

Financial House & Senate Files (1991-1992) 81

1 ways to manage health care expenditures in the state;

2 **BE IT RESOLVED** by the Alaska State Legislature that the Health Resources and Access Task  
3 Force is established with the following primary purposes:

4 (1) to design a cost-efficient program that allows access to a basic level of health care  
5 services for all state residents;

6 (2) to continue the work of the Health Care Cost Containment Task Force in seeking  
7 ways to achieve savings in the cost of health care in the state; and

8 (3) to define a strategy for implementing a health care program covering all Alaskans and  
9 a strategy for continuing to contain the costs of health care in the state; and be it

10 **FURTHER RESOLVED** that the task force shall

11 (1) solicit advice and information from the medically indigent, health care consumer  
12 groups, the insurance industry, health care providers, labor organizations, emergency services personnel,  
13 large and small businesses, the Medical Care Advisory Committee, the Alaska Native Health Service,  
14 actuaries, the public, and others;

15 (2) investigate and gather data relating to health care quality, access, delivery, payment  
16 systems, and financing in the state, especially in rural areas;

17 (3) ascertain and review successful health care protection methods in other states,  
18 territories, and countries and other health care alternatives, including ways of providing health care for  
19 persons without insurance or with limited health care protection;

20 (4) continue to update an accurate estimate of the number of people who are unable to  
21 receive necessary health care services in the state, which patients are generating unpaid medical bills,  
22 which state residents are uninsured or lack adequate insurance, which health care providers are providing  
23 uncompensated care, who is paying for the cost of uncompensated care, and the total cost of  
24 uncompensated care in the state;

25 (5) identify those health care services necessary to achieve an acceptable minimum level  
26 of health care for all state residents and to examine those health care services that provide the most care  
27 for the most people at the least cost, including prevention services;

28 (6) monitor and evaluate experience under the state employee and retiree health plans;

29 (7) evaluate the potential benefits of health education, wellness plans, and prevention  
30 plans for all residents;

31 (8) develop strategies to support health care professions training and the retention of  
32 health care professionals in the state;

1 (9) recommend ways to coordinate services among nonprofit health care providers, profit  
2 making health care providers, the state division of public health, the United States Department of  
3 Veterans Affairs, the United States Department of Defense, and the Alaska Native Health Service in  
4 order to achieve a more efficient and effective health care delivery system;

5 (10) review ways to maximize the use of federal funds for health care programs in the  
6 state;

7 (11) investigate ways to reduce costs associated with malpractice insurance coverage,  
8 including its effect on the cost of health care in the state;

9 (12) consider the feasibility of redistributing funds currently spent by the state on health  
10 care in order to provide residents with affordable and equitable care;

11 (13) provide advice and assistance to other public agencies involved in health care  
12 programs; and

13 (14) pursue other sources of funding for the expenses of the task force; and be it

14 **FURTHER RESOLVED** that the task force shall consist of 14 members and two alternates as  
15 follows:

16 (1) three members of the Senate appointed by the President of the Senate, one of whom  
17 shall be designated as an alternate;

18 (2) three members of the House of Representatives appointed by the Speaker of the  
19 House, one of whom shall be designated as an alternate;

20 (3) two persons representing the executive branch, appointed by the Governor;

21 (4) eight members chosen by the members appointed under paragraphs (1) - (3) as  
22 follows: one individual representing the medically indigent, two individuals representing private  
23 employers who are not health care providers, one of whom shall be a representative of a health insurer  
24 that offers health insurance in the state, two individuals representing health care providers, one individual  
25 representing nonprofit organizations, one consumer of health services who is not an employer or health  
26 care provider, and one individual representing labor organizations; and be it

27 **FURTHER RESOLVED** that the members of the task force shall elect from among themselves  
28 a chair and a vice-chair and that the conduct of the task force meetings shall be in sessions open to the  
29 public where all interested parties may provide information; and be it

30 **FURTHER RESOLVED** that, within funds made available for the purpose, the task force may  
31 hire staff and contract for services to perform its duties; and be it

32 **FURTHER RESOLVED** that the task force shall report its findings and recommendations to

*subject to approval by the Alaska Legislative Council,  
under procurement procedures adopted*

1 the Governor and the legislature by February 1, 1992, and February 1, 1993; and be it

2 **FURTHER RESOLVED** that the task force is terminated at 11:59 p.m. on February 1, 1993.

3111 C STREET, SUITE 455  
ANCHORAGE, ALASKA 99503  
(907) 561-7628

WHILE IN SESSION  
P.O. BOX V  
JUNEAU, ALASKA 99811  
(907) 485-3704

# ALASKA STATE HOUSE



CHAIR  
RULES COMMITTEE

JUDICIARY

SPECIAL COMMITTEE ON INTERNATIONAL  
TRADE & TOURISM

LEGISLATIVE COUNCIL

REPRESENTATIVE JOHNNY ELLIS

## MEMORANDUM

TO: Rep. Mike Navarre, Co-Chair, House Finance Committee  
Rep. Eileen MacLean, Co-Chair, House Finance Committee

FROM: Rep. Johnny Ellis *JE*

RE: Scheduling of HCR 5

DATE: March 5, 1991

\*\*\*\*\*

I would appreciate if you could schedule HCR 5 at your earliest possible convenience.

HCR 5 establishes the Health Resources and Access Task Force. This new task force combines the work of two other task forces into one. The Health Care Cost Containment Task Force has been working for the past two years on ways to contain the rapidly expanding costs of the state employee health plan. The Universal Health Care Task Force was established last year to recommend a plan to insure that all Alaskans have access to a basic level of health care.

We have obtained agreement from the leadership of both the Senate and the House, the Governor's office, Commissioner Mala as well as from Senator Duncan, chair of the Cost Containment Task Force and me, author of the Universal Task Force, that a combined task force with a joint mission is the most efficient and cost effective way to proceed.

Since the work of both task forces is currently underway, it would be most expedient for this resolution to pass the legislature as soon as possible.

Thank you for your consideration.



HCR6

**WAIVED FROM HFC  
4-5-91**

7-LS0754\A

**HOUSE CONCURRENT RESOLUTION NO. 6  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
SEVENTEENTH LEGISLATURE - FIRST SESSION**

**BY REPRESENTATIVES MACLEAN, C.Davis**

**Introduced: 2/19/91**

**Referred: Health, Education and Social Services, Finance**

**A RESOLUTION**

**1 Relating to the Special Interagency Coordinating Committee on schools.**

**2 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

**3 WHEREAS there are no root causes of inadequate school performance greater than  
4 environmental and social handicaps, especially those that are the result of chronic poverty; and**

**5 WHEREAS environmental and social handicaps include chronic poverty, households where  
6 parents do not provide parental guidance, substance abuse, especially abuse of alcohol and illegal drugs,  
7 unplanned or unwanted teen pregnancy, and trauma from exposure to violent behavior, especially child  
8 abuse; and**

**9 WHEREAS a high incidence of school problems associated with these handicaps have been  
10 clearly identified; and**

**11 WHEREAS without a coordinated, unified, long-term, and sustained effort on the part of the  
12 various people and agencies charged with the responsibility to provide health, social, legal, educational,  
13 and vocational services, there is little likelihood that these school problems will be overcome; and**

**14 WHEREAS the knowledge to address these problems is available; and**

**15 WHEREAS no single governmental agency possesses all the resources and all the professional  
16 knowledge to address these problems, especially when considering the many regions and multicultural  
17 populations in the state; and**

~~WILLIAM MORTON GAVIN~~

1        WHEREAS early intervention among children with environmental and social handicaps makes  
2 a difference when intervention is developed and carried out as a cooperative effort among the various  
3 people, agencies, and disciplines concerned with child care and schooling; and

4        WHEREAS a positive correlation has been found between success in schools and the extent to  
5 which local populations and school personnel are involved in the planning and executing of school  
6 programs;

7        BE IT RESOLVED by the Alaska State Legislature that the Governor is respectfully requested  
8 to establish the Special Interagency Coordinating Committee consisting of the commissioners from the  
9 Departments of Education, Health and Social Services, Community and Regional Affairs, Public Safety,  
10 and Labor; and a dean from the University of Alaska who is responsible for teacher training, selected  
11 by the Governor; and be it

12        FURTHER RESOLVED that the Special Interagency Coordinating Committee is requested to  
13 identify the most critical social and health barriers to learning, to establish plans to overcome them, to  
14 be responsible for implementation of the plans, and to issue an annual report; and be it

15        FURTHER RESOLVED that the Special Interagency Coordinating Committee is requested to  
16 issue its first annual report by the 15th day of the Second Session of the Seventeenth Alaska State  
17 Legislature.

HCR 11

# HOUSE COMMITTEE REPORT

(11)

Date Referred: March 20, 1991

FURTHER REFERRALS:

Date of Committee Action: 4-17-91

The FINANCE Committee considered:

HCR 11

HOUSE CONCURRENT RESOLUTION NO. 11

ALASKA WOMEN'S TASK FORCE

Establishing the Alaska Women's Task Force.

**RECOMMENDATIONS:**

be replaced with \_\_\_\_\_  the same title  
 a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept)

APPROVES PREVIOUS: (Dept/Date)

fiscal impact \_\_\_\_\_

fiscal note(s) LAA

zero fiscal note \_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_

SIGNING <u>DO</u> PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
<i>[Signature]</i>	X	<i>Eileen P. Marken</i>		✓	
<i>[Signature]</i>	X	<i>Mike Spawne</i>		✓	
<i>[Signature]</i>	X	<i>[Signature]</i>			
<i>[Signature]</i>		<i>[Signature]</i>		✓	
		<i>[Signature]</i>		X	
		<i>[Signature]</i>	X		
		<i>[Signature]</i>	X		

*Mike Spawne Eileen P. Marken*  
 CHAIRMAN'S SIGNATURE

HOUSE CONCURRENT RESOLUTION NO. 11  
 IN THE LEGISLATURE OF THE STATE OF ALASKA  
 SEVENTEENTH LEGISLATURE - FIRST SESSION

BY REPRESENTATIVES KOPONEN, Ulmer

Introduced: 2/27/91

Referred: State Affairs, Finance

A RESOLUTION

1 Establishing the Alaska Women's Task Force.

2 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

3 WHEREAS the legislature recognizes the need for an official group to advise the legislature on  
 4 how to improve the status of women in the state; and

5 WHEREAS the legislature also recognizes the need for an official group to do research and be  
 6 a clearinghouse of information to help women make use of opportunities to improve their lives:

7 BE IT RESOLVED by the Alaska State Legislature that the Alaska Women's Task Force is  
 8 established to

9 (1) study and analyze all facts relating to Alaska laws, regulations, and guidelines with  
 10 respect to equal protection for women under the state constitution;

11 (2) accumulate and compile information concerning discrimination against women;

12 (3) recommend legislative and administrative action on equal treatment and opportunities  
 13 for women;

14 (4) act as a clearinghouse and coordinating body for governmental and nongovernmental  
 15 information relating to the status of women;

16 (5) encourage women to use their capabilities at home and outside the home and to  
 17 assume leadership roles when they desire them;

1 (6) encourage the development of regional and municipal women's councils or  
2 commissions; and be it

3 **FURTHER RESOLVED** that the Alaska Women's Task Force is composed of the president of  
4 the senate or a member of the senate appointed by the president, the speaker of the house or a member  
5 of the house appointed by the speaker, four members of the public appointed by the president of the  
6 senate, and four members of the public appointed by the speaker of the house; and be it

7 **FURTHER RESOLVED** that the president of the senate and the speaker of the house shall  
8 coordinate their appointments in a manner that gives due consideration to

9 (1) the recommendations made by civic organizations, women's organizations, educational  
10 and vocational groups, employer groups, labor unions, church groups, homemakers's clubs and  
11 organizations, and other groups having an interest in the welfare and status of women;

12 (2) statewide geographical representation;

13 (3) minority and low-income representation;

14 (4) representation of senior citizens, persons experiencing disabilities, and persons from  
15 a variety of occupational categories; and

16 (5) representation of persons with different marital statuses and persons with various  
17 numbers of children; and be it

18 **FURTHER RESOLVED** that, in order to achieve its purposes, the Alaska Women's Task Force  
19 may

20 (1) cooperate with public and private agencies in joint efforts;

21 (2) hold public hearings, conferences, and seminars to gather information and views and  
22 to disseminate the results of its research;

23 (3) solicit and accept monetary gifts or grants from the federal government or an agency  
24 of it, from any charitable foundation or professional association, or from any other reputable sources;

25 (4) create additional task forces composed of commission members and other experts;

26 (5) select and retain the services of consultants and otherwise contract with persons to  
27 assist the task force in its duties; contracts under this provision are governed by the procurement  
28 procedures of the Alaska Legislative Council and are subject to the approval of the council;

29 (6) hire an executive director and additional administrative staff; and be it

30 **FURTHER RESOLVED** that, as it performs its duties, the Alaska Women's Task Force shall  
31 solicit and consider information and views from a variety of constituencies in order to represent the  
32 broad spectrum of diversity that exists with respect to possible approaches for meeting women's needs

1 in the state: and be it

2       **FURTHER RESOLVED** that the task force may meet during and between sessions of the  
3 legislature and is terminated upon the convening of the First Session of the Eighteenth Alaska State  
4 Legislature.

