

ALASKA LEGISLATURE

1486

HOUSE and SENATE FINANCE COMMITTEE FILES, 1995-1996

SB

78

SFIN

FILE



OFFICIAL BUSINESS

Alaska State Legislature
Senate
Office of the Secretary

STATE CAPITOL
JUNEAU, ALASKA 99801-1182
(907) 465-3701
FAX: 465-2832

FOR YOUR IMMEDIATE ATTENTION

DATE: 2/28/95

TO SENATE COMMITTEE: Finance - Kathy

FROM: Office of the Senate Secretary

The Chairman of the above-referenced Committee has waived the Committee referral on the following bill(s):

SB 78 - Alcohol Sales in Hotel Rooms

2/7 1:38 gave to Atoya, Page

Please give the bill file(s) to the page delivering this message for forwarding to the next Committee of referral.

Thank you for your prompt attention to this request.

JR/s

FISCAL NOTE

No. 1
 Bill Version: SB 78
 (S) Publish Date: 2/15/95

STATE OF ALASKA
 1995 LEGISLATIVE SESSION

BILL

Revision Date: _____ Dept. Affected: _____ Revenue _____
 Title: Alcohol Sales in Hotel Rooms BRU: ABC Board
 Component: ABC Board
 Sponsor: Senator Sharp
 Requester: (S)L&C COMPONENT SERIAL NO. 100

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
------------------------	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY95) cost: \$ _____

POSITIONS

FULL-TIME						
PART-TIME						
TEMPORARY						

The ABC Board maintains a neutral position on this legislation. No additional costs or significant revenue is anticipated with the implementation of SB 78. No significant demand for increased licensure is anticipated.

Prepared by: Bob Baratko *[Signature]* Phone: 465-2312
 Division: Administrative Services Division Date: 2/13/95
 Approved by: _____
 Commissioner: Deborah Voigt *[Signature]* Date: 2/13/95
 Agency: Revenue

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2/14/95
 (S) L&C,
 FIN

FISCAL NOTE

STATE OF ALASKA
 1995 LEGISLATIVE SESSION

BILL NO. SB 78

Revision Date: _____ Dept. Affected: Revenue
 Title: Alcohol Sales in Hotel Rooms BRU: ABC Board
 Component: ABC Board
 Sponsor: Senator Sharp
 Requester: (S)L&C COMPONENT SERIAL NO. 100

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
------------------------	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY95) cost: \$ _____

POSITIONS

FULL-TIME						
PART-TIME						
TEMPORARY						

The ABC Board maintains a neutral position on this legislation. No additional costs or significant revenue is anticipated with the implementation of SB 78. No significant demand for increased licensure is anticipated.

Prepared by: Bob Baratko *[Signature]* Phone: 465-2312
 Division: Administrative Services Division Date: 2/13/95
 Approved by: _____
 Commissioner: Deborah Voqt *[Signature]* Date: 2/13/95
 Agency: Revenue

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SB 78

SENATE COMMITTEE REPORT

) First Committee of Reference

John DATE: 2/8/95

FURTHER: Finance

Date of 5-Day Notice: 2/9/95
(in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: 2-14-95

Labor and Commerce Committee considered SB 78

FIN

Authority of certain beverage dispensary licensees to stock alcoholic beverages in guest rooms and prohibiting certain room rentals for the purpose of providing alcoholic beverages to a person under 21 years of age.

and recommends:

- | be replaced with _____ CS _____ (_____)
- | adopt previous _____ CS _____ (_____)
- | attached amendment(s)
- | adopt Letter of Intent by _____ Committee
- | further referral to the _____ Committee

Senate Bill:
| same title
| new title
House Bill:
| technical change
| new: SCR* _____

SIGNING WITH RECOMMENDATIONS:	DP	DNP	NR	AM
<i>Mike Miller</i>			✓	
<i>John Ferguson</i>			✓	
<i>Judith E. Sald</i>			✓	
CHAIR: <i>Twin Kelly</i>	✓		AM	

NEW FISCAL NOTE(S):

Department	Date	Zero	Fiscal
<i>Revenue</i>	<i>2/13/95</i>	<i>0</i>	

PREVIOUS FISCAL NOTE(S):*

Department	Date	Zero	Fiscal

| APPROPRIATION -- no fiscal note

*include fiscal notes accompanying Governor's bill

SB

80

HFIN

FILE

HOUSE COMMITTEE REPORT

(11)

Date: Referred to Committee: April 29, 1995

FURTHER REFERRALS:

World Trade

Date of Committee Action: _____

The FINANCE Committee considered:

CSSB 80(FIN)

CS FOR SENATE BILL NO. 89(FIN)

MUNICIPAL POLICE SERVICES

"An Act relating to police protection service areas in certain unified municipalities; and to police protection provided by the state in certain municipal areas."

recommends it be replaced with the following committee substitute _____ the same title a new title

additional referral to _____ Committee

attached amendment(s)

ADOPTS: _____ Letter of Intent

ATTACHES NEW FISCAL NOTE(S): _____ (Dept)

APPROVES PREVIOUS: _____ (Dept/Date)

fiscal note(s) _____

fiscal note(s) _____

zero fiscal note(s) _____

zero fiscal note(s) _____

SIGNING WITH RECOMMENDATIONS	DP	DNP	NR	AM
Died				
in				
committee				

CHAIR'S SIGNATURE _____

FISCAL NOTE

STATE OF ALASKA
1996 LEGISLATIVE SESSION

BILL NO: CSSB 80(FIN)

Revision Date: April 17, 1996
 Title: Municipal Police Services
 Sponsor: Senator Rieger
 Requestor: H. Finance

Dept. Affected: Public Safety
 BRU: Alaska State Troopers
 Component: Detachments
 COMPONENT SERIAL NO. 0799

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
CHANGE IN REVENUES ()	-0-	-0-	-0-	-0-	-0-	-0-
Revenue Code						

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program						
1006 GF/MHTIA						
Other						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of current year (FY 96) impact: \$ _____

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)

This bill will not have a fiscal impact on the Department of Public Safety.

Prepared By: Lt. Dan Lowden Phone: 465-5505
 Division: Alaska State Troopers Date: April 17, 1996
 Approved by Commissioner: *Ronald L. Otte* Date: 4-18-96
 Agency: Ronald L. Otte, Department of Public Safety

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CORRECTION

THE FOLLOWING DOCUMENT(S)
HAVE BEEN REFILMED TO
ASSURE LEGIBILITY OR PAGINATION



Rev. 6/98

Central Microfilm Services
Department of Education
State of Alaska

FISCAL NOTE

STATE OF ALASKA
1996 LEGISLATIVE SESSION

BILL NO: CSSB 80(FIN)

Revision Date: April 17, 1996
 Title: Municipal Police Services
 Sponsor: Senator Rieger
 Requestor: H. Finance

Dept. Affected: Public Safety
 BRU: Alaska State Troopers
 Component: Detachments
COMPONENT SERIAL NO. 0799

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
CHANGE IN REVENUES ()	-0-	-0-	-0-	-0-	-0-	-0-
Revenue Code						

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program						
1006 GF/MHTIA						
Other						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

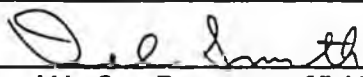
Estimate of current year (FY 96) impact: \$ _____

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)

This bill will not have a fiscal impact on the Department of Public Safety.

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FISCAL NOTE

STATE OF ALASKA
1996 LEGISLATIVE SESSION

BILL NO: CSSB 80(FIN)

Revision Date: April 17, 1996

Dept. Affected: Public Safety

SB 80 does not require the Department of Public Safety (DPS) to do anything differently than is currently being done. Only in the event a service area requests Trooper services will there be a fiscal impact. Accordingly, a zero fiscal note is submitted. The Department is unable to calculate actual costs as the size service area plays a part in determining the level of coverage to be provided by the troopers.

This bill allows residents within a unified municipality to form police service areas that would contract with the Department of Public Safety for trooper police service.

Interested residents within a proposed service area would circulate a petition to gather signatures. The petition must include the boundaries of the proposed service area as well as the additional trooper services to be provided by the Department of Public Safety. Upon receipt of a petition containing at least 10% of the voters living in the proposed area, the municipal clerk will submit it to the Commissioner of the Department of Public Safety. The Commissioner will notify the clerk of the estimated costs to provide the specified trooper services within the proposed area for a three-year period.

An election will be held to determine whether a police protection service area should be formed, and to approve of the related costs. If a majority votes to approve the proposition, the Commissioner will be required to provide those services to the area. The governing body will levy assessments in the area and make the required payments to the Commissioner.

The bill also provides that at least once every three years, the election process is repeated to determine if the service area should be continued. The Commissioner is required to provide revised cost estimates at that time.

This bill requires several processes to be completed prior to the Department of Public Safety being impacted. Since these conditions are dependent on the petition and election process, the Department of Public Safety anticipates no immediate fiscal impact at this time.

Alaska State Senate

SENATOR STEVE RIEGER
District I

Senate Finance Committee
Chair, Senate Transportation Committee

Legislative Budget and Audit Committee
Administrative Regulation Review Committee
Legislative Council

During Session:
State Capitol, Room 516
Juneau, Alaska 99901
(907) 465-3879

716 West 4th Avenue, Suite 530
Anchorage, Alaska 99501
(907) 258-8188

Senate Bill 80

**An Act relating to police protection service areas in unified municipalities;
and to police protection provided by the state in certain municipal areas.**

Sponsor Statement

SB80 is a measure which will increase local self-determination and provide relief to the state operating budget.

The Department Of Public Safety has a responsibility to provide, among other things, state trooper police protection for the citizenry of the state. In some areas of the state there is a desire and willingness to *pay* for such trooper protection, in order to elevate the amount of coverage. In such a situation both the residents of the area and the department benefit, as there is budget relief for the department, and better service for the area.

SB 80 applies specifically to areas within unified municipalities. It sets forth a mechanism an area to petition for additional trooper protection services, receive a statement of the full cost of all trooper coverage in the area, and then vote it in and pay for it.

This bill represents good government at its best. It allows a citizenry which desires a service, and is willing to pay for it, a way to accomplish their goals. Even areas which are not within the area desiring such service benefit, as the budget pressures on the Department Of Public Safety are lessened and more service can be provided to the rest of the state.

**SOUTHEAST ANCHORAGE
LAW ENFORCEMENT SURVEY
SUMMARY OF RESULTS
February 10, 1992**

Attached is the summary of results of a law enforcement survey conducted in southeast Anchorage in January 1992.

