

LEG. FINANCE - BILLS 1983 - 1984 1807
HB 39 - CSHB 39 1807

Offered: 3/16/83
Referred: Finance

Original sponsors: M.M.Miller, Martin,
Zharoff et al

1 IN THE HOUSE BY THE HEALTH, EDUCATION
AND SOCIAL SERVICES COMMITTEE

2 CS FOR HOUSE BILL NO. 39 (HESS)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 THIRTEENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to services for pregnant women; and
7 providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. LEGISLATIVE FINDINGS AND PURPOSE. The legislature finds
10 that there are insufficient maternal and infant care services available to
11 women experiencing social and economic difficulties associated with child-
12 bearing. As a result of these inadequate services, some children may
13 develop health conditions that require state-supported services throughout
14 their lives. In order to promote healthier generations of Alaskans, the
15 legislature wishes to invest in the state's future by providing prenatal
16 care and social services to pregnant women.

17 * Sec. 2. AS 47 is amended by adding a new chapter to read:

18 CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

19 Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The
20 Department of Health and Social Services shall pay the cost of pre-
21 natal services and medical services for a pregnant woman experiencing
22 social and economic difficulties, including the costs of birthing
23 centers, midwife services, and transportation to and from a maternity
24 home or a foster home, counseling, adoption assistance, maternity home
25 and foster home care, postnatal care, and parenting skills.

26 Sec. 47.42.020. LICENSING AND SUPERVISION. A person providing
27 services purchased by the Department of Health and Social Services
28 under this chapter shall, if required to be licensed under AS 47.35,
29 be licensed and supervised in the same manner as foster homes,

1 boarding homes, maternity homes, and other agencies and institutions
2 under AS 47.35.

3 * Sec. 3. This Act takes effect immediately in accordance with AS 01.-
4 10.070(c).

5

STATE OF ALASKA
FISCAL NOTE

Revision Date 3/23, 1983

REVISED

SUMMARY

I. REQUEST
Bill/Resolution No.: CSHB 39 (HSS)
Title: Services to Pregnant Women
Sponsor: M.M. Miller
Requestor: House HESS

II. FISCAL DETAIL
Agency Affected: H&SS
Program Category Affected:
 BRU, Program of Subprogram(s) Affected:
See attached Fiscal Notes for H&SS
 categories

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES		35.0	46.7			
200 TRAVEL		1.2	1.6			
300 CONTRACTUAL		2.6	3.6			
400 COMMODITIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC		1,661.7	2,119.8	2,243.7	2,374.8	2,513.6
TOTAL OPERATING		1,700.9	2,172.1	2,243.7	2,374.8	2,513.6
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	1,700.9	2,172.1	2,243.7	2,374.8	2,513.6
FEDERAL FUNDS					
OTHER (Specify Source)					

POSITIONS:

FULL-TIME	1.0	1.0	0.0	0.0	0.0
PART-TIME					
TEMPORARY					

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The funding source was not identified by the sponsors.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Michael L. Price *Michael L. Price* Phone: 465-3170
Dwayne Peeples Phone: 465-3175
 Division: Family and Youth Services & Public Health Date: 03/23/83
 Approved by Commissioner: Robert London Smith, M.D. Date: 3/23/83
 Department: H&SS

Distribution:

- Original to Legislative Finance
- Copy to Office of Management and Budget (for Legislature introduced bills)
- Copy to Department (for Governor introduced bills)
- Copy to Sponsor
- Copy to Requestor (if different from Sponsor)

STATE OF ALASKA
FISCAL NOTE

Revision Date 3/23, 1983

I. REQUEST

Bill/Resolution No.: (HESS)
Title: "Service for pregnant women."
Sponsor: M.M. Miller, Martin et.al.
Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: Health & Social Services
Program Category Affected: Health
BRU, Program of Subprogram(s) Affected: To be established.

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LANDS & STRUCTURES						
700 GRANTS, CLAIMS, ETC.	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
TOTAL OPERATING	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
FEDERAL FUNDS						
OTHER (Specify Source)	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Dwayne Peeples Phone: 465-3105
Division: Public Health Date: 3/22/83
Approved by Commissioner: Robert Gordon Smith, M.D. Date: 3/22/83
Department: Health and Social Services

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3/8/83

CS for HB 39 (HESS)
Fiscal Impact Note

The fiscal impact of providing pregnancy related medical care to women without other coverage (i.e. Medicaid, General Relief Medical, Public Health Service or insurance) is estimated to be \$704.0 in FY '84. This impact is based upon the following assumptions.

(1) It is assumed that the intent of this Bill is to provide prenatal outpatient, hospital or birthing center delivery and postpartum medical care which would approximately cost \$2,200 per case (\$750 physician, \$1,450 hospital).

(2) The projected number of births in Alaska for FY '84 is approximately 11,900 assuming an increase of 7% from 1982.

(3) Approximately 475 of the total births would qualify for this service during FY '84. This estimate is based upon experience of a similar service provided through a pilot project at the Fairbanks Health Center during 1981-1982. The project provided financial assistance to 7% of the total births in the North Star Borough. Adjusting the criteria for service to reflect the Department's anticipated definition of social and economic difficulties, approximately 4% would utilize the medical services. Calculating for a 4 month delay in project start, an estimated 320 clients would utilize this service during the fiscal year.

(4) Additional state staff would not be required since the Division of Public Assistance would perform the bill paying, and the Division of Public Health or the Division of Family and Youth Services would provide client intake and eligibility certification.

STATE OF ALASKA
FISCAL NOTE

Revision Date 3/22 , 1983

I. REQUEST

Bill/Resolution No.: HB 39
 Title: Services to Pregnant Woman
 Sponsor: M.M. Miller
 Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: H&SS
 Program Category Affected: Social Services
 BRU, Program of Subprogram(s) Affected: To be established

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 82	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES		35.0	46.7			
200 TRAVEL		1.2	1.6			
300 CONTRACTUAL		2.6	3.6			
400 COMMODITIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC		957.7	1,015.2	1,076.1	1,140.6	1,209.1
TOTAL OPERATING		996.9	1,067.5	1,076.1	1,140.6	1,209.1
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND		996.9	1,067.5	1,076.1	1,140.6	1,209.1
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME		1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The funding source was not identified by the sponsors.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Michael L. Price *Michael Price*
 Division: Family and Youth Services
 Approved by Commissioner: Robert London Smith, M.D.
 Department: H & SS

Phone: 465-3170
 Date: 03/22/83
 Date: 3/23/83

Distribution:

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3/8/83

HOUSE BILL NO. 39
FISCAL NOTE

Revision Date 3/22/83
PAGE 2

IV. ANALYSIS:

A. Assumptions

Enactment of this Bill would provide for expansion of pregnancy related health and social services and authorizes State funding of the cost of non-medical service for pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods.

In FY 84 it is estimated there will be 11,800 births to Alaskan residents. 1,900 or 16% will be births to unmarried women.

<u>Estimated Births to Unmarried Women</u>	
<u>Age of Mother</u>	<u>Number of Births</u>
13 - 19	626
20 - 24	720
25 - 29	380
30 - 34	115
35 - 39	40
40 - 45	9
	<u>1,890</u>

B. Program Summary

1. Positions - An associate Coordinator, Range 18, would be established to initiate the program on a statewide basis for the initial two years, after which it would be phased out and the duties would be assumed by the regional offices of the Division.

2. Other Expenditures

The Department assumes that the services delineated in this Bill would be utilized mostly by unmarried women. Using this pool as the target group, the Department would further assume that the more youthful unmarried women (ages 13-24) would be more likely to utilize maternity and foster home care; whereas the older group (ages 25-45) would utilize the community services, such as counseling and adoption assistance.

HOUSE BILL NO. 39
FISCAL NOTE
Revision Date 3/22/83
PAGE 3

The younger age group consists of 1,346 women. The Department estimates that approximately 190 of this group would avail themselves of the services of a maternity home or foster home (30 maternity and 160 foster), and a total of 300 would utilize available counseling and adoption assistance.

C. Computations

The entire range of services would be contracted out from the Benefits to Individuals Line Item 700 as follows:

	<u>Original</u>	<u>Reduction</u>	<u>Total</u>
<u>Foster Home Care</u>			
160 persons x \$502/mo x 5 mos. (\$18/mo. and 1 mo. reduction)	\$481,920	(\$80,320)	\$401,600
<u>Maternity Home Care</u>			
30 persons - \$73/day x 5 mos. (152 days) (50% reduction of daily cost)	788,400	(455,520)	\$332,880
<u>Counseling/Adoption Assistance</u>			
300 persons x \$75/hr. x 8 hr. (7 hr. reduction of daily cost)	377,500	(157,500)	\$180,000
<u>Transportation to and from Placement</u>			
120 persons x \$360/average trip (\$240 per trip reduction and 30 person reduction)	<u>90,000</u>	<u>(46,800)</u>	<u>43,200</u>
Total	\$1,697,820	(\$740,140)	\$957,680

A 6% inflation factor has been assumed for FY 85-88, and the position costs are for the 12-month period for FY 85.

D. Economic Impact

Providing adequate services would prevent the development of health problems and defects in children and reduce the need for other services later on.

E. Impact on Local Governments

There would be no impact on local governments.

1.	POSITION TITLE Associate Coordinator				RANGE/STEP 18A	BARG. UNIT GGU	FORM 12 PAGE/LINE	GOV.	APPROV.	DISAPP.		
2.	TYPE OF POSITION PFT	STAFF MONTHS 12	RP NUMBER	PCN NUMBER	BRU PRIORITY 1	LOCATION Juneau	ELECTION DISTRICT 4	LEG.				
3.	CONTINUATION LEVEL				JUSTIFICATION							
4.	TYPE OF EXPENDITURE				FY 84 9 mos. Staffing							
	1		2		3							
	PERSONAL SERVICES											
5.	Salary		26,685		This position will be required to initiate the Services to pregnant women on a statewide basis. This would include program planning, development, preparation of regulations, requests for proposals, contracts, and contract monitoring and program evaluation for nine months in FY 84 and all of FY 85. The position would then be phased out in FY 86, with the regional offices assuming these duties.							
6.	Benefits		4,560									
7.	Supplemental Benefits		1,636									
8.	Fixed Benefits		2,160									
9.	TOTAL PERSONAL SERVICES		01								35,041	
10.	Travel		02								1,200	
11.	Contractual		03								4,600	
12.	Commodities		04								400	
13.	Equipment		05									
14.	Other											
15.	TOTAL COST				41,241							
	RECEIPT CODE				FUNDING SOURCE							
16.					Federal Receipts 1002							
17.					G.F. Match 1003							
18.					General Funds 1004							
19.					I-A Receipts 1005							
20.					Program Receipts 1028							
21.					Other							
FOR B&M USE ONLY												
4A KEY NUMBER												

REQUEST FOR
13 NEW POSITION

AGENCY Health and Social Services
PROGRAM Social and Economic Assistance for the General Population
BRU Program Services
COMPONENT To Be Established

FY 84

Page 1 of 1
Revised Date

The following individuals are expected to testify on CS HB 39 (HESS):

Representative Mike Miller, prime sponsor

Dr. Stu Rabeau, Director, Division of Public Health, DHSS

Bishop John Kinney, Diocese of Juneau

Lieutenant Gene Reagan, Booth Memorial Home

Delsey Kinney and Ann Mattson, Pregnancy Aid

Sister Mary Claire, Catholic Social Services

Pastor Curtis McLain, Glacier Valley Baptist Church

John Garvin, Alaska Children Services, Inc.

For a Bill entitled: "An Act relating to services for pregnant women; and providing for an effective date."

This Bill provides for expansion of pregnancy related health and social services and authorizes State funding of the cost of non-medical service for pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods. These services are to include adoption assistance, counseling, transportation, care received in maternity and foster homes, and training in parenting skills, as well as birthing centers, midwife services, and postnatal care.

