

LEG. FINANCE - BILLS 1983 - 1984 2072
SB 247 2072

Hein
2/29/84 J

Original sponsors: Fahrenkamp, V.Fischer,
Kertrula et al

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 247 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 THIRTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to child care centers in state
7 buildings; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. FINDINGS AND INTENT. (a) The legislature finds that it
10 is in the public interest to foster the productivity of Alaska workers and
11 to encourage and assist Alaska parents to further their own formal educa-
12 tion. The achievement of these goals will be served by establishing facil-
13 ities for quality child care services in or near the workplace and on the
14 campuses of the University of Alaska and the state's community colleges.
15 To that end, this Act provides for the creation of privately run child care
16 centers in state buildings.

17 (b) It is the intent of the legislature that this action will encour-
18 age private employers to provide adequate child care facilities for their
19 employees.

20 * Sec. 2. AS 35.10 is amended by adding a new section to read:

21 Sec. 35.10.021. CHILD CARE CENTERS IN STATE BUILDINGS. (a) The
22 person or agency responsible for planning the construction, expansion,
23 or major renovation of a building owned or leased by the state shall
24 obtain from the Department of Labor and the Department of Community
25 and Regional Affairs a determination of the need for a child care
26 center in the building. The determination shall be based on an as-
27 sessment of

28 (1) the child care needs of public and private employees
29 who work in the building or in neighboring buildings;

(2) the child care needs of students who attend classes or other school functions in the building or in neighboring buildings;

(3) the availability of licensed child care centers located within a convenient distance from the building; and

(4) the economic feasibility of operating a child care center in the building.

(b) If the Department of Labor and the Department of Community and Regional Affairs determine under (a) of this section that a child care center is needed in a building that is owned or leased by the state, plans for construction, expansion, or major renovation of the building shall include plans for a child care center in the building. The child care center shall be designed to meet all licensing requirements.

(c) The person or agency responsible for assigning or leasing space in a building in which a licensed child care center under this section is required to be located shall consult with the Department of Community and Regional Affairs and shall lease space in the building to a private child care services provider for the operation of the child care center.

(d) Use of a child care center in a building owned or leased by the state is open to the public.

(e) The requirements of (a) and (b) of this section do not apply to a building leased by the state under a pre-built lease providing for renovations for the state if the building cannot meet or be renovated to meet the indoor and outdoor space requirements for a child care center that are established under regulations adopted by the Department of Health and Social Services.

(f) If the Department of Community and Regional Affairs determines that more than one provider that is qualified to operate a child

1 care center under this section is available, the department shall
2 invite providers to submit bids on a competitive basis for a lease of
3 space to operate a child care center under this section. The lease
4 shall provide for the rental of space at a rate equal to the average
5 cost per square foot of space leased by child care providers in the
6 community in which the building is located, as determined by the
7 Department of Community and Regional Affairs.

8 (g) In this section

9 (1) "building" means a building in which the space occupied
10 by state employees is used primarily for administrative, clerical,
11 educational, or executive functions;

12 (2) "leased" means leased under a pre-built lease with
13 provisions for renovations for the state or under a lease for a build-
14 ing to be built according to state specifications, but "leased" does
15 not include the renewal of existing leases.

16 * Sec. 3. This Act takes effect immediately in accordance with AS 01.-
17 10.070(c).
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STATE OF ALASKA
FISCAL NOTE

Revision Date , 1983

I. REQUEST
 Bill/Resolution No.: SB 247
 Title: Child Care Centers in State Buildings
 Sponsor: Fahrenkamp, et. al,
 Requestor: Senate HESS

II. FISCAL DETAIL Dept. of Community and
 Agency Affected: Regional Affairs
 Program Category Affected: Soc. Services
 BRU, Program of Subprogram(s) Affected:
Employment Opportunity Division

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Richard Rainery Phone: 465-4703
 Division: Commissioner's Office Date: 5/5/83

Approved by Commissioner: Karen Pedersen for M. Lewis Date: 5/5/83
 Department: Community & Regional Affairs

Distribution:

- Original to Legislative Finance
- Copy to Office of Management and Budget (for Legislature introduced bills)
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3/8/83

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 Requestor:

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 Program Category Affected:
 BRU, Program of Subprogram(s) Affected:

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TOTAL OPERATING	0	0	0	0	0	0
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME		0	0	0		0
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The source of funding was not identified by the sponsors.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Michael L. Price, Director *Michael L. Price* Phone: 465-3170
 Division: Family & Youth Services Date: 4/15/83

