

ALASKA LEGISLATURE

1768

HOUSE and SENATE FINANCE COMMITTEE FILES, 1997-1998

Senate Bill 83/House Bill 113
FY 97 SUPPLEMENTAL APPROPRIATIONS
(In Thousands)

DEPT.	BRU/ COMPONENT	DESCRIPTION	Sen Sec #		CS for Senate Bill 83(Fin)					Senate v. House						Senate v. Governor						
					Federal	GF	GF/ Pr gm	GF/ Match	Other	Total Funds	Federal	GF	GF/ Pr gm	GF/ Match	Other	Total Funds	Federal	GF	GF/ Pr gm	GF/ Match	Other	Total Funds
33	HSS	Family and Youth Services/ McLaughlin Youth Center	10	(j)		600.0				600.0		(85.0)				(85.0)		(85.0)				(85.0)
34	HSS	Family and Youth Services/ Central Office	10	(k)		838.8				838.8		838.8				838.8		(408.6)				(408.6)
35	LAW	Oil & Gas Litigation	11	(a)																		
36	LAW	Legal Services Operations	11	(b)		1,347.5			16.0	1,363.5		646.5				646.5		(0.1)				(0.1)
37	LAW	Civil Division/ Medicaid Provider Fraud	11	(c-d)			(10.0)	10.0														
38	DMV	Disaster Planning & Control	12	(a)		220.0				220.0		20.0				20.0						
39	DMV	Disaster, Planning & Control	12	(b)				17.2		17.2												

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40	DMV	Disaster, Planning & Control	Appropriate from the Disaster Relief Fund p'ment of premium p'ments for flood - with a lapse date extension of June 30, 1998.	12	(c)					17.2	17.2										17.2	17.2
41	DMV		Capital project (1 yr) - Fairbanks Armory Expansion	12	(d)					700.0	700.0				700.0	700.0					700.0	700.0
42	DMV	AK Nat'l Guard/Youth Corps	Youth Corps Program	12	(e)		186.4				186.4				186.4	186.4						186.4
43	DOA	Admin Services	Misc claims, state date warrants (revised from \$27.3)	13			37.3				37.3				3.9	3.9						
44	DOC	Admin Services	Misc claims, state date warrants (revised from \$6.3)	13			9.3				9.3											
45	DFG	Admin Services	Misc claims, state date warrants	13			1.3				1.3											
46	HSS	Admin Services	Misc claims, state date warrants	13			30.3				30.3				8.1	8.1						
47	LAW	Admin Services	Misc claims, state date warrants	13			0.6				0.6											
48	DPS	Admin Services	Misc claims, state date warrants	13			4.3				4.3											
49	DOT	Admin Services	Misc claims, state date warrants	13			0.9				0.9											
50	DOA	Municipal grant	Capital project - Repair or replace Unalakleet main.	14	a)		360.0				360.0				360.0	360.0						360.0
51	DOA	Municipal grant	Capital project - Emergency repairs to Perseverance Trail. Senate bill includes conditional language related to transfer of title from the State to the City & Borough of Juneau.	14	(b)		120.0				120.0				120.0	120.0						120.0
52	DNR	Parks Management	Capital project - Emergency repairs to Perseverance Trail See Sec 14(b) of Senate Bill												(120.0)	(120.0)						(200.0)
53	DNR	Fire Suppression	Funding for fixed costs and fire suppression activities from January - June 1997.	15	(a)		3,668.3				3,668.3				(120.0)	(120.0)						(120.0)

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54	DNR	Resource Dev/Land Development	15	(b)		270.0					270.0		(10.0)			(10.0)		(30.0)				(30.0)
55	DNR	Resource Dev/Land Development											(20.0)			(20.0)						
56	DNR	Resource Dev/Land Development	Deny										(100.0)			(100.0)		(100.0)				(100.0)
57	DNR	Natural Resources	15	(c)					698.0	698.0						(279.0)					(279.0)	(279.0)
58	DOR	Alaska Mental Health Trust Authority	15	(d)					150.0	150.0											150.0	150.0
59	DNR	Resource Dev/Mining Development	15	(e)	800.0					800.0	800.0					800.0						
60	DNR		15	(f)		650.0				650.0		650.0				650.0		650.0				650.0
61	DNR		15	(g)		630.0				630.0		630.0				630.0		630.0				630.0
62	DNR		15	(h)		150.0				150.0		150.0				150.0		150.0				150.0
63	DNR	Res Dev/Land Dev	15	(i)					432.5	432.5						432.5					432.5	432.5
64	DNR		15	(j)		568.0				568.0		568.0				568.0		568.0				568.0

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					Federal	GF	GF/ Prgm	GF/ Match	Other	Total Funds	Federal	GF	GF/ Prgm	GF/ Match	Other	Total Funds	Federal	GF	GF/ Prgm	GF/ Match	Other	Total Funds
65	DNR	Mgmt & Admin/Comm Ofc	15	(k)		150.0					150.0		150.0			150.0		150.0				150.0
66	DNR		15	(l)		43.9					43.9		43.9			43.9		43.9				43.9
67	DPS	Village Public Safety Officer/Contracts	16	(a)																		
68	DPS	Council on Domestic Violence and Sexual Assault	16	(b)	130.8						130.8	(74.7)				(74.7)	(74.7)					(74.7)
69	DOA	Various	17																			
70	DOL	Various	17																			
71	HSS	Various	17																			
72	DNR	Various	17																			
73	DMV	Various	17																			
74	LAW	Various	17																			
75	DOR	Treasury Management	18			25.0					25.0							(6.0)				(6.0)
76	DOT	Alaska Marine Highway Stabilization Fund	19	(a)		130.0					130.0							(261.4)				(261.4)
77	DOT	Office of the Commissioner	19	(b)		444.5					444.5											
78	CTS	Trial Courts	20	(a)		32.2					32.2											
79	CTS	Commission on Judicial Conduct	20	(b)		30.4					30.4							7.4				7.4

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					Federal	GF	GF/ Prgm	GF/ Match	Other	Total Funds	Federal	GF	GF/ Prgm	GF/ Match	Other	Total Funds	Federal	GF	GF/ Prgm	GF/ Match	Other	Total Funds	
89	DPS	Training Academy	Capital project - Training academy. Repeal/reappropriation. Statewide Deferred Building. Sec 10, ch. 4, FSSLA 94, pg 12, ln 24 \$60.0 GF	Deny																			
90																							
91						36,090.1	14,010.1	116.5	710.0	12,813.7	63,740.4	1,725.3	2,754.8	57.3	700.0	(156.3)	5,081.1	925.3	(3,603.6)	(147.0)	700.0	(1,783.7)	(3,909.0)
92	AGENCY SUMMARY					Federal	GF	GF/ Prgm	GF/ Match	Other	Total Funds	Federal	GF	GF/ Prgm	GF/ Match	Other	Total Funds	Federal	GF	GF/ Prgm	GF/ Match	Other	Total Funds
93	DOA	Administration					2,181.4	53.0			2,234.4		1,232.1	53.0		(309.8)	975.3		220.8	53.0			273.8
94	CED	Commerce and Economic Development			18,000.0			4.3	10,000.0		28,004.3		(60.0)	4.3			(55.7)		(60.0)				(60.0)
95	CRA	Community and Regional Affairs			50.0				1,500.0		1,550.0		(1,500.0)				(1,500.0)		(1,500.0)				(1,500.0)
96	DOC	Corrections			1,000.0	641.3					1,641.3	1,000.0					1,000.0	1,000.0	(2,300.0)				(1,300.0)
97	DOE	Education			5,580.0			52.0			5,632.0												
98	DFG	Fish and Game			430.0	1.3					431.3		(115.0)				(115.0)		(115.0)				(115.0)
99	HSS	Health and Social Services			10,099.3	1,619.1					11,718.4		22.9				22.9		(1,432.6)	(200.0)			(1,632.6)
100	LAW	Law				1,348.1	(10.0)	10.0	16.0		1,364.1		646.5				646.5		(0.1)				(0.1)
101	DMV	Military and Veterans Affairs				921.4	17.2	700.0	17.2		1,655.8		206.4		700.0		906.4		(398.6)		700.0	17.2	318.6
102	DNR	Natural Resources			800.0	6,130.2			1,130.5		8,060.7	800.0	1,821.9			153.5	2,775.4		1,741.9			153.5	1,895.4
103	DPS	Public Safety			130.8	4.3					135.1	(74.7)					(74.7)		(74.7)			(2,104.4)	(2,179.1)
104	DOR	Revenue				25.0			150.0		175.0								(6.0)			150.0	144.0
105	DOT	Transportation and Public Facilities				575.4					575.4								(261.4)				(261.4)
106	CTS	Courts				62.6					62.6								7.4				7.4
107	LEG	Legislature				500.0					500.0		500.0				500.0		500.0				500.0
108		Total			36,090.1	14,010.1	116.5	710.0	12,813.7	63,740.4	1,725.3	2,754.8	57.3	700.0	(156.3)	5,081.1	925.3	(3,603.6)	(147.0)	700.0	(1,783.7)	(3,909.0)	
109																							
110	GF					14,010.1					14,010.1		2,754.8				2,754.8		(3,603.6)				(3,603.6)
111	GF/Program Receipts						116.5				116.5		57.3				57.3		(147.0)				(147.0)
112	GF Match							710.0			710.0				700.0		700.0				700.0		700.0
											GF Subtotal						GF Subtotal						GF Subtotal
											14,836.6						3,512.1						(3,050.6)
113	CSSB 74 (Fin) Am H (Venetic case - approved by the Governor).					1,000.0					1,000.0		1,000.0				1,000.0		1,000.0				1,000.0
114											GF Total						GF Total						GF Total
115											15,836.6						4,512.1						(2,050.6)

SB

83

(File 2)

HFIN

FILE

MEMORANDUM

State of Alaska
Community & Regional Affairs

TO: Annalee McConnell, Director
Office of Management and Budget

DATE: February 9, 1998

FILE NO:

TELEPHONE: 465-4700

pk
FROM: Remond Henderson, Director
Administrative Services Division

SUBJECT: FY 98 Supplemental Request

The purpose of this memorandum is to convey the Department of Community and Regional Affairs' official request for supplemental appropriations in FY 98, as set forth below:

Project	GF	Fed	Other	Total
Power Cost Equalization	\$ -	\$ -	\$ 1,700,000	\$ 1,700,000
Bristol Bay/Kuskokwim Economic Disaster	\$ 1,875,000	\$ 7,000,000	\$ -	\$ 8,875,000
Head Start Quality, Health, and Safety	\$ 500,000	\$ -	\$ -	\$ 500,000
Total 98 Supplemental	\$ 2,375,000	\$ 7,000,000	\$ 1,700,000	\$ 11,075,000

4(a)
4(b)

(b)

12(d)(1)

Attached are backup documents providing detailed information for each supplemental request.

cc: Traci Carpenter, Budget Analyst, DAS

1 (b)

**Bristol Bay/Kuskokwim River Drainages Economic Disaster
Project Cost Information**

A grant application is being prepared to submit to the U.S. Department of Commerce, National Oceanic and Atmospheric Administration. The federal funds available are from the Magnusson Stevens Act.

Total Project Cost: \$9,333,333

Cost by Fund Source:

Federal:	\$7,000,000
State GF (Hard Match):	1,875,000
<u>State & Local (In-Kind Match):</u>	<u>458,333</u>
<u>Total Project Cost:</u>	<u>\$9,333,333</u>

Match Requirement = 25% of Total Project Costs

Calculation:

$\$9,333,333 \times .25 = \$2,333,333 = \text{State \& Local Match}$

$\$9,333,333 \times .75 = \$7,000,000 = \text{Federal Contribution}$

1(b)

1-10-91 3-307M

DECLARATION OF ECONOMIC DISASTER
IN BRISTOL BAY AND IN THE
KUSKOKWIM RIVER DRAINAGES

bill
98
supplemental
request

WHEREAS, certain communities in Bristol Bay and in the Kuskokwim river drainages are facing a period of extreme economic hardship due to distressed salmon runs, limited commercial fishing opportunities, and low market prices; and,

WHEREAS, while the salmon industry has been depressed statewide, and individuals throughout the state have suffered the effects, the economic impact in Bristol Bay and in the Kuskokwim river drainages has been on entire communities. The economic base of these communities in Bristol Bay and in the Kuskokwim river drainages is totally dependent on the proceeds of the salmon harvest. These communities do not have the economic diversity found in communities elsewhere to withstand the disastrous economic impact of extremely low salmon runs coupled with low prices for the salmon that are harvested. The summer chum run in the Kuskokwim river drainages is one of the lowest recorded commercial runs; and,

WHEREAS, there are existing state and federal assistance and planning programs potentially available to assist communities in Bristol Bay and in the Kuskokwim river drainages to cope with the economic disaster they are facing, researching and evaluating available programs can be difficult and time consuming for members of the public; and,

WHEREAS, there is a Coordinated Response Partnership that includes local, state, and federal member agencies working cooperatively to respond to local needs and to provide information on existing programs.

NOW THEREFORE, on this 18th day of July, 1997, based on information I have received from the Department of Community and Regional Affairs and other state agencies, I declare the following:

1. As a result of the low salmon harvest and depressed prices, municipalities in Bristol Bay and Kuskokwim river drainages have suffered a severe reduction in anticipated fish tax revenue. I intend to seek a supplemental legislative appropriation to assist those municipalities.
2. It is appropriate for the Coordinated Response Partnership (CRP) to assist communities in Bristol Bay and in the Kuskokwim river drainages which are impacted by this economic crisis. The

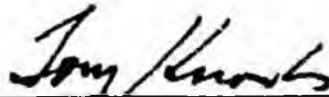
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JUL 31 1997

DEPARTMENT OF
COMMUNITY AND REGIONAL AFFAIRS

**Declaration of Economic Disaster in Bristol Bay
and in the Kuskokwim River Drainages, cont.**

Department of Community and Regional Affairs shall take the lead, through the CRP, to organize state agency response to the economic disaster in Bristol Bay and in the Kuskokwim river drainages.

3. The CRP will provide accurate and comprehensive information to communities on programs and technical expertise currently available from state and federal agencies. The CRP will assist individuals in accessing existing programs.
4. State agencies will act, through the CRP, and consistent with their existing statutory authority, to assist in restoring the economic health and stability in Bristol Bay and in the Kuskokwim river drainages and to assist communities in these areas to develop goals and strategies for future economic development.



Tony Knowles
Governor

MEMORANDUM

State of Alaska
Community and Regional Affairs
Commissioner's Office

TO: Honorable Tony Knowles

DATE: July 18, 1997

FROM: Mike Irwin, Commissioner

PHONE NO: 465-4700

SUBJECT: Bristol Bay Salmon Situation

Commercial fishermen throughout the state are experiencing low prices for salmon this year. In particular, fishermen in the Bristol Bay region are experiencing a 'double jeopardy' with record-low catch rates combined with recurring low salmon prices. There is substantial evidence that these low catch rates, coupled with low prices, are having a significant impact on the regional economy, affecting individuals, families and communities alike. The Bristol sockeye run is the state's single largest fishery, and the economy of the region is heavily dependent on that one fishery. A similar situation may exist in the Kuskokwim River region as well; however, it is too early to make a conclusive determination until more is known about the coho run. The Department has completed an initial analysis of the effects on the region, and the results of that analysis present an emerging picture of economic distress and dislocation. Based on our analysis, and with our knowledge of the region's communities and the regional economy, I believe it is appropriate to move forward with a coordinated state response.

