

ALASKA LEGISLATURE COMMITTEE BILL FILES - 1987 - 1988 8879

SR 19, HCR 20, HCR 20-S, SR 20, SCR 21, SCR 21-H SR 21 171

SR

19

SENATE COMMITTEE REPORT

FURTHER:

4/14/87

DATE TURNED INTO OFFICE 5/4/87

Mr. President:

FINANCE Committee considered SR 19

Establishing a Senate Special Committee on Suicide Prevention.

and recommended:

replace with CS FOR SR 19 (Finance) same title
 or adopt _____ CS FOR _____ new title

attached amendment(s) and

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

letter of intent adopted _____

Committee attached or adopted fiscal note(s)

new updated or previous
 zero fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

Paul Lehman
Jan Duggan
Phil Ueb
Wickie Kerpel
Don [unclear]
Paul [unclear]

Dolne B. [unclear] Do Pass
Chairman signature and recommendation

Committee Backup Attached

**STATE OF ALASKA 1987 LEGISLATIVE SESSION
FISCAL NOTE**

REQUEST: _____

Bill Version: SR 19
Publish Date: SENATE 4/7/87

Revision Date: 4/13/87
Title: Establishing a Senate Special
Committee on Suicide Prevention.
Sponsor: Senator Willie Hensley
Requestor: Senate HESS Committee

Agency Affected: Legislative Affairs Agency
BRU: Legislative Council
Legislative Leadership
Components: Session Expenses
Legislative Leadership

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
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REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

No fiscal impact.

Prepared by: Pamela A. Stoops, Manager
Division: Administrative Services

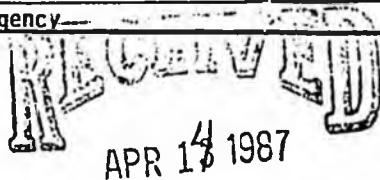
Phone: 465-3850
Date: 4/13/87

Approved by: Warren W. Endicott, Executive Director
Agency: Legislative Affairs Agency

Date: 4/13/87

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)
- Senate Secretary



LEGISLATIVE FINANCE

Introduced: 4/7/87
Referred: Health, Education & Social Services
& Finance

5-1016A

Finance Committee

~~BY HENSLEY, RODEY, BINKLEY, STURGULEWSKI,
ZHAROFF, DUNCAN, FISCHER, UHLING,
BENNETT, JOSEPHSON AND ELIASON~~

1 IN THE SENATE

2

CS SENATE RESOLUTION NO. 19 (*Finance*)

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FIFTEENTH LEGISLATURE - FIRST SESSION

5

Establishing a Senate Special Committee

6

on Suicide Prevention.

7 BE IT RESOLVED BY THE SENATE:

8 WHEREAS an estimated 29,000 persons committed suicide in the United
9 States in 1984; and

10 WHEREAS in 1983 and 1984 there were 195 legally determined suicides in
11 Alaska; and

12 WHEREAS the suicide rate in the state is 50 percent higher than the
13 national rate; and

14 WHEREAS the suicide rate among Alaska Natives is four times the na-
15 tional rate; and

16 WHEREAS the suicide rate among Alaskans aged 15 to 24 is more than
17 three times the national rate for that age group; and

18 WHEREAS the suicide rate among Alaska Native men aged 15 to 24 is more
19 than 14 times the national rate for that age group; and

20 WHEREAS suicide is the second leading cause of death among persons
21 aged 15 to 24 in the United States;

22 BE IT RESOLVED by the Senate that a Senate Special Committee on
23 Suicide Prevention is established consisting of five members of the Senate
24 appointed by the President of the Senate, one of whom shall be named by the
25 president to chair the committee; and be it

26 FURTHER RESOLVED that the committee shall *investigate* study the problem of suicide
27 in the state, especially among Alaska Natives and among young persons *and* *Hensky*
28 shall report its findings and ~~may~~ make recommendations to the Senate; and *Insert Amend.*
29 be it

1 FURTHER RESOLVED that the committee may meet during and between
2 sessions of the legislature, and shall terminate upon the convening of the
3 First Session of the Sixteenth Alaska State Legislature.

5/4/87
SFC
Adopted

BY; Senator Hensley

AMENDMENT TO SENATE RESOLUTION NO. 19

Page 1, Line 26

.. Delete [study]
.. Insert investigate

Page 1, Line 27

after "persons,"

Insert "and shall review programs which have shown success in the prevention treatment of suicide,"

Page 1, Line 28

Delete [may]

4-14-87

Please note:

Info on BRU and
Components was
incorrect on previous
fiscal notes:

Sorry, for my error.

Merle

Original sponsors: Hensley, Rodey,
Binkley, et al.

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE RESOLUTION NO. 19 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - FIRST SESSION

5 Establishing a Senate Special Committee
6 on Suicide Prevention.

7 BE IT RESOLVED BY THE SENATE:

8 WHEREAS an estimated 29,000 persons committed suicide in the United
9 States in 1984; and

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19 than 14 times the national rate for that age group; and

20 WHEREAS suicide is the second leading cause of death among persons
21 aged 15 to 24 in the United States;

22 BE IT RESOLVED by the Senate that a Senate Special Committee on Sui-
23 cide Prevention is established consisting of five members of the Senate
24 appointed by the President of the Senate, one of whom shall be named by the
25 president to chair the committee; and be it

26 FURTHER RESOLVED that the committee shall

27 (1) investigate the problem of suicide in the state, especially
28 among Alaska Natives and among young persons;

29 (2) review programs that have shown success in the prevention

1 and treatment of suicide;

2 (3) report its findings and make recommendations to the Senate;
3 and be it

4 FURTHER RESOLVED that the committee may meet during and between ses-
5 sions of the legislature, and shall terminate upon the convening of the
6 First Session of the Sixteenth Alaska State Legislature.

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4/13/87
5/4/87

STATE OF ALASKA 1987 LEGISLATIVE SESSION FISCAL NOTE

REQUEST: _____
Revision Date: 4/13/87
Title: Establishing a Senate Special
Committee on Suicide Prevention.
Sponsor: Senator Willie Hensley
Requestor: Senate HESS Committee

Bill Version: CS SR 19 (Finance)
Publish Date: SENATE 4/7/87

Agency Affected: Legislative Affairs Agency
BRU: Legislative Council
Legislative Leadership
Components: Session Expenses
Legislative Leadership

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
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REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

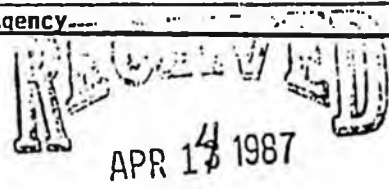
ANALYSIS : (Attach a separate page if necessary)

No fiscal impact.

Prepared by: Pamela A. Stoops, Manager
Division: Administrative Services
Approved by: Warren W. Endicott
Agency: Legislative Affairs Agency

Phone: 465-3850
Date: 4/13/87
Date: 4/13/87

- Distribution (by preparer):
- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)
- Senate Secretary



LEGISLATIVE FINANCE

1/B

STATE OF ALASKA 1987 LEGISLATIVE SESSION

FISCAL NOTE SENATE

REQUEST: _____

Bill Version: SR 19
Publish Date: 4/7/87

Revision Date: _____
Title: Establishing a Senate Special Committee on Suicide Prevention.

Agency Affected: Legislative Affairs Agency
BRU: Legislative Council

Sponsor: Senator Willie Hensley
Requestor: Senate HESS Committee

Components: Legal Services

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
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REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

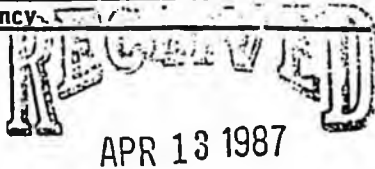
ANALYSIS : (Attach a separate page if necessary)

No fiscal impact.

Prepared by: Pamela A. Stoops, Manager Phone: 465-3850
 Division: Administrative Services Date: 4/10/87

Approved by: Warren W. Endicott, Executive Director Date: 4/10/87
 Agency: Legislative Affairs Agency

- Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)
 Senate Secretary



LEGISLATIVE FINANCE

SR 19

Suicide now 'extraordinary' public health problem in Alaska: experts

ANCHORAGE — Alaskans are committing suicide at twice the national rate, and young Native men kill themselves at a rate 22 times higher than the national figures, a recent study concludes.

On average, Alaskans in 1983 and 1984 killed themselves at a rate of 21 per 100,000 — twice the national average, the report stated.

The annual rate for Natives was 43 per 100,000, but for Native men between 20 and 24 years old, the rate was 257 per 100,000, more than 13 times the state average, the report says.

In 1983 and 1984, the study determined that 195 deaths were legally determined to be suicides.

The report was prepared by the Epidemiology Office of the Division of Public Health. It covers 1983 and 1984 and provides the most accurate data available on Alaska's suicides, the office said.

"Suicide has become an extraordinary public health problem in Alaska, noted the report by Dr. Gary M. Middelburg, study of the Federal Centers on Disease Control and Dr. John M. Midaugh, Alaska's epidemiologist.

While seen as a major health problem in Alaska for the past 35 years, research on the issue has been regional in focus and concentrated in the Anchorage area, Midaugh said.

Historically, suicide was an affliction of the elderly, but today it is epidemic among the young, the study concludes.

