

LEGISLATIVE FINANCE-HOUSE / SENATE FINANCE COMM. FILES 8879

SB 146 cont. SB 150 625 216

1 under AS 19.65.030 in the general fund. The commissioner of adminis-
2 tration shall separately account for money deposited under this sec-
3 tion. The legislature may appropriate money in the account for the
4 operation of the Alaska marine highway system.

5 Sec. 19.65.060. DEFINITION FOR AS 19.65.030 - 19.65.060. In
6 AS 19.65.030 - 19.65.060 "gaming device" means equipment or a mechan-
7 ical, electromechanical, or electronic contrivance, component, or
8 machine that affects the result of a wager by determining wins or
9 losses in connection with a game in which, by the skill of the player
10 or by chance, or both, the player may receive free games or credit
11 that can be redeemed for cash; "gaming device" does not include a
12 machine that directly dispenses coins or cash.

13 * Sec. 2. AS 11.66.280(2) is amended to read:

14 (2) "gambling" means that a person stakes or risks some-
15 thing of value upon the outcome of a contest of chance or a future
16 contingent event not under the person's control or influence, upon an
17 agreement or understanding that that person or someone else will
18 receive something of value in the event of a certain outcome; "gambl-
19 ing" does not include

20 (A) bona fide business transactions valid under the
21 law of contracts for the purchase or sale at a future date of
22 securities or commodities and agreements to compensate for loss
23 caused by the happening of chance, including contracts of indem-
24 nity or guaranty and life, health, or accident insurance; [OR]

25 (B) playing an amusement device that

26 (i) confers only an immediate right of replay not
27 exchangeable for something of value other than the privilege
28 of immediate replay; and

29 (ii) does not contain a method or device by which

1 the privilege of immediate replay may be cancelled or revoked;
2 ed; or

3 (C) an activity authorized by the commissioner of
4 revenue under AS 05.15 or AS 19.65.030;

5 * Sec. 3. AS 11.66.280(3) is amended to read:

6 (3) "gambling device" means any device, machine, parapher-
7 nalia, or equipment that is used or usable in the playing phases of
8 unlawful gambling, whether it consists of gambling between persons or
9 gambling by a person involving the playing of a machine; "gambling
10 device" does not include

11 (A) lottery tickets, policy slips, or other items used
12 in the playing phases of lottery or policy schemes; [OR]

13 (B) an amusement device as described in (2)(B) of this
14 section; or

15 (C) a gaming device authorized under AS 19.65.030;

16 * Sec. 4. AS 11.66.280(4) is amended to read:

17 (4) "gambling enterprise" means a gambling business that

18 (A) includes five or more persons who conduct, finance,
19 manage, supervise, direct, or own all or part of the business;

20 (B) has been or remains in substantially continuous opera-
21 tion for a period in excess of 30 days or has a gross income of
22 \$2,000 or more in any single day; and

23 (C) is not

24 (i) a vessel of the Alaska marine highway system
25 lawfully conducting an activity licensed under AS 19.65.030;
26 or

27 (ii) a municipality or a qualified organization under
28 AS 05.15.210, except that, for purposes of this subparagraph
29 [PARAGRAPH], no application for a license under AS 05.15 is

required to be considered a qualified organization;

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FISCAL NOTE

REQUEST:

Revision Date: 04/03/89
Title: "An Act allowing gaming devices on ferries"
Sponsor: Szymanski, Faiks, & Pearce
Requestor:

Agency Affected: DOTPF - AMHS
BRU: Marine Operations
Components: Southeast Vessel Operations and Overhaul

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES		36.0	36.0	36.0	36.0	36.0
TRAVEL						
CONTRACTUAL		30.0				
SUPPLIES		10.0				
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		76.0	36.0	36.0	36.0	36.0

CAPITAL	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
		-0-				

REVENUE	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
		150.0	155.0	160.0	165.0	170.0

FUNDING: (Thousands of Dollars)

GENERAL FUND	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
FEDERAL FUNDS		76.0	36.0	36.0	36.0	36.0
OTHER						
TOTAL		76.0	36.0	36.0	36.0	36.0

POSITIONS:

FULL-TIME	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PART-TIME		-0-	-0-	-0-	-0-	-0-
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

See attached.

Prepared by: G. W. [Signature] System Director Phone: 465-3950
Division: Alaska Marine Highway System Date:

Approved by Commissioner: Mark S. Hickey [Signature] Date: 4/5/89
Agency: Department of Transportation & Public Facilities

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

FISCAL ANALYSIS

CS Senate Bill 146 (Trsp)

An effective date of July 1, 1989 is assumed. Twelve gaming devices would be installed on each of three mainline vessels of the Alaska Marine Highway System (AMHS) fleet in the Southeast System.

Expenditures:

Personal Services - No additional positions would be required. Overtime would be increased by \$12.0 on each of the three ships to allow for supervision and attendance of the gaming devices.

Contractual Services - A one-time expenditure of \$30.0 will be required to upgrade the electrical service on the three vessels. Recurrent costs beyond FY 90 will be negligible with the current scope of the project.

Supplies - Start-up supplies, including mounting devices for seaworthiness on each machine. Recurrent costs beyond FY 90 will be negligible with the current scope of the project.

Capital Costs:

Costs of the equipment would be borne by a private vendor solicited on a competitive basis for a partnership basis similar to the current arrangement for video games. A maximum of twelve machines on each of the three vessels will be installed to avoid major rewiring or remodeling costs.

Revenues:

Revenue estimates shown are conservative based on the trends experienced by the 25 video games currently installed on AMHS ships.

**STATE OF ALASKA
1989 LEGISLATIVE SESSION**

BILL VERSION: SB 146
PUBLISH DATE: 3/31/89

FISCAL NOTE

REQUEST:

Revision Date: _____
Title: "allowing gaming devices
on ferries"
Sponsor: Szymanski, Faiks & Pearce
Requestor: Szymanski, Faiks & Pearce

Agency Affected: DOT&PF - AMHS
BRU: Marine Operations
Components: SF Vessel Operations and
Overhaul

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES		35.0	37.0	38.0	39.0	40.0
TRAVEL						
CONTRACTUAL		30.0	-	-	-	-
SUPPLIES		10.0	-	-	-	-
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		75.0	37.0	38.0	39.0	40.0

CAPITAL		0	0	0	0	0
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REVENUE		150.0	155.0	160.0	165.0	170.0
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FUNDING: (Thousands of Dollars)

GENERAL FUND		75.0	37.0	38.0	39.0	40.0
FEDERAL FUNDS						
OTHER						
TOTAL		75.0	37.0	38.0	39.0	40.0

POSITIONS:

FULL-TIME		0	0	0	0	0
PART-TIME		0	0	0	0	0
TEMPORARY		0	0	0	0	0

ANALYSIS : (Attach a separate page if necessary)

See attachment

Prepared by: Tom Shanley Phone: 465-3955
Division: Alaska Marine Highway System Date: 3/29/89

Approved by Commissioner: [Signature] Date: 3/29/89
Agency: Department of Transportation and Public Facilities

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

DOT&PF FISCAL ANALYSIS FOR

SENATE BILL NO. 146

EXPENDITURES

Personnel Services - added cost would be overtime needed to supervise the gaming devices on the three vessels. Estimate \$12.0 per ship - no added position would be created.

Contractual - there will be approximately \$10.0 cost to upgrade electrical service to handle the 12 machines on each vessel.

Supplies - miscellaneous supplies such as mounting devices to make the games sea worthy.

Revenue - there is no sure way to predict the revenue. We doubled the revenue we are currently making on the 25 video games that are installed at this time. \$150.0 should be a conservative figure.

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SENATE FINANCE COMMITTEE REPORT

DATE: 3/12/90

FURTHER:

DATE TURNED INTO OFFICE: 3/22/90

The Finance Committee considered

SSSB 150

"An Act establishing a senior housing office and loan program in the Department of Community and Regional Affairs; and authorizing the issuance of bonds for senior housing."

and recommended:

replace with _____ CS same title
 or adopt _____ CS SSSB 150 (C+RA) new title
 attached amendment(s) technical title change (HB only)
 _____ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

ATTACHES NEW FISCAL NOTE(S):
Dept/Date:

fiscal note(s) DC+RA 166.2 3/15/90

zero fiscal note(s) _____

appropriation-no fiscal note

APPROVES PREVIOUS:
Dept/Date:

fiscal note(s) _____

zero fiscal note(s) ANFC 3/23/90
DOA 3/8/90

SIGNING DO PASS:

John DeLuca
Mark P. Bluff
Paul Hurl

OTHER RECOMMENDATIONS:

John DeLuca NO REC
Co-Chairs: Signatures and Recommendations

2. Paul Hurl (NO PASS)

FISCAL NOTE

REQUEST:

Revision Date: _____
 Title: Establishing Senior Housing
Office Loan Program
 Sponsor: Senator Duncan
 Requestor: _____

Agency Affected: Community & Regional Affairs
 BRU: Housing
 Components: Housing Construction and
Housing Loan

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	79.2	80.3	81.4	82.6	83.9	85.3
TRAVEL	30.0	30.0	30.0	30.0	30.0	30.0
CONTRACTUAL	50.0	50.0	60.0	60.0	70.0	70.0
SUPPLIES	5.0	5.1	5.1	5.1	5.1	5.1
EQUIPMENT	2.0	1.0	0	0	0	0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	166.2	169.4	176.5	175.7	189.0	190.4

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

GENERAL FUND	166.2	169.4				
FEDERAL FUNDS						
OTHER			176.5	175.7	189.0	190.4
TOTAL						

POSITIONS:

FULL-TIME	2	2	2	2	2	2
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

There is no fiscal effect for FY 90.

Please see attachment.

Prepared by: Brenda Knapp
 Division: Rural Development Division

Phone: 465-4890
 Date: 3/15/90

Approved by Commissioner: [Signature]
 Agency: Department of Community & Regional Affairs

Date: 3/15/90

Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

STATE OF ALASKA 1990 - 16TH LEGISLATURE
SECOND SESSION
FISCAL NOTE

Bill/Resolution No.: CS SB 150

Title: "An Act establishing a senior housing office and loan program in the Department of Community and Regional Affairs and authorizing the issuance of bonds for senior housing."

The establishment of a senior housing office and senior housing loan program will require two full-time staff positions.

It is anticipated that in the first and second year, the Senior Housing Office would be created with a Loan Examiner, range 19A and a clerical position, range 8A funded by the General Fund. The Loan Examiner would work with a great deal of independence basically setting up the office by coordinating and meeting with a large constituency, gathering information, responding to requests, attending meetings, and attending to other issues relating to developing a senior office including information dissemination.

The staff would be funded for not more than the first two years with general funds and then through the revolving loan fund from the sale of bonds by the Alaska Housing Finance Corporation.

The largest part (35.3) of contractual fees will be to make available funding for those services such as servicing (bank fees), appraisal, architect, and surveyors fees, or those services needed to maintain the integrity of the loan program or the quality of Senior Housing being constructed.

Position Title Loan Examiner III		No. of Positions 1	Range/Step 19A	Barg. Unit GGU
Time Status Full	Staff Months 12 Months	Location Anchorage		Election District
Type of Expenditure		Amount		
1	2	3		
Salary	40.1			
Benefits	12.8			
Premium Pay				
Other				
Total Personal Services		52.9		
Travel		30.0		
Contractual		14.7		
Commodities		5.0		
Equipment		2.0		
Other		0		
Total Cost		51.7		
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	104.6		
I-A Receipts	1006			
CIP Receipts	1061			
Other				
Justification CSSB 150 Senior Housing Office in FY 91 will require this additional staff person. Position will be responsible for program coordination and meeting with a large constituency, gathering information, responding to requests, attending meetings, and attending to other issues relating to developing a senior housing office, including the implementation and processing of the senior citizen housing loan program.				

**Request For
New Position**

Agency Department of Community & Regional Affairs
 BRU Housing Assistance
 Component Housing Construction

Page 3 of 4
 Revised Date

FY 91

Position Title Clerk Typist III		No. of Positions 1	Range/Step BA	Barg. Unit GGU
Term Status Full		Staff Months 12 Months		Location Anchorage
		Election District		
		Justification		
Type of Expenditure		CSSB 150 Senior Housing Office FY 91 will require this position as clerical support for the Loan Examiner III in setting up the office. It is anticipated there will be substantial typing, mailing, copying of materials, etc. in support of this new office proposed in SSSB 150.		
1	2	3		
Salary	19.9			
Benefits	6.4			
Premium Pay				
Other				
Total Personal Services	26.3			
Travel		0		
Contractual		0		
Commodities		0		
Equipment		0		
Other		0		
Total Cost		0		
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	26.3		
I-A Receipts	1006			
CIP Receipts	1061			
Other				

**Request For
New Position**

Agency Department of Community & Regional Affairs
 BRU Housing Assistance
 Component Housing Construction

Page 4 of 4
 Revised Date

FY 91

FISCAL NOTE

REQUEST:

Revision Date: 2/23/90
 Title: Establishing a Senior Housing Office and Loan Program
 Sponsor: Senator Duncan
 Requestor: Senator Pouchot
 Agency Affected: _____
 BRI: Alaska Housing Finance Corporation
 Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Prepared by: Robert Sullivan Phone: 5649315
 Division: AFPC Mortgage department Date: 2/23/90
 ACKNOWLEDGED BY [Signature]
 Approved by Commissioner: _____ Date: 2/23/90
 Agency: _____

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

) Changes in _____ (_____)
 have no fiscal impact.
 This fiscal note is appropriate.

7/0 SFC 3-22-90

STATE OF ALASKA
1990 LEGISLATIVE SESSION

Bill Version: CSSSSB 150 (C&RA)(c)
Publish Date: 3/12/90

FISCAL NOTE

REQUEST:

Revision Date: _____
Title: An Act establishing a senior housing and loan program in Department*
Sponsor: Duncan
Requestor: _____

Agency Affected: Administration
BRU: Older Alaskan Commission
Components: _____

* of Community and Regional Affairs.

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	0	0	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER 1034	0	0	0	0	0	0
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

The duties which this bill adds to the Older Alaskans Commission Statute do not require any additional resources.

