

BILLS 1981 - 1982
CSSB 17 cont. - SB 18

Log. Finance

1599
1599

1 (7) provide the legislative finance division with an advance
2 copy of the governor's budget workbooks by the first Monday in January
3 of each year, except that following a gubernatorial election year the
4 advance copy shall be provided by the second Monday in January.

5 * Sec. 5. AS 37.07.060(b)(2) is amended to read:

6 (2) his operating program and budget recommendations for the
7 succeeding fiscal year organized by agency as required by AS 37.07.-
8 020(a);

9 * Sec. 6. AS 37.07.070 is repealed and reenacted to read:

10 Sec. 37.07.070. LEGISLATIVE REVIEW. The legislature shall con-
11 sider the governor's proposed comprehensive operating and capital
12 improvements programs and financial plans, evaluate alternatives to the
13 plans, make program selections among the various alternatives and
14 determine, subject to available revenues, the level of funding required
15 to support authorized state services. The operating and capital budgets
16 of each agency shall be separately reviewed. During each regular
17 session of the legislature, legislative review of the governor's supple-
18 mental appropriation bills and the governor's budget amendments shall
19 be governed by the following time limits:

20 (1) Requests by the governor for supplemental appropriations
21 for state agency operating budgets for the current fiscal year may be
22 introduced by the rules committee only through the 45th legislative
23 day.

24 (2) Requests by the governor for budget amendments to state
25 agency budgets for the budget fiscal year may be received and reviewed
26 by the finance committees only through the 75th legislative day.

27 * Sec. 7. AS 24.20.231(4) is amended to read:

28 (4) cooperate with the division of budget and management in
29 establishing a comprehensive system for state [PROGRAM] budgeting and

1 financial management as set out in the Executive Budget Act (AS 37.07);

2 * Sec. 8. This Act takes effect July 1, 1981.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

—

Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/18/81
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2

CS FOR SENATE BILL NO. 17 (Finance) am

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

TWELFTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act relating to the Executive Budget Act; and to
7 state agency programs; and providing for an effective
8 date."

8

9

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10

* Section 1. AS 37.07.010(1) is amended to read:

11

(1) the orderly establishment, continuing review, and peri-
12 odic revision of the program goals and policies of state agencies and
13 financial goals and policies of the state;

13

14

* Sec. 2. AS 37.07.010(3) is repealed and reenacted to read:

15

(3) the preparation, coordination, analysis, and enactment
16 of a budget which is organized to focus on the services provided by
17 state agencies and on the cost of those services and which provides for
18 implementation of policies and plans in the succeeding budget period;

18

19

* Sec. 3. AS 37.07.020(a) is amended to read:

20

(a) The governor shall prepare and submit to the legislature
21 before the fourth legislative day a budget for the succeeding fiscal
22 year which shall cover all estimated receipts, including all grants,
23 loans, and money received from the federal government, and all proposed
24 expenditures of the state government. The budget submitted by the
25 governor shall be organized so that the proposed expenditures for each
26 agency are presented separately. The budget shall be accompanied by a
27 general appropriation bill to authorize the proposed expenditures, and
28 a bill or bills covering recommendations in the budget for new or
29 additional revenues.

29

1 * Sec. 4. AS 37.07.040 is amended to read:

2 Sec. 37.07.040. DIVISION OF BUDGET AND MANAGEMENT. The budget
3 and management division shall

4 (1) assist the governor in the preparation and explanation
5 of the proposed comprehensive program and financial plan, including the
6 coordination and analysis of state agency [PROGRAM] goals and object-
7 ives, [PROGRAM] plans, and [PROGRAM] budget requests;

8 (2) prepare for submission to the governor an annually
9 updated six-year capital improvements program and the proposed capital
10 improvements budget for the coming fiscal year, the latter to include
11 individual project justification with documentation of estimated pro-
12 ject cost;

13 (3) develop procedures to produce the information needed for
14 effective policy decision making, including procedures to provide for
15 the dissemination of information about plans, programs, and [PROGRAM]
16 budget requests to be included in the annual budget and opportunity for
17 public review and comment during the period of budget preparation;

18 (4) assist state agencies in their statement of goals and
19 objectives, preparation of [PROGRAM] plans, [PROGRAM] budget requests,
20 and reporting of program performance; all documents forwarded by the
21 division to a state agency containing instructions for the preparation
22 of program plans and [PROGRAM] budget requests and the reporting of
23 program performance are public information after the date they are
24 forwarded;

25 (5) administer its responsibilities under the program execu-
26 tion provisions of this chapter so that the policy decisions and budget
27 determinations of the governor and the legislature are implemented;

28 (6) provide the legislative finance division with the budget
29 information it may request;

1 (7) provide the legislative finance division with an advance
2 copy of the governor's budget workbooks by the first Monday in January
3 of each year, except that following a gubernatorial election year the
4 advance copy shall be provided by the second Monday in January.

5 * Sec. 5. AS 37.07.060(b)(2) is amended to read:

6 (2) his operating program and budget recommendations for the
7 succeeding fiscal year organized by agency as required by AS 37.07.-
8 020(a);

9 * Sec. 6. AS 37.07.070 is repealed and reenacted to read:

10 Sec. 37.07.070. LEGISLATIVE REVIEW. The legislature shall con-
11 sider the governor's proposed comprehensive operating and capital
12 improvements programs and financial plans, evaluate alternatives to the
13 plans, make program selections among the various alternatives and
14 determine, subject to available revenues, the level of funding required
15 to support authorized state services. The operating and capital budgets
16 of each agency shall be separately reviewed. During each regular
17 session of the legislature, legislative review of the governor's supple-
18 mental appropriation bills and the governor's budget amendments shall
19 be governed by the following time limits:

20 (1) Requests by the governor for supplemental appropriations
21 for state agency operating budgets for the current fiscal year may be
22 introduced by the rules committee only through the 45th legislative
23 day.

24 (2) Requests by the governor for budget amendments to state
25 agency budgets for the budget fiscal year may be received and reviewed
26 by the finance committees only through the 75th legislative day.

27 * Sec. 7. AS 24.20.231(4) is amended to read:

28 (4) cooperate with the division of budget and management in
29 establishing a comprehensive system for state [PROGRAM] budgeting and

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29
30

financial management as set out in the Executive Budget Act (AS 37.07);
* Sec. 8. This Act takes effect July 1, 1981.

Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/18/81
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 17 (Finance) am

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the Executive Budget Act; and to
7 state agency programs; and providing for an effective
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 37.07.010(1) is amended to read:

11 (1) the orderly establishment, continuing review, and peri-
12 odic revision of the program goals and policies of state agencies and
13 financial goals and policies of the state;

14 * Sec. 2. AS 37.07.010(3) is repealed and reenacted to read:

15 (3) the preparation, coordination, analysis, and enactment
16 of a budget which is organized to focus on the services provided by
17 state agencies and on the cost of those services and which provides for
18 implementation of policies and plans in the succeeding budget period;

19 * Sec. 3. AS 37.07.020(a) is amended to read:

20 (a) The governor shall prepare and submit to the legislature
21 before the fourth legislative day a budget for the succeeding fiscal
22 year which shall cover all estimated receipts, including all grants,
23 loans, and money received from the federal government, and all proposed
24 expenditures of the state government. The budget submitted by the
25 governor shall be organized so that the proposed expenditures for each
26 agency are presented separately. The budget shall be accompanied by a
27 general appropriation bill to authorize the proposed expenditures, and
28 a bill or bills covering recommendations in the budget for new or
29 additional revenues.

1 * Sec. 4. AS 37.07.040 is amended to read:

2 Sec. 37.07.040. DIVISION OF BUDGET AND MANAGEMENT. The budget
3 and management division shall

4 (1) assist the governor in the preparation and explanation
5 of the proposed comprehensive program and financial plan, including the
6 coordination and analysis of state agency [PROGRAM] goals and object-
7 ives, [PROGRAM] plans, and [PROGRAM] budget requests;

8 (2) prepare for submission to the governor an annually
9 updated six-year capital improvements program and the proposed capital
10 improvements budget for the coming fiscal year, the latter to include
11 individual project justification with documentation of estimated pro-
12 ject cost;

13 (3) develop procedures to produce the information needed for
14 effective policy decision making, including procedures to provide for
15 the dissemination of information about plans, programs, and [PROGRAM]
16 budget requests to be included in the annual budget and opportunity for
17 public review and comment during the period of budget preparation;

18 (4) assist state agencies in their statement of goals and
19 objectives, preparation of [PROGRAM] plans, [PROGRAM] budget requests,
20 and reporting of program performance; all documents forwarded by the
21 division to a state agency containing instructions for the preparation
22 of program plans and [PROGRAM] budget requests and the reporting of
23 program performance are public information after the date they are
24 forwarded;

25 (5) administer its responsibilities under the program execu-
26 tion provisions of this chapter so that the policy decisions and budget
27 determinations of the governor and the legislature are implemented;

28 (6) provide the legislative finance division with the budget
29 information it may request;

1 (7) provide the legislative finance division with an advance
2 copy of the governor's budget workbooks by the first Monday in January
3 of each year, except that following a gubernatorial election year the
4 advance copy shall be provided by the second Monday in January.

5 * Sec. 5. AS 37.07.060(b)(2) is amended to read:

6 (2) his operating program and budget recommendations for the
7 succeeding fiscal year organized by agency as required by AS 37.07.-
8 020(a);

9 * Sec. 6. AS 37.07.070 is repealed and reenacted to read:

10 Sec. 37.07.070. LEGISLATIVE REVIEW. The legislature shall con-
11 sider the governor's proposed comprehensive operating and capital
12 improvements programs and financial plans, evaluate alternatives to the
13 plans, make program selections among the various alternatives and
14 determine, subject to available revenues, the level of funding required
15 to support authorized state services. The operating and capital budgets
16 of each agency shall be separately reviewed. During each regular
17 session of the legislature, legislative review of the governor's supple-
18 mental appropriation bills and the governor's budget amendments shall
19 be governed by the following time limits:

20 (1) Requests by the governor for supplemental appropriations
21 for state agency operating budgets for the current fiscal year may be
22 introduced by the rules committee only through the 45th legislative
23 day.

24 (2) Requests by the governor for budget amendments to state
25 agency budgets for the budget fiscal year may be received and reviewed
26 by the finance committees only through the 75th legislative day.

