

Leg. Finance-House & Senate Finance Comte Files (1991-1992) 810



# RECORDS CERTIFICATION



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T. M. BUTLER

Signature of Camera Operator

1/19/95

Date

HCR 1

# SENATE FINANCE COMMITTEE REPORT

DATE: 2/4/91

FURTHER:

DATE TURNED INTO OFFICE: 4/9/91

The Finance Committee considered CSHCR NO. 1 (RLS)

Proposing amendments to the Uniform Rules of the Alaska State Legislature relating to certain votes on appropriation bills; and providing for an effective date.

and recommended:

replace with SCS CS HCR 1 (Renance)  
 or adopt \_\_\_\_\_ CS \_\_\_\_\_

same title  
 new title  
 technical title change (HB only)

attached amendment(s)  
 \_\_\_\_\_ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

ATTACHES NEW FISCAL NOTE(S):  
Dept/Date:

fiscal note(s) \_\_\_\_\_  
\_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_  
\_\_\_\_\_

appropriation-no fiscal note

APPROVES PREVIOUS:

Dept/Date:

fiscal note(s) \_\_\_\_\_  
\_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_  
HCR 15 1/23/91

SIGNING DO PASS:

*John Duncan*  
*Cal Ludman*  
*Lynn Hoffman*  
*Mark West*

OTHER RECOMMENDATIONS:

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

1. *Pat ...*

2. *Christine ...*

Co-Chairs: Signatures and Recommendations

*Dick ...*

*...*

FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

No. 1  
Bill Version: CS HCR 1 (RLs)  
(H) Publish Date: 1/30/91

Revision Date: \_\_\_\_\_ Department Affected: none  
Title: Proposing amendments/Rule 42 - BRU: \_\_\_\_\_  
Uniform Rules Component: \_\_\_\_\_  
Sponsor: Rep. Navarre  
Requestor: House Rules Cmte. COMPONENT SERIAL NO. 

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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	-0-	-0-	-0-	-0-	-0-	-0-

<b>CAPITAL</b>	-0-	-0-	-0-	-0-	-0-	-0-
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<b>REVENUE</b>	-0-	-0-	-0-	-0-	-0-	-0-
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FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS: N/A

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary.)

Changes in SCS CS HCR 1 (FIN)  
reflect NO FISCAL CHANGE from the original  
fiscal note. This fiscal note is appropriate.  
4/9/91 WJ  
date Comte Airle (initial)

Prepared By: Rep. Johnny Ellis, Chairman Phone: 465-3764  
Division: House Rules Committee Date: 1-23-91

Approved by Commissioner: \_\_\_\_\_ Date: \_\_\_\_\_  
Agency: \_\_\_\_\_

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

**SENATE CS FOR CS FOR HOUSE CONCURRENT RESOLUTION NO. 1 (FINANCE)****IN THE LEGISLATURE OF THE STATE OF ALASKA****SEVENTEENTH LEGISLATURE - FIRST SESSION****BY THE SENATE FINANCE COMMITTEE**

Offered:

Referred:

Sponsor(s): REPRESENTATIVES NAVARRE, Ellis, Ulmer, Brown, Moyer, Gruenberg, Koponen, Finkelstein, Donley, Barnes, Kubina, R.Phillips, Leman, Zawacki

SENATOR Fischer

**A RESOLUTION**

1 Proposing amendments to the Uniform Rules of the Alaska State Legislature relating to  
2 certain votes on appropriation bills; and providing for an effective date.

3 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. Rule 41 of the Uniform Rules of the Alaska State Legislature is amended by adding a  
5 new subsection to read:

6 (c) The house of origin may not vote on concurrence in amendments to an appropriation  
7 bill until at least 24 hours after the bill with amendments is delivered to that house. The chief  
8 clerk or secretary shall certify the time of delivery for recording in the journal.

9 \* Sec. 2. Rule 42(b) of the Uniform Rules of the Alaska State Legislature is amended to read:

10 (b) A Free Conference Committee is appointed in the same manner as a Conference  
11 Committee and may suggest in its report any new amendments clearly germane to the question.  
12 When a majority of the membership of the committee from each house agrees on amendments,  
13 the amendments are attached to the bill and reported back to each house in an identical report.  
14 The report is not subject to amendment in either house. If the report is adopted in each house,  
15 the bill is then ordered enrolled by its house of origin. If the members of a Free Conference  
16 Committee fail to agree on amendments or one or both houses refuses to adopt the free

1 conference report, a second Free Conference Committee may be appointed, but no member of  
2 the first committee may be reappointed. A free conference report on a measure other than an  
3 appropriation bill may not be voted on by the house until at least 24 hours after the report is  
4 duplicated and delivered to the chief clerk or secretary of the house for distribution to each  
5 member. The chief clerk or secretary shall certify the time of delivery of the report for recording  
6 in the journal. The vote on adoption of a free conference committee report is taken by the  
7 calling of the roll and the recording of the yeas and nays in the journal. Adoption requires a  
8 majority vote of the full membership of each house.

9 \* Sec. 3. Rule 42(c) of the Uniform Rules of the Alaska State Legislature is amended to read:

10 (c) A Conference Committee with limited powers of free conference or a Free  
11 Conference Committee may not include in its report on an appropriation bill an item which was  
12 not included in a version of that appropriation bill adopted in third reading by a house and the  
13 amount appropriated by an item may not exceed the higher amount appropriated by that item in  
14 a version of the bill adopted in third reading by a house. An item in an appropriation bill  
15 includes a line item, an allocation, and an appropriation. The report on an appropriation bill  
16 of a Conference Committee, a Conference Committee with limited powers of free  
17 conference, or a Free Conference Committee may not be voted on by the house until at least  
18 24 hours after the report is duplicated and delivered to the chief clerk or secretary of the  
19 house for distribution to each member. The chief clerk or secretary shall certify the time  
20 of delivery of the report for recording in the journal.

21 \* Sec. 4. The amendments proposed by this resolution take effect immediately.

ALASKA STATE LEGISLATURE  
REPRESENTATIVE MIKE NAVARRE

Co-Chair  
House Finance Committee  
P.O. Box V  
Juneau, Alaska 99811  
(907) 465-3779

April 8, 1991

MEMORANDUM

TO: Senator Pat Pourchot, Co-Chairman and  
Senator Jay Kertulla, Co-Chairman  
Senate Finance Committee

FROM: Representative Mike Navarre 

SUBJECT: HCR 1, proposing amendments to Rule 42 of the Uniform Rules.

.....

As we have seen in the recent past, the operating and capital budget bill has been reported out of committee and brought to the floor for a vote, before members of the legislature have had any time to examine the Conference Committee Substitute.

After some thought, I introduced HCR 1 as a mechanism to provide each member of the legislature with suitable time, prior to a floor vote, to review an appropriation bill after it is reported out of the Conference Committee. Another valid point to consider is the public perception of the hurried and inadequate consideration that the legislature gives to the expenditures of the State's revenue. I believe a minimum of 48 hours would be adequate for this purpose.

I respectfully request that the Senate Finance Committee's favorable review of HCR 1.

If the committee has further questions, please don't hesitate to contact me.

Thank you for your assistance.

DISTRICT 5

34824 K-Beach Road • Soldotna, Alaska 99669 • (907) 262-7842



PRINTED ON RECYCLED PAPER

HCPR 3

# HOUSE COMMITTEE REPORT

(11)

Date Referred: April 8, 1991

FURTHER REFERRALS:

Date of Committee Action: 5/13/91

The FINANCE Committee considered:

HCR 3

HOUSE CONCURRENT RESOLUTION NO. 3 CREATE STANDING COMMITTEE ON EDUCATION  
 Proposing an amendment to the Uniform Rules of the Alaska State Legislature creating and relating to the jurisdiction of the Education standing committees, and relating to the jurisdiction of the Health and Social Services standing committees; and providing that the amendment will take effect on the convening of the First Session of the Eighteenth Alaska State Legislature.

RECOMMENDATIONS: [  ] the same title  
 be replaced with \_\_\_\_\_ [  ] a new title  
 have attached amendments(s)  
 do pass  
 do not pass  
 no recommendations  
 individual recommendations  
 additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept) \_\_\_\_\_ APPROVES PREVIOUS: (Dept/Date) \_\_\_\_\_  
 fiscal impact \_\_\_\_\_  fiscal note(s) \_\_\_\_\_  
 zero fiscal note \_\_\_\_\_  zero fiscal note(s) leg Aff. Agency 4/8/91

SIGNING <u>DO</u> PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
<i>EP Maclean</i> <small>MACLEAN</small>	✓	<i>ROD E. JELLY</i> <small>Phillips</small>		✓	
<i>Mike Savare</i> <small>NAVARRE</small>	✓				
<i>Mark Boyer</i> <small>Boyer</small>	X				
<i>Kenn Brown</i> <small>BROWN</small>	✓				
<del><i>[Signature]</i></del> <small>Koponen</small>	✓				
<del><i>[Signature]</i></del> <small>Sharp</small>					
<i>[Signature]</i> <small>Karsen</small>	X				
<i>[Signature]</i> <small>Ullmer</small>	X				
<i>[Signature]</i> <small>Barnes</small>	X				

*Mike Savare* *EP Maclean*  
 CO CHAIRMAN'S SIGNATURE  
 NAVARRE Maclean

FISCAL NOTE

Bill Version: HCR 3  
(H) Publish Date: 4/8/91

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

Revision Date: \_\_\_\_\_  
Title: Proposing an amendment to... Uniform  
Rules... relating to Education comm... & H&SS comm...  
Sponsor: Representative Carney  
Requestor: House HESS

Department Affected: Legislative Affairs Agency  
BRU: Legislative Council  
Component: Session Expenses

COMPONENT SERIAL NO: 782

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
<b>TOTAL OPERATING</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
<b>TOTAL</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary)

Zero fiscal impact.

Prepared By: Pamela A. Stoops, Director  
Division: Administrative Services

*Pamela A. Stoops*

Phone: 465-3850  
Date: 3/7/91

Approved By: Warren W. Endicott, Executive Director  
Agency: Legislative Affairs Agency

*Warren W. Endicott*

Date: 3/7/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

COMMITTEE COPY

**HOUSE CONCURRENT RESOLUTION NO. 3**  
**IN THE LEGISLATURE OF THE STATE OF ALASKA**  
**SEVENTEENTH LEGISLATURE - FIRST SESSION**

BY REPRESENTATIVES CARNEY, Lincoln, C.Davis

Introduced: 2/13/91

Referred: Health, Education and Social Services, Finance

**A RESOLUTION**

1 Proposing an amendment to the Uniform Rules of the Alaska State Legislature creating  
 2 and relating to the jurisdiction of the Education standing committees, and relating to the  
 3 jurisdiction of the Health and Social Services standing committees; and providing that the  
 4 amendment will take effect on the convening of the First Session of the Eighteenth Alaska  
 5 State Legislature.

