

ALASKA LEGISLATURE COMMITTEE BILL FILES - 1987 - 1988 8879

SB 373 thru SE 379 116

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3 7 3

SENATE COMMITTEE REPORT

FURTHER

DATE TURNED INTO OFFICE 3/17/88

2/23/88
Mr. President:

Finance Committee considered SB 373

extending the termination date of the Citizens' Advisory Commission on Federal Areas in Alaska; efd

and recommended

[] replace with _____ CS _____) [] same title
[] or adopt _____ CS _____) [] new title

[] attached amendment(s) and

[] do pass

[] do not pass

[] no recommendation

[] individual recommendations

[] further referral to _____

[] letter of intent adopted _____

Committee [] attached or [] adopted fiscal note(s)

[] new [] updated or [] previous

[] zero [] fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

[Handwritten signatures: J. Anderson, Paul Ford, Kirk Helgeson]

Rich Haljord do pass
Chairman signature and recommendation

[] Committee Backup attached

1 IN THE SENATE
2
3 SENATE BILL NO. 373
4 IN THE LEGISLATURE OF THE STATE OF ALASKA
5 FIFTEENTH LEGISLATURE - SECOND SESSION
6 A BILL
7 For an Act entitled: "An Act extending the termination date of the Citi-
8 zens' Advisory Commission on Federal Areas in Alaska;
9 and providing for an effective date."
10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:
11 * Section 1. Section 4, ch. 81, SLA 1981 is amended to read:
12 Sec. 4. Section 3 of this Act takes effect June 30, 1998 [1988].
* Sec. 2. This Act takes effect immediately under AS 01.10.070(c).

STATE OF ALASKA
1988 LEGISLATIVE SESSION

BILL VERSION: SB 373
PUBLISH DATE: 2/23/88

FISCAL NOTE

REQUEST:

Revision Date: 2/4/88 Agency Affected: Natural Resources
 Title: An Act Extending the Termination of BRU: Commissions
 Date of the Citizens' Advisory Comm.: _____
 Sponsor: Sen. Fahrenkamp Components: Citizens' Advisory
 Requestor: _____ Commission on Federal Areas

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES	113.0	117.0	121.0	125.5	130.0	134.5
TRAVEL	20.0	22.0	23.5	25.0	26.5	28.0
CONTRACTUAL	12.0	12.0	12.0	12.0	12.0	12.0
SUPPLIES	5.0	5.0	5.0	5.0	5.0	5.0
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	150.0	156.0	161.5	167.5	173.5	179.5

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

GENERAL FUND	150.0	156.0	161.5	167.5	173.5	179.5
FEDERAL FUNDS						
OTHER						
TOTAL	150.0	156.0	161.5	167.5	173.5	179.5

POSITIONS:

FULL-TIME	2.0	2.0	2.0	2.0	2.0	2.0
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary) Personal Services figures represent an average annual increase of 3.5%. This is expected to cover annual step and/or merit increases. The figures for travel assume an average increase in travel costs of approximately 5%. Costs for contractual services and supplies are expected to remain constant.

Prepared by: Stan Leaphart-Executive Director Phone: 456-2012
 Division: CACFA Date: 2/4/88

Approved by Commissioner: _____ Date: _____
 Agency: _____

Distribution (by preparer) :
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

SENATE COMMITTEE REPORT

FIRST COMMITTEE OF REFERRAL

Date of 2-17 5-DAY NOTICE
IN ACCORDANCE WITH UNIFORM RULE 23

FURTHER: Finance

**FISCAL NOTE(S) ATTACHED **
IN ACCORDANCE WITH AS 24.08.035
(see below)

1/27/88
Mr. President:

DATE TURNED INTO OFFICE _____

Resources _____

Committee considered SB 373

extending the termination date of the Citizens' Advisory Commission
on Federal Areas in Alaska; efd

and recommended:

replace with CS _____ same title

new title

attached amendment(s) and

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

letter of intent adopted and attached

** Committee attached or adopted fiscal note(s)
 zero fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

Tanning
William J. ...
Paul ...
James ...

Paul ... Do Pass
Vice-Chairman signature and recommendation

Committee Backup Attached

Alaska State Legislature

SENATOR BETTYE FAHRENKAMP
CHAIRMAN, LEGISLATIVE COUNCIL
CHAIRMAN, OIL AND GAS COMMITTEE
515 7TH AVENUE, SUITE 130
FAIRBANKS, ALASKA 99701
OFFICE (907) 452-4882
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WHILE IN JUNEAU
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JUNEAU, ALASKA 99811
CAPITOL ROOM 125
OFFICE (907) 465-3834
HOME (907) 780-6027

MEMORANDUM

Senate

TO: Members of the Senate Resources Committee

FROM: Senator Bettye Fahrenkamp

DATE: February 22, 1988

RE: SB 373 An Act extending the termination date of the Citizens' Advisory Commission on Federal Areas

SB 373 would extend the termination date of CACFA for a period of ten years to June 30, 1998.

History of the Commission

The Citizens' Advisory Commission on Federal Areas was created as a temporary advisory agency of the executive branch of State government by the Alaska Legislature in 1981. Because CACFA is a temporary agency, it is not allocated to a department, although for budget purposes, it appears in the Department of Natural Resources, Office of the Commissioner component.

The Commission is scheduled to sunset on June 30, 1988. This sunset date was selected at the time of passage because it was believed that implementation of the Alaska National Interest Lands Conservation Act (ANILCA) would be essentially complete. However, federal agency planning schedules have resulted in delays in the implementation of several important provisions of the law.

What the Commission does

The Citizens' Advisory Commission is the only State agency that works directly with the public in reviewing federal agency planning and rulemaking activities. The statutory mandate to "consider, research, and hold hearings on the impact of federal regulations and federal management decisions on the people of the state" is a charge that the Commission has placed at the forefront of its activities. Other state agencies, through the Division of Governmental Coordination, review most of the same and plans and regulations that the Commission does, however their review is focused primarily on the effects that the federal management proposal will have on State management programs and policies and not how those proposals will affect the general public. The Commission provides an additional level of input for the individual citizen into the federal planning process and also serves as an important source of information about planning activities.

Why the Commission is still needed

The Commission has demonstrated itself to be an invaluable player whose mission should not be abandoned when ANILCA is fully implemented. Foremost among the provisions yet to be implemented is the Section 1317 Wilderness review and recommendation process of the National Park Service. The first draft environmental impact statements containing the agency's wilderness recommendations are scheduled for release in March, 1988, with the public review period extending beyond the June 30 sunset date for the Commission. The remaining draft documents will be released throughout the Spring and Summer of 1988, also with review periods extending well beyond the sunset date.

The National Park Service is also currently preparing environmental impact statements and mineral management plans for three Alaskan park units, scheduled for release in June, 1989. Other federal agency planning efforts underway include the Bureau of Land Management's cumulative environmental impact statements on the effects of placer mining within four river drainages and the National Forest Service's revision of the Tongass Land Management Plan.

In addition, both the National Park Service and the U.S. Fish and Wildlife Service will be preparing dozens of refuge and park specific resource management plans. These plans, accompanied by additional regulations, will direct the management of resources within the various parks and refuges and as a result will have a greater impact on the public use of these areas than did the general management plans which have been prepared.

Public participation

Opportunities for public participation in the federal planning process have been greatly enhanced through the Commission's activities. The Commission has worked with the federal agencies to help ensure that adequate public comment periods are provided when a document is released for review and to ensure that public meetings are held in conjunction with the public comment period. In Fall, 1987 the Commission helped to have a controversial furbearer management plan for the Kenai National Wildlife Refuge withdrawn until the affected public had a chance to work with the U.S. Fish and Wildlife Service to develop a more acceptable plan.

Authority of the commission and its public role

AUTHORITY TO RECOMMEND LAWSUITS

The Commission, under its enabling legislation, has the authority to recommend that the State file suit against a federal agency if it is determined that the agency is acting in violation of an act of Congress, congressional intent or the best interest of the State of Alaska. In April, 1987, at the Commission's request, Governor

Cowper authorized the filing of a lawsuit against the National Park Service. At issue are regulations for the use and construction of cabins and other structures within Alaskan national park units. This lawsuit represents the first time that the State has brought suit over any aspect of the implementation of ANILCA and clearly signals a desire to protect the rights of Alaskan citizens' who own and use cabins within the national park system in Alaska.

THE ROLE OF OMBUDSMAN

Another role which the Commission fulfills is that of ombudsman for those citizens who may have a problem or complaint against a federal agency. The Commission can act as an intermediary between a citizen and a federal agency or manager and has, in many instances, been able to help resolve problems. The Commission has also helped agencies to avoid future problems by identifying inconsistencies and potential conflicts during the preparation of management plans.

Membership

The commission is composed of sixteen members, eight appointed by the Governor, four by the President of the Senate, and four by the Speaker of the House. Senators Fahrenkamp and Halford and Representatives Wallis and Goll serve on the commission.

Conclusion

Reauthorization of the Commission will continue to provide the citizens of Alaska with a strong advocate for their right to continue their customary and traditional uses of the federal lands in Alaska and with a "watchdog" agency to guard against erosion of those rights.

A fiscal note of \$156.0 for FY 89 is attached. The commission employs two fulltime employees.

State of Alaska
CITIZENS' ADVISORY COMMISSION ON FEDERAL AREAS
515 Seventh Avenue, Suite 310
Fairbanks, Alaska 99701
(907) 456-2012

TO: Representative Mark Boyer
FROM: Stan Leaphart, Executive Director
DATE: March 1, 1988
RE: Commission Activities

Since beginning operations in 1982, the Commission has reviewed the following documents or proposed regulations:

A. Statements for Management and draft and final General Management Plans for the following National Park units:

Aniakchak National Monument
Bering Land Bridge National Preserve
Cape Krusenstern National Monument
Denali National Park and Preserve
Gates of the Arctic National Park and Preserve
Glacier Bay National Park and Preserve
Katmai National Park
Kenai Fjords National Park
Kobuk Valley National Park
Lake Clark National Park and Preserve
Noatak National Preserve
Wrangell-Saint Elias National Park and Preserve
Yukon-Charley Rivers National Preserve

B. Draft Comprehensive Conservation Plans for the following National Wildlife Refuges:

Alaska Peninsula NWR
Becharof NWR
Innoko NWR
Izembek NWR
Kanuti NWR
Kenai NWR
Kodiak NWR
Koyukuk NWR
Nowitna NWR
Selawik NWR
Tetlin NWR
Togiak NWR
Yukon Flats NWR

①

C. Currently reviewing Draft CCP's for:

Alaska Maritime NWR
Arctic NWR

D. Management Plans for the following National Wild and Scenic Rivers:

Birch Creek WSR
Beaver Creek WSR
Delta WSR
Fortymile WSR
Gulkana WSR
Unalakleet WSR

E. Management Plans for the following BLM areas:

Steese National Conservation Area
White Mountains National Recreation Area
Central Yukon Planning Area
Utility Corridor and Central Arctic Management Area

F. Management Plans and Environmental Impact Statements for the following U.S. Forest Service Areas:

Chugach National Forest
Mist Fjords National Monument
Admiralty Island National Monument
Quartz Hill-U.S Borax Molybdenum Project EIS
Green's Creek Mining Project EIS
Coronation, Warren and Maurelle Islands Wilderness
West Chichagof Yakobi Wilderness
Russel Fjord Wilderness
South Prince of Wales Wilderness
Tebenkof Wilderness

In Addition the Commission has been involved in or commented on the following issues:

National Marine Sanctuary Proposals for Alaska
U.S Forest Service Resource Planning Act EIS
ANILCA 706(B) Report: Status of Management on Tongass N.F.
ANILCA Title VIII Subsistence Report
Kantishna Hills- Dunkle Mine Study Report
Oil and Gas Exploration Regulations in the Arctic NWR
ANILCA Title XI Regulations: Access into Conservation System Units
Bristol Bay Cooperative Management Plan
Denali Scenic Highway Study
Coastal Barrier Resource System Proposals
National Park Service Cabin Regulations 38 CFR Part 13
National Park Service Regulations- Mining Activities 36 CFR Part 9

Issues that the Commission has worked on with respect to complaints brought by citizens include the following:

(2)

Commercial fishing in Glacier Bay NP&P wilderness
On-shore commercial fishing facilities in Kodiak and Izembek NWR
Hunting guide permitting problems in Izembek and Kodiak NWR
Trapping and Furbearer Management in the Kenai NWR
Cabin Use in Yukon-Charley Rivers NP, Gates of the Arctic NP&P,
Wrangell-St. Elias NP&P, Glacier Bay NP&P, Kodiak NWR, Nowitna NWR,
Chugach NF, Tongass NF and Kobuk Valley NP.
Access problems in Wrangell-St. Elias NP&P and Denali NP&P
Native allotments review by the National Park Service
Private Inholdings in Kenai NWR
Mining claims in several National Park units

Many of these same or similar issues have been investigated in other conservation system units throughout the state. Some were resolved favorably, others have gone beyond administrative remedies and would require legal action on the part of the individual against the federal agency in question.