27 * Sec. 7. AS 24.20.231(4) is amended to read:

28 (4) cooperate with the division of budget and management in
29 establishing a comprehensive system for state [PROGRAM] budgeting and

1 financial management as set out in the Executive Budget Act (AS 37.07);

2 * Sec. 8. This Act takes effect July 1, 1981.

3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29

Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/19/81
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 17 (Finance) am

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the Executive Budget Act; and to
7 state agency programs; and providing for an effective
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 37.07.010(1) is amended to read:

11 (1) the orderly establishment, continuing review, and peri-
12 odic revision of the program goals and policies of state agencies and
13 financial goals and policies of the state;

14 * Sec. 2. AS 37.07.010(3) is repealed and reenacted to read:

15 (3) the preparation, coordination, analysis, and enactment
16 of a budget which is organized to focus on the services provided by
17 state agencies and on the cost of those services and which provides for
18 implementation of policies and plans in the succeeding budget period;

19 * Sec. 3. AS 37.07.020(a) is amended to read:

20 (a) The governor shall prepare and submit to the legislature
21 before the fourth legislative day a budget for the succeeding fiscal
22 year which shall cover all estimated receipts, including all grants,
23 loans, and money received from the federal government, and all proposed
24 expenditures of the state government. The budget submitted by the
25 governor shall be organized so that the proposed expenditures for each
26 agency are presented separately. The budget shall be accompanied by a
27 general appropriation bill to authorize the proposed expenditures, and
28 a bill or bills covering recommendations in the budget for new or
29 additional revenues.

1 * Sec. 4. AS 37.07.040 is amended to read:

2 Sec. 37.07.040. DIVISION OF BUDGET AND MANAGEMENT. The budget
3 and management division shall

4 (1) assist the governor in the preparation and explanation
5 of the proposed comprehensive program and financial plan, including the
6 coordination and analysis of state agency [PROGRAM] goals and object-
7 ives, [PROGRAM] plans, and [PROGRAM] budget requests;

8 (2) prepare for submission to the governor an annually
9 updated six-year capital improvements program and the proposed capital
10 improvements budget for the coming fiscal year, the latter to include
11 individual project justification with documentation of estimated pro-
12 ject cost;

13 (3) develop procedures to produce the information needed for
14 effective policy decision making, including procedures to provide for
15 the dissemination of information about plans, programs, and [PROGRAM]
16 budget requests to be included in the annual budget and opportunity for
17 public review and comment during the period of budget preparation;

18 (4) assist state agencies in their statement of goals and
19 objectives, preparation of [PROGRAM] plans, [PROGRAM] budget requests,
20 and reporting of program performance; all documents forwarded by the
21 division to a state agency containing instructions for the preparation
22 of program plans and [PROGRAM] budget requests and the reporting of
23 program performance are public information after the date they are
24 forwarded;

25 (5) administer its responsibilities under the program execu-
26 tion provisions of this chapter so that the policy decisions and budget
27 determinations of the governor and the legislature are implemented;

28 (6) provide the legislative finance division with the budget
29 information it may request;

1 (7) provide the legislative finance division with an advance
2 copy of the governor's budget workbooks by the first Monday in January
3 of each year, except that following a gubernatorial election year the
4 advance copy shall be provided by the second Monday in January.

5 * Sec. 5. AS 37.07.060(b)(2) is amended to read:

6 (2) his operating program and budget recommendations for the
7 succeeding fiscal year organized by agency as required by AS 37.07.-
8 020(a);

9 * Sec. 6. AS 37.07.070 is repealed and reenacted to read:

10 Sec. 37.07.070. LEGISLATIVE REVIEW. The legislature shall con-
11 sider the governor's proposed comprehensive operating and capital
12 improvements programs and financial plans, evaluate alternatives to the
13 plans, make program selections among the various alternatives and
14 determine, subject to available revenues, the level of funding required
15 to support authorized state services. The operating and capital budgets
16 of each agency shall be separately reviewed. During each regular
17 session of the legislature, legislative review of the governor's supple-
18 mental appropriation bills and the governor's budget amendments shall
19 be governed by the following time limits:

20 (1) Requests by the governor for supplemental appropriations
21 for state agency operating budgets for the current fiscal year may be
22 introduced by the rules committee only through the 45th legislative
23 day.

24 (2) Requests by the governor for budget amendments to state
25 agency budgets for the budget fiscal year may be received and reviewed
26 by the finance committees only through the 75th legislative day.

27 * Sec. 7. AS 24.20.231(4) is amended to read:

28 (4) cooperate with the division of budget and management in
29 establishing a comprehensive system for state [PROGRAM] budgeting and

1 financial management as set out in the Executive Budget Act (AS 37.07);

2 * Sec. 8. This Act takes effect July 1, 1981.

3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29

Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/18/81
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 17 (Finance) am
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the Executive Budget Act; and to
7 state agency programs; and providing for an effective
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 37.07.010(1) is amended to read:

11 (1) the orderly establishment, continuing review, and peri-
12 odic revision of the program goals and policies of state agencies and
13 financial goals and policies of the state;

14 * Sec. 2. AS 37.07.010(3) is repealed and reenacted to read:

15 (3) the preparation, coordination, analysis, and enactment
16 of a budget which is organized to focus on the services provided by
17 state agencies and on the cost of those services and which provides for
18 implementation of policies and plans in the succeeding budget period;

19 * Sec. 3. AS 37.07.020(a) is amended to read:

20 (a) The governor shall prepare and submit to the legislature
21 before the fourth legislative day a budget for the succeeding fiscal
22 year which shall cover all estimated receipts, including all grants,
23 loans, and money received from the federal government, and all proposed
24 expenditures of the state government. The budget submitted by the
25 governor shall be organized so that the proposed expenditures for each
26 agency are presented separately. The budget shall be accompanied by a
27 general appropriation bill to authorize the proposed expenditures, and
28 a bill or bills covering recommendations in the budget for new or
29 additional revenues.

1 * Sec. 4. AS 37.07.040 is amended to read:

2 Sec. 37.07.040. DIVISION OF BUDGET AND MANAGEMENT. The budget
3 and management division shall

4 (1) assist the governor in the preparation and explanation
5 of the proposed comprehensive program and financial plan, including the
6 coordination and analysis of state agency [PROGRAM] goals and object-
7 ives, [PROGRAM] plans, and [PROGRAM] budget requests;

8 (2) prepare for submission to the governor an annually
9 updated six-year capital improvements program and the proposed capital
10 improvements budget for the coming fiscal year, the latter to include
11 individual project justification with documentation of estimated pro-
12 ject cost;

13 (3) develop procedures to produce the information needed for
14 effective policy decision making, including procedures to provide for
15 the dissemination of information about plans, programs, and [PROGRAM]
16 budget requests to be included in the annual budget and opportunity for
17 public review and comment during the period of budget preparation;

18 (4) assist state agencies in their statement of goals and
19 objectives, preparation of [PROGRAM] plans, [PROGRAM] budget requests,
20 and reporting of program performance; all documents forwarded by the
21 division to a state agency containing instructions for the preparation
22 of program plans and [PROGRAM] budget requests and the reporting of
23 program performance are public information after the date they are
24 forwarded;

25 (5) administer its responsibilities under the program execu-
26 tion provisions of this chapter so that the policy decisions and budget
27 determinations of the governor and the legislature are implemented;

28 (6) provide the legislative finance division with the budget
29 information it may request;

1 (7) provide the legislative finance division with an advance
2 copy of the governor's budget workbooks by the first Monday in January
3 of each year, except that following a gubernatorial election year the
4 advance copy shall be provided by the second Monday in January.

5 * Sec. 5. AS 37.07.060(b)(2) is amended to read:

6 (2) his operating program and budget recommendations for the
7 succeeding fiscal year organized by agency as required by AS 37.07.-
8 020(a);

9 * Sec. 6. AS 37.07.070 is repealed and reenacted to read:

10 Sec. 37.07.070. LEGISLATIVE REVIEW. The legislature shall con-
11 sider the governor's proposed comprehensive operating and capital
12 improvements programs and financial plans, evaluate alternatives to the
13 plans, make program selections among the various alternatives and
14 determine, subject to available revenues, the level of funding required
15 to support authorized state services. The operating and capital budgets
16 of each agency shall be separately reviewed. During each regular
17 session of the legislature, legislative review of the governor's supple-
18 mental appropriation bills and the governor's budget amendments shall
19 be governed by the following time limits:

20 (1) Requests by the governor for supplemental appropriations
21 for state agency operating budgets for the current fiscal year may be
22 introduced by the rules committee only through the 45th legislative
23 day.

24 (2) Requests by the governor for budget amendments to state
25 agency budgets for the budget fiscal year may be received and reviewed
26 by the finance committees only through the 75th legislative day.

27 * Sec. 7. AS 24.20.231(4) is amended to read:

28 (4) cooperate with the division of budget and management in
29 establishing a comprehensive system for state [PROGRAM] budgeting and

1 financial management as set out in the Executive Budget Act (AS 37.07);

2 * Sec. 8. This Act takes effect July 1, 1981.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/18/81
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 17 (Finance) am

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 BILL

6 For an Act entitled: "An Act relating to the Executive Budget Act; and to
7 state agency programs; and providing for an effective
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 37.07.010(1) is amended to read:

11 (1) the orderly establishment, continuing review, and peri-
12 odic revision of the program goals and policies of state agencies and
13 financial goals and policies of the state;

14 * Sec. 2. AS 37.07.010(3) is repealed and reenacted to read:

15 (3) the preparation, coordination, analysis, and enactment
16 of a budget which is organized to focus on the services provided by
17 state agencies and on the cost of those services and which provides for
18 implementation of policies and plans in the succeeding budget period;

19 * Sec. 3. AS 37.07.020(a) is amended to read:

20 (a) The governor shall prepare and submit to the legislature
21 before the fourth legislative day a budget for the succeeding fiscal
22 year which shall cover all estimated receipts, including all grants,
23 loans, and money received from the federal government, and all proposed
24 expenditures of the state government. The budget submitted by the
25 governor shall be organized so that the proposed expenditures for each
26 agency are presented separately. The budget shall be accompanied by a
27 general appropriation bill to authorize the proposed expenditures, and
28 a bill or bills covering recommendations in the budget for new or
29 additional revenues.