6 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

7 \* Section 1. Rule 20(a) of the Uniform Rules of the Alaska State Legislature is amended to read:  
 8 (a) Each house has the following standing committees with the jurisdiction indicated:  
 9 Finance (all appropriation, revenue, capital improvement, and bonding measures, the  
 10 executive budget, and the programs and activities of the Department of Revenue)  
 11 Health [, EDUCATION] and Social Services (the programs and activities of the  
 12 Department of Health and Social Services [, THE DEPARTMENT OF EDUCATION, AND THE  
 13 UNIVERSITY OF ALASKA])  
 14 Education (the programs and activities of the Department of Education and the  
 15 University of Alaska)

1           Judiciary (the programs and activities of the Alaska Court System and the Department  
2 of Law, and the legal and substantive review of bills referred to it for that purpose)

3           Labor and Commerce (the programs and activities of the Department of Labor relating  
4 to labor-management relations, industrial safety, unemployment compensation, and workers'  
5 compensation and the programs and activities of the Department of Commerce and Economic  
6 Development)

7           Community and Regional Affairs (the programs and activities of the Department of  
8 Community and Regional Affairs and other matters relating to political subdivisions)

9           Resources (the programs and activities of the Departments of Fish and Game, Natural  
10 Resources, and Environmental Conservation)

11          Rules (interpretation of the Uniform Rules, calendar, the internal administration of the  
12 house and matters pertaining to the management of the legislature as a whole)

13          State Affairs (programs and activities of the Office of the Governor and the Departments  
14 of Administration, Military and Veterans' Affairs, and Public Safety, and programs and activities  
15 of the Department of Transportation and Public Facilities relating to public facilities)

16          Transportation (programs and activities of the Department of Transportation and Public  
17 Facilities relating to transportation and other legislative matters relating to transportation).

18 \* Sec. 2. The amendment proposed by this resolution takes effect on the convening of the First  
19 Session of the Eighteenth Alaska State Legislature.

Co-Chair  
Health, Education and  
Social Services Committee

Resources Committee

Legislative Budget and Audit

Special Committee  
on Oil and Gas

# Alaska State Legislature

During Session:  
State Capitol  
P.O. Box V  
Juneau, Alaska 99811  
(907) 465-2186

During Interim:  
P.O. Box 87-1746  
Wasilla, Alaska 99687  
(907) 373-2518

Representative Patrick J. Carney

## SPONSOR STATEMENT

House Concurrent Resolution 3 would create a committee on education separate from health and social services.

As you know, the HESS Committee is one of the busiest committees in the House. As of April 4, we have had a total of 110 bills referred to us this session. Thirty-six have been education bills or resolutions, while 74 have been health and social service issues. Because of the large number of bills, we cannot always give due consideration to every issue or every bill that comes before us, and these are important issues affecting the lives of many citizens of our state.

There would be no extra costs involved and no additional staff would be required.

We already have separate finance subcommittees for education and for health and social services. Education and health and social services are separate state agencies. Almost every other state has separate standing committees for education and for health and social services. In fact, Maryland and Rhode Island are the only two states besides Alaska without a separate standing committee on education.

There is not much overlap between the two. There have been only one or two bills dealing with both education and health and social services issues at the same time. Therefore splitting the committees would not require an additional committee referral in most cases.

The number of bills referred to our committee continues to grow every year. The issues that come before us are complex. Splitting the committee will provide a more efficient process and ultimately serve our constituents more efficiently and effectively, with no additional costs to the State.



# NEA-ALASKA

AFFILIATED WITH THE NATIONAL EDUCATION ASSOCIATION

**ANCHORAGE REGIONAL OFFICE**

1411 W. 33RD AVENUE  
ANCHORAGE, ALASKA 99503  
(907) 274-0536  
FAX: (907) 274-0551

**JUNEAU OFFICE**

105 MUNICIPAL WAY, SUITE 302  
JUNEAU, ALASKA 99801  
(907) 586-3090  
FAX: (907) 586-2744

**FAIRBANKS REGIONAL OFFICE**

2118 CUSHMAN STREET  
FAIRBANKS, ALASKA 99701  
(907) 456-4435  
FAX:(907) 456-2159

March 25, 1991

To: **Representatives Carney and Lincoln, Co-Chairs  
Members, House HESS Committee**

Re: **HCR 3; "Proposing an amendment to the Uniform Rules of Alaska State  
Legislature creating and relating to the jurisdiction of the Education standing  
committees, and relating to the jurisdiction of the Health and Social Services  
standing committees; and providing that the amendment will take effect on the  
convening of the First Session of the Eighteenth Alaska State Legislature."**

NEA-Alaska supports and encourages the creation of a separate standing committee for public education and the university system.

The current HESS Committees have policy responsibility for two of the most comprehensive agencies in state government. The magnitude of load which is always before the HESS committees is substantial and may periodically preclude adequate consideration of critical policy issues.

Public Education and Health and Social Services are also a substantial part of the operating budget of the State and must effectively monitor entitlement formula funding and many federal programs as well.

It is our opinion that the changes proposed by HCR 3 would result in better and more timely policy decisions, continuity in appropriate legislative oversight, and the ability to be more responsive to the increasing and ever changing needs in public education.

The opportunity and potential need for interim work by a standing Education committee would permit legislators to more closely focus on specific programs, services, and needs in our public schools and university system.

Thank you for your consideration of our position and recommendation.

Respectfully submitted,

Bob Manners  
Executive Director

Don Oberg  
President

**Representative Carney**



ALASKA ASSOCIATION OF ELEMENTARY SCHOOL PRINCIPALS  
ALASKA ASSOCIATION OF SECONDARY SCHOOL PRINCIPALS  
ALASKA ASSOCIATION OF SCHOOL ADMINISTRATORS

• ALASKA COUNCIL OF SCHOOL ADMINISTRATORS •  
326 Fourth St., Suite 408, Juneau, AK 99801-1101 (907) 586-9702 FAX (907) 586-5879

## POSITION PAPER

### HCR 3

#### CREATING THE STANDING COMMITTEE ON EDUCATION

The Alaska Council of School Administrators supports HCR 3.

Education issues have become of such importance both as state-wide and national issues that we must allow concentrated and deliberate time to explore all issues before action is taken through the legislative process.

The past five years have proven that there are growing concerns regarding social services and health issues which demand more time for review. Therefore, the current committee is having to spread themselves over three very significant issues viewed on the state level as responsibilities of the state.

Therefore, we believe by creating the Education Committee, the legislature would be serving more effectively the social services, health and education related issues in Alaska.

HCR 4

# HOUSE COMMITTEE REPORT

(11)

Date Referred: February 27, 1991

FURTHER REFERRALS:

Date of Committee Action: 3/4/91

The FINANCE Committee considered:

HCR 4

HOUSE CONCURRENT RESOLUTION NO. 4      JOINT COMMITTEE ON SCHOOL IMPROVEMENT

Establishing the Joint Committee on School Improvement.

**RECOMMENDATIONS:**

be replaced with \_\_\_\_\_

CS HCR 4 (fin)

the same title

a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of Intent

ATTACHES NEW FISCAL NOTE(S): \_\_\_\_\_ (Dept)

APPROVES PREVIOUS: \_\_\_\_\_ (Dept/Date)

fiscal impact \_\_\_\_\_

fiscal note(s) \_\_\_\_\_

zero fiscal note LAA

zero fiscal note(s) \_\_\_\_\_

SIGNING <u>DO</u> PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
<u>Eden P. Meehan</u>	✓				
<u>RCOA &amp; CRA</u>	✓				
<u>Albert Sharp</u>	✓				
<u>Pamela Breen</u>					
<u>Donald J...</u>	x				
<u>Kan Fox...</u>	✓				
<u>Mike Shaw...</u>					
<u>Black Boy...</u>	x				
<u>Hand...</u>					
<u>Sh...</u>					
<u>...</u>	✓				

Eden P. Meehan  
CHAIRMAN'S SIGNATURE

**CS FOR HOUSE CONCURRENT RESOLUTION NO. 4 (FINANCE)**

**IN THE LEGISLATURE OF THE STATE OF ALASKA**

**SEVENTEENTH LEGISLATURE - FIRST SESSION**

**BY THE HOUSE FINANCE COMMITTEE**

Offered:

Referred:

Sponsor(s): **REPRESENTATIVES MACLEAN, Koponen, C.Davis, Ellis**

**A RESOLUTION**

1 **Establishing the Joint Committee on School Improvement.**

2 **BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

3 **WHEREAS** the Joint Committee on School Performance was established during the Sixteenth  
4 Alaska State Legislature to review school performance issues and to make recommendations to the  
5 legislature; and

6 **WHEREAS** the recommendations of the committee are contained in two comprehensive reports  
7 to the legislature; and

8 **WHEREAS** more than one-fourth of the state's budget goes to public schools, and the quality  
9 of school performance is a proper matter for continuing legislative attention; and

10 **WHEREAS** the legislature needs to continue to give extraordinary attention to school  
11 performance and improvement; and

12 **WHEREAS** legislative measures developed by the committee and enacted into law by the  
13 Sixteenth Alaska State Legislature need to be monitored by the legislature to guarantee that they are  
14 implemented correctly and promptly and to determine if further legislation is needed; and

15 **WHEREAS** the work of the committee should be continued through the establishment of a Joint  
16 Committee on School Improvement for the Seventeenth Alaska State Legislature;

17 **BE IT RESOLVED** by the Alaska State Legislature that a Joint Committee on School

1 Improvement is established consisting of three members to be appointed by the President of the Senate.  
2 three members to be appointed by the Speaker of the House of Representatives, and an ex-officio  
3 member from the Governor's office; and be it

4 **FURTHER RESOLVED** that the Joint Committee on School Improvement shall review the work  
5 of the Joint Committee on School Performance established by the Sixteenth Alaska State Legislature,  
6 monitor the implementation of the laws developed by the Joint Committee on School Performance, and  
7 identify subjects for priority legislative attention; and be it

8 **FURTHER RESOLVED** that the Joint Committee on School Improvement shall make a  
9 thorough investigation of the finance and governance systems used in the public schools and school  
10 districts in the state; and be it

11 **FURTHER RESOLVED** that the Joint Committee on School Improvement is authorized to take  
12 action only upon majority approval of the Senate and House members of the Joint Committee on School  
13 Improvement; and be it

14 **FURTHER RESOLVED** that the Joint Committee on School Improvement is authorized to meet  
15 during each session and each interim of the Seventeenth Alaska State Legislature; and be it

16 **FURTHER RESOLVED** that the Joint Committee on School Improvement shall submit a report  
17 of its findings and recommendations to the legislature by the 15th day of the Second Session of the  
18 Seventeenth Alaska State Legislature and, on the first day of the First Regular Session of the Eighteenth  
19 Alaska State Legislature, the joint committee shall submit a final report and is terminated.

FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO. CSHCR 4 (FIN)

Revision Date: \_\_\_\_\_ Department Affected: Legislative Affairs Agency

Title: Establishing the Joint Committee BRU: Legislative Council

on School Improvement Component: Council & Subcommittees

Sponsor: \_\_\_\_\_

Requestor: HOUSE FINANCE COMMITTEE COMPONENT SERIAL NO. 

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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
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REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
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FLSIDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary.)

Prepared By: Representative Mike Navarre, Co-Chair *Mike Navarre* 465-3706  
Representative Eileen MacLean, Co-Chair *Eileen MacLean* Phone: 465-3722  
 Division: \_\_\_\_\_ Date: 3/4/91

Approved by Commissioner: \_\_\_\_\_  
 Agency: \_\_\_\_\_ Date: \_\_\_\_\_

Distribution (oy preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

## Sponsor Sectional

The **Joint Committee on School Improvement** is established by the 17th Alaska Legislature to continue the work of the Joint Committee on School Performance.

The new committee will consist of three members of the House of Representatives and three members of the State Senate.

The **Joint Committee on School Improvement** will:

- Review the work on the Joint Committee on School Performance, using the past Committee's reports to the Legislature as guidelines for further work;
- Identify subjects for priority legislative attention;
- Monitor school improvement mechanisms previously established by legislation introduced by the Joint Committee on School Performance. Specifically: the school report card and Alaska Native studies curriculum.
- Monitor on-going legislation, introduced by members of the Joint Committee on School Performance. These measures directly correlate to recommendations contained in the Joint Committee on School Performance's second report to the legislature: *New Directives in School Performance: The Legislature as Advocate and Guarantor, January 1991*.
- Address policy issues needing further examination such as school finance and governance systems, school accreditation, administrative consolidation, equitable calculation of instructional units; equitable area cost differential; definition of basic need. Further policy questions are contained in the Joint Committee on School Performance's second report to the legislature: *New Directives in School Performance: The Legislature as Advocate and Guarantor, January 1991*. It is recommended that this be a legislative study and that it be done "in house," utilizing the resources of the Department of Education when required.

The **Joint Committee on School Improvement** will require the expertise and support of a research consultant, who, at the direction of the Committee, will:

- Examine the state education delivery system, with emphasis on school governance and finance;
- Recommend reforms leading to enhanced school performance

- Coordinate **Joint Committee on School Improvement** meetings;
- Arrange for on-site school facility tours, if needed;
- Arrange for expert testimony regarding specific school performance issues to be presented to the **Joint Committee on School Improvement**;
- Write and edit two reports to be presented to the legislature

The Research Consultant will serve part-time through the Seventeenth Alaska State Legislature and the first session of the Eighteenth Alaska State Legislature.

Rep. Eileen Panigeo MacLean  
Co-Chair  
Rep. Cheri Davis  
Rep. Niilo Koponen  
Rep. Johnny Ellis  
Ex Officio



Sen. Lloyd Jones  
Co-Chair  
Sen. Al Adams  
Sen. Jack Coghill  
Sen. John Binkley  
Ex Officio

## Alaska State Legislature

### Joint Committee on School Performance

February 11, 1991

#### MEMORANDUM

To: Members, Joint Committee on School Performance

From: Senator Lloyd Jones, Co-Chair  
Representative Eileen MacLean, Co-chair

Subj: Introduction of Legislation for Joint Committee

As you know, recommendations to the Legislature, contained in the Joint Committee's second report, call for several pieces of legislation to be introduced. To expedite matters and because the Committee no longer formally exists, we have assigned each member the task of drafting legislation key to a specific recommendation. The assignments are as follows (the page numbers are from the January 25 draft of the report):

**Rep. Ellis: *Incentive Grants and Local Participation (p. 13-16)***

Recommends that no less than \$3 million be appropriated annually to the Fund for the Improvement of School Performance over the next five years.

**Rep. MacLean: *Health and Family Services Programs (p. 16-17)***

Recommends that a resolution calling for better coordinated services among the departments of health and social services, labor, community and regional affairs, and education, similar to the resolution calling for this effort passed by the 16th Legislature, be enacted by the 17th Legislature.

**Sen. Jones: *Early Childhood and Parenting Education (p. 17-21)***

Establish a committee to address the issues and questions on early childhood education that pertain to the education of Alaska's young children, with particular attention given to those children with environmental handicaps. Included among the committee's responsibility shall be the development of a plan for a statewide program of early childhood education and preparation of a report on its findings with recommendations to the legislature no later than May, 1992.

competencies necessary to teach in rural, multi-cultural communities (Alaska villages) and traditional, urban teaching assignments.

**Sen Adams & Rep. Davis: (B) Tenure (p. 84-104)**

Recommends that the existing tenure law be changed. Sec. 14.20.150(2) presently requires teachers to be "employed as a teacher in the same district continuously for two full school years and is reemployed for the school year immediately following the two full years." The Committee proposes the following amendment: "employed as a teacher in the same district continuously for five full school years and is reemployed for the school year immediately following the five full years."

**Sen Jones: Program Definition and Curricula (p. 104-108)**

Recommends that the legislature, by statute require that the scope and sequence of schedule developed by the State Department of Education in its Alaska studies program be incorporated into the curriculum of each school district of the state.

**Rep. Koponen: Research, Evaluation, and Dissemination (p. 109-112)**

Recommends that the legislature support the University's "Alaska School Research Fund" as it could enable Alaska's research capability to become sufficient to meet the state's educational research needs.

**Sen. Jones & Rep. MacLean: Establishment of Joint Committee on School Improvement (p. 124)**

Recommends that the 17th Alaska Legislature establish a House-Senate Joint Committee on School Improvement. The Committee shall continue the work of the Joint Committee on School Performance, make additional recommendations as conditions warrant, and oversee the legislature's initiatives in school improvement.

We have not set a timeline on the introduction of the above legislation, but, as you know, the sooner the bills are introduced, the sooner they can be reviewed. We will set a meeting time soon to go over the final draft of the report and to discuss pending individual legislation. If you have questions, don't hesitate to call.

# **CORRECTION**

**THIS DOCUMENT  
HAS BEEN REPHOTOGRAPHED  
TO ASSURE LEGIBILITY**

Rep. Eileen Panigeo MacLean  
Co-Chair  
Rep. Cheri Davis  
Rep. Niilo Koponen  
Rep. Johnny Ellis  
Ex Officio



Sen. Lloyd Jones  
Co-Chair  
Sen. Al Adams  
Sen. Jack Coghill  
Sen. John Binkley  
Ex Officio

## Alaska State Legislature

### Joint Committee on School Performance

February 11, 1991

#### MEMORANDUM

To: Members, Joint Committee on School Performance

From: Senator Lloyd Jones, Co-Chair  
Representative Eileen MacLean, Co-chair

Subj: Introduction of Legislation for Joint Committee

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Establish a committee to address the issues and questions on early childhood education that pertain to the education of Alaska's young children, with particular attention given to those children with environmental handicaps. Included among the committee's responsibility shall be the development of a plan for a statewide program of early childhood education and preparation of a report on its findings with recommendations to the legislature no later than May, 1992.

**Rep. MacLean: *School Finance and Governance (p. 29-84)***

Recommends that the Legislature, in recognition of the urgency of the need for improved school performance, initiate a thorough investigation of the school finance and governance systems of Alaska public education. It is further recommended that this work be conducted as a legislative "in-house study" (utilizing the resources of the Department of Education when required) and that it be carried out under the auspices of a newly created joint committee on school performance. (This will be included in the duties of the Joint Committee on School Improvement.)

**Rep. Koponen: *Professional Development of School Personnel (p. 84-104)***

Recommends: (1) that a BA or BS degree in a subject matter discipline be a prerequisite for admission to a professional teacher education program at all campuses of the University of Alaska; (2) that teacher training programs that prepare new teachers and upgrade in-service teachers for assignment in village schools be standard offerings of the University of Alaska's system and routinely available as a means to qualify candidates for teacher certificate endorsements appropriate to recommendation number (3) below; (3) that funding for the significant changes that will be required as a result of the prior two recommendations be determined by means of requesting detailed estimates of the University of Alaska, to be made available to the legislature no later than January 15, 1992.

**Sen. Adams & Rep. MacLean: *(a) Teacher Certification (p. 84-104)***

Recommends (1) legislation be enacted relating to requirements for limited teacher certificates for the purpose of providing teachers in certain limited fields where baccalaureate degree training is not sufficiently available, so long as the person demonstrates both subject matter expertise and teaching competency; (2) that the legislature, by resolution, instruct the State Board of Education to investigate the feasibility and desirability of setting into place alternative certification routes for candidates entering teaching from other fields not covered in recommendation number (1) under this heading; (3) that the legislature by resolution, urge the State Board of Education to adopt a tiered system of certification that distinguishes between

competencies necessary to teach in rural, multi-cultural communities (Alaska villages) and traditional, urban teaching assignments.

**Sen Adams & Rep. Davis: (B) Tenure (p. 84-104)**

Recommends that the existing tenure law be changed. Sec. 14.20.150(2) presently requires teachers to be "employed as a teacher in the same district continuously for two full school years and is reemployed for the school year immediately following the two full years." The Committee proposes the following amendment: "employed as a teacher in the same district continuously for five full school years and is reemployed for the school year immediately following the five full years."

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Recommends that the legislature support the University's "Alaska School Research Fund" as it could enable Alaska's research capability to become sufficient to meet the state's educational research needs.

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Recommends that the 17th Alaska Legislature establish a House-Senate Joint Committee on School Improvement. The Committee shall continue the work of the Joint Committee on School Performance, make additional recommendations as conditions warrant, and oversee the legislature's initiatives in school improvement.

We have not set a timeline on the introduction of the above legislation, but, as you know, the sooner the bills are introduced, the sooner they can be reviewed. We will set a meeting time soon to go over the final draft of the report and to discuss pending individual legislation. If you have questions, don't hesitate to call.