FISCAL NOTE

No. 1

Bill Version: HCR 11

(H) Publish Date: 3/20/91

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

Revision Date: \_\_\_\_\_  
Title: Establishing the Alaska Women's  
Task Force.  
Sponsor: Representative Koponen  
Requestor: House State Affairs

Department Affected: Legislative Affairs Agency  
BRU: Legislative Council  
Component: Council & Subcommittees

COMPONENT SERIAL NO: 783

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	115.3	57.7	0	0	0	0
TRAVEL	14.7	7.4	0	0	0	0
CONTRACTUAL	28.0	14.0	0	0	0	0
SUPPLIES	1.0	.5	0	0	0	0
EQUIPMENT	5.0	2.5	0	0	0	0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>164.0</b>	<b>82.1</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	164.0	82.1	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
<b>TOTAL</b>	<b>164.0</b>	<b>82.1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

POSITIONS:

FULL-TIME	2	2	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary)

The following is requested to adequately support the Alaska Women's Task Force:

Prepared By: Pamela A. Stoops, Director  
Division: Administrative Services

*Pamela A. Stoops*

Phone: 465-3850  
Date: 3/14/91

Approved By: Warren W. Endicott, Executive Director  
Agency: Legislative Affairs Agency

*Warren W. Endicott*

Date: 3/14/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

COMMITTEE COPY

## PERSONAL SERVICES

1. Staff is requested as follows to assist the Alaska Women's Task Force.

Secretary - Range 15A	
\$2,745 x 12 months =	\$32,940
\$32,940 x 42% benefits =	<u>\$13,987</u>
	\$46,927

Administrative Officer - Range 21A	
\$4,155 x 12 months =	\$49,860
\$49,860 x 37% benefits =	<u>\$18,567</u>
	\$68,427

115.3

## TRAVEL

It is anticipated there will be 2 meetings of the 10 member Alaska Women's Task Force.

2 meetings x 10 members = 20 airfares	
20 airfares x \$436 = \$8,720	
2 days per diem x 20 = 40	
40 days x \$100 = 4,000	

12.7

Staff Travel - \$2,000

2.0

## CONTRACTUAL

Advertising - advertising of public notice of meetings; Office Space and Professional Services - \$28,000.

28.0

## SUPPLIES

Miscellaneous office supplies - \$1,000.

1.0

## EQUIPMENT

Miscellaneous office and computer equipment - \$5,000.

5.0

COMMITTEE COPY

**Alaska State Legislature  
Representative Niilo Koponen**

Pouch V  
Juneau, Alaska 99811  
(907) 465-4992

House District 21

119 N. Cushman, Suite 207  
Fairbanks, Alaska 99701  
(907) 456-8172

**\*POSITION PAPER\***

**HOUSE CONCURRENT RESOLUTION 11  
"Establishing the Alaska Women's Task Force"**

The Alaska Women's Commission was formed to conduct studies and make recommendations to the Legislature regarding the roles and status of Alaskan women. The Commission has fulfilled its mandate efficiently and effectively, concentrating on legislation, employment, civil and legal rights, and issues relating to the family. Contrary to popular perception, so-called "women's issues" are of critical concern to all Alaskans' issues such as day care, health care, equal treatment and opportunity, and personal freedom.

The Alaska Women's Commission has been the preeminent voice advocating attention to these vital concerns in Alaska. Now, the Hickel administration is working overtime to silence that voice.

In order to preserve the function of the Commission and to maintain an important link between Alaskan women and state lawmakers, I have proposed the creation of the "Alaska Women's Task Force," under the aegis of the Legislature. This Task Force would continue the work of the Commission, protected from the politically hazardous climate of the Governor's Office.

Alaska State Legislature  
Representative Niilo Koponen

Pouch V  
Juneau, Alaska 99811  
(907) 465-4992

House District 21

119 N. Cushman, Suite 207  
Fairbanks, Alaska 99701  
(907) 456-8172

SPONSOR STATEMENT

House Bill 170

"An Act establishing the Alaska Women's Commission in the legislative branch; abolishing the Alaska Women's Commission in the Office of the Governor; and providing for an effective date"

The Alaska Women's Commission was formed to conduct studies and make recommendations to the Legislature regarding the roles and status of Alaskan women. The Commission has fulfilled its mandate efficiently and effectively, concentrating on legislation, employment, civil and legal rights, and issues relating to the family. Contrary to popular perception, so-called "women's issues" are of critical concern to all Alaskans; issues such as day care, health care, equal treatment and opportunity, and personal freedom.

In 1990 alone, the Commission sponsored or co-sponsored many diverse workshops, reaching out to women of all walks of life and economic strata. A conference on rural women and substance abuse attracted 91 participants, while a workshop on middle-aged and older women's evolving needs was attended by some 155 women from around the state. The Alaska Women's Commission has been the preeminent voice advocating attention to these vital concerns in Alaska. Now, the Hickel administration is working overtime to silence that voice.

My intent with this measure is to continue the important work of the Alaska Women's Commission, but out from under the politically hostile umbrella of this and, perhaps, future administrations. The Commission is an important link between Alaskans and state lawmakers. It deserves our protection.



Official Business

# Alaska State Legislature

P.O. Box V  
State Capitol  
Juneau, Alaska 99811

March 1, 1991

The Honorable Walter Hickel  
P.O. Box A  
Juneau, Alaska 99811

Dear Governor Hickel:

The Alaska Women's Commission has a number of projects that they are presently working on for FY'91. We are asking that you strongly consider retaining Ruth Lister through the completion of the following projects:

Teen Pregnancy Report based on interview with pregnant and parenting teens statewide. In layout stage, printing in March.

RSA from Child Support Enforcement Division: Research by Justice Center, UAA, of court files in Nome, Anchorage, Fairbanks, Juneau, and Bethel almost complete. Analysis and report for legislature will be completed in early May. Public outreach portion of RSA will be completed in March and report will be written in April.

Leadership in Sobriety Conference II: to be held in Bethel, April 24-26.

Women's Hall of Fame reception: March 24, at the Anchorage Museum of History and Art.

Women's Business Conference: April 20, in Anchorage.

Booklet for AFDC recipients on how to advocate for yourself, information on regulations, programs and resources. First draft written, printing in May.

Booklet for parents on how to advocate for your children in the school system. First draft written, printing in April.

Meetings with AFDC recipients to support self-sufficiency: March 7 in Juneau, March 22 and May 16 in Anchorage, Bethel. date not set. Mentoring project, March and April.



The Honorable Walter Hickel  
March 1, 1991  
Page Three

Cliff Davidson  
Luther Johnsonkamp  
Chris L. Davis  
Patricia Beckley  
Ben Davidson  
Don M. D.  
George F. ...  
Bill Hudson  
Jim Durca

Dave Donley

CC: D. Max Hodel, Chief of Staff  
Don Tanner, Boards & Commissions  
Bruce Kendall, Legislative Liaison

WALTER J HICKEL  
GOVERNOR



PHONE  
(907) 561-4227

STATE OF ALASKA

OFFICE OF THE GOVERNOR

ALASKA WOMEN'S COMMISSION  
3601 C STREET - SUITE 742  
ANCHORAGE, ALASKA 99503

February 27, 1991

Representative Niilo Koponen  
Finance Committee  
Alaska State Legislature  
P.O. Box V (MS 3100)  
Juneau, Alaska 99811

Dear Representative Koponen:

The Alaska Women's Commission is very concerned that the administration's proposed FY92 budget will have a serious and disproportionately negative impact on women and families.

Women in Alaska are earning only 62 cents to the dollar earned by men. We should be doing everything we can to assist women, especially single parents and displaced homemakers, to achieve economic equity and to fully participate in all sectors of the labor force. We know what is needed: education and training, affordable, quality child care, safety from violence, and policies that support women and children. If we underfund these areas we will be paying much more for increased public assistance, medical, and social service costs.

What is the impact of increasing capital expenditures and decreasing the operating budget? According to the Dept. of Labor, 88% of jobs in the construction industry are held by men, and in many occupations there are labor shortages. Cutting \$100 million from the operating budget will result in over 3500 lost jobs (direct and indirect), most of which are held by women earning too little to spend their earnings out of state. Shifting \$100 million to the capital budget creates only 1360 jobs according to Scott Goldsmith of ISER. During past construction booms, up to 21% of unemployment insurance payments went out-of-state (1984). Since importing workers will be easier and faster than retraining Alaskan workers, and since the budget has not included specific plans for retraining Alaskans, particularly as it impacts women, we can expect major economic dislocation.

Economic development must include all low income people as part of planning policy. AFDC should continue to be targeted by the Dept. of Labor as a priority project. As development creates new jobs, training programs like JTPA should be adequately funded and have first source of referral agreements for some of these jobs. State employment training programs should be working with the private sector and agencies that are receiving funds and contracts as part of economic development. Women and minorities must be part of the economic development planning process so that their needs, concerns and vision are incorporated.

The JOBS program, which assists AFDC recipients to obtain education and training for employment, is a critical part of welfare reform and should be a major piece in the state's economic development planning. In FY92, participation in JOBS is required to increase from 7% to 11% and the state program will operate 12 months instead of 9 months. Yet 2.5 positions will be cut from DHSS Alaska Work Programs staff. No additional JTPA funding is included despite the fact that JTPA is the only source of post-secondary and on the job training for JOBS clients apart from self-initiated Pell grants, and despite the fact that this commitment to JOBS by JTPA will displace others seeking their services. In addition, there are no new JTPA funds for the unemployed parent program. No state match is being proposed for the regional non-profits serving Alaska Natives and at least one, CITC in Anchorage, has decided to turn JOBS back to the state due to inadequate funding. Additional funds are also needed for support services such as tuition for clients who don't qualify under other programs and for transportation. Support services funds are inadequate now.