The intent of the survey was to obtain as much feedback as possible on what southeast Anchorage residents want in police protection related to levels of service, costs, and providers, in order that direction would be available to the task force and to elected officials.

The survey was prepared by the Southeast Anchorage Police Protection Task Force, organized in October 1991 to explore alternatives for law enforcement in southeast Anchorage and to work toward alternatives which can be supported by the residents and which may be recommended to elected officials and voters in southeast Anchorage. The task force is composed of representatives of each of the southeast Anchorage community councils and HALO, Inc., a southeast Anchorage homeowners and landowners' organization. The contact for the task force is Maribeth Brown, Chair, 345-1468.

The survey was mailed to 10,546 households in southeast Anchorage. The mailing labels were obtained from Motznik Computer Services, Inc., from lists of registered voters in southeast Anchorage who voted in any 1990 or 1991 election or who have registered to vote since October 6, 1990. (Where two or more registered voters with the same last name were shown at the same address, one collectively-addressed form was sent.)

A total of 2,067 responses were received as of January 31.

Responses are summarized in total and are also subtotaled by community council.

(Review copies of survey results by Community Council area are available from your Community Council and at Samson-Diamond Library.)

**SOUTHEAST ANCHORAGE
LAW ENFORCEMENT SURVEY
SUMMARY OF RESULTS
February 10, 1992**

RESULTS OF 2,067 RESPONSES

1. Response totals by community council district:

Question: Please circle the Community Council District in which you live (the attached map indicates those areas)

Abbott Loop	466	Glen Alps	17	Mid-Hillside	295
Basher	21	Hillside East	182	Rabbit Creek	355
Bear Valley	43	Huff-O'Malley	578	Don't Know/missing	110

2. Types of law enforcement identified by respondents as important*:

Question: What types of law enforcement do you see as important for you and your family? Please give a score for each to show how important you think each service is (3=very important, 2=somewhat important, 1=not important)

*Percentages may not total 100% due to rounding

a) respond to and investigate serious crimes, accidents with injury, crimes in progress

very important	1,935	(94%)
somewhat important	55	(3%)
not important	39	(2%)
no response	34	(2%)

b) conduct regular neighborhood patrols

very important	459	(22%)
somewhat important	779	(38%)
not important	773	(37%)
no response	56	(3%)

c) investigate civil problems, noise/nuisance, disorderly conduct, non-motor vehicle accidents, run-away juveniles

very important	438	(21%)
somewhat important	995	(48%)
not important	571	(28%)
no response	63	(3%)

d) investigate non-violent crimes (e.g., burglary, theft, criminal mischief, trespass, embezzlement) with no immediate suspect

very important	834	(40%)
somewhat important	964	(47%)
not important	221	(11%)
no response	48	(2%)

e) conduct routine traffic patrols and enforcement

very important	409	(20%)
somewhat important	748	(36%)
not important	851	(41%)
no response	60	(3%)

f) establish and support community service programs, such as Neighborhood Watch Program, School Liaison Program

very important	398	(19%)
somewhat important	780	(38%)
not important	817	(40%)
no response	72	(4%)

3. Highest taxes respondents willing to pay for law enforcement indicated as "very important" and "somewhat important" in above question.

Question: What is the most you are willing to pay for the law enforcement you have indicated as "very important" and "somewhat important" in question 2? Please check one.

\$0	213	(10%)
\$100 per \$100,000 assessed value	655	(32%)
\$200 per \$100,000 assessed value	516	(25%)
\$300 per \$100,000 assessed value	302	(15%)
\$400 per \$100,000 assessed value	247	(12%)
no response	135	(7%)

4. Respondents' satisfaction with level of law enforcement in area (after 11-1-91):

Question: Rate your satisfaction with the current (after November 1, 1991) level of law enforcement in your area (the information sheet describes those services). Please check one.

very satisfied	313	(15%)
satisfied	480	(23%)
neutral	574	(28%)
dissatisfied	421	(20%)
very dissatisfied	236	(11%)
no response	43	(2%)

5. Law enforcement agency generally preferred by respondents.

Question: Check the law enforcement agency that you generally prefer for your area.

Alaska State Troopers	1,076	(52%)
Anchorage Police Dept	272	(13%)
It doesn't matter to me	687	(33%)
no response	32	(2%)

6. Respondents' support for law enforcement service alternatives:

Question: Please indicate your support by circling yes or no for each of the following alternatives for law enforcement. (Options a) and b) are the only ones currently available to southeast Anchorage. If high interest is shown in any of the other options, the task force will pursue their legal and political possibilities.)

alternative	yes	no	no response
a) Anchorage Police Dept. at \$380 per \$100,000 assessed value (Oct 1991 ballot)	433 (21%)	1,501 (73%)	131 (6%)
b) Leave things as they are now	618 (30%)	1,264 (61%)	185 (9%)
c) Seek a separate service area using State Troopers, supported by taxes (but lower than \$380 per \$100,000 assessed value)	1,246 (60%)	620 (30%)	201 (10%)
d) Seek a separate service area using State Troopers supported by taxes (but lower than \$380 per \$100,000 assessed value), with a further contribution to the APD of no more than \$50 per \$100,000 assessed value for services we receive from APD when travelling downtown and for APD emergency backup to the Troopers in Southeast Anchorage	749 (36%)	1,094 (53%)	224 (11%)
e) Seek a separate service area using the APD, supported by taxes (but lower than \$380 per \$100,000 assessed value)	732 (35%)	1,108 (54%)	227 (11%)
f) Gradually phase into APD to full service and cost	428 (21%)	1,364 (66%)	275 (13%)

SB

80

SFIN

FILE

SENATE FINANCE COMMITTEE REPORT

DATE: 3/3/95

FURTHER:

REPORTED OUT OF

SCC 3-30-95

DATE TURNED INTO OFFICE: 3-30-95

The Finance Committee considered SENATE BILL NO. 80

"An Act relating to police protection service areas in unified municipalities; and to police protection provided by the state in certain municipal areas."

and recommends:

- be replaced with CS BB 80 (FIN)
- adopt previous CS ()
- attached amendment(s)
- adopt Letter of Intent by Committee
- further referral to the Committee

- Senate Bill:
 - same title
 - new title
- House Bill:
 - same title
 - technical change
 - new: SCR#

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	NR	DNP	AM
<i>[Signature]</i>	✓	<i>[Signature]</i>	✓		
		<i>[Signature]</i>	✓		
		<i>[Signature]</i>	✓		
		<i>[Signature]</i>	✓		
Co-Chair: <i>[Signature]</i>	✓				
Co-Chair: <i>[Signature]</i>		<i>[Signature]</i>			✓

NEW FISCAL NOTE(S):

Department Date Zero Fiscal

PREVIOUS FISCAL NOTE(S):*

Department Date Zero Fiscal

PS (TROOPERS)	3/1/95	-	

APPROPRIATION -- no fiscal note

*include fiscal notes accompanying Governor's bill

FISCAL NOTE

STATE OF ALASKA

BILL NO.:

No. 1

1995 LEGISLATIVE SESSION

Bill Version: SB 80

(S) Publish Date: 3/3/95

Revision Date: _____ Dept. Affected: Public Safety
 Title: "An Act relating to police protection
service areas in unified municipalities..." BRU: Alaska State Troopers
 Sponsor: Senator Steve Rieger Component: Detachments
 Requestor: S. STA COMPONENT SERIAL NO. 0799

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL EXPENDITURES	-0-	-0-	-0-	-0-	-0-	-0-
CHANGE IN REVENUES ()	-0-	-0-	-0-	-0-	-0-	-0-
<small>Revenue Code</small>						

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of current year (FY 95) impact: \$ -0-

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)
 See attachment.

Prepared By: Francis C. Allan Phone: 269-5691
 Division: Alaska State Troopers Date: 02/27/95
 Approved by Commissioner: *Ronald L. Otto* Date: 3/1/95
 Agency: Ronald L. Otto, Dept. of Public Safety

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SB 80 does not require the Department of Public Safety (DPS) to do anything differently than is currently being done. Only in the event a service area requests Trooper services will there be a fiscal impact. Accordingly, a zero fiscal note is submitted. Included with this analysis, for illustrative purposes only, is an example of Anchorage Hillside possible costs based upon providing 24 hour coverage of 2 troopers. The Department is unable to calculate actual costs as the service area plays a part in determining the level of coverage to be provided by the troopers.

This bill allows residents within a unified municipality to form police service areas that would contract with the Department of Public Safety for trooper police service.

Interested residents within a proposed service area would circulate a petition to gather signatures. The petition must include the boundaries of the proposed service area as well as the additional trooper services to be provided by the Department of Public Safety. Upon receipt of a petition containing at least 10% of the voters living in the proposed area, the municipal clerk will submit it to the Commissioner of the Department of Public Safety. The Commissioner will notify the clerk of the estimated costs to provide the specified trooper services within the proposed area for a three-year period.

An election will be held to determine whether a police protection service area should be formed, and to approve of the related costs. If a majority votes to approve the proposition, the Commissioner will be required to provide those services to the area. The governing body will levy assessments in the area and make the required payments to the Commissioner.

The bill also provides that at least once every three years, the election process is repeated to determine if the service area should be continued. The Commissioner is required to provide revised cost estimates at that time.

The process to recruit, test, and fully train new state troopers takes approximately 18 months. The Commissioner needs adequate time to respond to a potential election. If adequate time is not provided for, the Commissioner may be required to close current trooper posts or significantly under-staff other trooper locations and service areas in order to provide trooper services to newly formed service areas.

This bill applies to several geographic areas in the state. This bill requires several processes to be completed prior to the Department of Public Safety being impacted. Since these conditions are dependent on the petition and election process, the Department of Public Safety anticipates no immediate fiscal impact at this time.

Amendments Proposed:

Section (d) of the bill provides that upon approval of the question by a majority of the voters residing in the service area, the service area will be formed and the Commissioner of the DPS shall provide the additional services in that area. Amend bill to allow the Commissioner of the Department of Public Safety a time period of 18 months to begin providing service after an election. The process to recruit, test, and fully train new state troopers takes approximately 18 months. If the Commissioner is not provided an adequate time period, drastic changes in trooper deployment may be necessary in order to provide the voter mandated services in the newly formed areas. This changes could include closing current trooper posts or significantly reducing staff in trooper posts and service areas that have no other police protection options.

