

ALASKA LEGISLATURE

HOUSE and SENATE FINANCE COMMITTEE FILES, 2005-2006 3099

# The Governor's 3 Big Ideas

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- Idea Three: We ought to get a fair share of tax revenues when prices are high, especially if reinvestment is low
- With high prices we are not getting a fair share
- We should be treated as fairly as other jurisdictions while remaining competitive with them for investment

# Fair Tax Rate

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Governor's bill: 20%

# Fair Tax Rate

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Governor's bill: 20%

*CS pushes tax rate to 25% and adds progressive feature*

# Progressivity Surcharge

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- Oil surcharge applies when oil price (ANS West Coast) exceeds \$40/bbl

$(ANS_{wc} - \$40) \times .0015$

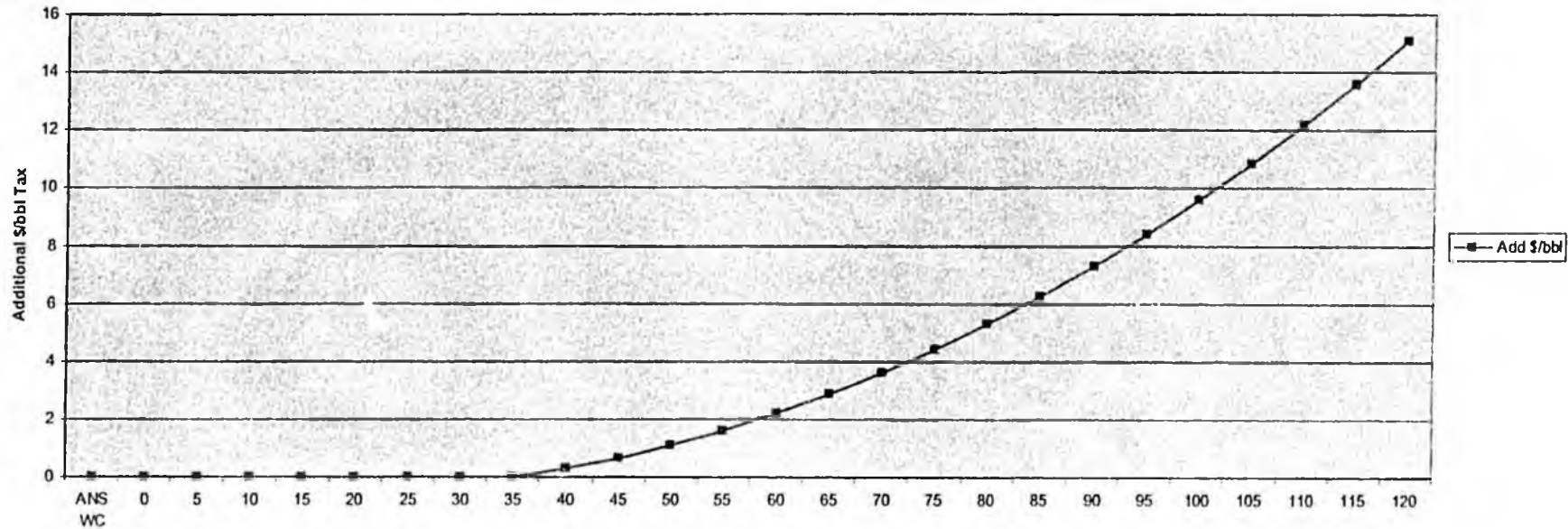
$\times ANS\ PV\ \text{"wellhead"} \times \text{taxable barrels of oil}$

Different definition for gross value at point of production

- Deductible from PPT

# CS: Progressivity Feature

House Resource Progressivity Feature



## Governor's bill provided a fair tax rate

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	Governor's Bill
ANS West Coast Price:	\$ 70.00
Downstream Transportation	(7.00)
<i>Wellhead Value (gross)</i>	<u>63.00</u>
Upstream Production Costs	(7.00)
<i>Production Tax Value (net)</i>	<u>56.00</u>
	20%
	<u><b>11.20</b></u>
Percentage Gross	17.8%
Percentage Net	20.0%

## CS: How Does Progressivity Feature Work?

Senate Resources CS
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	PPT	Progressivity Factor
ANS Wellhead (PV)		63.50
ANS wc	70.00	
Downstream Transportation	(7.00)	4.5%
<i>Wellhead Value (gross)</i>	<u>63.00</u>	
Progressivity		<u>4.5%</u>
Progressivity Amount	(2.90)	2.90
Upstream Production Costs	<u>(7.00)</u>	
<i>Production Tax Value (net)</i>	<u>53.10</u>	

# CS: How Does Progressivity Feature Work? (Cont.)

Senate Resources CS

~~PPT~~ Progressivity Total

	<del>PPT</del>	Progressivity	Total
<i>Production Tax Value (net)</i>	53.10		56.00
PPT Rate	25%		
Total Tax	13.29	2.86	16.15
Percentage Gross	25.0%		28.8%
Percentage Net	21.1%		25.6%

## Governor's Bill: Other Provisions

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- Monthly return filing
- 90% payment safe harbor
- Yearly true-up on 3/31

# CS: Other Provisions

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- Monthly return filing  
CS maintains
- 90% payment safe harbor  
CS increases this to 95%
- Yearly true-up on 3/31  
CS changes this to quarterly true-up

# Other Provisions in CS

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spill fee increases total fee 1¢ to 6¢

--suspended fee (AS 43.55.201)

--2 cents changed to 1 cent

--non-suspended fee (AS 43.55.300)

--3 cents changed to 5 cents

No Longer Creditable as in Governor's Bill

## Other Provisions in CS

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- Existing Private royalty oil tax rate set at 5%, 1.5% in Cook Inlet
  
- Bill sets no tax rate on new private royalty lease production
  
- Effective date changed from 7/1/06 to 4/1/06

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DOCUMENT(S)  
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# PPT: A Tax for Alaska's Future

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# PPT REVENUE STUDIES

Presentation to  
Senate Finance

Alaska Department of Revenue  
Tax Division  
March 31, 2006

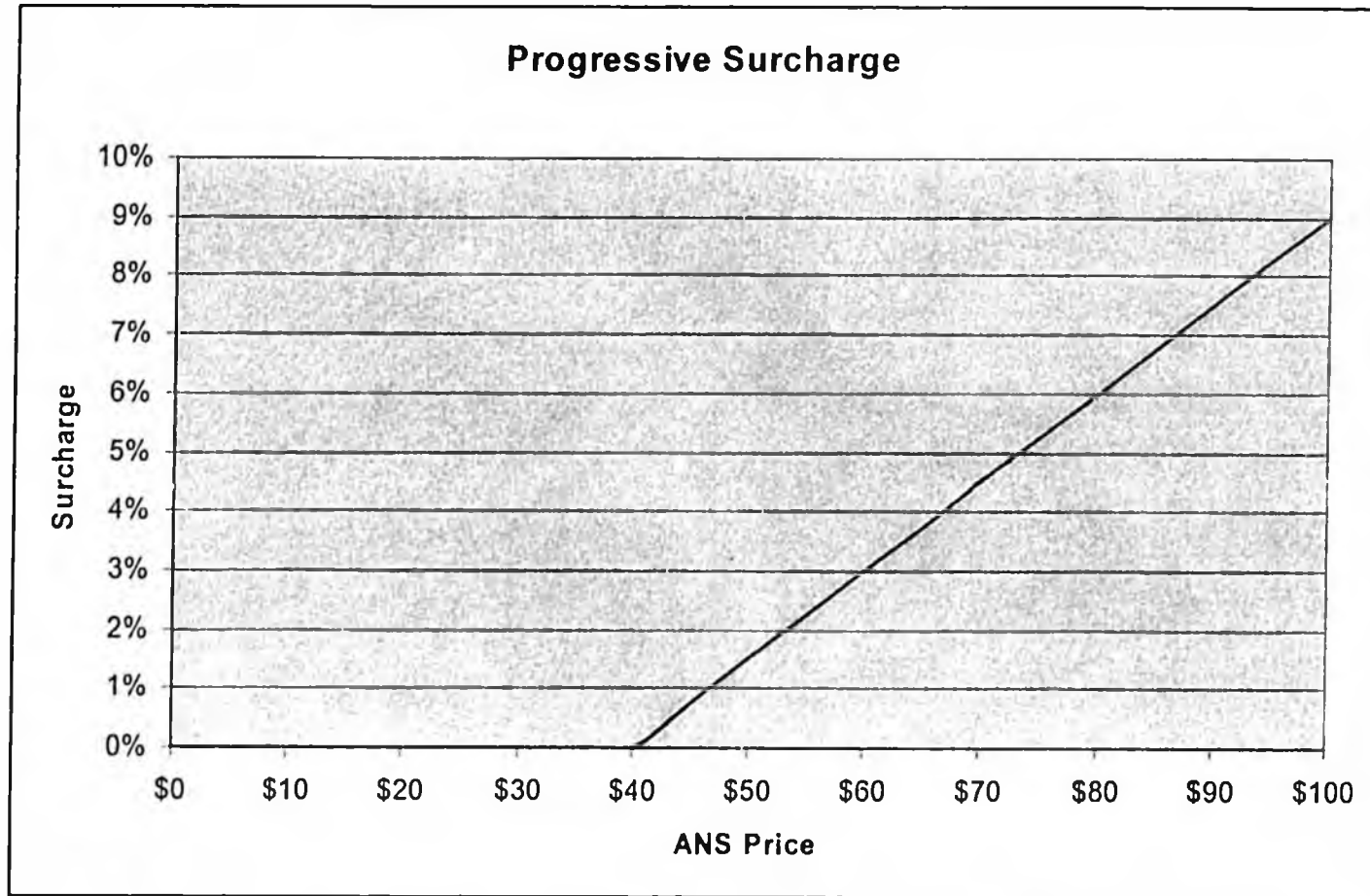
# OVERVIEW

- Description of tax
- Description of model
- Long-term cumulative revenues
- Annual revenues
- Effective tax rate
- State take
- Cook Inlet

# Progressive Surcharge

- $0.2\% \times (1 - \text{tax rate})$  of difference between ANS and \$40
- Applies to wellhead value
- Deductible for PPT calculation