For about 35 years, accurate data on suicides in Alaska has been difficult to obtain, the report's authors said. Many are reported as accidental deaths to spare the family grief and shame. Other information is lost in data processing systems in Alaska, they said.

The study represents the first attempt to research suicide in Alaska on a statewide basis, using data obtained from a manual review of death certificates, supplemented by coroner's files, police reports and autopsy records, the report's authors said.

SENATE COMMITTEE REPORT

FIRST COMMITTEE OF REFERRAL

Date of 4/8/87 5-DAY NOTICE
IN ACCORDANCE WITH UNIFORM RULE 23

FURTHER:

FINANCE

**FISCAL NOTE(S) ATTACHED 1 **
IN ACCORDANCE WITH AS 24.08.035
(see below)

4/7/87

DATE TURNED INTO OFFICE 4/14/87

Mr. President:

HESS

Committee considered

SR 19

Establishing a Senate Special Committee on Suicide Prevention.

and recommended:

replace with CS _____ same title

attached amendment(s) and new title

do pass

mas

do not pass

no recommendation

individual recommendations

further referral to _____

letter of intent adopted and attached

✓ ** Committee attached or adopted fiscal note(s)

zero

fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

J. K. Goff

Paul F. Frick

Paul Frick Do Pass
Chairman signature and recommendation

Committee Backup Attached

HCR

20

HOUSE COMMITTEE REPORT

(11)

Date referred: 4/28/87

FURTHER REFERRALS:

DATE: 5/7/87

The Finance Committee has considered HCR 20

Relating to an Interim Commission on the Status of Health Care and the Health Care Industry in Alaska.

RECOMMENDS:

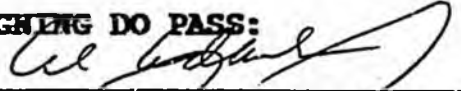
- replace with _____
- the same title
- attached amendment(s)
- a new title
- do pass
- do not pass
- no recommendation
- individual recommendations
- additional referral to the _____ Committee

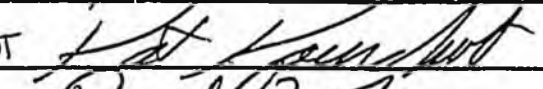
ADOPTS: _____ letter of intent


ATTACHES NEW FISCAL NOTE(S):

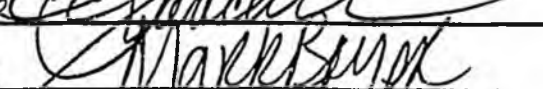
- fiscal impact
- same as previous fiscal note published _____
- zero fiscal note
- same as previous zero fiscal note published 4/28/87
- zero with analysis

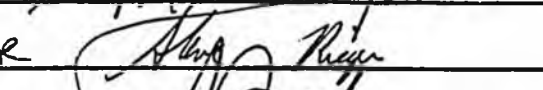
SIGNING DO PASS:

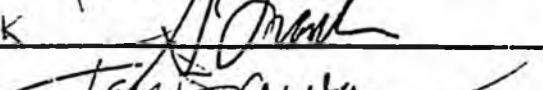
AMS 

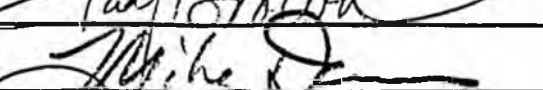
BOURCHOT 

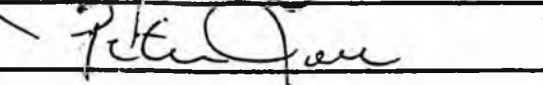
LARSON 


SWACK-HAMMER 

BOYER 

RIEGER 

FRANK 

BROWN 

DAVIS 

GOLL

SIGNING OTHER RECOMMENDATIONS:



Chairman's signature

STATE OF ALASKA 1987 LEGISLATIVE SESSION
FISCAL NOTE

REQUEST: HCR 20

Bill Version: HCR 20
Publish Date: HOUSE 4/28/87

Revision Date: _____
Title: Relating to an Interim Commission on the status of Health Care in Alaska
Sponsor: Boyer, Davidson, Frank & Kononen
Requestor: _____

Agency Affected: Health & Social Services
BRU: Medical Assistance Administration

Components: Central Administration

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		0	0	0	0	0
CAPITAL		0	0	0	0	0
REVENUE		0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL		0	0	0	0	0

POSITIONS:

FULL-TIME		0	0	0	0	0
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Please see attached.

Prepared by: Randall P. Burns

Phone: 465-3030

Division: Office of the Commissioner

Date: 4/23/87

Approved by Commissioner: Myra M. Munson

Date: 4/23/87

Agency: Department of Health & Social Services

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)
- Senate Secretary

Fiscal Note - HCR 20
Page 2 of 2

The department expects that the cost of the Commission will total approximately \$115,000. The proposed House Budget includes funds to cover these costs.

Medical Assistance Administration

\$80.0 G.F.
\$35.0 Gifts

The general funds will be used for three primary purposes:

- a) travel for the eleven member commission (approximately \$56,000 for 8 meetings) in Fairbanks, Anchorage, and Juneau;
- b) specialized research to help commission members gather statewide or national data necessary to make recommendations for policy makers in this complex area; and
- c) report preparation, printing and distribution of information gathered and analyzed. The recommendations made will be of value to health care professionals and public policy makers for years to come. Therefore, it is important to write, edit and professionally report the commission's activities and findings.

The department has also solicited private funds to help offset the cost of this effort to the State. Donations of up to \$35,000 could be received for this effort. These funds would be used to offset the costs for meeting space, travel for commission members and report preparation. If any or all of these funds become a reality, previously budgeted general funds will be reprogrammed to beef up specialized research efforts.

1 IN THE HOUSE

BY BOYER, DAVIDSON, FRANK
AND KOPONEN

2

HOUSE CONCURRENT RESOLUTION NO. 20

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FIFTEENTH LEGISLATURE - FIRST SESSION

5

Relating to an Interim Commission on the

6

Status of Health Care and the Health

7

Care Industry in Alaska.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 WHEREAS the ultimate goal of the health care system is to serve the
10 public interest, individually and collectively; and

11 WHEREAS the public interest includes a societal obligation to improve
12 access to health care services for those who face social, cultural, and
13 financial barriers to adequate health care; and

14 WHEREAS many factors have contributed to rapid dynamic change in the
15 accessibility and the cost of health care in the state such as changing
16 technology, development of new long-term care facilities, including Alaska
17 Pioneers' Homes, and replacement and renovation of older hospitals; and

18 WHEREAS the state's declining economy is contributing to an increased
19 demand for assistance under Medicaid and the general relief medical program
20 and is having an unknown effect on access to health care; and

21 WHEREAS the cost of medical care in the state is increasing at a rate
22 higher than the inflation rate and the cost of acute care and long-term
23 facilities increased even more rapidly in the past four years; and

24 WHEREAS the rates charged for nursing homes in the state are two and
25 one-half times the national average; and

26 WHEREAS state funding for the catastrophic illness assistance program
27 was eliminated in fiscal year 1986; and

28 WHEREAS the general relief medical program in the state was cut by 40
29 percent in fiscal year 1987, eliminating all but the most critical medical

1 services for about 5,000 Alaskans; and

2 WHEREAS the state participates in only about one-half of the options
3 available under the Medicaid Program; and

4 WHEREAS a balance between public and private sector involvement is
5 essential to the maintenance of an effective health care system;

6 BE IT RESOLVED that the Alaska State Legislature respectfully requests
7 the Governor to establish an Interim Commission on the Status of Health
8 Care and the Health Care Industry in Alaska to examine the causes of in-
9 creasing health care costs, to review laws and regulations relating to
10 health care in the state, to review the efforts of other states to contain
11 health care and medical costs, and to make recommendations for legislation
12 or regulations necessary to reduce the cost of health care and to increase
13 the effectiveness of health care delivery systems to the residents of the
14 state, especially the indigent; and be it

15 FURTHER RESOLVED that the Alaska State Legislature respectfully re-
16 quests the Governor to appoint the commissioner of health and social ser-
17 vices, one member of the finance committee and one member of the health,
18 education and social services committee of each house of the Legislature,
19 and six members of the public knowledgeable in or experienced with the
20 provision of health care services in the state to constitute the interim
21 commission; and be it

22 FURTHER RESOLVED that the Alaska State Legislature respectfully re-
23 quests the Governor to appoint the members of the interim commission by
24 July 1, 1987, and to direct the interim commission to submit a report of
25 its findings and proposals for legislation or regulations to the Governor
26 and the Legislature by January 15, 1988; and be it

27 FURTHER RESOLVED that the Alaska State Legislature respectfully re-
28 quests the Governor to fund the operations of the interim commission by
29 appropriations and by private donations; and be it

1 FURTHER RESOLVED that the Alaska State Legislature respectfully re-
2 quests the Legislative Council to provide the administrative and legal
3 services of the Legislative Affairs Agency to assist the interim commission
4 in its work.

RECEIVED

APR 23 1987

POSITION PAPER

HCR 20

LEGISLATIVE FINANCE
"Relating to an Interim Commission on the Status of Health Care and the Health Care Industry in Alaska."

