

ALASKA LEGISLATURE

1539

HOUSE and SENATE FINANCE COMMITTEE FILES 1995-1996

2/2/96

Revision Date: \_\_\_\_\_ Dept. Affected: Revenue  
 Title: Limited Liability Partnerships BRU: Audit Operations  
 Component: Income and Excise Audit  
 Sponsor: (S) Labor & Commerce  
 Requestor: (S) Labor & Commerce COMPONENT SERIAL NO. 113

Expenditures/Revenues: (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ( )						
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1006 GF/Program Receipts						
1007 GF/Mental Health						
Other						
<b>TOTAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

Estimate of any current year (FY96) cost: 0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS:** (Attach a separate page if necessary)

SB 186 would amend AS 32.05, the Uniform Partnership Act, to provide for registered limited liability partnerships in Alaska. Under existing law, AS 32.05.100, partners are jointly and severally liable for wrongful acts or omissions of a partner and jointly liable for debts and obligations of the partnership. Under the new provisions of AS 32.05.100(b) proposed in SB 186, a partner is not liable for debts, obligations, and liabilities of the partnership that arise from negligence, wrongful act, wrongful omissions, malpractice, or misconduct committed by another partner or by an employee or agent of the partnership.

The change in a partner's legal liability does not change their current tax status. Basically all partnerships do not pay Alaska corporation income tax and we do not tax individual (partner income) so this bill has no effect on tax revenues.

Prepared by: Robert Bartholomew, Deputy Director  
 Division: Income and Excise Audit  
 Approved by Commissioner: *[Signature]*  
 Agency: Department of Revenue  
 Phone: 465-2320  
 Date: 1/30/96  
 Date: 1/30/96

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# SENATE COMMITTEE REPORT

## First Committee of Referral

DATE: 2/13/96

FURTHER: Judiciary  
Finance

Date of 5-Day Notice: 3/22/96  
(in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: 3/18/99

The Labor & Commerce Committee considered SB 186

Relating to limited liability partnerships.

*FD*

and recommends:

- be replaced with \_\_\_\_\_ CS SB186 (lic)
- adopt previous \_\_\_\_\_ CS \_\_\_\_\_
- attached amendment(s)
- adopt Letter of Intent by \_\_\_\_\_ Committee
- further referral to the \_\_\_\_\_ Committee

- Senate Bill:
- same title
  - new title
- House Bill:
- same title
  - technical title
  - new: SCR# \_\_\_\_\_

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	NR	DNP	AM
<i>John Ferguson</i>	<input checked="" type="checkbox"/>	<i>[Signature]</i>	<input type="checkbox"/>		
		<i>[Signature]</i>	<input checked="" type="checkbox"/>		
CHAIR: <i>[Signature]</i>	<input checked="" type="checkbox"/>	CHAIR:			

**NEW FISCAL NOTE(S):**

Department	Date	Zero	Fiscal
<i>[Signature]</i>			

**PREVIOUS FISCAL NOTE(S):\***

*new CS*

Department	Date	Zero	Fiscal
<i>DCED</i>	<i>2/6/96</i>	<input checked="" type="checkbox"/>	<i>800</i> <i>Rever</i>

APPROPRIATION -- no fiscal note

\*include fiscal notes accompanying Governor's bill



Official Business

# Alaska State Senate

## Senate Finance Committee

Mail Stop 3100  
State Capitol  
Juneau, Alaska 99801-1182

### MEMORANDUM

TO: Senator Drue Pearce, President  
Alaska State Senate

FROM: Senator Rick Halford, Co-Chair  
Senate Finance Committee *RH*

DATE: February 9, 1996

SUBJECT: SB 186, Fiscal Note(s) WITHOUT a Finance Committee Referral

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A revenue fiscal note has been issued by the Department of Commerce & Economic Development for SB 186, Limited Liability Partnerships, which was referred to the Senate Labor & Commerce and Judiciary committees.

Please add a referral to the Senate Finance committee.

Thank you.

Attachment(s)

cc: Senator Mike Miller, Chairman  
Senate Rules Committee  
Attn: Mary Gore

Sen. Kelly

RH/lb

**COPY**

Senate Finance Committee

To: Larry Stevens  
From: Kathy  
Date: 2-8-96  
Subject: Bill Number: SB 186 Version: \_\_\_\_\_

Fiscal Note WITHOUT a Senate Finance Committee Referral

Title: Limited Liability Partnerships

Referrals: L & C, Jud.

Sponsor(s): Senate L & C

Department: DC & ED

BRU: Banking, Sec. & Corporations

Component: " " "

Comments: Fiscal Note

indicates \$80.0

revenue.

Attachments:

- Fiscal Note(s)
- Bill History from BASIS

**SB**

**1888**

SFIN

FILE

# SENATE COMMITTEE REPORT

DATE: 2/29/96

FURTHER: Finance

DATE TURNED INTO OFFICE: 3-22-96

The Judiciary Committee considered SB 188

Relating to reports of suspected child abuse or neglect; and requiring all official interviews with children be videotaped.

F & P's

and recommends:

- be replaced with \_\_\_\_\_ CS \_\_\_\_\_
- adopt previous \_\_\_\_\_ CS SB 188 (HSS)
- attached amendment(s)
- adopt Letter of Intent by \_\_\_\_\_ Committee
- further referral to the \_\_\_\_\_ Committee

- Senate Bill:  same title  
 new title  
 House Bill:  same title  
 technical change  
 new SCR\*

SIGNING/DO PASS	OP	OTHER RECOMMENDATIONS	NR	DNP	AM
<i>Mike Miller</i>	<input checked="" type="checkbox"/>	<i>Ken Green - will support when at class</i>			<input checked="" type="checkbox"/>
				<input checked="" type="checkbox"/>	
CHAIR: <i>Chris Taylor</i>	<input checked="" type="checkbox"/>				

**NEW FISCAL NOTE(S):**

Department	Date	Zero	Fiscal
<i>Head State Trooper (255)</i>	<i>3/6</i>		<i>1206</i>
<i>Head State Trooper (254)</i>	<i>3/6</i>		<i>2126</i>
<i>Head State Trooper (255)</i>	<i>3/6</i>		<i>4539</i>
<i>1 State Trooper</i>	<i>3/6</i>	<input checked="" type="checkbox"/>	

**PREVIOUS FISCAL NOTE(S):\***

Department	Date	Zero	Fiscal
<del>Head State Trooper</del>	<del>3/6</del>		<del>1206</del>
<del>Head State Trooper</del>	<del>3/6</del>		<del>2126</del>
<del>Head State Trooper</del>	<del>3/6</del>		<del>4539</del>
<i>#2 Public Defender Administration</i>	<i>1/2/96</i>		<i>✓</i>
<i>#6 Public Defender</i>	<i>1/2/96</i>		<i>✓</i>
<i>#6 Dept Law</i>	<i>1/2/96</i>		<i>207.6</i>

APPROPRIATION -- no fiscal note

\*include fiscal notes accompanying Governor's bill

# SENATE COMMITTEE REPORT

## First Committee of Referral

DATE: 2/5/96

FURTHER: Judiciary  
Finance

Date of 5-Day Notice: 1/25/96  
(in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: 2/28/96

The HESS Committee considered SB 188

Relating to reports of suspected child abuse or neglect; and requiring all official interviews with children be videotaped.

and recommends:

- be replaced with \_\_\_\_\_ CS SB 188 (HESS)
- adopt previous \_\_\_\_\_ CS \_\_\_\_\_
- attached amendment(s)
- adopt Letter of Intent by \_\_\_\_\_ Committee
- further referral to the \_\_\_\_\_ Committee

- Senate Bill:
- same title
  - new title
- House Bill:
- same title
  - technical title
  - new: SCR \_\_\_\_\_

SIGNING, DO PASS, //	DP	OTHER RECOMMENDATIONS	NR	DNP	AM
Make Miller	✓	Judith Sato		✓	✓
John D. Lewman	✓				
CHAIR: <u>Lynda Bruce</u>	✓	CHAIR:			

**NEW FISCAL NOTE(S):**

Department	Date	Zero	Fiscal
Admin	1/14/96	✓	
Admin	1/31/96	✓	
H.S.S.	1/30/96		1,206.5
H.S.S.	1/31/96		2,126.4
H.S.S.	1/31/96		457.9
Law	1/31/96		207.6

DPS 1/31/96 49.0

APPROPRIATION -- no fiscal note

**PREVIOUS FISCAL NOTE(S):\***

Department	Date	Zero	Fiscal

\*include fiscal notes accompanying Governor's bill

SB  
&  
CS

2/5/96



# Alaska State Senate

## Senate Finance Committee

Official Business

Mail Stop 3100  
State Capitol  
Juneau, Alaska 99801-1182

### MEMORANDUM

TO: Senator Drue Pearce, President  
Alaska State Senate

**COPY**

FROM: Senator Rick Halford, Co-Chairman  
Senate Finance Committee

DATE: February 5, 1996

SUBJECT: SB 188, Fiscal Note(s) WITHOUT a Finance Committee Referral

Positive fiscal notes have been issued by the Departments of Health & Social Services and Public Safety for SB 188, Video Tape Interview of Abused Minor, which was referred to the Senate HES and JUD committees. There is also a zero fiscal note from the Department of Administration.

Please add a referral to the Senate Finance committee.

Thank you.

Attachment(s)

cc: Senator Mike Miller, Chairman  
Senate Rules Committee  
Attn: Mary Gore

Sen. Taylor  
Sen. Miller

RH/lis

CURRENT STATUS: (S) HES

	JRN-DATE	JRN-PAGE		ACTION
1	12/29/95	2055	(S)	PREFILE RELEASED 12/29/95
2	01/08/96	2055	(S)	READ THE FIRST TIME - REFERRAL(S)
3	01/08/96	2055	(S)	HES, JUD

SELECTION=>

PF1	PF2	PF3	PF4	PF5	PF6	PF7	PF8	PF9	PF10	PF11	PF12
HELP	SUBJ	EXIT	MENU	TEXT	PRINT	BWD	FWD	CMT/JRNL	FIRST	LAST	QUIT

48 ■ H

==PC LINE 22 COL 14

Senate Finance Committee

To: Larry Stevens

From: Jerry

Date: 2 Feb 1996

Subject: Bill Number: SB188 Version: \_\_\_\_\_

Fiscal Note WITHOUT a Senate Finance Committee Referral

Title: Video Tape Interview  
of Abused Minor

Referrals: HES, JUD

Sponsor(s): Sen. Taylor Miller

Department: Health & Social Services

BRU: Family & Youth Services

Component: South Central Region

Comments: several fiscal notes attached

Attachments:

Fiscal Note(s)  
Bill History from BASIS

# FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

No. 1

Bill Version: CSSB188(HES)

(S) Publish Date: 2-29-96

Revision Date: \_\_\_\_\_  
Title: An Act relating to reports of suspected child abuse or neglect  
Sponsor: Sen. Taylor  
Requestor: (S) HES

Dept. Affected: Administration  
BRU: Public Defender Agency  
Component: Public Defender Agency  
COMPONENT SERIAL NO. 1831

**EXPENDITURES/REVENUES:**

(Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	00	00	00	00	00	00
<b>CAPITAL EXPENDITURES</b>	0	0	0	0	0	0
<b>CHANGE IN REVENUES</b>	0	0	0	0	0	0

**FUND SOURCE:**

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
OTHER						
<b>TOTAL</b>	00	00	00	00	00	00

Estimate of any current year (FY 96) cost: \$ 0

**POSITIONS:**

FULL-TIME					
PART-TIME					
TEMPORARY					

**ANALYSIS:** (Attach a separate page if necessary)

There is no fiscal impact to the Public Defender Agency.

Prepared by: John Salami, Director  
Division: Public Defender Agency

Phone: 264-1400  
Date: \_\_\_\_\_

Approved by Commissioner: Mark Boyer  
Agency: Department of Administration

Date: 2/29/96

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# FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO. CSSB 188 (HES)

Revision Date: \_\_\_\_\_  
 Title: An Act relating to reports of suspected child abuse or neglect.  
 Sponsor: Sen. Taylor  
 Requestor: (S) JUD

Dept. Affected: Administration  
 BRU: Office of Public Advocacy  
 Component: Office of Public Advocacy  
 COMPONENT SERIAL NO. 43

**EXPENDITURES/REVENUES:**

(Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	00	00	00	00	00	00
<b>CAPITAL EXPENDITURES</b>	0	0	0	0	0	0
<b>CHANGE IN REVENUES ( )</b>	0	0	0	0	0	0

**FUND SOURCE:**

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
OTHER						
<b>TOTAL</b>	00	00	00	00	00	00

Estimate of any current year (FY 96) cost: \$ 0.

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS:** (Attach a separate page if necessary)

There is no fiscal impact to the Office of Public Advocacy.

Prepared by: Grant McGee, Public Advocate  
 Division: Office of Public Advocacy

Phone: 274-1684  
 Date: \_\_\_\_\_

Approved by Commissioner: Mark Boyer  
 Agency: Department of Administration

Date: 3/6/96

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FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

No. 2  
Bill Version: CS SB 188 (HES)  
(S) Public Date: 2-29-96

Revision Date: \_\_\_\_\_  
Title: An Act relating to reports of suspected child abuse or neglect...  
Sponsor: Sen. Taylor  
Requestor: (S) HES

Dept. Affected: Administration  
BRU: Office of Public Advocacy  
Component: Office of Public Advocacy  
COMPONENT SERIAL NO. 43

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	00	00	00	00	00	00
CAPITAL EXPENDITURES	0	0	0	0	0	0
CHANGE IN REVENUES ( )	0	0	0	0	0	0

FUND SOURCE: (Thousands of Dollars)

*002 Federal Receipts						
*003 GF Match						
*004 GF						
*005 GF/Program Receipts						
*037 GF/Mental Health						
OTHER						
TOTAL	00	00	00	00	00	00

Estimate of any current year (FY 96) cost: \$ 0.

POSITIONS:

FULL-TIME					
PART-TIME					
TEMPORARY					

ANALYSIS: (Attach a separate page if necessary)  
There is no fiscal impact to the Office of Public Advocacy.

