

LEGISLATIVE FINANCE-HOUSE / SENATE FINANCE COMM. FILES 8879

SB 15 cont. 581 172

APR 27 1989

13541 Carita Lane
Anchorage, AK 99516
April 25, 1989

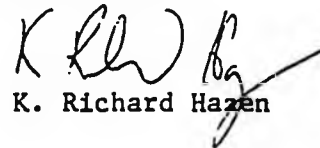
Honorable Paul Fischer, Chairman
Senate HESS Committee
P.O. Box V
Juneau, AK 99811

Dear Senator Fischer:

If SB 15 becomes law, cost containment in school districts will be removed from the hands of duly elected school boards. The state of Alaska cannot afford to turn over the purse strings to arbitrators.

Your help in vigorously opposing this bill should be very much appreciated.

Sincerely,


K. Richard Hazen

APR 27 1989

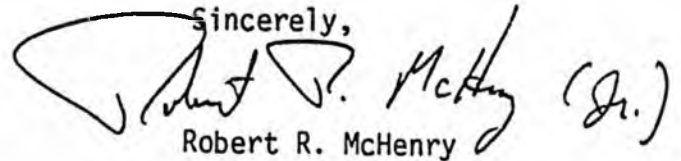
1113 W. Fireweed, #700
Anchorage, AK 99503
April 25, 1989

Honorable Paul Fischer, Chairman
Senate HESS Committee
P.O. Box V
Juneau, AK 99811

Dear Senator Fischer:

Senate Bill 15, providing for compulsory binding interest arbitration, is bad public policy and is probably unconstitutional. Please oppose passage of this legislation.

Sincerely,


Robert R. McHenry

APR 27 1989

18044 Sanctuary Dr.
Eagle River, AK 99577
April 25, 1989

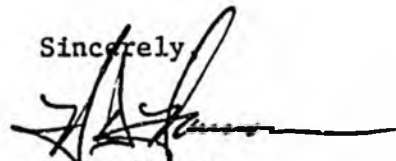
Honorable Paul Fischer, Chairman
Senate HESS Committee
P.O. Box V
Juneau, AK 99811

Dear Senator Fischer:

The taxpayers and students of Alaska should not be under
the rule of arbitrators. But that will happen if SB 15 passes.

Please vote against this special interest legislation.

Sincerely,



H.D. Harmon

APR 27 1989

3051 Lois Dr., #510
Anchorage, AK 99517
April 25, 1989

Honorable Paul Fischer, Chairman
Senate HESS Committee
P.O. Box V
Juneau, AK 99811

Dear Senator Fischer:

Binding interest arbitration takes away important decision making authority from school boards and gives it to third parties who are not accountable to the public. I urge you to vote against Senate Bill 15.

Sincerely,

Gladys E. Taylor
Gladys E. Taylor

APR 27 1989

4935 E. 43rd Ave.
Anchorage, AK 99508
April 25, 1989

Honorable Paul Fischer, Chairman
Senate HESS Committee
P.O. Box V
Juneau, AK 99811

Dear Senator Fischer:

I understand that SB 15 is on the agenda for
Senate HESS on April 27. I urge you to oppose this
bill if it contains mandatory binding arbitration
in any form.

Sincerely,

Kathy Morgan Rice
Kathy Morgan Rice

26 April 1989

APR 28 1989

Senator Paul A. Fischer
Alaska State Legislature
P. O. Box V (MS 3100)
Juneau, Alaska 99811

Dear Senator Fischer:

Binding arbitration in the public sector requires elected officials to give decision-making authority to an outside third party. School boards bound by arbitration lose the ability to determine priorities. An outside arbitrator's binding decision can tie the hands of superintendents, principals, and borough assembly members, as well as the tax-paying public.

Binding arbitration diminishes the local control of our schools. It destroys the concept of citizen control by turning over absolute power to an outsider who is not elected, not accountable to the citizens, and not responsible for what is workable or just. Binding arbitration is an abrogation of freedom in that it deprives citizens of their right to a voice in the decision-making process and in the running of their schools.

Binding arbitration in the public sector conflicts with the basic tenets of representative government. By mandating school boards to accept a binding award that must be funded by the public, legislators would be instituting what might well be viewed as a form of taxation without representation. A stranger has the authority to fix wages, hours, and working conditions and thereby influence a community's tax rate and the allocation of the its resources.

Historically the weight of evidence holds that binding arbitration is an unsatisfactory method of resolving bargaining impasses in the public sector. It discourages honest, good-faith bargaining. It provides neither the authority nor the responsibility for examining long-term implications or future plans. Public employers around the nation are almost unanimously opposed to binding arbitration for the public sector. It contains a built-in bias toward the union position and makes a disruptive strike a low-risk step available to the union. Alaskan teachers have been treated well and have pay scales and benefits that compare very favorably with those elsewhere in nation; our state does not need binding arbitration.

I have served on a school board, been a teacher, and even been a member of NEA. Having sat at the negotiating table, my experience leads me to believe that this will be an extremely costly piece of legislation. I am firmly convinced that binding arbitration: 1) will impede the ability of a school board to function, 2) is a serious legislative intrusion into local representative government, 3) is incompatible with our democratic system, and 4) does violence to sound educational development in our state.

Please do not allow legislation such as Senate Bill No. 15 to pass.

Sincerely,

Mary K. Barsdate

Mary K. Barsdate
P. O. Box 80174
Fairbanks, Alaska 99708

EDWARD D. SPENCER, M.D.
BOX 1048
SITKA, ALASKA 99835
TELEPHONE 747-3983

APR 28 1989

April 21, 1989

Honorable Paul Fischer
Alaska State Senate
P.O. Box 11
Juneau, Alaska 99811

Dear Senator Fischer:

Re: Senate Bill No. 9888 is
Binding Arbitration Bill

There is currently in your committee a bill which provides for binding arbitration to resolve disputes in the collective bargaining process.

I would ask you to oppose this bill. I have served on the local school board for several years and know that binding arbitration would take control of our schools away from the local school boards and give it to the teachers association and an arbitrator with no feeling for local issues or regard for the ability to pay. Experience has shown that binding arbitration invariably causes cost increases. We need our local school boards. Americans have always wanted their public schools in the hands of locally elected boards. Please preserve their position and ability to run the schools.

Vote against binding arbitration please. Such a vote will help keep governmental costs down and preserve local control of our schools. I am sure you favor local control of public schools and in these lean years we must keep costs down.

Sincerely,

Edward D. Spencer

Edward D. Spencer, M.D.

1989

1000 1st Avenue, Juneau, Alaska 99801, Phone 747-3983



APR 28 1989

City of Galena

Antoski Hall • P.O. Box 149 • Galena, Alaska 99741 • Telephone (907) 656-1301

April 25, 1989

Senator Paul Fischer, Chair
Health and Social Services Committee
Alaska State Senate
P.O. Box V
Juneau, Ak 99811

Dear Senator Fischer:

It has come to my attention that there is binding arbitration legislation now before your committee. This legislation is of concern to the City of Galena because of the potential for significant increases in cost to the taxpayers of providing for education which would likely result from passage of this legislation.

This legislation is particularly critical at this time when state support for education is drying up and local governments are more hard pressed to provide needed funds. We felt that it was important to let you know of our concern regarding this legislation.

Sincerely,

Nancy Gross,
City Manager

NG/rla

cc: files

2nl4/25

COUNCIL ANNETTE ISLANDS RESERVE

HARRIS L. ATKINSON, MAYOR
ROSEBELLE G. NELSON, SECRETARY
BONNIE G. SCUDERO, TREASURER

ESTABLISHED 1887

METLAKATLA INDIAN COMMUNITY
P.O. BOX 8
METLAKATLA, ALASKA 99926

April 26, 1989

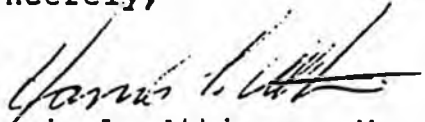
State of Alaska
Senate and House of Representatives
PO Box V
Juneau, AK 99811

Dear Honorable Members of the Alaska State Legislature,

Enclosed with this letter please find a copy of a resolution which was passed by the Metlakatla Indian Community on the evening of April 25, 1989. This resolution is intended to communicate strong opposition to binding arbitration in any form. The Metlakatla Indian Community believes that the matters of negotiating agreements, compensating personnel, determining school employee workload and the management of school district economics is clearly a issue of local control and should not be influenced or governed by individuals outside of the local communities.

Your consideration of this resolution as CSSB 15 and the companion bills as they are processed will be appreciated.

Sincerely,



Harris L. Atkinson, Mayor
Metlakatla Indian Community

Enclosure

HLA:JL

\misc

RESOLUTION NO. 89-28

By The

Council Annette Islands Reserve
METLAKATLA INDIAN COMMUNITY

WHEREAS, the Alaska House of Representatives and Senate is currently considering the adoption of a binding arbitration bill that would require local school districts to submit to binding arbitration in instance of negotiations impasse; and

WHEREAS, binding arbitration takes away the decision-making from local boards of education and local communities; and

WHEREAS, binding arbitration will increase the costs of operating public schools in the many Alaskan communities; and

WHEREAS, boards of education are currently charged with the responsibility of determining the nature of educational programming and school district financial management; and

WHEREAS binding arbitration would result in persons who have little or no knowledge about local conditions making decisions about local communities; and

WHEREAS, the Metlakatla Indian Community is committed to local control, local governance of the schools and fostering quality education; NOW, THEREFORE,

BE IT RESOLVED that the Metlakatla Indian Community Council vehemently opposes any form of binding arbitration; and FURTHER,

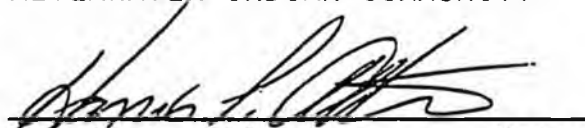
BE IT RESOLVED that the legislators who are considering the binding arbitration proposals be encouraged to reject any further consideration of such proposals.

DATED: This 26th day of April 1989 at Metlakatla, Alaska 99926.

Signed:

METLAKATLA INDIAN COMMUNITY

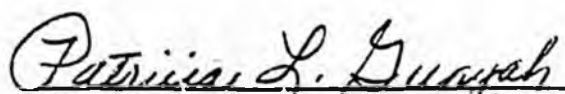
ATTEST:


Harris L. Atkinson Mayor
Patricia L. Gunyah, Acting Sec.

C E R T I F I C A T I O N

I hereby certify that the foregoing Resolution was duly passed at a Council Meeting held on the 25th day of April, 1989, at which a quorum was present by a vote of 8 FOR and 0 AGAINST, the Mayor being authorized to sign the Resolution.

Signed:


Patricia L. Gunyah, Acting Sec.

APR 23 1989

Sand Point City School District

Box 269

Sand Point, Alaska 99661

John A. Davis
Superintendent

(907) 383-2393

April 25, 1989

★

The Honorable Paul Fischer
Alaska State Senate
P.O. Box V
Juneau, Alaska 99811

Dear Senator Fischer,

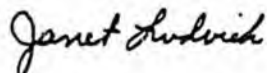
We are very concerned that the Legislature is moving quickly on the "binding arbitration" bill in the Senate. This bill is a special interest bill that will not improve education and will cost our state a considerable amount of money in higher salaries.

Our Board has worked hard to provide an excellent school program for our children and a fine working environment for our staff. We are responsible to our community for what we decide. If binding arbitration is passed as currently proposed we will lose that ability to have the final say over many significant decisions. The state statutes are now quite lengthy with regulations regarding teachers and their employment. Introducing an outside arbitrator removes us from the role we were elected for. We are the elected officials who were empowered to make the hard choices. When we do a poor job, we will be held accountable by our constituents.

Rural Alaska is just beginning to take full responsibility for developing educational organization to educate our children. We view binding arbitration as a mechanism that will reduce our ability to determine the future of our children's education. This is a relatively new opportunity for us; do not reduce that by supporting this legislation.

