

Leg. Finance-House & Senate Finance Comte Files (1991-1992) 857

BILL NO: SB 165

DATE: April 1, 1991

be easily converted to deploy oil containment booms underway, or act as a small vessel dock when anchored. The crane above the ramp could be used to move gear from the vessel to boats moored off the stern. The vessel would have large integral tanks able to hold spill response chemicals or recovered oil.

Vessel Design and Construction

To obtain a new vessel or perform necessary refurbishments to one or more existing vessels, the Alaska Marine Highway System must go through three design phases: conceptual, preliminary, and construction. Design time would be on the order of 18-24 months for a new vessel and from 6-12 months for modifications to an existing ship. Construction time would be on the order of 30-36 months for new construction and 6-12 months for major modification to an existing ship.



*Department of Transportation
and Public Facilities*

POSITION PAPER

BILI NO: SB 165

APPROVED:

A handwritten signature in black ink, appearing to read "J. W. ...", written over a horizontal line.

TITLE: Ferries with Oil Spill Response Ability DATE: March 19, 1991

Senate Bill 165 authorizes the Commissioner of the Department of Transportation and Public Facilities, subject to legislative appropriation, to design and construct a vessel of the Alaska Marine Highway System which is capable of assisting in the clean-up of spills of oil and hazardous substances into the marine waters of the state. The discussion below outlines in general terms the operational and spill response capabilities which would be considered in designing a new vessel, or modifying existing vessels, which would meet the needs contemplated in the legislation.

The legislation also authorizes the payment of partial expenses required to keep vessels in operation so as to be available to respond to a release of oil or hazardous substances. It is estimated that the annual operating and overhaul costs of this vessel, chargeable to the fund, would be approximately \$500 thousand dollars. These expenses would be for annual training, as well as overhaul of the spill response equipment. The direct expenses incurred in responding to a spill would also be paid by the fund. A new or modified vessel is not expected to be in service until after fiscal year 1997.

General Requirements

All Alaska Marine Highway System vessels must have unrestricted highway vehicle carrying capability - as the highway function is the basic mission of the Alaska Marine Highway System. The vessel must provide comfortable accommodations for passengers, with reasonable priced meals and lodging. The vessel must be family-oriented, with special accommodations for children and for the physically challenged. The Alaska Marine Highway System must further provide passengers the benefit of

For Further Information contact Katy McHugh at 465-3900.

BILL NO: SB 165

DATE: March 13, 1991

riding a vessel with excellent safety equipment for fire fighting and damage control, including a state of the art sprinkler system throughout the vessel and an enclosed method of safely evacuating the vessel in case of emergency.

Regulator concerns dictate that the new vessel must be American flagged, inspected by the U.S. Coast Guard, and operated by American crews. The vessel must be designed for 50 or 60 year life, through the use of planned refurbishments. It is not contemplated that all or even 50% of the costs would be allocated to the fund. The state would defray those costs through other means.

Southwest System Specific Requirements

The S.W. System must be serviced by a vessel that is ocean rated and must be able to transit the Gulf of Alaska year-round. This vessel must have a vehicle transfer system that will enable it to service docks with no transfer ramps, and have a stern car door. The vessel length is constrained to a length no greater than 400 feet, due to the confined harbors it must serve; preferably the length should be no greater than 380 feet.

Southeast System Specific Requirements

The S.E. Mainline System is optimally served by a vessel with a forward car door at main deck height. All other S.E. needs are met by the general and S.W. requirements.

Oil Spill Response Requirements

Members of the legislature and the public have identified the importance of the state having an emergency response vessel capable of responding to, containing, and cleaning up oil spills as a result of the Exxon Valdez experience. Therefore, the new mainline vessel must be able to respond to the oil spills in the following capacities:

1. Communication/Command Center.
2. Work/Machine Shop for Equipment Repair.
3. Room and Board for Spill Response Team.
4. Helicopter Support.
5. Boom Deployment.
6. Loading/Storage of Spill Response Material.

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DATE: March 13, 1991

7. Storage of Liquids, Dispersant/Oil.
8. Training Center.

Vessel Description

The list of mission requirements and the conceptual design work done for the Tustumena replacement project in 1982, provides enough data to assemble the major characteristics of a mainline replacement vessel that meets the previously mentioned requirements.

The new vessel will be a steel displacement vessel, 380 feet in length by 65 feet in beam, designed and constructed in the United States. The vessel will carry approximately 450 people, 75 standard vehicles, and 100 berths. The vessel will be diesel-powered with twin controllable pitch propellers. Propulsion machinery will be augmented by the addition of bow thrusters and fin stabilizers. This vessel will have a large vehicle elevator/transfer system located near the stern. This vessel will also have a stern door and stern ramp, and a crane above the stern door for handling the rescue boat and emergency stores or gear. Emergency evacuation will occur through covered lifeboats, boarded from inside the boat deck. The vessel will have a sprinkler system throughout the vessel.

The new mainline vessel will be well suited to oil spill response efforts, as it could respond anywhere in the Pacific Ocean in a matter of days. The bridge of the vessel will have the necessary electronic gear to act as a control/command center. The vessel will have the unique ability to travel to any dock and load containerized vans full of response gear, without assistance. The vessel's machine shop, adequate working space, and accommodations will be available for use by the clean-up crew. The aft upper-most deck will support a helicopter pad. The stern ramp will be easily converted to deploy oil containment booms underway, or act as a small vessel dock when anchored. The crane above the ramp can be used to move gear from the vessel to boats moored off the stern. The vessel will have large integral tanks able to hold spill response chemicals or recovered oil.

Vessel Construction

To obtain this vessel, the Alaska Marine Highway System must go through three design phases: conceptual, preliminary, and construction. Design time would be on the order of 18-24 months. Construction time

BILL NO: SB 165

DATE: March 13, 1991

would be on the order of 30-36 months. It would be possible to shorten the construction design and building phase if modern ship construction methods were employed, but this might require statutory change in the procurement policy. Total cost for the entire project would be approximately \$80 million dollars.

STATE OF ALASKA
1991 LEGISLATIVE SESSION

FISCAL NOTE

No.
Bill Number: SB 165
(S) Publish Date: 4/5/91

Revision Date:
Title: Ferries with Oil Spill Response Ability

Department Affected: DOT&PF
BRU:

Sponsor:
Requestor:

Component:
Component Serial Number:

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY92	FY93	FY94	FY95	FY96	FY97
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING:	0	0	0	0	0	0
CAPITAL	500.0	14,500.0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUNDS	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	500.0	14,500.0	0	0	0	0
TOTAL FUNDING:	500.0	14,500.0	0	0	0	0

POSITIONS

FULL-TIME	0	0	0
PART-TIME	0	0	0
TEMPORARY	0	0	0

Changes in CSB 165 (Trans)
have no fiscal impact. This
fiscal note is appropriate.

Estimate of current year impact: _____

4/4/91
date Om
Committee Aide (initial)

ANALYSIS: (Attach a separate page if necessary)

In FY92, \$0.5 million would be appropriated from the oil and hazardous response fund to the Alaska Marine Highway System for preliminary engineering to develop plans for both a new vessel and modifications to one or more vessels currently in the fleet. In FY93, \$14.5 million would be appropriated to the AMHS Vessel Replacement Fund to finance new ship construction and/or modifications to one or more vessels of the fleet.

Prepared by: John Halterman

Phone: 465-3900

Division: Alaska Marine Highway System

Date: March 19, 1991

Approved by Commissioner: Frank G. Turpin

Phone: 465-3900

Agency: Department of Transportation and Public Facilities

Date: March 27, 1991

Distribution By Preparer: Legislative Finance, Legislative Sponsor, Requestor, OMB, Impacted Agency(ies).

SB 165

HOUSE COMMITTEE REPORT

(11)

Date Referred: May 14, 1991

FURTHER REFERRALS:

Date of Committee Action: 5/17/91

The FINANCE Committee considered:

CSSB 165(TRA)

CS FOR SENATE BILL NO. 165 (TRANSPORTATION)

FERRIES WITH OIL SPILL RESPONSE ABILITY

"An Act relating to acquisition of vessels of the Alaska marine highway system having the capacity to assist in responding to spills of oil and hazardous substances."

RECOMMENDATIONS:

the same title

be replaced with _____ a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the _____ Committee

ADOPTS: _____ letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept)

APPROVES PREVIOUS: (Dept/Date)

fiscal impact _____

fiscal note(s) DOTDF 5/1/91

zero fiscal note _____

zero fiscal note(s) DEC 5/1/91

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
<u>Jay Brown</u> Brown	<input checked="" type="checkbox"/>	<u>Mike Navarre</u> Navarre		<input checked="" type="checkbox"/>	
<u>John Koponen</u> Koponen	<input checked="" type="checkbox"/>	<u>A. Mark Boyer</u> Boyer		X	
<u>Jim Ulmer</u> Ulmer	X	<u>George Jacob</u> Jacob		X	
		<u>Bob Sharp</u> Sharp		X	
		<u>Phil Phillips</u> Phillips			
		<u>Ronald Hanson</u> Hanson		X	

Mike Navarre NAVARRE
CHAIRMAN'S SIGNATURE

FISCAL NOTE

Revision Date:
Title: Ferries with Oil Spill Response Ability

Department Affected: DOT&PF
BRU:

Sponsor:
Requestor:

Component:
Component Serial Number:

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY92	FY93	FY94	FY95	FY96	FY97
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING:	0	0	0	0	0	0

CAPITAL	500.0	14,500.0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUNDS	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	500.0	14,500.0*	0	0	0	0
TOTAL FUNDING:	500.0	14,500.0	0	0	0	0

POSITIONS

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: _____

ANALYSIS: (Attach a separate page if necessary)

In FY92, \$0.5 million would be appropriated from the oil and hazardous response fund to the Alaska Marine Highway System for preliminary engineering to develop plans for both a new vessel and modifications to one or more vessels currently in the fleet. In FY93, \$14.5 million would be appropriated to the AMHS Vessel Replacement Fund to finance new ship construction and/or modifications to one or more vessels of the fleet.

*The actual cost may be less depending on final results of reconnaissance and engineering.

Prepared by: John Halterman

Phone: 465-3900

Division: Alaska Marine Highway System

Date: April 1, 1991

Approved by Commissioner: *Frank G. Turpin*
Frank G. Turpin

Phone: 465-3900

Agency: Department of Transportation and Public Facilities

Date: April 1, 1991

Distribution By Preparer: Legislative Finance, Legislative Sponsor, Requestor, OMB, Impacted Agency(ies).