Prepared by: Brand McGee, Public Advocate Phone: 274-1684  
Division: Office of Public Advocacy Date: \_\_\_\_\_  
Approved by Commissioner: Matt Board Date: 1/2/96  
Agency: Department of Administration

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FISCAL NOTE No. 3

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

Bill Version: CS SB 188 (HES)

(S) Publish Date: 02-29-96

Revision Date: \_\_\_\_\_  
Title: Videotape/Audiotape Interviews with Children  
Sponsor: Senators Taylor, Miller  
Requestor: Seale (HES)

Dept. Affected: Health and Social Services  
BRU: Family and Youth Services  
Component: Northern Region  
COMPONENT SERIAL NO. 255  
See Also (SN): \_\_\_\_\_

Expenditures/Revenues:

(Thousands of Dollars)

OPERATING	FY97	FY98	FY99	FY00	FY01	FY02
PERSONAL SERVICES	815.0	815.0	815.0	815.0	815.0	815.0
TRAVEL	27.4	3.2	3.2	3.2	3.2	3.2
CONTRACTUAL	511.3	500.2	500.2	500.2	500.2	500.2
SUPPLIES	32.0	22.2	22.2	22.2	22.2	22.2
EQUIPMENT	21.1	3.8	3.8	3.8	3.8	3.8
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	1,206.8	1,144.4	1,144.4	1,144.4	1,144.4	1,144.4

CAPITAL EXPENDITURES						
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CHANGES IN REVENUES						
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FUND SOURCE

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	1,206.8	1,144.4	1,144.4	1,144.4	1,144.4	1,144.4
1005 GF/Program Receipts						
1009 GF/MHTLA						
Other (please specify)						
TOTAL	1,206.8	1,144.4	1,144.4	1,144.4	1,144.4	1,144.4

POSITIONS:

FULL-TIME	15	15	15	15	15	15
PART-TIME						
TEMPORARY						

Exempts of any current year (FY94) cost: 10.0

ANALYSIS: (Attach a separate page if necessary)

This bill would require that an interview with children alleged to have been abused or neglected be videotaped. DFYS would need to purchase video cameras for every field office, multiple cameras for larger offices such as Fairbanks where generally several interviews are occurring at the same time. DFYS would have to hire fifteen Social Service Associate III's to operate cameras and to support the cataloging and organization of tapes. There would be cleaning, repair, maintenance and replacement cost for the videotape and audiotape recorders. There would be transcription cost assuming two hours of transcription per each report of harm received by DFYS and translation cost assuming 10% of the tapes would require translation from Native languages.

Prepared by: L. Diane Worley  
Division: Family & Youth Services  
Approved by Commissioner: Karver P. Peltier, Commissioner  
Agency: Department of Health & Social Services

Phone: 465-3191  
Date: 01/30/96  
Date: 1/31/96

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STATE OF ALASKA  
1996 LEGISLATIVE SESSION

FISCAL NOTE

4

Bill Version: CS SB 188 (HES)

(S) Publish Date: 2-29-96

Revision Date:

Dept. Affected: Health and Social Services

Title: Videotape/Audiotape Interviews with

SRU: Family and Youth Services

Childcare

Component: Socioeconomic Studies

Sponsor: Senators Taylor, Miller

COMPONENT SERIAL NO. 154

Requestor: Senate (HES)

See also (SNR):

Expenditures/Revenues:

	(Thousands of Dollars)					
OPERATING	FY97	FY98	FY99	FY00	FY01	FY02
PERSONAL SERVICES	1,189.0	1,189.0	1,189.0	1,189.0	1,189.0	1,189.0
TRAVEL	18.0	4.4	4.4	4.4	4.4	4.4
CONTRACTUAL	844.1	823.5	823.5	823.5	823.5	823.5
SUPPLIES	43.1	30.4	30.4	30.4	30.4	30.4
EQUIPMENT	31.0	7.3	7.3	7.3	7.3	7.3
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	2,126.4	2,060.8	2,060.8	2,060.8	2,060.8	2,060.8

CAPITAL EXPENDITURES

CHANGES IN REVENUES

FUND SOURCE

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Motor						
1004 GF	2,120.4	2,060.8	2,060.8	2,060.8	2,060.8	2,060.8
1008 GF Program Receipts						
1009 GF MHTLA						
Other (please specify)						
TOTAL	2,120.4	2,060.8	2,060.8	2,060.8	2,060.8	2,060.8

POSITIONS:

	FY97	FY98	FY99	FY00	FY01	FY02
FULL-TIME	29	29	29	29	29	29
PART-TIME						
TEMPORARY						

Amount of any current year (FY96) cost: 10.0

ANALYSIS: (Attach a separate page if necessary)

This bill would require that an interview with children alleged to have been abused or neglected be videotaped. DFYS would need to purchase video camera's for every field office. Multiple cameras for larger offices where generally several interviews are occurring at the same time; for example, Anchorage may have four to six interviews proceeding at the same time. DFYS would have to hire 29 Social Service Associates III's to operate camera's and to support the cataloging and organization of tapes. There would be cleaning, repair, maintenance and replacement cost for the videotape and audiotape recorders. There would be transcription cost assuming two hours of transcription per each report of harm received by DFYS and translation cost assuming 10% of the tapes would require translation from Native languages.

Prepared by: [Signature]  
Division:

L. Diane Warner  
Family & Youth Services

Phone: 465-1171  
Date: 01/30/96

Approved by Commissioner:  
Agency:

[Signature]  
Kerri Perdue, Commissioner  
Department of Health & Social Services

Date: 1/31/96

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FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

No. 5  
Version: CS SB 188CHES

Revision Date: \_\_\_\_\_  
Title: Videotape/Audio Tape Interviews with Children  
Children  
Sponsor: Senator Taylor, Miller  
Requestor: Senate (RES)

(S) Publish Date: 2-29-96  
Dept. Affected: Health and Social Services  
BRU: Family and Youth Services  
Component: Southeastern Region  
COMPONENT FISCAL NO. 258  
See also (SN): \_\_\_\_\_

Expenditures/Revenues:

(Thousands of Dollars)

OPERATING	FY97	FY98	FY99	FY00	FY01	FY02
PERSONAL SERVICES	240.0	240.0	240.0	240.0	240.0	240.0
TRAVEL	0.5	2.0	2.0	2.0	2.0	2.0
CONTRACTUAL	185.4	181.8	181.8	181.8	181.8	181.8
SUPPLIES	11.3	9.1	9.1	9.1	9.1	9.1
EQUIPMENT	9.7	1.5	1.5	1.6	1.5	1.5
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	457.9	440.4	440.4	440.4	440.4	440.4

CAPITAL EXPENDITURES						
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CHANGES IN REVENUES						
---------------------	--	--	--	--	--	--

FUND SOURCE

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	457.9	440.4	440.4	440.4	440.4	440.4
1005 GF/Program Receipts						
1006 GF/MHTA						
Other (please specify)						
TOTAL	457.9	440.4	440.4	440.4	440.4	440.4

POSITIONS:

FULL TIME	0	0	0	0	0	0
PART TIME						
TEMPORARY						

Estimate of any current year (FY96) cost: 10.0

ANALYSIS: Attach a separate page if necessary:

This bill would require that an interview with children alleged to have been abused or neglected be videotaped. DFYS would need to purchase video cameras for every field office and multiple cameras for larger offices where generally several interviews are occurring at the same time. DFYS would have to hire six Social Service Associates III's to operate cameras and to support the cataloging and organization of tapes. There would be cleaning, repair, maintenance and replacement cost for the videotape and audiotape recorders. There would be transcription cost assuming two hours of transcription per each report of harm received by DFYS and translation cost assuming 10% of the tapes would require translation from Native languages.

Prepared By: L. Diane Worley  
Division: Family & Youth Services  
Approved By Commissioner: [Signature]  
Agency: Department of Health & Social Services

Phone: 465-3191  
Dir: 31/2076  
Date: 11/31/95

PREPARED TO PROVIDE ALL DISTRIBUTION COPIES TO GOVERNOR'S LEGISLATIVE OFFICE  
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# FISCAL NOTE

Bill Version: CS56188(HES)  
 (S) Publish Date: 2-29-96

STATE OF ALASKA  
 1996 LEGISLATIVE SESSION

Revision Date: \_\_\_\_\_ Dept. Affected: Department of Law  
 Title: ...requiring that...all interviews with children who BRU: Criminal Division  
are alleged to have been abused or neglected be videotaped. Component: Criminal Division  
 Sponsor: Senator Taylor  
 Requester: Senate Judiciary Committee COMPONENT SERIAL NO. 2085

**Expenditures/Revenues** (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	16.3	16.3	16.3	16.3	16.3	16.3
TRAVEL	160.8	139.8	139.8	139.8	139.8	139.8
CONTRACTUAL	1.0	1.0	1.0	1.0	1.0	1.0
SUPPLIES	29.5	0.0	0.0	7.4	7.4	7.4
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>207.6</b>	<b>157.1</b>	<b>157.1</b>	<b>164.5</b>	<b>164.5</b>	<b>164.5</b>
<b>CAPITAL EXPENDITURES</b>						
<b>CHANGE IN REVENUES</b>						

**FUND SOURCE** (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	207.6	157.1	157.1	164.5	164.5	164.5
1005 GF Program Receipts						
1006 GF MHTA						
Other						
<b>TOTAL</b>	<b>207.6</b>	<b>157.1</b>	<b>157.1</b>	<b>164.5</b>	<b>164.5</b>	<b>164.5</b>

Estimate of any current year (FY96) cost: \$ 0.0

**POSITIONS**

FULL-TIME	0.0	0.0	0.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

**ANALYSIS:** (Attach a separate page if necessary)

This bill amends AS 47.17 to provide that upon receiving a report that a child has been abused or neglected, that a government officer (including a school official) or an agent of the government may not investigate the report of harm by interviewing the child concerning the alleged abuse or neglect unless the initial interview and each subsequent interview is videotaped.

Department of Law prosecutors and the department's victim/witness paralegals routinely interview children in cases where child abuse and neglect have been alleged. About 360 of these cases are referred to the department annually, and about 200 cases are accepted for prosecution. Prosecutors conduct a prescreening interview with the children involved in about one-half of the cases that are referred to the department. This amounts to one hour each or approximately 180 hours of interview time.

Of the 200 cases that are accepted, prosecutors and paralegals spend about 2 hours in total interviewing the

Prepared by: Richard J. Proves, Director Phone: 465-3672  
 Division: Administrative Services Division Date: 1/31/96  
 Approved by Commissioner: Richard M. Botelho, Attorney General Date: 1/31/96  
 Agency: Department of Law

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FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO. SB 188

ANALYSIS CONTINUATION:

child victim in each case. This amounts to approximately 400 hours of interview time.

The Department of Law has two concerns regarding the wholesale videotaping of children in child abuse and neglect cases. First, the expense of videotaping is prohibitive. This includes video equipment and operators. Also, in many cases interviews are scheduled in the late afternoon, in early evening hours, or on weekends because of prosecutors' trial calendars, making scheduling and logistics very difficult and expensive.

Second, the use of videotaping is invasive to victims of any age, and particularly to victims of sexual or physical abuse. It is doubtful that any adult victim of these crimes would even consider participating in such a process, if it was ever required. Therefore, we are concerned that parents would not allow their child to participate in a process that requires the child to be repeatedly placed before a video camera to relate what to most people are horrifying, traumatic experiences. If interpreted to require repeated video taping of abused children, we believe the bill would have a dramatic chilling effect on the willingness and the ability of child victims to speak out against their abusers. Furthermore, the bill's requirement for the unlimited use of recording devices, and the invasiveness of such devices, also raises the issue of whether such unlimited use is lawful under Article 1, Section 25 of Alaska's Constitution. Section 25 provides in part: "Crime victims...shall have the following rights...the right to be treated with dignity, respect, and fairness during all phases of the criminal and juvenile justice process..."

The bill will therefore require an elaborate system of two-way mirrored interview rooms be established throughout the state so that a child is not aware that videotaping is occurring. However, the costs would be significant for the Department of Law, and much higher for other departments and local agencies who do the majority of interviews. The department would have to lease additional space and bear the cost of renovating and staffing each of the state's 12 District Attorney's offices and where, in our largest office, multiple video interview rooms would be necessary.

Based on the foregoing, the department's prosecutors and paralegals will have to conduct 580 hours of interviews at 12 different locations throughout the state each year. This will require the acquisition of 18 cameras, 17 VCRs, plus an additional 13 VCRs to use as duplicators, and 17 video monitors. The department will also need 500 video tapes annually. Last, the department will require outside court reporter services to transcribe video tapes, because the recorded interviews will be discoverable by the defense. Normally, 40 pages of transcription is required for each hour of a recorded interview. The number and length of interviews to be conducted by the Department of Law will be relatively small compared to law enforcement officers and social workers, and their cost for interviews will be much higher than the department's. A summary of the Department of Law's costs is attached.

Personal Services (paralegal overtime)

75% of interviews will take place outside of normal business hours requiring overtime pay for paralegals.

$$580 \text{ hrs} \times .75 = 435 \text{ hrs} \times \$25.03 \text{ (salary and benefits)} \times 1.5 = \$16,332$$

Contractual Services

$$\begin{array}{r} 580 \text{ hours audiotape interviews} \\ \times 40 \text{ pages of transcription per hour} \\ \hline = 23,200 \text{ pages} \\ \times \$3.75 \text{ per page court reporter fee} \\ \hline = \$87,000 \end{array}$$

\$52,800 Additional lease cost for 2-way mirrored interview room. Approximately 200 square foot of additional space will be needed at 8 leased facilities where prosecutors are not located in a state-owned building

$$\begin{array}{r} 1,500 \text{ one-time building cost for interview room setup} \\ \times 14 \\ \hline = \$21,000 \end{array}$$

Total Contractual = \$160,800 (including \$21,000 one-time)

Supplies

$$\begin{array}{r} 500 \text{ 2 hour videotape} \\ \times \$2.00 \text{ per tape} \\ \hline = \$ 1,000 \end{array}$$

Equipment

$$\begin{array}{r} \$ 1,000 \text{ video camera each} \\ \times 16 \text{ cameras} \\ \hline = \$16,000 \end{array}$$

$$\begin{array}{r} \$ 279 \text{ video recorder/player each} \\ \times 17 \text{ recorder/players} \\ \hline = \$ 4,743 \end{array}$$

$$\begin{array}{r} \$ 279 \text{ video tape duplicators each} \\ \times 13 \text{ duplicators} \\ \hline = \$ 3,627 \end{array}$$

$$\begin{array}{r} \$ 299 \text{ 20 inch monitor each} \\ \times 17 \text{ monitors} \\ \hline = \$ 5,083 \end{array}$$

Total Equipment = \$29,453

# FISCAL NOTE

No. 7  
 Version: CS SB 198 CHES  
 (S) Publish Date: 2-29-96

**STATE OF ALASKA**  
**1996 LEGISLATIVE SESSION**

**BILL**

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety  
 Title: Video taping of interviews with abused BRU: Alaska State Troopers  
minors Component: Detachments: CTB  
 Sponsor: Senators Taylor and Miller  
 Requestor: Senate HESS COMPONENT SERIAL NO. 9799: 0830:

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
OPERATING						
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES	6.0	6.0	6.0	6.0	6.0	6.0
EQUIPMENT	43.0					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>49.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>
<b>CAPITAL</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>
<b>CHANGE IN REVENUES ( )</b> Revenue Code	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>

**FUNDING: (Thousands of Dollars)**

1002 Federal Excesses						
1003 GF Match						
1004 GF	49.0	6.0	6.0	6.0	6.0	6.0
1005 GF/Program						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>49.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>

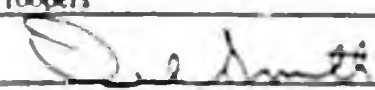
Estimate of current year (FY 95) impact: \$ \_\_\_\_\_

**POSITIONS:**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

**ANALYSIS: (Attach a separate page if necessary.)**

See Attached.

Prepared By: Lt. Dan Lowden Phone: 465-5505  
 Division: Alaska State Troopers Date: January 31, 1996  
 Approved by Commissioner:  Date: 1/31/96  
 Agency: Ronald L. Ort, Department of Public Safety

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# FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO: SB188

Revision Date: January 31, 1996

Dept. Affected: Public Safety

## ANALYSIS CONTINUED:

To have the ability to videotape the interviews as required under this bill the division would need 43 new video camera lots at about \$1000.00 each (\$43,000.00) and about 1,710 video tapes at \$2.90 each (\$4,965.00). The video tapes would have to be purchased each year as new cases would be coming in and the used tapes would be in storage as evidence.

