the rural regional hearings and village visits..will let you know when we can use any assistance.

Thanks.

P.S. See attached memo re I (2) (ii)



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State Capitol
Juneau, Alaska 99811

TO: Jack Chenoweth
FROM: Marjorie Gorsuch
Gene Walsh
DATE: 8/14/79
RE: Draft Legislation/Local Government Study

Jack....Needless to say, we are pleased that you will continue to be involved in the Local Government Study. We have found your work of invaluable assistance in this effort.

Reiterating the agreements made at our August 8 meeting, we understand that you will be researching specific portions of the Action Program (see attached). The material should be developed in a form suitable for introduction as legislation during the Second Session of the Eleventh Legislature.

During the last week of September and early October, the Committee members will take the concepts embodied in the legislation you are preparing to rural regional centers and villages in the unorganized borough for public hearings. Therefore, it would be most helpful to receive the legislative proposals by September 7 so that they can be reviewed and so that some advance educational material on the subject matter can be made available to those in rural Alaska who will be invited to the public hearings.

Restating the tasks you felt you could complete, we understand that you plan to work on the following:

1. ESTABLISHMENT OF UNORGANIZED BOROUGHS
 - A. BOUNDARIES
 1. DELINEATION
 2. FORMALIZATION (ESTABLISHMENT)
 3. FOLLOW-UP ADJUSTMENT BY LOCAL BOUNDARY COMMISSION
 - B. COUNCILS (ADVISORY)
 1. APPORTIONMENT
 2. ELECTION
 - C. FUNCTIONS AND AUTHORITY
 1. PLANNING
 2. COORDINATION AND REVIEW
 3. RELATIONSHIP TO REAA's & COASTAL RESOURCE SERVICE AREAS
 - D. STEPS TOWARD ORGANIZED STATUS

(In reference to 1.(B), it would appear from the discussion at the Symposium, that a representation plan which would most closely provide for individual village representation, while still complying with the Supreme Court mandate of "one man one vote" would be acceptable to those living in rural Alaska.)

2. HOME RULE/ORGANIZED BOROUGH

A. EXTENDED HOME RULE (provision to move directly from unorganized status)

(Relative to the above, please find the attached memo from the Department of Community and Regional Affairs on the "instantaneous unification" proposal as well as the draft proposal on this subject circulated during the First Session of the Eleventh Legislature.)

3. LOCAL GOVERNMENT FINANCING AND SERVICE

B. FOUNDATION PLAN FOR HEALTH, PUBLIC ASSISTANCE, PUBLIC SAFETY, EDUCATION

(The attached letter received from John Havelock on this general subject might be of interest to you)

C. INTERGOVERNMENTAL CONTRACTING

4. B. RECOGNITION OF VILLAGES

1. THIRD CLASS CITIES

(You mentioned that memos relative to the Third Class City written by Pat Poland might be of assistance in this area)

Please advise us if the above is not accurate.

We would appreciate receiving any portion of the work upon completion-- the mail to Anchorage (to Arliss and Bill) seems to be getting slower by the day and we would want them to review the legislative proposals.

Many thanks.



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State Capitol
Juneau, Alaska 99811

TO: Don Argetsinger, Deputy Commissioner (C&RA)
FROM: Marjorie Gorsuch
Gene Walsh
DATE: 8/14/79
RE: Research Projects/Local Government Study

Attached please find a copy of the draft "Recommendations for Action Program" discussed during our meeting of August 9. Based on our conversation at that meeting, we understand that the Department of Community and Regional Affairs will continue to function in its supportive role relative to the Local Government Study project and will specifically undertake research on the following points of the Action Program.

3. LOCAL GOVERNMENT FINANCING AND SERVICE
 - A. REVENUE SHARING
 - B. FOUNDATION PLAN FOR HEALTH, PUBLIC ASSISTANCE, PUBLIC SAFETY, EDUCATION
 - C. INTERGOVERNMENTAL CONTRACTING
 - D. FINANCIAL NEEDS (CETA)
 - E. TRAINING AND TECHNICAL ASSISTANCE
 - F. FINANCING OF EDUCATION

A. Generally, under "Revenue Sharing", it is our understanding that the Department will review the concepts of redistribution of the state's wealth, as embodied in the current revenue sharing method as well as those proposed in previous legislative proposals. (Attached see copies of HB 738, HB 596, HE 597, HB 598 -- The last three mentioned bills are analyzed in Richard Garnett's "Equalization of Local Government Revenues in Alaska" of which you probably have a copy--). We are interested in an evaluation of these, and the revenue sharing proposal introduced by Rep. Gardiner during the Eleventh Legislature (HB 192), in terms of fiscal equity and also in terms of the incentive for local and regional government formation contained therein.

B. & C: Jack Chenoweth will be giving some consideration to these areas and you might want to consult with him on these issues. Also, the graduate interns, Lamar Cotten and Jim Sanders, are doing research on the contracting procedures currently practiced by the BIA and CETA in regard to service delivery. (Enclosed is a letter by John Havelock pertaining to this general area)

E. It would be helpful to have a statement of what training and technical assistance is currently available for municipal government formation.

In addition to the above discussed subject matter, we have become aware through a meeting with Governor Hammond that it is the Governor's view that the concept of some local effort (i.e., some evidence of local involvement) be an integral part of any financial assistance proposal. Recognizing his interest in this as a component of any financial equalization effort, we would like some information on the subject of local effort. We are particularly interested in knowing if the Department has generally accepted any "in kind" local effort in lieu of financial contributions especially in rural Alaska.

The work being done by the Department for the Study will be considered in the development of legislative proposals to be introduced during the Second Session of the Eleventh Legislature.

During the last week of September and early October, the Committee members will take the concepts embodied in the legislative proposals being considered to rural regional centers and villages in the unorganized borough for public hearings. Therefore, it would be most helpful to receive the information you are preparing by September 7 so that it can be reviewed prior to the hearings.

Again, our thanks for your cooperation and assistance.

(Enclosed also are some publications received from the Advisory Council on Intergovernmental Relations which might be of interest to you)

Tues. A.M.

Arliss.& Bill.....

Here is the missing draft on the "instantaneous unification" proposal. Jack didn't draft it and had never seen it.

Also enclosed is a copy of the memo I sent to Jack re the legislative proposals--obviously, it will have to be revised but thought you should have a copy.

We have chosen McGrath as the Western Interior hearing site. And have put down Chalkyitsuk as the village out of Fort Yukon for discussion purposes until we hear differently from Darbyshire.

We are trying to hunt down Ruth Allington to do some typing.

I talked with Carl Jack who suggested that we go to Hooper Bay rather than Chevak out of Bethel. He was very helpful and will send a list of the people we should contact--also some substate district plans he mentioned to you at the Symposium. I would suggest that we follow his recommendation and go to Hooper Bay. I mentioned that we wanted the committee members exposed to a small village but he repeated twice that Hooper Bay had the largest Eskimo community outside of Bethel. Apparently it is important to him that we go there. What do you think? He said the 28th of Sept. would be a good time to come to Bethel and suggested that we go to Hooper Bay on a weekend. (the 29th) From there we could go to Dillingham.

M. J. ...

August 13, 1979

Mr. John E. Havelock
Director
Criminal Justice Center
University of Alaska
3211 Providence Avenue
Anchorage, Alaska 99504

Dear John:

Thank you very much for your comments regarding the Local Government Symposium. Both Representative Bill Parker and I were pleased over the strong consensus points that seem to emerge from this meeting. As soon as we complete a report on the Symposium, we will certainly see that you are copied.

Your point is very well taken regarding the depth of analytical work needed to carry out some of the general consensus areas. It is hoped that we can develop a broad plan of where we must go and then begin to take those steps that will lend to specific solutions. I can certainly see in the area of foundation approach, whether for criminal justice in its broadest aspects or in the area of health, that we are going to need some very specific task force approaches developed.

Please be assured that the capabilities of your organization will be kept in mind as we move forward with this study. Your participation was one of the highlights in the weekend program, and we are really happy that you were on hand to share with us the wealth of background information which you possess.

Sincerely,

Arliss Sturgulewski
Senator, District 10-H

August 9, 1979

Ms. Wilca Hudson, Director
Department of Cultural and
Recreational Services
Municipality of Anchorage
607 West 6th
Anchorage, Alaska 99501

Dear Wilda:

Our sincere thanks to you for your assistance in making the Pioneer School House available for our Local Government Symposium August 4 and 5. The meeting was highly successful in identifying legislative approaches which can be considered in the development of local/regional government in Alaska.

The Pioneer School House worked beautifully as a meeting site. It was important to the success of the Symposium that we were able to keep the group together throughout the day. The weather cooperated and we were able to picnic outdoors.

Please extend our thanks to Mr. Jim Mayo and Mr. Otis Lockhart for their cooperation in making the Pioneer School House available.

Sincerely,

Senator Arliss Sturgulewski
Co-Chairman

Representative Bill Parker
Co-Chairman

P.S. Using our "oldest building" for a meeting held to consider how to meet some of our "today's growth problems" seemed so appropriate.

Rel 9

We are very pleased that you were able to take part in the Local Government Symposium last weekend (August 4-5.) We felt the meeting was highly successful in identifying legislative approaches which can be considered in the development of local/regional government in Alaska. The dialogue was certainly a good first step in what we hope will continue to be a cooperative effort.

As was mentioned at the Symposium, we are most interested in any subsequent thoughts you might have, or specific points you would like to reiterate concerning the unorganized borough and local/regional government in general.

The Committee will be working on the development of legislative proposals which will take into consideration the directions proposed at the Symposium. We hope that we can rely on your continued interest and support. It is our intent to advise you of the progress of our efforts.

You took your valuable time to participate in a good discussion of local government needs. We appreciate your having joined with us.