Although the Department offers a wide range of public services, many women experience difficulties and hardships in obtaining timely and adequate pregnancy care. These difficulties are associated with economic barriers to private care and unavailability of many services in rural communities. These gaps in pregnancy related services may be summarized as follows:

1. financial inability of many low income and adolescent women to pay for travel outside of their communities for medically necessary care;
2. fragmentation of the pregnancy care delivery system, that inhibits provision of education, counseling, referral, medical, and follow-up services required by many women;
3. unavailability of many pregnancy-related services in rural communities;
4. lack of appropriate housing near major medical centers, where women from rural communities may stay while obtaining out-patient maternal care services; and
5. insufficient adoption counseling and placement services.

This Bill will expand the types of services available to maternal clients who are experiencing social and economic difficulties associated with childbearing. Medical care services included in this Bill include birthing centers, midwife services, and postnatal care. Since pregnancy related medical services for low income women are already covered by the Division of Public Assistance, the Department assumes the intent of this Bill is to provide the social services related to pregnancy. Therefore, the cost of this program is anticipated to be in the area of social services which come under the Division of Family and Youth Services.

Social services offered will include counseling, placement in a maternity home or foster home, transportation between the client's home and the foster or maternity home, training in parenting skills, and adoption assistance. The Department anticipates that the social services would be contracted out to local community providers, thereby reducing the costs within the Department.

This Bill offers transportation, counseling, adoption assistance, and maternity or foster home care to women experiencing economic and social difficulties associated with childbearing. The Bill at the present time does not include specific definitions of "economic and social difficulties associated with childbearing," but allows the Department to adopt regulations to define those terms. As part of the adoption of regulations process, the Department would plan to conduct public hearings to assist in formulating appropriate standards on which to determine eligibility for services. At this point, it is perceived that draft regulations would define economic need to be up to 200% of the Federal Community Services Administration's Alaska Non-Farm Poverty Guideline (attached), and social needs to include those individuals who are having psychological, emotional, and family problems associated with the pregnancy.

RECOMMENDATION

It is the Department's interpretation that the intent of this Bill is to provide non-medical pregnancy related services to women experiencing social and economic difficulties. Since medical care is available to beneficiaries of the Aid to Families With Dependent Children (AFDC) Program, the Department recommends that reference to medical services (birthing centers, midwife, and postnatal care) be deleted. If the legislative intent is to provide additional medical services beyond the scope of current Public Assistance programs, then the Department recommends that reference to other than medical services be deleted.

If this Bill is not adequately funded, the complete services as described in Section 2 cannot be provided to all of those who need and qualify for these services. With reduced fiscal support, the Department recommends that only counseling services be included in Section 2 until a time when sufficient funds are available.

POSITION

The Department recognizes the value of the needed pregnancy-related services that will become available to certain women. We endorse the health promotion concepts of this Bill and feel that it will contribute to the comprehensiveness of pregnancy-related services throughout Alaska, if fully funded.

RECOMMENDED BY: Michael L Price
Michael L. Price, Director
Division of Family and Youth
Services

DATE: February 14, 1983

RECOMMENDED BY: E.S. Rabeau, M.D.
E.S. Rabeau, Director
Division of Public Health

DATE: 2-14-83

APPROVED BY: Robert London Smith
Robert London Smith, Ph.D.
Commissioner
Department of Health and Social
Services

DATE: 2/15/83

Community Services Administration
Non-Farm Poverty Income Levels for Alaska

March 5, 1981

<u>Size of Family</u>	<u>Poverty Income</u>	<u>200% Poverty Income</u>
1	\$5,410	\$10,820
2	7,130	14,260
3	8,850	17,700
4	10,570	21,140
5	12,290	24,580
6	14,010	28,020

Original bill

STATE OF ALASKA
PRELIMINARY STATEMENT OF FISCAL IMPACT

Bill No.: House Bill No. 39 Date on Bill: January 17, 1983
Title: "An Act relating to services to pregnant women."
Sponsor: M. Mike Miller
Requestor: _____

1. Estimated fiscal impacts on:

a. Expenditures:

(Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86
Capital		-0-	-0-	-0-
Operating		1,737.1	1,841.3	1,907.6
Total		1,737.1	1,841.3	1,907.6

b. Revenues:

Revenue		-0-	-0-	-0-
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2. Source of funds to offset fiscal impact of Bill:

Responsibility for the identification of funding is that of the author of the Bill.

3. Assumptions:

This Bill provides for expansion of pregnancy related health and social services and authorizes State funding of the cost of non-medical service for pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods.

In 1981 there were 10,081 births to Alaskan residents. 1,642, or 16%, were births to unmarried women.

1981 Births to Unmarried Women

Age of Mother	Number of Births
13 - 19	42
20 - 24	621
25 - 29	335
30 - 34	106
35 - 39	30
40 - 45	8
	1,642

4. Disclaimer:

This statement has not been reviewed by the OMB in the Office of the Governor. It does not represent the policy of the Sheffield Administration or the final estimate of fiscal impact.

Prepared By: Division of Family and Youth Services Phone: 465-3170
Division: Michael H. Puer Date: 2/14/83
Approved by Commissioner: Robert London Smith Date: 2/15/83
Department: HSS

5. Distribution:

- Original to Legislative Finance
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Estimated costs are as follows (700 Benefits to Individuals):

<u>Foster Home Care</u>		
160 persons x \$502/mo x 6/mos	=	\$ 481,920
<u>Maternity Home Care</u>		
30 persons x \$146/day x 6/mos	=	\$ 788,400
<u>Counseling/Adoption Assistance</u>		
300 persons x \$75/hr x 15/hrs	=	\$ 337,500
<u>Transportation to and From Placement</u>		
150 persons x \$600/average trip	=	\$ 90,000
	Subtotal	\$1,697,820

Associate Coordinator (Range 18):

100 Personal Services	\$35,037	
200 Travel	1,200	
300 Contractual	2,600	
400 Commodities	400	
		\$ 39,237
	TOTAL	\$1,737,057

The costs for the Associate Coordinator position includes: Travel - two trips of three days each to perform program reviews; Contractual - telephone rental and long distance of \$678, postage of \$300, copier usage of \$120, printing and advertising of \$500, and office space rent of \$1,002; and Commodities - \$400 for general office supplies.

A 6% inflation rate has been added to future years' estimated costs. Medical costs will be borne by the Division of Public Assistance.

The Department assumes that the services delineated in this Bill would be utilized mostly by unmarried women. Using this pool as the target group, the Department would further assume that the more youthful unmarried women (ages 13-24) would be more more likely to utilize maternity and foster home care; whereas the older group (ages 25-45) would utilize the community services, such as counseling and adoption assistance.

The younger age group consists of 1,163 women. The Department estimates that approximately 190 of this group would avail themselves of the services of a maternity home or foster home (30 maternity and 160 foster), and a total of 300 would utilize available counseling and adoption assistance.

The Department recommends that the entire range of services be contracted out to local community providers. This would reduce the amount of administrative costs. However, it is recommended that an Associate Coordinator (Range 18) be established to initiate the program on a statewide basis. This individual would be responsible for planning, program development, preparation of requests for proposals and contracts, and contract monitoring and program evaluation for the initial two years only, and would then be phased out with duties being assumed by the regional offices of the Division.

First
FIRST VERSION OF FISCAL NOTE FOR HESS CS - Total Expenditures

STATE OF ALASKA
 PRELIMINARY STATEMENT OF FISCAL IMPACT

Bill No: House Bill No. 39 Date on Bill: 1/17/83
 Title: "An Act relating to services for pregnant women;"
 Sponsor: M.M. Miller, Martin, Zharoff, Koponen, and Fritz
 Requestor: House HESS Committee

1. Estimated fiscal impacts on: Total Expenditure

a. Expenditures:

(Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86
Capital				
Operating	0	2,325.4	2,416.4	2,554.2
Total	0	2,325.4	2,416.4	2,554.2

B. Revenues:

Revenue				
---------	--	--	--	--

2. Source of funds to offset fiscal impact of bill:

Responsibility of identification of funding is that of the authors of this bill.

3. Assumptions:

Provision of pregnancy related medical care and social services to low income women during prenatal and post partum periods.

4. Disclaimer:

This statement has not been reviewed by OMB in the Office of the Governor. It does not represent the policy of the Sheffield Administration or the final estimate of fiscal impact.

Prepared by: Dwayne Peeples, Coordinator *AD* Phone: 465-3105
 Division: Public Health Date: 3/3/83

Approved by Commissioner: *Robert Lander Smith, M.D.* Date: 3/4/83
 Department: Health and Social Services

5. Distribution:

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STATE OF ALASKA
PRELIMINARY STATEMENT OF FISCAL IMPACT

Bill No: House Bill No. 39 Date on Bill: 1/17/83
 Title: "An Act relating to services for pregnant women;"
 Sponsor: M.M. Miller, Martin, Zharoff, Koponen, and Fritz
 Requestor: House HESS Committee

1. Estimated fiscal impacts on: Medical Services

a. Expenditures:

(Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86
Capital				
Operating	0	1,176.0	1,243.0	1,313.9
Total	0	1,176.0	1,243.0	1,313.9

B. Revenues:

Revenue				
---------	--	--	--	--

2. Source of funds to offset fiscal impact of bill:

Responsibility of identification of funding is that of the authors of this bill.

3. Assumptions:

Approximately 840 women during FY 84 will be eligible to utilize this service at an average cost of \$1,400 per client for pregnancy related medical care.

4. Disclaimer:

This statement has not been reviewed by OMB in the Office of the Governor. It does not represent the policy of the Sheffield Administration or the final estimate of fiscal impact.

Prepared by: Dwayne Peeples, Coordinator Phone: 465-3105
 Division: Public Health Date: 3/3/83

Approved by Commissioner: Robert Gordon Smith Date: 3/4/83
 Department: Health and Social Services

5. Distribution:

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2/8/83

STATE OF ALASKA
PRELIMINARY STATEMENT OF FISCAL IMPACT

Bill No: House Bill No. 39 Date on Bill: 1/17/83

Title: "An Act relating to services for pregnant women;"

Sponsor: M.M. Miller, Martin, Zharoff, Koponen, and Fritz

Requestor: House HESS Committee

1. Estimated fiscal impacts on: Social Services

a. Expenditures:

(Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86
Capital				
Operating	0	1,149.4	1,173.4	1,240.3
Total	0	1,149.4	1,173.4	1,240.3

B. Revenues:

Revenue				
---------	--	--	--	--

2. Source of funds to offset fiscal impact of bill:

Responsibility of identification of funding is that of the authors of this bill.

3. Assumptions:

Line 700 - Benefits for Individuals

Foster Home Care

160 persons - \$73/day x 6 mos. \$481,920

Maternity Home Care

30 persons - \$73/day x 6 mos. \$394,200
(50% reduction of daily cost)

Counseling/Adoption Assistance

300 persons x \$75/hr. x 8 hrs. \$180,000
(7 hr. reduction of counseling)

Transportation to and from Placement \$ 54,000

150 persons x \$360/average trip

Subtotal

TOTAL

Associate Coordinator, Range 18

Line 100 Personal Services \$35,037

Line 200 Travel \$ 1,200

Line 300 Contractual \$ 2,600

Line 400 Commodities \$ 400

\$39,237

\$1,110,120

\$1,149,357

4. Disclaimer:

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Prepared by: Dwayne Peeples, Coordinator

Division: Public Health

Phone: 465-3105

Date: 3/3/83

Approved by Commissioner: Robert L. Smith, Ph.D.

Department: Health and Social Services

Date: 3/4/83

5. Distribution:

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POSITION PAPER
CS FOR HOUSE BILL NO. 39 (HESS)

For a Bill entitled: "An Act relating to services for pregnant women; and providing for an effective date."

This Bill provides for expansion of pregnancy related health and social services and authorizes State funding for services to pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods. These services are to include adoption assistance, counseling, transportation, care received in maternity and foster homes, and training in parenting skills, as well as medical care services during the prenatal and postpartum periods of pregnancy.

