

LEG. FINANCE - BILLS 1983 - 1984 1900

CSHB 384 1900

COMMITTEE REPORT
SENATE

FURTHER:

5/12/84

Date 5/23/84

Mr. President

The Committee on FINANCE considered CSHB 384 (Fin)
expenditures by local school districts; efd.

and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass
- do pass with attached amendment(s)
- replace with/~~or~~ adopt SCS for CSHB 384 (Fin)
- new title
- same title and recommends Do Pass
- and attached a "LETTER OF INTENT" NEW FISCAL NOTE
- reports it back without recommendation *FN 5/2/84
accompanied bill
into committee*
- recommends referral to _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS

Chairman

Chairman recommendation _____

*Accompanied
bill into committee* 1-13-83

STATE OF ALASKA
FISCAL NOTE

Revision Date _____, 1983

I. REQUEST

Bill/Resolution No.: HB-384
 Title: ...chief school administrators...
 Sponsor: Tischer
 Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: Education
 Program Category Affected: _____
 BRU, Program of Subprogram(s) Affected: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC						
TOTAL OPERATING		-0-	-0-	-0-	-0-	-0-
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND		-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Steve Hole Phone: 465-2865
 Division: Management, Law & Finance Date: 5/2/83
 Approved by Commissioner: for Steve Hole Date: 5/2/83
 Department: Education

Distribution:

- Original to Legislative Finance
- Copy to Office of Management and Budget (for Legislature introduced bills)
- Copy to Department (for Governor introduced bills)
- Copy to Sponsor
- Copy to Requestor (if different from Sponsor)



Official Business

Alaska State Legislature

Pouch V
State Capitol
Juneau, Alaska 99811

M E M O R A N D U M

TO: Senate Finance Committee
FROM: Senator Ferguson *[Signature]*
SUBJ: Senate Bill 384
DATE: May 23, 1984

I have attached a proposed Finance Committee Substitute for Senate Bill 384.

Following is a summary of the differences between this proposed CS and the version of HB 384 which passed the Senate HESS Committee.

This proposed CS adds a new section 2, which provides for a restriction on state support for those districts which maintain central offices outside of their districts or outside of the geographic areas in which their districts are located. This restriction would be established by using the ratio of the difference between the area differential of the school district, and the area differential where the central office is located to make a proportionate reduction in the amount of foundation monies available for the staffing and operation of that office.

The proposed Finance CS makes a change on page 2, line 4 of the Senate HESS version of HB 384. This proposed CS says that the commissioner of the Department of Education shall submit an advisory opinion of a settlement agreement, where the HESS version said that the commissioner would issue an advisory opinion at his discretion or at the request of a school board. The language which is contained in the proposed CS is the same language which was contained in the version of HB 384 which passed the House.

The proposed Finance CS adds two new subsections, (f) and (g) to Section 4 of the HESS CS for HB 384. Subsection (f) would provide restrictions on funds which would be channeled to a school superintendent, if that superintendent is absent from the district for more than 25 percent of the working days in the

fiscal year. Subsection (g) provides restrictions on funds which would be channeled to a school superintendent if the district central office is not located within the district or within the immediate geographical area in which the district is situated.

Original sponsors: Tischer, Adams and
Abood by request

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 SENATE CS FOR CS FOR HOUSE BILL NO. 384 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 THIRTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to expenditures by local school
7 districts; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 14.14.050 is amended by adding a new subsection to
10 read:

11 (e) The audit shall identify those expenditures that comply with
12 AS 14.14.100(c) and those that do not.

13 * Sec. 2. AS 14.14 is amended by adding a new section to read:

14 Sec. 14.14.052. RESTRICTION ON STATE SUPPORT. Chapter 82, SLA
15 1983 notwithstanding, the state aid which may be paid to a school
16 district whose central office is not located within the boundaries of
17 the district nor in a municipality that is contiguous to or surrounded
18 by the school district shall be reduced in the current fiscal year by
19 the amount spent in general support services expenditures category
20 during the prior fiscal year for the staffing and operation of a
21 central office, in a ratio established by the difference between the
22 area differential of the district and the area differential of the
23 location of the central office as established in statute prior to the
24 passage of Chapter 82, SLA 1983.

25 * Sec. 3. AS 14.14.100 is amended by adding new subsections to read:

26 (c) The expenditures of a school district shall conform to the
27 bylaws adopted under (a) of this section.

28 (d) The department shall adopt regulations setting out proce-
29 dures to implement this section.

1 * Sec. 4. AS 14.14 is amended by adding a new section to read:

2 Sec. 14.14.103. RESTRICTION ON COMPENSATION. A school board may
3 not compensate an employee of any school district for lobbying activi-
4 ties in excess of the employee's established salary except to reim-
5 burse out-of-pocket expenses.

6 * Sec. 5. AS 14.14.130 is amended by adding new subsections to read:

7 (d) A school district shall keep the records of the terms of
8 employment of a chief school administrator open to the public at the
9 principal administrative office of the district during reasonable
10 business hours and shall submit these records to the department an-
11 nually.

12 (e) Before a school board executes a settlement agreement for
13 the termination of the contract of a chief school administrator, the
14 school board shall make the agreement available for public review and
15 comment for at least 10 days, and shall submit a copy of the agreement
16 to the commissioner. The commissioner shall maintain a file of all
17 proposed settlement agreements. The commissioner shall submit an
18 advisory opinion and recommendations to the school board regarding the
19 settlement agreement within 10 days of receiving a copy of the settle-
20 ment agreement from the school board. A settlement agreement may not
21 be entered into by a school board until 40 days after the commissioner
22 submits the advisory opinion and recommendations to the school board.

23 (f) A school board may not compensate a chief school administra-
24 tor for expenses or the cost relating to travel and per diem, salary
25 or other forms of emolument, compensation or reimbursement for time
26 the administrator is not physically present in the district which
27 exceeds twenty five percent of the working days in the fiscal year.

28 (g) A school board may not compensate a chief school administra-
29 tor through the use of cost-of-living allowances, housing allowances,

1 salary adjustments for consideration of area differentials or deferred
2 compensation and may not compensate the chief school administrator
3 more than the prevailing wage for comparable service in other school
4 districts of the state if the school district central office is not
5 located in a municipality within the school district boundaries or in
6 a municipality which is surrounded by or immediately contiguous to the
7 school district.

8 * Sec. 6. AS 14.17.180 is amended to read:

9 Sec. 14.17.180. PAYMENT UNDER FINAL COMPUTATION. Before June 16
10 each district shall transmit to the commissioner a final computation
11 of the district's state aid. The commissioner shall process each
12 district's computation in the manner provided by AS 14.17.150(a).
13 However, in no event may the entitlement of a school district to state
14 aid under AS 14.17.021 be less than that computed under this section
15 for the preceding year, except as otherwise provided in AS 14.17.031,
16 or under AS 14.17.170, whichever is greater. Additional state aid
17 shall be obligated by the commissioner before June 30. If the dis-
18 trict received more state aid money than it was entitled to under this
19 chapter, or if it made an expenditure in the previous fiscal year in
20 violation of a policy adopted under AS 14.14.100, it shall immedi-
21 ately, after notice from the commissioner of the overpayment or ex-
22 penditure, remit the amount of overpayment or expenditure to the
23 commissioner to be returned to the public school foundation account.

24 * Sec. 7. Sections 1 and 5 of this Act take effect July 1, 1985.

25 * Sec. 8. Section 3 of this Act takes effect July 1, 1984.

26 * Sec. 9. Sections 2 and 4 of this Act take effect immediately in
27 accordance with AS 01.10.070(c).

SECTIONAL ANALYSIS OF SCS FOR CS FOR HB 345 (HESS) - AN ACT RELATING
TO EXPENDITURES BY LOCAL SCHOOL DISTRICTS; EFD.

- Section 1 Adds a new subsection to the annual audit statute requiring the audit to identify expenditures as allowable or out of compliance with the written school policies.
- Section 2 Adds two new subsections to bylaws and administrative rules requiring that the expenditures of a district shall conform to bylaws, and that the department shall adopt regulations on implementation of this section.
- Section 3 Adds a new section to the statute disallowing school employees from earning money in addition to their salaries for lobbying activities but allows the employees to be reimbursed for out-of-pocket expenses.
- Section 4 Adds two new subsections to chief school administrator statute requiring the district to keep records of the terms of employment of the administrator open to the public and to submit the records to the department annually. Subsection (e) requires a school board to make available for public review and comment for at least 10 days a settlement agreement, that a copy of all settlement agreements be submitted to the commissioner of the Department of Education and be kept on file, that a school district may request, or the commissioner may on his own motion provide an advisory opinion and recommendations on a settlement agreement, and that a settlement agreement may not be entered into until 40 days after submission to the commissioner.
- Section 5 Requires that state funds spent out of compliance with the district's written policies must be returned to DOE following notification from the commissioner.
- Section 6 July 1, 1985 effective date for Sections 1 and 5.
- Section 7 July 1, 1984 effective date for Section 3.
- Section 8 Immediate effective date for Sections 2 and 4.

Offered: 5/12/84
Referred: Finance

Original sponsors: Tischer, Adams and
Abood by request

1 IN THE HOUSE
2 SENATE CS FOR CS FOR HOUSE BILL NO. 384 (HESS)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 THIRTEENTH LEGISLATURE - SECOND SESSION
5 A BILL
6 For an Act entitled: "An Act relating to expenditures by local school
7 districts; and providing for an effective date."
8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:
9 * Section 1. AS 14.14.050 is amended by adding a new subsection to
10 read:
11 (e) The audit shall identify those expenditures that comply with
12 AS 14.14.100(c) and those that do not.
13 * Sec. 2. AS 14.14.100 is amended by adding new subsections to read:
14 (c) The expenditures of a school district shall conform to the
15 bylaws adopted under (a) of this section.
16 (d) The department shall adopt regulations setting out proce-
17 dures to implement this section.
18 * Sec. 3. AS 14.14 is amended by adding a new section to read:
19 Sec. 14.14.103. RESTRICTION ON COMPENSATION. A school board may
20 not compensate an employee of any school district for lobbying activi-
21 ties in excess of the employee's established salary except to reim-
22 burse out-of-pocket expenses.
23 * Sec. 4. AS 14.14.130 is amended by adding new subsections to read:
24 (d) A school district shall keep the records of the terms of
25 employment of a chief school administrator open to the public at the
26 principal administrative office of the district during reasonable
27 business hours and shall submit these records to the department
28 annually.
29 (e) Before a school board executes a settlement agreement for

1 the termination of the contract of a chief school administrator, the
2 school board shall make the agreement available for public review and
3 comment for at least 10 days, and shall submit a copy of the agreement
4 to the commissioner. The commissioner shall maintain a file of all
5 proposed settlement agreements. If requested by the school board, or
6 on the commissioner's own motion, the commissioner shall submit an
7 advisory opinion and recommendations to the school board regarding the
8 settlement agreement within 10 days of receiving a copy of the settle-
9 ment agreement from the school board. A settlement agreement may not
10 be entered into by a school board until 40 days after the agreement is
11 submitted to the commissioner.

12 * Sec. 5. AS 14.17.180 is amended to read:

13 Sec. 14.17.180. PAYMENT UNDER FINAL COMPUTATION. Before June 16
14 each district shall transmit to the commissioner a final computation
15 of the district's state aid. The commissioner shall process each
16 district's computation in the manner provided by AS 14.17.150(a).
17 However, in no event may the entitlement of a school district to state
18 aid under AS 14.17.021 be less than that computed under this section
19 for the preceding year, except as otherwise provided in AS 14.17.031,
20 or under AS 14.17.170, whichever is greater. Additional state aid
21 shall be obligated by the commissioner before June 30. If the dis-
22 trict received more state aid money than it was entitled to under this
23 chapter, or if it made an expenditure in the previous fiscal year in
24 violation of a policy adopted under AS 14.14.100, it shall immedi-
25 ately, after notice from the commissioner of the overpayment or ex-
26 penditure, remit the amount of overpayment or expenditure to the
27 commissioner to be returned to the public school foundation account.

28 * Sec. 6. Sections 1 and 5 of this Act take effect July 1, 1985.

29 * Sec. 7. Section 3 of this Act takes effect July 1, 1984.

①

1 * Sec. 8. Sections 2 and 4 of this Act take effect immediately in
2 accordance with AS 01.10.070(c).



• ALASKA COUNCIL OF SCHOOL ADMINISTRATORS •
9115 Minor Ct. Juneau, Alaska 99801

an organization of Alaskan School Administrators

May 8, 1984

The Honorable Joe Josephson, Chairman
Senate Health, Education and Social Services Committee
State Capitol, Pouch V
Juneau, AK 99811

Dear Senator Josephson:

The Alaska Council of School Administrators would like to go on record as supporting Committee Substitute for House Bill 384 (Finance). It is our belief that this bill provides many good features relating to school expenditures without adversely affecting the districts' local control.

The Section 14.14.100 requirement that school districts adopt fiscal policies and auditors attest to their following them is a good section and for most districts should require little or no change, as they follow this as a standard practice anyway. It should not significantly impact the cost of the audit as most auditors presently review the district minutes and policies, and would only have to attest to the fact that they were in compliance.

Section 14.14.103, the restriction of compensation of district employees for lobbying above their regular salary is reasonable and we urge its adoption.

Section 14.14.130 which provides for a process in dealing with crisis situations when a school board considers the termination of the superintendent's contract. This would provide a cooling off period, and some semblance of reason, possibly avoiding an extremely costly settlement.

In conclusion, the Council would urge favorable action on this bill.

Sincerely,

Donald L. MacKinnon
Executive Director

DLM/sam

Offered: 2/22/84
Referred: Rules

Original sponsors: Tischer, Adams and
Abood by request

1 IN THE HOUSE BY THE FINANCE COMMITTEE
2 CS FOR HOUSE BILL NO. 384 (Finance)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 THIRTEENTH LEGISLATURE - SECOND SESSION
5 A BILL
6 For an Act entitled: "An Act relating to expenditures by local school
7 districts; and providing for an effective date."
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15 bylaws adopted under (a) of this section.
16 (d) The department shall adopt regulations setting out proce-
17 dures to implement this section.
18 * Sec. 3. AS 14.14 is amended by adding a new section to read:
19 Sec. 14.14.103. RESTRICTION ON COMPENSATION. A school board may
20 not compensate an employee of any school district, in excess of the
21 employee's established salary, for lobbying activities that are regu-
22 lated under the Regulation of Lobbying Act (AS 24.45).
23 * Sec. 4. AS 14.14.130 is amended by adding new subsections to read:
24 (d) A school district shall keep the records of the terms of
25 employment of a chief school administrator open to the public at the
26 principal administrative office of the district during reasonable
27 business hours and shall submit these records to the department
28 annually.
29 (e) Before a school board executes a settlement agreement for

1 the termination of the contract of a chief school administrator, the
2 school board shall submit a copy of the agreement to the commissioner.
3 The commissioner shall submit an advisory opinion and recommendations
4 to the school board regarding the settlement agreement within 10 days
5 of receiving a copy of the settlement agreement from the school board.
6 A settlement agreement may not be entered into by a school board until
7 30 days after the commissioner submits the advisory opinion and
8 recommendations to the school board.

