

Leg. Finance-House & Senate Finance Comte Files (1991-1992) 922

- 1 (1) the executive branch;
- 2 (2) labor organizations;
- 3 (3) school districts;
- 4 (4) municipalities;
- 5 (5) private sector employers;
- 6 (6) health care providers.

7 (b) MEMBERS of the board serve staggered terms of four years. The board shall elect  
8 from its membership a president, vice-president, and secretary. Members of the board serve  
9 without compensation but are entitled to receive per diem and travel expenses authorized for  
10 boards and commissions under AS 39.20.180. Members of the board are subject to AS 39.50.

11 Sec. 21.77.030. GENERAL POWERS. The authority may

12 (1) beginning July 1, 1992, exercise the powers granted to insurers under the laws  
13 of the state; if the authority acts as an insurer, the authority shall comply with the requirements  
14 applicable to insurers under this title;

- 15 (2) sue or be sued;
- 16 (3) enter into contracts or agreements;
- 17 (4) establish administrative or accounting procedures;
- 18 (5) collect, invest, and disburse funds;
- 19 (6) charge fees for providing administrative services;
- 20 (7) establish appropriate levels of reserves to cover the expenses of the authority;
- 21 (8) adopt necessary regulations and procedures for implementation of this chapter.

22 Sec. 21.77.040. DUTIES OF BOARD; ANNUAL REPORT. The board shall

23 (1) in providing group health insurance required under this chapter, provide  
24 comprehensive coverage at the lowest possible cost per eligible employee;

25 (2) provide to the governor and to the legislature an annual report covering the  
26 previous fiscal year's activities of the authority;

27 (3) review each application for a certificate of need under AS 18.07.041 and  
28 within 60 days after receiving a copy of the application determine the effect of issuing the  
29 certificate on the cost of the group health insurance required under this chapter; a copy of the  
30 determination shall be provided to the office of planning and research in the Department of  
31 Health and Social Services;

1 (4) every third fiscal year, include in the annual report a cost and benefit analysis  
2 of the activities of the authority.

3 Sec. 21.77.050. STAFF AND PROFESSIONAL SERVICES CONTRACTS. The  
4 authority shall employ an executive director who serves at the pleasure of the authority as its  
5 chief administrative officer. The executive director may, with the approval of the authority,  
6 select and employ additional staff as necessary. Employees of the authority are in the exempt  
7 service under AS 39.25.110. In addition to its staff of regular employees, the authority may  
8 contract for the services of consultants and professional, technical, and financial advisors the  
9 authority considers necessary for the purpose of developing information, conducting hearings,  
10 studies, investigations, or other proceedings, or otherwise exercising its powers.

11 Sec. 21.77.060. PROCUREMENT OF INSURANCE. (a) The authority shall, after  
12 July 1, 1992, obtain a policy or policies of group health insurance covering eligible employees  
13 of an employer that has elected to participate, from an insurer authorized to transact business in  
14 the state under AS 21.09, or act as a self-insurer if the authority determines that self-insurance  
15 can provide the desired insurance coverage and benefits at a lower cost per eligible employee.

16 (b) Except when acting as a self-insurer, the authority shall obtain group health insurance  
17 in compliance with the provisions of AS 36.30 and shall make available bid specifications for  
18 desired group health insurance benefits to all insurance carriers licensed in the state and qualified  
19 to provide the desired benefits. The specifications shall be made available at least once every five  
20 years.

21 Sec. 21.77.070. ALASKA STATE HEALTH RESOURCES FUND. The Alaska state  
22 health resources fund is created in the general fund. The fund consists of money appropriated  
23 by the legislature. The fund shall be managed and invested by the board. The board may expend  
24 money from the fund to carry out the provisions of this chapter.

25 Sec. 21.77.080. INSURANCE PREMIUMS. The authority shall provide that sufficient  
26 funds are collected to provide authorized benefits, reserves, and to pay the expenses of the  
27 authority. Reserves remaining at the termination of an insurance contract shall be invested by  
28 the authority in the same manner as retirement funds are invested under AS 14.25.180.

29 Sec. 21.77.090. PARTICIPATION; WAIVER. (a) The state, a municipality, a district,  
30 or other employer in the state may participate in the group insurance coverage provided by the  
31 authority. If the state, municipality, district, or other employer elects to participate, the state,

1 municipality, district, or other employer shall continue to participate unless a waiver is granted  
2 by the board.

3 (b) In determining whether a waiver should be granted, the board shall establish  
4 minimum benefit and financial standards for the desired group health insurance coverage. The  
5 minimum benefit and financial standards and the proposed time schedule for responsive offers  
6 shall be sent to all participants at the time the request for proposal for the desired group health  
7 insurance coverage is issued. A participant seeking a waiver of coverage shall match the  
8 minimum benefit and financial standards set out in the request for proposal for the desired group  
9 health insurance coverage. Participants shall submit documentation of their insurance coverage  
10 matching the board's minimum benefit and financial requirements before the deadline established  
11 by the board. The board may approve or disapprove a waiver of participation based on the  
12 documentation submitted by the participant regarding the benefit and financial standards  
13 established by the board.

14 (c) A participant may separately provide for health insurance coverage additional to that  
15 offered by the authority.

16 Sec. 21.77.100. DEFINITIONS. In this chapter,

17 (1) "authority" means the Alaska State Health Resources Authority;

18 (2) "board" means the board of directors of the Alaska State Health Resources  
19 Authority;

20 (3) "district" has the meaning given in AS 14.17.250;

21 (4) "eligible employee" means an employee of a participant who qualifies for  
22 group health benefits as determined by the participant;

23 (5) "eligible state program" means a program in which an agency of the state  
24 provides health care or provides funds to purchase health care for persons who are not employees  
25 of the state;

26 (6) "employer" means the state, a municipality, a district, a collective bargaining  
27 unit, the board of a public corporation of the state created within a principal executive  
28 department, a self-employed person, or a person employing one or more persons in a business  
29 or industry;

30 (7) "fund" means the Alaska state health resources fund;

31 (8) "group health insurance" means coverage that may include life insurance,

1 accidental death and dismemberment, medical care and treatment, dental care, eye care, and other  
2 group health coverage as determined by the authority;

3 (9) "municipality" includes a public corporation established by a municipality;

4 (10) "participant" means the state, a municipality, a district, or other employer in  
5 the state;

6 (11) "reimbursement system" means a system or method that streamlines or results  
7 in cost efficient payments to health care providers, and includes schedules of maximum allowable  
8 reimbursement for health care related services based on geographic regions, actual provider costs,  
9 and availability of services;

10 (12) "state" means the executive, legislative, and judicial branches of state  
11 government, and includes the University of Alaska and a public corporation of the state created  
12 within a principal executive department;

13 (13) "utilization standards" means a system to monitor, track, and verify patterns  
14 of treatment by health care providers that assures that cost efficient and cost effective care is  
15 provided within accepted medical standards without reducing the quality of care.

16 \* Sec. 5. AS 37.07.030 is amended to read:

17 Sec. 37.07.030. RESPONSIBILITIES OF THE LEGISLATURE. The legislature shall

18 (1) provide for a budget review function;

19 (2) analyze the comprehensive operating and capital improvements programs and  
20 financial plans recommended by the governor;

21 (3) adopt legislation to authorize implementation of the governor's comprehensive  
22 operating and capital improvements programs and financial plans or appropriate alternatives to  
23 those plans;

24 (4) provide for a post-audit function to cover financial transactions, program  
25 accomplishment, and compliance with legislative intent;

26 (5) adopt or revise the estimate of receipts required to balance the succeeding  
27 fiscal year's budget in order that proposed expenditures do not exceed estimated receipts for that  
28 fiscal year;

29 (6) adopt, revise, or initiate revenue measures in order to balance the succeeding  
30 fiscal year's budget and the capital improvements section of the budget for the succeeding six  
31 years;

1 (7) appropriate funds for the operation of the Alaska State Health Resources

2 Authority.

3 \* Sec. 6. AS 39.25.110 is amended by adding a new paragraph to read:

4 (30) employees of the Alaska State Health Resources Authority.

5 \* Sec. 7. AS 39.50.200(b) is amended by adding a new paragraph to read:

6 (52) Alaska State Health Resources Authority (AS 21.77).

7 \* Sec. 8. REPORT. The Alaska State Health Resources Authority shall report to the Alaska State  
8 Legislature by March 1, 1992, on the progress made by the authority in establishing a health care  
9 provider reimbursement system and utilization standards.

10 \* Sec. 9. This Act takes effect immediately under AS 01.10.070(c).

**HOUSE CONCURRENT RESOLUTION NO. 5**  
**IN THE LEGISLATURE OF THE STATE OF ALASKA**  
**SEVENTEENTH LEGISLATURE - FIRST SESSION**

BY REPRESENTATIVES ELLIS, Boyer, Navarre, Koponen, Ulmer

Introduced: 2/13/91

Referred: Health, Education and Social Services, Finance

**A RESOLUTION**

1 **Establishing a Health Resources and Access Task Force.**

2 **BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

3       **WHEREAS** estimated annual expenditures for health care in Alaska have risen by 300 percent  
4 in the last 10 years from \$480 million to over \$1.5 billion; and

5       **WHEREAS** over 90,000 residents of the state cannot afford to pay their medical bills, are not  
6 covered by a group health insurance plan, do not qualify for public assistance programs, and cannot  
7 afford to pay individual health insurance premiums; and

8       **WHEREAS**, if current trends continue, it is estimated that expenditures for health care in the  
9 state will increase to at least \$10 billion by the year 2000 and over 25 percent of the state's residents  
10 will be uninsured; and

11       **WHEREAS** the legislature, aided by the Health Care Cost Containment Task Force, has achieved  
12 savings in the costs of health care in the state totaling over \$20 million in fiscal years 1990 and 1991;  
13 and

14       **WHEREAS** every resident should have access to a basic level of health care regardless of  
15 income and should not become financially destitute before obtaining health care; and

16       **WHEREAS** the legislature recognizes that there is a continuing need to develop and evaluate

1 ways to manage health care expenditures in the state;

2 **BE IT RESOLVED** by the Alaska State Legislature that the Health Resources and Access Task  
3 Force is established with the following primary purposes:

4 (1) to design a cost-efficient program that allows access to a basic level of health care  
5 services for all state residents;

6 (2) to continue the work of the Health Care Cost Containment Task Force in seeking  
7 ways to achieve savings in the cost of health care in the state; and

8 (3) to define a strategy for implementing a health care program covering all Alaskans and  
9 a strategy for continuing to contain the costs of health care in the state; and be it

10 **FURTHER RESOLVED** that the task force shall

11 (1) solicit advice and information from the medically indigent, health care consumer  
12 groups, the insurance industry, health care providers, labor organizations, emergency services personnel,  
13 large and small businesses, the Medical Care Advisory Committee, the Alaska Native Health Service,  
14 actuaries, the public, and others;

15 (2) investigate and gather data relating to health care quality, access, delivery, payment  
16 systems, and financing in the state, especially in rural areas;

17 (3) ascertain and review successful health care protection methods in other states,  
18 territories, and countries and other health care alternatives, including ways of providing health care for  
19 persons without insurance or with limited health care protection;

20 (4) continue to update an accurate estimate of the number of people who are unable to  
21 receive necessary health care services in the state, which patients are generating unpaid medical bills,  
22 which state residents are uninsured or lack adequate insurance, which health care providers are providing  
23 uncompensated care, who is paying for the cost of uncompensated care, and the total cost of  
24 uncompensated care in the state;

25 (5) identify those health care services necessary to achieve an acceptable minimum level  
26 of health care for all state residents and to examine those health care services that provide the most care  
27 for the most people at the least cost, including prevention services;

28 (6) monitor and evaluate experience under the state employee and retiree health plans;

29 (7) evaluate the potential benefits of health education, wellness plans, and prevention  
30 plans for all residents;

31 (8) develop strategies to support health care professions training and the retention of  
32 health care professionals in the state;

1 (9) recommend ways to coordinate services among nonprofit health care providers, profit  
2 making health care providers, the state division of public health, the United States Department of  
3 Veterans Affairs, the United States Department of Defense, and the Alaska Native Health Service in  
4 order to achieve a more efficient and effective health care delivery system;

5 (10) review ways to maximize the use of federal funds for health care programs in the  
6 state;

7 (11) investigate ways to reduce costs associated with malpractice insurance coverage,  
8 including its effect on the cost of health care in the state;

9 (12) consider the feasibility of redistributing funds currently spent by the state on health  
10 care in order to provide residents with affordable and equitable care;

11 (13) provide advice and assistance to other public agencies involved in health care  
12 programs; and

13 (14) pursue other sources of funding for the expenses of the task force; and be it

14 **FURTHER RESOLVED** that the task force shall consist of 14 members and two alternates as  
15 follows:

16 (1) three members of the Senate appointed by the President of the Senate, one of whom  
17 shall be designated as an alternate;

18 (2) three members of the House of Representatives appointed by the Speaker of the  
19 House, one of whom shall be designated as an alternate;

20 (3) two persons representing the executive branch, appointed by the Governor;

21 (4) eight members chosen by the members appointed under paragraphs (1) - (3) as  
22 follows: one individual representing the medically indigent, two individuals representing private  
23 employers who are not health care providers, two individuals representing health care providers, one  
24 individual representing nonprofit organizations, one consumer of health services who is not an employer  
25 or health care provider, and one individual representing labor organizations; and be it

26 **FURTHER RESOLVED** that the members of the task force shall elect from among themselves  
27 a chair and a vice-chair and that the conduct of the task force meetings shall be in sessions open to the  
28 public where all interested parties may provide information; and be it

29 **FURTHER RESOLVED** that, within funds made available for the purpose, the task force may  
30 hire staff and contract for services to perform its duties; and be it

31 **FURTHER RESOLVED** that the task force shall report its findings and recommendations to  
32 the Governor and the legislature by February 1, 1992, and February 1, 1993; and be it

1 **FURTHER RESOLVED** that the task force is terminated at 11:59 p.m. on February 1, 1993.