Some of the anticipated effects of the current situation are listed below. These projections are based on catch rate and price information provided by the Department of Fish and Game, and provide an illustrative 'snapshot' of the resulting socio-economic conditions.

- The harvest value of the Bristol Bay Sockeye fishery will be 25% of the past five-year average -- an expected loss of \$135 million in gross earnings of permit-holders.
- 1,731 Alaskan permit-holders fishing this run are anticipated to lose \$80.3 million in income; 900 of these are resident Bristol Bay fishermen, who will lose \$32.8 million.

- In addition, the region's cities and boroughs are expected to lose \$4.6 million in local tax revenues, and an additional \$3.9 million in State Shared Fish Business Taxes.
- 40% of the direct employment in the Bristol Bay Region is in fisheries, not including indirect industries such as transportation, retail, services, and the public sector. The loss of income in this region will severely affect the majority of households.

As you can see, residents of the region will encounter both immediate as well as longer-term effects. While we cannot replace lost income, state resources can be organized, in partnership with other agencies and organizations, to offer timely and comprehensive assistance.

I am available at any time to discuss this matter with you further.

Bristol Bay Region Permit-Holders

Borough/Area	Population	Incorp Type	Permit-Holders	% of Pop.
Bristol Bay Borough	1,254	2nd Class Borough	223	17.8%
Lake & Peninsula Borough	1,852	Home Rule Borough	243	13.1%
Dillingham Census Area	4,462	Unorganized	802	18.0%
Region Total	7,568		1,268	16.8%

City/Community	Borough/Area	Population	Incorp Type	Permit-Holders	% of Pop.
King Salmon	Bristol Bay	467	Unincorporated	44	9.4%
Naknek	Bristol Bay	627	Unincorporated	132	21.1%
South Naknek	Bristol Bay	157	Unincorporated	47	29.9%
Aleknagik	Dillingham	219	2nd Class City	39	17.8%
Clark's Point	Dillingham	66	2nd Class City	23	34.8%
Dillingham	Dillingham	2,226	1st Class City	296	13.3%
Ekuk	Dillingham	3	Unincorporated	0	0.0%
Ekwok	Dillingham	118	2nd Class City	5	4.2%
Koliganek	Dillingham	210	Unincorporated	20	9.5%
Manokotak	Dillingham	396	2nd Class City	108	27.3%
New Stuyahok	Dillingham	442	2nd Class City	45	10.2%
Portage Creek	Dillingham	6	Unincorporated	0	0.0%
Togiak	Dillingham	740	2nd Class City	255	34.5%
Twin Hills	Dillingham	67	Unincorporated	11	16.4%
Chignik	Lake & Peninsula	128	2nd Class City	14	10.9%
Chignik Lagoon	Lake & Peninsula	80	Unincorporated	20	25.0%
Chignik Lake	Lake & Peninsula	152	Unincorporated	10	6.6%
Egegik	Lake & Peninsula	139	2nd Class City	55	39.6%
Igiugig	Lake & Peninsula	48	Unincorporated	4	8.3%
Iliamna	Lake & Peninsula	103	Unincorporated	22	21.4%
Ivanof Bay	Lake & Peninsula	28	Unincorporated	3	10.7%
Kokhanok	Lake & Peninsula	166	Unincorporated	8	4.8%
Levelock	Lake & Peninsula	111	Unincorporated	14	12.6%
Newhalen	Lake & Peninsula	175	2nd Class City	4	2.3%
Nondalton	Lake & Peninsula	237	2nd Class City	16	6.8%
Pedro Bay	Lake & Peninsula	45	Unincorporated	5	11.1%
Perryville	Lake & Peninsula	101	Unincorporated	10	9.9%
Pilot Point	Lake & Peninsula	80	2nd Class City	26	32.5%
Port Alsworth	Lake & Peninsula	64	Unincorporated	4	6.3%
Port Heiden	Lake & Peninsula	147	2nd Class City	25	17.0%
Ugashik	Lake & Peninsula	5	Unincorporated	3	60.0%
				1,268	

Bristol Bay Resident Permit-Holders fishing Drift Gillnet Salmon	459
Bristol Bay Resident Permit-Holders fishing Set Net Salmon	441
	900

From Alaska Economic Trends, July 1997.
 "A Trends Profile - The Bristol Bay Region."
 Department of Labor, Research & Analysis

Impacts to Local Municipal Fish Tax Revenues in Bristol Bay and Kuskokwim Fisheries

Bristol Bay Sockeye Fishery:

<u>Municipality</u>	<u>FY</u>	<u>Tax Revenues</u>	
Bristol Bay Borough	1996	\$2,762,509	
Togiak	1995	\$131,484	
Clark's Point	1996	\$30,000	
Lake & Peninsula Borough	1996	\$1,801,601	
Chignik	1994	\$160,248	
Egegik	1996	\$520,037	
Pilot Point	1995	\$729,017	
		<u>\$6,134,896</u>	95/96 actual Municipal fish tax revenues
		<u>\$1,533,724</u>	Est. 97 tax revenues, at 25% of 5-year average value
		(\$4,601,172)	Local municipal tax loss in BB Sockeye Fishery

Kuskokwim Chum Fishery:

<u>Municipality</u>	<u>FY</u>	<u>Tax Revenues</u>	
Bethel	1995	\$85,000	Portion of sales tax collected from fish processing
		<u>\$31,450</u>	Est. 97 tax revenues, at 37% of 5-year average value
		(\$53,550)	Local municipal tax loss in Kuskokwim Chum Fishery

Assumptions:

Past 5-year average: \$180 million annual value of BB Sockeye Fishery to fishermen
 This year, estimated \$45 million value, or 25% of the 5-year annual average
75% loss in value to fishermen and local municipal governments

NOT INCLUDED: State Shared Fish Tax, Shared Fisheries Business Tax, reduction to State Revenue Sharing due to lost local revenues.

Estimated by Research & Analysis Section, DCRA, MRAD, from Municipal financial records, 7/15/97

**ALASKA DEPARTMENT OF REVENUE
INCOME AND EXCISE AUDIT DIVISION**

Draft Shared Fish Business Taxes Comparison for FY96 - FY98

For the Kuskokwim and Bristol Bay Areas

	FY 96*	FY 97**	Difference FY97-FY96	Percent FY97 of FY96	FY 97**	FY98***	Difference FY97-FY98	Percent FY98 of FY97
Borough								
Bristol Bay	\$2,939,568	\$1,995,575	(\$943,993)	-32.1%	\$1,995,575	\$765,000	(\$1,230,575)	-61.7%
Lake and Peninsula	\$365,151	\$235,528	(\$129,623)	-35.5%	\$235,528			
Total Boroughs BB and KK	\$3,304,719	\$2,231,103	(\$1,073,616)	-32.5%	\$2,231,103			
Total Outside BB and KK	\$3,918,013	\$3,028,829	(\$889,184)	-22.7%	\$3,028,829			
Total Boroughs	\$7,222,732	\$5,259,932	(\$1,962,800)	-27.2%	\$5,259,932			
City								
Aleknagik	\$0	\$0	\$0		\$0			
Aniak	\$3,862	\$0	(\$3,862)	-100.0%	\$0			
Bethel K	\$3,271	\$24,402	\$21,131	646.0%	\$24,402			
B Chignik	\$99,758	\$86,081	(\$13,677)	-13.7%	\$86,081			
B Clark's Point	\$165,732	\$94,363	(\$71,369)	-43.1%	\$94,363			
B Dillingham	\$268,745	\$272,555	\$3,810	1.4%	\$272,555			
B Egegik	\$125,184	\$75,375	(\$49,809)	-39.8%	\$75,375			
Goodnews Bay	\$3,310	\$3	(\$3,307)	-99.9%	\$3			
Kasigluk	\$0	\$0	\$0		\$0			
Manokotak	\$0	\$0	\$0		\$0			
Mekoryuk	\$15,598	\$0	(\$15,598)	-100.0%	\$0			
New Stuyahok	\$0	\$0	\$0		\$0			
Newhalen	\$0	\$0	\$0		\$0			
Nondalton	\$0	\$0	\$0		\$0			
Nunapitchuk	\$0	\$0	\$0		\$0			
B Pilot Point	\$39,550	\$73,614	\$34,064	86.1%	\$73,614			
B Togiak	\$407,464	\$342,788	(\$64,676)	-15.9%	\$342,788			
Toksook Bay	\$1,236	\$531	(\$705)	-57.1%	\$531			
Tununak	\$2,776	\$0	(\$2,776)	-100.0%	\$0			
Upper Kalskag	\$0	\$0	\$0		\$0			
Total Cities BB and KK	\$1,136,486	\$969,710	(\$166,776)	-14.7%	\$969,710			
Total Outside BB and KK	\$9,677,453	\$6,817,104	(\$2,860,349)	-29.6%	\$6,817,104			
Total Cities	\$10,813,939	\$7,786,814	(\$3,027,125)	-28.0%	\$7,786,814			

→ x.75
\$ 3,944,949
1055
(3,245,378)

* Revenue has been shared to communities.
** Draft revenue has not been shared to communities.
*** Revenue estimate provided by the Department of Commerce. No validation by the Department of Revenue

(9)

**Bristol Bay Sockeye
Past 5 Years:**

	Catch	Avg Wgt	Price	Value
1992	31,900,000	5.70	\$1.12	\$203,649,600
1993	40,500,000	6.00	\$0.68	\$165,240,000
1994	35,600,000	5.55	\$0.99	\$195,604,200
1995	44,400,000	5.50	\$0.77	\$188,034,000
1996	29,700,000	6.26	\$0.80	\$148,737,600
5-year Average	36,420,000	5.80	\$0.87	\$180,253,080

1997 Harvest Estimates:

	Catch	Avg Wgt	Price	Value	Percentage
Low Price	13,000,000	5.80	\$0.50	\$37,713,000	20.92% of 5-year average
Mid Price	13,000,000	5.80	\$0.60	\$45,255,600	25.11% of 5-year average*** will use this
High Price	13,000,000	5.80	\$0.70	\$52,798,200	29.29% of 5-year average

Loss to Commercial Fishermen in BB Sockeye Fishery:

(\$142,540,080) low loss

(\$134,997,480) mid loss

(\$127,454,880) high loss

BB Salmon Set Net Permits

	Permits	Avg Gross			
Residents	758	\$23,685	441 are BB Residents	\$10,445,085	43.28% BB residents
Non-Residents	253	\$23,685			
Interim Use Permits	8	\$23,685			
Total (93.7% fished)	1,019	\$23,685			5-year average

BB Salmon Drift Gill Net

	Permits	Avg Gross			
Residents	973	\$82,286	459 are BB Residents	\$37,769,274	\$48,214,359 \$53,572 Avg income
Non-Residents	915	\$82,286			
Total (99.4% Fished)	1,888	\$82,286		\$48,214,359	24.31% BB residents
	59.5% Alaskans				
	1,731 Alaskans		900 total BB Residents		

Value of BB Red Fishery to Alaskan Fishermen:

Alaska Residents	\$107,250,583	59.5%
Non-Resident	\$73,002,497	40.5%
Avg Value	\$180,253,080	

Loss to Alaskan Permit-Holders

\$84,813,761 at 20%	
\$80,319,961 at 25%	60%
\$75,836,887 at 30%	

Bristol Bay Residents \$43,819,524 24.3%

Loss to BB Region's Permit-Holders

\$34,652,479 at 20%
\$32,816,441 at 25%
\$30,984,785 at 30%

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MEMORANDUM

TO: Annalee McConnell, Director
Office of Management and Budget

DATE: February 10, 1998

THRU: *Dwayne B Peeples*

FROM: Dwayne Peeples, Director
Division of Administrative Services

SUBJECT: FY98 Supplemental Request

The Department of Corrections request the following items be considered for supplemental funding in FY98.

Supplemental #1

Inmate Health Care: \$2,500.0 GF 5 (c)

Inmate Health Care currently has considerable medical cases beyond the norm, with bills estimated at \$1,984.0 as of January 28, 1998. Final bills for some of these cases have not been received and other cases, which are not yet closed, are estimated. A few very current cases were not calculated in these totals, therefore, the best total estimate through year-end is \$2,500.0.

Supplemental #2

Institutions: (Correctional Facilities) \$661.0 GF 5 (c)
\$ 60.0 GF/PR
\$721.0

The supplemental need for Institutions is being driven by several factors, primarily due to overcrowding. Overtime is high due to overcrowding, inmate medical transports and hospital coverage, and shift coverage for Correctional Officer 1 s attending the Correctional Academy for six weeks.

The projected deficit in the personal services line for all twelve institutions is \$1,485.0. This projected deficit is being reduced to \$1,166.0 by holding the line on expenditures in non-personal services lines. The DOC is further reducing the deficit by processing revised programs to move funding from the Division of Community Corrections to the Division of Institutions.

The legislature appropriated \$650.0 in Federal Funds and \$65.0 in General Fund Match for a total of \$715.0 in FY98 to the Office of the Commissioner in anticipation of receiving funds from a Federal Truth in Sentencing program. The Department was notified that the State of Alaska does not qualify for the Federal Truth in Sentencing program and will not receive a federal grant. The Department proposes that the \$65.0 General Fund Match appropriated to the project be used to partially offset the Institutions supplemental need.

The DOC Institutions collect \$2.00 per meal from anyone eating a meal prepared and served by the Institution. These funds are collected primarily from DOC staff. Historically these funds have been deposited into the general fund. A program receipt supplemental for \$60.0 of these funds would assist with the requested supplemental.

Supplemental #4

Transportation and Classification \$240.0 GF 5 (d)

The increased prisoner population for FY98, averaging about 20% above Cleary Emergency capacity, has required significant prisoner transports be accomplished by the five (5) Prisoner Transportation Officers in the Transportation and Classification Section, both in-state and out-of-state. Accomplishing this involves heavy overtime usage and increased transport expenses. To make it through the fiscal year, an addition of \$120.0 personal services is required to cover the costs of premium pay for the prisoner transportation officers and an additional \$120.0 of travel funds are necessary to cover the transportation needs of moving these huge numbers of prisoners. As one aspect of the Department's plan for handling these increased prisoner levels, an additional 120 prisoners will be moved to our Central Arizona contract facility by the end of March. The Department needs these supplemental funds to accomplish this out-of-state action and to continue to meet ongoing in-state prisoner transport needs for the remainder of the fiscal year.

Supplemental #5

Existing Community Residential Centers	\$886.0	1 (c)
Supplemental GF/PR Auth. (25% Wages)	\$600.0	GF/PR
Supplemental GF/PR Auth. (DWI Collections)	\$ 50.0	GF/PR
Supplemental GF	<u>\$236.0</u>	GF
Supplemental Request	\$886.0	

The Department started the fiscal year with 586 general funded Community Residential Center (CRC) beds at eight contract facilities. Five of the providers base contracts expired on November 30, 1997 and had to be resolicited. This resolicitation has resulted in an overall cost increase of \$886.0, which requires a supplemental. In addition, as part of the agreement to spend newly appropriated Federal Funds toward new CRC beds, the Department was obligated to maintain the original 586 beds. To reduce the impact of the supplemental, however, we estimate that \$650.0 of this need could be funded by increasing the general fund/program receipt authority and allowing the DOC to utilize collections in excess of our current authorization for DWI cost of care and Inmate 25% Wages cost of care reimbursement. This supplemental request is time sensitive due to the expiration dates of existing contracts. Some contracts will expire March 31, 1998. The DOC can not implement contracts to continue these beds if funding is not available at that time.