Approved by Commissioner: Robert Gordon Smith, Ph.D. *Robert Gordon Smith, Ph.D.* Date: 4/25/83
 Department: Health & Social Services

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SENATE BILL NO. 247
FISCAL NOTE
SUMMARY

PAGE 2

IV. ANALYSIS

A. Assumptions:

Passage of this Bill would require licensing representatives to provide technical assistance during the planning stages, as well as to inspect the facilities and coordinate with the State Fire Marshal and Sanitation inspectors in order to issue a license. These functions would be performed by existing staff. Without knowing the number of buildings which would be constructed, expanded or renovated, the assumption is made that it would be no more than 10 buildings a year. Licensing staff in some parts of the State are already carrying a higher than acceptable caseload. If the estimated number of buildings falling under this Bill is higher than 10, the Department would need to consider submitting a revised fiscal note to address the additional work load.

B. Program Summary:

No new positions or other costs are anticipated at this time.

C. Computations:

None

D. Economic Impact:

Enactment of this Bill is expected to have positive fiscal impact. Mr. Seuffert's study of day care states that national economists accept that each dollar changes hands eight times in twelve months; so any dollars spent on day care will circulate within the State eight times. In addition, successful programs like this help in retaining employees who require child care services, and will help university students improve their skills for later employment.

E. Impact on Local Governments:

It is anticipated there will be no fiscal impact on local governments.

POSITION PAPER

SENATE BILL NO. 247

PAGE 1

The Department of Health and Social Services supports Senate Bill No. 247 which provides that whenever construction, expansion or major renovation of a state building occurs, there shall be consideration of the need to include plans for a child care center. This Bill impacts a number of Departments within State government: the department which is planning the construction or renovation; the Department of Labor; the Department of Community and Regional Affairs; and the Department of Health and Social Services.

The Department of Health and Social Services is impacted in that it has the responsibility to license all child care facilities. It will be important that the Department be consulted early in the planning process to ensure that any child care center meets all applicable licensing requirements including fire safety, sanitation, staffing and program requirements. These requirements should be met before a center begins operation. The responsibility to provide technical assistance to new programs is already within the scope of the Department's responsibilities and activities.

A recent publication by the Senate Advisory Council Day Care in Alaska: A Status Report by Frank W. Seuffert, speaks to the need for day care services in Alaska. Mr. Seuffert quotes a federal study which reported that in 1979, 52% of American women were working; and over six million children were in some form of full or part-time day care. By 1990, 66% of all two-parent families are projected to have both parents in the work force; and over half of all mothers with children under the age of six will be working regularly. Alaska Department of Labor statistics indicate that in 1980 there were 45,905 children under the age of six; and, of these, 7,684 children lived in single parent households. Mr. Seuffert concludes that young couples in Alaska usually require two incomes to achieve a moderate standard of living. Added to the single parent households, and the scarcity of extended family members to help with child care, he feels the need for day care services in Alaska is greater than it is nationally.

Since this Bill envisions that private child care providers would contract to operate the child care centers created as a result of this Bill, the Department assumes the cost for the programs would be covered through fees to parents as well as current funding sources for day care, through the Department of Community and Regional Affairs.

POSITION PAPER

SENATE BILL NO. 247
PAGE 2

In conclusion, the Department of Health and Social Services supports Senate Bill No. 247. The Bill incorporates good planning requirements and will help fill the need for child care services for the many Alaskan families with young children who must find day care while they work.

RECOMMENDED: Michael L. Price
Michael L. Price, Director
Division of Family and
Youth Services

DATE: April 18, 1983

APPROVED BY: Robert London Smith
Robert London Smith, Ph.D.
Commissioner

DATE: 4/25/83

DFC 2/23/84
Funks

Loren Rasmussen
Chief, D, C & M Standards

February 21, 1984

4000

789-6247

Gary Tyndall
Highway Standards

Building Costs-
Office & Day Care

Donn Ketner called this afternoon with the cost info you requested, as follows:

Class A Office Space (certain code, access, finish, parking requirements)

1. Leasing

ANC \$175 to \$200/S.F.
FAI \$200 to \$225/S.F.
JNU \$215 to \$250/S.F.