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19 trict received more state aid money than it was entitled to under this
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21 violation of a policy adopted under AS 14.14.100, it shall immedi-
22 ately, after notice from the commissioner of the overpayment or ex-
23 penditure, remit the amount of overpayment or expenditure to the
24 commissioner to be returned to the public school foundation account.

25 * Sec. 6. Sections 1 and 5 of this Act take effect July 1, 1985.

26 * Sec. 7. Section 3 of this Act takes effect July 1, 1984.

27 * Sec. 8. Sections 2 and 4 of this Act take effect immediately in
28 accordance with AS 01.10.070(c).

COMMITTEE REPORT
SENATE

FURTHER:

FINANCE

3/2/84

Date May 11, 1984

Mr. President

The Committee on HESS considered CSHB 384 (Fin) expenditures by local school districts; efd.

and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass
- do pass with attached amendment(s)
- replace with/or ~~adopt~~ SCS for CSHB 384 (HESS)
- new title
- same title and recommends & may do pass
- and attached a "LETTER OF INTENT" NEW FISCAL NOTE
- reports it back without recommendation
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MEMBERS SIGNING

DO PASS

1 Rick Halford

1 Harry Merr

MEMBERS HAVING

OTHER RECOMMENDATIONS

Joe Joseph

Chairman

Do Pass

Chairman recommendation

Regulations Review Subcommittee
State Board of Education
Oversight Recommendations
Financial

November

*Backup
from
House
Committee
Files*

The Legislature has required a review of current statutory and regulatory responsibilities to determine the extent of present oversight of financial activities of districts (Chapter 82, SLA 1981).

It would appear to us that the statement of legislative intent, ostensibly focusing on school district financial transactions in general, poses three discreet questions:

1. Does the department possess adequate statutory authority to accurately determine how districts propose to spend their money? The answer to this question is yes. See AS 14.07.170 (budget submittal).
2. Does the department possess adequate statutory authority to accurately determine how districts actually expend their money? Again, yes. See AS 14.07.030(8) and AS 14.14.050. (classification of expenditures and audit submittal).
3. Does the department possess adequate statutory authority to "...insure that public funds are being spent for the maximum benefit of our children's education." The answer here is no.

The critical issue is that, while we can tell how districts said they were going to spend funds, and we can tell how they actually did spend the funds, we have no authority to tell them to any extent how, or for what, they may or may not spend money, (See AS 14.14.090(1) and (2), and AS 14.14.140(c). We cannot, by definition, "...insure that public funds are being spent for the maximum benefit of our children's education". This, then, is the "finding" of the review requested by the Legislature.

Recommendations for changes to clarify oversight responsibilities can be made from two perspectives:

- A) Oversight in terms of reporting as a result of the audit cycle, just how much, and in what areas, money was spent; and
- B) Oversight in terms of exercising control during the budget cycle over how much, and in what fashion, districts may spend their money.

Regulations Review Subcommittee
State Board of Education
Oversight Recommendations
Financial

November 9, 1981

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- A) Oversight in terms of reporting as a result of the audit cycle, just how much, and in what areas, money was spent; and
- B) Oversight in terms of exercising control during the budget cycle over how much, and in what fashion, districts may spend their money.

November 9, 1981

If we follow the approach outlined in A) above, we will end up with, potentially, an expanded version of our present reporting capability, but with no greater degree of actual oversight control. However, if we follow B), above, we can effectively enhance the accountability characteristics of "local control" in making decisions at all levels of pre and post expenditure planning.

To exercise strengthened or increased post expenditure oversight controls would probably require no statutory changes. We could simply expand present chart of account and audit manual requirements to provide more detail on district expenditures. The authority for these changes is found at 14.07.030(8), 14.07.170(2) and 14.14.050.

To exercise pre expenditure oversight controls would require only minor statutory changes, and would result in a framework of the ultimate form of oversight: the local decision makers would define their own controls.

RECOMMENDATIONS

1. Add two sections to AS 14.14.100 (local board) bylaws and administrative rules to read:
 - (c) school district expenditures must be made in conformance with policies adopted pursuant to (a) of this section.
 - (d) the department shall implement this section by regulation.
2. Develop regulations which clearly set out requirements for a) procedures for adopting policies, and b) policies which govern now, in what areas and subject to what limitations expenditures must be made.
3. Amend 14.14.050 to require auditors to certify expenditures which do conform to the requirement imposed by the new (c) under 14.14.100, and identify and quantify those which do not conform to that requirement.
4. Amend 14.17.180 last sentence:

"...If the district received more state aid money than it was entitled to under this chapter, or spent money in the prior fiscal year in a manner not supported by district policy as required by AS 14.14.100(c) it shall...overpayment or unlawful expenditures..."

Briefly, our recommendation would take the place of either the Legislature or the department putting out a long list of items for which districts may or may not spend money. Rather, we would define in regulation the areas in which districts must develop and adopt

policies. Then, when the districts are audited, the auditor would include in the management letter a listing of any expenditures not supported by, or that are inconsistent with district policies. Following receipt of that letter, we would notify the district that the final foundation payment for the year following the audit will be reduced by the certified amount reported by the auditor. In this way, districts' expenditures would be compared against their own policies, and they would have between six and ten months to plan and budget for repayment of unlawful expenditures.

If the above amendments were enacted, the attached regulation changes could be one approach to administrative implementation.

REGULATORY IMPLEMENTATION OF FINANCIAL OVERSIGHT AMENDMENTS
Recommended by Regulations Review Subcommittee

4 AAC 06 is amended by adding sections to read:

4 AAC 06.140. ADOPTION OF POLICIES. A school district policy promulgated pursuant to AS 14.14.100 must, prior to adoption, be read at two successive regular school board meetings, advertised, and be posted for 30 days in each school operated by the district.

4 AAC 06.150. POLICY COVERAGE. (a) In addition to other areas, a board must adopt policies which address in process and substance, each of the following items:

- 1) purchasing
- 2) contracting .
- 3) bidding
- 4) fiscal procedures
- 5) capital projects

(b) Per diem and travel allowances for board members and district employees may not exceed those established by the state for its employees.

(c) No district funds may be spent for entertainment, or to purchase the services of a lobbyist.

4 AAC 06.200. BOARD COMPENSATION. (a) Compensation approved in the manner provided by AS 14.14.140(c) may not exceed the amount, on a daily basis, provided by AS 24.15.020, (legislators' daily rate, approximately \$75.00).

(b) Compensation may only be made for actual days spent conducting school board business.

November 9, 1981.

4 AAC 15 is amended by adding a section to read:

4 AAC 15.050. SALARY. (a) A school district employee may not be paid or otherwise given a salary which exceeds that provided by AS 39.20.010.

(b) All school district employee salaries must be promulgated as policy in the manner provided by 4 AAC 05.140, by position and total amount of salary and all benefits.

4 AAC 15.900. is amended to read:

* (3) "salary" and "salaries," as used in 4 AAC 15.050, means daily, monthly or annual wages, and bonuses and fringe benefits, including but not limited to housing or housing subsidy, retirement payments, insurance plans, tax sheltered annuities, automobile or automobile mileage subsidy or any other direct or indirect material benefit associated with employment.

4 AAC 18.015. EMPLOYMENT OF CHIEF SCHOOL ADMINISTRATOR. The contract for a chief school administrator new to the position in the school district may not exceed one full school term in duration.

A SPECIAL REVIEW OF THE
DEPARTMENT OF EDUCATION
BERING STRAIT REAA
ADVENTURE-BASED EDUCATION PROGRAM

For the Fiscal Year Ended June 30, 1981

AUDIT CONTROL NUMBER
05-012-0004-S

Commissioner, Department of Education

Marshall L. Lind

Deputy Commissioner, Department of
Education

Robert Van Slyke

STATE OF ALASKA

AUDIT DIVISION
POUCH W—ALASKA OFFICE BUILDING

THE LEGISLATURE

FINANCE DIVISION
POUCH WF—STATE CAPITOL

BUDGET AND AUDIT COMMITTEE

JUNEAU, ALASKA 99811

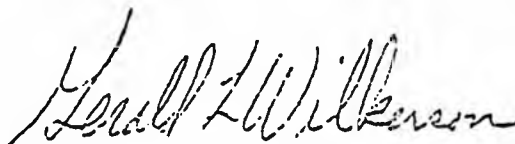
October 1, 1981

Members of the
Legislative Budget and Audit Committee:

In accordance with Title 24 of the Alaska Statutes and a special request of the Legislative Budget and Audit Committee, the attached report is submitted for your review.

A SPECIAL REVIEW OF THE
DEPARTMENT OF EDUCATION
BERING STRAIT REAA
ADVENTURE-BASED EDUCATION PROGRAM

For the Fiscal Year Ended June 30, 1981



Gerald L. Wilkerson, CPA
Legislative Auditor
Division of Legislative Audit

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PURPOSE OF THE REVIEW

In accordance with a Legislative Budget and Audit Committee request, and the provisions of Title 24 of the Alaska Statutes, a special review of funds appropriated in 1980 to the Department of Education for a grant to the Bering Strait REAA for adventure-based education projects was conducted to determine the current status of the appropriation.

ORGANIZATION AND FUNCTION

Section 16, Chapter 50, SLA 1980 appropriated \$300,000 to the Department of Education to be awarded in the form of a grant to the Bering Strait REAA for adventure-based education.

AS 14.30.500 states that an adventure-based education program should be designed to bring adventure-based education to high school students and appropriate juvenile offenders. The program should include provisions for basic skills-learning and skills-generalization. Skills-learning includes physical conditioning, technical training, and safety training, while skills-generalization includes vocational counseling and placement, family and interpersonal counseling, community service systems, etc.

The responsibility for determining the acceptability of projects submitted by the Bering Strait REAA rested with the Department of Education.

FINDINGS AND RECOMMENDATIONS

Recommendation No. 1

The Department of Education should establish a firm date when the \$300,000 encumbrance for adventure-based education will lapse.

Section 16, Chapter 50, SLA 1980 appropriated \$300,000 to the Department of Education. The funds were to be awarded by the Department as a grant to the Bering Strait REAA for adventure-based education projects.

AS 14.30.500 sets forth the criteria which an adventure-based program/project must meet in order to qualify for State support.

On September 29, 1980, the Attorney General issued an opinion based on a review of the proposal submitted by the Bering Strait REAA that projects sponsored by the REAA did not meet the conditions required by AS 14.30.500. The opinion pointed out that students who did not qualify had participated in the projects, and the projects included in the proposal did not meet the criteria required by AS 14.30.500, e.g., basic skills-learning and skills-generalization. Skills-learning includes physical conditioning, technical training and safety training, while skills-generalization includes vocational counseling and placement, family and interpersonal counseling, community service systems, etc. As a result of the Attorney General's opinion, the Department of Education elected not to release the funds to the REAA.

In May of 1981 the Department of Education requested appropriate information which would allow the Department to release the funds. The REAA submitted data to the Department. However, the Attorney General stated that the information did not satisfy the criteria included in AS 14.30.500.

On June 23, 1981, the Department of Education again contacted the REAA requesting information which would allow the Department to release the funds. The Department encumbered the \$300,000 on June 24, 1981, in order to prevent the funds from lapsing before the REAA had sufficient time to furnish appropriate documentation for approximately \$223,000 in expenditures.

As of October 1, 1981, the REAA had not furnished any additional documentation to support its Fiscal Year 1981 adventure-based education projects expenditures.

In order to expedite disposing of the encumbrance, the Department of Education should establish a firm date by which the Bering Strait REAA must provide the required documentation. If adequate documentation has not been submitted by that time, the encumbrance should be reversed and the appropriation lapsed to the General Fund.

STATE OF ALASKA
 DEPARTMENT OF EDUCATION
 BERING STRAIT REAA
 ADVENTURE-BASED EDUCATION PROGRAM
CHRONOLOGY OF EVENTS REGARDING
ADVENTURE-BASED EDUCATION FUNDS
 For the Fiscal Year Ended June 30, 1981

<u>Date</u>	<u>Description</u>
August 30, 1979	Section 3, Chapter 86, SLA 1979, adding a section to Title 14 of the Alaska Statutes with regard to adventure-based education, becomes effective.
May 31, 1980	Section 16, Chapter 50, SLA 1980 appropriated \$300,000 from the General Fund to the Department of Education, special programs, for payment as a grant to the Bering Strait REAA for an adventure-based education program.
August 4, 1980	Bering Strait REAA requests that the Department of Education disburse \$300,000 for adventure-based education programs.
September 19, 1980	Bering Strait REAA advised by the Commissioner of the Department of Education that there is a question regarding the Department's legal authority to release the funds.
September 29, 1980	The Attorney General issues an opinion stating that the Bering Strait REAA is not in compliance with the provisions of AS 14.30.500 regarding qualifications for adventure-based programs. The Attorney General states that funding should be withheld by the Department pending compliance by the REAA.
September 30, 1980	Bering Strait REAA requests transfer of \$300,000 in Fiscal Year 1981 adventure-based education funds from the Department of Education.

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STATE OF ALASKA
DEPARTMENT OF EDUCATION
BERING STRAIT REAA
ADVENTURE-BASED EDUCATION PROGRAM
CHRONOLOGY OF EVENTS REGARDING
ADVENTURE-BASED EDUCATION FUNDS
For the Fiscal Year Ended June 30, 1981

<u>Date</u>	<u>Description</u>
November 3, 1980	The Department of Education advises Bering Strait REAA that funding of the adventure-based education projects initiated by the REAA would be withheld pending submission of an acceptable proposal by the REAA.
May 1, 1981	The Department of Education informs the Bering Strait REAA that an acceptable proposal must be submitted by May 15, 1981.
May 19, 1981	Bering Strait REAA submits a proposal to the Department of Education.
May 26, 1981	The Commissioner of Education requests an opinion of the Attorney General regarding the REAA's proposal.
June 1, 1981	The Attorney General advises the Commissioner of the Department of Education that the program described in the proposal does not meet statutory adventure-based education criteria.
June 2, 1981	The Department of Education again denies funding to Bering Strait REAA.
June 23, 1981	The Commissioner of the Department of Education informs the Superintendent of the Bering Strait REAA that the \$300,000 appropriation has been encumbered so that reimbursement to the REAA for expenses in the operation of the project can be initiated upon the receipt of proper documentation.