FIGURE 1



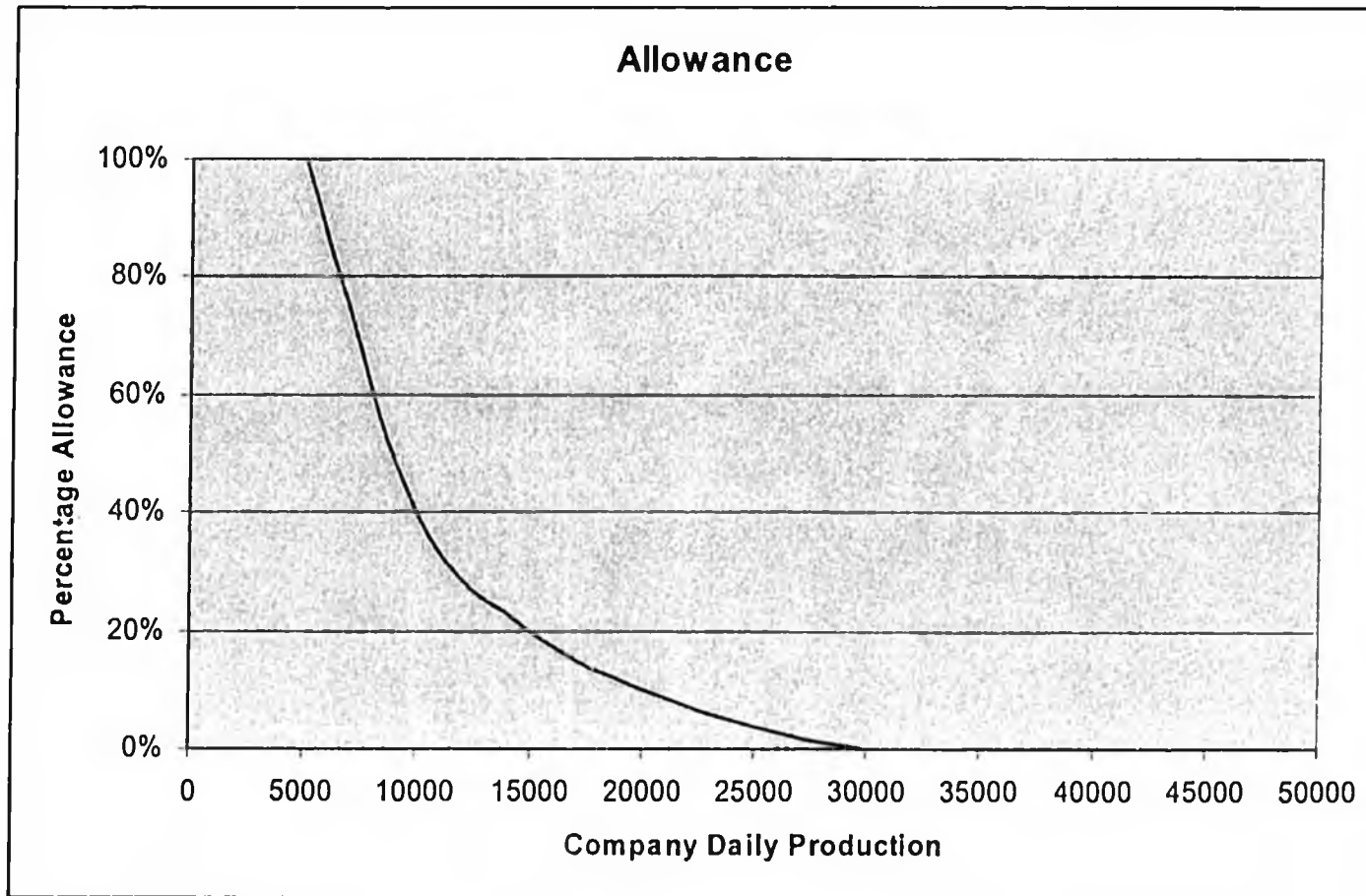
# Assist Small Companies & Attract New Investors

- Small Investors
  - Bigger appetite for smaller targets
  - New targets
  - Diversity
  - Less risk averse
- New Investors
  - ANWR, NPRA

# Small & New Investors Mechanisms

- Selling credits
- Converting losses to credits
- Big NPV boost
- Standard allowance
  - $( 5,000 - 0.2 \times [ADP - 5,000] ) / ADP$ 
    - Where ADP is average daily production for company
    - Expires after 2013

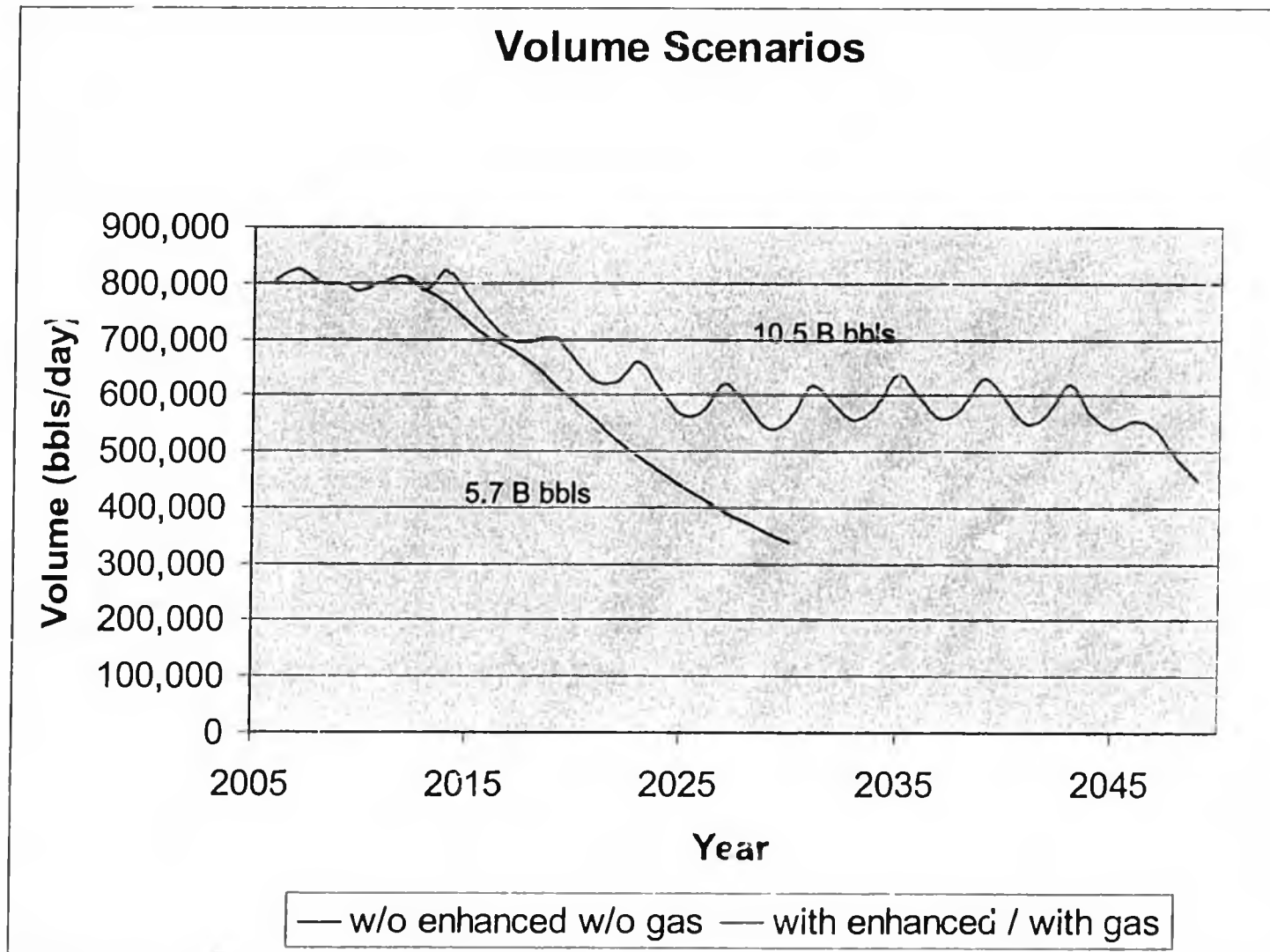
FIGURE 2



# Volume Scenarios

- No enhanced volumes / No gasline
  - Totals 5.7 billion barrels through 2030
    - Including 0.6 billion barrels of heavy oil
      - No additional heavy oil at prices under \$30
- Gasline and enhanced volumes
  - Totals 10.5 billion barrels through 2050
    - Includes additional 3.1 billion barrels conventional
      - 700 million barrels net stemming from gasline
    - Including additional 1.7 billion barrels heavy oil
      - No additional heavy oil at prices under \$30

FIGURE 3



# Costs and Prices

- Costs
  - \$100 mm/yr exploration through 2040
  - \$1/bbl on-going capital on all barrels
  - \$3.50/bbl developmental capital on 2/3 of existing conventional oil
  - \$8/bbl developmental capital on 2/3 of existing heavy oil
  - \$3.50/bbl developmental capital on new conventional oil
  - \$8/bbl developmental capital on new heavy oil
  - \$3/bbl operating costs on conventional oil
  - \$5/bbl operating costs on heavy oil
- Costs, prices, and revenues are all real \$2005 dollars
- Heavy oil discounted 8% for quality
- 2.5% of production subject to small company allowance (5,000 b/d)
- 70% of transition expenditures realized (2 for 1) as 20% credit
  - Costs \$100 mm/year over 7 years

# Feedback Effects Not Modeled

- Production depends on investment
  - More investment with incentives
  - Credits are incentive
- More investment with higher prices
- Less investment with higher taxes
- Investment driven by competitive international opportunities ... which are always evolving

# Cumulative Revenues

- Without enhanced volumes / without gasline (through 2030)
- With enhanced volumes / with gasline (through 2050)
  - Does not include gasline severance taxes
  - Includes gasline costs