FISCAL NOTE

0. 3
 Bill Version: CSSB 165 (TRANS)
 (S) Publish Date: 5/1/91

STATE OF ALASKA
 1991 LEGISLATIVE SESSION

Revision Date: _____ Department Affected: DEC
 Title: AMHS vessels with BRU: Environmental Quality
Spill response capabilities
 Sponsor: Senator Jay Kerttula Component: EQ Projects
 Requestor: _____

COMPONENT SERIAL NO. 1 1 0 | 1 1 6

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
OPERATING						
PERSONAL SERVICES	0.0	0.0	0.0	0.0	0.0	0.0
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME	0.0	0.0	0.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

Estimate of current year impact: NONE

ANALYSIS: (Attach a separate page if necessary.)

Prepared by: Janice Adair
 Division: Commissioner's Office

Phone: 465-2600
 Date: _____

Approved by Commissioner: [Signature]
 Agency: Dept. of Environmental Conservation

Date: 5/1/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, t

Changes in CSSB 165 (TRANS) have no fiscal impact. This fiscal note is appropriate.

CS FOR SENATE BILL NO. 165 (TRANSPORTATION)
IN THE LEGISLATURE OF THE STATE OF ALASKA
SEVENTEENTH LEGISLATURE - FIRST SESSION

BY THE SENATE TRANSPORTATION COMMITTEE

Offered: 4/5/91
Referred: Finance

Sponsor(s): SENATORS KERTTULA, Menard, Duncan

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to acquisition of vessels of the Alaska marine highway system having
2 the capacity to assist in responding to spills of oil and hazardous substances."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 * Section 1. AS 19.65 is amended by adding a new section in article 1 to read:

5 Sec. 19.65.025. VESSEL DESIGN AND CONSTRUCTION. Under the authority
6 provided in AS 44.42.020(a)(1) to plan, design, construct, and maintain modes of transportation,
7 the commissioner of transportation and public facilities shall, subject to legislative appropriation
8 for the purpose, plan, design, and retrofit or construct vessels of the Alaska marine highway
9 system that, in addition to providing the freight and passenger services customarily provided by
10 the state's marine highway vessels, have the capability to assist in responding to, containing, and
11 cleaning up spills of oil and hazardous substances into the marine waters of the state.

12 * Sec. 2. AS 46.08.005 is amended to read:

13 Sec. 46.08.005. PURPOSE. The legislature finds and declares that the release of oil or
14 hazardous substances into the environment presents a real and substantial threat to the public

DIVISION OF LEGAL SERVICES

**LEGISLATIVE AFFAIRS AGENCY
STATE OF ALASKA**

P.O. Box Y, Juneau, Alaska 99811
(907) 465-3867 or 465-2450
FAX (907) 465-2029

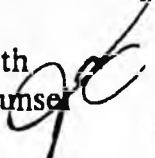
Deliveries to: 240 Main Street
Court Plaza, Room 500
Mail Stop 3101

MEMORANDUM

April 4, 1991

SUBJECT: Is language in AS 46.08 relating to the establishment of "emergency response depots" sufficient to authorize the development of depots aboard vessels of the Marine Highway System?

TO: Senator Jay Kerttula
ATTN: Kathy Hathaway

FROM: Jack Chenoweth
Legislative Counsel 

AS 46.08.120 provides:

The division [of emergency services, Department of Military and Veterans' Affairs] shall maintain emergency response depots in areas of the state determined in the plans prepared under AS 46.04.200 - 46.04.210 to be potential sites of releases or threatened releases of oil or hazardous substances. The depots shall be equipped and staffed in a manner that ensures prompt response when containment and cleanup actions are necessary.

You have asked whether the requirement authorizes the development of vessels as emergency response depots or the placement of emergency response depots on state vessels.

AS 46.08.190(2) offers a definition of the term "depot," but the definition is not helpful for our purposes.

I understand from Terri Lauterbach, who handled ch. 190, SLA 1990, the source of the language of the first sentence of the quoted material, that the drafting history of the provision sheds no light on whether the legislature contemplated vessel-based depots.

Senator Jay Kerttula

April 4, 1991

Page 2

A common dictionary definition of the term "depot" seems to presume a land-based place for storage of material. Webster's New World Dictionary, Second College Edition, in use in our offices, defines "depot" as "a storehouse [or] warehouse; a storage place for supplies." Citing specific cases in which the term is used and defined, Black's Law Dictionary describes a "depot" as "[a] place for the deposit of goods; a warehouse or storehouse," again implying a location on land. (However, one standard reference, Webster's Third New International Dictionary, expands upon the definition to include reference to storage or maintenance of "military or naval supplies," opening the door to use of supply or storage ships for support of marine activities.)

However, the use of the term "depot" in context would seem to preclude the state from developing marine depots aboard one or more vessels of the Marine Highway System without specific statutory authority to do so. The substantive element of the provision quoted requires that the emergency response depots be "in areas of the state determined in the plans prepared . . . to be potential sites of releases or threatened releases of oil or hazardous substances." In implementing that requirement, the plan developer must take into consideration the factors bearing upon development and implementation of the state master plan in AS 46.04.200. AS 46.04.200(b)(5) directs that the state master plan must "designate the locations where oil and hazardous substance emergency response depots should be established" The reference in subsection (b)(5) to "the locations" seems to me to contemplate placing depots at fixed shore-based sites rather than aboard marine response vessels that are a part of the Marine Highway System.

JC:gc

91-186.glc



Alaska Environmental Lobby, Inc.

P.O. Box 22151 Juneau, Alaska 99802

907-463-3366
Fax 907-463-3312

SB165 -- Ferries with Oil Response Capabilities 5/14/91

The Alaska Environmental Lobby supports the concept embodied in SB165.

SB165 enables vessels of the Alaska Marine Highway System to be equipped for oil spill response. In addition to providing the usual freight and passenger services, ferries would have the capability to assist in containment and clean-up of oil and other hazardous materials spilled in marine waters.

In case of a major spill, there must be sufficient oil response equipment available for containment and clean-up. Ferries daily ply the very waters that are at high risk for such a spill, so they are logical candidates to provide timely assistance. During the Exxon *Valdez* clean-up, Alaskan ferries played a supporting role by supplying housing, transportation, and communications facilities. However, the ferries were hampered by their lack of oil response equipment. SB165 ameliorates this deficiency.

Ferry vessels capable of spill containment and clean-up will aid in the timely remediation of marine spills. By operating in the waters of southwest, southeast, and southcentral Alaska, ferries are ideally located to assist swiftly in the event of a spill. It is necessary to acquire and maintain sufficient equipment to be ready to battle a major spill; equipping Alaska's ferries to provide aid in such situations is a reasonable extension of the state's capabilities.

Funding for the construction of new vessels and retrofitting of old vessels would come from the Oil and Hazardous Substance Release Response Fund. Since the purpose of this fund is to supply money for response to oil and hazardous substance spills, we support its use to pay for SB165.

prepared by Mollie TeVrucht

ALASKA CENTER FOR THE ENVIRONMENT • ALASKA CHAPTER, SIERRA CLUB • ALASKA FRIENDS OF THE EARTH
ANCHORAGE AUDUBON SOCIETY • ARCTIC AUDUBON SOCIETY • CLEAN AIR COALITION • DENALI CITIZENS' COUNCIL
DENALI GROUP, SIERRA CLUB • JUNEAU AUDUBON SOCIETY • JUNEAU GROUP, SIERRA CLUB
KACHEMAK BAY CONSERVATION SOCIETY • KENAI PENINSULA AUDUBON SOCIETY • KNIK CANOEERS AND KAYAKERS
KNIK GROUP, SIERRA CLUB • KODIAK AUDUBON SOCIETY • LYNN CANAL CONSERVATION • NORTHERN ALASKA ENVIRONMENTAL CENTER
PRINCE WILLIAM SOUND CONSERVATION ALLIANCE • SITKA CONSERVATION SOCIETY • SOUTHEAST ALASKA CONSERVATION COUNCIL

SB 167

SENATE FINANCE COMMITTEE REPORT

DATE: 3/6/91

FURTHER:

Died in SFC.

DATE TURNED INTO OFFICE: _____

The Finance Committee considered SSSB 167

Appropriations from the Alaska science/technology endowment for water and sewer projects, for statewide road, highway, local service roads and trails acquisition, construction and maintenance projects; efd.

and recommended:

- replace with _____ CS _____
- or adopt _____ CS _____
- attached amendment(s)
- _____ letter of intent adopted
- do pass
- do not pass
- no recommendation
- individual recommendations
- further referral to _____

- same title
- new title
- technical title change (HB only)

ATTACHES NEW FISCAL NOTE(S):

- fiscal note(s) _____ Dept/Date: _____
- zero fiscal note(s) _____

APPROVES PREVIOUS:

- fiscal note(s) _____ Dept/Date: _____
- zero fiscal note(s) _____

appropriation-no fiscal note

SIGNING DO PASS:

OTHER RECOMMENDATIONS:

1. _____ 2. _____
Co-Chairs: Signatures and Recommendations

SPONSOR SUBSTITUTE FOR SENATE BILL NO. 167
 IN THE LEGISLATURE OF THE STATE OF ALASKA
 SEVENTEENTH LEGISLATURE - FIRST SESSION

BY SENATOR FISCHER

Introduced:	3/8/91	
Referred:	Finance	
Funding Information:	General Fund	\$ -0-
	Other Funds	<u>60,000,000</u>
		\$60,000,000

A BILL

FOR AN ACT ENTITLED

1 "An Act making appropriations from the Alaska science and technology endowment for
 2 water and sewer projects and for statewide road, highway, and local service roads and
 3 trails acquisition, construction, and maintenance projects; and providing for an effective
 4 date."

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

6 * Section 1. The sum of \$15,000,000 is appropriated from the Alaska science and technology
 7 endowment to the Department of Environmental Conservation for payment as grants under the Village
 8 Safe Water program (AS 46.07) for sewer and water projects of unincorporated communities and second
 9 class cities in the state.

10 * Sec. 2. The sum of \$15,000,000 is appropriated from the Alaska science and technology endowment
 11 to the Department of Environmental Conservation for payment as grants under the 50 percent
 12 construction grant program (AS 46.03.030) to municipalities in the state for sewer and water projects.

13 * Sec. 3. The sum of \$20,000,000 is appropriated from the Alaska science and technology endowment
 14 to the Department of Transportation and Public Facilities for statewide road and highway maintenance

SB0167b

-1-

SSSB 167

New Text Underlined [DELETED TEXT BRACKETED]

COMMITTEE COPY

1 projects.