I. Purpose of HCR 20:

HCR 20 requests the Governor to appoint an eleven member commission to comprehensively examine health care in Alaska, including issues relating to cost containment, accessibility and quality of care, with particular focus on the indigent. The commission, to be comprised of the commissioner of the Department of Health and Social Services, Legislators and members of the public, is charged with submitting a report of their findings and recommendations to the Legislature and the Governor by January 15, 1988.

II. Discussion:

During this period of economic crisis for the state, it is crucial that there be an analysis of existing health care expenditures so that policy decisions can be made balancing cost factors with access to care.

Health care costs in Alaska have traditionally been significantly higher than the costs of comparable services in the nation. In addition, while health care costs nationally have decreased in growth rate in recent years, Alaska has not experienced a similar reduction. The cost of medical care in Alaska has grown at a rate 10 per cent above inflation, with the costs for acute and long term care showing an even greater increase. While it is essential that the health care industry remain vital in order to provide access to health care for all Alaskans, the state must insure judicious spending patterns in a declining economy.

Acceptable levels of access to health care must also be defined, with particular concern for rural areas and the indigent population. In the past year, the Catastrophic Illness Assistance Program was eliminated and the General Relief Medical Assistance Program was reduced by 42%. In a period when a majority of states are exploring options for providing indigent care, reducing uncompensated care and providing health insurance options for the uninsured, Alaska is in the reverse position of eliminating long standing programs with a history of improving the health status of Alaskans.

III. Recommendation:

The Department regards the purpose of HCR 20 as exceptionally beneficial to Alaska. A study of this nature is beyond the scope and resources of the Department, and the types of policy recommendations called for in the resolution are more appropriately made at the Legislative level.

The Department endorses and strongly recommends passage of HCR 20.

Recommended by: Kim Busch
Kim Busch, Acting Director
Division of Medical Assistance

Date: 4/23/87

Approved by: Myra M. Munson
Myra M. Munson, Commissioner
Department of Health and
Social Services

Date: 4-23-87

STEVE COWPER
GOVERNOR



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

APR 21 1987

April 21, 1987

The Honorable Mark Boyer
House of Representatives
P.O. Box V
Juneau, AK 99811

Dear Representative Boyer:

I am pleased that you have taken the lead on this administration's commitment to review the status and cost of health care in Alaska. It is clear that the cost of medical care is colliding with a shrinking state budget and the downturn in Alaska's economy. The commission proposed by your resolution will take us in the right direction.

The expense of health care in Alaska, including so-called ancillary services, jumped more than 15 percent between 1984 and 1986. The cost of medical care here has been increasing at a rate 10 percent above inflation, while the price tag for acute care and residence in longterm facilities has grown even faster.

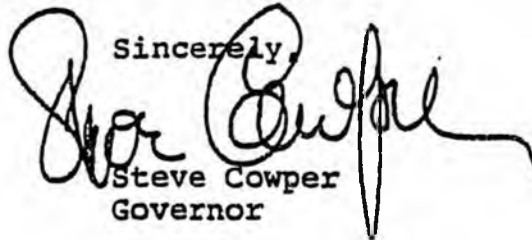
Costs have climbed at the same time many more Alaskans need the state's help in meeting medical bills. When people lose their jobs in a flagging economy, one of the most serious problems for families is the loss of health insurance. The state's medically indigent caseload expanded by nearly 15 percent between 1984 and 1986. And demand is growing. Meanwhile, the state's resources to assist those in need are limited. The general relief medical program, only available to Alaskans with the most meager incomes, was reduced by 40 percent last year and funding for the catastrophic illness assistance program was eliminated.

The issue is not just the price of health care, but how to balance cost with access. Alaskan's small population, spread amongst tiny, remote towns makes access to health care complicated and expensive. Health care providers must be able to operate in the black. If they cannot recover their costs, then a facility may be forced to close, thus reducing health care opportunities.

The Honorable Mark Boyer
Page 2
April 21, 1987

Considering these facts, it makes a lot of sense to review all aspects of Alaska's health care picture and place it in perspective. We need to find out why medical attention in Alaska costs what it does, and what we can do about it. At the same time, we need to make sure that the health care industry is in good enough condition to provide the level of care we feel is basic. We need to make sure that all Alaskans have access to fundamental health care.

Sincerely,

A handwritten signature in black ink, appearing to read "Steve Cowper", written in a cursive style. The signature is positioned above the printed name and title.

Steve Cowper
Governor

health association of alaska

319 Seward St., Juneau, Alaska 99801 • (907) 586-1790
REPRESENTING ACUTE, LONG TERM AND OUTPATIENT FACILITIES

Chairman of the Board
Mike Lockwood
Central Peninsula General
Hospital
Soldotna

Chairman-Elect
John Vowell
Wrangell General Hospital

Immediate Past Chairman
Mike Herring
South Peninsula Hospital
Homer

Secretary/Treasurer
Jim Gingerich
Kodiak Island Hospital
Kodiak

Delegate to the American
Hospital Association
Al M. Camosso
Providence Hospital
Anchorage

Alternate Delegate to the
American Hospital Assoc.
Sister Barbara Haase
Ketchikan General Hospital
Ketchikan

Delegate to the American
Health Care Association
Tom Boiling
Our Lady of Compassion
Care Center
Anchorage

Alternate Delegate to the
American Health Care
Association
Ronald Olthoff
Denali Center
Fairbanks

Delegate to the Association
of Western Hospitals
C. Keith Campbell
Seward General Hospital
Seward

Alternate Delegate to the
Association of Western
Hospitals
Phillip Koon
Fairbanks Memorial
Hospital
Fairbanks

Delegate to the National
Congress of Hospital
Governing Boards
Jan Trattner
Seward General Hospital
Seward

Alternate Delegate to the
National Congress of
Hospital Governing
Boards
Richard Blue
Charter North Hospital
Anchorage

Executive Director
Dale C. Shirk
Juneau

April 22, 1987

The Honorable Niilo Koponen
The Honorable Johnny Ellis
Alaska House of Representatives
Box V
Juneau, AK 99811

RE: HCR 20

Dear Representatives Koponen and Ellis:

The Health Association of Alaska supports the concept of HCR20, but seeks to amend some of its provisions. Specifically, we maintain that the bill directs a commission to do something which may be mutually exclusive, e.g., to reduce the cost of health while increasing the effectiveness of healthcare delivery systems. Secondly we would like to see the membership of the proposed commission clearly designed to include health care professionals as well as members of the legislature, state government and the general public. Enclosed is a copy of our amendments.

I have discussed our proposal with the sponsor, Representative Mark Boyer, and the measure's proponent, DHSS Commissioner Myra Munson. Mr. Boyer has agreed to consider our position, but I have not had an opportunity to visit with him since our last meeting of April 16. Commissioner Munson agrees with our position with respect to the charge to the commission (amendment numbers one (1) and four (4)), but does not concur in our proposal to name three (3) positions among the eleven (11) member commission.

We consider our requests to be very reasonable and hope that you and members of your committee will agree. We look forward to testifying on Friday, April 24. If you have any questions prior to that time, please let me know. Thank you.

Sincerely,



Dale C. Shirk
Executive Director

cc: Representative Mark Boyer
House HESS Committee Members

health association of alaska

319 Seward St., Juneau, Alaska 99801 • (907) 586-1790
REPRESENTING ACUTE, LONG TERM AND OUTPATIENT FACILITIES

Chairman of the Board
Mike Lockwood
Central Peninsula General
Hospital
Soldotna

Chairman-Elect
John Vowell
Wrangell General Hospital

Immediate Past Chairman
Mike Herring
South Peninsula Hospital
Homer

Secretary/Treasurer
Jim Gingench
Kodiak Island Hospital
Kodiak

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Our Lady of Compassion
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Seward

Alternate Delegate to the
National Congress of
Hospital Governing
Boards
Richard Blue
Charter North Hospital
Anchorage

Executive Director
Dale C. Shirk
Juneau

Proposed amendments to HCR 20

1. Change page 2, lines 11 and 12 to read:

health care and medical costs, and to make
recommendations regarding [for legislation or
regulations necessary to reduce] the cost of health
care and [to increase]

2. Change page 2, line 19 to read:

and three [six] members of the public knowledgeable
in or experienced with the

3. Change page 2, line 20 to read:

provision of health care services in the state, and
three individuals who are actively engaged in the
provision of health care in the private sector who
shall be one licensed physician, one hospital
administrator and one nursing home administrator, to
constitute the interim

4. Change page 2, line 25 to read:

its findings and recommendations [proposals for
legislation or regulations] to the Governor

RECEIVED

APR 23 1987

POSITION PAPER

HCR 20

LEGISLATIVE FINANCE
"Relating to an Interim Commission on the Status of Health Care and the Health Care Industry in Alaska."

I. Purpose of HCR 20:

HCR 20 requests the Governor to appoint an eleven member commission to comprehensively examine health care in Alaska, including issues relating to cost containment, accessibility and quality of care, with particular focus on the indigent. The commission, to be comprised of the commissioner of the Department of Health and Social Services, Legislators and members of the public, is charged with submitting a report of their findings and recommendations to the Legislature and the Governor by January 15, 1988.

II. Discussion:

During this period of economic crisis for the state, it is crucial that there be an analysis of existing health care expenditures so that policy decisions can be made balancing cost factors with access to care.

