

LEGISLATIVE FINANCE - HOUSE / SENATE FINANCE COMM. FILES 88/9

SB 166 cont. - SB 169 628

219

The Department is unable to retroactively secure federal financial participation for the period 7/1/88 - 12/31/88. Consequently, state general funds are calculated for this period. This fiscal note assumes passage of SB 166 prior to 3/31/89 and submission of a federally approvable state plan amendment prior to 3/31/89 to secure FFP for the period 1/1/89 - 3/31/89. This fiscal note further assumes regulations passed by the Medicaid Rate Commission giving it the authority to waive year end conformance become final on 4/1/89. Therefore, the impact on facilities is limited to the period 7/1/88 - 3/31/89. The Department has identified only one facility which would be impacted by this legislation.

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SENATE COMMITTEE REPORT

FURTHER

4/22/89

DATE TURNED INTO OFFICE \_\_\_\_\_

Mr. President:

Finance \_\_\_\_\_ Committee considered SB 168

authorizing gambling enterprises in municipalities and on state ferries; efd

and recommended

- replace with \_\_\_\_\_ CS \_\_\_\_\_ )  same title
- or adopt \_\_\_\_\_ CS \_\_\_\_\_ )  new title
- attached amendment(s) and  technical title change (HB only)
- \_\_\_\_\_ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

*Bill died in committee.*

FISCAL NOTE(S)  zero  fiscal impact  appropriation no FN  
 new  updated  previous  
 same as previous fiscal note(s) published \_\_\_\_\_

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

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Chair: \_\_\_\_\_ signature and recommendation

Committee Backup attached

SENATE COMMITTEE REPORT

(b) FURTHER

6-0672-d

FIN

3/31/89

DATE TURNED INTO OFFICE 4-22-89

Mr. President:

STATE AFFAIRS

Committee considered

SB 168

authorizing gambling enterprises in municipalities and on state ferries; efd

and recommended

- replace with \_\_\_\_\_ CS SB 168 (St Aff) )  same title
- or adopt \_\_\_\_\_ CS \_\_\_\_\_ )  new title
- attached amendment(s) and *+ reports it back as follows*  technical title change (HB only)
- \_\_\_\_\_ letter of intent adopted

- do pass
- do not pass
- no recommendation
- individual recommendations
- further referral to \_\_\_\_\_

29 FN'S  
2 FN'S

**FISCAL NOTE(S)**  zero  fiscal impact  appropriation no FN  
 new  updated  previous  
 same as previous fiscal note(s) published \_\_\_\_\_

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

\_\_\_\_\_

\_\_\_\_\_

cea - here  $\phi$  \_\_\_\_\_

POT -  $\phi$ FN \_\_\_\_\_

DOR - FN \_\_\_\_\_

DCED - FN \_\_\_\_\_

coming \_\_\_\_\_

2 Jim Hib (do not pass)

2 Tim Kelly (do not pass)

2 Al Adair do not pass

*[Signature]*

Chairman signature and recommendation

Committee Backup attached

SENATE COMMITTEE REPORT

FURTHER

SA  
FIN

3/15/89

DATE TURNED INTO OFFICE March 31, 1989

Mr. President:

TRANSPORTATION

Committee considered

SB 168

authorizing gambling enterprises in municipalities and on state ferries; efd

and recommended *+ reports it back as follows*

- replace with \_\_\_\_\_ CS \_\_\_\_\_ )  same title
- or adopt \_\_\_\_\_ CS \_\_\_\_\_ )  new title
- attached amendment(s) and  technical title change (HB only)
- \_\_\_\_\_ letter of intent adopted

- do pass
- do not pass
- no recommendation
- individual recommendations
- further referral to \_\_\_\_\_

*previous FN & PFN*

FISCAL NOTE(S)  zero  fiscal impact  appropriation no FN  
 new  updated  previous  
 same as previous fiscal note(s) published \_\_\_\_\_

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

1 *Gabrenberg*  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
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2 *F. P. ... no rec*  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_

*Harold ... (Do Pass)*  
 Chairman signature and recommendation

Committee Backup attached

SENATE COMMITTEE REPORT

FIRST COMMITTEE OF REFERRAL

Date of 5-DAY NOTICE 2.26.89  
IN ACCORDANCE WITH UNIFORM RULE 23

FURTHER

SA TRSP  
FIN

\*\*FISCAL NOTE(S) MUST BE ATTACHED  
IN ACCORDANCE WITH AS 24.08.035

DATE TURNED INTO OFFICE 3.2.89

2/8/89

Mr. President:

C&RA

Committee considered

SB 168

authorizing gambling enterprises in municipalities and on state  
ferries; efd

*reports it back without recommendation*  
and recommended:

- replace with CS \_\_\_\_\_  same title
- attached amendment(s) and  new title
- \_\_\_\_\_ letter of intent adopted
- do pass
- do not pass
- no recommendation
- individual recommendations
- further referral to \_\_\_\_\_

*FN  
of  
FN*

FISCAL NOTE(S) attached  zero <sup>REVENUE</sup> C&RA  fiscal impact <sup>REVENUE</sup> DOT  
 appropriation no FN attached  Gov. FN introduced w/ bill

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

\_\_\_\_\_ *issue letter - no rec*

\_\_\_\_\_ *Don't know No - Rec*

\_\_\_\_\_ *Pat Louchard NO REC*

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

*Al Adams - No Rec*  
Chairman signature and recommendation

Committee backup attached

Original sponsor: Fahrenkamp

1 IN THE SENATE BY THE STATE AFFAIRS COMMITTEE  
2 CS FOR SENATE BILL NO. 168 (State Affairs)  
3 IN THE LEGISLATURE OF THE STATE OF ALASKA  
4 SIXTEENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act authorizing gambling enterprises in munic-  
7 ipalities; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. POLICY. Gambling enterprises operated or licensed by  
10 municipalities offer a substantial contribution to the welfare and pros-  
11 perity of the municipalities and an opportunity to offset declining munici-  
12 pal revenue. The success of the limited gambling operations authorized by  
13 this Act is dependent upon strict regulation and control of all persons,  
14 locations, practices, and activities related to operation of gambling  
15 enterprises. Strict regulation and control will ensure that gambling is  
16 conducted honestly and free from criminal and corrupt persons, practices,  
17 and influences. All premises where gambling is conducted under this Act  
18 must be operated or licensed by a municipality. To further local control  
19 over the conduct of gambling, residents of each municipality authorized to  
20 operate or license gambling operations under this Act must vote to approve  
21 gambling before it can occur in the municipality.

22 \* Sec. 2. AS 05 is amended by adding a new chapter to read:

23 CHAPTER 16. LEGALIZED GAMBLING.

24 Sec. 05.16.010. GAMBLING PERMITTED. (a) Gambling is permitted  
25 within the limitations of this section.

26 (b) A person under 21 years of age may not gamble.

27 (c) Only numbers wheels and card and dice games may be operated  
28 for the purposes of gambling.

29 (d) A person licensed to operate a gambling enterprise or an  
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1 employee of a gambling enterprise may not extend credit to a patron of  
2 a gambling enterprise.

3 (e) A person may not receive a license to operate a gambling  
4 enterprise or be employed by a gambling enterprise if that person has  
5 been convicted of a felony or an offense defined in AS 11.66.200 -  
6 11.66.280 or a comparable provision of a municipal ordinance or state  
7 or federal law.

8 (f) Only a person who has successfully completed a course of  
9 study in a curriculum for employees of a gambling enterprise at a  
10 school licensed by a state where gambling is legal may be employed by  
11 a gambling enterprise.

12 (g) An employee of a gambling enterprise may not gamble while on  
13 duty for the gambling enterprise.

14 (h) Within the boundaries of a municipality, gambling may be  
15 conducted under AS 29.35.600 - 29.35.690.

16 (i) Gambling is not authorized under this section in areas  
17 outside the boundaries of a municipality.

18 Sec. 05.16.020. PROCEEDS FROM MUNICIPALITIES. The commissioner  
19 of administration shall separately account for money received under  
20 AS 29.35.620(a) that the department deposits in the general fund. The  
21 annual estimated balance in the account may be used by the legislature  
22 to make appropriations to the department to administer this chapter  
23 except that one-half percent of the annual estimated balance in the  
24 account may be used by the legislature to make appropriations for the  
25 treatment and counseling of persons identified as compulsive gamblers  
26 and for programs designed to prevent persons from becoming compulsive  
27 gamblers.

28 Sec. 05.16.030. COOPERATION WITH MUNICIPALITIES. The department  
29 shall cooperate with municipalities in the administration and

1 regulation of gambling within municipalities authorized to license or  
2 operate gambling enterprises under AS 29.35.600 - 29.35.690.

3 Sec. 05.16.040. REGULATIONS. The department shall adopt regu-  
4 lations under the Administrative Procedure Act (AS 44.62) that are  
5 necessary to carry out this chapter, including regulations governing

6 (1) procedures for resolution of disputes between patrons  
7 of gambling enterprises and licensees;

8 (2) procedures under which the department may audit munici-  
9 pal records for gambling enterprises authorized under AS 29.35.600 -  
10 29.35.690;

11 (3) the form and content of reports by municipalities on  
12 their administration and regulation of gambling.

13 Sec. 05.16.050. ANNUAL REPORT. The department shall make a  
14 report to the governor and the legislature by March 1 of each year on  
15 its administration of this chapter, the regulation of gambling by  
16 municipalities, and its recommendations for legislation necessary for  
17 the regulation of gambling in this state.

18 Sec. 05.16.900. DEFINITIONS. In this chapter

19 (1) "department" means the Department of Commerce and  
20 Economic Development;

21 (2) "gambling" means that a person stakes or risks some-  
22 thing of value upon the outcome of a game or a future contingent event  
23 not under the person's control or influence, upon the agreement or  
24 understanding that the person or someone else will receive something  
25 of value in the event of a certain outcome; "gambling" does not in-  
26 clude activities authorized under AS 05.15;

27 (3) "gambling enterprise" means a business licensed to  
28 conduct gambling.

29 \* Sec. 3. AS 11.66.280(2) is amended to read:

1 (2) "gambling" means that a person stakes or risks some-  
2 thing of value upon the outcome of a contest of chance or a future  
3 contingent event not under the person's control or influence, upon an  
4 agreement or understanding that that person or someone else will  
5 receive something of value in the event of a certain outcome; "gam-  
6 bling" does not include

7 (A) bona fide business transactions valid under the  
8 law of contracts for the purchase or sale at a future date of  
9 securities or commodities and agreements to compensate for loss  
10 caused by the happening of chance, including contracts of indem-  
11 nity or guaranty and life, health, or accident insurance; or

12 (B) playing an amusement device that

13 (i) confers only an immediate right of replay not  
14 exchangeable for something of value other than the privilege  
15 of immediate replay; and

16 (ii) does not contain a method or device by which  
17 the privilege of immediate replay may be cancelled or re-  
18 voked;

19 (C) an activity authorized by the commissioner of  
20 revenue under AS 05.15, or

21 (D) an activity authorized under AS 29.35.600 -  
22 29.35.690;

23 \* Sec. 4. AS 11.66.280(4) is amended to read:

24 (4) "gambling enterprise" means a gambling business that

25 (A) includes five or more persons who conduct, fi-  
26 nance, manage, supervise, direct, or own all or part of the  
27 business;

28 (B) has been or remains in substantially continuous  
29 operation for a period in excess of 30 days or has a gross income

1 of \$2,000 or more in any single day; [AND]

2 (C) is not a municipality or a qualified organization  
3 under AS 05.15.210 except that, for purposes of this paragraph,  
4 no application for a license under AS 05.15 is required to be  
5 considered a qualified organization; and

6 (D) is not authorized under AS 29.35.600 - 29.35.690;

7 \* Sec. 5. AS 29.10.200 is amended by adding a new paragraph to read:

8 (5) AS 29.35.600 - 29.35.690 (gambling).

9 \* Sec. 6. AS 29.35 is amended by adding new sections to read:

10 ARTICLE 9. GAMBLING WITHIN MUNICIPALITIES.

11 Sec. 29.35.600. AUTHORIZATION. (a) Subject to AS 05.16.010, a  
12 municipality may operate or license a person in the municipality to  
13 operate a gambling enterprise if

14 (1) the municipality adopts an ordinance permitting gam-  
15 bling enterprises in the municipality and the ordinance is ratified by  
16 a majority of the voters of the municipality; the governing body of  
17 the municipality may require that voter approval of an ordinance  
18 proposed under this paragraph be by more than a majority of the voters  
19 of the municipality;

20 (2) the economy of the municipality depends substantially  
21 on tourism;

22 (3) the municipality has a substantial history of gambling  
23 during the gold rush era of 1890 to 1910; and

24 (4) the gambling enterprise enhances the historic character  
25 of the municipality.

26 (b) At least 30 days before the date on which the voters will  
27 consider ratifying an ordinance under (a)(1) of this section, the  
28 governing body of the municipality shall make available to the public  
29 a report describing the potential adverse and beneficial social

1 effects that the gambling enterprises authorized under the ordinance  
2 might have on the municipality.

3 Sec. 29.35.610. REGULATION OF GAMBLING. (9) The municipal  
4 ordinance providing for licensing and regulation of gambling enter-  
5 prises within a municipality authorized to license or operate gambling  
6 enterprises under AS 29.35.600 must

7 (1) establish a commission responsible for municipal li-  
8 censing and regulation of gambling enterprises consisting of at least  
9 seven members including

10 (A) a member of the governing body;

11 (B) a person experienced in law enforcement;

12 (C) a person trained in accounting or bookkeeping;

13 (D) a person active in the tourism industry;

14 (E) a historian or other person familiar with the  
15 history of the municipality; and

16 (F) two public members;

17 (2) establish qualifications for persons employed by the  
18 commission;

19 (3) provide for issuance, renewal, suspension, and revoca-  
20 tion of licenses for gambling enterprises and for the immediate sus-  
21 pension or revocation of a license for a violation of AS 05.16.010,  
22 AS 29.35.600 - 29.35.690, or a municipal gambling ordinance;

23 (4) establish

24 (A) dates and hours of operation for gambling enter-  
25 prises;

26 (B) locations in the municipality where gambling  
27 enterprises may be located;

28 (C) the games permitted;

29 (D) the number of gaming tables permitted on the

1 premises of a gambling enterprise;

2 (E) the maximum amount of wagers permitted in games;

3 (F) a schedule of fees for licenses;

4 (G) allowable rates of return on investment for gam-  
5 bling enterprises;

6 (H) auditing procedures for gambling enterprises;

7 (5) provide for the distribution of gambling proceeds  
8 including the amounts or proportions allocated to the gambling enter-  
9 prise and to winners;

10 (6) require disclosure of the identity of persons having a  
11 financial interest in a gambling enterprise and the nature of the  
12 interest;

13 (7) require detailed financial records of gambling enter-  
14 prises.

15 (b) The municipality may operate or license a person in the  
16 municipality to operate only numbers wheels and card and dice games  
17 for the purposes of gambling.

18 (c) The municipality may establish by ordinance whether alco-  
19 holic beverages may be sold on the premises of a gambling enterprise.

20 (d) A member of a commission responsible for municipal licensing  
21 and regulation of gambling enterprises and employees of the commission  
22 may not participate in or have a financial interest in a gambling  
23 enterprise.

24 (e) The municipality shall make a report to the Department of  
25 Commerce and Economic Development by February 1 of each year on its  
26 administration and regulation of gambling during the preceding year in  
27 the form prescribed by the department.