1 * Sec. 4. AS 37.07.040 is amended to read:

2 Sec. 37.07.040. DIVISION OF BUDGET AND MANAGEMENT. The budget
3 and management division shall

4 (1) assist the governor in the preparation and explanation
5 of the proposed comprehensive program and financial plan, including the
6 coordination and analysis of state agency [PROGRAM] goals and object-
7 ives, [PROGRAM] plans, and [PROGRAM] budget requests;

8 (2) prepare for submission to the governor an annually
9 updated six-year capital improvements program and the proposed capital
10 improvements budget for the coming fiscal year, the latter to include
11 individual project justification with documentation of estimated pro-
12 ject cost;

13 (3) develop procedures to produce the information needed for
14 effective policy decision making, including procedures to provide for
15 the dissemination of information about plans, programs, and [PROGRAM]
16 budget requests to be included in the annual budget and opportunity for
17 public review and comment during the period of budget preparation;

18 (4) assist state agencies in their statement of goals and
19 objectives, preparation of [PROGRAM] plans, [PROGRAM] budget requests,
20 and reporting of program performance; all documents forwarded by the
21 division to a state agency containing instructions for the preparation
22 of program plans and [PROGRAM] budget requests and the reporting of
23 program performance are public information after the date they are
24 forwarded;

25 (5) administer its responsibilities under the program execu-
26 tion provisions of this chapter so that the policy decisions and budget
27 determinations of the governor and the legislature are implemented;

28 (6) provide the legislative finance division with the budget
29 information it may request;

1 (7) provide the legislative finance division with an advance
2 copy of the governor's budget workbooks by the first Monday in January
3 of each year, except that following a gubernatorial election year the
4 advance copy shall be provided by the second Monday in January.

5 * Sec. 5. AS 37.07.060(b)(2) is amended to read:

6 (2) his operating program and budget recommendations for the
7 succeeding fiscal year organized by agency as required by AS 37.07.-
8 020(a);

9 * Sec. 6. AS 37.07.070 is repealed and reenacted to read:

10 Sec. 37.07.070. LEGISLATIVE REVIEW. The legislature shall con-
11 sider the governor's proposed comprehensive operating and capital
12 improvements programs and financial plans, evaluate alternatives to the
13 plans, make program selections among the various alternatives and
14 determine, subject to available revenues, the level of funding required
15 to support authorized state services. The operating and capital budgets
16 of each agency shall be separately reviewed. During each regular
17 session of the legislature, legislative review of the governor's supple-
18 mental appropriation bills and the governor's budget amendments shall
19 be governed by the following time limits:

20 (1) Requests by the governor for supplemental appropriations
21 for state agency operating budgets for the current fiscal year may be
22 introduced by the rules committee only through the 45th legislative
23 day.

24 (2) Requests by the governor for budget amendments to state
25 agency budgets for the budget fiscal year may be received and reviewed
26 by the finance committees only through the 75th legislative day.

27 * Sec. 7. AS 24.20.231(4) is amended to read:

28 (4) cooperate with the division of budget and management in
29 establishing a comprehensive system for state [PROGRAM] budgeting and

1 financial management as set out in the Executive Budget Act (AS 37.07);

2 * Sec. 8. This Act takes effect July 1, 1981.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

—

Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/18/81
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 17 (Finance) am
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the Executive Budget Act; and to
7 state agency programs; and providing for an effective
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 37.07.010(1) is amended to read:

11 (1) the orderly establishment, continuing review, and peri-
12 odic revision of the program goals and policies of state agencies and
13 financial goals and policies of the state;

14 * Sec. 2. AS 37.07.010(3) is repealed and reenacted to read:

15 (3) the preparation, coordination, analysis, and enactment
16 of a budget which is organized to focus on the services provided by
17 state agencies and on the cost of those services and which provides for
18 implementation of policies and plans in the succeeding budget period;

19 * Sec. 3. AS 37.07.020(a) is amended to read:

20 (a) The governor shall prepare and submit to the legislature
21 before the fourth legislative day a budget for the succeeding fiscal
22 year which shall cover all estimated receipts, including all grants,
23 loans, and money received from the federal government, and all proposed
24 expenditures of the state government. The budget submitted by the
25 governor shall be organized so that the proposed expenditures for each
26 agency are presented separately. The budget shall be accompanied by a
27 general appropriation bill to authorize the proposed expenditures, and
28 a bill or bills covering recommendations in the budget for new or
29 additional revenues.

1 * Sec. 4. AS 37.07.040 is amended to read:

2 Sec. 37.07.040. DIVISION OF BUDGET AND MANAGEMENT. The budget
3 and management division shall

4 (1) assist the governor in the preparation and explanation
5 of the proposed comprehensive program and financial plan, including the
6 coordination and analysis of state agency [PROGRAM] goals and object-
7 ives, [PROGRAM] plans, and [PROGRAM] budget requests;

8 (2) prepare for submission to the governor an annually
9 updated six-year capital improvements program and the proposed capital
10 improvements budget for the coming fiscal year, the latter to include
11 individual project justification with documentation of estimated pro-
12 ject cost;

13 (3) develop procedures to produce the information needed for
14 effective policy decision making, including procedures to provide for
15 the dissemination of information about plans, programs, and [PROGRAM]
16 budget requests to be included in the annual budget and opportunity for
17 public review and comment during the period of budget preparation;

18 (4) assist state agencies in their statement of goals and
19 objectives, preparation of [PROGRAM] plans, [PROGRAM] budget requests,
20 and reporting of program performance; all documents forwarded by the
21 division to a state agency containing instructions for the preparation
22 of program plans and [PROGPAM] budget requests and the reporting of
23 program performance are public information after the date they are
24 forwarded;

25 (5) administer its responsibilities under the program execu-
26 tion provisions of this chapter so that the policy decisions and budget
27 determinations of the governor and the legislature are implemented;

28 (6) provide the legislative finance division with the budget
29 information it may request;

1 (7) provide the legislative finance division with an advance
2 copy of the governor's budget workbooks by the first Monday in January
3 of each year, except that following a gubernatorial election year the
4 advance copy shall be provided by the second Monday in January.

5 * Sec. 5. AS 37.07.060(b)(2) is amended to read:

6 (2) his operating program and budget recommendations for the
7 succeeding fiscal year organized by agency as required by AS 37.07.-
8 020(a);

9 * Sec. 6. AS 37.07.070 is repealed and reenacted to read:

10 Sec. 37.07.070. LEGISLATIVE REVIEW. The legislature shall con-
11 sider the governor's proposed comprehensive operating and capital
12 improvements programs and financial plans, evaluate alternatives to the
13 plans, make program selections among the various alternatives and
14 determine, subject to available revenues, the level of funding required
15 to support authorized state services. The operating and capital budgets
16 of each agency shall be separately reviewed. During each regular
17 session of the legislature, legislative review of the governor's supple-
18 mental appropriation bills and the governor's budget amendments shall
19 be governed by the following time limits:

20 (1) Requests by the governor for supplemental appropriations
21 for state agency operating budgets for the current fiscal year may be
22 introduced by the rules committee only through the 45th legislative
23 day.

24 (2) Requests by the governor for budget amendments to state
25 agency budgets for the budget fiscal year may be received and reviewed
26 by the finance committees only through the 75th legislative day.

27 * Sec. 7. AS 24.20.231(4) is amended to read:

28 (4) cooperate with the division of budget and management in
29 establishing a comprehensive system for state [PROGRAM] budgeting and

1 financial management as set out in the Executive Budget Act (AS 37.07);

2 * Sec. 8. This Act takes effect July 1, 1981.

3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29

Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/18/81
Referred: Rules

1 IN THE SENATE BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 17 (Finance) am
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the Executive Budget Act; and to
7 state agency programs; and providing for an effective
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 37.07.010(1) is amended to read:

11 (1) the orderly establishment, continuing review, and peri-
12 odic revision of the program goals and policies of state agencies and
13 financial goals and policies of the state;

14 * Sec. 2. AS 37.07.010(3) is repealed and reenacted to read:

15 (3) the preparation, coordination, analysis, and enactment
16 of a budget which is organized to focus on the services provided by
17 state agencies and on the cost of those services and which provides for
18 implementation of policies and plans in the succeeding budget period;

19 * Sec. 3. AS 37.07.020(a) is amended to read:

20 (a) The governor shall prepare and submit to the legislature
21 before the fourth legislative day a budget for the succeeding fiscal
22 year which shall cover all estimated receipts, including all grants,
23 loans, and money received from the federal government, and all proposed
24 expenditures of the state government. The budget submitted by the
25 governor shall be organized so that the proposed expenditures for each
26 agency are presented separately. The budget shall be accompanied by a
27 general appropriation bill to authorize the proposed expenditures, and
28 a bill or bills covering recommendations in the budget for new or
29 additional revenues.

1 * Sec. 4. AS 37.07.040 is amended to read:

2 Sec. 37.07.040. DIVISION OF BUDGET AND MANAGEMENT. The budget
3 and management division shall

4 (1) assist the governor in the preparation and explanation
5 of the proposed comprehensive program and financial plan, including the
6 coordination and analysis of state agency [PROGRAM] goals and object-
7 ives, [PROGRAM] plans, and [PROGRAM] budget requests;

8 (2) prepare for submission to the governor an annually
9 updated six-year capital improvements program and the proposed capital
10 improvements budget for the coming fiscal year, the latter to include
11 individual project justification with documentation of estimated pro-
12 ject cost;

13 (3) develop procedures to produce the information needed for
14 effective policy decision making, including procedures to provide for
15 the dissemination of information about plans, programs, and [PROGRAM]
16 budget requests to be included in the annual budget and opportunity for
17 public review and comment during the period of budget preparation;

18 (4) assist state agencies in their statement of goals and
19 objectives, preparation of [PROGRAM] plans, [PROGRAM] budget requests,
20 and reporting of program performance; all documents forwarded by the
21 division to a state agency containing instructions for the preparation
22 of program plans and [PROGRAM] budget requests and the reporting of
23 program performance are public information after the date they are
24 forwarded;

25 (5) administer its responsibilities under the program execu-
26 tion provisions of this chapter so that the policy decisions and budget
27 determinations of the governor and the legislature are implemented;

28 (6) provide the legislative finance division with the budget
29 information it may request;

1 (7) provide the legislative finance division with an advance
2 copy of the governor's budget workbooks by the first Monday in January
3 of each year, except that following a gubernatorial election year the
4 advance copy shall be provided by the second Monday in January.