FIGURE 4

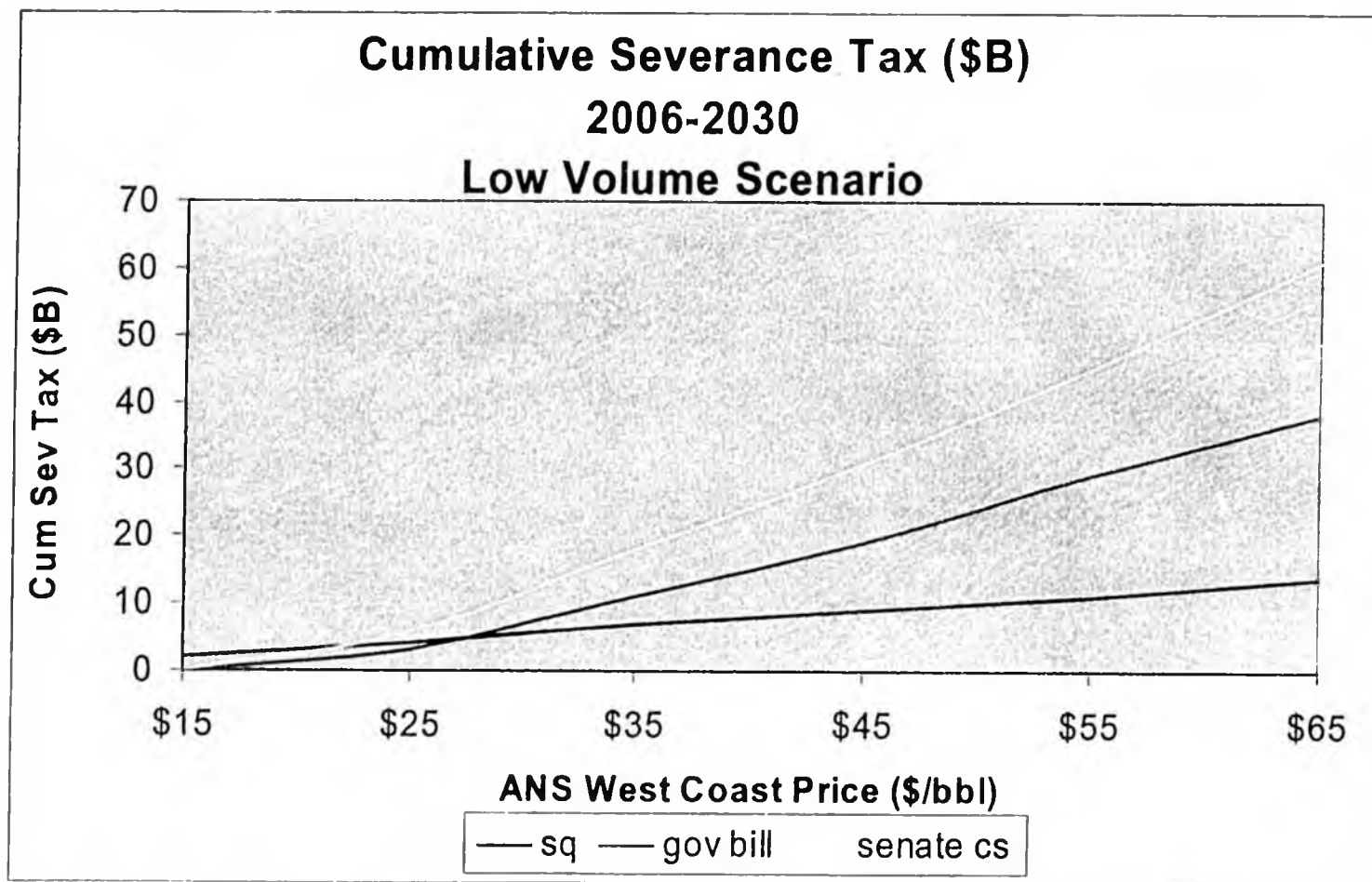
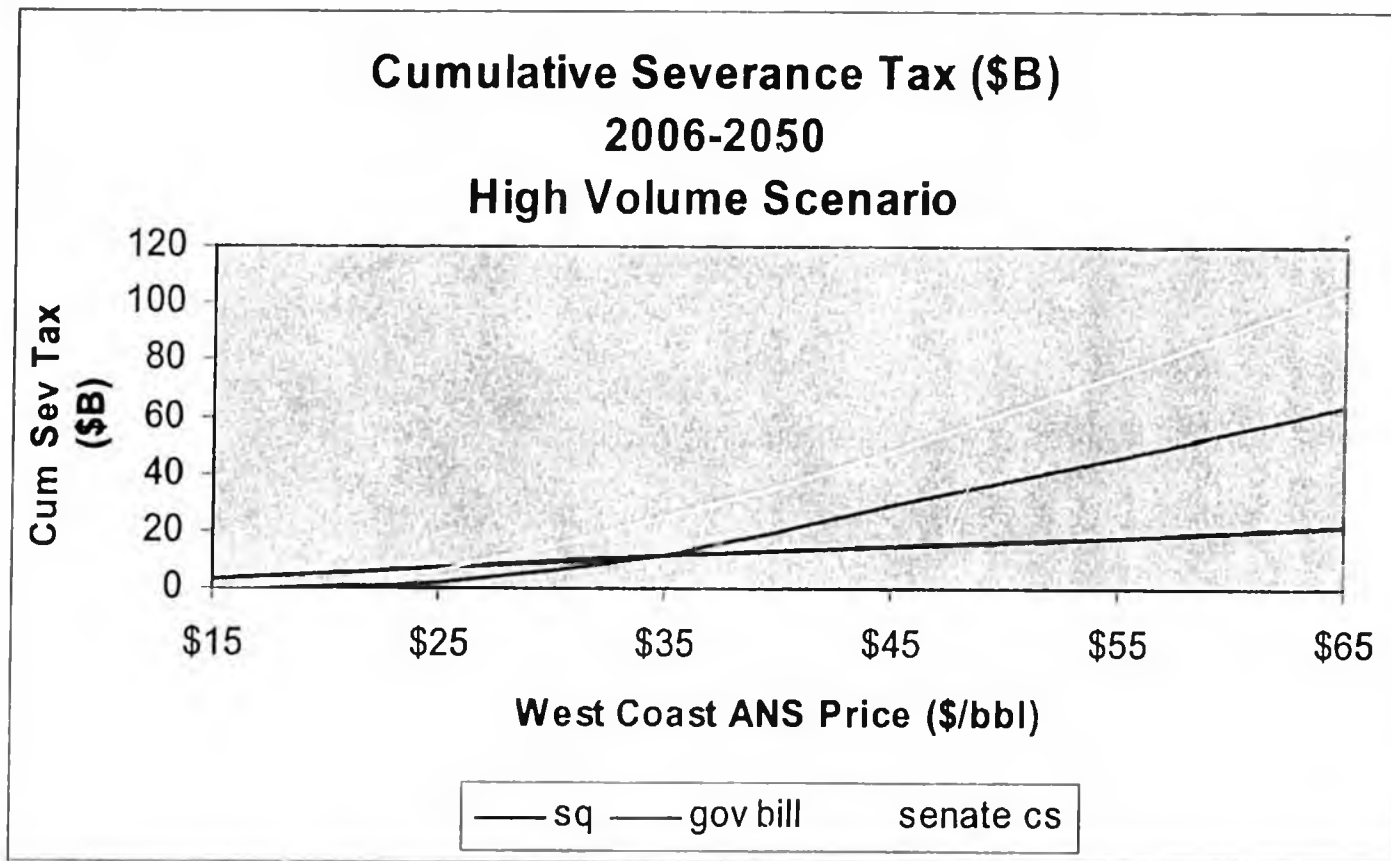