STATE OF ALASKA
 DEPARTMENT OF EDUCATION
 BERING STRAIT REAA
 ADVENTURE-BASED EDUCATION
 SUMMARY OF PROJECT EXPENDITURES BY OBJECT GROUP
 For the Fiscal Year Ended June 30, 1981

Description	Program Adminis- trative Costs	Soapy Smith	Bethel Hospital	Juneau Survival Training	Anchorage Hostle	European Tour	Ski Trip	Totals
Consultant Fees	\$18,830.00	\$19,850.00	\$ 5,910.00	\$12,000.00	\$24,000.00	\$24,943.85	\$ 500.00	\$106,033.85
Communications	2,788.45	-0-	73.75	-0-	-0-	-0-	-0-	2,862.20
Travel	9,155.58	2,224.26	4,403.08	127.00	-0-	64,854.00	7,649.87	88,413.79
Purchased Services	351.45	1,715.21	2,528.89	9,938.20	-0-	375.00	405.00	15,313.75
Teaching Supplies	-0-	-0-	57.80	-0-	-0-	753.19	222.63	1,033.62
Office Supplies	160.60	-0-	14.90	-0-	-0-	-0-	-0-	175.50
Food	-0-	-0-	-0-	3,593.92	-0-	-0-	-0-	3,593.92
Other Supplies	-0-	604.42	-0-	-0-	-0-	-0-	-0-	604.42
Equipment	264.95	1,004.47	507.30	6,694.48	-0-	-0-	2,150.00	10,621.20
Totals	\$31,531.03	\$25,328.36	\$13,425.72	\$32,353.60	\$24,000.00	\$20,926.04	\$10,927.50	\$228,652.22

STATE OF ALASKA

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DIVISION OF LEGISLATIVE AUDIT

STATE OF ALASKA
DEPARTMENT OF EDUCATION
SERING STRAIT REAA
ADVENTURE-BASED EDUCATION
ANALYSIS OF EXPENDITURES BY PROJECT
For the Fiscal Year Ended June 30, 1981
(Note 1)

<u>Project</u>	<u>Date</u>	<u>Amount</u>
<u>Program Administrative Costs</u>		
<u>Consultant Fees</u>		
C. Basler - 06/15/80-06/30/80	07/14/80	\$ 1,000.00
C. Basler - 07/01/80-07/31/80	07/02/80	2,000.00
C. Basler - 08/01/80-08/31/80	08/03/80	2,000.00
C. Basler - 09/01/80-09/30/80	09/05/80	2,000.00
C. Basler - 10/01/80-10/31/80	09/26/80	2,000.00
C. Basler - 11/01/80-11/30/80	11/10/80	2,000.00
C. Basler - 12/01/80-12/31/80	11/24/80	2,000.00
C. Basler - Overpayment:	12/22/80	1,000.00
C. Basler - 32 hours additional between 01/13/81 and 06/26/81 (Note 2)	07/10/81	3,290.00
P. Fisher - 11/01/80-11/20/80	11/01/80	575.00
T. Miller - 07/01/80-07/31/80	07/14/80	975.00
<u>Total Consultant Fees</u>		<u>18,330.00</u>
<u>Communications</u>		
Telephone Bill	08/04/80	289.35
Telephone Bill	09/11/80	299.59
Telephone Bill	10/15/80	214.22
Telephone Bill	11/12/80	424.32
Telephone Bill	12/18/80	598.65
Telephone Bill	12/19/80	253.00
Unidentified		210.85
Telephone Bill - C. Basler	02/19/81	353.77
<u>Total Communications</u>		<u>2,733.45</u>
<u>Travel</u>		
<u>Airfare</u>		
H. Goodhue	09/12/80	254.00
J. Tongen	07/22/80	54.11
R. Honman	08/21/80	1,613.35
C. Basler	09/10/80	222.00
H. Thomas	10/01/80	212.20
R. Honman	10/09/80	601.00
R. Honman	12/17/80	772.00
R. Honman	12/17/80	561.00
R. Honman	01/30/81	552.00
C. Basler	09/07/80	223.00
C. Basler	08/21/80	246.00
C. Basler	07/25/80	95.00
C. Basler	10/10/80	190.00
C. Basler	10/10/80	290.00
C. Basler	01/14/81	290.00
C. Basler	01/14/81	225.00
C. Basler	01/23/81	484.13
C. Basler	02/19/81	104.47
C. Basler	07/10/81	326.25
C. Basler	09/21/81	212.00
C. Basler	10/16/81	239.55
<u>Per Diem</u>		
H. Goodhue	09/12/80	60.00
C. Basler	07/23/80	136.17
C. Basler	09/01/80	101.10
C. Basler - lodging	09/02/80	229.58
C. Basler	09/03/80	100.00
C. Basler - lodging	10/13/80	92.00
C. Basler	11/12/80	165.98

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STATE OF ALASKA
 DEPARTMENT OF EDUCATION
 BERING STRAIT REAR
 ADVENTURE-BASED EDUCATION
 ANALYSIS OF EXPENDITURES BY PROJECT
 For the Fiscal Year ended June 30, 1981
 (Note 1)

<u>Project</u>	<u>Date</u>	<u>Amount</u>
<u>Program Administrative Costs (cont'd)</u>		
<u>Travel (cont'd)</u>		
<u>Goldstreak</u>		
Wien	10/10/80	\$ 30.00
Wien	10/10/80	30.00
<u>Total Travel</u>		<u>9,155.58</u>
<u>Various Vendors</u>		
Adj. Entries		351.45
<u>Total Various Vendors</u>		<u>351.45</u>
<u>Office Supplies</u>		
Petty Cash and Miscellaneous Supplies	07/11/80	100.00
Storage Charge - Hortons Auka Bay	10/22/80	60.60
<u>Total Office Supplies</u>		<u>160.60</u>
<u>Equipment</u>		
Yukon Office Supply	09/02/80	264.95
<u>Total Equipment</u>		<u>264.95</u>
<u>Total Program Administrative Costs</u>		<u>21,551.01</u>
<u>Scoby Smith</u>		
<u>Consultant Fees</u>		
T. Biss	07/01/80	2,250.00
T. Biss	07/13/80	750.00
T. Biss	07/30/80	1,500.00
T. Biss	08/18/80	2,000.00
T. Biss	08/29/80	1,000.00
Ekvall-Stearn Communication Group	07/01/80	3,150.00
Ekvall-Stearn Communication Group	07/15/80	1,050.00
Ekvall-Stearn Communication Group	07/30/80	1,100.00
Ekvall-Stearn Communication Group	09/11/80	2,450.00
C. Yager	07/14/80	525.00
C. Yager	08/18/80	1,050.00
C. Yager	09/11/80	525.00
T. Eckles	08/13/80	1,500.00
<u>Total Consultant Fees</u>		<u>19,850.00</u>
<u>Travel</u>		
<u>Airfare</u>		
Ekvall-Stearn Communication Group	07/01/80	222.00
T. Biss	07/01/80	57.00
T. Eckles	08/13/80	241.00
Ekvall-Stearn Communication Group	09/11/80	223.00
T. Biss	10/31/80	90.00
<u>Car Rental</u>		
C. Yager	07/28/80	20.25
Unidentified 07/28/80-08/11/80	09/21/80	900.00

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STATE OF ALASKA
DEPARTMENT OF EDUCATION
BERING STRAIT AREA
ADVENTURE-BASED EDUCATION
ANALYSIS OF EXPENDITURES BY PROJECT
For the fiscal year ended June 30, 1981
(Note 1)

<u>Project</u>	<u>Date</u>	<u>Amount</u>
<u>Soapy Smith (cont'd)</u>		
<u>Travel (cont'd)</u>		
<u>Freight</u>		
Wien Goldstreak	07/31/80	\$ 30.00
Wien Goldstreak	08/07/80	30.00
D&G Express	09/02/80	6.00
<u>Total Travel</u>		<u>2,224.26</u>
<u>Purchased Services</u>		
C. Yager	07/29/80	77.35
Business Art Frame	07/29/80	107.55
Air Freight - Wien	07/31/80	30.00
Lang Enterprises - Electrical	09/02/80	32.00
Air Freight - Lighting - Wien	10/10/80	392.24
Alaska Stagecraft Lighting Rental	11/30/80	1,075.97
<u>Total Purchased Services</u>		<u>1,715.21</u>
<u>Other Supplies</u>		
Business Art Frame	07/29/80	50.00
Carol's Custom Shop	07/29/80	125.30
Stagecraft Industries	08/14/80	185.00
Ekvall-Stern Communication Group - Supplies	09/11/80	244.42
<u>Total Other Supplies</u>		<u>604.72</u>
<u>Equipment</u>		
Pictures	03/01/80	1,004.47
<u>Total Equipment</u>		<u>1,004.47</u>
<u>Total Soapy Smith</u>		<u>25,399.36</u>
<u>Musical</u>		
<u>Consultant Fees</u>		
J. Ingalls	07/01/80	281.00
J. Ingalls	07/14/80	281.00
J. Ingalls	07/26/80	563.00
B. Wisner	07/01/80	281.00
B. Wisner	07/14/80	281.00
B. Wisner	07/26/80	1,413.00
B. Rodarick	07/01/80	281.00
B. Rodarick	07/01/80	342.00
H. Tibbatt	07/01/80	281.00
H. Tibbatt	07/14/80	281.00
H. Tibbatt	07/26/80	563.00
M. Bean	07/15/80	100.00
J. Chief, Jr.	07/15/80	100.00
Reimburse Payment to Dancers - J. Ingalls	07/26/80	160.00
<u>Total Consultant Fees</u>		<u>5,910.00</u>
<u>Communications</u>		
Telephone Bill - Legislative Affairs	09/02/80	73.75
<u>Total Communications</u>		<u>73.75</u>

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STATE OF ALASKA
DEPARTMENT OF EDUCATION
SERING STRAIT REAA
ADVENTURE-BASED EDUCATION
ANALYSIS OF EXPENDITURES BY PROJECT
For the Fiscal Year ended June 30, 1981
(Note 1)

Project	Date	Amount
<u>Musical (cont'd)</u>		
<u>Travel</u>		
<u>Airfare</u>		
Wien - four passengers	07/01/80	\$ 444.00
T. Tibbett	07/02/80	394.00
B. Roderick	09/10/80	283.00
T. Tibbett	07/23/80	241.00
J. Ingalls	10/10/80	241.00
P. Fisher	10/10/80	241.00
C. Basler	10/10/80	114.00
Journal Entry	08/31/80	241.00
<u>Per Diem</u>		
T. Tibbett	07/02/80	104.03
Migration Music - T. Tibbett	07/14/80	262.50
B. Roderick	07/14/80	262.50
Crackling Goose Productions	07/14/80	262.50
J. Ingalls	07/14/80	262.50
B. Roderick	07/26/80	262.50
Crackling Goose Productions - P. Fisher	07/26/80	262.50
J. Ingalls	07/26/80	262.50
T. Tibbett	07/26/80	262.50
<u>Total Travel</u>		<u>4,403.03</u>
<u>Purchased Services</u>		
Airfreight - Bagpipes	07/09/80	21.50
Airfreight - Camera	07/09/80	20.75
Airfreight - Bagpipes	07/11/80	106.23
Airfreight - Various	07/14/80	115.91
D&E Express	07/24/80	6.00
Wien	08/27/80	20.00
Swansons	08/14/80	837.48
Tundra Drums	08/14/80	42.00
Art Supply	08/14/80	76.06
Tundra Drums	09/11/80	102.00
Airfreight	10/15/80	15.50
Airfreight	10/15/80	53.93
D&E Express	10/15/80	6.00
Swansons - Equipment	11/30/80	765.71
Miscellaneous Freight Charges J32-6	02/27/81	136.25
Check #151 - Not Paid		(11.00)
<u>Total Purchased Services</u>		<u>2,528.89</u>
<u>Teaching Supplies</u>		
Art Supplies	09/11/80	57.80
<u>Total Teaching Supplies</u>		<u>57.80</u>
<u>Office Supplies</u>		
Legislative Information - Xerox Copies	09/02/80	14.90
<u>Total Office Supplies</u>		<u>14.90</u>

STATE OF ALASKA
 DEPARTMENT OF EDUCATION
 BERING STRAIT REAA
 ADVENTURE-BASED EDUCATION
 ANALYSIS OF EXPENDITURES BY PROJECT
 For the Fiscal Year Ended June 30, 1981
 (Note 1)

<u>Project</u>	<u>Date</u>	<u>Amount</u>
<u>Musical (cont'd)</u>		
<u>Equipment</u>		
Olympus OM3 Camera	07/02/80	\$ 444.80
Unidentified	07/15/80	62.50
<u>Total Equipment</u>		<u>507.30</u>
<u>Total Musical</u>		<u>13,495.72</u>
<u>Juneau</u>		
<u>Consultant Fees</u>		
C. Thoma	08/07/80	2,400.00
C. Thoma	09/09/80	3,600.00
C. Thoma	09/13/80	3,000.00
C. Thoma	09/22/80	3,000.00
<u>Total Consultant Fees</u>		<u>12,000.00</u>
<u>Travel</u>		
R. Stevenpiper	10/10/80	127.00
<u>Total Travel</u>		<u>127.00</u>
<u>Purchased Services</u>		
Micro Bottles	08/04/80	35.00
Freight on Bottles	10/31/80	23.00
Boat Rental - Grizzly Bear Tours	08/15/80	1,750.00
Boat Rental - Grizzly Bear Tours	09/09/80	1,750.00
Boat Rental - Grizzly Bear Tours	09/17/80	3,500.00
Boat Rental - Grizzly Bear Tours	10/22/80	2,350.00
<u>Total Purchased Services</u>		<u>9,933.00</u>
<u>Food</u>		
Mark II Pack	09/13/80	979.32
Mark II Pack	11/30/80	2,614.10
<u>Total Food</u>		<u>3,593.42</u>
<u>Equipment</u>		
C. Thoma - Advance on Equipment	08/07/80	500.00
Chandler Huggar Sports	09/12/80	420.56
Dorchas Water & Sewer Supply Company	09/12/80	1,000.51
Sunshine Sports	09/12/80	1,067.00
Home Reconditioning - Spray Covers	11/30/80	593.00
Juneau Surplus Div. Equip.	11/30/80	451.00
B&N Distributing Company	11/30/80	1,493.45
Ace Hardware	11/30/80	164.11
<u>Total Equipment</u>		<u>6,694.15</u>
<u>Total Juneau</u>		<u>12,350.80</u>