Supplemental #6

Alaska Board of Parole \$50.0 GF 5 (c)

The workload of the Alaska Board of Parole has increased significantly as prisoner populations have expanded across the entire State of Alaska. To process discretionary and mandatory parole hearings, parole revocation hearings, preliminary hearings, etc., on a timely basis, additional travel, transportation, and contractual service funds are required. Maintaining parole board activities to return eligible parolees to the community will free up institutional beds.

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Supplemental #7

Kids Package

\$100.0 GF 12 (d)(17)

This request is for capital funds to purchase vehicles and life safety equipment necessary to implement the Sexual Predators program.

cc. Margaret Pugh, Commissioner
Joseph Reeves, Deputy Director, Administrative Services
Sharleen Griffin, Program Budget Analyst

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**Inmate Health Care
Supplemental
(as of 1/28/98)**

Date	Medical Condition - Diagnosis	Actual Cost to Date	Additional Projected Cost	Total Projected Cost
07/01/97	Crush injury, knees	40,826	0	40,826
07/09/97	Stroke	125,390	0	125,390
07/10/97	Blood Clot	16,781	0	16,781
07/21/97	Blood Clot	34,621	0	34,621
07/22/97	Ulcerative Colitis led to ruptured bowel	181,031	0	181,031
07/29/97	Drug induced seizures	43,588	0	43,588
07/31/97	Dissecting aorta required open heart surgery	147,622	0	147,622
08/05/97	Gallbladder surgery - pneumonia	22,391	0	22,391
08/16/97	Suicide attempt	23,834	0	23,834
09/12/97	Kidney failure	27,474	15,726	43,200
09/20/97	Massive coronary	52,952	0	52,952
09/22/97	Malignant tumor of the throat	32,444	217,556	250,000
10/07/97	Malignant orbital tumor - Sinuses - eye removed	11,725	0	11,725
10/09/97	Aortic Valve replacement	174,128	0	174,128
10/09/97	Mallory-Weiss tear - gastrointestinal bleeding	15,685	0	15,685
10/29/97	Coronary angiogram	91,496	38,504	130,000
11/11/97	Tripod fracture with a subdural	99,268	8,732	108,000
11/11/97	Abscess of large bowel	26,384	23,616	50,000
11/16/97	Cirrhosis of the liver - bulimia - renal failure	32,618	27,382	60,000
12/07/97	Ulcerative Colitis - Remove large intestine	41,886	78,114	120,000
01/05/98	Infection of fatty tissue & muscle of buttocks	326	39,674	40,000
01/05/98	Perforated duodenum - developed abscess	180	74,820	75,000
01/12/98	Stroke	2,190	UTE	2,190
01/13/98	Malignant abdominal mass	3,289	116,711	120,000
	Hemophiliac with aids (hospitalized)	5,000	UTE	5,000
	Monthly medications for hemophiliac with aids	15,000	75,000	90,000
TOTAL		1,268,129	715,835	1,983,964

*UTE NOTE: Unable to Estimate costs

Specialty Clinics

<u>Component</u>	<u>FY98 Auth</u>	<u>Change</u>	<u>Revised</u>
Maternal Child & Family Health	9,022.2	100.0	9,122.2

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<u>Component</u>	<u>Federal</u>	<u>GF/PR</u>	<u>GF/MH</u>	<u>GF</u>
Maternal Child & Family Health		100.0		

The Department is requesting a supplemental for FY98 in the amount of \$100.0 GF/PR for the Specialty Clinics, Genetics and Birth Defects Clinics. These clinics are offered throughout Alaska and provide services to 600+ clients annually. Clinics include Cleft Lip and Palate, Cardiology, Neurodevelopment, and Genetics and Birth Defects. Clinics are offered in Anchorage, Barrow, Bethel, Dillingham, Fairbanks, Juneau, Ketchikan, Kotzebue and Sitka (schedule attached).

Cleft Lip and Palate, Cardiology and Neurodevelopment Clinics are available to clients, age 0-21 years, with special needs. Clinics are multi-disciplinary, and offer comprehensive, in-depth care which would otherwise be unavailable in most communities. It is more cost effective for the state, and less disruptive to families, to arrange Specialty Clinics to evaluate clients in a number of targeted communities instead of transporting ALL clients and families into one community (Anchorage) for evaluations and follow-up.

Genetics and Birth Defects Clinics are available to clients of all ages. Services are indicated for the purposes of establishing a diagnosis and providing families with information and counseling concerning prognosis, cause, reproductive risk, treatment, referrals, etc. There are no board certified pediatric geneticists in Alaska. Without Genetics and Birth Defects Clinics, all clients would have to travel to the Lower 48 for these services.

With increased billing on behalf of clients through third party payers and Medicaid, additional program receipts have been collected above the \$41.0 in authorization. We have collected to date \$84.0 from third parties. The ability to expend the increased receipts enables the division to offer more clinics to those individuals who are uninsured or underinsured.

The specialty clinics are multi-funded through the MCH block grant, the Alaska Mental Health Trust Authority, and through billings to third parties including Medicaid, Insurance, Champus, Indian Health Service, and self-pay on a sliding scale. Each funding source targets a different group of children. Without this supplemental, the number of children seen at these clinics will not increase, and, in the future additional clinics will not be added to the schedule.

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Schedule of Specialty Clinics

State of Alaska Specialty Clinics

For more information contact:
 Section of Maternal, Child, and Family Health
 1231 Gambell St.
 Anchorage, AK 99501-4627
 Phone: (907) 269-3460 or
 (800) 799-7570
 Fax: (907) 269-3465



CLINIC SCHEDULE 1997 - 1998

Cardiac Clinic

August 26, 1997	Barrow
October 15-16, 1997	Bethel
Spring 1998	Nome
Spring 1998	Kotzebue
_____ April 15, 16	Bethel
_____ May 11, 12	Ketchikan
_____ May 14, 15	Juneau
_____ May 13	Sitka

Neurodevelopmental Clinic

October 30-31, 1997	Fairbanks
November 18-19, 1997	Ketchikan
November 20-21, 1997	Juneau
Spring 1998	Fairbanks

Cleft Lip and Palate Clinic

July 9, 1997	Fairbanks
October 8, 1997	Fairbanks
October 31, 1997	Anchorage
December 5, 1997	Anchorage
January 14, 1998	Fairbanks
February 6, 1998	Anchorage
_____ XCLD	Juneau
Spring 1998	Anchorage
April 3, 1998	Fairbanks
April 8, 1998	Fairbanks
May 15, 1998	Anchorage

CLINIC COORDINATORS

Anchorage	Sharon Bezek	269-3460
Barrow	Mary Messner, PHN	852-0270
Bethel	Janet Strom, PHN	543-6530
Fairbanks	Kathy Colling, PHN	452-1776
	Sherae Dohner, PHN	452-1776
Juneau	Colleen See, PHN	465-3353
Ketchikan	Dep Jepsen, PHNA	225-4350
Kotzebue	Jean Rabern	442-7152
Nome	Terry Romenesko, PHN	443-3221
Sitka	Georgina Kitka	966-8483

Alaska Genetics & Birth Defects Clinic

Section of Maternal, Child, and Family Health
 1231 Gambell St., #407
 Anchorage, AK 99501-4627
 Phone: 269-3430 Fax: 269-3465
 (800) 799-7570



CLINIC SCHEDULE 1997-1998

July 22-23	Anchorage
July 24-25	Fairbanks
September 30-October 1	Anchorage
October 2	Juneau
_____ XCLD	_____
(PKU/Metabolic Genetics)	
October 6	Juneau
October 7-8	Anchorage
November 18-19	Anchorage
November 20	Fairbanks
January 27 - 28	Anchorage
January 29	Bethel
March 24-25	Anchorage
March 26	Fairbanks
March 27	Dillingham
(PKU/Metabolic Genetics)	
April 13-14	Anchorage
April 15	Fairbanks
May 26 -27	Anchorage
May 28	Juneau
May 29	Ketchikan

Clinic Coordinators

Anchorage	Christy LeBlond, MS	269-3430
Bethel	Janet Strom, PHN	543-6530
Dillingham	Jean Timmerman, PHN	842-5981
Fairbanks	Dorothy Stella, PHN	451-1637
Juneau	Paula Rohrbacher, PHNA	465-3353
Ketchikan	Susan Newburn-Medel, PHN	225-4350
Sitka	Nancy Cavanaugh, PHN	747-3255

Medical Director: Louanne Hudgins, MD

(206) 526-2056

1(d)

MEMORANDUM


STATE OF ALASKA

Department of Military & Veterans Affairs Administrative Services Division

TO: Annalee McConnell, Director
 Office of Management & Budget
 Office of the Governor

DATE: February 9, 1998

TELEPHONE: 465-4730

FROM: 
 Carol Carroll
 Director

SUBJECT: FY98 Budget
 Supplemental
 Poker Flats

The Department of Military & Veterans Affairs requests the following time critical supplemental for FY98:

1. Upgrade and modernize the University of Alaska, Fairbanks - Poker Flats Project - \$20.0 million federal funds

This is a capital project to extend over approximately 5 years, in which the Alaska National Guard (ANG) has the authority to administer the cooperative agreement between the Department of Defense (DOD) and the University of Alaska's Geophysical Institute, Poker Flats Research Range project. The timing of this project is important, as in order to start construction this season the DOD would like to transfer the first \$7.0 million to the State this spring. The DOD is constrained from dealing directly with universities and as a result, the ANG is requesting this federal appropriation to be included in its regular federal cooperative agreement. The ANG will pass on this funding to the University of Alaska. See attached back-up material.

We appreciate your consideration. If you have any further questions feel free to contact me, or our budget contact Nico Bus, at 465-2406.

Attachments

cc: Roger Schnell
 Juno Chance
 Nico Bus
 Bob Heavilin

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DEPT OF DEFENSE
ATTENTION OF:

DEPARTMENTS OF THE ARMY AND THE AIR FORCE

OFFICE OF THE U.S. PROPERTY AND FISCAL OFFICER, ALASKA
P O BOX 8, CAMP DENALI
FORT RICHTERSON, ALASKA 99503-2610

AKNG-AG-PFO

12 January 1998

MEMORANDUM FOR Department of Military and Veterans Affairs, DMVA-DAS,
ATTN: Carol Carroll, P.O. Box 110900, Juneau, AK 99811-0900

SUBJECT: Big Crow Research Center/University of Alaska Fairbanks, Poker Flats
Project

1. The U.S. Army Big Crow Research Center, Kirtland AFB, NM has asked the Alaska National Guard's assistance in to provide funds for the construction of a Range Control Center, Upper Range Road, Lidar facility, upgrader to backup electrical service, instrumentation laboratory, and expansion of the magnetic network for the University of Alaska's Geophysical Institute, Poker Flats. Current Grant authority regulations make it extremely difficult for the Department of Defense to deal directly with the University. The reason for Big Crow using the Alaska National Guard for this purpose is (first), the Alaska National Guard already has a grant/cooperative agreement relationship with the Department of Military and Veteran Affairs (DMVA), we (Alaska National Guard) are in a position to assist the State by working through the DMVA to the University, (second), The Alaska National Guard has the existing authority to administer cooperative agreements, (third), administering and conducting the construction in-state will maximize efficiency, (fourth), the methods were evaluated and the Alaska National Guard can most effectively meet the time constraints imposed, (fifth), and this method would be more efficient.

2. Request your office explore the fiscal and legal issues surrounding this request and assess the possibility and willingness to move forward with the necessary agreements and funding transfers. The funds for this project are expected to extend over approximately 5 years and the funding would be in the amount of \$20,000,000.00 total.

3. We would appreciate any assistance with this matter. If there is any information or documentation you require from us we will provide it to you. Point of contact is Susan Ryherd, 420-6187.

FOR THE NATIONAL GUARD BUREAU: FAX 420-6191

DAVID P. HAGAMAN
Lieutenant Colonel, NGB
United States Property
and Fiscal Officer

CF:
DMVA-COS, Mr. Schnell
PFO-CA, Susan Ryherd,
Mr. Unruh, Big Crow

MEMORANDUM
MANAGEMENT & BUDGET

State of Alaska

Department of Transportation & Public Facilities

FEB 10 1998


TO: Annalee McConnell
Director
Office of Management and Budget

DATE: February 10, 1998

TEXT NO: (907) 465-3652

FAX NO: (907) 586-8365

TELEPHONE NO: (907) 465-3900


FROM: Joseph L. Perkins, P.E.
Commissioner

SUBJECT: FY98 Supplemental

The Department of Transportation and Public Facilities requests \$1,741,199 in additional funding for the FY98 operating budget and \$12,100,000 for capital needs. The operating appropriation is to cover actual costs and lost revenues incurred as a result of the blockade of the *M/V Malaspina*. The capital funds are needed to match federal funds for three harbor projects and to provide federal authority for one highway project. 18 (a)

As a result of the *Malaspina* being barred from departing Prince Rupert on July 19, 1997 until July 21, 1997, the department incurred extraordinary costs related to the staffing of the vessel, re deploying of other vessels and legal costs related to damage recovery. The total amount expended is \$548,800 but is reduced by \$30,700 due to anticipated lease cost savings as a result of the settlement now reached with the Canadian government. Attached is a breakdown of those costs. Also, the department lost \$1,223,099 in revenues when ticketed passengers were unable to ride on the vessels or chose not to due to the uncertainty of the situation and their own safety. Our total request is \$1,741,199 in general funds to the Marine Highway Stabilization Fund.

The department is also requesting \$3,600,000 in general funds to match Corps. of Engineer's harbor projects appropriated by Congress. The general fund match requirements for those additional projects are as follows: \$2,000,000 for St. Paul Harbor improvements, \$1,000,000 for Chignik small boat harbor breakwater construction, and \$600,000 for King Cove outer harbor construction projects. The Legislature did not appropriate these projects to the department in FY98 as they had not been included in the President's FY98 budget. Sen. Stevens added them as it had been hoped. 18 (b)

Finally, the department is requesting \$8,500,000 in federal receipt and expenditure authority for rehabilitation of the Glennallen to Tok Interstate 1 (f)

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Highway. This project will provide spot repairs from mile 0 to 124 excluding 30 - 38 where a federal aid project is now underway. Smoothing the surface of the roadway is necessary to deal with unsafe road conditions. This is an emergency repair project that has become a priority due to the worsening condition of the road over the past year. This project could be ready to advertise in April and completed hopefully by August.

Please contact Nancy Slagle at 465-3911 should you have any questions about this request. Thank you.

Attachment

cc: Nancy J. Slagle, Director, Division of Administrative Services
Kurt Parkan, Deputy Commissioner
Dianna Blair, Budget Analyst, Division of Administrative Services

**Department of Transportation & Public Facilities
Alaska Marine Highways**

FY 98 Supplemental Request
for Costs and Lost Revenue Associated with the Prince Rupert Blockade

Updated February 10, 1998

Additional Expenditures Resulting from Blockade

	Actual as of 1/21/98	Projected	<u>TOTAL</u>
Personal Services	\$ 127,500		127,500
Travel	29,300		29,300
Other			
Contract with Dept. of Law	112,800	212,200	325,000
Other contracts	52,400	0	52,400
Supplies	500		500
Capital Expense	14,100		14,100
Less: FY 98 lease payment reduction at Prince Rupert resulting from settlement		-30,700	-30,700
	<u>\$ 336,600</u>	<u>\$ 181,500</u>	<u>\$ 518,100</u>

Revenue Lost as a Result of Blockade

Tickets to and from Prince Rupert that were refunded as a result of the blockade. Passengers cancelled travel plans or took alternate means of transportation. **\$ 1,223,099**

TOTAL GENERAL FUND SUPPLEMENTAL REQUEST **\$ 1,741,199**

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Department of Transportation & Public Facilities
Alaska Marine Highways
FY 98 Supplemental Request

Detail - Expenditures Resulting from Blockade

Updated February 10, 1998

Total of \$518,100

Personal Services - \$127,500

Overtime / guarantee pay / recall pay for crew and port personnel - \$98,500
Unanticipated travel time pay for crew - \$7,000
Benefits associated with above personal services costs - \$22,000

Travel - \$29,300

Travel costs for replacement crews and staff to attend to blockade - \$29,300

Other - \$377,400

RSA to Department of Law for legal services associated with the blockade and subsequent lawsuit against Canadian fisherman who perpetrated the blockade. Currently estimated to be \$325,000.