28 Sec. 29.35.620. PROCEEDS. (a) A municipality that operates or  
29 licenses a person to operate a gambling enterprise under AS 29.35.600

1 shall collect three and one-half percent of the gross proceeds from  
2 the gambling enterprise and pay that amount to the Department of  
3 Commerce and Economic Development for deposit in the general fund.

4 (b) If the municipality operates a gambling enterprise, the  
5 municipality shall receive all of the proceeds from the gambling  
6 enterprise, except the amount paid to the Department of Commerce and  
7 Economic Development under (a) of this section.

8 (c) If the municipality licenses a person in the municipality to  
9 operate a gambling enterprise, the municipality and the licensee may  
10 divide the proceeds from the gambling enterprise under the terms of  
11 the license after subtracting the amount paid to the Department of  
12 Commerce and Economic Development under (a) of this section.

13 Sec. 29.35.630. REVENUE DERIVED FROM GAMBLING ENTERPRISES. The  
14 fees, proceeds, and other revenue that a municipality receives from  
15 gambling enterprises may be used for public purposes as the munic-  
16 ipality may determine by ordinance.

17 Sec. 29.35.640. APPLICATION. AS 29.35.600 - 29.35.690 apply to  
18 home rule and general law municipalities.

19 Sec. 29.35.690. DEFINITION. In AS 29.35.600 - 29.35.690 "gam-  
20 bling" and "gambling enterprise" have the meanings given in AS 05.16.-  
21 900.

22 \* Sec. 7. This Act takes effect immediately under AS 01.10.070(c).  
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Introduced: 2/8/89  
Referred: Community and Regional  
Affairs, State Affairs and  
Finance

6-0672E

1 IN THE SENATE

BY FAHRENKAMP

2 SENATE BILL NO. 168

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SIXTEENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act authorizing gambling enterprises in munic-  
7 ipalities and on state ferries; and providing for an  
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. POLICY. Gambling enterprises licensed by the state or by  
11 municipalities offer a substantial contribution to the welfare and pros-  
12 perity of the state and an opportunity to offset declining revenue. The  
13 success of the limited gambling operations authorized by this Act is depen-  
14 dent upon strict regulation and control of all persons, locations, prac-  
15 tices, and activities related to operation of licensed gambling enter-  
16 prises. Strict regulation and control will ensure that gambling is con-  
17 ducted honestly and free from criminal and corrupt persons, practices, and  
18 influences. All premises where gambling is conducted must be licensed by  
19 either the state or a municipality. To further local control over the  
20 conduct of gambling, residents of each municipality authorized to operate  
21 or license gambling operations under this Act must vote to approve gambling  
22 before it can occur in the municipality.

23 \* Sec. 2. AS 05 is amended by adding a new chapter to read:

24 CHAPTER 16. LEGALIZED GAMBLING.

25 Sec. 05.16.010. GAMBLING PERMITTED. (a) Gambling is permitted  
26 within the limitations of this section.

27 (b) A person under 21 years of age may not gamble.

28 (c) Only numbers wheels and card and dice games may be operated  
29 for the purposes of gambling.

1 (d) A person licensed to operate a gambling enterprise or an  
2 employee of a gambling enterprise may not extend credit to a patron of  
3 a gambling enterprise.

4 (e) A person may not receive a license to operate a gambling  
5 enterprise or be employed by a gambling enterprise if that person has  
6 been convicted of a felony or an offense defined in AS 11.66.200 -  
7 11.66.280 or a comparable provision of a municipal ordinance or state  
8 or federal law.

9 (f) Only a person who has successfully completed a course of  
10 study in a curriculum for employees of a gambling enterprise at a  
11 school licensed by a state where gambling is legal may be employed by  
12 a gambling enterprise.

13 (g) An employee of a gambling enterprise may not gamble while on  
14 duty for the gambling enterprise.

15 (h) Within the boundaries of a municipality, gambling may be  
16 conducted under AS 29.35.600 - 29.35.690.

17 (i) On a vessel of the Alaska marine highway system, gambling  
18 may be conducted under the terms of licenses issued by the department  
19 under AS 05.16.020.

20 (j) Gambling is not authorized under this section in areas  
21 outside the boundaries of a municipality except as provided in (i) of  
22 this section.

23 Sec. 05.16.020. LICENSED GAMBLING ON STATE FERRIES. (a) The  
24 department shall issue a license for a gambling enterprise on vessels  
25 of the Alaska marine highway system if the commissioner of transporta-  
26 tion and public facilities applies for a license.

27 (b) The proceeds of a gambling enterprise licensed under this  
28 section shall be paid into the general fund. The commissioner of  
29 administration shall separately account for money that the Department

1 of Transportation and Public Facilities deposits in the general fund  
2 under this subsection. The annual estimated balance in the account  
3 may be used by the legislature to make appropriations to the Depart-  
4 ment of Transportation and Public Facilities to carry out the purposes  
5 of this section.

6 Sec. 05.16.030. PROCEEDS FROM MUNICIPALITIES. The commissioner  
7 of administration shall separately account for money received under  
8 AS 29.35.620(a) that the department deposits in the general fund. The  
9 annual estimated balance in the account may be used by the legislature  
10 to make appropriations to the department to administer this chapter  
11 except that one-half percent of the annual estimated balance in the  
12 account may be used by the legislature to make appropriations for the  
13 treatment and counseling of persons identified as compulsive gamblers.

14 Sec. 05.16.040. COOPERATION WITH MUNICIPALITIES. The department  
15 shall cooperate with municipalities in the administration and regu-  
16 lation of gambling within municipalities authorized to license or  
17 operate gambling enterprises under AS 29.35.600 - 29.35.690.

18 Sec. 05.16.050. REGULATIONS. The department shall adopt regu-  
19 lations under the Administrative Procedure Act (AS 44.62) that are  
20 necessary to carry out this chapter, including regulations governing

21 (1) exclusion of a person convicted of a felony, or of a  
22 state, municipal, or federal gambling offense from participation as an  
23 employee or a patron of a gambling enterprise;

24 (2) the method and manner of conducting gambling and the  
25 equipment that may be used;

26 (3) the maximum amount of a wager permitted in games li-  
27 censed under this chapter;

28 (4) procedures for resolution of disputes between patrons  
29 of gambling enterprises and licensees;

1 (5) the form and content of reports by municipalities on  
2 their administration and regulation of gambling.

3 Sec. 05.16.060. ANNUAL REPORT. The department shall make a  
4 report to the governor and the legislature by March 1 of each year on  
5 its administration of this chapter, the regulation of gambling by  
6 municipalities, and its recommendations for legislation necessary for  
7 the regulation of gambling in this state.

8 Sec. 05.16.900. DEFINITIONS. In this chapter

9 (1) "department" means the Department of Revenue;

10 (2) "gambling" means that a person stakes or risks some-  
11 thing of value upon the outcome of a game or a future contingent event  
12 not under the person's control or influence, upon the agreement or  
13 understanding that the person or someone else will receive something  
14 of value in the event of a certain outcome; "gambling" does not in-  
15 clude activities authorized under AS 05.15;

16 (3) "gambling enterprise" means a business licensed to  
17 conduct gambling.

18 \* Sec. 3. AS 11.66.280(2) is amended to read:

19 (2) "gambling" means that a person stakes or risks some-  
20 thing of value upon the outcome of a contest of chance or a future  
21 contingent event not under the person's control or influence, upon an  
22 agreement or understanding that that person or someone else will  
23 receive something of value in the event of a certain outcome; "gam-  
24 bling" does not include

25 (A) bona fide business transactions valid under the  
26 law of contracts for the purchase or sale at a future date of  
27 securities or commodities and agreements to compensate for loss  
28 caused by the happening of chance, including contracts of indem-  
29 nity or guaranty and life, health, or accident insurance; or

1 (B) playing an amusement device that

2 (i) confers only an immediate right of replay not  
3 exchangeable for something of value other than the privilege  
4 of immediate replay; and

5 (ii) does not contain a method or device by which  
6 the privilege of immediate replay may be cancelled or re-  
7 voked;

8 (C) an activity authorized by the commissioner of  
9 revenue under AS 05.15 or AS 05.16; or

10 (D) an activity licensed under AS 29.35.600 - 29.35.-  
11 690;

12 \* Sec. 4. AS 11.66.280(4) is amended to read:

13 (4) "gambling enterprise" means a gambling business that

14 (A) includes five or more persons who conduct, fi-  
15 nance, manage, supervise, direct, or own all or part of the  
16 business;

17 (B) has been or remains in substantially continuous  
18 operation for a period in excess of 30 days or has a gross income  
19 of \$2,000 or more in any single day; [AND]

20 (C) is not a municipality or a qualified organization  
21 under AS 05.15.210 except that, for purposes of this paragraph,  
22 no application for a license under AS 05.15 is required to be  
23 considered a qualified organization; and

24 (D) is not licensed under AS 05.16 or AS 29.35.600 -  
25 29.35.690;

26 \* Sec. 5. AS 29.10.200 is amended by adding a new paragraph to read:

27 (5) AS 29.35.600 - 29.35.690 (gambling).

28 \* Sec. 6. AS 29.35 is amended by adding new sections to read:

29 **ARTICLE 9. GAMBLING WITHIN MUNICIPALITIES.**

1           **Sec. 29.35.600. AUTHORIZATION.** Subject to AS 05.16.010, a  
2 municipality may operate or license a person in the municipality to  
3 operate a gambling enterprise if

4           (1) the municipality adopts an ordinance permitting gam-  
5 bling enterprises in the municipality and the ordinance is ratified by  
6 a majority of the voters of the municipality; the governing body of  
7 the municipality may require that voter approval of an ordinance  
8 proposed under this paragraph be by more than a majority of the voters  
9 of the municipality;

10           (2) the economy of the municipality depends substantially  
11 on tourism;

12           (3) the municipality has a substantial history of gambling  
13 during the gold rush era of 1890 to 1910; and

14           (4) the gambling enterprise enhances the historic character  
15 of the municipality.

16           **Sec. 29.35.610. REGULATION OF GAMBLING.** (a) The municipal  
17 ordinance providing for licensing and regulation of gambling enter-  
18 prises within a municipality authorized to license or operate gambling  
19 enterprises under AS 29.35.600 shall

20           (1) establish a commission responsible for municipal li-  
21 censing and regulation of gambling enterprises consisting of at least  
22 seven members including

23                   (A) a member of the governing body;

24                   (B) a person experienced in law enforcement;

25                   (C) a person trained in accounting or bookkeeping;

26                   (D) a person active in the tourism industry;

27                   (E) a historian or other person familiar with the  
28 history of the municipality; and

29                   (F) two public members;

1 (2) establish qualifications for persons employed by the  
2 commission;

3 (3) provide for issuance, renewal, suspension, and revoca-  
4 tion of licenses for gambling enterprises and for the immediate sus-  
5 pension or revocation of a license for a violation of AS 05.16.010,  
6 AS 29.35.600 - 29.35.690, or a municipal gambling ordinance;

7 (4) establish

8 (A) dates and hours of operation for gambling enter-  
9 prises;

10 (B) locations in the municipality where gambling  
11 enterprises may be located;

12 (C) the games permitted;

13 (D) the number of gaming tables permitted on the  
14 premises of a gambling enterprise;

15 (E) the maximum amount of wagers permitted in games;

16 (F) a schedule of fees for licenses;

17 (G) allowable rates of return on investment for gam-  
18 bling enterprises;

19 (H) auditing procedures for gambling enterprises;

20 (5) provide for the distribution of gambling proceeds  
21 including the amounts or proportions allocated to the gambling enter-  
22 prise and to winners;

23 (6) require disclosure of the identity of persons having a  
24 financial interest in a gambling enterprise and the nature of the  
25 interest;

26 (7) require detailed financial records of gambling enter-  
27 prises.

28 (b) The municipality may operate or license a person in the  
29 municipality to operate only numbers wheels and card and dice games

1 for the purposes of gambling.

2 (c) The municipality may establish by ordinance whether alco-  
3 holic beverages may be sold on the premises of a gambling enterprise.

4 (d) A member of a commission responsible for municipal licensing  
5 and regulation of gambling enterprises and employees of the commission  
6 may not participate in or have a financial interest in a gambling  
7 enterprise.

8 (e) The municipality shall make a report to the Department of  
9 Revenue by February 1 of each year on its administration and regula-  
10 tion of gambling during the preceding year in the form prescribed by  
11 the department.

12 Sec. 29.35.620. PROCEEDS. (a) A municipality that operates or  
13 licenses a person to operate a gambling enterprise under AS 29.35.600  
14 shall collect three and one-half percent of the gross proceeds from  
15 the gambling enterprise and pay that amount to the Department of  
16 Revenue for deposit in the general fund.

17 (b) If the municipality operates a gambling enterprise, the  
18 municipality shall receive all of the proceeds from the gambling  
19 enterprise, except the amount paid to the Department of Revenue under  
20 (a) of this section.

21 (c) If the municipality licenses a person in the municipality to  
22 operate a gambling enterprise, the municipality and the licensee may  
23 divide the proceeds from the gambling enterprise under the terms of  
24 the license after subtracting the amount paid to the Department of  
25 Revenue under (a) of this section.

26 Sec. 29.35.630. REVENUE DERIVED FROM GAMBLING ENTERPRISES. The  
27 fees, proceeds, and other revenue that a municipality receives from  
28 gambling enterprises may be used for public purposes as the munic-  
29 ipality may determine by ordinance.

1           **Sec. 29.35.640. APPLICATION.** AS 29.35.600 - 29.35.690 apply to  
2 home rule and general law municipalities.

3           **Sec. 29.35.690. DEFINITION.** In AS 29.35.600 - 29.35.690 "gam-  
4 bling" and "gambling enterprise" have the meanings given in AS 05.16.-  
5 900.

6 \* **Sec. 7.** This Act takes effect immediately under AS 01.10.070(c).  
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### FISCAL NOTE

**REQUEST:**

Revision Date: \_\_\_\_\_  
 Title: "An Act authorizing gambling ... in municipalities and on state ferries.."  
 Sponsor: Senator Pette Fahrenkamp  
 Requestor: \_\_\_\_\_

Agency Affected: Community & Regional Affairs  
 BRU: \_\_\_\_\_  
 Components: \_\_\_\_\_

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
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REVENUE						
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**FUNDING:** (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

**POSITIONS:**

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME						
TEMPORARY						

**ANALYSIS :** (Attach a separate page if necessary)

Prepared by: Carol Carroll, Deputy Director Phone: 465-4750  
 Division: Municipal & Regional Assistance Date: 3/2/89

Approved by Commissioner: [Signature] Date: 3/2/89  
 Agency: Community & Regional Affairs

- Distribution (by preparer):
- Legislative Finance
  - Legislative Sponsor
  - Requestor
  - Office of Management and Budget
  - Impacted Agency(ies)

*Changes in the staff CS have no fiscal effect. This fiscal note is appropriate.*  
 S. Schubert page \_\_\_ of \_\_\_  
 4-21-89

## FISCAL NOTE

**REQUEST:**

Revision Date: \_\_\_\_\_  
 Title: "...gambling enterprise in municipalities & on state ferries..."  
 Sponsor: Fahrenkamp  
 Requestor: \_\_\_\_\_

Agency Affected: DOT&PF - AMHS  
 BRU: \_\_\_\_\_  
 Components: Southeast Vessels

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES		1,500.0	1,500.0	1,500.0	1,530.0	1,560.0
TRAVEL		30.0	30.0	30.0	31.0	32.0
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>		1,530.0	1,530.0	1,530.0	1,561.0	1,592.0

CAPITAL		270.0				
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REVENUE		*	*	*	*	*
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**FUNDING:** (Thousands of Dollars)

GENERAL FUND		1,800.0	1,530.0	1,530.0	1,561.0	1,592.0
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>		1,800.0	1,530.0	1,530.0	1,561.0	1,592.0

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS :** (Attach a separate page if necessary)

\* Not determined at this time.

