

LEG. FINANCE - BILLS 1981 - 1982 1682

SB 418 - SB 461

1682



Original Sponsor: Kerttula

Offered: 4/20/81  
Referred: Finance

1 IN THE SENATE

BY THE RESOURCES COMMITTEE

2

CS FOR SENATE BILL NO. 418 (Resources)

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

TWELFTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act relating to agricultural development projects;  
7 making clarifying amendments and ratifying certain  
8 actions; and providing for an effective date."

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

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\* Section 1. FINDINGS AND RATIFICATION. The legislature finds that  
11 prequalification requirements for agricultural development projects should,  
12 at the discretion of the project administrators, include the submission of  
13 conservation plans, development plans, or other plans, schedules, or programs  
14 from persons who apply to participate in the projects. The legislature  
15 further finds that the administrators must, at their discretion, be author-  
16 ized to classify tracts in agricultural development projects for particular  
17 kinds of agricultural use, as for example and not by way of limitation, for  
18 dairy farming. The legislature further finds that existing law authorizes  
19 these actions but that clarifying amendments will aid in interpreting the  
20 law. The legislature accordingly ratifies the actions taken by the adminis-  
21 trators of the agricultural action projects with respect to prequalification  
22 requirements and classification of tracts.

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\* Sec. 2. AS 38.05.020(b) is amended by adding a new paragraph to read:

24

(6) classify tracts for different agricultural uses and

25

require prequalification, including the submission of conservation  
26 plans, development plans, or other plans, schedules, or programs, of  
27 persons who apply to participate in an agricultural development project;

28

\* Sec. 3. AS 38.05.035(b) is amended by adding a new paragraph to read:

29

(7) classify tracts for different agricultural uses and

1 require prequalification, including the submission of conservation  
2 plans, development plans, or other plans, schedules, or programs, of  
3 persons who apply to participate in an agricultural development  
4 project.

5 \* Sec. 4. AS 44.33.470(a) is amended by adding a new paragraph to read:

6 (3) classify tracts for different agricultural uses and  
7 require prequalification, including the submission of conservation  
8 plans, development plans, or other plans, schedules, or programs, of  
9 persons who apply to participate in an agricultural development  
10 project.

11 \* Sec. 5. Sections 2 - 4 of this Act are retroactive to January 1, 1980.

12 \* Sec. 6. This Act takes effect immediately in accordance with AS 01.10.-  
13 070(c).

Introduced: 4/10/81  
Referred: Resources and  
Finance

1 IN THE SENATE

BY KERTTULA

2 SENATE BILL NO. 418

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to agricultural development projects;  
7 and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. AS 38.05.020(b) is amended by adding a new paragraph to  
10 read:

11 (6) require prequalification, including the submission of  
12 conservation plans, development plans, or other plans, schedules, or  
13 programs, of persons who apply to participate in an agricultural devel-  
14 opment project.

15 \* Sec. 2. AS 38.05.035(b) is amended by adding a new paragraph to read:

16 (7) require prequalification, including the submission of  
17 conservation plans, development plans, or other plans, schedules, or  
18 programs, of persons who apply to participate in an agricultural devel-  
19 opment project.

20 \* Sec. 3. AS 44.33.470(a) is amended by adding a new paragraph to read:

21 (3) require prequalification, including the submission of  
22 conservation plans, development plans, or other plans, schedules, or  
23 programs, of persons who apply to participate in an agricultural devel-  
24 opment project.

25 \* Sec. 4. Sections 1 - 3 of this Act are retroactive to January 1, 1980.

26 \* Sec. 5. This Act takes effect immediately in accordance with AS 01.-  
27 10.070(c).



Funding Information  
General Fund \$206,100  
Other Funds -0-  
\$206,100

Introduced: 4/14/81  
Referred: State Affairs and  
Finance

1 IN THE SENATE

BY HONORABLE

2 SENATE BILL NO. 420

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the Legisla-  
7 tive Affairs Agency for a legislative information  
8 office and teleconference center at Naknek; and provid-  
9 ing for an effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 \* Section 1. The sum of \$206,100 is appropriated from the general fund  
12 to the Legislative Affairs Agency for the creation and operation of a legis-  
13 lative information office and teleconference center at Naknek.

14 \* Sec. 2. The unexpended and unobligated portion of the appropriation  
15 made by this Act lapses into the general fund June 30, 1982.

16 \* Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-  
17 070(c).  
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ALASKA STATE LEGISLATURE

TWELFTH Legislature FIFTIETH Session

SENATE BILL NO. 420

By HOHMAN

"An Act making a special appropriation to the Legislative Affairs Agency for a legislative information office and teleconference center at Naknek; and providing for an effective date."

Introduced in the Senate 4/14/81, 19... 81

HISTORY IN THE SENATE

19 81 Read first time and referred to Committee on

4 14 State Affairs and Finance  
4 20 *1st Reading - to Senate*  
Reported back with recommendation that

Read second time and

Read third time and

PASS	Effective Date
Yeas	Yeas
Nays	Nays
Absent	absent
Excused	Excused

Reconsideration

PASS	Effective Date
Yeas	Yeas
Nays	Nays
Absent	Absent
Excused	Excused

Reported correctly engrossed  
Signed by President  
Sent to House

SECRETARY OF THE SENATE

HISTORY IN THE HOUSE

19 Read first time and referred to Committee on

Reported back with recommendation that

Read second time and

Read third time and

PASS	Effective Date
Yeas	Yeas
Nays	Nays
Absent	Absent
Excused	Excused

Reconsideration

PASS	Effective Date
Yeas	Yeas
Nays	Nays
Absent	Absent
Excused	Excused

Reported correctly engrossed  
Signed by Speaker  
Returned to Senate

CHIEF CLERK OF THE HOUSE

HISTORY IN THE SENATE

19 Received from House

To enrolling

Reported correctly enrolled

Sent to Governor

..... Governor

Filed with Lt. Governor

Chapter No. ....

Original sponsor: Hohman

<u>Funding Information</u>	
General Fund	\$171,000
Other Funds	-0-
	<u>\$171,000</u>

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 420 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the Legisla-  
7 tive Affairs Agency for a legislative information  
8 office and teleconference center at Naknek; and provid-  
9 ing for an effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 \* Section 1. The sum of \$171,000 is appropriated from the general fund  
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13 lative information office and teleconference center at Naknek.

14 \* Sec. 2. The unexpended and unobligated portion of the appropriation  
15 made by this Act lapses into the general fund June 30, 1982.

16 \* Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-  
17 070(c).

STATE OF ALASKA  
THE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY

April 16, 1981

DIVISION OF PUBLIC SERVICES  
1024 WEST SIXTH AVENUE  
ANCHORAGE, ALASKA 99501  
(907) 274-8518

ATTACHMENT #1

Senator George Holtzman  
Alaska State Senate  
Pouch V  
Juneau, AK 99811

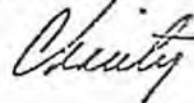
Dear George:

Just a letter to follow up on SB 420 Info/Teleconference in Naknek. The \$206,100 requested reflects the sum of budget totals for two different types of offices.

The \$171,000 fiscal note provided to you for Naknek was for an Information Office which would have teleconference capability figured in this amount. Therefore, SB 420 Funding Information could be adjusted to the \$171,000 amount.

Thank you for the ride in Juneau, and I hope you bring the vehicle back to use in Anchorage. We could put the Division logo on it and have a travelling teleconference site!!