**THE FOLLOWING DOCUMENT HAS NOT  
BEEN FILMED BUT IS AVAILABLE IN THE  
ORIGINAL FILE.**

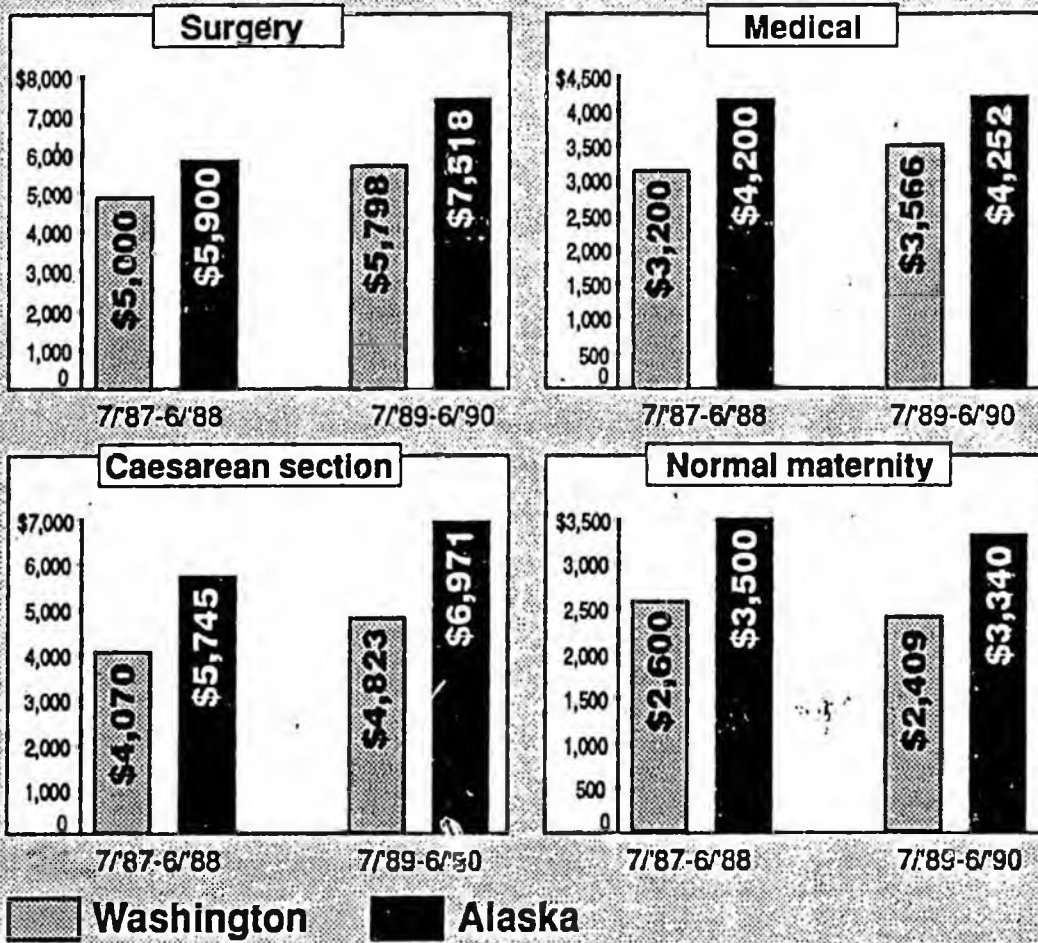


**STATE OF ALASKA**  
**HEALTH CARE COST CONTAINMENT**  
**TASK FORCE REPORT**  
**TO**  
**THE SEVENTEENTH LEGISLATURE**  
  
***RELATING TO THE ACCESS, QUALITY, DELIVERY AND***  
***FINANCING OF***  
***HEALTH CARE FOR ALL ALASKA RESIDENTS***  
  
***WITH***  
***SUMMARY OF FINDINGS AND RECOMMENDATIONS***

FEBRUARY 1991

# Comparing health-care costs in Alaska and Washington

The differences between health care in Alaska and Washington between 7/87 and 6/90.



SOURCE: Blue Cross of Washington and Alaska

TIMES CHART  
3-1-91

## New insurance plan puts lid on physician charges

# New insurance plan puts lid on physician charges

By PATRICIA SOLOVEICHIK

TIMES BUSINESS WRITER 3-1-91

Alaska health care providers took another step toward controlling skyrocketing medical costs this year with the creation of a Blue Cross participating provider agreement that limits physician fees, said Eric Rohlman, vice president for group marketing at Blue Cross.

The program gives patients the option of choosing among 94 participating doctors. These physicians are not allowed to charge fees higher than what Blue Cross is willing to pay for medical services.

Patients who choose a Blue Cross physician in the program, which is called "Participating Provider Network," would avoid "balance billing," Rohlman said. Balance billing occurs when a doctor charges a fee higher than the insurance company has agreed to pay and the patient has to pay the difference, above and beyond the percentage of fees patients already pay.

The program also requires participating physicians to handle the insurance company's paperwork in billing their services.

Although the new physicians network is not expected to reduce costs dramatically, Rohlman said over time it will slow down inflation in medical costs and make Alaska consumers more accountable.

Blue Cross currently provides 81,547 enrollees, or 23 percent of Alaska residents, with health care coverage.

Anchorage Blue Cross customers say the program will help in controlling the rise in group health-care premiums.

"It's a convenience to our employees," said Kathy Steckman, personnel manager for National Bank of Alaska. "This will help because physicians will charge only reasonable and customary costs. That should help hold down costs."

NBA's Blue Cross health insurance is self-funded, which means employee premiums are placed in a trust fund, along with NBA contributions and claims are paid from that fund.

Warren DeVorak, personnel administrator with the Anchorage School District, said he has known about Blue Cross' efforts for some time and has supported it as a way to hold down costs.

"We've had insurance premium increases of 12 to 15 percent a year. This program won't exactly stem that, but it will hold it down significantly in the future," he said. "And it's a win-win situation for employees."

Chris Ulmann, a market analyst for the state Division of Insurance in Anchorage who oversees the Blue Cross arrangements, said "It took quite some time to sign up the participating doctors in the program."

"Signing up 94 physicians is a true success. Doctors are more independent here than they are in other states," Ulmann said.

He said some physicians had charged that  
See Health, page C5

## Health

Continued from page C1

Blue Cross coerced physicians into signing on with the program by threatening to write out checks to patients instead of sending payment directly to the non-participating doctor.

Under a new Alaska law, non-participating physicians risk having claim payments made directly to their patients. Physicians participating in the new program, however, would be paid directly, Rohlman said.

He said the program offered advantages to doctors, such as improved cash flow and reduced credit risks.

Dr. Charles Aarons, a family practice physician in Anchorage, said his clinic signed up for the

program because the clinic's fees were actually lower than the Blue Cross fee schedule.

"But I'm still vehemently opposed to it. They gradually tighten the screws after they suck you in," Aarons said. "I will be interested to see what happens when we try to drop out."

He said fee freezes or minimal inflationary compensation is the rule with such programs in the Lower 48, and he expects similar conditions in Alaska.

"Price controls in a free economy don't work because they eventually lead to rationing," Aarons said.

Rohlman said Blue Cross has not asked physicians to scale down fees and predicts that few will have to do so to participate.

"The vast majority (of physicians fees) are reasonable, but a few set reimbursements by codes that are extremely unreasonable. Our goal is not to come in and reduce reasonable

charges," but to identify those doctors who will not gouge patients, he said.

"We shouldn't have to pay the high end, and certainly not three times the average," he said.

However, he said insurers are willing to recognize Alaska's unique situation has given rise to costs 40 percent higher than those in Washington state.

A small, isolated population, boom and bust economy, higher labor and supply costs and a fragmented health-care system contribute to the extraordinary medical inflation in Alaska, according to Blue Cross.

A limited office visit is 40 percent more costly in Alaska than in Washington. A hysterectomy is 32 percent higher, while a mammography costs about the same, Rohlman said.

"We cannot look to the hospitals and doctors as the solutions. As consumers, we have to be part of it," he said.

Jack Anderson  
Oct 11 - New Eng. Journal of Medicine

## For the Health of a Nation

by Henry Simmons, M.D., from the Report of the National Leadership Commission on Health Care

The National Leadership Commission on Health Care identified four major problems in our health care system and proposed a major restructuring of the nation's health care system to resolve them. The commission's proposal provides universal access to a basic level of health services; it controls escalating costs through use of economic leverage in the purchase of care, financing and systems reforms, economic incentives including cost sharing, and practice guidelines to encourage appropriate care and eliminate unnecessary care. The commission believes that reducing unnecessary procedures will help contain costs and improve the quality of health care. Its malpractice reform recommendations will also help contain costs and improve quality.

The commission agreed on a vision of a better health care system in the twenty-first century, one that promotes preventive care and healthy lifestyles, and established an innovative, efficient health care system. The system would encourage personal responsibility for choosing good health and appropriate treatment, support a strong doctor-patient relationship, and establish and utilize a public-private partnership to control costs, assure universal access, and improve the quality of care.

### Problems with the Current Health Care System

America's health care system is in crisis. Costs are out of control, millions of Americans face difficulty gaining access to needed care, there is a malpractice crisis, and there are serious problems in the quality and appropriateness of much of the medical care being rendered. These problems are interrelated, systemic, and growing worse. It seems clear that they cannot be solved without a long-term, comprehensive strategy. Awareness of these problems has led to a strong shift in public attitudes to broad dissatisfaction with our health care system.

The rate of health care cost escalation is of major concern to both government and the private sector. Unless we act soon to change America's health care system, by the year 2000 the United States could be spending a quarter of the GNP—\$2.5 trillion—on health care. That number is more than double the federal government's entire budget for 1990. It is also \$1 trillion more than recent estimates for U.S. spending on health care at the turn of the century. National health care spending of \$2.5 trillion translates to almost \$10,000 per year for every man, woman, and child in this country.

Government is concerned because it is increasingly clear that the federal deficit and rising health care costs are

inextricably intertwined. Business and labor are concerned because rising health care costs are now considered a major threat to industry's economic viability and its ability to compete and to provide jobs. The American people are concerned because more and more of the costs are borne directly by individuals, and there is no end in sight.

A systemic problem of this magnitude cannot be solved with a piecemeal strategy. Nor can it be solved by any one segment of society, including government, alone. We all share some of the blame for this complex societal problem, and therefore we share the responsibility for resolving the problem. Costs must be contained, quality and access must be assured, the malpractice problem must be resolved, and, to the extent possible, the American system of freedom of choice, "pluralism," and competition must be preserved. But this will not be possible without comprehensive, long-term structural reform. Such reforms will require creation of a new public-private partnership and a coordinated effort of business, labor, government, providers, insurers, and consumers. Otherwise, costs and problems will only be shifted, and our situation will grow more severe, to the detriment of all.

The growing seriousness of the problems and public concerns have combined to create a new opportunity and need for effecting major change in our health care system. There is now a clear and compelling case for comprehensive reform.

### Summary of the Commission's Proposal

The National Leadership Commission on Health Care's final report, *For the Health of a Nation: A Shared Responsibility*, proposes a major restructuring of the nation's health care system. The central feature of the commission's proposal is the notion that none of the problems besetting the nation's health care system—lack of access for millions, poor quality, inefficiency, soaring costs, and a malpractice insurance crisis—can be solved in isolation. The problems are interconnected; the solution must also be. The plan is based on seven fundamental principles and has four interrelated parts—a universal access proposal, a national quality improvement initiative, a cost containment strategy, and a malpractice reform package.