2. New Construction

ANC \$100 to \$120/S.F.
FAI \$106 to \$127/S.F. (ANC + 6%)
JNU \$102 to \$122/S.F. (ANC + 2%)

Child care facilities, however, are in the "institutional" classification and must meet more stringent requirements than office space. These include first floor location, separation from office spaces, access and fire protection demands, and considerably different requirements for plumbing, mechanical equipment, etc. The conversion of existing office or other spaces to child care facilities is not readily accomplished, and it can involve tremendous costs. New Construction costs area estimated as follows:

Child Care Facility

1. New Construction under Davis-Bacon

ANC \$170/S.F.
FAI \$180/S.F. (ANC + 6%)
JNU \$173/S.F. (ANC + 2%)

2. New Construction not under Davis-Bacon

ANC \$150/S.F.
FAI \$159/S.F.
JNU \$153/S.F.

This does not include furnishings cost.



The above data is not valid for equating price differences to arrive at renovation costs, as discussed above. These figures are only for comparing new construction with new construction. For renovation costs, the specific facility would have to be evaluated.

If you have any further questions, call Donn at 266-1535.

cc: Donn Ketner

Loren Rasmussen
Chief, D, C & M Standards

February 21, 1984

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cc: Donn Ketner

Introduced: 4/8/83
Referred: Health, Education
and Social Services
and Finance

BY FAHRENKAMP, V.FISCHER,
KERTTULA, STURGULEWSKI,
JOSEPHSON AND RODEY

1 IN THE SENATE

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14 campuses of the University of Alaska and the state's community colleges.
15 To that end, this Act provides for the creation of privately run child care
16 centers in state buildings.

17 (b) It is the intent of the legislature that this action will encour-
18 age private employers to provide adequate child care facilities for their
19 employees.

20 * Sec. 2. AS 35.10 is amended by adding a new section to read:

21 Sec. 35.10.021. CHILD CARE CENTERS IN STATE BUILDINGS. (a) The
22 plans for the construction, expansion, or major renovation of a state
23 building shall include plans for a child care center in the building
24 if a child care center to accommodate 40 to 60 children is determined
25 to be needed under (b) of this section. The child care center shall
26 be designed to accommodate not less than 40 children, nor more than 60
27 children, and to meet all licensing requirements.

28 (b) The person or agency responsible for planning the construc-
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15 provider for the operation of the child care center in the building.

16 (d) Use of a child care center in a state building is open to
17 the public.

18 * Sec. 3. This Act takes effect immediately in accordance with AS 01.-
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19 10.070(c).

Introduced: 4/8/83
Referred: Health, Education
and Social Services
and Finance

BY FAHRENKAMP, V.FISCHER,
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JOSEPHSON AND RODEY

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SENATE BILL NO. 247

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IN THE LEGISLATURE OF THE STATE OF ALASKA

4

THIRTEENTH LEGISLATURE - FIRST SESSION

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19 10.070(c).

Introduced: 4/8/83
Referred: Health, Education
and Social Services
and Finance

BY FAHRENKAMP, V.FISCHER,
KERTTULA, STURGULEWSKI,
JOSEPHSON AND RODEY

1 IN THE SENATE

2

SENATE BILL NO. 247

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

THIRTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6 For an Act entitled: "An Act relating to child care centers in state

7

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8

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To that end, this Act provides for the creation of privately run child care

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Sec. 35.10.021. CHILD CARE CENTERS IN STATE BUILDINGS. (a) The

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Offered: 4/30/84

Original sponsors: Fahrenkamp, V.Fischer,
Kerttuia, et al

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14 (c) The person or agency responsible for assigning or leasing
15 space in a building in which a licensed child care center under this
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18 to a private child care services provider for the operation of the
19 child care center.

20 (d) Use of a child care center in a building owned or leased by
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22 (e) The requirements of (a) and (b) of this section do not apply
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19 10.070(c).

Offered: 4/30/84

Original sponsors: Fahrenkamp, V.Fischer,
Kerttula, et al

1 IN THE SENATE BY THE RULES COMMITTEE
2 CS FOR SENATE BILL NO. 247 (Rules)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 THIRTEENTH LEGISLATURE - SECOND SESSION
5 A BILL
6 For an Act entitled: "An Act relating to child care centers in state
7 buildings; and providing for an effective date."
8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:
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11 to encourage and assist Alaska parents to further their own formal educa-
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14 campuses of the University of Alaska and the state's community colleges.
15 To that end, this Act provides for the creation of privately run child care
16 centers in state buildings.
17 (b) It is the intent of the legislature that this action will encour-
18 age private employers to provide adequate child care facilities for their
19 employees.
20 * Sec. 2. AS 35.10 is amended by adding a new section to read:
21 Sec. 35.10.021. CHILD CARE CENTERS IN STATE BUILDINGS. (a) The
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21 Sec. 35.10.021. CHILD CARE CENTERS IN STATE BUILDINGS. (a) The
22 person or agency responsible for planning the construction, expansion,
23 or major renovation of a building owned or leased by the state shall
24 obtain from the Department of Labor and the Department of Community
25 and Regional Affairs a determination of the need for a child care
26 center in the building. The determination shall be based on an as-
27 sessment of

