

ALASKA LEGISLATURE

1419

HOUSE and SENATE FINANCE COMMITTEE FILES, 1995-1996

SENATE FINANCE
 COMMITTEE
 Amendment Number: 65 SF
 Bill Number: _____ called for
 Sponsor: _____ Date: 4/15/96 obj
 Logged In By: _____ zobj
 6-1
 Adopted

AMENDMENT

TO: SCS CS HB 412 (FIN)

OFFICE OF THE GOVERNOR

<u>Elective Operations BRU</u>		
Primary and General	General Fund <i>Election</i>	109.6
<u>Executive Operations BRU</u>		
Contingency Fund	General Fund	(109.6)

4-15-96pm

Amend. #66

Confirming Amend. allowing LFD
to conform back section of the
budget to front section.

Requested
by M. Greany
No Obj.

Adopted.

A FAX

Alaska State Legislature

Date: 4-15-96

To: George Utermahle - Legal Services

Fax#: 2029 Phone#: 2450

From: Kathy - Senate Finance

Phone#: 2618

Re: SCS CSMB 412(Fix) FY97 Opt. Budget
Please incorporate the attached 3
amendments within draft 9-GH20331R
to produce a final for the front section
of the budget and return the final
to Room 520.

Following this page, please find 3 pages(s). If this does not reach you in full, please inform us ASAP.

P.S. George, Please fax a copy of the final to Mike George (9) 463-4885



THANK YOU.

Kathy

57C
4/15/96
BS
moved
A listed

SENATE FINANCE
COMMITTEE

AMENDMENT

Offered in Senate Finance Committee

Amendment Number: 51
Bill Number: HB 412
Sponsor: Sharp Date: 4/15/96
Logged In By: _____

By Senator Sharp

Front Section

Amend Section 11 (a): Except for receipts of the Fish and Game Fund (AS 16.05.100), [F]ederal or other program receipts as defined under AS 16.05.146 that exceed the amounts appropriated in this Act are appropriated conditioned upon compliance with the program review provisions of AS 37.07.080(h). Amounts appropriated from the Fish and Game Fund (AS 16.05.100) in this Act are limited to the amounts stated in this Act.

FRAN ULMER
Lieutenant Governor



P.O. Box 110015
Juneau, Alaska 99811-0015
(907) 465-3520
Fax (907) 465-5400

STATE OF ALASKA
OFFICE OF THE LIEUTENANT GOVERNOR
JUNEAU

MEMORANDUM

TO: Senator Steve Frank, Co-Chairman
Senate Finance Committee
All Senate Finance Committee members

DATE: April 15, 1996

FROM: Lt. Governor Fran Ulmer

TELEPHONE: 465-3520
FAX: 465-5400

SUBJECT: Division of Elections budget for FY97

It is my understanding that at this morning's Senate Finance Subcommittee close-out of the Governor's Office budget, a reduction of \$309.0 to the General and Primary Election component was adopted. I would like to remind you and the full Senate Finance Committee that large reductions to the Division of Elections in an election year are risky. We all know that public confidence in the Division of Elections was badly shaken by events in the past election. Division of Elections Director Sandi Stout is doing her best to restore public confidence. Short-funding of the agency by 309.0 in an election year will undermine that goal and will result in a supplemental budget request next year.

Elections is required by statutes to perform a series of defined duties ranging from handling of voter registration and absentee ballot requests to publishing notices, training election boards and review teams, publishing the Official Election Pamphlet, counting the ballots and disseminating the results in a fair and impartial manner. The agency has no choice in these matters. It must do all of them, thereby incurring expenses even if the legislature fails to appropriate sufficient funds.

The FY97 budget for the Division of Elections was developed using FY95 actuals. Knowing that there would be a significant increase in the number of registered voters (The increase is 24% between the November, 1992 election and April 1 of this year!), and a larger voter turnout due to the presidential election, the division plans on using cost saving measures and efficiencies to absorb the increased costs. At the same time, the division has been working on improvements to increase the public's confidence in the elections process. The proposed reduction jeopardizes this work by an agency that is already making significant attempts to economize and avoid budget increases.

Upon the Supreme Court's ruling to return to an open primary, the division identified a potential cost savings of \$87.0. The following paragraphs identify the potential impacts of budget reductions to the Division of Elections.

Reduction of \$100.0

In FY95, the second set of ballots associated with the closed primary cost about \$90.0 to print. Because the number of registered voters has increased by 20 percent since then, it would be unwise to impose a full \$90,000 reduction. The Division of Elections projects a reduction of \$72,000 to be safe and reasonable. The agency also identified a reduction of \$15.0 in the personal services line that previously had been associated with the closed primary.

Reduction of \$200.0

A reduction this size will result in slower processing of voter registration and absentee ballot requests. The amount budgeted for temporary employees will be reduced by an additional \$35,000 beyond the \$15,000 mentioned in the above scenario. That means the total budgeted would be reduced from \$236.5 to \$186.5. I believe this scenario is risky and may well result in a request next year for a supplemental.

Also, planned improvements in the delivery and presentation of election night results will be scrapped. The division will be unable to contract with an outside data processing contractor for programming, ballot parameter coding, and technical assistance. The 1994 elections were the first elections in more than 16 years in which state employees assumed that responsibility, and there was significant public and legislative concern about potential conflicts of interest. In addition, the division will be unable to implement a comprehensive voter awareness media campaign, and a lower quality Official Election Pamphlet will be produced.

Reduction of \$300.0

A reduction of this magnitude would incorporate the reductions in the above scenarios and an additional cut in personal services. It is the opinion of the Division that this cut would dramatically reduce the Division's ability to carry out its statutory duties and would no doubt force it into a supplemental spending situation. We are committed to doing the very best job possible to administer these statutory responsibilities. We want to process all registrations and ballots accurately and release results in a timely manner. The level of cuts proposed in this budget puts these goals at risk, particularly this year. Historically, presidential election years result in an increase of approximately 40% more absentee by mail ballots and a significantly higher voter turnout.

Thank you for your attention to this matter. I look forward to working with you in supplying any additional information you may need.

HB

413

HFIN

FILE

(11)

H USE COMMITTEE REPORT

Date Referred to Committee: January 12, 1996

FURTHER REFERRALS:

Date of Committee Action: 3/28/96

The FINANCE Committee considered:

HB 413

HOUSE BILL NO. 413

APPROPRIATIONS FOR MENTAL HEALTH

"An Act making appropriations for the operating expenses of the state's integrated comprehensive mental health program; and providing for an effective date."

recommends it be replaced with the following committee substitute CS HB 413 (FIN) the same title a new title

additional referral to _____ Committee
 attached amendment(s)

ADOPTS: _____ Letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept) _____ APPROVES PREVIOUS: (Dept/Date) _____
 fiscal note(s) _____ fiscal note(s) _____

zero fiscal note(s) _____ zero fiscal note(s) _____

SIGNING WITH RECOMMENDATIONS	DP	DNP	NR	AM
<i>Richard J. Foster</i> Foster	X			
<i>Mark Hanley</i> Hanley	X			
<i>Tom Mulder</i> Mulder	X			
<i>Leary Martin</i> Martin	X			
<i>Ed Parnell</i> Parnell	X			
<i>Vic Kohring</i> Kohring	X			
<i>Ben Grossendort</i> Grossendort				X
<i>Mike Navarre</i> Navarre				X
<i>Tom Brown</i> Brown				X
<i>Bob Kelly</i> Kelly	X			
<i>Con Theriault</i> Theriault	X			

CHAIR'S SIGNATURE *Mark Hanley* *Richard J. Foster*

HB

413

SFIN

FILE



Alaska State Legislature

JUNEAU ALASKA

April 23, 1996


The Honorable Drue Pearce
President
Alaska State Senate
Juneau, Alaska

The Honorable Gail Phillips
Speaker
House of Representatives
Juneau, Alaska

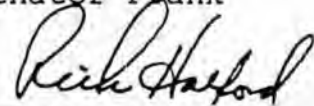
Dear Madam President and Madam Speaker:

The Conference Committee considering SENATE COMMITTEE SUBSTITUTE FOR COMMITTEE SUBSTITUTE FOR HOUSE BILL 413 (FIN) (making appropriations for the operating and capital expenses of the state's integrated comprehensive mental health program; and providing for an effective date); and COMMITTEE SUBSTITUTE FOR HOUSE BILL 413 (FIN) (making appropriations for the operating and capital expenses of the state's integrated comprehensive mental health program; and providing for an effective date), respectfully requests limited powers of free conference on the following specific points (see attached).

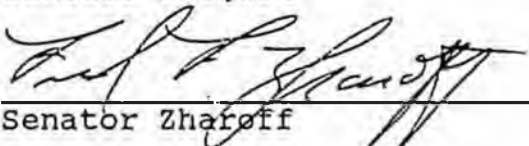
SENATE MEMBERS:



Senator Frank

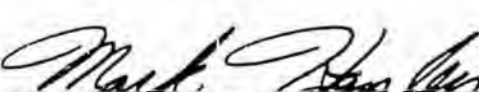


Senator Halford

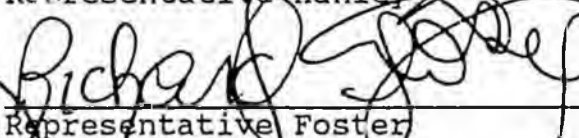


Senator Zharoff

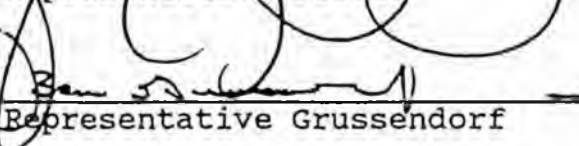
HOUSE MEMBERS:



Representative Hanley



Representative Foster



Representative Grussendorf

SENATE FINANCE COMMITTEE REPORT

DATE: 4/3/96

FURTHER:

DATE TURNED INTO OFFICE: 4-15-96

The Finance Committee considered CS FOR HOUSE BILL NO. 413(FIN)

Making appropriations for the operating and capital expenses of the state's integrated comprehensive mental health program; sfd.

and recommends:

- be replaced with 5 CS CS HB 413 (Fin)
- adopt previous _____ CS _____
- attached amendment(s)
- adopt Letter of Intent by _____ Committee
- further referral to the _____ Committee

- Senate Bill:**
- same title
 - new title
- House Bill:**
- same title
 - technical change
 - new: SCR# _____

SIGNING <u>DO</u> PASS	DP	OTHER RECOMMENDATIONS	NR	DNP	AM
		<i>Steve Ryan</i>	✓		
		<i>Roll E. Moore</i>	✓		
		<i>Gregory</i>	✓		
		<i>Paul A. Smith</i>	✓		
		<i>Bob King</i>	✓		
Co-Chair: <i>Andy</i>	✓	Co-Chair:			
Co-Chair: <i>Rick Halford</i>	✓	Co-Chair:			

NEW FISCAL NOTE(S):

Department Date Zero Fiscal

PREVIOUS FISCAL NOTE(S):*

Department Date Zero Fiscal

APPROPRIATION -- no fiscal note

*include fiscal notes accompanying Governor's bill

3FC
4/15/96

9-GH2035\G
Utermohle
4/15/96

4-15-96
Phoned Legal

SENATE CS FOR CS FOR HOUSE BILL NO. 413(FIN)
IN THE LEGISLATURE OF THE STATE OF ALASKA
NINETEENTH LEGISLATURE - SECOND SESSION

BY THE SENATE FINANCE COMMITTEE

Offered:
Referred:

Sponsor(s): HOUSE RULES COMMITTEE BY REQUEST OF THE GOVERNOR

A BILL

FOR AN ACT ENTITLED

1 "An Act making appropriations for the operating and capital expenses of the
2 state's integrated comprehensive mental health program; and providing for an
3 effective date."

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

5 * Section 1. PURPOSE. In accordance with AS 37.14.003 and 37.14.005, the
6 appropriations made by this Act are for the state's integrated comprehensive mental health
7 program.

8 * Sec. 2. NONGENERAL FUND RECEIPTS. (a) Mental Health Trust Authority
9 authorized receipts (AS 37.14.036) or administration receipts (AS 37.14.036) that exceed the
10 amounts appropriated by this Act are appropriated conditioned upon compliance with the
11 program review provisions of AS 37.07.080(h).