One of the major accomplishments of the Commission has been its work on the National Park Service cabin regulations. The draft regs were released in 1984 after the Commission requested the development of more comprehensive and uniform regulations. The Commission held public meetings in Glennallen, Eagle, Coldfoot and Kotzebue to gather public input on the regs. The agency issued final regs in September, 1986. These regs were actually more restrictive than the original cabin guidelines and, as a result, seriously threatened not only those people who utilize the cabins as their primary place of residence, but contained unnecessary restrictions on guides and outfitters, subsistence users and the general public.

At the request of the Commission and State agencies, Governor Sheffield petitioned the Secretary of the Interior to revise the regulations. When the petition still had not been responded to after six months, the Commission asked Governor Cowper to file a lawsuit against the national Park Service in an effort to overturn the regs. The lawsuit is still awaiting action by the Courts, although a preliminary ruling recognizing the State's standing to bring the suit has been made. The Commission is working closely with the Department of Law and the Division of Governmental Coordination in preparing the case.

Another issue that the Commission began working on in 1983 came to fruition in mid-1986. This issue involved on-shore facilities for commercial fishing activities in Kodiak NWR. The Commission, working with fishing groups on Kodiak and the State was able to convince the Fish and Wildlife Service to allow approximately 12 set-net operators to convert their tent camps to permanent structures to support their fishing activities.

The Commission continues to investigate complaints received from the public. Currently we are involved in trying to resolve permitting problems for two big game hunting guides operating on two national wildlife refuges. We are also providing assistance to several individuals attempting to secure permits to use their cabins on other conservation system units.

Sec. 41.35.240. Title of chapter. This chapter may be cited as the Alaska Historic Preservation Act. (§ 1 ch 130 SLA 1971)

Chapter 37. Citizens' Advisory Commission on Federal Areas in Alaska.

Table with 2 columns: Section and Section. Lists sections 10 through 60 and 65 through 150.

Chapter repealed effective June 30, 1988. — Section 3, ch. 81, SLA 1981, repeals this chapter, effective June 30, 1988.

Collateral references. — 72 Am. Jur. 2d, States, Territories and Dependencies, §§ 16 — 18. 81A C.J.S., States, §§ 20 — 28.

Sec. 41.37.010. Citizens' Advisory Commission on Federal Areas in Alaska. (a) The Citizens' Advisory Commission on Federal Areas in Alaska is established.

(b) The commission is a temporary advisory agency of the executive branch of the state but is not allocated to a principal department of the executive branch. In the exercise of its responsibilities, the commission shall consider the views of the citizens of the state and officials of the state. (§ 1 ch 81 SLA 1981)

Sec. 41.37.020. Membership and officers. (a) The commission is composed of 16 members appointed in accordance with this section.

(b) The membership of the commission shall represent each judicial district in the state.

(c) The governor shall appoint eight members of the commission.

(d) The speaker of the house of representatives shall appoint two members of the commission from the membership of the state house of representatives and two members who are residents of the state.

(e) The president of the senate shall appoint two members of the commission from the membership of the state senate and two members who are residents of the state.

(f) The commission shall select a presiding officer of the commission from its membership. The commission may elect other officers. (§ 1 ch 81 SLA 1981)

Sec. 41.37.030. Qualifications of members. The members of the commission appointed by the governor under AS 41.37.020(c) and members appointed under AS 41.37.020(d) and (e) who are not mem-

bers of the legis- and uses of fed

Sec. 41.37.0... ber of the com: four years and (b) A memb serves for the (c) A public legislature ser qualifies. (§ 1

Cross referenc of governor's initi. 2, ch. 81, SLA 19

Sec. 41.37.0... mission may i notice and he: commission. T appointing at

(b) After a meetings and shall notify t meeting may secretary of t does not pres under (a) of t

Sec. 41.37... mission who municipality state or a mu sion. (§ 1 ch

Revisor's no: tion contained . renumbered a-

Sec. 41.3... mission is er boards and

Revisor's r 41.37.060(b), F

Sec. 41.3... employ sta:

bers of the legislature shall be representative of the diversity of users and uses of federal land in the state. (§ 1 ch 81 SLA 1981)

Sec. 41.37.040. Term of members of the commission. (a) A member of the commission appointed by the governor serves for a term of four years and until a successor is appointed and qualifies.

(b) A member of the commission appointed from the legislature serves for the member's term of office as a legislator.

(c) A public member of the commission appointed by a member of the legislature serves for two years and until a successor is appointed and qualifies. (§ 1 ch 81 SLA 1981)

Cross references. — For terms of office of governor's initial appointees, see section 2, ch. 81, SLA 1981.

Sec. 41.37.050. Removal of a member. (a) A member of the commission may be removed by the appointing authority for cause after notice and hearing or after missing three consecutive meetings of the commission. The presiding officer of the commission shall inform the appointing authority if a member misses three consecutive meetings.

(b) After a member of the commission misses two consecutive meetings and before the third meeting, the secretary of the commission shall notify the member in writing that failure to attend the next meeting may result in the removal of the member. The failure of the secretary of the commission to notify a member under this subsection does not prevent the appointing authority from removing a member under (a) of this section. (§ 1 ch 81 SLA 1981)

Sec. 41.37.060. No loss of compensation. A member of the commission who is a legislator or a full-time employee of the state or of a municipality of the state shall suffer no loss of compensation from the state or a municipality of the state as a result of service to the commission. (§ 1 ch 81 SLA 1981)

Revisor's notes. — As enacted, this section contained a subsection (b) which was renumbered as AS 41.37.065 in 1981.

Sec. 41.37.065. Expenses and per diem. A member of the commission is entitled to travel expenses and per diem prescribed for state boards and commissions. (§ 1 ch 81 SLA 1981)

Revisor's notes. — Enacted as AS 41.37.060(b). Renumbered in 1981.

Sec. 41.37.070. Staff of the commission. The commission may employ staff and contract for services relating to matters within its

authority. Staff employed under this section are in the exempt service under AS 39.25.110, serve at the pleasure of the commission, and receive compensation fixed by the commission. (§ 1 ch 81 SLA 1981; am § 1 ch 37 SLA 1982)

Effect of amendments. -- The 1982 amendment substituted "in the exempt service under AS 39.25.110, serve at the pleasure of the commission, and receive compensation fixed by the commission" for "responsible to the commission" in the second sentence.

Sec. 41.37.080. Duties of the commission. (a) The commission shall consider, research, and hold hearings on the consistency with federal law and congressional intent on management, operation, planning, development, and additions to federal management areas in the state.

(b) The commission shall consider, research, and hold hearings on the impact of federal regulations and federal management decisions on the people of the state.

(c) The commission may, after consideration of the public policy concerns under (a) and (b) of this section, make a recommendation on the concerns identified under (a) and (b) of this section to an agency of the state or to the agency of the United States which manages federal land in the state.

(d) The commission shall consider the views, research, and reports of advisory groups established by it under AS 41.37.090 as well as the views, research, and reports of individuals and other groups in the state.

(e) The commission shall establish internal procedures for the management of the responsibilities granted to it under this chapter.

(f) The commission shall report annually to the governor and the legislature within the first 10 days of a regular legislative session.

(g) The commission shall cooperate with each department or agency of the state or with a state board or commission in the fulfillment of their duties. (§ 1 ch 81 SLA 1981)

Sec. 41.37.090. Advisory groups of the commission. (a) The commission may establish advisory groups in the state.

(b) The commission shall invite nominations for the membership on the advisory groups and shall consider the nominations in making its appointments to the groups.

(c) The membership of each advisory group shall be broadly representative of individuals involved in activities affected by the establishment or management of units of federal land within the state. (§ 1 ch 81 SLA 1981)

Sec. 41.37.100. Suit. The commission may request the attorney general to file suit against a federal official or agency if the commission determines that the federal official or agency is acting in violation of

an Act of Congress State of Alaska

Sec. 41.37.110. agency, board, and the fulfillment of ch 81 SLA 1981

Sec. 41.37.111. the Citizens' Act of Alaska. (§ 1 ch 81 SLA 1981)

Chapter 41.37
PI

Chapter 41.37.110

Cha

- Article**
- 1. Mineral Resources
 - 2. Western Interests
 - 3. Outdoor Recreation (§§ 41.98.17

- Section**
- 10. Purpose
 - 15. Revolving fund
 - 20. Mineral Resources
 - 25. Operation of

Collateral reference
2d, Mines and Minerals

an Act of Congress, congressional intent, or the best interests of the State of Alaska. (§ 1 ch 81 SLA 1981)

Sec. 41.37.110. Agency cooperation. Each state department, agency, board, and commission shall cooperate with the commission in the fulfillment of the duties of the commission under AS 41.37.080. (§ 1 ch 81 SLA 1981)

Sec. 41.37.150. Definition. In this chapter, "commission" means the Citizens' Advisory Commission on Federal Management Areas in Alaska. (§ 1 ch 81 SLA 1981)

Chapter 40. The Joint Federal-State Land Use Planning Commission for Alaska.

[Repealed, § 44 ch 94 SLA 1980.]

Chapter 45. Alaska Surface Coal Mining Control and Reclamation Act.

[Renumbered as AS 27.21.]

Chapter 98. Miscellaneous Provisions.

Article

- 1. Mineral Resource Fund (§§ 41.98.010 — 41.98.100)
- 2. Western Interstate Nuclear Compact (§§ 41.98.110 — 41.98.150)
- 3. Outdoor Recreational, Open Space, and Historic Properties Development Fund (§§ 41.98.170 — 41.98.180)

Article 1. Mineral Resource Fund.

Section	Section
10. Purpose	30. Compensation
15. Revolving fund	35. Purchase and sale of minerals
20. Mineral Resource Fund Board	40. Stockpiling of minerals
25. Operation of the board	100. Definitions

Collateral references. — 54 Am. Jur. 58 C.J.S., Mines and Minerals, § 1 et seq.
2d, Mines and Minerals, § 1 et seq.

REVISION DATE: 6/11/87

Federal Areas

<u>MEMBER</u>	<u>APPT</u>	<u>PEAPPT</u>	<u>TERM</u>
Del Ackels P.O. Box 2151 Fairbanks 99707 (W) NONE (H) 474-0971 Public	83/05/02	87/02/27	90/12/31
Robert Bettisworth 924 Kellum #303 Fairbanks 99701 (W) NONE (H) 456-2901 Senate Appointment	86/01/27		87/12/31
Sen. Bettye Fahrenkamp P.O. Box V Juneau 99811 (W) 465-3834 (H) NONE Legis/S	85/01/16		00/00/00
Bert H. Greist c/o NANA Corp, Box 49 Kotzebue 99752 (W) 248-3030 (H) NONE Public	86/01/07		89/12/31
Sen. Rick Halford P.O. Box V Juneau 99811 (W) 465-4958 (H) NONE Legis/S - Chair	85/01/28		00/00/00
Rep. Adelheid Heximann PETER GOLL P.O. Box V Juneau 99811 (W) 465-4942 (H) NONE Legis/R	85/01/23		00/00/00
Phil Holdsworth 326 Fourth, #1009 Juneau 99801 (W) 586-1383 (H) 586-1383 Public	83/05/02	86/01/07	89/12/31

Federal Areas - continued

<p>Andy F. Hope, III P.O. Box 1450 Sitka 99835 (W) 747-3207 (H) 747-5727 House Appointment</p>	86/02/18		87/12/31
<p>Dorothy Jones P.O. Box 109 Talkeetna 99676 (W) NONE (H) NONE House Appointment</p>	82/03/25	86/02/18*	87/12/31
<p>Art Kennedy P.O. Box 3576 ECB Anchorage 99501 (W) NONE (H) 276-6683 Senate Appointment</p>	86/01/27		87/12/31
<p>Michael E. Matz 218 Driveway Street Fairbanks 99701 (W) 452-5021 (H) NONE Public</p>	85/03/08		88/12/31
<p>James A. Palmer P.O. Box 773947 Eagle River 99577 (W) 561-5111 (H) 694-2753 Public</p>	85/03/08		88/12/31
<p>Robert H. Pederson P.O. Box 4362 Kodiak 99615 (W) 486-5736 (H) NONE Public</p>	6/10/87		90/12/31
<p>Rep. Kay Wallis P.O. Box V Juneau 99811 (W) 465-3732 (H) NONE Legis/R</p>	85/01/23		00/00/00
<p>James A. Williams <i>RON Zoebel</i> P.O. Box 1260 Anchorage 99510 (W) NONE (H) 561-3127 Public</p>	82/01/08	. 84/03/27	87/12/31

REVISION DATE: 6/11/87

Federal Areas - continued

Lew M. Williams, Jr.
755 Grant Street
Ketchikan 99901
(W) 225-3157
(H) 225-5431
Public

82/01/08

84/03/27

87/12/31

SRB

373-H

HOUSE COMMITTEE REPORT

Date referred: 3/22/88

FURTHER REFERRALS:

DATE: 4/8/88

The Finance Committee has considered SB 373

~~SENATE BILL NO. 373~~

"An Act extending the termination date of the Citizens' Advisory Commission on Federal Areas in Alaska; and providing for an effective date."

RECOMMENDS:

- replace with _____ the same title
- attached amendment(s) a new title
- do pass
- do not pass
- no recommendation
- individual recommendations
- additional referral to the _____ Committee

ADOPTS: _____ letter of intent

ATTACHES NEW FISCAL NOTE(s):

- fiscal impact same as previous fiscal note published _____
- zero fiscal note same as previous zero fiscal note published _____
- zero with analysis

SIGNING DO PASS:

Al ...

Bob ...

Don ...