Amendments Proposed (Cont'd.):

Section (f) of the bill provides for a service area to be dissolved within 120 days after certification of an election if the question to continue the police protection services is disapproved by a majority of the residents voting on the question. Amend bill to allow 12 month notice to the DPS before dissolving a service area. The 12 month period would allow for attrition to take care of potential layoffs and allow for gradual redistribution of the workforce. Layoffs would result in vacancies spread throughout the State. The workforce would need to be redistributed in accordance with the bidding procedures and seniority rights in accordance with the collective bargaining agreement.

DEPARTMENT OF PUBLIC SAFETY
ALASKA STATE TROOPERS
"Hillside" Contracting Costs

4-4

	10 x Troopers	1 x Sergeant	Admin Clerk II	Other Costs	TOTAL	Ongoing Costs each year (3)
Personal Services	695.3	79.5	37.0		811.8	695.3
Travel	15.0	1.5	0.0		16.5	16.5
Contractual	128.8	12.9	2.2	93.6 ⁽¹⁾	237.5	237.5
Supplies	30.6	3.1	2.6		36.3	14.1
Equipment	226.4	22.6	7.1	17.4 ⁽²⁾	273.5	0.0
Subtotal	1,096.1	119.6	48.9	111.0	1,375.6	963.7
Recruitment and Training Costs					110.0	10.0
Total Direct Costs					1,485.6	973.7
Management and Administration costs, 15%					222.8	146.1
ESTIMATED TOTAL COSTS					1,708.4	1,119.8

(1) 4,000 sq. ft. @ \$1.95 per sq. ft. x 12

(2) 3 x microcomputers.

(3) Inflation, step increases not reflected.

ASSUMPTIONS: Population approximately 20,000;
Suburban Residential; 1 High School, 1 Junior High
School, 5 Elementary Schools.

Adopted

AMENDMENT

By: ZHAROFF ; RIEGER

OFFERED IN THE SENATE

TO: SB 80 (FIN)

1 Page 1, line 1, after "in":

2 Insert "certain"

3 Page 1, line 8, after "municipality":

4 Insert "with a population that exceeds 50,000 residents"

5 Page 3, line 14 after "municipalities":

6 Insert "with a population that exceeds 50,000 residents"

SENATE FINANCE
COMMITTEE

Amendment Number: #2

Bill Number: SB80

Sponsor: RIEGER Date: 3/30/95

Logged In By: *[Signature]*

A M E N D M E N T

OFFERED IN THE SENATE

BY SENATOR RIEGER

TO: SB 80

1 Page 2, line 26, after "area.":

2 Insert "However, if the services have never before been provided in the newly formed
3 service area by the Department of Public Safety or if the services are different from those that
4 have been previously provided by the department, the commissioner may phase in the service
5 over a transition period of up to 18 months."

6 Page 3, lines 10 -12:

7 Delete all material.

8 Insert "the question is approved by a majority of the residents voting on the question,
9 the rate of assessments shall be adjusted accordingly by the municipality. If the question is
10 not approved, the service area is dissolved one year after certification of the election. During
11 the one-year transition period, the rate of assessment shall be reduced by 40 percent of the
12 rate that had been in effect before the election and the services shall be phased out in an
13 orderly fashion by the commissioner of public safety."

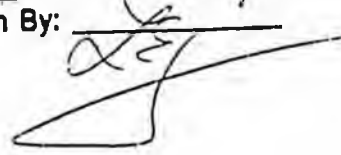
SENATE FINANCE
COMMITTEE

Amendment Number: 1

Bill Number: SB 80

Sponsor: RIEGER Date: 3/27

Logged In By: [Signature]



FISCAL NOTE

STATE OF ALASKA

BILL NO.:

No. 1

1995 LEGISLATIVE SESSION

Bill Version: SB 80

(S) Publish Date: 3/3/95

Revision Date: _____ Dept. Affected: Public Safety
 Title: "An Act relating to police protection
service areas in unified municipalities..." BRU: Alaska State Troopers
 Sponsor: Senator Steve Rieger Component: Detachments
 Requestor: S. STA COMPONENT SERIAL NO. 0799

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL EXPENDITURES	-0-	-0-	-0-	-0-	-0-	-0-
CHANGE IN REVENUES () <small>Reverse Code</small>	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of current year (FY 95) impact: \$ -0-

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)

See attachment.

Prepared By: Francis C. Allan Phone: 269-5691
 Division: Alaska State Troopers Date: 02/27/95
 Approved by Commissioner: *Ronald L. Otto* Date: 3/1/95
 Agency: Ronald L. Otto, Dept. of Public Safety

PREPARER TO PROVIDE ALL DISTRIBUTION COPIES TO GOVERNOR'S LEGISLATIVE OFFICE

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SB 80 does not require the Department of Public Safety (DPS) to do anything differently than is currently being done. Only in the event a service area requests Trooper services will there be a fiscal impact. Accordingly, a zero fiscal note is submitted. Included with this analysis, for illustrative purposes only, is an example of Anchorage Hillside possible costs based upon providing 24 hour coverage of 2 troopers. The Department is unable to calculate actual costs as the service area plays a part in determining the level of coverage to be provided by the troopers.

This bill allows residents within a unified municipality to form police service areas that would contract with the Department of Public Safety for trooper police service.

Interested residents within a proposed service area would circulate a petition to gather signatures. The petition must include the boundaries of the proposed service area as well as the additional trooper services to be provided by the Department of Public Safety. Upon receipt of a petition containing at least 10% of the voters living in the proposed area, the municipal clerk will submit it to the Commissioner of the Department of Public Safety. The Commissioner will notify the clerk of the estimated costs to provide the specified trooper services within the proposed area for a three-year period.

An election will be held to determine whether a police protection service area should be formed, and to approve of the related costs. If a majority votes to approve the proposition, the Commissioner will be required to provide those services to the area. The governing body will levy assessments in the area and make the required payments to the Commissioner.

The bill also provides that at least once every three years the election process is repeated to determine if the service area should be continued. The Commissioner is required to provide revised cost estimates at that time.

The process to recruit, test, and fully train new state troopers takes approximately 18 months. The Commissioner needs adequate time to respond to a potential election. If adequate time is not provided for, the Commissioner may be required to close current trooper posts or significantly under-staff other trooper locations and service areas in order to provide trooper services to newly formed service areas.

This bill applies to several geographic areas in the state. This bill requires several processes to be completed prior to the Department of Public Safety being impacted. Since these conditions are dependent on the petition and election process, the Department of Public Safety anticipates no immediate fiscal impact at this time.

Amendments Proposed:

Section (d) of the bill provides that upon approval of the question by a majority of the voters residing in the service area, the service area will be formed and the Commissioner of the DPS shall provide the additional services in that area. Amend bill to allow the Commissioner of the Department of Public Safety a time period of 18 months to begin providing service after an election. The process to recruit, test, and fully train new state troopers takes approximately 18 months. If the Commissioner is not provided an adequate time period, drastic changes in trooper deployment may be necessary in order to provide the voter mandated services in the newly formed areas. These changes could include closing current trooper posts or significantly reducing staff in trooper posts and service areas that have no other police protection options.

Amendments Proposed (Cont'd.):

Section (f) of the bill provides for a service area to be dissolved within 120 days after certification of an election if the question to continue the police protection services is disapproved by a majority of the residents voting on the question. Amend bill to allow 12 month notice to the DPS before dissolving a service area. The 12 month period would allow for attrition to take care of potential layoffs and allow for gradual redistribution of the workforce. Layoffs would result in vacancies spread throughout the State. The workforce would need to be redistributed in accordance with the bidding procedures and seniority rights in accordance with the collective bargaining agreement.

DEPARTMENT OF PUBLIC SAFETY
ALASKA STATE TROOPERS
"Hillside" Contracting Costs

4-4

	10 x Troopers	1 x Sergeant	Admin Clerk II	Other Costs	TOTAL	Ongoing Costs each year (3)
Personal Services	695.3	79.5	37.0		811.8	695.3
Travel	15.0	1.5	0.0		16.5	16.5
Contractual	128.8	12.9	2.2	93.6 ⁽¹⁾	237.5	237.5
Supplies	30.6	3.1	2.6		36.3	14.4
Equipment	226.4	22.6	7.1	17.4 ⁽²⁾	273.5	0.0
Subtotal	1,096.1	119.6	48.9	111.0	1,375.6	963.7
Recruitment and Training Costs					110.0	10.0
Total Direct Costs					1,485.6	973.7
Management and Administration costs, 15%					222.8	146.1
ESTIMATED TOTAL COSTS					1,708.4	1,119.8

- (1) 4,000 sq. ft. @ \$1.95 per sq. ft. x 12
- (2) 3 x microcomputers.
- (3) Inflation, step increases not reflected.

ASSUMPTIONS: Population approximately 20,000; Suburban Residential; 1 High School, 1 Junior High School, 5 Elementary Schools.

3/2/95
(S) STA, FIN

FISCAL NOTE

STATE OF ALASKA
1995 LEGISLATIVE SESSION

BILL NO: SB 80

REPORTED OUT OF
SFC

Revision Date: _____ Dept. Affected: Public Safety
 Title: *An Act relating to police protection BRU: Alaska State Troopers
service areas in unified municipalities... Component: Detachments
 Sponsor: Senator Steve Rieger
 Requestor: S. STA COMPONENT SERIAL NO. 0799

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
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EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL EXPENDITURES	-0-	-0-	-0-	-0-	-0-	-0-
CHANGE IN REVENUES () Revenue Code	-0-	-0-	-0-	-0-	-0-	-0-

SB 80

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of current year (FY 95) impact: \$ -0-

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)
See attachment.

Prepared By: Francis C. Allan Phone: 269-5691
 Division: Alaska State Troopers Date: 02/27/95
 Approved by Commissioner: *Del Smith* Date: 3/1/95
 Agency: Ronald L. Otto Dept. of Public Safety

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An election will be held to determine whether a police protection service area should be formed, and to approve of the related costs. If a majority votes to approve the proposition, the Commissioner will be required to provide those services to the area. The governing body will levy assessments in the area and make the required payments to the Commissioner.

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ALASKA STATE TROOPERS
"Hillside" Contracting Costs

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(2) 3 x microcomputers.

(3) Inflation, step increases not reflected.

ASSUMPTIONS: Population approximately 20,000;
Suburban Residential; 1 High School, 1 Junior High
School, 5 Elementary Schools.