12 (b) If Mental Health Trust Authority authorized receipts (AS 37.14.036) or
13 administration receipts (AS 37.14.036) fall short of the estimates appropriated in this Act, the
14 affected appropriation is reduced by the amount of shortfall in receipts.

SE
"but not
to exceed
cumulative
amount
of
\$1.4m."
Add
RH
Amend
to
\$1.7mil
Adopted

1

(SECTION 3 OF THIS ACT BEGINS ON PAGE 4)

9-GH2035G
Utermohle
4/15/96

SENATE CS FOR CS FOR HOUSE BILL NO. 413(FIN)

IN THE LEGISLATURE OF THE STATE OF ALASKA

NINETEENTH LEGISLATURE - SECOND SESSION

BY THE SENATE FINANCE COMMITTEE

Offered:
Referred:

Sponsor(s): HOUSE RULES COMMITTEE BY REQUEST OF THE GOVERNOR

A BILL

FOR AN ACT ENTITLED

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2 state's integrated comprehensive mental health program; and providing for an
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7 program.

8 * Sec. 2. NONGENERAL FUND RECEIPTS. (a) Mental Health Trust Authority
9 authorized receipts (AS 37.14.036) or administration receipts (AS 37.14.036) that exceed the
10 amounts appropriated by this Act are appropriated conditioned upon compliance with the
11 program review provisions of AS 37.07.080(h). ** not to exceed \$1.7 mill. cumulative total of*

12 (b) If Mental Health Trust Authority authorized receipts (AS 37.14.036) or
13 administration receipts (AS 37.14.036) fall short of the estimates appropriated in this Act, the
14 affected appropriation is reduced by the amount of shortfall in receipts.

*held -
moved
w/o objection
passed*

1

(SECTION 3 OF THIS ACT BEGINS ON PAGE 4)

#66 explained by Mike Greaney
★ HB 412 conform back to front
moved Sen. Rieger
w/o objection passed.

AMENDMENT TO CSHB413(Fin)

SENATE FINANCE
COMMITTEE

Amendment Number: 1
Bill Number: CSHB 413 (Fin)
Sponsor: Gov. Date: 4/10/96
Logged In By: JLU

Proposed funding source name change

FROM:

Fund Source 1092: Mental Health Trust Settlement Income Account

TO:

Fund Source 1092: Mental Health Trust Authority Authorized Receipts

Post-It® Fax Note	7671	Date	4/10/96	# of pages	4
To	Lisa Marie	From	Kathy		
Co./Dept	Cordova LEO	Co.	Senate Finance		
Phone #		Phone #	465-2618		
Fax #	424-5462	Fax #	465-2187		

ALASKA STATE LEGISLATURE
LEGISLATIVE BUDGET AND AUDIT COMMITTEE
Division of Legislative Finance



P.O.Box 113200
Juneau, AK 99811-3200
(907) 465-3795
FAX (907) 463-4885

MEMORANDUM

DATE: April 9, 1996
TO: Larry Stevens, Aide to Senator Rick Halford
FROM: Susan Taylor *SMT*
SUBJECT: Separate mental health bill

Attached is an amendment to be considered by the Health and Social Services Senate Finance subcommittee. The Governor requested an amendment to change the name of fund source 1092 to the Mental Health Trust Authority Authorized Receipts from the Mental Health Trust Settlement Income Account. The House Finance Subcommittee adopted this amendment in subcommittee, however, due to an oversight the change was not made in CSHB413(Fin).

The source of the funds in fund 1092 is the Mental Health Trust Settlement Income Account. The amendment does not change the source of funding, just the name.

ALASKA MENTAL HEALTH BOARD

TONY KNOWLES, GOVERNOR
STATE OF ALASKA

431 N. Franklin, Suite 101
Juneau, Alaska 99801
Office: (907) 465-3071
Fax: (907) 465-3079
TDD: (907) 465-4764

April 9, 1996

Senator Rick Halford
Co-Chair, Senate Finance Committee
Alaska Senate
State Capitol
Juneau, Alaska 99811-1182

Dear Senator Halford:

I write to provide comments that I hope will assist the Senate as it considers SB 214, the FY 97 operating and capital budget for the state's mental health program. Our office previously provided information concerning the Governor's FY 97 Budget in a February 28, 1996 letter. Since then, the House of Representatives has passed its version of the mental health program budget (HB 413) which is now scheduled for hearing in the Senate Finance Committee.

While the Board understands the state's fiscal outlook, state law charges us with advocacy for the mentally ill. Our February 28 letter to you pointed out that mental health service needs were not fully met in the Governor's proposal. The Board did support that budget. The AMHB also supports the House budget insofar as it does not reduce existing services to clients. However, despite stated intent, the House cuts may, in fact, widen the gap between needs and services. The Board position is that mental health service needs be met at the community level to the full extent possible. We cannot predict the result of the House cuts, but we are concerned that services to the mentally ill may be impacted more or less directly, depending upon the specific budget item. A few comments on the House reductions affecting Alaska's mentally ill:

- Mental Health and Developmental Disabilities Administration-GF/MH reduced \$150,000. Aimed at reducing support to urban centers, this carries with it a corresponding cut in Medicaid funds. It seems likely that reducing support to mental health providers could translate into a reduction of services to clients.
- Alaska Psychiatric Institute-GF/MH reduced \$98,800. This also carries with it a matching Medicaid cut. API is the placement of last resort for local mental health providers across Alaska working with individuals who cannot be stabilized with community services. It seems unavoidable that this cut will create additional stress on a community system already unable to meet the needs of Alaska's mentally ill. It is likely further staff cuts at API will hasten patient turn-around and lessen coordination with community providers. Yet

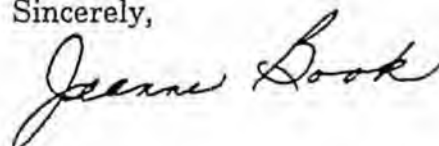
Sen. Halford
April 9, 1996
Page 2

another reduction in resources available to community providers could carry serious consequences. In addition to quality of care issues, staff reductions may confront API with patient/staff safety concerns.

- Alaska Mental Health Board—GF/MH reduced \$10,900. In voting a department wide reduction in travel costs for DHSS, the House budget would reduce the Board's travel budget by \$7,800 (10.4%). The Board's travel budget is spent to a large extent on travel for Board members, rather than staff travel. The Mental Health Lands Trust settlement expanded the Board by a third (to sixteen) with associated travel cost increases. This reduction will directly impact the Board's ability to advocate for the mentally ill by reducing public access to the board. A major purpose of the Board's meeting schedule is to provide access to the public policy system for Alaska's mentally ill, thus creating a dialogue between the Board and the people it represents. In addition, the settlement requires that this and other beneficiary boards work closely with the Alaska Mental Health Trust Authority on budget and planning matters, further boosting travel costs. Reduced travel funding will impair the Board's ability to participate in budgeting and planning for the comprehensive integrated mental health program just when that effort is beginning to coalesce.

We would welcome the opportunity to discuss the mental health budget with the HESS Sub-Committee or the full Finance Committee. If you have any questions, please contact me or Acting Executive Director Richard Rainery. Thank you.

Sincerely,



Jeanne Book
Chair

cc: Senator Drue Pearce
Senator Johnny Ellis



Official Business

Alaska State Senate

Senate Finance Committee

4-13-96
PM

HB 413

Adopted
for incorporation
Mail Stop 3100
State Capitol

Juneau, Alaska 99801-1182

MEMORANDUM

TO: Senate Finance Committee Members

FROM: Senator Rick Halford, Chair
Senate Finance Mental Health Budget Subcommittee

DATE: April 10, 1996

SUBJECT: Subcommittee report -- Mental Health Appropriations

RH

Per your request, the Department of H&SS subcommittee has reviewed recommendations the FY97 Mental Health Operating and Capital Budget appropriations as described in the attached reports.

We suggest the committee consider this approach for adoption.

Attachments

DRAFT

State of Alaska
 Integrated Comprehensive Mental Health bill
 FY97
 Reconciliation between Governor Amended and Senate budgets

General Fund/Mental Health Only

	Governor Amended		108,951.3
	Senate		<u>108,930.1</u>
			<u>(21.2)</u>
	<u>Increases/<Decreases></u>		
DHSS	Community MH Grants/Psychiatric Emergency Services	252.5	
DHSS	Institutions & Admin/Harborview Development Center	(250.0)	
DHSS	Community Developmental Disabilities	250.0	
DHSS	Community Developmental Disabilities	(20.0)	
DHSS	Institutions & Admin/ MH/DD Administration	(150.0)	
DHSS	Travel Reduction - various components	(44.9)	
DHSS	Institutions & Admin/Alaska Psychiatric Institute	(98.8)	(61.2)
Courts	Courts/Trial Courts	40.0	40.0
			<u>(21.2)</u>

Mental Health Trust Authority Authorized Receipts

	Governor Amended		2,642.5
	Senate		<u>2,930.0</u>
			<u>287.5</u>
	<u>Increases/<Decreases></u>		
DHSS	Institutions and Administration/Harborview Development Cent	250.0	
DHSS	Institutions and Administration/Alaska Psychiatric Institute	37.5	
			<u>287.5</u>

Mental Health Trust Administration Only

	Governor Amended		893.5
	Senate		<u>893.5</u>
			<u>0.0</u>

Agency Summary - FY97 Operating Budget

Mental Health Funds Only

Agency	FY96Auth	Gov Amd	House	Senate	Gov Amd to Senate	
Department of Administration	2,856.9	3,121.7	3,108.9	3,121.7	0.0	0.0 %
Department of Corrections	3,989.2	3,442.3	3,415.4	3,442.3	-0.0	-0.0 %
Department of Education	9,836.4	227.9	227.5	227.9	0.0	0.0 %
Department of Health and Social Services	97,737.5	103,797.1	103,358.8	104,023.4	226.3	0.2 %
Department of Law	66.2	67.2	66.3	67.2	0.0	0.0 %
Department of Natural Resources		697.5	697.5	697.5	0.0	0.0 %
Department of Revenue	952.8	893.5	888.8	893.5	0.0	0.0 %
University of Alaska	200.8	200.8	200.8	200.8	0.0	0.0 %
Alaska Court System	39.3	39.3	39.3	79.3	40.0	101.8 %
Total - Operating Budget	115,679.1	112,487.3	112,003.3	112,753.6	266.3	0.2 %

Agency Summary - FY97 Operating Budget

GF/MH Only

Agency	FY96Auth	Gov Amd	House	Senate	Gov Amd to Senate	
Department of Administration	2,856.9	3,121.7	3,108.9	3,121.7	0.0	0.0 %
Department of Corrections	3,989.2	3,442.3	3,415.4	3,442.3	-0.0	-0.0 %
Department of Education	9,816.4	227.9	227.5	227.9	0.0	0.0 %
Department of Health and Social Services	97,737.5	101,852.1	101,413.8	101,790.9	-61.2	-0.1 %
Department of Law	66.2	67.2	66.3	67.2	0.0	0.0 %
University of Alaska	200.8	200.8	200.8	200.8	0.0	0.0 %
Alaska Court System	39.3	39.3	39.3	79.3	40.0	101.8 %
Total - Operating Budget	114,726.3	108,951.3	108,472.0	108,930.1	-21.2	-0.0 %

Agency Summary - FY97 Operating Budget

MHTAAR Only

Agency	FY96Auth	Gov Amd	House	Senate	Gov Amd to Senate	
Department of Health and Social Services		1,945.0	1,945.0	2,232.5	287.5	14.8 %
Department of Natural Resources		697.5	697.5	697.5	0.0	0.0 %
Department of Revenue	952.8	0.0	-0.0	0.0	0.0	
Total - Operating Budget	952.8	2,642.5	2,642.5	2,930.0	287.5	10.9 %

Agency Summary - FY97 Operating Budget

MHT Admin Only

Agency	FY96Auth	Gov Amd	House	Senate	Gov Amd to Senate	
Department of Revenue		893.5	888.8	893.5	0.0	0.0 %
Total - Operating Budget	0.0	893.5	888.8	893.5	0.0	0.0 %