DISCUSSION

Although the Department offers a wide range of public services, many women experience difficulties and hardships in obtaining timely and adequate prenatal care. These difficulties are associated with economic barriers to medical care and unavailability of many services in rural communities. These gaps in pregnancy related services may be summarized as follows:

1. financial inability of many low income and adolescent women to purchase medical care and to pay for travel outside of their communities for pregnancy associated services;
2. fragmentation of the pregnancy care delivery system, that inhibits provision of education, counseling, referral, medical, and follow-up services required by many women;
3. unavailability of many pregnancy-related services in rural communities;
4. lack of appropriate housing near major medical centers, where certain women from rural communities must stay while obtaining out-patient maternal care services; and
5. insufficient adoption counseling and placement services.

This Bill will greatly enhance the quality of care available to women experiencing difficulties associated with childbearing. The social services will include counseling, maternity or foster home placement, training in parenting skills and adoption assistance. The medical service will include outpatient prenatal care, hospital or birthing center delivery and postpartum care. The Department anticipates that the social services would be contracted out to local community providers and the medical care would be provided by a private health professional on a fee for service basis.

Position Paper
CSHB No. 39 (HESS)
Page 2

RECOMMENDATION

The Bill at the present time does not include specific definitions of "economic and social difficulties associated with childbearing," but allows the Department to adopt regulations to define those terms. As part of the adoption of regulations process, the Department would plan to conduct public hearings to assist in formulating appropriate standards on which to determine eligibility for services. At this point, it is proposed that regulations would define economic need to be up to 200% of the Federal Community Services Administration's Alaska Non-Farm Poverty Guideline (attached), and social needs to include those individuals who are having psychological and emotional problems associated with the pregnancy.

POSITION

The Department recognizes the value of the needed pregnancy-related services that should be available to high risk women. We endorse the health promotion concepts of this Bill and feel that it will contribute to the comprehensiveness of pregnancy-related services throughout Alaska.

Recommended by: Mike Price
Michael L. Price, Director
Division of Family and Youth
Services

Date: March 23, 1983

Recommended by: E. S. Rabeau
E. S. Rabeau, M.D., Director
Division of Public Health

Date: March 22, 1983

Approved by: Robert London Smith
Robert London Smith, Ph.D.
Commissioner
Department of Health and
Social Services

Date: 3/23/83

POSITION PAPER
SENATE CS FOR CS FOR HOUSE BILL NO. 39 (HESS)

For a bill entitled: "An Act relating to services for pregnant women; and providing for an effective date."

This bill provides for expansion of pregnancy related health and social services and authorizes State funding for services to pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods. These services are to include adoption assistance, counseling, transportation, care received in maternity and foster homes, and training in parenting skills.

Discussion:

Although the Department offers a wide range of public services, many women experience difficulties and hardships in obtaining timely and adequate prenatal care. These difficulties are associated with economic barriers to medical care and unavailability of many services in rural communities. These gaps in pregnancy related services may be summarized as follows:

1. financial inability of many low income and adolescent women to purchase medical care and to pay for travel outside of their communities for pregnancy associated services;
2. fragmentation of the pregnancy care delivery system, that inhibits provision of education, counseling, referral, medical, and follow-up services required by many women;
3. unavailability of many pregnancy-related services in rural communities;
4. lack of appropriate housing near major medical centers, where certain women from rural communities must stay while obtaining out-patient maternal care services; and
5. insufficient adoption counseling and placement services.

This bill will greatly enhance the quality of care available to women experiencing difficulties associated with childbearing. The social services will include counseling, maternity or foster home placement, training in parenting skills and adoption assistance. The Department anticipates providing social service through contract arrangements with local community providers.

Recommendation:

The bill at the present time does not include specific definitions of "economic and social difficulties associated with childbearing," but allows the Department to adopt regulations to define those terms. As part of the adoption of regulations process, the Department would plan to conduct public hearings to assist in formulating appropriate standards on which to determine eligibility for services. At this point, it is proposed that regulations could define economic need to be approximately 125% to 150% of the Federal Community Services Administration's Alaska Non-Farm Poverty Guideline and social needs to include those individuals who are having psychological and emotional problems associated with the pregnancy.

Position:

The Department recognizes the value of the needed pregnancy-related services that should be available to high risk women. We endorse the health promotion concepts of this Bill and feel that it will contribute to the comprehensiveness of pregnancy-related services throughout Alaska.

Recommended by: Michael L. Price
Michael L. Price, Director
Division of Family and Youth
Services

Date: May 9 1983

Recommended by: E. S. Rabeau, M.D.
E. S. Rabeau, M.D., Director
Division of Public Health

Date: 5-9-83

Approved by: Robert London Smith, Ph.D.
Robert London Smith, Ph.D.
Commissioner
Department of Health and
Social Services

Date: 5/9/83

STATE OF ALASKA
FISCAL NOTE

Revision Date 3/22, 1983

I. REQUEST

Bill/Resolution No.: HB 39
 Title: Services to Pregnant Woman
 Sponsor: M.M. Miller
 Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: H&SS
 Program Category Affected: Social Services
 BRU, Program of Subprogram(s) Affected: To be established

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES		35.0	46.7			
200 TRAVEL		1.2	1.6			
300 CONTRACTUAL		2.6	3.6			
400 COMMODITIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC		957.7	1,015.2	1,076.1	1,140.6	1,209.1
TOTAL OPERATING		996.9	1,067.5	1,076.1	1,140.6	1,209.1
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND		996.9	1,067.5	1,076.1	1,140.6	1,209.1
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME		1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The funding source was not identified by the sponsors.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Michael L. Price *Michael Price* Phone: 465-3170
 Division: Family and Youth Services Date: 03/22/83
 Approved by Commissioner: Robert London Smith, M.D. Date: 3/23/83
 Department: H & SS

Distribution:

- Original to Legislative Finance
- Copy to Office of Management and Budget (for Legislature introduced bills)
- Copy to Department (for Governor introduced bills)
- Copy to Sponsor
- Copy to Requestor (if different from Sponsor)

HOUSE BILL NO. 39
FISCAL NOTE

Revision Date 3/22/83
PAGE 2

IV. ANALYSIS:

A. Assumptions

Enactment of this Bill would provide for expansion of pregnancy related health and social services and authorizes State funding of the cost of non-medical service for pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods.

In FY 84 it is estimated there will be 11,800 births to Alaskan residents. 1,900 or 16% will be births to unmarried women.

<u>Estimated Births to Unmarried Women</u>	
<u>Age of Mother</u>	<u>Number of Births</u>
13 - 19	626
20 - 24	720
25 - 29	380
30 - 34	115
35 - 39	40
40 - 45	9
	<u>1,890</u>

B. Program Summary

1. Positions - An associate Coordinator, Range 18, would be established to initiate the program on a statewide basis for the initial two years, after which it would be phased out and the duties would be assumed by the regional offices of the Division.

2. Other Expenditures

The Department assumes that the services delineated in this Bill would be utilized mostly by unmarried women. Using this pool as the target group, the Department would further assume that the more youthful unmarried women (ages 13-24) would be more likely to utilize maternity and foster home care; whereas the older group (ages 25-45) would utilize the community services, such as counseling and adoption assistance.

HOUSE BILL NO. 39
FISCAL NOTE
Revision Date 3/22/83
PAGE 3

The younger age group consists of 1,346 women. The Department estimates that approximately 190 of this group would avail themselves of the services of a maternity home or foster home (30 maternity and 160 foster), and a total of 300 would utilize available counseling and adoption assistance.

C. Computations

The entire range of services would be contracted out from the Benefits to Individuals Line Item 700 as follows:

	<u>Original</u>	<u>Reduction</u>	<u>Total</u>
<u>Foster Home Care</u> 160 persons x \$502/mo x 5 mos. (18/mo. and 1 mo. reduction)	\$481,920	(\$80,320)	\$401,600
<u>Maternity Home Care</u> 30 persons - \$73/day x 5 mos. (152 days) (50% reduction of daily cost)	788,400	(455,520)	\$332,880
<u>Counseling/Adoption Assistance</u> 300 persons x \$75/hr. x 8 hr. (7 hr. reduction of daily cost)	377,500	(157,500)	\$180,000
<u>Transportation to and from Placement</u> 120 persons x \$360/average trip (\$240 per trip reduction and 30 person reduction)	<u>90,000</u>	<u>(46,800)</u>	<u>43,200</u>
Total	\$1,697,820	(\$740,140)	\$957,680

A 6% inflation factor has been assumed for FY 85-88, and the position costs are for the 12-month period for FY 85.

D. Economic Impact

Providing adequate services would prevent the development of health problems and defects in children and reduce the need for other services later on.

E. Impact on Local Governments

There would be no impact on local governments.

1.	POSITION TITLE Associate Coordinator				RANGE/STEP 18A	BARG. UNIT GGU	FORM 12	PAGE/LINE	GOV.	APPROV.	DISAPP.
2.	TYPE OF POSITION PFT	STAFF MONTHS 12	RP NUMBER	PCN NUMBER	BRU PRIORITY 1	LOCATION Juneau	ELECTION DISTRICT 4		LEG.		
3.	CONTINUATION LEVEL				JUSTIFICATION						
4.	TYPE OF EXPENDITURE				FY 84 9 mos. Staffing						
	1		2		3						
	PERSONAL SERVICES										
5.	Salary		26,685								
6.	Benefits		4,560								
7.	Supplemental Benefits		1,636								
8.	Fixed Benefits		2,160								
9.	TOTAL PERSONAL SERVICES		01		35,041						
10.	Travel		02		1,200						
11.	Contractual		03		4,600						
12.	Commodities		04		400						
13.	Equipment		05								
14.	Other										
15.	TOTAL COST				41,241						
	RECEIPT CODE		FUNDING SOURCE								
16.			Federal Receipts 1002								
17.			G.F. Match 1003								
18.			General Funds 1004		41.2						
19.			I-A Receipts 1005								
20.			Program Receipts 1028								
21.			Other								
FOR B&M USE ONLY											
4A KEY NUMBER - - - - -											

This position will be required to initiate the Services to pregnant women on a statewide basis. This would include program planning, development, preparation of regulations, requests for proposals, contracts, and contract monitoring and program evaluation for nine months in FY 84 and all of FY 85. The position would then be phased out in FY 86, with the regional offices assuming these duties.

REQUEST FOR
13 NEW POSITION

AGENCY Health and Social Services
Social and Economic Assistance
PROGRAM for the General Population

FY 84

BRU Program Services

Page 1 of 1
Revised Date

COMPONENT To Be Established

Rec'd
5-11-83

POSITION PAPER
CS FOR HOUSE BILL NO. 39 (HESS)

For a bill entitled: "An Act relating to services for pregnant women; and providing for an effective date."

This bill provides for expansion of pregnancy related health and social services and authorizes State funding for services to pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods. These services are to include adoption assistance, counseling, transportation, care received in maternity and foster homes, and training in parenting skills, as well as medical care services during the prenatal and postpartum periods of pregnancy.

Discussion:

Although the Department offers a wide range of public services, many women experience difficulties and hardships in obtaining timely and adequate prenatal care. These difficulties are associated with economic barriers to medical care and unavailability of many services in rural communities. These gaps in pregnancy related services may be summarized as follows:

1. financial inability of many low income and adolescent women to purchase medical care and to pay for travel outside of their communities for pregnancy associated services;
2. fragmentation of the pregnancy care delivery system, that inhibits provision of education, counseling, referral, medical, and follow-up services required by many women;
3. unavailability of many pregnancy-related services in rural communities;
4. lack of appropriate housing near major medical centers, where certain women from rural communities must stay while obtaining out-patient maternal care services; and
5. insufficient adoption counseling and placement services.

This bill will greatly enhance the quality of care available to women experiencing difficulties associated with childbearing. The social services will include counseling, maternity or foster home placement, training in parenting skills and adoption assistance. The medical service will include outpatient prenatal care, hospital or birthing center delivery and postpartum care. The Department anticipates that the social services would be contracted out to local community providers and the medical care would be provided by a private health professional on a fee for service basis.

While this bill offers increased medical and social services for pregnant women, there are several potential problems. The bill does not contain provisions to assure that the State is the payor of last resort after all other third party payors have been approached and found not to be liable for payment.