Health care costs in Alaska have traditionally been significantly higher than the costs of comparable services in the nation. In addition, while health care costs nationally have decreased in growth rate in recent years, Alaska has not experienced a similar reduction. The cost of medical care in Alaska has grown at a rate 10 per cent above inflation, with the costs for acute and long term care showing an even greater increase. While it is essential that the health care industry remain vital in order to provide access to health care for all Alaskans, the state must insure judicious spending patterns in a declining economy.

Acceptable levels of access to health care must also be defined, with particular concern for rural areas and the indigent population. In the past year, the Catastrophic Illness Assistance Program was eliminated and the General Relief Medical Assistance Program was reduced by 42%. In a period when a majority of states are exploring options for providing indigent care, reducing uncompensated care and providing health insurance options for the uninsured, Alaska is in the reverse position of eliminating long standing programs with a history of improving the health status of Alaskans.

III. Recommendation:

The Department regards the purpose of HCR 20 as exceptionally beneficial to Alaska. A study of this nature is beyond the scope and resources of the Department, and the types of policy recommendations called for in the resolution are more appropriately made at the Legislative level.

The Department endorses and strongly recommends passage of HCR 20.

Recommended by: Kim Busch
Kim Busch, Acting Director
Division of Medical Assistance

Date: 4/23/87

Approved by: Myra M. Munson
Myra M. Munson, Commissioner
Department of Health and
Social Services

Date: 4-23-87

HCR

20-5

SENATE COMMITTEE REPORT

FURTHER:

5/13/87

DATE TURNED INTO OFFICE _____

Mr. President:

FINANCE

Committee considered HCR 20 am

Relating to an Interim Commission on the Status of Health Care and the Health Care Industry in Alaska

and recommended:

replace with CS FOR _____) same title
 or adopt _____ CS FOR _____) new title

attached amendment(s) and

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

letter of intent adopted _____

Committee attached or adopted fiscal note(s)

new updated or previous
 zero fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

Chairman signature and recommendation

Committee Backup Attached

SENATE COMMITTEE REPORT

FIRST COMMITTEE OF REFERRAL

Date of House Bill 5-DAY NOTICE
IN ACCORDANCE WITH UNIFORM RULE 23

FURTHER: FINANCE

**FISCAL NOTE(S) ATTACHED 1 **
IN ACCORDANCE WITH AS 24.08.035
(see below)

5/8/87

DATE TURNED INTO OFFICE 5/13/87

Mr. President:

HESS Committee considered HCR 20 am

Relating to an Interim Commission on the Status of Health Care and
the Health Care Industry in Alaska

and recommended:

- replace with CS _____ same title
- attached amendment(s) and new title

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

letter of intent adopted and attached

** Committee attached or adopted fiscal note(s)
 zero Previous fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

Joe P. Green

Mark ...

Michael ...

Rick Halford

Paul Greik Do Pass
Chairman signature and recommendation

Committee Backup Attached

Introduced: 4/10/87
Referred: Health, Education &
Social Services and Finance

5-0959A

1 IN THE HOUSE

BY BOYER, DAVIDSON, FRANK,
KOPONEN, SUND AND MENARD

2 HOUSE CONCURRENT RESOLUTION NO. 20 am

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - FIRST SESSION

5 Relating to an Interim Commission on the
6 Status of Health Care and the Health
7 Care Industry in Alaska.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 WHEREAS the ultimate goal of the health care system is to serve the
10 public interest, individually and collectively; and

11 WHEREAS the public interest includes a societal obligation to improve
12 access to health care services for those who face social, cultural, and
13 financial barriers to adequate health care; and

14 WHEREAS many factors have contributed to rapid dynamic change in the
15 accessibility and the cost of health care in the state such as changing
16 technology, development of new long-term care facilities, including Alaska
17 Pioneers' Homes, and replacement and renovation of older hospitals; and

18 WHEREAS the state's declining economy is contributing to an increased
19 demand for assistance under Medicaid and the general relief medical program
20 and is having an unknown effect on access to health care; and

21 WHEREAS the cost of medical care in the state is increasing at a rate
22 higher than the inflation rate and the cost of acute care and long-term
23 facilities increased even more rapidly in the past four years; and

24 WHEREAS the rates charged for nursing homes in the state are two and
25 one-half times the national average; and

26 WHEREAS state funding for the catastrophic illness assistance program
27 was eliminated in fiscal year 1986; and

28 WHEREAS the general relief medical program in the state was cut by 40
29 percent in fiscal year 1987, eliminating all but the most critical medical
H

HCR020B

HCR 20 am

-1-
COMMITTEE COPY

1 services for about 5,000 Alaskans; and

2 WHEREAS the state participates in only about one-half of the options
3 available under the Medicaid Program; and

4 WHEREAS a balance between public and private sector involvement is
5 essential to the maintenance of an effective health care system;

6 BE IT RESOLVED that the Alaska State Legislature respectfully requests
7 the Governor to establish an Interim Commission on the Status of Health
8 Care and the Health Care Industry in Alaska to examine the causes of in-
9 creasing health care costs, to review laws and regulations relating to
10 health care in the state, to review the efforts of other states to contain
11 health care and medical costs, and to make recommendations regarding legis-
12 lation or regulations which may be necessary to reduce the cost of health
13 care and to increase the effectiveness of health care delivery systems to
14 the residents of the state, especially the indigent; and be it

15 FURTHER RESOLVED that the Alaska State Legislature respectfully re-
16 quests the Governor to appoint the commissioner of health and social ser-
17 vices, one member of the finance committee and one member of the health,
18 education and social services committee of each house of the Legislature,
19 and six members of the public knowledgeable in or experienced with the
20 provision of health care services in the state to constitute the interim
21 commission; and be it

22 FURTHER RESOLVED that the Alaska State Legislature respectfully re-
23 quests the Governor to appoint the members of the interim commission by
24 July 1, 1987, and to direct the interim commission to submit a report of
25 its findings and proposals for legislation or regulations to the Governor
26 and the Legislature by January 15, 1988; and be it

27 FURTHER RESOLVED that the Alaska State Legislature respectfully re-
28 quests the Governor to fund the operations of the interim commission by
29 appropriations and by private donations; and be it
H

1 FURTHER RESOLVED that the Alaska State Legislature respectfully re-
2 quests the Legislative Council to provide the administrative and legal
3 services of the Legislative Affairs Agency to assist the interim commission
4 in its work.

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STATE OF ALASKA 1987 LEGISLATIVE SESSION
FISCAL NOTE

REQUEST: HCR 20

Bill Version: HCR 20
Publish Date: HOUSE 4/28/87

Revision Date: _____
Title: Relating to an Interim Commission on the status of Health Care in Alaska
Sponsor: Boyer, Davidson, Frank & Koponen
Requestor: _____

Agency Affected: Health & Social Services
BRU: Medical Assistance Administration

Components: Central Administration

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		0	0	0	0	0
CAPITAL		0	0	0	0	0
REVENUE		0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL		0	0	0	0	0

POSITIONS:

FULL-TIME		0	0	0	0	0
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Please see attached.

Prepared by: Randall P. Burns Phone: 465-3030
Division: Office of the Commissioner Date: 4/23/87
Approved by Commissioner: Myra M. Munson Date: 4/23/87
Agency: Department of Health & Social Services

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)
- Senate Secretary

Fiscal Note - HCR 20
Page 2 of 2

The department expects that the cost of the Commission will total approximately \$115,000. The proposed House Budget includes funds to cover these costs.

Medical Assistance Administration

\$80.0 G.F.
\$35.0 Gifts

The general funds will be used for three primary purposes:

- a) travel for the eleven member commission (approximately \$56,000 for 8 meetings) in Fairbanks, Anchorage, and Juneau;
- b) specialized research to help commission members gather statewide or national data necessary to make recommendations for policy makers in this complex area; and
- c) report preparation, printing and distribution of information gathered and analyzed. The recommendations made will be of value to health care professionals and public policy makers for years to come. Therefore, it is important to write, edit and professionally report the commission's activities and findings.

The department has also solicited private funds to help offset the cost of this effort to the State. Donations of up to \$35,000 could be received for this effort. These funds would be used to offset the costs for meeting space, travel for commission members and report preparation. If any or all of these funds become a reality, previously budgeted general funds will be reprogrammed to beef up specialized research efforts.

zeio final note / analysis
4/2/87

ALASKA STATE LEGISLATURE

15th. . . Legislature **FIRST** Session

CONCURRENT
HOUSE RESOLUTION NO. 20...
 By **BOYER, DAVIDSON, FRANE,**
KOPONEN, SUND, MENARD

Relating to an Interim Commission of the Status of Health Care and the Health Care Industry in Alaska.

Introduced in the House . 4/10, 19 87..