In FY91 DHSS decided that 90% of participants in JOBS had to be from target groups. The Federal government only requires that 55% of funds go to target groups (teens in high school, recipients under 24 without a high school diploma or GED or significant work experience, recipients who have been on AFDC 36 out of the last 60 months, and recipients whose youngest child is 16 or 17). Many women who want to volunteer are not being given that opportunity. If they are very motivated and get guidance and funding, they can try to self-initiate training or education (although probably not through JTPA). But in most places they can't get day care assistance and, of course, they cannot afford to pay themselves for child care. So they will stay on welfare.

Child care should be one of our top priorities. Unless the Day Care Assistance Program is adequately funded we are creating an untenable situation for eligible parents (95% women). Many will have to go on welfare. The Child Care grant program is integral to quality child care and should also be fully funded, not cut. These programs are absolutely basic. Not only will families be severely affected by the cuts, but forcing families to go on AFDC costs the state a lot more. It also creates labor shortages in entry level and lower paid jobs, already a problem.

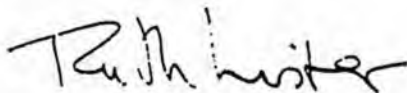
The proposed cuts to the education budget are alarming. Alaska graduates only 66% of students, compared to 75% nationally. When the Women's Commission studied school dropout for young women, overwhelmingly they felt no one cared. Cuts to education will mean fewer school counselors and nurses, and cuts to alternative programs for at risk youth. Education is the key for women and minorities to attain economic equity. The average wage for a woman high school graduate in Alaska is \$15,100/year: for men it is \$23,900. Even with 4 years post-secondary education, women earn only \$21,300/year, over \$10,000/year less than men. Disparities also exist on the basis of race.

Child sexual and physical abuse, and discrimination on the basis of race, gender, age and class, were the two major causal factors cited by young women for school drop-out. The proposed budget eliminates \$1.6 million in child abuse prevention grants and cuts suicide prevention grants by \$180,000. Alaska ranks 43rd in the nation in teen violent death rate. Many other children's services have been cut. By making these cuts we would be telling our children and youth that no one cares. Increases, not cuts, are needed here.

Safety for women and their children is a critical issue. Cutting the domestic violence and sexual assault programs is a major step backwards. Again, what we need is increased funding. Alaska has one of the highest rates of violence against women in the nation, and it is increasing here, as it is elsewhere in the country. Lack of safety affects all aspects of women's lives. Proposed cuts to the court victims witness program and to Alaska Legal Services will also negatively impact women.

It is very important to take a broad view of what we are doing with the budget. If we want healthy families and adequate employment for all who choose to work, then there are many pieces to this puzzle. We cannot leave out one sector of the population or ignore a desperate area of need. Everyone must be part of the planning and part of the solution. I urge you to hold social justice and economic equity as your bottom lines in decision making on the budget.

Sincerely,



Ruth Lister  
Alaska Women's Commission



STATE OF ALASKA  
OFFICE OF THE GOVERNOR

ALASKA WOMEN'S COMMISSION  
3601 C STREET • SUITE 712  
ANCHORAGE, ALASKA 99503

VIA FAX 463-3454  
February 20, 1991

The Honorable Walter J. Hickel  
Governor of Alaska  
Office of the Governor  
P.O. Box A  
Juneau, Alaska 99811-0101

Dear Governor Hickel:

On January 21st of this year, I wrote requesting a meeting with you to discuss the role of the Alaska Women's Commission in your administration. This letter was written after three weeks of trying to obtain information about the Commission's budget from both your boards and commission liaison, and your chief of operations. Neither of these individuals was ever able to provide me with any information regarding the status of the Commission, either from a budgetary or a policy standpoint.

Although I have never received a response to my letter of January 21st, I did receive a fax from the Commission's vice-chair on January 24th, sent to her by Max Hodel, informing the Commission that we could expect to receive funding cuts. Unfortunately, the letter did not indicate the magnitude of the cuts, and I first learned of their magnitude from the media. It is with interest, that I have read in my local newspaper, your statement that the budget cuts may have occurred too hastily.

As you must be aware, the Commission feels that the funding level recommended in your budget will not allow the Commission to accomplish our stated activities for FY92, nor carry on any meaningfully productive work. As an organization that represents more than fifty percent of the residents of this State, we believe that adequate funding is not only essential, it is imperative. We urge you to consider restoration of the Commission's budget, as you reportedly revise the administration's budget through the supplemental budget process.

I am again requesting a meeting with you to discuss the perceived role of the Alaska Women's Commission in your administration. I will be in Juneau on March 7 and 8, 1991 and could be available to meet with you then. The Commission's spring meeting has been scheduled for March 24 and 25, 1991, and we would like to be adequately prepared to plan for the future.

To this end we require that Mr. Max Hodel or Mr. Malcom Roberts be available at our March meeting, to provide the full Commission with information on the role of the Alaska Women's Commission in the Hickel administration. We have set aside time on the agenda at 9:00 am on Monday March 25, 1991 for this discussion. We fully expect to see one of these two gentlemen at our meeting.

I am available by phone, in order to confirm a meeting with yourself on either March 7 or 8, or to confirm which of your two staff members will attend our meeting on March 25th. My work number is 486-5736 and my home number 486-5314.

Sincerely,

*Linda L. Freed*

Linda L. Freed, Chair  
Alaska Women's Commission

c.c. Alaska Women's Commission Members  
Seventeenth Alaska State Legislature  
Anchorage Daily News  
Anchorage Times  
Fairbanks Daily News Miner  
Juneau Empire  
Kodiak Daily Mirror  
Kodiak Public Broadcasting Corporation



STATE OF ALASKA  
OFFICE OF THE GOVERNOR

ALASKA WOMEN'S COMMISSION  
3601 C STREET - SUITE 742  
ANCHORAGE, ALASKA 99503

REPORT ON KEY CONCERNS: MID-LIFE AND OLDER WOMEN

On October 13, 1990, 155 women attended Women at the Crossroads, a conference for mid-life and older women. The steering committee for the conference identified economics and health as the two chief concerns to be addressed at the conference. The following workshops were given at the conference:

- Health Issues for Mid-life and Older women
- Long Term Care: Legal, Personal and Financial Concerns
- Employment Issues: Career Change, Discrimination, Re-entry into the Work Force
- Personal Finances and Retirement Planning
- Starting a Small or Home Business

The conference participants had two opportunities to talk about themselves and their lives. They talked about what was good and what was hard for them being a mid-life or older woman and what were their key concerns. It is our hope that this information will give legislators and administrators a better understanding of the special needs of older women in Alaska.

Key Concerns:

- lack of health insurance
- inadequate retirement income, fixed income and rising costs
- job discrimination
- lack of financial security
- poverty
- health problems, physical limitations
- dependency on spouse or government
- affordable housing (also need for congregate and intermediate housing and being able to live at home)
- loneliness, lack of support system, depression
- quality of life: living and dying with dignity
- caring for elderly parents, disabled spouse
- negative societal view of older women
- lack of understanding of finances
- fear of institutionalization
- need for job training, meaningful work

PLEASE MICROFILM TOP PAGE ONLY

DOCUMENTS WHICH HAVE NOT BEEN  
FILMED BUT ARE AVAILABLE IN THE  
ORIGINAL FILE INCLUDE:

→ letters of support

→ ALASKA WOMEN'S COMMISSION REPORT FEB 1990

→ ALASKA WOMEN'S COMMISSION ANNUAL REPORT 1990

→ NEWS CLIPPINGS

HCR16

**CS FOR HOUSE JOINT RESOLUTION NO. 16 (TRANSPORTATION)**

**IN THE LEGISLATURE OF THE STATE OF ALASKA**

**SEVENTEENTH LEGISLATURE - FIRST SESSION**

**BY THE HOUSE TRANSPORTATION COMMITTEE**

**Offered: 3/20/91**

**Referred: Finance**

**Sponsor(s): HOUSE TRANSPORTATION COMMITTEE**

**A RESOLUTION**

**1 Relating to the federal highway trust fund and the federally aided highway program.**

**2 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

**3 WHEREAS** the construction and maintenance of an adequate highway system is vital to the  
**4 economic health of the states and the nation; and**

**5 WHEREAS** the principle of relying on user fees held in a trust fund to finance the federal  
**6 highway program has been recognized as a sound one by the Congress; and**

**7 WHEREAS,** as a response to the federal deficit, the Congress enacted a five-cent motor fuels  
**8 tax increase, of which half was earmarked for the federal highway trust fund with one-half cent**  
**9 designated for transit projects, and this increase is scheduled to expire in 1995; and**

**10 WHEREAS** the Congress has for too long been holding back the highway trust fund money from  
**11 its intended use in order to make it appear that the federal budget deficit is not as large as it actually**  
**12 is; and**

**13 WHEREAS** the money in the highway trust fund is sorely needed by the states for their highway  
**14 systems; and**

**15 WHEREAS** the unique nature of Alaska's transportation needs has been recognized through an  
**16 exemption in current federal law that allows the state to transfer funds between categories designated**  
**17 under the federal highway system; and**

1P-514 JFH NORR DEVIAM

1 WHEREAS the federal aid highway program is due to expire in September 1991;

2 BE IT RESOLVED that the Alaska State Legislature urgently calls upon the Congress to make  
3 federal highway trust fund money available immediately to the states for obligation in fiscal year 1991,  
4 or, in the alternative, requests that the states be repaid in later years for using state money for projects  
5 that should be financed by federal trust fund money; and be it

6 FURTHER RESOLVED that the five-cent motor fuels tax be continued beyond 1995 and that  
7 the entire amount be earmarked for highway purposes; and be it

8 FURTHER RESOLVED that when the Federal Surface Transportation Assistance Act is  
9 extended, it should retain the same matching requirements and allocation formula for distributing money  
10 to the states that are used in the current Act and the same exemption that allows Alaska to transfer funds  
11 between categories designated under the federal highway system; and be it

12 FURTHER RESOLVED that the Alaska Marine Highway System should be considered to be  
13 a part of the national highway system for purposes of federal transportation assistance.

14 COPIES of this resolution shall be sent to the Honorable Dan Quayle, Vice-President of the  
15 United States and President of the U.S. Senate; the Honorable Thomas S. Foley, Speaker of the U.S.  
16 House of Representatives; the Honorable Samuel K. Skinner, Secretary of Transportation; the Honorable  
17 Ted Stevens and the Honorable Frank Murkowski, U.S. Senators, and the Honorable Don Young, U.S.  
18 Representative, members of the Alaska delegation in Congress; and to the principal legislative committee  
19 whose jurisdiction includes transportation issues in each house of the legislature in the western states that  
20 are members of the Northwest Highway Users Association: Washington, Oregon, Idaho, Montana, and  
21 Hawaii.

HCR 17

# HOUSE COMMITTEE REPORT

(11)

Date Referred: April 11, 1991

FURTHER REFERRALS:

Date of Committee Action: 4.15.9

The FINANCE Committee considered:

HCR 17

HOUSE CONCURRENT RESOLUTION NO. 17

TASK FORCE ON GOVERNMENTAL ROLES

Establishing a Task Force on Governmental Roles.