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STATE OF ALASKA
DEPARTMENT OF EDUCATION
BERING STRAIT REAR
ADVENTURE-BASED EDUCATION
ANALYSIS OF EXPENDITURES BY PROJECT
For the Fiscal Year ended June 30, 1981
(Note 1)

<u>Project</u>	<u>Date</u>	<u>Amount</u>
<u>Anchorage</u>		
<u>Consultant Fees</u>		
Kastan School of Music	08/11/80	3 4,800.00
Kastan School of Music	09/11/80	3,800.00
Kastan School of Music	10/13/80	3,800.00
Kastan School of Music	11/30/80	3,600.00
Kastan School of Music	12/19/80	3,500.00
<u>Total Consultant Fees</u>		<u>24,000.00</u>
<u>Total Anchorage</u>		<u>24,000.00</u>
<u>European Trip</u>		
<u>Consultant Fees</u>		
C. Yager	09/11/80	350.00
C. Yager	11/01/80	1,800.00
D. Maddox	07/31/80	5,000.00
D. Maddox	09/17/80	2,733.00
D. Maddox	09/17/80	2,100.00
Pd. to T. Miller for Wire Advance to Maddox	08/14/80	1,000.00
Cackling Goose Productions	08/18/80	1,000.00
Cackling Goose Productions	08/30/80	2,300.00
Cackling Goose Productions	09/14/80	3,000.00
Cackling Goose Productions	09/22/80	1,000.00
C. Collins	11/01/80	600.00
C. Collins	05/13/81	150.00
P. Dean	11/01/80	600.00
P. Dean	05/18/81	150.00
R. Richardson - Payment to Legislative Affairs for Ruth Richardson Salary 09/26/80-10/31/80 Refund Miller (Ref. Check No. 155)	12/19/80	4,435.85 (975.00)
<u>Total Consultant Fees</u>		<u>24,943.85</u>
<u>Travel</u>		
Anchorage Hotel - European Travelers	11/30/80	925.58
Always Travel - Bus Charter	11/30/80	520.00
Always Travel - Airline Tickets	09/09/80	14,248.00
Wien - D. Maddox	09/08/80	114.00
D. Maddox - Airfare - Liverpool	09/17/80	542.00
Always Travel - Airline Tickets	09/18/80	5,125.00
Goldstream - Alaska Airlines	09/22/80	23.00
British Airways - C. Basler	09/25/80	533.00
Goldstream - Alaska Airlines	09/23/80	46.00
Always Travel	10/15/80	25.00
Wien Air Freight, Bethel - Liverpool		
Journal Entry	06/30/81	1,587.00
Wien - Excess Baggage Charge	11/01/80	105.00
J. Barber - Passport Photos	09/02/80	290.00
Legislative Affairs - Maddox		
Ticket to London and Return	08/12/80	1,153.00
H. Thomas - Travel Advance	10/07/80	2,500.00
H. Thomas	10/09/80	398.75
Travel Expenses Paid Out of Barclay's Bank Account (\$41,500 Deposited and \$6,806.73 Returned).		35,693.27
Check Not Clearing Bank #195		(25.00)
Cackling Goose Per Diem	08/12/80	380.00
Cackling Goose Per Diem	08/30/80	175.00
Cackling Goose Per Diem	09/14/80	525.00
<u>Total Travel</u>		<u>64,334.00</u>

STATE OF ALASKA
 DEPARTMENT OF EDUCATION
 BERING STRAIT REAA
 ADVENTURE-BASED EDUCATION
 ANALYSIS OF EXPENDITURES BY PROJECT
 For the Fiscal Year Ended June 30, 1981
 (Note 1)

<u>Project</u>	<u>Date</u>	<u>Amount</u>
<u>European Trip (cont'd)</u>		
<u>Various Vendors</u>		
Alaska Seagecraft - Lights Rental	10/31/80	\$ 375.00
<u>Total Various Vendors</u>		<u>375.00</u>
<u>Teaching Supplies</u>		
Swansons - Tour Boxes	09/11/80	550.33
C. Yager - Materials	09/11/80	11.62
Cackling Goose Productions - Equipment	10/22/80	62.99
Alaskan School Supplies	10/01/80	127.75
<u>Total Teaching Supplies</u>		<u>752.69</u>
<u>Total European Trip</u>		<u>90,326.04</u>
<u>Ski Trip</u>		
<u>Consultant Fees</u>		
Consultant Fees	02/17/81	500.00
<u>Total Consultant Fees</u>		<u>500.00</u>
<u>Travel</u>		
Various Vendors	02/17/81	2,739.37
Alaska Airlines	04/09/81	2,640.50
National Car Rental	04/09/81	173.53
Gena's Auto	03/05/81	201.72
Alaska Railroad	03/17/81	349.75
Bering Air	02/13/81	1,340.00
<u>Total Travel</u>		<u>7,644.87</u>
<u>Purchased Services</u>		
Various Vendors	02/17/81	403.00
<u>Total Purchased Services</u>		<u>403.00</u>
<u>Teaching Supplies</u>		
Detail Available	02/17/81	222.63
<u>Total Teaching Supplies</u>		<u>222.63</u>
<u>Equipment</u>		
Detail Available	02/17/81	2,150.00
<u>Total Equipment</u>		<u>2,150.00</u>
<u>Total Ski Trip</u>		<u>10,927.50</u>
<u>Total Adventure-Based Education</u>		<u>\$223,452.25</u>

STATE OF ALASKA
DEPARTMENT OF EDUCATION
BERING STRAIT REAA
ADVENTURE-BASED EDUCATION
NOTES TO ANALYSIS OF EXPENDITURES BY PROJECT
For the Fiscal Year Ended June 30, 1981

Note 1 - Expenditures

This schedule includes all expenditures made to date in connection with Fiscal Year 1981 adventure-based education projects financed and directed by the Bering Strait REAA. In connection with the projects, the REAA paid some of the expenditures directly. In other instances, monies were disbursed to a temporary organization established by the REAA which paid for expenditures from a separate checking account. The disbursements to the temporary organization are not included herein, but the checks issued by the organization for expenditures are included.

Note 2 - Additional Compensation - Christian Basler

The contract between Christian Basler and the Bering Strait REAA called for the payment of \$13,000 at the rate of \$2,000 per month for the period June 15, 1980, through December 31, 1980. Any additional compensation required a written agreement. Mr. Basler submitted a claim for an additional 82 hours work performed between January 13, 1981, and June 26, 1981, at the rate of \$40 per hour. No written agreement was in evidence.

JAY S. HAMMOND
GOVERNOR

DEPARTMENT OF EDUCATION

OFFICE OF THE COMMISSIONER

POUCH F
STATE OFFICE BUILDING
JUNEAU, ALASKA 99811
PHONE:

January 5, 1982

RECEIVED

JAN 07 1982

LEGISLATIVE
AUDIT

Gerald L. Wilkerson, CPA
Legislative Auditor
Division of Legislative Audit
Alaska Office Building
Pouch W
Juneau, Alaska 99811

Dear Mr. Wilkerson:

We have reviewed the Preliminary Audit reports on:

A Special Review of the Department of Education/Bering Strait REAA Adventure Based Education Program for the Fiscal Year ended June 30, 1981.

A Letter Report of the Department of Education, Northwest Arctic REAA, November 6, 1981.

The Special Review had one recommendation: "The Department of Education should establish a firm date when the \$300,000 encumbrance for Adventure Based Education will lapse." The Department of Education agrees with this finding.

Attached is a copy of a letter sent to the superintendent of the Bering Strait REAA notifying that district of our intention to lapse the encumbrance as of February 4.

The district was also notified that any request for reimbursement of funds expended must contain the information concerning program activities and participants required by the Attorney General's Opinion of September 29, 1980.

Any reimbursement requests meeting these criteria and received prior to February 4, 1982 will be honored; unexpended portions of the authorization will lapse on February 4, 1982.


Gerald L. Wilkerson

-2-

January 5, 1982

The Letter Report on the Northwest Arctic School District has been reviewed. There are no recommendations contained in the Letter Report; therefore, no action is contemplated by the department.

Sincerely,

Marshall L. Lind
Marshall L. Lind
Commissioner 

January 4, 1982

Ron Hohman, Superintendent
Bering Strait Schools
Box 1000
Nome, Alaska 99762

Dear Mr. Hohman:

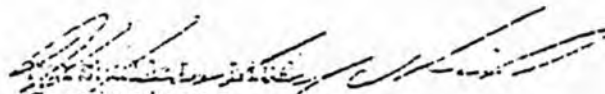
On December 21, this department received the preliminary draft of the Legislative Audit report on a Special Review of the Department of Education/Bering Strait RIAA Adventure Based Education Program. A copy of the report is enclosed.

The report recommends that the "Department of Education should establish a firm date when the \$300,000 encumbrance for Adventure Based Education will lapse." In order to establish that date, I am requesting that your district forward additional documentation on the ABE projects administered during the FY 81 fiscal year, in order that we may make a determination as to what, if any, expenditures are eligible for reimbursement under the Adventure Based Education appropriation.

In supplying the documentation, I refer you to the Attorney General's letter to me of September 29, 1980, and to my letter to you of June 23, 1981. Both of these documents clearly outline the kinds of detail concerning programs and participants that we will need to make our determination.

As you recall, we notified you on June 2, 1981, that the backup information which you have furnished does not meet the requirements of the statute. Therefore, if you do not have, or wish to submit, further information, the encumbrance will lapse on February 4, 1982.