HISTORY IN THE HOUSE

19 87	Read first time and referred to Committee on																				
Apr 10	HESS AND FINANCE																				
apr 28	Reported back with recommendation that <i>Hess - 4 dogaw, 2 rokee 300/B. To Finance</i>																				
may 8	<i>Finance, 10 dogaw For Today's Calendar</i>																				
may 8	Read second time and <i>amended & considered on final passage</i>																				
	Read third time and																				
may 8	<table border="0"> <tr><td>PASSED</td><td>Effective Date</td></tr> <tr><td>Yeas 34</td><td>Yeas</td></tr> <tr><td>Nays 5</td><td>Nays</td></tr> <tr><td>Excused 1</td><td>Excused</td></tr> <tr><td>Absent C</td><td>Absent</td></tr> </table> <p>Reconsideration Reconsideration not taken up</p> <table border="0"> <tr><td>PASSED</td><td>Effective Date</td></tr> <tr><td>Yeas</td><td>Yeas</td></tr> <tr><td>Nays</td><td>Nays</td></tr> <tr><td>Excused</td><td>Excused</td></tr> <tr><td>Absent</td><td>Absent</td></tr> </table>	PASSED	Effective Date	Yeas 34	Yeas	Nays 5	Nays	Excused 1	Excused	Absent C	Absent	PASSED	Effective Date	Yeas	Yeas	Nays	Nays	Excused	Excused	Absent	Absent
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PASSED	Effective Date																				
Yeas	Yeas																				
Nays	Nays																				
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Absent	Absent																				
5/5/87	Reported correctly engrossed Signed by Speaker Sent to Senate <i>Gene Costen</i>																				
	CHIEF CLERK OF THE HOUSE																				

HISTORY IN THE SENATE

1987	Read first time and referred to Committee on																				
5 8	<i>Hess FIN</i>																				
5 13	Reported back with recommendation that <i>Hess pass to Fin</i>																				
	Read second time and																				
	Read third time and																				
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	Reported correctly engrossed Signed by President Returned to House																				
	SECRETARY OF THE SENATE																				

HISTORY IN THE HOUSE

19	Received from Senate
	Concurred in Senate amendment thus adopting: VOTE
	Failed to concur in Senate amendment; asked Senate to recede VOTE
	Senate receded from amendment VOTE
	Senate failed to recede from amendment VOTE
	CC appointed by House
	CC appointed by Senate
	CC adopted by House VOTE
	CC adopted by Senate VOTE
	To enrolling Reported correctly enrolled Sent to Governor
 by Governor
	Filed with Lt. Governor
	Chapter No.

SR

20

SENATE COMMITTEE REPORT

FURTHER:

4/21/87

DATE TURNED INTO OFFICE

5/15/87

Mr. President:

FINANCE

Committee considered

SR 20

export of the state's North Slope crude oil.

and recommended:

replace with CS FOR _____) same title
 or adopt _____ CS FOR SR 20 (RIS)) new title

attached amendment(s) and

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

letter of intent adopted _____

Committee attached or adopted fiscal note(s)

new updated or previous
 zero fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

Paul G. Sharoff
Paul G. Blah
James D. ...
Kate Kelly (Do Pass)
W. Hensley
...

13 Do Pass
Chairman signature and recommendation

Committee Backup Attached

B

**STATE OF ALASKA 1987 LEGISLATIVE SESSION
FISCAL NOTE**

REQUEST: _____

Bill Version: CSSR 20 (Res)
Publish Date: 4/20/87

Revision Date: _____

Agency Affected: Office of the Governor
BRU: Office of Management and Budget

Title: Relating to the export of
state's North Slope crude oil

Sponsor: Bennett

Components: _____

Requestor: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
----------------	---	---	---	---	---	---

REVENUE	0	0	0	0	0	0
----------------	---	---	---	---	---	---

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME						
TEMPORARY						

ANALYSIS :

Prepared by: Senate Resources Committee

Phone: 465-4797

Division: _____

Date: 4/21/87

Approved by: 
Chairman

Date: 4/21/87

Agency: _____

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)
- Senate Secretary

Original sponsor: Bennett

1 IN THE SENATE BY THE RESOURCES COMMITTEE
2 CS FOR SENATE RESOLUTION NO. 20 (Resources)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 FIFTEENTH LEGISLATURE - FIRST SESSION

5 Relating to the export of the state's
6 North Slope crude oil.

7 BE IT RESOLVED BY THE SENATE:

8 WHEREAS the state, through its royalty share of Alaska North Slope
9 crude oil, receives approximately 6,500,000 barrels of oil per month, all
10 of which is sent through the Trans-Alaska Pipeline; and

11 WHEREAS the Export Administration Act of 1979 (50 U.S.C. 2401 - 2420)
12 essentially prohibits the export of crude oil transported through the
13 pipeline and requires the action of President Reagan and the United States
14 Congress to lift the prohibition; and

15 WHEREAS, under the Energy Policy and Conservation Act (42 U.S.C.
16 6212), Alaskan crude oil that does not go through the pipeline is subject
17 to the export restrictions of 15 C.F.R. 377.6, and these restrictions can
18 be lifted by the federal administration without Congressional action;

19 WHEREAS the United States trade deficit in 1986 totaled
20 \$169,800,000,000 of which \$58,600,000,000 was with Japan; \$7,100,000,000
21 was with Korea; \$15,700,000,000 was with Taiwan; and \$6,400,000,000 was
22 with Hong Kong, and the deficits with Korea, Taiwan, and Hong Kong are the
23 fastest growing trade deficits; and

24 WHEREAS the growth of this trade deficit is attributable to ever-
25 shrinking exports by the United States; the exports of the United States
26 declined by nearly \$12,000,000,000 between 1984 and 1986 while imports rose
27 by only \$1,700,000,000 during the same time period; and

28 WHEREAS the United States exports only about \$3,600,000,000 in petro-
29 leum products, but these products are in high demand by those Pacific Rim

1 nations with whom the United States has large and growing trade deficits;
2 and

3 WHEREAS the recent shipment of Canadian Beaufort Sea oil to Japan by
4 Gulf Canada Corporation proves that seasonal transportation of Alaska North
5 Slope crude oil to Pacific Rim markets is possible without using the pipe-
6 line; and

7 WHEREAS a dock exists at Kuparuk that can handle oil-carrying barges
8 that could transport the crude oil to ocean-going tankers and eliminate the
9 need for the oil to go through the pipeline; and

10 WHEREAS Japan's Ship Research Institute is now prepared to build a
11 full-size model of a 200,000-ton Arctic icebreaking tanker after nine years
12 of study and design; and

13 WHEREAS the current glut of oil on the West Coast and the lower prices
14 for oil worldwide have not only shut down many small stripper wells across
15 the country but have virtually stopped all exploration and drilling of new
16 wells; this situation will deplete United States energy reserves, which
17 will in turn threaten national security; and

18 WHEREAS, in March 1987, the United States Department of Energy
19 reported to the President of the United States the results of a department
20 study that concluded that permitting the export of Alaska North Slope crude
21 oil would "improve the energy security of the United States"; and

22 WHEREAS the export of Alaska's royalty share of Alaska North Slope
23 crude oil would help ease the West Coast glut, create new markets for
24 Alaska oil, assist in the development of an export market for the state for
25 other products, create conditions more conducive to increased oil explora-
26 tion, and decrease the total United States trade deficit;

27 BE IT RESOLVED that the Senate respectfully requests the Governor to
28 immediately begin exploring the steps necessary to

29 (1) export Alaska North Slope crude oil by water via Kuparuk to

1 Pacific Rim and other foreign nations rather than through the Trans-Alaska
2 Pipeline; and

3 (2) obtain the approval of the President of the United States
4 for lifting the export restrictions on the export of Alaska North Slope
5 crude oil that is not transported through the Trans-Alaska Pipeline.

6 COPIES of this resolution shall be sent to the Honorable Ronald
7 Reagan, President of the United States; the Honorable George Bush, Vice-
8 President of the United States and President of the U.S. Senate; the Honor-
9 able George P. Shultz, Secretary of State; the Honorable James A. Baker
10 III, Secretary of the Treasury; the Honorable Donald P. Hodel, Secretary of
11 the Interior; the Honorable Malcolm Baldrige, Secretary of Commerce; the
12 Honorable John S. Herrington, Secretary of Energy; the Honorable Robert
13 Ortner, Under Secretary for Economic Affairs of the U.S. Department of
14 Commerce; the Honorable Bruce Smart, Under Secretary for International
15 Trade of the U.S. Department of Commerce; the Honorable Louis F. Laun,
16 Assistant Secretary for International Economic Policy of the U.S. Depart-
17 ment of Commerce; the Honorable Orson G. Swindle III, Assistant Secretary
18 for Economic Development of the U.S. Department of Commerce; the Honorable
19 Judith A. Brady, commissioner of natural resources; and the Honorable J.
20 Anthony Smith, commissioner of commerce and economic development.

SENATE COMMITTEE REPORT

FIRST COMMITTEE OF REFERRAL

Date of passed 5-DAY NOTICE
IN ACCORDANCE WITH UNIFORM RULE 23

FURTHER: FINANCE

**FISCAL NOTE(S) ATTACHED **
IN ACCORDANCE WITH AS 24.08.035
(see below)

4/10/87

DATE TURNED INTO OFFICE _____

Mr. President:

RESOURCES

Committee considered SR 20

export of the state's North Slope crude oil.

and recommended:

replace with CS Sr 20 (Res) same title
 attached amendment(s) and new title

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

letter of intent adopted and attached

** Committee attached or adopted fiscal note(s)
 zero fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

Carl G. Fife
James Duran

Do Pass
Chairman signature and recommendation

Committee Backup Attached

1 IN THE SENATE

BY BENNETT

2

SENATE RESOLUTION NO. 20

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FIFTEENTH LEGISLATURE - FIRST SESSION

5

Relating to the export of the state's

6

North Slope crude oil.

