

LEGISLATIVE FINANCE-HOUSE / SENATE FINANCE COMM. FILES 8879

SCR 28 cont. - SCR 38 564

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1983		1984		Collateralized				Combined
Fifth Series	Sixth Series	First Series	Second Series	1984		1985	1988	
				First Series	Second Series	First Series	First Series	
(357)	(820)	(1,521)	(940)	(1,886)	(1,131)	(368)	(140)	(9,805)
145	211	158	171	169	350	119	14	2,218
112	31	352	167	36	(124)	270	(835)	486
(511)	(663)	(1,690)	(1,066)	(404)	(165)	(11)	-	(7,164)
(22)	(39)	(79)	(70)	(106)	(66)	(412)	927	(32)
336	245	559	(2,315)	116	(122)	(349)	(96)	(945)
13	144	274	207	1,838	578	409	-	4,119
(284)	(891)	(1,947)	(3,846)	(237)	(680)	(342)	(130)	(11,123)
-	-	-	-	(109)	-	(4,964)	5,172	99
-	-	-	345	14	97	(79,467)	-	(79,011)
5,065	7,275	13,635	11,695	10,796	7,326	857	-	87,177
-	-	-	-	-	-	-	49,470	49,470
(17)	(14)	(16)	(6)	855	847	-	(10)	1,609
4,764	6,370	11,672	8,188	11,319	7,590	(83,916)	54,502	48,221
1,910	1,593	1,749	1,051	(1,010)	116	(133,803)	54,502	(69,194)
2,854	4,777	9,923	7,137	12,329	7,474	49,887	-	117,415
4,764	6,370	11,672	8,188	11,319	7,590	(83,916)	54,502	48,221

Combining Statement of Changes in Financial Position — Medium Term Notes and Secured Bonds

Year Ended June 30, 1988 (In Thousands)

	Secured Bonds 1986-A	Medium Term Notes 1986-1 and Secured Bonds 1986-B	Medium Term Notes 1986-2 and Secured Bonds 1986-C	Medium Term Notes 1986-3 and Secured Bonds 1986-D	Medium Term Notes 1986-4 and Secured Bonds 1986-E	Combined
Sources of financial resources:						
Operations:						
Net income	\$ 969	312	663	808	569	3,321
Items which do not use (provide) cash:						
Net amortization of discounts, premiums and bond issuance costs	180	431	380	582	490	2,063
Increase in accrued interest receivable	(96)	(15)	(10)	(116)	(630)	(861)
Increase in claims receivable	-	-	-	(5)	-	(5)
Decrease in accrued interest payable	-	(46)	(55)	-	-	(101)
Net increase (decrease) in accrued expenses and other receivables	393	92	(193)	(86)	61	267
Net increase in allowance for loan losses and write- down of real estate and mobile homes owned	9	31	72	349	112	573
Financial resources provided by operations	1,455	805	857	1,538	602	5,257
Transfer of subsidy from other funds and debt collateralization	-	-	-	-	4,558	4,558
Mortgages sold to (purchased from) other funds	966	1,659	1,571	2,480	(97,998)	(91,322)
Mortgage and loan principal repayments	5,326	4,368	3,950	2,152	1,632	17,428
Decrease (increase) in cash	(764)	(2)	15	155	(18)	(614)
Total sources of financial resources	\$ 6,983	6,830	6,393	6,325	(91,224)	(64,693)
Uses of financial resources:						
Increase (decrease) in investments and securities purchased from other funds under agreements to resell	\$ 6,983	(384)	(1,807)	6,325	(91,224)	(80,107)
Payment of mortgage bonds	-	7,214	8,200	-	-	15,414
Total uses of financial resources	\$ 6,983	6,830	6,393	6,325	(91,224)	(64,693)

Combining Statement of Changes in Financial Position — State Assisted Mortgage Program

Year Ended June 30, 1988 (In Thousands)

	Series A	Series D&E	Series F	Series H	Series I
Sources of financial resources:					
Operations:					
Net income (loss)	\$ 703	(83)	3,125	350	(347)
Items which do not use (provide) cash:					
Net amortization of discounts, premiums and bond issuance costs	48	294	264	133	85
Decrease (increase) in accrued interest receivable	(151)	119	591	73	144
Decrease (increase) in claims receivable	(552)	(536)	(2,309)	(601)	(992)
Decrease in accrued interest payable	-	(152)	(246)	(36)	(36)
Net increase (decrease) in accrued expenses and other receivables	368	172	(3,588)	(607)	(540)
Net increase in allowance for loan losses and write-down of real estate and mobile homes owned	2,747	30	3,143	48	302
Financial resources provided (used) by operations	3,153	(156)	980	(640)	(1,384)
Transfer of subsidy from other funds and debt collateralization	-	-	-	-	-
Mortgages sold to other funds	-	-	-	-	-
Mortgage and loan principal repayments	9,493	6,884	18,171	4,687	5,321
Decrease (increase) in cash	(14)	(7)	(20)	(5)	(7)
Total sources of financial resources	\$ 12,632	6,721	19,131	4,042	3,930
Uses of financial resources:					
Increase (decrease) in investments and securities purchased from other funds under agreements to resell	\$ 12,532	(3,556)	(191)	288	163
Payment of mortgage bonds	-	10,277	19,322	3,754	3,767
Total uses of financial resources	\$ 12,632	6,721	19,131	4,042	3,930

State Assisted Mortgage Bonds

	Series J	Series K	Series L	Series M	Series N	Series O	Series P	Series Q	Combined
51									
147)	(342)	(242)	442	159	248	(792)	10	686	3,917
35									
44	70	162	119	94	67	41	37	80	1,494
92)	150	68	115	166	105	(94)	(119)	(86)	1,081
36)	(604)	(846)	(742)	(1,022)	(678)	70	12	20	(8,790)
	(39)	(49)	(54)	(53)	(50)	-	-	(62)	(777)
-0)	(1,162)	(1,417)	(1,661)	(1,407)	(1,491)	272	508	197	(10,356)
32	197	364	154	197	131	1	-	12	7,326
34)	(1,730)	(1,960)	(1,627)	(1,866)	(1,668)	(502)	448	847	(6,105)
-	-	-	-	-	-	-	-	3	3
1	-	-	-	-	-	-	233	343	576
7)	5,769	7,788	7,184	6,660	7,250	5,235	6,153	2,956	93,551
)	(5)	(11)	(13)	(6)	(19)	949	689	390	1,921
4	4,034	5,817	5,544	4,788	5,563	5,682	7,523	4,539	89,946
	(94)	333	(58)	(171)	672	5,682	7,523	1,539	24,762
	4,128	5,484	5,602	4,959	4,891	-	-	3,000	65,184
	4,034	5,817	5,544	4,788	5,563	5,682	7,523	4,539	89,946

Combining Statement of Changes in Financial Position — Residential Mortgage Bonds

Year Ended June 30, 1988 (in Thousands)

	Series A	Series B	Series C	Combined
Sources of financial resources:				
Operations:				
Net income (loss)	\$ (293)	(437)	16	(714)
Items which do not use (provide) cash:				
Net amortization of discounts, premiums and bond issuance costs	42	24	18	84
Decrease (increase) in accrued interest receivable	3	(20)	(83)	(100)
Increase (decrease) in accrued interest payable	(110)	-	49	(61)
Net increase in accrued expenses and other receivables	1,242	102	1,138	2,482
Net increase in allowance for loan losses and write- down of real estate and mobile homes owned	309	484	63	856
Financial resources provided by operations	1,193	153	1,201	2,547
Transfer of subsidy from other funds and debt collateralization	1,116	1,081	565	2,762
Mortgage and loan principal repayments	1,247	509	494	2,250
Increase in cash	(41)	(27)	(34)	(102)
Total sources of financial resources	\$ 3,515	1,716	2,226	7,457
Uses of financial resources:				
Increase (decrease) in investments and securities purchased from other funds under agreements to resell	\$ (1,485)	1,716	(11,898)	(11,667)
Acquisition of loans	-	-	14,124	14,124
Payment of mortgage bonds	5,000	-	-	5,000
Total uses of financial resources	\$ 3,515	1,716	2,226	7,457

Combining Statement of Changes in Financial Position — Home Owners' Assistance Program (HOAP)

Year Ended June 30, 1988 (In Thousands)

	Medium Term Notes, Floating Rate Notes, Z Bonds, Series 1988-1: Secured Bonds, Series F&G	Collateralized Mortgage Obligations Series 1988-1	Combined
Sources of financial resources:			
Operations:			
Net loss	\$ (729)	(12)	(741)
Items which do not use (provide) cash:			
Net amortization of discounts, premiums and bond issuance costs	407	29	436
Increase in accrued interest receivable	(2,105)	(679)	(2,784)
Increase in accrued interest payable	4,160	1,088	5,248
Net decrease in accrued expenses and other receivables	(579)	(832)	(1,411)
Financial resources provided (used) by operations	1,154	(406)	748
Transfer of subsidy from other funds and debt collateralization	22,935	19,533	42,468
Net proceeds from sale of mortgage bonds	107,000	71,531	178,531
Increase in cash	-	(724)	(724)
Total sources of financial resources	\$ 131,089	89,934	221,023
Uses of financial resources:			
Increase in investments and securities purchased from other funds under agreements to resell	\$ 131,089	89,934	221,023
Total uses of financial resources	\$ 131,089	89,934	221,023

Combining Statement of Changes in Financial Position — Other Bonds and Notes

Year Ended June 30, 1988 (In Thousands)

	Housing Mortgage Bond	Insured Mortgage Bond	Insured Rural Mortgage Bond
Sources of financial resources:			
Operations:			
Net income (loss)	\$ 1,922	5,608	(33)
Items which do not use (provide) cash:			
Net amortization of discounts, premiums and bond issuance costs	2	1,730	5
Decrease (increase) in accrued interest receivable	11	668	50
Increase in claims receivable	-	-	-
Increase (decrease) in accrued interest payable	6	(698)	(33)
Net increase (decrease) in accrued expenses and other receivables	140	(5,780)	(23)
Net increase in allowance for loan losses and write- down of real estate and mobile homes owned	899	4,325	-
Financial resources provided (used) by operations	2,980	5,853	(34)
Transfer of subsidy from (to) other funds and debt collateralization	-	11,870	(1,540)
Mortgages sold to (purchased from) other funds	-	(1,871)	403
Mortgage and loan principal repayments	6,937	57,494	81
Increase in commercial paper and securities sold under agreements to repurchase	-	-	-
Net proceeds from sale of mortgage bonds	-	-	-
Decrease (increase) in cash	(4)	(40)	1
Total sources of financial resources	\$ 9,913	73,306	2,911
Uses of financial resources:			
Increase (decrease) in investments and securities purchased from other funds under agreements to resell	\$ 7,098	18,996	(2,324)
Acquisition of loans	-	3,855	-
Payment of mortgage bonds and notes	2,815	39,561	5,735
Payment of State of Alaska notes	-	10,894	-
Total uses of financial resources	\$ 9,913	73,306	2,911

Fairbanks North Star Borough Residential Mortgage Bond	Overseas Finance Series E-I	FNMA Notes	Floating Rate Notes 1986-A	Mortgage Backed Bonds Series 1987-1	Medium Term Notes Floating Rate Notes Z Bonds Series 1987-1	Combined
35	314	2,681	(339)	1,976	(354)	11,810
95	481	178	207	28	1,651	4,377
58	35	64	(192)	(667)	(1,263)	(1,236)
(167)	(684)	(3,173)	(8)	-	-	(4,032)
(35)	(691)	84	-	1,494	1,599	1,726
(1)	2,467	2,602	1,078	496	725	1,704
3	-	-	249	593	-	6,069
(12)	1,922	2,436	995	3,920	2,358	20,418
-	(7,422)	-	-	18,826	26,733	48,467
-	-	189	2,319	(78,819)	-	(73,779)
2,517	14,173	44,034	2,879	2,961	-	131,076
-	-	-	6,000	-	-	6,000
-	-	-	-	62,000	95,567	157,567
(2)	588	4	5	(30)	(11)	511
2,503	9,261	46,663	12,198	8,858	124,647	290,260
(1,039)	(6,049)	(2,619)	6,198	8,858	124,647	153,766
-	-	-	-	-	-	3,855
3,542	15,310	49,282	6,000	-	-	121,745
-	-	-	-	-	-	10,894
2,503	9,261	46,663	12,198	8,858	124,647	290,260

5 CLR

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SENATE COMMITTEE REPORT

FURTHER

DATE TURNED INTO OFFICE 4/19/90

4/11/89
Mr. President:

FINANCE

Committee considered SCR 29

investment of the state's public trust funds

and recommended

- replace with _____ CS _____) same title
- or adopt _____ CS _____) new title
- attached amendment(s) and technical title change (HB only)
- _____ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

FISCAL NOTE(S) zero fiscal impact appropriation no FN
 new updated previous
 same as previous fiscal note(s) published 4/10/90

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

[Signature]
[Signature]
[Signature]

[Signature] (Co-CHAIR)

Chairman signature and recommendation

Committee Backup attached

FISCAL NOTE

REQUEST:

Revision Date: _____
Title: Investment of the State's
Public Trust Funds
Sponsor: Senate Special Committee on
Banking and Development
Requestor: Senate Labor and Commerce

Agency Affected: Department of Revenue
BRU: Treasury
Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
OPERATING						
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LANDS & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	0	0	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: attach a separate page for analysis.

Prepared By: Milt Barker *MB* Phone: 465-2350
Division: Treasury Date: _____

Approved by Commissioner: Hugh Malone *For* Date: 4/10/89
Agency: Department of Revenue

Distribution (by preparer):

Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

No fiscal impact is
projected through 1996.