2

3 * Sec. 4. The sum of \$10,000,000 is appropriated from the Alaska science and technology endowment
4 to the Department of Transportation and Public Facilities for allocations for acquisition, construction,
5 and maintenance of local service roads and trails authorized under AS 19.30.111 - 19.30.251.

6 * Sec. 5. The appropriations made by this Act are for capital projects and lapse under AS 37.25.020.

7 * Sec. 6. This Act takes effect immediately under AS 01.10.070(c).

ALASKA STATE LEGISLATURE
SENATE BILL NO. 1167

HISTORY IN THE SENATE

1971

3/6
3/8

Read first time and referred to:

Finance
Apportionment - to Finance (new title)

____ RPT(____) CS ____ DP ____ NR ____ DNP ____ AM
____ New Title ____ Same Title ____ Previous FN
____ FN ____ OFN To _____

____ RPT(____) CS ____ DP ____ NR ____ DNP ____ AM
____ New Title ____ Same Title ____ Previous FN
____ FN ____ OFN To _____

____ RPT(____) CS ____ DP ____ NR ____ DNP ____ AM
____ New Title ____ Same Title ____ Previous FN
____ FN ____ OFN To _____

____ Rules Calendar(____) CS ____ AM ____ Other
____ New Title ____ Same Title ____ Previous FN
____ FN ____ OFN

Read second time

____ CS Adopted (____) ____ New Title
____ Amended ____ Advanced

Read third time

____ Letter of Intent adopted
____ Return to second for specific amendment

PASSED EFD Same ____ or
Yeas Yeas
Nays Nays
Excused Excused
Absent Absent

Reconsideration
Reconsideration not taken up

PASSED EFD Same ____ or
Yeas Yeas
Nays Nays
Excused Excused
Absent Absent

Reported correctly engrossed
Signed by President, to House

Secretary of the Senate

HISTORY IN THE HOUSE

19

Read first time and referred to:

____ RPT CS(____) ____ New Title
____ DP ____ DNP ____ NR ____ AM
____ FN ____ OFN ____ Previous FN

____ RPT CS(____) ____ New Title
____ DP ____ DNP ____ NR ____ AM
____ FN ____ OFN ____ Previous FN

____ RPT CS(____) ____ New Title
____ DP ____ DNP ____ NR ____ AM
____ FN ____ OFN ____ Previous FN

Read second time
CS(____) Adopted

Amended

Advanced

Read third time

Return to second for specific amendment

PASSED EFD Same ____ or
Yeas Yeas
Nays Nays
Excused Excused
Absent Absent

____ Intent adopted

Reconsideration
Reconsideration not taken up

PASSED ON RECON. EFD Same ____ or
Yeas Yeas
Nays Nays
Excused Excused
Absent Absent

____ Intent adopted

Reported correctly engrossed, signed by the Speaker
and returned to the Senate

Chief Clerk of the House

SENATE-HOUSE HISTORY Continued

19	<p>Received from the House Version: _____</p> <p>Concur in House amendment Y ___ N ___ E ___ A ___ _____ Efd same or Y ___ N ___ E ___ A ___</p> <p>Failed to concur in House amendment, ask House recede Y ___ N ___ E ___ A ___</p> <p>House failed to / receded from amendment Y ___ N ___ E ___ A ___</p> <p>CC appointed by Senate _____ Chair</p> <hr/> <p>CC appointed by House _____ Chair</p> <hr/> <p>(S) Granted Limited Powers of Free Conference</p> <p>(H) Granted Limited Powers of Free Conference</p>
-----------	--

19	<p>(S) Adopted CC Rpt _____ Y ___ N ___ E ___ A ___ _____ Efd same or Y ___ N ___ E ___ A ___</p> <p>(H) Adopted CC Rpt _____ Y ___ N ___ E ___ A ___ _____ Efd same or Y ___ N ___ E ___ A ___</p> <p>To enrolling Received from enrolling Sent to Governor</p> <p>_____ By Governor</p> <p>Chapter Number _____</p> <p>Filed with Lieutenant Governor</p>
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Alaska State Legislature

Senate

Office of the Secretary

P.O. BOX V
CAPITOL BUILDING
JUNEAU, ALASKA 99811

OFFICIAL BUSINESS

FOR YOUR IMMEDIATE ATTENTION

TO SENATE COMMITTEE: Finance

FROM: Office of the Senate Secretary

DATE: March 8, 1991

A Sponsor Substitute has been introduced on the following bill/resolution that is pending in your Committee.

SENATE BILL NO. 167

Making approps from the AK science/technology endowment for water and sewer projects and for statewide road, highway,...
efd.

Please pull this bill/blue back from your files and give to the page delivering this message. The bill/resolution will be returned to you with the Sponsor Substitute. Thank you.

SIGNATURE OF PERSON RECEIVING THIS MESSAGE

SB 168

SENATE FINANCE COMMITTEE REPORT

DATE: 3/6/91

FURTHER: _____

Date of 5-Day Notice: _____
(in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: _____

The Finance Committee considered SB 168

Contributions from permanent fund dividends to school districts; efd.

Died in SFC.

and recommended:

- replace with _____ CS _____
- or adopt _____ CS _____
- attached amendment(s)
- _____ letter of intent adopted
- do pass
- do not pass
- no recommendation
- individual recommendations
- further referral to _____

- same title
- new title
- technical title change (HB only)

ATTACHES NEW FISCAL NOTE(S):
Dept/Date:

- fiscal note(s) _____
- zero fiscal note(s) _____

APPROVES PREVIOUS:

- fiscal note(s) _____ Dept/Date:
- zero fiscal note(s) _____

appropriation-no fiscal note

SIGNING DO PASS:

OTHER RECOMMENDATIONS:

1. _____ 2. _____
Co-Chairs: Signatures and Recommendations

SENATE BILL NO. 168

IN THE LEGISLATURE OF THE STATE OF ALASKA

SEVENTEENTH LEGISLATURE - FIRST SESSION

BY SENATOR FISCHER

Introduced: 3/6/91
Referred: Finance

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to contributions from permanent fund dividends to school districts; and
2 providing for an effective date."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 * Section 1. AS 43.23 is amended by adding a new section to read:

5 Sec. 43.23.016. CONTRIBUTIONS FOR SCHOOL DISTRICTS. (a) The department
6 shall prepare the permanent fund dividend application to allow an applicant to direct that all or
7 a portion of the dividend be paid as a contribution to the school district designated by the
8 applicant. The department shall include a list of the municipal school districts and the regional
9 educational attendance areas with each application form.

10 (b) Contributions shall be deposited by the department in a special dividend
11 contribution trust account and allocated to each school district in accordance with the contribution
12 directions except that the department shall use money in the account to pay administrative costs
13 incurred under this section.

14 * Sec. 2. This Act takes effect January 1, 1992.

ALASKA STATE LEGISLATURE
SENATE BILL NO. 168

HISTORY IN THE SENATE

1971
3/6

Read first time and referred to:

Finance

___ RPT(___) CS ___ DP ___ NR ___ DNP ___ AM
New Title ___ Same Title ___ Previous FN
___ FN ___ OFN To ___

___ RPT(___) CS ___ DP ___ NR ___ DNP ___ AM
New Title ___ Same Title ___ Previous FN
___ FN ___ OFN To ___

___ RPT(___) CS ___ DP ___ NR ___ DNP ___ AM
New Title ___ Same Title ___ Previous FN
___ FN ___ OFN To ___

___ Rules Calendar(___) CS ___ AM ___ Other
New Title ___ Same Title ___ Previous FN
___ FN ___ OFN

Read second time

___ CS Adopted (___) ___ New Title
___ Amended ___ Advanced

Read third time

___ Letter of Intent adopted
___ Return to second for specific amendment

PASSED EFD Same ___ or
Yeas Yeas
Nays Nays
Excused Excused
Absent Absent

Reconsideration

Reconsideration not taken up

PASSED EFD Same ___ or
Yeas Yeas
Nays Nays
Excused Excused
Absent Absent

Reported correctly engrossed
Signed by President, to House

Secretary of the Senate

HISTORY IN THE HOUSE

19

Read first time and referred to:

___ RPT CS(___) ___ New Title
___ DP ___ DNP ___ NR ___ AM
___ FN ___ OFN ___ Previous FN

___ RPT CS(___) ___ New Title
___ DP ___ DNP ___ NR ___ AM
___ FN ___ OFN ___ Previous FN

___ RPT CS(___) ___ New Title
___ DP ___ DNP ___ NR ___ AM
___ FN ___ OFN ___ Previous FN

Read second time
CS(___) Adopted

Amended

Advanced

Read third time

Return to second for specific amendment

PASSED EFD Same ___ or
Yeas Yeas
Nays Nays
Excused Excused
Absent Absent

___ Intent adopted

Reconsideration

Reconsideration not taken up

PASSED ON RECON. EFD Same ___ or
Yeas Yeas
Nays Nays
Excused Excused
Absent Absent

___ Intent adopted

Reported correctly engrossed, signed by the Speaker
and returned to the Senate

Chief Clerk of the House

SENATE-HOUSE HISTORY Continued

19	<p>Received from the House Version: _____</p> <p>Concur in House amendment Y ___ N ___ E ___ A ___ _____ Efd same or Y ___ N ___ E ___ A ___</p> <p>Failed to concur in House amendment, ask House recede Y ___ N ___ E ___ A ___</p> <p>House failed to / receded from amendment Y ___ N ___ E ___ A ___</p> <p>CC appointed by Senate _____ Chair _____</p> <p>CC appointed by House _____ Chair _____</p> <p>(S) Granted Limited Powers of Free Conference</p> <p>(H) Granted Limited Powers of Free Conference</p>
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19	<p>(S) Adopted CC Rpt _____ Y ___ N ___ E ___ A ___ _____ Efd same or Y ___ N ___ E ___ A ___</p> <p>(H) Adopted CC Rpt _____ Y ___ N ___ E ___ A ___ _____ Efd same or Y ___ N ___ E ___ A ___</p> <p>To enrolling Received from enrolling Sent to Governor</p> <p>_____ By Governor</p> <p>Chapter Number _____</p> <p>Filed with Lieutenant Governor</p>
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FISCAL NOTE

STATE OF ALASKA
1991 LEGISLATIVE SESSION

BILL NO. SB 168

Revision Date: April 19, 1991
Title: Contribute PFDs to School Districts
Sponsor: Fischer
Requestor: _____

Agency Affected: Revenue
BRU: Permanent Fund Dividend Division
Components: Permanent Fund Dividend Division
COMPONENT SERIAL NO. 9 8 1

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
OPERATING						
PERSONAL SERVICES	26.7	13.1	13.1	13.1	13.1	13.1
TRAVEL	-0-	-0-	-0-	-0-	-0-	-0-
CONTRACTUAL	15.0	15.0	15.0	15.0	15.0	15.0
SUPPLIES	-0-	-0-	-0-	-0-	-0-	-0-
EQUIPMENT	-0-	-0-	-0-	-0-	-0-	-0-
LANDS & STRUCTURES	-0-	-0-	-0-	-0-	-0-	-0-
GRANTS, CLAIMS	-0-	-0-	-0-	-0-	-0-	-0-
MISCELLANEOUS	-0-	-0-	-0-	-0-	-0-	-0-
TOTAL OPERATING	41.7	28.1	28.1	28.1	28.1	28.1
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
REVENUE	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER	41.7	28.1	28.1	28.1	28.1	28.1
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME	-0-	-0-	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of current year impact: None.