**State of Alaska, Funding changes to the Separate Mental Health bill
FY 97 Senate compared to Governor Amended**

OPERATING ITEMS									
Notes	Agency	FY 95 Actual	FY96 Auth	MH Request	Gov Amend	House	Senate	Gov Amend to Senate	Gov Amend to Senate %
1	GF/Mental Health - FS 1037								
	Administration	2,806.7	2,856.9	3,956.9	3,121.7	3,108.9	3,121.7	0.0	0.0%
	Corrections	3,458.6	3,989.2	4,099.2	3,442.3	3,415.4	3,442.3	0.0	0.0%
	Education	9,804.8	9,836.4	227.5	227.9	227.5	227.9	0.0	0.0%
	Health & Social Services	97,612.1	97,737.5	105,022.3	101,852.1	101,413.8	101,790.9	(61.2)	-0.1%
	Law	166.2	66.2	66.2	67.2	66.3	67.2	0.0	0.0%
2	Natural Resources	350.0						0.0	
	Revenue	155.0						0.0	
	University of Alaska	200.8	200.8	200.8	200.8	200.8	200.8	0.0	0.0%
	Alaska Court System	39.3	39.3	39.3	39.3	39.3	79.3	40.0	101.8%
	Subtotal - GF/MH	114,593.5	114,726.3	113,612.2	108,951.3	108,472.0	108,930.1	(21.2)	0.0%
	MHTAAR - FS 1092								
	Health & Social Services			1,945.0	1,945.0	1,945.0	2,232.5	287.5	14.8%
2	Natural Resources				697.5	697.5	697.5	0.0	0.0%
3	Revenue	155.0	952.8					0.0	
	Subtotal - MHTAAR	155.0	952.8	1,945.0	2,642.5	2,642.5	2,930.0	287.5	10.9%
	MHT Admin Only - FS 1094								
3	Revenue			893.5	893.5	888.8	893.5	0.0	0.0%
	Subtotal - MHT Admin Only		0.0	893.5	893.5	888.8	893.5	0.0	0.0%
	Total funding in separate bill								
	Administration	2,806.7	2,856.9	3,956.9	3,121.7	3,108.9	3,121.7	0.0	0.0%
	Corrections	3,458.6	3,989.2	4,099.2	3,442.3	3,415.4	3,442.3	0.0	0.0%
	Education	9,804.8	9,836.4	227.5	227.9	227.5	227.9	0.0	0.0%
	Health & Social Services	97,612.1	97,737.5	106,967.3	103,797.1	103,358.8	104,023.4	226.3	0.2%
	Law	166.2	66.2	66.2	67.2	66.3	67.2	0.0	0.0%
2	Natural Resources	350.0	0.0	0.0	697.5	697.5	697.5	0.0	0.0%
3	Revenue	310.0	952.8	893.5	893.5	888.8	893.5	0.0	0.0%
	University of Alaska	200.8	200.8	200.8	200.8	200.8	200.8	0.0	0.0%
	Alaska Court System	39.3	39.3	39.3	39.3	39.3	79.3	40.0	101.8%
	Total	114,748.5	115,679.1	116,450.7	112,497.3	112,003.3	112,753.6	266.3	0.2%
Notes									
1	FY95 Actual is from the General Fund/Mental Health Trust Income Account (FS 1006)								
2	FY96 Authorized, the MH Request, and Governor's Original budget request included Inter-Agency Receipt authority for the Mental Health Trust Lands Administration Unit in the Department of Natural Resources. Governor's Amended changed the funding to MHTAAR or FS 1092.								
3	In FY97, the Alaska Mental Health Trust Authority has a funding source for its administrative costs; funding source 1094 and is referred to as Mental Health Trust Administration.								

State of Alaska
Funding and Other changes to the Separate Mental Health Bill
FY 97 Senate compared to Governor Amended

OPERATING ITEMS			
FY 97 Senate to Governor Amended funding changes:			
Agency	Component	Incr/<Decr>	Description
BRU			
Health and Social Services			
Medical Assistance	Medicaid Services	(20,683.7)	Reverse transfer from Medicaid Facilities and Medicaid Non-Facility
Medical Assistance	Medicaid Non-Facility	10,952.5	Reverse transfer from Medicaid Non-Facility
Medical Assistance	Medicaid Facilities	9,731.2	Reverse transfer from Medicaid Services
Community Mental Health Grants	Psychiatric Emergency Services	252.5	Increase funding for individuals who are involuntary committed
Community DD Grants	Community DD Grants	(20.0)	Accept transfer of \$100.0 from Harborview at \$80.0.
Community DD Grants	Community DD Grants	250.0	Funding from Harborview Development Center
Institutions and Administration	Mental Health/DD Administration	(150.0)	Reduce support to urban centers.
Institutions and Administration	Mental Health/DD Administration	(28.3)	Agency travel reduction.
Institutions and Administration	Mental Health/DD Administration	(7.4)	\$80.0 Agency travel reduction
Institutions and Administration	Alaska Psychiatric Institute	(98.8)	Reduce upper level administration.
Institutions and Administration	Harborview Development Center	(0.2)	\$80.0 Agency travel reduction
Institutions and Administration	Harborview Development Center	(250.0)	AMHTA replaced funding with MHTAAR, money transferred to Community DD
Mental Health Trust Boards	Advisory Board on Alcoholism & Drug Abuse	(7.4)	Agency travel reduction.
Mental Health Trust Boards	Advisory Board on Alcoholism & Drug Abuse	(1.6)	\$80.0 Agency travel reduction
Subtotal for GF/MH		(61.2)	
Alaska Court System			
Alaska Court System	Trial Courts	40.0	Funding for competency cases
Subtotal for GF/MH		40.0	
Total FY 97 Senate to Governor Amended funding changes for GF/MH:		(21.2)	
Health and Social Services			
Institutions and Administration	Alaska Psychiatric Institute	37.5	
Institutions and Administration	Harborview Development Center	250.0	AMHTA funding to allow a transfer of \$250.0 to Community Develop. Disabilities
Total changes for MHTAAR		287.5	
FS 1037 - General Fund/Mental Health	Senate compared to Governor Amended	(21.2)	
Authority Authorized Receipts (MHTAAR)	Senate compared to Governor Amended	287.5	
FS 1094 - Mental Health Trust Administration	Senate compared to Governor Amended	0.0	
		266.3	
Other changes from House to Governor Amended:			
Corrections	The House changed the name of the BRU from Statewide Operations to Institutions for the Inmate Health Care and Inmate Programs components.		
Health & Social Services	The House and Senate changed the budget structure for Mental Health and Developmental Disabilities Services from the Governor's request. Briefly, Community Mental Health Grants, Community Developmental Disabilities, and Institutions and Administration are separate appropriations.		

Mental Health Program Capital

MENTAL HEALTH CAPITAL PROJECTS	Gov Orig. HB 413				House CSHB413 (FIN)				Proposed Senate CSSB214 (FIN)			
	GF/MH	MHTAAR	AHFC	Total	GF/MH	MHTAAR	AHFC	Total	GF/MH	MHTAAR	AHFC	Total
Alcohol & Drug Abuse emergency svcs.		150.0		150.0		150.0		150.0		150.0		150.0
Aniak Moving/Renovation Mental Health Ctr.		125.0		125.0		125.0		125.0		125.0		125.0
Gateway Mental Health addition/renovate		212.0		212.0		212.0		212.0		212.0		212.0
Competitive Grants Remodeling (statewide)		250.0		250.0		250.0		250.0		250.0		250.0
Coordinated Client Transportation Services, including vehicles (statewide)										500.0		500.0
Crisis respite &/or MH clinic renovations (statewide)										200.0		200.0
Alcohol & Drug Abuse facility renovation (statewide)										300.0		300.0
Adult Daycare Center (Cassock), planning for Palmer facility										1,000.0		1,000.0
Pioneer Homes Renovation, Repairs & Mods		271.9	271.9	543.8				0.0		271.9	271.9	543.8
DHSS Data Integration	75.0	75.0		150.0				0.0	75.0	75.0		150.0
DHSS Beneficiary & Special Needs Housing		250.0	250.0	500.0				0.0				0.0
Special Needs Housing (AHFC)			1,250.0	1,250.0				0.0		250.0	1,500.0	1,750.0
Total	75.0	1,333.9	1,771.9	3,180.8	0.0	737.0	0.0	737.0	75.0	1,333.9	1,771.9	3,180.8

STATEWIDE TOTALS - FY97 CAPITAL BUDGET

* * * * * Summary of All Agencies * * * * *

	<u>Gov MH</u>	<u>Hse MH</u>	<u>Sen MH</u>	<u>Gov MH</u> - <u>Sen MH</u> <u>Comparison</u>	
Statewide Totals	1,930,800	737,000	5,180,800	3,250,000	168.3%
Funding Sources:					
1022 Corp Rcpts	521,900	0	1,771,900	1,250,000	239.5%
1037 GF/MH	75,000	0	75,000		
1092 MHTSIA	1,333,900	737,000	3,333,900	2,000,000	149.9%

PROJECT FUNDING - FY97 CAPITAL BUDGET

• • • • Department of Health and Social Services • • • •

Project		Gov MH	Has MH	Sen MH	Gov MH - Sen MH	
					Comparison	
AP Department of Health and Social Services		150,000		150,000		
Data Integration Project (ED 99)	1037 GF/MH	75,000		75,000		
	1092 MHTSIA	75,000		75,000		
AP Alcoholism and Drug Abuse Emergency Services		150,000	150,000	150,000		
Modifications (ED 99)	1092 MHTSIA	150,000	150,000	150,000		
AP Competitive Grants for Remodeling/Renovation		250,000	250,000	250,000		
of Mental Health Facilities (ED 99)	1092 MHTSIA	250,000	250,000	250,000		
AP Coordinated Client Transportation Services				500,000	500,000	100.0%
including Vehicle Acquisition (ED 99)	1092 MHTSIA			500,000	500,000	100.0%
AP Alcoholism and Drug Abuse Facility				300,000	300,000	100.0%
Renovation (ED 99)	1092 MHTSIA			300,000	300,000	100.0%
AP Crisis Respite and/or Mental Health Clinic				200,000	200,000	100.0%
Replacement/Renovation (ED 99)	1092 MHTSIA			200,000	200,000	100.0%
AP Adult Daycare Facility in Chuglek and				1,000,000	1,000,000	100.0%
Planning for Adult Daycare Facility in	1092 MHTSIA			1,000,000	1,000,000	100.0%
Pelmer (ED 99)						
Grants to Named Recipients (AS 37.05.316)						
AP Anick Community Mental Health Center Moving/		125,000	125,000	125,000		
Renovation Costs (ED 36)	1092 MHTSIA	125,000	125,000	125,000		
AP Gateway Mental Health Center Clinic Addition/		212,000	212,000	212,000		
Renovation (ED 1)	1092 MHTSIA	212,000	212,000	212,000		

PROJECT FUNDING - FY97 CAPITAL BUDGET

• • • • Department of Revenue • • • •

Project	Gov MH	Hse MH	Sen MH	Gov MH - Sen MH	
				Comparison	
Alaska Housing Finance Corporation Projects					
AP DHSB Beneficiary and Special Needs Housing Program (ED 99)	500,000			-500,000	-100.0%
1022 Corp Rcpts	250,000			-250,000	-100.0%
1092 MHTSIA	250,000			-250,000	-100.0%
AP Pioneer Homes Renovations, Repairs and Modifications (ED 92)					
	543,800		543,800		
1022 Corp Rcpts	271,900		271,900		
1092 MHTSIA	271,900		271,900		
AP Special Needs Housing (ED 99)					
			1,750,000	1,750,000	100.0%
1022 Corp Rcpts			1,500,000	1,500,000	100.0%
1092 MHTSIA			250,000	250,000	100.0%

HB 413

TONY KNOWLES, GOVERNOR

OFFICE OF THE GOVERNOR

OFFICE OF MANAGEMENT AND BUDGET

P.O. BOX 110020
JUNEAU, ALASKA 99811-0020
PHONE: (907) 465-4660
FAX: (907) 465-3008

December 15, 1995

Mr. Nelson Page, Chair
Members of the Board of Trustees
Mr. Jeff Jessee, Executive Director
Alaska Mental Health Trust Authority
3601 C Street, Suite 742
Anchorage, Alaska 99503

Dear Mr. Page, Members of the Board of Trustees, and Mr. Jessee:

Today I am submitting to the legislature a draft appropriation bill for the state's integrated mental health program, in accordance with AS 37.14.003 and AS 37.14.005. This letter and the accompanying spreadsheet are the findings required by the statute to explain the differences between the Governor's proposed FY97 operating budget and the Alaska Mental Health Trust Authority's recommendations. I will address the mental health capital plan when the details of the Governor's capital budget are released in several weeks.