7 BE IT RESOLVED BY THE SENATE:

8 WHEREAS the state, through its royalty share of Alaska North Slope
9 crude oil, receives approximately 6,500,000 barrels of oil per month, all
10 of which is sent through the Trans-Alaska Pipeline; and

11 WHEREAS the Export Administration Act of 1979 (50 U.S.C. 2401 - 2420)
12 essentially prohibits the export of crude oil transported through the
13 pipeline and requires the action of President Reagan and the United States
14 Congress to lift the prohibition; and

15 WHEREAS, under the Energy Policy and Conservation Act (42 U.S.C.
16 6212), Alaskan crude oil that does not go through the pipeline is subject
17 to the export restrictions of 15 C.F.R. 377.6, and these restrictions can
18 be lifted by the Federal administration without Congressional action;

19 WHEREAS the United States trade deficit in 1986 totaled
20 \$169,800,000,000 of which \$58,600,000,000 was with Japan; \$7,100,000,000
21 was with Korea; \$15,700,000,000 was with Taiwan; and \$6,400,000,000 was
22 with Hong Kong, and the deficits with Korea, Taiwan, and Hong Kong are the
23 fastest growing trade deficits; and

24 WHEREAS the growth of this trade deficit is attributable to ever-
25 shrinking exports by the United States; the exports of the United States
26 declined by nearly \$12,000,000,000 between 1984 and 1986 while imports rose
27 by only \$1,700,000,000 during the same time period; and

28 WHEREAS the United States exports only about \$3,600,000,000 in petro-
29 leum products, but these products are in high demand by those Pacific Rim

1 nations with whom the United States has large and growing trade deficits;
2 and

3 WHEREAS the recent shipment of Canadian Beaufort Sea oil to Japan by
4 Gulf Canada Corporation proves that seasonal transportation of Alaska North
5 Slope crude oil to Pacific Rim markets is possible without using the pipe-
6 line; and

7 WHEREAS a dock exists at Kuparuk that can handle oil-carrying barges
8 that could transport the crude oil to ocean-going tankers and eliminate the
9 need for the oil to go through the pipeline; and

10 WHEREAS Japan's Ship Research Institute is now prepared to build a
11 full-size model of a 200,000-ton Arctic icebreaking tanker after nine years
12 of study and design; and

13 WHEREAS the current glut of oil on the West Coast and the lower prices
14 for oil worldwide have not only shut down many small stripper wells across
15 the country but have virtually stopped all exploration and drilling of new
16 wells; this situation will deplete United States energy reserves, which
17 will in turn threaten national security; and

18 WHEREAS the export of Alaska's royalty share of Alaska North Slope
19 crude oil would help ease the West Coast glut, create new markets for
20 Alaska oil, assist in the development of an export market for the state for
21 other products, create conditions more conducive to increased oil explora-
22 tion, and decrease the total United States trade deficit;

23 BE IT RESOLVED that the Senate respectfully requests the Governor to
24 immediately begin exploring the steps necessary to

25 (1) export Alaska North Slope crude oil by water via Kuparuk to
26 Pacific Rim and other foreign nations rather than through the Trans-Alaska
27 Pipeline; and

28 (2) obtain the approval of the President of the United States
29 for lifting the export restrictions on the export of Alaska North Slope

1 crude oil that is not transported through the Trans-Alaska Pipeline.

2 COPIES of this resolution shall be sent to the Honorable Ronald
3 Reagan, President of the United States; the Honorable George Bush, Vice-
4 President of the United States and President of the U.S. Senate; the Honor-
5 able George P. Shultz, Secretary of State; the Honorable James A. Baker
6 III, Secretary of the Treasury; the Honorable Donald P. Hodel, Secretary of
7 the Interior; the Honorable Malcolm Baldrige, Secretary of Commerce; the
8 Honorable John S. Herrington, Secretary of Energy; the Honorable Robert
9 Ortner, Under Secretary for Economic Affairs of the U.S. Department of
10 Commerce; the Honorable Bruce Smart, Under Secretary for International
11 Trade of the U.S. Department of Commerce; the Honorable Louis F. Laun,
12 Assistant Secretary for International Economic Policy of the U.S. Depart-
13 ment of Commerce; the Honorable Orson G. Swindle III, Assistant Secretary
14 for Economic Development of the U.S. Department of Commerce; the Honorable
15 Judith A. Brady, commissioner of natural resources; and the Honorable J.
16 Anthony Smith, commissioner of commerce and economic development.

SCR

21

SENATE COMMITTEE REPORT

FURTHER:

DATE TURNED INTO OFFICE 4/29/87

Mr. President:

FINANCE Committee considered SCR 21

need for a rural housing assessment.

and recommended:

replace with CS FOR _____) same title
 or adopt _____ CS FOR _____) new title

attached amendment(s) and

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

letter of intent adopted _____

Committee attached or adopted fiscal note(s)

new updated or previous
 zero fiscal impact 91.0

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

Frank Handoff
Tom Dunch
Paul Fuchs
Jim Kelly
Willie Humby
[Signature]

John Riley DO PASS
Chairman signature and recommendation

Committee Backup Attached

**STATE OF ALASKA 1987 LEGISLATIVE SESSION
FISCAL NOTE**

Bill Version: SCR 21
Publish Date: _____

REQUEST: _____
Revision Date: April 13, 1987
Title: An Act Relating to the need for rural housing assessment
Sponsor: Willie Hensley
Requestor: HCRA Committee

Agency Affected: DCRA
BRU: Housing Assistance

Components: Housing Construction Dev.

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES		55.8				
TRAVEL		30.2				
CONTRACTUAL		4.8				
SUPPLIES		.2				
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		91.0				
CAPITAL		-0-				
REVENUE		-0-				

FUNDING: (Thousands of Dollars)

GENERAL FUND		91.0				
FEDERAL FUNDS						
OTHER						
TOTAL		91.0				

POSITIONS:

FULL-TIME		1				
PART-TIME						
TEMPORARY						

ANALYSIS :

One full-time position travelling to 12 regions. Approximately One month in each region.

Prepared by: Kathleen Graham
Division: Housing Assistance

Phone: 561-0900
Date: 4/13/87

Approved by Commissioner: [Signature]
Agency: Community and Regional Affairs

Date: 4-13-87

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)
- Senate Secretary

Position Title Public Facilities Planner I		No. of Positions 1	Range/Step 20A	Barg. Unit GGU
Time Status FT	Staff Months 12	Location Anchorage		Election District
Type of Expenditure		Justification		
1	2	3	A high level position is needed to conduct this type of demanding, in-depth analysis. The position would be needed for one year and would involve extensive travel to do on-site visits and conduct needed surveys and assessments of housing conditions and demand for rural housing. Clerical support would be provided by existing staff.	
Salary	42,768		<u>Travel</u> Travel 1,500 per month x 12 = 18,000 Per Diem 12 days per month x \$85 per day x 12 = <u>12,240</u> 30,240 <u>Contractual</u> Long distance telephone, postage, development of survey, etc. 400 per month x 12 = 4,800 <u>Commodities</u> Office Supplies = 200	
Benefits				
Premium Pay				
Other				
Total Personal Services	55,796			
Travel	30,240			
Contractual	4,800			
Commodities	200			
Equipment				
Other				
Total Cost	91,036			
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	91,036		
I-A Receipts	1006			
CIP Receipts	1061			
Other				

**Request For
New Position**

Agency Community & Regional Affairs
BRU Housing Assistance
Component _____

Page _____ of _____
Revised Date _____

FY 88

1 IN THE SENATE

BY HENSLEY, KERTTULA, BINKLEY,
DUNCAN, ELIASON AND ZHAROFF

2

SENATE CONCURRENT RESOLUTION NO. 21

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FIFTEENTH LEGISLATURE - FIRST SESSION

5

Relating to the need for a rural housing

6

assessment.

7 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 WHEREAS there is little current knowledge of housing conditions and

9 housing demand in the rural areas of the state; and

10 WHEREAS there has been no comprehensive housing data collected since

11 the 1980 United States census and the housing need and the demographics of

12 the rural areas of the state have changed considerably in the last seven

13 years; and

14 WHEREAS information on housing conditions and the demand for housing

15 is necessary if the state is to develop responsive rural housing programs;

16 BE IT RESOLVED by the Alaska State Legislature that the Governor is

17 respectfully requested to direct the commissioner of community and regional

18 affairs to conduct an assessment of rural housing conditions and the demand

19 for rural housing.

Alaska State Senate

P.O. Box V
Juneau, AK 99811
Phone: (907) 465-2444
465-3862/465-4923



Senate Finance Committee
State Affairs Committee
Vice-Chair, Rules Committee
Chair, Administrative Regulation Review

William L. Hensley

M E M O R A N D U M

DATE: April 13, 1987

TO: Senator Arliss Sturgulewski, Chair
Senate Community and Regional Affairs Committee

FROM: Senator Willie Hensley *W H*

SUBJ: SCR 21 - Rural Housing Assessment

SCR 21 urges the Governor to direct the Department of Community and Regional Affairs to assess rural housing conditions and the demand for rural housing.

A report by the Rural Research Agency commissioned during the interim concluded that there was limited current data on housing stock in rural Alaska. The last comprehensive survey was the 1980 Census. We do not have adequate information on the housing stock that has been added since 1980.