ANALYSIS: See attached.

Prepared By: Thomas C. Williams
Division: Permanent Fund Dividend Division

Phone: 465-2323
Date: April 19, 1991

Approved by Commissioner: Lee E. Fisher
Agency: Revenue

Date: April 22, 1991

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

ALASKA DEPARTMENT OF REVENUE
PERMANENT FUND DIVIDEND DIVISION
SB 168 ANALYSIS
As of April 19, 1991

Assumptions:

1. This bill is the only Permanent Fund Dividend checkoff bill that will become law. This fiscal note would change if other PFD checkoff bills are introduced and become law.
2. The Department of Administration will charge the Department of Revenue for the required additional computer time.
3. The cost of programming changes will be a one-time cost. Ongoing maintenance of new programs would be accomplished by existing staff. The computer system will need to be changed to account for the change in the program, to establish new accounting controls and to provide for the transfer of funds to the trust account. The following tasks will require the following programming hours.

	<u>Hours</u>
a. <u>Wang Data Entry Processing Updates</u>	75.0
(1) Data entry	
(2) Batch lists	
(3) Corrections	
(4) Wang to IBM transfer	
b. <u>IBM File Processing Updates</u>	30.0
(1) Edits	
(2) Batch listings	
(3) Worksheets	
c. <u>CICS Online Programs for Lookup and Changes</u>	37.5
d. <u>Nightly Update of Changes</u>	22.5
e. <u>Warrant Jobs</u>	90.0
(1) Printing warrants with different amounts. Include check stub messages.	
(2) Modify warrant registers as needed for balancing.	
(3) Create new program for transferring accumulated decisions to trust account and to account for the reserve necessary due to returned and cancelled PFD warrants.	
f. <u>Miscellaneous</u>	45.0
(1) Setting up test files on IBM	
(2) Systems testing	
 <u>Total Hours</u>	 <u>300.0</u>

ALASKA DEPARTMENT OF REVENUE
 PERMANENT FUND DIVIDEND DIVISION
SB 168 ANALYSIS
 As of April 19, 1991

4. The cost of document review, data capture and the data processing chargeback will be continuing. One Document Processor I position would be required for three months to assist in the manual review and coding of 525,000 applications. One Data Processing Clerk I position would be required for two months to assist in data capture.
5. There will be an additional cost associated with an extra page in the PFD booklet necessary to list all municipal school districts and regional attendance areas.
6. Garnishments and assignments will take precedence over contributions to the school districts in the order established by statute. The PFD Division will only honor contributions to the extent that an individual's permanent fund dividend has not otherwise been assigned or garnished.
7. The PFD Division will be responsible for electronically transferring contributions to the trust fund account.
8. The Treasury Division will be responsible for the accounting and management of the trust account.

Cost Summary:

1. Personal Services

	<u>FY 92</u>	<u>FY 93</u>
1 PPT Analyst/Programmer V, R21 @ \$6,770.74/Mo including salary and benefits for 2 months. PCN 04-6011 would be funded for an additional 2 months.	\$ 13.6	\$ -0-
1 PPT Document Processor I, R7 @ \$2,573.60/Mo including salary and benefits for 3 months. This position represents the equivalent of the additional time and effort.	7.7	7.7
1 PPT Data Processing Clerk I, R8 @ \$2,699.03/Mo including salary and benefits for 2 months. This position represents the equivalent of the additional time and effort.	<u>5.4</u>	<u>5.4</u>
Total Personal Services	<u>26.7</u>	<u>13.1</u>

2. Contractual Services

a. Data Processing Chargeback	5.0	5.0
b. Printing charge for extra page	<u>10.0</u>	<u>10.0</u>
Total Contractual Services	<u>15.0</u>	<u>15.0</u>
TOTAL COST	<u>\$ 41.7</u>	<u>\$ 28.1</u>

Revision Date: _____
 Title: Contribute PFDs to School
Districts
 Sponsor: Fischer
 Requestor: _____

Agency Affected: Revenue
 BRU: Permanent Fund Dividend Division
 Components: Permanent Fund Dividend
Division
 COMPONENT SERIAL NO. 9 8 1

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
OPERATING						
PERSONAL SERVICES	26.7	13.1	13.1	13.1	13.1	13.1
TRAVEL	-0-	-0-	-0-	-0-	-0-	-0-
CONTRACTUAL	15.0	15.0	15.0	15.0	15.0	15.0
SUPPLIES	-0-	-0-	-0-	-0-	-0-	-0-
EQUIPMENT	-0-	-0-	-0-	-0-	-0-	-0-
LANDS & STRUCTURES	-0-	-0-	-0-	-0-	-0-	-0-
GRANTS, CLAIMS	-0-	-0-	-0-	-0-	-0-	-0-
MISCELLANEOUS	-0-	-0-	-0-	-0-	-0-	-0-
TOTAL OPERATING	41.7	28.1	28.1	28.1	28.1	28.1
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
REVENUE	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER	41.7	28.1	28.1	28.1	28.1	28.1
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME	-0-	-0-	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of current year impact: None.

ANALYSIS: See attached.

Prepared By: Thomas C. Williams *Thomas C. Williams* Phone: 465-2323
 Division: Permanent Fund Dividend Division Date: March 26, 1991

Approved by Commissioner: Lee E. Fisher *Lee E. Fisher*
 Agency: Revenue Date: 3-27-91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

ALASKA DEPARTMENT OF REVENUE
PERMANENT FUND DIVIDEND DIVISION
SB 168 ANALYSIS

As of March 26, 1991

Assumptions:

1. This bill is the only Permanent Fund Dividend checkoff bill that will become law. This fiscal note would change if other PFD checkoff bills are introduced and become law.
2. The Department of Administration will charge the Department of Revenue for the required additional computer time.
3. The cost of programming changes will be a one-time cost. Ongoing maintenance of new programs would be accomplished by existing staff. The computer system will need to be changed to account for the change in the program, to establish new accounting controls and to provide for the transfer of funds to the trust account. The following tasks will require the following programming hours.

	<u>Hours</u>
a. <u>Wang Data Entry Processing Updates</u>	75.0
(1) Data entry	
(2) Batch lists	
(3) Corrections	
(4) Wang to IBM transfer	
b. <u>IBM File Processing Updates</u>	30.0
(1) Edits	
(2) Batch listings	
(3) Log sheets	
c. <u>DMS Online Programs for Lookup and Changes</u>	37.5
d. <u>Nightly Update of Changes</u>	22.5
e. <u>Warrant Jobs</u>	90.0
(1) Printing warrants with different amounts. Include check stub messages.	
(2) Modify warrant registers as needed for balancing.	
(3) Create new program for transferring accumulated decisions to trust account and to account for the reserve necessary due to returned and cancelled PFD warrants.	
f. <u>Miscellaneous</u>	45.0
(1) Setting up test files on IBM	
(2) Systems testing	
(3) Administrative functions, i.e. paper work required by Admin. DP to add files and programs to tables.	
 <u>Total Hours</u>	 <u>300.0</u>

ALASKA DEPARTMENT OF REVENUE
 PERMANENT FUND DIVIDEND DIVISION
SB 168 ANALYSIS
 As of March 26, 1991

4. The cost of document review, data capture and the data processing chargeback will be continuing. One Document Processor I position would be required for three months to assist in the manual review and coding of 525,000 applications. One Data Processing Clerk I position would be required for two months to assist in data capture.
5. There will be an additional cost associated with an extra page in the PFD booklet necessary to list all municipal school districts and regional attendance areas.
6. Garnishments and assignments will take precedence over contributions to the school districts in the order established by statute. The PFD Division will only honor contributions to the extent that an individual's permanent fund dividend has not otherwise been assigned or garnished.
7. The PFD Division will be responsible for electronically transferring contributions to the trust fund account.
8. The Treasury Division will be responsible for the accounting and management of the trust account.

Cost Summary:

1. Personal Services

	<u>FY 92</u>	<u>FY 93</u>
1 PPT Analyst/Programmer V, R21 @ \$6,770.74/Mo including salary and benefits for 2 months. PCN 04-6011 would be funded for an additional 2 months.	\$ 13.6	\$ -0-
1 PPT Document Processor I, R7 @ \$2,573.60/Mo including salary and benefits for 3 months. This position represents the equivalent of the additional time and effort.	7.7	7.7
1 PPT Data Processing Clerk I, R8 @ \$2,699.03/Mo including salary and benefits for 2 months. This position represents the equivalent of the additional time and effort.	<u>5.4</u>	<u>5.4</u>
Total Personal Services	<u>26.7</u>	<u>13.1</u>

2. Contractual Services

a. Data Processing Chargeback	5.0	5.0
b. Printing charge for extra page	<u>10.0</u>	<u>10.0</u>
Total Contractual Services	<u>15.0</u>	<u>15.0</u>
TOTAL COST	<u>\$ 41.7</u>	<u>\$ 28.1</u>

SB 170

USE COMMITTEE REPORT

(11)

Date Referred: May 19, 1991

FURTHER REFERRALS:

Date of Committee Action: 5/21/91

The FINANCE Committee considered:

CSSB 170(FIN)

CS FOR SENATE BILL NO. 170 (FINANCE)

TEEN PREGNANCY PREVENTION

"An Act directing the Department of Health and Social Services to develop a statewide plan and conduct a statewide public awareness campaign relating to adolescent pregnancy prevention and services for adolescent parents and their children; and establishing a program to fund adolescent pregnancy and parenthood projects; relating to a peer counselor program; and providing for an effective date."