John ...

Mark ...

Ray ...

Frank ...

SIGNING OTHER RECOMMENDATIONS:

Al ...

 Chairman's signature

FISCAL NOTE

REQUEST:

Revision Date: 3/29/88 Agency Affected: Natural Resources
 Title: An Act Extending the Termination of BRU: Commissioners
 Date of the Citizens' Advisory Comm.: _____
 Sponsor: Senator Fahrenkamp Components: Citizens' Advisory
 Requestor: _____ Commission on Federal Areas _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES		117.0	121.0	125.5	130.0	134.5
TRAVEL		22.0	23.5	25.0	26.5	28.0
CONTRACTUAL		12.0	12.0	12.0	12.0	12.0
SUPPLIES		5.0	5.0	5.0	5.0	5.0
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	156.0	161.5	167.5	173.5	179.5
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	156.0	161.5	167.5	173.5	179.5
FEDERAL FUNDS						
OTHER						
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POSITIONS:

FULL-TIME	0	2.0	2.0	2.0	2.0	2.0
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary) Personal Services figures represent an average annual increase of 3.5%. This is expected to cover annual step and/or merit increases. The figures for Travel assume an average increase in travel costs of approximately 5%. Costs for contractual services and supplies are expected to remain constant.

Prepared by: Stan Leaphart - Executive Director Phone: 456-2012
 Division: CACFA Date: 3/29/88

Approved by Commissioner: _____ Date: _____
 Agency: _____

Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

1 IN THE SENATE

BY FAHRENKAMP, STURGULEWSKI,
RODEY AND DUNCAN

2

SENATE BILL NO. 373

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FIFTEENTH LEGISLATURE - SECOND SESSION

5

A BILL

6 For an Act entitled: "An Act extending the termination date of the Citi-
7 zens' Advisory Commission on Federal Areas in Alaska;
8 and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. Section 4, ch. 81, SLA 1981 is amended to read:

11 Sec. 4. Section 3 of this Act takes effect June 30, 1998 [1988].

12 * Sec. 2. This Act takes effect immediately under AS 01.10.070(c).

Sec. 41.35.240. Title of chapter. This chapter may be cited as the Alaska Historic Preservation Act. (§ 1 ch 130 SLA 1971)

Chapter 37. Citizens' Advisory Commission on Federal Areas in Alaska.

Table with 2 columns: Section and Section. Lists sections 10 through 150 including Citizens' Advisory Commission, Membership, Qualifications, Term, Removal, Compensation, Expenses, Staff, Duties, Advisory groups, Suit, Agency cooperation, and Definition.

Chapter repealed effective June 30, 1988. — Section 3, ch. 81, SLA 1981. repeals this chapter, effective June 30, 1988.

Collateral references. — 72 Am. Jur. 2d. States, Territories and Dependencies, §§ 16 — 18. 81A C.J.S., States, §§ 20 — 28.

Sec. 41.37.010. Citizens' Advisory Commission on Federal Areas in Alaska. (a) The Citizens' Advisory Commission on Federal Areas in Alaska is established.

(b) The commission is a temporary advisory agency of the executive branch of the state but is not allocated to a principal department of the executive branch. In the exercise of its responsibilities, the commission shall consider the views of the citizens of the state and officials of the state. (§ 1 ch 81 SLA 1981)

Sec. 41.37.020. Membership and officers. (a) The commission is composed of 16 members appointed in accordance with this section.

(b) The membership of the commission shall represent each judicial district in the state.

(c) The governor shall appoint eight members of the commission.

(d) The speaker of the house of representatives shall appoint two members of the commission from the membership of the state house of representatives and two members who are residents of the state.

(e) The president of the senate shall appoint two members of the commission from the membership of the state senate and two members who are residents of the state.

(f) The commission shall select a presiding officer of the commission from its membership. The commission may elect other officers. (§ 1 ch 81 SLA 1981)

Sec. 41.37.030. Qualifications of members. The members of the commission appointed by the governor under AS 41.37.020(c) and members appointed under AS 41.37.020(d) and (e) who are not mem-

bers of the legislature and uses of federal

Sec. 41.37.040. (a) A member of the commission shall serve for a term of four years and

(b) A member of the commission shall not be eligible for reappointment unless he or she has served for the term of four years and

(c) A public official who is not a member of the legislature shall not be eligible for reappointment unless he or she has served for the term of four years and

qualifies. (§ 1 ch 81 SLA 1981)

Cross reference: of governor's initiative, 2, ch. 81, SLA 1981

Sec. 41.37.040. (a) The commission may not be notified and he or she shall not be appointed as a member of the commission.

(b) After a meeting of the commission, the secretary of the commission shall notify the secretary of the commission if the commission does not proceed under (a) of this section.

Sec. 41.37.040. (a) The commission shall not be notified by a municipality, state or a municipality.

Revisor's notation contained and renumbered as

Sec. 41.37.040. (a) The commission is established by the boards and

Revisor's notation 41.37.060(b), F

Sec. 41.37.040. (a) The commission shall employ staff

bers of the legislature shall be representative of the diversity of users and uses of federal land in the state. (§ 1 ch 81 SLA 1981)

Sec. 41.37.040. Term of members of the commission. (a) A member of the commission appointed by the governor serves for a term of four years and until a successor is appointed and qualifies.

(b) A member of the commission appointed from the legislature serves for the member's term of office as a legislator.

(c) A public member of the commission appointed by a member of the legislature serves for two years and until a successor is appointed and qualifies. (§ 1 ch 81 SLA 1981)

Cross references. — For terms of office of governor's initial appointees, see section 2. ch. 81. SLA 1981.

Sec. 41.37.050. Removal of a member. (a) A member of the commission may be removed by the appointing authority for cause after notice and hearing or after missing three consecutive meetings of the commission. The presiding officer of the commission shall inform the appointing authority if a member misses three consecutive meetings.

(b) After a member of the commission misses two consecutive meetings and before the third meeting, the secretary of the commission shall notify the member in writing that failure to attend the next meeting may result in the removal of the member. The failure of the secretary of the commission to notify a member under this subsection does not prevent the appointing authority from removing a member under (a) of this section. (§ 1 ch 81 SLA 1981)

Sec. 41.37.060. No loss of compensation. A member of the commission who is a legislator or a full-time employee of the state or of a municipality of the state shall suffer no loss of compensation from the state or a municipality of the state as a result of service to the commission. (§ 1 ch 81 SLA 1981)

Revisor's notes. — As enacted, this section contained a subsection (b) which was renumbered as AS 41.37.065 in 1981.

Sec. 41.37.065. Expenses and per diem. A member of the commission is entitled to travel expenses and per diem prescribed for state boards and commissions. (§ 1 ch 81 SLA 1981)

Revisor's notes. — Enacted as AS 41.37.060(b). Renumbered in 1981.

Sec. 41.37.070. Staff of the commission. The commission may employ staff and contract for services relating to matters within its

authority. Staff employed under this section are in the exempt service under AS 39.25.110, serve at the pleasure of the commission, and receive compensation fixed by the commission. (§ 1 ch 81 SLA 1981; am § 1 ch 37 SLA 1982)

Effect of amendments. -- The 1982 amendment substituted "in the exempt service under AS 39.25.110, serve at the pleasure of the commission, and receive compensation fixed by the commission" for "responsible to the commission" in the second sentence.

Sec. 41.37.080. Duties of the commission. (a) The commission shall consider, research, and hold hearings on the consistency with federal law and congressional intent on management, operation, planning, development, and additions to federal management areas in the state.

(b) The commission shall consider, research, and hold hearings on the impact of federal regulations and federal management decisions on the people of the state.

(c) The commission may, after consideration of the public policy concerns under (a) and (b) of this section, make a recommendation on the concerns identified under (a) and (b) of this section to an agency of the state or to the agency of the United States which manages federal land in the state.

(d) The commission shall consider the views, research, and reports of advisory groups established by it under AS 41.37.090 as well as the views, research, and reports of individuals and other groups in the state.

(e) The commission shall establish internal procedures for the management of the responsibilities granted to it under this chapter.

(f) The commission shall report annually to the governor and the legislature within the first 10 days of a regular legislative session.

(g) The commission shall cooperate with each department or agency of the state or with a state board or commission in the fulfillment of their duties. (§ 1 ch 81 SLA 1981)

Sec. 41.37.090. Advisory groups of the commission. (a) The commission may establish advisory groups in the state.

(b) The commission shall invite nominations for the membership on the advisory groups and shall consider the nominations in making its appointments to the groups.

(c) The membership of each advisory group shall be broadly representative of individuals involved in activities affected by the establishment or management of units of federal land within the state. (§ 1 ch 81 SLA 1981)

Sec. 41.37.100. Suit. The commission may request the attorney general to file suit against a federal official or agency if the commission determines that the federal official or agency is acting in violation of

an Act of Congress
State of Alaska

Sec. 41.37.110.
agency, board, or
the fulfillment of
ch 81 SLA 1982

Sec. 41.37.111.
the Citizens' Act
Alaska. (§ 1 ch 81 SLA 1982)

Chapter
PL

Chapter

Cha

- Article**
- 1. Mineral Resources
 - 2. Western Interests
 - 3. Outdoor Recreation
- (§§ 41.98.17)

- Section**
- 10. Purpose
 - 15. Revolving Funds
 - 20. Mineral Resources
 - 25. Operation of

Collateral references
2d. Mines and Minerals

an Act of Congress, congressional intent, or the best interests of the State of Alaska. (§ 1 ch 81 SLA 1981)

Sec. 41.37.110. Agency cooperation. Each state department, agency, board, and commission shall cooperate with the commission in the fulfillment of the duties of the commission under AS 41.37.080. (§ 1 ch 81 SLA 1981)

Sec. 41.37.150. Definition. In this chapter, "commission" means the Citizens' Advisory Commission on Federal Management Areas in Alaska. (§ 1 ch 81 SLA 1981)

Chapter 40. The Joint Federal-State Land Use Planning Commission for Alaska.

[Repealed, § 44 ch 94 SLA 1980.]

Chapter 45. Alaska Surface Coal Mining Control and Reclamation Act.

[Renumbered as AS 27.21.]

Chapter 98. Miscellaneous Provisions.

Article

1. Mineral Resource Fund (§§ 41.98.010 — 41.98.100)
2. Western Interstate Nuclear Compact (§§ 41.98.110 — 41.98.150)
3. Outdoor Recreational, Open Space, and Historic Properties Development Fund (§§ 41.98.170 — 41.98.180)

Article 1. Mineral Resource Fund.

Section	Section
10. Purpose	30. Compensation
15. Revolving fund	35. Purchase and sale of minerals
20. Mineral Resource Fund Board	40. Stockpiling of minerals
25. Operation of the board	100. Definitions

Collateral references. — 54 Am. Jur. 58 C.J.S., Mines and Minerals, § 1 et seq.
2d, Mines and Minerals, § 1 et seq.

Alaska State Legislature

SENATOR BETTYE FAHRENKAMP
CHAIRMAN, LEGISLATIVE COUNCIL
CHAIRMAN, OIL AND GAS COMMITTEE
515 7TH AVENUE, SUITE 130
FAIRBANKS, ALASKA 99701
OFFICE (907) 452-4832
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WHILE IN JUNEAU
PO. BOX V
JUNEAU, ALASKA 99811
CAPITOL ROOM 125
OFFICE (907) 465-3834
HOME (907) 780-6027

Senate

MEMORANDUM

TO: House Finance Committee

FROM: Senator Bettye Fahrenkamp

DATE: March 24, 1988

RE: SB 373 An Act extending the termination date of the Citizens' Advisory Commission on Federal Areas (CACFA)

SB 373 would extend the termination date of CACFA for a period of ten years to June 30, 1998. A fiscal note of \$156.0 for FY 89 is attached. The commission employs two fulltime employees.

Conclusion

Reauthorization of the Commission will continue to provide the citizens of Alaska with a strong voice to advocate for their right to continue their customary and traditional uses of the federal lands in Alaska and with a "watchdog" agency to guard against erosion of those rights.

History of the Commission

The Citizens' Advisory Commission on Federal Areas was created as a temporary advisory agency of the executive branch of State government by the Alaska Legislature in 1981. Because CACFA is a temporary agency, it is not allocated to a department, although for budget purposes, it appears in the Department of Natural Resources, Office of the Commissioner component.

The Commission is scheduled to sunset on June 30, 1988. This sunset date was selected at the time of passage because it was believed that implementation of the Alaska National Interest Lands Conservation Act (ANILCA) would be essentially complete. However, federal agency planning schedules have resulted in delays in the implementation of several important provisions of the law.

What the Commission does

The Citizens' Advisory Commission is the only State agency that works directly with the public in reviewing federal agency planning and rulemaking activities. The statutory mandate to "consider, research, and hold hearings on the impact of federal regulations and federal management decisions on the people of the state" is a charge that the Commission has placed at the forefront of its activities. Other state agencies, through the Division of Governmental Coordination, review most of the same and plans and regulations that the Commission does, however their review is focused primarily on the effects that the federal management proposal will have on State management programs and policies and not how those proposals will affect the general public. The Commission provides an additional level of input for the individual citizen into the federal planning process and also serves as an important source of information about planning activities.