Additional costs for longshoring at Bellingham port due to increased number of port calls - \$20,600.

Additional phone costs associated with re-routing travelers in Prince Rupert and maintaining communications during blockade period - 11,000.

Advertising expenses to notify the public of the Prince Rupert closure - \$11,000.

Special contracts to document the blockade - \$8,500

Supplies - \$500

Miscellaneous including camera, film, and developing to document blockade.

Capital Expense - \$14,100

Cost of Zodiac purchased to serve legal papers to the fishermen in blockade - \$9,100.
Cost of satellite cellular phone to maintain emergency communications - \$5,000

Reduced Lease Cost Payments to the City of Prince Rupert - (\$30,700)

The terms of the settlement agreement provide for a reduction in terminal lease costs paid to the City of Prince Rupert beginning March 1, 1998. The \$11,666.67 (Canadian) reduction called for in the agreement converts at current exchange rate to approximately \$7,675 (American). Therefore, during the remaining four months of FY 98 there will be reduced payments of 4 X \$7,675, or \$30,700.

STATE OF ALASKA

DEPARTMENT OF FISH AND GAME DIVISION OF ADMINISTRATION

TONY KNOWLES, GOVERNOR

P.O. BOX 25526
JUNEAU, AK 99802-5526
PHONE: (907) 465-5999
FAX: (907) 465-6078

MEMORANDUM

TO: Annalee McConnel
Director
Office of Management and Budget

FROM: Kevin Brooks *kb*
Director

DATE: February 11, 1998

SUBJECT: FY98 Subsistence Supplemental—Federal Receipts

The Department of Fish and Game, Division of Subsistence requests approval of a supplemental appropriation for \$120.6 in federal funds. The division has five separate projects with the federal government to collect subsistence harvest data. Each of these is detailed in the attached backup. Two of the projects will be completed in FY98 and three will be completed in FY99 and are included in the division's FY99 request.

This request is time sensitive because the contracts are in process and it is necessary to proceed with planned activities. Waiting until passage of a supplemental bill late in the session will not allow adequate time to meet work schedules and complete the contracts.

If you have any questions or require additional information, please contact me.

Attachments

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Department of Fish and Game
Division of Subsistence, Special Projects and Division of Administration

Subject of RPL: **Subsistence Harvest Data**
Amount requested: **\$120.6**
Funding source: **Federal Receipts**

ADN/RPL #
Appropriation Authority: **Ch 98 SLA 97 Sec 39 pg 29 ln 24**
Statutory Authority: **AS 16.95.050(13)**

SUMMARY

These projects will fund subsistence harvest research in several regions of the state. Data from the research information will be used by different federal agencies in determining more accurate regulations and guidelines for resource use.

FUNDING INFORMATION

- This request has no general fund impact.
- No funding sources other than federal funds are involved.
- The projects fund salary and benefit costs, travel and support costs for existing positions.
- The division had no excess receipt authority in FY98.
- The contracts end dates vary between September 30, 1998 and January 31, 2000. The division's FY99 budget submittal includes carryforward amounts and future budget submittals will reflect carryforward amounts.
- All contracts and modifications are subject to indirect cost recovery under ADF&G's federally negotiated indirect cost agreement.
- The contracts were unknown at the time of the FY98 budget submittal.
- Information provided by the division will assist the state and federal agencies in making more accurate, complete, and up-to-date estimates of wildlife use at the species level.

PROGRAM INFORMATION

This request covers several projects:

- 1) US Forest Service will fund subsistence harvest surveys in three communities of Prince of Wales Island. The study will update comprehensive subsistence harvest and use information that was collected in 1987 in three communities. Information will be provided to the US Forest Service, state agencies, AK Board of Fisheries and Game, and other organizations. Attached is a memorandum from Stewart Allen, USDA Forest Service, identifying \$70.0 for this project.
- 2) US Fish and Wildlife Service funds will [a] maintain the Community Profile Database (CPDB). Subsistence harvest survey data compiled during the period will be added to the comprehensive, searchable database. The CPDB will be updated with results from community baseline subsistence harvest surveys and specialized surveys such as those for freshwater fish with are completed during the performance period; and [b] fund liaison activities and staff support for the Federal subsistence management program. The funding will facilitate coordination of State/Federal regulatory processes and information exchange in the review of State and Federal hunting and fishing regulations, regulation proposals or special actions for consistency and/or potential conflicts; subsistence salmon harvests; and large land mammal harvest assessments. US Fish and Wildlife has

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given funds annually since 1990 for similar activities. This request is for \$20.0 for FY98. Attached is a copy of the draft project list identifying services to be provided by the Department of Fish and Game, Division of Subsistence.

- 3) US Fish and Wildlife Service funding enables the division to provide estimates of subsistence harvest of migratory birds in Alaska at the species and regional levels using recent harvest survey information, including surveys in northern SE Alaska, the Bristol Bay-AK Peninsula area, Aleutian Islands, the Yukon-Kuskokwim Delta, Norton Sound, St Lawrence Island, and the NW Arctic. Attached is a signed copy of Cooperative Agreement #98-035 for \$9.5.
- 4) National Park Service awarded the division funding to provide an ethnographic overview and assessment to summarize and evaluate existing ethnographic information regarding contemporary and historic cultural systems associated with the Denali Park area. The division's federal receipt authority lacks \$6.1 for completion of the FY98 portion of the project. A copy of the signed cooperative agreement #98-021 is attached.
- 5) National Park Service and the US Air Force will fund a study to determine the effectiveness of the Alaska Military Operations Areas (MOA) environmental impact statement mitigation plan on human users (including recreation and subsistence users). Information will be provided to the US Air Force, state agencies (Department of Fish and Game, Department of Natural Resources) and federal agencies (National Park Service, Bureau of Land Management, and US Fish and Wildlife Service). This study was approved for funding by the Air Force MOA Resource Protection/Mitigation Council, and a contract (see attached) is being developed by the National Park Service. \$15.0 is anticipated to be spent in FY98.

\$ 70.0



United States
Department of
Agriculture

Forest
Service

Pacific
Northwest
Research
Station

Forestry Sciences Laboratory
2770 Sherwood Lane, Suite 2A
Juneau Alaska 99801-8545

(907) 586 8811 • FAX (907) 586-7848

Memorandum

To: Bob Shroeder, Subsistence Division, Alaska Department of Fish and Game
From: Stewart Allen, USDA Forest Service, Forestry Sciences Lab SA
Subject: Proposed funding support for subsistence information
Date: November 12, 1997

In its revised plan for managing the Tongass National Forest, signed in May 1997, the Forest Service identified ten priority information needs to support planning and management activities. One of the top three needs was for updated information on subsistence use patterns in southeast Alaska. We are proposing to meet this need in part by providing funding to the Subsistence Division for your ongoing studies designed to provide the State, Forest Service, and others with information on current use of natural resources for subsistence by southeast Alaska communities.

Specifically, we have identified \$70,000 for the 1998 Federal fiscal year that we intend to provide for this purpose. I am currently proceeding with the paperwork necessary. Please keep us informed as you proceed with obtaining approval to accept this Federal funding. I will update you on progress within the next few days and look forward to continuing to work with you.



Caring for the Land and Serving People

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Reference No. (FS)R10-96-2

APPENDIX B

PROPOSED CONTRACT FOR ADVISORY AND ASSISTANCE SERVICES

1. Name, agency, office address, and telephone number of person to contact about the proposed procurement.

Dr. Stewart D. Allen
Forestry Sciences Laboratory
Pacific Northwest Research Station
2770 Sherwood Lane, Suite 2A
Juneau, AK 99801-8545
Telephone: (907) 568-8811 ext. 240

2. Describe the services to be performed, including any deliverables to be provided. Attach a copy of the statement of work, if one has been prepared.

The Alaska Department of Fish and Game, Subsistence Division, will provide a draft report updating subsistence use patterns on Prince of Wales Island and surrounding areas.

3. What is the total amount of time for completion of the project?

The project completion is estimated to be no later than September, 1998.

4. What is the total estimated cost of the project (including cost of options or out years)?

Estimated cost is \$70,000.

5. Is funding available for this requirement? Please provide documentation showing that funds are available for the initial period of the requirement. If funds have not yet been made available for the requirement, explain how the proposed contract will be funded.

Approximately \$70,000 of FY98 funds are currently available for this requirement in management code 083093 managed by the Juneau FSL, PNW (Shirley Dalton, AO).

6. Why can't the required services be performed by government personnel?

The Subsistence Division instituted a project to update subsistence use information during calendar year 1996, and is preparing a report based on those studies. The proposed contract would allow the State to continue this effort in another portion of southeast Alaska. Because of its recent work, the State is in a much better position to efficiently provide a report that extends the geographic coverage of subsistence use information.

7. What program objectives will be served by award of the proposed contract?

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The proposed contract will accomplish the objective of gaining a better understanding of current subsistence use of natural resources located in part on the Tongass National Forest. This information will provide a scientific basis for the Forest to carry out its subsistence management responsibilities. The recently completed revised Tongass Land Management Plan was forced to rely on 10-year old information on subsistence activities that affect management of the Tongass. Obtaining current information was listed as one of the top three information needs in the revised Plan.

What negative consequences are anticipated if the proposed contract is not awarded?

The Forest Service would continue using admittedly outdated information for its subsistence management activities. Information provided by the State from its initial studies have suggested that subsistence uses have changed in their intensity and distribution over the past 10 years. Forest Service decisions that were based on outdated information would be less supportable and more open to appeals and lawsuits.

8. If similar or related work has been performed previously for the same project or program, please describe the services performed and the relationship to the current request.

Similar or related work was performed roughly 10 years ago; the similar work conducted by the State mentioned above was not done with Forest Service funding or other support.

9. Is it intended that the contract is to be awarded on a sole-source basis? If so, please justify why the contract must be awarded sole source.

Yes. The State Department of Fish and Game, Subsistence Division, has already undertaken an update of subsistence use information for some portions of southeast Alaska. They have developed the methodology and infrastructure to efficiently collect and provide such information. The Division also has extensive expertise in the area and sound credibility. Anyone else attempting to continue the study would begin without this sound basis, which would require additional time and money while not guaranteeing the same quality product.

10. If the answer to question 9 is "No," have you identified a particular company or individual whom you are recommending to provide the services?

N/A

11. If the answer to either question 9 or question 10 is "Yes" -

a. Please provide the name and business address of the individual or company (the vendor).

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Bob Schroeder
Regional Program Manager, Subsistence Division
Alaska Department of Fish and Game
PO Box 240020
802 3rd St.
Douglas, AK 99824

- b. Please describe any contacts which have occurred between the vendor and USDA employees concerning the proposed contract. Such contacts include correspondence received from the vendor as well as discussions or correspondence between the vendor and the agency or mission area.

Contact between the vendor and USDA employees has consisted of one discussion regarding to assess the vendor's interest and ability to undertake the proposed contract

- c. Has the vendor already done any work on the project, such as drafting a description of the requirement? If so, please describe the vendor's current involvement with the project.

The vendor has not conducted any work on the project.

12. If subcontracts are anticipated, will the prime contractor be required to direct work to a particular individual or company? Directed subcontracts are not favored because they restrict competition, may interfere with the prime contractor's independent judgment, and may increase the Government's risk from a business standpoint. If you nevertheless intend to direct subcontract work to a particular source or sources, please justify why you intend to do so.

No subcontracts are anticipated.

13. Is there any possibility of the appearance of a personal or organizational conflict of interest if award is made to the recommended individual or company? If so, please explain. An organizational conflict of interest "means that because of other activities or relationships with other persons, a person is unable or potentially unable to render impartial assistance or advice to the Government, or the person's objectivity in performing the contract work is or might be otherwise impaired, or a person has an unfair competitive advantage." (Federal Acquisition Regulation (FAR) 9.501)

No.

14. If the proposed contract or requirement was not submitted within the schedule for quarterly review, please also explain why this requirement was not included in the list of advisory and assistance services contracts submitted for this fiscal quarter.

NA

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ATTACHMENT A

SERVICES TO BE PROVIDED BY THE ALASKA DEPARTMENT OF FISH AND GAME IN SUPPORT OF SUBSISTENCE MANAGEMENT ON FEDERAL PUBLIC LANDS

Services and projects funded from October 1, 1997 through September 30, 1998. Funding levels expressed in thousands of dollars. Indirect administrative costs are included in project costs.

Department Staff Support	\$44.0
Division of Subsistence	\$86.0
Division of Wildlife Conservation	\$13.5
TOTAL	\$143.5

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Products and Services Reporting Requirements

Service funds given to the Department will be provided on a cost-reimbursable basis for the purpose of acquiring specific products and/or services in support of the Federal subsistence program. Insofar as funding may be needed to initiate certain projects, funds may be obtained by the Department through advance billings. Specific products and/or services are detailed in the individual project descriptions.

In addition to the specific products and services identified for each project included in this agreement, the Department shall submit a summary report by September 30, 1998, summarizing the expenditure of funds, the services performed, and the results achieved for each project during the period October 1, 1997, through September 30, 1998.

Departmental Liaison and Staff Support \$44.0

Funds are provided by the Service in partial support of Department liaison activities for the Federal subsistence management program. This funding is to facilitate coordination of State/Federal regulatory processes and information exchange in the following areas: the review of State and Federal hunting and fishing regulations, regulation proposals, or special actions for consistency and/or potential conflicts; providing notification of State actions potentially affecting the Federal subsistence program; providing responses to specific data requests; assisting in the design of cooperative studies; and otherwise assisting in minimizing conflicts between State and Federal fish, wildlife, and subsistence management programs. As appropriate, coordinators shall attend Federal Subsistence Board meetings as Department representatives, and Department field staff shall attend and provide information for Federal Subsistence Regional Advisory Council meetings.

Division of Subsistence

Total ANILCA related services	\$86.0
1. Community Profile Database (CPDB) Update	\$9.6

The Service will provide funding in partial support of Division of Subsistence

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salary costs to update the existing CPDB with new information from subsistence harvest surveys conducted in 4 Prince of Wales Island communities and 11 middle Yukon River communities during 1997/98. The updated CPDB will be provided to the Service in electronic format by September 30, 1998.

2. Ninilchik and Homer Rural Area Subsistence Harvest Survey Planning \$5.7

Funding will be provided by the Service to support the Division of Subsistence salary and operational costs for pre-survey planning of baseline subsistence harvest surveys of the Homer rural area and Ninilchik. The Division of Subsistence will also assist in planning for a related collaborative project with the Ninilchik Traditional Council to collect oral histories of customary and traditional subsistence uses by long-established Ninilchik residents.