5 * Sec. 5. AS 37.07.060(b)(2) is amended to read:

6 (2) his operating program and budget recommendations for the
7 succeeding fiscal year organized by agency as required by AS 37.07.-
8 020(a);

9 * Sec. 6. AS 37.07.070 is repealed and reenacted to read:

10 Sec. 37.07.070. LEGISLATIVE REVIEW. The legislature shall con-
11 sider the governor's proposed comprehensive operating and capital
12 improvements programs and financial plans, evaluate alternatives to the
13 plans, make program selections among the various alternatives and
14 determine, subject to available revenues, the level of funding required
15 to support authorized state services. The operating and capital budgets
16 of each agency shall be separately reviewed. During each regular
17 session of the legislature, legislative review of the governor's supple-
18 mental appropriation bills and the governor's budget amendments shall
19 be governed by the following time limits:

20 (1) Requests by the governor for supplemental appropriations
21 for state agency operating budgets for the current fiscal year may be
22 introduced by the rules committee only through the 45th legislative
23 day.

24 (2) Requests by the governor for budget amendments to state
25 agency budgets for the budget fiscal year may be received and reviewed
26 by the finance committees only through the 75th legislative day.

27 * Sec. 7. AS 24.20.231(4) is amended to read:

28 (4) cooperate with the division of budget and management in
29 establishing a comprehensive system for state [PROGRAM] budgeting and

1 financial management as set out in the Executive Budget Act (AS 37.07);
2 * Sec. 8. This Act takes effect July 1, 1981.

3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29

Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/18/81
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 17 (Finance) am
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the Executive Budget Act; and to
7 state agency programs; and providing for an effective
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 37.07.010(1) is amended to read:

11 (1) the orderly establishment, continuing review, and peri-
12 odic revision of the program goals and policies of state agencies and
13 financial goals and policies of the state;

14 * Sec. 2. AS 37.07.010(3) is repealed and reenacted to read:

15 (3) the preparation, coordination, analysis, and enactment
16 of a budget which is organized to focus on the services provided by
17 state agencies and on the cost of those services and which provides for
18 implementation of policies and plans in the succeeding budget period;

19 * Sec. 3. AS 37.07.020(a) is amended to read:

20 (a) The governor shall prepare and submit to the legislature
21 before the fourth legislative day a budget for the succeeding fiscal
22 year which shall cover all estimated receipts, including all grants,
23 loans, and money received from the federal government, and all proposed
24 expenditures of the state government. The budget submitted by the
25 governor shall be organized so that the proposed expenditures for each
26 agency are presented separately. The budget shall be accompanied by a
27 general appropriation bill to authorize the proposed expenditures, and
28 a bill or bills covering recommendations in the budget for new or
29 additional revenues.

1 * Sec. 4. AS 37.07.040 is amended to read:

2 Sec. 37.07.040. DIVISION OF BUDGET AND MANAGEMENT. The budget
3 and management division shall

4 (1) assist the governor in the preparation and explanation
5 of the proposed comprehensive program and financial plan, including the
6 coordination and analysis of state agency [PROGRAM] goals and object-
7 ives, [PROGRAM] plans, and [PROGRAM] budget requests;

8 (2) prepare for submission to the governor an annually
9 updated six-year capital improvements program and the proposed capital
10 improvements budget for the coming fiscal year, the latter to include
11 individual project justification with documentation of estimated pro-
12 ject cost;

13 (3) develop procedures to produce the information needed for
14 effective policy decision making, including procedures to provide for
15 the dissemination of information about plans, programs, and [PROGRAM]
16 budget requests to be included in the annual budget and opportunity for
17 public review and comment during the period of budget preparation;

18 (4) assist state agencies in their statement of goals and
19 objectives, preparation of [PROGRAM] plans, [PROGRAM] budget requests,
20 and reporting of program performance; all documents forwarded by the
21 division to a state agency containing instructions for the preparation
22 of program plans and [PROGRAM] budget requests and the reporting of
23 program performance are public information after the date they are
24 forwarded;

25 (5) administer its responsibilities under the program execu-
26 tion provisions of this chapter so that the policy decisions and budget
27 determinations of the governor and the legislature are implemented;

28 (6) provide the legislative finance division with the budget
29 information it may request;

1 (7) provide the legislative finance division with an advance
2 copy of the governor's budget workbooks by the first Monday in January
3 of each year, except that following a gubernatorial election year the
4 advance copy shall be provided by the second Monday in January.

5 * Sec. 5. AS 37.07.060(b)(2) is amended to read:

6 (2) his operating program and budget recommendations for the
7 succeeding fiscal year organized by agency as required by AS 37.07.-
8 020(a);

9 * Sec. 6. AS 37.07.070 is repealed and reenacted to read:

10 Sec. 37.07.070. LEGISLATIVE REVIEW. The legislature shall con-
11 sider the governor's proposed comprehensive operating and capital
12 improvements programs and financial plans, evaluate alternatives to the
13 plans, make program selections among the various alternatives and
14 determine, subject to available revenues, the level of funding required
15 to support authorized state services. The operating and capital budgets
16 of each agency shall be separately reviewed. During each regular
17 session of the legislature, legislative review of the governor's supple-
18 mental appropriation bills and the governor's budget amendments shall
19 be governed by the following time limits:

20 (1) Requests by the governor for supplemental appropriations
21 for state agency operating budgets for the current fiscal year may be
22 introduced by the rules committee only through the 45th legislative
23 day.

24 (2) Requests by the governor for budget amendments to state
25 agency budgets for the budget fiscal year may be received and reviewed
26 by the finance committees only through the 75th legislative day.

27 * Sec. 7. AS 24.20.231(4) is amended to read:

28 (4) cooperate with the division of budget and management in
29 establishing a comprehensive system ; state [PROGRAM] budgeting and

1 financial management as set out in the Executive Budget Act (AS 37.07);

2 * Sec. 8. This Act takes effect July 1, 1981.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

Original sponsors: Dankworth, Bennett
and Stimson

Offered: 3/18/81
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 17 (Finance) am
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the Executive Budget Act; and to
7 state agency programs; and providing for an effective
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 37.07.010(1) is amended to read:

11 (1) the orderly establishment, continuing review, and peri-
12 odic revision of the program goals and policies of state agencies and
13 financial goals and policies of the state;

14 * Sec. 2. AS 37.07.010(3) is repealed and reenacted to read:

15 (3) the preparation, coordination, analysis, and enactment
16 of a budget which is organized to focus on the services provided by
17 state agencies and on the cost of those services and which provides for
18 implementation of policies and plans in the succeeding budget period;

19 * Sec. 3. AS 37.07.020(a) is amended to read:

20 (a) The governor shall prepare and submit to the legislature
21 before the fourth legislative day a budget for the succeeding fiscal
22 year which shall cover all estimated receipts, including all grants,
23 loans, and money received from the federal government, and all proposed
24 expenditures of the state government. The budget submitted by the
25 governor shall be organized so that the proposed expenditures for each
26 agency are presented separately. The budget shall be accompanied by a
27 general appropriation bill to authorize the proposed expenditures, and
28 a bill or bills covering recommendations in the budget for new or
29 additional revenues.

1 * Sec. 4. AS 37.07.040 is amended to read:

2 Sec. 37.07.040. DIVISION OF BUDGET AND MANAGEMENT. The budget
3 and management division shall

4 (1) assist the governor in the preparation and explanation
5 of the proposed comprehensive program and financial plan, including the
6 coordination and analysis of state agency [PROGRAM] goals and object-
7 ives, [PROGRAM] plans, and [PROGRAM] budget requests;

8 (2) prepare for submission to the governor an annually
9 updated six-year capital improvements program and the proposed capital
10 improvements budget for the coming fiscal year, the latter to include
11 individual project justification with documentation of estimated pro-
12 ject cost;

13 (3) develop procedures to produce the information needed for
14 effective policy decision making, including procedures to provide for
15 the dissemination of information about plans, programs, and [PROGRAM]
16 budget requests to be included in the annual budget and opportunity for
17 public review and comment during the period of budget preparation;

18 (4) assist state agencies in their statement of goals and
19 objectives, preparation of [PROGRAM] plans, [PROGRAM] budget requests,
20 and reporting of program performance; all documents forwarded by the
21 division to a state agency containing instructions for the preparation
22 of program plans and [PROGRAM] budget requests and the reporting of
23 program performance are public information after the date they are
24 forwarded;

25 (5) administer its responsibilities under the program execu-
26 tion provisions of this chapter so that the policy decisions and budget
27 determinations of the governor and the legislature are implemented;

28 (6) provide the legislative finance division with the budget
29 information it may request;

1 (7) provide the legislative finance division with an advance
2 copy of the governor's budget workbooks by the first Monday in January
3 of each year, except that following a gubernatorial election year the
4 advance copy shall be provided by the second Monday in January.

5 * Sec. 5. AS 37.07.060(b)(2) is amended to read:

6 (2) his operating program and budget recommendations for the
7 succeeding fiscal year organized by agency as required by AS 37.07.-
8 020(a);

9 * Sec. 6. AS 37.07.070 is repealed and reenacted to read:

10 Sec. 37.07.070. LEGISLATIVE REVIEW. The legislature shall con-
11 sider the governor's proposed comprehensive operating and capital
12 improvements programs and financial plans, evaluate alternatives to the
13 plans, make program selections among the various alternatives and
14 determine, subject to available revenues, the level of funding required
15 to support authorized state services. The operating and capital budgets
16 of each agency shall be separately reviewed. During each regular
17 session of the legislature, legislative review of the governor's supple-
18 mental appropriation bills and the governor's budget amendments shall
19 be governed by the following time limits:

20 (1) Requests by the governor for supplemental appropriations
21 for state agency operating budgets for the current fiscal year may be
22 introduced by the rules committee only through the 45th legislative
23 day.

24 (2) Requests by the governor for budget amendments to state
25 agency budgets for the budget fiscal year may be received and reviewed
26 by the finance committees only through the 75th legislative day.