For the first time in our state's history, the Advisory Board on Alcoholism and Drug Abuse, the Alaska Mental Health Board, the Alaska Commission on Aging, and the Governor's Council on Disabilities and Special Education worked together through the Alaska Mental Health Trust Authority to develop recommendations for the State's integrated comprehensive mental health program. I have been impressed with your dedication, professionalism, and teamwork in completing this incredible task the first year, especially given the tight time frames of our budget process. While you did not have time to develop a truly integrated plan for these four beneficiary groups, you are setting the stage for the work to follow.

This has been a difficult budget year for all of us. As you know, the governor charged the cabinet with finding \$40 million in general fund budget cuts, an important element in the long-range financial planning commission's "safe landing" plan to close Alaska's half billion dollar budget gap. Our children's future and the protection of our families — including your beneficiaries — depend on our diligence in implementing such a plan this year. We all share responsibility for closing the fiscal gap even though many programs, including those in the mental health area, have worked within tight financial constraints for years. I appreciate the understanding and cooperation of the Board, staff and beneficiary groups during the budget development process.

You carefully reviewed the General Fund/Mental Health FY97 base funding and we worked together on several changes. In all but one case (Department of Corrections), we agree with the recommendations in your Final Report. In fact, we increased the base with adjustments for

salaries (including recently negotiated labor contracts), risk management, and information services rate changes.

The Governor's FY97 operating budget provides \$110,796,300 for mental health programs throughout the State. It is especially significant that you were able to supplement our \$108,851,300 in general fund/mental health funds with Trust Income Account earnings of \$1,945,000. Together, this provides the most comprehensive program plan possible for FY97.

Unfortunately, we were not able to fund all of the recommendations of the Mental Health Trust Authority. In this budget climate, even holding program funding levels steady is a major achievement. I am sure you will wish we could do more, but I believe our proposal represents the most we can add this year. Our proposal for FY97 is summarized below. For specific information by component within each department, please refer to the attached spreadsheet.

Department of Administration - \$3,121,700 GF/MH

The difference between the FY97 Governor's budget and the AMHTA proposal is \$835,200. Two recommended increments are not fully funded, but there are increases for salary adjustments (\$12,800), Risk Management rates (\$4,200). The Information Services chargeback is reduced \$2,200.

Department of Corrections - \$3,442,300 GF/MH

The difference here is \$656,900. An inadvertent error occurred in last year's Conference Committee when a general reduction in Inmate Health Care was applied to GF and not to mental health. A total of \$241,600 shown as mental health should have been shown as GF since the funds are used for general medical services provided to inmates. A fund change from GF/MH to General Fund of \$412,000 in Inmate Programs is also needed to reflect the estimated percentage of mental health beneficiaries actually treated in the program (47%). Other changes include salary adjustments (\$26,900) and Risk Management rate adjustments (-\$200). Funds were not available to include a \$30,000 increment for the prison mental health psychiatric residency program.

Department of Education - \$227,900 GF/MH

An increase of \$400 in GF/MH funding is due to salary adjustments.

Department of Health and Social Services - \$101,752,100 GF/MH
+ \$1,945,000 MH Trust Income Account

The difference between the Governor's budget and AMHTA recommendations is \$3,965,200. Factors include adjustments in salaries (\$166,800), Risk Management rates (\$40,600), Information Services chargebacks (-\$1,800). Of the \$4,037,600 in operating

Mr. Nelson Page, Chair

December 15, 1995

increments proposed by the AMHTA, the Governor's budget proposal includes \$1,435,000. To meet the governor's overall reduction in GF funding, the department took a 3% reduction in administration and an average 1% reduction from the FY97 adjusted base GF in grants line items. The administrative decrements were \$15,500 in Alcohol and Drug Abuse Services administration (elimination of Advisory Board travel and contractual services) and \$64,200 in mental health/developmental disabilities administration due to reorganization and efficiencies.

Department of Law- \$67,200 GF/MH

A net increase of \$1,000 in GF/MH funding is due to salary adjustments (\$900) and Risk Management rate adjustments (\$100).

University of Alaska - \$200,800 GF/MH

AMHTA base funding level adopted by Governor.

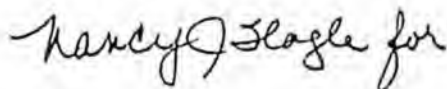
Alaska Court System - \$39,300 GF/MH

AMHTA base funding level adopted by Governor.

We are pleased that with the help of Trust Income Account funds, several programs will increase services to the beneficiaries beyond the FY96 level. The additions will be: senior services home and community-based care \$250,000; healthy families \$250,000; infant learning grants \$150,000; mental health crisis respite \$250,000; developmental disability respite services \$250,000; funds for the discharge of Harborview clients in community programs \$695,000; alcohol and drug abuse grants \$225,000; and psychiatric nurse care for women offenders within the correctional system \$80,000. The administration will continue to work with the Trust Authority to analyze the needs of and services provided to all the beneficiary groups.

I look forward to working with you to strengthen and enhance the mental health programs for the people of Alaska in the coming years.

Sincerely,



Annalee McConnell
Director

TONY KNOWLES
GOVERNOR



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

HB 4B
P.O. Box 110001
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(907) 465-3500
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January 12, 1996

The Honorable Gail Phillips
Speaker of the House
Alaska State Legislature
State Capitol
Juneau, AK 99801-1182

Dear Speaker Phillips:

Under the authority of art. III, sec. 18, of the Alaska Constitution, and in accordance with AS 37.14.003, I am transmitting a separate appropriation bill limited to appropriations for the state's integrated comprehensive mental health program. In accordance with AS 37.14.003(b), an accompanying report explains the differences between the appropriation bill and the recommendations made by the Alaska Mental Health Trust Authority for expenditures from the general fund for the state's integrated comprehensive mental health program.

The statutory requirement that appropriations for the state's mental health program be made by a separate appropriation bill was enacted as part of the settlement of the mental health trust litigation, Weiss v. State, 4FA-82-2208 Civil. The separate focus on appropriations from the general fund for the state's integrated comprehensive mental health program will improve the state's ability to meet the special needs of Alaskans who use any part of the program.

I urge your prompt action on this legislation.

Sincerely,

A handwritten signature in cursive script that reads "Tony Knowles".

Tony Knowles
Governor

Cross Ref. to HB 413

BILL: SB 214 SHORT TITLE: APPROPRIATIONS FOR MENTAL HEALTH
BILL VERSION:
SPONSOR(S): RULES BY REQUEST OF THE GOVERNOR

CURRENT STATUS: (S) FIN STATUS DATE: 3/08/96

TITLE: "An Act making appropriations for the operating expenses of the state's integrated comprehensive mental health program; and providing for an effective date."

01/12/96	2119	(S)	READ THE FIRST TIME - REFERRAL(S)
01/12/96	2119	(S)	STA, HES, FIN
01/12/96	2119	(S)	GOVERNOR'S TRANSMITTAL LETTER
01/12/96	2119	(S)	REQUIRED FISCAL COMPARISON REPORT
02/23/96	2520	(S)	STA REFERRAL WAIVED-REFERRALS: HES, FIN
03/08/96	2654	(S)	HES RPT 1DP 2NR
03/08/96	2654	(S)	APPROPRIATION, NO FISCAL NOTES
03/08/96	2654	(S)	REFERRED TO FINANCE

Comparison of AMHTA Mental Health Funding Recommendations with
 Governor's FY97 Mental Health Request

BRU	COMPONENT	97 GOV	97 GOV	Total	Total	Difference	Summary of Change	TECHNICAL EXPLANATION					AMHTA	
		GF/MH	MHTIA	97 GOV	97 AMHTA	FY97 Governor		Change from FY97 GF/MH Base				INC		
		1037	1092	MH	Mental Health	and		2901	2911	1095	TRIN	FUND	DEC	REQUEST
							Salary Adj.	Risk Mgt.	Info Sv.		CHNG			
DEPARTMENT OF ADMINISTRATION														
Senior Services	Pioneers Homes	420.8	0.0	420.8	414.0	6.8	Salary/Risk Mgmt/ Information Services adjustments	5.1	1.7				0.0	
Senior Services	Protection, Community Services, and Administration	209.5	0.0	209.5	210.2	-0.7	Formerly Senior Services Administration; Salary/Risk Management/ and Information Services adjustments	0.7	0.2	(1.6)			0.0	
Senior Services	Home and Community-Based Care	1,871.6		1,871.6	2,721.6	-850.0	Formerly Office of Public Advocacy BRU. Transfer in from H&SS for \$250.0 in GF/MH was discussed with the AMHTA Board. Of the \$1,100,000 proposed by AMHTA, (\$850,000) was left unfunded.				250.0		1,100.0	
Legal and Advocacy Services	Office of Public Advocacy	619.8	0.0	619.8	611.1	8.7	Salary/Risk Mgmt/ Information Services adjustments	7.0	2.3	(0.6)			0.0	
Department of Administration Totals		3,121.7	0.0	3,121.7	3,956.9	(835.2)		12.8	4.2	(2.2)	250.0	0.0	0.0	1,100.0
DEPARTMENT OF CORRECTIONS														
Statewide Programs	Inmate Health Care	3,073.0	0.0	3,073.0	3,317.9	-244.9	Salary/Risk Mgmt adjustments. Increment approved for \$80.0 in GF/MH. Switch fund of \$241,600 GF/MH to GF to correct error. Of the \$110,000 request, \$30,000 increment for prison mental health psychiatric residency program was not funded.	26.9	(0.2)			(241.6)	80.0	110.0
Statewide Programs	Inmate Programs	369.3	0.0	369.3	781.3	-412.0	Switch fund of \$412,000 GF/MH to GF to reflect est. % of Mental Health programming.					(412.0)		0.0
Department of Corrections Totals		3,442.3	0.0	3,442.3	4,099.2	(656.9)		26.9	(0.2)	0.0	0.0	(653.6)	80.0	110.0

Comparison of AMHTA Mental Health Funding Recommendations with
Governor's FY97 Mental Health Request

BRU	COMPONENT	97 GOV	97 GOV	Total	Total	Difference	Summary of Change	TECHNICAL EXPLANATION					AMIITA
		GF/MH	MIITA	97 GOV	97 AMHTA	FY97 Governor		Change from FY97 GF/MH Base				INC	
		1937	1092	MH	Mental Health	and		2901	2911	2095	TRIN	FUND	DEC
						Salary Adj.	Risk Mgt.	Info Srv		CHNG			
DEPARTMENT OF EDUCATION (one component only)													
Teaching and Learning Support	Basic Education and Instructional Improvement	227.9	0.0	227.9	227.5	6.4	Formerly Education Program Support BRU; Salary Adjustment	0.4	0.0	0.0	0.0	0.0	0.0
DEPARTMENT OF HEALTH AND SOCIAL SERVICES													
Medical Assistance	Medicaid Services	20,683.7	0.0	20,683.7	19,683.7	1,000.0	New component includes transfers in from the former Medicaid Non-Facility, Medicaid Facilities, and SGFM for Medicaid Eligible Community Health Clients				1,000.0		0.0
Family and Youth Services	Foster Care	1,547.9	0.0	1,547.9	1,547.9	0.0	AMHTA base funding level adopted by Governor						0.0
Family and Youth Services	Residential Child Care	3,522.0	0.0	3,522.0	3,522.0	0.0	AMHTA base funding level adopted by Governor						0.0
Family and Youth Services	Northern Region	81.8	0.0	81.8	80.4	1.4	Salary/Risk Mgmt Adjusted	1.1	0.3				0.0
Family and Youth Services	McLaughlin Youth Center	62.1	0.0	62.1	62.1	0.0	AMHTA base funding level adopted by Governor						0.0
Family and Youth Services	Fairbanks Youth Facility	81.6	0.0	81.6	81.6	0.0	AMHTA base funding level adopted by Governor						0.0
Maniilaq	Maniilaq Alcohol & Drug Abuse	522.4	0.0	522.4	522.4	0.0	AMHTA base funding level adopted by Governor						0.0
Maniilaq	Maniilaq Mental Health/DD Svcs	350.0	0.0	350.0	353.5	(3.5)	Decrement of 1% of FY97 adjusted base GF in line 700						(3.5)
Norton Sound	NS Public Health Services	98.3	0.0	98.3	99.3	(1.0)	Decrement of 1% of FY97 adjusted base GF in line 700						(1.0)
Norton Sound	NS Alcohol & Drug Abuse Services	232.2	0.0	232.2	232.2	0.0	AMHTA base funding level adopted by Governor						0.0
Norton Sound	NS Mental Health/DD Services	402.4	0.0	402.4	406.5	(4.1)	Decrement of 1% of FY97 adjusted base GF in line 700						(4.1)
SE Alaska Regional Health Corp	SEARHC Alcohol & Drug Abuse Services	140.6	0.0	140.6	140.6	0.0	AMHTA base funding level adopted by Governor						0.0
SE Alaska Regional Health Corp	SEARHC Mental Health Services	125.2	0.0	125.2	126.5	(1.3)	Decrement of 1% of FY97 adjusted base GF in line 700						(1.3)
Tanana Chiefs Conference	TCC Alcohol & Drug Abuse Svcs	202.4	0.0	202.4	202.4	0.0	AMHTA base funding level adopted by Governor						0.0