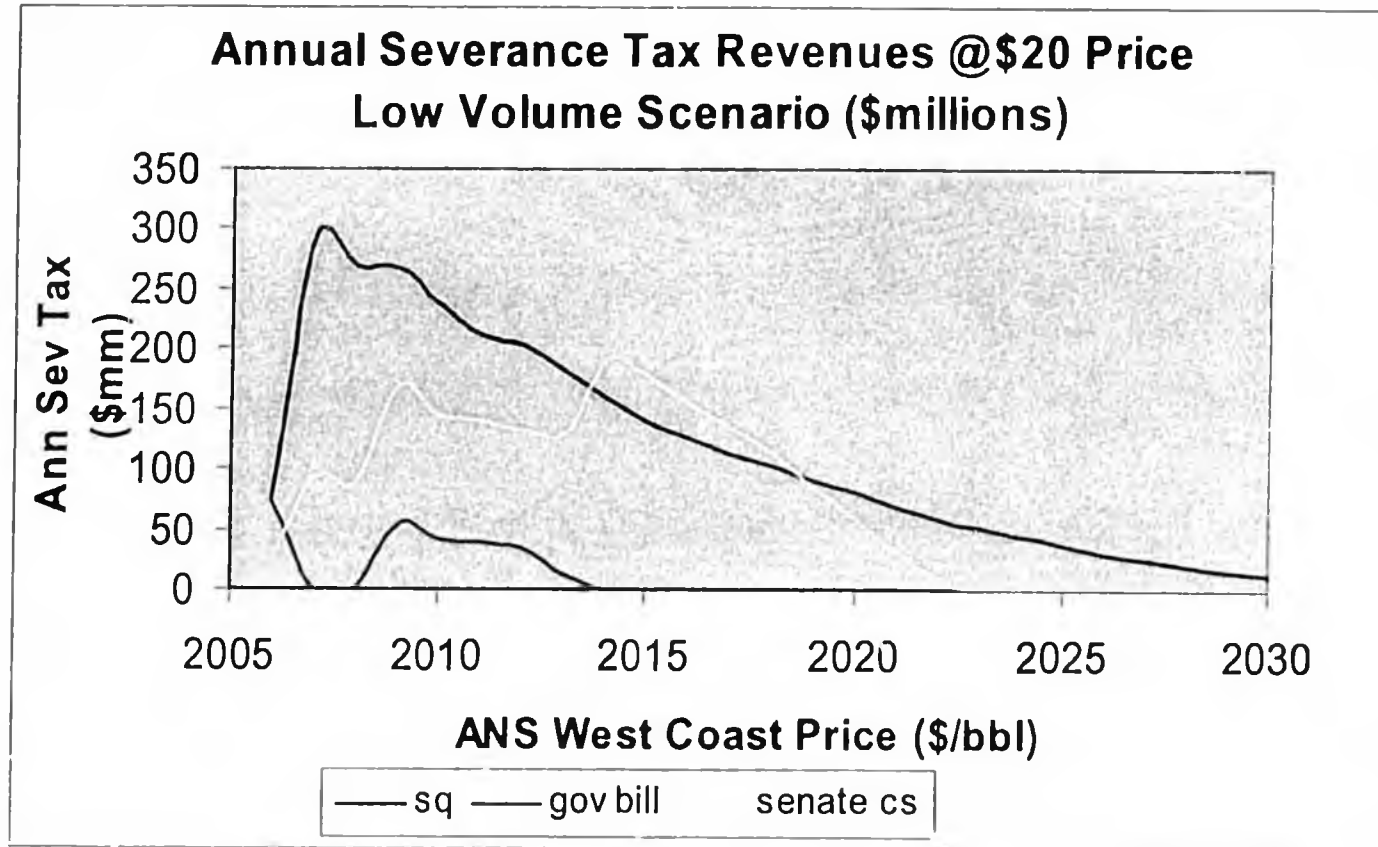
Figure 5



# Annual Revenues

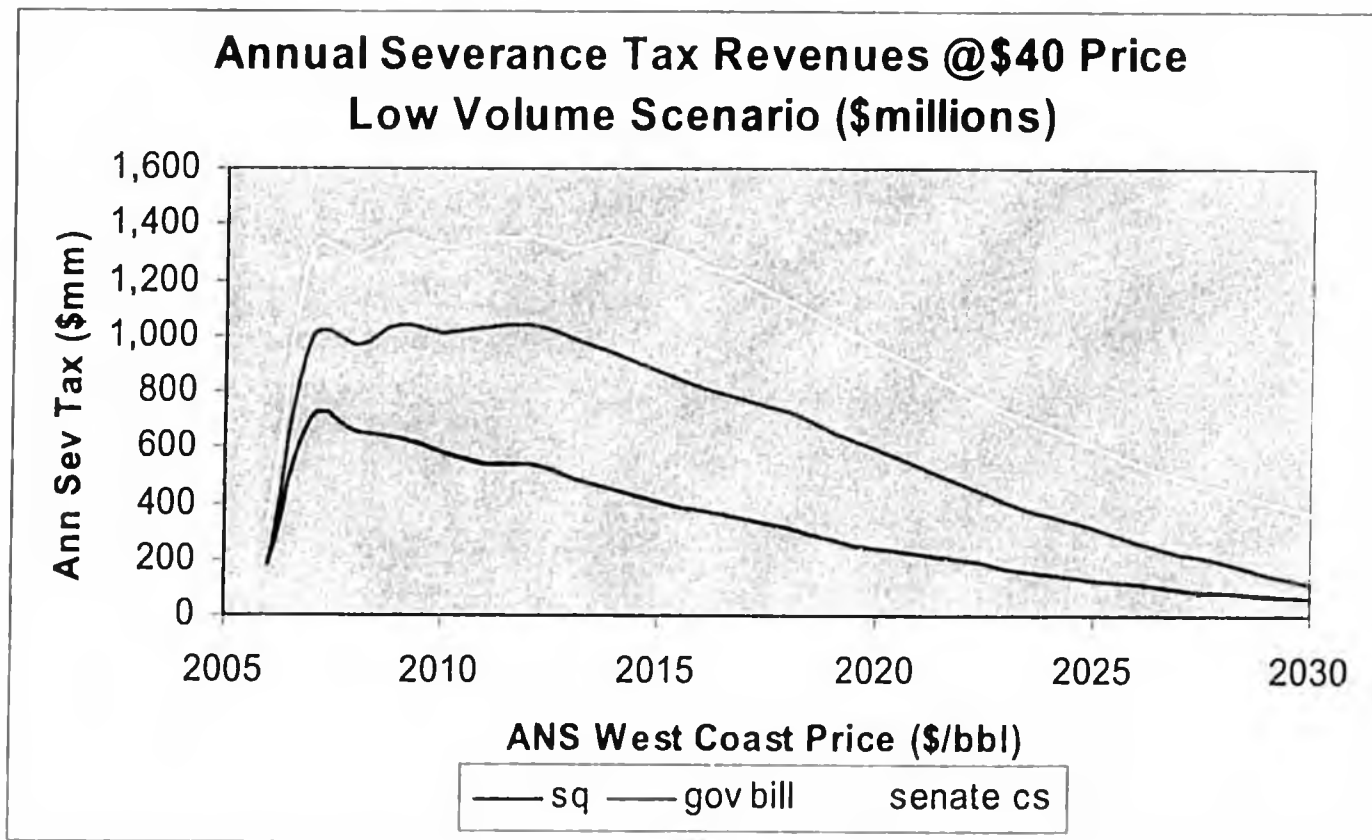
- Without enhanced volumes / without gasline (through 2030)
  - \$20
  - \$40
  - \$60
- With gasline / with enhanced volumes (through 2050) (does not include gasline severance taxes; includes gasline costs)
  - \$20
  - \$40
  - \$60

Figure 6



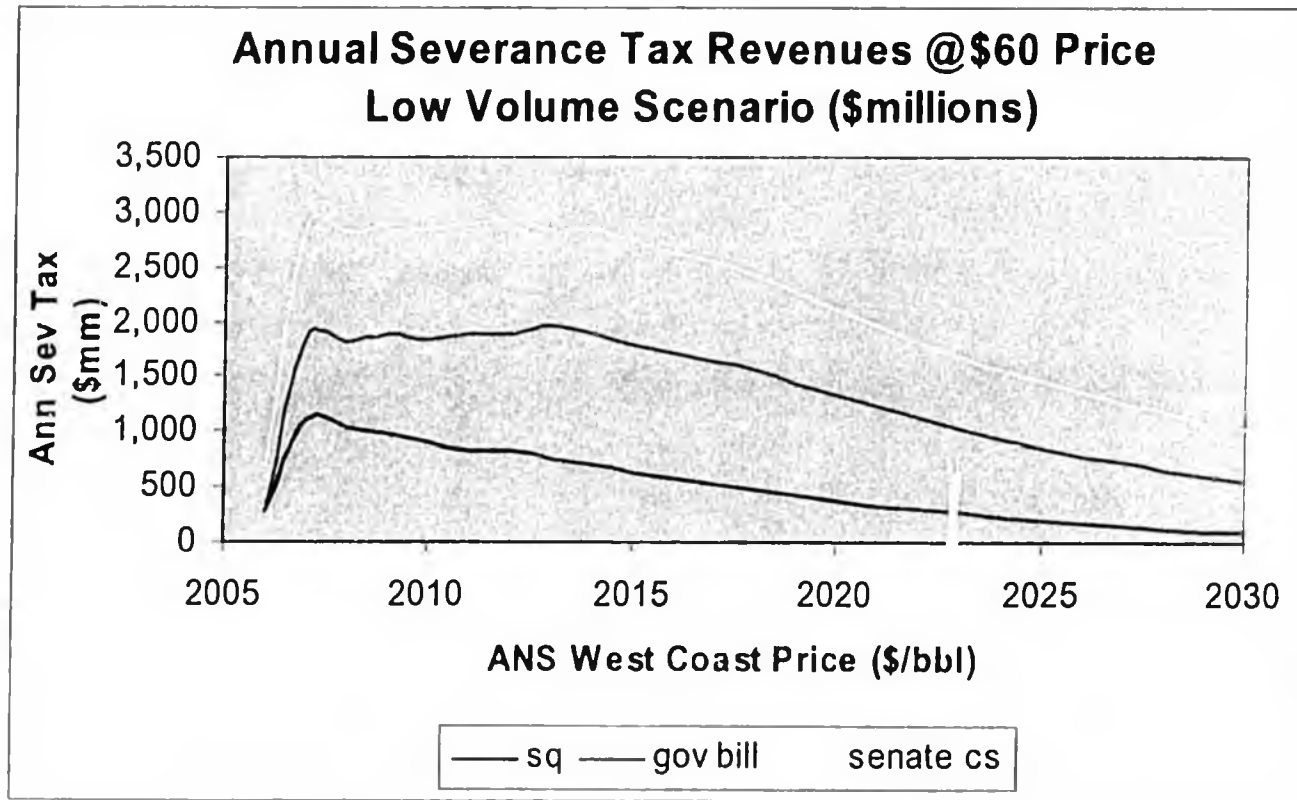
Average annual revenues \$40 million less than status quo (both proposals)  
Note: Status quo averages \$116 million annually

Figure 7



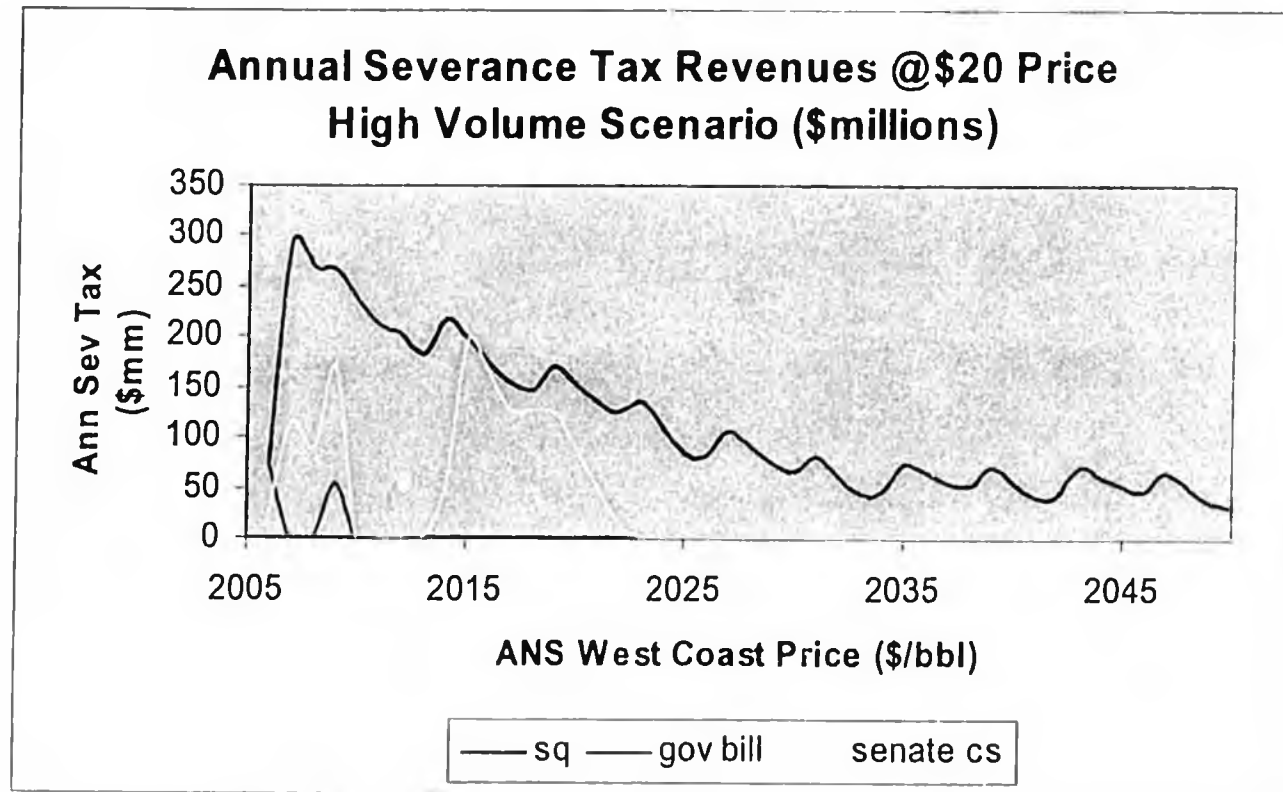
Senate CS has average annual revenues \$600 million more than status quo  
and \$300 more than Governor's bill