27 * Sec. 7. AS 24.20.231(4) is amended to read:

28 (4) cooperate with the division of budget and management in
29 establishing a comprehensive system for state [PROGRAM] budgeting and

1 financial management as set out in the Executive Budget Act (AS 37.07);

2 * Sec. 8. This Act takes effect July 1, 1981.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

—

IMPROVING THE BUDGET
PROCESS IN ALASKA

Briefing Report

March, 1971

Management Analysis Center, Inc.
1225 Connecticut Avenue, N. W.
Washington, D. C. 20036

RECEIVED

FEB 9 1978

MANAGEMENT ANALYSIS CENTER, INCORPORATED
BUDGET & MANAGEMENT

SUMMARY OF RECOMMENDATIONS IMPLEMENTATION PLAN

INTRODUCTION

Implementation of the proposals contained in this report will, over a period of three years, achieve the full intent of the Executive Budget Act. The recommended program planning and financial management improvements will reshape the budget process in Alaska as an effective policy tool for both the Governor and the legislature.

At this critical time for Alaska, when the fiscal and economic future is so uncertain, it is vital that the machinery of State government be equipped to deal with the inevitable strains of future events. The State must have the ability to plan for the kind of future it wishes for the benefit of all its people. In order to do so, State government must be able to develop realistic goals and priorities, choose among competing claims with the full knowledge of future costs and consequences, and continually evaluate progress and redirect its efforts.

The present budget process is not equipped for this purpose. Program planning is confined to the next budget year; the budget framework conceals the State's commitment to its major purposes; the budget cycle does not permit the Governor or legislature to provide policy direction until it is too late; budgetmaking concentrates on objects of expenditure rather than alternative methods of increasing program effectiveness; budget execution hampers responsible agency management and ignores the opportunity to monitor program performance.

The defects in Alaska's budget process described above are recognized by the executive and legislative branches of government. The Executive Budget Act was designed to correct them. The Governor and members of the legislature are committed to reform. The recommendations that follow are therefore intended to give practical expression to the State's desire for improvement.

SUMMARY OF RECOMMENDATIONS

Our principal recommendations are summarized in this section. They are grouped according to the following headings: Budget Cycle; Issue Analysis; Budget Framework; Budget Preparation; Capital Budgeting; Budget Review; Budget Execution; Program Evaluation; and Organization, Staffing and Training.

These recommendations will not be implemented or achieved simultaneously, but rather over a three-year period. The proposed schedule to achieve full implementation is presented in the next section.

BUDGET CYCLE

A budget "pre-preparation" phase would be established to permit the Governor to inject his program, policy, and fiscal emphasis into the very beginning of budgetmaking. The Governor would determine Program Allowances, by agency, for each major State program - dollar ceilings to guide agency program planning.

Legislative ability to analyze the Governor's budget requests would be improved by earlier submission of the Budget Document - in mid-December.

ISSUE PROCESS

The Governor and the legislature would identify a small number of major program or policy issues at the outset of the budget cycle. These issues would be analyzed and the results submitted with agency budget requests.

BUDGET FRAMEWORK

The State's budget structure would be revised to reveal the full costs of achieving program objectives, and the inter-relationships between agencies that seek to achieve a common purpose; the budget structure would emphasize services provided to the people of the State. The budget would be organized around ten "Program Categories": Education, Social Services, Health, Protection and Enjoyment of the Environment, Public Protection, Law Enforcement and the Administration of Justice, Housing and Community Development, Economic Development, Transportation, and General Government.

BUDGET PREPARATION

Agency budget preparation would be modified to integrate capital and operating budget requests, emphasize objectives and services, project future costs and performance, and use analysis and evaluation as essential elements of budgetmaking.

CAPITAL BUDGETING

The State would continually maintain a currently approved five-year Capital Program.

Agencies would be required to justify capital projects analytically as an integral part of their budget requests; Project status reports would be prepared each year.

BUDGET REVIEW

Budget review hearings would be conducted by program, not by agency.

The budget review process would be automated.

BUDGET EXECUTION

Budget controls would be modified to improve executive and legislative policy controls, and to decentralize operating controls.

Legislative approval would be required for transfers of funds between major State purposes; the Governor would be permitted to transfer funds between agencies to better achieve objectives within an overall State purpose; agencies would be able to re-allocate funds within a program to increase operating efficiency.

An allotment system would be introduced selectively to provide better expenditure control.

A cash-flow reporting system would be introduced as a basis for sound cash and investment management.

The State's accounting code structure would be modified to accommodate the proposed program budget structure.

PROGRAM EVALUATION

In addition to year-round evaluation of selected programs, a comprehensive program accomplishment reporting system would be initiated to focus on comparisons between actual and planned performance.

ORGANIZATION, STAFFING, AND TRAINING

No major reorganizations would be undertaken at this time other than those already announced by the administration.

The roles of key staff groups in the legislature, Governor's office, and the Department of Administration would be reoriented to provide necessary analytic staff support.

The staff of the Division of Budget and Management would be expanded and upgraded.

A training program would be conducted for all levels of State government to improve the State's capacity to conduct and use analysis as an essential ingredient of budgetmaking. ✓

IMPLEMENTATION PLAN

The following criteria governed the development of the recommended schedule to achieve full implementation of our proposals:

- Full implementation should be achieved by July 1, 1974.
- Priority emphasis should be placed on those proposals that will lead to the highest pay-offs for the State in terms of improved budgetary decisionmaking.
- Necessary inter-relationships between components of our proposals should be recognized in sequencing implementation.
- The pace of implementation should be moderate, taking due account of the State's staff capacity.

The recommended implementation plan is presented below in calendar form. Detailed steps are given for May, 1971 through July, 1972. Thereafter, to avoid repetition, only new items are shown.

It should be noted that we recommend that at least initial steps be taken in 1971 in almost every area in which we have made recommendations (except such areas as program accomplishment reporting.) More intensive effort is recommended in certain areas where the highest payoff can be obtained.

To avoid repetition, we have not explicitly stated - though it should be understood - that the State should continue more intensive efforts to improve all areas in 1972, 1973 and 1974. For example, over the next three years, the quality of projections should be continually upgraded, the usefulness of the program budget structure should be constantly reappraised, training programs should continue similarly for all areas.

It should also be noted that we have not explicitly identified any particular months for the performance of program evaluation studies; this is due to our recommendation that program evaluation be a year-round process.

IMPROVING THE BUDGET
PROCESS IN ALASKA

Final Report

March, 1971

by

Management Analysis Center, Inc.
1225 Connecticut Avenue, N. W.
Washington, D. C. 20036

RECEIVED

FEB 9 1978

BUDGET & MANAGEMENT

CHAPTER V

ORGANIZATION, STAFFING, AND TRAINING

INTRODUCTION

The proposed pace of implementation and the individual recommendations described in previous Chapters were designed in light of our understanding of Alaska's organizational and staff capability. We believe that our proposals are within the present capacity of State government. No significant organizational changes are necessary. However, a training program will be required and the utilization of existing staffs must be improved in order to achieve the full potential of the budget process.

Our major conclusions with respect to questions of organization, staffing and training are as follows:

- . The only major reorganizations that should take place within the near future are those that have already been suggested by the administration:

Department of Transportation
Department of Community Affairs
Department of Environmental Affairs

- . With some exceptions, State agencies already possess the staff resources to successfully implement the improvements suggested in our report, albeit at a moderate pace.

- . However, a systematic training effort will be required, particularly during early stages of implementation, and selective expansions of certain staffs will be required.

These conclusions, and our specific recommendations, are described in more detail in the following sections of this Chapter:

- . Organization
- . Staff Roles
- . Training
- . Analytic Personnel Resources

ORGANIZATION

The State of Alaska is fortunate in having relatively few line departments reporting directly to the Governor. This, coupled with the Governor's Constitutional and Statutory powers of appointment, permits strong executive managerial accountability. In general, responsibility for operating programs is well distributed among agencies.

Our overall conclusion, therefore, is that the State should not undertake any sweeping organizational changes at this time. To do so would, in our opinion, divert executive (and legislative) attention from more pressing questions. However, we do endorse creation of the following departments as suggested by the administration:

Department of Transportation: Composed of the present Department of Highways, and the Divisions of Aviation and Marine Transportation. Consideration should also be given to (a) creation of a Division of Motor Vehicles within the new Department of Transportation, pulling together driver licensing and vehicle registration functions; and (b) transferring administrative responsibility for the ATC from Commerce.

Department of Community Affairs: Composed primarily of the Rural Development Agency, the Local Affairs Agency, the revenue sharing function now administered by the Department of Administration and certain small functions from other agencies. Consideration might be given to naming this new department the "Department of Housing and Community Development" and incorporating at least administrative responsibility for ASHA, if not some of ASHA's functions. The Division of Planning and Research should work particularly closely with this new department on intergovernmental affairs, planning assistance to communities, regional development planning, and the like.

Department of Environmental Affairs: Composed of various functions, including air and water pollution control (and possibly also the Division of Parks).

There are many less significant, or less urgent, reorganizational possibilities that were discussed during the course of our assignment:

- . Transferring responsibility for the Pioneers' Homes from the Department of Administration to the Department of Health and Welfare (to be re-named the "Department of Health and Social Services").
- . Creation of a "Department of General Services" consisting of the Buildings and Communications Divisions of the Department of Public Works, and the Supply, Central Duplicating and Central Mail functions of the Department of Administration (and possibly also responsibility for vehicle and equipment pools).
- . Creation of a Department of Resource Development to combine the Departments of Economic Development and Natural Resources (with the exception of Parks) and possibly some of the development activities of Fish and Game.

The above represent a sample of some interesting possibilities for organizational improvement. However, we do not recommend that attention be diverted to them at this juncture. The State can absorb only so much administrative reform at one time; we recommend that reform efforts in the immediate future be concentrated on developing the framework, the demand, and the process for analytic budgetmaking as described in the previous Chapters.