Comparison of AMHTA Mental Health Funding Recommendations with

Governor's FY97 Mental Health Request

BRU	COMPONENT	97 GOV	97 GOV	Total	Total	Difference	Summary of Change	TECHNICAL EXPLANATION					AMHTA	
		GF/MH	MHTIA	97 GOV	97 AMHTA	FY97 Governor		Change from FY97 GF/MH Base			TROUT/	INC		
		1037	1092	MH	Mental Health	and		2901	2911	2095	TRIN	FUND	DEC	REQUEST
					Recommendation	FY97 AMHTA	Salary Adj.	Risk Mgmt.	Info Srv	CHNG				
Tanana Chiefs Conference	TCC Mental Health Svcs	529.8	0.0	529.8	535.2	(5.4)	Decrement of 1% of FY97 adjusted base GF in line 700						(5.4)	0.0
Tlingit Haida	T-H Alcohol & Drug Abuse Svcs	6.0	0.0	6.0	6.0	0.0	AMHTA base funding level adopted by Governor							0.0
Yukon-Kuskokwim Health Corp.	Y-K Alcohol & Drug Abuse Svcs	418.5	0.0	418.5	418.5	0.0	AMHTA base funding level adopted by Governor							0.0
Yukon-Kuskokwim Health Corp.	Y-K Mental Health Services	907.4	0.0	907.4	916.6	(9.2)	Decrement of 1% of FY97 adjusted base GF in line 700						(9.2)	0.0
State Health Services	Maternal, Child, & Family Hlth	73.6	250.0	323.6	323.6	0.0	\$250.0 increase for Healthy Families Program funded from the Trust Income Account in accordance with the AMHTA.						250.0	250.0
State Health Services	Infant Learning Program Grants	3,503.3	0.0	3,503.3	4,093.3	(590.0)	Transfer in from Harborview Development Center of \$150.0 GF/MH. \$590.0 of the AMHTA proposed increase of \$740.0 could not be funded.				150.0			740.0
Alcohol and Drug Abuse Svcs	ADA Administration	767.7	0.0	767.7	769.1	(1.4)	Salary/Risk Mgmt Adjusted. Decrease of (\$15.5) GF/MH due to elimination of Advisory Board costs.	11.4	2.7				(15.5)	0.0
Alcohol and Drug Abuse Svcs	Alcohol/Drug Abuse Grants	7,943.8	0.0	7,943.8	8,341.4	(397.6)	Of the \$622.6 increments requested, \$397.6 remains unfunded.				100.0		125.0	622.6
Alcohol and Drug Abuse Svcs	Correctional ADA Grant Component	331.5	0.0	331.5	331.5	0.0	AMHTA base funding level adopted by Governor							0.0
MI/DD Services	Community DD Grants	20,753.4	0.0	20,753.4	21,487.4	(734.0)	Transfer in second year costs for Harborview Discharge of Clients w/Developmental Disabilities and \$250.0 for DD Respite Care Services. Decrement to replace GF with Medicaid Waiver funds. Of the \$925,000 increments requested, \$365,000 remains unfunded.				560.0		(369.0)	925.0

Comparison of AMHTA Mental Health Funding Recommendations with

Governor's FY97 Mental Health Request

BRU	COMPONENT	97 GOV	97 GOV	Total	Total	Difference	Summary of Change	TECHNICAL EXPLANATION					AMHTA	
		GF/MH	MHTIA	97 GOV	97 AMHTA	FY97 Governor		Change from FY97 GF/MH Base				INC		
		1037	1092	MH	Mental Health	and		3901	2911	2095	TRIN	FUND	DEC	INC
				Recommendation	FY97 AMHTA		Salary Adj.	Plan Mgt.	Info Brv	CHNG		REQUEST		
MII/DD Services	Gen Community Mental Hlth Grants	2,438.2	0.0	2,438.2	2,858.3	(420.1)	Transfer of \$220.1 to Psychiatric Emergency Services Grants; Unallocated Grant Reduction of \$200.0 for Community Mental Health.					(220.1)	(200.0)	0.0
MII/DD Services	Psychiatric Emergency Services	5,331.1	0.0	5,331.1	4,999.0	332.1	Transfer \$56.0 from Designated Evaluation & Treatment, \$56.0 from Chronically Mentally III, and \$220.1 from General Community Mental Health Grants for crisis respite program in Juneau and to fund an experimental emergency services program in Fairbanks.				332.1			0.0
MII/DD Services	Services to the Chronically Mentally III	10,918.7	0.0	10,918.7	10,589.7	329.0	In FY97 this component also includes the former Medicaid Community Mental Health Grants. Transfer out of (\$56.0) to Psychiatric Emergency Services and transfer in from Harborview for \$385.0 to fund Sourdough Discharge.				385.0	(56.0)		0.0
MII/DD Services	Designated Eval & Treatment	1,046.3	0.0	1,046.3	1,852.3	(806.0)	Transfer out of (\$56.0) to Psychiatric Emergency Services. The proposed increment of \$750.0 could not be funded.					(56.0)		750.0
MII/DD Services	Services for Seriously Emotionally Disturbed Youth	6,538.5	0.0	6,538.5	7,038.5	(500.0)	Transfer in of \$250.0 from Harborview for MH Grants Crisis/Respite Services; \$500.0 of the proposed \$750.0 increment could not be funded.				250.0			750.0

Comparison of AMHTA Mental Health Funding Recommendations with
Governor's FY97 Mental Health Request

BRU	COMPONENT	97 GOV	97 GOV	Total	Total	Difference	Summary of Change	TECHNICAL EXPLANATION					AMHTA	
		GF/MH	MHTIA	97 GOV	97 AMHTA	FY97 Governor		Change from FY97 GF/MH Base			TROUT/	INC		
		1037	1092	MH	Mental Health	and		2901	2911	2095	TRIN	FUND/	DEC	INC
					Recommendation	FY97 AMHTA	Salary Adj.	Risk Mgt.	Info Brv	CHNG		REQUEST		
MHI/DD Services	Mental Health/DD Admin	3,373.0	0.0	3,373.0	3,010.0	(37.0)	Salary/Risk Mgmt/Information Services adjustments (+\$42.2); transfer of (\$15.0) to API to provide support to Mental Health/DD Administration positions; Decrement (\$64.2) to reduce administrative costs through reorganization/efficiencies.	34.4	8.3	(0.5)	(15.0)	(64.2)	0.0	
MHI/DD Services	Alaska Psychiatric Institute	5,950.3	0.0	5,950.3	5,850.0	100.3	Salary/Risk Mgmt/Information Services adjustments (+\$85.3); transfer in \$15.0 from Mental Health/DD Admin.	68.8	16.7	(0.2)	15.0		0.0	
MHI/DD Services	Harborview Developmental Center	2,150.8	1,695.0	3,845.8	6,070.0	(2,224.2)	Salary/Risk Mgmt/Information Services adjustments (+\$55.8); Decrement of (\$585.0) for second year plan of the Harborview closure; transfers out to fund Sourdough Discharge, Respite Care, Senior Services Support, Infant Learning, Dually Diagnosed Services.	45.7	11.2	(1.1)	(1,695.0)	1,110.0	1,695.0	
Mental Health Trust Boards	Alaska Mental Health Board	382.9	0.0	382.9	379.0	3.9	Salary/Risk Mgmt Adjustments	3.1	0.8				0.0	
Mental Health Trust Boards	Advisory Board on Alcoholism and Drug Abuse	334.7	0.0	334.7	331.8	2.9	Salary/Risk Mgmt Adjustments	2.3	0.6				0.0	
Health and Social Services Totals		101,752.1	1,945.0	103,697.1	107,662.3	(3,965.2)		166.8	40.6	(1.0)	2,792.1	(2,042.1)	811.0	5,732.6
DEPARTMENT OF LAW (one component only)														
Civil Division	General Legal Services	67.2	0.0	67.2	66.2	1.0	Formerly Legal Services BRU Operations Component; Salary/Risk Management Adjustments	0.9	0.1	0.0	0.0	0.0	0.0	

Comparison of AMHTA Mental Health Funding Recommendations with

Governor's FY97 Mental Health Request

BRU	COMPONENT	97 GOV	97 GOV	Total	Total	Difference	Summary of Change:	TECHNICAL EXPLANATION					AMHTA	
		GF/MH	MHTIA	97 GOV	97 AMHTA	FY97 Governor		Change from FY97 GF/MH Base				INC		
		1037	1092	MH	Mental Health	and		2901	2911	2095	TRIN	FUND/	DEC	INC
					Recommendation	FY97 AMHTA	Salary Adj.	Risk Mgt.	Info Svcs	CHNG		REQUEST		
UNIVERSITY OF ALASKA (one component only)														
University of Alaska Anchorage	Anchorage Campus	200.8	0.0	200.8	200.8	0.0	AMHTA base funding level adopted by Governor	0.0	0.0	0.0	0.0	0.0	0.0	
ALASKA COURT SYSTEM (one component only)														
Alaska Court System	Trial Courts	39.3	0.0	39.3	39.3	0.0	AMHTA base funding level adopted by Governor	0.0	0.0	0.0	0.0	0.0	0.0	
GRAND TOTALS		100,851.3	1,945.0	110,796.3	116,252.2	(5,455.9)		207.8	44.7	(4.0)	3,042.1	(2,695.7)	891.8	6,942.6

HB

419

SFIN

FILE

SENATE FINANCE COMMITTEE REPORT

DATE: 2/23/96

FURTHER: REPORTED
SFC 3/8/96

DATE TURNED INTO OFFICE: 3-8-96

The Finance Committee considered CS FOR HOUSE BILL NO. 419(STA)

"An Act relating to the disposal of property, including firearms and ammunition."

and recommends:

- be replaced with _____ CS _____ (_____)
- adopt previous _____ CS _____ (_____)
- attached amendment(s)
- adopt Letter of Intent by _____ Committee
- further referral to the _____ Committee

- Senate Bill:**
- same title
 - new title
- House Bill:**
- same title
 - technical change
 - new: SCR" _____

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	NR	DNP	AM
_____	✓	_____	✓		
_____	✓				
_____	✓				
Co-Chair: _____	✓	Co-Chair: _____			
Co-Chair: _____	✓	Co-Chair: _____			

NEW FISCAL NOTE(S):

Department Date Zero Fiscal

PREVIOUS FISCAL NOTE(S):*

Department Date Zero Fiscal

DOA	1/24/96		10.4 Rev
DPS	1/24/96		

APPROPRIATION -- no fiscal note

*include fiscal notes accompanying Governor's bill

FISCAL NOTE

Version: CSHB 419 (STA)
 (H) Publish Date: 1/30/96

STATE OF ALASKA
 1996 LEGISLATIVE SESSION

Revision Date: _____
 Title: An Act relating to the disposal of firearms and ammunition by the state or a municipality.
 Sponsor: Rep. Kort
 Requestor: H (STA)

Department Affected: Administration
 BRU: General Services
 Component: Property Management
 COMPONENT SERIAL NO. 61

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	0.0	0.0	0.0	0.0	0.0	0.0
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0
EQUIPMENT	0.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0
MISCELLANEOUS	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES (1005)	10.4	10.4	10.4	10.4	10.4	10.4
---------------------------	------	------	------	------	------	------

FUND SOURCE: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
OTHER						
TOTAL						

Estimate of any current year (FY 96) cost: \$ _____

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary.)

Section 1: The bill gives the Commissioner of Public Safety disposal authority of firearms and ammunition that are unclaimed property used as evidence, property of unknown owners, and firearms forfeited under court order.