Do not support binding arbitration in its current form.

Sincerely,



Janet Ludvick, President
Sand Point City School Board

Kashunamiut School District

985 KSD Way
Chevak, Alaska 99563
(907) 858-7713

APR 28 1989

Alex P. Tatum
Superintendent

James L. Reynolds
Principal

April 24, 1989

Senator Paul A. Fischer
Alaska State Legislature
P.O. Box V (MS 3100)
Juneau, Alaska 99811

Dear Senator Fischer:

I am writing in reference to SB 15. The Kashunamiut School Board has directed me to send the attached resolution stressing their opposition to the passage of this bill. As many school boards around the state have said before, the passage of this bill would greatly diminish the ability of the school boards to govern school districts.

The Kashunamiut School board appreciate your consideration of this concern. Their feeling is that any infringement by the state legislature into this issue of contracts between local school boards and staff, certified and classified, only serve to diminish local control, and weaken the locally elected school boards.

Should you have need for any other information please contact me at 858-7713.

Sincerely,



Alex P. Tatum
Superintendent

APT/lap

cc: AASA
AASB
Kashunamiut School Board
Senator Lloyd Jones
Senator Al Adams
Senator Tim Kelly
Senator Jim Duncan

Enclosure

Kashunamiut School District
Chevak, Alaska 99563

RESOLUTION
89-04

WHEREAS, the Kashunamiut School District is an REAA, operating under the Laws and Regulation of the State of Alaska, and

WHEREAS, there is before the State Legislature a bill (SB15) that would call for binding arbitration in employee negotiations, and

WHEREAS, the state of Alaska is facing decreased funding for the current years, and in the foreseeable future, and

WHEREAS, locally elected school boards are the elected officials charged with the oversight of education in their respective local school districts, and

WHEREAS, an arbitrator is not necessarily a local resident and is not elected or empowered by the local residents of a school district with the duties and responsibilities of overseeing education in the school district, and

WHEREAS, it is possible for an arbitrator to make a decision that could infringe upon the duties and responsibilities of the elected school board, now

THEREFORE BE IT RESOLVED, that the Kashunamiut School Board voice its opposition to binding arbitration, and request that the Alaska State Legislature not enact SB15 or any other legislation that may infringe on the powers and duties of the locally elected school board in the State of Alaska.

ADOPTED this 2nd day of March, 1989. at a duly convened meeting of Kashunamiut School District Board of Education by the affirmative vote of a majority of the Board.

ATTEST: _____ Board President

_____ Board Secretary

APR 28 1989

CLARK
+ MANAGER



TELEPHONE
(907) 246-4224

Bristol Bay Borough

Box 189 • NAKNEK, ALASKA 99633

April 25, 1989

The Honorable Paul Fischer
Alaska State Legislature
P.O. Box V
Juneau, AK 99811

Dear Senator Fischer,

Attached is a resolution opposing binding arbitration. The Bristol Bay Borough contends that the right to establish educational costs should remain local.

We hope that you will consider our resolution in making your decision.

Sincerely,

Fred W. Pike
Mayor/Acting Manager

FWP/czo

JIM D. CLARK
BOROUGH MANAGER



TELEPHONE
(907) 246-4224

Bristol Bay Borough

BOX 189 • NAKNEK, ALASKA 99633

RESOLUTION 89-6

A RESOLUTION OPPOSING BINDING ARBITRATION IN SCHOOL DISTRICT NEGOTIATIONS.

WHEREAS, a Bill has been introduced in the Alaska Legislature proposing binding arbitration for resolving impasse in school district negotiations, and

WHEREAS, binding arbitration would remove from a locally elected school board its responsibility and right to establish educational costs and place this right in the hands of an outside arbitrator, and

WHEREAS, binding arbitration is counter to the principles of a representative form of government to maintain the common interest and good, and

WHEREAS, the fair and impartial treatment of the Binding Arbitration Bill is in jeopardy due to political pressures brought to bear by the teacher unions of the State,

THEREFORE BE IT RESOLVED, that the Bristol Bay Borough Assembly opposes both binding arbitration and those who would compromise the common good for the sake of this special interest legislation.

Passed and approved by the Bristol Bay Borough Assembly this
24TH day of APRIL 1989.



Mayor

ATTEST:



Borough Clerk

Testimony Before the Senate HESS Committee
April 28, 1989

Presented by Cora Sakeagak, Clerk
Board of Education, North Slope Borough School District

Senator Fischer and members of the Senate HESS Committee, thank you for the opportunity to testify before your Committee. In your capacity as Chairman of this Committee, Senator Fischer, I wish to thank you on behalf of our School Board for your special interest in the education of children throughout Alaska and the North Slope. We appreciate your past efforts to extend fairness and objectivity during the binding arbitration deliberations.

My name is Cora Sakeagak and I am here representing the seven-member Board of Education for the North Slope Borough School District. I am currently serving my second three-year term on the Board. Like many of our elected School Board members and other Alaskan officials, I thoroughly enjoy and respect the democratic process we use before making critical decisions on behalf of our constituents. My husband Morgan and I have four children and we value highly those aspects related to the family unit, which, of course, includes a sound educational base for them.

Our School Board continues to strongly oppose the passage of Senate Bill 15 and any other legislation related to binding arbitration. Nowhere in this bill do I see fairness and equity toward management rights; most of all, toward the children we have the privilege of serving. Before acting on issues, the driving force behind all the decisions we make is: Is this decision in the best interest of our students? What will be the impact of this decision on our students?

Locally-elected School Board members have the responsibility and the authority to govern and manage the schools. We are keenly aware of this and we do our very best to protect this right vested in us by the Legislature.

We are extremely disturbed that the rights of the School Board and management may be jeopardized. It appears that this bill caters heavily toward one side of this issue without regard to the precious democratic process used by elected School Board members in making sound educational decisions.

Our democratic process would be imbalanced by binding arbitration laws. Very detrimental to the complicated social and economic fabric of our communities is the "unconstitutional" delegation of the school board's authority to a third party. This places an extremely imbalanced amount of power into the hands of an unelected, unaccountable person (not knowledgeable in the education field) and who does not live in the area being affected by binding arbitration. How is this imbalance of power and the deminishment of local control viewed by the Legislature? I ask this question because school boards hold in high regard the authority vested in them to govern schools at the local level.

In 1988, out of 55 districts, only three districts had unsettled contracts. Historically, negotiations in Alaska have been completed before contract expiration dates. Does that constitute a drastic change for ALL school districts in Alaska?

Indeed, it is wise to learn from history and to take heed to its warnings. Already, the states of South Dakota, California, Colorado, Utah, and Ohio, have had their binding arbitration laws overturned and termed unconstitutional by the Supreme Courts.

Alaskans overall enjoy the constitutional right to exercise maximum local control. We treasure this right because it allows those of us who are elected school board members to make decisions that will allow our children to reach their maximum potential in achieving academic excellence. This is our goal. Any actions we make must maintain a strong instructional focus on the learner.

We ask that the Legislature first legally review this proposed binding arbitration legislation. A legal opinion on the constitutionality of this bill would only be fair and cause us to act more responsibly as elected officials.

Binding arbitration would virtually wreck our finances even further than we are now, during these financial-troubled times. Again, binding arbitration history shows that salary and benefits have significantly increased, at the expense of educational programs. To wipe out our students' educational programs in order to further increase our highly paid teachers is not a decision we on the North Slope are willing to make at all.

Finally, I wish to point out that State and Federal contributions to school districts are decreasing every year and local governments thereby are experiencing hardships to make up the difference. Pending legislation is also seeking an increase in local contributions. The North Slope Borough School District receives the majority of our funding from our local municipality; not from the State and Federal governments. It is unfair for the State to impose laws on the North Slope Borough School District when its dollar contribution to my area is less than 30 percent of our total budget. The majority of our funding does not stem from the State of Alaska. We feel strongly that we exercise maximum local control because the majority of our funding comes from our own local contributions.

Members of the Senate HESS Committee, I wish to reiterate that proposed binding arbitration laws in our State should be legally reviewed and thoroughly studied before any further actions are taken by the Legislature. Copies of the Legislature's legal opinion should be distributed to ALL school boards in Alaska for our review as well. To do so would demonstrate an air of some regard toward those of us who are elected school officials.

Again, Senator Fischer and members of the Committee, thank you for any consideration you can give to our Alaskan school boards and the North Slope Borough School District.

April 28, 1989

TESTIMONY OF SAUL R. FRIEDMAN

Mr. Chairman, Members of the Committee, my name is Saul Friedman. I am an attorney from Anchorage and have practiced law in the State of Alaska since 1971. For the past eleven years my practice has been almost exclusively in the area of education law. I represent school boards and school districts. That representation has included at the table collective bargaining. I am intimately familiar with Alaska's teacher bargaining laws.

I have closely followed the progress of Senate Bill 15 through this legislative session, and have read and listened to the arguments made by NEA in support of binding arbitration. I find those arguments to be both superficial and misleading. Basically, support for binding arbitration is premised on the claim that there is a need for finality in the bargaining process, and that teachers are unhappy with the current system and want a fairer system.

The argument regarding finality is the most deceptive of all. Alaska's teacher bargaining law provides the same finality as other State labor relations laws and the Federal Labor Management Relations Act which governs private sector bargaining throughout this nation. Finality in bargaining occurs in two ways. One, when an agreement is reached, and second, if good faith efforts to reach an agreement are unsuccessful, when the employer implements its last best offer. In other words, the

employer's last best offer becomes the terms and conditions of employment.

Do not be deceived into thinking that binding arbitration provides some different method of finality. Binding arbitration does not guarantee an agreement between the parties. Rather, binding arbitration is the implementation of a last best offer. Instead of a school board implementing a last best offer an arbitrator takes that action. The finality of the process is absolutely no different. It is the implementation of a last best offer because no agreement has been reached.

NEA has expressed to you its unhappiness with the present system. That argument should not surprise you in the least. But it is poor public policy to pass legislation because the NEA is unhappy with the results of the present system.

NEA's unhappiness is a function of the collective bargaining process. On one side you have NEA, on the other you have the school board. NEA is seeking to increase salary and benefits and limit management rights. It is acting selfishly. I am not being derogatory. I have stated many times to NEA representatives at the bargaining table that I appreciate and understand the motivation behind their proposals. I do not fault them for those proposals, but I recognize that they are the result of human nature. You would expect NEA to ask for higher wages, more benefits and less management control.

On the other hand, the school board has a statutory responsibility to the entire educational program. It is looking

after the interests of all employees not just teachers. There are administrators, teacher aides, cooks, maintenance people, custodians, and the list goes on and on. There are parents and of course students. The interests represented by the school board are different than the interests of NEA. To change the system because current law generates unhappiness in the NEA is to attempt to legislate against human nature.

And that relates directly to the assertion that the current system is unfair. NEA claims it is unfair because it has not gotten its way in the collective bargaining process. If you consider the selfish prospective that NEA brings to the bargaining table, it is appropriate that NEA has not gotten its way.

The current system is exceedingly fair to teachers. In the absence of binding arbitration, the Alaska Legislature over the years has provided teachers with a measure of employment security that is unequalled in the State of Alaska. The Alaska Legislature has basically provided tenured teachers with lifetime security in employment. The Alaska Legislature has dictated to school boards both the procedures and grounds that govern the dismissal of tenured teachers. It has limited the reasons for dismissals, established complex procedures for dismissals, and given teachers a right to a full-blown trial in the courts in the event of dismissal. The court is not even required to give weight or credence to a school board's decision.

In the area of the non-retention, the Legislature has made it as difficult to non-retain a tenured teacher as it is to

dismiss one. With one exception -- if there is a decrease in attendance. In other words, if attendance does not decrease, regardless of the financial problems that a school district faces, even if the Legislature cuts school funding by 10%, a school district cannot non-retain or lay-off a tenured teacher from one year to the next. It cannot lay-off any teacher, whether tenured or non-tenured, mid-year.