## Fundamental Principles of the Commission's Proposal

The commission's proposal is based on seven fundamental principles.

1. *Principle of Universal Access.* There should be no financial barrier separating Americans in need of health care from access to care.
2. *Principle of Fair Compensation.* Every provider of health services in America should be adequately compensated for services rendered to patients.
3. *Principle of Clinical and Economic Freedom.* To the maximum extent possible, without unduly compromising other important principles, health policy ought to restore clinical freedom in rendering health services and economic freedom in financing these services, within the context of adequate countervailing market power from those who ultimately pay for health care in America.
4. *Principle of Shared Responsibility.* Financial responsibility for health care for those too poor to afford it should be shared by government, individuals, and employers.
5. *Principle of Individual Responsibility.* To help achieve the goal of universal access to health care, the individual has a duty to have adequate insurance coverage for himself or herself and dependents.
6. *Principle of Basic Benefits Guarantee.* The design of a basic package of health service benefits to which all Americans should have reliable access is ultimately a federal responsibility.
7. *Principle of a Strong Doctor-Patient Relationship.* Any health care system should foster the goal of protecting the integrity of the doctor-patient relationship.

In light of the federal deficit, the commission proposes building upon the American tradition of providing private health insurance through the workplace. The proposal is designed to encourage continued extensive reliance on that approach, without mandating that employers provide such coverage. The commission also noted that universal access could be funded out of general revenues.

### The Commission's Proposal

*The Universal Access (UNAC) Plan.* UNAC would provide universal access to basic health care for all

Americans without insurance. Medicaid recipients would become part of this program. There would be an incentive for more employers to offer health insurance to employees, since both would pay a fee to UNAC if employees were not offered insurance. Financing for this public program would be paid for through a health insurance premium of 0.6 percent of income up to the social security maximum, paid by everyone with incomes over 150 percent of the federal poverty level and their employers, with special provisions for new and small businesses and part-time workers. The funds would be collected nationally; the UNAC program would be administered in a decentralized fashion by the states.

*A National Quality Improvement Initiative.* This provision would improve the quality, appropriateness, and efficiency of care by establishing a national program of increased technology assessment and outcomes research that would result in national practice guidelines for all the major procedures. Since seventy major procedures account for about half of our total national health expenditures, this is an important way to eliminate unnecessary care. Up to \$500 million a year from the UNAC funds would support this ongoing program, designed to assess technology, develop guidelines and standards, and compare new procedures, as they become available, with those already in use.

*A Cost Containment Strategy.* The elimination of much unnecessary care could potentially cut back up to 20 percent to 30 percent of all procedures performed today. UNAC will have economic leverage, because it will negotiate payment rates for 60 million to 70 million people. Under UNAC, cost shifting of charity care will end and there will be greater inter-employer equity. UNAC will also encourage intervention. The new ability through research and guidelines to make more informed purchasing decisions, combined with cost sharing, will increase individual responsibility. The commission called for increased use of organized systems of care, such as PPOs, by private employers and for physician payment reform with expenditure targets.

*A Malpractice Reform Package.* This six-part proposal, based on successful programs in some states, calls for strict criteria for expert witnesses; strengthened standards of negligence; punitive damages limited to a grave dereliction of professional responsibility with damages going to the state; limited contingency fees; a fast track through the court system for malpractice cases; and increased use of arbitration. If the states do not move expeditiously to make these changes, there should be consideration of federal preemption of state malpractice laws.

PLEASE MICROFILM TOP PAGE ONLY

DOCUMENTS WHICH HAVE NOT BEEN  
FILMED BUT ARE AVAILABLE IN THE  
ORIGINAL FILE INCLUDE:

- Article by Consumer Reports Aug. 1990  
"The Crisis in Health Insurance"
- Article by National Governor's Association  
"Health Care Reform: Rx For a Healthy America"
- Article by Families USA Foundation  
"To the Rescue Toward Solving America's Health  
Care Crisis"
- "Rising Health Costs in America 1980-1990-2000"

SCR 10

# HOUSE COMMITTEE REPORT

(11)

Date Referred: March 15, 1991

FURTHER REFERRALS:

Date of Committee Action: 4/3/91

The FINANCE Committee considered:

CSSCR 10(HES)

CS FOR SENATE CONCURRENT RESOLUTION NO: 10 (HES)

HEALTH RESOURCES & ACCESS TASK FORCE

Establishing a Health Resources and Access Task Force.

**RECOMMENDATIONS:**

be replaced with HCSSCR 10(FIN)  the same title

a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of Intent

ATTACHES NEW FISCAL NOTE(S): \_\_\_\_\_ (Dept)

APPROVES PREVIOUS: \_\_\_\_\_ (Dept/Date)

fiscal impact Ug. Aff. Agency

fiscal note(s) \_\_\_\_\_

zero fiscal note \_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_

	SIGNING <u>DO</u> PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
NAVARRE	Mike Navarre	✓	Eileen P. Maclean Maclean		✓	
BROWN	Kay Brown	✓	Koponen Koponen		✓	✓
	<del>W. Brown</del>		Barnes Barnes		✓	
WILSON	John Wilson		Sharp Sharp		✓	
			Phillips Phillips		✓	
			Larson Larson		X	

Mike Navarre Eileen P. Maclean  
CHAIRMAN'S SIGNATURE

NAVARRE Maclean

FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO: HCSCSSCR 10(Fin)

Revision Date: \_\_\_\_\_  
Title: Establishing a Health Resources  
and Access Task Force.  
Sponsor: Senator Duncan  
Requestor: House Finance

Department Affected: Legislative Affairs Agency  
BRU: Legislative Council  
Component: Council & Subcommittees  
Session Expenses. Legis. Oper Budget  
COMPONENT SERIAL NO:

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	128.9	75.2	0	0	0	0
TRAVEL	61.8	30.9	0	0	0	0
CONTRACTUAL	92.0	53.5	0	0	0	0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>282.7</b>	<b>159.6</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>CAPITAL</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>REVENUE</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

FUNDING: (Thousands of Dollars)

GENERAL FUND	282.7	159.6	0	0	0	0
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>282.7</b>	<b>159.6</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

POSITIONS:

FULL-TIME	2	0	0	0	0	0
PART-TIME	0	2	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary)

HCSCSSCR 10(Fin) establishes a Health Resources and Access Task Force within the Legislative Branch. The following is requested to adequately support the task force:

Prepared By: Pamela A. Stoops, Director  
Division: Administrative Services

*Pamela A. Stoops*

Phone: 465-3800  
Date: 4/2/91

Approved By: Warren W. Endicott, Executive Director  
Agency: Legislative Affairs Agency

*Warren W. Endicott*

Date: 4/2/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

## PERSONAL SERVICES

Staff is requested as follows to assist the Health Resources & Access Task Force.

Legislative Assistant - Range 21A

\$4,155 x 12 months = \$49,860

\$49,860 x 37% benefits = \$68,427

68.4

Administrative Assistant - Range 19A

\$3,637 x 12 months = \$43,644

\$43,644 x 39% benefits = \$60,528

60.5

Funding for FY 93 is for seven months. The task force is terminated February 1, 1993.

## TRAVEL

It is anticipated there will be 6 meetings of the Health Resources & Access Task Force.

6 meetings x 14 members = 84 airfares

84 airfares x \$436 = \$36,624

Per diem - \$18,976

55.6

It is assumed that the travel costs for the three Executive Branch members will be absorbed within their existing budgets.

Staff travel - to attend task force meetings - \$6,200.

6.2

## CONTRACTUAL

Professional services funding to contract with State Health Care policy expert --\$90,000.

90.0

Advertising - advertising of public notice of meetings--\$2,000.

2.0

## SUPPLIES

Supplies for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

## EQUIPMENT

Equipment for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

**HOUSE CS FOR CS FOR SENATE CONCURRENT RESOLUTION NO. 10 (FINANCE)****IN THE LEGISLATURE OF THE STATE OF ALASKA****SEVENTEENTH LEGISLATURE - FIRST SESSION****BY THE HOUSE FINANCE COMMITTEE**

Offered:

Referred:

Sponsor(s): SENATORS DUNCAN, Kerttula, Pourchot, Menard

**A RESOLUTION**

1 Establishing a Health Resources and Access Task Force.

2 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

3 WHEREAS estimated annual expenditures for health care in Alaska have risen by 300 percent  
4 in the last 10 years from \$480 million to over \$1.5 billion; and5 WHEREAS an estimated 90,000 residents of the state cannot afford to pay their medical bills,  
6 are not covered by a group health insurance plan, do not qualify for public assistance programs, and  
7 cannot afford to pay individual health insurance premiums; and8 WHEREAS, if current trends continue, it is estimated that expenditures for health care in the  
9 state could increase to at least \$10 billion by the year 2000 and over 25 percent of the state's residents  
10 may be uninsured; and11 WHEREAS the legislature, aided by the Health Care Cost Containment Task Force, has achieved  
12 savings in the costs of health care to the state totaling over \$20 million in fiscal years 1990 and 1991;  
13 and14 WHEREAS every resident should have access to a basic level of health care regardless of  
15 income and should not become financially destitute before obtaining health care; and

16 WHEREAS the legislature recognizes that there is a continuing need to develop and evaluate

1 ways to manage health care expenditures in the state;

2 **BE IT RESOLVED** by the Alaska State Legislature that the Health Resources and Access Task  
3 Force is established with the following primary purposes:

4 (1) to design a cost-efficient program that allows access to a basic level of health care  
5 services for all state residents;

6 (2) to continue the work of the Health Care Cost Containment Task Force in seeking  
7 ways to achieve savings in the cost of health care in the state; and

8 (3) to define a strategy for implementing a health care program covering all Alaskans and  
9 a strategy for continuing to contain the costs of health care in the state; and be it

10 **FURTHER RESOLVED** that the task force shall

11 (1) solicit advice and information from the medically indigent, health care consumer  
12 groups, the insurance industry, health care providers, labor organizations, emergency services personnel,  
13 large and small businesses, the Medical Care Advisory Committee, the Alaska Native Health Service,  
14 actuaries, the public, and others;

15 (2) investigate and gather data relating to health care quality, access, delivery, payment  
16 systems, and financing in the state, especially in rural areas;

17 (3) ascertain and review successful health care protection methods in other states,  
18 territories, and countries and other health care alternatives, including ways of providing health care for  
19 persons without insurance or with limited health care protection;

20 (4) continue to update an accurate estimate of the number of people who are unable to  
21 receive necessary health care services in the state, which patients are generating unpaid medical bills,  
22 which state residents are uninsured or lack adequate insurance, which health care providers are providing  
23 uncompensated care, who is paying for the cost of uncompensated care, and the total cost of  
24 uncompensated care in the state;

25 (5) identify those health care services necessary to achieve an acceptable minimum level  
26 of health care for all state residents and to examine those health care services that provide the most care  
27 for the most people at the least cost, including prevention services;

28 (6) monitor and evaluate experience under the state employee and retiree health plans;

29 (7) evaluate the potential benefits of health education, wellness plans, and prevention  
30 plans for all residents;

31 (8) develop strategies to support health care professions training and the retention of  
32 health care professionals in the state;

1 (9) recommend ways to coordinate services among nonprofit health care providers, profit  
2 making health care providers, state agencies and municipalities, the United States Department of  
3 Veterans Affairs, the United States Department of Defense, and the Alaska Native Health Service in  
4 order to achieve a more efficient and effective health care delivery system;

5 (10) review ways to maximize the use of federal funds for health care programs in the  
6 state;

7 (11) investigate ways to reduce costs associated with malpractice insurance coverage,  
8 including its effect on the cost of health care in the state;

9 (12) consider the feasibility of redistributing funds currently spent by the state on health  
10 care in order to provide residents with affordable and equitable care;

11 (13) provide advice and assistance to other public agencies involved in health care  
12 programs; and

13 (14) pursue other sources of funding for the expenses of the task force; and be it

14 **FURTHER RESOLVED** that the task force shall consist of 17 members as follows:

15 (1) three members of the Senate appointed by the President of the Senate;

16 (2) three members of the House of Representatives appointed by the Speaker of the  
17 House;

18 (3) three persons representing the executive branch, appointed by the Governor;

19 (4) eight members chosen by the members appointed under paragraphs (1) - (3) as  
20 follows: one individual representing the medically indigent, one individual representing private employers  
21 who are not health care providers, two individuals representing health care providers, one individual  
22 representing a health insurer that offers health insurance in the state, one individual representing  
23 nonprofit organizations, one consumer of health services who is not an employer or health care provider,  
24 and one individual representing labor organizations; and be it

25 **FURTHER RESOLVED** that the members of the task force shall elect from among themselves  
26 a chair and a vice-chair and that the conduct of the task force meetings shall be in sessions open to the  
27 public where all interested parties may provide information; and be it

28 **FURTHER RESOLVED** that, within funds made available for the purpose, the task force may  
29 hire staff and, subject to approval by the Alaska Legislative Council, contract for services to perform  
30 its duties under procurement procedures adopted by the council; and be it

31 **FURTHER RESOLVED** that the task force shall report its findings and recommendations to  
32 the Governor and the legislature by February 1, 1992, and February 1, 1993; and be it

1      **FURTHER RESOLVED** that the task force is terminated at 11:59 p.m. on February 1, 1993.