3/30/95
Adopted
Phoned to
Legal
9:30 am

AMENDMENT

By: ZHAROFF ; RIEGER

OFFERED IN THE SENATE

TO: ^{CS}SB 80 (FIN)

- 1 Page 1, line 1, after "in":
- 2 Insert "certain"

- 3 Page 1, line 8, after "municipality":
- 4 Insert "with a population that exceeds 50,000 residents"

- 5 Page 3, line 19 after "municipalities":
- 6 Insert "with a population that exceeds 50,000 residents"

SENATE FINANCE
 COMMITTEE
 Amendment Number: #2
 Bill Number: SB80
 Sponsor: RIEGER Date: 3/30/95
 Logged In By: [Signature]

3/30/95
Phoned
Legal
9:30am
9-LS068-AC

CS FOR SENATE BILL NO. 80(FIN)

IN THE LEGISLATURE OF THE STATE OF ALASKA

NINETEENTH LEGISLATURE - FIRST SESSION

BY THE SENATE FINANCE COMMITTEE

Offered:
Referred:

Sponsors: SENATOR RIEGER

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to police protection service areas in unified municipalities; and
2 to police protection provided by the state in certain municipal areas."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 * Section 1. AS 29.10.200 is amended by adding a new paragraph to read:

5 (54) AS 29.35.495 (police protection service areas).

6 * Sec. 2. AS 29.35 is amended by adding a new section to article 7 to read:

7 Sec. 29.35.495. POLICE PROTECTION SERVICE AREAS. (a) The
8 residents of an area in a unified municipality may file a petition with the municipal
9 clerk for formation of a police protection service area for services to be provided by
10 the Department of Public Safety if the area is

11 (1) contiguous; and

12 (2) includes at least 50 residents or three percent of the municipal
13 population, whichever is greater.

14 (b) The petition form shall be supplied by the clerk at the request of a voter.

1 The petition must describe the boundaries of the proposed service area and the
2 additional police protection services to be provided by the Department of Public Safety
3 in the area. It shall be signed by a number of voters residing in the proposed service
4 area equal to at least 10 percent of the number of residents in the area who voted in
5 the last regular election.

6 (c) Upon receipt of a petition that meets the requirements of (a) of this section,
7 the municipal clerk shall submit the petition to the commissioner of public safety.
8 Within 30 days after receipt of the petition the commissioner shall notify the clerk of
9 what the estimated total cost of providing the services in the proposed service area
10 each month will be for a three-year period. The estimate shall be based on the direct
11 costs of troopers to be assigned to the area. If a trooper is expected to routinely cover
12 an area larger than the proposed service area, the cost of that trooper shall be prorated
13 proportionally to the amount of duty time spent within the service area. In addition
14 to the direct costs of troopers, the estimate shall include an amount to cover
15 administrative costs incurred by the department not to exceed 15 percent of the direct
16 costs. The sum of the direct costs and administrative costs equals the estimated total
17 cost for purposes of this section.

18 (d) Upon receipt by the clerk of the estimated total cost prepared by the
19 commissioner of public safety under (c) of this section, during the next regular or
20 special election held in the unified municipality the question of forming the proposed
21 police protection service area and of levying assessments to cover that estimated total
22 cost, plus costs of collection incurred by the municipality not to exceed four percent
23 of the estimated total cost, shall be placed before the voters residing in the proposed
24 service area. If the question is approved by a majority of those voting on the question,
25 the service area is formed and the commissioner of public safety shall provide the
26 additional services in that area. However, if the services have never before been
27 provided in the newly formed service area by the Department of Public Safety or if the
28 services are different from those that have been previously provided by the department,
29 the commissioner may phase in the service over a transition period of up to 18 months.

30 (e) The governing body shall levy assessments in the service area to finance
31 the additional police protection services in an amount equal to the estimated total cost

1 provided by the commissioner of public safety plus the amount for administrative or
2 other costs incurred by the unified municipality approved by the voters. Payments
3 shall be made to the commissioner within 60 days of receipt of assessments by the
4 municipality. The municipality may retain from assessments the amount levied for
5 administrative or other costs incurred by the municipality.

6 (f) At least once every three years an election shall be held by the unified
7 municipality in a police protection service area formed under this section on the
8 question of continuation of the service area. The commissioner of public safety shall
9 submit a revised notice of the estimated total cost of providing the services during the
10 next three years prepared in accordance with (c) of this section for inclusion with the
11 question, and the municipality shall indicate the amount for costs of collection incurred
12 by the municipality not to exceed four percent of the revised estimated total cost. If
13 the question is approved by a majority of the residents voting on the question, the rate
14 of assessments shall be adjusted accordingly by the municipality. If the question is not
15 approved, the service area is dissolved one year after certification of the election.
16 During the one-year transition period, the rate of assessment shall be reduced by 40
17 percent of the rate that had been in effect before the election and the services shall be
18 phased out in an orderly fashion by the commissioner of public safety.

19 (g) This section applies to unified municipalities, but not to other home rule
20 or general law municipalities.

NEW BILL IN
COMMITTEE 3/3/95

9-LS0684A

SENATE BILL NO. 80

IN THE LEGISLATURE OF THE STATE OF ALASKA

NINETEENTH LEGISLATURE - FIRST SESSION

BY SENATOR RIEGER

Introduced: 2/9/95

Referred: STA, FIN

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to police protection service areas in unified municipalities; and
2 to police protection provided by the state in certain municipal areas."

3 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

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9 clerk for formation of a police protection service area for services to be provided by
10 the Department of Public Safety if the area is

11 (1) contiguous; and

12 (2) includes at least 50 residents or three percent of the municipal
13 population, whichever is greater.

14 (b) The petition form shall be supplied by the clerk at the request of a voter.

1 The petition must describe the boundaries of the proposed service area and the
2 additional police protection services to be provided by the Department of Public Safety
3 in the area. It shall be signed by a number of voters residing in the proposed service
4 area equal to at least 10 percent of the number of residents in the area who voted in
5 the last regular election.

6 (c) Upon receipt of a petition that meets the requirements of (a) of this section,
7 the municipal clerk shall submit the petition to the commissioner of public safety.
8 Within 30 days after receipt of the petition the commissioner shall notify the clerk of
9 what the estimated total cost of providing the services in the proposed service area
10 each month will be for a three-year period. The estimate shall be based on the direct
11 costs of troopers to be assigned to the area. If a trooper is expected to routinely cover
12 an area larger than the proposed service area, the cost of that trooper shall be prorated
13 proportionally to the amount of duty time spent within the service area. In addition
14 to the direct costs of troopers, the estimate shall include an amount to cover
15 administrative costs incurred by the department not to exceed 15 percent of the direct
16 costs. The sum of the direct costs and administrative costs equals the estimated total
17 cost for purposes of this section.

18 (d) Upon receipt by the clerk of the estimated total cost prepared by the
19 commissioner of public safety under (c) of this section, during the next regular or
20 special election held in the unified municipality the question of forming the proposed
21 police protection service area and of levying assessments to cover that estimated total
22 cost, plus costs of collection incurred by the municipality not to exceed four percent
23 of the estimated total cost, shall be placed before the voters residing in the proposed
24 service area. If the question is approved by a majority of those voting on the question,
25 the service area is formed and the commissioner of public safety shall provide the
26 additional services in that area.

27 (e) The governing body shall levy assessments in the service area to finance
28 the additional police protection services in an amount equal to the estimated total cost
29 provided by the commissioner of public safety plus the amount for administrative or
30 other costs incurred by the unified municipality approved by the voters. Payments
31 shall be made to the commissioner within 60 days of receipt of assessments by the

1 municipality. The municipality may retain from assessments the amount levied for
2 administrative or other costs incurred by the municipality.

3 (f) At least once every three years an election shall be held by the unified
4 municipality in a police protection service area formed under this section on the
5 question of continuation of the service area. The commissioner of public safety shall
6 submit a revised notice of the estimated total cost of providing the services during the
7 next three years prepared in accordance with (c) of this section for inclusion with the
8 question, and the municipality shall indicate the amount for costs of collection incurred
9 by the municipality not to exceed four percent of the revised estimated total cost. If
10 the question is not approved by a majority of the residents voting on the question, the
11 service area is dissolved 120 days after certification of the election. If the question is
12 approved, the rate of assessments shall be adjusted accordingly by the municipality.

13 (g) This section applies to unified municipalities, but not to other home rule
14 or general law municipalities.

SENATE COMMITTEE REPORT
First Committee of Referral

John

DATE: 2/9/95

FURTHER: Finance

Date of 5-Day Notice: 2/23/9
 (in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: 3-2-95

State Affairs Committee considered SENATE BILL NO. 80

"~~An Act~~ relating to police protection service areas in unified municipalities; and to police protection provided by the state in certain municipal areas."

Φ FN

and recommends:

- be replaced with _____ CS _____
- adopt previous _____ CS _____
- attached amendment(s)
- adopt Letter of Intent by _____ Committee
- further referral to the _____ Committee

Senate Bill:
 same title
 new title
 House Bill:
 technical change
 new; SCR" _____

SIGNING <u>DO PASS</u>	DP	OTHER RECOMMENDATIONS	NR	DNP	AM
<i>John A. ...</i>	✓	<i>Roll E. ...</i>	✓		
<i>I prefer allowing for private contract.</i>		<i>James A. ...</i>	✓		
		<i>...</i>	✓		
CHAIR:		<i>...</i>			

NEW FISCAL NOTE(S):
 Department Date Zero Fiscal

Department	Date	Zero	Fiscal
<i>PUBLIC SAFETY</i>	<i>3/1/95</i>	✓	

PREVIOUS FISCAL NOTE(S):*
 Department Date Zero Fiscal

Department	Date	Zero	Fiscal

APPROPRIATION -- no fiscal note

*include fiscal notes accompanying Governor's bill

Alaska State Senate

SENATOR STEVE RIEGER
District I

Senate Finance Committee
Chair, Senate Transportation Committee

Legislative Budget and Audit Committee
Administrative Regulation Review Committee
Legislative Council




During Session:
State Capitol, Room 516
Juneau, Alaska 99801
(907) 463-3879

716 West 4th Avenue, Suite 530
Anchorage, Alaska 99501
(907) 258-8188

MEMORANDUM

TO: Senator Rick Halford, Co-Chair
Senate Committee on Finance

FROM: Senator Steve Rieger 

DATE: March 9, 1995

RE: Senate Bill 80, An Act relating to police protection service areas in unified municipalities

This memo is to request your scheduling of SB 80, an Act relating to police protection service areas in unified municipalities; and to police protection provided by the state in certain municipal areas for a hearing in the Senate Finance Committee at your earliest possible convenience.

SB 80 provides for police protection service areas in unified municipalities, and outlines a structure for levying assessment of these service areas. It is an important bill for the people in my district.

Please contact Bryan Butcher in my office if you have any additional questions.