Sincerely,

Senator Arliss Sturgulewski
Co-Chairman

Representative Bill Parker
Co-Chairman

8-8-79 - Sent to All participants and observers - See Attached

Relg file

LOCAL GOVERNMENT SYMPOSIUM
August 4-5, 1979

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(PHONE: 279-2511)

Mr. Tom Smythe
Alaska Consultants
704 West 2nd Avenue
Anchorage, Alaska 99501
(PHONE: 276-1456)

Mayor Jonathan Solomon
Box 98
Fort Yukon, Alaska 99740

The Honorable Terry Stimson
State Senator
1610 "E" Street
Anchorage, Alaska 99501

Mr. Morris Thompson
Alaska Federation of Natives
1577 "C" Street, Suite 304
Anchorage, Alaska 99501

SYMPOSIUM CO-CHAIRPERSONS

Representative Bill Parker
200 Denali Street
Anchorage, Alaska 99501

Senator Arliss Sturgulewski
2957 Sheldon Jackson Street
Anchorage, Alaska 99504

OBSERVERS

Mr. James D. Babb, Jr.
Managing Editor
Tundra Times
639 "I" Street
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Mr. Tom Klinkner
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900 West 5th Avenue
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Ms. K.B. Patterson
Alaska Native Foundation
411 West 4th Avenue, Suite 314
Anchorage, Alaska 99501

Ms. Julie Simon
Kotzebue, Alaska 99752

STAFF

Mrs. Marjorie Gorsuch
Mr. Gene Walsh
Local Government Study
State Capitol
Pouch V
Juneau, Alaska 99811
(PHONE: 465-3712 or
465-3758/3759)

Mr. Lamar Cotton, Graduate Intern
Mr. Jim Sanders, Graduate Intern
Local Government Study
225 Cordova, Building B
Anchorage, Alaska 99501

August 6, 1979

Mr. Ray Barnhardt, Director
Center for Northern Educational
Research
University of Alaska
Fairbanks, Alaska 99701

Dear Mr. Barnhardt:

Would you please send a copy of "New School Districts in Rural
Alaska: A Report on the REAAs After One Year" - 1978 to:

Local Government Study
State Legislature
Pouch V
Juneau, Alaska 99811

If there is any cost involved, please send us a billing statement.
Thank you.

Sincerely,

Gene Walsh
Administrative Assistant

August 6, 1979

Mr. Bert Campbell
RCA Alascom Public Affairs
Pouch 6607
946 E. 36th Avenue
Anchorage, Alaska 99502

Dear Mr. Campbell:

Please send two copies of your new bush telephone directory to:

Local Government Study
State Legislature
Pouch V
Juneau, Alaska 99811

Thank you.

Sincerely,

Gene Walsh
Administrative Assistant



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Senator George Homan
FROM: Marjorie Gorsuch, Administrative Assistant (House C&RA)
Gene Walsh, Administrative Assistant (Senate C&RA)
DATE: July 31, 1979
RE: Local Government Study

MONTHLY REPORT

During the month of July the focus of staff efforts has been planning for the Local Government Symposium to be held August 4/5 in Anchorage.

On July 2 a planning session was held in Anchorage with the following individuals in attendance:

Senator Arliss Sturgulewski	Phil Smith
Representative Bill Parker	Roger Lang
Vic Fischer	Ralph Darbyshire
Tom Morehouse	Jane Angvik
Pat Poland	Marjorie Gorsuch
Jim Sanders, Graduate Intern	Gene Walsh
Lamar Cotton, Graduate Intern	

The group identified needed resource material for the Symposium and discussed format and details of the Symposium. The afternoon session focused primarily on a discussion of the rural perspective of government in the unorganized borough and recent studies and actions affecting the unorganized borough.

The staff has concentrated on researching, developing, collecting and editing resource material for the Symposium. (See attached packet) In addition to staff developed materials, the booklet contains work by the following individuals:

Jack Chenoweth	- "Review and commentary on proposed legislation"
Pat Poland	- "Identification of requests regarding borough formation"
Eric Simpson	- "Review of statutory inducements and disincentives for municipal government incorporation"
Lamar Cotton	- "Development of traditional, non-traditional and quasi-governmental Native methods of organization"
Jim Sanders	- "Identification of services and programs provided by the non-governmental and quasi-governmental organizations in the unorganized borough"

Staff has also worked on the development of graphics for use at the Symposium. (See listing below)

DISPLAY MATERIALS
AVAILABLE AT SYMPOSIUM

MAPS/OVERLAYS

1. Service Areas
2. Administrative Units
3. Land Status
 - (a) Federal
 - (b) State
 - (c) Native
4. Cities and Boroughs
5. Miscellaneous (Transportation, Communication, Renewable/Nonrenewable Resources)

MATRICES

1. Local Government Structures
2. Land Statistics

VIDEO-TAPE

"Our Land - Our Life", a video tape on the role of subsistence in the life of the Native Alaskan. Produced by Yupiktak Bista.

Sunday

Bill &
Arliiss--

Attached please find a draft copy of the material which will be sent to Symposium participants. It is not numbered and must be retyped with noted corrections. It will be put in order after we receive the interns' work and the material from C&RA.

We would welcome any suggestions you might have for cutting down the length. I plan to chart the pertinent info from Chenoweth's work and put it on 1 sheet of paper. Any suggestions on how to handle his long paper on the Getches' article. He is also working up some further comments on the question of the 20 mil tax limit which I believe he wants discussed at the Symposium. (under the subject of "equalization of revenue from Alaska's resources" I would suggest--but will he just expound on the subject as part of the group or should he be given an opportunity for a presentation??

The letters to the committees will be in the mail Monday A.M.

The material in the packet will be zeroxed on different colored paper--subject keyed. Jane suggested that this makes it more attractive and I agree.

Gene may be making some changes on the list of display material to be available as his work progresses.

I'm planning to incorporate the comments on the Local Boundary Commission actions (#11) on the info Pat Poland is sending. I don't know if you manage areas.

PROPOSED AGENDA
LOCAL GOVERNMENT SYMPOSIUM
Aug. 4/5, 1979
Pioneer School House
3rd and Eagle
Anchorage, Ak.

Saturday, August 4

8:30 A.M. Welcome

9:00 A.M. Introductions
Senator Sturgulewski
Representative Parker

Background of Study and Overview of Study Components
Senator Sturgulewski

History of Local Government in Alaska
Vic Fischer

9:45 A.M. Problem and Issue Identification
Participants

Facilitator - Roger Lang

Possible Topics:

1. Rural capacity for self governance
2. Equitable distribution of revenue from Alaska's resources
3. Role of non-profit corporations in rural Alaska
4. Equity in service Delivery
5. Incentives and disincentive to the formation of local and regional government

12:15 P.M. Recess. An informal buffet lunch will be served in the Pioneer School House.(?)

1:15 P.M. Focus on identification of alternative strategies and solutions for addressing problems and issues
Participants

Sunday, August 5

9:30 A.M. Continue discussion of legislative and non-legislative solutions
Identify issues in need of further policy study, evaluation and research.
Identify legislative priorities
Participants

NOON Lunch

1:15 P.M. Continue morning discussion.
Discuss plan for public hearings.
Participants



Official Business

Send to all 4th Committee mbrs.
Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

July 23, 1979

Rep. or Sen. -

--
--

Dear (Rep. or Sen.)

Our Joint Committee on Local Government is planning to hold a Symposium in Anchorage August 4 and 5, at the Pioneer School House (lower level) 3rd and Eagle. Thirty participants from throughout the State have been invited to attend. (See enclosed list.) The primary purpose of the meeting is to encourage the participants to propose the major problem areas which the Committee should address, as well as to suggest and evaluate alternative legislative solutions.

Background materials prepared by the staff will be sent to all participants in advance of the workshop. The packet will include:

- (A) Statement of identified problems.
- (B) Current local government structure and powers.
- (C) Identification of requests from locations within the unorganized borough to form service areas.
- (D) Identification of services and programs provided by non-governmental, quasi-governmental organizations in the unorganized borough.
- (E) Review of statutory inducements and disincentives for municipal government incorporation.
- (F) Summary of reports and legislative proposals previously prepared on the subject of the unorganized borough.

We are regarding the Symposium participants as primary resource people since they usually have daily experience with the problems of governance in rural Alaska. Thus, the role of the Committee members at the meeting is to actively solicit and take in the ideas and proposals of the participants. The Committee's role will become more active in the fall when we will travel to various communities in rural Alaska to hold hearings on legislative proposals.

July 23, 1979

As the Symposium will be held immediately prior to the Special Session, you may want to coordinate your travel arrangements with your trip to Juneau. If you have any suggestions or questions, please feel free to contact us or our staff in Juneau (465-3712.)