# DIVISION OF LEGAL SERVICES

## LEGISLATIVE AFFAIRS AGENCY STATE OF ALASKA

P.O. Box Y, Juneau, Alaska 99811  
(907) 465-3867 or 465-2450  
FAX (907) 465-2029

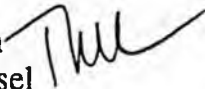
Deliveries to: 240 Main Street  
Court Plaza, Room 500  
Mail Stop 3101

### MEMORANDUM

March 15, 1991

**SUBJECT:** HCR 5 and SCR 10

**TO:** Representative Mike Navarre  
Representative Eileen MacLean  
Co-Chairs, House Finance Committee

**FROM:** Terri Lauterbach   
Legislative Counsel

You currently have in your committee house and senate versions of a resolution that would establish a Health Resources and Access Task Force. Upon further review of these measures, it has come to my attention that a key technical provision is missing. That provision relates to the task force's authority to contract for services.

Enclosed are marked up versions of each bill showing my suggested change on page 3 of each version. The change is intended to clarify that the task force must follow the legislative council's procurement regulations when contracting for services. Also, since the regulations are silent on who would approve contracts for task forces like this one, the suggested language clarifies that the contracts are subject to the approval of the council. Without these changes, the contracting authority of the task force would be unclear.

Please let me know if I should prepare an official amendment or FIN CS to accomplish this change.

TML:pl  
91-168.plm

Enclosure

1 (9) recommend ways to coordinate services among nonprofit health care providers, profit  
2 making health care providers, the state division of public health, the United States Department of  
3 Veterans Affairs, the United States Department of Defense, and the Alaska Native Health Service in  
4 order to achieve a more efficient and effective health care delivery system;

5 (10) review ways to maximize the use of federal funds for health care programs in the  
6 state;

7 (11) investigate ways to reduce costs associated with malpractice insurance coverage,  
8 including its effect on the cost of health care in the state;

9 (12) consider the feasibility of redistributing funds currently spent by the state on health  
10 care in order to provide residents with affordable and equitable care;

11 (13) provide advice and assistance to other public agencies involved in health care  
12 programs; and

13 (14) pursue other sources of funding for the expenses of the task force; and be it

14 **FURTHER RESOLVED** that the task force shall consist of 17 members as follows:

- 15 (1) three members of the Senate appointed by the President of the Senate;
- 16 (2) three members of the House of Representatives appointed by the Speaker of the  
17 House;

18 (3) three persons representing the executive branch, appointed by the Governor;

19 (4) eight members chosen by the members appointed under paragraphs (1) - (3) as  
20 follows: one individual representing the medically indigent, one individual representing private employers  
21 who are not health care providers, two individuals representing health care providers, one individual  
22 representing the health insurance industry, one individual representing nonprofit organizations, one  
23 consumer of health services who is not an employer or health care provider, and one individual  
24 representing labor organizations; and be it

25 **FURTHER RESOLVED** that the members of the task force shall elect from among themselves  
26 a chair and a vice-chair and that the conduct of the task force meetings shall be in sessions open to the  
27 public where all interested parties may provide information; and be it

28 **FURTHER RESOLVED** that, within funds made available for the purpose, the task force may  
29 hire staff and <sup>subject to approval by the Alaska Legislative Council,</sup> contract for services to perform its duties; and be it

30 **FURTHER RESOLVED** that the task force shall report its findings and recommendations to  
31 the Governor and the legislature by February 1, 1992, and February 1, 1993; and be it

32 **FURTHER RESOLVED** that the task force is terminated at 11:59 p.m. on February 1, 1993.

FISCAL NOTE

No. 1

!! Version: SCR 10

(S) Publish Date: 3/6/91

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

Revision Date: \_\_\_\_\_  
Title: Establishing a Health Resources  
and Access Task Force.  
Sponsor: Senator Duncan  
Requestor: Senator Duncan

Department Affected: Legislative Affairs Agency  
BRU: Legislative Council

Component: Council & Subcommittees  
Session Expenses, Legis. Oper Budget

COMPONENT SERIAL NO: 783

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	68.4	42.0	0	0	0	0
TRAVEL	22.5	11.0	0	0	0	0
CONTRACTUAL	92.0	46.0	0	0	0	0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>182.9</b>	<b>99.0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	182.9	99.0	0	0	0	0
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>182.9</b>	<b>99.0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

POSITIONS:

FULL-TIME	1	0	0	0	0	0
PART-TIME	0	1	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary)

SCR 10 establishes a Health Resources and Access Task Force within the Legislative Branch. The following is requested to adequately support the task force:

Changes in SSC 10 (HSS) reflect NO FISCAL CHANGE from the original fiscal note. This fiscal note is appropriate.

05/09/91 date MAF Comte Aide (initial)

Prepared By: Pamela A. Stoops, Director  
Division: Administrative Services

*Pamela A. Stoops*

Phone: 465-3850  
Date: 2/26/91

Approved By: Warren W. Endicott, Executive Director  
Agency: Legislative Affairs Agency

*Warren W. Endicott*

Date: 2/26/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

## PERSONAL SERVICES

Staff is requested as follows to assist the Health Resources & Access Task Force.

Legislative Assistant - Range 21A

\$4,155 x 12 months = \$49,860

\$49,860 x 37% benefits = \$68,427

68.4

Funding for FY 93 is for seven months. The task force is terminated February 1, 1993.

## TRAVEL

It is anticipated there will be 3 meetings of the Health Resources & Access Task Force.

3 meetings x 12 members = 36 airfares

36 airfares x \$436 = \$15,696

2 days per diem x 36 = 72

72 days x \$95 = \$6,840

22.5

It is assumed that the travel costs for the two Executive Branch members will be absorbed within their existing budgets.

## CONTRACTUAL

Professional services funding to carry out the task force duties--\$90,000.

90.0

Advertising - advertising of public notice of meetings--\$2,000.

2.0

## SUPPLIES

Supplies for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

## EQUIPMENT

Equipment for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

**STATE OF ALASKA**  
**1991 LEGISLATIVE SESSION**

**BILL NO. CSSCR 10 (HRS)**

Revision Date: April 2, 1991  
 Title: Resolution establishing a Health Resource and Access Task Force.  
 Sponsor: Duncan  
 Requestor: \_\_\_\_\_

Department Affected: Administration  
 BRU: Labor Relations  
 Component: Labor Relations

COMPONENT SERIAL NO. 0 0 5 R

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
<b>TOTAL OPERATING</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

CAPITAL	0	0	0	0	0	0
---------	---	---	---	---	---	---

REVENUE	0	0	0	0	0	0
---------	---	---	---	---	---	---

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
<b>TOTAL</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary.)

With the exception of possible participation in task force proceedings, there is no direct cost to agencies. Task force funding is sought via sponsor fiscal note.

Prepared by: Bruce Cummings  
 Division: Labor Relations

Phone: 465-4404  
 Date: 4/2/91

Approved by Commissioner: Millen Keller  
 Agency: Administration

Date: 4/2/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

SCR 16

# SENATE FINANCE COMMITTEE REPORT

DATE: 4/24/91

FURTHER:

DATE TURNED INTO OFFICE: \_\_\_\_\_

The Finance Committee considered SENATE CONCURRENT RESOLUTION NO. 16

Requesting the University of Alaska to compile certain types of information relating to adolescent pregnancy and parenthood.

and recommended:

- replace with \_\_\_\_\_ CS \_\_\_\_\_  same title
- or adopt \_\_\_\_\_ CS \_\_\_\_\_  new title
- attached amendment(s) \_\_\_\_\_  technical title change (HB only)
- \_\_\_\_\_ letter of intent adopted

- do pass
- do not pass
- no recommendation
- individual recommendations
- further referral to \_\_\_\_\_

ATTACHES NEW FISCAL NOTE(S):

APPROVES PREVIOUS:

Dept/Date: \_\_\_\_\_  
 fiscal note(s) \_\_\_\_\_  
\_\_\_\_\_

Dept/Date: \_\_\_\_\_  
 fiscal note(s) \_\_\_\_\_  
\_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_  
\_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_  
\_\_\_\_\_

appropriation-no fiscal note

SIGNING DO PASS:

OTHER RECOMMENDATIONS:

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

1. \_\_\_\_\_ 2. \_\_\_\_\_  
Co-Chairs: Signatures and Recommendations

**SENATE CONCURRENT RESOLUTION NO. 16**  
**IN THE LEGISLATURE OF THE STATE OF ALASKA**  
**SEVENTEENTH LEGISLATURE - FIRST SESSION**

**BY SENATORS PEARCE, Uehling, Zharoff, Collins**

**Introduced: 3/6/91**  
**Referred: HES and Finance**

**A RESOLUTION**

1 Requesting the University of Alaska to compile certain types of information relating to  
2 adolescent pregnancy and parenthood.

3 **BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

4       **WHEREAS** the development of sound public policy relating to adolescent pregnancy and  
5 parenthood would be aided by a complete understanding of the social and economic effects of adolescent  
6 pregnancy and parenthood, including the costs of promoting the health and welfare of both the parents  
7 and the children in families headed by adolescents; and

8       **WHEREAS** public policy makers also need more information on the social and economic effects  
9 of various programs that would help prevent adolescent pregnancy so that they can be compared to the  
10 costs incurred by the state as a result of our current high adolescent pregnancy rate; and

11       **WHEREAS** the Institute of Social and Economic Research in the University of Alaska is  
12 uniquely suited for compiling and maintaining the type of statistics that would be useful in this area of  
13 public policy formulation;

14       **BE IT RESOLVED** that the Alaska State Legislature respectfully requests the Board of Regents  
15 of the University of Alaska to direct the Institute of Social and Economic Research to establish and  
16 maintain statistical information that assesses the social and economic costs to the state of adolescent

1 pregnancies in Alaska compared to the estimated social and economic costs of preventing these  
2 pregnancies; and be it

3       **FURTHER RESOLVED** that the Institute of Social and Economic Research should prepare a  
4 report that includes a 10-year projection of comparative financial costs and social implications of various  
5 public policy alternatives relating to adolescent pregnancy.

6       **COPIES** of this resolution shall be sent to the Board of Regents of the University of Alaska.