FY 93 and FY 94 each increased by approximately 2% over previous year to allow for inflation.

See attached comments.

Prepared by: John Halterman, Assistant Director Phone: 465-3950  
 Division: Alaska Marine Highway System Date: \_\_\_\_\_

Approved by Commissioner: Mark S. Hickey Date: 3/2/89  
 Agency: Department of Transportation and Public Facilities

**Distribution (by preparer):**

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

### FISCAL NOTE

**REQUEST:**

Revision Date: \_\_\_\_\_  
Title: "An Act authorizing gambling ...  
in municipalities and on state ferries.."  
Sponsor: Senator Bettve Fahrenkamp  
Requestor: \_\_\_\_\_

Agency Affected: Community & Regional Affairs  
BRU: \_\_\_\_\_  
Components: \_\_\_\_\_

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>
<b>CAPITAL</b>						
<b>REVENUE</b>						

**FUNDING:** (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>

**POSITIONS:**

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME						
TEMPORARY						

**ANALYSIS :** (Attach a separate page if necessary)

Prepared by: Carol Carroll, Deputy Director  
Division: Municipal & Regional Assistance

Phone: 465-4750  
Date: 3/2/89

Approved by Commissioner: [Signature]  
Agency: Community & Regional Affairs

Date: 3/2/89

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

STATE OF ALASKA  
1989 LEGISLATIVE SESSION

BILL VERSION: SB 168 (c)  
PUBLISH DATE: 3/3/89

FISCAL NOTE

REQUEST:

Revision Date: \_\_\_\_\_  
Title: An act authorizing gambling in municipalities and on state ferries  
Sponsor: Fahrenkamp  
Requestor: Community & Regional Affairs

Agency Affected: Revenue  
BRU: Income & Excise Audit

Components: Operating

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 90	FY 91	FY 92	FY 93	FY 94	FY 95
<b>OPERATING</b>						
PERSONAL SERVICES	-	-	-	-	-	-
TRAVEL	-	-	-	-	-	-
CONTRACTUAL	-	-	-	-	-	-
SUPPLIES	-	-	-	-	-	-
EQUIPMENT	-	-	-	-	-	-
LANDS & STRUCTURES	-	-	-	-	-	-
GRANTS, CLAIMS	-	-	-	-	-	-
MISCELLANEOUS	-	-	-	-	-	-
TOTAL OPERATING	-	-	-	-	-	-
<b>CAPITAL</b>	-	-	-	-	-	-
<b>REVENUE</b>	-	-	-	-	-	-

FUNDING: (Thousands of Dollars)

GENERAL FUND	-	-	-	-	-	-
FEDERAL FUNDS	-	-	-	-	-	-
OTHER	-	-	-	-	-	-
TOTAL	-	-	-	-	-	-

POSITIONS:

FULL-TIME	-	-	-	-	-	-
PART-TIME	-	-	-	-	-	-
TEMPORARY	-	-	-	-	-	-

ANALYSIS: (Attach a separate page if necessary)

Prepared By: Steven E. Kettel *Steven E. Kettel*  
Division: Income and Excise Audit

Phone: (907) 465-2320  
Date: February 17, 1989

Approved by Commissioner: Hugh Malone *Hugh Malone* Date: February 17, 1989  
Agency: Department of Revenue

Distribution (by preparer):

Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)

### Analysis

This legislation would impact the Department of Revenue by:

1. Section 2

A) which requires the Department to issue a license to and regulate gambling on vessels on the Alaska Marine Highway System, upon application by the Commissioner of DOTPF.

B) which provides the Department will regulate legalized gambling activities in communities which have allowed, by ordinance, for those activities to be conducted and who have established a commission responsible for licensing and regulating gambling in the community.

2. Section 6

A) which requires the Department to collect a 3 1/2% fee applied against gambling gross proceeds. The fee is collected from the municipality and deposited in the general fund.

### Fiscal Impact

The Department has no basis on which to estimate revenues or expenses for this legislation. Legalized gambling of the type allowed in this bill is not permitted by present law. It cannot be assumed that any community will pass an ordinance to allow gambling.

### Recommendation

1) The regulation of legalized gambling should not be placed within the Department of Revenue. It would detract management attention away from its highest priority - the administration of tax enforcement and investment programs.

2) There would be unnecessary duplication of effort and expense in having DOR license and regulate DOTPF ferries conducting gambling activities. Perhaps DOTPF could better carry out this function.

3) The Department of Revenue has no agency position on the merits of this proposal itself.



**STATE OF ALASKA  
1989 LEGISLATIVE SESSION**

**BILL VERSION: CSSB 168 S R (a)  
PUBLISH DATE: 4/27/89**

**FISCAL NOTE**

Revision Date: 4/22/89  
Title: Authorizing gambling enterprises  
in municipalities.

Agency Affected: DOT&PF

BRU:

Sponsor: Fahrenkamp  
Requestor: Senate State Affairs Committee

Components: AMHS

**EXPENDITURES/REVENUES: (THOUSANDS OF DOLLARS)**

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTURAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
<b>TOTAL OPERATING</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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**FUNDING: (THOUSANDS OF DOLLARS)**

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER*	0	0	0	0	0	0
<b>TOTAL</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

**POSITIONS:**

FULL-TIME <sup>0</sup>	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

The Senate State Affairs Committee Substitute for SB 168 has no fiscal impact on the Department.

Prepared by: W. Keith Gerken, Deputy Commissioner  
Division: Maintenance and Operations

Phone: 465-3900  
Date: 4/24/89

Approved by Commissioner: Mark S. Hickey  
Agency: Department of Transportation and Public Facilities

Date: 4/23/89

Distribution (by preparer):  
Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)

STATE OF ALASKA  
1989 LEGISLATIVE SESSION

BILL VERSION: CS SB 168 STATE AFFAIRS  
PUBLISH DATE: 5/3/89

FISCAL NOTE

REQUEST:

Revision Date: \_\_\_\_\_  
Title: Legalized Gambling

Agency Affected: Revenue  
BRU: Income & Excise Audit

Sponsor: Fahrenkamp  
Requestor: Finance

Components: Operating

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 90	FY 91	FY 92	FY 93	FY 94	FY 95
<b>OPERATING</b>						
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LANDS & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	0	0	0	0	0	0
<b>CAPITAL</b>	0	0	0	0	0	0
<b>REVENUE</b>	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: The CS removes the Department of Revenue from the administration of this bill.

Prepared By: Steven E. Kettel *Steven E. Kettel* Phone: (907) 465-2320  
Division: Income and Excise Audit Date: April 24, 1989

Approved by Commissioner: Hugh Malone *Hugh Malone* Date: April 24, 1989  
Agency: Department of Revenue

Distribution (by preparer):

Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)

STATE OF ALASKA  
1989 LEGISLATIVE SESSION

BILL VERSION: CSSB 168 (SA) (d)  
PUBLISH DATE: 5/3/89

FISCAL NOTE

REQUEST:

Revision Date: \_\_\_\_\_  
Title: Authorizing Gambling Enterprises  
in Municipalities  
Sponsor: Fahrenkamp  
Requester: Senate State Affairs

Agency Affected: Commerce & Econ. Dev.  
BRU: \_\_\_\_\_  
Components: \_\_\_\_\_

EXPENDITURES / REVENUES : (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES		89.2	89.2	89.2	89.2	89.2
TRAVEL		7.5	7.5	7.5	7.5	7.5
CONTRACTUAL		25.4	25.4	25.4	25.4	25.4
SUPPLIES		3.0	3.0	3.0	3.0	3.0
EQUIPMENT		10.0				
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	135.1	125.1	125.1	125.1	125.1

CAPITAL						
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REVENUE	0	*	*	*	*	*
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FUNDING: (Thousands of dollars)

GENERAL FUND		135.1**				
FEDERAL FUNDS						
OTHER			125.1	125.1	125.1	125.1
TOTAL	0					

POSITIONS:

FULL-TIME	0	2	2	2	2	2
PART-TIME		0	0	0	0	0
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary.)

\*See Revenue Analysis attached.

\*\*Funding is to come from program receipts; however, the department cannot estimate what the amount might be. Therefore, for the first year, general funds are used.

Prepared by: Linda Wild, Special Assistant  
Division: Commissioner's Office

Phone: 465-2500  
Date: 5-1-89

Approved by Commissioner: Larry Merculieff  
Agency: Department of Commerce & Economic Development

Phone: 465-2500  
Date: 5/1/89

Distribution (by preparer):

Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)

Fiscal Note Analysis: CSSB 168 (SA)

CSSB 168 (SA) authorizes historical gambling within municipalities, subject to local approval through adoption of an ordinance. The department is to "cooperate" with municipalities in the administration and regulation of gambling within municipalities authorized to license or operate historical gambling activities. The department is uncertain as to what might be involved in "cooperation," but this fiscal note assumes that the department would be responsible for adopting regulations regarding gambling activities, the auditing of municipal records, and reporting requirements. Municipalities are to establish local commissions responsible for licensing, regulation, and administration of authorized gambling activities. It is unclear to what extent the department would be involved in this effort.

The bill further provides that the department submit an annual report to the Governor and Legislature on its administration of historical gambling, the regulation of gambling by municipalities, and its recommendations for legislation.

The department believes that, if the Legislature chooses to authorize historical gambling or any other type of gambling activity, the administration and regulation of the activity would best be handled through a state gambling commission.

FY 90 EXPENDITURE DETAIL

PERSONAL SERVICES

Administrative Officer III, Range 21	\$61,500
Clerk Typist III, Range 8	27,736
Subtotal	\$89,236

TRAVEL

Staff travel to meet with municipal gambling commissions	\$ 7,500
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CONTRACTUAL

Audits	\$15,000
Postage, communications, printing, etc.	5,000
Office space	5,400
Subtotal	\$25,400

SUPPLIES \$ 3,000

EQUIPMENT (one time costs) \$10,000

FY 90 EXPENDITURES

FY 90 REVENUE DETAIL

CSSB 168 (SA) provides that the state receive 3-1/2% of gross proceeds, and that 1/2% of that amount may be appropriated for the treatment and counseling of persons identified as compulsive gamblers and for programs designed to prevent persons from becoming compulsive gamblers. The department is unable to estimate, at this time, the amount of revenue that may be generated by historical gambling activities. The bill does provide that program receipts may be used to fund administrative costs of the department under this chapter.

Funding for future years depends upon how many municipalities would choose to authorize gambling enterprises. Not knowing how extensive participation might be, this fiscal note carries the FY 90 numbers on into future years.

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SENATE COMMITTEE REPORT

FURTHER

3/30/89

DATE TURNED INTO OFFICE 4/6/89

Mr. President:

FINANCE

Committee considered SB 169

extending the powers and duties of the office of alcoholism and drug abuse, Department of Health and Social Services, to programs and activities relating to misuse of hazardous volatile substances by inhalant abusers; and recommended efd

- replace with \_\_\_\_\_ CS \_\_\_\_\_ )  same title
- or adopt \_\_\_\_\_ CS \_\_\_\_\_ )  new title
- attached amendment(s) and  technical title change (HB only)
- \_\_\_\_\_ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

FISCAL NOTE(S)  zero  fiscal impact  appropriation no FN  
 new  updated  previous DHYSS  
 same as previous fiscal note(s) published 3/30/89

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

[Signature]  
Irue Roance  
Paul Frank

\_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_

[Signature] (DO PASS)  
 Co-CHAIR  
 Chairman signature and recommendation

Committee Backup attached [Signature] Co-CHAIR  
 DO PASS

**FISCAL NOTE**

**REQUEST:**

Revision Date: \_\_\_\_\_  
Title: Relating to inhalant abuse  
Sponsor: Binkley et.al.  
Requestor: \_\_\_\_\_

Agency Affected: Health & Social Services  
BRU: Alcohol & Drug Abuse Services  
Components: Administration

**EXPENDITURES/REVENUES: (Thousands of Dollars)**

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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**FUNDING: (Thousands of Dollars)**

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

**POSITIONS:**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

**ANALYSIS :** (Attach a separate page if necessary)

Prepared by: Matthew C. Felix  
Division: Alcoholism & Drug Abuse

Phone: 586-6201  
Date: 3/29/89

Approved by Commissioner: Myra M. Munn  
Agency: \_\_\_\_\_

Date: 3/30/89

Distribution (by preparer):  
Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)

Fiscal Note SB 169

This fiscal note assumes that the purpose of SB 169 is to make technical corrections in the statute to clarify that the State Office of Alcoholism and Drug Abuse (SOADA) has the authority to provide treatment for inhalant abusers. The SOADA assumes that SB 169 does not require the establishment of additional treatment programs for inhalant abusers.

BY BINKLEY, PEARCE, KELLY,  
SZYMANSKI, ADAMS, DUNCAN AND  
ZHAROFF

1 IN THE SENATE

2

SENATE BILL NO. 169

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

SIXTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act extending the powers and duties of the office of alcoholism and drug abuse, Department of Health and Social Services, to programs and activities relating to misuse of hazardous volatile substances by inhalant abusers; and providing for an effective date."

11

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

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\* Section 1. AS 47.37.030 is amended to read:

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Sec. 47.37.030. POWERS OF OFFICE. The office may

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(1) plan, establish, and maintain programs for the prevention and treatment of alcoholism, [AND] drug abuse, and misuse of hazardous volatile materials and substances by inhalant abusers;

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(2) make contracts and award grants necessary or incidental to the performance of its duties and the execution of its powers, including contracts with and grants to public and private agencies, organizations, and individuals, to pay them for services rendered or furnished to alcoholics, intoxicated persons, [OR] drug abusers, or inhalant abusers; to the maximum extent possible, contracts and grants must be for a period of two years; contracts under this paragraph are governed by AS 36.30 (State Procurement Code);

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(3) solicit and accept for use a gift of money or property or a grant of money, services, or property from the federal government, the state, or a political subdivision of it or a private source, and do all things necessary to cooperate with the federal government

1 or any of its agencies in making an application for a grant;

2 (4) administer or supervise the administration of the  
3 provisions relating to alcoholics, intoxicated persons, [AND] drug  
4 abusers, and inhalant abusers of state plans submitted for federal  
5 funding under federal health, welfare, or treatment legislation;

6 (5) coordinate its activities and cooperate with alcohol-  
7 ism, [AND] drug abuse, and inhalant abuse programs in this and other  
8 states, and make contracts and other joint or cooperative arrangements  
9 with state, local, or private agencies for the treatment of alcohol-  
10 ics, intoxicated persons, [AND] drug abusers, and inhalant abusers,  
11 and for the common advancement of alcoholism, [AND] drug abuse, and  
12 inhalant abuse programs in this and other states;

13 (6) keep records and engage in research and the gathering  
14 of relevant statistics;

15 (7) do other acts necessary to implement the authority  
16 expressly granted to it;

17 (8) acquire, hold, or dispose of real property or any  
18 interest in it, and construct, lease, or otherwise provide treatment  
19 facilities for alcoholics, intoxicated persons, [AND] drug abusers,  
20 and inhalant abusers; however, the office shall encourage local ini-  
21 tiative, involvement, and financial participation under grants-in-aid  
22 whenever possible in preference to the construction or operation of  
23 facilities directly by the office; contracting and construction under  
24 this paragraph are governed by AS 36.30 (State Procurement Code).