Sincerely,

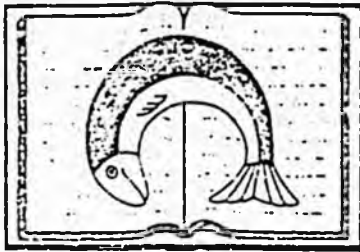

Commissioner

ENROLLMENT
1961-62

A	B	C	D	E	F	G	H	I	J	K	L	M	N	O	P	Q	R	S	T	U	V	W	X
	ANNUAL SALARY	DAY, MONTH ON JOB/ VACATION LEAVE	PERS. LV + ANNUAL?	" " ACCUMULATIVE	HOW MANY DAYS?	PAID END OF CONTRACT	PAID ANNUITY PROGRAM	INS OVER TEACHERS?	TRAVEL STATE CONF?	" " NAT. CONF?	DIST. PAID INSURANCE?	DIST. PAYS COLLEGE TUITION	PER DIEM	PAY EXP. OTHER THAN HOUSING PROVIDED?	HOUSING PROVIDED?	WHO OWNS HOUSING?	COST TO SUPT.?	OTHER HOUSING SUBSIDY?	PROVIDE AUTO?	BUSINESS ONLY?	BUS & PERS USE?	PAY AUTO EXPENSING?	OTHER BENEFITS?
397	Adak	67,000 12/30	Y N			Y	Hed/Dep.	Y	Y	AASB; NASE	N	\$45 + Hotel	N	Y				Y	Y			Rental Car	Deferred Annuity
184	Alaska Gateway	60,000 230/30	Y Y 4			Y	N	Y	Y	AASB; NASE	Y	\$35/dy + Htl	Y	Y				N	N				None
135	Aleutian Region	86,018 12/30	Y Y 6		N	N	N	Y	Y	AASB	N	State Rate	Y	Y				N	N			50.00/mo	None
	Anchorage	75,000 12/24	Y N			N	Disab.	Y	Y	All	N	Actual Exp.	Y	Y				N	N				None
351	Annette	62,496 220/30	N			N	Disability	Y	Y	AASB; other	N	\$90/day	Y	Y	Dist.		Util.	N	N			\$325/mo	Out of Tonn Car Rental
571	Bering Strait	66,762 12/36	N			N	Full Hed.	Y	Y	AASB; NASE	N	\$30/dy + Htl	N	Y	Dist.	270.00	None	N	N			\$250./mo	None
	Bristol Bay	63,810 12/20	Y N			N	H	Y	Y	AASB	N	\$25 + Hotel	Y	Y				N	N				Dis Pys for Rnd trp/Anch.
	Charham	50,000 12/22	Y N			N	Travel	Y	Y	w/Discre	H	\$85/dy	Y	Y	Dist.			N	Y				None
	Chugach	51,000 12/24	Y Y 10			N	H	Y	Y	AASB	N	\$35 + Hotel	Y	Y			Negotia	N	Y				Physical & Moving Expense
522	Copper River	72,700 230/0	Y Y 8		N	N	H	Y	Y	AASB; NASE	N	\$25/dy + Htl	H	N				Y	Y				None
	Cordova	61,415 230/0	Y Y 4	Y	N	N	H	Y	N	AASB	N	\$85/day	N	N				N	N			\$50/mo	None
	Craig	50,000 12/22	N			N	Y	Y	Y	No	N	Actual Exp.	Y	Y	Dist.	450.		Y	Y				None
668	Delta/Greely	67,527 12/30	N			N	H	Y	Y	As Needed	N	\$35 + Hotel	N	N				N	N			\$100/mo	None
	Dillingham	75,000 12/21	Y Y 6	Y	H	H	H	Y	Y	AASB; NASE	Y	\$85 day	H	Y	Dist.	500.00	Lt/Phn	N	Y			.35/Mi	\$400/Mo
	Fairbanks	75,000 12/30	N			N	Disab.	Y	Y	w/Discre	N	\$35/dy + Htl	Y	Y				N	N				\$250/mo Business Exp.
	Galena	70,000 12/30	Y Y 5	N	N	N	H	Y	Y	AASB	N	\$85.00/day	N	Y	Other	200.	\$150/Mo	N	N				None
	Maines	60,075 12/30	Y Y 5	N	N	None	H	Y	N	Relev/Dist	H	\$35 + Hotel	N	N				N	N				None
	Hoonah	49,000 220/0	Y N			N	H	Y	Y	As Needed	N	Actual Exp.	Y	N				Y	Y				None
	Hydaburg	40,000 12/30	Y N			N	H	Y	Y	AASB; Conf	H	\$80./day	N	Y		200.		N	N				None
322	Iditarod	63,000 12/25	N			N	H	Y	Y	As reqstd	H	\$75/day	Y	Y				H	H				Medical Exam every 2 yrs
	Juneau	65,000 12/25	N			N	H	Y	Y	AASB; NASE	H	Actual Exp.	Y	Y				H	H				None
	Kake	50,000 12/30	N			N	Life Ins.	Y	Y	AASB; NASE	N	\$100/day	N	N			\$250/mo	Y	Y				None
	Kenai	69,500 12/30	Y Y 12	N	N	N	H	Y	Y	AASB	N	\$75.00 day	N	N				N	N			\$200./mo.	+ .30 mi. (Car Subsidy)
	Ketchikan	72,000 12/24	N Y 50	Y	N	Fam. Hed.	H	Y	Y	AASB; NASE	N	\$35/dy + Htl	N	Y				N	N				None
	King Cove	67,176 12/30	Y Y 24	Y	N	H	H	Y	Y	AASB; NASE	Y	\$80.00/day	N	Y	Dist.	.00		Y	Y				None
	Klawock	58,000 12m/35	Y N			N	H	Y	Y	as Needed	Y	State Rate	Y	Y	Dist.			Y	Y				None
	Kodiak	64,000 12/30	N			H	H	Y	Y	AASB; NASE	H	\$75/dy	Y	N				H	H			\$130/mo	None
324	Kuspuk	230/15	Y Y 6	Y	N	H	H	Y	Y	AASB; Htl	Y	\$40/dy + Htl	N	N			\$200/mo	Y	Y				None
357	Lake & Peninsula	60,000 12/30	Y N			N	Life Ins.	Y	Y		N	\$85/dy	Y	N			\$400/mo	Y	Y				None
1327	Lower Kuskokwim	82,285 12/35	Y Y 6	Y	N	N	H	Y	Y	As Apprvd	N	\$35/dy + Htl	N	N				N	N				3,000 Moving Expense
1150	Lower Yukon	65,000 240/24	Y Y 6	Y	N	Add. Life	H	Y	Y	None	N	\$85.00/day	N	Y	Dist.	.00	None	N	N			None	None
	Hat Su	62,500 12/36	Y N			N	Xtra Life	Y	Y	AASB; NASE	N	\$50 + Hotel	N	N				N	N			\$200/mo	None
	Nenana	63,000 12/30	N			H	H	Y	Y	w/discrtn	N	\$39/dy + Htl	Y	N				N	N				None
	Nome	68,000 12/20	Y Y 6	N	N	H	H	Y	Y	AASB	N	\$75./day	Y	Y				Y	Y				None
	North Slope	80,000 12/36	N			N	Add Lf Ins	Y	Y	As Needed	Y	\$135.00/dy	H	Y	Boro	1,100		N	N				None
	Pelican	54,000 210/0	Y N			N	Y	Y	N	w/discrtn.	N	\$83/day	Y	Y	Other	300.00		N	N				None
	Petersburg	55,000 240/20	N			N	H	Y	Y	w/Bd Aprv.	H	Actual Exp.	Y	Y				N	N				None
171	Pribilof Island	70,000 260/20	N			N	H	Y	Y	AASB; NASE	Y	\$65/dy	Y	Y	Dist.		Fuel Pd	Y	Y			Rental Mileage	Prof. dues to AASA
325	Railbelt	63,600 260/30	Y Y			N	H	Y	Y	AASB; NASE	H	\$30. + Hotel	Y	Y				N	X				None
470	S.W. Region	80,000 12/32	N			N	Term Life	H	Y	AASB; NASE	H	\$30 + Hotel	H	Y	Dist.	.00	None	N	N				None
	Sand Point	75,000 12/30	N			H	H	Y	Y	AASB	N	St Perdiem	N	Y	Dist.	400.00	None	Y	Y				None
	Sitka	62,500 12/20	N			N	No	Y	Y	AASB; NASE	H	\$75/day	N	Y				N	N				Med & Life Ins. Emp & Fam
	Skagway	52,500 230/30	Y			N	H	Y	Y	AASB; NASE	H	Actual Exp.	Y	N				N	N				None
477	Southeast Island	63,670 12/30	N			N	H	Y	Y	Yes	Y	Yes	Y	N				to \$300	Y	Y			Good working conditions
	St. Marys	66,000 12/35	Y N			N	None	Y	Y	As Needed	N	\$100/day	N	Y	Dist.		Yes	Y	Y				None
	Unalaska	72,500 12m/30	N			H	H	Y	Y	AASB	H	\$25 + Actual	H	N				H	H			150./Mo	Yrly Phys/150.mo car exp.
	Valdez	72,000 12/30	N			H	H	Y	Y	1-1 Basis	H	\$80.00 day	H	N				H	N				None
	Wrangell	54,800 225/15	Y N			N	H	Y	Y	By Request	N	Actual Exp.	Y	N				N	N				None
	Yakutat	48,000 240/0	N			N	H	Y	Y	Haybe	H	\$25 + Hotel	H	N				\$250/mo	N	N			None
320	Yukon Flats	62,500 12/30	Y N			N	Adtnl Life	Y	Y	AASB; Conf	H	\$36/dy + Htl	H	Y	Dist.		\$200/mo	N	N				None
571	Yukon/Koyukuk	75,000 260/36	Y Y 10	N	N	H	H	Y	Y	As Needed	H	\$40 + Hotel	Y	N				Y	Y				None

Northwest Arctic 1,470 Salary info. not shown

Total enrollment for all REAF's = 11,713



Lower Kuskokwim School District

Susan Murphy

Administrative Assistant

P.O. Box 305 • Bethel, Alaska 99559

907 543-3611 Ex. 277

May 10, 1983

Representative Mae Tischer
State Capital
Pouch V
Juneau, Alaska 99811

Dear Representative Tischer:

Enclosed find a copy of the contract between the Lower Kuskokwim School District Board of Education and it's superintendent, Carl A. Peterson. The 1983-84 school year will be Mr. Peterson's 5th and final year with the District as he has announced his plans to retire at the end of the year. You will note that the first page of the contract is an amendment to the contract for the time period 1982-84. In 1979 the Board entered into a two year contract with the Superintendent with all terms agreed upon except salary for the second year. Each January, after an evaluation of the Superintendent, the Board has extended the contract a third year, and set the salary for the second year of the contract. The term of the contract for the 1983-84 school year does not reflect an increase in the Superintendent's salary, as such - rather the length of the contract has decreased from 260 days to 240. In actuality he will receive the equivalent of a \$6,340 raise. The yearly salary paid the Superintendent since his hire is as follows:

1979-80	\$55,000.00	260 days
1980-81	\$70,972.00	260 days
1981-82	\$78,069.00	260 days
1982-83	\$82,285.00	260 days
1983-84	\$82,285.00	240 days

or \$88,625

The District has grown tremendously during the last four years. We have built 16 new high schools, opened two that were built by the State, and have acquired eleven BIA elementary schools, one in 1981 and ten, the summer of 1982. We now operate 37 schools in 25 sites. We anticipate the transfer of ten more BIA elementary schools within the next two to three years. The Board took this into consideration when they raised the Superintendent's salary by \$16,000.00 in 1980.

I hope that the above information is helpful. If I can be of any further assistance in this or any other matter please call. I certainly appreciate your taking the time to talk with me in Juneau and am looking forward to "giving you the grand tour" of the District should you find time to visit this summer.

Sincerely,


Susan Murphy
Administrative Assistant

SM:tst

cc: Carl Peterson
Superintendent

Enclosure

GALENA CITY SCHOOL DISTRICT

GALENA, ALASKA 99741
PHONE (907) 656-1205

SUPERINTENDENT'S
OFFICE



May 16, 1983

Representative Albert Adams
State Capitol
Pouch V, Mail Stop: 3100
Juneau, Alaska 99811

Dear Representative Adams:

The Galena City School District Board of Education has directed me to inform you that the Board is very upset with the introduction and the thought of passage of House Bill 384. The bill insults the Board's intelligence and sophistication with regard to determining compensation for it's superintendent and very seriously questions the integrity of this Board. The bill further implies that one elected or appointed body is more qualified to make certain decisions than the local school board.

It is very obvious that it is not necessary to have any background on anything in order to be elected to the school board or city assembly much less appointment to the state school board. Thus, if you have a problem with the way a particular school district handles its business, this bill does not solve the problem.

The unfortunate thing the bill does do is to effectively erode further local board control. Since when has the legislature decided that local control is counter productive?

It seems that if the legislature feels that the areas dealt with in this bill are universal throughout the state, then the involvement of chief administrators and local school boards should be involved in helping solve the problem.

We feel that as a board, we have handled the affairs of the district in a very responsible manner and that city assembly concurrence is unnecessary and will hamper our continued improvement of Galena's education program.

3.1.1.
Page 2

We encourage you to look for other more appropriate methods of dealing with school boards and superintendents. Input from all boards and superintendents would be very helpful in dealing with the issue covered by the bill.

Sincerely,



Carole Huntington, President
Board of Education

CH/elb

Copper River School District

Superintendent's Office
Box 108
Glennallen, Alaska 99588
(907) 822-3234

May 16, 1983

The Honorable Albert P. Adams
Alaska House of Representatives
Pouch V
Juneau, AK 99811

Dear Representative Adams:

Our Board of Education has been following the progress of HB 384 and SB 282 regarding the condition of employment of chief school administrators throughout the state. Our concern has been heightened with the rumor that the bill was being amended to include only R.E.A.A.'s. We are well aware of the adverse publicity caused by actions of at least one district and do not condone such actions. It would seem that there is an unfair distribution of money for education in this state and we applaud the thorough study that we assume is currently being made.

We do not support the idea that there are others in the state who know more about our needs than we do. Our administrative staff is so small that we feel it necessary to hire the most competent person possible to help us in running the district. If we were willing and had the money to hire more administrators, we would probably pay our chief administrator less.

We do not think that there is an appropriate correlation between the monthly salary of the governor and the monthly salary of our chief administrator. As near as we can tell, the governor had no previous experience and no specific training to handle his job. He is surrounded by a group of administrators of varying degrees of expertise and has to do very little of the actual work himself. To think that the governor's mansion, servants, limousines and other benefits are not to be considered certainly makes his monthly salary an unfair comparison. Is the governor giving up his income from his many hotels? If our chief administrator focused his energies on producing personal income at the expense of his full-time job with us, he would no longer be in our employ. Fortunately we have an administrator who gives above and beyond anything we have a right to expect from him.

The Honorable Albert P. Adams
May 16, 1983
Page Two

If the state is going to set limits on salaries, these limits should run throughout the ranks of the employees. We have noticed over the years that the teaching staff has made significant gains through legislative efforts eroding the concept of local control. To single out only one group, the chief administrators, would do violence to the fair treatment that they deserve. In a study of administrator's salaries compared with teacher's salaries on a nationwide basis, all of our administrators are at a lower ratio than their lower-forty-eight counterparts. We negotiated a three-year contract with our teaching staff in the Spring of 1981 when the inflation rate was 14-15%. As a result, we are having to live with a 9 1/2% increase in salaries for the next school year. Needless to say, the present financial situation is causing us great stress. We have, in the past five years, cut two and one-half administrative positions, so that we have only two full-time principals, an assistant superintendent and a superintendent left on our administrative staff. This year we froze the salaries of our classified staff and our administrators except for one principal who works over three weeks longer than his teaching staff and would be receiving \$5,000 less than his highest paid teacher. We increased his control by 5% for next year. In addition, we have closed out three teaching positions for next year.

We have struggled since becoming a school district to do a good job. We have cut programs that are taken for granted in other districts. After five years of struggle we gained an area differential adjustment that finally put us back with the group of districts that we started with. This money is the only thing that gives us hope of getting through the present financial crisis. We ceased having a hot lunch program in November of our first year.

All in all, we feel that we have conducted our district in a very prudent manner, and we resent the implication that we haven't been. In conclusion, as a Board, we feel that legislation of this nature would be counterproductive and unnecessary. We are currently studying our fiscal policies in light of the workshop presented by the Association of Alaska School Boards (AASB). We know we're not perfect yet, but we are working on it.

Thank you Representative Adams, for your leadership in the legislature. I really think that we are on the same wave length in our thought processes.

Sincerely,



Clara (Billie) Peters,
Copper River School District Chairman

AK:pm

MAY 11 1983

STATE OF ALASKA
THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY

M E M O R A N D U M

May 11, 1983

SUBJECT: Chief school administrators
(CSHB 384 (HESS))

TO: Representative Mae Tischer
Chairman, Health, Education, and Social
Services Committee

FROM: Keith B. Levy *KBL*
Legislative Counsel

Enclosed is a draft of a Committee Substitute for HB 384 (HESS). The bill may present a constitutional problem which you should be aware of. In addition, this draft differs in certain respects from the request I received from your office.

The committee substitute sets out certain limits on what a chief school administrator for a regional educational attendance area may do and the compensation he or she may receive. To go outside of these limits, the chief school administrator must obtain the approval of the school board and the legislative budget and audit committee. It may be a violation of the separation of powers doctrine for the legislature to require an employee of the executive branch to obtain legislative approval since that approval may be an executive function.

However, the state constitution does allow the legislature to exercise certain executive powers with respect to the unorganized borough. Article X, section 6 of the state constitution provides:

The legislature shall provide for the performance of services it deems necessary or advisable in unorganized boroughs, allowing for maximum local participation and responsibility. It may exercise any power or function in an unorganized borough which the assembly may exercise in an organized borough.

Accordingly, CSBH 384 (HESS) may be a valid exercise of executive power by the legislature since the bill only applies to chief school administrators in the regional educational attendance areas. Since the extent of the legislature's power to perform executive functions in the unorganized borough has not been fully defined by the courts, however, the bill merits a discussion of the separation of powers issue.

The Constitution of the State of Alaska implicitly recognizes the separation of powers doctrine. Public Defender Agency v. Superior Court, 534 P.2d 947 (Alaska 1975). Article III, section 1 of the state constitution provides

The executive power of the state is invested in the governor.

Accordingly, the legislature may not reserve to itself an executive power unless the constitution specifically provides for such a retention of power. Citing the United States Supreme Court, the Alaska Supreme Court noted that

Legislative power, as distinguished from executive power, is the authority to make laws, but not to enforce them or appoint the agents charged with the duty of such enforcement. The latter are executive functions.

Bradner v. Hammond, 553 P.2d 1, 6, n. 17 (Alaska 1976), citing Springer v. Philippine Islands, 277 U.S. 189, 202, 72 L.Ed. 845, 849 (1927).