A second potential problem concerns the provision of medical services. The general intent of the bill is to provide assistance to women seeking to carry their pregnancy to term. If a woman enrolled in this program decides to terminate the pregnancy and is denied an abortion, this bill could be found unconstitutional, because it does not permit equal choice regarding this issue.

Recommendation:

The bill at the present time does not include specific definitions of "economic and social difficulties associated with childbearing," but allows the Department to adopt regulations to define those terms. As part of the adoption of regulations process, the Department would plan to conduct public hearings to assist in formulating appropriate standards on which to determine eligibility for services. At this point, it is proposed that regulations could define economic need to be approximately 125% to 150% of the Federal Community Services Administration's Alaska Non-Farm Poverty Guideline (attached), and social needs to include those individuals who are having psychological and emotional problems associated with the pregnancy.

In order to direct services to those women without other financial resources, the Department recommends the bill be amended to include a provision that all other third party benefits must be exhausted before State funds can be utilized to provide care. This modification will assure that the appropriations under this bill will be utilized as a "last pay" thereby conserving the available funds for those actually experiencing financial difficulties.

It is also recommended that the Department of Law be requested to determine if abortion coverage would be required under the medical care provisions. If the coverage of abortions is confirmed and contrary to legislative intent, an additional amendment concerning the servability of medical care should be considered.

Position:

The Department recognizes the value of the needed pregnancy-related services that should be available to high risk women. We endorse the health promotion concepts of this Bill and feel that it will contribute to the comprehensiveness of pregnancy-related services throughout Alaska.

Recommended by: *Michael Price*
Michael Price, Director
Division of Family and Youth
Services

Date: 4/29/83

Recommended by: *Rod Betit*
Rod Betit, Director
Division of Public Assistance

Date: 4/29/83

Recommended by: *E.S. Rabeau for*
E.S. Rabeau, Director
Division of Public Health

Date: 4/29/83

Approved by: *Robert London Smith*
Robert London Smith, Ph.D.
Commissioner
Department of Health and
Social Services

Date: 4/29/83

STATE OF ALASKA
FISCAL NOTE

Revision Date 3/23, 1983

SUMMARY

I. REQUEST

Bill/Resolution No.: CSHB 39
 Title: Services to Pregnant Women
 Sponsor: M.M. Miller
 Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: H&SS
 Program Category Affected: _____
 BRU, Program of Subprogram(s) Affected: _____
 See attached Fiscal Notes for H&SS categories

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES		35.0	46.7			
200 TRAVEL		1.2	1.6			
300 CONTRACTUAL		2.6	3.6			
400 COMMODITIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC		1,661.7	2,119.8	2,243.7	2,374.8	2,513.6
TOTAL OPERATING		1,700.9	2,172.1	2,243.7	2,374.8	2,513.6
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND		1,700.9	2,172.1	2,243.7	2,374.8	2,513.6
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME		1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The funding source was not identified by the sponsors.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Michael L. Price *Michael L. Price* Phone: 465-3170
Dwayne Peoples Phone: 465-3105
 Division: Family and Youth Services & Public Health Date: 03/23/83
 Approved by Commissioner: Robert London Smith, M.D. Date: 3/23/83
 Department: H&SS

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STATE OF ALASKA
FISCAL NOTE

Revision Date 3/23, 1983

I. REQUEST

Bill/Resolution No.: CSHB 39 (HESS)
 Title: "Service for pregnant women."
 Sponsor: M.M. Miller, Martin et.al.
 Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: Health & Social Services
 Program Category Affected: Health
 BRU, Program of Subprogram(s) Affected:
To be established.

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LANDS & STRUCTURES						
700 GRANTS, CLAIMS, ETC.	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
TOTAL OPERATING	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
FEDERAL FUNDS						
OTHER (Specify Source)						
	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Dwayne Peeples Phone: 465-3105
 Division: Public Health Date: 3/22/83
 Approved by Commissioner: Robert London Smith, Ph.D. Date: 3/22/83
 Department: Health and Social Services

Distribution:

Original to Legislative Finance
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3/8/83

CS for HB 39 (HESS)
Fiscal Impact Note

The fiscal impact of providing pregnancy related medical care to women without other coverage (i.e. Medicaid, General Relief Medical, Public Health Service or insurance) is estimated to be \$704.0 in FY '84. This impact is based upon the following assumptions.

- (1) It is assumed that the intent of this Bill is to provide prenatal outpatient, hospital or birthing center delivery and postpartum medical care which would approximately cost \$2,200 per case (\$750 physician, \$1,450 hospital).
- (2) The projected number of births in Alaska for FY '84 is approximately 11,900 assuming an increase of 7% from 1982.
- (3) Approximately 475 of the total births would qualify for this service during FY '84. This estimate is based upon experience of a similar service provided through a pilot project at the Fairbanks Health Center during 1981-1982. The project provided financial assistance to 7% of the total births in the North Star Borough. Adjusting the criteria for service to reflect the Department's anticipated definition of social and economic difficulties, approximately 4 % would utilize the medical services. Calculating for a 4 month delay in project start, an estimated 320 clients would utilize this service during the fiscal year.
- (4) Additional state staff would not be required since the Division of Public Assistance would perform the bill paying, and the Division of Public Health or the Division of Family and Youth Services would provide client intake and eligibility certification.

STATE OF ALASKA
FISCAL NOTE

Revision Date 3/22, 1983

I. REQUEST

Bill/Resolution No.: HB 39
 Title: Services to Pregnant Woman
 Sponsor: M.M. Miller
 Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: H&SS
 Program Category Affected: Social Services
 BRU, Program of Subprogram(s) Affected: To be established

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES		35.0	46.7			
200 TRAVEL		1.2	1.6			
300 CONTRACTUAL		2.6	3.6			
400 COMMODITIES						
500 EQUIPMENT		.4	.4			
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC		957.7	1,015.2	1,076.1	1,140.6	1,209.1
TOTAL OPERATING		996.9	1,067.5	1,076.1	1,140.6	1,209.1
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND		996.9	1,067.5	1,076.1	1,140.6	1,209.1
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME		1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The funding source was not identified by the sponsors.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Michael L. Price *Michael Price*
 Division: Family and Youth Services

Phone: 465-3170
 Date: 03/22/83

Approved by Commissioner: Robert London Smith, M.D.
 Department: H&SS

Date: 3/23/83

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HOUSE BILL NO. 39
FISCAL NOTE

Revision Date 3/22/83
PAGE 2

IV. ANALYSIS:

A. Assumptions

Enactment of this Bill would provide for expansion of pregnancy related health and social services and authorizes State funding of the cost of non-medical service for pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods.

In FY 84 it is estimated there will be 11,800 births to Alaskan residents. 1,900 or 16% will be births to unmarried women.

<u>Age of Mother</u>	<u>Number of Births</u>
13 - 19	626
20 - 24	720
25 - 29	380
30 - 34	115
35 - 39	40
40 - 45	9
	<u>1,890</u>

B. Program Summary

1. Positions - An associate Coordinator, Range 18, would be established to initiate the program on a statewide basis for the initial two years, after which it would be phased out and the duties would be assumed by the regional offices of the Division.

2. Other Expenditures

The Department assumes that the services delineated in this Bill would be utilized mostly by unmarried women. Using this pool as the target group, the Department would further assume that the more youthful unmarried women (ages 13-24) would be more likely to utilize maternity and foster home care; whereas the older group (ages 25-45) would utilize the community services, such as counseling and adoption assistance.

The younger age group consists of 1,346 women. The Department estimates that approximately 190 of this group would avail themselves of the services of a maternity home or foster home (30 maternity and 160 foster), and a total of 300 would utilize available counseling and adoption assistance.

C. Computations

The entire range of services would be contracted out from the Benefits to Individuals Line Item 700 as follows:

	<u>Original</u>	<u>Reduction</u>	<u>Total</u>
<u>Foster Home Care</u> 160 persons x \$502/mo x 5 mos. (\$18/mo. and 1 mo. reduction)	\$481,920	(\$80,320)	\$401,600
<u>Maternity Home Care</u> 30 persons - \$73/day x 5 mos. (152 days) (50% reduction of daily cost)	788,400	(455,520)	\$332,880
<u>Counseling/Adoption Assistance</u> 300 persons x \$75/hr. x 8 hr. (7 hr. reduction of daily cost)	377,500	(157,500)	\$180,000
<u>Transportation to and from Placement</u> 120 persons x \$360/average trip (\$240 per trip reduction and 30 person reduction)	<u>90,000</u>	<u>(46,800)</u>	<u>43,200</u>
Total	\$1,697,820	(\$740,140)	\$957,680

A 6% inflation factor has been assumed for FY 85-88, and the position costs are for the 12-month period for FY 85.

D. Economic Impact

Providing adequate services would prevent the development of health problems and defects in children and reduce the need for other services later on.

E. Impact on Local Governments

There would be no impact on local governments.

1.	POSITION TITLE Associate Coordinator				RANGE/STEP 18A	BARG. UNIT GGU	FORM 12 PAGE/LINE	GOV.	APPROV.	DISAPP.	
2.	TYPE OF POSITION PFT	STAFF MONTHS 12	RP NUMBER	PCN NUMBER	BRU PRIORITY 1	LOCATION Juneau	ELECTION DISTRICT 4	LEG.			
3.	CONTINUATION LEVEL				ADDITION		JUSTIFICATION				
4.	TYPE OF EXPENDITURE			AMOUNT		FY 84 9 mos. Staffing					
	1			2		3					
	PERSONAL SERVICES										
5.	Salary			26,685							
6.	Benefits			4,560							
7.	Supplemental Benefits			1,636							
8.	Fixed Benefits			2,160							
9.	TOTAL PERSONAL SERVICES		01	35,041							
10.	Travel			02	1,200						
11.	Contractual			03	4,600						
12.	Commodities			04	400						
13.	Equipment			05							
14.	Other										
15.	TOTAL COST				41,241						
	RECEIPT CODE		FUNDING SOURCE								
16.			Federal Receipts 1002								
17.			G.F. Match 1003								
18.			General Funds 1004		41.2						
19.			I-A Receipts 1005								
20.			Program Receipts 1028								
21.			Other								
FOR B&M USE ONLY											
4A KEY NUMBER											

This position will be required to initiate the Services to pregnant women on a statewide basis. This would include program planning, development, preparation of regulations, requests for proposals, contracts, and contract monitoring and program evaluation for nine months in FY 84 and all of FY 85. The position would then be phased out in FY 86, with the regional offices assuming these duties.

REQUEST FOR
13 NEW POSITION

AGENCY Health and Social Services
Social and Economic Assistance
PROGRAM for the General Population

BRU Program Services

COMPONENT To Be Established

FY 84

Page 1 of 1
Revised Date

Rec'd 5-30-83

POSITION PAPER

SENATE CS FOR CS FOR HOUSE BILL NO. 39
PAGE 1

"An Act relating to services for pregnant women; and providing for an effective date."

This Bill provides for pregnancy related social services to pregnant women experiencing social and economic difficulties. The intent of the Bill is to ensure that women experiencing social and economic difficulties will have services made available to them to enable them to bear healthy children.

DISCUSSION

This Bill removes health related services from earlier versions of the Bill which reduces the cost, and removes potential problems that could have arisen with the inclusion of health related services. Thus, the Bill now makes available counseling; adoption assistance; maternity home and foster home care, as well as the transportation costs associated with bringing women from outlying villages to maternity homes or foster homes; and parenting skills training. Such services will enable women to learn the skills that are involved in parenting and enable them to decide whether they wish to parent their infants or release them for adoption.

This Bill also requires the Department to adopt regulations to implement this program. As a part of the regulation adoption process the Department would hold public hearings to assist in formulating appropriate standards on which to determine eligibility for services. At the present time, the Department anticipates defining economic need at approximately 150% of the Federal Community Services Administration's Alaska Non-Farm Poverty Guideline (attached), and social needs to include those individuals who are having psychological and emotional problems associated with the pregnancy.