Prepared by: Connie J. Sipe, Executive Director *CS* Phone: 465-3250
Division: Older Alaskan Commission Date: 3/7/90
Approved by Commissioner: Frank S. Baxter *Frank S. Baxter* Date: 3/9/90
Agency: Department of Administration

Distribution (by preparer):
Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

Offered: 3/12/90
Referred: Finance

740 SFC 3-22-90

6-0685S

Original sponsor(s): SEN. DUNCAN, Kerttula, Fahrenkamp, Zharoff, Rodey, Szymanski, Sturgulewski, Fischer, Faiks, Uehling, Jones

1 IN THE SENATE BY THE C&RA COMMITTEE

2 CS FOR SPONSOR SUBSTITUTE FOR SENATE BILL NO. 150 (C&RA)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SIXTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act establishing a senior housing office and loan
7 program in the Department of Community and Regional
8 Affairs; directing the Older Alaskans Commission to
9 assist the senior housing office; and authorizing the
10 issuance of bonds for senior housing."

11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

12 * Section 1. AS 18.56 is amended by adding a new section to read:

13 Sec. 18.56.083. BONDS FOR SENIOR HOUSING. (a) Under the proce-
14 dures of this chapter, the corporation may issue bonds in a total
15 amount not exceeding \$30,000,000 to fund senior housing loans made by
16 the Department of Community and Regional Affairs under AS 44.47.585 -
17 44.47.609 that are approved by the corporation under (b) of this
18 section.

19 (b) Before requesting the corporation to issue bonds under this
20 section, the Department of Community and Regional Affairs shall com-
21 pile a list of senior housing projects that the department has deter-
22 mined are financially feasible and meet housing needs for senior
23 citizens as required under AS 44.47.587(b). Upon the department's
24 submission to the corporation of appropriate documentation of project
25 feasibility and desirability, the corporation shall approve or disap-
26 prove the projects proposed.

27 (c) The proceeds of bonds issued under this section for approved
28 projects shall be deposited in the senior housing revolving fund
29 administered by the senior housing office under AS 44.47.585 -

09-55-8 370 1/2

1 44.47.609 on a schedule determined by the corporation.

2 (d) There is established in the corporation a senior housing
3 bond account. The account consists of proceeds of bonds issued under
4 this section, money appropriated to the account, repayments of princi-
5 pal transferred to the corporation under AS 44.47.593(a), and assign-
6 ments made under AS 44.47.593(b). The corporation may pledge assets
7 in the account and in the senior housing revolving fund for the pay-
8 ment of bonds issued under this section and may use money in the
9 account for payment of the bonds.

10 * Sec. 2. AS 44.21.230(a) is amended to read:

11 (a) The commission shall

12 (1) formulate a comprehensive statewide plan that identi-
13 fies the concerns and needs of older Alaskans and, with reference to
14 the plan adopted, prepare and submit to the governor and legislature
15 an annual analysis and evaluation of the services that are provided to
16 older Alaskans;

17 (2) make recommendations directly to the governor and
18 legislature with respect to legislation, regulations, and appropria-
19 tions for programs or services that benefit older Alaskans;

20 (3) encourage and aid the development of municipal commis-
21 sions serving older Alaskans and community-oriented programs and
22 services for the benefit of older Alaskans;

23 (4) employ an executive director who serves at the pleasure
24 of the commission;

25 (5) help older Alaskans lead dignified, independent, and
26 useful lives;

27 (6) request and receive reports and audits from state
28 agencies and local institutions concerned with the conditions and
29 needs of older Alaskans;

1 (7) administer, with the approval of the commissioner of
2 administration, federal programs as provided under 42 U.S.C. 3001 -
3 3045i (Older Americans Act), as amended; [AND]

4 (8) administer, with the approval of the commissioner of
5 administration, state programs as provided under AS 47.65; and

6 (9) give assistance, on request, to the senior housing
7 office in the Department of Community and Regional Affairs in adminis-
8 tration of the senior housing loan program under AS 44.47.587 -
9 44.47.609 and in the performance of the office's other duties under
10 AS 44.47.585.

11 * Sec. 3. AS 44.21.230(b) is amended to read:

12 (b) To accomplish its duties, the commission may

13 (1) review, evaluate, and comment upon state programs
14 concerned with the problems and the needs of older Alaskans;

15 (2) collect facts and statistics, and make studies of
16 conditions and problems pertaining to the employment, health, housing,
17 financial security, social welfare, and other concerns that bear upon
18 the well-being of older Alaskans;

19 (3) provide information about public programs that would be
20 of interest or benefit to older Alaskans;

21 (4) appoint special committees, which may include persons
22 who are not members of the commission, to complete necessary studies;

23 (5) promote community education efforts regarding the
24 problems and concerns of older Alaskans;

25 (6) contract for necessary services;

26 (7) consult and cooperate with persons, organizations, and
27 groups interested in or concerned with programs of assistance to older
28 Alaskans;

29 (8) advocate improved programs of benefit to older

1 Alaskans;

2 (9) set standards for levels of services for older Alaskans
3 for programs administered by the commission; and

4 (10) adopt regulations necessary for the administration of
5 AS 44.21.200 - 44.21.240 and to comply with federal law.

6 * Sec. 4. AS 44.47 is amended by adding new sections to read:

7 ARTICLE 9A. SENIOR HOUSING OFFICE.

8 Sec. 44.47.585. SENIOR HOUSING OFFICE. (a) There is estab-
9 lished in the department a senior housing office. The office shall
10 promote a comprehensive response to the needs of senior citizens for
11 adequate, accessible, secure, and affordable housing in the state. In
12 order to fulfill this purpose, the office may

13 (1) study the needs of senior citizens in the state for
14 housing to meet their needs;

15 (2) seek funding from appropriate sources for the develop-
16 ment of housing alternatives for senior citizens;

17 (3) administer the senior housing loan program established
18 under AS 44.47.587 - 44.47.609;

19 (4) cooperate and coordinate with other public and private
20 agencies, including the Alaska Housing Finance Corporation and the
21 Alaska State Housing Authority, to respond to the housing needs of
22 senior citizens;

23 (5) offer public education programs to increase the aware-
24 ness of alternatives to large residential facilities for senior citi-
25 zens;

26 (6) provide information to senior citizens to help them
27 understand their financial alternatives related to homes they might
28 already own and to help them coordinate with other senior citizens in
29 finding housing alternatives, including information and coordination

1 on home equity conversion and home sharing; and

2 (7) disseminate information to construction contractors to
3 educate them about remodeling projects that would meet the needs of
4 many senior citizens for accessible and secure housing.

5 (b) In order to avoid duplication of efforts and to benefit from
6 the commission's expertise, the office shall consult with the Older
7 Alaskans Commission in the performance of the office's duties under
8 AS 44.47.585 - 44.47.609 so that the housing needs of senior citizens
9 can be met most efficiently and effectively.

10 Sec. 44.47.587. SENIOR HOUSING REVOLVING FUND. (a) The senior
11 housing revolving fund is established in the department. The revolving
12 fund consists of appropriations made to it by the legislature, the
13 proceeds of bonds sold under AS 18.56.083 as they are deposited by the
14 Alaska Housing Finance Corporation for specific projects, and money or
15 other assets transferred to the revolving fund by the department.
16 Amounts deposited in the revolving fund may be pledged by the Alaska
17 Housing Finance Corporation for bonds issued under AS 18.56.083 and
18 used by the office for making, purchasing, or participating in

- 19 (1) senior housing mortgage loans;
20 (2) loans made for building materials for senior housing;
21 (3) loans made for renovation or improvement of or for
22 senior housing, including loans for renovation or improvement of
23 congregate or individual residences; and
24 (4) loans made for the construction of senior housing.

25 (b) The department, under guidelines established in regulations
26 adopted by the department in consultation with the Alaska Housing
27 Finance Corporation, shall determine for each loan proposed to be made
28 under AS 44.47.587 - 44.47.609 the financial feasibility of the
29 project for which the loan would be used and the extent to which the

1 project would meet senior housing needs in the area for which it is
2 proposed.

3 Sec. 44.47.589. INTEREST RATE. The interest rate on loans made
4 under AS 44.47.587 - 44.47.609 that are funded by a bond issue of the
5 Alaska Housing Finance Corporation is equal to the cost of funds of
6 that bond issue plus

7 (1) two percentage points for a construction loan;

8 (2) one-half of one percentage point for a permanent loan.

9 Sec. 44.47.591. CONDITIONS ON LOANS. (a) The commissioner
10 shall adopt regulations in accordance with the Administrative Proce-
11 dure Act (AS 44.62) establishing acceptable security for loans orig-
12 inated or purchased in whole or in part under AS 44.47.587 - 44.47.-
13 609.

14 (b) The department may condition a loan under AS 44.47.587 -
15 44.47.609 on an agreement by the borrower to maintain the financed
16 project as senior housing for a time period specified by the depart-
17 ment. The department shall establish by regulation the criteria it
18 will use for specifying time periods under this subsection and for
19 determining under what circumstances the time periods can be decreased
20 after the loan is made.

21 Sec. 44.47.593. TRANSFER AND ASSIGNMENT OF CERTAIN ASSETS. (a)
22 The department shall transfer to the Alaska Housing Finance Corpora-
23 tion repayments of principal it collects for a loan made under AS 44.-
24 47.587 - 44.47.609 that was funded by bonds issued by the Alaska
25 Housing Finance Corporation under AS 18.56.083.

26 (b) The department shall assign to the Alaska Housing Finance
27 Corporation all right, title, and interest of the department in prop-
28 erty financed through a loan made under AS 44.47.587 - 44.47.609 that
29 was funded by bonds issued by the Alaska Housing Finance Corporation

1 under AS 18.56.083.

2 Sec. 44.47.595. FIRE INSURANCE. Before purchasing or partic-
3 ipating in the purchase of a senior housing mortgage loan, the office
4 shall require the borrower to agree to purchase and maintain fire
5 insurance for the real property for which the loan is made in an
6 amount not less than the outstanding principal balance of the loan.

7 Sec. 44.47.597. LOAN ORIGINATION AND SERVICING. (a) Before
8 purchasing or participating in the purchase of a senior housing loan,
9 the office shall enter into a loan servicing agreement with the pri-
10 vate financial institution from which the loan is to be purchased.

11 (b) The office may execute service agreements with private
12 lending institutions or with regional native housing authorities
13 established under AS 18.55.996 to service loans originated by the
14 office.

15 (c) Under the servicing agreement, the private financial insti-
16 tution or the regional native housing authority shall administer the
17 loan and may charge the office a negotiated origination or servicing
18 fee on the office's share of the loan. When appropriate, the private
19 financial institution or the regional native housing authority may
20 also charge the borrower a reasonable origination fee not to exceed
21 one percent.

22 Sec. 44.47.599. APPRAISALS. Before originating or purchasing or
23 participating in the purchase of a senior housing mortgage loan, the
24 office may have or may require the borrower to have an appraisal made
25 of the fair market value of the real property, including structures on
26 the real property, for which the loan is made. In conducting an
27 appraisal under this section, the appraiser shall give full value to
28 insulation and other features of construction in structures on the
29 real property that add to the energy efficiency of the structures.

1 Sec. 44.47.601. TOLL-FREE TELEPHONE NUMBER. The office shall
2 arrange for and maintain a toll-free telephone number for the office
3 so that private financial institutions and their borrowers may contact
4 the office from any location in the state by telephone without a toll
5 charge.

6 Sec. 44.47.603. CONTRACTING FOR SERVICES. Under AS 36.30 (State
7 Procurement Code), the office may contract for the services of persons
8 who will assist the office in performing its duties under AS 44.47.-
9 585 - 44.47.609.

10 Sec. 44.47.609. DEFINITIONS. In AS 44.47.585 - 44.47.609,

11 (1) "office" means the senior housing office established
12 under AS 44.47.585;

13 (2) "senior housing" means construction or improvement
14 undertaken primarily to provide dwelling accommodations for persons 60
15 years of age or older, including conventional housing, housing for
16 frail elderly, group homes, congregate housing, residential horizontal
17 property regimes organized under AS 34.07, residential cooperatives
18 organized under AS 10.15 or AS 34.08, residential condominiums organ-
19 ized under AS 34.08, and other housing that meets special needs of the
20 elderly; "senior housing" includes acquisition, construction, or
21 rehabilitation of land, buildings, improvements, and other nonhousing
22 facilities that are incidental or appurtenant to the housing.

Alaska State Legislature

SB 150
file



SENATOR JIM DUNCAN

P. O. Box V JUNEAU, ALASKA 99811-3100

(907) 465-4766

COMMITTEES:
FINANCE
VICE CHAIR —
HEALTH EDUCATION
& SOCIAL SERVICES
BUDGET & AUDIT
BANKING &
ECONOMIC
DEVELOPMENT

MEMORANDUM

DATE: March 10, 1990

TO: Senator Rick Uehling, Co-Chair
Senate Finance Committee

FROM: Senator Jim Duncan

RE: CS SS SB 150 (C&RA), establishing a senior housing office and loan program in the Department of Community and Regional Affairs; and authorizing the issuance of bonds for senior housing.

CS SB 487 (B&ED), making appropriations to the Alaska Housing Finance Corporation for the senior housing bond account and to the senior housing revolving fund in the Department of Community and Regional Affairs.

I request that you schedule CS for SS SB 150 (C&RA), establishing a senior housing office and revolving loan fund, and CS SB 487 (B&ED) making appropriations to AHFC and the Department of Community and Regional Affairs to establish the Senior Housing Bond Account and Revolving Loan Fund as soon as possible. Working with AHFC, the Department of Community and Regional Affairs, and the Older Alaskan's Commission, I believe we have arrived at a very workable, financially feasible solution for financing and operation of a Senior Housing Loan Program.