For pre-survey planning of the baseline harvest surveys, the Division of Subsistence will review available demographic information and visit the communities/areas proposed for baseline surveys as necessary to develop a survey sampling design. The division will also conduct community scoping meetings as appropriate to inform residents of the survey objectives and to identify concerns area residents may have with the research. Subsistence Division staff will prepare and submit a funding proposal and draft operational plan for inclusion in the FY99 cooperative funding agreement. The operational plan will identify the scope of the proposed fieldwork; a time frame for the project; sampling design; cost estimates; and the roles and responsibilities of Subsistence Division staff, Federal Subsistence Office staff, and other entities that may be involved in the project.

For the oral history project, the Division of Subsistence will meet with the Ninilchik Traditional Council to assist the NTC in developing research objectives, interview protocols and other data-gathering instruments, and an operational plan in which NTC representatives will collect and interpret oral histories. A goal will be to coordinate topical coverage between the systematic household surveys and the oral history research. The NTC will be responsible for pre-project planning/community contacts and preparing an operational plan and funding proposal to conduct the oral history interviews in FY99.

3. Lower Y-K Delta Subsistence Harvest Baseline Survey Scoping \$10.0

This project will fund staff and travel costs for Subsistence Division staff to hold meetings with residents of Kipnuk, Cheforak, Nightmute, Toksook Bay, Tununak, Newtok, and Akiakchak to describe and solicit local support for baseline subsistence harvest surveys of the six communities. These scoping meetings should also involve representatives of the Yukon Delta National Wildlife Refuge and the Service's Office of Subsistence Management, as appropriate. If the proposed project is endorsed locally, a funding proposal and draft operational plan will be prepared by Subsistence Division staff and submitted for inclusion in the FY99 cooperative funding agreement. The operational plan will identify the scope of the proposed fieldwork; a time frame for the project; sampling design; cost estimates; and the roles and responsibilities of Subsistence Division staff, Yukon Delta Refuge staff, Subsistence Office staff, Regional Council representatives and other local residents.

4. Digitized Community Subsistence Use Area Maps \$60.7

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The Service will provide funds in partial support of Division of Subsistence salary and operational costs to update the Division's Subsistence Map Catalog to include all subsistence use area maps prepared through calendar year 1997, and to digitize subsistence use area maps into ArcInfo community coverages for the communities listed below. Digitization is to be done at 1:63000 scale if existing mapped information permits, otherwise at 1:250,000 scale. If source map scale is smaller than 1:250,000, digitization may be done at source map scale following consultation with Office of Subsistence Management staff.

Community coverages will consist of digitized community subsistence use areas for black bear, brown bear, caribou, deer, elk, goat, moose, sheep, salmon, and freshwater fish, if use of these species or species groups by the communities has been mapped. Multiple species use areas may be digitized if individual species use areas were not depicted on source maps. ArcInfo community coverages which have already been digitized by the Department will be included with the newly-digitized maps into the ArcInfo database prepared for the Service. Digitized ArcInfo data will be delivered on 8mm tape in Unix TAR format, or by other mutually agreed-upon data transfer mode by September 30, 1998. This data will be accompanied by text files documenting the source (author, report number, date), species mapped, source map scale, and relevant notation regarding the accuracy and limitations of mapped information and other existing digitized coverages for the community, if any.

Community coverages to be completed during FY98:

Chenega Bay Port Graham	Tatitlek Upper Yentna	Nanwalek Cantwell
Kodiak City	Kodiak Coast Guard	Kodiak Road System
Ivanoff Bay Cold Bay	Perryville False Pass	Belkovski/King Cove Nelson Lagoon
Aleknagik Ekwok New Stuyahok Twin Hills	Clark's Point Koliganek Portage Creek	Dillingham Manokotak Togiak
Unalakleet	Nome	

Division of Wildlife Conservation

Total ANILCA Related Services	\$13.5
1. Management of the Fortymile, Melchina, and Mentasta Caribou Hunts	\$11.0

The purpose of this project is to ensure that these caribou herds are adequately monitored so that harvest objectives are met without negatively

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affecting the herd status. Funds will be provided in partial support of efforts to monitor herd movements and distribution in relation to hunting pressure, to monitor hunter success and harvest levels by user groups, and to determine whether harvest allocation goals are being met. Funds will be used to defray aircraft expenses for regular radio-tracking flights during periods of greatest hunter concentration, to operate check stations, and to monitor access restrictions when and where appropriate.

2. Fortymile Caribou Herd Management Plan

\$2.5

Funding is provided in partial support of planning team meeting costs associated with implementation of the Fortymile Caribou Herd Management Plan. Participation in ongoing planning activities by the Department, the Service, the National Park Service, the Bureau of Land Management, and representatives of various public interests is intended to continue cooperative management on all lands within the range of the FCH. Implementation of the management plan harvest quota will ensure that adequate opportunities are provided for subsistence harvest.

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ADF&G Agreement No. COOP 98-035
Agreement No. 1448-70181-98-J085
DCN # 70181-8-J085
Charge Code: 72130-1230
Amount: \$9,500.00

COOPERATIVE AGREEMENT
between the
U.S. FISH AND WILDLIFE SERVICE
DEPARTMENT OF INTERIOR
and
ALASKA DEPARTMENT OF FISH AND GAME

I. COOPERATIVE AGREEMENT RECIPIENT:

Alaska Department of Fish and Game
P.O. Box 25526
Juneau, Alaska 99802-5526
(907) 465-4147

Recipient Class: State Government, CFDA # _____

II. AUTHORITY:

This cooperative agreement between the U.S. Fish and Wildlife Service, hereinafter referred to as the "Service," and the Alaska Department of Fish and Game, Division of Subsistence, hereinafter referred to as "ADF&G", is entered into under the authority of the Fish and Wildlife Act of 1956 (70 Stat.1119), the Fish and Wildlife Coordination Act (16 USC 661-667 (e) (1970), and the Migratory Bird Treaty Act (MBTA, 16 USC 703). ADF&G authority is in AS 36.30.850(c) and AS 16.05.050 (13).

III. PURPOSE:

The purpose of this cooperative agreement between ADF&G and the Service is to cooperate in the gathering and exchange of technical information related to subsistence management activities and migratory bird management in Alaska. Specifically, this project will provide estimates of subsistence harvests of migratory birds in Alaska at the species and regional levels. The project will use the harvest survey data set found

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in Paige and Wolfe (1997) and all recent harvest survey information collected by the Division of Subsistence and the U.S. Fish and Wildlife Service Migratory Bird Program, including surveys in northern southeast Alaska, the Bristol Bay-Alaska Peninsula area, Aleutian Islands (Nikolski, Akutan, Nelson Lagoon, King Cove), the Yukon-Kuskokwim Delta, Norton Sound, St. Lawrence Island, and the Northwest Arctic.

In 1997, the ADF&G Division of Subsistence produced an updated statewide estimate of subsistence migratory bird harvest in Alaska, under Coop Agreement #1448-0007-95-7735 (A.W. Paige and Wolfe, R.J. 1997. The Subsistence Harvest of Migratory Birds in Alaska - Compendium and 1995 Update. Alaska Dept. of Fish and Game. Division of Subsistence. Technical Paper Series. Juneau.) The analysis provides subsistence bird harvest estimates for general bird categories (geese, ducks, cranes, swans, shorebirds, seabirds, total migratory birds) by surveyed community, region, and all rural areas combined. One important data gap has been bird harvest estimates at the species level, expanded to region and all rural areas. To date, species-level subsistence bird harvest estimates by region and for Alaska have never been produced. Prior to the early 1990s, survey methodology did not allow for species-level estimates by region and state, because most household surveys collected information at the general bird category level. Since then, most bird harvest surveys have collected information at the species level. Because of more complete survey coverage of communities, it is now possible to statistically expand data from surveyed communities to unsurveyed communities, to produce subsistence harvest estimates at the species level for most regions.

IV. BACKGROUND:

ADF&G's Division of Subsistence spends approximately \$2.0 million a year to collect subsistence information throughout the State of Alaska. For more than 15 years the Division of Subsistence has been assimilating a comprehensive data base on subsistence resource activities throughout the State. Data provided by the Division of Subsistence are used extensively by Federal and State fish and wildlife managing agencies and regulatory/advisory bodies. As provided for by ANILCA, Section 809, the Federal government has provided partial funding to ADF&G for its technical support to the Federal subsistence management program.

Although subsistence taking of fish and game in Alaska is addressed in Title VIII of ANILCA, an exception for migratory birds is contained in section 815 of that Title. Specifically, Section 815 (4) says that nothing in Title VIII shall be construed as modifying or repealing the provisions of any Federal law governing conservation or protection of fish and wildlife. ANILCA specifically identifies the Migratory Bird Treaty Act (MBTA) as one of several Federal laws, the provision of which are not

modified or repealed by the provisions of Title VIII. Thus, the provisions of the MBTA and the migratory bird treaties would govern subsistence hunting of migratory birds.

The U.S. is signatory to four international agreements on migratory bird conservation and protection in North America. These are with Great Britain (for Canada), Mexico, Japan and Russia. The Migratory Bird Treaty of 1916 between the U.S. and Canada is the earliest and most restrictive agreement on subsistence hunting: it prohibits harvest of most migratory birds between March 10 and September 1 of each year. In order to address the subsistence needs of people in Alaska and Canada, the Service and the Canadian Wildlife Service have developed an agreement to amend the subsistence hunting provisions of the 1916 Treaty. Amending this treaty will allow for legal, regulated harvest by Alaska Natives and other qualified residents residing in designated eligibility areas during traditional hunting periods. A regulated harvest will insure conservation of the migratory bird resource.

The subsistence harvest of migratory birds has been poorly documented in the past. Determining current levels of subsistence harvest supports the process of amending the Canadian treaty and will facilitate the development of implementing regulations. Harvest information is also needed to determine the impact of subsistence hunting on waterfowl and other bird populations. With this information, the relative contribution of the subsistence harvest to the total annual migratory bird take can be assessed, helping make continental management more accurate. Compiling this information and using it to make regional and statewide estimates by species will shed further light on the nature and extent of subsistence use of migratory birds in Alaska.

V. SCOPE:

A. Specifically, the Service will:

1. Provide funds to ADF&G's Division of Subsistence for production of species level estimates of migratory bird harvests in Alaska, by region and statewide.
2. Provide ADF&G, Division of Subsistence with 1996 subsistence bird harvest figures for the Yukon-Kuskokwim Delta, Stebbins, St. Michael, and the Bristol Bay - Alaska Peninsula areas.
3. Share a mutual responsibility with ADF&G to maintain coordination of the activities provided for in this Cooperative Agreement. Either party may initiate consultation at any time during the course of the project. Both parties share responsibility to provide timely notice of any factors which might interfere with

or delay accomplishment of the goals and undertakings of this Cooperative Agreement..

B. Specifically, ADF&G will:

1. Produce species-level estimates of migratory bird harvests in Alaska, by region and statewide. The product will be hard copy tables of species-level harvests by region and revised statewide harvest estimates released in an update of Paige and Wolfe (1997).
2. Share a mutual responsibility with the Service to maintain coordination of the activities provided for in this Cooperative Agreement. Either party may initiate consultation at any time during the course of the project. Both parties share responsibility to provide timely notice of any factors which might interfere with or delay accomplishment of the goals and undertakings of this Cooperative Agreement..

B. The Activity is described as follows:

Produce estimates of subsistence bird harvests by species and region using the harvest data data set found in Paige and Wolfe (1997), and all additional harvest survey information collected by the Division of Subsistence and the U.S. Fish and Wildlife Service Migratory Bird program, including surveys in northern southeast Alaska, the Bristol Bay-Alaska Peninsula area, Aleutian Islands (Nikolski, Akutan, Nelson Lagoon, King Cove), the Yukon-Kuskokwim Delta, Norton Sound, St. Lawrence Island, and the Northwest Arctic. Including these additional data sets will help produce more accurate, complete, and up-to-date estimates of bird harvests at the species level by region than the data set in Paige and Wolfe (1997). The product will be hard-copy tables of species-levels by region and revised statewide harvest estimates released in an update of Paige and Wolfe (1997).

VI. PERIOD OF PERFORMANCE:

The period of performance for this agreement is from November 1, 1997 through April 30, 1998.

VII. AWARD AMOUNT:

- A. Total Amount: \$ 9,500.00
- B. Total Amount Funded to Date: \$ 9,500.00
- C. Funded Period: November 1, 1997 through April 30, 1998

VIII. APPROPRIATION DATA: 72130-1230: \$9,500.00

IX. PAYMENT PROVISIONS:

- A. Upon acceptance of the terms and conditions of this agreement, the recipient may submit requests for payment, either an invoice or a Standard Form 270, Request for Advance or Reimbursement, no more frequently than monthly. Electronic Fund Transfer (EFT) may be used in lieu of SF-270 if available.
- B. The original and two copies of each payment request (SF-270) shall be submitted to the Service Administrative Officer identified in Article X of this agreement.
- C. Should the recipient be unable to complete the provisions of this agreement, all monies provided by the Service which prove to be cancelable obligations or unallowable in accordance with OMB Circular A-187 ("Cost Principles for State and Local Government) or the approved budget, shall be refunded to the Service.
- D. This agreement is intended to support a particular project for a specific period of time. Any portion of funds not expended at the completion of the period of performance of this agreement shall be returned to the Service, along with any interest earned on that amount.

X. Administrative Officer

The Service Administrative Officer for this agreement is:

Sheri Della Silva
Contracting Officer
U.S. Fish and Wildlife Service
1011 E. Tudor Road
Anchorage, Alaska 99503
(907) 786-3436

XI. Project Officers

- A. The Service project officer, identified below, is responsible for maintaining coordination with all parties to this agreement, and reviewing and recommending approval of invoices submitted by ADF&G. The project officer also is responsible for reviewing and recommending acceptance of any and all reports and products required by this agreement.

Cynthia Wentworth
Migratory Bird Management
U.S. Fish and Wildlife Service
1011 E. Tudor Road
Anchorage, AK 99503
(907) 786-3478

- B. The ADF&G project officer identified below is responsible for meeting the technical requirements of the scope of work and submitting invoices for payment.

Robert J. Wolfe, Research Director
Division of Subsistence
Alaska Department of Fish and Game
P.O. Box 25526
Anchorage, Alaska 99802-5526
(907) 465-4148

XII. Reports

- A. The ADF&G project officer identified in this Agreement shall submit the following to the Service:
1. By November 30, 1997, a progress report on the project.
 2. A draft report on harvest estimates by species and by region, by January 15, 1998. Service comments will be returned to the Division within 15 days of receipt of the draft report, and a final report will be prepared by February 28, 1998.
- B. Within 90 days after completion of this award the ADF&G shall submit to the Administrative Officer a final financial status report (Standard Form 269).

XIII. TERMS AND CONDITIONS

- A. CERTIFICATIONS. The following certifications are required: the DI-2010, Certification Regarding Debarment, Suspension and Other Responsibility Matters, and Drug-Free Workplace Requirements and Lobbying. These certifications must be signed, by an authorized representative of ADF&G prior to award of this agreement.
- B. APPLICABLE ADMINISTRATIVE AND AUDIT REQUIREMENTS -
1. If the recipient is a State, local, or Indian tribal government, 43 CFR Part 12, Administrative and Audit Requirements and Cost Principles for Assistance Programs, are applicable to this agreement and are incorporated by reference with the same force and effect as if they were given in full text. Upon request, the Service's Division of Contracting and General Services (907 786-3436) will make the full text available.
 2. General Provisions applicable to recipients that are State or Local Government are defined in OMB Circular No. A-102.