Why the Commission is still needed

The Commission has demonstrated itself to be an invaluable player whose mission should not be abandoned when ANILCA is fully implemented. Foremost among the provisions yet to be implemented is the Section 1317 Wilderness review and recommendation process of the National Park Service. The first draft environmental impact statements containing the agency's wilderness recommendations are scheduled for release in March, 1988, with the public review period extending beyond the June 30 sunset date for the Commission. The remaining draft documents will be released throughout the Spring and Summer of 1988, also with review periods extending well beyond the sunset date.

The National Park Service is also currently preparing environmental impact statements and mineral management plans for three Alaskan park units, scheduled for release in June, 1989. Other federal agency planning efforts underway include the Bureau of Land Management's cumulative environmental impact statements on the effects of placer mining within four river drainages and the National Forest Service's revision of the Tongass Land Management Plan.

In addition, both the National Park Service and the U.S. Fish and Wildlife Service will be preparing dozens of refuge and park specific resource management plans. These plans, accompanied by additional regulations, will direct the management of resources within the various parks and refuges and as a result will have a greater impact on the public use of these areas than did the general management plans which have been prepared.

Public participation

Opportunities for public participation in the federal planning process have been greatly enhanced through the Commission's activities. The Commission has worked with the federal agencies to help ensure that adequate public comment periods are provided when a document is released for review and to ensure that public meetings are held in conjunction with the public comment period. In Fall, 1987 the Commission helped to have a controversial furbearer management plan for the Kenai National Wildlife Refuge withdrawn until the affected public had a chance to work with the U.S. Fish and Wildlife Service to develop a more acceptable plan.

Authority of the commission and its public role

AUTHORITY TO RECOMMEND LAWSUITS

The Commission, under its enabling legislation, has the authority to recommend that the State file suit against a federal agency if it is determined that the agency is acting in violation of an act of Congress, congressional intent or the best interest of the State of Alaska. In April, 1987, at the Commission's request, Governor Cowper authorized the filing of a lawsuit against the National Park Service. At issue are regulations for the use and construction of cabins and other structures within Alaskan national park units. This lawsuit represents the first time that the State has brought suit over any aspect of the implementation of ANILCA and clearly signals a desire to protect the rights of Alaskan citizens' who own and use cabins within the national park system in Alaska.

THE ROLE OF OMBUDSMAN

Another role which the Commission fulfills is that of ombudsman for those citizens who may have a problem or complaint against a federal agency. The Commission can act as an intermediary between a citizen and a federal agency or manager and has, in many instances, been able to help resolve problems. The Commission has also helped agencies to avoid future problems by identifying inconsistencies and potential conflicts during the preparation of management plans.

Membership

The commission is composed of sixteen members, eight appointed by the Governor, four by the President of the Senate, and four by the Speaker of the House. Senators Fahrenkamp and Halford and Representatives Wallis and Goll serve on the commission.

State of Alaska
CITIZENS' ADVISORY COMMISSION ON FEDERAL AREAS
515 -venth Avenue, Suite 310
Fairbanks, Alaska 99701
(907) 456-2012

TO: Representative Mark Boyer
FROM: Stan Leaphart, Executive Director
DATE: March 1, 1988
RE: Commission Activities

Since beginning operations in 1982, the Commission has reviewed the following documents or proposed regulations:

A. Statements for Management and draft and final General Management Plans for the following National Park units:

Aniakchak National Monument
Bering Land Bridge National Preserve
Cape Krusenstern National Monument
Denali National Park and Preserve
Gates of the Arctic National Park and Preserve
Glacier Bay National Park and Preserve
Katmai National Park
Kenai Fjords National Park
Kobuk Valley National Park
Lake Clark National Park and Preserve
Noatak National Preserve
Wrangell-Saint Elias National Park and Preserve
Yukon-Charley Rivers National Preserve

B. Draft Comprehensive Conservation Plans for the following National Wildlife Refuges:

Alaska Peninsula NWR
Becharof NWR
Innoko NWR
Izembek NWR
Kanutu NWR
Kenai NWR
Kodiak NWR
Koyukuk NWR
Nowitna NWR
Selawik NWR
Tetlin NWR
Togiak NWR
Yukon Flats NWR

①

C. Currently reviewing Draft CCP's for:

Alaska Maritime NWR
Arctic NWR

D. Management Plans for the following National Wild and Scenic Rivers:

Birch Creek WSR
Beaver Creek WSR
Delta WSR
Fortymile WSR
Gulkana WSR
Unalakleet WSR

E. Management Plans for the following BLM areas:

Steese National Conservation Area
White Mountains National Recreation Area
Central Yukon Planning Area
Utility Corridor and Central Arctic Management Area

F. Management Plans and Environmental Impact Statements for the following U.S. Forest Service Areas:

Chugach National Forest
Mist Fjords National Monument
Admiralty Island National Monument
Quartz Hill-U.S Borax Molybdenum Project EIS
Green's Creek Mining Project EIS
Coronation, Warren and Maurelle Islands Wilderness
West Chichagof Yakobi Wilderness
Russel Fjord Wilderness
South Prince of Wales Wilderness
Tebenkof Wilderness

In Addition the Commission has been involved in or commented on the following issues:

National Marine Sanctuary Proposals for Alaska
U.S Forest Service Resource Planning Act EIS
ANILCA 706(B) Report: Status of Management on Tongass N.F.
ANILCA Title VIII Subastance Report
Kantishna Hills- Dunkle Mine Study Report
Oil and Gas Exploration Regulations in the Arctic NWR
ANILCA Title XI Regulations: Access into Conservation System Units
Bristol Bay Cooperative Management Plan
Denali Scenic Highway Study
Coastal Barrier Resource System Proposals
National Park Service Cabin Regulations 38 CFR Part 13
National Park Service Regulations- Mining Activities 36 CFR Part 9

Issues that the Commission has worked on with respect to complaints brought by citizens include the following:

(2)

Commercial fishing in Glacier Bay NP&P wilderness
On-shore commercial fishing facilities in Kodiak and Izembek NWR
Hunting guide permitting problems in Izembek and Kodiak NWR
Trapping and Furbearer Management in the Kenai NWR
Cabin Use in Yukon-Charley Rivers NP, Gates of the Arctic NP&P,
Wrangell-St. Elias NP&P, Glacier Bay NP&P, Kodiak NWR, Nowitna NWR,
Chugach NF, Tongass NF and Kobuk Valley NP.
Access problems in Wrangell-St. Elias NP&P and Denali NP&P
Native allotments review by the National Park Service
Private Inholdings in Kenai NWR
Mining claims in several National Park units

Many of these same or similar issues have been investigated in other conservation system units throughout the state. Some were resolved favorably, others have gone beyond administrative remedies and would require legal action on the part of the individual against the federal agency in question.

One of the major accomplishments of the Commission has been its work on the National Park Service cabin regulations. The draft regs were released in 1984 after the Commission requested the development of more comprehensive and uniform regulations. The Commission held public meetings in Glennallen, Eagle, Coldfoot and Kotzebue to gather public input on the regs. The agency issued final regs in September, 1986. These regs were actually more restrictive than the original cabin guidelines and, as a result, seriously threatened not only those people who utilize the cabins as their primary place of residence, but contained unnecessary restrictions on guides and outfitters, subsistence users and the general public.

At the request of the Commission and State agencies, Governor Sheffield petitioned the Secretary of the Interior to revise the regulations. When the petition still had not been responded to after six months, the Commission asked Governor Cowper to file a lawsuit against the National Park Service in an effort to overturn the regs. The lawsuit is still awaiting action by the Courts, although a preliminary ruling recognizing the State's standing to bring the suit has been made. The Commission is working closely with the Department of Law and the Division of Governmental Coordination in preparing the case.

Another issue that the Commission began working on in 1983 came to fruition in mid-1986. This issue involved on-shore facilities for commercial fishing activities in Kodiak NWR. The Commission, working with fishing groups on Kodiak and the State was able to convince the Fish and Wildlife Service to allow approximately 12 set-net operators to convert their tent camps to permanent structures to support their fishing activities.

The Commission continues to investigate complaints received from the public. Currently we are involved in trying to resolve permitting problems for two big game hunting guides operating on two national wildlife refuges. We are also providing assistance to several individuals attempting to secure permits to use their cabins on other conservation system units.

REVISION DATE: 6/11/87

Federal Areas

MEMBER	APPT	REAPPT	TERM
Del Ackels P.O. Box 2151 Fairbanks 99707 (W) NONE (H) 474-0971 Public	83/05/02	87/02/27	90/12/31
Robert Bettisworth 924 Kellum #303 Fairbanks 99701 (W) NONE (H) 456-2901 Senate Appointment	86/01/27		87/12/31
Sen. Bettye Fahrenkamp P.O. Box V Juneau 99811 (W) 465-3834 (H) NONE Legis/S	85/01/16		00/00/00
Bert H. Greist c/o NANA Corp, Box 49 Kotzebue 99752 (W) 248-3030 (H) NONE Public	86/01/07		89/12/31
Sen. Rick Halford P.O. Box V Juneau 99811 (W) 465-4958 (H) NONE Legis/S - Chair	85/01/28		00/00/00
Rep. Adelheid Herrmann PETER GOLL P.O. Box V Juneau 99811 (W) 465-4942 (H) NONE Legis/R	85/01/23		00/00/00
✓ Phil Holdsworth 326 Fourth, #1009 Juneau 99801 (W) 586-1383 (H) 586-1383 Public	83/05/02	86/01/07	89/12/31

Federal Areas -- continued

<p>Andy F. Hope, III P.O. Box 1450 Sitka 99835 (W) 747-3207 (H) 747-5727 House Appointment</p>	86/02/18		87/12/31
<p>Dorothy Jones P.O. Box 109 Talkeetna 99676 (W) NONE (H) NONE House Appointment</p>	82/03/25	86/02/18*	87/12/31
<p>Art Kennedy P.O. Box 3576 ECB Anchorage 99501 (W) NONE (H) 276-6683 Senate Appointment</p>	86/01/27		87/12/31
<p>Michael E. Matz 218 Driveway Street Fairbanks 99701 (W) 452-5021 (H) NONE Public</p>	85/03/08		88/12/31
<p>James A. Palmer P.O. Box 773947 Eagle River 99577 (W) 561-5111 (H) 694-2753 Public</p>	85/03/08		88/12/31
<p>Robert H. Pederson P.O. Box 4362 Kodiak 99615 (W) 486-5736 (H) NONE Public</p>	6/10/87		90/12/31
<p>Rep. Kay Wallis P.O. Box V Juneau 99811 (W) 465-3732 (H) NONE Legis/R</p>	85/01/23		00/00/00
<p>James A. Williams <i>Ray Zoebel</i> P.O. Box 1260 Anchorage 99510 (W) NONE (H) 561-3127 Public</p>	82/01/08	. 84/03/27	87/12/31

REVISION DATE: 6/11/87

Federal Areas - continued

Lew M. Williams, Jr.
755 Grant Street
Ketchikan 99901
(W) 225-3157
(H) 225-5431
Public

82/01/08

84/03/27

87/12/31



Greater Fairbanks

Chamber

of Commerce

MAR 18 1988

First National Center

P.O. Box 7444b

709 Second Avenue

(907) 452-1105

Fairbanks, Alaska 99707

RESOLUTION #7-0388

RESOLUTION IN SUPPORT OF CITIZEN'S ADVISORY
COMMISSION ON FEDERAL AREAS (CACFA)

WHEREAS, over the last decade CACFA has reviewed hundreds of pieces of proposed regulations for Federal Areas (parks, forests, refuges, wilderness), and

WHEREAS, by virtue of the experience and diligence of the Commissioner, numerous instances where regulations would have severely curtailed present uses have been brought to light, and

WHEREAS, during the next decade many more regulations can be expected to be preregulated based upon management plans presently being formulated by numerous Federal Agencies, and

WHEREAS, the fiscal rate note is extremely small considering the benefits derived from informed land-planning, and

THEREFORE BE IT RESOLVED that the Greater Fairbanks Chamber of Commerce support continuation of the Citizen's Advisory Committee of Federal Areas (CACFA) via SB464 and HB373 for at least the next decade.

BE IT FURTHER RESOLVED, that copies of this resolution be sent to:

Mr. John Binkley, Co-Chairman, Senate Finance Committee
Mr. Rick Halford, Co-Chairman, Senate Finance Committee
Mr. Albert P. Adams, Chairman, House Finance Committee
All Senate and House Legislators

Signed this 14th day of March, 1988.

By

Mike Kelly
Mike Kelly
Chairman of the Board

By

W.R. Cox
W.R. Cox
President and CEO

STATE OF ALASKA
1988 LEGISLATIVE SESSION

BILL VERSION: SB 373
PUBLISH DATE: 2/23/88

REQUEST:

FISCAL NOTE

Revision Date: 2/4/88 Agency Affected: Natural Resources
 Title: An Act Extending the Termination of ARU: Commissions
 Date of the Citizens' Advisory Comm.: _____
 Sponsor: Sen. Fahrenkamp Components: Citizens' Advisory
 Requestor: _____ Commission on Federal Areas

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES	113.0	117.0	121.0	125.5	130.0	134.5
TRAVEL	20.0	22.0	23.5	25.0	26.5	28.0
CONTRACTUAL	12.0	12.0	12.0	12.0	12.0	12.0
SUPPLIES	5.0	5.0	5.0	5.0	5.0	5.0
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	150.0	156.0	161.5	167.5	173.5	179.5

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND	150.0	156.0	161.5	167.5	173.5	179.5
FEDERAL FUNDS						
OTHER						
TOTAL	150.0	156.0	161.5	167.5	173.5	179.5

POSITIONS:

FULL-TIME	2.0	2.0	2.0	2.0	2.0	2.0
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary) Personal Services figures represent an average annual increase of 3.5%. This is expected to cover annual step and/or merit increases. The figures for travel assume an average increase in travel costs of approximately 5%. Costs for contractual services and supplies are expected to remain constant.

