

ALASKA LEGISLATURE

HOUSE and SENATE FINANCE COMMITTEE FILES, 2005-2006 2946

HB 485 Background

5/5/06

Department of Health and Social Services, Corrections

Current Status:

The original bill as introduced would have moved pharmacists and forensic tax auditors into the exempt service from the classified service. HB 485 was amended on the House Floor to remove the forensic tax auditors from the legislation, so only the Pharmacists would be transferred into the Exempt Service.

- The amended legislation impacts 10 positions in the Departments of Health and Social Services, and Corrections.

The problem: critical labor shortage of Pharmacists

- **The Department of Health and Social Services** has experienced a critical labor shortage of pharmacists.
 - For nearly a full year the Alaska Pioneer Homes lost pharmacists to jobs that pay much higher wages. The department is not able to attract pharmacists to apply for vacant positions — Health Care Services has one vacant position and not one person has applied.
 - The Department of Corrections has two pharmacist positions, but one position remains unfilled.
- Because of the professional level expertise needed, these positions no longer fit within the classified service in state government — the only viable solution is to place these positions in the exempt service, along with other professionals such as physicians and medical examiners.
- Placing Pharmacists in the exempt service will allow the state greater flexibility to be competitive in the marketplace, and avoid any lapse in the State's ability to meet the pharmacy needs of State facilities such as Alaska Psychiatric Institute (API), Alaska Pioneer Homes, and Corrections.
 - **Pharmacists:** With required education and medical credentials, Pharmacists are specialized medical licensed professionals. The high level tax auditors are financial professionals, who must have the education, experience and expertise to audit international corporations.
- It is the legislature's discretion to decide whether certain jobs should be in the exempt service — and these positions are at a high professional level and meet a critical need for the state: the legislature needs to exercise its discretion and vote in support of HB485 today.

The Solution: exempt service

The only viable solution is to place Pharmacists in the exempt service, allowing the state greater flexibility to be competitive in the marketplace, and avoid any lapse in the State's ability to

- Meet the pharmacy needs of Alaska Psychiatric Institute (API), Alaska Pioneer Homes, Medicaid and Epidemiology and correctional institutions.

It is the legislature's discretion to decide whether certain jobs should be in the exempt service.

The issue: high level professional positions fit with the other exempt positions

DHSS has a complex series of health programs — there are 8 pharmacist positions to support these key programs (Pioneer Homes - 3 (they dispense medications for all six pioneer homes), API - 2, Medicaid - 2, and Epidemiology - 1). Corrections also has 2 positions. People in these pharmacy positions are required to provide either direct dispensing services for clients or highly critical consultation in the pharmacy area that requires the most competent advice. The State cannot compete with the private sector for these services. Salary comparisons for pharmacists show that to be competitive the state should be paying \$42 to \$58 per hour. The Current classified salary range is \$31 to \$33 an hour.

Policy statement

With required education and medical credentials, Pharmacists are specialized medical licensed professionals.

Because of the professional level expertise needed, these positions no longer fit within the classified service in state government and should be placed in the exempt service, along with other professionals such as physicians, medical examiners, and investment officers.

Unfounded opposition:

- *HB485 ignores the constitutional requirement of the merit principle.*
 - **Response:** this effort does not defy the constitutional requirement, as the merit system will remain in place. Since there are several positions the legislature has already identified as needing to be exempt (physicians, medical examiners, etc.), rather, this legislation meets the intent of the prior efforts of the legislature.
- *HB485 violates provisions of the ASEA collective bargaining agreement.*
 - **Response:** The state's agreement with ASEA specifically contemplates that positions and classes of positions will move into and out of the bargaining unit, and sets out a process to do so. This is accomplished frequently and routinely.
- *HB485 ignores a mandatory subject of collective bargaining.*
 - **Response:** Wages are a mandatory subject of bargaining, if the position resides in the General Government Unit (GGU) bargaining unit. The state would not bargain with this unit regarding exempt positions because those positions are not included in the GGU.
- *HB485 makes positions subject to political pressure.*
 - **Response:** Some exempt employees, such as commissioners, are true political appointees. The Division of Personnel 2005 annual report shows that exempt employees are employed an average of 7.24 years, whereas the GGU employees work an average of 8.12 years. In researching records, only three exempt employees in these special classes of positions have been terminated in recent years. Under Alaska case law, almost no employee truly serves "at will."
- *The GGU has argued that the job classifications in question can remain in the classified service and be placed higher on the pay scale.*
 - **Response:** That is a false statement, to do so would be a violation of the merit principle, the State Personnel Act and the classification plan. Positions in the classified service are wholly subject to the Classification and Pay plans.

How classified personnel system works, and our approach on this issue

Positions subject to the classification plan must be treated equally, the same rules that guide the division of personnel in placing a classification to a pay range must apply for all job classes. If

Pharmacists were placed on the salary scale at a level high enough to be truly competitive in the market, many other job classifications would have to move up as well.

For example, the low end of competitive wages for Pharmacists is equal to Range 29 on the current salary schedule. That is a 7 range increase from where they are currently allocated. If we move those positions up in the classified plan, all positions assigned to the same job class family would also move up 7 ranges. That means that all Industrial Therapists, Occupational Therapists, Physical Therapists, Radiological Health Specialists, Recreation Therapists, Rehabilitation Therapy Coordinators, and the Chief of Emergency Medical Services would also go up 7 ranges.

The Division of Personnel is working on a Market Based pay initiative to be applied when there are demonstrated recruitment and retention difficulties attributable to pay inequities. It will be implemented in a conservative fashion that allows the best control of state resources.

Draft policy indicates that job class families go up no more than two full salary ranges per fiscal year provided market data supports such an increase. Market data will continue to be monitored and further adjustments, up or down, will be made as warranted by recruitment and retention statistics. This new initiative will not be able to address the current market inequities with the position classifications under consideration in HB 485.

History of exempt positions (as defined in statute)

The majority of non-unionized exempt positions as defined in AS39.25.110 are career and highly specialized professionals such as psychiatrists, medical examiners, physicians, petroleum inspectors, investment officers. It is left to the Legislature's discretion to exempt certain category of positions from the state personnel system.

Why contract pharmacists are not appropriate for the long term solution

Per state and federal law the pharmacy must be under the oversight of licensed pharmacists. We can and do use school of pharmacy interns and pharmacy assistants in the pharmacy, but three pharmacists are necessary to supervise, determine appropriateness and dosage of each medication for our specialized geriatric population, and track and respond to the possibility of drug interactions.

With the introduction of Medicare Part D, the Pioneer Home pharmacists have designed and are about to implement a resident chart assessment that requires a complete review of each resident's medication regimen every 30 days. Based on our current occupancy that is approximately 450 chart reviews a month. DHSS has experienced difficulty with contract pharmacists providing this type of service.

For eight months of last year the Pioneer Homes had a single pharmacist on payroll. It was necessary to sign contracts with two temp agencies, and the department was able to fill many, but not all, of the vacant shifts. DHSS paid the contract agencies \$70 per hour for their pharmacists.

Contacts:

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Corrections: Portia Parker 465-4338

HB

488

HFIN

FILE

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Alaska State Legislature

Please enter into the record my testimony to the HFIN
Committee name

Committee on HB488, dated 4-19-06
Bill/Subject

If the oil & petroleum and mining industries can afford all the advertising and the expensive lobbyists, then they can afford to pay the taxes. If they are so righteous why don't they pay up everything that they already owe.

I believe that failing to increase the taxes will simply mean that the legislature is in the pocket and on the payroll of the petroleum industry. Our resources are going to be gone someday and if they leave as they threaten, we will just end up selling the oil to someone else because it is a precious and dwindling commodity. Alaska is like the only girl at the prom, if one doesn't dance with us there'll be 25 others that will want to. **Lobbyist do not reflect the constituency, they reflect the money!**

Signed: Geoffrey Tamplin
Testifier

PO Box 545 Palmer, Alaska 99645
Address

373-3910
Phone number

HB

493

HFIN

FILE

FISCAL NOTE

STATE OF ALASKA
2006 LEGISLATIVE SESSION

Fiscal Note Number: _____
Bill Version: HB 493
() Publish Date: _____

Revision Date/Time (Note if correction): _____ Dept. Affected Education & Early Development
Title An Act relating to reimbursement of municipal RDU School Debt Reimbursement
bonds for school construction. Component School Debt Reimbursement
Sponsor House Finance Committee
Requester House Finance Committee Component No. 153

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims
Miscellaneous						
TOTAL OPERATING

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ()						
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1007 GF/Mental Health						
Other (Debt Fund)	.	.	.	.	.	.
TOTAL	.	.	.	.	.	.

Estimate of any current year (FY2006) cost: 0.0

Mark this box (X) if funding for this bill is included in the Governor's FY 2007 budget proposal:

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

* The department cannot determine the fiscal impact of this proposed legislation.

60% of school debt payments, made by a municipality, will be reimbursed by the state if they meet state approved space guidelines. 40% of school debt payments will be reimbursed by the state if the municipality exceeds state approved space guidelines.

This bill is for projects approved and authorized by voters on or after November 1, 2006 but before November 1, 2008.

Prepared by: Eddy Jeans, Director Phone: 465-8679
Division: School Finance Date/Time: 3/31/06 3:30 PM
Approved by: Karen Renfeld, Deputy Commissioner Date: 03/31/2006
Agency: Education & Early Development

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3/20/06

AMENDMENT

OFFERED IN THE HOUSE

TO: HB 493

- 1 Page 6, line 12:
- 2 Delete "November 1, 2008"
- 3 Insert "November 30, 2008"
- 4
- 5 Page 6, line 20:
- 6 Delete "November 1, 2008"
- 7 Insert "November 30, 2008"

H-6-06

W/D

Amendment to HB493

Amendment #

2

Offered by: Representative Joule

On Pg. 6:

Delete all material on lines 16-23

4-6-06

Amendment # 3

W/D

Amendment to HB493

Offered by: Representative Joule

Conceptual amendment

Limit the total amount of debt reimbursement to \$400,000.0 allocated between districts based upon size as has been done in prior years.

4-6-06

Amendment #

4 W/D

Amendment to HB493

Offered by: Representative Joule

Conceptual amendment

Add an effective date clause:

The effective date of this legislation is the same day as the effective date of "An act containing capital appropriations for school construction and for school major maintenance and repair" in an amount of at least \$200,000.0.

Amendment to HB493

5

w | P

Offered by: Representative Reggie Joule

Add a new section:

Sec. ____ AS14.11.100 (q) is amended to read:

(q)The total amount of school construction projects approved for reimbursement by the department under (a)(13) and (a)(14) of this section

(1) may not exceed \$177,256,000

(2) after June 30, 1999, and until October 31, 2006, shall be allocated as follows:

- (A) \$59,925,000 (\$61,925,000) to projects in a municipality with a public school enrollment of 45,000 or more students in fiscal year 2005, as determined under AS 14.17.500;
- (B) \$40,570,000 to projects in a municipality with a public school enrollment of at least 14,500 but less than 20,000 students in fiscal year 2005, as determined under AS 14.17.500;
- (C) \$20,000,000 to projects in a municipality with a public school enrollment of at least 10,000 but less than 14,600 students in fiscal year 2005, as determined under AS 14.17.500;
- (D) \$2,588,000 to projects in a municipality with a public school enrollment of at least 7,500 but less than 10,000 students in fiscal year 2005, as determined under AS 14.17.500;
- (E) \$5,995,000 to projects in a municipality with a public school enrollment of at least 4,000 but less than 6,000 students in fiscal year 2005, as determined under AS 14.17.500;
- (F) \$1,237,000 to projects in a municipality with a public school enrollment of at least 2,400 but less than 2,800 students in fiscal year 2005, as determined under AS 14.17.500;
- (G) \$1,100,000 to projects in a municipality with a public school enrollment of at least 2,200 but less than 2,400 students in fiscal year 2005, as determined under AS 14.17.500;
- (H) \$2,000,000 to projects in a municipality with a public school enrollment of at least 1,501 but less than 1,800 students in fiscal year 2005, as determined under AS 14.17.500;
- (I) (H) \$7,164,000 to projects in a municipality with a public school enrollment of at least 1,300 but less than 1,500 students in fiscal year 2005, as determined under AS 14.17.500;
- (J) (I) \$1,260,000 to projects in a municipality with a public school enrollment of at least 740 but less than 757 students in fiscal year 2005, as determined under AS 14.17.500;

(K) (J) \$608,000 to projects in a municipality with a public school enrollment of at least 650 but less than 757 students in fiscal year 2005, as determined under AS 14.17.500;

(L) (K) \$32,000,000 to projects in a municipality with a public school enrollment of at least 500 but less than 600 students in fiscal year 2005, as determined under AS 14.17.500;

(M) (L) \$2,809,000 to projects in a municipality with a public school enrollment of at least 370 but less than 390 students in fiscal year 2005, as determined under AS 14.17.500;

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House Bill 493

“an Act relating to reimbursement of municipal bonds for school construction”

HB 493 proposes to allow municipalities to bond for school construction and renovation projects starting November 1, 2006 and ending November 1, 2008.

Under the legislation, any municipality can ask their electorate to approve bonds for funding of school capital projects. The principal and interest payments would then be eligible for partial reimbursement by the state.

Municipalities would be reimbursed at 60% for those projects that met all of the Department of Education and Early Development's approved space allocation guidelines and at a 40% reimbursement rate for projects that exceeded DEED's maximum space allocation.

Currently there are over \$146 million of identified projects submitted to DEED that would qualify for reimbursement under this legislation.

Thank you for your consideration of this important piece of legislation.