RECOMMENDATIONS:

be replaced with _____ the same title a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the _____ Committee

ADOPTS: _____ letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept) _____

APPROVES PREVIOUS: (Dept/Date) _____

fiscal impact _____

fiscal note(s) DHSS 5/17/91

zero fiscal note _____

zero fiscal note(s) _____

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	DNF	NR	AM
<i>Mike Navarre</i> NAVARRE	✓				
<i>Mark Boyer</i> BOYER	X				
<i>Tan Brown</i> BROWN	-				
<i>[Signature]</i> KOPONEN	✓				
<i>[Signature]</i> JACKO	X				
<i>[Signature]</i> PHILLIPS	✓				
<i>[Signature]</i> SHARP	✓				
<i>[Signature]</i> ADKINSON	X				
<i>[Signature]</i> WILSON	X				

Mike Navarre NAVARRE

 66- CHAIRMAN'S SIGNATURE

REQUEST: FISCAL NOTE

Revision Date: _____ Agency Affect: Health & Social Services
 Title: Statewide adolescent pregnancy prevention program plan BRU: State Health Services
 Sponsor: Pearce, Uehling, Zharoff, Collins Components: Maternal, Child & Family Health
 Requester: Senate HESS

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
Personal Services	93.8	93.8	93.8	93.8	93.8	93.8
Travel	5.0	9.0	9.0	9.0	9.0	9.0
Contractual		80.0	70.0	60.0	50.0	50.0
Supplies	1.5	1.5	1.5	1.5	1.5	1.5
Equipment	7.5					
Land & Structures						
Grants, Claims		200.0	175.0	150.0	125.0	100.0
Miscellaneous						
TOTAL OPERATING	107.8	384.3	349.3	314.3	279.3	254.3

CAPITAL	0.0	0.0	0.0	0.0	0.0	0.0
----------------	------------	------------	------------	------------	------------	------------

REVENUE	0.0	0.0	0.0	0.0	0.0	0.0
----------------	------------	------------	------------	------------	------------	------------

FUNDING: (Thousands of Dollars)

General Funds	107.8	384.3	349.3	314.3	279.3	254.3
Federal Funds						
Other						
TOTAL	107.8	384.3	349.3	314.3	279.3	254.3

POSITIONS

Full-Time	2	2	2	2	2	2
Part-Time	0	0	0	0	0	0
Temporary	0	0	0	0	0	0

ANALYSIS: (attach a separate page if necessary)

Please see attached analysis.

Prepared By: Peter M. Nakamura, MD, MPH, Director *P. Nakamura* Phone: 465-3090
 Division: PUBLIC HEALTH Date: 05/17/91
 Approved By Commissioner: Theodore Mala, M.D., MPH *T. Mala* Date: 05/17/91
 Agency: HEALTH & SOCIAL SERVICES

Distribution (by preparer):
 Legislative Finance, Legislative Sponsor, Requestor,
 Office of Management & Budget, Impacted Agency(ies)

May 17, 1991

Fiscal Note Analysis for CS-SB 170

FY 92

Personal Services: \$93.8

Permanent, fulltime Health Program Specialist II (Rg 19). This position will facilitate the involvement of all interested parties in the development of the statewide plan and will direct and coordinate the overall development, production, review and dissemination of the plan. Clerk Typist III (Rg 8) to provide support for all the activities related to development of the statewide plan.

Travel: \$5.0

Travel, as needed, to facilitate the involvement of all agencies and individuals who have expertise which will enhance the quality and comprehensiveness of the state plan.

Supplies: \$1.5

Office and computer supplies for the professional and clerical staff.

Equipment: \$7.5

Computers, printer and office furniture for the professional and clerical staff.

FY 93 thru FY 96

Personal Services \$93.8

Permanent full time Health Program Specialist II (Rg 19) to provide on-going technical assistance, training and support to the agencies and individuals delivering services and to provide overall direction for the implementation of the plan developed in FY 92. Clerk Typist III (Rg 8) to provide the clerical support needed to keep this project viable and the entire adolescent pregnancy prevention effort coordinated and delivering services to those in the field who need the materials and support.

Travel: \$9.0

Travel for the Health Program Specialist to provide training around the state, as needed, and to provide technical assistance and local level support.

Contractual: \$80.0 FY93 and reduced by \$10.0 each year

Staff operating costs associated with communications, materials reproduction and purchasing.

Professional contract services related to conducting a statewide awareness campaign, supporting the peer counselor program at the local level and support of local community projects.

Supplies: \$1.5

Office and computer supplies for the professional and clerical staff.

Grants: \$200 FY 92 and reduced by \$25.0 each year

Grants to local communities to fund a percentage of the startup costs for locally developed, targeted adolescent pregnancy prevention projects.

CS FOR SENATE BILL NO. 170 (FINANCE)
IN THE LEGISLATURE OF THE STATE OF ALASKA
SEVENTEENTH LEGISLATURE - FIRST SESSION

BY THE SENATE FINANCE COMMITTEE

Offered: 5/17/91
Referred: Rules

Sponsor(s): SENATORS PEARCE, Uehling, Zharoff, Collins

A BILL

FOR AN ACT ENTITLED

1 "An Act directing the Department of Health and Social Services to develop a statewide
2 plan and conduct a statewide public awareness campaign relating to adolescent pregnancy
3 prevention and services for adolescent parents and their children; and establishing a
4 program to fund adolescent pregnancy and parenthood projects; relating to a peer
5 counselor program; and providing for an effective date."

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

7 * Section 1. AS 47 is amended by adding a new chapter to read:

8 CHAPTER 18. PROGRAMS AND SERVICES
9 RELATED TO ADOLESCENTS.

10 ARTICLE 1. COMPREHENSIVE PLANNING.

11 Sec. 47.18.010. DEVELOPMENT OF STATEWIDE PLAN. (a) With the advice of the
12 Alaska Commission on Children and Youth, the department shall develop a comprehensive
13 statewide plan to ensure the effectiveness and efficiency of state programs that relate to the

1 prevention of adolescent pregnancy and the provision of services to adolescent parents and their
2 children under AS 47.18.100 - 47.18.140, and to peer counseling under AS 47.18.200.

3 (b) The plan developed under (a) of this section must

4 (1) review and include existing programs and services of state government,

5 (2) examine and consider the achievements and experiences of projects that are
6 similar to those authorized under AS 47.18.100 - 47.18.140 and 47.18.200;

7 (3) give priority to the consolidation and improvement of existing programs;

8 (4) make recommendations with regard to the need for new or expanded programs
9 and services within the existing level of funding;

10 (5) consider the findings and recommendations of the Alaska's Adolescent
11 Pregnancy and Parenthood Task Force; and

12 (6) make recommendations concerning the incremental implementation of the
13 plan.

14 (c) The Department of Education, the Department of Community and Regional Affairs,
15 and the Department of Labor shall assist the department in developing the plan required under
16 (a) of this section. In addition, through appropriate means, the department shall solicit advice
17 from teens, parents, educators, school administrators, taxpayers, civic groups, community
18 organizations, Native organizations, officials of local governments, religious institutions, and
19 other concerned persons about how state programs can be coordinated and operated in a manner
20 that will enhance their effectiveness and efficiency in addressing the many needs associated with
21 adolescent parenting, the prevention of adolescent pregnancies, and the provision of adolescent
22 peer counseling.

23 **ARTICLE 2. PUBLIC INFORMATION ABOUT PROGRAMS.**

24 **Sec. 47.18.050. PUBLIC AWARENESS CAMPAIGN.** (a) The department shall develop
25 and implement statewide a continuing public awareness campaign, including appropriate public
26 forums and workshops, radio and television public service announcements, and press releases
27 designed to

28 (1) communicate to the public the scope and magnitude of the adolescent
29 pregnancy and parenthood problem in the state;

30 (2) encourage community activities that will educate adults and adolescents about
31 the importance of reducing adolescent pregnancy;

1 (3) enlist the active support and involvement of members of the public and
2 community organizations in the development and implementation of community based programs
3 and activities to reduce adolescent pregnancy and assist adolescent parents in obtaining needed
4 educational, vocational, and parenting skills.

5 (b) A primary policy and objective of the public awareness campaign required under (a)
6 of this section shall be to encourage adolescents to abstain from premarital sexual intimacy.

7 ARTICLE 3. ADOLESCENT PREGNANCY PROJECTS.

8 Sec. 47.18.100. STATE FUNDING AUTHORIZED. In order to encourage and support
9 community based initiatives to combat the many problems associated with adolescent pregnancy
10 and parenthood, the department shall, from appropriations for that purpose, give grants or award
11 contracts to fund a percentage of the cost of local projects designed to prevent adolescent
12 pregnancy and assist adolescent parents in obtaining needed educational, vocational, and
13 parenting skills.

14 Sec. 47.18.110. ELIGIBLE PROJECTS. (a) Projects funded under AS 47.18.100 shall
15 be designed with a holistic approach that recognizes the interconnectedness of adolescent
16 parenthood and a broad array of related circumstances, such as low self-esteem, domestic
17 violence, substance abuse, economic security, financial responsibilities of having a child, cultural
18 integrity, sources of adolescent stress, parenting skills, educational and vocational opportunities,
19 and access to reproductive health services.

20 (b) Projects funded under AS 47.18.100 may include one or more of the following types
21 of activities:

- 22 (1) family life education;
23 (2) counseling services for adolescents who are, or who may think they are,
24 pregnant or who want to avoid pregnancy;
25 (3) prenatal care for pregnant adolescents;
26 (4) job training and placement for adolescent parents;
27 (5) educational and support services for adolescent parents;
28 (6) other activities that, in the judgment of the department, are likely to have a
29 tangible effect on combating a problem associated with adolescent pregnancy or parenthood.

30 Sec. 47.18.120. APPLICATIONS FOR PROJECT FUNDING. (a) A person or group
31 seeking funding under AS 47.18.100 shall apply to the department on a form provided by the

1 department.

2 (b) When applying under (a) of this section, the applicant must demonstrate to the
3 satisfaction of the department that the proposed project

4 (1) has been designed with extensive assistance from local community members
5 who represent a variety of interests, cultures, and perspectives on adolescent pregnancy and
6 parenthood;

7 (2) is based on sound research, to the maximum extent possible;

8 (3) will maximize collaboration among all relevant agencies involved in the needs
9 being addressed by the project;

10 (4) includes an evaluation component to measure project effectiveness;

11 (5) includes a public awareness campaign component.