Introduced: 2/14/72
Referred: State Affairs
and Finance

BY DITMAN, HOEYAN, WARWICK,
DEJHAN, WRIGHT, FERGUSON,
MOORE AND NAUGHTON

1 IN THE HOUSE

2 HOUSE BILL NO. 676

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act providing for the reorganization of the execu-
7 tive branch of state government; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 44.15.010 is repealed and re-enacted to read:

11 Sec. 44.15.010. OFFICES AND DEPARTMENTS. There are in the execu-
12 tive branch of state government the following principal offices and
13 departments:

- 14 (1) Office of the Governor
15 (2) Department of Development
16 (3) Department of Education
17 (4) Department of General Government Services
18 (5) Department of Health
19 (6) Department of Justice
20 (7) Department of Natural Resource Management and Environ-
21 mental Conservation
22 (8) Department of Public Protection
23 (9) Department of Social Services
24 (10) Department of Transportation

25 * Sec. 2. The governor shall present to the First Session of the Eighth
26 Alaska Legislature a plan for the reorganization of the executive branch of
27 state government along organizational lines established in sec. 1 of this
28 Act. The plan shall contain the following elements:

- 29 (1) a bill proposing necessary revision of AS 44 and other statutes

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

Introduced: 2/14/72
Referred: State Affairs
and Finance

BY DITMAN, HOHMAN, WARWICK,
DEGNAN, WRIGHT, FERGUSON,
MOORE AND NAUGHTON

1 IN THE HOUSE

2 HOUSE BILL NO. 676

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act providing for the reorganization of the execu-
7 tive branch of state government; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 44.15.010 is repealed and re-enacted to read:

11 Sec. 44.15.010. OFFICES AND DEPARTMENTS. There are in the execu-
12 tive branch of state government the following principal offices and
13 departments:

- 14 (1) Office of the Governor
- 15 (2) Department of Development
- 16 (3) Department of Education
- 17 (4) Department of General Government Services
- 18 (5) Department of Health
- 19 (6) Department of Justice
- 20 (7) Department of Natural Resource Management and Environ-
21 mental Conservation
- 22 (8) Department of Public Protection
- 23 (9) Department of Social Services
- 24 (10) Department of Transportation

25 * Sec. 2. The governor shall present to the First Session of the Eighth
26 Alaska Legislature a plan for the reorganization of the executive branch of
27 state government along organizational lines established in sec. 1 of this
28 Act. The plan shall contain the following elements:

- 29 (1) a bill proposing necessary revision of AS 44 and other statutes

1 related to governmental functions;

2 (2) agency program and financial plans required to support the
3 reorganized executive branch; and

4 (3) the proposed time-table for full implementation of reorgani-
5 zation within the executive branch.

6 * Sec. 3. Sec. 1 of this Act takes effect on July 1, 1973. Sec. 2 of
7 this Act takes effect on the day after its passage and approval or on the
8 day it becomes law without approval.

9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29

COMMITTEE REPORT

SENATE

FURTHER: None

2/12/81

Date: April 3, 1981

Mr. President:

The Committee on FINANCE has had SB 18
special education

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

~~do pass~~ [] do not pass

[] do pass with attached amendments(s)

replace with CS for SB 8 (Finance) [] same title
[X] new title

and recommends DO Pass

[] AND attaches a "Letter of Intent" [X] New Fiscal Note

[] reports it back without recommendation

[] referred to the _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS:

John S. ...
...
...
...
...
...
...
...
...

John S. ...
CHAIRMAN

Delivered to
legis. Affairs
4/3/81, 3:30 pm
Diana

Original sponsors: Fahrenkamp and
Sturgulewski

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 18 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act establishing a special aid program for provid-
7 ing special education programs during the summer of
8 1981; and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AID PROGRAM FOR SPECIAL EDUCATION PROVIDED DURING THE
11 SUMMER. (a) A school district or regional educational attendance area
12 which provides special services to exceptional children identified under
13 AS 14.30.350(1)(A), (B), (C), and (F) during the summer of 1981 may receive
14 aid under this section by filing an application with the Department of
15 Education.

16 (b) The commissioner of education may approve aid to an applicant
17 under this section in an amount up to 33 percent of the state aid which
18 (1) the applicant qualified for during the 1980-1981 school year;
19 and

20 (2) was calculated under AS 14.17.041(f) for services to excep-
21 tional children identified under AS 14.30.350(1)(A), (B), (C), and (F).

22 (c) The Department of Education shall

23 (1) provide forms for applying under this section;

24 (2) disburse aid under this section which has been approved by
25 the commissioner of education.

26 * Sec. 2. This Act is repealed September 1, 1981.

27 * Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-
28 070(c).

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS Senate Bill 18 (Finance)
 Title An Act providing special aid for Special Education programs during summer of 1981
 Requested by Senate Finance Date 3/27/81

II. FISCAL DETAIL

Agency Affected Department of Education
 Program Category Affected Elementary and Secondary Education
 BRU, Program, or Subprogram(s) Affected Foundation Support Components Special Educ. Adjustment
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		1,936.8				
TOTAL						

FUNDING (Thousands of Dollars)

GENERAL FUND		1,936.8				
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

FY 81 Special Education Foundation = \$23,476.4
 $\$23,476.4 \times 25\% = \$5,869.1$
 $\$5,869.1 \times 33\% = \$1,936.8$

FY 81 percentage of total special education population covered by bill = 25%

IV. DATE March 27, 1981

PREPARED BY Steve Hole
 AGENCY Department of Education
 PHONE 465-2800

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

Introduced: 4/1/81
Referred: Health, Education &
Social Services and Finance

BY STIMSON, FAHRENKAMP, BRADLEY,
STURGULEWSKI, FISCHER, KELLY,
GILMAN AND RODEY

1 IN THE SENATE

2 SENATE BILL NO. 365

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to special education; and providing
7 for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 14.17.041(f) is repealed and reenacted to read:

10 (f) Special education schedule:

11 (1) in districts with ADM of less than 3,000, one instruc-
12 tional unit for each 15 pupils in ADM;

13 (2) in districts with ADM of 3,000 or more, one instructional
14 unit for each 11 pupils in ADM.

15 * Sec. 2. AS 14.30.350(2) is amended to read:

16 (2) "special services" includes but is not limited to trans-
17 portation, summer school, special teaching, corrective teaching, correc-
18 tive health habits, and the provision of special seats, books, teaching
19 supplies, facilities, and equipment required for the instruction of
20 exceptional children, and includes education and training for children
21 who cannot utilize regular classroom instruction.

22 * Sec. 3. The amendment to AS 14.17.041(f) made by this Act may not be
23 applied to reduce the number of allowable instructional units for special
24 education below the number of units allowed during the school term ending in
25 the calendar year in which this Act takes effect.

26 * Sec. 4. This Act takes effect July 1, 1981.
27
28
29

Original sponsors: Fahrenkamp and
Sturgulewski

Offered: 2/12/81
Referred: Finance

1 IN THE SENATE

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

2 CS FOR SENATE BILL NO. 18 (HESS)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to special education; and providing
7 for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 14.17 is amended by adding a new section to read:

10 Sec. 14.17.207. STATE AID TO DISTRICTS OFFERING SPECIAL EDUCATION
11 SERVICES DURING THE SUMMER. (a) A district that provides special
12 education services during the summer under AS 14.30.348 shall receive
13 state aid for up to 50 school days according to the formula in AS 14.-
14 17.041(f).

15 (b) To receive aid under this section a district must apply to
16 the department. The application shall include

17 (1) a separate computation for the special education services
18 provided during the summer in substantially the form required under
19 AS 14.17.080;

20 (2) a final computation for the special education services
21 provided during the summer in substantially the form required under
22 AS 14.17.180; and

23 (3) a calendar or program of the special education services
24 provided during the summer.

25 (c) The department shall project the amount needed to finance
26 state aid under this section and shall request an appropriation of that
27 amount from the legislature annually.

28 (d) Money to carry out the provisions of this section may be
29 appropriated annually to the department. If amounts appropriated are

1 insufficient to meet the allocations authorized under this section,
2 available money shall be distributed pro rata among eligible districts
3 based on the number of pupils in each district receiving special educa-
4 tion services during the summer.

5 * Sec. 2. AS 14.30 is amended by adding a new section to read:

6 Sec. 14.30.348. SPECIAL EDUCATION SERVICES DURING THE SUMMER.

7 (a) A school district or regional educational attendance area may
8 provide special education services during the summer to exceptional
9 children: who have not completed the 12th grade and whose special educa-
10 tion programs include special education services during the summer.

11 (b) A school district or regional educational attendance area may
12 cooperate with one or more school districts or regional educational
13 attendance areas in providing special education services under this
14 section. If special classes are not offered in a school district or
15 regional educational attendance area, exceptional children may attend
16 special classes in a cooperating school district or regional educational
17 attendance area providing the special classes.

18 (c) A school district or regional educational attendance area
19 may, under AS 14.17.207, apply for state aid for special education
20 services provided under this section. If a school district or regional
21 educational attendance area does not receive sufficient state aid to
22 provide all planned special education services, it may use the money
23 received to provide part of the services.

24 * Sec. 3. This Act takes effect July 1, 1981.

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

RECEIVED

FISCAL NOTE

FEB 11 1981

I. REQUEST
 Bill/Resolution No. CS SB 18
 Title An Act Relating to Special Education
 Requested by Senate HESS Date 2/9/81

BUDGET AND MANAGEMENT

II. FISCAL DETAIL
 Agency Affected Education
 Program Category Affected Elementary and Secondary
 BRU, Program, or Subprogram(s) Affected Public School Foundation Support (Spec. Ed. Adjustment)
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)
EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.	-0-	7,209.6	7,930.6	8,723.6	9,595.9	10,555.6
TOTAL						

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND	-0-	7,209.6	7,930.6	8,723.6	9,595.9	10,555.6
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME	N/A					
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This estimate is based upon several assumptions:

1. Participation by all exceptional students.
2. Participation by all eligible school districts.
3. Maximum hours per day and number of days in programs offered.
4. Annual inflation of 10 percent.
5. A single fiscal year payment process.

Calculation: $\frac{50}{180} = 28\% \times \text{FY-82 Special Education projection } \$25,748.5 = \$7,209.6$

IV. DATE 2/9/81 PREPARED BY Steve Hole
 AGENCY Education
 PHONE 465-2800

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

Introduced: 1/13/81
Referred: Health, Education &
Social Services and Finance

1 IN THE SENATE

BY FAHRENKAMP AND STURGULEWSKI

2 SENATE BILL NO. 18

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to special education; and providing
7 for an effective date."