POSITION PAPER

SENATE CS FOR CS FOR HOUSE BILL NO. 39
PAGE 2

POSITION

The Department supports this Bill which will enable pregnancy related social services be made available to a group of individuals who are at high risk to develop serious health and social problems.

RECOMMENDED BY:

Michael L. Price

Michael L. Price, Director
Division of Family and Youth
Services

DATE:

May 17, 1983

APPROVED BY:

Robert London Smith

Robert London Smith, Ph.D.
Commissioner
Department of Health and Social
Services

DATE:

5/24/83

STATE OF ALASKA
FISCAL NOTE

Revision Date _____, 1983

I. REQUEST

Bill/Resolution No.: Senate CS for CS for
Title: Services to Pregnant Women HB39
Sponsor: M.M. Miller
Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: H&SS
Program Category Affected:
BRU, Program of Subprogram(s) Affected:
See attached Fiscal Notes for H&SS
categories

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES		35.0	46.7			
200 TRAVEL		1.2	1.6			
300 CONTRACTUAL		4.6	4.9			
400 COMMODITIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC		957.7	1,015.2	1,076.1	1,140.6	1,209.1
TOTAL OPERATING		998.9	1,068.8	1,076.1	1,140.6	1,209.1
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND		998.9	1,068.8	1,076.1	1,140.6	1,209.1
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME		1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Michael L. Price
Dwayne Peoples
Division: Family & Youth Services and Public Health

465-3170
Phone: 465-3105
Date: 5/19/83

Approved by Commissioner: Robert London Smith
Department: Health & Social Services

Date: 5/24/83

Distribution:

Original to Legislative Finance
Copy to Office of Management and Budget (for Legislature introduced bills)
Copy to Department (for Governor introduced bills)
Copy to Sponsor
Copy to Requestor (if different from Sponsor)

3/8/83

SENATE CS FOR CS FOR HOUSE BILL NO. 39
FISCAL NOTE

PAGE 2

IV. ANALYSIS:

A. Assumptions

Enactment of this Bill would provide for expansion of pregnancy related health and social services and authorizes State funding of the cost of non-medical service for pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods.

In FY 84 it is estimated there will be 11,800 births to Alaskan residents. 1,900 or 16% will be births to unmarried women.

<u>Estimated Births to Unmarried Women</u>	
<u>Age of Mother</u>	<u>Number of Births</u>
13 - 19	626
20 - 24	720
25 - 29	380
30 - 34	115
35 - 39	40
40 - 45	9
	<u>1,890</u>

B. Program Summary

1. Positions - An associate Coordinator, Range 18, would be established to initiate the program on a statewide basis for the initial two years, after which it would be phased out and the duties would be assumed by the regional offices of the Division.

2. Other Expenditures

The Department assumes that the services delineated in this Bill would be utilized mostly by unmarried women. Using this pool as the target group, the Department would further assume that the more youthful unmarried women (ages 13-24) would be more likely to utilize maternity and foster home care; whereas the older group (ages 25-45) would utilize the community services, such as counseling and adoption assistance.

SENATE CS FOR CS FOR HOUSE BILL NO. 39
FISCAL NOTE

PAGE 3

The younger age group consists of 1,346 women. The Department estimates that approximately 190 of this group would avail themselves of the services of a maternity home or foster home (30 maternity and 160 foster), and a total of 300 would utilize available counseling and adoption assistance.

C. Computations

The entire range of services would be contracted out from the Benefits to Individuals Line Item 700 as follows:

	<u>Original</u>	<u>Reduction</u>	<u>Total</u>
<u>Foster Home Care</u>			
160 persons x \$502/mo x 5 mos. (\$18/mo. and 1 mo. reduction)	\$481,920	(\$80,320)	\$401,600
<u>Maternity Home Care</u>			
30 persons - \$73/day x 5 mos. (152 days) (50% reduction of daily cost)	788,400	(455,520)	\$332,880
<u>Counseling/Adoption Assistance</u>			
300 persons x \$75/hr. x 8 hr. (7 hr. reduction of daily cost)	377,500	(157,500)	\$180,000
<u>Transportation to and from Placement</u>			
120 persons x \$360/average trip (\$240 per trip reduction and 30 person reduction)	<u>90,000</u>	<u>(46,800)</u>	<u>43,200</u>
Total	\$1,697,820	(\$740,140)	\$957,680

A 6% inflation factor has been assumed for FY 85-88, and the position costs are for the 12-month period for FY 85.

D. Economic Impact

Providing adequate services would prevent the development of health problems and defects in children and reduce the need for other services later on.

E. Impact on Local Governments

There would be no impact on local governments.

March 9, 1983

Rep. Mae Tischer and Rep. Milo Fritz
Co-Chair, House HESS Committee
Alaska State Legislature
Capitol Building
Juneau, Alaska

MAR 9 1983
HESS

Dear Representatives Tischer and Fritz:

I am writing on behalf of the Freedom Council and its friends and members in Alaska to convey the Freedom Council's strong support for movement of HB 39 out of your committee and ultimate passage of the bill by the Legislature into law. HB 39 offers a sound alternative to the disadvantaged and/or distressed pregnant woman who, on largely "economic" grounds, might otherwise choose to abort her unborn child -- it especially offers relief in the form of medical services and protracted infant care for women living in outlying rural communities which would otherwise be unreached. To the potential newborn, it offers the opportunity to exercise their God-given birthright.

The Freedom Council is a grassroots, low-profile organization with representation in every state of the Union that is dedicated to the preservation and protection of our Judeo-Christian heritage in America and to the moral and ethical values ascribed thereto. The Freedom Council strives to provide support to the spirit and morale of Alaska's state and Federal lawmakers through both intercessory prayer daily and direct personal encouragement in the halls of government.

The Freedom Council considers HB 39 an essential option in the exercise of state of Alaska social services to the present disposal procedure, which, it feels, should be relied upon only as a last resort. Though it would be infamy to attempt to put a price tag on an emerging human being, the Freedom Council acknowledges that pragmatic fiscal attempts will, undoubtedly, be made in the consideration of this bill; it is the feeling of the Freedom Council that every attempt is being made to keep the costs associated with the implementation aspects of HB 39 to a bare minimum and that the betterment of the Alaskan people will be served by the enactment of this bill.

The Freedom Council thanks you for the opportunity of submitting written testimony on behalf of HB 39.

Sincerely,



Chris Botts
Capital City Coordinator
THE FREEDOM COUNCIL
P.O. Box 381
Douglas, Alaska 99824

cc: Ted Panteleo, Executive Director, The Freedom Council
All Legislators
Congressman Don Young
Senators Frank H. Murkowski and Ted Stevens

6590 Glacier Hwy. #173
Juneau, Alaska, 99801
February 16, 1983

Testimony for HB 39

My name is Ann Mattson, and I am President of Pregnancy Aid, an organization begun to assist women in crisis pregnancy. I am here in support of HB39.

Although we are only in the developing stages of our organization, we have seen the need in our community for the services mentioned in this bill. Our organization began because several women saw the need to provide alternatives to pregnant women, support for those who wish to carry their pregnancy to term. We have had a few referrals for emotional support and assistance and provided maternity and infant clothes and equipment for single parents, economically disadvantaged and teenage mothers. In Juneau alone there were 34 teenagers which gave birth between 1978-1981. National statistics state that 9 out of 10 pregnant teenagers opt to keep their babies. There are virtually no programs to teach these young parents how to care for and raise these children or how to deal with the stress inherent in parenting.

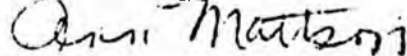
A program for training teenage parents at John Hopkins had excellent results with no incidents of child abuse among those parents, most went on to finish school and there were few incidents of repeat pregnancies.

Proper prenatal care is very important, but post natal assistance in the form of education in parenting skills, proper nutrition, and simple infant care techniques is needed.

Money spent to help these women pre and post natally will be money well spent. In fact I believe it will be money saved. If these women are helped to have a healthy pregnancy, they will have healthy babies. If they are helped to deal with the stresses of parenting in a difficult situation and taught these skills, they will have emotionally healthy and stable children. We will not be spending money on a life time of support for preventable physically or psychologically damaged child.

I urge passage of this bill.

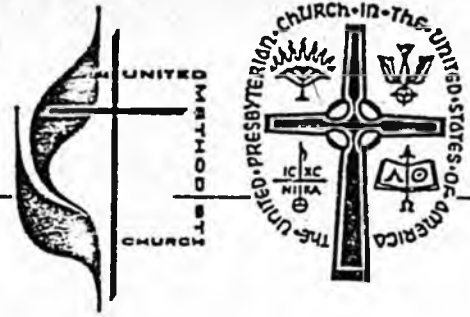
Sincerely,



Ann Mattson, Pres.
Pregnancy Aid

11 TH AND A STREETS • PHONE 586.3131 • AREA CODE 907
MAILING ADDRESS: P. O. Box 186 • JUNEAU, ALASKA 99802

Northern Light United Church



March 2, 1983

Co-Chair of HESS
Representative Milo Fritz
State Capitol
Pouch V, MS 3100
Juneau, AK 99811

Co-Chair of HESS
Representative Mae Tischer
State Capitol
Pouch V, MS 3100
Juneau, AK 99811

Dear Representatives Fritz and Tischer:

Last year, as you may recall, there was a bill in the legislature called HB 330, which while not dealing directly with the abortion issue, offered a state-funded alternative to abortion for low-income women. The bill provided state funding for prenatal care and counseling, delivery and post-natal counseling in parenting skills or adoption assistance if desired.

The bill passed the House, and all committees of referral in the Senate, but tragically it was awaiting placement on the Senate calendar for final action when the 12th Legislature ended.

I very much affirmed the concepts of HB 330. I understand a similar bill is now before the House Health Education and Social Service Committee. I hope you will move this bill forward quickly, so there is no chance it will again this year miss becoming law due to the ending of the legislative session.

Essentially, the bill makes it possible for poor women who become pregnant to have the same options which other women do. I believe this is good legislation aimed at aiding persons at a uniquely crucial stage of life.

Sincerely,

John Tindell, Pastor
JT/pb

cc: To members of the Thirteenth State Legislature,
House of Representatives



THE SALVATION ARMY

Booth Memorial Home

"A United Way Agency"

3600 EAST TWENTIETH AVENUE
POUCH S.A. 3-063
ANCHORAGE, ALASKA 99501
(907) 279-0522

WILLIAM BOOTH
FOUNDER

JARL WAHLSTROM
GENERAL

WILL PRATT
TERRITORIAL COMMANDER

MAJOR WM. E. MCHARG
DIVISIONAL COMMANDER

LIEUTENANT GENE RAGAN
ADMINISTRATOR

January 31, 1983

Representative M. Mike Miller (Juneau)
Alaska State Capitol
Pouch V
Juneau, Alaska 99811

Dear Representative Miller,

I would like to take this opportunity to express my appreciation and support for House Bill 39.

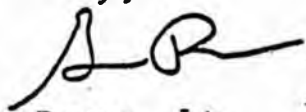
As the Administrator for The Salvation Army Booth Memorial Home, I have spoken with many of you about the needs that we have in the area of adolescent pregnancies in the State of Alaska. In checking our statistics each year, in 1981 we had to say "no" to 228 young pregnant girls throughout the State of Alaska because of lack of funding. That figure grew in 1982 to 274 and we see the figure will continue to grow.

We at present do have a small grant of \$49,000 from the Municipality of Anchorage, to help alleviate the problem in Anchorage. Needless to say, with only \$49,000 and with only the Municipality of Anchorage involved, our services are extremely limited. However, we do have the facilities and staff to try to enlarge this to statewide, where we could provide the medical care, counseling and support for these young women in need. In 1982, our youngest unwed mother was 11 years of age and the average age is approximately 14 years, 9 months. Something needs to be done!

If I can provide you with any other information or be of any support help, please feel free to call upon me in this very crucial matter for us working with adolescent unwed mothers.

Thank you for your time, consideration and support.