NEA not only wants to keep those exceptional protections in the law, but wants to take away from school boards the final decision making authority on all terms and conditions of employment.

NEA is not coming to you asking that issues of tenure, dismissal, non-retention be placed on the bargaining table and be subject to binding arbitration. NEA does not want to make that change to the current law.

Make no mistake about it, NEA wants binding arbitration not because it thinks it is fairer, not because it thinks it is better public policy, but because it cannot lose with binding arbitration. Under current law, if negotiations do not reach an agreement, the last best offer of the school board can ultimately be implemented. Under binding arbitration the worst that can happen to NEA is the very same thing -- the board's last best offer is implemented. The best that can happen to NEA is that NEA's last best offer is implemented. NEA cannot lose in binding arbitration and that is the reason why it is pushing for it.

Unfortunately, so much of the argument regarding binding arbitration has revolved around the salary issue. But there are many other issues that are dealt with at the bargaining table. Those include life insurance, health insurance, liability insurance, automobile allowance, tuition or inservice workshops, reimbursement for physical exams, sabbatical leave, career development, administrative leave, personal leave, sick leave, unpaid leave of absence, maternity leave, paternity leave, political leave, duty-free lunch, preparation periods, planning time, inservice days, personnel files, involuntary transfers, voluntary transfers, reductions of staff, and the list goes on and on. Binding arbitration takes away from school boards the power to make final decisions not only on what it will pay its employees but what benefits it will provide them, how they will be assigned and reassigned, and the reasons and number of days they will be allowed out of the classroom on leaves.

I have sat in countless school board meetings from Kaktovik all the way around the North and Western Coast of Alaska through Barrow, Kotzebue, Little Diomed, Nome, St. Lawrence Island, Bethel, Mt. Village, as well as interior villages and of course Anchorage. I have watched with great admiration the time and effort that elected school board members put into representing their constituents. Similar to the Alaska Legislature, school boards make decisions only after digesting a tremendous amount of information whether it regards curriculum, student testing, staffing patterns, capital project needs, maintenance

needs, or an analysis of an entire school district budget running into the scores or even hundreds of millions of dollars. Those school board members have been elected to exercise their judgment in carrying out the responsibilities placed upon them by law. If school board members are not properly performing their job, the Legislature has provided for recall procedures and, of course, school board members can be voted out of office at the next election.

In the final analysis, the issue of binding arbitration becomes an issue of respect -- respect for elected school board members. For the Alaska Legislature to mandate that the final decisions on all negotiable items be taken out of the hands of school board members shows a lack of respect for fellow elected officials and mocks the democratic process itself. School board members deserve your respect and deserve your vote against binding arbitration. Thank you.

02/89-6

LIVE IN
I'm from TOK.

MR. CHAIRMAN MY NAME IS GARY KRANENBURG AND I APPEAR BEFORE
YOU TODAY AS A MEMBER OF ^{ALASKA STATE} ~~LOCAL~~ SCHOOL BOARD.

I APPRECIATE THIS OPPORTUNITY TO PRESENT MY PERSPECTIVE ON THE
ISSUE OF BINDING ARBITRATION.

THE BASIS OF OUR SYSTEM OF SCHOOLS IS THE PUBLIC PROCESS. IT
IS A SYSTEM WHICH I KNOW ALL OF YOU UNDERSTAND WELL. IT IS
NOT A PERFECT SYSTEM BUT IT HAS WORKED WELL SINCE THE
INCEPTION OF OUR CONSTITUTIONALLY BASED GOVERNMENT SOME TWO
HUNDRED YEARS AGO.

AS LEGISLATORS YOU ARE WELL AWARE OF THE NEGOTIATION PROCESS.
IT IS THIS VERY PROCESS WHICH KEEPS THE PUBLIC TRULY INVOLVED
IN OUR GOVERNING AFFAIRS. IT WORKS MUCH THHE SAME WAY AT OUR
LOCAL SCHOOL BOARD LEVEL. IT ISN'T ALWAYS PRETTY, BUT IT
KEEPS FOLKS INVOLVED AND THAT INVOLVEMENT IS THE FOUNDATION
UPON WHICH OUR PUBLIC SCHOOLS ARE BUILT.

IF YOU OUR LEGISLATORS BY LAW, MANDATE BINDING ARBITRATION,
OUR ABILITY LIKE YOURS TO ACT ON BEHALF OF THOSE WHO ELECT US
WILL BE SEVERELY DIMINISHED. IT PUTS A SHUNT BETWEEN WE THE
REPRESENTATIVES OF THE LOCAL ELECTORATE AND THOSE WHO TEACH
OUR CHILDREN. IT COULD BE COMPARED TO A BINDING ARBITRATOR
BEING PLACED BETWEEN THE LEGISLATURE AND THE ADMINISTRATION
DURING THE BUDGET PROCESS.

~~IN SOME RESPECTS THIS WILL HAPPEN.~~ AS LEGISLATORS YOU ARE UNDER A CONSTITUTIONAL OBLIGATION TO FUND EDUCATION. IN RURAL AREAS THAT CONSTITUTES FULL FUNDING. OVER TIME THAT WILL CHANGE, BUT TODAY YOU ARE OUR SOURCE OF FUNDS. IF THE LEGISLATURE ALLOWS AN ARBITRATOR THE AUTHORITY TO BIND THEM TO A FUNDING LEVEL IS THIS NOT AN EROSION OR A BROGATION OF LEGISLATIVE AUTHORITY?

IN CLOSING, I ASK FOR YOUR CONSIDERATION FOR THOSE OF US WHO ARE ELECTED TO SCHOOL BOARDS TO NOT INTERFER IN THE PROCESS. LET US WORK OUT OUR DIFFICULTIES. WHEN BOARDS MEMBERS ARE WRONG OR OUT OF STEP THEY ARE REPLACED. OUR PROCESS PURGES JUST AS THE LEGISLATIVE PROCESS PURGES. IT IS NEVER AS QUICK AND CLEAN AS WE WOULD SOMETIMES LIKE, BUT OUR GOVERNMENT IS AN EVOLVING GOVERNMENT. IMPERFECT, BUT FLEXIBLE. SLOW, BUT PUBLIC. UNPREDICTABLE, BUT PROVEN.

ON BEHALF OF MYSELF AND THE PEOPLE I REPRESENT, I ASK YOU HERE TODAY TO KEEP THE PUBLIC PROCESS IN BALANCE AND LET US FULLFILL OUR FULL MEASURE IN THE SPIRIT OF PUBLIC SERVICE. KEEP OUR PROCESS LIKE YOURS OPEN AND DYNAMIC. —

THANK YOU FOR YOUR VALUABLE TIME.

IF I CAN I WILL ANSWER ANY QUESTIONNS YOU MIGHT PRESENT TO ME.

STAFF EMPLOY UNIONS AT LEVEL THAT WAS NEGOTIATED.
~~AREA~~

A. S. E. A

Statement of Albert Washington

My name is Albert Washington. I am a member of the Bering Strait School District Board of Education. I am also Mayor of the City of St. Michael and President of the North/Northwest Mayors Conference.

As a member of a school board, I spend many, many hours traveling to and attending School Board meetings, committee meetings, Advisory School Board meetings, and the Association of Alaska School Board conferences. I also spend a lot of time meeting with my constituents and learning of their concerns. I do all of these things in order to become an effective School Board member and to learn as much as I can about the operations of the Bering Strait School District, so that I can then exercise my judgement when it comes to making important decisions relating to the operations and management of the District.

In my capacity as Mayor of the City of St. Michael, I also spend a great deal of time dealing with constituents and, of course, time performing city business and attending and chairing City Council meetings.

The time I spend as President of the North/Northwest Mayors Conference provides me with knowledge and insight into the broader issues facing all of the municipalities in our Northwest Region.

I do not expect all of my constituents to agree with every decision that I make as a Mayor or as a School Board Member. However, my constituents do know that I have exercised the very best of my judgement in reaching those decisions. And, ultimately, through the electoral process, I am accountable to my constituents.

As an elected official, like you are, it saddens me to have to come down here to Juneau to ask you to please allow me to continue exercising my judgement on some of the most important issues that face any school district - issues such as the salary to be paid to employees, and the number and types of leaves to be provided to employees.

In the brief time I've had your attention, of which I am grateful, I wish to leave you with the simple request of allowing the School Board members to sustain our ability to determine the future of our children's education by voting against S.B. 15.

Thank you for your time.

CRAIG SCHOOL DISTRICT

Wm. D. Millhorn
Superintendent
and
Principal

SUMMARY

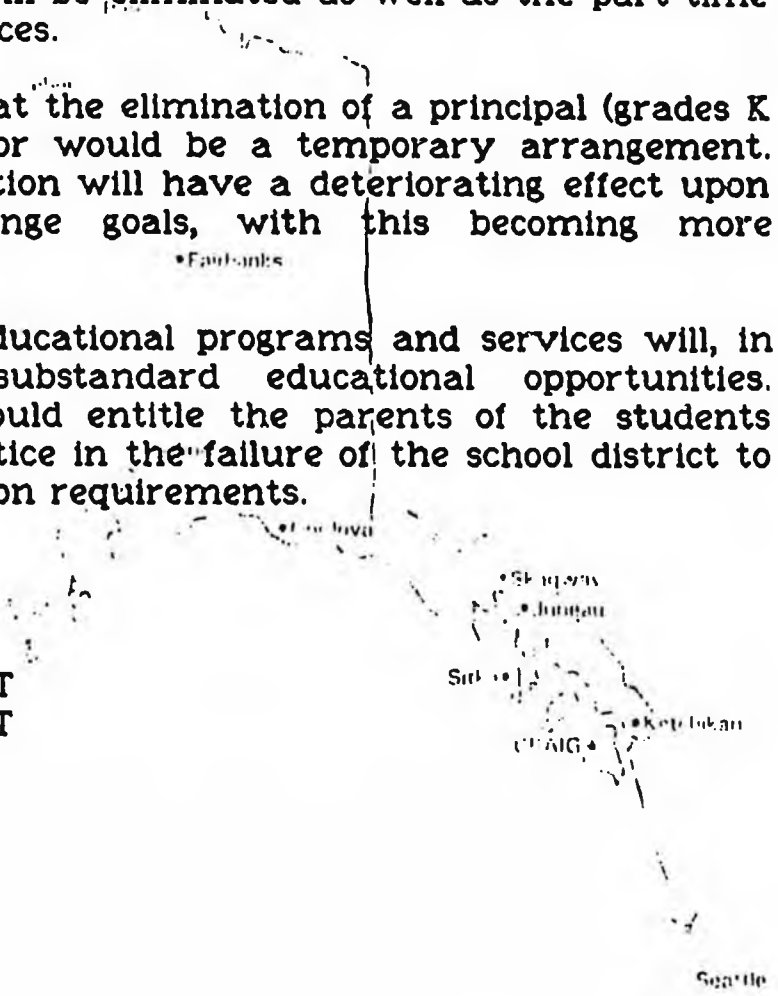
The reductions sustained in the 1988-89 school year were balanced in part by a better teacher-student ratio at the lower levels (K-2).

This positive factor will be eliminated as well as the part-time elementary librarian services.

It was anticipated that the elimination of a principal (grades K 12) and a district counselor would be a temporary arrangement. Continuation of this reduction will have a deteriorating effect upon immediate and long range goals, with this becoming more pronounced.

Further erosion of educational programs and services will, in my opinion, produce substandard educational opportunities. Further, this situation would entitle the parents of the students involved to claim malpractice in the failure of the school district to provide even basic education requirements.