**RECOMMENDATIONS:**

be replaced with CS HCR 17 (Fin)  the same title  
 a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept)

APPROVES PREVIOUS: (Dept/Date)

fiscal impact LAA

fiscal note(s) \_\_\_\_\_

zero fiscal note \_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
<i>Al Ulbrin</i>	x	<i>Eileen P. Muehler</i>		✓	
<i>Mike Swane</i>	✓	<i>Bob Sharp</i>		✓	
<i>Mark Sawyer</i>	x	<i>ROD (R.O.)</i>	✓		
<i>Jan Brown</i>	✓	<i>Janice Barnes</i>	x		
<i>Kosman</i>	x				
<i>George Stach Jr.</i>	x				
<i>Ronald J. ...</i>	x				

*Mike Swane Eileen P. Muehler*  
 CHAIRMAN'S SIGNATURE

FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO: CSHCR 17(Fin)

Revision Date: \_\_\_\_\_  
Title: Establishing a Task Force on  
Governmental Roles.  
Sponsor: House Finance  
Requestor: Representative Boyer

Department Affected: Legislative Affairs Agency  
BRU: Legislative Council  
Legislative Operating Budget  
Component: Council & Subcommittees  
Session Expenses & Legislative Oper. Bud.  
COMPONENT SERIAL NO: 783

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	114.5	0	0	0	0	0
TRAVEL	66.4	0	0	0	0	0
CONTRACTUAL	116.0	0	0	0	0	0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>296.9</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

CAPITAL	0	0	0	0	0	0
---------	---	---	---	---	---	---

REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	296.9	0	0	0	0	0
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>296.9</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

POSITIONS:

FULL-TIME	2	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary)

CSHCR 17(Fin) establishes a Task Force on Governmental Roles within the Legislative Branch. The following is requested to adequately support the task force. The Task Force is terminated on June 30, 1992.

Prepared By: Pamela A. Stoops, Director  
Division: Administrative Services

*Pamela A. Stoops*

Phone: 465-3800  
Date: 4/15/91

Approved By: Warren W. Endicott, Executive Director  
Agency: Legislative Affairs Agency

*Warren W. Endicott*

Date: 4/15/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

## PERSONAL SERVICES

Staff is requested as follows to assist the Task Force on Governmental Roles:

Executive Director - Range 22A

\$4,442 x 12 months = \$53,304

\$53,304 x .2707 benefits + \$5070 health insurance = \$72,803

72.8

Administrative Assistant - Range 13A

\$2,405 x 12 months = \$28,860

\$28,860 x .2707 benefits + \$5070 health insurance = \$41,742

41.7

The following positions will also support the Task Force but are being funded from different sources:

OMB Research Analyst - Range 21A

12 months at \$70,000 will be absorbed within Governor's Office budget

C & RA Research Analyst - Range 21A

12 months at \$70,000 will be absorbed within C & RA's budget

Clerk Typist - Range 8A

12 months at \$32,000 will be funded by the Alaska Municipal League

## TRAVEL

Task Force Member Travel:

It is anticipated there will be 15 meetings of the 11 member Task Force on Governmental Roles.

15 meetings x 6 members requiring airfare each meeting = 90 airfares

90 airfares x \$436 = \$39,240

2 days per diem x 90 = 180

180 x \$95 = \$17,100

56.3

Staff Travel:

7 meetings x 2 staff members requiring airfare each meeting = 14 airfares

14 airfares x \$436 = \$6,104

3 days per diem x 14 = 42

42 x \$95 = \$3,990

10.1

## CONTRACTUAL

Professional services funding to contract with state and/or municipal policy expert.

\$100,000 for the duration of the project

100.0

Advertising - advertising of public notice of meetings--\$2,000.

5.0

Teleconferencing - 100 sites @ \$60.00 average site--\$6,000.

6.0

Printing and distribution of information--\$5,000

5.0

Office space will be absorbed within existing Legislative Operating Budget.

## SUPPLIES

Supplies for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

## EQUIPMENT

Equipment for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

**CS FOR HOUSE CONCURRENT RESOLUTION NO. 17 (FINANCE)**

**IN THE LEGISLATURE OF THE STATE OF ALASKA**

**SEVENTEENTH LEGISLATURE - FIRST SESSION**

**BY THE HOUSE FINANCE COMMITTEE**

**Offered:  
Referred:**

**Sponsor(s): HOUSE FINANCE COMMITTEE**

**A RESOLUTION**

**1 Establishing a Task Force on Governmental Roles.**

**2 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

**3 WHEREAS** the days of ample federal funding and state oil wealth are over; and

**4 WHEREAS** both the federal and state governments have reduced assistance to municipalities and  
**5 shifted responsibilities** to municipalities to avoid increasing taxes; and

**6 WHEREAS** an effort is needed to sort out responsibilities for providing governmental services  
**7 and for raising revenue** to pay for those services in the most efficient and effective manner; and

**8 WHEREAS** the idea of undertaking a review of the roles of federal, state, and municipal  
**9 government in providing services** is not new, but a system for providing the review has not been  
**10 instituted; and**

**11 WHEREAS** the legislature needs information on the relationship between the federal, state, and  
**12 municipal government** to ensure that residents of the state have the best services possible at a reasonable  
**13 cost;**

**14 BE IT RESOLVED** by the Alaska State Legislature that the Task Force on Governmental Roles  
**15 is established** with the following primary purposes:

**16 (1)** to define local, state, and federal governmental roles taking into account differences  
**17 between urban and rural areas** and differences between organized boroughs, the unorganized borough,

1 and regional educational attendance areas;

2 (2) to examine the roles of the federal, state, and municipal governments in providing  
3 services and to determine whether changes ought to be made in those roles and recommend legislation  
4 needed to accomplish those changes;

5 (3) to consider methods of providing funding for governmental services, including the  
6 existing revenue sharing program and municipal assistance program, and make recommendations for  
7 improved funding mechanisms;

8 (4) to prioritize the need for specific governmental services and consider methods to  
9 ensure those services are efficiently provided;

10 (5) to compare the relationship between local, state, and federal governments in Alaska  
11 with that in other states and make suggestions regarding implementation of successful models and  
12 innovative ideas;

13 (6) to classify various public services by appropriate levels of government responsibility  
14 and evaluate the classification for efficient service delivery, local control, constitutional responsibilities,  
15 ability of government to pay for the services, and other pertinent criteria;

16 (7) to identify the proper revenue sources for each service and determine which level of  
17 government should collect the revenue;

18 (8) to recommend corrections for existing inconsistencies, overlap, or duplication of  
19 governmental functions, and establish a proposed time frame for implementing the corrections;

20 (9) to recommend alternatives for providing services and evaluate cost and funding  
21 options;

22 (10) to recommend changes to local government structures and mandatory powers; and  
23 be it

24 **FURTHER RESOLVED** that the task force shall consist of 11 members as follows:

25 (1) two members of the Senate appointed by the President of the Senate;

26 (2) two members of the House of Representatives appointed by the Speaker of the House;

27 (3) two persons representing the executive branch, appointed by the Governor;

28 (4) five persons representing different areas of the state and different municipalities,  
29 appointed by the Alaska Municipal League; and be it

30 **FURTHER RESOLVED** that members of the task force shall elect from among themselves a  
31 chair and a vice-chair and that, within funds made available for the purpose, the task force may hire staff  
32 and, subject to approval by the Legislative Council, contract for services to perform its duties under the

1 procurement procedures adopted by the council; and be it

2       **FURTHER RESOLVED** that each member of the task force appointed by the Alaska Municipal  
3 League should receive per diem and travel expenses from the municipality the member represents, except  
4 that the task force may, in cases of necessity and within funds made available for the purpose, approve  
5 the payment to a member of per diem and travel expenses authorized for boards and commissions under  
6 AS 39.20.180; and be it

7       **FURTHER RESOLVED** that the task force shall report its findings and recommendations to  
8 the Governor and the Legislature by June 30, 1992; and be it

9       **FURTHER RESOLVED** that the task force is terminated on June 30, 1992.

**CS FOR HOUSE CONCURRENT RESOLUTION NO. 17 ( )**

**IN THE LEGISLATURE OF THE STATE OF ALASKA**

**SEVENTEENTH LEGISLATURE - FIRST SESSION**

**BY**

**Offered:**

**Referred:**

**Sponsor(s): HOUSE FINANCE COMMITTEE**

**A RESOLUTION**

**1 Establishing a Task Force on Governmental Roles.**

**2 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

**3 WHEREAS** the days of ample federal funding and state oil wealth are over; and

**4 WHEREAS** both the federal and state governments have reduced assistance to municipalities and  
**5** shifted responsibilities to municipalities to avoid increasing taxes; and

**6 WHEREAS** an effort is needed to sort out responsibilities for providing governmental services  
**7** and for raising revenue to pay for those services in the most efficient and effective manner; and

**8 WHEREAS** the idea of undertaking a review of the roles of federal, state, and municipal  
**9** government in providing services is not new, but a system for providing the review has not been  
**10** instituted; and

**11 WHEREAS** the legislature needs information on the relationship between the federal, state, and  
**12** municipal government to ensure that residents of the state have the best services possible at a reasonable  
**13** cost;

**14 BE IT RESOLVED** by the Alaska State Legislature that the Task Force on Governmental Roles  
**15** is established with the following primary purposes:

**16** (1) to define local, state, and federal governmental roles taking into account differences  
**17** between urban and rural areas and differences between organized boroughs, the unorganized borough,

1 and regional educational attendance areas;

2 (2) to examine the roles of the federal, state, and municipal governments in providing  
3 services and to determine whether changes ought to be made in those roles and <sup>[recommend]</sup> <sup>legislation</sup> ~~whether legislation is~~  
4 needed to accomplish those changes;

5 (3) to consider methods of providing <sup>[for]</sup> funding for governmental services, including  
6 the existing revenue sharing program and municipal assistance program, and make recommendations for  
7 improved funding mechanisms;

8 (4) to prioritize the need for specific governmental services and consider methods to  
9 ensure those services are efficiently provided;

10 (5) to compare the relationship between local, state, and federal governments in Alaska  
11 with that in other states and make suggestions regarding implementation of successful models and  
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14 and evaluate the classification for efficient service delivery, local control, constitutional responsibilities,  
15 ability of government to pay for the services, and other pertinent criteria;

16 (7) to <sup>identify</sup> ~~assign~~ the proper revenue sources for each service and determine which level of  
17 government should collect the revenue;

18 (8) to recommend corrections for existing inconsistencies, overlap, or duplication of  
19 governmental functions, and establish a proposed time frame for implementing the corrections;

20 (9) to recommend alternatives for providing services and evaluate cost and funding  
21 options;

22 (10) to recommend changes to local government structures and mandatory powers; and  
23 be it

24 **FURTHER RESOLVED** that the task force shall consist of 11 members as follows:

25 (1) two members of the Senate appointed by the President of the Senate;

26 (2) two members of the House of Representatives appointed by the Speaker of the House;

27 (3) two persons representing the executive branch, appointed by the Governor;

28 (4) five persons representing different areas of the state and different municipalities,  
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30 **FURTHER RESOLVED** that members of the task force shall elect from among themselves a  
31 chair and a vice-chair and that, within funds made available for the purpose, the task force may hire staff  
32 and, subject to approval by the Legislative Council, contract for services to perform its duties under the

1 procurement procedures adopted by the council; and be it

2       **FURTHER RESOLVED** that each member of the task force appointed by the Alaska Municipal  
3 League should receive per diem and travel expenses from the municipality the member represents, except  
4 that the task force may, in cases of necessity and within funds made available for the purpose, approve  
5 the payment to a member of per diem and travel expenses authorized for boards and commissions under  
6 AS 39.20.180; and be it

7       **FURTHER RESOLVED** that the task force shall report its findings and recommendations to  
8 the Governor and the Legislature by June 30, 1992; and be it

9       **FURTHER RESOLVED** that the task force is terminated on June 30, 1992.



Official Business

# Alaska State Legislature

HOUSE OF REPRESENTATIVES

House State Affairs Committee

P.O. Box V  
State Capitol  
Juneau, Alaska 99811

LETTER TO THE  
HOUSE FINANCE COMMITTEE

For  
HCR 17

The House State Affairs Committee requests that the House Finance Committee review the attached fiscal note for HJR 17 and take into consideration the following:

(1) The budget can be reduced by approximately \$210. by utilizing existing staff and technical expertise in the Department of Community and Regional Affairs and the Office of Management and Budget. The State Affairs Committee anticipates DCRA and OMB to work closely with organizations representing local government interests such as the Alaska Municipal League, the Association of Municipal Finance Officers, as well as municipal managers and attorneys.