Sincerely,



Charity B. Kadow  
Director

*If more backup  
needed, call Judy*

PUBLIC SERVICES - ADDITIONAL POTENTIAL FY82

<u>Location</u>	<u>Operation</u>	<u>100</u>	<u>200</u>	<u>300</u>	<u>400</u>	<u>E</u>	<u>Space</u>	<u>Data Communications</u>	<u>Total</u>
Cordova	Teleconference	8,006	5,404	10,939	1,400	4,800	2,400		32,949
(Cato)	Off-Net Site	4,004	3,145	9,716	1,200	500	2,400		20,965
Fort Yukon	Teleconference	9,555	4,058	15,108	1,400	4,800	2,400		37,321
(Moss)	Off-Net Site	4,778	3,157	12,804	1,200	500	2,400		24,839
Healy	Teleconference	9,555	4,040	9,719	1,400	4,800	2,400		31,914
(Moss)	Off-Net Site	4,778	3,145	10,306	1,200	500	2,400		22,329
Naknek	Information Office	68,971	5,404	21,163	4,600	24,425	20,400	26,790	171,753
(Hohman)									
(Chuckvuk)	Teleconference	8,918	4,040	12,738	1,400	4,800	2,400		34,296
Seldovia	Teleconference	7,481	4,013	13,722	1,400	4,800	2,400		33,816
(Malone)	Off-Net Site	3,741	3,127	9,656	1,200	500	2,400		20,624
Talkeetna	Teleconference	8,006	4,040	13,201	1,400	4,800	2,400		33,847
(Carney)	Off-Net Site	4,004	3,145	7,198	1,200	500	2,400		18,447
Unalakleet	Information Office	73,890	5,404	23,566	4,600	24,425	20,400	31,210	183,495
(Fuller)	(Full-Time)								
	(Half-Time)	46,500	5,404	23,066	4,600	24,425	20,400	31,210	155,605
"	(Session)	34,673	5,404	23,066	4,600	24,425	20,400	31,210	143,778
"	Teleconference	9,555	4,040	15,141	1,400	4,800	2,400		37,336
"	Off-Net Site	4,778	3,145	13,933	1,200	500	2,400		25,956
Unalaska	Teleconference	8,918	4,121	23,156	1,400	4,800	2,400		44,795

LAA/Admin Svcs  
04/09/81

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SENATE BILL NO. 420  
 Title Special appropriation to the Legislative Affairs Agency for a legislative informa-  
 Requested by tion office and teleconference center at Naknek Date 4-22-81  
 Requested by: Finance Committee

II. FISCAL DETAIL

Agency Affected Legislative Affairs Agency  
 Program Category Affected General Government  
 BRU, Program, or Subprogram(s) Affected Legislative Council  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		69.0				
200 TRAVEL		5.4				
300 CONTRACTUAL		68.4				
400 COMMODITIES		4.6				
500 EQUIPMENT		24.4				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
<b>TOTAL</b>		<b>171.8</b>				

FUNDING (Thousands of Dollars)

GENERAL FUND		171.8				
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

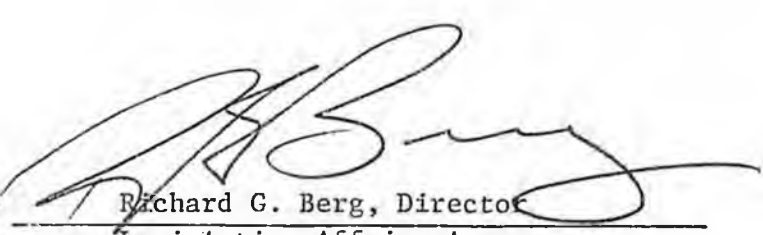
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See Attachments #1 and #2.

IV. DATE April 22, 1981

PREPARED BY  
 AGENCY  
 PHONE

  
 Richard G. Berg, Director  
 Legislative Affairs Agency  
 465-3850

Original: Legislative Finance  
 cc: Budget and Management  
Prime Sponsor (First Legislator Named)

STATE OF ALASKA  
THE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY

April 16, 1981

DIVISION OF PUBLIC SERVICES  
1024 WEST SIXTH AVENUE  
ANCHORAGE, ALASKA 99501  
(907) 274-8578

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Alaska State Senate  
Pouch V  
Juneau, AK 99811

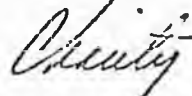
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Director

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ATTACHMENT #2

LAA/Admin Svcs  
04/09/81

Funding Information  
General Fund \$206,100  
Other Funds -0-  
\$206,100

Introduced: 4/14/81  
Referred: State Affairs and  
Finance

1 IN THE SENATE

BY HOHMAN

2 SENATE BILL NO. 420

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the Legisla-  
7 tive Affairs Agency for a legislative information  
8 office and teleconference center at Naknek; and provid-  
9 ing for an effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 \* Section 1. The sum of \$206,100 is appropriated from the general fund  
12 to the Legislative Affairs Agency for the creation and operation of a legis-  
13 lative information office and teleconference center at Naknek.

14 \* Sec. 2. The unexpended and unobligated portion of the appropriation  
15 made by this Act lapses into the general fund June 30, 1982.

16 \* Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-  
17 070(c).

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Introduced: 4/14/81  
Referred: Community & Regional  
Affairs and Finance

1 IN THE SENATE

BY SACKETT

2 SENATE BILL NO. 422

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act amending grant limits for certain programs of  
7 the Department of Community and Regional Affairs; and  
8 providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. AS 44.47.140 is amended to read:

11 Sec. 44.47.140. LIMITATIONS. A program of the department under  
12 AS 44.47.130 in a rural area may not exceed \$100,000 [\$40,000] in [A]  
13 cost a year [, EXCEPT THAT A GRANT OF NOT MORE THAN \$60,000 MAY BE MADE  
14 UNDER AS 44.47.145 FOR A BULK FUEL STORAGE FACILITY].

15 \* Sec. 2. AS 44.47.145(b) is amended to read:

16 (b) Grants made under this section for the acquisition and in-  
17 stallation of a bulk fuel storage facility may not exceed \$100,000  
18 [\$60,000] per community.

19 \* Sec. 3. This Act takes effect July 1, 1981.

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THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. Senate Bill 422  
 Title An Act amending grant limits for certain programs of the Department of Community...  
 Requested by Senator Sackett Date April 23, 1981

II. FISCAL DETAIL

Agency Affected Department of Community and Regional Affairs  
 Program Category Affected Development  
 BRU, Program, or Subprogram(s) Affected Local Government Assistance  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)  
EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
<b>TOTAL</b>		0	0	0		

FUNDING (Thousands of Dollars)

GENERAL FUND		0	0	0		
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		0	0	0		
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill would raise the maximum amount for grants that are made under the Rural Development Assistance (RDA) and Bulk Fuel Storage (BFS) grant programs. It should be noted that the Governor's FY 1982 budget requests \$3 million for RDA grants, a threefold increase in funding for this program. If the Governor's request is enacted, along with this bill, the number of grants to rural communities will still increase even though each grant could be substantially more than the present \$40,000 maximum. Irrespective of the number of grants available, this bill would make the RDA and BFS programs more meaningful and useful to rural communities. To accomplish anything in rural Alaska for \$40,000 the community must either provide a very large local match, phase the project over more than one building season, or settle for a renovation project versus new construction.

(continued)

IV. DATE April 23, 1981 PREPARED BY Doug Griffin  
 AGENCY Community & Regional Affairs  
 PHONE 465-4736  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

With the anticipated reductions in CETA and other federal funding, the resources available to a community are reduced. Phasing projects generally makes the project more expensive and more difficult to manage. Renovation is often simply a "patch-up" job and is less desirable in many cases because of additional costs associated with maintaining and operating an older facility.

The Governor is not proposing the same massive increases in BFS funding, but some of the same problems mentioned earlier apply to this new program. The reduction in Federal grant funds to match State money, the probable loss of CETA labor, and the rising costs of labor and material make construction of safe bulk fuel storage facilities for under \$60,000 a questionable proposition. Raising the ceiling should improve the quality of bulk fuel storage projects and will address the inflating costs of these projects.



Introduced: 4/14/81  
Referred: Community & Regional  
Affairs and Finance

1 IN THE SENATE

BY SACKETT

2 SENATE BILL NO. 422

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

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THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

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Bill/Resolution No. Senate Bill 422  
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II. FISCAL DETAIL

Agency Affected Department of Community and Regional Affairs  
 Program Category Affected Development  
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 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
<b>TOTAL</b>		0	0	0		

FUNDING (Thousands of Dollars)

GENERAL FUND		0	0	0		
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		0	0	0		
PART TIME						
TEMPORARY						

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 AGENCY Community & Regional Affairs  
 PHONE 465-4736

Original: Legislative Finance  
 cc: Budget and Management

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# STATE OF ALASKA

## THE LEGISLATURE

BUDGET AND AUDIT COMMITTEE

FINANCE DIVISION  
POUCH WF-STATE CAPITOL  
JUNEAU, ALASKA 99811  
PHONE: (907) 465-3795

### M E M O R A N D U M

TO: Senator Terry Stimson  
FROM: Jay Hogan, Director  
Legislative Finance Division  
DATE: January 29, 1982  
SUBJECT: Senate Bill No. 423

Per your request for suggested language on Senate Bill 423, I have attached a marked up version of the bill. As you can see the only addition to existing statutory language is one making it clear that there can be appropriations or allocations in general obligation bond bills.

The mechanics of how this works are attached.

#### Ch. 118, SLA 1980

Pages 6 and 7 of the Transportation Bond Authorization Act of 1980 show that where projects are allocated there is a statement added "subject to reallocation between projects in accordance with AS 37.07.080 (e)." In those cases where projects are appropriated this language follows: "(b) The appropriation for projects made in this section may be reappropriated among the projects by law."