1/19/90 *www* page ___ of ___

1 IN THE SENATE
2
3 SENATE CONCURRENT RESOLUTION NO. 29
4 IN THE LEGISLATURE OF THE STATE OF ALASKA
5 SIXTEENTH LEGISLATURE - FIRST SESSION
6
7 Relating to the investment of the
8 state's public trust funds.
9
10 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:
11
12 WHEREAS the supply of investment capital in the state has been severe-
13 ly restricted by the decline of real estate values and business activity
14 during the past three years; and
15
16 WHEREAS this lack of available investment capital is hampering eco-
17 nomic recovery in the state by slowing the formation of new businesses for
18 the state's emerging new business opportunities; and
19
20 WHEREAS it will be necessary to attract investment capital from out-
21 side of the state in the near future in order to provide adequate invest-
22 ment capital for entrepreneurs in the state; and
23
24 WHEREAS it is often difficult to attract capital from outside of the
25 state, especially for relatively small ventures, due to the perceived
26 remoteness of the state, its relatively small economy, and its unique
27 characteristics; and
28
29 WHEREAS it is a well-established practice in the United States to
invest a small portion of public trust funds in high-grade, diversified
venture capital funds; and
WHEREAS the prudent investment of public trust funds in venture capi-
tal funds generally enhances the yield of trust fund portfolios; and
WHEREAS investing in appropriate venture capital funds can also
enhance the supply of investment capital in a state that practices this
technique if the investments are accompanied by formal or informal terms
and conditions that encourage the venture capital fund managers to

1 participate in the state's economy when prudent and practical; and

2 WHEREAS, due to the large size of its public trust funds, Alaska would
3 benefit greatly if this proven technique were used;

4 BE IT RESOLVED that the Alaska State Legislature encourages the manag-
5 ers of the state's public trust funds to consider placing a portion of
6 their investment portfolios in sound, diversified venture capital funds;
7 and be it

8 FURTHER RESOLVED that the Alaska State Legislature recommends that all
9 investments placed in venture capital funds be accompanied by appropriate
10 terms and conditions that encourage the venture capital fund managers to
11 actively pursue investment opportunities in the state.

MINUTES
VENTURE CAPITAL WORKING GROUP

March 30, 1989

Present: Jack Jessee, ComRim Systems, Chair, Alaska Industrial Development and Export Authority (AIDEA); Larry Mercurieff, Commissioner, Department of Commerce and Economic Development (DCED); Jim Rhode, Special Assistant, Department of Revenue; Dave Rose, Executive Director, Alaska Permanent Fund Corporation; Dave Van Amberg, Apple Computer; and Bert Wagon, Executive Director, AIDEA. Staff: Kelley Hegarty, Assistant Commissioner, DCED; Elaine Wurster, DCED, AIDEA. Guest: Jim Baldwin, Assistant Attorney General.

The meeting was called to order by Larry Mercurieff. Mercurieff explained that the meeting would be divided into two parts, with the group going into executive session to discuss the respondents to the Request for Proposals (RFP). Jim Baldwin concurred, noting the sensitivity of discussions involving personalities and reputations.

Mercurieff noted the need for the group to address some very fundamental questions, as outlined in the agenda, not necessarily for the purpose of drawing immediate conclusions, but for the purpose of setting some general parameters for subsequent refinement by the selected consultant.

Mercurieff first posed the basic question of whether AIDEA monies could actually be utilized in this type of investment. Bert Wagon replied that, given the conservatism of AIDEA's investment strategy, it was unclear to him. Wagon noted that 80% of the portfolio was placed in Governments or Government equivalents going out no more than 24 months. With the change in Title 37 and the consequent elimination of an approved list of investments, the emphasis now is on prudence and operating in the best interest of the fund.

Jim Baldwin noted that in interpreting the new law, it was decided early on to look at ERISA, which has strict requirements for diversification, for a model. The Attorney General's office will be rendering an opinion soon, and it is expected that their interpretation will permit AIDEA to make venture capital investments, but the opinion will be rendered in such a way that other funds are not affected. Because AIDEA is charged with industrial and commercial development, the requirement for diversification is discretionary. Unlike the retirement funds or the Permanent Fund, economic development is more consistent with the overall goals of the agency. Baldwin added that their research indicates that at least twelve states are doing social investing with their retirement funds and other surplus funds, usually keeping such investments within 2-3% of available funds.

Jim Rhode cautioned that the pension funds at one point were 40% invested in Alaska real estate, a single kind of real estate in a single economy, which generated massive portfolio losses, and that the Permanent Fund is still viewed by some as a development bank. Mercurieff pointed out that we are not looking at other funds, only AIDEA.

A discussion ensued as to whether we are talking about strictly Alaskan investments and to what extent the monies would be invested in Alaskan projects. Dave Van Amberg emphasized that our objective is to make venture capital available here, not to mandate that it be invested here. Social issues would be a by-product, Van Amberg added, noting that we are not looking to set policy.

Dave Rose noted that trust considerations should not enter the picture; AIDEA has no beneficiaries, and its monies should not be managed as a trust. The prudent man rule, Rose asserted, speaks to trust law, not to a fund whose primary mission is economic development. Rose advocated that AIDEA not attempt to run a venture capital fund, but rather to deal with seasoned national and international professionals. Rose cautioned that socially engineering the fund through the RFP will tie the hands of venture capitalists and result in limited response from seasoned professionals.

Rhode noted that HB123 would recast AIDEA'S role by allowing it to take equity positions. Wagon noted that, while joint ventures and equity positions would be permitted, AIDEA was not looking at involvement in every type of project, but more specifically basic industry. HB123 seeks to place emphasis on what the name indicates, instead of strictly acting as an in-state correspondent, Wagon added.

Jack Jessee pointed out that, in retrospect, ARRC doesn't look so bad if one compares its performance with the high default rates of other state loan programs. Rose concurred, emphasizing that AIDEA's purpose is economic development, not return on investment.

Wagon cited the Authority's role as a passive investor. With a social goal of in-state investment, Mercurieff added. Mercurieff further observed that, politically and socially, AIDEA's is the only money that can fund venture capital.

Van Amberg averred that the objective of the fund should have capitalistic motivations; while encouraging development, the fund manager should not be measured on the number of jobs created. Jessee disagreed, citing the comparison between returns on the Permanent Fund and AIDEA portfolios. Wagon suggested that we move on to the proposals, setting the issue aside for the consultants.

Mercurieff reported that an outside venture capital firm is looking seriously at establishing a \$30-50 million Alaska fund, with a specific interest in primary industry. Apart from this group's efforts, we may end up with an Alaska-based fund. And we may not.

Jessee again raised the basic policy issue, noting that it had to be resolved by this group. Jessee made a strong pitch for economic development objectives, resulting in further discussion around the venture capitalists' response to such constraints. Rose asked rhetorically why we were hiring someone who would simply ask the same questions we had not yet answered. Mercurieff wondered whether it was possible to achieve consensus within the group.

In response to Rose's concurrence with Jessee's economic development objectives, Wagnon noted that farming was economic development, but farming provided no return on investment. Rose stated that it would be necessary to establish sensible parameters. Wagnon advised that, without definite parameters, the result would be another ARRC. Wagnon suggested that in addition to farming, perhaps service sector investments could be eliminated from consideration. Jessee noted that, without a reasonable rate of return, the fund would die. Van Amberg cited the need to provide a structure that would ensure a return to the fund manager.

Rose questioned whether it was within the purview of this group to make these decisions: if we give guidance to the consultant, then why not do it in-house? Van Amberg noted that the attraction of other funds was critical to success, and the consultant would be able to provide advice that would not tie the venture capitalist's hands. Jessee concurred, citing the role of the consultant as buffer and a test with reality. Rose added that this would provide assurance that we don't have too much social engineering. Wagnon cautioned that fund investments in New Mexico would generate public flak. Van Amberg suggested that we not stipulate what percentage of the monies be invested in Alaska, maybe skewing it with a back-end bonus for successful Alaska investments, in essence paying for performance. This would assure that we achieve our bottom line objective of making money available in Alaska.

Mercurieff suggested a break, after which the group reconvened in executive session to discuss the proposals. After executive session, the group voted to retain Callan Associates for the purpose of providing venture capital advisory services, including drawing up a Request for Proposals and recruiting and screening respondents to same. The group also voted to retain Donald Vogt for the purpose of providing advisory services regarding goals and objectives for the proposed venture capital investment.

The meeting was adjourned.

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MINUTES
VENTURE CAPITAL WORKING GROUP
January 25, 1989

Present: Jack Jessee, ComRim Systems, Chair, Alaska Industrial Development and Export Authority (AIDEA); Larry Mercurieff, Commissioner, Department of Commerce and Economic Development (DCED); Jim Rhode, Special Assistant, Department of Revenue; Dave Van Amberg, Apple Computer; and Bert Wagon, Executive Director, AIDEA. Absent: Dave Rose, Executive Director, Alaska Permanent Fund Corporation. Staff: Kelley Hegarty, DCED; Tom Lawson, DCED, Division of Business Development (DBD); Elaine Wurster, DCED, DBD/AIDEA. Guest: Belden Daniels, Counsel for Community Development.

The meeting was called to order by Larry Mercurieff. A recap of efforts to date was provided by Elaine Wurster, who summarized efforts to create a network, linking venture capitalists with Alaskan entrepreneurs, and the futility of that effort due to time and cost factors related to our geographical distance. These earlier efforts evolved into the concept of putting together a privately managed fund, wherein the state's role would be limited to that of catalyst and facilitator and, possibly, passive investor. Mercurieff summarized a meeting with Governor Cowper on December 21 wherein the Governor was presented with an outline of the state's capital shortage and the department's networking efforts. As a result of this meeting, the Governor directed Mercurieff to head a working group to put together a fund.

Bert Wagon provided a synopsis of the scope of AIDEA's investment parameters, stating that, under the "new" Title 37, investment decisions revolve around the prudent man rule. Consequently, venture capital, given the precedents set by other similar public entities in other states, is a legally permissible investment vehicle for the Authority. Wagon did caution that venture capital investments should be de minimus, representing no more than 1-3% of the portfolio value.

Jim Rhode raised the question as to whether all of AIDEA's venture capital investments could be in one place. If so, it was clear that, given AIDEA's charge, it differed from the retirement funds. Rhode also noted that the Permanent Fund differed, too, in that it still operates with a legal list.

Belden Daniels outlined four areas of concern:

(1) demand. The Alaska Renewable Resources Corporation (ARRC) raises questions as to demand. North Carolina and Utah, in their efforts, studied the demand issue extensively. Alaska is 50th in manufacturing, 1st in government employment, 44th in employment base derived from exports, low in number of scientists, Ph.D.s. There is no way to quantify deal flow in advance. There is basically only one way to find out: that is, to take a risk. Encourage private sector flows. Based on experience in other resource dependent states, if there is a deal flow here, it is more likely development capital, mezzanine capital. The question relates to,

(2) the kind of money. A fund here would have a mix: a small percent seed, small percent venture, more likely the bulk in mezzanine.

Jack Jessee pointed out that, given the current banking situation and recession, there is nothing left to mortgage, thereby resulting in illiquidity.

Bert Wagnon cited the current loan craze, recession, and the perception of Alaska as a socialistic state. Wagnon posed the question, isn't the economy doing what a free enterprise economy is supposed to do.

Daniels reiterated that the demand issue is a tricky one. Which brings us to,

(3) structure of the deal. The deal should be structured so that there is private pain if the deal falls through. This is a true market test. Daniels supported Mercurieff's contention that the state's role should be limited to catalyst and facilitator; the fund should clearly be private-sector driven. Make sure the general partners do not get rich on fees. The industry standard maximum is 2-2.5%. Nebraska and Kansas negotiated fees less than 1%. In looking for a serious manager, structure the deal so it rises based on thresholds of return to fund, i.e., based on a certain percentage of capital gains. Where typically the split is 80:20, he suggests a more rigorous standard.

(4) minimum size. Daniels agreed that our \$30MM figure was in the ballpark: location of an office here is essential, and the scale of effort should be such that it warrants expenses.

Daniels also noted that general partners should be putting their own money into the deal. The private sector industry standard is low (about 1%).

While exceptions do exist, a prudent investor should be contributing no more than 10% of a fund. Daniels cited North Carolina's Treasury investment of \$20MM in a \$100MM fund as one such exception.

Daniels noted, too, that economic development benefits are additional on top of return. Subsidies don't work since they don't lower risk. Conversely, we should aim to price return up to meet the risk. A fund maturing in five to seven years should show a compound 20% rate of return.

Daniels cited some of the rules established by the Utah retirement system, which he noted were quite stringent:

Spread the risk every way possible:

- *No more than 3% of the total assets of the fund.

- *No direct investments.

- *Find prudent fund managers--i.e., make sure they have cashed out at least one complete partnership. Consequently, the five years experience cited in the draft RFP were not sufficient.

- *Look for another sophisticated co-investor, preferably institutional. Daniels noted that other states have provided incentives, notably tax credits, with great success to private sector investors. Kansas and Oklahoma, which he singled out as two of the best, provided transferability of these credits.

In Utah, 3% of the total fund was allocated to venture capital. This \$100MM would be used over time to invest in fifty partnerships, which would be diversified by geographical location and economic sector, thereby spreading risk in every way possible.

Daniels noted that the overall goal is to attract venture capital in, and the only way to achieve that goal is to partner out.

Wagnon questioned whether we should mandate that only a portion of the fund be invested in-state. Daniels responded, 50%. Dave van Amberg questioned the size of AIDEA's total portfolio, and Wagnon responded that it was roughly \$250MM, with approximately \$220-230MM discretionary or partially discretionary. Van Amberg noted that \$6MM would fall within the 3% rule.

Daniels discussed due diligence and how you actually do the deal:

- (1) negotiate terms of the deal itself;
- (2) extremely broad casting of the net--firms should be encouraged to respond. In Nebraska, 100 firms responded. Jim Rhode pointed out that we are legally required to do that, given that the expertise in the area does not reside in Alaska. Daniels emphasized that we must reach out, not simply advertise.