ALASKA STATE LEGISLATURE  
SENATE CONCURRENT RESOLUTION NO. 16

HISTORY IN THE SENATE

HISTORY IN THE HOUSE

1991  
3/6  
4/30

Read first time and referred to:  
Hess, Finance

---

Hess RPT( ) CS 2 DP 2 NR \_\_\_ DNP \_\_\_ AM  
 \_\_\_ New Title \_\_\_ Same Title \_\_\_ Previous FN  
 FN \_\_\_ OFN To Finance

\_\_\_ RPT( ) CS \_\_\_ DP \_\_\_ NR \_\_\_ DNP \_\_\_ AM  
 \_\_\_ New Title \_\_\_ Same Title \_\_\_ Previous FN  
 \_\_\_ FN \_\_\_ OFN To \_\_\_

\_\_\_ RPT( ) CS \_\_\_ DP \_\_\_ NR \_\_\_ DNP \_\_\_ AM  
 \_\_\_ New Title \_\_\_ Same Title \_\_\_ Previous FN  
 \_\_\_ FN \_\_\_ OFN To \_\_\_

\_\_\_ Rules Calendar( ) CS \_\_\_ AM \_\_\_ Other  
 \_\_\_ New Title \_\_\_ Same Title \_\_\_ Previous FN  
 \_\_\_ FN \_\_\_ OFN

Read second time

\_\_\_ CS Adopted ( ) \_\_\_ New Title  
 \_\_\_ Amended

Considered on final passage and

\_\_\_ Letter of Intent adopted

PASSED EFD Same \_\_\_ or  
 Yeas Yeas  
 Nays Nays  
 Excused Excused  
 Absent Absent

Reconsideration  
 Reconsideration not taken up

PASSED EFD Same \_\_\_ or  
 Yeas Yeas  
 Nays Nays  
 Excused Excused  
 Absent Absent

Reported correctly engrossed  
 Signed by President, to House

---

Secretary of the Senate

19

Read first time and referred to:

---

\_\_\_ RPT( ) CS( ) \_\_\_ New Title  
 \_\_\_ DP \_\_\_ DNP \_\_\_ NR \_\_\_ AM  
 \_\_\_ FN \_\_\_ OFN \_\_\_ Previous FN

\_\_\_ RPT( ) CS( ) \_\_\_ New Title  
 \_\_\_ DP \_\_\_ DNP \_\_\_ NR \_\_\_ AM  
 \_\_\_ FN \_\_\_ OFN \_\_\_ Previous FN

\_\_\_ RPT( ) CS( ) \_\_\_ New Title  
 \_\_\_ DP \_\_\_ DNP \_\_\_ NR \_\_\_ AM  
 \_\_\_ FN \_\_\_ OFN \_\_\_ Previous FN

Read second time  
 CS( ) Adopted

Amended

Considered on Final Passage and

PASSED EFD Same \_\_\_ or  
 Yeas Yeas  
 Nays Nays  
 Excused Excused  
 Absent Absent

\_\_\_ Intent adopted

Reconsideration  
 Reconsideration not taken up

PASSED ON RECON. EFD Same \_\_\_ or  
 Yeas Yeas  
 Nays Nays  
 Excused Excused  
 Absent Absent

\_\_\_ Intent adopted

Reported correctly engrossed, signed by the Speaker  
 and returned to the Senate

---

Chief Clerk of the House

SENATE-HOUSE HISTORY CONTINUED

19

Received from the House  
Version: \_\_\_\_\_

Concur in House amendment  
Y \_\_\_ N \_\_\_ E \_\_\_ A \_\_\_  
\_\_\_\_ Efd same or Y \_\_\_ N \_\_\_ E \_\_\_ A \_\_\_

Failed to concur in House amendment, ask House recede  
Y \_\_\_ N \_\_\_ E \_\_\_ A \_\_\_

House failed to / receded from amendment  
Y \_\_\_ N \_\_\_ E \_\_\_ A \_\_\_

CC appointed by Senate \_\_\_\_\_ Chair

\_\_\_\_\_

CC appointed by House \_\_\_\_\_ Chair

\_\_\_\_\_

(S) Granted Limited Powers of Free Conference

(H) Granted Limited Powers of Free Conference

19

(S) Adopted CC Rpt \_\_\_\_\_  
Y \_\_\_ N \_\_\_ E \_\_\_ A \_\_\_  
\_\_\_\_ Efd same or Y \_\_\_ N \_\_\_ E \_\_\_ A \_\_\_

(H) Adopted CC Rpt \_\_\_\_\_  
Y \_\_\_ N \_\_\_ E \_\_\_ A \_\_\_  
\_\_\_\_ Efd same or Y \_\_\_ N \_\_\_ E \_\_\_ A \_\_\_

To enrolling  
Received from enrolling  
Sent to Governor

\_\_\_\_\_ By Governor

Legislative Resolve Number \_\_\_\_\_

Filed with Lieutenant Governor

FISCAL NOTE

Bill Version: SCR 16

(S) Publish Date: 4/24/91

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

Revision Date: \_\_\_\_\_ Department Affected: University of Alaska  
 Title: Requesting the University of Alaska to compile certain types of information relating to adolescent pregnancy & Parenthood Component: BRU: UAA/Organized Research  
 Sponsor: Pearce, Uehling, Zharoff, Collins  
 Requestor: Pearce Component Serial No. \_\_\_\_\_

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY92	FY93	FY94	FY95	FY96	FY97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	75.0	75.0	75.0	75.0	75.0	75.0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>75.0</b>	<b>75.0</b>	<b>75.0</b>	<b>75.0</b>	<b>75.0</b>	<b>75.0</b>

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)	FY92	FY93	FY94	FY95	FY96	FY97
GENERAL FUND	75.0	75.0	75.0	75.0	75.0	75.0
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>75.0</b>	<b>75.0</b>	<b>75.0</b>	<b>75.0</b>	<b>75.0</b>	<b>75.0</b>

POSITIONS:	FY92	FY93	FY94	FY95	FY96	FY97
FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary.)  
 Cost to establish data base and provide analysis for public policy review

Prepared by: Marsha A. Hubbard Phone: 474-7593  
 Division: Statewide Budget Office Date: 4/11/91  
 Approved by: Wendy Redman  
 Agency: University of Alaska, Vice President for University Relations Date: 4/11/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

SCR 21

# [ ] USE COMMITTEE REPORT

(11)

Date Referred: May 13, 1991

FURTHER REFERRALS:

Date of Committee Action: 5-15-91

The FINANCE Committee considered:

CSSCR 21(L&C)

CS FOR SENATE CONCURRENT RESOLUTION NO. 21 (L&C)

TASK FORCE ON SAFETY IN THE WORKPLACE

Establishing a Task Force on Safety in the Workplace.

RECOMMENDATIONS:

be replaced with \_\_\_\_\_

CSSCR 21 (L&C)

the same title

a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept) \_\_\_\_\_

APPROVES PREVIOUS: (Dept/Date) \_\_\_\_\_

fiscal impact \_\_\_\_\_

fiscal note(s) LAA 4-26-91  
LABOR 4-26-91

zero fiscal note \_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_

SIGNING <u>DO PASS</u>	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
<i>Frank Wilmer</i>	X	<i>Ronald J. Fournier</i>		X	
<i>Dorinda L. Barnes</i>		<i>Roll &amp; Bell</i>		✓	
<i>George T. Adams Jr.</i>	X	<i>Best A. Murphy</i>		✓	
<i>Harold</i>	✓	<i>EP Machean</i>		✓	
<i>Fan P. O'Malley</i>	✓				
<i>Markenholz</i>	X				
<i>Mike Savare</i>					

*Mike Savare EP Machean*  
CHAIRMAN'S SIGNATURE

FISCAL NOTE

No. 3

Bill Version: CS5CR21(a+c)

(S) Publish Date: 4/26/91

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

Revision Date: \_\_\_\_\_  
Title: Establishing a Task Force on Safety  
in the Workplace.  
Sponsor: Senator Collins  
Requestor: Senate Finance

Department Affected: Legislative Affairs Agency  
BRU: Legislative Council  
Legislative Operating Budget  
Component: Council & Subcommittees  
Session Expenses & Legis Oper Budget

COMPONENT SERIAL NO: 783

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	53.2	26.6	0	0	0	0
TRAVEL	10.9	5.5	0	0	0	0
CONTRACTUAL	28.0	14.0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>92.1</b>	<b>46.1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	92.1	46.1	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
<b>TOTAL</b>	<b>92.1</b>	<b>46.1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

POSITIONS:

FULL-TIME	1	0	0	0	0	0
PART-TIME	0	1	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary)

The following is requested to adequately support the Task Force on Safety in the Workplace:

Prepared By: Pamela A. Stoops, Director  
Division: Administrative Services

*Pamela A. Stoops*

Phone: 465-3850  
Date: 4/23/91

Approved By: Warren W. Endicott, Executive Director  
Agency: Legislative Affairs Agency

*Warren W. Endicott*

Date: 4/23/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

## PERSONAL SERVICES

1. Staff is requested as follows to assist the Task Force on Safety in the Workplace.

Researcher - Range 17A			
\$3,156 x 12 months =	\$37,872		
\$37,872 x 40% benefits =	\$15,322		
	<u>\$53,194</u>		53.2

## TRAVEL

It is anticipated there will be 2 meetings of the 12 member Task Force on Safety in the Workplace.

2 meetings x 7 members = 14 airfares		
14 airfares x \$436 = \$6,104		
2 days per diem x 14 = 28		
28 days x \$100 = 2,800		8.9

Two members of the Senate and two members of the House of Representatives travel will be absorbed within the existing Legislative Operating & Session budgets. Travel costs for the appointee from the Department of Labor will be absorbed within the existing budget of the Department of Labor.

Staff Travel - \$2,000		2.0
------------------------	--	-----

## CONTRACTUAL

Advertising - advertising of public notice of meetings - \$3,000;		3.0
Professional Services - \$25,000.		25.0

## SUPPLIES

Supply needs will be absorbed within the existing Legislative Operating & Session budgets.

## EQUIPMENT

Equipment needs will be absorbed within the existing Legislative Operating & Session budgets.

FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL

No. 4  
Bill Version: CS SCR 21/4  
(S) Publish Date: 4/26/91  
UPDATED

Revision Date: \_\_\_\_\_  
Title: " Establishing a Task Force on  
Safety in the Workplace."  
Sponsor: Senator Collins  
Requestor: Senate Finance

Department Affected: Labor  
BRU: Labor Standards & Safety  
Component: Occupational Safety & Health  
COMPONENT SERIAL NO. 970

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND&STRUCTURES						
GRANTS.CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: None

ANALYSIS: (Attach a separate page if necessary)

This fiscal note assumes the Department of Labor would not be responsible for providing funding for the task force.

Prepared by: Bob Libbey, Director Phone: 264-2452  
Division: Labor Standards & Safety Date: 4/22/91

Approved by Commissioner: Nancy Bear Usera Date: 4/22/91  
Agency: Department of Labor

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

FIN

## CS FOR SENATE CONCURRENT RESOLUTION NO. 21 (L&amp;C)

IN THE LEGISLATURE OF THE STATE OF ALASKA

SEVENTEENTH LEGISLATURE - FIRST SESSION

BY THE SENATE LABOR AND COMMERCE COMMITTEE

Offered: 4/12/91  
Referred: Finance

Sponsor(s): SENATOR COLLINS

## A RESOLUTION

1 Establishing a Task Force on Safety in the Workplace.

2 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

3 WHEREAS the social and economic consequences of workplace injuries are enormous, estimated  
4 by the National Safety Council to have been \$42,400,000,000 in 1987 nationwide; and5 WHEREAS many Alaskans are involved in industries that traditionally have high accident rates;  
6 and7 WHEREAS the state has one of the highest workplace accident rates of any state and has the  
8 highest fatality rate of any state attributable to accidents in the workplace, approximately 34 fatalities  
9 per 100,000 workers; and10 WHEREAS for over 10 years approximately one out of every 11 Alaskan workers in private  
11 industry suffered a recordable injury or illness during employment; and12 WHEREAS in the state the total estimated lost workdays due to job related injury or illness in  
13 the private sector in 1987 amounted to the equivalent of a full year of work for 337 employees at a cost  
14 equal to nearly \$9,000,000, and in the public sector total estimated lost work days amounted to the  
15 equivalent of 58 employee years at a cost equal to approximately \$1,800,000; and

16 WHEREAS occupational injuries and illnesses impose a real burden upon the Alaskan economy

1 since, for the worker, being absent from work due to an accident may represent a significant wage loss  
2 and, for the employer, accidents result in lost production time, increased operating costs from higher  
3 insurance premiums, and equipment damage; and

4 **WHEREAS** the best way to control these costs is through an effective safety program; and

5 **WHEREAS** when the United States Congress passed the Occupational Safety and Health Act  
6 (OSHA) in 1970 it was to "assure . . . so far as possible, every working man and woman in the Nation  
7 safe and healthful working conditions and to preserve our human resources"; and

8 **WHEREAS** despite the lofty objective of OSHA the tragic toll taken in the workplace in lives  
9 and health continues; and

10 **WHEREAS** the Americans with Disabilities Act, passed by the Congress last year, sets out  
11 standards that the state must address; and

12 **WHEREAS** in the state many safety standards have not been updated since they were originally  
13 developed and laws related to safety standards are in need of revision; and

14 **WHEREAS** a unified effort is needed to update safety standards with input coming from  
15 management and labor;

16 **BE IT RESOLVED** by the Alaska State Legislature that the Task Force on Safety in the  
17 Workplace is established with the primary purpose of creating a model workplace safety program for  
18 the state with emphasis on prevention of injuries in the workplace, and that in creating the program the  
19 task force may

20 (1) examine the historical workplace safety record of the state;

21 (2) determine the causes for the state's high rate of injuries;

22 (3) review the state's current workplace safety laws and OSHA;

23 (4) consult with the National Institute for Occupational Safety and Health and with the  
24 American National Standards Institute;

25 (5) propose legislation to implement the program; and be it

26 **FURTHER RESOLVED** that the task force shall consist of the following members:

27 (1) two members of the Senate appointed by the President of the Senate, one of whom  
28 shall be designated by the president as co-chair;

29 (2) two members of the House of Representatives appointed by the Speaker of the House,  
30 one of whom shall be designated by the speaker as co-chair;

31 (3) one employee of the Department of Labor appointed by the Governor;

32 (4) one person who represents businesses with 25 or fewer employees, one person who

1 represents businesses with over 25 employees, one person who represents organized labor, one safety  
2 engineer, one medical professional, and one member of the Alaska Safety Advisory Council, all of whom  
3 are appointed by the members listed in (1) - (3) of this resolve;

4 (5) at the option of the members listed in (1) - (4) of this resolve and appointed by them,  
5 one person who represents the National Institute for Occupational Safety and Health; and be it

6 **FURTHER RESOLVED** that, within funds made available for the purpose, the task force may  
7 hire staff, contract for services under the procurement procedures adopted by the Alaska Legislative  
8 Council with approval of the council, and cover other expenses; and be it

9 **FURTHER RESOLVED** that the task force shall report its initial findings and recommendations  
10 to the Governor and the legislature by the first day of the Second Regular Session of the Seventeenth  
11 Alaska State Legislature; and be it

12 **FURTHER RESOLVED** that the task force shall report its findings and recommendations to  
13 the Governor and the legislature by the day of the convening of the First Regular Session of the  
14 Eighteenth Alaska State Legislature, and that the task force is terminated on that same day at 11:59 p.m.