#### AS 15.15.040

That portion of the elections code attached that covers the preparation of the voter information pamphlet includes the requirement that the Director of Elections include "The statement of scope for each project shall be the same statement included in the authorization bill." This means that the Director of Elections must call attention in the Voter Information Pamphlet to the fact that projects are either appropriations or allocations.

#### 1980 Voter Information Pamphlet

Page 103 contains a portion of the information on Bonding Proposition F (the transportation bond issue). As you can see, the Division of Elections has set out following each group of projects, a statement as to whether or not the projects are appropriations or allocations, and the effect of each.

Attachments  
JHH:dh

Introduced: 4/15/81  
Referred: State Affairs, Judiciary  
and Finance

1 IN THE SENATE

BY STIMSON

2 SENATE BILL NO. 423

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to allocations for projects financed  
7 by general obligation bonds; and providing for an  
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. AS 24.20.037 is amended to read:

11 Sec. 24.30.037. GENERAL OBLIGATION BOND BILLS. A bill authorizing  
12 the issuance of general obligation bonds creating a state debt for  
13 capital improvements shall contain a statement of the scope of each  
14 project included in the proposed bond issue. The statement shall  
15 include a brief description of each capital improvement project, its  
16 location, and, in dollars, that portion of the total bond issue  
17 to be appropriated or allocated to the project.

18 ~~\* Sec. 2. AS 37.07.080 (c) is amended to read:~~

19 ~~(c) -- Transfers or changes between objects of expenditures or~~  
20 ~~between allocations may be made by the head of a state agency upon~~  
21 ~~approval of the division, except that a transfer between allocations~~  
22 ~~for projects financed by general obligation bonds may be made only by~~  
23 ~~law. -- No transfers may be made between appropriations except as provided~~  
24 ~~in an act making the transfers between appropriations.~~

25 \* Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-  
26 070(c).

## Chapter 118

## 1 MARINE TRANSPORTATION

2	Central region	4,200,000
3	Southeast region	568,200
4	Passenger terminal buildings,	
5	Auke Bay, Sitka, Petersburg	3,650,000
6	Prince Rupert ferry terminal building	1,000,000
7	Ferry terminal shelters at Clark's Bay,	
8	Metlakatla, Angoon, Kake	150,000

9 \* Sec. 9. The sum of \$41,050,000 is appropriated from the "1980 Transportation Construction Fund" to the Department of Transportation and Public  
10 Facilities to be allocated in accordance with the following projects and  
11 estimates, subject to reallocation between projects in accordance with AS 37.

## 12 07,080(e):

13	Project	Amount
14	PORTS AND HARBORS	
15	Homer harbor	6,100,000
16	Near Island harbor development	2,000,000
17	Ketchikan boat harbor	1,300,000
18	Petersburg boat harbor	3,750,000
19	Hoonah boat harbor	1,900,000
20	Sitka boat harbor	1,400,000
21	Seward boat harbor/port development	4,400,000
22	Auke Bay floating breakwater	3,500,000
23	Nome port facility	5,000,000
24	Cordova boat harbor	4,000,000
25	Sand Point dock	3,500,000
26	Port Lions boat harbor	1,100,000
27	Dillingham port facility/dry marina	3,000,000

28 \* Sec. 10. (a) The sum of \$10,297,000 is appropriated from the "1980

## Chapter 118

1 Transportation Construction Fund" to the Department of Transportation and  
2 Public Facilities in the amounts and for the projects listed in this section:

3	Project	Amount
4	PORTS AND HARBORS	
5	Unalaska port development	3,500,000
6	Yakutat port development	3,000,000
7	Kasaan boat harbor	250,000
8	Bethel small boat harbor	500,000
9	Lateral stability, terminal 1, Anchorage	982,000
10	Anchorage small boat harbor/dry marina	2,000,000
11	Salcha River boat launching/mooring facility	65,000

12 (b) The appropriations for projects made in this section may be reappro-  
13 priated among the projects by law.

14 \* Sec. 11. The sum of \$10,000,000 is appropriated from the "1980 Transpor-  
15 tation Construction Fund" to the Department of Transportation and Public  
16 Facilities for the construction of local service roads and trails, statewide.

17 \* Sec. 12. If the issuance of these bonds is authorized by the qualified  
18 voters of the state, the amount of \$549,000 or as much of that amount as is  
19 found necessary is appropriated from the general fund of the state to the  
20 state bond committee to carry out the provisions of this Act and to pay  
21 expenses incident to the sale and issuance of the bonds authorized in this  
22 Act. The amounts expended from the appropriation authorized by this section  
23 shall be reimbursed to the general fund from the proceeds of the sale of the  
24 bonds authorized by this Act.

25 \* Sec. 13. The amount withdrawn from the public facility planning fund  
26 for the purpose of advance planning for the improvements financed under this  
27 Act shall be reimbursed from the proceeds of the sale of bonds authorized by  
28 this Act.

29 \* Sec. 14. The question whether the bonds authorized in this Act are to

manner, indicate the general subject of the Act. The question shall, by the use of a few sentences in a succinct manner, give a true and impartial summary of the Act authorizing the state debt. The question of whether state debt shall be contracted shall be assigned a letter of the alphabet on the ballot. Provision shall be made for marking the question substantially as follows: "Bonds . . . . . Yes" or "Bonds . . . . . No," followed by an appropriate square.

(12) (Repealed)

(13) The director may provide for the use of punch-card voting in state elections in any area where data processing equipment is available. (§ 3.03 ch 83 SLA 1960; am §§ 5 — 7 ch 125 SLA 1962; am § 6 ch 80 SLA 1963; am § 1 ch 72 SLA 1967; am §§ 7, 8 ch 228 SLA 1968; am § 1 ch 18 SLA 1969; am § 6 ch 38 SLA 1974; am § 1 ch 120 SLA 1975; am § 21 ch 12 SLA 1980; am § 38 ch 100 SLA 1980)

**Effect of amendments.** — The first 1980 amendment in paragraph (10), substituted "four" for "three" in the second sentence, redesignated former subparagraphs (B) and (C) as present subparagraphs (C) and (D), and added present subparagraph (B).

The second 1980 amendment substituted "director" for "lieutenant governor" wherever it appears in the section, inserted "state" at the beginning of paragraph (5), added the present second sentence in paragraph (8), and added the present next to last sentence in paragraph (11).

NOTES TO DECISIONS

Cited in Carr v. Thomas, Sup. Ct. Op. No. 1762 (File No. 4261), 586 P.2d 622 (1978); Short v. State, Sup. Ct. Op. No. 1938 (File No. 4578), 600 P.2d 20 (1979).

**Sec. 15.15.035. Printing of ballots and other material.** The director may not be required to do business with a printing company while the company is involved in a labor dispute. (§ 9 ch 228 SLA 1968; am § 39 ch 100 SLA 1980)

**Effect of amendments.** — The 1980 amendment substituted "director" for "lieutenant governor" at the beginning of the section.

**Sec. 15.15.040. Preparation of other election materials.** (a) The director shall prescribe the form of and prepare tinted sample ballots and all other materials, forms and supplies required for the election.

(b) The director shall prepare and issue or make available with each sample ballot for a special election the statement provided for in AS 24.30.037 of the scope of each project included in a proposed general obligation bond issue creating a state debt for capital improvements that is submitted to the electorate for ratification under AS 15.15.030(11). The statement of scope for each project shall be the same statement included in the authorization bill. When a ballot proposition is submitted to the voters at a primary or a special election, a statement

## BONDING PROPOSITION F (cont.)

<b>6.</b>	<b>Marine Transportation</b>	<b>\$9,568,200</b>
	(A) Central region	4,200,000
	(B) Southeast region	568,200
	(C) Passenger terminal buildings, Auke Bay, Sitka, Petersburg	3,650,000
	(D) Prince Rupert ferry terminal building	1,000,000
	(E) Ferry terminal shelters at Clark's Bay, Metlakatla, Angoon, Kake	150,000

*Amounts allocated for specific marine transportation projects listed in this section may be reallocated among the projects by the commissioner of transportation and public facilities and the division of budget and management, Office of the Governor.*