# FISCAL NOTE

No. 8

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO:

Bill Version: CIS SB 188 (HES)

(S) Publish Date: 3-25-96

Revision Date: March 6, 1996 Dept. Affected: Public Safety  
 Title: Video tape interview of abused minors BRU: Alaska State Troopers  
 Component: Detachments, CIR  
 Sponsor: Senator Taylor  
 Requestor: S. Judiciary COMPONENT SERIAL NO. 9599, 0830

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CAPITAL</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CHANGE IN REVENUES ( )</b>	-0-	-0-	-0-	-0-	-0-	-0-
Revenue Code						

**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF Program						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of current year (FY 95) impact: \$ \_\_\_\_\_

**POSITIONS:**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

**ANALYSIS (Attach a separate page if necessary)**

This bill will not have a fiscal impact on the Division of Alaska State Troopers

*replace #87*

Jan Lowden \_\_\_\_\_ Phone: 465-3505  
 Alaska State Troopers \_\_\_\_\_ Date: March 6, 1996  
 Sponsor: Ronald L. Otte Date: 3/18/96  
 Agency: Ronald L. Otte, Department of Public Safety

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FISCAL NOTE

No. 9

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

Bill Version: CS56188(LHES)

(S) Publish Date: 3-25-96

Revision Date: \_\_\_\_\_  
Title: Videotape/Audiotope Interviews with Children  
Sponsor: Senators Taylor, Miller  
Requestor: Senate (JTD)

Dept. Affected: Health and Social Services  
BRU: Family and Youth Services  
Component: Southeastern Region  
COMPONENT SERIAL NO. 254  
See also (SN#): \_\_\_\_\_

Expenditures/Revenues:

(Thousands of Dollars)

OPERATING	FY97	FY98	FY99	FY00	FY01	FY02
PERSONAL SERVICES	246.0	246.0	246.0	246.0	246.0	246.0
TRAVEL	9.5	2.0	2.0	2.0	2.0	2.0
CONTRACTUAL	185.4	181.8	181.8	181.8	181.8	181.8
SUPPLIES	11.3	9.1	9.1	9.1	9.1	9.1
EQUIPMENT	8.7	1.5	1.5	1.5	1.5	1.5
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>457.9</b>	<b>440.4</b>	<b>440.4</b>	<b>440.4</b>	<b>440.4</b>	<b>440.4</b>

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGES IN REVENUES						
---------------------	--	--	--	--	--	--

FUND SOURCE

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	457.9	440.4	440.4	440.4	440.4	440.4
1005 GF Program Receipts						
1006 GF IMNTIA						
Other (please specify)						
<b>TOTAL</b>	<b>457.9</b>	<b>440.4</b>	<b>440.4</b>	<b>440.4</b>	<b>440.4</b>	<b>440.4</b>

POSITIONS:

FULL-TIME	0	6	6	6	6	6
PART-TIME						
TEMPORARY						

Estimate of any current year (FY96) cost: 10.0

ANALYSIS: (Attach a separate page if necessary)

This bill would require that an interview with children alleged to have been abused or neglected be videotaped whenever possible, and audiotaped when not possible to videotape. DFYS would need to purchase video camera's for every field office and multiple cameras for larger offices where generally several interviews are occurring at the same time. DFYS would have to hire six Social Service Associate III's to operate camera's and to support the cataloging and organization of tapes. There would be cleaning, repair, maintenance and replacement cost for the videotape and audiotape recorders. There would be transcription cost assuming two hours of transcription per each report of harm received by DFYS and translation cost assuming 10% of the tapes would require translation from Native languages.

*Replac  
#5*

Prepared by: L. Diane Worley Phone: 465-3191  
Division: Family & Youth Services Date: 03/06/96  
Sponsor: Karen Perdue, Commissioner Date: 3/6/96  
Agency: Department of Health & Social Services

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# FISCAL NOTE

No. 10

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

Bill Version: CS SA 182(LHES)  
(S) Publish Date: 3-25-96

Revision Date: \_\_\_\_\_  
Title: Videotape/Audiotape Interviews with  
Children  
Sponsor: Senators Taylor, Miller  
Requestor: Senate (JUD)

Dept. Affected: Health and Social Services  
BRU: Family and Youth Services  
Component: Southcentral Region  
COMPONENT SERIAL NO: 254  
See also (SN#): \_\_\_\_\_

**Expenditures/Revenues:**

(Thousands of Dollars)

OPERATING	FY97	FY98	FY99	FY00	FY01	FY02
PERSONAL SERVICES	1,189.0	1,189.0	1,189.0	1,189.0	1,189.0	1,189.0
TRAVEL	18.6	4.4	4.4	4.4	4.4	4.4
CONTRACTUAL	844.1	823.5	823.5	823.5	823.5	823.5
SUPPLIES	33.1	36.4	36.4	36.4	36.4	36.4
EQUIPMENT	31.6	7.3	7.3	7.3	7.3	7.3
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>2,126.4</b>	<b>2,060.6</b>	<b>2,060.6</b>	<b>2,060.6</b>	<b>2,060.6</b>	<b>2,060.6</b>

CAPITAL EXPENDITURES

CHANGES IN REVENUES

**FUND SOURCE**

(Thousands of Dollars)

1002 Federal Receipts						
1003 OF Match						
1004 OF	2,126.4	2,060.6	2,060.6	2,060.6	2,060.6	2,060.6
1005 OF Program Receipts						
1006 OF MMTA						
Other (please specify)						
<b>TOTAL</b>	<b>2,126.4</b>	<b>2,060.6</b>	<b>2,060.6</b>	<b>2,060.6</b>	<b>2,060.6</b>	<b>2,060.6</b>

**POSITIONS:**

FULL-TIME	29	29	29	29	29	29
PART-TIME						
TEMPORARY						

Estimate of any current year (FY96) cost: 30.0

**ANALYSIS:**

(Attach a separate page if necessary)

This bill would require that an interview with children alleged to have been abused or neglected be videotaped whenever possible, and audiotaped when not possible to videotape. DFYS would need to purchase video camera's for every field office, multiple cameras for larger offices where generally several interviews are occurring at the same time; for example, Anchorage may have four to six interviews proceeding at the same time. DFYS would have to hire 29 Social Service Associate III's to operate camera's and to support the cataloging and organization of tapes. There would be cleaning, repair, maintenance and replacement cost for the videotape and audiotape recorders. There would be transcription cost assuming two hours of transcription per each report of harm received by DFYS and translation cost assuming 10% of the tapes would require translation from Native languages.

*replace # if*

Prepared by: L. Diane Worley Phone: 465-3191  
 Division: Family & Youth Services Date: 03/06/96  
 Author: Karen Penner, Commissioner Date: 3/6/96  
 Agency: Department of Health & Social Services

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# FISCAL NOTE

No. 11

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

Bill Version: CSSB188(HES)  
(S) Publish Date: 3-25-96

Revision Date: _____	Dept. Affected: <u>Health and Social Services</u>
Title: <u>Videotape/Audiotape Interviews with</u>	BRU: <u>Family and Youth Services</u>
<u>Children</u>	Component: <u>Northern Region</u>
Sponsor: <u>Senators Taylor, Miller</u>	COMPONENT SERIAL NO. <u>255</u>
Requestor: <u>Senate (JUD)</u>	See also (SN#): _____

**Expenditures/Revenues:** (Thousands of Dollars)

OPERATING	FY97	FY98	FY99	FY00	FY01	FY02
PERSONAL SERVICES	615.0	615.0	615.0	615.0	615.0	615.0
TRAVEL	27.4	3.2	3.2	3.2	3.2	3.7
CONTRACTUAL	511.3	500.2	500.2	500.2	500.2	500.2
SUPPLIES	32.0	22.2	22.2	22.2	22.2	22.2
EQUIPMENT	21.1	3.8	3.8	3.8	3.8	3.8
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>1,206.8</b>	<b>1,144.4</b>	<b>1,144.4</b>	<b>1,144.4</b>	<b>1,144.4</b>	<b>1,144.4</b>
<b>CAPITAL EXPENDITURES</b>						
<b>CHANGES IN REVENUES</b>						

**FUND SOURCE** (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	1,206.8	1,144.4	1,144.4	1,144.4	1,144.4	1,144.4
1005 GF Program Receipts						
1009 GF MMTA						
Other (please specify)						
<b>TOTAL</b>	<b>1,206.8</b>	<b>1,144.4</b>	<b>1,144.4</b>	<b>1,144.4</b>	<b>1,144.4</b>	<b>1,144.4</b>

**POSITIONS:**

FULL-TIME	15	15	15	15	15	15
PART-TIME						
TEMPORARY						

Estimate of any current year (FY96) cost: 10.0

**ANALYSIS:** (Attach a separate page if necessary)

This bill would require that an interview with children alleged to have been abused or neglected be videotaped whenever possible, and audiotaped when not possible to videotape. DFYS would need to purchase video camera's for every field office, multiple cameras for larger office's such as Fairbanks where generally several interviews are occurring at the same time. DFYS would have to hire fifteen Social Service Associate III's to operate camera's and to support the cataloging and organization of tapes. There would be cleaning, repair, maintenance and replacement cost for the videotape and audiotape recorders. There would be transcription cost assuming two hours of transcription per each report of harm received by DFYS and translation cost assuming 10% of the tapes would require translation from Native languages.

<p><i>Ref LMS #3</i></p>	<p>by: <u>L. Diane Worley</u> </p> <p>on: <u>Family &amp; Youth Services</u></p> <p>for: <u>Karen Perdue, Commissioner</u> </p> <p>by: <u>Department of Health &amp; Social Services</u></p>	<p>Phone: <u>465-3191</u></p> <p>Date: <u>03/06/96</u></p> <p>Date: <u>3/6/96</u></p>
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1996 LEGISLATIVE SESSION

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety  
 Title: Videotaping Child Abuse Interviews BRU: CDVSA  
 Component: CDVSA  
 Sponsor: Senator Taylor  
 Requestor: S. HES COMPONENT SERIAL NO. \_\_\_\_\_

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT	22.0	0	0	0	0	0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	22.0	0	0	0	0	0
CAPITAL EXPENDITURES	-0-	-0-	-0-	-0-	-0-	-0-
CHANGE IN REVENUES ( )	-0-	-0-	-0-	-0-	-0-	-0-
Code Revenue						

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	22.0					
1005 GF/Program Receipts						
1006 GF/AMTIA						
Other						
TOTAL	22.0	-0-	-0-	-0-	-0-	-0-

Estimate of current year (FY 96) impact: \$ -0-

POSITIONS

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS (Attach a separate page if necessary)

As mandated reporters, Council funded programs would be required to videotape all child abuse interviews. The cost for outfitting each program is estimated at \$1,000.00 for a video camera and carrying case. This results in a cost of \$22.0 for video equipment for each of the 22 programs.

Prepared By: Jayne E. Andreen Phone: 907-465-4356  
 Division: Council on Domestic Violence and Sexual Assault Date: 2/1/96  
 Approved by Commissioner: [Signature] Date: 2/5/96  
 Agency: Ronald L. Otte, Department of Public Safety

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# FISCAL NOTE

BILL NO. SB 188

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

Revision Date: \_\_\_\_\_  
 Title: An Act relating to reports of suspected child abuse or neglected  
 Sponsor: Sen. Taylor  
 Requestor: (S) HES

Dept. Affected: Administration  
 BRU: Public Defender Agency  
 Component: Public Defender Agency  
 COMPONENT SERIAL NO. 1831

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0.0	0.0	0.0	0.0	0.0	0.0
<b>CAPITAL EXPENDITURES</b>	0	0	0	0	0	0
<b>CHANGE IN REVENUES ( )</b>	0	0	0	0	0	0

**FUND SOURCE:** (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
OTHER						
<b>TOTAL</b>	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY 96) cost: \$ -0-

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS:** (Attach a separate page if necessary.)

There is no fiscal impact to the Public Defender Agency.

Prepared by: John Salemi, Director  
 Division: Public Defender Agency

Phone: 264-4400  
 Date: \_\_\_\_\_

Approved by Commissioner: Mark Borer  
 Agency: Department of Administration

Date: 1/12/96

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# FISCAL NOTE

**STATE OF ALASKA**  
**1996 LEGISLATIVE SESSION**

**BILL NO. SB 188**

Revision Date: \_\_\_\_\_  
 Title: An Act relating to reports of suspected child abuse or neglect  
 Sponsor: Sen. Taylor  
 Requestor: (S) HES

Dept. Affected: Administration  
 BRU: Public Defender Agency  
 Component: Public Defender Agency  
 COMPONENT SERIAL NO. 1831

**EXPENDITURES/REVENUES:**

(Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0.0	0.0	0.0	0.0	0.0	0.0

<b>CAPITAL EXPENDITURES</b>	0	0	0	0	0	0
-----------------------------	---	---	---	---	---	---

<b>CHANGE IN REVENUES ( )</b>	0	0	0	0	0	0
-------------------------------	---	---	---	---	---	---

**FUND SOURCE:**

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
OTHER						
<b>TOTAL</b>	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY 96) cost: \$ 0

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS:** (Attach a separate page if necessary)

There is no fiscal impact to the Public Defender Agency.

Prepared by: John Salemi, Director  
 Division: Public Defender Agency

Phone: 204-4400  
 Date: \_\_\_\_\_

Approved by Commissioner: Mark Boyer  
 Agency: Department of Administration

Date: 1/10/96

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# FISCAL NOTE

#2

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO. SB 188

Revision Date: \_\_\_\_\_  
 Title: An Act relating to reports of suspected child abuse or neglect.  
 Sponsor: Sen. Taylor  
 Requestor: (S) HEs

Dept. Affected: Administration  
 BRU: Office of Public Advocacy  
 Component: Office of Public Advocacy  
 COMPONENT SERIAL NO. 43

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0.0	0.0	0.0	0.0	0.0	0.0

<b>CAPITAL EXPENDITURES</b>	0	0	0	0	0	0
-----------------------------	---	---	---	---	---	---

<b>CHANGE IN REVENUES ( )</b>	0	0	0	0	0	0
-------------------------------	---	---	---	---	---	---

**FUND SOURCE:** (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
OTHER						
<b>TOTAL</b>	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY 96) cost: \$ -0-

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS:** (Attach a separate page if necessary)

There is no fiscal impact to the Office of Public Advocacy.

Prepared by: Brian McGee, Public Advocate  
 Division: Office of Public Advocacy

Phone: 274-1584  
 Date: \_\_\_\_\_

Approved by Commissioner: Mark Boyer  
 Agency: Department of Administration

Date: 1/3/96

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# FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO. SB 188

Revision Date: \_\_\_\_\_  
 Title: An Act relating to reports of suspected child abuse or neglect  
 Sponsor: Sen. Taylor  
 Requestor: (S) HES

Dept. Affected: Administration  
 BRU: Office of Public Advocacy  
 Component: Office of Public Advocacy

COMPONENT SERIAL NO. 43

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	00	00	00	00	00	00

CAPITAL EXPENDITURES	0	0	0	0	0	0
----------------------	---	---	---	---	---	---

CHANGE IN REVENUES ( )	0	0	0	0	0	0
------------------------	---	---	---	---	---	---

**FUND SOURCE:** (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
OTHER						
<b>TOTAL</b>	00	00	00	00	00	00

Estimate of any current year (FY 96) cost: \$ 0.