Sincerely,

Arliss Sturgulewski, th

Senator Arliss Sturgulewski
Co-Chairman

Bill Parker, th

Representative Bill Parker
Co-Chairman

Enclosure

LOCAL GOVERNMENT SYMPOSIUM

PARTICIPANTS

Mr. Morrie Thompson, President
AFN
1577 C St., Suite 304
Anchorage, AK 99501
274-3611

Mr. Roger Lang
ANF
411 West 4th, Suite 314
Anchorage, AK 99501
274-2541

Mr. John Havelock
Criminal Justice Center
U of A
3211 Providence Drive
Anchorage, AK 99504
263-1810

Mrs. G. Chitwood, Ex. Director
Alaska Municipal League
125 No. Franklin
Anchorage, AK 99502
586-1325

Mr. Vic Fischer
ISER
707 A St.
Anchorage, AK 99501
278-4521

Mr. Phil Smith, Ex. Director
RURALCAP
P.O. Box 3-3908
Anchorage, AK 99501
279-2511

Mr. Eben Hopson, Mayor
North Slope Borough
P.O. Box 69
Barrow, AK 99723
852-2611

Commissioner Lee McAnerney
Community and Regional Affairs
Pouch B, Station #2100
Juneau, AK 99811
465-4700

Mr. Don Argetsinger
Deputy Commissioner
Community and Regional Affairs
Pouch B, Sta. #2100
Juneau, AK 99811
465-4700

Mr. George W. Rogers
1790 Evergreen Ave.
Juneau, AK 99801
586-1202

Mr. James Nordale, Atty.
North Star Borough
P.O. Box 1267
Fairbanks, AK 99701

Mr. Lee Sharp, Atty
Borough and City of Juneau
155 S. Seward St.
Juneau, AK 99801
586-3300

Mr. Ralph R. Darbyshire
629 O St.
Anchorage, AK 99501
279-0703

Mr. Tom Morehouse
ISER
707 A St.
Anchorage, AK 99501
278-4621

Mr. Jeff Smith, Planning Director
Mauneluk Ass'n.
Box 256
Kotzebue, AK
442-3311

Mr. Richard Garnett, III
1342 West 12th Ave.
Anchorage, AK 99501
278-9764

Dr. Lidia Selkregg
P.O. Box 2217
Anchorage, AK 99510
272-5522 X 225 (w)
333-8260 (h)

Mr. Carl Jack, Ex. Director
AVCP
P.O. Box 236
Bethel, AK 99559
543-3521

Kalab Pungowiyi, Deputy Director
Kawerak
P.O. Box 1008
Nome, AK 99762
443-5231

Mr. Larry Mercurief, Ex. Director
TANADGUSIX Corp.
% L.W. Childs
Anchorage International Roadway Inc.
Suite 209
3333 International Airport Rd.
Anchorage, Alaska 99502

Mr. Chris Anderson
Tanana Chiefs Conference, Inc.
209 1st
Fairbanks, AK 99701
452-8251, 456-5423, 456-3101

Mr. Bobby Clark, Ex. Director
Bristol Bay Health Corp.
Box 247
Dillingham, AK 99576
842-5266, 842-5267
(or) General Delivery
Clarks Point, AK.

Mr. Jack Chenoweth
Legal Services
Legislative Affairs Agency
Pouch V
Juneau, AK 99811

Mrs. Marlene Johnson
P.O. Box 219
Hoonah, AK 99829

Mr. Bob Lohr, Director
Upper Tanana Development Corp.
Box 459
Tok, Alaska 99780

Mrs. Lisa Rudd
2827 Lore Rd.
Anchorage, AK 99507
344-3623

Lt. Gov. Terry Miller
Office of the Lt. Gov.
Pouch AA, Station #0111
Juneau, AK 99811
465-3520 (w)

Governor Jay Hammond
Office of the Governor
Pouch A
Juneau, AK 99811

LOCAL GOVERNMENT SYMPOSIUM

RESOURCE PEOPLE

Mr. Palmer McCarter, Director
Division of Local Gov't. Assistance
Dept. of Community and Regional Affairs
Pouch B
Juneau, AK 99811

Mr. Larry Kimball, Director
Div. of Community Planning
Dept. of Community and Regional Affairs
225 Cordova, Bldg. B
Anchorage, AK 99501

Mr. Tom Barns
Office of Coastal Management
Pouch AP
Juneau, AK 99811

Mr. Pat Poland
Local Gov't. Specialist
225 Cordova, Bldg. B
Anchorage, AK.99501

Gene Walsh
Local Government Study
Pouch V
State Capitol
Juneau, AK 99811

Marjorie Gorsuch
Local Government Study
Pouch V
State Capitol
Juneau, AK 99811

Mr. Jim Sanders
Local Government Study
225 Cordova, Bldg. B
Anchorage, AK 99501

Mr. Lamar Cotton
Local Government Study
225 Cordova, Bldg. B
Anchorage, AK 99501

TO: Debi Smith
FROM: Marjorie Gorsuch
Gene Walsh
DATE: 7/18/79
RE: Interim Committee Meetings

Debi,

Our interim work has been structured with a Local Government Symposium to be held in August and public hearings to be held in the rural areas of the state during September and October.

The Symposium will provide an opportunity for a group of local government specialists to discuss solutions to the problems in the unorganized borough. Proposed legislative solutions will then be taken to public hearing.

As presently planned, there will be no meeting schedule for the House and Senate Community and Regional Affairs Committees other than attendance at the public hearings.

We will inform you if there is a change in plans but do look forward to working with the Legislative Information Offices in informing rural Alaskans of the proposed hearings. We are also interested in receiving any schedule you might develop related to interim committee meetings to be held in the bush so that we can plan our travel dates accordingly.



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

DATE: July 10, 1979
TO: Senator Arliss Sturgulewski
Rep. Bill Parker
Vic Fischer
Jane Angvik
Ginny Chitwood
Jack Chenoweth

Palmer McCarter
Pat Poind
Jim Sanders
Lamar Cotton

RE: Research Projects for the Local Government Symposium
FROM: Marjorie Gorsuch and Gene Walsh

A planning meeting for the Symposium was held in Anchorage on July 2 with preliminary arrangements for the Symposium discussed. A major change in the projected work schedule was determined with the elimination of the Regional Workshops and the inclusion instead of remote rural representation at the public hearings to be held in the bush. This modification was made in recognition of the short time frame we are working within.

Below you will find a brief description of the work tasks associated with the Study which are being researched by the indicated individuals. It is important that this material reach us by July 20 so that it can be compiled and distributed to the Symposium participants prior to Aug. 4/5.

GINNY CHITWOOD (Alaska Municipal League)

1. Develop, circulate and analyze (in conjunction with the Department of Community and Regional Affairs) a survey of organized municipalities to identify municipal problems and concerns which may be addressed legislatively.

JACK CHENOWETH

1. Review of proposed legislative solutions to the questions of regional organization and financial equalization as they relate to the unorganized borough.
2. An examination of the REAAs

PALMER MCCARTER

1. Review statutory inducement and disincentives related to municipal government incorporation including intergovernmental loan programs and grant procedures (such as revenue sharing).

2. Rewrite and print handout related to local government structures and powers (original publication of the Committee for Optimum Government - Harines) and made it available for use at the Local Government Symposium.

PAT POLAND

1. Summary of the requests received by the Department of Community and Regional Affairs related to formation of service areas and those statements of need or interest in services which have been received by the Dept. from the unorganized borough.

JIM SANDERS

1. Prepare an inventory of public services and programs provided by non-governmental and quasi-governmental organizations in the unorganized borough. Analyze the nature and level of services provided.
2. Work with the Municipal League in analyzing the survey results from the non-Municipal League member municipalities.

LAMAR COTTON

1. Analyze the historical development of traditional, non-traditional and quasi-governmental native methods of organization for local and regional self government. Assess the implications local and/or regional government formation would have on those structures now operative in the unorganized borough.

July 9, 1979

Arliss--

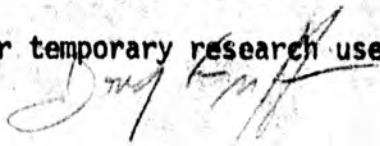
Enclosed please find the list of people to whom telegrams were sent re the Symposium. You had wanted to do followup telephoning--I'm sending the list to you not knowing if Bill will be doing half the calling.

Gene and I had questioned whether Pat Poland and Palmer McCarter should also be invited. In addition, you will probably want to call Murray Walsh (465-3540) --he was not sent a telegram as they had already gone out. Gene did talk with him about the Symposium and he seemed eager to attend but thought he might have a date conflict and talked about sending Roger Allington instead.

I've indicated Work or Home on the sheet when it was indicated on the card file for phones. Let me know if you want additional followup.

Gene is working on the overlays and I am trying to gather economic data. Will talk with you soon....

I hereby authorize Jack Chenoweth and the staff of the Joint Senate and House Community and Regional Affairs Committee Local Government Study (Marjorie Gorsuch and Gene Walsh) to have access to the documents relative to the Department of Community and Regional Affairs located in the Records Center and the State Archives. They are also authorized to remove such documents from the Center and Archives for temporary research use.



Doug Griffin
Local Government Specialist
Dept. of Community & Regional
Affairs



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

DATE: July 6, 1979
TO: Jay Hogan
FROM: Marjorie Gorsuch
Gene Walsh
RE: Research Project for Local Government Symposium

The Local Government Study Committee has determined that some followup work on the research tasks begun by the Research Division will be necessary. (See W.O. #7277 and W.O. #7276 referred to during telephone conversation)

For your information, the general scope of the Local Government Study is detailed in the attached material. The process has been modified since the work program was developed with the elimination of the Regional Workshops and the inclusion instead of remote rural representation at the public hearings to be held in the bush.

One of the components of the study deals with the need to evaluate the economic base of the unorganized borough and to assess its sufficiency in financing the basic local government functions. The information requested of the Research Division was part of an attempt to develop an economic profile of the unorganized borough.

We are interested in obtaining figures which would give us an overview of the economic base (including potential revenue sources) of the unorganized borough. It would be most helpful if such figures were with regional boundaries which could be associated with the REAAs as we see the educational units as a workable unit when discussing boundaries for delivery of services and possible creation of regional local government units.

In addition, any relevant demographic information would be useful in developing a comprehensive understanding of the unorganized borough. It would also be helpful to have data gaps identified.

As the Local Government Symposium is scheduled for Aug. 4-5 and we are working within a very tight time frame, we would welcome your comments on the possibility of developing such an economic profile prior to the Symposium.



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
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LOCAL GOVERNMENT STUDY

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Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

DATE: 7/5/79
TO: Pat Poland
FROM: Marjorie Gorsuch
Gene Walsh
RE: Research Project for Local Government Symposium.

Pat, we found the preliminary planning meeting for the Local Government Symposium most helpful. This memo is to confirm the research project discussed at the July 2 meeting.

It is our understanding that you will prepare background material to be used at the Local Government Symposium on Aug. 4-5 consisting of a summary of the requests received from boroughs relative to the formation of service areas and those statements of need or interest which have been received by the Dept. of C&RA from the unorganized borough.

It would be most helpful to have this information in a matrix which would include the chronology of such indicated interest as well as the disposition of such requests.

This would include such significant legislative proposals as the request by the Tanana Chiefs for the establishment of planning councils as well as the social services policy councils proposed in SB 12 '79.