Sincerely,


Gene Ragan, Lt.
Administrator

GR/bp

STATE OF ALASKA

BILL SHEFFIELD, GOVERNOR

DEPT. OF HEALTH AND SOCIAL SERVICES

DIVISION OF FAMILY AND YOUTH SERVICES

POUCH H-05
JUNEAU, ALASKA 99811
PHONE: (907) 465-3170

DOCUMENT NO. 83-61

February 18, 1983

David Palmer, Legislative Aide
Representative Mae Tischer's
Office
Alaska State Legislature
Pouch V
Juneau, Alaska 99811


Dear Mr. Palmer:

Per your questions of February 18, 1983 pertaining to State-funded abortions, I have obtained the following information from the Division of Public Assistance. Between January 1, 1982 and June 30, 1982, one hundred and fifteen (115) abortions were paid for through the State funded General Relief Medical program for a total cost of \$112,231. In annualizing these figures, the Division of Public Assistance projected 276 State funded abortions in calendar year 1982 for a total estimated cost of \$269,354.

In June, 1982, the Division of Public Assistance converted from a manual to an automated payment system. Because of time lags in processing payments through the new system, Public Assistance felt it would be more accurate to make projections based on the five month period than to use information from the new system which may contain distortions attendant to system start-up.

Please contact me should you have additional questions.

Sincerely,



Michael L. Price
Director

MLP:FH:kk

STATE OF ALASKA

BILL SHEFFIELD, GOVERNOR

DEPT. OF HEALTH AND SOCIAL SERVICES

POUCH H-06
JUNEAU, ALASKA 99811-9976

DIVISION OF PUBLIC HEALTH

PHONE:

February 25, 1983

DOCUMENT NO. 83-98

The Honorable Milo Fritz, M.D.
Co-Chairman
House HESS Committee
Pouch V
Juneau, Alaska 98911

Dear Dr. Fritz:

I would like this opportunity to respond to the Health Education and Social Services Committee request for additional information concerning House Bill No. 39, "An Act relating to services to pregnant women." At the February 16, 1983 hearing, the committee requested clarification concerning the following items:

1) The committee requested a budgetary estimate for providing pregnancy related medical care to women addressed by this bill.

Assuming that the intent of this service would be to provide medical care to women who do not have access to other resources, (i.e., Medicaid, General Relief Medical, private pay, Public Health Service or other insurance) an estimated cost would be \$1,176,000 for FY 84. This estimate is based upon utilization experience by a similar service provided through a pilot project at the Fairbanks Health Center. During 1981-1982, the project provided medical care financial assistance to approximately 7 percent of the total births in the North Star Borough. Assuming that the total number of births in FY 84 will be approximately 12,000, it is estimated that 840 women would qualify for this service at an average cost of \$1,400 per client. Additional state staff would not be required if the Division of Public Assistance would perform the bill paying, and the Division of Public Health would provide client intake and eligibility certification.

2) The committee requested information concerning the state expenditures for abortions, the number provided and the criteria for those receiving state assistance.

The number of abortions provided by the General Relief Medical program during calendar year 1982 is estimated to be 276, with an approximate total expenditure of \$269,354. The criteria for General Relief Medical assistance is \$300 monthly income for one adult, plus \$100 for each additional in adult only households; and \$350 for parent plus 1 child with \$50 for each additional child in parent/child households.

Milo Fritz, M.D.

-2-

February 25, 1983

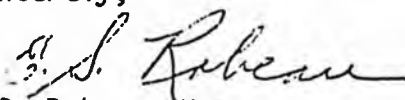
3) The committee requested identification of possible budget reductions in the social services fiscal note to be investigated.

Based upon conversations with staff for Representative Miller and Representative Martin, comments of the Booth Memorial Home staff, and Division of Family and Youth Services, the fiscal note could be reduced by a total \$587,700 in FY 84. The suggested modifications are as follows:

Line 700 - Benefits for Individuals	<u>Original</u>	<u>Reduction</u>	<u>Total</u>
<u>Foster Home Care</u> 160 persons x ^{502 correction} \$520 /mo x 6 mos.	\$481,920	<0>	\$481,920
<u>Maternity Home Care</u> 30 persons - \$73/day x 6 mos. (50% reduction of daily cost)	788,400	<394,200>	394,200
<u>Counseling/Adoption Assistance</u> 300 persons x \$75/hr. x 8 hr. (7 hr. reduction of counseling)	377,500	<157,500>	180,000
<u>Transportation to and from Placement</u> 150 persons x \$360/average trip (\$240 per trip reduction)	<u>90,000</u>	<u><36,000></u>	<u>54,000</u>
Subtotal	1,697,820	<587,700>	1,110,120
<u>Associate Coordinator, Range 18</u>			
Line 100 Personal Services	35,037	<0>	35,037
Line 200 Travel	1,200	<0>	1,200
Line 300 Contractual	2,600	<0>	2,600
Line 400 Commodities	400	<0>	<u>400</u>
Subtotal			39,237
Total	\$1,737,057	<587,000>	\$1,149,357

I hope this information will be of assistance. Please advise us if you have additional concerns on this matter.

Sincerely,


E.S. Rabeau, M.D.
Director

cc: Representative Terry Martin
Representative M. Mike Miller

Introduced: 1/17/83
Referred: Health, Education & Social
Services and Finance

BY M.M.MILLER, MARTIN, ZHAROFF
KOPONEN AND FRITZ

1 IN THE HOUSE

2 HOUSE BILL NO. 39

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 THIRTEENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to services for pregnant women; and
7 providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. LEGISLATIVE FINDINGS AND PURPOSE. The legislature finds
10 that there are insufficient maternal and infant care services available to
11 women experiencing social and economic difficulties associated with child-
12 bearing. As a result of these inadequate services, some children may
13 develop health conditions that require state-supported services throughout
14 their lives. In order to promote healthier generations of Alaskans, the
15 legislature wishes to invest in the state's future by providing prenatal
16 care and social services to pregnant women.

17 * Sec. 2. AS 47 is amended by adding a new chapter to read:

18 CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

19 Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The
20 Department of Health and Social Services shall pay the cost of pre-
21 natal services other than medical services for a pregnant woman ex-
22 perencing social and economic difficulties, including the costs of
23 birthing centers, midwife services, and transportation to and from a
24 maternity home or a foster home, counseling, adoption assistance,
25 maternity home and foster home care, postnatal care, and parenting
26 skills.

27 Sec. 47.42.020. LICENSING AND SUPERVISION. A person provid-ing
28 services purchased by the Department of Health and Social Services
29 under this chapter shall, if required to be licensed under AS 47.35,

1 be licensed and supervised in the same manner as foster homes, board-
2 ing homes, maternity homes, and other agencies and institutions under
3 AS 47.35.

4 * Sec. 3. This Act takes effect immediately in accordance with AS 01.-
5 10.070(c).

6

Offered: 3/16/83
Referred: Finance

Original sponsors: M.M.Miller, Martin,
Zharoff et al

1 IN THE HOUSE BY THE HEALTH, EDUCATION
AND SOCIAL SERVICES COMMITTEE

2 CS FOR HOUSE BILL NO. 39 (HESS)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 THIRTEENTH LEGISLATURE - FIRST SESSION

5 A BILL

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4 10.070(c).

5

MEMORANDUM

DATE: March 21, 1984
TO: Dick Bradley
Legal Services
FROM: Senator Jan Falks
RE: House Bill 39

As a member of the Senate Finance Committee, I was assigned House Bill 39 to prepare for the full Finance Committee.

This morning the committee heard the Senate HRS6 version of the bill and adopted two amendments and moved the bill out as a Finance Committee substitute. We asked Legal Services to send over the final copy of the bill as adopted by the Senate Finance Committee.

Perhaps when you were working on the final draft you did not realize that the Senate Finance Committee had already taken final action on these amendments since you took the liberty of rewriting an entire section of the bill. I would like to request that the bill, as adopted by the Finance Committee be sent over in final form as quickly as possible.

Thank you.

cc: Billy Barrier
Director, Legal Services

COMMITTEE REPORT
SENATE

FURTHER:

5/10/82

Date: 5/10/82

Mr. President:

The Committee on FINANCE has had CS 39 (HSS)
relating to services for pregnant women, eff. date.

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for CS 39 (HSS) same title
 new title
- and recommends CS 39 (HSS)
- AND attaches a "Letter of Intent" New Fiscal Note
720.0
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS:

Joe Josephson

[Signature]

[Signature]

[Signature]

[Signature]

[Signature]

CHAIRMAN

STATE OF ALASKA 1984 LEGISLATIVE SESSION
FISCAL NOTE

Parlee

Revision Date: 2/6/84

REQUEST

Bill/Resolution No.: Senate CS for
Title: Services to Pregnant Women
HB 39

Sponsor: M.M. Miller
Requestor: Senate Finance
Date of Request: _____

FISCAL DETAIL

Agency Affected: Health & Social Services
Program Category Affected: Social Services

BRU, Program or Subprogram(s) Affected:
Social Services BRU / Purchased Services Component
Direct Services Delivery Component

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 84	FY 85	FY 86	FY 87	FY 88	FY 89
OPERATING						
100 PERSONAL SERVICES		35.0	49.5			
200 TRAVEL		1.2	1.3			
300 CONTRACTUAL		4.6	4.9			
400 SUPPLIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS		678.8	719.5	762.7	808.5	857.0
800 MISCELLANEOUS						
TOTAL OPERATING	-0-	720.0	775.6	762.7	808.5	857.0
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	720.0	775.6	762.7	808.5	857.0
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME	-0-	1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

Source of funds not identified in the Bill.

ANALYSIS: Attach a separate page for analysis

Prepared By: Michael L. Price, Director
Division: Family & Youth Services

JCC
Phone: 465-3170
Date: 2/6/84

Approved by Commissioner: Robert Gordon Smith, M.D.
Agency: Dept. of Health & Social Services

Date: 2/7/84

Distribution (by Agency preparing fiscal note):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

: 12/1/83

SENATE CS FOR CS FOR HOUSE BILL NO. 39
FISCAL NOTE

PAGE 2

ANALYSIS:

A. Assumptions

Enactment of this Bill would provide for expansion of pregnancy related health and social services and authorizes State funding of the cost of non-medical service for pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods.

In FY 85 it is estimated there will be 11,800 births to Alaskan residents. 1,890 or 16% will be births to unmarried women.

<u>Age of Mother</u>	<u>Estimated Births to Unmarried Women</u> <u>Number of Births</u>
13 - 19	626
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40 - 45	9
	<u>1,890</u>

A 6% inflation factor has been assumed for FY 86-88.

B. Program Summary

1. Positions - An Associate Coordinator, Range 18, would be established to initiate the program on a statewide basis for the initial two years, after which it would be phased out and the duties would be assumed by the regional offices of the Division.

2. Other Expenditures

The Department assumes that the services delineated in this Bill would be utilized mostly by unmarried women. Using this pool as the target group, the Department would further assume that the more youthful unmarried women (ages 13-24) would be more likely to utilize maternity and foster home care; whereas the older group (ages 25-45) would utilize the community services, such as counseling and adoption assistance.

SENATE CS FOR CS FOR HOUSE BILL NO. 39
FISCAL NOTE

PAGE 3

The younger age group consists of 1,346 women. The Department estimates that approximately 190 of this group would avail themselves of the services of a maternity home or foster home (30 maternity and 160 foster), and a total of 303 would utilize available counseling and adoption assistance. To provide services to this number of women an estimated \$1,697,820 would be required in line item 700. The \$678,784 reflected in this fiscal note would enable serving 135 women of the 1,190 estimated or serving only 71% of those in need.

C. Computations

Purchased Services Component:

The entire range of services would be contracted out from the Benefits to Individuals Line Item 700 as follows:

	<u>Total</u>
<u>Foster Home Care</u>	
114 persons x \$502/mo x 5 mos.	\$286,140
<u>Maternity Home Care</u>	
21 persons - \$73/day x 5 mos. (152 days)	\$233,016
<u>Counseling/Adoption Assistance</u>	
211 persons x \$75/hr. x 8 hr.	\$126,600
<u>Transportation to and from Placement</u>	
92 persons x \$359/average trip	<u>33,028</u>
Total	\$678,784

Direct Services Delivery Component:

The position and related support costs are for the 12-month period for FY 86 in line item 100 through 500.