<b>7.</b>	<b>Ports and Harbors</b>	<b>\$41,050,000</b>
	(A) Homer harbor	6,100,000
	(B) Near Island harbor development	2,000,000
	(C) Ketchikan boat harbor	1,300,000
	(D) Petersburg boat harbor	3,750,000
	(E) Hoonah boat harbor	1,900,000
	(F) Sitka boat harbor	1,400,000
	(G) Seward boat harbor/port development	4,500,000
	(H) Auke Bay floating breakwater	3,500,000
	(I) Nome port facility	5,000,000
	(J) Cordova boat harbor	4,000,000
	(K) Sand Point dock	3,500,000
	(L) Port Lions boat harbor	1,100,000
	(M) Dillingham port facility/dry marina	3,000,000

*Amounts allocated for specific ports and harbors projects listed in this section may be reallocated among the projects by the commissioner of transportation and public facilities and the division of budget and management, Office of the Governor.*

<b>8.</b>	<b>Ports and Harbors</b>	<b>\$10,297,000</b>
	(A) Unalaska port development	3,500,000
	(B) Yakutat port development	3,000,000
	(C) Kasaan boat harbor	250,000
	(D) Bethel small boat harbor	500,000
	(E) Lateral stability, terminal 1, Anchorage	982,000
	(F) Anchorage small boat harbor/dry marina	2,000,000
	(G) Saicha River boat launching/mooring facility	65,000

*Amounts appropriated for specific ports and harbors projects listed in this section may be reappropriated among the projects by law.*

<b>9.</b>	<b>Local Service Roads and Trails</b>	<b>\$10,000,000</b>
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*The amount appropriated for local service roads and trails projects in this section may not be reallocated or reappropriated.*



# COMMITTEE REPORT

## SENATE

4/16/81

FURTHER: Finance

Date: MAY 6, 1981

Mr. President:

The Committee on JUDICIARY has had SB 423 allocations for projects financed by general obligation bonds

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- as follows*
- do pass  do not pass
  - do pass with attached amendments(s)
  - replace with CS for \_\_\_\_\_  same title  new title
- and recommends \_\_\_\_\_
- AND attaches a "Letter of Intent"  New Fiscal Note
  - reports it back without recommendation
  - referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

1 Charles H. ...  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

2, Bill Ray No Rec  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

CHAIRMAN

Introduced: 4/15/81  
Referred: State Affairs, Judiciary  
and Finance

1 IN THE SENATE

BY STIMSON

2 SENATE BILL NO. 423

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

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7 by general obligation bonds; and providing for an  
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12 the issuance of general obligation bonds creating a state debt for  
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14 project included in the proposed bond issue. The statement shall  
15 include a brief description of each capital improvement project, its  
16 location, and, in dollars, that portion of the total bond issue  
17 appropriated [TO BE ALLOCATED] to the project.

18 \* Sec. 2. AS 37.07.080(c) is amended to read:

19 (c) Transfers or changes between objects of expenditures or  
20 between allocations may be made by the head of a state agency upon  
21 approval of the division; except that a transfer between allocations  
22 for projects financed by general obligation bonds may be made only by  
23 law. No transfers may be made between appropriations except as provided  
24 in an act making the transfers between appropriations.

25 \* Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-  
26 070(c).

ALASKA STATE LEGISLATURE

TWELFTH Legislature FIRST Session

SENATE BILL NO. 423

By STIMSON

"An Act relating to allocations for projects financed by general obligation bonds; and providing for an effective date."

Introduced in the Senate 4/15/1981

HISTORY IN THE SENATE

19 81	Read first time and referred to Committee on St. Affairs, Judiciary and Finance
4 15	<i>to Finance</i>
4 16	Reported back with recommendation that
5 7	<i>Fin. &amp; Dep. of Soc. Sec. to Finance</i>
	Read second time and
	Read third time and
	PASS Effective Date
	Yeas Yeas
	Nays Nays
	Absent Absent
	Excused Excused
	Reconsideration
	PASS Effective Date
	Yeas Yeas
	Nays Nays
	Absent Absent
	Excused Excused
	Reported correctly engrossed
	Signed by President
	Sent to House

SECRETARY OF THE SENATE

HISTORY IN THE HOUSE

19	Read first time and referred to Committee on
	Reported back with recommendation that
	Read second time and
	Read third time and
	PASS Effective Date
	Yeas Yeas
	Nays Nays
	Absent Absent
	Excused Excused
	Reconsideration
	PASS Effective Date
	Yeas Yeas
	Nays Nays
	Absent Absent
	Excused Excused
	Reported correctly engrossed
	Signed by Speaker
	Returned to Senate

CHIEF CLERK OF THE HOUSE

HISTORY IN THE SENATE

19	Received from House
	To enrolling
	Reported correctly enrolled
	Sent to Governor
	..... by Governor
	Filed with Lt. Governor
	Chapter No. ....

OFFICE OF THE OMBUDSMAN  
STATE OF ALASKA

SPECIAL REPORT 81-1

PROTECTION OF THE PUBLIC INTEREST  
IN THE EXPENDITURE OF  
VOTER APPROVED BOND FUNDS

FEBRUARY 11, 1981

FRANK FLAVIN  
OMBUDSMAN

The Office of the Ombudsman has investigated two complaints involving expenditure of voter approved bond monies. These two complaints point to abuses found in the expenditure of bond funds, and they are brought to your attention in the hope that improvements may be made in the system so that the electorate may know with assurance that when a bond issue is approved, only those projects described in the ballot question are authorized and in the amounts described. A summary of the two complaints is provided below.

#### Kennicott and Lakina Bridges (Ombudsman Complaint A79-1323)

In 1978, the Legislature adopted and the Governor signed into law, Chapter 138 which provided..."for the issuance of general obligation bonds in the amount of \$88,450,000 for the purpose of paying the cost of highway, ferry, airport, local service roads and trail construction, constructing and equipping maintenance facilities, and planning various transportation projects." Money for the construction of the Lakina Bridge and the Kennicott Bridge (\$101,800 and \$275,000 respectively) was under part 24 of Section 3 of this bill.

Revised Program (RP) 79-242 was signed on June 11, 1979, and it authorized the transfer of \$275,000 of the bond funds originally slated for the Kennicott Bridge. The RP stated that the..."bond funds for the Kennicott Bridge project are available for transfer because the state received only funding for the Gastineau Channel Bridge. The Kennicott Bridge (will) be programmed for the special bridge funds in the next capital program." Since the total dollar amount (\$275,000) was transferred to the Gastineau Channel Bridge, no funding was available to construct the originally authorized bridge.

On June 26, 1980, RP 80-326 was signed, which transferred \$31,800 from the original amount of \$101,800 for the Lakina Bridge. The revised program states that the "Reallocation of \$31,800 from the Lakina River Bridge project will provide part of the state match for the On and Off System Bridge Inventory projects." The revised program also said that "Due to pending D-2 legislation, community disagreements, and a reconnaissance project on the route, the Lakina Bridge cannot be constructed at this time."

The remaining balance in the Lakina Bridge project (\$70,000) was transferred to "safety programs" through RP 81-18 signed on July 18, 1980. The "safety programs" were funded under Chapter 138, SLA 1978. The RP said that the..."Lakina River Bridge project will be reprogrammed whenever D-2 legislation and community disagreements are settled."

Therefore, in both of these bridge projects, money originally authorized by the voters of Alaska was transferred to other construction projects. The effect of the transfers was to gut the original projects, and fund other projects insufficiently funded.

The Division of Legislative Audit conducted a performance review of construction projects under the control of the Department of Transportation and Public Facilities. The preliminary report prepared by the Division, which was presented to the Legislative Budget and Audit Committee on March 24, 1980, stated in part:

It is common practice within DOT/PF to transfer authorizations between projects for a variety of reasons, such as expanded project scopes, inadequate initial budgets or overexpenditure of final project budgets. However, according to two Attorney General opinions dated April 26, 1974 and February 29, 1980, transfers of a material portion of project authorizations on many projects funded by General Obligation Bond proceeds cannot be made between projects. This applies regardless of whether the project authorization is considered an appropriation or an allocation. Even if a scheduled project is found to be no longer feasible, that project's authorization cannot be transferred to another project or be used to create a new project.

According to the opinions, neither the Executive Branch nor the Legislature have the authority to materially alter the voter-approved funding proportions of certain bond issues.

The Department of Transportation and Public Facilities disagreed with the report, and felt that transfer of funds is legal, given a recent Attorney General opinion and appropriate executive review and approval. The Office of the Ombudsman found three separate Attorney General opinions discussing the legality of transferring bond funds from the original voter approved projects. The most recent opinion, dated July 23, 1980, states in part:

There simply exists neither rhyme nor reason to apply the overly broad dicta of judicial rulings from the earlier part of the century to an entirely different situation. It makes sense to list proposed projects. It also makes sense to set out the estimated cost of each (project). To the extent that it is feasible, the act's administrators should have their duties or guidelines prescribed by law. It makes no sense, however, to be frozen to each listed project when subsequent events prove one or another to be underfunded, overfunded, nonexistent, unnecessary, or feasible. It makes sense, therefore, to provide for reallocations between projects within the overall limits of an appropriation. This is what the legislature has done. We think it is legal.