WALTER J. HICKEL, GOVERNOR

**DEPARTMENT OF EDUCATION**

OFFICE OF THE COMMISSIONER

GOLDBELT PLACE  
801 WEST 10TH STREET  
P.O. BOX F  
JUNEAU, ALASKA 99811-0500

February 25, 1991

The Honorable Eileen P. MacLean  
Alaska State Representative  
Box V  
Juneau, Alaska 99811

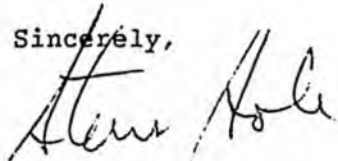
Dear Representative MacLean:

I have reviewed HCR 4, which proposes the establishment of a Joint Committee on School Performance. I support this proposal. The improvement of the quality of our educational system is an important goal for us to work toward. I view the two reports that your Committee has produced to be significant contributions to that goal.

I would recommend and support a continued Legislative emphasis on school performance and improvement as it relates to setting performance expectations for students and schools, and in determining mechanisms for promoting better instructional delivery systems.

I look forward to our continued work together.

Sincerely,

  
Steve Hole  
Acting Commissioner



# NEA-ALASKA

AFFILIATED WITH THE NATIONAL EDUCATION ASSOCIATION

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Vice President  
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Region I Director

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Sandy Pevan  
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Carolyn Tolson  
Region VII Director  
Box 873933  
Wasilla, AK 99687

Hank Harrison  
Region R Director  
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Anchorage, AK 99511

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(907) 274-0536  
FAX: (907) 274-0551

## JUNEAU OFFICE

105 MUNICIPAL WAY, SUITE 302  
JUNEAU, ALASKA 99801  
(907) 586-3090  
FAX: (907) 586-2744

## FAIRBANKS REGIONAL OFFICE

2118 CUSHMAN STREET  
FAIRBANKS, ALASKA 99701  
(907) 456-4435  
FAX: (907) 456-2159

February 26, 1991

**TO: Reps. Carney & Lincoln, Co-Chairs, and Members of House HESS Committee**

**FROM: Don Oberg, President  
NEA-Alaska**

**RE: Joint Committee on School Performance**

NEA-Alaska supports the concepts addressed in HCR 4; establishing a legislative committee that functions throughout the year to study our educational system, to identify the most effective school districts, and to recommend means to improve the quality of Alaska public schools. The Joint Committee on School Performance did serve that purpose to a limited extent during the past legislative session but was hampered by limited resources, staff, and time.

NEA-Alaska believes there are better options to provide for more direct and effective public input into the deliberations of such a committee.

We recommend that there be established a standing committee for Education in both the Senate and the House. The standing committee would seek input from the public and members of the education community such as the Association of Alaska School Boards, the Department of Education, the Alaska Parent Teacher Association, and NEA-Alaska as to means to improve our public schools as well as recognize the exceptional schools that we currently enjoy. We also suggest the standing committee have appropriate staff to focus on educational issues.

An intermediate step would be to have a Joint education sub-committee composed of three members each of the House and Senate HESS Committees--appointed by the Chair(s) of the respective committees with the appropriate staff. Such a committee would, we believe, provide for greater continuity with the Health, Education, and Social Services legislative committee(s) and thus be more effective.

NEA-Alaska believes the "committee", irrespective of the composition, should focus on specific topics in order to gather the most recent and highest quality data. We believe that the more the committee focuses on a specific topic the greater the chance for significant effect--topics established by the House and Senate HESS committees in consultation with members of the educational community as listed above. The members of the educational community should be provided travel costs when necessary in order to provide input into the deliberations.

NEA-Alaska encourages the legislature to continue its focus on education within Alaska. We believe that the current legislation before you is a mechanism that with slight amendments can help provide that focus.

FISCAL NOTE

No. 1

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

Bill Version: HCR 4

(H) Publish Date: 2/27/91

Revision Date: \_\_\_\_\_  
Title: Establishing the Joint Committee  
on School Improvement.  
Sponsor: Representative MacLean  
Requestor: Representative MacLean

Department Affected: Legislative Affairs Agency  
BRU: Legislative Council  
Component: Council & Subcommittees

COMPONENT SERIAL NO: 763

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	30.3					
TRAVEL	17.7					
CONTRACTUAL	2.0					
SUPPLIES	0					
EQUIPMENT	0					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>50.0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

CAPITAL	0	0	0	0	0	0
---------	---	---	---	---	---	---

REVENUE	0	0	0	0	0	0
---------	---	---	---	---	---	---

UNDING: (Thousands of Dollars)

GENERAL FUND	50.0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
<b>TOTAL</b>	<b>50.0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	1	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary)

See attached page for detail.

Prepared By: Pamela A. Stoops, Director  
Division: Administrative Services

*Pamela A. Stoops*

Phone: 465-3850  
Date: 2/12/91

Approved By: Warren W. Endicott, Executive Director  
Agency: Legislative Affairs Agency

*Warren W. Endicott*

Date: 2/12/91

Distribution (by preparer) Legislative Finance, Legislative Sponsor, Requestor, CMB, & Impacted Agencies.

**COMMITTEE COPY**

## PERSONAL SERVICES

It is anticipated the Joint Committee on School Improvement will require the following staff assistance:

Administrative Assistant - Range 19 (part-time)

\$3,637 x 6 months= \$21,822

\$21,822 x 39% benefits \$8,442

\$30,264

30.3

## TRAVEL

4 trips @ \$436 x 6 members \$10,464

3 days per diem @ \$100/day x 4 trips \$7,200

\$17,664

17.7

## CONTRACTUAL

Advertising of public notices \$2,000

2.0

## SUPPLIES

Supplies will be absorbed within existing Legislative Operating Budget.

## EQUIPMENT

Equipment will be absorbed within existing Legislative Operating Budget.

HCR 4

# SENATE FINANCE COMMITTEE REPORT

DATE: 4/12/91

FURTHER:

DATE TURNED INTO OFFICE: 5-1-91

The Finance Committee considered CS HCR 4 (FINANCE) am  
Establishing the Joint Committee on School Improvement.

and recommended:

- replace with \_\_\_\_\_ CS \_\_\_\_\_
  - or adopt \_\_\_\_\_ CS \_\_\_\_\_
  - attached amendment(s)
  - \_\_\_\_\_ letter of intent adopted
- same title
  - new title
  - technical title change (HB only)

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

ATTACHES NEW FISCAL NOTE(S):  
Dept/Date:

fiscal note(s) \_\_\_\_\_  
\_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_  
\_\_\_\_\_

appropriation-no fiscal note

APPROVES PREVIOUS:  
Dept/Date:

fiscal note(s) LAA #50.0 4/4/91  
\_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_  
\_\_\_\_\_

SIGNING DO PASS:

*[Handwritten signatures]*

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

OTHER RECOMMENDATIONS:

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

1. [Signature] 2. [Signature] Do pass  
Co-Chairs: Signatures and Recommendations

FISCAL NOTE

3  
 .il Version: CS HR 4(FIN)AM

STATE OF ALASKA  
 1991 LEGISLATIVE SESSION

(S) Publish Date: 4/12/91

Revision Date: \_\_\_\_\_  
 Title: Establishing the Joint Committee  
on School Improvement.  
 Sponsor: Representative MacLean  
 Requestor: Senate HESS

Department Affected: Legislative Affairs Agency  
 BRU: Legislative Council  
 Component: Council & Subcommittees

COMPONENT SERIAL NO: 783

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	30.3					
TRAVEL	17.7					
CONTRACTUAL	2.0					
SUPPLIES	0					
EQUIPMENT	0					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>50.0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

CAPITAL	0	0	0	0	0	0
---------	---	---	---	---	---	---

REVENUE	0	0	0	0	0	0
---------	---	---	---	---	---	---

FUNDING: (Thousands of Dollars)

GENERAL FUND	50.0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
<b>TOTAL</b>	<b>50.0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	1	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary)

See attached page for detail.

Prepared By: Pamela A. Stoops, Director  
 Division: Administrative Services

*Pamela Stoops*

Phone: 465-3850

Date: 4/4/91

Approved By: Warren W. Endicott, Executive Director  
 Agency: Legislative Affairs Agency

*Warren Endicott*

Date: 4/4/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

CONTINUATION OF FISCAL NOTE:

CS HCR 4 (FIN) AM

PERSONAL SERVICES

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Administrative Assistant - Range 19 (part-time)		
\$3,637 x 6 months=	\$21,822	
\$21,822 x 39% benefits	<u>\$8,442</u>	
	\$30,264	30.3

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4 trips @ \$426 x 6 members	\$10,464	
3 days per diem @ \$100/day x 4 trips	<u>\$7,200</u>	
	\$17,664	17.7

CONTRACTUAL

Advertising of public notices	\$2,000	2.0
-------------------------------	---------	-----

SUPPLIES

Supplies will be absorbed within existing Legislative Operating Budget.

EQUIPMENT

Equipment will be absorbed within existing Legislative Operating Budget.