DAVID JOHNSON, PRESIDENT
CRAIG CITY SCHOOL DISTRICT
BOARD OF EDUCATION



**CRAIG CITY SCHOOL DISTRICT
LOST OR REDUCED PROGRAMS AND SERVICES
DUE TO REDUCTION IN REVENUES FROM THE STATE**

CLASS DESCRIPTION	1987-88		"	1988-89		"	1989-90	
	ENROLLMENT	FTE		ENROLLMENT	FTE		ENROLLMENT	FTE
ELEMENTARY			"			"		
KINDERGARTEN	32	1.33	"	26	1.33	"	30	0.67
1ST GRADE	26	1.00	"	30	2.00	"	26	1.00
2ND GRADE	16	1.00	"	22	2.00	"	30	1.00
3RD GRADE	18	1.00	"	15	1.00	"	22	1.00
4TH GRADE	19	1.00	"	20	1.00	"	15	1.00
5TH GRADE	18	1.00	"	15	1.00	"	20	1.00
6TH GRADE	16	1.00	"	20	1.00	"	15	1.00
LIBRARIAN		0.33	"		0.19	"		0.00
ART		0.00	"		0.00	"		0.00
MUSIC		0.40	"		0.00	"		0.00
PHYSICAL ED		0.50	"		0.00	"		0.00
SPEECH THERAPIST		0.25	"		0.10	"		0.10
TOTAL	145	8.81	"	148	9.62	"	158	6.766
HIGH SCHOOL 7-12			"			"		
GENERAL TEACHERS		7.50	"		8.00	"		8.00
MUSIC		0.50	"		0.50	"		0.50
PHYSICAL ED		0.50	"		0.50	"		0.50
FOREIGN LANGUAGE		0.50	"		0.00	"		0.00
LIBRARIAN		1.00	"		0.00	"		0.00
ART		0.50	"		0.00	"		0.00
COUNSELOR		1.00	"		0.00	"		0.00
SPECIAL ED		1.00	"		1.00	"		1.00
PRINCIPAL		1.00	"		0.00	"		0.00
SPEECH THERAPIST		0.25	"		0.11	"		0.11
TOTAL	78	13.75	"	68	10.11	"	78	10.11
TOTAL ALL	223	22.56	"	216	19.73	"	236	16.876
SUPPORT SERVICES			"			"		
SUPERINTENDENT		1.00	"		1.00	"		1.00
BUS. MANAGER		1.00	"		1.00	"		1.00
DIST SECRETARY		1.00	"		1.00	"		1.00
MAINT. SUPERVISOR		1.00	"		1.00	"		1.00
ELEMENTARY SEC.		1.00	"		1.00	"		1.00
H.S. CLERICAL		1.00	"		0.80	"		0.80
CUSTODIAL		2.00	"		1.88	"		1.88
KITCHEN		2.00	"		1.88	"		1.88
TOTAL		10.00	"		9.56	"		9.56

FINANCIAL EMERGENCY

PROGRAM OR SERVICES DISCONTINUED IN
THE CRAIG CITY SCHOOL DISTRICT BECAUSE OF
THE REDUCTION IN REVENUES FROM THE STATE.

1. Loss of full-time Principal;
2. Loss of full-time Counselor;
3. Discontinuance of Foreign Language;
4. Loss of High School and Elementary Art - 1/2 day;
5. Loss of Elementary Music, reduction in music program from 90% to 50%;
6. Loss of half-time certified Speech Therapist, replaced with nine (9) days itinerate service and non-specialized aide;
7. Loss of Elementary Physical Education Instruction;
8. Loss of High School Librarian;
9. Reduction in Clerical Staff - high school secretary by 20%;
10. Reduction in Custodial Services by 12%;
11. Reduction in Kitchen Services by 11.5%; and,
12. Deferring of Preventive Maintenance.

All of the above items will impact the school district in various ways.

SUMMARY: The loss of the above is evident. Further erosion, in my opinion, would be a substandard educational program. Further, it would entitle the parents of the students involved to claim mal-practice on the part of the educational system for failure to provide even basic education.

PRESENTATION BY

CYRIL R. WANAMAKER

APRIL 28, 1989

GOOD AFTERNOON! MY NAME IS CYRIL R. WANAMAKER. I LIVE AT 3814 KILLEWICH DRIVE JUNEAU, ALASKA. BEFORE I GIVE MY TESTIMONY I WOULD ASK YOU TO LET ME FINISH SPEAKING BEFORE YOU ASK ME ANY QUESTIONS. I HAVE A HEARING PROBLEM AND I CAN LOSE MY PLACE TRYING TO UNDERSTAND WHAT YOU ARE ASKING ME.

THANK YOU!

I AM HERE TODAY TO SPEAK IN OPPOSITION TO SB 15, IN PARTICULAR, TO THE BINDING ARBITRATION PROVISION.

I BELIEVE BINDING ARBITRATION POSES A SERIOUS THREAT TO AFFIRMATIVE ACTION AND TO THE ELIMINATION OF THE HIGH NATIVE STUDENT DROPOUT RATE. ACCORDING TO THE LATEST PROJECTIONS THIS DROPOUT RATE WILL REACH 60%.

I BELIEVE BINDING ARBITRATION WILL MEAN THE LOSS OF LOCAL DECISION MAKING TO AN OUTSIDE PARTY WHO DOES NOT UNDERSTAND OUR EDUCATIONAL NEEDS AND THE LIMITED EXTENT OF OUR LOCAL RESOURCES TO ADDRESS OUR LOCAL PROBLEMS.

I BELIEVE BINDING ARBITRATION WILL MEAN THE LOSS OF OUR NEWLY HIRED MINORITY TEACHERS AND ADMINISTRATORS WHO SERVE AS ROLE MODELS FOR MINORITY STUDENTS.

BECAUSE OF THE LABOR CONTRACTS IN EFFECT IN JUNEAU, LAST HIRED FIRST FIRED MEANS THE NEWLY HIRED MINORITY TEACHERS.

I BELIEVE THAT BINDING ARBITRATION WILL CAUSE AN INCREASE IN THE NUMBER OF NATIVE FAMILIES WHO LEAVE JUNEAU OR SEND THEIR CHILDREN TO PRIVATE SCHOOLS IN ORDER TO SECURE THE BEST EDUCATION FOR THEM THAT CAN BE OBTAINED.

I BELIEVE THAT BINDING ARBITRATION WILL ELIMINATE ANY POSSIBILITY OF EVENTUALLY PROVIDING A HOT MEAL PROGRAM FOR OUR CHILDREN IN THE SCHOOL DISTRICT.

AT THIS TIME I WOULD LIKE TO PROVIDE YOU WITH A LITTLE OF MY HISTORY AND INVOLVEMENT WITH EDUCATION SO THAT YOU MAY BETTER UNDERSTAND THE BASIS FOR MY INSIGHT AND CONCERN.

I AM A TLINGIT WHO WAS BORN AND RAISED IN JUNEAU. I WENT TO SCHOOL HERE AND SO DID MY BROTHERS AND SISTERS. I DROPPED OUT OF HIGH SCHOOL AND SO DID SOME OF MY OTHER FAMILY MEMBERS.

HERE IN JUNEAU I HAVE SERVED AS A MEMBER OF THE JOHNSON O'MALLEY PARENT ADVISORY BOARD, AND AS A MEMBER AND CHAIRMAN OF THE JUNEAU INDIAN STUDIES PROGRAM.

I AM A FOUNDING MEMBER OF THE SOUTHEAST ALASKA NATIVE EDUCATION COMMISSION AND THE NATIVES FOR AFFIRMATIVE ACTION COMMITTEE.

I HAVE SERVED FOR FOUR YEARS AS THE AFFIRMATIVE ACTION REPRESENTATIVE AND AS A CO-CHAIR ON THE BUDGET TASK FORCE FOR THE JUNEAU-DOUGLAS SCHOOL DISTRICT .

I HAVE HELPED WITH THE DRAFTING AND IMPLEMENTATION OF THE JUNEAU-DOUGLAS SCHOOL DISTRICT AFFIRMATIVE ACTION PLAN.

I HAVE SERVED AS THE PRESIDENT OF THE JUNEAU TLINGIT AND HAIDA COMMUNITY COUNCIL.

RECENTLY, I BECAME PART OF A GROUP OF PEOPLE WHO WILL WORK WITH THE UNIVERSITY OF COLORADO AND THE DEPARTMENT OF THE INTERIOR TO ESTABLISH A PROGRAM OF FREE EDUCATION AND RELATED EMPLOYMENT IN ENGINEERING FOR ALASKA NATIVES.

I DID ALL OF THESE THINGS BECAUSE THE SCHOOL DISTRICT ADMINISTRATION AND THE SCHOOL BOARD ASKED ME FOR MY HELP. I WILL ADD THEY HAVE WORKED IN GOOD FAITH.

TOGETHER WE HAVE BEEN MAKING PROGRESS TO INCREASE THE PARTICIPATION OF NATIVES IN BOTH THE TEACHING AND ADMINISTRATIVE POSITIONS. HOWEVER, WE HAVE ONLY JUST BEGUN AND WE ARE BOTH FAR FROM SATISFIED.

I BELIEVE THE SCHOOL DISTRICT AND THE SCHOOL BOARD WANTS TO CONTINUE TO WORK TO IMPROVE MINORITY PARTICIPATION IN THE SCHOOL SYSTEM. I WANT TO CONTINUE TO WORK WITH THEM TO MAKE THIS HAPPEN.

THE SCHOOL DISTRICT HAS ANOTHER SEVERE PROBLEM TO WORK ON. THIS PROBLEM IS A NATIVE STUDENT DROPOUT RATE THAT IS VERY HIGH. THIS PROBLEM REQUIRES ALL OF THE RESOURCES THAT CAN BE BROUGHT TO BEAR, INCLUDING MONEY TO ELIMINATE THE PROBLEMS CONTRIBUTING TO THE UNACCEPTABLE DROPOUT RATE.

HERE AGAIN THE SCHOOL DISTRICT IS ACTIVELY WORKING WITH US TO ELIMINATE THE PROBLEM.

ONE OF THE SOLUTIONS WE SEE IS THE PLACING OF QUALIFIED NATIVES AS ROLE MODELS IN THE SCHOOL SYSTEM. AS I MENTIONED EARLIER THIS IMPORTANT STEP IS BEING CARRIED OUT THROUGH OUR MUTUAL EFFORTS. THIS IS A LOCAL EFFORT BY LOCAL PARTICIPANTS.

I COULD NOT PLACE THE RESPONSIBILITY FOR SUCH AN UNHAPPY OCCURRENCE WITH THE SCHOOL DISTRICT. I WOULD HAVE TO PLACE THE RESPONSIBILITY HERE WITH THIS LEGISLATURE.

THIS IS WHERE IT BELONGS IF YOU PASS SB 15. PASS SB 15 AND YOU WILL REMOVE OUR HOPE FOR IMPROVEMENT AND OUR OPPORTUNITY TO ELIMINATE THE EFFECTS OF PAST DISCRIMINATION.

I STRONGLY ENCOURAGE YOU TO VOTE NO ON SB 15 AND LET US RETAIN OUR OPTIONS TO SOLVE OUR LOCAL PROBLEMS THROUGH LOCAL PARTICIPANTS AND LOCAL SOLUTIONS.

THANK YOU FOR YOUR COURTESY IN LISTENING TO ME AND THE OPPORTUNITY TO SPEAK. ARE THERE ANY QUESTIONS?

TELECOPY COVERSHEET

KENAI PENINSULA LEGISLATIVE INFORMATION OFFICE

312 TYEE STREET

SOLDOTNA, AK 99669

OFFICE NUMBER: (907) 262-9364

TELECOPY NUMBER: (907) 262-1881

DATE: 4/28 TIME: 5:35 p.m.