Van Amberg asked how we would go about encouraging other (not simply mezzanine) levels of financing. Unless we meet at least two of the three risk levels of investment, we have failed to meet the goals of the exercise. Daniels cited the Nebraska Investment Council, which spelled it out: "we're looking for a portfolio with 5% seed, 10% venture capital, . . .," and then went through a negotiation process with the manager.

Jack Jessee pointed out the importance of expertise more than money at the seed and venture capital stages. Van Amberg echoed the perception that Alaska has a very thin depth of management.

Rhode analogized the infancy of the Alaska venture capital situation to that of a baby needing protection. With regard to pricing, the more risk, he asserted, the lower the rate of return, and isn't there a dry period in venture capital? Daniels replied that there is, indeed, a dry period, and that typically the first five years generate a negative return: the lemons come to light early on, the plums take time.

Van Amberg reiterated that our needs are at more than one level and that we need to address our reasons for doing this: are our objectives development oriented, or are we presenting AIDEA with an investment opportunity? Rhode cited a third objective, namely providing expertise. Van Amberg concurred, noting that his personal agenda was to address the dearth of capital and the fact that capital is worthless without expertise. Van Amberg reasserted the need to define where to apply it. Do we invest in a tire and rubber plant or a blast furnace repair facility? We need clear agreement of our objectives. Daniels cited the Nebraska experience, where the first process was a sketching out of all possibilities, which alone was a full-day process. Van Amberg stressed that we need no more commercial malls. Daniels noted that it is very facile to simply rule out some sectors of the economy and spell out our objectives so that we attract the kind of people we want, but at the same time retaining flexibility to adapt. Rhode noted the irony in the fact that venture capital is now safer than buying malls. Wagon echoed the thought by citing AIDEA's fisheries portfolios, which have gone from worst-to best-performing.

Wurster recapped the areas of interest shown by the venture capital firms who have visited the state, noting that, of the two firms which have shown serious interest, one is interested in putting together a \$30MM fund to invest in primary industry only, while another firm, also looking at a \$30MM fund, is interested in tourism and natural resource opportunities as well as local entrepreneurial efforts.

Jessee pointed out that those fisheries-related companies doing the best are those with the most up-to-date equipment, and those firms are all outside-bank financed. Given that those loans are not paid off, those outside banks who are participating in Alaska are not interested in financing their competition.

Van Amberg emphasized that, given the limited amount of resources here to invest, we should make certain that they are spent developing those industries which import dollars into the economy. In an earlier effort, a group he'd been working with had identified software development, fishing, minerals, and timber as four broad categories which met those criteria.

A philosophical discussion ensued, brought on by a question from Rhode as to what caused investment to happen and what prevented it from happening without state interference. Jessee and Van Amberg both cited personal experiences in attempting to find debt or equity capital for their respective firms and the difficulty of raising capital in Alaska.

Daniels responded that we can put out an RFP and, if there is no response, then it becomes clear that we do not meet the market test. Rhode noted that, if we do meet the market test, then his objection must fall. Daniels noted that, if there is no private participation, then there is no deal, and the Governor recognizes this.

Wagnon cautioned the group that, in prior efforts, there was a great deal of rush involved and the state created an imperfect child. He also noted that he does not like hiring a consultant, but in this case we do not have the in-house expertise. We should, he urged, consider reorienting our direction and should solicit hiring a consultant to put together an RFP, objectives, and a contract for monitoring. Continuation will be dependent on performance, which needs to be measured. The consultant should be doing networking: we cannot destine the project to failure through stringent standards.

Daniels advised that, in this scenario, there must be a legitimate, authorized group within the state that is the decision-maker. This group should define the scope of services and the objectives, and those objectives should not change with the market and should not be too stringent.

Merculieff polled the group and found consensus among the members for hiring a consultant. It was suggested that Wurster contact other states which have hired consultants. Rhode offered to provide names referred to him by Stanford. Van Amberg cautioned that this was not the time to go for the lowest bidder. Wagon noted that this was a logical group to continue on the project, given the expertise and diverse opinions represented.

Wagon questioned how much this procedure would cost and where the money would come from. Mercurieff proposed that the group present a proposal to the AIDEA board.

Wagon outlined a scenario for how the project might proceed from here: Wurster would continue as the primary staff person, gather solicitations from other states, produce an RFP, circulate it to the working group for approval, broadly disseminate the RFP, and present the group with a short list of three candidates to be interviewed.

In response to a question from Van Amberg, Wagon asserted that it would not be productive to run the plan by the Governor, since his interest is in seeing the venture capital program implemented and working.

Jack Jessee agreed to present the plan at the February 26 AIDEA board meeting in an attempt to secure funding to support the program and hire a consultant. Mercurieff, upon finding consensus within the group, directed Wurster to follow Wagon's suggestions and adjourned the meeting.

4/17/90
H(LIC)
FIX

STATE OF ALASKA
1990 LEGISLATIVE SESSION

Bill Version: SCR 29
Publish Date: _____

FISCAL NOTE

REQUEST:

Revision Date: _____	Agency Affected: <u>Department of Revenue</u>
Title: <u>Investment of State Public Trust Funds</u>	BRU: <u>Treasury</u>
Sponsor: <u>Senate Banking & Economic Dev.</u>	Components: _____
Requestor: <u>House Labor & Commerce</u>	

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
OPERATING						
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LANDS & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	0	0	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: attach a separate page for analysis. Fiscal year 1990 effect is zero.

Prepared By: Milt Barker MB
Division: Treasury

Phone: 465-2350
Date: April 9, 1990

Approved by Commissioner: _____
Agency: Department of Revenue

Date: 4/9/90

Distribution (by preparer):
Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

SCIR

36

SENATE FINANCE COMMITTEE REPORT

DATE: January 30, 1990

FURTHER:

DATE TURNED INTO OFFICE: 2/22/90

The Finance Committee considered

SCR 36

Relating to an Alaska Conference on Aging and a national White House Conference on Aging in 1991.

and recommended:

- replace with _____ CS _____ same title
- or adopt _____ CS _____ new title
- attached amendment(s) technical title change (HB only)
- _____ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

ATTACHES NEW FISCAL NOTE(S):

APPROVES PREVIOUS:

fiscal note(s) ^{208-D 199.9} Dept/Date: DOA/CAC 2/22/90

fiscal note(s) Dept/Date: _____

zero fiscal note(s) _____

zero fiscal note(s) _____

appropriation-no fiscal note

SIGNING DO PASS:

OTHER RECOMMENDATIONS:

Jim Duncan

[Signature]

[Signature]

Rich Uehl (No Pass)

Issue Honors - No Pass

Paul Smith - No Pass

1. *John Boy* Do Pass 2. _____

FISCAL NOTE

REQUEST:

Revision Date: 02/23/90 Agency Affected: Department of Administration
 Title: Relating to an Alaska Conference BRU: Older Alaskans Commission
 on Aging
 Sponsor: Pourchot Components: _____
 Requestor: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	60.0					
TRAVEL	25.0					
CONTRACTUAL	112.9					
SUPPLIES	2.0					
EQUIPMENT	0					
LAND & STRUCTURES	0					
GRANTS, CLAIMS	0					
MISCELLANEOUS	0					
TOTAL OPERATING	199.9	0	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND	199.9	0	0	0	0	0
FEDERAL FUNDS						
OTHER						
TOTAL	199.9	0	0	0	0	0

POSITIONS:

FULL-TIME	1					
PART-TIME	1					
TEMPORARY	0					

ANALYSIS: (Attach a separate page if necessary)

There is no fiscal impact to FY 90. See attached for further explanation.

Prepared by: Connie J. Sipe, Executive Director *CS* Phone: 465-3250
 Division: Older Alaskans Commission Date: Feb 23, 1990
 Approved by Commissioner: Frank S. Baxter *Frank Baxter* Date: 2/23/90
 Agency: Department of Administration

Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

Revised 2/23/90

Department of Administration
Older Alaskans Commission

Analysis of Revised Fiscal Note on SCR 36

In order to plan, organize, and carry out an Alaska Conference on Aging as described in SCR 36, the Older Alaskans Commission will need funds for staff, travel, and contracts.

OAC needs project staff to plan and present the 1991 Alaska Conference on Aging; funds to contract with national and international speakers; and funds for the conference, including the partial advance purchase of accommodation and food so as to keep the participants' cost within financial reach of aging delegates from around the state. The OAC will appoint a statewide planning committee to represent all seniors in the design of the conference.

Detail of Revised Fiscal Note on SCR 36

FY 91

100 <u>Personal Services</u>	\$60,031
1 project coordinator(18A)(PFT for 11 months)	
1 clerk typist III (8a) (PPT 11 months - half time)	
200 <u>Travel</u>	25,000
Travel for planning committee/OAC staff	
"Scholarship" travel stipends for delegates (need)	
300 <u>Contractual Services</u>	112,880
Contract for conference with UAF	
Conference speakers	
Partial payment for accommodations/meals	
OAC telephone/postage/advertising	
Teleconferencing	
400 <u>Supplies</u>	<u>2,000</u>
	FY 91 TOTAL: \$199,911

BY SEN. POURCHOT, Kelly, Duncan, Uehling, Sturgulewski, Szymanski, Halford,
Faiks, Rodey, Fahrenkamp, Frank, Jones, Pearce

1 IN THE SENATE

2

SENATE CONCURRENT RESOLUTION NO. 36

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

SIXTEENTH LEGISLATURE - SECOND SESSION

5

Relating to an Alaska Conference on

6

Aging and a national White House Confer-

7

ence on Aging in 1991.

8

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9

WHEREAS President Bush has called for a national White House Confer-
10 ence on Aging in 1991 under the authority vested in him by the Older Ameri-
11 cans Act Amendments of 1987; and

12

WHEREAS the purpose of the national conference will be to develop
13 recommendations for additional research and action in the field of aging to
14 further the policy of the Congress set out in the Older Americans Act
15 Amendments of 1987:

16

It is the policy of the Congress that

17

(1) the Federal Government should work jointly

18

with the States and their citizens to develop recommendations

19

and plans of action to meet the challenges and needs of older

20

individuals, . . . and

21

(2) in developing programs for the aging pursuant to

22

this section, emphasis should be directed toward individual,

23

private, and public initiatives and resources intended to enhance

24

the economic security and self-sufficiency of elder Americans.

25

P.L. 100 - 175, sec. 201(b); and

26

WHEREAS the legislature strongly agrees with the stated policy of the
27 Congress and adopts it as the policy for the state; and

28

WHEREAS the legislature also subscribes to the findings of the
29 Congress set out in the Older Americans Act Amendments of 1987, which can

1 be summarized as acknowledging the great value of older Americans and their
2 talents, the need to assure all older Americans access to affordable health
3 care, comprehensive long-term care, suitable housing, opportunities for
4 continued productivity and employment, and the need to foster the fulfill-
5 ment and dignity of older Americans; and

6 WHEREAS the state will be called upon to send delegates from among its
7 citizens to the national 1991 White House Conference on Aging who will
8 represent the views and needs of all older Alaskans and of all Alaskans
9 interested in aging;

10 BE IT RESOLVED by the Alaska State Legislature that a 1991 Alaska
11 Conference on Aging be convened before the 1991 White House Conference on
12 Aging to allow older Alaskans and other interested citizens and public
13 officials to meet and discuss issues related to aging in the state and in
14 the nation, and to choose delegates to represent the state at the White
15 House conference; and be it

16 FURTHER RESOLVED that the governor is respectfully requested to direct
17 the Older Alaskans Commission, created by the legislature in 1981 and the
18 state's designated State Unit on Aging for all purposes under the Older
19 Americans Act, to plan and carry out the 1991 Alaska Conference on Aging
20 and to coordinate and cooperate, as requested, with the federal Administra-
21 tion on Aging in planning for and assisting with the 1991 White House
22 Conference on Aging; and be it

23 FURTHER RESOLVED that the Older Alaskans Commission should coordinate
24 its planning for both the state and the White House conference with all
25 local and state organizations whose members are older Alaskans or whose
26 purpose is to serve older Alaskans, including organizations for retirees
27 who may be younger than age 60, all local senior citizen commissions,
28 regional conferences of Native Alaskan elders, and with all government
29 agencies serving older Alaskans; and be it

1 FURTHER RESOLVED that the Older Alaskans Commission should develop a
2 method of choosing voting delegates to both the state and the national
3 conferences from among major senior or ~~other~~ organizations and from local
4 or regional senior groups, so that, as ~~far~~ as possible, the interests of
5 all Alaskans on the issues of aging may be fairly represented at the state
6 and the White House conferences; and be it

7 FURTHER RESOLVED that the Older Alaskans Commission should offer
8 planning assistance and information to local or regional areas that may
9 choose to conduct local aging forums before the statewide Alaska Conference
10 on Aging; and be it

11 FURTHER RESOLVED that the Older Alaskans Commission should appoint an
12 ad hoc steering committee, consisting of commission members and others, to
13 assist the commission in the planning, coordination, and conduct of the
14 Alaska Conference on Aging, and the members of the steering committee
15 should serve without compensation, but should be entitled to per diem and
16 travel expenses authorized by law for commission members; and be it

17 FURTHER RESOLVED that the Older Alaskans Commission should hire tempo-
18 rary or project staff and enter into those contracts necessary to carry out
19 the intent of this resolution, including contracts for group accommoda-
20 tions, transportation, and meal services for delegates to the Alaska Con-
21 ference on Aging, or for stipends for delegates to be awarded on an equita-
22 ble basis as needed to ensure reasonable affordability and access of all
23 chosen delegates to the state conference; and be it

24 FURTHER RESOLVED that the Older Alaskans Commission submit a report of
25 the activities and findings of the Alaska Conference on Aging, of the
26 activities of the Alaska delegation to the White House conference, and of
27 any resulting proposals for legislation to the governor and the legislature
28 by March 1, 1992.