Official Business

# Alaska State Legislature

SENATE

SENATOR VIRGINIA COLLINS

P.O. Box V  
State Capitol  
Juneau, Alaska 99811

## SPONSOR STATEMENT

### Senate Concurrent Resolution 21

Senate Concurrent Resolution 21, "Establishing a Task Force on Safety in the Workplace," sets up a task force to create a model workplace safety program for the State of Alaska.

The primary focus of the Task Force on Safety in the Workplace would be on prevention of injuries rather than trying to remedy problems after the accident, fatality, or illness has occurred. The task force would create a model workplace safety program with that emphasis on prevention.

Nationally, Alaska has one of the highest workplace accident rates and the highest workplace fatality rate.

Workplace injuries burden the Alaska economy. Both the worker and the employer are negatively affected. In addition to physical and emotional effects, the worker suffers financially due to significant wage losses. The employer suffers in lost production time, higher insurance premiums which increase operation costs, and equipment damage.

The Federal Occupational Safety and Health Act (OSHA), passed in 1970, was to "assure...so far as possible, every working man and woman in the Nation safe and healthful working conditions and to preserve our human resources."

Yet the tragic toll taken in the workplace in lives, safety, and health persists. In Alaska, and on the federal level, many safety standards have not been updated for over 20 years. Consequently, many of our laws are in need of revision. As an unfortunate result, Alaska has a piecemeal workplace safety program.

The task force would examine Alaska's past workplace safety record, determine causes of the state's high rate of injuries, review current laws, consult with workplace safety institutes, and propose legislation to implement the program.

SCR 21 is supported by the Alaska State Chamber of Commerce, the Alaska AFL-CIO, the National Federation of Small Business Alaska, and the Department of Labor. It passed the Senate by a 17-1 vote.

I would appreciate your support and co-sponsorship of this resolution. Thank you.

## FATALITY RATES 1983 - 1989

	<b>United States</b>	<b>Alaska</b>
<b>1983</b>	5.6	15.3
<b>1984</b>	6.4	14.7
<b>1985</b>	6.2	16.1
<b>1986</b>	5.9	14.8
<b>1987</b>	5.4	29.0
<b>1988</b>	4.4	15.4
<b>1989</b>	-	2.3

## ILLNESS RATES USING A BASE OF 10,000 WORKERS

	<b>United States</b>	<b>Alaska</b>
<b>1984</b>	18.4	21.4
<b>1985</b>	18.0	28.7
<b>1986</b>	19.2	23.2
<b>1987</b>	26.4	38.6
<b>1988</b>	32.2	31.2
<b>1989</b>	-	53.7

217 Second Street, Suite 201

Juneau, Alaska 99801

APR 25 1991

(907) 586-2323

FAX (907) 463-5515



April 24, 1991

Senator Virginia M. Collins  
P.O. Box V  
Juneau, Alaska 99811

Dear Senator Collins:

Please accept this letter as a statement of strong support for CSSCR 21, Establishing a Task Force on Safety in the Workplace.

The membership of the Alaska State Chamber of Commerce is a composite of responsible employers throughout Alaska and we are very concerned over the continuing problem of worker injuries. It is not simply a matter of significant financial cost, it is a matter of valuable individual employees being placed at risk because of unsafe practices. We find it refreshing to see a piece of legislation which focuses on prevention rather than punishment. You have our collective thanks for your desire to take a positive approach to this serious problem.

With Regards,

A handwritten signature in cursive script, appearing to read "Ernie".

Ernest E. Polley  
Government Relations

# NFIB Alaska

National Federation of  
Independent Business

May 2, 1991

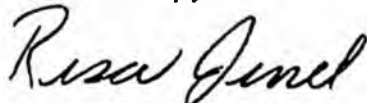
The Honorable Virginia Collins  
Alaska State Senate  
P.O. Box V (MS 3100)  
Juneau, Alaska 99811

Dear Senator Collins:

On behalf of NFIB/Alaska 5240 members I would like to offer our support of your SCR 21 - the Task Force on Safety in the Workplace. We are in favor of the Resolution because the increasing cost of Workers Compensation insurance is a very serious concern to our membership. Your resolution will create a model workplace safety program for the state with emphasis on the prevention of injuries. Anything that can help prevent injuries certainly will have an effect on the "experience" factor in setting Workers Compensation rates.

We appreciate your interest in the prevention of injuries to our employees and possible relief in the increasing cost of insurance. If you have any questions please feel free to contact me.

Sincerely,



Resa Jerrel  
State Director

State Office  
9159 Skywood Lane  
Juneau, AK 99801  
(907) 789-4278



The Guardian of  
Small Business

# ALASKA STATE AFL-CIO

2501 Commercial Dr.  
Anchorage, Alaska 99501  
(907) 258-6284



819 1st Ave.  
Fairbanks, Alaska 99701  
(907) 456-2030

MANO FREY  
Executive President

GARY BROOKS  
Secretary / Treasurer

April 23, 1991

Senator Pat Pourchot  
P.O. Box V  
Juneau, Alaska 99811

Re: SCR 21

Dear Senator Pourchot,

We have reviewed SCR 21 which establishes a Task Force on Safety in the Workplace and the Alaska State AFL-CIO strongly supports the resolution.

The workplace in Alaska has the highest fatality rate and one of the highest accident rates in the nation. Because safety is an issue that affects everyone, organized labor has an ongoing concern about safety and illness for all workers in Alaska.

Alaska's statutes and regulations need to be updated and strengthened. Technological changes over the past few decades have brought about new workplace safety issues that need to be addressed. Only through a balanced and unified process, as outlined in SCR 21, are such things possible. We believe this task force is a positive step in the right direction.

Thank you for your sincere consideration of this legislation.

Sincerely,

Pat Smutz  
Business Representative

ADW 10/10/89

## Mill worker dies

The Associated Press

SITKA — A worker died early Wednesday in an accident at the Alaska Pulp Corp. mill, the company reported.

Joseph E. Lau, 28, of Sitka was killed at 6 a.m. as he was changing a 18-foot-wide pulp roll. Police said Lau was killed when he fell or got caught on rollers.

He is survived by his wife, Sheila, and two children.

# Pilot, mill worker die in separate accidents

By BARBARA ROGERS

Times Writer

9/28/89 - Times

Separate accidents killed two men as an Anchorage pilot in a homebuilt airplane crashed in Palmer and a sawmill employee was crushed in a Ketchikan industrial accident Wednesday.

The pilot, whose name was not released this morning pending notification of his family, took off from Anchorage International Airport about 8 p.m. Wednesday en route to the Birchwood Airstrip, Palmer and then back to Anchorage, said Paul Steucke of the Federal Aviation Administration.

He was reported overdue by his wife at 10 p.m. and a helicopter search was begun by Alaska State Troopers this morning, Steucke said.

The wreckage of his homebuilt Long-Eze was found spread over a swampy area of the Matanuska River Park about 8:30 a.m. today after searchers picked up a signal from the aircraft's emergency locator transmitter, said Palmer Police Department Sgt. Greg Carpenter.

The body of the pilot was found in the cockpit of the single-seater, Carpenter said. He was pronounced dead at the scene.

In Ketchikan, a 60-year-old man died Wednesday afternoon when he was crushed between a gate and an upper structural bar at Ketchikan Sawmill, troopers report.

Dead is Francis K. Glover, who was leaning on a hydraulically operated gate when the gate lifted him, crushing his body, troopers and a Ketchikan Pulp Co. spokesman said.

Also Wednesday, in a traffic accident on Minnesota Drive just south of Tudor Road, two small boys were injured when the station wagon they were riding in was struck from the rear by another car.

Michael Nichols, 5, was in fair condition this morning while Justin Bushre, 7, was in serious condition at Providence Hospital, a spokeswoman said today. Both received head injuries in the accident, said Sgt. Greg Stewart of the Anchorage Police Department.

Stewart said the station wagon was southbound on Minnesota Drive when its engine quit as the car was about halfway up the bridge over the Alaska Railroad tracks.

Driver Terry Risinger, 32, turned on the emergency flashers and was trying to restart the car when it was struck from behind by a car driven by Afualo Uatisone, Stewart said.

The force of the accident collapsed the rear of the station wagon, pinning the seatbelted boys inside, Stewart said. Rescue workers got them from the car and took them to the hospital, where they originally were listed in critical condition.

SCR 21

# SENATE FINANCE COMMITTEE REPORT

DATE: 4/12/91

FURTHER:

DATE TURNED INTO OFFICE: 4-24-91

The Finance Committee considered SENATE CONCURRENT RESOLUTION NO. 21  
Establishing a Task Force on Safety in the Workplace.

and recommended:

replace with \_\_\_\_\_ CS  
 or adopt \_\_\_\_\_ CS SCR 21 (LFC)  
 attached amendment(s)  
 \_\_\_\_\_ letter of intent adopted

same title  
 new title  
 technical title change (HB only)

- do pass
- do not pass
- no recommendation
- individual recommendations
- further referral to \_\_\_\_\_

**ATTACHES NEW FISCAL NOTE(S):**

fiscal note(s) LAA 92.1 4/23/91 Dept/Date:

zero fiscal note(s) Do labor 4/22/91

appropriation-no fiscal note

**APPROVES PREVIOUS:**

fiscal note(s) \_\_\_\_\_ Dept/Date:

zero fiscal note(s) \_\_\_\_\_

**SIGNING DO PASS:**

*[Handwritten signatures]*

**OTHER RECOMMENDATIONS:**

All Adm - No Rec.

*[Handwritten signature]*

1. [Signature] 2. [Signature]  
Co-Chairs: Signatures and Recommendations

FISCAL NOTE

R/O SFC 4-24-91

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO: CSSCR 21(L & C)

Revision Date: \_\_\_\_\_  
Title: Establishing a Task Force on Safety  
in the Workplace.  
Sponsor: Senator Collins  
Requestor: Senate Finance

Department Affected: Legislative Affairs Agency  
BRU: Legislative Council  
Legislative Operating Budget  
Component: Council & Subcommittees  
Session Expenses & Legis Oper Budget  
COMPONENT SERIAL NO: 783

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	53.2	26.6	0	0	0	0
TRAVEL	10.9	5.5	0	0	0	0
CONTRACTUAL	28.0	14.0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>92.1</b>	<b>46.1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
---------	---	---	---	---	---	---

FUNDING: (Thousands of Dollars)

GENERAL FUND	92.1	46.1	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
<b>TOTAL</b>	<b>92.1</b>	<b>46.1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

POSITIONS:

FULL-TIME	1	0	0	0	0	0
PART-TIME	0	1	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary)

The following is requested to adequately support the Task Force on Safety in the Workplace:

Prepared By: Pamela A. Stoops, Director  
Division: Administrative Services

*Pamela A. Stoops*

Phone: 465-3850  
Date: 4/23/91

Approved By: Warren W. Endicott, Executive Director  
Agency: Legislative Affairs Agency

*Warren W. Endicott*

Date: 4/23/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

## PERSONAL SERVICES

1. Staff is requested as follows to assist the Task Force on Safety in the Workplace.

Researcher - Range 17A			
\$3,156 x 12 months =	\$37,872		
\$37,872 x 40% benefits =	<u>\$15,322</u>		
	\$53,194		53.2

## TRAVEL

It is anticipated there will be 2 meetings of the 12 member Task Force on Safety in the Workplace.