(2) It is anticipated that local governments will assist with soliciting public and local government input. We hope that municipal finance officers, municipal managers and attorneys will take on this project and provide technical support. We believe that the state should be prepared to pay travel and per diem for officials from communities that cannot otherwise afford to participate in task force meetings. It is the expectation of the committee that most communities will be able to bear their own travel and per diem expenses.

A handwritten signature in cursive script, appearing to read "Tom Meyer", written over a horizontal line.

House State Affairs Committee  
April 5, 1991

# STATE OF ALASKA

**DEPT. OF COMMUNITY & REGIONAL AFFAIRS**

OFFICE OF THE COMMISSIONER

April 9, 1991

STEVE COWPER, GOVERNOR

- P.O. BOX B  
JUNEAU, ALASKA 99811-2100  
PHONE: (907) 465-4700
- 949 E. 36TH AVENUE, SUITE 400  
ANCHORAGE, ALASKA 99508-4302  
PHONE: (907) 563-1073

## POSITION PAPER

RE: House Concurrent Resolution 17

REFERRED: State Affairs, Community & Regional Affairs,  
Finance

### Program Effects

House Concurrent Resolution 17 proposes the creation of a task force to examine the roles of local, state, and federal governments in the funding and provision of services for the people of Alaska. The task force would compare Alaska's current practices with those of other states and return by April 30, 1993 with a report of its findings and, where appropriate, with recommendations for the Legislature.

### Comments

The Department believes the time is right to embark on this important undertaking. During the past few years it has become evident to the Department that Alaska is in need of a thorough examination and subsequent understanding of the many problems which now exist, and which we are likely to be facing in both the short and the long term. HCR 17 provides the mechanism for accomplishing that.

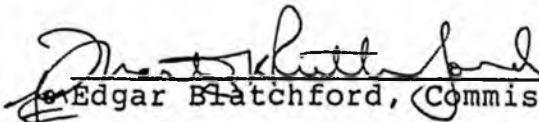
The Department is engaged, on an ongoing basis, in working to overcome problems relating to education funding, borough formation, provision of services, enhancement of revenue streams, and many other problems. Each of these problems is identified within the scope of the goal of HCR 17. The bill provides for a proactive approach toward accomplishing an honest and candid assessment of our current situation, and provide for a policy umbrella under which we can work jointly to address immediate and future difficulties in Alaska. The Department's substantial efforts over the past few years have addressed only parts of the economic puzzle with which the State is dealing. HCR 17 provides the catalyst for framing the entire puzzle, and the mechanisms for correctly assembling it.

Position Paper - HCR 17  
April 9, 1991  
Page Two

We believe it is important for Alaskans to revisit the Home Rule Doctrine, the foundation of Alaska's governmental structure, and carefully and systematically examine the roles and powers of different levels of government in Alaska under that concept. As a matter of course, we believe that undertaking will be accomplished within the scope of HCR 17.

In summary, the Department believes Alaska's public sector has, for too many years, served in a reactionary role in attempting to deal with individual problems as they arise. These problems are inextricably connected, and addressing only those which happen to be at the immediate forefront and without the benefit of the larger picture, sometimes causes undesirable complications or creates additional problems in other areas. The goal set out in HCR 17, is intended to provide the larger picture necessary to overcome this situation, and the Department strongly supports its passage.

The Department is aware that there is some concern with regard to the fiscal note on HCR 17, and we share that concern from a budgetary point of view. On the other hand, we do not believe the tasks required under HCR 17 can be accomplished without adequate funding for the purpose.

  
Edgar Blatchford, Commissioner

# Alaska State Legislature

REPRESENTATIVE  
MARK BOYER

VICE-CHAIRMAN  
HOUSE FINANCE COMMITTEE



## House of Representatives

### MEMORANDUM

DATE: April 10, 1991

TO: Representative Mike Navarre, Co-Chair  
Representative Eileen MacLean, Co-Chair  
House Finance Committee

FROM: Representative Mark Boyer

RE: Scheduling of HCR 17

I would like to request that you schedule HCR 17, establishing a task force on governmental roles, at your earliest convenience. Attached is a copy of the resolution, which has been introduced by the House Finance Committee at my request. HCR 17 passed out of the House Community and Regional Affairs Committee on April 10.

I've also attached information from the Alaska Municipal League (AML) on this topic. The AML has actively pursued this type of legislation for many years and I've come to believe that it is time to focus on the roles and responsibilities of local and state governments.

With the decline in oil revenues, it is imperative for municipalities, school boards, and other political subdivisions of the state to look to their own resources as a means of continuing or expanding many programs and services, which have been provided by the state. Both federal and state governments have reduced assistance to municipalities and shifted responsibilities to avoid increasing taxes.

The primary purpose of the task force is to define local and state governmental roles and responsibilities. The task force will examine these roles as they relate to the services provided by the different levels of government. Another area to examine will be the methods of funding for governmental services and the task force will be required to make recommendations for appropriate funding sources or elimination of mandates as appropriate.

The task force will consist of 11 members, two from the Senate, two from the House, two from the executive branch and five persons representing different areas of the state and different municipalities appointed by the Alaska Municipal League.

FAIRBANKS 20B

FAIRBANKS

1098 LAKEVIEW TERRACE  
FAIRBANKS, ALASKA 99701  
(907) 456-6473

JUNEAU

P.O. BOX V  
STATE CAPITOL  
JUNEAU, ALASKA 99811  
(907) 465-3466

Page Two  
HCR 17

If you have additional questions please contact me or Alexis Miller of my staff at 465-3467. Thanks for your attention and early scheduling of HCR 17.



217 Second Street, Suite 200 • Juneau, Alaska 99801 • Tel (907) 586-1325, Fax (907) 463-5480

## Task Force on Governmental Partnerships

The Alaska Municipal League supports state funding of a Task Force on Governmental Partnerships to study and recommend appropriate roles and responsibilities of state, local, and federal governments to deliver and finance priority public services in Alaska.

The League requests that the legislature assist in financing a Task Force on Governmental Partnerships to analyze the existing roles and responsibilities of state, local, and federal governments in providing and financing public services and to recommend service priorities and future delivery and financing mechanisms. The goal of the task force would be to produce a final report to League members, the legislature, and the administration by July 1993. Because the study will benefit the state as a whole, the League is seeking funding for task force operations from the Alaska State Legislature. Total costs for the Task Force are estimated at \$300,000.

Throughout the nation, essential public services are provided to Americans by several levels of government -- federal, state, borough, county, city, village, school district, special district, and others. In many states, the overlapping and interweaving of various local governmental units causes confusion and conflict. When the framers of the Alaska Constitution developed a model for governance of the new state, they made a conscious decision to "provide for maximum local self-government with a minimum of local government units, and to prevent duplication of tax-levying jurisdictions" (Article X, Section 1, Constitution of the State of Alaska).

That constitutional language and the accompanying statements that "a liberal construction shall be given to the powers of local government units" and "the State may delegate taxing powers to organized boroughs and cities only" define the basic groundwork for the relationship between state and local governments in Alaska. However, neither the Constitution nor statutes define clearly the relative roles and responsibilities of the two levels of government, each of which provides essential services to Alaska's citizens. As a result, there is often disagreement about basic questions -- not only "What services are the responsibility of government" and "What level of government is responsible for providing them?", but, seemingly more fundamentally in an era of tight financial resources, "How should they be paid for?"

State and local governments nationwide have felt the impact of cutbacks in federal funding, over 50 percent in domestic assistance since 1980. The federal government has also increased restrictions on how state and local governments operate, and it has mandated increasing responsibilities, for instance those under the Clean Air and Clean Water Acts. Many of these cutbacks and increased demands for government activity have put pressure directly on the states, which, in turn, have tended to shift costs and responsibilities to local governments. Municipalities have had to bear these burdens by increasing taxes and reducing services at the local level.

Because of the oil wealth Alaska has enjoyed, which has brought increased services, reduced taxes, increased operating and capital budgets, and complacency, Alaskan public policy makers have not, until recently, been forced to seriously try to sort out the issues of state/local roles and responsibilities, particularly in the areas of providing governmental services and raising revenues and doing so in the most efficient, effective, and equitable manner. The state's ownership of land and resources, its youth, and its need to develop both physical and institutional infrastructure have also meant that the state-local government relationship differs significantly from that in other areas of the country.

However, drops in revenue, combined with the effects of federal action noted above, have caused significant cutbacks in aid to Alaska's municipalities in the last six years. Appropriations in the two major programs of state assistance to the operations of municipal governments, Municipal Assistance and State Revenue Sharing, have been cut over 38 percent since 1985. Following the federal lead, the state has also shifted responsibilities, and thus costs, to municipalities without providing reimbursement. Examples of this include increases in environmental regulation, retirement benefits, senior citizens tax relief, and education costs.

The time has come for a serious evaluation of the ways priority public services are delivered and financed in Alaska and the relative roles and responsibilities of the local, state, and federal governments.

Recognizing this need, the Alaska Municipal League has decided to take the lead in establishing a forum to discuss state and local responsibilities in a comprehensive manner. The League will work to create a Task Force on Governmental Partnerships that will, over a period of 24 months, address such issues as

- What is the priority order of governmental services, i.e., what is cut first as revenues decline and what services are added first as revenues increase?
- What level of government should provide what services?
- What revenue source is appropriate to fund what services?
- Who should collect which revenue and how should it be distributed?

- At what point must revenues be increased to provide basic services?
- How can we insure that policy makers know the full cost of mandated programs?

The need for some sort of forum for the discussion of these issues has been obvious for some time. At the end of 1986, the Task Force on State and Local Relations of the National Conference of State Legislatures released its recommendations to guide states in dealing with this "period of significant change in the way state and local governments interact, caused in part by the continuing reduction of federal financial support" or "'fend-for-yourself' federalism." One of the recommendations of the task force was that "each state needs an organization dedicated to studying state-local issues and resolving problems, either a state advisory commission on intergovernmental relations or a legislative commission on state-local relations" and that "it should be created by statute, have strong legislative representation, and have an adequate budget and staff."

Such an idea is not new to the AML or the state. The first Alaska State Legislature failed to act on a recommendation of the Public Administration Service report that it "make provision for the study of local government problems before establishing long-range policies". That was in 1959!

The AML has requested a blue-ribbon commission to study priorities for delivering basic services since 1984, but no such commission has been formed. Staff within the Governor's Office of Management and Budget have also investigated and recommended state advisory commissions to provide a forum or mechanism for local governments to participate in state fiscal policy decisions affecting them and for the state to achieve consensus on statewide fiscal policy issues affecting local government. However, in the absence of a state government-level initiative to establish such a commission, the League now seeks to take the lead in addressing these important issues by establishing a Task Force on Governmental Partnerships.

The task force, which would operate under the auspices of the League, would include representatives from local government, the legislature, the state administration, and the public. It would, with the help of a limited staff, conduct a survey of existing relationships, public services, and funding sources; identify areas of disagreement and dispute; compare the Alaska situation with other states and with recommendations of the National Conference of State Legislatures; and recommend possible changes. The task force could be continued after July 1993 if it seems desirable and additional funding is available.

Depending on the level of funding received from the legislature, the League will also pursue funding from a variety of other sources, including the executive branch, the university, private sources and its own member municipalities.