Alaska State Senate

SENATOR STEVE RIEGER
District 1

Senate Finance Committee
Chair, Senate Transportation Committee

Legislative Budget and Audit Committee
Administrative Regulation Review Committee
Legislative Council



During Session:
State Capitol, Room 516
Juneau, Alaska 99801
(907) 465-3879

716 West 4th Avenue, Suite 530
Anchorage, Alaska 99501
(907) 258-3188

Senate Bill 80

An Act relating to police protection service areas in unified municipalities;
and to police protection provided by the state in certain municipal areas.

Sponsor Statement

SB80 is a measure which will increase local self-determination and provide relief to the state operating budget.

The Department Of Public Safety has a responsibility to provide, among other things, state trooper police protection for the citizenry of the state. In some areas of the state there is a desire and willingness to *pay* for such trooper protection, in order to elevate the amount of coverage. In such a situation both the residents of the area and the department benefit, as there is budget relief for the department, and better service for the area.

SB 80 applies specifically to areas within unified municipalities. It sets forth a mechanism an area to petition for additional trooper protection services, receive a statement of the full cost of all trooper coverage in the area, and then vote it in and pay for it.

This bill represents good government at its best. It allows a citizenry which desires a service, and is willing to pay for it, a way to accomplish their goals. Even areas which are not within the area desiring such service benefit, as the budget pressures on the Department Of Public Safety are lessened and more service can be provided to the rest of the state.

**SOUTHEAST ANCHORAGE
LAW ENFORCEMENT SURVEY
SUMMARY OF RESULTS
February 10, 1992**

Attached is the summary of results of a law enforcement survey conducted in southeast Anchorage in January 1992.

The intent of the survey was to obtain as much feedback as possible on what southeast Anchorage residents want in police protection related to levels of service, costs, and providers, in order that direction would be available to the task force and to elected officials.

The survey was prepared by the Southeast Anchorage Police Protection Task Force, organized in October 1991 to explore alternatives for law enforcement in southeast Anchorage and to work toward alternatives which can be supported by the residents and which may be recommended to elected officials and voters in southeast Anchorage. The task force is composed of representatives of each of the southeast Anchorage community councils and HALO, Inc., a southeast Anchorage homeowners and landowners' organization. The contact for the task force is Maribeth Brown, Chair, 345-1468.

The survey was mailed to 10,546 households in southeast Anchorage. The mailing labels were obtained from Motznik Computer Services, Inc., from lists of registered voters in southeast Anchorage who voted in any 1990 or 1991 election or who have registered to vote since October 6, 1990. (Where two or more registered voters with the same last name were shown at the same address, one collectively-addressed form was sent.)

A total of 2,067 responses were received as of January 31.

Responses are summarized in total and are also subtotaled by community council.

(Review copies of survey results by Community Council area are available from your Community Council and at Samson-Diamond Library.)

**SOUTHEAST ANCHORAGE
LAW ENFORCEMENT SURVEY
SUMMARY OF RESULTS
February 10, 1992**

RESULTS OF 2,067 RESPONSES

1. Response totals by community council district:

Question: Please circle the Community Council District in which you live (the attached map indicates those areas)

Abbott Loop	466	Glen Alps	17	Mid-Hillside	295
Basher	21	Hillside East	182	Rabbit Creek	355
Bear Valley	4	Huff-O'Malley	578	Don't Know/missing	110

2. Types of law enforcement identified by respondents as important*:

Question: What types of law enforcement do you see as important for you and your family? Please give a score for each to show how important you think each service is (3=very important, 2=somewhat important, 1=not important)

**Percentages may not total 100% due to rounding*

a) respond to and investigate serious crimes, accidents with injury, crimes in progress

very important	1,935	(94%)
somewhat important	59	(3%)
not important	39	(2%)
no response	34	(2%)

b) conduct regular neighborhood patrols

very important	459	(22%)
somewhat important	779	(38%)
not important	773	(37%)
no response	56	(3%)

c) investigate civil problems, noise/nuisance, disorderly conduct, non-motor vehicle accidents, run-away juveniles

very important	438	(21%)
somewhat important	995	(48%)
not important	571	(28%)
no response	63	(3%)

d) investigate non-violent crimes (e.g., burglary, theft, criminal mischief, trespass, embezzlement) with no immediate suspect

very important	834	(40%)
somewhat important	964	(47%)
not important	221	(11%)
no response	48	(2%)

e) conduct routine traffic patrols and enforcement

very important	409	(20%)
somewhat important	748	(36%)
not important	851	(41%)
no response	60	(3%)

f) establish and support community service programs, such as Neighborhood Watch Program, School Liaison Program

very important	398	(19%)
somewhat important	780	(38%)
not important	817	(40%)
no response	72	(4%)

3. Highest taxes respondents willing to pay for law enforcement indicated as "very important" and "somewhat important" in above question.

Question: What is the most you are willing to pay for the law enforcement you have indicated as "very important" and "somewhat important" in question 2? Please check one.

\$0	213	(10%)
\$100 per \$100,000 assessed value	655	(32%)
\$200 per \$100,000 assessed value	516	(25%)
\$300 per \$100,000 assessed value	302	(15%)
\$400 per \$100,000 assessed value	247	(12%)
no response	135	(7%)

4. Respondents' satisfaction with level of law enforcement in area (after 11-1-91):

Question: Rate your satisfaction with the current (after November 1, 1991) level of law enforcement in your area (the information sheet describes those services). Please check one.

very satisfied	313	(15%)
satisfied	480	(23%)
neutral	574	(28%)
dissatisfied	421	(20%)
very dissatisfied	236	(11%)
no response	43	(2%)

5. Law enforcement agency generally preferred by respondents.

Question: Check the law enforcement agency that you generally prefer for your area.

Alaska State Troopers	1,076	(52%)
Anchorage Police Dept	272	(13%)
It doesn't matter to me	687	(33%)
no response	32	(2%)

6. Respondents' support for law enforcement service alternatives:

Question: Please indicate your support by circling yes or no for each of the following alternatives for law enforcement. (Options a) and b) are the only ones currently available to southeast Anchorage. If high interest is shown in any of the other options, the task force will pursue their legal and political possibilities.)

alternative	yes	no	no response
a) Anchorage Police Dept. at \$380 per \$100,000 assessed value (Oct 1991 ballot)	433 (21%)	1,501 (73%)	131 (6%)
b) Leave things as they are now	618 (30%)	1,264 (61%)	185 (9%)
c) Seek a separate service area using State Troopers, supported by taxes (but lower than \$380 per \$100,000 assessed value)	1,246 (60%)	620 (30%)	20 (10%)
d) Seek a separate service area using State Troopers supported by taxes (but lower than \$380 per \$100,000 assessed value), with a further contribution to the APD of no more than \$50 per \$100,000 assessed value for services we receive from APD when travelling downtown and for APD emergency backup to the Troopers in Southeast Anchorage	749 (36%)	1,094 (53%)	224 (11%)
e) Seek a separate service area using the APD, supported by taxes (but lower than \$380 per \$100,000 assessed value)	732 (35%)	1,108 (54%)	227 (11%)
f) Gradually phase into APD to full service and cost	428 (21%)	1,364 (66%)	275 (13%)

Rank on the totem

The Commission on Salaries and Emoluments increased, effective Jan. 1, 1994, compensation for Assembly members to \$20,400 per year and for the chairman of the Assembly to \$23,400 per year. No increases were approved for members of the School Board or the Anchorage Telephone Utility Board. The mayor's salary will be the subject of the panel's Sept. 29 meeting.

The following list shows how the mayor compares with the top earners on the municipal payroll in 1992. (There are about 3,500 employees in all.)

Job title	Department	Pay and benefits
1. Mechanic foreman	ML&P	\$190,624
2. Journeyman mechanic	ML&P	182,329
3. General manager	ATU	146,936
4. Senior patrol officer	Police	144,310
5. Senior patrol officer	Police	139,461*
6. Senior patrol officer	Police	134,179
7. Senior patrol officer	Police	133,066
8. Senior patrol officer	Police	132,219*
9. Superintendent	ML&P	131,773*
10. Senior patrol officer	Police	126,868*
11. Superintendent	ML&P	125,874
12. Senior patrol officer	Police	125,646*
13. Data technician	ATU	125,093*
14. Senior patrol officer	Police	123,732
15. Senior patrol officer	Police	122,343
16. Paramedic supervisor	Fire	122,268
17. Mechanic's helper	ML&P	119,837
18. Senior patrol officer	Police	119,623*
19. Foreman	ML&P	119,186
20. Foreman	ML&P	119,095
21. Captain	Fire	117,717*
22. Battalion chief	Fire	117,296*
22. Foreman	ML&P	116,973
24. Relay substa foreman	ML&P	116,903
25. Maint. technician	ML&P	116,599
26. Senior patrol officer	Police	116,490*
27. Maint. technician	ML&P	116,454
28. Mechanic foreman	ML&P	116,229
29. Senior patrol officer	Police	115,696
30. Captain	Fire	115,695*
31. Battalion chief	Fire	115,078*
32. Senior Captain	Fire	114,889*
33. Paramedic supervisor	Fire	114,274*
34. Superintendent	ML&P	114,228
35. Lieutenant	Police	113,538*
36. Sergeant	Police	113,352*
37. Senior Captain	Fire	113,335*
38. Maint. technician	ML&P	113,071
39. Foreman	ML&P	112,967*
40. Senior Captain	Fire	112,899*
41. Sergeant	Police	112,880*
42. Senior patrol officer	Police	112,623*
43. Senior patrol officer	Police	112,253*
44. Sergeant	Police	112,209
45. Senior patrol officer	Police	112,124
46. Superintendent	ML&P	112,013
47. Senior Captain	Fire	111,982*
147. Mayor	Mayor	102,048

* includes cash-in of accrued leave time

CS FOR SENATE BILL NO. 80(FIN)

IN THE LEGISLATURE OF THE STATE OF ALASKA

NINETEENTH LEGISLATURE - FIRST SESSION

BY THE SENATE FINANCE COMMITTEE

Offered:

Referred:

Sponsor(s): SENATOR RIEGER

A BILL

FOR AN ACT ENTITLED

1 **"An Act relating to police protection service areas in unified municipalities; and**
2 **to police protection provided by the state in certain municipal areas."**

3 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

4 *** Section 1. AS 29.10.200 is amended by adding a new paragraph to read:**

5 **(54) AS 29.35.495 (police protection service areas).**

6 *** Sec. 2. AS 29.35 is amended by adding a new section to article 7 to read:**

7 **Sec. 29.35.495. POLICE PROTECTION SERVICE AREAS. (a) The**
8 **residents of an area in a unified municipality may file a petition with the municipal**
9 **clerk for formation of a police protection service area for services to be provided by**
10 **the Department of Public Safety if the area is**

11 **(1) contiguous; and**

12 **(2) includes at least 50 residents or three percent of the municipal**
13 **population, whichever is greater.**

14 **(b) The petition form shall be supplied by the clerk at the request of a voter.**

1 The petition must describe the boundaries of the proposed service area and the
2 additional police protection services to be provided by the Department of Public Safety
3 in the area. It shall be signed by a number of voters residing in the proposed service
4 area equal to at least 10 percent of the number of residents in the area who voted in
5 the last regular election.