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School Capital Project Funding Under HB 2003

A Report to the Legislature

Introduction

In 2002, the 22nd Legislature of the State of Alaska passed legislation creating a funding mechanism for school capital projects for a two-year period. This mechanism linked state general obligation (G.O.) bond funding for grants to local bond funding for debt reimbursement. Essentially, the state created two funding programs to address school construction and major maintenance issues. One being a grant program and the other, a program that reimburses local municipalities for locally issued bonds for schools. In the bill creating the debt reimbursement portion of the funding mechanism, Ch. 3, SSSLA 2002, the legislature required that the Department of Education & Early Development (DEED) provide a report on the effectiveness of the school construction grant and school construction debt reimbursement programs under AS 14.11.

This report covers activities during the period November 2002 (the date by which the voters approved the state general obligation bonds) to December 31, 2004.

Chronology of Events

Legislative Action

Date	Activity	Notes
May 17, 2002	First bill reading (HB 2003)	House Finance
May 18, 2002	House passage (CSHB 2003)	Passed; Y32, N5, E1, A2
May 19, 2002	Senate passage w/amendments	Passed; Y20, N-
May 19, 2002	Transmitted to House	
May 19, 2002	House concurrence w/amendments	Passed; Y38, E1, A1
June 11, 2002	Transmitted to Governor	

Administration Action

Date	Activity	Notes
July 2, 2002	Signed into law by Governor	
November 2, 2002	Statewide vote on HB 2002 G.O. bonds	Passed 60% to 40%
November 29, 2002	Ballot results certified	
March 13, 2003	Grant project (HB 2002) review & reductions	EED; reduced \$1.672 million
March 20, 2003	Communication of financial draw & reimbursement process	EED
April 14, 2003	Bonds sold	DOA Revenue

The preceding chronology illustrates one of the primary challenges of a funding mechanism that is tied to passage of a state G.O. bond initiative—a significantly lengthened timeline for funding. This longer process had the following two important results:

- The loss of one construction season for school capital projects; and
- A corresponding reduction in the purchasing power of the funded amount for each project due to inflation.

Grant Projects (HB 2002)

HB 2002 was the companion bill to HB 2003 that provided for a statewide vote on a ballot proposition to fund selected school capital projects using state G.O. bonds. The projects in this funding provision were selected primarily from the DEED priority lists for school construction and major maintenance projects eligible for FY03 grant funding. The priority lists for that year included 58 school construction projects totaling \$490 million and 115 major maintenance projects totaling \$151 million.

The first 8 projects on the school construction list were fully funded and projects 9 through 13 received design and planning funding under the grant program. Thirty-six major maintenance projects also received funding under the grant program for FY03. The total funding made available as grants for the 49 projects was \$168.4 million. It is important to note that the funding for these projects was not available to school districts until May of 2003. Below is a listing of school districts with the project titles and amounts approved by voters in the November 2002 state G.O. bond election.

**K-12 Schools Portion of the November 2002 G.O. Bonds
\$168.4 Million for Construction and Major Maintenance**

Apr 6	School District	Project Name	State Share	Construction Date
School Construction				
1	Yupitit	Tuluksak School Improvement	\$17,703,793	Jun-03
2	Yupitit	Akiak School Improvement	\$13,228,730	Jun-04
3	Yupitit	Akiachak School Improvement	\$19,099,094	Jun-04
4	Lower Yukon	Scammon Bay Replacement School	\$17,029,762	Sep-03
5	Bering Strait	Teller K-12 Remodel/Addition	\$9,226,570	Jun-03
6	Lower Yukon	Hooper Bay Addition/Renovation	\$24,423,467	Aug-04
7	Yukon Flats	Circle School Replacement	\$4,068,521	Jul-04
8	Southeast Island	Naukatl School Replacement	\$4,018,031	Mar-04
9	Lower Yukon	Sheldon Point (Nunam Iqua) School Improvement*	\$728,549	
10	Bering Strait	White Mountain K-12 Remodel/Addition*	\$1,138,767	
11	Yukon Flats	Arctic Village Addition/Renovation*	\$679,162	
12	Southeast Island	Howard Valentine School Improvement*	\$340,170	
13	Southwest Region	New Stuyahok School Improvement*	\$2,009,178	
*Planning and Design Funding				
Subtotal Construction			\$113,693,794	
Major Maintenance				
1	Anchorage	Wendler Middle School Building Renovation Phase 2	\$12,821,521	
2	Lower Yukon	Hooper Bay Structural Repairs	\$0	
4	Chatham	Gustavus Gymnasium Renovation	\$394,065	
6	Copper River	Glennallen Elementary School Upgrade	\$927,069	
8	Hoonah City	Hoonah Elementary Major Maintenance	\$1,805,501	
9	Yupitit	Akiak Elementary School Repairs	\$0	
10	Chatham	Angoon ADA Access Renovation	\$134,806	
11	Copper River	Glennallen High School Gym Renovation	\$152,709	
15	Hydaburg City	Hydaburg School Renovation	\$5,822,106	
21	Galena	Galena High School Floor Renovation	\$154,841	
22	Skagway City	Skagway Roof Replacement	\$177,756	
23	Nenana City	Nenana Kitchen/Cafeteria Renovation	\$324,287	
25	St Marys	Elicavicular Elementary Boiler Replacement	\$161,346	
27	Yukon-Koyukuk	Kaltag School Renovation	\$2,461,777	
28	Tanana City	Tanana Major Maintenance	\$2,606,701	
30	Yakutat City	Yakutat High School Gymnasium Structural Repair	\$125,801	
40	Chatham	Klukwan Mechanical System Renovation	\$138,137	
41	Chugach	Chenega Bay Major Maintenance	\$10,520	
42	Yukon Flats	Chalkyitsik Sewage Lagoon & Water Tank Project	\$156,249	
43	Kake City	Kake Middle School Renovation	\$470,415	
45	St Marys	Elicavicular Elementary Tank Farm Upgrades	\$218,035	
47	Kuspuk	Kalskag George Morgan Sr. High School Sewage System Replacement	\$452,647	
48	Yupitit	Akiak High School Access Ramp	\$0	
55	Nenana City	Nenana Vocational Education Building Renovation	\$494,205	
62	Alaska Gateway	Northway School Structural Upgrade	\$876,636	
63	Alaska Gateway	Tellin Sewer Line Project	\$77,081	
64	Nenana City	Nenana ADA Access	\$173,195	
67	Yukon-Koyukuk	District-Wide Structural Repairs	\$474,162	
70	Yukon-Koyukuk	District-Wide Fuel Tank Upgrades	\$4,566,932	
73	Yakutat City	Yakutat High School Interior Renovation	\$72,258	
74	Chugach	District-Wide Fuel Tank Upgrade	\$133,428	
78	Chugach	Tatitlek Generator Replacement	\$154,312	
80	Yukon-Koyukuk	District-Wide ADA Code Upgrades	\$981,036	
84	St Marys	Elicavicular Elementary Gymnasium/Cafeteria Upgrade	\$339,567	
85	Lower Kuskokwim	District-Wide Asbestos Abatement	\$3,000,000	
86	Hoonah City	Hoonah Pool Upgrades	\$171,092	
87	Lower Kuskokwim	Bethel Region High School Deferred Maintenance	\$10,905,286	
89	Yukon Flats	Fort Yukon High School Gym Sprinklers	\$109,406	
	Nome	Nome Britz High School Renovation	\$2,691,000	
Subtotal Major Maintenance			\$54,735,691	
			Total >>> \$168,429,485	

* Dollar amount was eliminated because the work is being completed as a school construction project.

For the FY04 CIP cycle, 43 districts submitted applications totaling \$702 million. Following issuance of the initial list on November 5, 2002, results of the statewide G.O. bond ballot measure were certified and required the removal of municipal school districts with a general population of more than 1,000. Municipalities with less than 1,000 general population were allowed to participate in the grant program because of their limited capacity to issue local bonds to support school projects. As a result, DEED's December 15 priority lists included just 61 projects in 15 districts. No funding was provided for the FY04 CIP cycle.

Eligibility restrictions also remained in place through the FY05 CIP cycle. The priority lists for FY05 included 27 school construction projects totaling \$325 million and 31 major maintenance projects totaling \$26 million. The first 11 major maintenance projects received grant funding totaling \$5.8 million. The following table lists the projects and state funding level approved for grant funding in FY05.

	School District	Project Name	State Share
1	Iditarod Area	Blackwell School New Well, Anvik	\$90,179
2	Copper River	Glennallen Elementary School Exterior Upgrade	\$2,053,591
3	Yukon-Koyukuk	Nulato Structural Roof Repair	\$812,850
4	Nenana City	Nenana Boiler Replacement/Heating System Upgrade	\$373,737
5	Alaska Gateway	Tetlin School Site Civil Improvements	\$217,794
6	Yukon-Koyukuk	Allakaket Renovate Water/Sewer Facility	\$297,846
7	Saint Marys	Elicavicular Elementary Exterior Upgrades	\$436,769
8	Kake City	Kake Elementary Ventilation System Upgrade	\$354,626
9	Alaska Gateway	Tetlin School Building Improvements	\$855,840
10	Iditarod Area	David Louis Memorial School Emergency Repairs & Boiler Relocation, Grayling	\$176,525
11	Iditarod Area	Top Of The Kuskokwim School Boiler Replacement, Nikolai	\$170,030

Total \$5,839,787

Grant Program Results

During the period from FY03 to FY05, the legislature followed DEED's priority lists and provided a total of 60 projects with \$174.3 million in grant funding. As mentioned previously, the funding mechanism using state G.O. bonds significantly lengthened the timeline for school districts to access the \$168.4 million in school construction projects and resulted in two issues.

- The loss of one construction season for school capital projects; and
- A reduction in the purchasing power of each project due to inflation.

Debt Reimbursement Projects (HB 2003)

Provisions in HB 2003 allowed any municipality the opportunity, when authorized by local voters, to issue bonds for the funding of school capital projects. The principle and interest payments would be eligible for partial reimbursement by the state. The bill also restricted most of these entities from submitting applications for grant funding while the window for voter approval of these bonds was open. This effectively acknowledged the ability of some municipalities to bond and recognized those that could not. The following table lists those districts authorized to participate in the debt reimbursement mechanism and their community population certified by the Department of Community and Economic Development for 2001. Table 1 delineates those local governments that actually submitted applications for debt reimbursement projects and of those entities which actually held votes.

Table 1 – Participation by Eligible Districts

Municipality/Borough	2001 Population	Submitted DR Application(s)	Submitted to Voters
Anchorage	260,283	✓	✓
Fairbanks	82,840	✓	✓
Mat-Su	59,322	✓	✓
Kenai	49,691	✓	✓
Juneau	30,903	✓	✓
Ketchikan	14,070	✓	✓
Kodiak	13,913	✓	✓
North Slope	9,430	✓	✓
Sitka	8,835	✓	✓
Northwest Arctic	7,208	✓	✓
Valdez	4,336	✓	✓
Unalaska	4,283	No	
Nome	3,505	✓	✓
Petersburg	3,224	✓	✓
Aleutians East	2,679	✓	✓
Dillingham	2,466	✓	Not voter approved
Cordova	2,454	No	
Haines	2,392	✓	✓
Wrangell	2,308	✓	Not voter approved
Denali	2,039	No	
Lake and Peninsula	1,823	✓	No vote held
Craig	1,397	No	
Bristol Bay	1,258	No	

Eighteen districts submitted a total of 130 applications for consideration by the department during the approximate two-year period between November 2002 and December 2004 for a total funding request of over \$846 million. Of those applications, the program ultimately provided funding for 106 education related capital projects at \$699 million. The remaining 24 projects were either determined to be ineligible for funding under the program, were not supported by the local voters, or were withdrawn from funding consideration due to limited bonding capacity. A listing of all approved projects from November 2002 until December 2004 is attached in Appendix A.

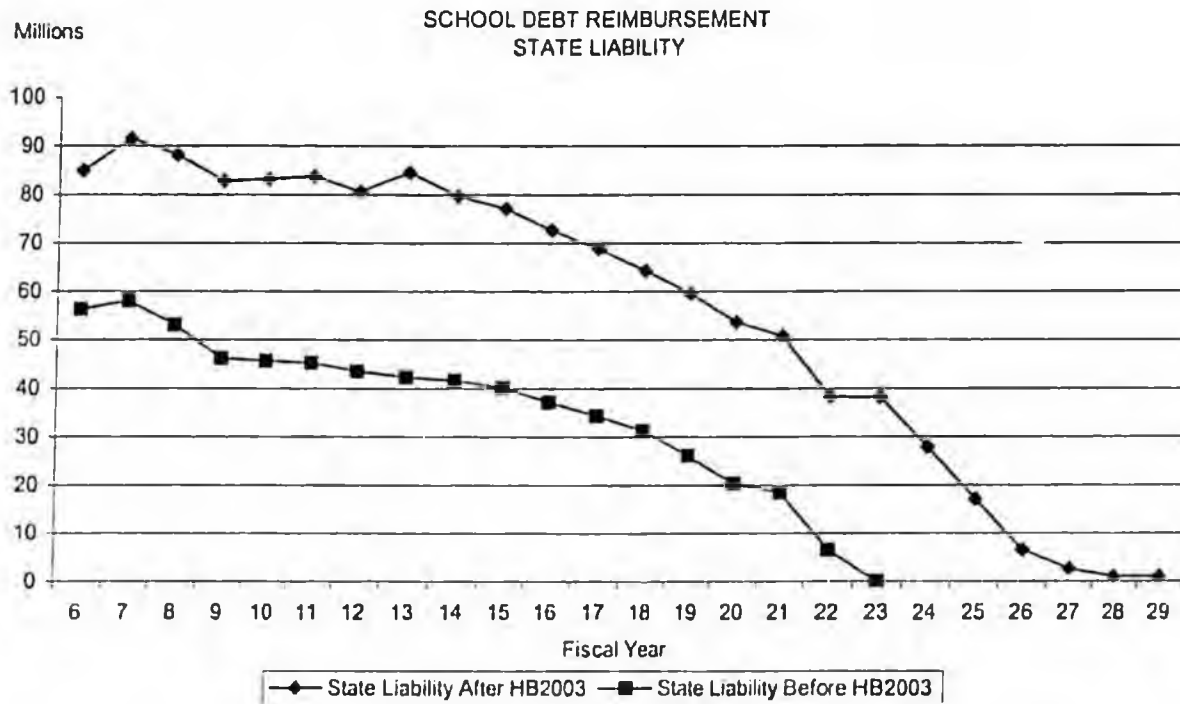
HB 2003 allowed two levels of reimbursement for projects. Reimbursement of 70% was allowed for projects that met all of DEED's approved space allocation and 60% reimbursement was allowed for projects that exceeded DEED's maximum space allocation. Of the \$699 million in school projects approved under this program, 75 projects totaling \$386 million were approved at 70%. The remaining 31 projects totaling \$313 million were approved at 60%. The two charts below summarize the above information.