25 \* Sec. 2. AS 47.37.040 is amended to read:

26 Sec. 47.37.040. DUTIES OF OFFICE. The office shall

27 (1) develop, encourage, and foster statewide, regional, and  
28 local plans and programs for the prevention of alcoholism and drug  
29 abuse and treatment of alcoholics, intoxicated persons, [AND] drug

1       abusers, and inhalant abusers in cooperation with public and private  
2       agencies, organizations, and individuals, and provide technical assis-  
3       tance and consultation services for these purposes;

4               (2) coordinate the efforts and enlist the assistance of all  
5       public and private agencies, organizations, and individuals interested  
6       in prevention of alcoholism, [AND] drug abuse, and inhalant abuse, and  
7       treatment of alcoholics, intoxicated persons, [AND] drug abusers, and  
8       inhalant abusers;

9               (3) cooperate with the Department of Corrections in estab-  
10       lishing and conducting programs to provide treatment for alcoholics,  
11       intoxicated persons, [AND] drug abusers, and inhalant abusers in or on  
12       parole from penal institutions;

13              (4) cooperate with the Department of Education, school  
14       boards, schools, police departments, courts, and other public and  
15       private agencies, organizations, and individuals in establishing  
16       programs for the prevention of alcoholism, [AND] drug abuse, and  
17       inhalant abuse, and treatment of alcoholics, intoxicated persons,  
18       [AND] drug abusers, and inhalant abusers, and preparing curriculum  
19       materials for use at all levels of school education;

20              (5) prepare, publish, evaluate, and disseminate educational  
21       material dealing with the nature and effects of alcohol and drugs, and  
22       the misuse of hazardous volatile substances;

23              (6) develop and implement, as an integral part of treatment  
24       programs, an educational program for use in the treatment of alcohol-  
25       ics, intoxicated persons, [AND] drug abusers, and inhalant abusers  
26       that [WHICH] includes the dissemination of information concerning the  
27       nature and effects of alcohol, [AND] drugs, and hazardous volatile  
28       substances;

29              (7) organize and foster training programs for all persons

1 (14) cooperate with the Department of Public Safety and the  
2 Department of Transportation and Public Facilities in establishing and  
3 conducting programs designed to deal with the problem of persons  
4 operating motor vehicles while intoxicated or under the influence of  
5 drugs;

6 (15) encourage hospitals and other appropriate health facil-  
7 ities to admit without discrimination alcoholics, intoxicated persons,  
8 [AND] drug abusers, and inhalant abusers and to provide them with  
9 adequate and appropriate treatment;

10 (16) encourage all health and disability insurance programs  
11 to include alcoholism and drug abuse as a covered illness;

12 (17) submit to the legislature an annual report covering the  
13 activities of the office;

14 (18) develop and implement a training program on alcoholism  
15 and drug abuse for employees of state and municipal governments, and  
16 private institutions;

17 (19) develop curriculum materials on drug and alcohol abuse  
18 and the misuse of hazardous volatile substances for use in grades  
19 kindergarten through 12, as well as a course of instruction for teach-  
20 ers to be charged with presenting the curriculum.

21 \* Sec. 3. AS 47.37.130(a) is amended to read:

22 (a) The office shall establish a comprehensive and coordinated  
23 program for the treatment of alcoholics, intoxicated persons, [AND]  
24 drug abusers, and inhalant abusers. Subject to the approval of the  
25 commissioner, the coordinator may divide the state into appropriate  
26 regions to conduct the program and establish standards for the devel-  
27 opment of the program on the regional level. In establishing the  
28 regions, consideration shall be given to the city and borough lines  
29 and population concentrations and, when feasible, programs must be

# **CORRECTION**

**THIS DOCUMENT  
HAS BEEN REPHOTOGRAPHED  
TO ASSURE LEGIBILITY**

1 IN THE SENATE

BY BINKLEY, PEARCE, KELLY,  
SZYMANSKI, ADAMS, DUNCAN AND  
ZHAROFF

2

SENATE BILL NO. 169

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

SIXTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6 For an Act entitled: "An Act extending the powers and duties of the office  
7 of alcoholism and drug abuse, Department of Health  
8 and Social Services, to programs and activities  
9 relating to misuse of hazardous volatile substances  
10 by inhalant abusers; and providing for an effective  
11 date."

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

13 \* Section 1. AS 47.37.030 is amended to read:

14 Sec. 47.37.030. POWERS OF OFFICE. The office may

15 (1) plan, establish, and maintain programs for the preven-  
16 tion and treatment of alcoholism, [AND] drug abuse, and misuse of  
17 hazardous volatile materials and substances by inhalant abusers;

18 (2) make contracts and award grants necessary or incidental  
19 to the performance of its duties and the execution of its powers,  
20 including contracts with and grants to public and private agencies,  
21 organizations, and individuals, to pay them for services rendered or  
22 furnished to alcoholics, intoxicated persons, [OR] drug abusers, or  
23 inhalant abusers; to the maximum extent possible, contracts and grants  
24 must be for a period of two years; contracts under this paragraph are  
25 governed by AS 36.30 (State Procurement Code);

26 (3) solicit and accept for use a gift of money or property  
27 or a grant of money, services, or property from the federal govern-  
28 ment, the state, or a political subdivision of it or a private source,  
29 and do all things necessary to cooperate with the federal government

1 or any of its agencies in making an application for a grant;

2 (4) administer or supervise the administration of the  
3 provisions relating to alcoholics, intoxicated persons, [AND] drug  
4 abusers, and inhalant abusers of state plans submitted for federal  
5 funding under federal health, welfare, or treatment legislation;

6 (5) coordinate its activities and cooperate with alcohol-  
7 ism, [AND] drug abuse, and inhalant abuse programs in this and other  
8 states, and make contracts and other joint or cooperative arrangements  
9 with state, local, or private agencies for the treatment of alcohol-  
10 ics, intoxicated persons, [AND] drug abusers, and inhalant abusers,  
11 and for the common advancement of alcoholism, [AND] drug abuse, and  
12 inhalant abuse programs in this and other states;

13 (6) keep records and engage in research and the gathering  
14 of relevant statistics;

15 (7) do other acts necessary to implement the authority  
16 expressly granted to it;

17 (8) acquire, hold, or dispose of real property or any  
18 interest in it, and construct, lease, or otherwise provide treatment  
19 facilities for alcoholics, intoxicated persons, [AND] drug abusers,  
20 and inhalant abusers; however, the office shall encourage local ini-  
21 tiative, involvement, and financial participation under grants-in-aid  
22 whenever possible in preference to the construction or operation of  
23 facilities directly by the office; contracting and construction under  
24 this paragraph are governed by AS 36.30 (State Procurement Code).

25 \* Sec. 2. AS 47.37.040 is amended to read:

26 Sec. 47.37.040. DUTIES OF OFFICE. The office shall

27 (1) develop, encourage, and foster statewide, regional, and  
28 local plans and programs for the prevention of alcoholism and drug  
29 abuse and treatment of alcoholics, intoxicated persons, [AND] drug

1       abusers, and inhalant abusers in cooperation with public and private  
2       agencies, organizations, and individuals, and provide technical assis-  
3       tance and consultation services for these purposes;

4               (2) coordinate the efforts and enlist the assistance of all  
5       public and private agencies, organizations, and individuals interested  
6       in prevention of alcoholism, [AND] drug abuse, and inhalant abuse, and  
7       treatment of alcoholics, intoxicated persons, [AND] drug abusers, and  
8       inhalant abusers;

9               (3) cooperate with the Department of Corrections in estab-  
10       lishing and conducting programs to provide treatment for alcoholics,  
11       intoxicated persons, [AND] drug abusers, and inhalant abusers in or on  
12       parole from penal institutions;

13              (4) cooperate with the Department of Education, school  
14       boards, schools, police departments, courts, and other public and  
15       private agencies, organizations, and individuals in establishing  
16       programs for the prevention of alcoholism, [AND] drug abuse, and  
17       inhalant abuse, and treatment of alcoholics, intoxicated persons,  
18       [AND] drug abusers, and inhalant abusers, and preparing curriculum  
19       materials for use at all levels of school education;

20              (5) prepare, publish, evaluate, and disseminate educational  
21       material dealing with the nature and effects of alcohol and drugs, and  
22       the misuse of hazardous volatile substances;

23              (6) develop and implement, as an integral part of treatment  
24       programs, an educational program for use in the treatment of alcohol-  
25       ics, intoxicated persons, [AND] drug abusers, and inhalant abusers  
26       that [WHICH] includes the dissemination of information concerning the  
27       nature and effects of alcohol, [AND] drugs, and hazardous volatile  
28       substances;

29              (7) organize and foster training programs for all persons

1 engaged in treatment of alcoholics, intoxicated persons, [AND] drug  
2 abusers, and inhalant abusers, and establish standards for training  
3 paraprofessional alcoholism, [AND] drug abuse, and inhalant abuse  
4 workers;

5 (8) sponsor and encourage research into the causes and  
6 nature of alcoholism, [AND] drug abuse, and inhalant abuse, and the  
7 treatment of alcoholics, intoxicated persons, [AND] drug abusers, and  
8 inhalant abusers, and serve as a clearinghouse for information relat-  
9 ing to alcoholism, [AND] drug abuse, and inhalant abuse;

10 (9) specify uniform methods for keeping statistical infor-  
11 mation by public and private agencies, organizations, and individuals,  
12 and collect and make available relevant statistical information,  
13 including number of persons treated, frequency of admission and read-  
14 mission, and frequency and duration of treatment;

15 (10) advise the governor in the preparation of a comprehen-  
16 sive plan for treatment of alcoholics, intoxicated persons, [AND] drug  
17 abusers, and inhalant abusers;

18 (11) review all state health, welfare, and treatment plans  
19 to be submitted for federal funding, and advise the commissioner on  
20 provisions to be included relating to alcoholics, intoxicated persons,  
21 [AND] drug abusers, and inhalant abusers;

22 (12) assist in the development of, and cooperate with,  
23 alcohol, [AND] drug abuse, and inhalant abuse education and treatment  
24 programs for employees of state and local governments and businesses  
25 and industries in the state;

26 (13) use the support and assistance of interested persons in  
27 the community, particularly recovered alcoholics, [AND] drug abusers,  
28 and inhalant abusers, to encourage alcoholics, [AND] drug abusers, and  
29 inhalant abusers to voluntarily undergo treatment;

1           (14) cooperate with the Department of Public Safety and the  
2 Department of Transportation and Public Facilities in establishing and  
3 conducting programs designed to deal with the problem of persons  
4 operating motor vehicles while intoxicated or under the influence of  
5 drugs;

6           (15) encourage hospitals and other appropriate health facil-  
7 ities to admit without discrimination alcoholics, intoxicated persons,  
8 [AND] drug abusers, and inhalant abusers and to provide them with  
9 adequate and appropriate treatment;

10           (16) encourage all health and disability insurance programs  
11 to include alcoholism and drug abuse as a covered illness;

12           (17) submit to the legislature an annual report covering the  
13 activities of the office;

14           (18) develop and implement a training program on alcoholism  
15 and drug abuse for employees of state and municipal governments, and  
16 private institutions;

17           (19) develop curriculum materials on drug and alcohol abuse  
18 and the misuse of hazardous volatile substances for use in grades  
19 kindergarten through 12, as well as a course of instruction for teach-  
20 ers to be charged with presenting the curriculum.

21 \* Sec. 3. AS 47.37.130(a) is amended to read:

22           (a) The office shall establish a comprehensive and coordinated  
23 program for the treatment of alcoholics, intoxicated persons, [AND]  
24 drug abusers, and inhalant abusers. Subject to the approval of the  
25 commissioner, the coordinator may divide the state into appropriate  
26 regions to conduct the program and establish standards for the devel-  
27 opment of the program on the regional level. In establishing the  
28 regions, consideration shall be given to the city and borough lines  
29 and population concentrations and, when feasible, programs must be

1 established with maximum local community involvement.

2 \* Sec. 4. AS 47.37.150 is amended to read:

3 Sec. 47.37.150. ACCEPTANCE FOR TREATMENT. The coordinator shall  
4 adopt regulations for the admission of persons into the treatment  
5 program, considering available treatment resources and facilities, for  
6 the purpose of early and effective treatment of alcoholics, intox-  
7 icated persons, [AND] drug abusers, and inhalant abusers. In adopting  
8 the regulations the coordinator shall be guided by the following  
9 standards:

10 (1) if possible a patient must be treated on a voluntary  
11 rather than an involuntary basis;

12 (2) a patient must be initially assigned or transferred to  
13 outpatient or intermediate treatment, unless the patient is found to  
14 require inpatient treatment;

15 (3) a person may not be denied treatment solely because the  
16 person has withdrawn from treatment against medical advice on a prior  
17 occasion or because the person has relapsed after earlier treatment;

18 (4) an individualized treatment plan must be prepared and  
19 maintained on a current basis for each patient;

20 (5) provision must be made for a continuum of coordinated  
21 treatment services, so that a person who leaves a facility or a form  
22 of treatment will use other appropriate treatment and facilities.

23 \* Sec. 5. AS 47.37.270 is amended by adding new paragraphs to read:

24 (15) "hazardous volatile material or substance"

25 (A) means a material or substance that is readily  
26 vaporizable at room temperature and whose vapors or gases, when  
27 inhaled,

28 (i) pose an immediate threat to the life or  
29 health of the person; or

1                   (ii) are likely to have adverse delayed effects on  
2                   the health of the person;  
3                   (B) includes, but is not limited to,  
4                   (i) gasoline;  
5                   (ii) materials and substances containing petroleum  
6                   distillates; and  
7                   (iii) common household materials and substances  
8                   whose containers bear a notice warning that inhalation of  
9                   vapors or gases may cause physical harm;  
10                   (16) "inhalant abuse" means the misuse of a hazardous vola-  
11                   tile material or substance by inhaling its vapors.  
12                   \* Sec. 6. This Act takes effect July 1, 1989.

# Senator Johne Binkley

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Senate Finance Committee  
P.O. Box V • Juneau, Alaska 99811 • (907) 465-4985



Finance Committee  
Co-Chairman

## MEMORANDUM

April 4, 1989

TO: Senator Rick Uehling, Co-Chairman  
Senate Finance Committee

FROM: Senator Johne Binkley

RE: SB 169, relating to inhalant abuse

---

The above-referenced piece of legislation was referred to your committee on March 30. This bill would extend the powers and duties of the State Office on Alcoholism and Drug Abuse to include the misuse of volatile substances; that is, inhalants. The purpose of the bill is to formally establish SOADA as the clearinghouse for inhalant information and assistance. The bill does not direct SOADA to establish any new programs so there is no fiscal impact.

"The Drug Abuse Report", a national document published in 1988, stated that overall, drug use is slowly continuing to decline, however inhalants are "bucking the trend" and their use is rising. The University of Alaska's "Alcohol and Drug Use Among Youth" study released this year shows inhalants as having the highest percentage increase of all drugs, nearly three times that of marijuana.

Inhalants tend to be the substance of choice among young people because of they are readily available and inexpensive. This is of particular concern because most, if not all inhalant substances are highly toxic and can cause irreversible brain damage or death.

Attached is information for the committee members on inhalants. I appreciate your scheduling this legislation so quickly.

than chance expectancy. The declines for cocaine (-16.1%) and stimulants (-10.2%), were also found to be statistically significant ( $p < .01$ ). The small increase noted for marijuana (+1.1%) was not statistically significant, but the increase in hallucinogens (+8.7%) was found to be greater than chance expectancy ( $p < .01$ ).