## State-Local Relations Bodies in the States, 1990 (Recognized Counterparts to U.S. ACIR)

State	Type of Organization	Legal Basis	Governing Body Size	Governing Body Composition	Approximate Budget FY1990	Staff: Full/Part-Time	FUNCTIONS					
							Research	Conferences/Seminars	Recommend Policy/Legislation	Constituent Work <sup>14</sup>	News-letter	Other
Colorado	ACIR	Informal	30	SL,SE,L,A	—	—	X		X	X		
Connecticut	ACIR	Statute	25	SL,SE,R,L,A,P	\$131,500 <sup>1</sup>	2/0	X	X	X	X		
Florida	ACIR	Statute	21	SL,SE,L,A,P	\$623,411 <sup>1</sup>	8/1	X	X	X	X		13
Illinois	Legislative	Statute	12	SL	\$1,110,700 <sup>1</sup>	19/0	X	X	X	X	X	5
Indiana	LAP	Executive Order	45	L	\$75,000 <sup>1</sup>	1/0			X	X		
Louisiana	ACIR	Statute	17	SL,SE,L	\$10,000 <sup>2</sup>	3/0	X	X	X			
Maine	LAP	Executive Order	12	R,L,A <sup>16</sup>	—	—	X		X	X		
Maryland	Legislative	Statute	16	SL <sup>15</sup>	—	0/1 <sup>15</sup>	X	X	X	X		6
Massachusetts	ACIR	Statute	40	SL,SE,L	—	—	X		X			7,8
Michigan	ACIR	Statute	21	SL <sup>16</sup>	\$135,000 <sup>1</sup>	2/1	X	X				13
Minnesota	ACIR	Executive Order	20	SL,SE,R,L,A	—	0/2	X		X	X		
Missouri	ACIR	Executive Order	30	SL,SE,L,A,P	\$84,500 <sup>1</sup>	2/0	X	X	X	X		8
New Jersey	ACIR	Statute	15	SL,L,P	\$235,000	6/0	X		X	X		
New York	Legislative	Statute	10	SL	\$425,700 <sup>1</sup>	9/1	X	X		X	X	13
North Carolina	ACIR	Statute	19	SL,L <sup>16</sup>	\$5,397 <sup>1</sup>	0/2	X		X	X		9
North Dakota	ACIR	Statute	11	SL,SE,A	\$4,100 <sup>1</sup>	—	X		X	X		
Ohio	ACIR	Statute	14	SL,SE,L,P	\$212,000 <sup>1</sup>	4/0	X	X	X	X	X	8
Oklahoma	ACIR	Statute	22	SL,SE,L,A,C	\$150,000 <sup>1</sup>	3/0	X	X		X		
Pennsylvania	ACIR	Incorporated	18	SL,SE,L	\$525,000 <sup>3</sup>	11/0	X	X			X	10,13
Rhode Island	ACIR	Statute	17	SL,SE,L,A	4	0/1	X		X			
South Carolina	ACIR	Statute	21	SL,R,L,P	\$235,000 <sup>1</sup>	4/0	X	X	X			11
South Dakota	Legislative	Statute	15	SL,L	\$5-6,000 <sup>1</sup>	0/2	X		X			
Tennessee	ACIR	Statute	29	SL,SE,L,P	\$375,900 <sup>1</sup>	8/0	X	X	X	X	X	13
Utah	ACIR	Statute	20	SL,SE,L,P	—	0/1	X	X	X	X		8
Virginia	ACIR	Statute	18	SL,SE,L,A,P	\$13,000 <sup>1</sup>	1/0	X				12	
Washington	ACIR	Executive Order	22	SL,SE,L	\$50,000 <sup>1</sup>	0/1	X				X	

### Legend and Notes

A = Association (e.g., of officials or governments)

C = Member of U.S. Congress

L = Local government

LAP = Local Advisory Panel

P = private citizen

R = Regional council of governments

SE = State government, executive branch

SL = State government, legislative branch

<sup>1</sup>State Appropriation

<sup>2</sup>Municipal Association Grant

<sup>3</sup>99 percent contracts

<sup>4</sup>State funds administrative expenses, while private sources provide in-kind services.

<sup>5</sup>State representation in Washington, DC

<sup>6</sup>Liaison, congressional delegation

<sup>7</sup>Input into the regulatory process

<sup>8</sup>Represent local governments on other commissions

<sup>9</sup>Liaison between state agencies, local governments, and COGs

<sup>10</sup>Provides technical assistance

<sup>11</sup>Participates in leadership development/continuing education program for public officials

<sup>12</sup>Newsletter in planning stage

<sup>13</sup>Data base services

<sup>14</sup>This includes a variety of services, from filling simple information requests to providing complex ombudsman services.

<sup>15</sup>In addition, there are several nonvoting, ex officio members who represent the executive branch of state government as well as local governments.

<sup>16</sup>Maine—6 at large members appointed by governor; Michigan—5 at large members appointed by governor; 2 by supreme court; North Carolina—3 at large members appointed by governor



217 Second Street, Suite 200 ■ Juneau, Alaska 99801 ■ Tel (907) 586-1325, Fax (907) 463-5480

March 27, 1991

TO: Representative Gene Kubina, Chair  
and  
Members, House State Affairs Committee

FROM: Scott A. Burgess, Executive Director

RE: HCR 17 - Establishing a Task Force on Governmental Roles

On behalf of the 126 municipalities who are members of the Alaska Municipal League, and the citizens who live in those communities, I offer strong support for HCR 17, which would establish a Task Force on Governmental Roles.

For several years, AML has advocated that the state and local governments undertake a comprehensive, in-depth study of the relationship between and among the local, state, and federal governments. The AML Board of Directors identified establishment of a task force to "study and recommend appropriate roles and responsibilities of the state, local, and federal governments" as one of the League's top priority issues for the 1991 legislative session. We appreciate the interest and support of the sponsors of this resolution.

For your information, I have attached copies of AML Resolution 91-1 and of the Municipal Platform statement supporting creation of the task force. As you can see from these documents, AML had originally envisioned that the proposed study would be undertaken under the direction of the League, with support from the Legislature and the Executive Branch as well as from other interested parties. However, we support the legislative task force proposed in HCR 17. While our financial resources are not great, the AML is willing to assist in this endeavor with the expertise and participation of our membership and with in-kind and contract assistance to the degree possible.

Why is an evaluation of the relationships between and among the local, state, and federal governments necessary? What do we hope that the Task Force on Governmental Roles will accomplish?

Although the need to define relative roles and responsibilities of governmental units is not unique to Alaska, our state, probably more than others because its relative youth, its previous relationship to the federal government, the nature of land ownership within the state, its size, and the lack of infrastructure at the time of statehood, has an unusual situation with regard to intergovernmental relationships and responsibilities.

These relationships worked fine in times of large federal and state budgets to support government in Alaska. However, in times of shrinking revenues

House State Affairs Committee  
Testimony on HCR 17  
March 27, 1991  
page 2

and resources at the federal and state level it is becoming increasingly apparent that it is essential to evaluate these relationships, possibly to propose new ones, to sort out priorities for public service, and to reach agreement about which level of government is responsible for providing which services and how those services are to be financed.

The proposed Task Force on Governmental Roles would have as its primary mission to do just that, and to work toward a commonly accepted definition of the roles and responsibilities of the state and local governments.

Far too often in recent years, when state budget cuts have been required agencies have pushed program responsibility downward without any clear definition of why local governments should provide the service or how they can do so, and with no choice. The state may claim to save money, but at the local level citizens are forced to pay for a state-mandated program or service without having any opportunity to decide whether they want it. A perfect example of this is the Senior Citizens/Disabled Veterans Property Tax Exemption Program, a state-mandated program over 70 percent of which is currently funded by municipal taxpayers.

In other situations, too -- for instance in the proposed transfer of Class 3, contract jails, environmental mandates, funding of education and school buildings -- there are many questions about who should fund public services, who should decide what those services will be, and who will provide them. Some changes may be necessary, but neither the state nor local governments can adequately plan for a future of reduced financial resources without a clearer definition of their roles and relationships.

The Task Force on Governmental Roles should, at a minimum,

- survey existing relationships among levels of government in Alaska and identify public services provided by governments
- identify existing and potential revenue sources
- compare the Alaska situation with that in other states
- prioritize public services
- classify various public services by the appropriate level of government responsibility in terms of efficient service delivery, local control, constitutional responsibilities, ability to pay, and beneficiaries
- assign the proper revenue source for each service and which level of government should most appropriately collect that revenue

House State Affairs Committee  
Testimony on HCR 17  
March 27, 1991  
page 3

- recommend revenue distributions in situations in which revenue is collected by one level of government (for efficiency of collection) and used to provide a service at another level (for efficiency of service delivery)
- recommend corrections of existing inequities and inconsistencies
- recommend mechanisms for addressing mandated services or responsibilities in terms of cost and local option
- recommend changes to local government structures and powers
- recommend appropriate mechanisms and procedures for transition between the current relationship and proposed new relationships

This is not an easy assignment, but the challenge facing Alaska's governments in the next decade are not easy. Now is the time for us to take a long, hard look at how we deliver public services and to determine the best, most efficient, and most cost effective ways to do so. The Task Force on Governmental Roles that HCR 17 would establish can help us focus that endeavor.

I urge your support of HCR 17.

Attachments

CSS91TEST/hcr17.327

Hello, I am Ron Garzini - I am representing myself as a professional local government manager, twice president of Alaska City Managers, I can tell you HCR17 is desperately needed. The relationship between the State of Alaska and its local governments is in great disarray. In fact, four and one-half years ago, the Alaska City Managers asked incoming Governor Cowper for an effort similar to HCR17!

Thanks to Governor Cowper's vetoes last fall, the problems we have been pointing out came to light. His veto of third class road maintenance funds, social service block grants, etc., were accompanied with the statement "these are local responsibilities, therefore, the first to go." In addition, this year again we are discovering the hillside police in Anchorage and the problems of local jails in Kodiak and other cities. Please be assured that all these problems are the tip of the iceberg which will be uncovered when we start cutting the budgets in a big way. If you cut state operating budgets 15%, I bet every Commissioner will discover programs that, in his or her opinion, should be local responsibilities; for example:

- troopers in Wasilla
- troopers in other urban areas
- parks on the Kenai
- services to the court system - warrant officers
- public defender service
- prosecutor of certain crime levels
- local jails
- class III roads

- traffic signals within cities
- fire marshal duties
- elevator inspections
- grants to clinics and health services - alcohol and drug abuse
- day care assistance
- airports in small cities
- boat harbors
- wildfire within boroughs
- on and on and on -

At the same time, the legislature will have cut revenue sharing, municipal assistance, school foundation, and 25% funded the senior citizen tax exemption. Several new bills will have passed increasing local costs in the same year. In many cases, the cities will have tax caps in place.

In the past 20 years, I have been the top appointed official in three local government: including the largest and one of the smallest - I have consulted for six other local governments in the State and I assure you none of us is prepared for substantial cuts in revenues combined with transfers of new responsibilities.

Further none of the efforts underway will work very well --- and I include the DOT class III road transfer effort - even though its the right idea, for a number of reasons, the outcome will not be what's expected.

HCR17, if taken seriously .... and I mean very seriously, will help. It will not prevent anger, frustration, and severe public retaliation, but it will allow you to more fairly deal with the tough issues to be faced in the very near future! Please, for everyone's benefit, support this legislation.