Prepared by: Stan Leaphart-Executive Director Phone: 456-2012
 Division: CACFA Date: 2/4/88

Approved by Commissioner: _____ Date: _____
 Agency: _____

Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

SB

378

SENATE COMMITTEE REPORT

FURTHER

DATE TURNED INTO OFFICE _____

5/3/88
Mr. President:

_____ Finance _____ Committee considered _____ SB 378 _____

making a speical appropriation to the Department of Law for staff to address legal issues surrounding AIDS and other public health matters; efd and recommended

[] replace with _____ CS _____) [] same title
[] or adopt _____ CS _____) [] new title

[] attached amendment(s) and

[] do pass

[] do not pass

[] no recommendation

[] individual recommendations

[] further referral to _____

[] letter of intent adopted _____

Committee [] attached or [] adopted fiscal note(s)

[] new [] updated or [] previous
[] zero [] fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

Chairman signature and recommendation

[] Committee Backup attached

SENATE COMMITTEE REPORT

4/15
ARM

FURTHER

FINANCE

DATE TURNED INTO OFFICE _____

4/15/88
Mr. President:

JUDICIARY

Committee considered SB 378

making a special appropriation to the Department of Law for staff to address legal issues surrounding AIDS and other public health matters; efd

and recommended *the HESS CS be adopted & do pass*

replace with _____ CS SB 378 (HESS)) same title
 or adopt _____ CS _____) new title

attached amendment(s) and

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

letter of intent adopted _____

Committee attached or adopted fiscal note(s)

new updated or previous

zero fiscal impact *appropriated*

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

Joe Rosen
Walter Robery
William Stangulowicz
Spinks

Walter Robery *Do pass*
Chairman signature and recommendation

STATE OF ALASKA

DEPARTMENT OF LAW

OFFICE OF THE ATTORNEY GENERAL

STEVE COWPER, GOVERNOR

REPLY TO:

1031 W 4th AVENUE
SUITE 200
ANCHORAGE, ALASKA 99501-1994
PHONE: (907) 276-3550

1st NATIONAL CENTER
100 CUSHMAN ST.
SUITE 400
FAIRBANKS, ALASKA 99701-4679

P.O. BOX K—STATE CAPITOL
JUNEAU, ALASKA 99811-0300
PHONE: (907) 465-3600
465-3603

March 7, 1988

Honorable Paul Fischer
Alaska State Senate
P.O. Box V
Juneau, AK 99811

Re: SB 378

Dear Senator Fischer:

Thank you for asking the Department of Law to comment on SB 378. This appropriation would allow the Department of Law to add an attorney to our staff. The attorney would be responsible for identifying and dealing with the legal issues which face the state as a result of the AIDS epidemic. This new position will contribute not only to the department's ability to respond to requests for legal assistance from the Department of Health and Social Services but will enhance the department's response to all other agencies in state government who are or will be affected by the unique challenge of the AIDS epidemic.

There are a multitude of legal issues which have arisen in other jurisdictions as well as in Alaska as a result of the growing concern regarding the government's response to AIDS. For instance, decisions which the state makes regarding dealing with its own employees who may be seropositive are concerns which face the state's personnel administrators. Another personnel issue concerns what protection state employees may need if they are employed in positions where they may come into contact with contaminated blood or where they provide care for persons who are or may be seropositive.

The Department of Education also may have questions about what AIDS policies should be mandated in the schools of the state. Likewise, the Departments of Correction and Public Safety will have questions regarding their responsibility for those persons in their custody and to the public as well.

The Department of Health and Social Services would probably serve as the focus for policy decisions and as such will need frequent general counsel advice. Confidentiality, the duty to warn, privacy, quarantine, and informed consent are just a few

Honorable Paul Fischer
Alaska State Senate
Re: SB 378

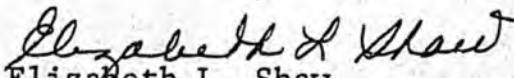
March 7, 1988
Page 2

of the issues of law which have come to the fore regarding AIDS. The Department of Law's current staff, although anxious to provide requested assistance, does not have additional time to research and then to consult with Department of Health and Social Services' staff.

AIDS as a public health matter is one in which the legal system plays an integral part. For better or worse, the legal system provides the forum for the confrontations which will take place in our country and our state. The purpose of an experienced attorney with expertise in this new and growing area of the law will allow the state to avoid simply drifting and awaiting the decisions made in other places. We will be able to actively assist state officials in determining the course for Alaska. Because of the complexity as well as the sensitivity of the issues involved an experienced attorney is needed to provide the necessary legal assistance. The attached breakdown of costs of an experienced attorney also reflects the need to provide money for travel and to allow the attorney to obtain needed specialized education in this new area of law.

Sincerely yours,

GRACE BERG SCHAIBLE
ATTORNEY GENERAL

By: 
Elizabeth L. Shaw
Assistant Attorney General

ELS:bap

cc: Bob Evans
Art Peterson

Salary and Benefits

Attorney IV, Range 24A 72,000

Travel

Provides for travel to:

Anchorage/Juneau/Anchorage - 3 trips -	\$ 1,100	
Anchorage/outside/Anchorage - 1 trip -	900	
Per diem, 20 days at \$80.00	1,600	
AIDS seminar costs	400	
		4,000

Contractual

Communications costs of \$200 per month for postage, telephone, toll calls and copying - \$ 1,200

WESTLAW computerized legal research, \$100 per month - 1,200

Hookup fees to state's mainframe 1,500

5,100

Supplies

Expendable office supplies, \$100 per month - \$ 1,200

Library costs for statutes, Administrative Code, and periodicals and law journals, such as BNA's AIDS Reporter - 1,800

One-time new position costs for non-expendable furniture and PC software - 1,500

4,500

Equipment

Item

1 Desk, 72 x 36	726	
1 Swivel Chair	672	
2 Side Chairs	384	
1 Bookcase	143	
1 Locking 4-Drawer File	280	
1 Dictator	691	
1 PC Table	200	
1 Epic Personal Computer with draft printer, modem, and port circuit card	3,400	

6,496

Explanation of reduction in the appropriation for SB 378

Original App. 92,400.00

Difference in salary and benefits
between an Attorney IV and an
Attorney II 19,590.84

Exact Dollar Difference 72,809.16

Total Current Appropriation 72,800.00

above rounded to the nearest
100.00

ATTORNEY I Range 16 2,715.00/mo*

ATTORNEY II Range 19 3,353.00/mo*

ATTORNEY III Range 22 4,095.00/mo*

ATTORNEY IV Range 24 4,687.00/mo*

ATTORNEY V Range 25 5,021.00/mo*

*ABOVE DOES NOT INCLUDE BENEFITS AT APP. 31% OF BASE SALARY

1986

ROI-ACBD-0010

SALARY SCHEDULE

STATE OF ALASKA

SCHEDULE A

BASE SCHEDULE

BARGAINING UNIT - (X) PARTIALLY EXEMPT

MONTHLY - HOURLY 07/16/85

2 yrs - 2 yrs - 3 yrs - 5

RANGE NO.	STEP A	STEP B	STEP C	STEP D	STEP E	STEP F	STEP G	STEP H	STEP I	STEP J	STEP K	STEP L	STEP M	RANGE NO.
05 MONTHLY 37.5 H/W	1,387.00 8.54	1,425.00 8.77	1,467.00 9.03	1,507.00 9.27	1,552.00 9.55	1,593.00 9.80	1,653.00 10.17	1,715.00 10.55	1,779.00 10.95	1,846.00 11.36				05
06 MONTHLY 37.5 H/W	1,467.00 9.03	1,507.00 9.27	1,552.00 9.55	1,593.00 9.80	1,639.00 10.09	1,687.00 10.38	1,750.00 10.77	1,816.00 11.18	1,884.00 11.59	1,955.00 12.03				06
07 MONTHLY 37.5 H/W	1,552.00 9.55	1,593.00 9.80	1,639.00 10.09	1,687.00 10.38	1,740.00 10.71	1,793.00 11.03	1,860.00 11.45	1,930.00 11.88	2,002.00 12.32	2,077.00 12.78				07
08 MONTHLY 37.5 H/W	1,639.00 10.09	1,687.00 10.38	1,740.00 10.71	1,793.00 11.03	1,845.00 11.35	1,900.00 11.71	1,974.00 12.15	2,048.00 12.60	2,125.00 13.08	2,205.00 13.57				08
09 MONTHLY 37.5 H/W	1,740.00 10.71	1,793.00 11.03	1,845.00 11.35	1,903.00 11.71	1,965.00 12.09	2,020.00 12.43	2,096.00 12.90	2,175.00 13.38	2,257.00 13.89	2,342.00 14.41				09
10 MONTHLY 37.5 H/W	1,845.00 11.35	1,903.00 11.71	1,965.00 12.09	2,020.00 12.43	2,082.00 12.81	2,145.00 13.20	2,225.00 13.69	2,308.00 14.20	2,395.00 14.74	2,485.00 15.29				10
11 MONTHLY 37.5 H/W	1,965.00 12.09	2,020.00 12.43	2,082.00 12.81	2,145.00 13.20	2,217.00 13.64	2,286.00 14.07	2,372.00 14.60	2,461.00 15.14	2,553.00 15.71	2,649.00 16.30				11
12 MONTHLY 37.5 H/W	2,082.00 12.81	2,145.00 13.20	2,217.00 13.64	2,286.00 14.07	2,365.00 14.55	2,445.00 15.05	2,537.00 15.61	2,632.00 16.20	2,731.00 16.81	2,833.00 17.43				12
13 MONTHLY 37.5 H/W	2,217.00 13.64	2,286.00 14.07	2,365.00 14.55	2,445.00 15.05	2,531.00 15.58	2,623.00 16.14	2,721.00 16.74	2,823.00 17.37	2,929.00 18.02	3,039.00 18.70				13
14 MONTHLY 37.5 H/W	2,365.00 14.55	2,445.00 15.05	2,531.00 15.58	2,623.00 16.14	2,715.00 16.71	2,818.00 17.34	2,924.00 17.99	3,034.00 18.67	3,148.00 19.37	3,266.00 20.10				14
15 MONTHLY 37.5 H/W	2,531.00 15.58	2,623.00 16.14	2,715.00 16.71	2,818.00 17.34	2,910.00 17.91	3,020.00 18.58	3,133.00 19.28	3,250.00 20.00	3,372.00 20.75	3,498.00 21.53				15
16 MONTHLY 37.5 H/W	2,715.00 16.71	2,818.00 17.34	2,910.00 17.91	3,020.00 18.58	3,129.00 19.26	3,242.00 19.95	3,364.00 20.70	3,490.00 21.48	3,621.00 22.28	3,757.00 23.12				16
17 MONTHLY 37.5 H/W	2,910.00 17.91	3,020.00 18.58	3,129.00 19.26	3,242.00 19.95	3,353.00 20.63	3,468.00 21.34	3,598.00 22.14	3,733.00 22.97	3,873.00 23.83	4,018.00 24.73				17
18 MONTHLY 37.5 H/W	3,129.00 19.26	3,242.00 19.95	3,353.00 20.63	3,468.00 21.34	3,582.00 22.04	3,717.00 22.87	3,856.00 23.73	4,001.00 24.62	4,151.00 25.54	4,307.00 26.50				18
19 MONTHLY 37.5 H/W	3,353.00 20.63	3,468.00 21.34	3,582.00 22.04	3,717.00 22.87	3,831.00 23.58	3,974.00 24.46	4,123.00 25.37	4,278.00 26.33	4,438.00 27.31	4,604.00 28.33				19
20 MONTHLY 37.5 H/W	3,582.00 22.04	3,717.00 22.87	3,831.00 23.58	3,974.00 24.46	4,095.00 25.20	4,246.00 26.13	4,405.00 27.11	4,570.00 28.12	4,741.00 29.18	4,919.00 30.27				20