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS:** (Attach a separate page if necessary)

There is no fiscal impact to the Office of Public Advocacy.

Prepared by Brent McGee, Public Advocate  
 Division Office of Public Advocacy

Phone: 274-1884  
 Date: \_\_\_\_\_

Approved by Commissioner Mark Borer  
 Agency Department of Administration MCGEE

Date: 1/31/96

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STATE OF ALASKA  
1996 LEGISLATIVE SESSION

FISCAL NOTE

BILL NO. 5818

Revision Date: \_\_\_\_\_  
Title: Videotape/Audiotape Interviews with Children  
Sponsor: Senators Taylor, Miller  
Requestor: Senate (HES)

Dept. Affected: Health and Social Services  
BPU: Family and Youth Services  
Component: Northern Region  
COMPONENT SERIAL NO. 255  
See also (SN/): \_\_\_\_\_

Expenditures/Revenues: \_\_\_\_\_ (Thousands of Dollars)

	FY97	FY98	FY99	FY00	FY01	FY02
OPERATING						
PERSONAL SERVICES	616.0	616.0	616.0	616.0	616.0	616.0
TRAVEL	27.4	3.2	3.2	3.2	3.2	3.2
CONTRACTUAL	611.3	600.2	600.2	600.2	600.2	600.2
SUPPLIES	32.0	22.2	22.2	22.2	22.2	22.2
EQUIPMENT	21.1	3.8	3.8	3.8	3.8	3.8
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	1,206.8	1,144.4	1,144.4	1,144.4	1,144.4	1,144.4

CAPITAL EXPENDITURES						
CHANGES IN REVENUES	(	)				

FUND SOURCE (Thousands of Dollars)

1003 Federal Receipts						
1003 Of Match						
1004 Of	1,206.8	1,144.4	1,144.4	1,144.4	1,144.4	1,144.4
1006 Of Program Receipts						
1006 Of MMTA						
Other (please specify)						
TOTAL	1,206.8	1,144.4	1,144.4	1,144.4	1,144.4	1,144.4

POSITIONS:

FULL-TIME	PART-TIME	TEMPORARY				
15	15		15	15	15	15

Estimate of any current year (FY98) cost: 80.0

ANALYSIS: (Attach a separate page if necessary)

This bill would require that an interview with children alleged to have been abused or neglected be videotaped. DFYS would need to purchase video camera's for every field office, multiple cameras for larger offices such as Fairbanks where generally several interviews are occurring at the same time. DFYS would have to hire fifteen Social Service Associate III's to operate camera's and to support the cataloging and organization of tapes. There would be cleaning, repair, maintenance and replacement cost for the videotape and audiotape recorders. There would be transcription cost assuming two hours of transcription per each report of harm received by DFYS and translation cost assuming 10% of the tapes would require translation from Native language.

Prepared by: [Signature]  
Division: \_\_\_\_\_  
Approved by Commissioner: \_\_\_\_\_  
Agency: \_\_\_\_\_

L. Diane Werby  
Family & Youth Services  
[Signature]  
Katherine M. [Signature]  
Department of Health & Social Services

Phone: 465-3191  
Date: 01/20/96  
Date: 1/31/96

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FISCAL NOTE

BILL NO. SB118

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

Revision Date: \_\_\_\_\_  
Title: Videotape/Audio-tape Interviews with Children  
Sponsor: Senators Taylor, Miller  
Requestor: Senate (HSS)

Dept. Director: Health and Social Services  
BRU: Family and Youth Services  
Component: Southcentral Region  
COMPONENT FUNDAL NO. 154  
See also (SN): \_\_\_\_\_

Expenditures/Revenues:

(Thousands of Dollars)

	FY97	FY98	FY99	FY00	FY01	FY02
OPERATING						
PERSONAL SERVICES	1,189.0	1,189.0	1,189.0	1,189.0	1,189.0	1,189.0
TRAVEL	18.6	4.4	4.4	4.4	4.4	4.4
CONTRACTUAL	844.1	823.5	823.5	823.5	823.5	823.5
SUPPLIES	43.1	36.4	36.4	36.4	36.4	36.4
EQUIPMENT	31.6	7.3	7.3	7.3	7.3	7.3
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	2,128.4	2,060.6	2,060.6	2,060.6	2,060.6	2,060.6
CAPITAL EXPENDITURES						
CHANGES IN REVENUES						

FUND SOURCE

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	2,128.4	2,060.6	2,060.6	2,060.6	2,060.6	2,060.6
1005 GF/Program Receipts						
1006 GF/MHTA						
Other (please specify)						
TOTAL	2,128.4	2,060.6	2,060.6	2,060.6	2,060.6	2,060.6

POSITIONS:

FULL-TIME	PART-TIME	TEMPORARY				
29	29		29		29	29

Estimate of any current year (FY96) cost: \_\_\_\_\_

10.0

ANALYSIS: (Attach a separate page if necessary)

This bill would require that an interview with children alleged to have been abused or neglected be videotaped. DFYS would need to purchase video camera's for every field office, multiple camera's for larger offices where generally several interviews are occurring at the same time; for example, Anchorage may have four to six interviews proceeding at the same time. DFYS would have to hire 29 Social Service Associates III's to operate camera's and to support the cataloging and organization of tapes. There would be cleaning, repair, maintenance and replacement cost for the videotape and audiotape recorders. There would be transcription cost assuming two hours of transcription per each report of harm received by DFYS and translation cost assuming 10% of the tapes would require translation from Native languages.

Reviewed by:  
Division:

L. Diane Welch of Diana Hardy  
Family & Youth Services

Name: 465-1191  
Date: 01/20/96

Approved by Commissioner:  
Agency:

Kent F. ...  
Department of Health & Social Services

Date: 1/31/96

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STATE OF ALASKA  
1996 LEGISLATIVE SESSION

FISCAL NOTE

BILL NO. 58106

Revision Date:

Title: Videotape/Audiotape Interviews with

Dept. Affected: Health and Social Services

Children

Sponsor: Senator Taylor, Miller

BRU: Family and Youth Services

Component: Southeastern Region

Requester: Senate (HES)

COMPONENT SERIAL NO. 254

See also (SNF):

Expenditures/Revenues:

	(Thousands of Dollars)						
OPERATING	FY97	FY98	FY99	FY00	FY01	FY02	
PERSONAL SERVICES	1,189.0	1,189.0	1,189.0	1,189.0	1,189.0	1,189.0	1,189.0
TRAVEL	18.6	4.4	4.4	4.4	4.4	4.4	4.4
CONTRACTUAL	844.1	823.6	823.6	823.6	823.6	823.6	823.6
SUPPLIES	43.1	36.4	36.4	36.4	36.4	36.4	36.4
EQUIPMENT	31.6	7.3	7.3	7.3	7.3	7.3	7.3
LAND & STRUCTURES							
GRANTS, CLAIMS							
MISCELLANEOUS							
<b>TOTAL OPERATING</b>	<b>2,126.4</b>	<b>2,080.8</b>	<b>2,080.8</b>	<b>2,080.8</b>	<b>2,080.8</b>	<b>2,080.8</b>	<b>2,080.8</b>

CAPITAL EXPENDITURES

CHANGES IN REVENUES

FUND SOURCE

	(Thousands of Dollars)						
1002 Federal Receipts							
1003 CF Match							
1004 CF	2,126.4	2,080.8	2,080.8	2,080.8	2,080.8	2,080.8	2,080.8
1008 CF/Program Receipts							
1008 CF/AM/TLA							
Other (Specify source)							
<b>TOTAL</b>	<b>2,126.4</b>	<b>2,080.8</b>	<b>2,080.8</b>	<b>2,080.8</b>	<b>2,080.8</b>	<b>2,080.8</b>	<b>2,080.8</b>

POSITIONS:

	FY97	FY98	FY99	FY00	FY01	FY02
FULL-TIME	29	29	29	29	29	29
PART-TIME						
TEMPORARY						

Estimate of any current year (FY96) cost: \$0.0

ANALYSIS: (Attach a separate page if necessary)

This bill would require that an interview with children alleged to have been abused or neglected be videotaped. DFYS would need to purchase video camera's for every field office, multiple cameras for larger offices where generally several interviews are occurring at the same time, for example, Anchorage may have four to six interviews proceeding at the same time. DFYS would have to hire 29 Social Service Associate III's to operate camera's and to support the cataloging and organization of tapes. There would be cleaning, repair, maintenance and replacement cost for the videotape and audiotape recorders. There would be transcription cost assuming two hours of transcription per each report of harm received by DFYS and translation cost assuming 10% of the tapes would require translation from Native languages.

*[Signature]*  
Prepared by:  
Division:

L. Diane Wierley  
Family & Youth Services  
*[Signature]*  
Kerri Perrier, Commissioner  
Department of Health & Social Services

Approved by Commissioner:  
Agency:

Phone: 465-3191  
Date: 01/30/96  
Date: 1/31/96

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Revision Date: \_\_\_\_\_  
 Title: Video/Audio Interview with  
 Children  
 Sponsor: Senator Taylor, Miller  
 Requestor: Senators (JES)

Dept. Affected: Health and Social Services  
 BRU: Family and Youth Services  
 Component: Southwestern Region  
 COMPLETION BUDGET NO. 258  
 See also (SND): \_\_\_\_\_

(Thousands of Dollars)

Expenditures/Revenues:	FY97	FY98	FY98	FY00	FY01	FY02
OPERATING						
PERSONAL SERVICES	240.0	240.0	240.0	240.0	240.0	240.0
TRAVEL	0.6	2.0	2.0	2.0	2.0	2.0
CONTRACTUAL	185.4	181.8	181.8	181.8	181.8	181.8
SUPPLIES	11.3	9.1	9.1	9.1	9.1	9.1
EQUIPMENT	8.7	1.5	1.5	1.5	1.5	1.5
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	457.9	440.4	440.4	440.4	440.4	440.4

CAPITAL EXPENDITURES						
CHANGES IN REVENUES						

(Thousands of Dollars)

FUND SOURCE						
1002 Federal Receipts						
1003 Of Match						
1004 Of	457.9	440.4	440.4	440.4	440.4	440.4
1006 Of Program Receipts						
1009 Of MMTUA						
Other (please specify)						
TOTAL	457.9	440.4	440.4	440.4	440.4	440.4

POSITIONS:						
FULL-TIME	0	0	0	0	0	0
PART-TIME						
TEMPORARY						

Estimate of any current year (FY96) cost: 10.0

ANALYSIS: (Attach a separate page if necessary)

This bill would require that an interview with children alleged to have been abused or neglected be videotaped. DFYS would need to purchase video camera's for every field office and multiple camera for larger offices where generally several interviews are occurring at the same time. DFYS would have to hire six Social Service Associates III's to operate camera's and to support the cataloging and organization of tapes. There would be clearing, repair, maintenance and replacement cost for the videotape and audiotape recorders. There would be transcription cost assuming two hours of transcription per each report of harm received by DFYS and translation cost assuming 10% of the tapes would require translation from Native languages.

Prepared by: L. Diane Worby Phone: 465-3191  
 Division: Family & Youth Services Date: 01/20/96  
 Approved by Commissioner: [Signature] Date: 1/31/96  
 Agency: Northwest Regional Office  
 Department of Health & Social Services

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

FISCAL NOTE

BILL NO. SB188

Revision Date: \_\_\_\_\_  
 Title: Videotape/Audiotape Interviews with Children  
 Sponsor: Senators Taylor, Miller  
 Requestor: Senate (HES)

Dept. Affected: Health and Social Services  
 BRU: Family and Youth Services  
 Component: Southwestern Region  
 COMPONENT SERIAL NO. 258  
 See also (SNF): \_\_\_\_\_

Expenditures/Revenues:

(Thousands of Dollars)

C. ERATING	FY97	FY98	FY99	FY00	FY01	FY02
PERSONAL SERVICES	246.0	246.0	246.0	246.0	246.0	246.0
TRAVEL	0.5	2.0	2.0	2.0	2.0	2.0
CONTRACTUAL	185.4	181.8	181.8	181.8	181.8	181.8
SUPPLIES	11.3	9.1	9.1	9.1	9.1	9.1
EQUIPMENT	8.7	1.5		1.5		1.5
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	457.9	440.4	440.4	440.4	410.4	440.4

CAPITAL EXPENDITURES

CHANGES IN REVENUES

FUND SOURCE

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	457.9	440.4	440.4	440.4	440.4	440.4
1006 GF/Program Receipts						
1008 GF/MHTTA						
Other (please specify)						
TOTAL	457.9	440.4	440.4	440.4	440.4	440.4

POSITIONS:

FULL-TIME	PART-TIME	TEMPORARY
0	0	0
0	0	0
0	0	0


Estimate of any current year (FY96) cost: \_\_\_\_\_

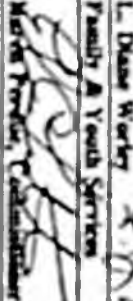
10.0

ANALYSIS:

(Attach a separate page if necessary)

This bill would require that an interview with children alleged to have been abused or neglected be videotaped. DFYS would need to purchase video camera's for every field office and multiple cameras for larger offices where generally several interviews are occurring at the same time. DFYS would have to hire six Social Service Associate III's to operate camera's and to support the cataloging and organization of tapes. There would be cleaning, repair, maintenance and replacement cost for the videotape and audiotape recorders. There would be transcription cost assuming two hours of transcription per each report of harm received by DFYS and translation cost assuming 10% of the tapes would require translation from Native languages.

Prepared by:   
 Division: Family & Youth Services

Approved by Commissioner:   
 Agency: Department of Health & Social Services

Phone: 465-3191  
 Date: 01/30/96

Date: 1/31/96

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#6

# FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO. SB 188

Revision Date: \_\_\_\_\_ Dept. Affected: Department of Law  
 Title: ...requiring that...all interviews with children who BRU: Criminal Division  
are alleged to have been abused or neglected be videotaped. Component: Criminal Division  
 Sponsor: Senator Taylor  
 Requester: Senate Judiciary Committee COMPONENT SERIAL NO. 2085

## Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	16.3	16.3	16.3	16.3	16.3	16.3
TRAVEL	160.8	139.8	139.8	139.8	139.8	139.8
CONTRACTUAL	1.0	1.0	1.0	1.0	1.0	1.0
SUPPLIES	29.5	0.0	0.0	7.4	7.4	7.4
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>207.6</b>	<b>157.1</b>	<b>157.1</b>	<b>164.5</b>	<b>164.5</b>	<b>164.5</b>

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES						
--------------------	--	--	--	--	--	--

## FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	207.6	157.1	157.1	164.5	164.5	164.5
1005 GF/Program Receipts						
1006 GF/MHTLA						
Other						
<b>TOTAL</b>	<b>207.6</b>	<b>157.1</b>	<b>157.1</b>	<b>164.5</b>	<b>164.5</b>	<b>164.5</b>

Estimate of any current year (FY96) cost: 0.0

## POSITIONS

FULL-TIME	0.0	0.0	0.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

## ANALYSIS: (Attach a separate page if necessary)

This bill amends AS 47.17 to provide that upon receiving a report that a child has been abused or neglected, that a government officer (including a school official) or an agent of the government may not investigate the report of harm by interviewing the child concerning the alleged abuse or neglect unless the initial interview and each subsequent interview is videotaped.