Major provisions in CS SS SB 150 (C&RA) are as follows:

Section 1. (Page 1, line 12) Sec. 18.56.083. Bonds for Senior Housing.
(a) Authorizes AHFC to issue up to \$30,000,000 in senior housing bonds for senior housing projects of which AHFC approves. (b) Requires Community and Regional Affairs to compile and submit to AHFC for approval lists of senior housing projects which they have determined to be desirable and financially feasible. (c) The bond proceeds are deposited in the loan fund as determined necessary by

AHFC. (d) Establishes a Senior Housing Bond Account in AHFC. Allows AHFC to pledge funds and security interest assignments in the Bond Account and assets in the Senior Housing Revolving Loan Fund for the payment of the bonds. If necessary, AHFC may also use money in the Bond Account for payment of the bonds.

Section 2. (Page 2, Line 10) AS 44.21.230(a)(9) **Older Alaskan's Commission.** Requires the OAC to give assistance to the senior housing office. This is to ensure coordination of OAC's senior programs and use of their expertise in the development of senior housing in this state.

Section 3. (Page 3, Line 11) AS 44.21.230(b) **Older Alaskan's Commission.** Adds housing to the issues upon which the OAC may collect facts and statistics, and perform studies.

Section 4. (Page 4, Line 6) Sec. 44.47.585. **Senior Housing Office.** (a) Establishes a Senior Housing Office in Community and Regional Affairs to coordinate senior housing programs and administer the loan program. This was the primary recommendation of the Older Alaskan's Commission in its "Senior Housing Report" released in September, 1989. The Office would provide assistance to senior citizens in need of housing. In addition, it would encourage private sector involvement in senior housing through dialogue with and coordination with potential developers. The Senior Housing Office would be charged with ensuring that residences constructed through the Senior Housing Revolving Loan Program conform to the special needs of senior citizens. (b) The Senior Housing Office is required to consult with the Older Alaskan's Commission so the housing needs of senior citizens can be met efficiently and effectively.

(Page 5, Line 10) Sec. 44.47.587. (a) Establishes the **Senior Housing Revolving Fund** in Community and Regional Affairs and provides that the proceeds of bonds sold by AHFC will be deposited in the Fund for specific projects only. Provides that AHFC can pledge amounts in the Revolving Loan Account for security on Senior Housing Bonds issued by AHFC. Loans can be made for conventional mortgages, building materials, renovations and improvements of individual or congregate residences, to cooperatives, and for construction of senior housing. (b) Requires CRA and AHFC to jointly establish guidelines in regulations for determining financial feasibility and the need for projects.

(Page 6, Line 3) Sec. 44.47.589. **Interest Rate.** Specifies the interest rate to be charged to borrowers on the senior housing loans to be the cost of funds plus two percent for construction loans, and the

cost of funds plus 1/2 of one percent for permanent loans. The funds generated through this increased interest rate will be used to offset the cost of the senior housing loans program as soon as there has been enough lending activity in the fund to support the office.

(Page 6, Line 9) **Sec. 44.47.591. Conditions on Loans (a)** Requires the Department of Community and Regional Affairs (C&RA) to adopt regulations establishing acceptable security on loans from the Senior Housing Revolving Loan Fund. **(b)** Requires C&RA to develop regulations intended to reasonably preserve the use of facilities constructed as senior housing with senior housing loan funds for senior citizens.

(Page 6, Line 21) **Sec. 44.47.593. Transfer and Assignment of Certain Assets.** **(a)** Directs C&RA to transfer repayments of bond principal to AHFC. **(b)** Directs C&RA to assign to AHFC a security interest in property financed with bond proceeds.

(Page 7, Line 2) **Sec. 44.47.595. Fire Insurance.** Requires loan recipients to purchase and maintain fire insurance.

(Page 7, Line 7) **Sec. 44.47.597. Loan Origination and Servicing.** Allows the Senior Housing Office to enter into loan servicing agreements with private financial institutions or regional native housing authorities.

(Page 7, Line 22) **Sec. 44.47.599. Appraisals.** Allows the Senior Housing Office to have appraisals done on property as necessary.

(Page 8, Line 1) **Sec. 44.47.601. Toll-Free Telephone Number.** Requires the Senior Housing Office to maintain a toll free number.

(Page 8, Line 6) **Sec. 44.47.605. Contracting for Services.** Allows the Senior Housing Office to contract for services of professional appraisers, engineers, architects, planners, etc., as necessary to carry out the loan program.

(Page 8, Line 10) **Sec 44.47.609. Definitions.** (2) The definition of senior housing is copied from the definition of senior housing in the current Senior Citizen's Housing Development Fund (AS 44.47.620), except the different forms a cooperative may take are listed beginning on line 16 with "residential horizontal property regimes", and running through "residential condominiums organized under AS 34.08" on line 19.

CS SB 487 (B&ED) accomplishes the following:

Section 1. \$10 million is appropriated from AHFC's Revolving Loan Fund to capitalize a Senior Housing Bond Account established in AHFC.

Section 2. Retains within the Senior Housing Revolving Loan Fund all funds received or accrued to the fund for the Fiscal Year beginning July 1, 1990, except for the interest due on the bonds which is appropriated to AHFC in Section 3.

Section 3. The interest due and payable on the bonds issued by AHFC will be transferred from the revolving loan account in C&RA to the bond account in AHFC for Fiscal Year 1991. Note that payments on the bond principal are transferred from the Senior Housing Revolving Loan Account in Section 44.47.593 of SB 150.

Attachments



Older Alaskans Commission

Box C
Juneau, Alaska 99611-0209
907/465-3250

POSITION PAPER

COMMITTEE SUBSTITUTE FOR SPONSOR SUBSTITUTE FOR

SENATE BILL 150 (C&RA)

The Older Alaskans Commission strongly supports CSSB 150 (C&RA), which will create a Senior Housing Office in the Department of Community & Regional Affairs and institute a revolving loan fund for construction or modification of senior housing.

OAC's 1989 Senior Housing Report documents the desires of Alaskan seniors to stay in their own homes--with modifications to enhance independent functioning--or in specially-designed congregate senior housing. These desires cut across all income ranges, and are not limited to only the low-income seniors now eligible for HUD or ASHA subsidized housing. Seniors also express the desire to pay their own way for this type of housing, and CSSB 150 does not propose to subsidize the senior housing loans or the ensuing rental prices.

Helping seniors to stay in their own homes (through modification or accessibility loans), or in semi-independent congregate housing, should be a key part of Alaska's policy to promote independent living instead of costly, restrictive, and often unnecessary nursing home placements.

The State needs to take a leadership role in promoting the growth of the senior housing industry in Alaska. Although our senior population is one of the fastest growing in the country, it is still so small in absolute numbers of seniors in each town, that private enterprise needs the encouragement of favorable and flexible loan terms and the expertise of a Senior Housing Office. In some communities, non-profit or private senior groups may need to step forward to sponsor the borrowing and construction for senior housing. This bill extends financing to such groups.

(The Legislature may wish to note that many states with higher population percentages of seniors, even New York and California, run active senior housing offices which work to stimulate the private sector's interest in meeting senior housing needs.)

OAC

The CSSSSB 150 (C&RA) adds to the duties of the Older Alaskans Commission the giving of assistance to the Department of Community & Regional Affairs Senior Housing Office and the power to conduct studies related to senior housing. The OAC supports these amendments, as we believe they simply ratify the Commission's ongoing concern on the issue of housing, and will ensure cooperation and coordination between state agencies working with this issue. (A "zero" fiscal note is attached related to these sections and their impact upon the OAC.)

The Commission has heard nothing but senior support for the concept of CSSB 150 since its introduction last spring. The Commission urges your early passage of CSSSSB 150 (C&RA) and its companion legislation, CSSB 487 (B&ED), which authorizes a senior housing bond account within Alaska Housing Finance Corporation.

APPROVED:

Peggy A. Burgin
Peggy A. Burgin, Chair
Older Alaskans Commission

Dated: March 7, 1990

REVIEWED AND agree _____ :

James S. Folger
Frank S. Baxter, Commissioner
Department of Administration

Dated: 3/8/90

THE FOLLOWING DOCUMENT HAS
NOT BEEN FILMED BUT IS
AVAILABLE IN THE ORIGINAL
FILE

SENIOR HOUSING REPORT



**Alaska's senior citizen housing today,
what seniors will need for tomorrow,
and what the State can do to help**

**Prepared by the Older Alaskans Commission
for the Alaska Legislature and Governor Steve Cowper**

September 1989



CARTA



SB.150
file

Central Alaska Retired Teachers Association

Volume 14, Number 2

December 1989

SURVEY SHOWS RETIRED TEACHERS WANT SENIOR HOUSING HERE

Of the twenty-four CARTAs who returned the middle income housing survey that was included with the September/October newsletter, only one said "not interested" in senior housing in Anchorage. Most were looking forward to the future. Three indicated need within the next 1-3 years; nine said in 3-6 years; eleven were looking forward beyond six years.

Judging from these responses—a pretty fair return from the approximately 200 newsletters mailed, Central Alaska retired teachers are definitely interested in having appropriate Anchorage-area housing available for middle and upper income senior citizens and would themselves participate. Not only are they interested. They are also flexible and would accept several possible variations.

About half desire rentals, half condominiums to be purchased. Some marked both, indicating either would be acceptable. Three preferred separate village-type units. Two-bedroom apartments were chosen by nineteen. Extra storage and heated parking received high marks.

Location preference was not conclusive: downtown (9), east Anchorage (7), midtown (6), south Anchorage (3), Turnagain (2), out of town but within Municipality (2). Several marked more than one choice. Fifteen wanted a view, with mountains highly preferred. The other location question asked near what facilities the housing should be located. Respondents were asked to mark any that applied; most marked several. The results: shopping area (14), grocery store (14), public transportation (12), drug store (11), medical facilities (8), library (6), park (6), theaters (5), athletic facility (3), educational facilities (2). Two respondents marked "all of the above."

Amenities desired within the retirement housing

complex were identified as follows: maintenance personnel (20); some food service (17), with one meal a day (10), two meals (5), three meals (2); coin-op laundry (16); transportation (15); athletic room (14); security personnel (14); library (12); resident manager (12); swimming pool (12); meeting rooms (10); first aid room (9); arts and crafts area (9); card/game room (8); beauty parlor (7); general store (6).

Twenty indicated willingness to purchase units outright and pay \$50-\$75,000 (8), \$75-100,000 (10), \$100-\$150,000 (2). The same number were willing to pay rent: \$500-\$750 (8), \$750-\$1000 (10), \$1000-\$1500 (2).

Continued on page 3

PUT THESE 1990 CARTA MEETINGS ON YOUR CALENDAR—AND COME !!!

- Jan 13—Regular meeting. Program is Medigap insurance: How Do You Choose, with guest speaker to answer questions.
- Feb 10—White Elephant Auction for scholarship fund. Bring items to sell and money to buy!
- Mar 17—ASRTA / CARTA joint luncheon meeting at the Hilton Hotel. Speaker to be announced.
- Apr 21—Regular meeting. Election of officers for upcoming year. Program to be announced.
- May 12—Regular meeting. Installation of officers.

Note: The March and April meetings are the third Saturday of the month. The March meeting date was changed to coincide with the AARP training workshop. The Senior Center was not available for CARTA on the regular April meeting date.

KEEPING IN TOUCH

CONRAD and DAISY LEE BITTER flew to Anchorage from Homer in December in 20 minutes after Connie had suffered a stroke. Thanks to LEAH and MARGO's "taxi service," Daisy Lee attended the December CARTA meeting where she reported that Connie was making a good recovery although he was still in Providence Hospital.

BOB BLACK and Alta Riley were married May 28, 1989. After a trip by car to the east coast, they are at home in Anchorage.

The BURKHERS decided to stay in Anchorage for Christmas this year, for the first time in six years. Their son Burl was bringing their grandson Greg up from California to experience a white Christmas for the first time. PAULINE BURKHER's new book The Ten-Legged Bear is available at the Museum gift shop. All proceeds are to go to the Museum and the Cook Inlet Historical Society.

KELLY CHRISTENSON and IRIS ANDERSON enjoyed a 17-day guided bus tour in New Zealand. Kelly reports it was "beautiful !--emerald green, manicured, 70,000,000 sheep resembling puffed rice on the lush hills !" They covered both the north and south islands and enjoyed it all. They spent 5-6 days in Sydney where they enjoyed the sights and hugged a koala. They saw the WHITMORES in the Cook Islands and met a friend of NANCY BRUCE in Sydney. "A small but wonderful world!" Kelly commented.

Visiting Colorado Springs in November, JO NELL COWART saw family Donna and Russ De Fusco. Also, she enjoyed time with the Ann and Warren Carpenter family and JEAN and GARY MATHIS. After a drive to Texas to visit her mother, she also visited JUNE and ROY BIFFLE in Rule, Texas. And then it was a homeward bound weekend visit to Upland, California, to see her daughter Kelly Cowart who teaches fourth grade.

CATHERINE DAYIS is enjoying Arizona sunshine, we think. She was scheduled to leave during the first airline shut down due to the Redoubt eruption.

WALTER DEANE has been recovering from surgery at Elmendorf. After being released from the hospital, he and ALMA planned to spend a few days in Hawaii.

ELLIE and BILL DUDLEY flew to Reno, Nevada, to celebrate their anniversary on December 17. They

were married in Reno FORTY years ago. Congratulations to Bill and Ellie from all CARTAns. They were especially lucky because they beat the volcano by only a few hours--and came back on the 20th through a packed Seattle airport.

ROLAND ELLEDGE traveled to Sacramento, California, on business during the first two weeks in December. He's a busy man these days, with fishing during the summer, other business interests, and the publication of a children's book based on his own flying adventures, One Mile Hotel: the Little Airplane That Flew to Alaska. The book is available through the Book Cache and other local outlets.

HELEN FLETCHER has been recovering at home and in Florida from surgery on November 16.

PRENT and YERA GAZAWAY spent two weeks in November visiting in Juneau and Sitka. In Juneau they attended and participated in a symposium on aging sponsored by AARP, the Juneau Commission on Aging and the UAJ Extension Service. Members of the Juneau RTA sent greetings to CARTA.

MARY and GORDON GUFFEY flew to Denver in July where they were met by Frank Demaree from California and Evelyn Thompson from Oregon, Mary's brother and sister. Their daughter from Wyoming also joined them there for three weeks' travel to visit relatives in Colorado, Kansas and Missouri.