**CS FOR HOUSE CONCURRENT RESOLUTION NO. 4 (FINANCE) am**

**IN THE LEGISLATURE OF THE STATE OF ALASKA**

**SEVENTEENTH LEGISLATURE - FIRST SESSION**

**BY THE HOUSE FINANCE COMMITTEE**

Amended: 3/6/91

Offered: 3/6/91

Referred: Today's Calendar

Sponsor(s): REPRESENTATIVES MACLEAN, Koponen, C.Davis, Ellis, Kubina, Bruckman

**A RESOLUTION**

**1 Establishing the Joint Committee on School Improvement.**

**2 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

**3 WHEREAS** the Joint Committee on School Performance was established during the Sixteenth  
**4 Alaska State Legislature** to review school performance issues and to make recommendations to the  
**5 legislature; and**

**6 WHEREAS** the recommendations of the committee are contained in two comprehensive reports  
**7 to the legislature; and**

**8 WHEREAS** more than one-fourth of the state's budget goes to public schools, and the quality  
**9 of school performance is a proper matter for continuing legislative attention; and**

**10 WHEREAS** the legislature needs to continue to give extraordinary attention to school  
**11 performance and improvement; and**

**12 WHEREAS** legislative measures developed by the committee and enacted into law by the  
**13 Sixteenth Alaska State Legislature need to be monitored by the legislature to guarantee that they are**  
**14 implemented correctly and promptly and to determine if further legislation is needed; and**

**15 WHEREAS** many laws and regulations enacted over the years should be re-evaluated to  
**16 determine whether their cost to school districts has been reasonable or burdensome and whether they**  
**17 have been productive in enhancing the education of the students; and**

1           **WHEREAS** the work of the committee should be continued through the establishment of a Joint  
2 Committee on School Improvement for the Seventeenth Alaska State Legislature;

3           **BE IT RESOLVED** by the Alaska State Legislature that a Joint Committee on School  
4 Improvement is established consisting of three members to be appointed by the President of the Senate,  
5 three members to be appointed by the Speaker of the House of Representatives, and an ex-officio  
6 member from the Governor's office; and be it

7           **FURTHER RESOLVED** that the Joint Committee on School Improvement shall review the work  
8 of the Joint Committee on School Performance established by the Sixteenth Alaska State Legislature,  
9 monitor the implementation of the laws developed by the Joint Committee on School Performance, and  
10 identify subjects for priority legislative attention; and be it

11           **FURTHER RESOLVED** that the Joint Committee on School Improvement shall make a  
12 thorough investigation of the finance and governance systems used in the public schools and school  
13 districts in the state; and be it

14           **FURTHER RESOLVED** that the Joint Committee on School Improvement is authorized to take  
15 action only upon majority approval of the Senate and House members of the Joint Committee on School  
16 Improvement; and be it

17           **FURTHER RESOLVED** that the Joint Committee on School Improvement is authorized to meet  
18 during each session and each interim of the Seventeenth Alaska State Legislature; and be it

19           **FURTHER RESOLVED** that the Joint Committee on School Improvement shall submit a report  
20 of its findings and recommendations to the legislature by the 15th day of the Second Session of the  
21 Seventeenth Alaska State Legislature and, on the first day of the First Regular Session of the Eighteenth  
22 Alaska State Legislature, the joint committee shall submit a final report and is terminated.

# Alaska State Legislature

Chair, Resources Committee  
Vice-chair, Transportation Committee  
Member, Rules Committee  
Member, Committee on Committees



District A  
Ketchikan, Wrangell, Petersburg,  
Hyder, Myers Chuck, Kupreanof


**Senator Lloyd Jones**

P.O. Box V  
Juneau, AK 99811  
907 465-3743  
Fax: 907 465-3922

352 Front Street  
Ketchikan, AK 99901  
907 225-9082  
Fax: 907 225-8546

## MEMORANDUM

To: Senator Pat Pourchot, Co-Chair  
Senate Finance Committee

From: Senator Lloyd Jones 

Date: April 24, 1991

Subj: Request for Hearing on HCR 4  
Establishing a Joint Committee on School Improvement

APR 26 1991

I understand you have received a memo requesting a hearing on HCR 4 from the bill's sponsor, Rep. Eileen MacLean. She and I served as co-chairs to the Joint Committee on School Performance. HCR 4 is the companion bill to SCR 12, which I sponsored in the Senate. Therefore, I would like to support HCR 4 and respectfully ask you to consider scheduling the bill at the earliest possible time.

If you have any questions, or would like more information on the bill or the Joint Committee on School Performance, please do not hesitate to call.

LJ:gmc  
cc: Rep. MacLean

HCR 4

# ALASKA STATE LEGISLATURE

Representative Eileen Panigeo MacLean  
Co-Chair House Finance Committee  
P.O. Box 830  
Barrow, Alaska 99723



WHILE IN JUNEAU  
Box V  
Juneau, Alaska 99811  
465-4525  
465-4833

## HOUSE OF REPRESENTATIVES

District 22

North Slope  
Borough

Anaktuvuk Pass  
Atkasuk  
Barrow  
Kaktovik  
Nulqsut  
Point Hope  
Point Lay  
Wainwright

Northwest Arctic  
Borough

Ambler  
Buckland  
Deering  
Kiana  
Kivalina  
Kobuk  
Kolzebue  
Noatak  
Noorvik  
Selawik  
Shungnak

### MEMORANDUM

TO: Senator Pat Pourchot, Co-Chair  
Senate Finance Committee

FR: Representative Eileen P. MacLean *Rep Eileen*  
Co-Chair, House Finance Committee

DATE: April 12, 1991

RE: Scheduling Request: HCR 4 Establishing  
the Joint Committee on School Improvement

I sincerely would appreciate your promptness in scheduling HCR 4 at your earliest convenience.

This resolution is to re-establish the Joint Committee on School Improvement to continue the committee's work, primarily to address the area of school governance and finance including the foundation formula.

Since its inception, the committee has been actively working cooperatively with school districts, boards and other educational organizations in identifying problem areas and recommending measures to improve the quality of education, statewide.

It is essential this committee continue its work, there is a realm of educational issues which needs to be addressed.

Should you have questions, please contact my office. Thank you.



Office of the Chancellor

(907) 474-7112

FAX (907) 474-5213

UNIVERSITY OF ALASKA FAIRBANKS

Fairbanks, Alaska 99775-0500

March 14, 1991

Representative Eileen P. MacLean  
Co-Chair, House Finance Committee  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811

Dear Representative MacLean:

Thank you for the opportunity to review the report of the *Joint Committee on School Performance* and *HCR 4* establishing the *Joint Committee on School Improvement*. The adoption of *HCR 4* is an absolute imperative for the Alaska State Legislature. It is only through the activities of the joint committee that we have been able to focus Alaska's attention on a very serious problem in our state's schools. Unless the state legislature continues to be the protagonist for change, I am concerned that the push for improvement will languish.

A great deal of work has gone into the reports of the joint committee but much remains to be accomplished. Please adopt *HCR 4*. It is essential to the continuing process of change.

I would express one concern regarding the fiscal note attached to *HCR 4*--it may not be adequate. I note in the sponsor section that it would be the intent of the *Joint Committee on School Improvement* to acquire the expertise of a research consultant. However, I do not find any allocation for this in the fiscal note itself. Without appropriate staffing, the committee will not be able to adequately perform its function.

I note a recommendation in the committee report to change the existing tenure law. I support the change recommended by the *Committee on School Performance*; however, I feel that the granting of tenure within the public school system is too automatic. There is no peer review by other teachers, the principal, or the school superintendent. A process of peer review would help strengthen the tenure process in our public schools, and I suggest that the law embrace language to reflect that.

Thank you for the opportunity to comment.

Sincerely,

A handwritten signature in cursive script that reads "Patrick J. O'Rourke".

Patrick J. O'Rourke, Chancellor  
University of Alaska Fairbanks

PJOR/clb



# NEA-ALASKA

AFFILIATED WITH THE NATIONAL EDUCATION ASSOCIATION

## ANCHORAGE REGIONAL OFFICE

1411 W. 33RD AVENUE  
ANCHORAGE, ALASKA 99503  
(907) 274-0536  
FAX: (907) 274-0551

## JUNEAU OFFICE

105 MUNICIPAL WAY, SUITE 302  
JUNEAU, ALASKA 99801  
(907) 586-3090  
FAX: (907) 586-2744

## FAIRBANKS REGIONAL OFFICE

2118 CUSHMAN STREET  
FAIRBANKS, ALASKA 99701  
(907) 456-4435  
FAX: (907) 456-2159

## JOINT COMMITTEE ON SCHOOL PERFORMANCE

NEA-Alaska supports continuation of a Joint Committee on School performance as a legislative committee functioning throughout the year to study our educational system, to identify the most effective school districts, and to recommend means to improve the quality of Alaska public schools. The Joint Committee on School Performance did serve that purpose to a limited extent during the past legislative session but was hampered by limited resources, staff, and time.

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An intermediate step would be to have a Joint education sub-committee composed of three members each of the House and Senate HESS Committees--appointed by the Chair(s) of the respective committees with the appropriate staff. Such a committee would, we believe, provide for greater continuity with the Health, Education, and Social Services legislative committee(s) and thus be more effective.

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LE04/Schlper/dl



Office of the Dean  
College of Rural Alaska  
(907) 474-7143

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Fairbanks, Alaska 99775-0900

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Representative Eileen P. MacLean  
Co-Chair House Finance Committee  
P.O. Box 830  
Barrow, AK 99723

Dear Representative MacLean:

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Thank you for the opportunities to participate in your earlier hearings. Best wishes for your continued work in improving education at all levels.

Sincerely,

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Gerald V. Mohatt, Dean  
College of Rural Alaska

GVM:mls



# UNIVERSITY OF ALASKA ANCHORAGE

3211 Providence Drive  
Anchorage, Alaska 99508

OFFICE OF THE CHANCELLOR

MAR 10 1991

March 4, 1991

The Honorable Eileen P. MacLean  
House of Representatives  
Co-Chair of House Finance Committee  
P. O. Box V  
Juneau, AK 99811

Dear Representative MacLean:

Having reviewed the House Concurrent Resolution number 4 Establishing the Joint Committee on School Improvement and the January 1991 report entitled "New Directions in School Performance: The Legislature as Advocate and Guarantor," I commend the Legislature for its attention to and concern about Alaska's schools. The future social and economic development of the state will depend upon well-educated citizens who will bring their skills to the work place and their leadership to our communities and state.

The University of Alaska Anchorage supports the establishment of the Joint Committee on School Improvement. UAA has a number of initiatives underway which are in harmony with the report on "New Directions in School Performance."

## EARLY CHILDHOOD EDUCATION

UAA is strengthening this critical statewide need area by three initiatives. First, an A.A.S. degree has been proposed and is in the review process. If approved, this degree program would become available to students in Fall, 1991. Second, UAA continues to develop and deliver training programs of inservice village teachers and aides across the state in pre-school/special education. Third, UAA has continued to develop the "Rural Specialist" program which offers inservice teachers access to graduate level study which is specifically focused on issues in village schools.

## ALTERNATIVE ROUTES TO CERTIFICATION

I am pleased to report that UAA has in place or is in the process of developing several "alternative" routes to certification. UAA acknowledges the critical need for highly skilled teachers in all Alaska schools. To that end, UAA seeks to provide several routes to certification enabling talented students to find a program that can accommodate their backgrounds.

## UNIVERSITY OF ALASKA ANCHORAGE

Office of the Chancellor

The Honorable Eileen P. MacLean

March 11, 1991

Page 2

- a. Students may obtain a BS degree and Type A certificate in a four-year undergraduate program (available to elementary or secondary students).
- b. Students already holding a BA or BS degree in a subject matter discipline may enroll in a three (3) semester program that results in an M.A.T. degree and Type A certification. The secondary phase of this program was initiated in 1987. At the present time approximately sixty (60) students are enrolled in this option. UAA will be proposing a similar "alternative" route for elementary teachers. If approved, this three (3) semester program will be available to students Spring semester 1992.
- c. Students who have a strong commitment to village teaching in Alaska may enroll in the Rural Alaska Teacher Education program. This is a joint effort by UAA and Prince William Sound Community College. It was initiated in Fall, 1991 with the initial enrollment of sixteen (16) students. Up to twenty-five (25) students per year can be enrolled in this alternative route to certification.