Department of Law prosecutors and the department's victim/witness paralegals routinely interview children in cases where child abuse and neglect have been alleged. About 360 of these cases are referred to the department annually, and about 200 cases are accepted for prosecution. Prosecutors conduct a prescreening interview with the children involved in about one-half of the cases that are referred to the department. This amounts to one hour each or approximately 180 hours of interview time.

Of the 200 cases that are accepted, prosecutors and paralegals spend about 2 hours in total interviewing the

Prepared by: Richard L. Proves, Director  
 Division: Administrative Services Division  
 Approved by Commissioner: Bruce M. Botelho, Attorney General  
 Agency: Department of Law

Phone: 465-3672  
 Date: 1/31/96  
 Date: 1/31/96

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FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO. SB 188

ANALYSIS CONTINUATION:

child victim in each case. This amounts to approximately 400 hours of interview time.

The Department of Law has two concerns regarding the wholesale videotaping of children in child abuse and neglect cases. First, the expense of videotaping is prohibitive. This includes video equipment and operators. Also, in many cases interviews are scheduled in the late afternoon, in early evening hours, or on weekends because of prosecutors' trial calendars, making scheduling and logistics very difficult and expensive.

Second, the use of videotaping is invasive to victims of any age, and particularly to victims of sexual or physical abuse. It is doubtful that any adult victim of these crimes would even consider participating in such a process, if it was ever required. Therefore, we are concerned that parents would not allow their child to participate in a process that requires the child to be repeatedly placed before a video camera to relate what to most people are horrifying, traumatic experiences. If interpreted to require repeated video taping of abused children, we believe the bill would have a dramatic chilling effect on the willingness and the ability of child victims to speak out against their abusers. Furthermore, the bill's requirement for the unlimited use of recording devices, and the invasiveness of such devices, also raises the issue of whether such unlimited use is lawful under Article 1, Section 25 of Alaska's Constitution. Section 25 provides in part: "Crime victims...shall have the following rights...the right to be treated with dignity, respect, and fairness during all phases of the criminal and juvenile justice process..."

The bill will therefore require an elaborate system of two-way mirrored interview rooms be established throughout the state so that a child is not aware that videotaping is occurring. However, the costs would be significant for the Department of Law, and much higher for other departments and local agencies who do the majority of interviews. The department would have to lease additional space and bear the cost of renovating and staffing each of the state's 12 District Attorney's offices and where, in our largest office, multiple video interview rooms would be necessary.

Based on the foregoing, the department's prosecutors and paralegals will have to conduct 580 hours of interviews at 12 different locations throughout the state each year. This will require the acquisition of 16 cameras, 17 VCRs, plus an additional 13 VCRs to use as duplicators, and 17 video monitors. The department will also need 500 video tapes annually. Last, the department will require outside court reporter services to transcribe video tapes, because the recorded interviews will be discoverable by the defense. Normally, 40 pages of transcription is required for each hour of a recorded interview. The number and length of interviews to be conducted by the Department of Law will be relatively small compared to law enforcement officers and social workers, and their cost for interviews will be much higher than the department's. A summary of the Department of Law's costs is attached.

Personal Services (paralegal overtime)

75% of interviews will take place outside of normal business hours requiring overtime pay for paralegals.

$$580 \text{ hrs} \times .75 = 435 \text{ hrs} \times \$25.03 \text{ (salary and benefits)} \times 1.5 = \$16,332$$

Contractual Services

$$\begin{array}{r} 580 \text{ hours audiotape interviews} \\ \underline{\times 40} \text{ pages of transcription per hour} \\ = 23,200 \text{ pages} \\ \underline{\times \$3.75} \text{ per page court reporter fee} \\ = \$87,000 \end{array}$$

\$52,800 Additional lease cost for 2-way mirrored interview room. Approximately 200 square foot of additional space will be needed at 8 leased facilities where prosecutors are not located in a state-owned building

$$\begin{array}{r} 1,500 \text{ one-time building cost for interview room setup} \\ \underline{\times 14} \\ = \$21,000 \end{array}$$

Total Contractual = \$160,800 (including \$21,000 one-time)

Supplies

$$\begin{array}{r} 500 \text{ 2 hour videotape} \\ \underline{\times \$2.00} \text{ per tape} \\ = \$ 1,000 \end{array}$$

Equipment

$$\begin{array}{r} \$ 1,000 \text{ video camera each} \\ \underline{\times 16} \text{ cameras} \\ = \$16,000 \end{array}$$

$$\begin{array}{r} \$ 279 \text{ video recorder/player each} \\ \underline{\times 17} \text{ recorder/players} \\ = \$ 4,743 \end{array}$$

$$\begin{array}{r} \$ 279 \text{ video tape duplicators each} \\ \underline{\times 13} \text{ duplicators} \\ = \$ 3,627 \end{array}$$

$$\begin{array}{r} \$ 299 \text{ 20 inch monitor each} \\ \underline{\times 17} \text{ monitors} \\ = \$ 5,083 \end{array}$$

Total Equipment = \$29,453

# FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO. SB 188

Revision Date: \_\_\_\_\_ Dept. Affected: Department of Law  
 Title: "...requiring that...all interviews with children who BRU: Criminal Division  
are alleged to have been abused or neglected be videotaped." Component: Criminal Division  
 Sponsor: Senator Taylor  
 Requester: Senate Judiciary Committee COMPONENT SERIAL NO. 2085

**Expenditures/Revenues** (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	18.3	18.3	18.3	18.3	18.3	18.3
TRAVEL	180.8	139.8	139.8	139.8	139.8	139.8
CONTRACTUAL	1.0	1.0	1.0	1.0	1.0	1.0
SUPPLIES	29.5	0.0	0.0	7.4	7.4	7.4
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>207.6</b>	<b>157.1</b>	<b>157.1</b>	<b>164.5</b>	<b>164.5</b>	<b>164.5</b>

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ( )						
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**FUND SOURCE** (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	207.6	157.1	157.1	164.5	164.5	164.5
1005 GF/Program Receipts						
1006 GF/AMTIA						
Other						
<b>TOTAL</b>	<b>207.6</b>	<b>157.1</b>	<b>157.1</b>	<b>164.5</b>	<b>164.5</b>	<b>164.5</b>

Estimate of any current year (FY96) cost: \$ 0.0

**POSITIONS**

FULL-TIME	0.0	0.0	0.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

**ANALYSIS:** (Attach a separate page if necessary)

This bill amends AS 47.17 to provide that upon receiving a report that a child has been abused or neglected, that a government officer (including a school official) or an agent of the government may not investigate the report of harm by interviewing the child concerning the alleged abuse or neglect unless the initial interview and each subsequent interview is videotaped.

Department of Law prosecutors and the department's victim/witness paralegals routinely interview children in cases where child abuse and neglect have been alleged. About 360 of these cases are referred to the department annually, and about 200 cases are accepted for prosecution. Prosecutors conduct a prescreening interview with the children involved in about one-half of the cases that are referred to the department. This amounts to one hour each or approximately 180 hours of interview time.

Of the 200 cases that are accepted, prosecutors and paralegals spend about 2 hours in total interviewing the

Prepared by: Richard I. Pegues, Director Phone: 465-3672  
 Division: Administrative Services Division Date: 1/31/96  
 Approved by Commissioner: Bruce M. Bolsho, Attorney General Date: 1/31/96  
 Agency: Department of Law

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FISCAL NOTE

STATE OF ALASKA  
1998 LEGISLATIVE SESSION

BILL NO. SB 188

ANALYSIS CONTINUATION:

child victim in each case. This amounts to approximately 400 hours of interview time.

The Department of Law has two concerns regarding the wholesale videotaping of children in child abuse and neglect cases. First, the expense of videotaping is prohibitive. This includes video equipment and operators. Also, in many cases interviews are scheduled in the late afternoon, in early evening hours, or on weekends because of prosecutors' trial calendars, making scheduling and logistics very difficult and expensive.

Second, the use of videotaping is invasive to victims of any age, and particularly to victims of sexual or physical abuse. It is doubtful that any adult victim of these crimes would even consider participating in such a process, if it was ever required. Therefore, we are concerned that parents would not allow their child to participate in a process that requires the child to be repeatedly placed before a video camera to relate what to most people are horrifying, traumatic experiences. If interpreted to require repeated video taping of abused children, we believe the bill would have a dramatic chilling effect on the willingness and the ability of child victims to speak out against their abusers. Furthermore, the bill's requirement for the unlimited use of recording devices, and the invasiveness of such devices, also raises the issue of whether such unlimited use is lawful under Article 1, Section 25 of Alaska's Constitution. Section 25 provides in part: "Crime victims...shall have the following rights...the right to be treated with dignity, respect, and fairness during all phases of the criminal and juvenile justice process..."

The bill will therefore require an elaborate system of two-way mirrored interview rooms be established throughout the state so that a child is not aware that videotaping is occurring. However, the costs would be significant for the Department of Law, and much higher for other departments and local agencies who do the majority of interviews. The department would have to lease additional space and bear the cost of renovating and staffing each of the state's 12 District Attorney's offices and where, in our largest office, multiple video interview rooms would be necessary.

Based on the foregoing, the department's prosecutors and paralegals will have to conduct 580 hours of interviews at 12 different locations throughout the state each year. This will require the acquisition of 16 cameras, 17 VCRs, plus an additional 13 VCRs to use as duplicators, and 17 video monitors. The department will also need 500 video tapes annually. Last, the department will require outside court reporter services to transcribe video tapes, because the recorded interviews will be discoverable by the defense. Normally, 40 pages of transcription is required for each hour of a recorded interview. The number and length of interviews to be conducted by the Department of Law will be relatively small compared to law enforcement officers and social workers, and their cost for interviews will be much higher than the department's. A summary of the Department of Law's costs is attached.

Personal Services (paralegal overtime)

75% of interviews will take place outside of normal business hours requiring overtime pay for paralegals.

$$580 \text{ hrs} \times .75 = 435 \text{ hrs} \times \$25.03 \text{ (salary and benefits)} \times 1.5 = \$16,332$$

Contractual Services

$$\begin{array}{r} 580 \text{ hours audiotape interviews} \\ \underline{\times 40} \text{ pages of transcription per hour} \\ = 23,200 \text{ pages} \\ \underline{\times \$3.75} \text{ per page court reporter fee} \\ = \$87,000 \end{array}$$

\$52,800 Additional lease cost for 2-way mirrored interview room. Approximately 200 square foot of additional space will be needed at 8 leased facilities where prosecutors are not located in a state-owned building

$$\begin{array}{r} 1,500 \text{ one-time building cost for interview room setup} \\ \underline{\times 14} \\ = \$21,000 \end{array}$$

Total Contractual = \$160,800 (including \$21,000 one-time)

Supplies

$$\begin{array}{r} 500 \text{ 2 hour videotape} \\ \underline{\times \$2.00} \text{ per tape} \\ = \$ 1,000 \end{array}$$

Equipment

$$\begin{array}{r} \$ 1,000 \text{ video camera each} \\ \underline{\times 16} \text{ cameras} \\ = \$16,000 \end{array}$$

$$\begin{array}{r} \$ 279 \text{ video recorder/player each} \\ \underline{\times 17} \text{ recorder/players} \\ = \$ 4,743 \end{array}$$

$$\begin{array}{r} \$ 279 \text{ video tape duplicators each} \\ \underline{\times 13} \text{ duplicators} \\ = \$ 3,627 \end{array}$$

$$\begin{array}{r} \$ 299 \text{ 20 inch monitor each} \\ \underline{\times 17} \text{ monitors} \\ = \$ 5,083 \end{array}$$

Total Equipment = \$29,453

# FISCAL NOTE

#7

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO: SB188

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety  
 Title: Video taping of interviews with abused BRU: Alaska State Troopers  
minors Component: Detachments: CTB  
 Sponsor: Senators Taylor and Miller  
 Requestor: Senate HESS COMPONENT SERIAL NO. 0799: 0830:

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES	6.0	6.0	6.0	6.0	6.0	6.0
EQUIPMENT	43.0					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>49.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>
<b>CAPITAL</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>
<b>CHANGE IN REVENUES ( )</b> Revenue Code	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>

**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF	49.0	6.0	6.0	6.0	6.0	6.0
1005 GF/Program						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>49.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>

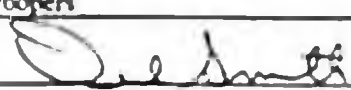
Estimate of current year (FY 95) impact: \$ \_\_\_\_\_

**POSITIONS:**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

**ANALYSIS: (Attach a separate page if necessary.)**

See Attached.

Prepared By: LT. Dan Lowden Phone: 465-5505  
 Division: Alaska State Troopers Date: January 31, 1996  
 Approved by Commissioner:  Date: 1/31/96  
 Agency: Ronald L. Ortiz, Department of Public Safety

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# FISCAL NOTE

STATE OF ALASKA

BILL NO: SB188

1996 LEGISLATIVE SESSION

Revision Date: January 31, 1996

Dept. Affected: Public Safety

## ANALYSIS CONTINUED:

To have the ability to videotape the interviews as required under this bill the division would need 43 new video camera kits at about \$1000.00 each (\$43,000.00) and about 1,710 video tapes at 3.50 each (\$5,985.00). The video tapes would have to be purchased each year as new cases would be coming in and the used tapes would be in storage as evidence.

# FISCAL NOTE

**STATE OF ALASKA**  
**1996 LEGISLATIVE SESSION**

**BILL NO: SB188**

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety  
 Title: Video taping of interviews with abused BRU: Alaska State Troopers  
minors Component: Detachments; CTB  
 Sponsor: Senators Taylor and Miller  
 Requestor: Senatc HESS COMPONENT SERIAL NO. 0799; 0830:

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES	6.0	6.0	6.0	6.0	6.0	6.0
EQUIPMENT	43.0					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>49.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>
<b>CAPITAL</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>
CHANGE IN REVENUES ( ) Revenue Code	-0-	-0-	-0-	-0-	-0-	-0-

**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF	49.0	6.0	6.0	6.0	6.0	6.0
1005 GF/Program						
1008 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>49.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>

Estimate of current year (FY 95) impact: \$ \_\_\_\_\_

**POSITIONS:**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

**ANALYSIS: (Attach a separate page if necessary.)**

See Attached

Prepared By: J.L. Dan Lowden Phone: 465-5505  
 Division: Alaska State Troopers Date: January 31, 1996  
 Approved by Commissioner: *Ronald L. Ote* Date: 1/31/96  
 Agency: Ronald L. Ote, Department of Public Safety

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# FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO: SB188

Revision Date: January 31, 1996

Dept. Affected: Public Safety

## ANALYSIS CONTINUED:

To have the ability to videotape the interviews as required under this bill the division would need 43 new video camera kits at about \$1000.00 each (\$43,000.00) and about 1,710 video tapes at 3.50 each (\$5,985.00). The video tapes would have to be purchased each year as new cases would be coming in and the used tapes would be in storage as evidence.