6 (c) Upon receipt of a petition that meets the requirements of (a) of this section,
7 the municipal clerk shall submit the petition to the commissioner of public safety.
8 Within 30 days after receipt of the petition the commissioner shall notify the clerk of
9 what the estimated total cost of providing the services in the proposed service area
10 each month will be for a three-year period. The estimate shall be based on the direct
11 costs of troopers to be assigned to the area. If a trooper is expected to routinely cover
12 an area larger than the proposed service area, the cost of that trooper shall be prorated
13 proportionally to the amount of duty time spent within the service area. In addition
14 to the direct costs of troopers, the estimate shall include an amount to cover
15 administrative costs incurred by the department not to exceed 15 percent of the direct
16 costs. The sum of the direct costs and administrative costs equals the estimated total
17 cost for purposes of this section.

18 (d) Upon receipt by the clerk of the estimated total cost prepared by the
19 commissioner of public safety under (c) of this section, during the next regular or
20 special election held in the unified municipality the question of forming the proposed
21 police protection service area and of levying assessments to cover that estimated total
22 cost, plus costs of collection incurred by the municipality not to exceed four percent
23 of the estimated total cost, shall be placed before the voters residing in the proposed
24 service area. If the question is approved by a majority of those voting on the question,
25 the service area is formed and the commissioner of public safety shall provide the
26 additional services in that area. However, if the services have never before been
27 provided in the newly formed service area by the Department of Public Safety or if the
28 services are different from those that have been previously provided by the department,
29 the commissioner may phase in the service over a transition period of up to 18 months.

30 (e) The governing body shall levy assessments in the service area to finance
31 the additional police protection services in an amount equal to the estimated total cost

1 provided by the commissioner of public safety plus the amount for administrative or
2 other costs incurred by the unified municipality approved by the voters. Payments
3 shall be made to the commissioner within 60 days of receipt of assessments by the
4 municipality. The municipality may retain from assessments the amount levied for
5 administrative or other costs incurred by the municipality.

6 (f) At least once every three years an election shall be held by the unified
7 municipality in a police protection service area formed under this section on the
8 question of continuation of the service area. The commissioner of public safety shall
9 submit a revised notice of the estimated total cost of providing the services during the
10 next three years prepared in accordance with (c) of this section for inclusion with the
11 question, and the municipality shall indicate the amount for costs of collection incurred
12 by the municipality not to exceed four percent of the revised estimated total cost. If
13 the question is approved by a majority of the residents voting on the question, the rate
14 of assessments shall be adjusted accordingly by the municipality. If the question is not
15 approved, the service area is dissolved one year after certification of the election.
16 During the one-year transition period, the rate of assessment shall be reduced by 40
17 percent of the rate that had been in effect before the election and the services shall be
18 phased out in an orderly fashion by the commissioner of public safety.

19 (g) This section applies to unified municipalities, but not to other home rule
20 or general law municipalities.

SB

81

SFIN

FILE

SENATE FINANCE COMMITTEE REPORT

Oliver

DATE: 3/28/95

FURTHER:

DATE TURNED INTO OFFICE: 4-25-95

The Finance Committee considered SENATE BILL NO. 81

"An Act classifying the wolf as a predator and providing for a bounty on wolf."

and recommends:

- be replaced with CS SB 81 (FIN) (FIN)
- adopt previous CS _____
- attached amendment(s)
- adopt Letter of Intent by _____ Committee
- further referral to the _____ Committee

Senate Bill:
 same title
 new title
 House Bill:
 same title
 technical change
 new: SCR# _____

SIGNING <u>DO</u> PASS	DP	OTHER RECOMMENDATIONS	NR	DNP	AM
<i>[Signature]</i>	<input checked="" type="checkbox"/>	<i>[Signature]</i>	<input checked="" type="checkbox"/>		
		<i>[Signature]</i>	<input checked="" type="checkbox"/>		
		<i>[Signature]</i>	<input type="checkbox"/>		
Co-Chair: <i>[Signature]</i>	<input checked="" type="checkbox"/>				
Co-Chair: <i>[Signature]</i>	<input checked="" type="checkbox"/>				

NEW FISCAL NOTE(S):

Department Date Zero Fiscal

DFG	4/26/95		85.0
New F.N.			
forthcoming			
DFG			

PREVIOUS FISCAL NOTE(S):*

Department Date Zero Fiscal

APPROPRIATION -- no fiscal note

*include fiscal notes accompanying Governor's bill

FISCAL NOTE

STATE OF ALASKA
1995 LEGISLATIVE SESSION

BILL NO. SSB 81(FIN)

Revision Date: 4/28/95 Dept. Affected: Fish and Game
 Title: Classifying wolf as a predator BRU: Wildlife Conservation
 Component: Wildlife Conservation
 Sponsor: Senator Sharp
 Requester: Senate Finance COMPONENT SERIAL NO. 473

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	85.0	85.0	85.0	85.0	85.0	85.0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	85.0	85.0	85.0	85.0	85.0	85.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ()	(50.0)	(50.0)	(50.0)	(50.0)	(50.0)	(50.0)
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	85.0	85.0	85.0	85.0	85.0	85.0
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	85.0	85.0	85.0	85.0	85.0	85.0

Estimate of any current year (FY95) cost: \$ 0.0

POSITIONS

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

ASSUMPTIONS:

1. Loss of revenue from sale of nonresident tags, which are eliminated by this bill is expected to be constant over the next few years at \$50.0/annum.
2. Incentive payments will be made from special annual general fund appropriations.
3. Expenditures based on Board of Game approval of harvest incentives for GMUs 13, 19D, 20A and 20D.
4. No funding estimates are included for enforcement against fraudulent harvest incentives paid for wolves taken from areas outside those identified by the board. Any enforcement costs will be assumed by Dept. of Public Safety.
5. For identified subunits, 350 wolves will be turned in for payment annually--slightly higher than present.
6. Program will commence in winter/spring 95-96 under expedited regulations adopted by the board.

Prepared by: Wayne L. Regelin, Acting Director *Wayne L. Regelin* Phone: 465-4190
 Division: Wildlife Conservation Date: 4/28/95
 Approved by Commissioner: Frank Rue *Wayne L. Regelin* Date: 4/28/95
 Agency: Fish and Game

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April 26, 1995

TO: Val Rader
Dave Skidmore
Cam Toohey

FROM: Norma Strickland, Sec'y
Senate Finance Committee

SUBJECT: CSSB 81 (FIN)

*ok 4/26/95
12:43*

The attached final has been returned from legal. Please review to ensure that the new language is correct. I am holding the new CS for your approval and will pass on to the Senate Secretary once I receive your concurrence.

Please note that Legal worded the intent differently than the conceptual amendment, but the meaning is the same. (page 2, line 3 and 4). Line 7 reflects the amendment to remove "retain" and add "remove".

Thank you,

Norma

Norma Strickland
x4935

April 26, 1995

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Dave Skidmore
Cam Toohey

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April 26, 1995

TO: Val Rader *MR*
Dave Skidmore *OK*
Cam Toohey *OK*

FROM: Norma Strickland, Sec'y
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Thank you,

Norma Strickland
x4935

Adopted
4-25-95

9-LS0637\M

CS FOR SENATE BILL NO. 81(RES)

IN THE LEGISLATURE OF THE STATE OF ALASKA

NINETEENTH LEGISLATURE - FIRST SESSION

BY THE SENATE RESOURCES COMMITTEE

Offered: 3/28/95
Referred: Finance

Sponsor(s): SENATORS SHARP, Taylor, Miller

A BILL

FOR AN ACT ENTITLED

1 "An Act amending the Fish and Game Code by removing 'wolf' from the
2 definition of 'big game'; relating to the classification and taking of wolves; and
3 providing for a harvest incentive on wolves taken in areas designated by the
4 Board of Game."

5 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

6 * Section 1. AS 16.35 is amended by adding new sections to read:

7 **ARTICLE 2. WOLF.**

8 Sec. 16.35.210. WOLF. (a) The wolf is an unclassified game animal and a
9 fur bearing animal. The department and the Board of Game may not classify the wolf
10 as a big game animal and shall designate the wolf as an unclassified game animal.

11 (b) A wolf may be taken by any method or means approved for unclassified
12 game or furbearers in the game management unit or subunit in which the wolf is taken.

13 Sec. 16.35.220. HARVEST INCENTIVE. (a) The department shall pay a
14 harvest incentive of \$200 for each wolf taken in a harvest incentive area designated

1 by the Board of Game and presented for identification and sealing or marking at an
2 office of the department designated by the commissioner or at a regional office of the
3 department designated by the commissioner.

4 (b) A person who claims the harvest incentive on a wolf shall present the raw
5 skin with the right foreleg, including ulna and radius bones, attached in a natural state.
6 The department shall ^{remove} ~~retain~~ the right foreleg and seal or mark each skin presented to
7 indicate that the harvest incentive had been paid for that skin. The claimant may
8 retain the skin after it is sealed or marked. The department shall pay the harvest
9 incentive to the claimant within 30 days after presentment of the skin.

10 * Sec. 2. AS 08.54.590(2) is amended to read:

11 (2) "big game" means brown bear, grizzly bear, caribou, moose, black
12 bear, bison, Sitka blacktail deer, elk, mountain goat, musk-ox, [WOLF,] wolverine,
13 mountain or Dall sheep;

14 * Sec. 3. TRANSITION. Notwithstanding AS 16.35.210, as added by sec. 1 of this Act
15 and sec. 4 of this Act, a person who holds an unused big game tag for wolf issued under
16 AS 16.05.340(a) before the effective date of sec. 1 of this Act may take a wolf before
17 January 1, 1996, under big game hunting regulations for wolf as those regulations existed on
18 the day before the effective date of sec. 1 of this Act.

19 * Sec. 4. AS 16.05.340(a)(15)(J) and 16.05.340(a)(21)(K) are repealed.