District	Number of Projects at 70%	Approved Amount
Anchorage	39	\$183,482,477
Fairbanks	1	\$7,000,000
Haines	1	\$17,500,000
Juneau City Borough	6	\$91,990,600
Kenai Peninsula	1	\$14,700,000
Ketchikan	3	\$16,714,000
Kodiak Island	10	\$6,540,328
Mat-Su Borough	5	\$6,305,184
Nome City	2	\$1,588,817
North Slope Borough	3	\$7,763,980
Northwest Arctic	1	\$18,000,000
Petersburg City	1	\$3,507,000
Sitka City Borough	1	\$8,890,880
Valdez City	1	\$2,153,200
Totals:	75	\$386,136,466

District	Number of Projects at 60%	Approved Amount
Aleutians East	1	\$13,000,000
Anchorage	12	\$186,105,000
Juneau City Borough	1	\$4,454,400
Kodiak Island	3	\$13,302,103
Mat-Su Borough	4	\$43,593,954
Nome City	1	\$2,321,183
North Slope Borough	4	\$10,883,029
Northwest Arctic	1	\$6,000,000
Petersburg City	2	\$7,022,600
Sitka City Borough	1	\$12,000,000
Valdez City	1	\$14,846,800
Totals:	31	\$313,529,069

Annual Debt Service Projections

Prior to the passage of HB 2003, the state share of school debt in FY06 was approximately \$57 million and was projected to be paid in full in 2023. With the passage of HB 2003, state share of school debt in FY06 increased to approximately \$85 million and was projected to be paid in full by 2029. The school debt reimbursement budget request for FY07 is \$94 million. DEED has estimated that the state will incur approximately \$6 million in annual liability over a 20-year period for every \$100 million approved for school debt reimbursement. The following chart does not include approximately \$113 million of approved debt because the municipalities have not sold the bonds. The following chart shows the debt service projections as they stood prior to the passage and implementation of HB 2003, and projections including HB 2003 activity.



Debt Reimbursement Program Results

During the period from FY03 to FY05, the DEED and local voters approved 106 school debt reimbursement projects totaling \$699 million. Forty-five percent of the school projects approved under the school debt program qualified for 60% reimbursement. This indicates that the reduced reimbursement rate for projects that exceeded DEED's space allocation had little, if any, influence with the local municipality or voters when determining the scope of the project and reimbursement rate.

The \$699 million approved under the debt reimbursement program exceeded all expectations. Without a limit on the amount of school debt that could be approved an imbalance was created between the debt program and the grant program.

Conclusion

During the period between November 2002, and December 31, 2004, over \$872 million in school construction and major maintenance projects received funding either as grants or through the school debt reimbursement program. A total of 166 school construction and major maintenance projects will be completed with the funding provided during this time period. Nearly one-third of Alaska's public schools received construction or major maintenance funding under these combined programs.

The Department of Education & Early Development believes the legislature returned to a reasonable balance between the school debt funding and the school grants funding during the 2005 legislative session. Chapter 3, FSSLA 05 provided Alaska's public schools with approximately \$83 million in grants over a two-year period and Ch. 7, FSSLA 05 approved approximately \$192 million in school debt reimbursement authorization available through October 31, 2006.

The state's annual cost of the school debt reimbursement program will exceed \$100 million when the total of both programs comes into repayment.

Recommendations

DEED recognizes the benefits of the school construction and major maintenance dual funding mechanisms. However, a balance must be maintained between the two programs. Limits on the amount of school debt reimbursement should be applied with consideration of an appropriate ratio of 30%-40% of the total funding being provided for grants. Over the last 10 years, the grant program has represented approximately 35% of the total funding available for school construction and major maintenance projects.

As a cost containment measure, the department recommends that the reimbursement for school debt projects that exceed DEED's space allocation guidelines should be less than 60% if the current program is extended.

APPENDIX

Appendix A – Debt Reimbursement Program by District

State of Alaska
Department of Education and Early Development
Voter Approved
Capital Improvement Projects
Debt Reimbursement Program (HB 2003)
Issued December 31, 2004

School District	Approval Date	Project Title	Amount Requested	Approved Amount	Rate	EED Status
Aleutians East	7/15/2003	King Cove School Replacement	12,000,000	13,000,000	60%	Approved
District Totals for Aleutians East			Total Requested	Total Approved		
			\$12,000,000	\$13,000,000		
Anchorage	1/24/2003	Bartlett High School Phase 2	26,940,000	26,940,000	70%	Approved
	9/5/2003	Bartlett High School Phase 2 Design	500,000	1,930,000	60%	Approved
	2/3/2004	Bartlett High School Phase 3 Design	2,000,000	1,000,000	70%	Approved
	9/5/2003	Birchwood & Chugiak Public Sewer Service	2,200,000	2,200,000	70%	Approved
	1/24/2003	Chester Valley Elementary School Design	750,000	750,000	60%	Approved
	1/24/2003	Chugach Optional Addition/Renovation	7,000,000	7,500,000	60%	Approved
	9/5/2003	Chugiak High School Phase 3 – Deferred	4,300,000	4,300,000	70%	Approved
	2/3/2004	Chugiak High School Phase 4 Design	900,000	900,000	70%	Approved
	9/5/2003	Chugiak High School Phases 2 and 3	7,435,523	20,805,000	60%	Approved
	2/3/2004	Clark Middle School Replacement - Preliminary Design	400,000	400,000	60%	Approved
	6/30/2005	Dimond Demolition Funding (Construction)	3,000,000	3,000,000	70%	Approved
	1/24/2003	Districtwide Code Issues/Hazardous Materials/ADA Compliance	2,365,000	2,365,000	70%	Approved
	9/5/2003	Districtwide Code Issues/Hazardous Materials/ADA Compliance – 2002	1,615,000	1,615,000	70%	Approved
	1/27/2004	Districtwide Code/Hazmat/ADA Compliance – 2004	800,000	800,000	70%	Approved
	1/24/2003	Districtwide Electrical Projects	5,257,000	5,257,000	70%	Approved
	9/5/2003	Districtwide Electrical Projects – 2002	3,285,000	3,285,000	70%	Approved
	1/27/2004	Districtwide Electrical Projects – 2004	9,345,000	9,345,000	70%	Approved
	1/24/2003	Districtwide Mechanical Projects	3,990,000	3,990,000	70%	Approved
	9/5/2003	Districtwide Mechanical Projects – 2002	15,795,000	15,795,000	70%	Approved
	1/27/2004	Districtwide Mechanical Projects – 2004	7,230,000	7,230,000	70%	Approved
	1/24/2003	Districtwide Minor Building Renewal Projects	5,678,000	5,678,000	70%	Approved
	9/5/2003	Districtwide Minor Building Renewal Projects – 2002	7,260,000	7,260,000	70%	Approved
	1/27/2004	Districtwide Minor Building Renewal Projects – 2004	6,890,000	6,890,000	70%	Approved
	1/24/2003	Districtwide Restrooms	2,083,000	2,083,000	70%	Approved
	1/27/2004	Districtwide Roof Replacement and Repairs	1,000,000	1,000,000	70%	Approved
	1/24/2003	Districtwide Roof Replacement and Repairs	3,499,000	3,499,000	70%	Approved
	9/5/2003	Districtwide Roof Replacement and Repairs – 2002	1,860,000	1,860,000	70%	Approved
	1/27/2004	Districtwide Security Upgrades - Locks: Phase 2	1,300,000	1,300,000	70%	Approved
	1/24/2003	Districtwide Security Upgrades-Locks: Phase 1	750,000	750,000	70%	Approved
	9/5/2003	Districtwide Sprinkler Upgrades	2,000,000	2,000,000	70%	Approved
	1/27/2004	Districtwide Sprinkler Upgrades-2004	950,000	950,000	70%	Approved
	9/5/2003	Districtwide Traffic Safety/Site Upgrades	675,000	675,000	70%	Approved

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DOCUMENT(S)
ARE
POOR
ORIGINAL
COPIES

School District	Approval Date	Project Title	Amount Requested	Approved Amount	Rate	EED Status
	1/24/2003	Districtwide Traffic Safety/Site Upgrades	4,128,000	4,128,000	70%	Approved
	1/27/2004	Districtwide Traffic Safety/Site Upgrades - 2004	600,000	600,000	70%	Approved
	1/24/2003	Eagle River High Area High School	51,000,000	51,000,000	60%	Approved
	9/5/2003	East High School Phase 1 - Deferred, Phase 2 & Sprinklers	4,200,000	5,700,000	70%	Approved
	1/24/2003	East High School Phase 3 Construction and Phase 4 Design	18,200,000	18,200,000	70%	Approved
	2/3/2004	East High School Phase 4A Construction and Phase 4B Design	7,500,000	7,000,000	70%	Approved
	9/5/2003	Girdwood Playground Remediation	1,850,000	1,850,000	70%	Approved
	9/5/2003	Girdwood Public Water Service	250,000	250,000	70%	Approved
	1/27/2004	Heating System Conversion, 5 Schools	5,000,000	5,000,000	60%	Approved
	9/5/2003	King Career Center Code Upgrade & Renovation	2,987,477	2,987,477	70%	Approved
	2/3/2004	Muldoon Middle School Construction	52,000,000	52,000,000	60%	Approved
	1/27/2004	Multi-School Security System Upgrades	1,250,000	1,250,000	70%	Approved
	1/24/2003	Polaris K-12 Addition/Renovation	18,600,000	19,300,000	60%	Approved
	9/5/2003	Ptarmigan Elementary Addition/Renovation	6,400,000	6,400,000	60%	Approved
	1/24/2003	Sand Lake Elementary School Design	750,000	750,000	60%	Approved
	9/5/2003	Service High School Phase 1 - Deferred	1,350,000	1,350,000	70%	Approved
	9/5/2003	Service High School Phase 2A - Construction (Delayed)	15,900,000	16,260,000	70%	Approved
	8/6/2004	Service High School Phase 2B Construction & Phase 3 Design	20,300,000	20,300,000	60%	Approved
	1/24/2003	Service High School Renewal Phase 2B Design & Phases 3 & 4 Preliminary Design	2,300,000	1,940,000	70%	Approved
District Totals for Anchorage			Total Requested	Total Approved		
			\$353,618,000	\$369,587,477		
Fairbanks	8/10/2004	Districtwide Major Maintenance-2004	7,000,000	7,000,000	70%	Approved
District Totals for Fairbanks			Total Requested	Total Approved		
			\$7,000,000	\$7,000,000		
Haines	10/15/2004	Haines School Replacement & Renovation	17,500,540	17,500,000	70%	Approved
District Totals for Haines			Total Requested	Total Approved		
			\$17,500,540	\$17,500,000		
Juneau City Borough	1/28/2005	Districtwide Major Maintenance Upgrades	18,545,000	18,545,600	70%	Approved
	3/18/2004	Floyd Dryden Middle School Renovation - Phase 2	6,483,299	6,483,299	70%	Approved
	2/9/2005	Harborview Elementary Plumbing Upgrade	461,701	461,701	70%	Approved
	12/17/2003	JDHS Renovation & Addition	8,830,352	8,830,352	70%	Approved
	1/29/2004	JDHS Renovation, Phase 2	4,606,736	3,669,648	70%	Approved
	1/28/2005	New Juneau High School	54,000,000	54,000,000	70%	Approved
	5/8/2003	New Juneau High School (Original)	4,454,400	4,454,400	60%	Approved
District Totals for Juneau City Borough			Total Requested	Total Approved		
			\$97,381,488	\$96,445,000		
Kenai	4/23/2003	Seward Middle School Replacement	14,700,000	14,700,000	70%	Approved
District Totals for Kenai Peninsula			Total Requested	Total Approved		
			\$14,700,000	\$14,700,000		
Kotchikan	11/16/2004	Fawn Mountain Elementary	3,900,000	3,714,000	70%	Approved
	5/19/2004	Schoenbar Middle School Renovations	9,000,000	9,000,000	70%	Approved