Figure 8



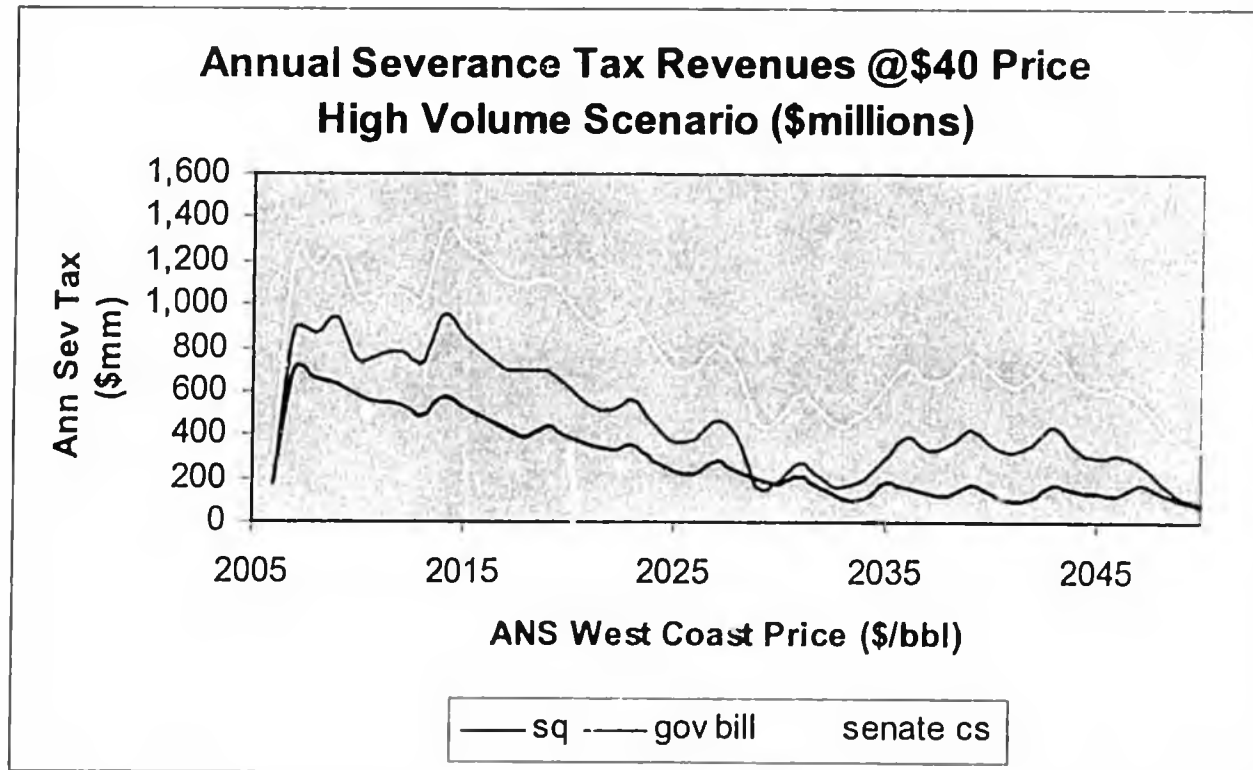
Senate CS has average annual revenues \$1.6 billion more than status quo and \$800 million more than Governor's bill. Annual progressive surcharge \$200-\$400 Note this is equivalent to State gasoline revenues at \$6.00/mmbtu Chicago price without the gasoline.

Figure 9



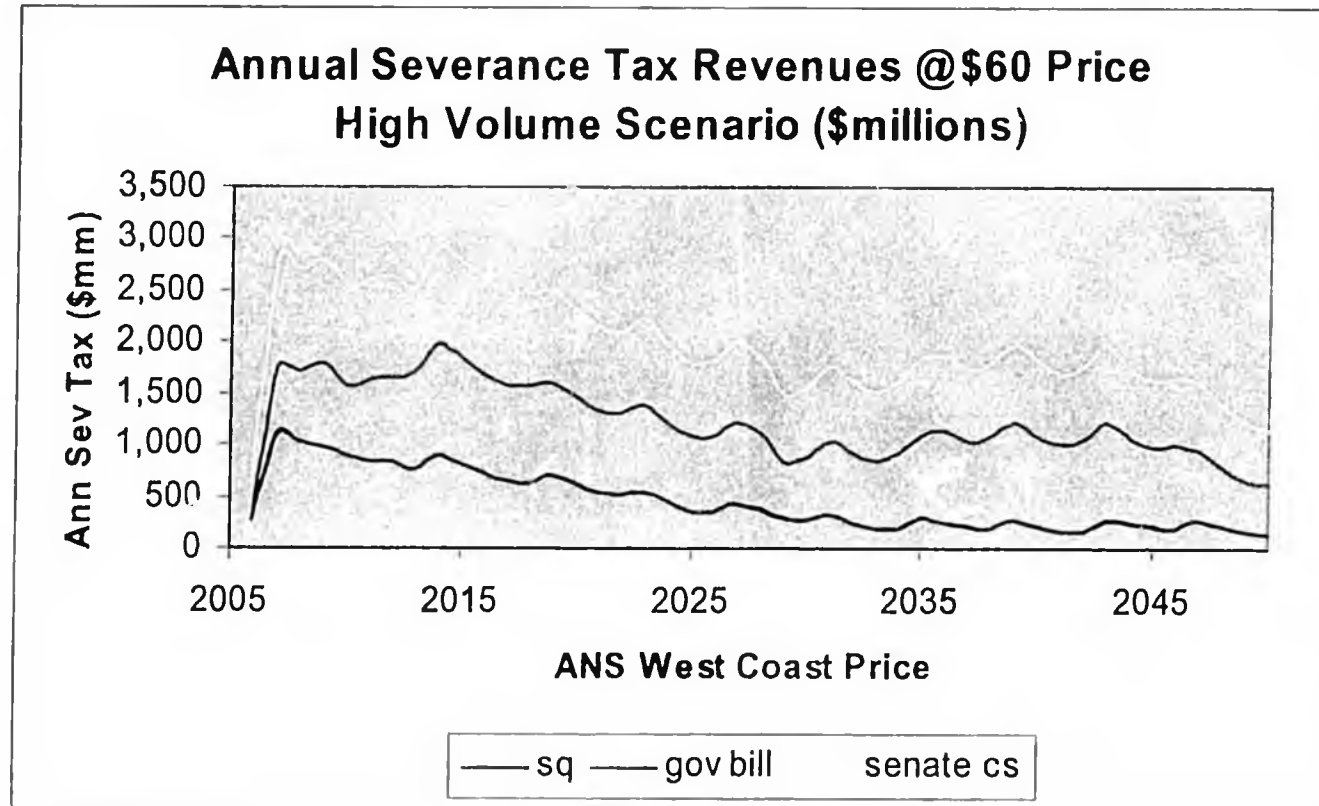
Average annual revenues \$80 million less than status quo (both proposals)  
Note: Status quo averages \$112 million annually

Figure 10



Senate CS has average annual revenues \$500 million more than status quo and \$300 more than Governor's bill

Figure 11



Senate CS has average annual revenues \$1.5 billion more than status quo and \$800 million more than Governor's bill. Annual progressive surcharge \$200-\$400 mm.

# Effective Tax Rate

- Severance Tax / (Wellhead less Royalty)
  - Without enhanced volumes / without gasline
  - With enhanced volumes / with gasline