TO: Sen ~~Fischer~~ Fischer

TITLE: _____ PHONE: 465-3791

COMMENTS: This was requested by Sen. Fischer

FROM: Doug Emery

TITLE: _____ PHONE: 283-5182 (262-9364)

COMMENTS: _____

NUMBER OF PAGES FOLLOWING THIS COVERSHEET: 7

IF YOU DO NOT RECEIVE THE TOTAL NUMBER OF PAGES FOLLOWING THIS COVER LETTER, PLEASE TELEPHONE OUR OFFICE. OTHERWISE WE WILL ASSUME YOU HAVE RECEIVED THIS TRANSMITTAL SATISFACTORILY.

SENT BY: Margaret Thomas

We the undersigned support passage of Senate Bill 15 and its attached compromises which will bring finality to the collective bargaining process.

37

Name Address Signature

Jayne Taylor P.O. Box 336, Soldotna AK-99669 Jayne Taylor

William D. ... P.O. Box 461 Kenai AK 99602 William D. ...

W. J. ... Box 357 Soldotna AK 99669

Scott Richmond Box 462 Kenai, AK-99611 Scott Richmond

Tim Delaney Box 408 Kasilef, AK 99610 Tim Delaney

Doug Finney 570 ... Kenai AK 99611 Doug Finney

F. Dewayne (Craig) 406 S. Forest Dr #3 Kenai AK 99611 F. Dewayne (Craig)

Finality In Bargaining

I support the Finality In Bargaining concept for teachers, which is guaranteed by SB15. We must get this bill out of committee and on the Senate floor for a vote. I urge you to move it out of committee right away.

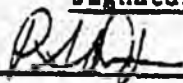

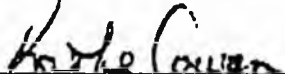
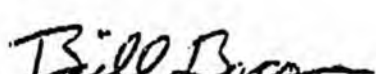
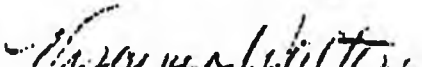
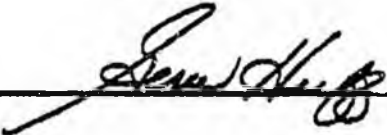
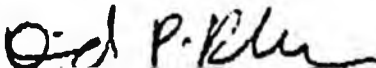
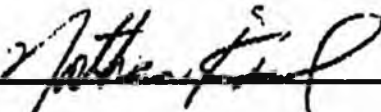
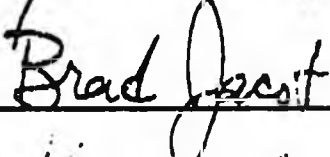
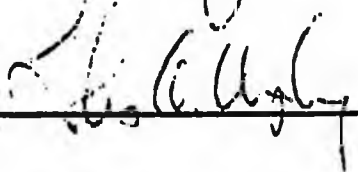

Name	Signature	Address	Phone
1. Kathy King	<i>Kathy King</i>	P.O. Box 4807 Kenai	262-9805
2. J. Schooley	<i>Jeanbrown Schooley</i>	Box 1831 Soldotna	262-9461
3. Diana M. Marsh	<i>Diana M. Marsh</i>	Box 3183 Soldotna	262-7693
4. Teresa Kiffmeyer	<i>Teresa Kiffmeyer</i>	Box 3684 Soldotna	262-6019
5. BARB LOFREN	<i>Barb Lofren</i>	P.O. Box 2608 Soldotna	262-9008
6. Margaret Lilla	<i>Margaret Lilla</i>	H.C. 2 - Box 922 Soldotna	262-4217
7. Regina Banas	<i>Regina Banas</i>	460 Cannery Rd. Kenai, AK	
8. Charles W. Tackew	<i>Charles W. Tackew</i>	Box 99 Soldotna, AK	285-9708
9. VERN A. KORNSTAD	<i>Vern A. Kornstad</i>	1607 Tanaga Kenai, AK	283-4257
10. Trena Richardson	<i>Trena Richardson</i>	Box 2278 Soldotna, AK	262-7404
11.			
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Finality In Bargaining

I support the Finality in Bargaining concept for teachers, which is guaranteed by SB15. We must get this bill out of committee and on the Senate floor for a vote. I urge you to move it out of committee right away.

Name	Signature	Address	Phone
1. Zada Friedersdorff	Zada Friedersdorff	Bx 3566 Soldotna	262-9886
2. Nancy Steng	Nancy Steng	Box 581 Soldotna	262-9479
3. Elizabeth M Kobylarz	Elizabeth M Kobylarz	254 Binkley St. Soldotna AK	262-9442
4. Candy Goldstein	Candy Goldstein	Soldotna, AK 99689	262-9184
5. Jenni Mac Donald	Jenni Mac Donald	PO Box 2515 Soldotna	262-9447
6. Bill Rosh	Bill Rosh	P.O. Box 2943 Soldotna, AK 99689	262-9561
7. Barbara Burman	Barbara Burman	Box 1121 Soldotna AK	99669
8. Judy DeVito	Judy DeVito	P.O. Box 317, Soldotna, AK	99664
9.			
10.			
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We the undersigned support passage of Senate Bill 15 and its attached compromises which will bring finality to the collective bargaining process.

Name	Address	Signature
Patrick S. Dixon	1010 Mike Dr. Kenai	
AARON CARLSON	Box 2096 KAVAI	
Kathe Cowan	PO Box 1917 Kenai	
Bill Bacon	Box 4146 Kenai	
VIRGINIA WAHREN	214 Birch Kenai	
Gene Huff	110 Wooded Glen Ct.	
David Phelan	Box 2618 Soldotna	
NATHAN KIEL	Box 2322 KENAI	
Brad Jacot	Box 2875 Kenai	
Thomas A. Murphy	Box 486 Kenai	
Lois Massie	4575 Kenai Pk. Kenai	

We the undersigned support passage of Senate Bill 15 and its attached compromises which will bring finality to the collective bargaining process.

Name

Address

Signature

Craig Jung 114 Deepwood Ct. Kenai, AK 99603 Craig Jung

Robert A. Salo 4510 Kennitze Court, Kenai, AK 99603 Robert A. Salo

Hal Smalley 105 Tiwasa Ln. Kenai, AK 99603 Hal Smalley

Jim Beeson 1303B Kana Lane - Kenai, AK 99603 Jim Beeson

MARIL J. BARKNER P.O. Box 3954 - Soldotna, AK 99687 Maril J. Barkner

LINDA L. JARVI P.O. Box 3568 Kenai, AK 99603 Linda L. Jarvi

Tom Oberly Box 10007 Kenai AK 99603 Tom Oberly

JAMES D. SIMEROTH, 616 Cedar Dr, Kenai, AK 99603 James D. Simeroth

CHARLES L. GALLIAN, P.O. Box 3243 KENAI, AK 99603 Charles L. Gallian

SAWANG SMITH P.O. Box 1682 Soldotna, AK 99669 Sawang Smith

We the undersigned support passage of Senate Bill 15 and its attached compromises which will bring finality to the collective bargaining process.

Name

Address

Signature

DARYLE WHITE 190 TRUMPTER AVE Daryle White
SOLDOTNA.

Jon C Gifford 312 Dolly Varden St Jon Gifford
Kenai, AK 99611

Wally Williams P.O. Box 2247 Soldotna Wally Williams

MIKE BACHMEIER Box 4303 Soldotna Mike Bachmeier

FREDERICK G. JONES Box 3446 Soldotna Frederick G. Jones

Jesse L Evans Hc2 Box 5550 Soldotna AK Jesse L Evans

William H. Kopecky Box 3591 Soldotna AK William H. Kopecky

Alan Holt P.O. Box 2483 Soldotna, AK Alan K Holt

Michael Christensen 1552 1st St Michael Christensen
Soldotna, AK

SKIP WALDEP P.O. Box 2421 Skip Waldep

Finality In Bargaining

I support the Finality In Bargaining concept for teachers, which is guaranteed by SB15. We must get this bill out of committee and on the Senate floor for a vote. I urge you to move it out of committee right away.

Name	Signature	Address	Phone
1.	Darrell Hagen	242 Coral Ave	262-2744
2.	Elden Brothers	257 Stacy Dr.	262-5600
3.	John Seckel	Box 2468 Soldotna #1 Sirena Circle	262-1257
4.	Ken Clark	291 Ketmie/Alutna	262-5066
5.	Neldon Gardner	Box 3756 Soldotna	262-5730
6.	David Sleet	127 Fernmount Sol.	2-7892
7.	Marie Louise Combs	Box 421	2-4549
8.	Kenneth Smith	Box 2465 Soldotna	262-5218
9.	Etta M. Niemi	37305 Tancredia Soldotna	262-4461
10.	Gary J. Howard	HC 1 Box 1417 Solon AK	262-9884
11.	Bernard H. Stille	Box 592 Soldotna, AK	262-4861
12.	John Christensen	Box 3885 Soldotna AK	262-1325
13.			
14.			
15.			
16.			
17.			
18.			
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Alaska State Legislature

Please enter into the record my testimony to the

JENNIFER HESS

committee name

committee on

SB 15

, dated

4-28-89

bill/subject

As opposed to OMB verification of financial exigency, why not consider having the independent auditors performing the last financial audit determine if an exigency exists. Prior year auditors would ~~already~~ already have an understanding of the interworkings of the District in question.

I spoke with one Senator's office + was informed that OMB has stated that it doesn't have the ~~the~~ man-power to perform this function.

Signed:

CAROL MCNEIL

Testifier

KODIAK IS BOROUGHS SD

Representing (Optional)

P.O. Box 3235 Kodiak AK 99615

Address

907/486-5046, work #

Phone No.



Alaska State Legislature

Please enter into the record my testimony to the HESS
 An Act Related to Public School Employees Collective Bargaining committee name
 committee on SB 15 4-28-89
 bill/subject

As a parent of two elementary children in the F.N.S.B. school system, I ask you not to pass any legislation in favor of binding arbitration for teachers. Binding arbitration would not be in the best interests of Alaska's youth. And it would paralyze our school boards to make sound decisions on wage and benefit packages. Our local elected officials, accountable to their electorate, ~~and~~ who live in our community, unlike an outside arbitrator, must be able to conduct the business of providing quality education with ~~the~~ diminishing funds to our children. Money would have to be taken from programs to pad teachers' wallets. Vote no on binding arbitration.

Signed: *Argonne Innd* (over)
 Testifier
self
 Representing (Optional)
PO Box 81109 Fairbanks AK 99708
 Address
479-4394
 Phone No.



Alaska State Legislature

Please enter into the record my testimony to the CESS
committee name

committee on SB15 , dated 4/28/89
bill/subject

Opponents to SB15 make supporters of this bill seem like irresponsible, money hungry, self serving employees who care nothing for students. You should be reminded that we are in the education business because we do care for the children.

More than ever in the past three years we have seen the need for bringing finality to the bargaining process as negotiations have dragged on for up to and beyond a year's time.

The basic premise of this bill is to give finality to the bargaining process. For 15 years we have been trying to equalize the process of bargaining and we afforded the same balance of power that other public employees have.

This bill deserves a fair chance by coming to a full senate vote.

Signed: *Dustin D. Danna*
Testifier

Education Support Staff Association (Fairbanks)
Representing (Optional)

2110 Cushman, Fairbanks AK 99709
Address

452-2023
Phone No.



Alaska State Legislature

Please enter into the record my testimony to the NESS
committee name
 committee on SB 15, dated 4/28/89
bill/subject

Fewer & Fewer people are going into education. We are an "endangered species". We deserve to be treated fairly. We have compromised & compromised but when we ask for something we are considered "special interest" or "undemocratic". Is it only democratic when management wants it? Please put an end to this battle, Pass. S.B. 15.

Signed: Becky Williams
Testifier

Tail Pay / Myself
Representing (Optional)

1194 Holmes Rd. N. Pole, Ak.
Address

488-9726
Phone No.



Alaska State Legislature

Please enter into the record my testimony to the SENATE HEBS
committee name

committee on SP15 , dated 4/20/89
bill/subject

I am opposed to binding arb. The legislature should be making things easier for us rather than harder. Give us a break on tenure and laying off tenured teachers for budget reasons. Binding arb will hurt the kids by allocating financial resources to teachers. As a school board member I want well paid teachers but not at the expense of our kids. Binding arb gives all the power to the teachers. We want local control.