The BIA gathered limited information in 1985 that indicates that there is still widespread overcrowding and substandard housing in rural Alaska. We suspect that construction has not kept pace with population growth.

Despite the gains in housing in urban Alaska, there is a pressing need for better housing in rural Alaska. In order to design responsive programs, we need to know what existing conditions are and the characteristics of the housing demand that exists. If we learn, for example, that the demand for housing is most acute among persons with seasonal incomes, we can design financing schemes based on their ability to pay.

Attached is the summary of findings on rural housing by the Rural Research Agency.

WLH/mjs



Alaska State Legislature

Senate

Official Business

Pouch V
State Capitol
Juneau, Alaska 99811

Memorandum

To: Senator W. Hensley

From: Sheila F. Helgath *JAL*
Legislative Analyst

Date: February 2, 1987

Re: Rural Housing Need and Revenue Bond Financing

The Rural Research Agency has been requested to examine (1) the need for single family housing or small apartment units for lower income rural families and (2) the feasibility of using revenue bonds to finance rural housing construction.

SUMMARY

1) Limited current data exists on the condition of housing stock in rural Alaska and on the amount of housing stock being added annually. An estimated 200 new single family units and 120 (with carryover from 1985 projects) multiple family units were added to rural Alaska housing stock during 1986 from federal programs. The funding of most federal programs has been stable or decreasing. Estimates of the increase in rural housing stock resulting from loan programs and private credit loans were not made but are suspected to be quite low (see Table 3).

2) The U. S. Census in 1980 found 80% of rural Alaskan houses were substandard, an update and revision by ISER and CH₂M Hill estimated 60% in 1982 (ISER used less stringent criteria on the same Census data). The most recent inventory conducted in 1985 by the BIA used criteria similar to the 1980 U. S. Census. The BIA found that approximately one third of the Native homes were substandard and that there was an additional need in 1986 for 4,710 new homes for Alaska Native families. These families are now living with other families in overcrowded conditions or in houses needing total replacement. The majority of these homes are in rural Alaska (see Table 1). Overall Native housing conditions in rural Alaska are similar to the conditions reflected in the 1980 Census.

Senator W. Hensley

February 2, 1987

Page 2

3) Population is the most important factor causing changes in the need for housing. Need for rural housing has grown and will probably continue to grow in the next two decades since a large proportion of rural residents are now between 5 and 18 years of age. Another factor which influences the need for additional housing units is the age of housing. Rural housing shows a significant proportion of housing stock being either relatively new or over 40 years in age (see Table 4):

4) State of Alaska housing programs have primarily benefited urban Alaskans and rural Alaskans who have year round incomes of \$30,000 or greater. The majority of the AHFC loans have been in urban Alaska, approximately 18% of the Housing Assistance Division loan amounts during FY 86 have gone to urban areas or areas with road access such as the Kenai Peninsula, and since 1970 the Alaska State Building Authority has also been an urban program. Rural regions where unfulfilled Native housing need is the greatest had the lowest per capita utilization of Alaska housing loan programs in fiscal years (FY) 1984-1986 (see Table 2).

5) Revenue bonds are currently used to finance Alaska's housing mortgage programs. Revenue bonds are effective ways to finance projects in which the user fees can pay the debt service and loan. Mortgage loan programs financed by revenue bonds will not resolve the housing shortage in rural Alaska because people surviving on a mixed subsistence-cash economy do not have the income to repay bonds. Many residents have been unable to maintain administrative payments of \$75 to \$150 in HUD programs and pay home heating costs.

6) Mixed monetary-subsistence incomes are too erratic and low for most rural people to be involved in any form of home loan mortgage program. State programs directed towards this group of people should take into account variability in income from year to year and throughout the year (see Tables 5 & 6).

Eight recommendations for legislative action which build upon the policy guidelines presented in the 1982 Housing Study by the Institute of Social and Economic Research and CH₂M Hill are made. They are:

SENATE COMMITTEE REPORT

FIRST COMMITTEE OF REFERRAL

Date of 4/7/87 5-DAY NOTICE
IN ACCORDANCE WITH UNIFORM RULE 23

FURTHER: FINANCE

**FISCAL NOTE(S) ATTACHED X **
IN ACCORDANCE WITH AS 24.08.035
(see below)

3/16/87

DATE TURNED INTO OFFICE 4/14/87

Mr. President:

C&RA Committee considered SCR 21

need for a rural housing assessment.

and recommended:

- replace with CS _____ same title
- attached amendment(s) and new title
- do pass
- do not pass
- no recommendation
- individual recommendations
- further referral to _____
- letter of intent adopted and attached

** Committee attached or adopted fiscal note(s)
 zero fiscal impact

MEMBERS SIGNING DO PASS

Tim Keeg

OTHER RECOMMENDATIONS

Albert Stanzler

Aileen Stanzler Do Pass
Chairman signature and recommendation

Committee Backup Attached

SCR

21-4

HOUSE COMMITTEE REPORT

(11)

Date referred: 5/6/87

FURTHER REFERRALS:

5/15
Paul

DATE:

5-15-87

The Finance Committee has considered SCR 21

Relating to the need for a rural housing assessment.

RECOMMENDS:

- replace with _____ the same title
- attached amendment(s) a new title
- do pass
- do not pass
- no recommendation
- individual recommendations
- additional referral to the _____ Committee

ADOPTS: _____ letter of intent

ATTACHES NEW FISCAL NOTE(S):

- fiscal impact same as previous fiscal note published _____
- zero fiscal note same as previous zero fiscal note published _____
- zero with analysis

SIGNING DO PASS:

Lee Adams
Pat Kauder
Ronald L. Jarm
C. Russell
Mark Bayne
Steve King
Peter Roe
Rich Wallis
Jay Brown
Mike DeWine
Pat Doherty

SIGNING OTHER RECOMMENDATIONS:

Robert L. Gales

Chairman's signature

Introduced: 3/16/87
Referred: Community & Regional
Affairs & Finance

5-0830A

1 IN THE SENATE

BY HENSLEY, KERTTULA, BINKLEY,
DUNCAN, ELIASON AND ZHAROFF

2

SENATE CONCURRENT RESOLUTION NO. 21

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FIFTEENTH LEGISLATURE - FIRST SESSION

5

Relating to the need for a rural housing

6

assessment.

7 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 WHEREAS there is little current knowledge of housing conditions and
9 housing demand in the rural areas of the state; and

10 WHEREAS there has been no comprehensive housing data collected since
11 the 1980 United States census and the housing need and the demographics of
12 the rural areas of the state have changed considerably in the last seven
13 years; and

14 WHEREAS information on housing conditions and the demand for housing
15 is necessary if the state is to develop responsive rural housing programs;

16 BE IT RESOLVED by the Alaska State Legislature that the Governor is
17 respectfully requested to direct the commissioner of community and regional
18 affairs to conduct an assessment of rural housing conditions and the demand
19 for rural housing.

STATE OF ALASKA 1987 LEGISLATIVE SESSION
FISCAL NOTE

REQUEST: _____

Bill Version: SCR 21
Publish Date: _____

Revision Date: April 13, 1987
Title: An Act Relating to the need for rural housing assessment
Sponsor: Willie Hensley
Requestor: HCRA Committee

Agency Affected: DCRA
BRU: Housing Assistance
Components: Housing Construction Dev.

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES		55.8				
TRAVEL		30.2				
CONTRACTUAL		4.8				
SUPPLIES		.2				
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING		91.0				
CAPITAL		-0-				
REVENUE		-0-				

FUNDING: (Thousands of Dollars)

GENERAL FUND		91.0				
FEDERAL FUNDS						
OTHER						
TOTAL		91.0				

POSITIONS:

FULL-TIME		1				
PART-TIME						
TEMPORARY						

ANALYSIS :

One full-time position travelling to 12 regions. Approximately One month in each region.

Prepared by: Kathleen Graham Phone: 561-0900
Division: Housing Assistance Date: 4/13/87

Approved by Commissioner: [Signature] Date: 4-13-87
Agency: Community and Regional Affairs

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)
- Senate Secretary

Position Title Public Facilities Planner I		No. of Positions 1	Range/Step 20A	Barg. Unit GGU
Time Status FT	Staff Months 12	Location Anchorage		Election District
Type of Expenditure		Amount		
1	2	3		
Salary	42,768			
Benefits				
Premium Pay				
Other				
Total Personal Services		55,796		
Travel		30,240		
Contractual		4,800		
Commodities		200		
Equipment				
Other				
Total Cost		91,036		
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	91,036		
I-A Receipts	1006			
CIP Receipts	1061			
Other				

Justification
A high level position is needed to conduct this type of demanding, in-depth analysis. The position would be needed for one year and would involve extensive travel to do on-site visits and conduct needed surveys and assessments of housing conditions and demand for rural housing. Clerical support would be provided by existing staff.