If the approval required in the bill is construed as a legislative rather than an executive function, there is no constitutional problem. This interpretation is feasible with respect to AS 14.14.130(d) in the sense that fiscal control is at least in part a legislative function and that subsection allows the legislature to ensure fiscal integrity by retaining the power to disapprove budget excesses by chief school administrators. On the other hand, a court could also construe this power as executive in the sense that it is the power to enforce the law, i.e., the power to ensure that a chief school administrator does not violate AS 14.-14.130. At the very least, that subsection is open to constitutional attack. Some of the remaining subsections, however, do not even have the fiscal justification found in subsection (d). Subsection (f) requires legislative approval

May 11, 1983

of military and sick leave exceeding six days by chief school administrators and subsection (g) requires legislative approval for sabbatical leave. These duties are clearly administrative and would require the legislature to make executive decisions. In my opinion, such a usurping of executive power would be unconstitutional without express constitutional justification. As noted above, however, Article X, section 6 of the state constitution may provide that justification.

Moreover, there is some precedent in the Alaska Statutes for requiring legislative approval of executive acts. AS 38.06.055(a) provides

(a) In addition to the recommendation by the board required under AS 38.06.050, the commissioner of natural resources may not enter into a sale, exchange, or other disposition of oil or gas or of the rights or waiver of the rights to receive future production of royalty oil or gas under AS 38.05.183 without the prior approval of the legislature. The legislature may approve a sale, exchange, or other disposition of oil or gas or of the rights or of a waiver of the rights to receive future production of royalty oil or gas only by enacting legislation.

This section has not been challenged in the courts. However, in an opinion addressed to Senator Ziegler regarding other aspects of AS 38.06.055, former Attorney General Avrum Gross said

It is no secret that the statute authorizing legislative approval of these contracts creates some rather serious questions concerning separation of powers. There is no need to reach the constitutional question in this case, since whatever the legal merits of the issue, the Governor has submitted these contracts to the legislature for its approval and will be bound by its decision.

Op. Att'y Gen. February 23, 1977. In other words, although the attorney general felt that the requirement of legislative approval might be unconstitutional, he chose not to address the issue since the governor had agreed not to challenge the statute. If the present administration were to challenge the provisions of CSHB 384 (HESS), the same constitutional issues would arise. In my opinion, such a challenge could fail because of the legislature's unique

Representative Mae Tischer

Page 4

May 11, 1983

power to govern in the unorganized borough. I would caution, however, that the exact meaning of Article X, section 6 is not clear and the question is still an open one.

You should also be aware that the provisions in this draft of the committee substitute relating to tenure of chief school administrators differ from your draft request slightly. My understanding is that you wish to provide that a chief school administrator may not acquire tenure and a teacher must forfeit tenure if appointed to the position of chief school administrator. Your draft request did not cover the possibility of a teacher who has already acquired tenure before being appointed chief school administrator. Accordingly, the enclosed draft amends two sections of Title 14 to provide that a chief school administrator forfeits tenure upon appointment and may not acquire tenure after appointment.

KBL:ljb

19/001

A SPECIAL REPORT ON
THE DEPARTMENT OF EDUCATION
BERING STRAIT SCHOOL DISTRICT

July 1, 1980 - December 31, 1982

Audit Control Number

05-4159-83-S

Commissioner, Department of
Education

Marshall L. Lind

Deputy Commissioner, Department
of Education

Robert Van Slyke

STATE OF ALASKA

AUDIT DIVISION
POUCH W
JUNEAU, ALASKA 99811

THE LEGISLATURE

BUDGET AND AUDIT COMMITTEE

March 25, 1983

Members of the
Legislative Budget and Audit Committee:

In accordance with the provisions of Title 24 of the Alaska Statutes, the attached report is submitted for your review.

A SPECIAL REPORT ON
THE DEPARTMENT OF EDUCATION
BERING STRAIT SCHOOL DISTRICT

July 1, 1980 - December 31, 1982



Gerald L. Wilkerson, CPA
Legislative Auditor
Division of Legislative Audit

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PURPOSE OF THE REPORT.

In accordance with a Legislative Budget and Audit Committee request and Title 24 of the Alaska Statutes, this special report has been prepared to document the salaries, benefits and travel expenses of key personnel of the Bering Strait School District.

ORGANIZATION AND FUNCTION

Alaska Statute 14.08 provides for public education in unorganized boroughs of the State to be administered by the regional school boards of each regional educational attendance area (also commonly referred to as school districts).

Title 14 also provides that, under the general supervision of the Department of Education, a regional educational attendance area shall be operated on an area-wide basis under the management and control of a regional school board. Powers vested with regional school boards include determining its own fiscal procedures; employing a chief school administrator; approving the employment of the professional administrators, teachers and noncertified personnel necessary to operate its schools; and establishing the salaries to be paid its employees.

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

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STATE OF ALASKA
DEPARTMENT OF EDUCATION
BERING STRAIT SCHOOL DISTRICT
SUMMARY OF SALARY AND OTHER BENEFITS.
For the Fiscal Years 1983, 1982, 1981

Position	Fiscal Year		
	1982/83	1981/82	1980/81
<u>Superintendent</u>			
Salary (Note 1)	\$77,500	\$77,500	\$55,000
Annual/Sick Leave (days per year)	36/16	36/16	36/16
Health Insurance	Full Family Coverage	Full Family Coverage	Full Family Coverage
Life Insurance (Note 2)	Employee	Employee	Employee
Private Vehicle	\$250/mo. + Expenses + Insurance	\$250/mo. + Expenses + Insurance	\$250/mo. + Expenses + Insurance
Private Aircraft	\$75/hr. + Expenses	\$75/hr. + Expenses	\$75/hr. + Expenses
Rent Subsidy (Note 3)	\$230/mo.	\$230/mo.	\$230/mo.
Transportation	Actual	Actual	Actual
Lodging	(Note 4)	Actual	Actual
Food Allowance	(Note 4)	Actual	Actual
Entertainment	(Note 4)	Subject to Board Approval	Subject to Board Approval
Per Diem (Note 4)	\$115/day	_____	_____
Other Benefits	(Note 5)	(Note 5)	_____
<u>Deputy Superintendent</u>			
Salary	\$66,245	\$66,245	\$59,950
Annual/Sick Leave (days per year)	36/16	36/16	36/16
Health Insurance	Full Family Coverage	Full Family Coverage	Full Family Coverage
Life Insurance (Note 2)	Employee	Employee	Employee
Private Vehicle	\$300/mo. + Insurance	\$300/mo. + Insurance	\$250/mo.
Rent Subsidy (Note 3)	\$480/mo.	\$580/mo. ('81) \$480/mo. ('82)	\$450/mo. ('80) \$580/mo. ('81)
Transportation	Actual	Actual	Actual
Lodging	Actual	Actual	Actual
Food Allowance	\$30/day	\$30/day	\$30/day
Entertainment	Sup't. Prior Approval	Sup't. Prior Approval	Sup't. Prior Approval

STATE OF ALASKA
DEPARTMENT OF EDUCATION
BERING STRAIT SCHOOL DISTRICT
SUMMARY OF SALARY AND OTHER BENEFITS
For the Fiscal Years 1983, 1982, 1981.

Position	Fiscal Year		
	1982/83	1981/82	1980/81
<u>Assistant Superintendent of Vocational Education</u>			
Salary	\$59,400	\$55,000	\$48,720
Annual/Sick Leave (days per year)	30/16	30/16	30/16
Health Insurance	Full Family Coverage	Full Family Coverage	Full Family Coverage
Life Insurance (Note 2)	Employee	Employee	Employee
Rent Subsidy (Note 3)	\$380/mo.	\$455/mo. ('81) \$380/mo. ('82)	\$455/mo.
Transportation	Actual	Actual	Actual
Lodging	Actual	Actual	Actual
Food Allowance	\$30/day	\$30/day	\$30/day
Entertainment	Sup't. Prior Approval	Sup't. Prior Approval	Sup't. Prior Approval
<u>Assistant Superintendent of Curriculum</u>			
Salary	\$56,160	\$52,000	\$43,260
Annual/Sick Leave (days per year)	30/16	24/16	5/16
Health Insurance	Full Family Coverage	Full Family Coverage	Full Family Coverage
Life Insurance (Note 2)	Employee	Employee	Employee
Rent Subsidy (Note 3)	\$380/mo.	\$215/mo. ('81) \$380/mo. ('82)	\$215/mo.
Transportation	Actual	Actual	Actual
Lodging	Actual	Actual	Actual
Food Allowance	\$30/day	\$30/day	\$30/day
Entertainment	Sup't. Prior Approval	Sup't. Prior Approval	Sup't. Prior Approval
<u>Business Manager</u>			
Salary	\$57,500	\$47,000	\$47,000
Annual/Sick Leave (days per year)	30/16	24/16	24/16
Health Insurance	Full Family Coverage	Full Family Coverage	Full Family Coverage

STATE OF ALASKA
DEPARTMENT OF EDUCATION
BERING STRAIT SCHOOL DISTRICT
SUMMARY OF SALARY AND OTHER BENEFITS
For the Fiscal Years 1983, 1982, 1981

Position	Fiscal Year		
	1982/83	1981/82	1980/81
<u>Business Manager (cont'd)</u>			
Life Insurance (Note 2)	Employee	Employee	Employee
Private Vehicle	\$300/mo.	_____	\$150/mo.
Rent Subsidy (Note 3)	\$480/mo.	\$215/mo.('81) \$480/mo.('82)	\$215/mo.
Transportation	Actual	Actual	Actual
Lodging	Actual	Actual	Actual
Food Allowance	\$30/day	\$30/day	\$30/day
Entertainment	Sup't. Prior Approval	Sup't. Prior Approval	Sup't. Prior Approval
<u>Director of Administration</u>			
Salary	\$54,006	_____	_____
Annual/Sick Leave (days per year)	24/16	_____	_____
Health Insurance	Full Family Coverage	_____	_____
Life Insurance (Note 2)	Employee	_____	_____
Rent Subsidy (Note 3)	\$480/mo.	_____	_____
Transportation	Actual	_____	_____
Lodging	Actual	_____	_____
Food Allowance	\$30/day	_____	_____
<u>Director of Curriculum and Instruction</u>			
Salary	\$50,623	_____	_____
Annual/Sick Leave (days per year)	24/16	_____	_____
Health Insurance	Full Family Coverage	_____	_____
Life Insurance (Note 2)	Employee	_____	_____
Rent Subsidy (Note 3)	\$480/mo.	_____	_____
Transportation	Actual	_____	_____
Lodging	Actual	_____	_____
Food Allowance	\$30/day	_____	_____

STATE OF ALASKA
DEPARTMENT OF EDUCATION
BERING STRAIT SCHOOL DISTRICT
SUMMARY OF SALARY AND OTHER BENEFITS
For the Fiscal Years 1983, 1982, 1981.

Position	Fiscal Year		
	1982/83	1981/82	1980/81
<u>Director of Bilingual-Bicultural Education</u>			
Salary (10 months)	\$47,115	\$43,625	\$43,260
Annual/Sick Leave (days per year)	5/13	5/13	5/15
Health Insurance	Full Family Coverage	Full Family Coverage	Full Family Coverage
Life Insurance (Note 2)	Employee	Employee	Employee
Transportation	Actual	Actual	Actual
Lodging	Actual	Actual	Actual
Food Allowance	\$30/day	\$30/day	\$30/day
<u>Director of Special Education</u>			
Salary (10 months)	\$44,786	\$49,658	\$44,940
Annual/Sick Leave (days per year)	5/13	5/13	5/15
Health Insurance	Full Family Coverage	Full Family Coverage	Full Family Coverage
Life Insurance (Note 2)	Employee	Employee	Employee
Transportation	Actual	Actual	Actual
Lodging	Actual	Actual	Actual
Food Allowance	\$30/day	\$30/day	\$30/day
<u>Director of Transportation</u>			
Salary (10 months)	\$42,697	_____	_____
Annual/Sick Leave (days per year)	5/13	_____	_____
Health Insurance	Full Family Coverage	_____	_____
Life Insurance (Note 2)	Employee	_____	_____
Rent Subsidy (Note 3)	\$380/mo.	_____	_____
Transportation	Actual	_____	_____
Lodging	Actual	_____	_____
Food Allowance	\$30/day	_____	_____

STATE OF ALASKA
DEPARTMENT OF EDUCATION
BERING STRAIT SCHOOL DISTRICT
NOTES TO SUMMARY OF SALARY AND OTHER BENEFITS
For the Fiscal Years 1983, 1982, 1981

Note 1 - Superintendent's Salary

The Superintendent's 1980/81 contract provided for an annual salary of \$55,000. However, actual salary paid to the Superintendent totaled \$35,300 as a result of the school board authorizing leave without pay while he was lobbying for the Bering Strait, Northwest Arctic, and Yukon Koyukuk School Districts. The lobbying agreement between the districts and the Alaska Association of Schools Alliance, Inc., Ron Hohman, Executive Director, required each district to pay the Corporation \$25,000 a year for the 1980, 1981 and 1982 legislative sessions.

The Superintendent's current contract, entered on September 24, 1981, provides for an annual salary of \$77,500. During Fiscal Year 1981/82, the Superintendent was actually paid \$70,400 in salary plus the Corporation's compensation provided for in the lobbying agreement from two districts. According to the Superintendent, the Northwest Arctic School District did not pay the 1982 contract amount.

Note 2 - Life Insurance

The District provides life insurance coverage valued at the employee's annual salary.

Note 3 - Rent Subsidy

The employees are assessed \$270 per month and the District pays their housing costs. The rent subsidy was calculated by subtracting the \$270 from the estimated monthly value of the housing. The estimated value was provided by the District Business Manager.

Note 4 - Superintendent's Travel Expenses

During Fiscal Years 1980/81 and 1981/82, the Superintendent was reimbursed for actual costs of lodging, food and entertainment. During Fiscal Year 1982/83, the Superintendent receives \$115 per day as per diem while on travel status and is no longer paid actual costs of lodging, food, and entertainment.