2 meetings x 7 members = 14 airfares			
14 airfares x \$436 = \$6,104			
2 days per diem x 14 = 28			
28 days x \$100 = 2,800			8.9

Two members of the Senate and two members of the House of Representatives travel will be absorbed within the existing Legislative Operating & Session budgets. Travel costs for the appointee from the Department of Labor will be absorbed within the existing budget of the Department of Labor.

Staff Travel - \$2,000 2.0

## CONTRACTUAL

Advertising - advertising of public notice of meetings - \$3,000; 3.0  
Professional Services - \$25,000. 25.0

## SUPPLIES

Supply needs will be absorbed within the existing Legislative Operating & Session budgets.

## EQUIPMENT

Equipment needs will be absorbed within the existing Legislative Operating & Session budgets.

FISCAL NOTE

R/O SFC 4/24/91

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO : CSSCR 21(L&C)

Revision Date: \_\_\_\_\_  
 Title: " Establishing a Task Force on  
 Safety In the Workplace."  
 Sponsor: Senator Collins  
 Requestor: Senate Finance

Department Affected: Labor  
 BRU: Labor Standards & Safety  
 Component: Occupational Safety & Health  
 COMPONENT SERIAL NO. 970

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND&STRUCTURES						
GRANTS,CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: None

ANALYSIS: (Attach a separate page if necessary)

This fiscal note assumes the Department of Labor would not be responsible for providing funding for the task force.

Prepared by: Bob Libbey *Bob Libbey* Phone : 264-2452

Division: Labor Standards & Safety Date : 4/22/91

Approved by Commissioner: Nancy Bear Usura *NBE*

Agency: Department of Labor Date: 4/22/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

## CS FOR SENATE CONCURRENT RESOLUTION NO. 21 (L&amp;C)

IN THE LEGISLATURE OF THE STATE OF ALASKA

SEVENTEENTH LEGISLATURE - FIRST SESSION

BY THE SENATE LABOR AND COMMERCE COMMITTEE

Offered: 4/12/91  
Referred: Finance

Sponsor(s): SENATOR COLLINS

## A RESOLUTION

1 Establishing a Task Force on Safety in the Workplace.

2 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

3 WHEREAS the social and economic consequences of workplace injuries are enormous, estimated  
4 by the National Safety Council to have been \$42,400,000,000 in 1987 nationwide; and

5 WHEREAS many Alaskans are involved in industries that traditionally have high accident rates;  
6 and

7 WHEREAS the state has one of the highest workplace accident rates of any state and has the  
8 highest fatality rate of any state attributable to accidents in the workplace, approximately 34 fatalities  
9 per 100,000 workers; and

10 WHEREAS for over 10 years approximately one out of every 11 Alaskan workers in private  
11 industry suffered a recordable injury or illness during employment; and

12 WHEREAS in the state the total estimated lost workdays due to job related injury or illness in  
13 the private sector in 1987 amounted to the equivalent of a full year of work for 337 employees at a cost  
14 equal to nearly \$9,000,000, and in the public sector total estimated lost work days amounted to the  
15 equivalent of 58 employee years at a cost equal to approximately \$1,800,000; and

16 WHEREAS occupational injuries and illnesses impose a real burden upon the Alaskan economy

1 since, for the worker, being absent from work due to an accident may represent a significant wage loss  
2 and, for the employer, accidents result in lost production time, increased operating costs from higher  
3 insurance premiums, and equipment damage; and

4 WHEREAS the best way to control these costs is through an effective safety program; and

5 WHEREAS when the United States Congress passed the Occupational Safety and Health Act  
6 (OSHA) in 1970 it was to "assure . . . so far as possible, every working man and woman in the Nation  
7 safe and healthful working conditions and to preserve our human resources"; and

8 WHEREAS despite the lofty objective of OSHA the tragic toll taken in the workplace in lives  
9 and health continues; and

10 WHEREAS the Americans with Disabilities Act, passed by the Congress last year, sets out  
11 standards that the state must address; and

12 WHEREAS in the state many safety standards have not been updated since they were originally  
13 developed and laws related to safety standards are in need of revision; and

14 WHEREAS a unified effort is needed to update safety standards with input coming from  
15 management and labor;

16 BE IT RESOLVED by the Alaska State Legislature that the Task Force on Safety in the  
17 Workplace is established with the primary purpose of creating a model workplace safety program for  
18 the state with emphasis on prevention of injuries in the workplace, and that in creating the program the  
19 task force may

- 20 (1) examine the historical workplace safety record of the state;
- 21 (2) determine the causes for the state's high rate of injuries;
- 22 (3) review the state's current workplace safety laws and OSHA;
- 23 (4) consult with the National Institute for Occupational Safety and Health and with the  
24 American National Standards Institute;
- 25 (5) propose legislation to implement the program; and be it

26 FURTHER RESOLVED that the task force shall consist of the following members:

- 27 (1) two members of the Senate appointed by the President of the Senate, one of whom  
28 shall be designated by the president as co-chair;
- 29 (2) two members of the House of Representatives appointed by the Speaker of the House,  
30 one of whom shall be designated by the speaker as co-chair;
- 31 (3) one employee of the Department of Labor appointed by the Governor;
- 32 (4) one person who represents businesses with 25 or fewer employees, one person who

1 represents businesses with over 25 employees, one person who represents organized labor, one safety  
2 engineer, one medical professional, and one member of the Alaska Safety Advisory Council, all of whom  
3 are appointed by the members listed in (1) - (3) of this resolve;

4 (5) at the option of the members listed in (1) - (4) of this resolve and appointed by them,  
5 one person who represents the National Institute for Occupational Safety and Health; and be it

6 **FURTHER RESOLVED** that, within funds made available for the purpose, the task force may  
7 hire staff, contract for services under the procurement procedures adopted by the Alaska Legislative  
8 Council with approval of the council, and cover other expenses; and be it

9 **FURTHER RESOLVED** that the task force shall report its initial findings and recommendations  
10 to the Governor and the legislature by the first day of the Second Regular Session of the Seventeenth  
11 Alaska State Legislature; and be it

12 **FURTHER RESOLVED** that the task force shall report its findings and recommendations to  
13 the Governor and the legislature by the day of the convening of the First Regular Session of the  
14 Eighteenth Alaska State Legislature, and that the task force is terminated on that same day at 11:59 p.m.

FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

No. 1

Bill Version: SCR 21

BILL NO (S) Publish Date: 4/12/91

Revision Date: \_\_\_\_\_  
 Title: " Establishing a Task Force on  
 Safety in the Workplace."  
 Sponsor: Senator Collins  
 Requestor: Senate Labor & Commerce

Department Affected: Labor  
 BRU: Labor Standards & Safety  
 Component: Occupational Safety & Health  
 COMPONENT SERIAL NO. 970

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND&STRUCTURES						
GRANTS,CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: None

ANALYSIS: (Attach a separate page if necessary)

This fiscal note assumes the Department of Labor would not be responsible for providing funding for the task force.

Changes in OS 21 (R.C.)  
 have no fiscal impact. This  
 fiscal note is appropriate.

4-12-91 PM  
 date Comte Aide (initial)

Prepared by: Bob Libbey, Director Phone: 264-2452  
 Division: Labor Standards & Safety Date: 4/8/91  
 Approved by Commissioner: Nancy Bear Usura *NBU*  
 Agency: Department of Labor Date: 4/8/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

# ALASKA STATE AFL-CIO

2501 Commercial Dr.  
Anchorage, Alaska 99501  
(907) 258-6284



819 1st Ave.  
Fairbanks, Alaska 99701  
(907) 456-2030

MANO FREY  
Executive President

GARY BROOKS  
Secretary / Treasurer

April 23, 1991

Senator Pat Pourchot  
P.O. Box V  
Juneau, Alaska 99811

Re: SCR 21

Dear Senator Pourchot,

We have reviewed SCR 21 which establishes a Task Force on Safety in the Workplace and the Alaska State AFL-CIO strongly supports the resolution.

The workplace in Alaska has the highest fatality rate and one of the highest accident rates in the nation. Because safety is an issue that affects everyone, organized labor has an ongoing concern about safety and illness for all workers in Alaska.

Alaska's statutes and regulations need to be updated and strengthened. Technological changes over the past few decades have brought about new workplace safety issues that need to be addressed. Only through a balanced and unified process, as outlined in SCR 21, are such things possible. We believe this task force is a positive step in the right direction.

Thank you for your sincere consideration of this legislation.

Sincerely,

Pat Smutz  
Business Representative

SCR28

# SENATE FINANCE COMMITTEE REPORT

DATE: 2/7/92

FURTHER:

DATE TURNED INTO OFFICE: 3-19-92

The Finance Committee considered

SENATE CONCURRENT RESOLUTION NO. 28

Urging the Alaska State Commission for Human Rights to prepare a handbook on sexual harassment.

and recommends:

- replace with \_\_\_\_\_ CS \_\_\_\_\_ (FINANCE)
- or  adopt previous \_\_\_\_\_ CS SCR 28 (STA)
- attaches amendment(s)

- same title
- new title
- technical title change (HB only)

adopts \_\_\_\_\_ Letter of Intent

further referral to the \_\_\_\_\_

do pass

do not pass

no recommendation

individual recommendations

**NEW FISCAL NOTES:** Dept/Date

zero fiscal notes \_\_\_\_\_

fiscal notes 35.7 Gov. 2-26-92

appropriation--no fiscal note

**PREVIOUS FISCAL NOTES:** Dept/Date

zero fiscal notes \_\_\_\_\_

fiscal notes \_\_\_\_\_

**DO PASS:**

[Signature]

[Signature]

[Signature]

**OTHER RECOMMENDATIONS:**

No Pass

1. [Signature] - Do pass  
Co-Chair: Signature/Recommendation

2. [Signature] do pass  
Co-Chair: Signature/Recommendation

STATE OF ALASKA  
1992 LEGISLATIVE SESSION

BILL NO. SCR28

Revision Date: \_\_\_\_\_ Department Affected: Office of the Governor  
 Title: Urging Preparation of Handbook on Sexual Harassment BRU: Commissions/Special Offices  
 Component: Human Rights Commission  
 Sponsor: Sens. UEHLING, Srurgulewski, Rodey, Collins, Pouchot, Zharoff, Duncan  
 Requestor: Sen. UEHLING COMPONENT SERIAL NO. 

0	0	0	1
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EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 93	FY 94	FY 95	FY 96	FY 97	FY 98
PERSONAL SERVICES	.5	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	34.0	0	0	0	0	0
SUPPLIES	1.2	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	35.7	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
FUND SOURCE:	-	-	-	-	-	-

FUNDING: (Thousands of Dollars)

GENERAL FUND	35.7	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER FUND SOURCE:	-	-	-	-	-	-
TOTAL	35.7	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	1	0	0	0	0	0

Estimate of current year impact: None

ANALYSIS: (Attach a separate page if necessary.)

See Advisory Memo of January 24, 1992 attached.

Prepared By: Paula M. Haley, Executive Director Phone: 276-7474 X241  
 Division: Alaska State Commission for Human Rights Date: \_\_\_\_\_  
 Approved by Commissioner: [Signature]  
 Agency: Legislative Office Date: 2/26/92

**MEMORANDUM Human Rights Commission**

**To:** Senator Rick Uehling  
**From:** Paula M. Haley *PMH*  
Executive Director  
**DATE:** January 24, 1992  
**RE:** Advisory Memorandum on SCR 28

---

Your legislative aide, Brian Butcher, asked me to provide your office with figures on the cost of implementing Senate Concurrent Resolution 28. The Commission has developed a rough estimate of the cost of producing and distributing a sexual harrasment handbook.

Approximately 250,000 employees would be eligible to receive handbooks under SCR 28. The estimated cost of producing a small handbook aproximately six (6) pages in length including the cover and mailer is \$23,100. Identifying all the employers in the state and making a one time distribution of the handbook would add a cost of about \$12,600 for a total of \$35,700.

Please feel free to contact me with any questions. Thank you.