D. Economic Impact

Providing adequate services would prevent the development of health problems and defects in children and reduce the need for other services later on.

E. Impact on Local Governments

There would be no impact on local governments.

1.	POSITION TITLE Associate Coordinator				RANGE/STEP 18A	MARK UNIT GGU	FORM 12 PAGE/LINE	GOV.	APPROV.	DISAPP.
2.	TYPE OF POSITION PFT	STAFF MONTHS 12	RP NUMBER	PCN NUMBER	BRU PRIORITY 1	LOCATION Bureau	ELECTION DISTRICT	LEG.		
3.	CONTINUATION LEVEL				ADDITION		JUSTIFICATION			
4.	TYPE OF EXPENDITURE			AMOUNT		FY 85 9 mos. Staffing This position will be required to initiate the Services to pregnant women on a statewide basis. This would include program planning, development, preparation of regulations, requests for proposals, contracts, and contract monitoring and program evaluation for nine months in FY 85 and all of FY 86. The position would then be phased out in FY 87, with the regional offices assuming these duties.				
	1	2	3							
	PERSONAL SERVICES									
5.	Salary	26,685								
6.	Benefits	4,560								
7.	Supplemental Benefits	1,636								
8.	Fixed Benefits	2,160								
9.	TOTAL PERSONAL SERVICES	01		35,041						
10.	Travel	02		1,200						
11.	Contractual	03		4,600						
12.	Commodities	04		400						
13.	Equipment	05								
14.	Other									
15.	TOTAL COST			41,241						
	RECEIPT CODE	FUNDING SOURCE								
16.		Federal Receipts	1002							
17.		G.F. Match	1003							
18.		General Funds	1004	41,241						
19.		I-A Receipts	1005							
20.		Program Receipts	1028							
21.		Other								
FOR D&M USE ONLY										
4A KEY NUMBER _____										

REQUEST FOR
 13 NEW POSITION
 REQUEST FOR
 NEW POSITION

AGENCY Health and Social Services
Social and Economic Assistance
 for the General Population

PROGRAM Social Services

BRU Direct Services Delivery

COMPONENT _____

FY 85

Page 1 of 1

Revised Date _____

Offered: 5/10/83
Referred: Finance

Original sponsors: M.M.Miller, Martin,
Zharoff, et al

1 IN THE HOUSE BY THE HEALTH, EDUCATION
AND SOCIAL SERVICES COMMITTEE
2 SENATE CS FOR CS FOR HOUSE BILL NO. 39 (HESS)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 THIRTEENTH LEGISLATURE - FIRST SESSION

5 A BILL
6 For an Act entitled: "An Act relating to services for pregnant women."
7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 * Section 1. LEGISLATIVE FINDINGS AND PURPOSE. The legislature finds
9 that there are insufficient maternal and infant care services available to
10 women experiencing social and economic difficulties associated with child-
11 bearing. As a result of these inadequate services, some children may
12 develop health conditions that require state-supported services throughout
13 their lives. In order to promote healthier generations of Alaskans, the
14 legislature wishes to invest in the state's future by providing social
15 services to pregnant women.

16 * Sec. 2. AS 47 is amended by adding a new chapter to read:

17 CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

18 Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The
19 Department of Health and Social Services shall pay ^{within appropriation} the cost of pre-
20 natal services ^{which are not available from an existing state or federal program} other than medical services for a pregnant woman ex-
21 perienceing social and economic difficulties, including the costs of
22 transportation to and from a maternity home or a foster home, counsel-
23 ing, adoption assistance, maternity home and foster home care, and
24 parenting skills.

25 Sec. 47.42.020. LICENSING AND SUPERVISION. A person providing
26 services purchased by the Department of Health and Social Services
27 under this chapter shall, if required to be licensed under AS 47.35,
28 be licensed and supervised in the same manner as foster homes, board-
29 ing homes, maternity homes, and other agencies and institutions under

1 AS 47.35.

2 Sec. 47.42.030. REGULATIONS. The Department of Health and
3 Social Services shall adopt regulations to implement this chapter.

Not acceptable
3/21/84
sent from
Dick Bradley

Bradley
3/21/84 ✓

Original sponsors: M.M.Miller, Martin,
Zharoff, et al

1 IN THE HOUSE BY THE FINANCE COMMITTEE
2 SENATE CS FOR CS FOR HOUSE BILL NO. 39 (Finance)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 THIRTEENTH LEGISLATURE - SECOND SESSION
5 A BILL

6 For an Act entitled: "An Act relating to services for pregnant women."

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 * Section 1. LEGISLATIVE FINDINGS AND PURPOSE. The legislature finds
9 that there are insufficient maternal and infant care services available to
10 women experiencing social and economic difficulties associated with child-
11 bearing. As a result of these inadequate services, some children may
12 develop health conditions that require state-supported services throughout
13 their lives. In order to promote healthier generations of Alaskans, the
14 legislature wishes to invest in the state's future by providing social
15 services to pregnant women.

16 * Sec. 2. AS 47 is amended by adding a new chapter to read:

17 CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

18 Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. From
19 appropriations made to it, the Department of Health and Social
20 Services shall pay the cost of prenatal services, other than medical
21 services, for a pregnant woman experiencing social and economic
22 difficulties, including the costs of transportation to and from a
23 maternity home or a foster home, counseling, adoption assistance,
24 maternity home and foster home care, and parenting skills if the
25 prenatal services are not available from an existing state or federal
26 program.

27 Sec. 47.42.020. LICENSING AND SUPERVISION. A person providing
28 services purchased by the Department of Health and Social Services
29 under this chapter shall, if required to be licensed under AS 47.35,

1 be licensed and supervised in the same manner as foster homes, board-
2 ing homes, maternity homes, and other agencies and institutions under
3 AS 47.35.

4 Sec. 47.42.030. REGULATIONS. The Department of Health and
5 Social Services shall adopt regulations to implement this chapter.
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The Salvation Army
 Booth Memorial Home
 Jan. 1, 1973 - Oct. 31, 1983
 Total Admits: 433
 Total Native Admits: 271
 Percentage of Native - 62.5%

<u>Town</u>	<u>Number of Clients Served</u>
1. Anchorage	62
2. Bethel	32
3. Fairbanks	22
4. Nome	20
5. Ketchikan	16
6. Juneau	13
7. Kodiak	11
8. Sitka	10
9. Kotzebue	9
10. Petersburg	6
11. Unalakleet	5
12. Old Harbor	5
13. Kenai	5
14. Wasilla	5
15. Barrow	4
16. Kotlik	3
17. Ft. Yukon	3
18. Wrangell	3
19. Chevak	2
20. Torsook Bay	2
21. Elim	2
22. Napasiak	2
23. Mt. Village	2
24. Cordova	2
25. Adak	2
26. Metlakatla	2
27. Atak	2
28. Pilot Station	2
29. Valdez	2
30. Shaseluk	2
31. Kake	2
33. Hooper Bay	1

TownNumber of Clients Served

34. Shungrak	1
35. Soldotna	1
36. Aniak	1
37. St. Michael	1
38. Copper Center	1
39. Gakona	1
40. Palmer	1
41. Hoonah	1
42. Sterling	1
43. Takotna	1
44. Holy Cross	1
45. Homer	1
46. Northway	1
47. Crooked Creek	1
48. Kobuk	1
49. Napakiak	1
50. Tyonek	1

COMMITTEE REPORT
SENATE

4/15/83

FURTHER: FINANCE

Date: May 9, 1983

Mr. President:

The Committee on HESS has had CSHB 39 (HESS)

Relating to services for pregnant women; eff. date

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

[] do pass [] do not pass

[] do pass with attached amendments(s)

[] replace with ^{Senate} CS for ^{Senate} CS - CSHB 39 (HESS) [] same title
[] new title
no 9d

and recommends: my do pass

[] AND attaches a "Letter of Intent" [] New Fiscal Note

[] reports it back without recommendation

[] referred to the _____ Committee

MEMBERS SIGNING

DO PASS

CS CSHB 39

1st Perry Man

Al Rosen

Paul Frank

MEMBERS HAVING

OTHER RECOMMENDATIONS:

1 Al Rosen
CHAIRMAN

POSITION PAPER
SENATE CS FOR CS FOR HOUSE BILL NO. 39 (HESS)

For a bill entitled: "An Act relating to services for pregnant women; and providing for an effective date."

This bill provides for expansion of pregnancy related health and social services and authorizes State funding for services to pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods. These services are to include adoption assistance, counseling, transportation, care received in maternity and foster homes, and training in parenting skills.

Discussion:

Although the Department offers a wide range of public services, many women experience difficulties and hardships in obtaining timely and adequate prenatal care. These difficulties are associated with economic barriers to medical care and unavailability of many services in rural communities. These gaps in pregnancy related services may be summarized as follows:

1. financial inability of many low income and adolescent women to purchase medical care and to pay for travel outside of their communities for pregnancy associated services;
2. fragmentation of the pregnancy care delivery system, that inhibits provision of education, counseling, referral, medical, and follow-up services required by many women;
3. unavailability of many pregnancy-related services in rural communities;
4. lack of appropriate housing near major medical centers, where certain women from rural communities must stay while obtaining out-patient maternal care services; and
5. insufficient adoption counseling and placement services.

This bill will greatly enhance the quality of care available to women experiencing difficulties associated with childbearing. The social services will include counseling, maternity or foster home placement, training in parenting skills and adoption assistance. The Department anticipates providing social service through contract arrangements with local community providers.

Recommendation:

The bill at the present time does not include specific definitions of "economic and social difficulties associated with childbearing," but allows the Department to adopt regulations to define those terms. As part of the adoption of regulations process, the Department would plan to conduct public hearings to assist in formulating appropriate standards on which to determine eligibility for services. At this point, it is proposed that regulations could define economic need to be approximately 125% to 150% of the Federal Community Services Administration's Alaska Non-Farm Poverty Guideline and social needs to include those individuals who are having psychological and emotional problems associated with the pregnancy.

Position:

The Department recognizes the value of the needed pregnancy-related services that should be available to high risk women. We endorse the health promotion concepts of this Bill and feel that it will contribute to the comprehensiveness of pregnancy-related services throughout Alaska.

Recommended by: Michael L. Price
Michael L. Price, Director
Division of Family and Youth
Services

Date: May 9 1983

Recommended by: E. S. Rabeau, M.D.
E. S. Rabeau, M.D., Director
Division of Public Health

Date: 5-9-83

Approved by: Robert London Smith, Ph.D.
Robert London Smith, Ph.D.,
Commissioner
Department of Health and
Social Services

Date: 5/9/83

I. REQUEST

Bill/Resolution No.: HB 39
 Title: Services to Pregnant Woman
 Sponsor: M.M. Miller
 Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: H&SS
 Program Category Affected: Social Services
 BRU, Program of Subprogram(s) Affected: To be established

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES		35.0	46.7			
200 TRAVEL		1.2	1.6			
300 CONTRACTUAL		2.6	3.6			
400 COMMODITIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC		957.7	1,015.2	1,076.1	1,140.6	1,209.1
TOTAL OPERATING		996.9	1,067.5	1,076.1	1,140.6	1,209.1
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND		996.9	1,067.5	1,076.1	1,140.6	1,209.1
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME		1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The funding source was not identified by the sponsors.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Michael L. Price *Michael Price* Phone: 465-3170
 Division: Family and Youth Services Date: 03/22/83
 Approved by Commissioner: Robert London Smith, M.D. Date: 3/23/83
 Department: H & SS

Distribution:

- Original to Legislative Finance
- Copy to Office of Management and Budget (for Legislature introduced bills)
- Copy to Department (for Governor introduced bills)
- Copy to Sponsor
- Copy to Requestor (if different from Sponsor)

IV. ANALYSIS:

A. Assumptions

Enactment of this Bill would provide for expansion of pregnancy related health and social services and authorizes State funding of the cost of non-medical service for pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods.