XIV. MODIFICATIONS:

Modifications or renewals may be proposed at any time during the period of performance by either party and shall become effective upon approval by both parties. This Cooperative Agreement, unless otherwise modified or renewed, is scheduled for completion on April 30, 1998.

XV. SPECIAL PROVISIONS:

It is mutually agreed that:

1. Each party agrees that it will be responsible for its own acts and omissions and the results thereof, and shall not be responsible for the acts or omissions of the other party of the result thereof. Each party therefore agrees that it will assume all risk and liability to itself, its agents or employees, for any injury to persons or property resulting in any manner from the conduct of its own operations, and the operations of its agent or employees, under this agreement, and for any loss, cost, damage or expense resulting at any time from any and all causes due to proper precautions, of or by itself or its own agents or employees, while occupying or visiting the premises under and pursuant to this agreement. The Service's liability shall be governed by the provisions of the Federal Tort Claims Act (28 USC 2671-80 [1976]).
2. Nothing in this agreement shall obligate any party in the expenditure of funds, or for future payments of money, in excess of appropriations authorized by law.
3. No member of Congress, or the commissioner, shall be admitted to any share or part of the agreement or to any benefit that may arise therefrom.
4. Each party will comply with all applicable laws, regulations, and executive orders relative to Equal Employment Opportunity.
5. Nothing herein is intended to conflict with Federal, State, or local laws or regulations. If there are conflicts, this agreement will be amended as required.
6. Policy and position announcements relating specifically to this cooperative program may be made only by mutual consent of the parties.
7. This agreement may be terminated by either party upon written notification to the other party 60 days in advance of the proposed effective date of the termination.
8. ADF&G and the Service will cooperate to assure that the final products of this cooperative agreement are of a professional standard that reflects favorably on all parties involved.

IN WITNESS WHEREOF, the parties hereto have caused this Cooperative Agreement to be executed as of the date therein written.

For the U.S. Fish and Wildlife Service

For Department of Fish and Game

Sheri Della Silva
Sheri Della Silva
Contracting Officer

12/16/97
Date

Kevin Brooks
Kevin Brooks
Director, Division of Administration

12-4-97
Date

Pat Stuedeman for Mary C. Pete
Mary C. Pete
Director, Division of Subsistence

12/1/97
Date

#6.1 in
FY 98

COOPERATIVE AGREEMENT

between

**DEPARTMENT OF THE INTERIOR
NATIONAL PARK SERVICE
DENALI NATIONAL PARK AND PRESERVE**

and

**THE ALASKA DEPARTMENT OF FISH AND GAME
DIVISION OF SUBSISTENCE**

for

**RESEARCHING AND WRITING AN ETHNOGRAPHIC OVERVIEW
AND ASSESSMENT OF THE ALASKA NATIVE GROUPS ASSOCIATED
WITH DENALI NATIONAL PARK AND PRESERVE**

Article I. Background and Objectives

This Cooperative Agreement is entered into by and between the National Park Service, Denali National Park and Preserve (DENA), and the Alaska Department of Fish and Game, Division of Subsistence (ADF&G), for researching and writing an ethnographic overview and assessment of the Alaska Native groups associated with Denali National Park and Preserve. DENA and ADF&G have a mutual interest in producing a report documenting the past and present relationship of Alaska Native peoples to park and preserve lands and the changes and continuities that have occurred since contact with Euroamerican culture.

This Cooperative Agreement between DENA and ADF&G, is entered into under the following authority:

WHEREAS, the National Park Service (NPS), by authority of the NPS Organic Act of August 25, 1916, (39 Stat. 535), National Historic Preservation Act of 1966, as amended in 1992 (PL 102-575), Alaska National Interest Lands Conservation Act of 1980 (PL 96-487), executive orders, and regulations of the U.S. Department of the Interior is responsible for the management of NPS lands in Alaska and preservation of the cultural and natural resources of these lands; and

WHEREAS, Denali National Park and Preserve, through the Alaska National Interest Lands Conservation Act of 1980, (PL 96-487), is mandated to provide an opportunity for rural residents engaged in a subsistence way of life to continue to do so. Subsistence uses by local residents is permitted in Denali National Park and Preserve additions where such uses are traditional in accordance with the provisions of Title VIII.

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WHEREAS, the NPS, through the Historic Sites Act of 1935 (40 Stat 666; 16 USC 461), is authorized to engage in cooperative agreements for the purpose of cultural resource site protection and identification: and

WHEREAS, NPS Management Policies, 1988, Chapter 5:1,2,3,5,9 and 10 state that

- * The NPS will identify and evaluate the cultural resources of each park area as required parts of the park's information base...for park planning and specific cultural resource management proposals...and for compliance with legal requirements
- * The NPS will promote cooperative relationships with recognized educational and scientific institutions and qualified individuals...; and

WHEREAS, the Resources Management Plan for DENA, Cultural Resources Project Statements DENA-C-410 and DENA-S-100, state the necessity of documenting and preserving traditional life ways and historic and contemporary activities of Alaska Native peoples associated with the park and preserve, and identifying and protecting cultural resources associated with the park and preserve; and

WHEREAS, DENA and ADF&G are mutually interested in and desire to cooperate in conducting a project related to historic and contemporary native culture; and

WHEREAS, this project will provide valuable documentation of native culture and history to park associated native groups for use in education and preservation of their traditions; and

WHEREAS, ADF&G's Division of Subsistence includes professional anthropologists who have conducted research on Alaska Native subsistence and culture. A number of the staff have worked in the Upper Kuskokwim, Lower Tanana, Koyukon, Tanaina and Ahtna areas over the last two decades and have gained an in-depth knowledge of the region, the people, their culture and history. ADF&G has the interest and expertise to join into a cooperative agreement for the purpose of completing this project; and

WHEREAS, ADF&G's authority to enter into this agreement is in AS36.30.850(c) and AS16.05.050(13), and

WHEREAS, it appears advantageous to both parties to enter into an agreement in order to facilitate the desired project, and

WHEREAS, funds have been allocated to the fulfillment of this project through the Special Ethnography program,

NOW THEREFORE, in consideration of the above premises and in the interest of the mutual advantages in attainment of common objectives, the parties hereto desire to cooperate and mutually agree to enter into this cooperative agreement.

BACKGROUND:

Athabaskans are the traditional native culture in the Denali National Park and Preserve area. The Athabaskan groups known to have historical and/or contemporary associations with park and preserve lands are the Ahtna, Koyukon, Lower Tanana, Tanana (Dena'ina), and Upper Kuskokwim (Kolchan). In the past, the Denali area was important both as a source of resources for native groups, and as a dominant landscape defined by the Alaska Range which served both as a barrier and a funnel dictating travel and trade routes and interactions among native groups. The connections and associations among these Athabaskan groups and among local villages in the Denali area has not been documented and assessed from the perspective of the park and/or the area's significance to the local people. Presently, the Denali area continues to provide important subsistence resources to both Alaska Native and non-native subsistence users from many local villages and communities.

Denali National Park seeks an initial Ethnographic Overview and Assessment to summarize and evaluate existing ethnographic information regarding contemporary and historic cultural systems associated with the area. The purposes of the overall project are to (1) familiarize park staff with historic and contemporary Athabaskan culture as related to Denali, (2) to educate park staff about the interrelationships, associations, interactions and cultural changes among the Athabaskan groups associated with Denali, (3) provide community histories which are of interest to present and future village members, (4) create a collaborative process which stimulates consultation between the NPS and local Alaska Native groups.

Park management desires to establish a forum for building cooperation and trust between the park and tribal organizations, other agencies, local communities and subsistence users. This Overview and Assessment will enhance contacts and communications between village councils, Alaska Native organizations, other agencies and park management. It will be useful to incorporate Alaska Native interests and concerns in park planning and development.

OBJECTIVES:

To document all existing information on contemporary and historic native cultures associated with the Denali National Park and Preserve region. To provide NPS personnel and interested public with a synthesis of existing information chronicling the cultural history of the park and preserve associated with the five Alaska Native groups and their use of park lands and resources through time. To evaluate existing information and identify areas and topics which need further research or study.

To develop a written report for park managers and staff who require information about cultural history and Alaska Native associations with park and preserve lands. To organize and prepare existing ethnographic information in a meaningful and understandable format for park managers, interested public and local users.

To document and evaluate the interrelationships between the northern villages of Tanana, Nenana, Nikolai, and Telida; detailing their historical and contemporary use, kinships and linkages among the villages, the trade relationships, their traditional use areas, and the significance of the park area to the native groups both individually and in concert.

To establish communication and consultation with representatives from the villages associated with the park and preserve to obtain their input into planning, research, and reviewing the written products developed as part of this agreement. To determine if any of the villages are interested in entering into contracts to support their collaboration in researching and writing histories of their communities. This task may be undertaken directly by community members or contracted to a researcher selected and hired by the community.

To better understand each village's history, settlement patterns, traditional use areas, subsistence practice and environmental knowledge, traditional religious beliefs and practices, social organization, changes in native culture and subsistence patterns through the past century, identify long term effects or impacts of regulations upon the community, and other information the villages feel is important to discuss.

Article II. Statement of Work

The following multi-component project will document Alaska Native heritages, village histories and traditional territory, and the contemporary tribal organization and consultative relationship between Denali National Park and Preserve and the federally recognized village councils:

Component A.

Will be the production of an Ethnographic Overview and Assessment that provides a broad synthesis of Athabaskan cultural histories, traditional territories, socio-political organization, and cultural change since Euroamerican contact for the five Alaska Native groups associated with Denali. Data sources will include archival and published ethnohistorical and anthropological literature, historical narratives and folklore, and oral history interviews. Ethnographic interviews may be conducted to address specific areas of concern. This overview will synthesize prior ethnographic information into a narrative which is readable by park managers and interested public. The summary will set the historical context for each group, locating it geographically and indicating its resource use traditions and associations with other groups. The overview will also include an annotated bibliography which critically evaluates significant sources of information about local Athabaskan culture and history.

Component B.

Will be preparation of village and or band histories for the communities of Cantwell, Tanana, Nikolai and Telida. The village histories will provide a broad overview of what is known about each villages identity and social organization, cultural behaviors and beliefs, traditional subsistence use patterns, narratives (folklore and oral history), information on group affiliations with the park, and cultural changes

stimulated by Euroamerican influences. The community histories will help to document the territories of each village, the history of the band, and will record events and discuss issues important to residents. Historic photographs will be identified and, when possible, copied and used to illustrate the village history.

As a condition of this funding agreement, ADF&G will subcontract with the Native Village of Cantwell, the Native Village of Nikolai, the Native Village of Telida, and the Native Village of Tanana to produce the village histories, as well as collaborate in writing the village histories. The appropriate responsibilities for the villages in producing the village histories will be developed through these subcontracts. In conducting the work on the histories, each village will be expected to coordinate its activities with ADF&G researchers who will provide technical assistance to these villages. By amendment to this agreement, ADF&G anthropologists will assume full responsibility for the histories of villages not interested in participating directly in researching or producing their own. NPS cultural staff will produce Lake Minchumina's community history. ADF&G and NPS staff will review reports and documents regarding Nenana's village history to evaluate if they sufficiently address use and associations with the Denali Park and Preserve area.

Component C.

This component will include information regarding proper protocols for consultation between local Alaska Native groups, neighboring federally recognized tribes, village councils and Denali National Park and Preserve. Information identifying who, when, and how, and the proper protocols for consultations with the local Alaska Native groups will be documented. The consultation report, which will be written by NPS staff, with information provided by Alaska Native groups and ADF&G will describe the structure of the tribal organizations and groups, special concerns they may have regarding consultation, timing of consultations or contacts, and/or consultation constraints.

A. ADF&G agrees to:

1. Meet with Denali National Park and Alaska System Support Office (AKSO) staff and representatives of the native villages of Cantwell, Nenana, Nikolai, Tanana and Telida to discuss the project prior to the beginning of field research. These meetings will take place prior to February 1, 1998.
2. Meet with DENA staff to discuss content and an outline for the manuscript. This meeting will take place prior to February 28, 1998.
3. Review and analyze ethnographic, ethnohistorical and archival data (including photographic collections) available in Alaska. ADF&G staff will review published and unpublished ethnographic and related documents to 3. Reprovide a detailed portrait of historic native culture and subsistence patterns. A bibliography of consulted ethnographic and ethnohistorical sources will be provided to NPS staff prior to June 30, 1998. The bibliography will be in Procite database format with keyword search capabilities.

4. Conduct ethnographic interviews with cultural respondents identified as knowledgeable persons by community officials and collect oral traditions, oral histories, and narratives of personal experiences which document historical and contemporary culture and subsistence patterns. A research protocol will be developed by ADF&G to guide interviewing and insure consistency between research staff. ADF&G staff will notify the DENA office in Fairbanks prior to beginning fieldwork in the villages.

5. Subcontract with the Native Village of Cantwell, the Native Village of Nikolai, the Native Village of Telida, and the Native Village of Tanana to produce the village histories, as a condition of this agreement. Administer contractual funding of village histories and provide technical assistance.

6. Submit a rough draft of the report to DENA Cultural Resource Specialist by December 31, 1998. NPS staff will have thirty days after receipt to review the draft and present their consolidated comments to ADF&G.

7. Submit a final copy, and an electronic copy of the report to DENA by March 31, 1999. The report will include the village histories in addition to the overview and assessment. The outline of the manuscript will include but not be limited to these four sections and will be developed with DENA staff prior to December 1, 1997 as noted above.

- a) Introductory discussion and issues
- b) Non-technical summary and interpretation of the report
- c) Main text - historic and contemporary ethnography of the various native groups associated with the park.
- d) End notes, references, and index.

B. DENA agrees to:

1. Provide financial support up to \$68,978 in Federal FY 1997 and \$35,000 in Federal FY 1998 for the salary and allied costs necessary for ADF&G staff to research and produce the report;

2. Assist in the planning of research, coordination with Alaska Native Village councils, groups and organizations, provide logistics of research staff to villages and communities, and report development;

3. Provide NPS staff to meet with village residents, native village councils, and/or Alaska Native groups to determine who will be responsible for each village history;

4. Provide cultural staff to produce the community history for Lake Minchumina.

5. Write the consultation report identified in Component C .
6. Review drafts of the reports, solicit review from appropriate staff in the Alaska System Support Office, consolidate NPS comments and suggest revisions.
7. Distribute copies of the report to participating villages, libraries, and other interested venues.

C. DENA and ADF&G both agree to:

Contact Alaska Native groups through the appropriate representative bodies in the beginning phases of the project to discuss the research, solicit their participation in preparing the village histories, and arrive at consensus on who will take responsibility for each village. Community members will be consulted about the timing and logistics of research, and delivery of research results back to the community. ADF&G researchers will conduct research during convenient periods for respondents. In addition, to minimize burdens on community residents and on local officials, the ADF&G researchers must have a detailed familiarity with previous and ongoing research to avoid unnecessary research requests. Both agencies will work cooperatively with local native organizations in collecting historical, cultural, and subsistence information in the study communities.

Article III. Term of Agreement

This Cooperative Agreement shall remain in effect from September 1, 1997 until January 31, 2000.

Article IV. Key Officials

The Key Officials representing the NPS will be the Alaska System Office (AKSO) Contracting Officer, located in Anchorage, Alaska; and the Superintendent and Cultural Resource Specialist (GTR) of Denali National Park and Preserve located in Denali National Park, Alaska.