FIGURE 12

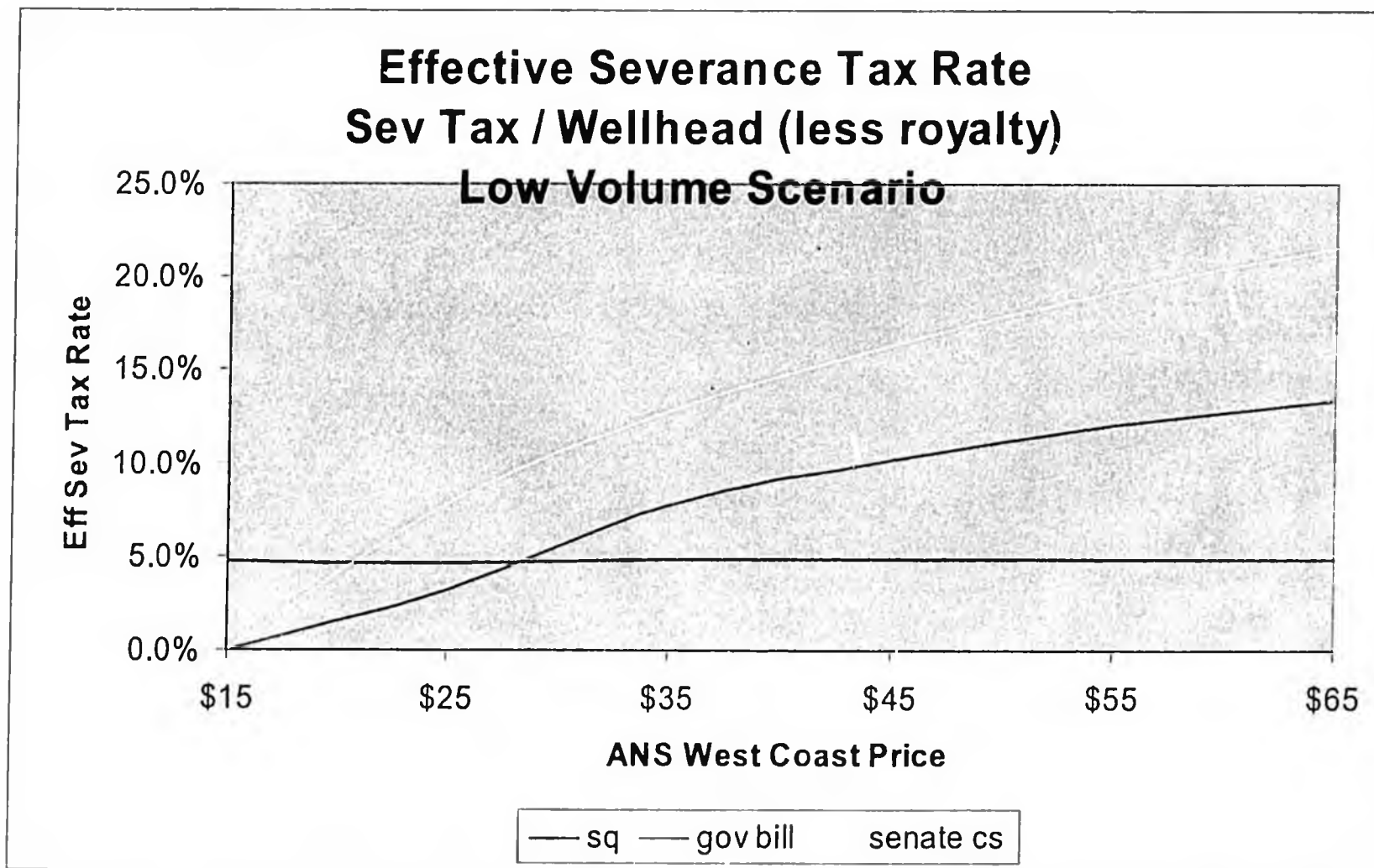
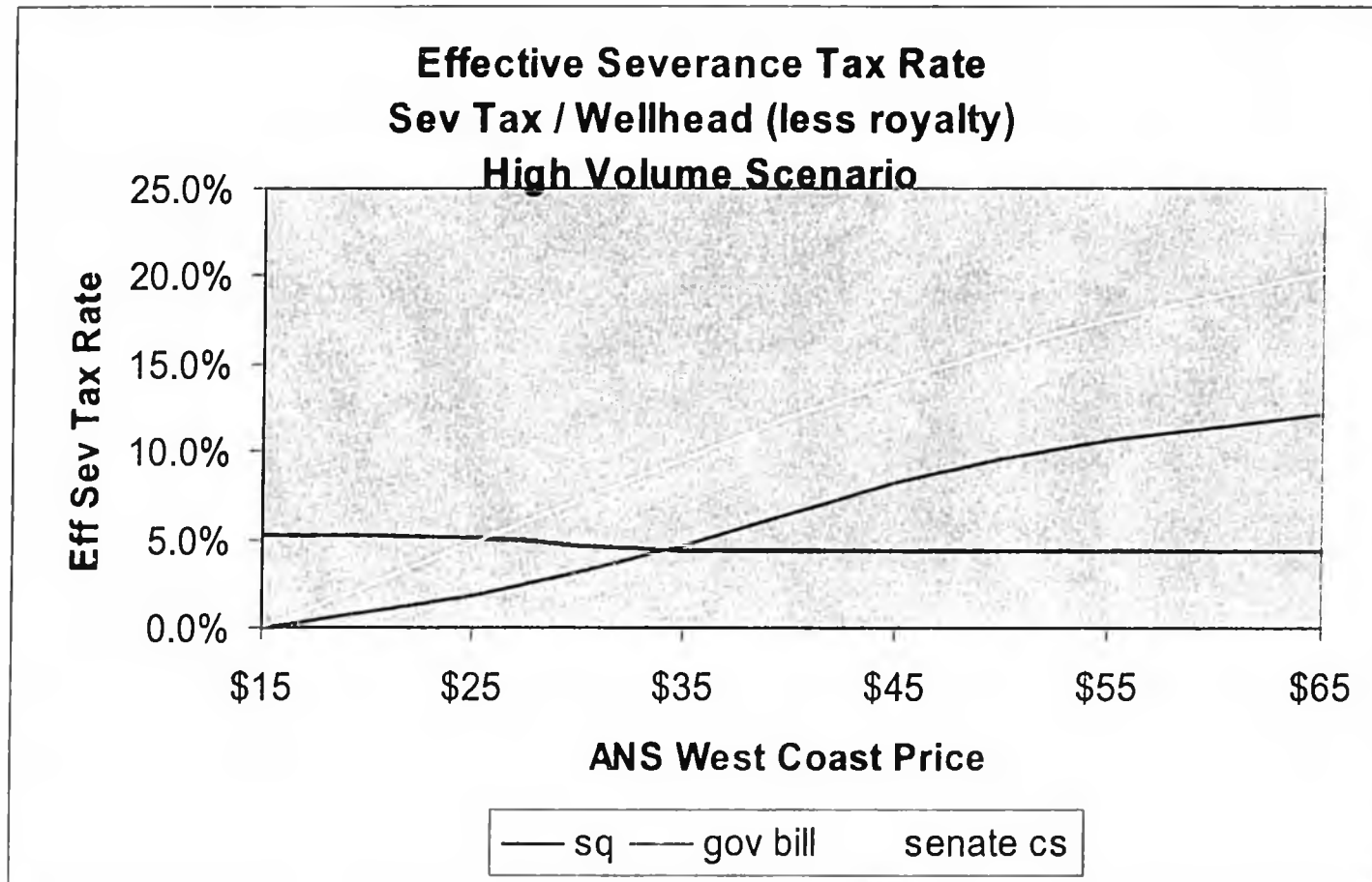