# FISCAL NOTE

# 8  
Replaces  
# 7

**STATE OF ALASKA**  
**1996 LEGISLATIVE SESSION**

**BILL NO: CSSB188(HESS)**

Revision Date: March 6, 1996 Dept. Affected: Public Safety  
 Title: Video tape interview of abused minors BRU: Alaska State Troopers  
 Component: Detachments, CIB  
 Sponsor: Senator Taylor  
 Requestor: S. Judiciary COMPONENT SERIAL NO. 0799: 0830

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
<b>OPERATING</b>						
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CAPITAL</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CHANGE IN REVENUES ( )</b> Revenue Code	-0-	-0-	-0-	-0-	-0-	-0-

**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of current year (FY 95) impact: \$ \_\_\_\_\_

**POSITIONS:**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

**ANALYSIS: (Attach a separate page if necessary)**

This bill will not have a fiscal impact on the Division of Alaska State Troopers

Prepared By: Lt Dan Lowden Phone: 465-5505  
 Division: Alaska State Troopers Date: March 6, 1996  
 Approved by Commissioner: *[Signature]* Date: 3/14/96  
 Agency: Ronald L. Otis, Department of Public Safety

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# FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

# 9  
Replaces #5  
BILL NO. CSSR188(HES)

Revision Date: \_\_\_\_\_  
Title: Videotape/Audiotape Interviews with Children  
Sponsor: Senators Taylor, Miller  
Requestor: Senate (JUD)

Dept. Affected: Health and Social Services  
BRU: Family and Youth Services  
Component: Southeastern Region  
COMPONENT SERIAL NO. 258  
See also (SN#): \_\_\_\_\_

**Expenditures/Revenues:**

(Thousands of Dollars)

OPERATING	FY97	FY98	FY99	FY00	FY01	FY02
PERSONAL SERVICES	246.0	246.0	246.0	246.0	246.0	246.0
TRAVEL	0.5	2.0	2.0	2.0	2.0	2.0
CONTRACTUAL	185.4	181.8	181.8	181.8	181.8	181.8
SUPPLIES	11.3	9.1	9.1	9.1	9.1	9.1
EQUIPMENT	8.7	1.5	1.5	1.5	1.5	1.5
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>457.9</b>	<b>440.4</b>	<b>440.4</b>	<b>440.4</b>	<b>440.4</b>	<b>440.4</b>

CAPITAL EXPENDITURES						
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CHANGES IN REVENUES						
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**FUND SOURCE**

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	457.9	440.4	440.4	440.4	440.4	440.4
1005 GF Program Receipts						
1006 GF/AMTIA						
Other (please specify)						
<b>TOTAL</b>	<b>457.9</b>	<b>440.4</b>	<b>440.4</b>	<b>440.4</b>	<b>440.4</b>	<b>440.4</b>

**POSITIONS:**

FULL TIME	0	6	6	6	6	6
PART-TIME						
TEMPORARY						

Estimate of any current year (FY96) cost

10.0

**ANALYSIS:** (Attach a separate page if necessary)

This bill would require that an interview with children alleged to have been abused or neglected be videotaped whenever possible, and audiotaped when not possible to videotape. DFYS would need to purchase video camera's for every field office and multiple cameras for larger offices where generally several interviews are occurring at the same time. DFYS would have to hire six Social Service Associate III's to operate camera's and to support the cataloging and organization of tapes. There would be cleaning, repair, maintenance and replacement cost for the videotape and audiotape recorders. There would be transcription cost assuming two hours of transcription per each report of harm received by DFYS and translation cost assuming 10% of the tapes would require translation from Native languages.

Prepared by: L. Diane Worley  
Division: Family & Youth Services  
Approved by Commissioner: Karen Perdue, Commissioner  
Agency: Department of Health & Social Services

Phone: 465-3191  
Date: 01/06/96  
Date: 3/6/96

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# FISCAL NOTE

# 10  
4 places

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO. CSSB188(HES)

Revision Date: \_\_\_\_\_  
Title: Videotape/Audiotape Interviews with  
Children  
Sponsor: Senators Taylor, Miller  
Requestor: Senate (JUD)

Dept. Affected: Health and Social Services  
BRU: Family and Youth Services  
Component: Southcentral Region  
COMPONENT SERIAL NO. 254  
See also (SN#): \_\_\_\_\_

**Expenditures/Revenues:**

(Thousands of Dollars)

OPERATING	FY97	FY98	FY99	FY00	FY01	FY02
PERSONAL SERVICES	1,189.0	1,189.0	1,189.0	1,189.0	1,189.0	1,189.0
TRAVEL	18.6	4.4	4.4	4.4	4.4	4.4
CONTRACTUAL	844.1	823.5	823.5	823.5	823.5	823.5
SUPPLIES	43.1	36.4	36.4	36.4	36.4	36.4
EQUIPMENT	31.6	7.3	7.3	7.3	7.3	7.3
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>2,126.4</b>	<b>2,060.6</b>	<b>2,060.6</b>	<b>2,060.6</b>	<b>2,060.6</b>	<b>2,060.6</b>

CAPITAL EXPENDITURES						
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CHANGES IN REVENUES						
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**FUND SOURCE**

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	2,126.4	2,060.6	2,060.6	2,060.6	2,060.6	2,060.6
1005 GF/Program Receipts						
1006 GF/MTIA						
Other (please specify)						
<b>TOTAL</b>	<b>2,126.4</b>	<b>2,060.6</b>	<b>2,060.6</b>	<b>2,060.6</b>	<b>2,060.6</b>	<b>2,060.6</b>

**POSITIONS:**

FULL TIME	29	29	29	29	29	29
PART TIME						
TEMPORARY						

Estimate of any current year (FY96) cost: 10.0

**ANALYSIS:** (Attach a separate page if necessary)

This bill would require that an interview with children alleged to have been abused or neglected be videotaped whenever possible, and audiotaped when not possible to videotape. DFYS would need to purchase video camera's for every field office, multiple cameras for larger offices where generally several interviews are occurring at the same time; for example, Anchorage may have four to six interviews proceeding at the same time. DFYS would have to hire 29 Social Service Associate III's to operate camera's and to support the cataloging and organization of tapes. There would be clearing, repair, maintenance and replacement cost for the videotape and audiotape recorders. There would be transcription cost assuming two hours of transcription per each report of harm received by DFYS and translation cost assuming 10% of the tapes would require translation from Native languages.

Prepared by: [Signature] L. Diane Worley  
Division: Family & Youth Services  
Approved by Commissioner: [Signature] Karen Priddy, Commissioner  
Agency: Department of Health & Social Services

Phone: 465-1191  
Date: 03/06/96  
Date: 3/6/96

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# FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

# 11  
Replaced # 3  
BILL NO. CSSB188(IES)

Revision Date: \_\_\_\_\_  
Title: Videotape/Audiotape Interviews with Children  
Sponsor: Senators Taylor, Miller  
Requestor: Senate (JUD)

Dept. Affected: Health and Social Services  
BRU: Family and Youth Services  
Component: Northern Region  
COMPONENT SERIAL NO. 255  
See also (SN#): \_\_\_\_\_

**Expenditures/Revenues:**

(Thousands of Dollars)

OPERATING	FY97	FY98	FY99	FY00	FY01	FY02
PERSONAL SERVICES	615.0	615.0	615.0	615.0	615.0	615.0
TRAVEL	27.4	3.2	3.2	3.2	3.2	3.2
CONTRACTUAL	511.3	500.2	500.2	500.2	500.2	500.2
SUPPLIES	32.0	22.2	22.2	22.2	22.2	22.2
EQUIPMENT	21.1	3.8	3.8	3.8	3.8	3.8
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>1,206.8</b>	<b>1,144.4</b>	<b>1,144.4</b>	<b>1,144.4</b>	<b>1,144.4</b>	<b>1,144.4</b>

CAPITAL EXPENDITURES						
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CHANGES IN REVENUES						
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**FUND SOURCE**

(Thousands of Dollars)

FUND SOURCE	FY97	FY98	FY99	FY00	FY01	FY02
1002 Federal Receipts						
1003 GF Match						
1004 GF	1,206.8	1,144.4	1,144.4	1,144.4	1,144.4	1,144.4
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other (please specify)						
<b>TOTAL</b>	<b>1,206.8</b>	<b>1,144.4</b>	<b>1,144.4</b>	<b>1,144.4</b>	<b>1,144.4</b>	<b>1,144.4</b>

**POSITIONS:**

POSITIONS	FY97	FY98	FY99	FY00	FY01	FY02
FULL TIME	15	15	15	15	15	15
PART TIME						
TEMPORARY						

Estimate of any current year (FY96) cost

10.0

**ANALYSIS:**

(Attach a separate page if necessary)

This bill would require that an interview with children alleged to have been abused or neglected be videotaped whenever possible, and audiotaped when not possible to videotape. DFYS would need to purchase video camera's for every field office, multiple cameras for larger offices such as Fairbanks where generally several interviews are occurring at the same time. DFYS would have to hire fifteen Social Service Associate III's to operate camera's and to support the cataloging and organization of tapes. There would be cleaning, repair, maintenance and replacement cost for the videotape and audiotape recorders. There would be transcription cost assuming two hours of transcription per each report of harm received by DFYS and translation cost assuming 10% of the tapes would require translation from Native languages.

Prepared by: [Signature]  
Division: \_\_\_\_\_  
Approved by Commissioner: \_\_\_\_\_  
Agency: \_\_\_\_\_

L. Diane Worley  
Family & Youth Services  
Karen Perfor, Commissioner  
Department of Health & Social Services

Phone: 465-3191  
Date: 01/06/96  
Date: 3/6/96

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**SB**

**191**

**HFIN**

**FILE**

HOUSE COMMITTEE REPORT

Date Referred to Committee: May 2, 1996

FURTHER REFERRALS:

Date of Committee Action: 5/3/96

The FINANCE Committee considered:

CSSB 191(FIN)

CS FOR SENATE BILL NO. 191(FIN)

ELECTION CAMPAIGN FINANCE REFORM

"An Act relating to election campaigns, election campaign financing, the oversight and regulation of election campaigns, the activities of lobbyists that relate to election campaigns, the definitions of offenses of campaign misconduct, and to the use of the net proceeds of charitable gaming activities in election campaigns; and providing for an effective date."

recommends it be replaced with the following committee substitute HIS'S SB 191(FIN)  the same title  a new title

additional referral to \_\_\_\_\_ Committee  
 attached amendment(s)

ADOPTS: \_\_\_\_\_ Letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Date) \_\_\_\_\_ APPROVES PREVIOUS: (Date) \_\_\_\_\_  
 fiscal note(s) \_\_\_\_\_ 2 (H) fiscal note(s) Senate DOA, 4/9/96  
LAW, 3/25/96  
 zero fiscal note(s) \_\_\_\_\_ 2 (H) zero fiscal note(s) Senate DOA, 3/20/96  
LAA 3/25/96

SIGNING WITH RECOMMENDATIONS		DP	DNP	NR	AM
<i>[Signature]</i>	MULDER	X			
<i>[Signature]</i>	MANNIN	X			
<i>[Signature]</i>	PANNELL			X	
<i>[Signature]</i>	QUASSINDET			X	
<i>[Signature]</i>	HANLEY	X			
<i>[Signature]</i>	BROWN			X	
<i>[Signature]</i>	THURNAGHT			X	
<i>[Signature]</i>	KELLY			X	

CHAIR'S SIGNATURE *[Signature]*

# FISCAL NOTE

No. 5

Bill Version: CS SB 191 (STA)

(S) Publish Date: 3-20-96

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

Revision Date: 1/23/96 Dept. Affected: Office of the Governor  
 Title: An Act relating to election campaigns, election BRU: Elective Operations  
 campaign financing Component: Elections  
 Sponsor: Senators Kelly and Phillips  
 Requester: Senate State Affairs COMPONENT SERIAL NO. 21

**Expenditures/Revenues** (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 100	FY 01	FY 02
PERSONAL SERVICES	00					
TRAVEL	00					
CONTRACTUAL	00					
SUPPLIES	00					
EQUIPMENT	00					
LAND & STRUCTURES	00					
GRANTS, CLAIMS	00					
MISCELLANEOUS	00					
<b>TOTAL OPERATING</b>	<b>00</b>	<b>00</b>	<b>00</b>	<b>00</b>	<b>00</b>	<b>00</b>

<b>CAPITAL EXPENDITURES</b>						
-----------------------------	--	--	--	--	--	--

<b>CHANGE IN REVENUES</b> ( )						
-------------------------------	--	--	--	--	--	--

**FUND SOURCE** (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	00					
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other						
<b>TOTAL</b>	<b>00</b>	<b>00</b>	<b>00</b>	<b>00</b>	<b>00</b>	<b>00</b>

Estimate of any current year (FY96) cost: \$ 00

**POSITIONS**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS:** (Attach a separate page if necessary)

SB 191 does not have a fiscal impact on the Division of Elections.

Prepared by: Dane LaTour Phone: 465-5347  
 Division: Division of Elections Date: 1/23/96

Approved by: LI Governor Fran Ulmer Date: 1/23/96  
 Commissioner: John Zumbach  
 Agency: Office of the LI Governor

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# FISCAL NOTE

No. 6

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

Bill Version: CS SB 191 (STA)  
(S) Publish Date: 3-25-96

Revision Date: \_\_\_\_\_  
Title: "An Act relating to election campaigns,  
election campaign financing, the oversight and ..."  
Sponsor: Senator Kelly  
Requestor: Senate State Affairs

Department Affected: Legislative Affairs Agency  
BRU: AI  
Component: AI

COMPONENT SERIAL NO:

**Expenditures/Revenues: (Thousands of Dollars)**

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
---------	---	---	---	---	---	---

REVENUE FUND SOURCE	0	0	0	0	0	0
---------------------	---	---	---	---	---	---

**FUNDING: (Thousands of Dollars)**

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER FUND SOURCE						
<b>TOTAL</b>	0	0	0	0	0	0

**POSITIONS:**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary)

Zero fiscal impact.

Prepared By: Karla Schofield, Deputy Director Phone: 465-3852  
Division: Administrative Services Date: 3/21/96

Approved By: Pamela A Vami, Executive Director Date: 3/21/96  
Agency: Legislative Affairs Agency

# FISCAL NOTE

No. 7

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

Bill Version: CS SB191(SA)

(S) Publish Date: 3-25-96

Revision Date: 2/21/96 Dept. Affected: Department of Law  
 Title: ... election campaigns, election campaign BRU: Civil Division  
financing, the oversight and regulation of election campaigns... Component: General Legal Services  
 Sponsor: Senator Kelly  
 Requester: Senate State Affairs Committee COMPONENT SERIAL NO. 2087

**Expenditures/Revenues** (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	34.5	23.0	23.0			
TRAVEL	2.6	2.6	2.6			
CONTRACTUAL	9.1	7.7	7.7			
SUPPLIES	1.0	0.6	0.6			
EQUIPMENT	0.3	0.2	0.2			
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>47.5</b>	<b>34.1</b>	<b>34.1</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

<b>CAPITAL EXPENDITURES</b>						
-----------------------------	--	--	--	--	--	--

<b>CHANGE IN REVENUES</b>						
---------------------------	--	--	--	--	--	--

**FUND SOURCE** (Thousands of Dollars)

	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
1002 Federal Receipts						
1003 GF Match						
1004 GF	47.5	34.1	34.1			
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>47.5</b>	<b>34.1</b>	<b>34.1</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

Estimate of any current year (FY96) cost: 0 0.0

**POSITIONS**

	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
FULL-TIME	0.0	0.0	0.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

**ANALYSIS:** (Attach a separate page if necessary)

CSSB 191 (STA) is an extensive revision of Alaska campaign finance law with new reporting requirements for political contributions and expenditures, revised civil penalties and criminal sanctions, and many other changes directly affecting the Alaska Public Offices Commission (APOC).