DON HANSON started his own marine licensing school in October in a rented room at Yiking Hall owned by the Sons of Norway. He recently finished his first session with a new class beginning January 8 and running for two months. At the end of the course, his students take a test given by the Coast Guard and, if successful, receive their captains certificates for operating boats carrying passengers.

LEAH HOFFMAN is spending the holidays with her family in Long Beach, California. On February 1 she'll meet MARGO COOK, HANK HARRISON and HELEN BEIRNE in Mexico City for a short visit in Mexico.

MARIE and JIM MACKENZIE are spending January and February in Hawaii to enjoy the sun and visit their son Jim. He is enrolled in the J A I M program (Japanese-American International Management). He will be going to Japan in February to complete the program by working for a Japanese corporation. Their son Dan will also join them for a short stay.

JEAN MCLANE underwent surgery November 20th, but we hear he is doing well. It's put our Sunshine Committee in a position to receive our sunshine himself. You can drop him a note at 1911 Kuskokwim, Anchorage 99504 or call him at 279-3166.

GENEVA and BUCK SMITH travelled "outside" in their fifth-wheel for two months. They visited friends and relatives and enjoyed relaxing days in Idaho, Washington, California, Arizona, New Mexico and Nevada. They left their pickup and trailer in Las Vegas where they plan to return in April for the Alaskans Convention. They also visited their daughter in Hawaii for two weeks.

MARLOU and DICK SMITH will be visiting family in the San Diego area during January 1990.

RITA and JOHN STRACHAN recently returned from a two week visit to Ireland--great horse country and thousands of castles and ruins. Their 17-day trip included trail riding, horseback lessons in Donegal, a visit to the Waterford factory, scenic trips to the Ring of Kerry, Connemara country, and, of course, the famous Blarney castle. They planned to spend the holidays with grandchildren in Sedro Wooley, Washington. A family reunion after Christmas in San Francisco is also planned to celebrate Rita's 50th birthday and to ring in 1990. Relatives and friends from Alaska, Hawaii, the east coast, and the west coast are all planning to help Rita enjoy turning half a century.

ALICE THOMPSON has been sightseeing in New York and Washington, D.C., then a visit to a sister in Ohio, followed by a flight to Mexico for fun in the sun. She'll be back to Anchorage in January.

MARIE TYEIT's new address is PO Box 96474, Houston, Texas, 77213-6474.

MCDONAGH APPOINTED TO TEACHERS RETIREMENT SYSTEM BOARD

CARTA has been notified by the office of Governor Cowper that one of its members, Roxy McDonagh, has been appointed to the Teachers Retirement System Board to replace Merritt Olson. CARTA will look forward to regular reports from her to keep the membership advised about the administration of the retirement fund.

NO ANSWERS YET FROM GOVERNOR OR COMMISSIONER ON AD HOC PRPA

Letters and copies of the last CARTA newsletter featuring the Post Retirement Pension Adjustment problem went to Governor Cowper and Commissioner Andrews saying in part:

According to information made available to the Central Alaska Retired Teachers Association, it is the plan of this administration to deny teacher retirees an ad hoc post-retirement pension adjustment justified by an increase in cost of living. Such an action is unconscionable and appears to us to be illegal.

To date no reply has been received from either the Governor or the Commissioner.

Volunteers Needed

Weekday mornings and afternoons for two hour shifts in Dining Room, Recreation, Gift Shop.
Contact Liz Illg in Volunteer Services 562-2281

OUR LADY OF COMPASSION CARE CENTER
LONG TERM AND REHABILITATIVE CARE

4900 Eagle Street Anchorage, Alaska 99503

WHITE HOUSE CONFERENCE ON AGING NOT YET ORDERED BY THE PRESIDENT

Under the Older Americans Act, the President may call for a 1991 White House Conference on Aging. Prior to the conference, the national aging network will be involved in a year of pre-conference related events.

The Alaska Older Alaskans Commission hopes that it will be possible to convene an Alaska Conference on Aging, perhaps in late spring 1991, and is asking Governor Cowper for a one-time allocation from the FY91 budget.

HOUSING SURVEY, cont.

Many marked both purchase and rental figures although they preferred one or the other in an earlier question. There was a greater spread on acceptable monthly maintenance and service fees. Several noted it would depend on what is included. Preferences were \$150-\$200 ((10), \$200-\$250 (5), \$250-\$300 (4), over \$350 (1), no idea (1), no preference marked (2).

**LEGISLATIVE PRIORITIES
OF
THE PIONEERS OF ALASKA**

1. During this session of the Legislature the Pioneers are most interested in protecting the Senior programs presently in place. We prefer the \$250.00 monthly bonus program remain as it is, however, rather than see it suffer major setbacks, the Grand Igloo supports an annuity program as introduced by Senator Kerttula.

2. The Pioneers support a requirement of 65 years of age as a minimum for admission to the Pioneer Home system, and removal of the word 'destitute' as is presently used in giving priority for admission

3. The Pioneers support full state funding to cover property tax exemptions for Seniors.

4. The Pioneers support in-Home Support Care and Senior Housing. Re: HB 218; SB 150.

5. The Pioneers support Health Care legislation. Re: HB 47.

6. Also, it has been noted, from a recent news article that Sen Uehling has prefiled legislation that would give Medicare eligible Senior an option to choose to receive health care under Medicaid at home rather than in a Long Term Care facility. The Pioneers certainly support this concept.

The Pioneers have taken no position regarding a State Income Tax or the Governor's proposal on an Education Endowment.

The Pioneer's registered lobbyist is Bill Ray, 165 Behrends Ave, Juneau, AK, 99801, Tel: (907) 586-1225

Bob Huffman, Chm.
Legislative Committee
Pioneers of Alaska



ALASKA STATE LEGISLATIVE COMMITTEE

SECRETARY
100 Seward Street, 4000
Anchorage, AK 99501
907-556-1000

JOE KAUFMAN
1150 State J. Macomber
1910 President
Anchorage, AK 99508
907-556-1000

SECRETARY
100 Seward Street
Anchorage, AK 99501
907-556-1000

SENIOR CITIZEN HOUSING
POSITION PAPER

BACKGROUND/PROBLEM

Since 1980, Alaska's senior population has grown by 66% to more than 19,000 residents according to the Department of Labor. It is one of the fastest growing age groups in the state. If Alaska's population continues to grow older as projected, the senior population could double soon after the year 2000. Many seniors who formerly would have retired Outside are now remaining in Alaska.

Affordable, secure, accessible housing facilities with attendant supportive services are meager at best, and totally unavailable in most rural and urban Alaska communities. Thus, the strong desire of older Alaskans to remain independent as long as possible in their own homes must give way to some other housing solution when they can no longer maintain a private residence.

It is socially and economically advantageous to all Alaskans to effectively address senior citizen housing needs.

PROPOSED SOLUTION

Mechanisms must be established to enable and encourage seniors and their families, profit or non-profit organizations and government agencies to work cooperatively in meeting the needs. Development of alternative approaches, home equity conversions and provision of methods for realistic financing are but a few of the topics which must be addressed. Appropriate lands on which to locate necessary facilities need to be made available.

Physical housing, as such, is not the only aspect to be addressed in meeting senior needs. Greater support must be provided for adult family care, weatherization, day care, respite care, case management, and other services which make it possible for a senior to stay in his or her own home as long as possible.

In summary, necessary lands, financing methods, mechanisms for cooperative action and supportive services must be made available if we are to solve senior citizen housing problems in Alaska.

PROPOSED LEGISLATION

SB 150 would create a senior housing office in the Department of Community and Regional Affairs, and a revolving loan fund for all types of senior housing.

HB 218 would expand the Alaska Housing Finance Corporation's authority to include loans to build congregate housing for seniors, and to cooperatively establish a pilot program of such housing.

These bills currently in the Alaska Legislature would constitute a start in addressing senior housing problems, and the AARP ALASKA STATE LEGISLATIVE COMMITTEE supports passage of this legislation.

PUBLIC OPINION MESSAGE

DEAR: SENATOR DUNCAN

Katana

NAME: KAYE CORY BAKER
 TITLE:
 ADDRESS: BOX 55659
 CITY: NORTH POLE
 PHONE: 489-2455
 BILL NO: SB 150
 SUBJECT: SENIOR HOUSING OFFICE/OLDER AK COMM
 MESSAGE: SB 150 / SB 487: MEMBERS OF SANTA SENIOR CENTER ASSOCIATION INC.
 SUPPORT SB 150 AND SB 487. CAPITAL MONEY FROM AHFC INTO SENIOR HOUSING
 REVOLVING FUND AS BASIS FOR SELLING BONDS. URGENT NEED FOR SENIOR HOUSING
 IN NORTH POLE AREA. PLEASE SPREAD ON RECORD. EOM/MJO

POMID: 07075258
 DATE: 03/01/90
 TIME: 07:52:58
 LIONAME: FAIRBANKS LIO

COPIES: REPRESENTATIVES REPRESENTATIVES SENATORS

BARNES	BOUCHER	ADAMS
BOYER	BROWN	BINKLEY
COLLINS	COTTEN	COGHILL
DAVIDSON	DAVIS, C.	ELIASON
DAVIS, M.	DONLEY	FAHRENKAMP
ELLIS	FINKELSTEIN	FAIKS
FOSTER	FURNACE	FISCHER
GOLL	GRUENBERG	FRANK
GRUSSENDORF	HANLEY	HALFORD
HOFFMAN	HUDSON	JONES
JACKO	KOPONEN	KELLY
KUBINA	LARSON	KERTTULA
LEMAN	MACLEAN	PEARCE
MARTIN	NEHARD	FOURCHOT
MILLER	HAVARRE	RODEY
PETTYJOHN	PHILLIPS	STURGULEWSKI
RIEGER	SHARP	SZYMANSKI
SHULTZ	SHACKHAMMER	UEHLING
TAYLOR	ULMER	ZHAROFF
WALLIS	ZAHACKI	

SENATE STATE AFFAIRS COMMITTEE TESTIMONY
October 19, 1989

My name is Amos J. Alter. I live at 303 Distin Ave. in Juneau. I speak in recognition of a serious need for affordable housing alternatives for Alaska's elderly people. In addition to recognizing the need I speak in support of actions to provide housing for middle and low income persons.

As a member of the State Legislative Committee of the American Association of Retired Persons, a group with an Alaska membership of about 32,000 persons, I speak in support of the concept of making those resources available to seniors which enable them to stay in their own homes as long as possible thereby avoiding the high costs to society incurred by institutionalization. Among other things such resources should include a variety of housing alternatives, congregate, group new or converted facilities, additions to existing housing, non-profit, public or private participation. State and local governments and individuals as well as the private sector should be encouraged to cooperate in meeting the need.

A sizable proportion of the senior citizen community is able and willing to make reasonable payment for housing. Incentives such as funding through revenues, low interest loans, land grants for sites and coordination and leadership in developing viable alternatives are all needed. There is a singular lack of housing alternatives for those middle income persons ineligible for low rent housing and yet unable to meet housing needs beyond a private home. Residential and assisted living alternatives for these persons in their own communities would allow them to remain in Alaska. As they are allowed to remain in Alaska they would continue to contribute to their communities economically as well as socially. A retired person spending retirement income in the community is a significant part of the economic base of that community.

In summary it is to the advantage of all Alaskans to provide housing alternatives for the elderly which keep seniors independent as long as possible. AARP supports those actions which will expedite and provide affordable housing alternatives for all Alaskan elders regardless of their income.

FISCAL NOTE

REQUEST:

Revision Date: _____
Title: Establishing Senior Housing
Office and Loan Program
Sponsor: Senator Duncan
Requestor: _____

Agency Affected: Community & Regional Affairs
RRU: Housing

Components: Housing Construction and
Housing Loan

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	80.1	182.0	189.2	196.8	204.7	212.8
TRAVEL	20.0	20.0	20.0	20.0	20.0	20.0
CONTRACTUAL	114.7	115.9	115.9	115.9	115.9	115.9
SUPPLIES	5.0	5.1	5.1	5.1	5.1	5.1
EQUIPMENT	2.0	4.0	0	0	0	0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	221.8	327.0	330.2	337.8	345.7	353.8

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND	221.8	327.0				
FEDERAL FUNDS						
OTHER			330.2	337.8	345.7	353.8
TOTAL						

POSITIONS:

FULL-TIME	2	4	4	4	4	4
PART-TIME		1	1	1	1	1
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

There is no fiscal effect for FY 90.

Please see attachment.

Prepared by: Hank Hodge
Division: Rural Development Division

Phone: 563-1073
Date: 2/21/90

Approved by Commissioner: [Signature]
Agency: Department of Community & Regional Affairs

Date: 2-21-90

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

STATE OF ALASKA 1990 - 16TH LEGISLATURE
SECOND SESSION
FISCAL NOTE

Bill/Resolution No.: CSSSSB 150

Title: "An Act establishing a senior housing office and loan program in the Department of Community and Regional Affairs and authorizing the issuance of bonds for senior housing."

The establishment of a senior housing office and senior housing loan program will require two additional staff positions for FY 91 and two additional full-time staff positions and one part-time position in FY 92.

The Senior Housing Office would be created with a project coordinator, range 18A and clerical position, range 8A. The project coordinator would work with a great deal of independence basically setting up the office by coordinating and meeting with a large constituency, gathering information, responding to requests, attending meetings, and attending to other issues relating to developing a senior office including information dissemination.

The second year would incorporate processing of loans with the additional loan staff. A great deal of interest is to be expected by the public for this program. One part-time accountant position will also be needed beginning in FY 92.

The largest part (100.) of contractual fees will be to pay the bank fees to process the origination of loan applications to construct Senior Citizen Housing.