Comments from Ken Garzin

## Multi-phase study of State / local relationship

• Define local government -

• Define local services provided by State govt

• Exclude study of Education State local relationship at this time

• As the State is forced to cut

- Departments will cut services

- Revenue sharing / municipal assistance cut over time

- local governments need time to plan

- State administrators & legislators need to

agree on a common future if possible

- The most efficient service delivery requires we define STATE & local service

- STATE & local relationships elsewhere should be examined to see if there are any good models for ability to pay

• Bill of mandates should be examined

• Misting bad faith can be corrected (Senior citizen exemption)

• inconsistencies can be reduced

• Previous studies should be reviewed

and completed in roads group

- ? What is the future of revenue sharing / municipal assistance

• A transition process should be identified which will ease citizen's hardships - provide local voters

- ANIAC  
- PALMER  
- ANCH

- ? We must treat villages different from cities / Perhaps (3) cats
- ? Will we make anything mandatory to locals? What if they refuse to fund a service?

### Transportation

- Roads - what's a local road / state road
  - what are the variances
  - identify transition process
  - which state roads which should become local are in disrepair
  - what are the manpower considerations (labor)
- Boat Harbors
- Airports
- Ports

### Public Safety

- police services
  - patrol
  - services to the courts - tickets
  - local criminal codes
  - local public defender / prosecutor
  - village public safety
- corrections - local jails
- Fire protection
  - fire marshals
  - wildfire

## Health

Hospitals

Clinics

HEALTH AIDES

## Social Services

Social services block grants

alcohol / drug services

Women, infant, children

## Building Codes

elevator inspection

taxi inspection

fire marshal

Misc programs - local revenues? a problem

limits by State upon local fundraising <

Commissioner should identify programs they may wish to

transfer in next 3 years

Boroughs - what are they? Is City

what's their role in economic development, resource

management - is would they force hatcheries?

will we allow them to do things?

Parus - local / state

PLEASE MICROFILM TOP PAGE ONLY

DOCUMENTS WHICH HAVE NOT BEEN  
FILMED BUT ARE AVAILABLE IN THE  
ORIGINAL FILE INCLUDE:

→ NAT'L Conference of State LEGISLATURES Article  
"States must make up for the Information Deficit"

→ NCSL Article  
"Reforming State-Local Relations: A Practical Guide"

HCR 17

# SENATE FINANCE COMMITTEE REPORT

DATE: 5/15/91.

FURTHER:

DATE TURNED INTO OFFICE: 5-19-91

The Finance Committee considered CS HCR 17 (FINANCE) am  
Establishing a Task Force on Governmental Roles.

and recommended:

replace with \_\_\_\_\_ ~~es~~  
 or adopt 5 CS CS HCR 17 (CRA)

same title  
 new title  
 technical title change (HB only)

attached amendment(s)  
 \_\_\_\_\_ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

ATTACHES NEW FISCAL NOTE(S):

Dept/Date:

fiscal note(s) 107.5 LAA

zero fiscal note(s)

APPROVES PREVIOUS:

Dept/Date:

fiscal note(s)

zero fiscal note(s)

appropriation-no fiscal note

SIGNING DO PASS:

Jim Duncan

OTHER RECOMMENDATIONS:

Al Adams - Do Not Pass

Tom Arfman No Rec

Dick Smith Do Not Pass

Paul Kelly (NO REC)

NO REC

1.

[Signature]

2.

[Signature]

Co-Chairs: Signatures and Recommendations

FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO: SCSCSHCR17(C&RA)

Revision Date: \_\_\_\_\_  
Title: Establishing a Task Force on  
Governmental Roles.  
Sponsor: Representative Boyer  
Requestor: Senate Finance

Department Affected: Legislative Affairs Agency  
BRU: Legislative Council  
Legislative Operating Budget  
Component: Council & Subcommittees  
Session Expenses & Legislative Oper. Bud.

COMPONENT SERIAL NO: 783

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	50.5	0	0	0	0	0
CONTRACTUAL	57.0	0	0	0	0	0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS. CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>107.5</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	107.5	0	0	0	0	0
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>107.5</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary)

SCSCSHCR 17 (C&RA) establishes a Task Force on Governmental Roles within the Legislative Branch. The following is requested to adequately support the task force. The Task Force is terminated on June 30, 1992. See attached for detail.

Prepared By: Pamela A. Stoops, Director  
Division: Administrative Services

*Pamela A. Stoops*

Phone: 465-3800  
Date: 5/19/91

Approved By: Warren W. Endicott, Executive Director  
Agency: Legislative Affairs Agency

*Warren W. Endicott*

Date: 5/19/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

## PERSONAL SERVICES

Staff is requested as follows to assist the Task Force on Governmental Roles:

A staff member will be assigned full time year round from the Budget & Audit BRU which is equivalent to a Range 21A. This assignment will be absorbed within the existing budget of the Budget & Audit BRU.

The following positions will also support the Task Force but are being funded from different sources:

OMB Research Analyst - Range 21A

12 months at \$70,000 will be absorbed within Governor's Office budget

C & RA Research Analyst - Range 21A

12 months at \$70,000 will be absorbed within C & RA's budget

Clerk Typist - Range 8A

12 months at \$32,000 will be funded by the Alaska Municipal League

## TRAVEL

## Task Force Member Travel:

It is anticipated there will be 14 meetings of the 13 member Task Force on Governmental Roles.

14 meetings x 4 members requiring airfare each meeting = 56 airfares

56 airfares x \$436 = \$24,416

3 days per diem x 56 = 168

168 x \$95 = \$15,960

40.4

## Staff Travel:

7 meetings x 2 staff members requiring airfare each meeting = 14 airfares

14 airfares x \$436 = \$6,104

3 days per diem x 14 = 42

42 x \$95 = \$3,990

10.1

## CONTRACTUAL

Professional services funding to contract with state and/or municipal policy expert.

\$50,000 for the duration of the project

50.0

Advertising - advertising of public notice of meetings--\$2,000.

2.0

Printing and distribution of information--\$5,000

5.0

Office space will be absorbed within existing Legislative Operating Budget.

## SUPPLIES

Supplies for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

## EQUIPMENT

Equipment for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

**SENATE CS FOR CS FOR HOUSE CONCURRENT RESOLUTION NO. 17 (CRA)**

**IN THE LEGISLATURE OF THE STATE OF ALASKA**

**SEVENTEENTH LEGISLATURE - FIRST SESSION**

**BY THE SENATE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE**

**Offered: 5/15/91  
Referred: Finance**

**Sponsor(s): HOUSE FINANCE COMMITTEE**

**A RESOLUTION**

**1 Establishing a Task Force on Governmental Roles.**

**2 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

**3 WHEREAS both the federal and state governments have reduced assistance to municipalities and  
4 shifted responsibilities to municipalities; and**

**5 WHEREAS state agency operating funds appropriated by the legislature have increased by 19  
6 percent over the past five years; and**

**7 WHEREAS state funds appropriated by the legislature to municipalities have been reduced by  
8 40 percent over the last five years; and**

**9 WHEREAS during the last five years the number of state employees has increased and the  
10 number of municipal employees has decreased; and**

**11 WHEREAS an effort is needed to sort out responsibilities for providing governmental services  
12 in the most efficient and effective manner; and**

**13 WHEREAS the idea of undertaking a review of the roles of federal, state, and municipal  
14 government in providing services is not new, but a system for providing the review has not been  
15 instituted; and**

**16 WHEREAS the legislature needs information on the relationship between the federal, state, and  
17 municipal government to ensure that residents of the state have necessary services at reasonable costs;**

1           **BE IT RESOLVED** by the Alaska State Legislature that the Task Force on Governmental Roles  
2 is established with the following primary purposes:

3           (1) to define local, state, and federal governmental roles taking into account differences  
4 between urban and rural areas and differences between organized boroughs, the unorganized borough,  
5 and regional educational attendance areas;

6           (2) to examine the roles of the federal, state, and municipal governments in providing  
7 services and to determine whether changes ought to be made in those roles and recommend legislation  
8 needed to accomplish those changes;

9           (3) to consider methods of providing funding for governmental services, including the  
10 existing revenue sharing program and municipal assistance program, and make recommendations for  
11 improved funding mechanisms;

12           (4) to identify needed governmental services and consider methods to ensure those  
13 services are efficiently provided;

14           (5) to compare the relationship between local, state, and federal governments in Alaska  
15 with that in other states and make suggestions regarding implementation of successful models and  
16 innovative ideas;

17           (6) to classify various public services by appropriate levels of government responsibility  
18 and evaluate the classification for efficient service delivery, local control, constitutional responsibilities,  
19 ability of government to pay for the services, and other pertinent criteria;

20           (7) to recommend corrections for existing inconsistencies, overlap, or duplication of  
21 governmental functions, and establish a proposed time frame for implementing the corrections;

22           (8) to recommend alternatives for providing services and evaluate cost and funding  
23 options;

24           (9) to recommend changes to local government structures and mandatory powers; and  
25 be it

26           **FURTHER RESOLVED** that the task force shall consist of 13 members as follows:

27           (1) two members of the Senate appointed by the President of the Senate;

28           (2) two members of the House of Representatives appointed by the Speaker of the House;

29           (3) two persons representing the executive branch, appointed by the Governor;

30           (4) four persons representing different areas of the state and different municipalities,  
31 appointed by the Alaska Municipal League;

32           (5) one person representing an unincorporated community in the unorganized borough,

1 appointed by the Alaska Federation of Natives;

2 (6) two public members appointed by the Governor; and be it

3 **FURTHER RESOLVED** that members of the task force shall elect from among themselves a  
4 chair and a vice-chair and that, within funds made available for the purpose, the task force may hire staff  
5 and, subject to approval by the Legislative Council, contract for services to perform its duties under the  
6 procurement procedures adopted by the council; and be it

7 **FURTHER RESOLVED** that each member of the task force appointed by the Alaska Municipal  
8 League should receive per diem and travel expenses from the municipality the member represents, except  
9 that the task force may, in cases of necessity and within funds made available for the purpose, approve  
10 the payment to a member of per diem and travel expenses authorized for boards and commissions under  
11 AS 39.20.180; and be it

12 **FURTHER RESOLVED** that the task force shall report its findings and recommendations to  
13 the Governor and the Legislature by June 30, 1992; and be it

14 **FURTHER RESOLVED** that the task force report include recommendations that ensure budget  
15 reductions be shared equitably between the state and the municipal governments; and be it

16 **FURTHER RESOLVED** that the task force is terminated on June 30, 1992.

FISCAL NOTE

*LB: A Staff*

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO: SCSCSHCR 17 (C&RA)

Revision Date: \_\_\_\_\_  
Title: Establishing a Task Force on  
Governmental Roles.  
Sponsor: Representative Boyer  
Requestor: Senate Finance

Department Affected: Legislative Affairs Agency  
BRU: Legislative Council  
Legislative Operating Budget  
Component: Council & Subcommittees  
Session Expenses & Legislative Oper. Bud.

COMPONENT SERIAL NO: 783

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	50.5	0	0	0	0	0
CONTRACTUAL	57.0	0	0	0	0	0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>107.5</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

<b>CAPITAL</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
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<b>REVENUE</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
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FUNDING: (Thousands of Dollars)

GENERAL FUND	107.5	0	0	0	0	0
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>107.5</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary)

SCSCSHCR 17 (C&RA) establishes a Task Force on Governmental Roles within the Legislative Branch. The following is requested to adequately support the task force. The Task Force is terminated on June 30, 1992. See attached for detail.

Prepared By: Pamela A. Stoops, Director  
Division: Administrative Services

*Pamela A. Stoops*

Phone: 465-3800  
Date: 5/19/91

Approved By: Warren W. Endicott, Executive Director  
Agency: Legislative Affairs Agency

*Warren W. Endicott*

Date: 5/19/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

## PERSONAL SERVICES

Staff is requested as follows to assist the Task Force on Governmental Roles:

A staff member will be assigned full time year round from the Budget & Audit BRU which is equivalent to a Range 21A. This assignment will be absorbed within the existing budget of the Budget & Audit BRU.