**CS FOR SENATE CONCURRENT RESOLUTION NO. 28 (STATE AFFAIRS)**

**IN THE LEGISLATURE OF THE STATE OF ALASKA**

**SEVENTEENTH LEGISLATURE - SECOND SESSION**

**BY THE SENATE STATE AFFAIRS COMMITTEE**

**Offered: 2/7/92**  
**Referred: Finance**

**Sponsor(s): SENATORS UEHLING, Sturgulewski, Rodey, Collins, Pourchot, Zharoff, Duncan**

**A RESOLUTION**

**1 Urging the Alaska State Commission for Human Rights to prepare a handbook on sexual  
2 harassment.**

**3 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

**4 WHEREAS, in the past year, the number of sexual harassment cases reported to the State  
5 Commission for Human Rights almost doubled, from 15 reported in 1990 to 29 reported in 1991, in  
6 large part as a result of increased national attention focused on the issue of sexual harassment; and**

**7 WHEREAS it is estimated that incidents of sexual harassment in the workplace are substantially  
8 under-reported and, if proper information is made available to all employees, there may be a decrease  
9 in both the reluctance to report incidents of sexual harassment and the number of the incidents that  
10 occur; and**

**11 WHEREAS there has been confusion in the workplace as to what constitutes sexual harassment  
12 and how to report incidents of sexual harassment and to whom; and**

**13 WHEREAS all employees should understand what sexual harassment is and how, when, and to  
14 whom to report it; and**

**15 WHEREAS it is important that managerial and executive level employees understand how to  
16 properly handle a complaint of sexual harassment;**

1           **BE IT RESOLVED** that the Alaska State Legislature urges the State Commission for Human  
2 Rights to prepare a handbook defining the problem of sexual harassment and the process for filing a  
3 sexual harassment complaint and to make the handbook available to private and public sector employers  
4 for distribution to their employees.

5           A **COPY** of this resolution shall be sent to Paula Haley, executive director, State Commission  
6 for Human Rights.

SB 363  
SCR 28



# Senator Rick Uehling

Downtown, Elmendorf, Northeast Anchorage  
**MEMORANDUM**

Senate Finance Committee  
International Trade & Tourism Committee  
State Affairs Committee

TO: All Senators

FROM: Senator Rick Uehling *[Signature]*

DATE: January 17, 1992

RE: Co-sponsorship of new legislation dealing with sexual harassment, SB 363 and SCR 28.

Tuesday, January 21, I am introducing Senate Bill 363 and Senate Concurrent Resolution 28 that deals with sexual harassment.

I believe there has been a significant amount of confusion by the public on what constitutes sexual harassment in the workplace. The recent media exposure given to the problem of sexual harassment has shown that many people are unsure as to what it is and how it should be reported. Other states around the country have recently taken action and I feel that Alaska should also be in the forefront.

SB 363 will require workplaces to post a notice, in a prominent location, the federal definition of sexual harassment, what agencies to report sexual harassment complaints to, and how long an employee has to report a complaint. Sexual harassment in the workplace is substantially underreported and I feel that this legislation will help employers and employees better understand what sexual harassment is and how a complaint should be handled.

I am also introducing SCR 28 that urges the Alaska State Commission for Human Rights to prepare a handbook on sexual harassment for distribution by employers to employees. The handbook would give a detailed description of sexual harassment, when, how, and to whom to report it, and to show management level employees how to properly handle a sexual harassment complaint. I believe that a handbook will give both employers and employees a more detailed understanding of sexual harassment and will help to deter the problem in the future.

If you would like to co-sponsor SB 363 or SCR 28, please contact Bryan in my office at 465-4821.

# Senator Rick Uehling

Downtown, Elmendorf, Northeast Anchorage



Senate Finance Committee  
International Trade & Tourism Committee  
State Affairs Committee

## SUMMARY OF RESOLUTION

### SCR 28

#### A Resolution

Urging the Alaska State Commission for Human Rights to prepare a handbook on sexual harassment.

SCR 28 will urge the Alaska State Commission for Human Rights to prepare a handbook on sexual harassment for distribution by employers to employees. The handbook would give a detailed description of sexual harassment, when, how, and to whom to report it, and to show management level employees how to properly handle a sexual harassment complaint.

There is a significant amount of confusion by the public on what constitutes sexual harassment in the workplace and this handbook would help inform people as to what it is and how to report it. Sexual harassment in the workplace is believed to be substantially underreported and a handbook would give both employers and employees a more detailed understanding of sexual harassment and would help to deter the problem in the future.

*Current legislative policy*  
STATE OF ALASKA  
THE LEGISLATURE  
LEGISLATIVE AFFAIRS AGENCY

P.O. BOX 7, STATE CAPITOL  
JUNEAU, ALASKA 99811  
907 485-3800

MEMORANDUM

TO: All Legislators, and to Legislative and Agency Staff  
FROM: *Sally Smith*  
Sally Smith  
Personnel and EEO Officer  
SUBJECT: Sexual Harassment DATE: October 21, 1991

With the subject of sexual harassment so prominently in the spotlight, you may have questions about how the legislative branch would handle such an issue.

Sexual harassment is defined by the U.S. Equal Employment Opportunity Commission as:

Unwelcome sexual advances, requests for sexual favors, and other verbal or physical conduct of a sexual nature constitute sexual harassment when (1) submission to such conduct is made either explicitly or implicitly a term or condition of an individual's employment; (2) submission to or rejection of such conduct by an individual is used as the basis for employment decisions affecting such individual; or (3) such conduct has the purpose or effect of unreasonably interfering with an individual's work performance or creating an intimidating, hostile, or offensive working environment.

While the federal Equal Employment Opportunity Commission (EEOC) enforces federal laws which prohibit discrimination, elected officials of a state or political subdivision and their personal staff members are excluded from provisions of the enabling Civil Rights Act. They are, however, subject to broader nondiscrimination provisions of Alaska State law.

Alaska statutes<sup>\*</sup> define harassment as:

unwanted conduct or communication by a supervisor, co-worker, or nonemployee in the work place which is based on the sex, color, race, religion, national origin, age, handicap, marital status, changes in marital status, pregnancy, or parenthood of an individual and which adversely affects the employment relationship or working environment. This includes slurs, epithets, threats, derogatory comments, unwelcome jokes, teasing and other verbal or physical conduct.

Rather than the State's EEO office, it is the State Commission for Human Rights which has the authority to investigate any complaints concerning discrimination that emanate from Alaska's legislative branch.

As your EEO officer, I am available to answer questions related to your rights as an employee or supervisor and to provide you with any assistance in working through your concerns. You are encouraged to contact me at the earliest possible time so that we may understand and resolve issues before they escalate into problems. I would hope that no one of us would ever face the situation--on either side--that was witnessed by the nation last week.

*\*The memo is incorrect. The definition is in Admin. Order 81 - see sample notice on the last page.*

# Definition of Sexual Harassment -

serve a legitimate management purpose.

## 3. DEFINITIONS

3.1 Harassment: Unwanted communication and/or conduct by a supervisor, co-worker or non-employee in the workplace which adversely affects the employment relationship or working environment for the employee or applicant for employment and is based on the sex, race, religion, national origin, age, handicap, marital status, changes in marital status, pregnancy or parenthood of that individual. Harassment may include slurs, abusive language, threats, derogatory comments, unwelcome jokes, teasing and other such verbal or physical conduct.

3.2 Sexual harassment: Addressed and defined by the U.S. Equal Employment Opportunity Commission in the Federal Guidelines on Discrimination Because of Sex published on November 10, 1980, and codified as 29 CFR Section 1604.11, sexual harassment is defined as follows:

"(a) Harassment on the basis of sex is violation of Sec. 703 of Title VII. Unwelcome sexual advances, requests for sexual favors, and other verbal or physical conduct of a sexual nature constitute sexual harassment when (1) submission to such conduct is made either explicitly or implicitly a term or condition of an individual's employment, (2) submission to or rejection of such conduct by an individual is used as the basis for employment decisions affecting such individual, or (3) such conduct has the purpose or effect of unreasonably interfering with an individual's work performance or creating an intimidating, hostile, or offensive work environment."

## 4. GUIDELINES FOR THE IMPLEMENTATION OF POLICY

### 4.1 Responsibility for Implementation:

- (a) Overall responsibility for the administration of this order is delegated to the Director of the Division of Equal Employment Opportunity.
- (b) All agency heads, managers and supervisors within the Executive Branch of State Government are responsible for taking immediate and appropriate corrective action where they have any knowledge of such prohibited practices. Such corrective actions should be taken only after consultation with the State Division of Equal Employment Opportunity.

### 4.2. Complaints:

- (a) Employees believing they have been subjected to harassment

SRIS

# SENATE FINANCE COMMITTEE REPORT

DATE: 3/16/92

FURTHER:

DATE TURNED INTO OFFICE: 3-24-92

RETURNED TO:  
The Finance Committee considered

SENATE CONCURRENT RESOLUTION NO. 32

Requesting the Governor to take appropriate steps to make the state eligible for the benefits of the Symms National Recreational Trails Act.

and recommends:

replace with \_\_\_\_\_ CS \_\_\_\_\_ (FINANCE)  
or  adopt previous \_\_\_\_\_ CS SCR 32 (Res)  
 attaches amendment(s)

same title  
 new title  
 technical title change (HB only)

adopts \_\_\_\_\_ Letter of Intent

further referral to the \_\_\_\_\_

do pass

do not pass

no recommendation

individual recommendations

**NEW FISCAL NOTES:** Dept/Date  
 zero fiscal notes DOR 3-23-92

**PREVIOUS FISCAL NOTES:** Dept/Date  
 zero fiscal notes \_\_\_\_\_

fiscal notes DNR 5.0 3-23-92

fiscal notes \_\_\_\_\_

appropriation--no fiscal note

DO PASS:

OTHER RECOMMENDATIONS:

1. [Signature]  
Co-Chair Signature/Recommendation

2. [Signature]  
Co-Chair: Signature/Recommendation

**FISCAL NOTE**

**STATE OF ALASKA**  
**1992 LEGISLATIVE SESSION**

**BILL NO.** CSSCR 32

Revision Date: March 23, 1992  
 Title: Eligibility for benefits of the  
Symms National Recreational Trails Act  
 Sponsor: Sen. Cotten et al  
 Requestor: \_\_\_\_\_

Department Affected: Department of Revenue  
 BRU: Revenue Operations  
 Component: Income and Excise Audit  
 COMPONENT SERIAL NO. | 1 | 1 | 3 |

**EXPENDITURES/REVENUES: (Thousands of Dollars)**

OPERATING	FY 93	FY 94	FY 95	FY 96	FY 97	FY 98
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LANDS & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0.0	0.0	0.0	0.0	0.0	0.0
<b>CAPITAL</b>	0.0	0.0	0.0	0.0	0.0	0.0
<b>REVENUE</b>	0.0	0.0	0.0	0.0	0.0	0.0
<b>FUND SOURCE</b>						

**FUNDING: (Thousands of Dollars)**

GENERAL FUND	0.0	0.0	0.0	0.0	0.0	0.0
FEDERAL FUNDS						
OTHER						
FUND SOURCE						
<b>TOTAL</b>	0.0	0.0	0.0	0.0	0.0	0.0

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: 0

**ANALYSIS:** CSSCR 32 requests the governor to take appropriate steps to make the state eligible for benefits from the federal Symms National Recreational Trails Act. In order to be eligible, the state would be required to allocate nonhighway recreational fuel taxes for recreational trails.

Prepared By: Paul Dick Phone: (907) 465-2300  
 Division: Income and Excise Audit Date: March 23, 1992

Approved by Commissioner: Darrel J. Rexwinkel Date: \_\_\_\_\_  
 Agency: Department of Revenue

FISCAL NOTE

STATE OF ALASKA  
1992 LEGISLATIVE SESSION

BILL NO. CS-SCR32 (Res)

Revision Date: \_\_\_\_\_ Department Affected: DNR, DOT&PF  
 Title: SYMMS NATIONAL RECREATION BRU: PARKS & RECREATION  
TRAILS ACT, STATE ELIGIBILITY Component: PARK MANAGEMENT  
 Sponsor: Cottler, et al  
 Requestor: \_\_\_\_\_ COMPONENT SERIAL NO. 

0	4	5	2
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EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 93	FY 94	FY 95	FY 96	FY 97	FY 98
PERSONAL SERVICES						
TRAVEL	5.0	5.0	5.0	6.0	7.0	7.0
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	5.0	5.0	5.0	6.0	7.0	7.0

CAPITAL						
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REVENUE						
FUND SOURCE:						

FUNDING: (Thousands of Dollars)

GENERAL FUND			**	**	**	**
FEDERAL FUNDS	5.0	5.0	5.0	6.0	7.0	7.0
OTHER						
FUND SOURCE:						
TOTAL	5.0	5.0	**	**	**	**

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary.) Travel pays cost of appointed six member State Recreational Trails Advisory Board. \*\*By FY'95, the state must appropriate funds for recreational trails in the amount equal to the revenue collected from non-highway recreational fuel taxes. A February 1992 statewide survey of 600 households indicates one-third of Alaskans own off-road recreational vehicles. A minimum of \$100,000 in FY'95 from state ~~gas taxes must be appropriated to the recreational trails program to continue eligibility~~ to receive \$291,000 annually from the federal government.

Prepared By: Neil C. Johanson Phone: (907) 762-2600  
 Division: Parks & Outdoor Recreation Date: March 20, 1992

Approved by Commissioner: Harold C. Heine Date: 3/23/92  
 Agency: Department of Natural Resources