Position Title		Project Coordinator		No. of Positions	1	Range/Step	18A	Barg. Unit	GGU
Time Status	Full	Staff Months	12 Months	Location		Anchorage			
				Election District					
				Justification					
				The Senior Housing Office in FY 91 will require this additional staff person. Position will be responsible for setting up the office by coordinating and meeting with a large constituency, gathering information, responding to requests, attending meetings, and attending to other issues relating to developing a senior housing office including information dissemination.					
Type of Expenditure			Amount						
	1	2	3						
Salary		37.4							
Benefits		12.8							
Premium Pay									
Other									
Total Personal Services		50.2							
Travel			20.0						
Contractual			14.7						
Commodities			5.0						
Equipment			2.0						
Other			0						
Total Cost			41.7						
Funding Source for Total Cost									
Federal Receipts	1002								
G. F. Match	1003								
General Fund	1004	91.9							
I-A Receipts	1006								
CIP Receipts	1061								
Other									

**Request For
New Position**

Agency Department of Community & Regional Affairs
 BRU Housing Assistance
 Component Housing Construction

Page 3 of 7
 Revised Date

FY 91

Position Title Clerk Typist III		No. of Positions 1	Range/Step 8A	Barg. Unit GGU
Time Status Full	Staff Months 12 Months	Location Anchorage		Election District
		Justification		
		The Senior Housing Office in FY 91 will require this position as clerical support for the project coordinator in setting up the office. It is anticipated there will be substantial typing, mailing, copying of materials, etc. in support of this new office.		
Type of Expenditure		Amount		
1	2	3		
Salary	19.9			
Benefits	10.0			
Premium Pay				
Other				
Total Personal Services	29.9			
Travel		0		
Contractual		0		
Commodities		0		
Equipment		0		
Other		0		
Total Cost		0		
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	29.9		
I-A Receipts	1006			
CIP Receipts	1061			
Other				

**Request For
New Position**

Agency Department of Community & Regional Affairs
 BRU Housing Assistance
 Component Housing Construction

Page 4 of 7
 Revised Date

FY 91

Position Title Accountant II		No. of Positions 1	Range/Step 16A	Barg. Unit GGU
Time Status PPT	Staff Months 6.0	Location Juneau		Election District
Type of Expenditure		Amount		
1	2	3		
Salary	16.3			
Benefits	5.9			
Premium Pay	0			
Other	0			
Total Personal Services		22.2		
Travel				
Contractual		1.2		
Commodities		.1		
Equipment		2.0		
Other				
Total Cost		25.8		
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	25.8		
I-A Receipts	1006			
CIP Receipts	1061			
Other				
Justification				
In order to process loans made for Senior Housing project, a part time accountant will be necessary. This position will be responsible for the principle and interest payback accounting on the State Accounting System. Also, will be responsible for all related financial reports. This position will be needed starting in FY 92.				

**Request For
New Position**

Agency Department of Community & Regional Affairs
 BRU Admin & Support
 Component Admin Services

Page 5 of 7
 Revised Date

FY 91

Position Title Loan Closer I		No. of Positions 1	Range/Step 12A	Barg. Unit GGU	
Time Status Full	Staff Months 12 Months	Location Anchorage		Election District	
Type of Expenditure		Justification			
Amount		<p>The Senior Housing Office Loan Staff for FY 92 will require this additional staff person. The position will be responsible for processing and closing all loans for senior citizens housing which have been approved by the Loan Examiner.</p>			
1	2				3
Salary	24.9				
Benefits	10.1				
Premium Pay					
Other					
Total Personal Services	35.0				
Travel					
Contractual					
Commodities					
Equipment					
Other					
Total Cost					
Funding Source for Total Cost					
Federal Receipts	1002				
G. F. Match	1003				
General Fund	1004	35.0			
I-A Receipts	1006				
CIP Receipts	1061				
Other					

**Request For
New Position**

Agency Department of Community & Regional Affairs
 BRU Housing Assistance
 Component Housing Construction

Page 6 of 7
 Revised Date

FY 91

Position Title Loan Examiner		No. of Positions 1	Range/Step 15A	Sarg. Unit GGU
Time Status Full	Staff Months 12 Months	Location Anchorage		Election District
Type of Expenditure		Amount		
1	2	3		
Salary	30.2			
Benefits	11.3			
Premium Pay				
Other				
Total Personal Services	41.5			
Travel				
Contractual				
Commodities				
equipment				
Other				
Total Cost				
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	41.5		
I-A Receipts	1006			
CIP Receipts	1061			
Other				
Justification				
The Senior Housing Office loan staff for FY 92 will require this additional staff person. The position will be responsible for reviewing, underwriting and processing of senior housing loan applications.				

**Request For
New Position**

Agency Department of Community & Regional Affairs
 BRU Housing Assistance
 Component Housing Construction

Page 7 of 7
 Revised Date

FY 91

REVISED
FISCAL NOTE

REQUEST:

Revision Date: _____
Title: Establishing Senior Housing
Office and Loan Program
Sponsor: Senator Duncan
Requestor: _____

Agency Affected: Community & Regional Affairs
BRU: Housing
Components: Housing Construction and
Housing Loan

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	80.1	182.0	189.2	196.8	204.7	212.8
TRAVEL	20.0	20.0	20.0	20.0	20.0	20.0
CONTRACTUAL	114.7	115.9	115.9	115.9	115.9	115.9
SUPPLIES	5.0	5.1	5.1	5.1	5.1	5.1
EQUIPMENT	2.0	4.0	0	0	0	0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	221.8	327.0	330.2	337.8	345.7	353.8

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND	121.8	123.0	126.3	129.8	133.4	137.4
FEDERAL FUNDS						
OTHER	100.0	204.0	203.9	208.0	212.3	216.4
TOTAL						

POSITIONS:

FULL-TIME	2	4	4	4	4	4
PART-TIME		1	1	1	1	1
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

There is no fiscal effect for FY 90.

Please see attachment.

Prepared by: Hank Hodge
Division: Rural Development Division

Phone: 563-1073
Date: 1/22/90

Approved by Commissioner: David G. Hoffman
Agency: Department of Community & Regional Affairs

Date: 1-22-90

Distribution (by preparer):

Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

STATE OF ALASKA 1990 - 16TH LEGISLATURE
SECOND SESSION
FISCAL NOTE

Bill/Resolution No.: SSSB 150

Title: "An Act establishing a senior housing office and loan program in the Department of Community and Regional Affairs and authorizing the issuance of bonds for senior housing."

The establishment of a senior housing office and senior housing loan program will require two additional staff positions for FY 91 and two additional full-time staff positions and one part-time position in FY 92.

It is anticipated that in the first year, the Senior Housing Office would be created with a project coordinator, range 18A and clerical position, range 8A funded by the General Fund. The project coordinator would work with a great deal of independence basically setting up the office by coordinating and meeting with a large constituency, gathering information, responding to requests, attending meetings, and attending to other issues relating to developing a senior office including information dissemination.

The second year would incorporate processing of loans with the additional loan staff. A great deal of interest is to be expected by the public for this program. One part-time accountant position will also be needed beginning in FY 92.

The loan processing and accounting staff would be funded through the revolving loan fund from the sale of bonds by the Alaska State Housing Authority.

The largest part (100.) of contractual fees will be to pay the bank fees to process the origination of loan applications to construct Senior Citizen Housing.

Position Title Clerk Typist III		No. of Positions 1	Range/Step 8 A	Barg. Unit GGU
Time Status Full	Staff Months - 12 Months	Location Anchorage		Election District
Type of Expenditure		Amount		
1	2	3		
Salary	19.9			
Benefits	10.0			
Premium Pay				
Other				
Total Personal Services		29.9		
Travel		0		
Contractual		0		
Commodities		0		
equipment		0		
Other		0		
Total Cost		0		
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	29.9		
I-A Receipts	1006			
CIP Receipts	1061			
Other				
Justification				
SSSB 150 Senior Housing Office FY 91 will require this position as clerical support for the project coordinator in setting up the office. It is anticipated there will be substantial typing, mailing, copying of materials, etc. in support of this new office proposed in SSSB 150.				

**Request For
New Position**

Agency Department of Community & Regional Affairs
 BRU Housing Assistance
 Component Housing Construction

Page 4 of 7
 Revised Date

FY 91

Position Title Accountant II		No. of Positions 1	Range/Step 16 A	Barg. Unit GGU	
Time Status PPT	Staff Months 6.0	Location Juneau		Election District 4	
Type of Expenditure		Justification			
		<p>In order to process loans made for Senior Housing project, a part time accountant will be necessary. This position will be responsible for the principle and interest payback accounting on the State Accounting System. Also, will be responsible for all related financial reports. This position will be needed starting in FY 92.</p>			
1	2				3
Salary	16.3				
Benefits	5.9				
Premium Pay	-0-				
Other	-0-				
Total Personal Services					22.2
Travel					
Contractual					1.2
Commodities					.1
Equipment		2.0			
Other					
Total Cost		25.8			
Funding Source for Total Cost					
Federal Receipts	1002				
G. F. Match	1003				
General Fund	1004				
I-A Receipts	1006				
CIP Receipts	1061				
Other		25.8			

**Request For
New Position**

Agency Department of Community & Regional Affairs
 BRU Admin & Support
 Component Admin Services

FY 91

Page 5 of 7
 Revised Date

Position Title Loan Closer I		No. of Positions 1	Range/Step 12 A	Barg. Unit GGU
Time Status Full	Staff Months - 12 Months	Location Anchorage		Election District
		Justification		
Type of Expenditure		Amount		
1	2	3		
Salary	24.9			
Benefits	10.1			
Premium Pay				
Other				
Total Personal Services	35.0			
Travel				
Contractual				
Commodities				
Equipment				
Other				
Total Cost				
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004			
I-A Receipts	1006			
CIP Receipts	1061			
Other	Revolving Loan Fund			35.0

SSSB 150 Senior Housing Office Loan Staff for FY 92 will require this additional staff person. The position will be responsible for processing and closing all loans for senior citizen housing which have been approved by the Loan Examiner.

**Request For
New Position**

Agency Community & Regional Affairs
 BRU Housing Assistance
 Component Housing Construction

Page 6 of 7
 Revised Date

FY 91

Position Title Loan Examiner		No. of Positions 1	Range/Step 15 A	Barg. Unit GGU	
Time Status Full	Staff Months 12 Months	Location Anchorage		Election District	
Type of Expenditure		Justification			
Amount		SSSB 150 Senior Housing Office loan staff for FY 92 will require this additional staff person. The position will be responsible for reviewing, underwriting and processing of senior housing loan applications.			
1	2				3
Salary	30.2				
Benefits	11.3				
Premium Pay					
Other					
Total Personal Services	41.5				
Travel					
Contractual					
Commodities					
Equipment					
Other					
Total Cost					
Funding Source for Total Cost					
Federal Receipts	1002				
G. F. Match	1003				
General Fund	1004				
I-A Receipts	1006				
CIP Receipts	1061				
Other Revolving Loan Fund		41.5			

**Request For
New Position**

Agency Department of Community & Regional Affairs
 BRU Housing Assistance
 Component Housing Construction

FY 91

Page 7 of 7
 Revised Date

2/16/89
S(SA)
FIX

FISCAL NOTE

REQUEST:

Revision Date: _____ Agency Affected: Administration
Title: Establishing a Senior BRU: Older Alaskans Commission
Housing Office
Sponsor: Duncan Components: _____
Requestor: Duncan

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES		90.0	92.7	95.3	98.3	100.0
TRAVEL		10.0	10.0	10.0	10.0	10.0
CONTRACTUAL		24.3	17.1	17.1	17.1	17.1
SUPPLIES		5.0	4.0	4.0	4.0	4.0
EQUIPMENT		10.2	0	0	0	0
LAND & STRUCTURES		0	0	0	0	0
GRANTS, CLAIMS		0	0	0	0	0
MISCELLANEOUS		0	0	0	0	0
TOTAL OPERATING		139.5	123.8	126.4	129.4	131.1
CAPITAL		0	0	0	0	0
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND		139.5	123.8	126.4	129.4	131.1
FEDERAL FUNDS		0	0	0	0	0
OTHER		0	0	0	0	0
TOTAL		139.5	123.8	126.4	129.4	131.1

POSITIONS:

FULL-TIME		2	2	2	2	2
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

See Attached.

Prepared By: Connie G. Lipe Phone: 465-3250
Division: Older Alaskans Commission Date: Feb. 15, 1989

Approved by Commissioner: John M. Andrews Date: 2/15/89
Agency: Department of Administration

Distribution (by preparer):
Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

RECEIVED
FEB 16 1989

SB 150

CONTINUATION of FISCAL NOTE ANALYSIS

For Bill/Resolution No. SB 150

Detail Budget for FY 90

Personnel	Salary	Benefits	Total
Program Coordinator 20A	42,768	15,938	58,706
Clerk Typist III 8C	20,772	10,505	31,277
		Total	89,983
Travel			
10 trips within Alaska @650		6,500	
2 trips outside Alaska @1,750		3,500	
		Total	10,000
Contractual Services			
Rent 300 sq ft @\$2		7,200	
Telephone		4,600	
300/per month	3,600		
Teleconference	1,000		
Xerox 100/per month		1,200	
Printing/Advertising		5,250	
General	500		
Brochure	4,000		
Conference	750		
Other Conference Costs for contractors/developers		6,000	
		Total	24,250
Supplies			
Office		2,000	
Computer software		1,000	
Library		2,000	
		Total	5,000
Equipment			
Computer		6,400	
Computer	2,480		
Computer	2,100		
Printer	1,800		
Office furniture		2,900	
Copier Upgrade		3,000	
		Total	10,300
Total anticipated FY 90 costs			139,533

CONTINUATION of FISCAL NOTE ANALYSIS

For Bill/Resolution No. SB 150

Budget Explanation

Creation of a senior housing office in the Older Alaskans Commission will require two additional staff positions. It is contemplated that a program coordinator at range 20A, Class Code 4678 would be hired to perform the tasks assigned by this bill. The person would be expected to work with a great deal of independence and ideally will be someone with knowledge of the housing industry. Housing issues are very complex and the person in this position should be able to coordinate the needs of a very diverse constituency (seniors and their families, care providers, developers, contractors, and financiers).

The addition of a clerical position is also needed. The OAC currently has a marginal level of clerical support and the existing positions would be unable to fulfill the clerical needs of the housing office. If this program is successful, it should generate a high volume of phone calls and responses to requests for technical assistance. It is also anticipated that the Program Coordinator will spend a significant portion of his/her time out of the office to gather information and provide assistance. The clerical position would be responsible for keeping the calendar and responding to routine requests for written information and referrals to other agencies which provide housing related services.