12 Sec. 47.18.140. PROMOTION OF PROGRAM AND PROJECTS. (a) The department
13 shall take appropriate actions to publicize the availability of funds under AS 47.18.100 -
14 47.18.140.

15 (b) The department shall annually conduct regional conferences or workshops across the
16 state to

17 (1) showcase the activities and achievements of projects funded under
18 AS 47.18.100 - 47.18.140 for which the evaluation components have shown a high level of
19 success;

20 (2) encourage and support the replication of these successful projects; and

21 (3) increase public awareness of the availability of state administered services and
22 programs to address the many problems associated with adolescent pregnancy and parenthood.

23 ARTICLE 4. ADOLESCENT PEER COUNSELING.

24 Sec. 47.18.200. PEER COUNSELOR PROGRAM. (a) The department shall develop
25 and implement a continuing statewide program of technical support and assistance to encourage
26 school districts, municipalities, and nonprofit corporations incorporated under AS 10.20 that
27 initiate implementation, or that are considering implementation, of adolescent peer counseling
28 groups under adult supervision for

29 (1) prevention of adolescent behavioral patterns that jeopardize physical and
30 mental health and that hamper social, educational, and personal development; and

31 (2) spreading information about services that are available to adolescents to help

1 them with their health needs.

2 (b) The program of technical support required under (a) of this section must include

3 (1) suggested methods for maintaining a high level of adolescent, parental, and
4 community support for peer counseling groups;

5 (2) workshops, seminars, or other training opportunities for adolescent peer
6 counselors and their adult leaders; this training must include sessions to

7 (A) develop interpersonal communications skills;

8 (B) teach accurate health information, emphasizing sexual development;

9 (C) provide information about services that are available in the peer
10 counselors' areas and how those services can be obtained for pregnancy prevention, and
11 prenatal care; and

12 (D) encourage adolescents to avoid major risk-taking behavior and to
13 reinforce responsible behavior and self control;

14 (3) assistance in selecting appropriate resource materials for the groups;

15 (4) recommended mechanisms for effectively monitoring and evaluating the
16 activities and accomplishments of the groups; and

17 (5) other similar services to assist and encourage school districts and
18 municipalities in establishing and administering adolescent peer counseling groups.

19 (c) In developing the program of technical support and assistance required under (a) of
20 this section, the department shall review and consider the activities and accomplishments in other
21 states that have developed peer counseling networks. The department shall solicit contributions
22 of money and expertise from the private sector that may be available for this type of program.

23 ARTICLE 5. GENERAL PROVISIONS.

24 Sec. 47.18.900. DEFINITION. In this chapter, "department" means the Department of
25 Health and Social Services.

26 * Sec. 2. AS 47.18.050 - 47.18.200, as added by sec. 1 of this Act, take effect on the date the
27 Department of Health and Social Services completes the plan required under AS 47.18.010(a), as added
28 by sec. 1 of this Act. The commissioner of health and social services shall certify to the revisor of
29 statutes and the lieutenant governor the date the plan is completed.

Alaska State Legislature

3111 C Street, Suite 150
Anchorage, Alaska 99503
(907) 561-2038



During Session:
P.O. Box V
Juneau, Alaska 99811
(907) 465-4993

Senator Drue Pearce District G

TO: Representative Mike Navarre, Co-chair
Representative Eileen Maclean, Co-chair
House Finance Committee

FROM: Senator Drue Pearce

DATE: May 19, 1991

RE: CSSB 170 (FIN)

CSSB 170 (FIN) was originally two pieces of legislation which dealt with the problem of teen pregnancy. The original SB 170 would have established a public awareness campaign, and the original SB 172 would have provided technical support for coordinating peer counseling in Alaska. CSSB 170 (FIN) combines the concepts of the original pieces of legislation. The two original pieces of legislation had companion bills HB 243 sponsored by Representative Cheri Davis and HB 255 sponsored by Representative Johnny Ellis.

CSSB 170 (FIN) takes an incremental approach to implementing the public awareness and peer counseling campaign. This legislation would accomplish the following in an attempt to curb and prevent adolescent pregnancies:

- * Would first fund a position in the Department of Health and Social Services to create a plan for implementing the program enumerated in the other sections of the bill. This plan would be based on extensive research, coordination of existing resources, and collaboration with effected departments.
- * Upon receipt of the plan, grant and contractual money will be allocated to implement a statewide public awareness campaign and special projects for smaller communities. All of which would be directed to disseminate information about the gravity of teen pregnancy.
- * Coordinate, support, and initiate peer counseling programs around the state. Supplementing the current Natural Helpers Program with the human sexuality component which is now missing.

If we ever hope to quell the staggering figures that make up Alaska's teen pregnancy rate, public awareness and peer counseling will be essential steps.

I urge your individual support. Thank you.

RECOMMENDATION:

Mandate that the Department of Health and Social Services direct a statewide public awareness campaign and fund and monitor a program of comprehensive adolescent pregnancy prevention projects modeled after the Division of Mental Health Suicide Prevention Projects.

Issue

The magnitude of the problem of adolescent pregnancy is a result of a complex combination of factors that vary greatly from one community to the next. These factors are diverse and cannot be solved by a single approach; therefore, this Task Force has learned that the most successful approach to solving the problem of adolescent pregnancy will have to include a wide variety of programs and services. By forming diverse coalitions, respecting community cultures, and addressing adolescent pregnancy in context, set backs can be minimized and the potential for success maximized. Preventing adolescent pregnancy means changing the decisions adolescents make about sexuality and child bearing. These decisions are bound up in the adolescents ideas about family life, education, and their perception of their own abilities and opportunities. A variety of other circumstances related to mental health, family violence, substance abuse, and community development also impinge on the making of these decisions.

If the state is to reduce rates of adolescent pregnancy, it must employ a comprehensive approach. The various political entities must have the support and confidence of the public as a whole, and certainly changing people's values and attitudes takes time.

Implementation

- 1) The statewide public awareness campaign shall:
 - a) coordinate all interested and appropriate agencies in the state;
 - b) develop a multi-media program that communicates to the public the scope and magnitude of the adolescent pregnancy problem;
 - c) call for volunteers from other state agencies as well as the private sector;

- d) encourage community activities which will educate adults and adolescents alike about the importance of reducing adolescent pregnancy;
 - e) coordinates with existing programs for National Family Sexuality Education Month in October of each year.
- 2) Funded projects shall incorporate the following concepts:
- a) Adolescent pregnancy addressed in a holistic context, recognizing the interconnectedness of adolescent pregnancy and a broad array of related circumstances such as:
 - 1. low self-esteem
 - 2. domestic violence
 - 3. substance abuse
 - 4. economic security
 - 5. financial responsibility of bearing a child
 - 6. cultural integrity
 - 7. parenting skills
 - 8. educational and vocational opportunities
 - 9. access to reproductive health services
 - b) Projects will be defined and designed with maximum input from local community members who represent the variety of interests, cultures, and perspectives on teen pregnancy.
 - c) Projects should be based upon sound research, to the maximum extent possible.
 - d) Projects will maximize collaboration among all relevant agencies involved in the issues being addressed.
 - e) Projects will incorporate an evaluation component to measure project effectiveness.
 - f) Projects will include a public awareness campaign.

Cost

The cost of a statewide public awareness campaign would be dependent upon the complexity and type of media used. However, an adequate campaign could be mounted for approximately \$100,000.

The cost of the community based projects is estimated to be much the same as those for the Suicide Prevention Projects and to be dependent upon the number of projects funded. At the very least, the Task Force recommends that various level grants be designed to meet the needs of rural, semi-rural, and urban communities.

According to the office fiscally responsible for suicide prevention projects, grants average \$15,000 per year per project, and there are nearly 50 projects around the state. Grants are given to communities who have developed a proposal for preventing suicide in their localities. A copy of a grant application for a suicide prevention project is included in Appendix B.

Benefits

Initially, the expected benefits include a greater focus on the problem of adolescent pregnancies in many communities, which itself would result in better clarity. In addition, strategies for preventing adolescent pregnancy that are relevant to individual communities would be developed and implemented, evaluated, and possibly shared with other communities.

Over time, the number of adolescent births (and pregnancies, although this cannot be adequately measured) would decline. Additional benefits, perhaps not directly related to adolescent pregnancy, such as enhanced cultural pride, greater local support for domestic violence victims, or improved vocational training opportunities, are also likely.

SB 170

SENATE FINANCE COMMITTEE REPORT

DATE: 5/6/91

FURTHER:

DATE TURNED INTO OFFICE: 5-18-91

The Finance Committee considered SENATE BILL NO. 170

Directing the Dept of Health and Social Services to develop a statewide plan and conduct a statewide public awareness campaign relating to adolescent pregnancy prevention and services for adolescent parents and their children; and establishing a program to fund adolescent pregnancy and parenthood projects."

and recommended:

- replace with _____ CS ~~5-170(1912)~~
- or adopt _____ CS _____
- attached amendment(s)
- _____ letter of intent adopted

- same title
- new title
- technical title change (HB only)

- do pass
- do not pass
- no recommendation
- individual recommendations
- further referral to _____

ATTACHES NEW FISCAL NOTE(S):

APPROVES PREVIOUS:

- fiscal note(s) Dept/Date: ~~10/1/88~~ ~~1/10/91~~
- zero fiscal note(s) _____

- fiscal note(s) Dept/Date: _____
- zero fiscal note(s) _____

appropriation-no fiscal note

SIGNING DO PASS:

OTHER RECOMMENDATIONS:

Al Adams
Bill Smith
Kenneth Hoff
Tom Samuels

1. *Tom Samuels* 2. *Ken Hoff* *Do pass*
 Co-Chairs: Signatures and Recommendations

**STATE OF ALASKA
1992 LEGISLATIVE SESSION**

Bill Version:
Publish Date:

CS SB 170
5/17/91

REQUEST: FISCAL NOTE

Revision Date: _____ Agency Affects: Health & Social Services
 Title: Statewide adolescent pregnancy prevention program plan BRU: State Health Services
 Sponsor: Pearce, Uehling, Zharoff, Collins Components: Maternal, Child & Family Health
 Requester: Senate HESS

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
Personal Services	93.8	93.8	93.8	93.8	93.8	93.8
Travel	5.0	9.0	9.0	9.0	9.0	9.0
Contractual		80.0	70.0	60.0	50.0	50.0
Supplies	1.5	1.5	1.5	1.5	1.5	1.5
Equipment	7.5					
Land & Structures						
Grants, Claims		200.0	175.0	150.0	125.0	100.0
Miscellaneous						
TOTAL OPERATING	107.8	384.3	349.3	314.3	279.3	254.3

CAPITAL	0.0	0.0	0.0	0.0	0.0	0.0
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REVENUE	0.0	0.0	0.0	0.0	0.0	0.0
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FUNDING: (Thousands of Dollars)

General Funds	107.8	384.3	349.3	314.3	279.3	254.3
Federal Funds						
Other						
TOTAL	107.8	384.3	349.3	314.3	279.3	254.3

POSITIONS

Full-Time	2	2	2	2	2	2
Part-Time	0	0	0	0	0	0
Temporary	0	0	0	0	0	0

ANALYSIS: (attach a separate page if necessary)

Please see attached analysis.