We concede that the practice could be abused to work a fraud on the electorate. Very few practices are, however, free from this defect. Government officials always possess the raw power to abuse the processes entrusted to them and work a fraud on the public. They can be, and generally are, called to account if they do so. But there is no record here of any abuse of power or fraud. So long as reallocations have a rational basis, there will be no fraud on the electorate.

Although transferring bond funds from one voter approved project to another may be technically legal... "the practice could be abused to work a fraud on the electorate." In this case two specific construction projects were authorized by the electorate, and then after these projects were found to be infeasible, the authorized funds were transferred to other projects without voter approval. Whether the public was defrauded or simply misled is largely academic. In either case the practice should be eliminated.

{If any practices are free from potential fraud, voter approval of bond }  
propositions should be. The potential exists for projects to be added }  
to a bonding package solely to obtain regional votes. After the total  
package is approved these projects can then be abandoned; the political  
objective having been achieved. This potential should also be eliminated.

Television Town Meetings Project (Ombudsman Complaint A79-1012)

The Television Town Meetings Project consisted of three phases: 1) survey research through questionnaires, 2) Television Town Meetings, and 3) a final report including a ten minute film.

Funding for the project flowed from bonds issued pursuant to Chapter 138 SLA 1978. Applicable constitutional and statutory provisions are:

1. AS 24.30.037:

General obligation bond bills. A bill authorizing the issuance of general obligation bonds creating a state debt for capital improvements shall contain a statement of the scope of each project included in the proposed bond issue. The statement shall include a brief description of each capital improvement project, its location, and, in dollars, that portion of the total bond issue to be allocated to the project.

2. AS 15.15.040(b):

(b) The lieutenant governor shall prepare and issue or make available with each sample ballot for a special election, the statement provided for in AS 24.30.037 of the scope of each project included in a proposed general obligation bond issue creating a state debt for capital improvements that is submitted to the electorate for ratification under AS 15.15.030(11). The statement of scope for each project shall be the same statement included in the authorization bill. When a ballot proposition is submitted to the voters at a primary or a special election a statement the same as that provided for in the election pamphlet under AS 15.57.010(2) shall be made available with each sample ballot.

3. Article IX, Section 8, Constitution of the State of Alaska:

Section 8. State Debt. No state debt shall be contracted unless authorized by law for capital improvements and ratified by a majority of the qualified voters of the State who vote on the question. The State may, as provided by law and without ratification, contract debt for the purpose of repelling invasion, suppressing insurrection, defending the State in war, meeting natural disasters, or redeeming indebtedness outstanding at the time this constitution becomes effective.

The Legislature approved a bond package to place before the voters that provided for:

<u>Transportation Systems Planning</u>	\$4,098,100
<u>Transportation Projects Planning</u>	103,700
<u>Highway Research Program</u>	600,000
TOTAL	\$4,801,800

The budget described Transportation Systems Planning as efforts related to the implementation of statewide, regional and local transportation studies and the data, information, mapping and graphics services to support the Transportation studies.

The Ballot Question that went to the voters stated:

Shall the State of Alaska issue its general obligation bonds in the principal amount of not more than \$88,450,000 for the purpose of paying the cost of highway, ferry, airport, local service roads and trails construction, constructing and equipping maintenance facilities, and planning various transportation projects? (emphasis added).

The Summary of Proposition for the voters provided:

This proposal, if approved, would provide for the issuance of general obligation bonds of the State in the amount of \$88,450,000 to provide funding for highway, ferry, airport and local service roads and trails construction, for constructing and equipping certain transportation maintenance facilities, and for planning transportation projects. The funds would be allocated as follows:

<u>PROJECT</u>	<u>LOCATION</u>	<u>AMOUNT</u>
(1) Planning, project planning and research	Statewide	\$4,801,800

There is no specific mention in the Capital Budget Project Justification Statement, the Ballot Question or the Summary of Proposition of the Television Town Meetings. The budget and ballot proposition only mention transportation planning, yet only approximately 50% of the project deals

with transportation specifically. The other 50% deals with non-transportation public facilities or general governmental revenue/taxation spending questions.

In reviewing the testimony and records associated with this project, we feel the following deficiencies and irregularities have occurred:

- The use of bond monies for the Television Town Meetings was an improper expenditure of bond funds. The ballot question did not mention such a project as required by AS 24.30.037 and AS 15.15.040(b). Indeed, the bond proposal did not even mention public facilities planning for non-transportation projects.
- Further, the thrust of the entire project was directed toward budgetary priorities rather than the planning of specific capital improvements. The use of bond monies for a project, the direct result of which is an attitude survey rather than a tangible capital improvement, violates the Alaska Constitution, Article IX, Section 8.

Legal arguments aside, we do not believe it is fair to use money for a project the voters could not reasonably have inferred from the ballot question.

## Conclusion

In the Television Town Meeting complaint, money was expended on a project that the electorate could not have easily believed would have been included within the language of the bond proposition. In the second complaint investigated by this office, the bond funds were dramatically "reallocated" causing the demise of two bridge construction projects authorized by the electorate.

In both of the complaints, voter approved bond funds were not spent as described in the bond authorization acts, and as stated in the bond propositions on the ballot. The electorate is being misled as to what expenditures are being approved, and to what extent funds may be "reallocated" to other projects. The Florida Supreme Court stated in *Oven v. Ausley*, 143 So. 588, 589 (1932):

...it is a violation of an elemental principle in the administration of public funds for those who are charged with the trust of their proper expenditure not to apply such funds to the purpose for which they are raised. When an enforced contribution is exacted from the people by the power of taxation, it is for a specific public purpose, and the fund so raised is a trust fund in the hands of the legal custodians of it.

## Solution

The problems identified in these two complaints could be precluded from happening in the future if the following measures are adopted:

1. All general obligation bond acts should be carefully written, with each project described in sufficient detail to inform the electorate. (See AS 24.30.037)
2. AS 24.30.037 should be amended to state that each project has an "appropriation" (rather than "allocation"), and that this appropriation may not be reappropriated to other projects without voter approval.
3. The ballot for all bond propositions should state that the bond funds may not be reappropriated to other projects without voter approval. (See AS 15.15.040)

Submitted this 10th day of February 1981.

*Frank Flavin*  
\_\_\_\_\_  
Frank Flavin  
Ombudsman

APPENDICES

# STATE OF ALASKA

DEPARTMENT OF TRANSPORTATION AND PUBLIC FACILITIES

OFFICE OF THE COMMISSIONER

JAY S. HAMMOND, GOVERNOR

(907) 465-3900

POUCH Z  
JUNEAU, ALASKA 99811  
(TELEX 45-328)

November 24, 1980  
000H

Mr. Frank Flavin  
Office of the Ombudsman  
State of Alaska  
Pouch W0  
Juneau, AK 99811

Dear Mr. Flavin:

Thank you for your letter of October 14, 1980 concerning Ombudsman Complaint A79-1323.

The issues you raise are not new and are the subject for continuing discussions between the Executive and Legislative branches of Government. Both the administration and the legislature are driven by the main objective of serving the public by getting needed capital projects built as expeditiously and as cost effective as possible.

Changing conditions in fiscal resources available plus other external factors affecting capital construction can greatly influence how these programs are operated.

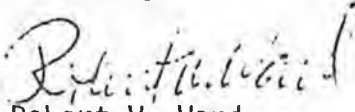
We address these issues in a spirit of cooperation with the Legislature and a sensitivity to the laws as passed; this is the proper arena for resolution of the problems.

We do not operate the capital construction program to work a fraud on the electorate.

We do not request funding from the Legislature and the people for projects that are not feasible.

We will continue to work with the Legislature to provide the people of Alaska with a responsible and progressive capital improvements program.