FIGURE 13



# State Take

State Revenues / Economic Rent

FIGURE 14

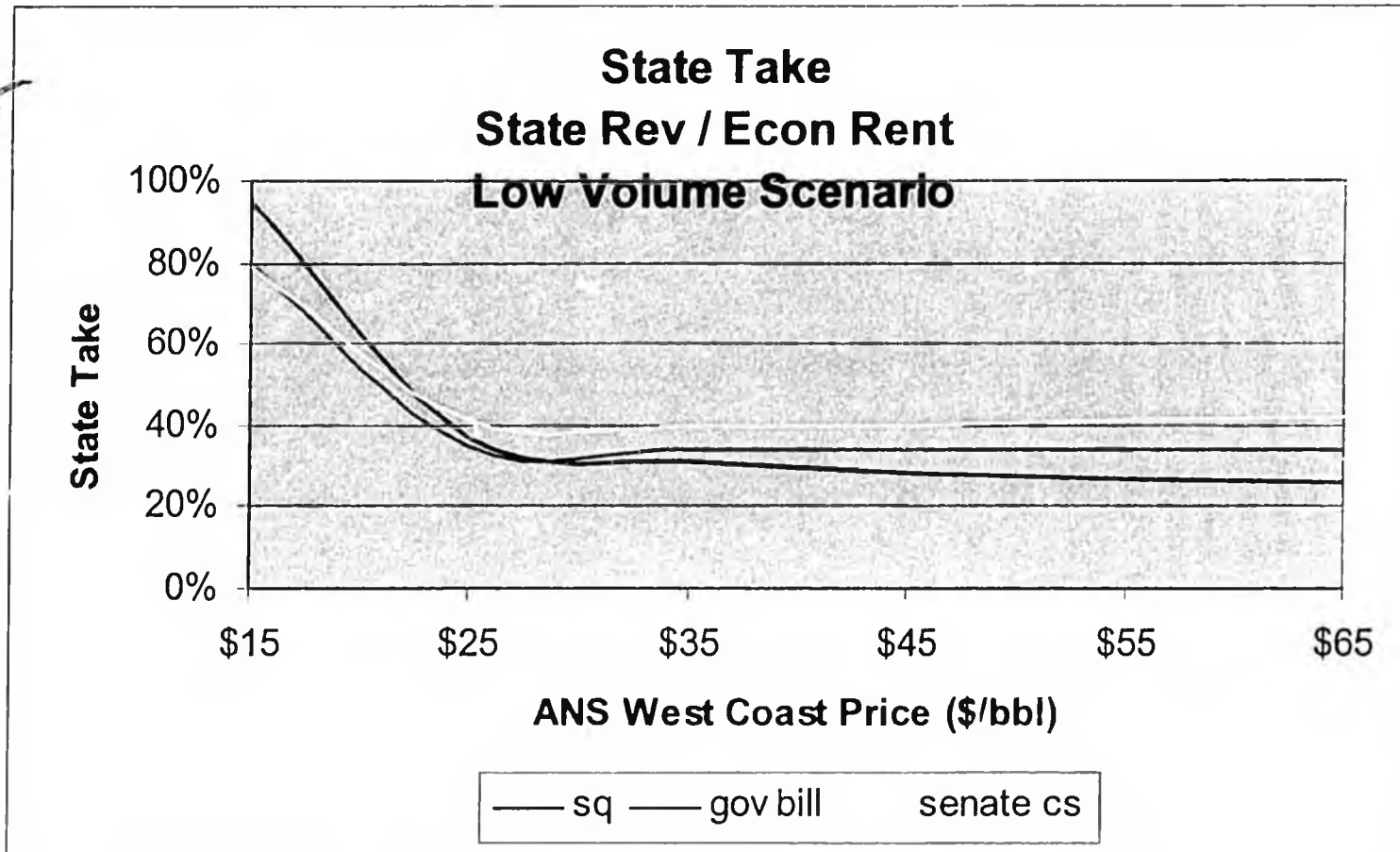


FIGURE 15

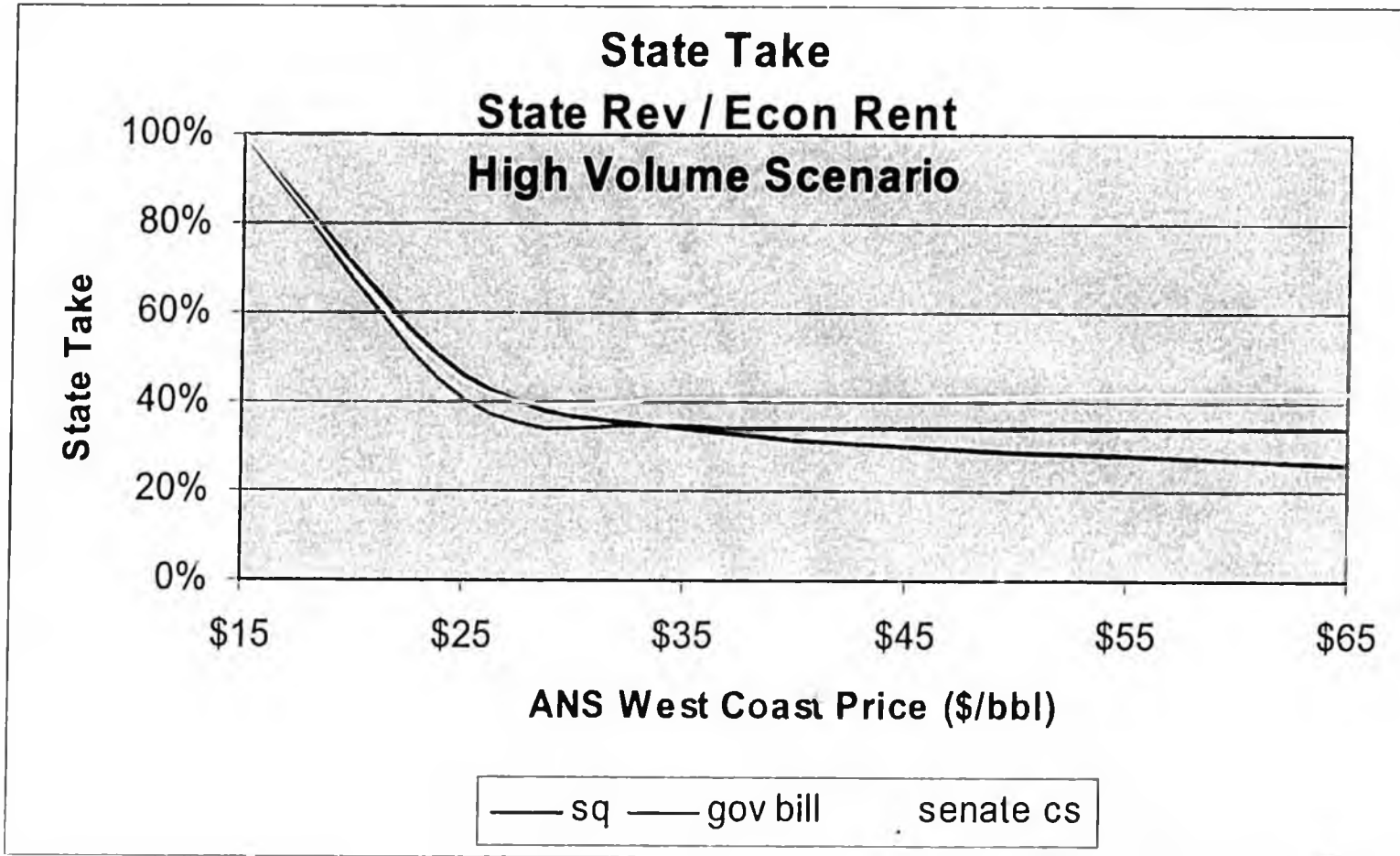
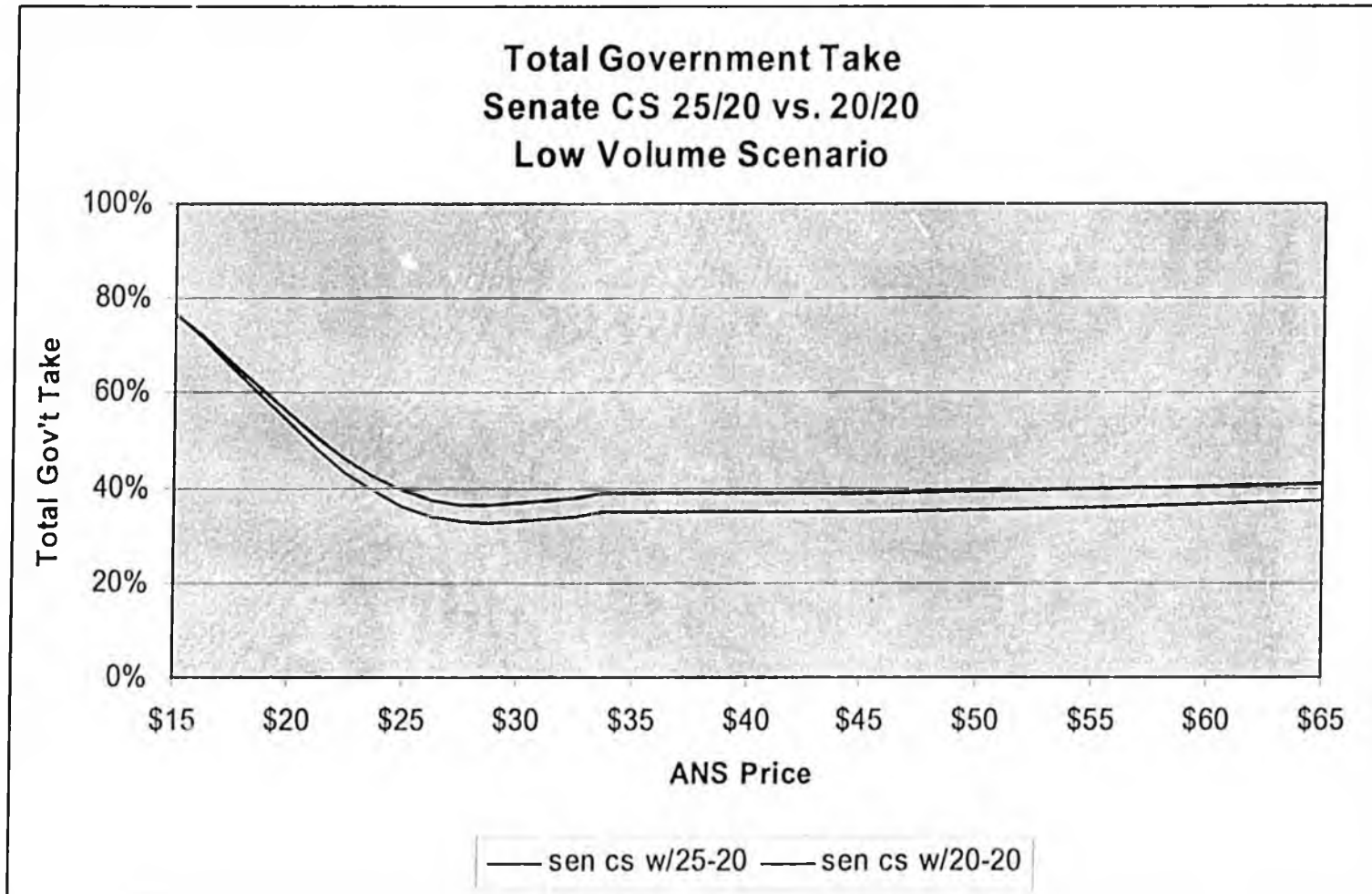


Figure 16



For "PPT Revenue Studies"  
handout of 3/31/06

# Cook Inlet

<b>COOK INLET</b>			
	Oil	Gas	Barrels of oil
	barrels/day	mcf/day	Equivalent
Aurora	0	9,260	1,543
Chevron/Unocal	7,885	116,755	27,344
ExxonMobil	1,111	0	1,111
Forest	6,891	108	6,909
Marathon	157	165,288	27,705
ML&P	0	15,431	2,572
ConocoPhillips	0	167,650	27,942
XTOE Energy	3,283	92	3,298
<b>TOTAL</b>	<b>19,327</b>	<b>474,584</b>	<b>98,424</b>

# Cook Inlet Gas

- Cook Inlet is 80% gas on a BOE basis
- Industry is evolving
  - Decreased production?
  - Higher prices?
  - Increased investment?
- PPT impact on oil taxes not significant
- Gas taxes on existing fields may increase at higher prices
- New fields may see lower taxes/higher npv

## GAS ELF

$$1 - (3000 / \text{Average Well Productivity})$$

Example: 10,000 mcf/well/day

$$\text{ELF} = 0.70$$

6,000 mcf/well/day

$$\text{ELF} = 0.50$$

## COOK INLET GAS FIELDS

Field	MCF/day	Avg Elf
BELUGA RIVER	155,740	0.751
BEAVER CREEK	17,554	0.088
CANNERY LOOP	40,636	0.601
GRANITE POINT	208	0.000
HAPPY VALLEY	5,083	0.170
IVAN RIVER	4,348	0.000
KALOA FIELD	3,269	0.424
KENAI UNIT	60,907	0.001
LEWIS RIVER	1,042	0.000
LONE CREEK	4,240	0.358
MIDDLE GROUND SHOAL	61	0.000
MOQUAWKIE	5,188	0.354
NORTH COOK INLET	108,421	0.648
NICOLAI CREEK	1,593	0.000
NINILCHIK	30,783	0.373
NORTH TRADING BAY UNIT	587	0.000
PRETTY CREEK	1,967	0.000
REDOUBT SHOALS	2	0.559
STERLING GAS FIELD	2,094	0.278
TRADING BAY UNIT	146,343	0.474
SWANSON RIVER	10,539	0.000
WOLF LAKE	163	0.000
	600,768	0.500