ALASKA STATE LEGISLATURE

SENATE STATE AFFAIRS,
CHAIR

ETHICS COMMITTEE,
CHAIR



ANCHORAGE
P.O. BOX 104838
ANCHORAGE, AK 99510
(W) (907) 581-7623
(H) (907) 338-2425

JUNEAU
P.O. BOX V
STATE CAPITOL
JUNEAU, AK 99811
(907) 465-3712

Senator Pat Pourchot

MEMORANDUM

TO: Senate Finance Committee
Senator Rick Uehling, Co-Chair
Senator John Binkley, Co-Chair
Senator Jim Duncan
Senator Paul Fischer
Senator Steve Frank
Senator Drue Pearce
Senator Fred Zharoff

DATE: 2/20/90

FR: Senator Pat Pourchot

RE: SCR 36, "Relating to an Alaska Conference on Aging and a National White House Conference on Aging in 1991"

Title II of the Older Americans Act Amendments of 1987 authorized the third decennial White House Conference on Aging to be held in 1991. As in 1971 and 1981, seniors nationwide will be involved in a year of pre-conference planning.

SCR 36 directs the Older Alaskans Commission, as the designated state unit, to

- 1) Plan and coordinate a statewide Alaska conference in preparation for the National White House Conference. The purpose of the state conference is to select delegates to the White House Conference and to formulate positions on state and national issues related to aging. The conference will be open to all Alaskans.
- 2) Offer planning assistance and information to local or regional areas that may wish to conduct local aging forums prior to the state conference.
- 3) Appoint an ad hoc committee to assist the OAC in the planning, coordination and conduct of the state conference.
- 4) Hire temporary support staff and enter into contracts necessary to carry out the intent of the resolution.
- 5) Submit a report to the governor and legislature in 1992 on the activities, findings and legislative proposals of the state and national conferences.

The bill carries a fiscal note of \$250,000.

SUMMARY

SCR 36 - "Relating to an Alaska Conference on Aging and a national White House Conference on Aging in 1991."

Title II of the Older Americans Act Amendments of 1987 authorized the third decennial White House Conference on Aging to be held in 1991. As in 1971 and 1981, seniors nationwide will be involved in a year of pre-conference planning. In preparation for the national conferences, Alaska held state conferences in both 1971 and 1981 to assess Alaskan needs and to provide policy guidance to the Alaska delegation.

As our senior population continues to grow, the needs and issues facing older Alaskans will impact all ages and economic groups. Affordable health care, comprehensive long-term care, housing, and employment opportunities are among the issues that will be addressed at both the state and national conferences.

SCR 36 directs the Older Alaskans Commission, as the designated state unit, to

- 1) Plan and coordinate a statewide Alaska conference in preparation for the national White House Conference. The purpose of the state conference is to select delegates to the White House Conference and to formulate positions on state and national issues related to aging. The conference will be open to all Alaskans.
- 2) Offer planning assistance and information to local or regional areas that may wish to conduct local aging forums prior to the state conference.
- 3) Appoint an ad hoc committee to assist the OAC in the planning, coordination and conduct of the state conference.
- 4) Hire temporary support staff and enter into contracts necessary to carry out the intent of the resolution.
- 5) Submit a report to the governor and legislature in 1992 on the activities, findings and legislative proposals of the state and national conferences.

The bill carries a fiscal note of \$ 250,000.

Older Alaskans Commission

Box C
Juneau, Alaska 99811-0209
907/465-3250

POSITION PAPER ON SCR 36

The Older Alaskans Commission supports the passage of SCR 36, which calls for the state to convene a 1991 Alaska Conference on Aging, to focus on senior issues of the 1990s and as a prelude to the anticipated 1991 White House Conference on Aging.

As of this date the status of the national conference is still uncertain, and seniors all over the country are awaiting President Bush's official call for this national forum in the tradition of the 1971 and 1981 White House Conferences on Aging.

Despite the uncertainty about the national conference, Alaska seniors have clearly voiced their desire that Alaska should hold its once-a-decade statewide conference on aging issues. The Older Alaskans Commission is joined in this request by the Older Persons Action Group and the Alaska chapter of the American Association of Retired Persons.

Under the provisions of SCR 36, the Older Alaskans Commission would be charged to plan and conduct the statewide Aging Conference, with planning participation from representatives of Alaska's many local and state senior citizen organizations.

The OAC has asked for a fiscal note to fund this conference work. Records indicate that in 1981 the State spent \$ 120,000 to hold a large statewide conference for 400 senior delegates, and that one and a half full-time professional employees spent nearly a year on the conference and the attendant events in preparation for Alaska's participation in the White House Conference. Because the OAC staff is now one-third smaller than in 1986, the OAC needs a project employee and clerical support for FY 91 to carry out the tasks involved in planning and staging a high-quality conference on aging issues in the 1990s.

The OAC urges early passage of SCR 36.

Approved by:

Peggy A. Burgin
Peggy Burgin, Chair
Older Alaskans Commission

Reviewed by:

Frank Baxter
Frank Baxter, Commissioner
Department of Administration

Dated: January 22, 1990

Dated: 1/23/90

Conference planning starts

by Bob Knox

Active planning has started for the 1981 White House Conference on Aging with the first meetings of the statewide committee and scheduling of the first community forums around Alaska.

William Cashea of Fairbanks has been appointed coordinator for the state's White House Conference, which will be held next March and precede the national conference in Washington, D.C.

A state office for the conference has been established in the MacKoy Building in Anchorage. Howard DeVore is in charge of the office as assistant state coordinator.

First meeting of the statewide planning committee took place in August in Anchorage. Members of the 18-person committee include the governor's advisory committee and other senior citizen representatives from all geographic areas of the state.

Representing Older Persons Action Group on the committee are Rose Palmquist, president of the board of directors; and Edna Adrian, vice president.

Next meeting of the committee has been tentatively scheduled for early in October. At that session a budget drafted at the last meeting is to be put into final form. The committee will also work on means to select and elect representatives to attend the state conference

(continued on page 12)



William Cashea of Fairbanks, state coordinator for the White House Conference on Aging, left, discusses preliminary plans for the state activities with Danny Plotnick, director of the state Office on Aging.

Candidates backing senior goals do well at polls

Candidates supporting programs for senior citizens generally did well in Alaska's primary election with the majority of them advancing to the November general elections.

That is shown in an analysis of the primary results taken together with information supplied by candidates replying to a letter sent out before the election by Older Persons Action Group, Inc.

The OPAG letter was sent to all 182 candidates running for House or Senate seats in the Alaska Legislature. Replies were received from some 40 candidates with all of them supporting in whole or in part the senior

citizen program outlined in the letter.

Of the 40 candidates who replied endorsing the OPAG goals, a total of 27 were nominated and will be running for election in November.

The 40 who replied actually represent a higher percentage of the total than appears as several Libertarian candidates filed for office but were not involved in the primary. Also, incumbents were running unopposed and did little or no primary campaigning.

The letter sent to candidates (published in the July issue of *The Senior Voice*) listed five basic goals and

(continued on page 12)



Chapter officers and board members from Palmer and Anchorage attended an American Association of Retired Persons workshop held in Anchorage this month. Conducting the sessions were two AARP officials from California, Cindy Forrest, assistant Area 9 representative; and Ben Fowell, associate area vice president; together with Art Woodman, Alaska state director; and Martha Waldrop, assistant state director. Topics covered included educational and service programs, developing a strong chapter role of officers and

Planning starts for Alaska's White House Conference

[continued from page 1]

to assure representation from all areas of the state.

The community forums which are now starting to be held around the state will help to select representatives to attend, and issues to be discussed, at the statewide conference which has been scheduled in Anchorage next March.

In turn, the statewide conference will provide advance planning for the national conference in Washington, D.C. That has been scheduled for November 30-December 4, 1981.

The 1981 national conference will be the third held. Previous conferences were held in 1961 and 1971.

The 1981 White House Conference on Aging was designed to draw national attention to the growing number of older Americans and the policies needed to maximize the resources of this important segment of the population as well as to help meet their needs.

The legislation calling for the 1981 White House Conference identified the need to:

- improve the economic well-being of older Americans;

- make comprehensive and quality health care more readily available;

- establish a more comprehensive social service delivery system;

- expand availability of

appropriate housing, long-term care, retirement policy;

- offer greater employment opportunities for older Americans; and

Eight goals

The 1981 White House Conference on Aging will strive to help older Americans by making recommendations to:

- Improve their economic well-being.
- Make quality health care more readily available.
- Establish a more comprehensive social service delivery system.
- Expand housing and long-term-care facilities.
- Develop a national retirement policy.
- Offer greater job opportunities.
- Overcome aging stereotypes.
- Stimulate medical research in aging.

- overcome aging stereotypes and encourage biomedical research in the aging process.

A major thrust of the pre-conference planning is an emphasis on the untapped skills and creativity of older persons and the contributions that older people can and do make to our society.

Alaska's White House Conference:

215 delegates open state meeting March 13

More than 200 senior representatives from all parts of the state will converge on Anchorage this month for the state's three-day White House Conference on Aging.

The Alaska conference, preparatory to a national conference in Washington, D.C. next fall, will be attended by 215 official voting dele-

gates selected from all geographic areas of the state. The conference, March 13-15 at the Anchorage Westward Hilton, will also be open to all other seniors, who will be able to participate although they will not vote.

Featured banquet speaker, on Saturday, March 14, will be Jacob, Clayman, national president of the Na-

tional Council of Senior Citizens, from Washington, D.C.

Clayman's topic has been announced as the "alarming situation of the vulnerability of older American programs at the national level."

Mrs. Ellen Cashen of Fairbanks will be an honored guest at the opening session of the conference

and will be present for a tribute to her husband, the late Dr. William R. Cashen, who died last month. Doctor Cashen, a professor of mathematics and marshal of the University of Alaska, emeritus, was serving as the state coordinator for the conference at the time of his death.

Following Doctor Cashen's death, Gov. Jay Ham-

mond appointed Dr. Fred McGinnis of Anchorage as acting coordinator for the conference.


The conference will open Friday, March 13 at 8 a.m. with registration in the second floor foyer. The opening session will start at 10 a.m. in the grand ballroom.

Dr. Burton Riefler of So-

continued on page 5

Alaska's
Advocacy Paper

THE SENIOR VOICE



Official Publication of Older Persons Action Group

Volume 4, Number 3

March 1981

1981

215 delegates open state meeting March 13

continued from page 1

attle will speak on "The Challenge of Quality Living" at the opening session. Doctor Riefler is director of geriatric and family services at the University of Washington Hospital and assistant professor in the department of psychiatry. He is a consultant to the National Institute of Mental Health and served as a member of a national Institute on Aging Task Force in 1978-80.

The opening session will be followed by a noon luncheon at which Dr. Mitchell Reff will be the guest speaker. His topic will be "Achievements of Research for the Elderly." Doctor Reff is special assistant to the associate director, biomedical research and clinical medicine program of the National Institute on Aging. He is also assistant professor at the University of Colorado Health

Sciences Center.

The afternoon session, from 1:30 p.m. until 5 p.m., will be devoted to general issue discussion groups with the delegates split up into six groups.

There is no planned conference activity for Friday evening. However, all conference delegates have been issued an invitation by the Older Persons Action Group to attend the OPAG monthly meeting that evening. The dinner meeting starts at 6 p.m. at the Pioneer Schoolhouse at Third and Eagle Street.

The Saturday morning session will run from 8 a.m. until 11:30. The delegates will split up into six "issue resolution" groups. Areas to be discussed are:

- Economic security
- Health
- Social well being
- Older Americans as

a growing national resource

- Creating an age-integrated society
- Research in aging.

The guest speaker for the Saturday noon luncheon has not yet been announced. During the afternoon the six issue resolution groups will continue to meet, until 4 p.m., to develop issue statements. Nomination of national conference delegates and observers is scheduled to follow and to close by 5 p.m.

The banquet, at which Jacob Clayman will be the guest speaker, is scheduled to start at 7 p.m. in the ballroom.

Sunday morning's session will conclude the conference with a general assembly. Delegates and observers are to be elected and there will be action on resolutions.

Seniors interested in acting as non-voting partici-

pants can pre-register in Anchorage by calling 274-4522. Participants can also register and pick up forum reports to prepare for the con-

ference by calling at the conference office in Room 327 of the MacKay Building between 8 a.m. and 4:30 p.m., Monday through Friday.

SCR 30
file

[COMMITTEE PRINT]

COMPILATION
OF THE
1991 WHITE HOUSE
CONFERENCE ON AGING

PREPARED FOR THE
SUBCOMMITTEE ON HUMAN RESOURCES
OF THE
COMMITTEE ON EDUCATION AND LABOR
OF THE
HOUSE OF REPRESENTATIVES
ONE HUNDRED FIRST CONGRESS
FIRST SESSION



April 27, 1989

Serial No. 101-E

U.S. GOVERNMENT PRINTING OFFICE
WASHINGTON : 1989

96-895

For sale by the Superintendent of Documents, Congressional Sales Office
U.S. Government Printing Office, Washington, DC 20402

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(iii)

OLDER AMERICANS ACT AMENDMENTS OF 1987

(Public Law 100-175; 101 Stat. 926)

TITLE II—1991 WHITE HOUSE CONFERENCE ON
AGING ¹

SEC. 201. WHITE HOUSE CONFERENCE AUTHORIZED.