8 RE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 14.17 is amended by adding a new section to read:

10 Sec. 14.17.207. STATE AID TO DISTRICTS OFFERING SPECIAL EDUCATION
11 SERVICES DURING THE SUMMER. (a) A district that provides special ed-
12 ucation services during the summer under AS 14.30.348 shall receive
13 state aid, within limits of appropriations, up to the total cost of the
14 special education services provided.

15 (b) The department shall project the amount needed to finance
16 state aid under this section and shall request an appropriation of that
17 amount from the legislature annually.

18 (c) Money to carry out the provisions of this section may be
19 appropriated annually to the department. If amounts appropriated are
20 insufficient to meet the allocations authorized under this section,
21 available money shall be distributed pro rata among eligible districts
22 based on the number of pupils in each district receiving special educa-
23 tion services during the summer.

24 * Sec. 2. AS 14.30 is amended by adding a new section to read:

25 Sec. 14.30.348. SPECIAL EDUCATION SERVICES DURING THE SUMMER.

26 (a) A school district or regional educational attendance area which
27 provides special education services to exceptional children identified
28 under AS 14.30.350(1)(A), (B), (C), and (F) may provide those services
29 between school terms during the summer to children who have not com-

1 pleted the 12th grade.

2 (b) A school district or regional educational attendance area may
3 cooperate with one or more school districts or regional educational
4 attendance areas in providing special education services under this
5 section. If no special classes are offered within a school district or
6 regional educational attendance area, exceptional children identified
7 under AS 14.30.350(1)(A), (B), (C), and (F) may attend special classes
8 in a cooperating school district or regional educational attendance
9 area providing the special classes.

10 (c) A school district or regional educational attendance area
11 may, under AS 14.17.207, apply for state aid for special education
12 services provided under this section. If a school district or regional
13 educational attendance area does not receive sufficient state aid to
14 provide all planned special education services, it may use the money
15 received to provide part of the services.

16 * Sec. 3. This Act takes effect July 1, 1981.

POSITION PAPER

SENATE BILL NO. 18

"An Act relating to special education; and providing for an effective date."

Analysis

It is widely known that year around education for some handicapped students is necessary to achieve optimal development. In the absence of a developmental training program during the summer months, there is a high likelihood of regression in developmental achievements.

Historically (1961 through 1978) the Alaska Legislature funded such programs through AS 47.20 which was administered by the Department of Health & Social Services as a grant program to parent groups. In 1978 this statute was amended to emphasize the zero to three age group of exceptional children who were not addressed by the existing statutes governing special education. This amended statute is currently operating as a grant program in 15 communities on a year around basis. That amendment, however, left no statutory mechanism for local communities to adequately fund and operate summer programs for exceptional children. This bill creates a funding mechanism that will allow local education agencies to integrate summer program offerings into the individual education program for specific children.

Department's Position

In light of the above factors, the Department of Health & Social Services supports this bill.

Recommended by:

Thomas R. Bar
Verner Stillner, Director
Mental Health and Developmental
Disabilities

Recommended by:

David Bruce
David Bruce,
Deputy Director,
Division of Public
Health

Date:

1/27/81

Approved by:

Helen D. Beirne
Helen D. Beirne
Commissioner

Date:

1/27/81

FISCAL NOTE

I. REQUEST

BH/Resolution No. _____ SENATE BILL NO. 18
 Title "An Act relating to special education; and providing for an effective date."
 Requested by Commissioner's Office Date January 26, 1981

II. FISCAL DETAIL

Agency Affected Department of Health & Social Services
 Program Category Affected Health/Division of Public Health
 BRU, Program, or Subprogram(s) Affected _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES	0	0	0	0	0	0
200 TRAVEL	0	0	0	0	0	0
300 CONTRACTUAL	0	0	0	0	0	0
400 COMMODITIES	0	0	0	0	0	0
500 EQUIPMENT	0	0	0	0	0	0
600 LAND & STRUCTURES	0	0	0	0	0	0
700 GRANTS, CLAIMS, ETC.	0	0	0	0	0	0
TOTAL	0	0	0	0	0	0

FUNDING (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER (Specify Fund Source)	0	0	0	0	0	0

POSITIONS

FULL TIME	0	0	0	0	0	0
PART TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section IID)

IV. DATE

1/27/81

PREPARED BY

David A. Spence

AGENCY

Family Health, Section

PHONE

465-3100

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

J. Hubbard

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SB 18

Title Relating to special education.

Requested by Senate HESS

Date 1/23/81

II. FISCAL DETAIL

Agency Affected Education

Program Category Affected Financial Support Districts

BRU, Program, or Subprogram(s) Affected Special Education Grants

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.	-0-	2,000.0	2,200.0*	2,420.0	2,662.0	2,928.2
TOTAL						

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND	-0-	2,000.0	2,200.0	2,420.0	2,662.0	2,928.2
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME	N/A					
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Estimate based upon six week, half-time summer programs.

*Fiscal years after FY 82 inflated at 10%.

IV. DATE 1/23/81

PREPARED BY Steve Hole

AGENCY Education

PHONE 465-2800

Steve Hole

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

refer to the board rather than the department derived from § 4, ch. 81, SLA 1965, and § 52, ch. 98, SLA 1966.

Editor's note. — The repealed section

Sec. 14.30.347. Transportation of exceptional children. When transportation is required to be provided as part of special services, exceptional children, whenever practicable, shall be carried separately from the children attending regular classes. State reimbursement for transportation of exceptional children shall be as provided for transportation of pupils attending regular classes except that eligibility for reimbursement shall not be subject to restriction based on the minimum distance between the school and the residence of the exceptional child. (§ 1 ch 105 SLA 1966)

Sec. 14.30.350. Definitions. In §§ 180—350 of this chapter

(1) "exceptional children" means children who differ markedly from their peers to the degree that they are better served by placement in a special learning program designed to serve their particular exceptionality; these children may be identified in the following categories:

(A) "mentally retarded" includes those children of educable and trainable mind who consistently demonstrate evidence of reduced academic achievement or social behavior and whose intellectual potential indicates restriction significantly below that of their peers;

(B) "physically handicapped" includes children whose known or diagnosed physical impairments are so severe or involved that special facilities, equipment or methods are needed to make their educational program effective;

(C) "emotionally handicapped" includes children whose known or diagnosed emotional impairment is so severe or involved that special facilities, equipment or methods are needed to make their educational program effective;

(D) "children with learning disabilities" includes those who exhibit disorders in one or more of the basic learning processes involved in comprehending or using expressive or receptive language and who may require special facilities, equipment or methods to make their educational program effective;

(E) "gifted" includes children having outstanding intellect, ability or creative talent; programs or services beyond the level of those ordinarily provided as regular school programs shall be submitted to the department for supplemental funding on an approved program basis;

(F) "multiple-handicapped" includes children whose known or diagnosed handicaps are determined to be any combination of (A)—(E) of this paragraph whose needs demand the provision of special facilities, equipment or methods to make their educational program effective;

(G) "special services" includes but is not limited to transportation, special teaching, corrective teaching, corrective health habits, and the

Title 15
Elections

Title 18
Fish and Game

provision of special seats, books, teaching supplies, facilities, and equipment required for the instruction of exceptional children, and includes education and training for children who cannot utilize regular classroom instruction. (§ 2 ch 120 SLA 1959; am §§ 5, 6 ch 81 SLA 1965; am §§ 13, 14 ch 144 SLA 1970)

Revisor's note (1970). — In ch. 144, SLA 1970, the revised version of AS 14.30.350 was incorrectly designated AS 14.30.351.

Article 4. Bilingual-Bicultural Education.

Section

400. Bilingual-bicultural education
410. Bilingual-bicultural education fund

Effective date of article. — Section 45, ch. 124, SLA 1975, makes this article effective on July 1, 1975.

Sec. 14.30.400. Bilingual-bicultural education. City or borough district school boards and regional educational attendance area boards shall provide a bilingual-bicultural education program for each school in a city or borough school district or regional educational attendance area which is attended by at least eight pupils of limited English-speaking ability and whose primary language is other than English. A bilingual-bicultural education program shall be provided under a plan of service which has been developed in accordance with regulations adopted by the department. Nothing in this section precludes a bilingual-bicultural education program from being provided for less than eight pupils in a school. (§ 26 ch 124 SLA 1975)

Sec. 14.30.410. Bilingual-bicultural education fund. (a) There is in the Department of Education a bilingual-bicultural education fund which is an account in the general fund to receive money appropriated by the legislature for bilingual-bicultural education and to be used for bilingual-bicultural education program implementation and operation, including but not limited to the establishment of a statewide bilingual-bicultural educational center.

(b) The department shall adopt regulations for the determination of entitlement and the distribution of bilingual-bicultural funds to city and borough school districts and regional educational attendance areas and the statewide center. (§ 26 ch 124 SLA 1975)

Article
Safety Patrols (59)

Art

Section

- Requirements for school
Organization of a patrol
Duties of a patrol
Guidance for patrols

Sec. 14.33.010. Req
board of a borough
attendance area, or a p
school safety patrols b
highways adjacent to
ch. 98 SLA 1966; am §

Effect of amendment.
amendment, effective July 1
board of the state-operate
the benefit of schools in the

Sec. 14.33.020. Org
private or denominatio
te-established for a sch
in the school to serve
(b) A pupil shall not
or guardian give writt
(c) The principal sha
to supervise the opera
(d) The principal sh
authority to determine
patrol may be most ad
ch 46 SLA 1970; am §

Effect of amendment.
amendment, effective July 1

Sec. 14.33.030. Duti
(1) encourage pupils
other than regular c
(2) direct pupils not t
of traffic renders cross
(3) when directed, as

COMMITTEE REPORT
SENATE

1/13/81

FURTHER: Finance

Date: _____

Mr. President:

The Committee on HEALTH, EDUCATION & SOCIAL SERVICES has had SB 18

special education

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for SB 18 same title
 new title
- and recommends Do Pass
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

Tim Kelly
Robert...
W. T. ...
Tom ...