### (3) Lifetime Experience with a Drug

Table 5-3 shows a pattern of increases and decreases for lifetime experience with different drugs (excluding alcohol and tobacco). Consistent with the findings in Tables 5-1 and 5-2, increases are noted for marijuana (3.6%) and hallucinogens (4.5%). A relatively large increase for inhalants (9.4%) is also noted, which is consistent with its reported increase in availability reported in Table 5-1. All of the differences in lifetime

Table 5-3  
Comparison of 1983 and 1988 Findings  
Lifetime Experience with Chemical Substances  
Eight School Districts

<u>Substance</u>	1988 Percent*	1983 Percent**	Percent Change
Marijuana	53.0	49.4	+ 3.6***
Cocaine	14.4	18.3	- 3.9***
Stimulants	24.2	27.2	- 3.0****
Hallucinogens	13.2	8.7	+ 4.5***
Depressants	9.8	14.3	- 4.5***
Heroin	2.0	2.2	+ 0.2
Inhalants	25.9	16.5	+ 9.4***
Tranquilizers	9.9	11.5	- 1.6****

\*N=3814 (Unweighted) \*\*N=3609 (Unweighted)

\*\*\* $p < .01$ .

\*\*\*\* $p < .05$ .

From Alcohol and Drug Use among Youth  
Study, University of Alaska - Anchorage  
Dr. Bernie Segal. November 1988.

In other research.

(g) Depressants

Depressants, largely in the form of barbiturates, has experienced a decline since 1983, a trend that is consistent with reports from other surveys.

(h) Tranquillizers

Use of substances such as Valium or Librium, classified as tranquillizers, have also declined since 1983, a trend which is also consistent with findings from other research.

(i) Inhalants

Of all the illicit chemical substances, inhalants have shown the largest increase. This increase is consistent with a small increase reported across the nation by Johnston et al. (1987). Inhalants have tended to be the substance of choice among very young users, largely because they are cheap, readily available, and induce an intense altered state of consciousness, perhaps emulating the perceived experience of the substances the naive user cannot readily obtain. Additionally, older adolescents may resort to using inhalants when other substances are unavailable. Beauvais and Oetting (1987) noted that inhalant use, at every age, "marks a very high level of drug involvement for that group and suggests potentially serious adjustment difficulties. Some of these difficulties include disruptive family relationships, poor school and job adjustment, serious emotional problems, and higher levels of deviance than other drug users" (p. 781). The statistics regarding inhalants should be of particular concern because most, if not all inhalant substances, are highly toxic and can cause irreversible brain damage or death.

(j) Alcohol

Consistent with the findings from different studies of drinking among youth across the nation, experience with alcohol in Alaska is ubiquitous among adolescents. It would also seem that drinking during adolescent years no longer represents a lifestage phenomenon, but has become an adolescent life-style phenomenon. To a large extent the drinking among adolescents could be considered to model the drinking behavior of the

social settings and situations which prompt abuse.  
410. *Internal Medicine News*, July 15-31, 1987, p. 13.

### COCAINE PRECIPITATES HEART ATTACK IN YOUNG ADULTS

Cocaine can be a major factor in the occurrence of heart attack in young adults. At an annual meeting of the American College of Cardiology, Henry W. B. Smith, III, M.D., reported his experience with nine heart-attack victims between the ages of 23 and 39 who were also cocaine users.

Four patients used cocaine twice a week or more for at least two months prior, and five patients were occasional users. Most also smoked cigarettes, and one had a history of heart disease in her family. Both of these factors contributed to the occurrence of heart attack.

After treatment, six patients stopped their cocaine use. Of the remaining three, two experienced later episodes of chest pain, and one died of a second heart attack which also resulted from cocaine use.

These findings indicate that cocaine can precipitate heart attack when it is smoked, inhaled or injected. Symptoms usually occur within one hour of use.

411. *Internal Medicine News*, June 1-14, 1987, p. 8.

### COCAINE CAN CAUSE HEART PROBLEMS IN FIRST-TIME USERS

First-time users of cocaine can experience heart problems, says Peter Martin, M.D., director, alcohol and substance abuse division, Vanderbilt University College of Medicine. Dr. Martin wishes to dispel the myth that only long-term abusers who take large amounts of the drug can develop heart complications.

Another myth is that snorting cocaine, instead of injecting or smoking it, reduces the risk of heart complications.

Of seven patients entering one hospital emergency room, six had snorted cocaine and one had smoked a freebase preparation. Four patients experienced heart attack, and three developed other heart problems. Two patients died suddenly.

According to statistics for 1981 from the National Institute on Drug Abuse, cocaine use resulted in 3,296 visits to emergency rooms and caused an additional 195 deaths. In contrast, 9,946 visits to emergency rooms and 580 deaths resulted from cocaine use in 1985. Even more reports of complications may occur since the price of cocaine has gone down and is affordable for more people.

Dr. Martin says that the treatment goal for all cocaine abusers must be total abstinence.

412. *Internal Medicine News*, June 1-14, 1987, pp. 9-10.

### HEROIN

#### HEROIN ABUSE MAY LEAD TO DEVELOPMENT OF ASTHMA

In a study of 2,276 heroin addicts, 112 had a history of asthma. Of those, 31 showed an association between their heroin abuse and the development of asthma. In addition, more women developed asthma subsequent to heroin abuse than did men.

413. *Internal Medicine News*, July 1-14, 1987, p. 6.

### MARIJUANA

#### CHEST PAIN RESULTS FROM MARIJUANA AND COCAINE ABUSE

Maximo A. Lague, III, M.D., and colleagues of Tampa General Hospital, report the case of an 18-year-old male who developed chest pain and short-

ness of breath after using marijuana and cocaine. Previously, these problems have been noted in cocaine and marijuana abusers who use positive pressure devices or techniques which supposedly enhance the drugs' effects.

The patient in this case denied using any such techniques or devices. With the increased problem of drug abuse among adolescents, the author advises physicians to routinely question adolescents who complain of chest pain about their use of drugs.

414. *Pediatric Emergency Care*, Vol 3, No 2, 1987, pp 107-109.

### MARIJUANA HARMFUL TO LUNGS

Researchers at UCLA School of Medicine have examined the effect of smoking tobacco and marijuana on the lungs. At the cellular level, they compared the effect on 43 smokers and 19 nonsmokers of smoking cigarettes, marijuana or both.

Clearly, cigarette and marijuana smoke had a negative effect on the lungs. Further, the effects of marijuana are separate from those of cigarettes and actually add to or worsen the effects of cigarette smoke.

415. *American Review of Respiratory Diseases*, Vol 135, 1987, pp 1271-1275.

### INHALANTS

#### TRICHLOROETHANE TOXIC TO HEART

Adolescents who sniff glue may be exposed to a toxic substance called trichloroethane, or TCE, a commonly used solvent found in various glues, dry cleaning fluids, plaster remover and typewriter-correction fluid.

A report recently appeared in Britain of a 14-year-old boy who sniffed trichloroethane and who later developed irregular heart rhythm during surgery for removal of his tonsils. It appears that the anesthetic used during surgery added to the heart toxicity caused by trichloroethane.

A 54-year-old man who had occupational exposure to trichloroethane experienced similar problems during surgery. Both cases demonstrate that damage to the heart is a possible result of long-term occupational exposure or short-term abuse of trichloroethane.

416. *British Medical Journal*, Vol 294, 1987, pp 727-729.

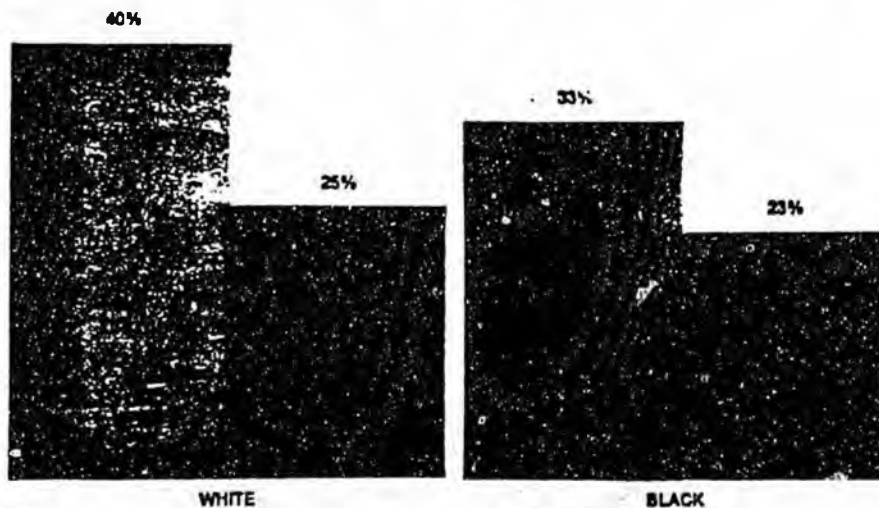
### OTHER DRUGS

#### DOCTOR CALLS NASAL VITAMIN PURE RIPOFF

The Food and Drug Administration is investigating a nasal vitamin B12 product called Ener-B. When squeezed into the nose, Ener-B delivers large doses of vitamin B12 which consumers of the product believe will give them extra energy.

One critic of Ener-B, Victor Herbert, M.D., of the Bronx Veterans Administration Medical Center, submitted a petition to the Food and Drug Administration which states that Ener-B is a pure economic ripoff with no health or

## SMOKING DURING PREGNANCY\*



■ 1987 ■ 1980 \*Married women 20 years of age and older. See page 7.

AUG 18 1989

Pundra Drums

Client No. 616

## Youth found dead near open gasoline container

ANCHORAGE (AP)—When last seen alive, 14-year-old Freddy George was wandering the streets of Pilot Station in the middle of the night.

A police officer told the boy to go home, but instead he went to a ramshackle cabin near the Yukon River used to store fishing gear.

The Alaska State Troopers say Freddy George apparently died that night after inhaling fumes from an open can of gasoline.

John Evan and his son, Freddy, 12, found his body the next morning on Aug. 10 as they prepared to go fishing.

"When I first saw him, I thought he was sleeping. I couldn't recognize him for awhile," Evan said. "I asked my Freddy to come see who it was. I've been feeling pretty bad about that."

Freddy George often stayed out late, said Patrick Nick, the village public safety officer. When the boy went home, it was usually to his married sister's house. He and his sister and their mother, Sarah, were the only living members of the immediate family, Nick said.

The boy is the second in the Yukon Delta to die in recent weeks after inhaling gas fumes. A 14-year-old Emmonak boy died during a party in late July after he reportedly drank homemade liquor and inhaled gasoline fumes.

Officials said gas-sniffing is a dangerous form of substance abuse that can be addictive and sometimes leads to death from asphyxiation.

"That goes on in the Bush," said Trooper Capt. Glenn Godfrey, who heads the agency's rural law en-

forcement effort. "Quite often, it's youngsters, teenagers and pre-teens, who are experimenting with substances. The potential of that being fatal is very high. You get a quick high and all of a sudden, it's too late."

"There's no trend," said Godfrey, who formerly served with the Troopers in Bethel. "I don't see an inordinate number of people dying from sniffing gas. It's nothing we are taking lightly."

Evan said he has been troubled ever since the morning he found the boy's body.

"That's the first time I've found somebody like that," he said. "It's pretty hard to take. I didn't want to go fishing. When I got home, I called the priest. I talked to him. I didn't want to keep it in me. If you keep it inside, it seems to get worse."

QUALITY SERVICE

Date JUL 18 1982

Tundra Drive

Client No. 222

## Boy dies at party

ANCHORAGE (AP) — A 14-year-old Emmonak boy died during a weekend party near his village after he reportedly drank home-brewed liquor and sniffed gasoline, the Alaska State Troopers reported.

Troopers identified the youth as Robert Hamilton.

They said he had been at a party with other youths on a beach along the Yukon River early Sunday. He passed out and could not be revived, troopers said.

An autopsy was scheduled for Tuesday in Anchorage.

- the pending reorganization of Office of Financing and Coverage Policy, would continue.
2. Transfer all of NIMH to NIH, where, it is argued, research on mental illness would finally reach the stature accorded other diseases. This is the plan in the Inouye bill.
  3. Transfer only the research effort of NIMH to NIH, and rename the remaining components of ADAMHA the "National Center for Addictive Disorders," consisting of the two institutes on drugs and alcohol. NAMI's Havel said his organization could support either of these two plans.
  4. Separate all the research and non-research functions of ADAMHA. The research portions of all three existing institutes would go to NIH as a single entity. Then the alcohol and drug institutes could form an Institute on Addictive Disorders, with service-related components of NIMH administered separately. Since this would combine alcohol and drugs into one entity, "many people feel strongly one way or the other" on this point, Lewin said. Advocates for those suffering from drug addiction, as opposed to alcohol addiction, believe that the demographics of drug addicts are not the same as those of alcoholics. Therefore, they say, the two institutes must maintain their identities.
- Another variation of this option would call for the three entities to go to NIH as three separate institutes. But some of the service sectors could go either to the Centers for Disease Control or the National Center for Health Services Research. Administration of state block grants and some of the demonstration programs would become the responsibility of the Health Resources and Services Administration. Another option would be to create a bureau of ADM delivery-of-services efforts within HRSA.
5. Realign the existing ADAMHA structure to make research the exclusive mission of all three institutes. All service-related functions would be shifted to a bureau in ADAMHA, whose director would be on a par with the three institute directors. Proponents of this arrangement argue that there is much similarity in the services administered by the three institutes. This seems the most popular option among the drug and alcohol field.

#### Goodwin May Be Named

ADAMHA reorganization is a delicate subject right now since Frederick Goodwin, MD, who

heads NIMH's Intramural Research Program, is expected to be named ADAMHA administrator sometime in February. Several sources cited possible conflicts among the various institute directors as the parent agency undergoes rearrangement. "There are institutional positions, and positions that people maintain in their heart of hearts," one HHS staffer said. "All the institute directors are in a tight spot."

If nominated and confirmed, Goodwin would succeed Donald Ian Macdonald, a pediatrician who has been serving as both ADAMHA Administrator and Director of the Drug Abuse Policy Office for nearly a year. Macdonald, who will stay on at his White House post which also carries the title of Special Assistant to the President for Drug Abuse Issues, has been heading ADAMHA since his confirmation in April 1985.

Goodwin, 51, an expert in depressive disorders, has been with the NIMH intramural effort, the clinical research program located at the National Institutes of Health campus in Bethesda, since 1965. He became its director in 1982.

The appointment of the ADAMHA administrator is subject to Senate confirmation. ADAMHA sources said White House clearance has already been obtained, and that the FBI was winding up its routine clearance procedures.

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## Incidence

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### YOUTHS' DRUG USE IN SLOW FALL, BUT INHALANTS SHOW GAIN

High school seniors are using less cocaine, but more and more of them report having experimented at least once with the drug and there is no noticeable decline in crack use, a new survey shows. And while overall drug use is slowly continuing to decline, inhalants are "bucking the trend," and their use is rising, said the researcher who recently completed a survey of drug use among young adults.

According to the annual National High School Senior Survey on Drug Abuse, prepared for the National Institute on Drug Abuse by Lloyd Johnston, Ph.D., project director of the University of Michigan Institute for Social Research, cocaine use among high school seniors declined gradually in 1987 for the first time since the survey began 13 years ago. About 42% of the seniors said they had used an illicit drug at least once in the past year, the lowest figure in 13 years.

Observers were quick to flag various possible flaws in the study. For example, some experts

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pointed out that the study canvasses youngsters who have reached the last year of high school, or who are about to graduate. It does not take into account the situation of high school drop-outs, and previous surveys show the rate of drug use is double among this group.

"We're always very up-front that we don't have data on drop-outs," Johnston said. "But drop-outs constitute 15-20% of this age group, so this limits how they can affect overall estimates. It really doesn't change the story for most drugs. Two possible exceptions: heroin and crack, since most serious users of these drugs are out of school. These two drugs signal advanced forms of drug involvement." Nevertheless, improvements in drug use are most difficult to attain among drop-outs, Johnston noted.