The travel budget contemplates two trips outside the state, one to a conference focused on housing funding sources and one focused on new products and ideas for housing for the elderly and disabled. This field is changing rapidly and keeping current will be very important. It is also anticipated that the program coordinator will travel to communities around the state to talk with seniors, financial institutions, developers and contractors.

The contractual budget includes 300 sq. ft. of space rent (FY 90 only) plus costs for telephone, photocopying. It also contains funds for development and printing of a brochure on housing options and resources, and funds for a small annual housing conference aimed at developers and contractors.

The supplies budget includes funds for basic computer software (FY 90 only) and basic reference materials (building codes, handicapped access standards, professional journals, etc.) some of which would require periodic updating.

The equipment budget is a one-time-only item. It includes basic office furniture, a computer for each position, one printer and an upgrade to our copy machine to accommodate the need to make enlarged or reduced copies of drawings, etc.

S B

L 5 O

HOUSE COMMITTEE REPORT

File

(11)

Date Referred: April 27, 1990

FURTHER REFERRALS:

Date of Committee Action: 5/6/90

The FINANCE Committee considered:

CSSSB 150(C&RA)

CS SSSB NO. 150 (C&RA)

SENIOR HOUSING OFFICE/OLDER AK COMM

"An Act establishing a senior housing office and loan program in the Department of Community and Regional Affairs; directing the Older Alaskans Commission to assist the senior housing office; and authorizing the issuance of bonds for senior housing."

RECOMMENDATIONS:

- [] be replaced with _____ [] the same title
- [] have attached amendment(s) [] a new title
- [] do pass
- [] do not pass
- [] no recommendation
- [] individual recommendations
- [] additional referral to the _____ Committee

ADOPTS: _____ letter of intent

ATTACHES NEW FISCAL NOTE(s):
(Dept)

APPROVES PREVIOUS:

(Date/Dept)

- [] fiscal impact _____
- [] zero fiscal note _____
- [] zero with analysis _____

- [X] fiscal note(s) 3/23/90 / C&RA
- (2) [X] zero fiscal note(s) 3/12/90 / RHP / POA
- [] zero fn/analysis _____

SIGNING DO PASS:

SIGNING:

(Check approp. column)

Do Not Pass No Rec Amend

Hoffman


Larson

Brown

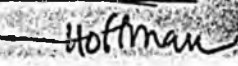
Koponen

Ulmer

Name	Do Not Pass	No Rec	Amend
_____ Siackhammer	←		
_____ Barnes	X		
_____ Phillips	✓		
_____ Rieger	✓		



 Chairman's Signature



 Hoffman

FISCAL NOTE

REQUEST:

Revision Date: _____
Title: Establishing Senior Housing
Office Loan Program
Sponsor: Senator Duncan
Requestor: _____

Agency Affected: Community & Regional Affairs
BRU: Housing
Components: Housing Construction and
Housing Loan

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	79.2	80.3	81.4	82.6	83.9	85.3
TRAVEL	30.0	30.0	30.0	30.0	30.0	30.0
CONTRACTUAL	50.0	50.0	60.0	60.0	70.0	70.0
SUPPLIES	5.0	5.1	5.1	5.1	5.1	5.1
EQUIPMENT	2.0	1.0	0	0	0	0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	166.2	169.4	176.5	175.7	189.0	190.4

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND	166.2	169.4				
FEDERAL FUNDS						
OTHER			176.5	175.7	189.0	190.4
TOTAL						

POSITIONS:

FULL-TIME	2	2	2	2	2	2
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

There is no fiscal effect for FY 90.

Please see attachment.

Prepared by: Brenda Knapp
Division: Rural Development Division

Phone: 465-4890
Date: 3/15/90

Approved by Commissioner: David G. Hoffman
Agency: Department of Community & Regional Affairs

Date: 3/15/90

Distribution (by preparer):
Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

STATE OF ALASKA 1990 - 16TH LEGISLATURE
SECOND SESSION
FISCAL NOTE

Bill/Resolution No.: CS SB 150

Title: "An Act establishing a senior housing office and loan program in the Department of Community and Regional Affairs and authorizing the issuance of bonds for senior housing."

The establishment of a senior housing office and senior housing loan program will require two full-time staff positions.

It is anticipated that in the first and second year, the Senior Housing Office would be created with a Loan Examiner, range 19A and a clerical position, range 8A funded by the General Fund. The Loan Examiner would work with a great deal of independence basically setting up the office by coordinating and meeting with a large constituency, gathering information, responding to requests, attending meetings, and attending to other issues relating to developing a senior office including information dissemination.

The staff would be funded for not more than the first two years with general funds and then through the revolving loan fund from the sale of bonds by the Alaska Housing Finance Corporation.

The largest part (35.3) of contractual fees will be to make available funding for those services such as servicing (bank fees), appraisal, architect, and surveyors fees, or those services needed to maintain the integrity of the loan program or the quality of Senior Housing being constructed.

Position Title Loan Examiner III		No. of Positions 1	Range/Step 19A	Barg. Unit GGU
Time Status Full	Staff Months 12 Months	Location Anchorage		Election District
Type of Expenditure		Justification		
		CSSB 150 Senior Housing Office in FY 91 will require this additional staff person. Position will be responsible for program coordination and meeting with a large constituency, gathering information, responding to requests, attending meetings, and attending to other issues relating to developing a senior housing office, including the implementation and processing of the senior citizen housing loan program.		
	Amount			
1	2	3		
Salary	40.1			
Benefits	12.8			
Premium Pay				
Other				
Total Personal Services	52.9			
Travel		30.0		
Contractual		14.7		
Commodities		5.0		
Equipment		2.0		
Other		0		
Total Cost		51.7		
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	104.6		
I-A Receipts	1006			
CIP Receipts	1061			
Other				

**Request For
New Position**

Agency Department of Community & Regional Affairs
 BRU Housing Assistance
 Component Housing Construction

Page 3 of 4
 Revised Date

FY 91

Position Title Clerk Typist III		No. of Positions 1	Range/Step 8A	Barg. Unit GGU
Time Status Full	Staff Months 12 Months	Location Anchorage		Election District
Type of Expenditure		Justification		
		CSSB 150 Senior Housing Office FY 91 will require this position as clerical support for the Loan Examiner III in setting up the office. It is anticipated there will be substantial typing, mailing, copying of materials, etc. in support of this new office proposed in SSSB 150.		
Amount				
1	2	3		
Salary	19.9			
Benefits	6.4			
Premium Pay				
Other				
Total Personal Services	26.3			
Travel		0		
Contractual		0		
Commodities		0		
Equipment		0		
Other		0		
Total Cost		0		
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	26.3		
I-A Receipts	1006			
CIP Receipts	1061			
Other				

**Request For
New Position**

Agency Department of Community & Regional Affairs
 BRU Housing Assistance
 Component Housing Construction

Page 4 of 4
 Revised Date

FY 91

FISCAL NOTE

REQUEST:

Revision Date: _____ Agency Affected: Administration
 Title: An Act establishing a senior BRU: Older Alaskan Commission
housing and loan program in Department*
 Sponsor: Duncan Components: _____
 Requestor: _____

* of Community and Regional Affairs.

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	0	0	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER 1034	0	0	0	0	0	0
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

The duties which this bill adds to the Older Alaskans Commission Statute do not require any additional resources.

Prepared by: Connie J. Sipe, Executive Director *CJS* Phone: 465-3250
 Division: Older Alaskan Commission Date: 3/7/90

Approved by Commissioner: Frank S. Baxter *Frank S. Baxter* Date: 3/8/90
 Agency: Department of Administration

Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

FISCAL NOTE

REQUEST:

Revision Date: 2/23/90 Agency Affected: _____
 Title: Establishing a Senior Housing Office and Loan Program BRU: Alaska Housing Finance Corporation
 Sponsor: Senator Duncan Components: _____
 Requestor: Senator Pourchor

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Prepared by: Robert Sullivan Phone: 5649315
 Division: AHEC Mortgage department Date: 2/23/90
 ACKNOWLEDGED BY [Signature]
 Approved by Commissioner: _____ Date: 2/23/90
 Agency: _____

Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

) Changes in _____ (_____)
 have no fiscal impact.
 This fiscal note is
 appropriate.

Original sponsor(s): SEN. DUNCAN, Kerttula, Fahrenkamp, Zharoff, Rodey,
Szymanski, Sturgulewski, Fischer, Faiks, Uehling, Jones

1 IN THE SENATE BY THE C&RA COMMITTEE

2 CS FOR SPONSOR SUBSTITUTE FOR SENATE BILL NO. 150 (C&PA)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SIXTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act establishing a senior housing office and loan
7 program in the Department of Community and Regional
8 Affairs; directing the Older Alaskans Commission to
9 assist the senior housing office; and authorizing the
10 issuance of bonds for senior housing."

11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

12 * Section 1. AS 18.56 is amended by adding a new section to read:

13 Sec. 18.56.083. BONDS FOR SENIOR HOUSING. (a) Under the proce-
14 dures of this chapter, the corporation may issue bonds in a total
15 amount not exceeding \$30,000,000 to fund senior housing loans made by
16 the Department of Community and Regional Affairs under AS 44.47.585 -
17 44.47.609 that are approved by the corporation under (b) of this
18 section.

19 (b) Before requesting the corporation to issue bonds under this
20 section, the Department of Community and Regional Affairs shall com-
21 pile a list of senior housing projects that the department has deter-
22 mined are financially feasible and meet housing needs for senior
23 citizens as required under AS 44.47.587(b). Upon the department's
24 submission to the corporation of appropriate documentation of project
25 feasibility and desirability, the corporation shall approve or disap-
26 prove the projects proposed.

27 (c) The proceeds of bonds issued under this section for approved
28 projects shall be deposited in the senior housing revolving fund
29 administered by the senior housing office under AS 44.47.585 -

1 44.47.609 on a schedule determined by the corporation.

2 (d) There is established in the corporation a senior housing
3 bond account. The account consists of proceeds of bonds issued under
4 this section, money appropriated to the account, repayments of princi-
5 pal transferred to the corporation under AS 44.47.593(a), and assign-
6 ments made under AS 44.47.593(b). The corporation may pledge assets
7 in the account and in the senior housing revolving fund for the pay-
8 ment of bonds issued under this section and may use money in the
9 account for payment of the bonds.

10 * Sec. 2. AS 44.21.230(a) is amended to read:

11 (a) The commission shall

12 (1) formulate a comprehensive statewide plan that identi-
13 fies the concerns and needs of older Alaskans and, with reference to
14 the plan adopted, prepare and submit to the governor and legislature
15 an annual analysis and evaluation of the services that are provided to
16 older Alaskans;

17 (2) make recommendations directly to the governor and
18 legislature with respect to legislation, regulations, and appropria-
19 tions for programs or services that benefit older Alaskans;

20 (3) encourage and aid the development of municipal commis-
21 sions serving older Alaskans and community-oriented programs and
22 services for the benefit of older Alaskans;

23 (4) employ an executive director who serves at the pleasure
24 of the commission;

25 (5) help older Alaskans lead dignified, independent, and
26 useful lives;

27 (6) request and receive reports and audits from state
28 agencies and local institutions concerned with the conditions and
29 needs of older Alaskans;

1 (7) administer, with the approval of the commissioner of
2 administration, federal programs as provided under 42 U.S.C. 3001 -
3 3045i (Older Americans Act), as amended; [AND]

4 (8) administer, with the approval of the commissioner of
5 administration, state programs as provided under AS 47.65; and

6 (9) give assistance, on request, to the senior housing
7 office in the Department of Community and Regional Affairs in adminis-
8 tration of the senior housing loan program under AS 44.47.587 -
9 44.47.609 and in the performance of the office's other duties under
10 AS 44.47.585.

11 * Sec. 3. AS 44.21.230(b) is amended to read:

12 (b) To accomplish its duties, the commission may

13 (1) review, evaluate, and comment upon state programs
14 concerned with the problems and the needs of older Alaskans;

15 (2) collect facts and statistics, and make studies of
16 conditions and problems pertaining to the employment, health, housing,
17 financial security, social welfare, and other concerns that bear upon
18 the well-being of older Alaskans;

19 (3) provide information about public programs that would be
20 of interest or benefit to older Alaskans;

21 (4) appoint special committees, which may include persons
22 who are not members of the commission, to complete necessary studies;

23 (5) promote community education efforts regarding the
24 problems and concerns of older Alaskans;

25 (6) contract for necessary services;

26 (7) consult and cooperate with persons, organizations, and
27 groups interested in or concerned with programs of assistance to older
28 Alaskans;

29 (8) advocate improved programs of benefit to older

1 Alaskans;

2 (9) set standards for levels of services for older Alaskans
3 for programs administered by the commission; and

4 (10) adopt regulations necessary for the administration of
5 AS 44.21.200 - 44.21.240 and to comply with federal law.

6 * Sec. 4. AS 44.47 is amended by adding new sections to read:

7 ARTICLE 9A. SENIOR HOUSING OFFICE.

8 Sec. 44.47.585. SENIOR HOUSING OFFICE. (a) There is estab-
9 lished in the department a senior housing office. The office shall
10 promote a comprehensive response to the needs of senior citizens for
11 adequate, accessible, secure, and affordable housing in the state. In
12 order to fulfill this purpose, the office may

13 (1) study the needs of senior citizens in the state for
14 housing to meet their needs;

15 (2) seek funding from appropriate sources for the develop-
16 ment of housing alternatives for senior citizens;

17 (3) administer the senior housing loan program established
18 under AS 44.47.587 - 44.47.609;

19 (4) cooperate and coordinate with other public and private
20 agencies, including the Alaska Housing Finance Corporation and the
21 Alaska State Housing Authority, to respond to the housing needs of
22 senior citizens;

23 (5) offer public education programs to increase the aware-
24 ness of alternatives to large residential facilities for senior citi-
25 zens;

26 (6) provide information to senior citizens to help them
27 understand their financial alternatives related to homes they might
28 already own and to help them coordinate with other senior citizens in
29 finding housing alternatives, including information and coordination

1 on home equity conversion and home sharing; and

2 (7) disseminate information to construction contractors to
3 educate them about remodeling projects that would meet the needs of
4 many senior citizens for accessible and secure housing.