Also, Pat, we would appreciate your comments on your concerns relative to Second Class Cities and their relationship with regional government. Your perceptions on what has transpired in the North Slope Borough would be most helpful.

DATE: 7/5/79
TO: Ginny Chitwood
FROM: Marjorie Gorsuch
RE: Municipal Survey

Generally, I think the proposed survey is good. I have the following comments:

1. Change sentence in letter to read "Local Government Symposium scheduled for Aug. 4-5."

SECOND CLASS CITY SURVEY

Question #5-- It might be helpful to ask for the percent of the local budget which is made up of each of the indicated funding sources-- even dollar figures might be helpful. Do you also want to mention specifically the raw fish tax rebate?

Re Services -- you might want to ask what services their city provides. Also,

I think the ranking question at the end of question #5 should be incorporated with question #1. I don't think I clearly see the difference in the two.

FIRST CLASS CITY SURVEY

Same comments re #5 on Second Class survey.

My numbers didn't zero, but the 3 questions related to services toward the end of the survey (services better provided by some other entity; services provided by others better provided by municipality; difference between who provides the service and who pays) should be with the other questions related to services toward the beginning after question on "planning and zoning powers".

July 3, 1979

Dear Jane,

We found the meeting on Monday most productive and are quite pleased with your offer to handle the Symposium arrangements. Your preliminary plans sound as if the meeting would not only be productive but fun as well.

We encouraged Vic to check into the availability of the Community facilities. They appeared to be most suitable. We will need to be assured of a very large area for display of maps and graphics (weren't sure the windows in the conference room we looked at would work)

The telegrams have been sent notifying participants of the date of the Symposium. We will await word from you on the letter.

Enclosed please find the Committee stationery. Please let us know if you need anything else.

Margorie

MAILING LIST - SYMPOSIUM Aug. 4-5, 1979

TELEGRAMS 7/3/79

Mr. Morrie Thompson
President
Alaska Federation of Natives
5500 West 8th Ave.
Anchorage, Alaska 99501

Mr. George Rogers
1790 Evergreen Ave.
Juneau, Alaska 99801

Mr. Roger Lang 274-2541
411 West 4th
Anchorage, Alaska 99501

Mr. Phil Smith
Rural Alaska Community Action Program
327 Eagle
Anchorage, Alaska 99501

Mr. John Havelock
Criminal Justice Center
University Library Rm. 213
University of Alaska
2661 Providence
Anchorage, Alaska 99504

Mr. Emil Notti
President
Doyon, Ltd.
First and Hall Streets
Fairbanks, Alaska 99701

Mrs. Ginny Chitwood
Executive Director
Alaska Municipal League
204 North Franklin
Juneau, Alaska 99801

Mr. Chris Anderson
Tanana Chiefs
First and Hall Sts.
Fairbanks, Alaska 99701

Mr. Bryon Mallott, Bd. Chairman
SEALASKA Corp.
P.O. Box 322
Yakutat, Alaska 99689

Mr. Ralph R. Darbyshire
Darbyshire and Associates
639 "Q" St., No. 201
Anchorage, Alaska 99501

Mr. Robert Dupere
Dupere & Associates, Inc.
510 Sixth Street
Juneau, Alaska 99801

Professor Thomas Morehouse
Institute of Social and Economic Research
707 "A" Street, #206
Anchorage, Alaska 99501

The Honorable Eben Hopson
Mayor
North Slope Borough
P.O. Box 69
Barrow, Alaska 99723

Mr. Carl Jack, President
Association of Village Council Presidents
Box 566
Bethel, Alaska 99559

Commissioner Lee McAnerney
Community and Regional Affairs
Pouch B
Juneau 99811

Mr. Richard W. Garnett, III
Attorney
909 West 9th Ave.
Anchorage, Alaska 99501

Mr. Donald Argetsinger
Deputy Commissioner
Department of Community & Regional Affairs
Pouch B

Mrs. Lidia Selkregg
5811 Radcliffe Drive
Anchorage, Alaska 99504

Mrs. Lisa Rudd
2827 Lore Road
Anchorage, Alaska . 99503

Mr. John Schaeffer, President
NANA
P.O. Box 4-U
Anchorage, Alaska 99509

Mr. James Nordale, Attorney
Fairbanks North Star Borough
P.O. Box 1267
Fairbanks, Alaska 99701

Mr. Lee Sharp
City/Borough Attorney
City/Borough Juneau
155 South Seward Street
Juneau, Alaska 99801

Mr. Larry Merculieff
Aleutian/Pribilof Islands Ass'n. Inc.
1689 "C" St.
Anchorage, Alaska 99501

Mr. Charles Johnson
Ex. Vice President
Kawerak, Inc.
P.O. Box 505
Nome, Alaska 99762

Mr. Bobby Clark
%Bristol Bay Native Association
Box 237
Dillingham, Alaska 99576

Mr. Jack Chenoweth
Pouch Y
Juneau, Alaska 99811

Urgent! Please reserve Aug. 4-5 for participation
in Local Government Symposium in Anchorage. Letter
to follow.

Senator Arliss Sturgulewski
Representative Bill Parker

June 28, 1979

Dear Jim and Lamar,

We thought you might be interested in knowing ~~what other~~ tasks are presently being researched. Attached are the general directions being pursued by the Municipal League, Palmer Mc Carter, and Jack Chenoweth.

We are looking forward to our meeting on July 2 and hope that your own direction and tasks will be clarified by the day-long discussion.

We have initiated the contacts which will formally make you employees of the Joint Committee rather than C&RA for the next two months so that everything should run smoothly for you.

See you Monday...

June 28, 1979

Ms. Jessie Dodson
Special Assistant
Office of the Governor
Pouch A
Juneau, Alaska

Dear Jessie Dodson,

We thought you might be interested in the work program developed for the Local Government Study. As charted on Exhibit C, the solution-oriented approach of the Study will revolve around a series of meetings: Local Government Symposium, Regional Workshops and Public Hearings.

Contacts have been made with ~~the~~ leaders who will be involved in the initial Symposium planning meeting to be held in Anchorage on July 2.

We would be happy to furnish you with any additional information you may need and are available to answer questions and to receive your comments on the project.

Yours truly,

Senate C&RA
Administrative Assistant

House C&RA
Administrative Assistant

DATE: June 26, 1979
TO: Pat Costello
FROM: Marjorie Gorsuch
Gene Walsh
RE: Handling of funds for Joint Local Government Study

The Committee Chairmen have agreed that the House and Senate C & R A appropriations for the Local Government Study should be managed separately for administrative purposes as follows:

HOUSE APPROPRIATION

House funding of \$31,000 will go toward funding of one A.A. part-time salary (Marjorie Gorsuch) and the costs associated with taking the House and Senate C&RA Committee members to the the rural areas for public hearings.

SENATE APPROPRIATION

Senate appropriation of \$43,000 will fund one full-time A.A. (Gene Walsh): one part-time secretarial position; the salaries and expenses of two graduate interns during the months of July and August; and administrative office expenses.

June 25, 1979

Mr. Phil Smith
Rural Alaska Community
Action Program
327 Eagle
Anchorage, Alaska 99501

Dear Mr. Smith:

The enclosed material is the proposed work program for the Joint Senate and House Community and Regional Affairs Committee Local Government Study.

This preparatory background material is being provided for the meeting to be held on July 2, 1979, at the Local Government Assistance Office, Building "B", 225 Cordova Street, Anchorage, 1:30 p.m., to discuss the planned Local Government Symposium.

We are pleased that you have expressed interest in being involved in the Study and look forward to working with you. Please feel free to contact us at any time with your questions and comments relative to this.

We look forward to seeing you at the Anchorage meeting.

Yours Truly,

Gene Walsh
Administrative Assistant
Senate Community & Regional Affairs

Ms. Marjorie Gorsuch
Administrative Assistant
House Community & Regional Affairs

Enclosures

June 25, 1979

Mr. Bryon Mallott
SEALASKA Corporation
P.O. Box 322
Yakutat, Alaska 99689

Dear Mr. Mallott:

The enclosed material is the proposed work program for the Joint Senate and House Community and Regional Affairs Committee Local Government Study.

This preparatory background material is being provided for the meeting to be held on July 2, 1979, at the Local Government Assistance Office, Building "B", 225 Cordova Street, Anchorage, 1:30 p.m., to discuss the planned Local Government Symposium.

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We look forward to seeing you at the Anchorage meeting.

Yours Truly,

Gene Walsh
Administrative Assistant
Senate Community & Regional Affairs

Ms. Marjorie Gorsuch
Administrative Assistant
House Community & Regional Affairs

Enclosures

June 25, 1979

Mr. Morris Thompson, President
Alaska Federation of Natives
5500 West 8th Avenue
Anchorage, Alaska 99501

Dear Mr. Thompson:

The enclosed material is the proposed work program for the Joint Senate and House Community and Regional Affairs Committee Local Government Study.

This preparatory background material is being provided for the meeting to be held on July 2, 1979, at the Local Government Assistance Office, Building "B", 225 Cordova Street, Anchorage, 1:30 p.m., to discuss the planned Local Government Symposium.

We are pleased that you have expressed interest in being involved in the Study and look forward to working with you. Please feel free to contact us at any time with your questions and comments relative to this.

We look forward to seeing you at the Anchorage meeting.

Yours Truly,

Gene Walsh
Administrative Assistant
Senate Community & Regional Affairs

Ms. Marjorie Gorsuch
Administrative Assistant
House Community & Regional Affairs

Enclosures

June 25, 1979

Mr. Roger Lang
411 West 4th
Anchorage, Alaska 99501

Dear Mr. LLang:

The enclosed material is the proposed work program for the Joint Senate and House Community and Regional Affairs Committee Local Government Study.

This preparatory background material is being provided for the meeting to be held on July 2, 1979, at the Local Government Assistance Office, Building "B", 225 Cordova Street, Anchorage, 1:30 p.m., to discuss the planned Local Government Symposium.

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We look forward to seeing you at the Anchorage meeting.