### VILLAGE TEACHING

UAA has a strong commitment to prepare talented beginning teachers and provide relevant inservice educational experiences for teachers in all Alaska schools. The unique challenges and opportunities of teaching in village schools in Alaska have been infused into all routes to certification available at UAA. The use of focused seminars and numerous guest instructors with village teaching experience are two mechanisms frequently used by faculty. UAA provides inservice coursework to over 400 teachers in over 125 locations in the state in the area of special education. In addition, the Rural Alaska Teacher Education program is focused exclusively on village teaching.

### EDUCATIONAL RESEARCH

UAA has a high level of commitment and a highly skilled faculty to contribute to Alaska's educational research needs. UAA's capability to meet this need can certainly be strengthened. If provided with adequate salaries and research support, faculty will make significant contributions to the research needs of Alaska. Several research projects currently underway have the potential of making contributions to Alaska's needs. UAA is testing various interventions that can be made in elementary schools to increase student performance in the Alaska First project. Increased support for the Rural Alaska Teacher Education program would enable UAA to continue to research the area of improving preparation for beginning teachers for village schools. Numerous other examples can be provided. New initiatives could be launched if adequate funding/support were available.

UNIVERSITY OF ALASKA ANCHORAGE  
Office of the Chancellor

The Honorable Eileen P. MacLean  
March 11, 1991  
Page 3

The University of Alaska Board of Regents' FY92 budget request includes a \$383,900 increment to develop an early childhood program at UAA and to expand our teacher education offerings. Any assistance you could give us on this request and the total UAA budget would be greatly appreciated.

Sincerely,



Donald F. Behrend  
Chancellor

MAR 12 1991



## LOWER YUKON SCHOOL DISTRICT

P.O. Box 32089 • Mt. Village, Alaska 99632 • (907) 591-2411

March 6, 1991

Representative Eileen P. MacLean  
Co-Chair of House Finance Committee  
Box V  
Juneau, Ak. 99811

Dear Representative MacLean:

Thank you for your request for our thinking on HCR 4. We believe the Joint Committee on School Improvement provides those interested in education the opportunity for meaningful dialogue with our legislators. Through such a process should come improvements in our educational programs.

We therefore support HCR 4 and look forward to the positive results that should be forthcoming.

Sincerely,

Keith Evans, Superintendent  
Lower Yukon School District

**Kodiak  
Area  
Native  
Association**



402 Center Avenue  
Kodiak, Alaska 99615  
Phone (907) 486-5725

Representative Eileen Panigeo MacLean  
Co-Chair House Finance Committee  
P.O. Box 830  
Barrow, Alaska

3/27/91

Dear Representative MacLean:

Thank you for sending KANA a copy of the January 1991 *Report of the Joint Committee on School Performance*. We believe that there are many important recommendations in this report, and we will be discussing these recommendations, most particularly *HB203* and the *Alaska Studies Program Bill*, in our next meeting of the *Regional Education Board*. It is our hope that this board, which is composed of Native parent representatives from each of the six villages and the town of Kodiak, will issue resolutions of support for these two bills.

Enclosed are copies of letters which we have submitted to our local legislators, Representative Cliff Davidson and Senator Fred Zharoff, on the importance of *HB203* and the *Alaska Studies Program Bill*. We anticipate that there will be a groundswell of support for these bills, and you and the Committee are to be commended for that have put forth on improving Alaska's educational programs.

Sincerely,

KODIAK AREA NATIVE ASSOCIATION  
KELLY SIMEONOFF JR., PRESIDENT

*Andrew Ponchene*  
Andrew Ponchene

Education Administrator

# **CORRECTION**

**THIS DOCUMENT  
HAS BEEN REPHOTOGRAPHED  
TO ASSURE LEGIBILITY**

HCR 4

# SENATE FINANCE COMMITTEE REPORT

DATE: 4/12/91

FURTHER:

DATE TURNED INTO OFFICE: 5-1-91

The Finance Committee considered CS HCR 4 (FINANCE) am  
Establishing the Joint Committee on School Improvement.

and recommended:

- replace with \_\_\_\_\_ CS \_\_\_\_\_
- or adopt \_\_\_\_\_ CS \_\_\_\_\_
- attached amendment(s)
- \_\_\_\_\_ letter of intent adopted

- same title
- new title
- technical title change (HB only)

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

ATTACHES NEW FISCAL NOTE(S):  
Dept/Date:

fiscal note(s) \_\_\_\_\_  
\_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_  
\_\_\_\_\_

appropriation-no fiscal note

APPROVES PREVIOUS:

fiscal note(s) LAA #50.0 4/4/91 Dept/Date:  
\_\_\_\_\_

zero fiscal note(s) \_\_\_\_\_  
\_\_\_\_\_

SIGNING DO PASS:

OTHER RECOMMENDATIONS:

*[Handwritten signatures]*

1. [Signature]

2. [Signature] do pass

Co-Chairs: Signatures and Recommendations

FISCAL NOTE

Version: C 3 CS HCR 4(FIN) AM

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

(S) Publish Date: 4/12/91

Revision Date: \_\_\_\_\_  
Title: Establishing the Joint Committee  
on School Improvement.  
Sponsor: Representative MacLean  
Requestor: Senata HESS

Department Affected: Legislative Affairs Agency  
BRU: Legislative Council  
Component: Council & Subcommittees

COMPONENT SERIAL NO: 783

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	30.3					
TRAVEL	17.7					
CONTRACTUAL	2.0					
SUPPLIES	0					
EQUIPMENT	0					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	50.0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
---------	---	---	---	---	---	---

REVENUE	0	0	0	0	0	0
---------	---	---	---	---	---	---

FUNDING: (Thousands of Dollars)

GENERAL FUND	50.0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
TOTAL	50.0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	1	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary)

See attached page for detail.

Prepared By: Pamela A. Sloops, Director  
Division: Administrative Services

*Pamela A. Sloops*

Phone: 465-3850  
Date: 4/4/91

Approved By: Warren W. Endicott, Executive Director  
Agency: Legislative Affairs Agency

*Warren W. Endicott*

Date: 4/4/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

## CONTINUATION OF FISCAL NOTE:

CS HCR 4 (FIN) AM

## PERSONAL SERVICES

It is anticipated the Joint Committee on School Improvement will require the following staff assistance:

Administrative Assistant - Range 19 (part-time)	
\$3,637 x 6 months=	\$21,822
\$21,822 x 39% benefits	\$8,442
	<u>\$30,264</u>

30.3

## TRAVEL

4 trips @ \$436 x 6 members	\$10,464
3 days per diem @ \$100/day x 4 trips	\$7,200
	<u>\$17,664</u>

17.7

## CONTRACTUAL

Advertising of public notices	\$2,000
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2.0

## SUPPLIES

Supplies will be absorbed within existing Legislative Operating Budget.

## EQUIPMENT

Equipment will be absorbed within existing Legislative Operating Budget.

CS FOR HOUSE CONCURRENT RESOLUTION NO. 4 (FINANCE) am  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
SEVENTEENTH LEGISLATURE - FIRST SESSION

BY THE HOUSE FINANCE COMMITTEE

Amended: 3/6/91

Offered: 3/6/91

Referred: 'Todays' Calendar

Sponsor(s): REPRESENTATIVES MACLEAN, Koponen, C.Davis, Ellis, Kubina, Bruckman

A RESOLUTION

1 Establishing the Joint Committee on School Improvement.

2 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

3 WHEREAS the Joint Committee on School Performance was established during the Sixteenth  
4 Alaska State Legislature to review school performance issues and to make recommendations to the  
5 legislature; and

6 WHEREAS the recommendations of the committee are contained in two comprehensive reports  
7 to the legislature; and

8 WHEREAS more than one-fourth of the state's budget goes to public schools, and the quality  
9 of school performance is a proper matter for continuing legislative attention; and

10 WHEREAS the legislature needs to continue to give extraordinary attention to school  
11 performance and improvement; and

12 WHEREAS legislative measures developed by the committee and enacted into law by the  
13 Sixteenth Alaska State Legislature need to be monitored by the legislature to guarantee that they are  
14 implemented correctly and promptly and to determine if further legislation is needed; and

15 WHEREAS many laws and regulations enacted over the years should be re-evaluated to  
16 determine whether their cost to school districts has been reasonable or burdensome and whether they  
17 have been productive in enhancing the education of the students; and

1           **WHEREAS** the work of the committee should be continued through the establishment of a Joint  
2 Committee on School Improvement for the Seventeenth Alaska State Legislature;

3           **BE IT RESOLVED** by the Alaska State Legislature that a Joint Committee on School  
4 Improvement is established consisting of three members to be appointed by the President of the Senate,  
5 three members to be appointed by the Speaker of the House of Representatives, and an ex-officio  
6 member from the Governor's office, and be it

7           **FURTHER RESOLVED** that the Joint Committee on School Improvement shall review the work  
8 of the Joint Committee on School Performance established by the Sixteenth Alaska State Legislature,  
9 monitor the implementation of the laws developed by the Joint Committee on School Performance, and  
10 identify subjects for priority legislative attention; and be it

11          **FURTHER RESOLVED** that the Joint Committee on School Improvement shall make a  
12 thorough investigation of the finance and governance systems used in the public schools and school  
13 districts in the state; and be it

14          **FURTHER RESOLVED** that the Joint Committee on School Improvement is authorized to take  
15 action only upon majority approval of the Senate and House members of the Joint Committee on School  
16 Improvement; and be it

17          **FURTHER RESOLVED** that the Joint Committee on School Improvement is authorized to meet  
18 during each session and each interim of the Seventeenth Alaska State Legislature; and be it

19          **FURTHER RESOLVED** that the Joint Committee on School Improvement shall submit a report  
20 of its findings and recommendations to the legislature by the 15th day of the Second Session of the  
21 Seventeenth Alaska State Legislature and, on the first day of the First Regular Session of the Eighteenth  
22 Alaska State Legislature, the joint committee shall submit a final report and is terminated.