Of the nearly 17,000 high school seniors in 130 public and private schools who participated in the nationwide survey, 57% reported having used an illegal drug, compared to 58% last year, and 35% used a drug other than marijuana, against 38% in 1986. Use of other drugs, including LSD, heroin and other opiates, is about the same as last year.

The survey findings, which cover most of 1987, are "encouraging," said Rep. Charles Rangel (D-NY), chairman of the House Select Committee on Narcotics. "But let's not get carried away into thinking we're winning the war on drugs. ...In fact, cocaine is cheaper and purer than ever before, and cocaine overdoses and deaths are up, indicating a growing cocaine problem." He called the survey "the only bright spot in an otherwise bleak situation."

And Johnston himself cautioned that the good news may not last. "I certainly think it's cause for optimism, but there's nothing immutable about a downward trend" in drug use, he said. Drug use in the US is still the "highest in the industrialized world."

And more research is showing the harmful effects of marijuana use. A recent National Institute on Drug Abuse paper says that chronic use can destroy cells in the hippocampus, a brain structure important for learning and for linking sensation with feeling. This may account for marijuana's ability to impair short-term memory.

But Johnston did predict a continued improvement in the drug situation, provided that "the forces that gave rise to [it] can continue. Many influences have been making people aware of cocaine hazards, especially media campaigns and work by schools and families, although this is hard to quantify." Another factor was the

deaths of athletes Len Bias and Don Rogers. "That really got the attention of young people," he said, adding that norms and attitudes must continue to shift.

There was a jump to 48% in 1987 from 34% in 1986 of young people who said they believe that use of even a small quantity of cocaine involves "great risk."

Johnston did not attribute any of improvement in drug use to treatment of addicts. High school students typically do not show a high demand for treatment, he said. One way to improve the statistics even further, he said, would be to fund more evaluation of prevention and education programs.

"What we end up doing is dumping huge amounts of money in an effort to close our borders, and relatively ineffectively. Until very recently, only token amounts were spent on prevention. ...Now there must be a commitment to consistent funding. We, as a society, have been remiss in not developing a knowledge base for prevention efforts. This requires money, especially for evaluation. I'm not saying the existing programs are ineffective; we just don't know."

The findings mark the 13th annual survey, and Johnston said he expects to continue the studies as long as the nation has a drug problem. Besides the high school seniors, it also quantifies drug use among about 10,000 members of the last 10 graduating high school classes. Response rates to these surveys, which are mailed, range from 89% to 73%, with the lowest responses coming from the class of 1976. Johnston termed these response rates "very high" for mail surveys.

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## Special Report

### "CAUTIOUS OPTIMISM" SEEN FOR DRUG-ABUSE INDUSTRY IN 1988

"Cautious optimism" is the most common outlook among analysts of the drug abuse treatment industry as they assess the prospects for 1988. Most predict a healthy long-range profitability, despite some possible problems in the short-term as the industry sorts out after a not entirely successful 1987.

"1988 will be a mirror image of 1987, one of re-positioning in the industry," said Steve Munroe, senior vice president and chief financial officer of CompCare, based in Irvine, CA. The company owns and manages 20 drug and alcohol abuse treatment facilities, and has 150 man-

**Facts About...**

# **Inhalants**

Presented By:

**Health  
Communications,  
Inc.**

## **WHAT IS IT?**

From time to time, the phenomenon of inhalant use is brought to public attention. In the 1960s we had an "epidemic" of glue sniffing. Nowadays, there is still a small but consistent use of various solvents, aerosols and gases across the nation, and in certain locations, the problem is much more serious.

Some inhalant anesthetics (nitrous oxide, ether, chloroform) were used recreationally in the 19th century and inhalation parties were common at that time among students and physicians.

In the 1960s, the inhalation of volatile substances such as plastic model glue, nail polish removers, and aerosol sprays occurred frequently among adolescents.

A wave of anti-glue sniffing publicity which ensued at the time resulted in many local and state laws prohibiting buying of such substances by minors. In spite of these laws, inhalant vapors and sprays continue to be used to this day, partially because of the widespread application of such products in household use, and partially because of ineffective legislation and enforcement.

## **THE SUBSTANCES**

Certain solvents and gases have some euphoric and intoxicating properties. Many are volatile hydrocarbons; most are gases at room temperature or turn to gas when exposed to air.

Some of the most common products are: fast drying glues and cements; many paints, lacquers and varnishes as well as thinners and removers, lighter and dry

## **THE SUBSTANCES (Cont.)**

cleaning fluids, kerosene and some other petroleum products, nail polish remover, various aerosol products.

The active chemicals in these products include toluene, benzene, acetone, naphtha, hexane, cyclohexane, trichlorophane, trichloroethylene, carbon tetracholoride, chloroform, ethyl ether, various alcohols, ketones, and acetates.

## **FREQUENTLY USED INHALANTS:**

### **Nitrous Oxide**

This is a clear gas which is used to kill pain in dentistry, and is also used as a propellant in some commercial products, such as canned whipped cream. No evidence exists regarding permanent harm resulting from its use. However, accidental suffocations have taken place when the gas was used through a strap-on face mask without oxygen. The high is a very brief one, lasting a few minutes at most.

### **Freon**

This gas, like other cryogenics, comes out frozen. If inhaled directly it can freeze the larynx and lungs, causing suffocation. Nitrous oxide, freon and other pressurized gases can literally cause the lungs to "burst" blood vessels, and can cause death, due to the pressure at which the gas is expelled, if the mouth is placed directly on the container. Freon produces effects which generally last only a few minutes.

### **Butyl Nitrite**

This is a liquid currently legal in most states. It is a powerful, short-acting heart stimulant and vasodilator. Sniffing butyl nitrite produces a "rush" of euphoria which lasts just a few seconds. It is also

## FREQUENTLY USED INHALANTS

said to increase sexual enjoyment at the point of orgasm. At this time, there is no evidence to suggest that this substance causes any short or long-term damage. However, when used standing up there is a possibility of injury due to falling, if the user accidentally blacks out for a few seconds. There is no apparent tolerance, and some users inhale butyl nitrite constantly for hours while dancing or at parties. Some danger may exist for persons who, because of defective blood vessels, cannot handle the sudden vasodilation. Amyl nitrite, a chemically related substance to butyl nitrite, is a prescription drug with approximately the same effects, commonly used for angina pectoris.

## THE EFFECTS

Users report a feeling of well-being, a reduction of inhibitions, an elevated mood. In many respects the effects are similar to those produced by alcohol and other sedatives.

Higher doses often produce laughing and giddiness, feelings of floating, dizziness, time and space distortions, and illusions. Some substances are said to induce psychedelic-like effects.

These effects may last anywhere from five minutes to an hour, depending on the substance and the dose.

## **ADVERSE ACUTE EFFECTS**

Acute use of solvents often brings on confusion, drunkenness, slurred speech, a feeling of numbness, runny nose, tears, headaches and muscular incoordination. Frequently there is nausea and vomiting.

In case of high dose, the general sedative-anesthetic effects take over and drowsiness, stupor, respiratory depression and unconsciousness may result. There have been reports of extremely heavy use inhibiting breathing and bringing on death.

Judgment is often impaired. There is confusion, hyperactivity, irritation, tension, often fright. Acute psychoses have been reported. There have also been reports of panic, and physical aggression. Some deaths have been attributed to solvent use, but these have generally occurred due to mechanical suffocation caused when the user fainted from inhalation and his nose and mouth remained covered by a plastic bag. A few fatalities have also been attributed to vomit suffocation.

Many of these substances appear to be capable of sensitizing the heart to adrenaline, which is manufactured in the body in the event of a sudden scare. Since the early 1960s, heart failure due to this effect, known as "Sudden Sniffing Death" Syndrome, or SSD, has been suspected in hundreds of users.

## **LONG TERM EFFECTS**

Permanent, irreversible damage on either physical health or intellectual functioning among solvent sniffers has not been conclusively demonstrated. But temporary abnormalities have been

## **LONG TERM EFFECTS (Cont.)**

shown in respect to liver and kidney function, bone marrow activity, gastritis, hepatitis, jaundice, blood abnormalities and peptic ulcers.

Some chronic users have exhibited slow-healing ulcers around the mouth and nose, loss of appetite, weight loss, and nutritional disorders. There have been reports of brain damage as a result of regular solvent use but mostly this has been shown to be reversible (without permanent effect) once the use was stopped.

There have also been reports of chromosome damage and blood abnormalities as a result of sniffing, but such effects have not yet been conclusively proven, and remain under study.

With so many different formulations of solvents and other hydrocarbon products on the market, it is impossible to predict the long-term effects of the inhalation of all possible substances. But recent information suggests that some substances, like toluene, may actually be less harmful than previously believed. On the other hand, long term use of other substances such as n-Hexane, which is commonly found in some plastic cement, gasoline, various adhesives and rubber cement, may cause permanent damage to the muscles.

## **TOLERANCE AND DEPENDENCE**

When use of volatile substances continues for a long time and becomes heavy, tolerance may develop in that the user requires more and greater quantities of the drug to achieve the desired effects.

## **TOLERANCE AND DEPENDENCE**

Physical dependence has also occurred among some chronic users, with withdrawal symptoms showing up when they sought to discontinue use. These symptoms include hallucinations, headaches, chills, delirium tremens, and stomach cramps. Hangovers lasting several days have also been known.

There is also cross tolerance between some solvents and central nervous system depressants.

In some economically depressed communities, where adult use of solvents occurs, sniffing of hydrocarbon vapors from kerosene, spray paint, etc., is often substituted by alcoholics who have run out of liquor as a way of forestalling withdrawal and delirium tremens.

Alcohol and barbiturates have been shown to augment some of the adverse effects of certain solvents. Consequently, there is risk of unconsciousness or even heart failure if the effects of alcohol are added to the effects of volatile solvents.

## **WHO ARE THE USERS?**

T. Rubin, in a review of American studies in the mid-1960s, (and reported in the LeDain Commission Final Report, 1973) found that the average age of sniffers varied from a low of 12 years to a high of 15. He also showed that boys were much more likely to sniff solvents than were girls.

In one study of senior high school students, conducted in 1991 by the Institute for Social Research, 27.5% had used inhalants at some time, though by the final year of high school only about 5% continued to be current users.

## SUMMARY

The use of inhalants and volatile substances by youth is still not uncommon. This is a major reason for concern given that it is difficult to safely gauge the dosage of these substances, the possibility of suffocation, and the unstable nature of solvents or other fluids which raises the risk of fire.

The laws attempting to regulate these substances are not listed here since most of the compounds discussed are available in common household products.

The result has been poorly worded laws with many loopholes, ineffective and confusing enactment of those laws when enforcement was attempted.

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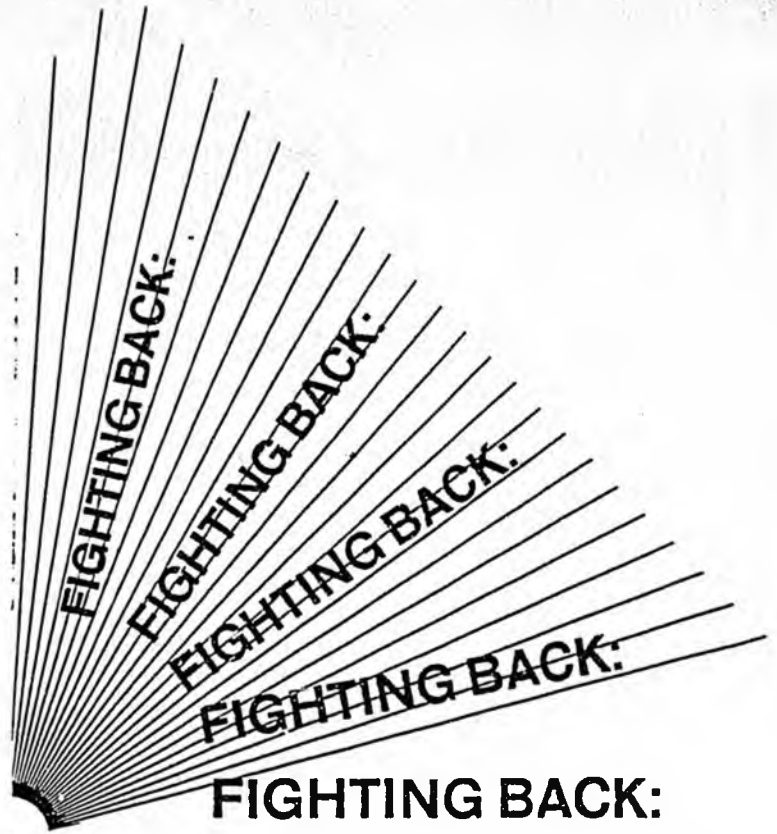
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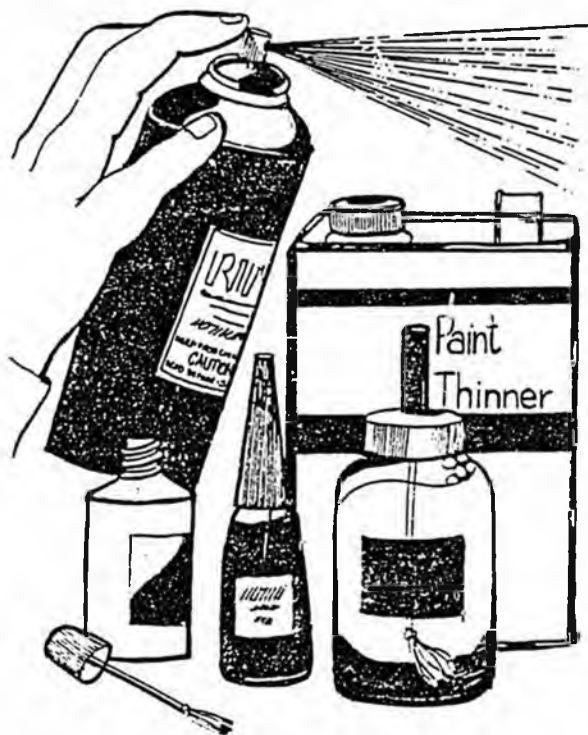
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**FIGHTING BACK:**

HELPING  
YOUNG PEOPLE  
KICK THE  
SNIFFING HABIT

*This brochure may help someone you care about, or even save their life. You may have heard about sniffing addiction, and wondered what it is and whether it will affect your family. Or perhaps sniffing addiction has already become a problem for your children. Whether or not they are active sniffers, you should keep in mind that continued sniffing, for the price of a quick "high," can lead to serious mental and physical deterioration and even result in death.*

*You may be a parent, an older brother or sister, a teacher, or a concerned person in the community, anxious to help an addicted youngster find the road back to health and a more productive life. This brochure will help you understand the sniffing problem, and describe your role as a crucial link in educating the young to the hidden and actual dangers that await those who "sniff to get high."*



## **Inhalants: The Substances Abused Through Sniffing**

Intentional misuse of gasoline, solvents, aerosols and other substances through sniffing or huffing has been a problem among young people since the early '60s. Inhalant abuse is itself part of the total drug abuse problem. Inhalant abuse may be described as the willful and deliberate, deep breathing and prolonged holding in of gases from certain substances to attain a modified state of consciousness, usually described as a euphoric, mind-altering "high." As distinguished from normal breathing or inhalation, inhalant abuse is intentional and voluntary, its only purpose being to draw these inhalants repeatedly deep into the lungs until the desired level of intoxication is reached.