Note 5 - Superintendent's Other Benefits

On September 24, 1981, the Superintendent's contract was renegotiated for another three year period. In addition to the salary and benefits listed in the preceding Summary of Salary and Other Benefits, the new contract covering Fiscal Years 1981/82 through 1983/84 provides for the following:

- A. Membership - Full reimbursement for memberships in the American Association of School Administrators, the Alaska Association of School Administrators and other memberships which the Superintendent feels are necessary to maintain his professional skills.
- B. Attendance at Seminars, Programs, Courses - The District shall permit the Superintendent a reasonable amount of release time as he deems appropriate to attend programs, seminars and courses which will lead to professional growth. The district will pay the necessary travel and subsistence expenses as approved by the District in its annual budget.
- C. Service as a Consultant - The Superintendent may serve as a consultant to other districts and educational agencies, and engage in other activities of short-term duration at his discretion. Board approval is required for all activities which require absence in excess of five days. The Superintendent, with board approval, can continue to draw salary and benefits while engaged in these activities.
- D. Payment of Retirement Arrearages - The District agrees to pay 2½ years of arrearages to the Teachers' Retirement System for experience of the Superintendent between 1965 and 1967.
- E. Sabbatical Year - The District shall grant a one year Sabbatical (Fiscal Year 1983/84) with all regular compensation and benefits. The District may require quarterly reports from the Superintendent regarding academic/program advancement.
- F. Spouse's Travel - The District will pay the costs for the Superintendent's spouse for travel to a professional or District board meeting.
- G. Contract Renewal - If the District does not notify the Superintendent in writing before December 31, that the contract will not be renewed, it shall be deemed that the District has renewed the contract for one year extending from the termination date of the contract.

STATE OF ALASKA
DEPARTMENT OF EDUCATION
BERING STRAIT SCHOOL DISTRICT
SUMMARY OF DISTRICT TRAVEL - KEY PERSONNEL
Fiscal Years 1981, 1982, 1983 (through 12/31/82)

<u>Position</u>	<u>Total In-District Travel</u>	<u>Total Out- Of-District Travel</u>	<u>Total Travel</u>
<u>1980/81</u>			
Board Members	\$82,682.69	\$ 56,366.82	\$139,049.51
Superintendent	1,599.72	27,460.25	29,059.97
Deputy Superintendent	794.38	12,372.44	13,166.82
Assistant Superintendent - Vocational Education	2,603.85	8,850.58	11,454.43
Assistant Superintendent - Curriculum	3,629.70	4,926.35	8,556.05
Business Manager	1,135.48	6,257.26	7,392.74
Director of Administration	N/A	N/A	N/A
Director of Curriculum and Instruction	N/A	N/A	N/A
Director of Bilingual/ Bicultural Education	932.25	749.72	1,681.97
Director of Special Education	983.95	3,222.67	4,206.62
Director of Transportation	N/A	N/A	N/A
<u>Total 1980/81</u>	<u>\$94,362.02</u>	<u>\$120,206.09</u>	<u>\$214,568.11</u>
<u>1981/82</u>			
Board Members	\$62,287.11	\$ 40,747.47	\$103,034.58
Superintendent	1,138.59	27,679.52	28,818.11
Deputy Superintendent	1,498.28	12,799.74	14,298.02
Assistant Superintendent - Vocational Education	1,657.70	11,104.38	12,762.08
Assistant Superintendent - Curriculum	4,603.54	4,611.62	9,215.16
Business Manager	155.00	6,978.93	7,133.93
Director of Administration	N/A	N/A	N/A
Director of Curriculum and Instruction	N/A	N/A	N/A
Director of Bilingual/ Bicultural Education	102.50	712.82	815.32
Director of Special Education	537.26	784.58	1,321.84
Director of Transportation	N/A	N/A	N/A
<u>Total 1981/82</u>	<u>\$71,911.98</u>	<u>\$105,419.06</u>	<u>\$177,331.04</u>
<u>1982/83 (through 12/31/82)</u>			
Board Members	\$42,395.37	\$ 2,863.00	\$ 45,258.37
Superintendent	4,731.92	14,878.54	19,609.56
Deputy Superintendent	98.18	1,197.67	1,295.85
Assistant Superintendent - Vocational Education	584.00	3,675.70	4,259.70
Assistant Superintendent - Curriculum	1,370.79	2,093.45	3,464.24
Business Manager	581.11	8,445.20	9,026.31
Director of Administration	2,945.46	4,307.72	7,253.18
Director of Curriculum and Instruction	767.42	1,835.30	2,602.72
Director of Bilingual/ Bicultural Education	940.00	1,112.24	2,052.24
Director of Special Education	-0-	749.00	749.00
Director of Transportation	-0-	1,934.08	1,934.08
<u>Total 1982/83</u>	<u>\$54,413.35</u>	<u>\$ 43,091.90</u>	<u>\$ 97,505.25</u>

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STATE OF ALASKA
DEPARTMENT OF EDUCATION
BERING STRAIT SCHOOL DISTRICT
SCHEDULE OF BOARD TRAVEL
Fiscal Years 1981, 1982, and 1983 (through 12/31/82)

<u>Destination</u>	<u>Purpose of Trip</u>	<u>Airfare</u>	<u>Per Diem</u>	<u>Stipend (Note 1)</u>	<u>Other</u>	<u>Lodging</u>	<u>Total</u>
<u>1980 - 1981</u>							
<u>Out-of-State Travel</u>							
Honolulu, Hawaii (2 Board Members)	Telecommunications Conference	\$ 2,803.45	\$ 480.00	\$ 1,840.00	\$	\$	\$ 5,123.45
Dallas, Texas	NSBA Convention				1,295.00		1,295.00
Washington, D.C. (3 Board Members)	BIA Transfer	4,056.88	990.00	3,795.00	231.46	1,445.90	10,519.24
Minnesota, Montana, Washington (1 Board Member)	Teacher Recruitment	<u>1,528.41</u>	<u>510.00</u>	<u>1,955.00</u>		<u>84.00</u>	<u>4,077.41</u>
<u>Total Out-of-State Travel</u>		<u>8,388.74</u>	<u>1,980.00</u>	<u>7,590.00</u>	<u>1,526.46</u>	<u>1,529.90</u>	<u>21,015.10</u>
<u>Total Out-of-District-In-State Travel</u>		<u>8,850.78</u>	<u>3,750.00</u>	<u>14,030.00</u>	<u>3,574.85</u>	<u>5,146.09</u>	<u>35,351.72</u>
<u>Total In-District Travel</u>		<u>45,132.74</u>	<u>6,960.00</u>	<u>26,335.00</u>	<u>861.71</u>	<u>3,393.24</u>	<u>82,682.69</u>
<u>Total Travel 1980 - 1981</u>		<u>\$62,372.26</u>	<u>\$12,690.00</u>	<u>\$47,955.00</u>	<u>\$5,963.02</u>	<u>\$10,069.23</u>	<u>\$139,049.51</u>
<u>1981 - 1982</u>							
<u>Out-of-State Travel</u>							
Honolulu, Hawaii (3 Board Members)	Telecommunications Conference	\$ 3,533.21	\$ 840.00	\$	\$ 960.00	\$ 1,904.00	\$ 7,237.21
Seattle, Washington (1 Board Member)	Construction Design Meeting	856.09			121.57	493.39	1,471.05
Atlanta, Georgia (5 Board Members)	NSBA Convention	5,056.10			1,200.00		6,256.10
Minnesota, Montana, Washington (1 Board Member)	Teacher Recruitment	<u>1,601.22</u>	<u>510.00</u>	<u>1,955.00</u>			<u>4,066.22</u>
<u>Total Out-of-State Travel</u>		<u>11,046.62</u>	<u>1,350.00</u>	<u>1,955.00</u>	<u>2,281.57</u>	<u>2,397.39</u>	<u>19,030.58</u>
<u>Total Out-of-District-In-State Travel</u>		<u>8,515.75</u>	<u>2,010.00</u>	<u>8,375.00</u>	<u>436.59</u>	<u>2,379.55</u>	<u>21,716.89</u>
<u>Total In-District Travel</u>		<u>30,935.94</u>	<u>5,340.00</u>	<u>20,815.00</u>	<u>2,067.91</u>	<u>3,128.26</u>	<u>62,287.11</u>
<u>Total Travel 1981 - 1982</u>		<u>\$50,498.31</u>	<u>\$8,700.00</u>	<u>\$31,145.00</u>	<u>\$4,786.07</u>	<u>\$ 7,905.20</u>	<u>\$103,034.58</u>
<u>1982 - 1983</u>							
<u>Total Out-of-District-In-State Travel</u>		<u>\$ 340.00</u>	<u>\$</u>	<u>\$ 690.00</u>	<u>\$ 160.00</u>	<u>\$ 1,673.00</u>	<u>\$ 2,863.00</u>
<u>Total In-District Travel</u>		<u>20,813.09</u>		<u>21,045.00</u>	<u>117.92</u>	<u>419.36</u>	<u>42,395.37</u>
<u>Total Travel 1982 - 1983 @ 12/31/82</u>		<u>\$21,153.09</u>	<u>\$</u>	<u>\$21,735.00</u>	<u>\$ 277.92</u>	<u>\$ 2,092.36</u>	<u>\$ 45,258.37</u>

Note 1 - Stipend does not include a total of \$53,900 paid to the members of the Executive Committee of the Board in the form of a \$350 per month honorarium. During Fiscal Years 1981, 1982, and 1983, to date, the honorarium amounted to \$19,950; \$19,600; and \$14,350, respectively.

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BEAVER STRAIT SCHOOL DISTRICT
 SCHEDULE OF SUPERINTENDENT'S TRAVEL
 FY81, FY82 and FY83 (Through 12/31/82)

Travel Dates	Destination	Purpose of Trip	Voucher Date	Voucher Number	Airfare	Food/Drinks (Note 1)	Lodging	Taxi Auto	Registration	Other	Totals
FY81 Out-of-District Travel (Note 2)											
07/18/80 07/27/80	Anc/Juneau/Anc Juneau/Anc/Akme	ABE proposal submittal/meet with legislators	08/21/80	43244	\$ 1,169.00	\$196.25	\$ 221.85	\$ 31.25	\$	\$	\$ 1,618.35
07/29/80 08/13/80	Anc/Juneau/Seattle/ Anc/Juneau/Akme/ UNK/Akme	DOE Supt-Conference/ UNK facility/Leg. Oversight Comm/Board Mtg.	08/21/80 08/04/80	43242 43010	1,358.04	171.92	169.64 72.00	75.49			1,775.09 72.00
08/21/80 09/02/80	None/Juneau/Seattle/ Portland/Los Angeles/	Meetings re: D.O. Facility Design/Mtg. at Insgroup in LA on policy and staff development/D.O. relocation	09/05/80	43456	1,698.48	485.34	347.65	302.61			2,834.08
09/07/80 10/01/80	None/Juneau/Seattle/ Flint, MI/Wash. DC/ Juneau/Akme	UNK Facility Meeting/ AASA Resolution Chairman Committee/ABE	10/09/80	43972	1,369.01 (Note 3)	815.67	481.12	340.74			3,006.54
10/07/80 10/26/80	None/Anc/Fairbanks/ Juneau/Anc/Akme	AASA Conf./AFN Con- vention/ABE	12/17/80	44917	754.00	479.21	847.40	173.99	60.00	4.58	2,319.18
10/27/80	None/Kotzebue		12/02/80	44702	66.11						66.11
10/31/80 11/05/80	Akme/Anc/Juneau/ None	ABE foreign study program/meet at DOE re: ABE	12/17/80	44918	484.18	238.38	87.98	53.50			864.04
11/08/80 11/26/80	None/Anc/Juneau/ Unalakleet/Akme	AASB Conv./State Board Mtg./ Cap.Proj./meet w/Don Erickson	12/18/80	44920	1,227.00	494.71	388.44	90.13		8.61	2,208.69
12/05/80 12/15/80	None/Jacksonville, FL/ Seattle/Anc/Akme	AASA Workshop/meeting re: UNK Facilities/ D.O. and 5-plex Work Study Program Student Housing	12/17/80	44919	1,629.64 (Note 3)	167.25	174.34	88.85			2,060.08
12/17/80 12/18/80	None/Anc/Sea'le/ Juneau		02/26/81	45695	566.32						566.32
01/06/81 01/10/81	Juneau/Anc/Akme Juneau	Meetings re: FY82 Budget, staffing, life-safety code deficiencies upgrade w/BIA	03/04/81	45823	543.86		38.88	85.37		5.50	673.61
01/18/81 01/21/81	Juneau/Anc/Juneau	Meet w/Board members re: legislation	03/04/81	45823	229.00	254.75	113.50	11.69			608.94
01/28/81 01/31/81	Juneau/Anc/Akme Juneau	Meet w/State Board & Commissioner re: life- safety code upgrade deficien- cies - BIA	03/04/81	45823	513.86	9.15		213.05			736.06
		Adventure Based Ed.	01/30/81	45439	552.00						552.00
02/06/81 02/17/81	Juneau/Atlanta GA/Juneau	AASA Convention/Resolution Comm. Chairperson	03/04/81	45821	895.30	533.27	631.02	90.74	498.00		2,648.33

STATE OF ALASKA

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DIVISION OF LEGISLATIVE AUDIT

WENDE SHAIT SCHOOL DISTRICT
 SCHEDULE OF EXPENDITURES: TRAVEL,
 FY81, FY82 and FY83 (through 12/31/02)

Travel Dates	Destination	Purpose of Trip	Voucher Date	Voucher Number	Airfare	Food/Drinks (Note 1)	Lodging	Taxi Auto	Registration	Other	Totals
FY81 Out-of-District Travel (continued)											
02/24/81 02/27/81	Juneau/Fbk/Anc Iktne	Staff Dev. Session at Yukon-Koyukuk/Meet with auditor/Meet Exec. Com	03/04/81	45822	418.95	219.25	42.00	49.50			729.70
03/04/81 03/05/81	Iktne/Juneau	Meet with legislators/ Beltz lawsuit/ABE/Teacher In-Service/Accountability	03/27/81	46103	285.60						285.60
03/18/81 03/20/81	Juneau/URR/Iktne	Legislative Audit review of travel	03/27/81	46103	254.00						254.00
04/16/81 04/17/81	Juneau/Seattle/Juneau	Meet w/Blackstock re: URR facility	07/09/81	47162		23.05	30.57	66.23			119.85
05/15/81	Juneau/Anc/Iktne/Juneau	FY'82 Budget/Staffing/ Organization	07/09/81	47161	508.00		44.28				552.28
05/26/81 05/31/81	Juneau/Anc/Iktne/Juneau	Board Meeting at Teller	07/09/81	47161	417.00	10.50		61.85		9.70	499.05
06/03/81 06/04/81	Juneau/Anc/Juneau	Interview mtgs. supervisor candidates	07/09/81	47161	286.00						286.00
06/11/81	Juneau/Anc/Iktne/Anc	Interview mtgs. supervisor candidate	07/09/81	47161	548.00			34.00			582.00
04/28/81 05/08/81	Juneau/New Orleans/Juneau	ANSE Leadership Conference	07/09/81	47163	<u>1,166.53</u> (Note 3)		<u>296.70</u>	<u>18.92</u>		<u>60.00</u>	<u>1,542.15</u>
Total FY81 Out-of-District Travel					<u>16,939.88</u>	<u>4,098.70</u>	<u>3,987.37</u>	<u>1,787.91</u>	<u>558.00</u>	<u>88.39</u>	<u>27,460.25</u>
Total FY81 In-District Travel					<u>1,589.72</u>		<u>10.00</u>				<u>1,599.72</u>
Total Travel (note 2)					<u>\$18,529.60</u>	<u>\$4,098.70</u>	<u>\$3,997.37</u>	<u>\$1,787.91</u>	<u>\$558.00</u>	<u>\$88.39</u>	<u>\$29,059.97</u>