BASE SCHEDULE

BARGAINING UNIT - (X) PARTIALLY EXEMPT

MONTHLY - HOURLY 07/16/85

RANGE NO.	STEP A	STEP B	STEP C	STEP D	STEP E	STEP F	STEP (LONGEVITY INCREMENTS OF FINAL STEP) J	K	L	M	RANGE NO.
21 MONTHLY 37.5 H/W	3,831.00 23.58	3,974.00 24.46	4,095.00 25.20	4,246.00 26.13	4,379.00 26.95	4,537.00 27.92	4,707.00 28.97	4,884.00 30.06	5,067.00 31.18	5,257.00 32.35	21
22 MONTHLY 37.5 H/W	4,095.00 25.20	4,246.00 26.13	4,379.00 26.95	4,537.00 27.92	4,687.00 28.84	4,859.00 29.90	5,041.00 31.02	5,230.00 32.18	5,426.00 33.39	5,629.00 34.64	22
23 MONTHLY 37.5 H/W	4,379.00 26.95	4,537.00 27.92	4,687.00 28.84	4,859.00 29.90	5,021.00 30.90	5,209.00 32.06	5,404.00 33.26	5,607.00 34.50	5,817.00 35.80	6,035.00 37.14	23
24 MONTHLY 37.5 H/W	4,687.00 28.84	4,859.00 29.90	5,021.00 30.90	5,209.00 32.06	5,385.00 33.14	5,568.00 34.26	5,777.00 35.55	5,994.00 36.89	6,219.00 38.27	6,452.00 39.70	24
25 MONTHLY 37.5 H/W	5,021.00 30.90	5,209.00 32.06	5,385.00 33.14	5,568.00 34.26	5,773.00 35.53	5,990.00 36.86	6,215.00 38.25	6,448.00 39.68	6,690.00 41.17	6,941.00 42.71	25
26 MONTHLY 37.5 H/W	5,209.00 32.06	5,385.00 33.14	5,568.00 34.26	5,773.00 35.53	5,990.00 36.86	6,206.00 38.19	6,439.00 39.62	6,680.00 41.11	6,931.00 42.65	7,191.00 44.25	26
27 MONTHLY 37.5 H/W	5,385.00 33.14	5,568.00 34.26	5,773.00 35.53	5,990.00 36.86	6,206.00 38.19	6,442.00 39.64	6,684.00 41.13	6,935.00 42.68	7,195.00 44.28	7,465.00 45.94	27
28 MONTHLY 37.5 H/W	5,568.00 34.26	5,773.00 35.53	5,990.00 36.86	6,206.00 38.19	6,442.00 39.64	6,666.00 41.02	6,916.00 42.56	7,175.00 44.15	7,444.00 45.81	7,723.00 47.53	28
29 MONTHLY 37.5 H/W	5,773.00 35.53	5,990.00 36.86	6,206.00 38.19	6,442.00 39.64	6,666.00 41.02	6,901.00 42.47	7,160.00 44.06	7,429.00 45.72	7,708.00 47.43	7,997.00 49.21	29
30 MONTHLY 37.5 H/W	5,990.00 36.86	6,206.00 38.19	6,442.00 39.64	6,666.00 41.02	6,901.00 42.47	7,144.00 43.96	7,412.00 45.61	7,690.00 47.32	7,978.00 49.10	8,277.00 50.94	30

SENATE COMMITTEE REPORT

FIRST COMMITTEE OF REFERRAL

Date of _____ 5-DAY NOTICE
IN ACCORDANCE WITH UNIFORM RULE 23

FURTHER: JUD
FINANCE

**FISCAL NOTE(S) ATTACHED _____ **
IN ACCORDANCE WITH AS 24.08.035
(see below)

1/28/88
Mr. President:

DATE TURNED INTO OFFICE 3RD 4/14/88

HESS

Committee considered SB 378

making a special appropriation to the Department of Law for staff to address legal issues surrounding AIDS and other public health matters; efd and recommended:

replace with CS SB 378 (HESS) same title
 new title

attached amendment(s) and

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

letter of intent adopted and attached

Letter of Intent

** Committee attached or adopted fiscal note(s)
 zero fiscal impact *appropriate*

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

1 Joe Jackson

2 W. Fanning N. Lee

Paul Frick (Do Pass)
Chairman signature and recommendation

Committee Backup Attached

Offered: 4/15/88
Referred: Judiciary and Finance
Original sponsor: Senate Special Committee
on AIDS Prevention

5-1745B

Funding Information

General Fund \$72,800
Other Funds -0-
\$72,800

1 IN THE SENATE

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

2 CS FOR SENATE BILL NO. 378 (HESS)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the Depart-
7 ment of Law for staff to address legal issues sur-
8 rounding AIDS and other public health matters; and
9 providing for an effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 * Section 1. The sum of \$72,800 is appropriated from the general fund
12 to the Department of Law for staff to address legal issues surrounding
13 Acquired Immune Deficiency Syndrome (AIDS) and other public health matters.

14 * Sec. 2. The unexpended and unobligated portion of the appropriation
15 made by this Act lapses into the general fund June 30, 1989.

16 * Sec. 3. This Act takes effect July 1, 1988.

Introduced: 1/28/88
Referred: Health, Education and Social Services,
Judiciary and Finance

5-1745A

Funding Information

General Fund \$92,400
Other Funds -0-
\$92,400

1 IN THE SENATE

BY THE SENATE SPECIAL COMMITTEE
ON AIDS PREVENTION

2 SENATE BILL NO. 378

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the Depart-
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10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

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15 made by this Act lapses into the general fund June 30, 1989.

16 * Sec. 3. This Act takes effect July 1, 1988.

Alaska State Legislature

SENATOR PAUL FISCHER, Chairman
SENATOR JOE JOSEPHSON, Vice Chairman
SENATOR LLOYD JONES
SENATOR JAY KERTULLA
SENATOR RICK HALFORD



P. O. BOX V
ROOM 508
STATE CAPITOL
(907) 485-3762

Senate Committee on Health, Education and Social Services

INTENT LETTER

CS FOR SB 378

It is the intent of the Senate Health, Education and Social Services Committee by recommending do pass SB 378, that the Department of Law hire an Attorney II, range 19 in Juneau. It is also the intent of the HESS Committee to request that the Department use existing equipment as opposed to the purchase of new equipment.

appropriation

ALASKA STATE LEGISLATURE

15th . . . Legislature . . . 2nd . . . Session

SENATE BILL NO. 378 .

SENATE
By THE SPECIAL COMMITTEE ON . . .
AIDS PREVENTION

"An Act making a special appropriation to the Department of Law for staff to address legal issues surrounding AIDS and other public health matters; and providing for an effective date."

Introduced in the Senate . . . 1/28, 19 88 . . .

HISTORY IN THE SENATE

1988	Read first time and referred to Committee on										
1 28	HESS, JUDICIARY, FINANCE Reported back with recommendation that <i>415 HESS replace of CS-2 do pass, 1 vote, letter of intent to feed 5 to pass, HESS CS, to Fi</i>										
	Read second time and										
	Read third time and										
	<table border="0"> <tr><td>PASSED</td><td>Effective Date</td></tr> <tr><td>Yeas</td><td>Yeas</td></tr> <tr><td>Nays</td><td>Nays</td></tr> <tr><td>Excused</td><td>Excused</td></tr> <tr><td>Absent</td><td>Absent</td></tr> </table>	PASSED	Effective Date	Yeas	Yeas	Nays	Nays	Excused	Excused	Absent	Absent
PASSED	Effective Date										
Yeas	Yeas										
Nays	Nays										
Excused	Excused										
Absent	Absent										
	Reconsideration Reconsideration not taken up										
	<table border="0"> <tr><td>PASSED</td><td>Effective Date</td></tr> <tr><td>Yeas</td><td>Yeas</td></tr> <tr><td>Nays</td><td>Nays</td></tr> <tr><td>Excused</td><td>Excused</td></tr> <tr><td>Absent</td><td>Absent</td></tr> </table>	PASSED	Effective Date	Yeas	Yeas	Nays	Nays	Excused	Excused	Absent	Absent
PASSED	Effective Date										
Yeas	Yeas										
Nays	Nays										
Excused	Excused										
Absent	Absent										
	Reported correctly engrossed Signed by President Sent to House										
	SECRETARY OF THE SENATE										

HISTORY IN THE HOUSE

19	Read first time and referred to Committee on										
	Reported back with recommendation that										
	Read second time and										
	Read third time and										
	<table border="0"> <tr><td>PASSED</td><td>Effective Date</td></tr> <tr><td>Yeas</td><td>Yeas</td></tr> <tr><td>Nays</td><td>Nays</td></tr> <tr><td>Excused</td><td>Excused</td></tr> <tr><td>Absent</td><td>Absent</td></tr> </table>	PASSED	Effective Date	Yeas	Yeas	Nays	Nays	Excused	Excused	Absent	Absent
PASSED	Effective Date										
Yeas	Yeas										
Nays	Nays										
Excused	Excused										
Absent	Absent										
	Reconsideration Reconsideration not taken up										
	<table border="0"> <tr><td>PASSED</td><td>Effective Date</td></tr> <tr><td>Yeas</td><td>Yeas</td></tr> <tr><td>Nays</td><td>Nays</td></tr> <tr><td>Excused</td><td>Excused</td></tr> <tr><td>Absent</td><td>Absent</td></tr> </table>	PASSED	Effective Date	Yeas	Yeas	Nays	Nays	Excused	Excused	Absent	Absent
PASSED	Effective Date										
Yeas	Yeas										
Nays	Nays										
Excused	Excused										
Absent	Absent										
	Reported correctly engrossed Signed by Speaker Returned to Senate										
	CHIEF CLERK OF THE HOUSE										

HISTORY IN THE SENATE

19	Received from House
	To enrolling
	Reported correctly enrolled
	Sent to Governor
 by Governor
	Chapter No.
	Filed with Lt. Governor

S B

3 7 9

SENATE COMMITTEE REPORT

FIRST COMMITTEE OF REFERRAL

Date of 2/11/88 5-DAY NOTICE
IN ACCORDANCE WITH UNIFORM RULE 23

FURTHER:

**FISCAL NOTE(S) ATTACHED **
IN ACCORDANCE WITH AS 24.08.035
(see below)

DATE TURNED INTO OFFICE 2/17/88

Mr. President:

Finance

Committee considered SB 379

providing for the establishment of the Institute for Circumpolar Health Studies within the University of Alaska

and recommended:

[] replace with CS _____ [] same title
[] attached amendment(s) and [] new title

[x] do pass

[] do not pass

[] no recommendation

[] individual recommendations

[] further referral to _____

[] letter of intent adopted and attached

** Committee [x] attached or [] adopted fiscal note(s)
new [x] zero [] fiscal impact

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

[Signature]
[Signature]
Paul White
[Signature]
[Signature]

Rick Halford do pass
Chairman signature and recommendation

[] Committee Backup Attached

SENATE AMENDMENT

By The Finance Committee

To: _____ SENATE BILL No. 379

To: _____ HOUSE BILL No. _____

PAGE: 1 LINE: 8

Between "Alaska" and "." INSERT:

;and providing for an effective date

PAGE: 2 LINE: 28

ADD New Section:

* Sec. 3. This Act takes effect immediately under AS 01.10.070(c).

STATE OF ALASKA
1988 LEGISLATIVE SESSION

BILL VERSION: SB 379
PUBLISH DATE: _____

FISCAL NOTE

REQUEST:

Revision Date: 1/28/88
Title: An Act providing for...
Inst/Circumpolar Health Studies
Sponsor: Binkley et al.
Requestor: _____

Agency Affected: Health & Social Services
BRU: State Health Services
Components: Epidemiology

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

The enactment of SB 379 would have no direct fiscal impact on the Department of Health and Social Services.

Prepared by: Elizabeth Ward, Director *Elizabeth Ward* Phone: 465-3090 *18*
Division: Public Health Date: 2-2-88

(R) Approved by Commissioner: Mona McManis Date: 2-9-88
Agency: Department of Health & Social Services

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

BY BINKLEY, KERTTULA, ZHAROFF,
JOSEPHSON, STURGULEWSKI,
HENSLEY, RODEY, FAKS, JONES,
KELLY AND DUNCAN

1 IN THE SENATE

2

SENATE BILL NO. 379

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FIFTEENTH LEGISLATURE - SECOND SESSION

5

A BILL

6 For an Act entitled: "An Act providing for the establishment of the Insti-

7 tute for Circumpolar Health Studies within the Uni-

→ 8 versity of Alaska,^{and providing for an effective date}"

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. FINDINGS. The legislature finds that

11 (1) the severe health problems of depression, alcoholism, and
12 suicide are endemic to Alaska;

13 (2) millions of dollars and countless expenditures of energy and
14 time have been spent attempting to solve or at least adequately address
15 these problems in the state, but that major successes have not been
16 achieved and that a new approach to these problems is needed;

17 (3) other circumpolar areas and nations, including Canada,
18 Siberia, Greenland, and Scandinavia, also suffer from these problems, but
19 that Alaska has failed to exchange research and information with these
20 countries;

21 (4) the establishment of an Institute for Circumpolar Health
22 Studies within the University of Alaska would be a major new step toward
23 addressing and finding solutions to the health problems of Alaskans and
24 inhabitants of other circumpolar regions;

25 (5) establishment of the institute is a concept strongly sup-
26 ported by the International Union for Circumpolar Health and the American
27 Public Health Association's national Arctic health science policy;

28 (6) Alaska is an especially appropriate location for such an
29 institute because the state represents the only presence of the United

SB0379a

-1-

SB 379

2/17/88

Vicki -
Need JFC amendment
adding an immediate
effective date to
SB 379.

→ y 6
JB - Ed Hein
Thanks,
Kathy

1 States in the circumpolar region; and

2 (7) establishment of the institute will result in direct health
3 benefits for every Alaskan, economic advantages and increased prestige for
4 the state and the university, and improved opportunities for training and
5 academic study in the state.

6 * Sec. 2. AS 14.40 is amended by adding a new section to read:

7 Sec. 14.40.088. ESTABLISHMENT OF INSTITUTE FOR CIRCUMPOLAR
8 HEALTH STUDIES. (a) The University of Alaska shall establish an
9 Institute for Circumpolar Health Studies in an appropriate unit of the
10 university at its Anchorage campus. The institute shall consist of a
11 research and instruction branch and an administration and information
12 branch.