The Key Officials representing ADF&G will be the Director, Division of Subsistence and the Director, Division of Administration located in Juneau, Alaska.

Article V. Financial Award

NPS funding commitment is limited to and shall not exceed \$68978.00 during FY1997; \$35,000.00 for FY 1998. Funding for subsequent years is contingent on renewal of the agreement and approval by NPS management and availability of funding

DENA funding commitment to ADF&G is limited to and shall not exceed \$103,978 during the term of this Agreement. Billings shall occur at one month or greater intervals. Partial payment approvals shall be based upon meeting all provisions of this Agreement, including the following factors: (1) receipt and acceptance of proper invoices itemizing expenditures deemed appropriate by the Contracting Officer and the GTR, (2) periodic progress reports to the GTR, (3) receipt and

acceptance by the GTR of the bibliography and report required in Article II, and receipt and acceptance by the Contracting Officer of financial reports required in Article VII.

Up to \$5000 may be shifted between budget categories listed in the appended Budget (Attachment 1) in order to allow flexibility in meeting study objectives.

Invoice requirements are as follows. Invoices shall be submitted in original and duplicate to the following address: National Park Service, Alaska Field Area, Attention: Agreements Specialist, 2525 Gambell Street, Room 107, Anchorage, Alaska 99503-2892. To constitute a proper invoice, the invoice must include ADF&G's name, federal tax identification number, the Cooperative Agreement number, date, and an itemized description of costs incurred corresponding to the same budget categories in the appended Budget (Attachment 1).

Should the recipient be unable to complete the provisions of this agreement, all monies provided by the Service which prove to be cancelable obligations or unallowable in accordance with OMB Circular A-122 (Cost Principles for Non-profit Organizations) or the approved budget, shall be refunded to the NPS.

This agreement is intended to support a particular project for a specified period of time.

Article VI. Prior Approval

Any amendments, extensions, changes, or additions to this Agreement must be in writing and be approved and signed by either the original signature authority of both parties or the Contracting Officer, depending upon the nature and extent of the proposed modification.

Article VII. Reports

Division of Subsistence (ADF&G) shall provide a rough draft of the report to DENA Cultural Resource Specialist by December 31, 1998. NPS staff will have thirty days after receipt to review the draft and present their consolidated comments to ADF&G.

Division of Subsistence (ADF&G) shall provide a final report, entitled "Denali National Park and Preserve Ethnographic Overview and Assessment@, and a "community history" for each of the villages of Cantwell, Lake Minchumina (history to be provided by NPS), Nikolai, Nenana (using existing information), Tanana and Telida which will include:

- a) all elements of component A as describe above and incorporating the comments from the NPS review;
- b) additional information as may become available in subsequent research and/or original interviews;

c) a community history for each village, which provides documentation on the historic territory of Cantwell, Lake Minchumina, Nenana, Nikolai, Tanana and Telida as far back in time as elders memories and written records permit. The document will discuss how band histories helped shape today's village and associations between villages. The village or community history will discuss how lifestyles have changed (or remained much the same) through time. And the history will document and reflect upon special events and issues of importance to village members, for example, schools, mining and miners, roads, etc. The history will be written from the perspective of what the community thinks is important for the NPS to know and understand about the people of each community.

d) the final report is to be fully edited, paginated, and include all references used. The report will contain a statement on the title page acknowledging the sponsorship and financial assistance of the NPS in conducting the study.

e) two unbound copies of the final report, an electronic copy of the final report, including all appendices, in WordPerfect 5.1, or Microsoft Word 6.0 will be presented to the NPS on or before March 31, 1999.

f) Financial Status Reports: ADF&G will submit a financial status report upon the close of the Government's fiscal year (October 1, 1998 and October 1, 1999). NPS will forward a blank financial status report form to be completed by ADF&G. The financial status report will be submitted to the address listed in Article V, Attention: Contracting Officer.

Article VIII. Property Utilization and Disposition

ADF&G will maintain a property inventory of all major and minor non-consumable property items purchased through this Agreement and upon completion of this Agreement will submit the property inventory to the Contracting Officer for disposition of the property by the Government.

Article IX. Special Provisions

These are the special provisions required by the State of Alaska.

1. Nothing in this agreement shall obligate any party in the expenditure of funds, or for future payments of money, in excess of appropriations authorized by law. Each part agrees to follow the attached payment schedule for data collection.
2. No member of Congress, or the commissioner, shall be admitted to a share or part of the agreement or to any benefit that may arise therefrom.
3. Each party will comply with all applicable laws, regulations, and executive orders relative to Equal Employment Opportunity.

4. Nothing herein is intended to conflict with Federal, State, or local laws or regulations. If there are conflicts, this agreement will be amended as required.

5. Policy and position announcements relating specifically to this cooperative program may be made only by mutual consent of the parties.

6. The State and NPS will cooperate to assure that the final products of this cooperative agreement are of professional standard that reflects favorably on all parties involved.

Article X. Termination

The Agreement will be terminated by either party by providing sixty (60) days written notice.

Article XI. Authorizing Signatures

The undersigned agree to the provisions of this Cooperative Agreement:

FOR: NATIONAL PARK SERVICE

N/A *WJG*
Superintendent, Denali National Park and Preserve Date

Don Kucinski
Contracting Officer, Alaska Systems Support Office 9-18-97
Date

FOR: THE STATE OF ALASKA, ALASKA DEPARTMENT OF FISH AND GAME:

for *Elizabeth Andrews* 9-8-97
Director, Division of Subsistence, ADF&G Date

Kevin Brooks 9.11.97
Director, Division of Administration, ADF&G *KS* Date

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Attachment 1

Denali Ethnographic Assessment
Federal FY-1997 Budget

Description	Quantity	Unit	Unit Cost	Item Cost	Total Cost
Line 100: Personnel Salary, Benefits	6.0 months			Subsistence Resource Specialist II	\$35,300 \$ 4,000
Line 200: Travel					\$ 7,000
Line 300: Contractual				Cantwell Village History Nikolai and Telida Village Histories Tanana Village History	\$ 9,000 \$ 7,000
Subtotal of Line 300					\$23,000
Line 400: Supplies					\$ 478
Line 500: Phone, copying, fax					\$ 2,000
Project Subtotal					\$64,788
Indirect Cost					\$ 4,200
FY-1 Project Total					\$68,978

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Attachment 2

Denali Ethnographic Assessment

Federal FY-1998 Budget

Description	Quantity	Unit	Unit Cost	Item Cost	Total Cost
Line 100: Personnel Salary, Benefits	4.0 months		Subsistence Resource Specialist II		\$27,400
Line 200: Travel					\$ 2,000
Line 300: Photo reproduction					\$ 1,000
Line 400: Supplies					\$ 500
Line 500: Phones, copying, fax					\$ 1,000
Line 600: Report layout and design					\$ 1,000
Project Subtotal					\$32,900
Indirect Cost				KS 6%	\$ 2,100
FY-2 Project Total					\$35,000

#15.0 in
1998

COOPERATIVE AGREEMENT
BETWEEN
THE NATIONAL PARK SERVICE
YUKON-CHARLEY RIVERS NATIONAL PRESERVE
AND
THE STATE OF ALASKA
ALASKA DEPARTMENT OF FISH AND GAME
TO

OBTAIN INFORMATION ON THE IMPACTS OF MILITARY OVERFLIGHT ACTIVITY
ON HUMAN USERS (PRIMARILY SUBSISTENCE/SPORT FISH AND WILDLIFE USERS)
IN MILITARY OPERATION AREAS
INCLUDING YUKON-CHARLEY RIVERS NATIONAL PRESERVE.

ARTICLE I. Background and Objectives.

This Cooperative Agreement is made and entered into by and between the National Park Service, Yukon-Charley Rivers National Preserve (hereinafter referred to as NPS) and the State of Alaska, Alaska Department of Fish and Game (hereinafter referred to as ADF&G).

The goal of this study is to identify and evaluate impacts of current military jet activity on human use within the Alaskan MOAs.

ARTICLE II. Statements of work.

A. ADF&G agrees to:

1. Assign Terry Haynes, Statewide Subsistence Coordinator, as Co-Principal Investigator for the work outlined in this Cooperative Agreement, with responsibility for written summaries mentioned therein.
2. Compile available fish and wildlife harvest data and estimated number of users for selected areas within the Alaska Military Operations Areas;
3. Collect and review pertinent literature and information on the effects of military overflights and aerial exercises on human hunting and fishing activities.
4. Prepare written summaries of the above information to be incorporated into the overall summary report described for Phase I of the attached Proposal.
5. Assist in preparation of and planning for the detailed scope of work for Phase II of the attached Proposal.

B. NPS-YUCH agrees to:

1. Provide up to \$26,000 in financial support in Federal Fiscal Year 1998 to ADF&G for work performed as outlined in this Cooperative Agreement.
2. Prepare the overall summary report for Phase I of the attached Proposal, incorporating information summarized and provided by ADF&G in accordance with this Cooperative Agreement.
3. Assign Shelli Swanson, Yukon-Charley Wildlife Biologist, as the Government Technical Representative (GTR) for the administration of this Cooperative Agreement.

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4. Prepare and submit (with ADF&G's input) the detailed scope of work for Phase II of the attached Proposal.

C. NPS and ADF&G mutually agree to:

1. Work cooperatively to complete the overall report for Phase I and Scope of Work for Phase II of the attached Proposal.

ARTICLE III. Term of Agreement.

This Cooperative Agreement shall remain in effect from the date of last signature for a period of one year unless terminated earlier according to ARTICLE IX of the Agreement.

ARTICLE IV. Key Officials.

Key officials representing NPS will be the Yukon-Charley Rivers NP Superintendent, Regional Contracting Officer, and Yukon-Charley Wildlife Biologist (Co-Principal Investigator).

Key officials representing ADF&G will be the Director, Division of Subsistence; Director, Division of Administration, and Statewide Subsistence Coordinator (Co-Principal Investigator).

ARTICLE V. Financial Award.

NPS funding commitment to ADF&G is limited to and shall not exceed \$26,000 during FY98. Partial payments shall be based upon approved billings at one month or greater intervals. Partial payment approvals shall be based upon meeting all provisions of this Agreement, including the following factors: 1) receipt and acceptance of proper invoices itemizing expenditures deemed appropriate by the Contracting Officer and the GTR, 2) periodic field inspection of program progress by the GTR, 3) receipt and acceptance by the GTR of the written summaries required in ARTICLE VII, and 4) receipt and acceptance by the Contracting Officer of financial reports required in ARTICLE VII.

Up to \$5,000 may be shifted between budget categories listed in the Proposal (Attachment 1) in order to allow flexibility in meeting study objectives.

Invoice requirements are as follows. Invoices shall be submitted in original and duplicate to the following address: National Park Service, Alaska Regional Office, Attention: Contracting Officer, 2525 Gambell Street, Room 107, Anchorage, Alaska 99503-2892. To constitute a proper invoice, the invoice must include ADF&G's name, the Cooperative Agreement number, date, and an itemized description of costs incurred corresponding to the budget categories in the appended Proposal.

ARTICLE VI. Prior Approval.

Any amendments, extensions, changes, or additions to this Agreement must be in writing and be approved and signed by either the original signature authority or the Contracting Officer, depending upon the nature and extent of the proposed modification.

ARTICLE VII. Reports.

Both written summaries and financial status reports shall be required from ADF&G to fulfill this Agreement.

A. Written summaries.

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A summary of available fish and wildlife harvest data and estimated number of users for selected areas within the Alaska Military Operations Areas as outlined in the attached Proposal and a summary of the pertinent literature and information on the effects of military overflights and aerial exercises on human hunting and fishing activities shall be submitted by 1 August 1998. Summaries will be suitable for direct incorporation into the overall report for Phase I of the attached Proposal, which NPS will complete by December 1998.

B. Financial Status Report.

ADF&G shall submit a financial status report upon the close of the Government's fiscal year (1 October 1996). NPS shall forward a blank financial status report form to be completed by ADF&G.

Financial status reports shall be submitted to the address listed in ARTICLE V, Attention: Contracting Officer.

ARTICLE VII. Termination.

The Agreement may be terminated by either party by providing sixty (60) days written notice to the other party.

Attachment 1—Proposal.

Attachment 2—ADF&G Budget.

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Attachment 1. Proposal.

HUMAN RESPONSE TO MITIGATED MILITARY OVERFLIGHT ACTIVITY ON MILITARY OPERATIONS AREAS (MOAs) IN ALASKA.

RPMC Priority Number 1. Determine effectiveness of mitigation plan on human users.

Funding Source: Record of Decision Mitigation Monitoring Funds

Submitted By:

Shelli Swanson. National Park Service. 201 First Ave. Fairbanks, AK 99701.
Phone: (907)456-0497. Email: Shelli_Swanson@nps.gov

Terry Haynes. Alaska Department of Fish and Game, Subsistence Division.
1300 College Rd, Fairbanks, AK 99701. Phone: (907)459-7256.
Email: Thaynes@fishgame.state.ak.us

Introduction

As part of the Alaska Military Operations Area Environmental Impact Statement (MOA EIS; 1995) and Record of Decision (1997), the Secretary of the Air Force agreed to establish a Resource Protection Council with committees for Resource Protection/Mitigation, Public Information, and Research and Monitoring. These committees are charged with monitoring the effectiveness of mitigation measures established in the Record of Decision. The Resource Protection/Mitigation Committee created a prioritized list of monitoring issues, which were then to be developed into research proposals by the Research and Monitoring Committee. The highest priority issue on this list was to determine the effectiveness of the Record of Decision mitigation measures on human users within the Military Operations Areas (MOAs).

The MOA EIS and Record of Decision identified the following potential impacts on human users resulting from increased military activity in the MOAs: (1) increased sound/noise levels; (2) increased supersonic activity; (3) increased use of chaff, flares, and munitions; and (4) conflicts between civilian and non-Department of Defense aircraft activities. These impacts may result in decreased quality of life and affect recreational experience, trapping, hunting, and fishing. This project is designed to determine the effectiveness of the mitigation measures for minimizing these impacts to human users within selected MOAs.

Goals and Objectives

The goal of this study is to identify and evaluate impacts of current military jet activity on human use within the Alaskan MOAs. To accomplish this goal, the following objectives were devised:

1. To determine current and past levels of human use in selected locations within Alaska MOAs;
2. To determine current and past levels and types of Air Force activity within these selected areas;
3. To collect information pertaining to Air Force activity and its impact on their activities/experiences from persons using these selected areas;

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4. To determine people's expectations when using these selected areas; and
5. To evaluate current mitigation efforts and determine their effectiveness for human users in these areas.

The project is divided into two phases. The first phase will consist primarily of data collection from existing sources and addresses objectives 1 and 2. The second phase addresses objectives 3 and 4. During Phase II, a scoping process will be initiated with select human use focus groups. Through the scoping process, information pertaining to Air Force overflight activity and impacts on experiences and expectations will be collected. This information will be used to design a survey instrument and strategy to reach a much larger subset of each focus group. Findings from the scoping interviews and surveys will be used to address objective 5.

Study Area

This project will initially focus on the following MOAs: Buffalo, Birch, Fox, Yukon 2, Yukon 3, Yukon 4, and Yukon 6 (Fig. 1). These MOAs were selected because of the high volume of overflight activity proposed in the Record of Decision (86-201 major flying exercise training days per year). Specific areas of interest will be targeted within these MOAs (Table 1). With the exception of the Pinnel Mountain Trail and the Chena State Recreation Area, the targeted areas were identified in the Record of Decision as being subject to Level II (adverse) or Level III (significant adverse) impacts resulting from military activity; Level III is the highest level of concern. Yukon 1 and Yukon 5 MOAs also are projected to receive high volume overflight activity, but were not chosen as potential study sites because human activity levels are low in these areas. Other MOAs were not chosen because the level of proposed overflight activity was low (Stoney A and B, Naknek 1 and 2, Susitna) or they possessed similar characteristics to nearby MOAs (Yukon 6, Eielson).