School District	Approval Date	Project Title	Amount Requested	Approved Amount	Rate	EED Status
	11/16/2004	Schoenbar Middle School Renovations - Supplemental	4,000,000	4,000,000	70%	Approved
District Totals for Ketchikan			Total Requested	Total Approved		
			\$16,900,000	\$16,714,000		
Kodiak Island	6/16/2004	East Elementary Heating and Ventilation Upgrades	520,000	520,000	70%	Approved
	6/16/2004	Floor Covering Replacement - 4 Schools	728,708	728,708	70%	Approved
School District	Approval Date	Project Title	Amount Requested	Approved Amount	Rate	EED Status
	6/16/2004	Kodiak High School Asbestos Floor Removal	304,704	304,704	70%	Approved
	6/16/2004	Kodiak High School Exterior Insulation and Window Replacement	596,020	596,020	70%	Approved
	6/16/2004	Kodiak High School Heating and Ventilation Upgrades	250,000	250,000	70%	Approved
	5/9/2005	Kodiak High School Vocational Center Renovation & Pool Reclamation	4,839,444	4,840,788	60%	Approved
	6/16/2004	Kodiak HS/MS Complex Roof Upgrade	523,504	523,504	70%	Approved
	6/16/2004	Kodiak Learning Center Renovation	1,182,336	1,181,336	70%	Approved
	6/16/2004	Kodiak Middle School Concrete Repair	237,918	237,918	70%	Approved
	6/16/2004	Larsen Bay School Floor Repair	339,883	339,883	70%	Approved
	5/9/2005	New Kodiak MS/HS Pool	6,210,152	6,210,000	60%	Approved
	6/30/2005	Old Harbor Gym/Voc-Ed Renovation	2,251,315	2,251,315	60%	Approved
	6/30/2005	Ouzinkie Gym Renovation	1,858,255	1,858,255	70%	Approved
District Totals for Kodiak Island			Total Requested	Total Approved		
			\$19,842,239	\$18,842,431		
Mat-Su Borough	7/30/2003	Big Lake Elementary School - Siding, Doors, and Windows	200,002	200,002	70%	Approved
	8/14/2003	Career Center (Vocational High School)	18,595,780	18,595,780	60%	Approved
	7/30/2003	Colony High School - Ventilation Improvements	200,010	200,010	70%	Approved
	8/14/2003	District Wide Repair and Renovation	4,186,499	4,186,499	70%	Approved
	8/14/2003	New Wasilla Area Elementary School	12,000,000	12,000,000	60%	Approved
	8/14/2003	Nutrition Services Facility	11,998,356	11,998,356	60%	Approved
	8/27/2003	Palmer Alternative School Phase II	999,424	999,818	60%	Approved
	7/30/2003	Palmer Junior/Middle School Sprinklers & Piping	1,237,658	1,237,658	70%	Approved
	7/30/2003	Su-Valley High School, Iditarod, Snowshoe Fire Alarms	481,015	481,015	70%	Approved
District Totals for Mat-Su Borough			Total Requested	Total Approved		
			\$49,898,744	\$49,899,138		
Nome City	6/5/2003	Nome Beltz High School Gymnasium Renovation and Addition	2,321,183	2,321,183	60%	Approved
	6/5/2003	Nome Beltz Renovation and Mechanical/Electrical Upgrades	1,551,323	1,308,817	70%	Approved
	6/5/2003	Nome Elementary UST Replacement	0	280,000	70%	Approved
District Totals for Nome City			Total Requested	Total Approved		
			\$3,872,506	\$3,910,000		
North Slope Borough	2/10/2005	Barrow High School Addition/Renovation	4,032,712	4,032,712	60%	Approved
	2/10/2005	Barrow High School Drain Line Replacement	3,310,000	3,310,000	70%	Approved
	6/1/2004	Barrow High School Fire Alarm System Upgrade	700,000	700,000	70%	Approved
	6/1/2004	Kali School Additions & Renovations Phase 1 & 2	5,216,981	3,968,555	60%	Approved
	6/1/2004	Meade River School Classroom Addition	990,000	990,000	60%	Approved

School District	Approval Date	Project Title	Amount Requested	Approved Amount	Rate	EED Status
	6/1/2004	Tikigaq School, High School Classroom Addition	1,891,762	1,891,762	60%	Approved
	6/1/2004	Tikigaq School, Renovation and Voc. Ed. Building Relocation/Renovation	3,787,139	3,753,980	70%	Approved
District Totals for North Slope Borough			Total Requested	Total Approved		
			\$19,928,594	\$18,847,009		
Northwest	7/21/2003	June Nelson Improvements	7,217,600	6,000,000	60%	Approved
Arctic	7/21/2003	Kotzebue High School Improvements	16,782,400	18,000,000	70%	Approved
District Totals for Northwest Arctic			Total Requested	Total Approved		
			\$24,000,000	\$24,000,000		
Petersburg	12/22/2004	Petersburg Aquatic Center	8,588,828	5,874,000	60%	Approved
City	7/10/2003	Petersburg Schools Major Maintenance Upgrades	3,507,000	3,507,000	70%	Approved
	9/9/2004	Vocational Building Expansion	1,148,600	1,148,600	60%	Approved
District Totals for Petersburg City			Total Requested	Total Approved		
			\$13,244,428	\$10,529,600		
Sitka City Borough	10/6/2003	District Wide Major Maintenance	8,890,880	8,890,880	70%	Approved
	10/6/2003	Sitka High School Auditorium	12,000,000	12,000,000	60%	Approved
District Totals for Sitka City Borough			Total Requested	Total Approved		
			\$20,890,880	\$20,890,880		
Valdez City	9/17/2003	Elementary School Roof Replacement	2,154,221	2,153,200	70%	Approved
	9/17/2003	Middle School Replacement	14,964,759	14,846,800	60%	Approved
District Totals for Valdez City			Total Requested	Total Approved		
			\$17,118,980	\$17,000,000		

GRAND TOTALS: Requested Voter and EED Approved

\$687,896,399	\$699,665,535
---------------	---------------

Rate	Sum	Projects
60%	\$313,529,069.00	31
70%	\$386,136,466.00	75

April 3, 2006



W) 907-742-4322 (F) 907-742-4417
Wiget_Larry@asdk12.org

TO: HOUSE FINANCE COMMITTEE

FROM: CAROL COMEAU, SUPERINTENDENT *Carol Comeau*
JEFF FRIEDMAN, PRESIDENT, ANCHORAGE SCHOOL BOARD *J. Friedman*

CONTACT: LARRY WIGET, DIRECTOR, GOVERNMENT RELATIONS

SUBJECT: HB 493, AN ACT RELATING TO REIMBURSEMENT OF MUNICIPAL BONDS FOR SCHOOL CONSTRUCTION

The Anchorage School Board and administration support the passage of HB 493, an act relating to reimbursement of municipal bonds for school construction. We very much appreciate the work of the House Finance Committee for introducing this very important piece of legislation that, if passed, will help us continue to meet current and future school construction and major maintenance needs.

In order to avoid the possibility of a special one-issue bond election in the fall of 2008, we respectfully ask that the Finance Committee change the extension date of the debt reimbursement program from the November 1, 2008 date currently in the bill to November 30, 2008.

Again, thank you for advocating for the continuation of this important debt-reimbursement program for municipal school districts.

April 3, 2006



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Wiget_Larry@asdk12.org

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JEFF FRIEDMAN, PRESIDENT, ANCHORAGE SCHOOL BOARD *J. Friedman*

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HB

496

HFIN

FILE

FISCAL NOTE

STATE OF ALASKA
2006 LEGISLATIVE SESSION

Fiscal Note Number: _____
Bill Version: CS HB 496 (FIN)
() Publish Date: _____

Revision Date/Time (Note if correction): _____ Dept. Affected: Revenue
Title: PFD Charitable giving RDU: Revenue Programs & Support
Component: Permanent Fund Dividend
Sponsor: House State Affairs
Requester: _____ Component No.: 981

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012
Personal Services	60.0	35.0	35.0			
Travel	1.5	1.5	1.5			
Contractual	204.5	47.0	47.0			
Supplies	1.0	1.0	1.0			
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	267.0	84.5	84.5	0.0	0.0	0.0

CAPITAL EXPENDITURES						
-----------------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
-------------------------------	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
1108 Statutory Program Receipts	267.0	84.5	84.5			
TOTAL	267.0	84.5	84.5	0.0	0.0	0.0

Estimate of any current year (FY2006) cost: 45.0

Check this box (X) if funding for this bill is included in the Governor's FY 2006 budget proposal:

POSITIONS

Full-time						
Part-time	1	1	1			
Temporary						

ANALYSIS: (Attach a separate page if necessary)

This bill requires the department to set up and administer a program in which PFD applicants who apply online can assign part or all of their dividend each year to one or more educational, charitable or community foundation organizations. The list of such organizations will be established through an application process according to criteria established in the bill. Appeals are anticipated from organizations whose applications to be listed are denied. The department has been given the estimate of over 2000 organizations that may apply and about 750 that may be eligible. The program will be effective beginning with the 2007 dividend with a temporary application process for that startup year only. Regulations will be done to be effective for the 2008 cycle. The program will sunset after the 2009 dividend. (continued on page 2)

Prepared by: Sharon Barton
Division: Permanent Fund Dividend
Approved by: Jerry Burnett
Agency: Department of Revenue

Phone: 465-4785
Date/Time: 4/27/06 12:00 AM
Date: 4/28/2006

FISCAL NOTE

STATE OF ALASKA
2006 LEGISLATIVE SESSION

BILL NO. SB 297

ANALYSIS CONTINUATION

In order to implement this program for the 2007 cycle, work must begin in 2006. 2006 costs are reflected in the operating expenditures listed above and noted on the "Estimate of any current year cost" line. Estimated costs of work to be done by the agent are not listed on this fiscal note because they will be paid directly by Rasmussen Foundation.

Cost summary:

100	Personal Services	65.0
	Contract administration (program administration and *computer programming contracts)	
	Review agent's recommendations for approved organizations	
	Develop regulations	
	Respond to applicant questions and requests to withdraw/change designations, troubleshoot problems	
	Accounting and payments	
200	Travel	1.5
300	***Contractual	244.5
	Mainframe, server, and web application changes	*200.
	Department of Law - regulations	5.0
	Regulations - public notice	1.0
	* Printing - two additional pages to application booklet; distribution letters to participants (1099)	10.0
	**Postage - increased postage for application booklets and distribution letters to participants	25.0
	Data storage and computer services	2.5
	1-800 phone calls	1.0
400	Supplies	1.0
	 Total	 \$ 312.0
	 FY 2006 expenses	 (45.0)
	Total	\$ 267.0

*One time cost
 ** Print and postage cost for 1099 based on 50,000 participants
 ***Anticipated costs for appeals (\$ 0) are added to contractual in years 2 and 3

ALASKA STATE LEGISLATURE HOUSE FINANCE COMMITTEE

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Co-Chairman
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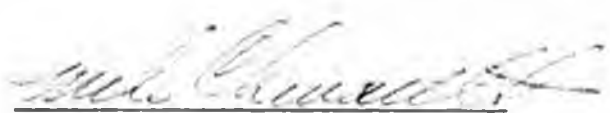
Letter of Intent
House Finance Committee
CS HB 496 (FIN)
Adopted April 27, 2006

Through this letter, it is the desire of the House Finance Committee to clarify funding for the administrative costs of implementing the provisions of CS HB 496 (FIN).

In testimony given in the House Finance Committee on CS HB 496 (FIN), it has been established on the record that there exists an understanding and an agreement between the Division of Permanent Fund Dividend, Department of Revenue, and the Rasmuson Foundation that administrative costs incurred for the implementation of the provisions of this legislation will be funded through a grant from the Rasmuson Foundation to the Department of Revenue.

It is not the intent of the House Finance Committee that general fund money be allocated for the implementation of this program.


Representative Kevin Meyer
Co-Chairman, House Finance Committee


Representative Mike Chenault
Co-Chairman, House Finance Committee

Alaska State Legislature

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Toll Free (800) 665-2689
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House State Affairs Committee
Rep. Paul Seaton, Chair

HB 496 version S

Attached is version S of HB 496. This version contains a temporary application process suggested by the Permanent Fund Division as a way for organizations to meet the June 15th program application deadline established on page 2, line 25 of the bill. Without this language (page 4, line 23 through page 6) the three-year pilot program is not operable for 2007.

- C.S. adopted
4-27-06

- amend. 1 - p. 6, line 12
adopted

- letter of intent
needed

24-LS1793AS
Cook
4/24/06

CS FOR HOUSE BILL NO. 496()
IN THE LEGISLATURE OF THE STATE OF ALASKA
TWENTY-FOURTH LEGISLATURE - SECOND SESSION

BY

Offered:
Referred:

Sponsor(s): HOUSE STATE AFFAIRS COMMITTEE

A BILL
FOR AN ACT ENTITLED

1 "An Act relating to contributions from permanent fund dividends to campuses of the
2 University of Alaska, certain educational organizations, community foundations, and
3 certain other charitable organizations that provide a youth development program,
4 workforce development, aid to the arts, or aid and services to the elderly, low-income
5 individuals, individuals in emergency situations, disabled individuals, or individuals
6 with mental illness; and providing for an effective date."

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 * Section 1. AS 43.23 is amended by adding a new section to read:

9 Sec. 43.23.062. Contributions from dividends. (a) Notwithstanding
10 AS 43.23.069, the Department of Revenue shall prepare the electronic Alaska
11 permanent fund dividend application to allow an applicant who files electronically to
12 direct that money be subtracted from the dividend payment and contributed to one or
13 more of the campuses of the University of Alaska or to one or more educational

1 organizations, community foundations, or charitable organizations that appear on the
2 contribution list contained in the application. A contribution may be \$25, \$50, \$75, or
3 \$100 or may be 10 percent, 25 percent, 50 percent, or 100 percent of the total dividend
4 amount. If the total amount of contributions elected by an applicant exceeds the
5 amount of the permanent fund dividend that the applicant is entitled to receive,
6 contributions shall be deducted from the dividend in the order of priority elected by
7 the applicant on the application until the entire amount of the dividend that the
8 applicant is entitled to receive is allocated for contribution.