Section 2: The bill restricts disposal options of state firearms to destruction in specified circumstances, use by law enforcement organizations, and sales to licensed firearms dealers.

Prepared by: Dugan Petty, Director
 Division: General Services

Phone: 465-2250
 Date: _____

Approved by Commissioner: Mark Boyer
 Agency: Department of Administration

Date: 1-24-96

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FISCAL NOTE

STATE OF ALASKA BILL NO. HB 419
 1996 LEGISLATIVE SESSION

ANALYSIS: (continued)

1. Assumptions:

- 1.1 Projected annual number of handguns to be disposed of under the bill 100
- 1.2 Projected long-barreled rifles/shotguns disposed of under the bill 35
- 1.3 Estimated number of firearms of annual projection that qualify as unclaimed property, or have unknown owners 30 handguns
4 rifles
- 1.4 Estimated number of firearms of annual projection forfeited by order of the Court and disposed of by Public Safety other than through sales 15 handguns
10 rifles
- 1.5 Estimated annual number of collectibles under federal definition in annual projection 1 handgun
1 rifle
- 1.6 50% of forfeited firearms are declared surplus by the Department of Public Safety and transferred to DOA for disposal 15 handguns
10 rifles
- 1.7 The number of firearms destroyed is the same
- 1.8 Estimated average sales price to licensed dealers. Average public disposal \$165 * 70% = \$116.00
- 1.9 Ammunition disposal is negligible

2. DEPARTMENT OF ADMINISTRATION FISCAL IMPACTS

2.1 Handgun sales		
PROPOSED BILL PROJECTED RECEIPTS	70 x \$116.00 =	\$8,120.0
NET GAIN IN RECEIPTS		\$8,120.0
2.2 Long-barreled rifles and shotgun sales		
EXISTING PROJECTED RECEIPTS	34 x \$116.00 =	\$3,944.00
from sales to licensed dealers only		
PROPOSED BILL PROJECTED RECEIPTS	16 x \$116.00 =	\$1,856.00
NET LOSS OF RECEIPTS		\$(2,088.00)
2.3 Disposal of Collectibles		
Existing collectibles retained for display purpose	2 each =	0
PROPOSED BILL PROJECTED RECEIPTS	2 x \$200 =	\$400.00
NET GAIN IN RECEIPTS		\$400.00

FISCAL NOTE

No. 2

Bill Version: CSHB 419 (STA)

(H) Publish Date: 1/30/96

STATE OF ALASKA
1996 LEGISLATIVE SESSION

Revision Date: _____ Dept. Affected: Public Safety
 Title: Disposal of firearms and ammunition by the BRU: Alaska State Troopers
state and municipalities. Component: Detachments
 Sponsor: Representative Kott
 Requestor: _____ COMPONENT SERIAL NO. 0799

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
CHANGE IN REVENUES ()	-0-	-0-	-0-	-0-	-0-	-0-
Revenue Code						

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program						
1006 GF/MHTIA						
Other						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of current year (FY 95) impact: \$ _____

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)

This bill does not have a fiscal impact on the Division of Alaska State Troopers.

Prepared By: Lt. Dan Lowden Phone: 465-5505
 Division: Alaska State Troopers Date: January 24, 1996
 Approved by Commissioner: *Ronald L. Otte* Date: 1/24/96
 Agency: Ronald L. Otte, Department of Public Safety

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COMMITTEE COPY

Cross-Ref. to HB 419

BILL: SB 219

SHORT TITLE: DISPOSAL OF FIREARMS BY PUBLIC AGENCIES

BILL VERSION:

SPONSOR(S): SENATOR(S) MILLER, Leman, Sharp, Halford, Kelly, Taylor, Torgerson
Green, Donley, Pearce

CURRENT STATUS: (S) JUD
THEN FIN

STATUS DATE: 02/13/96

TITLE: "An Act relating to the disposal of firearms and ammunition by the state or a municipality."

01/12/96	2130	(S)	READ THE FIRST TIME - REFERRAL(S)
01/12/96	2130	(S)	STA, JUD
01/31/96	2263	(S)	STA RPT 4DP 1DNP
01/31/96	2263	(S)	ZERO FISCAL NOTE(S) (DPS, DCRA)
01/31/96	2263	(S)	REFERRED TO JUDICIARY
02/13/96	2409	(S)	FIN REFERRAL ADDED
02/13/96	2409	(S)	REFERRED TO JUD THEN FIN

Alaska State Legislature
House of Representatives

FEB 28 1996

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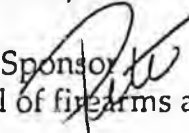


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MEMORANDUM

TO: Senator Rick Halford, Co-Chair, Senate Finance Committee
Senator Steve Frank, Co-Chair, Senate Finance Committee

FROM: Representative Pete Kott, Sponsor 
CS HB 419(STA), Disposal of firearms and ammunition

DATE: February 28, 1996

SUBJECT: Request for a Committee Hearing on CS HB 419(STA)

I would like to respectfully request that a Senate Committee hearing be held at your earliest convenience on CS HB 419(STA).

This bill would stabilize the constant recent flip-flops in administration policy this past year on the sale of confiscated firearms, excess service revolvers, and ammunition. It would require all handguns to be sold to a federally licensed firearms dealer, who in turn would be able to sell them to the public, instead of just to law enforcement officials (which is the current administration policy). By allowing the Department of Public Safety to dispose of all unsafe firearms first, and then having the licensed dealer do a background check before selling them to the public, the concerns of public safety have been addressed. Finally, the bill would continue to allow a revenue stream from the sale of such guns to continue.

There is a companion bill, SB 219 by Senator Miller. The only difference between them is that the CS for HB 419(STA) removed language that would require municipal law enforcement agencies to be included in the bill along with state law enforcement agencies. The sponsor of SB 219 concurs with this amendment.

Attached are the following documents for your reference and use:

Bill History
Sponsor Statement
Sectional Analysis
Fiscal Note
Background

If you have any questions, please contact me or my aide Roger Poppe, at 3777.



Representative Pete Kott



Alaska State Legislature House of Representatives

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SPONSOR STATEMENT CS HB 419 (STA)

It has long been the practice of the Department of Administration's State and Federal Property Management program to auction off excess service revolvers, confiscated firearms, and ammunition. This activity has been a source of revenue for the program in the past, and has also been a means by which gun collectors could obtain collectible items, as well as a means by which the general public could obtain guns and ammunition.

In a 1995 change in Administration policy, only hunting rifles and shotguns would be sold at public auction, but handguns would be destroyed. Therefore, on October 25, 1995, the state destroyed some 50 weapons, with an estimated market value of \$13,925. Responding to threatened lawsuits and the submission of legislative bills on this matter, the administration in January once again changed its policy, this time to conform to many of the essential features of this bill. Currently, both the administration and this bill now have the guns being sold to a federally licensed firearms dealer. The key difference is that the administration wants that dealer to sell the guns and ammunition only to law enforcement officials and agencies, while this bill would require that the dealer sell them to the public.

Aside from revenues that public sale of the guns and ammunition would generate, both the administration and the bill sponsor are concerned with the issue of public safety. This bill would deal with this concern in two ways. First, the Department of Public Safety could only pass on to the Department of Administration firearms and ammunition it deemed to be serviceable and safe. Second, the Department of Administration could then only dispose of them to a federally licensed firearms dealer, who would then sell them to the public. By doing a background check on any purchaser before sale, the licensed dealer would thus ensure that these items would not be sold to someone with a felony record. Thus, public safety is protected, a state revenue source can continue to be maintained, and handguns and ammunition can still be obtained by the public.

In a Committee Substitute in House State Affairs, references in the bill to include municipalities in this bill were deleted, as this was seen as an issue of local control.



Representative Pete Kott



Alaska State Legislature House of Representatives

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SECTIONAL ANALYSIS CS HB 419(STA)

Section #1: Allows state and municipal law enforcement agencies to dispose of all recovered, seized, or abandoned property at a sale. With respect to firearms and ammunition, however, state agencies have to follow the disposal procedures set out in Section 4 of this bill.

Section #2: Allows the Department of Public Safety to dispose of deadly weapons that have been forfeited to the state because they were in the possession of, or used by, a defendant in the commission of a crime, except for firearms and ammunition.

Section #3: Adds a new statutory subsection to the disposal of deadly weapons to cover the firearms and ammunition exempted in Section #2. Under this section, firearms and ammunition forfeited as deadly weapons shall also be disposed of in accordance with Section 4 of this bill.

Section #4: Firearms and ammunition obtained by the state through surplus, abandonment, or forfeiture shall be sold to a federally licensed firearms dealer. Exempt from this procedure are firearms and ammunition that are obtained through forfeitures related to crimes involving controlled substances, those not serviceable or safe, or those not legal for a licensed dealer to possess.



Representative Pete Kott



WEAPONS DESTROYED
PROPERTY DESTRUCTION #23574
SEPTEMBER 13, 1995

NOTES: ESTIMATED MARKET FOR MOST WEAPONS IS AS LISTED IN GUN TRADER'S GUIDE, 16TH EDITION										
THE PROPERTY MANAGEMENT SECTION HAS NO RECORDS REGARDING WEAPONS ACQUISITION.										
ITEM #	MANUFACTURER	CALIBER	SERIAL #	LENGTH	ACTION	DEPARTMENT	TAR #	REPORTED AS	ESTIMATED MARKET VALUE	ESTIMATED SALES VALUE
1	Uzi 45 Y 18 (1)	45	002753		Auto	Public Safety	57887	Evidence	\$900.00	\$0.00
2	Winchester 12 gauge, Md 1200	12 ga	L1332784	under 18"	Pump	Public Safety	3718E	Forfeiture	\$200.00	\$0.00
3	Winchester 12 gauge, Md 1300	12 ga	L2571702	under 18"	Pump	Public Safety	3719E	Forfeiture	\$250.00	\$0.00
4	High Standard 12 gauge Y 19 (5)	12 ga	3243379	under 18"	Pump	Public Safety	1178E	Confiscation	\$200.00	\$0.00
5	Mossberg 12 gauge, Md 500 A	12 ga	L546893	under 18"	Pump	Public Safety	3719E	Forfeiture	\$200.00	\$0.00
6	Western Field 12 gauge, Md M550ABD	12 ga	G387206	under 18"	Pump	Public Safety	1178E	Excess	\$250.00	\$0.00
7	Ingram 9 mil P 26 (12)	9 mm	12345		Auto	Public Safety	8788E	Excess	\$150.00	\$0.00
8	Interatec 22 P 28 (14)	22	043731		Auto	Public Safety	3719E	Forfeiture	\$795.00	\$0.00
9	RFB, Inc	9 mm	453070		Auto	Public Safety	8788E	Excess	\$150.00	\$0.00
10	Ingram 9 mil	9 mm	2-2000450		Auto	Public Safety	8788E	Excess	\$795.00	\$0.00
11	Interdynamic 9 mil P 22 (12)	9 mm	00557		Auto	Public Safety	8788E	Excess	\$150.00	\$0.00
12	Corbay 9 mil	9 mm	890023597		Auto	Public Safety	8788E	Excess	\$250.00	\$0.00
13	Corbay 9 mil	9 mm	890023598		Auto	Public Safety	8788E	Excess	\$250.00	\$0.00
14	Colt 223 27 (13)	223	M4024082		Auto	Public Safety	59825	Forfeiture	\$875.00	\$0.00
15	H & R 10 gauge, Md 178 22 (15)	10 ga	AX825811	under 18"	Single	Public Safety	8788E	Excess	\$145.00	\$0.00
16	Mossberg, Md 600 AT	12 ga	G958778	under 18"	Pump	Public Safety	87705	Excess	\$175.00	\$0.00
17	H & R Survival Rifle (12-1815)16 (2)	22	41043	under 15"	Single	Public Safety	8788E	Excess	\$95.00	\$0.00
18	Fle, Md TFX22 P 29 (15)	22	1X58782		Rev	Public Safety	5787	Unclaimed	\$85.00	Damaged \$0.00
19	Tikon Tiger 39 P 29 (15)	38	0081420		Auto	Public Safety	3719	Unclaimed	\$180.00	\$180.00
20	Ruger Blackhawk 41 P 24 (10)	41	47-20422		--Rev	Public Safety	3719	Forfeiture	\$210.00	\$200.00
21	Smith & Wesson 357, Md 27-23 (16)	357	N200580		Rev	Public Safety	3719	Forfeiture	\$295.00	\$280.00
22	Ruger 9 mil P 25 (15)	9 mm	301-51879		Auto	Public Safety	3719	Forfeiture	\$285.00	\$225.00
23	Smith & Wesson 22, Md 48-431 (11)	22	243K915		Rev	Public Safety	3719	Forfeiture	\$295.00	\$250.00
24	Ruger 357 P 23 (9)	357	57101257		Rev	Public Safety	3719	Forfeiture	\$270.00	\$250.00
25	Beretta 380 P 32 (18)	380	A24580Y		Auto	Public Safety	3719	Forfeiture	\$285.00	\$250.00
26	Llama 45 0.1 (7)	45	A85675		Auto	Public Safety	3719	Forfeiture	\$285.00	\$250.00
27	Lorch 25 Y 20 (6)	25	168197		Auto	Public Safety	3719	Forfeiture	\$130.00	\$100.00
28	Ruger 22 P 24 (10)	22	255751		Rev	Public Safety	3719	Unclaimed	\$185.00	\$180.00
29	Crosman Pellet P - 34 (25)	None			Air	Public Safety	3719	Unclaimed	\$35.00	\$25.00
30	Ruger 357 P 23 (9)	357	172-42390		Rev	Public Safety	3719	Forfeiture	\$270.00	\$250.00
31	Colt 357, Md Trooper MKV 33 (11)	357	02105V		Rev	Public Safety	3719	Forfeiture	\$280.00	\$250.00