Signed: Andy Warwick, (Andy Warwick)
Testifier

Fairbanks School Board
Representing (Optional)

3200 Riverbend Dr 99709
Address

456-1566
Phone No.



Alaska State Legislature

Please enter into the record my testimony to the Senate Hear
committee name

committee on Binding arbitration, dated 4/28/89
bill/subject

I am opposed to the Binding arb. bill for the following reasons:

- 1) The teachers in Alaska are among the best paid teachers in the country - they do not need the help of an arbitrator.
- 2) It is not good financial management to pass legislation that would increase costs to local schools during a time when all Alaska schools are facing financial difficulties.
- 3) This is a political Bill and does not improve the quality of our education system. Those of you who support this bill should examine your motives. If we are going to spend extra money on education let's spend it on our high paid teachers.

Signed: James L. Dodson JAMES L. Dodson
Testifier

Representing (Optional)
1267 Skyline Dr. Fbki
 Address
U52 3663
 Phone No.



Alaska State Legislature

Please enter into the record my testimony to the Senate HESS
 committee name
 committee on Senate Bill 15 , dated 4- 28- 89
 bill/subject

I have a master's degree in Education and have taught in Alaska for over six years. I understand the frustration that some feel, which has lead them to believe that Senate Bill 15 will solve their problems. However, I believe this bill will cause far more problems than it will solve.

As an educator with two children, I urge you to defeat this Bill. Far too much local control has already been lost to the unions. Local control is essential for our Educational System. This Bill will be detrimental to our communities and to our children.

Signed: Diann M. Aldrich *Diann M. Aldrich*
 Testifier

Representing (Optional)
P.O. Box 80214 Fairbanks, Alaska 99708
 Address
479-6845
 Phone No.



Alaska State Legislature

Please enter into the record my testimony to the Sen. HESS
committee name

committee on SB 15 dated 4/28/89
bill/subject

As a parent with 5 children in our school system, I am concerned about what this bill means for KIDS the people who should receive first consideration.

Having watched school budgets for 10 years, I know that because labor costs are set by negotiated contracts and constitute such a huge portion of the budget. The only place budgets can be cut when funding is tight is in the programs which most directly affect kids.

If the legislature is prepared to increase funding to keep pace with the resultant increase in costs (as evidenced by similar laws in ~~some~~ other states) then perhaps this would make more sense. The truth is you are unable to do that and the uproar caused by strikes and forced settlements of the inevitable budget cuts program cuts for kids is unconscionable.

Signed: Sue Hull
Testifier

Representing (Optional)
1670 Washington Dr., Ft. Dr.
Address

479-5725
Phone No.



Alaska State Legislature

Please enter into the record my testimony to the H.E.S.S.
committee name

S.B. 15

committee on An Act Related to Public, dated 4-28-89

bill/subject
Schools Employees Collective Bargaining

As a parent of two children in the public school system and as a strong advocate of K-12 education, I would like to comment on S.B. 15. It is my opinion that this bill will do nothing to enhance or improve the education of our children. ~~I am~~ I am opposed to this bill.

It is our elected school boards responsibility to determine the expenditure and allocation of the public funds received for education. By passing this bill, you will take this responsibility away from the school board. This also takes away my privilege as a citizen to give input to our elected school board regarding the best use of educational funds. By giving the authority to an arbitrator, binding arbitration replaces budget and management decisions in the hands of a person not accountable to local voters.

When a school district provides the money for teacher raises that money would then be cut from other parts of the budget. ~~that~~ that money would be cut from programs most beneficial to

Signed: Elita Koggin our children's education.
Testifier

Representing (Optional)
P.O. Box 80322, Fairbanks, Alaska 99708
Address
479-5746
Phone No.



Alaska State Legislature

Please enter into the record my testimony to the HESS
 committee name
 committee on SB 15, dated 4/28/89
 bill/subject

I am a parent with 3 children in the Fbks public schools. The citizens elect our school board with sentiments we share. That gives them an added dimension I feel is necessary in negotiating contracts an outside party wouldn't have. I would be very sorry to see local controls taken away in this area. As it stands our teachers are well paid. Binding arbitration will force fixed costs up, leaving a smaller portion of the financial pie for our children. This bill will benefit the teachers only. It won't bring better programs, and increased educational opportunities.

Signed: Jurri A. Rozic
 Testifier

Representing (Optional) .
1385 Summit Dr., Fbks
 Address
457-7075
 Phone No.



Alaska State Legislature

P. 4. 15
10/22

Please enter into the record my testimony to the Senate HESS
committee name

committee on CS SB 15, dated April 25, 1989
bill/subject

The issue here is binding arbitration. Please ask yourselves, is this legislation necessary? Check the negotiated agreements of school districts around the state, and you will have to answer "No!" This legislation is not needed.

The only reason negotiations drag on is because:

1. The unions ask for the moon and refuse to settle for they get it.

2. It is nice/strategic to be negotiating in the fall, preferably a couple weeks before school is to start, and use it as a club with the school board.

Ask, how many unions are willing to negotiate during the summer? It's not that important!

Are these employees being treated "arbitrarily" and "capriciously"?
Hardly!

Signed: Cam Carlson - Cam Carlson - Edson

Testifier

Self

Representing (Optional)

PO Box 80234, College 99702

Address

479-2348

Phone No.



Alaska State Legislature

P.S. 15
FEAR
2 of 2

Please enter into the record my testimony to the Sandra Hess
committee name

committee on CS SB 15 , dated April 28, 1989
bill/subject

Maybe even more importantly, this bill is a Fatal assault on local control. We have local school boards vested with the authority to manage our local schools. We can not tie their hands!

Vote No! on any binding arbitration legislation for public school employees.

Former School Board Member ; on Negotiations team
Mother of 3
Degree in Education

Signed: Don Carlson
Testifier

self
Representing (Optional)

PO Box 80234, College 99708
Address

479-2348
Phone No.

(6)



Alaska State Legislature

Please enter into the record my testimony to the Senate ~~House~~ H.E.S.S. Committee
committee name

committee on S.B. 15, dated April 28, 1989
bill/subject

I'm Chairman of the Ffles. Chamber of Commerce Education Committee and I oppose S.B. 15 and other legislation that provides binding arbitration for School District employees for the following reasons:

- a) Alaska teachers are the highest paid teachers in the country - This has been accomplished without binding arbitration.
- b) Ffles. teachers earn an average gross wage in excess of \$40,000.
- c) FY89 will see an increase in wages for Ffles. teachers of 2%.

We do not need to further increase the bargaining position of labor, and we clearly do not need further interference by the State in local management affairs. (over)

Signed: Gary Hutchinson (Gary Hutchinson)
Testifier

Ffles. Chamber of Commerce Education Committee
Representing (Optional)

367 Leann St. Ffles., AK.

Address

456-1531

Phone No.

Garry Hutchinson
P³¹⁵
D¹⁵
[SIDE 2)

Our state has experienced great ~~division~~ ^{division} over the past years because of our economic recession. The primary reason for this divisiveness is due to Public employe unions refusal to agree to reasonable reductions in pay rates and benefits, oftentimes layoffs and reduction in services instead. Union strength ~~and~~ weak management negotiators are responsible for this divisiveness.

Strengthening the bargaining position of Public school employees ~~is~~ with special interest legislature such as S.B. 15 will add to our community's division.

Senator Fisher, you have the backbone to kill this bill. Give S.B. 15 a slow death in the Senate H.E.S.S.

FAIRBANKS



Alaska State Legislature

Please enter into the record my testimony to the HESS
 An Act Related to Public School Employees Collective Bargaining committee name
 committee on SB 15 bill/subject 4-28-89

As a parent of two elementary children in the F.N.S.B. school system, I ask you not to pass any legislation in favor of binding arbitration for teachers. Binding arbitration would not be in the best interests of Alaska's youth. And it would paralyze our school boards to make sound decisions on wage and benefit packages. Our local elected officials, accountable to their electorate, ~~show~~ and who live in our community, unlike an outside arbitrator, must be able to conduct the business of providing quality education with ~~that~~ diminishing funds to our children. Merries would have to be taken from programs to pad teachers' wallets. Vote no on binding arbitration.

Signed: *Argonne Frank* (over)
 Testifier

self
 Representing (Optional)
PO Box 81109 Fairbanks AK 99708
 Address

479-4394
 Phone No.

Georgianne Franke

I am disappointed that I have not (SIDE 2)
had an opportunity to testify. As I
cannot afford a plane ticket to Juneau
and am not backed by a union, this is
my only opportunity to be heard.

FAIRBANKS



Alaska State Legislature

Please enter into the record my testimony to the SENATOR H.E.S.S.
committee name

committee on SB 15 dated 3/23/89
bill/subject

All the additions & changes to the binding arbitration provisions of this bill can't make the fact that school districts options will be reduced and costs increased if this is passed.

Any legislation which favors one small, well protected & paid special interest group at the expense of the local taxpayers is bad legis-lation. The Teachers Union is well aware of the gains they have made & the improved contract they have achieved even in a time of reduced & declining revenue. This harping about finality

Signed: Marilyn Demmitt

Testifier

KENAI PENINSULA Borough School Dist.

Representing (Optional)

Box 39310 NINILCHIK

Address

567-3927

Phone No.



Alaska State Legislature

Continuation of testimony

Please enter into the record my testimony to the _____ committee name

committee on _____, dated _____, bill/subject

is a bogus issue emotionally pursued. We have contracts in place and will continue to negotiate fairly.

But school boards also represent the children we must educate. School boards are more concerned, and rightly so, with making sound policy decisions affecting those children. Please re-examine your priorities and consider how difficulties increase when you further restrict our options.

Signed: *Marilyn Dem...*

Testifier *KPB School Bd*

Representing (Optional)

Address

Phone No.



Alaska State Legislature

Please enter into the record my testimony to the Sen. Hess
Committee name

committee on SB15 - Finality in, dated 4-28-89
bill/subject Bargaining

The Kenai School sat at the table 24 months trying to bargain a contract. At the end of "advisory arbitration", our school board imposed this "advisory" report as "binding". They know and realize the need for finality. They know it worked.

Finality is needed to settle those contracts in those areas where bargaining problems arise. It obviously works. Let's put a solution to these bargaining so the teachers can return to the classroom and get on with the education of the kids.

The school board assn. asked to have the right to strike added - teachers substantially agreed. Now, the Sch. Board Assn. can't even support their own request. They seem to change their minds as often as often as the weather changes.

I hope you realize that many teachers were denied the chance to speak while the Sch. Bd. stacked the Junco hearing.

Testifier Jada Friederichoff

Representing (Optional)

P.O. Box 3566, Soldotna, AK 99669

Address

262-9886

Phone No.



Alaska State Legislature

Please enter into the record my testimony to the Senate HESS
committee name
 committee on SB-15, dated 4/28/89
bill/subject

Until a thorough legal review of all the components of this bill is received this bill should remain in committee. I fear that by bringing in a 3rd party to decide who side is right or what the judgment should be is NOT in the best interest of the local school board, union, or citizens of a community. I donot support this bill in its present form

Signed: [Signature]
 Testifier

Representing (Optional)
Box 1202 Sableton
 Address
262-5846
 Phone No.



Alaska State Legislature

Please enter into the record my testimony to the Hess - Senate
committee name
 committee on SB-15 - Negotiations finality, dated 4/2/89
bill/subject

The Sub. B to SB15 is a good one -
 it provides equity and responsibility - on
 each side in negotiations -

Signed: [Signature]
 Testifier

Representing (Optional)
Box 1024

Address
Kenai, AK 99611

Phone No.



Alaska State Legislature

Please enter into the record my testimony to the Senate HCSS
committee name
 committee on SB 15, dated 4-28-89
bill/subject

I would like to go on record in support of S.B. 15.