9 (b) The department shall list each campus of the University of Alaska and
10 shall list each educational organization, community foundation, or charitable
11 organization eligible under (c) of this section on the contribution list in alphabetical
12 order. The department shall provide a statement of the contributions made by an
13 individual that is suitable for federal income tax purposes to each individual who
14 elects to contribute under (a) of this section.

15 (c) The department may not include an educational organization on the
16 contribution list unless the purpose of the organization is to provide vocational
17 training or postsecondary education. Other than a community foundation, the
18 department may not include a charitable organization on the contribution list for a
19 dividend year unless the purpose of the organization is to provide a youth development
20 program, workforce development, aid to the arts, or aid and services to the elderly,
21 low-income individuals, individuals in emergency situations, disabled individuals, or
22 individuals with mental illness. In addition, the educational organization, community
23 foundation, or charitable organization

24 (1) must apply for inclusion on the contribution list for the current
25 dividend year on the form required by the department before June 15 of the qualifying
26 year;

27 (2) must be exempt from taxation under 26 U.S.C. 501(c)(3) (Internal
28 Revenue Code) as an educational or a charitable organization on the date of
29 application;

30 (3) must have been qualified for tax exempt status under 26 U.S.C.
31 501(c)(3) (Internal Revenue Code) as an educational or a charitable organization

1 during the two calendar years that immediately precede the year the application is
2 filed;

3 (4) must have a current Internal Revenue Service Form 990 on file
4 with the United States Department of the Treasury, Internal Revenue Service;

5 (5) must be directed by a voluntary board of directors or local advisory
6 board whose members are residents of the state;

7 (6) during the two calendar years that immediately precede the year the
8 application is filed, must have provided in the state aid or services of a type listed in
9 this subsection, or, for a community foundation, benefits to a defined geographic area;

10 (7) must receive at least \$100,000 or five percent of its total annual
11 receipts, whichever is less, from contributions;

12 (8) must have completed and provided to the department a financial
13 audit with an unqualified opinion, conducted by an independent certified public
14 accountant for the fiscal year immediately preceding the year the application is filed if
15 the total annual budget of the organization exceeds \$250,000 during that fiscal year;
16 and

17 (9) may not make grants or contributions to an organization that is
18 exempt from taxation under 26 U.S.C. 501(c)(4) or (6), except that a community
19 foundation may have used up to 10 percent of its funding for grants or contributions to
20 those organizations during the two consecutive years that immediately precede the
21 year the application is filed under (1) of this subsection.

22 (d) The department shall use an equal percentage of the total amount
23 contributed under (a) of this section to each organization for administrative costs
24 incurred in implementing this section. The amount remaining shall be distributed to
25 each organization as soon as practicable.

26 (e) The department may use an agent or enter into a contract under AS 36.30
27 for the implementation and operation of the contribution program under this section.

28 (f) A public agency that claims a dividend on behalf of an individual under
29 AS 43.23.015(e) may not elect to make contributions from the dividend under (a) of
30 this section.

31 (g) The department may adopt regulations under AS 44.62 (Administrative

1 Procedure Act) to carry out the provisions of this section. If an organization disagrees
2 with an action of the department under this section and requests an administrative
3 hearing, the hearing shall be conducted by the office of administrative hearings
4 (AS 44.64.010).

5 (h) By January 20 of each year, the department shall submit a report to the
6 legislature identifying the organizations on the contribution list for the immediately
7 preceding year, together with the amount of contributions made to each of the
8 organizations.

9 (i) For purposes of this section, "community foundation" means an
10 organization that is a nonprofit, autonomous, philanthropic institution operated
11 primarily as a permanent collection of endowed funds for the long-term benefit of a
12 defined geographic area within one or more municipalities, that has a long-term goal
13 of increasing its permanent unrestricted charitable endowment to benefit the area
14 served, that primarily provides benefits by making grants and may also provide other
15 forms of charitable services, that makes grants that are not limited to providing one
16 type of benefit or to serving one population segment, and that makes grants to multiple
17 grantees.

18 * Sec. 2. AS 43.23.062 is repealed December 31, 2009.

19 * Sec. 3. The uncodified law of the State of Alaska is amended by adding a new section to
20 read:

21 APPLICABILITY. AS 43.23.062, enacted by sec. 1 of this Act, applies to the Alaska
22 permanent fund dividends for 2007, 2008, and 2009.

23 * Sec. 4. The uncodified law of the State of Alaska is amended by adding a new section to
24 read:

25 TEMPORARY APPLICATION PROCESS. (a) Notwithstanding AS 43.23.062(c)(1),
26 as enacted in sec. 1 of this Act, on or before June 15, 2006, each organization, including a
27 community foundation, seeking inclusion on the contribution list for the 2007 permanent fund
28 dividend must submit to the Department of Revenue an affidavit signed by an officer or the
29 executive director of the organization attesting to the following:

30 (1) the name, address, and telephone number of the organization;

31 (2) the name, address, and telephone number of a person designated by the

1 organization whom the department may contact regarding the application;

2 (3) that, during 2004 and 2005, the organization provided aid or services in the
3 state of the type described in AS 43.23.062(c), enacted in sec. 1 of this Act, or, for a
4 community foundation, that the foundation provided benefits to a defined geographical area;

5 (4) that the funds received by the organization from 2007 permanent fund
6 dividend recipients will be used for one or more of the purposes set out in AS 43.23.062(c),
7 enacted in sec. 1 of this Act;

8 (5) the percentage of grants or contributions the organization made during
9 2004 and 2005 to an organization that is exempt from taxation under 26 U.S.C. 501(c)(4) or
10 (6) (Internal Revenue Code);

11 (6) that the organization is current in its filing of annual financial reports
12 required by state law;

13 (7) that the organization is directed by a voluntary board of directors or local
14 advisory board with members who are residents of the state;

15 (8) that the organization maintains on file the following documents and that it
16 will produce the documents at its own expense on the written request of the department:

17 (A) articles of incorporation and current bylaws;

18 (B) evidence of tax exemption on the date of application under 26
19 U.S.C. 501(c)(3) (Internal Revenue Code);

20 (C) evidence of tax exemption under 26 U.S.C. 501(c)(3) during 2004
21 and 2005;

22 (D) a current IRS Form 990 on file with the United States Department
23 of the Treasury, Internal Revenue Service;

24 (E) evidence that the organization received at least \$100,000 or five
25 percent of its total annual receipts, whichever is less, from contributions in 2005;

26 (F) evidence that, during 2004 and 2005, the organization provided aid
27 or services in the state of the type described in AS 43.23.062(c), enacted in sec. 1 of
28 this Act, or, for a community foundation, that the foundation provided benefits to a
29 defined geographical area; and

30 (G) for an organization with a total annual budget that exceeded
31 \$250,000 during fiscal year 2005, a current financial audit conducted by an

1 independent certified public accountant;

2 (9) that the organization will maintain all documents listed in (8) of this
3 subsection until at least June 15, 2009.

4 (b) After June 15, 2006, the Department of Revenue shall review all affidavits for
5 completeness and for compliance with eligibility standards under AS 43.23.062, enacted in
6 sec. 1 of this Act. The department may include employees of the entity with which the
7 department entered into a contract under AS 43.23.062(e), enacted in sec. 1 of this Act, to
8 assist in this review process. The department may request documents or information pertinent
9 to its review from the applicant organization. After reviewing the affidavits, the department
10 shall determine which applicants meet the requirements of AS 43.23.062, enacted in sec. 1 of
11 this Act, and (a) of this section and notify each organization of its decision in writing not later
12 than ~~June 30, 2006.~~ *Aug. 15*

13 (c) The department's written decision in (b) of this section constitutes a final agency
14 action.

15 * Sec. 5. This Act takes effect immediately under AS 01.10.070(c).

H-18-06 - Held

4-18-06
MWld BW

Amendment 1

Objected m/c

Withdrawn
4-27-06

Offered in the House Finance Committee

By: Weyhrauch

To: HB 496 (STA)

Page 2, line 21, after "elderly,"
Insert the word "children,"

Page 2, line 20, delete: "aid to the arts,"

Page 3, line 30, add a new subsection to read:

"(g) A person who has their dividend garnished or claimed under valid legal process may not elect to make contributions from the dividend under (a) of this section."

Renumber accordingly

ALASKA STATE HOUSE OF REPRESENTATIVES



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(907)-465-2689
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State Capital
Room 102

HOUSE STATE AFFAIRS COMMITTEE Representative Paul Seaton, Chairman

Sponsor Statement

HB 496

HB 496 creates a funding mechanism for charitable organizations in Alaska. This bill establishes a check-off on the electronic Permanent Fund Dividend application form that would allow an applicant to donate a portion of their PFD check to an eligible charitable organization, a community foundation, each campus of the University of Alaska, and postsecondary education and vocational training organizations.

To qualify for this program a charitable organization must provide a positive youth development program, workforce development, aid to the arts, or aid and services to the elderly, low-income individuals, or individuals with mental illness.



HB 496 includes further eligibility requirements for charitable organizations to ensure that the organizations fit within the sideboards of the program. To qualify an organization must:

- Apply for inclusion on the contribution list for the current dividend year before Sept. 1 of the qualifying year.
- Have been exempt from taxation under 26 U.S.C. 501 (c) (3) for the two calendar years preceding the year the application is filed.
- Be directed by a voluntary board or local advisory board whose members are all residents of the state
- Provide a qualifying service.
- Receive the lesser of \$100,000 or 5 percent of its total annual receipts from contributions.
- Provide a financial audit for the preceding fiscal year if its annual budget exceeds \$250,000.
- Not make grants or contributions to an organization that is exempt from taxation under 16 U.S.C. 501 (c) (4) or (6).

HB 496 defines a community foundation and stipulates that they may make no more than 10% of their grants to (c) (4) or (6) organizations. This provides community foundations with flexibility in grant making to such organizations as a chamber of commerce and promotes the continued growth of the local community foundations in Alaska.

The program established under HB 496 has a sunset date of 2009. The funding required to enact this pilot program will be provided through an agreement with the Rasmuson Foundation.

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RASMUSON FOUNDATION

home > press center > bill to help charitable giving in alaska

For Immediate Release
Contact: Jeff Clarke

Foundation commits funds for Permanent Fund Check-Off program

Anchorage - A bill introduced by Senator Gene Therriault (North Pole) would create a mechanism through which applicants for the Permanent Fund dividend could specify a dollar amount or a certain percentage of the dividend as a tax-deductible donation to qualified community organizations. SB 297 is "an Act relating to contributions from Permanent Fund dividends to certain educational organizations and to certain charitable organizations that provide a positive youth development program, workforce development, aid to the arts, or aid and services to the elderly, low-income individuals, individuals in emergency situations, disabled individuals, or individuals with mental illness."

The Rasmuson Foundation has offered to underwrite the administrative costs for the first few years. Foundation President Diane Kaplan commented, "The Foundation's Board is committed to supporting opportunities through which individual charitable giving is made easier for all Alaskans. We believe that this bill will ultimately help to strengthen Alaska's non-profits. For that reason, we offered to provide the financial support required to implement the program, should it be approved."

The full text of SB 297 can be [viewed here](#).

-30-

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FISCAL NOTE

STATE OF ALASKA
2006 LEGISLATIVE SESSION

Fiscal Note Number: 1
Bill Version: CSHB 496(STA)
(H) Publish Date: 4/5/2006

Revision Date/Time (Note if correction): _____ Dept. Affected: Revenue
Title: CONTRIBUTIONS FROM PERM. FUND DIVIDENDS RDU _____
Component _____
Sponsor: HOUSE STATE AFFAIRS Component No. _____
Requester: _____

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
-----------------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
-------------------------------	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type--Do not abbreviate)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY2006) cost: 0.0
Mark this box (X) if funding for this bill is included in the Governor's FY 2007 budget proposal:

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

Prepared by: Louie Flora Phone: 465-4963
Division: Staff, Representative Section Date/Time: 4/5/06 12:00 AM
Approved by: Representative Section Date: _____
Agency: Chair, House State Affairs Committee



Alaska State Legislature Senate Majority News

Jeff Turner, Senate Majority Press Secretary
Room 413, State Capitol Building
Juneau, AK 99801
Phone: 907.465.3803

Web Site: <http://www.akrepublicans.org>

FOR IMMEDIATE RELEASE: Feb. 14, 2006 CONTACT: Jeff Turner, Press Secretary: 907.465.3803

Legislation Allows Alaskans to Donate to Worthy Causes Through Dividend Program

(Juneau) - Charitable giving to worthy causes will be easier under legislation introduced today by Sen. Gene Therriault, (R - North Pole).

As chairman of the Senate State Affairs Committee, Therriault introduced SB 297, which provides a streamlined mechanism to allow voluntary philanthropic donations through the annual Permanent Fund Dividend application. The process will make it easier to give to organizations that provide important social services such as youth development, food and clothing to the less fortunate, and aid to the arts, elderly and disabled.

"In this age when so many things are done electronically, it only seems right to provide an innovative way for those who contribute to charity to do so through the electronic application for the permanent fund dividend," Therriault said.

SB 297 allows individuals to make a tax-deductible donation to local community organizations and help strengthen Alaska's non-profit charities. Applicants for the permanent fund could specify a dollar amount or a certain percentage of the dividend. The Rasmuson Foundation has offered to implement the program and underwrite the administrative costs for the first few years.