WEAPONS DESTROYED
PROPERTY DESTRUCTION #23574
SEPTEMBER 13, 1995

32	Glock 10 mil	Ø 17 (3)	10 mm	UM108US		Auto	Public Safety	37191	Forfeiture	\$475.00	\$500.00
33	Smith & Wesson 38. Md W-S 4	(20)	38	103591		Rev	Public Safety	37191	Unknown	\$180.00	\$78.00
34	Colt 22, Md Huntsman P 15	(7)	22	051729S		Auto	Public Safety	37191	Forfeiture	\$285.00	\$500.00
35	Smith & Wesson 45 P 35	(2)	45	THAS001		Auto	Public Safety	37191	Forfeiture	\$434.00	\$400.00
36	AAIT 380	P 36 (50)	380	D04470		Auto	Public Safety	37191	Forfeiture	\$170.00	\$180.00
37	Interarms 38	P-27 (15)	38	0404674		Auto	Public Safety	37191	Unclaimed	\$246.00	\$200.00
38	Balkal KB Inc	P-29 (15)	380	A012758		Auto	Public Safety	37191	Forfeiture	\$120.00	\$100.00
39	Ruger 357 Blackhawk	P-24 (10)	357	135999		Rev	Public Safety	37191	Forfeiture	\$210.00	\$190.00
40	Smith & Wesson 38, Md 38P-37	(23)	38	33821		Rev	Corrections	68917	Excess	\$225.00	\$150.00
41	Smith & Wesson 357		357	ADC8483		Rev	Corrections	68917	Excess	\$265.00	\$210.00
42	Smith & Wesson 357		357	AWP4747		Rev	Corrections	68917	Excess	\$265.00	\$210.00
43	Smith & Wesson 357		357	ADE2317		Rev	Corrections	68917	Excess	\$265.00	\$210.00
44	Smith & Wesson 357		357	ABC4368		Rev	Corrections	68917	Excess	\$265.00	\$210.00
45	Smith & Wesson 357	36 (24)	357	AAH8261		Rev	Corrections	68917	Excess	\$265.00	\$210.00
46	Smith & Wesson 357		357	ABC3839		Rev	Corrections	68917	Excess	\$265.00	\$210.00
47	Smith & Wesson 357		357	ACL562		Rev	Corrections	68917	Excess	\$265.00	\$210.00
48	Smith & Wesson 357		357	ACL507		Rev	Corrections	68917	Excess	\$265.00	\$210.00
49	Smith & Wesson 357		357	ABC3084		Rev	Corrections	68917	Excess	\$265.00	\$210.00
50	Smith & Wesson 357		357	AD88800		Rev	Corrections	68917	Excess	\$265.00	\$210.00
										\$13,925.00	\$8,785.00

State's guns spared

Buyers limited
to peace officers

By SHEILA TOOMEY
Daily News reporter

The Knowles administration has backed off its decision to destroy state surplus guns rather than sell them at auction, as has been the practice.

Citing "lots of input from the public," Public Safety Commissioner Ron Otte said legal guns the state can't use will now be sold to a licensed dealer who promises to resell them only to police officers and law enforcement agencies.

The retrenchment is "a good first step" toward settling a lawsuit filed in September by the Alaska Gun Collectors Association, said attorney Wayne Anthony Ross.

But it's not enough, said Ross, who represents the gun collectors.

"To restrict sales to police officers doesn't make sense," Ross said. "The idea of banning citizens from purchasing them is philosophically repugnant."

Reflecting a position he first adopted when he was mayor of Anchorage, Knowles decreed in September that the 300 or so seized, found and surplus handguns in the state's possession should not be returned to the street by auctioning them to the general public, as had been done for at least 10 years.

In a last run, 50 guns were cut up by welders on Sept. 14, after a Superior Court judge refused to issue an injunction to stop their destruction. Ross argued that inadequate efforts had been made to find the owners of the lost and unclaimed weapons, that many of the guns were collector's items or other-

GUNS: State scraps plan to destroy surplus stock

Continued from Page B-1

wise valuable, and that it was illegal to destroy state property that could be profitably sold.

The subtext of the dispute is the old good guns vs. bad guns debate. The administration and a local victims' group think reducing the number of handguns in circulation will reduce the number used in crimes. Ross and his colleagues say guns aren't bad, but that people who misuse them are.

Knowles still does not want to sell handguns to the public, Otte said. "He simply does not think that is good policy."

But the reaction to destroying the guns — described by Otte as "fairly mixed" — was apparently critical enough to convince the administration to abandon the new policy.

Now only illegal or mechanically unsafe weapons will be destroyed, Otte said. Long guns will be sold, as previously planned. Antiques, curios

and collectibles will be kept and perhaps given to museums. Some of the guns will be loaned to gun safety programs around the state for use in firearms education.

Additionally, a better inventory system will be designed and better efforts made to find owners before anything is sold. Inventories will be made available to police agencies around the state who might be able to use some of the weapons.

Sales of what's left will be restricted to police officers and law enforcement agencies.

"This meets all of the tests of all the people the governor has heard from," Otte said Wednesday.

It doesn't meet Ross's test. And he doubts the board of the Alaska Gun Collectors Association will agree to dismiss the lawsuit. "I'm pleased with this first step," Ross said. "Probably the next step is to work with the Legislature to fine tune how they will be required to dispose of them."

Please see Page B-3, GUNS

ADN
18 JAN 96

6.

TONY KNOWLES
GOVERNOR



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

P O Box 110001
Juneau, Alaska 99811-0001
(907) 465-3500
Fax (907) 465-3532

January 29, 1996

JAN 30 1996

FIELD(Title) FIELD(Fname) FIELD(lname)
FIELD(Address)
FIELD(City), FIELD(State) FIELD(Zip)

Dear FIELD(Sal):

Thanks for your comments about the state's disposal of surplus and confiscated handguns. My office heard from people on both sides of the issue. We listened, but my position is still the same: The state will not auction handguns to the general public.

This is not an anti-gun policy; it's an anti-crime policy. I don't believe the state should be in the arms business. Instead, we should be doing all we can to make our streets safer for Alaska's children and families. This isn't an unusual policy. Many jurisdictions around the country refuse to sell confiscated or surplus handguns to the public.

Here's how my policy works:

1. Weapons which, according to state law, are deemed **unsafe**, unlawful, or potentially harmful to the public will be destroyed.
2. Every effort will be made to return stolen or unclaimed firearms to their rightful owners.
3. Long-barreled rifles and shotguns will be sold to licensed firearms dealers for sale to the public. Such guns have always been made available to the public.
4. Antiques, curios, and collectibles, as defined by federal firearms regulations, will be held for display purposes.
5. The Department of Public Safety and local law enforcement agencies in Alaska will be allowed to obtain any needed weapons.

January 29, 1996

Page 2

6. Other state agencies, like Fish and Game, Natural Resources, and Corrections, will be allowed to obtain any needed weapons.
7. Certified gun safety programs will be allowed to obtain firearms useful for their purposes.
8. All remaining firearms will be offered by bid to licensed firearm dealers, provided they are sold only to certified law enforcement officers or law enforcement organizations.

The details of this policy were worked out by the departments of Public Safety, Administration, and Revenue. I am proud of their efforts. While making useful weapons available to law enforcement organizations and other agencies, this policy also fulfills my main objective: To do whatever I can to make the streets of Alaska safer.

I firmly believe that keeping the state out of the arms business is one way to do this, and I'm confident most Alaskans agree.

Thanks again for your comments.

Sincerely,



Tony Knowles
Governor

STATE OF ALASKA

DEPARTMENT OF ADMINISTRATION

OFFICE OF THE COMMISSIONER

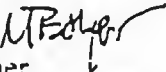
TONY KNOWLES, GOVERNOR


P.O. BOX 110200
JUNEAU, ALASKA 99811-0200
PHONE: (907) 465-2200
FAX: (907) 465-2135

To: Distribution

Date: January 19, 1996

Phone: 465-2200

From: Mark Boyer 
Commissioner
Department of Administration

Ron Otte 
Commissioner
Department of Public Safety

Subject: Firearms Disposition Policy

The State of Alaska shall no longer sell firearms directly to the general public. Firearm sales are not a core service of state government and are best conducted by qualified licensed firearms dealers. Long-barreled rifles and shotguns will be sold only to qualified licensed firearms dealers who devote time and attention to the sale of firearms in the regular course of their business and possess expertise and knowledge to serve those interested in purchasing firearms.

Unsafe, unlawful firearms, or those deemed potentially harmful to the public safety by the Department of Public Safety, shall continue to be destroyed. Firearms useful to local law enforcement agencies, certified gun safety programs, and state agencies will be re-utilized to maximize benefit and reduce costs for those programs.

Handguns shall be disposed of or reissued in a manner designed to avoid the potential of future mishap, accident, or improper or illegal use. Handguns may only be sold to qualified licensed firearms dealers who devote time and attention to the sale of firearms in the regular course of their business, possess expertise and knowledge to serve those purchasing the handgun, and agree only to resell the handgun for the sole use in law enforcement activities.

On rare occasions, a state agency may come into the possession of firearms that are antiques, collectibles, or curios. Firearms meeting the definition of antique, collectible, or curio set out in Federal Firearms Regulation, Part 178, Title 27, will be retained for future use or display or made available to publicly owned museums.

January 4, 1996

Page - 2 -

destroyed".

Fifty surplus firearms were destroyed by a cutting torch on 14 September 1995. Most of these firearms were not "Saturday Night Specials, sawed-off shotguns, and assault weapons". Many of these firearms were, in fact, collectors items. By the State's own estimate, the fifty firearms that were destroyed had a market value of \$13,925.00.

On or about the 26th of September 1995, the AGCA filed an amended complaint again seeking an injunction and seeking, among other things, damages against the Governor, his COS (Mr. Ayers), the Commissioner of Administration (Mr. Boyer), and the Commissioner of Public Safety (Mr. Otte), "personally, in favor of... the State of Alaska, for the total value of each and every firearm they have destroyed or will destroy in the future...".

The defendants filed an answer, on or about 25 October 1995, admitting that "before September of 1995 surplus firearms were disposed of by sale" but stating that "the policy of the defendant State of Alaska is to refrain from selling surplus and forfeited handguns directly to the public". Defendants admitted "that on September 14, 1995 approximately 50 deadly weapons were destroyed" but denied any conspiracy, denied that public notice was required before destruction, and denied that the "weapons belonged to anyone other than the defendant Department of Administration". For affirmative defenses, the defendants claimed, among other things, that the plaintiffs lack standing to bring the suit, that the defendants are immune from suit, and that the defendants "were authorized by law to destroy deadly weapons transferred to the Department of Administration as surplus state property".

Plaintiff has been furnished with a list of the firearms that were destroyed, as well as a list of firearms that are proposed for future destruction.

Defendants have recently filed a Motion to Dismiss plaintiff's Complaint, alleging, among other things, immunity and that plaintiff lacks standing to bring the suit in question. The plaintiff has not yet responded to that Motion.