13 (b) The institute shall

14 (1) encourage international cooperation, especially among
15 circumpolar nations, with regard to research, studies, information,
16 and instruction relating to circumpolar health issues;

17 (2) serve as a center for the collection and exchange of
18 information and medical and health sciences data relating to circum-
19 polar health issues;

20 (3) provide a mechanism for communication and cooperation
21 between the university and the commissioner of health and social
22 services in addressing the needs of Alaskans for health care services,
23 opportunities for education in medical and health sciences, and other
24 mutual concerns of the university and the department; and

25 (4) conduct research and provide instruction and other
26 services consistent with the mission and goals of the University of
27 Alaska.

→ 28 * Sec. 3. *This Act takes effect immediately under AS 01.10.070(c).*

Senator Johne Binkley

Senate Finance Committee
P.O. Box V • Juneau, Alaska 99811 • (907) 465-4985

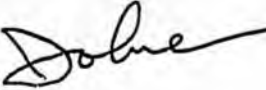


Finance Committee
Co-Chairman

MEMORANDUM

February 15, 1988

TO: Senate Finance Committee

FROM: Senator Johne Binkley 

RE: SB 379 and 380: Establishment of the Institute for Circumpolar Health Studies

Alcoholism, suicide and mental depression are not new issues. Certainly we have already spent millions of dollars and countless hours attempting to solve or at least adequately address them. One thing we do know is that Alaska is not alone in suffering from these problems. Other circumpolar areas and nations, including Canada, Siberia, Greenland and Scandinavia also suffer from them.

SB 379 calls for the establishment of an Institute for Circumpolar Health Studies within the University of Alaska as a major new step toward finding solutions to the health problems of Alaskans and inhabitants of other circumpolar regions. A companion bill, SB 380, requests a \$250 thousand special appropriation to be used as seed money in establishing the institute and seeking federal and private monies.

The foundation for this proposed institute has already been created in the University of Alaska's Alaska-Siberia Medical Research Program, opening the door to a new era of scientific exchange with the Soviet Union. The Alaska Legislature last year adopted a Joint Resolution of support (SJR 26) for this program.

The newly-created institute would be established as a world headquarters for circumpolar health studies, providing information, coordination, research and training for the international medical and health sciences community.

Because of that program, the World Health Organization has expressed interest in designation such an institute as a collaborating center for WHO. A linkage with the WHO would bring rapid prominence to the new institutue.

Working with the Alaska Department of Health and Social Services, the institute would set up a medical data base on research done in Alaska as well as in other countries,

and would begin the task of bringing other circumpolar scholars to Alaska to jointly explore common solutions.

Certainly creation of this institute will not cure all alcoholism, suicide and depression. By working together however, we can hopefully come up with solutions to the common problems we share with other circumpolar nations.

I hope you join me in supporting this proposal. I have included a more detailed description of the institute, and also copies of letters of support that either I or Dr. Ted Mala have received.

Position Paper

SB 379

For an Act entitled: "An Act providing for the establishment of the Institute for Circumpolar Health Studies within the University of Alaska."

This Act provides for the establishment of the Institute for Circumpolar Studies at the University of Alaska-Anchorage to encourage international cooperation on circumpolar health issues; serve as a center for the collection and exchange of medical and health information and data; provide for communication and cooperation between the university and the commissioner of the Department of Health and Social Services on health-related issues; and conduct research and provide instruction and other services.

Position

The Department of Health and Social Services supports passage of this bill. Several staff members of the department are actively involved in the International Union for Circumpolar Health and the American Public Health Association's national arctic science policy. Having an Institute for Circumpolar Health Studies at the University of Alaska will provide a needed center for exchange of research, data, and information related to health issues in circumpolar regions.

Recommended by:

Elizabeth Ward
Elizabeth Ward, M.N.
Director
Division of Public Health

Date:

February 2, 1988

Approved by:

Myra M. Munson
Myra M. Munson
Commissioner
Department of Health and
Social Services

Date:

Feb 9, 1988

12901 Lupine Rd.
Anchorage, AK 99516
February 7, 1988

Senator John Binkley
Alaska State Legislature
P.O. Box V (MS 3100)
Juneau, AK 99811

Dear Senator Binkley,

I wish to express my support for Senate Bills 379 and 380, establishing an Institute for Circumpolar Health Studies and providing a special appropriation to fund it.

The potential long range benefit to all Alaskans from these bills is of such vital importance that I urge speedy passage of both.

In addition, I strongly support Governor Cooper's proposal for the establishment of a Science and Technology Endowment to provide ongoing funding for these types of endeavors in the future.

Sincerely,
Roberta Almutt

12901 Kuparuk Rd
Anchorage, Alaska 99516

Feb. 6, 1988

Senator John Bickley
Alaska State Legislature
P.O. Box 1 (MS-3100)
Juneau, Alaska 99811

RECEIVED FEB 10 1988

Dear Senator Bickley:

I strongly support and urge passage of Senate Bills No. 379 and 380, which provide for the establishment of an Institute for Circumpolar Health Studies at the University of Alaska and funding for this Institute.

I trust that these bills will be passed at the earliest possible date, as they will benefit all Alaskans.

I also support Gov. Cooper's proposal for the establishment of a Science and Technology Endowment.

Sincerely,

Art Helmerich

American Psychiatric Association

1400 K Street, N.W.
Washington, D.C. 20005
Telephone: (202) 682-6000

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Deputy Director,
Business Administration



February 10, 1988

Senator John Binkley
Senate Finance Committee
P.O. Box V
Juneau, Alaska 99811

Dear Senator Binkley:

I have just finished a meeting with Dr. Theodore A. Mala and have learned of your very exciting bill which you are introducing in the Senate which would establish an Institute for Circumpolar Health Studies within the University of Alaska. I would like to personally congratulate you on your support of this very innovative idea and to say that I wish you every success. Even though this proposal has not yet been shared with the American Psychiatric Association's Council on International Affairs, I'm sure that this component as well as our Office of International Affairs would be very pleased with this possibility. I know that Dr. Mala's work is outstanding and that he has accomplished a great deal in bringing our country together with others in the circumpolar region and I am particularly excited about his work in Siberia.

If this new Institute is, in fact, approved, I am sure that the American Psychiatric Association would be eager to cooperate in any way that it can to facilitate communication and collaboration.

Thank you for your excellent proposal and my best wishes for every success.

Sincerely,

Melvin Sabshin, M.D.
Medical Director

cc: Deobrah B. Geeseman, M.D.
Governor Steve Cowper
Dr. Theodore Mala



DEPARTMENT OF HEALTH & HUMAN SERVICES

Public Health Service

Office of the Assistant Secretary
for Health
Washington DC 20201

DEC 16 1987

Theodore A. Mala, M.D., M.P.H.
Program Director
Siberian Medical Research Program
University of Alaska
3211 Providence Drive
Anchorage, Alaska 99508

Dear Dr. Mala: *Tea*

Thank you for sending me the material on the visit to Alaska by the Soviet medical delegation. You and the University of Alaska deserve a great deal of credit for your efforts in developing this interesting and potentially very productive initiative.

As you know, the development of this type of State government/private sector program with the Soviets is something we strongly encourage. Programs such as these are particularly timely in view of the recent Summit Meeting and the desire being shown by both countries to increase peaceful collaboration.

Again my congratulations and my best wishes for the successful development of activities under this initiative.

Sincerely yours,

Robert E. Windom, M.D.
Assistant Secretary for Health

THE SALK INSTITUTE

3 December 1987

Dr. Theodore A. Mala
Program Director
University of Alaska
Siberian Medical Research Program
3211 Providence Drive
Anchorage, Alaska 99508

Dear Doctor Mala:

It is only now that I have seen your letter of 26 October. The delay is a reflection of more to do than time in which to do it. All my efforts for this past year have been devoted to attempts at control of AIDS via immunization of seropositive individuals and this leaves time for little else.

Your project is surely most worthy and I would like to be helpful. I will have to be away for virtually all of this month. I know that I cannot become involved in still another activity and although I don't know how much help I can be in a few hours of conversation, we can see. Let me hear from you as to when you might be able to visit here.

Sincerely,



Jonas Salk

Mr. Walter J. Hickel,
Box 101700,
Anchorage,
Alaska 99510-1700,
USA

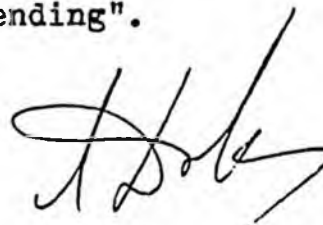
December 4, 1987

Dear Mr. Hickel,

I was glad to receive your letter and thank you sincerely for your invitation to visit Alaska.

Together with you I hope that ties between Alaska and Siberia will gradually develop to the benefit of both nations and those coldest places of our two countries could become the partners in the warmest relationships. Anyway, the start has been made and, as we say in Russia, "a good beginning makes a good ending".

With warm regards.



Sincerely,

Anatoly Dobrynin



Telegram

02001 WA741 67 FR TO WINNPEG MB 04 1049

PMS

SENATOR JOHN SINKLEY, CHAIRMAN SENATE FINANCE COMMITTEE
AK STATE LEGISLATOR
JUNEAU AK 99810

I AM WRITING IN SUPPORT OF DR TED MALA'S INITIATIVE TO DEVELOP AN
INSTITUTE FOR CIRCUMPOLAR HEALTH STUDIES AT THE UNIVERSITY OF ALASKA
(ANCHORAGE). HEALTH CONDITIONS IN CIRCUMPOLAR REGION ARE SERIOUS AND
IT IS ONLY THROUGH MULTINATIONAL AND MULTI-DISCIPLINARY RESEARCH
EFFORTS THAT THE PROBLEM CAN BE ADEQUATELY ADDRESSED. THE STATE OF
ALASKA AND DR TED MALA ARE TO BE CONGRATULATED FOR TAKING THIS
IMPORTANT STEP SINCERELY

JOHN D O'NEIL PHD NATIONAL HEALTH RESEARCH SCHOLAR
UNIVERSITY OF MANITOBA

SB 379
SB 380

ATTENTION: SENATOR JOHNE BINKLEY
FOR MS. MOLLY MCCAMMON

A PROPOSAL FOR THE
Institute for CIRCUMPOLAR HEALTH Studies

A RESEARCH INSTITUTE OF THE UNIVERSITY OF ALASKA

BY THE UNIVERSITY OF ALASKA-SIBERIA MEDICAL RESEARCH PROGRAM

(907) 786-4746

ANCHORAGE
JANUARY 1988

Introduction

The foundation for an Institute for Circumpolar Health Studies (ICHS) is now being created in the University's Alaska-Siberia Medical Research Program. The Alaska-Siberia Medical Research Program is generating rapidly growing excitement within Alaska, nationally and internationally. The Program provides a unique opportunity for the University and for Alaska to pioneer in northern health studies and education in an unprecedented linkage with the Siberian Branch of the Soviet Academy of Medical Sciences. The establishment of the U.S.-U.S.S.R Joint Committee on Health has provided impetus for the University of Alaska's historic Alaska-Siberia Medical Research Program. This represents the first agreement ever of its kind between the United States and Siberia.

Scientific exchange with the Soviet Union opens exciting new doors. It also overcomes the largest political obstacle in establishing comprehensive circumpolar coordination on important northern health research. Thus, the Alaska-Siberia Medical Research Program should be viewed, in part, as a first step in launching an Institute for Circumpolar Health Studies under the auspices of the University of Alaska. A discussion of the current status of the Alaska-Siberia program is provided at the conclusion of this proposal.

Need

The Institute will be a cornerstone of new economic development for Alaska and a linkage point for circumpolar relations. It will provide impetus for establishing the research-center-as-basic-industry in Alaska, a component of our state's new infrastructure for economic development.

Alaska, as the only U.S. presence in the North, is the logical location for a national circumpolar health institute. Alaska stands to gain much from an increased emphasis, locally, nationally and internationally, on circumpolar health research and education. And we stand to gain much from becoming the home base for such activity.

- o First and foremost, a better understanding of health issues specific to circumpolar environments will create direct health benefits for every Alaskan.
- o Secondly, the establishment of a center of excellence in research and teaching, opening previously unopened doors of mutually beneficial international communication and exchange, will bring economic advantages and prestige to the state as a whole and to the University.
- o Thirdly, opportunities for training and academic study will become available to Alaskans who currently must leave the state for such education or find it beyond their reach.

Background

Economic growth in Alaska and elsewhere in the circumpolar region over the past several decades and an interest in making the best possible use of circumpolar resources have focused the attention of the United States and other circumpolar countries on developing the necessary knowledge and skills to operate effectively in circum-polar areas. As economic growth continues in the North, our understanding of related health issues must continue to expand.

The Secretariat for the Union for Circumpolar Health (Sweden, Finland, Norway, Denmark, Iceland, Canada, Soviet Union and the United States) is currently lodged in Anchorage under the leadership of the director of the Alaska-Siberia Medical Research Program. In conjunction with that assignment, the World Health Organization has expressed interest in designating a Circumpolar Health Institute within the University as a collaborating center for WHO. Such already established linkages with international interests should bring rapid prominence to the ICBS.