Signed: *[Signature]*
Testifier

Representing (Optional)
426 S. Forest Dr. # 3A Kenai AK
Address
2834802
Phone No.

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**



Alaska State Legislature

Please enter into the record my testimony to the Senate HCSS
 committee name
 committee on SB 15, dated 4-28-89
 bill/subject

I would like to go on record in support of S.B. 15.

Signed: *[Signature]*
 Testifier

Representing (Optional)
406 S. FOREST DR # 3A Kenai AK
 Address
283 480 2
 Phone No.



Alaska State Legislature

Please enter into the record my testimony to the HESS
committee name

committee on SB 15, dated 4/28/89

bill/subject

Please support Binding Arbitration 1132 wouldn't be asking for Binding Arbitration if there wasn't a need for the finality in bargaining. Remember, both parties must agree on the arbitrator. The arbitrator will only be employed if they have established a record of fairness to both parties.

Striking doesn't resolve issues, it divides communities & hurts kids. An unknown judge in some other city who is called in to resolve a strike certainly is not local control.

Teachers have more to do than strike & fight for basic finality in their contracts. We need to stay in the classrooms with our children. Give us finality and we can do a better job in the classrooms.

Signed:

Roger Lieber
Testifier

parent of 2 children
Representing (Optional)

207 Coral Street
Address

207-1537
Phone No.

STATE OF ALASKA
1989 LEGISLATIVE SESSION

BILL VERSION : * CSSB 15 (FIN) am

PUBLISH DATE : _____

5/11/89
HCFIL

FISCAL NOTE

REQUEST:

Revision Date: _____ Agency Affected: Labor
 Title: "An Act including public school
employees in the Public Employees Relations Act.." BRU: Labor Standards & Safety
 Sponsor: Duncan, Zharoff, et al. Components: Wage & Hour
 Requestor: House Labor & Commerce

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND&STRUCTURES						
GRANTS,CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

Prepared by: Tom Stuart, Director Phone: 264-2452
 Division: Labor Standards & Safety Date: 5/8/89
 Approved by Commissioner: Jim Sampson Date: 5/8/89
 Agency: Department of Labor

Distribution (by preparer) :
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

RECEIVED

MAY 9 1989

2-6-90
(H) RUL

STATE OF ALASKA
1990 LEGISLATIVE SESSION

BILL VERSION: CS SB 15 (HESS)
PUBLISH DATE: _____

FISCAL NOTE

REQUEST:

Revision Date: _____ Agency Affected: Education
Title: Certain terms of a teacher's expired contract, nonretention of teachers BRU: K-12 Support
Sponsor: Senate HESS Components: Foundation
Requestor: Senate HESS

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Prepared by: Mary Hakala Phone: 465-2800
Division: Commissioner's Office Date: 5/2/90

Approved by Commissioner: William G. Demmert Date: 5/2/90
Agency: Education

Distribution (by preparer):
Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget

STATE OF ALASKA
1989 LEGISLATIVE SESSION

Bill Version: CB 88 15 (HESS)
Publish Date: 5/1/89

FISCAL NOTE

REQUEST:

Revision Date	<u>05/01/89</u>	Agency Affected:	<u>Alaska Court System</u>
Title:	<u>An Act Including public school employees in PERA</u>	BRU:	<u>Trial Courts</u>
Sponsor:	<u>Duncan, Zharoff, Kerttula</u>	Components:	
Requestor:	<u>HESS</u>		

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

General Funds	0.0	0.0	0.0	0.0	0.0	0.0
Federal Funds						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

No fiscal impact.

Prepared by: Jan Strandberg, General Counsel
 Division: Alaska Court System

Approved by: Arthur H. Snowden, II, Administrative Director
 Agency: Alaska Court System

Phone: 284-8228
 Date: 05/01/89

Date: 05/01/89

Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management & Budget
 Impacted Agency(ies)

**STATE OF ALASKA 1989 LEGISLATIVE SESSION
FISCAL NOTE**

REQUEST:

Bill Version: CS SB 15 (C&RA) (a)
Publish Date: 3/23/89

Revision Date:
Title: An act including public school employees in the PERA
Sponsor: Duncan, Zharoff, Kerttula...
Requestor: C & RA

Agency Affected: Alaska Court System
BRU: Trial Courts
Components:

EXPENDITURES/REVENUES:	(Thousands of Dollars)					
	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
OPERATING						
Personal Services	. . . .	. . . .	. . . .	. . . .	. . . .	. . . .
Travel	. . . .	. . . .	. . . .	. . . .	. . . .	. . . .
Contractual	. . . .	. . . .	. . . .	. . . .	. . . .	. . . .
Supplies	. . . .	. . . .	. . . .	. . . .	. . . .	. . . .
Equipment	. . . .	. . . .	. . . .	. . . .	. . . .	. . . .
Land & Structures	. . . .	. . . .	. . . .	. . . .	. . . .	. . . .
Grants & Claims	. . . .	. . . .	. . . .	. . . .	. . . .	. . . .
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL

REVENUE

FUNDING:	(Thousands of Dollars)					
General Funds	0.0	0.0	0.0	0.0	0.0	0.0
Federal Funds	. . . .	. . . .	. . . .	. . . .	. . . .	. . . .
Other	. . . .	. . . .	. . . .	. . . .	. . . .	. . . .
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:						
Full-time	. . . .	. . . .	. . . .	. . . .	. . . .	. . . .
Part-time	. . . .	. . . .	. . . .	. . . .	. . . .	. . . .
Temporary	. . . .	. . . .	. . . .	. . . .	. . . .	. . . .

ANALYSIS: (Attach a separate page if necessary)

No fiscal impact.

Prepared by: *Jan Strandberg*
Jan Strandberg, General Counsel
Division: Alaska Court System

Phone: 264-8228
Date: 03/13/89

Approved by: *Arthur H. Snowden, II*
Arthur H. Snowden, II, Administrative Director
Agency: Alaska Court System

Date: 03/13/89

- Distribution (by preparer):
- Legislative Finance
 - Legislative Sponsor
 - Requestor
 - Office of Management & Budget
 - Impacted Agency(ies)

**STATE OF ALASKA 1989 LEGISLATIVE SESSION
FISCAL NOTE**

Bill Version: SB 15 (a)
Publish Date: 3/23/89

REQUEST:

Revision Date:
Title: An act including public school employees in the PERA
Sponsor: Duncan, Zharoff, Kerttula...
Requestor: C & RA

Agency Affected: Alaska Court System
BRU: Trial Courts
Components:

EXPENDITURES/REVENUES: (Thousands of Dollars)						
OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
Personal Services
Travel
Contractual
Supplies
Equipment
Land & Structures
Grants & Claims
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL

REVENUE

FUNDING: (Thousands of Dollars)						
General Funds	0.0	0.0	0.0	0.0	0.0	0.0
Federal Funds	. . . .	. . . .	. . . .	. . . .	. . . .	. . . .
Other	. . . .	. . . .	. . . .	. . . .	. . . .	. . . .
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:						
Full-time	. . . .	. . . .	. . . .	. . . .	. . . .	. . . .
Part-time	. . . .	. . . .	. . . .	. . . .	. . . .	. . . .
Temporary	. . . .	. . . .	. . . .	. . . .	. . . .	. . . .

ANALYSIS: (Attach a separate page if necessary)

No fiscal impact.

Prepared by: *Jan Strandberg*
 Division: Alaska Court System Phone: 264-8228
 Approved by: *Arthur H. Snowden, II* Date: 03/13/89
 Agency: Alaska Court System

- Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management & Budget
 Impacted Agency(ies)

STATE OF ALASKA
1990 LEGISLATIVE SESSION

BILL VERSION: CSSB 15 (FIN) am

PUBLISH DATE: _____

2-6-90
(H) RUL

FISCAL NOTE

REQUEST:

Revision Date: _____ Agency Affected: Labor
 Title: "An Act including public school employees in the Public Employment Relations Act..." BRU: Labor Standards & Safety
 Sponsor: Duncan, Zharoff, et al. Components: Wage & Hour
 Requestor: House Finance

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	64.4	64.4	64.4	64.4	64.4	64.4
TRAVEL	12.5	12.5	12.5	12.5	12.5	12.5
CONTRACTUAL	25.0	25.0	25.0	25.0	25.0	25.0
SUPPLIES	0.7	0.7	0.7	0.7	0.7	0.7
EQUIPMENT	2.4	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	105.0	102.6	102.6	102.6	102.6	102.6

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND	105.0	102.6	102.6	102.6	102.6	102.6
FEDERAL FUNDS						
OTHER						
TOTAL	105.0	102.6	102.6	102.6	102.6	102.6

POSITIONS:

FULL-TIME	1.0	1.0	1.0	1.0	1.0	1.0
PART-TIME	1.0	1.0	1.0	1.0	1.0	1.0
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

Note: There is no fiscal impact in FY 90.

Prepared by: Tom Stuart, Director Phone: 264-2452
 Division: Labor Standards & Safety Date: 2/5/90
 Approved by Commissioner: Jim Sampson Date: 2/5/90
 Agency: Department of Labor

Distribution (by preparer) :
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

**Fiscal Note Analysis
for
"An Act including public school employees..."**

Under this bill, the Department of Labor will act as the Labor Relations Agency for all school districts in the state and be responsible for investigation of representation petitions, determination of appropriate units for collective bargaining purposes, monitoring elections and holding representation hearings.

Additionally, upon expiration of the contracts of the certificated employees who currently are covered for collective bargaining under Title 14 "Compiled School Law," a number of challenges to the representation by current employee unions can be expected. Such challenge activity, which includes investigation of petitions and all the other functions of organization, would also have to be handled by the agency. This activity is currently administered by the school boards affected.

One wage & hour investigator, located in Anchorage, will be required to conduct the investigations, monitor the elections, and hold informal hearings. In addition, one part-time clerical position will be required to provide technical support for the investigator.

In addition to the costs associated with the wage & hour investigator and clerical support position, there would be additional costs for legal support (\$10.0) and printing (\$1.5).

Assuming a July 1, 1990 effective date, line item costs for FY 91 would be as follows:

Personal Services	\$64.4
Travel	12.5
Contractual Svcs.	25.0
Commodities	.7
Equipment	<u>2.4</u>
	105.0

Of these costs, only the equipment cost of \$2.4 would be a one-time item.

Position Title Wage & Hour Investigator II			No. of Positions 1	Range/Step 18A	Barg. Unit GGU
Time Status PFT	Staff Months 12		Location Anchorage		Election District
Type of Expenditure			Justification		
		Amount	<p>This position will conduct investigations and informal hearings of unfair labor practice complaints filed with this agency. The position will be responsible for monitoring school district representation elections and assisting school districts in complying with state and federal labor relations laws. The investigator will travel extensively throughout the state performing these investigations, hearings, and monitoring functions.</p> <p>Contractual and commodity costs are average per-employee costs. Equipment would be a one-time expense for desk, chair, cabinets, etc.</p>		
1	2	3			
Salary	\$37,356				
Benefits	13,735				
Premium Pay					
Other					
Total Personal Services		\$51,091			
Travel		12,500			
Contractual		9,282			
Commodities		350			
Equipment		1,200			
Other					
Total Cost		\$74,423			
Funding Source for Total Cost					
Federal Receipts	1002				
G. F. Match	1003				
General Fund	1004	\$74,423			
GF Program Receipts	1005				
Other					

**Request For
New Position**

Agency Labor
 BRU Labor Standards & Safety
 Component Wage & Hour

Page 3 of 4
 Revised Date

FY 90

Position Title Clerk Typist III		No. of Positions 1	Range/Step 8A	Barg. Unit GGU
Time Status PPT	Staff Months 6	Location Anchorage		Election District
Justification				
Type of Expenditure			Amount	
1	2	3		
Salary	\$9,786			
Benefits	3,534			
Premium Pay				
Other				
Total Personal Services		\$13,320		
Travel		0		
Contractual		4,253		
Commodities		350		
Equipment		1,200		
Other				
Total Cost		\$19,123		
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	\$19,123		
GF Program Receipts	1005			
Other				

This position will provide clerical support (typing, answering telephone, mail handling, etc.) for the wage & hour investigator.