5 (b) In order to avoid duplication of efforts and to benefit from
6 the commission's expertise, the office shall consult with the Older
7 Alaskans Commission in the performance of the office's duties under
8 AS 44.47.585 - 44.47.609 so that the housing needs of senior citizens
9 can be met most efficiently and effectively.

10 Sec. 44.47.587. SENIOR HOUSING REVOLVING FUND. (a) The senior
11 housing revolving fund is established in the department. The revolv-
12 ing fund consists of appropriations made to it by the legislature, the
13 proceeds of bonds sold under AS 18.56.083 as they are deposited by the
14 Alaska Housing Finance Corporation for specific projects, and money or
15 other assets transferred to the revolving fund by the department.
16 Amounts deposited in the revolving fund may be pledged by the Alaska
17 Housing Finance Corporation for bonds issued under AS 18.56.083 and
18 used by the office for making, purchasing, or participating in

19 (1) senior housing mortgage loans;

20 (2) loans made for building materials for senior housing;

21 (3) loans made for renovation or improvement of or for
22 senior housing, including loans for renovation or improvement of
23 congregate or individual residences; and

24 (4) loans made for the construction of senior housing.

25 (b) The department, under guidelines established in regulations
26 adopted by the department in consultation with the Alaska Housing
27 Finance Corporation, shall determine for each loan proposed to be made
28 under AS 44.47.587 - 44.47.609 the financial feasibility of the
29 project for which the loan would be used and the extent to which the

1 project would meet senior housing needs in the area for which it is
2 proposed.

3 Sec. 44.47.589. INTEREST RATE. The interest rate on loans made
4 under AS 44.47.587 - 44.47.609 that are funded by a bond issue of the
5 Alaska Housing Finance Corporation is equal to the cost of funds of
6 that bond issue plus

7 (1) two percentage points for a construction loan;

8 (2) one-half of one percentage point for a permanent loan.

9 Sec. 44.47.591. CONDITIONS ON LOANS. (a) The commissioner
10 shall adopt regulations in accordance with the Administrative Proce-
11 dure Act (AS 44.62) establishing acceptable security for loans orig-
12 inated or purchased in whole or in part under AS 44.47.587 - 44.47.-
13 609.

14 (b) The department may condition a loan under AS 44.47.587 -
15 44.47.609 on an agreement by the borrower to maintain the financed
16 project as senior housing for a time period specified by the depart-
17 ment. The department shall establish by regulation the criteria it
18 will use for specifying time periods under this subsection and for
19 determining under what circumstances the time periods can be decreased
20 after the loan is made.

21 Sec. 44.47.593. TRANSFER AND ASSIGNMENT OF CERTAIN ASSETS. (a)
22 The department shall transfer to the Alaska Housing Finance Corpora-
23 tion repayments of principal it collects for a loan made under AS 44.-
24 47.587 - 44.47.609 that was funded by bonds issued by the Alaska
25 Housing Finance Corporation under AS 18.56.083.

26 (b) The department shall assign to the Alaska Housing Finance
27 Corporation all right, title, and interest of the department in prop-
28 erty financed through a loan made under AS 44.47.587 - 44.47.609 that
29 was funded by bonds issued by the Alaska Housing Finance Corporation

1 under AS 18.56.083.

2 Sec. 44.47.595. FIRE INSURANCE. Before purchasing or partic-
3 ipating in the purchase of a senior housing mortgage loan, the office
4 shall require the borrower to agree to purchase and maintain fire
5 insurance for the real property for which the loan is made in an
6 amount not less than the outstanding principal balance of the loan.

7 Sec. 44.47.597. LOAN ORIGINATION AND SERVICING. (a) Before
8 purchasing or participating in the purchase of a senior housing loan,
9 the office shall enter into a loan servicing agreement with the pri-
10 vate financial institution from which the loan is to be purchased.

11 (b) The office may execute service agreements with private
12 lending institutions or with regional native housing authorities
13 established under AS 18.55.996 to service loans originated by the
14 office.

15 (c) Under the servicing agreement, the private financial insti-
16 tution or the regional native housing authority shall administer the
17 loan and may charge the office a negotiated origination or servicing
18 fee on the office's share of the loan. When appropriate, the private
19 financial institution or the regional native housing authority may
20 also charge the borrower a reasonable origination fee not to exceed
21 one percent.

22 Sec. 44.47.599. APPRAISALS. Before originating or purchasing or
23 participating in the purchase of a senior housing mortgage loan, the
24 office may have or may require the borrower to have an appraisal made
25 of the fair market value of the real property, including structures on
26 the real property, for which the loan is made. In conducting an
27 appraisal under this section, the appraiser shall give full value to
28 insulation and other features of construction in structures on the
29 real property that add to the energy efficiency of the structures.

1 Sec. 44.47.601. TOLL-FREE TELEPHONE NUMBER. The office shall
2 arrange for and maintain a toll-free telephone number for the office
3 so that private financial institutions and their borrowers may contact
4 the office from any location in the state by telephone without a toll
5 charge.

6 Sec. 44.47.603. CONTRACTING FOR SERVICES. Under AS 36.30 (State
7 Procurement Code), the office may contract for the services of persons
8 who will assist the office in performing its duties under AS 44.47.-
9 585 - 44.47.609.

10 Sec. 44.47.609. DEFINITIONS. In AS 44.47.585 - 44.47.609,

11 (1) "office" means the senior housing office established
12 under AS 44.47.585;

13 (2) "senior housing" means construction or improvement
14 undertaken primarily to provide dwelling accommodations for persons 60
15 years of age or older, including conventional housing, housing for
16 frail elderly, group homes, congregate housing, residential horizontal
17 property regimes organized under AS 34.07, residential cooperatives
18 organized under AS 10.15 or AS 34.08, residential condominiums organ-
19 ized under AS 34.08, and other housing that meets special needs of the
20 elderly; "senior housing" includes acquisition, construction, or
21 rehabilitation of land, buildings, improvements, and other nonhousing
22 facilities that are incidental or appurtenant to the housing.

Alaska State Legislature



SENATOR JIM DUNCAN

P. O. Box V JUNEAU, ALASKA 99811-3100
(907) 465-4766

COMMITTEES:
FINANCE
VICE CHAIR —
HEALTH EDUCATION
& SOCIAL SERVICES
BUDGET & AUDIT
BANKING &
ECONOMIC
DEVELOPMENT

MEMORANDUM

DATE: April 26, 1990

TO: Rep Ron Larson, Co-Chair
Rep Lyman Hoffman, Co-Chair
House Finance Committee

FROM: Senator Jim Duncan

RE: CS SS SB 150 (C&RA), establishing a senior housing office and loan program in the Department of Community and Regional Affairs; and authorizing the issuance of bonds for senior housing.

CS SB 487 (B&ED), making appropriations to the Alaska Housing Finance Corporation for the senior housing bond account and to the senior housing revolving fund in the Department of Community and Regional Affairs.

I request that you schedule my Senior Housing Bills, CS for SS SB 150 (C&RA), establishing a senior housing office and revolving loan fund, and CS SB 487 (B&ED) making appropriations to AHFC and the Department of Community and Regional Affairs to establish the Senior Housing Bond Account and Revolving Loan Fund for a hearing as soon as possible. I believe these bills establish a workable mechanism to provide more senior housing in the State of Alaska.

Working with the Alaska Housing Finance Corporation, the Department of Community and Regional Affairs, and the Older Alaskan's Commission, I believe we have arrived at a very workable, financially feasible solution for financing and operation of a Senior Housing Office and Loan Program in this state. I believe the placement of the Senior Housing Office and Revolving Loan Program in the Rural Development Division of the Department of Community and Regional Affairs demonstrates our commitment to rural as well as urban senior housing projects.

Major provisions in CS SS SB 150 (C&RA) are as follows:

Section 1. (Page 1, line 12) Sec. 18.56.083. **Bonds for Senior Housing.** (a) Authorizes AHFC to issue up to \$30,000,000 in senior housing bonds for senior housing projects of which AHFC approves. (b) Requires Community and Regional Affairs to compile and submit to AHFC for approval lists of senior housing projects which they have determined to be desirable and financially feasible. (c) The bond proceeds are deposited in the loan fund as determined necessary by AHFC. (d) Establishes a Senior Housing Bond Account in AHFC. Allows AHFC to pledge funds and security interest assignments in the Bond Account and assets in the Senior Housing Revolving Loan Fund for the payment of the bonds. If necessary, AHFC may also use money in the Bond Account for payment of the bonds.

Section 2. (Page 2, Line 10) AS 44.21.230(a)(9) **Older Alaskan's Commission.** Requires the OAC to give assistance to the senior housing office. This is to ensure coordination of OAC's senior programs and use of their expertise in the development of senior housing in this state.

Section 3. (Page 3, Line 11) AS 44.21.230(b) **Older Alaskan's Commission.** Adds housing to the issues upon which the OAC may collect facts and statistics, and perform studies.

Section 4. (Page 4, Line 6) Sec. 44.47.585. **Senior Housing Office.** (a) Establishes a Senior Housing Office in Community and Regional Affairs to coordinate senior housing programs and administer the loan program. This was the primary recommendation of the Older Alaskan's Commission in its "Senior Housing Report" released in September, 1989. The Office would provide assistance to senior citizens in need of housing. In addition, it would encourage private sector involvement in senior housing through dialogue with and coordination with potential developers. The Senior Housing Office would be charged with ensuring that residences constructed through the Senior Housing Revolving Loan Program conform to the special needs of senior citizens. (b) The Senior Housing Office is required to consult with the Older Alaskan's Commission so the housing needs of senior citizens can be met efficiently and effectively.

(Page 5, Line 10) Sec. 44.47.587. (a) Establishes the **Senior Housing Revolving Fund** in Community and Regional Affairs and provides that the proceeds of bonds sold by AHFC will be deposited in the Fund for specific projects only. Provides that AHFC can pledge

amounts in the Revolving Loan Account for security on Senior Housing Bonds issued by AFFC. Loans can be made for conventional mortgages, building materials, renovations and improvements of individual or congregated residences, to cooperatives, and for construction of senior housing. **b)** Requires CRA and AHFC to jointly establish guidelines in regulations for determining financial feasibility and the need for projects.

(Page 6, Line 3) **Sec. 44.47.589. Interest Rate.** Specifies the interest rate to be charged to borrowers on the senior housing loans to be the cost of funds plus two percent for construction loans, and the cost of funds plus 1/2 of one percent for permanent loans. The funds generated through this increased interest rate will be used to offset the cost of the senior housing loans program as soon as there has been enough lending activity in the fund to support the office.

(Page 6, Line 9) **Sec. 44.47.591. Conditions on Loans (a)** Requires the Department of Community and Regional Affairs (C&RA) to adopt regulations establishing acceptable security on loans from the Senior Housing Revolving Loan Fund. **(b)** Requires C&RA to develop regulations intended to reasonably preserve the use of facilities constructed as senior housing with senior housing loan funds for senior citizens.

(Page 6, Line 21) **Sec. 44.47.593. Transfer and Assignment of Certain Assets.** **(a)** Directs C&RA to transfer repayments of bond principal to AHFC. **(b)** Directs C&RA to assign to AHFC a security interest in property financed with bond proceeds.

(Page 7, Line 2) **Sec. 44.47.595. Fire Insurance.** Requires loan recipients to purchase and maintain fire insurance.

(Page 7, Line 7) **Sec. 44.47.597. Loan Origination and Servicing.** Allows the Senior Housing Office to enter into loan servicing agreements with private financial institutions or regional native housing authorities.

(Page 7, Line 22) **Sec. 44.47.599. Appraisals.** Allows the Senior Housing Office to have appraisals done on property as necessary.

(Page 8, Line 1) **Sec. 44.47.601. Toll-Free Telephone Number.** Requires the Senior Housing Office to maintain a toll free number.

(Page 8, Line 6) **Sec. 44.47.605. Contracting for Services.** Allows the Senior Housing Office to contract for services of

Ron Larson, Co-Chair
Lyman Hoffman, Co-Chair
April 26, 1990
Page 4

professional appraisers, engineers, architects, planners, etc., as necessary to carry out the loan program.

(Page 8, Line 10) Sec 44.47.609. **Definitions.** (2) The definition of senior housing is copied from the definition of senior housing in the current Senior Citizen's Housing Development Fund (AS 44.47.620), except the different forms a cooperative may take are listed beginning on line 16 with "residential horizontal property regimes", and running through "residential condominiums organized under AS 34.08" on line 19.

CS SB 487 (B&E) accomplishes the following:

Section 1. \$10 million is appropriated from AHFC's Revolving Loan Fund to capitalize a Senior Housing Bond Account established in AHFC.

Section 2. Retains within the Senior Housing Revolving Loan Fund all funds received or accrued to the fund for the Fiscal Year beginning July 1, 1990, except for the interest due on the bonds which is appropriated to AHFC in Section 3.

Section 3. The interest due and payable on the bonds issued by AHFC will be transferred from the revolving loan account in C&RA to the bond account in AHFC for Fiscal Year 1991. Note that payments on the bond principal are transferred from the Senior Housing Revolving Loan Account in Section 44.47.593 of SB 150.



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Anchorage, AK 99503
(907) 561-1900

P.O. Box 101020
Anchorage, AK 99510

AHFC Position RE: SB150 and SB487

AHFC supports SB150 and SB487, as modified, for the following reasons:

- 1) Through the process of transferring \$10 million from the existing housing finance revolving fund (this is not a reduction of assets) to a newly established senior housing bond account within the Corporation, AHFC believes that bonds issued by AHFC for senior housing might attain a better rating by the rating agencies and a possibility of a more favorable interest rate for borrowers.
- 2) This is a non subsidized program wherein the interest rate on loans made under this program is equal to the cost of the funds of the bond issue. The spread allowed DCRA is to be deposited in the senior housing revolving fund and these funds, and others transferred to the revolving fund by DCRA may be pledged by AHFC for bonds issued by AHFC.
- 3) As added security, DCRA shall assign to AHFC all rights, title and interest in property financed (including assignment of rents) that was funded by bonds issued by AHFC.
- 4) DCRA shall establish regulations for the program in consultation with AHFC. AHFC is obviously interested in adequate regulations that will protect AHFC bond ratings and acceptance of AHFC bonds in the marketplace.
- 5) DCRA is required to furnish a list of senior housing projects that DCRA determines is financially feasible to AHFC prior to requesting AHFC to issue bonds. AHFC has the final authority to approve or disapprove the project(s).
- 6) AHFC is of the opinion that, as a result of cooperation and coordination between two state agencies, prudent and necessary program to meet the needs of certain citizens can be accomplished.