The Alaska Legislature adopted a Joint Resolution of support (SJR 26) for the Alaska-Siberia program during the 1987 session.

Mission Statement

The Institute for Circumpolar Health Studies is to be established as a world headquarters of circumpolar health studies, a center of excellence based at the University of Alaska, serving information, coordination, research and training needs of the international medical and health sciences community.

It will be the Institute's mission to achieve the policy goals in circumpolar health as established by the World Health Organization and those of the U.S. National Arctic Health Science Policy (see attachment), and address the recommendations of the Polar Research Board, Committee on Polar Biomedical Research outlined in a report titled "Data Coordination and Career Stimulation in Polar Biomedical Research" (see attachment), within the framework of the University of Alaska's 1986 long range plan.

Institute Objectives

1. To establish an institute in Alaska which provides for the exchange of medical and health sciences data and which serves as a depository of information from and accessible to all participating nations.
2. To orchestrate research on health needs specific to Northern residents throughout the circumpolar region, including Alaska. Climate, environment, the economic implications for industry, and other Northern-related factors which are common to all circumpolar nations, and the concerns of the target populations, will provide a basis for determining study needs. Setting ethical standards for the impacts of research on subject populations will be a priority.

3. To develop the medical scientific research capabilities of the University, providing a mechanism to attract noted scientists and scholars to Alaska and broadening interaction for both our faculty and our students with other centers of health science research throughout the United States and circumpolar nations.

4. To meet the University's objectives in design of a distinctive academic program in the health sciences. Both by attracting the involvement of international experts on Northern health and by developing information resources, the Institute will contribute to academic instruction and research capabilities for faculty and students.

5. To provide instruction and training for the key research target groups: Alaska Natives, long-term settlers, short-term settlers, and transient workers. Thus those populations whose health needs are being studied will be able to contribute as researchers and trained specialists themselves, particularly important in remote areas.

6. To create an ongoing exchange process that initiates and implements meetings between U.S experts in the health sciences and their counterparts in other circumpolar countries.

7. To create a new component of Alaska's economic development infrastructure, adding new research activities to the array of successful basic industries in the state.

Structure

The ICHS is proposed as an institute originating under the Vice Chancellor of Academic Affairs. The Institute will be a component of the University's statewide system and will be located in Anchorage, reflecting the University mission to make medical and health sciences a priority of the Anchorage campus.

The Institute will be made up of a Research and Instruction branch and an Administration and Information branch. Research and Instruction will house the closely linked tasks of teaching and research. Administration and Information will house the complementary tasks of both public and scientific information and services. Once appropriately endowed, it will also handle the important development tasks that will go with making the Institute largely self-sufficient in funding.

It is critical that each of these program components be incorporated into the Institute's structure from the beginning. There is an overlapping linkage among them, and in concert they carry out the mission which is a response to needs laid out by the University, and to national and international policy goals.

Strategies

In keeping with the challenges which the University System has set for itself, the Institute is designed with three substantive program components: instruction, research and service.

Development will also be a significant function for the Institute, not only in the areas of grant and contract management but in other fundraising activities which will heighten awareness of the Institute and its objectives. It will be an integral part of the Institute's strategies for success.

The following strategies will be implemented to carry out each of the program components.

I. Instruction

1. **Curricula.** The Institute will serve to expand and specialize the University curricula in medical and health sciences. Development of curricula components which focus on health studies in the North will be integrated into programs including the empirical and applied sciences, international business, and public policy and will enhance the University mission in circumpolar understanding. Expanded curricula should be incorporated in the general education programs and particularly in professional schools and graduate programs.

2. **Faculty.** Both permanent and visiting faculty, drawn to the Institute's unique resources, will be affiliated with the ICHS. They will provide an instructional resource with specialized expertise for the University programs with which the Institute is associated.

3. **Professional Training.** A primary function of the ICHS will be the training of professional health specialists, providing skills and knowledge necessary to work successfully in remote Northern areas. Training of Northern rural residents will be a significant component.

4. **Non-Degree Instruction.** Development and presentation of conferences, seminars, workshops, and short courses will serve a broad constituency, both professionals in medical and health sciences and the general public. Initial topics, reflecting research focus, will include: nutritional guidelines for Northern regions; understanding of and innovation in alcoholism problem solving; processes of disease and human adaptation in the North; and physiological effects of chronic stress among Natives and industrial seasonal workforces.

II. Research

1. **Research Management.** The Institute will serve the research coordination needs of the international medical and health sciences community for circumpolar studies. An important aspect of international cooperation in research is the development of methodology and technique consistent from one locale to another. Locally-based scientific advisory boards in each participating circumpolar country will work together to establish method-ological guidelines. As a computerized repository for research data for Northern areas, the Institute will provide, for the first time, centralized data management for research results and worldwide access via the university BITNET computer system.

2. **Self-Generated Funding.** Circumpolar nations involved with the ICHS will, of course, pursue independent research. It is anticipated that largely external funding can be obtained for Alaskan research projects initiated by the Institute.

3. **Scope of Research.** As the University has noted in its long range plan, northern medicine and health sciences are of increasing importance to Alaska. Because of the extensive history of research in Siberia, bringing Soviet and Western research together will be extremely beneficial for Alaska and Western nations. Both basic and applied research will be conducted through the Institute. Initially, based on the existing Alaska-Siberia research agreement, areas of research will include: physiology, immunology, nutrition, stress studies, and alcohol abuse problems. Also, Baseline information will be compiled from existing research data. Research responding to the objectives of the National Arctic Health Science Policy and the priorities identified by the U.S. Arctic Research Commission will include areas of environmental health, biomedical engineering and socio/cultural studies such as ethnomedicine.

In accordance with current federal standards, protection of individual and community privacy and integrity and development of opportunities for community involvement will be cornerstones of the Institute's field research program.

III. Service

1. **Information Services.** The Institute will develop and maintain a data management system for circumpolar research data. Storage and retrieval capabilities will be developed to serve the needs of the research community. Data will also be available for academic instruction and professional training as well as for applied research needs. An Institute newsletter will be published.

2. **Clearinghouse and Reference Services.** The Institute will provide clearinghouse services for research proposals and ongoing projects within Alaska and throughout circumpolar countries. This will facilitate the coordination of research.

A reference library will be established for University and public use.

3. **Translation Services.** Translation services for circumpolar languages will be provided for published studies and for new research results as they come in.

4. **Academic Services.** In keeping with the goal of providing a broad spectrum of student programs and services, the Institute will offer an opportunity for the development of affiliated student organizations and activities, i.e., travel, study and information exchange opportunities for health professionals and students in other circumpolar regions.

5. **Public Services.** By making the results of study and data collection available to government and to the public, the Institute will provide information useful to public policy making on Northern health issues. The Institute will solicit individual volunteer and community participation in public events and activities intended to foster interest in inter-national and cross-cultural exchanges on health issues.

IV. Development

1. **Grant Coordination.** The Institute will aggressively pursue private and federal support. The Institute's appeal to funding sources includes not only its health sciences orientation, but also its circumpolar focus and the fact that it will be at the forefront of peaceful East-West exchange of scientific information and resources. Thus there is an opportunity to work with a broad range of national funding sources.

2. **Contract Management.** The Institute will seek contracts to carry out research being initiated by government and private institutions in the field of circumpolar health.

3. **Special Fundraising.** The Institute will undertake projects and events which will generate fundraising opportunities. Developing Alaskan public interest in the Institute's work will foster public support for the University.

V. Regional Programs and Advisory Boards

1. **Regional Programs.** Programs will be brought on line sequentially over a period of several years. The Siberian Program, currently established, will be the flagship program for the Institute. The Canadian Program will be initiated in FY 1990. The Scandinavian and Greenlandic Program is scheduled for FY 1991; the Antarctic Program, for FY 1993. This sequential approach is intended to allow for coordinated program development and for development of funding sources.

2. **Advisory Boards.** Boards will be established to provide peer review, to guide the development of research projects for Alaska, and to guide the overall international activities of the Institute. Advisory boards for each field of research will include both Alaskan and national representation.

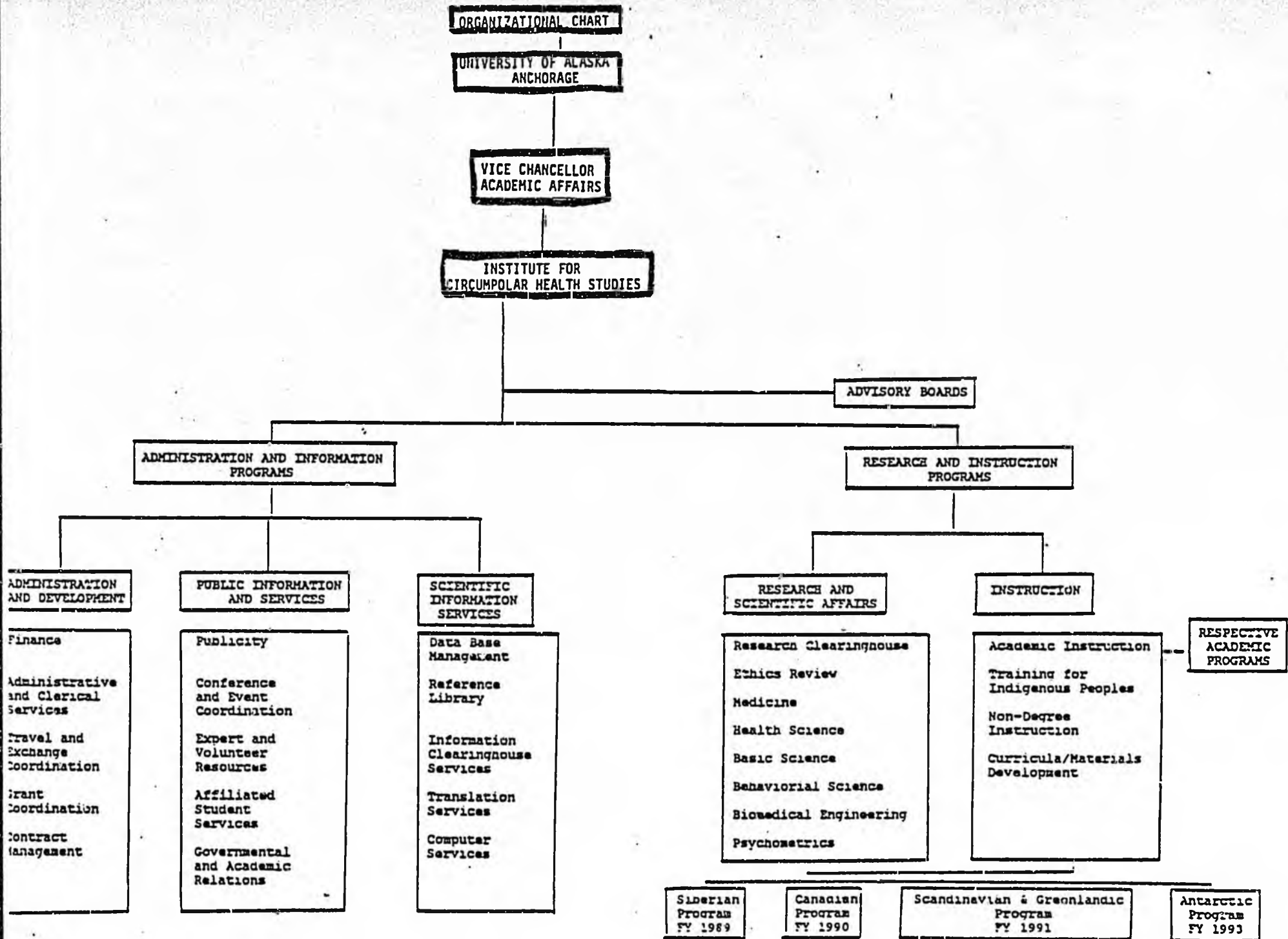
Implementation

Seed money from the State of Alaska is critical for the establishment of the Institute for Circumpolar Health Studies. A \$250,000 start up budget would provide the critical operating money for Institute staff and services not generally funded through grants. With seed money, it will be possible for the Institute to demonstrate the serious commitment of the State of Alaska, as it seeks additional funding from private and federal sources.

From the private sector, the Institute will focus initially on endowment of chairs to meet the faculty instruction and research needs of the Institute.

Initial staffing will include a full time director for the Institute and program coordination and support staff. Faculty affiliations will be established in coordination with the Office of the Chancellor of Academic Affairs, University of Alaska, Anchorage.

Development of the initial implementation plan for the Institute will be accomplished by the University of Alaska-Siberia Medical Research Program in conjunction with its advisory boards. Activities within Program Components will be identified. The critical success factors by which to measure those activities and target dates for completion will be established.



NOTE FOR SENATOR BINKLEY:

This proposal represents the long range goals for an Institute. It is not THE solution to all of our problems but it IS a start. The 250,000 grant which we are asking you to consider would allow us to bring on grant writers to look for the outside funding that we need to accomplish our goals. Working with the Alaska Dept. of Health and Social Services, we will be able to set up our medical data base on research that has been done in Alaska as well as in other countries and begin the task of bringing other circumpolar scholars to Alaska as well as our people going to other places to jointly explore common solutions.

We are not proposing a cure all to alcoholism, suicide and depression but what we do hope to achieve is a concerted effort to bring circumpolar researchers and data together to work towards a common solution to problems we all share.

Ted Malu