Methods

Phase I will involve collecting and synthesizing data on visitor use; fish and wildlife harvest and numbers of users; and military overflights from existing data sources for each MOA and specific area of interest (Table 1). Sources of information will include visitor registration logs and permits, Alaska Department of Fish and Game (ADF&G) harvest and subsistence data bases, and military documents. Background information in published sources on the effects of military overflights on human users will also be reviewed. During Phase I, a principal investigator will be identified to conduct Phase II.

During Phase II human use focus groups will be defined for the study area. Focus groups may include recreationists, subsistence users, sport hunters and fishermen, trappers, civilian aircraft operators, and local residents. Scoping interviews will be conducted with representatives of each focus group. Information from the scoping interviews will be used to formulate survey procedures targeting a much larger segment of the identified focus groups. Data collection instruments will be developed, tested, and implemented. To the extent feasible, data collection will occur in the target areas and villages of interest (Table 1). Data collected will then be tabulated and analyzed. Findings will be presented in interim reports and recommendations will be made to the Air Force regarding the effectiveness of the mitigation measures established in the Record of Decision.

Schedule

This project consists of one year of background data compilation (FY98) followed by two years of sampling scheme development, field data collection, and synthesis (FY99-00). Specific tasks and approximate time needed to complete them are located in Table 2. Phase I will be conducted by

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ADF&G and the National Park Service, while Phase II will be contracted out and overseen by the National Park Service.

Products/Results

A minimum of 3 reports will be completed: a compilation/summary of the data gathering effort in Phase I (due by December 31, 1998), an interim report for year 2 (due by December 31, 1999), and a final report with project findings (due by December 31, 2000). In addition to the interim and final reports, several intermediate products will be completed. During Phase I spread sheet type data bases will be established to store data collected for harvest statistics (1990-1998), recreational use statistics for selected areas of interest (1990-1998), and military overflight statistics (1990-1998). These data bases will be updated in 1999 and 2000 during Phase II of the study. A list of references reviewed and specialists interviewed during the pertinent literature review process will be prepared. These intermediate products are expected to be available in December 1998.

Intermediate products from Phase II include materials from the scoping process and survey procedures. Notes from the scoping process will be summarized and available in hard copy. Survey instruments in final form will be completed by March 1999. A computerized data base will be developed to store, tabulate, and analyze study data obtained from survey procedures. Hard copies of all information collected will be filed and made available for future reference. These intermediate products will be available as soon as field data collection begins but will not be in finished form until completion of the project by December 31, 2000.

References

Department of the Air Force. 1997. Final Environmental Impact Statement Alaska Military Operations Areas—Record of Decision. 11th Air Force, Elmendorf AFB, Alaska. 42 pp.

Department of the Air Force. 1995. Final Environmental Impact Statement, Alaska Military Operations Areas, Vol. I-IV. 11th Air Force, Elmendorf AFB, Alaska.

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Budget

Following is the detailed budget for Phase I of this project. The scope of work and budget required for Phase II cannot be determined prior to the analysis of data collected in Phase I. Consequently a scope of work and funding request for FY99-FY00 (Phase II of this project) will be submitted to the Air Force in July 1998.

<u>Phase I</u>	<u>FY98</u>	<u>FY99</u>	<u>FY00</u>
Equipment and Supplies			
Project computer and software	5,000		
Report printing	200		
Personnel			
Overhead (10%; NPS)	3,900		
Overhead (10%; ADF&G)	2,600		
NPS Oversight (GS11, 1 month)	3,000		
Bid recruitment (NPS, 1.5 months)	4,500		
NPS term appoint. (GS9, 6 months)	20,000		
ADF&G (3 months)	20,000		
Travel and Per Diem			
NPS	2,400		
ADF&G	3,400		
<u>Total FY98</u>	<u>65,000</u>		

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Contracting

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Figure 1. Location of Military Operations Areas (MOAs) in Interior Alaska, 1997. MOAs to be examined in Phase 1 of this project include: Birch, Buffalo, Fox, Yukon 2, Yukon 3, Yukon 4, and Yukon 6.

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Table 1. Military operations areas (MOA), specific areas of interest, and primary type of human use to be evaluated to determine mitigation plan effectiveness for human users.

MOA	Specific Areas of Interest (Primary type of human use)
Buffalo	Dot Lake (Subsistence) Healy Lake (Subsistence)
Birch	Harding Lake State Recreation Area (Recreation, Local Residents) Birch Lake State Recreation Area (Recreation, Local Residents)
Fox	Tangle Lakes (Recreation) Gulkana and Delta National Wild Rivers (Recreation) Denali Highway (Recreation, Hunting/fishing)
Yukon 2	Yukon-Charley Rivers National Preserve (Recreation, Hunting/fishing) Birch Creek/Steese National Conservation Area (Recreation) Circle (Subsistence, Aircraft operators) Central (Subsistence, Aircraft operators) Pinnel Mountain Trail (Recreation)
Yukon 3	Yukon-Charley Rivers National Preserve (Recreation, Hunting/fishing) Eagle Village (Subsistence) Eagle City (Subsistence, Aircraft operators) Chicken (Subsistence)
Yukon 4	Yukon-Charley Rivers National Preserve (Recreation, Hunting/fishing)
Yukon 6	Chena State Recreation Area (Recreation, Hunting/fishing)

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Table 2. List of tasks to be completed under each phase of the project and estimated time needed to accomplish each task.

Task	Estimated time required for completion
PHASE I (FY98)	
A. Contact recreational land managers and organizations to obtain estimates of visitor use numbers for selected MOAs, 1990-1997.	1.5 months
B. Compile available fish and wildlife harvest data and estimated number of users for selected MOAs, 1990-1997.	1.5 months
C. Obtain data from Air Force on aircraft employed, frequency of overflights, and types of flying exercises in selected MOAs, 1990-1997.	1.5 month
D. Collect and review pertinent literature and information on effects of military overflights and exercises on human experiences.	2 months
E. Prepare written summary of information gathered in tasks A-D above.	2 months
F. Prepare scope of work for Phase II and select principal investigator(s)	1.5 months
Phase II (FY99-Fy00)	
A. Conduct scoping process with identified human use focus groups.	2.5 months
B. Develop survey instruments and sampling procedures.	2 months
C. Field test survey instruments and make adjustments	0.5 month
D. Collect data.	13 months
E. Update visitor use, harvest, and overflight data bases	1 month
E. Tabulate and analyze data.	2 months
F. Prepare interim report and final report with project findings and recommendations to the Air Force.	3 months

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A.1. To what extent was competition considered or sought for this purpose.

None. NPS and ADF&G were assigned responsibility for developing this proposal and conducting the work involved. I took on oversight and project administration to get the project moving forward. The military has funded the project and will be transferring the money to NPS.

A.2. why was this cooperator selected?

Because ADF&G, Subsistence Division has extensive experience working with subsistence and sport hunters/fishermen, as well as access to past harvest records and information on the number of users of fish and wildlife resources. This cooperator also has extensive experience in developing questionnaires, interviewing, and designing sociological studies, an expertise missing in NPS.

B.1. Explain the nature of the anticipated substantial involvement.

The recipient expects NPS to collaborate and participate in project management. NPS has selected the key recipient personnel for ADF&G. Direct NPS operation participation during the activity is anticipated to ensure the product meets the specifications of the proposal. ADF&G activities described in this Agreement must directly feed into the NPS final product for Phase I of the project without much modification—we will work together to ensure compatibility.

B.2. Why is the substantial involvement considered to be necessary?

NPS is conducting the recreational data collection for the project while ADF&G is collecting the subsistence/sport fish and wildlife use data. NPS does not have time to conduct all the research for this project, and requires the assistance and expertise of ADF&G to meet project deadlines as approved by the Military.

C.1. Explain why the project or activity entails a relationship of assistance rather than one of ordinary procurement?

Specifications for summary format and statistics will be worked out during the data collection process. Once the data is collected and summarized, NPS and ADF&G will be working together to develop a scope of work for Phase II of the attached Proposal. Data collected in Phase I will determine where efforts are focused in Phase II of the Project; this will require back and forth dialog not feasible with a procurement order.

C.2. What is the public purpose of support or stimulation?

Determining whether mitigation efforts established by the military for their Military Operations Areas effectively minimize military jet overflight impacts to human users of these areas.

C.3. Which law or laws authorize granting of assistance for performance of this project or activity?

Good question. NPS—Organic Act of 1916 (16 U.S.C. 1) and Alaska National Interest Lands Conservation Act of 1980 (ANILCA, Sec. 101). ADF&G—AS36.30.85(c) and AS16.05.050(13)

D.1. How was the determination made that the costs proposed are accurate and proper? Provide breakdown of costs and rationale for determining they are acceptable.

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The proposal went through two review boards where other scientists and land managers peer-reviewed the budget and made adjustments where necessary. It also passed the standards for the funding agency (US Air Force). See above Proposal budget for breakdown of costs.

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MEMORANDUM

STATE OF ALASKA DEPARTMENT OF LABOR Administrative Services Division

**OFFICE OF
MANAGEMENT & BUDGET**
FEB 11 1998

Anndree McConnell, Director
Office of Management & Budget

DATE: February 10, 1998

FILE: SUPLREQ.BUD

THRU: Tom Cashen, Commissioner
for Department of Labor



PHONE: 465-2720

FROM: Arbe Williams, Director



SUBJECT: Supplemental Request for AK
Disaster Assistance Program

This memo transmits the Department of Labor's request for a supplemental appropriation in FY 98 to establish the Alaska Disaster Assistance Program (ADAP). The cost of ADAP would be \$3,000.0 of general funds. Attached are backup documents providing detailed information for the request.

cc: Danith Watts, OMB
Denise Olmsted, ASD

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ALASKA DISASTER ASSISTANCE PROGRAM

INTRODUCTION:

Due to the unusual marine environmental conditions that saw abnormally high temperatures in the Bering Sea in 1997, salmon returns to Bristol Bay and Kuskokwim River drainages were substantially below what would have been expected given natural cyclic run fluctuations of the last 20 years.

On July 18, 1997 a Declaration of Economic Disaster in the Bristol Bay and Kuskokwim River drainages was declared.

The economic base of entire communities in Bristol Bay and Kuskokwim River drainage areas is totally dependent on the proceeds of the salmon harvest. These communities do not have the economic diversity found in communities elsewhere to withstand the disastrous economic impact of extremely low salmon runs coupled with low prices for the salmon that are harvested.

The Alaska Disaster Assistance Program (ADAP) is intended to pay a one-time, retroactive, lump sum cash payment to eligible applicants of the affected areas, who as a result of this disaster, have lost primary income they would normally have received in anticipated fish revenue during the 1997 salmon harvesting season.

ELIGIBILITY:

An individual is eligible for a lump sum retroactive payment not to exceed \$1,400 if:

- They (potential eligible claimants include permit holders, licensed crew members, and seasonal workers in the salmon fishing industry who rely on work from this area as a principal source of income) are unemployed as a direct result of the disaster. The disaster is defined as occurring during a two month period, between June 1, 1997 and July 31, 1997.
- They filed a timely application (attested by signature, a statement of self-employment or loss, due to the disaster; documentation to substantiate their business which would be a copy of their license, crew permit, or wage statements showing their attachment to work in directly related industries, such as boat repair, fuel dock, cold storage, and/or canneries) within the application period.
- They have not refused a bona fide offer of suitable work (attested by signature on application).
- They are not eligible for compensation or waiting week credit under any other Federal or State law; they are monetarily ineligible for Unemployment Insurance (UI) benefits.
- Eligibility is limited to those individuals whose annual household income does not exceed 185% of the federal 1997 Poverty Guidelines for Alaska.

- They are not recipients of Alaska Temporary Assistance Program (ATAP) during the disaster period.
- They have historically within two prior years derived their principal source of income from commercial fishing or work in closely related industries (such as, boat repair, fuel dock, cold storage, canneries, etc.) in these areas.

UNEMPLOYMENT DUE TO THE DISASTER:

Unemployment due to the disaster means the following:

- They were unable to start a prospective job due to the disaster - or -
- Their income was substantially diminished due to the lack of fishing opportunities, a result of the disaster.

DEFINITIONS:

- INCIDENT PERIOD

a). The incident period or the time during which the disaster occurred is defined as June 1, 1997 to July 31, 1997.

- APPLICATION PERIOD

b). The application period is 21 calendar days, commencing two weeks from the effective date of legislation.

- AREA OF DISASTER

c). Bristol Bay and Kuskokwim River drainage areas.

- ENTITLEMENT AMOUNT

d). The estimated lump sum retroactive payment is not to exceed \$1,400 (based on assumptions of benefits paid at the average weekly benefit amount of \$176 and eight weeks duration according to federal Disaster Unemployment Assistance guidelines).

- APPLICATION CERTIFICATION

e). Applicant will certify that the information on application is correct and provided only for the administration of this disaster assistance program; information provided will be kept in confidence according to AS 23.20.110.

- APPEALS

f). An appeal from a determination under this program may be made to the Alaska Department of Labor (AKDOL) lower appeal tribunal within 15 calendar days from the date the determination was mailed.

g). Recovery of improper payments will be made under AS 23.20.390.

h). A disqualification for a false statement or misrepresentation will be made under AS 23.20.387.

Source: Alaska Department of Labor, Employment Security Division
Contact: Rebecca Gamez, 465-5933

Marylou Burton
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University of Alaska
Statewide System of Higher Education

Memorandum

DATE: February 11, 1998

TO: Annalee McConnell, Director
Office of Management and Budget

FROM: *AMB* Marylou Burton, Director
University Statewide Budget Development

RE: Capital Supplemental for UAF Poker Flats
Research Range Improvements

The University of Alaska, in conjunction with the Alaska Department of Military and Veterans Affairs (DMVA), requests that capital authority to receive and expend up to \$20 million in federal funds for UAF Poker Flats Research Range Improvements be included in the Governors FY98 "fast-track" supplemental bill.

As noted in my previous correspondence, this project came about as a result of a recently negotiated cooperative agreement between the UAF Geophysical Institute and the U.S. Army Big Crow Program to upgrade and modernize the UAF Poker Flats Research Range (PFRR). Under the terms of that agreement, the federal government will fully fund certain improvements to the PFRR, the first phase of which is outlined on the attached pages. Please note that the agreement calls for work to begin as soon as possible this Spring to take full advantage of Fairbanks' short construction season. This timing is critical as the total project is expected to take two years to complete and the federal funding source is "two-year money". It is also critical because the project will affect ongoing and planned research, and moreover is expected to generate additional federal research dollars as different elements are completed.

One slightly complicating factor is that the coordinating U.S. Property and Fiscal Officer apparently can only deal directly with the DMVA, who in turn will RSA the funds to the university. Therefore, we are requesting that \$20 million (which is the total amount expected to be made available for this project) in federal authority be established for the DMVA and that a corresponding \$20 million in University Receipts authority (the funding source under which the university records RSA revenues) be established for the university. (i)

cc: Carol Carroll, Director, Admin. Services and Support Division, DMVA
Wendy Redman, Vice President for University Relations