(a) FINDINGS.—The Congress finds that—

(1) the number of individuals 55 years of age or older was approximately 51,400,000 in 1986, and will, by the year 2040, be approximately 101,700,000,

(2) more than 1 of every 6 persons 55 years of age or older will be hospitalized during the next year,

(3) persons 55 years of age or older have a higher average out-of-pocket medical cost burden than younger persons; approximately 17 percent of individuals age 55 to 64 experience out-of-pocket costs in excess of 20 percent of their family income and the average per capita out-of-pocket cost of persons 65 years of age or older is expected to equal 18.5 percent of income by 1991,

(4) there is a great need to ensure access and the quality of affordable health care to all older individuals,

(5) the need for a comprehensive and responsive long-term care delivery system is great,

(6) the availability and cost of suitable housing, together with suitable services needed for independent or semi-independent living, still cause concern to older individuals,

(7) the ability to lead an independent or semi-independent life is contingent, in many cases, upon the availability of a comprehensive and effective social service system for older individuals,

(8) the availability and access to opportunities for continued productivity and employment is of great importance to middle-aged and older individuals who want or need to work,

(9) the fulfillment, dignity, and satisfaction of retirees still depend on the continuing development of a consistent national retirement policy,

(10) there is a continuing need to maintain and preserve the national policy with respect to increasing, coordinating, and expediting biomedical and other appropriate research directed at determining the causes and effects of the aging process,

¹ (42 U.S.C. 3001 note)

(11) false stereotypes about aging and the process of aging continue to be prevalent throughout the United States and policies should be nurtured to overcome such stereotypes, and

(12) the talents and experience of older individuals represent a valuable community resource which should be developed and more widely shared within the local community.

(b) **POLICY.**—It is the policy of the Congress that—

(1) the Federal Government should work jointly with the States and their citizens to develop recommendations and plans for action to meet the challenges and needs of older individuals, consistent with the objectives of this section, and

(2) in developing programs for the aging pursuant to this section emphasis should be directed toward individual, private, and public initiatives and resources intended to enhance the economic security and self-sufficiency of elder Americans.

SEC. 202. AUTHORIZATION OF THE CONFERENCE.

(a) **AUTHORITY TO CALL CONFERENCE.**—The President may call a White House Conference on Aging in 1991 in order to develop recommendations for additional research and action in the field of aging which will further the policy set forth in subsection (b).

(b) **PLANNING AND DIRECTION.**—The Conference shall be planned and conducted under the direction of the Secretary in cooperation with the Commissioner on Aging and the Director of the National Institute on Aging, and the heads of such other Federal departments and agencies as are appropriate. Such assistance may include the assignment of personnel.

(c) **PURPOSE OF THE CONFERENCE.**—The purpose of the Conference shall be—

(1) to increase the public awareness of the essential contributions of older individuals to society,

(2) to identify the problems of the older individuals,

(3) to develop recommendations for the coordination of Federal policy with State and local needs and the implementation of such recommendations,

(4) to examine the well-being of older individuals,

(5) to develop such specific and comprehensive recommendations for executive and legislative action as may be appropriate for maintaining and improving the well-being of older individuals, and

(6) to review the status of recommendations adopted at previous White House Conferences on Aging.

(d) **CONFERENCE PARTICIPANTS AND DELEGATES.**—

(1) **PARTICIPANTS.**—In order to carry out the purposes of this section, the Conference shall bring together—

(A) representatives of Federal, State, and local governments,

(B) professional and lay people who are working in the field of aging, and

(C) representatives of the general public, particularly older individuals.

(2) **SELECTION OF DELEGATES.**—The delegates shall be selected without regard to political affiliation or past partisan activity

and shall, to the best of the appointing authority's ability, be representative of the spectrum of thought in the field of aging.

SEC. 203. CONFERENCE ADMINISTRATION.

(a) ADMINISTRATION.—In administering this section, the Secretary shall—

(1) request the cooperation and assistance of the heads of such other Federal departments and agencies as may be appropriate in the carrying out of this section,

(2) furnish all reasonable assistance, including financial assistance, to State agencies on the aging and to area agencies on the aging, and to other appropriate organizations, to enable them to organize and conduct conferences in conjunction with the Conference,

(3) prepare and make available for public comment a proposed agenda for the Conference which will reflect to the greatest extent possible the major issues facing older individuals consistent with the provisions of subsection (a),

(4) prepare and make available background materials for the use of delegates to the Conference which the Secretary deems necessary, and

(5) engage such additional personnel as may be necessary to carry out the provisions of this section without regard to provisions of title 5, United States Code, governing appointments in the competitive service, and without regard to chapter 51 and subchapter III of chapter 53 of such title relating to classification and General Schedule pay rates.

(b) DUTIES.—The Secretary shall, in carrying out the Secretary's responsibilities and functions under this section, assure that—

(1) the conferences under subsection (a)(2) will—

(A) include a conference on older Indians to identify conditions that adversely affect older Indians, to propose solutions to ameliorate such conditions, and to provide for the exchange of information relating to the delivery of services to older Indians, and

(B) be so conducted as to assure broad participation of older individuals,

(2) the proposed agenda for the Conference under subsection (a)(3) is published in the Federal Register not less than 180 days before the beginning of the Conference and the proposed agenda is open for public comment for a period of not less than 60 days,

(3) the final agenda for the Conference under subsection (a)(3), taking into consideration the comments received under paragraph (2), is published in the Federal Register and transmitted to the chief executive officers of the States not later than 30 days after the close of the public comment period provided for under paragraph (2),

(4) the personnel engaged under subsection (a)(5) shall be fairly balanced in terms of points of views represented and shall be appointed without regard to political affiliation or previous partisan activities,

(5) the recommendations of the Conference are not inappropriately influenced by any appointing authority or by any spe-

(2)
How much Fed money
available
How will it be distributed

cial interest, but will instead be the result of the independent judgment of the Conference, and

(6) current and adequate statistical data, including decennial census data, and other information on the well-being of older individuals in the United States are readily available, in advance of the Conference, to the delegates of the Conference, together with such information as may be necessary to evaluate Federal programs and policies relating to aging. In carrying out this subparagraph, the Secretary is authorized to make grants to, and enter into cooperative agreements with, public agencies and nonprofit private organizations.

< *Attending services*

SEC. 204. CONFERENCE COMMITTEES.

(a) **ADVISORY COMMITTEE.**—The Secretary shall establish an advisory committee to the Conference which shall include representation from the Federal Council on Aging and other public agencies and private nonprofit organizations as appropriate.

(b) **OTHER COMMITTEES.**—The Secretary may establish such other committees, including technical committees, as may be necessary to assist in the planning, conducting, and reviewing of the Conference.

(c) **COMPOSITION OF COMMITTEES.**—Each such committee shall be composed of professionals and public members, and shall include individuals from low-income families and from minority groups. A majority of the public members of each such committee shall be 55 years of age or older.

(d) **COMPENSATION.**—Appointed members of any such committee (other than any officers or employees of the Federal Government), while attending conferences or meetings of the committee or otherwise serving at the request of the Secretary, shall be entitled to receive compensation at a rate to be fixed by the Secretary, but not to exceed the daily prescribed rate for GS-18 under section 5332 of title 5, United States Code (including travel time). While away from their homes or regular places of business, such members may be allowed travel expenses, including per diem in lieu of subsistence, as authorized under section 5703 of such title for persons employed intermittently in Federal Government service.

SEC. 205. REPORT OF THE CONFERENCE.

(a) **PROPOSED REPORT.**—A proposed report of the Conference, which shall include a statement of comprehensive coherent national policy on aging together with recommendations for the implementation of the policy, shall be published and submitted to the chief executive officers of the States not later than 60 days following the date on which the Conference is adjourned. The findings and recommendations included in the published proposed report shall be immediately available to the public.

(b) **RESPONSE TO PROPOSED REPORT.**—The chief executive officers of the States, after reviewing and soliciting recommendations and comments on the report of the Conference, shall submit to the Secretary, not later than 180 days after receiving the report, their views and findings on the recommendations of the Conference.

(c) **FINAL REPORT.**—The Secretary shall, after reviewing the views and recommendations of the chief executive officers of the States, prepare a final report of the Conference, which shall include a

compilation of the actions of the chief executive officers of the States and take into consideration the views and findings of such officers.

(d) **RECOMMENDATIONS OF SECRETARY.**—The Secretary shall, within 90 days after submission of the views of the chief executive officers of the States, publish and transmit to the President and to the Congress recommendations for the administrative action and the legislation necessary to implement the recommendations contained within the report.

SEC. 206. DEFINITIONS.

For the purposes of this title—

(1) the term "area agency on aging" means the agency designated under section 305(a)(2)(A) of the Act,

(2) the term "State agency on aging" means the State agency designated under section 305(a)(1) of the Act,

(3) the term "Secretary" means the Secretary of Health and Human Services,

(4) the term "Conference" means the White House Conference on Aging authorized in subsection (b), and

(5) the term "State" means any of the several States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the Virgin Islands, the Trust Territory of the Pacific Islands, or the Commonwealth of the Northern Mariana Islands.

SEC. 207. AUTHORIZATION OF APPROPRIATIONS.

(a) **AUTHORIZATION.**—There are authorized to be appropriated such sums as may be necessary, for each of the fiscal years 1989, 1990, and 1991, to carry out this title. Sums appropriated under this paragraph shall remain available until the expiration of the 1-year period beginning on the date the Conference is adjourned. New spending authority or authority to enter into contracts as provided in this section shall be effective only to the extent and in such amounts as are provided in advance in appropriations Acts.

(b) **RETURN OF UNEXPENDED FUNDS.**—Any funds remaining upon the expiration of such 1-year period shall be returned to the Treasury of the United States and credited as miscellaneous receipts.

4/20/90
H (Enr 12)

FISCAL NOTE

REQUEST:

Revision Date: 4/18/90
Title: Relating to an Alaska Conference on Aging
Sponsor: Pourchot
Requestor: _____

Agency Affected: Department of Administration
BRU: Older Alaskans Commission

Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	43.7	0	0	0	0	0
TRAVEL	25.0	0	0	0	0	0
CONTRACTUAL	112.9	0	0	0	0	0
SUPPLIES	2.0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	183.6	0	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND	183.6	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
TOTAL	183.6	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	1	0	0	0	0	0
TEMPORARY	1	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

There is no fiscal impact to FY 90. See attached for further explanation.

Prepared by: Connie J. Sipe, Executive Director

Division: Older Alaskans Commission

Phone: 465-3250

Date: 4/18/90

Approved by Commissioner: Frank S. Baxter

Agency: Department of Administration

Date: 4/19/90

Distribution (by preparer):

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Requestor
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Revised 4/18/90

Department of Administration
Older Alaskans Commission

Analysis of Revised Fiscal Note on SCR 36

In order to plan, organize, and carry out an Alaska Conference on Aging as described in SCR 36, the Older Alaskans Commission will need funds for staff, travel, and contracts.

OAC needs project staff to plan and present the 1991 Alaska Conference on Aging; funds to contract with national and international speakers; and funds for the conference, including the partial advance purchase of accommodation and food so as to keep the participants' cost within financial reach of aging delegates from around the state. The OAC will appoint a statewide planning committee to represent all seniors in the design of the conference.

Detail of Revised Fiscal Note on SCR 36

FY 91

100 <u>Personal Services</u>	\$43,727
1 administrative assistant II (14A) (TFT 11 mos)	
1 clerk typist III (8a) (PPT 11 months - half time)	
200 <u>Travel</u>	25,000
Travel for planning committee/OAC staff	
"Scholarship" travel stipends for delegates (need)	
300 <u>Contractual Services</u>	112,880
Contract for conference with UAF	
Conference speakers	
Partial payment for accommodations/meals	
OAC telephone/postage/advertising	
Teleconferencing	
400 <u>Supplies</u>	<u>2,000</u>

FY 91 TOTAL: \$183,607

FISCAL NOTE

REQUEST:

Revision Date: _____ Agency Affected: Department of Administration
 Title: Relating to an Alaska Conference BRU: Older Alaskans Commission
on Aging
 Sponsor: Pourchot Components: _____
 Requestor: Pourchot

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	77.0					
TRAVEL	30.2					
CONTRACTUAL	141.0					
SUPPLIES	2.0					
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	250.0	0	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0		0	

FUNDING: (Thousands of Dollars)

GENERAL FUND	250.0					
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME	2	0				
PART-TIME	0	0				
TEMPORARY	0	0				

ANALYSIS: (Attach a separate page if necessary)

Prepared by: Connie J. Side *Connie J. Side* Phone: 465-3250
 Division: Older Alaskans Commission Date: 1/22/90
 Approved by Commissioner: Frank S. Baxter *Frank S. Baxter* Date: 1/23/90
 Agency: Department of Administration

Distribution (by preparer):
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 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

Department of Administration
Older Alaskans Commission
Draft Revision 1/22/90

Analysis of Fiscal Note on SCR 36

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Detail of Fiscal Note on SCR 36

FY 91

100 <u>Personal Services</u>	\$76,711
1 project coordinator(18c)(11 months)	
1 clerk typist III (8a) (11 months)	
200 <u>Travel</u>	30,200
Travel for planning committee/OAC staff	
"Scholarship" travel stipends for delegates (need)	
300 <u>Contractual Services</u>	141,000
Contract for conference planning	
Conference speakers and international guests	
Partial payment for accommodations/meals	
OAC telephone/postage/advertising	
Teleconferencing	
400 <u>Supplies</u>	<u>2,000</u>
	FY 91 TOTAL: \$249,911

93

115

HOUSE COMMITTEE REPORT

File

(11)

Date Referred: March 14, 1990

FURTHER REFERRALS:

Date of Committee Action: 4/18/90

The FINANCE Committee considered:

SCR 36

SENATE CONCURRENT RES. NO. 36

CONFERENCE ON AGING

Relating to an Alaska Conference on Aging and a national White House Conference on Aging in 1991.