Prepared By: Peter M. Nakamura, MD, MPH, Director
 Division: PUBLIC HEALTH

Phone: 465-3090
 Date: 05/17/91

Approved By Commissioner: Theodore Mala, M.D., MPH
 Agency: HEALTH & SOCIAL SERVICES

Date: 05/17/91

Distribution (by preparer):

Legislative Finance, Legislative Sponsor, Requestor,
 Office of Management & Budget, Impacted Agency(ies)

May 17, 1991

Fiscal Note Analysis for CS-SB 170

FY 92

Personal Services: \$93.8

Permanent, fulltime Health Program Specialist II (Rg 19). This position will facilitate the involvement of all interested parties in the development of the statewide plan and will direct and coordinate the overall development, production, review and dissemination of the plan. Clerk Typist III (Rg 8) to provide support for all the activities related to development of the statewide plan.

Travel: \$5.0

Travel, as needed, to facilitate the involvement of all agencies and individuals who have expertise which will enhance the quality and comprehensiveness of the state plan.

Supplies: \$1.5

Office and computer supplies for the professional and clerical staff.

Equipment: \$7.5

Computers, printer and office furniture for the professional and clerical staff.

FY 93 thru FY 96

Personal Services \$93.8

Permanent full time Health Program Specialist II (Rg 19) to provide on-going technical assistance, training and support to the agencies and individuals delivering services and to provide overall direction for the implementation of the plan developed in FY 92. Clerk Typist III (Rg 8) to provide the clerical support needed to keep this project viable and the entire adolescent pregnancy prevention effort coordinated and delivering services to those in the field who need the materials and support.

Travel: \$9.0

Travel for the Health Program Specialist to provide training around the state, as needed, and to provide technical assistance and local level support.

Contractual: \$80.0 FY93 and reduced by \$10.0 each year

Staff operating costs associated with communications, materials reproduction and purchasing.

Professional contract services related to conducting a statewide awareness campaign, supporting the peer counselor program at the local level and support of local community projects.

Supplies: \$1.5

Office and computer supplies for the professional and clerical staff.

Grants: \$200 FY 92 and reduced by \$25.0 each year

Grants to local communities to fund a percentage of the startup costs for locally developed, targeted adolescent pregnancy prevention projects.

CS FOR SENATE BILL NO. 170 (FINANCE)
IN THE LEGISLATURE OF THE STATE OF ALASKA
SEVENTEENTH LEGISLATURE - FIRST SESSION

BY THE SENATE FINANCE COMMITTEE

Offered:
Referred:

Sponsor(s): SENATORS PEARCE, Uehling, Zharoff, Collins

A BILL

FOR AN ACT ENTITLED

1 "An Act directing the Department of Health and Social Services to develop a statewide
2 plan and conduct a statewide public awareness campaign relating to adolescent pregnancy
3 prevention and services for adolescent parents and their children; and establishing a
4 program to fund adolescent pregnancy and parenthood projects; relating to a peer
5 counselor program; and providing for an effective date."

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

7 * Section 1. AS 47 is amended by adding a new chapter to read:

8 CHAPTER 18. PROGRAMS AND SERVICES
9 RELATED TO ADOLESCENTS.

10 ARTICLE 1. COMPREHENSIVE PLANNING.

11 Sec. 47.18.010. DEVELOPMENT OF STATEWIDE PLAN. (a) With the advice of the
12 Alaska Commission on Children and Youth, the department shall develop a comprehensive
13 statewide plan to ensure the effectiveness and efficiency of state programs that relate to the

1 prevention of adolescent pregnancy and the provision of services to adolescent parents and their
2 children under AS 47.18.100 - 47.18.140, and to peer counseling under AS 47.18.200.

3 (b) The plan developed under (a) of this section must

- 4 (1) review and include existing programs and services of state government;
5 (2) examine and consider the achievements and experiences of projects that are
6 similar to those authorized under AS 47.18.100 - 47.18.140 and 47.18.200;
7 (3) give priority to the consolidation and improvement of existing programs;
8 (4) make recommendations with regard to the need for new or expanded programs
9 and services within the existing level of funding;
10 (5) consider the findings and recommendations of the Alaska's Adolescent
11 Pregnancy and Parenthood Task Force; and
12 (6) make recommendations concerning the incremental implementation of the
13 plan.

14 (c) The Department of Education, the Department of Community and Regional Affairs,
15 and the Department of Labor shall assist the department in developing the plan required under
16 (a) of this section. In addition, through appropriate means, the department shall solicit advice
17 from teens, parents, educators, school administrators, taxpayers, civic groups, community
18 organizations, Native organizations, officials of local governments, religious institutions, and
19 other concerned persons about how state programs can be coordinated and operated in a manner
20 that will enhance their effectiveness and efficiency in addressing the many needs associated with
21 adolescent parenting, the prevention of adolescent pregnancies, and the provision of adolescent
22 peer counseling.

23 ARTICLE 2. PUBLIC INFORMATION ABOUT PROGRAMS.

24 Sec. 47.18.050. PUBLIC AWARENESS CAMPAIGN. (a) The department shall develop
25 and implement statewide a continuing public awareness campaign, including appropriate public
26 forums and workshops, radio and television public service announcements, and press releases
27 designed to

- 28 (1) communicate to the public the scope and magnitude of the adolescent
29 pregnancy and parenthood problem in the state;
30 (2) encourage community activities that will educate adults and adolescents about
31 the importance of reducing adolescent pregnancy;

1 (3) enlist the active support and involvement of members of the public and
2 community organizations in the development and implementation of community based programs
3 and activities to reduce adolescent pregnancy and assist adolescent parents in obtaining needed
4 educational, vocational, and parenting skills.

5 (b) A primary policy and objective of the public awareness campaign required under (a)
6 of this section shall be to encourage adolescents to abstain from premarital sexual intimacy.

7 ARTICLE 3. ADOLESCENT PREGNANCY PROJECTS.

8 Sec. 47.18.100. STATE FUNDING AUTHORIZED. In order to encourage and support
9 community based initiatives to combat the many problems associated with adolescent pregnancy
10 and parenthood, the department shall, from appropriations for that purpose, give grants or award
11 contracts to fund a percentage of the cost of local projects designed to prevent adolescent
12 pregnancy and assist adolescent parents in obtaining needed educational, vocational, and
13 parenting skills.

14 Sec. 47.18.110. ELIGIBLE PROJECTS. (a) Projects funded under AS 47.18.100 shall
15 be designed with a holistic approach that recognizes the interconnectedness of adolescent
16 parenthood and a broad array of related circumstances, such as low self-esteem, domestic
17 violence, substance abuse, economic security, financial responsibilities of having a child, cultural
18 integrity, sources of adolescent stress, parenting skills, educational and vocational opportunities,
19 and access to reproductive health services.

20 (b) Projects funded under AS 47.18.100 may include one or more of the following types
21 of activities:

- 22 (1) family life education;
- 23 (2) counseling services for adolescents who are, or who may think they are,
24 pregnant or who want to avoid pregnancy;
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29 statutes and the lieutenant governor the date the plan is completed.

7-LS0525ND
Lauterbach\Dierdorff
5/15/91

*This draft incorporates
Sen. Adams' amendments.
SB 172 also rolled into this draft.*

CS FOR SENATE BILL NO. 170 (FIN)
IN THE LEGISLATURE OF THE STATE OF ALASKA
SEVENTEENTH LEGISLATURE - FIRST SESSION

*Adopted
5/17/91*

BY

Offered:
Referred:

Sponsor(s): SENATORS PEARCE, Uehling, Zharoff, Collins

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24 Sec. 47.18.200. PEER COUNSELOR PROGRAM. (a) The department shall develop
25 and implement a continuing statewide program of technical support and assistance to encourage
26 school districts, municipalities, and nonprofit corporations incorporated under AS 10.20 that
27 initiate implementation, or that are considering implementation, of adolescent peer counseling
28 groups ~~under adult supervision~~ for

29 (1) prevention of adolescent behavioral patterns that jeopardize physical and
30 mental health and that hamper social, educational, and personal development; and

31 (2) spreading information about services that are available to adolescents to help

1 them with their health needs.

2 (b) The program of technical support required under (a) of this section must include

3 (1) suggested methods for maintaining a high level of adolescent, parental, and
4 community support for peer counseling groups;

5 (2) workshops, seminars, or other training opportunities for adolescent peer
6 counselors and their adult leaders; this training must include sessions to

7 (A) develop interpersonal communications skills;

8 ~~(B) teach accurate health information, emphasizing sexual development;~~

9 (C) provide information about services that are available in the peer
10 counselors' areas and how those services can be obtained for pregnancy prevention, and
11 prenatal care; and

12 ~~(D) encourage adolescents to avoid major risk-taking behavior and to~~
13 ~~reinforce responsible behavior and self control;~~

14 (3) assistance in selecting appropriate resource materials for the groups;

15 (4) recommended mechanisms for effectively monitoring and evaluating the
16 activities and accomplishments of the groups; and

17 (5) other similar services to assist and encourage school districts and
18 municipalities in establishing and administering adolescent peer counseling groups.

19 (c) In developing the program of technical support and assistance required under (a) of
20 this section, the department shall review and consider the activities and accomplishments in other
21 states that have developed peer counseling networks. The department shall solicit contributions
22 of money and expertise from the private sector that may be available for this type of program.

23 ARTICLE 5. GENERAL PROVISIONS.

24 Sec. 47.18.500. DEFINITION. In this chapter, "department" means the Department of
25 Health and Social Services.

26 * Sec. 2. AS 47.18.050 - 47.18.200, as added by sec. 1 of this Act, take effect on the date the
27 Department of Health and Social Services completes the plan required under AS 47.18.010(a), as added
28 by sec. 1 of this Act. The commissioner of health and social services shall certify to the revisor of
29 statutes and the lieutenant governor the date the plan is completed.