Yours Truly,

Gene Walsh
Administrative Assistant
Senate Community & Regional Affairs

Ms. Marjorie Gorsuch
Administrative Assistant
House Community & Regional Affairs

Enclosures

June 25, 1979

Mr. John Shively, Vice-President
NANA
P.O. Box 4-U
Anchorage, Alaska 99509

Dear Mr. Shively:

The enclosed material is the proposed work program for the Joint Senate and House Community and Regional Affairs Committee Local Government Study.

This preparatory background material is being provided for the meeting to be held on July 2, 1979, at the Local Government Assistance Office, Building "B", 225 Cordova Street, Anchorage, 1:30 p.m., to discuss the planned Local Government Symposium.

We are pleased that you have expressed interest in being involved in the Study and look forward to working with you. Please feel free to contact us at any time with your questions and comments relative to this.

We look forward to seeing you at the Anchorage meeting.

Yours Truly,

Gene Walsh
Administrative Assistant
Senate Community & Regional Affairs

Ms. Marjorie Gorsuch
Administrative Assistant
House Community & Regional Affairs

Enclosures

June 25, 1979

Mr. Ralph B. Darbyshire
Darbyshire and Associates
639 "O" Street, No. 201
Anchorage, Alaska 99501

Dear Mr. Darbyshire:

The enclosed material is the proposed work program for the Joint Senate and House Community and Regional Affairs Committee Local Government Study.

This preparatory background material is being provided for the meeting to be held on July 2, 1979, at the Local Government Assistance Office, Building "B", 225 Cordova Street, Anchorage, 1:30 p.m., to discuss the planned Local Government Symposium.

We are pleased that you have expressed interest in being involved in the Study and look forward to working with you. Please feel free to contact us at any time with your questions and comments relative to this.

We look forward to seeing you at the Anchorage meeting.

Yours Truly,

Gene Walsh
Administrative Assistant
Senate Community & Regional Affairs

Ms. Marjorie Gorsuch
Administrative Assistant
House Community & Regional Affairs

Enclosures

June 25, 1979

Mr. Pat Poland
225 Cordova, Building B
Anchorage, Alaska 99501

Dear Mr. Poland:

The enclosed material is the proposed work program for the Joint Senate and House Community and Regional Affairs Committee Local Government Study.

This preparatory background material is being provided for the meeting to be held on July 2, 1979, at the Local Government Assistance Office, Building "B", 225 Cordova Street, Anchorage, 1:30 p.m., to discuss the planned Local Government Symposium.

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We look forward to seeing you at the Anchorage meeting.

Yours Truly,

Gene Walsh
Administrative Assistant
Senate Community & Regional Affairs

Ms. Marjorie Gorsuch
Administrative Assistant
House Community & Regional Affairs

Enclosures



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

Monthly Newsletter

May & June

Senator Arliss Sturgulewski and Representative Bill Parker have been working with staff during the past month to develop the framework and direction for the Local Government Study. The enclosed information provides the general background as well as the action plan for the Study.

Good working relationships have been established with the Municipal League, executive branch departmental personnel, and the Legislative Affairs Agency. Components of the Study will be addressed by each.

The major involvement for the Committee members will be attendance at the Local Hearings to be held in the rural areas during late September and October. At that time, the proposals developed at the Symposium and Regional Workshops will be discussed.

The staff is presently concentrating its efforts on:

1. Coordinating and complementing its activities with the Office of Coastal Zone Management to avoid duplication. (See Page 4 for description of DPDP grant proposal.)
2. Developing the list of participants for the Symposium and planning the details of the Symposium.
3. Working on background material to be used for the Symposium and developing graphics.
4. Coordinating the efforts of the interns and directing their involvement in the work program.
5. Researching information related to the subject of the Study.

As the Study progresses, we will communicate with you through a Monthly Report and welcome your comments, thoughts, and perceptions at any time.

The House and Senate staff is sharing office space in the Assembly Apts., Room 100, and can be reached at 465-3712, 465-3758, 465-3759, or by writing to the Local Government Study, Pouch V, Juneau, Alaska 99811.

For your information, the home addresses of the Chairmen are:

Senator Arliss Sturgulewski
2957 Sheldon Jackson Street
Anchorage, Alaska 99504
PHONE: 279-4939

Representative Bill Parker
200 Denali Street
Anchorage, Alaska 99501
PHONE: 272-4192

Enclosures

LOCAL GOVERNMENT STUDY - ESTIMATED BUDGET

The following estimated budget was approved for the Local Government Study.

(100)	PERSONAL SERVICES	\$ 40.0
	1 1/2 Project Coordinators	
	12 mon., \$3,000 mon., plus	
	10.13 % benefits	

(200)	TRAVEL	18.0
	Committee Transportation (Juneau/	
	Anch.) Chairmen/Senate & House	
	Community and Regional Affairs	
	Committee plus staff travel	
	15 trips at \$200 = \$3,000	

Committee per diem - 15 members +
staff for individual meetings and
conferences
3 days each at \$165 = \$2,475

Hearing Committee Transportation
5 members
5 trips at \$400 = \$10,000

Committee per diem - 5 meetings
2 days each at \$55 = \$2,750

(300)	CONTRACTUAL	16.0
	Professional Services	\$12,000
	Postage	500
	Public Notices	500
	Telephone	2,000
	Final Report	1,000

(400)	COMMODITIES	1.0
	Stationery and Office	
	Supplies	1,000

\$ 75.0

House Community & Regional Affairs Committee share (per Representative Bill Parker's discussion with House Leadership)	\$ 31,600
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Senate share	<u>43,000</u>
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\$ 74,600

LOCAL GOVERNMENT STUDY STAFF

Committee staff includes:

Gene Walsh, Administrative Assistant, Senate C&RA (full-time)
Marjorie Gorsuch, Administrative Assistant, House C&RA (part-time)
Twyla Hartsock, Secretary (part-time, as needed)

The Joint Local Government Study will be funding the activities of two graduate student interns, who will be hired by the Department of Community and Regional Affairs during June and by the LGS Study through July/August. Their specific work tasks will lend itself to development of papers which will serve as partial fulfillment of degree requirements. They are currently working on specific components of the Study.

Mr. Lamar Cotten, of Eagle River, Alaska, is working toward a Masters in Urban and Regional Planning at the University of Oregon and Mr. Jim Sanders, originally of Juneau, Alaska, is working on a Masters in Public Administration at the University of Washington.

The interns can be contacted at 225 Cordova, Building B, Anchorage, telephone: 276-1721.

Ms. Lare
225 Cordova
Anchorage, Ak. 99501
Bldg. B

Dear Lare,

Many thanks for your material from the Northwest Territories
Metis Development Corporation. It is always helpful to view a
familiar scene through the eyes of others.

Enclosed please find the direction and plan of action for
the Local Government Study. In recognition of the time available
to us and of the abundant amount of material which has documented
the problems, the Study is now geared toward problem solving.

It was our conversation during the Community and Regional
Affairs Staff meeting most enlightening and have passed along
your comments on the Health Councils to the graduate student
interns who are working on the relevant portion of the Study.
No doubt you have met Jim Sanders and Lamar Cotton who are
working for the Dept. of Community and Regional Affairs and the
Joint Committee in your building. (Phone number 276-1721) I
am sure they would welcome your perceptions on the subject
matter of the Study.

Again, our thanks for your interest in this work. We
look forward to your comments on the proposed work program.

Yours truly,

Enc.

Margaret H. Smith



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

June 22, 1979

Ms. Jane Angvik, Director
Alaska Public Forum
429 D St. Suite 310
Anchorage, Alaska 99501

Dear Jane,

We have been trying unsuccessfully to reach you between trips and thought it might be helpful if we communicated some idea of the approach the Local Government Study is now taking so that you could clarify what you would see as your part in the effort.

As you will note from the chart (Exhibit C), the direction is now a solution-oriented one revolving around a series of meetings. The written material outlines the general plan of action.

We would like to talk with you as soon as possible so that we can begin planning the Regional Workshops and Local Hearings with your assistance. In regard to the Local Hearings, it has been mentioned that (a) one-day visits to the bush are not viewed favorably by the residents (b) that if hearings are held in the larger bush cities, and given our budgetary limitations that is probably what is possible, that there should be some thought given to bringing individuals from some of the more remote villages to the meetings.

Probably some thought should be given to what kind of advance educational effort (if any) would be helpful prior to the Local Hearings although that may be difficult not knowing the outcome of the meetings.

We would appreciate hearing from you on your return to Anchorage. We found your input and suggestions during our meetings in Juneau quite helpful and look forward to working with you.

Yours truly,

[Handwritten signature]
L. W. Walsh



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

DATE: June 20, 1979
TO: Senator George Homan
FROM: Gene Walsh
Marjorie Gorsuch (illegible)
RE: Need for Research Assistance

During the development of the Local Government Study a number of research needs have been identified for data to be used as background information in the Study. Having determined some of these needs during May, 1979 a series of contacts were made and requests for support services were initiated.

In order to develop an understanding of the economics of the unorganized borough, and to evaluate the feasibility of regional local government there, basic economic data needs to be accumulated. To this end, the following research assistance was solicited:

1. Division of Research Services

- (a) A formal request, Work Order 7276, was made for a collection of information dealing with "Federal and State Flow of Funds in Alaska FY '78". This work was begun by policy analyst, Elke Kallab. Ms. Kallab identified gaps in data availability and it would seem that is an area where more comprehensive research will be necessary.
- (b) Policy analysts Alexander Hoke and Jack Keinheder initiated work on a research request on "Taxing Capacity of the Unorganized Borough", Work Order #7277. We find that we will most likely have followup questions related to this work.

2. A series of meetings were held with representatives from the Dept. of Natural Resources, Revenue, C&RA, and DPDP in an attempt to locate information related to the taxing capacity of the unorganized borough. It was determined that at some future time, the ALARS system of DNR might be a valuable tool in identifying private ownership of land and communication has been established between the State Assessor and the Department to see that this component is considered for inclusion in the System.