RECOMMENDATIONS:

- be replaced with _____ the same title.
- have attached amendment(s) a new title
- do pass
- do not pass
- no recommendation
- individual recommendations
- additional referral to the _____ Committee

ADOPTS: _____ letter of intent

ATTACHES NEW FISCAL NOTE(S):
(Dept)

APPROVES PREVIOUS:

(Date/Dept)

- fiscal impact Admin
- zero fiscal note _____
- zero with analysis _____

- fiscal note(s) _____
- zero fiscal note(s) _____
- zero fn/analysis _____

SIGNING DO PASS:

SIGNING:

(Check approp. column)

Do Not Pass No Rec Amend

[Signature] Hoffman
[Signature] ^{State 1-10} Larson
[Signature] Swackhammer
[Signature] Brown
[Signature] Koponen
[Signature] Barnes
[Signature] Phillips
[Signature] Wallis

SIGNING	Do Not Pass	No Rec	Amend
<u>[Signature]</u> Rieger		<input checked="" type="checkbox"/>	

[Signature] Larson
 Chairman's Signature
[Signature] Hoffman

FISCAL NOTE

REQUEST:

Revision Date: 4/18/90
Title: Relating to an Alaska Conference on Aging
Sponsor: Pourchot
Requestor: _____

Agency Affected: Department of Administration
BRU: Older Alaskans Commission

Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	43.7	0	0	0	0	0
TRAVEL	25.0	0	0	0	0	0
CONTRACTUAL	112.9	0	0	0	0	0
SUPPLIES	2.0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	183.6	0	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND	183.6	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
TOTAL	183.6	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	1	0	0	0	0	0
TEMPORARY	1	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

There is no fiscal impact to FY 90. See attached for further explanation.

Prepared by: Connie J. Sipe, Executive Director
Division: Older Alaskans Commission

Phone: 465-3250
Date: 4/18/90

Approved by Commissioner: Frank S. Baxter
Agency: Department of Administration

Date: 4/19/90

Distribution (by preparer):

Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

Revised 4/18/90

Department of Administration
Older Alaskans Commission

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In order to plan, organize, and carry out an Alaska Conference on Aging as described in SCR 36, the Older Alaskans Commission will need funds for staff, travel, and contracts.

OAC needs project staff to plan and present the 1991 Alaska Conference on Aging; funds to contract with national and international speakers; and funds for the conference, including the partial advance purchase of accommodation and food so as to keep the participants' cost within financial reach of aging delegates from around the state. The OAC will appoint a statewide planning committee to represent all seniors in the design of the conference.

Detail of Revised Fiscal Note on SCR 36

FY 91

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	Contract for conference with UAF	
	Conference speakers	
	Partial payment for accommodations/meals	
	OAC telephone/postage/advertising	
	Teleconferencing	
400	<u>Supplies</u>	2,000

FY 91 TOTAL: \$183,607

BY SEN. POURCHOT, Kelly, Duncan, Uehling, Sturgulewski, Szymanski, Halford,
Faiks, Rodey, Fahrenkamp, Frank, Jones, Pearce

1 IN THE SENATE

2 SENATE CONCURRENT RESOLUTION NO. 36

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SIXTEENTH LEGISLATURE - SECOND SESSION

5 Relating to an Alaska Conference on
6 Aging and a national White House Confer-
7 ence on Aging in 1991.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 WHEREAS President Bush has called for a national White House Confer-
10 ence on Aging in 1991 under the authority vested in him by the Older Ameri-
11 cans Act Amendments of 1987; and

12 WHEREAS the purpose of the national conference will be to develop
13 recommendations for additional research and action in the field of aging to
14 further the policy of the Congress set out in the Older Americans Act
15 Amendments of 1987:

16 It is the policy of the Congress that

17 (1) the Federal Government should work jointly
18 with the States and their citizens to develop recommendations
19 and plans of action to meet the challenges and needs of older
20 individuals, . . . and

21 (2) in developing programs for the aging pursuant to
22 this section, emphasis should be directed toward individual,
23 private, and public initiatives and resources intended to enhance
24 the economic security and self-sufficiency of elder Americans.

25 P.L. 100 - 175, sec. 201(b); and

26 WHEREAS the legislature strongly agrees with the stated policy of the
27 Congress and adopts it as the policy for the state; and

28 WHEREAS the legislature also subscribes to the findings of the
29 Congress set out in the Older Americans Act Amendments of 1987, which can

1 be summarized as acknowledging the great value of older Americans and their
2 talents, the need to assure all older Americans access to affordable health
3 care, comprehensive long-term care, suitable housing, opportunities for
4 continued productivity and employment, and the need to foster the fulfill-
5 ment and dignity of older Americans; and

6 WHEREAS the state will be called upon to send delegates from among its
7 citizens to the national 1991 white House Conference on Aging who will
8 represent the views and needs of all older Alaskans and of all Alaskans
9 interested in aging;

10 BE IT RESOLVED by the Alaska State Legislature that a 1991 Alaska
11 Conference on Aging be convened before the 1991 White House Conference on
12 Aging to allow older Alaskans and other interested citizens and public
13 officials to meet and discuss issues related to aging in the state and in
14 the nation, and to choose delegates to represent the state at the White
15 House conference; and be it

16 FURTHER RESOLVED that the governor is respectfully requested to direct
17 the Older Alaskans Commission, created by the legislature in 1981 and the
18 state's designated State Unit on Aging for all purposes under the Older
19 Americans Act, to plan and carry out the 1991 Alaska Conference on Aging
20 and to coordinate and cooperate, as requested, with the federal Administra-
21 tion on Aging in planning for and assisting with the 1991 White House
22 Conference on Aging; and be it

23 FURTHER RESOLVED that the Older Alaskans Commission should coordinate
24 its planning for both the state and the White House conference with all
25 local and state organizations whose members are older Alaskans or whose
26 purpose is to serve older Alaskans, including organizations for retirees
27 who may be younger than age 60, all local senior citizen commissions,
28 regional conferences of Native Alaskan elders, and with all government
29 agencies serving older Alaskans; and be it

1 FURTHER RESOLVED that the Older Alaskans Commission should develop a
2 method of choosing voting delegates to both the state and the national
3 conferences from among major senior or retiree organizations and from local
4 or regional senior groups, so that, as far as possible, the interests of
5 all Alaskans on the issues of aging may be fairly represented at the state
6 and the White House conferences; and be it

7 FURTHER RESOLVED that the Older Alaskans Commission should offer
8 planning assistance and information to local or regional areas that may
9 choose to conduct local aging forums before the statewide Alaska Conference
10 on Aging; and be it

11 FURTHER RESOLVED that the Older Alaskans Commission should appoint an
12 ad hoc steering committee, consisting of commission members and others, to
13 assist the commission in the planning, coordination, and conduct of the
14 Alaska Conference on Aging, and the members of the steering committee
15 should serve without compensation, but should be entitled to per diem and
16 travel expenses authorized by law for commission members; and be it

17 FURTHER RESOLVED that the Older Alaskans Commission should hire tempo-
18 rary or project staff and enter into those contracts necessary to carry out
19 the intent of this resolution, including contracts for group accommoda-
20 tions, transportation, and meal services for delegates to the Alaska Con-
21 ference on Aging, or for stipends for delegates to be awarded on an equita-
22 ble basis as needed to ensure reasonable affordability and access of all
23 chosen delegates to the state conference; and be it

24 FURTHER RESOLVED that the Older Alaskans Commission submit a report of
25 the activities and findings of the Alaska Conference on Aging, of the
26 activities of the Alaska delegation to the White House conference, and of
27 any resulting proposals for legislation to the governor and the legislature
28 by March 1, 1992.

ALASKA STATE LEGISLATURE

SENATE STATE AFFAIRS,
CHAIR

ETHICS COMMITTEE,
CHAIR



ANCHORAGE
P.O. BOX 104838
ANCHORAGE, AK 99510
(W) (907) 561-7623
(H) (907) 338-2425

JUNEAU
P.O. BOX V
STATE CAPITOL
JUNEAU, AK 99811
(907) 465-3712

Senator Pat Pourchot

MEMORANDUM

DATE: 3/14/90

TO: House Finance Committee
Representative Ron Larson, Co-Chair
Representative Lyman Hoffman, Co-Chair
Representative C.E. Swackhammer, Vice-Chair
Representative Kay Brown
Representative Niilo Koponen
Representative Fran Ulmer
Representative Kay Wallis
Representative Ramona Barnes
Representative Randy Phillips
Representative Steve Rieger
Representative Richard Shultz

FROM: Senator Pat Pourchot *Pat*

RE: SCR 36, "Relating to an Alaska Conference on Aging and a National White House Conference on Aging in 1991"

Title II of the Older Americans Act Amendments of 1987 authorized the third decennial White House Conference on Aging to be held in 1991. As in 1971 and 1981, seniors nationwide will be involved in a year of pre-conference planning.

SCR 36 directs the Older Alaskans Commission to:

- 1) Plan and coordinate a statewide conference in preparation for the national conference. The purpose of the state conference is to select delegates to the national conference and to formulate positions on state and national issues related to aging. The state conference will be open to all Alaskans.
- 2) Offer planning assistance and information to local or regional areas that may wish to conduct local aging forums prior to the state conference.
- 3) Appoint an ad hoc committee to assist the OAC in the planning, coordination and conduct of the state conference.
- 4) Hire temporary support staff and enter into contracts necessary to carry out the intent of the resolution.
- 5) Submit a report to the governor and legislature in 1992 on the activities, findings and legislative proposals of the state and national conferences.

The bill carries a fiscal note of \$199,900.

SCR 36 passed the House State Affairs Committee by a vote of 4DP, 2NR.

Senator Pourchot
January 18, 1990

SUMMARY

SCR 36 - "Relating to an Alaska Conference on Aging and a national White House Conference on Aging in 1991."

Title II of the Older Americans Act Amendments of 1987 authorized the third decennial White House Conference on Aging to be held in 1991. As in 1971 and 1981, seniors nationwide will be involved in a year of pre-conference planning. In preparation for the national conferences, Alaska held state conferences in both 1971 and 1981 to assess Alaskan needs and to provide policy guidance to the Alaska delegation.

As our senior population continues to grow, the needs and issues facing older Alaskans will impact all ages and economic groups. Affordable health care, comprehensive long-term care, housing, and employment opportunities are among the issues that will be addressed at both the state and national conferences.

SCR 36 directs the Older Alaskans Commission, as the designated state unit, to

- 1) Plan and coordinate a statewide Alaska conference in preparation for the national White House Conference. The purpose of the state conference is to select delegates to the White House Conference and to formulate positions on state and national issues related to aging. The conference will be open to all Alaskans.
- 2) Offer planning assistance and information to local or regional areas that may wish to conduct local aging forums prior to the state conference.
- 3) Appoint an ad hoc committee to assist the OAC in the planning, coordination and conduct of the state conference.
- 4) Hire temporary support staff and enter into contracts necessary to carry out the intent of the resolution.
- 5) Submit a report to the governor and legislature in 1992 on the activities, findings and legislative proposals of the state and national conferences.

The bill carries a fiscal note of \$ 250,000.

Older Alaskans Commission

Box C
Juneau, Alaska 99811-0209
907/465-3250

POSITION PAPER ON SCR 36

The Older Alaskans Commission supports the passage of SCR 36, which calls for the state to convene a 1991 Alaska Conference on Aging, to focus on senior issues of the 1990s and as a prelude to the anticipated 1991 White House Conference on Aging.

As of this date the status of the national conference is still uncertain, and seniors all over the country are awaiting President Bush's official call for this national forum in the tradition of the 1971 and 1981 White House Conferences on Aging.

Despite the uncertainty about the national conference, Alaska seniors have clearly voiced their desire that Alaska should hold its once-a-decade statewide conference on aging issues. The Older Alaskans Commission is joined in this request by the Older Persons Action Group and the Alaska chapter of the American Association of Retired Persons.

Under the provisions of SCR 36, the Older Alaskans Commission would be charged to plan and conduct the statewide Aging Conference, with planning participation from representatives of Alaska's many local and state senior citizen organizations.

The OAC has asked for a fiscal note to fund this conference work. Records indicate that in 1981 the State spent \$ 120,000 to hold a large statewide conference for 400 senior delegates, and that one and a half full-time professional employees spent nearly a year on the conference and the attendant events in preparation for Alaska's participation in the White House Conference. Because the OAC staff is now one-third smaller than in 1986, the OAC needs a project employee and clerical support for FY 91 to carry out the tasks involved in planning and staging a high-quality conference on aging issues in the 1990s.

The OAC urges early passage of SCR 36.

Approved by:

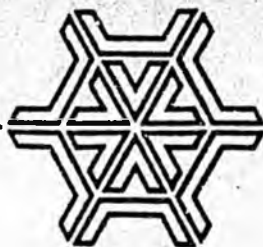
Peggy A. Burgin
Peggy Burgin, Chair
Older Alaskans Commission

Reviewed by:

Frank Baxter
Frank Baxter, Commissioner
Department of Administration

Dated: January 22, 1990

Dated: 1/23/90



March 1, 1990

MAR 8 1990

Representative Kay Brown
Alaska State Legislature
P.O. Box V
Juneau, Alaska 99811

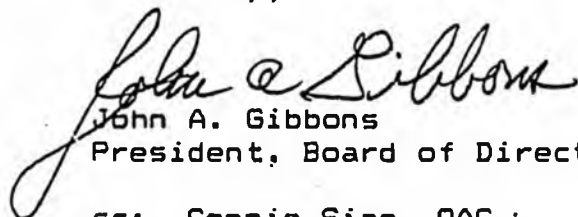
Dear Representative Brown:

Thank you for your recent letter concerning the presumed 1991 White House Conference on Aging and the attendant proposed Alaska conference.

At the direction of the Board of Directors, Anchor-AGE Center, Inc., I declare our strong support of HR 38. Further, I offer whatever assistance the Anchorage Senior Center may be able to give in bringing about the Conference on Aging. In this regard, please feel free to contact our Executive Director, David Herndon at 258-7823, Ed Beu, Chairman of Public Relations Committee at 333-2200 or myself at 277-3307.