Sincerely,

  
Robert W. Ward  
Commissioner

# STATE OF ALASKA

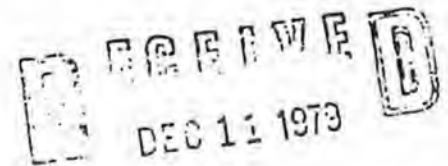
JAY S. HAMMUND, GOVERNOR

DEPARTMENT OF TRANSPORTATION AND PUBLIC FACILITIES

OFFICE OF THE COMMISSIONER

POUCH Z  
JUNEAU, ALASKA 99811  
(TELEX 45-328)

December 7, 1979



ADDRESS  
OFFICE OF THE COMMISSIONER

Mr. Frank Flavin, Ombudsman  
Office of the Ombudsman  
840 K Street, Room 203  
Anchorage, Alaska 99501

Re: Ombudsman Complaint, A79-1012

Dear Mr. Flavin:

Please accept this letter as the response of the Department of Transportation and Public Facilities to your Complaint A79-1012.

1. Not applicable to this Department.
2. We do not plan at this time to reimburse the bond funds on our own initiative. We will, of course, be guided by Bond Counsel and will be responsive to any legislative enactment.
3. If there are any future Television Town Meetings funded by this Department, we will certify the funding source in advance.
- 4, 5, 6 & 7 are all under review as to this Department's involvement and as to what latitude we have at this date in the implementation of these recommendations.

As to your final two recommendations, we will be happy to work with the Divisions of Personnel and Legislative Audit to assist them in any investigations they are asked to conduct.

Sincerely,

Robert W. Ward  
Commissioner

A SPECIAL REVIEW OF  
THE DEPARTMENT OF TRANSPORTATION  
AND PUBLIC FACILITIES  
PUBLIC PARTICIPATION PROJECT

February 7, 1980

Commissioner, Department of Trans-  
portation and Public Facilities

Robert W. Ward

Deputy Commissioners, Department of Trans-  
portation and Public Facilities

Ron B. Lind  
John Bates  
Patrick P. Ryan  
Ray Shumway

STATE OF ALASKA

AUDIT DIVISION  
POUCH W—ALASKA OFFICE BUILDING

THE LEGISLATURE  
BUDGET AND AUDIT COMMITTEE

FINANCE DIVISION  
POUCH WF—STATE CAPITOL  
JUNEAU, ALASKA 99811

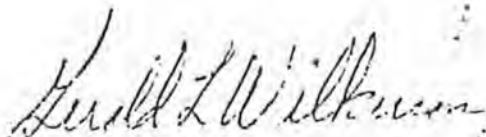
February 14, 1980

Members of the  
Legislative Budget and Audit Committee:

In accordance with the provisions of Title 24 of the Alaska  
Statutes, the attached report is submitted for your review:

A SPECIAL REVIEW OF  
THE DEPARTMENT OF TRANSPORTATION  
AND PUBLIC FACILITIES  
PUBLIC PARTICIPATION PROJECT

January 7, 1980



Gerald L. Wilkerson, CPA  
Legislative Auditor  
Division of Legislative Audit

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Department of Transportation and Public Facilities. . . . .	8
Additional Comments. . . . .	9

## PURPOSE AND SCOPE OF THE REVIEW

In accordance with the provisions of Title 24 of the Alaska Statutes and a special request of the Legislative Budget and Audit Committee, a review was conducted of the Department of Transportation and Public Facilities' Public Participation Project, more commonly referred to as the "Television Town Meetings". The review was conducted to determine:

1. the legality and propriety of certain topics discussed during the Town Meetings in relation to the programs' funding source, a 1978 bond proposition provided for by Chapter 138, SLA 1978, and
2. the total amount of bond proceeds expended for the Television Town Meetings.

Our review included an analysis and evaluation of the following:

1. legal opinions by the Attorney General's Office, the Division of Legal Services and the bond counsel firms of Wohlforth and Flint, and Orrick, Herrington, Rowley and Sutcliffe;
2. applicable provisions of the Alaska Constitution and Alaska Statutes;
3. video tapes of the seven individual Town Meetings and the final report;
4. final tabulations of the Television Town Meeting consensor and telephone questions/results;
5. scripts of the programs for several locations; and
6. accounting records of the Department of Transportation and Public Facilities and the Office of the Governor's Alaska Public Forum.

### Scope Constraints

This review was hampered in part by the following constraints:

1. The financial activity of the project has not concluded in either the Alaska Public Forum Office or the Department of Transportation and Public Facilities.

2. Due to delays in the submission and approval of the FY '80 Transportation Planning Annual Work Program, the Department established a special project number in June of 1979 as a temporary account for expenditures. Primarily between the beginning of FY '80 and the time federal approval was obtained on the Annual Work Program (AWP), this one account was used as a cost accumulator for all expenditures incurred on planning projects covered by the AWP, including the Television Town Meeting project. The special account is funded by Chapter 138, SLA 1978 general obligation bond proceeds.

As of December 31, 1979, this temporary account had accumulated over 4,400 transactions totaling in excess of \$1,200,000. The Department has attempted to identify and transfer to a separate account, those expenditures relating to the Television Town Meeting project.

During our review, we did not audit the total charges to this temporary account to determine if the Department did in fact identify all Town Meeting costs.

## ORGANIZATION AND FUNCTION

At the November 7, 1978 general election, the people of Alaska approved bonding proposition number 5 (Chapter 138, SLA 1978), which provided for the issuance of general obligation bonds in the amount of \$88,450,000 for the purpose of paying the cost of highway, ferry, airport, local service roads and trail construction, constructing and equipping maintenance facilities, and planning various transportation projects. Of that total amount, appropriated to the Department of Transportation and Public Facilities, \$4,801,800 was allocated to project planning and research, statewide. One project funded by this allocation is the Public Participation Project, commonly referred to as the T.V. Town Meetings.

A reimbursable services agreement between the Department and the Office of the Governor's Alaska Public Forum Office (APF) provided \$438,350 of bond funds to develop and implement a program designed to involve Alaska residents in determining the priorities for the construction of capital facilities. APF contracted with Media Group Alaska, Inc. to perform the project task in three phases - survey research, media production (T.V. Town Meetings) and a final report.

The T.V. Town Meetings were intended to provide an alternative to the traditional public hearing process by using television and opinion sampling to obtain the views of the public.

Seven separate programs were produced in Anchorage and were broadcast live, via satellite, respectively to the communities of Juneau, Fairbanks, the Kenai Peninsula, the Matanuska Valley, Anchorage, Sitka and Ketchikan.

## AUDITOR'S CONCLUSIONS

1. The validity of the bonds is not impaired.

All legal counsel involved in our review concur that the expenditure of bond proceeds for the Television Town Meetings is of no concern to the bondholders. The rights of the bondholders are unaffected in that the bonds were validly authorized and are general obligations of the State. The holders rely on the full faith and credit of the State to pay the bonds.

2. The expenditure of Chapter 138, SLA 1978 bond proceeds in relation to certain general topics discussed during the T.V. Town Meetings is apparently legal. However, we question the judgement of the project administrators' inclusion of the general topics in the television programs.

Legal counsel agree that the Television Town Meeting concept is a valid means of involving the general population in planning capital projects. In addition, considering the non-specific wording of Chapter 138, SLA 1978 and that act's exemption from AS 24.30.037 which requires the inclusion of a statement of the scope of each project, the expenditure of bond proceeds for transportation planning via the T.V. Town Meetings appears proper.

However, legal opinions conflict in light of the project's inclusion of general topics such as the Permanent Fund, tax relief, d-2, prisons, the capital move, loan programs and residency in the T.V. Town Meetings.

The Attorney General's Office writes, in part:

While one might question whether the program participants may have been over zealous in their attempts to pep up the program--inevitably asking their own favorite questions as a result, we cannot say that the questions asked violated the underlying law or constituted an impropriety. In making that determination we are mindful that hindsight is always 20/20, and that therefore,

the only reasonable way of judging the matter is to place oneself in the shoes of the program participants at the time they were acting on the matter. One must remember that this was a town meeting--an attempt to replace the traditional hearing with a new media concept. As discussion at traditional public hearings sometimes strays from the basic purpose, so did discussion at this meeting. That occasional deviation does not make traditional public hearings "illegal"--nor did it make the town meeting illegal.

The Legislative Affairs' Division of Legal Services disagrees by stating:

A major complication arises here because of the injection into the programs of matters which have an extremely tenuous or no relationship to planning capital improvements even in the broadest sense. Substantial portions of the programs were devoted to such matters. Obviously, even in a public hearing, extraneous matter does come up. Here, however, clearly extraneous matter was directly injected into the programs. While such topics as income tax repeal, state loan programs, the permanent fund and d-2 are of public concern, they clearly have no logical and direct connection with constructing capital improvements. Devoting bond proceeds to these kinds of topics is clearly an improper use of the proceeds.