STATE OF ALASKA

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DIVISION OF LEGISLATIVE AUDIT

BEUNG STRAIT SCHOOL DISTRICT
 STATE OF ALASKA'S TRAVEL
 FY81, FY82 and FY83 (Through 12/31/82)

STATE OF ALASKA

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DIVISION OF LEGISLATIVE AUDIT

Travel Dates	Destination	Purpose of Trip	Voucher Date	Voucher Number	Airfare	Food/Drinks (Note 1)	Lodging	Taxi Auto	Registration	Other	Totals
FY82 Out-of-District Travel (Note 2)											
07/11/81	None/Juneau	Meet legislators & Gov re: CIP & Oper. Approp.	08/24/81	47555	\$ 274.00	\$	\$	\$	\$	\$	\$ 274.00
07/19/81 07/20/81	Juneau/Seattle/Juneau	House trailers for Brevig teachers/interview Bob Collins	08/24/81	47555	357.56	31.43	30.57	74.33			443.89
07/24/81 07/25/81	Juneau/Anch/Juneau	Meet w/attorney re: URK Native Corp. agreement	08/24/81	47555	286.00	167.85	51.09	42.67			547.61
08/03/81 08/07/81	Juneau/Los Angeles/Seattle/Juneau	DOE Supt. Orientation In-Service/Brevig teacher housing/meet B. Monroe re: policy revisions & communications	08/24/81	47555	510.18	161.95	232.63	281.83		65.72	1,252.31
08/11/81	Juneau/Anch/None	Re: Foundation Adj.	09/24/81	47970	274.00	29.60					303.60
08/12/81 08/15/81	None/Anch/None	Meet w/attorney/BIA Closure	09/24/81	47970	349.00	186.19	189.67	95.16			820.02
08/22/81 09/01/81	None/Anch/Juneau URK	Committee Meetings	09/24/81	47970	274.00	169.02					443.02
09/09/81 09/19/81	None/Anch/Juneau/None	Meet w/attorney/State Board Meeting	09/24/81	47970	450.00	132.71	92.88			93.86	769.45
09/25/81 09/26/81	None/Anch/Juneau	Review of ABE/meet w/Comm. re: Beltz lawsuit & BIA closures & Jr. High Program	11/02/81	48604	443.00	18.10	51.84	67.87			580.81
10/07/81 10/10/81	Juneau/Seward/Juneau	ANSA Conference	09/15/81 11/02/81 11/24/81 11/05/81	47873 48604 48884 48580		28.41	200.00 63.31	28.80	243.90		200.00 91.72 28.80 243.90
10/17/81 10/27/81	None/Juneau/Seattle/ Juneau/None	Attend bond closing D.O. URK bldg./meet w/auditor	11/05/81	48605	923.68	204.13	340.00	334.31		25.62	1,827.74
11/01/81 11/04/81	None/Juneau/None	Meeting re: design-build concept for Shis. & Mt. Mtn.	01/13/82	49475	592.00		42.28				634.28
11/06/81 11/12/81	None/Anch/Juneau/ Portland/Juneau/None	"05" reqs & waiver letters to DOE/meeting at MW Reg Lab re: computers	11/24/81	48884	984.66	13.92	53.00	167.27	110.00		1,218.85
11/24/81	None/Anch/Juneau	Meet w/auditor/Facility Committee re: Shis & Mt. Mtn.	01/13/82 04/06/82	49475 50445	279.00	274.23		79.76			353.99 279.00

BEING STAFF SCHOOL DISTRICT
 SCHEDULE OF SUPERINTENDENT'S TRAVEL
 FY81, FY82 and FY83 (through 12/31/82)

Travel Dates	Destination	Purpose of Trip	Voucher Date	Voucher Number	Airfare	Food/Drinks (Note 1)	Lodging	Taxi Auto	Registration	Other	Totals
FY82 Out-of-District Travel (continued)											
01/14/82	None/Anc/Juneau	Meet with Dist. auditor re:	04/06/82	50445	279.00						279.00
01/15/82		Business Operations	05/26/82	51262		23.25					23.25
01/15/82	Juneau/Honolulu/Juneau	Pacific Telecommunications	05/27/82	51249	1,755.52	346.83	1,108.35	357.08	102.00	92.18	3,761.96
01/26/82	(Includes spouse travel)	Conference	03/01/82	50012					320.00		320.00
02/06/82	Juneau/Anc/Juneau	Interview & meet w/Dist.Aud.	05/26/82	51262	296.00						296.00
02/08/82	Anchorage/ANK	Board Meeting in ANK	04/06/82	50445	140.00						140.00
02/10/82	June/Anc	Screen Bus.Mjr. applications	04/06/82	50445	170.00	5.25	112.93				288.18
02/12/82	Anc/Juneau	ANSA Juneau Fly-In	12/10/81	49090		20.00					20.00
			04/06/82	50445	148.00	42.17					190.17
			05/04/82	50859					210.00		210.00
02/16/82	Juneau/Anc/Juneau	Meetings	04/06/82	50445	293.00						293.00
02/19/82	None/Anc/Juneau	Meet with Dist. auditor	04/06/82	50445	293.00						293.00
02/20/82											
02/21/82	Juneau/Key Orleans/	ANSA Convention	02/05/82	49771	794.48						794.48
03/03/82	Juneau		12/01/81	48955					581.00		581.00
			04/06/82	50445		534.45	390.00	77.00		34.00	1,035.45
			05/01/82	50753			185.00				185.00
03/04/82	Juneau/Anc/Juneau	Interviews at Job Fair/	04/06/82	50445	296.00		125.51				421.51
03/06/82		Bus.Mjr. applicants									
03/13/82	Juneau/Anc/ANK/	Applicant Interview -	05/26/82	51262	309.50	172.55	183.20	17.50			682.75
03/18/82	Anch/Juneau	Sam Tewaruk	04/06/82	50445			81.99				81.99
04/01/82	Juneau/Anc/Juneau	ANC/PAC Meeting	05/26/82	51262	293.00						293.00
04/05/82	None/Anc	Interview Bus.Mjr. applicant	05/26/82	51262	170.00		48.00				218.00
04/13/82	None/Atlanta, GA/	ANSA Convention	11/22/82	53740	495.44	64.58	123.48	86.66			825.30
04/16/82	Juneau		06/17/82	51408					240.00	55.14	240.00
05/10/82	None/Atlantic City/	ANSA Leadership	05/26/82	51248	270.64	205.44	291.86	53.17			821.11
05/18/82	Seattle/Juneau	Conference			(Note 3)						

STATE OF ALASKA

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DIVISION OF LEGISLATIVE AUDIT

BIERING SENIAT SCHOOL DISTRICT
 SCHEDULE OF SUPERINTENDENT'S TRAVEL
 FY81, FY82 and FY83 (through 12/31/82)

Travel Dates	Destination	Purpose of Trip	Voucher Date	Voucher Number	Airfare	Food/Drinks (Note 1)	Lodging	Taxi Auto	Registration	Other	Totals
FY82 Out-of-District Travel (continued)											
05/18/82	Juneau/ARR/Juneau	AEC/PAC Workshop/Board Mtg	11/22/82	53740		69.39	59.40	10.00			138.79
05/20/82		Stebbins, St. Michael, URR									
06/03/82	URR/Vnc/Juneau/	Met with Governors			293.00	515.00	635.00				1,443.00
06/14/82	Kanc/URR:	Transition task force/and code deficiencies - BIA Bids.	11/22/82	53740	1,079.99	640.09	1,487.14	121.93		51.44	3,380.59
06/16/82	URR/Wash, DC/	ANSA Instructional Mgmt.									
06/30/82	Flagstaff/Juneau/URR		11/22/82	53740	13,373.65	4,056.54	6,179.13	1,845.34	1,806.90	417.96	27,679.52
Total FY82 Out-of-District Travel					1,103.80	34.79					1,138.59
Total FY82 In-District Travel					\$14,477.45	\$4,091.33	\$6,179.13	\$1,845.34	\$1,806.90	\$417.96	\$28,818.11
Total Travel (Note 2)											

BEAVER SPRING SCHOOL DISTRICT
 SCHEDULE OF SUPERINTENDENT'S TRAVEL
 FY81, FY82 and FY83 (Through 12/31/82)

STATE OF ALASKA	Travel Dates	Destination	Purpose of Trip	Voucher Date	Voucher Number	Airfare	Per Diem	Taxi Auto	Regis-tration	Other	Totals
	FY83 Out-of-District Travel (Note 2)										
	07/02/82	URIK/Anc/	Review Summer	11/22/82	53740	\$ 107.00	\$ 115.00	\$	\$	\$	\$ 222.00
	07/03/82	URIK	Maintenance schedules								
	07/13/82	URIK/Anc/Juneau	Re: Life-safety code	11/22/82	53740	614.00	287.50				901.50
	07/14/82	Anc	upgrade deficiencies								
	07/29/82	Anc/Anc/	Life-safety code	11/22/82	53740	170.00	230.00				400.00
	07/30/82	URIK	upgrade deficiencies								
	vs.	URIK/Anc/Anc/URIK	Life-safety code def.	11/22/82	53740	750.00					750.00
	08/06/82	URIK/Anc/	Supt. Orientation	11/22/82	53740	340.00	115.00				455.00
	08/07/82	Juneau	In-service meeting								
-20-	08/15/82	Juneau/URIK		11/22/82	53740		115.00				115.00
	08/24/82	URIK/Anc		11/22/82	53740	96.00	115.00				211.00
	08/30/82	URIK/Anc/Juneau	Life safety code upgrade	11/22/82	53740	318.23	920.00				1,238.23
	09/06/82	URIK	deficiencies - BIA facilities								
	10/08/82	URIK/Anc/Juneau	Life-safety code upgrade	11/22/82	53740	546.00	345.00				891.00
	10/13/82	URIK	deficiencies - BIA facilities								
	10/15/82	URIK/Juneau	ANSA Fall Conference/	11/22/82	53740	608.00	920.00				1,528.00
	10/23/82	URIK	Meeting w/R. Holden	11/04/82	53526	188.76					188.76
	11/03/82	URIK/Anc/Juneau/	Develop Computer Bid	11/22/82	53740	608.00	575.00				1,183.00
	11/08/82	URIK	Specs.								
	11/12/82	URIK/Juneau/URIK	Meeting with DOE re:	11/22/82	53740	456.00	345.00				801.00
			1st Quarter Report								
	11/22/82	URIK/Juneau/Anc/	Attend Dismale Bid	12/08/82	54228	608.00	1,322.50	109.00			2,039.50
	12/04/82	URIK	Specs meeting/review life- Safety Deficiencies/State Board Meeting								

HEMING STREET SCHOOL DISTRICT
 SCHEDULE OF SUPERINTENDENT'S TRAVEL
 FY81, FY82 and FY83 (through 12/31/82)

STATE OF ALASKA

<u>Travel Dates</u>	<u>Destination</u>	<u>Purpose of Trip</u>	<u>Voucher Date</u>	<u>Voucher Number</u>	<u>Airfare</u>	<u>Per Diem</u>	<u>Taxi Auto</u>	<u>Registration</u>	<u>Other</u>	<u>Totals</u>
FY83 Out-of-District Travel (continued)										
12/10/82	URS/Savannah, GA	AASA Workshop		54455	1,321.59 (Note 3)	690.00	60.00			2,071.59
12/15/82	Juneau/URS									
12/20/82 01/07/83	URS/Juneau/URS	State Board Meeting/Meet w/Holden re: Life-Safety & Code upgrade/meet re: preventive maintenance	01/12/83	54647	567.00	1,265.00	14.21		36.75	1,882.96
Total FY83 Out-of-District Travel					<u>7,298.58</u>	<u>7,360.00</u>	<u>183.21</u>		<u>36.75</u>	<u>14,878.54</u>
Total FY83 In-District Travel					<u>4,731.02</u>					<u>4,731.02</u>
Total Travel (Note 2)					<u>\$12,029.60</u>	<u>\$7,360.00</u>	<u>\$183.21</u>		<u>\$36.75</u>	<u>\$19,609.56</u>

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STATE OF ALASKA
DEPARTMENT OF EDUCATION
BERING STRAIT SCHOOL DISTRICT
NOTES TO THE SCHEDULE OF SUPERINTENDENT'S TRAVEL
Fiscal Years 1981, 1982, and 1983 (through 12/31/82)

Note 1 - Food and Drinks

During Fiscal Years 1981 and 1982, the Superintendent was reimbursed for actual costs of food and drinks. However, not all costs of food and drinks were incurred while on travel status as shown in this Schedule. During Fiscal Years 1981 and 1982, the Superintendent was also reimbursed for in-district food and drink costs in the amount of \$1,554 and \$1,154, respectively.

During Fiscal Year 1983, the Superintendent receives \$115 per day per diem, and is no longer reimbursed actual costs of lodging, food and drinks.

Note 2 - Travel Status vs. Out-of-District

The Schedule of Superintendent's Travel reflects only those dates he was on official travel status, reimbursed by the District. Not reflected in this Schedule, is the Superintendent's time spent out of the district for Board approved lobbying efforts during Fiscal Years 1981 and 1982. Between 7/1/80 and 6/30/81, and between 7/1/81 and 6/30/82, the superintendent spent approximately 38% and 34%, respectively, of his time in the District. The remainder of time was spent on official travel status as listed in this Schedule or in Juneau on lobbying efforts.

From 7/1/82 to 12/31/82, the Superintendent spent 62% of his time in the District. For our calculation, the dates of departure from the District and return to the District were considered days in the District.

Note 3 - AASA Reimbursement

Airfare relating to the American Association of School Administrators is subject to a 75% reimbursement by the Association.