"We applaud the Legislature for encouraging philanthropy through the permanent fund dividend program and look forward to being a partner in the success of the program," said Terry Strle, the Executive Director of United Way of the Tanana Valley.

"We always do the best we can with what we have, but each year brings its own financial challenges. This year it is the enormous costs of various insurances, such as worker's comp insurance and high prices of heating fuel and gasoline. We appreciate the efforts of Senator Therriault in introducing this piece of legislation," said Samantha Castle Kirsten, Executive Director for the Fairbanks Community Food Bank.

Organizations would have to apply to be on the list and meet certain requirements to participate in the program. To be eligible, the organization must be a 501(c)(3), have a local voluntary board, provide specified services, receive a certain amount of annual receipts from contributions, complete a financial audit for the fiscal year preceding application if its total annual budget exceeds \$250,000, and meet other requirements.

2006 Adult PFD Online Application

All required fields have * by them.

1. Did you receive a 2005 dividend?* <i>Answer YES even if your dividend was assigned or garnisheed</i>	<input type="checkbox"/>
2. Are you in Alaska today?*	<input type="checkbox"/>
3. A. During 2005, were you gone from Alaska more than 90 days total?*	<input type="checkbox"/>
3. B. During 2005, were you gone from Alaska more than 180 days total?*	<input type="checkbox"/>
4. Are you a United States citizen?*	<input type="checkbox"/>
5. At any time since December 31, 2004, were you on active duty as a member of the U.S. Armed Forces?* <i>Civilians, Alaska National Guard members, and Alaska Reservists Answer No</i>	<input type="checkbox"/>
6. Do you want to place 50% of your dividend in the UA College Savings Plan ?*	<input type="checkbox"/>

Review Your Answers, then select:

[Link to UA College Savings website](#)

- Continue to access the next page of the PFD application.
- Confirm Exit and then click on the Exit button to leave the application - your entries WILL NOT be saved

Continue

Confirm Exit

Exit



United Way of Anchorage
701 West 8th Ave., Suite 230
Anchorage, Alaska 99501
tel 907.263.3800
fax 907.263.3801
www.unitedwayofanchorage.org

March 20, 2006

Senator Gene Therriault
State Capitol, Room 119
Juneau, AK 99801-1182

Dear Senator Therriault,

United Way of Anchorage supports SB 297 which authorizes contributions from permanent fund dividends to charitable organizations.

Alaskans depend upon non-profit and charitable organizations for many essential services and to bolster our quality of life. These services depend upon private contributions. As a new state, we are just developing a tradition of individual philanthropy to support these many services. Affording Alaskans the opportunity to invest their permanent fund dividends into their community fosters the growth of philanthropic giving and keeps community services robust.

Thank you for your efforts.

A handwritten signature in cursive script, appearing to read "Michele Brown", followed by a long horizontal line extending to the right.

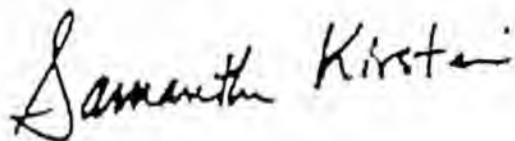
Michele Brown
President

Heather Brakes

From: Samantha Kirstein [sam@fairbanksfoodbank.org]
Sent: Monday, February 13, 2006 10:47 AM
To: Heather Brakes
Subject: Permanent Fund designations QUOTE

Thank you, Senator Therriault. In all local grassroots organizations, such as food banks, there are no state or federal grants to support the community work we do. At the Fairbanks Community Food Bank we receive "salvage/donated" food and give it away free, and that is not revenue generating, so we are here from one day to the next, and from one year to the next. The work we do saves the State of Alaska a lot of money (using government programs to provide food assistance cost more than supporting local grassroots community programs). Our staffs are very small and we are primarily volunteer programs, so any and all help we can have in fundraising for these programs is most definitely needed and appreciated. We will always do the best we can with what we have, leveraging every community resource, but each year brings its' own financial challenges and near-death experiences (this year it is the enormous costs of various insurances, such as worker's comp). At this food bank, our in-kind donations are millions of dollars each year. We tie together all manner of local donations of volunteer time, donated food, donated buildings – but someone still needs to pay for the gas to keep the vehicles on the road, and fuel to keep the buildings warm. We work hard to keep our operations costs low, and we do, but there are still costs involved. Your idea of giving people an opportunity to choose to donate to health and social services organizations in this state, especially those who do NOT already get state/federal funds to operate their programs, is a great idea. Thank you. It is a common sense approach to assisting common sense community programs.

One other thought: What if the grocery stores paid one tenth of one percent of their gross sales to their local food bank? I see the problems in what I am saying, but I also see the advantages.



Samantha Castle Kirstein

Executive Director

Fairbanks Community Food Bank

725 26th Avenue

Fairbanks, Alaska 99701

907-452-7761 ext 105

donate on-line: www.fairbanksfoodbank.org

ALASKA STATE LEGISLATURE

Chair
STATE AFFAIRS

Member
RESOURCES

Member
HEALTH, EDUCATION AND SOCIAL SERVICES

Member
WAYS AND MEANS

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Fax 907-235-4008

REPRESENTATIVE PAUL SEATON
House District 35

MEMORANDUM

From: Representative Paul Seaton
To: House Finance Co-Chair Representative Kevin Meyer
House Finance Co-Chair Representative Mike Chenault
Date: 4/6/06
Re: HB 496 Bill Hearing Request

I would like to respectfully request that HB 496 be scheduled in House Finance at your earliest possible convenience. HB 496, sponsored by the House State Affairs Committee, establishes a check-off on the electronic Permanent Fund Dividend application where applicants can donate a portion of their PFDs to eligible charitable organizations.



FY2006 Human Services Community Matching Grant – Sub-Recipient List

Page 1 of 3

Fairbanks Agency	Brief Project Description	Amount Funded
Fairbanks Community Food Bank	Collect local surplus food and give it to people who need it, through agencies who are trained to identify and respond to those needs.	\$34,397
Big Brothers Big Sisters	Match children in need of additional adult attention with adult volunteers	\$34,397
Alaska Legal Services Corp	Provide legal assistance to low-income families (those with incomes below 125% of poverty level) in civil cases such as housing, income, public assistance benefits, health care and family law	\$34,397
North Star Youth Court	Operate community-based juvenile justice diversion and victim offender mediation program	\$34,397
Resource Center for Parents & Children and AK Center for Children & Adults (collaborative grant)	Provide a comprehensive coordinated, and sustainable effort to intervene in the lives of children, ages 0-5 who have been exposed prenatally to alcohol	\$68,563
Interior Community Health Center with Chief Andrew Isaac Health Center	Provide preventative & primary health care services on a sliding fee schedule to low & moderate income people.	\$24,365
	Total 06 HSCMG Funds	\$230,515

FY2006 Human Services Community Matching Grant – Sub-Recipient List

Page 2 of 3

Anchorage Agency	Brief Project Description	Amount Funded
CCS St. Francis	Program provides rent and utility assistance to households facing eviction or utility shut-off to prevent homelessness	\$17,909
SA McKinnell Shelter	Provides emergency shelter & meals for homeless 2 parent families & single fathers with children. Offers case management and support services to assist families in regaining permanent housing	\$74,919
CSS St. Francis	Receives, sorts, organizes and distributes food without charge.	\$34,292
ANHC	Provides preventive and emergency oral health services for low-income adults and children.	\$91,920
Mabel T Caverly Senior Center	Reimburses qualified seniors age 55+ for dental, eyeglasses, hearing aids, prescription drugs.	\$38,457
Red Cross	Provides emergency shelter to families and individuals suffering the effects of disaster.	\$23,398
Bean's Café	Assists in providing over 200,000 annual meals; a warm day shelter and over 4,000 job referrals to the poorest adults in Anchorage. Will also provide 70,000 meals to hungry children at 8 distribution sites	\$99,172
Alaska Legal Services	Provide direct and immediate legal assistance to victims of domestic violence. Services include protective orders, assistance with child custody, and divorce proceedings, obtaining health care and protecting housing	\$82,497
CCS Brother Francis	Provides homeless shelter for adults 365 days per year and assists clients with issues around homelessness	\$68,283
Alzheimer's Resource	Respite project which provides much needed breaks for low income caregivers of individuals with Alzheimer's or a related disorder	\$29,570
AWAIC	Shelter program providing shelter, advocacy, support, education and community referrals for victims of domestic violence	\$91,057
CCS Clare House	Emergency homeless shelter for women and women with children	\$101,255
	Total 06 HSCMG Funds	\$752,729

FY2006 Human Services Community Matching Grant – Sub-Recipient List

Page 3 of 3

Mat-Su Agency	Brief Project Description	Amount Funded
Kids Are People, Inc	Saxton Youth Shelter: Poverty/Economic Needs Service Category	\$28,558
Mat-Su Health Services	Outpatient/Emergency Services: Health Care Needs Service Category	\$24,479
Palmer Senior Citizens Center Inc	Living Well Care Coordination Program: Health Care Needs Service Category	\$18,367
Alaska Legal Services Corp	Mat-Su Children at Risk: Social Needs Service Category	\$16,319
Mat-Su Services for Children & Adults	Community Living Services for Local Residents with Developmental Disabilities: Social Needs Service Category	\$16,319
Children's Place	Dual Track Counseling Assistance Project	\$16,319
Boys & Girls Club of Mat-Su	Mat-Su SMART Moves and Beyond: Social Needs Service Category	\$12,239
Mat-Su Services for Children & Adults	Supporting Parents & Young Children : Health Care Needs Service Category	\$12,239
Valley Healthy Communities Program	Mat-Su ATV Helmet & Safety Program	\$10,771
Access Alaska	Health & Accessibility for Disabled Mat-Su Valley Residents	\$10,199
Salvation Army, Mat-Su Valley Corp	The SA After School Youth Program; Poverty/Economic Need Service Category	\$9,469
Alzheimer's Disease Resource Agency of Alaska	Alzheimer's Disease & Related Disorders Support Project: Social Needs Service Category	\$8,159
Alaska Addiction Rehabilitation Services, Inc	Nugen's Ranch: Social Needs Service Category	\$6,852
	Total 06HSCMG Funds	\$190,289

Mayor Begich



Municipality of Anchorage

Human Services Community Matching Grant

FY 2005 (July 1, 2004 – June 30, 2005)

Highlights of the Community Impact

Grant Funds Were Distributed to 12 Non-profit Agencies

- Alaska Legal Services
- Alzheimer's Association
- Abused Women's Aid In Crisis
- South Central Alaska American Red Cross
- Anchorage Neighborhood Health Center
- Bean's Café
- CSS: St. Francis House
- CSS: St. Francis Emergency Services
- CSS: Clare House
- CSS: Brother Francis Shelter
- Mabel T. Caverly
- Salvation Army: McKinnel House

Highlights of Services Provided with HSCMG Funds

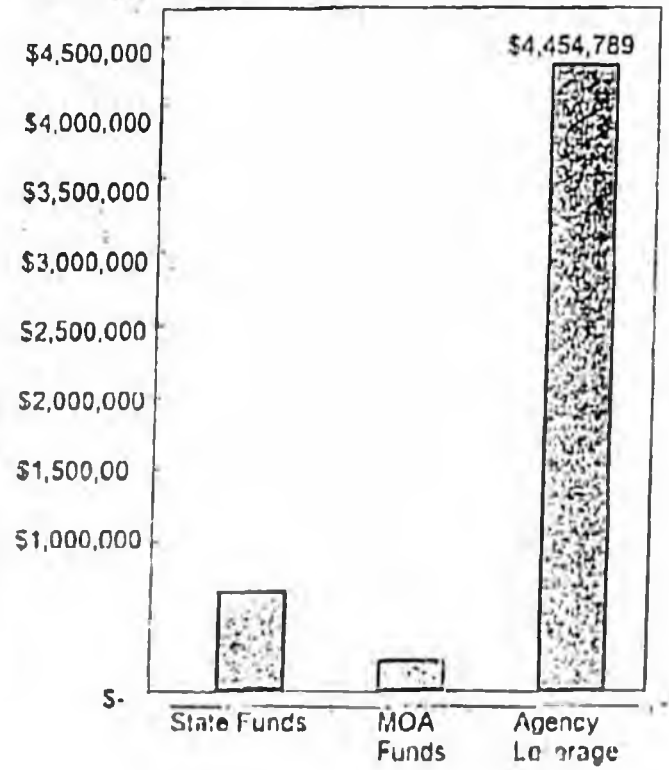
- Provided 100,000 hot meals, 4,800 children's meals, 2,000 job referrals and placements, and 900 social service contact's for those in need.
- Provided emergency shelter for 62,800 bed nights. Provided shelter to 2,372 individuals, 140 families, and 290 homeless children. Provided case management to 148 families.
- Distributed furniture to 504 households without basic furniture and distributed clothing to 36,000 homeless individuals. Distributed 5,400 federal commodities boxes to qualifying families.
- Responded to 228 domestic violence calls on a 24-hour crisis line. Provided emergency shelter and program services to 140 women and 136 children.
- Provided emergency shelter within 2 hours of the event to 100% of the victims of Anchorage area disasters. Provided immediate food assistance, assistance to replace or fill any necessary medications, and provided crisis counseling to victims of disasters.
- Provided 48 units of removable dental prosthetics to low income seniors, emergency dental care for 1580, and preventive services for 720 low income, indigent, unemployed, or otherwise disadvantaged adults.