BB 81

Conceptual Amendment:

page 2, line 4: insert after "wolf", "must be an Alaskan resident"

page 2, line 6: delete: "retain", insert: "remove"

Adopted
4-25-95

Must be an Alaskan resident

FISCAL NOTE

No. 1

Bill Version: SB 81

DI (S) Publish Date: 3-28-95

STATE OF ALASKA
1995 LEGISLATIVE SESSION

Revision Date:	Dept. Affected: <u>Fish and Game</u>
Title: <u>An Act classifying the wolf as a predator and providing for a bounty on wolf</u>	BRU: <u>Wildlife Conservation</u>
Sponsor: <u>Senator Sharo</u>	Component: <u>Wildlife Conservation</u>
Requester: <u>Senate Resources</u>	COMPONENT SERIAL NO. <u>473</u>

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	675.0	675.0	574.0	574.0	574.0	574.0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	675.0	675.0	574.0	574.0	574.0	574.0
CAPITAL EXPENDITURES						
CHANGE IN REVENUES (1024)	(50.0)	(50.0)	(50.0)	(50.0)	(50.0)	(50.0)

FUND SOURCE (Thousands of Dollars)

FUND SOURCE	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
1002 Federal Receipts						
1003 GF Match						
1004 GF	675.0	675.0	574.0	574.0	574.0	574.0
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	675.0	675.0	574.0	574.0	574.0	574.0

Estimate of any current year (FY95) cost: \$ 0.0

POSITIONS

POSITIONS	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

Assumptions:

- 1) Annual loss of revenue from sale of nonresident tag fees, which are eliminated by this bill, expected to be constant over next few years.
- 2) Bounty payments made from special annual general fund appropriations.
- 3) Bounty incentive and elimination of restrictions on take will boost harvest of wolves by 25% over short term.
- 4) Within two years harvest in southeast Alaska (15% of statewide total) prohibited by federal listing of Alexander Archipelago wolf as a "threatened" species.

Prepared by: Wayne L. Reagin, Acting Director *WR*
 Division: Wildlife Conservation
 Approved by Commissioner: Frank Ruse
 Agency: Alaska Department of Fish and Game

Phone: 465-4192
 Date: 2/15/95
 Date: 2/16/95

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FISCAL NOTE

STATE OF ALASKA
1995 LEGISLATIVE SESSION

BILL NO. SB 81 1

Revision Date: _____ Dept. Affected: Fish and Game
 Title: An Act classifying the wolf as a predator BRU: Wildlife Conservation
and providing for a bounty on wolf Component: Wildlife Conservation
 Sponsor: Senator Sharp
 Requester: Senate Resources COMPONENT SERIAL NO. 473

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	675.0	675.0	574.0	574.0	574.0	574.0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	675.0	675.0	574.0	574.0	574.0	574.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES (1024)	(50.0)	(50.0)	(50.0)	(50.0)	(50.0)	(50.0)
---------------------------	--------	--------	--------	--------	--------	--------

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	675.0	675.0	574.0	574.0	574.0	574.0
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	675.0	675.0	574.0	574.0	574.0	574.0

Estimate of any current year (FY95) cost: \$ 0.0

POSITIONS

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

Assumptions:

- 1) Annual loss of revenue from sale of nonresident tag fees, which are eliminated by this bill, expected to be constant over next few years.
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 Division: Wildlife Conservation
 Approved by Commissioner: *Frank*
 Agency: Alaska Department of Fish and Game

Phone: 465-4192
 Date: 2/15/95
 Date: 2.16.95

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Senate

SPONSOR STATEMENT

CSSB-81

Why It's Time to Re-instate a Bounty on Wolves

1. History of season accessibility by Alaskan Hunters.

	<u>Moose</u>	<u>Caribou</u>
1965	Aug. 20 - Sept. 30 - 40 Nov. 15 - 30 - <u>15</u> 55	Aug. 10 - Sept. 30 - 50 Nov. 10 - Feb. 28 - <u>110</u> 160

1995 Sept. 1 - 10/5 - 15

Many with no general
open seasons.

Most with no general
open seasons.

Why were the seasons so liberal in the '60's?

The State inherited large healthy game populations from the Fed's at the time of statehood. Fed's vigorously managed predators by aerial hunting and a poison program. The state continued the bounty program for approximately 7 - years.

What happened?



REPRESENTING
GOLDEN HEART
OF ALASKA

The last four Governors, Sheffield, Cowper, Hickel and now Knowles have consistently ignored the recommendations of the Department of Fish and Game calling for intensive predator control actions. The Department's actions that based on bookcases full of scientific studies, game survey results, and years of public testimony.

The actions of Hickel and Knowles have twice squashed a pilot wolf reduction program which meticulously evolved out of years of planning, public input and Board actions, and it only applied to 6,500 square miles, less than 1% of our state lands.

Previous governors choose to thwart Department, Board, Public and Legislative directions for predator control programs by executive orders, removal of key personnel and shifting legislatively approved funding to other passive management areas.

Last year this legislature passed intensive game management mandate legislation.

At the December and March Board of Game meetings, public proposals called for intensive management implementation in Game management Units 13, 19, 20D and 20A.

Review Unit 13 Department presentation.

1. Another deep snow tough winter this year which will make it an unprecedented four in a row.
2. Moose populations down 20-25% and continuing down.
3. Moose calf and "15 month yearling" populations are at extremely low levels which will cause additional deterioration of Unit 13 Moose numbers.
4. A higher than average wolf population with strong indications of a much lower wolf harvest by trappers and hunters this season.
5. Continued record high levels of Grizzly bear populations levels.

The Department of Fish and Game ignored these warning signals and gave indications of business as usual, proposing reduced seasons. Continue managing people not the resource.

See memo from PRC Members dated 12/15/94.

The only positive action coming out of the March Board meeting was reluctant approval to liberal bear harvest in Unit 13. No predator control was authorized.

My constituents tell me to cut the state budget first where the state isn't doing their job. I would like to continue to work toward getting the Department resources focused on resource management not people management. Budget shifts can get the job done with no increase in costs.

Some who will come forward in opposition of this bill will justify their testimony by saying we must keep politics out of the game management process.

I can only reply that we are at this point only because of blackmail politics by special interest groups who are financed primarily by outside interest.

This bill is a simple statement. Alaskans demand that this resource be managed with their best interest being the paramount issue.

This bill is here because of politics destroying wise game management in our state.

This bill simply stated puts the power back into the hands of the people in an arena where government has miserably failed.

Careful examination of this bill reveals another feature. It's an Alaskan Hire piece of legislation. Thank you.

Alaska State Legislature

SENATOR
BERT SHARP

DISTRICT 7

CHAIRMAN
SENATE STATE AFFAIRS COMMITTEE

MEMBER
FINANCE COMMITTEE
RULES COMMITTEE

FAIRBANKS

SENATE BARRACK BUILDING
1114 CUSHMAN SUITE 201
FAIRBANKS, ALASKA 99701
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RESIDENCE ADDRESS

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907-465-2004-1121

Senate

Department of Fish and Game's Program Review Committee (PRC) indicates that they recommend business as usual - managing people not the resource.

MEMORANDUM

STATE OF ALASKA
DEPARTMENT OF FISH AND GAME

TO: Wayne Regelin
Acting Director
Division of Wildlife Conservation

DATE: December 13, 1994

FROM: PRC Members

SUBJECT: Recommendations on
Wolf Management

The PRC (minus Peterson and Pitcher) met December 13 to discuss wolf management issues. Members present reached consensus on several recommendations for your consideration. We did not reach consensus on one recommendation; minority reports on that point are included below.

Recommendations:

1. In future deliberations regarding wolf control, the department should provide an objective analysis of the benefits and costs of wolf control and management other options. The department should not advocate for or against wolf control.
2. The majority of the PRC (3 members) believe DWC should recommend continued suspension of wolf control until the governor's review process is complete. Two minority views on this recommendation follow:

Minority view #1: The potential negative consequences of a decision by this group to recommend continued suspension of the 20A control program may be far greater than any potential positive effects of making such a recommendation on our professional credibility. The responsible action would have been to objectively consider all reasonable alternatives, including continued suspension, and to identify the potential costs, benefits and/or liabilities associated with recommendations regarding each alternative prior to making a decision. To make recommendation #2 without following the process outlined above is reactionary and ill advised. (2 Members)

Minority view #2: Regardless of the merits of continued suspension to future discussion and resolution of the controversy over wolf control, recommendation #2 conflicts with Recommendation #1. If the division is to remain neutral on wolf control as called for in #1, it is contradictory to take any position regarding the existing program in GMS 20A. (1 Member)

December 15, 1994

3. An impartial review of the state's wolf management policies and programs should be conducted.

4. A credible survey of Alaska public attitudes is essential to developing a balanced statewide wolf management policy.

5. The current Board of Game decision-making processes are not producing broadly supportable, sustainable wolf management policies. We recommend that those processes be reviewed.

If you need elaboration on any of the points, please feel free to contact any of us individually.

cc:

PRC Members

SECTIONAL ANALYSIS

CSSB-81

Section 1. AS 16.35 is amended to add a new section to read:

ARTICLE 2. WOLF.

Section 16.35.21 Classifies wolf as predator.

(a) a wolf as a predator not a big game animal or a furbearing animal. The Department of Fish & Game may not classify the wolf as such.

(b) there are no restrictions as to the method or means of taking a wolf.

Section 16.35.220 Establishes a HARVEST INCENTIVE.

(a) directs the department of Fish and Game to pay a \$200 harvest incentive for each wolf taken in the state. The wolf must be presented to an office designated by the Commissioner, or a regional office of the department for identification and sealing or marking.

(b) a person claiming a harvest incentive must present to the department the raw skin with right foreleg attached in a natural state, including ulna and radius bones. To indicate the harvest incentive has been paid, the department shall keep the foreleg and mark or seal the skin. After the skin has been sealed or marked, the claimant may keep the skin. The department must pay the harvest incentive within 30 days after the skin has been presented.

Section 2. AS 08.54.590(2) is amended to read:

(2) defines "big game" to mean brown bear, grizzly bear, caribou, moose, black bear, bison, Sitka blacktail deer, elk, mountain goat, musk-ox, wolverine, mountain or Dall sheep.

Section 3. TRANSITION. Notwithstanding AS 16.35.210 as added by sec. 1 and sec 4 of this Act, a person holding an unused tag for wolf issued under AS 16.05.340(a) before the effective date of section 1 of this Act, as those regulations existed on the day before the effective date of section 1, may take a wolf before January 1, 1996

Section 4.. Repeals AS 16.05.340(a)(15)(J) and AS 16.05.340(a)(21)(K).