# Alaska State Legislature

Chair, Resources Committee  
Vice-chair, Transportation Committee  
Member, Rules Committee  
Member, Committee on Committees



District A  
Ketchikan, Wrangell, Petersburg,  
Hyder, Myers Chuck, Kupreanof


**Senator Lloyd Jones**

P.O. Box V  
Juneau, AK 99811  
907 465-3743  
Fax: 907 465-3922

352 Front Street  
Ketchikan, AK 99901  
907 225-9082  
Fax: 907 225-8546

## MEMORANDUM

To: Senator Pat Pourchot, Co-Chair  
Senate Finance Committee

From: Senator Lloyd Jones 

Date: April 24, 1991

Subj: Request for Hearing on HCR 4  
Establishing a Joint Committee on School Improvement

APR 26 1991

I understand you have received a memo requesting a hearing on HCR 4 from the bill's sponsor, Rep. Eileen MacLean. She and I served as co-chairs to the Joint Committee on School Performance. HCR 4 is the companion bill to SCR 12, which I sponsored in the Senate. Therefore, I would like to support HCR 4 and respectfully ask you to consider scheduling the bill at the earliest possible time.

If you have any questions, or would like more information on the bill or the Joint Committee on School Performance, please do not hesitate to call.

LJ:gmc  
cc: Rep. MacLean

HCR 4

# ALASKA STATE LEGISLATURE

Representative Eileen Panigeo MacLean  
Co-Chair House Finance Committee  
P.O. Box 830  
Barrow, Alaska 99723



WHILE IN JUNEAU  
Box V  
Juneau, Alaska 99811  
465-4525  
465-4833

## HOUSE OF REPRESENTATIVES

District 22

### MEMORANDUM

North Slope  
Borough

Anaktuvuk Pass  
Atkasuk  
Barrow  
Kaktovik  
Nulqsut  
Point Hope  
Point Lay  
Wainwright

Northwest Arctic  
Borough

Ambler  
Buckland  
Deering  
Kiana  
Kivalina  
Kobuk  
Kotzebue  
Noatak  
Noorvik  
Selawik  
Shungnak

TO: Senator Pat Pourchot, Co-Chair  
Senate Finance Committee

FR: Representative Eileen P. MacLean *Eileen*  
Co-Chair, House Finance Committee

DATE: April 12, 1991

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(907) 474-7112

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University of Alaska Fairbanks

PJO'R/clb



# NEA-ALASKA

AFFILIATED WITH THE NATIONAL EDUCATION ASSOCIATION

## ANCHORAGE REGIONAL OFFICE

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## JUNEAU OFFICE

105 MUNICIPAL WAY, SUITE 302  
JUNEAU, ALASKA 99801  
(907) 586-3090  
FAX: (907) 586-2744

## FAIRBANKS REGIONAL OFFICE

2118 CUSHMAN STREET  
FAIRBANKS, ALASKA 99701  
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FAX: (907) 456-2159

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LE04/Schlper/dl



Office of the Dean  
College of Rural Alaska  
(907) 474-7143

## UNIVERSITY OF ALASKA FAIRBANKS

Fairbanks, Alaska 99775-0900

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Co-Chair House Finance Committee  
P.O. Box 830  
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Thank you for the opportunities to participate in your earlier hearings. Best wishes for your continued work in improving education at all levels.

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Gerald V. Mohatt, Dean  
College of Rural Alaska

GVH:mls



# UNIVERSITY OF ALASKA ANCHORAGE

3211 Providence Drive  
Anchorage, Alaska 99508

OFFICE OF THE CHANCELLOR

MAR 10 1991

March 4, 1991

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House of Representatives  
Co-Chair of House Finance Committee  
P. O. Box V  
Juneau, AK 99811

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UAA is strengthening this critical statewide need area by three initiatives. First, an A.A.S. degree has been proposed and is in the review process. If approved, this degree program would become available to students in Fall, 1991. Second, UAA continues to develop and deliver training programs of inservice village teachers and aides across the state in pre-school/special education. Third, UAA has continued to develop the "Rural Specialist" program which offers inservice teachers access to graduate level study which is specifically focused on issues in village schools.

## ALTERNATIVE ROUTES TO CERTIFICATION

I am pleased to report that UAA has in place or is in the process of developing several "alternative" routes to certification. UAA acknowledges the critical need for highly skilled teachers in all Alaska schools. To that end, UAA seeks to provide several routes to certification enabling talented students to find a program that can accommodate their backgrounds.

UNIVERSITY OF ALASKA ANCHORAGE  
Office of the Chancellor

The Honorable Eileen P. MacLean  
March 11, 1991  
Page 2

- a. Students may obtain a BS degree and Type A certificate in a four-year undergraduate program (available to elementary or secondary students).
- b. Students already holding a BA or BS degree in a subject matter discipline may enroll in a three (3) semester program that results in an M.A.T. degree and Type A certification. The secondary phase of this program was initiated in 1987. At the present time approximately sixty (60) students are enrolled in this option. UAA will be proposing a similar "alternative" route for elementary teachers. If approved, this three (3) semester program will be available to students Spring semester 1992.
- c. Students who have a strong commitment to village teaching in Alaska may enroll in the Rural Alaska Teacher Education program. This is a joint effort by UAA and Prince William Sound Community College. It was initiated in Fall, 1991 with the initial enrollment of sixteen (16) students. Up to twenty-five (25) students per year can be enrolled in this alternative route to certification.

### VILLAGE TEACHING

UAA has a strong commitment to prepare talented beginning teachers and provide relevant inservice educational experiences for teachers in all Alaska schools. The unique challenges and opportunities of teaching in village schools in Alaska have been infused into all routes to certification available at UAA. The use of focused seminars and numerous guest instructors with village teaching experience are two mechanisms frequently used by faculty. UAA provides inservice coursework to over 400 teachers in over 125 locations in the state in the area of special education. In addition, the Rural Alaska Teacher Education program is focused exclusively on village teaching.

### EDUCATIONAL RESEARCH

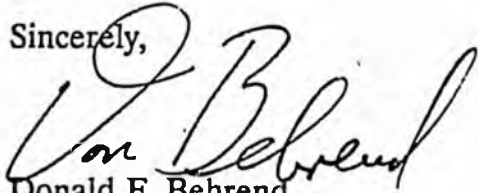
UAA has a high level of commitment and a highly skilled faculty to contribute to Alaska's educational research needs. UAA's capability to meet this need can certainly be strengthened. If provided with adequate salaries and research support, faculty will make significant contributions to the research needs of Alaska. Several research projects currently underway have the potential of making contributions to Alaska's needs. UAA is testing various interventions that can be made in elementary schools to increase student performance in the Alaska First project. Increased support for the Rural Alaska Teacher Education program would enable UAA to continue to research the area of improving preparation for beginning teachers for village schools. Numerous other examples can be provided. New initiatives could be launched if adequate funding/support were available.

UNIVERSITY OF ALASKA ANCHORAGE  
Office of the Chancellor

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Page 3

The University of Alaska Board of Regents' FY92 budget request includes a \$383,900 increment to develop an early childhood program at UAA and to expand our teacher education offerings. Any assistance you could give us on this request and the total UAA budget would be greatly appreciated.

Sincerely,

A handwritten signature in cursive script, appearing to read "Don Behrend". The signature is written in dark ink and is positioned above the printed name and title.

Donald F. Behrend  
Chancellor

MAR 12 1991



## LOWER YUKON SCHOOL DISTRICT

P.O. Box 32089 • Mt. Village, Alaska 99632 • (907) 591-2411

March 6, 1991

Representative Eileen P. MacLean  
Co-Chair of House Finance Committee  
Box V  
Juneau, Ak. 99811

Dear Representative MacLean:

Thank you for your request for our thinking on HCR 4. We believe the Joint Committee on School Improvement provides those interested in education the opportunity for meaningful dialogue with our legislators. Through such a process should come improvements in our educational programs.

We therefore support HCR 4 and look forward to the positive results that should be forthcoming.

Sincerely,

Keith Evans, Superintendent  
Lower Yukon School District

**Kodiak  
Area  
Native  
Association**



402 Center Avenue  
Kodiak, Alaska 99615  
Phone (907) 486-5725

Representative Eileen Panigeo MacLean  
Co-Chair House Finance Committee  
P.O. Box 830  
Barrow, Alaska

3/27/91

Dear Representative MacLean:

Thank you for sending KANA a copy of the January 1991 *Report of the Joint Committee on School Performance*. We believe that there are many important recommendations in this report, and we will be discussing these recommendations, most particularly *HB203* and the *Alaska Studies Program Bill*, in our next meeting of the *Regional Education Board*. It is our hope that this board, which is composed of Native parent representatives from each of the six villages and the town of Kodiak, will issue resolutions of support for these two bills.

Enclosed are copies of letters which we have submitted to our local legislators, Representative Cliff Davidson and Senator Fred Zharoff, on the importance of *HB203* and the *Alaska Studies Program Bill*. We anticipate that there will be a groundswell of support for these bills, and you and the Committee are to be commended for that have put forth on improving Alaska's educational programs.

Sincerely,

KODIAK AREA NATIVE ASSOCIATION  
KELLY SIMEONOFF JR., PRESIDENT

*Andrew Ponchene*  
Andrew Ponchene

Education Administrator

HCR 5

# DIED IN HFC-1991

7-LS0694P

## CS FOR HOUSE CONCURRENT RESOLUTION NO. 5 (HES)

IN THE LEGISLATURE OF THE STATE OF ALASKA

SEVENTEENTH LEGISLATURE - FIRST SESSION

BY THE HOUSE HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE

Offered: 3/6/91

Referred: Finance

Sponsor(s): REPRESENTATIVES ELLIS, Boyer, Navarre, Koponen, Ulmer

### A RESOLUTION

1 Establishing a Health Resources and Access Task Force.

2 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

3 WHEREAS estimated annual expenditures for health care in Alaska have risen by 300 percent  
4 in the last 10 years from \$480 million to over \$1.5 billion; and

5 WHEREAS over 90,000 residents of the state cannot afford to pay their medical bills, are not  
6 covered by a group health insurance plan, do not qualify for public assistance programs, and cannot  
7 afford to pay individual health insurance premiums; and

8 WHEREAS, if current trends continue, it is estimated that expenditures for health care in the  
9 state will increase to at least \$10 billion by the year 2000 and over 25 percent of the state's residents  
10 will be uninsured; and

11 WHEREAS the legislature, aided by the Health Care Cost Containment Task Force, has achieved  
12 savings in the costs of health care in the state totaling over \$20 million in fiscal years 1990 and 1991;  
13 and

14 WHEREAS every resident should have access to a basic level of health care regardless of  
15 income and should not become financially destitute before obtaining health care; and

16 WHEREAS the legislature recognizes that there is a continuing need to develop and evaluate

DIED IN THE HFC - 1991

1 ways to manage health care expenditures in the state;