The bond counsel firm of Orrick, Herrington, Rowley and Sutcliffe concludes:

The non-related questions were in the minority, but there were so many of them that it is difficult to dismiss all of them on the basis of spurring viewer interest. Nevertheless, the programs were still centered around

transportation projects, and, giving the state agencies and officers who expended the funds the benefit of a strong presumption of regularity and allowing them a maximum amount of reasonable discretion, as we believe the courts would do, we conclude that the expenditures in question were not illegal under the Constitution or the statute.

Although legal to the letter of the law, we do not believe the inclusion of the general topics in the program was in good judgement and the relation, if any, of those topics to transportation planning was tenuous at best. In order to ensure the integrity of the State's bonding ability and to maintain public support, we recommend that future general planning be funded through the General Fund and that all bonding legislation be written project specific and in accordance with the provisions of AS 24.30.037.

3. As of December 31, 1979, we estimate that \$485,780 of Chapter 138, SLA 1978 bond proceed expenditures were incurred by the Department of Transportation and Public Facilities (DOT/PF) and the Alaska Public Forum.

Due to the scope constraints described on page 4 of this report, financial activity not finalized and poor project accounting by DOT/PF, we were unable to determine the total cost of the Town Meeting project as of December 31, 1979. However, it appears that the majority of the project's financial activity has been completed and most of the Department's costs have been identified. Therefore, the above amount reasonably approximates total bond funds expended. Other project costs charged to General Fund operating accounts are not included since they do not pertain to the purpose of our review.

The bond fund expenditures were made in the following three major areas:

1. Department of Transportation and Public Facilities Costs \$ 56,647  
(The majority of costs were salaries for the project directors and telephone operators and their related travel.)

2. Alaska Public Forum Costs (These costs include salaries for temporary project employees, related travel, advertisement and other Forum expenses.)	68,883
3. Alaska Public Forum contract with Media Group Alaska, Inc.	<u>360,250</u>
<u>Total Estimated Bond Fund Expenditures</u>	<u>\$485,780</u>

# STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

## DEPARTMENT OF TRANSPORTATION AND PUBLIC FACILITIES

OFFICE OF THE COMMISSIONER

POUCH Z  
JUNEAU, ALASKA 99811  
(TELEX 45-328)

March 8, 1980  
000H

RECEIVED

MAR 10 1980

LEGISLATIVE  
AUDIT

Gerald L. Wilkerson, CPA  
Legislative Auditor  
Division of Legislative Audit  
Pouch WF  
Juneau, AK 99811

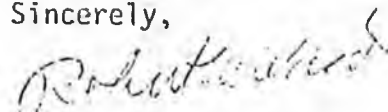
Dear Mr. Wilkerson:

I have reviewed your preliminary report on "A Special Review of the Department of Transportation and Public Facilities, Public Participation Project, February 7, 1980" and find that I agree with your Auditor's Conclusions, numbers one and three.

I do not agree with your conclusion number two because I feel that the expenditure of the bonds on general topics, as they were included in the T.V. Town Meetings, were clearly legal and that your Auditor's Conclusions should be written to state that they were legal.

In my view, the inclusion of the general topics was desirable and necessary to increase the interest in the programs as well as continue to demonstrate to the public that the use of State funds, for any purpose, decreases the amount available for other uses. Too many times we try to simplify the discussions to the point where they are not realistic when applied to the actual situation.

Sincerely,



Robert W. Ward  
Commissioner

THE LEGISLATURE

BUDGET AND AUDIT COMMITTEE

FINANCE DIVISION  
POUCH WF—STATE CAPITOL

JUNEAU, ALASKA 99811

March 12, 1980

Members of the  
Legislative Budget and Audit Committee:

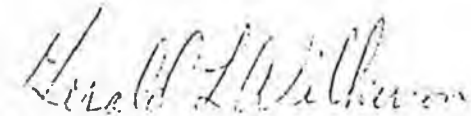
We have reviewed the Department of Transportation and Public Facilities' response to our Preliminary Report. Our comments follow:

Auditor's Conclusion No. 2

The Department disagrees with our conclusion by stating, in part, ". . . that the expenditure of the bonds on general topics, as they were included in the T.V. Town Meetings, were clearly legal and that your Auditor's Conclusions should be written to state that they were legal".

Had the results of our review shown that the expenditures were "clearly legal", we would have reported so. However, considering the conflicting legal opinions obtained during our review, the final decision of the expenditures' legality would have to be made by a court of law.

Therefore, we reaffirm our Auditor's Conclusion No. 2.



Gerald L. Wilkerson, CPA  
Legislative Auditor  
Division of Legislative Audit

APR 21 1981

# STATE OF ALASKA

## DEPARTMENT OF REVENUE

OFFICE OF THE COMMISSIONER

JAY S. HAMMOND, GOVERNOR

POUCH 5  
JUNEAU, ALASKA 99811

April 21, 1981

The Honorable Patrick M. Rodey  
Chairman  
Senate Judiciary Committee  
Room 207 - Capitol Building  
Juneau, Alaska

Dear Senator Rodey:

Re: Senate Bill No. 423

Senate Bill No. 423, an Act relating to allocations for projects financed by general obligation bonds, was introduced in the Senate on April 15, 1981 and was referred to the Senate State Affairs; Judiciary and Finance Committees. Subsequently on April 16, 1981, Senator Fischer, Chairman, Senate State Affairs Committee waived referral on Senate Bill No. 423 and the bill was referred to the Senate Judiciary and Finance Committees.

For the consideration of the Senate Judiciary Committee, I am enclosing a copy of a Fiscal Note prepared by Mr. Anselm Staack, Treasury Comptroller, Department of Revenue concerning the proposed legislation.

Sincerely,

R. D. Stevenson  
Special Assistant

RDS/rdh

cc: The Honorable Don Bennett  
The Honorable M. E. Dankworth  
Co-Chairmen  
Senate Finance Committee

Joseph K. Donohue  
Deputy Commissioner  
Department of Revenue

Anselm Staack  
Treasury Comptroller  
Department of Revenue

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

SB 423

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SENATE BILL NO. 423

Title Relating to allocations for projects financed by general obligation bonds.

Requested by Senate State Affairs Committee Date 4/15/81

II. FISCAL DETAIL

Agency Affected Dept. of Revenue/Div. of Budget & Mgmt./DOTPF/State Bond Committee

Program Category Affected \_\_\_\_\_

BRU, Program, or Subprogram(s) Affected \_\_\_\_\_

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill would, in effect, require that amounts be appropriated to specific projects in general obligation bonding bills rather than use allocation.

Transfers between allocations (presumably on already passed bonding bills) for a project could not be made except as provided for by additional enabling legislation.

Fiscal impacts are possible but indeterminate; this bill reduces administrative flexibility and may cause additional administrative costs. DOTPF to submit separate fiscal note.

*Anselm C. Staack*

IV. DATE April 21, 1981

PREPARED BY Anselm C. Staack, Treasury Comptroller

AGENCY Dept. of Revenue/Treasury Division

PHONE 465-2351

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor: (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

SB 423

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*Anselm C. Staack*

IV. DATE April 21, 1981

PREPARED BY Anselm C. Staack, Treasury Comptroller

AGENCY Dept. of Revenue/Treasury Division

PHONE 465-2351

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

Introduced: 4/15/81  
Referred: State Affairs, Judiciary  
and Finance

1 IN THE SENATE

BY STIMSON

2 SENATE BILL NO. 423

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to allocations for projects financed  
7 by general obligation bonds; and providing for an  
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. AS 24.20.037 is amended to read:

11 Sec. 24.30.037. GENERAL OBLIGATION BOND BILLS. A bill authorizing  
12 the issuance of general obligation bonds creating a state debt for  
13 capital improvements shall contain a statement of the scope of each  
14 project included in the proposed bond issue. The statement shall  
15 include a brief description of each capital improvement project, its  
16 location, and, in dollars, that portion of the total bond issue  
17 appropriated [TO BE ALLOCATED] to the project.

18 \* Sec. 2. AS 37.07.080(e) is amended to read:

19 (e) Transfers or changes between objects of expenditures or  
20 between allocations may be made by the head of a state agency upon  
21 approval of the division; except that a transfer between allocations  
22 for projects financed by general obligation bonds may be made only by  
23 law. No transfers may be made between appropriations except as provided  
24 in an act making the transfers between appropriations.

25 \* Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-  
26 070(c).

27  
28  
29

Introduced: 4/15/81  
Referred: State Affairs, Judiciary  
and Finance

1 IN THE SENATE

BY STIMSON

2 SENATE BILL NO. 423

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

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26 070(c).