Contractual and commodity costs are average per-employee costs. Equipment would be a one-time expense for desk, chair cabinets, etc.

**Request For
New Position**

Agency Labor
 BRU Labor Standards & Safety
 Component Wage & Hour

Page 4 of 4
 Revised Date

FY 90

S

B

I

5

HOUSE COMMITTEE REPORT Original

(11)

Date Referred: May 9, 1989

FURTHER REFERRALS:

Date of Committee Action: 2/5/90

The FINANCE Committee considered:

CSSB 15 (Fin) am

CS FOR SENATE BILL NO. 15 (Finance) am

[NEGOTIATIONS BY PUBLIC SCHOOL EMPLOYEES]

"An Act including public school employees in the Public Employment Relations Act as class (a)(3) employees entitled to a right to strike; and providing for an effective date."

RECOMMENDATIONS:

- be replaced with HCS CSSB 15 (FIN) the same title
- have attached amendment(s) a ne. title
- do pass
- do not pass
- no recommendation
- individual recommendations
- additional referral to the _____ Committee

ADOPTS: _____ letter of intent

ATTACHES NEW FISCAL NOTE(S):
(Dept)

APPROVES PREVIOUS: _____ (Date/Dept)

- fiscal impact Labor
- zero fiscal note Education
- zero with analysis _____

- fiscal note(s) _____
- zero fiscal note(s) _____
- zero fn/analysis _____

SIGNING DO PASS:

SIGNING:
(Check approp. column)

Do Not Pass
No Rec
Amend

[Signature] Ulmer
[Signature] Larson
[Signature] Koponen
[Signature] Swackhamer
[Signature] Brown

<u>[Signature]</u> wallis	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<u>[Signature]</u> Phillips	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>[Signature]</u> Hoffman	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<u>[Signature]</u> Shultz	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
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	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

[Signature]
Chairman's Signature

FISCAL NOTE

REQUEST:

Revision Date: _____
Title: Public school employees in the
Public Employment Relations Act
Sponsor: House Finance
Requestor: House Finance

Agency Affected: Education
BRU: K-12 Support
Components: Foundation

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Prepared by: Mary Hakala Phone: 465-2800
Division: Commissioner's Office Date: 2/5/90

Approved by Commissioner: William G. Demmert Date: 2/5/90
Agency: Education

Distribution (by preparer):
Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

STATE OF ALASKA
1990 LEGISLATIVE SESSION

BILL VERSION : CSSB 15 (FIN) am

PUBLISH DATE : _____

FISCAL NOTE

REQUEST:

Revision Date: _____ Agency Affected: Labor
 Title: "An Act including public school employees in the Public Employment Relations Act..." BRU: Labor Standards & Safety
 Sponsor: Duncan, Zharoff, et al. Components: Wage & Hour
 Requestor: House Finance

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	64.4	64.4	64.4	64.4	64.4	64.4
TRAVEL	12.5	12.5	12.5	12.5	12.5	12.5
CONTRACTUAL	25.0	25.0	25.0	25.0	25.0	25.0
SUPPLIES	0.7	0.7	0.7	0.7	0.7	0.7
EQUIPMENT	2.4	0.0	0.0	0.0	0.0	0.0
LAND&STRUCTURES						
GRANTS,CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	105.0	102.6	102.6	102.6	102.6	102.6

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND	105.0	102.6	102.6	102.6	102.6	102.6
FEDERAL FUNDS						
OTHER						
TOTAL	105.0	102.6	102.6	102.6	102.6	102.6

POSITIONS:

FULL-TIME	1.0	1.0	1.0	1.0	1.0	1.0
PART-TIME	1.0	1.0	1.0	1.0	1.0	1.0
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

Note: There is no fiscal impact in FY 90.

Prepared by: Tom Stuart, Director

Phone: 264-2452

Division: Labor Standards & Safety

Date: 2/5/90

Approved by Commissioner: Jim Sampson

Date: 2/5/90

Agency: Department of Labor

Distribution (by preparer) :

Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

**Fiscal Note Analysis
for
"An Act including public school employees..."**

Under this bill, the Department of Labor will act as the Labor Relations Agency for all school districts in the state and be responsible for investigation of representation petitions, determination of appropriate units for collective bargaining purposes, monitoring elections and holding representation hearings.

Additionally, upon expiration of the contracts of the certificated employees who currently are covered for collective bargaining under Title 14 "Compiled School Law," a number of challenges to the representation by current employee unions can be expected. Such challenge activity, which includes investigation of petitions and all the other functions of organization, would also have to be handled by the agency. This activity is currently administered by the school boards affected.

One wage & hour investigator, located in Anchorage, will be required to conduct the investigations, monitor the elections, and hold informal hearings. In addition, one part-time clerical position will be required to provide technical support for the investigator.

In addition to the costs associated with the wage & hour investigator and clerical support position, there would be additional costs for legal support (\$10.0) and printing (\$1.5).

Assuming a July 1, 1990 effective date, line item costs for FY 91 would be as follows:

Personal Services	\$64.4
Travel	12.5
Contractual Svcs.	25.0
Commodities	.7
Equipment	<u>2.4</u>
	105.0

Of these costs, only the equipment cost of \$2.4 would be a one-time item.

Position Title Wage & Hour Investigator II		No. of Positions 1	Range/Step 18A	Barg. Unit GGU	
Time Status PFT	Staff Months 12	Location Anchorage		Election District	
Type of Expenditure		Justification			
		<p>This position will conduct investigations and informal hearings of unfair labor practice complaints filed with this agency. The position will be responsible for monitoring school district representation elections and assisting school districts in complying with state and federal labor relations laws. The investigator will travel extensively throughout the state performing these investigations, hearings, and monitoring functions.</p> <p>Contractual and commodity costs are average per-employee costs. Equipment would be a one-time expense for desk, chair, cabinets, etc.</p>			
1	2				3
Salary	\$37,356				
Benefits	13,735				
Premium Pay					
Other					
Total Personal Services					\$51,091
Travel					12,500
Contractual					9,282
Commodities					350
Equipment					1,200
Other					
Total Cost					\$74,423
Funding Source for Total Cost					
Federal Receipts	1002				
G. F. Match	1003				
General Fund	1004		\$74,423		
GF Program Receipts	1005				
Other					

**Request For
New Position**

Agency Labor
 BRU Labor Standards & Safety
 Component Wage & Hour

Page 3 of 4
 Revised Date

FY 90

Position Title Clerk Typist III		No. of Positions 1	Range/Step 8A	Barg. Unit GGU	
Time Status PPT	Staff Months 6	Location Anchorage		Election District	
Type of Expenditure		Justification			
Amount		<p>This position will provide clerical support (typing, answering telephone, mail handling, etc.) for the wage & hour investigator.</p> <p>Contractual and commodity costs are average per-employee costs. Equipment would be a one-time expense for desk, chair cabinets, etc.</p>			
1	2				3
Salary	\$9,786				
Benefits	3,534				
Premium Pay					
Other					
Total Personal Services					\$13,320
Travel					0
Contractual					4,253
Commodities					350
Equipment					1,200
Other					
Total Cost					\$19,123
Funding Source for Total Cost					
Federal Receipts	1002				
G. F. Match	1003				
General Fund	1004		\$19,123		
GF Program Receipts	1005				
Other					

**Request For
New Position**

Agency Labor
 BRU Labor Standards & Safety
 Component Wage & Hour

Page 4 of 4
 Revised Date

FY 90

Original sponsor(s):— SEN. DUNCAN, Zharoff, Kerttula, Fahrenkamp, Kelly, Sturgulewski, Pourchot, Rodey, Szymanski

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 HOUSE CS FOR CS FOR SENATE BILL NO. 15 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SIXTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act including public school employees in the
7 Public Employment Relations Act as class (a)(3) em-
8 ployees entitled to a right to strike; and providing
9 for an effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 * Section 1. AS 14.16.050(a) is amended to read:

12 (a) The following provisions apply with respect to the operation
13 and management of the state boarding school as if it were a school
14 district:

15 (1) requirements relating to school district operations:

16 (A) AS 14.03.030 - 14.03.050 (defining the school
17 term, day in session, and school holidays);

18 (B) AS 14.03.083 - 14.03.140 (miscellaneous provisions
19 applicable to school district operations);

20 (C) regulations adopted by the board under authority
21 of AS 14.07.020(a) that are applicable to school districts and
22 their schools, unless the board specifically exempts the state
23 boarding school from compliance with a regulation;

24 (D) AS 14.12.150 (authorizing school districts to
25 establish and participate in the services of a regional resource
26 center);

27 (E) AS 14.14.050 (imposing the requirement of an
28 annual audit);

29 (F) AS 14.14.110 (authorizing cooperation with other

1 school districts);

2 (G) AS 14.14.130 (directing the employment of a chief
3 school administrator);

4 (H) AS 14.14.140(b) (establishing a prohibition on
5 employment of a relative of the chief school administrator);

6 (I) AS 14.18 (prohibiting discrimination based on sex
7 in public education);

8 (2) requirements relating to state financial assistance for
9 education and the receipt and expenditure of that assistance:

10 (A) AS 14.17.080 (relating to student count esti-
11 mates);

12 (B) AS 14.17.082 (relating to school operating fund
13 balances);

14 (C) AS 14.17.160 - 14.17.220 (setting out the proce-
15 dure for payment of financial assistance, and imposing general
16 requirements and limits on money paid);

17 (3) requirements relating to teacher employment and retire-
18 ment:

19 (A) AS 14.14.105 and 14.14.107 (relating to sick
20 leave);

21 (B) AS 14.20.095 - 14.20.215 (relating to the employ-
22 ment and tenure of teachers);

23 (C) AS 14.20.220 (relating to the salaries of teachers
24 employed);

25 (D) AS 14.20.280 - 14.20.350 (relating to sabbatical
26 leave provisions for teachers);

27 (E) AS 23.40.070 - 23.40.260 [AS 14.20.550 - 14.20.-
28 610] (authorizing collective bargaining, negotiation, and the
29 right to strike [MEDIATION] by certificated employees), except

1 with regard to teachers who are administrators and except that
2 the board may delegate some or all of its responsibilities under
3 those statutes;

4 (F) AS 14.25 (provisions regarding the teachers' re-
5 tirement system);

6 (4) requirements relating to students and educational pro-
7 grams:

8 (A) AS 14.30.180 - 14.30.350 (relating to educational
9 services for exceptional children);

10 (B) AS 14.30.360 - 14.30.370 (establishing health
11 education program standards);

12 (C) AS 14.30.400 - 14.30.410 (relating to bilingual
13 and bicultural education).

14 * Sec. 2. AS 14.16.070 is amended to read:

15 Sec. 14.16.070. APPLICABILITY OF OTHER LAW. AS 23.40.070 -
16 23.40.260 (Public Employment Relations Act) apply to the employees of
17 the state boarding school [WHO ARE NOT SUBJECT TO AS 14.20].

18 * Sec. 3. AS 23.40.200(c) is amended to read:

19 (c) The class in (a)(2) of this section is composed of public
20 utility, snow removal, sanitation, and [PUBLIC SCHOOL AND OTHER]
21 educational institution employees other than employees of a school
22 district, a regional educational attendance area, or the state board-
23 ing school. Employees in this class may engage in a strike after
24 mediation, subject to the voting requirement of (d) of this section,
25 for a limited time. The limit is determined by the interests of the
26 health, safety or welfare of the public. The public employer or the
27 labor relations agency may apply to the superior court in the judicial
28 district in which the strike is occurring for an order enjoining the
29 strike. A strike may not be enjoined unless it can be shown that it