DEPARTMENT OF FISH AND GAME
POSITION PAPER

Bill No: SB 81

Sponsor: Senator Sharp

Division: Wildlife Conservation

Bill Title: "An Act classifying the wolf as a predator and providing for a bounty on wolf."

Department Position: Oppose

Background/Legislative Intent: This bill would offer monetary incentives and eliminate state regulatory restrictions on the taking of wolves in order to (1) increase the number of wolves taken in Alaska, (2) reduce predation by wolves on their prey, and (3) increase the availability of ungulate populations for human consumptive uses.

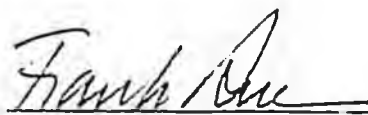
Analysis of Bill/Program Effects: If enacted into law, the bill would produce few, if any, positive wildlife management benefits. This bill would have negative biological, fiscal, enforcement, political, and public relations impacts.

- Regulations governing the taking of wolves would be eliminated. Wolves could be taken by any methods or means including by use of aircraft, helicopters, poison, denning, types and sizes of traps and snares particularly dangerous to the public and nontarget species, radio communications, machine guns, explosives, motor vehicles in motion, and other means currently prohibited.
- Bounty hunters could legally track and target radio-collared wolves that are subjects of scientific research by ADF&G and federal agencies. Destruction of collared animals for bounties would compromise those research projects.
- Seasons, bag limits, hunting/trapping licenses, tags, mandatory sealing and report requirements would be eliminated.
- Enforcement and prosecutions of "methods and means" violations for other game species would be complicated by violators who would claim in defense that they were hunting wolves.
- This bill would allow the live-trapping and possession of wolves, as well as unregulated ownership, transfer, purchase, sale, breeding and exhibition of wolves and wolf hybrids in Alaska.
- Endangered Species Act (ESA) considerations may preempt all wolf harvests in Alaska. Under the ESA, the Secretary of Interior may list species as threatened or endangered due to "the inadequacy of existing regulatory mechanisms." This bill would eliminate all regulatory mechanisms and would contribute to a federal threatened species listing for the wolf in Southeast Alaska (Alexander Archipelago wolf) and possibly elsewhere in the state. In consequence, there would be a complete prohibition on harvest of wolves, and the

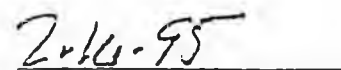
resulting increased pressure on prey populations could force the Board of Game to curtail hunting opportunities for ungulates. In addition, restrictions on the modification of endangered species habitat (i.e., logging in the Tongass National Forest) would likely follow. Delisting, at a minimum, would require reestablishment of effective regulations.

- In most, if not all states, statewide bounties on all species have been eliminated as a game management tool because they are costly, difficult to administer, unpopular with the public, and indiscriminate. As in this bill, bounties do not target specific areas where predator control may be effective and useful, and bounties increase harvests where predator populations may be too low, in jeopardy, or already at desirable levels.
- During the past five years, approximately 1170 wolves have been harvested annually. Before the financial incentive of a wolf bounty would yield results in the form of increased harvest, the department would have to spend nearly \$500.0 in bounties for wolves currently taken in the absence of a bounty. In addition, the department would lose about \$50.0 annually from the sale of nonresident big game tags.
- Biological, fiscal and enforcement concerns aside, wolves are important components of healthy, naturally functioning ecosystems and are highly regarded among Americans as the embodiment of wilderness. If passed, this bill inevitably will result in tremendous public controversy, become the centerpiece of animal rights and anti-hunting campaigns, and engender out-of-state boycotts of Alaska and Alaskan products.

Wolves are a highly sought after big game species and should be managed in a manner similar to other wildlife, in balance with their habitat and with human needs. The department believes the existing regulatory system and management programs for wolves are preferable to the proposed bill and can better achieve the desired purpose of reducing predation on specific big game populations, while minimizing the likelihood that federal agencies will assume management authority.



Commissioner's Signature



Date

THE FAR SIDE®..... by Gary Larson



"I know you miss the ADFG Staff, Bobby, but they were weak and stupid people — and that's why we have wolves and other large predators."

SENATE COMMITTEE REPORT
First Committee of Referral

*Need for
 Referral*

DATE: 2/9/95

FURTHER:

fact

Date of 5-Day Notice: 2-16-95
 (in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: 3-28-95

Resources Committee considered SENATE BILL NO. 81

"An Act classifying the wolf as a predator and providing for a bounty on wolf."

FN

and recommends:

- be replaced with CS SB 81 (RES)
- adopt previous CS _____ (_____)
- attached amendment(s)
- adopt Letter of Intent by _____ Committee
- further referral to the _____ Committee

- Senate Bill:
 - same title
 - new title
- House Bill:
 - technical change
 - new: SCR# _____

SIGNING <u>DO PASS</u>	DP	OTHER RECOMMENDATIONS	NR	DNP	AM
<i>[Signature]</i>	<input checked="" type="checkbox"/>	<i>[Signature]</i>			
<i>[Signature]</i>	<input checked="" type="checkbox"/>	<i>[Signature]</i>	<input checked="" type="checkbox"/>		
<i>[Signature]</i>	<input checked="" type="checkbox"/>				
<i>[Signature]</i>	<input checked="" type="checkbox"/>				
CHAIR: <i>[Signature]</i>	<input checked="" type="checkbox"/>				

NEW FISCAL NOTE(S):

Department	Date	Zero	Fiscal
DF+G	2-16		675.0

PREVIOUS FISCAL NOTE(S):*

Department	Date	Zero	Fiscal

APPROPRIATION -- no fiscal note

*include fiscal notes accompanying Governor's bill

SB

82

SFIN

FILE

SENATE FINANCE COMMITTEE REPORT

DATE: 4/19/94

FURTHER:

DATE TURNED INTO OFFICE: 4-25-94

The Finance Committee considered SENATE BILL NO. 166

"An Act relating to registration of a motor vehicle, and issuance, renewal, reinstatement, and revocation of a driver's license for failure to appear in court or failure to pay a fine."

1994 Report

and recommends:

replace with CS SB 166 (FINANCE)

or adopt previous CS _____

attaches amendment(s)

same title
 new title
 technical title change (HB only)

adopts _____ Letter of Intent

further referral to the _____

do pass

do not pass

no recommendation

individual recommendations

Cross Ref. - 1995
HB 21
SB 82

NEW FISCAL NOTES

Department	Date	Zero	Fiscal
Courts	4/18/94		6.9

PREVIOUS FISCAL NOTES

Department	Date	Zero	Fiscal
DPS	4/18/94		101.9
			247.5

opt. revenue

Appropriation No Fiscal Note

DO PASS

OTHER RECOMMENDATIONS:

~~There is No Recommendation~~
~~Useful do not pass~~
~~Best thing N.R.~~

1. _____
 Co-Chair: Signature/Recommendation

2. True Notice is Pass
 Co-Chair: Signature/Recommendation

FISCAL NOTE

STATE OF ALASKA
1994 LEGISLATIVE SESSION

No. 2

Bill Version: CSRB 1166 (JUD)

(S) Publish Date: 4.19.94

Revision Date: _____ Dept. Affected: Public Safety
 Title "An Act relating to registration of a motor vehicle, revocation of driver's license, failure appear" BRU: Motor Vehicles
 Sponsor: Senator Taylor Component: Driver Services, Field Services
 Requestor: (S) JUD COMPONENT SERIAL NO. 500, 501

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES	75.1	75.1	75.1	75.1	75.1	75.1
TRAVEL						
CONTRACTUAL	5.8	0	0	0	0	0
SUPPLIES	1.0	1.0	1.0	1.0	1.0	1.0
EQUIPMENT	20.0					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	101.9	76.1	76.1	76.1	76.1	76.1
CAPITAL						
REVENUE FUND SOURCE: (1005)	247.5	247.5	247.5	247.5	247.5	247.5

FUNDING: (Thousands of Dollars)

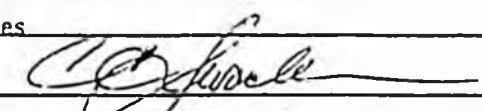
1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts	101.9	76.1	76.1	76.1	76.1	76.1
1006 GF/MHTIA						
Other						
TOTAL	101.9	76.1	76.1	76.1	76.1	76.1

Estimate of current year (FY 94) impact: \$ _____

POSITIONS:

FULL-TIME	2	2	2	2	2	2
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary.)
See attached analysis.

Prepared By: Juanita Hensley Phone: 465-2650
 Division: Motor Vehicles Date: 04/18/94
 Approved by Commissioner:  Date: 04/18/94
 Agency: Richard L. Burton Dept. of Public Safety

PREPARER TO PROVIDE ALL DISTRIBUTION COPIES TO GOVERNOR'S LEGISLATIVE OFFICE

For further distribution information call the Governor's Legislative Office

This bill allows the courts to suspend a driver's license of a person who has failed to appear in court or failed to pay a fine for a moving traffic offense. The court has advised there are 25,000 moving violations each year where the person fails to pay the fine or fails to appear in court for a moving traffic violation. It is assumed the court will suspend the driver's license of 10% or 2,500 drivers each year.

This bill impacts the Division of Motor Vehicles by resulting in 4,750 updates to the driving record of the persons being suspended. One entry will add the suspension, and another entry will end the suspension. Reinstating the driver's license will also impact the DMV field offices as the DMV clerk will be required to see proof from the court that the person has complied with the court requirements by appearing in court, or by paying the fine for the moving violation. It is estimated 90% of all persons whose license is suspended will reinstate their driving privilege. A \$100.00 reinstatement fee is charged anytime a person has had his license suspended or revoked. A person will also have to pay a duplicate license fee of \$10.00 prior to the license being issued. This will bring in an additional \$247.5 in new general fund program receipt revenue.

Total number of suspension notices received from the courts by DMV	2,500
Total number of suspensions being ended when person has complied with the courts	2,250
Total number of licenses reinstated	2,250

	FY95	FY96
<u>Personal Services</u>		Salary and Benefits
Document Processor III (Juneau)	\$38.4	\$38.4
Motor Vehicle Representative II (Anchorage)	\$36.7	\$36.7
<u>Contractual</u>		
Redesign and Order Traffic Citations (one time cost)	\$ 5.8	
<u>Supplies</u>		
Office Supplies	\$ 1.0	\$ 1.0
<u>Equipment</u>		
2 Computer Workstations @\$10.0	\$20.0	
TOTAL	\$101.9	\$76.1