These efforts have been part of the attempt to get needed information for the Study. We would appreciate any direction you could afford us in acquiring the necessary research assistance on the local government project.



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:
LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

DATE: 6/19/79
TO: Palmer McCarter
FROM: Marjorie Gorsuch
Gene Walsh
RE: Local Government Study Research Project

Attached please find a copy of the Local Government Study Work Program and the projected process for implementing this Study.

Based on our telephone conversation of June 18, we understand that the Department of Community and Regional Affairs will function in a cooperative and supportive role in the Local Government Study and will involve itself in the following:

1. Funding of interns Jim Sanders and Lamar Cotton for the month of June in addition to providing facilities and support services for the interns during that period of time.
2. Participation with the Alaska Municipal League in the development, circulation and analysis of a survey of organized municipalities problems and concerns which may be addressed legislatively.
3. Review statutory inducement and disincentives related to municipal government incorporation including inter-governmental loan programs and grant procedures (such as revenue sharing)
4. Rewrite and print handout related to local government structures and powers (original publication of the Committee for Optimum Government - Haines) and make it available for use at the Local Government Symposium Aug. 3-5.
5. Support personnel as needed for Department of Community and Regional Affairs representation at the Symposium, Workshops and public hearings.

We appreciate the Department's consistent and helpful involvement in the development of the Study direction and look forward to continued cooperation.



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

DATE: 6/19/79
TO: Ginny Chitwood
FROM: Marjorie Gorsuch
Gene Walsh
RE: Local Government Study Research Project

Attached please find a copy of the Local Government Study Work Program and the projected process for implementing this Study.

Based on our meeting with you on June 13, we understand that the Municipal League will function in a cooperative and supportive role in the Local Government Study and will involve itself in the following tasks:

1. Develop, circulate and analyze (in conjunction with the Department of Community and Regional Affairs) a survey of organized municipalities to identify municipal problems and concerns which may be addressed legislatively.
2. Participate in the Local Government Symposium and Regional Workshops which are to be held as part of the Study.
3. Address the question of state versus municipal responsibility for the funding and delivery of public services and the construction, maintenance and operation of public facilities.
4. Work with the Joint Senate and House Community and Regional Affairs to develop solutions to the problems identified during the course of the study.

As you will note in Exhibit C, and as we discussed at our meeting with you, the Local Government Symposium is being planned for the first weekend in August. As we would like to circulate information related to your survey findings, we would appreciate sharing any results you may have prior to the Symposium.

We have appreciated the League's consistent and helpful involvement in the development of the Study direction. We welcome your personal thoughts and perceptions on any of the subject matter being considered as well as on the process selected for the Study.

(Enclosed are some materials which may be of interest in your development of the survey)



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:

LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

DATE: 6/18/79
TO: Jack Chenoweth
FROM: Marjorie Gorsuch
Gene Walsh
RE: Local Government Study Research Project

Attached please find a copy of the Local Government Study Work Program and the projected process for implementing this Study.

The research material requested will be used for the Local Government Symposium and the Regional Workshops and is intended to give background and an overview of proposed legislative solutions to the questions of regional organization and financial equalization as they relate to the unorganized borough.

The material will be outlined and charted and will be used by those native leaders, legislators, local government specialists, and representatives of the Alaska Municipal League and other pertinent organizations present at these meetings. The principal concern of the discussions at these meetings will be the method for achieving self determination through local government.

As you will note in Exhibit C, the Local Government Symposium is being planned for the first weekend in August. As we will need to compile and circulate the requested information prior to that time, we are asking that this project be completed by Friday, July 13. Realizing the time constraints we are imposing, we would appreciate knowing how feasible completion is within the given schedule.

If you become aware during the course of your research of the obvious omission of any pertinent legislation, we would appreciate your calling it to our attention. We would also like a copy of the original bill being researched for reference as well as any of your personal thoughts and perceptions on the subject matter.

We are interested in an outlining of the main components of the legislative proposals listed below, in particular the process proposed in regard to regional organization (mandatory, optional) and the fiscal implications of the legislation, including but not limited to incentives and taxes.

Borough Act of 1961

Mandatory Borough Act 1963

SB 101 '69

HB 738 '70 RADG (Rural Area Development Group) Bill

HB 161 '71

Governor Egan's Package of 1972

HB 596

HB 597

HB 598

HB 122 '73 Rep. Tom Fink, Sponsor

SB 122 '73 ADE Bill

HB 291 '73 Gardiner Bill

In addition, we are interested in Ch. 1 SLA '73 as it related to the North Slope Borough incorporation. (David H. Getches "The North Slope Borough, Oil, and the Future of Local Government in Alaska", UCLA Ak. Law Review Vol. 3 #1 (Fall, 1973 pp. 55-84 might be a helpful resource).

HB 202 '77 Rep. Charlie Parr, Sponsor

HB 9 '79 " " "

June 13, 1979

Mr. Tony Knowles
1319 "G" Street
Anchorage, Alaska 99501

Dear Tony:

Enclosed please find information on the formula for highway funds allocation in the Anchorage Municipality that I promised to send you. I am also including the cover letter that went to Representative Joyce Munson who is going to be heading an interim committee, to look at the overall problem of funding for highways.

I would really appreciate your keeping me advised of any special information or thoughts you might have on this formula. If it appears that a legislative solution may be appropriate, I would really appreciate an opportunity to work with you on this issue.

Sincerely,

Arliss Sturgulewski
Co-Chairman

Enclosures

June 13, 1979

Mr. Roger Lang
411 West 4th
Anchorage, Alaska 99501

Dear Roger:

I really appreciate the fact that you took the time to come in and talk to Gene Walsh about the Local Government Study. As you know, this is a joint project of the Senate and House Community and Regional Affairs Committees. I am sorry that I did not have the opportunity to talk to you personally, as I went to Sitka in the afternoon, on what turned out to be a rather ill-fated mission. I had hoped for the benefit of the Legislature-at-large to see the retention of the research arm of the Legislative Affairs Agency.

The information you gave to Gene was most helpful, both in your indicating overall support for what we are trying to do, plus the suggestion of some very good people that we might bring into the study. I know Gene pointed out to you that our resources are relatively limited and will be primarily utilized by staff and later on getting Committee members out to the more rural areas, so they will gain some appreciation of the magnitude of the problems and resource needs of the more rural parts of our State.

We are going to make every effort to gain input and advice from knowledgeable people, such as yourself. You know the problems, as well as the opportunities, and we want to take advantage of that knowledge and hopefully produce legislation and policies that can meet some of the many needs that exist. We will be communicating with you in greater detail within a relatively short period of time.

Right now, we are tentatively looking toward the first weekend in August as a possible target date for getting together a group of people, including yourself, for specific discussion on problems confronting the unorganized borough. It would be helpful if you could communicate to others, as you go about your busy world, that we are carrying on work in the area of the Unorganized Borough, and that we looking for the broadest kind of support and input into that process. Again, thanks for sharing your time with us.

Sincerely,

Arliiss Sturgulewski
Co-Chairman



Official Business

Alaska State Legislature

Senate

Committee on

Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811

MEMO

TO: Pat Costello
FROM: Marjorie Gorsuch, A.A. House C&RA
Gene Walsh, A.A. Senate C&RA
DATE: 5/29/79
RE: Local Government Study

MAIL

Establish a mail slot for "Local Government Study". All mail addressed to "Local Government Study", Gene Walsh or Marjorie Gorsuch should be diverted to this mail slot. All other mail addressed to Senator Arliss Sturgulewski or Rep. Bill Parker should be forwarded to their respective addresses in Anchorage.

PHONE

Retain three telephone lines functioning in Senator Sturgulewski's office (3712, 3758, 3759). Establish a credit card number for use by Gene Walsh, Marjorie Gorsuch and Rep. Bill Parker for Local Government Study use.

POSTAGE

Use the same procedure utilized by legislators during the session. Start with a fund of \$100 to be increased by voucher when necessary.

OFFICE

Personnel:
Gene Walsh, A.A. Senate C&RA -- Full-time employee
Marjorie Gorsuch, A.A. House C&RA -- Part-time employee
Twyla Hartsock, Secretary -- Part-time employee

The Joint House and Senate C&RA Local Government Study will be conducted from the Assembly Apts., Room 100.

TRAVEL

Transportation Request Books should be assigned to Committee members when directed to do so by the Co-Chairmen of the Local Government Study.

Members of the Joint Study are as follows:

Senator Arliss Sturgulewski, Co-Chairman
Representative Bill Parker, Co-Chairman

Senator Pat Rodey
Senator Bob Mulcahy
Senator Tim Kelly
Senator Terry Stimson

Representative Pat Carney
Representative Charlie Parr
Representative Fred Zharoff
Representative Margaret Branson
Representative Ray Metcalfe
Representative Pat O'Connell

JOINT SENATE AND HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
ALASKA STATE LEGISLATURE
Pouch V
Juneau, Alaska 99811

Address all correspondence to: Local Government Study

May 25, 1979

The Honorable Jay S. Hammond
Governor
State of Alaska
Pouch A
Juneau, Alaska 99811

Dear Governor Hammond:

During the course of the First Session of the Eleventh State Legislature, we, as Chairmen of the Senate and House Community and Regional Affairs Committees, have become aware of the long-standing need to address local government problems in both rural and urban Alaska. In response, the Legislature has approved a Local Government Study to be conducted by us and appropriated \$74,000 for that purpose.

We have met with representatives of many State departments and agencies, all of whom have been most supportive in our efforts to define the scope of this study and to identify problem areas related to local government. The objectives of the study and the tasks involved (see enclosures) represent a broad approach to the subject under study. In meeting with Mr. Jerry Reinwand and Ms. Jessie Dodson, an indication has been given that you are supportive of our efforts in this regard. Due to the complexity of this issue, which transcends any single departmental jurisdiction, we will need to depend on the resources of many of the State departments. We would appreciate your support in making these resources available.