Section 19 of CSSB 191 (STA) repeals AS 15.13.120(d) and reenacts the statute to allow a person to file a superior court action relating to a violation of AS 15.13 under certain circumstances (under current law, a person may only file a complaint with APOC). The person must still file an administrative complaint with APOC. If APOC does not complete a report of a preliminary investigation within 60 days following the filing of the administrative complaint, the person may file a superior court action. The civil action could seek an injunction or civil penalties. Section 19 requires the person to serve the attorney general and APOC with a copy of the summons and complaints. The impact on the Department of Law is that APOC could intervene as a matter of right in the superior court action, which will mean that APOC would require more attorney resources. Because

Prepared by: Richard J. Proves, Director Phone: 465-3672  
 Division: Administrative Services Division Date: 3/21/96  
 Approved by Commissioner: Bruce M. Bolinger, Attorney General Date: 3/21/96  
 Agency: Department of Law

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FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO. CSSB 191(STA)

ANALYSIS: (continued)

1. Assumption

This expenditure detail is based upon the assumption that SB 191 will take effect midway through FY 97. The first elections to which the new law would apply are the FY 97 Anchorage municipal election including mayoral in April and municipal elections in the fall.

2. Program Summary

This bill would require extensive education of all candidates and contributors of the new limits on contributions, expenditures and behavior. New manuals and forms would be necessary to provide immediate help. Regulations, civil penalty assessments, advisory opinions and adjudication of complaints would provide long term guidance. The computer tracking system would have to be significantly upgraded to accommodate the increased number of reports as well as the new civil penalty structure.

a. Positions

Positions would not be established until January 1, 1997.

1. An investigator III/associate coordinator would write advisory opinions, handle complex civil penalty assessments and inquiries from the public, train candidates and contributors and investigate complaints.
2. An administrative clerk III would be responsible for processing filed reports, statements and registrations as well as accurate and prompt input of data about contributors' and candidates' registering and reporting. This position would assign work to and supervise an existing administrative clerk II; answer inquiries from the public about APOC's expanded databases; and compose reports of contribution, expenditure and candidate activity.
3. A regulations specialist II would draft regulations interpreting this bill's new provisions for consideration by the commission and the Department of Law. This position would also draft new forms and manuals. This is a two year position and would end six months into FY 99.

b. Other expenditures

Travel costs in FY 99 and FY 01 cover training in Fairbanks, Barrow, Kenai and Ketchikan as well as an additional commission teleconference to approve new manuals and forms. Contractual costs in FY 97 cover printing and mailing new manuals and forms, additional office space for 1 1/2 years, and reprogramming the current computer tracking system in FY 98. Equipment costs in FY 97 cover computer equipment for the new positions as well as an improved backup and storage system. Funds in two election years, FY 99 and FY 01 for newspaper ads in six communities would tell the public of the new limitations.

c. Funding

Undesignated revenue to the general fund from civil penalties is likely to increase, but the amount of any increase is speculative. Any increased revenue would go to the general fund, not APOC.

FISCAL NOTE

No. 8

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

Bill Version: CSSB/91(CSTA)

(S) Publish Date: 4/9/96

Revision Date: \_\_\_\_\_  
Title: "An Act Regulating Campaigns, Campaign Financing And Lobbyists' Campaign Activities..."  
Sponsor: Senator Kelly  
Requestor: (S) Judiciary Finance

Department Affected: Administration  
BRU: Public Offices Commission  
Component: Public Offices Commission

COMPONENT SERIAL NO. 70

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	72	146.3	123.9	100.7	103.5	106.7
TRAVEL	0	0	2.5	0	2.5	0
CONTRACTUAL	9.0	10.1	3.2	0	1.2	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	17.7	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	98.7	156.4	129.6	100.7	107.2	106.7

CAPITAL EXPENDITURES	0	0	0	0	0	0
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CHANGE IN REVENUES ( )	0	0	0	0	0	0
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FUND SOURCE: (Thousands of Dollars)

1002 Federal Receipts	0	0	0	0	0	0
1003 GF Match	0	0	0	0	0	0
1004 GF	98.7	156.4	129.6	100.7	107.2	106.7
1005 GF/Program Receipts	0	0	0	0	0	0
1037 GF/Mental Health	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
TOTAL	98.7	156.4	129.6	100.7	107.2	106.7

Estimate of any current year (FY 96) cost: \$ 0

POSITIONS:

FULL-TIME	3	3	2	2	2	2
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

SEE ATTACHED

Prepared by: Karen Doorman  
Division: Public Offices Commission

Phone: 276-4179  
Date: \_\_\_\_\_

Approved by Commissioner: Mark Bost  
Agency: Department of Administration

Date: 5/1/96

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FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO. CSSB 191(STA)

ANALYSIS: (continued)

1. Assumption

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This bill would require extensive education of all candidates and contributors of the new limits on contributions, expenditures and behavior. New manuals and forms would be necessary to provide immediate help. Regulations, civil penalty assessments, advisory opinions and adjudication of complaints would provide long term guidance. The computer tracking system would have to be significantly upgraded to accommodate the increased number of reports as well as the new civil penalty structure.

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c. Funding

Undesignated revenue to the general fund from civil penalties is likely to increase, but the amount of any increase is speculative. Any increased revenue would go to the general fund, not APOC.

# Campaign Finance Reform - - Now!

---

2224 Turnagain Parkway  
Anchorage, Alaska 99517

Phone: 274-CFRN

April 30, 1996

Senator Rick Halford, Co-Chair  
Senate Finance Committee  
State Capitol  
Juneau, Alaska 99801

Dear Senator Halford:

Thank you for this opportunity to provide comments on SB 191, which is now in your committee.

Our April 26, 1996 letter to you expressed our opposition to CSSB 191 (JUD), but we since have been provided with a new draft CS (Version /H dated 4/30/96). While it is not within our ability to determine if it is "substantially the same" as the initiative, Version /H is an acceptable approach that addresses the goals of the initiative.

Please feel free to call me if you have any further questions or issues arise concerning this subject. We appreciate the time the Legislature has spent to date addressing the need for campaign finance reform.

Sincerely,



Mike Frank



# AKPIRG

## ALASKA PUBLIC INTEREST RESEARCH GROUP

Post Office Box 101093 / Anchorage, Alaska 99510-1093

(907) 278-3661 FAX (907) 278-9300

### TO BE COPIED AND DISTRIBUTED AS WRITTEN TESTIMONY ON CSSB 191 (CAMPAIGN FINANCE REFORM) TO ALL HOUSE FINANCE COMMITTEE MEMBERS

#### **CAMPAIGN FINANCE REFORM BILL DOES NOT REFLECT WHAT VOTERS WANT**

Alaskans will lose the chance to vote on campaign finance reform because the legislature wants to pass a gutted version of the initiative. CSSB 191 substantially weakens the initiative that citizens want in many ways:

- 1) One major purpose of the initiative is to make small contributions count more. CSSB 191 triples and doubles party and group contributions. If the limits are raised, small contributions count less.
- 2) CSSB 191 does NOT prohibit outside contributions. Lawmakers have argued that outside contributions should be allowed on a limited basis to allow family members to contribute to candidates. Section 15.13.071 of the initiative already allows for family member contributions in the form of loans.
- 3) Another major point of the initiative is to "level the playing field." CSSB 191 does NOT prohibit the carry-over of campaign funds. All candidates, winners and losers, can put \$ in an account for "future campaigns". Such a provision clearly favors people who have previously run. (Section 15.13.116 p. 17 line-8)
- 4) CSSB 191 does NOT prohibit the use of campaign money for other expenditures—**INCUMBENTS** can carry over funds to put in their office accounts. Losing candidates cannot. This is sheer privilege. (Section 15.13.116 line 18)
- 5) CSSB 191 does NOT treat breaches of campaign finance regulations seriously. The minimum civil penalty limits under this bill will



# AKPIRG

## ALASKA PUBLIC INTEREST RESEARCH GROUP

Post Office Box 101093 / Anchorage, Alaska 99510-1093

(907) 278-3661 FAX (907) 278-9300

1 May 1996

TO: Members of the House Finance Committee

FROM: Stephen Conn, Executive Director, AkPIRG

You will shortly review CSSB 191 on campaign finance reform. This bill as received by you is an inadequate substitute for the initiative certified for the November ballot. If CSSB 191 is passed into law, rest assured that you will be asked by the 32,000 Alaskans who reside in your districts why you decided to rob them of the chance to vote for comprehensive campaign finance reform. Please do not repeat the confusion of the Senate Finance Committee wherein Chairman Halford sought to determine from Mike Frank whether the campaign finance reform movement would ask Governor Knowles to veto the committee substitute now before you. Mike Frank does not speak for thousands of Alaskans who desire a vote on the initiative they signed, who will seek a veto and will call to account any representative who signs off on a counterfeit version of campaign finance reform.

AkPIRG is against CSSB 191 because it **severely guts** the intent of the Campaign Reform Initiative which 32,000 Alaskan voters have signed:

CSSB 191 does **NOT** prohibit outside contributions

CSSB 191 does **NOT** prohibit the carry-over of campaign funds

CSSB 191 does **NOT** prohibit the use of campaign money for other expenditures.

CSSB 191 does **NOT** limit party contributions enough

CSSB 191 does **NOT** lower group contributions

CSSB 191 does **NOT** treat breaches of campaign finance regulations seriously

Alaskan voters have been clear—**THEY WANT TO VOTE ON THE INITIATIVE!**

AMENDMENT

1

OFFERED IN THE HOUSE  
TO: CSSB 191(FIN)

*Adopted*

- 1 Page 3, line 26:
- 2 Delete "a new subsection"
- 3 Insert "new subsections"
  
- 4 Page 3, following line 30:
- 5 Insert a new subsection to read:
- 6 "(d) This chapter does not limit the authority of a person to make contributions
- 7 to influence the outcome of a voter proposition submitted to the public for a vote at a
- 8 municipal election. In this subsection, in addition to its meaning under AS 15.13.065(c),
- 9 "proposition" means a municipal reclassification, proposal to adopt or amend a home
- 10 rule charter, a unification proposal, a boundary change proposal, or the approval of an
- 11 ordinance when approval by public vote is a requirement for the ordinance."
  
- 12 Page 4, line 32:
- 13 Delete "or question"
  
- 14 Page 5, line 17:
- 15 Delete "WHO MAY MAKE"
  
- 16 Page 5, following line 22:
- 17 Insert a new subsection to read:
- 18 "(c) Except for reports required by AS 15.13.040 and 15.13.110 and except for
- 19 the requirements of AS 15.13.050, 15.13.060, and 15.13.112 - 15.13.114, the provisions
- 20 of AS 15.13.010 - 15.13.116 do not apply to limit the authority of a person to make
- 21 contributions to influence the outcome of a ballot proposition. In this subsection, in

1 addition to its meaning in AS 15.60.010, "proposition" includes an issue placed on a  
2 ballot to determine whether

- 3 (1) a constitutional convention shall be called;  
4 (2) a debt shall be contracted;  
5 (3) an advisory question shall be approved or rejected; or  
6 (4) a municipality shall be incorporated."

7 Page 13, lines 14 and 15:

8 Delete "or question"

9 Insert "as that term is defined by AS 15.13.065(c)"

10 Page 14, line 1:

11 Delete "or question"

12 Insert "as that term is defined by AS 15.13.065(c)"

Adopted

AMENDMENT

(12)

OFFERED IN THE HOUSE

TO: CSSB 191(FIN)

Page 21, lines 13-18

Delete all material.

Adopted

1999

(3)

AMENDMENT

OFFERED IN THE HOUSE

TO: CSSB 191(FIN)

Page 5. line 18. following "An individual"

Insert "or group"

ROLL CALL  
HOUSE FINANCE COMMITTEE

MEETING OF \_\_\_\_\_

SUBJECT Am 4 SB191

MEMBER	YES	NO
PARNELL		
THERRIAULT	✓	
BROWN		✓
GRUSSENDORF	✓	
KELLY	✓	
KCHRING	✓	
MARTIN	✓	
MULDER	✓	
NAVARRE	✓	
ECSTER		
HANLEY	✓	
TOTAL	_____	_____

PASSED: \_\_\_\_\_

FAILED: \_\_\_\_\_

A doated

AMENDMENT

5

OFFERED IN THE HOUSE

TO: CSSB 191(FIN)

Page 17, line 28-29

Delete "\$2,500 per election district represented by the candidate elected to the state legislature"

Insert "\$5,000"

nology

AMENDMENT

OFFERED IN THE HOUSE

TO: CSSB 191(FN)

5

1 Page 7, line 10:

2 Delete "AS 15.13.074(c)(1) - (3)"

3 Insert "AS 15.13.074(c)"

4 Page 7, line 12:

5 Delete "AS 15.13.074(c)(4)"

6 Insert "AS 15.13.074(c)"

10 Page 11, following line 27:

11 Insert a new bill section to read:

12 \* sec. 12. AS 15.13.074(c) is repealed and reenacted to read:

13 (c) A person or group may not make a contribution

14 (1) to a candidate or an individual who files with the commission the  
15 document necessary to permit that individual to incur certain election-related expenses  
16 as authorized by AS 15.13.100 when the office is to be filled at a general election  
17 before the date that is 18 months before the general election.

18 (2) to a candidate or an individual who files with the commission the  
19 document necessary to permit that individual to incur certain election-related expenses  
20 as authorized by AS 15.13.100 for an office that is to be filled at a special election  
21 or municipal election before the date that is 18 months before the date of the regular  
22 municipal election or that is before the date of the proclamation of the special election

1 at which the candidate or individual seeks election to public office; or  
2 (3) to any candidate later than the 45th day  
3 (A) after the date of a primary election if the candidate  
4 (i) has been nominated at the primary election or is  
5 running as a write-in candidate; and  
6 (ii) is not opposed at the general election;  
7 (B) after the date of the primary election if the candidate was  
8 not nominated at the primary election; or  
9 (C) after the date of the general election, or after the date of  
10 a municipal or municipal runoff election, if the candidate was opposed at the  
11 general, municipal, or municipal runoff election."