Inhalants are a diverse group of chemicals that produce vapors which, when inhaled, interfere with normal functioning of the mind and body. Concentrated vapors of solvents in a variety of products such as glue, paint thinner, nail polish remover, cleaning and lighter fluid, typewriter correction fluid, refrigerant gases, and some aerosol products may act in this manner. These products are among the substances that continue to be misused and abused by young people today.

Sniffing is hard to control because it involves consumer products that are sold for legitimate purposes, are readily available, and are not harmful if used as directed. Certain chemicals in these products, which make them effective for lawful uses, also make them suitable for sniffing. By breathing in vapors from concentrated doses of these substances, instead of using them for the purpose intended by manufacturers, youngsters may induce a state of "high." Past efforts to regulate specific chemicals in products subject to abuse have not successfully deterred youngsters from sniffing them. In addition, such regulations unfairly discriminate against legitimate users of these products. It therefore appears that the sniffing problem cannot be curbed by banning the products, but only by preventing their willful misuse.

## **A Sniffer's Profile: The Path to Addiction**

Studies show that youngsters begin abusive sniffing at a relatively young age—i.e., eight to 12 years of age. Although there are more male than female sniffers, the habit is common to both sexes. In the recent past, sniffers tended to come from poor, broken homes, mostly from minority populations in the Southwest. This pattern however, is slowly changing, and now involves children from all walks of life.

Sniffing aerosols and other chemical products is attractive to youngsters because it offers them an easy, cheap thrill. These potentially inhalable products, made to

bonafide uses, are accessible in many retail outlets—supermarkets, hardware stores, drugstores, stationers. Young people who have not reached the legal drinking age can resort to inhalants in place of alcohol. With their limited spending power, youths find that these products are very affordable as compared to drugs which may be preferred. Given these "advantages," once hooked on sniffing, youngsters may find it extremely difficult to break the habit.

Sociologists, medical authorities and law enforcers have helped form a composite picture of why young people get hooked on sniffing. One of the most important factors, according to studies, is peer pressure. The wish to belong is overwhelming. Sniffing victims, moreover, often come from a home lacking the supervision and interest of caring, nurturing parents. Dealing on their own with the pains and problems of growing up, children raised in such an environment have low self-esteem and seek escape rather than face reality. Research also shows that chronic sniffers have time on their hands. Bored, depressed and anti-social, they find sniffing a preoccupation and lifestyle. Other reasons given are the absence of church influence, rebellion against authority, and idle curiosity—the urge to try anything once.



It is easy to reason that the young are unaware of the mental and physical harm they inflict on themselves through sniffing. Yet, certain body signals will tell the addict that something is wrong, even as the mind weakens in its ability to grasp the full meaning of the situation. Thus, no matter how frivolously or tentatively begun, sniffing becomes an addiction to these unsuspecting youngsters.

*This is why you, concerned and responsible adults, can effectively intervene. You need, however, to be aware of the actual physiological effects of sniffing and of how you can tell, by observing your youngsters, if they are "hooked."*

## **Gradual Destruction: The Toll on Mind and Body**

The mental and physical effects of long term sniffing are deadly. It can be summed up with the phrase, "permanent damage to vital body organs."

**Immediate effects.** After quickly passing through the sniffer's nostrils or mouth, these gases invade the lungs and bloodstream, producing a "high" in a matter of seconds. The invading gases may cause varying allergic reactions: temporary paralysis, asphyxiation, irregular heartbeat, nausea, partial amnesia during intoxication, blurred vision, and reduced muscular coordination. These symptoms can last from 15 to 45 minutes after sniffing stops. Young people have confessed to sniffing intermittently through the day, for hours at a time.

**Long term consequences.** If the abuser continues to sniff and is still alive (there have been cases where the curious, unaddicted, first-time sniffer has dropped dead), long-term consequences set in with repeated abuse. Although physical and mental disorders from short-term sniffing are generally reversible, some damage may be difficult to heal. And, as heavy sniffing persists, the condition of the body's central nervous system declines, reducing the young person's physical and mental capabilities.

As the lungs are insulted by these extremely high levels of chemicals for a long period of time, their air capacity is diminished. The body's resistance to respiratory disease becomes greatly weakened. Permanent lung disorders, including chronic pneumonia, may result. Irreparable damage to liver, kidneys, blood and bone marrow, may occur. In addition, irreversible brain damage may set in.

**The final result, death.** The National Institute on Drug Abuse (NIDA), in its brochure entitled "Inhalants," states that sniffing highly concentrated amounts of some of these chemicals can produce heart failure and instant death. Known to medical personnel as "sudden sniffing death," heart stoppage can result without warning, even on the first try. The NIDA brochure also states that these abused inhalants, when taken in high enough doses, can cause death.



Sniffing can hurt young people in many other ways. As their tolerance for inhalable substances grows, they will seek larger and larger amounts to get the desired effects. And, as they sink deeper into addiction, they lose the chance to learn how to cope normally with their world and develop into responsible young adults.

### **Do You Have a Sniffer in Your Life?**

*Be alert to the tell-tale signs of early addiction. While the overt symptoms might elude you at first, sniffers are often unaware that their changing behavior and attitudes,*

*over which they gradually lose control, give them away. These changes are the critical signals, which you can spot if you know what to look for.*

*The signs of sniffing will be revealed to you by what you see, smell and hear, as well as observe generally over a period of time. Study your suspected sniffer subtly but thoroughly. Here are some suggestions for detecting this destructive habit.*

*When he or she walks through the front door, because it is perfectly natural to look into the child's face as you exchange greetings, you have the opportunity to study the eyes, face and general appearance.*

You might see: dilated pupils, glazed, reddened, unfocused eyes; a guarded expression; a disoriented manner; blisters around nose; sore, cracked lips; unusual salivation; strange stains on clothing and body; unsteady muscle coordination, as though intoxicated.

*Try to get physically near the youngster—help if there are books to carry, parcels to set down, a coat to take off.*

You might smell: bad, unpleasant breath; chemical odor on clothing.

*In addition, try making conversation, sticking to a general, non-controversial subject, but one that would require the youngster's response.*

You might hear: uncontrolled, irrelevant giggling; slurred speech; conversation indicating distorted perception of time and distance; too much coughing; sniffing; expressions of invincibility and might.

*If you fail to establish a dialogue, because the youngster deftly avoids you, or tells you he or she is ill and does not feel up to sitting down for a chat, take the cue. In the event that the child is suffering from sniffing addiction and not an ordinary bug, the young person in your charge is sick, and feels terrible.*

You might notice: abnormal drowsiness; painful withdrawal symptoms, such as severe headaches, as well as stomach and leg muscle cramps.

*If, for various reasons, you are unable to conduct a similar "study" in your home or classroom at the time the youth needs it most, other clues will help you. Strange "toys" may well be the paraphernalia of an active sniffer.*

You might find: rags or cloths in the closet and other hidden corners in the backyard; dried stains on clothes smelling of chemicals; empty containers of abused products; old socks, plastic bags.

Over a period of time, you might begin to notice those changes in behavior mentioned earlier. If you are quite sure that these changes are unrelated to a genuine physical malady, they will be your final sign that your youngster needs help.

You might notice the young person's: chronic laziness; loss of appetite; slovenly appearance; detachment from family, ordinary youthful interests, former hobbies; vacant expression; restlessness; moodiness; nightmares.

While some of these characteristics are usually associated with a phase that all normal children go through while growing up, you can, within reason, sort out which of these are no cause for worry, and which are the danger signals. If a combination of several of these signs comes uncomfortably close to behavior you have noticed in your young, you must ask yourself: do I have an active sniffer in my life?

If yes, or maybe, plan to act now!

The first thing you should do is face the facts, and look into the resources available to you, in order to help both yourself and the young person in trouble. Before you act, however, keep in mind these important "don'ts."

Don't confront the child, especially when he or she is "high"; try not to lose your temper; and don't think that sniffing is a passing fancy that the child will outgrow.

Investigate why your youngster is abusing products through sniffing. If it is to try to conform to a group, a new interest might divert the child's attention and you should explore this promptly.

Your community center is a good place to start. If your youngster, however, is far advanced in the sniffing habit, contact your local drug center or seek professional help. Above all, remember that a loving home is a refuge for the young ones. Try to instill in the home or classroom an environment of understanding, enlisting the cooperation of other persons, such as the parents of your child's friends, as well as those who come in daily contact with the recovering sniffer. Discuss the issue openly and plan together to protect all the kids involved.

## A Helping Hand: How Industry is Responding

Just as industry considers it important to provide safe, convenient products for home and personal use, it recognizes the need to educate consumers in the safe and correct use of these products. In accordance with applicable laws and regulations, the products are labeled for proper use and, in addition, with caution statements to help the consumer properly use the product. The label is



thus a guide to help the intended user. In addition, there are certain guidelines which supplement the laws that must be followed. There is no practical way for the label to tell young people who wish to abuse or misuse a product of all the potential dangers or harm that might befall them. The industry believes, therefore, that information such as that contained in this brochure should be made available to those who can influence and direct young people.

## Consumer Responsibility: The Role of CSMA

The Chemical Specialties Manufacturers Association, which represents 85 percent of the chemical specialties industry, comprises a responsive and involved group that is as concerned about consumer health, as it is about assuring that its customers realize the benefits of its products. Some of the types of products subject to inhalation abuse include glue and adhesives, typewriter correction fluid, cleaning and lighter fluid, and a variety of aerosol sprays—paints, shoe polish and waterproofer, art supplies, cooking sprays, etc. The Association, therefore, takes a responsible role in the battle against sniffing.

When the problem of aerosol sniffing surfaced in the '60's, it became evident that educating the young, as well as parents, teachers and others who work with youth, was the key to changing their destructive habit. Thus, CSMA, together with a group of organizations affected by sniffing abuse, formed the Aerosol Education Bureau. This educational arm of the industry was charged with the task of instructing young persons, as well as adults in positions of authority, about the inherent dangers of abusive aerosol sniffing. By clearly demonstrating the risks associated with the habit, the industry hoped that a positive deterrent effect would result.

Over the years, since its founding in 1969, the bureau has administered a broad educational program to inform youngsters who deliberately seek intoxication through sniffing. Getting the message to its primary target audience through schools, community groups and the media, AEB has successfully called the public's attention to the fact that sniffing is a problem—and that the solution, which stresses education, requires everybody's cooperation.



In the belief that education will deter young people from risking their lives, the aerosol industry and other businesses affected by product abuse, ask public officials, teachers, parents, and the helping professions to join in spreading accurate and appropriate information on the dangers of sniffing. Health and social service workers need to be alerted to the symptoms of sniffing abusers, who are taken to treatment centers for sniffing-related disorders. Sometimes, these symptoms can be easily mistaken for a flu virus—runny nose, red eyes, sore throat, etc. Thus it is important that hospital workers have full access to information that would help them better identify sniffing symptoms and aid in obtaining cure for the afflicted youngsters. Sniffing is dangerous to the nation's children. It is important for all to know that this destructive habit can eventually maim or kill young people who do not realize the inherent dangers, and do not know how to secure the help they need.



Parents and other relatives, educators and friends of addicted sniffers can help disseminate information about sniffing within their communities. National and state organizations dealing with drug abuse, as well as local community resources such as youth groups, schools, libraries, churches and drug information centers offer information that will help concerned adults in the fight against inhalant abuse. Two national resources are:

The National Clearinghouse for Drug Abuse Information  
Dept. CS  
P.O. Box 1706  
Rockville, Maryland 20850

and

The National Federation of Parents for Drug-Free Youth  
P.O. Box 722  
Silver Spring, Maryland 20901  
(Toll free) 800/554-KIDS

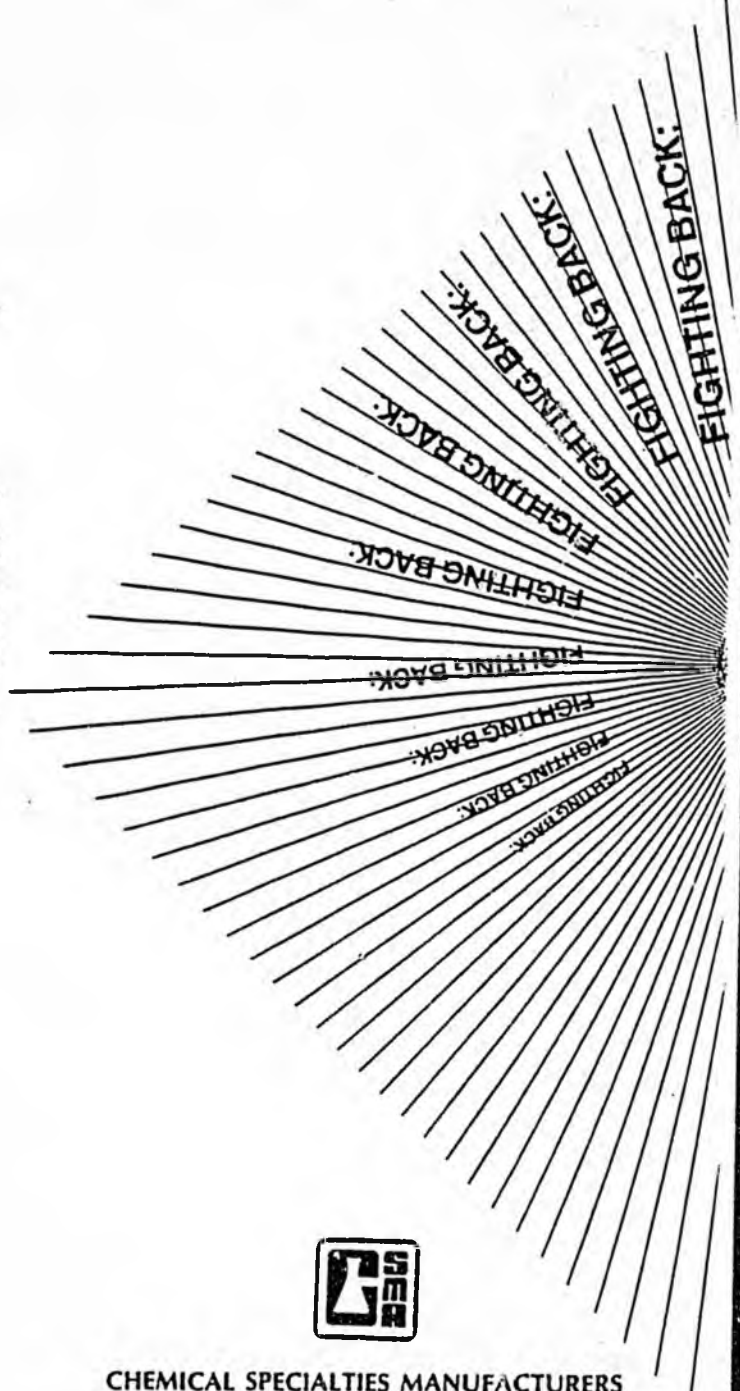
In addition, the AEB is a valuable industry resource which can supply educational tools at minimal cost, as it has done for many years in its efforts to warn the general public of this dangerous habit. If you know of any organization in your neighborhood that might be a good distribution center for this brochure, you may refer them to the bureau.

Write or call:

Aerosol Education Bureau  
1001 Connecticut Avenue, NW—Suite 1120  
Washington, DC 20036  
202/872-8155

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1001 Connecticut Avenue, N.W.  
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1973

AWARD

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## Introduction

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Breathing in chemical fumes to become intoxicated is commonly called "glue sniffing".

Using inhalants to get "high" is not new. Their use goes as far back as the mid-1800s. During the 1930s and 1940s, it was popular to sniff gasoline fumes. By the mid-1960s, when model airplane glue was sold, the number of persons who used inhalants increased. The term "glue sniffing" then became popular.