Older Alaskans Commission

Box C
Juneau, Alaska 99811-0209
907/465-3250

POSITION PAPER

COMMITTEE SUBSTITUTE FOR SPONSOR SUBSTITUTE FOR SENATE BILL 150 (C&RA)

The Older Alaskans Commission strongly supports CSSB 150 (C&RA), which will create a Senior Housing Office in the Department of Community & Regional Affairs and institute a revolving loan fund for construction or modification of senior housing.

OAC's 1989 Senior Housing Report documents the desires of Alaskan seniors to stay in their own homes--with modifications to enhance independent functioning--or in specially-designed congregate senior housing. These desires cut across all income ranges, and are not limited to only the low-income seniors now eligible for HUD or ASHA subsidized housing. Seniors also express the desire to pay their own way for this type of housing, and CSSB 150 does not propose to subsidize the senior housing loans or the ensuing rental prices.

Helping seniors to stay in their own homes (through modification or accessibility loans), or in semi-independent congregate housing, should be a key part of Alaska's policy to promote independent living instead of costly, restrictive, and often unnecessary nursing home placements.

The State needs to take a leadership role in promoting the growth of the senior housing industry in Alaska. Although our senior population is one of the fastest growing in the country, it is still so small in absolute numbers of seniors in each town, that private enterprise needs the encouragement of favorable and flexible loan terms and the expertise of a Senior Housing Office. In some communities, non-profit or private senior groups may need to step forward to sponsor the borrowing and construction for senior housing. This bill extends financing to such groups.

(The Legislature may wish to note that many states with higher population percentages of seniors, even New York and California, run active senior housing offices which work to stimulate the private sector's interest in meeting senior housing needs.)

Position Paper on CSSSSB 150 (C&RA)

Older Alaskans Commission
March 7, 1990

The CSSSSB 150 (C&RA) adds to the duties of the Older Alaskans Commission the giving of assistance to the Department of Community & Regional Affairs Senior Housing Office and the power to conduct studies related to senior housing. The OAC supports these amendments, as we believe they simply ratify the Commission's ongoing concern on the issue of housing, and will ensure cooperation and coordination between state agencies working with this issue. (A "zero" fiscal note is attached related to these sections and their impact upon the OAC.)

The Commission has heard nothing but senior support for the concept of CSSB 150 since its introduction last spring. The Commission urges your early passage of CSSSSB 150 (C&RA) and its companion legislation, CSSB 487 (B&ED), which authorizes a senior housing bond account within Alaska Housing Finance Corporation.

APPROVED:

Peggy A. Burgin
Peggy A. Burgin, Chair
Older Alaskans Commission

Dated: March 7, 1990

REVIEWED AND agree :

Frank S. Baxter
Frank S. Baxter, Commissioner
Department of Administration

Dated: 3/8/90

Senate passes measures aimed at encouraging senior housing

By BRIAN S. AKRE

THE ASSOCIATED PRESS

Legislation that would create a state Senior Housing Office and a loan fund intended to spur development of housing for the elderly has been passed by the Senate.

The legislation is in two bills that were approved Wednesday and sent to the House. A primary goal of the legislation is to encourage development of medium-size apartment complexes with common dining facilities and other services favored by the elderly.

"Many existing projects of this type are not available to middle- or upper-income seniors since they are funded through federal programs which include income restrictions," Sen. Jim Duncan, D-Juneau and prime sponsor of the bills, said in a news release.

Senate Bill 150, approved without opposition, would create the Senior Housing Office to study and plan for the housing needs of Alaska's elderly. The idea came from recommendations of a recent Older Alaskans Commission report on elderly housing needs.

The office would seek funding to develop housing alternatives, provide housing-related financial information to the elderly and public education about alternatives to nursing homes and large housing projects.

The bill also would authorize the



Alaska Housing Finance Corp. to issue up to \$30 million in bonds for senior housing projects. The state Department of Community and Regional Affairs would submit to AHFC a list of projects determined to be desirable and financially feasible.

Proceeds from the bond sales would go into a revolving loan fund managed by the department. Loans from the fund could be made for a variety of housing needs, including conventional mortgages, renovations to individual and group homes, cooperatives and construction of new senior housing.

The new housing office would be within the department, but the law would require the office to work with the commission.

The department estimates it would cost \$166,200 in fiscal 1991 to operate the office with two full-time employees. The office costs would be paid through the general fund for the

first two years, then the money would come from the revolving loan fund.

Senate Bill 487, approved 16-2, would allow the use of \$10 million from AHFC revolving loan funds as security for the senior housing bond sales.

"The result will be a lower interest rate for construction and renovation of senior housing," Duncan said. "This means more affordable housing for seniors."

Duncan said rents and fees would be enough to repay the loan fund.

"The seniors across this state have said they support this legislation," he said.

Sen. John Binkley, R-Bethel, and Sen. Rick Halford, R-Chugiak, voted against SB487. Binkley objected to dedicating the \$10 million in unrestricted AHFC capital.

"It's an additional \$16 million that is not available for AHFC to pay back the \$1.6 billion we have put into AHFC," he said. "We have not seen a penny of that put back."

Binkley also said it is misleading to suggest the \$10 million will ensure lower rents.

"It probably would have been better to take the \$10 million and appropriate it to specific projects for housing for seniors, rather than using it for collateral on more debt to build housing that seniors really can't afford."



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S E N I O R C I T I Z E N H O U S I N G
POSITION PAPER

BACKGROUND/PROBLEM

Since 1980, Alaska's senior population has grown by 66% to more than 19,000 residents according to the Department of Labor. It is one of the fastest growing age groups in the state. If Alaska's population continues to grow older as projected, the senior population could double soon after the year 2000. Many seniors who formerly would have retired Outside are now remaining in Alaska.

Affordable, secure, accessible housing facilities with attendant supportive services are meager at best, and totally unavailable in most rural and urban Alaska communities. Thus, the strong desire of older Alaskans to remain independent as long as possible in their own homes must give way to some other housing solution when they can no longer maintain a private residence.

It is socially and economically advantageous to all Alaskans to effectively address senior citizen housing needs.

PROPOSED SOLUTION

Mechanisms must be established to enable and encourage seniors and their families, profit or non-profit organizations and government agencies to work cooperatively in meeting the needs. Development of alternative approaches, home equity conversions and provision of methods for realistic financing are but a few of the topics which must be addressed. Appropriate lands on which to locate necessary facilities need to be made available.

Physical housing, as such, is not the only aspect to be addressed in meeting senior needs. Greater support must be provided for adult family care, weatherization, day care, respite care, case management, and other services which make it possible for a senior to stay in his or her own home as long as possible.

In summary, necessary lands, financing methods, mechanisms for cooperative action and supportive services must be made available if we are to solve senior citizen housing problems in Alaska.

PROPOSED LEGISLATION

SB 150 would create a senior housing office in the Department of Community and Regional Affairs, and a revolving loan fund for all types of senior housing.

HB 218 would expand the Alaska Housing Finance Corporation's authority to include loans to build congregate housing for seniors, and to cooperatively establish a pilot program of such housing.

These bills currently in the Alaska Legislature would constitute a start in addressing senior housing problems, and the AARP ALASKA STATE LEGISLATIVE COMMITTEE supports passage of this legislation.



Central Alaska Retired Teachers Association

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SURVEY SHOWS RETIRED TEACHERS WANT SENIOR HOUSING HERE

Of the twenty-four CARTAs who returned the middle income housing survey that was included with the September/October newsletter, only one said "not interested" in senior housing in Anchorage. Most were looking forward to the future. Three indicated need within the next 1-3 years; nine said in 3-6 years; eleven were looking forward beyond six years.

Judging from these responses—a pretty fair return from the approximately 200 newsletters mailed, Central Alaska retired teachers are definitely interested in having appropriate Anchorage-area housing available for middle and upper income senior citizens and would themselves participate. Not only are they interested. They are also flexible and would accept several possible variations.

About half desire rentals, half condominiums to be purchased. Some marked both, indicating either would be acceptable. Three preferred separate village-type units. Two-bedroom apartments were chosen by nineteen. Extra storage and heated parking received high marks.

Location preference was not conclusive: downtown (9), east Anchorage (7), midtown (6), south Anchorage (3), Turnagain (2), out of town but within Municipality (2). Several marked more than one choice. Fifteen wanted a view, with mountains highly preferred. The other location question asked near what facilities the housing should be located. Respondents were asked to mark any that applied; most marked several. The results: shopping area (14), grocery store (14), public transportation (12), drug store (11), medical facilities (8), library (6), park (6), theaters (5), athletic facility (3), educational facilities (2). Two respondents marked "all of the above."

Amenities desired within the retirement housing

complex were identified as follows: maintenance personnel (20); some food service (17), with one meal a day (10), two meals (5), three meals (2); coin-op laundry (16); transportation (15); athletic room (14); security personnel (14); library (12); resident manager (12); swimming pool (12); meeting rooms (10); first aid room (9); arts and crafts area (9); card/game room (8); beauty parlor (7); general store (6).

Twenty indicated willingness to purchase units outright and pay \$50-\$75,000 (8), \$75-100,000 (10), \$100-\$150,000 (2). The same number were willing to pay rent: \$500-\$750 (8), \$750-\$1000 (10), \$1000-\$1500 (2).

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PUT THESE 1990 CARTA MEETINGS ON YOUR CALENDAR—AND COME !!!

- Jan 13—Regular meeting. Program is Medigap Insurance: How Do You Choose, with guest speaker to answer questions.
- Feb 10—White Elephant Auction for scholarship fund. Bring items to sell and money to buy!
- Mar 17—ASRTA / CARTA joint luncheon meeting at the Hilton Hotel. Speaker to be announced.
- Apr 21—Regular meeting. Election of officers for upcoming year. Program to be announced.
- May 12—Regular meeting. Installation of officers.

Note: The March and April meetings are the third Saturday of the month. The March meeting date was changed to coincide with the AARP training workshop. The Senior Center was not available for CARTA on the regular April meeting date.

JEAN MCLANE underwent surgery November 20th, but we hear he is doing well. It's put our Sunshine Committee in a position to receive our sunshine himself. You can drop him a note at 1911 Kuskokwim, Anchorage 99504 or call him at 279-3166.

GENEVA and BUCK SMITH travelled "outside" in their fifth-wheel for two months. They visited friends and relatives and enjoyed relaxing days in Idaho, Washington, California, Arizona, New Mexico and Nevada. They left their pickup and trailer in Las Vegas where they plan to return in April for the Alaskans Convention. They also visited their daughter in Hawaii for two weeks.

MARLOU and DICK SMITH will be visiting family in the San Diego area during January 1990.

RITA and JOHN STRACHAN recently returned from a two week visit to Ireland—great horse country and thousands of castles and ruins. Their 17-day trip included trail riding, horseback lessons in Donegal, a visit to the Waterford factory, scenic trips to the Ring of Kerry, Connemara country, and, of course, the famous Blarney castle. They planned to spend the holidays with grandchildren in Sedro Wooley, Washington. A family reunion after Christmas in San Francisco is also planned to celebrate Rita's 50th birthday and to ring in 1990. Relatives and friends from Alaska, Hawaii, the east coast, and the west coast are all planning to help Rita enjoy turning half a century.

ALICE THOMPSON has been sightseeing in New York and Washington, D.C., then a visit to a sister in Ohio, followed by a flight to Mexico for fun in the sun. She'll be back to Anchorage in January.

MARIE TYEIT's new address is PO Box 96474, Houston, Texas, 77213-6474.

MCDONAGH APPOINTED TO TEACHERS RETIREMENT SYSTEM BOARD

CARTA has been notified by the office of Governor Cowper that one of its members, Roxy McDonagh, has been appointed to the Teachers Retirement System Board to replace Merritt Olson. CARTA will look forward to regular reports from her to keep the membership advised about the administration of the retirement fund.

NO ANSWERS YET FROM GOVERNOR OR COMMISSIONER ON AD HOC PRPA

Letters and copies of the last CARTA newsletter featuring the Post Retirement Pension Adjustment problem went to Governor Cowper and Commissioner Andrews saying in part:

According to information made available to the Central Alaska Retired Teachers Association, it is the plan of this administration to deny teacher retirees an ad hoc post-retirement pension adjustment justified by an increase in cost of living. Such an action is unconscionable and appears to us to be illegal.

To date no reply has been received from either the Governor or the Commissioner.

Volunteers Needed

Weekday mornings and afternoons for two hour shifts in Dining Room, Recreation, Gift Shop.
Contact Liz Ellg in Volunteer Services 562-2281

OUR LADY OF COMPASSION CARE CENTER
LONG TERM AND REHABILITATIVE CARE

4900 Eagle Street Anchorage, Alaska 99503

WHITE HOUSE CONFERENCE ON AGING NOT YET ORDERED BY THE PRESIDENT

Under the Older Americans Act, the President may call for a 1991 White House Conference on Aging. Prior to the conference, the national aging network will be involved in a year of pre-conference related events.

The Alaska Older Alaskans Commission hopes that it will be possible to convene an Alaska Conference on Aging, perhaps in late spring 1991, and is asking Governor Cowper for a one-time allocation from the FY91 budget.

HOUSING SURVEY, cont.

Many marked both purchase and rental figures although they preferred one or the other in an earlier question. There was a greater spread on acceptable monthly maintenance and service fees. Several noted it would depend on what is included. Preferences were \$150-\$200 ((10), \$200-\$250 (5), \$250-\$300 (4), over \$350 (1), no idea (1), no preference marked (2).