MEMBERS HAVING
OTHER RECOMMENDATIONS:

Robert...
 CHAIRMAN

March 27, 1980

Ms. Bettye Fahrenkamp
Assembly Bldg. Rm. 200
Juneau, Alaska 99811

Dear Ms. Fahrenkamp:

Re: House Bill #455 Act relating to State aid to school districts and regional educational attendance areas which provide instruction in special education on a year-round basis and providing for an effective date.

With regards to the above mentioned act I would like to emphasize the importance of year-round continuous education and training of Special Education students.

I am a Junior High Shop teacher employed by the North Star Borough School District.

It must be realized that any time there is an interruption of instruction for any length of time of a student, there is a definite loss of progress.

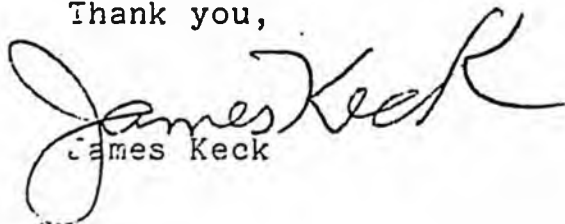
In the case of Special Ed. students an interruption of three months creates an extremely undesirable situation.

The student will usually suffer a relapse of his formal education during the summer break. But more important is the loss the student suffers from not being with his classmates and it's environment.

Coupled with this is a 24 hour situation in the home. Many of the parents cannot cope with this continuous caretaking.

It is easily seen that this bill needs your support in passing.

Thank you,


James Keck

JK:jo

<u>District</u>	<u>No of Level Fours</u>	<u>Cost per Child</u>
Adak	-0-	
Alaska Central Railbelt	-0-	
Alaska Gateway		
Aleutian Region		
Anchorage	837	8,149
Annette Island	1	8,000
Bering Strait	4	19,640
Bristol Bay	-0-	
Chatham		
Chugach	-0-	
Copper River	12	
Cordova City	1	8,045
Craig City	-0-	
Delta/Greely		
Dillingham		
Fairbanks	141	0
Galena City	1	22,000
Haines Borough	1	12,768
Hoonah City		
Hydaburg	1	15,120
Iditarod	-0-	
Juneau	80	13,221
Kake City		
Kenai	106	4,176
Ketchikan	57	6,780
King Cove	-0-	

<u>District</u>	<u>No of Level Fours</u>	<u>Cost per Child</u>
Kodiak	25	10,868
Kuspuk	2	12,500
Lake and Peninsula	5	9,800
Lower Kuskokwim	50	8,500
Lower Yukon		
Matanuska Susitna		
Nenana City	-0-	
Nome City		
North Slope Borough	25	9,114
Northwest Arctic		
Pelican City	-0-	
Petersburg City	9	5,556
Pribilof	4	8,534
Sand Point	-0-	
Sitka	23	9,130
Skagway City		
Southeast Island	2	10,000
Southwest Region	3	
St. Mary's		
Unalaska	1	10,700
Valdez	90	8,897
Wrangell City	2	8,035
Yakutat City	-0-	
Yukon Flats	2	79,400
Yukon/Koyukuk	4	18,400

SPECIAL EDUCATION TASK FORCE

Barbara Block, PTA

Tom Brown, AASA

Marsha Buck, GCH&G

Terry Coons, AASE

Steve Daeschner, ASD

Senator Bettye Fahrenkamp, Ak. Legislature

Sue Glocke, H&SS

Robert Greene, AASB

Mary Jo Parks, NEA-AK

Alaire Stanton, State Board

Exofficio Members

Guy Bellville, ASD

Bob Davis, DOE

Jim Elliott, DOE

Steve Hole, DOE

Bill Mulnix, DOE

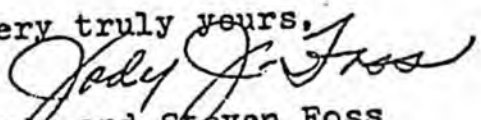
012698

As parents of an emotionally impaired child, we support
HOUSE BILL NO. 455, "An Act relating to state aid to school
districts and regional educational attendance areas which
provide instruction in special education on a year-round
basis; and providing for an effective date."

We strongly feel this bill will help our son and other
children with exceptional needs. We are closely involved
with our son's Individual Education Program and do know
that handicapped children require intense structure at
school as well as home. The summer vacation period is
too long for these children to go without individualized
structured behavioral modification and instruction from
the teaching environment.

Our goal is to mainstream these children into regular
classrooms or to an environment least restrictive for the
child and teacher. By having this year-round program
(H.B. NO. 455), we as parents, teachers, school admini-
strators and a healthy State of Alaska can achieve these
goals sooner and better.

Very truly yours,


Jody and Steven Foss

P.O. Box 60491
Fairbanks, Alaska 99706

cc: The Fairbanks Delegation
Mr. Joe Bielski, Director of Pupil Personnel Services
Dr. Bryce Stallard, Superintendent F.N.S. School District
Mrs. Carol Welsh, Governor's Council for the Handicapped
and Gifted



NEA - ALASKA

AFFILIATED WITH THE NATIONAL EDUCATION ASSOCIATION

JUNEAU OFFICE
147 SOUTH FRANKLIN #207
JUNEAU, ALASKA 99801
PHONE: (907) 588-3090

ANCHORAGE REGIONAL OFFICE
1411 WEST 33rd
ANCHORAGE, ALASKA 99503
PHONE: (907) 274-0538

FAIRBANKS REGIONAL OFFICE
825 COLLEGE ROAD
FAIRBANKS, ALASKA 99701
PHONE: (907) 456-4435

Robert C. Manners
Executive Secretary
Juneau Office

Robert C. Cooksey
Deputy Executive Secretary
Juneau Office

James D. Alter
Field Staff
Juneau Office

Charles L. O'Connell
Deputy Executive Secretary
Anchorage Office

Dianne Anderson
Field Staff
Anchorage Office

Steve Pulkkinen
Field Staff
Anchorage Office

Mary Ann Eininger
Deputy Executive Secretary
Fairbanks Office

TO: Chairman Parr
Members of the Senate HESS Committee

FROM: NEA/Alaska

SUBJECT: Senate Bill 18:
An Act Relating to Special Education

MEMORANDUM OF SUPPORT

NEA/Alaska supports and urges passage of Senate Bill 18.

Continuity of an educational program is an essential component of a successful school experience for children with learning disabilities. Reinforcement and repetition are basic techniques used with exceptional learners. Access to a continuing program would add significantly to the cumulative success of Alaska's handicapped children. Senate Bill 18 would provide such an opportunity.

This bill is significant in its implementation in that it is designed to make the opportunity of access to a continuing program available to all children in the state who are classified as mentally retarded, physically and mentally handicapped and multi-handicapped. NEA/Alaska eagerly supports this effort.

Finally, NEA/Alaska supports the concept that a child who would qualify for summer school instruction under this bill may have access to the services of another district or REAA in the event their home school district does not operate a summer school, as stated in AS 14.30.348 (b).

Respectfully Submitted,

Bob

Bob Manners
Executive Secretary
January 28, 1981

POSITION PAPER
SENATE BILL NO. 18

"An Act relating to special education; and providing for an effective date."

Analysis

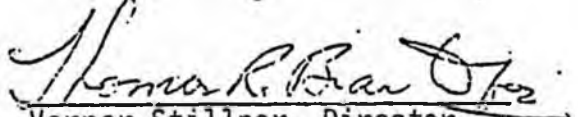
It is widely known that year around education for some handicapped students is necessary to achieve optimal development. In the absence of a developmental training program during the summer months, there is a high likelihood of regression in developmental achievements.

Historically (1961 through 1978) the Alaska Legislature funded such programs through AS 47.20 which was administered by the Department of Health & Social Services as a grant program to parent groups. In 1978 this statute was amended to emphasize the zero to three age group of exceptional children who were not addressed by the existing statutes governing special education. This amended statute is currently operating as a grant program in 15 communities on a year around basis. That amendment, however, left no statutory mechanism for local communities to adequately fund and operate summer programs for exceptional children. This bill creates a funding mechanism that will allow local education agencies to integrate summer program offerings into the individual education program for specific children.

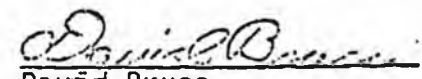
Department's Position

In light of the above factors, the Department of Health & Social Services supports this bill.

Recommended by:


Verner Stillner, Director
Mental Health and Developmental
Disabilities

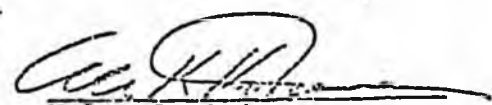
Recommended by:


David Bruce,
Deputy Director,
Division of Public
Health

Date:

1/27/81

Approved by:


Helen D. Beirne
Commissioner

Date:

1/27/81

JAN 12 1981

1189 Nenana Street
Fairbanks, Alaska 99701
January 6, 1981

Senator Betty Fahrenkamp
Pouch V
Juneau, Alaska 99811

Dear Senator Fahrenkamp:

Enclosed is a proposed budget request for a Home Economics program within the School of Agriculture and Land Resource Management. I am not certain of the priority placed on this program by the Fairbanks Campus, but I thought this background information might assist you in your decision-making process.

I noted in the January 5th News Miner you prefiled a bill for special education funds to provide summer schooling for these students. I would personally support this proposal. As you know, special education students need all year around school in order to receive maximum benefit from their education.

Sincerely,

Marguerite Stetson
Marguerite Stetson
Nutrition Specialist

MS/es
Enc.

SB 18

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

CK. 0023
SECRET

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS Senate Bill 18 (Finance)
Title An Act providing special aid for Special Education programs during summer of 1981
Requested by Senate Finance Date 3/27/81

II. FISCAL DETAIL

Agency Affected Department of Education
Program Category Affected Elementary and Secondary Education
BRU, Program, or Subprogram(s) Affected Foundation Support Components Special Educ. Adjustment
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		1,936.8				
TOTAL						

FUNDING (Thousands of Dollars)

GENERAL FUND		1,936.8				
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

FY 81 Special Education Foundation = \$23,476.4
 $\left| \begin{array}{l} \$23,476.4 \times 25\% \\ = \$ 5,869.1 \times 33\% = \$1,936.8 \end{array} \right.$

FY 81 percentage of total special education population covered by bill = 25%

IV. DATE March 27, 1981

PREPARED BY Steve Hole
AGENCY Department of Education
PHONE 465-2800

Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)