In FY 84 it is estimated there will be 11,800 births to Alaskan residents. 1,900 or 16% will be births to unmarried women.

<u>Estimated Births to Unmarried Women</u>	
<u>Age of Mother</u>	<u>Number of Births</u>
13 - 19	626
20 - 24	720
25 - 29	380
30 - 34	115
35 - 39	40
40 - 45	9
	<u>1,890</u>

B. Program Summary

1. Positions - An associate Coordinator, Range 18, would be established to initiate the program on a statewide basis for the initial two years, after which it would be phased out and the duties would be assumed by the regional offices of the Division.

2. Other Expenditures

The Department assumes that the services delineated in this Bill would be utilized mostly by unmarried women. Using this pool as the target group, the Department would further assume that the more youthful unmarried women (ages 13-24) would be more likely to utilize maternity and foster home care; whereas the older group (ages 25-45) would utilize the community services, such as counseling and adoption assistance.

The younger age group consists of 1,346 women. The Department estimates that approximately 190 of this group would avail themselves of the services of a maternity home or foster home (30 maternity and 160 foster), and a total of 300 would utilize available counseling and adoption assistance.

C. Computations

The entire range of services would be contracted out from the Benefits to Individuals Line Item 700 as follows:

	<u>Original</u>	<u>Reduction</u>	<u>Total</u>
<u>Foster Home Care</u>			
160 persons x \$502/mo x 5 mos. (18/mo. and 1 mo. reduction)	\$481,920	(\$80,320)	\$401,600
<u>Maternity Home Care</u>			
30 persons - \$73/day x 5 mos. (152 days) (50% reduction of daily cost)	788,400	(455,520)	\$332,880
<u>Counseling/Adoption Assistance</u>			
300 persons x \$75/hr. x 8 hr. (7 hr. reduction of daily cost)	377,500	(157,500)	\$180,000
<u>Transportation to and from Placement</u>			
120 persons x \$360/average trip (240 per trip reduction and 30 person reduction)	<u>90,000</u>	<u>(46,800)</u>	<u>43,200</u>
Total	\$1,697,820	(\$740,140)	\$957,680

A 6% inflation factor has been assumed for FY 85-88, and the position costs are for the 12-month period for FY 85.

D. Economic Impact

Providing adequate services would prevent the development of health problems and defects in children and reduce the need for other services later on.

E. Impact on Local Governments

There would be no impact on local governments.

1.	POSITION TITLE Associate Coordinator			RANGE/STEP 18A	DARG. UNIT GGU	FORM 12 PACE/LINE	GOV.	APPROV.	DISAPP.
2.	TYPE OF POSITION PFT	STAFF MONTHS 12	RP NUMBER	PCN NUMBER	BRU PRIORITY 1	LOCATION Juneau	ELECTION DISTRICT 4	LEG.	
3.	CONTINUATION LEVEL <input type="checkbox"/> ADDITION <input type="checkbox"/>			JUSTIFICATION					
4.	TYPE OF EXPENDITURE			FY 84 9 mos. Staffing					
	1	2	3						
	PERSONAL SERVICES								
5.	Salary		26,685						
6.	Benefits		4,560						
7.	Supplemental Benefits		1,636						
8.	Fixed Benefits		2,160						
9.	TOTAL PERSONAL SERVICES	01	35,041						
10.	Travel	02	1,200						
11.	Contractual	03	4,600						
12.	Commodities	04	400						
13.	Equipment	05							
14.	Other								
15.	TOTAL COST		41,241						
	RECEIPT CODE	FUNDING SOURCE							
16.		Federal Receipts 1002							
17.		G.F. Match 1003							
18.		General Funds 1004		41.2					
19.		I-A Receipts 1005							
20.		Program Receipts 1028							
21.		Other							
FOR BSM USE ONLY									
4A KFY NUMBER									

This position will be required to initiate the Services to pregnant women on a statewide basis. This would include program planning, development, preparation of regulations, requests for proposals, contracts, and contract monitoring and program evaluation for nine months in FY 84 and all of FY 85. The position would then be phased out in FY 86, with the regional offices assuming these duties.

REQUEST FOR
13 NEW POSITION

AGENCY Health and Social Services
PROGRAM Social and Economic Assistance
for the General Population
BRU Program Services
COMPONENT To Be Established

FY 84

Page 1 of 1
Revised Date

ce
REVISED

STATE OF ALASKA
FISCAL NOTE

Revision Date 3/23, 1983

No. 1

SUMMARY

I. REQUEST

Bill/Resolution No.: CSHB 39(HESS)
Title: Services to Pregnant Women
Sponsor: M.M. Miller
Requestor: House HESS

II. FISCAL DETAIL

Agency Affected: H&SS
Program Category Affected:
BRU, Program of Subprogram(s) Affected:
See attached Fiscal Notes for H&SS
categories

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES		35.0	46.7			
200 TRAVEL		1.2	1.6			
300 CONTRACTUAL		2.6	3.6			
400 COMMODITIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC		1,661.7	2,119.8	2,243.7	2,374.8	2,513.6
TOTAL OPERATING		1,700.9	2,172.1	2,243.7	2,374.8	2,513.6
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	1,700.9	2,172.1	2,243.7	2,374.8	2,513.6
FEDERAL FUNDS					
OTHER (Specify Source)					

POSITIONS:

FULL-TIME		1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The funding source was not identified by the sponsors.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Michael L. Price *Michael L. Price* Phone: 465-3170
Dwayne Peeples Phone: 465-3105
Division: Family and Youth Services & Public Health Date: 03/23/83

Approved by Commissioner: *Robert Gordon Smith, M.D.* Date: 3/23/83
Department: H&SS

Distribution:

- Original to Legislative Finance
- Copy to Office of Management and Budget (for Legislature introduced bills)
- Copy to Department (for Governor introduced bills)
- Copy to Sponsor
- Copy to Requestor (if different from Sponsor)

*Page 1 of 2
No. 2*

I. REQUEST
 Bill/Resolution No.: CSHB 39 (HESS)
 Title: "Service for pregnant women."
 Sponsor: M.M. Miller, Martin et.al.
 Requestor: House HESS

II. FISCAL DETAIL
 Agency Affected: Health & Social Services
 Program Category Affected: Health
 BRU, Program of Subprogram(s) Affected: To be established.

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LANDS & STRUCTURES						
700 GRANTS, CLAIMS, ETC.	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
TOTAL OPERATING	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5
FEDERAL FUNDS						
OTHER (Specify Source)						
	0	704.0	1,104.6	1,167.6	1,234.2	1,304.5

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Dwayne Peeples Phone: 465-3105
 Division: Public Health Date: 3/22/83

Approved by Commissioner: *Robert L. Smith, Ph.D.* Date: 3/22/83
 Department: Health and Social Services

Distribution:

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- Copy to Office of Management and Budget (for Legislature introduced bills)
- Copy to Department (for Governor introduced bills)
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- Copy to Requestor (if different from Sponsor)

CS for HB 39 (HESS)
Fiscal Impact Note

The fiscal impact of providing pregnancy related medical care to women without other coverage (i.e. Medicaid, General Relief Medical, Public Health Service or insurance) is estimated to be \$704.0 in FY '84. This impact is based upon the following assumptions.

- (1) It is assumed that the intent of this Bill is to provide prenatal outpatient, hospital or birthing center delivery and postpartum medical care which would approximately cost \$2,200 per case (\$750 physician, \$1,450 hospital).
- (2) The projected number of births in Alaska for FY '84 is approximately 11,900 assuming an increase of 7% from 1982.
- (3) Approximately 475 of the total births would qualify for this service during FY '84. This estimate is based upon experienced of a similar service provided through a pilot project at the Fairbanks Health Center during 1981-1982. The project provided financial assistance to 7% of the total births in the North Star Borough. Adjusting the criteria for service to reflect the Departments anticipated definition of social and economic difficulties, approximately 4 % would utilize the medical services. Calculating for a 4 month delay in project start, an estimated 320 clients would utilize this service during the fiscal year.
- (4) Additional state staff would not be required since the Division of Public Assistance would perform the bill paying, and the Division of Public Health or the Division of Family and Youth Services would provide client intake and eligibility certification.

*Page 108⁴
No 3*

I. REQUEST
 Bill/Resolution No.: HB 39
 Title: Services to Pregnant Woman
 Sponsor: M.M. Miller
 Requestor: House HESS

II. FISCAL DETAIL
 Agency Affected: H&SS
 Program Category Affected: Social Services
 BRU, Program of Subprogram(s) Affected: To be established

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
OPERATING						
100 PERSONAL SERVICES		35.0	46.7			
200 TRAVEL		1.2	1.6			
300 CONTRACTUAL		2.6	3.6			
400 COMMODITIES		.4	.4			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC		957.7	1,015.2	1,076.1	1,140.6	1,209.1
TOTAL OPERATING		996.9	1,067.5	1,076.1	1,140.6	1,209.1
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND		996.9	1,067.5	1,076.1	1,140.6	1,209.1
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS:

FULL-TIME		1.0	1.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

III. SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

The funding source was not identified by the sponsors.

IV. ANALYSIS: Attach a separate page for any Analysis

Prepared By: Michael L. Price *Michael L. Price* Phone: 465-3170
 Division: Family and Youth Services Date: 03/22/83
 Approved by Commissioner: Robert London Smith, M.D. Date: 3/23/83
 Department: H & SS

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- Copy to Department (for Governor introduced bills)
- Copy to Sponsor
- Copy to Requestor (if different from Sponsor)

74

IV. ANALYSIS:

A. Assumptions

Enactment of this Bill would provide for expansion of pregnancy related health and social services and authorizes State funding of the cost of non-medical service for pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods.

In FY 84 it is estimated there will be 11,800 births to Alaskan residents. 1,900 or 16% will be births to unmarried women.

<u>Age of Mother</u>	<u>Number of Births</u>
13 - 19	626
20 - 24	720
25 - 29	380
30 - 34	115
35 - 39	40
40 - 45	9
	<u>1,890</u>

B. Program Summary

1. Positions - An associate Coordinator, Range 18, would be established to initiate the program on a statewide basis for the initial two years, after which it would be phased out and the duties would be assumed by the regional offices of the Division.

2. Other Expenditures

The Department assumes that the services delineated in this Bill would be utilized mostly by unmarried women. Using this pool as the target group, the Department would further assume that the more youthful unmarried women (ages 13-24) would be more likely to utilize maternity and foster home care; whereas the older group (ages 25-45) would utilize the community services, such as counseling and adoption assistance.

The younger age group consists of 1,346 women. The Department estimates that approximately 190 of this group would avail themselves of the services of a maternity home or foster home (30 maternity and 160 foster), and a total of 300 would utilize available counseling and adoption assistance.

C. Computations

The entire range of services would be contracted out from the Benefits to Individuals Line Item 700 as follows:

	<u>Original</u>	<u>Reduction</u>	<u>Total</u>
<u>Foster Home Care</u> 160 persons x \$502/mo x 5 mos. (18/mo. and 1 mo. reduction)	\$481,920	(\$80,320)	\$401,600
<u>Maternity Home Care</u> 30 persons - \$73/day x 5 mos. (152 days) (50% reduction of daily cost)	788,400	(455,520)	\$332,880
<u>Counseling/Adoption Assistance</u> 300 persons x \$75/hr. x 8 hr. (7 hr. reduction of daily cost)	377,500	(157,500)	\$180,000
<u>Transportation to and from Placement</u> 120 persons x \$360/average trip (\$240 per trip reduction and 30 person reduction)	<u>90,000</u>	<u>(46,800)</u>	<u>43,200</u>
Total	\$1,697,820	(\$740,140)	\$957,680

A 6% inflation factor has been assumed for FY 85-88, and the position costs are for the 12-month period for FY 85.

D. Economic Impact

Providing adequate services would prevent the development of health problems and defects in children and reduce the need for other services later on.

E. Impact on Local Governments

There would be no impact on local governments.