2 **BE IT RESOLVED** by the Alaska State Legislature that the Health Resources and Access Task  
3 Force is established with the following primary purposes:

4 (1) to design a cost-efficient program that allows access to a basic level of health care  
5 services for all state residents;

6 (2) to continue the work of the Health Care Cost Containment Task Force in seeking  
7 ways to achieve savings in the cost of health care in the state; and

8 (3) to define a strategy for implementing a health care program covering all Alaskans and  
9 a strategy for continuing to contain the costs of health care in the state; and be it

10 **FURTHER RESOLVED** that the task force shall

11 (1) solicit advice and information from the medically indigent, health care consumer  
12 groups, the insurance industry, health care providers, labor organizations, emergency services personnel,  
13 large and small businesses, the Medical Care Advisory Committee, the Alaska Native Health Service,  
14 actuaries, the public, and others;

15 (2) investigate and gather data relating to health care quality, access, delivery, payment  
16 systems, and financing in the state, especially in rural areas;

17 (3) ascertain and review successful health care protection methods in other states,  
18 territories, and countries and other health care alternatives, including ways of providing health care for  
19 persons without insurance or with limited health care protection;

20 (4) continue to update an accurate estimate of the number of people who are unable to  
21 receive necessary health care services in the state, which patients are generating unpaid medical bills,  
22 which state residents are uninsured or lack adequate insurance, which health care providers are providing  
23 uncompensated care, who is paying for the cost of uncompensated care, and the total cost of  
24 uncompensated care in the state;

25 (5) identify those health care services necessary to achieve an acceptable minimum level  
26 of health care for all state residents and to examine those health care services that provide the most care  
27 for the most people at the least cost, including prevention services;

28 (6) monitor and evaluate experience under the state employee and retiree health plans;

29 (7) evaluate the potential benefits of health education, wellness plans, and prevention  
30 plans for all residents;

31 (8) develop strategies to support health care professions training and the retention of  
32 health care professionals in the state;

1 (9) recommend ways to coordinate services among nonprofit health care providers, profit  
2 making health care providers, the state division of public health, the United States Department of  
3 Veterans Affairs, the United States Department of Defense, and the Alaska Native Health Service in  
4 order to achieve a more efficient and effective health care delivery system;

5 (10) review ways to maximize the use of federal funds for health care programs in the  
6 state;

7 (11) investigate ways to reduce costs associated with malpractice insurance coverage,  
8 including its effect on the cost of health care in the state;

9 (12) consider the feasibility of redistributing funds currently spent by the state on health  
10 care in order to provide residents with affordable and equitable care;

11 (13) provide advice and assistance to other public agencies involved in health care  
12 programs; and

13 (14) pursue other sources of funding for the expenses of the task force; and be it

14 **FURTHER RESOLVED** that the task force shall consist of 14 members and two alternates as  
15 follows:

16 (1) three members of the Senate appointed by the President of the Senate, one of whom  
17 shall be designated as an alternate;

18 (2) three members of the House of Representatives appointed by the Speaker of the  
19 House, one of whom shall be designated as an alternate;

20 (3) two persons representing the executive branch, appointed by the Governor;

21 (4) eight members chosen by the members appointed under paragraphs (1) - (3) as  
22 follows: one individual representing the medically indigent, two individuals representing private  
23 employers who are not health care providers, one of whom shall be a representative of a health insurer  
24 that offers health insurance in the state, two individuals representing health care providers, one individual  
25 representing nonprofit organizations, one consumer of health services who is not an employer or health  
26 care provider, and one individual representing labor organizations; and be it

27 **FURTHER RESOLVED** that the members of the task force shall elect from among themselves  
28 a chair and a vice-chair and that the conduct of the task force meetings shall be in sessions open to the  
29 public where all interested parties may provide information; and be it

30 **FURTHER RESOLVED** that, within funds made available for the purpose, the task force may  
31 hire staff and contract for services to perform its duties; and be it

32 **FURTHER RESOLVED** that the task force shall report its findings and recommendations to

1 the Governor and the legislature by February 1, 1992, and February 1, 1993; and be it

2 **FURTHER RESOLVED** that the task force is terminated at 11:59 p.m. on February 1, 1993.

FISCAL NOTE

No. 1

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

Bill Version: CSHCR 5 (HES)

(H) Publish Date: 3/6/91

Revision Date: \_\_\_\_\_  
Title: Establishing a Health Resources and Access Task Force.  
Sponsor: Representative Ellis  
Requestor: Representative Ellis

Department Affected: Legislative Affairs Agency  
BRU: Legislative Council

Component: Council & Subcommittees  
Session: Expenses, Legis. Oper Budget

COMPONENT SERIAL NO: 783

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	165.4	60.0	0	0	0	0
TRAVEL	48.1	30.0	0	0	0	0
CONTRACTUAL	92.0	61.0	0	0	0	0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>305.5</b>	<b>151.0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

<b>CAPITAL</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
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<b>REVENUE</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
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FUNDING: (Thousands of Dollars)

GENERAL FUND	305.5	151.0	0	0	0	0
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>305.5</b>	<b>151.0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

POSITIONS:

FULL-TIME	3	0	0	0	0	0
PART-TIME	0	3	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary)

HCR 5 establishes a Health Resources and Access Task Force within the Legislative Branch. The following is requested to adequately support the task force:

Prepared By: *Pamela A. Stoops*  
Pamela A. Stoops, Director

Phone: 465-3850

Division: Administrative Services

Date: 3/4/91

Approved By: *Warren W. Endicott*  
Warren W. Endicott, Executive Director

Agency: Legislative Affairs Agency

Date: 3/4/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, CMB, & Impacted Agency(ies).

COMMITTEE COPY

**PERSONAL SERVICES**

Staff is requested as follows to assist the Health Resources & Access Task Force.

Legislative Assistant - Range 21A

\$4,155 x 12 months = \$49,860

\$49,860 x 37% benefits = \$68,427

Administrative Assistant - Range 19A

\$3,638 x 12 months = 43,656

\$43,655 x 37% Benefits = 59,809

Secretary - Range 12A

\$2,259 x 12 months = 27,108

\$27,108 x 37% Benefits = \$37,138

165.4

Funding for FY 93 is for seven months. The task force is terminated February 1, 1993.

**TRAVEL**

It is anticipated there will be 8 meetings of the 14 member Health Resources & Access Task Force.

**TASK FORCE MEMBER TRAVEL**

8 meetings x (7 members requiring airfare each meeting) = 56 airfares

56 airfares x \$436 = \$24,416

2 days per diem x 56 = 112

112 x \$95 = 10,640

8 meetings x (7 members not requiring airfare) = 56

2 days long term per diem x 56 = 112

112 x \$65 = 7,280

42.4

**STAFF TRAVEL**

8 meetings x (1 staff member requiring airfare each meeting) = 8 airfares

8 airfares x 436 = \$3,488

3 days per diem x 8 = 24

24 x \$95 = 2,280

5.7

48.1

It is anticipated there will be 5 meetings in FY 93.

**CONTRACTUAL**

Professional services funding to contract with State Health Care policy expert--\$80,000.

Advertising - advertising of public notice of meetings--\$6,600.

Phones - 2,400

Printing - 3,000

92.0

**SUPPLIES**

Supplies for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

**EQUIPMENT**

Equipment for the task force will be absorbed within the Session Expenses and Legislative Operating Budgets.

**COMMITTEE COPY**

FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

No. 2  
Bill Version: CSHCR 5 (HES)  
(H) Publish Date: 3/6/91

Revision Date: \_\_\_\_\_  
Title: Resolution establishing a Health Resource and Access Task Force.  
Sponsor: Ellis  
Requestor: \_\_\_\_\_

Department Affected: Administration  
BRU: Labor Relations  
Component: Labor Relations

COMPONENT SERIAL NO. 

0	0	5	8
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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary.)

With the exception of possible participation in task force proceedings, there is no direct cost to agencies. Task force funding will be sought via sponsor fiscal note (attached).

Prepared by: Bruce Cummings  
Division: Labor Relations

Phone: 465-4404

Date: 3/5/91

Approved by Commissioner: Millett Keller  
Agency: Administration

Date: 2/5/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

**DIVISION OF LEGAL SERVICES  
LEGISLATIVE AFFAIRS AGENCY  
STATE OF ALASKA**

*P.O. Box Y, Juneau, Alaska 99811  
(907) 465-3867 or 465-2450  
FAX (907) 465-2029*

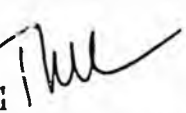
*Deliveries to: 240 Main Street  
Court Plaza, Room 500  
Mail Stop 3101*

**MEMORANDUM**

March 15, 1991

**SUBJECT:** HCR 5 and SCR 10

**TO:** Representative Mike Navarre  
Representative Eileen MacLean  
Co-Chairs, House Finance Committee

**FROM:** Terri Lauterbach   
Legislative Counsel

You currently have in your committee house and senate versions of a resolution that would establish a Health Resources and Access Task Force. Upon further review of these measures, it has come to my attention that a key technical provision is missing. That provision relates to the task force's authority to contract for services.

Enclosed are marked up versions of each bill showing my suggested change on page 3 of each version. The change is intended to clarify that the task force must follow the legislative council's procurement regulations when contracting for services. Also, since the regulations are silent on who would approve contracts for task forces like this one, the suggested language clarifies that the contracts are subject to the approval of the council. Without these changes, the contracting authority of the task force would be unclear.

Please let me know if I should prepare an official amendment or FIN CS to accomplish this change.

TML:pl  
91-168.plm

Enclosure

**CS FOR HOUSE CONCURRENT RESOLUTION NO. 5 (HES)****IN THE LEGISLATURE OF THE STATE OF ALASKA****SEVENTEENTH LEGISLATURE - FIRST SESSION****BY THE HOUSE HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE****Offered: 3/6/91  
Referred: Finance****Sponsor(s): REPRESENTATIVES ELLIS, Boyer, Navarre, Koponen, Ulmer****A RESOLUTION****1 Establishing a Health Resources and Access Task Force.****2 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:****3 WHEREAS estimated annual expenditures for health care in Alaska have risen by 300 percent  
4 in the last 10 years from \$480 million to over \$1.5 billion; and****5 WHEREAS over 90,000 residents of the state cannot afford to pay their medical bills, are not  
6 covered by a group health insurance plan, do not qualify for public assistance programs, and cannot  
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9 state will increase to at least \$10 billion by the year 2000 and over 25 percent of the state's residents  
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13 and****14 WHEREAS every resident should have access to a basic level of health care regardless of  
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