The agencies used state funds to leverage six times that amount for additional services in the community



State funds	\$ 749,731
MOA funds	\$ 270,000
Other funds leveraged <i>private, non-profit sector</i>	\$3,435,058
Total funds to the community	\$4,454,789

↑ challenges:
↑ population
↑ senior need

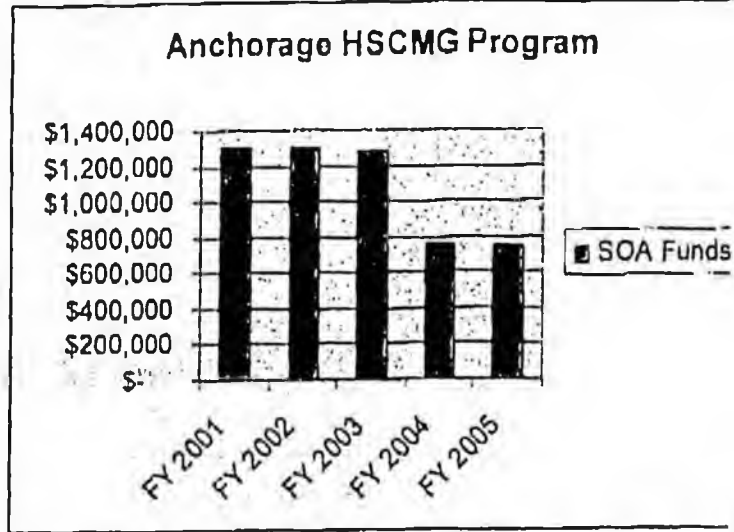


State Funding has decreased to the Anchorage HSCMG Program by 43% since FY 2001

In 2001, Anchorage received \$1,297,771 in State funds for the HSCMG Program. In 2005, Anchorage received \$749,731.

The \$548,040 reduction in State funds could have leveraged \$3 million for additional health and human services in the Anchorage community.

The reduction has further diminished the amount of health and human services available in the Anchorage community as projects have either been partially funded or not funded at all. In 2005, the Anchorage HSCMG Program could not fund \$687,459 worth of services requested.



Anchorage Human Services Community Matching Grant Projects NOT funded in Fiscal Year 2005

Agency	Project Description	Amount Requested
SA Older Alaskans	Clients served by this program are homebound disabled adults who would be at risk of poor nutrition without supplemental meals. A hot meal providing 1/3 of the minimum adult daily requirement for proper nutrition will be delivered to their homes five days per week with two frozen meals for the weekends.	\$19,291
Food Bank	Project will increase the amount of food distributed to hungry people in the MOA by 200,000 pounds annually.	\$57,673
SA Older Alaskans	Program will target the critical short-term nutritional risk of frail homebound seniors. Hot meals supplying 1/3 of the daily adult nutritional requirement will be delivered to their homes five days per week + two frozen meals for the weekends.	\$20,064
Chugiak Senior Center	Agency will provide home-delivered meals (Meals on Wheels) service to low-moderate income seniors unable to come to the Center for congregate meals; seniors need core food service due to physical and / or economic condition.	\$26,772
SA Cares for Kids	Program offers 24-hour residential childcare on a short-term basis up to a maximum of 72 hours to children between birth and ten years of age. Two beds are dedicated to this project. This project serves parents who are experiencing stress and / or a crisis and have limited or no support or other resources. Parents are also offered crisis counseling.	\$93,052
Amount Projects Not Funded		\$216,852
Of projects funded, amount of request not funded		\$470,607
Total Amount Not Funded		\$687,459

Mayor Anderson

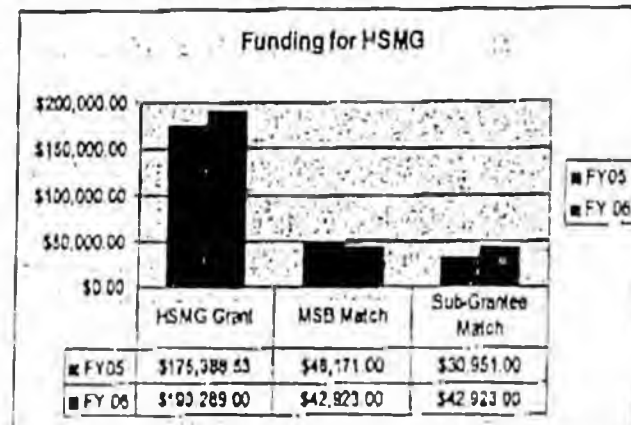
Matanuska-Susitna Borough

Human Services Community Matching Grant

HSMG has funded the following 13 non-profit agencies in the Matanuska-Susitna Borough to provide critically needed services for residents with disabilities, victims of domestic violence, seniors, residents with mental health and substance abuse challenges, homeless youth, and low-income families.

Alaska Family Resource Center
Palmer Senior Citizens Center, Inc.
The Salvation Army, Mat-Su Valley Corps
Mat-Su Services for Children & Adults
Wasilla Area Seniors, Inc.
Kids Are People, Inc.
Access Alaska

Alaska Legal Services Corporation
Alzheimer's Disease Resource Agency of Alaska
The Children's Place
Boys & Girls Club of Mat-Su
Valley Healthy Communities
Alaska Addiction Rehabilitation Services, Inc.



MSB Human Services Community Matching Grant Program Overview

- In FY05 the Matanuska-Susitna Borough (MSB) became eligible to receive HSMG funding.
- The MSB continues to be the fastest growing region in Alaska.
- Social services have historically been underfunded in this region.
- The lack of affordable health care is a major issue in every community throughout the Borough, as documented in the 2005 Matanuska-Susitna Community Assessment.
- Top concerns include alcohol and methamphetamine abuse, inadequate public transportation, unemployment or underemployment, family violence, and the lack of availability of services in all areas of the Borough.
- The Human Services Citizens Advisory Committee (HSCAC) was established in 2004, with a full membership representing all geographical areas within the MSB and a wide variety of expertise.
- In FY05, funding requests were received from nine eligible agencies totaling \$316,685, with a deficit in available funds of \$161,885.
- The number of HSMG applications increased by nearly 50% in FY06, with a deficit in available funds of \$219,766.
- In FY06, the HSCAC implemented a cap of \$35,000 per program in an attempt to more equitably distribute funding.
- MSB was not able to fully fund many critically needed programs because the need for services greatly exceeded available funds.
- Additional HSMG funds will enable the MSB to address the increasing need for those services.

Increasing yields better coordination.

FY05 and FY06 Human Services Community Matching Grant Projects (Partially Funded)	
Agency	Brief Program Description
Alaska Family Resource Center	Provides a framework for personal safety and recovery for women and their children. The women in this program are identified as survivors of physical and/or sexual violence in childhood and/or adulthood that also suffer from substance abuse and perhaps have a co-occurring mental health disorder. This program provides a safe shelter while addressing the complex, inter-related issues that women face in their daily lives with a multi-dimensional approach utilizing individual treatment services, health and safety planning, reunification efforts, life skills and other supportive activities, all which focus on holistic, client-centered services.
Palmer Senior Citizens Center, Inc.	Mental Health Care Coordinators screen referred seniors and perform multi-dimensional needs assessments. They meet with seniors, family members, and caregivers to discuss each senior's unique needs. They then develop individualized care plans that address those needs, including which services are warranted, their frequency, and their duration. PSCC provides many valuable services including Adult Day Services, Employment Assistance, Transportation, nutrition programs, senior housing, social activities, etc. Other services, such as health care and financial assistance, are arranged by coordinating with other agencies.
The Salvation Army, Mat-Su Valley Corps	The program fulfills a great need in the community, which is lacking in activities for youth during the hours after school. The program provides a supervised quiet area where youth can study, a computer lab area, a game area with video games as well as foosball, ping pong and air hockey. Guitar lessons and brass music and vocal groups are also offered. Snacks are provided for the youth each day. HSMG funding allows expansion of the program to operate five days a week.
Mat-Su Services for Children & Adults	The target group is Mat-Su residents with developmental disabilities. Funding provides essential community living services for a minimum of 15 individuals/families who are not presently receiving services and who are in greatest need.
Wasilla Area Seniors, Inc.	By 2018, 10.2% of the population the Mat-Su Valley will be age 65 and over. This increase in the senior population has also increased the demand for senior services. HSMG funds provide programs such as home delivered and congregate meals, transportation to doctors and shopping, and opportunities for social contact, which allow seniors to remain in their homes and maintain an independent lifestyle.
Kids Are People, Inc.	The project provides support for an additional community-funded bed at the eight-bed Saxton Youth Shelter in Wasilla. The shelter is the only licensed emergency shelter for homeless, runaway, abused and exploited children in Mat-Su. It has been operating twenty-four hours a day, three-hundred-sixty-five days a year since February 1995.
Access Alaska	Many disabled residents of the Matanuska Susitna Valley have unmet health needs due to their low fixed incomes. Access Alaska receives requests for home modification, assistive devices, dental care or help with medical bills on a regular basis. The program increases the amount of funding available for these residents, in order to help fill more requests for assistance.
Alaska Legal Services	The Project will make a local Alaska Legal Services Corporation (ALSC) attorney available to low-income families in the Borough to assist with civil legal problems that threaten family stability, with a particular emphasis on domestic violence prevention and legal remedies for victims.
Mat-Su Services for Children & Adults	Program provides mental health consultation, parent education and transportation assistance for twenty families currently enrolled in the Infant Learning and Health Families programs. Parents who are emotionally resilient are able to maintain a positive attitude, creatively solve problems and effectively rise to challenges in their lives and are less likely to abuse or neglect their children.
Boys & Girls Club of Mat-Su	Boys & Girls Club of the Mat-Su Valley will help deter crime, reduce substance abuse, prevent youth suicide and promote safety in the Mat-Su Valley by providing a wide variety of positive social-recreational activities for youth ages 7-18 with a special focus on the SMART Moves prevention program.
Valley Healthy Communities	The Mat-Su ATV Helmet & Safety Program is a collaborative program involving Valley Health Communities Program (VHCP), ATV Safety Institute Trainers, AK State Troopers, Borough EMS Crews, Hartley Honda, Wasilla Arctic Cat & AK State Park Rangers. Either a series of stations or seminars on safety are completed by the participants. Upon completion participants are eligible to purchase a DOT approved helmet for \$25. The program goal is to provide 300 helmets in 2008.
Alzheimer's Disease Resource Agency of Alaska	Alzheimer's disease, affecting 11% of Matanuska-Susitna Seniors, causes total dependence within 5 - 20 years. ADRAA staff, located in the Matanuska-Susitna Borough, helps reduce depression, anxiety and stress of Alzheimer caregivers through intensive consultations and on-going support groups. Staff travels to communities throughout the Borough to ensure access to services for all residents, strengthen communities' ability to serve Alzheimer caregivers, and help seniors remain at home.

Mr. Hopkins

Fairbanks North
Star Borough
Health & Social
Services
Commission



Grant Funds Were Distributed to Seven Non-profit Agencies

- Alaska Legal Services Corporation
- Big Brothers / Big Sisters
- Fairbanks Community Food Bank
- Hospice of the Tanana Valley
- Interior Community Health Center
- North Star Council on Aging
- North Star Youth Court

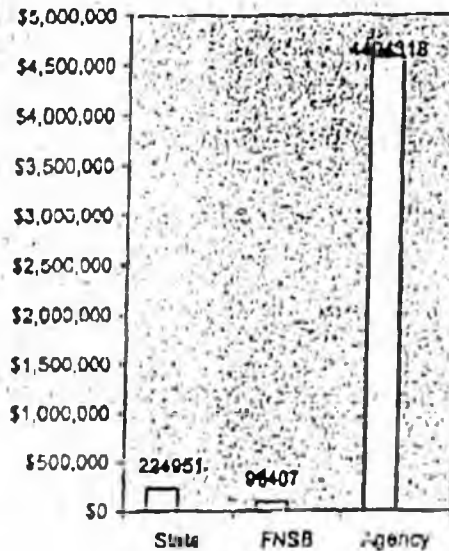
FY 2005

THE AGENCIES USED STATE FUNDS TO LEVERAGE 20 TIMES THAT

20
↓



FUNDING LEVERAGE



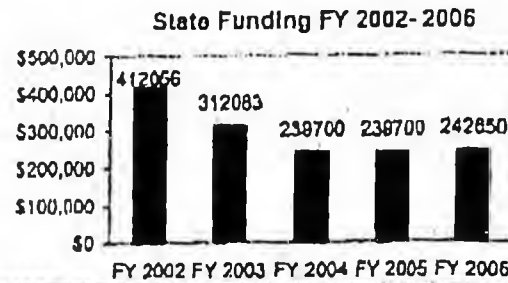
Highlights of Services Provided

- Distributed 841,523 pounds of food to 32,403 hungry people using 20,653 volunteer hours
- 163 homebound seniors received 59,006 hot meals delivered to their home
- 314 people were provided bereavement services after the death of a loved one and 110 terminally ill patients were provided with patient care services
- 306 individuals received legal advice and referrals for housing, family law, health, and income maintenance problems
- 703 children spent time with their Big Brother / Big Sister, enriching their lives with adult attention and support; over 77% showed improvement in school performance; 69% showed improvement in his/her attitude about school; 78% reported improvement with relationships with adults
- 65 youth were referred to youth court, diverting work from the formal juvenile justice system; youth defendants contributed 909 hours of community service
- 1,537 people were provided with primary healthcare

leveraging -> coordination better for funds & ovcs.

State Funding Decreased 41% Since FY 2002.

The community lost the potential to generate \$459,466, \$769,652, \$1,287,480, \$1,887,899 and \$2,174,096 of other funds, project income and In-kind contributions in FY02-03-04-05-06 respectively, due to insufficient state funding.