COMMITTEE REPORT  
SENATE

3/12/82

FURTHER: None

Date: \_\_\_\_\_

Mr. President:

The Committee on FINANCE has had SB 430  
making a special appropriation to the City of Port Heiden for erosion control

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for \_\_\_\_\_  same title  
 new title
- and recommends \_\_\_\_\_
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

\_\_\_\_\_

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\_\_\_\_\_  
CHAIRMAN

COMMITTEE REPORT  
SENATE

4/15/81

FURTHER: C & RA  
FINANCE

Date: \_\_\_\_\_

Mr. President:

The Committee on TRANSPORTATION has had SB 430  
making a special appropriation to the City of Port Heiden for erosion control

*as follows*  
under consideration and (a majority of the committee) (the committee)  
reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for \_\_\_\_\_  same title  
 new title
- and recommends \_\_\_\_\_
- AND attaches a "letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DU PASS

\_\_\_\_\_

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\_\_\_\_\_

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

*Bill Kay No REC*

*John Williams No Rec*

*J. Kettle No Rec*

\_\_\_\_\_

\_\_\_\_\_

*Bill Kay do pass*

\_\_\_\_\_

CHAIRMAN

Funding Information  
General Fund \$100,000  
Other Funds -0-  
\$100,000

Introduced: 4/15/81  
Referred: Transportation,  
Community & Regional Affairs  
and Finance

1 IN THE SENATE

BY HOFFMAN

2 SENATE BILL NO. 430

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the City of  
7 Port Heiden for erosion control; and providing for an  
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. The sum of \$100,000 is appropriated from the general fund  
11 for payment as a grant to the City of Port Heiden for erosion control.

12 \* Sec. 2. The appropriation made by this Act shall be disbursed in  
13 accordance with AS 37.05.315.

14 \* Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-  
15 070(c).

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COMMITTEE

ALASKA STATE LEGISLATURE

TWELFTH Legislature FIRST Session

SENATE BILL NO. 430

By HOFFMAN

"An Act making a special appropriation to the City of Port Heiden for erosion control; and providing for an effective date."

Introduced in the Senate 4/15/31, 19....

HISTORY IN THE SENATE

19 81	Read first time and referred to Committee on Trans., C & RA and Finace												
4 15	Reported back with <i>Group</i> recommendation that <i>3 none</i> <i>to CIRA would to JH</i>												
<del>17 52</del>													
3 5													
3 11													
	Read second time and												
	Read third time and												
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Reconsideration													
PASS	Effective Date												
Yeas	Yeas												
Nays	Nays												
Absent	Absent												
Excused	Excused												
	Reported correctly engrossed Signed by President Sent to House												
SECRETARY OF THE SENATE													

HISTORY IN THE HOUSE

19	Read first time and referred to Committee on												
	Reported back with recommendation that												
	Read second time and												
	Read third time and												
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Yeas	Yeas												
Nays	Nays												
Absent	Absent												
Excused	Excused												
	Reported correctly engrossed Signed by Speaker Returned to Senate												
CHIEF CLERK OF THE HOUSE													

HISTORY IN THE SENATE

19	Received from House
	To enrolling
	Reported correctly enrolled
	Sent to Governor
	..... by Governor
	Filed with Lt. Governor
	Chapter No. ....

Funding Information  
General Fund \$100,000  
Other Funds -0-  
\$100,000

Introduced: 4/15/81  
Referred: Transportation,  
Community & Regional Affairs  
and Finance

1 IN THE SENATE

BY HOHMAN

2 SENATE BILL NO. 430

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the City of  
7 Port Heiden for erosion control; and providing for an  
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. The sum of \$100,000 is appropriated from the general fund  
11 for payment as a grant to the City of Port Heiden for erosion control.

12 \* Sec. 2. The appropriation made by this Act shall be disbursed in  
13 accordance with AS 37.05.315.

14 \* Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-  
15 070(c).

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COMMITTEE REPORT

SENATE

FURTHER. Finance

4/16/81

Date:

5/12/81

Mr. President:

The Committee on TRANSPORTATION has had SB 461

making a special appropriation to Dept. of Transportation & Public Facilities for airport construction and related facilities

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations: as follows

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for \_\_\_\_\_  same title  
 new title
- and recommends \_\_\_\_\_
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING DO PASS.

1 Bill Ray

1 John Sackett

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

MEMBERS HAVING OTHER RECOMMENDATIONS:

2 \_\_\_\_\_ No Rec.

2 Don Gilman

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

1 Bill Ray

CHAIRMAN

Funding Information  
 General Fund \$2,700,000  
 Other Funds -0-  
 \$2,700,000

Introduced: 4/16/81  
 Referred: Transportation and  
 Finance

1 IN THE SENATE

BY HOHMAN

2 SENATE BILL NO. 461

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the Depart-  
 7 ment of Transportation and Public Facilities for  
 8 airport construction and related facilities; and  
 9 providing for an effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 \* Section 1. The sum of \$2,700,000 is appropriated from the general fund  
 12 to the Department of Transportation and Public Facilities for airport con-  
 13 struction and related facilities as follows:

14	(1) Kwethluk: crosswind airport	\$800,000
15	(2) Kipnuk: extension of parking area for	
16	aircraft	225,000
17	(3) Kwigillingok: extension of road to village	800,000
18	(4) Kongiganak: extension of road to village	150,000
19	(5) Tuntutulisk: extension of road to village	725,000

20 \* Sec. 2. The appropriation made by this Act is for capital projects and  
 21 is subject to AS 37.25.020.

22 \* Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-  
 23 070(c).

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ALASKA STATE LEGISLATURE

TWELFTH Legislature FIRST Session

SENATE BILL..... NO. 461...

By ..HOHMAN.....

HISTORY IN THE SENATE

19 81

4 16

5 13

Read first time and referred to Committee on

TRANSPORTATION and FINANCE

Reported back with recommendation that *transp 200,000, to finance*

Read second time and

Read third time and

PASS	Effective Date
Yeas	Yeas
Nays	Nays
Absent	Absent
Excused	Excused

Reconsideration

PASS	Effective Date
Yeas	Yeas
Nays	Nays
Absent	Absent
Excused	Excused

Reported correctly engrossed  
Signed by President  
Sent to House

SECRETARY OF THE SENATE

HISTORY IN THE HOUSE

19

Read first time and referred to Committee on

Reported back with recommendation that

Read second time and

Read third time and

PASS	Effective Date
Yeas	Yeas
Nays	Nays
Absent	Absent
Excused	Excused

Reconsideration

PASS	Effective Date
Yeas	Yeas
Nays	Nays
Absent	Absent
Excused	Excused

Reported correctly engrossed  
Signed by Speaker  
Returned to Senate

CHIEF CLERK OF THE HOUSE

HISTORY IN THE SENATE

19

Received from House

To enrolling

Reported correctly enrolled

Sent to Governor

..... by Governor

Filed with Lt. Governor

Chapter No. ....

"An Act making a special appropriation to the Department of Transportation and Public Facilities for airport construction and related facilities; and providing for an effective date."

Introduced in the Senate ..... 4/16/ 19... 81

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. S.B. 461

Title Spec. approp. for airport construction and related facilities

Requested by Sen. Hohman

Date 4-20-81

II. FISCAL DETAIL

Agency Affected Dept. of Transportation & Public Facilities

Program Category Affected \_\_\_\_\_

BRU, Program, or Subprogram(s) Affected \_\_\_\_\_

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY '81	FY82	FY83	FY84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL		2,800	5.0	5.5	6.0	6.5
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
<b>TOTAL</b>		<b>2,800</b>	<b>5.0</b>	<b>5.5</b>	<b>6.0</b>	<b>6.5</b>

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Construction costs for the described projects were estimated by the Aviation Design Section. With the exception of Kipnuk, the allocations appear sufficient for the work described. The Kipnuk Parking Area allocation should be increased to approximately \$325,000 if a gravel surface is desired. Design of these projects will probably be performed using consultant services and is assumed to account for 6 percent of these allocations. No extra personnel will be required for maintenance of these facilities, however, the contract maintenance costs are expected to increase \$5,000 with approximate 10% inflation.

IV. DATE 4/28/81

PREPARED BY Central Division Planning & Programming  
AGENCY Transportation & Public Facilities

PHONE 266-1462

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

*okuy*

Funding Information  
General Fund \$2,700,000  
Other Funds -0-  
\$2,700,000

Introduced: 4/16/81  
Referred: Transportation and  
Finance

1 IN THE SENATE

BY HOHMAN

2 SENATE BILL NO. 461

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

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7 ment of Transportation and Public Facilities for  
8 airport construction and related facilities; and  
9 providing for an effective date."

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