28 (1) the child care needs of public and private employees
29 who work in the building or in neighboring buildings;

1 (2) the child care needs of students who attend classes or
2 other school functions in the building or in neighboring buildings;

3 (3) the availability of licensed child care centers located
4 within a convenient distance from the building; and

5 (4) the economic feasibility of operating a child care
6 center in the building.

7 (b) If the Department of Labor and the Department of Community
8 and Regional Affairs determine under (a) of this section that a child
9 care center is needed in a building that is owned or leased by the
10 state, plans for construction, expansion, or major renovation of the
11 building shall include plans for a child care center in the building.
12 The child care center shall be designed to meet all licensing require-
13 ments.

14 (c) The person or agency responsible for assigning or leasing
15 space in a building in which a licensed child care center under this
16 section is required to be located shall consult with the Department of
17 Community and Regional Affairs and shall lease space in the building
18 to a private child care services provider for the operation of the
19 child care center.

20 (d) Use of a child care center in a building owned or leased by
21 the state is open to the public.

22 (e) The requirements of (a) and (b) of this section do not apply
23 to a building leased by the state under a pre-built lease providing
24 for renovations for the state if the building cannot meet or be ren-
25 ovated to meet the indoor and outdoor space requirements for a child
26 care center that are established under regulations adopted by the
27 Department of Health and Social Services.

28 (f) If the Department of Community and Regional Affairs deter-
29 mines that more than one provider that is qualified to operate a child

1 care center under this section is available, the Department of Admin-
2 istration shall invite providers to submit bids on a competitive basis
3 for a lease of space to operate a child care center under this sec-
4 tion. The lease shall provide for the rental of space at a rate equal
5 to the average cost per square foot of space leased by child care
6 providers in the community in which the building is located, as deter-
7 mined by the Department of Community and Regional Affairs.

8 (g) The Department of Administration may adopt regulations to
9 implement the provisions of this section.

10 (h) In this section

11 (1) "building" means a building in which the space occupied
12 by state employees is used primarily for administrative, clerical,
13 educational, or executive functions;

14 (2) "leased" means leased under a pre-built lease with
15 provisions for renovations for the state or under a lease for a build-
16 ing to be built according to state specifications, but "leased" does
17 not include the renewal of existing leases.

18 * Sec. 3. This Act takes effect immediately in accordance with AS 01.-
19 10.070(c).

Offered: 4/30/84

Original sponsors: Fahrenkamp, V.Fischer,
Kerttula, et al

1 IN THE SENATE

BY THE RULES COMMITTEE

2

CS FOR SENATE BILL NO. 247 (Rules)

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

THIRTEENTH LEGISLATURE - SECOND SESSION

5

A BILL

6

For an Act entitled: "An Act relating to child care centers in state
7 buildings; and providing for an effective date."

7

8

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9

* Section 1. FINDINGS AND INTENT. (a) The legislature finds that it
10 is in the public interest to foster the productivity of Alaska workers and
11 to encourage and assist Alaska parents to further their own formal educa-
12 tion. The achievement of these goals will be served by establishing facil-
13 ities for quality child care services in or near the workplace and on the
14 campuses of the University of Alaska and the state's community colleges.
15 To that end, this Act provides for the creation of privately run child care
16 centers in state buildings.

17

(b) It is the intent of the legislature that this action will encour-
18 age private employers to provide adequate child care facilities for their
19 employees.

20

* Sec. 2. AS 35.10 is amended by adding a new section to read:

21

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22 person or agency responsible for planning the construction, expansion,
23 or major renovation of a building owned or leased by the state shall
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25 and Regional Affairs a determination of the need for a child care
26 center in the building. The determination shall be based on an as-
27 sessment of

28

(1) the child care needs of public and private employees
29 who work in the building or in neighboring buildings;

29