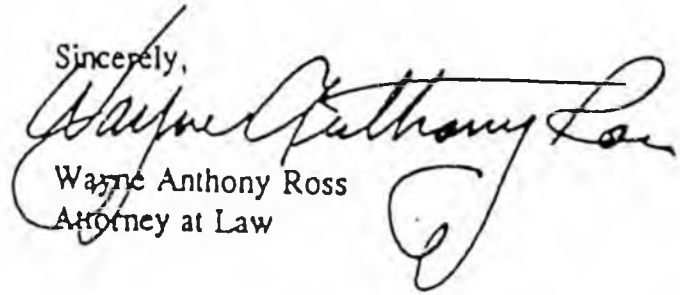
While the AGCA, and its more than 300 members, believes it has standing to bring such a suit, the Legislature is really the body who has the responsibility to protect the property of the State, and thus the people of Alaska, against an Administration bent on destroying valuable, revenue producing, state assets to further its own political agenda. This is particularly true in view of the current revenue shortfall that the State is experiencing.

It is respectfully requested that the Legislature intervene in this suit, against the Administration, on behalf of the people of the State. It is also requested that the Legislature adopt legislation this session that will prevent such destruction of State assets in the future.

Should you have any questions, please feel free to contact me.

January 4, 1996
Page - 3 -

Sincerely,

A handwritten signature in cursive script that reads "Wayne Anthony Ross". The signature is written in black ink and is positioned above the typed name and title.

Wayne Anthony Ross
Attorney at Law

cc
AGCA

Wayne
Anthony
Ross

Law Offices of
ROSS & MINER

A Professional Corporation
327 East Fireweed Lane, Suite 201
Anchorage, Alaska 99503

Wayne Anthony Ross
Edward L. Miner

(907) 276-5307
(907) 276-6672 - FAX

January 4, 1996
QUICK SUMMARY

To the members of the Alaska Legislature:

Re: Wilful destruction of valuable State property by State officials;
Lawsuit filed by AK Gun Collectors Association to attempt to end
such practice

June 20, 1995 - Boyer writes memo to Ayers regarding the disposal of the State's "surplus firearms" proposing destruction of handguns. Excerpts: "Receipts received from the disposal of these firearms contribute to the funding of the Property Management Program". The "Property Management section has sold excess service revolvers and confiscated firearms for the past decade". "There is no evidence that firearms disposed of by the Surplus Property Program have ever been involved in a crime". Proposes that "only hunting rifles and shotguns (should) be sold at public auction" and that "(h)andguns would be destroyed".

Ayer's approves saying "This is clearly in the public interest and better government".

The Administration sets about implementing the destruction of these firearms.

September 13, 1995 - Alaska Gun Collectors Association (AGCA) files complaint in Superior Court seeking an injunction. Baldwin tells court that the State was only going to destroy "Saturday Night Specials, sawed-off shotguns, and assault weapons". TRO denied.

September 14, 1995 - Fifty surplus firearms, including desirable collectors items, destroyed by cutting torch. State estimates the firearms destroyed had a market value of \$13,925.00.

September 26, 1995 - AGCA files amended complaint again seeking an injunction and personal damages against the Governor, his COS, the Commissioner of Administration, and the Commissioner of Public Safety.

October 25, 1995 - Defendants file answer admitting destruction and stating new State policy of destruction. transferred to the Department of Administration as surplus state property".

December, 1995 - Defendants file Motion to Dismiss plaintiff's Complaint, alleging, among other things, immunity and plaintiff lack of standing to bring the suit.

The Legislature has responsibility to protect the property of the State against an Administration bent on destroying valuable, revenue producing, state assets to further its own political agenda especially in view of the current revenue shortfall.

MEMORANDUM

RECEIVED State of Alaska

Department of Administration

JUN 21 1995

TO: **Jim Ayers**
Chief of Staff
Office of the Governor

ADMINISTRATIVE: **June 20, 1995**
S OFFICE

FROM: **Mark Boyer**
Commissioner
Department of Administration

SUBJECT: Surplus Firearms Disposal Decision Briefing

*Mark -
This is clearly
in the public's interest
and better government.
Thank you
J. A.*
CCB ES

OBJECTIVE:

Prudent disposal of state-owned and confiscated firearms.

APPLICABLE STATUTES: AS 22.20.120, AS 12.36.060, AS 34.45.060, AS 44.68.110, AS 36.30.070

PROBLEM STATEMENT:

The Property Management section accumulated approximately 600 firearms since the last disposal of firearms in August. The statutes (AS 12.36.60) governing confiscated deadly firearms require the Commissioner of Public Safety to dispose of the firearms. The Commissioner may dispose the firearms surplus and transfer them to the Surplus Property Program for sale to the public. Excess State Trooper firearms are also transferred to the Surplus Property Program and sold to the public. ~~Legal firearms, such as sawed-off shotguns, are destroyed by Public Safety and are not included in sales. Receipts received from the disposal of these firearms contribute to the funding of the Property Management Program.~~

With the rise of violent crimes and shootings in Anchorage, a local group has objected to public auctions of firearms without background checks. Large-volume, low-cost State disposal of handguns make it very easy and inexpensive for anyone to buy a handgun. Critics argue our disposal sales could put firearms in the hands of criminals or be used in a violent crime. Some cities and organizations in other states offer rewards and trade-ins to remove handguns from general circulation and destroy them to protect the public safety. To date, our disposal process recirculates legal firearms.

With the enactment of the federal Brady Bill, some have argued the State should conduct a background check prior to selling handguns. Federal law considers the State a private owner. We do not hold a federal firearms license nor can we obtain one. Since federal law considers the State a private owner, we are not required to conduct background checks. The State of Alaska has the means to conduct background checks, however, it has been suggested that to do so could be construed as a violation of individual rights.

BACKGROUND:

Property Management Section has sold excess service revolvers and confiscated firearms for the past decade. In years past, these firearms have been included in auctions where a variety of items are sold. Because of changes in the federal law (Brady Bill) and not knowing how these changes would effect the sale of State property, we opted not to include these items in the normal auction setting.

In Anchorage, on August 9, 1994, Property Management section conducted its first exclusive firearms auction. There were 341 line items and proceeds were \$59,977.00—approximately 25% of our annual state budget. However, this sale also generated a substantial amount of negative press coverage reaching as high as the Governor's Chief of Staff. A local television station covered the sales as a news item with the spin that we were remiss by not obtaining background checks. A group known as Victims of Violent Crimes criticized the sale of firearms as inappropriate because the firearms could be used in violent crimes. Handgun sales have the potential of generating quick press-worthy controversy. Mid-level officials in the Departments of Public Safety and Administration were interviewed the morning of the last auction—by early afternoon the Commissioners of Public Safety and of Administration and the Chief of Staff were involved in the issue. This issue generated instant controversy and has the potential of eliciting emotional responses from various groups on either side of the issue.

Currently, Property Management has over 600 firearms in its control. Most of the firearms are rifles or shotguns and the remainder are handguns. We continue to receive large quantities of lost, abandoned, and confiscated firearms. The Department of Public Safety advises they will excess more shortly. The change-out of Public Safety service revolvers has increased our inventory. Our facilities to store large volume of firearms for extended periods of time is limited. The most efficient means of disposal is a separate firearms auction this summer. In the interim, we will request Public Safety to retain confiscated and excess firearms in their facilities due to our limited secure storage capacity.

OPTIONS:

1. Status Quo—Sell firearms as a part of our normal auction activities (keeping a low profile), or/and continue to conduct exclusive firearms sales. Neither type of sale would include background checks.

- UNIT 13 20 13-03 RUSS & MILLER F.4.6
2. Require our auctioneer to conduct background checks on handgun sales as part of our contract requirements. All of our auctioneers in the past ten years have had federal firearms licenses as a part of their business.
 3. Discontinue the disposal of firearms through sales.
 4. Sell only rifles, which are typically used by hunters, and destroy handguns.
 5. Sell only to licensed gun dealers by permitting only licensed dealers to participate in firearms auctions.

DISCUSSION:

Option 1 allows the sale of firearms to continue in the same manner as in past years. This option is well within the law because the Brady Bill does not apply to the State. One of the complaints we have heard is the State does not prevent placing firearms in the hands of criminals. ~~There is no evidence that firearms disposed of by the Surplus Property Program have ever been involved in a crime.~~ While there is no way to ensure the firearms would not be used improperly, Brady Bill background checks should, at a minimum, be performed for handguns if full disposals are to continue. This alternative redistributes handguns to the public without background checks. Continuation of this disposal method is not recommended.

Option 2 continues public auctions of all firearms and requires handgun sales background checks utilizing the auctioneer as a licensed firearms dealer. However, it has been argued that this is a breach of an individual's civil rights. Further, firearms purchasers might challenge our right to conduct background checks and could file suit on the matter. Since federal law sets the minimum requirements, we believe the State could adopt the federal requirement or stronger policies.

This is the method utilized by the Municipality of Anchorage to sell their firearms. According to Fred Kattenback, Deputy Chief of Procurement, to date they have had no complaints. ~~If they receive a complaint, he believes the Municipality would discontinue the sales and destroy all excess firearms.~~ This option ensures a background check but is not recommended since it recirculates all types of handguns to the general public.

Option 3 discontinues the sale of firearms: ~~Adopting this policy also would severely impact the Property Management budget as approximately 25% of our state budget is derived from this source and would require a contract with cost to the State for certified destruction of firearms.~~ Criticism from firearms buyers, including sportsman hunters, could be expected. This option is not recommended as it prevents sales of hunting rifles and significantly impairs our program receipt capabilities.

Option 4 sells only hunting rifles and shotguns at public auction. ~~Handguns would be destroyed. We estimate that 90% or more of the firearms received for disposal are handguns.~~

Hunting rifles and shotguns make up a small number of the confiscated or abandoned firearms. This policy would result in a loss of revenue, but would contribute to anti-crime efforts. There are benefits to public safety by removal of handguns from property disposal. Many of these weapons, known as "Saturday Night Specials," are easy to conceal and could readily be involved in a violent crime.

It would prevent the likelihood of handguns falling into the hands of someone who would use it to commit a crime. It would be appropriate for Public Safety to supervise the destruction of handguns and certify what firearms are appropriate to transfer for public disposal sales. Hunting rifles and shotguns disposed of by Public Safety or excess to State needs would be sold at public auction. While subject to criticism from firearms buyers, it could be part of the administration's anti-crime initiatives and reduce the odds of a State-disposed handgun ever being involved in a violent crime or injury.

~~Option 5 permits only licensed gun dealers to submit bids on firearms for disposal. The Brady Bill requires all licensed gun dealers to conduct background checks prior to selling handguns. The issue of the Brady Bill background checks would be resolved with this alternative. Under this option, invitations to the firearms disposal auctions would be sent to licensed gun dealers. An auction would be conducted, but only licensed dealers would be allowed to participate. On the negative side, the firearms would be sold at lower prices to gun dealers and resold to the public at higher prices. Aside from the loss of revenue, the eventual outcome of this option is the same as option 1.~~

RECOMMENDATIONS

Option 4 is recommended as the best disposal policy. Handguns would no longer be recirculated to the general public, but destroyed by the Department of Public Safety. Hunting rifles and shotguns would be sold to the public.

Security and storage will no longer be a problem since handguns make up the 90% of the firearms and would be destroyed by Public Safety. General Services will receive a certificate of destruction listing the destroyed handguns and continue to receive receipts for hunting rifles and shotguns sold to the public.

The benefits of this alternative include:

- an estimated 550 handguns this fiscal year and approximately 300 handguns in future fiscal years will be taken out of circulation;
- x
- the potential for use of these handguns in the commission of a violent crime or accidental injury is eliminated;
- x

- organized citizen groups, such as Victims of Violent Crimes, critical of firearms disposals in the past should be satisfied with the limited disposal and background checks;
- x
- firearms used for hunting will still be available to the general public, sportsmen, and hunters, and will bring in the highest per firearm disposal sales prices for the program;
- x
- the opportunity for critical press during disposal actions is reduced; and
- removal of handguns designed for use as concealed weapons ("Saturday Night Specials") is in the best interest of Public Safety.

This alternative should be pursued as the most responsible and prudent approach to firearms disposal for excess State-owned and confiscated firearms.

James H. [Signature]
 Approved / _____
 Date

_____ Disapproved _____ Date