We expect that this study will ultimately lead to legislation which would address problem areas of Title 29, as well as the broad question of achieving self-determination through local government in the unorganized borough. The question of service area formation will be addressed in some detail. In addition, we would hope that the information developed would serve as a framework for evaluating future legislation in terms of its effect as an incentive or disincentive to local government formation.

The Honorable Jay S. Hammond

-2-

May 25, 1979

We are aware of the wide scope of this study and realize the need for the executive and legislative branches to work together to achieve such a comprehensive goal. We welcome your support of our joint efforts and will keep you advised as the study progresses.

Sincerely,

Senator Arliss Sturgulewski
Co-Chairman

Representative Bill Parker
Co-Chairman

Enclosures

JOINT SENATE AND HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
ALASKA STATE LEGISLATURE
Pouch V
Juneau, Alaska 99811

Address all correspondence to: Local Government Study

May 25, 1979

*Wants to
get involved*

Mr. Sam Coxson
Alaska Public Management
Services
6754 Blackberry Street
Anchorage, Alaska 99502

Dear Sam:

I appreciated the opportunity to chat with you briefly during the recent Federal-State Land Use Planning Commission Meeting on municipal land. I just wanted to acknowledge that conversation and let you know that we will place your name on the mailing list for information regarding the Joint Senate and House Community and Regional Affairs Committee look at local government.

At this time we are in the process of defining the various components of that study. As I indicated to you, our resources must of necessity be primarily devoted to staff. We look toward a great deal of assistance from various departments and agencies of the State Government.

We are going to make every effort to seek input from knowledgeable people, such as yourself. You work with local government, you know the problems, as well as the opportunities, and we want to take advantage of such knowledge and hopefully produce legislation and policies that can meet some of the many needs that exist.

Thank you for sharing your interest.

Sincerely,

Arliss Sturgulewski, Senator
Co-Chairman, Local Government Study

JOINT SENATE AND HOUSE INTERIM LOCAL GOVERNMENT COMMITTEES
ALASKA STATE LEGISLATURE
Pouch V
Juneau, Alaska 99811

Address all correspondence to: Local Government Committee

May 25, 1979

Ms. Debra J. Schnabel
Committee for Optimum Government
City of Haines
P.O. Box 576
Haines, Alaska 99827

Dear Debra:

Mr. Jack Chenoweth, staff attorney for the Division of Legal Services, was kind enough to give me a copy of your May 21 letter to him regarding the panel discussion you are going to be holding on alternative municipal governments. As Co-Chairman of a Local Government Study being conducted jointly by the Senate and House Community and Regional Affairs Committees, I wanted to indicate my interest in your panel discussion.

As soon as we have completed the program for our local government study, I will be sure that you are placed on the mailing list for information. We will be taking a look at both organized and unorganized municipalities, service districts in the organized and unorganized boroughs, etc. It would be most helpful to our study to have any summary results of your meeting or general comments that you might be able to make available to us.

I would hope that, if you do happen to come to Juneau, you will come in to my office, which is located in Room 101 of the Assembly Building. My Administrative Assistant, Gene Walsh, and Representative Parker's Administrative Assistant, Marge Gorsuch, will be staffing the study effort. It would be most helpful if you would have an opportunity to sit down with them and discuss the results of your panel discussion and also some of the problems that exist in the Haines area. It would certainly be good background information for us. Good luck on your bringing together an excellent group of very knowledgeable people to discuss the local government options for your area.

Sincerely,

Arliss Sturgulewski, Senator
Co-Chairman, Local Government Committee

JOINT SENATE AND HOUSE INTERIM LOCAL GOVERNMENT COMMITTEES
ALASKA STATE LEGISLATURE
Pouch V
Juneau, Alaska 99811

Address all correspondence to: Local Government Committee ✓

May 25, 1979

Mr. Robert J. Walker
Exxon Company, U.S.A.
Pouch 6601
Anchorage, Alaska 99502

Dear Bob:

Thank you for your letter of May 16 expressing interest in the interim study on local government being conducted jointly by the Senate and House Community and Regional Affairs Committees. Currently we are developing the program outline. As soon as it is completed, we will see that you are on the mailing list to receive information.

The delivery of governmental services in Alaska is extremely complex. Our study will be taking a look at the unorganized borough, the implementation of Coastal Zone Management plans, the delivery of basic governmental services, the potential for creation of additional government units, etc.

It would be most helpful for us to learn of specific concerns that you might have. We are going to make every attempt to communicate with as many affected individual communities and firms as is possible. Again, thank you for sharing your interest.

Sincerely,

Arliss Sturgulewski, Senator
Co-Chairman, Local Government Committee

JOINT SENATE AND HOUSE INTERIM LOCAL GOVERNMENT COMMITTEES
ALASKA STATE LEGISLATURE
Pouch V
Juneau, Alaska 99811

Address all correspondence to: Local Government Committee

May 25, 1979

Ms. Lare'
Community Development Coordinator
Division of Community and Rural
Development
Department of Community and
Regional Affairs
225 Cordova, Building B
Anchorage, Alaska 99501

Dear Ms. Lare'

Thank you very much for your letter of May 18 regarding the Task Force for Rural Development. I will be very happy to meet with the Task Force on August 15 at 8:15 a.m. in the large Conference Room in the Department of Community and Regional Affairs.

We are just now in the process of defining the scope of our study. This will be a joint effort of the House and Senate Community and Regional Affairs Committees.

We are going to make a real effort to keep affected persons advised of the course of the study. It would be most helpful if you would send to me the addresses of the members of your Task Force for Rural Development. It is going to take the effort of a great number of people, including yourself, to make this a successful and productive study.

Sincerely,

Arliss Sturgulewski, Senator
Co-Chairman, Local Government Committee

JOINT SENATE AND HOUSE INTERIM LOCAL GOVERNMENT COMMITTEES
ALASKA STATE LEGISLATURE
Pouch V
Juneau, Alaska 99811

Address all correspondence to: Local Government Committee

May 25, 1979

The Honorable Bryan MacLean
City Manager
City of Barrow
P.O. Box 629
Barrow, Alaska 99723

Dear Bryan:

I was pleased to have an opportunity to chat with you briefly at the recent municipal land seminar held by the Federal-State Land Use Planning Commission. I did want to let you know that we are in the process of developing the interim local government study, which is a joint effort by the Senate and House Community and Regional Affairs Committees.

Your name will be added to our mailing list and hopefully we can keep you advised periodically of the course of the study. It would be most helpful to me if you could convey some of the particular concerns that are faced by your municipality, looking at the structures of your local government and how it is working in your area.

Thank you for sharing your concern over your land issues.

Sincerely,

Arliss Sturgulewski, Senator
Co-Chairman, Local Government Committee

JOINT SENATE AND HOUSE INTERIM LOCAL GOVERNMENT COMMITTEES
ALASKA STATE LEGISLATURE
Pouch V
Juneau, Alaska 99811

Address all correspondence to: Local Government Committee

May 23, 1979

The Honorable Joyce Munson
State Representative
935 East 79th
Anchorage, Alaska 99502

Dear Joyce:

I am including information received from the Legislative Affairs Agency regarding the formula for highway funds allocation in the Anchorage Municipality. This information should be of value as you begin your interim work on roads and highways.

I have a particular interest in the formula used for revenue sharing as it deals with ice roads and also maintenance dollars for municipal roads. The present maintenance allocation figures are \$900 for ice roads and some \$1500 for local public roads. There has been a great deal of pressure to increase these allocations and yet under our present method of revenue sharing it merely means that the revenue dollar is split in somewhat different ways. I would really appreciate your committee taking a look at the adequacy and method of funding.

Please notify me of your meeting schedule. If it would be of any help to you, I would be very happy to come and make a presentation regarding the study that we are going to be doing involving local government and also talk about the amount of revenue sharing for local roads.

Sincerely,

Arliss Sturgulewski, Senator
Co-Chairman, Local Government Study

Enclosures

Red 9

JOINT SENATE AND HOUSE INTERIM LOCAL GOVERNMENT COMMITTEES
ALASKA STATE LEGISLATURE

Pouch V
Juneau, Alaska 99811

Address all correspondence to: Local Government Committee

May 23, 1979

The Honorable Bruce Aronson
City Manager
City of Petersburg
P.O. Box 329
Petersburg, Alaska 99833

Dear Bruce:

Thank you for your letter regarding the Local Government Study, which will be conducted by the Senate and House Community and Regional Affairs Committees. Right at this moment, we are attempting to take this very large and unwieldy subject and put it into manageable form. We have had offers of support and assistance from the Legislative Affairs Agency, the Department of Community and Regional Affairs, the Office of Coastal Zone Management, Division of Policy Development and Planning, and the Office of the Governor. Additionally, as you know, the Alaska Municipal League has for a number of years been interested in seeing work done in this area.

One of my major concerns has been in the whole area of the delivery of services to the unorganized borough. We seem to be developing many institutionalized delivery systems and yet have not encouraged the development of local government in many parts of the State. I would be very interested if you could jot down for the Committee some of your observations about areas of government that are particularly troublesome in your particular situation. It is going to be impossible to address all of the issues during our study. However, it would be very helpful, I think, to develop a laundry list of items causing concern with a view of continuing effort to address them.

Please be assured that as the study develops, we will make every effort to solicit assistance and keep people advised as to the course of the study. Thank you for contacting me.

Sincerely,

Arliss Sturgulewski, Senator
Co-Chairman, Local Government Study

Rd9

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEES
ALASKA STATE LEGISLATURE
Pouch V
Juneau, Alaska 99811

May 11, 1979

The Honorable Jay S. Hammond
Governor
Pouch A
Juneau, Alaska 99811

Dear Governor Hammond:

The First Session of the Eleventh State Legislature has recently approved the formation of an Interim Local Government Committee composed of the Senate and House Community and Regional Affairs Committees, and has appropriated \$74,000 (Seventy Four Thousand Dollars) for that purpose.