Travel
Travel 1,500 per month x 12 = 18,000
Per Diem 12 days per month x \$85 per day x 12 = 12,240
30,240

Contractual
Long distance telephone, postage, development of survey, etc. 400 per month x 12 = 4,800

Commodities
Office Supplies = 200

**Request For
New Position**

Agency Community & Regional Affairs
 RRU Housing Assistance
 Component _____

Page _____ of _____
 Revised Date _____

FY 88

Alaska State Senate

P.O. Box V
Juneau, AK 99811
Phone: (907) 465-2444
465-3862/465-4923



Senate Finance Committee
State Affairs Committee
Vice-Chair, Rules Committee
Chair, Administrative Regulation Review

William L. Hensley

M E M O R A N D U M

DATE: April 13, 1987

TO: Senator Arliss Sturgulewski, Chair
Senate Community and Regional Affairs Committee

FROM: Senator Willie Hensley *W H*

SUBJ: SCR 21 - Rural Housing Assessment

SCR 21 urges the Governor to direct the Department of Community and Regional Affairs to assess rural housing conditions and the demand for rural housing.

A report by the Rural Research Agency commissioned during the interim concluded that there was limited current data on housing stock in rural Alaska. The last comprehensive survey was the 1980 Census. We do not have adequate information on the housing stock that has been added since 1980.

The BIA gathered limited information in 1985 that indicates that there is still widespread overcrowding and substandard housing in rural Alaska. We suspect that construction has not kept pace with population growth.

Despite the gains in housing in urban Alaska, there is a pressing need for better housing in rural Alaska. In order to design responsive programs, we need to know what existing conditions are and the characteristics of the housing demand that exists. If we learn, for example, that the demand for housing is most acute among persons with seasonal incomes, we can design financing schemes based on their ability to pay.

Attached is the summary of findings on rural housing by the Rural Research Agency.

WLH/mjs



Official Business

Alaska State Legislature

Senate

Pouch V
State Capitol
Juneau, Alaska 99811

Memorandum

To: Senator W. Hensley

From: Sheila F. Helgath *JAL*
Legislative Analyst

Date: February 2, 1987

Re: Rural Housing Need and Revenue Bond Financing

The Rural Research Agency has been requested to examine (1) the need for single family housing or small apartment units for lower income rural families and (2) the feasibility of using revenue bonds to finance rural housing construction.

SUMMARY

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2) The U. S. Census in 1980 found 80% of rural Alaskan houses were substandard, an update and revision by ISER and CHM Hill estimated 60% in 1982 (ISER used less stringent criteria on the same Census data). The most recent inventory conducted in 1985 by the BIA used criteria similar to the 1980 U. S. Census. The BIA found that approximately one third of the Native homes were substandard and that there was an additional need in 1986 for 4,710 new homes for Alaska Native families. These families are now living with other families in overcrowded conditions or in houses needing total replacement. The majority of these homes are in rural Alaska (see Table 1). Overall Native housing conditions in rural Alaska are similar to the conditions reflected in the 1980 Census.

Senator W. Hensley

February 2, 1987

Page 2

3) Population is the most important factor causing changes in the need for housing. Need for rural housing has grown and will probably continue to grow in the next two decades since a large proportion of rural residents are now between 5 and 18 years of age. Another factor which influences the need for additional housing units is the age of housing. Rural housing shows a significant proportion of housing stock being either relatively new or over 40 years in age (see Table 4).

4) State of Alaska housing programs have primarily benefited urban Alaskans and rural Alaskans who have year round incomes of \$30,000 or greater. The majority of the AHFC loans have been in urban Alaska, approximately 18% of the Housing Assistance Division loan amounts during FY 86 have gone to urban areas or areas with road access such as the Kenai Peninsula, and since 1970 the Alaska State Building Authority has also been an urban program. Rural regions where unfulfilled Native housing need is the greatest had the lowest per capita utilization of Alaska housing loan programs in fiscal years (FY) 1984-1986 (see Table 2).

5) Revenue bonds are currently used to finance Alaska's housing mortgage programs. Revenue bonds are effective ways to finance projects in which the user fees can pay the debt service and loan. Mortgage loan programs financed by revenue bonds will not resolve the housing shortage in rural Alaska because people surviving on a mixed subsistence-cash economy do not have the income to repay bonds. Many residents have been unable to maintain administrative payments of \$75 to \$150 in HUD programs and pay home heating costs.

6) Mixed monetary-subsistence incomes are too erratic and low for most rural people to be involved in any form of home loan mortgage program. State programs directed towards this group of people should take into account variability in income from year to year and throughout the year (see Tables 5 & 6).

Eight recommendations for legislative action which build upon the policy guidelines presented in the 1982 Housing Study by the Institute of Social and Economic Research and CH₂M Hill are made. They are:

1 IN THE SENATE

BY HENSLEY, KERTTULA, BINKLEY,
DUNCAN, ELIASON AND ZHAROFF

2

SENATE CONCURRENT RESOLUTION NO. 21

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FIFTEENTH LEGISLATURE - FIRST SESSION

5

Relating to the need for a rural housing

6

assessment.

7 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 WHEREAS there is little current knowledge of housing conditions and

9 housing demand in the rural areas of the state; and

10 WHEREAS there has been no comprehensive housing data collected since

11 the 1980 United States census and the housing need and the demographics of

12 the rural areas of the state have changed considerably in the last seven

13 years; and

14 WHEREAS information on housing conditions and the demand for housing

15 is necessary if the state is to develop responsive rural housing programs;

16 BE IT RESOLVED by the Alaska State Legislature that the Governor is

17 respectfully requested to direct the commissioner of community and regional

18 affairs to conduct an assessment of rural housing conditions and the demand

19 for rural housing.

SR

21

SENATE COMMITTEE REPORT

FURTHER

2/2/88

DATE TURNED INTO OFFICE 2/22/88

Mr. President:

Finance

Committee considered SR 21

Relating to Social Security benefits for persons born during the years 1917 through 1921

and recommended

replace with _____ CS _____) same title
 or adopt _____ CS _____) new title

attached amendment(s) and

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

letter of intent adopted _____

Committee attached or adopted fiscal note(s)

new updated or previous

zero fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

[Handwritten signatures: J. Duran, Fred T. ...]

Rich Halford No Fee
Chairman signature and recommendation

Committee Backup attached

STATE OF ALASKA
1988 LEGISLATIVE SESSION

BILL VERSION: SR 21
PUBLISH DATE: 4/16/87

FISCAL NOTE

REQUEST:

Revision Date: _____ Agency Affected: _____
Title: Relating to Social Security benefits
for persons born during the years 1917-1921
Sponsor: Coghill Components: _____
Requestor: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

[Empty box for analysis]

Prepared by: Senate State Affairs Committee Phone: 465-4522
Division: _____ Date: _____
Approved by Senator Mitch Abood Date: 2-1-88
Agency: Senate State Affairs Committee

- Distribution (by preparer) :
- Legislative Finance
 - Legislative Sponsor
 - Requestor
 - Office of Management and Budget
 - Impacted Agency(ies)

1 IN THE SENATE

BY COGHILL

2

SENATE RESOLUTION NO. 21

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FIFTEENTH LEGISLATURE - FIRST SESSION

5

Relating to Social Security benefits for

6

persons born during the years 1917

7

through 1921.

8 BE IT RESOLVED BY THE SENATE:

9 WHEREAS the Congress in 1977 reduced the basic Social Security retire-
10 ment benefit and made other changes to the formula for distributing bene-
11 fits under the Social Security Act; and

12 WHEREAS the changes included a five-year phase-in period that caused
13 Social Security recipients born during the years 1917 through 1921 to
14 receive lower benefits than persons born before 1917, and to take a greater
15 reduction in benefits than those born after 1921; and

16 WHEREAS these benefit reductions are particularly unfair to the more
17 than 6,000,000 Social Security recipients born during the years 1917
18 through 1921; and

19 WHEREAS legislation has been introduced in the Congress that would
20 rectify this problem;

21 BE IT RESOLVED by the Alaska State Senate that the Congress is
22 respectfully requested to enact legislation that would change the Social
23 Security benefits formula to bring recipients born during the years 1917
24 through 1921 up to parity with recipients born before 1917.

25 COPIES of this resolution shall be sent to the Honorable George Bush,
26 Vice-President of the United States and President of the U.S. Senate; the
27 Honorable Jim Wright, Speaker of the U.S. House of Representatives; the
28 Honorable Edward R. Roybal, U.S. Representative from California; and to the
29 Honorable Ted Stevens and the Honorable Frank Murkowski, U.S. Senators, and

1 the Honorable Don Young, U.S. Representative, members of the Alaska delega-
2 tion in Congress.

1
SENATE COMMITTEE REPORT

FIRST COMMITTEE OF REFERRAL

Date of 1-26-88 5-DAY NOTICE
IN ACCORDANCE WITH UNIFORM RULE 23

FURTHER: FINANCE

**FISCAL NOTE(S) ATTACHED **
IN ACCORDANCE WITH AS 24.08.035
(see below)

DATE TURNED INTO OFFICE 2-1-88

Mr. President:

STATE AFFAIRS

Committee considered SR 21

Relating to Social Security benefits for persons born during the
years 1917 through 1921

and recommended:

replace with CS _____ same title
 new title

attached amendment(s) and

a majority of the entire committee
do pass

do not pass

no recommendation

individual recommendations

further referral to _____

letter of intent adopted and attached

** Committee attached or adopted fiscal note(s)
 zero fiscal impact

MEMBERS SIGNING DO PASS

OTH: RECOMMENDATIONS

Rich Clark
William Kennedy
Ken Gandy

Don Mitchell
Chairman signature and recommendation

Committee Backup Attached