We look forward to this special event.

Sincerely,


John A. Gibbons
President, Board of Directors

cc: Connie Sipe, DAC

**ANCHORAGE
SENIOR CENTER**

1300 E. 19th Ave., Anchorage, AK 99501

Kay Brown

Alaska State Legislature
House of Representatives

TO: Co-Sponsors of HCR 38

FROM: Representative Kay Brown

DATE: March 5, 1990



Because of your support for HCR 38, which designates the Older Alaskans Commission to plan and carry out the 1991 Alaska Conference on Aging, I would like to bring to your attention the fact that the companion measure in the Senate, SCR 36 (sponsored by Senator Pourchot), passed the Senate on Friday, March 2 by a vote of 16-0. It will be read across on the House floor this morning.

As you know, this session is the first time that bills originating from one chamber of the Legislature can be co-sponsored by members of the other body once the measure has passed out of the possession of the first body.

I would encourage you to also co-sponsor SCR 36. This resolution is exactly the same as HCR 38 which I introduced, and the measure was not amended in the Senate.

P. O. Box 20-2661
Anchorage AK 99520-2661
(907) 272-0507

During Session:
P. O. Box V
Juneau, AK 99811
(907) 465-4998

Conference planning starts

by Bob Knox

Active planning has started for the 1981 White House Conference on Aging with the first meetings of the statewide committee and scheduling of the first community forums around Alaska.

William Cashen of Fairbanks has been appointed coordinator for the state's White House Conference, which will be held next March and precede the national conference in Washington, D.C.

A state office for the conference has been established in the MacKiv Building in Anchorage. Howard DeVore is in charge of the office as assistant state coordinator.

First meeting of the statewide planning committee took place in August in Anchorage. Members of the 18-person committee include the governor's advisory committee and other senior citizen representatives from all geographic areas of the state.

Representing Older Persons Action Group on the committee are Ruse Palmquist, president of the board of directors; and Erna Adrian, vice president.

Next meeting of the committee has been tentatively scheduled for early in October. At that session a budget drafted at the last meeting is to be put into final form. The committee will also work on means to select and elect representatives to attend the state conference

(continued on page 12)



William Cashen of Fairbanks, state coordinator for the White House Conference on Aging, left, discusses preliminary plans for the state activities with Danny Plotnick, director of the state Office on Aging.

Candidates backing senior goals do well at polls

Candidates supporting programs for senior citizens generally did well in Alaska's primary election with the majority of them advancing to the November general elections.

That is shown in an analysis of the primary results taken together with information supplied by candidates replying to a letter sent out before the election by Older Persons Action Group, Inc.

The OPAG letter was sent to all 181 candidates running for House or Senate seats in the Alaska Legislature. Replies were received from some 40 candidates with all of them supporting in whole or in part the senior

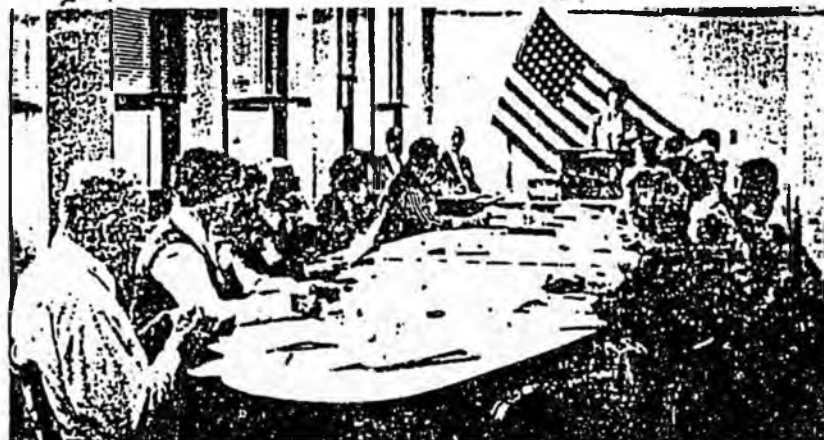
citizen program outlined in the letter.

Of the 40 candidates who replied endorsing the OPAG goals, a total of 27 were nominated and will be running for election in November.

The 40 who replied actually represent a higher percentage of the total than appears as several Libertarian candidates filed for office but were not involved in the primary. Also, incumbents were running unopposed and did little or no primary campaigning.

The letter sent to candidates (published in the July issue of *The Senior Voice*) listed five basic goals and

(continued on page 12)



Chapter officers and board members from Palmer and Anchorage attended an American Association of Retired Persons workshop held in Anchorage this month. Conducting the sessions were two AARP officials from California, Cindy Forrest, assistant Area 9 representative; and Ben Fewell, associate area vice president; together with Art Woodman, Alaska state director; and Martha Waldrop, assistant state director. Topics covered included educational and service programs.

Planning starts for Alaska's White House Conference

[continued from page 1]

to assure representation from all areas of the state.

The community forums which are now starting to be held around the state will help to select representatives to attend, and issues to be discussed, at the statewide conference which has been scheduled in Anchorage next March.

In turn, the statewide conference will provide advance planning for the national conference in Washington, D.C. That has been scheduled for November 30-December 4, 1981.

The 1981 national conference will be the third held. Previous conferences were held in 1961 and 1971.

The 1981 White House Conference on Aging was designed to draw national attention to the growing number of older Americans and the policies needed to maximize the resources of this important segment of the population as well as to help meet their needs.

The legislation calling for the 1981 White House Conference identified the need to:

- improve the economic well-being of older Americans;

- make comprehensive and quality health care more readily available;

- establish a more comprehensive social service delivery system;

- expand availability of

appropriate housing, long-term care, retirement policy;

- offer greater employment opportunities for older Americans; and

Eight goals

The 1981 White House Conference on Aging will strive to help older Americans by making recommendations to:

- Improve their economic well-being.

- Make quality health care more readily available.

- Establish a more comprehensive social service delivery system.

- Expand housing and long-term-care facilities.

- Develop a national retirement policy.

- Offer greater job opportunities.

- Overcome aging stereotypes.

- Stimulate medical research in aging.

- overcome aging stereotypes and encourage biomedical research in the aging process.

A major thrust of the pre-conference planning is an emphasis on the untapped skills and creativity of older persons and the contributions that older people can and do make to our society.

Alaska's White House Conference:

215 delegates open state meeting March 13

More than 200 senior representatives from all parts of the state will converge on Anchorage this month for the state's three-day White House Conference on Aging.

The Alaska conference, preparatory to a national conference in Washington, D.C. next fall, will be attended by 215 official voting dele-

gates selected from all geographic areas of the state. The conference, March 13-15 at the Anchorage Westward Hilton, will also be open to all other seniors, who will be able to participate although they will not vote.

Featured banquet speaker, on Saturday, March 14, will be Jacob Clayman, national president of the Na-

tional Council of Senior Citizens, from Washington, D.C.

Clayman's topic has been announced as the "alarming situation of the vulnerability of older American programs at the national level."

Mrs. Ellen Cashen of Fairbanks will be an honored guest at the opening session of the conference

and will be present for a tribute to her husband, the late Dr. William R. Cashen, who died last month. Doctor Cashen, a professor of mathematics and marshal of the University of Alaska, emeritus, was serving as the state coordinator for the conference at the time of his death.

Following Doctor Cashen's death, Gov. Jay Ham-

mond appointed Dr. Fred McGinnis of Anchorage as acting coordinator for the conference.

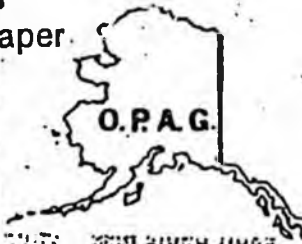
The conference will open Friday, March 13 at 8 a.m. with registration in the second floor foyer. The opening session will start at 10 a.m. in the grand ballroom.

Dr. Burton Riefler of Se-

continued on page 5

Alaska's
Advocacy Paper

THE SENIOR VOICE



Official Publication of Older Persons Action Group

Volume 4, Number 3 March 1981

1981

215 delegates open state meeting March 13

continued from page 1

attle will speak on "The Challenge of Quality Living" at the opening session. Doctor Riefler is director of geriatric and family services at the University of Washington Hospital and assistant professor in the department of psychiatry. He is a consultant to the National Institute of Mental Health and served as a member of a national Institute on Aging Task Force in 1978-80.

The opening session will be followed by a noon luncheon at which Dr. Mitchell Reff will be the guest speaker. His topic will be "Achievements of Research for the Elderly." Doctor Reff is special assistant to the associate director, biomedical research and clinical medicine program of the National Institute on Aging. He is also assistant professor at the University of Colorado Health

Sciences Center.

The afternoon session, from 1:30 p.m. until 5 p.m., will be devoted to general issue discussion groups with the delegates split up into six groups.

There is no planned conference activity for Friday evening. However, all conference delegates have been issued an invitation by the Older Persons Action Group to attend the OPAG monthly meeting that evening. The dinner meeting starts at 6 p.m. at the Pioneer Schoolhouse at Third and Eagle Street.

The Saturday morning session will run from 8 a.m. until 11:30. The delegates will split up into six "issue resolution" groups. Areas to be discussed are:

- Economic security
- Health
- Social well being
- Older Americans as

a growing national resource

- Creating an age-integrated society

- Research in aging.

The guest speaker for the Saturday noon luncheon has not yet been announced. During the afternoon the six issue resolution groups will continue to meet, until 4 p.m., to develop issue statements. Nomination of national conference delegates and observers is scheduled to follow and to close by 5 p.m.

The banquet, at which Jacob Clayman will be the guest speaker, is scheduled to start at 7 p.m. in the ballroom.

Sunday morning's session will conclude the conference with a general assembly. Delegates and observers are to be elected and there will be action on resolutions.

Seniors interested in acting as non-voting partici-

pants can pre-register in Anchorage by calling 274-4522. Participants can also register and pick up forum reports to prepare for the con-

ference by calling at the conference office in Room 327 of the MacKay Building between 8 a.m. and 4:30 p.m., Monday through Friday.

THE FOLLOWING DOCUMENT HAS
NOT BEEN FILMED BUT IS
AVAILABLE IN THE ORIGINAL
FILE

[COMMITTEE PRINT]

COMPILATION
OF THE
1991 WHITE HOUSE
CONFERENCE ON AGING

PREPARED FOR THE
SUBCOMMITTEE ON HUMAN RESOURCES
OF THE
COMMITTEE ON EDUCATION AND LABOR
OF THE
HOUSE OF REPRESENTATIVES
ONE HUNDRED FIRST CONGRESS
FIRST SESSION



April 27, 1989

Serial No. 101-E

U.S. GOVERNMENT PRINTING OFFICE
WASHINGTON : 1989

96-895

For sale by the Superintendent of Documents, Congressional Sales Office
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(Ex Officio)	

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(iii)

OLDER AMERICANS ACT AMENDMENTS OF 1987

(Public Law 100-175; 101 Stat. 926)

TITLE II—1991 WHITE HOUSE CONFERENCE ON
AGING ¹

SEC. 201. WHITE HOUSE CONFERENCE AUTHORIZED.

(a) FINDINGS.—The Congress finds that—

(1) the number of individuals 55 years of age or older was approximately 51,400,000 in 1986, and will, by the year 2040, be approximately 101,700,000,

(2) more than 1 of every 6 persons 55 years of age or older will be hospitalized during the next year,

(3) persons 55 years of age or older have a higher average out-of-pocket medical cost burden than younger persons; approximately 17 percent of individuals age 55 to 64 experience out-of-pocket costs in excess of 20 percent of their family income and the average per capita out-of-pocket cost of persons 65 years of age or older is expected to equal 18.5 percent of income by 1991,

(4) there is a great need to ensure access and the quality of affordable health care to all older individuals,

(5) the need for a comprehensive and responsive long-term care delivery system is great,

(6) the availability and cost of suitable housing, together with suitable services needed for independent or semi-independent living, still cause concern to older individuals,

(7) the ability to lead an independent or semi-independent life is contingent, in many cases, upon the availability of a comprehensive and effective social service system for older individuals,

(8) the availability and access to opportunities for continued productivity and employment is of great importance to middle-aged and older individuals who want or need to work,

(9) the fulfillment, dignity, and satisfaction of retirees still depend on the continuing development of a consistent national retirement policy,

(10) there is a continuing need to maintain and preserve the national policy with respect to increasing, coordinating, and expediting biomedical and other appropriate research directed at determining the causes and effects of the aging process,

¹ (42 U.S.C. 3001 note)

(11) false stereotypes about aging and the process of aging continue to be prevalent throughout the United States and policies should be nurtured to overcome such stereotypes, and

(12) the talents and experience of older individuals represent a valuable community resource which should be developed and more widely shared within the local community.

(b) POLICY.—It is the policy of the Congress that—

(1) the Federal Government should work jointly with the States and their citizens to develop recommendations and plans for action to meet the challenges and needs of older individuals, consistent with the objectives of this section, and

(2) in developing programs for the aging pursuant to this section emphasis should be directed toward individual, private, and public initiatives and resources intended to enhance the economic security and self-sufficiency of elder Americans.

SEC. 202. AUTHORIZATION OF THE CONFERENCE.

(a) AUTHORITY TO CALL CONFERENCE.—The President may call a White House Conference on Aging in 1991 in order to develop recommendations for additional research and action in the field of aging which will further the policy set forth in subsection (b).

(b) PLANNING AND DIRECTION.—The Conference shall be planned and conducted under the direction of the Secretary in cooperation with the Commissioner on Aging and the Director of the National Institute on Aging, and the heads of such other Federal departments and agencies as are appropriate. Such assistance may include the assignment of personnel.