12 Renumber the following bill sections accordingly.

13 Page 30, line 1

14 Delete "sec. 23"

15 Insert "sec. 24"

16 Page 30, line 3

17 Delete "sec. 18"

18 Insert "sec. 19"

19 Page 30, line 7

20 Delete "sec. 18"

21 Insert "sec. 19"

22 Page 30, line 9

23 Delete "Sections 1 - 31"

24 Insert "(a) Sections 1 - 32"

25 Page 30, line 11

26 Delete "secs. 1 - 31"

1           Insert "secs. 1 - 32"

2   Page 30, following line 15:

3           Insert a new subsection to read:

4           "(b) In addition to the requirements of (a) of this section, sec. 12 of this Act takes  
5 effect only if a court order is entered and becomes final declaring that the dates set out in  
6 AS 15.13.074(c), as enacted by sec. 11 of this Act, as the dates before which campaign  
7 contributions may not be accepted, are unconstitutional."

8   Page 30, lines 16 and 17:

9           Delete all material and insert:

10          " • Sec. 34. If sec. 12 of this Act takes effect, it takes effect on the day after the date a court  
11 order described in sec. 33(b) of this Act becomes final.

12          " • Sec. 35. If secs. 1 - 11 and 13 - 32 of this Act take effect, they take effect January 1,  
13 1997.

14          " • Sec. 36. Section 33 of this Act takes effect immediately under AS 01.10.070(c)."

no/oby

AMENDMENT

u

OFFERED IN THE HOUSE

BY REPRESENTATIVE PARNELL

TO: CSSB 191(FIN)

Page 12, line ~~2~~ <sup>24</sup> delete "and files a copy of the receipt with the commission"

add "Receipt" on line 28

**SB**

**191**

**SFIN**

**FILE**

# SENATE FINANCE COMMITTEE REPORT

DATE: 4/22/96

DATE TURNED INTO OFFICE: 5-1-96

The Finance Committee considered SENATE BILL NO. 191

Relating to election campaign finance reform; etd.

and recommends:

- be replaced with CS 5B 191 (Fix)
- adopt previous CS \_\_\_\_\_
- attached amendment(s)
- adopt Letter of Intent by \_\_\_\_\_ Committee
- further referral to the \_\_\_\_\_ Committee

- Senate Bill:
- same title
  - new title
- House Bill:
- same title
  - technical change
  - new: SCR# \_\_\_\_\_

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	NR	DNP	AM
<i>Steve Nigro</i>	✓	<i>Paul P. Z...</i>	✓		
<i>Bill E. ...</i>	✓				
<i>Dave ...</i>	✓				
<i>Scott ...</i>	✓				
Co-Chair: <i>[Signature]</i>	✓	Co-Chair:			
Co-Chair: <i>Richard Halford</i>	✓	Co-Chair: <i>Unless Am.</i>			

**NEW FISCAL NOTE(S):**

Department                      Date      Zero      Fiscal

DC+RA	3/20/96	0	

**PREVIOUS FISCAL NOTE(S):\***

Department                      Date      Zero      Fiscal

#3 DOA (APD)	3/29/96		98.7
#7 DOLA	3/21/96		47.5
#6 LAA	3/21/96	0	
#5 Gov./Elect	1/23/96	0	

APPROPRIATION -- no fiscal note

\*include fiscal notes accompanying Governor's bill

FISCAL NOTE

No. 1

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

Bill Version: SB 191  
(S) Publish Date: 3-20-96

Revision Date: \_\_\_\_\_  
Title: An Act regulating campaigns, campaign financing and lobbyists' campaign activities...  
Sponsor: Senator Kelly  
Requestor: \_\_\_\_\_

Department Affected: Administration  
BRU: Public Offices Commission  
Component: Public Offices Commission  
COMPONENT SERIAL NO. 70

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	144	148.6	99.2	102.1	105	108.3
TRAVEL	2.5	0	2.5	0	0	0
CONTRACTUAL	18.0	2.0	1.2	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	17.7	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
<b>TOTAL OPERATING</b>	<b>182.2</b>	<b>150.6</b>	<b>102.9</b>	<b>102.1</b>	<b>105.0</b>	<b>108.3</b>

CAPITAL EXPENDITURES	0	0	0	0	0	0
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CHANGE IN REVENUES ( )	0	0	0	0	0	0
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FUND SOURCE: (Thousands of Dollars)

1002 Federal Receipts	0	0	0	0	0	0
1003 GF Match	0	0	0	0	0	0
1004 GF	182.2	50.6	102.9	102.1	105.0	108.3
1005 GF/Program Receipts	0	0	0	0	0	0
1037 GF/Mental Health	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
<b>TOTAL</b>	<b>182.2</b>	<b>150.6</b>	<b>102.9</b>	<b>102.1</b>	<b>105.0</b>	<b>108.3</b>

Estimate of any current year (FY 96) cost: \$1.2

POSITIONS:

FULL-TIME	1	1	2	2	2	2
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

SEE ATTACHED THIS IS A DRAFT FISCAL NOTE PREPARED BY COMMISSION STAFF. THE COMMISSION HAS NEITHER REVIEWED NOR APPROVED THIS FISCAL NOTE. THEY WILL BE DOING SO SHORTLY AND A FINAL REVISED FISCAL NOTE WILL BE SUBMITTED AT THAT TIME.

Prepared by Karen Boorman  
Division Public Offices Commission

Phone: 270-4170  
Date: \_\_\_\_\_

Approved by Commissioner Mark Boyer  
Agency Department of Administration

Date 4/15/96

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## ANALYSIS: SB 191

### 1 Assumption

This expenditure detail is based upon the assumption that SB 191 will have an effective date during the 1996 election cycle.

### 2. Program Summary

This bill would require extensive education of all candidates and contributors of the new limits on contributions, expenditures and behavior. New manuals and forms would be necessary to provide immediate help. Regulations, civil penalty assessments, advisory opinions and adjudication of complaints would provide long term guidance. The computer tracking system would have to be significantly upgraded to accommodate the increased number of registrations and reports as well as the new and significantly expanded civil penalty structure.

#### a. positions

1. An investigator III/associate coordinator would write advisory opinions, handle complex civil penalty assessments and inquiries from the public, train candidates and contributors and investigate complaints.

2. An administrative clerk III would be responsible for processing filed reports, statements and registrations as well as accurate and prompt input of data about contributors' and candidates' registering and reporting. This position would assign work to and supervise an existing administrative clerk II, answer inquiries from the public about APOC's expanded databases, and compose reports of contribution, expenditure and candidate activity.

3. A regulations specialist II would draft regulations interpreting this bill's new provisions for consideration by the commission and the Department of Law. This position would also draft new forms and manuals. This is a two year position.

#### b. other expenditures

Travel costs cover training in Fairbanks, Barrow, Kenai and Ketchikan as well as an additional commission teleconference to approve new manuals and forms. Contractual costs cover printing and mailing new manuals and forms, and reprogramming the current computer tracking system. Equipment costs cover computer equipment for the new positions as well as an improved backup system and scanner. Funds in two election years for newspaper ads in six communities would tell the public of the new limitations.

#### c. funding

Undesignated revenue to the General Fund from civil penalties is likely to increase, but the amount of any increase is speculative. Any increased revenue would go to the general fund, not APOC.

# FISCAL NOTE

Revision Date: January 24, 1996 Dept. Affected: Community & Regional Affairs  
 Title: An Act relating to election campaigns, election campaign financing, the oversight BRU: none  
 Component: none  
 Sponsor: Senator Kelly, Phillips  
 Requestor: Senate State Affairs COMPONENT SERIAL NO. \_\_\_\_\_

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

<b>CAPITAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
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REVENUE FUND SOURCE:						
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FUNDING (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME						
TEMPORARY						

Estimate of current (FY94) impact \$ none

ANALYSIS: (Attach in separate page if necessary)

This legislation would have no fiscal impact on the department.

Prepared by: Remond Henderson, Director *Remond Henderson* Phone: 465-4706  
 Division: Division of Administrative Services Date: 1/24/96  
 Approved by Commissioner: *[Signature]* Date: 1/24/96  
 Agency: Community & Regional Affairs

# FISCAL NOTE

No. 2

Bill Version: SB 191  
(S) Publish Date: 3-20-96

Revision Date: January 24, 1996 Dept. Affected: Community & Regional Affairs  
 Title: An Act relating to election campaigns. BRU: none  
election campaign financing, the oversight Component: none  
 Sponsor: Senator Kelly, Phillips  
 Requestor: Senate State Affairs COMPONENT SERIAL NO. \_\_\_\_\_

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
<b>CAPITAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
<b>REVENUE FUND SOURCE:</b>						

FUNDING (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1008 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

POSITIONS

FULL-TIME	0	0	0	0	0	0
PART-TIME						
TEMPORARY						

Estimate of current (FY94) impact \$ none

**ANALYSIS:** (Attach a separate page if necessary)

This legislation would have no fiscal impact on the department.

Prepared by: Remond Henderson, Director *Remond Henderson* Phone: 465-4708  
 Division: Division of Administrative Services Date: 1/24/96  
 Approved by Commissioner: *[Signature]* Date: 1/24/96  
 Agency: Community & Regional Affairs

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# FISCAL NOTE

1/19/96 #3

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

NO. \_\_\_\_\_  
BILL VERSION: SB 191  
PUBLISH DATE: \_\_\_\_\_

Revision Date: \_\_\_\_\_  
Title: "An Act relating to election campaigns, election campaign financing, the oversight and regulation...  
Sponsor: Senator Kelly  
Requestor: Senate State Affairs

Department Affected: Legislative Affairs Agency  
BRU: All  
Component: All

COMPONENT SERIAL NO:

**Expenditures/Revenues: (Thousands of Dollars)**

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

CAPITAL	0	0	0	0	0	0
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REVENUE FUND SOURCE	0	0	0	0	0	0
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**FUNDING: (Thousands of Dollars)**

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER FUND SOURCE						
<b>TOTAL</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

**POSITIONS:**

FULL TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

**ANALYSIS: (Attach a separate page if necessary)**

Zero fiscal impact.

Prepared By: Karla Schofield, Deputy Director *Karla Schofield* Phone: 465-3852  
 Division: Administrative Services Date: 1/19/96

Approved By: Pamela A. Varni, Executive Director *Pamela Varni*  
 Agency: Legislative Affairs Agency Date: 1/19/96

# FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

No. 3

NO. \_\_\_\_\_  
BILL VE Bill Version: SB 191  
PUBLIS (S) Publish Date: 3-20-96

Revision Date \_\_\_\_\_  
Title "An Act relating to election campaigns, election campaign financing, the oversight and regulation...  
Sponsor Senator Kelly  
Requestor Senate State Affairs

Department Affected: Legislative Affairs Agency  
BRU: All  
Component: All

COMPONENT SERIAL NO:

Expenditures/Revenues (Thousands of Dollars)

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES						
GRANTS/CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

CAPITAL	0	0	0	0	0	0
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REVENUE FUND SOURCE	0	0	0	0	0	0
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FUNDING (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER FUND SOURCE						
<b>TOTAL</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

POSITIONS

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS (Attach a separate page if necessary)

Zero fiscal impact.

Prepared By: Karla Schotfeld, Deputy Director Phone: 465-3852  
Division: Administrative Services Date: 3-19-96

Approved By: Pamela A. Varni, Executive Director Date: 1/19/96  
Agency: Legislative Affairs Agency

Distribution (by preparer): Leg. Finance, Legislative Sponsor, Requestor, OMB, Gov. & Impacted Agency(ies)

# FISCAL NOTE

#14

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO. SB 191

Revision Date: \_\_\_\_\_ Dept. Affected: Department of Law  
 Title: "...election campaigns, election campaign  
financing, the oversight and regulation of election campaigns..." BRU: Civil Division  
 Sponsor: Senator Kelly Component: General Legal Services  
 Requester: Senate State Affairs Committee COMPONENT SERIAL NO. 2087

**Expenditures/Revenues** (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	34.6	23.0	23.0			
TRAVEL	2.8	2.8	2.8			
CONTRACTUAL	9.1	7.7	7.7			
SUPPLIES	1.0	0.8	0.8			
EQUIPMENT	0.3	0.2	0.2			
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>47.5</b>	<b>34.1</b>	<b>34.1</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ( )						
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**FUND SOURCE** (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	47.5	34.1	34.1			
1006 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>47.5</b>	<b>34.1</b>	<b>34.1</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

Estimate of any current year (FY96) cost: \$ 0.0

**POSITIONS**

FULL-TIME	0.0	0.0	0.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

**ANALYSIS:** (Attach a separate page if necessary)

SB 191 is an extensive revision of Alaska campaign finance law with new reporting requirements for political contributions and expenditures, revised civil penalties and criminal sanctions, and many other changes directly affecting the Alaska Public Offices Commission (APOC).

Section 18 of SB 191 repeals AS 15.13.120(d) and reenacts the statute to allow a person to file a superior court action relating to a violation of AS 15.13 (under current law, a person may only file a complaint with APOC). The civil action could seek an injunction or civil penalties. Section 18 requires the person to serve the attorney general and APOC with a copy of the summons and complaint. The impact on the Department of Law is that APOC could intervene as a matter of right in the superior court action, which will mean that APOC would require more attorney resources. Because the bill deletes the current version of AS 15.13.120(d), APOC would no longer refer violations of AS 15.13 to the attorney general for possible criminal prosecution under that statute.

Prepared by: Richard I. Pegues, Director  
 Division: Administrative Services Division  
 Approved by Commissioner: Bruce M. Botelho, Attorney General  
 Agency: Department of Law

Phone: 465-3672  
 Date: 1/30/96  
 Date: 1/30/96

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FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO. SB 191

ANALYSIS CONTINUATION:

Section 17 repeals AS 15.13.120(e) and reenacts it to allow a person to file a complaint with APOC relating to a violation of AS 15.13 (similar to the current version of AS 15.13.120(d)). The revision notes that APOC would not have exclusive jurisdiction over such violations. The impact on the Department of Law should not be significant because APOC processes administrative complaints under current law, except that the department's attorney representing APOC would also be required to monitor or intervene in a separate court action relating to the same violation as noted above for Section 18.

Section 20 of SB 191 expands and amends the criminal sanctions in AS 15.58 relating to campaign finance contributions, expenditures and reporting violations, which will not impact the Department of Law.

If it is enacted, SB 191 very likely will prompt litigation concerning the constitutionality or legal validity of restrictions on various contributions and expenditures (for example, SB 191 prohibits contributions to certain Alaska political candidates from non-Alaskans), which will require the department to defend such lawsuits.

Last, because of the bill's extensive revision of Alaska campaign finance law, all of APOC's regulations will have to be rewritten, which will require substantial assistance from the Department of Law. It is our estimate that about 30 percent of additional attorney time will be required in the first year after the bill is in effect (10 percent for regulations and 20 percent for increased representation). This will decrease to 20 percent in the following two years. Although this increase in workload is not sufficient to warrant a new position, the increase does warrant fiscal note costs. This is because the department's civil division budget has been severely reduced and the division faces increasing workloads in non-discretionary work in child protection and labor relations litigation. Consequently, assuming other additional workload is problematic at best. Therefore the addition of fiscal note funds to reduce position vacancy, currently near the maximum permitted, will allow the department to handle the SB 191 workload increase by proportionately increasing attorney staff time. The amounts shown on the fiscal note represent 30 percent of the annual cost of an Attorney IV, including associated support costs, in conformance with the department's cost allocation plan and attorney rate methodology. In addition, \$7,500 is also included for out-of-pocket litigation costs.