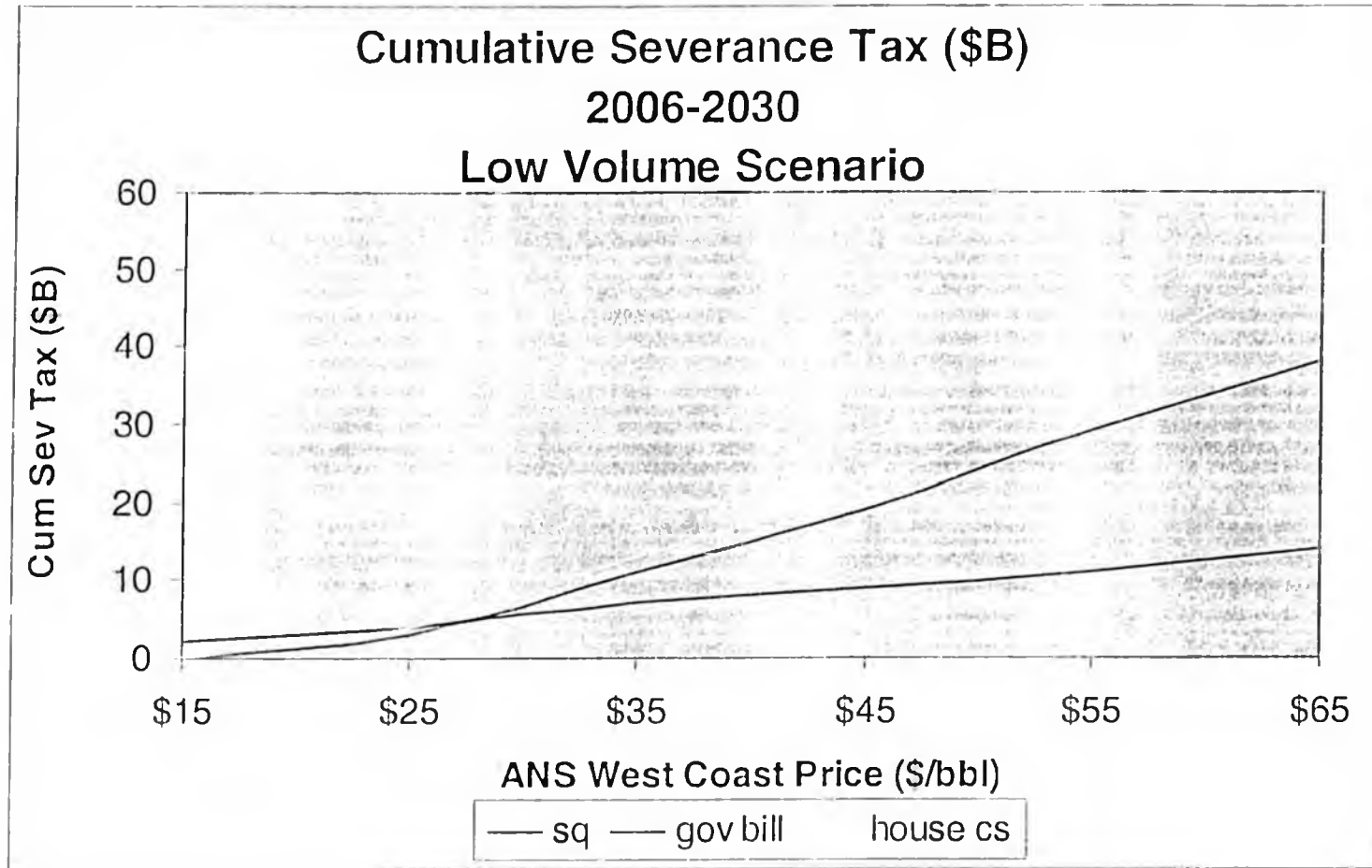
# Gas ELF

- A 0.50 ELF implies 6,000 mcf/well/day
- Therefore, 3,000 mcf/well/day is tax-free
- The revenue from tax-free gas is supposed to recover operating costs
- Operating costs for Cook Inlet gas is estimated to be 50 cents
- Therefore operating costs are \$3,000/well/day
- Henry Hub prices are over \$7/mcf
- The revenue from the 3,000 tax-free mcf/well/day is worth \$21,000
- This is 7X more than it should be recovering

# Cook Inlet Gas Tax

- We estimate crossover point at about \$3/mcf on existing fields
- At \$4/mcf increase of \$35 million annually on existing fields
- Out of \$1 billion gross revenues annually
- Decrease as production goes down
- New production may see reduced taxes

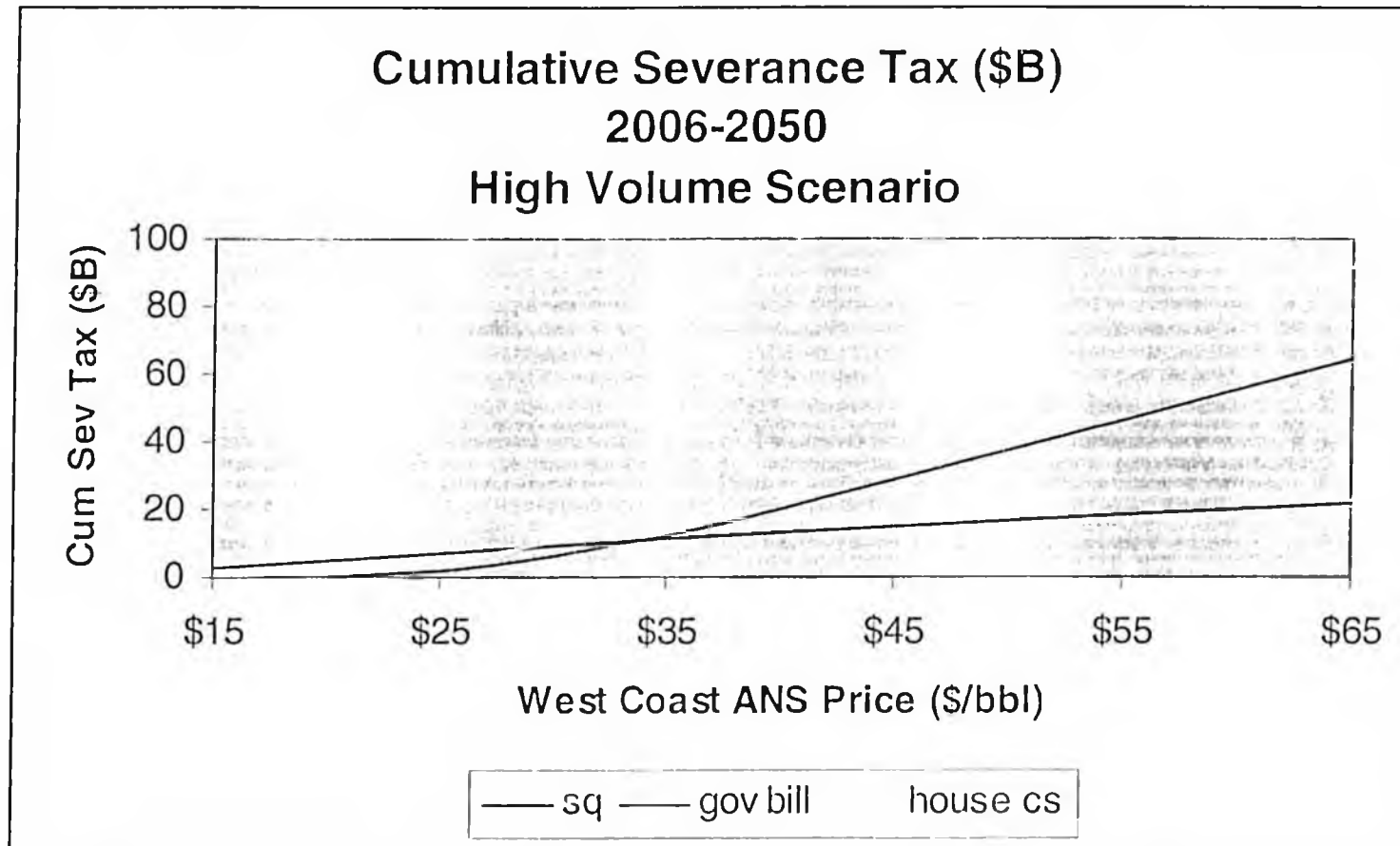
FIGURE 4



Provided 4/1/06  
by Dan Dickinson  
to address Sen Wilken request

9:21:37AM 4/1/06

Figure 6



074 c

# Navigating CSSB 305 (RES) (With the Differences from SB 305 Highlighted)

Before the Senate Finance  
Committee  
*April 1, 2006*

Robert E. Mintz, Department of Law  
Dan E. Dickinson, C.P.A.

**SB 305, Section 35**  
**CSSB 305, Section 32**

**New production tax provisions apply to oil  
and gas produced on or after:**

**(SB 305)**

**April 1, 2006 (CSSB 305)**

# SB 305, Section 5

AS 43.55.011(a)

There is levied upon the producer . . . a tax  
for all produced . . .

The tax is equal to of the,  
. . . under AS 43.55.160.

# CSSB 305, Section 5

AS 43.55.011(e)

There is levied upon the producer . . . a tax  
for all produced . . .  
[except for] a lessor's royalty interest. . . .  
The tax is equal to 25 of the  
production tax . . . under AS 43.55.160.

## CSSB 305, Section 5 (cont.)

AS 43.55.011(f)

There is levied upon the producer . . . a tax for all oil and gas produced each month . . . the ownership or right to which constitutes a lessor's royalty interest . . . . The tax is equal to five percent of the gross value at the point of production . . . . [for existing leases]

- BUT . . .

5  
CSSB 305, Section 6 (cont.)

AS 43.55.011(f) (cont.)

The tax is equal to 1.5 percent of the gross value at the point of production . . . . [for existing *COOK INLET BASIN* leases]

- AND . . .

# CSSB 305, Section 6 (cont.)

AS 43.55.011(f) (cont.)

The commissioner shall recommend to the legislature the rate of tax [for FUTURE leases]

## CSSB 305, Section 6 (cont.)

AS 43.55.011(g) – (h)

[When West Coast ANS is above \$40/Bbl]  
there is levied upon the producer of oil a tax  
... equal to

(West Coast ANS – 40) \* .2% \*

(ANS Prevailing Value) \* 75% \*

(amount of oil production)

So . . .

The                    has a                    production tax: 20 %  
of net value.

The CS has three production tax components:

- (1) 25% of net value (now called "production tax value") *except* for lessor royalty share
- (2) 5% or 1.5% of gross value for lessor royalty share
- (3) A progressive-rate tax on prevailing value of *oil* only, including lessor royalty share

# SB 305, Section 21

AS 43.55.160(a)

... is the total of the  
of ... oil and gas ...  
from in the state, less  
... as ... and  
... 1/72 of ...

# CSSB 305, Section 22

AS 43.55.160(a)

production tax

... is the total of the

of ...

oil and gas ... from  
the state,

in

less

... as

SB 305, Section 31  
CSSB 305, Section 28

AS 43.55.900(7) .

“gross value at the point of production”  
means

for<sup>7</sup> , the value . . . at the . . . meter . . . in .

..  
for . . . the value . . . where . . . metered

[ . . . ]

SB 305, Section 19  
CSSB 305, Section 20

AS 43.55.150(a)

... gross value at the point of production is  
calculated using the reasonable

...

# SB 305, Section 20

AS 43.55.150(d)

... the department ... gross value  
[to be calculated based upon] ... a

... [or]

a formula ... that uses ... [  
] royalty ... valuation [or]

another

a value . . . .

# CSSB 305, Section 21

AS 43.55.150(d)

if the commissioner completes a detailed fiscal analysis and determines . . . the long-term fiscal interests of the state [would be served] . . . the department . . . gross value [to be calculated based upon

] royalty . . . valuation [or] another .

a value . . . .

## SB 305, Section 21

AS 43.55.160(c)

... lease expenditures ... are the costs  
of the point of production ... on  
or after ... that are the  
costs of  
oil or gas ...  
in the state.

## CSSB 305, Section 22

AS 43.55.160(c)

... lease expenditures ... are the costs  
of the point of production ... on  
or after April 1, 2006 ... that are the  
costs of  
oil or gas ...  
in the state.

## Section 21/22

AS 43.55.160(c) (continued)

In determining . . . [ . . . ] costs . . . the department shall give substantial weight . . . to typical . . . as to [billable] costs . . . under . . . and [ . . . ].

## CSSB 305, Section 22

AS 43.55.160(n)(2)

CS adds a definition of “ordinary and necessary” to make clear that Internal Revenue Code meaning is adopted.