(c) PURPOSE OF THE CONFERENCE.—The purpose of the Conference shall be—

(1) to increase the public awareness of the essential contributions of older individuals to society,

(2) to identify the problems of the older individuals,

(3) to develop recommendations for the coordination of Federal policy with State and local needs and the implementation of such recommendations,

(4) to examine the well-being of older individuals,

(5) to develop such specific and comprehensive recommendations for executive and legislative action as may be appropriate for maintaining and improving the well-being of older individuals, and

(6) to review the status of recommendations adopted at previous White House Conferences on Aging.

(d) CONFERENCE PARTICIPANTS AND DELEGATES.—

(1) PARTICIPANTS.—In order to carry out the purposes of this section, the Conference shall bring together—

(A) representatives of Federal, State, and local governments,

(B) professional and lay people who are working in the field of aging, and

(C) representatives of the general public, particularly older individuals.

(2) SELECTION OF DELEGATES.—The delegates shall be selected without regard to political affiliation or past partisan activity

and shall, to the best of the appointing authority's ability, be representative of the spectrum of thought in the field of aging.

SEC. 203. CONFERENCE ADMINISTRATION.

(a) **ADMINISTRATION.**—In administering this section, the Secretary shall—

(1) request the cooperation and assistance of the heads of such other Federal departments and agencies as may be appropriate in the carrying out of this section,

(2) furnish all reasonable assistance, including financial assistance, to State agencies on the aging and to area agencies on the aging, and to other appropriate organizations, to enable them to organize and conduct conferences in conjunction with the Conference,

(3) prepare and make available for public comment a proposed agenda for the Conference which will reflect to the greatest extent possible the major issues facing older individuals consistent with the provisions of subsection (a),

(4) prepare and make available background materials for the use of delegates to the Conference which the Secretary deems necessary, and

(5) engage such additional personnel as may be necessary to carry out the provisions of this section without regard to provisions of title 5, United States Code, governing appointments in the competitive service, and without regard to chapter 51 and subchapter III of chapter 53 of such title relating to classification and General Schedule pay rates.

(b) **DUTIES.**—The Secretary shall, in carrying out the Secretary's responsibilities and functions under this section, assure that—

(1) the conferences under subsection (a)(2) will—

(A) include a conference on older Indians to identify conditions that adversely affect older Indians, to propose solutions to ameliorate such conditions, and to provide for the exchange of information relating to the delivery of services to older Indians, and

(B) be so conducted as to assure broad participation of older individuals,

(2) the proposed agenda for the Conference under subsection (a)(3) is published in the Federal Register not less than 180 days before the beginning of the Conference and the proposed agenda is open for public comment for a period of not less than 60 days,

(3) the final agenda for the Conference under subsection (a)(3), taking into consideration the comments received under paragraph (2), is published in the Federal Register and transmitted to the chief executive officers of the States not later than 30 days after the close of the public comment period provided for under paragraph (2),

(4) the personnel engaged under subsection (a)(5) shall be fairly balanced in terms of points of views represented and shall be appointed without regard to political affiliation or previous partisan activities,

(5) the recommendations of the Conference are not inappropriately influenced by any appointing authority or by any spe-

(2)

How much Fed money
available
How will it be distributed?

<

cial interest, but will instead be the result of the independent judgment of the Conference, and

(6) current and adequate statistical data, including decennial census data, and other information on the well-being of older individuals in the United States are readily available, in advance of the Conference, to the delegates of the Conference, together with such information as may be necessary to evaluate Federal programs and policies relating to aging. In carrying out this subparagraph, the Secretary is authorized to make grants to, and enter into cooperative agreements with, public agencies and nonprofit private organizations.

< Funding sources

SEC. 204. CONFERENCE COMMITTEES.

(a) **ADVISORY COMMITTEE.**—The Secretary shall establish an advisory committee to the Conference which shall include representation from the Federal Council on Aging and other public agencies and private nonprofit organizations as appropriate.

(b) **OTHER COMMITTEES.**—The Secretary may establish such other committees, including technical committees, as may be necessary to assist in the planning, conducting, and reviewing of the Conference.

(c) **COMPOSITION OF COMMITTEES.**—Each such committee shall be composed of professionals and public members, and shall include individuals from low-income families and from minority groups. A majority of the public members of each such committee shall be 55 years of age or older.

(d) **COMPENSATION.**—Appointed members of any such committee (other than any officers or employees of the Federal Government), while attending conferences or meetings of the committee or otherwise serving at the request of the Secretary, shall be entitled to receive compensation at a rate to be fixed by the Secretary, but not to exceed the daily prescribed rate for GS-18 under section 5332 of title 5, United States Code (including travel time). While away from their homes or regular places of business, such members may be allowed travel expenses, including per diem in lieu of subsistence, as authorized under section 5703 of such title for persons employed intermittently in Federal Government service.

SEC. 205. REPORT OF THE CONFERENCE.

(a) **PROPOSED REPORT.**—A proposed report of the Conference, which shall include a statement of comprehensive coherent national policy on aging together with recommendations for the implementation of the policy, shall be published and submitted to the chief executive officers of the States not later than 60 days following the date on which the Conference is adjourned. The findings and recommendations included in the published proposed report shall be immediately available to the public.

(b) **RESPONSE TO PROPOSED REPORT.**—The chief executive officers of the States, after reviewing and soliciting recommendations and comments on the report of the Conference, shall submit to the Secretary, not later than 180 days after receiving the report, their views and findings on the recommendations of the Conference.

(c) **FINAL REPORT.**—The Secretary shall, after reviewing the views and recommendations of the chief executive officers of the States, prepare a final report of the Conference, which shall include a

compilation of the actions of the chief executive officers of the States and take into consideration the views and findings of such officers.

(d) **RECOMMENDATIONS OF SECRETARY.**—The Secretary shall, within 90 days after submission of the views of the chief executive officers of the States, publish and transmit to the President and to the Congress recommendations for the administrative action and the legislation necessary to implement the recommendations contained within the report.

SEC. 206. DEFINITIONS.

For the purposes of this title—

(1) the term "area agency on aging" means the agency designated under section 305(a)(2)(A) of the Act,

(2) the term "State agency on aging" means the State agency designated under section 305(a)(1) of the Act,

(3) the term "Secretary" means the Secretary of Health and Human Services,

(4) the term "Conference" means the White House Conference on Aging authorized in subsection (b), and

(5) the term "State" means any of the several States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the Virgin Islands, the Trust Territory of the Pacific Islands, or the Commonwealth of the Northern Mariana Islands.

SEC. 207. AUTHORIZATION OF APPROPRIATIONS.

(a) **AUTHORIZATION.**—There are authorized to be appropriated such sums as may be necessary, for each of the fiscal years 1989, 1990, and 1991, to carry out this title. Sums appropriated under this paragraph shall remain available until the expiration of the 1-year period beginning on the date the Conference is adjourned. New spending authority or authority to enter into contracts as provided in this section shall be effective only to the extent and in such amounts as are provided in advance in appropriations Acts.

(b) **RETURN OF UNEXPENDED FUNDS.**—Any funds remaining upon the expiration of such 1-year period shall be returned to the Treasury of the United States and credited as miscellaneous receipts.

SCUR

38

SENATE FINANCE COMMITTEE REPORT

DATE: 3/8/90

FURTHER:

DATE TURNED INTO OFFICE: 3/20/90

The Finance Committee considered

SCR 38

Establishing a task force on adolescent pregnancy and parenthood issues.

and recommended:

replace with _____ CS SCR 38 (FIN)
 or adopt _____ CS _____
 attached amendment(s)
 _____ letter of intent adopted

same title
 new title
 technical
title change
(HB only)

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

ATTACHES NEW FISCAL NOTE(S):

Dept/Date:

fiscal note(s) _____
LAA 59.6 3/20/90

zero fiscal note(s) ^{SFC/DOE} 3/20/90
DC & RA 1/22/90
DMA 55 1/23/90

appropriation-no fiscal note

APPROVES PREVIOUS:

Dept/Date:

fiscal note(s) _____

zero fiscal note(s) _____

SIGNING DO PASS:

OTHER RECOMMENDATIONS:

[Signature]

[Signature]

[Signature]

[Signature]

1. [Signature] DO PASS

2. [Signature] (DO PASS)

Co-Chairs: Signatures and Recommendations

FISCAL NOTE

REQUEST:

Revision Date: _____ Agency Affected: Legislative Affairs
 Title: Establishing a task force on adolescent pregnancy and parenthood BRU: Legislative Operating Budget
 Sponsor: Senator Pearce Components: Legis. Operating Budget
 Requestor: Senate Finance

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	36.5	0	0	0	0	0
TRAVEL	19.6	0	0	0	0	0
CONTRACTUAL	3.5	0	0	0	0	0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	59.6	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	59.6	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
TOTAL	59.6	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	1	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS : (Attach a separate page if necessary)

Prepared by: Senator Rick Uehling, Co-chairman
 Division: Senate Finance Committee

Phone: 465-4821
 Date: 3/20/90

Approved by Commissioner: _____
 Agency: _____

Date: _____

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

FISCAL NOTE

REQUEST:

Revision Date:
Title: Task force on adolescent pregnancy and parenthood
Sponsor: Senator Pearce
Requestor: Senate Finance

Agency Affected: Education
BRU: Executive Administration
Components: Executive Administration

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS : (Attach a separate page if necessary)

Prepared by: Senator Rick Uehling, Co-chairman
Division: Senate Finance Committee

Phone: 465-4821
Date: 3/20/90

Approved by Commission: _____
Agency: _____

Date: _____

Distribution (by preparer) :
Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

FISCAL NOTE

REQUEST:

Revision Date: _____
 Title: Establishing a task force on
adolescent pregnancy
 Sponsor: Sen Pearce, Sturqulewski, etc
 Requestor: _____

Agency Affected: Community & Regional Affairs
 BRU: _____
 Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

There is no fiscal effect for FY 90.

Prepared by: Jim Pearson Phone: 465-4750
 Division: Municipal & Regional Assistance Date: 1-22-90

Approved by Commissioner: Frank Bell Date: 1-22-90
 Agency: Community & Regional Affairs

Distribution (by preparer):

Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget.
 Impacted Agency(ies)

Changes in AS SCR 38 (Fin)
 have no fiscal impact
 This fiscal note is
 appropriate. 3/20/90 MJ

FISCAL NOTE

REQUEST:

Revision Date: _____ Agency Affected: Health & Social Services
 Title: Relating to Establishment of BRU: _____
a Task Force on Adolescent Pregnancy.
 Sponsor: Senator Pearce Components: _____
 Requestor: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
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REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
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FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME	-0-	-0-	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

ANALYSIS : (Attach a separate page if necessary)

FY 90 Fiscal impact is "0."
 Commissioner's Office travel required by SCR 38
 will be absorbed by the Department of Health and
 Social Service's budget

Prepared by: Yvonne Chase Deputy Commissioner Phone: 465-3030

Division: Office of the Commissioner Date: _____

Approved by Commissioner: Myra M. Munson Date: 1/22/90

Agency: Department of Health & Social Services

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

Changes in CS SCR 38 (Fin)
 have no fiscal impact
 This fiscal note is
 appropriate. 3/20/90 -AN

Original sponsor(s): SEN. PEARCE, Sturgulewski, Eliason, Zharoff, Faiks, Uehling, Pourchot, Binkley, Szymanski, Jones, Kelly, Coghill

IN THE SENATE

BY THE FINANCE COMMITTEE

CS FOR SENATE CONCURRENT RESOLUTION NO. 38 (Finance)

IN THE LEGISLATURE OF THE STATE OF ALASKA

SIXTEENTH LEGISLATURE - SECOND SESSION

Establishing a task force on adolescent pregnancy and parenthood issues.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

WHEREAS the United States has the highest adolescent pregnancy, abortion, and birth rates of any industrialized nation in the world; and

WHEREAS Alaska has the second highest adolescent pregnancy rate, the sixth highest adolescent abortion rate, and the ninth highest adolescent birth rate in the United States; and

WHEREAS the adolescent birth rate among Alaska Natives is more than double the national rate for all races and is increasing while other state and national rates are slowly decreasing; and

WHEREAS young women who have babies during adolescence are frequently unable to continue with school instruction and are, therefore, not well equipped with the kind of education and skills that will enable them to live without public assistance; and

WHEREAS it costs more than \$12,000 a year to provide basic public services like food, medical care, and essential living expenses to one needy adolescent parent with a child; and

WHEREAS it costs more than \$51,000,000 annually to support needy families of Alaska mothers who had their first babies when they were under the age of 20; and

WHEREAS the public and personal costs of pregnancy and parenthood of young men and women in the state should be addressed by a panel of persons who have the experience and knowledge to make recommendations for effective legislative and agency action to reduce those costs;

BE IT RESOLVED by the Alaska State Legislature that an Adolescent Pregnancy and Parenthood Task Force is established to

(1) gather additional evidence and testimony on the extent and effects of adolescent pregnancy and parenthood in Alaska;

(2) review options and recommend a statewide plan with guidelines for implementation to reduce the rate of adolescent pregnancy in Alaska;

(3) examine existing state and local programs and services in Alaska and in other states and recommend ways to improve the delivery of information and services for the prevention and medical treatment of adolescent pregnancy in Alaska;

(4) examine the relationship between the issues of adolescent pregnancy, alcohol and drug use by adolescents before and during pregnancy, and the effects of alcohol and drug use on the health of the parents and the child;

(5) recommend ways to inform children and young adults about the consequences of early parenthood, including information about child support obligations for both parents and their other rights and responsibilities; and be it

FURTHER RESOLVED that the task force is immediately authorized to begin work and shall consist of 15 members, as follows:

(1) three members of the House of Representatives appointed by the Speaker of the House;

(2) three members of the Senate appointed by the President of the Senate;

(3) the commissioners, or their designees, of the Departments of Health and Social Services, Community and Regional Affairs, and Education; and

(4) six members of the public appointed by the governor,