Alaska State Legislature

3111 C Street, Suite 150
Anchorage, Alaska 99503
(907) 561-2038



During Session:
P.O. Box V
Juneau, Alaska 99811
(907) 465-4993

Senator Drue Pearce
District G

MEMORANDUM

TO: Senator Pat Pourchot, Co-chair
Senate Finance Committee

FROM: Senator Drue Pearce *Drue Pearce*

DATE: May 15, 1991

RE: CSSB 170 & 172

After taking into consideration some concerns raised by the members of the committee, I have drafted a blank CS that makes major changes in this legislation that require explanation.

Originally there were two separate pieces of legislation. SB 170 directed the Department of Health and Social Services to develop a statewide plan to implement a public awareness campaign and to develop community projects dealing with prevention of adolescent pregnancy. SB 172 would have created a position in the Division of Public Health to coordinate and support peer counseling throughout the state. During the committee process, communication with the Department resulted in an informal agreement that the SB 172 position would also support the campaign developed in SB 170.

The major problem that was identified with the original versions of the bill was that the planning stage in SB 170 would have occurred simultaneously with the implementation of the program. There was also some dispute about whether the requirement of new programs should be in permanent statute.

Senator Adams proposes to only pass the planning aspect of SB 170. His amendment would fund a temporary position to create a plan of implementation, and this plan would be presented to the legislature next session to determine if further action should be taken.

The blank CS which I am proposing would combine SB 172 into SB 170. In order to alleviate the problem of the planning occurring at the same time of implementation, I have changed the bill so that for FY 92 the only money in the fiscal note will be for a position to do the planning for both programs.

Assuming that this planner will pool existing programs and find other sources of money, the fiscal note is drastically less than the original contractual and grant lines in both of the original bills.

In drafting the language for planning section of the blank CS we used all of the language Senator Adams proposed in his amendment. The emphasis is clearly on coordination of existing resources.

The Adolescent Pregnancy and Parenthood Task Force did a great deal of planning. Both of these pieces of legislation are a result of extensive interim work. Allowing a permanent employee to take the Task Force recommendations and develop an implementation plan makes good business sense.

These programs need to be required in statute. Currently there are no programs in our state specifically directed at the problem of teen pregnancy, yet our teen pregnancy rate is one of the highest in the nation. Dealing with the problem of teen pregnancy is something that has not been a traditional social service. Quick fix, one time expenditures, are not going to solve this social crisis. Until the Legislature makes solving this issue a priority, our state will continue to shoulder the financial and moral burden of ignoring adolescent parents and their children.

Response to Senator Adams Amendment

Page 2, lines 4-13

Section 1, (b) which specifies the requirements of how the plan will be developed has been changed to include the language Senator Adams proposed in his amendment.

In using Senator Adams language, we are meeting the concern that the focus of the plan should be to pool existing resources.

Page 5, lines 26-29

This change would postpone implementation of the actual programs of peer counseling and public awareness until after the Department of Health and Social Services completes the plan. The commissioner will then certify the plan with the revisor of statutes.

Senator Pearce Changes

Page 3, line 11

This amendment would change the original language which required the state to fund up to 90%. The amendment would change the language to "a percentage," which would allow the Department to determine the percentage. Since the grant line is lowered so drastically in the fiscal note, it is not possible to fund every eligible project at 90%.

Page 4, line 26

Allows nonprofit corporations to initiate and apply for project money. This change was made to the House companion bill. During the committee process, many non-profit organizations like Planned Parenthood expressed an interest and would be perfectly suited for initiating a peer counselor program, but the original language would only have allowed interested municipalities and school districts to apply.

Page 4, line 28

This change was also made in the House and I have proposed it to make my legislation consistent. It was a concern of the committee that adult supervision over peer counseling was not explicitly stated in the legislation. Adult supervision was assumed, this change would make it required.

Page 5, line 8 and lines 12 & 13

Changes the language originally in (b) and adds (d) to include the new language. Our original language was convoluted, this change makes the intent regarding sexual development more clear. This too is a change to make the bill consistent with the House version.

A M E N D M E N T

OFFERED IN THE SENATE

BY SENATOR PEARCE

TO: SB 170

Page 3, line 5:

Delete "up to 90 percent"

Insert "a percentage"

A M E N D M E N T

OFFERED IN THE SENATE

BY SENATOR ADAMS

TO: SB 170

Page 1, line 1, following "a" through page 4, line 19:

Delete all material.

Insert:

"comprehensive statewide plan to address adolescent pregnancy prevention, services for adolescent parents and their children, and adolescent peer counseling; and providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

* **Section 1.** (a) With the advice of the Alaska Commission on Children and Youth, the Department of Health and Social Services shall develop a comprehensive statewide plan to ensure the effectiveness and efficiency of state programs that relate to the prevention of adolescent pregnancy, the provision of services to adolescent parents and their children, and adolescent peer counseling.

(b) In developing the plan under (a) of this section, the department shall

(1) review existing programs and services of state government;

(2) give priority to the consolidation and improvement of existing programs;

(3) consider the findings and recommendations of the Alaska's Adolescent Pregnancy and Parenthood Task Force; and

(4) consider the best means of incremental implementation of any changes requiring an increased level of public financing.

(c) The Department of Education, the Department of Community and Regional Affairs, and the Department of Labor shall assist the Department of Health and Social Services in developing the plan required under (a) of this section. In addition, through appropriate means, the Department of Health and Social Services shall solicit advice from teens, parents, educators, school administrators, taxpayers, civic groups, community organizations, Native organizations, officials of local governments, religious institutions, and other concerned persons about how state programs can be coordinated and operated in a manner that will enhance their effectiveness and efficiency in addressing the many needs associated

with adolescent parenting, the prevention of adolescent pregnancies, and the development of adolescent peer counseling programs.

* **Sec. 2.** The Department of Health and Social Services shall report to the legislature by the 10th day of the Second Regular Session of the Seventeenth Alaska Legislature its findings and recommendations on statutory and budgetary changes needed to implement the plan developed under sec. 1 of this Act.

* **Sec. 3.** This Act is repealed February 1, 1992.

* **Sec. 4.** This Act takes effect immediately under AS 01.10.070(c)."

Alaska State Legislature

Al Adams
District L



Official Business

MEMORANDUM

WHILE IN SESSION
P.O. Box V
State Capitol
Juneau, Alaska 99811
(907) 465-3707

OUT OF SESSION
P.O. Box 333
Kotzebue, Alaska 99752
(907) 442-3245

3111 C Street
Anchorage, Alaska 99503
(907) 561-7622

To: Senator Pat Pourchot
Co-Chairman
Senate Finance Committee

From: Senator Al Adams *AA*
Chairman
Dept. of Health & Social Services
Budget Subcommittee
Senate Finance Committee

Date: May 14, 1991

Subj: SB 170/SB 172

I have reviewed Senate Bill 170 relating to teen pregnancy and SB 172 relating to establishing a peer counselor program and tomorrow will be offering the attached amendment to SB 170.

The proposed amendment would have the effect of consolidating portions of SB 170 and SB 172 into one bill with the sole purpose of directing the department to develop a statewide plan to address **both** the many issues relating to teen pregnancy/teen parenthood and the proposed peer counseling program. The department would report back to the Legislature early next session on any statutory/budgetary requirements needed to implement the plan.

I strongly oppose the creation of a new grant program or technical assistance program this year in the absence of a well considered overall plan for the following reasons:

First, as Chairman of the budget subcommittee for the Department of Health and Social Services, I have just completed work on the department's FY 92 budget. A large part of the subcommittee's work this session was devoted to restoring the ill-conceived reductions

proposed by the new Administration. Ironically, a sizable portion of these reductions were for the same or closely related programs addressed in SB 170 and SB 172. I am utterly mystified as to why, on the one hand, the Administration recommends cutting programs in the FY 92 budget and, on the other hand, supports establishing the same programs in statute along with sizable fiscal notes.

For example, the Governor's budget for the Division of Mental Health & Developmental Disabilities recommends reductions in 1) grants for the natural helpers program; 2) suicide prevention grants; and 3) technical assistance to rural communities for community-based mental health programs. In the Division of Family & Youth Services' budget, the Governor proposes reducing grants for the prevention of child abuse, neglect and delinquency by \$1.3 million. Will the Governor sign SB 170 and SB 172 into law along with their fiscal notes and then turn around and veto funds for the same purposes out of the FY 92 budget?

Second, one of the very first actions taken by the new Administration was to abolish the Office of Prevention which would have been ideally suited to address the issues raised in SB 170 and SB 172. In the absence of a body to coordinate prevention efforts, it is apparent to me that a statewide plan--developed by all the divisions within the department--is essential to avoid the duplication of effort and lack of coordination that will otherwise result.

Finally, the statewide plan envisioned in the original version of SB 170 places far too much emphasis on the creation of new programs and services and far too little on an examination of how existing resources might be better utilized to address the teen pregnancy/teen parent problem. In addition to the funds restored by the House and Senate in the FY 92 budget cited above, numerous other programs exist which are directly or indirectly related to these issues including Medicaid, the EPSDT program and welfare reform projects for teen parents among others. All these existing resources should be considered as is made clear in my amendment.

In conclusion, I believe my amendment will provide the best opportunity for the new Administration to carefully consider the

Senator Pat Pourchot
SB170/172
Page 3

teen pregnancy/teen parent and peer counseling issues and to develop a unified and comprehensive plan to address the many problems identified in the report of *Alaska's Adolescent Pregnancy and Parenthood Task Force*.

As Chairman of the Senate Finance Committee, Department of Health & Social Services Budget Subcommittee, I will be more than happy to work with the sponsors of SB 170/172 and the Administration next year to implement the recommendations of a statewide plan.

cc: Senator Drue Pearce
Representative Johnny Ellis
Mr. Tom Bergstrom/DHSS

DRAFT FISCAL NOTE
SB 170
(ADAM'S AMENDMENT)

IF THE ADAM'S AMENDMENT IS ADOPTED, THE FISCAL NOTES FOR SB 170 AND SB 172 COULD BE CONSOLIDATED AND REDUCED FROM A TOTAL OF 449.8 GF TO 68.0 GF BROKEN OUT AS FOLLOWS:

- 100 50.0 1 Non-Permanent Health & Social Services Planner II (R 19) and 1 Clerk Typist III (R 8) to develop a statewide plan
- 200 5.0 Travel to consult with interested groups in development of a statewide plan
- 300 10.0 Communications/other for planning staff and plan publication
- 400 3.0 Supplies for planning staff

Total Expenditures: 68.0

Source of Funds: General Fund

Positions: 2 Non-Permanent