Farberia Community Food Bank	Collect local surplus food and give it to people who need it. Through agencies who are trained to identify and respond to those needs.	\$40,914	\$2,225,000
Big Brothers Big Sisters	Match children in need of additional adult attention with adult volunteers.	\$40,914	\$1,382,158
Alaska Legal Services Corp.	Provide legal assistance to low-income families (those with incomes below 125% of poverty level) in civil cases such as housing, income, public assistance benefits, health care and family law.	\$46,914	\$68,866
North Star Youth Court	Operate community-based juvenile justice diversion and victim offender mediation program.	\$48,914	\$196,115
Resource Center for Parents and Children with Alaska Center for Children and Adults	Provide a comprehensive, coordinated, and sustainable effort to intervene in the lives of children, ages 0 - 5 who have been prenatally exposed to alcohol.	\$99,448	\$16,226
Interior Community Health Center with Chief Andrew Isaac Health Center	Provide preventative & primary health care services on a sliding fee schedule to low & moderate-income people. (Funding request is for \$50,000 but only \$33,357 is available)	\$33,357	\$114,840
Alaska Cost Passed Through to Funded Agencies	CRSS has placed controversial and inhumane, which exceed the State Single Audit standards, on the grants that directly reduces available dollars for program delivery.	\$500	

Interior Community Health Center with Chief Andrew Isaac Health Center	Provide preventative & primary health care services on a sliding fee schedule to low & moderate-income people. (Funding request is for \$50,000 but only \$33,357 was funded)	\$16,543	\$39,180
Municipality of the Tanana Valley	Provide Patient Care Services and support to terminally ill people and their loved ones. Provide Bereavement Services, education, information and training on issues relating to death and dying, grief and loss.	\$80,000	\$330,038
Interior ALU Association	Provide a comprehensive methamphetamine program and harm reduction services for opiate drug users and their community.	\$50,000	\$203,676
North Star Coalition Aging	Deliver hot meals, meals as well as social contact and daily monitoring of their (vulnerable) seniors to households where living alone the most at risk for neglect and abuse.	\$60,000	\$120,641
The Bread Line	Provide food and support to people in need. Serve nutritious hot breakfasts and lunches and provide hot lunches through Stone Soup Cafe. Operate a hot meal delivery program.	\$60,000	\$431,870
Salvation Army	Provide secondary and tertiary preventative dental care service to non-resident adults living at 160% of the poverty level.	\$50,000	\$164,723
Warrior's Jump with Food Bank, Love INC, Hope Counseling Center	Provide resources to overcome poverty, literacy issues, basic mental health issues and economic need to low-income families.	\$35,001	\$175,248
Boys & Girls Club of the Tanana Valley	Continue Alaska's high youth suicide numbers by increasing youth protective factors (recognize warning signs, intervene and offer appropriate referrals or trained professionals as needed)	\$46,000	\$29,268
Farberia Home Association	Provide food (meals to home care and emergency services and hot meals through soup kitchen)	\$46,875	\$270,843

HB

500

HFIN

FILE

FISCAL NOTE

STATE OF ALASKA
2006 LEGISLATIVE SESSION

Fiscal Note Number: _____
Bill Version: HB 500
() Publish Date: _____

Revision Date/Time (Note if correction): _____ Dept. Affected: Commerce
Title Bonding Authority for Hatcher Pass RDU AIDEA (125)
Component AIDEA
Sponsor House Finance by Request
Requester House Finance Component No. 1234

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
-----------------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type--Do not abbreviate)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY2005) cost: 0.0

Mark this box (X) if funding for this bill is included in the Governor's FY 2007 budget proposal:

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

This bill provides AIDEA bonding authorization to finance the development of Hatcher Pass. The principal amount of the bonds and other financing provided by the authority may not exceed \$25 million. This bill replaces AIDEA's existing bonding authorization of \$15 million to finance the construction and improvement of phase 1 of the Hatcher Pass Ski Resort.

Prior to issuing bonds, AIDEA will be required to conduct a feasibility, market and risk analysis of the project as outlined in AS 44.88.095(c). The bond authorization has no fiscal impact on AIDEA operations.

Prepared by: Sara Fisher-Goad, Financial Analyst
Division: Alaska Industrial Development and Export Authority
Approved by: William C. N. II, Commissioner
Agency: Commerce, Community, and Economic Development

Phone 907-269-4623
Date/Time 4/14/06 11:52 AM
Date 4/14/2006



Hatcher Pass

Preliminary Development Plan



JL PROPERTIES, INC.
REAL ESTATE DEVELOPMENT & MANAGEMENT

April 2005

*Attachment
4-18-05*

Project Summary

- o Satisfies MSB's goal of providing a regional Alpine ski area and an extensive Nordic Ski system with associated amenities
- o Provides a recreation-based community that will enhance the lifestyle of South central Alaska residents and encourage visitors to the region with a variety of year-round recreational opportunities
- o Developer is committed to strict design standards, sensitive to the stewardship of the area's unique environmental attributes
- o Project leverages MSB lands to maximize recreational and economic benefits
- o Project requires limited financial investment from MSB

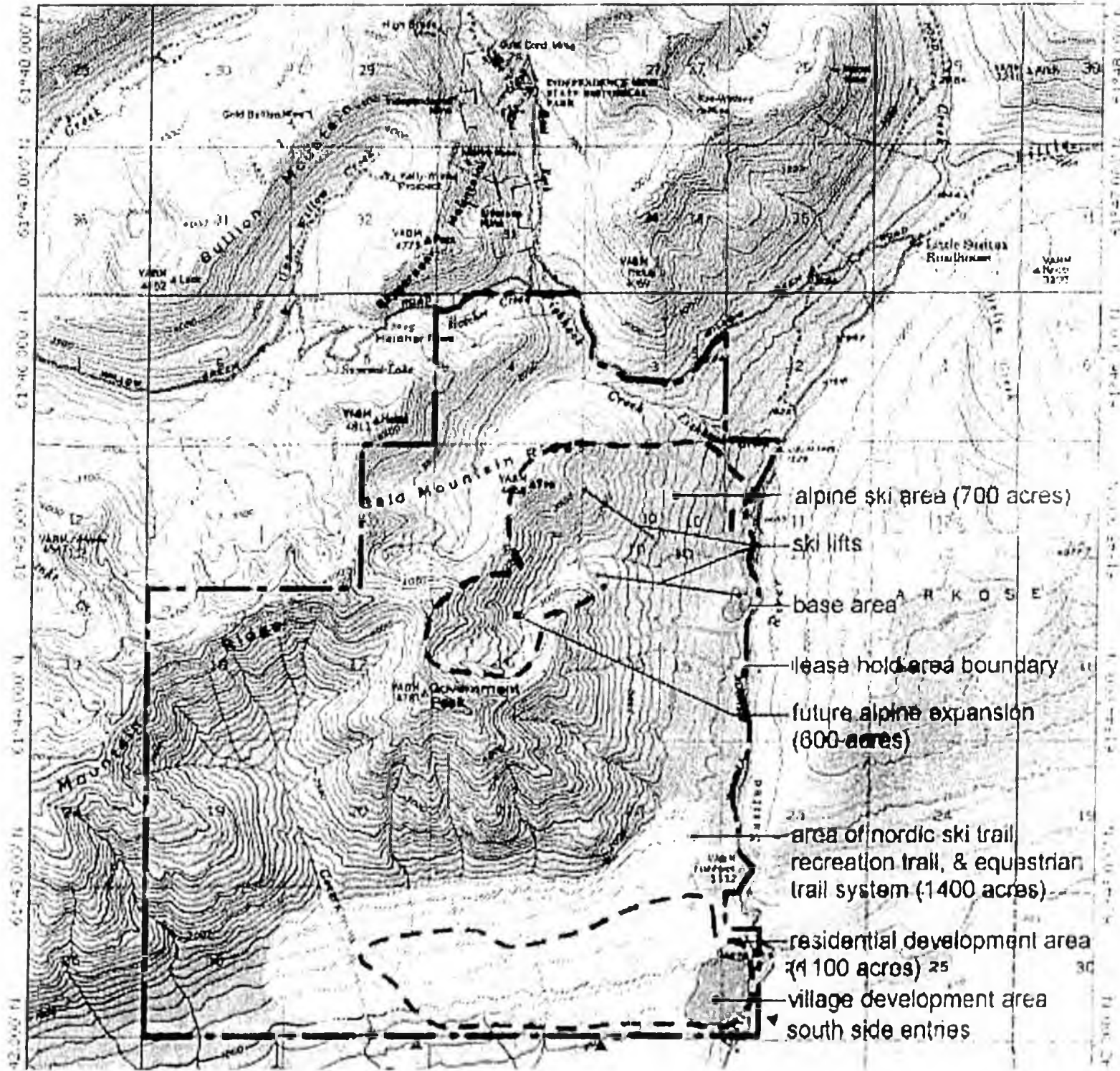


Project Scope

Project involves the development of four inter-dependent elements:



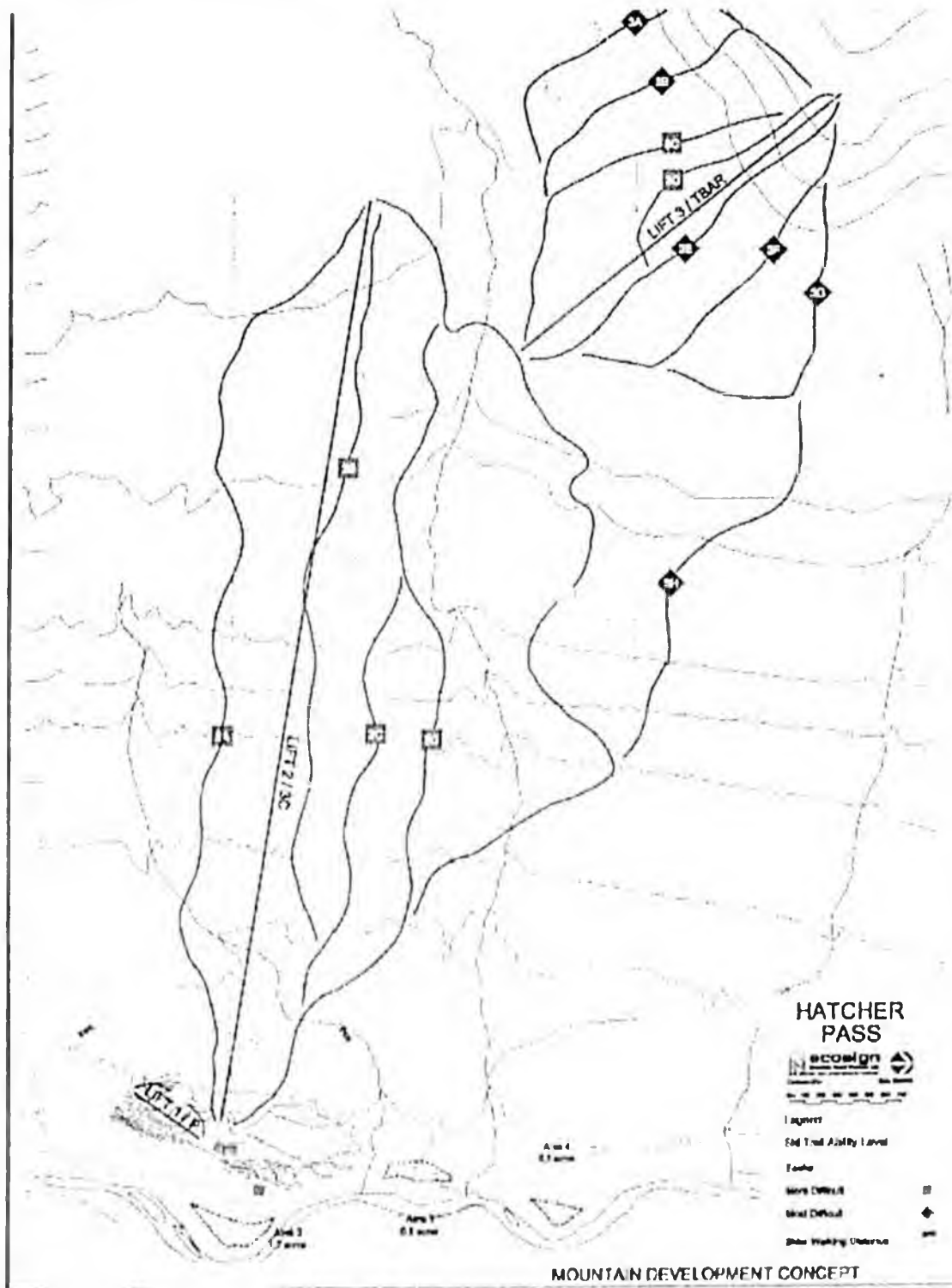
THE
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ARE
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COPIES



Alpine Ski Area & Visitor Center

- o Designed as a regional ski resort
- o Day lodge/visitor center
- o Detachable high speed quad lift (upgrade from ERA report)
- o T-Bar Lift
- o Platter lift and "Magic Carpet" lift
- o Maintenance building
- o Capacity of 2,300 skiers per day
- o Ski area will rise from 1,500-foot level to 3,500-foot level
- o Phase 1 ski trail balance includes 17.6% beginner, 70.6% intermediate, & 11.8% advanced
- o Snow making and lighting coverage
- o Base parking for approx. 450 cars, with supplemental parking via shuttle bus from Village Area
- o Ability to expand ski terrain in future





MOUNTAIN DEVELOPMENT CONCEPT