Today, there are a number of household items which can be used for sniffing. These include model airplane glue, nail polish remover, paints, lacquers, lighter fluids, aerosol sprays, non-stick cooking sprays, cleaning fluids, anti-freeze and gas.

Whatever the substance used, sniffing is very dangerous. It is a form of drug use which can have effects ranging from headaches to death.

One of the best ways to fight this and other forms of drug abuse is to inform everyone of the problem and the dangers. This pamphlet has been prepared to tell you more about inhalants, the risks which they present and their users.

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### Who Uses Inhalants?

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Most inhalant users are children or teenagers. Alberta wide surveys of students in Grades 7 to 12, showed about eight per cent of the students had "sniffed" in the six months before the survey.

Most users were between 13 and 15 years of age. There was a sharp decline in use by students in higher grades.

Many occasional users are ordinary teenagers who try it once and leave it alone. There are a number of long-term users, though, with troubled backgrounds at school or at home.

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### What Are The Effects Of Inhalants?

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After the first few deep breaths, there is a feeling of dizziness, relaxation and well-being. There may also be body "rushes", hot flushes, flashes of light and a sense of floating away. The actual "high" may only last a few seconds, although the effects usually last from five to 40 minutes.

Once the effects wear off, the user may experience a period of drowsiness. Headache and sickness may accompany recovery, and the user may not be able to remember what happened.

Constant use of inhalants can lead to such symptoms as nosebleeds, bloodshot eyes, bad breath, and thirst. There may also be tiredness, and slow movement.

Continued use can have dangerous effects. Some of these include memory loss, personality changes, and troubled links with family and friends.

In most cases, these effects disappear when the user stops using inhalants.

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### How Dangerous Are Inhalants?

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The major danger in inhalant use is the chance of death by suffocation. If the user passes out while a plastic bag is over the nose and mouth, the danger is extreme.

Some substances — such as cleaning fluids or aerosol sprays — can bring about sudden death from a heart attack.

Some further effects include:

- Damage to the kidneys, lungs, nerves and other body parts.
- Increased danger when used with alcohol.
- A changed sense of judgement and self-control which can lead to violence and accidents.
- Burns and property damage caused by explosion of flammable inhalants.

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### Tolerance/Dependence/Withdrawal

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A person develops "tolerance" to a drug when he or she must take more of it to cause its usual effects. Using inhalants often can lead to tolerance.

Dependence occurs when the body grows used to a drug and needs it to feel good. Inhalants can lead to a physical and mental dependence.

Withdrawal symptoms occur when the use of an addictive drug is suddenly stopped. Signs of withdrawal such as chills, headaches and hallucinations have been reported in cases where users have suddenly stopped.

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### Inhalants, Society and You

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Most inhalant users are children or teenagers. Some young people will try inhalants once or twice and give it up quickly. Another group tend to use them more frequently. These young people very often have serious problems both at school and at home.

Pay close attention to your children and teenagers. Watch for symptoms which may suggest that your child is using inhalants. These include nosebleeds, increased saliva and spitting, mouth and nose sores, dry throat, bloodshot eyes, bad breath, unusual thirst, awkwardness and being tired all the time. If you notice some of these symptoms, a doctor or counsellor can help you determine the cause and suggest people to help your child.

In Alberta using inhalants or getting someone else to use them is against the Public Health Act.

4/5/89

## ALCOHOL HIDDEN INGREDIENT IN NUMBER OF MEDICINES

She was prim and proper ... a real lady, polite and soft spoken. Her clothes weren't expensive, but she was neat and fashionable for a woman in her sixties.

The check-out clerk in the supermarket bagged her groceries, helped her out the door and turned to me with a bemused smile. "That's the second bottle of NyQuil this week," she said. "She's been buying the stuff like it's going out of style. Could her cold really last for four months?"

While it's entirely possible that this sweet, silver-haired lady had a persistent evening cough, it could also be that she was using this over-the-counter cold remedy as a nightcap.

NyQuil contains 25% alcohol (equal to 50 proof) combined with cough suppressant, decongestant, pain reliever and the antihistamine doxylamine. A nip of NyQuil could become a habit for some folks who, like our supermarket shopper, would probably never dream of drinking liquor.

Around the turn of the century, a lot of strait-laced ladies relied on Lydia E. Pinkham's Vegetable Compound, which was widely promoted for "women's problems." Many of these women disapproved quite strongly of drinking and would have been shocked to realize that their favorite tonic was stronger than wine.

Just last week, we learned of a foreman who sipped Listerine throughout the day. No doubt he would have been fired had he guzzled beer or whiskey so openly, but his boss was unaware the mouthwash was more than 25% alcohol.

Many popular liquid medications do contain substantial amounts of alcohol. Comtrex Liquid, for example, is 20% alcohol, nearly as much as NyQuil.

While this may not be dangerous in itself, if people take the cold remedy at the recommended dose for a limited time, it can pose a problem for those who must take prescription medicines that don't mix well with alcohol. They should beware of cough syrups such as terpin hydrate elixir (more than 80 proof) as well as cold remedies, including Contac Severe Cold Formula and Dristan Ultra Colds Formula. Liquid iron or vitamin formulas also may contain alcohol.

(Continued on back page)

## INHALANT UPDATE

National surveys show inhalant use ranks third behind alcohol and marijuana. The most effective way to fight solvent use is through prevention and education efforts. When inhaled, most commonly abused vaporous substances act as central nervous system depressants. They disturb vision, impair judgment and reduce muscle control. Inhalant use can cause permanent brain damage and even death. Here's a list of products that young people might sniff. This information is provided to heighten awareness of the potential for abuse of these common and easily obtainable products. Please use this information discreetly and appropriately.

### ADDITIVES

gasoline additives

### ADHESIVES

building supply adhesives

false eyelash adhesives

fingernail adhesives

PCV pipe adhesives

### AGENTS

engine drying agents

### CEMENTS

household cement

model cement (glue)

### CLEANERS

auto body cleaners

car engine cleaners

electronic equipment cleaners

gun cleaning solvent

window cleaner

### COATINGS

aerosol leather coatings

frying pan/pot coatings

### DE-ICERS

windshield de-icers

### FLUIDS

brake fluid

charcoal starter fluid

fire extinguisher fluid

lighter fluid

power steering fluid

printer fluid

transmission fluid

typewriter correction fluid

### FUELS

lantern fuel

stove fuel

### GASOLINE

### HARDENERS

fingernail hardener

### MARKERS

felt tip markers

dry erase marker

### OCTANE BOOSTERS

### PAINTS

aerosol paint

lacquer paint

liquid paint

### PENS

fast-drying pens

### POLISH

fingernail polish

shoe polish

### PRODUCTS

fiberglass refinishing products

photographic chemical products

resin products

shoe shine products

water proofing products

### PROPELLANT GASES

fluorocarbons

hydrocarbons

### REMOVERS

asphalt remover

fingernail polish remover

paint remover

stain remover

tar remover

### SEALANT

tire sealant

### STRIPPERS

paint strippers

varnish strippers

### SUPPLIES

art supplies

household cleaning supplies

furniture refinishing supplies

### THINNERS

paint thinner

### VARNISH

furniture varnish

wood varnish

Reported to Alcohol and Drug Abuse Pulse Beats, August 1988, by Parents in Action in Nebraska.

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# HOUSE COMMITTEE REPORT

(11)

Date Referred: April 21, 1989

FURTHER REFERRALS:

Date of Committee Action: 5/1/89

The FINANCE Committee has considered:

SB 169

SENATE BILL NO. 169 [MISUSE OF HAZARDOUS VOLATILE SUBSTANCES]  
 "An Act extending the powers and duties of the office of alcoholism and drug abuse, Department of Health and Social Services, to programs and activities relating to misuse of hazardous volatile substances by inhalant abusers; and providing for an effective date."

**RECOMMENDATIONS:**

- [ ] be replaced with \_\_\_\_\_ [ ] the same title
- [ ] have attached amendment(s) [ ] a new title
- [X] do pass
- [ ] do not pass
- [ ] no recommendation
- [ ] individual recommendations
- [ ] additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of intent

ATTACHES NEW FISCAL NOTE(S):  
 (Dept)

APPROVES PREVIOUS: \_\_\_\_\_ (Date/Dept)

- [ ] fiscal impact \_\_\_\_\_
- [ ] zero fiscal note \_\_\_\_\_
- [ ] zero with analysis \_\_\_\_\_

- [ ] fiscal note(s) \_\_\_\_\_
- [ ] zero fiscal note(s) \_\_\_\_\_
- [X] zero fn/analysis 3/30/89 H&S  
*Senate*

**SIGNING DO PASS:**

**SIGNING:**  
 (Check approp. column)

Do Not  
Pass      No Rec      Amend

Ronald J. Larson Larson  
Swackhammer Swackhammer  
Koponen Koponen  
Ulmer Ulmer  
Shultz Shultz  
Brown Brown  
Rieger Rieger  
Phillips Phillips  
Wallis Wallis  
Barnes Barnes



Chairman's Signature  
 CO - Ronald J. Larson

## FISCAL NOTE

**REQUEST:**

Revision Date: \_\_\_\_\_  
Title: Relating to inhalant abuse

Agency Affected: Health & Social Services  
BRU: Alcohol & Drug Abuse Services

Sponsor: Binkley et.al.  
Requestor: \_\_\_\_\_

Components: Administration

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<u>0</u>	<u>2</u>	<u>2</u>	<u>0</u>	<u>0</u>	<u>0</u>

<b>CAPITAL</b>	<u>0</u>	<u>2</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
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<b>REVENUE</b>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
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**FUNDING:** (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>

**POSITIONS:**

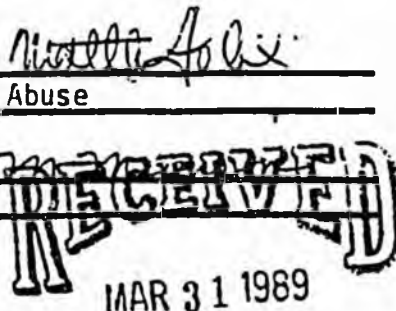
FULL-TIME	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
PART-TIME	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
TEMPORARY	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>

**ANALYSIS :** (Attach a separate page if necessary)

Prepared by: Matthew C. Felix *Matthew Felix* Phone: 586-6201  
Division: Alcoholism & Drug Abuse Date: 3/29/89

Approved by Commissioner: Mike... Date: 3/30/89  
Agency: \_\_\_\_\_

Distribution (by preparer):  
Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)



LEGISLATIVE FINANCE

Fiscal Note SB 169

This fiscal note assumes that the purpose of SB 169 is to make technical corrections in the statute to clarify that the State Office of Alcoholism and Drug Abuse (SOADA) has the authority to provide treatment for inhalant abusers. The SOADA assumes that SB 169 does not require the establishment of additional treatment programs for inhalant abusers.

BY BINKLEY, PEARCE, KELLY,  
SZYMANSKI, ADAMS, DUNCAN AND  
ZHAROFF

1 IN THE SENATE

2

SENATE BILL NO. 169

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

SIXTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6 For an Act entitled: "An Act extending the powers and duties of the office  
7 of alcoholism and drug abuse, Department of Health  
8 and Social Services, to programs and activities  
9 relating to misuse of hazardous volatile substances  
10 by inhalant abusers; and providing for an effective  
11 date."

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

13 \* Section 1. AS 47.37.030 is amended to read:

14 Sec. 47.37.030. POWERS OF OFFICE. The office may

15 (1) plan, establish, and maintain programs for the preven-  
16 tion and treatment of alcoholism, [AND] drug abuse, and misuse of  
17 hazardous volatile materials and substances by inhalant abusers;

18 (2) make contracts and award grants necessary or incidental  
19 to the performance of its duties and the execution of its powers,  
20 including contracts with and grants to public and private agencies,  
21 organizations, and individuals, to pay them for services rendered or  
22 furnished to alcoholics, intoxicated persons, [OR] drug abusers, or  
23 inhalant abusers; to the maximum extent possible, contracts and grants  
24 must be for a period of two years; contracts under this paragraph are  
25 governed by AS 36.30 (State Procurement Code);

26 (3) solicit and accept for use a gift of money or property  
27 or a grant of money, services, or property from the federal govern-  
28 ment, the state, or a political subdivision of it or a private source,  
29 and do all things necessary to cooperate with the federal government

1 or any of its agencies in making an application for a grant;

2 (4) administer or supervise the administration of the  
3 provisions relating to alcoholics, intoxicated persons, [AND] drug  
4 abusers, and inhalant abusers of state plans submitted for federal  
5 funding under federal health, welfare, or treatment legislation;

6 (5) coordinate its activities and cooperate with alcohol-  
7 ism, [AND] drug abuse, and inhalant abuse programs in this and other  
8 states, and make contracts and other joint or cooperative arrangements  
9 with state, local, or private agencies for the treatment of alcohol-  
10 ics, intoxicated persons, [AND] drug abusers, and inhalant abusers,  
11 and for the common advancement of alcoholism, [AND] drug abuse, and  
12 inhalant abuse programs in this and other states;

13 (6) keep records and engage in research and the gathering  
14 of relevant statistics;

15 (7) do other acts necessary to implement the authority  
16 expressly granted to it;

17 (8) acquire, hold, or dispose of real property or any  
18 interest in it, and construct, lease, or otherwise provide treatment  
19 facilities for alcoholics, intoxicated persons, [AND] drug abusers,  
20 and inhalant abusers; however, the office shall encourage local ini-  
21 tiative, involvement, and financial participation under grants-in-aid  
22 whenever possible in preference to the construction or operation of  
23 facilities directly by the office; contracting and construction under  
24 this paragraph are governed by AS 36.30 (State Procurement Code).

25 \* Sec. 2. AS 47.37.040 is amended to read:

26 Sec. 47.37.040. DUTIES OF OFFICE. The office shall

27 (1) develop, encourage, and foster statewide, regional, and  
28 local plans and programs for the prevention of alcoholism and drug  
29 abuse and treatment of alcoholics, intoxicated persons, [AND] drug

1       abusers, and inhalant abusers in cooperation with public and private  
2 agencies, organizations, and individuals, and provide technical assis-  
3 tance and consultation services for these purposes;

4               (2) coordinate the efforts and enlist the assistance of all  
5 public and private agencies, organizations, and individuals interested  
6 in prevention of alcoholism, [AND] drug abuse, and inhalant abuse, and  
7 treatment of alcoholics, intoxicated persons, [AND] drug abusers, and  
8 inhalant abusers;

9               (3) cooperate with the Department of Corrections in estab-  
10 lishing and conducting programs to provide treatment for alcoholics,  
11 intoxicated persons, [AND] drug abusers, and inhalant abusers in or on  
12 parole from penal institutions;

13              (4) cooperate with the Department of Education, school  
14 boards, schools, police departments, courts, and other public and  
15 private agencies, organizations, and individuals in establishing  
16 programs for the prevention of alcoholism, [AND] drug abuse, and  
17 inhalant abuse, and treatment of alcoholics, intoxicated persons,  
18 [AND] drug abusers, and inhalant abusers, and preparing curriculum  
19 materials for use at all levels of school education;

20              (5) prepare, publish, evaluate, and disseminate educational  
21 material dealing with the nature and effects of alcohol and drugs, and  
22 the misuse of hazardous volatile substances;

23              (6) develop and implement, as an integral part of treatment  
24 programs, an educational program for use in the treatment of alcohol-  
25 ics, intoxicated persons, [AND] drug abusers, and inhalant abusers  
26 that [WHICH] includes the dissemination of information concerning the  
27 nature and effects of alcohol, [AND] drugs, and hazardous volatile  
28 substances;

29              (7) organize and foster training programs for all persons