The following positions will also support the Task Force but are being funded from different sources:

OMB Research Analyst - Range 21A

12 months at \$70,000 will be absorbed within Governor's Office budget

C & RA Research Analyst - Range 21A

12 months at \$70,000 will be absorbed within C & RA's budget

Clerk Typist - Range 8A

12 months at \$32,000 will be funded by the Alaska Municipal League

## TRAVEL

## Task Force Member Travel:

It is anticipated there will be 15 meetings of the 13 member Task Force on Governmental Roles.

14 meetings x 4 members requiring airfare each meeting = 56 airfares

56 airfares x \$436 = \$24,416

3 days per diem x 56 = 168

168 x \$95 = \$15,960

40.4

## Staff Travel:

7 meetings x 2 staff members requiring airfare each meeting = 14 airfares

14 airfares x \$436 = \$6,104

3 days per diem x 14 = 42

42 x \$95 = \$3,990

10.1

## CONTRACTUAL

Professional services funding to contract with state and/or municipal policy expert.

\$50,000 for the duration of the project

50.0

Advertising - advertising of public notice of meetings--\$2,000.

2.0

Printing and distribution of information--\$5,000

5.0

Office space will be absorbed within existing Legislative Operating Budget.

## SUPPLIES

Supplies for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

## EQUIPMENT

Equipment for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

FISCAL NOTE

*LAA OB Staff*

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO: ~~SCSCSHCR17(C&RA)~~

Revision Date: \_\_\_\_\_  
Title: Establishing a Task Force on  
Governmental Roles.  
Sponsor: Representative Boyer  
Requestor: Senate Finance

Department Affected: Legislative Affairs Agency  
BRU: Legislative Council  
Legislative Operating Budget  
Component: Council & Subcommittees  
Session Expenses & Legislative Oper. Bud.

COMPONENT SERIAL NO: 783

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	68.4	0	0	0	0	0
TRAVEL	50.5	0	0	0	0	0
CONTRACTUAL	57.0	0	0	0	0	0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>175.9</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	175.9	0	0	0	0	0
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>175.9</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

POSITIONS:

FULL-TIME	1	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact:

ANALYSIS: (Attach a separate page if necessary)

SCSCSHCR 17 (C&RA) establishes a Task Force on Governmental Roles within the Legislative Branch. The following is requested to adequately support the task force. The Task Force is terminated on June 30, 1992. See attached for detail.

Prepared By: Pamela A. Stoops, Director  
Division: Administrative Services

*Pamela A. Stoops*

Phone: 465-3800  
Date: 5/1991

Approved By: Warren W. Endicott, Executive Director  
Agency: Legislative Affairs Agency

*Warren W. Endicott*

Date: 5/1991

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

## PERSONAL SERVICES

Staff is requested as follows to assist the Task Force on Governmental Roles:

Legislative Assistant - Range 21A

\$4,155 x 12 months = \$49,860

\$49,860 x .2707 benefits + \$5070 health insurance = \$68,427

68.4

The following positions will also support the Task Force but are being funded from different sources:

OMB Research Analyst - Range 21A

12 months at \$70,000 will be absorbed within Governor's Office budget

C & RA Research Analyst - Range 21A

12 months at \$70,000 will be absorbed within C & RA's budget

Clerk Typist - Range 8A

12 months at \$32,000 will be funded by the Alaska Municipal League

## TRAVEL

Task Force Member Travel:

It is anticipated there will be 15 meetings of the 13 member Task Force on Governmental Roles.

14 meetings x 4 members requiring airfare each meeting = 56 airfares

56 airfares x \$436 = \$24,416

3 days per diem x 90 = 168

168 x \$95 = \$15,960

40.4

Staff Travel:

7 meetings x 2 staff members requiring airfare each meeting = 14 airfares

14 airfares x \$436 = \$6,104

3 days per diem x 14 = 42

42 x \$95 = \$3,990

10.1

## CONTRACTUAL

Professional services funding to contract with state and/or municipal policy expert.

\$50,000 for the duration of the project

50.0

Advertising - advertising of public notice of meetings--\$2,000.

2.0

Printing and distribution of information--\$5,000

5.0

Office space will be absorbed within existing Legislative Operating Budget.

## SUPPLIES

Supplies for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

## EQUIPMENT

Equipment for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

FISCAL NOTE

No. 2

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

Bill Version: CSHCR 17(FIN)

(H) Publish Date: 4/17/91

Revision Date: \_\_\_\_\_  
Title: Establishing a Task Force on  
Governmental Roles.  
Sponsor: House Finance  
Requestor: Representative Boyer

Department Affected: Legislative Affairs Agency  
BRU: Legislative Council  
Legislative Operating Budget  
Component: Council & Subcommittees  
Session Expenses & Legislative Oper. Bud.

COMPONENT SERIAL NO: 783

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	114.5	0	0	0	0	0
TRAVEL	66.4	0	0	0	0	0
CONTRACTUAL	116.0	0	0	0	0	0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>296.9</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	296.9	0	0	0	0	0
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>296.9</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

POSITIONS:

FULL-TIME	2	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary)

CSHCR 17(Fin) establishes a Task Force on Governmental Roles within the Legislative Branch. The following is requested to adequately support the task force. The Task Force is terminated on June 30, 1992.

Changes in CS CSHCR 17 (CRA)  
reflect NO FISCAL CHANGE from the original  
fiscal note. This fiscal note is appropriate.

5/15/91 Rick Solie  
date Comte Aide (initial)

Prepared By: Pamela A. Stoops, Director  
Division: Administrative Services

*Pamela Stoops*

Date: 4/15/91

Approved By: Warren W. Endicott, Executive Director  
Agency: Legislative Affairs Agency

*Warren Endicott*

Date: 4/15/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

COMMITTEE COPY

## PERSONAL SERVICES

Staff is requested as follows to assist the Task Force on Governmental Roles:

Executive Director - Range 22A

\$4,442 x 12 months = \$53,304

\$53,304 x .2707 benefits + \$5070 health insurance = \$72,803

72.8

Administrative Assistant - Range 13A

\$2,405 x 12 months = \$28,860

\$28,360 x .2707 benefits + \$5070 health insurance = \$41,742

41.7

The following positions will also support the Task Force but are being funded from different sources:

OMB Research Analyst - Range 21A

12 months at \$70,000 will be absorbed within Governor's Office budget

C & RA Research Analyst - Range 21A

12 months at \$70,000 will be absorbed within C & RA's budget

Clerk Typist - Range 8A

12 months at \$32,000 will be funded by the Alaska Municipal League

## TRAVEL

Task Force Member Travel:

It is anticipated there will be 15 meetings of the 11 member Task Force on Governmental Roles.

15 meetings x 6 members requiring airfare each meeting = 90 airfares

90 airfares x \$436 = \$39,240

2 days per diem x 90 = 180

180 x \$95 = \$17,100

56.3

Staff Travel:

7 meetings x 2 staff members requiring airfare each meeting = 14 airfares

14 airfares x \$436 = \$6,104

3 days per diem x 14 = 42

42 x \$95 = \$3,990

10.1

## CONTRACTUAL

Professional services funding to contract with state and/or municipal policy expert.

\$100,000 for the duration of the project

100.0

Advertising - advertising of public notice of meetings--\$2,000.

5.0

Teleconferencing - 100 sites @ \$60.00 average site--\$6,000.

6.0

Printing and distribution of information--\$5,000

5.0

Office space will be absorbed within existing Legislative Operating Budget.

## SUPPLIES

Supplies for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

## EQUIPMENT

Equipment for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

HUR 2

# HOUSE COMMITTEE REPORT

(11)  
Date Referred: May 5, 1992

FURTHER REFERRALS:

Date of Committee Action: 5/8/92

The FINANCE Committee considered:

HJR 2

HOUSE JOINT RESOLUTION NO. 2

LIMIT LEGISLATIVE SERVICE TO 12 YRS

Proposing amendments to the Constitution of the State of Alaska limiting the number of terms a person may serve in the legislature and in the United States Congress.

- RECOMMENDATIONS:
- be replaced with CS HJR 2 (FIN)  the same title  
 a new title
- have attached amendments(s)
- do pass
- do not pass
- no recommendations
- individual recommendations
- additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of Intent

- ATTACHES NEW FISCAL NOTE(s): (Dept)
- fiscal impact \_\_\_\_\_
- zero fiscal note \_\_\_\_\_

- APPROVES PREVIOUS: (Dept/Date)
- fiscal note(s) governor 5/5/92
- zero fiscal note(s) LAW 5/5/92, LAA 5/5/92

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
<u>Mark Boyer</u> Boyer		<u>Ronald J. Lawson</u> Lawson		<input checked="" type="checkbox"/>	
<u>[Signature]</u> [Name]	<input checked="" type="checkbox"/>	<u>[Signature]</u> Phillips		<input checked="" type="checkbox"/>	
<u>Ray Brown</u> Brown	<input checked="" type="checkbox"/>				
<u>[Signature]</u> Kapinen	<input checked="" type="checkbox"/>				

Mark Boyer v. chair  
CHAIRMAN'S SIGNATURE  
Boyer

STATE OF ALASKA  
 1992 LEGISLATIVE SESSION

Revision Date: February 13, 1992  
 Title: "... limiting the number of terms a person may serve ..."  
 Sponsor: Representative Navarre  
 Requestor: House State Affairs

Department Affected: Department of Law  
 BRU: Legal Services  
 Component: Operations  
 COMPONENT SERIAL 

		9	3
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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 93	FY 94	FY 95	FY 96	FY 97	FY 98
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
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REVENUE FUND SOURCE:						
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FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER FUND SOURCE:						
TOTAL						

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME						
TEMPORARY						

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary.) Please see the attached analysis.

Prepared by: Richard I. Peques, Director  
 Division: Administrative Services  
 Approved by Commissioner: Charles E. Cole, Attorney General  
 Agency: Department of Law

Phone: 465-3672  
 Date: February 13, 1992  
 Date: February 13, 1992

Distribution (by preparer): Leg. Fin., Legislative Sponsor, Requestor, OMB/DBR, Gov. Legis. Ofc., & Impacted Agency(ies)

FISCAL NOTE

STATE OF ALASKA  
1992 LEGISLATIVE SESSION

BILL NO. HJR 2

ANALYSIS: (continued)

House Joint Resolution No. 2 proposes amendments to the Constitution of the State of Alaska limiting the number of terms a person may serve in the legislature and in the United States Congress.

First, Section 1 would amend Article II of the state constitution to provide that no person may serve more than four full terms as a representative and two full terms as a senator in the legislature. This limitation would not apply to partial terms.

Second, Section 2 would amend the state's constitution by adding a new section to provide that no person may serve more than four full terms as a representative in the Congress of the United States, and that no person may serve more than two full terms as a senator in the Congress of the United States. This limitation does not apply to partial terms.

Third, Section 3 would amend the state's constitution to provide that the proposed amendments limiting the number of years a person may serve as a legislator and limiting the number of terms a person may serve in the Congress of the United States apply only to terms beginning after the effective date of the amendments.

These proposed constitutional amendments would be placed before the voters at the next general election, after the resolution is approved by the legislature.

Similar proposals to limit the terms of legislators and members of the United States Congress are being considered in several states. There is some uncertainty whether a state, on its own volition, can limit the number of terms a person can serve in the United States Congress, or whether such a limitation requires a change in the United States Constitution. Because of the provision that the limitations apply only to terms beginning after the effective date of the amendments, the issue of limited federal representation should be resolved due to actions in other jurisdictions, and there should not be a fiscal impact for the Department of Law.

COMMITTEE COPY