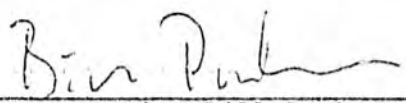
During the course of this Session, we, as Chairmen of the Community and Regional Affairs Committees, became aware of the long-standing need to address the problems of rural Alaska. We have met with representatives of the following departments and agencies, all of whom have been most supportive in our efforts to define the scope of the study: Department of Community and Regional Affairs, Department of Transportation and Public Facilities, Department of Revenue, Division of Policy Development and Planning, and the Office of Coastal Management.

Due to the complexity of this issue, which transcends any single departmental jurisdiction, other departments might be called upon to contribute to the study. We would appreciate your assistance in informing all State departments of the existence of this Committee.

We welcome your support of our joint interim efforts and will keep you advised of the ongoing progress of this study.

Sincerely,


Senator Arliss Sturgulewski


Representative Bill Parker

Attachment

May 10, 1979

MEMORANDUM

TO: Mr. M.R. Charney, Executive Director
Legislative Affairs Agency

FROM: Senator Arliss Sturgulewski, Chairman
Senate Community & Regional Affairs

SUBJECT: Staff for Interim Local Government Committee Study
Senate and House Community & Regional Affairs Committees

A copy of my memorandum to Ms. Kathy Martinson (Payroll/Personnel Officer) is attached for your information. You will note that the effective date of the Interim Local Government Committee Study is May 7, 1979.

Due to the need for cooperation of numerous departments of the State Government, as well as the divisions of Legislative Affairs, it is most practical to headquarter the study in my Juneau office. Additionally, Representative Parker will conduct parts of the study from his office.

My time commitments necessitated beginning development of the work plan on May 7, 1979. We will continue to coordinate closely with your offices in the development of our study.

Attachment

cc: Ms. Kathy Martinson

May 9, 1979

MEMORANDUM

TO: Ms. Kathy Martinson
Payroll/Personnel Officer

FROM: Senator Arliss Sturgulewski, Chairman
Community and Regional Affairs

SUBJECT: Staff for Interim Local Government Committee Study
EFFECTIVE DATE: May 7, 1979

Operation of the Interim Local Government Committee Study, composed of the Senate and House Community and Regional Affairs Committees will be conducted out of the Juneau offices of Senator Arliss Sturgulewski and Representative Bill Parker.

Staff effort on behalf of Senator Sturgulewski will be provided by Mr. Gene Walsh, Administrative Assistant, and Mrs. Twyla Hartsock, Secretary.

Mr. Walsh will be employed on a full-time basis during the interim with salary based on the pay levels for interim staff outlined in the April 30, 1979 memorandum from Mr. M.R. Charney to Senator George Hohman.* Mr. Walsh is authorized to sign time sheets for himself and on behalf of Mrs. Hartsock.

Mrs. Hartsock will be employed on a part-time basis as a secretary at the rate set forth in the above memorandum.

Representative Bill Parker will make arrangements with you for the employment of his staff.

*Mr. Charney is currently assessing the impact of legislation passed this session to see what, if any, benefits in addition to basic salary will accrue to interim staff; i.e., retirement, health benefits, etc.



Official Business

Alaska State Legislature

Senate Committee on Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811

May 1, 1979

TO: Senator Mike Colletta
Majority Leader

FROM: Senator Arliss Sturgulewski *AS*
Chairman, Community & Regional Affairs

SUBJECT: Interim Local Government Committee

Per your request of April 30, I am attaching a copy of background material regarding an interim local government committee composed of the Senate and House Community and Regional Affairs Committees. Copies of this information have been submitted to Senator Tillion and Senator Hohman.

Substantial interest in cooperating with this interim study has been expressed by the Department of Community and Regional Affairs, the Division of Policy Development and Planning, the Office of Coastal Zone Management, and the Alaska Municipal League. Firm details as to methodology and specific resources required must, of necessity, be developed post-session.

Attachment

SCOMM

#10:2

PLEASE NOTE: THE FOLLOWING PAGES WERE TREATED
AS A UNIT IN THE ORIGINAL DOCUMENT.

FOOD ASSOCIATED WITH THE SYMPOSIUM \$294.39 TOTAL \$14,922.08
 SUPPLIES \$212.48
 TELEGRAM \$59.24
 POSTAGE \$165.97
 TRIPS AND PER DIEM \$1490.00 Apx.
 +LAMAR (TRIP AND THREE DAYS PER DIEM)
 +MARGE (TRIP AND THREE DAYS PER DIEM)
 +VIC (TRIP AND THREE DAYS PER DIEM)
 +TERRY STIMPSON (ONE DAY PER DIEM)
 +BOB MULCAHY (TWO DAYS PER DIEM)
 +ARLISS (FIVE DAYS PER DIEM)
 +BILL (TWO DAYS PER DIEM)
 VIC'S SERVICES \$2400.00
 RSA WITH THE DEPT. OF CRA \$10,300. (NOT DUE UNTILL SEPT.)

MAY \$495.00
 JUNE \$7009.91
 JULY \$6072.13
 AUGUST \$2251.05 5549.77
 OTHER SEPT \$14,922.08 12,593.99

TOTAL \$30,750.00

\$74,000 - \$30,750 = \$43,250

29,730.30

74000
 25000
 49000

(4)

SEPTEMBER.

4468.80 (117) PERSONAL SERVICES $591.85 + 684.95 + 1197.00 + 997.50 + 997.50$
 273.95 (181) FICA $36.28 + 41.99 + 73.38 + 61.15 + 61.15$
 31.27 (184) U.I. $7.14 + 4.19 + 8.38 + 6.95 + 6.98$
 110.79 (186) WORK Comp $21.31 + 24.66 + 43.00 + 35.91 + 35.91$
 546.97 (187) PERS $79.44 + 83.84 + 146.51 + 122.09 + 122.09$
4481.78

(200) TRAVEL & MOVING

506.24 (211) INSTATE TRANSPORT $157.12 + 159.12 + 288.00$ 151.25
 973.25 (212) INSTATE PER DIEM $21.00 + 136.50 + 131.00 + 21.00$ 220.00
 2.50
 (211) OUT OF SESSION TRANSPORTATION (LEGISLATORS)
 235.00 (212) Out of Session PER DIEM (LEGISLATORS) $+ 165.00 + 70.00$
 180.00 (217) IN-STATE TRANS (Bd & COMMISSIONERS) 180.00

194.49 (300) CONTRACTUAL SERVICES.

103.79 (311) LONG DIST TELE $70.89 + 168.85 + 364.05$
 57.80 (312) LOCAL SERVICE TELE 57.80
 (399) CONTRACTUAL FEES (NCE)
 178.73 (3147) POSTAGE & FREIGHT 178.73

(325) ADVERTISING

2250.00 (389) PROFESSIONAL SERVICES 2250.00

10.32 (400) SUPPLIES & MATERIALS

27.40 (481) STATIONERY & SUPPLIES $3.00 + 24.40$
 (489) OFFICE & LIBRARY SUPPLIES
 (499) OPERATING SUPPLIES & MATERIALS.

27.40

2573.99 TOTAL MD.

AUGUST

1325 (111) PERSONAL SERVICES. $\begin{matrix} 1037.40 + 904.40 \\ 308.20 + 1097.25 + 345.00 \end{matrix}$ ~~345.00 + 345.00~~
 226.33 (121) FICA $18.89 + 67.26 + 21.15 + \cancel{21.15} + \cancel{21.15} + 63.59 + 55.44$
 25.85 (124) U.I. $2.16 + 7.48 + 2.42 + \cancel{2.11} + \cancel{3.13} + 7.26 + 6.33$
 32.93 (126) WORK COMP. $11.10 + 39.50 + 12.42 + \cancel{17.12} + \cancel{12.12} + 37.35 + 32.56$
 287.23 (122) PUBLIC EMPLOYMENT RETIREMENT SYSTEM CONTRIBUTIONS $134.30 + 42.23 + 110.70$
434.59

(200) TRAVEL AND MOVING

30.00 (211) INSTATE TRANSPORT 180.00
 28.00 (212) INSTATE PER DIEM 220.00 + 8.00
 180.00 (217) OUT OF SESSION TRANSPORTATION (LEGISLATORS) 180.00
 100.00 (218) OUT OF SESSION PER DIEM (LEGISLATORS) 165.00 + 35.00
738.00

(300) CONTRACTUAL SERVICES

107.05 (311) LONG DIST TELE 107.05
 57.80 (312) LOCAL SERVICE TELE 57.80 +

~~(313) TELETYPE~~

~~(314) CONTRACTUAL FEES (NET)~~

28 (314) POSTAGE & MAILING 28

(325) ADVERTISING ~~25.00~~

(341) CONTRACTUAL FEES ~~6.22~~

155.13

400 SUPPLIES AND MATERIALS

2.25 (491) STATIONERY & SUPPLIES $39.26 + 29.64 + 7.78 + 52.73 + 6.84$
 2.25 (497) OFFICE & LIBRARY SUPPLIES 20.25
 43.55 (499) OPERATING SUPPLIES & MATERIALS $23.80 + 19.75$

232.05

5549.77 TOTAL MD.

Local Government Study Budget*

(revised 9/4/79)

(100) <u>Personal Services</u>	\$40,000
1-1/2 Administrative Assistants	
12 person months	
2 Summer Interns	
4 person months	
(200) <u>Travel</u>	\$36,000
(A) Committee Transportation (Juneau - Anchorage)	
Chairmen of Senate and House Community and	
Regional Affairs Committees, plus staff travel & per diem	
(B) Travel cost related to symposium for six participants	
to attend,	
Symposium participants per diem in Anchorage	
(C) Regional Public Hearings (It is assumed that on an	
average, that eight Committee members and two staff	
members would attend the hearings and two days would	
be spent in each community)	
(D) Regional hearing participants (three people from	
each area will be invited to participate in the hearings)	
(300) <u>Contractual</u>	\$22,000
(400) <u>Commodities</u>	\$1,000
Total	\$99,000

* This would cover the time period commencing May 15, 1979 through June 30, 1980.